House Joint Resolution

A joint resolution proposing an amendment to Sections 1, 2, 3, 4, 7, 8, 9 and 11 of Article V, creating Section 21 of Article V, and amending Section 2 of Article II, Section 17 of Article III, and Section 1 of Article IV, of the State Constitution to create a supreme court of civil appeals and a supreme court of criminal appeals; providing for administration of the courts; providing for transition from the supreme court.

Be It Resolved by the Legislature of the State of Florida:

That the following amendments to Sections 1, 2, 3, 4, 7, 8, 9, 11, 12 and 15 of Article V, and the creation of Section 21 of Article V, of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE V

Judiciary

SECTION 1. Courts.-The judicial power shall be vested in a

appeals, district courts of appeal, circuit courts and county courts. No other courts may be established by the state, any political subdivision or any municipality. The legislature

shall, by general law, divide the state into appellate court districts and judicial circuits following county lines.

Commissions established by law, or administrative officers or

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bodies may be granted quasi-judicial power in matters connected with the functions of their offices. The legislature may establish by general law a civil traffic hearing officer system for the purpose of hearing civil traffic infractions. The legislature may, by general law, authorize a military courtmartial to be conducted by military judges of the Florida National Guard, with direct appeal of a decision to the District Court of Appeal, First District.

SECTION 2. Administration; practice and procedure.-

- The supreme court of civil appeals shall adopt rules for the practice and procedure in all civil court proceedings and appeals. courts The supreme court of criminal appeals shall adopt rules for the practice and procedure in criminal court proceedings and appeals. Court rules may include rules regarding including the time for seeking appellate review, the administrative supervision of all courts, the transfer to the court having jurisdiction of any proceeding when the jurisdiction of another court has been improvidently invoked, and a requirement that no cause shall be dismissed because an improper remedy has been sought. The supreme court of criminal appeals shall adopt rules to allow the supreme court of criminal appeals and the district courts of appeal to submit questions relating to military law to the federal Court of Appeals for the Armed Forces for an advisory opinion. Rules of court may be repealed by general law enacted by two-thirds vote of the membership of each house of the legislature.
- (b) The chief justice of the supreme court of civil appeals shall be chosen by the governor with the advice and

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consent of the senate a majority of the members of the court; shall be the chief administrative officer of the supreme court of civil appeals judicial system; and shall have the power to assign justices or judges, including consenting retired justices or judges, to temporary duty in any court for which the judge is qualified and to delegate to a chief judge of a judicial circuit the power to assign judges for duty in that circuit. The chief justice of the supreme court of criminal appeals shall be chosen by the governor with the advice and consent of the senate and shall be the chief administrative officer of the supreme court of criminal appeals.

- (c) A chief judge for each district court of appeal shall be chosen by a majority of the judges thereof or, if there is no majority, by the chief justice. The chief judge of a district court shall be responsible for the administrative supervision of the district court.
- (d) A chief judge in each circuit shall be chosen from among the circuit judges as provided by supreme court rule. The chief judge of a circuit shall be responsible for the administrative supervision of the circuit courts and county courts in the his circuit.
- (e) Administration of the court system shall be as provided in general law.
- SECTION 3. Supreme court of civil appeals; supreme court of criminal appeals.—
 - (a) SUPREME COURT OF CIVIL APPEALS.—
- $\underline{\text{(1)}}_{\text{(a)}}$ Organization.—The supreme court of civil appeals shall consist of $\underline{\text{five}}$ seven justices. Of the $\underline{\text{five}}$ seven

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justices, each appellate district shall have at least one justice elected or appointed from the district to the supreme court of civil appeals who is a resident of the district at the time of the original appointment or election. Four Five justices shall constitute a quorum. The concurrence of three four justices shall be necessary to a decision. When recusals for cause would prohibit the court from convening because of the requirements of this section, judges assigned to temporary duty may be substituted for justices.

- (2) (b) Jurisdiction.—The supreme court of civil appeals shall have jurisdiction over the civil law, as provided in general law.÷
- (1) Shall hear appeals from final judgments of trial courts imposing the death penalty and from decisions of district courts of appeal declaring invalid a state statute or a provision of the state constitution.
- (2) When provided by general law, shall hear appeals from final judgments entered in proceedings for the validation of bonds or certificates of indebtedness and shall review action of statewide agencies relating to rates or service of utilities providing electric, gas, or telephone service.
- (3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal or of the supreme court on the same question of law.

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- (4) May review any decision of a district court of appeal that passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal.

 (5) May review any order or judgment of a trial court
- (5) May review any order or judgment of a trial court certified by the district court of appeal in which an appeal is pending to be of great public importance, or to have a great effect on the proper administration of justice throughout the state, and certified to require immediate resolution by the supreme court.
- (6) May review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which there is no controlling precedent of the supreme court of Florida.
- (7) May issue writs of prohibition to courts and all writs necessary to the complete exercise of its jurisdiction.
- (8) May issue writs of mandamus and quo warranto to state officers and state agencies.
- (9) May, or any justice may, issue writs of habeas corpus returnable before the supreme court or any justice, a district court of appeal or any judge thereof, or any circuit judge.
- (10) Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV render an advisory opinion of the justices, addressing issues as provided by general law.
 - (b) SUPREME COURT OF CRIMINAL APPEALS.—
- (1) Organization.—The supreme court of criminal appeals shall consist of five justices. Of the five justices, each

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appellate district shall have at least one justice appointed from the district to the supreme court of criminal appeals who is a resident of the district at the time of the original appointment. Four justices shall constitute a quorum. The concurrence of three justices shall be necessary to a decision. When recusals for cause would prohibit the court from convening because of the requirements of this section, judges assigned to temporary duty may be substituted for justices.

- (2) Jurisdiction.—The supreme court of criminal appeals shall have jurisdiction over the criminal law, as provided in general law.
- appeals and the supreme court of criminal appeals are to be separate courts of last resort. All justices shall receive the same compensation. If both courts assert jurisdiction over a particular case, the chief justice of the court of civil appeals shall decide where jurisdiction is appropriate. CLERK AND MARSHAL.—The supreme court shall appoint a clerk and a marshal who shall hold office during the pleasure of the court and perform such duties as the court directs. Their compensation shall be fixed by general law. The marshal shall have the power to execute the process of the court throughout the state, and in any county may deputize the sheriff or a deputy sheriff for such purpose.

SECTION 4. District courts of appeal.-

(a) ORGANIZATION.—There shall be a district court of appeal serving each appellate district. Each district court of appeal shall consist of at least three judges. Three judges

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shall consider each case and the concurrence of two shall be necessary to a decision.

(b) JURISDICTION.-

- (1) District courts of appeal shall have jurisdiction to hear appeals, that may be taken as a matter of right, from final judgments or orders of trial courts, including those entered on review of administrative action, not directly appealable to the supreme court of civil appeals, the supreme court of criminal appeals, or a circuit court. They may review interlocutory orders in such cases to the extent provided by court rule rules adopted by the supreme court.
- (2) District courts of appeal shall have the power of direct review of administrative action, as prescribed by general law.
- (3) A district court of appeal or any judge thereof may issue writs of habeas corpus returnable before the court or any judge thereof or before any circuit judge within the territorial jurisdiction of the court. A district court of appeal may issue writs of mandamus, certiorari, prohibition, quo warranto, and other writs necessary to the complete exercise of its jurisdiction. To the extent necessary to dispose of all issues in a cause properly before it, a district court of appeal may exercise any of the appellate jurisdiction of the circuit courts.
- (c) CLERKS AND MARSHALS.—Each district court of appeal shall appoint a clerk and a marshal who shall hold office during the pleasure of the court and perform such duties as the court directs. Their compensation shall be fixed by general law. The

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marshal shall have the power to execute the process of the court throughout the territorial jurisdiction of the court, and in any county may deputize the sheriff or a deputy sheriff for such purpose.

SECTION 7. Specialized divisions.—All courts except the supreme court of civil appeals or the supreme court of criminal appeals may sit in divisions as may be established by general law. A circuit or county court may hold civil and criminal trials and hearings in any place within the territorial jurisdiction of the court as designated by the chief judge of the circuit.

SECTION 8. Eligibility.-No person shall be eligible for office of justice or judge of any court unless the person is an elector of the state and resides in the territorial jurisdiction of the court. No justice or judge shall serve after attaining the age of seventy years except upon temporary assignment or to complete a term, one-half of which has been served. No person is eligible for the office of justice of the supreme court of civil appeals, justice of the supreme court of criminal appeals, or judge of a district court of appeal unless the person is, and has been for the preceding ten years, a member of the bar of Florida. No person is eligible for the office of circuit judge unless the person is, and has been for the preceding five years, a member of the bar of Florida. Unless otherwise provided by general law, no person is eligible for the office of county court judge unless the person is, and has been for the preceding five years, a member of the bar of Florida. Unless otherwise provided by general law, a person shall be eliqible for election

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or appointment to the office of county court judge in a county having a population of 40,000 or less if the person is a member in good standing of the bar of Florida.

SECTION 9. Determination of number of judges.-The supreme courts court shall establish by rule uniform criteria for the determination of the need for additional judges except supreme court justices, the necessity for decreasing the number of judges and for increasing, decreasing or redefining appellate districts and judicial circuits. If the supreme courts jointly find court finds that a need exists for increasing or decreasing the number of judges or increasing, decreasing or redefining appellate districts and judicial circuits, they it shall, prior to the next regular session of the legislature, certify to the legislature their its findings and recommendations concerning such need. Upon receipt of such certificate, the legislature, at the next regular session, shall consider the findings and recommendations and may reject the recommendations or by law implement the recommendations in whole or in part; provided the legislature may create more judicial offices than are recommended by the supreme court or may decrease the number of judicial offices by a greater number than recommended by the court only upon a finding of two-thirds of the membership of both houses of the legislature, that such a need exists. A decrease in the number of judges shall be effective only after the expiration of a term. If the supreme courts fail court fails to make findings as provided above when need exists, the legislature may by concurrent resolution request the courts court to jointly certify their its findings and recommendations

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and upon the failure of the <u>courts</u> court to certify <u>their</u> its findings for nine consecutive months, the legislature may, upon a finding of two-thirds of the membership of both houses of the legislature that a need exists, increase or decrease the number of judges or increase, decrease or redefine appellate districts and judicial circuits.

SECTION 11. Vacancies.-

- (a) Whenever a vacancy occurs in a judicial office to which election for retention applies, the governor shall fill the vacancy by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission.
- (b) The governor shall fill each vacancy on a circuit court or on a county court, wherein the judges are elected by a majority vote of the electors, by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next primary and general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission. An election shall be held to fill that judicial office for the term of the office beginning at the end of the appointed term.
- (c) The nominations shall be made within thirty days from the occurrence of a vacancy unless the period is extended by the governor for a time not to exceed thirty days. The governor

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shall make the appointment within sixty days after the nominations have been certified to the governor.

(d) There shall be a separate judicial nominating commission as provided by general law, one for the supreme courts court, one for each district court of appeal, and one for each judicial circuit for all trial courts within the circuit. Uniform rules of procedure shall be established by the judicial nominating commissions at each level of the court system. Such rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by a majority vote of justices of the supreme courts court, five justices concurring. Except for deliberations of the judicial nominating commissions, the proceedings of the commissions and their records shall be open to the public.

SECTION 12. Discipline; removal and retirement.

- (a) JUDICIAL QUALIFICATIONS COMMISSION.—A judicial qualifications commission is created.
- (1) There shall be a judicial qualifications commission vested with jurisdiction to investigate and recommend to the supreme court of criminal appeals Supreme Court of Florida the removal from office of any justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966, (without regard to the effective date of this section) demonstrates a present unfitness to hold office, and to investigate and recommend the discipline of a justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966 (without regard to the effective date

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of this section), warrants such discipline. For purposes of this section, discipline is defined as any or all of the following: reprimand, fine, suspension with or without pay, or lawyer discipline. The commission shall have jurisdiction over justices and judges regarding allegations that misconduct occurred before or during service as a justice or judge if a complaint is made no later than one year following service as a justice or judge. The commission shall have jurisdiction regarding allegations of incapacity during service as a justice or judge. The commission shall be composed of:

- a. Two judges of district courts of appeal selected by the judges of those courts, two circuit judges selected by the judges of the circuit courts and two judges of county courts selected by the judges of those courts;
- b. Four electors who reside in the state, who are members of the bar of Florida, and who shall be chosen by the governing body of the bar of Florida; and
- c. Five electors who reside in the state, who have never held judicial office or been members of the bar of Florida, and who shall be appointed by the governor.
- (2) The members of the judicial qualifications commission shall serve staggered terms, not to exceed six years, as prescribed by general law. No member of the commission except a judge shall be eligible for state judicial office while acting as a member of the commission and for a period of two years thereafter. No member of the commission shall hold office in a political party or participate in any campaign for judicial office or hold public office; provided that a judge may campaign

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for judicial office and hold that office. The commission shall elect one of its members as its chairperson.

- (3) Members of the judicial qualifications commission not subject to impeachment shall be subject to removal from the commission pursuant to the provisions of Article IV, Section 7, Florida Constitution.
- The commission shall adopt rules regulating its proceedings, the filling of vacancies by the appointing authorities, the disqualification of members, the rotation of members between the panels, and the temporary replacement of disqualified or incapacitated members. The commission's rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court of criminal appeals, five justices concurring. The commission shall have power to issue subpoenas. Until formal charges against a justice or judge are filed by the investigative panel with the clerk of the supreme court of Florida all proceedings by or before the commission shall be confidential; provided, however, upon a finding of probable cause and the filing by the investigative panel with said clerk of such formal charges against a justice or judge such charges and all further proceedings before the commission shall be public.
- (5) The commission shall have access to all information from all executive, legislative and judicial agencies, including grand juries, subject to the rules of the commission. At any time, on request of the speaker of the house of representatives or the governor, the commission shall make available all

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information in the possession of the commission for use in consideration of impeachment or suspension, respectively.

- PANELS.—The commission shall be divided into an investigative panel and a hearing panel as established by rule of the commission. The investigative panel is vested with the jurisdiction to receive or initiate complaints, conduct investigations, dismiss complaints, and upon a vote of a simple majority of the panel submit formal charges to the hearing panel. The hearing panel is vested with the authority to receive and hear formal charges from the investigative panel and upon a two-thirds vote of the panel recommend to the supreme court of criminal appeals the removal of a justice or judge or the involuntary retirement of a justice or judge for any permanent disability that seriously interferes with the performance of judicial duties. Upon a simple majority vote of the membership of the hearing panel, the panel may recommend to the supreme court of criminal appeals that the justice or judge be subject to appropriate discipline.
- (c) SUPREME COURT <u>OF CRIMINAL APPEALS</u>.—The supreme court <u>of criminal appeals</u> shall receive recommendations from the judicial qualifications commission's hearing panel.
- (1) The supreme court of criminal appeals may accept, reject, or modify in whole or in part the findings, conclusions, and recommendations of the commission and it may order that the justice or judge be subjected to appropriate discipline, or be removed from office with termination of compensation for willful or persistent failure to perform judicial duties or for other conduct unbecoming a member of the judiciary demonstrating a

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present unfitness to hold office, or be involuntarily retired for any permanent disability that seriously interferes with the performance of judicial duties. Malafides, scienter or moral turpitude on the part of a justice or judge shall not be required for removal from office of a justice or judge whose conduct demonstrates a present unfitness to hold office. After the filing of a formal proceeding and upon request of the investigative panel, the supreme court of criminal appeals may suspend the justice or judge from office, with or without compensation, pending final determination of the inquiry.

- (2) The supreme court of criminal appeals may award costs to the prevailing party.
- (d) The power of removal conferred by this section shall be both alternative and cumulative to the power of impeachment.
- (e) Notwithstanding any of the foregoing provisions of this section, if the person who is the subject of proceedings by the judicial qualifications commission is a justice of the supreme court of criminal appeals, Florida all justices of such court automatically shall be disqualified to sit as justices of such court with respect to all proceedings therein concerning such person and the supreme court of civil appeals shall hear the case for such purposes shall be composed of a panel consisting of the seven chief judges of the judicial circuits of the state of Florida most senior in tenure of judicial office as circuit judge. For purposes of determining seniority of such circuit judges in the event there be judges of equal tenure in judicial office as circuit judge the judge or judges from the lower numbered circuit or circuits shall be deemed senior. In

the event any such chief circuit judge is under investigation by
the judicial qualifications commission or is otherwise
disqualified or unable to serve on the panel, the next most
senior chief circuit judge or judges shall serve in place of
such disqualified or disabled chief circuit judge.

- (f) SCHEDULE TO SECTION 12.-
- (1) Except to the extent inconsistent with the provisions of this section, all provisions of law and rules of court in force on the effective date of this article shall continue in effect until superseded in the manner authorized by the constitution.
- (2) After this section becomes effective and until adopted by rule of the commission consistent with it:
- a. The commission shall be divided, as determined by the chairperson, into one investigative panel and one hearing panel to meet the responsibilities set forth in this section.
 - b. The investigative panel shall be composed of:
- 438 1. Four judges,

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- 2. Two members of the bar of Florida, and
- 3. Three non-lawyers.
- c. The hearing panel shall be composed of:
- 442 1. Two judges,
- 443 2. Two members of the bar of Florida, and
 - Two non-lawyers.
 - d. Membership on the panels may rotate in a manner determined by the rules of the commission provided that no member shall vote as a member of the investigative and hearing panel on the same proceeding.

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- e. The commission shall hire separate staff for each panel.
- f. The members of the commission shall serve for staggered terms of six years.
- g. <u>deleted</u>. The terms of office of the present members of the judicial qualifications commission shall expire upon the effective date of the amendments to this section approved by the legislature during the regular session of the legislature in 1996 and new members shall be appointed to serve the following staggered terms:
- 1. Group I.—The terms of five members, composed of two electors as set forth in s. 12(a)(1)c. of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b. of Article V, one judge from the district courts of appeal and one circuit judge as set forth in s. 12(a)(1)a. of Article V, shall expire on December 31, 1998.
- 2. Group II.—The terms of five members, composed of one elector as set forth in s. 12(a)(1)c. of Article V, two members of the bar of Florida as set forth in s. 12(a)(1)b. of Article V, one circuit judge and one county judge as set forth in s. 12(a)(1)a. of Article V shall expire on December 31, 2000.
- 3. Group III.—The terms of five members, composed of two electors as set forth in s. 12(a)(1)c. of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b., one judge from the district courts of appeal and one county judge as set forth in s. 12(a)(1)a. of Article V, shall expire on December 31, 2002.

- h. An appointment to fill a vacancy of the commission shall be for the remainder of the term.
- i. Selection of members by district courts of appeal judges, circuit judges, and county court judges, shall be by no less than a majority of the members voting at the respective courts' conferences. Selection of members by the board of governors of the bar of Florida shall be by no less than a majority of the board.
- j. The commission shall be entitled to recover the costs of investigation and prosecution, in addition to any penalty levied by the supreme court hearing the case.
- k. The compensation of members and referees shall be the travel expenses or transportation and per diem allowance as provided by general law.

SECTION 15. Attorneys; admission and discipline.—The supreme court of civil appeals shall have exclusive jurisdiction to regulate the admission of persons to the practice of law and the discipline of persons admitted.

SECTION 21. Schedule to Article V amendment creating a supreme court of civil appeals and a supreme court of criminal appeals.—

(a) Except to the extent inconsistent with the provisions of this article, all provisions of law and rules of court in force on the effective date of this article shall continue in effect until superseded in the manner authorized by the constitution.

(b) The effective date of the amendment creating the supreme court of criminal appeals and supreme court of civil appeals shall be upon passage by the electorate.

(1) On the first day after the election approving the amendment, the supreme court shall rank all of the justices then in office by seniority in service on the supreme court. three who have the most seniority shall be the initial justices of the supreme court of criminal appeals, and the remaining justices shall be the initial justices of the supreme court of civil appeals. Initial appointments of existing justices to either of the new supreme courts shall not be limited by the district court that the justice was appointed from. A justice transferred to a new supreme court shall remain in the same term of office that he or she had when he or she was a member of the supreme court and shall sit for future retention elections on the same cycle. The supreme court shall immediately transmit to the Governor the names of those justices and the districts they were appointed from. The Governor shall direct the supreme court nominating commission to make its recommendations for the open seats of justices for the supreme court of civil appeals and for the supreme court of criminal appeals, which recommendations must be delivered to the governor no later than the 45th day after the election. The governor shall make the appointments by the 60th day after the election. At the time of making the initial appointments the governor shall also designate the chief justices of each court, which appointment in this instance shall not be subject in the advice and consent of the senate.

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(2) The supreme court shall undertake to inventory all
cases and case files in its possession and determine as to each
case whether it is to be transferred to the supreme court of
criminal appeals or the supreme court of civil appeals. Newly
filed cases will be designated between the two new supreme
courts. The supreme court shall retain full jurisdiction and
power over cases in the inventory until actually transferred,
including the power to issue final process which would have the
effect of removing the case from the inventory of cases to be
transferred.

- (c) The supreme court of civil appeals and the supreme court of criminal appeals shall begin formal operations on the 120th day after the election. On that day:
 - (1) Newly appointed justices shall take office.
- (2) The jurisdiction of the two supreme courts shall be divided.
- (3) The supreme court shall transfer all criminal cases to the supreme court of criminal appeals and shall transfer all civil cases to the supreme court of civil appeals.
- (4) The term of the supreme court shall be deemed to have ended. All mandates issued by the supreme court prior to the end of the term shall be final and not subject to recall. No motion for reconsideration shall be considered.
- (d) Until the jurisdiction of the supreme court of civil appeals is provided in general law, the supreme court of civil appeals:
- (1) Shall hear appeals from decisions of district courts of appeal declaring invalid a state statute or a provision of

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the state constitution, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.

- (2) When provided by general law, shall hear appeals from final judgments entered in proceedings for the validation of bonds or certificates of indebtedness and shall review action of statewide agencies relating to rates or service of utilities providing electric, gas, or telephone service.
- (3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal, of the former supreme court, or of the supreme court of civil appeals on the same question of law, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.
- (4) May review any decision of a district court of appeal that passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.
- (5) May review any order or judgment of a trial court certified by the district court of appeal in which an appeal is pending to be of great public importance, or to have a great effect on the proper administration of justice throughout the state, and certified to require immediate resolution by the

supreme court of civil appeals, unless such appeal is within the jurisdiction of the supreme court of criminal appeals.

- (6) May review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which there is no controlling precedent of the former supreme court of Florida or of the supreme court of civil appeals, unless such question is within the jurisdiction of the supreme court of criminal appeals.
- (7) May issue writs of prohibition to courts and all writs necessary to the complete exercise of its jurisdiction, unless the writ is within the jurisdiction of the supreme court of criminal appeals.
- (8) May issue writs of mandamus and quo warranto to state officers and state agencies, unless the writ is within the jurisdiction of the supreme court of criminal appeals.
- (9) May, or any justice may, issue writs of habeas corpus returnable before the supreme court of civil appeals or any justice thereof, a district court of appeal or any judge thereof, or any circuit judge. Neither the supreme court of civil appeals nor any justice of the supreme court of civil appeals shall issue a writ of habeas corpus regarding any person under a sentence of death, any person imprisoned for commission of a crime, or any person jailed facing criminal charges.
- (10) Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV, and if related to a civil matter, render an advisory opinion of the justices, addressing issues as provided by general law.

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- (11) Shall have no jurisdiction or authority, whether express or implied, to issue a stay of execution or to hear any challenge of any law or procedure regarding the death penalty.
- (e) Until the jurisdiction of the supreme court of criminal appeals is provided by general law, the supreme court of criminal appeals:
- (1) Shall hear appeals from final judgments of trial courts imposing the death penalty.
- (2) Shall hear appeals from decisions of district courts of appeal declaring invalid a state statute or a provision of the state constitution, in a criminal case.
- (3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal or of the supreme court on the same question of law, in a criminal case.
- (4) May review any decision of a district court of appeal that passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal, in a criminal case.
- (5) May review any order or judgment of a trial court certified by the district court of appeal in which an appeal is pending to be of great public importance, or to have a great effect on the proper administration of justice throughout the

state, and certified to require immediate resolution by the supreme court of criminal appeals, in a criminal case.

- (6) May review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which there is no controlling precedent of the former supreme court or the supreme court of criminal appeals, in a criminal case.
- (7) May issue writs of prohibition to courts and all writs necessary to the complete exercise of its jurisdiction, related to a criminal case.
- (8) May issue writs of mandamus and quo warranto to state officers and state agencies, related to a criminal case.
- returnable before the supreme court of criminal appeals or any justice thereof, a district court of appeal or any judge thereof, or any circuit judge. The power to issue a writ of habeas corpus under this sub-paragraph applies to any person under a sentence of death, any person imprisoned for commission of a crime, any person jailed facing criminal charges, or any person who cannot seek the writ from the supreme court of civil appeals because the supreme court of civil appeals lacks jurisdiction. Neither the supreme court of criminal appeals nor any justice of the supreme court of criminal appeals shall issue a writ of habeas corpus regarding any person held in civil confinement.
- (10) Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV, and if

related to a criminal case, render an advisory opinion of the justices, addressing issues as provided by general law.

- (11) May hear any challenge to the constitutionality of the death penalty, any challenge to the method of carrying out the death penalty, or any request for a stay of a death penalty.
- (f) For purposes of interpreting the jurisdiction of the supreme court of civil appeals and the supreme court of the criminal appeals, unless changed by general law:
- (1) The term "criminal case" shall be defined to mean any case or controversy primarily involving the commission of a felony or misdemeanor. It shall also mean any case or controversy involving criminal law, criminal penalties, criminal procedure, or any related action regarding the interpretation of or resolution of matters directly affecting the criminal law. Criminal cases are within the jurisdiction of the supreme court of criminal appeals.
- (2) A tort or contract case or controversy alleging civil damages resulting from criminal activity is not a criminal case.
- (3) Confinement for the purpose of evaluation and treatment of a mentally ill person is not a criminal case unless the confinement is related to the commission of a criminal offense by an adult.
- (4) Confinement related to contempt of court is a civil case even if the contempt occurred during a criminal case.
- (5) Jurisdiction over juvenile delinquency shall be with the supreme court of civil appeals.
- (6) Equitable relief related to the criminal law, including where a party seeks to enjoin application of a criminal penalty,

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shall be within the jurisdiction of the court of criminal appeals.

- (g) The Florida Rules of Criminal Procedure, as adopted and amended as of the date that the supreme court of criminal appeals begins operation, shall be in full force and effect as if adopted by the supreme court of criminal appeals, subject to amendment or repeal. The Florida Rules of Appellate Procedure, as amended and adopted as of the date that the supreme court of criminal appeals begins operation, shall apply in criminal appeals, subject to adoption by the court of criminal appeals of appellate rules applicable to criminal appeals. All other court rules shall be in full force and effect as if adopted by the supreme court of civil appeals, subject to amendment or repeal.
- (h) The legislature may by general law otherwise provide for the administrative transfer of employees, property, duties and functions from the former supreme court to the supreme court of civil appeals and the supreme court of criminal appeals.
- (i) The legislature shall have power, by concurrent resolution, to delete from this article any subsection of this section 21 including this subsection, when all events to which the subsection to be deleted is or could become applicable have occurred.

And that the following amendment to Section 2 of Article II of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

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722 ARTICLE II

GENERAL PROVISIONS

SECTION 2. Seat of government.—The seat of government shall be the City of Tallahassee, in Leon County, where the offices of the governor, lieutenant governor, cabinet members, supreme court of civil appeals, and the supreme court of criminal appeals shall be maintained and the sessions of the legislature shall be held; provided that, in time of invasion or grave emergency, the governor by proclamation may for the period of the emergency transfer the seat of government to another place.

And that the following amendment to Section 17 of Article III of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE III

LEGISLATURE

741 SECTION 17. Impeachment.—

(a) The governor, lieutenant governor, members of the cabinet, justices of <u>a</u> the supreme court, judges of district courts of appeal, judges of circuit courts, and judges of county courts shall be liable to impeachment for misdemeanor in office. The house of representatives by two-thirds vote shall have the power to impeach an officer. The speaker of the house of representatives shall have power at any time to appoint a

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committee to investigate charges against any officer subject to impeachment.

- (b) An officer impeached by the house of representatives shall be disqualified from performing any official duties until acquitted by the senate, and, unless impeached, the governor may by appointment fill the office until completion of the trial.
- All impeachments by the house of representatives shall be tried by the senate. The chief justice of the supreme court of criminal appeals, or another justice of either supreme court designated by the chief justice of the supreme court of criminal appeals, shall preside at the trial, except in a trial of the chief justice of either supreme court, in which case the governor shall preside. The senate shall determine the time for the trial of any impeachment and may sit for the trial whether the house of representatives be in session or not. The time fixed for trial shall not be more than six months after the impeachment. During an impeachment trial senators shall be upon their oath or affirmation. No officer shall be convicted without the concurrence of two-thirds of the members of the senate present. Judgment of conviction in cases of impeachment shall remove the offender from office and, in the discretion of the senate, may include disqualification to hold any office of honor, trust or profit. Conviction or acquittal shall not affect the civil or criminal responsibility of the officer.

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And that the following amendment to Sections 1 and 4 of Article IV of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or

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rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE IV

780 EXECUTIVE

SECTION 1. Governor.-

- (a) The supreme executive power shall be vested in a governor, who shall be commander-in-chief of all military forces of the state not in active service of the United States. The governor shall take care that the laws be faithfully executed, commission all officers of the state and counties, and transact all necessary business with the officers of government. The governor may require information in writing from all executive or administrative state, county or municipal officers upon any subject relating to the duties of their respective offices. The governor shall be the chief administrative officer of the state responsible for the planning and budgeting for the state.
- (b) The governor may initiate judicial proceedings in the name of the state against any executive or administrative state, county or municipal officer to enforce compliance with any duty or restrain any unauthorized act.
- (c) The governor may request in writing the opinion of the justices of the appropriate the supreme court as to the interpretation of any portion of this constitution upon any question affecting the governor's executive powers and duties. The justices shall, subject to their rules of procedure, permit interested persons to be heard on the questions presented and shall render their written opinion not earlier than ten days

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from the filing and docketing of the request, unless in their judgment the delay would cause public injury.

- (d) The governor shall have power to call out the militia to preserve the public peace, execute the laws of the state, suppress insurrection, or repel invasion.
- (e) The governor shall by message at least once in each regular session inform the legislature concerning the condition of the state, propose such reorganization of the executive department as will promote efficiency and economy, and recommend measures in the public interest.
- (f) When not otherwise provided for in this constitution, the governor shall fill by appointment any vacancy in state or county office for the remainder of the term of an appointive office, and for the remainder of the term of an elective office if less than twenty-eight months, otherwise until the first Tuesday after the first Monday following the next general election.

SECTION 4. Cabinet.-

- (a) There shall be a cabinet composed of an attorney general, a chief financial officer, and a commissioner of agriculture. In addition to the powers and duties specified herein, they shall exercise such powers and perform such duties as may be prescribed by law. In the event of a tie vote of the governor and cabinet, the side on which the governor voted shall be deemed to prevail.
- (b) The attorney general shall be the chief state legal officer. There is created in the office of the attorney general the position of statewide prosecutor. The statewide prosecutor

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shall have concurrent jurisdiction with the state attorneys to prosecute violations of criminal laws occurring or having occurred, in two or more judicial circuits as part of a related transaction, or when any such offense is affecting or has affected two or more judicial circuits as provided by general law. The statewide prosecutor shall be appointed by the attorney general from not less than three persons nominated by the judicial nominating commission for the supreme courts court, or as otherwise provided by general law.

- (c) The chief financial officer shall serve as the chief fiscal officer of the state, and shall settle and approve accounts against the state, and shall keep all state funds and securities.
- (d) The commissioner of agriculture shall have supervision of matters pertaining to agriculture except as otherwise provided by law.
- (e) The governor as chair, the chief financial officer, and the attorney general shall constitute the state board of administration, which shall succeed to all the power, control, and authority of the state board of administration established pursuant to Article IX, Section 16 of the Constitution of 1885, and which shall continue as a body at least for the life of Article XII, Section 9(c).
- (f) The governor as chair, the chief financial officer, the attorney general, and the commissioner of agriculture shall constitute the trustees of the internal improvement trust fund and the land acquisition trust fund as provided by law.

(g) The governor as chair, the chief financial officer, the attorney general, and the commissioner of agriculture shall constitute the agency head of the Department of Law Enforcement.

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BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

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CONSTITUTIONAL AMENDMENT

ARTICLE II, SECTION 2

ARTICLE III, SECTION 17

ARTICLE IV, SECTION 1

869 ARTICLE V, SECTIONS 1, 2, 3, 4, 7, 8, 9, 11, 12, 15 AND 21

SUPREME COURT.-Proposing an amendment to the State Constitution to create a supreme court of civil appeals and a supreme court of criminal appeals. Under current law, the Florida Supreme Court, consisting of 7 appointed justices, is the highest court in Florida, hearing both civil and criminal This resolution would abolish the current Supreme Court cases. and create a new supreme court of civil appeals and a new supreme court of criminal appeals. Each of the new supreme courts would have 5 appointed justices. The 3 most senior justices of the Florida Supreme Court would be transferred to the new supreme court of criminal appeals, the remaining 4 current justices of the Florida Supreme Court would be transferred to the new supreme court of civil appeals, and the Governor will have to appoint 3 new justices to fill in openings in the 2 courts. The existing constitution creates the jurisdiction of the Supreme Court, which jurisdiction can only be changed by constitutional amendment. This proposed amendment

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splits the jurisdiction between the two supreme courts to provide that the supreme court of civil appeals will have jurisdiction over civil matters, and the supreme court of criminal appeals will have jurisdiction over criminal matters. The amendment also provides that the jurisdictions of the supreme courts will be set in general law in the future and thus may be changed by general law in the future. The power of these new courts to issue a writ of habeas corpus is limited by this amendment. Currently, the Florida Supreme Court has jurisdiction over judicial discipline and the regulation of attorneys; this amendment places jurisdiction over judicial discipline with the supreme court of criminal appeals and jurisdiction over attorney regulation with the supreme court of civil appeals. The proposed amendment also creates a position of chief justice in each of the supreme courts, removes the positions of clerk and marshal from the constitution, provides for transition, and makes conforming changes in various sections of the constitution.

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