



The Florida House of Representatives

Military & Local Affairs Policy Committee

Larry Cretul
Speaker

Dorothy L. Hukill
Chair

Military & Local Affairs Policy Committee
January 13, 2010
212 Knott Building
8:00 AM – 12:00 PM

ACTION PACKET

COMMITTEE MEETING REPORT
Military & Local Affairs Policy Committee

1/13/2010 8:00:00AM

Location: Webster Hall (212 Knott)

Summary: No Bills Considered

Committee meeting was reported out: Wednesday, January 13, 2010 12:57:19PM

COMMITTEE MEETING REPORT
Military & Local Affairs Policy Committee

1/13/2010 8:00:00AM

Location: Webster Hall (212 Knott)

Attendance:

	<i>Present</i>	<i>Absent</i>	<i>Excused</i>
Dorothy Hukill (Chair)	X		
Janet Adkins	X		
Mackenson Bernard	X		
Esteban Bovo, Jr.	X		
Chris Dorworth	X		
Keith Fitzgerald	X		
Evan Jenne	X		
Janet Long	X		
Mark Pafford	X		
Ronald Renuart	X		
Ron Schultz	X		
Charles Van Zant	X		
John Wood	X		
Juan Zapata		X	
Totals:	13	1	0

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COMMITTEE MEETING REPORT
Military & Local Affairs Policy Committee

1/13/2010 8:00:00AM

Location: Webster Hall (212 Knott)

Other Business Appearance:

2009 Growth Management Legislation

Secretary Tom Pelham (At Request Of Chair) - Proponent

Department of Community Affairs

2555 Shumard Blvd.

Tallahassee FL 32399

Phone: 850-922-1743

Florida Association of Counties Legislative Priorities

John W. Smith (Lobbyist) (At Request Of Chair) - Information Only

Florida Association of Counties

100 South Monroe Street

Tallahassee FL 32301

Phone: 850-922-4300

Florida League of Cities Legislative Priorities

Rebecca O'Hara (Lobbyist) (At Request Of Chair) - Information Only

Florida League of Cities

P.O. Box 1757

Tallahassee FL 32302

Phone: 850-339-6211

Florida Military Issues

Col. Bruce McClintock (At Request Of Chair) - Information Only

U.S. Air Force

401 W. Van Matre Avenue, Suite 106

Eglin AFB FL 32542

Phone: 850-882-9600

Florida Military Issues

Karen White (At Request Of Chair) - Information Only

U.S. Air Force - Airforce Facility Energy Center

139 Barnes Avenue

Tyndall AFB FL 32403

Phone: 850-283-6348

Military Affairs

Jim Breitenfeld - Information Only

Manager-Okaloosa Defense Support Initiative

4434 Luke Avenue

Destin FL 32341

Phone: 850-598-1197

Military Affairs

Janet Bowman (Lobbyist) - Information Only

The Nature Conservancy

625 N. Adams Street

Tallahassee FL 32301

Phone: 850-251-9406

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COMMITTEE MEETING REPORT
Military & Local Affairs Policy Committee

1/13/2010 8:00:00AM

Location: Webster Hall (212 Knott)

Military Installations Encroachment & Land Use

Col. Glenn Sutphin (Lobbyist) (State Employee) (At Request Of Chair) - Information Only
Department of Military Affairs
400 S. Monroe Street, Room 908
Tallahassee FL 32399
Phone: 850-591-3079

Military Installations Encroachment & Land Use

Brian Teeple (At Request Of Chair) - Information Only
Northeast Florida Regional Council
6850 Belfort Oaks Place
Jacksonville FL 32216
Phone: 904-279-0880

Military Issues

Warren McPherson (General Public) - Information Only
Director, Military & Defense Programs
325 John Knox Road, Suite 201
Tallahassee FL 32303
Phone: 850-298-6652

Military Issues

Walker Banning (State Employee) (At Request Of Chair) - Information Only
Florida Department of Community Affairs
2555 Shumard
Tallahassee FL 32399
Phone: 850-922-1785

Mobility Fee Study

Assistant Secretary (State Employee) (At Request Of Chair) - Information Only
Department of Transportation
605 Suwannee Street
Tallahassee FL
Phone: 850-414-5200

Committee meeting was reported out: Wednesday, January 13, 2010 12:57:19PM



**DEPARTMENT OF THE AIR FORCE
HEADQUARTERS 96TH AIR BASE WING (AFMC)
EGLIN AIR FORCE BASE, FLORIDA**

Colonel Bruce H. McClintock
Commander, 96th Air Base Wing
401 W. Van Matre Ave., Ste 106
Eglin AFB FL 32542-6802

DEC 09 2009

Dr. Dale Brill
Office of Tourism, Trade and Economic Development
The Capitol, Suite 2001
Tallahassee, FL 32399-0001

Dear Dr. Brill

Thank you for your continuing support of the Florida Base Commander's Forum, where we discuss the common concerns affecting Florida military missions. As you know, we briefed the same issues at a special session during the Florida State Legislative forum held in Tallahassee on 5 Nov and at Governor Crist's Senior Military Forum on Dec 1. The four priorities addressed in these meetings that impact military bases are listed below:

1. Land Use/Encroachment: Building code revision, real estate disclosure, enforcement of existing codes
2. Transportation: SIS, exchange of information between military/civilian leaders
3. Renewable Portfolio Standard: Florida Renewable Portfolio Standard (RPS)
4. Quality of Life: Issues impacting military personnel such as reciprocity of other state's teacher certification, child care standards and military dependent educational issues

Attached is the RPS follow-on letter unanimously signed by Florida Base Commanders recommending that Florida develop a renewable portfolio standard supporting Department of Defense goals. As an update to the attached Commanders signature letter, please note Ms. Karen White, Staff Attorney, Air Force Legal Operating Agency, Utility Law Field Support Center, Tyndall AFB, phone 850-283-6348 is our new point of contact for this initiative, in lieu of Mr. Dennis Mattson.

Our commitment to these legislative priorities remains strong and I appreciate your continued support and dedication. Thank you again.

Sincerely,

BRUCE H. MCCLINTOCK, Col, USAF
Commander, 96th Air Base Wing

Attachment:
Renewable Portfolio Standard Letter

DEC 09 2009

Dr. Dale Brill
Office of Tourism, Trade and Economic Development
The Capitol, Suite 2001
Tallahassee, Florida 32399-0001

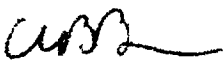
Dr. Brill

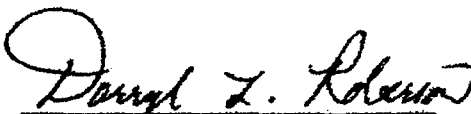
Thank you for requesting our input on the State of Florida's Renewable Portfolio Standard (RPS).

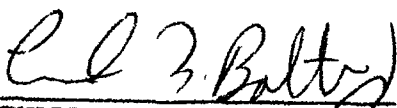
The Department of Defense, in response to the Energy Policy Act of 2005 (EPA), has set aggressive targets for renewable energy development at military installations with a goal of 25% DoD wide use of renewable energy by 2025. The EPA defines renewable energy as "electric energy generated from solar, wind, biomass, landfill gas, ocean (including tidal, wave, current and thermal), geothermal, municipal solid waste, or new hydroelectric generation capacity achieved from increased efficiency or additions of new capacity at an existing hydroelectric project." A State of Florida RPS that includes these forms of renewable energy would almost certainly be mutually beneficial to the State and its military installations.

We are anxious to meet the Department of Defense's (DOD) energy goals for energy security, independence and sustainability and we look forward to any efforts the State of Florida makes to support us in our endeavors. We have long enjoyed a mutually-beneficial relationship with the State of Florida and we are confident that the measures the state takes toward renewable energy will forward our interests as well. We are excited to face these possibilities in partnership with all interested parties, and to assist in that endeavor. If you have any questions, please contact Mr. Dennis Mattson, Eglin AFB, who can be reached at (850) 882-9600 or dennis.mattson@eglin.af.mil.

Sincerely,

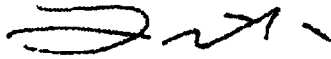

WILLIAM B. BINGER
Brigadier General, USAFR
Commander, 482 Fighter Wing
Homestead Air Reserve Base


DARRYL L. ROBERSON
Brigadier General, USAF
Commander, 325th Fighter Wing
Tyndall Air Force Base


EDWARD L. BOLTON, JR.
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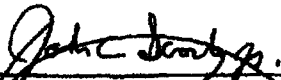
LAWRENCE M. MARTIN
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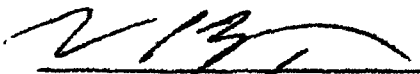
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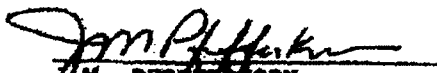
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STEVEN R. PETERS
Colonel, U.S. Marine Corps
Commanding Officer
Blount Island Command

DEC 09 2009

The Honorable Raul L. Rodriguez, AIA
Chairman, Florida Building Commission
2555 Shumard Oak Boulevard
Tallahassee, Florida 32399-2100

Dear Mr. Chairman:

SUBJECT: PROPOSED REVISION TO 2010 FLORIDA BUILDING CODE
TO INCLUDE SOUND ATTENUATION PROVISIONS

As members of the Florida Base Commander's Forum we strongly support revision of Sections R325 and 3113 of the Florida Building Code to include prescriptive sound attenuation provisions for new construction in the proximity of major civilian and military airports when required by a Florida county or local government. All major civilian and military airports in the State currently have defined noise zones as required by the Code, but only a few have prescriptive sound attenuation provisions to achieve noise reduction levels required in county or local government zoning ordinances.

In 2006 the City of Jacksonville amended the airport section of the City zoning ordinance to require applicants for new construction in high noise zones around its major civilian and military airports to provide:

- a testing certificate from an accredited noise testing lab stating that the construction was built pursuant to the proposed engineering plans and would achieve a noise reduction level equal or greater than the reduction required in the ordinance, or
- an engineering judgment signed and sealed by an engineer licensed in the State of Florida stating that, in his/her opinion, construction built according to submitted plans will meet the required noise reduction, or
- a standard for new construction in high noise zones contained within "Guidelines for Sound Insulation of Residences Exposed to Aircraft Operations" prepared for Department of the Navy by Wyle Research and Consulting, Arlington, Virginia, April 2005.

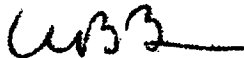
The amendment was endorsed by the Northeast Florida Builders Association, Northeast Florida Realtors Association and local community, because it:

- reduced new construction design costs to achieve the City's required sound attenuation reductions in the high noise zones around its airports and
- improved energy efficiency in new construction.

The amendment was endorsed by the United States Navy because it reduced noise in new construction near its airports.

We understand that the proposed revision was briefed to the Structural Technical Advisory Committee last April and that a formal request for revision of the Code will be submitted for Commission consideration this fall. If you have any questions, please contact Kevin Gartland, Naval Air Station, Jacksonville, at (904) 542-5789.

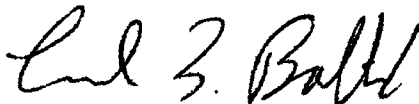
Sincerely,



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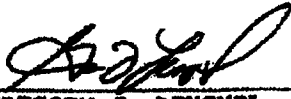
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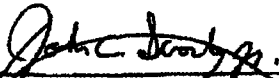
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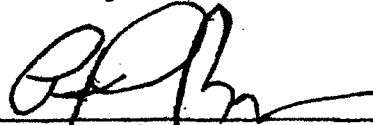
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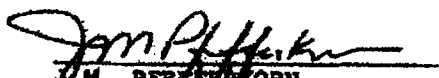
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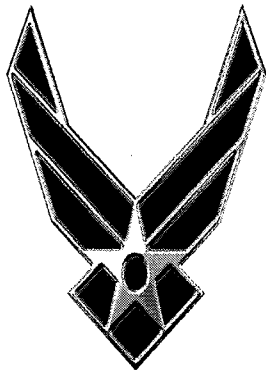
Air Armament Center



War-Winning Capability...On Time, On Cost



Florida Base Commanders Update to the Florida House of Representatives Military & Local Affairs Policy Committee 13 Jan 2010



**Col Bruce McClintock
96th Air Base Wing
Commander**

1/12/2010 3:45 PM



Florida Military Commanders



Forum

War-Winning Capability... On Time, On Cost

WILLIAM B. BINGER
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Commander, 482 Fighter Wing
Homestead Air Reserve Base

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Overview



War-Winning Capability...On Time, On Cost

- **History of Base Commanders Forum**

- **Topics of Discussion**
 - **Encroachment/Land Use**
 - **Transportation**
 - **Energy**
 - **Quality of Life**



Recent History of Base Commander Forum

War-Winning Capability... On Time, On Cost



- **Various levels of engagement/activity**
- **Format has evolved in the current administration from all base commanders to a smaller bi-annual major base commander forum, and an annual Senior Military Leaders Forum with the Governor and Flag/General officers from each service.**
- **Renewed Emphasis since Feb 09**
 - Feb Meeting at Eglin AFB (Military/State)
 - Sep VTC hosted by Eglin AFB (Military)
 - Oct Meeting at MacDill AFB (Military/State)
 - Dec Meeting at Camp Blanding (Senior Leader Forum)



Encroachment/Land Use



War-Winning Capability... On Time, On Cost

Current Status: Most installations have completed a Joint Land Use Study (JLUS) since encroachment continues to impact mission performance.

Impact: Florida Statute 163.3175 helps prevent encroachment. Application varies by community.

ONE PERSPECTIVE ON THE SUBJECT

Florida House of Representatives Committee on Veterans Affairs conclusions in Representative Stan Jordan's Feb 08 Military Base Encroachment White Paper:

“...a majority of local governments have not complied with statutory requirement to amend their local comprehensive plans to ensure compatible development near military installations...”



Encroachment/Land Use



War-Winning Capability... On Time, On Cost

Some potential next steps

- #1: Amendment to Florida Building Codes -- OEA encourages changes to include sound attenuation provisions for new construction in the proximity of airfields (Sections R325 and 3113 of the Florida Building Code)
- # 2: Consider updating the Growth Management Act
Some potential changes:
- Prevent encroachment in crash/accident potential zones
 - Prevent growth in incompatible noise areas
 - Protect training/over flight routes
 - Broaden definition of encroachment to include land, water and airspace
 - Enforce existing ordinances
 - Bring in Department of Community Affairs (DCA) early
 - Support Florida Defense Alliance Initiatives
 - Require changes in notification of nearby military activities and impacts
 - For example, allow public notice to be filed in county official records for future homebuyers within certain zones to get actual notice that the land they are purchasing is near an active military base with the attendant risk of noise, etc.
- #3: The Florida Forever Program assists military bases in creating conservation easements around bases, thus reducing encroachment, and leverages matching federal funds (REPI)



Building Standards Letter



War-Winning Capability... On Time. On Cost

Dec 09 2009

The Honorable Raul L. Rodriguez, AIA
Chairman, Florida Building Commission
2555 Shumard Oak Boulevard
Tallahassee, Florida 32399-2100

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Sincerely,

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Transportation



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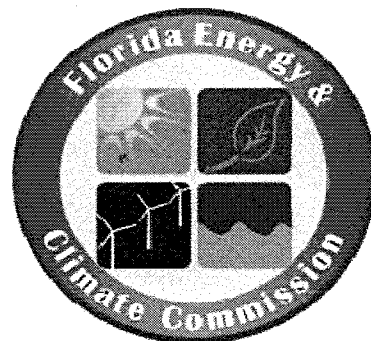
- **Current Status:** Minimal opportunity for coordination between State and Military Officials
- **Impact:** Missions are growing, personnel and traffic on state roads continues to grow – resulting in a decline in service conditions
- **Some potential next steps:**
 - Add Strategic Intermodal System designation for roadways near all major military installations – **SIS update for 2010 legislative session includes recommendations for enhanced connectivity with major military bases**
 - Consider including military in regional meetings with a seat at the table for 15/30 year planning meetings
 - Consider allowing Base Commanders to be Ex Officio members of Metropolitan Planning Organizations
 - Consider state funding for critical transportation projects in support of military and local community growth—broaden mass transit systems across the state
 - Investigate pursuit of federal funding for critical growth and community needs



Energy

War-Winning Capability...On Time, On Cost

- **Current Status:**
 - Environmental Policy Act of 2005 sets aggressive targets for renewable energy development at military installations
 - Military installations need partnerships with utilities to meet federal energy mandates
 - The FL Public Service Commission recommended adopting a Renewable Portfolio Standard (RPS)
- **Some potential next steps:**
 - Consider ratification of proposed PSC rule for a Renewable Portfolio Standard
 - Consider fostering renewable energy projects/markets throughout the state
 - Consider support of tax credit extensions & accelerated depreciation schedules
 - Consider establishment of Public Benefit Funds to support renewable energy development





RPS Nation-Wide

War-Winning Capability... On Time. On Cost

Renewable Power & Energy Efficiency Market: Renewable Portfolio Standards

Federal Energy Regulatory Commission • Market Oversight @ FERC.gov

31 States including D.C. have Renewable Energy Portfolio Standards (RPS)

ND: 10% by 2015
SD: 10% by 2015
NE: proposed an RPS
KS: 20% by 2020
OK: Studying an RPS

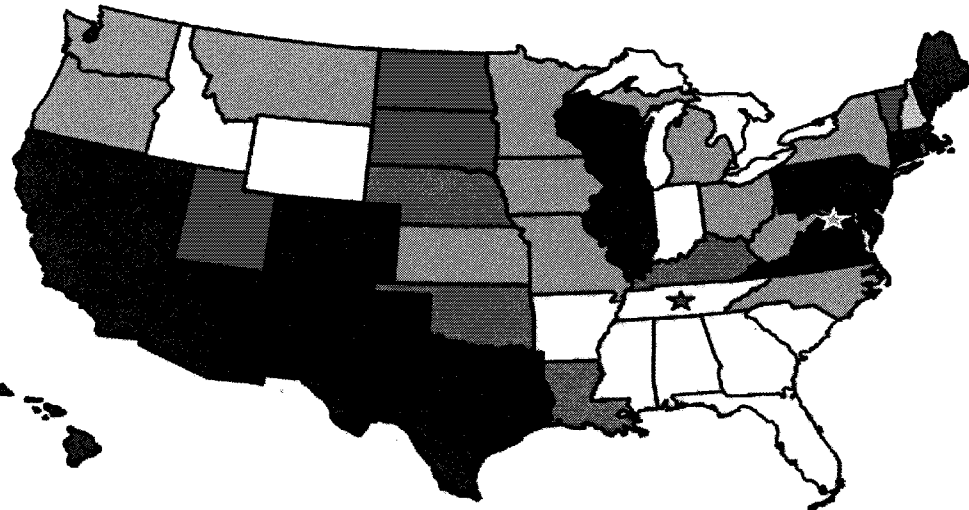
MN: 25% by 2025; Xcel: 30% by 2020
IA: 105 MW
MO: 15% by 2021
WI: 10% by 2015
IL: 25% by 2025

MI: 10% MWh and 1,100 MW by 2015
OH: 12.5% by 2025
WV: 25% by 2025
KY: Report recommends RPS

ME: 40% by 2017
NH: 23.8% by 2025
VT: 20% by 2017; all growth to 2012 from RE and EE
MA: 15% by 2020
RI: 16% by end 2019
CT: 27% by 2020
NY: 25% by 2013
NJ: 22.5% by 2020
PA: 18% by 2020
DE: 20% by 2019
DC: 20% by 2020 ☆
MD: 20% by 2022
VA: 15% by 2025; goal with production incentives
NC: 12.5% by 2021
TVA: 50% by 2020 ☆

WA: 15% by 2020
OR: 25% by 2025
CA: 33% by 2020
MT: 15% by 2015
NV: 25% by 2025
UT: 20% by 2025
CO: 20% by 2020
AZ: 15% by 2025
NM: 20% by 2020
TX: 5,880 MW by 2015

HI: 40% by 2030



- RPS
- Accelerated or strengthened RPS
- Voluntary standards or goals
- Strengthened voluntary standard
- Proposed RPS or studying RPS

Updates at: <http://www.ferc.gov/market-oversight/otr-mkts/renew.asp>

Notes: An RPS requires a percent of an electric provider's energy sales (MWh) or installed capacity (MW) to come from renewable resources. Most specify sales (MWh). Map percents are final years' targets. TVA's goal is not state policy; it calls for 50% zero- or low-carbon generation by 2020. Alaska has no RPS. Sources: Derived from data in: LBNL, PUCs, State legislative tracking services, Pew Center, and the Union of Concerned Scientists. Details including timelines are in the Database of State Incentives for Renewables and Energy.



RPS Letter

War-Winning Capability... On Time, On Cost



DEC 09 1965

Dr. Dale Brill
Office of Tourism, Trade and Economic Development
The Capitol, Suite 2001
Tallahassee, Florida 32399-0801

Dr. Brill

Thank you for requesting our input on the State of Florida's Renewable Portfolio Standard (RPS).

The Department of Defense, in response to the Energy Policy Act of 2005 (EPAct), has set aggressive targets for renewable energy development at military installations with a goal of 25% DoD wide use of renewable energy by 2025. The DoD defines renewable energy as "electric energy generated from solar, wind, biomass, landfill gas, ocean (including tidal, wave, current and thermal), geothermal, municipal solid waste, or ge hydroelectric generation capacity excluded from increased efficiency or addition of new capacity at an existing hydroelectric project." A State of Florida RPS that includes these forms of renewable energy would almost certainly be mutually beneficial to the State and its military installations.

We are anxious to meet the Department of Defense's (DoD) energy goals for energy security, independence and sustainability and we look forward to any efforts the State of Florida makes to support us in our endeavor. We have long enjoyed a mutually-beneficial relationship with the State of Florida and we are confident that the resources the State makes toward renewable energy will forward our interests as well. We are excited to face these possibilities in partnership with all interested parties, and to assist in that endeavor. If you have any questions, please contact Mr. Donald Williams, 911a Ave, who can be reached at (850) 882-9600 or dwilliams@mil.af.mil.

Sincerely,

Donald Z. Williams

Donald Z. Williams
Brigadier General, USAF
Commander, 482 Fighter Wing
Hawstead Air Reserve Base

Edward L. Holter
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Brigadier General, USAF
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Colonel, USAF
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Lawrence G. Swartz
Colonel, USAF
Commander, 9th Air Mobility Wing
Randall Air Force Base

James J. Egan
James J. Egan
Colonel, USAF
Commander, 1st Special Operations Wing
McChord Field

Shirley M. Swann
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Colonel, USAF
Commanding Officer
Camp Ransdell Station
Travis Air Force Base

Robert M. ...
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Commanding Officer
NAS Jacksonville

K.L. ...
K.L. ...
Colonel, U.S. Navy
Commanding Officer
Naval Air Station

W. E. ...
W. E. ...
Colonel, U.S. Navy
Commanding Officer
NAS Pensacola

W. E. ...
W. E. ...
Colonel, U.S. Navy
Executive Officer
NAS Orlando

E. B. ...
E. B. ...
Colonel, U.S. Navy
Commanding Officer
NAS Whiting Field

E. B. ...
E. B. ...
Colonel, U.S. Navy
Commanding Officer
NAS Key West

James ...
James ...
Colonel, U.S. Navy
Commanding Officer
NAS Panama City

James ...
James ...
Colonel, U.S. Marine Corps
Commanding Officer
Blount Island Command



Quality of Life



War-Winning Capability... On Time, On Cost

- **Licensing/Reciprocal Privileges**
- **Education**
- **Childcare**



Licensing / Reciprocal Privileges



War-Winning Capability...On Time, On Cost

Current Status: Florida requires additional education and/or fees for careers which require licensing. State has recognized nursing/education reciprocity

Impact: Spouses/dependents who transfer on military orders to another state find it difficult to continue working in certain field because their credentials are not accepted in Florida. This can be very costly to DoD families.

Changes that will be helpful:

- Consider elimination or reduction of any reciprocity barriers for family members on military orders and eliminate or minimize associated fees
- Identify other career areas and work with the Department of Business and Professional Regulation (DBPR) to consider instituting provisions for reciprocity



Education



War-Winning Capability... On Time, On Cost

Current Status: No legislation exists for reciprocity to support high school students transferring from other states which could result in the loss of credit hours that could affect their graduation status.

Impact: This creates an additional burden on military members who are residents of the state and can become problematic for those who must move during or before their senior year.

Changes that will be helpful:

- Reciprocity agreements such as those in Georgia that allow transferring students credit for work recognized by their state and also allow for the waiving of state specific requirements such as unique history courses.
- No legislative action needed. Each Florida School District Superintendent has the authority to approve other state high school courses to fulfill Florida requirements.



Childcare



War-Winning Capability...On Time, On Cost

Current Status: State currently uses three agencies for childcare facility/agency accreditation. The Department of Defense only recognizes one of the agencies—off-base childcare facilities may not meet DoD standards.

Impact: Possible Federal subsidy loss (training and facility funding) for state, since state standards differ from DoD standards; prevents many of our members from using off-base facilities.

Changes that will be helpful:

- State accreditation standards compatible with those required by DoD.
- Pending outcome of Regional State Liaison, SE Office, Deputy Under SECDEF – Mil Community and Family Policy beta tests (in Tampa) and review of all individual state standards to DOD standards.



Thank You

War-Winning Capability...On Time, On Cost

Your base commanders are honored to perform our military mission in Florida and welcome your continued support of military members and their families.





War-Winning Capability... On Time, On Cost



QUESTIONS?