A bill to be entitled

An act relating to administrative procedure; creating s. 120.74(3); requiring each agency annually to file a regulatory plan of prospective rulemaking; creating s. 120.745; providing for administrative agencies to review the economic impact of administrative rules adopted prior to November 17, 2010; requiring reports of such reviews; requiring reports of planned agency rulemaking; providing for legislative review of rules meeting specified economic impact criteria; providing for nullification of certain rules if not ratified by the Legislature; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 120.74(3), Florida Statutes, is created to read:

(3) No later than July 1 of each year, each agency shall file with the President of the Senate, the Speaker of the House, and the committee a regulatory plan identifying and describing each rule the agency proposes to adopt for the 12 month period beginning on the July 1 reporting date and ending on the subsequent June 30.

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25	Section 2. Section 120.745, Florida Statutes, is created to
26	read:
27	120.745 Legislative review of planned agency rulemaking
28	and rules adopted before November 17, 2010.
29	(1) As provided in this section, each agency shall review
30	all rules of that agency adopted before November 17, 2010, and
31	which remain in effect as of the effective date of this act, to
32	determine whether the economic impact of each rule exceeds any
33	of the criteria established in s. 120.541(2)(a).
34	(2) The following definitions shall apply exclusively to
35	this act:
36	(a) "Limited statement of estimated regulatory costs" shall
37	mean an economic analysis which includes and presents the
38	following information pertaining to a particular rule:
39	1. All information specified in s. 120.54(3)(b)2.a;
10	2. All information specified in s. 120.541(2);
11	3. The impact on a person's entry into a lawful profession
12	or occupation;
13	4. The impact on the availability to the public of lawful
14	<pre>professional or occupational services;</pre>
15	5. The impact on the creation or retention of lawful
16	employment positions;

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47	6. Whether the rule restricts individuals in seeking lawful
48	<pre>employment;</pre>
49	7. The imposition of any additional costs on lawful
50	businesses not described in the analyses under sub-paragraphs 1
51	or 2; and
52	8. A justification for the rule showing the benefit of the
53	rule exceeds the costs imposed, taking into consideration the
54	overall cost-effectiveness and economic impact of the rule which
55	shall include all indirect costs to consumers.
56	(b) "Nullification" shall mean the subject rule is void and
57	unenforceable after the specified date and shall be stricken
58	from the files of the Department of State and from the files of
59	the adopting agency.
60	(c) "Ratification" shall mean approval by the Legislature
61	only for the rule to continue in force and effect and for no
62	other purpose.
63	(3) By December 1, 2011, each agency shall complete the
64	<pre>following:</pre>
65	(a) Notwithstanding s. 120.74(2), each agency's biennial
66	report under s. 120.74 for the year 2011, shall be filed by
67	December 1, 2011. In addition to the information required by s.

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68 120.74, the report shall categorize all rules of the agency in 69 effect as of the reporting date, as follows: 70 1. "Revenue Rules:" Those rules setting or providing for 71 the collection of a specific amount of money, categorized as 72 follows: 73 a. Registration, license, or inspection fees; 74 b. Fees for a specific service or purpose; c. Transportation service tolls, whether for road, bridge, 75 76 rail, air, waterway, port; 77 d. Fines, penalties, costs, or attorneys fees; 78 e. Any tax; 79 f. Any other amounts collected which are not in the 80 foregoing categories; 2. Rules requiring the submission of data to the agency 81 82 from external sources, including but not limited to local 83 governments, service providers, clients, other constituents and market participants, together with the following supporting 84 85 information: a. The statute(s) authorizing the collection of such data; 86 87 b. The purposes for which the agency uses the data; 88 c. The policies supporting reporting and retention of the

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89 <u>data.</u>

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- 3. Rules which the agency will repeal;
- 91 4. Rules which the agency will amend;
- 92 5. Rules adopted after November 17, 2010;
 - 6. Rules adopted before November 17, 2010, which do not have one of the economic impacts listed in s. 120.541(2)(a).
 - 7. Rules adopted before November 17, 2010, which have one of the economic impacts listed in s. 120.541(2)(a) and which the agency proposes to retain without amendment, divided as follows:
 - a. Group 1 Rules: One-half of the agency's rules adopted

 before November 17, 2010, which the agency proposes to retain

 without amendment. The agency shall designate each rule included

 in Group 1 which is also categorized as a Revenue Rule.
 - b. Group 2 Rules: The remaining one-half of the agency's rules adopted before November 17, 2010, which the agency proposes to retain without amendment. The agency shall designate each rule included in Group 2 which is also categorized as a Revenue Rule.
 - (b) Contemporaneously with its s. 120.74 report, as supplemented by paragraph (a), each agency also shall file a regulatory plan for the period July 1, 2011, through June 30,

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BILL ORIGINAL YEAR 110 2012, identifying and describing each rule the agency proposes 111 to adopt which is not otherwise included in the s. 120.74 112 report. 113 (c) Each agency shall publish its list of Group 1 Rules and 114 Group 2 Rules on the agency website and in the Florida 115 Administrative Weekly. (4) Review of Group 1 Rules and required report. 116 (a) No later than May 1, 2012, each agency shall complete 117 118 the following: 1. For each Group 1 Rule the agency shall prepare a limited 119 120 statement of estimated regulatory costs. 121 2. The agency shall publish notice of completing the 122 limited statement of estimated regulatory costs for each Group 1 123 Rule on the agency website and the Florida Administrative 124 Weekly, together with information on how to obtain copies from 125 the agency. The notice shall include information on where and how interested parties may submit lower cost regulatory 126 127 alternatives with the agency and the deadlines for such filings provided in this act. 128

estimated regulatory costs for review by the Small Business

The agency shall submit each limited statement of

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131	Regulatory Advisory Council.
132	(b) The Small Business Regulatory Advisory Council shall
133	submit lower cost regulatory alternatives to any Group 1 Rule no
134	later than August 1, 2012. All other submittals of lower cost
135	regulatory alternatives to any Group 1 rule shall be filed no
136	later than June 1, 2012.
137	(c) No later than December 1, 2012, each agency shall file
138	with the President of the Senate, the Speaker of the House, and
139	the committee a final report of the review of the agency's Group
140	1 Rules and a list of Group 2 Rules which will be reviewed and
141	reported by December 1, 2013. For each Group 1 rule the report
142	<pre>shall include:</pre>
143	1. The text of the rule;
144	2. Whether the rule is a Revenue Rule;
145	3. The limited statement of estimated regulatory costs for
146	the rule;
147	4. All lower regulatory cost alternatives received by the
148	agency;
149	5. The agency's written explanation for rejecting submitted
150	<pre>lower regulatory cost alternatives;</pre>
151	6. The agency justification to repeal, amend, or retain

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152 without amendment the rule. 153 (d) No later than December 1, 2012, each agency shall begin 154 proceedings under s. 120.54 to amend or repeal those Group 1 155 Rules so designated in the report. 156 (5) Review of Group 2 Rules and required report. 157 (a) No later than May 1, 2013, each agency shall complete 158 the following: 159 1. For each Group 2 Rule the agency shall prepare a limited 160 statement of estimated regulatory costs. 161 2. The agency shall publish notice of completing the 162 limited statement of estimated regulatory costs for each Group 2 163 Rule on the agency website and the Florida Administrative 164 Weekly, together with information on how to obtain copies from 165 the agency. The notice shall include information on where and how interested parties may submit lower cost regulatory 166 167 alternatives with the agency and the deadlines for such filings 168 provided in this act. 169 The agency shall submit each limited statement of 170 estimated regulatory costs for review by the Small Business 171 Regulatory Advisory Council. 172 (b) The Small Business Regulatory Advisory Council shall

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CODING: Words stricken are deletions; words underlined are additions.

L73	submit lower cost regulatory alternatives to any Group 2 Rule no
L74	later than August 1, 2013. All other submittals of lower cost
L75	regulatory alternatives to any Group 2 rule shall be filed no
L76	later than June 1, 2013.
L77	(c) Notwithstanding s. 120.74(2), each agency's biennial
L78	report under s. 120.74 for the year 2013, shall be filed by
L79	December 1, 2013. In addition to the information required by s.
180	120.74, the report shall include supplemental reports on the
181	Group 1 Rules status and the Group 2 Rules review.
L82	1. The Group 1 Rules Supplemental Report shall update the
183	status of each Group 1 rule and state whether the rule was
184	repealed, amended, nullified, or ratified by Legislature.
L85	2. The Group 2 Rules Supplemental Report shall include:
186	a. The text of the rule;
L87	b. Whether the rule is a Revenue Rule;
188	c. The limited statement of estimated regulatory costs for
189	the rule;
190	d. All lower regulatory cost alternatives received by the
191	agency;
192	e. The agency's written explanation for rejecting submitted
L93	lower regulatory cost alternatives:

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194	f. The agency justification to repeal, amend, or retain
195	without amendment the rule.
196	(d) No later than December 1, 2013, the each agency shall
197	begin proceedings under s. 120.54 to amend or repeal those Group
198	2 Rules so designated in the report.
199	(6) Legislative review of Group 1 Rules and Group 2 Rules.
200	(a) The Legislature may consider whether specific
201	legislation ratifying or nullifying Group 1 Rules or Group 2
202	Rules identified for retention without amendment should be
203	enacted.
204	(b) Without need for any further action, Group 1 Rules
205	which are not expressly ratified or nullified by the Legislature
206	before the adjournment of its regular session in 2013, [are
207	hereby nullified by operation of this act and stand repealed as
208	of May 1, 2013] shall remain in full force and effect.
209	(c) Without need for any further action, Group 2 Rules
210	which are not expressly ratified or nullified by the Legislature
211	before the adjournment of its regular session in 2014 are hereby
212	nullified by operation of this act and stand repealed as of May
213	<u>1, 2014.</u>
214	(7) The filing of a report required in subsection (3), (4),

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215 or (5) shall have the following effect: 216 (a) The reporting agency may continue to rely on a rule in 217 Group 1 or Group 2 until the rule is amended pursuant to s. 218 120.54 or nullified under this act. 219 (b) The reporting agency shall discontinue all reliance 220 upon and enforcement of each rule which is listed for repeal. 221 Section 3. Nothing in this act shall be construed to 222 change the legal status of a rule that has otherwise been 223 judicially or administratively determined to be invalid. 224 Section 4. This act shall stand repealed as of June 30, 225 2014, unless amended or extended by subsequent act of the 226 Legislature. 227 Section 5. This act shall take effect July 1, 2011.

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