1 A bill to be entitled 2 An act relating to early learning programs; creating 3 chapter 431, F.S.; providing a short title; defining 4 terms; providing for designation of the Office of 5 Early Learning as lead agency for the federal Child 6 Care and Development Fund; providing the office's 7 powers and duties for administering the school 8 readiness program; providing for a preassessment and 9 postassessment of children enrolled in the school 10 readiness program; specifying uses of assessment data; 11 requiring the office to submit an annual report to the Governor and Legislature; providing for the 12 establishment and duties of early learning coalitions; 13 14 limiting the number of coalitions and providing the minimum number of children that each coalition must 15 16 serve; providing for the merger of coalitions under certain circumstances; providing for the membership of 17 coalition boards; limiting the use of certain funds by 18 19 coalitions; requiring coalitions to annually submit school readiness plans to the Office of Early Learning 20 21 in the format prescribed by the office; establishing a 22 scorecard to measure coalition performance; providing the coalitions' powers and duties for administering 23 24 the school readiness program; requiring the coalitions 25 to submit annual reports to the Office of Early 26 Learning; establishing eligibility criteria for the 27 enrollment of children in the school readiness program and the priorities by which children are enrolled; 28

Page 1 of 56

## PCB BCAS 12-04.DOCX

providing standards and eligibility criteria for school readiness providers; requiring school readiness providers to execute the statewide provider agreement prescribed by the Office of Early Learning; providing for the allocation of school readiness funds as specified in the General Appropriations Act; limiting expenditures for administrative activities, quality activities, and nondirect services; providing for the payment of school readiness providers according to calculations of payment rates and sliding fee scales as provided in the General Appropriations Act; authorizing the Office of Early Learning to request budget amendments for increased payment rates in certain geographic areas under certain circumstances; providing for compliance with federal parental choice requirements through payment of school readiness providers with payment certificates; providing for investigations of fraud or overpayment in the school readiness program; providing for the repayment of identified overpayments; limiting the participation of school readiness providers and parents in the program until repayment is made in full; providing penalties for certain acts of fraud; authorizing the Office of Early Learning to adopt rules; specifying additional rulemaking requirements; transferring, renumbering, and amending ss. 411.0101 and 411.011, F.S.; conforming cross-references; transferring, renumbering, and amending s. 411.01013, F.S.; revising

Page 2 of 56

## PCB BCAS 12-04.DOCX

29

30

31

32

33

34

35

36

37

38

39

40

41 42

43

44

45

46

47

48

49

50

51

52

53

54

55

56

provisions for calculation of the prevailing market rate schedule; requiring school readiness providers to annually submit their market rates by a specified date; transferring, renumbering, and amending s. 411.01015, F.S.; conforming a cross-reference; transferring, renumbering, and amending s. 411.0102, F.S.; deleting a short title; deleting provisions for the membership and duties of the Child Care Executive Partnership; requiring the Office of Early Learning to administer the Child Care Executive Partnership Program; deleting provisions of community child care task forces and the disbursement of funds through local purchasing pools; transferring and renumbering ss. 411.0103 and 411.0105, F.S.; transferring, renumbering, and amending s. 411.0106, F.S.; conforming a cross-reference; transferring, renumbering, and amending s. 1002.77, F.S.; revising the purpose of the Florida Early Learning Advisory Council; conforming cross-references; amending ss. 11.45, 20.15, 216.136, 402.302, 490.014, 491.014, 1002.51, 1002.53, 1002.67, 1002.71, and 1006.03, F.S.; F.S.; conforming cross-references; conforming terminology; repealing ss. 411.01, 411.01014, 411.0104, 445.023, and 445.032, F.S., relating to the School Readiness Act, school readiness transportation services, Early Head Start collaboration grants, dependent care for families with children with special needs, and transitional child care; providing an

Page 3 of 56

## PCB BCAS 12-04.DOCX

57

58 59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

84

85 effective date. 86 Be It Enacted by the Legislature of the State of Florida: 87 88 89 Section 1. Chapter 431, Florida Statutes, consisting of sections 431.01, 431.03, 431.05, 431.07, 431.09, 431.11, 431.13, 90 91 431.15, 431.17, 431.19, 431.23, and 431.41, is created to read: 92 CHAPTER 431 93 EARLY LEARNING 94 431.01 Short title.—This chapter may be cited as the 95 "School Readiness Act." 96 431.03 Definitions.—As used in this chapter, the term: 97 "Adjusted payment rate percentage" means a specified 98 percentage provided in the General Appropriations Act that is 99 applied to the prevailing market rate for each type of school 100 readiness provider and level of care. 101 (2) "At-risk child" means: 102 (a) A child from a family under investigation for child 103 abuse, neglect, abandonment, or exploitation by the Department 104 of Children and Family Services or a designated sheriff's

- office.
- (b) A child in a diversion program provided by the Department of Children and Family Services or its contracted provider who is from a family that is actively participating and complying in department-prescribed activities, including education, health services, or work.
- (c) A child from a family that is under supervision by the Department of Children and Family Services or a contracted

Page 4 of 56

PCB BCAS 12-04.DOCX

105

106

107

108

109

110

111

112

service provider for abuse, neglect, abandonment, or exploitation.

- (d) A child placed in court-ordered, long-term custody or under the guardianship of a relative or nonrelative after termination of supervision by the Department of Children and Family Services or its contracted provider.
- (3) "Authorized hours of care" means the hours of care that are necessary to provide protection or complete work activities or eligible educational activities, including reasonable travel time.
- (4) "Coalition" means an early learning coalition established under s. 431.07.
- (5) "Earned income" means gross remuneration derived from work, professional service, or self-employment. The term includes commissions, bonuses, back pay awards, and the cash value of all remuneration paid in a medium other than cash.
- (6) "Economically disadvantaged" means having a family income that does not exceed 150 percent of the federal poverty level.
- whether earned or unearned, that is derived from any source by all family or household members who are 18 years of age or older and currently reside together in the same dwelling unit. The term does not include income earned by a currently enrolled high school student who, since attaining the age of 18 years, has not terminated school enrollment or received a high school diploma, high school equivalency diploma, special diploma, or certificate of high school completion. The term also does not include food

stamp benefits or federal housing assistance payments issued directly to a landlord or the associated utilities expenses.

- (8) "Family or household members" means spouses, former spouses, persons related by blood or marriage, persons who are parents of a child in common regardless of whether they have been married, and other persons who are currently residing together in the same dwelling unit as if a family.
- (9) "Fraud" means an intentional deception or misrepresentation made by a person with knowledge that the deception or misrepresentation may result in unauthorized benefit to that person or another person. The term includes any act that constitutes fraud under applicable federal or state law.
- (10) "Full-time care" means at least 6 hours, but not more than 11 hours, of child care or early childhood education services within a 24-hour period.
- (11) "Gold Seal premium percentage" means a specified percentage provided in the General Appropriations Act that, for a school readiness provider that has the Gold Seal Quality Care designation under s. 402.281, is applied to the provider's adjusted payment rate.
- (12) "Informal child care provider" means, to the extent authorized in the state's Child Care and Development Fund Plan as approved by the United States Department of Health and Human Services pursuant to 45 C.F.R. s. 98.18, an in-home child care provider as defined in 45 C.F.R. s. 98.2 or a relative, such as a grandparent, great grandparent, aunt, uncle, or sibling who provides care for the child.

Page 6 of 56

PCB BCAS 12-04.DOCX

169 (13) "In loco parentis" means acting as a child's

170 temporary guardian.

171 (14) "Market rate" means the price that a child ca

- (14) "Market rate" means the price that a child care or early childhood education provider charges for full-time or part-time daily, weekly, or monthly child care or early childhood education services.
- (15) "Office" means the Office of Early Learning of the Department of Education established under s. 20.15(3)(h).
- (16) "Parent" means a parent by blood, marriage, or adoption; a legal guardian; or another person standing in loco parentis.
- (17) "Part-time care" means less than 6 hours of child care or early childhood education services within a 24-hour period.
- (18) "Payment certificate" means a child care certificate as defined in 45 C.F.R. s. 98.2.
- (19) "Prevailing market rate" means the biennially determined statewide median of the market rate for child care and early childhood education services.
- information system that allows a parent to enroll his or her child in the school readiness program at various locations throughout a county, that may allow a parent to enroll his or her child by telephone or through an Internet website, and that uses a unified waiting list to track eligible children waiting for enrollment in the school readiness program.
- (21) "Unearned income" means income other than earned income. The term includes, but is not limited to:

Page 7 of 56

| 197 | (a) Documented alimony and child support received.              |
|-----|---|
| 198 | (b) Social security benefits.                                   |
| 199 | (c) Supplemental security income benefits.                      |
| 200 | (d) Workers' compensation benefits.                             |
| 201 | (e) Unemployment compensation benefits.                         |
| 202 | (f) Veterans' benefits.   |
| 203 | (g) Retirement benefits.  |
| 204 | (h) Temporary cash assistance under chapter 414.                |
| 205 | (i) Military housing assistance under the federal Family        |
| 206 | Subsistence Supplemental Allowance Program.                     |
| 207 | (22) "Working family" means:                                    |
| 208 | (a) A single-parent family in which the parent with whom        |
| 209 | the child resides is employed or engaged in eligible education  |
| 210 | activities for at least 20 hours per week;                      |
| 211 | (b) A two-parent family in which both parents with whom         |
| 212 | the child resides are each employed or engaged in eligible      |
| 213 | education activities for at least 20 hours per week; or         |
| 214 | (c) A family in which the parents, as prescribed by rules       |
| 215 | adopted by the office, are exempt from work requirements due to |
| 216 | age or a disability as determined and documented by a physician |
| 217 | licensed under chapter 458 or chapter 459.                      |
| 218 | 431.05 Office of Early Learning; powers and duties.—            |
| 219 | (1) The Governor shall designate the Office of Early            |
| 220 | Learning as the lead agency for administration of the federal   |
| 221 | Child Care and Development Fund, 45 C.F.R. parts 98 and 99, and |
| 222 | the office shall comply with the lead agency responsibilities   |
| 223 | under federal law.  |
| 224 | (2) The office shall:   |

Page 8 of 56

PCB BCAS 12-04.DOCX

(a) Administer the school readiness program at the state level and coordinate with the early learning coalitions to ensure the availability of school readiness services to support the efforts of parents to work and be financially self-sufficient and to enhance the quality of child care programs in the state.

- (b) Provide the school readiness services authorized in this chapter in a manner that ensures the preservation of parental choice.
- (c) Be responsible for the prudent use of all public and private funds in accordance with all legal and contractual requirements, safeguarding the effective use of federal, state, and local resources to achieve the highest practicable level of school readiness for the children described in s. 431.13.
- (d) Maintain a single statewide information system that each coalition must use for the purposes of managing the single point of entry, tracking children's progress, coordinating services among stakeholders, determining eligibility, tracking child attendance, and streamlining administrative processes for providers and coalitions.
- (e) Ensure statewide access to school readiness services throughout every county.
- (f) Ensure that each coalition serves the minimum number of children required in s. 431.07(1)(b) and that the maximum number of coalitions is not exceeded.
  - (g) Approve school readiness plans annually.
- 251 (h) Monitor and evaluate the performance of each coalition
  252 in administering the school readiness program, ensuring proper

Page 9 of 56

payments of school readiness benefits, and implementing the coalition's school readiness plan. These monitoring and performance evaluations must include, at a minimum, onsite monitoring of each coalition's finances, management, operations, and programs.

- (i) Monitor each coalition to ensure that additional regulations or requirements are not placed upon school readiness providers that exceed the authority provided under this chapter or rules adopted pursuant to this chapter.
- (j) Provide technical assistance to early learning coalitions consistent with the purposes of this section to avoid duplication of services.
- (k) Ensure that all expenditures are properly allocated by expenditure type, clearly accounting for indirect and direct expenditures, and ensuring that funds used to support staff and salaries, contracts, and vendors are accounted for separate and apart from other expenditures within each expenditure type.
- (1) Coordinate with the Child Care Services Program Office of the Department of Children and Family Services with respect to health and safety monitoring, background screenings, and the collection and maintenance of data pertaining to child care training and credentialing.
- (m) Coordinate with the Department of Economic Opportunity
  to perform data matches on families participating in the school
  readiness program and receiving unemployment compensation.
- (3) The office has authority to administer this chapter, including the power to receive and accept grants, loans, or advances of funds from any public or private agency and to

Page 10 of 56

receive and accept from any source contributions of money,

property, labor, or any other thing of value, to be held, used,

and applied for purposes of this section.

- (4) The office must exercise due diligence in securing full payment of all accounts receivable and other claims due to the state complying with the procedures for collections under s. 17.20.
- (5) The office shall prepare and submit a unified budget request for the school readiness system in accordance with chapter 216.
- (6) The office shall adopt rules prescribing child development standards for the physical health, approaches to learning, social and emotional development, language and communication, cognitive development, and general knowledge and motor development of children served in the school readiness program. The child development standards shall align with performance standards adopted by the Department of Education for the Voluntary Prekindergarten Education Program pursuant to s. 1002.67.
- (7) The office may implement a statewide preassessment and postassessment aligned with a child development standards adopted pursuant to subsection (6). The assessment shall be implemented and used by school readiness providers to inform classroom instruction. The assessment may not be used for evaluating providers or for high stakes accountability. The office shall collect the results of the preassessments and postassessments statewide to evaluate the effectiveness of the school readiness program. At a minimum, a preassessment shall be

administered to each school readiness child that participates in the program within the first 45 days after enrollment. By May 30 of each year, a postassessment shall be administered to each school readiness child who participates in a provider's program for at least 6 months.

- (8) By January 1 of each year, the office shall submit an annual report of its activities conducted under this chapter to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The report must include a summary of the coalitions' annual reports, a statewide summary, and the following:
- (a) An analysis of school readiness activities throughout the state.
- (b) The total and average number of children served in the school readiness program, enumerated by age, eligibility priority category, and coalition.
- (c) A summary of expenditures by coalition, including a breakdown by coalition of the percentage of expenditures for administrative activities, quality activities, nondirect services, and direct services for children.
- (d) A description of the expenditures by the office and the coalitions for the quality activities described in s. 431.19(4)(b) by the office and the coalitions.
- (e) A summary of annual findings and collections related to provider fraud and parent fraud.
- (f) Coalition scorecard performance data to measure the success of the coalitions in implementing the early learning programs.

Page 12 of 56

337 (q) The total number of children disenrolled statewide and 338 the reason for disenrollment. 339 The total number of provider contracts revoked and the reasons for the revocation. 340 341 431.07 Early learning coalitions; coalition boards.-342 (1)(a) A coalition is established upon the approval of the 343 coalition's school readiness plan by the Office of Early 344 Learning pursuant to s. 431.09. 345 (b) No more than 25 coalitions may be established, and each coalition must serve at least 1,700 children, which shall 346 347 be calculated according to the average number of children served

- each coalition must serve at least 1,700 children, which shall be calculated according to the average number of children served per month in the school readiness program during the previous 12 months. Each coalition's service area shall comprise one or more counties. If a coalition would serve fewer children than the minimum number established in this paragraph, the coalition must merge with another county to form a multicounty coalition.
- (c) The office shall adopt rules prescribing procedures for merging coalitions, including procedures for the consolidation of merging coalitions, and for the early termination of the terms of coalition board members, which are necessary to accomplish the mergers.
- (2) Each coalition shall be governed by a coalition board composed of at least 12 members but not more than 18 members:
- (a) The Governor shall appoint the chair and at least two additional members who must each be private sector business members and meet the qualifications in paragraph (d).
- (b) The Governor shall appoint the following public sector members:

Page 13 of 56

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

1. A Department of Children and Family Services circuit administrator or his or her designee who is authorized by the Secretary of Children and Family Services to make decisions on behalf of the department or, if applicable, the head of a local licensing agency approved under ss. 402.306 and 402.307 or his or her designee. If the coalition's service area includes multiple circuits or counties, the Governor shall make the appointment from one of the circuits or counties.

- 2. A district superintendent of schools or his or her designee who is authorized by the district school board to make decisions on behalf of the district. If the coalition's service area includes multiple school districts, the Governor shall, from term to term, rotate the appointment among each of the districts.
- 3. A regional workforce board executive director or his or her designee. If the coalition's service area includes multiple regional workforce board service delivery areas, the Governor shall make the appointment from one of regional workforce boards.
- 4. A county health department director or his or her designee. If the coalition's service area includes multiple counties, the Governor shall make the appointment from one of the counties.
- 5. If the coalition's service area includes a Florida
  College System institution, the college president or his or her
  designee. If the coalition's service area includes multiple
  Florida College System institutions, the Governor make the
  appointment from one of the institutions.

Page 14 of 56

PCB BCAS 12-04.DOCX

6. One member appointed by a board of county commissioners. If the coalition's service area includes multiple counties, the Governor shall determine which county shall make the appointment.

- 7. If the coalition's service area includes a municipality, one member appointed by the governing board of the municipality. If the coalition's service area includes multiple municipalities, the Governor shall determine which municipality shall make the appointment.
- 8. If the coalition's service area includes a federal Head Start program, the Head Start director. If the coalition's service area includes multiple Head Start programs, the Governor shall appoint the member from one of the programs.
- 9. A representative of programs for children with disabilities under the federal Individuals with Disabilities Education Act.
  - (c) The following members shall be selected by providers:
- 1. A representative of private for-profit child care providers, including private for-profit family day care homes, who shall be selected by majority vote of such providers located in the coalition's service area.
- 2. A representative of faith-based child care providers who shall be selected by majority vote of such providers located in the coalition's service area.
- (d) At least one-fourth of the members of each coalition must be private sector business members who do not have, and none of whose relatives as defined in s. 112.3143 has a substantial financial interest in the design or delivery of the

Page 15 of 56

Voluntary Prekindergarten Education Program created under part V of chapter 1002 or the school readiness program. The coalition board shall appoint additional members to the early coalition in order to meet the requirements of this paragraph. Private sector board members may serve at the pleasure of the Governor.

- (e) A coalition serving more than one county must include representation from each county.
- (3) (a) A majority of the voting membership of a coalition constitutes a quorum required to conduct the business of the coalition. A coalition board may use any method of telecommunications to conduct meetings, including establishing a quorum through telecommunications, provided that the public is given proper notice of a telecommunications meeting and reasonable access to observe and, when appropriate, participate.
- member of a coalition may not appoint a designee to act in his or her place. A member may send a representative to coalition meetings, but that representative does not have voting privileges. When a member appoints a designee under subsection (2), the designee serve at the pleasure of the designating official. Unless the designee is removed by the designating official, the designee is the voting member of the coalition, and any individual attending in the designee's place, including the designating official, does not have voting privileges.
- (c) Each member of a coalition is subject to ss. 112.313, 112.3135, and 112.3143. For purposes of s. 112.3143(3)(a), each member is a local public officer who must abstain from voting when a voting conflict exists.

Page 16 of 56

(d) For purposes of tort liability, each coalition board member and employee is governed by s. 768.28.

- (4) Each coalition shall establish terms for all appointed members of the coalition. The terms of members must be staggered and must be a uniform length that does not exceed 4 years per term. Members appointed under paragraph (2) (a), subparagraphs (2) (b) 6.-9., or paragraphs (2) (c) or (d) may serve a maximum of 8 consecutive years, not including any unexpired term for which the appointee was originally appointed. When a vacancy occurs in an appointed position, the coalition must advertise the vacancy, and notify the appointing authority.
- required to file financial disclosure pursuant to s. 8, Art. II of the State Constitution or s. 112.3144 shall file a disclosure of financial interest pursuant to s. 112.3145. A coalition's executive director or other person designated as being responsible for the coalition's operational and administrative functions who is not otherwise required to file financial disclosure pursuant to s. 8, Art. II of the State Constitution or s. 112.3144 shall file disclosure of financial interests pursuant to s. 112.3145.
- (6) The Governor may, for cause, remove any coalition board member or executive director. As used in this subsection, the term "cause" includes engaging in fraud and other criminal acts, incapacity, unfitness, neglect of duty, and official incompetence and irresponsibility justifying removal in the public interest.

(7) State and federal funds provided to the early learning coalitions may not be used directly or indirectly to pay for meals, food, or beverages for coalition board members or employees. Preapproved, reasonable, and necessary per diem allowances and travel expenses may be reimbursed. Such reimbursement shall be at a standard travel reimbursement rate established in s. 112.061 and must comply with all applicable federal and state requirements.

- (8) The office may contract with a qualified entity to administer the school readiness program or Voluntary

  Prekindergarten Education Program in the coalition's service area under the program and fiscal requirements established by law or rule for coalitions if:
- (a) The coalition serves fewer children than the minimum number required in paragraph (1)(b) and does not merge on its own;
- (b) The office determines through monitoring and performance evaluations that a coalition has not administered its school readiness plan or the Voluntary Prekindergarten Education Program in accordance with law or rule; or
- (c) The office determines through monitoring and performance that a coalition has not met the legal requirements of federal, state, or local law to implement the school readiness program or the Voluntary Prekindergarten Education Program.
- (9) The office may determine whether any adverse findings shall result in terminating a contract with a coalition.
  - (10) The office may shift school readiness funds from a

Page 18 of 56

designated coalition to another qualified entity if that
contract with the coalition is terminated under subsection (8)
for any reason.

- 431.09 School readiness plans; scorecard.-
- (1) The Office of Early Learning shall adopt rules prescribing a standardized format and required content of school readiness plans as necessary for a coalition or other qualified entity to administer the school readiness program as provided in this section and s. 431.11.
- (2) Each coalition must annually submit a school readiness plan to the office before the expenditure of funds. A coalition may not implement its school readiness plan until it receives approval from the office. A coalition may not implement the revisions until the coalition submits the revised plan to and receives approval from the office. If the office rejects a plan, the coalition must continue to operate under its previously approved plan. The plan must include:
- (a) The coalition's business organization, which must include the coalition's articles of incorporation and bylaws if the coalition is organized as a corporation. If the coalition is not organized as a corporation or other business entity, the plan must include the contract with a fiscal agent.
- (b) A detailed budget that outlines estimated expenditures for federal, state, and local matching funds at the lowest level of detail available by other-cost-accumulator code number, all estimated sources of revenue with identifiable descriptions, a listing of full-time equivalent positions, contracted subcontractor costs, with related annual gross salary amount or

Page 19 of 56

PCB BCAS 12-04.DOCX

hourly rate of compensation, and a capital improvements plan outlining existing fixed capital outlay projects and proposed capital outlay projects that will begin during the budget year.

- (c) A detailed accounting, in a format prescribed by the office, of all revenues and expenditures during the previous budget year. Revenue sources should be identifiable and expenditures should be reported by three categories: federal and state funds, local-match funds, and Child Care Executive Partnership Program funds.
- (d) A description of the quality activities as described in s. 431.19(4)(b) and related expenditures used to meet the minimum requirements in 45 C.F.R. s. 98.51 for expenditures to improve the quality of child care. Quality activities shall be described and include a summary of the activity, estimated costs, and a timeline indicating when each activity will occur and be completed.
- (e) Updated policies and procedures, including governing procurement, maintenance of tangible personal property, maintenance of records, information technology security and expense, and disbursement controls.
- (f) Documentation that the coalition has solicited and considered comments regarding the proposed school readiness plan from the local community.
- (3) The coalition may periodically amend its plan as necessary. An amended plan shall be submitted to the office before any expenditures for quality activities are incurred on new direct activities.

(4) The office shall publish a copy of the standardized format and required content of school readiness plans on its

Internet website and provide a copy of the format and content to each early learning coalition.

- coalition performance. In considering potential measures for the scorecard, the office shall consider measures related to provider satisfaction, parent satisfaction, payment processes, fraud intervention, child attendance and stability, use of child care resource and referral to support families, and school readiness outcomes for children in the Voluntary Prekindergarten Education Program upon entry into kindergarten. The office shall request input from the coalitions, the Department of Education, and school readiness providers before finalizing the scorecard format measures to be used. The scorecard shall be implemented beginning July 1, 2013, and results of the scorecard must be included in the annual report under s. 431.05(8).
- 431.11 Early learning coalitions; powers and duties.—Each early learning coalition shall:
- (1) Administer the school readiness program at the county or regional level in accordance with this chapter.
- (2) Establish a unified waiting list to track eligible children waiting for enrollment in the school readiness program.
- (3) Establish a resource and referral network operating under s. 431.25 to assist parents in making an informed choice and to provide maximum parental choice of providers.
- (4) Establish a regional Warm-Line under s. 431.29 as directed by the office.

Page 21 of 56

(5) Determine child eligibility pursuant to s. 431.13 and provider eligibility pursuant to s. 431.15. Child eligibility must be redetermined annually. A coalition must document the reason why a child is no longer eligible for the school readiness program based on the termination codes prescribed by the office. Provider eligibility must be determined annually.

- (6) Ensure proper maintenance of records related to eligibility and enrollment files, provider payments, coalition staff background screenings, and other documents required for the implementation of this program.
- (7) Establish a records-retention requirement for sign-in and sign-out sheets that is consistent with state and federal law.
- (8) Follow the requirements established by the Chief
  Financial Officer for the recording of real property and for the
  periodic review of property for inventory purposes.
- (9) Comply with federal procurement requirements and the expenditure requirements of federal and state law and state rules.
- (10) Ensure proper information technology security controls are in place, including, but not limited to, periodically reviewing the appropriateness of access privileges assigned to users of certain systems; monitoring system hardware performance and capacity-related issues; and ensuring appropriate backup procedures and disaster recovery plans are in place.
- (11) Develop written policies, procedures, and standards for monitoring vendor contracts, including, but not limited to,

Page 22 of 56

provisions specifying the particular procedures that may be used to evaluate contractor performance and the documentation that is to be maintained to serve as a record of contractor performance.

This subsection does not apply to contracts with school readiness providers.

- (12) Monitor school readiness providers on an annual basis, or in response to a parental complaint, to ensure standards are met as prescribed under s. 431.15 and s. 431.17.
- (a) Providers determined to be high risk by the coalition, as demonstrated through substantial findings in violation of federal law or the general or local laws of the state, shall be monitored more frequently.
- (b) To ensure basic health and safety standards, coalitions shall monitor facilities exempt from licensure under s. 402.316, registered family day care homes under s. 402.313, and informal child care providers.
- (13) Monitor the provider's records, including child eligibility and child attendance, to reduce the risk of fraud and overpayment and to recover state, federal and local funds.
- (14) By October 1 of each year, submit an annual report to the office. The report must include:
- (a) Segregation of school readiness funds, Voluntary

  Prekindergarten Education Program funds, and Child Care

  Executive Partnership Program funds.
- (b) Details of expenditures, including total expenditures for administrative activities, quality activities, nondirect services, and direct services for children.
  - (c) The number of children served in the school readiness

Page 23 of 56

program, enumerated by age and eligibility priority category, which shall be calculated using the number of children served during the first week of every month, the average full-time equivalent child participation throughout the month, and the number of children served during the last week of the month.

- (d) The total number of children disenrolled during the year and the reasons for disenrollment.
- (e) A listing of any school readiness providers, by type, whose eligibility to deliver the school readiness program is revoked, including a brief description of the state or federal violation that resulted in the revocation.
- 431.13 School readiness program; eligibility and enrollment.—
- (1) Each coalition shall give priority for participation in the school readiness program as follows:
- (a) Priority shall be given first to a child younger than 13 years of age from a working family that includes an adult receiving temporary cash assistance under chapter 414.
- (b) Priority shall be given next to an at-risk child younger than 9 years of age.
- (c) Priority shall be given next to a child from birth to the beginning of the school year for which the child is eligible for admission to kindergarten in a public school under s.

  1003.21(1)(a)2. from a working family that is economically disadvantaged. However, the child ceases to be eligible if his or her family income exceeds 200 percent of the federal poverty level.
  - (d) Priority shall be given next to a child enrolled

Page 24 of 56

concurrently in the federal Head Start program and the Voluntary Prekindergarten Education Program.

- (e) Priority shall be given last to an at-risk child who is at least 9 years of age, but younger than 13 years of age. An at-risk child whose sibling is enrolled in the school readiness program within an eligibility priority category listed in paragraphs (a)-(d) shall be given priority over other children who are eligible under this paragraph.
- (2) (a) Each parent enrolling a child in the school readiness program must complete and submit an application to the coalition through the single point of entry established under s. 431.05(2)(d).
- (b) Each coalition shall coordinate with each of the school districts within the coalition's service area in the development of procedures for enrolling children in school readiness program delivered by public schools.
- (c) A coalition shall enroll all eligible children, including those from its waiting list, according to the eligibility priorities provided in subsection (1).
- (3) A school readiness provider may be paid only for authorized hours of care provided for a child in the school readiness program. A child enrolled in the Voluntary

  Prekindergarten Education Program may receive part-time care from the school readiness program if the child is eligible according to the eligibility priorities provided in subsection (1).

(4) The parent of a child enrolled in the school readiness program must notify the coalition or its designee within 10 days after any change in employment, income, or family size.

- (5) A child ceases to be eligible for the school readiness program if a parent with whom the child resides does not reestablish employment within 30 days after becoming unemployed.
- (6) Eligibility for each child must be reevaluated annually. Upon reevaluation, a child may not continue to receive school readiness services if he or she has ceased to be eligible under this section.
- readiness program, the coalition shall disenroll the children in reverse order of the priorities listed in subsection (1), beginning with children from families with the highest family incomes. A notice of disenrollment must be sent to parents and school readiness providers to ensure adequate time for parents to arrange alternative care for their children.
- (8) (a) If a child is absent for 5 consecutive days without contact from a parent, the school readiness provider shall report the absences to the coalition for a determination of the need for continued care.
- (b) Notwithstanding s. 39.604, a school readiness provider, regardless of whether the provider is licensed, shall comply with the reporting requirements of the Riyla Wislon Act for each at-risk child enrolled in the school readiness program, regardless of the child's age or eligibility for protective services.

431.15 School readiness provider standards; eligibility to deliver school readiness program.—

- (1) To be eligible to deliver the school readiness program, a school readiness provider must:
- (a) Be a child care facility licensed under s. 402.305, family day care home licensed or registered under s. 402.313, large family child care home licensed under s. 402.3131, public school or nonpublic school exempt from licensure under s. 402.3025, faith-based child care provider exempt from licensure under s. 402.316, before-school or after-school program described in s. 402.305(1)(c), or an informal child care provider, to the extent authorized in the state's Child Care and Development Fund Plan as approved by the United States

  Department of Health and Human Services pursuant to 45 C.F.R. s.
- (b) Enhance the age-appropriate progress of each child in attaining the child development standards adopted by the office under s. 431.05(6). To satisfy this requirement, a school readiness provider must select or design and implement a curriculum and character development program for each child in the school readiness program.
- (c) Ensure the basic health and safety of its premises and facilities and compliance with requirements for age-appropriate immunizations of children enrolled in the school readiness program. For a child care facility, large family child care home, or registered or licensed family day care home, compliance with s. 402.305, s. 402.3131, or s. 402.313 satisfies this requirement. For a public or nonpublic school, compliance with

Page 27 of 56

PCB BCAS 12-04.DOCX

98.18.

s. 402.3025 or s. 1003.22 satisfies this requirement. A faith-based child care provider exempt from licensure must meet or exceed the requirements of s. 402.305, except for square footage, as determined by an onsite inspection by an early learning coalition. An informal child care provider or registered family child care home must meet or exceed the requirements of s. 402.313.

- (d) Ensure the minimum standards associated with child discipline under s. 402.3105(12) are met.
- (e) Execute the statewide provider agreement prescribed under s. 431.17, except that:
- 1. An individual who owns or operates multiple providers
  within a coalition's service area may execute a single agreement
  on behalf of each provider.
- 2. A school district may execute a single agreement with the coalition on behalf of all district schools delivering the school readiness program.
- (2) If a school readiness provider fails or refuses to comply with this chapter or any contractual obligation of the statewide provider agreement under s. 431.17, the coalition or the office may revoke the provider's eligibility to deliver the school readiness program or receive state or federal funds under this chapter.
  - (3) The office and the coalitions may not:
- (a) Impose any requirement on a child care or early childhood education provider that does not deliver services under the school readiness program or receive state or federal funds under this chapter; or

Page 28 of 56

PCB BCAS 12-04.DOCX

780 (b) Impose any requirement on a school readiness provider 781 that exceeds the authority provided under this chapter or rules 782 adopted pursuant to this chapter. 783 431.17 Statewide provider agreement. 784 (1) (a) The Office of Early Learning shall adopt rules 785 prescribing the statewide provider agreement for the school 786 readiness program. 787 (b) A coalition must use the statewide provider agreement 788 to annually contract with each school readiness provider that 789 delivers the school readiness program within the coalition's 790 service area. 791 The rules must prescribe a standardized uniform format 792 for the statewide provider agreement. A coalition may not omit, 793 supplement, or amend any provision of the statewide provider 794 agreement. In addition, a coalition may not insert or append 795 attachments, addenda, or exhibits to the statewide provider 796 agreement. 797 The statewide provider agreement include: (2) 798 Child eligibility and enrollment procedures and requirements under s. 431.13. 799 800 Funding, payment, and expenditures for the school (b) 801 readiness program under s. 431.19. 802

- (c) Child development standards for the school readiness program under s. 431.05(6).
  - (d) School readiness provider standards under s. 431.15.
- (e) Requirements for the maintenance of records and data and the confidentiality of such information.
  - (f) Requirements for notifications between the early

Page 29 of 56

PCB BCAS 12-04.DOCX

803

804

805

806

807

learning coalition, the school readiness provider, and the
parent, which may include, but are not limited to:

- 1. Changes to information submitted in the provider's registration form.
- 2. A parent's withdrawal of his or her child from the school readiness program or a provider's dismissal of a child.
- 3. Temporary closure of a school readiness provider's facility and subsequent reopening of the facility.
- (g) Procedures for the reporting and certification of student attendance under s. 1002.71.
- (h) Specific grounds for termination of the agreement for failure to comply with federal, state, or local law.
- (i) Specific grounds for high-risk monitoring by a coalition.
- (j) Dispute resolution procedures, including a method for a provider to seek guidance from the office on a dispute.
- (k) Provisions under which the school readiness provider indemnifies the coalition from liability arising under the agreement.
- (3) (a) A coalition may not execute the statewide provider agreement with a school readiness provider before the coalition determines that the provider is eligible to deliver the school readiness program under s. 431.15.
- (b) A coalition shall submit to the office each original, fully executed, and dated agreement. The coalition shall provide a copy of the executed agreement to the school readiness provider or school district that executed the agreement. The coalition shall also maintain a copy of the executed agreement

Page 30 of 56

in the coalition's records.

- (c) A school readiness provider may not deliver the school readiness program until the statewide provider agreement is fully executed.
- (4) The office shall publish a copy of the statewide provider agreement on its Internet website and provide a copy of the agreement to each coalition.
  - 431.19 School readiness program; funding.-
- (1) Funding for the school readiness program shall be allocated among the coalitions in accordance with this section as provided in the General Appropriations Act.
- (2) (a) The Office of Early Learning shall administer school readiness funds and shall prepare and submit a unified budget request for the school readiness system in accordance with chapter 216.
- (b) All instructions to coalitions for administering this chapter shall emanate from the office as provided by law.
- (3) All state, federal, and required local maintenance-of-effort or matching funds provided to a coalition for purposes of this section shall be used for implementation of its approved school readiness plan, including the hiring of staff to effectively operate the coalition's school readiness program.
- (4) Costs shall be kept to the minimum necessary for the efficient and effective administration of the school readiness program but, of the funds described in subsection (3):
- (a) No more than 4 percent may be expended for administrative activities as described in 45 C.F.R. s. 98.52, which shall be limited to the following:

Page 31 of 56

1. Planning for local implementation of the school readiness program.

- 2. Providing local officials and the public with information about the school readiness program to support fundraising efforts for local matching funds.
- 3. Monitoring program activities for compliance with program requirements.
- 4. Evaluating and reporting program activities and accomplishments to the office.
  - 5. Maintaining substantiated complaint files.
- 6. Coordinating with state and local child care, early childhood education, and before-school and after-school care programs for the provision of school readiness services.
  - 7. Paying travel expenses.
  - 8. Accounting and audit services.
- 9. Purchasing goods and services required for the administration of the program.
  - 10. Indirect costs.
- (b) No more than 6 percent may be expended for activities to improve the quality of child care as described in 45 C.F.R. s. 98.51, which shall be limited to the following:
- 1. Developing, establishing, expanding, operating, and coordinating resource and referral programs specifically related to the provision of comprehensive consumer education to parents and the public regarding participation in the school readiness program.
- 2. Awarding grants to school readiness providers to assist them in implementing developmentally appropriate curricula and

Page 32 of 56

related classroom resources that support the curricula and providing literacy supports.

- 3. Providing training to school readiness providers and parents on child development standards, child screenings, child assessments, developmentally appropriate curricula, character development, teacher-child interactions, age-appropriate discipline practices, health and safety, nutrition, first aid, the recognition of communicable diseases, and child abuse detection and prevention.
- 4. Providing from among the funds provided for the activities described in subparagraphs 1.-3. adequate funding of direct services for infants and toddlers as necessary to meet federal requirements related to expenditures for quality activities for infant and toddler care.
- 5. Assisting the provider to implement a preassessment and postassessment approved by the office.
- 6. Responding to Warm-Line requests by providers to support concerns related to school readiness children, including providing developmental and health screenings to school readiness children as requested under s. 431.29.

However, a coalition may expend for quality activities under this subsection any unused funds available within the expenditure limits imposed by paragraphs (a) and (c) upon administrative activities and nondirect services.

(c) No more than 8 percent may be expended for nondirect services required to administer the school program, which shall be limited to the following:

Page 33 of 56

## PCB BCAS 12-04.DOCX

1. Eligibility determination and redetermination.

- 2. Enrollment processes and services.
- 3. Processing and tracking attendance records.
- 4. Paying providers.

- 5. Review and supervision of child care placements to ensure compliance with federal, state, and local laws.
  - 6. Preparation and participation in judicial hearings.
  - 7. Child care placement.
- 8. The establishment and maintenance of computerized child care information systems necessary to implement the school readiness program.

As used in this paragraph, the term "nondirect services" does not include payments to school readiness providers for direct services provided to eligible children pursuant to s. 431.15, administrative activities described in subparagraph (a), or quality activities described in paragraph (b).

- (5) (a) A sliding fee scale percentage shall be provided in the General Appropriations Act, which shall be the same for all school readiness providers. A parent's copayment for the school readiness program shall be determined by multiplying the sliding fee scale percentage by the family income and adjusting for family size.
- (b) Each coalition shall implement the sliding fee scale as provided in the General Appropriations Act. A coalition may, on a case-by-case basis, waive the copayment for an at-risk child or temporarily waive the copayment for a child whose family experiences a natural disaster or emergency situation

Page 34 of 56

PCB BCAS 12-04.DOCX

such as a household fire or burglary.

(6) (a) An adjusted payment rate percentage shall be provided in the General Appropriations Act, and shall be used to determine annual payment rates for school readiness providers.

The annual payment rates for each type of school readiness provider and level of care shall be calculated by:

- 1. Multiplying the prevailing market rate for the respective type of school readiness provider and level of care by the adjusted payment rate percentage;
- 2. Adjusting the product of subparagraph 1. by the district cost differential as provided in s. 1011.62(2) for the county in which the school readiness provider is located; and
- 3. If the school readiness provider has the Gold Seal Quality Care designation under s. 402.281, multiplying the product of subparagraph 2. by the Gold Seal premium percentage.
- (b) A school readiness provider's total payment for a child shall be equal to the payment rate calculated under paragraph (a) less the amount of the parent's copayment as determined under subsection (5). However, payments made to the school readiness provider may not exceed the provider's charges to the general public for the same services.
- (7) The office may request a budget amendment to increase the adjusted payment rate percentage for a specific geographic area in order to ensure that care levels are available throughout the state. Any request to increase an adjusted payment rate percentage must be funded through the current year's appropriation and within each early learning coalition's allocation for the affected geographic area. The budget

Page 35 of 56

PCB BCAS 12-04.DOCX

amendment is subject to review and approval by the Legislative Budget Commission.

- (8) State funds appropriated for the school readiness program may not be used for the construction of new facilities or the purchase of buses.
- (9) (a) The school readiness program, in accordance with 45 C.F.R. s. 98.30, shall provide parental choice through a payment certificate that ensures, to the maximum extent possible, flexibility in the school readiness program and payment arrangements. The payment certificate must bear the names of the beneficiary and the school readiness provider and, when redeemed, must bear the signatures of both the beneficiary and the provider's authorized representative.
- (b) If it is determined that a school readiness provider has given any cash to the beneficiary in return for receiving a payment certificate, the coalition or its fiscal agent shall refer the matter to the Department of Financial Services pursuant to s. 414.411 for investigation.
- 431.23 Fraudulent submission of false enrollment or attendance information.—
- (1) To recover state, federal, and local matching funds, the inspector general of the Office of Early Learning shall investigate coalitions, recipients, and providers of the school readiness program and the Voluntary Prekindergarten Education Program to determine possible fraud or overpayment. If by its own inquiries, or as a result of a complaint, the office has reason to believe that a person has engaged in, or is engaging in a fraudulent act, it shall investigate and determine whether

any overpayment has occurred due to the fraudulent act. During the investigation, the office may examine all records, including electronic benefits transfer records, and make inquiry of all persons who may have knowledge as to any irregularity incidental to the disbursement of public moneys or other items or benefits authorizations to recipients.

- overpayment has occurred due to a fraudulent act, the parent or provider is responsible for repayment and restitution of any costs associated with the fraud, and the office shall pursue collection through any legal means. A provider or parent may not participate in the program until the repayment is made in full. Any provider that shares an officer or director with a provider that is ineligible to participate under this section is not be permitted to participate until repayment is made in full.
- inspector general may, in his or her discretion, refer the investigation to the Department of Law Enforcement for criminal prosecution, seek civil enforcement, or refer the matter to the applicable coalition. Any suspected criminal violation identified by the inspector general must be referred to the Department of Legal Affairs for investigation.
- (4) If a school readiness provider, after investigation and adjudication by a court of competent jurisdiction, is convicted of fraudulently misrepresenting enrollment or attendance related to the school readiness program or the Voluntary Education Prekindergarten Program, the coalition shall permanently refrain from contracting with, or using the services

of, that provider. In addition, the coalition shall permanently refrain from contracting with, or using the services of, any provider that shares an officer or director with a provider that is convicted of fraudulently misrepresenting enrollment or attendance related to the school readiness program or the Voluntary Education Prekindergarten Program.

- (5) If the investigation is not confidential or otherwise exempt from disclosure by law, the results of an investigation may be reported by the office to the appropriate legislative committees, the Department of Education, the Department of Children and Family Services, and to such other persons as the office deems appropriate.
- (6) A violation of this section is subject to the penalties provided in s. 414.39.
- 431.41 Rulemaking.—In addition to the requirements of s.
  120.54, at least 30 days before publication in the Florida
  Administrative Weekly of notice of the proposed adoption,
  amendment, or repeal of any rule authorized by this chapter, the
  office must provide copies of the notice and the proposed rule
  to the President of the Senate and the Speaker of the House of
  Representatives.
- Section 2. Section 411.011, Florida Statutes, is transferred and renumbered as section 431.21, Florida Statutes, and subsection (1) and paragraph (g) of subsection (3) of that section are amended to read:
- 431.21 411.011 Records of children in the school readiness program programs.—
  - (1) The individual records of children enrolled in  $\underline{\text{the}}$

Page 38 of 56

## PCB BCAS 12-04.DOCX

school readiness <u>program</u> programs provided under <u>this chapter</u> s. 411.01, held by an early learning coalition or the Office of Early Learning, are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this section, records include assessment data, health data, records of teacher observations, and personal identifying information.

- (3) School readiness records may be released to:
- (g) Parties to an interagency agreement among early learning coalitions, local governmental agencies, school readiness providers of school readiness programs, state agencies, and the Office of Early Learning for the purpose of implementing the school readiness program.

Agencies, organizations, or individuals that receive school readiness records in order to carry out their official functions must protect the data in a manner that does not permit the personal identification of a child enrolled in a school readiness program and his or her parents by persons other than those authorized to receive the records.

Section 3. Section 411.0101, Florida Statutes, is transferred and renumbered as section 431.25, Florida Statutes, and subsection (1) and paragraph (a) of subsection (3) of that section are amended to read:

- $\underline{431.25}$   $\underline{411.0101}$  Child care and early childhood resource and referral.—
- 1086 (1) As a part of the school readiness <u>program</u> <del>programs</del>,

  1087 the Office of Early Learning shall establish a statewide child

Page 39 of 56

## PCB BCAS 12-04.DOCX

care resource and referral network that is unbiased and provides referrals to families for child care. Preference shall be given to using the already established early learning coalitions as the child care resource and referral agencies. If an early learning coalition cannot comply with the requirements to offer the resource information component or does not want to offer that service, the early learning coalition shall select the resource and referral agency for its county or multicounty region based upon a request for proposal pursuant to  $\underline{s.\ 287.057}$   $\underline{s.\ 411.01(5)\ (e)1}$ .

- (3) Child care resource and referral agencies shall provide the following services:
- (a) Identification of existing public and private child care and early childhood education services, including child care services by public and private employers, and the development of a resource file of those services through the single statewide information system developed by the Office of Early Learning under s. 431.05(2)(d) s. 411.01(5)(e)1.e. These services may include family day care, public and private child care programs, the Voluntary Prekindergarten Education Program, Head Start, the school readiness program, special education programs for prekindergarten children with disabilities, services for children with developmental disabilities, full-time and part-time programs, before-school and after-school programs, vacation care programs, parent education, the Temporary Cash Assistance Program, and related family support services. The resource file shall include, but not be limited to:
  - Type of program.

| 1116 | 2. Hours of service.  |
|------|---|
| 1117 | 3. Ages of children served.   |
| 1118 | 4. Number of children served.   |
| 1119 | 5. Significant program information.   |
| 1120 | 6. Fees and eligibility for services.   |
| 1121 | 7. Availability of transportation.  |
| 1122 | Section 4. Section 411.01013, Florida Statutes, is                            |
| 1123 | transferred, renumbered as section 431.27, Florida Statutes, and              |
| 1124 | amended to read:  |
| 1125 | 431.27 411.01013 Prevailing market rate schedule.                             |
| 1126 | (1) As used in this section, the term:  |
| 1127 | (a) "Market rate" means the price that a child care                           |
| 1128 | provider charges for daily, weekly, or monthly child care                     |
| 1129 | <del>services.</del>  |
| 1130 | (b) "Prevailing market rate" means the annually determined                    |
| 1131 | 75th percentile of a reasonable frequency distribution of the                 |
| 1132 | market rate in a predetermined geographic market at which child               |
| 1133 | care providers charge a person for child care services.                       |
| 1134 | (1) (2) The Office of Early Learning shall establish                          |
| 1135 | <del>procedures for</del> the <del>adoption of a</del> prevailing market rate |
| 1136 | schedule. The schedule must include, at a minimum, county-by-                 |
| 1137 | county rates:   |
| 1138 | (a) At the prevailing market rate, plus the maximum rate,                     |
| 1139 | for child care providers that hold a Gold Seal Quality Care                   |
| 1140 | designation under s. 402.281.   |
| 1141 | (b) At the prevailing market rate for child care providers                    |
| 1142 | that do not hold a Gold Seal Quality Care designation.                        |

Page 41 of 56

prevailing market rate schedule, at a minimum,

PCB BCAS 12-04.DOCX

1143

1144 must:

(a) Differentiate rates by type, including, but not limited to, a child care provider that holds a Gold Seal Quality Care designation under s. 402.281, a child care facility licensed under s. 402.305, a public or nonpublic school exempt from licensure under s. 402.3025, a faith-based child care facility exempt from licensure under s. 402.316 that does not hold a Gold Seal Quality Care designation, a large family child care home licensed under s. 402.3131, or a family day care home licensed or registered under s. 402.313.

- (b) Differentiate rates by the type of child care services provided for <del>children with special needs or risk categories,</del> infants, toddlers, preschool-age children, and school-age children.
- (c) Differentiate rates between full-time and part-time child care services.
- (d) Consider discounted rates for child care services for multiple children in a single family.
- (2) (4) The prevailing market rate schedule must be based exclusively on the prices charged for child care services. If a conflict exists between this subsection and federal requirements, the federal requirements shall control.
- <u>(3)(5)</u> Each child care and early childhood education provider that receives school readiness funds must submit its market rate by August 1 of each year to the Office of Early Learning for inclusion in the calculation of the prevailing market rate shall be considered by an early learning coalition in the adoption of a payment schedule in accordance with s.

Page 42 of 56

PCB BCAS 12-04.DOCX

1172 <del>411.01(5)(e)2</del>.

(4)(6) The office of Early Learning may contract with one or more qualified entities to administer this section and provide support and technical assistance for child care providers.

- (5)(7) The office of Early Learning may adopt rules pursuant to ss. 120.536(1) and 120.54 for establishing procedures for the collection of child care providers' market rate, the calculation of a reasonable frequency distribution of the market rate, and the publication of a prevailing market rate schedule.
- Section 5. Section 411.01015, Florida Statutes, is transferred and renumbered as section 431.29, Florida Statutes, and subsection (3) of that section is amended to read:
- 431.29 411.01015 Consultation to child care centers and family day care homes regarding health, developmental, disability, and special needs issues.—
- (3) The office of Early Learning shall annually inform child care centers and family day care homes of the availability of this service through the child care resource and referral network under s. 431.25 s. 411.0101.
- Section 6. Section 411.0102, Florida Statutes, is transferred, renumbered as section 431.31, Florida Statutes, and amended to read:
- 431.31 411.0102 Child Care Executive Partnership Act; findings and intent; grant; limitation; rules.—
- 1198 (1) This section may be cited as the "Child Care Executive 1199 Partnership Act."

Page 43 of 56

PCB BCAS 12-04.DOCX

 $(1)\frac{(2)}{(a)}$  (a) The Legislature finds that when private employers provide onsite child care or provide other child care benefits, they benefit by improved recruitment and higher retention rates for employees, lower absenteeism, and improved employee morale. The Legislature also finds that there are many ways in which private employers can provide child care assistance to employees: information and referral, vouchering, employer contribution to child care programs, and onsite care. Private employers can offer child care as part of a menu of employee benefits. The Legislature recognizes that flexible compensation programs providing a child care option are beneficial to the private employer through increased productivity, to the private employee in knowing that his or her children are being cared for in a safe and nurturing environment, and to the state in more dollars being available for purchasing power and investment.

- (b) It is the intent of the Legislature to promote <u>public-private</u> public/private partnerships to ensure that the children of the state be provided safe and enriching child care at any time, but especially while parents work to remain self-sufficient. It is the intent of the Legislature that private employers be encouraged to participate in the future of this state by providing employee child care benefits. Further, it is the intent of the Legislature to encourage private employers to explore innovative ways to assist employees to obtain quality child care.
- (c) The Legislature further recognizes that many parents need assistance in paying the full costs of quality child care.

Page 44 of 56

1200

1201

1202

1203

1204

1205

1206

1207

1208

1209

1210

1211

1212

1213

1214

1215

1216

1217

1218

12191220

1221

1222

1223

1224

1225

1226

1227

The public and private sectors, by working in partnership, can promote and improve access to quality child care and early education for children of working families who need it.

Therefore, a more formal mechanism is necessary to stimulate the establishment of public-private partnerships. It is the intent of the Legislature to expand the availability of scholarship options for working families by providing incentives for employers to contribute to meeting the needs of their employees' families through matching public dollars available for child care.

(2) (a) (3) The office There is created a body politic and corporate known as the Child Care Executive Partnership which shall establish and govern the Child Care Executive Partnership Program. The purpose of the Child Care Executive Partnership Program is to utilize state and federal funds as incentives for matching local funds derived from local governments, employers, charitable foundations, and other sources so that Florida communities may create local flexible partnerships with employers. The Child Care Executive Partnership Program funds shall be used at the discretion of local communities to meet the needs of working parents. A child care purchasing pool shall be developed with the state, federal, and local funds to provide subsidies to low-income working parents whose family income does not exceed the allowable income for any federally subsidized child care program with a dollar-for-dollar match from employers, local government, and other matching contributions. The funds used from the child care purchasing pool must be used to supplement or extend the use of existing public or private

Page 45 of 56

1228

1229

1230

1231

1232

1233

1234

1235

1236

1237

1238

1239

1240

1241

1242

1243

1244

1245

1246

1247

1248

1249

1250

1251

1252

1253

1254

1255

1256 funds.

(4) The Child Care Executive Partnership, staffed by the Office of Early Learning, shall consist of a representative of the Executive Office of the Governor and nine members of the corporate or child care community, appointed by the Covernor.

- (a) Members shall serve for a period of 4 years, except that the representative of the Executive Office of the Governor shall serve at the pleasure of the Governor.
- (b) The Child Care Executive Partnership shall be chaired by a member chosen by a majority vote and shall meet at least quarterly and at other times upon the call of the chair. The Child Care Executive Partnership may use any method of telecommunications to conduct meetings, including establishing a quorum through telecommunications, only if the public is given proper notice of a telecommunications meeting and reasonable access to observe and, when appropriate, participate.
- (c) Members shall serve without compensation, but may be reimbursed for per diem and travel expenses in accordance with s. 112.061.
- (d) The Child Care Executive Partnership shall have all the powers and authority, not explicitly prohibited by statute, necessary to carry out and effectuate the purposes of this section, as well as the functions, duties, and responsibilities of the partnership, including, but not limited to, the following:
- 1. Assisting in the formulation and coordination of the state's child care policy.
  - 2. Adopting an official seal.

Page 46 of 56

PCB BCAS 12-04.DOCX

3. Soliciting, accepting, receiving, investing, and expending funds from public or private sources.

- 4. Contracting with public or private entities as necessary.
  - 5. Approving an annual budget.
- 6. Carrying forward any unexpended state appropriations into succeeding fiscal years.
- 7. Providing a report to the Governor, the Speaker of the House of Representatives, and the President of the Senate, on or before December 1 of each year.
- (5) (a) The Legislature shall annually determine the amount of state or federal low-income child care moneys which shall be used to create Child Care Executive Partnership Program child care purchasing pools in counties chosen by the Child Care Executive Partnership, provided that at least two of the counties have populations of no more than 300,000. The Legislature shall annually review the effectiveness of the child care purchasing pool program and reevaluate the percentage of additional state or federal funds, if any, which can be used for the program's expansion.
- (b) To ensure a seamless service delivery and ease of access for families, an early learning coalition or the office of Early Learning shall administer the child care purchasing pool funds.
- (c) The office of Early Learning, in conjunction with the Child Care Executive Partnership, shall adopt rules develop procedures for the disbursement of Child Care Executive

  Partnership Program funds through the child care purchasing

Page 47 of 56

PCB BCAS 12-04.DOCX

<del>pools</del>. In order to be considered for funding, an early learning coalition or the office <del>of Early Learning</del> must commit to:

- 1. Matching the state purchasing pool funds on a dollar-for-dollar basis; and
- 2. Expending only those public funds that are matched by employers, local government, and other matching contributors who contribute to the purchasing pool. Parents shall also pay a fee, which may not be less than the amount identified in the early learning coalition's school readiness program sliding fee scale.
- (d) Each early learning coalition shall establish a community child care task force for each child care purchasing pool. The task force must be composed of employers, parents, private child care providers, and one representative from the local children's services council, if one exists in the area of the purchasing pool. The early learning coalition is expected to recruit the task force members from existing child care councils, commissions, or task forces already operating in the area of a purchasing pool. A majority of the task force shall consist of employers.
- (d) (e) Each participating early learning coalition board shall develop a plan for the use of child care purchasing pool funds. The plan must show how many children will be served by the purchasing pool, how many will be new to receiving child care services, and how the early learning coalition intends to attract new employers and their employees to the program.
- (6) The Office of Early Learning shall adopt any rules necessary for the implementation and administration of this section.

Page 48 of 56

(3) Child Care Executive Partnership Program funds are subject to the funding requirements of s. 431.19.

- expenditures related to the Child Care Executive Partnership

  Program in the annual report required under s. 431.05(8). Each coalition receiving Child Care Executive Partnership Program funds shall include a summary of related activities and detailed expenditures associated with this program in its annual report required under s. 431.11(14)(b).
- Section 7. <u>Section 411.0103, Florida Statutes, is</u>

  transferred and renumbered as section 431.33, Florida Statutes.
  - Section 8. <u>Section 411.0105, Florida Statutes, is</u>
    transferred and renumbered as section 431.35, Florida Statutes.
    - Section 9. Section 411.0106, Florida Statutes, is transferred, renumbered as section 431.37, Florida Statutes, and amended to read:
    - 431.37 411.0106 Infants and toddlers in state-funded education and care programs; brain development activities.—Each state-funded education and care program for children from birth to 5 years of age must provide activities to foster brain development in infants and toddlers. A program must provide an environment that helps children attain the child development performance standards adopted by the office of Early Learning under s. 431.05(6) s. 411.01(4)(d)8. and must be rich in language and music and filled with objects of various colors, shapes, textures, and sizes to stimulate visual, tactile, auditory, and linguistic senses in the children and must include classical music and at least 30 minutes of reading to the

children each day. A program may be offered through an existing early childhood program such as Healthy Start, the Title I program, the school readiness program, the Head Start program, or a private child care program. A program must provide training for the infants' and toddlers' parents including direct dialogue and interaction between teachers and parents demonstrating the urgency of brain development in the first year of a child's life. Family day care centers are encouraged, but not required, to comply with this section.

Section 10. Section 1002.77, Florida Statutes, is transferred, renumbered as section 431.39, Florida Statutes, and subsection (1) of that section is amended to read:

- 431.39 1002.77 Florida Early Learning Advisory Council.-
- (1) There is created the Florida Early Learning Advisory Council within the Office of Early Learning. The purpose of the advisory council is to share best practices submit recommendations to the department on the early learning policy of this state, including recommendations relating to administration of the Voluntary Prekindergarten Education Program under part V of chapter 1002 this part and the school readiness program programs under this chapter s. 411.01.
- Section 11. Paragraph (p) of subsection (3) of section 11.45, Florida Statutes, is amended to read:
  - 11.45 Definitions; duties; authorities; reports; rules.-
- (3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.—The Auditor General may, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee, conduct audits or other engagements as determined appropriate by the

Page 50 of 56

PCB BCAS 12-04.DOCX

1396 Auditor General of:

1397

1398

1403

1404

1405

1406

1407

1408

1409

1410

1411

1412

1413

1414

14151416

1417

14181419

1420

1421

1422

1423

- (p) The school readiness system, including the early learning coalitions, created under chapter 431  $\pm$  . 411.01.
- Section 12. Paragraph (h) of subsection (3) of section 20.15, Florida Statutes, is amended to read:
- 20.15 Department of Education.—There is created a Department of Education.
  - (3) DIVISIONS.—The following divisions of the Department of Education are established:
  - The Office of Early Learning, which shall administer the school readiness system in accordance with chapter 431 s. 411.01 and the operational requirements of the Voluntary Prekindergarten Education Program in accordance with part V of chapter 1002. The office is a separate budget entity and is not subject to control, supervision, or direction by the Department of Education or the State Board of Education in any manner including, but not limited to, personnel, purchasing, transactions involving personal property, and budgetary matters. The office director shall be appointed by the Governor and confirmed by the Senate, shall serve at the pleasure of the Governor, and shall be the agency head of the office for all purposes. The office shall enter into a service agreement with the department for professional, technological, and administrative support services. The office shall be subject to review and oversight by the Chief Inspector General or his or her designee.

Page 51 of 56

Subsection (8) of section 216.136, Florida

PCB BCAS 12-04.DOCX

CODING: Words stricken are deletions; words underlined are additions.

Statutes, is amended to read:

216.136 Consensus estimating conferences; duties and principals.—

- (8) EARLY LEARNING PROGRAMS ESTIMATING CONFERENCE. -
- (a) The Early Learning Programs Estimating Conference shall develop estimates and forecasts of the unduplicated count of children eligible for the school readiness program programs in accordance with the standards of eligibility established in s. 431.13 s. 411.01(6), and of children eligible for the Voluntary Prekindergarten Education Program in accordance with s. 1002.53(2), as the conference determines are needed to support the state planning, budgeting, and appropriations processes.
- (b) The Office of Early Learning shall provide information on needs and waiting lists for the school readiness program programs, and information on the needs for the Voluntary Prekindergarten Education Program, as requested by the Early Learning Programs Estimating Conference or individual conference principals in a timely manner.
- Section 14. Subsection (9) of section 402.302, Florida Statutes, is amended to read:
  - 402.302 Definitions.—As used in this chapter, the term:
- (9) "Household children" means children who are related by blood, marriage, or legal adoption to, or who are the legal wards of, the family day care home operator, the large family child care home operator, or an adult household member who permanently or temporarily resides in the home. Supervision of the operator's household children shall be left to the discretion of the operator unless those children receive

Page 52 of 56

PCB BCAS 12-04.DOCX

subsidized child care through the school readiness program pursuant to s. 431.23 s. 411.0101 to be in the home.

Section 15. Paragraph (a) of subsection (2) of section 490.014, Florida Statutes, is amended to read:

490.014 Exemptions.

- (2) No person shall be required to be licensed or provisionally licensed under this chapter who:
- (a) Is a salaried employee of a government agency; a developmental disability facility or program; a mental health, alcohol, or drug abuse facility operating under chapter 393, chapter 394, or chapter 397; the statewide child care resource and referral network operating under s. 431.25 s. 411.0101; a child-placing or child-caring agency licensed pursuant to chapter 409; a domestic violence center certified pursuant to chapter 39; an accredited academic institution; or a research institution, if such employee is performing duties for which he or she was trained and hired solely within the confines of such agency, facility, or institution, so long as the employee is not held out to the public as a psychologist pursuant to s. 490.012(1)(a).

Section 16. Paragraph (a) of subsection (4) of section 491.014, Florida Statutes, is amended to read:

491.014 Exemptions.

- (4) No person shall be required to be licensed, provisionally licensed, registered, or certified under this chapter who:
- 1478 (a) Is a salaried employee of a government agency; a 1479 developmental disability facility or program; a mental health,

Page 53 of 56

PCB BCAS 12-04.DOCX

alcohol, or drug abuse facility operating under chapter 393, chapter 394, or chapter 397; the statewide child care resource and referral network operating under <u>s. 431.25</u> <del>s. 411.0101</del>; a child-placing or child-caring agency licensed pursuant to chapter 409; a domestic violence center certified pursuant to chapter 39; an accredited academic institution; or a research institution, if such employee is performing duties for which he or she was trained and hired solely within the confines of such agency, facility, or institution, so long as the employee is not held out to the public as a clinical social worker, mental health counselor, or marriage and family therapist.

Section 17. Subsection (4) of section 1002.51, Florida Statutes, is amended to read:

1002.51 Definitions.—As used in this part, the term:

- (4) "Early learning coalition" or "coalition" means an early learning coalition <u>established</u> <u>ereated</u> under <u>s. 431.07</u> s.  $\frac{411.01}{1000}$ .
- Section 18. Paragraph (a) of subsection (4) of section 1002.53, Florida Statutes, is amended to read:
- 1002.53 Voluntary Prekindergarten Education Program; eligibility and enrollment.—
- (4) (a) Each parent enrolling a child in the Voluntary Prekindergarten Education Program must complete and submit an application to the early learning coalition through the single point of entry established under  $\underline{s.}$  431.05(2)(d)  $\underline{s.}$  411.01.
- 1505 Section 19. Paragraph (d) of subsection (3) of section 1506 1002.67, Florida Statutes, is amended to read:
  - 1002.67 Performance standards; curricula and

Page 54 of 56

## PCB BCAS 12-04.DOCX

1508 accountability.-

1509 (3)

(d) Each early learning coalition, the Office of Early Learning, and the department shall coordinate with the Child Care Services Program Office of the Department of Children and Family Services to minimize interagency duplication of activities for monitoring private prekindergarten providers for compliance with requirements of the Voluntary Prekindergarten Education Program under this part, the school readiness program programs under chapter 431 s. 411.01, and the licensing of providers under ss. 402.301-402.319.

Section 20. Paragraph (a) of subsection (5) of section 1002.71, Florida Statutes, is amended to read:

- 1002.71 Funding; financial and attendance reporting.-
- (5) (a) Each early learning coalition shall maintain through the single point of entry established under  $\underline{s}$ .  $\underline{431.05(2)(d)}$   $\underline{s}$ .  $\underline{411.01}$  a current database of the students enrolled in the Voluntary Prekindergarten Education Program for each county within the coalition's region.
- Section 21. Subsection (4) of section 1006.03, Florida Statutes, is amended to read:
  - 1006.03 Diagnostic and learning resource centers.-
- (4) Diagnostic and learning resource centers may assist districts in providing testing and evaluation services for infants and preschool children with or at risk of developing disabilities, and may assist districts in providing interdisciplinary training and resources to parents of infants and preschool children with or at risk of developing

Page 55 of 56

PCB BCAS 12-04.DOCX

| 1536 | disabilities and to $\underline{	ext{the}}$ school readiness $\underline{	ext{program}}$ $\underline{	ext{programs}}$ . |
|------|---|
| 1537 | Section 22. <u>Sections 411.01, 411.01014, 411.0104, 445.023,</u>   |
| 1538 | and 445.032, Florida Statutes, are repealed.  |
| 1539 | Section 23. This act shall take effect July 1, 2012.  |

Page 56 of 56