PCB IBS 13-03

ORIGINAL

2013

1	A bill to be entitled
2	An act relating to public records; creating s.
3	560.312, F.S.; providing an exemption from public
4	records requirements for payment instrument
5	transaction information held by the Office of
6	Financial Regulation; providing for specified access
7	to such information; authorizing the office to enter
8	into information-sharing agreements and provide access
9	to information contained in the database to certain
10	governmental agencies; requiring any department or
11	agency that receives confidential information to
12	maintain the confidentiality of the information,
13	except as otherwise required by court order; providing
14	for future review and repeal of the exemption;
15	providing a statement of public necessity; providing a
16	contingent effective date.
17	
18	Be It Enacted by the Legislature of the State of Florida:
19	
20	Section 1. Section 560.312, Florida Statutes, is created
21	to read:
22	560.312 Database of payment instrument transactions;
23	confidentiality
24	(1) Payment instrument transaction information held by the
25	office pursuant to s. 560.310 which identifies a licensee,
26	payor, payee, or conductor is confidential and exempt from s.
27	119.07(1) and s. 24(a), Art. I of the State Constitution.
28	(2)(a) A licensee may access information that it submits

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29	to the office for inclusion in the database.
30	(b) The office, to the extent permitted by state and
31	federal law, may enter into information-sharing agreements with
32	the department, law enforcement agencies, and other governmental
33	agencies and, in accordance with such agreements, may provide
34	the department, law enforcement agencies, and other governmental
35	agencies with access to information contained in the database
36	for use in detecting and deterring financial crimes and workers'
37	compensation violations, pursuant to Chapter 440, F.S. Any
38	department or agency that receives confidential information from
39	the office under this paragraph must maintain the
40	confidentiality of the information, unless, and only to the
41	extent that, a court order compels production of this
42	information to a specific party or parties.
43	(3) Subsection (1) is subject to the Open Government
44	Sunset Review Act in accordance with s. 119.15 and shall stand
45	repealed on October 2, 2018, unless reviewed and saved from
46	repeal through reenactment by the Legislature.
47	Section 2. The Legislature finds that it is a public
48	necessity that payment instrument transaction information held
49	by the Office of Financial Regulation pursuant to s. 560.310,
50	Florida Statutes, which identifies a licensee, payor, payee, or
51	conductor be made confidential and exempt from s. 119.07(1),
52	Florida Statutes, and s. 24(a), Article I of the State
53	Constitution.
54	(1) Pursuant to s. 560.310, Florida Statutes, money
55	services businesses that cash a payment instrument exceeding
56	\$1,000 must submit information about the transaction to the
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57	Office of Financial Regulation in order to deter money
58	laundering through these entities and in response to the
59	findings of the Money Service Business Facilitated Workers'
60	Compensation Fraud Work Group that these entities are being used
61	to facilitate financial crimes, including fraud relating to
62	workers' compensation. The report issued by the group found that
63	this type of workers' compensation fraud could be costing the
64	state upwards of \$1 billion dollars annually in unreported
65	payroll taxes, unreported premium taxes, and higher costs to
66	insurance carriers who must process workers' compensation claims
67	from uninsured workers. This type of fraud places tremendous
68	pressure on law-abiding businesses to absorb these costs.
69	(a) Submission of this information to the office is
70	intended to assist the office, the Department of Financial
71	Services, law enforcement agencies, and other governmental
72	agencies in detecting and deterring these financial crimes and
73	related fraudulent activities.
74	(b) The availability of this information to these agencies
75	will help to increase premium collection, lower costs to
76	insurance carries, and alleviate premium avoidance, as well as
77	reduce the cost of administering these public programs.
78	(2) However, the public availability of payment instrument
79	transaction information would reveal sensitive, personal
80	financial information about payees and conductors who use check-
81	cashing programs, including paycheck amounts, salaries, and
82	business activities, as well as information regarding the
83	financial stability of these persons. Such information is
84	traditionally private and sensitive. Protecting the
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85	confidentiality of information that would identify these payee	≥S_
86	and conductors would provide adequate protection for these	
87	persons while still providing public oversight of the program.	<u>.</u>
88	(3) The public release of payment instrument transaction	
89	information would also identify licensees or payors and reveal	<u>-</u>
90	private business transaction information that is traditionally	7
91	private and could be used by competitors to harm other license	es
92	or payors in the marketplace. If such information were public	ly
93	available, competitors could determine the amount of business	
94	conducted by other licensees or payors.	
95	(4) Therefore, the Legislature finds that information that	<u>it</u>
96	would identify the licensee, payor, payee, or conductor in	
97	payment instrument transaction information be made confidentia	<u>11</u>
98	and exempt from public records requirements.	
99	Section 3. This act shall take effect on the same date	
100	that HB 217 or similar legislation takes effect, if such	

101 legislation is adopted in the same legislative session or an

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extension thereof and becomes a law.