

# **Justice Appropriations Subcommittee**

Wednesday, January 24, 2024 11:00 AM – 1:00 PM 17 HOB (Morris Hall)

**MEETING PACKET** 

# Committee Meeting Notice HOUSE OF REPRESENTATIVES

# **Justice Appropriations Subcommittee**

Start Date and Time: Wednesday, January 24, 2024 11:00 am

End Date and Time: Wednesday, January 24, 2024 01:00 pm

**Location:** Morris Hall (17 HOB)

**Duration:** 2.00 hrs

# Consideration of the following bill(s):

CS/HB 231 Exposures of First Responders to Fentanyl and Fentanyl Analogs by Criminal Justice Subcommittee, Baker
HB 533 DNA Samples from Inmates by Fabricio
CS/HB 549 Theft by Criminal Justice Subcommittee, Rommel
HB 937 Purple Alert by Casello
HB 1131 Online Sting Operations Grant Program by Temple

#### Consideration of the following proposed committee bill(s):

PCB JUA 24-01 -- Judges

Chair's Budget Proposal for FY 2024-2025

To submit an electronic appearance form, and for information about attending or testifying at a committee meeting, please see the "Visiting the House" tab at www.myfloridahouse.gov.

# **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #: PCB JUA 24-01 Judges

**SPONSOR(S):** Justice Appropriations Subcommittee

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Justice Appropriations Subcommittee		Smith	Keith

#### **SUMMARY ANALYSIS**

The bill conforms current law to the proposed Fiscal Year 2024-2025 House of Representatives' General Appropriations Act, which includes \$2,574,402 in General Revenue funding, and authorizes fourteen full-time equivalent positions with associated salary rate of 1,527,297, for the newly established judgeships and associated judicial assistant staffing.

The Supreme Court of Florida issued Order No. SC2023-1586, dated November 30, 2023, certifying the need for one new circuit court judgeship in the Twentieth Judicial Circuit, two new county court judgeships in Hillsborough County, and three new county court judgeships in Orange County.

Article V, section 9 of the Florida Constitution states that the Legislature may reject the recommendations or implement the recommendations of the Supreme Court in whole or in part.

The bill amends ss. 26.031 and 34.022, F.S., to establish one new circuit court judgeship in the Twentieth Judicial Circuit, two new county court judgeships in Hillsborough County, and three new county court judgeships in Orange County.

The effective date of the bill is July 1, 2024.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb01.JUA

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

#### **Background**

Article V, section 9 of the Florida Constitution states:

Determination of number of judges.—The supreme court shall establish by rule uniform criteria for the determination of the need for additional judges except supreme court justices, the necessity for decreasing the number of judges and for increasing, decreasing or redefining appellate districts and judicial circuits. If the supreme court finds that a need exists for increasing or decreasing the number of judges or increasing, decreasing or redefining appellate districts and judicial circuits, it shall, prior to the next regular session of the legislature, certify to the legislature its findings and recommendations concerning such need. Upon receipt of such certificate, the legislature, at the next regular session, shall consider the findings and recommendations and may reject the recommendations or by law implement the recommendations in whole or in part; provided the legislature may create more judicial offices than are recommended by the supreme court or may decrease the number of judicial offices by a greater number than recommended by the court only upon a finding of two-thirds of the membership of both houses of the legislature, that such a need exists.

To determine a need for trial court judgeships, the Office of State Courts Administrator (OSCA) relies on an analysis of weighted caseload filings per judge. In 1999, at the request of the Legislature, OSCA contracted with the National Center for State Courts (NCSC) to develop and validate a Delphi-based Weighted Caseload System.<sup>1</sup>

The weighted caseload system assigns a time value to cases by their case type, based on the various kinds and complexity of the cases that are filed. The case type time value, or case weight, establishes an approximate workload value per case filing by case type, which is used to determine the number of judges required to handle these cases. The weighted caseload system is revised periodically to account for changes in procedure and case complexity. The system was updated by OSCA and NCSC in 2007, and most recently in 2016.

The Supreme Court issued Order No. SC2023-1586, dated November 30, 2023, in regard to the certification of need for additional judges. In the certification, the Court recommended one new circuit court judgeship in the Twentieth Judicial Circuit, two new county court judgeships in Hillsborough County, and three new county court judgeships in Orange County.

Article V, section 11 of the Florida Constitution requires the Governor to fill judicial office vacancies by appointment from a list of candidates nominated by a judicial nominating commission<sup>2</sup>, for a term ending on the first Tuesday after the first Monday in January of the year following the next general election occurring at least one year after the date of appointment.

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<sup>&</sup>lt;sup>1</sup> National Center for State Courts, Florida Judicial Workload Assessment Final Report, Office of the State Courts Administrator (May 16, 2016), http://www.flcourts.org/core/fileparse.php/558/urlt/Final-Florida-Judicial-Workload-Assessment-Final-report.pdf (last visited Jan. 9, 2024.)

<sup>&</sup>lt;sup>2</sup> Article V, section 20, subsection (5) of the Florida Constitution states that each judicial nomination commission shall be composed of nine members. Three members must be appointed by the Board of Governors of The Florida Bar from among The Florida Bar members who are actively engaged in the practice of law with offices within the territorial jurisdiction of the affected court, district or circuit. Three electors must reside in the territorial jurisdiction of the court or circuit appointed by the governor. And three of the electors must reside in the territorial jurisdiction of the court or circuit and who are not members of the bar of Florida, selected and appointed by a majority vote of the other six members of the commission.

# **Effect of the Bill**

The bill establishes one new circuit court judgeship in the Twentieth Judicial Circuit, two new county court judgeships in Hillsborough County, and three new county court judgeships in Orange County.

#### B. SECTION DIRECTORY:

**Section 1.** Amends s. 26.031, F.S., related to judicial circuits; number of judges.

Section 2. Amends s. 34.022, F.S., related to number of county court judges for each county.

**Section 3.** Provides an effective date.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

# 2. Expenditures:

The bill conforms current law to the proposed Fiscal Year 2024-2025 House of Representatives' General Appropriations Act, which includes \$2,574,402 in General Revenue funding, and authorizes fourteen full-time equivalent positions with associated salary rate of 1,527,297, for the newly established judgeships and associated judicial assistant staffing.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

# 2. Expenditures:

The cost of county judges and judicial assistants are paid for by the state. Under s. 29.008, F.S., counties are responsible for facilities, security, communications and information technology costs for county courts. The bill could result in additional costs in these areas, to the extent that county courts will be receiving additional judges and associated staff, however, any additional costs associated with the newly established positions can likely be absorbed within existing resources.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

# D. FISCAL COMMENTS:

None.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have

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to raise revenues in the aggregate; or reduce the percentage of state	tax shared	with	counties	or
municipalities.				

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: pcb01.JUA DATE: 1/22/2024

PCB JUA 24-01 ORIGINAL 2024

A bill to be entitled
An act relating to judges; amending ss. 26.031 and
34.022, F.S.; revising the number of circuit court
judges and county court judges, respectively;
providing an effective date.
Be It Enacted by the Legislature of the State of Florida:
Section 1. Subsection (20) of section 26.031, Florida
Statutes, is amended to read:
26.031 Judicial circuits; number of judges.—The number of
circuit judges in each circuit shall be as follows:
JUDICIAL CIRCUIT TOTAL
(20) Twentieth <u>32</u> <del>31</del>
Section 2. Subsections (28) and (48) of section 34.022,
Florida Statutes, are amended to read:
34.022 Number of county court judges for each county.—The
number of county court judges in each county shall be as
follows:
COUNTY
(28) Hillsborough <u>25</u> 23
(48) Orange <u>22</u> <del>19</del>
Section 3. This act shall take effect July 1, 2024.

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CODING: Words stricken are deletions; words underlined are additions.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 231 Exposures of First Responders to Fentanyl and Fentanyl Analogs

SPONSOR(S): Criminal Justice Subcommittee, Baker

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee	14 Y, 3 N, As CS	Padgett	Hall
2) Justice Appropriations Subcommittee		Saag	Keith
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Fentanyl is a synthetic opioid analgesic that is approximately 50 to 100 times more potent than morphine. When prescribed by a physician, fentanyl is typically used to treat patients with severe pain or to manage pain after surgery and is administered via injection, transdermal patch, or in lozenges. Although prescription fentanyl can be misused, most overdoses and related deaths have been linked to illicitly manufactured fentanyl, including fentanyl analogs.

With the increase in the illicit use of fentanyl, first responders such as law enforcement officers are increasingly coming into contact with fentanyl that is seized while making arrests and traffic stops. In recent years, there have been several reports of law enforcement officers suffering medical complications such as lightheadedness, heart palpitations, and nausea after being exposed to fentanyl. In some instances, the symptoms were severe enough to cause other officers on the scene to respond by administering an opioid antagonist, such as Narcan. Toxicologists and medical doctors, however, caution that fentanyl, although highly toxic, is relatively difficult to transmit through skin contact without a transdermal patch and likely would not remain airborne in sufficient quantities to cause a medical issue if inhaled.

CS/HB 231 creates s. 893.132, F.S., to provide a criminal penalty, punishable as a first degree felony, if a person 18 years or older who is unlawfully in possession of dangerous fentanyl or fentanyl analogues exposes a first responder, including a law enforcement officer, correctional officer, correctional probation officer, firefighter, emergency medical technician, or paramedic, to such fentanyl or fentanyl analogues and an overdose or serious bodily injury to the first responder results. Under the bill, "expose or exposure" means to cause any of the following, including, but not limited to, ingestion, inhalation, needlestick injury, or absorption through skin or mucous membranes. The bill defines "overdose or serious bodily injury" as drug toxicity or a physical condition that creates a substantial risk of death or substantial loss or impairment of the function of any bodily member or organ.

The bill provides an affirmative defense from prosecution if the first responder acted so far outside of the scope of ordinary care generally exercised by a member of his or her profession that he or she caused or substantially contributed to the exposure.

The bill may have an indeterminate positive jail and prison bed impact by creating a new first degree felony offense for exposing a first responder to dangerous fentanyl or fentanyl analogs and thereby causing them to overdose or suffer bodily harm, which may result in increased admissions or longer sentences to such facilities.

The bill provides an effective date of October 1, 2024.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0231a.JUA

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# **Background**

# **Controlled Substances**

Chapter 893, F.S., the Florida Comprehensive Drug Abuse Prevention and Control Act, classifies controlled substances<sup>1</sup> into five categories, called schedules. These schedules regulate the manufacture, distribution, preparation, and dispensing of the substances listed therein. The distinguishing factors between the different drug schedules are the "potential for abuse"<sup>2</sup> of the substance and whether there is a currently accepted medical use for the substance.<sup>3</sup> The controlled substance schedules are as follows:

- Schedule I substances have a high potential for abuse and currently have no accepted medical use in the United States, including substances such as cannabis and heroin.<sup>4</sup>
- Schedule II substances have a high potential for abuse and have a currently accepted but severely restricted medical use in the United States, including substances such as raw opium, fentanyl, and codeine.<sup>5</sup>
- Schedule III substances have a potential for abuse less than the substances contained in Schedules I and II and have a currently accepted medical use in the United States, including substances such as stimulants and anabolic steroids.<sup>6</sup>
- Schedule IV substances have a low potential for abuse relative to substances in Schedule III and have a currently accepted medical use in the United States, including substances such as benzodiazepines and barbiturates.<sup>7</sup>
- Schedule V substances have a low potential for abuse relative to the substances in Schedule IV and have a currently accepted medical use in the United States, including substances such as mixtures that contain small quantities of opiates, narcotics, or stimulants.<sup>8</sup>

# Fentanyl

Fentanyl is a synthetic opioid analgesic that is approximately 50 to 100 times more potent than morphine. When prescribed by a physician, fentanyl is typically used to treat patients with severe pain or to manage pain after surgery and is administered via injection, transdermal patch, or in lozenges. Although prescription fentanyl can be misused, most overdoses and related deaths have been linked to illicitly manufactured fentanyl, including fentanyl analogs. Fentanyl and fentanyl-related substances are classified as Schedule II controlled substances.

<sup>&</sup>lt;sup>1</sup> "Controlled substance" means any substance named or described in Schedules I-V of s. 893.03, F.S. S. 893.02(4), F.S.

<sup>&</sup>lt;sup>2</sup> "Potential for abuse" means that a substance has properties as a central nervous system stimulant or depressant or a hallucinogen that create a substantial likelihood of its being: 1) used in amounts that create a hazard to the user's health or safety of the community; 2) diverted from legal channels and distributed through illegal channels; or 3) taken on the user's own initiative rather than on the basis of professional medical advice. S. 893.035(3)(a), F.S.

<sup>&</sup>lt;sup>3</sup> See s. 893.03, F.S.

<sup>&</sup>lt;sup>4</sup> S. 893.03(1), F.S.

<sup>&</sup>lt;sup>5</sup> S. 893.03(2), F.S.

<sup>&</sup>lt;sup>6</sup> S. 893.03(3), F.S.

<sup>&</sup>lt;sup>7</sup> S. 893.03(4), F.S.

<sup>&</sup>lt;sup>8</sup> S. 893.03(5), F.S.

<sup>&</sup>lt;sup>9</sup> National Institute on Drug Abuse, *What is Fentanyl?*, <a href="https://nida.nih.gov/publications/drugfacts/fentanyl">https://nida.nih.gov/publications/drugfacts/fentanyl</a> (last visited Jan. 16, 2024). <sup>10</sup> *Id.* 

<sup>&</sup>lt;sup>11</sup> Centers for Disease Control and Prevention, Fentanyl, https://www.cdc.gov/opioids/basics/fentanyl.html (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>12</sup> S. 893.03(2)(b)1., 6., 9., 29., 30., and 32., F.S. **STORAGE NAME**: h0231a.JUA

As the illicit use of fentanyl increases, first responders such as law enforcement officers are increasingly coming into contact with fentanyl that is seized while making arrests and traffic stops. 13 In recent years, there have been several reports of law enforcement officers suffering medical complications such as lightheadedness, heart palpitations, and nausea after being exposed to fentanyl. 14 In some instances, the symptoms were severe enough to cause other officers on the scene to respond by administering an opioid antagonist, such as Narcan. 15 However, these incidents have been disputed by toxicologists and medical doctors who claim that fentanyl is relatively difficult to transmit through skin contact without a transdermal patch and would likely not remain airborne in sufficient quantities to cause a medical issue if inhaled. 16

# **Unlawful Possession of Fentanyl**

The penalty for unlawfully possessing a controlled substance depends on several factors, including the type and amount of the controlled substance possessed and whether a person possessed such substance with the intent to sell or deliver the substance to another person. Generally, the unlawful possession of less than four grams of fentanyl<sup>17</sup> is a third degree felony.<sup>18</sup> If a person unlawfully possesses less than four grams of fentanyl with the intent to sell, manufacture, or deliver such fentanyl, a person commits a second degree felony. 19 If a person unlawfully possesses fentanyl, alfentanil, carfentanil, sufentanil, or other fentanyl derivatives or analogs and the weight is four grams or more, a person commits the offense of trafficking in dangerous fentanyl or fentanyl analogues, which is punishable as a first degree felony.<sup>20</sup>

# Unlawful Distribution of Fentanyl Resulting in Overdose or Serious Bodily Injury

In 2023, the Legislature enacted s. 893.131, F.S., which prohibits a person 18 years of age or older from distributing<sup>21</sup> heroin, alfentanil, carfentanil, fentanyl, sufentanil, fentanyl derivatives, or an analog or mixture containing such substances, when such substances cause or are a substantial factor<sup>22</sup> in causing an overdose or serious bodily injury<sup>23</sup> to the user. A person commits a violation regardless of whether the distribution is made directly or indirectly through another person to the person who overdosed or suffered serious bodily injury. A violation is punishable as a second degree felony. A second or subsequent conviction is punishable as a first degree felony.

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<sup>&</sup>lt;sup>13</sup> FOX 10, Florida Officer Accidentally Overdoses on Fentanyl, Body Cam Video Released, https://www.fox10tv.com/2022/12/16/florida-officer-accidentally-overdoses-fentanyl-body-cam-video-released/ (last visited Jan. 16, 2024). First Coast News, Flagler Sheriff's Deputy Exposed to Fentanyl During Traffic Stop. https://www.firstcoastnews.com/article/news/local/flagler-county-sheriff-deputy-ecposed-to-fentanyl/77-791dd3b7-0f1a-4bbb-bc82-8bcfcb5c4231 (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>14</sup> Id.

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> NPR, Are Cops Really Being Poisoned by Fentanyl Exposure?, https://www.npr.org/2023/05/16/1175726650/fentanyl-policeoverdose-misinformation (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>17</sup> The same penalties apply if a person unlawfully possesses a fentanyl derivative, controlled substance analog, or a mixture containing a fentanyl derivative or analog.

<sup>18</sup> S. 893.13(6)(a), F.S. A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. Ss. 775.082, 775.083, or 775.084, F.S.

<sup>&</sup>lt;sup>19</sup> S. 893.13(1)(a)1., F.S. A second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine. Ss. 775.082, 775.083, or 775.084, F.S.

<sup>&</sup>lt;sup>20</sup> S. 893.135(1)(c)4.b., F.S. A first degree felony is punishable by up to 30 years imprisonment and a \$10,000 fine. Ss. 775.082, 775.083, or 775.084, F.S. A person convicted of trafficking in dangerous fentanyl and fentanyl analogues is subject to specified mandatory minimum sentences and fines that vary depending on the amount of fentanyl possessed.

<sup>&</sup>lt;sup>21</sup> "Distribute" means to deliver, other than by administering or dispensing, a controlled substance, and includes the direct or indirect delivery of a controlled substance to a user. S. 893.131(1)(a), F.S.

<sup>&</sup>lt;sup>22</sup> "Substantial factor" means that the use of a substance or mixture alone is sufficient to cause an overdose or serious bodily injury, regardless of whether any other substance or mixture used is also sufficient to cause an overdose or serious bodily injury. S. 893.131(1)(e), F.S.

<sup>&</sup>lt;sup>23</sup> "Overdose or serious bodily injury" means drug toxicity or a physical condition that creates a substantial risk of death or substantial loss or impairment of the function of any bodily member or organ. S. 893.131(1)(d), F.S.

# Injury to First Responders from Fentanyl Exposure

Under current law, s. 893.13(10), F.S., provides that if a person violates *any* provision of ch. 893, F.S., and the violation results in a serious injury to a state or local law enforcement officer as defined in s. 943.10, F.S., a firefighter as defined in s. 633.102, F.S., an emergency medical technician as defined in s. 401.23, F.S., a paramedic as defined in s. 401.23, F.S., an employee of a public utility or an electric utility as defined in s. 366.02, F.S., an animal control officer as defined in s. 828.27, F.S., a volunteer firefighter engaged by state or local government, a law enforcement officer employed by the Federal Government, or any other local, state, or Federal Government employee who is injured during the course and scope of his or her employment, the person commits a third degree felony. If the injury sustained results in death or great bodily harm, the person commits a second degree felony.

# Offense Severity Ranking Chart

Felony offenses subject to the Criminal Punishment Code (CPC) are listed in a single offense severity ranking chart (OSRC), which uses 10 offense levels to rank felonies from least severe (Level 1) to most severe (Level 10). Each felony offense is assigned to a level according to the severity of the offense, commensurate with the harm or potential for harm to the community that is caused by the offense, as determined by statute. A person's primary offense, any other current offenses, and prior offenses are scored using the points designated for the offense severity level of each offense. The final calculation, following the scoresheet formula, determines the lowest permissible sentence that the trial court may impose, absent a valid reason for departure.<sup>30</sup> If an offense is unranked, the CPC specifies a default level on the OSRC depending on the felony degree of the offense.<sup>31</sup>

# **Effect of Proposed Changes**

CS/HB 231 creates s. 893.132, F.S., to provide a criminal penalty, punishable as a first degree felony, if a person 18 years or older who is unlawfully in possession of dangerous fentanyl or fentanyl analogues exposes a first responder to such fentanyl or fentanyl analogues and an overdose or serious bodily injury to the first responder results. The bill does not rank the offense on the OSRC. As such, the first degree felony defaults to a Level 7 offense on the OSRC.

The bill provides an affirmative defense from prosecution if the first responder acted so far outside of the scope of ordinary care generally exercised by a member of his or her profession that he or she caused or substantially contributed to the exposure.

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<sup>&</sup>lt;sup>24</sup> Generally, a violation of ch. 893, F.S., is an offense related to the unlawful sale, manufacture, delivery, or possession of a controlled substance.

<sup>&</sup>lt;sup>25</sup> "Law enforcement officer" means any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The term includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency. The term also includes a special officer employed by a Class II, or Class III railroad pursuant to s. 354.01, F.S. S. 943.10(1), F.S.

<sup>&</sup>lt;sup>26</sup> "Firefighter" means an individual who holds a current and valid Firefighter Certificate of Compliance or Special Certificate of Compliance issued by the division under s. 633.408, F.S. S. 633.102(9), F.S.

<sup>&</sup>lt;sup>27</sup> "Emergency medical technician" means a person who is certified by the department to perform basic life support pursuant to this part. S. 401.23(12), F.S.

<sup>&</sup>lt;sup>28</sup> "Paramedic" means a person who is certified by the department to perform basic and advanced life support pursuant to this part. S. 401.23(18), F.S.

<sup>&</sup>lt;sup>29</sup> *Id*.

<sup>&</sup>lt;sup>30</sup> S. 921.0022, F.S. <sup>31</sup> S. 921.0023, F.S.

The bill defines the following terms:

- "Dangerous fentanyl or fentanyl analogues" means any controlled substance described in s. 893.135(1)(c)4.a.(I)-(VII), F.S., which includes:
  - o Alfentanil, as described in s. 893.03(2)(b)1., F.S.;
  - Carfentanil, as described in s. 893.03(2)(b)6., F.S.;
  - o Fentanyl, as described in s. 893.03(2)(b)9., F.S.;
  - Sufentanil, as described as in s. 893.03(2)(b)30., F.S.;
  - A fentanyl derivative, as described in s. 893.03(1)(a)62., F.S.;
  - A controlled substance analog of such enumerated substances, as described in s. 893.0356, F.S.; or
  - o A mixture containing any such enumerated substances.
- "Expose or exposure" means to cause any of the following, including, but not limited to, ingestion, inhalation, needlestick injury, or absorption through skin or mucous membranes.
- "First responder" means a law enforcement officer as defined in s. 943.10(1), F.S., a correctional officer as defined in s. 943.10(2), F.S., 32 a correctional probation officer as defined in s. 943.10(3), F.S., 33 a firefighter as defined in s. 633.102, F.S., an emergency medical technician as defined in s. 401.23, F.S., or a paramedic as defined in s. 401.203, F.S., who is acting in his or her official capacity.
- "Overdose or serious bodily injury" means drug toxicity or a physical condition that creates a substantial risk of death or substantial loss or impairment of the function of any bodily member or organ.

The bill provides an effective date of October 1, 2024.

#### **B. SECTION DIRECTORY:**

**Section 1:** Creates s. 893.132, F.S., relating to dangerous fentanyl exposure of first responder resulting in overdose or serious bodily injury.

Section 2: Provides an effective date of October 1, 2024.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

See Fiscal Comments.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

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<sup>&</sup>lt;sup>32</sup> "Correctional officer" means any person who is appointed or employed full time by the state or any political subdivision thereof, or by any private entity which has contracted with the state or county, and whose primary responsibility is the supervision, protection, care, custody, and control, or investigation, of inmates within a correctional institution; however, the term "correctional officer" does not include any secretarial, clerical, or professionally trained personnel. S. 943.10(2), F.S.

<sup>&</sup>lt;sup>33</sup> "Correctional probation officer" means a person who is employed full time by the state whose primary responsibility is the supervised custody, surveillance, and control of assigned inmates, probationers, parolees, or community controllees within institutions of the Department of Corrections or within the community. The term includes supervisory personnel whose duties include, in whole or in part, the supervision, training, and guidance of correctional probation officers, but excludes management and administrative personnel above, but not including, the probation and parole regional administrator level. S. 943.10(3), F.S.

# 2. Expenditures:

See Fiscal Comments.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

The bill may have an indeterminate positive jail and prison bed impact by creating a new first degree felony offense, for exposing a first responder to dangerous fentanyl or fentanyl analogs and thereby causing them to overdose or suffer bodily harm, which may result in increased admissions or longer sentences to such facilities. To the extent that some offenders may be sentenced differently as a result of the new offense, the impact is indeterminate.

#### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect county or municipal governments.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

On January 10, 2024, the Criminal Justice Subcommittee adopted a proposed committee substitute (PCS) and reported the bill favorably as a committee substitute. The PCS differed from the original bill as it:

- Included correctional officers and correctional probation officers in the definition of "first responder."
- Defined the term "overdose or serious bodily injury."
- Corrected a statutory cross-reference to the list of dangerous fentanyl and fentanyl analogs.
- Required a person to be 18 years of age or older for the criminal penalty in the bill to apply.
- Deleted a provision that created a second degree felony offense for exposing a first responder to fentanyl where such exposure results in serious injury.
- Deleted mandatory minimum sentencing requirements.
- Included an affirmative defense that can be raised by the defendant if the first responder caused or substantially contributed to his or her exposure to fentanyl.

This analysis is drafted to the committee substitute as passed by the Criminal Justice Subcommittee.

STORAGE NAME: h0231a.JUA PAGE: 6

CS/HB 231 2024

1 A bill to be entitled 2 An act relating to exposures of first responders to 3 fentanyl and fentanyl analogs; creating s. 893.132, F.S.; providing definitions; providing criminal 4 5 penalties for adults who unlawfully possess specified 6 controlled substances and who expose a first responder 7 to such substances, if the exposure results in an 8 overdose or serious bodily injury; providing an 9 affirmative defense; providing an effective date. 10 11 Be It Enacted by the Legislature of the State of Florida: 12 Section 1. Section 893.132, Florida Statutes, is created 13 to read: 14 15 893.132 Dangerous fentanyl exposure of first responder 16 resulting in overdose or serious bodily injury.-17 (1) For purposes of this section, the term: "Dangerous fentanyl or fentanyl analogues" means any 18 19 controlled substance described in s. 893.135(1)(c)4.a.(I)-(VII). 20 (b) "Expose or exposure" means to cause any of the following, including, but not limited to, ingestion, inhalation, 21 needlestick injury, or absorption through skin or mucous 22 23 membranes. 24 (c) "First responder" means a law enforcement officer as 25 defined in s. 943.10(1), a correctional officer as defined in s.

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CODING: Words stricken are deletions; words underlined are additions.

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943.10(2), a correctional probation officer as defined in s. 943.10(3), a firefighter as defined in s. 633.102, an emergency medical technician as defined in s. 401.23, or a paramedic as defined in s. 401.23, who is acting in his or her official capacity.

- (d) "Overdose or serious bodily injury" means drug
  toxicity or a physical condition that creates a substantial risk
  of death or substantial loss or impairment of the function of
  any bodily member or organ.
- (2) A person 18 years of age or older who, in the course of unlawfully possessing dangerous fentanyl or fentanyl analogues, exposes a first responder to dangerous fentanyl or fentanyl analogues and an overdose or serious bodily injury of the first responder results, commits a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (3) It is a defense to a violation of this section that a first responder acted so far outside the scope of ordinary care generally exercised by a member of his or her profession that he or she caused or substantially contributed to the exposure.
  - Section 2. This act shall take effect October 1, 2024.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 533 DNA Samples from Inmates

SPONSOR(S): Fabricio

TIED BILLS: IDEN./SIM. BILLS: SB 524

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee	16 Y, 0 N	Leshko	Hall
2) Justice Appropriations Subcommittee		Smith	Keith
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Florida's statewide DNA database assists law enforcement agencies in the identification and detection of individuals in criminal investigations and the identification and location of missing and unidentified persons. The Florida Department of Law Enforcement (FDLE) administers the statewide DNA database, which is capable of classifying, matching, and storing analyses of such DNA samples and related data.

Multiple agencies share the responsibility of collecting DNA samples from qualifying offenders, including the Florida Department of Corrections (FDC), the Florida Department of Juvenile Justice (DJJ), sheriffs' offices, and county correctional facilities.

Under s. 943.325, F.S., qualifying offenders include both juveniles and adults who are:

- Committed to a county jail;
- Committed to or under the supervision of FDC or DJJ;
- · Convicted of specified misdemeanor offenses; or
- Convicted of or arrested for any felony offense or attempted felony offense.

A qualifying offender is required to submit a DNA sample for inclusion in the statewide database if he or she is:

- Arrested or incarcerated in Florida; or
- On probation, community control, parole, conditional release, control release, or any other type of courtordered supervision.

An arrested offender must submit a DNA sample at the time he or she is booked into a jail, correctional facility, or juvenile facility. An incarcerated person and a juvenile in the custody of DJJ must submit a DNA sample at least 45 days before his or her presumptive release date.

HB 533 creates an unnumbered section of law, requiring each inmate in the custody of FDC to submit a DNA sample to FDC no later than September 30, 2024, if he or she has not previously provided a DNA sample pursuant to s. 943.325, F.S., relating to the Florida DNA database. The bill directs FDC to collect and process such samples in accordance with s. 943.325, F.S.

The bill is not anticipated to have a fiscal impact on FDC or FDLE. Any unanticipated fiscal impact can be absorbed within existing resources. See Fiscal Comments.

The bill provides an effective date of upon becoming a law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0533b.JUA

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# Background

# Statewide DNA Database

Deoxyribonucleic acid (DNA) is hereditary material existing in the cells of all living organisms. A DNA profile may be created by testing the DNA in a person's cells. Similar to fingerprints, a person's DNA profile is a unique identifier, except for identical twins, who have the exact same DNA profile. DNA evidence may be collected from any biological material, such as hair, teeth, bones, skin cells, blood, semen, saliva, urine, feces, and other bodily substances.<sup>1</sup>

Florida's statewide DNA database was established in 1989<sup>2</sup> to assist law enforcement agencies in the identification and detection of individuals in criminal investigations and the identification and location of missing and unidentified persons. The Florida Department of Law Enforcement (FDLE) administers the statewide DNA database, which is capable of classifying, matching, and storing analyses of DNA and other biological molecules and related data.<sup>3</sup>

# DNA Sample Collection and Analysis

Multiple agencies share the responsibility of collecting DNA samples<sup>4</sup> from qualifying offenders, including the Florida Department of Corrections (FDC), the Florida Department of Juvenile Justice (DJJ), sheriffs' offices, and county correctional facilities.<sup>5</sup>

Under s. 943.325, F.S., qualifying offenders include both juveniles and adults who are:

- Committed to a county jail;
- Committed to or under the supervision of FDC or DJJ;
- Convicted of specified misdemeanor offenses; or
- Convicted of or arrested for any felony offense or attempted felony offense.<sup>6</sup>

A qualifying offender is required to submit a DNA sample for inclusion in the statewide database if he or she is:

- Arrested or incarcerated in Florida; or
- On probation, community control, parole, conditional release, control release, or any other type of court-ordered supervision.<sup>7</sup>

An arrested offender must submit a DNA sample at the time he or she is booked into a jail, correctional facility, or juvenile facility.<sup>8</sup> An incarcerated person and a juvenile in the custody of DJJ must submit a DNA sample at least 45 days before his or her presumptive release date.<sup>9</sup>

**DATE**: 1/23/2024

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<sup>&</sup>lt;sup>1</sup> FindLaw, *How DNA Evidence Works*, <a href="https://criminal.findlaw.com/criminal-procedure/how-dna-evidence-works.html">https://criminal.findlaw.com/criminal-procedure/how-dna-evidence-works.html</a> (last visited Jan. 19, 2024).

<sup>&</sup>lt;sup>2</sup> Ch. 89-335, Laws of Fla.

<sup>&</sup>lt;sup>3</sup> S. 943.325(4), F.S.

<sup>&</sup>lt;sup>4</sup> "DNA sample" means a buccal or other approved biological specimen capable of undergoing DNA analysis. S. 943.325(2)(f), F.S.

<sup>&</sup>lt;sup>5</sup> Florida Department of Law Enforcement, *DNA Database*, <a href="https://www.fdle.state.fl.us/Forensics/Disciplines/DNA-Database">https://www.fdle.state.fl.us/Forensics/Disciplines/DNA-Database</a> (last visited Jan. 19, 2024).

<sup>&</sup>lt;sup>6</sup> S. 943.325(2)(g), F.S.

<sup>&</sup>lt;sup>7</sup> S. 943.325(7), F.S.

<sup>&</sup>lt;sup>8</sup> S. 943.325(7)(b), F.S.

<sup>&</sup>lt;sup>9</sup> S. 943.325(7)(c), F.S.

The statewide database may contain DNA data obtained from the following types of biological samples:

- Crime scene samples;
- Samples required by law to be obtained from qualifying offenders;
- Samples lawfully obtained during the course of a criminal investigation, including those from deceased victims or deceased suspects:
- Samples from unidentified human remains:
- Samples from persons reported missing;
- Samples voluntarily contributed by relatives of missing persons; and
- Other samples approved by FDLE.<sup>10</sup>

The collection of DNA samples may be performed by any person using a collection kit approved by FDLE as directed in the kit or pursuant to other procedures approved by or acceptable to FDLE.<sup>11</sup> After collection, the DNA samples are forwarded to FDLE for analysis to determine genetic markers and characteristics for the purpose of individual identification of the person from whom the sample was taken. 12

When an analysis is complete it is entered into the statewide DNA database. 13 The analysis results allow for the comparison of DNA from unresolved cases to the DNA of both known offenders and that from other unresolved cases in an attempt to identify the perpetrator. <sup>14</sup> All accredited local government crime laboratories in Florida have access to the statewide DNA database in accordance with rules and agreements established by FDLE.15

FDLE specifies database procedures to maintain compliance with national quality assurance standards to ensure that DNA records will be accepted into the National DNA Index System. Results of any DNA analysis may only be released to criminal justice agencies. 16 Otherwise, the information is confidential and exempt from s. 119.07(1), F.S., and art. I, s. 24(a), of the Florida Constitution. 17

#### FBI's Combined DNA Index System (CODIS)

The most common form of DNA analysis used to match samples and test for identification in forensic laboratories analyzes only certain parts of DNA, known as short tandem repeats or satellite tandem repeats (STRs). 18 In the early 1990s, the Federal Bureau of Investigation (FBI) chose 13 STRs as the basis for a DNA identification profile, and the 13 STRs became known as the Combined DNA Index System (CODIS). 19 CODIS is now the general term used to describe the FBI's program of support for local, state, and national criminal justice DNA databases, as well as the software used to run these databases.20

<sup>&</sup>lt;sup>10</sup> S. 943.325(6), F.S.

<sup>&</sup>lt;sup>11</sup> Fla. Admin. Code. R. 11D-6.001 and 11D-6.003.

<sup>&</sup>lt;sup>12</sup> S. 943.325(10-11), F.S.

<sup>&</sup>lt;sup>13</sup> S. 943.325(13)(c), F.S.

<sup>&</sup>lt;sup>14</sup> Florida Department of Law Enforcement, Submission FAQ DNA Database, https://www.fdle.state.fl.us/Forensics/Submission-FAQ/DNA-Database (last visited Jan. 19, 2024).

<sup>&</sup>lt;sup>15</sup> S. 943.325(4), F.S.

<sup>&</sup>lt;sup>16</sup> Criminal justice agencies include the court, the Florida Department of Law Enforcement, the Department of Juvenile Justice, components of the Department of Children and Families, components of the Department of Financial Services, and other governmental agencies that administrate criminal justice. S. 943.045(11), F.S. S. 943.325(14), F.S.

<sup>&</sup>lt;sup>18</sup> Kelly Lowenberg, Applying the Fourth Amendment when DNA Collected for One Purpose is Tested for Another, 79 U. Cin. L. Rev. 1289, 1293 (2011), https://law.stanford.edu/wp-content/uploads/2011/11/APPLYING-THE-FOURTH-AMENDMENT-WHEN-DNA-COLLECTED-FOR-ONE-PURPOSE.pdf (last visited Jan. 19, 2024).

<sup>&</sup>lt;sup>20</sup> Federal Bureau of Investigation, Frequently Asked Questions on CODIS and NDIS, https://www.fbi.gov/how-we-can-help-you/dnafingerprint-act-of-2005-expungement-policy/codis-and-ndis-fact-sheet (last visited Jan. 19, 2024). STORAGE NAME: h0533b.JUA

# National DNA Index System (NDIS)

The DNA Identification Act of 1994 (DNA Act)<sup>21</sup> authorized the government to establish a National DNA Index, and in 1998 the National DNA Index System (NDIS) was established. NDIS is the national level component of CODIS and contains DNA profiles contributed by federal, state, and local participating forensic laboratories,<sup>22</sup> enabling law enforcement to exchange and compare DNA profiles electronically in an attempt to link a crime or a series of crimes to each other or to a known offender. If a match is identified, the laboratories involved exchange information to verify the match and establish coordination between the two agencies. This match can provide probable cause for law enforcement to obtain a warrant to collect a biological reference sample from an offender. A laboratory can then perform DNA analysis on the known biological sample and present the analysis as evidence in court.<sup>23</sup>

A state seeking to participate in NDIS must sign a memorandum of understanding with the FBI agreeing to the DNA Act's requirements, including record-keeping requirements and other procedures. To submit a DNA record to NDIS, a participating laboratory must adhere to federal law regarding expungement<sup>24</sup> procedures, and the DNA sample must:

- Be generated in compliance with the FBI Director's Quality Assurance Standards;
- Be generated by an accredited and approved laboratory;
- Be generated by a laboratory that undergoes an external audit every two years to demonstrate compliance with the FBI Director's Quality Assurance Standards;
- Be from an acceptable data category, such as:
  - Convicted offender;
  - o Arrestee;
  - o Detainee;
  - Forensic case:
  - Unidentified human remains;
  - o Missing person; or
  - Relative of a missing person.
- · Meet minimum CODIS requirements for the specimen category; and
- Be generated using an approved kit.<sup>25</sup>

# **Effect of Proposed Changes**

HB 533 creates an unnumbered section of law, requiring each inmate in the custody of the Florida Department of Corrections (FDC) to submit a DNA sample to FDC no later than September 30, 2024, if he or she has not previously provided a DNA sample pursuant to s. 943.325, F.S. The bill directs FDC to collect and process such samples in accordance with s. 943.325, F.S.

The bill provides an effective date of upon becoming a law.

#### **B. SECTION DIRECTORY:**

**Section 1:** Creates an unnumbered section of law.

**Section 2:** Provides an effective date of upon becoming a law.

<sup>25</sup> Supra note 20.

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<sup>&</sup>lt;sup>21</sup> 34 U.S.C. § 12592.

<sup>&</sup>lt;sup>22</sup> All 50 states, the District of Columbia, the federal government, the U.S. Army Criminal Investigation Laboratory, and Puerto Rico participate in NDIS. *Supra* note 20.

<sup>.</sup> 23 *Supra* note 20.

<sup>&</sup>lt;sup>24</sup> See 34 U.S.C. § 12592(d)(2)(A)(i-ii) (requiring states to expunge a DNA record when a conviction is overturned or a charge is dismissed, results in an acquittal, or when no charge is filed).

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT: 1. Revenues: None. 2. Expenditures: None. B. FISCAL IMPACT ON LOCAL GOVERNMENTS: 1. Revenues: None. 2. Expenditures: None. C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None. D. FISCAL COMMENTS: The bill is not anticipated to have a fiscal impact on FDC or FDLE. FDC reported that as of November 20, 2023 there were 48 inmates in Florida from which DNA samples had not been collected and indicated that no fiscal impact is anticipated to the department as a result of the bill becoming law.<sup>26</sup> FDLE indicates that there is no expected impact to the department's lab for collection of samples.<sup>27</sup> Any unanticipated impact can be absorbed within existing resources. **III. COMMENTS** A. CONSTITUTIONAL ISSUES: 1. Applicability of Municipality/County Mandates Provision: Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities. 2. Other:

# B. RULE-MAKING AUTHORITY:

None.

None.

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<sup>&</sup>lt;sup>26</sup> Florida Department of Corrections, Agency Analysis of 2024 Senate Bill 524, p. 2 (January 19, 2024).

<sup>&</sup>lt;sup>27</sup> Florida Department of Law Enforcement, Agency Analysis of 2024 House Bill 533, p. 2 (Nov. 27, 2023) (on file with the House of Representatives' Criminal Justice Subcommittee).

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

**DATE**: 1/23/2024

STORAGE NAME: h0533b.JUA PAGE: 6 HB 533 2024

1 A bill to be entitled 2 An act relating to DNA samples from inmates; requiring 3 certain inmates to submit DNA samples; providing an effective date. 4 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Each inmate in the custody of the Department of Section 1. 9 Corrections who has not previously provided a DNA sample pursuant to s. 943.325, Florida Statutes, is required to submit 10 a sample to the department no later than September 30, 2024. The 11 12 department shall collect and process such samples pursuant to s. 13 943.325, Florida Statutes. 14 Section 2. This act shall take effect upon becoming a law.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 549 Retail Theft

SPONSOR(S): Criminal Justice Subcommittee
TIED BILLS: IDEN./SIM. BILLS: SB 824

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee	15 Y, 3 N, As CS	Butcher	Hall
2) Justice Appropriations Subcommittee		Saag	Keith
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Section 812.014, F.S., defines theft offenses and generally categorizes the offense level based on the value of the property stolen. Whether a theft is a misdemeanor or a felony may also depend on the offender's prior history of theft convictions, the circumstances under which the theft occurs, or the type of property stolen. Specifically, s. 812.014(2)(d), F.S., prohibits a person from stealing property valued at \$100 or more, but less than \$750, when such property is taken from a dwelling or the unenclosed curtilage of a dwelling. A violation of the prohibition is a third degree felony and ranked as a Level 2 offense on the offense severity ranking chart (OSRC) of the Criminal Punishment Code.

CS/HB 549 amends s. 812.014, F.S., to reduce the threshold value for third degree felony theft from a dwelling or unenclosed curtilage of a dwelling from \$100 or more, but less than \$750, to \$40 or more, but less than \$750. Additionally, the bill creates new offenses relating to theft from a dwelling or unenclosed curtilage of a dwelling, including: a third degree felony, ranked as a Level 4 offense, if the property stolen is valued at \$750 or more; a second degree felony, ranked as a Level 5 offense, if the property stolen is taken from more than 20 dwellings or from the unenclosed curtilage of more than 20 dwellings, or any combination thereof, and; a first degree misdemeanor, if the property stolen is valued at less than \$40. If a person having one prior theft conviction commits the offense, the penalty is enhanced to a third degree felony and ranked as a Level 2 offense. If a person having two or more prior theft convictions commits the offense, the penalty is enhanced to a third degree felony and ranked as a Level 4 offense.

In recent years, some retail merchants have experienced an increase in another type of property theft called "smash-and-grab" theft. In this form of organized retail crime, a group of offenders enter a retail store en masse to steal merchandise, typically overwhelming the merchant's employees and preventing the merchant from stopping the theft. In recent years, law enforcement has reported such offenders utilizing social media to coordinate illegal group activity.

CS/HB 549 amends s. 812.015, F.S., to:

- Prohibit a person from acting in concert with five or more other persons within one or more establishments for the purpose of overwhelming the response of a merchant, merchant's employee, or law enforcement officer in order to carry out the offense or avoid detection or apprehension for the offense, punishable as a third degree felony.
- Prohibit a person from acting in concert with five or more other persons within one or more establishments for the
  purpose of overwhelming the response of a merchant, merchant's employee, or law enforcement officer in order to carry
  out the offense or avoid detection or apprehension for the offense and, in the course of organizing or committing the
  offense, soliciting the participation of another person in the offense through the use of a social media platform, as
  defined in s. 501.2041(1), F.S., punishable as a second degree felony.
- Enhance the criminal penalty to a first degree felony for specified violations of retail theft, when committed by a person who has two or more prior specified retail theft convictions or who possesses a firearm during the commission of a specified retail theft offense.
- Revise specified aggregation criteria for retail theft offenses to:
  - Increase the period in which the number of thefts or the value of merchandise stolen during individual thefts may be aggregated to determine the total number of thefts or value of property stolen, from 30 days to 365 days.
  - Decrease the number of theft offenses under ss. 812.015(8)(f) and 812.015(9)(d), F.S., where an offender
    must commit a certain aggregate number of thefts within a specified timeframe and obtain a specified number
    of items of merchandise, from five thefts to three thefts.

The bill may have a positive indeterminate impact on jail and prison beds. See Fiscal Comments.

The bill provides an effective date of October 1, 2024.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: h0549a.JUA

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# Theft from a Dwelling or the Unenclosed Curtilage of a Dwelling

## **Background**

In recent years, the rise of e-commerce has led to an increase in "porch piracy", a crime that occurs when a person or group of persons steal a package or other mail parcel from the owner's porch or other area near the owner's home before he or she has the opportunity to retrieve the package. Nearly eight in ten Americans have reported falling victim to such package theft in 2022, totaling an estimated 260 million packages worth \$19.5 billion. At least eight states have specifically made package theft a felony.

Florida Law

#### **Burglary**

Section s. 810.02, F.S., prohibits a person from committing burglary by:

- Entering a dwelling, structure, or conveyance with the intent to commit an offense therein –
  unless the premises are at the time open to the public or the person's entry is licensed or
  invited; or
- Remaining in a dwelling, structure, or conveyance:
  - Surreptitiously, with the intent to commit an offense therein;
  - o After permission to remain is withdrawn, with the intent to commit an offense therein; or
  - To commit or attempt to commit a forcible felony.<sup>3</sup>

A burglary is a felony offense classified according to the offense's specific circumstances, as follows:

- A burglary or attempted burglary of an unoccupied structure or conveyance is a third degree felony.<sup>4,5</sup>
- A burglary of a dwelling, an occupied structure or conveyance, or an authorized emergency vehicle is a second degree felony.<sup>6,7</sup>
- A burglary is a first degree felony when an offender:<sup>8,9</sup>
  - Commits an assault or a battery;

<sup>9</sup> A first degree felony is punishable by up to 30 years imprisonment and a \$10,000 fine. Ss. 775.082, 775.083, or 775.084, F.S. **STORAGE NAME**: h0549a.JUA

<sup>&</sup>lt;sup>1</sup> Ana Durrani, *The Worst States For Porch Pirates 2024* (May 18, 2023), Forbes, <a href="https://www.forbes.com/home-improvement/home-security/worst-states-for-porch-pirates/">https://www.forbes.com/home-improvement/home-security/worst-states-for-porch-pirates/</a> (last visited Jan. 20, 2024).

<sup>&</sup>lt;sup>2</sup> *Id.* These states include Arkansas (Ark. Code s. 5-36-103(b)(3) (2023); Class D felony), Georgia (Ga. Code s. 16-8-24 (2023); felony; requirement that person possess minimum of ten separate pieces of stolen mail addressed to three or more different mailboxes and addresses), Kentucky (Ky. Rev. Stat. Ann. s. 514.140 (2023); Class D felony), Michigan (Mich. Comp. Laws s. 445.33 (2023); misdemeanor for first violation; felony for second or subsequent violation), New Jersey (N.J. Stat.. s. 2C:20-2 (2023); felony crime of the second degree), Oklahoma (Okla. Stat. tit. 21, s. 1740.2 (2023); misdemeanor; felony if three of more separate offenses committed within 60-day period), Tennessee (Tenn. Code s. 39-14-129 (2023); misdemeanor for first violation; felony for second or subsequent violation), and Texas (TX Penal Code Ann. s. 31.20 (2023); misdemeanor if mail stolen from fewer than 10 addresses; state jail felony if mail stolen from at least 10 but fewer than 30 addresses; felony if mail stolen from 30 or more addresses).

<sup>&</sup>lt;sup>3</sup> "Forcible felony" means treason; murder; manslaughter; sexual battery; carjacking; home-invasion robbery; robbery; burglary; arson; kidnapping; aggravated assault; aggravated battery; aggravated stalking; aircraft piracy; unlawful throwing, placing, or discharging of a destructive device or bomb; and any other felony which involves the use or threat of physical force or violence against any individual. S. 776.08, F.S.

<sup>4</sup> S. 810.02(4), F.S.

<sup>&</sup>lt;sup>5</sup> A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. Ss. 775.082, 775.083, or 775.084, F.S.

<sup>&</sup>lt;sup>6</sup> S. 810.02(3), F.S.

<sup>&</sup>lt;sup>7</sup> A second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine. Ss. 775.082, 775.083, or 775.084, F.S.

<sup>&</sup>lt;sup>8</sup> S. 810.02(2), F.S.

- Becomes armed with explosives or a dangerous weapon within the premises he or she is burglarizing;
- Enters a dwelling or structure and:
  - Causes damage to a dwelling or structure with a motor vehicle; or
  - Causes damage to a dwelling or structure over \$1,000.

# Under ch. 810, F.S., a:

- "Dwelling" means a building or conveyance of any kind, including any attached porch, whether such building or conveyance is temporary or permanent, mobile or immobile, which has a roof over it and is designed to be occupied by people lodging therein at night, together with the curtilage thereof;<sup>10</sup>
- "Structure" means a building of any kind, either temporary or permanent, which has a roof over it, together with the curtilage thereof;<sup>11</sup> and
- "Conveyance" includes any motor vehicle, ship, vessel, railroad vehicle or car, trailer, aircraft, or sleeping car. 12

In *State v. Hamilton*,<sup>13</sup> the Florida Supreme Court (FSC) held that Florida's burglary statute requires that "curtilage" be enclosed in order to prove a violation of s. 810.02, F.S. In *Hamilton*, the defendant was alleged to have entered the yard of a home to steal motors attached to a boat, but the yard was not enclosed by fencing or shrubs or in any other manner.<sup>14</sup> Although the standard jury instruction for burglary provided that "[s]tructure means any building of any kind, either temporary or permanent, that has a roof over it, and the *enclosed* space of ground and outbuildings immediately surrounding the structure" (emphasis added), the trial court gave a modified instruction that contained no requirement that the yard be "enclosed." The FSC concluded that the trial court committed reversible error and that the enclosure requirement in the standard jury instruction was a necessary element to prove burglary under s. 810.02, F.S.<sup>17</sup>

Even though there must be an enclosure to prove that a person committed burglary, the enclosure need not be continuous and may have an ungated opening for entering and exiting. For purposes of burglary, a "dwelling" also includes an attached porch or attached garage. 19,20

Under current law, whether a package thief commits burglary may depend on where a package or other mail parcel is located, and whether or not that location is part of the enclosed curtilage of the dwelling. For example, a package thief who steals a package from the front of a driveway or a mailbox near the road may not have committed burglary, whereas a package thief who enters a screened-off front porch and steals a package near a front door or an attached porch may have committed burglary.

# Theft from a Dwelling or the Unenclosed Curtilage of a Dwelling

Generally, a person commits theft by knowingly obtaining or using, or endeavoring to obtain or to use, the property of another with the intent to, either temporarily or permanently:

<sup>&</sup>lt;sup>10</sup> S. 810.011(2), F.S.

<sup>&</sup>lt;sup>11</sup> However, during a state of emergency, for purposes of ss. 810.02 and 810.08, F.S., only, the term includes such portions or remnants thereof as exist at the original site, regardless of the absence of a wall or roof. S. 810.011(2), F.S.

<sup>&</sup>lt;sup>12</sup> "To enter a conveyance" includes taking apart any portion of the conveyance. However, during a state of emergency, for purposes of ss. 810.02 and 810.08, F.S., only, the term "conveyance" means a motor vehicle, ship, vessel, railroad vehicle or car, trailer, aircraft, or sleeping car or such portions thereof as exist. S. 810.011(3), F.S.

<sup>&</sup>lt;sup>13</sup> 660 So.2d 1038 (Fla. 1995).

<sup>&</sup>lt;sup>14</sup> *Id.* at 1039.

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> Fla. Std. Jury Instr. 13.1 (Crim.). The current standard jury instruction for burglary still defines "structure" as that term was defined in *Hamilton*.

<sup>&</sup>lt;sup>17</sup> Supra, note 13 at 1044–45.

<sup>&</sup>lt;sup>18</sup> Dubose v. State, 210 So. 3d 641 (Fla. 2017).

<sup>&</sup>lt;sup>19</sup> Id.

<sup>&</sup>lt;sup>20</sup> See also *supra*, note 17, and s. 810.011(2), F.S. **STORAGE NAME**: h0549a.JUA

- Deprive the other person of a right to the property or benefit from the property; or
- Appropriate the property to his or her own use or to the use of any person not entitled to the use
  of the property.<sup>21</sup>

Section 812.014, F.S., defines theft offenses and generally categorizes the offense level based on the value of the property stolen. Whether a theft is a misdemeanor or a felony may also depend on the offender's prior history of theft convictions or the type of property stolen. The offense levels for theft crimes based on property value thresholds and general property types are classified as follows:

	Property Value	Offense Level
	≥ \$100,000	First Degree Felony
	≥ \$20,000, but < \$100,000	Second Degree Felony
₽₩	≥ \$10,000, but < \$20,000	Third Degree Felony
<b>Grand</b> Theft	≥ \$5,000, but < \$10,000	Third Degree Felony
	≥ \$750, but < \$5,000	Third Degree Felony
	≥ \$100, but < \$750 if taken from a dwelling or unenclosed curtilage of a dwelling	Third Degree Felony
Petit Theft	≥ \$100, but < \$750	First Degree Misdemeanor
교 두	< \$100	Second Degree Misdemeanor

Additionally, s. 812.014, F.S., increases the severity of a petit theft offense if a person has one or more prior theft convictions. Petit theft committed by a person with a previous theft conviction is a first-degree misdemeanor.<sup>22</sup> Petit theft committed by a person with two or more previous theft convictions is a third-degree felony.<sup>23</sup>

Under s. 812.014(2)(d), F.S., a person commits grand theft of the third degree and a felony of the third degree if the property stolen is valued at \$100 or more, but less than \$750, and is taken from a dwelling as defined in s. 810.011(2) or from the unenclosed curtilage of a dwelling pursuant to s. 810.09(1). "Dwelling" is defined the same as in s. 810.011(2), F.S., relating to burglary, and "unenclosed curtilage" is defined the same as in s. 810.09(1), F.S., meaning the unenclosed land or grounds, and any outbuildings, that are directly and intimately adjacent to and connected with the dwelling and necessary, convenient, and habitually used in connection with that dwelling.

Theft from a dwelling or the unenclosed curtilage of a dwelling under s. 812.014(2)(d), F.S., captures a broader scope of theft activity than burglary, which specifically requires that any curtilage from which the taking may occur to be *enclosed*. As such, under current law, a package thief who steals a package valued at \$100 or more, but less than \$750, from the unenclosed curtilage of a dwelling commits theft under s. 812.014(2)(d), but not burglary under s. 810.02, F.S.

Additionally, s. 812.014(2)(d), F.S., does not include an offense that takes into account an offender's prior record of theft convictions, or the number of dwellings from which the offense is committed.

<sup>23</sup> S. 812.014(3)(c), F.S. **STORAGE NAME**: h0549a.JUA

<sup>&</sup>lt;sup>21</sup> S. 812.014(1), F.S.

<sup>&</sup>lt;sup>22</sup> S. 812.014(3)(b), F.S.

# Criminal Punishment Code

Felony offenses which are subject to the Criminal Punishment Code<sup>24</sup> are listed in a single offense severity ranking chart (OSRC),<sup>25</sup> which uses 10 offense levels to rank felonies from least severe to most severe. Each felony offense listed in the OSRC is assigned a level according to the severity of the offense.<sup>26,27</sup> A person's primary offense, any other current offenses, and prior convictions are scored using the points designated for the offense severity level of each offense.<sup>28,29</sup> The final score calculation, following the scoresheet formula, determines the lowest permissible sentence that a trial court may impose, absent a valid reason for departure.<sup>30</sup>

Theft from a dwelling or the unenclosed curtilage of a dwelling under s. 812.014(2)(d), F.S., is currently ranked as a Level 2 offense on the OSRC.

# Effect of Proposed Changes - Theft from a Dwelling or the Unenclosed Curtilage of a Dwelling

CS/HB 549 amends s. 812.014, F.S., to reduce the threshold value for third degree felony theft from a dwelling or unenclosed curtilage of a dwelling from the current threshold of \$100 or more, but less than \$750, to \$40 or more, but less than \$750. The bill continues to rank the offense as a Level 2 offense on the OSRC, the same as current law.

Additionally, the bill creates several new offenses relating to theft from a dwelling or unenclosed curtilage of a dwelling, including:

- Grand theft of the third degree, punishable as a third degree felony, if the property stolen is valued at \$750 or more. The new offense is ranked as a Level 4 offense on the OSRC.
- Grand theft of the second degree, punishable as a second degree felony, if the property stolen
  is taken from more than 20 dwellings or from the unenclosed curtilage of more than 20
  dwellings, or any combination thereof. The new offense is ranked as a Level 5 offense on the
  OSRC.
- Petit theft of the first degree, punishable as a first degree misdemeanor, if the property stolen is valued at less than \$40.
  - If a person having one prior theft conviction commits the offense, the penalty is enhanced to a third degree felony and ranked as a Level 2 offense on the OSRC.
  - If a person having two or more prior theft convictions commits the offense, the penalty is enhanced to a third degree felony and ranked as a Level 4 offense on the OSRC.

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<sup>&</sup>lt;sup>24</sup> All felony offenses, with the exception of capital felonies, committed on or after October 1, 1998, are subject to the Criminal Punishment Code. S. 921.002, F.S.

<sup>&</sup>lt;sup>25</sup> S. 921.0022, F.S.

<sup>&</sup>lt;sup>26</sup> S. 921.0022(2), F.S.

<sup>&</sup>lt;sup>27</sup> Felony offenses that are not listed in the OSRC default to statutorily assigned levels, as follows: an unlisted third-degree felony defaults to a level 1; an unlisted second-degree felony defaults to a level 4; an unlisted first-degree felony defaults to a level 7; an unlisted first-degree felony punishable by life defaults to a level 9; and an unlisted life felony defaults to a level 10. S. 921.0023, F.S. <sup>28</sup> Sections 921.0022 and 921.0024, F.S.

<sup>&</sup>lt;sup>29</sup> A person may also accumulate points for factors such as victim injury points, community sanction violation points, and certain sentencing multipliers. S. 921.0024(1), F.S.

<sup>&</sup>lt;sup>30</sup> If a person scores more than 44 points, the lowest permissible sentence is a specified term of months in state prison, determined by a formula. If a person scores 44 points or fewer, the court may impose a nonprison sanction, such as a county jail sentence, probation, or community control. S. 921.0024(2), F.S.

#### **Retail Theft**

# **Background**

# Organized Retail Crime

Instances of organized retail crime (ORC) commonly involve premeditated crimes where multiple offenders operate in different specified roles or positions.<sup>31</sup> A smash-and-grab theft is a form of ORC in which a group of participants enter a retail store en masse and steal merchandise. Typically, the merchant's employees are overwhelmed by the large number of participants, whose numbers prevent the merchant from stopping the theft and cause panic among shoppers.<sup>32</sup> Smash-and-grab thefts occur across the country, and in the past, law enforcement has reported that offenders utilize social media to coordinate illegal group activity.<sup>33</sup>

Regarding ORC, the National Retail Federation published the following data gathered from its 2023 Retail Security Survey:<sup>34</sup>

- In Fiscal Year 2022, 81 percent of respondents reported that ORC offenders had grown more violent. In 2023, more than two-thirds (67 percent) of respondents said that they were seeing even more violence and aggression from ORC perpetrators compared with a year ago.
- The most aggressive or violent shoplifters, as reported by respondents, are those involved in groups, gangs and smash-and-grab thefts, followed by repeat offenders.
- When taken as a percentage of total retail sales in 2022, "shrink," or the measurement of losses calculated during a specific period of time, represented \$112.1 billion in losses, up from \$93.9 billion in 2021. Theft both internal and external accounted for nearly two-thirds (65 percent) of shrink.
- ORC accounted for almost 5 percent, or \$4.7 billion, of shrink.<sup>35</sup>

Florida Law

Under s. 812.015(1)(d), F.S., retail theft includes taking any of the following actions with the intent to deprive a merchant of the possession, use, benefit, or full retail value of property:

- Taking possession of, or carrying away, merchandise, property, money or negotiable documents;
- Altering or removing a label, universal product code, or price tag;
- Transferring merchandise from one container to another; or
- Removing a shopping cart, with intent to deprive the merchant of possession, use, benefit, or full retail value.

Under s. 812.015(8)(a)-(e), F.S., retail theft is a third degree felony if the property stolen is valued at \$750 or more, and a person:

Individually commits retail theft, or in concert with one or more other persons, coordinates the
activities of one or more individuals in committing the offense, which may occur through multiple

<sup>&</sup>lt;sup>31</sup> Storm Suitter, *Organized Retail Crime Methods and How to Prevent Them* (Sep. 28, 2021), LiveView Technologies, https://www.lvt.com/blog/organized-retail-crime-methods-and-how-to-prevent-them (last visited on Jan. 20, 2024).

<sup>&</sup>lt;sup>32</sup> Brandon Beyer, Rubén Rosario, and Robbin Simmons. *Police: Shattered glass during 'smash and grab' at Sawgrass Mills Mall leads to panic* (Dec. 17, 2023), WSVN 7 News, <a href="https://wsvn.com/news/local/broward/police-shattered-glass-during-smash-and-grab-at-sawgrass-mills-mall-leads-to-panic/">https://wsvn.com/news/local/broward/police-shattered-glass-during-smash-and-grab-at-sawgrass-mills-mall-leads-to-panic/</a> (last visited on Jan. 20, 2024).

<sup>&</sup>lt;sup>33</sup> Mary Hanbury, *Police say that smash-and-grab robberies at Nordstrom, Louis Vuitton, and Best Buy were organized on social media by groups of people who had never met* (Dec, 14, 2021), Business Insider, <a href="https://www.businessinsider.com/smash-and-grab-robberies-organized-on-social-media-police-2021-12">https://www.businessinsider.com/smash-and-grab-robberies-organized-on-social-media-police-2021-12</a> (last visited on Jan. 20, 2024).

<sup>&</sup>lt;sup>34</sup> National Retail Security Survey 2023 (Sep. 26, 2023), NRF, <a href="https://cdn.nrf.com/sites/default/files/2023-09/NRF">https://cdn.nrf.com/sites/default/files/2023-09/NRF</a> National Retail Security Survey 2023.pdf (last visited Jan. 20, 2024).

<sup>&</sup>lt;sup>35</sup> David Montgomery, 'Smash-and-grab' robberies fuel new laws, but critics question the need (Dec. 19, 2023), Stateline, <a href="https://stateline.org/2023/12/19/smash-and-grab-robberies-fuel-new-laws-but-critics-question-the-need/">https://stateline.org/2023/12/19/smash-and-grab-robberies-fuel-new-laws-but-critics-question-the-need/</a> (last visited Jan. 20, 2024). STORAGE NAME: h0549a.JUA

- acts of retail theft, in which the amount of each individual theft is aggregated within a 30-day period<sup>36</sup> to determine the value of the property stolen;
- Conspires with another person to commit retail theft with the intent to sell the stolen property for monetary or other gain, and subsequently takes or causes such property to be placed in the control of another person in exchange for consideration, in which the stolen property taken or placed within a 30-day period is aggregated to determine the value of the property stolen;<sup>37</sup>
- Individually, or in concert with one or more other persons, commits theft from more than one location within a 30-day period, in which the amount of each individual theft is aggregated to determine the value of the property stolen;
- Acts in concert with one or more other individuals within one or more establishments to distract
  the merchant, merchant's employee, or law enforcement officer in order to carry out the offense,
  or acts in other ways to coordinate efforts to carry out the offense; or
- Commits the offense through the purchase of merchandise in a package or box that contains merchandise other than, or in addition to, the merchandise purported to be contained in the package or box.

Under s. 812.015(8)(f), F.S., retail theft is a third degree felony, regardless of the value of property stolen, if a person:

Individually, or in concert with one or more other persons, commits five or more retail thefts
within a 30-day period and in committing such thefts obtains or uses 10 or more items of
merchandise, and the number of items stolen during each theft is aggregated within the 30-day
period to determine the total number of items stolen, regardless of the value of such
merchandise, and two or more of the thefts occur at different physical merchant locations.<sup>38</sup>

Under s. 812.015(9)(a)-(c), F.S., retail theft is a second degree felony if a person:

- Commits a second or subsequent felony retail theft offense;
- Individually, or in concert with one or more other persons, coordinates the activities of one or more persons in committing the offense of retail theft, in which the amount of each individual theft within a 30-day period is aggregated to determine the value of the stolen property and such value is in excess of \$3,000;<sup>39</sup> or
- Conspires with another person to commit retail theft with the intent to sell the stolen property for monetary or other gain, and subsequently takes or causes such property to be placed in control of another person in exchange for consideration, in which the stolen property taken or placed within a 30-day period is aggregated to have a value in excess of \$3,000.<sup>40</sup>

Under s. 812.015(9)(d), F.S., retail theft is a second degree felony, regardless of the value of property stolen, if a person:

Individually, or in concert with one or more other persons, commits five or more retail thefts
within a 30-day period and in committing such thefts obtains or uses 20 or more items of
merchandise, and the number of items stolen during each theft is aggregated within the 30-day
period to determine the total number of items stolen, regardless of the value of such
merchandise, and two or more of the thefts occur at a different physical retail merchant
location.<sup>41</sup>

<sup>&</sup>lt;sup>36</sup> In 2019, CS/HB 7125 amended s. 812.015, F.S., and increased the aggregation period from 48 hours to 30 days. Ch. 2019-167, Laws of Fla.

<sup>&</sup>lt;sup>37</sup> S. 812.015(8)(b), F.S., is ranked as a Level 3 offense on the OSRC. Ss. 812.015(8)(a), (c), (d), and (e) are unlisted third degree felonies and are thus each ranked as a Level 1 offense on the OSRC.

<sup>&</sup>lt;sup>38</sup> S. 812.015(8)(f), F.S., is ranked as a Level 5 offense on the OSRC.

<sup>&</sup>lt;sup>39</sup> Ss. 812.015(9)(a)-(b), F.S., are each ranked as a Level 6 offense on the OSRC.

<sup>&</sup>lt;sup>40</sup> S. 812.015(9)(c), F.S., is an unlisted second degree felony and thus ranked as a Level 4 offense on the OSRC.

<sup>&</sup>lt;sup>41</sup> S. 812.015(9)(d), F.S., is ranked as a Level 6 offense on the OSRC.

# Effect of Proposed Changes – Retail Theft

CS/HB 549 amends s. 812.015, F.S., to create two new retail theft offenses, prohibiting a person from:

- Acting in concert with five or more other persons within one or more establishments for the
  purpose of overwhelming the response of a merchant, merchant's employee, or law
  enforcement officer in order to carry out the offense or avoid detection or apprehension for the
  offense, punishable as a third degree felony.
- Acting in concert with five or more other persons within one or more establishments for the
  purpose of overwhelming the response of a merchant, merchant's employee, or law
  enforcement officer in order to carry out the offense or avoid detection or apprehension for the
  offense and, in the course of organizing or committing the offense, soliciting the participation of
  another person in the offense through the use of a social media platform, as defined in s.
  501.2041(1), F.S., 42 punishable as a second degree felony.

Under the bill, these two new retail theft offenses may apply regardless of the value of property stolen.

The bill also creates new enhanced retail theft offenses, each punishable as a first degree felony, if a person commits retail theft under ss. 812.015(8) or (9), F.S., and:

- Has two or more previous convictions of violations of either or both of those subsections; or
- Possesses a firearm during the commission of such offense.<sup>43</sup>

Additionally, the bill amends the aggregation criteria for specified retail theft offenses as follows:

- For retail theft offenses under ss. 812.015(8), 812.015(9), and 812.015(10), F.S., where a specified number of retail thefts or a specified value of property stolen is aggregated to determine the total number of retail thefts or value of property stolen, the bill increases the aggregation period from 30 days to 365 days.
- For retail theft offenses under ss. 812.015(8)(f) and 812.015(9)(d), F.S., that occur during a
  specified time period, at a specified number of locations, involving a specified number of items
  of merchandise, the bill decreases the aggregate number of retail thefts required to prove a
  violation from five retail thefts to three retail thefts.

The bill requires a court to order a person convicted of committing retail theft to pay restitution, which must include the value of merchandise that was damaged or stolen and the cost of repairing or replacing any other property that was damaged in the course of committing the offense.

The bill provides an effective date of October 1, 2024.

# B. SECTION DIRECTORY:

**Section 1:** Amends s. 812.014, F.S., relating to theft.

**Section 2:** Amends s. 812.015, F.S., relating to retail and farm theft; transit fare evasion; mandatory fine; alternative punishment; detention and arrest; exemption from liability for false arrest; resisting arrest; penalties.

**Section 3:** Amends s. 921.0022, F.S., relating to Criminal Punishment Code; offense severity ranking chart.

**Section 4:** Amends s. 784.07, F.S., relating to assault or battery of law enforcement officers and other specified personnel; reclassification of offenses; minimum sentences.

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<sup>&</sup>lt;sup>42</sup> Section 501.2041(1)(g), F.S, defines "social media platform" as any information service, system, Internet search engine, or access software provider that 1) provides or enables computer access by multiple users to a computer server, including an Internet platform or a social media site; 2) operates as a sole proprietorship, partnership, limited liability company, corporation, association, or other legal entity; 3) does business in the state; and 4) satisfies at least one of the following thresholds: (a) has annual gross revenues in excess of \$100 million, as adjusted in January of each odd-numbered year to reflect any increase in the Consumer Price Index, or (b) has at least 100 million monthly individual platform participants globally.

<sup>&</sup>lt;sup>43</sup> Under the bill, committing retail theft and having two or more convictions under ss. 812.015(8) or (9), F.S., is unlisted as thus ranked as a Level 7 offense on the OSRC. The bill ranks committing retail theft and possessing a firearm during the commission of the offense as a Level 8 offense on the OSRC.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

See Fiscal Comments.

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

See Fiscal Comments.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill may have a positive impact on merchants who lose money from organized retail theft, to the extent that the requirements of the bill may result in more orders of restitution or orders of restitution in greater amounts. Restitution generally must be ordered in theft cases under current law, and the impact of the bill's changes on the frequency or value of restitution orders is indeterminate.

#### D. FISCAL COMMENTS:

The bill may have a positive indeterminate impact on jail and prison beds by decreasing thresholds for specified retail and residential theft offenses, enhancing penalties for specified offenses, and creating new misdemeanor and felony offenses, which may result in more jail and prison admissions or longer sentences for convicted offenders.

# **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

# B. RULE-MAKING AUTHORITY:

Not applicable.

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# C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

On January 10, 2024, the Criminal Justice Subcommittee adopted a proposed committee substitute (PCS) and reported the bill favorably as a committee substitute. The PCS differed from the original bill as it:

- Amended s. 812.014, F.S, to create the following theft from a dwelling or the unenclosed curtilage of a dwelling offenses:
  - A second degree felony if the property stolen is taken from more than 20 dwellings or from the unenclosed curtilage of more than 20 dwellings, or any combination thereof.
  - A third degree felony if the property stolen is valued at \$40 or more, but less than \$750, or is valued at \$750 or more.
  - A first degree misdemeanor if the property stolen is valued at less than \$40, which may be enhanced to a third degree felony if the person has one or more prior theft convictions.
- Further amended s. 812.015, F.S., to:
  - Create a first degree felony if a person violates ss. 812.015(8) or (9), F.S., and has two or more previous convictions of violations of either or both of those subsections or possesses a firearm during the commission of the offense.
  - Increase the aggregation periods under ss. 812.015(8), (9), and (10), F.S., from 30 days to 365 days, when determining the total number of thefts a person commits or the total value of merchandise a person steals for specified retail theft offenses.

This analysis is drafted to the committee substitute as passed by the Criminal Justice Subcommittee.

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A bill to be entitled An act relating to theft; amending s. 812.014, F.S.; reducing the minimum threshold amount for an offense of grand theft of the third degree; creating an offense of grand theft of the third degree; providing criminal penalties; creating an offense of grand theft of the second degree; providing criminal penalties; creating an offense of petit theft of the first degree; providing criminal penalties; providing enhanced criminal penalties for committing petit theft of the first degree and having certain previous convictions; amending s. 812.015, F.S.; defining the term "social media platform"; revising the number of thefts required within a specified aggregation period required to commit a specified violation for retail theft; revising specified timeframes, from 30-day periods to 365-day periods, in which individual acts of retail theft may be aggregated to establish specified thresholds; prohibiting a person from committing retail theft with a specified number of other persons for a specified purpose; providing a criminal penalty; revising the number of thefts required within a specified aggregation period required to commit a specified violation for retail theft; prohibiting a person from committing retail

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theft with a specific number of other persons for a specified purpose when such person uses a social media platform to solicit the participation of other persons; providing a criminal penalty; providing criminal penalties for a person who commits retail theft and has certain prior retail theft convictions; providing criminal penalties for a person who commits retail theft who possesses a firearm during the commission of the offense; requiring a court to order a person convicted of retail theft to pay specified restitution; amending s. 921.0022, F.S.; ranking offenses on the offense severity ranking chart of the Criminal Punishment Code; amending s. 784.07, F.S.; correcting a cross-reference; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraphs (e) and (f) of subsection (2) of section 812.014, Florida Statutes, are renumbered as paragraphs (f) and (g), respectively, paragraphs (c) and (d) of that subsection are amended, and a new paragraph (e) is added to that subsection, to read:

49 812.014 Theft.-

50 (2)

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(c) It is grand theft of the third degree and a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property stolen is:

1. Valued at \$750 or more, but less than \$5,000.

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- 2. Valued at \$5,000 or more, but less than \$10,000.
- 3. Valued at \$10,000 or more, but less than \$20,000.
- 4. A will, codicil, or other testamentary instrument.
- 5. A firearm, except as provided in <u>paragraph (g)</u>

  <del>paragraph (f)</del>.
  - 6. A motor vehicle, except as provided in paragraph (a).
- 7. Any commercially farmed animal, including any animal of the equine, avian, bovine, or swine class or other grazing animal; a bee colony of a registered beekeeper; and aquaculture species raised at a certified aquaculture facility. If the property stolen is a commercially farmed animal, including an animal of the equine, avian, bovine, or swine class or other grazing animal; a bee colony of a registered beekeeper; or an aquaculture species raised at a certified aquaculture facility, a \$10,000 fine shall be imposed.
- 8. Any fire extinguisher that, at the time of the taking, was installed in any building for the purpose of fire prevention and control. This subparagraph does not apply to a fire extinguisher taken from the inventory at a point-of-sale business.
  - 9. Any amount of citrus fruit consisting of 2,000 or more

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76 individual pieces of fruit.

- 10. Taken from a designated construction site identified by the posting of a sign as provided for in s. 810.09(2)(d).
  - 11. Any stop sign.
  - 12. Anhydrous ammonia.
- 13. Any amount of a controlled substance as defined in s. 893.02. Notwithstanding any other law, separate judgments and sentences for theft of a controlled substance under this subparagraph and for any applicable possession of controlled substance offense under s. 893.13 or trafficking in controlled substance offense under s. 893.135 may be imposed when all such offenses involve the same amount or amounts of a controlled substance.

However, if the property is stolen during a riot or an aggravated riot prohibited under s. 870.01 and the perpetration of the theft is facilitated by conditions arising from the riot; or within a county that is subject to a state of emergency declared by the Governor under chapter 252, the property is stolen after the declaration of emergency is made, and the perpetration of the theft is facilitated by conditions arising from the emergency, the offender commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property is valued at \$5,000 or more, but less than \$10,000, as provided under subparagraph 2., or if the

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property is valued at \$10,000 or more, but less than \$20,000, as provided under subparagraph 3. As used in this paragraph, the terms "conditions arising from a riot" and "conditions arising from the emergency" have the same meanings as provided in paragraph (b). A person arrested for committing a theft during a riot or an aggravated riot or within a county that is subject to a state of emergency may not be released until the person appears before a committing magistrate at a first appearance hearing. For purposes of sentencing under chapter 921, a felony offense that is reclassified under this paragraph is ranked one level above the ranking under s. 921.0022 or s. 921.0023 of the offense committed.

- (d)  $\underline{1}$ . It is grand theft of the third degree and a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property stolen is valued at  $\underline{\$40}$   $\underline{\$100}$  or more, but less than \$750, and is taken from a dwelling as defined in s. \$10.011(2) or from the unenclosed curtilage of a dwelling pursuant to s. \$10.09(1).
- 2. It is grand theft of the third degree and a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property stolen is valued at \$750 or more and is taken from a dwelling as defined in s. 810.011(2) or from the unenclosed curtilage of a dwelling pursuant to s. 810.09(1).
  - 3. It is grand theft of the second degree and a felony of

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126	the second degree, punishable as provided in s. 775.082, s.
127	775.083, or s. 775.084, if the property stolen is taken from
128	more than 20 dwellings as defined in s. 810.011(2) or from the
129	unenclosed curtilage of more than 20 dwellings pursuant to s.
130	810.09(1), or any combination thereof.
131	(e)1. It is petit theft of the first degree and a
132	misdemeanor of the first degree, punishable as provided in s.
133	775.082 or s. 775.083, if the property stolen is valued at less
134	than \$40 and is taken from a dwelling as defined in s.
135	810.011(2) or from the unenclosed curtilage of a dwelling
136	pursuant to s. 810.09(1).
137	2. A person who commits a violation of subparagraph 1. and
138	who has previously been convicted of any theft commits a felony
139	of the third degree, punishable as provided in s. 775.082 or s.
140	<u>775.083.</u>
141	3. A person who commits a violation of subparagraph 1. and
142	who has previously been convicted two or more times of any theft
143	commits a felony of the third degree, punishable as provided in
144	s. 775.082 or s. 775.083.
145	Section 2. Subsection (11) of section 812.015, Florida
146	Statutes, is renumbered as subsection (13), subsections (1),
147	(8), (9), and (10) are amended, and new subsections (11) and
148	(12) are added to that section, to read:
149	812.015 Retail and farm theft; transit fare evasion;
150	mandatory fine; alternative punishment; detention and arrest;

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exemption from liability for false arrest; resisting arrest;
penalties.-

(1) As used in this section:

- (a) (h) "Antishoplifting or inventory control device" means a mechanism or other device designed and operated for the purpose of detecting the removal from a mercantile establishment or similar enclosure, or from a protected area within such an enclosure, of specially marked or tagged merchandise. The term includes any electronic or digital imaging or any video recording or other film used for security purposes and the cash register tape or other record made of the register receipt.
- (b)(i) "Antishoplifting or inventory control device countermeasure" means any item or device which is designed, manufactured, modified, or altered to defeat any antishoplifting or inventory control device.
- (c) (e) "Farm produce" means livestock or any item grown, produced, or manufactured by a person owning, renting, or leasing land for the purpose of growing, producing, or manufacturing items for sale or personal use, either part time or full time.
- $\underline{(d)}$  "Farm theft" means the unlawful taking possession of any items that are grown or produced on land owned, rented, or leased by another person. The term includes the unlawful taking possession of equipment and associated materials used to grow or produce farm products as defined in s. 823.14(3)(e).

(e)(f) "Farmer" means a person who is engaging in the growing or producing of farm produce, milk products, honey, eggs, or meat, either part time or full time, for personal consumption or for sale and who is the owner or lessee of the land or a person designated in writing by the owner or lessee to act as her or his agent. No person defined as a farm labor contractor pursuant to s. 450.28 shall be designated to act as an agent for purposes of this section.

- (f)(k) "Mass transit vehicle" means buses, rail cars, or fixed-guideway mover systems operated by, or under contract to, state agencies, political subdivisions of the state, or municipalities for the transportation of fare-paying passengers.
- (g) (a) "Merchandise" means any personal property, capable of manual delivery, displayed, held, or offered for retail sale by a merchant.
- (h) (b) "Merchant" means an owner or operator, or the agent, consignee, employee, lessee, or officer of an owner or operator, of any premises or apparatus used for retail purchase or sale of any merchandise.
- (i)(d) "Retail theft" means the taking possession of or carrying away of merchandise, property, money, or negotiable documents; altering or removing a label, universal product code, or price tag; transferring merchandise from one container to another; or removing a shopping cart, with intent to deprive the merchant of possession, use, benefit, or full retail value.

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(j) "Social media platform" has the same meaning as provided in s. 501.2041(1).

- $\underline{\text{(k)}}$  "Transit agency" means any state agency, political subdivision of the state, or municipality which operates mass transit vehicles.
- (1)(j) "Transit fare evasion" means the unlawful refusal to pay the appropriate fare for transportation upon a mass transit vehicle, or to evade the payment of such fare, or to enter any mass transit vehicle or facility by any door, passageway, or gate, except as provided for the entry of fare-paying passengers, and shall constitute petit theft as proscribed by this chapter.
- (m) "Trespass" means the violation as described in s. 810.08.
- (n)(e) "Value of merchandise" means the sale price of the merchandise at the time it was stolen or otherwise removed, depriving the owner of her or his lawful right to ownership and sale of said item.
- (8) Except as provided in subsection (9) or subsection (11), a person who commits retail theft commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the person:
- (a) Individually, or in concert with one or more other persons, coordinates the activities of one or more individuals in committing the offense, which may occur through multiple acts

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of retail theft, in which the amount of each individual theft is aggregated within a  $\frac{365-\text{day}}{30-\text{day}}$  period to determine the value of the property stolen and such value is \$750 or more;

- (b) Conspires with another person to commit retail theft with the intent to sell the stolen property for monetary or other gain, and subsequently takes or causes such property to be placed in the control of another person in exchange for consideration, in which the stolen property taken or placed within a 365-day 30-day period is aggregated to determine the value of the stolen property and such value is \$750 or more;
- (c) Individually, or in concert with one or more other persons, commits theft from more than one location within a 365-day 30-day period, in which the amount of each individual theft is aggregated to determine the value of the property stolen and such value is \$750 or more;
- (d) Acts in concert with one or more other individuals within one or more establishments to distract the merchant, merchant's employee, or law enforcement officer in order to carry out the offense, or acts in other ways to coordinate efforts to carry out the offense and such value is \$750 or more;
- (e) Commits the offense through the purchase of merchandise in a package or box that contains merchandise other than, or in addition to, the merchandise purported to be contained in the package or box and such value is \$750 or more;

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(f) Individually, or in concert with $\underline{\text{one}}\ 1$ or more other
persons, commits $\underline{\text{three}}$ 5 or more retail thefts within a $\underline{\text{365-day}}$
30-day period and in committing such thefts obtains or uses 10
or more items of merchandise, and the number of items stolen
during each theft is aggregated within the $365-day$ $30-day$ period
to determine the total number of items stolen, regardless of the
value of such merchandise, and $\underline{two}\ 2$ or more of the thefts occur
at different physical merchant locations; or

2.51

- (g) Acts in concert with five or more other persons within one or more establishments for the purpose of overwhelming the response of a merchant, merchant's employee, or law enforcement officer in order to carry out the offense or avoid detection or apprehension for the offense.
- (9) Except as provided in subsection (11), a person commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the person:
- (a) Violates subsection (8) and has previously been convicted of a violation of subsection (8) or of this subsection;
- (b) Individually, or in concert with one or more other persons, coordinates the activities of one or more persons in committing the offense of retail theft, in which the amount of each individual theft within a 365-day 30-day period is aggregated to determine the value of the stolen property and such value is in excess of \$3,000;

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(c) Conspires with another person to commit retail theft
with the intent to sell the stolen property for monetary or
other gain, and subsequently takes or causes such property to be
placed in control of another person in exchange for
consideration, in which the stolen property taken or placed
within a $365-\text{day}$ $30-\text{day}$ period is aggregated to have a value in
excess of \$3,000; <del>or</del>

2.76

- (d) Individually, or in concert with one 1 or more other persons, commits three 5 or more retail thefts within a 365-day 30-day period and in committing such thefts obtains or uses 20 or more items of merchandise, and the number of items stolen during each theft is aggregated within the 365-day 30-day period to determine the total number of items stolen, regardless of the value of such merchandise, and two 2 or more of the thefts occur at a different physical retail merchant location; or
- (e) Acts in concert with five or more other persons within one or more establishments for the purpose of overwhelming the response of a merchant, merchant's employee, or law enforcement officer in order to carry out the offense or avoid detection or apprehension for the offense and, in the course of organizing or committing the offense, solicits the participation of another person in the offense through the use of a social media platform.
- (10) If a person commits retail theft in more than one judicial circuit within a 365-day 30-day period, the value of

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301	the stolen property resulting from the thefts in each judicial						
302	circuit may be aggregated, and the person must be prosecuted by						
303	the Office of the Statewide Prosecutor in accordance with s.						
304	16.56.						
305	(11) A person commits a felony of the first degree,						
306	punishable as provided in s. 775.082, s. 775.083, or s. 775.084,						
307	if he or she violates subsection (8) or subsection (9) and:						
308	(a) Has two or more previous convictions of violations of						
309	either or both of those subsections; or						
310	(b) Possesses a firearm during the commission of such						
311	offense.						
312	(12) A court must order a person convicted of violating						
313	this section to pay restitution, which must include the value of						
314	merchandise that was damaged or stolen and the cost of repairing						
315	or replacing any other property that was damaged in the course						
316	of committing the offense.						
317	Section 3. Paragraphs (b), (d), (e), (f), (g), and (h) of						
318	subsection (3) of section 921.0022, Florida Statutes, are						
319	amended to read:						
320	921.0022 Criminal Punishment Code; offense severity						
321	ranking chart.—						
322	(3) OFFENSE SEVERITY RANKING CHART						
323	(b) LEVEL 2						
324							
	Florida Felony Description						

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	Statute	Degree	
325			
	379.2431	3rd	Possession of 11 or fewer
	(1) (e)3.		marine turtle eggs in violation
			of the Marine Turtle Protection
			Act.
326			
	379.2431	3rd	Possession of more than 11
	(1) (e) 4.		marine turtle eggs in violation
			of the Marine Turtle Protection
			Act.
327			
	403.413(6)(c)	3rd	Dumps waste litter exceeding
			500 lbs. in weight or 100 cubic
			feet in volume or any quantity
			for commercial purposes, or
200			hazardous waste.
328	E17 07 (0)	2 1	
	517.07(2)	3rd	Failure to furnish a prospectus
220			meeting requirements.
329	590.28(1)	3rd	Intentional burning of lands
330	J9U.20(1)	SLU	Intentional burning of lands.
330	784.03(3)	3rd	Battery during a riot or an
	704.00(0)	JIU	-
			aggravated riot.
J			D 44 (07

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331			
	784.05(3)	3rd	Storing or leaving a loaded
			firearm within reach of minor
			who uses it to inflict injury
			or death.
332			
	787.04(1)	3rd	In violation of court order,
			take, entice, etc., minor
			beyond state limits.
333			
	806.13(1)(b)3.	3rd	Criminal mischief; damage
			\$1,000 or more to public
			communication or any other
			public service.
334			
	806.13(3)	3rd	Criminal mischief; damage of
			\$200 or more to a memorial or
			historic property.
335			
	810.061(2)	3rd	Impairing or impeding telephone
			or power to a dwelling;
			facilitating or furthering
			burglary.
336			
	810.09(2)(e)	3rd	Trespassing on posted
			D 45 605

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			commercial horticulture
			property.
337			
	812.014(2)(c)1.	3rd	Grand theft, 3rd degree; \$750
			or more but less than \$5,000.
338			
	812.014(2)(d)1.	3rd	Grand theft, 3rd degree; \$40
	<del>812.014(2)(d)</del>		\$100 or more but less than
			\$750, taken from <u>dwelling or</u>
			<u>its</u> unenclosed curtilage <del>of</del>
			dwelling.
339			
	812.014(2)(e)2.	<u>3rd</u>	Petit theft, 1st degree; less
			than \$40 taken from dwelling or
			its unenclosed curtilage with
			one prior theft conviction.
340			
	812.015(7)	3rd	Possession, use, or attempted
			use of an antishoplifting or
			inventory control device
			countermeasure.
341			
	817.234(1)(a)2.	3rd	False statement in support of
			insurance claim.
			Page 16 of 97

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342			
	817.481(3)(a)	3rd	false, expired, counterfeit,
			etc., credit card, value over \$300.
343			
	817.52(3)	3rd	Failure to redeliver hired vehicle.
344			
	817.54	3rd	With intent to defraud, obtain
			mortgage note, etc., by false
			representation.
345			
	817.60(5)	3rd	Dealing in credit cards of
			another.
346	015 60 (6) ( )	0 1	_ ,
	817.60(6)(a)	3rd	Forgery; purchase goods,
347			services with false card.
347	817.61	3rd	Fraudulent use of credit cards
	017.01	31 d.	over \$100 or more within 6
			months.
348			
	826.04	3rd	Knowingly marries or has sexual
			intercourse with person to whom
			D 47 (07

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		related.
031 01	3 r d	Forgery.
031.01	31 a	roigery.
831.02	3rd	Uttering forged instrument;
		utters or publishes alteration with intent to defraud.
		with intent to deliaud.
831.07	3rd	Forging bank bills, checks, drafts, or promissory notes.
0.21 0.0	21	D
831.08	3rd	Possessing 10 or more forged notes, bills, checks, or drafts.
831.09	3rd	Uttering forged notes, bills, checks, drafts, or promissory notes.
831.11	3rd	Bringing into the state forged bank bills, checks, drafts, or notes.
832.05(3)(a)	3rd	Cashing or depositing item with intent to defraud.
	831.08 831.09 831.11	831.02 3rd  831.07 3rd  831.08 3rd  831.09 3rd

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356			
	843.01(2)	3rd	Resist police canine or police
			horse with violence; under
			certain circumstances.
357			
	843.08	3rd	False personation.
358			
	843.19(3)	3rd	Touch or strike police, fire,
			SAR canine or police horse.
359			
	893.13(2)(a)2.	3rd	Purchase of any s.
			893.03(1)(c), (2)(c)1.,
			(2)(c)2., (2)(c)3., (2)(c)6.,
			(2)(c)7., (2)(c)8., (2)(c)9.,
			(2)(c)10., (3), or (4) drugs
			other than cannabis.
360			
	893.147(2)	3rd	Manufacture or delivery of drug
			paraphernalia.
361			
362	(d) LEVEL 4		
363			
	Florida	Felony	Description
	Statute	Degree	
364			

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	316.1935(3)(a)	2nd	Driving at high speed or with
			wanton disregard for safety
			while fleeing or attempting to
			elude law enforcement officer
			who is in a patrol vehicle with
			siren and lights activated.
365			
	499.0051(1)	3rd	Failure to maintain or deliver
			transaction history,
			transaction information, or
			transaction statements.
366			
	499.0051(5)	2nd	Knowing sale or delivery, or
			possession with intent to sell,
			contraband prescription drugs.
367			
	517.07(1)	3rd	Failure to register securities.
368			
	517.12(1)	3rd	Failure of dealer or associated
			person of a dealer of
			securities to register.
369			
	784.031	3rd	Battery by strangulation.
370			
	784.07(2)(b)	3rd	Battery of law enforcement
			D 00 107

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371			officer, firefighter, etc.
0 / 1	784.074(1)(c)	3rd	Battery of sexually violent
372			predators facility staff.
	784.075	3rd	Battery on detention or
373			commitment facility staff.
	784.078	3rd	Battery of facility employee by
			throwing, tossing, or expelling certain fluids or materials.
374	784.08(2)(c)	3rd	Battery on a person 65 years of
	701:00(2)(0)	314	age or older.
375	784.081(3)	3rd	Battery on specified official
			or employee.
376	784.082(3)	3rd	Battery by detained person on
2.7.7			visitor or other detainee.
377	784.083(3)	3rd	Battery on code inspector.
378	704 005	2 22 4	Dattony of child by throwing
	784.085	3rd	Battery of child by throwing, tossing, projecting, or

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			expelling certain fluids or
			materials.
379			
	787.03(1)	3rd	Interference with custody;
			wrongly takes minor from
			appointed guardian.
380			
	787.04(2)	3rd	Take, entice, or remove child
			beyond state limits with
			criminal intent pending custody
			proceedings.
381			
	787.04(3)	3rd	Carrying child beyond state
			lines with criminal intent to
			avoid producing child at
			custody hearing or delivering
			to designated person.
382			
	787.07	3rd	Human smuggling.
383			
	790.115(1)	3rd	Exhibiting firearm or weapon
			within 1,000 feet of a school.
384			
	790.115(2)(b)	3rd	Possessing electric weapon or
			device, destructive device, or
			D 00 - (07

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		other weapon on school
		property.
790.115(2)(c)	3rd	Possessing firearm on school
		property.
794.051(1)	3rd	Indecent, lewd, or lascivious
		touching of certain minors.
800.04(7)(c)	3rd	Lewd or lascivious exhibition;
		offender less than 18 years.
		_
806.135	2nd	Destroying or demolishing a
		memorial or historic property.
810.02(4)(a)	3rd	Burglary, or attempted
		burglary, of an unoccupied
		structure; unarmed; no assault
		or battery.
		_
810.02(4)(b)	3rd	Burglary, or attempted
. , . ,		burglary, of an unoccupied
		conveyance; unarmed; no assault
		or battery.
		-
	794.051(1) 800.04(7)(c) 806.135	794.051(1) 3rd  800.04(7)(c) 3rd  806.135 2nd  810.02(4)(a) 3rd

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392	810.06	3rd	Burglary; possession of tools.
392	810.08(2)(c)	3rd	Trespass on property, armed
			with firearm or dangerous
			weapon.
393			
	812.014(2)(c)3.	3rd	Grand theft, 3rd degree \$10,000
			or more but less than \$20,000.
394			
	812.014	3rd	Grand theft, 3rd degree;
	(2) (c) 4. &		specified items.
	610.		
395			
	812.014(2)(d)2.	<u>3rd</u>	Grand theft, 3rd degree; \$750
			or more taken from dwelling or
2.2.6			its unenclosed curtilage.
396	010 014/01/-12	21	
	812.014(2)(e)3.	<u>3rd</u>	Petit theft, 1st degree; less
			than \$40 taken from dwelling or
			its unenclosed curtilage with
			two or more prior theft
397			convictions.
	812.0195(2)	3rd	Dealing in stolen property by
			use of the Internet; property
			Page 24 of 87

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			stolen \$300 or more.
398			
	817.505(4)(a)	3rd	Patient brokering.
399			
	817.563(1)	3rd	
			than controlled substance
			agreed upon, excluding s.
100			893.03(5) drugs.
400	017 500 (0) ( )	2 1	
	817.568(2)(a)	3rd	Fraudulent use of personal
401			identification information.
401	817.5695(3)(c)	3rd	Exploitation of person 65 years
	017.3033(3)(0)	JIU	of age or older, value less
			than \$10,000.
402			
	817.625(2)(a)	3rd	Fraudulent use of scanning
			device, skimming device, or
			reencoder.
403			
	817.625(2)(c)	3rd	Possess, sell, or deliver
			skimming device.
404			
	828.125(1)	2nd	Kill, maim, or cause great
			bodily harm or permanent

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ĺ			breeding disability to any
			registered horse or cattle.
405			
	836.14(2)	3rd	Person who commits theft of a
			sexually explicit image with
			intent to promote it.
406			
	836.14(3)	3rd	Person who willfully possesses
			a sexually explicit image with
			certain knowledge, intent, and
			purpose.
407			
	837.02(1)	3rd	Perjury in official
			proceedings.
408			
	837.021(1)	3rd	Make contradictory statements
			in official proceedings.
409			
	838.022	3rd	Official misconduct.
410			
	839.13(2)(a)	3rd	Falsifying records of an
			individual in the care and
			custody of a state agency.
411			
	839.13(2)(c)	3rd	Falsifying records of the
			Page 26 of 97

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412			Department of Children and Families.
	843.021	3rd	Possession of a concealed handcuff key by a person in custody.
413	843.025	3rd	Deprive law enforcement, correctional, or correctional probation officer of means of protection or communication.
414	843.15(1)(a)	3rd	Failure to appear while on bail for felony (bond estreature or bond jumping).
415	843.19(2)	2nd	Injure, disable, or kill police, fire, or SAR canine or police horse.
416	847.0135(5)(c)	3rd	Lewd or lascivious exhibition using computer; offender less than 18 years.
417	870.01(3)	2nd	Aggravated rioting.

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418			
	870.01(5)	2nd	Aggravated inciting a riot.
419			
	874.05(1)(a)	3rd	Encouraging or recruiting
			another to join a criminal
			gang.
420			
	893.13(2)(a)1.	2nd	Purchase of cocaine (or other
			s. 893.03(1)(a), (b), or (d),
			(2)(a), (2)(b), or (2)(c)5.
			drugs).
421			
	914.14(2)	3rd	Witnesses accepting bribes.
422			
	914.22(1)	3rd	Force, threaten, etc., witness,
			victim, or informant.
423			
	914.23(2)	3rd	Retaliation against a witness,
			victim, or informant, no bodily
			injury.
424			
	916.1085	3rd	Introduction of specified
	(2) (c)1.		contraband into certain DCF
			facilities.
425			

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426	918.12	3rd	Tampering with jurors.
	934.215	3rd	Use of two-way communications
			device to facilitate commission
			of a crime.
427			
	944.47(1)(a)6.	3rd	Introduction of contraband
			(cellular telephone or other
			portable communication device)
			into correctional institution.
428			
	951.22(1)(h),	3rd	Intoxicating drug,
	(j) & (k)		instrumentality or other device
			to aid escape, or cellular
			telephone or other portable
			communication device introduced
			into county detention facility.
429			
430	(e) LEVEL 5		
431			
	Florida	Felony	Description
	Statute	Degree	
432			
	316.027(2)(a)	3rd	Accidents involving personal
			injuries other than serious

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			bodily injury, failure to stop; leaving scene.
433			
	316.1935(4)(a)	2nd	Aggravated fleeing or eluding.
434			
	316.80(2)	2nd	Unlawful conveyance of fuel;
			obtaining fuel fraudulently.
435	200 2476)	2 1	
	322.34(6)	3rd	Careless operation of motor
			vehicle with suspended license, resulting in death or serious
			bodily injury.
436			boarry injury.
	327.30(5)	3rd	Vessel accidents involving
			personal injury; leaving scene.
437			
	379.365(2)(c)1.	3rd	Violation of rules relating to:
			willful molestation of stone
			crab traps, lines, or buoys;
			illegal bartering, trading, or
			sale, conspiring or aiding in
			such barter, trade, or sale, or
			supplying, agreeing to supply,
			aiding in supplying, or giving
			away stone crab trap tags or
ı			Page 30 of 97

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			certificates; making, altering,
			forging, counterfeiting, or
			reproducing stone crab trap
			tags; possession of forged,
			counterfeit, or imitation stone
			crab trap tags; and engaging in
			the commercial harvest of stone
			crabs while license is
			suspended or revoked.
438			
	379.367(4)	3rd	Willful molestation of a
			commercial harvester's spiny
			lobster trap, line, or buoy.
439			
	379.407(5)(b)3.	3rd	Possession of 100 or more
			undersized spiny lobsters.
440			
	381.0041(11)(b)	3rd	Donate blood, plasma, or organs
			knowing HIV positive.
441			
	440.10(1)(g)	2nd	Failure to obtain workers'
			compensation coverage.
442			
	440.105(5)	2nd	Unlawful solicitation for the
			purpose of making workers'
			D 04 607

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			compensation claims.
443			
	440.381(2)	3rd	Submission of false,
			misleading, or incomplete
			information with the purpose of
			avoiding or reducing workers'
			compensation premiums.
444			
	624.401(4)(b)2.	2nd	Transacting insurance without a
			certificate or authority;
			premium collected \$20,000 or
			more but less than \$100,000.
445			
	626.902(1)(c)	2nd	Representing an unauthorized
			insurer; repeat offender.
446			
	790.01(3)	3rd	Unlawful carrying of a
			concealed firearm.
447			
	790.162	2nd	Threat to throw or discharge
			destructive device.
448			
	790.163(1)	2nd	False report of bomb,
			explosive, weapon of mass
			destruction, or use of firearms
			Dana 20 at 07

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			in violent manner.
449			
	790.221(1)	2nd	Possession of short-barreled
			shotgun or machine gun.
450			
	790.23	2nd	Felons in possession of
			firearms, ammunition, or
			electronic weapons or devices.
451			
	796.05(1)	2nd	Live on earnings of a
			prostitute; 1st offense.
452			
	800.04(6)(c)	3rd	Lewd or lascivious conduct;
			offender less than 18 years of
			age.
453			
	800.04(7)(b)	2nd	Lewd or lascivious exhibition;
			offender 18 years of age or
			older.
454			
	806.111(1)	3rd	Possess, manufacture, or
			dispense fire bomb with intent
			to damage any structure or
			property.
455			

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	812.014(2)(d)3.	<u>2nd</u>	Grand theft, 2nd degree; theft
			from 20 or more dwellings or
			their unenclosed curtilage, or
			any combination.
456			
	812.0145(2)(b)	2nd	Theft from person 65 years of
			age or older; \$10,000 or more
			but less than \$50,000.
457			
	812.015	3rd	Retail theft; property stolen
	(8)(a) & (c)-		is valued at \$750 or more and
	(e)		one or more specified acts.
458			
	812.015(8)(f)	3rd	Retail theft; multiple thefts
			within specified period.
459			
	812.015(8)(g)	<u>3rd</u>	Retail theft; committed with
			specified number of other
			persons.
460			
	812.019(1)	2nd	Stolen property; dealing in or
			trafficking in.
461			
	812.081(3)	2nd	Trafficking in trade secrets.
			David 24 of 07

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462			
	812.131(2)(b)	3rd	Robbery by sudden snatching.
463			
	812.16(2)	3rd	Owning, operating, or
			conducting a chop shop.
464			
	817.034(4)(a)2.	2nd	Communications fraud, value
	, , ,		\$20,000 to \$50,000.
465			, , , , , , , , , , , , , , , , , , , ,
100	817.234(11)(b)	2nd	Insurance fraud; property value
	017.201(11)(2)	2110	\$20,000 or more but less than
			\$100,000.
466			7100,000.
400	817.2341(1),	3rd	Filing false financial
		JIU	
	(2) (a) &		statements, making false
	(3)(a)		entries of material fact or
			false statements regarding
			property values relating to the
			solvency of an insuring entity.
467			
	017 500 (0) (1)	0 1	Example 1 and of management
	817.568(2)(b)	2nd	Fraudulent use of personal
	817.568(2)(D)	2nd	identification information;
	817.568(2)(D)	2nd	
	817.568(2)(b)	2nd	identification information;
	817.568(2)(b)	Znd	<pre>identification information; value of benefit, services</pre>

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			\$5,000 or more or use of
			personal identification
			information of 10 or more
			persons.
468			
	817.611(2)(a)	2nd	Traffic in or possess 5 to 14
			counterfeit credit cards or
			related documents.
469			
	817.625(2)(b)	2nd	Second or subsequent fraudulent
			use of scanning device,
			skimming device, or reencoder.
470			
	825.1025(4)	3rd	Lewd or lascivious exhibition
			in the presence of an elderly
			person or disabled adult.
471			
	827.071(4)	2nd	Possess with intent to promote
			any photographic material,
			motion picture, etc., which
			includes child pornography.
472			
	827.071(5)	3rd	Possess, control, or
			intentionally view any
			photographic material, motion
			D 00 107

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473			picture, etc., which includes child pornography.
	828.12(2)	3rd	Tortures any animal with intent to inflict intense pain, serious physical injury, or
474			death.
	836.14(4)	2nd	Person who willfully promotes for financial gain a sexually explicit image of an identifiable person without
475	839.13(2)(b)	2nd	consent. Falsifying records of an
			<pre>individual in the care and custody of a state agency involving great bodily harm or</pre>
476	0.4.2 0.1./1\	2 m d	death.  Resist officer with violence to
477	843.01(1)	3rd	person; resist arrest with violence.
4 / /	847.0135(5)(b)	2nd	Lewd or lascivious exhibition

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			using computer; offender 18 years or older.
478			years or eracr.
	847.0137	3rd	Transmission of pornography by
	(2) & (3)		electronic device or equipment.
479			
	847.0138	3rd	Transmission of material
	(2) & (3)		harmful to minors to a minor by
			electronic device or equipment.
480			
	874.05(1)(b)	2nd	Encouraging or recruiting
			another to join a criminal
			gang; second or subsequent
			offense.
481			
	874.05(2)(a)	2nd	Encouraging or recruiting
			person under 13 years of age to
			join a criminal gang.
482			
	893.13(1)(a)1.	2nd	Sell, manufacture, or deliver
			cocaine (or other s.
			893.03(1)(a), (1)(b), (1)(d),
			(2)(a), (2)(b), or (2)(c)5.
			drugs).
483			

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	893.13(1)(c)2.	2nd	Sell, manufacture, or deliver
			cannabis (or other s.
			893.03(1)(c), (2)(c)1.,
			(2)(c)2., (2)(c)3., (2)(c)6.,
			(2)(c)7., (2)(c)8., (2)(c)9.,
			(2)(c)10., (3), or (4) drugs)
			within 1,000 feet of a child
			care facility, school, or
			state, county, or municipal
			park or publicly owned
			recreational facility or
			community center.
484			
	893.13(1)(d)1.	1st	Sell, manufacture, or deliver
			cocaine (or other s.
			893.03(1)(a), (1)(b), (1)(d),
			(2)(a), (2)(b), or (2)(c)5.
			drugs) within 1,000 feet of
			university.
485			
	893.13(1)(e)2.	2nd	Sell, manufacture, or deliver
			cannabis or other drug
			prohibited under s.
			893.03(1)(c), (2)(c)1.,
			(2)(c)2., (2)(c)3., (2)(c)6.,
			Page 39 of 87

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486			<pre>(2)(c)7., (2)(c)8., (2)(c)9., (2)(c)10., (3), or (4) within 1,000 feet of property used for religious services or a specified business site.</pre>
	893.13(1)(f)1.	1st	·
			cocaine (or other s.
			893.03(1)(a), (1)(b), (1)(d),
			or (2)(a), (2)(b), or (2)(c)5.
			drugs) within 1,000 feet of
			public housing facility.
487			
	893.13(4)(b)	2nd	Use or hire of minor; deliver
			to minor other controlled
			substance.
488			
	893.1351(1)	3rd	Ownership, lease, or rental for
			trafficking in or manufacturing
			of controlled substance.
489			
490	(f) LEVEL 6		
491			
	Florida	Felony	Description
	Statute	Degree	
			Daga 40 af 07

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492			
	316.027(2)(b)	2nd	Leaving the scene of a crash
			involving serious bodily
			injury.
493			
	316.193(2)(b)	3rd	Felony DUI, 4th or subsequent
			conviction.
494			
	400.9935(4)(c)	2nd	Operating a clinic, or offering
			services requiring licensure,
			without a license.
495			
	499.0051(2)	2nd	Knowing forgery of transaction
			history, transaction
			information, or transaction
			statement.
496			
	499.0051(3)	2nd	Knowing purchase or receipt of
			prescription drug from
			unauthorized person.
497			
	499.0051(4)	2nd	Knowing sale or transfer of
			prescription drug to
			unauthorized person.
498			

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	775.0875(1)	3rd	Taking firearm from law enforcement officer.
499			childred childer.
	784.021(1)(a)	3rd	Aggravated assault; deadly
500			weapon without intent to kill.
300	784.021(1)(b)	3rd	Aggravated assault; intent to
			commit felony.
501			
	784.041	3rd	Felony battery; domestic battery by strangulation.
502			bactery by Strangulation.
	784.048(3)	3rd	Aggravated stalking; credible
			threat.
503	784.048(5)	3rd	Aggravated stalking of person
	, 6 1 6 16 (6)	014	under 16.
504			
	784.07(2)(c)	2nd	Aggravated assault on law
505			enforcement officer.
303	784.074(1)(b)	2nd	Aggravated assault on sexually
			violent predators facility
			staff.
506			

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	784.08(2)(b)	2nd	Aggravated assault on a person 65 years of age or older.
507			os years or age or order.
	784.081(2)	2nd	Aggravated assault on specified
			official or employee.
508			
	784.082(2)	2nd	Aggravated assault by detained
			person on visitor or other
			detainee.
509	F0.4.000.40\	0 1	
	784.083(2)	2nd	Aggravated assault on code
510			inspector.
310	787.02(2)	3rd	False imprisonment; restraining
	707.02(2)	Jiu	with purpose other than those
			in s. 787.01.
511			111 5. 707.01.
0	790.115(2)(d)	2nd	Discharging firearm or weapon
			on school property.
512			· · ·
	790.161(2)	2nd	Make, possess, or throw
			destructive device with intent
			to do bodily harm or damage
			property.
513			
			_ 10 10-

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	790.164(1)	2nd	False report concerning bomb,
			explosive, weapon of mass
			destruction, act of arson or
			violence to state property, or
			use of firearms in violent
			manner.
514			
	790.19	2nd	Shooting or throwing deadly
			missiles into dwellings,
			vessels, or vehicles.
515			
	794.011(8)(a)	3rd	Solicitation of minor to
			participate in sexual activity
			by custodial adult.
516			
	794.05(1)	2nd	Unlawful sexual activity with
			specified minor.
517			
	800.04(5)(d)	3rd	Lewd or lascivious molestation;
			victim 12 years of age or older
			but less than 16 years of age;
			offender less than 18 years.
518			
	800.04(6)(b)	2nd	Lewd or lascivious conduct;
			offender 18 years of age or

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519			older.
319	806.031(2)	2nd	Arson resulting in great bodily harm to firefighter or any
520			other person.
	810.02(3)(c)	2nd	Burglary of occupied structure; unarmed; no assault or battery.
521	010 145 (0) (1)	0 1	
	810.145(8)(b)	2nd	Video voyeurism; certain minor victims; 2nd or subsequent offense.
522			Offense.
523	812.014(2)(b)1.	2nd	Property stolen \$20,000 or more, but less than \$100,000, grand theft in 2nd degree.
	812.014(2)(c)5.	3rd	Grand theft; third degree; firearm.
524	812.014(6)	2nd	Theft; property stolen \$3,000 or more; coordination of others.
525			
	812.015(9)(a)	2nd	Retail theft; property stolen

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			\$750 or more; second or
			subsequent conviction.
526			
	812.015(9)(b)	2nd	Retail theft; aggregated
			property stolen within <u>365</u> <del>30</del>
			days is \$3,000 or more;
			coordination of others.
527			
	812.015(9)(d)	2nd	Retail theft; multiple thefts
			within specified period.
528			
	812.015(9)(e)	<u>2nd</u>	Retail theft; committed with
			specified number of other
			persons and use of social media
			platform.
529			
	812.13(2)(c)	2nd	Robbery, no firearm or other
			weapon (strong-arm robbery).
530			
	817.4821(5)	2nd	Possess cloning paraphernalia
			with intent to create cloned
			cellular telephones.
531			
	817.49(2)(b)2.	2nd	Willful making of a false
			D 40 (07

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532			report of a crime resulting in death.
	817.505(4)(b)	2nd	Patient brokering; 10 or more patients.
533	817.5695(3)(b)	2nd	Exploitation of person 65 years of age or older, value \$10,000 or more, but less than \$50,000.
534	825.102(1)	3rd	Abuse of an elderly person or disabled adult.
<ul><li>535</li><li>536</li></ul>	825.102(3)(c)	3rd	Neglect of an elderly person or disabled adult.
330	825.1025(3)	3rd	Lewd or lascivious molestation of an elderly person or disabled adult.
537	825.103(3)(c)	3rd	Exploiting an elderly person or disabled adult and property is
538	827.03(2)(c)	3rd	valued at less than \$10,000.  Abuse of a child.

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539			
	827.03(2)(d)	3rd	Neglect of a child.
540			
	827.071(2) & (3)	2nd	Use or induce a child in a
			sexual performance, or promote
			or direct such performance.
541			
	828.126(3)	3rd	Sexual activities involving
			animals.
542			
	836.05	2nd	Threats; extortion.
543			
	836.10	2nd	Written or electronic threats
			to kill, do bodily injury, or
			conduct a mass shooting or an
			act of terrorism.
544			
	843.12	3rd	Aids or assists person to
			escape.
545			
	847.011	3rd	Distributing, offering to
			distribute, or possessing with
			intent to distribute obscene
			materials depicting minors.
546			materials depreting minors.
J <del>1</del> 0			
J			- · · · · · · · · · · · · · · · · · · ·

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	847.012	3rd	Knowingly using a minor in the
			production of materials harmful
			to minors.
547			
	847.0135(2)	3rd	Facilitates sexual conduct of
			or with a minor or the visual
			depiction of such conduct.
548			
	893.131	2nd	Distribution of controlled
			substances resulting in
			overdose or serious bodily
			injury.
549			
	914.23	2nd	Retaliation against a witness,
			victim, or informant, with
			bodily injury.
550			
	918.13(2)(b)	2nd	Tampering with or fabricating
			physical evidence relating to a
			capital felony.
551			
	944.35(3)(a)2.	3rd	Committing malicious battery
			upon or inflicting cruel or
			inhuman treatment on an inmate
			or offender on community

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552			supervision, resulting in great bodily harm.
553	944.40	2nd	Escapes.
	944.46	3rd	Harboring, concealing, aiding escaped prisoners.
554	944.47(1)(a)5.	2nd	<pre>Introduction of contraband (firearm, weapon, or explosive)</pre>
555			into correctional facility.
	951.22(1)(i)	3rd	Firearm or weapon introduced into county detention facility.
556			
557	(g) LEVEL 7		
558			
	Florida	Felony	Description
	Statute	Degree	
559			
	316.027(2)(c)	1st	Accident involving death, failure to stop; leaving scene.
560			
	316.193(3)(c)2.	3rd	DUI resulting in serious bodily injury.

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561			
	316.1935(3)(b)	1st	Causing serious bodily injury
			or death to another person;
			driving at high speed or with
			wanton disregard for safety
			while fleeing or attempting to
			elude law enforcement officer
			who is in a patrol vehicle with
			siren and lights activated.
562			
	327.35(3)(c)2.	3rd	Vessel BUI resulting in serious
			bodily injury.
563			
	402.319(2)	2nd	Misrepresentation and
			negligence or intentional act
			resulting in great bodily harm,
			permanent disfiguration,
			permanent disability, or death.
564			
	409.920	3rd	Medicaid provider fraud;
	(2) (b)1.a.		\$10,000 or less.
565			
	409.920	2nd	Medicaid provider fraud; more
	(2) (b)1.b.		than \$10,000, but less than
			\$50,000.
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566			
	456.065(2)	3rd	Practicing a health care
			profession without a license.
567			
	456.065(2)	2nd	Practicing a health care
			profession without a license
			which results in serious bodily
			injury.
568			
	458.327(1)	3rd	Practicing medicine without a
			license.
569			
	459.013(1)	3rd	Practicing osteopathic medicine
			without a license.
570			
	460.411(1)	3rd	Practicing chiropractic
			medicine without a license.
571			
	461.012(1)	3rd	Practicing podiatric medicine
			without a license.
572			
	462.17	3rd	Practicing naturopathy without
			a license.
573			
	463.015(1)	3rd	Practicing optometry without a

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574			license.
374	464.016(1)	3rd	Practicing nursing without a license.
575	465.015(2)	3rd	Practicing pharmacy without a license.
576	466.026(1)	3rd	Practicing dentistry or dental hygiene without a license.
577	467.201	3rd	Practicing midwifery without a license.
578	468.366	3rd	Delivering respiratory care services without a license.
579	483.828(1)	3rd	Practicing as clinical laboratory personnel without a
580	483.901(7)	3rd	Practicing medical physics without a license.
581	484.013(1)(c)	3rd	Preparing or dispensing optical

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582			devices without a prescription.
	484.053	3rd	Dispensing hearing aids without a license.
583			
	494.0018(2)	1st	Conviction of any violation of
			chapter 494 in which the total
			money and property unlawfully
			obtained exceeded \$50,000 and
			there were five or more
			victims.
584			
	560.123(8)(b)1.	3rd	Failure to report currency or
			payment instruments exceeding
			\$300 but less than \$20,000 by a
			money services business.
585			
	560.125(5)(a)	3rd	Money services business by
			unauthorized person, currency
			or payment instruments
			exceeding \$300 but less than
F 0 C			\$20,000.
586	655 50/10\/\\1	2 ~ ~ 4	Enilure to report financial
	655.50(10)(b)1.	3rd	Failure to report financial
			transactions exceeding \$300 but
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			less than \$20,000 by financial
587			institution.
307	775.21(10)(a)	3rd	Sexual predator; failure to
			register; failure to renew
			driver license or
			identification card; other
			registration violations.
588			
	775.21(10)(b)	3rd	Sexual predator working where
			children regularly congregate.
589			
	775.21(10)(g)	3rd	Failure to report or providing
			false information about a
			sexual predator; harbor or
			conceal a sexual predator.
590			
	782.051(3)	2nd	Attempted felony murder of a
			person by a person other than
			the perpetrator or the
			perpetrator of an attempted
			felony.
591			
	782.07(1)	2nd	Killing of a human being by the
			act, procurement, or culpable
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592			negligence of another (manslaughter).
	782.071	2nd	Killing of a human being or unborn child by the operation of a motor vehicle in a
593			reckless manner (vehicular homicide).
	782.072	2nd	Killing of a human being by the operation of a vessel in a reckless manner (vessel homicide).
594	784.045(1)(a)1.	2nd	Aggravated battery;
			intentionally causing great bodily harm or disfigurement.
595	784.045(1)(a)2.	2nd	Aggravated battery; using
596			deadly weapon.
	784.045(1)(b)	2nd	Aggravated battery; perpetrator aware victim pregnant.
597	784.048(4)	3rd	Aggravated stalking; violation

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598			of injunction or court order.
	784.048(7)	3rd	Aggravated stalking; violation
599			of court order.
399	784.07(2)(d)	1st	Aggravated battery on law
			enforcement officer.
600	704 074 (1) (-)	1 - +	
	784.074(1)(a)	1st	Aggravated battery on sexually violent predators facility
			staff.
601	704 00 (0) (-)	1 - +	
	784.08(2)(a)	1st	Aggravated battery on a person 65 years of age or older.
602			
	784.081(1)	1st	Aggravated battery on specified
603			official or employee.
	784.082(1)	1st	Aggravated battery by detained
			person on visitor or other
604			detainee.
	784.083(1)	1st	Aggravated battery on code
			inspector.
605			
			'

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	787.06(3)(a)2.	1st	Human trafficking using
			coercion for labor and services
			of an adult.
606			
	787.06(3)(e)2.	1st	Human trafficking using
			coercion for labor and services
			by the transfer or transport of
			an adult from outside Florida
			to within the state.
607			
	790.07(4)	1st	Specified weapons violation
			subsequent to previous
			conviction of s. 790.07(1) or
			(2).
608			
	790.16(1)	1st	Discharge of a machine gun
			under specified circumstances.
609			
	790.165(2)	2nd	Manufacture, sell, possess, or
			deliver hoax bomb.
610			
	790.165(3)	2nd	Possessing, displaying, or
			threatening to use any hoax
			bomb while committing or
			attempting to commit a felony.

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611			
	790.166(3)	2nd	Possessing, selling, using, or
			attempting to use a hoax weapon
			of mass destruction.
612			
	790.166(4)	2nd	Possessing, displaying, or
			threatening to use a hoax
			weapon of mass destruction
			while committing or attempting
			to commit a felony.
613			
	790.23	1st,PBL	Possession of a firearm by a
			person who qualifies for the
			penalty enhancements provided
			for in s. 874.04.
614			
	794.08(4)	3rd	Female genital mutilation;
			consent by a parent, guardian,
			or a person in custodial
			authority to a victim younger
			than 18 years of age.
615			
	796.05(1)	1st	Live on earnings of a
			prostitute; 2nd offense.
616			

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	796.05(1)	1st	Live on earnings of a
			prostitute; 3rd and subsequent
			offense.
617			
	800.04(5)(c)1.	2nd	Lewd or lascivious molestation;
			victim younger than 12 years of
			age; offender younger than 18
			years of age.
618			
	800.04(5)(c)2.	2nd	Lewd or lascivious molestation;
			victim 12 years of age or older
			but younger than 16 years of
			age; offender 18 years of age
			or older.
619			
	800.04(5)(e)	1st	Lewd or lascivious molestation;
			victim 12 years of age or older
			but younger than 16 years;
			offender 18 years or older;
			prior conviction for specified
			sex offense.
620			
	806.01(2)	2nd	Maliciously damage structure by
			fire or explosive.
621			
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	810.02(3)(a)	2nd	Burglary of occupied dwelling;
			unarmed; no assault or battery.
622			
	810.02(3)(b)	2nd	Burglary of unoccupied
			dwelling; unarmed; no assault
			or battery.
623			
	810.02(3)(d)	2nd	Burglary of occupied
			conveyance; unarmed; no assault
			or battery.
624			
	810.02(3)(e)	2nd	Burglary of authorized
			emergency vehicle.
625			
	812.014(2)(a)1.	1st	Property stolen, valued at
			\$100,000 or more or a
			semitrailer deployed by a law
			enforcement officer; property
			stolen while causing other
			property damage; 1st degree
			grand theft.
626			
	812.014(2)(b)2.	2nd	Property stolen, cargo valued
			at less than \$50,000, grand
			theft in 2nd degree.
			Page 61 of 97

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627			
	812.014(2)(b)3.	2nd	Property stolen, emergency
			medical equipment; 2nd degree
			grand theft.
628			
	812.014(2)(b)4.	2nd	Property stolen, law
			enforcement equipment from
			authorized emergency vehicle.
629			
	812.014(2)(g)	2nd	Grand theft; second degree;
	812.014(2)(f)		firearm with previous
			conviction of s.
			812.014(2)(c)5.
630			
	812.0145(2)(a)	1st	Theft from person 65 years of
			age or older; \$50,000 or more.
631			
	812.019(2)	1st	Stolen property; initiates,
			organizes, plans, etc., the
			theft of property and traffics
			in stolen property.
632			
	812.131(2)(a)	2nd	Robbery by sudden snatching.
633			
	812.133(2)(b)	1st	Carjacking; no firearm, deadly

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			weapon, or other weapon.
634			
	817.034(4)(a)1.	1st	Communications fraud, value
			greater than \$50,000.
635	017 004 (0) ( )	0 1	
	817.234(8)(a)	2nd	Solicitation of motor vehicle
			accident victims with intent to defraud.
636			dellaud.
030	817.234(9)	2nd	Organizing, planning, or
	01/101(0)	2110	participating in an intentional
			motor vehicle collision.
637			
	817.234(11)(c)	1st	Insurance fraud; property value
			\$100,000 or more.
638			
	817.2341	1st	Making false entries of
	(2)(b) &		material fact or false
	(d) (b)		statements regarding property
			values relating to the solvency
			of an insuring entity which are
			a significant cause of the
(20			insolvency of that entity.
639	017 /10 /2\ /=\	21	Offening for gold or
	817.418(2)(a)	3rd	Offering for sale or
			D 00 107

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			advertising personal protective
			equipment with intent to
			defraud.
640			
	817.504(1)(a)	3rd	Offering or advertising a
			vaccine with intent to defraud.
641			
	817.535(2)(a)	3rd	Filing false lien or other
			unauthorized document.
642			
	817.611(2)(b)	2nd	Traffic in or possess 15 to 49
			counterfeit credit cards or
			related documents.
643			
	825.102(3)(b)	2nd	Neglecting an elderly person or
			disabled adult causing great
			bodily harm, disability, or
			disfigurement.
644			
	825.103(3)(b)	2nd	Exploiting an elderly person or
			disabled adult and property is
			valued at \$10,000 or more, but
			less than \$50,000.
645			
	827.03(2)(b)	2nd	Neglect of a child causing
			D 04 (07

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			great bodily harm, disability, or disfigurement.
646	827.04(3)	3rd	Impregnation of a child under
	(1)		16 years of age by person 21
647			years of age or older.
047	837.05(2)	3rd	Giving false information about
			alleged capital felony to a law
648			enforcement officer.
	838.015	2nd	Bribery.
649	838.016	2nd	Unlawful compensation or reward
	030.010	ZIIQ	for official behavior.
650			
	838.021(3)(a)	2nd	Unlawful harm to a public servant.
651			
652	838.22	2nd	Bid tampering.
002	843.0855(2)	3rd	Impersonation of a public
650			officer or employee.
653	843.0855(3)	3rd	Unlawful simulation of legal

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			process.
654	843.0855(4)	3rd	Intimidation of a public
	040.0000(4)	JIG	officer or employee.
655			officer of employee.
	847.0135(3)	3rd	Solicitation of a child, via a
			computer service, to commit an
			unlawful sex act.
656			
	847.0135(4)	2nd	Traveling to meet a minor to
			commit an unlawful sex act.
657			
	872.06	2nd	Abuse of a dead human body.
658	0.	4 .	
	874.05(2)(b)	1st	Encouraging or recruiting
			person under 13 to join a
			criminal gang; second or
659			subsequent offense.
	874.10	1st,PBL	Knowingly initiates, organizes,
			plans, finances, directs,
			manages, or supervises criminal
			gang-related activity.
660			
	893.13(1)(c)1.	1st	Sell, manufacture, or deliver
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			cocaine (or other drug
			prohibited under s.
			893.03(1)(a), (1)(b), (1)(d),
			(2)(a), (2)(b), or (2)(c)5.)
			within 1,000 feet of a child
			care facility, school, or
			state, county, or municipal
			park or publicly owned
			recreational facility or
			community center.
661			
	893.13(1)(e)1.	1st	Sell, manufacture, or deliver
			cocaine or other drug
			prohibited under s.
			893.03(1)(a), (1)(b), (1)(d),
			(2)(a), (2)(b), or (2)(c)5.,
			within 1,000 feet of property
			used for religious services or
			a specified business site.
662			
	893.13(4)(a)	1st	Use or hire of minor; deliver
			to minor other controlled
			substance.
663			
	893.135(1)(a)1.	1st	Trafficking in cannabis, more
Į			Page 67 of 87

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664			than 25 lbs., less than 2,000 lbs.
001	893.135	1st	Trafficking in cocaine, more
	(1) (b) 1.a.	100	than 28 grams, less than 200
	(1) (2) 1.4.		grams.
665			9
	893.135	1st	Trafficking in illegal drugs,
	(1) (c)1.a.		more than 4 grams, less than 14
			grams.
666			
	893.135	1st	Trafficking in hydrocodone, 28
	(1)(c)2.a.		grams or more, less than 50
			grams.
667			
	893.135	1st	Trafficking in hydrocodone, 50
	(1) (c)2.b.		grams or more, less than 100
			grams.
668			
	893.135	1st	Trafficking in oxycodone, 7
	(1) (c)3.a.		grams or more, less than 14
			grams.
669	000 105	1 .	
	893.135	1st	Trafficking in oxycodone, 14
	(1) (c) 3.b.		grams or more, less than 25

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			grams.
670			
	893.135	1st	Trafficking in fentanyl, 4
	(1) (c) 4.b. (I)		grams or more, less than 14
			grams.
671			
	893.135	1st	Trafficking in phencyclidine,
	(1) (d)1.a.		28 grams or more, less than 200
			grams.
672			
	893.135(1)(e)1.	1st	Trafficking in methaqualone,
			200 grams or more, less than 5
673			kilograms.
073	893.135(1)(f)1.	1st	Trafficking in amphetamine, 14
	093.133(1)(1)1.	150	grams or more, less than 28
			grams.
674			<i>5</i> = <i>1 5</i>
	893.135	1st	Trafficking in flunitrazepam, 4
	(1)(g)1.a.		grams or more, less than 14
			grams.
675			
	893.135	1st	Trafficking in gamma-
	(1)(h)1.a.		hydroxybutyric acid (GHB), 1
			kilogram or more, less than 5
			D 00 107

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			kilograms.
676			
	893.135	1st	Trafficking in 1,4-Butanediol,
	(1)(j)1.a.		1 kilogram or more, less than 5
			kilograms.
677			
	893.135	1st	Trafficking in Phenethylamines,
	(1) (k) 2.a.		10 grams or more, less than 200
			grams.
678			
	893.135	1st	Trafficking in synthetic
	(1) (m) 2.a.		cannabinoids, 280 grams or
			more, less than 500 grams.
679			
	893.135	1st	Trafficking in synthetic
	(1) (m) 2.b.		cannabinoids, 500 grams or
600			more, less than 1,000 grams.
680	000 105	1 .	
	893.135	1st	Trafficking in n-benzyl
	(1) (n)2.a.		phenethylamines, 14 grams or
C 0 1			more, less than 100 grams.
681	002 1251/2)	0 m d	Descension of place for
	893.1351(2)	2nd	Possession of place for trafficking in or manufacturing
			of controlled substance.
			or concrotted substance.
			D 70 (07

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682			
	896.101(5)(a)	3rd	Money laundering, financial
			transactions exceeding \$300 but
			less than \$20,000.
683			
	896.104(4)(a)1.	3rd	Structuring transactions to
			evade reporting or registration
			requirements, financial
			transactions exceeding \$300 but
			less than \$20,000.
684			
	943.0435(4)(c)	2nd	Sexual offender vacating
			permanent residence; failure to
			comply with reporting
			requirements.
685			
	943.0435(8)	2nd	Sexual offender; remains in
			state after indicating intent
			to leave; failure to comply
			with reporting requirements.
686	0.40		
	943.0435(9)(a)	3rd	Sexual offender; failure to
			comply with reporting
607			requirements.
687			
			D 74 (07

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	943.0435(13)	3rd	Failure to report or providing
			false information about a
			sexual offender; harbor or
			conceal a sexual offender.
688			
	943.0435(14)	3rd	Sexual offender; failure to
			report and reregister; failure
			to respond to address
			verification; providing false
			registration information.
689			
	944.607(9)	3rd	Sexual offender; failure to
			comply with reporting
			requirements.
690			
	944.607(10)(a)	3rd	Sexual offender; failure to
			submit to the taking of a
			digitized photograph.
691			
	944.607 (12)	3rd	Failure to report or providing
			false information about a
			sexual offender; harbor or
			conceal a sexual offender.
692			
	944.607 (13)	3rd	Sexual offender; failure to
			Page 72 of 87

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			report and reregister; failure
			to respond to address
			verification; providing false
			registration information.
693			
	985.4815(10)	3rd	Sexual offender; failure to
			submit to the taking of a
			digitized photograph.
694			
	985.4815(12)	3rd	Failure to report or providing
			false information about a
			sexual offender; harbor or
			conceal a sexual offender.
695			
	985.4815(13)	3rd	Sexual offender; failure to
			report and reregister; failure
			to respond to address
			verification; providing false
			registration information.
696			
697	(h) LEVEL 8		
698			
	Florida	Felony	Description
	Statute	Degree	
699			
			D 70 (07

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	316.193	2nd	DUI manslaughter.
	(3)(c)3.a.		
700			
	316.1935(4)(b)	1st	Aggravated fleeing or attempted
			eluding with serious bodily
			injury or death.
701			
	327.35(3)(c)3.	2nd	Vessel BUI manslaughter.
702		-	
702	499.0051(6)	1st	Knowing trafficking in
	(1)		contraband prescription drugs.
703			concrusuna preserración arugo.
703	499.0051(7)	1st	Knowing forgery of prescription
			labels or prescription drug
			labels.
704			
	560.123(8)(b)2.	2nd	Failure to report currency or
			payment instruments totaling or
			exceeding \$20,000, but less
			than \$100,000 by money
			transmitter.
705			
	560.125(5)(b)	2nd	Money transmitter business by
			unauthorized person, currency
			or payment instruments totaling
			Page 74 of 97

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			or exceeding \$20,000, but less
			than \$100,000.
706			
	655.50(10)(b)2.	2nd	Failure to report financial
			transactions totaling or
			exceeding \$20,000, but less
			than \$100,000 by financial
			institutions.
707			
	777.03(2)(a)	1st	Accessory after the fact,
			capital felony.
708			
	782.04(4)	2nd	Killing of human without design
			when engaged in act or attempt
			of any felony other than arson,
			sexual battery, robbery,
			burglary, kidnapping,
			aggravated fleeing or eluding
			with serious bodily injury or
			death, aircraft piracy, or
			unlawfully discharging bomb.
709			
	782.051(2)	1st	Attempted felony murder while
			perpetrating or attempting to
			perpetrate a felony not
			Page 75 of 87

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			enumerated in s. 782.04(3).
710			
	782.071(1)(b)	1st	Committing vehicular homicide
			and failing to render aid or
			give information.
711			
	782.072(2)	1st	Committing vessel homicide and
			failing to render aid or give
			information.
712			
	787.06(3)(a)1.	1st	Human trafficking for labor and
			services of a child.
713			
	787.06(3)(b)	1st	Human trafficking using
			coercion for commercial sexual
			activity of an adult.
714			
	787.06(3)(c)2.	1st	Human trafficking using
			coercion for labor and services
			of an unauthorized alien adult.
715			
	787.06(3)(e)1.	1st	Human trafficking for labor and
			services by the transfer or
			transport of a child from
			outside Florida to within the
			Davis 70 of 07

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			state.
716			
	787.06(3)(f)2.	1st	Human trafficking using
			coercion for commercial sexual
			activity by the transfer or
			transport of any adult from
			outside Florida to within the
			state.
717			
	790.161(3)	1st	Discharging a destructive
			device which results in bodily
			harm or property damage.
718			
	794.011(5)(a)	1st	Sexual battery; victim 12 years
			of age or older but younger
			than 18 years; offender 18
			years or older; offender does
			not use physical force likely
			to cause serious injury.
719			
	794.011(5)(b)	2nd	Sexual battery; victim and
			offender 18 years of age or
			older; offender does not use
			physical force likely to cause
			serious injury.

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720			
	794.011(5)(c)	2nd	Sexual battery; victim 12 years
			of age or older; offender
			younger than 18 years; offender
			does not use physical force
			likely to cause injury.
721			
	794.011(5)(d)	1st	Sexual battery; victim 12 years
			of age or older; offender does
			not use physical force likely
			to cause serious injury; prior
			conviction for specified sex
			offense.
722			
	794.08(3)	2nd	Female genital mutilation,
			removal of a victim younger
			than 18 years of age from this
			state.
723			
	800.04(4)(b)	2nd	Lewd or lascivious battery.
724			
	800.04(4)(c)	1st	Lewd or lascivious battery;
			offender 18 years of age or
			older; prior conviction for
			specified sex offense.
			Davis 70 st07

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806.01(1)	1st	Maliciously damage dwelling or
		structure by fire or explosive,
		believing person in structure.
810.02(2)(a)	1st,PBL	Burglary with assault or
		battery.
810.02(2)(b)	1st,PBL	Burglary; armed with explosives
		or dangerous weapon.
810.02(2)(c)	1st	Burglary of a dwelling or
		structure causing structural
		damage or \$1,000 or more
		property damage.
812.014(2)(a)2.	1st	Property stolen; cargo valued
		at \$50,000 or more, grand theft
		in 1st degree.
812.015(11)(b)	<u>1st</u>	Retail theft; possession of a
		firearm during commission of
		offense.
		<del></del>
	810.02(2)(a) 810.02(2)(b) 810.02(2)(c)	810.02(2)(a) 1st, PBL  810.02(2)(b) 1st, PBL  810.02(2)(c) 1st

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	812.13(2)(b)	1st	Robbery with a weapon.
732			
	812.135(2)(c)	1st	Home-invasion robbery, no
			firearm, deadly weapon, or
			other weapon.
733			
	817.418(2)(b)	2nd	Offering for sale or
			advertising personal protective
			equipment with intent to
			defraud; second or subsequent
			offense.
704			
734	017 504/11/61	0 n d	Official or adventicing a
	817.504(1)(b)	2nd	Offering or advertising a vaccine with intent to defraud;
			second or subsequent offense.
735			second of subsequent offense.
755	817.505(4)(c)	1st	Patient brokering; 20 or more
	01/000(1/(0/	200	patients.
736			
	817.535(2)(b)	2nd	Filing false lien or other
			unauthorized document; second
			or subsequent offense.
737			
	817.535(3)(a)	2nd	Filing false lien or other
			Dama 00 at 07

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			unauthorized document; property
			owner is a public officer or
			employee.
738			
	817.535(4)(a)1.	2nd	Filing false lien or other
			unauthorized document;
			defendant is incarcerated or
			under supervision.
739			
	817.535(5)(a)	2nd	Filing false lien or other
			unauthorized document; owner of
			the property incurs financial
			loss as a result of the false
			instrument.
740			
	817.568(6)	2nd	Fraudulent use of personal
			identification information of
			an individual under the age of
			18.
741			
	817.611(2)(c)	1st	Traffic in or possess 50 or
			more counterfeit credit cards
			or related documents.
742			
	825.102(2)	1st	Aggravated abuse of an elderly
			Page 91 of 97

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			person or disabled adult.
743			
	825.1025(2)	2nd	Lewd or lascivious battery upon
			an elderly person or disabled
			adult.
744			
	825.103(3)(a)	1st	Exploiting an elderly person or
			disabled adult and property is
			valued at \$50,000 or more.
745			
	837.02(2)	2nd	Perjury in official proceedings
			relating to prosecution of a
746			capital felony.
740	837.021(2)	2nd	Making contradictory statements
	007.021(2)	2110	in official proceedings
			relating to prosecution of a
			capital felony.
747			
	860.121(2)(c)	1st	Shooting at or throwing any
			object in path of railroad
			vehicle resulting in great
			bodily harm.
748			
	860.16	1st	Aircraft piracy.
			Dama 00 at 07

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749			
	893.13(1)(b)	1st	Sell or deliver in excess of 10
			grams of any substance
			specified in s. 893.03(1)(a) or
			(b).
750			
	893.13(2)(b)	1st	Purchase in excess of 10 grams
			of any substance specified in
			s. 893.03(1)(a) or (b).
751			
	893.13(6)(c)	1st	Possess in excess of 10 grams
			of any substance specified in
			s. 893.03(1)(a) or (b).
752			
	893.135(1)(a)2.	1st	Trafficking in cannabis, more
			than 2,000 lbs., less than
			10,000 lbs.
753			
	893.135	1st	Trafficking in cocaine, more
	(1) (b)1.b.		than 200 grams, less than 400
			grams.
754			
	893.135	1st	Trafficking in illegal drugs,
	(1) (c)1.b.		more than 14 grams, less than
			28 grams.

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755			
	893.135	1st	Trafficking in hydrocodone, 100
	(1) (c) 2.c.		grams or more, less than 300
			grams.
756			
	893.135	1st	Trafficking in oxycodone, 25
	(1) (c)3.c.		grams or more, less than 100
			grams.
757			
	893.135	1st	Trafficking in fentanyl, 14
	(1)(c)4.b.(II)		grams or more, less than 28
			grams.
758			
	893.135	1st	Trafficking in phencyclidine,
	(1) (d)1.b.		200 grams or more, less than
			400 grams.
759			
	893.135	1st	Trafficking in methaqualone, 5
	(1) (e)1.b.		kilograms or more, less than 25
			kilograms.
760			
	893.135	1st	Trafficking in amphetamine, 28
	(1)(f)1.b.		grams or more, less than 200
			grams.
761			

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	893.135	1st	Trafficking in flunitrazepam,
	(1)(g)1.b.		14 grams or more, less than 28
			grams.
762			
	893.135	1st	Trafficking in gamma-
	(1) (h)1.b.		hydroxybutyric acid (GHB), 5
			kilograms or more, less than 10
			kilograms.
763			
	893.135	1st	Trafficking in 1,4-Butanediol,
	(1)(j)1.b.		5 kilograms or more, less than
			10 kilograms.
764			
	893.135	1st	Trafficking in Phenethylamines,
	(1) (k) 2.b.		200 grams or more, less than
			400 grams.
765			
	893.135	1st	Trafficking in synthetic
	(1) (m) 2.c.		cannabinoids, 1,000 grams or
			more, less than 30 kilograms.
766			
	893.135	1st	Trafficking in n-benzyl
	(1) (n)2.b.		phenethylamines, 100 grams or
			more, less than 200 grams.
767			

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	893.1351(3)	1st	Possession of a place used to
			manufacture controlled
			substance when minor is present
			or resides there.
768			
	895.03(1)	1st	Use or invest proceeds derived
			from pattern of racketeering
			activity.
769			
	895.03(2)	1st	Acquire or maintain through
			racketeering activity any
			interest in or control of any
			enterprise or real property.
770			
	895.03(3)	1st	Conduct or participate in any
			enterprise through pattern of
			racketeering activity.
771			
	896.101(5)(b)	2nd	Money laundering, financial
			transactions totaling or
			exceeding \$20,000, but less
			than \$100,000.
772			
	896.104(4)(a)2.	2nd	Structuring transactions to
			evade reporting or registration
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requirements, financial transactions totaling or exceeding \$20,000 but less than \$100,000.

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Section 4. Paragraph (f) of subsection (1) of section 784.07, Florida Statutes, is amended to read:

784.07 Assault or battery of law enforcement officers and other specified personnel; reclassification of offenses; minimum sentences.—

- (1) As used in this section, the term:
- (f) "Public transit employees or agents" means bus operators, train operators, revenue collectors, security personnel, equipment maintenance personnel, or field supervisors, who are employees or agents of a transit agency as described in s. 812.015(1)  $\frac{1}{100}$ .

Section 5. This act shall take effect October 1, 2024.

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### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 937 Purple Alert

SPONSOR(S): Casello

TIED BILLS: IDEN./SIM. BILLS: SB 640

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee	17 Y, 0 N	Yeager	Hall
2) Justice Appropriations Subcommittee		Saag	Keith
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Florida's Purple Alert may be used to assist in locating missing adults suffering from a mental or cognitive disability. Under a Purple Alert, a local law enforcement agency may broadcast to the media, on lottery terminals, and to persons who subscribe to receive alert notifications information concerning a missing adult:

- Who has a mental or cognitive disability that is not Alzheimer's disease or a dementia-related disorder; an intellectual disability or developmental disability as defined in s. 393.063, F.S.; a brain injury; another physical, mental, or emotional disability that is not related to substance abuse; or a combination of any of these:
- Whose disappearance indicates a credible threat of immediate danger or serious bodily harm;
- Who cannot be returned to safety without law enforcement intervention; and
- Who does not meet the criteria for activation of a Silver Alert.

HB 937 amends s. 937.0205, F.S., to create two levels of activation under the Purple Alert: local and statewide. For cases involving an unidentifiable vehicle or a missing adult on foot, the bill limits dissemination of a Purple Alert to local distribution within the area where the person may reasonably be located. The bill requires local law enforcement agencies to develop their own policies for the activation of a local Purple Alert. Under the bill, when activating a local Purple Alert, local law enforcement agencies must:

- Contact media outlets in the affected area and surrounding jurisdictions;
- Inform all on-duty law enforcement officers of the missing adult report; and
- Communicate the report to any other law enforcement agency in the county of jurisdiction.

Under the bill, a law enforcement agency may only request the issuance of a statewide Purple Alert when the investigation indicates that there is an identifiable vehicle involved. In such cases, the Florida Department of Law Enforcement's (FDLE) Missing Endangered Person Information Clearinghouse must coordinate with the Florida Department of Transportation, the Florida Department of Highway Safety and Motor Vehicles, and the Department of the Lottery for the:

- Activation of dynamic message signs on state highways and immediate distribution of critical information to the public about the missing adult;
- Notification on lottery terminals, including, but not limited to, lottery terminals in gas stations, convenience stores, and supermarkets; and
- Notification to subscribers of the Purple Alert.

The bill may have an indeterminate positive fiscal impact on FDLE by limiting the activation of a statewide Purple Alert, and may have an indeterminate, but likely insignificant negative fiscal impact on local law enforcement agencies by requiring them to adopt policies to implement a local Purple Alert.

The bill provides an effective date of July 1, 2024.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0937b.JUA

### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

# **Background**

# Missing Person Investigations

Every state, county, or municipal law enforcement agency is required to submit information concerning missing endangered persons to the Florida Department of Law Enforcement's (FDLE) Missing Endangered Person Information Clearinghouse (MEPIC).¹ Located in the Enforcement and Investigative Support Bureau as part of the Investigations and Forensic Science Program of FDLE, MEPIC serves as the central repository of information regarding missing endangered persons.² MEPIC acts as a liaison between citizens, private organizations, and law enforcement officials regarding missing endangered persons information.³ Upon receiving information about a missing endangered person, MEPIC disseminates the information to the appropriate local, regional, and statewide agencies in an effort to locate the missing person.⁴ Section 937.0201, F.S., defines a "missing endangered person" to include:

- A missing child;
- A missing adult younger than 26 years of age;
- A missing adult 26 years of age or older who is suspected by a law enforcement agency of being endangered or the victim of criminal activity;
- A missing adult who meets the criteria for activation of the Silver Alert;5 and
- A missing adult who meets the criteria for activation of the Purple Alert.<sup>6</sup>

Section 937.021, F.S., requires a law enforcement agency that receives a credible report that an adult is missing to transmit the report for inclusion within the Florida Crime Information Center (FCIC), the National Crime Information Center (NCIC), and the National Missing and Unidentified Persons System (NamUs) databases within two hours.<sup>7</sup> A law enforcement agency that receives a report that a child is missing must immediately inform all on-duty law enforcement officers of the missing child report, communicate the report to every other law enforcement agency within the affected jurisdiction, and transmit the report to the FCIC, NCIC, and the NamUs database within two hours.<sup>8</sup>

<sup>8</sup> S. 937.021(4)(a), F.S. **STORAGE NAME**: h0937b.JUA

<sup>&</sup>lt;sup>1</sup> S. 937.022(3)(b)1., F.S.

<sup>&</sup>lt;sup>2</sup> S. 937.022(1), F.S.

<sup>&</sup>lt;sup>3</sup> Florida Department of Law Enforcement: Missing Endangered Persons Information Clearinghouse, *About Us*, <a href="https://www.fdle.state.fl.us/MCICSearch/AboutUs.asp">https://www.fdle.state.fl.us/MCICSearch/AboutUs.asp</a> (last visited Jan. 20, 2024).

⁴ Id.

<sup>&</sup>lt;sup>5</sup> S. 937.0201(4)(d), F.S. The Silver Alert may be used to locate a person who is 60 years of age or older and suffers from an irreversible deterioration of intellectual faculties (e.g. Alzheimer's disease or dementia). In rare instances, a Silver Alert may also be activated when a person is 18 to 59 years old, has an irreversible deterioration of intellectual faculties, law enforcement has determined the individual lacks the capacity to consent, and the use of dynamic message signs along major highways may be the only means to rescue the missing person. Florida Department of Law Enforcement, *Silver Activation Steps*, <a href="https://www.fdle.state.fl.us/Silver-Alert-Plan/Activation-Steps">https://www.fdle.state.fl.us/Silver-Alert-Plan/Activation-Steps</a> (last visited Jan. 20, 2024).

<sup>&</sup>lt;sup>6</sup> S. 937.0201(4), F.S.

<sup>&</sup>lt;sup>7</sup> S. 937.021(4)(b), F.S. The FCIC consists of online databases that provide criminal justice agencies in Florida with information on wanted persons, missing persons, stolen vehicles and license plates, stolen guns and other personal property, and complete criminal records. It serves as Florida's point of contact with the NCIC in Washington, D.C., which provides information on wanted and missing persons, stolen property, and an index of criminal offenders nationwide. NamUs is a national centralized repository and resource center for missing, unidentified, and unclaimed person cases across the United States. Florida Department of Law Enforcement, 1989 Florida Directory of Automated Criminal Justice Information Systems, <a href="https://www.oip.gov/pdffiles1/Digitization/116893NCJRS.pdf">https://www.oip.gov/pdffiles1/Digitization/116893NCJRS.pdf</a> (last visited Jan. 20, 2024); National Missing and Unidentified Persons System, What is NamUs?, <a href="https://namus.nij.oip.gov/">https://namus.nij.oip.gov/</a> (last visited Jan. 20, 2024).

## Purple Alert

Section 937.0205, F.S., establishes Florida's Purple Alert, which may be used to assist in locating missing adults suffering from a mental or cognitive disability. FDLE, the Florida Department of Transportation (FDOT), the Florida Department of Highway Safety and Motor Vehicles (FLHSMV), the Florida Department of the Lottery, and local law enforcement agencies implement the Purple Alert. 10

Under a Purple Alert, a local law enforcement agency may broadcast to the media, on lottery terminals within the geographic regions where the missing adult may reasonably be located, and to persons who subscribe to receive alert notifications information concerning a missing adult:

- Who has a mental or cognitive disability that is not Alzheimer's disease or a dementia-related disorder; an intellectual disability or developmental disability as defined in s. 393.063, F.S.;<sup>11</sup> a brain injury; another physical, mental, or emotional disability that is not related to substance abuse; or a combination of any of these;
- Whose disappearance indicates a credible threat of immediate danger or serious bodily harm;
- Who cannot be returned to safety without law enforcement intervention; and
- Who does not meet the criteria for activation of a Silver Alert.<sup>12</sup>

The local law enforcement agency having jurisdiction may also request that a case be opened with FDLE's MEPIC.<sup>13</sup> If the law enforcement investigation determines that the missing person is in an identifiable vehicle, MEPIC must coordinate with FDOT and FLHSMV for the activation of message signs on state highways and for the immediate distribution of critical information to the public regarding the missing adult in accordance with the

alert.<sup>14</sup> If a Purple Alert is activated and the person is missing in an identified vehicle, FDOT road signs will be activated and remain active for a maximum of six hours displaying information relevant to the missing person.<sup>15</sup>

The local law enforcement agency to which the missing adult is reported determines whether the case meets the criteria to activate a Purple Alert. Currently, a Purple Alert is activated only when there is sufficient descriptive information about the missing adult and the circumstances surrounding his or her disappearance indicate that activation of the Purple Alert is likely to help locate the missing adult. The dissemination of a Purple Alert and related information is limited to the geographic area where the missing adult could reasonably be located. The local law enforcement agency determines the status of the Purple Alert, but the Purple Alert generally stays active until the missing person is recovered.

Since the Purple Alert began July 1, 2022, and as of November 30, 2023, 331 Purple Alerts have been issued.<sup>20</sup> Of those, 100 (30 percent) involved persons who went missing in a vehicle, and 231 (70

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<sup>&</sup>lt;sup>9</sup> Florida Department of Law Enforcement, *Florida's Purple Alert Plan*, <a href="https://www.fdle.state.fl.us/PurpleAlerts/Purple-Alert-Plan.aspx#:~:text=The%20Florida%20Purple%20Alert%20is,or%20emotional%20disabilities%20that%20are\_(last visited Jan. 20, 2024); s. 937.0205(4)(a)1., F.S.; s. 937.0205(4)(a)2., F.S.

<sup>&</sup>lt;sup>10</sup> S. 937.0205(3), F.S.

<sup>&</sup>lt;sup>11</sup> Section 393.063(11), F.S., defines a developmental disability as a disorder or syndrome attributable to intellectual disability, cerebral palsy, autism, spina bifida, Down syndrome, Phelan-McDermid syndrome, or Prader-Willi syndrome that manifests before the age of 18 and is reasonably expected to continue indefinitely. Section 393.063(23), F.S., defines an intellectual disability as significantly subaverage general intellectual functioning that exists concurrently with deficits in adaptive behavior, manifests before the age of 18, and can be reasonably expected to continue indefinitely.

<sup>&</sup>lt;sup>12</sup> S. 937.0205(4)(a), F.S.

<sup>&</sup>lt;sup>13</sup> S. 937.0205(4)(c), F.S.

<sup>&</sup>lt;sup>14</sup> *Id* 

<sup>&</sup>lt;sup>15</sup> Florida Department of Law Enforcement, *Purple Alert Frequently Asked Questions*, <a href="https://www.fdle.state.fl.us/PurpleAlerts/Frequently-Asked-Questions#how">https://www.fdle.state.fl.us/PurpleAlerts/Frequently-Asked-Questions#how</a> (last visited Jan. 20, 2024).
<sup>16</sup> Id.

<sup>&</sup>lt;sup>17</sup> S. 937.0205(3)(d), F.S.

<sup>&</sup>lt;sup>18</sup> S. 937.0205(3)(c), F.S.

<sup>&</sup>lt;sup>19</sup> Florida Department of Law Enforcement, *supra* note 15.

<sup>&</sup>lt;sup>20</sup> Florida Department of Law Enforcement, *2024 Florida Department of Law Enforcement Legislative Bill Analysis HB 937*, December 19, 2023 (on file with the House Criminal Justice Subcommittee).

percent) involved persons who went missing on foot.<sup>21</sup> Although s. 937.0205, F.S., appears to authorize local law enforcement agencies to issue their own Purple Alerts, all Purple Alerts are currently processed and issued by FDLE, regardless of whether a person is missing on foot or in an identifiable vehicle.<sup>22</sup> Under s. 937.0205(4)(b), F.S., local law enforcement agencies must notify subscribers to the Purple Alert of a missing person in their jurisdictions and may request the activation of lottery terminals and message signs on state highways to assist in locating a missing person. To receive a list of subscribers to the Purple Alert and to activate the lottery terminals and message signs on state highways, local law enforcement agencies must contact FDLE.<sup>23</sup> However, FDLE may only activate lottery terminals and message signs on state highways for a Purple Alert if an identifiable vehicle is involved.<sup>24</sup> In a case where a person is missing and an identifiable vehicle is not involved, FDLE may issue a "Be on the Lookout" (BOLO) message statewide.<sup>25</sup>

According to FDLE, when a person is missing on foot, public safety may be better served if the agency of jurisdiction develops and follows its own policies and issues a local Purple Alert. Increasing the number and frequency of alerts issued statewide for those not in a vehicle may likely have a desensitizing effect on the public and significantly decrease the effectiveness and gravity of the Purple Alert.

# **Effect of Proposed Changes**

HB 937 amends s. 937.0205, F.S., to create two levels of activation under the Purple Alert: local and statewide. The bill clarifies that any Purple Alert involving a person who is missing on foot or in an unidentifiable vehicle must be processed and issued through policies developed by the local law enforcement agency of jurisdiction, rather than by FDLE.

For cases involving an unidentifiable vehicle or a missing adult on foot, the bill limits dissemination of a Purple Alert to local distribution to the area where the person may reasonably be located. The bill requires local law enforcement agencies to develop their own policies for the activation of a local Purple Alert that meets the requirements set forth in s. 937.021, F.S. Under the bill, when activating a local Purple Alert, local law enforcement agencies must:

- Contact media outlets in the affected area and surrounding jurisdictions:
- Inform all on-duty law enforcement officers of the missing adult report; and
- Communicate the report to any other law enforcement agency in the county of jurisdiction.

Under the bill, a law enforcement agency may only request the issuance of a statewide Purple Alert from FDLE's MEPIC when the investigation indicates that there is a motor vehicle with an identified license plate or other vehicle information involved. In such cases, the clearinghouse must coordinate with FDOT, FLHSMV, and the Department of the Lottery for the:

- Activation of dynamic message signs on state highways and immediate distribution of critical information to the public about the missing adult;
- Notification on lottery terminals, including, but not limited to, lottery terminals in gas stations, convenience stores, and supermarkets; and
- Notification to subscribers of the Purple Alert.

The bill authorizes the local law enforcement agency having jurisdiction of the missing adult case to request MEPIC to open a case if the agency determines either a local or statewide Purple Alert is necessary and appropriate. Additionally, the bill limits the current requirements for the Purple Alert process to include procedures to monitor the use, activation, and results of alerts and to develop information and education strategies to the statewide Purple Alert.

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<sup>&</sup>lt;sup>21</sup> Id.

<sup>&</sup>lt;sup>22</sup> Email from Bobbie Smith, Director of Legislative Affairs, Florida Department of Law Enforcement, Re: Purple Alert (Jan. 16, 2024) (on file with the House Criminal Justice Subcommittee).

<sup>&</sup>lt;sup>23</sup> *Id.*; S. 937.0205(4)(a-b), F.S.

<sup>&</sup>lt;sup>24</sup> S. 937.0205(4)(b), F.S.

<sup>&</sup>lt;sup>25</sup> Email from Bobbie Smith, supra note 22.

The bill provides an effective date of July 1, 2024.

## **B. SECTION DIRECTORY:**

**Section 1:** Amends s. 937.0205, F.S., relating to Purple Alert.

**Section 2:** Provides an effective date of July 1, 2024.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

### 2. Expenditures:

The bill may have an indeterminate positive impact on state expenditures associated with workload. See Fiscal Comments.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

# 2. Expenditures:

The bill may have an indeterminate, but likely insignificant, impact on local government expenditures associated with workload. See Fiscal Comments.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

## D. FISCAL COMMENTS:

By limiting the activation of a statewide Purple Alert to when an identifiable vehicle is involved, the bill may reduce FDLE workload and expenditures related to managing Purple Alerts. To the extent that the Purple Alert is a relatively new alert, and the majority of alerts to date have not involved vehicles, any potential cost savings are indeterminate.

The bill may also increase workload and expenditures for local law enforcement agencies by requiring such agencies to adopt policies to implement a local Purple Alert if an identified vehicle is not involved. To the extent that the bill still allows local law enforcement agencies to request a statewide alert, and that essential functions of local alerts are already utilized by local agencies under current law, any such impacts are indeterminate.

### **III. COMMENTS**

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

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2.	Other:			
	None.			

# B. RULE-MAKING AUTHORITY:

Currently, s. 937.0205(6), F.S., authorizes FDLE to adopt rules to implement and administer the Purple Alert. The bill does not affect that authorization.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

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1 A bill to be entitled 2 An act relating to the Purple Alert; amending s. 3 937.0205, F.S.; requiring local law enforcement agencies to develop policies for a local activation of 4 5 a Purple Alert for certain missing adults; specifying 6 requirements for such policies; specifying duties of 7 the Department of Law Enforcement's Missing Endangered 8 Persons Information Clearinghouse in the event of a 9 state Purple Alert; specifying conditions under which a local law enforcement agency may request the 10 11 clearinghouse to open a case; conforming provisions to 12 changes made by the act; providing an effective date. 13 14 Be It Enacted by the Legislature of the State of Florida: 15 16 Section 1. Section 937.0205, Florida Statutes, is amended 17 to read: 18 937.0205 Purple Alert.-The Legislature finds that a standardized state system 19 20 is necessary to aid in the search for a missing adult identified 21 in subsection (4) paragraph (4)(a). The Legislature also finds 22 that a coordinated local law enforcement and state agency 23 response with prompt and widespread sharing of information will 24 improve the chances of finding the person.

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It is the intent of the Legislature to establish the

CODING: Words stricken are deletions; words underlined are additions.

25

(2)

Purple Alert, to be implemented in a manner that, to the extent practicable, safeguards the privacy rights and related health and diagnostic information of such missing adults.

- (3) The Department of Law Enforcement, in cooperation with the Department of Transportation, the Department of Highway Safety and Motor Vehicles, the Department of the Lottery, and local law enforcement agencies, shall establish and implement the Purple Alert. At a minimum, the Purple Alert must:
- (a) Be the only viable means by which the missing adult is likely to be returned to safety;
- (b) Provide, to the greatest extent possible, for the protection of the privacy, dignity, and independence of the missing adult by including standards aimed at safeguarding these civil liberties by preventing the inadvertent or unnecessary broadcasting or dissemination of sensitive health and diagnostic information;
- (c) Limit the broadcasting and dissemination of alerts and related information to the geographic areas where the missing adult could reasonably be, considering his or her circumstances and physical and mental condition, the potential modes of transportation available to him or her or suspected to be involved, and the known or suspected circumstances of his or her disappearance; and
- (d) Be activated only when there is sufficient descriptive information about the missing adult and the circumstances

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surrounding his or her disappearance to indicate that activating the alert is likely to help locate the missing adult.

- (4) (a) Under a Purple Alert, a local law enforcement agency may broadcast to the media and to persons who subscribe to receive alert notifications under this section information concerning a missing adult is deemed to be an adult:
- (a) 1. Who has a mental or cognitive disability that is not Alzheimer's disease or a dementia-related disorder; an intellectual disability or a developmental disability, as those terms are defined in s. 393.063; a brain injury; another physical, mental, or emotional disability that is not related to substance abuse; or a combination of any of these;
- (b) 2. Whose disappearance indicates a credible threat of immediate danger or serious bodily harm to himself or herself, as determined by the local law enforcement agency;
- $\underline{\text{(c)}_3}$ . Who cannot be returned to safety without law enforcement intervention; and
- $\underline{\text{(d)}}4.$  Who does not meet the criteria for activation of a local Silver Alert or the Silver Alert Plan of the Department of Law Enforcement.
- (5) For a missing adult on foot or in an unidentified vehicle, local law enforcement agencies shall develop their own policies for activation of a local Purple Alert that meets the requirements set forth in s. 937.021 and shall:
  - (a) Contact media outlets in the affected area or

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surrounding jurisdictions;

- (b) Inform all on-duty law enforcement officers of the
  missing adult report; and
- (c) Communicate the report to any other law enforcement agency in the county of jurisdiction.
- (6) A state Purple Alert may be requested from the Department of Law Enforcement's Missing Endangered Persons

  Information Clearinghouse when the investigation indicates that there is a motor vehicle with an identified license plate or other vehicle information. The clearinghouse shall:
- (a) Coordinate with the Department of Transportation and the Department of Highway Safety and Motor Vehicles for the activation of dynamic message signs on state highways and the immediate distribution of critical information to the public regarding the missing adult in accordance with the alert;
- (b) Coordinate with the Department of the Lottery to have the state Purple Alert broadcast on lottery terminals, including, but not limited to, lottery terminals in gas stations, convenience stores, and supermarkets; and
  - (c) Notify subscribers.
- (7) If a local or state Purple Alert is determined to be necessary and appropriate, the local law enforcement agency having jurisdiction may also request that a case be opened with the Department of Law Enforcement's Missing Endangered Persons Information Clearinghouse.

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(b) If a Purple Alert is determined to be necessary and appropriate, the local law enforcement agency having jurisdiction must notify the media and subscribers in the jurisdiction or jurisdictions where the missing adult is believed to or may be located. The local law enforcement agency having jurisdiction may also request that the Purple Alert notification be broadcast on lottery terminals within the geographic regions where the missing adult may reasonably be, including, but not limited to, lottery terminals in gas stations, convenience stores, and supermarkets.

(c) Under the Purple Alert, the local law enforcement agency having jurisdiction may also request that a case be opened with the Department of Law Enforcement's Missing Endangered Persons Information Clearinghouse. To enhance local or regional efforts when the investigation indicates that an identifiable vehicle is involved, the clearinghouse must coordinate with the Department of Transportation and the Department of Highway Safety and Motor Vehicles for the activation of dynamic message signs on state highways and the immediate distribution of critical information to the public regarding the missing adult in accordance with the alert.

(8)(5) The <u>state</u> Purple Alert process must include procedures to monitor the use, activation, and results of alerts and a strategy for informing and educating law enforcement, the media, and other stakeholders concerning the alert.

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126	<u>(9) <del>(6)</del></u>	The	Department of Law Enforcement may adopt rules
127	to implement	and	administer this section.
128	Section	2.	This act shall take effect July 1, 2024.

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### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1131 Online Sting Operations Grant Program

SPONSOR(S): Temple

TIED BILLS: IDEN./SIM. BILLS: SB 1190

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee	15 Y, 0 N	Butcher	Hall
2) Justice Appropriations Subcommittee		Saag	Keith
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Section 943.041, F.S., creates the Crimes Against Children Criminal Profiling Program (CACP) within the Florida Department of Law Enforcement (FDLE). CACP provides investigative, training, and intelligence assistance to local law enforcement agencies while taking a proactive approach to investigating and preventing child sexual exploitation. Special Agents are qualified to investigate multi-jurisdictional operations and organized crimes against children in conjunction with local law enforcement agencies.

Local law enforcement agencies in Florida routinely conduct sting operations targeting online predators who may intend to commit crimes against children. A "sting operation" generally consists of an opportunity to commit a crime, a likely offender or group of offenders targeted by law enforcement, an undercover or hidden law enforcement officer or surrogate, and the eventual arrest of the likely offender or group of offenders.

Sting operations relating to online child sexual exploitation frequently involve an undercover law enforcement officer who poses as a child online for the purpose of identifying suspects who are communicating with or attempting to communicate with a child for the purpose of soliciting unlawful sexual activity. Such sting operations are generally localized efforts, and their utilization and effectiveness depend on how local officials allocate resources and personnel.

HB 1131 creates s. 943.0411, F.S., establishing the Online Sting Operations Grant Program within FDLE to award grants to local law enforcement agencies to support the creation of sting operations to target individuals online preving upon children or attempting to prev upon children.

The bill requires FDLE to annually award any funds specifically appropriated to the grant program to local law enforcement agencies to cover expenses related to computers, electronics, software, and other related necessary supplies. The bill specifies that grants must be provided to local law enforcement agencies if funds are appropriated for that purpose, and that the total amount of grants awarded may not exceed funding appropriated for the grant program.

The bill authorizes FDLE to establish criteria and set specific time periods for the acceptance of applications and for the selection process for awarding grant funds.

The grant program established in the bill is subject to legislative appropriation. If an appropriation is provided by the legislature, the bill may have an indeterminate fiscal impact on state and local governments to the extent that local law enforcement agencies may apply for and receive funding from FDLE under the grant program.

The bill provides an effective date of July 1, 2024.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1131b.JUA

### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

# **Background**

### Sting Operations

Section 943.041, F.S., creates the Crimes Against Children Criminal Profiling Program (CACP) within the Florida Department of Law Enforcement (FDLE). CACP provides investigative, training, and intelligence assistance to local law enforcement agencies while taking a proactive approach to investigating and preventing child sexual exploitation. Special Agents are qualified to investigate multijurisdictional operations and organized crimes against children in conjunction with local law enforcement agencies.

A "sting operation" generally consists of an opportunity to commit a crime, a likely offender or group of offenders targeted by law enforcement, an undercover or hidden law enforcement officer or surrogate, and the eventual arrest of the likely offender or group of offenders.<sup>3</sup> Sting operations have the potential to result in large scale arrests and require planning and coordination from law enforcement to investigate, reduce, and prevent crimes.<sup>4</sup>

Sting operations relating to online child sexual exploitation frequently involve an undercover law enforcement officer who poses as a child online for the purpose of identifying suspects who are communicating with or attempting to communicate with a child for the purpose of soliciting unlawful sexual activity. Such sting operations are generally localized efforts, and their utilization and effectiveness depend on how local officials allocate resources and personnel.<sup>5</sup>

Local law enforcement agencies in Florida routinely conduct sting operations targeting online predators who may intend to commit crimes against children. In Leon County, the Capital City Human Trafficking Taskforce has arrested 16 people since its formation in late 2023. The taskforce's undercover operations targeted individuals engaging in internet crimes against children, prostitution, and human trafficking.

On January 11, 2024, the Hillsborough County Sheriff's Office (HSCO) announced the arrest of 123 people over the course of three months, including online predators who thought they were communicating with children and young teens but were actually communicating with HCSO detectives.<sup>7</sup>

On October 10, 2023, the Polk County Sheriff's Office announced that its fourth undercover sting operation resulted in the arrest of six people alleged to have communicated online with persons they thought were children or guardians for the purpose of soliciting unlawful sexual activity with minors.<sup>8</sup>

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<sup>&</sup>lt;sup>1</sup> FDLE, *Missing Children Information Clearinghouse*, <a href="https://www.fdle.state.fl.us/mcicsearch/crimesagainstchildren.asp">https://www.fdle.state.fl.us/mcicsearch/crimesagainstchildren.asp</a> (last visited Jan. 20, 2024).

<sup>&</sup>lt;sup>2</sup> Id.

<sup>&</sup>lt;sup>3</sup> Graeme R. Newman, *Sting Operations*, Center for Problem-Oriented Policing, (2007), <a href="https://cops.usdoj.gov/RIC/Publications/cops-p134-pub.pdf">https://cops.usdoj.gov/RIC/Publications/cops-p134-pub.pdf</a> (last visited Jan. 20, 2024).

<sup>&</sup>lt;sup>5</sup> In 2023, the Florida Legislature allocated \$427,250 from the General Revenue Fund to the South Florida Internet Crimes Against Children Task Force Program. See SB 2500 (2023).

<sup>&</sup>lt;sup>6</sup> Elena Barrera, *Human trafficking taskforce arrests over a dozen individuals during undercover operation* (Jan. 11, 2024), Tallahassee Democrat, <a href="https://news.yahoo.com/human-trafficking-taskforce-arrests-over-020052310.html">https://news.yahoo.com/human-trafficking-taskforce-arrests-over-020052310.html</a> (last visited Jan. 20, 2024). The taskforce includes members from the Department of Homeland Security, the United States Attorney's Office for the Northern District of Florida, the State Attorney's Office for the Second Judicial Circuit, the Leon County Sheriff's Office, FDLE, the Tallahassee Police Department, the Federal Bureau of Investigations, the Internal Revenue Service, and the United States Marshals Service.

<sup>&</sup>lt;sup>7</sup> HCSO, Operation Renewed Hope, <a href="https://teamhcso.com/News/PressRelease/69dfc87b-5961-4432-b0a4-b123d01d11cf/en-US">https://teamhcso.com/News/PressRelease/69dfc87b-5961-4432-b0a4-b123d01d11cf/en-US</a> (last visited Jan. 20, 2024).

# Criminal Charges Frequently Resulting from Sting Operations

Sting operations targeting child predators online may frequently result in criminal charges for the offenses described below.

Certain Uses of Computer Services or Devices Prohibited

Under s. 847.0135(3), F.S., it is a third degree felony<sup>9</sup> for a person who knowingly uses a computer online service, Internet service, local bulletin board service, or any other device capable of electronic data storage or transmission to:

- Seduce, solicit, lure, or entice, or attempt to seduce, solicit, lure, or entice, a child or another person believed by the person to be a child, to commit any illegal act described in chapter 794 (sexual battery), chapter 800 (lewd or lascivious offenses), or chapter 827 (child sexual performance), F.S., or to otherwise engage in any unlawful sexual conduct with a child or with another person believed by the person to be a child; or
- Solicit, lure, or entice, or attempt to solicit, lure, or entice a parent, legal guardian, or custodian
  of a child or a person believed to be a parent, legal guardian, or custodian of a child to consent
  to the participation of such child in any act described in chapter 794, chapter 800, or chapter
  827, F.S., or to otherwise engage in any sexual conduct.<sup>10</sup>

Traveling to Meet a Minor

Under s. 847.0135(4), F.S., it is a second degree felony<sup>11</sup> for a person who travels any distance either within Florida, to Florida, or from Florida by any means, who attempts to do so, or who causes another to do so or to attempt to do so for the purpose of engaging in any illegal act described in chapter 794, chapter 800, or chapter 827, F.S., or to otherwise engage in other unlawful sexual conduct with a child or with another person believed by the person to be a child after using a computer online service, Internet service, local bulletin board service, or any other device capable of electronic data storage or transmission to:

- Seduce, solicit, lure, or entice or attempt to seduce, solicit, lure, or entice a child or another person believed by the person to be a child, to engage in any illegal act described in chapter 794, chapter 800, or chapter 827, F.S., or to otherwise engage in other unlawful sexual conduct with a child; or
- Solicit, lure, or entice or attempt to solicit, lure, or entice a parent, legal guardian, or custodian of a child or a person believed to be a parent, legal guardian, or custodian of a child to consent to the participation of such child in any act described in chapter 794, chapter 800, or chapter 827, F.S., or to otherwise engage in any sexual conduct.

# **Effect of Proposed Changes**

HB 1131 creates s. 943.0411, F.S., establishing the Online Sting Operations Grant Program within FDLE to award grants to local law enforcement agencies to support the creation of sting operations to target individuals online preying upon children or attempting to prey upon children.

<sup>11</sup> A second degree felony is punishable by up to 15 years in prison and a \$10,000 fine. Ss. 775.082, 775.083, or 775.084, F.S. **STORAGE NAME**: h1131b.JUA

<sup>&</sup>lt;sup>8</sup> Polk County Sheriff's Office, *Six suspects arrested during "Operation Child Protector IV" focusing on online solicitation of minors* (Oct. 10, 2023), <a href="https://www.polksheriff.org/news-investigations/2023/10/10/six-suspects-arrested-during-operation-child-protector-iv-focusing-on-online-solicitation-of-minors">https://www.polksheriff.org/news-investigations/2023/10/10/six-suspects-arrested-during-operation-child-protector-iv-focusing-on-online-solicitation-of-minors</a> (last visited Jan. 20, 2024). *See also* "Takedown with Chris Hansen," an investigative docuseries in which journalist Chris Hansen coordinates with law enforcement, including the Polk County Sheriff's Office, to conduct undercover sting operations that "catch" persons accused of soliciting unlawful sexual activity with minors. <a href="https://www.imdb.com/takedown-with-chris-hansen">https://www.imdb.com/takedown-with-chris-hansen</a> (last visited Jan. 20, 2024).

<sup>&</sup>lt;sup>9</sup> A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. Ss. 775.082, 775.083, or 775.084, F.S. <sup>10</sup> A person who misrepresents his or her age in violating this subsection commits a second degree felony. Each separate use of a computer online service, Internet service, local bulletin board service, or any other device capable of electronic data storage or transmission wherein an offense described in this section is committed may be charged as a separate offense.

The bill requires FDLE to annually award any funds specifically appropriated to the grant program to local law enforcement agencies to cover expenses related to computers, electronics, software, and other related necessary supplies. The bill specifies that grants must be provided to local law enforcement agencies if funds are appropriated for that purpose, and that the total amount of grants awarded may not exceed funding appropriated for the grant program.

The bill authorizes FDLE to establish criteria and set specific time periods for the acceptance of applications and for the selection process for awarding grant funds.

The bill provides an effective date of July 1, 2024.

### B. SECTION DIRECTORY:

**Section 1:** Creates s. 943.0411, F.S., relating to Online Sting Operations Grant Program for local law enforcement agencies to protect children.

**Section 2:** Provides an effective date of July 1, 2024.

# **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The bill may have an indeterminate impact on state expenditures to the extent the bill authorizes FDLE to distribute funds specifically appropriated for the grant program. Any such impact is subject to legislative appropriation.

## **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

The bill may have an indeterminate positive impact on local government revenues to the extent that some local law enforcement agencies may receive future grant funding.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

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## **III. COMMENTS**

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

### **B. RULE-MAKING AUTHORITY:**

The bill authorizes FDLE to establish criteria and set specific time periods for the acceptance of applications and for the selection process for awarding grant funds under the new grant program.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

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1 A bill to be entitled 2 An act relating to the Online Sting Operations Grant 3 Program; creating s. 943.0411, F.S.; creating the 4 Online Sting Operations Grant Program within the 5 Department of Law Enforcement to support local law 6 enforcement agencies in creating certain sting 7 operations to protect children; requiring the 8 department to annually award grant funds to local law 9 enforcement agencies; providing funding requirements; authorizing the department to establish criteria and 10 11 set specific time periods for the acceptance of 12 applications and the selection process for awarding 13 grant funds; providing an effective date. 14 15 Be It Enacted by the Legislature of the State of Florida: 16 17 Section 1. Section 943.0411, Florida Statutes, is created 18 to read: 19 943.0411 Online Sting Operations Grant Program for local 20 law enforcement agencies to protect children.-21 There is created within the department the Online 22 Sting Operations Grant Program to award grants to local law 23 enforcement agencies to support their creation of sting

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operations to target individuals online preying upon children or

CODING: Words stricken are deletions; words underlined are additions.

attempting to do so.

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(2) The department shall annually award to local law
enforcement agencies any funds specifically appropriated for the
grant program to cover expenses related to computers,
electronics, software, and other related necessary supplies.
Grants must be provided to local law enforcement agencies if
funds are appropriated for that purpose by law. The total amount
of grants awarded may not exceed funding appropriated for the
grant program.

- (3) The department may establish criteria and set specific time periods for the acceptance of applications and for the selection process for awarding grant funds.
  - Section 2. This act shall take effect July 1, 2024.