

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB THSS 12-01 An act relating to Designations
SPONSOR(S): Transportation & Highway Safety Subcommittee and Drake
TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Transportation & Highway Safety Subcommittee	13 Y, 0 N, As CS	Johnson	Kruse

SUMMARY ANALYSIS

State law provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the law require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The bill makes the following designations and directs the Department of Transportation to erect suitable markers for each of these designations:

- SP4 Thomas Berry Corbin Memorial Highway and U.S. Navy BMC Samuel Calhoun Chavous Jr., Memorial Highway in Dixie County.
- Marine Lance Corporal Brian R. Buesing Memorial Highway, United States Army Sergeant Karl A. Campbell Memorial Highway, and U.S. Army SPC James A. Page Memorial Highway in Levy County.
- Alma Lee Loy Bridge in Indian River County.
- Joyce Webb Nobles Bridge in Escambia County
- Corporal Michael Joseph Roberts Memorial Highway and Ivey Edward Cannon Memorial Bridge in Hillsborough County.
- Edna S. Hargrett-Thrower Avenue in Orange County.
- USS Stark Memorial Drive and Duval County Law Enforcement Memorial Overpass in Duval County.
- Coach Jimmy Carnes Boulevard in Alachua County.
- Harry T. and Harriette V. Moore Memorial Highway in Brevard County.
- Whale Harbor Joe Roth, Jr. Bridge in Monroe County.
- Jim Mandich Memorial Highway, Tanya Martin Oubre Pekel Street, Jacob Fleishman Street, Margaret Haines Street, Florencio 'Kiko' Pernas Avenue, and Dr. Oscar Elias Biscet Boulevard in Miami-Dade County.
- Florida Highway Patrol Trooper Nicholas G. Sottile Memorial in Highlands County.
- Captain Jim Reynolds, Jr., USAF "Malibu" Road in Lake County.
- Mardi Gras Way, West Park Boulevard and Pembroke Park Boulevard in Broward County.
- Sheriff Stanley H. Cannon Memorial Highway in Lafayette County.
- Veterans Memorial Highway in Putnam County.
- Santa Fe Military Trail in Bradford, Union, and Columbia Counties.
- Samuel B. Love Memorial Highway in Marion County.
- Ben G. Watts Highway in Washington County.

The bill also corrects errors in the Miss Lillie Williams Boulevard and the Father Jean-Juste Street designations that passed in 2010.

The bill has an estimated negative fiscal impact of \$30,000, which is the cost to the Department of Transportation to erect the markers.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires the Department of Transportation (DOT) to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

- SP4 Thomas Berry Corbin was killed in combat in South Vietnam in 1968. He received the Army Silver Star.
- Navy BMC Samuel Calhoun Chavous, Jr., was killed in combat in South Vietnam in 1968.
- Marine Lance Cpl. Brian Rory Buesing was killed in combat in Iraq in 2003.
- Army Sgt. Karl Andrew Campbell was killed in Afghanistan in 2010.
- Army SPC. James Anthony Page was killed in Afghanistan in 2010.
- Alma Lee Loy was the first woman elected to the Indian River County Commission.
- Joyce Webb Nobles cut the ribbon when the East Cervantes Street Bridge (State Road 10A) in Pensacola opened in 1935 and when a concrete bridge replaced the original wooden structure.
- Corporal Michael Joseph Roberts was a Tampa Police Officer who was shot and killed in the line of duty on August 19, 2009.
- Edna Sampson Hargrett-Thrower was the head of the Choral Music department at Jones High School in Orlando. She passed away on April 19, 2010
- Based in Mayport, FL., the USS Stark was attacked by an Iraqi jet fighter in 1987, killing 37 American sailors.
- Coach Jimmy Carnes was the track coach at the University of Florida from 1965 to 1976. He passed away on March 3, 2011.
- Harry T. and Harriette V. Moore were early pioneers of the civil rights movement who were killed for their activities on December 25, 1951.
- Joe Roth, Jr., was a philanthropist and entrepreneur in the Florida Keys.
- Jim Mandich was a player for the Miami Dolphins and a radio host and commentator.
- Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile was killed in the line of duty on January 12, 2007.
- Captain Jim Reynolds, Jr., USAF "Malibu" was killed during a training mission at the Nellis Air Force Base Range in Nevada in 1993.
- Tanya Martin Oubre Pekel was a Miami native who served as an associate director of Education and Policy Planning in the Clinton White House. She passed away on May 22, 2006.
- Jacob Fleishman founded Jacob Fleishman Cold Storage, a fourth generation family business.
- Margaret Haines is active in community outreach activities in Miami-Dade County.
- Sheriff Stanley H. Cannon was sheriff of Lafayette County from 1971 to 1980. He passed away on May 11, 2011.
- Florencio "Kiko" Pernas: after emigrating from Cuba he owned several video stores and pawn shops in Hialeah.

- Dr. Óscar Elías Biscet is a Cuban medical professional and a noted advocate for human rights who is currently in prison in Cuba for alleged crimes against the sovereignty and the integrity of Cuba.
- Ivey Edward Cannon was a farmer in Hillsborough County since 1935 who also operated the Blackwater Creek Ultralight Flight Park since 1983. He passed away on June 16, 2004.
- Samuel B. Love was citrus grower and rancher who was involved in the agricultural community.
- Ben G. Watts served as Secretary of DOT from 1989 to 1997.

Proposed Changes

The bill makes the following honorary designations:

- That portion of U.S. Highway 19/27A/98/State Road 55 between the Suwannee River Bridge and N.E. 592nd Street/Chavous Road/Kate Green Road in Dixie County as “SP4 Thomas Berry Corbin Memorial Highway.”
- That portion of U.S. Highway 19/98/State Road 55 between N.E. 592nd Street/Chavous Road/Kate Green Road and N.E. 170th Street in Dixie County as “U.S. Navy BMC Samuel Calhoun Chavous, Jr., Memorial Highway.”
- That portion of State Road 24 between County Road 347 and Bridge Number 340053 in Levy County as “Marine Lance Corporal Brian R. Buesing Memorial Highway.”
- That portion of U.S. Highway 19/98/State Road 55/S. Main Street between N.W. 1st Avenue and S.E. 2nd Avenue in Levy County as “United States Army Sergeant Karl A. Campbell Memorial Highway.”
- That portion of U.S. Highway 27A/State Road 500/Hathaway Avenue between State Road 24/Thrasher Drive and Town Court in Levy County as “U.S. Army SPC James A. Page Memorial Highway.”
- Bridge Number 880077 on State Road 656 in Indian River County between State Road A1A and Indian River Boulevard in Vero Beach as “Alma Lee Loy Bridge.”
- The U.S. Highway 90/98, State Road 10A, East Cervantes Street Bridge (Bridge Number 480198) in Escambia County as “Joyce Webb Nobles Bridge.”
- I-275 in Hillsborough County between the Livingston Avenue Bridge and the intersection with I-75 at the Hillsborough-Pasco County line as “Corporal Michael Joseph Roberts Memorial Highway.”
- That portion of Orange Blossom Trail between Gore Street and Church Street in Orange County as “Edna S. Hargrett-Thrower Avenue.”
- That portion of State Road 101/Mayport Road between State Road A1A and Wonderwood Connector in Duval County as “USS Stark Memorial Drive.”
- That portion of S.W. 23rd Street, in front of James G. Pressley Stadium and 4211 S.W. 23rd Street, between S.W. 2nd Avenue and Fraternity Row/Drive in Alachua County as “Coach Jimmy Carnes Boulevard.”
- That portion of State Road 46 in Brevard County from U.S. 1 to the Volusia County line as “Harry T. and Harriette V. Moore Memorial Highway.”
- The Interstate 295/State Road 9A overpass (Bridge Numbers 720256 and 720347) over Interstate 10/State Road 8 in Duval County as “Duval County Law Enforcement Memorial Overpass.”
- Whale Harbor Bridge (Bridge Number 900076) on U.S. Highway 1/State Road 5 in Monroe County as “Whale Harbor Joe Roth, Jr. Bridge.”
- That portion of SR 826/Palmetto Expressway between on-ramp 87260330 and on-ramp 87260333 in Miami-Dade County is designated as “Jim Mandich Memorial Highway.”
- Milepost 22.182 on U.S. Highway 27 in Highlands County as “Florida Highway Trooper Sgt. Nicholas G. Sottile Memorial.”
- That portion of State Road 44 in Lake County between U.S. Highway 441 and State Road 44/East Orange Avenue near Eustis as “Captain Jim Reynolds, Jr., USAF “Malibu” Road.
- That portion of State Road 932/N.E. 103rd Street between N.W. 3rd Avenue and N.E. 6th Avenue in Miami-Dade County as “Tanya Martin Oubre Pekel Street.

- That portion of State Road 934/N.W. 79th Street between N.W. 14th Avenue and N.W. 7th Avenue in Miami-Dade County as Jacob Fleishman Street.
- That portion of N.W. 59th Street between N.W. 27th Avenue and N.W. 25th Avenue in Miami-Dade County as “Margaret Haines Street.”
- That portion of State Road 824 between Interstate 95/State Road 9 and U.S. Highway 1/State Road 5 in Broward County as “Mardi Gras Way.”
- That portion of U.S. Highway 441/State Road 7 between State Road 824/Pembroke Road and State Road 852/N.W. 215th Street/County Line Road in Broward County as “West Park Boulevard.”
- That portion of State Road 858/Hallandale Beach Boulevard between Interstate 95/State Road 9 and S.W. 56th Avenue in Broward County as “Pembroke Park Boulevard.”
- That portion of State Road 51 between Cooks Hammock and the Lafayette/Taylor County Line in Lafayette County as “Sheriff Stanley H. Cannon Memorial Highway.”
- That portion of State Road 19 in Putnam County between U.S. 17/State Road 15 and Carriage Drive as “Veterans Memorial Highway.”
- That portion of County Road 18 in Bradford, Union, and Columbia Counties between State Road 100 in Bradford County and State Road 20 in Columbia County as “Santa Fe Military Trail.”
- That portion of State Road 953/LeJeune Road/N.E. 8th Avenue between East 32nd street and East 41st Street in Miami-Dade County as “Florencio ‘Kiko’ Pernas Avenue.”
- That portion of State Road 972/S.W. 22nd Street between S.W. 32nd Avenue and S.W. 37th Avenue/Douglas Road in Miami-Dade County as “Dr. Oscar Elias Biscet Boulevard.”
- Bridge Numbers 100646 and 100647 on Paul S. Buchman Highway/State Road 39 between County Line Road and Half Mile Road in Hillsborough County as “Ivey Edward Cannon Memorial Bridge.”
- That portion of Sunset Harbor Road between S.E. 105th Avenue and S.E. 115th Avenue in Marion County as Samuel B. Love Memorial Highway.
- That portion of U.S. Highway 90/State Road 10 between the Holmes County line and the Jackson County line in Washington County as “Ben G. Watts Highway.”

The bill directs DOT to erect suitable markers designating each of the above designations.

The bill also amends the “Miss Lillie Williams Boulevard” and “Father Gerard Jean-Juste Street” designations which were created in 2010 in order to correct errors in the previous designations.¹

The bill has an effective date of July 1, 2012.

B. SECTION DIRECTORY:

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| Section 1 | Designates the SP4 Thomas Berry Corbin Memorial Highway; directs DOT to erect suitable markers. |
| Section 2 | Designates the U.S. Navy BMC Samuel Calhoun Chavous, Jr. Memorial Highway; directs DOT to erect suitable markers. |
| Section 3 | Designates the Marine Lance Corporal Brian R. Buesing Memorial Highway; directs DOT to erect suitable markers. |
| Section 4 | Designates the Army Sergeant Karl A. Campbell Memorial Highway; directs DOT to erect suitable markers. |
| Section 5 | Designates the U.S. Army SPC James A. Page Memorial Highway; directs DOT to erect suitable markers. |
| Section 6 | Designates the Alma Lee Loy Bridge; directs DOT to erect suitable markers. |

¹ Ch. 2010-230, L.O.F.

- Section 7 Designates the Joyce Webb Nobles Bridge; directs DOT to erect suitable markers.
- Section 8 Designates the Corporal Michael Joseph Roberts Memorial Highway; directs DOT to erect suitable markers.
- Section 9 Designates Edna S. Hargrett-Thrower Avenue; directs DOT to erect suitable markers.
- Section 10 Designates USS Stark Memorial Drive; directs DOT to erect suitable markers.
- Section 11 Designates Coach Jimmy Carnes Boulevard; directs DOT to erect suitable markers.
- Section 12 Designates Harry T. and Harriette V. Moore Memorial Highway; directs DOT to erect suitable markers.
- Section 13 Designates Duval County Law Enforcement Memorial Overpass; directs DOT to erect suitable markers.
- Section 14 Designates Whale Harbor Joe Roth, Jr. Bridge; directs DOT to erect suitable markers.
- Section 15 Designates Jim Mandich Memorial Highway; directs DOT to erect suitable markers.
- Section 16 Designates Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile Memorial; directs DOT to erect suitable markers.
- Section 17 Designates Captain Jim Reynolds, Jr., USAF "Malibu" Road; directs DOT to erect suitable markers.
- Section 18 Designates Tanya Marie Oubre Pekel Street; directs DOT to erect suitable markers.
- Section 19 Designates Jacob Fleishman Street; directs DOT to erect suitable markers.
- Section 20 Designates Margaret Haines Street; directs DOT to erect suitable markers.
- Section 21 Designates Mardi Gras Way; directs DOT to erect suitable markers.
- Section 22 Designates West Park Boulevard; directs DOT to erect suitable markers.
- Section 23 Designates Pembroke Park Boulevard; directs DOT to erect suitable markers.
- Section 24 Designates Sheriff Stanley H. Cannon Memorial Highway; directs DOT to erect suitable markers.
- Section 25 Designates Veterans Memorial Highway; directs DOT to erect suitable markers.
- Section 26 Designates Santa Fe Military Trail; directs DOT to erect suitable markers.
- Section 27 Designates Florencio 'Kiko' Pernas Avenue; directs DOT to erect suitable markers.
- Section 28 Designates Dr. Oscar Elias Biscet Boulevard; directs DOT to erect suitable markers.
- Section 29 Designates Ivey Edward Cannon Memorial Bridge; directs DOT to erect suitable markers.
- Section 30 Designates Samuel B. Love Memorial Highway; directs DOT to erect suitable markers.
- Section 31 Designates Ben G. Watts Highway; directs DOT to erect suitable markers.

- Section 32 Amends s. 24 of ch. 2010-230, L.O.F., amending the “Miss Lillie Williams Boulevard” designation.
- Section 33 Amends s. 45 of ch. 2010-230, L.O.F., amending the “Father Jean-Juste Street.” designation.
- Section 34 Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOT will incur costs of approximately \$30,000 (from the State Transportation Trust Fund) for erecting markers for the designations. This is based on the assumption that two markers for each designation will be erected at a cost of \$500 per marker. DOT will also incur the recurring costs of maintaining these signs over time, and for future replacement of the signs as necessary. However, the Florencio ‘Kiko’ Pernas designation indicates that the signage and installation is to be paid by the Pernas family.²

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

² The estimated expenditures do not include a sign for the Florencio ‘Kiko’ Pernas designation.

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The Coach Jimmy Carnes Boulevard, Margaret Haines Street, Samuel B. Love Memorial Highway, and the majority of the Santa Fe Military Trail designations are not on the State Highway System.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On January 11, 2012, the Transportation & Highway Safety Subcommittee adopted two amendments to the Proposed Committee Bill.

Amendment 1 Makes a technical change making the Ivey E. Cannon Memorial Bridge the Ivey Edward Cannon Memorial Bridge.

Amendment 2 Designates the Samuel B. Love Memorial Highway and the Ben G. Watts Highway.