

# **PreK-12 Policy Committee**

Wednesday, February 17, 2010 8:30 a.m. Morris Hall

**Meeting Packet** 



## The Florida House of Representatives

**Education Policy Council PreK-12 Policy Committee** 

Larry Cretul Speaker

John Legg Chair

Meeting Agenda
Wednesday, February 17, 2010
8:30 a.m.
Morris Hall

- I. Call to Order/Roll Call
- II. Consideration of the following bills:
  - HB 45 by Renuart -- Use of Prescribed Pancreatic Enzyme Supplements
  - HB 521 by Proctor -- Interstate Compact on Educational Opportunity for Military Children
  - PCB PT 10-01 -- Public School Assessments
- III. Closing Comments/Adjournment

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

**HB 45** 

Use of Prescribed Pancreatic Enzyme Supplements

SPONSOR(S): Renuart TIED BILLS:

IDEN./SIM. BILLS: SB 166

REFERENCE	ACTION	ANALYST STAFF DIRECTOR	
PreK-12 Policy Committee		Duncan Ahearn	
Health Care Regulation Policy Committee			
Education Policy Council			
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	PreK-12 Policy Committee  Health Care Regulation Policy Committee	PreK-12 Policy Committee  Health Care Regulation Policy Committee	

#### **SUMMARY ANALYSIS**

House Bill 45 authorizes K-12 students at risk for pancreatic insufficiency or who have been diagnosed as having cystic fibrosis to use a prescribed pancreatic enzyme supplement while in school, participating in school-sponsored activities, or in transit to or from school or school-sponsored activities. Parents of students authorized to use a prescribed pancreatic enzyme supplement must indemnify the school district, county health department, public-private partner, and their employees and volunteers from any and all liability related to the use of the prescribed pancreatic enzyme supplements. The State Board of Education, in cooperation with the Department of Health, is granted rule-making authority.

This bill does not appear to have a fiscal impact on state or local government revenues or expenditures.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0045.PT.doc

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2/10/2010

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

#### Background:

Administering Medication in Schools

Current law authorizes school personnel to assist students in the administration of prescription medication when the school personnel designated by the principal have been trained by a registered nurse, licensed practical nurse, physician, or physician's assistant.<sup>1</sup> The district school board must adopt policies and procedures governing the administration of prescription medication by school personnel. Included in the policies and procedures must be a requirement that, for each prescribed medication, parents provide to the principal a written statement granting the principal or the principal's designee permission to assist in administering their child's medication. Parents must also explain why the medication is necessary during the school day, including any occasion when the student is away from school grounds on official business.<sup>2</sup>

Any prescribed medication that is to be administered by school personnel must be received, counted, and stored in its original container. When the medication is not in use, it must be stored in a secured fashion under lock and key in a location designated by the school principal.<sup>3</sup>

There is no liability for civil damages as a result of the administration of the medication when the designated person acts as an ordinarily reasonably prudent person would have acted under the same or similar circumstances.<sup>4</sup>

Asthmatic and Severely Allergic Students

Under current law, asthmatic students are permitted to carry a metered dose inhaler while in school. The parent and physician must provide their approval and a copy of the approval must be provided to the principal.<sup>5</sup>

A severely allergic student is authorized to carry and self-administer epinephrine by auto-injector while

s. 1006.062(1)(a), F.S.

s. 1006.062(1)(b), F.S.

s. 1006.062(1)(b)2., F.S.

s. 1006.062(2), F.S.

s. 1002.20(3)(h), F.S.

in school, participating in school-sponsored activities, or in transit to or from school or school-sponsored activities if the school has been authorized by the student's parent and physician. The parent must indemnify the school district, county health department, public-private partner, and their employees and volunteers from any and all liability related to the use of an epinephrine auto-injector.<sup>6</sup>

## Cystic Fibrosis

Cystic Fibrosis (CF) is a chronic, inherited disease that affects the lungs and digestive system. To treat CF, oral pancreatic enzyme medication is taken with all meals and snacks that contain fat, protein, and/or complex carbohydrates. Children with CF need a high-calorie, high-protein diet and enzymes in order to gain weight and grow. Most children with CF have been taking pancreatic enzymes since infancy and can take them on their own.<sup>7</sup>

## **Effect of Proposed Changes:**

The bill authorizes K-12 students at risk for pancreatic insufficiency or who have been diagnosed as having cystic fibrosis to use a prescribed pancreatic enzyme supplement while in school, participating in school-sponsored activities, or in transit to or from school or school-sponsored activities, if the school has been provided with parental and prescribing practitioner approval.

The State Board of Education (SBE), in cooperation with the Department of Health (DOH), is granted rule-making authority. The rules adopted must include provisions to protect the safety of all students from the misuse or abuse of the supplements.

The parents of students authorized to use a prescribed pancreatic enzyme supplement must indemnify the school district, county health department, public-private partner, and their employees and volunteers from any and all liability related to the use of the prescribed pancreatic enzyme supplements.

#### **B. SECTION DIRECTORY:**

**Section 1.** Amends s. 1002.20(3), F.S., adding new language authorizing certain students to use prescribed pancreatic enzyme supplements under certain circumstances; requiring the SBE, in cooperation with the DOH, to adopt rules for such use; and providing for indemnification from any and all liability of school districts, county health departments, and others by the parents of students.

**Section 2.** Provides an effective date of July 1, 2010.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

## 1. Revenues:

This bill does not appear to have a fiscal impact on state government revenues.

#### 2. Expenditures:

This bill does not appear to have a fiscal impact on state government expenditures.

## **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

## Revenues:

This bill does not appear to have a fiscal impact on local government revenues.

<sup>&</sup>lt;sup>6</sup> s.1002.20(3)(i), F.S.

http://www.cff.org/LivingWithCF/AtSchool/SchoolEnzymes/, Cystic Fibrosis Foundation, Nutrition: Schools, Enzymes, and Sports For the Child with Cystic Fibrosis, Education Committee, 2002.

## 2. Expenditures:

This bill does not appear to have a fiscal impact on local government expenditures.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require a city or county to expend funds or take any action requiring the expenditure of funds. The bill does not appear to reduce the authority that municipalities or counties have to raise revenues in the aggregate. The bill does not appear to reduce the percentage of state tax shared with counties or municipalities.

## 2. Other:

None.

## **B. RULE-MAKING AUTHORITY:**

The SBE, in cooperation with the DOH, is granted rule-making authority to adopt rules for the use of prescribed pancreatic enzyme supplements.

## C. DRAFTING ISSUES OR OTHER COMMENTS:

The indemnity provision does not prohibit a person from filing a lawsuit. This provision merely provides that the school district, county health department, public-private partner, and their employees or volunteers may recover from the parent of the student authorized to carry the prescribed pancreatic enzyme supplements.

#### DOE comment:

There is some question of whether the proposal, which creates a statutory right, is necessary given the authority to administer medication under s. 1006.062. Further, there is a potential for liability on the district's or school's part, given that immunity is limited in scope to the student's use.<sup>8</sup>

## IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

N/A

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<sup>&</sup>lt;sup>8</sup> Department of Education, Analysis of HB 45, November 16, 2009. STORAGE NAME: h0045.PT.doc

HB 45 2010

A bill to be entitled

An act relating to the use of prescribed pancreatic enzyme supplements; amending s. 1002.20, F.S.; authorizing certain K-12 students to use prescribed pancreatic enzyme supplements under certain circumstances; requiring the State Board of Education to adopt rules; providing for indemnification; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (j) is added to subsection (3) of section 1002.20, Florida Statutes, to read:

1002.20 K-12 student and parent rights.--Parents of public school students must receive accurate and timely information regarding their child's academic progress and must be informed of ways they can help their child to succeed in school. K-12 students and their parents are afforded numerous statutory rights including, but not limited to, the following:

- (3) HEALTH ISSUES.--
- (j) Use of prescribed pancreatic enzyme supplements.—A student who has experienced or is at risk for pancreatic insufficiency or who has been diagnosed as having cystic fibrosis may carry and self-administer a prescribed pancreatic enzyme supplement while in school, participating in school—sponsored activities, or in transit to or from school or school—sponsored activities if the school has been provided with authorization from the student's parent and prescribing practitioner. The State Board of Education, in cooperation with

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HB 45 2010

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the Department of Health, shall adopt rules for the use of prescribed pancreatic enzyme supplements which shall include provisions to protect the safety of all students from the misuse or abuse of the supplements. A school district, county health department, public-private partner, and their employees and volunteers shall be indemnified by the parent of a student authorized to use prescribed pancreatic enzyme supplements for any and all liability with respect to the student's use of the supplements under this paragraph.

Section 2. This act shall take effect July 1, 2010.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 521

Interstate Compact on Educational Opportunity for Military Children

SPONSOR(S): Proctor TIED BILLS:

IDEN./SIM. BILLS: SB 1060

1)	REFERENCE PreK-12 Policy Committee	ACTION	ANALYST Beagle GB	STAFF DIRECTOR  Ahearn
2)	Military & Local Affairs Policy Committee			/
3)	Education Policy Council			
4)				
5)				·

#### **SUMMARY ANALYSIS**

In 2008, the Florida Legislature enacted the Interstate Compact on Educational Opportunity for Military Children. The purpose of the compact is to enable member states to uniformly address educational transition issues faced by military families. The compact governs member states in several areas, including school placement, enrollment, records transfer, and graduation for children of active-duty military families. Currently, 26 states are members of the compact.

The compact establishes an Interstate Commission on Educational Opportunity for Military Children (Commission) to provide national-level oversight of the compact. The Commission is comprised of one voting representative, or Compact Commissioner (Commissioner), from each member state. The Commission may adopt and enforce compact rules which govern member states in the areas addressed by the compact. The compact rules supersede conflicting member state laws to the extent necessary to accomplish the purposes of the compact.

Florida's compact legislation was enacted prior to the promulgation of compact rules by the Commission. The legislation included a repeal provision which requires automatic repeal of the compact two years after its effective date, which is July 9, 2010. The Legislature can save the compact from repeal by reenacting the compact prior to the repeal date. The repeal provision allows the Legislature to evaluate the newly promulgated compact rules and reevaluate Florida's continued participation in the compact.

House Bill 521 reenacts Florida's compact legislation and repeals the automatic repeal provision in the original compact legislation. The bill adds a new provision automatically repealing the compact legislation three years after the bill takes effect.

The current compact authorizes the Commission to close meetings under specified circumstances, seal closed meeting records, and adopt bylaws governing disclosure of Commission records. These provisions, as applied to Florida's Commissioner, conflict with provisions in the Florida Constitution which require that public access be granted to governmental records and meetings. House Bill 521 removes these provisions from Florida's compact statute.

The bill will have an insignificant fiscal impact on state government. The bill does not appear to have a fiscal impact on local governments. (See Fiscal Comments).

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

## Background

Children in active-duty military families face unique educational challenges. The average military child transfers to a different school district six to nine times during grades kindergarten through twelve. When a parent is reassigned, military children may be impacted by:

- Record transfer issues:
- Varied course sequencing and academic placement policies:
- Varied graduation requirements:
- Exclusion from extracurricular activities:
- Redundant or missed entrance or exit testing:
- Varied kindergarten and first grade entrance ages; and
- The need to appoint temporary quardians while the child's parent is deployed.<sup>1</sup>

In 2008, the Florida Legislature enacted the Interstate Compact on Educational Opportunity for Military Children.<sup>2</sup> The compact was developed by the Council of State Governments (CSG), in cooperation with the U.S. Department of Defense. The purpose of the compact is to enable member states to uniformly address educational transition issues faced by active-duty military families. The compact governs member states in several areas, including school placement, enrollment, records transfer, participation in academic programs and extracurricular activities, and graduation for children of activeduty military families.3

The compact takes effect upon enactment by nine other states. Delaware became the tenth state to adopt the compact on July 9, 2008. Currently, 26 states are members of the compact.

http://www.csg.org/knowledgecenter/docs/ncic/DODState-by-statechart9-22-09.pdf. California's Governor signed Assembly Bill 343. PAGE: 2

<sup>&</sup>lt;sup>1</sup> Council of State Governments, Interstate Compact on Educational Opportunity for Military Children: Legislative Resource Kit (January 2008) available at http://www.csg.org/programs/ncic/documents/RESOURCEKIT-January2008final.pdf.

Sections 1000.36, 1000.37, 1000.38, and 1000.39, F.S.

<sup>&</sup>lt;sup>3</sup> Chapter 2008-225, L.O.F.; CS/HB 1203 (2008); § 1000.36, F.S.; See Council of State Governments supra note 1.

<sup>&</sup>lt;sup>4</sup> Section 6, ch. 2008-225, L.O.F.

<sup>&</sup>lt;sup>5</sup> 76 Del. Laws 327 (2008).

<sup>&</sup>lt;sup>6</sup> Alabama, Alaska, Arizona, California, Colorado, Connecticut, Delaware, Florida, Hawaii, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Nevada, North Carolina, Ohio, Oklahoma, Texas, Virginia, and Washington, Council of State Governments, State-by-State Status Chart (June 9, 2009) available at

The compact establishes an Interstate Commission on Educational Opportunity for Military Children (Commission) to provide national-level oversight of the compact. The Commission may adopt and enforce bylaws and compact rules and perform various administrative functions necessary to day-to-day operations. The Commission is comprised of one voting representative, or Compact Commissioner (Commissioner), from each member state. Each state is entitled to one vote on compact rule adoption or other business matters. The Commission must meet at least once per year.

## **Compact Rule Adoption**

The Commission is authorized to promulgate compact rules which govern member states in the areas addressed by the compact. Compact rules have the force and effect of statutory law in compact member states. <sup>10</sup> Compact rules supersede conflicting member state laws to the extent of the conflict. <sup>11</sup> Compact rules must not exceed the scope of authority granted by the compact. A majority of member state legislatures may invalidate a compact rule by legislative action. <sup>12</sup>

At the time the compact was enacted in 2008, the compact rules had not yet been promulgated. Because the compact rules would have the force and effect of statutory law and would supersede conflicting member state laws, concerns were raised regarding unconstitutional delegation of legislative authority under Article II, § 3, of the Florida Constitution.<sup>13</sup> To address these concerns, Florida's compact legislation includes a repeal provision which requires automatic repeal of the compact two years after its effective date, which is July 9, 2010.<sup>14</sup> The Legislature can save the compact from automatic repeal if, prior to the repeal date, the Legislature reviews and reenacts the compact. This allows the Legislature time to evaluate the promulgated rules, and revaluate the compact provisions, to determine if the state still agrees with the compact provisions and concurs with the compact rules. If the Legislature reenacts the compact as is, or makes modifications to the compact (agreed upon by CSG) and then reenacts it, this independent, later-in time action by the legislative body in support of the rules and the compact nullifies the concerns that a non-legislative entity (i.e., the Commission) has in effect legislated Florida law. (See Constitutional Issues).

The Commission unanimously adopted the compact rules in November 2009.<sup>15</sup> The compact rules appear to be within the scope of authority granted by the compact. In most cases, the compact rule and authorizing compact provision are identical. In some cases, the compact rule provides additional details to better guide member states. Most obligations under the compact may be achieved within policies already established in Florida Statutes and State Board of Education rules.

## **Public Records and Meetings**

The compact authorizes the Commission to adopt bylaws governing disclosure of Commission records in order to protect personal privacy and proprietary interests. <sup>16</sup> The Commission adopted one bylaw exempting from disclosure Commission audit work papers and internal account records. <sup>17</sup>

the state's compact legislation, on Oct. 11, 2009. This is currently not reflected on the state-by-state status chart provided by CSG. See Cal. Educ. Code § 49701 (West 2009).

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Article X, of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>8</sup> Article IX, § B. of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>9</sup> Article IX, § D. of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>10</sup> Article X, § B. of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>11</sup> Article XVIII, § B. of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>12</sup> Article XII of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>13</sup> Article II, § 3 of the Florida Constitution provides for separation of powers among the executive, legislative, and judicial branches of state government. Courts construing this provision have held that the Legislature, when delegating the administration of legislative programs to executive agencies or other entities, must establish minimal standards and guidelines ascertainable by reference to the legislation creating the program. See Avatar Development Corp. v. State, 723 So.2d 199 (Fla. 1998).

<sup>&</sup>lt;sup>14</sup> Section 5, ch. 2008-225, L.O.F.

<sup>&</sup>lt;sup>15</sup> Telephone interview with Compact Coordinator, Council of State Governments (December 9, 2009).

<sup>&</sup>lt;sup>16</sup> Article IX, § F. of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>17</sup> Article VIII, § 3. of the Interstate Commission Bylaws.

Commission meetings must be noticed and open to the public. The compact authorizes the Commission to close meetings in order to prevent disclosure of:

- Personnel matters;
- Matters exempt from disclosure under state and federal law;
- Trade secrets or commercial or financial information;
- Personal privacy information;
- Law enforcement investigations;
- The formal censure or criminal accusation of a person by the Commission; or
- Information regarding the Commission's participation in litigation.

A two-thirds vote of the Commissioners is required to close a meeting. 18 The Commission is required to seal all records considered in a closed meeting. Sealed records of closed meetings may only be released by majority vote of the Commission.<sup>1</sup>

The compact holds ineffective any compact provision which conflicts with a member state's constitution, to the extent of the conflict.<sup>20</sup> Compact provisions which authorize the Commission to close meetings and exempt records from disclosure conflict with Article I. § 24 of the Florida Constitution. which requires that public access be granted to governmental records and meetings.<sup>21</sup> Accordingly, these compact provisions are not effective with respect to Florida's Commissioner. 22 Florida's Commissioner must comply with Florida's public records and meetings laws regardless of what the compact and Commission bylaws provide regarding Commission records and meetings.<sup>23</sup> Florida's Commissioner must not participate in a closed Commission meeting.<sup>24</sup> Commission records, if held by Florida's Commissioner, are public records subject to disclosure, unless a public records exemption exists in the Florida Statutes for that record. 25

Public records and meetings experts were consulted and they recommended the removal of the public records and meetings provisions from Florida's compact statute.<sup>26</sup> Proposed legislation removing the compact's public records and meetings provisions was presented to CSG staff for review; they agreed that these provisions should be removed from Florida's compact statute.<sup>27</sup>

## Effect of Proposed Changes

House Bill 521 reenacts Florida's compact legislation and eliminates the existing repeal provision. The bill adds a new automatic repeal provision effective three years after the bill becomes effective.

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<sup>&</sup>lt;sup>18</sup> Article IX, § G. of the Compact, § 1000.36, F.S. The Commission has also adopted a bylaw which is identical to the compact provision. Article VI, § 1. of the Interstate Commission Bylaws.

<sup>&</sup>lt;sup>19</sup>Article IX, § H. of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>20</sup> Article XVIII, § E. of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>21</sup> Article I, § 24 of the Florida Constitution. See also §§ 286.011(1) & (2), 119.01(1), & 119.011(12), F.S. In an informal opinion, the Florida Attorney General states that Florida's Sunshine Laws are applicable to Florida officials who transact business pursuant to an interstate compact. Op. Att'y Gen. Fla. Informal (1998) (regarding the Appalachicola-Chattahoochee-Flint River Basin Compact, § 373.71, F.S.).

<sup>&</sup>lt;sup>22</sup> Email from General Counsel, Council of State Governments (Dec. 7, 2009, 2:02 PM EST).

<sup>&</sup>lt;sup>23</sup> Article I. § 24 of the Florida Constitution; § 119.011(2), F.S.; § 286.011(1), F.S. In the event a member state's Commissioner is unable to attend a meeting, the compact authorizes states to delegate voting authority to another person. Article IX, § B., § 1000.36,

<sup>&</sup>lt;sup>24</sup> See Section 286.011(3), F.S.

<sup>&</sup>lt;sup>25</sup> Generally, public records exemptions must be narrowly tailored to the specific agency and type of record to be exempted. Article I, § 24(c) of the Florida Constitution; Krischer v. D'Amato, 674 So. 2d 909, 911 (Fla. 4th D.C.A. 1996).

Email from Florida House of Representatives Governmental Affairs Policy Committee Staff (Nov. 12, 2009, 1:08 PM EST); Telephone interview with Office of Open Government staff, Executive Office of the Governor (September 25, 2009). The Florida House of Representatives Governmental Affairs Policy Committee is the House committee in which legislation with public records and meetings issues is most commonly considered. The Governor established the Office of Open Government within the Executive Office of the Governor in December 2006.

Email from General Counsel, Council of State Governments (Dec. 7, 2009, 2:02 PM EST).

The bill removes compact provisions authorizing the Commission to close meetings, seal closed meeting records, and adopt bylaws exempting records from disclosure.

## **B. SECTION DIRECTORY:**

**Section 1.:** Repealing s. 5, ch. 2008-225, L.O.F., which provides for automatic repeal of the original compact legislation.

**Section 2.:** Amending s. 1000.36, F.S.; repealing provisions relating to the disclosure of records and the closure of meetings by the Interstate Commission on Educational Opportunity for Military Children.

**Section 3.:** Providing for repeal of ss. 1000.36, 1000.37, 1000.38, and 1000.39, F.S., the "Interstate Compact on Educational Opportunity for Military Children," three years after the effective date of the bill unless reviewed and reenacted by the Legislature.

**Section 4.:** Providing that the bill takes effect upon becoming law.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have a fiscal impact on state revenues.

2. Expenditures:

The bill will have an insignificant fiscal impact on state expenditures. (See Fiscal Comments).

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

Expenditures:

The bill does not appear to have a fiscal impact on local government expenditures.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have a direct economic impact on the private sector.

## D. FISCAL COMMENTS:

The compact requires the Commission to levy membership dues from each member state to finance Commission operations and staffing.<sup>28</sup> At the November 2009 annual meeting, the Commission adopted a rule which establishes a dues formula based upon \$1 per dependent child of active-duty military personnel residing in a member state.<sup>29</sup> According to the Department of Education (DOE), there are 33,304 children of active-duty military personnel living in Florida.<sup>30</sup>

At the September 15, 2009, meeting of the State Board of Education, the DOE submitted a Legislative Budget Request for \$66,604 to fund annual compact membership dues. The request specifies that \$33,302 will be used to reimburse fees paid for 2009-2010 membership dues and the remainder will

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<sup>&</sup>lt;sup>28</sup> Article XIV of the Compact, § 1000.36, F.S.

<sup>&</sup>lt;sup>29</sup> Section 2.102, Interstate Commission Rules.

Florida Department of Education, 2010-2011Operating Legislative Budget Request, 208 (Sept. 2009) available at <a href="http://www.fldoe.org/board/meetings/2009">http://www.fldoe.org/board/meetings/2009</a> 09 15/2010-11OperatingLegislativeBudgetRequest.pdf.

fund dues for 2010-2011.<sup>31</sup> As of January 21, 2010, both year's membership dues are still outstanding.<sup>32</sup>

#### III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not require a city or county to expend funds or to take any action requiring the expenditure of funds.

The bill does not reduce the authority that municipalities or counties have to raise revenues in the aggregate.

The bill does not reduce the percentage of state tax shared with counties or municipalities.

#### 2. Other:

The Florida Supreme Court has held that it is an unconstitutional delegation of legislative authority for the Legislature to prospectively adopt rules not yet promulgated by federal administrative bodies.<sup>33</sup> There does not appear to be any binding Florida case law that squarely addresses this issue in the context of interstate compacts.<sup>34</sup> An argument could be made that the prospective adoption of rules not yet promulgated by the Commission is analogous to existing precedent regarding federal administrative rules.

To address concerns regarding unconstitutional delegation of legislative authority, the bill provides for automatic repeal of Florida's compact legislation three years after the bill takes effect, unless reenacted by the Legislature. This will allow the Legislature to evaluate any new compact rules or compact rule amendments which are adopted during this time. The Legislature may then consider reenactment of the compact. This avoids an argument that an unlawful delegation has been made because reenactment of the compact occurs after rule adoption.

#### B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

N/A

<sup>31</sup> Id

<sup>&</sup>lt;sup>32</sup> Email from Compact Coordinator, Council of State Governments (Jan. 20, 2010, 1:52 PM EST).

<sup>&</sup>lt;sup>33</sup> Freimuth v. State, 272 So.2d 473, 476 (Fla. 1972); Fla. Indus. Commission v. State ex rel. Orange State Oil Co., 21 So.2d 599, 603 (Fla. 1945).

<sup>&</sup>lt;sup>34</sup> A First District Court of Appeals opinion construing the provisions of the Interstate Compact on the Placement of Children mentions this issue but the court did not rule on the merits. *Department of Children and Family Services v. L.G.*, 801 So.2d 1047, 1052 (Fla. 1st DCA 2001).

A bill to be entitled

An act relating to the Interstate Compact on Educational Opportunity for Military Children; repealing s. 5 of ch. 2008-225, Laws of Florida; abrogating the future repeal of ss. 1000.36, 1000.37, 1000.38, and 1000.39, F.S., relating to the compact; amending s. 1000.36, F.S.; deleting provisions relating to the disclosure of information and records and the closure of meetings by the Interstate Commission on Educational Opportunity for Military Children; providing for future legislative review and repeal of the compact; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. <u>Section 5 of chapter 2008-225, Laws of Florida,</u> is repealed.

Section 2. Section 1000.36, Florida Statutes, is amended to read:

1000.36 Interstate Compact on Educational Opportunity for Military Children.—The Governor is authorized and directed to execute the Interstate Compact on Educational Opportunity for Military Children on behalf of this state with any other state or states legally joining therein in the form substantially as follows:

Interstate Compact on Educational Opportunity for Military Children  ${\tt ARTICLE\ I}$ 

 ${\tt PURPOSE.-It}$  is the purpose of this compact to remove

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barriers to educational success imposed on children of military families because of frequent moves and deployment of their parents by:

- A. Facilitating the timely enrollment of children of military families and ensuring that they are not placed at a disadvantage due to difficulty in the transfer of education records from the previous school district or variations in entrance or age requirements.
- B. Facilitating the student placement process through which children of military families are not disadvantaged by variations in attendance requirements, scheduling, sequencing, grading, course content, or assessment.
- C. Facilitating the qualification and eligibility for enrollment, educational programs, and participation in extracurricular academic, athletic, and social activities.
- D. Facilitating the on-time graduation of children of military families.
- E. Providing for the adoption and enforcement of administrative rules implementing this compact.
- F. Providing for the uniform collection and sharing of information between and among member states, schools, and military families under this compact.
- G. Promoting coordination between this compact and other compacts affecting military children.
- H. Promoting flexibility and cooperation between the educational system, parents, and the student in order to achieve educational success for the student.

ARTICLE II

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DEFINITIONS.—As used in this compact, unless the context clearly requires a different construction, the term:

- A. "Active duty" means the full-time duty status in the active uniformed service of the United States, including members of the National Guard and Reserve on active duty orders pursuant to 10 U.S.C. ss. 1209 and 1211.
- B. "Children of military families" means school-aged children, enrolled in kindergarten through 12th grade, in the household of an active-duty member.
- C. "Compact commissioner" means the voting representative of each compacting state appointed under Article VIII of this compact.
- D. "Deployment" means the period 1 month before the service members' departure from their home station on military orders through 6 months after return to their home station.
- E. "Educational records" or "education records" means those official records, files, and data directly related to a student and maintained by the school or local education agency, including, but not limited to, records encompassing all the material kept in the student's cumulative folder such as general identifying data, records of attendance and of academic work completed, records of achievement and results of evaluative tests, health data, disciplinary status, test protocols, and individualized education programs.
- F. "Extracurricular activities" means a voluntary activity sponsored by the school or local education agency or an organization sanctioned by the local education agency.

  Extracurricular activities include, but are not limited to,

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preparation for and involvement in public performances, contests, athletic competitions, demonstrations, displays, and club activities.

- G. "Interstate Commission on Educational Opportunity for Military Children" means the commission that is created under Article IX of this compact, which is generally referred to as the Interstate Commission.
- H. "Local education agency" means a public authority legally constituted by the state as an administrative agency to provide control of, and direction for, kindergarten through 12th grade public educational institutions.
- I. "Member state" means a state that has enacted this compact.
- J. "Military installation" means a base, camp, post, station, yard, center, homeport facility for any ship, or other activity under the jurisdiction of the Department of Defense, including any leased facility, which is located within any of the several states, the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, the Northern Marianas Islands, and any other United States Territory. The term does not include any facility used primarily for civil works, rivers and harbors projects, or flood control projects.
- K. "Nonmember state" means a state that has not enacted this compact.
- 110 L. "Receiving state" means the state to which a child of a
  111 military family is sent, brought, or caused to be sent or
  112 brought.

M. "Rule" means a written statement by the Interstate
Commission adopted under Article XII of this compact which is of
general applicability, implements, interprets, or prescribes a
policy or provision of the compact, or an organizational,
procedural, or practice requirement of the Interstate
Commission, and has the force and effect of statutory law in a
member state, and includes the amendment, repeal, or suspension
of an existing rule.

- N. "Sending state" means the state from which a child of a military family is sent, brought, or caused to be sent or brought.
- O. "State" means a state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, the Northern Marianas Islands, and any other United States Territory.
- P. "Student" means the child of a military family for whom the local education agency receives public funding and who is formally enrolled in kindergarten through 12th grade.
  - O. "Transition" means:

- 1. The formal and physical process of transferring from school to school; or
- 2. The period of time in which a student moves from one school in the sending state to another school in the receiving state.
- R. "Uniformed services" means the Army, Navy, Air Force,
  Marine Corps, Coast Guard as well as the Commissioned Corps of
  the National Oceanic and Atmospheric Administration, and Public
  Health Services.

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S. "Veteran" means a person who served in the uniformed services and who was discharged or released therefrom under conditions other than dishonorable.

#### ARTICLE III

#### APPLICABILITY.-

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- A. Except as otherwise provided in Section C, this compact applies to the children of:
- 1. Active duty members of the uniformed services, including members of the National Guard and Reserve on active-duty orders pursuant to 10 U.S.C. ss. 1209 and 1211;
- 2. Members or veterans of the uniformed services who are severely injured and medically discharged or retired for a period of 1 year after medical discharge or retirement; and
- 3. Members of the uniformed services who die on active duty or as a result of injuries sustained on active duty for a period of 1 year after death.
- B. This interstate compact applies to local education agencies.
  - C. This compact does not apply to the children of:
- 1. Inactive members of the National Guard and military reserves;
- 2. Members of the uniformed services now retired, except as provided in Section A;
- 3. Veterans of the uniformed services, except as provided in Section A; and
- 4. Other United States Department of Defense personnel and other federal agency civilian and contract employees not defined as active-duty members of the uniformed services.

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#### ARTICLE IV

EDUCATIONAL RECORDS AND ENROLLMENT.-

- A. If a child's official education records cannot be released to the parents for the purpose of transfer, the custodian of the records in the sending state shall prepare and furnish to the parent a complete set of unofficial educational records containing uniform information as determined by the Interstate Commission. Upon receipt of the unofficial education records by a school in the receiving state, that school shall enroll and appropriately place the student based on the information provided in the unofficial records pending validation by the official records, as quickly as possible.
- B. Simultaneous with the enrollment and conditional placement of the student, the school in the receiving state shall request the student's official education record from the school in the sending state. Upon receipt of the request, the school in the sending state shall process and furnish the official education records to the school in the receiving state within 10 days or within such time as is reasonably determined under the rules adopted by the Interstate Commission.
- C. Compact states must give 30 days from the date of enrollment or within such time as is reasonably determined under the rules adopted by the Interstate Commission for students to obtain any immunization required by the receiving state. For a series of immunizations, initial vaccinations must be obtained within 30 days or within such time as is reasonably determined under the rules promulgated by the Interstate Commission.
  - D. Students shall be allowed to continue their enrollment

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at grade level in the receiving state commensurate with their grade level, including kindergarten, from a local education agency in the sending state at the time of transition, regardless of age. A student who has satisfactorily completed the prerequisite grade level in the local education agency in the sending state is eligible for enrollment in the next highest grade level in the receiving state, regardless of age. A student transferring after the start of the school year in the receiving state shall enter the school in the receiving state on their validated level from an accredited school in the sending state.

#### ARTICLE V

## PLACEMENT AND ATTENDANCE.-

- A. If a student transfers before or during the school year, the receiving state school shall initially honor placement of the student in educational courses based on the student's enrollment in the sending state school or educational assessments conducted at the school in the sending state if the courses are offered. Course placement includes, but is not limited to, Honors, International Baccalaureate, Advanced Placement, vocational, technical, and career pathways courses. Continuing the student's academic program from the previous school and promoting placement in academically and career challenging courses should be paramount when considering placement. A school in the receiving state is not precluded from performing subsequent evaluations to ensure appropriate placement and continued enrollment of the student in the courses.
  - B. The receiving state school must initially honor

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placement of the student in educational programs based on current educational assessments conducted at the school in the sending state or participation or placement in like programs in the sending state. Such programs include, but are not limited to:

1. Gifted and talented programs; and

2. English as a second language (ESL).

A school in the receiving state is not precluded from performing subsequent evaluations to ensure appropriate placement and continued enrollment of the student in the courses.

- C. A receiving state must initially provide comparable services to a student with disabilities based on his or her current individualized education program (IEP) in compliance with the requirements of the Individuals with Disabilities Education Act (IDEA), 20 U.S.C. s. 1400, et seq. A receiving state must make reasonable accommodations and modifications to address the needs of incoming students with disabilities, subject to an existing section 504 or title II plan, to provide the student with equal access to education, in compliance with the provisions of Section 504 of the Rehabilitation Act, 29 U.S.C.A. s. 794, and with title II of the Americans with Disabilities Act, 42 U.S.C. ss. 12131-12165. A school in the receiving state is not precluded from performing subsequent evaluations to ensure appropriate placement and continued enrollment of the student in the courses.
- D. Local education agency administrative officials may waive course or program prerequisites, or other preconditions for placement in courses or programs offered under the

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253 jurisdiction of the local education agency.

E. A student whose parent or legal guardian is an active-duty member of the uniformed services and has been called to duty for, is on leave from, or immediately returned from deployment to, a combat zone or combat support posting shall be granted additional excused absences at the discretion of the local education agency superintendent to visit with his or her parent or legal guardian relative to such leave or deployment of the parent or guardian.

#### ARTICLE VI

#### ELIGIBILITY.-

- A. When considering the eligibility of a child for enrolling in a school:
- 1. A special power of attorney relative to the guardianship of a child of a military family and executed under applicable law is sufficient for the purposes of enrolling the child in school and for all other actions requiring parental participation and consent.
- 2. A local education agency is prohibited from charging local tuition to a transitioning military child placed in the care of a noncustodial parent or other person standing in loco parentis who lives in a school's jurisdiction different from that of the custodial parent.
- 3. A transitioning military child, placed in the care of a noncustodial parent or other person standing in loco parentis who lives in a school's jurisdiction different from that of the custodial parent, may continue to attend the school in which he or she was enrolled while residing with the custodial parent.

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B. State and local education agencies must facilitate the opportunity for transitioning military children's inclusion in extracurricular activities, regardless of application deadlines, to the extent they are otherwise qualified.

#### ARTICLE VII

GRADUATION.—In order to facilitate the on-time graduation of children of military families, states and local education agencies shall incorporate the following procedures:

- A. Local education agency administrative officials shall waive specific courses required for graduation if similar coursework has been satisfactorily completed in another local education agency or shall provide reasonable justification for denial. If a waiver is not granted to a student who would qualify to graduate from the sending school, the local education agency must provide an alternative means of acquiring required coursework so that graduation may occur on time.
- B. States shall accept exit or end-of-course exams required for graduation from the sending state; national norm-referenced achievement tests; or alternative testing, in lieu of testing requirements for graduation in the receiving state. If these alternatives cannot be accommodated by the receiving state for a student transferring in his or her senior year, then the provisions of Article VII, Section C shall apply.
- C. If a military student transfers at the beginning of or during his or her senior year and is not eligible to graduate from the receiving local education agency after all alternatives have been considered, the sending and receiving local education agencies must ensure the receipt of a diploma from the sending

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local education agency, if the student meets the graduation requirements of the sending local education agency. If one of the states in question is not a member of this compact, the member state shall use its best efforts to facilitate the ontime graduation of the student in accordance with Sections A and B of this Article.

## ARTICLE VIII

STATE COORDINATION.—Each member state shall, through the creation of a state council or use of an existing body or board, provide for the coordination among its agencies of government, local education agencies, and military installations concerning the state's participation in, and compliance with, this compact and Interstate Commission activities.

- A. Each member state may determine the membership of its own state council, but the membership must include at least: the state superintendent of education, the superintendent of a school district that has a high concentration of military children, a representative from a military installation, one representative each from the legislative and executive branches of government, and other offices and stakeholder groups the state council deems appropriate. A member state that does not have a school district deemed to contain a high concentration of military children may appoint a superintendent from another school district to represent local education agencies on the state council.
- B. The state council of each member state shall appoint or designate a military family education liaison to assist military families and the state in facilitating the implementation of

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337 this compact.

- C. The compact commissioner responsible for the administration and management of the state's participation in the compact shall be appointed by the Governor or as otherwise determined by each member state.
- D. The compact commissioner and the military family education liaison shall be ex officio members of the state council, unless either is already a full voting member of the state council.

#### ARTICLE IX

INTERSTATE COMMISSION ON EDUCATIONAL OPPORTUNITY FOR MILITARY CHILDREN.—The member states hereby create the "Interstate Commission on Educational Opportunity for Military Children." The activities of the Interstate Commission are the formation of public policy and are a discretionary state function. The Interstate Commission shall:

- A. Be a body corporate and joint agency of the member states and shall have all the responsibilities, powers, and duties set forth herein, and such additional powers as may be conferred upon it by a subsequent concurrent action of the respective legislatures of the member states in accordance with the terms of this compact.
- B. Consist of one Interstate Commission voting representative from each member state who shall be that state's compact commissioner.
- 1. Each member state represented at a meeting of the Interstate Commission is entitled to one vote.
  - 2. A majority of the total member states shall constitute

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a quorum for the transaction of business, unless a larger quorum is required by the bylaws of the Interstate Commission.

- 3. A representative shall not delegate a vote to another member state. In the event the compact commissioner is unable to attend a meeting of the Interstate Commission, the Governor or state council may delegate voting authority to another person from their state for a specified meeting.
- 4. The bylaws may provide for meetings of the Interstate Commission to be conducted by telecommunication or electronic communication.
- C. Consist of ex officio, nonvoting representatives who are members of interested organizations. The ex officio members, as defined in the bylaws, may include, but not be limited to, members of the representative organizations of military family advocates, local education agency officials, parent and teacher groups, the United States Department of Defense, the Education Commission of the States, the Interstate Agreement on the Qualification of Educational Personnel, and other interstate compacts affecting the education of children of military members.
- D. Meet at least once each calendar year. The chairperson may call additional meetings and, upon the request of a simple majority of the member states, shall call additional meetings.
- E. Establish an executive committee, whose members shall include the officers of the Interstate Commission and such other members of the Interstate Commission as determined by the bylaws. Members of the executive committee shall serve a 1-year term. Members of the executive committee are entitled to one

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vote each. The executive committee shall have the power to act on behalf of the Interstate Commission, with the exception of rulemaking, during periods when the Interstate Commission is not in session. The executive committee shall oversee the day-to-day activities of the administration of the compact, including enforcement and compliance with the compact, its bylaws and rules, and other such duties as deemed necessary. The United States Department of Defense shall serve as an ex officio, nonvoting member of the executive committee.

- F. Establish bylaws and rules that provide for conditions and procedures under which the Interstate Commission shall make its information and official records available to the public for inspection or copying. The Interstate Commission may exempt from disclosure information or official records to the extent they would adversely affect personal privacy rights or proprietary interests.
- G. Give public notice of all meetings and all meetings shall be open to the public, except as set forth in the rules or as otherwise provided in the compact. The Interstate Commission and its committees may close a meeting, or portion thereof, where it determines by two thirds vote that an open meeting would be likely to:
- 1. Relate solely to the Interstate Commission's internal personnel practices and procedures;
- 2. Disclose matters specifically exempted from disclosure by federal and state statute;
- 3. Disclose trade secrets or commercial or financial information which is privileged or confidential;

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4. Involve accusing a person of a crime, or formally censuring a person;

- 5. Disclose information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
- 6. Disclose investigative records compiled for law enforcement purposes; or
- 7. Specifically relate to the Interstate Commission's participation in a civil action or other legal proceeding.

H. For a meeting, or portion of a meeting, closed pursuant to this provision, the Interstate Commission's legal counsel or designee shall certify that the meeting may be closed and shall reference each relevant exemptible provision. The Interstate Commission shall keep minutes which shall fully and clearly describe all matters discussed in a meeting and shall provide a full and accurate summary of actions taken, and the reasons therefor, including a description of the views expressed and the record of a roll call vote. All documents considered in connection with an action shall be identified in such minutes. All minutes and documents of a closed meeting shall remain under seal, subject to release by a majority vote of the Interstate Commission.

 $\underline{\text{F.I.}}$  The Interstate Commission shall collect standardized data concerning the educational transition of the children of military families under this compact as directed through its rules which shall specify the data to be collected, the means of collection and data exchange, and reporting requirements. The methods of data collection, exchange, and reporting shall,

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insofar as is reasonably possible, conform to current technology and coordinate its information functions with the appropriate custodian of records as identified in the bylaws and rules.

G.J. The Interstate Commission shall create a procedure that permits military officials, education officials, and parents to inform the Interstate Commission if and when there are alleged violations of the compact or its rules or when issues subject to the jurisdiction of the compact or its rules are not addressed by the state or local education agency. This section does not create a private right of action against the Interstate Commission or any member state.

#### ARTICLE X

POWERS AND DUTIES OF THE INTERSTATE COMMISSION.—The Interstate Commission has the power to:

- A. Provide for dispute resolution among member states.
- B. Adopt rules and take all necessary actions to effect the goals, purposes, and obligations as enumerated in this compact. The rules have the force and effect of statutory law and are binding in the compact states to the extent and in the manner provided in this compact.
- C. Issue, upon request of a member state, advisory opinions concerning the meaning or interpretation of the interstate compact, its bylaws, rules, and actions.
- D. Enforce compliance with the compact provisions, the rules adopted by the Interstate Commission, and the bylaws, using all necessary and proper means, including, but not limited to, the use of judicial process.
  - E. Establish and maintain offices that shall be located

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477 within one or more of the member states.

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- F. Purchase and maintain insurance and bonds.
- G. Borrow, accept, hire, or contract for services of personnel.
- H. Establish and appoint committees, including, but not limited to, an executive committee as required by Article IX, Section E, which shall have the power to act on behalf of the Interstate Commission in carrying out its powers and duties hereunder.
- I. Elect or appoint such officers, attorneys, employees, agents, or consultants, and to fix their compensation, define their duties, and determine their qualifications; and to establish the Interstate Commission's personnel policies and programs relating to conflicts of interest, rates of compensation, and qualifications of personnel.
- J. Accept any and all donations and grants of money, equipment, supplies, materials, and services, and to receive, utilize, and dispose of it.
- K. Lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve, or use any property, real, personal, or mixed.
- L. Sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property, real, personal, or mixed.
  - M. Establish a budget and make expenditures.
- N. Adopt a seal and bylaws governing the management and operation of the Interstate Commission.
  - O. Report annually to the legislatures, governors,

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judiciary, and state councils of the member states concerning the activities of the Interstate Commission during the preceding year. Such reports shall also include any recommendations that may have been adopted by the Interstate Commission.

- P. Coordinate education, training, and public awareness regarding the compact, its implementation, and operation for officials and parents involved in such activity.
- Q. Establish uniform standards for the reporting, collecting, and exchanging of data.

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- R. Maintain corporate books and records in accordance with the bylaws.
- S. Perform such functions as may be necessary or appropriate to achieve the purposes of this compact.
- T. Provide for the uniform collection and sharing of information between and among member states, schools, and military families under this compact.

## ARTICLE XI

## ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION.-

- A. The Interstate Commission shall, by a majority of the members present and voting, within 12 months after the first Interstate Commission meeting, adopt bylaws to govern its conduct as may be necessary or appropriate to carry out the purposes of the compact, including, but not limited to:
- 1. Establishing the fiscal year of the Interstate Commission:
- 2. Establishing an executive committee and such other committees as may be necessary;
  - 3. Providing for the establishment of committees and for

#### Page 19 of 31

governing any general or specific delegation of authority or function of the Interstate Commission;

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- 4. Providing reasonable procedures for calling and conducting meetings of the Interstate Commission and ensuring reasonable notice of each such meeting;
- 5. Establishing the titles and responsibilities of the officers and staff of the Interstate Commission;
- 6. Providing a mechanism for concluding the operations of the Interstate Commission and the return of surplus funds that may exist upon the termination of the compact after the payment and reserving of all of its debts and obligations.
- 7. Providing "start up" rules for initial administration of the compact.
- B. The Interstate Commission shall, by a majority of the members, elect annually from among its members a chairperson, a vice chairperson, and a treasurer, each of whom shall have such authority and duties as may be specified in the bylaws. The chairperson or, in the chairperson's absence or disability, the vice chairperson shall preside at all meetings of the Interstate Commission. The officers so elected shall serve without compensation or remuneration from the Interstate Commission; provided that, subject to the availability of budgeted funds, the officers shall be reimbursed for ordinary and necessary costs and expenses incurred by them in the performance of their responsibilities as officers of the Interstate Commission.
- C. The executive committee has the authority and duties as may be set forth in the bylaws, including, but not limited to:
  - 1. Managing the affairs of the Interstate Commission in a  $$\operatorname{\textbf{Page}}\xspace\,20\:\text{of}\,31$$

manner consistent with the bylaws and purposes of the Interstate Commission;

- 2. Overseeing an organizational structure within, and appropriate procedures for, the Interstate Commission to provide for the adoption of rules, operating procedures, and administrative and technical support functions; and
- 3. Planning, implementing, and coordinating communications and activities with other state, federal, and local government organizations in order to advance the goals of the Interstate Commission.
- D. The executive committee may, subject to the approval of the Interstate Commission, appoint or retain an executive director for such period, upon such terms and conditions and for such compensation, as the Interstate Commission may deem appropriate. The executive director shall serve as secretary to the Interstate Commission but is not a member of the Interstate Commission. The executive director shall hire and supervise such other persons as may be authorized by the Interstate Commission.
- E. The Interstate Commission's executive director and its employees are immune from suit and liability, either personally or in their official capacity, for a claim for damage to or loss of property or personal injury or other civil liability caused or arising out of, or relating to, an actual or alleged act, error, or omission that occurred, or that such person had a reasonable basis for believing occurred, within the scope of Interstate Commission employment, duties, or responsibilities, provided that the person is not protected from suit or liability for damage, loss, injury, or liability caused by the intentional

or willful and wanton misconduct of the person.

- 1. The liability of the Interstate Commission's executive director and employees or Interstate Commission representatives, acting within the scope of the person's employment or duties, for acts, errors, or omissions occurring within the person's state may not exceed the limits of liability set forth under the constitution and laws of that state for state officials, employees, and agents. The Interstate Commission is considered to be an instrumentality of the states for the purposes of any such action. This subsection does not protect the person from suit or liability for damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct of the person.
- 2. The Interstate Commission shall defend the executive director and its employees and, subject to the approval of the Attorney General or other appropriate legal counsel of the member state represented by an Interstate Commission representative, shall defend an Interstate Commission representative in any civil action seeking to impose liability arising out of an actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of the person.
  - 3. To the extent not covered by the state involved, a  $Page 22 ext{ of } 31$

member state, the Interstate Commission, and the representatives or employees of the Interstate Commission shall be held harmless in the amount of a settlement or judgment, including attorney's fees and costs, obtained against a person arising out of an actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities, or that the person had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of the person.

#### ARTICLE XII

RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION.—The Interstate Commission shall adopt rules to effectively and efficiently implement this act to achieve the purposes of this compact.

- A. If the Interstate Commission exercises its rulemaking authority in a manner that is beyond the scope of the purposes of this act, or the powers granted hereunder, the action undertaken by the Interstate Commission is invalid and has no force or effect.
- B. Rules must be adopted pursuant to a rulemaking process that substantially conforms to the "Model State Administrative Procedure Act," of 1981 Act, Uniform Laws Annotated, Vol. 15, p. 1 (2000) as amended, as may be appropriate to the operations of the Interstate Commission.
  - C. No later than 30 days after a rule is adopted, a person

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may file a petition for judicial review of the rule. The filing of the petition does not stay or otherwise prevent the rule from becoming effective unless a court finds that the petitioner has a substantial likelihood of success on the merits of the petition. The court shall give deference to the actions of the Interstate Commission consistent with applicable law and shall not find the rule to be unlawful if the rule represents a reasonable exercise of the Interstate Commission's authority.

D. If a majority of the legislatures of the compacting states rejects a rule by enactment of a statute or resolution in the same manner used to adopt the compact, then the rule is invalid and has no further force and effect in any compacting state.

#### ARTICLE XIII

# OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION.-

- A. The executive, legislative, and judicial branches of state government in each member state shall enforce this compact and shall take all actions necessary and appropriate to effectuate the compact's purposes and intent. The provisions of this compact and the rules adopted under it have the force and effect of statutory law.
- B. All courts shall take judicial notice of the compact and its adopted rules in any judicial or administrative proceeding in a member state pertaining to the subject matter of this compact which may affect the powers, responsibilities, or actions of the Interstate Commission.
- C. The Interstate Commission is entitled to receive all service of process in any such proceeding, and has standing to

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intervene in the proceeding for all purposes. Failure to provide service of process to the Interstate Commission renders a judgment or order void as to the Interstate Commission, this compact, or its adopted rules.

- D. If the Interstate Commission determines that a member state has defaulted in the performance of its obligations or responsibilities under this compact, or the bylaws or the adopted rules, the Interstate Commission shall:
- 1. Provide written notice to the defaulting state and other member states of the nature of the default, the means of curing the default, and any action taken by the Interstate Commission. The Interstate Commission must specify the conditions by which the defaulting state must cure its default.
- 2. Provide remedial training and specific technical assistance regarding the default.
- 3. If the defaulting state fails to cure the default, terminate the defaulting state from the compact upon an affirmative vote of a majority of the member states and all rights, privileges, and benefits conferred by this compact shall be terminated from the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of the default.
- E. Suspension or termination of membership in the compact may not be imposed on a member until all other means of securing compliance have been exhausted. Notice of the intent to suspend or terminate membership must be given by the Interstate Commission to the Governor, the majority and minority leaders of the defaulting state's legislature, and each of the member

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701 states.

F. A state that has been suspended or terminated is responsible for all assessments, obligations, and liabilities incurred through the effective date of suspension or termination, including obligations, the performance of which extends beyond the effective date of suspension or termination.

- G. The remaining member states of the Interstate

  Commission do not bear any costs arising from a state that has been found to be in default or that has been suspended or terminated from the compact, unless otherwise mutually agreed upon in writing between the Interstate Commission and the defaulting state.
- H. A defaulting state may appeal the action of the Interstate Commission by petitioning the United States District Court for the District of Columbia or the federal district where the Interstate Commission has its principal offices. The prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees.
- I. The Interstate Commission shall attempt, upon the request of a member state, to resolve disputes that are subject to the compact and that may arise among member states and between member and nonmember states. The Interstate Commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes as appropriate.
- 1. The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this compact.
  - 2. The Interstate Commission may, by majority vote of the

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members, initiate legal action in the United States District
Court for the District of Columbia or, at the discretion of the
Interstate Commission, in the federal district where the
Interstate Commission has its principal offices to enforce
compliance with the provisions of the compact, or its
promulgated rules and bylaws, against a member state in default.
The relief sought may include both injunctive relief and
damages. In the event judicial enforcement is necessary, the
prevailing party shall be awarded all costs of such litigation,
including reasonable attorney's fees.

3. The remedies herein are not the exclusive remedies of the Interstate Commission. The Interstate Commission may avail itself of any other remedies available under state law or the regulation of a profession.

#### ARTICLE XIV

## FINANCING OF THE INTERSTATE COMMISSION.-

- A. The Interstate Commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization, and ongoing activities.
- B. The Interstate Commission may levy on and collect an annual assessment from each member state to cover the cost of the operations and activities of the Interstate Commission and its staff which must be in a total amount sufficient to cover the Interstate Commission's annual budget as approved each year. The aggregate annual assessment amount shall be allocated based upon a formula to be determined by the Interstate Commission, which shall adopt a rule binding upon all member states.
  - C. The Interstate Commission may not incur any obligation

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of any kind before securing the funds adequate to meet the obligation and the Interstate Commission may not pledge the credit of any of the member states, except by and with the permission of the member state.

D. The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Interstate Commission are subject to audit and accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified or licensed public accountant, and the report of the audit shall be included in and become part of the annual report of the Interstate Commission.

#### ARTICLE XV

MEMBER STATES, EFFECTIVE DATE, AND AMENDMENT.-

- A. Any state is eligible to become a member state.
- B. The compact shall take effect and be binding upon legislative enactment of the compact into law by not less than 10 of the states. The effective date shall be no earlier than December 1, 2007. Thereafter, it shall become effective and binding as to any other member state upon enactment of the compact into law by that state. The governors of nonmember states or their designees shall be invited to participate in the activities of the Interstate Commission on a nonvoting basis before adoption of the compact by all states.
- C. The Interstate Commission may propose amendments to the compact for enactment by the member states. An amendment does not become effective and binding upon the Interstate Commission

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and the member states until the amendment is enacted into law by unanimous consent of the member states.

#### ARTICLE XVI

#### WITHDRAWAL AND DISSOLUTION. -

- A. Once in effect, the compact continues in force and remains binding upon each and every member state, provided that a member state may withdraw from the compact, specifically repealing the statute that enacted the compact into law.
- 1. Withdrawal from the compact occurs when a statute repealing its membership is enacted by the state, but does not take effect until 1 year after the effective date of the statute and until written notice of the withdrawal has been given by the withdrawing state to the Governor of each other member state.
- 2. The withdrawing state must immediately notify the chairperson of the Interstate Commission in writing upon the introduction of legislation repealing this compact in the withdrawing state. The Interstate Commission shall notify the other member states of the withdrawing state's intent to withdraw within 60 days after its receipt thereof.
- 3. A withdrawing state is responsible for all assessments, obligations, and liabilities incurred through the effective date of withdrawal, including obligations, the performance of which extend beyond the effective date of withdrawal.
- 4. Reinstatement following withdrawal of a member state shall occur upon the withdrawing state reenacting the compact or upon such later date as determined by the Interstate Commission.
- B. This compact shall dissolve effective upon the date of the withdrawal or default of the member state which reduces the

Page 29 of 31

813 membership in the compact to one member state.

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C. Upon the dissolution of this compact, the compact becomes void and has no further force or effect, and the business and affairs of the Interstate Commission shall be concluded and surplus funds shall be distributed in accordance with the bylaws.

#### ARTICLE XVII

#### SEVERABILITY AND CONSTRUCTION.-

- A. The provisions of this compact shall be severable, and if any phrase, clause, sentence, or provision is deemed unenforceable, the remaining provisions of the compact shall be enforceable.
- B. The provisions of this compact shall be liberally construed to effectuate its purposes.
- C. This compact does not prohibit the applicability of other interstate compacts to which the states are members.

#### ARTICLE XVIII

## BINDING EFFECT OF COMPACT AND OTHER LAWS.-

- A. This compact does not prevent the enforcement of any other law of a member state that is not inconsistent with this compact.
- B. All member states' laws conflicting with this compact are superseded to the extent of the conflict.
- C. All lawful actions of the Interstate Commission, including all rules and bylaws promulgated by the Interstate Commission, are binding upon the member states.
- D. All agreements between the Interstate Commission and the member states are binding in accordance with their terms.

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E. If any part of this compact exceeds the constitutional limits imposed on the legislature of any member state, the provision shall be ineffective to the extent of the conflict with the constitutional provision in question in that member state.

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Section 3. Sections 1000.36, 1000.37, 1000.38, and 1000.39, Florida Statutes, shall stand repealed 3 years after the effective date of this act unless reviewed and saved from repeal through reenactment by the Legislature.

Section 4. This act shall take effect upon becoming a law.

# **EOC PCB Summary** February 10, 2010

# **High School Graduation Requirements**

- Requires geometry and Algebra II as two of four mathematics credits.
- Requires Biology I and chemistry or physics as two of the three science credits.
- ❖ Increases the required mathematics credits from 3 to 4 for students selecting the accelerated college preparatory or the career preparatory graduation options. (Elective credits are reduced.)
- Requires high schools to provide acceleration courses (e.g., IB, AICE, AP, dual enrollment, and industry certification courses) and to advise students of such acceleration courses.

## **End-of Course Assessments/FCAT**

- Requires an EOC assessment in Algebra I. Passage of the EOC is required to pass the course and earn course credit.
- Requires an EOC assessment in geometry. Passage of the EOC is required to pass the course and earn course credit.
- Eliminates grade 9 and grade 10 FCAT Mathematics.
- Requires an EOC assessment in Biology I. Passage of the EOC is required to pass the course and earn course credit.
- Eliminates FCAT Science at the high school level.
- Directs the Commissioner of Education to develop an implementation schedule for the development and administration of additional EOC assessments in English/Language Arts II, Algebra II, chemistry, physics, Earth/Space science, United States history, and world history, subject to funding availability. The student's performance on these statewide, standardized EOC assessments must constitute at least 30 percent of a student's course grade.
- ❖ Authorizes the use of equivalent scores for EOC assessments.
- Authorizes a district school board to allow a high school student who fails to pass an EOC assessment to receive a grade of "I" in the course until the next administration of the EOC assessment.
- Requires the State Board of Education to establish two cut scores for EOC assessments: passing scores and scores indicating high achievement and potential to meet college-readiness standards.
- Defines achievement levels 1 through 5.
- Eliminates requirements for revised FCAT Writing beginning with the 2012-2013 school year. FCAT Writing will continue to be administered at least once at the elementary, middle, and high school levels as provided in current law.
- Revises testing schedules for EOC assessments.

#### Amendment No. 01

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: PreK-12 Policy Committee Representative Fresen offered the following:

# Amendment (with title amendment)

Remove line 577 and insert:

1003.4295 Acceleration opportunities for secondary students.—

Between lines 594 and 595, insert:

(3) The Credit Acceleration Program (CAP) is established to allow a secondary student to earn high school credit in a course that requires a statewide, standardized end-of-course assessment if the student attains a specified score on the assessment. Notwithstanding s. 1003.436, a school district shall award a course credit to a student who is not enrolled in the course or who has not completed the course if the student attains a score that indicates the student is high achieving, pursuant to s. 1008.22(3)(c)7., on the corresponding statewide, standardized end-of-course assessment. A student who is not enrolled in the course or who has not completed the course may

PCB Name: PCB PT 10-01 (2010)

Amendment No. 01

take the statewide, standardized end-of-course assessment during the regular administration of the assessment and may only take the end-of-course assessment once pursuant to this subsection.

TITLE AMENDMENT

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30 31 Remove line 36 and insert:

acceleration opportunities; creating the Credit Acceleration Program to allow a student who is not enrolled in or has not completed a course to earn credit if certain requirements are met; amending s. 1003.437, F.S.; revising

Amendment No. 02

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	-
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Council/Committee hearing PCB: PreK-12 Policy Committee Representative Legg offered the following:

Amendment

Remove lines 198-202 and insert:

college admission requirements, and opportunities through which
a high school student can earn college credit, including
Advanced Placement, International Baccalaureate, Advanced
International Certificate of Education, dual enrollment, career
academy courses, and programs that lead to national industry
certification.

Remove lines 578-582 and insert:

(1) Each high school shall advise each student of opportunities through which a high school student can earn college credit, including Advanced Placement, International Baccalaureate, Advanced International Certificate of Education, dual enrollment, career academy courses, and programs that lead to national industry certification, as well as the

Amendment No. 02

Remove line 621 and insert:

limited to, achievement of <u>national</u> industry certifications <u>identified in the Industry Certified Funding List, pursuant to</u> rules adopted by the State Board of Education, graduation

Remove line 734 and insert:

certifications <u>identified in the Industry Certified Funding</u>
<u>List, pursuant to rules adopted by the State Board of Education</u>
<u>as defined in s. 1003.492</u>, for use as end-of-

Remove lines 1131-1134 and insert:

Education courses; and the students' achievement of <u>national</u> industry <u>certifications identified in the Industry Certified</u>

Funding List, pursuant to rules adopted by the State Board of 
Education <u>certification</u>, as determined by the Agency for 
Workforce Innovation under s. 1003.492(2) in a career and 
professional academy, as described in s. 1003.493;

Remove lines 1199-1201 and insert:

national industry certifications identified in the Industry

Certification Funding List, pursuant to rules adopted by the

State Board of Education certification, as determined by the

Agency for Workforce Innovation under s. 1003.492(2) in a career

and professional academy, as described in s. 1003.493;

Remove lines 1209-1211 and insert:

e. Earning of <u>national</u> an industry <u>certifications</u> identified in the <u>Industry Certification Funding List</u>, <u>pursuant to rules adopted by the State Board of Education certification</u>, as determined by the <u>Agency for Workforce Innovation under s.</u> 1003.492(2) in a career and professional academy, as described in s. 1003.493;

PCB Name: PCB PT 10-01 (2010)

Amendment No. 03

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Council/Committee hear	ing PCB: PreK-12 Policy Committee
Representative Legg of	fered the following:

# Amendment

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Remove lines 605-606 and insert: assessment. If the student then passes

PCB Name: PCB PT 10-01 (2010)

Amendment No. 04

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COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Council/Committee hear	ing PCB: PreK-12 Policy Committee
Representative Legg of	fered the following:
Amendment	
Remove line 826 a	nd insert:
achieving and is likel	y to meet college-readiness

PCB Name: PCB PT 10-01 (2010)

Amendment No. 05

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COUNCIL/COMMITTEE	<u> ACTION</u>
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Council/Committee hear	ring PCB: PreK-12 Policy Committee
Representative Legg of	<u>-</u>
Amendment	
Remove line 99 ar	nd insert:
face malue if based or	n official transcripts and subject to

Amendment No. 06

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/N)	
ADOPTED AS AMENDED	(Y/N)	
ADOPTED W/O OBJECTION	(Y/N)	
FAILED TO ADOPT	(Y/N)	
WITHDRAWN	(Y/N)	
OTHER		

Council/Committee hearing PCB: PreK-12 Policy Committee Representatives Kiar & Legg offered the following:

## Amendment

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Remove line 894 and insert:
the reporting of student test results. When establishing the schedules for the administration of statewide assessments, the commissioner shall consider the observance of religious and school holidays. The commissioner shall,

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Amendment No. 07

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: PreK-12 Policy Committee Representative Jones offered the following:

#### Amendment

Remove line 604 and insert:

course until being offered remediation and a retake of the endof-course assessment the following summer or during the next
administration of the end-of-course

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#### Amendment No. 08

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/N)	
ADOPTED AS AMENDED	(Y/N)	
ADOPTED W/O OBJECTION	(Y/N)	
FAILED TO ADOPT	(Y/N)	
WITHDRAWN	(Y/N)	
OTHER		

Council/Committee hearing PCB: PreK-12 Policy Committee Representative Bullard offered the following:

# Amendment

Between lines 775 and 776, insert:

- a. Diagnostic assessments shall be given to students in grades 6, 8, and 10 in mathematics and science content knowledge and skills and shall be used to keep students on track to graduate from high school. The diagnostic assessments shall be designed to identify specific academic weaknesses in individual students and to provide specific diagnostic information to help focus instruction and remediation most effectively to meet the needs of individual students.
- b. The Department of Education shall develop criteria to allow school districts to offer students identified as struggling to meet the graduation standards but do not have an individual education plan an academic path to receive a standard diploma.

Amendment No. 09

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: PreK-12 Policy Committee Representative Bullard offered the following:

Amendment

Remove lines 699-727 and insert:

the Algebra I end-of-course assessment. Beginning with students entering grade 9 during the 2010-2011 school year, each student's performance on the end-of-course assessment in Algebra I shall constitute 30 percent of the student's final course grade. Beginning with the 2010-2011 school year, all students enrolled in geometry or an equivalent course must take the geometry end-of-course assessment. Beginning with students entering grade 9 during the 2010-2011 school year, each student's performance on the end-of-course assessment in geometry shall constitute 30 percent of the student's final course grade.

(II) A statewide, standardized end-of-course assessment in Biology I shall be administered according to this sub-sub-subparagraph. Beginning with the 2011-2012 school year, all

PCB Name: PCB PT 10-01 (2010)

Amendment No. 09
students enrolled in Biology I or an equivalent course must take
the Biology I end-of-course assessment. Beginning with students
entering grade 9 during the 2011-2012 school year, each
student's performance on the end-of-course assessment in Biology
I shall constitute 30 percent of the student's final course
grade.

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A bill to be entitled

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PCB PT 10-01.DOCX

CODING: Words stricken are deletions; words underlined are additions.

An act relating to public school assessments; amending s. 1003.25, F.S.; requiring the State Board of Education to establish uniform procedures for the acceptance of student credits and grades according to certain criteria; amending s. 1003.413, F.S., relating to secondary school redesign, to delete obsolete provisions and to conform to changes made by the act; amending s. 1003.4156, F.S.; revising requirements for middle grades promotion; providing that successful completion of a high school level Algebra I, geometry, or Biology I course is not contingent upon a student's performance on the end-of-course assessment; requiring a student to pass the end-of-course assessment to earn high school credit for such courses; specifying information that must be provided to students as part of the personalized academic and career plan; amending s. 1003.428, F.S.; revising requirements for high school graduation; requiring students entering grade 9 in specified school years to meet end-of-course assessment requirements and revised credit requirements in mathematics and science for high school graduation; requiring credit in an online course; requiring district school board standards for grades in certain courses; providing for waiver of end-of-course assessment results for the purpose of receiving a course grade and credit for students with disabilities; amending s. 1003.429, F.S.; revising requirements for accelerated high school

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graduation options; updating cross-references; requiring

students entering grade 9 in specified school years to meet end-of-course assessment requirements and revised credit requirements in mathematics and science for high school graduation; requiring credit in an online course; requiring district school board standards for grades in certain courses; creating s. 1003.4295, F.S.; requiring high schools to advise students of, and offer, acceleration courses; amending s. 1003.437, F.S.; revising the middle and high school grading system as it relates to grades for a high school student who fails an end-ofcourse assessment; amending s. 1003.493, F.S., relating to career and professional academies, to conform to changes made by the act; amending s. 1007.35, F.S., relating to the Florida Partnership for Minority and Underrepresented Student Achievement, to conform to changes made by the act; amending s. 1008.22, F.S.; revising the statewide student achievement testing program; requiring end-ofcourse assessments in mathematics and science to replace FCAT Mathematics and FCAT Science beginning with students entering grade 9 in specified school years; providing requirements for administration of, and student performance on, statewide, standardized end-of-course assessments in mathematics and science; providing for establishment of an implementation schedule to develop and administer end-of-course assessments in certain courses; requiring evaluation and reporting of transition to specified end-of-course assessments; deleting certain requirements relating to the assessment of writing;

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requiring the use of scaled scores and achievement levels for measuring a student's knowledge and skills; requiring the State Board of Education to designate passing scores for end-of-course assessments and scores that indicate high achievement; providing requirements for retaking specified assessments; providing for waiver of end-ofcourse assessment requirements for students in exceptional education programs and students who have limited English proficiency; revising provisions relating to testing and reporting schedules; conforming provisions and crossreferences; deleting certain uses of concordant scores for the FCAT; authorizing the Commissioner of Education to adopt equivalent scores for end-of-course assessments; deleting retake requirements for use of concordant scores; providing requirements for use of equivalent scores; amending s. 1008.25, F.S., relating to public school student progression, to conform to changes made by the act; amending s. 1008.30, F.S., relating to the common placement test, to conform to changes made by the act; amending s. 1008.34, F.S.; revising provisions that specify the basis for determining school grades to include student performance on end-of-course assessments and to conform provisions to current FCAT assessments; amending s. 1008.341, F.S.; revising provisions that specify the basis for determining an alternative school's school improvement rating to include student performance on endof-course assessments; amending s. 1008.36, F.S.; revising

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PCB PT 10-01 ORIGINAL 2010 84 provisions relating to the use of school recognition 85 awards; providing an effective date. 86 87 Be It Enacted by the Legislature of the State of Florida: 88 89 Section 1. Subsection (3) of section 1003.25, Florida 90 Statutes, is amended to read: 91 1003.25 Procedures for maintenance and transfer of student 92 records.-93 The State Board of Education shall establish, by rule, 94 uniform procedures relating to the acceptance of credits and 95 grades earned by students entering Florida's public schools. 96 Credits and grades earned in courses, including those courses 97 that in Florida would require a statewide, standardized end-ofcourse assessment under s. 1008.22(3)(c)2., shall be accepted at 98 99 face value and based on official transcripts, subject to 100 validation procedures established by rule transfer work and 101 credit for students shall be prescribed by rule by the State Board of Education. 102 103 Section 2. Paragraph (d) of subsection (3) and subsections (4) and (5) of section 1003.413, Florida Statutes, are amended 104 105 to read: 106 1003.413 Florida Secondary School Redesign Act.-107 Based on these guiding principles, district school boards shall establish policies to implement the requirements of 108 109 ss. 1003.4156, 1003.428, and 1003.493. The policies must 110 address:

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Credit recovery courses and intensive reading and

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(d)

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mathematics intervention courses based on student performance on the FCAT Reading and FCAT Mathematics. These courses should be competency based and offered through innovative delivery systems, including computer-assisted instruction. School districts should use learning gains as well as other appropriate data and provide incentives to identify and reward high-performing teachers who teach credit recovery and intensive intervention courses.

- (4) In order to support the successful implementation of this section by district school boards, the Department of Education shall:
- (a) By February 1, 2007, increase the number of approved applied, integrated, and combined courses available to school districts.
- (b) By the beginning of the 2006 2007 school year, make available a professional development package designed to provide the information that content area teachers need to become proficient in applying scientifically based reading strategies through their content areas.
- <u>(a) (c)</u> Share best practices for providing a complete education program to students enrolled in course recovery, credit recovery, intensive reading intervention, or intensive mathematics intervention.
- (b)(d) Expedite assistance and decisions and coordinate policies throughout all divisions within the department to provide school districts with support to implement this section.
- (e) Use data to provide the Legislature with an annual longitudinal analysis of the success of this reform effort,

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including the progress of 6th grade students and 9th grade students scoring at Level 1 on FCAT Reading or FCAT Mathematics.

- (5) The Commissioner of Education shall create and implement the Secondary School Improvement Award Program to reward public secondary schools that demonstrate continuous student academic improvement and show the greatest gains in student academic achievement in reading and mathematics.
- Section 3. Paragraph (a) of subsection (1) of section 1003.4156, Florida Statutes, is amended to read:
- 1003.4156 General requirements for middle grades promotion.—
- (1) Beginning with students entering grade 6 in the 2006-2007 school year, promotion from a school composed of middle grades 6, 7, and 8 requires that:
- (a) The student must successfully complete academic courses as follows:
- 1. Three middle school or higher courses in English. These courses shall emphasize literature, composition, and technical text.
- 2. Three middle school or higher courses in mathematics. Each middle school must offer at least one high school level mathematics course for which students may earn high school credit. Successful completion of a high school level Algebra I or geometry course is not contingent upon the student's performance on the end-of-course assessment required under s. 1008.22(3)(c)2.a.(I). However, to earn high school credit for an Algebra I or geometry course, a middle school student must meet the end-of-course assessment requirement under s.

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1008.22(3)(c)2.a.(I). Students in grades 6 through 8 who earn high school credit for an Algebra I or geometry course before the 2010-2011 school year are not subject to the end-of-course assessment requirement.

- 3. Three middle school or higher courses in social studies, one semester of which must include the study of state and federal government and civics education.
- 4. Three middle school or higher courses in science.

  Successful completion of a high school level Biology I course is not contingent upon the student's performance on the end-of-course assessment required under s. 1008.22(3)(c)2.a.(II).

  However, to earn high school credit for a Biology I course, a middle school student must meet the end-of-course assessment requirement under s. 1008.22(3)(c)2.a.(II). Students in grades 6 through 8 who earn high school credit for a Biology I course before the 2011-2012 school year are not subject to the end-of-course assessment requirement.
- 5. One course in career and education planning to be completed in 7th or 8th grade. The course may be taught by any member of the instructional staff; must include career exploration using Florida CHOICES for the 21st Century or a comparable cost-effective program; must include educational planning using the online student advising system known as Florida Academic Counseling and Tracking for Students at the Internet website FACTS.org; and shall result in the completion of a personalized academic and career plan. The required personalized academic and career plan must inform students of high school graduation requirements, high school assessment and

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Scholarship Program requirements, state university and Florida college admission requirements, and programs through which a high school student can earn college credit, including Advanced Placement, International Baccalaureate, Advanced International Certificate of Education, dual enrollment, or industry certification.

Each school must hold a parent meeting either in the evening or on a weekend to inform parents about the course curriculum and activities. Each student shall complete an electronic personal education plan that must be signed by the student; the student's instructor, guidance counselor, or academic advisor; and the student's parent. By January 1, 2007, The Department of Education shall develop course frameworks and professional development materials for the career exploration and education planning course. The course may be implemented as a stand-alone course or integrated into another course or courses. The Commissioner of Education shall collect longitudinal high school course enrollment data by student ethnicity in order to analyze course-taking patterns.

Section 4. Subsections (1) and (2), paragraph (a) of subsection (4), and paragraph (b) of subsection (8) of section 1003.428, Florida Statutes, are amended to read:

1003.428 General requirements for high school graduation; revised.—

(1) Except as otherwise authorized pursuant to s.

1003.429, beginning with students entering grade 9 their first

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year of high school in the 2007-2008 school year, graduation requires the successful completion of a minimum of 24 credits, an International Baccalaureate curriculum, or an Advanced International Certificate of Education curriculum. Students must be advised of eligibility requirements for state scholarship programs and postsecondary admissions.

- (2) The 24 credits may be earned through applied, integrated, and combined courses approved by the Department of Education. Beginning with students entering grade 9 in the 2013-2014 school year, one of the 24 credits must contain online learning. This requirement shall be met through an online course offered by the Florida Virtual School, through a course offered by the high school that significantly integrates online content, or through an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement under s. 1007.235. A student who is enrolled in a full-time virtual instruction program under s. 1002.45 meets this requirement. The 24 credits and shall be distributed as follows:
  - (a) Sixteen core curriculum credits:
- 1. Four credits in English, with major concentration in composition, reading for information, and literature.
- 2. Four credits in mathematics, one of which must be Algebra I, a series of courses equivalent to Algebra I, or a higher-level mathematics course. Beginning with students entering grade 9 in the 2010-2011 school year, in addition to the Algebra I credit requirement, one of the four credits in mathematics must be geometry or a series of courses equivalent to geometry as approved by the State Board of Education.

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Beginning with students entering grade 9 in the 2010-2011 school year, the end-of-course assessment requirements under s.

1008.22(3)(c)2.a.(I) must be met in order for a student to earn the required credits in Algebra I and geometry. Beginning with students entering grade 9 in the 2012-2013 school year, in addition to the Algebra I and geometry credit requirements, one of the four credits in mathematics must be Algebra II or a series of courses equivalent to Algebra II as approved by the State Board of Education. School districts are encouraged to set specific goals to increase enrollments in, and successful completion of, geometry and Algebra II.

- 3. Three credits in science, two of which must have a laboratory component. Beginning with students entering grade 9 in the 2011-2012 school year, one of the three credits in science must be Biology I or a series of courses equivalent to Biology I as approved by the State Board of Education. Beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment requirements under s.

  1008.22(3)(c)2.a.(II) must be met in order for a student to earn the required credit in Biology I. Beginning with students entering grade 9 in the 2013-2014 school year, in addition to the Biology I credit requirement, one of the three credits in science must be chemistry or physics or a series of courses equivalent to chemistry or physics as approved by the State Board of Education.
- 4. Three credits in social studies as follows: one credit in <u>United States American</u> history; one credit in world history;

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one-half credit in economics; and one-half credit in <u>United</u>
<u>States</u> American government.

- 5. One credit in fine or performing arts, speech and debate, or a practical arts course that incorporates artistic content and techniques of creativity, interpretation, and imagination. Eligible practical arts courses shall be identified through the Course Code Directory.
- One credit in physical education to include integration of health. Participation in an interscholastic sport at the junior varsity or varsity level for two full seasons shall satisfy the one-credit requirement in physical education if the student passes a competency test on personal fitness with a score of "C" or better. The competency test on personal fitness must be developed by the Department of Education. A district school board may not require that the one credit in physical education be taken during the 9th grade year. Completion of one semester with a grade of "C" or better in a marching band class, in a physical activity class that requires participation in marching band activities as an extracurricular activity, or in a dance class shall satisfy one-half credit in physical education or one-half credit in performing arts. This credit may not be used to satisfy the personal fitness requirement or the requirement for adaptive physical education under an individual education plan (IEP) or 504 plan. Completion of 2 years in a Reserve Officer Training Corps (R.O.T.C.) class, a significant component of which is drills, shall satisfy the one-credit requirement in physical education and the one-credit requirement in performing arts. This credit may not be used to satisfy the

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personal fitness requirement or the requirement for adaptive physical education under an individual education plan (IEP) or 504 plan.

- (b) Eight credits in majors, minors, or electives:
- 1. Four credits in a major area of interest, such as sequential courses in a career and technical program, fine and performing arts, or academic content area, selected by the student as part of the education plan required by s. 1003.4156. Students may revise major areas of interest each year as part of annual course registration processes and should update their education plan to reflect such revisions. Annually by October 1, the district school board shall approve major areas of interest and submit the list of majors to the Commissioner of Education for approval. Each major area of interest shall be deemed approved unless specifically rejected by the commissioner within 60 days. Upon approval, each district's major areas of interest shall be available for use by all school districts and shall be posted on the department's website.
- 2. Four credits in elective courses selected by the student as part of the education plan required by s. 1003.4156. These credits may be combined to allow for a second major area of interest pursuant to subparagraph 1., a minor area of interest, elective courses, or intensive reading or mathematics intervention courses as described in this subparagraph.
- a. Minor areas of interest are composed of three credits selected by the student as part of the education plan required by s. 1003.4156 and approved by the district school board.
  - b. Elective courses are selected by the student in order

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to pursue a complete education program as described in s. 1001.41(3) and to meet eligibility requirements for scholarships.

- c. For each year in which a student scores at Level 1 on FCAT Reading, the student must be enrolled in and complete an intensive reading course the following year. Placement of Level 2 readers in either an intensive reading course or a content area course in which reading strategies are delivered shall be determined by diagnosis of reading needs. The department shall provide guidance on appropriate strategies for diagnosing and meeting the varying instructional needs of students reading below grade level. Reading courses shall be designed and offered pursuant to the comprehensive reading plan required by s. 1011.62(9).
- d. For each year in which a student scores at Level 1 or Level 2 on FCAT Mathematics, the student must receive remediation the following year. These courses may be taught through applied, integrated, or combined courses and are subject to approval by the department for inclusion in the Course Code Directory.
- (4) Each district school board shall establish standards for graduation from its schools, which must include:
- (a) Successful completion of the academic credit or curriculum requirements of subsections (1) and (2). For courses that require statewide, standardized end-of-course assessments under s. 1008.22(3)(c)2.c., a minimum of 30 percent of a student's course grade shall be comprised of performance on the statewide, standardized end-of-course assessment.

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389 390 Each district school board shall adopt policies designed to assist students in meeting the requirements of this subsection. These policies may include, but are not limited to: forgiveness policies, summer school or before or after school attendance, special counseling, volunteers or peer tutors, school-sponsored help sessions, homework hotlines, and study skills classes. Forgiveness policies for required courses shall be limited to replacing a grade of "D" or "F," or the equivalent of a grade of "D" or "F," with a grade of "C" or higher, or the equivalent of a grade of "C" or higher, earned subsequently in the same or comparable course. Forgiveness policies for elective courses shall be limited to replacing a grade of "D" or "F," or the equivalent of a grade of "D" or "F," with a grade of "C" or higher, or the equivalent of a grade of "C" or higher, earned subsequently in another course. The only exception to these forgiveness policies shall be made for a student in the middle grades who takes any high school course for high school credit and earns a grade of "C," "D," or "F" or the equivalent of a grade of "C," "D," or "F." In such case, the district forgiveness policy must allow the replacement of the grade with a grade of "C" or higher, or the equivalent of a grade of "C" or higher, earned subsequently in the same or comparable course. In all cases of grade forgiveness, only the new grade shall be used in the calculation of the student's grade point average. Any course grade not replaced according to a district school board forgiveness policy shall be included in the calculation of the cumulative grade point average required for graduation.

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391 (8) 392 (b)1. A student with a disability, as defined in s. 393 1007.02(2), for whom the individual education plan (IEP) 394 committee determines that the FCAT cannot accurately measure the 395 student's abilities, taking into consideration all allowable 396 accommodations, shall have the FCAT requirement of paragraph 397 (4) (b) waived for the purpose of receiving a standard high 398 school diploma, if the student: 399 a.1. Completes the minimum number of credits and other 400 requirements prescribed by subsections (1), (2), and (3). 401 b.2. Does not meet the requirements of paragraph (4)(b) 402 after one opportunity in 10th grade and one opportunity in 11th 403 grade. 404 2. A student with a disability, as defined in s. 405 1007.02(2), for whom the individual education plan (IEP) 406 committee determines that an end-of-course assessment cannot 407 accurately measure the student's abilities, taking into

Section 5. Subsections (1) and (5), paragraph (c) of subsection (7), and subsection (8) of section 1003.429, Florida Statutes, are amended to read:

consideration all allowable accommodations, shall have the end-

determining the student's course grade and credit as required in

of-course assessment results waived for the purpose of

1003.429 Accelerated high school graduation options.-

(1) Students who enter grade 9 in the 2006-2007 school year and thereafter may select, upon receipt of each consent required by this section, one of the following three high school

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paragraph (4)(a).

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CODING: Words stricken are deletions; words underlined are additions.

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419 graduation options:

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- (a) Completion of the general requirements for high school graduation pursuant to s. 1003.428 or s. 1003.43, as applicable;
- Completion of a 3-year standard college preparatory (b) program requiring successful completion of a minimum of 18 academic credits in grades 9 through 12. At least 6 of the 18 credits required for completion of this program must be received in classes that are offered pursuant to the International Baccalaureate Program, the Advanced Placement Program, dual enrollment, Advanced International Certificate of Education, or specifically listed or identified by the Department of Education as rigorous pursuant to s. 1009.531(3). Beginning with students entering grade 9 in the 2013-2014 school year, one of the 18 credits must contain online learning. This requirement shall be met through an online course offered by the Florida Virtual School, through a course offered by the high school that significantly integrates online content, or through an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement under s. 1007.235. A student who is enrolled in a full-time virtual instruction program under s. 1002.45 meets this requirement. The 18 credits required for completion of this program shall be primary requirements and shall be distributed as follows:
- 1. Four credits in English, with major concentration in composition and literature;
- 2. Three credits <u>and, beginning with students entering</u> grade 9 in the 2010-2011 school year, four credits in mathematics at the Algebra I level or higher from the list of

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447 courses that qualify for state university admission. Beginning 448 with students entering grade 9 in the 2010-2011 school year, in 449 addition to the Algebra I credit requirement, one of the four 450 credits in mathematics must be geometry or a series of courses 451 equivalent to geometry as approved by the State Board of 452 Education. Beginning with students entering grade 9 in the 2010-453 2011 school year, the end-of-course assessment requirements 454 under s. 1008.22(3)(c)2.a.(I) must be met in order for a student 455 to earn the required credits in Algebra I and geometry. 456 Beginning with students entering grade 9 in the 2012-2013 school 457 year, in addition to the Algebra I and geometry credit 458 requirements, one of the four credits in mathematics must be 459 Algebra II or a series of courses equivalent to Algebra II as 460 approved by the State Board of Education; 461 Three credits in natural science, two of which must 462 have a laboratory component. Beginning with students entering grade 9 in the 2011-2012 school year, one of the three credits 463 464 in science must be Biology I or a series of courses equivalent 465 to Biology I as approved by the State Board of Education. 466 Beginning with students entering grade 9 in the 2011-2012 school 467 year, the end-of-course assessment requirements under s. 468 1008.22(3)(c)2.a.(II) must be met in order for a student to earn 469 the required credit in Biology I. Beginning with students 470 entering grade 9 in the 2013-2014 school year, in addition to 471 the Biology I credit requirement, one of the three credits in 472 science must be chemistry or physics or a series of courses

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equivalent to chemistry or physics as approved by the State

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Board of Education;

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- 4. Three credits in social sciences, which must include one credit in <u>United States</u> American history, one credit in world history, one-half credit in <u>United States</u> American government, and one-half credit in economics;
- 5. Two credits in the same second language unless the student is a native speaker of or can otherwise demonstrate competency in a language other than English. If the student demonstrates competency in another language, the student may replace the language requirement with two credits in other academic courses; and
- 6. Three credits <u>and, beginning with students entering</u> grade 9 in the 2010-2011 school year, two credits in electives; or
- (c) Completion of a 3-year career preparatory program requiring successful completion of a minimum of 18 academic credits in grades 9 through 12. Beginning with students entering grade 9 in the 2013-2014 school year, one of the 18 credits must contain online learning. This requirement shall be met through an online course offered by the Florida Virtual School, through a course offered by the high school that significantly integrates online content, or through an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement under s. 1007.235. A student who is enrolled in a full-time virtual instruction program under s. 1002.45 meets this requirement. The 18 credits shall be primary requirements and shall be distributed as follows:
- 1. Four credits in English, with major concentration in composition and literature;

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2. Three credits and, beginning with students entering grade 9 in the 2010-2011 school year, four credits in mathematics, one of which must be Algebra I. Beginning with students entering grade 9 in the 2010-2011 school year, in addition to the Algebra I credit requirement, one of the four credits in mathematics must be geometry or a series of courses equivalent to geometry as approved by the State Board of Education. Beginning with students entering grade 9 in the 2010-2011 school year, the end-of-course assessment requirements under s. 1008.22(3)(c)2.a.(I) must be met in order for a student to earn the required credits in Algebra I and geometry. Beginning with students entering grade 9 in the 2012-2013 school year, in addition to the Algebra I and geometry credit requirements, one of the four credits in mathematics must be Algebra II or a series of courses equivalent to Algebra II as approved by the State Board of Education; Three credits in natural science, two of which must 3.

3. Three credits in natural science, two of which must have a laboratory component. Beginning with students entering grade 9 in the 2011-2012 school year, one of the three credits in science must be Biology I or a series of courses equivalent to Biology I as approved by the State Board of Education.

Beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment requirements under s.

1008.22(3)(c)2.a.(II) must be met in order for a student to earn the required credit in Biology I. Beginning with students entering grade 9 in the 2013-2014 school year, in addition to the Biology I credit requirement, one of the three credits in science must be chemistry or physics or a series of courses

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equivalent to chemistry or physics as approved by the State
Board of Education;

- 4. Three credits in social sciences, which must include one credit in <u>United States</u> American history, one credit in world history, one-half credit in <u>United States</u> American government, and one-half credit in economics;
- 5. Three credits in a single vocational or career education program, three credits in career and technical certificate dual enrollment courses, or five credits in vocational or career education courses; and
- 6. Two credits <u>and</u>, <u>beginning</u> with students entering grade 9 in the 2010-2011 school year, one credit in electives unless five credits are earned pursuant to subparagraph 5.

Any student who selected an accelerated graduation program before July 1, 2004, may continue that program, and all statutory program requirements that were applicable when the student made the program choice shall remain applicable to the student as long as the student continues that program.

- (5) District school boards may not establish requirements for accelerated 3-year high school graduation options in excess of the requirements in paragraphs (1)(b) and (c). For courses that require statewide, standardized end-of-course assessments under s. 1008.22(3)(c)2.c., a minimum of 30 percent of a student's course grade shall be comprised of performance on the statewide, standardized end-of-course assessment.
- (7) If, at the end of grade 10, a student is not on track to meet the credit, assessment, or grade-point-average

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requirements of the accelerated graduation option selected, the school shall notify the student and parent of the following:

- (c) The right of the student to change to the 4-year program set forth in s. 1003.428 or s. 1003.43, as applicable.
- (8) A student who selected one of the accelerated 3-year graduation options shall automatically move to the 4-year program set forth in  $\underline{s.\ 1003.428\ or}\ s.\ 1003.43$ , as applicable, if the student:
- (a) Exercises his or her right to change to the 4-year program;
- (b) Fails to earn 5 credits by the end of grade 9 or fails to earn 11 credits by the end of grade 10;
- (c) Does not achieve a score of 3 or higher on the grade
  10 FCAT Writing assessment; or
- (d) By the end of grade 11 does not meet the requirements of subsections (1) and (6).
- Section 6. Section 1003.4295, Florida Statutes, is created to read:

# 1003.4295 Acceleration courses.-

- (1) Each high school shall advise each student of programs through which a high school student can earn college credit, including Advanced Placement, International Baccalaureate, Advanced International Certificate of Education, dual enrollment, or industry certification, as well as the availability of course offerings through the Florida Virtual School.
- (2) Beginning with the 2011-2012 school year, each high school shall offer an International Baccalaureate Program, an

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Advanced International Certificate of Education Program, or a combination of at least four courses in dual enrollment or Advanced Placement, including one course each in English, mathematics, science, and social studies. To meet this requirement, school districts may utilize the course offerings provided by the Florida Virtual School established under s. 1002.37 or through virtual instruction programs authorized under s. 1002.45.

Section 7. Subsection (6) of section 1003.437, Florida Statutes, is amended to read:

1003.437 Middle and high school grading system.—The grading system and interpretation of letter grades used for students in public schools in grades 6-12 shall be as follows:

(6) Grade "I" equals zero percent, has a grade point average value of zero, and is defined as "incomplete." A high school student who fails to pass an end-of-course assessment required under s. 1008.22(3)(c) may receive a grade "I" in the course until the next administration of the end-of-course assessment if the student otherwise substantially knows and understands the course curriculum. If the student then passes the end-of-course assessment, the appropriate grade shall be substituted.

For the purposes of class ranking, district school boards may exercise a weighted grading system pursuant to s. 1007.271.

Section 8. Paragraph (k) of subsection (4) of section 1003.493, Florida Statutes, is amended to read:

1003.493 Career and professional academies.—

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- (4) Each career and professional academy must:
- (k) Include an evaluation plan developed jointly with the Department of Education and the local workforce board. The evaluation plan must include an assessment tool based on national industry standards, such as the Career Academy National Standards of Practice, and outcome measures, including, but not limited to, achievement of industry certifications, graduation rates, enrollment in postsecondary education, business and industry satisfaction, employment and earnings, awards of postsecondary credit and scholarships, and <a href="student FCAT">student FCAT</a> achievement levels and learning gains on statewide assessments administered under s. 1008.22(3)(c). The Department of Education shall use Workforce Florida, Inc., and Enterprise Florida, Inc., in identifying industry experts to participate in developing and implementing such assessments.

Section 9. Paragraph (c) of subsection (6) of section 1007.35, Florida Statutes, is amended to read:

1007.35 Florida Partnership for Minority and Underrepresented Student Achievement.—

- (6) The partnership shall:
- (c) Provide teacher training and materials that are aligned with the <u>Next Generation</u> Sunshine State Standards and are consistent with best theory and practice regarding multiple learning styles and research on learning, instructional strategies, instructional design, and classroom assessment. Curriculum materials must be based on current, accepted, and essential academic knowledge. <u>Materials for prerequisite courses should</u>, at a minimum, address the skills assessed on the Florida

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Comprehensive Assessment Test (FCAT).

Section 10. Paragraph (c) of subsection (3) and subsections (6), (9), and (10) of section 1008.22, Florida Statutes, are amended, present subsections (11) and (12) are renumbered as subsections (12) and (13), respectively, and a new subsection (11) is added to that section, to read:

1008.22 Student assessment program for public schools.-

- design and implement a statewide program of educational assessment that provides information for the improvement of the operation and management of the public schools, including schools operating for the purpose of providing educational services to youth in Department of Juvenile Justice programs. The commissioner may enter into contracts for the continued administration of the assessment, testing, and evaluation programs authorized and funded by the Legislature. Contracts may be initiated in 1 fiscal year and continue into the next and may be paid from the appropriations of either or both fiscal years. The commissioner is authorized to negotiate for the sale or lease of tests, scoring protocols, test scoring services, and related materials developed pursuant to law. Pursuant to the statewide assessment program, the commissioner shall:
- (c) Develop and implement a student achievement testing program as follows:
- 1. known as The Florida Comprehensive Assessment Test (FCAT) measures as part of the statewide assessment program to measure a student's content knowledge and skills in reading, writing, science, and mathematics. The content knowledge and

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skills assessed by the FCAT must be aligned to the core curricular content established in the Next Generation Sunshine State Standards. Other content areas may be included as directed by the commissioner. Comprehensive assessments of reading and mathematics shall be administered annually in grades 3 through 10 except, beginning with students entering grade 9 in the 2010-2011 school year, the end-of-course assessments in Algebra I and geometry required under sub-sub-subparagraph 2.a.(I) shall replace grade 9 and grade 10 FCAT Mathematics. Comprehensive assessments of writing and science shall be administered at least once at the elementary, middle, and high school levels except, beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment in Biology I required under sub-sub-subparagraph 2.a.(II) shall replace FCAT Science at the high school level.

2.a. End-of-course assessments for a subject shall may be administered in addition to the comprehensive assessments required for that subject under subparagraph 1. this paragraph. An End-of-course assessments assessment must be rigorous, statewide, standardized, and developed or approved by the department. The content knowledge and skills assessed by comprehensive and end-of-course assessments must be aligned to the core curricular content established in the Next Generation Sunshine State Standards.

(I) Statewide, standardized end-of-course assessments in mathematics shall be administered according to this sub-sub-subparagraph. Beginning with the 2010-2011 school year, all students enrolled in Algebra I or an equivalent course must take

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the Algebra I end-of-course assessment. For students entering grade 9 during the 2010-2011 school year, each student's performance on the end-of-course assessment in Algebra I shall constitute 30 percent of the student's final course grade. Beginning with students entering grade 9 in the 2011-2012 school year, a student must earn a passing score on the end-of-course assessment in Algebra I in order to pass the course and earn course credit. Beginning with the 2010-2011 school year, all students enrolled in geometry or an equivalent course must take the geometry end-of-course assessment. For students entering grade 9 during the 2010-2011 and 2011-2012 school years, each student's performance on the end-of-course assessment in geometry shall constitute 30 percent of the student's final course grade. Beginning with students entering grade 9 during the 2012-2013 school year, a student must earn a passing score on the end-of-course assessment in geometry in order to pass the course and earn course credit.

(II) A statewide, standardized end-of-course assessment in Biology I shall be administered according to this sub-sub-subparagraph. Beginning with the 2011-2012 school year, all students enrolled in Biology I or an equivalent course must take the Biology I end-of-course assessment. For students entering grade 9 during the 2011-2012 school year, each student's performance on the end-of-course assessment in Biology I shall constitute 30 percent of the student's final course grade.

Beginning with students entering grade 9 during the 2012-2013 school year, a student must earn a passing score on the end-of-

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course assessment in Biology I in order to pass the course and
earn course credit.

The commissioner may select one or more nationally developed comprehensive examinations, which may include, but need not be limited to, examinations for a College Board Advanced Placement course, International Baccalaureate course, or Advanced International Certificate of Education course or industry-approved examinations to earn national industry certifications as defined in s. 1003.492, for use as end-ofcourse assessments under this paragraph, if the commissioner determines that the content knowledge and skills assessed by the examinations meet or exceed the grade level expectations for the core curricular content established for the course in the Next Generation Sunshine State Standards. The commissioner may collaborate with the American Diploma Project in the adoption or development of rigorous end-of-course assessments that are aligned to the Next Generation Sunshine State Standards. The testing program must be designed as follows:

Appropriations Act, including appropriation of federal funds, the Commissioner of Education shall establish an implementation schedule for the development and administration of statewide, standardized end-of-course assessments in English/Language Arts II, Algebra II, chemistry, physics, earth/space science, United States history, and world history. Priority shall be given to the development of an end-of-course assessment in English/Language Arts II. The Commissioner of Education shall evaluate the feasibility and effect of transitioning from the

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grade 9 and grade 10 FCAT Reading and high school level FCAT

Writing to an end-of-course assessment in English/Language Arts

II. The commissioner shall report the results of the evaluation
to the President of the Senate and the Speaker of the House of

Representatives no later July 1, 2011.

- 3.1. The testing program tests shall measure student skills and competencies adopted by the State Board of Education as specified in paragraph (a) and. The tests must measure and report student performance proficiency levels of all students assessed in reading, writing, mathematics, and science. The commissioner shall provide for the tests to be developed or obtained, as appropriate, through contracts and project agreements with private vendors, public vendors, public agencies, postsecondary educational institutions, or school districts. The commissioner shall obtain input with respect to the design and implementation of the testing program from state educators, assistive technology experts, and the public.
- 4.2. The testing program shall be composed of criterion-referenced tests that shall, to the extent determined by the commissioner, include test items that require the student to produce information or perform tasks in such a way that the core content knowledge and skills he or she uses can be measured.
- 3. Beginning with the 2008 2009 school year, the commissioner shall discontinue administration of the selected response test items on the comprehensive assessments of writing. Beginning with the 2012 2013 school year, the comprehensive assessments of writing shall be composed of a combination of selected response test items, short-response performance tasks,

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and extended response performance tasks, which shall measure a student's content knowledge of writing, including, but not limited to, paragraph and sentence structure, sentence construction, grammar and usage, punctuation, capitalization, spelling, parts of speech, verb tense, irregular verbs, subject-verb agreement, and noun-pronoun agreement.

- 5.4. FCAT Reading, Mathematics, and Science and all statewide, standardized end-of-course assessments shall measure, by use of scaled scores and achievement levels, the content knowledge and skills a student has attained. Achievement levels shall range from 1 through 5, with level 1 being the lowest achievement level, level 5 being the highest achievement level, and level 3 indicating satisfactory performance on an assessment. For FCAT Writing, student achievement shall be scored using the rubric scale of 1 through 6 and the score earned shall be used in calculating school grades. A score shall be designated for each subject area tested, below which score a student's performance is deemed inadequate. The school districts shall provide appropriate remedial instruction to students who score below these levels.
- 6.5. Except as provided in s. 1003.428(8)(b) or s. 1003.43(11)(b), students must earn a passing score on the grade 10 assessment test described in this paragraph or attain concordant scores as described in subsection (10) in reading, writing, and mathematics to qualify for a standard high school diploma. The State Board of Education shall, by rule, designate a passing score for each part of the grade 10 assessment test and end-of-course assessments. In establishing passing scores,

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the state board shall consider any possible negative impact of the test on minority students. The State Board of Education shall adopt rules which specify the passing scores for the grade 10 FCAT. Any such rules that, which have the effect of raising the required passing scores, shall apply only to students taking the assessment grade 10 FCAT for the first time after such rules are adopted by the State Board of Education. Except as otherwise provided in this paragraph and as provided in s. 1003.428(8)(b) or s. 1003.43(11)(b), students must earn a passing score on grade 10 FCAT Reading and grade 10 FCAT Mathematics or attain concordant scores as described in subsection (10) to qualify for a standard high school diploma.

- 7. In addition to designating a passing score under subparagraph 6., the State Board of Education shall also designate, by rule, a score for each statewide, standardized end-of-course assessment which indicates that a student is high achieving and has the potential to meet college-readiness standards by the time the student graduates from high school.
- 8.6. Participation in the testing program is mandatory for all students attending public school, including students served in Department of Juvenile Justice programs, except as otherwise prescribed by the commissioner. A student who has not earned passing scores on the grade 10 FCAT as provided in subparagraph 6. must participate in each retake of the assessment until the student earns passing scores or achieves scores on a standardized assessment that are concordant with passing scores pursuant to subsection (10). If a student does not participate in the statewide assessment, the district must notify the

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student's parent and provide the parent with information regarding the implications of such nonparticipation. A parent must provide signed consent for a student to receive classroom instructional accommodations that would not be available or permitted on the statewide assessments and must acknowledge in writing that he or she understands the implications of such instructional accommodations. The State Board of Education shall adopt rules, based upon recommendations of the commissioner, for the provision of test accommodations for students in exceptional education programs and for students who have limited English proficiency. Accommodations that negate the validity of a statewide assessment are not allowable in the administration of the FCAT or an end-of-course assessment. However, instructional accommodations are allowable in the classroom if included in a student's individual education plan. Students using instructional accommodations in the classroom that are not allowable as accommodations on the FCAT or an end-of-course assessment may have the FCAT or end-of-course assessment requirement waived pursuant to the requirements of s. 1003.428(8)(b) or s. 1003.43(11)(b).

- 9.7. A student seeking an adult high school diploma must meet the same testing requirements that a regular high school student must meet.
- 10.8. District school boards must provide instruction to prepare students to demonstrate proficiency in the core curricular content established in the Next Generation Sunshine State Standards adopted under s. 1003.41, including the core content knowledge and skills necessary for successful grade-to-

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grade progression and high school graduation. If a student is provided with instructional accommodations in the classroom that are not allowable as accommodations in the statewide assessment program, as described in the test manuals, the district must inform the parent in writing and must provide the parent with information regarding the impact on the student's ability to meet expected performance proficiency levels in reading, writing, and mathematics, and science. The commissioner shall conduct studies as necessary to verify that the required core curricular content is part of the district instructional programs.

- 11.9. District school boards must provide opportunities for students to demonstrate an acceptable level of performance on an alternative standardized assessment approved by the State Board of Education following enrollment in summer academies.
- 12.10. The Department of Education must develop, or select, and implement a common battery of assessment tools that will be used in all juvenile justice programs in the state. These tools must accurately measure the core curricular content established in the Next Generation Sunshine State Standards.
- 13.11. For students seeking a special diploma pursuant to s. 1003.438, the Department of Education must develop or select and implement an alternate assessment tool that accurately measures the core curricular content established in the Next Generation Sunshine State Standards for students with disabilities under s. 1003.438.
- 14.12. The Commissioner of Education shall establish schedules for the administration of statewide assessments and

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the reporting of student test results. The commissioner shall, by August 1 of each year, notify each school district in writing and publish on the department's Internet website the testing and reporting schedules for, at a minimum, the school year following the upcoming school year. The testing and reporting schedules shall require that:

- a. There is the latest possible administration of statewide assessments and the earliest possible reporting to the school districts of student test results which is feasible within available technology and specific appropriations; however, test results for the FCAT must be made available no later than the week of June 8. Student results for end-of-course assessments must be provided no later than 1 week after the school district completes testing for each course final day of the regular school year for students.
- b. Beginning with the 2010-2011 school year, FCAT a comprehensive statewide assessment of Writing is not administered earlier than the week of March 1 and a comprehensive statewide assessment of any other subject is not administered earlier than the week of April 15.
- c. A statewide, standardized end-of-course assessment is administered during a 3-week period at the end of a year-long course. The commissioner shall select a 3-week administration period for assessments that meets the intent of end-of-course assessments and provides student results prior to the end of the course. School districts shall select one testing week within the 3-week administration period for each end-of-course assessment. For an end-of-course assessment administered at the

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end of a semester-long course, the commissioner shall determine the most appropriate testing dates based on a school district's academic calendar within the last 2 weeks of the course.

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The commissioner may, based on collaboration and input from school districts, design and implement student testing programs, for any grade level and subject area, necessary to effectively monitor educational achievement in the state, including the measurement of educational achievement of the Next Generation Sunshine State Standards for students with disabilities. Development and refinement of assessments shall include universal design principles and accessibility standards that will prevent any unintended obstacles for students with disabilities while ensuring the validity and reliability of the test. These principles should be applicable to all technology platforms and assistive devices available for the assessments. The field testing process and psychometric analyses for the statewide assessment program must include an appropriate percentage of students with disabilities and an evaluation or determination of the effect of test items on such students.

(6) SCHOOL TESTING PROGRAMS.—Each public school shall participate in the statewide assessment program in accordance with the testing and reporting schedules published by the Commissioner of Education under subparagraph (3)(c)14.12. unless specifically exempted by state board rule based on serving a specialized population for which standardized testing is not appropriate. Student performance data shall be analyzed and reported to parents, the community, and the state. Student

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performance data shall be used in developing objectives of the school improvement plan, evaluation of instructional personnel, evaluation of administrative personnel, assignment of staff, allocation of resources, acquisition of instructional materials and technology, performance-based budgeting, and promotion and assignment of students into educational programs. The analysis of student performance data also must identify strengths and needs in the educational program and trends over time. The analysis must be used in conjunction with the budgetary planning processes developed pursuant to s. 1008.385 and the development of the programs of remediation.

- (9) APPLICABILITY OF TESTING STANDARDS.-
- (a) If the Commissioner of Education revises a statewide assessment and the revisions require the State Board of Education to modify the assessment's <u>performance proficiency</u> levels or modify the passing scores <del>required for a standard high school diploma</del>, until the state board adopts the modifications by rule, the commissioner shall use calculations for scoring the assessment which adjust student scores on the revised assessment for statistical equivalence to student scores on the former assessment.
- (b) A student must attain the passing scores on the statewide assessment required for a standard high school diploma or for high school course credits under sub-sub-subparagraphs (3)(c)2.a.(I) and (II) which are in effect at the time the student enters grade 9 if the student's enrollment is continuous.
  - (c) If the commissioner revises a statewide assessment and

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the revisions require the State Board of Education to modify the passing scores required for a standard high school diploma or for high school course credits under sub-sub-subparagraphs

(3)(c)2.a (I) and (II), the commissioner may, with approval of the state board, discontinue administration of the former assessment upon the graduation, based on normal student progression, of students participating in the final regular administration of the former assessment. The state board shall adopt by rule passing scores for the revised assessment which are statistically equivalent to passing scores on the discontinued assessment for a student required under paragraph (b) to attain passing scores on the discontinued assessment.

- (10) CONCORDANT SCORES FOR THE FCAT.
- (a) The <u>Commissioner State Board</u> of Education shall analyze the content and concordant data sets for widely used high school achievement tests, including, but not limited to, the PSAT, PLAN, SAT, ACT, and College Placement Test, to assess if concordant scores for FCAT scores can be determined for high school graduation, college placement, and scholarship awards.

  When In cases where content alignment and concordant scores can be determined, the Commissioner of Education shall adopt those scores as meeting the graduation requirement in lieu of achieving the FCAT passing score and may adopt those scores as being sufficient to achieve additional purposes as determined by rule. Each time that test content or scoring procedures change for the FCAT or for a high school achievement test for which a concordant score is determined, new concordant scores must be determined. Concordant scores earned before taking the grade 10

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FCAT for the first time in grade 10 may not be used to satisfy the requirement in this paragraph.

(b) In order to use a concordant subject area score pursuant to this subsection to satisfy the assessment requirement for a standard high school diploma as provided in s. 1003.429(6)(a), s. 1003.43(5)(a), or s. 1003.428, a student must take each subject area of the grade 10 FCAT a total of three times without earning a passing score. The requirements of this paragraph shall not apply to a new student who enters the Florida public school system in grade 12, who may either achieve a passing score on the FCAT or use an approved subject area concordant score to fulfill the graduation requirement.

(b)(c) The State Board of Education may define by rule the allowable uses, other than to satisfy the high school graduation requirement, for concordant scores as described in this subsection. Such uses may include, but need not be limited to, achieving appropriate standardized test scores required for the awarding of Florida Bright Futures Scholarships and college placement.

(11) EQUIVALENT SCORES FOR END-OF-COURSE ASSESSMENTS.-

(a) The Commissioner of Education shall analyze the content and equivalent data sets for high school achievement tests, including, but not limited to, grade 10 FCAT Mathematics retakes until such retakes are discontinued pursuant to subsection (9), the PSAT, the PLAN, the SAT, the ACT, and the College Placement Test, to assess if equivalent scores for end-of-course assessment scores can be determined for passage of an end-of-course assessment. When content alignment and equivalent

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scores can be determined, the Commissioner of Education shall adopt those scores as meeting the requirement to pass the end-of-course assessment and as being sufficient to achieve additional purposes as determined by rule. Each time that assessment content or scoring procedures change for an end-of-course assessment or for a high school achievement test for which an equivalent score is determined, new equivalent scores must be determined. Equivalent scores earned before taking an end-of-course assessment for the first time may not be used to satisfy the requirement in this subsection.

(b) In order to use an equivalent score pursuant to this subsection to satisfy the end-of-course assessment requirements under sub-subparagraph (3)(c)2.a., a student must have received a grade "F" in a course solely because the student failed to pass the end-of-course assessment. Use of an equivalent score adopted by the Commissioner of Education under paragraph (a) for purposes of grade adjustment, grade forgiveness, or course credit recovery is contingent upon and subject to district school board rules.

Section 11. Paragraph (a) of subsection (4) of section 1008.25, Florida Statutes, is amended to read:

1008.25 Public school student progression; remedial instruction; reporting requirements.—

- (4) ASSESSMENT AND REMEDIATION.-
- (a) Each student must participate in the statewide assessment tests required by s. 1008.22. Each student who does not meet specific levels of performance as determined by the district school board in  $\underline{FCAT}$  Reading, Writing, Science, and

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Mathematics for each grade level, or who scores below Level 3 in  $\underline{FCAT}$  Reading or  $\underline{FCAT}$  Mathematics  $\underline{math}$ , must be provided with additional diagnostic assessments to determine the nature of the student's difficulty, the areas of academic need, and strategies for appropriate intervention and instruction as described in paragraph (b).

Section 12. Subsection (3) of section 1008.30, Florida Statutes, is amended to read:

1008.30 Common placement testing for public postsecondary education.—

The State Board of Education shall adopt rules that require high schools to evaluate before the beginning of grade 12 the college readiness of each student who indicates an interest in postsecondary education and scores at Level 2 or Level 3 on the reading portion of the grade 10 FCAT or Level 2, Level 3, or Level 4 on the mathematics assessments under s. 1008.22(3)(c) portion of the grade 10 FCAT. High schools shall perform this evaluation using results from the corresponding component of the common placement test prescribed in this section, or an equivalent test identified by the State Board of Education. The Department of Education shall purchase or develop the assessments necessary to perform the evaluations required by this subsection and shall work with the school districts to administer the assessments. The State Board of Education shall establish by rule the minimum test scores a student must achieve to demonstrate readiness. Students who demonstrate readiness by achieving the minimum test scores established by the state board and enroll in a community college within 2 years of achieving

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such scores shall not be required to enroll in remediation courses as a condition of acceptance to any community college. The high school shall use the results of the test to advise the students of any identified deficiencies and to the maximum extent practicable provide 12th grade students access to appropriate remedial instruction prior to high school graduation. The remedial instruction provided under this subsection shall be a collaborative effort between secondary and postsecondary educational institutions. To the extent courses are available, the Florida Virtual School may be used to provide the remedial instruction required by this subsection.

Section 13. Paragraphs (b) and (c) of subsection (3) of section 1008.34, Florida Statutes, are amended to read:

1008.34 School grading system; school report cards; district grade.—

- (3) DESIGNATION OF SCHOOL GRADES.-
- (b)1. A school's grade shall be based on a combination of:
- a. Student achievement scores, including <u>performance on</u> all FCAT assessments administered under s. 1008.22(3)(c)1. and end-of-course assessments administered under s.
- 1110 1008.22(3)(c)2.a., and achievement scores for students seeking a special diploma.
  - b. Student learning gains <u>in reading and mathematics</u> as measured by <u>annual FCAT and end-of-course</u> assessments <u>in grades</u> 3 through 10; learning gains for students seeking a special diploma, as measured by an alternate assessment tool, shall be included not later than the 2009-2010 school year.
    - c. Improvement of the lowest 25th percentile of students Page 40 of 47

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in the school in reading <u>and</u>, mathematics, or <u>writing</u> on the FCAT <u>and end-of-course assessments</u>, unless these students are exhibiting satisfactory performance.

- 2. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, 50 percent of the school grade shall be based on a combination of the factors listed in sub-subparagraphs 1.a.-c. and the remaining 50 percent on the following factors:
  - a. The high school graduation rate of the school;
- b. As valid data becomes available, the performance and participation of the school's students in College Board Advanced Placement courses, International Baccalaureate courses, dual enrollment courses, and Advanced International Certificate of Education courses; and the students' achievement of industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- c. Postsecondary readiness of the school's students as measured by the SAT, ACT, or the common placement test;
- d. The high school graduation rate of at-risk students who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- e. As valid data becomes available, the performance of the school's students on statewide, standardized end-of-course assessments administered under s. 1008.22(3)(c)2.b. and c.; and
- f. The growth or decline in the components listed in subsubparagraphs a.-e. from year to year.
  - (c) Student assessment data used in determining school

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grades shall include:

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- 1. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT <u>assessments</u> administered under s. 1008.22(3)(c)1. and end-of-course assessments administered under s. 1008.22(3)(c)2.a.
- 2. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT and end-of-course assessments and who have scored at or in the lowest 25th percentile of students in the school in reading and, mathematics, or writing, unless these students are exhibiting satisfactory performance.
- Effective with the 2005-2006 school year, the achievement scores and learning gains of eligible students attending alternative schools that provide dropout prevention and academic intervention services pursuant to s. 1003.53. The term "eligible students" in this subparagraph does not include students attending an alternative school who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice. The student performance data for eligible students identified in this subparagraph shall be included in the calculation of the home school's grade. As used in this section and s. 1008.341, the term "home school" means the school to which the student would be assigned if the student were not assigned to an alternative school. If an alternative school chooses to be graded under this section, student performance

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data for eligible students identified in this subparagraph shall not be included in the home school's grade but shall be included only in the calculation of the alternative school's grade. A school district that fails to assign the FCAT and end-of-course assessment scores of each of its students to his or her home school or to the alternative school that receives a grade shall forfeit Florida School Recognition Program funds for 1 fiscal year. School districts must require collaboration between the home school and the alternative school in order to promote student success. This collaboration must include an annual discussion between the principal of the alternative school and the principal of each student's home school concerning the most appropriate school assignment of the student.

- 4. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the data listed in subparagraphs 1.-3. and the following data as the Department of Education determines such data are valid and available:
- a. The high school graduation rate of the school as calculated by the Department of Education;
- b. The participation rate of all eligible students enrolled in the school and enrolled in College Board Advanced Placement courses; International Baccalaureate courses; dual enrollment courses; Advanced International Certificate of Education courses; and courses or sequence of courses leading to industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;

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- c. The aggregate scores of all eligible students enrolled in the school in College Board Advanced Placement courses, International Baccalaureate courses, and Advanced International Certificate of Education courses;
- d. Earning of college credit by all eligible students enrolled in the school in dual enrollment programs under s. 1007.271;
- e. Earning of an industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- f. The aggregate scores of all eligible students enrolled in the school in reading, mathematics, and other subjects as measured by the SAT, the ACT, and the common placement test for postsecondary readiness;
- g. The high school graduation rate of all eligible at-risk students enrolled in the school who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- h. The performance of the school's students on statewide\_standardized end-of-course assessments administered under s. 1008.22(3)(c)2.b. and c.; and
- i. The growth or decline in the data components listed in sub-subparagraphs a.-h. from year to year.

The State Board of Education shall adopt appropriate criteria for each school grade. The criteria must also give added weight to student achievement in reading. Schools designated with a grade of "C," making satisfactory progress, shall be required to demonstrate that adequate progress has been made by students in

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the school who are in the lowest 25th percentile in reading and, mathematics, or writing on the FCAT and end-of-course assessments, unless these students are exhibiting satisfactory performance. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the criteria for school grades must also give added weight to the graduation rate of all eligible at-risk students, as defined in this paragraph. Beginning in the 2009-2010 school year, in order for a high school to be designated as having a grade of "A," making excellent progress, the school must demonstrate that at-risk students, as defined in this paragraph, in the school are making adequate progress.

Section 14. Subsection (3) of section 1008.341, Florida Statutes, is amended to read:

1008.341 School improvement rating for alternative schools.—

- (3) DESIGNATION OF SCHOOL IMPROVEMENT RATING.—Student data used in determining an alternative school's school improvement rating shall include:
- (a) The aggregate scores on statewide assessments administered under s. 1008.22 for of all eligible students who were assigned to and enrolled in the school during the October or February FTE count, who have been assessed on the FCAT, and who have FCAT or comparable scores for the preceding school year.
- (b) The aggregate scores on statewide assessments administered under s. 1008.22 for of all eligible students who were assigned to and enrolled in the school during the October

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or February FTE count, who have been assessed on the FCAT and who have scored in the lowest 25th percentile of students in the state on FCAT Reading.

The assessment scores of students who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice may not be included in an alternative school's school improvement rating.

Section 15. Subsection (4) of section 1008.36, Florida Statutes, is amended to read:

1008.36 Florida School Recognition Program.-

depending on the availability of funds appropriated and the number and size of schools selected to receive an award. Funds must be distributed to the school's fiscal agent and placed in the school's account and must be used for purposes listed in subsection (5) as determined jointly by the school's staff and school advisory council. If school staff and the school advisory council cannot reach agreement by <a href="February November">February November</a> 1, the awards must be equally distributed to all classroom teachers currently teaching in the school. <a href="Beginning with the 2009-2010">Beginning with the 2009-2010</a> school year, if a school selected to receive a school recognition award is no longer in existence at the time the award is paid, the district school superintendent shall determine how the school recognition funds shall be used to

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## FLORIDA HOUSE OF REPRESENTATIVES

1286	support the district in accordance with subsection (5).
1287	
1288	Notwithstanding statutory provisions to the contrary, incentive
1289	awards are not subject to collective bargaining.
1290	Section 16. This act shall take effect July 1, 2010.

**ORIGINAL** 

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CODING: Words stricken are deletions; words underlined are additions.

2010

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB PT 10-01

**Public School Assessments** 

SPONSOR(S

SPONSOR(S): PreK-12 Policy Committee

IDEN./SIM. BILLS:

REFERENCE		ACTION	ANALYST STAFF DIRECTOR	
Orig. Comm.:	PreK-12 Policy Committee		ANALYST Duncany	Ahearn
1)			<i>X</i>	
2)				
3)				
4)				
5)				

#### **SUMMARY ANALYSIS**

The Proposed Committee Bill (PCB) specifies geometry and Algebra II as two of the four mathematics credits needed for graduation and specifies Biology I and chemistry or physics as two of the three science credits needed for graduation. For students selecting the accelerated college preparatory or career preparatory graduation options, the PCB increases the required mathematics credits from three to four credits.

The PCB requires end-of-course (EOC) assessments to be administered in the following courses:

- Algebra I. Beginning with students entering grade 9 in the 2011-2012 school year, passage of the EOC assessment is required to pass the course and earn course credit.
- Geometry. Beginning with students entering grade 9 in the 2012-2013 school year, passage of the EOC assessment is required to pass the course and earn course credit.
- Biology I. Beginning with students entering grade 9 in the 2012-2013 school year, passage of the EOC assessment is required to pass the course and earn course credit.

The PCB eliminates grade 9 and grade 10 FCAT Mathematics and FCAT Science at the high school level.

The PCB eliminates requirements for a revised FCAT Writing beginning with the 2012-2013 school year. The current FCAT Writing will continue to be administered at least once at the elementary, middle, and high school levels as provided in current law.

The PCB directs the Commissioner of Education to develop an implementation schedule for the development and administration of additional EOC assessments in English/Language Arts II, Algebra II, chemistry, physics, Earth/Space science, United State history, and world history, subject to funding availability. A student's performance on these statewide, standardized EOC assessments must constitute at least 30 percent of the student's course grade.

The PCB authorizes use of equivalent scores for EOC assessments and allows a high school student who fails an EOC assessment to receive a grade of "I" in the course until the next administration of the EOC assessment. The PCB requires the State Board of Education to establish two cut scores for EOC assessments: passing scores and scores indicating high achievement and potential to meet college-readiness standards. The PCB defines achievement levels 1 through 5 and revises testing schedules for EOC assessments.

The PCB requires high schools to provide acceleration courses and advise students of such courses.

See the FISCAL COMMENTS section of this analysis.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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DATE:

2/10/2010

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

## **Standards and Assessments**

According to the Southern Regional Education Board, the purpose of high school is not only to graduate students, but to prepare them for responsible citizenship and their next step — a bachelor's or associate's degree, transfer study, a career/technical degree or certificate, a career program, employment, or the military.<sup>1</sup>

Being college-ready means a high school graduate has the reading, writing and math knowledge and skills to qualify for and succeed in entry-level, credit-bearing, college-degree courses without the need for remedial classes. Similarly, being career-ready — ready to enter and advance in a job or succeed

in training for a good job — means that high school graduates can read, comprehend, interpret, and analyze complex technical materials, can use mathematics to solve problems in the workplace, and can pass a state-approved industry certification or licensure exam in their field.<sup>2</sup>

According to information received from the American Diploma Project (ADP), 55 percent of all students entering Florida's public postsecondary institutions require remediation in math, reading, and/or writing. In 2005-2006, the total cost of postsecondary remediation was \$129.8 million, with the state paying more than half of these costs (\$70 million). Also, employers estimate that 45 percent of recent high school graduates lack the skills to advance.<sup>3</sup>

To cover the content necessary to be college- and career-ready, students need to complete a rigorous sequence of courses, which, according to ADP, includes four courses in mathematics covering Algebra I and II, geometry, and a fourth course such as statistics or precalculus. Florida's graduation requirements do not currently meet these standards.

In addition, studies show that low-achieving students fail less often in rigorous courses; that if high

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<sup>&</sup>lt;sup>1</sup> Southern Regional Education Board, The Next Generation of School Accountability: A Blueprint for Raising High School Achievement and Graduation Rates in SREB States, 2009, at 9.
<sup>2</sup> Id.

<sup>&</sup>lt;sup>3</sup> Michael Cohen, Achieve, Inc., American Diploma Project Network, Creating a High School Diploma That Counts: Lessons from the American Diploma Project, March 3, 2009.

<sup>&</sup>lt;sup>4</sup> Cooney, Sondra and Gene Bottoms, Southern Regional Education Board, Middle Grades to High School: Mending a Weak Link, 2002. at 9.

schools had demanded more, graduates would have worked harder:<sup>5</sup> and that a majority of graduates would have taken harder courses. <sup>6</sup> Finally, research indicates that taking Algebra II is critical for both college and career.7

Over the past few years, more states are using end-of-course (EOC) assessments to measure student performance at the high school level. The results of EOC assessments can provide more specific information about student performance. Schools can use the results to determine more exactly what specific course content and skills students have mastered, and what they have not.8 Calling a course biology or Algebra I does not ensure a common level of content from one classroom to the next. Implementing statewide, standardized EOC assessments serves as a means of consistently evaluating the rigor of content in high school courses across a state.9

In testimony provided during the January 13, 2010, meeting of the Florida House of Representatives PreK-12 Policy Committee, the President of the Southern Regional Education Board stressed the importance of transitioning to EOC assessments methodically and over a period of time. He also emphasized the importance of introducing a small number of EOC assessments and limiting EOC assessments to courses such as Algebra I and Biology I.

## **Statewide Assessment Program**

#### **Current Law**

### Florida Comprehensive Assessment Test (FCAT)

The FCAT is a part of the statewide assessment program, which measures a student's content knowledge and skills and the achievement of the benchmarks contained in Florida's Next Generation Sunshine State Standards. 10 The FCAT consists of criterion-referenced tests in reading, writing, mathematics, and science. 11

Comprehensive assessments of reading and mathematics must be administered annually in grades 3 through 10. Comprehensive assessments of writing and science are administered at least once at the elementary, middle, and high school levels. 12 Students are tested in writing in grades 4, 8, and 10; reading and mathematics in grades 3 through 10; and science in grades 5, 8, and 11.13

In addition to earning credits in the required high school courses, students must also pass the reading and mathematics portions of the Grade 10 FCAT or attain concordant scores on either the SAT or American College Test (ACT) to receive a standard high school diploma.<sup>14</sup>

#### FCAT Writing

Currently, FCAT Writing measures student writing proficiency and consists of a writing prompt randomly assigned to students in grades 4, 8, and 10.15 Beginning with the 2012-2013 school year, FCAT Writing

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<sup>&</sup>lt;sup>5</sup> Peter D. Hart Research Associates/Public Opinion Strategies, Rising to the Challenge: Are High School Graduates Prepared for College and Work? Prepared for Achieve, Inc., 2005. <sup>6</sup> *Id*.

<sup>7</sup> Id.; see also, Achieve Report: Out of Many, One: Toward Rigorous Common Core Standards from the Ground Up, July 2008, at 4. Southern Regional Education Board, The Changing Roles of Statewide High School Exams, 2007, at p. 17. Available at http://www.sreb.org/page/1095/high\_schools.html (last visited January 20, 2010).

Education Commission of the States, High School Level STEM Initiatives, 2008. Available at http://mb2.ecs.org/reports/Report.aspx?id=1409 (last visited January 20, 2010).

s. 1008.22(3)(c), F.S.; See Florida Department of Education, FCAT Frequently Asked Questions. Available at http://www.fidoe.org/faq/default.asp?Dept=179&Cat=95 (last visited January 20, 2010). 11 s. 1008.22(3)(c), F.S.

<sup>&</sup>lt;sup>13</sup> Florida Department of Education. FCAT Fact Sheet, 2008. Available at <a href="http://fcat.fldoe.org/fcatpub3.asp">http://fcat.fldoe.org/fcatpub3.asp</a> and Rule 6A-1.09422(3)(a), F.S.

<sup>&</sup>lt;sup>14</sup> s. 1003.428(4)(b) and s. 1003.429(5)(a), F.S.

<sup>&</sup>lt;sup>15</sup> Florida Department of Education, Office of Assessment, Writing Assessment in Florida, February 2010.

must be composed of a combination of selected-response test items, short-response performance tasks, and extended-response performance tasks, which must measure a student's content knowledge of writing, including but not limited to, paragraph and sentence structure, sentence construction, grammar and usage, punctuation, capitalization, spelling, and parts of speech. 16

Florida, represented by the Department of Education (DOE), is partnering with the Common Core State Standards Initiative to develop a common core of state standards in English-language arts and mathematics for grades K-12.17 It is anticipated that the transition to the Common Core Standards for Writing will begin in the 2011-2012 school year and a common core assessment will be available by the 2014-2015 school vear. 18

### End-Of-Course (EOC) Assessments

Current law authorizes an EOC assessment for a subject to be administered in addition to the comprehensive assessments required for that subject. An EOC assessment must be rigorous, statewide, standardized, and developed or approved by the DOE. The content knowledge and skills assessed by comprehensive and EOC assessments must be aligned to the core curricular content established in the Sunshine State Standards. 19

The Commissioner of Education (COE) may select one or more nationally developed comprehensive examinations for use as an EOC assessment, including but not limited to, examinations for a College Board Advanced Placement course, International Baccalaureate course, or Advanced International Certificate of Education course or industry-approved examinations to earn national industry certifications, if the COE determines that the content knowledge and skills assessed by the examinations meet or exceed the grade level expectations for the core curricular content established for the course in the Next Generation Sunshine State Standards.<sup>20</sup> To date, the COE has not selected any examinations for use as an EOC assessment.

The COE is authorized to collaborate with the American Diploma Project in the adoption or development of rigorous EOC assessments that are aligned to the Next Generation Sunshine State Standards.21

The DOE is conducting field test<sup>22</sup> administrations of Algebra I and geometry EOC assessments during the current 2009-2010 school year and plans to field test a Biology I EOC assessment during the 2010-2011 school vear.23

#### Achievement Levels

FCAT Achievement Levels are based on both scale scores and developmental scale scores<sup>24</sup> and

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<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>&</sup>lt;sup>17</sup> The Common Core State Standards Initiative is a state-led effort coordinated by the National Governors Association Center for Best Practices and the Council of Chief State School Officers. The Governors and commissioners of education from 48 states and 2 territories and the District of Columbia are participating in the initiative. See http://www.corestandards.org/.

<sup>&</sup>lt;sup>18</sup> Florida Department of Education, Office of Assessment, Writing Assessment in Florida, February 2010.

<sup>&</sup>lt;sup>19</sup> s. 1008.22(3)(c), F.S.

<sup>&</sup>lt;sup>20</sup> *Id*.

<sup>&</sup>lt;sup>21</sup> *Id*.

<sup>&</sup>lt;sup>22</sup> Field-test questions are newly-developed questions that are being tried out before they can be used on a future test. Field-test questions must be tried out at least one year before they are used to decide a student's score. If the data on the field-test questions are acceptable, then the questions may be used on an actual test and count toward a student's score. http://www.fldoe.org/faq/default.asp?Dept=202&ID=656 (last visited January 21, 2010).

Florida Department of Education, Office of Assessment, Transition to Next Generation and Computer-Based Tests in Florida: Plans Currently Included in the FCAT Contract, January 2010. Field test administrations will occur in a sample of high schools. <sup>24</sup> Scale scores are reported for all FCAT Sunshine State Standards (SSS) subjects, except FCAT Writing, and range from 100 (lowest) to 500 (highest). Developmental Scale Scores (DSS) are only reported for FCAT SSS Reading and Mathematics and range from 0 to 3000 across grades 3 through 10. DSS link two years of student FCAT data that track student progress over time. Students should receive higher scores as they move from grade to grade according to their increased achievement. See Rule 6A-1.09422(5), F.A.C. and http://www.fcat.fldoe.org/pdf/fcAchievementLevels.pdf, Florida Department of Education. FCAT Achievement Levels, July 2008.

range from Level 1 (lowest) to Level 5 (highest). 25 Scores on FCAT Writing are reported on a score scale from 1 to 6 defined by the FCAT Writing holistic rubrics.<sup>26</sup>

## **Passing Scores**

The State Board of Education (SBE), by rule, establishes the passing scores for statewide assessments. If the COE revises a statewide assessment and the revisions require the SBE to modify the assessment's proficiency levels or modify the passing scores required for a standard high school diploma, until the SBE adopts the modifications by rule, the COE must use calculations for scoring the assessment which adjust student scores on the revised assessment for statistical equivalence to student scores on the former assessment.<sup>27</sup> A student must attain the passing scores on the statewide assessment required for a standard high school diploma which are in effect at the time the student enters grade 9 if the student's enrollment is continuous.<sup>28</sup>

Should the COE revise a statewide assessment and the revisions require the SBE to modify the passing scores required for a standard high school diploma, the COE is authorized to, with approval of the SBE, discontinue administration of the former assessment upon the graduation, based on normal student progression, of students participating in the final regular administration of the former assessment. The SBE must adopt, by rule, passing scores for the revised assessment which are statistically equivalent to passing scores on the discontinued assessment for a student to attain passing scores on the discontinued assessment.29

#### **Concordant Scores**

The SBE is required to analyze the content and concordant data sets for widely used high school achievement tests, including, but not limited to, the PSAT, PLAN, SAT, ACT and College Placement Test, to assess if concordant scores can be determined for high school graduation, college placement and scholarship awards.

If a student fails to attain passing scores on the Grade 10 FCAT, the student may attain concordant scores on either the SAT or ACT. 30 A student must take each subject area of the Grade 10 FCAT a total of three times without earning a passing score in order to use concordant scores from the SAT or ACT. A new student entering the Florida public school system in the 12<sup>th</sup> grade may use a concordant score without taking the FCAT.31 Current law does not address whether students who take the SAT or ACT tests and achieve a concordant score prior to taking the Grade 10 FCAT are allowed to use that score to satisfy graduation requirements.

### Assessment Administration Schedule

The COE is required to establish schedules for the administration of statewide assessments and the reporting of student test results. By August 1 of each year, the COE must notify each school district in writing and publish on the DOE's Internet website the testing and reporting schedules for, at a minimum, the school year following the upcoming school year.<sup>32</sup>

The testing and reporting schedules must require the latest possible administration of statewide assessments and the earliest possible reporting to the school districts of student test results which is feasible based on the available technology and funding; however, test results must be made available no later than the final day of the regular school year for students.<sup>33</sup>

<sup>&</sup>lt;sup>25</sup> http://www.fcat.fldoe.org/pdf/fcAchievementLevels.pdf, Florida Department of Education. FCAT Achievement Levels, July 2008. <sup>26</sup> Rule 6A-1.09422, F.A.C.

<sup>&</sup>lt;sup>27</sup> s. 1008.22(9)(a), F.S.

<sup>&</sup>lt;sup>28</sup> s. 1008.22(9)(b), F.S.

<sup>&</sup>lt;sup>29</sup> s. 1008.22(9)(c), F.S.

<sup>&</sup>lt;sup>30</sup> s. 1008.22(10), F.S.

<sup>&</sup>lt;sup>31</sup> s. 1008.22(10), F.S.

<sup>&</sup>lt;sup>32</sup> s. 1008.22(3)(c)12., F.S.

<sup>&</sup>lt;sup>33</sup> s. 1008.22(3)(c)12.a., F.S.

Beginning with the 2010-2011 school year, a comprehensive statewide assessment of writing cannot be administered earlier than the week of March 1 and a comprehensive statewide assessment of any other subject cannot be administered earlier than the week of April 15.<sup>34</sup>

A statewide, standardized EOC assessment is required to be administered within the last two weeks of the course.<sup>35</sup>

## Waiver of FCAT for Certain Students

School districts are required to provide instruction to prepare students with disabilities to demonstrate proficiency in the core content knowledge and skills necessary for such students to progress from grade-to-grade and to graduate from high school.<sup>36</sup>

For a student with a disability, if the individual education plan (IEP) committee determines that the FCAT cannot accurately measure a student's abilities, then the FCAT requirements must be waived for the purpose of receiving a standard high school diploma. In addition, in order for the FCAT requirement to be waived, the student must have completed the minimum number of credits and met the other requirements for high school graduation and must have taken FCAT reading and mathematics once in the 10<sup>th</sup> grade and once in the 11<sup>th</sup> grade.<sup>37</sup>

# **Effect of Proposed Changes**

### Florida Comprehensive Assessment Test (FCAT)

The PCB eliminates Grade 9 FCAT Mathematics, Grade 10 FCAT Mathematics, and FCAT Science administered at the high school level.

# FCAT Writing

The PCB removes the multiple performance tasks required for FCAT Writing beginning with the 2012-2013 school year, thereby avoiding the significant costs associated with developing a new assessment. The current FCAT Writing will continue to be administered at least once at the elementary, middle, and high school levels as provided in current law. It is anticipated that the Common Core Standards for Writing will be adopted in 2010 and the Common Core writing assessment will be available in the 2014-2015 school year; accordingly, developing a new writing assessment prior to possibly implementing the Common Core writing assessment would appear fiscally imprudent.

#### End-of-Course (EOC) Assessments

The EOC assessments must be phased in as follows:

#### Mathematics Courses

Algebra I

Beginning with the 2010-2011 school year, all students enrolled in Algebra I or an equivalent course must take the Algebra I EOC assessment.

For students entering grade 9 during the 2010-2011 school year, a student's performance on the EOC assessment in Algebra I will constitute 30 percent of the student's final course grade.

<sup>&</sup>lt;sup>34</sup> s. 1008.22(3)(c)12.b., F.S.

<sup>&</sup>lt;sup>35</sup> s. 1008.22(3)(c)12.c., F.S.

<sup>&</sup>lt;sup>36</sup> s. 1003.428(8)(a), F.S.

<sup>&</sup>lt;sup>37</sup> s. 1003.428(8)(b), F.S.

<sup>&</sup>lt;sup>38</sup> See supra text accompanying fn16.

<sup>&</sup>lt;sup>39</sup> s. 1008.22(3)(c), F.S. and Rule 6A-1.09422, F.A.C.

<sup>&</sup>lt;sup>40</sup>See supra text accompanying fn 18.

Beginning with students entering grade 9 in the 2011-2012 school year, a student must earn a passing score on the EOC assessment in Algebra I in order to pass the course and earn course credit.

# Geometry

Beginning with the 2010-2011 school year, all students enrolled in geometry or an equivalent course must take the geometry EOC assessment.

For students entering grade 9 during the 2010-2011 and 2011-2012 school years, a student's performance on the EOC assessment in geometry will constitute 30 percent of the student's final course grade.

Beginning with students entering grade 9 in the 2012-2013 school year, a student must earn a passing score on the EOC assessment in geometry in order to pass the course and earn course credit.

### Science Course

## Biology I

Beginning with the 2011-2012 school year, all students enrolled in Biology I or an equivalent course must take the Biology I EOC assessment.

For students entering grade 9 during the 2011-2012 school year, a student's performance on the EOC assessment in Biology I will constitute 30 percent of the student's final course grade.

Beginning with students entering grade 9 in the 2012-2013 school year, a student must earn a passing score on the EOC assessment in Biology I in order to pass the course and earn course credit.

The PCB directs the COE to establish an implementation schedule for the development and administration of statewide, standardized EOC assessments in English/Language Arts II, Algebra II, chemistry, physics, Earth/Space science, United States history, and world history, contingent upon funding provided in the General Appropriations Act, including appropriation of federal funds. The student's performance on these statewide, standardized EOC assessments must constitute at least 30 percent of a student's course grade.

Priority must be given to the development of an EOC assessment in English/Language Arts II. The COE is directed to evaluate the feasibility and effect of transitioning from the grade 9 and grade 10 FCAT Reading and high school level FCAT Writing to an EOC assessment in English/Language Arts II. The COE must report the results of the evaluation to the President of the Senate and the Speaker of the House of Representatives no later than July 1, 2011.

### Achievement Levels

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The PCB requires the use of achievement levels for all comprehensive and EOC assessments. FCAT Reading, Mathematics, and Science and all statewide, standardized EOC assessments must measure the content knowledge and skills a student has attained by use of scaled scores and achievement levels. Achievement levels range from 1 through 5, with level 1 being the lowest achievement level, level 5 being the highest achievement level, and level 3 indicating satisfactory performance on an assessment.<sup>41</sup>

The PCB codifies the current practice of scoring FCAT Writing using the rubric scale ranging from 1 through 6 and incorporating scores earned in calculating school grades.

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<sup>&</sup>lt;sup>41</sup> Currently, student performance on FCAT Reading, Mathematics, and Science are evaluated using the five achievement levels; however, current law does not identify or define the five levels.

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## Passing Scores, Including Scores Indicating High Achievement

The SBE is required to designate passing scores for EOC assessments. 42 In addition, the PCB also requires the SBE to designate, by rule, a score for each statewide, standardized EOC assessment which indicates that a student is high achieving and has the potential to meet college-readiness standards by the time the student graduates from high school.

### Concordant and Equivalent Scores

The PCB revises the use of concordant scores for the FCAT as follows:

- Requires the COE, rather than the SBE, to analyze the content and concordant data sets for high school achievement tests and to assess if concordant scores for FCAT scores can be determined for high school graduation only, rather than, in addition to, college placement and scholarship awards.
- Clarifies that concordant scores earned prior to taking the grade 10 FCAT are not eligible for use in fulfilling the student assessment requirement in order to obtain a standard high school diploma.43
- Provides that a student who has not earned a passing score on the grade 10 FCAT must participate in each retake of the assessment until the student earns a passing score on a concordant assessment.
- Removes the requirement that a student must take the grade 10 FCAT a total of three times without earning a passing score before concordant scores can be used to satisfy the assessment requirement for a standard high school diploma. The DOE maintains that the requirement to take and fail the FCAT three times prior to using a concordant score is frustrating for students and particularly difficult for students transferring into a Florida school district toward the end of grade 11 and in grade 12. The FCAT summer retakes were eliminated due to budget cuts, making it more difficult to retake the test. 44

For EOC assessments, the PCB directs the COE to analyze the content and equivalent data sets for high school achievement tests such as the grade 10 Mathematics retakes until such retakes are discontinued, the PSAT, the PLAN, the SAT, the ACT, and the College Placement Test, to assess if equivalent scores for EOC assessment scores can be determined.

When content alignment and equivalent scores can be determined, the COE must adopt those scores as meeting the requirement to pass the EOC assessment and may adopt those scores as being sufficient to achieve additional purposes as determined by rule.

New equivalent scores must be established each time that assessment content or scoring procedures change for an EOC assessment or for a high school achievement test for which an equivalent score is determined. Equivalent scores earned before taking an EOC assessment for the first time may not be used to satisfy the requirement to pass the EOC assessment. Use of equivalent scores for purposes of

Conversation with the Department of Education staff concerning HB 7087 during the 2009 Legislative Session. STORAGE NAME: pcb01.PT.doc

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<sup>&</sup>lt;sup>42</sup> An EOC assessment must be field-tested and the following year the EOC assessment is administered to establish baseline performance data. The SBE will not establish a passing score for the baseline administration of the assessment because no comparison can be made. The baseline exam should be scored 1 to 100. Therefore, the raw score a student receives, e.g., 70 points, will be used as 30 percent of the student's grade. The teacher will average the raw score received on the EOC assessment with other performance and/or participation data, such as quizzes, classroom and homework assignments, and projects in order to determine a student's grade. When the EOC assessment is administered the following year, the SBE will establish a passing score and the range of scores for each of the five achievement levels.

<sup>&</sup>lt;sup>43</sup> The DOE states that the purpose of this requirement is to maintain the integrity of each student's first attempt on the grade 10 FCAT. If a student has a concordant SAT/ACT score prior to taking the grade 10 FCAT, the student's motivation to pass the assessment will be diminished. In addition, allowing use of prior concordant scores erodes the NCLB requirement that students take a state comprehensive exam. Also, SAT/ACT and FCAT tests are modified at various times, thus a previously-earned "passing" score on the SAT/ACT may not accurately reflect "concordancy" with the current FCAT assessment.

grade adjustment, grade forgiveness, or credit recovery is contingent upon and subject to school board rule.

## Assessment Testing Schedules

The PCB specifies that FCAT test results must be made available no later than the week of June 8.

The PCB revises the EOC assessment testing schedule as follows:

- Changes the requirement that a statewide, standardized EOC assessment be administered within a two-week period by authorizing the EOC assessment to be administered during a threeweek period at the end of a year-long course.
- Requires the COE to select a three-week period for the administration of the assessment in order to provide student results prior to the end of the course.
- Requires school districts to select one testing week within the three-week administration period for each EOC assessment.
- Requires the COE to determine the most appropriate testing dates, based on a school district's academic calendar, for EOC assessments administered at the end of a semester-long course.

The PCB requires that EOC assessment results be provided no later than one week after the school district completes testing for each course.

#### Waivers of EOC Assessments for Certain Students

Like current law regarding the FCAT, the PCB provides that if the individual education plan committee determines that an EOC assessment cannot accurately measure the abilities of a student with a disability, considering all allowable accommodations, then the results of the EOC assessment must be waived for the purpose of determining the student's course grade and credit.

Echoing current law with regard to the FCAT, the PCB authorizes the waiver of an EOC assessment for students in exceptional education programs and students who have limited English proficiency.

### **High School Credit Requirements**

#### **Current Law**

#### 24-Credit Graduation Option

To graduate from high school and receive a standard diploma, students must complete an accelerated college or career preparatory program, <sup>45</sup> an International Baccalaureate (IB) curriculum, an Advanced International Certificate of Education (AICE) curriculum, or earn 24 credits in required courses and pass the Grade 10 FCAT. <sup>46</sup> Of the 24 credits, 16 credits are core curriculum credits comprised of: four credits in English; four credits in mathematics; three credits in science; three credits in social studies; one credit in fine or performing arts, speech and debate, or a practical arts course; and one credit in physical education to include integration of health. <sup>47</sup>

## Mathematics Courses

Of the four credits required in mathematics, one must be Algebra I, a series of courses equivalent to Algebra I, or a higher-level mathematics course. School districts are encouraged to set specific goals to increase enrollments in, and successful completion of, geometry and Algebra II.

<sup>47</sup> s. 1003.428(1), F.S.

<sup>&</sup>lt;sup>45</sup> See text accompanying infra notes 53, 54, and 55.

<sup>&</sup>lt;sup>46</sup> s. 1003.428(4)(b), F.S., and s. 1008.22(3)(c), F.S.

There are several options available for students to meet the mathematics credit requirements. Courses equivalent to Algebra I include Algebra Ia and Ib, Applied Math I and Math II and pre-AICE Math I. In addition, there are a series of integrated mathematics courses (Integrated Math I and II) that incorporate Algebra I and II and geometry. Courses equivalent to Algebra II are Integrated Math II and III. Courses equivalent to geometry include Informal Geometry, Analytical Geometry, and Analytical Geometry IB. Algebra I, geometry, and Algebra II all have equivalent honors level courses.<sup>48</sup>

In 2008-2009, 59 percent of grade 9 students were enrolled in Algebra I or an equivalent and 27 percent of grade 8 students were enrolled in Algebra I or an equivalent. In 2008-2009, 47 percent of grade 10 students were enrolled in geometry or an equivalent and 21 percent of grade 9 students were enrolled in geometry or an equivalent.<sup>49</sup>

#### Science Courses

Of the three credits required in science, two must have a laboratory component. However, no specific science courses are identified.<sup>50</sup>

Courses equivalent to Biology I include Integrated Science 3, AICE Biology I, Advance Placement (AP) Biology, and Biology I Pre-IB. There are also Biology I Honors and Integrated Science 3 Honors courses.<sup>51</sup> In 2008-2009, 46 percent of grade 10 students were enrolled in biology or an equivalent and 33 percent of grade 9 students were enrolled in biology or an equivalent.<sup>52</sup>

### Accelerated High School Graduation

In addition to the traditional 24-credit/4-year option, students may choose an accelerated 18-credit/3-year College Preparatory Program option or an accelerated 18-credit/3-year Career Preparatory Program option. Students choosing one of these options must also pass the grade 10 FCAT in reading and mathematics or attain concordant scores on either the SAT or the ACT.<sup>53</sup>

Students selecting an accelerated 18-credit/3-year College Preparatory Program must complete three credits in mathematics at the Algebra I level or higher that qualify for state university admission and three credits in electives.<sup>54</sup>

Students selecting an accelerated 18-credit/3-year Career Preparatory Program must complete three credits in mathematics, one of which must be Algebra I and two credits in electives. <sup>55</sup>

#### Course Credit

For the purpose of meeting high school graduation requirements, "one full credit means a minimum of 135 hours of bona fide instruction in a designated course of study that contains student performance standards." For a district school authorized to implement block scheduling by the district school board, one full credit means a minimum of 120 hours of actual instruction. 57

In awarding credit for high school graduation, each district school board must maintain a one-half credit earned system that must include courses provided on a full-year basis. "A student enrolled in a full-year course [must] receive one-half credit if the student successfully completes either the first half or the

<sup>&</sup>lt;sup>48</sup> Information provided by staff at the Department of Education to the House PreK-12 Policy Committee meeting on January 20, 2010.

<sup>&</sup>lt;sup>49</sup> *Id*.

<sup>&</sup>lt;sup>50</sup> s. 1003.428(2)(a), F.S.

<sup>&</sup>lt;sup>51</sup> Information provided by staff at the Department of Education to the House PreK-12 Policy Committee meeting on January 20, 2010.

 $<sup>\</sup>frac{1}{52}$  Id.

<sup>&</sup>lt;sup>53</sup> s. 1003.428, 1003.429 and s. 1003.43, F.S.

<sup>&</sup>lt;sup>54</sup> s. 1003.429(1)(b)2.& 6., F.S.

<sup>&</sup>lt;sup>55</sup> s. 1003.429(1)(c)2.& 6., F.S.

<sup>&</sup>lt;sup>56</sup> s 1003.436(1)(a), F.S.

<sup>&</sup>lt;sup>57</sup> s. 1003.436(1), F.S.

second half of a full-year course, but fails to successfully complete the other half of the course and the averaging of the grades obtained in each half would *not result in a passing grade*."<sup>58</sup>

A student enrolled in a full-year course must receive a full credit if the student successfully completes either the first half or the second half of a full-year course, but fails to successfully complete the other half of the course and the averaging of the grades obtained in each half would result in a *passing grade*, provided that such additional requirements specified in district school board policies, such as class attendance, homework, participation, and other indicators of performance, are successfully completed by the student.<sup>59</sup>

### Transfer of Credits and Grades Earned

Each school principal is required to maintain a permanent cumulative record for each student enrolled in a public K-12 school.<sup>60</sup> The SBE, by rule, prescribes the procedures relating to transferring and maintaining records of students who transfer from school to school and procedures relating to the acceptance of transfer work and credit for students.<sup>61</sup> Credits and grades earned and offered for acceptance must be based on official transcripts and must be accepted at face value subject to validation if necessary.<sup>62</sup>

# Grade of "Incomplete"

Current law defines the letter grades "A," "B," "C," "D," and "F" for students in public school in grades 6-12. Current law provides that Grade "I" equals zero percent, has a grade point average value of zero, and is defined as "incomplete." <sup>63</sup> Policies for use of Grade "I" vary by school district. <sup>64</sup>

# Middle Grades Students Enrolled in High School Level Courses

Each middle school must offer at least one high school level mathematics course for which students may earn high school credit.<sup>65</sup> In 2008-2009, 63,178 grade 8 students were enrolled in Algebra I or an equivalent and 13,648 grade 7 students were enrolled in Algebra I or an equivalent.<sup>66</sup> In 2008-2009, 8,834 grade 8 students were enrolled in geometry or an equivalent and 87 grade 7 students were enrolled in geometry or an equivalent.<sup>67</sup>

#### **Effect of Proposed Changes**

## 24-Credit Graduation Option

The PCB modifies the 24-credit high school graduation requirements for receipt of a standard high school diploma by specifying the mathematics and science courses required. The number of credits required in both mathematics and science remain the same -- four credits and three credits, respectively.

<sup>&</sup>lt;sup>58</sup> s. 1003.436(2), F.S., emphasis added.

<sup>&</sup>lt;sup>59</sup> Id

<sup>&</sup>lt;sup>60</sup> s. 1003.25(1), F.S.

<sup>61</sup> s. 1003.25, F.S. See Rule 6A-1.09941(1), F.A.C., and Rule 6A-1.09942(1), F.A.C.

<sup>&</sup>lt;sup>62</sup> Rule 6A-1.09941(1), F.A.C. and Rule 6A-1.09942(1), F.A.C.

<sup>&</sup>lt;sup>63</sup> s. 1003.437, F.S.

<sup>&</sup>lt;sup>64</sup> Conversation with Florida Department of Education staff on November 24, 2009.

<sup>65</sup> s. 1003.4156(1)(a)2., F.S.

<sup>&</sup>lt;sup>66</sup> Information provided by staff at the Department of Education to the House PreK-12 Policy Committee meeting on January 20, 2010.

The PCB provides the following schedule for the requirement of specific courses:

Mathematics Courses

Beginning with students entering grade 9 in the 2010-2011 school year

 In addition to Algebra I, one credit must be geometry or a series of courses equivalent to geometry as approved by the SBE.<sup>68</sup>

Beginning with students entering grade 9 in the 2012-2013 school year

In addition to Algebra I and geometry, one credit must be Algebra II or a series of courses
equivalent to Algebra II as approved by the SBE.

Science Courses

Beginning with students entering grade 9 in the 2011-2012 school year

One of the three science credits must be Biology I or a series of courses equivalent to Biology I as approved by the SBE.<sup>69</sup>

Beginning with students entering grade 9 in the 2013-2014 school year

• In addition to Biology I, one credit must be chemistry or physics or a series of courses equivalent to chemistry or physics as approved by the SBE.

## Accelerated High School Graduation Options

The PCB modifies the 18-credit accelerated college preparatory and career preparatory high school graduation requirements for receipt of a standard high school diploma by specifying the mathematics and science courses required. The PCB also increases the required mathematics credits from three to four.

Mathematics Courses

Beginning with students entering grade 9 in the 2010-2011 school year

• In addition to Algebra I, one credit must be geometry or a series of courses equivalent to geometry as approved by the SBE.<sup>70</sup>

Beginning with students entering grade 9 in the 2012-2013 school year

• In addition to Algebra I and geometry, one credit must be Algebra II or a series of courses equivalent to Algebra II as approved by the SBE.

Science Courses

Beginning with students entering grade 9 in the 2011-2012 school year

One of the three science credits must be Biology I or a series of courses equivalent to Biology I as approved by the SBE.<sup>71</sup>

<sup>70</sup> *Id*.

<sup>&</sup>lt;sup>68</sup> See discussion of End-of-Course (EOC) Assessments in this analysis at pp. 6-7.

<sup>&</sup>lt;sup>69</sup> Id.

<sup>&</sup>lt;sup>71</sup> *Id*.

Beginning with students entering grade 9 in the 2013-2014 school year

• In addition to Biology I, one credit must be chemistry or physics or a series of courses equivalent to chemistry or physics as approved by the SBE.

For the accelerated college preparatory graduation option the PCB reduces electives from three to two credits and for the career preparatory graduation option the PCB reduces electives from two credits to one credit.

#### **Online Courses**

Beginning with students entering grade 9 in the 2013-2014 school year, one of the credits under the 24-credit or 18-credit options must contain online learning. The requirement must be met through an online course offered by the Florida Virtual School, a course offered by the high school that significantly integrates online content, or an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement.<sup>72</sup> A student who is enrolled in a full-time virtual instruction program under s. 1002.45, F.S., is considered to have met this requirement.<sup>73</sup>

#### Course Credit

When, under the PCB, a student is required to pass the EOC assessment to pass the course (i.e., Algebra I, geometry, and Biology I), a student who successfully completes the first half a year long course, but fails the EOC assessment, may not earn a full credit in the course regardless of whether averaging the grades obtained in each would result in a passing grade. However, the student may earn a half credit as provided in current law.<sup>74</sup>

#### Transfer of Credits and Grades Earned

The PCB clarifies the provisions regarding the uniform procedures required for the transfer of credits and grades earned by students entering Florida's public schools. The PCB requires credits and grades earned in courses, including those courses that, in Florida, require a statewide, standardized EOC assessment, to be accepted at face value and based on official transcripts, subject to validation procedures established by rule.

## Grade of "Incomplete"

The PCB specifically authorizes a high school student who fails to pass an EOC assessment to receive a grade "I" in the course until the next administration of the EOC assessment. If the student passes the EOC assessment, a grade must be substituted. The grade "I" may be given if the student substantially knows and understands the course curriculum.

### Middle Grades Students Enrolled in High School Level Courses

For purposes of middle grades promotion, a student's successful completion of a high school level Algebra I, geometry, or Biology I course is not contingent upon the student's performance on the EOC assessment. However, the student is required to pass the EOC assessment in an Algebra I, geometry, or Biology I course in order to receive high school credit.

Middle grades students who earn a high school credit in Algebra I or geometry before the 2010-2011 school year are not required to meet the EOC assessment requirements. In addition, middle grade students who earn a high school credit in Biology I before the 2011-2012 school year are not required to meet the EOC assessment requirements.

<sup>74</sup> s. 1003.436, F.S.

<sup>&</sup>lt;sup>72</sup>s. 1007.235, F.S., establishes district interinstitutional articulation agreements.

<sup>&</sup>lt;sup>73</sup>s. 1002.45, F.S., establishes the school district virtual instruction programs.

# School Grades

#### **Current Law**

All public schools, including charter schools, which have at least 30 students with valid FCAT scores in reading for the current and prior years and at least 30 students with valid FCAT scores in mathematics for the current and prior years are assigned a school grade.<sup>75</sup> Student achievement data from the FCAT are used to establish both proficiency levels and annual progress for individual students, schools, districts, and the state.<sup>76</sup>

Currently, 50 percent of a high school's grade is based upon a combination of:

- Student achievement scores on FCAT, i.e., reading, writing, mathematics, and science:
- Student learning gains as measured by annual FCAT assessments in reading and mathematics;
- "Improvement of the lowest 25<sup>th</sup> percentile of students in the school in reading, mathematics, or writing on the FCAT, unless these students are exhibiting satisfactory performance."<sup>77</sup> Despite the statutory requirement, learning gains cannot be calculated for FCAT Writing because it is only administered once at the elementary, middle, and high school levels.

The remaining 50 percent is based upon the:

- High school's graduation rate;
- High school's graduation rate of at-risk students scoring at achievement Level 1 or 2 in reading and mathematics on the Grade 8 FCAT;
- Performance and participation of the school's students in AP, IB, dual enrollment, and AICE courses (as valid data becomes available):<sup>78</sup>
- Achievement by the school's students of industry certification in a career and professional academy;<sup>79</sup>
- Postsecondary readiness of the school's students, as measured by the SAT, ACT, or the Common Placement Test;<sup>80</sup>
- Performance of the school's students on statewide, standardized EOC assessments approved by the DOE (as valid data becomes available); and
- Growth or decline in these components.<sup>81</sup>

<sup>&</sup>lt;sup>75</sup> s. 1008.34(3)(a)1., F.S. and Rule 6A-1.09981(4), F.A.C.

<sup>&</sup>lt;sup>76</sup> s. 1008.34, F.S.

<sup>&</sup>lt;sup>77</sup> s. 1008.34(3)(b)1.c., F.S.

<sup>&</sup>lt;sup>78</sup> See ss. 1007.27 & 1007.271, F.S. (articulated acceleration mechanisms, dual enrollment); College Board, Advanced Placement Program, <a href="http://www.collegeboard.com/student/testing/ap/about.html">http://www.collegeboard.com/student/testing/ap/about.html</a> (last visited January 21, 2010); International Baccalaureate, <a href="http://www.ibo.org">http://www.ibo.org</a> (last visited January 21, 2010); University of Cambridge, International Examinations, Cambridge Advanced International Certificate of Education Diploma, <a href="http://www.cie.org.uk/qualifications/academic/uppersec/aice">http://www.cie.org.uk/qualifications/academic/uppersec/aice</a> (last visited January 21, 2010).

<sup>&</sup>lt;sup>79</sup> See s. 1003.493, F.S.

<sup>&</sup>lt;sup>80</sup> See s. 1008.30, F.S. (common placement test assesses the basic computation and communication skills of students who intend to enter a degree program at any public postsecondary educational institution); College Board, About the SAT, <a href="http://www.collegeboard.com/student/testing/sat/about.html">http://www.collegeboard.com/student/testing/sat/about.html</a> (last visited January 21, 2010); ACT, Inc., The ACT Test, <a href="http://www.act.org/aap">http://www.act.org/aap</a> (last visited January 21, 2010).

In addition, a high school may not receive an "A" unless its at-risk students (scoring at achievement Level 1 or 2 in reading and mathematics on the grade 8 FCAT) make adequate progress.<sup>82</sup>

## **Effect of Proposed Changes**

The PCB includes student performance on EOC assessments as a component for determining a high school's grade. The PCB provides that a high school's grade is based on:

- Student achievement scores on FCAT Reading and Writing and adds performance on EOC assessments in Algebra I, geometry, and Biology I.83
- Student learning gains as measured by FCAT Reading and adds performance on Algebra I and geometry EOC assessments.
- Improvement of the lowest 25<sup>th</sup> percentile of students in FCAT Reading and adds performance on Algebra I and geometry EOC assessments.

An integral component of Florida's school accountability system, student learning gains, including improvement of a school's lowest 25th percentile of students, will continue to be calculated for EOC assessments.84

With respect to school grades, the requirement to include improvement of the school's lowest 25<sup>th</sup> percentile on FCAT Writing is removed because learning gains cannot be calculated since FCAT Writing is only administered once at the elementary, middle, and high school levels.

### **School Improvement Ratings**

#### **Current Law**

An alternative school that provides dropout prevention and academic intervention services receives a school improvement rating which is based on the aggregate test scores of all students enrolled in the school who have been assessed on the FCAT and who have FCAT scores or comparable scores for the preceding school year and all students enrolled in the school who have scored in the lowest 25<sup>th</sup> percentile of students in the state on FCAT Reading.85

# **Effect of Proposed Changes**

The PCB includes performance of students on statewide, standardized EOC assessments as a factor in determining school improvement ratings.

### **Acceleration Courses**

#### **Current Law**

Current law authorizes a variety of articulated acceleration mechanisms for secondary 86 and postsecondary students attending public educational institutions. It is intended that articulated

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<sup>82</sup> s. 1008.34(3), F.S.

<sup>83</sup> The PCB authorizes additional statewide, standardized EOC assessments to be developed and administered, contingent upon the appropriation of funds, in English/Language Arts II, Algebra II, chemistry, physics, Earth/Space science, United States history, and World History. A student's performance on these EOC assessments constitutes at least 30 percent of a student's course grade. If these EOC assessments are developed and administered, then a high school's grade must be based upon the performance of a high school's students on statewide, standardized EOC assessments as part of the remaining 50 percent of the high school's total grade. See discussion of End-of-Course (EOC) Assessments in this analysis at pp. 6-7 and s. 1008.34(3)(b)4.h., F.S.

<sup>&</sup>lt;sup>84</sup> Correspondence from staff of the Florida Department of Education and information provided by the Florida Department of Education, Division of Accountability, Research and Measurement, Learning Gains Proposal for Florida EOC Assessments, October 9, 2009. 85 s. 1008.341, (2) and (3), F.S.

acceleration mechanisms serve to reduce the time necessary for a student to complete the requirements associated with the receipt of a high school diploma and a postsecondary degree, broaden the scope of curricular options available to students, or increase the depth of study available for a particular subject.<sup>87</sup>

Acceleration courses through which a high school student can earn postsecondary course credit include dual enrollment, AP, IB, AICE, and industry certification. <sup>88</sup> Credit earned through the Florida Virtual School also provides additional opportunities for acceleration. <sup>89</sup>

During the 2008-2009 school year, of the 474 schools with students in grades 9-12, 459, or 97 percent, had students who were enrolled in dual enrollment, AP, IB, or AICE.<sup>90</sup>

### **Effect of Proposed Changes**

Students choosing the 24-credit or the accelerated 18-credit college or career preparatory graduation options<sup>91</sup> must be advised of the availability of IB, AICE, AP, dual enrollment, and industry certification courses, as well as the availability of course offerings through the Florida Virtual School.<sup>92</sup> Beginning with the 2011-2012 school year, each high school must offer an IB Program, AICE Program, or a combination of at least four courses in Advanced Placement or dual enrollment, including one course each in English, mathematics, science, and social studies. To meet this requirement school districts may utilize the course offerings provided by the Florida Virtual School or through authorized virtual instruction programs.<sup>93</sup>

# Middle Grades Students Career and Education Planning

### **Current Law**

In addition to other courses required for middle grades promotion, middle grades students are required to complete a course in career education planning in the 7<sup>th</sup> or 8<sup>th</sup> grade. The course must include educational planning using the online student advising system Florida Academic Counseling and Tracking for Students and must result in the completion of a personalized academic and career plan.<sup>94</sup>

### **Effect of Proposed Changes**

The PCB specifies that the personalized academic and career plan inform students of high school graduation requirements, high school assessment and college entrance test requirements, Florida Bright Futures Scholarship Program requirements, state university and Florida college admission requirements, and programs through which a high school student can earn college credit including the Advanced Placement, International Baccalaureate, Advanced International Certificate of Education, dual enrollment, or industry certification.

## Florida School Recognition Program

### **Current Law**

The Florida School Recognition Program is a performance incentive program with criteria for outstanding faculty and staff in highly productive schools, as determined by designation of school grades. Selected schools receive financial awards depending on the availability of funds appropriated

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<sup>&</sup>lt;sup>87</sup> s. 1007.27(1), F.S.

<sup>88</sup> See supra note 78.

<sup>&</sup>lt;sup>89</sup> s. 1007.27(1), F.S.

<sup>&</sup>lt;sup>90</sup> Florida Department of Education, PK-20 Data Warehouse, 2008-2009 Acceleration, February 4, 2010.

<sup>&</sup>lt;sup>91</sup> s. 1003.429(1)(b) and (c), F.S.

<sup>&</sup>lt;sup>92</sup> The Florida Virtual School offers over 90 middle and high school courses, from general to honors courses, and 11 Advanced Placement classes. In addition, courses in foreign language, physical education, health, business, computer science, and FCAT and SAT prep are also offered by the virtual school. See s. 1002.37, F.S., and <a href="http://www.fldoe.org/Schools/virtual-schools/faqs.asp">http://www.fldoe.org/Schools/virtual-schools/faqs.asp</a> See supra note 73.

<sup>&</sup>lt;sup>94</sup> s. 1003.4156(1)(a)5., F.S.

and the number and size of schools selected to receive an award. Funds must be distributed as determined jointly by the school's staff and school advisory council. If school staff and the school advisory council cannot reach agreement by November 1, the awards must be equally distributed to all classroom teachers currently teaching in the school. 95

# **Effect of Proposed Changes**

The PCB changes the date from November 1 to February 1 of each year for school staff and the school advisory council to reach an agreement on how school recognition funds will be distributed. Because school grades for high schools are not reported until fall, this gives school advisory councils an additional three months to determine how to distribute award funds.<sup>96</sup>

Beginning with the 2009-2010 school year, if a school selected to receive a school recognition award is no longer in existence at the time the award is paid, the district superintendent must determine how the school recognition funds must be used to support the district.

## **B. SECTION DIRECTORY:**

**Section 1:** Amends s. 1003.25, F.S., relating to procedures for maintenance and transfer of student records.

**Section 2:** Amends s. 1003.413, F.S., relating to secondary school design, to delete obsolete references and conform cross-references.

**Section 3:** Amends s. 1003.4156, F.S., relating to middle grades promotion.

**Section 4:** Amends s. 1003.428, F.S., relating to the revised general requirements for high school graduation.

Section 5: Amends s. 1003.429, F.S., relating to accelerated high school graduation requirements.

**Section 6:** Creates s. 1003.4295, relating to acceleration courses.

Section 7: Amends s. 1003.437, F.S., relating to middle and high school grading system.

**Section 8:** Amends s. 1003.493, F.S., relating to career and professional academies to conform to changes made by the act.

**Section 9:** Amends s. 1007.35, F.S., relating to the Florida Partnership for Minority and Underrepresented Student Achievement to conform changes made by the act.

Section 10: Amends s. 1008.22, F.S., relating to the statewide student achievement testing program.

**Section 11:** Amends s. 1008.25, F.S., relating to public school student progression, to conform to changes made by the act.

**Section 12:** Amends s. 1008.30, F.S., relating the common placement test, to conform to changes made by the act.

**Section 13:** Amends s. 1008.34, F.S., relating to school grading system; school report cards; and district grade.

Section 14: Amends s. 1008.341, F.S., relating to school improvement rating for alternative schools.

<sup>96</sup> Department of Education Bill Analysis on Senate Bill 2482, March 2, 2009, at 5.

<sup>&</sup>lt;sup>95</sup> s. 1008.36, F.S.

Section 15: Amends s. 1008.36, F.S., relating to the Florida School Recognition Program.

Section 16: Provides an effective date of July 1, 2010.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

This PCB does not appear to have an impact on state government revenues.

## 2. Expenditures:

See FISCAL COMMENTS section.

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

This PCB does not appear to have an impact on local government revenues.

# 2. Expenditures:

This PCB does not appear to have an impact on local government expenditures.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

## D. FISCAL COMMENTS:

The fiscal impact of this bill is indeterminate. Typically, the cost associated with administering a statewide, standardized assessment is approximately \$1 to \$1.5 million annually. EOC assessments in Algebra I and geometry will **replace** the Grade 9 and Grade 10 FCAT Mathematics and an EOC assessment in Biology I will **replace** FCAT Science at the high school level, which should offset annual administration costs.

However, there will be costs associated with transitioning from the Grade 9 and Grade 10 FCAT Mathematics and Grade 11 FCAT Science to Algebra I, geometry, and Biology I EOC assessments. The DOE is currently field-testing the Algebra I and geometry EOC assessments and plans for all EOC assessments to be computer-based tests. If this occurs, the administration of EOC assessments should result in a savings to the state over time.

By eliminating the requirement for a revised assessment in writing in 2012-2013, there should be a significant, yet indeterminate, amount of cost deferred to the state. According to DOE staff, the savings resulting from the elimination of FCAT Writing should help offset the cost associated with transitioning from the Grade 9 and Grade 10 FCAT Mathematics and the FCAT Science at the high school level to Algebra I, geometry, and Biology I EOC assessments.

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#### III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The PCB does not appear to require a city or county to expend funds or take any action requiring the expenditure of funds. The PCB does not appear to reduce the authority that municipalities or counties have to raise revenues in the aggregate. The PCB does not appear to reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

#### **B. RULE-MAKING AUTHORITY:**

The PCB authorizes the State Board of Education to adopt rules for provisions relating to:

- · Procedures for maintaining and transferring student records.
- · Middle grade promotion requirements.
- High school graduation requirements.
- FCAT concordant scores.
- Statewide, standardized EOC assessments, including establishing passing scores and equivalent scores.
- Designation of school grades.
- C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

N/A

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