

# **PreK-12 Policy Committee**

Thursday, March 25, 2010 9:00 a.m. Morris Hall

**Meeting Packet** 



# The Florida House of Representatives

**Education Policy Council PreK-12 Policy Committee** 

Larry Cretul Speaker John Legg Chair

Meeting Agenda Thursday, March 25, 2010 9:00 a.m. Morris Hall

- I. Call to Order/Roll Call
- II. Consideration of the following bills:
  - HB 461 by Kelly -- Participation in Fine Arts Courses
  - PCB PT 10-02 -- Education Personnel
  - PCS for HB 747 -- Student Diabetes Management
  - PCSMB for HB 1073 & HB 81 -- Education of Children with Disabilities
- III. Closing Comments/Adjournment

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 461

Participation in Fine Arts Courses

SPONSOR(S): Kelly and others **TIED BILLS:** 

IDEN./SIM. BILLS:

	REFERENCE	ACTION	ANALYST STAFF DIRECTOR  Duncan Ahearn			
1)	PreK-12 Policy Committee		Duncan O	Ahearn		
2)	PreK-12 Appropriations Committee		<i>X</i>			
3)	Education Policy Council	the state of the s	- Wilderson - William - Wi			
4)		** ************************************				
5)						

#### **SUMMARY ANALYSIS**

Student achievement data from the Florida Comprehensive Assessment Test (FCAT) in grades 3 through 10 are used to establish both proficiency levels and annual progress for individual students, schools, districts, and the state. FCAT results are also used as the primary criteria in calculating school performance grades, school rewards and recognition, and performance-based funding.

The criteria for designating school performance grades are based on a combination of the following:

- Student achievement scores, including achievement scores for students seeking a special diploma.
- Student learning gains as measured by annual FCAT assessments in grades 3 through 10.
- Improvement of the lowest 25th percentile of students in the school in reading, math, or writing on the FCAT, unless these students are exhibiting satisfactory performance.

Beginning with the 2009-2010 school year, 50 percent of a high school's grade continues to be based upon student achievement and learning gains based on FCAT scores. The remaining 50 percent is based upon the:

- High school graduation rate of the school.
- Performance and participation of the school's students in College Board Advanced Placement courses. International Baccalaureate courses, dual enrollment courses, and Advanced International Certificate of Education courses; and the student's achievement of industry certification in a career and professional academy.
- Postsecondary readiness of the school's students as measured by the SAT, ACT, or the common placement test.
- High school graduation rate of at-risk students who scored a Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations.
- Performance of students on statewide, standardized end-of-course assessments.
- Growth or decline of these components from year to year.

The bill includes, in "the remaining 50 percent" of the school's grade, the participation rate of all eligible students in a school who are enrolled in fine arts courses, which are visual arts, music, dance, and theater as one of the non-FCAT factors used to determine a high school's performance grade. If determined by the Department of Education to be valid and available, data relating to the participation rate of all eligible students in a school who are enrolled in fine arts courses must be used in determining school grades.

See FISCAL COMMENTS and DRAFTING ISSUES OR OTHER COMMENTS sections of the analysis.

The sponsor has filed an amendment to address concerns identified in the analysis.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: DATE:

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#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Current Law**

#### School Performance Grades

Student achievement data from the FCAT in grades 3 through 10<sup>1</sup> are used to establish both proficiency levels and annual progress for individual students, schools, districts, and the state.<sup>2</sup> FCAT results are also used as the primary criteria in calculating school performance grades, school rewards and recognition, and performance-based funding.<sup>3</sup> The results of the statewide assessment program must be annually reported by the Commissioner of Education.<sup>4</sup> The following letter grades are used to designate school performance:

- "A" for schools making excellent progress.
- "B" for schools making above average progress.
- "C" for schools making satisfactory progress.
- "D" for schools making less than satisfactory progress.
- "F" for schools failing to make adequate progress.<sup>5</sup>

The criteria for designating school performance grades are based on a combination of the following:

- Student achievement scores, including achievement scores for students seeking a special diploma.
- Student learning gains as measured by annual FCAT assessments in grades 3 through 10.
- Improvement of the lowest 25th percentile of students in the school in reading, math, or writing on the FCAT, unless these students are exhibiting satisfactory performance.<sup>6</sup>

DATE:

<sup>&</sup>lt;sup>1</sup> Comprehensive assessments of reading and mathematics must be administered annually in grades 3 through 10. Comprehensive assessments of writing and science must be administered at least once at the elementary, middle, and high school levels. s. 1008.22(3)(c), F.S. All eligible students in grades 4, 8, and 10 must take the writing test. All eligible students in grades five, eight, and eleven must take the science test. Rule 6A-1.09422.

<sup>&</sup>lt;sup>2</sup> s. 1008.34, F.S.

<sup>&</sup>lt;sup>3</sup> Rule 6A-1.09981, F.A.C.

<sup>&</sup>lt;sup>4</sup> s. 1008.34, F.S.

<sup>&</sup>lt;sup>5</sup> s. 1008.34(2), F.S.

<sup>&</sup>lt;sup>6</sup> s. 1008.34(3)(b)1., F.S.

In 2008, the Legislature revised the high school grading formula.<sup>7</sup> Beginning with the 2009-2010 school year, 50 percent of a high school's grade continues to be based upon student achievement and learning gains based on FCAT scores.<sup>8</sup> The *remaining* 50 percent is based upon the:

- High school graduation rate of the school.
- Performance and participation of the school's students in College Board Advanced Placement courses, International Baccalaureate courses, dual enrollment courses, and Advanced International Certificate of Education courses;<sup>9</sup> and the student's achievement of industry certification in a career and professional academy.<sup>10</sup>
- Postsecondary readiness of the school's students as measured by the SAT, ACT, or the common placement test.<sup>11</sup>
- High school graduation rate of at-risk students who scored a Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations.
- Performance of students on statewide, standardized end-of-course assessments.
- Growth or decline of these components from year to year.

If determined by the Department of Education (DOE) to be valid and available, data corresponding to the non-FCAT factors must be used in determining school grades.

# **Effect of Proposed Changes**

The bill includes, in "the remaining 50 percent" of the school's grade, the *participation rate* of all eligible students in a school enrolled in fine arts courses, which are visual arts, music, dance, and theater, as one of the non-FCAT factors that must be used to determine a high school's performance grade. This provision would permit the *student participation rate* in specific courses, rather than *student performance*, to be used as a factor in determining a school's grade. To solely reward participation over performance might lead to a focus on quantity over quality.

The bill also requires, if determined by DOE to be valid and available, data relating to the participation rate of all eligible students in a school who are enrolled in fine arts courses to be used in determining school grades.

#### **B. SECTION DIRECTORY:**

Section 1: Amends s. 1008.34, F.S., school grading system; school report cards; district grade.

**Section 2:** Provides an effective date of July 1, 2010.

program at any public postsecondary educational institution. s. 1008.30, F.S.

<sup>12</sup> s. 1008.34(3)(b)2., F.S.

<sup>&</sup>lt;sup>7</sup> Chapter 2008-35, L.O.F.

<sup>&</sup>lt;sup>8</sup> s. 1008.34(3)(b)2., F.S.

<sup>&</sup>lt;sup>9</sup> Acceleration mechanisms include, but are not limited to, International Baccalaureate (IB), Advanced International Certificate of Education (AICE), credit by examination or demonstration of competency, Advanced Placement (AP), early admissions, and dual enrollment. Acceleration mechanisms serve to reduce the time necessary for a secondary or postsecondary student to complete the requirements for receipt of a high school diploma and a postsecondary degree, broaden the scope the curriculum available to students, or increase the depth of study available for a particular subject. s. 1007.27, F.S.

<sup>&</sup>lt;sup>10</sup> A career and professional academy is a research-based program that integrates a rigorous academic curriculum with an industry-specific curriculum aligned directly to priority workforce needs established by a regional workforce board. s. 1003.493, F.S.

<sup>11</sup> The common placement test assesses the basic computation and communication skills of students who intend to enter a degree

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill does not appear to have a fiscal impact on state government revenues.

# 2. Expenditures:

The bill does not appear to have a fiscal impact on state government expenditures.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

# 1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

# 2. Expenditures:

The bill does not appear to have a fiscal impact on local government expenditures.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

DOE COMMENTS:

To the extent the addition of arts participation to the school grading criteria changes the number of schools in a district that earn an "A" or improve a letter grade from one year to the next, the amount of school recognition funds a district earns pursuant to s.1008.36, F.S., could change.

#### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require a county or municipality to spend funds or take an action requiring expenditures; reduce the authority that counties and municipalities had as of February 1, 1989, to raise revenues in the aggregate; or reduce the percentage of a state tax shared in the aggregate with counties and municipalities as of February 1, 1989.

#### 2. Other:

None.

# **B. RULE-MAKING AUTHORITY:**

No new specific authority is granted. However, the State Board of Education would have to modify the School Performance Grade rule if the bill becomes law.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

#### DOE COMMENTS:

Consideration may be given to the extent to which adding another component for school grading could further complicate the school grading formula (decreases the extent to which it can be easily understood by the public), and/or whether factors relating to funding and resources might create equity issues in the offering of fine arts courses to students across schools, districts, and regions.

Addition of this component would require a change in the points scale for grading high schools and a revision to Rule 6A-1.09981, F.A.C.

# IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

N/A.

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A bill to be entitled

An act relating to participation in fine arts courses; amending s. 1008.34, F.S.; revising the basis for the designation of school grades to include participation rates of students who are enrolled in fine arts courses; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Paragraphs (b) and (c) of subsection (3) of section 1008.34, Florida Statutes, are amended to read:
- 1008.34 School grading system; school report cards; district grade.—
  - (3) DESIGNATION OF SCHOOL GRADES.-
  - (b) 1. A school's grade shall be based on a combination of:
- a. Student achievement scores, including achievement scores for students seeking a special diploma.
- b. Student learning gains as measured by annual FCAT assessments in grades 3 through 10; learning gains for students seeking a special diploma, as measured by an alternate assessment tool, shall be included not later than the 2009-2010 school year.
- c. Improvement of the lowest 25th percentile of students in the school in reading, mathematics, or writing on the FCAT, unless these students are exhibiting satisfactory performance.
- 2. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, 50 percent of the school grade shall be based on a

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combination of the factors listed in sub-subparagraphs 1.a.-c.
and the remaining 50 percent on the following factors:

a. The high school graduation rate of the school;

- b. As valid data becomes available, the performance and participation of the school's students in College Board Advanced Placement courses, International Baccalaureate courses, dual enrollment courses, and Advanced International Certificate of Education courses; and the students' achievement of industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- c. Postsecondary readiness of the school's students as measured by the SAT, ACT, or the common placement test;
- d. The high school graduation rate of at-risk students who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- e. As valid data becomes available, the performance of the school's students on statewide standardized end-of-course assessments administered under s. 1008.22; and
- f. The participation rate of all eligible students in the school who are enrolled in fine arts courses, which are visual arts, music, dance, and theatre; and
- g.f. The growth or decline in the components listed in sub-subparagraphs  $\underline{a.-f.}$  a.e. from year to year.
- (c) Student assessment data used in determining school grades shall include:
- 1. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT.

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2. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT and who have scored at or in the lowest 25th percentile of students in the school in reading, mathematics, or writing, unless these students are exhibiting satisfactory performance.

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3. Effective with the 2005-2006 school year, the achievement scores and learning gains of eligible students attending alternative schools that provide dropout prevention and academic intervention services pursuant to s. 1003.53. The term "eligible students" in this subparagraph does not include students attending an alternative school who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice. The student performance data for eligible students identified in this subparagraph shall be included in the calculation of the home school's grade. As used in this section and s. 1008.341, the term "home school" means the school to which the student would be assigned if the student were not assigned to an alternative school. If an alternative school chooses to be graded under this section, student performance data for eligible students identified in this subparagraph shall not be included in the home school's grade but shall be included only in the calculation of the alternative school's grade. A school district that fails to assign the FCAT scores of each of its students to his or her home school or to the alternative school that receives a grade shall forfeit Florida School

Recognition Program funds for 1 fiscal year. School districts must require collaboration between the home school and the alternative school in order to promote student success. This collaboration must include an annual discussion between the principal of the alternative school and the principal of each student's home school concerning the most appropriate school assignment of the student.

- 4. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the data listed in subparagraphs 1.-3. and the following data as the Department of Education determines such data are valid and available:
- a. The high school graduation rate of the school as calculated by the Department of Education;
- b. The participation rate of all eligible students enrolled in the school and enrolled in College Board Advanced Placement courses; International Baccalaureate courses; dual enrollment courses; Advanced International Certificate of Education courses; and courses or sequence of courses leading to industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- c. The aggregate scores of all eligible students enrolled in the school in College Board Advanced Placement courses, International Baccalaureate courses, and Advanced International Certificate of Education courses;
- d. Earning of college credit by all eligible students enrolled in the school in dual enrollment programs under s.

Page 4 of 6

CODING: Words stricken are deletions; words underlined are additions.

113 1007.271;

- e. Earning of an industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- f. The aggregate scores of all eligible students enrolled in the school in reading, mathematics, and other subjects as measured by the SAT, the ACT, and the common placement test for postsecondary readiness;
- g. The high school graduation rate of all eligible at-risk students enrolled in the school who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- h. The performance of the school's students on statewide standardized end-of-course assessments administered under s. 1008.22; and
- i. The participation rate of all eligible students in the school who are enrolled in fine arts courses, which are visual arts, music, dance, and theatre; and
- $\underline{j.i.}$  The growth or decline in the data components listed in sub-subparagraphs a.-i.  $\underline{a.-h.}$  from year to year.

The State Board of Education shall adopt appropriate criteria for each school grade. The criteria must also give added weight to student achievement in reading. Schools designated with a grade of "C," making satisfactory progress, shall be required to demonstrate that adequate progress has been made by students in the school who are in the lowest 25th percentile in reading, mathematics, or writing on the FCAT, unless these students are exhibiting satisfactory performance. Beginning with the 2009-

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CODING: Words stricken are deletions; words underlined are additions.

2010 HB 461

141 2010 school year for schools comprised of high school grades 9, 142 10, 11, and 12, or grades 10, 11, and 12, the criteria for 143 school grades must also give added weight to the graduation rate 144 of all eligible at-risk students, as defined in this paragraph. 145 Beginning in the 2009-2010 school year, in order for a high 146 school to be designated as having a grade of "A," making 147 excellent progress, the school must demonstrate that at-risk 148 students, as defined in this paragraph, in the school are making 149 adequate progress. 150

Section 2. This act shall take effect July 1, 2010.

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# COUNCIL/COMMITTEE ACTION ADOPTED \_\_ (Y/N) ADOPTED AS AMENDED \_\_ (Y/N) ADOPTED W/O OBJECTION \_\_ (Y/N) FAILED TO ADOPT \_\_ (Y/N) WITHDRAWN \_\_ (Y/N) OTHER

Council/Committee hearing bill: PreK-12 Policy Committee Representative(s) Kelly offered the following:

# Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Paragraphs (b) and (c) of subsection (3) of section 1008.34, Florida Statutes, are amended to read:

1008.34 School grading system; school report cards; district grade.—

- (3) DESIGNATION OF SCHOOL GRADES.-
- (b) 1. A school's grade shall be based on a combination of:
- a. Student achievement scores, including achievement scores for students seeking a special diploma.
- b. Student learning gains as measured by annual FCAT assessments in grades 3 through 10; learning gains for students seeking a special diploma, as measured by an alternate assessment tool, shall be included not later than the 2009-2010 school year.

- c. Improvement of the lowest 25th percentile of students in the school in reading, mathematics, or writing on the FCAT, unless these students are exhibiting satisfactory performance.
- 2. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, 50 percent of the school grade shall be based on a combination of the factors listed in sub-subparagraphs 1.a.-c. and the remaining 50 percent on the following factors:
  - a. The high school graduation rate of the school;
- b. As valid data becomes available, the performance and participation of the school's students in College Board Advanced Placement courses, International Baccalaureate courses, dual enrollment courses, and Advanced International Certificate of Education courses; and the students' achievement of industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- c. Postsecondary readiness of the school's students as measured by the SAT, ACT, or the common placement test;
- d. The high school graduation rate of at-risk students who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- e. As valid data becomes available, the performance of the school's students on statewide standardized end-of-course assessments administered under s. 1008.22; and
- f. As valid data becomes available, the performance of the school's students on standardized end-of-course assessments in visual arts, music, dance, and theatre courses. Assessments

Amendment No. 01
shall be developed by the Department of Education, in
coordination with Florida professional arts education
associations, subject to available funding. Field testing of the
assessments shall be completed and the results of such testing
shall be reported no later than 2 years after funds become
available; and

- g.f. The growth or decline in the components listed in sub-subparagraphs a.-f., as available, a.-e. from year to year.
- (c) Student assessment data used in determining school grades shall include:
- 1. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT.
- 2. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT and who have scored at or in the lowest 25th percentile of students in the school in reading, mathematics, or writing, unless these students are exhibiting satisfactory performance.
- 3. Effective with the 2005-2006 school year, the achievement scores and learning gains of eligible students attending alternative schools that provide dropout prevention and academic intervention services pursuant to s. 1003.53. The term "eligible students" in this subparagraph does not include students attending an alternative school who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice. The student performance data for eligible

Amendment No. 01 students identified in this subparagraph shall be included in the calculation of the home school's grade. As used in this section and s. 1008.341, the term "home school" means the school to which the student would be assigned if the student were not assigned to an alternative school. If an alternative school chooses to be graded under this section, student performance data for eligible students identified in this subparagraph shall not be included in the home school's grade but shall be included only in the calculation of the alternative school's grade. A school district that fails to assign the FCAT scores of each of its students to his or her home school or to the alternative school that receives a grade shall forfeit Florida School Recognition Program funds for 1 fiscal year. School districts must require collaboration between the home school and the alternative school in order to promote student success. This collaboration must include an annual discussion between the principal of the alternative school and the principal of each student's home school concerning the most appropriate school assignment of the student.

- 4. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the data listed in subparagraphs 1.-3. and the following data as the Department of Education determines such data are valid and available:
- a. The high school graduation rate of the school as calculated by the Department of Education;
- b. The participation rate of all eligible students enrolled in the school and enrolled in College Board Advanced

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Placement courses; International Baccalaureate courses; dual enrollment courses; Advanced International Certificate of Education courses; and courses or sequence of courses leading to industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;

- c. The aggregate scores of all eligible students enrolled in the school in College Board Advanced Placement courses, International Baccalaureate courses, and Advanced International Certificate of Education courses;
- d. Earning of college credit by all eligible students enrolled in the school in dual enrollment programs under s. 1007.271;
- e. Earning of an industry certification, as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- f. The aggregate scores of all eligible students enrolled in the school in reading, mathematics, and other subjects as measured by the SAT, the ACT, and the common placement test for postsecondary readiness;
- g. The high school graduation rate of all eligible at-risk students enrolled in the school who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- h. The performance of the school's students on statewide standardized end-of-course assessments administered under s. 1008.22; and

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<u>j.i.</u> The growth or decline in the data components listed in sub-subparagraphs a.-i. <del>a.-h.</del> from year to year.

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The State Board of Education shall adopt appropriate criteria for each school grade. The criteria must also give added weight to student achievement in reading. Schools designated with a grade of "C," making satisfactory progress, shall be required to demonstrate that adequate progress has been made by students in the school who are in the lowest 25th percentile in reading, mathematics, or writing on the FCAT, unless these students are exhibiting satisfactory performance. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the criteria for school grades must also give added weight to the graduation rate of all eligible at-risk students, as defined in this paragraph. Beginning in the 2009-2010 school year, in order for a high school to be designated as having a grade of "A," making excellent progress, the school must demonstrate that at-risk students, as defined in this paragraph, in the school are making adequate progress.

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Section 2. This act shall take effect July 1, 2010.

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#### TITLE AMENDMENT

Remove the entire title and insert:

A bill to be entitled

An act relating to student achievement in fine arts courses; amending s. 1008.34, F.S.; revising the basis for the designation of school grades to include performance of students who are enrolled in fine arts courses; requiring that the Department of Education, in coordination with Florida professional arts education associations, develop the assessments, subject to available funding; requiring that field testing of the assessments be completed and the results of such testing be reported within a specified period after funding becomes available; providing an effective date.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB PT 10-02

**Education Personnel** 

SPONSOR(S): PreK-12 Policy Committee

TIED BILLS:

IDEN./SIM. BILLS: SB 6

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR	
PreK-12 Policy Committee		Beagle GB	STAFF DIRECTOR  Ahearn	
	·			
	PreK-12 Policy Committee	PreK-12 Policy Committee		

#### SUMMARY ANALYSIS

The bill requires school districts to adopt performance appraisals for instructional personnel and school administrators that differentiate among four levels of performance: unsatisfactory, needs improvement, effective, and highly effective. Beginning with the 2014-2015 school year, more than 50 percent of an employee's performance appraisal must be based upon student learning gains. Learning gains will be measured by existing statewide assessments or Advanced Placement. International Baccalaureate, Advanced International Certificate of Education, and industry certification examinations. School districts must develop or acquire end-or-course assessments to measure learning gains in subjects and grade-levels not tested by these examinations.

The bill requires school districts to adopt a salary schedule that compensates instructional personnel solely based on performance appraisals; prohibits districts from using years of service or degrees-held in setting salary schedules; and requires districts to adopt a salary adjustment for awarding differentiated pay. Districts must adopt a separate salary schedule for beginning teachers, out-of-state certified teachers, and certified classroom teachers who have not taught during the previous certification period.

The bill eliminates professional service contracts for classroom teachers hired on or after July 1, 2010. Instead, such teachers may receive one probationary contract and up to four annual contracts. Among other things, a classroom teacher must be rated as effective or highly effective in two out of the three preceding year's performance appraisals in order to receive an annual contract in the sixth and subsequent years. The bill adds poor performance, as demonstrated by a lack of student learning gains, as a "just cause" grounds for dismissing a classroom teacher during the term of an annual contract.

The bill establishes a performance fund that school districts and charter schools must use to implement end-ofcourse assessments and teacher contract and compensation reforms and creates a narrow exemption. Districts and charter schools not in compliance with these requirements are subject to withholding of the amount of the performance funds, which is five percent of the total state, local, and federal funds determined by the Florida Education Finance Program.

The bill requires holders of out-of-state teaching certificates to demonstrate subject area mastery; requires temporary certificate-holders to demonstrate subject area mastery within one year of employment; eliminates lifetime certificate renewal for National Board certified teachers; and conditions certificate renewal upon demonstration of effective or highly effective performance on four out of five performance appraisals during the previous certification period. The bill conditions continued approval of state approved teacher preparation programs upon demonstration that program graduates produce student learning gains. The bill repeals the Merit Award Program and phases out the Dale Hickam Excellent Teaching Program for National Board certified teachers.

The bill will have an indeterminate fiscal impact on the DOE and school districts. See Fiscal Analysis & Economic Impact Statement.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

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#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# **Teacher Quality**

#### Overview

Experts agree that teacher quality is the most important school-level variable influencing student achievement. A study that examined the cumulative and residual effects of teacher quality on student performance found that standardized mathematics assessment scores for students who were taught by a low-performing teacher for three consecutive years were 53 percentile points lower than those of students who were taught by a high-performing teacher for three consecutive years. Further, the study showed that being taught by a low-performing teacher for even one year had a negative impact on long-term student achievement.<sup>1</sup>

With this in mind, the National Council on Teacher Quality (NCTQ), a nonpartisan research and advocacy group, publishes an annual State Teacher Policy Yearbook grading every state on how the state prepares, recruits, and evaluates teachers, as well as how the state uses such evaluation to retain effective teachers and exit ineffective teachers.<sup>2</sup> In 2009, the NCTQ gave Florida an overall grade of "C." Florida received the highest mark (B-) for how the state expands the pool of teachers, particularly with regard to offering alternative routes to certification for non-traditional teaching candidates. The state received the lowest mark (C-) for identifying effective teachers. The report commended Florida's longitudinal data system, but lamented the state's policy of awarding tenure<sup>3</sup> "virtually automatically."

According to the NCTQ, Florida's failure to use annual performance evaluations or any measure of classroom effectiveness as a consideration for making tenure decisions provides a major setback to improving teacher quality. While Florida teachers are subject to annual performance evaluations in which student performance is the "primary" factor, one evidence of teacher effectiveness is required to

<sup>&</sup>lt;sup>1</sup> Sanders and Rivers, Cumulative and Residual Effects of Teachers on Future Student Achievement (1996), available at <a href="http://www.mccsc.edu/~curriculum/cumulative%20and%20residual%20effects%20of%20teachers.pdf">http://www.mccsc.edu/~curriculum/cumulative%20and%20residual%20effects%20of%20teachers.pdf</a>.

<sup>&</sup>lt;sup>2</sup> National Council on Teacher Quality, 2009 State Teacher Policy Yearbook: National Report (2009), available at <a href="http://www.nctq.org/stpy09/reports/stpy">http://www.nctq.org/stpy09/reports/stpy</a> national.pdf.

Although Florida law does not explicitly use the term "tenure" for K-12 teachers, state law allows a teacher to receive an automatically renewing "professional service contract" after three annual contracts. See text accompanying infra notes 28-30.

The meaning of the term "primary" varies among school districts as does the weight assigned to student performance when evaluating teachers.

earn tenure. According to the NCTQ, classroom effectiveness, not years of experience, should be the primary factor in awarding tenure.5

The report recommends a number of reforms, including extending the probationary period and requiring a meaningful evaluation of teacher effectiveness before awarding tenure, tying certification requirements to demonstrated classroom effectiveness, and providing performance pay.<sup>6</sup>

Other national research has echoed similar recommendations. A 2006 policy brief by the Hamilton Project, which is housed at the Brookings Institution, made specific recommendations for improving teacher quality. The recommendations included reducing the barriers to entry into teaching for those without traditional teacher certification, making it harder to promote the least effective teachers to tenured positions, and providing bonuses to highly effective teachers willing to teach in schools with a high proportion of low-income students.<sup>7</sup>

A 2009 report by the Center for American Progress emphasized many of the same ideas. The report recommended supporting alternative teacher certification pathways, reforming teacher pay to reward teachers who improve student achievement, and empowering principals to fire ineffective teachers. The report gave Florida a grade of "F" for its policies related to removing ineffective teachers, based largely on the obstacle of tenure and the length of time and burdensome documentation required.8

# **Performance Assessment**

#### Current Law

Florida law requires each district school superintendent to establish procedures to assess the job performance of district instructional, administrative, and supervisory personnel. The Department of Education (DOE) must approve each school district's performance assessment system. 10 The following conditions must be considered in the design of the performance assessment system:

- The system must be designed to support district- and school-level improvement plans.
- The system must provide appropriate instruments, procedures, and criteria for continuous quality improvement of the professional skills of instructional personnel.
- The system must include a mechanism to give parents an opportunity to provide input into employee performance assessments, when appropriate.
- In addition to addressing generic teaching competencies, districts must determine those teaching fields for which special procedures and criteria will be developed.
- District school boards may establish a peer assistance process, a mechanism for assisting persons placed on probation, and offer assistance to employees who request it.
- District school boards must provide training programs that are based upon guidelines provided by the DOE to ensure that all individuals with evaluation responsibilities understand the proper use of the assessment criteria and procedures. 11

A performance assessment must be conducted at least once per year for all instructional personnel<sup>12</sup> and school administrators. 13 The annual performance assessment must be based upon sound

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<sup>&</sup>lt;sup>5</sup> National Council on Teacher Quality, 2009 State Teacher Policy Yearbook: Florida, 78-80 (2009) available at http://www.nctq.org/stpy09/reports/stpy florida.pdf  $\overline{^6}$  Id.

<sup>&</sup>lt;sup>7</sup> The Brookings Institution, Identifying Effective Teachers Using Performance on the Job (April 2006), available at http://www.brookings.edu/~/media/Files/rc/papers/2006/04education\_gordon/200604hamilton\_1.pdf

Center for American Progress, Leaders and Laggards: A State-by-State Report Card on Educational Innovation (November 2009), available at http://www.americanprogress.org/issues/2009/11/pdf/leaders and laggards.pdf.

<sup>&</sup>lt;sup>9</sup> "Supervisory personnel" is not defined in ch. 1012, F.S.

<sup>&</sup>lt;sup>10</sup> Section 1012.34(1), F.S.

<sup>&</sup>lt;sup>11</sup> Section 1012.34(2), F.S.

<sup>&</sup>lt;sup>12</sup> Instructional personnel provide direct instructional services or direct instructional support to students in grades K-12. Instructional personnel include classroom teachers; staff who provide student personnel services (e.g., guidance counselors, social workers, career specialists, and school psychologists); librarians and media specialists; other instructional staff (e.g., learning resource specialists); and STORAGE NAME: pcb02.PT.doc PAGE: 3

educational principles and contemporary research in effective educational practices. <sup>14</sup> The performance assessment criteria must include, but are not limited to, indicators related to the following:

- Performance of students.
- Ability to maintain appropriate discipline.
- Knowledge of subject matter.
- Ability to plan and deliver instruction and the use of technology in the classroom.
- Ability to evaluate instructional needs.
- Ability to establish and maintain a positive collaborative relationship with students' families to increase student achievement.
- Other professional competencies, responsibilities, and requirements established by the State Board of Education (SBE) and policies of the district school board.<sup>15</sup>

The assessment procedure for instructional personnel and school administrators must be primarily based on the performance of students assigned to their classrooms or schools, as appropriate. Student performance must be measured by statewide assessments and by local assessments for subjects and grade levels not measured by the state assessment program. The term "primarily based" is not defined in statute or rule. Thus, the weight assigned to student performance varies among school districts.

SBE rule establishes three performance designations for instructional personnel and school administrators: unsatisfactory, satisfactory, and outstanding.<sup>18</sup> While student performance is the primary factor considered in assessing performance, a school district may charge an employee with unsatisfactory performance for reasons other than poor student performance.<sup>19</sup>

During the 2008-2009 school year, 237,868 teachers were evaluated in 77 school districts (includes lab schools). Districts reported that 99.74 percent of teachers received satisfactory (or higher) ratings.<sup>20</sup> More than half of the districts reported that 100 percent of teachers received satisfactory ratings.<sup>21</sup>

education paraprofessionals. Classroom teachers provide classroom instruction to students, including basic instruction, exceptional student education, career education, and adult education. Section 1012.01(2), F.S.

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<sup>&</sup>lt;sup>13</sup> Administrative personnel perform management activities such as developing and executing broad policies for the school district. Administrative personnel include district-based instructional and non-instructional administrators, as well as school administrators who perform administrative duties at the school-level. School administrators include school principals, school directors, career center directors, and assistant principals. Section 1012.01(3), F.S.

<sup>&</sup>lt;sup>14</sup> Section 1012.34(3), F.S.

<sup>&</sup>lt;sup>15</sup> Section 1012.34(3)(a), F.S. The Educator Accomplished Practices are adopted in rule and include include several competencies and skills that are essential to effective teaching. Rule 6A-5.065, F.A.C. Likewise, the Florida Principal Leadership Standards provide the essential competencies and skills for school administrators. Rule 6A-5.080, F.A.C.

<sup>&</sup>lt;sup>16</sup> Section 1012.34(3), F.S. The state's assessment program for public schools is the Florida Comprehensive Assessment Test. See § 1008.22, F.S.

<sup>&</sup>lt;sup>17</sup> Florida Department of Education, Legislative Bill Analysis for SB 6 (2010).

<sup>&</sup>lt;sup>18</sup> Rule 6B-4.010(1)(c)2., F.A.C.

<sup>&</sup>lt;sup>19</sup> Section 1012.34(3), F.S. In 2004, the Legislature amended this section to clarify that an employee may be charged with unsatisfactory performance based on performance deficiencies other than student performance (e.g., failure to maintain appropriate discipline, failure to plan instruction, failure to teach assigned subject matter, etc.). Section 11, ch. 2004-295, L.O.F. Prior to this clarification, some Florida courts construed this section to require the charge of unsatisfactory performance to be based solely on student performance. See Sherrod v. Palm Beach County School Board, 963 So. 2d 251 (4<sup>th</sup> D.C.A. 2006) and Young v. Palm Beach County School Board, 968 So. 2d 38 (4<sup>th</sup> D.C.A. 2006).

Districts report data by instructional staff member as to satisfactory/unsatisfactory evaluations to the Automated Staff Information Database. Email from Department of Education staff (March 4, 2010).

<sup>&</sup>lt;sup>21</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010). A total of 39 districts reported 100 percent of teachers receiving satisfactory ratings. Those districts are (total number of teachers): Baker (586), Bay (1,671), Bradford (251), Broward (26,476), Calhoun (311), Clay (3,179), DeSoto (421), Escambia (3,827), Flagler (1,280), Franklin (169), Gadsden (589), Gilchrist (306), Glades (131), Gulf (226), Hendry (420), Hillsborough (19,599), Holmes (363), Jackson (773), Jefferson (146), Madison (282), Marion (2,966), Miami-Dade (31,616), Nassau (1,004), Pasco (6,937), Santa Rosa (2,376), Sarasota (4,086), Seminole (5,631), Suwannee (542), Taylor (344), Volusia (1,636), Wakulla (457), Walton (974), Washington (438), Florida School for the Deaf and the Blind (123), Arthur G. Dozier School for Boys (46), Florida Virtual School (993), Florida A&M University Lab School (49), Florida Connections Academy (21), and Florida Virtual Academy (13).

Given that no school district had more than 68 percent of its students make learning gains in reading in 2008-2009. 22 it is questionable how 100 percent of teachers in *any* district are rated as satisfactory.

# Effect of Proposed Changes

The bill requires school districts to evaluate beginning teachers, teachers who hold a valid professional certificate from another state, and teachers with a Florida professional certificate who have not taught in the classroom at any time during the previous five years at least twice in the first year of teaching in a Florida public school. The performance of other employees must be evaluated at least once per year.

Under the bill, each district's performance appraisal system must differentiate among four rating categories: unsatisfactory, needs improvement, effective, and highly effective. The Commissioner of Education (Commissioner) must consult with performance pay experts and classroom teachers in developing the rating categories. Beginning with the 2014-2015 school year and thereafter, instructional personnel and school administrators may not be rated as effective or highly effective if their students fail to demonstrate learning gains.

The bill establishes two categories of performance appraisal criteria for instructional personnel and school administrators. Instructional personnel are evaluated based on student performance and instructional practice. School administrators are evaluated based on student performance and instructional leadership. Instructional practice criteria are based on the Florida Educator Accomplished Practices. Instructional leadership criteria are based on the Florida Principal Leadership Standards. These practices and standards must be adopted by the SBE in rule.

Beginning July 1, 2010, more than 50 percent of the evaluation for instructional personnel and school administrators must be based upon student *performance*. Student performance will be measured by statewide assessments and, for subjects and grade levels not tested by statewide assessments, local assessments. This provision expires July 1, 2014.

Beginning with the 2014-2015 school year, more than 50 percent of the performance appraisal for instructional personnel and school administrators will be based upon student *learning gains*. The bill authorizes districts to use student assessment results from the preceding three years to measure learning gains.

For classroom teachers, student performance and learning gains will be based on students assigned to their classroom. For school administrators and instructional personnel who are not classroom teachers, student performance and learning gains will be based on students assigned to the school.

Student learning gains will be measured by existing statewide assessments or Advanced Placement (AP), International Baccalaureate (IB), Advanced International Certificate of Education (AICE), and industry certification examinations. For subject areas and grade levels that are not tested by these examinations, districts must develop or acquire valid and reliable end-of-course assessments to measure student learning gains.

Each performance appraisal system must include processes for monitoring the effective and consistent use of the appraisal criteria by supervisors and administrators and for evaluating the overall effectiveness of the system. The bill adds provisions authorizing an employee on annual contract who receives an unsatisfactory performance appraisal to request a review of the appraisal by the district school superintendent. The superintendent is authorized, but not required, to review the appraisal.

The bill requires the DOE to approve each school district's performance appraisal system and appraisal instruments for instructional personnel and school administrators. The DOE must collect from each school district the performance ratings of all instructional personnel and school administrators and report the percentage of each of these employees receiving each rating category by school and by

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<sup>&</sup>lt;sup>22</sup> Florida Department of Education, *School Accountability Reports*, http://schoolgrades.fldoe.org/default.asp (last visited March 5, 2010).

district to the Governor and the Legislature. The SBE must adopt rules establishing the method for calculating rates of student learning tied to the four rating categories.

# **Contracts for Instructional Personnel**

#### **Current Law**

Instructional personnel newly hired on or after July 1, 1984, may earn a professional service contract<sup>23</sup> if the employee completes three years of probationary service in the same school district during a period of not more than five successive years, except for leave duly authorized and granted.<sup>24</sup> The probationary service period may be extended to four years if agreed upon in writing by the district school board and the employee.<sup>25</sup>

During the probationary service period, employees are employed under annual contracts, which are not required to be renewed after each year. <sup>26</sup> For instructional personnel employed after June 30, 1997, the first annual contract includes a 97-day period during which the employee's contract may be terminated without cause or the employee may resign without breach of contract. <sup>27</sup>

Upon completion of the probationary period, the employee is eligible to receive a professional service contract if he or she:

- Holds a professional teaching certificate;<sup>28</sup> and
- Is recommended by the district school superintendent for such contract and reappointed by the district school board based on successful performance of duties and demonstration of professional competence.<sup>29</sup>

A professional service contract, unlike an annual contract, must be renewed each year unless the district school superintendent charges the employee with unsatisfactory performance based on his or her annual performance assessment.<sup>30</sup> The law provides extensive due process procedures for holders of professional service contracts who are charged with unsatisfactory performance. The evaluator must notify the employee of unsatisfactory performance in writing and confer with the employee to discuss the performance evaluation.<sup>31</sup> Thereafter, the employee must be placed on performance probation for a period of 90 days. While on performance probation, the employee must be periodically evaluated, given performance feedback, and provided assistance and inservice opportunities targeted to correcting performance deficiencies. 32 After the close of the 90-day period, the evaluator must determine whether the performance deficiencies have been corrected and make a recommendation to the district school superintendent regarding retention or termination of the employee. After considering the evaluator's recommendation, the superintendent must make a final recommendation on retention or termination to the school board. An employee who wishes to contest the superintendent's recommendation is entitled to a hearing. The school board may choose to conduct its own hearing or provide for a hearing before an administrative law judge. 33 The employee may appeal an adverse hearing result in state appellate court.34

All contracts must contain provisions for dismissal during the term of the contract only for just cause. Just cause includes immorality, misconduct in office, incompetency, gross insubordination, willful

<sup>&</sup>lt;sup>23</sup> See text accompanying infra notes 28-34.

<sup>&</sup>lt;sup>24</sup> Section 1012.33(3)(a)2., F.S.

<sup>&</sup>lt;sup>25</sup> Section 1012.33(3)(c), F.S.

<sup>&</sup>lt;sup>26</sup> Section 1012.33(3)(a), F.S.

<sup>&</sup>lt;sup>27</sup> Section 1012.33(3)(a)4., F.S.

<sup>&</sup>lt;sup>28</sup> Section 1012.33(3)(a)1., F.S.

<sup>&</sup>lt;sup>29</sup> Section 1012.33(3)(a)3., F.S.

<sup>&</sup>lt;sup>30</sup> Sections 1012.33(3)(e) & 1012.34(3)(c) & (d), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1012.34(3)(d)1., F.S.

<sup>&</sup>lt;sup>32</sup> Section 1012.34(3)(d)2.a., F.S.

<sup>&</sup>lt;sup>33</sup> Section 1012.34(3)(d)2.b., F.S.

<sup>&</sup>lt;sup>34</sup> Section 120.68, F.S.

neglect of duty, being convicted or found guilty of, or entering a plea of guilty to, regardless of adjudication of quilt, any crime involving moral turpitude, as defined by SBE rule. 35

Each employee with a written contract must serve the full term of the contract unless released from the contract by the district school board. An employee who breaches this requirement is subject to discipline by the Education Practices Commission.<sup>36</sup>

If a district school board, when making staff reductions, must choose between retaining employees who hold continuing contracts or those holding professional service contracts, such decision must be made in accordance with a collectively bargained agreement or, in the absence of such an agreement, district school board rule.37

During the 2008-2009 school year, 11,620 teachers left teaching positions in Florida, with 3,554 resigning involuntarily. Of the teachers who resigned involuntarily, 214 were released by the end of the 97-day probationary period, 348 were terminated for performance-related reasons, 570 had professional service or continuing contracts terminated as a result of workforce reduction, and 2,422 did not have annual contracts renewed and were not reappointed.<sup>38</sup>

# Effect of Proposed Changes

The bill eliminates professional service contracts for classroom teachers hired on or after July 1, 2010. Each beginning classroom teacher will receive a one-year probationary contract in his or her first year of teaching, during which time the teacher may be terminated without cause or resign without breach of contract.

Upon expiration of the one-year probationary contract, a classroom teacher may receive up to four annual contracts if the teacher holds a professional certificate and is recommended by the superintendent and approved by the district school board. In order to receive an annual contract in the sixth year of teaching and thereafter, a classroom teacher must meet the aforementioned requirements and document effective or highly effective performance on annual performance appraisals in at least two of the preceding three years.

A classroom teacher hired on or after July 1, 2010, may be suspended or dismissed at any time during the term of an annual contract for "just cause." Like professional service contracts, the bill establishes grounds for "just cause" suspension or termination that include immorality; misconduct in office; incompetency; gross insubordination; willful neglect of duty; and being convicted or found guilty of, or entering a plea of guilty to, regardless of adjudication, any crime involving moral turpitude. Unlike professional service contracts, the bill adds poor performance, as demonstrated by a lack of student learning gains, as a "just cause" grounds for terminating or suspending an annual contract during its term. The SBE is required to adopt rules defining "just cause."

The district school board must notify in writing a classroom teacher who is so charged and may suspend him or her without pay. If the charges are not sustained, the classroom teacher must be immediately reinstated and paid back pay.

The bill requires a district school board, when making staff reductions, to base decisions regarding whether to retain employees who hold continuing contracts<sup>39</sup> or professional service contracts on the employee's performance as determined on annual performance appraisals. This provision applies to contracts that are newly entered into, extended, or readopted on or after July 1, 2010, and to all contracts on or after July 1, 2013.

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<sup>35</sup> Section 1012.33(1)(a), F.S.; Rule 6B-4.009, F.A.C.

<sup>&</sup>lt;sup>36</sup> Section 1012.33(2), F.S.

<sup>&</sup>lt;sup>37</sup> Section 1012.33(5), F.S.

<sup>&</sup>lt;sup>38</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010).

<sup>&</sup>lt;sup>39</sup> Continuing contracts were replaced by professional service contracts effective July 1, 1984. Section 1012.33(3)(d), F.S. pcb02.PT.doc

# **Compensation and Salary Schedules**

#### Current Law

Florida law requires district school boards to adopt and use a salary schedule in setting the compensation for district employees. Salary schedules for instructional personnel must partially base each employee's compensation on performance, as measured by annual performance assessments. In addition, the district must consider the prior teaching experience of a person who has been designated state teacher of the year by any state in the United States, and must consider prior professional experience in the field of education gained in positions in addition to district level instructional and administrative positions. 40 In developing a salary schedule, a school district is required to seek input from parents, teachers, and representatives of the business community. 41 Salary schedules for instructional personnel must include differentiated pay based on district-determined factors, including additional responsibilities, school demographics, critical shortage areas, and level of job performance difficulties.42

School districts bargain collectively with the certified bargaining agent chosen by their employees regarding wages, hours, and terms and conditions of employment. 43 Salary schedules for instructional personnel are specifically subject to collective bargaining.44

In 2008-2009, the statewide average teacher salary was \$45,938, with a statewide average beginning teacher salary of \$34,606. In addition, the state funded over \$272 million in bonus programs. 45

# Effect of Proposed Changes

Effective July 1, 2014, the bill requires each district school board to adopt a salary schedule that compensates employees based on performance. Length of service or degrees held may not be used in setting the salary schedule.

In determining salary adjustments for instructional personnel, school boards must base each employee's salary adjustment on performance demonstrated on annual performance appraisals. The bill requires each school board to adopt a salary adjustment for differentiated pay for both instructional personnel and school administrators based upon:

- Assignment to a high priority location area;
- Certification and teaching in a critical teacher shortage area; or
- Assignment of additional academic responsibilities.

Continued differentiated pay is contingent upon documentation of performance on annual performance appraisals.

The bill requires each district school board to adopt a separate salary schedule for beginning teachers. teachers who hold a valid professional certificate from another state, and teachers who hold a valid Florida professional certificate, but who have not taught in the classroom at any time during the previous certification period. The bill defines "beginning teacher" as a classroom teacher with no prior K-12 teaching experience. This salary schedule is effective for the first year the teacher provides instruction in Florida public schools.

<sup>&</sup>lt;sup>40</sup> Sections 1011.60(4), 1012.22(1)(c)2. & 1012.27(2), F.S.

<sup>&</sup>lt;sup>41</sup> Sections 1012.22(1)(c)3. & 1012.27(2), F.S.

<sup>&</sup>lt;sup>42</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>43</sup> Sections 447.203(2) & 447.309(1), F.S.; see Florida Public Employees Relations Commission, Scope of Bargaining (2d ed. Sept. 2005), available at http://perc.myflorida.com/pubs/Scope of Bargaining.pdf (Introduction). Section 6, Art. I of the State Constitution establishes the right of employees to collectively bargain: "The right of employees, by and through a labor organization, to bargain collectively shall not be denied or abridged."

<sup>&</sup>lt;sup>44</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>45</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010). PAGE: 8 STORAGE NAME: pcb02.PT.doc 3/22/2010

# **Merit Award Program**

#### **Current Law**

The Merit Award Program (MAP) provides merit-based pay supplements for high-performing school employees in participating school districts. A school district that participates in MAP must be able to administer end-of-course examinations in all grade groupings and subjects for any year in which the district participates in the program. In 2009, the Legislature provided \$20 million for the program. According to the DOE, four school districts and 180 charter schools participated in MAP during the 2008-2009 school year.

# Effect of Proposed Changes

The bill repeals the MAP and related statutory provisions.

#### **Charter Schools**

#### **Current Law**

Charter schools are generally exempt from the Florida K-20 Education Code (Chapters 1000-1013, F.S.), except statutes specifically stating that they apply to charter schools and statutes pertaining to: student assessment and school grading; the provision of services to students with disabilities; civil rights; student health, safety, and welfare; public records, public meetings, and public inspection; and criminal and civil penalties. Charter schools are not specifically subject to statutory provisions pertaining to instructional personnel and school administrator performance appraisals and contracts.<sup>50</sup>

# Effect of Proposed Changes

The bill prohibits charter schools from awarding professional service contracts to any classroom teacher hired on or after July 1, 2010. Beginning with the 2014-2015 school year and thereafter, a charter school must adopt a salary schedule that compensates instructional personnel and school administrators based on performance. Salary adjustments must also be performance-based, and charter schools are prohibited from awarding compensation based on length of service or degrees held.

The bill requires charter schools to administer end-of-course assessments in subjects and grade levels that are not tested by statewide assessments or AP, IB, AICE, or industry certification examinations. Charter schools must maintain the security and integrity of such assessments. In addition, each charter school must adopt a performance appraisal system for instructional personnel and school administrators in the same manner as school districts.

#### **District End-of-Course Assessments**

# Effect of Proposed Changes

The bill requires school districts to develop or acquire valid and reliable end-of-course assessments to measure student learning gains in subject areas and grade levels that are not tested on existing statewide assessments or AP, IB, AICE, or industry certification examinations. Implementation of the district end-of-course assessments occurs in the 2013-2014 school year. Each district school superintendent is responsible for the security of the assessments and must certify the integrity of the exam process to the Commissioner. The superintendent may be removed if his or her certification is determined to be invalid by an audit by the Auditor General or investigation by the Commissioner. The bill requires the Commissioner to identify methods to support school districts in the development or

<sup>&</sup>lt;sup>46</sup> Section 1012.225, F.S.

<sup>&</sup>lt;sup>47</sup> Section 1012.2251, F.S.

<sup>&</sup>lt;sup>48</sup> Specific Appropriation 76, § 2, ch. 2009-81, L.O.F.

<sup>&</sup>lt;sup>49</sup> Florida Department of Education, Legislative Bill Analysis for SB 6 (2010).

<sup>&</sup>lt;sup>50</sup> Section 1002.33(16), F.S.

acquisition of the assessments. Such methods may include developing item banks, facilitating the sharing of assessments among districts, and providing technical assistance.

# **Teacher Quality Accountability**

# Effect of Proposed Changes

Beginning in the 2011-2012 school year, the bill requires the Commissioner to calculate at the time of the second Florida Education Finance Program (FEFP) calculation an amount of state funds equivalent to five percent of the total state, local, and federal funding determined by the FEFP for each school district and charter school. This amount is the district's or charter school's Performance Fund for Instructional Personnel and School-Based Administrators (Performance Fund). The Commissioner must distribute the Performance Fund as part of each district's or charter school's total allocation of operating funds.

The Performance Fund must be used by districts and charter schools for implementing bill requirements regarding salary schedules for instructional personnel and school administrators, performance appraisals, and end-of-course assessments. Such funds may not be used to increase the base salaries or salary adjustments of employees rated as unsatisfactory or needs improvement. A salary increase awarded from these funds must be awarded in addition to any general increase or other adjustments to salaries.

The bill establishes procedures for reviewing school district compliance with the bill's salary schedule and end-of course assessment requirements. Beginning with the 2014-2015 fiscal year, each district school board must annually submit its salary schedule to the Commissioner for review. Beginning with the 2013-2014 fiscal year, the Commissioner must annually select a sample of school district end-of-course assessments from multiple districts for review. The Commissioner must notify the district if its salary schedule and end-of-course assessment requirements are not in compliance and certify district noncompliance to the Governor and Legislature.

The bill requires the Auditor General or independent auditor to review district compliance with classroom teacher contract requirements in each school district's annual financial audit. The auditor must select a sample of the district's contracts for classroom teachers hired on or after July 1, 2010. The auditor must document violations of classroom teacher contract requirements to the Commissioner. The Commissioner must report district noncompliance with such requirements to the Governor, Legislature, and the school district.

Each charter school must certify compliance with statutory provisions governing performance appraisals, salary schedules, end-of-course assessments, and contracts for classroom teachers hired on or after July 1, 2010. The Commissioner must annually select a sample of charter schools and determine compliance with these requirements. The Commissioner must notify the charter school's governing board and sponsor of noncompliance and certify such noncompliance to the Governor and Legislature.

Districts that are not in compliance with salary schedule, end-of-course assessment, or classroom teacher contracting requirements are subject to a funding adjustment in an amount equal to the district's Performance Fund. The funding adjustment will be implemented through the withholding of undistributed funds to which the district is otherwise entitled. If undistributed funds are insufficient to cover the funding adjustment, the unsatisfied balance must be withheld from the district's operating funds for the subsequent fiscal year in the form of a prior year adjustment. Charter schools that do not comply with performance appraisal, salary schedule, end-of-course assessment, or classroom teacher contracting requirements are also subject to a funding adjustment in an amount equivalent to five percent of the total state, local, and federal funding determined by the Florida Education Finance Program.

The bill requires the SBE to adopt rules for implementing the Performance Fund. Such rules include documentation requirements; processes and criteria for determining compliance with performance

appraisal, salary schedule, and end-of-course assessment requirements; and reporting and monitoring to ensure that Performance Funds are used for authorized purposes.

# **Annual Exemption**

# Effect of Proposed Changes

A school district that received a grant of at least \$75 million from a private foundation<sup>51</sup> for the purpose of improving the effectiveness of teachers within the school district may annually request from the SBE an exemption from bill provisions related to performance pay, performance appraisals, end-of-course assessments, and the Performance Fund. To be granted an exemption, the district must demonstrate that it is implementing:

- A teacher appraisal system that uses student performance as its most significant evaluation factor;
- A teacher compensation system that awards salary increases based on sustained student performance; and
- A teacher contract system that awards contracts based on student performance.

The SBE must adopt rules establishing a procedure for obtaining the exemption.

# **Academically High-Performing School Districts**

#### Current Law

Academically high-performing school districts are generally exempt from the Florida K-20 Education Code (chs. 1000-1013, F.S.), except statutes pertaining to: student assessment and school grading; the provision of services to students with disabilities; civil rights; student health, safety, and welfare; election and compensation of school board members; school finance, planning and budgeting; differentiated and performance pay; professional service contracts; educational facilities; and instructional materials. In some cases, specified statutes within these broad categories are eligible for exemption.<sup>52</sup>

# Effect of Proposed Changes

The bill requires academically high-performing school districts to comply with provisions governing contracts for classroom teachers hired on or after July 1, 2010, and performance appraisals for instructional personnel and school administrators.

#### **Educator Certification**

#### Current Law

Classroom teachers and other instructional personnel must be certified.<sup>53</sup> The purpose of certification is to protect the educational interests of students, parents, and the public at large by assuring that Florida's teachers are professionally qualified.<sup>54</sup>

There are two types of educator certificates issued to instructional personnel: the professional certificate and the temporary certificate. <sup>55</sup> The professional certificate is valid for five years and is

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<sup>&</sup>lt;sup>51</sup> On November 19, 2009, the Hillsborough County School District received a \$100 million grant award from the Bill and Melinda Gates Foundation. Funds from this grant will be used to implement reforms for the improvement of teacher effectiveness. <sup>52</sup> Section 1003.621. F.S.

<sup>&</sup>lt;sup>53</sup> Section 1012.55(1), F.S. In addition, a school supervisor, school principal, library media specialist, school counselor, or athletic coach must be certified. *Id*.

<sup>&</sup>lt;sup>54</sup> Section 1012.54, F.S.

<sup>55</sup> Section 1012.56(7), F.S. The DOE also issues certificates for athletic coaches and teachers of the speech and language impaired. These certificates differ from standard professional and temporary certificates. There are two types of athletic coaching certificates: STORAGE NAME: pcb02.PT.doc PAGE: 11

renewable.<sup>56</sup> The temporary certificate enables individuals who have not met all of the requirements for professional certification to teach while working towards full certification.<sup>57</sup> It is valid for three years and is nonrenewable.58

Florida law specifies several basic requirements that applicants must meet in order to receive either a professional or temporary certificate. Applicants must:

- Be at least 18 years of age:
- Sign an affidavit attesting that the applicant will uphold the U.S. Constitution and the State Constitution:
- Earn a bachelor's or higher degree from an accredited institution of higher learning or from a DOE-approved nonaccredited institution.
- Submit to fingerprinting and background screening and not have a criminal history that requires the applicant's disqualification from certification or employment:
- Be of good moral character; and
- Be competent and capable of performing the duties, functions, and responsibilities of a teacher 59

There are additional requirements for each type of certificate. Before a professional certificate may be issued, an applicant must:

- Demonstrate mastery of general knowledge;60
- Demonstrate mastery of subject area knowledge: 61 and
- Demonstrate mastery of professional preparation and education competence.<sup>62</sup>

An applicant seeking a temporary certificate must:

- Obtain full-time employment in a position that requires a Florida educator certificate by a school district or private school that has a DOE-approved professional education competence demonstration program;63 and
- Do one of the following:
  - o Demonstrate mastery of subject area knowledge; or
  - o Complete the required degree or content courses specified in SBE rule for subject area specialization.64

Within one calendar year after employment under a temporary certificate, an educator must demonstrate mastery of general knowledge in order to remain employed in a position that requires a certificate.65

one is valid for five years and is renewable, and the other is valid for three years and is nonrenewable. See Rule 6A-4.004(4), F.A.C. The athletic coaching certificate covers full-time and part-time employment as a public school's athletic coach, Section 1012.55(2). F.S. The DOE also issues a nonrenewable two-year temporary certificate and a nonrenewable five-year professional certificate that allows an applicant with a bachelor's degree in the area of speech-language impairment to complete a master's degree in speechlanguage impairment. Section 1012.56(7)(c), F.S.; Rule 6A-4.004(3), F.A.C.

Section 1012.56(7)(b), F.S. The degree and content requirements are established in ch. 6A-4, F.A.C. pcb02.PT.doc

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<sup>&</sup>lt;sup>56</sup> Section 1012.56(7)(a), F.S.; see Rule 6A-4.0051(3)(c), F.A.C.

<sup>&</sup>lt;sup>57</sup> See Rule 6A-4.004(1)(a), F.A.C.

<sup>&</sup>lt;sup>58</sup> Section 1012.56(7), F.S.; Rule 6A-4.004(1)(a), F.A.C.

<sup>&</sup>lt;sup>59</sup> Section 1012.56(2)(a)-(f), F.S.

<sup>&</sup>lt;sup>60</sup> Section 1012.56(2)(g) & (3), F.S.

<sup>&</sup>lt;sup>61</sup> Section 1012.56(2)(h) & (5), F.S.

<sup>&</sup>lt;sup>62</sup> Section 1012.56(2)(i) & (6), F.S.

<sup>63</sup> Section 1012.56(1)(b), F.S.; Rule 6A-4.004(1)(a)2., F.A.C. Each school district must, and a state-supported public or private school may, establish a professional education competence demonstration program that allows the district's or school's instructional staff to demonstrate mastery of professional preparation and education competence through a performance evaluation plan, which documents the staff's classroom application and instructional performance. Section 1012.56(8), F.S. In addition to a professional education competence demonstration program, an educator may attend an Educator Preparation Institute to demonstrate mastery of professional preparation and education competence. Section 1004.85(3)(d), F.S.

Reciprocity is granted to teachers who hold a valid professional standard teaching certificate for a subject area issued by another state, <sup>66</sup> the National Board of Professional Teaching Standards (NBPTS), <sup>67</sup> or an SBE-approved national educator credentialing board. <sup>68</sup> These individuals are deemed to have met the requirements for Florida professional certification, including mastery of general knowledge, subject area knowledge, and professional preparation and education competence. <sup>69</sup>

In the case of a teaching certificate issued by another state, the certificate must be comparable to a Florida Professional Certificate, cover a subject area that is comparable to a Florida certification subject, and require the same or higher level of training as the Florida subject area certification.<sup>70</sup>

In 2008-2009, Florida issued approximately 24 percent of initial certificates based on reciprocity. This includes teachers with teaching certificates from out of state (2,501), teachers who completed an out-of-state teacher preparation program (814), and teachers with certificates issued by the NBPTS (8) and the American Board for Certification of Teacher Excellence (162).<sup>71</sup>

# Effect of Proposed Changes

The bill revises several requirements related to initial educator certification. Currently, completion of a bachelor's or higher degree from an accredited institution of higher learning or from a DOE-approved nonaccredited institution is a basic requirement for certification. The bill adds provisions authorizing the SBE to adopt rules allowing college course credits recommended by the American Council on Education (ACE)<sup>72</sup> to satisfy this requirement.

The bill adds successful completion of a professional training program provided by Teach for America<sup>73</sup> and achievement of a passing score on the professional education competency examination as a method for demonstrating mastery of professional preparation and education competence.

Under the bill, a temporary certificate-holder must pass a subject area examination within one calendar year of employment. This requirement may be extended to two years under extenuating circumstances such as illness or injury.

The bill adds a requirement that teachers who hold valid professional teaching certificates from other states must demonstrate mastery of subject area knowledge to obtain a Florida professional certificate.

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<sup>&</sup>lt;sup>65</sup> Section 1012.56(7), F.S. (flush-left provisions at end of subsection). If the educator is employed under contract, the calendar year deadline for demonstrating mastery of general knowledge may be extended through the end of the school year. *Id.*<sup>66</sup> Section 1012.56(5)(e), F.S.; *see* Rules 6A-4.002(1)(i)1.-2. & 6A-4.003, F.A.C. (flush-left provisions following Rule 6A-4.003(2)(e), F.A.C).

<sup>&</sup>lt;sup>67</sup> Section 1012.56(5)(f), F.S. According to the DOE, 31 current NBPTS certification subject area coverages currently align with Florida coverages. Florida Department of Education, *NBPTS Certification Subject Areas*, <a href="http://www.fldoe.org/edcert/nbpts-chart.asp">http://www.fldoe.org/edcert/nbpts-chart.asp</a> (last visited Feb. 26, 2010).

<sup>68</sup> Section 1012.56(5)(f), F.S. The American Board for Certification of Teacher Excellence is a national educator credentialing board

<sup>&</sup>lt;sup>68</sup> Section 1012.56(5)(f), F.S. The American Board for Certification of Teacher Excellence is a national educator credentialing board that has been approved by the SBE. *See* Florida Department of Education, *Bureau of Educator Certification Partnership Manual*, 17-24 (Oct. 16, 2009).

<sup>&</sup>lt;sup>69</sup> Section 1012.56(3)(c)-(d), (5)(e)-(f), and (6)(c)-(d), F.S.; Rule 6A-4.002(1)(i)1. & (j), F.A.C. An out-of-state or national certificate is not accepted in Florida at face value. Such individuals must apply for, and obtain, a Florida professional certificate to teach here. Rule 6A-4.002(1)(i), F.A.C.; Florida Department of Education, *Reciprocity for Out-of-State Teachers and Administrators*, <a href="http://www.fldoe.org/edcert/level1.asp">http://www.fldoe.org/edcert/level1.asp</a> (last visited Feb. 26, 2010).

<sup>&</sup>lt;sup>70</sup> Rule 6A-4.002(1)(i), F.A.C.

<sup>&</sup>lt;sup>71</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010).

<sup>&</sup>lt;sup>72</sup> ACE provides various services related to higher education public policy advocacy, accreditation, and research. ACE provides a credit equivalency service that higher education institutions may use to determining transfer credit and equivalent courses. American Council on Education, ACE Credit,

http://www.acenet.edu/AM/Template.cfm?Section=Orgs&Template=/CM/HTMLDisplay.cfm&ContentID=6103 (last visited Mar. 23, 2010).

<sup>&</sup>lt;sup>73</sup> The Teach for America program recruits recent college graduates from various fields to commit to teach for two years in urban and rural public schools. Teach for America teachers receive ongoing teacher training while participating program. Teach for America, *Mission and Approach*, <a href="http://www.teachforamerica.org/mission\_mission\_and\_approach.htm">http://www.teachforamerica.org/mission\_mission\_and\_approach.htm</a> (last visited Mar. 23, 2010).

This may be accomplished by passing a subject area examination or by demonstrating subject area mastery by a method provided in SBE rules.

The bill requires the SBE to review the current subject area examinations required for educator certification. The review must ascertain whether the passing scores and rigor of reading instruction required for certification match the expectations for teacher competency in the subject area. If necessary, the SBE may revise passing scores to meet these expectations.

#### **Certification Renewal**

#### **Current Law**

A professional certificate must be renewed every five years.<sup>74</sup> The renewal period may be extended to 10 years to enable educators who are certified in three or more subject areas to fulfill the renewal requirements for all subjects.<sup>75</sup> In general, individual school districts process renewals for their certified employees and the DOE processes renewal applications for other certificate holders, including individuals with expired professional certificates. In 2008-2009 school year, 32,378 certificate holders renewed through their school districts, 5,598 certificate holders renewed through the DOE, and 350 individuals reinstated an expired professional certificate.<sup>76</sup>

Renewal or reinstatement of professional certification is not currently linked to effectiveness on annual performance appraisals. Currently, an educator must submit an application, <sup>77</sup> pay a fee, <sup>78</sup> and earn at least six college credits or 120 inservice points to renew professional certification. <sup>79</sup> At least three college credits or 60 inservice points must be in the educator's subject area. Credits or inservice points may also be earned in courses in clinical educator training, literacy and computational skills acquisition, exceptional student education, child development, drug abuse, child abuse, limited English proficiency, dropout prevention, and other topics. <sup>80</sup> College credits must be earned at an accredited or SBE-approved institution. Inservice points must be earned via participation in SBE-approved school district inservice activities. <sup>81</sup>

Certification in subject areas may also be renewed by earning a passing score on the corresponding subject area test. 82 NBPTS certification is deemed to meet certification renewal requirements for the life of the certificate, in the corresponding certification subject area. 83

An expired professional certificate may be reinstated if the applicant:

- Submits an application for reinstatement;
- Submits to fingerprinting and background screening; and
- In the five years immediately preceding the application for reinstatement, completes the college credit and inservice point requirements for renewal and passes the subject area test for each certification area to be reinstated.<sup>84</sup>

<sup>3</sup>Section 1012.585(2)(b), F.S.; Rule 6A-4.0051(1)(c), F.A.C.

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<sup>&</sup>lt;sup>74</sup> Section 1012.585(2)(a), F.S.

<sup>&</sup>lt;sup>75</sup> Section 1012.585(c), F.S.; Rule 6A-4.0051, F.A.C. Out of 289,863 academic certificate holders, 101,513 are certified in one subject area, 98,786 are certified in two subject areas, and 89,564 are certified in three or more subject areas. Email from Legislative Affairs staff, Florida Department of Education (March 1, 2010, 4:08 PM EST).

<sup>&</sup>lt;sup>76</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010).

<sup>&</sup>lt;sup>77</sup> Rule 6A-4.0051(3)(b), F.A.C. Initial certification applications are generally submitted to DOE. Section 1012.56(1), F.S. District school boards issue certificates for school district employees for renewal of a professional certificate. Rule 6A-4.0012(5)(a), F.A.C.; see § 1012.585(1)(a), F.S.

<sup>&</sup>lt;sup>78</sup> Rules 6A-4.0012(1)(a)1. & 6A-4.0051(3)(b), F.A.C.

<sup>&</sup>lt;sup>79</sup> Section 1012.585(3)(a), F.S. Applicants may combine college credits and inservice points to meet this requirement. One semester hour of college credit is equivalent to 20 inservice points. Rule 6A-4.0051(1)(a)2., F.A.C.

<sup>&</sup>lt;sup>80</sup> Section 1012.585(3)(a), F.S.

<sup>&</sup>lt;sup>81</sup> Rule 6A-4.0051(1)(a), F.A.C.; see Rule 6A-4.003(1) & (2), F.A.C. (list of approved accrediting agencies and guidelines for nonaccredited approved institutions).

<sup>&</sup>lt;sup>82</sup> Section 1012.585(3)(b), F.S. For the purposes of renewing a professional certificate, passage of a subject area examination is equivalent to three semester hours of college credit. Rule 6A-4.0051(1)(b), F.A.C.

If the applicant cannot meet the requirements for reinstatement of an expired professional certificate, he or she may be issued, if qualified, a three-year nonrenewable temporary certificate.<sup>85</sup>

## Effect of Proposed Changes

Effective July 1, 2014, the bill eliminates lifetime renewal of professional certification for NBPTS certified educators. Beginning with the 2014-2015 school year, all applicants for renewal of a professional certificate must document effective or highly effective performance on annual performance appraisals in at least four out of the preceding five years. The bill requires the SBE to adopt rules defining the process for documenting effective performance and for establishing equivalent options for individuals who have not been evaluated during the previous certification period.

The bill provides that an applicant's professional certificate will expire if he or she is unable to document effective performance. Such individuals may apply for reinstatement of the certificate.

# **Education Practices Commission**

## Current Law

The Education Practices Commission (Commission) is authorized to investigate complaints of educator misconduct and may take action to suspend or revoke an educator's certificate if the complaint is substantiated. Employees or agents of the DOE who investigate or prosecute misconduct by certified educators are not currently allowed access to child abandonment, abuse, or neglect reports held by the Department of Children and Families (DCF). The property of the complaints of educators are not currently allowed access to child abandonment, abuse, or neglect reports held by the Department of Children and Families (DCF).

The Commission is comprised of 25 members. Eight members must be teachers, each with at least five years of teaching experience in the state of Florida; five members must be administrators, one of whom must represent a private school; seven lay citizens, five of whom must be parents and two of whom must be former district school board members; and five sworn law enforcement officials. Commission members are appointed by the SBE.<sup>88</sup>

#### Effect of Proposed Changes

The bill grants access to child abandonment, abuse, or neglect reports held by the DCF to employees or agents of the DOE who investigate or prosecute misconduct by certified educators. The bill revises the membership requirements for the Commission. Under the bill, the Commission must be comprised of eleven teachers, rather than eight. Teacher members must have at least ten years of experience with at least five years of teaching in the state of Florida. The bill reduces the number of lay citizen members from seven to five, three of whom must be parents of public school students. The bill reduces the number of law enforcement members from five to four. The bill makes the school administrator from a private school an optional, rather than required, member of the Commission.

## **Initial Teacher Preparation Programs**

#### Current Law

Initial teacher preparation programs (ITP) are offered by a Florida public or nonpublic postsecondary institution, terminate in a bachelor's degree or higher, and enable students to satisfy all requirements for a professional certificate upon program completion. ITPs must be approved by the DOE.<sup>89</sup> Florida

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<sup>84</sup> Section 1012.585(5), F.S.; Rule 6A-4.0051(3) & (6), F.A.C.

<sup>85</sup> Rule 6A-4.004(7), F.A.C.

<sup>86</sup> Sections 1012.795 & 1012.796(1), F.S.

<sup>&</sup>lt;sup>87</sup> Section 39.202(2), F.S.<sup>88</sup> Section 1012.79(1), F.S.

<sup>89</sup> Section 1004.04, F.S.; Rule 6A-5.066(1)(a)

law establishes a two-tiered system for approving ITPs: initial approval and continued approval. Each approval period is seven years. 90 Florida currently has 469 state-approved ITPs. 91

Among other requirements for initial approval, an ITP must require students seeking admission to:

- Achieve a grade point average (GPA) of 2.5 on a 4.0 scale in the general education component
  of undergraduate studies or complete a baccalaureate degree with a GPA of 2.5 on a 4.0 scale
  from a college or university accredited by a regional accrediting association defined in SBE rule
  or a college or university that is approved pursuant to SBE rule;<sup>92</sup> and
- Demonstrate mastery of general knowledge by passing the General Knowledge Test of the Florida Teacher Certification Examination (FTCE), the College Level Academic Skills Test, or similar test approved pursuant to SBE rule.<sup>93</sup>

An ITP may waive these requirements for up to 10 percent of students who seek admission into the program. Students who receive this waiver must be provided with assistance in acquiring the competencies required to successfully obtain educator certification.<sup>94</sup>

Continued approval of ITPs is based on an institutional program evaluation plan (IPEP). An IPEP must be annually reported to the DOE and published for the general public. 95 The IPEP must document:

- Compliance with student admission requirements;
- Student demonstration of teaching competencies;
- Passage of the FTCE by at least 90 percent of program graduates annually;
- Graduate's satisfaction with their preparedness in the first year of teaching; and
- Employer satisfaction with program graduates.<sup>96</sup>

An ITP must annually report the percent of graduates that obtain full-time teaching employment in the first year after graduation, graduate's average length of stay in full-time teaching positions, and employer satisfaction ratings to the state and general public. A public or private postsecondary institution that provides training for school readiness related professions must annually report graduate's average length of stay and employer satisfaction ratings to the state and general public. 97

Florida law authorizes state universities and community colleges to establish preteacher and teacher education pilot programs to encourage minority students to pursue careers in education. Likewise, colleges and universities with DOE-approved teacher preparation programs may establish pilot programs to encourage high-achieving students to pursue a career in education. According to the DOE, these programs are currently inactive. DOE

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<sup>&</sup>lt;sup>90</sup> Rule 6A-5.066(1)(a), F.A.C.

<sup>&</sup>lt;sup>91</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010).

<sup>&</sup>lt;sup>92</sup> Section 1004.04(4)(b)1., F.S. SBE rule recognizes the following accrediting associations: the Southern Association of Colleges and Schools, the Middle States Association of Colleges and Secondary Schools, the North Central Association of Colleges and Secondary Schools, the Northwest Association of Secondary and Higher Schools, the Western Association of Colleges and Schools, and accrediting agencies approved by the United States Department of Education, Rule 6A-4.003(1), F.A.C.

<sup>&</sup>lt;sup>93</sup> Section 1004.04(4)(b)2., F.S. Candidates for graduate level programs may use a score earned on the Graduate Record Exam to demonstrate mastery of general knowledge, Rule 6A-5.066(1)(c)2.a., F.A.C.

<sup>94</sup> Section 1004.04(4), F.S. (flush-left provisions at end of paragraph).

<sup>95</sup> Section 1004.04(5)(c), F.S.; Rule 6A-5.066(1)(d)1., F.A.C.

<sup>&</sup>lt;sup>96</sup> Section 1004.04(5)(a)-(e), F.S.; Rule 6A-5.066(1)(d)1., F.A.C. Employer satisfaction is based on an annual employer survey. Employers must rate each graduate's ability to write, speak, recognize and address student learning difficulties in reading and math, use technology, demonstrate knowledge of state academic standards, and maintain classroom organization and behavioral management. ITPs must guarantee the quality of program graduates during the first two years of teaching or following initial certification, whichever occurs first. If an employer survey indicates dissatisfaction with the graduate, the graduate must be provided remedial training by the ITP. Section 1004.04(5)(e), F.S.

<sup>&</sup>lt;sup>97</sup> Section 1004.04(5)(f), F.S.

<sup>&</sup>lt;sup>98</sup> Section 1004.04(11), F.S.

<sup>&</sup>lt;sup>99</sup> Section 1004.04(12), F.S.

<sup>&</sup>lt;sup>100</sup> Florida Department of Education, Legislative Bill Analysis for SB 6 (2010).

Of the 5,770 individuals who completed a state-approved ITP in 2007-2008, only 3,092 individuals were employed in instructional positions in Florida in 2008-2009.<sup>101</sup>

## Effect of Proposed Changes

The bill eliminates employer satisfaction with ITP graduates as a condition for continued program approval. Instead, the bill provides that continued program approval for specific teacher preparation programs is contingent upon a determination that public school students taught by program graduates achieved learning gains by statewide assessments. The bill eliminates reporting of employer satisfaction ratings. Instead, ITPs must annually report to the DOE the percentage of graduates whose public school students achieved learning gains. Institutions that provide training for school readiness related professions must annually report to the DOE the percentage of graduates who obtain full-time teaching employment within the first year after graduation.

Current law requires an ITP to provide additional training, at no cost to the graduate or employer, to any program graduate whose employer expresses dissatisfaction with the graduate teaching skills in the first two years of teaching. The bill provides that such training must be provided if the students taught by the graduate fail to make learning gains in the first two years of teaching. To ensure that teacher candidates admitted to ITPs are prepared to enter the field, the bill eliminates provisions authorizing an ITP to waive the GPA and mastery of general knowledge requirements for up to 10 percent of students admitted into its teacher education programs.

The bill repeals the preteacher and teacher education pilot program and pilot programs that DOE states are currently inactive.

## **Educator Preparation Institutes**

#### Current Law

An Educator Preparation Institute (EPI) is a DOE-approved teacher training program conducted by an eligible postsecondary institution. <sup>102</sup> Thirty Florida postsecondary institutions currently operate an EPI. Twenty-five EPIs are operated by community colleges and five are operated by state universities. <sup>103</sup>

Among other things, an EPI may offer programs designed to enable baccalaureate degree holders and career changers to obtain training in teaching practices and subject area content, participate in field experiences, and become certified to teach.<sup>104</sup> Program participants must:

- Obtain a statement of status of eligibility<sup>105</sup> and meet the basic requirements for educator certification;<sup>106</sup>
- Participate in field experiences;
- Demonstrate ability to teach the subject area for which certification is sought and pass the professional education competency examination prior to completion of the program.

Instructors at an EPI must hold a master's degree in education or a related field and document teaching experience. 108

<sup>&</sup>lt;sup>101</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010).

<sup>&</sup>lt;sup>102</sup> Section 1004.85(1), F.S.

<sup>103</sup> Florida Department of Education, Educator Preparation Institutes,

http://www.teachinflorida.com/Preparation/EducatorPreparationInstitutes/tabid/187/Default.aspx (last visited March 4, 2010).

<sup>&</sup>lt;sup>104</sup> Section 1004.85(2)(d), F.S.

<sup>&</sup>lt;sup>105</sup> The DOE provides a statement of status eligibility to each educator certification applicant who does not meet the requirements for a professional certificate. This includes individuals who qualify for a temporary certificate, but not a professional certificate, and individuals who do not qualify for either certificate. The statement of status eligibility must advise the applicant of any requirements that must be met in order to be issued a professional certificate. Section 1012.56(1), F.S.

<sup>&</sup>lt;sup>106</sup> See supra text accompanying note 29.

Each EPI must submit to the DOE an annual performance evaluation documenting program completer's FTCE pass rate, employment rates, longitudinal retention rates, and employer satisfaction surveys. These performance evaluations are used by the DOE to determine continued program approval. 109

Of the 1,374 individuals who completed an EPI program in 2007-2008, only 755 were employed in instructional positions in Florida in 2008-2009. 110

## Effect of Proposed Changes

The bill requires participants in EPIs to provide a statement of status eligibility indicating eligibility for a temporary certificate prior to admission into the program. Prior to completing the program, participants must complete field experiences, demonstrate mastery of general knowledge, and pass a subject area examination. The bill adds a requirement that the annual program performance evaluation submitted to the DOE include evidence that public school students taught by program graduates made learning gains, as measured by statewide assessment.

Currently, instructors at an EPI must hold a master's degree in education or a related field and document teaching experience. The bill provides that instructors at EPIs must meet the same qualifications as instructors at ITPs who supervise preservice field experiences. Thus, an EPI instructor must have training in clinical supervision, a valid professional teaching certificate, or at least three years of successful teaching experience.

### **Review of Teacher Preparation Programs**

## Effect of Proposed Changes

The bill requires the DOE, in collaboration with the Board of Governors, to develop a methodology to determine the cost-effectiveness of ITPs, EPIs, and school district professional education competence demonstration programs. On or before December 1, 2011, the DOE must submit a report to the Governor and the Legislature which provides a methodology for evaluating the cost-effectiveness of teacher preparation programs based on program costs and program outcomes such as completion rates, placement rates in teaching jobs, teacher retention rates, and the academic performance of students taught by program graduates. The report must use this methodology to evaluate the cost-effectiveness of the state's teacher preparation programs and make recommendations to the Legislature regarding program productivity and the allocation of funding.

The Office of Program Policy Analysis and Government Accountability must review the current standards for the continued approval of teacher preparation programs and make recommendations to the Legislature on or before January 1, 2012. The recommendations must include proposed changes to the allocation of state funds to teacher preparation programs.

### **Preservice Field Experiences**

### **Current Law**

Preservice field experiences are a required component of teacher preparation programs offered by ITPs and EPIs. Like an internship, these experiences enable students to obtain classroom teaching experience. <sup>111</sup> Instructors who supervise preservice field experiences must have training in clinical supervision, a valid professional teaching certificate, or at least three years of successful teaching

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<sup>&</sup>lt;sup>108</sup> Section 1004.85(5), F.S.

<sup>&</sup>lt;sup>109</sup> Section 1004.85(4), F.S.

<sup>&</sup>lt;sup>110</sup> Presentation by Florida Department of Education, House PreK-12 Policy Committee meeting (March 3, 2010).

experience. Teacher preparation programs must select school sites for preservice field experiences that represent diverse demographics. 112

## Effect of Proposed Changes

The bill requires preservice field experience programs to provide continuous participation in K-12 classroom settings. The selection of school sites for preservice field experience programs must be based on the instructional skills of the instructor or supervisor with whom the teacher candidate will be placed. Under the bill, this determination is based on the instructor's or supervisor's track record of producing student learning gains.

# **Teacher Recruitment**

#### **Current Law**

Florida law authorizes several activities aimed at identifying and fulfilling the state's needs for high-quality teachers. The DOE is required to sponsor a job fair in a central part of the state for prospective educators and employers. The DOE may charge participants a fee not exceeding \$20 per person and may expend funds on mementos, awards, and plaques.<sup>113</sup>

Florida law specifies that mathematics, science, and career education are critical teacher shortage areas and requires the SBE to annually identify additional shortage areas. <sup>114</sup> For the 2009-2010 school year, the board identified the following critical teacher shortage areas:

- Middle and high school level mathematics, science, and English/language arts;
- Reading;
- Exceptional Student Education (ESE) programs;
- English for Speakers of Other Languages (ESOL);
- Foreign languages; and
- Technology education/industrial arts.<sup>115</sup>

The SBE may also identify a high-priority location area as a critical teacher shortage area. These areas may include low socio-economic status urban and rural schools with high levels of faculty attrition, economically disadvantaged students, and students receiving free and reduced price lunches. Teacher characteristics such as ethnic background, race, and gender may also be considered in designating critical shortage areas. <sup>116</sup>

A tuition reimbursement program and a student loan forgiveness program have been established to address the need for additional teachers in these critical teacher shortage areas. The Critical Teacher Shortage Tuition Reimbursement Program provides tuition reimbursement for college courses in limited teacher shortage areas taken by a full-time public school employee or a laboratory school employee certified to teach in Florida. The Critical Teacher Shortage Loan Forgiveness Program provides for repayment of the borrowed principal of college student loans to a first-time teacher earning certification in a critical teacher shortage area. The Florida Teacher Scholarship and Forgivable Loan

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<sup>&</sup>lt;sup>112</sup> Section 1004.04(6), F.S.

<sup>&</sup>lt;sup>113</sup> Section 1012.05(4), F.S.

<sup>&</sup>lt;sup>114</sup> Section 1012.07(1), F.S.; see also s. 1009.57(1), F.S.

<sup>115</sup> Florida Department of Education, Critical Teacher Shortage Areas 2009-2010, 1 (Dec. 2008), available at http://www.fldoe.org/evaluation/pdf/crit1200.pdf; see Rule 6A-20.0131, F.A.C.

<sup>&</sup>lt;sup>116</sup> Section 1012.07(1), F.S.

<sup>&</sup>lt;sup>117</sup> Sections 1009.54, 1009.57, 1009.58, and 1009.59, F.S.

<sup>118</sup> Section 1009.58, F.S.; see also Florida Department of Education, Office of Student Financial Assistance, 2009-2010 Critical Teacher Shortage Tuition Reimbursement Program Fact Sheet, <a href="http://www.floridastudentfinancialaid.org/SSFAD/factsheets/CTS-TR.htm">http://www.floridastudentfinancialaid.org/SSFAD/factsheets/CTS-TR.htm</a> (last visited March 4, 2010).

Teacher Shortage Loan Forgiveness Program Fact Sheet, http://www.floridastudentfinancialaid.org/SSFAD/factsheets/CTS-LF.htm (last visited Jan. 10, 2009).

Program provides scholarship assistance to lower-division undergraduate students and loan assistance to upper-division undergraduate and graduate students. The purpose of the program is to attract liberal arts students to the teaching profession, attract teachers to critical teacher shortage areas, and provide opportunities for career-changers to pursue a career in teaching. 120 As of November 2009, 4,716 educators were participating in these programs. 121 In 2009, the Legislature appropriated \$2.5 million dollars for these programs. 122

# Effect of Proposed Changes

The bill authorizes the DOE to sponsor virtual job fairs. Currently, the DOE is required to sponsor a face-to-face job fair in a central part of the state. The bill eliminates authorization for the DOE to charge participants a fee and expend funds on mementos, awards, and plaques.

The bill revises the definition of critical teacher shortage area to include high need content areas and high priority location areas identified by the SBE. The bill eliminates specific reference to mathematics, science, and career education as critical shortage areas and provisions authorizing the SBE to consider teacher characteristics in determining a critical teacher shortage area.

Under the bill, a high priority location area includes low socio-economic status urban and rural schools and schools identified under Florida law as the lowest performing schools. Provisions stating that high priority location areas include schools with high numbers of economically disadvantaged students, students receiving free and reduced price lunches, and high faculty attrition rates are removed.

The SBE must consider current and emerging educational requirements and workforce demands in determining critical teacher shortage areas. Critical teacher shortage areas submitted by school districts must also be aligned to such educational requirements and workforce demands.

The bill repeals the Critical Teacher Shortage Tuition Reimbursement Program, the Critical Teacher Shortage Loan Forgiveness Program, and the Florida Teacher Scholarship and Forgivable Loan Program.

### The Dale Hickam Excellent Teaching Program

### **Current Law**

The Dale Hickam Excellent Teaching Program provides incentives to classroom teachers who pursue national certification through the National Board for Professional Teaching Standards (NBPTS). 123 Nationally certified teachers may receive an annual bonus of 10 percent of the prior fiscal year's statewide average teacher salary for up to one 10-year period. If funds are available, nationally certified teachers who provide 12 workdays of mentoring and related services to Florida public school teachers who are not nationally certified may receive an additional bonus of 10 percent of the prior fiscal year's statewide average teacher salary. 124

### Effect of Proposed Changes

The bill provides that teachers employed by public schools and the Florida School for the Deaf and the Blind who are NBPTS certified on or before July 1, 2010, may receive bonuses under the Dale Hickam

<sup>124</sup> Section 1012.72, F.S.

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<sup>&</sup>lt;sup>120</sup> Section 1009.57, F.S.

<sup>121</sup> See Education Estimating Conference, Student Financial Aid Enrollment Conference Results, Executive Summary, (Office of Economic and Demographic Research, Nov. 20, 2009), available at http://edr.state.fl.us/conferences/financialaid/sfa112009\_Summary.pdf.

Specific Appropriation 67, § 2, ch. 2009-81, L.O.F.

NBPTS offers 25 certificates that cover a variety of subject areas and student development levels. The certification process takes one to three years to complete. Candidates must complete a portfolio review and two-part assessment. The portfolio review includes student work, peer reviews, and video taping of the teacher's classroom practice. National Board for Professional Teaching Standards, Become a Candidate http://www.nbpts.org/become a candidate (last visited March 5, 2010).

Excellent Teaching Program for up to 10 years. Teachers who obtain NBPTS certification after this date are not eligible to receive bonuses under the program.

## **Teachers Out-of-Field**

#### **Current Law**

District school boards must adopt a plan for assisting teachers who teach out-of-field. Such teachers must be given priority for professional development opportunities. A school board must require out-of-field teachers to participate in training designed to enable them to acquire necessary competencies. A board must notify in writing the parents of students assigned to a class taught by an out-of-field teacher. <sup>125</sup>

## Effect of Proposed Changes

Beginning with the 2010-2011 school year, district school boards are prohibited from assigning any beginning teacher to teach mathematics, science, or reading who is not certified in the specific subject area.

## **Obsolete Statutes**

#### Current Law

An academic performance-based charter school district is a district that has entered into a performance contract with the SBE, which exempts the district from specified rules and statutes in exchange for its agreement to comply with stated performance goals. Four school districts (Hillsborough, Orange, Palm Beach, and Volusia Counties) are currently designated as Academic Performance-Based Charter School Districts. Statutory authority for such status will expire July 1, 2010. Statutory authority for such status will expire July 1, 2010.

The deregulated public schools pilot program was authorized by the Legislature in 1998 to give public schools the same flexibility and accountability afforded charter schools. Palm Beach, Pinellas, Seminole, Lee, Leon, Walton, and Citrus were authorized to participate in the pilot program. The pilot program ended after the 2003-2004 school year and was not reauthorized by the Legislature.

### Effect of Proposed Changes

The bill repeals the Academic Performance-Based Charter School Districts and Deregulated Public Schools programs.

### **B. SECTION DIRECTORY:**

**Section 1:** Amending s. 39.202, F.S.; authorizing the release of child abuse records to certain employees and agents of the DOE.

**Section 2:** Repealing s. 447.403(2)(c), F.S.; relating to resolution of collective bargaining disputes concerning the Merit Award Program.

**Section 3:** Amending s. 1002.33, F.S.; requiring charter schools to adopt a performance appraisal system, administer certain end-of-course assessments, and adopt salary schedules; prohibiting charter schools from awarding professional service contracts to certain classroom teachers; requiring charter schools to certify compliance; providing for a funding adjustment.

**Section 4:** Amending s. 1003.52, F.S.; deleting a cross-reference.

<sup>&</sup>lt;sup>125</sup> Section 1012.42, F.S.

<sup>&</sup>lt;sup>126</sup> Section 1003.62, F.S.

<sup>127</sup> Staff of Senate Comm. on Education Pre-K - 12, Legislative Bill Analysis for CS/SB 2092 (2007).

<sup>&</sup>lt;sup>128</sup> Section 24, ch. 2003-391, L.O.F.; see also § 8, ch. 2007-234, L.O.F.

- **Section 5:** Repealing s. 1003.62, F.S.; relating to academic performance-based charter school districts.
- **Section 6:** Amending s. 1003.621, F.S.; requiring academically high-performing school districts to comply with performance appraisal and classroom teacher contract requirements.
- Section 7: Repealing s. 1003.63, F.S.; relating to the deregulated public schools pilot program.
- **Section 8:** Amending s. 1004.04, F.S.; revising the conditions for continued approval of teacher preparation programs; requiring such programs to provide additional training to certain graduates; requiring reporting; amending the requirements for preservice field experiences.
- Section 9: Repealing s. 1004.04(11) & (12); F.S.; relating to teacher education pilot projects.
- **Section 10:** Amending s. 1004.85, F.S.; requiring participants in EPIs to satisfy certain requirements; requiring EPIs to demonstrate that program graduates produce student learning gains; requiring instructors to meet certain requirements.
- **Section 11:** Creating s. 1008.222, F.S.; requiring school districts to develop end-of-course assessments for certain subjects and grade levels; requiring superintendents to certify compliance; requiring the Commissioner to identify methods for assisting districts.
- Section 12: Amending s. 1009.40, F.S.; deleting cross-references.
- Section 13: Repealing s. 1009.54, F.S.; relating to the Critical Teacher Shortage Program.
- **Section 14:** Repealing s. 1009.57, F.S.; relating to the Florida Teacher Scholarship Forgivable Loan Program.
- **Section 15:** Repealing s. 1009.58, F.S.; relating to the Critical Teacher Shortage Tuition Reimbursement Program.
- **Section 16:** Repealing s. 1009.59, F.S.; relating to the Critical Teacher Shortage Student Loan Forgiveness Program.
- Section 17: Amending s. 1009.94, F.S.; deleting cross-references.
- **Section 18:** Creating s. 1011.626, F.S.; establishing a Performance Fund for Instructional Personnel and School-Based Administrators; providing legislative intent; providing findings; requiring the Commissioner to calculate a funding amount; providing conditions for use of funds; requiring review of compliance with salary schedule, end-of-course assessment, and classroom teacher contracting requirements; requiring a funding adjustment for noncompliance; requiring rulemaking.
- Section 19: Amending s. 1011.69, F.S.; making technical changes.
- Section 20: Amending s. 1012.05, F.S.; revising the requirements for DOE-sponsored job fairs.
- **Section 21:** Amending s. 1012.07, F.S.; revising the requirements for critical teacher shortage areas.
- **Section 22:** Amending s. 1012.22, F.S.; revising the requirements for school district-adopted salary schedules.
- Section 23: Repealing s. 1012.225, F.S.; relating to the Merit Award Program.
- **Section 24:** Repealing s. 1012.2251, F.S.; relating to assessments for awarding merit pay under the Merit Award Program.
- Section 25: Amending s. 1012.28, F.S.; making technical changes.
- **Section 26:** Amending s. 1012.33, F.S.; requiring school districts to base certain staffing decisions on performance.
- **Section 27:** Creating s. 1012.335, F.S.; establishing contracting requirements for classroom teachers hired on or after July 1, 2010.
- **Section 28:** Amending s. 1012.34, F.S.; revising the requirements for instructional personnel and school administrator performance appraisals; establishing performance rating categories; revising the performance appraisal criteria; requiring the DOE to approve performance appraisal instruments; requiring the DOE to collect annual performance ratings.
- Section 29: Amending s. 1012.42, F.S.; prohibiting the assignment of certain teachers.
- Section 30: Repealing s. 1012.52, F.S.; relating to teacher quality.
- **Section 31:** Amending s. 1012.56, F.S.; revising the requirements for educator certification; requiring the SBE to review subject area examinations.
- **Section 32:** Amending s. 1012.585, F.S.; revising the requirements for renewal of a professional certificate.
- **Section 33:** Amending s. 1012.72, F.S.; relating to the Dale Hickam Excellent Teaching Program for NBPTS certified teachers.
- **Section 34:** Amending s. 1012.79, F.S.; revising the composition of the Education Practices Commission.

**Section 35:** Amending s. 1012.795, F.S.; authorizing the Education Practices Commission to take action for breach of contract.

**Section 36:** Providing for a review of teacher preparation program funding and continued approval.

Section 37: Providing an exemption for certain school districts.

**Section 38:** Providing a severability clause.

**Section 39:** Providing that the amendments made to s. 1012.33, F.S., apply to contracts newly entered into, extended, or readopted on or after July 1, 2010, and all contracts on or after July 1, 2013.

**Section 40:** Providing an effective date of July 1, 2010, unless otherwise expressly provided.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill does not appear to have a fiscal impact on state expenditures.

## 2. Expenditures:

The bill repeals the Merit Award Program which was funded in the FEFP for \$20 million in 2009-2010;<sup>130</sup> and the Critical Teacher Shortage Program, the Florida Teacher Scholarship and Forgivable Loan Program, the Critical Teacher Shortage Tuition Reimbursement Program, and the Critical Teacher Shortage Student Loan Forgiveness Program for a total of \$2.5 million appropriated from General Revenue in 2009-2010.<sup>131</sup> State expenditures for these programs will be eliminated.

The bill phases out the Dale Hickam Excellent Teaching Program by ending bonuses teachers who obtain NBPTS certification after July 1, 2010. This program was funded with \$46.9 million from federal stimulus funds in 2009-2010. State expenditures for this program will be reduced in subsequent years.

The bill requires the DOE to monitor school district and charter school compliance with bill requirements for end-of-course assessments, salary schedules, and contracts for classroom teachers hired on or after July 1, 2010. The DOE indicates that additional resources will be necessary to meet these requirements.<sup>133</sup>

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

## 1. Revenues:

The bill does not appear to have a fiscal impact on local revenues.

## 2. Expenditures:

See Fiscal Comments.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have a direct economic impact on the private sector.

### D. FISCAL COMMENTS:

The Performance Fund is established within the FEFP, beginning in 2011-2012. At the time of the second FEFP calculation, the Commissioner must calculate an amount for the fund equal to five

<sup>&</sup>lt;sup>130</sup> Specific Appropriations 5A & 76, § 2, ch. 2009-81, L.O.F.

<sup>131</sup> Specific Appropriation 67, § 2, ch. 2009-81, L.O.F.

<sup>132</sup> Specific Appropriation 82, § 2, ch. 2009-81, L.O.F.

<sup>133</sup> Florida Department of Education, Legislative Bill Analysis for SB 6 (2010).

percent of the total state, local, and federal FEFP funds. Based on the 2009-2010 FEFP, the fund would be approximately \$900 million.

The Commissioner is to distribute these funds as part of the FEFP to be used by the districts and charter schools to implement the provisions of the bill, including the development and acquisition of end-of-course exams, development of an appraisal system, and development and implementation of salary schedules that include teacher performance and differentiated pay. 134

School districts will incur additional costs associated with the development or acquisition of end-of-course assessments for each subject area and grade level that is not tested by statewide assessments or AP, IB, AICE, or industry certification examinations. However, the fiscal impact of these activities is indeterminate.

The Course Code Directory is comprised of hundreds of courses. According to the DOE, districts that offer a large number of courses may need to use local funds to provide end-of-course assessments for all courses offered that are not otherwise tested by statewide assessments or AP, IB, AICE, or industry certification examinations. Districts that are participating in the state's Race to the Top program may be able to use federal funds to offset the cost of developing end-of-course assessments if the state receives a grant award. 135

The bill requires the Commissioner to identify methods to support school districts in the development or acquisition of end-of-course assessments such as developing item banks and facilitating the sharing of assessments among districts. These activities, if implemented, may reduce the fiscal impact that end-of-course examination development or acquisition has on school districts.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not require a city or county to expend funds or to take any action requiring the expenditure of funds.

The bill does not reduce the authority that municipalities or counties have to raise revenues in the aggregate.

The bill does not reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

### **B. RULE-MAKING AUTHORITY:**

The bill requires the SBE to adopt rules:

- Implementing the Performance Fund. Such rules include documentation requirements; processes and criteria for determining compliance with performance appraisal, salary schedule, and end-of-course assessment requirements; and reporting and monitoring to ensure that Performance Funds are used for authorized purposes.
- Defining "just cause" grounds for suspension or termination of employees employed under annual or probationary contracts.
- Establishing methods for calculating rates of student learning tied to the four rating categories.

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<sup>134</sup> Staff of the Florida Senate, Legislative Bill Analysis for SB 6 (2010).

<sup>135</sup> Florida Department of Education, Legislative Bill Analysis for SB 6 (2010).

- Defining the process for documenting effective performance of applicants for renewal of professional certification who did not receive annual performance evaluations during the term of the professional certificate to be renewed.
- Establishing a procedure for granting an annual exemption from bill provisions related to performance pay, performance appraisals, end-of-course assessments, and the Performance Fund.

The SBE is authorized to adopt rules regarding the acceptance of college course credits recommended by ACE in satisfying basic educator certification requirements.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

N/A

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A bill to be entitled 1 2 An act relating to education personnel; amending s. 3 39.202, F.S.; authorizing the release of child abuse records to certain employees and agents of the Department 4 5 of Education; amending s. 447.403, F.S.; deleting a provision that provides for an expedited impasse hearing 6 7 for disputes involving the Merit Award Program plan to 8 conform to changes made by the act; amending s. 1002.33, 9 F.S.; requiring a charter school to adopt a salary 10 schedule for instructional personnel and school-based 11 administrators which meets certain requirements; providing 12 that charter schools must meet certain requirements for 13 end-of-course assessments, performance appraisals, and certain contracts; deleting a cross-reference to conform 14to changes made by the act; requiring that the 15 16 Commissioner of Education review certain charter schools 17 for compliance with the requirements for a salary schedule, assessments, and contracts; requiring a 18 19 specified funding adjustment to be imposed against a charter school that is not in compliance; amending s. 20 1003.52, F.S.; deleting a cross-reference to conform to 21 22 changes made by the act; repealing s. 1003.62, F.S., relating to academic performance-based charter school 23 districts; amending s. 1003.621, F.S.; providing 24 25 additional requirements for personnel in academically 26 high-performing school districts; repealing s. 1003.63, 27 relating to the deregulated public schools pilot program; amending s. 1004.04, F.S.; revising the criteria for 28

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continued approval of teacher preparation programs to include student learning gains; deleting the waiver of admissions criteria for certain students; deleting the criterion relating to employer satisfaction; revising the requirements for a teacher preparation program to provide additional training to a graduate who fails to demonstrate essential skills; deleting a provision that requires state-approved teacher preparation programs and public and private institutions offering training for schoolreadiness-related professions to report graduate satisfaction ratings; revising the requirements for preservice field experience programs; repealing s. 1004.04(11) and (12), F.S., relating to the Preteacher and Teacher Education Pilot Programs and the Teacher Education Pilot Programs for High-Achieving Students; amending s. 1004.85, F.S.; revising the requirements for individuals who participate in programs at postsecondary educator preparation institutes; revising the requirements for approved alternative certification programs and instructors; creating s. 1008.222, F.S.; requiring school districts to develop and implement end-of-course assessments; requiring a review of assessments by the Commissioner of Education; amending s. 1009.40, F.S.; deleting cross-references to conform to changes made by the act; repealing s. 1009.54, F.S., relating to the Critical Teacher Shortage Program; repealing s. 1009.57, F.S., relating to the Florida Teacher Scholarship and Forgivable Loan Program; repealing s. 1009.58, F.S.,

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relating to the Critical Teacher Shortage Tuition Reimbursement Program; repealing s. 1009.59, F.S., relating to the Critical Teacher Shortage Student Loan Forgiveness Program; amending s. 1009.94, F.S.; deleting cross-references to conform to changes made by the act; creating s. 1011.626, F.S.; providing legislative findings and intent; creating the Performance Fund for Instructional Personnel and School-Based Administrators; providing for calculation of the fund amount; providing for distribution of funds to districts and specifying purposes for which funds may be expended; providing for reversion of unexpended funds; specifying that salary increases from these funds are in addition to other salary adjustments; specifying requirements for individuals paid from federal grants; requiring that each district school board submit its district-adopted salary schedule and certain assessments to the Commissioner of Education for review; requiring that the commissioner determine compliance with requirements applicable to the schedules and assessments; requiring a review by the Auditor General or an independent certified public accountant of certain classroom teacher contracts; requiring that the Commissioner of Education notify the Governor and Legislature of school districts that fail to comply with salary schedule, assessment, and contract requirements; requiring a specified funding adjustment to be imposed against a school district for such failure to comply; requiring that the State Board of Education adopt rules;

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amending s. 1011.69, F.S.; deleting a provision that exempts academic performance-based charter school districts from the Equity in School-Level Funding Act to conform to changes made by the act; amending s. 1012.05, F.S.; revising the Department of Education's responsibilities for teacher recruitment; amending s. 1012.07, F.S.; revising the methodology for determining critical teacher shortage areas; deleting cross-references to conform to changes made by the act; amending s. 1012.22, F.S.; revising the powers and duties of the district school board with respect to school district compensation and salary schedules; requiring that certain performance criteria be included in the adopted schedules; revising the differentiated pay provisions; repealing s. 1012.225, F.S., relating to the Merit Award Program for Instructional Personnel and School-Based Administrators; repealing s. 1012.2251, F.S., relating to the end-ofcourse examinations for the Merit Award Program; amending s. 1012.28, F.S.; conforming provisions to changes made by the act; amending s. 1012.33, F.S.; revising provisions relating to contracts with certain educational personnel; requiring a district school board's decision to retain personnel who have continuing contracts or professional service contracts to be primarily based on the employee's performance; deleting requirements that school board decisions for workforce reductions be based on collective bargaining agreements; deleting requirements for district school board rules for workforce reduction; creating s.

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1012.335, F.S.; providing definitions; providing employment criteria for newly hired classroom teachers; providing grounds for termination; requiring that the State Board of Education adopt rules defining the term "just cause"; providing quidelines for such term; amending s. 1012.34, F.S.; revising provisions related to the appraisal of instructional personnel and school-based administrators; requiring that the Department of Education approve school district appraisal instruments; requiring the Department of Education to collect appraisal information from school districts and to report such information to the Governor and the Legislature; providing requirements for appraisal systems; authorizing an employee to request that a district school superintendent review an unsatisfactory performance appraisal; conforming provisions to changes made by the act; amending s. 1012.42, F.S.; prohibiting a district school board from assigning a new teacher to teach reading, science, or mathematics if he or she is not certified in those subject areas; repealing s. 1012.52, F.S., relating to legislative intent for teacher quality; amending s. 1012.56, F.S.; revising the certification requirements for persons holding a valid professional standard teaching certificate issued by another state; providing additional means of demonstrating mastery of professional preparation and education competence; requiring that the State Board of Education review the current subject area examinations and increase the scores necessary for achieving certification;

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authorizing the State Board of Education to adopt rules to allow certain college credit to be used to meet certification requirements; amending s. 1012.585, F.S.; providing for future expiration of provisions governing certification of teachers who hold national certification; revising the renewal requirements for a professional certificate; providing additional requirements that must be met in order to renew the certificate; requiring that the State Board of Education adopt rules for the renewal of a certificate held by a certificateholder who has not been evaluated under s. 1012.34, F.S.; amending s. 1012.72, F.S.; limiting bonuses under the Dale Hickam Excellent Teaching Program to individuals who remain continuously employed in a public school in this state or the Florida School for the Deaf and the Blind; amending s. 1012.79, F.S.; revising the composition of the Education Practices Commission and a qualification for appointment to the commission; amending s. 1012.795, F.S.; conforming provisions to changes made by the act; requiring that the Department of Education submit a report on the costeffectiveness of teacher preparation programs to the Governor and the Legislature by a specified date; specifying the report requirements; requiring that the Office of Program Policy Analysis and Government Accountability submit recommendations to the Legislature relating to changes in the criteria for the continued approval of teacher preparation programs; authorizing school districts to seek an exemption from the State Board

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169	of Education from the requirement of certain laws;
170	requiring the State Board of Education to adopt rules;
171	providing for severability; providing for application of a
172	specified provision of the act; providing effective dates.
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174	Be It Enacted by the Legislature of the State of Florida:
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176	Section 1. Paragraph (t) is added to subsection (2) of
177	section 39.202, Florida Statutes, to read:
178	39.202 Confidentiality of reports and records in cases of
179	child abuse or neglect.—
180	(2) Except as provided in subsection (4), access to such
181	records, excluding the name of the reporter which shall be
182	released only as provided in subsection (5), shall be granted
183	only to the following persons, officials, and agencies:
184	(t) Employees or agents of the Department of Education who
185	are responsible for the investigation or prosecution of
186	misconduct by certified educators.
187	Section 2. Paragraph (c) of subsection (2) of section
188	447.403, Florida Statutes, is amended to read:
189	447.403 Resolution of impasses
190	(2)
191	(c) If the district school board is the public employer
192	and an impasse is declared under subsection (1) involving a
193	dispute of a Merit Award Program plan under s. 1012.225, the
194	dispute is subject to an expedited impasse hearing.
195	Notwithstanding subsections (3), (4), and (5), and the rules
196	adopted by the commission, the following procedures shall apply:

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1.a. The commission shall furnish the names of seven special magistrates within 5 days after receiving notice of impasse. If the parties are unable to agree upon a special magistrate within 5 days after the date of the letter transmitting the list of choices, the commission shall immediately appoint a special magistrate. The special magistrate shall set the hearing, which shall be held no later than 15 days after the date of appointment of the special magistrate. Within 5 days after the date of appointment of a special magistrate, each party shall serve upon the special magistrate and upon each other party a written list of issues at impasse.

b. At the close of the hearing, the parties shall summarize their arguments and may provide a written memorandum in support of their positions.

c. Within 10 days after the close of the hearing, the special magistrate shall transmit a recommended decision to the commission and the parties.

d. The recommended decision of the special magistrate shall be deemed accepted by the parties, except as to those recommendations that a party specifically rejects, by filing a written notice with the commission and serving a copy on the other party within 5 days after the date of the recommended decision.

2. If a party rejects any part of the recommended decision of the special magistrate, the parties shall proceed directly to resolution of the impasse by the district school board pursuant to paragraph (4)(d).

Section 3. Paragraph (c) is added to subsection (16) of

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section 1002.33, Florida Statutes, paragraph (a) of subsection (20) of that section is amended, present subsection (26) of that section is redesignated as subsection (27), and a new subsection (28) is added to that section, to read:

- 1002.33 Charter schools.-
- (16) EXEMPTION FROM STATUTES.-
- (c) A charter school shall also comply with the following:
- 232 <u>1. A charter school may not award a professional service</u>
- 233 contract or similar contract to a classroom teacher hired on or
- 234 <u>after July 1, 2010.</u>

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- 235 2. Beginning with the 2014-2015 school year and 236 thereafter, a charter school must adopt a salary schedule for 237 instructional personnel and school-based administrators which 238 compensates instructional personnel and school-based 239 administrators based on their performance. Salary adjustments 240 for instructional personnel and school-based administrators must 241 be based only on performance demonstrated under s. 1012.34. A 242 charter school may not use length of service or degrees held by 243 instructional personnel or school-based administrators as a 244 factor in setting the salary schedule.
  - 3. A charter school must meet the following requirements:
- a. Administer assessments that comply with s. 1008.222.
- However, a charter school may use its own assessments if the assessments comply with s. 1008.222;
  - b. Maintain the security and integrity of end-of-course assessments developed or acquired pursuant to s. 1008.222; and
- 251 <u>c. Adopt a performance appraisal system that complies with</u>
  252 s. 1012.34.

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## (20) SERVICES.-

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A sponsor shall provide certain administrative and educational services to charter schools. These services shall include contract management services; full-time equivalent and data reporting services; exceptional student education administration services; services related to eligibility and reporting duties required to ensure that school lunch services under the federal lunch program, consistent with the needs of the charter school, are provided by the school district at the request of the charter school, that any funds due to the charter school under the federal lunch program be paid to the charter school as soon as the charter school begins serving food under the federal lunch program, and that the charter school is paid at the same time and in the same manner under the federal lunch program as other public schools serviced by the sponsor or the school district; test administration services, including payment of the costs of state-required or district-required student assessments; processing of teacher certificate data services; and information services, including equal access to student information systems that are used by public schools in the district in which the charter school is located. Student performance data for each student in a charter school, including, but not limited to, FCAT scores, standardized test scores, previous public school student report cards, and student performance measures, shall be provided by the sponsor to a charter school in the same manner provided to other public schools in the district. A total administrative fee for the provision of such services shall be calculated based upon up to

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5 percent of the available funds defined in paragraph (17)(b) for all students. However, a sponsor may only withhold up to a 5-percent administrative fee for enrollment for up to and including 500 students. For charter schools with a population of 501 or more students, the difference between the total administrative fee calculation and the amount of the administrative fee withheld may only be used for capital outlay purposes specified in s. 1013.62(2). Each charter school shall receive 100 percent of the funds awarded to that school pursuant to s. 1012.225. Sponsors shall not charge charter schools any additional fees or surcharges for administrative and educational services in addition to the maximum 5-percent administrative fee withheld pursuant to this paragraph.

## (26) FUNDING AND COMPLIANCE.

- (a) Effective with the beginning of the 2011-2012 year, and each year thereafter, the Commissioner of Education shall calculate and distribute funds from the Performance Fund for Instructional Personnel and School-Based Administrators in s. 1011.626 to charter schools in the same manner as for school districts. Charter schools must meet the requirements in s. 1011.626(5).
- (b) By September 15 of each year, each charter school governing board shall certify to the Commissioner of Education that its school meets the requirements in paragraph (16)(c). The commissioner shall verify compliance with paragraph (16)(c) by selecting a sample of charter schools each year to provide information to determine compliance. On or before October 1 of each year, a selected charter school must submit the requested

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309 information to the commissioner. On or before December 15 of 310 each year, the commissioner shall complete a review of each 311 selected charter school for that school year, determine 312 compliance with paragraph (16)(c), and notify each charter 313 school governing board and sponsor if the charter school is not in compliance with paragraph (16)(c). The commissioner shall 314 certify the charter schools that do not comply with paragraph 315 316 (16)(c) to the Governor, the President of the Senate, and the 317 Speaker of the House of Representative on or before February 15 318 of each year. Each certified charter school shall receive a 319 funding adjustment of state funds equivalent to 5 percent of the 320 total Florida Education Finance Program funds provided in the 321 General Appropriations Act for the charter school. Such funding 322 adjustment shall be implemented through the withholding of funds 323 to which the charter school is entitled.

Section 4. Subsection (10) of section 1003.52, Florida Statutes, is amended to read:

1003.52 Educational services in Department of Juvenile Justice programs.—

(10) The district school board shall recruit and train teachers who are interested, qualified, or experienced in educating students in juvenile justice programs. Students in juvenile justice programs shall be provided a wide range of educational programs and opportunities including textbooks, technology, instructional support, and other resources available to students in public schools. Teachers assigned to educational programs in juvenile justice settings in which the district school board operates the educational program shall be selected

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by the district school board in consultation with the director of the juvenile justice facility. Educational programs in juvenile justice facilities shall have access to the substitute teacher pool utilized by the district school board. Full-time teachers working in juvenile justice schools, whether employed by a district school board or a provider, shall be eligible for the critical teacher shortage tuition reimbursement program as defined by s. 1009.58 and other teacher recruitment and retention programs.

- Section 5. <u>Section 1003.62</u>, <u>Florida Statutes</u>, <u>is repealed</u>. Section 6. Paragraph (h) of subsection (2) of section 1003.621, Florida Statutes, is amended to read:
- 1003.621 Academically high-performing school districts.—It is the intent of the Legislature to recognize and reward school districts that demonstrate the ability to consistently maintain or improve their high-performing status. The purpose of this section is to provide high-performing school districts with flexibility in meeting the specific requirements in statute and rules of the State Board of Education.
- (2) COMPLIANCE WITH STATUTES AND RULES.—Each academically high-performing school district shall comply with all of the provisions in chapters 1000-1013, and rules of the State Board of Education which implement these provisions, pertaining to the following:
- (h) Sections 1012.22(1)(c) and 1012.27(2), relating to differentiated pay and performance-pay policies for school administrators and instructional personnel, and s. 1012.34, relating to appraisal procedures and criteria. Professional

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service contracts are subject to the provisions of <u>s.</u> <del>ss.</del> 1012.33 <del>and 1012.34</del>. <u>Contracts with classroom teachers hired on</u> or after July 1, 2010, are subject to s. 1012.335.

- Section 7. Section 1003.63, Florida Statutes, is repealed.

  Section 8. Paragraph (b) of subsection (4) and subsections

  (5) and (6) of section 1004.04, Florida Statutes, are amended to read:
- 1004.04 Public accountability and state approval for teacher preparation programs.—
  - (4) INITIAL STATE PROGRAM APPROVAL.-
- (b) Each teacher preparation program approved by the Department of Education, as provided for by this section, shall require students to meet the following as prerequisites for admission into the program:
- 1. Have a grade point average of at least 2.5 on a 4.0 scale for the general education component of undergraduate studies or have completed the requirements for a baccalaureate degree with a minimum grade point average of 2.5 on a 4.0 scale from any college or university accredited by a regional accrediting association as defined by State Board of Education rule or any college or university otherwise approved pursuant to State Board of Education rule.
- 2. Demonstrate mastery of general knowledge, including the ability to read, write, and compute, by passing the General Knowledge Test of the Florida Teacher Certification Examination, the College Level Academic Skills Test, a corresponding component of the National Teachers Examination series, or a similar test pursuant to rules of the State Board of Education.

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Each teacher preparation program may waive these admissions requirements for up to 10 percent of the students admitted. Programs shall implement strategies to ensure that students admitted under a waiver receive assistance to demonstrate competencies to successfully meet requirements for certification.

- (5) CONTINUED PROGRAM APPROVAL.—Notwithstanding subsection (4), failure by a public or nonpublic teacher preparation program to meet the criteria for continued program approval shall result in loss of program approval. The Department of Education, in collaboration with the departments and colleges of education, shall develop procedures for continued program approval that document the continuous improvement of program processes and graduates' performance.
- (a) Continued approval of specific teacher preparation programs at each public and nonpublic postsecondary educational institution within the state is contingent upon a determination by the Department of Education of student learning gains, as measured by state assessments required under s. 1008.22.
- (b)(a) Continued approval of specific teacher preparation programs at each public and nonpublic postsecondary educational institution within the state is contingent upon the passing of the written examination required by s. 1012.56 by at least 90 percent of the graduates of the program who take the examination. The Department of Education shall annually provide an analysis of the performance of the graduates of such institution with respect to the competencies assessed by the

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examination required by s. 1012.56.

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(c) (b) Additional criteria for continued program approval for public institutions may be approved by the State Board of Education. Such criteria must emphasize instruction in classroom management and must provide for the evaluation of the teacher candidates' performance in this area. The criteria shall also require instruction in working with underachieving students. Program evaluation procedures must include, but are not limited to, program graduates' satisfaction with instruction and the program's responsiveness to local school districts. Additional criteria for continued program approval for nonpublic institutions shall be developed in the same manner as for public institutions; however, such criteria must be based upon significant, objective, and quantifiable graduate performance measures. Responsibility for collecting data on outcome measures through survey instruments and other appropriate means shall be shared by the postsecondary educational institutions and the Department of Education. By January 1 of each year, the Department of Education shall report this information for each postsecondary educational institution that has state-approved programs of teacher education to the Governor, the State Board of Education, the Board of Governors, the Commissioner of Education, the President of the Senate, the Speaker of the House of Representatives, all Florida postsecondary teacher preparation programs, and interested members of the public. This report must analyze the data and make recommendations for improving teacher preparation programs in the state.

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(d) <del>(c)</del> Continued approval for a teacher preparation

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program is contingent upon the results of periodic reviews, on a schedule established by the State Board of Education, of the program conducted by the postsecondary educational institution, using procedures and criteria outlined in an institutional program evaluation plan approved by the Department of Education, which must include the program's review of and response to the effect of its candidates and graduates on K-12 student learning. This plan must also incorporate and respond to the criteria established in paragraphs (a) and (b) and (c) and include provisions for involving primary stakeholders, such as program graduates, district school personnel, classroom teachers, principals, community agencies, and business representatives in the evaluation process. Upon request by an institution, the department shall provide assistance in developing, enhancing, or reviewing the institutional program evaluation plan and training evaluation team members.

(e)(d) Continued approval for a teacher preparation program is contingent upon standards being in place that are designed to adequately prepare elementary, middle, and high school teachers to instruct their students in reading and higher-level mathematics concepts and in the use of technology at the appropriate grade level.

(f)(e) Continued approval of teacher preparation programs is contingent upon compliance with the student admission requirements of subsection (4) and upon the receipt of at least a satisfactory rating from public schools and private schools that employ graduates of the program. Each teacher preparation program shall guarantee the high quality of its graduates during

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the first 2 years immediately following graduation from the program or following the graduate's initial certification, whichever occurs first. Any educator in a Florida school who fails to demonstrate student learning gains the essential skills as specified in paragraph (a) subparagraphs 1. 5. shall be provided additional training by the teacher preparation program at no expense to the educator or the employer. Such training must consist of an individualized plan agreed upon by the school district and the postsecondary educational institution that includes specific learning outcomes. The postsecondary educational institution assumes no responsibility for the educator's employment contract with the employer. Employer satisfaction shall be determined by an annually administered survey instrument approved by the Department of Education that, at a minimum, must include employer satisfaction of the graduates' ability to do the following: 1. Write and speak in a logical and understandable style

- with appropriate grammar.
- 2. Recognize signs of students' difficulty with the reading and computational process and apply appropriate measures to improve students' reading and computational performance.
- 3. Use and integrate appropriate technology in teaching and learning processes.
- 4. Demonstrate knowledge and understanding of Sunshine State Standards.
- 5. Maintain an orderly and disciplined classroom conducive to student learning.
  - $(g) \frac{f}{f}$ 1. Each Florida public and private institution that

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offers a state-approved teacher preparation program must annually report information regarding these programs to the state and the general public. This information shall be reported in a uniform and comprehensible manner that is consistent with definitions and methods approved by the Commissioner of the National Center for Educational Statistics and that is approved by the State Board of Education. This information must include, at a minimum:

- a. The percent of graduates obtaining full-time teaching employment within the first year of graduation.
- b. The average length of stay of graduates in their full-time teaching positions.
- c. The percent of graduates whose students achieved learning gains, as specified in paragraph (a). For purposes of this paragraph, the information shall include the percentage of the students taught per graduate who achieved learning gains. Satisfaction ratings required in paragraph (e).
- 2. Each public and private institution offering training for school readiness related professions, including training in the fields of child care and early childhood education, whether offering career credit, associate in applied science degree programs, associate in science degree programs, or associate in arts degree programs, shall annually report information regarding these programs to the state and the general public in a uniform and comprehensible manner that conforms with definitions and methods approved by the State Board of Education. This information must include, at a minimum:
  - Average length of stay of graduates in their <u>teaching</u>

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533 positions.

b. The percent of graduates obtaining full-time teaching employment within the first year of graduation. Satisfaction ratings of graduates' employers.

This information shall be reported through publications, including college and university catalogs and promotional materials sent to potential applicants, secondary school guidance counselors, and prospective employers of the institution's program graduates.

- (6) PRESERVICE FIELD EXPERIENCE.—All postsecondary instructors, school district personnel and instructional personnel, and school sites preparing instructional personnel through preservice field experience courses and internships shall meet special requirements. District school boards are authorized to pay student teachers during their internships.
- (a) All instructors in postsecondary teacher preparation programs who instruct or supervise preservice field experiences, preservice experience courses, or internships shall have at least one of the following: specialized training in clinical supervision; a valid professional teaching certificate issued under pursuant to ss. 1012.56 and 1012.585; or at least 3 years of successful teaching experience in prekindergarten through grade 12.
- (b) All school district personnel and instructional personnel who supervise or direct teacher preparation students during field experience courses or internships must have evidence of "clinical educator" training and must successfully

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demonstrate effective classroom management strategies that consistently result in improved student performance. The State Board of Education shall approve the training requirements.

- (c) Preservice field experience programs must provide <u>for</u> continuous student participation in K-12 classroom settings with supervised instruction of K-12 students. All preservice field experience programs must provide specific guidance and demonstration of effective classroom management strategies, strategies for incorporating technology into classroom instruction, strategies for incorporating scientifically researched, knowledge-based reading literacy and computational skills acquisition into classroom instruction, and ways to link instructional plans to the Sunshine State Standards, as appropriate. The length of structured field experiences may be extended to ensure that candidates achieve the competencies needed to meet certification requirements.
- (d) Postsecondary teacher preparation programs, in consultation cooperation with district school boards and approved private school associations, shall select the school sites for preservice field experience activities based on the instructional skills of the instructor or supervisor with whom the teaching candidate is placed, as demonstrated by the instructor's or supervisor's sustained student learning gains as specified in paragraph (5)(a). These sites must represent the full spectrum of school communities, including, but not limited to, schools located in urban settings. In order to be selected, school sites must demonstrate commitment to the education of

public school students and to the preparation of future teachers.

- Section 9. <u>Subsections (11) and (12) of section 1004.04,</u> Florida Statutes, are repealed.
- Section 10. Paragraph (b) of subsection (3) and subsections (4) and (5) of section 1004.85, Florida Statutes, are amended to read:
  - 1004.85 Postsecondary educator preparation institutes.-
- (3) Educator preparation institutes approved pursuant to this section may offer alternative certification programs specifically designed for noneducation major baccalaureate degree holders to enable program participants to meet the educator certification requirements of s. 1012.56. Such programs shall be competency-based educator certification preparation programs that prepare educators through an alternative route. An educator preparation institute choosing to offer an alternative certification program pursuant to the provisions of this section must implement a program previously approved by the Department of Education for this purpose or a program developed by the institute and approved by the department for this purpose. Approved programs shall be available for use by other approved educator preparation institutes.
  - (b) Each program participant must:
- 1. Meet certification requirements pursuant to s. 1012.56(1) and (2) by obtaining a statement of status of eligibility prior to admission into the program which indicates eligibility for a temporary certificate in a teaching subject and meet the requirements of s. 1012.56(2)(a) (f).

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2. Participate in field experience that is appropriate to his or her educational plan.

- 3. Demonstrate mastery of general knowledge by one of the options provided in s. 1012.56(3) prior to completion of the program.
- 4.3. Fully demonstrate his or her ability to teach the subject area for which he or she is seeking certification through field experiences and by achievement of a passing score on the corresponding subject area test prior to completion of the program and demonstrate mastery of professional preparation and education competence by achievement of a passing score on the professional education competency examination required by state board rule prior to completion of the program.
- approved pursuant to this section shall submit to the Department of Education annual performance evaluations that measure the effectiveness of the programs, including the pass rates of participants on all examinations required for teacher certification, employment rates, longitudinal retention rates, and a review of the impact that participants who have completed the program have on K-12 student learning and employer satisfaction surveys. The employer satisfaction surveys must be designed to measure the sufficient preparation of the educator to enter the classroom. These evaluations and evidence of student learning gains, as measured by state assessments required under s. 1008.22, shall be used by the Department of Education for purposes of continued approval of an educator preparation institute's alternative certification program.

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(5) Instructors for an alternative certification program approved pursuant to this section must meet the requirements of s. 1004.04(6) possess a master's degree in education or a master's degree in an appropriate related field and document teaching experience.

Section 11. Section 1008.222, Florida Statutes, is created to read:

- 1008.222 Development and implementation of end-of-course assessments of certain subject areas and grade levels.—
- (1) Each school district must develop or acquire a valid and reliable end-of-course assessment for each subject area and grade level not measured by state assessments required under s. 1008.22 or by examinations in AP, IB, AICE, or a national industry certification identified in the Industry Certification Funding List pursuant to rules adopted by the State Board of Education. The content, knowledge, and skills assessed by end-of-course assessments for each school district must be aligned to the core curricular content established in the Sunshine State Standards.
- (2)(a) Beginning with the 2013-2014 school year, each school district must require that each school in the district administer the district's standard assessment for each subject area or grade level, as described in subsection (1).
- (b) Each district school superintendent must ensure that teachers who provide instruction in the same subject or grade level administer the same end-of-course assessment, as described in subsection (1). Each school district must adopt policies to ensure standardized administration and security of the

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672 assessments.

(c) Each district school superintendent is responsible for implementing standardized assessment security and administration, the reporting of assessment results, and using assessment results to comply with provisions of ss.

1012.22(1)(c) and 1012.34. The district school superintendent shall certify to the Commissioner of Education that the security of a standardized assessment required under this section is maintained. If a district school superintendent's certification is determined to be invalid through an audit by the Auditor General or an investigation by the Department of Education, the superintendent is subject to suspension and removal on the grounds of misfeasance pursuant to s. 7, Art. IV of the State Constitution.

(d) The Commissioner of Education shall identify methods to assist and support districts in the development and acquisition of assessments required under this section. Methods may include the development of item banks, facilitation of the sharing of developed tests among districts, and technical assistance in best professional practices of test development based on state-adopted curriculum standards, administration, and security.

Section 12. Paragraph (a) of subsection (1) of section 1009.40, Florida Statutes, is amended to read:

1009.40 General requirements for student eligibility for state financial aid awards and tuition assistance grants.—

(1)(a) The general requirements for eligibility of students for state financial aid awards and tuition assistance

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grants consist of the following:

- 1. Achievement of the academic requirements of and acceptance at a state university or community college; a nursing diploma school approved by the Florida Board of Nursing; a Florida college, university, or community college which is accredited by an accrediting agency recognized by the State Board of Education; any Florida institution the credits of which are acceptable for transfer to state universities; any career center; or any private career institution accredited by an accrediting agency recognized by the State Board of Education.
- 2. Residency in this state for no less than 1 year preceding the award of aid or a tuition assistance grant for a program established pursuant to s. 1009.50, s. 1009.505, s. 1009.51, s. 1009.52, s. 1009.53, s. 1009.54, s. 1009.56, s. 1009.57, s. 1009.60, s. 1009.62, s. 1009.63, s. 1009.68, s. 1009.72, s. 1009.73, s. 1009.77, s. 1009.89, or s. 1009.891. Residency in this state must be for purposes other than to obtain an education. Resident status for purposes of receiving state financial aid awards shall be determined in the same manner as resident status for tuition purposes pursuant to s. 1009.21.
- 3. Submission of certification attesting to the accuracy, completeness, and correctness of information provided to demonstrate a student's eligibility to receive state financial aid awards or tuition assistance grants. Falsification of such information shall result in the denial of any pending application and revocation of any award or grant currently held to the extent that no further payments shall be made.

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Additionally, students who knowingly make false statements in 728 729 order to receive state financial aid awards or tuition 730 assistance grants commit a misdemeanor of the second degree 731 subject to the provisions of s. 837.06 and shall be required to 732 return all state financial aid awards or tuition assistance 733 grants wrongfully obtained. 734 Section 13. Section 1009.54, Florida Statutes, is 735 repealed. 736 Section 14. Section 1009.57, Florida Statutes, is 737 repealed. Section 15. Section 1009.58, Florida Statutes, is 738 739 repealed. 740 Section 16. Section 1009.59, Florida Statutes, is 741 repealed. 742 Section 17. Paragraph (c) of subsection (2) of section 1009.94, Florida Statutes, is amended to read: 743 744 1009.94 Student financial assistance database. 745 (2) For purposes of this section, financial assistance 746 includes: 747 Any financial assistance provided under s. 1009.50, s. (C) 1009.505, s. 1009.51, s. 1009.52, s. 1009.53, <del>s. 1009.54,</del> s. 748 1009.55, s. 1009.56, <del>s. 1009.57,</del> s. 1009.60, s. 1009.62, s. 749 750 1009.63, s. 1009.68, s. 1009.70, s. 1009.701, s. 1009.72, s. 751 1009.73, s. 1009.74, s. 1009.77, s. 1009.89, or s. 1009.891.

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Section 18. Section 1011.626, Florida Statutes, is created

1011.626 Performance Fund for Instructional Personnel and

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to read:

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CODING: Words stricken are deletions; words underlined are additions.

School-Based Administrators.-

(1) LEGISLATIVE INTENT.—It is the intent of the Legislature to ensure that every student has a high-quality teacher in his or her classroom. The Legislature intends, therefore, to hold school districts accountable for demonstrably increasing student achievement.

- (2) FINDINGS.—The Legislature finds that:
- (a) Quality classroom teachers and school-based administrators are the single greatest indicators of student achievement.
- (b) A school district that fails to reward quality classroom teachers or school-based administrators on the performance of their students, and instead rewards these individuals, in whole or in part, based on the number of years worked or degrees held, has violated s. 1012.22(1)(c). A school district's failure to comply with s. 1012.22(1)(c) fails to maximize student learning by not providing the appropriate incentives to attract and retain quality classroom teachers and school-based administrators. As a result, students are penalized for the acts or omissions of district school boards or district school superintendents.
- (c) A school district that fails to adopt and implement end-of-course assessments that comply with s. 1008.222 frustrates the purpose of ensuring that each student has a high-quality teacher in his or her classroom by preventing the determination of the quality of a classroom teacher's or school-based administrator's performance.
- (d) A school district that fails to comply with s.

  1012.335 frustrates the purpose of ensuring that each student

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has a high-quality teacher in his or her classroom by preventing the school district from promptly removing a poor-performing classroom teacher from the classroom and employment.

- (3) PERFORMANCE FUND.—Effective with the beginning of the 2011-2012 year and each year thereafter, the Performance Fund for Instructional Personnel and School-Based Administrators is established.
- (4) CALCULATION OF THE FUND.—The Commissioner of Education shall calculate for the second calculation for each district and charter school an amount of state funds equivalent to 5 percent of the total state, local, and federal funding determined by the Florida Education Finance Program under ss. 1011.62, 1011.685, and 1011.71(1) and (3). Such funds shall be designated as each district's and charter school's annual Performance Fund for Instructional Personnel and School-Based Administrators.
  - (5) DISTRIBUTION OF THE FUND.—
- (a) The commissioner shall distribute these funds in accordance with the provisions of s. 1011.62(12) to a district for the implementation of a salary schedule adopted by the district school board pursuant to s. 1012.22, implementation of a performance appraisal system pursuant to s. 1012.34, and the development of end-of-course assessments pursuant to s. 1008.222. The funds may not be used to increase the base salaries or salary adjustments of employees rated as unsatisfactory or needs improvement pursuant to s. 1012.34.
- (b) If funds remain in a district's Performance Fund for Instructional Personnel and School-Based Administrators after the end-of-course assessments in s. 1008.222, performance

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appraisal system requirements in s. 1012.34, and salary schedule requirements in s. 1012.22 have been met, the balance may be used by the district for the same purpose as funds provided pursuant to s. 1011.62(1)(t). Any funds remaining in a district's fund at the end of the state fiscal year shall revert to the fund from which they were appropriated.

- (c) A salary increase awarded from these funds shall be awarded in addition to any general increase or other adjustments to salaries which are made by a school district. An employee's eligibility for or receipt of a salary increase shall not adversely affect that employee's opportunity to qualify for or to receive any other compensation that is made generally available to other similarly situated district school board employees.
- (d) Each district shall annually set aside sufficient federal grant funds to ensure that the policies described in this section are equally applied to eligible individuals paid from federal grants.
  - (6) REVIEW.-
- (a) Beginning with the 2014-2015 fiscal year and each fiscal year thereafter, each district school board must submit the district-adopted salary schedule for the school year and supporting documentation to the commissioner for review on or before October 1 of each year. On or before December 15 of each year, the commissioner shall complete a review of each salary schedule submitted for that school year, determine compliance with s. 1012.22(1)(c), and notify a district school board if the district salary schedule fails to meet the requirements in s.

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1012.22(1)(c). The commissioner shall certify those school districts that do not comply with s. 1012.22(1)(c) to the Governor, the President of the Senate, and the Speaker of the House of Representatives on or before February 15 of each year.

- (b) Beginning with the 2013-2014 fiscal year and thereafter, the commissioner shall select a sampling of school district end-of-course assessments from multiple districts, and school districts must submit for review the requested assessments and supporting documentation on or before October 1 of each year. A school district that fails to provide the requested assessment to the commissioner on or before October 1 of each year is in violation of s. 1008.222. On or before December 15 of each year, the commissioner shall complete a review of each selected assessment, determine compliance with s. 1008.222, and notify a district school board if the selected assessment fails to meet the requirements in s. 1008.222. The commissioner shall certify those school districts that do not comply with s. 1008.222 to the Governor, the President of the Senate, and the Speaker of the House of Representatives on or before February 15 of each year.
- (c) In the financial audit of each school district, performed by either the Auditor General or an independent certified public accountant in accordance with s. 218.39, the auditor shall review a sample of classroom teacher contracts and determine compliance with s. 1012.335. The sample shall be selected in accordance with guidelines established by the American Institute of Certified Public Accountants. The auditor shall document violations of s. 1012.335 and provide the

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October 1 of each year following the audit. On or before

December 15 of each year, the commissioner shall notify the

Governor, the President of the Senate, the Speaker of the House
of Representatives, and each school district identified in the

audit that has not complied with s. 1012.335.

- (7) FUNDING ADJUSTMENT.—A school district that is certified by the commissioner as not in compliance with the law as described in paragraph (6)(a), paragraph (6)(b), or paragraph (6)(c) shall receive a funding adjustment equal to the amount calculated in subsection (4). Such funding adjustment shall be implemented through the withholding of undistributed funds to which the district is otherwise entitled. To the extent a district's undistributed funds are insufficient to fully satisfy the funding adjustment, the unsatisfied balance shall be withheld from the district's operating funds for the subsequent fiscal year in the form of a prior year adjustment.
- (8) RULEMAKING.—The State Board of Education shall adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this section. Such rules shall include the documentation requirements for districts, processes and criteria used for determining whether the salary schedule, performance appraisal system, and end-of-course assessments comply with this section, and the reporting and monitoring processes that will be used to ensure compliance with the use of funds distributed under paragraph (5)(a).
- Section 19. Subsection (2) of section 1011.69, Florida Statutes, is amended to read:

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1011.69 Equity in School-Level Funding Act.-

- Beginning in the 2003-2004 fiscal year, district school boards shall allocate to schools within the district an average of 90 percent of the funds generated by all schools and quarantee that each school receives at least 80 percent of the funds generated by that school based upon the Florida Education Finance Program as provided in s. 1011.62 and the General Appropriations Act, including gross state and local funds, discretionary lottery funds, and funds from the school district's current operating discretionary millage levy. Total funding for each school shall be recalculated during the year to reflect the revised calculations under the Florida Education Finance Program by the state and the actual weighted full-time equivalent students reported by the school during the full-time equivalent student survey periods designated by the Commissioner of Education. If the district school board is providing programs or services to students funded by federal funds, any eligible students enrolled in the schools in the district shall be provided federal funds. Only academic performance based charter school districts, pursuant to s. 1003.62, are exempt from the provisions of this section.
- Section 20. Subsection (4) of section 1012.05, Florida Statutes, is amended to read:
  - 1012.05 Teacher recruitment and retention.-
- (4) The Department of Education, in cooperation with district personnel offices, <u>may shall</u> sponsor <u>virtual job fairs</u> a job fair in a central part of the state to match <u>high-quality</u>, in-state <u>educators</u> and <u>potential educators</u> and out-of-state

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educators and potential educators with teaching opportunities in this state. The Department of Education is authorized to collect a job fair registration fee not to exceed \$20 per person and a booth fee not to exceed \$250 per school district or other interested participating organization. The revenue from the fees shall be used to promote and operate the job fair. Funds may be used to purchase promotional items such as mementos, awards, and plaques.

Section 21. Section 1012.07, Florida Statutes, is amended to read:

1012.07 Identification of critical teacher shortage areas.—

(1) As used in ss. 1009.57, 1009.58, and 1009.59, The term "critical teacher shortage area" means high-need content areas applies to mathematics, science, career education, and highpriority high priority location areas identified by. the State Board of Education may identify career education programs having critical teacher shortages. The State Board of Education shall adopt rules pursuant to ss. 120.536(1) and 120.54 necessary to annually identify other critical teacher shortage areas and high priority location areas. The state board must shall also consider current and emerging educational requirements and workforce demands teacher characteristics such as ethnic background, race, and sex in determining critical teacher shortage areas. School grade levels may also be designated critical teacher shortage areas. Individual district school boards may identify and submit other critical teacher shortage areas. Such submissions shortages must be aligned to current and

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emerging educational requirements and workforce demands in order to be certified to and approved by the State Board of Education. High-priority High priority location areas shall be in high-density, low-economic urban schools; and low-density, low-economic rural schools; and schools identified as lowest performing under s. 1008.33(4)(b) shall include schools which meet criteria which include, but are not limited to, the percentage of free lunches, the percentage of students under Chapter I of the Education Consolidation and Improvement Act of 1981, and the faculty attrition rate.

- (2) This section shall be implemented only to the extent as specifically funded and authorized by law.
- Section 22. Effective July 1, 2014, paragraph (c) of subsection (1) of section 1012.22, Florida Statutes, is amended to read:
- 1012.22 Public school personnel; powers and duties of the district school board.—The district school board shall:
- (1) Designate positions to be filled, prescribe qualifications for those positions, and provide for the appointment, compensation, promotion, suspension, and dismissal of employees as follows, subject to the requirements of this chapter:
  - (c) Compensation and salary schedules.-
- 1.a. As provided in this paragraph, the district school board shall adopt a salary schedule that compensates employees based on their performance. The district school board shall adopt a salary schedule or salary schedules designed to furnish incentives for improvement in training and for continued

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efficient service to be used as a basis for paying all school employees and fix and authorize the compensation of school employees on the basis thereof.

- <u>b.2.</u> A district school board, in determining the salary adjustments schedule for instructional personnel and school-based administrators, must base a portion of each employee's adjustment only compensation on performance demonstrated under s. 1012.34, must consider the prior teaching experience of a person who has been designated state teacher of the year by any state in the United States, and must consider prior professional experience in the field of education gained in positions in addition to district level instructional and administrative positions.
- $\underline{\text{c.3}}$ . In developing the salary schedule, the district school board shall seek input from parents, teachers, and representatives of the business community.
- 2.4. Beginning with the 2007 2008 academic year, Each district school board shall adopt a salary adjustment for schedule with differentiated pay for both instructional personnel and school-based administrators. The salary schedule is subject to negotiation as provided in chapter 447 and must allow differentiated pay based on the following:
- a. Assignment to a school in a high-priority location area, as defined in State Board of Education rule, with continued differentiated pay contingent upon documentation of performance under s. 1012.34;
- b. Certification and teaching in critical teacher shortage areas, as defined in State Board of Education rule, with

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continued differentiated pay contingent upon documentation of performance under s. 1012.34; and

- c. Assignment of additional academic responsibilities, with continued differentiated pay contingent upon documentation of performance under s. 1012.34.
- 3. A district school board shall adopt a salary schedule for beginning and renewing teachers as follows:
- a. A beginning teacher. For purposes of this subsubparagraph, the term "beginning teacher" is a classroom teacher as defined in s. 1012.01(2)(a) who has no prior K-12 teaching experience.
- b. A teacher who holds a valid professional standard certificate issued by another state and who is hired by the district school board.
- c. A teacher who holds a valid professional certificate issued pursuant to s. 1012.56, who has not taught in the classroom at any time during the previous certification period, and who is hired by the district school board.
- 4. The salary schedule in subparagraph 3. shall be in effect only for the first year that the teacher provides instruction in a Florida K-12 classroom. A district school board may not use length of service or degrees held as a factor in setting a salary schedule district determined factors, including, but not limited to, additional responsibilities, school demographics, critical shortage areas, and level of job performance difficulties.
- Section 23. Section 1012.225, Florida Statutes, is repealed.

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1036	Section 24. <u>Section 1012.2251, Florida Statutes, is</u>
1037	repealed.
1038	Section 25. Subsection (3) of section 1012.28, Florida
1039	Statutes, is amended to read:
1040	1012.28 Public school personnel; duties of school
1041	principals.—
1042	(3) Each school principal is responsible for the
1043	performance of all personnel employed by the district school
1044	board and assigned to the school to which the principal is
1045	assigned. The school principal shall faithfully and effectively
1046	apply the personnel appraisal assessment system approved by the
1047	district school board pursuant to s. 1012.34.
1048	Section 26. Subsection (5) of section 1012.33, Florida
1049	Statutes, is amended to read:
1050	1012.33 Contracts with instructional staff, supervisors,
1051	and school principals.—
1052	(5) Should a district school board have to choose from
1053	among its personnel who are on continuing contracts or
1054	professional service contracts as to which should be retained,
1055	such decisions shall be <u>based primarily upon the employee's</u>
1056	performance as provided in s. 1012.34 made pursuant to the terms
1057	of a collectively bargained agreement, when one exists. If no
1058	such agreement exists, the district school board shall prescribe
1059	rules to handle reductions in workforce.
1060	Section 27. Section 1012.335, Florida Statutes, is created
1061	to read:
1062	1012.335 Contracts with classroom teachers hired on or
1 / 6 2	after July 1 2010 -

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1064	(1) DEFINITIONS.—As used in this section, the term:
1065	(a) "Annual contract" means a contract for a period of no
1066	longer than 1 school year in which the district school board may
1067	choose to renew or not renew without cause.
1068	(b) "Classroom teacher" means a classroom teacher as
1069	defined in s. 1012.01(2)(a), excluding substitute teachers.
1070	(c) "Probationary contract" means a contract for a period
1071	of no longer than 1 school year during which a classroom teacher
1072	may be dismissed without cause or may resign from the
1073	contractual position without breach of contract.
1074	(2) EMPLOYMENT.—
1075	(a) Beginning July 1, 2010, each person newly hired as a
1076	classroom teacher by a school district shall receive a
1077	probationary contract.
1078	(b) A classroom teacher may receive up to four annual
1079	contracts in a school district in this state if the teacher:
1080	1. Holds a professional certificate as prescribed by s.
1081	1012.56 and in the rules of the State Board of Education; and
1082	2. Has been recommended by the district school
1083	superintendent for the annual contract and approved by the
1084	district school board.
1085	(c) A classroom teacher may not receive an annual contract
1086	for the 6th year of teaching and thereafter unless the classroom
1087	teacher:
1088	1. Holds a professional certificate as prescribed by s.
1089	1012.56 and in the rules of the State Board of Education;
1090	2. Has been recommended by the district school

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superintendent for the annual contract and approved by the

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L092	district school board; and
L093	3. Has received an effective or highly effective
L094	designation on his or her appraisal pursuant to s. 1012.34 in at
L095	least 2 of the 3 preceding years for each year an annual
L096	contract is sought.
L097	(3) SUSPENSION OR DISMISSAL OF CLASSROOM TEACHERS ON
L098	ANNUAL CONTRACT A classroom teacher who has an annual contract
L099	may be suspended or dismissed at any time during the term of the
L100	contract for just cause as provided in subsection (4). The
L101	district school board must notify a classroom teacher in writing
L102	whenever charges are made against the classroom teacher, and the
L103	district school board may suspend him or her without pay.
L104	However, if the charges are not sustained, the classroom teacher
L105	shall be immediately reinstated and his or her back pay shall be
106	paid.
L107	(4) JUST CAUSE.—The State Board of Education shall adopt
L108	rules to define the term "just cause." Just cause includes, but
L109	is not limited to:
L110	(a) Immorality.
1111	(b) Misconduct in office.
L112	(c) Incompetency.
L113	(d) Gross insubordination.
L114	(e) Willful neglect of duty.
L115	(f) Being convicted or found guilty of, or entering a plea
L116	of guilty to, regardless of adjudication of guilt, any crime
L117	involving moral turpitude.
1118	(g) Poor performance as demonstrated by a lack of student
L119	learning gains, as specified in s. 1012.34.

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Section 28. Section 1012.34, Florida Statutes, is amended to read:

- 1012.34 Appraisal Assessment procedures and criteria.
- (1) For the purpose of increasing student achievement by improving the quality of instructional, administrative, and supervisory services in the public schools of the state, the district school superintendent shall establish procedures for evaluating assessing the performance of duties and responsibilities of all instructional, administrative, and supervisory personnel employed by the school district. The Department of Education must approve each district's instructional personnel appraisal assessment system and appraisal instruments. The Department of Education must approve each school-based administrator appraisal system and appraisal instruments. The department shall collect from each school district the annual performance ratings of all instructional and school-based administrative personnel and report the percentage of each of these employees receiving each rating category by school and by district to the Governor, the President of the Senate, and the Speaker of the House of Representatives.
- (2) The following conditions must be considered in the design of the district's instructional personnel <u>appraisal</u> assessment system:
- (a) The system must be designed to support <u>high-quality</u> instruction and increased academic achievement district and school level improvement plans.
- (b) The system must provide appropriate <u>appraisal</u> instruments, procedures, and criteria for continuous quality

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improvement of the professional skills of instructional personnel.

- (c) The system must include a mechanism to <u>examine</u> performance data from multiple sources, which includes giving give parents an opportunity to provide input into employee performance appraisals assessments when appropriate.
- (d) In addition to addressing generic teaching competencies, districts must determine those teaching fields for which special procedures and criteria will be developed.
- (e) Each district school board may establish a peer assistance process. The plan may provide a mechanism for assistance of persons who are placed on performance probation as well as offer assistance to other employees who request it.
- (f) Each The district school board shall provide training programs that are based upon guidelines provided by the Department of Education to ensure that all individuals with evaluation responsibilities understand the proper use of the appraisal assessment criteria and procedures.
- g) The system must differentiate among four levels of performance: unsatisfactory, needs improvement, effective, and highly effective. The Commissioner of Education shall consult with performance pay experts and classroom teachers in developing the performance levels. Beginning with the 2014-2015 school year and thereafter, instructional personnel and school-based administrators may not be rated as effective or highly effective if their students fail to demonstrate learning gains.
- (h) The system must include a process for monitoring the effective and consistent use of appraisal criteria by

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supervisors and administrators and a process for evaluating the effectiveness of the system itself in improving the level of instruction and learning in the district's schools.

- (3) The <u>appraisal</u> assessment procedure for instructional personnel and school administrators must be <u>primarily</u> based on the performance of students assigned to their classrooms or schools, as <u>described in paragraph (a)</u> appropriate. <u>Pursuant to this section</u>, A school district's performance <u>appraisal</u> assessment is not limited to basing unsatisfactory performance of instructional personnel and school administrators upon student performance, but may include other criteria approved to <u>evaluate assess</u> instructional personnel and school administrators' performance, or any combination of student performance and other approved criteria. The procedures must comply with, but are not limited to, the following requirements:
- employee at least once a year, except that an appraisal for each teacher, as described in s. 1012.22(1)(c)3., must be conducted at least twice a year. The assessment must be based upon sound educational principles and contemporary research in effective educational practices. The assessment must primarily use data and indicators of improvement in student performance assessed annually as specified in s. 1008.22 and may consider results of peer reviews in evaluating the employee's performance. Student performance must be measured by state assessments required under s. 1008.22 and by local assessments for subjects and grade levels not measured by the state assessment program. The appraisal assessment criteria must include, but are not limited

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1204 to, indicators that relate to the following:

1. Performance of students.

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a. Beginning with the 2014-2015 school year and 1206 1207 thereafter, for the classroom teacher, the learning gains of 1208 students assigned to the teacher must comprise more than 50 1209 percent of the determination of the classroom teacher's 1210 performance. Beginning with the 2014-2015 school year and 1211 thereafter, for instructional personnel who are not classroom teachers, the learning gains of students assigned to the school 1212 1213 must comprise more than 50 percent of the determination of the 1214 individual's performance. A school district may use the learning 1215 gains of students assigned to the classroom teacher for the preceding 3 years or, for instructional personnel who are not 1216 classroom teachers, the learning gains of students assigned to 1217 1218 the school for the preceding 3 years, to determine the 1219 individual's performance. For purposes of this sub-subparagraph, 1220 "school" means the school to which the instructional personnel 1221 who is not a classroom teacher was assigned for the last 3 1222 years. Student learning gains are measured by state assessments required under s. 1008.22, examinations in AP, IB, AICE, or a 1223 national industry certification identified in the Industry 1224 1225 Certification Funding List pursuant to rules adopted by the State Board of Education, or district assessments for subject 1226 1227 areas and grade levels as required under s. 1008.222. b. For instructional personnel, more than 50 percent of 1228 1229 the determination of the individual's performance must be based on the performance of students assigned to their classrooms or 1230

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schools, as appropriate. Student performance must be measured by

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state assessments required under s. 1008.22 and by local
assessments for subjects and grade levels not measured by the
state assessment program. This sub-subparagraph expires July 1,
2014.

- 2. <u>Instructional practice.</u> For instructional personnel, performance criteria must be based on the Florida Educator

  Accomplished Practices adopted by the State Board of Education by rule, which include:
  - a. Ability to maintain appropriate discipline.
- <u>b.3.</u> Knowledge of subject matter. The district school board shall make special provisions for evaluating teachers who are assigned to teach out of field.
- $\underline{\text{c.4.}}$  Ability to plan and deliver <u>effective</u> instruction and the <u>effective</u> use of technology in the classroom.
- d.5. Ability to use assessment data and other evidence of student learning to design and implement differentiated instructional strategies in order to meet individual student needs for remediation or acceleration evaluate instructional needs.
- $\underline{\text{e.6.}}$  Ability to establish and maintain a positive collaborative relationship with students' families to increase student achievement.
- $\underline{\text{f.7.}}$  Other professional competencies, responsibilities, and requirements as established by rules of the State Board of Education and policies of the district school board.
  - 3. Instructional leadership performance.
- a. Beginning with the 2014-2015 school year and thereafter, for a school-based administrator, the learning gains

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of students assigned to the school must comprise more than 50 percent of the determination of the school-based administrator's performance. A school district may use the learning gains of students assigned to the school for the preceding 3 years to determine the school-based administrator's performance. For purposes of this sub-subparagraph, "school" means the school to which the administrator was assigned for the last 3 years.

Student learning gains are measured by state assessments required under s. 1008.22, examinations in AP, IB, AICE, or a national industry certification identified in the Industry Certification Funding List pursuant to rules adopted by the State Board of Education, or district assessments for subject areas and grade levels as required under s. 1008.222.

- b. For school-based administrators, more than 50 percent of the determination of the individual's performance must be based on the performance of students assigned to their schools. Student performance must be measured by state assessments required under s. 1008.22 and by local assessments for subjects and grade levels not measured by the state assessment program. This sub-subparagraph expires July 1, 2014.
- 4. Instructional leadership practice. For a school-based administrator, performance criteria must be based on the Florida Principal Leadership Standards adopted by the State Board of Education under s. 1012.986, which includes the ability to:
- a. Manage human, financial, and material resources so as to maximize the share of resources used for direct instruction, as opposed to overhead or other purposes; and
  - b. Recruit and retain high-performing teachers.

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(b) All personnel must be fully informed of the criteria and procedures associated with the <u>appraisal</u> assessment process before the appraisal assessment takes place.

- (c) The individual responsible for supervising the employee must evaluate assess the employee's performance. The evaluator must submit a written report of the appraisal assessment to the district school superintendent for the purpose of reviewing the employee's contract. The evaluator must submit the written report to the employee no later than 10 days after the appraisal assessment takes place. The evaluator must discuss the written report of the appraisal assessment with the employee. The employee shall have the right to initiate a written response to the appraisal assessment, and the response shall become a permanent attachment to his or her personnel file.
- (d) If an employee is not performing his or her duties in a satisfactory manner, the evaluator shall notify the employee in writing of such determination. The notice must describe such unsatisfactory performance and include notice of the following procedural requirements:
- 1. Upon delivery of a notice of unsatisfactory performance, the evaluator must confer with the employee, make recommendations with respect to specific areas of unsatisfactory performance, and provide assistance in helping to correct deficiencies within a prescribed period of time.
- 2.a. If the employee holds an annual contract as provided in s. 1012.335, and receives an unsatisfactory performance appraisal pursuant to the criteria in subparagraph (a)2., the

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employee may request a review of the appraisal by the district school superintendent or his or her designee. The district school superintendent may review the employee's appraisal.

b. If the employee holds a professional service contract as provided in s. 1012.33, the employee shall be placed on performance probation and governed by the provisions of this section for 90 calendar days following the receipt of the notice of unsatisfactory performance to demonstrate corrective action. School holidays and school vacation periods are not counted when calculating the 90-calendar-day period. During the 90 calendar days, the employee who holds a professional service contract must be evaluated periodically and apprised of progress achieved and must be provided assistance and inservice training opportunities to help correct the noted performance deficiencies. At any time during the 90 calendar days, the employee who holds a professional service contract may request a transfer to another appropriate position with a different supervising administrator; however, a transfer does not extend the period for correcting performance deficiencies.

c.b. Within 14 days after the close of the 90 calendar days, the evaluator must evaluate assess whether the performance deficiencies have been corrected and forward a recommendation to the district school superintendent. Within 14 days after receiving the evaluator's recommendation, the district school superintendent must notify the employee who holds a professional service contract in writing whether the performance deficiencies have been satisfactorily corrected and whether the district school

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board continue or terminate his or her employment contract. If the employee wishes to contest the district school superintendent's recommendation, the employee must, within 15 days after receipt of the district school superintendent's recommendation, submit a written request for a hearing. The hearing shall be conducted at the district school board's election in accordance with one of the following procedures:

- (I) A direct hearing conducted by the district school board within 60 days after receipt of the written appeal. The hearing shall be conducted in accordance with the provisions of ss. 120.569 and 120.57. A majority vote of the membership of the district school board shall be required to sustain the district school superintendent's recommendation. The determination of the district school board shall be final as to the sufficiency or insufficiency of the grounds for termination of employment; or
- assigned by the Division of Administrative Hearings of the Department of Management Services. The hearing shall be conducted within 60 days after receipt of the written appeal in accordance with chapter 120. The recommendation of the administrative law judge shall be made to the district school board. A majority vote of the membership of the district school board shall be required to sustain or change the administrative law judge's recommendation. The determination of the district school board shall be final as to the sufficiency or insufficiency of the grounds for termination of employment.
- (4) The district school superintendent shall notify the department of any instructional personnel who receive two

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consecutive unsatisfactory evaluations and who have been given written notice by the district that their employment is being terminated or is not being renewed or that the district school board intends to terminate, or not renew, their employment. The department shall conduct an investigation to determine whether action shall be taken against the certificateholder pursuant to s. 1012.795(1)(c).

- mechanism for evaluating the effective use of <u>appraisal</u> assessment criteria and evaluation procedures by administrators who are assigned responsibility for evaluating the performance of instructional personnel. The use of the <u>appraisal</u> assessment and evaluation procedures shall be considered as part of the annual <u>appraisal</u> assessment of the administrator's performance. The system must include a mechanism to give parents and teachers an opportunity to provide input into the administrator's performance assessment, when appropriate.
- (6) Nothing in this section shall be construed to grant a probationary employee a right to continued employment beyond the term of his or her contract.
- annually reviewing instructional personnel appraisal assessment systems to determine compliance with this section. All substantial revisions to an approved system must be reviewed and approved by the district school board before being used to evaluate assess instructional personnel. Upon request by a school district, the department shall provide assistance in developing, improving, or reviewing an appraisal assessment

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- (8) The State Board of Education shall adopt rules pursuant to ss. 120.536(1) and 120.54, that establish uniform guidelines for the submission, review, and approval of district procedures for the annual appraisal assessment of instructional personnel and school-based administrative personnel and that include the method of calculating rates of student learning tied to differentiated levels of performance as provided for in paragraph (2)(g) and criteria for evaluating professional performance.
- Section 29. Subsection (3) is added to section 1012.42, 1411 Florida Statutes, to read:
- 1412 1012.42 Teacher teaching out-of-field.—
  - (3) CERTIFICATION REQUIREMENTS.—Beginning in the 2010-2011 school year, a district school board shall not assign any beginning teacher to teach reading, science, or mathematics if he or she is not certified in reading, science, or mathematics.
- 1417 Section 30. <u>Section 1012.52</u>, Florida Statutes, is 1418 repealed.
- Section 31. Paragraph (c) of subsection (2), subsections (5), (6), and (7), paragraph (b) of subsection (9), and subsection (17) of section 1012.56, Florida Statutes, are amended to read:
  - 1012.56 Educator certification requirements.-
- 1424 (2) ELIGIBILITY CRITERIA.—To be eligible to seek
  1425 certification, a person must:
  - (c) Document receipt of a bachelor's or higher degree from an accredited institution of higher learning, or a nonaccredited

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institution of higher learning that the Department of Education has identified as having a quality program resulting in a bachelor's degree, or higher. Each applicant seeking initial certification must have attained at least a 2.5 overall grade point average on a 4.0 scale in the applicant's major field of study. The applicant may document the required education by submitting official transcripts from institutions of higher education or by authorizing the direct submission of such official transcripts through established electronic network systems. The bachelor's or higher degree may not be required in areas approved in rule by the State Board of Education as nondegreed areas. The State Board of Education may adopt rules that, for purposes of demonstrating completion of certification requirements specified in state board rule, allow for the acceptance of college course credits recommended by the American Council on Education (ACE), as posted on an official ACE transcript.

- (5) MASTERY OF SUBJECT AREA KNOWLEDGE.—Acceptable means of demonstrating mastery of subject area knowledge are:
- (a) Achievement of passing scores on subject area examinations required by state board rule, which may include, but need not be limited to, world languages in Arabic, Chinese, Farsi, French, German, Greek, Haitian Creole, Hebrew, Hindi, Italian, Japanese, Portuguese, Russian, and Spanish;
- (b) Completion of a bachelor's degree or higher and verification of the attainment of an oral proficiency interview score above the intermediate level and a written proficiency score above the intermediate level on a test administered by the

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American Council on the Teaching of Foreign Languages for which there is no Florida-developed examination;

- (c) Completion of the subject area specialization requirements specified in state board rule and verification of the attainment of the essential subject matter competencies by the district school superintendent of the employing school district or chief administrative officer of the employing state-supported or private school for a subject area for which a subject area examination has not been developed and required by state board rule;
- (d) Completion of the subject area specialization requirements specified in state board rule for a subject coverage requiring a master's or higher degree and achievement of a passing score on the subject area examination specified in state board rule;
- (e) A valid professional standard teaching certificate issued by another state and achievement of a passing score on the subject area examination specified in State Board of Education rule or by a full demonstration of mastery of his or her ability to teach the subject area for which he or she is seeking certification, as provided by rules of the State Board of Education; or
- (f) A valid certificate issued by the National Board for Professional Teaching Standards or a national educator credentialing board approved by the State Board of Education.

School districts are encouraged to provide mechanisms for those middle school teachers holding only a K-6 teaching certificate

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to obtain a subject area coverage for middle grades through postsecondary coursework or district add-on certification.

- (6) MASTERY OF PROFESSIONAL PREPARATION AND EDUCATION COMPETENCE.—Acceptable means of demonstrating mastery of professional preparation and education competence are:
- (a) Completion of an approved teacher preparation program at a postsecondary educational institution within this state and achievement of a passing score on the professional education competency examination required by state board rule;
- (b) Completion of a teacher preparation program at a postsecondary educational institution outside Florida and achievement of a passing score on the professional education competency examination required by state board rule;
- (c) A valid professional standard teaching certificate issued by another state;
- (d) A valid certificate issued by the National Board for Professional Teaching Standards or a national educator credentialing board approved by the State Board of Education;
- (e) Documentation of two semesters of successful teaching in a community college, state university, or private college or university that awards an associate or higher degree and is an accredited institution or an institution of higher education identified by the Department of Education as having a quality program;
- (f) Completion of professional preparation courses as specified in state board rule, successful completion of a professional education competence demonstration program pursuant to paragraph (8)(b), and achievement of a passing score on the

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professional education competency examination required by state board rule;

- (g) Successful completion of a professional preparation alternative certification and education competency program, outlined in paragraph (8)(a); or
- (h) Successful completion of an alternative certification program pursuant to s. 1004.85 and achievement of a passing score on the professional education competency examination required by rule of the State Board of Education; or.
- (i) Successful completion of a professional education training program provided by Teach for America and achievement of a passing score on the professional education competency examination required by rule of the State Board of Education.
  - (7) TYPES AND TERMS OF CERTIFICATION.
- (a) The Department of Education shall issue a professional certificate for a period not to exceed 5 years to any applicant who meets all the requirements outlined in subsection (2).
- (b) The department shall issue a temporary certificate to any applicant who meets the following requirements:
- 1. Completes the requirements outlined in paragraphs (2)(a)-(f); and
- 2.a. Completes the subject area content requirements specified in state board rule; or
- $\underline{\text{b.}}$  Demonstrates mastery of subject area knowledge pursuant to subsection (5); and
- 3. Holds an accredited degree or a degree approved by the Department of Education at the level required for the subject area specialization in state board rule.

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(c) The department shall issue one nonrenewable 2-year temporary certificate and one nonrenewable 5-year professional certificate to a qualified applicant who holds a bachelor's degree in the area of speech-language impairment to allow for completion of a master's degree program in speech-language impairment.

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Each temporary certificate is valid for 3 school fiscal years and is nonrenewable. However, the requirement in paragraphs paragraph (2)(q) and (h) must be met within 1 calendar year of the date of employment under the temporary certificate. Individuals who are employed under contract at the end of the 1 calendar year time period may continue to be employed through the end of the school year in which they have been contracted. A school district shall not employ, or continue the employment of, an individual in a position for which a temporary certificate is required beyond this time period if the individual has not met the requirement of paragraph (2)(g) or paragraph (2)(h). The State Board of Education shall adopt rules to allow the department to extend the validity period of a temporary certificate for 2 years when the requirements for the professional certificate, not including the requirement in paragraph (2)(g) or paragraph (2)(h), were not completed due to the serious illness or injury of the applicant or other extraordinary extenuating circumstances. The department shall reissue the temporary certificate for 2 additional years upon approval by the Commissioner of Education. A written request for reissuance of the certificate shall be submitted by the district

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school superintendent, the governing authority of a university lab school, the governing authority of a state-supported school, or the governing authority of a private school.

(9) EXAMINATIONS.-

- (b) The State Board of Education shall, by rule, specify the examination scores that are required for the issuance of a professional certificate and temporary certificate. Such rules must define generic subject area and reading instruction competencies and must establish uniform evaluation guidelines. The State Board of Education shall review the current subject area examinations and, if necessary, revise the passing scores and reading instruction pursuant to s. 1001.215 required for achieving certification in order to match expectations for teacher competency in each subject area.
- (17) COMPARISON OF ROUTES TO A PROFESSIONAL CERTIFICATE.—

  Beginning with the 2003 2004 school year, The Department of

  Education shall conduct a longitudinal study to compare

  performance of certificateholders who are employed in Florida

  school districts. The study shall compare a sampling of

  educators who have qualified for a professional certificate

  since July 1, 2002, based on the following:
- (a) Graduation from a state-approved teacher preparation program.
- (b) Completion of a state-approved professional preparation and education competency program.
- (c) A valid standard teaching certificate issued by a state other than Florida.

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The department comparisons shall be made to determine if there is any significant difference in the performance of these groups of teachers, as measured by their students' achievement levels and learning gains as measured by s. 1008.22.

Section 32. Paragraph (b) of subsection (2) and subsection (5) of section 1012.585, Florida Statutes, are amended, and subsection (6) is added to that section, to read:

1012.585 Process for renewal of professional certificates.—

(2)

- (b) A teacher with national certification from the National Board for Professional Teaching Standards is deemed to meet state renewal requirements for the life of the teacher's national certificate in the subject shown on the national certificate. A complete renewal application and fee shall be submitted. The Commissioner of Education shall notify teachers of the renewal application and fee requirements. This paragraph expires July 1, 2014.
- (5) The State Board of Education shall adopt rules to allow the reinstatement of expired professional certificates. The department may reinstate an expired professional certificate if the certificateholder:
- (a) Submits an application for reinstatement of the expired certificate.
- (b) Documents completion of 6 college credits during the 5 years immediately preceding reinstatement of the expired certificate, completion of 120 inservice points, or a combination thereof, in an area specified in paragraph (3)(a).

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1624	(c) Meets the requirements in subsection (6).
1625	$\underline{(d)}$ During the 5 years immediately preceding
1626	reinstatement of the certificate, achieves a passing score on
1627	the subject area test for each subject to be shown on the
1628	reinstated certificate.
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1630	The requirements of this subsection may not be satisfied by
1631	subject area tests or college credits completed for issuance of
1632	the certificate that has expired.
1633	(6) Beginning with the 2014-2015 school year, the
1634	requirements for the renewal of a professional certificate shall
1635	include documentation of effective or highly effective
1636	performance as demonstrated under s. 1012.34 for at least 4 of
1637	the preceding 5 years before the renewal certification is
1638	sought. The State Board of Education shall adopt rules to define
1639	the process for documenting effective performance under this
1640	subsection, including equivalent options for individuals who
1641	have not been evaluated under s. 1012.34. An individual's
1642	certificate shall expire if the individual is not able to
1643	demonstrate effective performance as required under this
1644	subsection and the rules of the state board. The individual may
1645	apply to reinstate his or her professional certificate under
1646	subsection (5).
1647	Section 33. Subsection (2) of section 1012.72, Florida
1648	Statutes, is amended to read:
1649	1012.72 Dale Hickam Excellent Teaching Program.
1650	(2) The Dale Hickam Excellent Teaching Program is created
1651	to provide categorical funding for bonuses for teaching

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excellence. The bonuses may be provided for initial certification for up to one 10-year period for individuals holding NBPTS certification on July 1, 2010, and who remain continuously employed in a public school in this state or the Florida School for the Deaf and the Blind. The Department of Education shall distribute to each school district an amount as prescribed annually by the Legislature for the Dale Hickam Excellent Teaching Program. For purposes of this section, the Florida School for the Deaf and the Blind shall be considered a school district. Unless otherwise provided in the General Appropriations Act, each distribution shall be the sum of the amounts earned for the following:

- (a) An annual bonus equal to 10 percent of the prior fiscal year's statewide average salary for classroom teachers to be distributed to the school district to be paid to each individual who holds NBPTS certification and is employed by the district school board or by a public school within the school district. The district school board shall distribute the annual bonus to each individual who meets the requirements of this paragraph and who is certified annually by the district to have demonstrated satisfactory teaching performance pursuant to s. 1012.34. The annual bonus may be paid as a single payment or divided into not more than three payments.
- (b) An annual bonus equal to 10 percent of the prior fiscal year's statewide average salary for classroom teachers to be distributed to the school district to be paid to each individual who meets the requirements of paragraph (a) and agrees, in writing, to provide the equivalent of 12 workdays of

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mentoring and related services to public school teachers within the state who do not hold NBPTS certification. Related services must include instruction in helping teachers work more effectively with the families of their students. The district school board shall distribute the annual bonus in a single payment following the completion of all required mentoring and related services for the year. It is not the intent of the Legislature to remove excellent teachers from their assigned classrooms; therefore, credit may not be granted by a school district or public school for mentoring or related services provided during student contact time during the 196 days of required service for the school year.

(c) The employer's share of social security and Medicare taxes for those teachers who receive bonus amounts under paragraph (a) or paragraph (b).

Section 34. Subsection (1) of section 1012.79, Florida Statutes, is amended to read:

1012.79 Education Practices Commission; organization.

(1) The Education Practices Commission consists of 25 members, including  $\underline{11}$  & teachers; 5 administrators, at least one of whom  $\underline{\text{may shall}}$  represent a private school;  $\underline{5}$  7 lay citizens,  $\underline{3}$  5 of whom shall be parents of public school students and who are unrelated to public school employees and 2 of whom shall be former district school board members; and  $\underline{4}$  5 sworn law enforcement officials, appointed by the State Board of Education from nominations by the Commissioner of Education and subject to Senate confirmation. Prior to making nominations, the commissioner shall consult with teaching associations, parent

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organizations, law enforcement agencies, and other involved associations in the state. In making nominations, the commissioner shall attempt to achieve equal geographical representation, as closely as possible.

- (a) A teacher member, in order to be qualified for appointment:
  - 1. Must be certified to teach in the state.
  - 2. Must be a resident of the state.
- 3. Must have practiced the profession in this state for at least 10 years, with at least 5 years of experience in this state immediately preceding the appointment.
- (b) A school administrator member, in order to be qualified for appointment:
- 1. Must have an endorsement on the educator certificate in the area of school administration or supervision.
  - 2. Must be a resident of the state.
- 3. Must have practiced the profession as an administrator for at least 5 years immediately preceding the appointment.
  - (c) The lay members must be residents of the state.
- (d) The law enforcement official members must have served in the profession for at least 5 years immediately preceding appointment and have background expertise in child safety.
- Section 35. Paragraph (h) of subsection (1) of section 1012.795, Florida Statutes, is amended to read:
- 1012.795 Education Practices Commission; authority to discipline.—
- (1) The Education Practices Commission may suspend the educator certificate of any person as defined in s. 1012.01(2)

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or (3) for up to 5 years, thereby denying that person the right 1736 to teach or otherwise be employed by a district school board or public school in any capacity requiring direct contact with students for that period of time, after which the holder may return to teaching as provided in subsection (4); may revoke the educator certificate of any person, thereby denying that person the right to teach or otherwise be employed by a district school board or public school in any capacity requiring direct contact with students for up to 10 years, with reinstatement subject to the provisions of subsection (4); may revoke permanently the educator certificate of any person thereby denying that person the right to teach or otherwise be employed by a district school board or public school in any capacity requiring direct contact with students; may suspend the educator certificate, upon an order of the court or notice by the Department of Revenue relating to the payment of child support; or may impose any other penalty provided by law, if the person:

(h) Has breached a contract, as provided in s. 1012.33(2) or s. 1012.335.

Section 36. Review of teacher preparation program funding.-

- (1) The Department of Education, in collaboration with the Board of Governors, shall develop a methodology to determine the cost-effectiveness of the teacher preparation programs in ss. 1004.04, 1004.85, and 1012.56(8), Florida Statutes. The methodology for determining program costs must use existing expenditure data, when available.
  - (2) On or before December 1, 2011, the Department of

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Education shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives which:

- (a) Provides a methodology to evaluate the costeffectiveness of teacher preparation programs based on program
  costs, program outcomes of student cohorts such as completion
  rates, placement rates in teaching jobs, retention rates in the
  classroom, and student achievement and learning gains of
  students taught by graduates;
- (b) Uses the methodology developed to evaluate the costeffectiveness of the state's teacher preparation programs; and
- (c) Provides recommendations that would enhance the Legislature's ability to consider the program's productivity when allocating funds.
- (3) The Office of Program Policy Analysis and Government
  Accountability shall review the current standards for the
  continued approval of teacher preparation programs and make
  recommendations to the Legislature on or before January 1, 2012,
  for any needed changes. Such recommendations shall include
  proposed changes to the allocation of any state funds to teacher
  preparation programs and the students enrolled in these
  programs.

Section 37. (1) Any school district that received a grant of at least \$75 million from a private foundation for the purpose of improving the effectiveness of teachers within the school district may seek an annual exemption from the State Board of Education of ss. 1008.222 and 1011.626, Florida Statutes, as created by this act, and the amendments to ss.

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1792 1012.22 and 1012.34, Florida Statutes, made by this act. 1793 (2) To receive approval from the State Board of Education 1794 for an exemption under this section, a school district must 1795 demonstrate to the State Board of Education that it is 1796 implementing the following: 1797 (a) A teacher appraisal system that uses student 1798 performance as the single greatest component of the teacher's 1799 evaluation. 1800 (b) A teacher compensation system that awards salary 1801 increases based on sustained student performance. 1802

- (c) A teacher contract system that awards contracts based on student performance.
- (3) The State Board of Education shall annually renew a school district's exemption if the school district provides a progress report that demonstrates that the school district continues to meet the requirements of subsection (2).
- (4) The State Board of Education shall adopt rules pursuant to ss. 120.536(1) and 120.54, Florida Statutes, to establish the procedures for applying for an exemption under this section.

Section 38. If any provision of this act or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

Section 39. The amendment to s. 1012.33, Florida Statutes, made by this act shall apply to contracts newly entered into,

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1820	<u>extended,</u>	or	readopted	on	or	after	July	1,	2010,	and	to	<u>all</u>
1821	contracts	on	or after	July	1,	2013.	<u>.</u>					

Section 40. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2010.

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#### Amendment No. 01

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: PreK-12 Policy Committee Representative Jones offered the following:

# Amendment

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Remove lines 1060-1119 and insert:

1012.335 Contracts with classroom teachers newly hired on or after July 1, 2010.—

- (1) DEFINITIONS.-As used in this section, the term:
- (a) "Annual contract" means a contract for a period of no longer than 1 school year which the district school board, in accordance with procedures developed by the school board, may choose to renew or not renew for a subsequent term without cause.
- (b) "Classroom teacher" means a classroom teacher as defined in s. 1012.01(2)(a), excluding substitute teachers.
- (c) "Performance contract" means a contract for a period of no longer than 1 school year which shall be renewed, in accordance with procedures developed by the district school board, for an additional 1 year term if the classroom teacher

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seving pursuant to such contract achieves an appraisal rating of effective or highly effective as defined in s. 1012.34.

- (d) "Probationary contract" means a contract for a period of no longer than 1 school year during which a classroom teacher may be dismissed without cause, or may resign from the contractual position without breach of contract, in accordance with procedures developed by the district school board.
  - (2) EMPLOYMENT.-
- (a) Beginning July 1, 2010, each person newly hired as a classroom teacher by a school district shall receive a probationary contract.
- (b) Upon completion of the term of the probationary contract, a classroom teacher who is recommended for additional employment in accordance with procedures developed by the district school board, shall be awarded an annual contract if the teacher:
- 1. Holds a professional certificate as prescribed by s. 38 1012.56 and in the rules of the State Board of Education; and
- 2. Has been recommended by the district school superintendent for an annual contract and approved by the district school board.
- (c) Upon completion of 5 years of employment, a classroom teacher shall be awarded a performance contract in accordance with procedures developed by the district school board if the teacher:
- 1. Holds a professional certificate as prescribed by s. 1012.56 and in the rules of the State Board of Education; and

Amendment No. 01

- 2. Has been recommended by the district school superintendent for an additional year of employment and approved by the district school board.
- (d) If the classroom teacher has received effective or highly effective appraisal ratings during the probationary and 3 annual contract terms, the teacher shall be awarded a performance contract in accordance with procedures developed by the district school board after 4 years of employment if the teacher:
- 1. Holds a professional certificate as prescribed by s. 1012.56 and in the rules of the State Board of Education; and
- 2. Has been recommended by the district school superintendent for an additional year of employment and approved by the district school board.
- (e) A classroom teacher shall be awarded additional 1 year performance contracts in accordance with procedures developed by the district school board as long as he or she receives an effective or highly effective designation on his or her appraisal pursuant to s. 1012.34 in at least 2 of the 3 preceding years of employment.
- (3) SUSPENSION OR DISMISSAL OF CLASSROOM TEACHERS ON ANNUAL OR PERFORMANCE CONTRACTS.—A classroom teacher who has an annual or performance contract may be suspended or dismissed at any time during the term of the contract, and a classroom teacher who has a performance contract may be returned to annual contract status at the end of any school year in accordance with procedures developed by the district school board for just cause as provided in subsection (4). The district school board must

Amendment No. 01

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- made against the classroom teacher, and the district school board may suspend him or her with or without pay in accordance with procedures developed by the school board. The classroom teacher may contest the charges that are made in accordance with procedures adopted by the district school board and chapter 120. If the charges are not sustained, the classroom teacher shall be immediately reinstated and his or her back pay and benefits shall be paid.
- (4) JUST CAUSE.—The State Board of Education shall adopt rules to define the term "just cause." Just cause shall include:
  - (a) Immorality.
  - (b) Misconduct in office.
  - (c) Incompetency.
  - (d) Gross insubordination.
  - (e) Willful neglect of duty.
- (f) Being convicted or found guilty of, or entering a plea of guilty to, regardless of adjudication of guilt, any crime of moral turpitude.
- (g) Unsatisfactory performance as demonstrated by a lack of student learning gains as specified in s. 1012.34.

Amendment No. 02

		COUNCIL/COMMITTEE A	CTION
		ADOPTED	(Y/N)
		ADOPTED AS AMENDED	(Y/N)
		ADOPTED W/O OBJECTION	(Y/N)
		FAILED TO ADOPT	(Y/N)
		WITHDRAWN	(Y/N)
		OTHER	
	1	Council/Committee hearin	g PCB: PreK-12 Policy Committee
	2	Representative Bullard o	ffered the following:
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	4	Amendment (with dir	ectory amendment)
	5	Remove lines 1633-1	646
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,	10	DIREC	TORY AMENDMENT
	11	Remove lines 1601-1	602 and insert:
	12	(5) of section 1012.585,	Florida Statutes, are amended to read:

Amendment No. 03

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COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Council/Committee heari Representative Jones of	ng PCB: PreK-12 Policy Committee fered the following:
Amendment	
Remove line 1029 a	nd insert:
may use length of servi	as or dogress hold as a factor in

Amendment No. 04

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	<del></del>
Council/Committee hear:	ing PCB: PreK-12 Policy Committee
Representative Jones of	ffered the following:

Amendment

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Remove line 242 and insert: charter school may use length of service or degrees held by

Amendment No. 05

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COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Council/Committee hear	ing PCB: PreK-12 Policy Committee
Representative Kiar of	fered the following:
Amendment	
Remove lines 1653	-1656 and insert:
certification for up to	o one 10-year period. The Department of

Amendment No. 06

COUNCIL/COMMITTEE	ACTION .
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing PCB: PreK-12 Policy Committee Representative Kiar offered the following:

Amendment

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Between lines 1178 and 1179, insert:

(i) The system must take into account factors outside of the teacher's control, such as, but not limited to, natural disasters, socioeconomic factors, age, home environment, etc., to be used in evaluating the teacher and developing a performance pay plan.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCS for HB 747

Student Diabetes Management

SPONSOR(S): PreK-12 Policy Committee

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
PreK-12 Policy Committee		Davis (N)	Ahearn #
	 		V
		-	
		PreK-12 Policy Committee	PreK-12 Policy Committee Davis

#### **SUMMARY ANALYSIS**

The Proposed Committee Substitute for House Bill 747 (PCS) prohibits school districts from restricting the assignment of a student who has diabetes to a particular school on the basis that the student has diabetes, that the school does not have a full-time nurse, or that the school does not have trained diabetes personnel. The PCS permits diabetic students, whose parent and physician provide their written authorization to the school principal, to carry diabetic supplies and equipment on their person and attend to the management and care of their diabetes while in school to the extent authorized by the parent and physician and within the parameters set forth by State Board of Education rule.

The parent of a student authorized to carry diabetic supplies or equipment must indemnify the school district, county health department, public-private partner, and their employees and volunteers from any and all liability with respect to the student's use of such supplies and equipment.

The State Board of Education, in cooperation with the Department of Health, must adopt rules for the management and care of diabetes by students in schools that must include provisions to protect the safety of all students from the misuse or abuse of diabetic supplies or equipment.

This PCS does not appear to have a fiscal impact on state and local government revenues or expenditures.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: DATE:

pcs0747.PT.doc 3/21/2010

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

## **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

## Background

Administering Medication in School

Current law authorizes district school board personnel authorized by the school principal to assist students in the administration of prescription medication when they have been trained by a registered nurse, licensed practical nurse, physician, or physician's assistant. Each district school board must adopt policies and procedures governing the administration of prescription medication by district school board personnel. These policies and procedures must include the requirement that, for each prescription medication, parents must provide the school principal with a written statement granting the school principal or the principal's designee permission to assist in administering the child's medication. Parents must also explain why it is necessary for the medication to be provided during the school day. including any occasion when the student is away from school property on official school business.<sup>2</sup>

Any prescribed medication to be administered by district school board personnel must be received, counted, and stored in its original container. When it is not in use, the medication must be stored in its original container in a secure fashion under lock and key in a location designated by the school principal.3

There is no liability for civil damages as a result of the administration of medication when the person administering the medication acts as an ordinarily reasonably prudent person would have acted under the same or similar circumstances.4

Asthmatic and Severely Allergic Students

Current law permits asthmatic students to carry a metered dose inhaler on their person while in school. The student's parent and physician must provide their approval to the school principal.<sup>5</sup>

s. 1006.062(1)(a), F.S.

s. 1006.062(1)(b), F.S.

s. 1006.062(1)(b)2., F.S.

s. 1006.062(2), F.S.

Students who have experienced or are at risk for life-threatening allergic reactions may carry and selfadminister an epinephrine auto-injector while in school, participating in school-sponsored activities, or in transit to or from school or school-sponsored activities if parental and physician authorization has been provided to the school. The law requires the State Board of Education (SBE), in cooperation with the Department of Health (DOH), to adopt rules for such use of epinephrine auto-injectors. These rules must include provisions to protect the safety of all students from the misuse or abuse of auto-injectors. The parent must indemnify the school district, county health department, public-private partner, and their employees and volunteers from any and all liability with respect to the student's use of an epinephrine auto-injector.6

## Diabetes

Type 1 diabetes is usually diagnosed in children and young adults. About one in every 400 to 600 children and adolescents have type 1 diabetes. One in six overweight adolescents aged 12-19 have pre-diabetes. In type 1 diabetes, the body does not produce insulin. Insulin is a hormone that is needed to convert sugar, starches and other food into energy needed for daily life. Only 5-10 percent of people with diabetes have this form of the disease.9

Type 2 diabetes is the most common form of diabetes. Millions of Americans have been diagnosed with type 2 diabetes. With type 2 diabetes, either the body does not produce enough insulin or the cells ignore the insulin, which is necessary for the body to be able to use glucose for energy..<sup>10</sup>

Children and teens with diabetes must meet their diabetes needs around the clock, including at school, on field trips, or at school sponsored activities. 11 Each student with diabetes has different needs; however the basics of diabetes care are similar. Careful tracking of food intake, monitoring of physical activity, insulin or medication dosing and several daily blood glucose checks enhances the ability to maintain blood glucose levels within target range. 12

# **Effect of Proposed Changes**

This PCS prohibits school districts from restricting the assignment of a student who has diabetes to a particular school on the basis that the student has diabetes, that the school does not have a full-time nurse, or that the school does not have trained diabetes personnel. It permits diabetic students, whose parent and physician provide their written authorization to the school principal, to carry diabetic supplies and equipment on their person and attend to the management and care of their diabetes while in school to the extent authorized by the parent and physician and within the parameters set forth by SBE rule. This written authorization must identify the diabetic supplies and equipment that the student is authorized to carry and describe the activities the child is capable of performing without assistance, such as performing blood-glucose level checks and urine ketone testing; administering insulin through the insulin-delivery system used by the student; and treating hypoglycemia and hyperglycemia.

The SBE, in cooperation with the DOH, is required to adopt rules for the management and care of diabetes by students in schools that must include provisions to protect the safety of all students from the misuse or abuse of diabetic supplies or equipment.

The parent of a student authorized to carry diabetic supplies or equipment must indemnify the school district, county health department, public-private partner, and their employees and volunteers from any and all liability with respect to the student's use of such supplies and equipment.

http://www.diabetes.org/living-with-diabetes/parents-and-kids/diabetes-care-at-school/, American Diabetes Association.

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s. 1002.20(3)(i), F.S.

http://www.diabetes.org/diabetes-basics/type-1/, American Diabetes Association.

http://www.diabetes.org/diabetes-basics/diabetes-statistics/, American Diabetes Association.

http://www.diabetes.org/diabetes-basics/type-1/, American Diabetes Association. http://www.diabetes.org/diabetes-basics/type-2/, American Diabetes Association.

http://www.diabetes.org/living-with-diabetes/parents-and-kids/diabetes-care-at-school/safe-at-school/, American Diabetes Association.

## **B. SECTION DIRECTORY:**

**Section 1.** Amends s. 1002.20(3), F.S., adding new language preventing school districts from restricting the school assignment of a student who has diabetes; allowing diabetic students to carry and use diabetic supplies and equipment at school; requiring written authorization from parent and physician; requiring the SBE, in cooperation with the DOH, to adopt rules for such use; and providing indemnification from any and all liability of school districts, county health departments, and others by the parents of such students.

Section 2. Provides an effective date of July 1, 2010.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

This PCS does not appear to have a fiscal impact on state government revenues.

## 2. Expenditures:

This PCS does not appear to have a fiscal impact on state government expenditures.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

This PCS does not appear to have a fiscal impact on local government revenues.

#### 2. Expenditures:

This PCS does not appear to have a fiscal impact on local government expenditures.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

## D. FISCAL COMMENTS:

None.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The PCS does not appear to require a city or county to expend funds or take any action requiring the expenditure of funds. The PCS does not appear to reduce the authority that municipalities or counties have to raise revenues in the aggregate. The bill does not appear to reduce the percentage of state tax shared with counties or municipalities.

#### 2. Other:

None.

## **B. RULE-MAKING AUTHORITY:**

The SBE, in cooperation with the DOH, is required to adopt rules for the management and care of diabetes by students in schools that must include provisions to protect the safety of all students from the misuse or abuse of diabetic supplies or equipment.

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## C. DRAFTING ISSUES OR OTHER COMMENTS:

The indemnity provision does not prohibit a person from filing a lawsuit. This provision merely provides that the school district, county health department, public-private partner, and their employees and volunteers may recover from the parent of the student authorized to carry diabetic supplies or equipment.

# IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: DATE: PCS for HB 747 ORIGINAL 2010

A bill to be entitled

An act relating to student diabetes management; amending s. 1002.20, F.S.; prohibiting school districts from restricting the assignment of diabetic students to certain schools for certain reasons; authorizing a student to manage diabetes at school with written authorization from the parent and physician; requiring the State Board of Education to adopt rules; providing for indemnification of specified employees, volunteers, and entities; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (j) is added to subsection (3) of section 1002.20, Florida Statutes, to read:

1002.20 K-12 student and parent rights.—Parents of public school students must receive accurate and timely information regarding their child's academic progress and must be informed of ways they can help their child to succeed in school. K-12 students and their parents are afforded numerous statutory rights including, but not limited to, the following:

(3) HEALTH ISSUES.-

(j) Diabetes management.—A school district may not restrict the assignment of a student who has diabetes to a particular school on the basis that the student has diabetes, that the school does not have a full-time school nurse, or that the school does not have trained diabetes personnel. Diabetic students whose parent and physician provide their written

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PCS for HB 747.docx

PCS for HB 747 ORIGINAL 2010

authorization to the school principal may carry diabetic supplies and equipment on their person and attend to the management and care of their diabetes while in school to the extent authorized by the parent and physician and within the parameters set forth by State Board of Education rule. The written authorization shall identify the diabetic supplies and equipment that the student is authorized to carry and describe the activities the child is capable of performing without assistance, such as performing blood-glucose level checks and urine ketone testing, administering insulin through the insulindelivery system used by the student, and treating hypoglycemia and hyperglycemia. The State Board of Education, in cooperation with the Department of Health, shall adopt rules for the management and care of diabetes by students in schools that include provisions to protect the safety of all students from the misuse or abuse of diabetic supplies or equipment. A school district, county health department, and public-private partner and their employees and volunteers shall be indemnified by the parent of a student authorized to carry diabetic supplies or equipment for any and all liability with respect to the student's use of such supplies and equipment pursuant to this paragraph.

Section 2. This act shall take effect July 1, 2010.

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COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	Necessary and the second secon
Council/Committee heari	ng bill: PreK-12 Policy Committee
Representative Weinstei	n offered the following:

## Amendment

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Remove line 31 and insert:

management and care of their diabetes while in school,
participating in school-sponsored activities, or in transit to
or from school or school-sponsored activities to the

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	<del></del>

Council/Committee hearing bill: PreK-12 Policy Committee Representative Weinstein offered the following:

## Amendment

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Remove line 40 and insert:

and hyperglycemia. The State Board of Education, in cooperation
with the Department of Health, shall adopt rules to encourage
that every school in which a student with diabetes is enrolled
has personnel trained in routine and emergency diabetes care.
The State Board of Education, in cooperation

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: PreK-12 Policy Committee Representative Weinstein offered the following:

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## Amendment (with title amendment)

Between lines 13 and 14, insert:

Section 2. Paragraph (b) of subsection (3) of section 385.203, Florida Statutes, is amended to read:

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385.203 Diabetes Advisory Council; creation; function; membership.-

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The council shall be composed of 25 citizens of the state who have knowledge of, or work in, the area of diabetes mellitus as follows:

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Twenty-one Twenty members, who must include one representative from each of the following areas: nursing with diabetes-educator certification; dietary with diabetes educator certification; podiatry; ophthalmology or optometry; psychology; pharmacy; adult endocrinology; pediatric endocrinology; the American Diabetes Association (ADA); the Juvenile Diabetes Foundation (JDF); the Florida Academy of Family Physicians; a

18 19 Amendment No. 03 community health center; a county health department; an American Diabetes Association recognized community education program; each medical school in the state; an osteopathic medical school; the insurance industry; a Children's Medical Services diabetes regional program; and an employer.

TITLE AMENDMENT

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Remove line 2 and insert:

An act relating to the treatment of diabetes; amending s. 385.203, F.S.; revising the Diabetes Advisory Council

33 membership; amending

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCSMB for HB 1073 & HB 81

Education of Children with Disabilities

SPONSOR(S): Llorente, Hukill

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST 1 STAFF DIRECTOR
PreK-12 Policy Committee		ANALYST STAFF DIRECTOR  Duncan Od Ahearn

#### **SUMMARY ANALYSIS**

## Training Requirements for Child Care Personnel

The bill adds training in developmental disabilities, including autism spectrum disorder (autism), and early identification, use of available state and local resources, classroom integration, and positive behavioral supports to the general subjects that must be covered by the introductory child care course required for all child care personnel. The bill also adds training in the recognition and care of infants and toddlers with developmental disabilities, including autism.

# Regional Autism Centers

In addition to current responsibilities, the bill requires regional autism centers to coordinate and disseminate local and regional information regarding available services for children with developmental disabilities; and to support state agencies in developing training for early child care providers and educators regarding developmental disabilities.

## Continuing Education and Inservice Training for Teaching Students with Developmental Disabilities

The bill requires the Commissioner of Education (COE) to develop recommendations for incorporating training related to autism and other developmental disabilities into continuing education or inservice training requirements for instructional personnel. The recommendations must address specific topics and beginning with the 2010-2011 school year, the Department of Education (DOE) must incorporate the course curricula recommended by the COE into existing requirements for the continuing education and inservice training of instructional personnel. The State Board of Education is granted rulemaking authority for the continuing education and inservice requirements related to teaching students with developmental disabilities.

## Use of Seclusion and Restraint on Students with Disabilities

The bill establishes standards and procedures regarding the use, monitoring, and reduction of unnecessary seclusion and restraint on students with disabilities. The bill defines terms and authorizes school personnel to use manual physical restraint and seclusion on a student with disabilities under certain circumstances. School personnel are prohibited from using a mechanical physical restraint on a student or manual physical restraint that restricts a student's breathing. A school must prepare an incident report by the close of the second business day after a student is released from a manual physical restraint. Incident reports must be provided to the DOE each month that the school is in session. School districts must develop policies and procedures regarding the prohibition of the use of mechanical restraints on students, the appropriate use of manual physical restraints and seclusion on students, personnel authorized to use manual physical restraints, and incident-reporting procedures. Each school district is required to provide the required policies and procedures to DOE no later than January 31, 2011, and the required policies and procedures must be published in the school district's special policies and procedures manual. The manual must be provided to parents at the beginning of each school year.

See DRAFTING ISSUES OR OTHER COMMENTS section of the analysis.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

## **Training Requirements for Child Care Personnel**

#### **Current Law**

In 1985, the Legislature passed a law requiring introductory child care training for all child care personnel in child care facilities. The minimum training standards for all child care personnel must include a 40-clock-hour introductory course in child care which covers at least the following topics:

- State and local child care facility rules and regulations.
- Health, safety, and nutrition.
- Identifying and reporting child abuse and neglect.
- · Child development, including typical and atypical language, cognitive, motor, social, and selfhelp skills development.
- Behavioral development observation and screening.
- Specialized areas, including computer technology for professional and classroom use and early literacy and language development of children from birth to 5 years of age.<sup>2</sup>

The introductory child care course must also cover the recognition and prevention of shaken baby syndrome, prevention of sudden infant death syndrome, and early childhood brain development.

## **Effect of Proposed Changes**

The bill adds training in developmental disabilities, including autism spectrum disorder (autism), and early identification, use of available state and local resources, classroom integration, and positive behavioral supports for children with developmental disabilities to the general subjects that must be covered by the introductory child care course. The bill also adds training in the recognition and care of infants and toddlers with developmental disabilities, including autism.

s. 402.305(2)(d)3., F.S.

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<sup>&</sup>lt;sup>1</sup> Chapter 85-54, L.O.F.

<sup>&</sup>lt;sup>2</sup> s. 402.305(2)(d), F.S.

#### **Regional Autism Centers**

#### **Current Law**

Florida has seven regional autism centers<sup>4</sup> (Centers for Autism and Related Disabilities or CARDs) that have been established to provide nonresidential resource and training services for persons of all ages and of all levels of intellectual functioning who have: autism;<sup>5</sup> a pervasive developmental disorder that is not otherwise specified; an autistic-like disability; a dual sensory impairment; or a sensory impairment with other handicapping conditions.<sup>6</sup> Each CARD provides services within a specific geographic area<sup>7</sup> and must provide:

- A staff with expertise in autism, autistic-like behaviors, and sensory impairments.
- Individual and direct family assistance in the home, community, and school; however, center assistance should not supplant the responsibilities of local and state agencies. School districts are responsible for providing an appropriate education program for school age clients.
- Technical assistance and consultation services, including specific intervention and assistance for a client of the center, the client's family, and the school district, and any other services that are appropriate.
- Professional training programs for personnel who work with the populations served by the centers and their families.
- Public education programs.<sup>8</sup>

In addition to the services provided by CARDs, the Florida Diagnostic and Learning Resources System<sup>9</sup> (FDLRS) provides diagnostic and instructional support services to school district exceptional student education programs and families of students with exceptionalities statewide. FDLRS includes 19 Associate Centers that serve from one to nine school districts. The Associate Centers collaborate with districts, agencies, communities and other personnel and educational entities, to provide education and support for teachers, parents, therapists, school administrators, and students with exceptionalities.<sup>10</sup>

# **Effect of Proposed Changes**

In addition to current responsibilities, the bill requires regional autism centers or CARDs to coordinate and disseminate local and regional information regarding available services for children with developmental disabilities and to support state agencies in developing training for early child care providers and educators regarding developmental disabilities.

<sup>10</sup> Department of Education Analysis of HB 1073, February 28, 2010 and <a href="http://www.paec.org/fdlrsweb/">http://www.paec.org/fdlrsweb/</a>.

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<sup>&</sup>lt;sup>4</sup> The seven regional autism centers are located at the College of Medicine at Florida State University, the College of Medicine at the University of Florida, the University of Florida Health Science Center at Jacksonville, the Mailman Center for Child Development and the Department of Psychology at the University of Miami, the College of Health and Public Affairs at the University of Central Florida, and the Department of Exceptional Student Education at Florida Atlantic University. s. 1004.55(1) (a)-(g), F.S.

<sup>&</sup>lt;sup>5</sup> "Autism" means a pervasive, neurologically based developmental disability of extended duration which causes severe learning, communication, and behavior disorders with age of onset during infancy or childhood. Individuals with autism exhibit impairment in reciprocal social interaction, impairment in verbal and nonverbal communication and imaginative ability, and a markedly restricted repertoire of activities and interests. s. 393.063(3), F.S.

<sup>&</sup>lt;sup>6</sup> s. 1004.55(1), F.S.

<sup>&</sup>lt;sup>7</sup> s. 1004.55(1)(a)-(g), F.S.

<sup>&</sup>lt;sup>8</sup> s. 1004.55(4), F.S.

<sup>&</sup>lt;sup>9</sup> The Florida Diagnostic and Learning Resources System (FDLRS) provides diagnostic and instructional support services to district exceptional student education programs and families of students with exceptionalities statewide. Federal and state funds support FDLRS through the Bureau of Exceptional Education and Student Services in the Florida Department of Education. http://www.paec.org/fdlrsweb/.

# <u>Continuing Education and Inservice Training for Teaching Students with Developmental</u> Disabilities

#### **Current Law**

School Community Professional Development Act

The School Community Professional Development Act (Act) directs the Department of Education (DOE), public postsecondary educational institutions, public school districts, public schools, and professional organizations to establish a coordinated system of professional development.<sup>11</sup> Each school district is required to develop a professional development system which must include inservice activities for instructional personnel focused on: <sup>12</sup>

- Analysis of student achievement data.
- Ongoing formal and informal assessments of student achievement.
- Identification and use of instructional strategies that emphasize rigor, relevance, and reading in the content areas.
- Enhancement of subject content expertise.
- Integrated use of classroom technology that enhances teaching and learning.
- Classroom management, parent involvement, and school safety.

The school district's professional development system must include a master plan for inservice activities for all district employees pursuant to the rules of the State Board of Education (SBE). The district school board must update and approve the plan annually to be in compliance with the Act. The district school board must submit the verification of its approval to the Commissioner of Education (COE) annually.<sup>13</sup>

The DOE is required to approve a school district's development system, but does not approve or recommend specific inservice programs or courses to satisfy local inservice needs. Each school district and developmental research school has staff development directors who supervise and direct district inservice activities for instructional and non-instructional personnel.<sup>14</sup>

Current inservice or continuing education for instructional personnel does not require instruction for students with developmental disabilities. Select Exceptional Student Education (ESE)<sup>15</sup> teachers are required to obtain an Autism Spectrum Disorder Endorsement as stipulated in the Course Code Directory.<sup>16</sup> Courses leading to the Autism Spectrum Disorder Endorsement are available through Florida's universities as well as through the Virtual ESE Program which is supported through resources provided by the Bureau of Exceptional Education and Student Services. In addition, six school districts have an approved add-on program for the Autism Spectrum Disorder Endorsement.<sup>17</sup>

<sup>&</sup>lt;sup>11</sup> s. 1012.98(1), F.S.

<sup>&</sup>lt;sup>12</sup> s. 1012.98((4)(b)3., F.S., and Rule 6A-5.071, F.A.C.

<sup>&</sup>lt;sup>13</sup> s. 1012.98((4)(b)4., F.S., and Rule 6A-5.071, F.A.C.

<sup>&</sup>lt;sup>14</sup> s. 1012.98(4)(b)1., F.S. See <a href="http://www.fldoe.org/profdev/inserv.asp">http://www.fldoe.org/profdev/inserv.asp</a>.

<sup>&</sup>lt;sup>15</sup> District school boards are statutorily required to provide exceptional students in grades K-12 with special education services, also known as exceptional student education (ESE), which include related services such as transportation, appropriate diagnosis, evaluation, special instruction, facilities, and services such as physical and occupational therapy. s. 1003.01(3)(b), F.S. Special instruction, classes, and services may be provided within the district school system, in cooperation with other district school systems, or through contractual arrangements with approved private schools or community facilities that meet certain standards. s. 1003.57(1), F.S.

<sup>&</sup>lt;sup>16</sup> The Course Code Directory contains a list of programs and courses that are funded through the Florida Education Finance Program and for which a student may earn credit towards high school graduation. The directory identifies the appropriate educator certification required for specified courses. The directory is updated annually. s 1012.55(1), F.S. and Rule 6A-1.09441, F.A.C.

## **Effect of Proposed Changes**

The bill requires the COE to develop recommendations for incorporating training related to autism and other developmental disabilities into continuing education or inservice training requirements for instructional personnel. The recommendations must address:

- Early identification of, and intervention for, students who have autism or other developmental disabilities.
- Curriculum planning and curricular and instructional modifications, adaptations, and specialized strategies and techniques.
- Use of available state and local resources.
- Use of positive behavioral supports used to deescalate problem behaviors.
- Appropriate use of manual physical restraint and seclusion techniques.

In developing the recommendations, the COE must consult with the State Surgeon General, the Director of the Agency for Persons with Disabilities, representatives from Florida's education community, and representatives from entities that promote awareness about autism and other developmental disabilities, including, but not limited to regional autism centers.

Beginning with the 2010-2011 school year, the DOE must incorporate the course curricula recommended by the COE into existing requirements for the continuing education and inservice training of instructional personnel. Current hourly requirements for continuing education and inservice training may not be increased to accommodate the inclusion of the required course content. The SBE is granted rulemaking authority for the continuing education and inservice requirements related to teaching students with developmental disabilities.

## Use of Seclusion and Restraint on Students with Disabilities

#### Current Law

State Board of Education (SBE)

The SBE is required to adopt standards for the use of reasonable force by district school board personnel to maintain a safe and orderly learning environment. Such standards must be distributed to each school in the state and must provide guidance to district school board personnel in receiving the limitations on liability.<sup>18</sup>

#### School Districts

As authorized by law and the rules of the district school board, each teacher or other member of the staff of any school has the authority to control and discipline students as assigned to him or her by the principal or the principal's designated representative. Teachers are also required to keep order in the classroom and in other places in which he or she is assigned to be in charge of students.<sup>19</sup>

In accordance with the law and within the framework of the district school board's code of student conduct, teachers and other instructional personnel are authorized to undertake certain actions in order to manage student behavior and to ensure the safety of all students in their classes and school and their opportunity to learn in an orderly and disciplined classroom.<sup>20</sup>

<sup>&</sup>lt;sup>18</sup> s. 1006.11(1), F.S. and s. 1012.75, F.S.

<sup>&</sup>lt;sup>19</sup> s. 1003.32, F.S.

Teachers and other instructional personnel are required to:

- Remove students from class if their behavior interferes with the teacher's ability to communicate
  or if they are disobedient, disrespectful, violent, abusive, uncontrollable, or disruptive.<sup>21</sup>
- Use reasonable force, according to standards adopted by the SBE, to protect the teacher or others from injury.<sup>22</sup>
- Request and receive immediate assistance in classroom management if a student becomes uncontrollable or in case of emergency.<sup>23</sup>
- Recommend an appropriate consequence consistent with the code of student conduct when sending a student to the principal's office.<sup>24</sup>
- Use corporal punishment according to school district and statutory procedures. Such
  procedures include requirements for teachers to receive approval from the school principal
  before administering corporal punishment and for another adult to be present during the
  administration of such punishment.<sup>25</sup>
- Request and receive training and other assistance to improve skills in classroom management, violence prevention, conflict resolution, and related areas.<sup>26</sup>

Further, teachers and other instructional personnel are authorized to:

- Set and enforce reasonable classroom rules that treat all students equitably.<sup>27</sup>
- Maintain an orderly and disciplined classroom with a positive learning environment that maximizes learning and minimizes disruption.<sup>28</sup>
- Seek professional development to improve classroom management skills if data shows they are ineffective in handling minor classroom disruptions.<sup>29</sup>
- Work with parents and other school personnel to solve discipline problems in their classrooms.

If a teacher determines that a student's behavior is interfering with the teacher's ability to communicate effectively with the students in the class or with the ability of the student's classmates to learn, then the teacher may remove the student from class. Each district school board, superintendent and principal must support the authority of teachers to remove disobedient, violent, abusive, uncontrollable, or disruptive students from the classroom.<sup>31</sup> If a teacher removes a student from the class for one of these reasons, the principal may not return the student to that teacher's classroom without the teacher's consent unless the placement review committee<sup>32</sup> determines that such placement is the best or only available alternative.<sup>33</sup>

The principal must submit quarterly reports to the district school superintendent and district school board describing each incidence of a teacher's withholding consent for a removed student to return to the teacher's class and the disposition of the incident, and the superintendent must submit an annual report to DOE.<sup>34</sup>

<sup>&</sup>lt;sup>21</sup> s. 1003.32(1)(c) and (3), F.S.

<sup>&</sup>lt;sup>22</sup> s. 1003.32(1)(j), F.S.

<sup>&</sup>lt;sup>23</sup> s. 1003.32(1)(g), F.S.

<sup>&</sup>lt;sup>24</sup> s. 1003.32(3), F.S.

<sup>&</sup>lt;sup>25</sup> s. 1003.32(1)(k), F.S.

<sup>&</sup>lt;sup>26</sup> s. 1003.32(1)(h), F.S.

<sup>&</sup>lt;sup>27</sup> s. 1003.32(2)(a), F.S.

<sup>&</sup>lt;sup>28</sup> s. 1003.32(2)(c), F.S.

<sup>&</sup>lt;sup>29</sup> s. 1003.32(2)(b), F.S.

<sup>&</sup>lt;sup>30</sup> s. 1003.32(2)(d), F.S.

<sup>&</sup>lt;sup>31</sup> s. 1003.32(4), F.S.

Each school is required to establish a placement review committee to determine the placement of a student when a teacher withholds consent to the return of a student to the teacher's class. s. 1003.32(6)(a), F.S.

<sup>&</sup>lt;sup>33</sup> s. 1003.32(5), F.S.

<sup>&</sup>lt;sup>34</sup> s. 1003.32(6)(b), F.S

## Florida Department of Education

In 2008, DOE conducted six rule development workshops on standards for the use of reasonable force throughout the state.<sup>35</sup> This effort did not, however, result in the adoption of a rule (6A-6.05271 Standards for Use of Reasonable Force). The last public hearing was held on July 20, 2009. As a result of that hearing, the public comment period was extended to September 15, 2009. However, on August 21, 2009, the proposed rule was withdrawn.<sup>36</sup>

In June 2007, DOE's Bureau of Exceptional Education and Student Services (BEESS) convened a workgroup composed of school officials, agency representatives, parents, advocates, and other interested parties to provide information and make recommendations to the BEESS to address the use of physical restraint with students in special education programs. The discussion included the definition of manual physical restraint, procedures for documentation, and communication, training, and local and state monitoring protocols. The information gathered during the meeting and from other related resources was used to develop a technical assistance paper issued on June 3, 2008.

Technical Assistance Paper K12: 2008-67, June 2008, Guidelines for the Use of Manual Physical Restraint in Special Education Programs, addresses:

- When manual physical restraint is used.
- Who should use physical restraint.
- The type of training needed for the correct usage of physical restraint.
- Considerations when selecting a training program.
- What should be documented.
- Parent notification and reporting.
- Monitoring its use.<sup>37</sup>

## Federal Legislation

In December 2009, U.S. Reps. George Miller and Cathy McMorris Rodgers filed H.R. 4247 addressing restraint and seclusion. On February 4, 2010, an amendment in the Nature of a Substitute to H.R. 4247 (Preventing Harmful Restraint and Seclusion in School Act) was passed in the House Committee on Education and Labor.<sup>38</sup> The amendment:

- Contains definitions, establishes findings and lists the purposes for the legislation.
- Creates a State-Approved Intervention Training Program that must be approved by the U.S. Department of Education (USDOE) Secretary.
- Requires the USDOE Secretary to promulgate regulations establishing minimum standards no later than 180 days after enactment.
- Requires states to submit a plan to the USDOE no later than two years after enactment that includes assurances that the state has:
  - Policies and procedures that meet the minimum standards, including the standards with respect to the state-approved crisis intervention training program.
  - A mechanism to effectively monitor and enforce minimum standards.
  - A description of the state plan to ensure school personnel and parents, including private school personnel and parents, are aware of the state policies and procedures.

http://edlabor.house.gov/markups/2010/02/preventing-harmful-restraint-a.shtml.

<sup>&</sup>lt;sup>35</sup> Florida Administrative Weekly, Notice 6749859, Volume 35/05, February 6, 2009 available at <a href="https://www.flrules.org/gateway/ruleno.asp?id=6A-6.05271&PDate=2/6/2009&Section=2">https://www.flrules.org/gateway/ruleno.asp?id=6A-6.05271&PDate=2/6/2009&Section=2</a>.

Florida Administrative Weekly, 6A-6.05271, Standards for the Use of Reasonable Force, Volume 35/33, August 21, 2009 available at <a href="https://www.flrules.org/gateway/ruleNo.asp?ID=6A-6.05271">https://www.flrules.org/gateway/ruleNo.asp?ID=6A-6.05271</a>.

<sup>&</sup>lt;sup>37</sup> Florida Department of Education, Technical Assistance Paper K12: 2008-67, <u>Guidelines for the Use of Manual Physical Restraint in Special Education Programs</u>, *available at <a href="http://www.fldoe.org/ese/tap-home.asp">http://www.fldoe.org/ese/tap-home.asp</a>*.

- Requires states to report the total number of incidents in which physical restraint was imposed
  upon a student; the total number of incidents in which seclusion was imposed upon a student;
  the total number of incidents in which physical restraint resulted in injury or resulted in death
  and in which the school personnel imposing physical restraint or seclusion were not trained and
  certified; and demographics and disability status.
- Authorizes the USDOE to award grants to states to establish, implement, and enforce the
  policies and procedures to meet the minimum standards. The grant will be awarded to the state
  for a 3-year period. The state may use the funds to award subgrants. Grants may be used to
  provide professional development, training, and certification; and researching, developing, and
  evaluating strategies, policies, and procedures to prevent and reduce physical restraint and
  seclusion.
- Requires the USDOE Secretary to carry out a national assessment to determine the effectiveness of the Preventing Harmful Restraint and Seclusion in School Act.<sup>39</sup>

H.R. 4247, as amended, passed the full U.S. House of Representatives on March 3, 2010.<sup>40</sup>

# **Effect of Proposed Changes**

The bill establishes procedures regarding the use, monitoring, and reduction of unnecessary seclusion and restraint on students with disabilities. The bill defines the following terms:

- "Imminent risk of injury to the student or others" means a high probability of injury, such as a laceration, bone fracture, hematoma, bruise, or injury to internal organs.
- "Imminent risk of disruption or damage to the environment" means a high probability of disruption or damage to property which is likely to endanger the safety of others.
- "Manual physical restraint" means use of a physical restraint technique that involves physical
  force applied to restrict the movement of all or part of a student's body for purposes of
  protecting the student.
- "Mechanical restraint" means a physical device used to restrict a student's movement or restrict
  the normal function of a student's body for purposes of protecting the student. This term
  includes, but is not limited to, belts, vests, helmets, padded mittens, tie-downs, chairs with
  straps, and seatbelts. This term does not include:
  - o Medical protective equipment prescribed by a physician or dentist;
  - Physical equipment or orthopedic appliances, surgical dressings or bandages, or supportive body bands or other restraints necessary for medical treatment that is ongoing in the educational setting;
  - Devices used only for supporting functional body position or proper balance, or preventing a person from falling out of a bed or a wheelchair; or
  - Equipment used for safety during transportation, such as seatbelts or wheelchair tiedowns.
- "Seclusion" means removing a student from an educational environment, confining the student
  in a room, and preventing the student from leaving the room by locking or otherwise physically
  blocking the student's exit from the room. This term does not include the use of a time-out. The
  term "time-out" means a procedure in which access to varied sources of reinforcement is
  removed or reduced for a particular time period, contingent on a response from the student.
- "Student" means a student with a disability.

40 http://edlabor.house.gov/legislation\_chart/.
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<sup>&</sup>lt;sup>39</sup> Amendment #1 to H.R. 4247 by Mr. Miller (CA). <a href="http://edlabor.house.gov/markups/2010/02/preventing-harmful-restraint-a.shtml">http://edlabor.house.gov/markups/2010/02/preventing-harmful-restraint-a.shtml</a>.

## Use of Manual Physical Restraint

The bill authorizes school personnel to use manual physical restraint on a student under the following circumstances:

- When there is an imminent risk of bodily injury to the student or others.
- When there is an imminent risk of disruption or damage to the environment.
- When authorized by a comprehensive behavior intervention plan<sup>41</sup> developed by a certified behavior analyst and approved by an Individual Education Plan (IEP)<sup>42</sup> team.

The use of manual physical restraint by school personnel is limited to the amount of time required to eliminate the need for the use of the restraint. The school is required to have a student evaluated by staff trained to monitor the physical condition of a student as soon as possible after the student has been manually physically restrained by school personnel. Before the end of the school day on which the restraint occurs, the school must attempt to notify the student's parent each time a manual physical restraint is used.

#### Prohibited Restraint

School personnel, are prohibited from using a mechanical physical restraint on a student or manual physical restraint that restricts a student's breathing.

#### Seclusion

Seclusion may only be used when a manual physical restraint is highly likely to injure a student and:

- There is an imminent risk of injury to the student or others, imminent risk of disruption or damage to the environment, or the seclusion is authorized by a comprehensive behavior intervention plan developed by a certified behavior analyst and approved by an IEP team.
- School personnel have unsuccessfully tried other interventions.
- School personnel constantly observe the student during the time of the seclusion.

The seclusion must end immediately when the student is sufficiently calm to return to his or her educational environment. Seclusion may not be used as a punishment for a student's behavior.

# Reporting an Incident

A school must prepare an incident report by the close of the second business day after a student is released from a manual physical restraint, which must include:

- The name of the student restrained.
- The date, time, and location of the incident and the duration and type of the restraint.
- The names of the persons restraining or assisting in the restraint of the student.
- The specific positive behavioral strategies used to prevent and deescalate the behavior.
- Steps taken to notify the parent.

Incident reports must be provided to the DOE each month that the school is in session.

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<sup>&</sup>lt;sup>41</sup> A "behavioral intervention program" is a type of accommodation in the learning environment that involves positive behavioral supports or a specialized behavior management system. The intervention may include predictable routines for daily activities, clear rules, consistent enforcement, and regular consultation. A plan developed for an individual student or a group of students in which rules and expectations are clearly identified. Procedures are described that will help the student(s) learn to manage their own behavior. This may include a level system and clearly defined reinforcements and consequences. <a href="http://www.cpt.fsu.edu/ese/glossary.html">http://www.cpt.fsu.edu/ese/glossary.html</a>. <sup>42</sup> An "individual educational plan" (IEP) describes the current performance of the student, a statement of goals and objectives or benchmarks for the student, and a statement of the specially designed instruction and related services, including supplemental aides and services, to be provided. The plans are designed to meet the individual needs of the student. Rules 6A-6.03028(7), 6A-6.03029(3), and 6A-6.030191(4), F.A.C.

School districts must develop policies and procedures regarding:

- The prohibition of the use of mechanical restraints on students.
- The use of manual physical restraints and seclusion on students.
- The identification of personnel authorized to use manual physical restraints.
- Incident-reporting procedures.

Each school district is required to:

- Provide the required policies and procedures to DOE no later than January 31, 2011.
- Publish the required policies and procedures in the district's special policies and procedures manual.
- Make available to the parents of its students, at the beginning of each school year, school
  district policies regarding the use of manual physical restraint and seclusion. Such policies may
  be provided by mail or electronic mail or published on the school district's website.

## B. SECTION DIRECTORY:

**Section 1:** Amends s. 402.305, F.S., Licensing standards; child care facilities.

**Section 2:** Creates s. 1003.573, F.S., Use, monitoring, and reduction of unnecessary seclusion and restraint on students with disabilities in public schools.

Section 3: Amends s. 1004.55, Regional autism centers.

**Section 4:** Creates s. 1012.582, Continuing education and inservice training for teaching students with developmental disabilities.

**Section 5:** Provides an effective date of July 1, 2010.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have a fiscal impact on state government revenues.

2. Expenditures:

The bill does not appear to have a fiscal impact on state government expenditures.

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

2. Expenditures:

The bill does not appear to have a fiscal impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

#### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require a county or municipality to spend funds or take an action requiring expenditures; reduce the authority that counties and municipalities had as of February 1, 1989, to raise revenues in the aggregate; or reduce the percentage of a state tax shared in the aggregate with counties and municipalities as of February 1, 1989.

2. Other:

None.

## **B. RULE-MAKING AUTHORITY:**

The bill grants rule-making authority to the SBE to implement the provisions relating to the continuing education and inservice training for teaching students with developmental disabilities.

The State Board of Education may need to amend Rule 6A-7.0335, Florida Administrative Code (F.A.C.), Regional Centers for Implementing Services to Individual with Autism, Pervasive Developmental Disorders, Autistic-like Disabilities Dual Sensory Impairments or Sensory Impairment with Other Disabling Conditions.<sup>43</sup>

# C. DRAFTING ISSUES OR OTHER COMMENTS:

DOE COMMENTS:

# **Training Requirements for Child Care Personnel**

While the bill expands the required content of the child care introductory training course, it does not add additional hours to the 40-clock-hour training. This will likely mean that the existing course regarding special needs developmentally appropriate practice, which is currently optional, will become required.

## **Regional Autism Centers**

Through the requirements of Rule 6A-7.0335, F.A.C., CARD centers are already charged with the responsibility of coordinating services with other regional centers, state agencies, and school districts. Additionally, the centers are required by rule to disseminate referral and resource information.

# Continuing Education and Inservice Training for Teaching Students with Developmental Disabilities

There are existing professional development resources that have been developed and are available that could be used in the design of inservice/continuing education course materials.<sup>44</sup>

# Use of Seclusion and Restraint on Students with Disabilities

As an outcome of passage of this bill, the Department of Education would need to review and revise existing policies and technical assistance documents and create procedures to receive and analyze data to align with new legislation.

The bill would require school districts to develop policies regarding the use of physical restraint and seclusion. Districts with such policies would have to

<sup>&</sup>lt;sup>43</sup> Department of Education Analysis of HB 1073, February 28, 2010.

conduct reviews of policies and practices to ensure alignment with bill requirements.

Training on and implementation of school-wide general behavioral interventions and techniques is in place in many school districts. The Bureau funds the Positive Behavior Support (PBS) project at the University of South Florida. The PBS project provides training and support to many districts.

Many districts train staff on behavioral crisis intervention techniques. Two commonly used training programs include Professional Crisis Management (PCM), and Crisis Prevention Intervention (CPI). Districts that use PCM and CPI have certification training and annual recertification in program specific procedures for the use of safe techniques for physical restraint. For some small and rural districts, training on such procedures is provided through the Florida Diagnostic and Learning Resources System.

Department of Children and Family Services COMMENTS:

# **Training Requirements for Child Care Personnel**

The Child Growth and Development and Special Needs Appropriate Practices components of the Department's required 40 hour Introductory to Child Care Training currently addresses autism spectrum disorders.

The six (6) clock-hour Child Growth and Development course is currently mandatory for all child care facility and home staff pursuant to Section 402.305(2)(d)1.d, F.S., which includes in the minimum training requirements for child care personnel, "Child development, including typical and atypical language, cognitive, motor, social, and self-help skills development."

The Department's 10 clock-hour training course entitled Special Needs Appropriate Practices is currently mandatory for child care directors, and available for all child care personnel to complete for in-service training. Section 402.305(2)(d)1.f., F.S, provides direction to the Department in the development of "Specialized areas..." within 40 hours of minimum training requirements for child care personnel. 65C-22.003(2)(a), F.A.C., is pursuant to this section of Statute and includes in its listing of specialized training areas training specific to children with special needs, which includes awareness instruction and methods for teaching students with developmental disabilities.

In addition, special needs issues, including autism, are also addressed in both the Health, Safety, and Nutrition and Behavioral Observation and Screening components of the 40 hour Introductory to Child Care Training, as cited in ss. 402.305(2)(d)1.b. and e., F.S., respectively, although to a lesser extent. Both of these components are required for all child care facility and home staff. 45

#### IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

N/A.

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<sup>45</sup> Department of Children and Family Services Analysis of HB 1073, February 17, 2010. STORAGE NAME: pcsmb1073.PT.doc

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# A bill to be entitled

An act relating to the education of children with disabilities; amending s. 402.305, F.S.; requiring minimum training for child care personnel to include the identification and care of children with developmental disabilities; creating s. 1003.573, F.S.; providing definitions; specifying that manual physical restraint may be used by school personnel only in certain emergencies or when authorized by a comprehensive behavior intervention plan; requiring trained staff to evaluate the student after use of a manual physical restraint; requiring that the school attempt to notify the student's parent after use of a manual physical restraint; prohibiting the use of mechanical restraints and certain manual physical restraints; providing that seclusion may be used only in specified circumstances; providing for the termination of seclusion; prohibiting the use of seclusion as punishment; requiring that a school prepare an incident report after the use of manual physical restraint; specifying the contents of such report and providing for its submission to the Department of Education; requiring the development of school district policies and procedures; requiring the policies and procedures to be submitted to the department, published, and made available to parents; amending s. 1004.55, F.S.; requiring regional autism centers to provide certain support for serving children with developmental disabilities; creating s. 1012.582, F.S.; requiring the Commissioner of Education to develop

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recommendations to incorporate instruction relating to developmental disabilities into continuing education or inservice training requirements for instructional personnel; requiring the department to incorporate the course curricula into existing requirements for such education or training; authorizing the State Board of Education to adopt rules; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (d) of subsection (2) of section 402.305, Florida Statutes, is amended to read:

402.305 Licensing standards; child care facilities.-

- (2) PERSONNEL.—Minimum standards for child care personnel shall include minimum requirements as to:
- (d) Minimum training requirements for child care personnel.
- 1. Such minimum standards for training shall ensure that all child care personnel take an approved 40-clock-hour introductory course in child care, which course covers at least the following topic areas:
- a. State and local rules and regulations which govern child care.
  - b. Health, safety, and nutrition.
  - c. Identifying and reporting child abuse and neglect.
- d. Child development, including typical and atypical language, cognitive, motor, social, and self-help skills development.

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e. Observation of developmental behaviors, including using a checklist or other similar observation tools and techniques to determine the child's developmental age level.

- f. Specialized areas, including computer technology for professional and classroom use and early literacy and language development of children from birth to 5 years of age, as determined by the department, for owner-operators and child care personnel of a child care facility.
- g. Developmental disabilities, including autism spectrum disorder, and early identification, use of available state and local resources, classroom integration, and positive behavioral supports for children with developmental disabilities.

Within 90 days after employment, child care personnel shall begin training to meet the training requirements. Child care personnel shall successfully complete such training within 1 year after the date on which the training began, as evidenced by passage of a competency examination. Successful completion of the 40-clock-hour introductory course shall articulate into community college credit in early childhood education, pursuant to ss. 1007.24 and 1007.25. Exemption from all or a portion of the required training shall be granted to child care personnel based upon educational credentials or passage of competency examinations. Child care personnel possessing a 2-year degree or higher that includes 6 college credit hours in early childhood development or child growth and development, or a child development associate credential or an equivalent state-approved child development associate credential, or a child development

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associate waiver certificate shall be automatically exempted from the training requirements in sub-subparagraphs b., d., and e.

- 2. The introductory course in child care shall stress, to the extent possible, an interdisciplinary approach to the study of children.
- 3. The introductory course shall cover recognition and prevention of shaken baby syndrome, prevention of sudden infant death syndrome, recognition and care of infants and toddlers with developmental disabilities, including autism spectrum disorder, and early childhood brain development within the topic areas identified in this paragraph.
- 4. On an annual basis in order to further their child care skills and, if appropriate, administrative skills, child care personnel who have fulfilled the requirements for the child care training shall be required to take an additional 1 continuing education unit of approved inservice training, or 10 clock hours of equivalent training, as determined by the department.
- 5. Child care personnel shall be required to complete 0.5 continuing education unit of approved training or 5 clock hours of equivalent training, as determined by the department, in early literacy and language development of children from birth to 5 years of age one time. The year that this training is completed, it shall fulfill the 0.5 continuing education unit or 5 clock hours of the annual training required in subparagraph 4.
- 6. Procedures for ensuring the training of qualified child care professionals to provide training of child care personnel, including onsite training, shall be included in the minimum

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standards. It is recommended that the state community child care coordination agencies (central agencies) be contracted by the department to coordinate such training when possible. Other district educational resources, such as community colleges and career programs, can be designated in such areas where central agencies may not exist or are determined not to have the capability to meet the coordination requirements set forth by the department.

- 7. Training requirements shall not apply to certain occasional or part-time support staff, including, but not limited to, swimming instructors, piano teachers, dance instructors, and gymnastics instructors.
- 8. The department shall evaluate or contract for an evaluation for the general purpose of determining the status of and means to improve staff training requirements and testing procedures. The evaluation shall be conducted every 2 years. The evaluation shall include, but not be limited to, determining the availability, quality, scope, and sources of current staff training; determining the need for specialty training; and determining ways to increase inservice training and ways to increase the accessibility, quality, and cost-effectiveness of current and proposed staff training. The evaluation methodology shall include a reliable and valid survey of child care personnel.
- 9. The child care operator shall be required to take basic training in serving children with disabilities within 5 years after employment, either as a part of the introductory training or the annual 8 hours of inservice training.

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Section 2. Section 1003.573, Florida Statutes, is created to read:

- 1003.573 Use, monitoring, and reduction of unnecessary seclusion and restraint on students with disabilities in public schools.—
  - (1) DEFINITIONS.—As used in this section, the term:
- (a) "Imminent risk of disruption or damage to the environment" means a high probability of disruption or damage to property which is likely to endanger the safety of others.
- (b) "Imminent risk of injury to the student or others"

  means a high probability of injury, such as a laceration, bone
  fracture, hematoma, bruise, or injury to internal organs.
- (c) "Manual physical restraint" means the use of a physical restraint technique that involves physical force applied to restrict the movement of all or part of a student's body for purposes of protecting the student.
- (d) "Mechanical restraint" means a physical device used to restrict a student's movement or restrict the normal function of a student's body for purposes of protecting the student. This term includes, but is not limited to, belts, vests, helmets, padded mittens, tie-downs, chairs with straps, and seatbelts.

  This term does not include:
- 163 <u>1. Medical protective equipment prescribed by a physician</u>
  164 <u>or dentist;</u>
  - 2. Physical equipment or orthopedic appliances, surgical dressings or bandages, or supportive body bands or other restraints necessary for medical treatment that is ongoing in the educational setting;

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169 3. Devices used only for the purpose of supporting 170 functional body position or proper balance or preventing a 171 person from falling out of a bed or a wheelchair; or 4. Equipment used for safety during transportation, such 172 173 as seatbelts or wheelchair tie-downs. 174 "Seclusion" means removing a student from an educational environment, confining the student in a room, and 175 176 preventing the student from leaving the room by locking or 177 otherwise physically blocking the student's exit from the room. 178 This term does not include the use of a time-out. As used in 179 this paragraph, the term "time-out" means a procedure in which 180 access to varied sources of reinforcement is removed or reduced for a particular time period. 181 182 (f) "Student" means a student with a disability. 183 (2) USE OF MANUAL PHYSICAL RESTRAINT.-184 (a) School personnel may use a manual physical restraint 185 on a student only: 186 1. When there is an imminent risk of injury to the student 187 or others; 188 2. When there is an imminent risk of disruption or damage 189 to the environment; or 3. When authorized by a comprehensive behavior 190 191 intervention plan developed by a certified behavior analyst and 192 approved by an individual educational plan team.

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(b) School personnel shall limit the use of a manual

physical restraint to the duration necessary to eliminate the

circumstances necessitating the use of the restraint under

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paragraph (a).

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197	(c) The school shall have a student evaluated by staff
198	trained to monitor the physical condition of a student as soon
199	as possible after the student has been manually physically
200	restrained by school personnel.
201	(d) Each time a manual physical restraint is used, the
202	school shall attempt to notify the student's parent before the

- school shall attempt to notify the student's parent before the end of the school day on which the restraint occurs.
- (3) PROHIBITED RESTRAINT.—School personnel shall not use a mechanical restraint on a student or a manual physical restraint that restricts a student's breathing.
  - (4) SECLUSION.-

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- (a) Seclusion may be used only when a manual physical restraint is highly likely to lead to injury to the student and:
- 1.a. There is an imminent risk of injury to the student or
  others;
- b. There is an imminent risk of disruption or damage to the environment; or
- c. The seclusion is authorized by a comprehensive behavior intervention plan developed by a certified behavior analyst and approved by an individual educational plan team.
- 217 <u>2. School personnel have unsuccessfully tried other</u> 218 interventions.
  - 3. School personnel constantly observe the student for the duration of the seclusion.
- 221 (b) The seclusion must end immediately when the student is
  222 sufficiently calm to return to his or her educational
  223 environment.
  - (c) Seclusion may not be used as a punishment for a

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225	student's behavior.
226	(5) INCIDENT REPORTING.—
227	(a) A school shall prepare an incident report by the close
228	of the second business day after a student is released from a
229.	manual physical restraint, which shall include:
230	1. The name of the student restrained.
231	2. The date, time, and location of the incident and the
232	duration and type of the restraint.
233	3. The names of the persons restraining or assisting in
234	the restraint of the student.
235	4. The specific positive behavioral strategies used to
236	prevent and deescalate the behavior.
237	5. Steps taken to notify the parent.
238	(b) Incident reports prepared pursuant to this subsection
239	shall be provided to the Department of Education each month that
240	the school is in session.
241	(6) DISTRICT POLICIES AND PROCEDURES.—
242	(a) School districts shall develop policies and procedures
243	consistent with this section regarding:
244	1. The prohibition of the use of mechanical restraints on
245	students.
246	2. The appropriate use of manual physical restraints and
247	seclusion on students.
248	3. Personnel authorized to use manual physical restraints.
249	4. Incident-reporting procedures.
250	(b) Each school district shall:

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subsection to the department no later than January 31, 2011.

1. Provide the policies and procedures required under this

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253	2. Publish the policies and procedures required under this
254	subsection in the district's special policies and procedures
255	manual.
256	3. Make available to the parents of its students, at the
257	beginning of each school year, its policies regarding the use of

- beginning of each school year, its policies regarding the use of manual physical restraint and seclusion. Such policies may be provided by mail or electronic mail or published on the school district's website.
- Section 3. Paragraphs (f) and (g) are added to subsection (4) of section 1004.55, Florida Statutes, to read:
  - 1004.55 Regional autism centers.-
  - (4) Each center shall provide:
- (f) Coordination and dissemination of local and regional information regarding available resources for services for children with the developmental disabilities described in subsection (1).
- (g) Support to state agencies in the development of training for early child care providers and educators with respect to the developmental disabilities described in subsection (1).
- Section 4. Section 1012.582, Florida Statutes, is created to read:
  - 1012.582 Continuing education and inservice training for teaching students with developmental disabilities.—
  - (1) The Commissioner of Education shall develop recommendations to incorporate instruction regarding autism spectrum disorder and other developmental disabilities into

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continuing education or inservice training requirements for instructional personnel. These recommendations shall address:

- (a) Early identification of, and intervention for, students who have autism spectrum disorder or other developmental disabilities.
- (b) Curriculum planning and curricular and instructional modifications, adaptations, and specialized strategies and techniques.
  - (c) The use of available state and local resources.
- (d) The use of positive behavioral supports to deescalate problem behaviors.
- (e) Appropriate use of manual physical restraint and seclusion techniques.
- (2) In developing the recommendations, the commissioner shall consult with the State Surgeon General, the Director of the Agency for Persons with Disabilities, representatives from the education community in the state, and representatives from entities that promote awareness about autism spectrum disorder and other developmental disabilities and provide programs and services to persons with developmental disabilities, including, but not limited to, regional autism centers pursuant to s. 1004.55.
- (3) Beginning with the 2010-2011 school year, the

  Department of Education shall incorporate the course curricula
  recommended by the Commissioner of Education, pursuant to
  subsection (1), into existing requirements for the continuing
  education or inservice training of instructional personnel. The
  requirements of this section may not add to the total hours

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required for continuing education or inservice training as

currently established by the department.

(4) The State Board of Education may adopt rules pursuant
to ss. 120.536(1) and 120.54 to implement this section.

Section 5. This act shall take effect July 1, 2010.

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CODING: Words stricken are deletions; words underlined are additions.

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