

# K - 12 Subcommittee

Monday, March 18, 2013 4:00 p.m. – 6:00 p.m. 17 HOB

**Meeting Packet** 



# **AGENDA**

K-12 Subcommittee Monday, March 18, 2013 4:00 p.m. – 6:00 p.m. 17 HOB

- I. Call to Order/Roll Call
- II. Opening Remarks
- III. Consideration of the following bill(s):
  - HB 559 Public School Instruction by Ford, Patronis
  - CS/HB 607 Canned or Perishable Food Distributed Free of Charge by Civil Justice Subcommittee, Rogers
  - HB 657 Powers and Duties of District School Boards by Metz
  - HB 801 Certified School Counselors by Eagle
  - HB 989 School Emergency Procedures by Rodrigues, R.
  - HB 991 Pub. Rec./School District After-Drill Report by Rodrigues, R.
- IV. Closing Remarks and Adjournment

# Committee Meeting Notice HOUSE OF REPRESENTATIVES

#### K-12 Subcommittee

Start Date and Time:

Monday, March 18, 2013 04:00 pm

**End Date and Time:** 

Monday, March 18, 2013 06:00 pm

Location:

Morris Hall (17 HOB)

**Duration:** 

2.00 hrs

# Consideration of the following bill(s):

HB 559 Public School Instruction by Ford, Patronis
CS/HB 607 Canned or Perishable Food Distributed Free of Charge by Civil Justice Subcommittee, Rogers
HB 657 Powers and Duties of District School Boards by Metz
HB 801 Certified School Counselors by Eagle

HB 989 School Emergency Procedures by Rodrigues, R.

HB 991 Pub. Rec./School District After-Drill Report by Rodrigues, R.

Pursuant to rule 7.12, the deadline for amendments to bills on the agenda by a member who is not a member of the subcommittee shall be 6:00 pm, Friday, March 15, 2013.

By request of the Chair, all subcommittee members are asked to have amendments to bills on the agenda submitted by 6:00 pm, Friday, March 15, 2013.

NOTICE FINALIZED on 03/14/2013 16:05 by Gilliam.Ann

HB 559 2013

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#### A bill to be entitled

An act relating to public school instruction; amending s. 1003.42, F.S.; requiring that instructional staff of public schools provide instruction to students about the terrorist attacks occurring on September 11, 2001, and the impact of those events; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (u) is added to subsection (2) of section 1003.42, Florida Statutes, to read:

1003.42 Required instruction.-

- (2) Members of the instructional staff of the public schools, subject to the rules of the State Board of Education and the district school board, shall teach efficiently and faithfully, using the books and materials required that meet the highest standards for professionalism and historic accuracy, following the prescribed courses of study, and employing approved methods of instruction, the following:
- (u) The events surrounding the terrorist attacks occurring on September 11, 2001, and the impact of those events on the nation.

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The State Board of Education is encouraged to adopt standards and pursue assessment of the requirements of this subsection.

Section 2. This act shall take effect July 1, 2013.

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CODING: Words stricken are deletions; words underlined are additions.

# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 559

Public School Instruction

SPONSOR(S): Ford and others

TIED BILLS:

IDEN./SIM. BILLS: SB 332

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee		Brink	Ahearn
2) Education Appropriations Subcommittee			
3) Education Committee			

# **SUMMARY ANALYSIS**

The bill requires public schools to provide instruction on the events surrounding the terrorist attacks of September 11, 2001, and the impact of those events on the nation.

There is no anticipated fiscal impact associated with this bill. See Fiscal Comments.

The bill provides an effective date of July 1, 2013.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

#### Present Situation:

Section 1003.42(2), F.S., establishes components of required instruction for public school students. Instructional staff must teach the following content:

- The history and content of the Declaration of Independence, to include specific consents which include in part including national sovereignty, and natural law;
- The history, meaning, significance, and effect of the provisions of the Constitution of the United States with emphasis on each of the ten amendments that make up the Bill of Rights;
- The arguments in support of adopting our republican form of government, as they are embodied in the most important of the Federalist Papers;
- Flag education, including proper flag display and flag salute;
- The elements of civil government, including the primary functions of and interrelationships between the Federal Government, the state, and its counties, municipalities, school districts, and special districts;
- The history of the United States, including the period of discovery, early colonies, the War for Independence, the Civil War, the expansion of the United States to its present boundaries, the world wars, and the civil rights movement to the present;
- The history of the Holocaust:
- The history of African Americans;
- The elementary principles of agriculture;
- The true effects of all alcoholic beverages and narcotics upon the human body and mind;
- Kindness to animals;
- The history of the state;
- The conservation of natural resources;
- Comprehensive health education that addresses concepts of community health; consumer health; environmental health; family life, including in part, an awareness of the benefits of sexual abstinence as the expected standard and the consequences of teenage pregnancy; mental and emotional health; and dating violence and abuse;
- Such additional materials, subjects, courses, or fields in such grades as are prescribed by law
  or by rules of the State Board of Education and the district school board in fulfilling the
  requirements of law;
- The study of Hispanic contributions to the United States;
- The study of women's contributions to the United States;
- The nature and importance of free enterprise to the United States economy;
- A character-development program in kindergarten through grade 12; and
- In order to encourage patriotism, the sacrifices that veterans have made in serving our country and protecting democratic values worldwide.

The law does not establish any particular grade level or courses within which instruction on these topics must be provided. However, the Department of Education takes steps to ensure that the enumerated content is taught in public schools.

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Current law does not require instruction on the impact of September 11, 2001, on our nation; however, the Department of Education's website includes multiple resources to support educators and students in researching and understanding the effects of the attacks.<sup>1</sup>

Additionally, federal law designates September 11, 2001, as Patriot Day in honor of the individuals who lost their lives as a result of the terrorist attacks against the United States on September 11, 2001.<sup>2</sup>

# Effect of Proposed Changes:

The bill requires that the events surrounding the terrorist attacks of September 11, 2001, and the impact of those events on the nation be included within required instruction for public school students. Although the bill does not include a specific timeframe for the required instruction, school districts would most likely incorporate a remembrance of these events within instruction and school-related activities on Patriot Day, September 11, of each year.

# **B. SECTION DIRECTORY:**

Section 1. Creates s. 1003.42(2)(u), F.S.; requiring that instructional staff of public schools provide instruction to students about the terrorist attacks occurring on September 11, 2001, and the impact of those events.

Section 2. Provides an effective date of July 1, 2013.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

Revenues:

None.

2. Expenditures:

None.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

# D. FISCAL COMMENTS:

There is no anticipated fiscal impact associated with this bill. Providing instruction as required by the bill would not necessitate expenditure of funds because free resources are available for use, such as those listed by the Department of Education on its website. If districts want to purchase additional

Public Law 107-89. See 36 U.S.C. s. 144.

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<sup>&</sup>lt;sup>1</sup> See Florida Department of Education, Patriot Day and National Day of Service and Remembrance, available at <a href="http://www.fldoe.org/bii/humanities/pdc.asp">http://www.fldoe.org/bii/humanities/pdc.asp</a> (last visited March 12, 2013).

instructional materials, those districts can use the funds received pursuant to the instructional materials categorical under the Florida Education Finance Program (FEFP) formula.

# III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

- Applicability of Municipality/County Mandates Provision:
   Not applicable. This bill does not appear to affect county or municipal governments.
- 2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

STORAGE NAME: h0559.KTS.DOCX

CS/HB 607 2013

A bill to be entitled

An act relating to canned or perishable food

distributed free of charge; amending s. 768.136, F.S.;

limiting the liability of public schools with respect to the donation of canned or perishable food to charitable or nonprofit organizations; revising a

definition; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (a) of subsection (1) of section 768.136, Florida Statutes, is amended to read:

768.136 Liability for canned or perishable food distributed free of charge.—

- (1) As used in this section:
- (a) "Donor" means a person, business, organization, or institution, including a public school, which owns, rents, leases, or operates:
- 1. Any building, vehicle, place, or structure, or any room or division in a building, vehicle, place, or structure, that is maintained and operated as a place where food is regularly prepared, served, or sold for immediate consumption on or in the vicinity of the premises; or to be called for or taken out by customers; or to be delivered to factories, construction camps, airlines, locations where catered events are being held, and other similar locations for consumption at any place;
- 2. Any public location with vending machines dispensing prepared meals; or

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CS/HB 607 2013

29 3. Any retail grocery store.

30 Section 2. This act shall take effect July 1, 2013.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 607

Canned or Perishable Food Distributed Free of Charge

SPONSOR(S): Civil Justice Subcommittee; Rogers TIED BILLS: None IDEN./SIM. BILLS: SB 940

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Civil Justice Subcommittee	13 Y, 0 N, As CS	Ward	Bond
2) K-12 Subcommittee		Beagle GB	Ahearn Ah
3) Judiciary Committee			/

# **SUMMARY ANALYSIS**

The bill adds public schools to the list of defined donors protected from civil and criminal liability if they donate food to charitable organizations under the terms set forth in the statute.

The bill does not appear to have a fiscal impact on the state or local governments.

The bill provides an effective date of July 1, 2013.

#### **FULL ANALYSIS**

# I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

Under current law, a donor of food apparently fit for human consumption may donate it without liability to a charity. The statute defines a "donor," a "gleaner," "canned food," and "perishable food." The term "donor" includes grocery stores and any place where food is regularly prepared for sale. There are a number of restrictions in the current statute that must be in place for the protection to apply, including a lack of recklessness or negligence, and the good faith of the donor. Public schools are not included in the list of donors protected by the law.

Public schools in Florida participate in school lunch and breakfast programs subsidized by the federal government. Pursuant to additions to 42 U.S.C. 1758(I)(1) in 2011, "Each school and local educational agency participating in the school lunch program under this chapter may donate any food not consumed under such program to eligible local food banks or charitable organizations."

# **Effect of Proposed Changes**

The bill adds public schools to the list of defined donors which are protected from civil and criminal liability when they donate food to charitable organizations under the terms set forth in the statute.

#### **B. SECTION DIRECTORY:**

Section 1 amends s. 768.136(1), F.S., regarding liability for canned or perishable food distributed free of charge.

Section 2 provides an effective date of July 1, 2013.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

# B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

<sup>1</sup> Section 768.136, F.S. **STORAGE NAME**: h0607b.KTS-DRAFT.docx **DATE**: 3/11/2013

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

#### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

# 2. Other:

This bill does not appear to have a fiscal impact on state or local governments.

# **B. RULE-MAKING AUTHORITY:**

The bill does not appear to create a need for rulemaking or rulemaking authority.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 6, 2013, the Civil Justice Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment removed a provision which added that a public school may donate food with the same protections and provisions if the school meets its school board standards for food handling and transport and the donation is approved by the school principal. This analysis is drafted to the committee substitute as passed by the Civil Justice Subcommittee.

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# COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 657 (2013)

# Amendment No.1

COMMITTEE/SUBCOMMITTEE ACTION	
ADOPTED (Y/N)	
ADOPTED AS AMENDED (Y/N)	
ADOPTED W/O OBJECTION (Y/N)	
FAILED TO ADOPT (Y/N)	
WITHDRAWN (Y/N)	
OTHER	
Committee/Subcommittee hearing bill: K-12 Subcommitte	е
Representative Metz offered the following:	
Amendment (with title amendment)	
Remove lines 27-31 and insert:	
earlier than 14 days before Labor Day each year. Howev	er, a
district school board may advance the opening date for	schools
in the district by up to 5 school days, provided stude	nts
complete all of their classwork and assessments for th	e first
semester prior to Christmas Day.	
TITLE AMENDMENT	
Remove lines 6-7 and insert:	
of student classwork and assessments before Christmas	Day;

HB 657 2013

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A bill to be entitled

An act relating to powers and duties of district school boards; amending s. 1001.42, F.S.; authorizing a district school board to set an opening date for schools in the district to accommodate the completion of student classwork and assessments during the fall term; providing additional purposes for which an internal auditor may be employed; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (f) of subsection (4) and paragraph (1) of subsection (12) of section 1001.42, Florida Statutes, are amended to read:

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1001.42 Powers and duties of district school board.—The district school board, acting as a board, shall exercise all powers and perform all duties listed below:

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(4) ESTABLISHMENT, ORGANIZATION, AND OPERATION OF SCHOOLS.—Adopt and provide for the execution of plans for the establishment, organization, and operation of the schools of the district, including, but not limited to, the following:

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Adopt policies for the opening and closing of schools; fixing uniform date.—
Adopt policies for the opening and closing of schools and fix
uniform dates; however, beginning with the 2007-2008 school
year, the opening date for schools in the district may not be
earlier than 14 days before Labor Day each year, except that a
district school board may advance the opening date for schools

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HB 657 2013

in the district by the number of days necessary to enable students to complete all classwork and assessments for fall-term courses 5 days before Christmas Day.

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- (12) FINANCE.—Take steps to assure students adequate educational facilities through the financial procedure authorized in chapters 1010 and 1011 and as prescribed below:
- (1) Internal auditor.—May employ an internal auditor to perform ongoing financial verification of the financial records of the school district and such other audits and reviews as the district school board directs for the purpose of overseeing school district resources and determining compliance with applicable laws and district school board-approved policies, procedures, and contracts. The internal auditor shall report directly to the district school board or its designee.
  - Section 2. This act shall take effect July 1, 2013.

# **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

HB 657

Powers and Duties of District School Boards

SPONSOR(S): Metz

TIED BILLS:

IDEN./SIM. BILLS: SB 806

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee		Beagle GB	Ahearn Au
2) Education Appropriations Subcommittee			<i>V'</i>
3) Education Committee			

#### SUMMARY ANALYSIS

Under Florida law, district school boards are required to provide for the operation of all district schools for a term of 180 days, or the equivalent on an hourly basis as specified by rules of the State Board of Education. School boards must adopt policies establishing the opening and closing date for the school year. Legislation enacted in 2006 provided that, "beginning with the 2007-2008 school year, the opening date for schools in the district may not be earlier than 14 days before Labor Day each year."

The bill authorizes a district school board to start the school year earlier than 14 days before Labor Day by a number of days necessary to enable students to complete all classwork and assessments for fall-term courses five days before Christmas Day. The bill does not specify criteria for determining the number of days that may be necessary to complete the fall term five days before Christmas. Nor does it limit by a specific number of days when the earlier school start date may occur. Because school districts could start the school year at any time, the bill negates altogether the "14 days before Labor Day" requirement currently in law. The sponsor is filing an amendment to address this issue.

In addition, district school boards may employ an internal auditor to perform ongoing financial verification of the financial records of the school district. The internal auditor reports directly to the district school board or its designee.

The bill adds authorization for internal auditors to provide audits and reviews as the school board directs for the purpose of overseeing school district resources and determining compliance with applicable laws and district school board-approved policies, procedures, and contracts. This change clarifies that internal auditors are authorized to perform these duties.

The bill does not have a fiscal impact on state or local governments.

The bill takes effect July 1, 2013.

# **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

#### Present Situation

#### **School Start Date**

Under Florida law, district school boards are required to provide for the operation of all district schools for a term of 180 days, or the equivalent on an hourly basis as specified by rules of the State Board of Education. School boards must adopt policies establishing the opening and closing date for the school year. In most school districts, the school board bargains collectively with the certified bargaining agent (i.e., union) that represents the district's instructional personnel to set the school district calendar, including the work year, workday hours, and school holidays observed by the school district.<sup>2</sup>

Legislation enacted in 2006 provided that, "beginning with the 2007-2008 school year, the opening date for schools in the district may not be earlier than 14 days before Labor Day each year." The school start date issue was arguably the most controversial education issue of the 2006 session; pitting tourism industry labor needs and parent groups desiring a longer summer against advocates of local control of public schools.<sup>4</sup>

History of Earliest and Latest School Start Dates: 2002-03 through 2012-13<sup>5</sup>

Year	Earliest Start Date	Districts	Latest Start Date	Districts
2002-03	August 2	1	August 26	2
2003-04	August 1	1	August 25	2
2004-05	August 2	4	August 17	1
2005-06	August 1	4	August 16	1
2006-07	July 31	1	August 21	2
2007-08	August 20	62	August 24	1
2008-09	August 18	60	August 22	1
2009-10	August 10	2	August 27	1
2010-11	August 5	1	August 26	1
2011-12	August 8	4	August 25	1
2012-13	August 7	1	August 29	1

<sup>&</sup>lt;sup>1</sup> Section 1001.42(4)(f) and (12)(a), F.S.

STORAGE NAME: h0657.KTŚ.DOCX DATE: 3/14/2013

<sup>&</sup>lt;sup>2</sup> See, e.g., Hillsborough County School District and Hillsborough Classroom Teachers Association, Inc., Teacher Contract 2010-2013, (2010), available at <a href="http://www.sdhc.k12.fl.us/HumanResources/PDFs/CONTRACT/bargaining\_agreement.pdf">http://www.sdhc.k12.fl.us/HumanResources/PDFs/CONTRACT/bargaining\_agreement.pdf</a> (see table of contents) [hereinafter Hillsborough County Agreement]; see, e.g., Brevard County School District and Brevard Federation of Teachers, Collective Bargaining Agreement, (Feb. 10, 2009), available at

http://benefits.brevard.k12.fl.us/images/gt/LR/old%20stuff/old%20stuff/BFT-FY09&FY10.pdf (see table of contents). Sections 447.203(2) and 447.309(1), F.S. The State Constitution provides that "the right of employees, by and through a labor organization, to bargain collectively shall not be denied or abridged." Section 6, Art. I of the State Constitution. The only school district whose instructional personnel are not represented by a union is Calhoun County. Section 447.305, F.S., requires that every employee organization seeking to become a certified bargaining agent for public employees register with the Public Employees Relations Commission (PERC). No such registration exists for Calhoun County. See Public Employees Relations Commission, Search Registration Orders, <a href="http://perc.myflorida.com/co/regfilter.aspx">http://perc.myflorida.com/co/regfilter.aspx</a> (last visited May 31, 2012).

<sup>&</sup>lt;sup>3</sup> Section 11, ch. 2006-74, L.O.F.

<sup>&</sup>lt;sup>4</sup> Standardizing School Start Date; Hearing before the House PreK-12 Committee, Nov. 8, 2005; Save Our Summers – Florida, <a href="http://www.saveoursummers.org/faqs.html">http://www.saveoursummers.org/faqs.html</a> (last visited march 14, 2013).

<sup>&</sup>lt;sup>5</sup> Florida Department of Education, 2012-13 School Start and End Dates, at 1 (May 2012), available at <a href="http://www.fldoe.org/eias/eiaspubs/word/startend1213.doc">http://www.fldoe.org/eias/eiaspubs/word/startend1213.doc</a>. School districts designated by the state board as Academically High-Performing School Districts (AHPSD) have the authority to waive the start date requirement. In the 2012-13 school year, 19 districts – Brevard, Calhoun, Charlotte, Citrus, Clay, Flagler, Gilchrist, Gulf, Lee, Leon, Martin, Nassau, Palm Beach, St. Johns, Sarasota, Seminole, Sumter, Wakulla, and Walton – were eligible to waive the statute because of their status as an AHPSD. Fourteen of these districts started the school year between August 7 and 16. *Id.*; see s. 1003.621, F.S.

# **School Board Internal Auditors**

District school boards may employ an internal auditor to perform ongoing financial verification of the financial records of the school district. The internal auditor reports directly to the district school board or its designee.<sup>6</sup>

# **Effect of Proposed Changes**

The bill authorizes a district school board to start the school year earlier than 14 days before Labor Day by the number of days necessary to enable students to complete all classwork and assessments for fall-term courses five days before Christmas Day. The bill does not specify criteria for determining the number of days that may be necessary to complete the fall term five days before Christmas. Nor does it limit by a specific number of days when the earlier school start date may occur. Because school districts could start the school year at any time, the bill negates altogether the "14 days before Labor Day" requirement currently in law. The sponsor is filing an amendment to address this issue.

The bill adds authorization for internal auditors to provide audits and reviews as the school board directs for the purpose of overseeing school district resources and determining compliance with applicable laws and district school board-approved policies, procedures, and contracts. This change clarifies that internal auditors are authorized to perform these duties.

#### **B. SECTION DIRECTORY:**

**Section 1.** Amends s. 1001.42, F.S., relating to Powers and duties of district school boards; provides an exception to school start date requirements; authorizes additional duties for school board internal auditors.

Section 2. Provides an effective date of July 1, 2013.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

Α.	<b>FISCAL</b>	IMPACT	ON	STATE	GOVERNMENT:	

None.
2. Expenditures:

1. Revenues:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Public school students residing in school districts that establish an earlier school start date pursuant to the bill would have a shorter time period to work summer jobs. This could decrease their earnings during the summer months.

# D. FISCAL COMMENTS:

None.

# III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

- Applicability of Municipality/County Mandates Provision:
   Not Applicable. This bill does not appear to affect county or municipal governments.
- 2. Other:

None.

# **B. RULE-MAKING AUTHORITY:**

None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

Lines 27-31: The bill does not specify criteria for determining the number of days that may be necessary to complete the fall term five days before Christmas. Nor does it limit by a specific number of days when the earlier school start date may occur. Because school districts could start the school year at any time, the bill negates altogether the "14 days before Labor Day" requirement currently in law. The sponsor is filing an amendment to address this issue.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

STORAGE NAME: h0657.KTS.DOCX DATE: 3/14/2013

HB 801

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A bill to be entitled
An act relating to certified school counselors;
amending ss. 322.091, 381.0057, 1002.3105, 1003.21,
1003.43, 1003.491, 1004.04, 1006.025, 1007.35,
1008.42, 1009.53, 1012.71, and 1012.98, F.S.;
requiring that counselors in elementary, middle, and
high schools be certified school counselors; amending
s. 1012.01, F.S.; prohibiting certified school
counselors from being used as support staff for
administrative duties; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (3) of section 322.091, Florida Statutes, is amended to read:

322.091 Attendance requirements.-

- (3) HARDSHIP WAIVER AND APPEAL.-
- (b) The public school principal, the principal's designee, or the designee of the governing body of a private school shall waive the requirements of subsection (1) for any minor under the school's jurisdiction for whom a personal or family hardship requires that the minor have a driver's license for his or her own, or his or her family's, employment or medical care. The minor or the minor's parent or guardian may present other evidence that indicates compliance with the requirements of subsection (1) at the waiver hearing. The public school principal, the principal's designee, or the designee of the governing body of a private school shall consider take into

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consideration the recommendations of teachers, other school officials, certified school guidance counselors, or academic advisers before waiving the requirements of subsection (1).

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Section 2. Paragraph (b) of subsection (3) of section 381.0057, Florida Statutes, is amended to read:

381.0057 Funding for school health services.-

- (3) Any school district, school, or laboratory school which desires to receive state funding under the provisions of this section shall submit a proposal to the joint committee established in subsection (2). The proposal shall state the goals of the program, provide specific plans for reducing teenage pregnancy, and describe all of the health services to be available to students with funds provided pursuant to this section, including a combination of initiatives such as health education, counseling, extracurricular, and self-esteem components. School health services shall not promote elective termination of pregnancy as a part of counseling services. Only those program proposals which have been developed jointly by county health departments and local school districts or schools, and which have community and parental support, shall be eligible for funding. Funding shall be available specifically for implementation of one of the following programs:
- (b) Student support services team program.—The program shall include a multidisciplinary team composed of a psychologist, social worker, and nurse whose responsibilities are to provide basic support services and to assist, in the school setting, children who exhibit mild to severely complex health, behavioral, or learning problems affecting their school

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CODING: Words stricken are deletions; words underlined are additions.

HB 801 2013

performance. Support services shall include, but not be limited 57 58 to: evaluation and treatment for minor illnesses and injuries, 59 referral and followup for serious illnesses and emergencies, onsite care and consultation, referral to a physician, and 60 61 followup care for pregnancy or chronic diseases and disorders as 62 well as emotional or mental problems. Services also shall 63 include referral care for drug and alcohol abuse and sexually 64 transmitted diseases, sports and employment physicals, 65 immunizations, and in addition, effective preventive services 66 aimed at delaying early sexual involvement and aimed at 67 pregnancy, acquired immune deficiency syndrome, sexually 68 transmitted diseases, and destructive lifestyle conditions, such 69 as alcohol and drug abuse. Moneys for this program shall be used 70 to fund three teams, each consisting of one half-time 71 psychologist, one full-time nurse, and one full-time social 72 worker. Each team shall provide student support services to an 73 elementary school, middle school, and high school that are a 74 part of one feeder school system and shall coordinate all 75 activities with the school administrator and certified school 76 guidance counselor at each school. A program that which places 77 all three teams in middle schools or high schools may also be 78 proposed. 80

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Funding may also be available for any other program that is comparable to a program described in this subsection but is designed to meet the particular needs of the community.

83 Section 3. Paragraph (e) of subsection (3) of section 84 1002.3105, Florida Statutes, is amended to read:

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1002.3105 Academically Challenging Curriculum to Enhance Learning (ACCEL) options.—

- (3) STUDENT ELIGIBILITY CONSIDERATIONS.—When establishing student eligibility requirements, principals and school districts must consider, at a minimum:
- (e) A recommendation from a <u>certified school guidance</u> counselor if one is assigned to the school in which the student is enrolled.
- Section 4. Paragraph (c) of subsection (1) of section 1003.21, Florida Statutes, is amended to read:

1003.21 School attendance.-

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A student who attains the age of 16 years during the school year is not subject to compulsory school attendance beyond the date upon which he or she attains that age if the student files a formal declaration of intent to terminate school enrollment with the district school board. Public school students who have attained the age of 16 years and who have not graduated are subject to compulsory school attendance until the formal declaration of intent is filed with the district school board. The declaration must acknowledge that terminating school enrollment is likely to reduce the student's earning potential and must be signed by the student and the student's parent. The school district shall must notify the student's parent of receipt of the student's declaration of intent to terminate school enrollment. The student's certified school quidance counselor or other school personnel shall must conduct an exit interview with the student to determine the reasons for the

Page 4 of 16

113 student's decision to terminate school enrollment and actions 114 that could be taken to keep the student in school. The student's 115 certified school counselor or other school personnel shall 116 inform the student must be informed of opportunities to continue 117 his or her education in a different environment, including, but 118 not limited to, adult education and GED test preparation. 119 Additionally, the student shall must complete a survey in a 120 format prescribed by the Department of Education to provide data 121 on student reasons for terminating enrollment and actions taken 122 by schools to keep students enrolled. 123

Section 5. Paragraph (d) of subsection (7) of section 1003.43, Florida Statutes, is amended to read:

1003.43 General requirements for high school graduation.-

- (7) No student may be granted credit toward high school graduation for enrollment in the following courses or programs:
- (d) Any Level I course unless the student's assessment indicates that a more rigorous course of study would be inappropriate, in which case a written assessment of the need must be included in the student's individual educational plan or in a student performance plan, signed by the principal, the <a href="mailto:certified school guidance">certified school guidance</a> counselor, and the parent of the student, or the student if the student is 18 years of age or older.
- Section 6. Subsection (3) and paragraph (a) of subsection (4) of section 1003.491, Florida Statutes, are amended to read:
- 1003.491 Florida Career and Professional Education Act.—
  The Florida Career and Professional Education Act is created to provide a statewide planning partnership between the business

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and education communities in order to attract, expand, and retain targeted, high-value industry and to sustain a strong, knowledge-based economy.

- (3) The strategic 3-year plan developed jointly by the local school district, regional workforce boards, economic development agencies, and state-approved postsecondary institutions shall be constructed and based on:
- (a) Research conducted to objectively determine local and regional workforce needs for the ensuing 3 years, using labor projections of the United States Department of Labor and the Department of Economic Opportunity;
- (b) Strategies to develop and implement career academies or career-themed courses based on those careers determined to be high-wage, high-skill, and high-demand;
- (c) Strategies to provide shared, maximum use of private sector facilities and personnel;
- (d) Strategies that ensure instruction by industry-certified faculty and standards and strategies to maintain current industry credentials and for recruiting and retaining faculty to meet those standards;
- (e) Strategies to provide personalized student advisement, including a parent-participation component, and coordination with middle schools to promote and support career-themed courses and education planning as required under s. 1003.4156;
- (f) Alignment of requirements for middle school career planning under s. 1003.4156(1)(a)5., middle and high school career and professional academies or career-themed courses leading to industry certification or postsecondary credit, and

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high school graduation requirements;

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- (g) Provisions to ensure that career-themed courses and courses offered through career and professional academies are academically rigorous, meet or exceed appropriate state-adopted subject area standards, result in attainment of industry certification, and, when appropriate, result in postsecondary credit;
- (h) Plans to sustain and improve career-themed courses and career and professional academies;
- (i) Strategies to improve the passage rate for industry certification examinations if the rate falls below 50 percent;
- (j) Strategies to recruit students into career-themed courses and career and professional academies which include opportunities for students who have been unsuccessful in traditional classrooms but who are interested in enrolling in career-themed courses or a career and professional academy. School boards shall provide opportunities for students who may be deemed as potential dropouts to enroll in career-themed courses or participate in career and professional academies;
- (k) Strategies to provide sufficient space within academies to meet workforce needs and to provide access to all interested and qualified students;
- (1) Strategies to implement career-themed courses or career and professional academy training that lead to industry certification in juvenile justice education programs;
- (m) Opportunities for high school students to earn weighted or dual enrollment credit for higher-level career and technical courses;

(n) Promotion of the benefits of the Gold Seal Bright Futures Scholarship;

- (o) Strategies to ensure the review of district pupilprogression plans and to amend such plans to include careerthemed courses and career and professional academy courses and
  to include courses that may qualify as substitute courses for
  core graduation requirements and those that may be counted as
  elective courses;
- (p) Strategies to provide professional development for secondary <u>certified school guidance</u> counselors on the benefits of career and professional academies and career-themed courses that lead to industry certification; and
- (q) Strategies to redirect appropriated career funding in secondary and postsecondary institutions to support career academies and career-themed courses that lead to industry certification.
- (4) The State Board of Education shall establish a process for the continual and uninterrupted review of newly proposed core secondary courses and existing courses requested to be considered as core courses to ensure that sufficient rigor and relevance is provided for workforce skills and postsecondary education and aligned to state curriculum standards.
- (a) The review of newly proposed core secondary courses shall be the responsibility of a curriculum review committee whose membership is approved by Workforce Florida, Inc., and shall include:
- 1. Three certified high school <del>guidance</del> counselors recommended by the Florida Association of Student Services

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225 Administrators.

- 2. Three assistant superintendents for curriculum and instruction, recommended by the Florida Association of District School Superintendents and who serve in districts that operate successful career and professional academies pursuant to s. 1003.492 or a successful series of courses that lead to industry certification. Committee members in this category shall employ the expertise of appropriate subject area specialists in the review of proposed courses.
- 3. Three workforce representatives recommended by the Department of Economic Opportunity.
- 4. Three admissions directors of postsecondary institutions accredited by the Southern Association of Colleges and Schools, representing both public and private institutions.
- 5. The Commissioner of Education, or his or her designee, responsible for K-12 curriculum and instruction. The commissioner shall employ the expertise of appropriate subject area specialists in the review of proposed courses.
- Section 7. Paragraph (f) of subsection (5) of section 1004.04, Florida Statutes, is amended to read:
- 1004.04 Public accountability and state approval for teacher preparation programs.—
- (5) CONTINUED PROGRAM APPROVAL.—Notwithstanding subsection (4), failure by a public or nonpublic teacher preparation program to meet the criteria for continued program approval shall result in loss of program approval. The Department of Education, in collaboration with the departments and colleges of education, shall develop procedures for continued program

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approval that document the continuous improvement of program processes and graduates' performance.

- (f)1. Each Florida public and private institution that offers a state-approved teacher preparation program must annually report information regarding these programs to the state and the general public. This information shall be reported in a uniform and comprehensible manner that is consistent with definitions and methods approved by the Commissioner of the National Center for Educational Statistics and that is approved by the State Board of Education. This information must include, at a minimum:
- a. The percent of graduates obtaining full-time teaching employment within the first year of graduation.
- b. The average length of stay of graduates in their full-time teaching positions.
  - c. Satisfaction ratings required in paragraph (e).
- 2. Each public and private institution offering training for school readiness related professions, including training in the fields of child care and early childhood education, whether offering career credit, associate in applied science degree programs, associate in science degree programs, or associate in arts degree programs, shall annually report information regarding these programs to the state and the general public in a uniform and comprehensible manner that conforms with definitions and methods approved by the State Board of Education. This information must include, at a minimum:
  - a. Average length of stay of graduates in their positions.
  - b. Satisfaction ratings of graduates' employers.

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This information shall be reported through publications, including college and university catalogs and promotional materials sent to potential applicants, <u>certified</u> secondary school <del>guidance</del> counselors, and prospective employers of the institution's program graduates.

Section 8. Paragraphs (a) and (c) of subsection (2) of section 1006.025, Florida Statutes, are amended to read:

1006.025 Guidance services.-

- (2) The guidance report shall include, but not be limited to, the following:
- (a) Examination of student access to <u>certified school</u> guidance counselors.
- (c) Evaluation of the information and training available to <u>certified school</u> guidance counselors and career specialists to advise students on areas of critical need, labor market trends, and technical training requirements.

Section 9. Paragraph (a) of subsection (5) of section 1007.35, Florida Statutes, is amended to read:

1007.35 Florida Partnership for Minority and Underrepresented Student Achievement.—

(5) Each public high school, including, but not limited to, schools and alternative sites and centers of the Department of Juvenile Justice, shall provide for the administration of the Preliminary SAT/National Merit Scholarship Qualifying Test (PSAT/NMSQT), or Preliminary ACT (PLAN) to all enrolled 10th grade students. However, a written notice shall be provided to each parent that shall include the opportunity to exempt his or

Page 11 of 16

309 her child from taking the PSAT/NMSQT or PLAN.

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- (a) Test results will provide each high school with a database of student assessment data which <u>certified school</u> guidance counselors will use to identify students who are prepared or who need additional work to be prepared to enroll and be successful in AP courses or other advanced high school courses.
- Section 10. Paragraph (b) of subsection (2) of section 1008.42, Florida Statutes, is amended to read:
  - 1008.42 Public information on career education programs.-
- (2) The dissemination shall be conducted in accordance with the following procedures:
- (b)1. Each district school board shall publish, at a minimum, the most recently available placement rate for each career certificate program conducted by that school district at the secondary school level and at the career degree level. The placement rates for the preceding 3 years shall be published, if available, shall be included in each publication that informs the public of the availability of the program, and shall be made available to each certified school guidance counselor. If a program does not have a placement rate, a publication that lists or describes that program must state that the rate is unavailable.
- 2. Each Florida College System institution shall publish, at a minimum, the most recent placement rate for each career certificate program and for each career degree program in its annual catalog. The placement rates for the preceding 3 years shall be published, if available, and shall be included in any

Page 12 of 16

publication that informs the public of the availability of the program. If a program does not have a placement rate, the publication that lists or describes that program must state that the rate is unavailable.

- 3. If a school district or a Florida College System institution has calculated for a program a placement rate that differs from the rate reported by the department, and if each record of a placement was obtained through a process that was capable of being audited, procedurally sound, and consistent statewide, the district or the Florida College System institution may use the locally calculated placement rate in the report required by this section. However, that rate may not be combined with the rate maintained in the computer files of the Department of Education's Florida Education and Training Placement Information Program.
- 4. An independent career, trade, or business school may not publish a placement rate unless the placement rate was determined as provided by this section.

Section 11. Subsection (3) of section 1009.53, Florida Statutes, is amended to read:

1009.53 Florida Bright Futures Scholarship Program.-

(3) The Department of Education shall administer the Bright Futures Scholarship Program according to rules and procedures established by the State Board of Education. A single application must be sufficient for a student to apply for any of the three types of awards. The department shall must advertise the availability of the scholarship program and shall must notify students, teachers, parents, certified school guidance

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counselors, and principals or other relevant school administrators of the criteria and application procedures. The department must begin this process of notification no later than January 1 of each year.

Section 12. Paragraph (b) of subsection (2) of section 1012.01, Florida Statutes, is amended to read:

1012.01 Definitions.—As used in this chapter, the following terms have the following meanings:

- (2) INSTRUCTIONAL PERSONNEL.—"Instructional personnel" means any K-12 staff member whose function includes the provision of direct instructional services to students. Instructional personnel also includes K-12 personnel whose functions provide direct support in the learning process of students. Included in the classification of instructional personnel are the following K-12 personnel:
- (b) Student personnel services.—Student personnel services include staff members responsible for: advising students with regard to their abilities and aptitudes, educational and occupational opportunities, and personal and social adjustments; providing placement services; performing educational evaluations; and similar functions. Included in this classification are certified school guidance counselors, social workers, career specialists, and school psychologists. Certified school counselors shall perform only the duties and functions as provided by law and may not be used as support staff for administrative duties, including, but not limited to, coordinating, administering, or monitoring academic testing and testing programs, working bus or cafeteria lines, or substitute

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393 teaching.

 Section 13. Subsection (1) of section 1012.71, Florida Statutes, is amended to read:

1012.71 The Florida Teachers Lead Program.-

- (1) For purposes of the Florida Teachers Lead Program, the term "classroom teacher" means a certified teacher employed by a public school district or a public charter school in that district on or before September 1 of each year whose full-time or job-share responsibility is the classroom instruction of students in prekindergarten through grade 12, including full-time media specialists and certified school guidance counselors serving students in prekindergarten through grade 12, who are funded through the Florida Education Finance Program. A "job-share" classroom teacher is one of two teachers whose combined full-time equivalent employment for the same teaching assignment equals one full-time classroom teacher.
- Section 14. Paragraph (a) of subsection (3) of section 1012.98, Florida Statutes, is amended to read:
  - 1012.98 School Community Professional Development Act.-
- (3) The activities designed to implement this section must:
- (a) Support and increase the success of educators through collaboratively developed school improvement plans that focus on:
- 1. Enhanced and differentiated instructional strategies to engage students in a rigorous and relevant curriculum based on state and local educational standards, goals, and initiatives;
  - 2. Increased opportunities to provide meaningful

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421	relationships	between	teachers	and	all	students;	and

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- 3. Increased opportunities for professional collaboration among and between teachers, <u>certified school guidance</u> counselors, instructional leaders, postsecondary educators engaged in preservice training for new teachers, and the workforce community.
- Section 15. This act shall take effect July 1, 2013.

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## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 801 Certified School Counselors

SPONSOR(S): Eagle

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee		Brink	Ahearn
2) Education Appropriations Subcommittee			
3) Education Committee			

## **SUMMARY ANALYSIS**

The bill provides that certified school counselors shall perform only the duties and functions as provided by law and prohibits schools within the Florida public school system from using certified school counselors as support staff for administrative duties, including, but not limited to:

- Coordinating, administering, or monitoring academic testing and testing programs;
- Working bus or cafeteria lines; or
- Substitute teaching.

The bill substitutes "certified school counselor" for the term "guidance counselor." This reflects the current requirement that persons employed as school counselors be certified as set forth by law and State Board of Education rule. It also makes various technical changes.

This bill may have some fiscal impact on some school districts. However, the extent of the impact is indeterminate. See Fiscal Comments.

The bill provides an effective date of July 1, 2013.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0801.KTS

## **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

## **School Counselors**

# **Present Situation**

School counselors play a significant role in school guidance and counseling programs, which are designed to promote student success through a focus on academic achievement, prevention, intervention, and advocacy.<sup>1</sup> They evaluate students and participate in decisions relating to the promotion, remediation, and retention of students. Effective school guidance counselors work with school administrators, faculty, students, parents, and members of the community to plan, implement, and evaluate comprehensive guidance and counseling programs. In advising students, counselors identify needs, define priorities, and determine appropriate objectives. They also determine the personnel, physical resources, programs, and activities required to best serve the student.<sup>2</sup>

School counselors are considered instructional personnel within Florida's public school system.<sup>3</sup> To be employed as a school counselor, a person must be certified as required by law and State Board of Education (SBE) rule.<sup>4</sup> To be certified in guidance and counseling, a person must hold a master's or higher degree with a graduate major in guidance and counseling or counselor education or a master's or higher degree with 30 semester hours of graduate credit in specified guidance and counseling courses.<sup>5</sup>

Currently, there are no restrictions or prohibitions set forth by law or rule with respect to what school or administrative support activities school administrations may require a school counselor to perform.

The table below indicates the number of school counselors in the Florida public school system for the year 2010-2011:

Florida School Counselors by Area					
Elementary	Middle/Jr.	Senior High	Other Type School	Career Specialist	TOTAL
1,751	1,134	2,005	433	100	5,423

## Effect of Proposed Changes

This bill rephrases within the Florida Statutes the term "guidance counselor" to read "certified school counselor." This change reflects the current requirement that persons employed as school counselors hold a certificate in guidance and counseling as provided by law and SBE rule.<sup>6</sup>

The bill also prohibits certified school counselors from being used by public schools as support staff for administrative duties. The administrative activities that schools may not require certified school counselors to perform include:

<sup>&</sup>lt;sup>1</sup> Florida Department of Education, Division of Workforce Development, *Florida's School Counseling and Guidance Framework: A comprehensive Student Development Model* (2001), *available at* <a href="http://www.fldoe.org/workforce/pdf/guidance.pdf">http://www.fldoe.org/workforce/pdf/guidance.pdf</a> (last visited March 12, 2013).

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> Section 1012.01(2)(b), F.S.

<sup>&</sup>lt;sup>4</sup> Section 1012.55(1), F.S.

<sup>&</sup>lt;sup>5</sup> Rule 6A-4.0181, F.A.C.

<sup>&</sup>lt;sup>6</sup> See Section 1012.55(1), F.S.; Rule 6A-4.0181, F.S.

- Coordinating, administering, or monitoring academic testing and testing programs;
- Working bus or cafeteria lines; and
- Substitute teaching.

The bill specifies that certified school counselors shall perform only the duties and functions as provided by law.

## **B. SECTION DIRECTORY:**

Section 1. Amends s. 322.091(3)(b), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor"; providing technical changes.

Section 2. Amends s. 381.0057(3)(b), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor"; providing technical changes.

Section 3. Amends s. 1002.3105(3)(e), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 4. Amends s. 1003.21(1)(c), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor"; providing technical changes.

Section 5. Amends s. 1003.43(7)(d), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 6. Amends s. 1003.491(3) and (4)(a), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 7. Amends s. 1004.04(5)(f), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 8. Amends s. 1006.025(2)(a) and (c), F.S.; specifying the requirement that students have access to certified school counselors; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 9. Amends s. 1007.35(5)(a), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 10. Amends s. 1008.42(2)(b), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 11. Amends s. 1009.53(3), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor"; providing technical changes.

Section 12. Amends s. 1012.01(2)(b), F.S.; prohibiting certified school counselors from being used as support staff for administrative duties.

Section 13. Amends s. 1012.71(1), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 14. Amends s. 1012.98(3)(a), F.S.; conforming provisions to changes made in the bill by rephrasing references to "guidance counselor" to read "certified school counselor."

Section 15. Provides an effective date of July 1, 2013.

STORAGE NAME: h0801.KTS DATE: 3/14/2013

# **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

A.	FISCAL IMPACT ON STATE GOVERNMENT:
	1. Revenues:
	None.
	2. Expenditures:
	None.
B.	FISCAL IMPACT ON LOCAL GOVERNMENTS:
	1. Revenues:
	None.
	Expenditures:     None.
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C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:  None.
D	FISCAL COMMENTS:
٥.	School districts that currently utilize certified school counselors as support staff for certain administrative activities may be required to hire additional staff. This is because public schools, as of the effective date of this bill, will no longer be able to assign certified school counselors to perform these activities. The fiscal impact to districts is indeterminate because the use of certified school counselors for these administrative functions varies by school and school district.
	III. COMMENTS
A.	CONSTITUTIONAL ISSUES:
	1. Applicability of Municipality/County Mandates Provision:
	Not applicable. This bill does not appear to affect county or municipal governments.
	2. Other: None.
В.	RULE-MAKING AUTHORITY:
	None.
C.	DRAFTING ISSUES OR OTHER COMMENTS:
	None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

STORAGE NAME: h0801.KTS DATE: 3/14/2013 PAGE: 4

# C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

STORAGE NAME: h0801.KTS.DOCX DATE: 3/12/2013



# COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 989 (2013)

Amendment No. 1

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COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	<u></u>
Committee/Subcommittee heari Representative Rodrigues, R.	-
Amendment	
Remove lines 67-68 and	insert:
shall electronically submit	to the school district an after
drill report that details	



# COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 989 (2013)

Amendment No. 2

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: K-12 Subcommittee
2	Representative Rodrigues, R. offered the following:
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4	Amendment (with title amendment)
5	Remove lines 114-119
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10	TITLE AMENDMENT
11	Remove lines 13-15 and insert:
12	drill report; providing an effective date.
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HB 989 2013

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A bill to be entitled

An act relating to school emergency procedures; amending s. 1006.07, F.S.; defining and distinguishing emergency lockdown drills from emergency evacuation drills; requiring that emergency lockdown drills be conducted at least as often as emergency evacuation drills; encouraging local law enforcement officers or fire officials to participate in and to review at least one emergency lockdown drill at each school each year; requiring a designated staff member to submit an after-drill report to the school district after an emergency drill; providing requirements for the afterdrill report; requiring that each school annually review and revise its safety policies and procedures as needed; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (4) and (5) of section 1006.07, Florida Statutes, are reordered and amended, and subsection (6) of that section is amended, to read:

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1006.07 District school board duties relating to student discipline and school safety. - The district school board shall provide for the proper accounting for all students, for the attendance and control of students at school, and for proper attention to health, safety, and other matters relating to the welfare of students, including:

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(5) (4) EMERGENCY DRILLS; EMERGENCY PROCEDURES. -

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CODING: Words stricken are deletions; words underlined are additions.

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(a) Formulate and prescribe policies and procedures for emergency lockdown drills and emergency evacuation drills for actual emergencies, including, but not limited to, fires, natural disasters, and bomb threats, for all the public schools of the district which comprise grades K-12. District school board policies must shall include commonly used alarm system responses for specific types of emergencies and verification by each school that drills have been provided as required by law and fire protection codes. As used in this paragraph, the term "evacuation drill" means an activity in which students and faculty practice the safest and quickest way to evacuate a school facility in case of an emergency in which evacuation is generally the safest option, such as in the case of a fire. As used in this paragraph, the term "lockdown drill" means an activity in which students and faculty practice securing a school facility or rooms within the facility in case of an emergency in which hiding from a hostile danger is generally deemed safer than evacuating the building, such as in the case of a tornado or the presence of an armed person who is threatening the safety of the students or employees of a school.

- 1. The policies and procedures must require that emergency lockdown drills be conducted at least as often as emergency evacuation drills. This subparagraph does not require an increase in the total number of emergency drills conducted at a school each year.
- 2. Local law enforcement officers or fire officials are encouraged to participate in, and to review, at least one emergency lockdown drill at each school each year. After a

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drill, participating law enforcement officers or fire officials are encouraged to submit recommendations to the school on how it can improve its safety procedures in case of an emergency lockdown.

- 3. Each school shall designate the principal or a member of its staff as the person responsible for overseeing a school's emergency drills. Before an emergency drill is conducted, the designated staff member shall review the appropriate, most recent after-drill report required under subparagraph 4.
- 4. After a drill is completed, the designated staff member shall electronically submit to the school district, in a format prescribed by the department, an after-drill report that details the specific drill that was conducted. Such report must include positive observations and recommendations for improvement offered by the school or participating law enforcement officers or fire officials, if any.
- (b) The district school board shall Establish model emergency management and emergency preparedness procedures for the following life-threatening emergencies:
  - 1. Weapon-use and hostage situations.
  - 2. Hazardous materials or toxic chemical spills.
- 3. Weather emergencies, including hurricanes, tornadoes, and severe storms.
  - 4. Exposure as a result of a manmade emergency.
- (4)(5) EDUCATIONAL SERVICES IN DETENTION FACILITIES.—Offer educational services to minors who have not graduated from high school and eligible students with disabilities under the age of 22 who have not graduated with a standard diploma or its

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equivalent who are detained in a county or municipal detention facility, as defined in s. 951.23. These educational services must shall be based upon the estimated length of time the student will be in the facility and the student's current level of functioning. District school superintendents or their designees shall be notified by the county sheriff or chief correctional officer, or his or her designee, upon the assignment of a student under the age of 21 to the facility. A cooperative agreement with the district school board and applicable law enforcement units shall be developed to address the notification requirement and the provision of educational services to these students.

(6) SAFETY AND SECURITY BEST PRACTICES.-

(a) Use the Safety and Security Best Practices developed by the Office of Program Policy Analysis and Government Accountability to conduct a self-assessment of the school districts' current safety and security practices. Based on these self-assessment findings, the district school superintendent shall provide recommendations to the district school board which identify strategies and activities that the district school board should implement in order to improve school safety and security. Annually Each district school board must annually receive the self-assessment results at a publicly noticed district school board meeting to provide the public an opportunity to hear the district school board members discuss and take action on the report findings. Each district school superintendent shall report the self-assessment results and school board action to the commissioner within 30 days after the

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113 district school board meeting.

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(b) By July 1, 2014, and each year thereafter, review the Safety and Security Best Practices developed by the Office of Program Policy Analysis and Government Accountability and revise its policies and procedures as needed. A school district may revise its policies and procedures regarding emergency drills without department approval.

Section 2. This act shall take effect July 1, 2013.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 989

School Emergency Procedures

SPONSOR(S): Rodrigues

TIED BILLS: HB 991

IDEN./SIM. BILLS:

SB 790

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee		Beagle $GB$	Ahearn AU
2) Education Appropriations Subcommittee			
3) Education Committee			

#### **SUMMARY ANALYSIS**

Florida law requires each district school board to formulate policies and procedures for emergency response drills and actual emergencies. These policies must include procedures for responding to various emergencies, such as fires, natural disasters, and bomb threats.

The Safety and Security Best Practices (Best Practices) is a self-assessment tool that each school district must use to annually assess the effectiveness of district emergency response policies. Each district school superintendent must make recommendations to the school board for improving emergency response policies based upon the self-assessment results. The self-assessment results and superintendent's recommendations must be addressed in a publicly noticed school board meeting and revisions made to policies and procedures must be reported to the Commissioner of Education within 30 days.

The bill revises provisions relating to school district policies and procedures for emergency drills and actual emergencies to instead require that such policies and procedures encompass "emergency lock down drills" and "emergency evacuation drills." The bill defines:

- "Evacuation drill" as an "activity in which students and faculty practice the safest and quickest way to evacuate a school facility in case of an emergency."
- "Lockdown drill" as an "activity in which students and faculty practice securing a school facility or rooms
  within the facility in case of an emergency in which hiding from a hostile danger is generally deemed safer
  than evacuating the building."

Emergency policies and procedures must require that emergency lockdown drills be conducted at least as often as emergency evacuation drills. However, the bill states that school districts are not required to increase the total annual number of emergency drills conducted at a school. The bill encourages local law enforcement or fire personnel to participate annually in at least one emergency lockdown drill per school, review its execution, and submit recommendations to the school for improving lockdown procedures. The bill requires each school to designate the principal or a staff member as the person responsible for overseeing the school's emergency drills and submitting after-drill reports to the school district.

The bill requires district school boards to review the Best Practices and revise its policies and procedures as needed by July 1, 2014, and annually thereafter. The bill states that Department of Education (DOE) approval is not required for policy revisions resulting from the self-assessment. Subsection (6) of s. 1006.07, F.S., already requires annual use of the Best Practices to self-assess emergency policies and procedures. DOE approval of revisions to such policies resulting from the self-assessment is not currently required. Thus, it appears this provision is unnecessary.

The bill does not have a fiscal impact on state or local governments.

The bill takes effect July 1, 2013.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0989,KTS.DOCX

## **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

## **Present Situation**

# **Emergency Drills and Procedures**

Florida law requires each district school board to formulate policies and procedures for emergency response drills and actual emergencies. These policies must include procedures for responding to various emergencies, such as fires, natural disasters, and bomb threats. Commonly used alarm system responses for specific types of emergencies must be incorporated into such policies.<sup>1</sup>

The Safety and Security Best Practices (Best Practices) is a self-assessment tool that each school district must use to annually assess the effectiveness of district emergency response policies. The self-assessment is developed by the Office of Program Policy Analysis and Government Accountability (OPPAGA). Among other "best practices," the self-assessment suggests that school districts:

- Implement procedures for emergency drills including procedures for verifying that regular drills are conducted and varying the time and conditions for such drills to prepare for a range of scenarios.
- Develop a checklist with step-by-step emergency procedures for use in every classroom which
  includes evacuation, lockdown, and shelter-in-place procedures developed in collaboration with
  local law enforcement, fire, and emergency response personnel.
- Share emergency plans, policies, procedures, and educational facilities floor plans with local law enforcement agencies and fire departments.
- Share emergency plans and procedures with designated school and school district personnel, identify training for all types of school staff and staff that require specialized training, and incorporate such training into its Master Plan for In-Service Training.
- Use the annual self-assessment to identify the potential hazards for each educational facility and implement procedures for practicing responses to identified hazards.
- Review the comprehensive school safety plan and emergency procedures and revise them if necessary.<sup>2</sup>

Each district school superintendent must make recommendations to the school board for improving emergency response policies based upon the self-assessment results. The self-assessment results and superintendent's recommendations must be addressed in a publicly noticed school board meeting. The results of the self-assessment and any school board action on the superintendent's recommendations must be reported to the Commissioner of Education within 30 days after the school board meeting.<sup>3</sup>

# **Effect of Proposed Changes**

The bill revises provisions relating to school district policies and procedures for emergency drills and actual emergencies to instead require that such policies and procedures encompass "emergency lock down drills" and "emergency evacuation drills." The bill defines:

<sup>2</sup> Section 1006.07(6), F.S.; Florida Department of Education, *District Safety and Security Best Practices*, <a href="http://www.fldoe.org/EM/security-practices.asp">http://www.fldoe.org/EM/security-practices.asp</a> (last visited March 12, 2013).

<sup>3</sup> Section 1006.07(6), F.S.

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<sup>&</sup>lt;sup>1</sup> Section 1006.07(4)(a), F.S. Additionally, district school boards must establish model emergency management and preparedness procedures for weapon-use and hostage situations; hazardous materials or toxic chemical spills; weather emergencies, including hurricanes, tornadoes, and severe storms; and exposure resulting from manmade emergencies. Section 1006.07(4)(b), F.S.

- "Evacuation drill" as an "activity in which students and faculty practice the safest and quickest way to evacuate a school facility in case of an emergency in which evacuation is generally the safest option."
- "Lockdown drill" as an "activity in which students and faculty practice securing a school facility
  or rooms within the facility in case of an emergency in which hiding from a hostile danger is
  generally deemed safer than evacuating the building."

Emergency policies and procedures must require that emergency lockdown drills be conducted at least as often as emergency evacuation drills. However, the bill states that school districts are not required to increase the annual number of emergency drills conducted at a school. The bill encourages local law enforcement or fire personnel to participate annually in at least one emergency lockdown drill per school, review its execution, and submit recommendations to the school for improving lockdown procedures.

The bill requires each school to designate the school principal or a staff member as the person responsible for overseeing the school's emergency drills. After a drill is completed, the designated staff member must electronically submit to the school district an after-drill report that details the specific drill that was conducted. Such report must include any feedback and recommendations for improvement offered by the school or participating law enforcement or fire personnel. The most recent after-drill reports must be reviewed by the designated staff member before each drill. The Department of Education (DOE) must prescribe a format for after-drill reports.

The bill requires each district school board to review the Best Practices and revise its policies and procedures as needed by July 1, 2014, and annually thereafter. The bill states that DOE approval is not required for policy revisions resulting from the review.

Subsection (6) of s. 1006.07, F.S., already requires annual use of the Best Practices to self-assess emergency policies and procedures. DOE approval of policy revisions resulting from the self-assessment is not currently required. Thus, it appears this provision is unnecessary.

## **B. SECTION DIRECTORY:**

**Section 1.** Amends s. 1006.07, F.S., relating to District school board duties relating to student discipline and school safety; requires policies and procedures for certain emergency drills; and prescribes requirements for after-drill reporting.

Section 2. Provides an effective date of July 1, 2013.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

# B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

## III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

Applicability of Municipality/County Mandates Provision:
 Not Applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Lines 114-119: The bill requires district school boards to review the Best Practices and revise its policies and procedures as needed by July 1, 2014, and annually thereafter. The bill states that DOE approval is not required for policy revisions resulting from the review.

Subsection (6) of s. 1006.07, F.S., already requires annual use of the Best Practices to self-assess emergency policies and procedures. DOE approval of policy revisions resulting from the self-assessment is not currently required. Thus, it appears this provision is unnecessary.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

STORAGE NAME: h0989.KTS.DOCX

HB 991 2013

A bill to be entitled
An act relating to public records; amending s.
1006.07, F.S.; exempting from public records
requirements a school district's after-drill report
that summarizes the emergency drills of each school in
the district and the recommendations from
participating law enforcement officers or fire
officials; providing for future repeal and legislative
review of the exemption under the Open Government
Sunset Review Act; providing a statement of public
necessity; providing a contingent effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (7) is added to section 1006.07, Florida Statutes, to read:

1006.07 District school board duties relating to student discipline and school safety.—The district school board shall provide for the proper accounting for all students, for the attendance and control of students at school, and for proper attention to health, safety, and other matters relating to the welfare of students, including:

(7) AFTER-DRILL REPORTS.—A school district's after-drill report and the recommendations from participating law enforcement officers or fire officials are exempt from s.

119.07(1) and s. 24(a), Art. I of the State Constitution. This subsection is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October

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2, 2018, unless reviewed and saved from repeal through reenactment by the Legislature.

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Section 2. The Legislature finds that it is a public necessity that information contained in a school district's after-drill report and the recommendations from participating law enforcement officers or fire officials be made exempt from public records requirements. While educating students is a school district's primary focus, each school district must also protect its students along with its employees and faculty members at each school. In light of the tragic events at Sandy Hook Elementary School in Newtown, Connecticut, where 20 students and six adults were killed on December 14, 2012, and at Columbine High School in Columbine, Colorado, where 12 students and one teacher were murdered and an additional 21 students were injured on April 20, 1999, school districts in this state are keenly aware that the safety and security of students, employees, and faculty members is of paramount concern. The information contained in an after-drill report and the recommendations from participating law enforcement officers or fire officials regarding a school's conducted emergency drills and the school's strengths and weaknesses in conducting those drills is information that could be used by a person who intends harm, possibly deadly harm, against the school's students, employees, and faculty members. Failing to exempt this information from public records requirements could expose a school's safety measures to a person who means ill will or is mentally unstable and could hamper the school's efforts to keep its students, employees, and faculty members safe and secure.

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Accordingly, the Legislature finds that the harm to a school's students, employees, and faculty members which would result from the release of the school district's after-drill report and the recommendations from participating law enforcement officers or fire officials substantially outweighs any public benefit derived from disclosure to the public.

Section 3. This act shall take effect on the same date that HB 989 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 991

Pub. Rec./School District After-Drill Report

SPONSOR(S): Rodrigues

TIED BILLS: HB 989

IDEN./SIM. BILLS: SB 800

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee		Beagle GB	Ahearn
2) Government Operations Subcommittee			
3) Education Committee			•

## **SUMMARY ANALYSIS**

A security system plan or portion thereof for any property owned by or leased to the state or any of its political subdivisions or any privately owned or leased property held by an agency is confidential and exempt from s. 24(a), Art. I of the State Constitution. A security system plan includes threat assessments conducted by any agency; threat response plans; emergency evacuation plans; and sheltering arrangements.

HB 989 requires each public school to submit to the school district an after-drill report detailing each emergency evacuation drill or lockdown drill conducted by the school. The after-drill reports may include recommendations for improving lockdown procedures made by law enforcement and fire department personnel.

The bill creates a public records exemption for after-drill reports and recommendations made by law enforcement and fire department personnel.

The bill provides for repeal of the exemption on October 2, 2018, unless reviewed and saved from repeal by the Legislature. It also provides a statement of public necessity as required by the State Constitution. The bill also provides an effective date that is contingent upon the passage of House Bill 989.

The bill does not appear to have a fiscal impact on state or local government.

Article I, s. 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created public records or public meeting exemption. The bill creates a public meeting exemption; thus, it requires a two-thirds vote for final passage.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0991.KTS.DOCX

## **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

# **Present Situation**

#### **Public Records Law**

Article I, s. 24(a) of the State Constitution sets forth the state's public policy regarding access to government records. The section guarantees every person a right to inspect or copy any public record held by governmental entity, including district school boards. The Legislature, however, may provide by general law for the exemption of records from the requirements of Article I, s. 24(a) of the State Constitution. The general law must state with specificity the public necessity justifying the exemption (public necessity statement) and must be no broader than necessary to accomplish its purpose.<sup>1</sup>

Public policy regarding access to government records is addressed further in the Florida Statutes. Section 119.07(1), F.S., guarantees every person a right to inspect and copy any state, county, or municipal record. Furthermore, the Open Government Sunset Review Act provides that a public record or public meeting exemption may be created or maintained only if it serves an identifiable public purpose.<sup>2</sup> In addition, it may be no broader than is necessary to meet one of the following purposes:

- Allows the state or its political subdivisions to effectively and efficiently administer a
  governmental program, which administration would be significantly impaired without the
  exemption.
- Protects sensitive personal information that, if released, would be defamatory or would
  jeopardize an individual's safety; however, only the identity of an individual may be exempted
  under this provision.
- Protects trade or business secrets.<sup>3</sup>

# **Public Record Exemptions -- Security System Plans**

The law defines "security system plan" to include all:

- Records, information, photographs, audio and visual presentations, schematic diagrams, surveys, recommendations, or consultations or portions thereof relating directly to the physical security of the facility or revealing security systems;
- Threat assessments conducted by any agency or any private entity:
- · Threat response plans;
- Emergency evacuation plans;
- Sheltering arrangements; or
- Manuals for security personnel, emergency equipment, or security training.

A security system plan or portion thereof for any property owned by or leased to the state or any of its political subdivisions or any privately owned or leased property held by an agency is confidential and exempt from s. 24(a), Art. I of the State Constitution.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> Section 24(c), Art. I of the State Constitution.

<sup>&</sup>lt;sup>2</sup> Section 119.15(6)(b), F.S.

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> Section 119.071(3)(a), F.S. **STORAGE NAME**: h0991.KTS.DOCX

## House Bill 989

HB 989 requires each public school to submit to the school district an after-drill report detailing each emergency evacuation drill or lockdown drill conducted by the school. The after-drill reports may include recommendations for improving lockdown procedures made by law enforcement and fire department personnel.

# **Effect of Proposed Changes**

The bill creates a public records exemption for after-drill reports of public school emergency evacuation and lockdown drills and recommendations made by law enforcement and fire department personnel. The bill states that the Legislature finds that it is a public necessity that information contained in a school district's after-drill report and the recommendations from participating law enforcement officers or fire officials be made exempt from public records requirements. Because this information may reveal strengths and weaknesses in the school's security, a person who intends harm, possibly deadly harm, could use the information against the school's students, employees, and faculty members. Failing to exempt this information from public records requirements could expose a school's safety measures to a person who means ill will or is mentally unstable and could hamper the school's efforts to keep its students, employees, and faculty members safe and secure. Accordingly, the Legislature finds that the harm to a school's students, employees, and faculty members which may result from the release of this information outweighs any public benefit derived from disclosure to the public.

## B. SECTION DIRECTORY:

**Section 1.** Amends s. 1006.07, F.S., relating to District school board duties relating student discipline and school safety; creates a public record exemption.

Section 2. Provides a public necessity statement.

Section 3. Provides an effective date that is contingent upon the passage of House Bill 989.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

Δ	FISCAL	IMPACT	ON STATE	COVERN	MENT.

1.	Revenues:
	None.

2. Expenditures:

None.

## **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

STORAGE NAME: h0991.KTS.DOCX DATE: 3/12/2013

None.

## III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

Applicability of Municipality/County Mandates Provision:
 Not applicable. This bill does not appear to affect county or municipal governments.

## 2. Other:

## **Vote Requirement**

Article I, s. 24(c) of the State Constitution, requires a two-thirds vote of the members present and voting for final passage of a newly created public record or public meeting exemption. The bill creates a new public record exemption; thus, it requires a two-thirds vote for final passage.

# **Public Necessity Statement**

Article I, s. 24(c) of the State Constitution, requires a public necessity statement for a newly created or expanded public record or public meeting exemption. The bill creates a new public record exemption; thus, it includes a public necessity statement.

# **Breadth of Exemption**

Article I, s. 24(c) of the State Constitution requires a newly created public record or public meeting exemption to be no broader than necessary to accomplish the stated purpose of the law. The bill creates a public record exemption for after-drill reports of public school emergency evacuation and lockdown drills and recommendations made by law enforcement and fire department personnel. The exemption does not appear to be in conflict with the constitutional requirement that the exemption be no broader than necessary to accomplish its purpose.

## **B. RULE-MAKING AUTHORITY:**

None.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

STORAGE NAME: h0991.KTS.DOCX