

# Justice Appropriations Subcommittee

Wednesday, January 11, 2017 3:30 PM - 5:30 PM

**Meeting Packet** 



#### The Florida House of Representatives

#### **Appropriations Committee**

#### **Justice Appropriations Subcommittee**

Richard Corcoran Speaker

Bill Hager Chair

#### Meeting Agenda

Wednesday, January 11, 2017 Morris Hall (17 HOB) 3:30 p.m. – 5:30 p.m.

- I. Call to Order / Roll Call
- II. Opening Remarks by Chair
- III. Budget Exercise

**Base Budget Overview** 

- IV. Closing Remarks
- V. Meeting Adjourned

## Justice Appropriations Subcommittee Long Range Financial Outlook Key Budget Drivers

Fiscal Year 2017-18

(in millions)

	- Section Communication Communication			million		
Dept.	Issue	Total GR	Recurring GR	NR GR	Trust Funds	Issue Description
FDC (DOC)	Florida Department of Corrections (FDC) - Prison Population - Criminal Justice Estimating Conference (CJEC) - increase/(decrease) over base budget	(14.8)				Prison population continues to decline. Based on the November 2016 CJEC, the average daily prison population is projected to decrease by 741 in FY 2017-2018, resulting in a decrease in funding needed.
JAC	Justice Administration Commission (JAC) - Due Process Costs	3.0	3.0			Due process costs continue to increase in the judicial system. \$3 million represents a 2.81% increase from FY 2016-2017 and is based on an average of percentage increases in appropriations over the past three fiscal years.
FDC (DOC)	Fleet Replacement - Vans, Buses and Vehicles	2.0		2.0		FDC is updating its vehicle fleet based on a five year plan. The amount is based on a three-year average.
FDC (DOC)	Health Services	5.9	5.9			Health services costs continue to increase in the state's prison system. \$5.9 million represents the three-year average of health care services increases.
DJJ	Department of Juvenile Justice (DJJ) - Prevention and Intervention Programs	7.2	7.2			Provides funds for various statewide diversion and prevention programs, including PACE Center for Girls, CINS/FINS services and Florida Redirection. The amount is based on a three-year average.
SCS	State Court System (SCS) - State Court Revenue Trust Fund - Revenue Shortfall	0.7	0.7			Based upon the November 2016 Article V Revenue Estimating Conference.
FDC (DOC)	Fixed Capital Outlay (FCO) - Critical Repairs - Correctional Facilities	10.8		10.8		Critical major repairs and renovations for safety (roof replacements, high voltage lighting repairs, etc.) as reported by FDC. The amount appropriated in FY 2016-2017 was \$17 million. \$10.8 million represents the three-year average of funding provided.
DJJ	FCO - Critical Repairs - Juvenile Detention Facilities	4.4		4.4		Critical major repairs and renovations for safety (roof replacements, security systems, fire alarms, etc.) as reported by DJJ. \$4.4 million represents the three-year average of funding provided.
SCS	FCO - Critical Repairs - Supreme Court and District Courts of Appeals Facilities	4.4		4.4		Critical major repairs and renovations for safety (storm shutters, generators and security systems) and other maintenance and repairs as reported by SCS. \$4.4 million represents the three-year average of funding provided for maintenance and repairs.
	Total	23.6	2.0	21.6	0.0	

#### JUSTICE APPROPRIATIONS SUBCOMMITTEEE STATUS OF FY 2016-2017 APPROPRIATIONS PROJECTS

			ppropriations project" is an appropr	ation or proviso for a specifica	lly named local government, private entit	y, or privately ope	rated program.		
Line #	Dept.	Specific Appropriatio n #	Specific Appropriation and/or Proviso Language	Contracting Entity	Brief Description	Recurring Amount "Base Budget"	Nonrecurring Amount FY 2016-2017 only	Total Amount	FUND
1	DOC	633C	City of Pahokee	City of Pahokee	Provides a payment in lieu of taxes for the Sago Palm Reentry Center (satellite facility of Martin Correctional Institution).	142,900	-	142,900	GR
2	DOC	633F	Children of Inmates		Provides support and assistance to the	(+	350,000	350,000	GR
3	DOC	633F	Children of Inmates - Duval County	Children of Inmates, Inc.	children of inmates incarcerated within	<u> </u>	100,000	100,000	GR
4	DOC	633F	Children of Inmates - south Miami- Dade County	Cintaren of filmates, file.	the state prison system.	æ	250,000	250,000	GR
5	DOC	633K	Department of Management Services - Blackwater River Correctional Facility	Department of Management Services	Provides funds to operate GEO's Continuum of Care rehabilitation and reentry program.	-	330,000	330,000	GR
6	DOC	645C	Body Camera Pilot Program - Sumter Correctional Institution	Taser International	Provides that every correctional officer on duty supervising male youthful offenders must be equipped with a body camera.		145,413	145,413	GR
7	DOC	714	Home Builders Institute	Home Builders Institute, Inc.	Provides certification, pre- apprenticeships, and job placement services to offenders under community corrections supervision in Miami-Dade, Broward, Palm Beach and Orange	-	500,000	500,000	GR
8	DOC	736	Westcare Florida - Gulfcoast	Westcare Gulfcoast - Florida, Inc.	Provides overlay services for persons with mental health disorders in secure and non- secure residential programs in St. Petersburg.	150,000	-	150,000	GR
9	DOC	740	Online Career Education Program	Smart Horizons Career Online High School, LLC	Provides online diploma and career certificate program services to inmates.	1,500,000	-	1,500,000	GR
10	DOC	750	Ready4Work Reentry Initiative - Duval, Clay, St. Johns and Nassau counties	Operation New Hope, Inc.	Provides case management and reentry program services to inmates and offenders under community supervision and post-release services to formerly incarcerated inmates (no more than two years post-release) that are returning to Duval, Clay, St. Johns or Nassau counties.	1,225,000	250,000	1,475,000	GR
11	DOC	750	Ready4Work Reentry Initiative - Hillsborough, Pinellas, Pasco and Polk counties	Abe Brown Ministries, Inc.	Provides case management and reentry program services to inmates and offenders under community supervision and post-release services to formerly incarcerated inmates (no more than two years post-release) that are returning to Hillsborough, Pinellas, Pasco and Polk counties.	1,000,000	-	1,000,000	GR

Line #	Dept.	Specific Appropriatio n #	Specific Appropriation and/or Proviso Language	Contracting Entity	Brief Description	Recurring Amount "Base Budget"	Nonrecurring Amount FY 2016-2017 only	Total Amount	FUND
12	DOC	750	Reentry Alliance Pensacola, Inc.	Re-entry Alliance Pensacola, Inc.	Implements and operates a reentry program to assist ex-offenders with successful transition back into the community.	-	200,000	200,000	GR
13	DOC	750	Bethel Empowerment Foundation Reentry Program - Leon, Gadsden, Jefferson and Wakulla counties	ethel Empowerment provides case management and reentry program services to inmates and offenders under community supervision and post-release services to formerly incarcerated inmates (no more than two years post-release) that are returning to Leon, Gadsden, Jefferson and Wakulla		-	500,000	500,000	GR
14	DOC	750	Broward County Sheriff's Office	Broward County Sheriff's Office	Provides an inmate re-entry portal.	*	600,000	600,000	GR
15	DOC	750	Jacksonville Reentry Center (JREC) - Jacksonville Journey Initiative	City of Jacksonville	Provides pre- and post-release support services for offenders returning to Duval County.	.=	900,000	900,000	GR
16	DOC	750	Regional and State Transitional Offender Reentry (RESTORE) Initiative - Palm Beach County	Palm Beach County Board of County Commissioners	Provides funds for the RESTORE initiative to collaborate with DOC and community-based reentry partners to support offenders returning to Palm Beach	-	500,000	500,000	GR
17	DOC	750	Tampa Bay Career Pathways Collaborative Manufacturing, Employment and Reentry Program	Pinellas Ex-Offender Reentry Coalition (PERC)	Provides funds for PERC to partner with the local workforce system, work release centers and local industry associations to provide job assistance to offenders on work release or ex-offenders.	-	500,000	500,000	GR
18	DOC	750	Horizon Communities Corporation	Horizon Communities Corporation	Provides funds to expand Horizon volunteer faith and character peer-to-peer program activities at Wakulla Correctional Institution and up to seven additional male or female prisons, including Computer Lab, Quest and Realizing Educational Emotional and Finance Smarts (REEFS) transition programs.	200,000	-	200,000	GR
19	DOC	754	Residential Substance Abuse Treatment Services - Alachua, Bradford and Clay counties	Transition House	Provides residential substance abuse treatment services for individuals in the criminal justice system, with priority given to military veterans.	1,000,000	-	1,000,000	GR
20	DOC	754	Naltrexone Extended-Release Injectable Medication	DOC reimburses many contracted residential substance abuse facilities for the use of the medication.	Provides funds to treat individuals with alcohol and opioid dependence within the Department of Corrections. Presently, only one company (Alkermes, Inc.) produces the injectable form of naltrexone (brand name - Vivitrol).	500,000		500,000	GR

Line #	Dept.	Specific Appropriatio n #	Specific Appropriation and/or Proviso Language	Contracting Entity	Brief Description	Recurring Amount "Base Budget"	Nonrecurring Amount FY 2016-2017 only	Total Amount	FUND
21	DOC	755	Drug Abuse Comprehensive Coordinating Office, Inc. (DACCO)	Drug Abuse Comprehensive Coordinating Office, Inc. (DACCO)	Provides nonsecure residential substance abuse services in Hillsborough County.	600,000		600,000	GR
22	JAC - GAL Office	792	Voices for Children Foundation - Miami-Dade County	Voices for Children Foundation, Inc.	Assists the Guardian Ad Litem (GAL) program in the 11th Judicial Circuit to represent children who are alleged to be abused, abandoned and neglected. Provides comprehensive annual training program available to all GAL employees statewide. (Note: in FY 2015-2016, the foundation received \$992.646 of the \$992.656 appropriated in the G/A - Court System Services for Children and Youth appropriation category.)	100,000	300,000	400,000	GR
23	JAC - SA 18th Circuit		It's Time to be a Parent Again Pilot Program - Brevard, Orange, Polk, Seminole and Osceola counties	Brevard County Sheriff's Office	Provides parenting tools and training.	500,000	100,000	600,000	GR
	JAC - PD 6th Circuit	948	Vincent House - Hernando County	Van Gogh's Palette, Inc. (d/b/a Vincent House)	Provides treatment and employment services for individuals with severe and persistent mental illness involved in the criminal justice system.	-	250,000	250,000	GR
25	DJJ	1113	AMIkids	AMIkids, Inc.	Provides gender specific delinquency intervention and treatment services.	2,250,000	-	2,250,000	GR
26	DJJ	1113	AMIkids - Clay County	AMIkids, Inc.	Provides gender specific delinquency intervention and treatment services.	-	750,000	750,000	GR
27	DJJ	1113	AMIkids - Hillsborough County	AMIkids, Inc.	Provides gender specific delinquency intervention and treatment services.	_	750,000	750,000	GR

Line #	Dept.	Specific Appropriatio n #	Specific Appropriation and/or Proviso Language	Contracting Entity	Brief Description	Recurring Amount "Base Budget"	Nonrecurring Amount FY 2016-2017 only	Total Amount	FUND
28 29	DIJ	1167	PACE Centers	Pace Centers for Girls, Inc.	Provides statewide, community-based, gender specific prevention and intervention services for girls.	der specific prevention and 3,290,514 -		15,765,585 3,290,514	GR Grants & Donations TF
	DJJ	1168	PAR Adolescent Intervention Center (PAIC) - Pasco County	Operation PAR, Inc.	Provides substance abuse treatment services.	650,415	-	650,415	GR
31	DJJ	1170	Pasco Association of Challenged Kids Summer Camp	Pasco Association for Challenged Kids, Inc.	Provides summer camp services for disabled children in Pasco County.	36,000	-	36,000	GR
32	DJJ	1170	Hillsborough County Public Schools - Justice Works YouthCare	Hillsborough County Public Schools	Control Contro		400,000	400,000	GR
33	DIJ	1170	The Greatest Save Program	KinderVision Foundation, Inc.	Provides prevention-focused national safety program to children and teens designed to end sexual exploitation, victimization and human trafficking.	- 150,00		150,000	GR
34	DJJ	1170	Wayman Community Development At- Risk Services Program	Wayman Community Development Corporation	Provides various services, including counseling, parent training, prevention and diversion services, to at-risk youth and their families in Duval County.	- 100,00		100,000	GR
35	DJJ	1170	Clay County Youth Alternative SWEAT Program	Clay County Board of County Commissioners (not yet under contract)	Provides supervised community services to youth on probation and conditional release in Clay County.	-	250,000	250,000	GR
36	Dii	1170	Breaking the Cycle - Child to Parent Domestic Violence Program - Seminole County	Breaking the Cycle Institute	Provides funds for a 10 week psychoeducational family group pilot program in Seminole County to address teenage assault and battery toward a parent or caregiver. "The funding is to be used for three full time program staff, four part-time independent contractors, office supplies and equipment."	ır		250,000	GR
37	DJJ	1170	Delores Barr Weaver Policy Center	DBWPC, Inc.	Provides funds for a Continuity of Care Model delinquency prevention program to "prevent girls who do not pose a public safety risk from being committed to costly residential programs".	-	375,000	375,000	GR
38	DJJ	1172	CINS/FINS Program - non-residential services in the following rural counties: Gadsden, Hamilton, Highlands, Jefferson, Madison, Taylor, Franklin, Sumter, Levy, Citrus and	Florida Network of Youth and Family Services	Provides various services to prevent juvenile delinquency and encourage good choices and healthy family relationships.	2,000,000	-	2,000,000	GR

Line #	Dept.	Specific Appropriatio n #	Specific Appropriation and/or Proviso Language	Contracting Entity	Brief Description	Recurring Amount "Base Budget"	Nonrecurring Amount FY 2016-2017 only	Total Amount	FUND
39	FDLE	1223A	Grants and Aids - A Child is Missing	A Child is Missing, Inc.	Provides assistance to law enforcement in early search and recovery efforts related to missing children and elderly and disabled persons by providing alerts for designated geographical areas. Also, provides notifications when a sexual predator moves into a designated area.	232,461	-	232,461	GR
40	FDLE	1224	Jacksonville Sheriff's Office Community Oriented Policing Services (COPS) Program	Jacksonville Sheriff's Office	Provides funds to deploy "new law enforcement officers in areas where gangs and other criminals have created the most serious spikes in violence and murder".	-	250,000	250,000	GR
41	FDLE	1224	Florida State University (Panama City branch)	Florida State University	Provides funds to support participation of FSU's Underwater Crime Scene Investigation program in the Joint Agency In-water Strike (JAWS) Team initiative.	1	1,000,000	1,000,000	GR
42	FDLE	1224	City of Clewiston	City of Clewiston	Provides funds to design, engineer and construct a new police station.	-	1,500,000	1,500,000	GR
43	FDLE	1224	City of Hollywood	City of Hollywood	Provides funds to "install, operate and maintain street lights in the Liberia neighborhood to enhance security and reduce criminal activity."	-	150,000	150,000	GR
44	FDLE	1224	Palm Beach County Sheriff's Office - Unmanned Aircraft System (UAS) Pilot Program	Palm Beach County Sheriff's Office	Provides funds to use an UAS in emergency and law enforcement activities (including search and rescue, disaster assessment and assistance, interdiction of drug and human trafficking activities, and situational awareness of a person whose life is in imminent danger) with these operational activities limited to navigable bodies of water within 25 miles of the jurisdiction of the Palm Beach County's Sheriff's Office.	-	1,000,000	1,000,000	GR
45	DLA	1282	Quigley House (Clay County)	Quigley House, Inc.	Provides services for victims of sexual and domestic violence.	200,000	-	200,000	GR
46	DLA	1283	Child Safety Matters Program	Monique Burr Foundation for Children, Inc.	Provides funds for a "research-based prevention and education curriculum to protect children from bullying, cyberbullying and sexual abuse in Florida's public elementary schools".	1,600,000	-	1,600,000	GR
47	DLA	1283	Florida Sheriffs Association - Crisis Intervention Team (CIT) training	Florida Sheriffs Association	Provides funds to enhance CIT training for law enforcement and correctional officers in local sheriff's offices and police departments. Training must include evidence-based approaches designed to improve the outcomes of interactions with persons who have mental health issues.	800,000	-	800,000	GR

Line #	Dept.	Specific Appropriatio n #	Specific Appropriation and/or Proviso Language	Contracting Entity	Brief Description	Recurring Amount "Base Budget"	Nonrecurring Amount FY 2016-2017 only	Total Amount	FUND
48	DLA	1283	Bridging Freedom Program - Pasco	Bridging Freedom, Inc. (not yet	Provides funds for individualized, holistic,	700,000	-	700,000	GR
49			County	under contract)	therapeutic safe homes for children traumatized by child sex trafficking.	500,000	-	500,000	Federal Grants TF
50	DLA	1283	Selah Freedom Residential Housing for Human Trafficking Survivors Program	Selah Freedom, Inc.	Provides funds for residential safe housing and case management services for street and jail outreach programs.		1,000,000	1,000,000	GR
51	DLA	1283	Voices for Florida	The Florida Center for Children and Youth, Inc. (Voices for Florida)	Provides funds to establish and operate the "Open Doors: Statewide Network of Commercially Sexually Exploited		500,000	500,000	GR
52					Children (CSEC) program" - program must use survivor mentors, regional navigators and clinicians to provide trauma-focused crisis intervention and therapeutic services for recovered child		2,567,306	2,567,306	Federal Grants TF
53	DLA	1283	Contracted Services - no proviso	Urban League of Broward	Provides funds for various crime	690,192	-	690,192	GR
54		1284	G/A - Minority Communities Crime Prevention Programs - no proviso	County, Inc.	prevention and intervention programs for at-risk youth.	2,489,055	-	2,489,055	GR
55	DLA	1284	G/A - Minority Communities Crime Prevention Programs - no proviso	Adults Mankind Organization, Inc. (AMOR)	Provides employability skills training, case management, job placement, and employment experience to at-risk youth from schools in the central and southern portions of Miami-Dade County.	950,000	-	950,000	GR
56	DLA	1284	G/A - Minority Communities Crime Prevention Programs - no proviso	Community Coalition, Inc.	Provides employability skills training, case management, job placement, and employment experience to at-risk youth from schools in the northern and central portions of Miami-Dade County.	950,000		950,000	GR
57	DLA	1286	Grants and Aids - Justice Coalition	The Justice Coalition, Inc.	Provides services to crime victims in Northeast Florida (Duval, St. Johns, Clay, Baker, Nassau, Flagler, Bradford and Putnam counties).	300,000	-	300,000	GR
58	DLA	1297	Virgil Hawkins Justice Foundation	The Virgil Hawkins Justice Foundation, Inc. (not yet under contract)	Provides funds to promote volunteer legal services to indigent and homeless persons (under contract with DLA), and to provide legal representation to assist traditionally underserved clients through FAMU's College of Law Legal Clinic Program.	-	150,000	150,000	GR
59	DLA	1297	Cuban American Bar Association Pro Bono Project, Inc.	Cuban American Bar Association Pro Bono Project, Inc.	Provides funds for court costs, filing fees, litigation expenses, and direct administrative support for free legal representation throughout the state to low-income individuals and families on matters related to, but not limited to, human trafficking, domestic violence, guardianship, probate, consumer finance, and landlord tenant disputes	-	150,000	150,000	GR

Line #	Dept.	Specific Appropriatio n #	Specific Appropriation and/or Proviso Language	Contracting Entity	Brief Description	Recurring Amount "Base Budget"	Nonrecurring Amount FY 2016-2017 only	Total Amount	FUND
60	SCS	3130A	Aid to Local Governments - Small County Courthouse Facilities - Glades County Courthouse	Glades County	Provides funds to renovate/restore the county courthouse.	-	350,000	350,000	GR
61	SCS	3152	Walton County Children's Advocacy Center	Emerald Coast Children's Advocacy Center	Provides funds for child advocacy services in Walton County.	100,000	-	100,000	GR
62	SCS	3152	Nancy J. Cotterman Children's Advocacy and Rape Crisis Center	Broward County Board of County Commissioners	Provides funds for child advocacy services in Broward County.	-	50,000	50,000	GR
63					•	-	200,000	200,000	Federal Grants TF
64	SCS	3154	Naltrexone Extended-Release Injectable Medication	TBD	Provides funds to treat alcohol- or opioid-addicted individuals involved in the criminal justice system, individuals who have a high likelihood of criminal justice involvement, or who are in a court-ordered, community based drug treatment program. Presently, only one company (Alkermes, Inc.) produces the injectable form of naltrexone (brand name-Vivitrol). Note: \$1.4 million that was unexpended on June 30, 2016, reverted and was reappropriated for the same purpose in FY 2016-2017.	5,000,000	1,427,547	6,427,547	GR
65	SCS	3154	Friends of the Children's Advocacy Center of Brevard	Friends of the Children's Advocacy Center of Brevard, Inc.	Provides funds to secure a permanent building for the Children's Advocacy Center in Brevard County.	-	1,500,000	1,500,000	GR
66	SCS	3154	Grove Counseling Center	The Grove Counseling Center, Inc.	Provides treatment services for the Seminole County Juvenile Drug Court.		260,000	260,000	GR
67	SCS	3154	Miami-Dade County Homeless Trust	TBD	Provides gap funding for housing and wraparound behavioral health treatment services for individuals referred by the 11th Judicial Circuit Criminal Mental Health project that are participating in the jail diversion program.		250,000	250,000	GR
68		TOTALS				45,422,122	21,105,266	66,527,388	ALL FUNDS

#### Justice Appropriations Subcommittee January 11, 2017

#### Hypothetical Budget Exercise

- Preparation for allocations.
- Requires an analytic examination of the base budget.
- Target budget reductions based on a uniform methodology to be achieved by each subcommittee.
- Subcommittees are requested to report findings and conclusions to the Appropriations Committee the week of February 13<sup>th</sup>.

#### Guidelines for Shortfall Exercise:

The total reduction amount allocated to the subcommittee must be achieved by:

- reducing base appropriations,
- reducing or eliminating items funded in the Long Range Financial Outlook,
- increasing state revenues,
- redirecting recurring state trust funds to the General Revenue Fund. A one-time transfer (i.e., sweep) may be used to address the non-recurring portion of the reduction allocation,
- any combination of the above.
- A recurring reduction may be used instead of a nonrecurring reduction to meet the target total but not vice versa.
- Reductions cannot violate federal law, the U.S. or Florida constitution.
- Agency administrative costs can be reduced but cannot be eliminated.
- Reductions cannot be based upon unrealistic, future-year or assumption-laden savings.
- Federal funds cannot be used to solve the recurring or non-recurring shortfall. Federal
  funding should be examined however and suggestions made for potential revisions or
  reductions.
- Trust fund reductions must provide information regarding the specific revenue source of the reduction. Reductions should include information regarding the specific budget entity and the program reduced.
- Any revenue increase must include specific information regarding the fee or tax increased and must be within the subcommittee's jurisdiction.
- In addition to achieving the target reductions, subcommittee members may also recommend other reprioritizations of the base.

#### Target Reductions

### (in millions)

Target Reductions	Recurring	NR	Total
Target A	(90.6)	(36.0)	(126.7)
Target B	(223.8)	(49.8)	(273.6)