



Healthcare Regulation Subcommittee

Wednesday, December 13, 2023

1:30 PM – 4:00

Reed Hall (102 HOB)

Meeting Packet

Paul Renner
Speaker

Michelle Salzman
Chair

Committee Meeting Notice

HOUSE OF REPRESENTATIVES

Healthcare Regulation Subcommittee

Start Date and Time: Wednesday, December 13, 2023 01:30 pm
End Date and Time: Wednesday, December 13, 2023 04:00 pm
Location: Reed Hall (102 HOB)
Duration: 2.50 hrs

Consideration of the following bill(s):

HB 99 Social Work Licensure Interstate Compact by Hunschofsky
HB 101 Pub. Rec. & Meetings/Social Work Licensure Interstate Compact by Hunschofsky
HB 115 Progressive Supranuclear Palsy and Other Neurodegenerative Diseases Policy Workgroup by Bankson, Plakon

Briefings on the state Medical Marijuana program:

Office of Medical Marijuana Use (OMMU), Department of Health
Division of Medical Quality Assurance, Department of Health
Medical Marijuana Research Consortium, University of Florida

Pursuant to rule 7.11, the deadline for amendments to bills on the agenda by non-appointed members shall be 6:00 p.m. Tuesday, December 12, 2023.

By request of the Chair, all committee members are asked to have amendments to bills on the agenda submitted to staff by 6:00 p.m., Tuesday, December 12, 2023.

To submit an electronic appearance form, and for information about attending or testifying at a committee meeting, please see the "Visiting the House" tab at www.myfloridahouse.gov.

NOTICE FINALIZED on 12/06/2023 3:35PM by Clenord.Judeline

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 115 Progressive Supranuclear Palsy and Other Neurodegenerative Diseases Policy

Workgroup

SPONSOR(S): Bankson and others

TIED BILLS: **IDEN./SIM. BILLS:** SB 186

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Healthcare Regulation Subcommittee		Guzzo	McElroy
2) Health Care Appropriations Subcommittee			
3) Health & Human Services Committee			

SUMMARY ANALYSIS

Progressive supranuclear palsy (PSP) is a rare neurodegenerative disease that can severely inhibit an individual's balance and ability to walk, speech and ability to swallow, eye movements and vision, mood and behavior, and cognition. There is no cure for PSP and treatment is limited to managing the signs and symptoms. PSP is not fatal, but complications from PSP often lead to death, usually resulting from pneumonia or a serious fall. PSP worsens over time, so early diagnosis is preferred, however, it shares many symptoms with, and is often misdiagnosed as other neurodegenerative diseases, including Parkinson's disease and Alzheimer's disease.

The bill creates the Justo R. Cortes Progressive Supranuclear Palsy Act to require the Secretary of the Agency for Health Care Administration (AHCA), in conjunction with the State Surgeon General, to establish a progressive supranuclear palsy and other neurodegenerative diseases policy workgroup.

The bill tasks the workgroup with:

- Identifying the aggregate number of people in this state who are diagnosed with PSP annually;
- Identifying how data is collected regarding diagnoses of PSP and associated adverse outcomes;
- Identifying how PSP impacts the lives of Floridians;
- Identifying the standard of care for PSP surveillance, detection, and treatment;
- Identifying emerging treatments, therapies, and research relating to PSP;
- Developing a risk surveillance system to help providers identify those at a higher risk of developing PSP;
- Developing policy recommendations to help improve patient awareness of PSP;
- Developing policy recommendations to help improve surveillance and detection of patients who may be at a higher risk of being diagnosed with PSP in licensed health care facilities, including hospitals, nursing homes, assisted living facilities, residential treatment facilities, and ambulatory surgical centers;
- Developing policy recommendations for guidelines used that affect the standard of care for patients with PSP; and
- Developing policy recommendations relating to providing patients and their families with written notice of increased risks of being diagnosed with PSP.

The bill requires the workgroup to be composed of health care providers, family members or caretakers of patients who have been diagnosed with PSP and other neurodegenerative diseases, advocates, and other interested parties and associations. The bill requires the Speaker of the House of Representatives and the President of the Senate to appoint two members each. Further, the bill requires the State Surgeon General to appoint the chair of the workgroup and authorizes the chair to create subcommittees to assist with research, scheduling speakers on important subjects, and drafting a workgroup report and policy recommendations. The bill authorizes meetings of the workgroup to be held via teleconference or other electronic means.

Finally, the bill requires AHCA to submit an annual report and a final report with findings and recommendations to the Governor, the President of the Senate, and the Speaker of the House of Representatives, by January 4, 2026.

The bill has no fiscal impact on state or local government.

The bill provides an effective date of July 1, 2024.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives .

STORAGE NAME: h0115.HRS

DATE: 12/12/2023

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Neurodegenerative Diseases

Neurodegenerative diseases are conditions that gradually destroy parts of the nervous system, especially the brain.¹ These conditions usually develop slowly, and the effects and symptoms tend to appear later in life.² Neurodegenerative diseases are permanent and incurable, but many are now treatable, with the goal being to treat the symptoms and slow the progress of these conditions when possible.³ Neurodegenerative diseases include Alzheimer's disease, Lewy body dementia, Parkinson's disease, amyotrophic lateral sclerosis (also known as Lou Gehrig's disease), and progressive supranuclear palsy.⁴

Progressive Supranuclear Palsy

Progressive supranuclear palsy (PSP) is a neurodegenerative disease that affects an individual's balance and ability to walk, speech, swallowing, eye movements and vision, mood and behavior, and cognition.

PSP is not fatal, but complications from PSP often lead to death.⁵ The most common first sign of PSP is trouble with balance, which can lead to abrupt and unexplained falls. A person with PSP will begin to experience eye problems, such as difficulty opening and closing their eyes, blinking, seeing clearly or moving their eyes side to side or up and down, which can also result in falls.⁶ Falls causing bone fractures and head trauma are a common cause of death in people with PSP.⁷

Slow or slurred speech and difficulty swallowing are also common in individuals with PSP. The inability to correctly swallow food and liquids can lead to leakage of food into the windpipe, which can result in pneumonia, the most common cause of death in individuals with PSP.⁸

Other symptoms include:⁹

- Depression;
- Lack of motivation;
- Changes in judgement, insight, and problem solving;
- Difficulty finding words;
- Forgetfulness;
- Loss of interest in activities the person used to enjoy;
- Increased irritability;
- Sudden laughing, crying, or angry outbursts for no apparent reason;
- Personality changes;
- Blank stares with raised eyebrows; and

¹ Cleveland Clinic, Neurodegenerative Diseases, available at <https://my.clevelandclinic.org/health/diseases/24976-neurodegenerative-diseases> (last visited December 5, 2023).

² Id.

³ Id.

⁴ Id.

⁵ Cleveland Clinic, Progressive Supranuclear Palsy, available at <https://my.clevelandclinic.org/health/diseases/6096-progressive-supranuclear-palsy> (last visited December 5, 2023).

⁶ Id.

⁷ Id.

⁸ Id.

⁹ National Institute of Neurological Disorders and Stroke, Progressive Supranuclear Palsy, available at <https://www.ninds.nih.gov/health-information/disorders/progressive-supranuclear-palsy-ppp> (last visited December 5, 2023).

- Insomnia.

Diagnosis

PSP is considered a rare disorder. It is currently estimated that 10 to 12 people per 100,000 are living with PSP, about 30,000–40,000 in the United States.¹⁰ However, recent autopsy studies indicate PSP is under-diagnosed. These studies found PSP pathology in 2 to 4% of elderly people that had no diagnosis of PSP before death.¹¹

Currently, there are several challenges to diagnosing someone in the early stages of PSP. There is no diagnostic laboratory or radiologic test for PSP. Next, PSP shares many symptoms with, and is often misdiagnosed as Parkinson’s disease.¹² However, unlike Parkinson’s disease, symptoms of PSP typically begin later in life, usually in an individual’s late 60s or 70s.¹³ PSP also progresses more rapidly than Parkinson’s disease.¹⁴ Finally, some patients with PSP present to their health care provider with cognitive impairment and are misdiagnosed with dementia.¹⁵ These patients ultimately develop abnormalities of eye movement, speech, swallowing and gait in a few years.¹⁶ As a result, most patients are diagnosed fairly late in the course of the illness.¹⁷

Treatment

Currently, there is no treatment that effectively stops or slows the progression of PSP, and symptoms do not respond well to medications.¹⁸

The cause of PSP is not known, but it is a form of tauopathy, in which abnormal phosphorylation of the protein tau is associated with destruction of vital protein filaments in nerve cells, which is hypothesized to cause the death of nerve cells.¹⁹ Most experimental treatments are aimed at preventing tau pathology.²⁰

Executive Branch Structure

Chapter 20, F.S., creates the organizational structure of the Executive Branch of state government, including the creation of certain adjunct bodies to Executive Branch departments, agencies, or offices. Such bodies include:

- Committees or Task Forces: A “committee” or “task force” is an advisory body created without specific statutory enactment for a time not to exceed one year or created by specific statutory enactment for up to three years and appointed to study a specific problem and recommend a solution or policy alternative. Its existence terminates upon the completion of its assignment.
- Commissions: A “commission” is a body created by specific statutory enactment within a department, the office of the Governor, or the Executive Office of the Governor and exercising limited quasi-legislative or quasi-judicial powers, or both, independently of the head of the department or Governor.

¹⁰ Cure PSP, Unlocking the Secrets of Brain Disease, available at <https://www.psp.org/iwanttolearn/progressive-supranuclear-palsy/> (last visited December 5, 2023).

¹¹ Kovacs GG, Milenkovic I, Wöhrer A, et al. Non-Alzheimer neurodegenerative pathologies and their combinations are more frequent than commonly believed in the elderly brain: a community-based autopsy series. *Acta Neuropathol* 2013; 126: 365–84. See also Yoshida K, Hata Y, Kinoshita K, Takashima S, Tanaka K, Nishida N. Incipient progressive supranuclear palsy is more common than expected and may comprise clinicopathological subtypes: a forensic autopsy series. *Acta Neuropathol*. 2017 May;133(5):809-823. doi: 10.1007/s00401-016-1665-7. Epub 2017 Jan 7. PMID: 28064358.

¹² *Supra* note 5.

¹³ Mayo Clinic, Diseases and Conditions, Supranuclear Palsy, available at <https://www.mayoclinic.org/diseases-conditions/progressive-supranuclear-palsy/symptoms-causes/syc-20355659> (last visited December 5, 2023).

¹⁴ *Id.*

¹⁵ *Supra* note 9.

¹⁶ *Id.*

¹⁷ *Id.*

¹⁸ *Supra* note 11.

¹⁹ *Supra* note 9.

²⁰ *Id.*

- Councils or Advisory Councils: A “council” or an “advisory council” is an advisory body created by specific statutory enactment and appointed to function on a continuing basis for the study of the problems arising in a specified functional or program area of state government and to provide recommendations and policy alternatives.
- Coordinating Councils: A “coordinating council” is an interdepartmental advisory body created by law to coordinate programs and activities for which one department has primary responsibility but in which one or more other departments have an interest.

Effect of the Bill

The bill creates the Justo R. Cortes Progressive Supranuclear Palsy Act to require the Secretary of the Agency for Health Care Administration (AHCA), in conjunction with the State Surgeon General, to establish a progressive supranuclear palsy and other neurodegenerative diseases policy workgroup.

The bill tasks the workgroup with:

- Identifying the aggregate number of people in this state who are diagnosed with PSP and other neurodegenerative diseases annually;
- Identifying how data is collected regarding diagnoses of PSP and other neurodegenerative diseases, and adverse outcomes associated with these conditions;
- Identifying how PSP and other neurodegenerative diseases impact the lives of Floridians;
- Identifying the standard of care for PSP and other neurodegenerative diseases surveillance, detection, and treatment;
- Identifying emerging treatments, therapies, and research relating to PSP and other neurodegenerative diseases;
- Developing a risk surveillance system to help health care providers identify patients who may be at a higher risk of developing PSP and other neurodegenerative diseases;
- Developing policy recommendations to help improve patient awareness of PSP and other neurodegenerative diseases;
- Developing policy recommendations to help improve surveillance and detection of patients who may be at a higher risk of being diagnosed with PSP and other neurodegenerative diseases in licensed health care facilities, including hospitals, nursing homes, assisted living facilities, residential treatment facilities, and ambulatory surgical centers;
- Developing policy recommendations relating to guidelines used that affect the standard of care for patients with PSP and other neurodegenerative diseases; and
- Developing policy recommendations relating to providing patients and their families with written notice of increased risks of being diagnosed with PSP and other neurodegenerative diseases.

The bill requires the workgroup to be composed of health care providers, family members or caretakers of patients who have been diagnosed with PSP and other neurodegenerative diseases, advocates, and other interested parties and associations. The bill requires the Speaker of the House of Representatives and the President of the Senate to appoint two members each. Further, the bill requires the State Surgeon General to appoint the chair of the workgroup and authorizes the chair to create subcommittees to assist with research, scheduling speakers on important subjects, and drafting a workgroup report and policy recommendations. The bill authorizes meetings of the workgroup to be held via teleconference or other electronic means.

Finally, the bill requires AHCA to submit an annual report and a final report with findings and recommendations to the Governor, the President of the Senate, and the Speaker of the House of Representatives, by January 4, 2026.

The bill provides an effective date of July 1, 2024.

B. SECTION DIRECTORY:

Section 1: Cites the act as the “Justo R. Cortes Progressive Supranuclear Palsy Act.”

Section 2: Creates s. 408.0622, F.S., relating to progressive supranuclear palsy and other neurodegenerative diseases policy workgroup.

Section 3: Provides an effective date of July 1, 2024.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect local or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not require the implementation of rules.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

- 26 (2) The workgroup shall:
- 27 (a) Identify the aggregate number of people in the state
28 diagnosed with progressive supranuclear palsy and other
29 neurodegenerative diseases annually.
- 30 (b) Identify how data is collected regarding diagnoses of
31 progressive supranuclear palsy and other neurodegenerative
32 diseases and adverse health outcomes associated with such
33 conditions.
- 34 (c) Identify how progressive supranuclear palsy and other
35 neurodegenerative diseases impact the lives of people in the
36 state.
- 37 (d) Identify the standard of care for the surveillance,
38 detection, and treatment of progressive supranuclear palsy and
39 other neurodegenerative diseases.
- 40 (e) Identify emerging treatments, therapies, and research
41 relating to progressive supranuclear palsy and other
42 neurodegenerative diseases.
- 43 (f) Develop a risk surveillance system to help health care
44 providers identify patients who may be at a higher risk of
45 developing progressive supranuclear palsy and other
46 neurodegenerative diseases.
- 47 (g) Develop policy recommendations to help improve patient
48 awareness of progressive supranuclear palsy and other
49 neurodegenerative diseases.
- 50 (h) Develop policy recommendations to help improve

51 surveillance and detection of patients who may be at a higher
52 risk of being diagnosed with progressive supranuclear palsy and
53 other neurodegenerative diseases in licensed health care
54 facilities, including hospitals, nursing homes, assisted living
55 facilities, residential treatment facilities, and ambulatory
56 surgical centers.

57 (i) Develop policy recommendations relating to guidelines
58 that affect the standard of care for patients with progressive
59 supranuclear palsy and other neurodegenerative diseases.

60 (j) Develop policy recommendations relating to providing
61 patients and their families with written notice of increased
62 risks of being diagnosed with progressive supranuclear palsy and
63 other neurodegenerative diseases.

64 (3)(a) The workgroup shall be composed of health care
65 providers, family members or caretakers of patients who have
66 been diagnosed with progressive supranuclear palsy and other
67 neurodegenerative diseases, advocates, and other interested
68 parties and associations.

69 (b) The President of the Senate and the Speaker of the
70 House of Representatives shall each appoint two members to the
71 workgroup.

72 (c) Members of the workgroup shall serve without
73 compensation.

74 (d) The State Surgeon General shall appoint the chair of
75 the workgroup.

76 (e) The chair of the workgroup may create subcommittees to
77 help conduct research, schedule speakers on important subjects,
78 and draft reports and policy recommendations.

79 (f) Meetings of the workgroup may be held through
80 teleconference or other electronic means.

81 (4) (a) The Secretary of Health Care Administration shall
82 submit an annual report detailing his or her findings and
83 providing recommendations to the Governor, the President of the
84 Senate, and the Speaker of the House of Representatives.

85 (b) The Secretary of Health Care Administration shall
86 submit a final report detailing his or her findings and
87 providing recommendations to the Governor, the President of the
88 Senate, and the Speaker of the House of Representatives by
89 January 4, 2026.

90 Section 3. This act shall take effect July 1, 2024.

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	_____	(Y/N)
ADOPTED AS AMENDED	_____	(Y/N)
ADOPTED W/O OBJECTION	_____	(Y/N)
FAILED TO ADOPT	_____	(Y/N)
WITHDRAWN	_____	(Y/N)
OTHER		

1 Committee/Subcommittee hearing bill: Healthcare Regulation
2 Subcommittee

3 Representative Bankson offered the following:

Amendment (with title amendment)

6 Remove lines 18-23 and insert:

7 Section 2. Section 381.991, Florida Statutes, is created
8 to read:

9 381.991 Progressive supranuclear palsy and other
10 neurodegenerative diseases policy workgroup.-

11 (1) The State Surgeon General shall establish a

12 -----

T I T L E A M E N D M E N T

15 Remove lines 4-6 and insert:

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 115 (2024)

Amendment No.

16 providing a short title; creating s. 381.991, F.S.; requiring
17 the State Surgeon General to

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	_____	(Y/N)
ADOPTED AS AMENDED	_____	(Y/N)
ADOPTED W/O OBJECTION	_____	(Y/N)
FAILED TO ADOPT	_____	(Y/N)
WITHDRAWN	_____	(Y/N)
OTHER		

1 Committee/Subcommittee hearing bill: Healthcare Regulation
2 Subcommittee

3 Representative Bankson offered the following:

Amendment (with title amendment)

6 Remove lines 81-85 and insert:

7 (4) (a) The State Surgeon General shall submit an annual
8 report detailing his or her findings and providing
9 recommendations to the Governor, the President of the Senate,
10 and the Speaker of the House of Representatives.

11 (b) The State Surgeon General shall
12 _____

T I T L E A M E N D M E N T

15 Remove line 10 and insert:

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 115 (2024)

Amendment No.

16 | requiring the State Surgeon General to submit annual reports and
17 | a

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 99 Social Work Licensure Interstate Compact

SPONSOR(S): Hunschofsky

TIED BILLS: HB 101 **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Healthcare Regulation Subcommittee		Curry	McElroy
2) Health Care Appropriations Subcommittee			
3) Health & Human Services Committee			

SUMMARY ANALYSIS

Licensed social workers provide counsel and advocacy for those affected by mental illness, addiction, abuse, and discrimination, among other economic difficulties, and are the largest group of providers of mental and behavioral health services. The Florida Board of Clinical Social Work, Marriage & Family Therapy and Mental Health Counseling within the Department of Health regulates the practices of social work, marriage and family therapy, and mental health counseling.

In 2023, the National Center for Interstate Compacts adopted the model legislation for the Social Work Licensure Interstate Compact (Social Work Compact or compact) which authorizes both telehealth and in person practice across state lines in compact states. Social Workers who are licensed or are eligible for licensure in the compact state where they reside are eligible for a multistate license which authorizes them to practice through either telehealth or in-person in member states.

The compact requires all participating states to report certain licensure information to a shared data system, including identifying information, licensure data, and adverse actions taken against a social worker's license in a compact state.

The compact establishes the Social Work Licensure Interstate Compact Commission (Commission), made up of representatives from each party's state licensing board. The Commission is responsible for administering the compact.

Additionally, the compact allows an active military member or their spouse to designate a home state where the individual has a multistate license and retain his or her home state designation as long as the service member is on active duty.

The compact becomes effective on the date of enactment by the seventh state. Currently, the compact has one member state.

HB 99 enacts the Social Work Licensure Interstate Compact and authorizes Florida to enter into the compact. This allows a social worker licensed or eligible for licensure in Florida to obtain a multistate license to provide services in all member states once the compact is enacted.

The bill will have a significant, negative fiscal impact on DOH and no fiscal impact on local governments. See Fiscal Analysis.

The bill provides and effective date of July 1, 2024.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Health Care Professional Shortage

There is currently a health care provider shortage in the U.S.¹ This shortage is predicted to continue into the foreseeable future and will likely worsen with the aging and growth of the U.S. population² and the passage of the Patient Protection and Affordable Care Act.³ Aging populations create a disproportionately higher health care demand. Additionally, as more individuals qualify for health care benefits, there will necessarily be a greater demand for more health care professionals to provide these services.

Currently, the U.S. is facing a growing shortage of licensed behavioral health care specialists, which include psychiatrists, psychologists, and clinical social workers. This shortage has severely limited access to treatment.⁴ According to the U.S. Health Resources and Services Administration (HRSA), the U.S. will experience a 15% increase in demand for social workers between 2016 and 2030.⁵ According to a 2021 U.S. Bureau of Labor Statistics report, demand for social workers specializing in mental health and treating substance use disorders is projected to increase by 17% between 2019 to 2029.⁶ Studies predict that by 2030 there will be a significant deficit (greater than 200,000) in the number of social workers needed to care for children, the elderly and those with addictions, mental health, and other health issues.⁷

Social Work Licensure in Florida

Licensed social workers provide counsel and advocacy for those affected by mental illness, addiction, abuse, and discrimination, among other economic difficulties, and are the largest group of providers of mental and behavioral health services.⁸ The Florida Board of Clinical Social Work, Marriage & Family Therapy and Mental Health Counseling (Board) within the Department of Health (DOH) regulates the practices of social work, marriage and family therapy, and mental health counseling.⁹ Chapter 491,

¹ For example, as of September 30, 2023, the U.S. Department of Health and Human Services has designated 8,352 Primary Care Health Professional Shortage Area (HPSA) (requiring 17,396 additional primary care physicians to eliminate the shortage), 7,395 Dental HPSAs (requiring 12,757 additional dentists to eliminate the shortage), and 6,622 Mental Health HPSAs (requiring 8,326 additional mental health providers to eliminate the shortage). U.S. Department of Health and Human Services, *Designated Health Professional Shortage Areas Statistics* (September 30, 2023), <https://data.hrsa.gov/Default/GenerateHPSAQuarterlyReport> (last visited December 1, 2023).

² According to the U.S. Census Bureau, the U.S. population is expected to increase by nearly 79 million between 2017 and 2060. The nation's 65-and-older population is projected to nearly double (from 49 million to 95 million) between 2016 and 2060. By 2030, one in five Americans is projected to be 65 and over. Jonathan Vespa, Lauren Medina, and David M. Armstrong, U.S. Census Bureau, *Demographic Turning Points for the United States: Population Projections for 2020 to 2060* (February 2020), <https://www.census.gov/content/dam/Census/library/publications/2020/demo/p25-1144.pdf> (last visited December 1, 2023).

³ U.S. Dep't of Health and Human Services, *Department of Health and Human Services Strategic Plan: Goal 1: Strengthen Health Care*, available at <http://www.hhs.gov/secretary/about/goal5.html> (last visited on May 9, 2023).

⁴ Bipartisan Policy Center, *Filing the Gaps in the Behavioral Health Workforce*, (January 2023), at https://bipartisanpolicy.org/download/?file=/wp-content/uploads/2023/01/BPC_2022_Behavioral-Health-Integration-Report_RV6Final.pdf, (last visited December 1, 2023).

⁵ Health Resources Services Administration, *Behavioral Health Workforce Projections, 2016-2030: Social Workers*, <https://bhw.hrsa.gov/sites/default/files/bureau-health-workforce/data-research/social-workers-2018.pdf>, (last visited December 1, 2023).

⁶ Florida Department of State, Division of Library and Information Services, *Social Workers at the Library*, at <https://dos.fl.gov/library-archives/library-development/innovation/stars/social-workers/>, (last visited December 2, 2023).

⁷ Quality Improvement Center for Workforce Development, *Social Worker Shortages and The Rise in Competition for a Competent Child Welfare Workforce*, at <https://www.qic-wd.org/blog/social-worker-shortages-and-rise-competition-competent-child-welfare-workforce>, (last visited December 2, 2023).

⁸ *The Shortage of Licensed Social Workers in Central Florida*, Helen M. Burrows, Walden University (2019) at <https://scholarworks.waldenu.edu/cgi/viewcontent.cgi?article=8101&context=dissertations>, (last visited December 1, 2023).

⁹ Section 491.004, F.S.
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F.S., sets forth the licensure requirements for each profession, as well as requirements for licensure renewal, continuing education, discipline, and professional conduct.

DOH must issue a license as a clinical social worker to an applicant whom the Board has certified has meet all of the following criteria:¹⁰

- Submitted an application and appropriate fees;
- Earned a doctoral degree in social work from a graduate school of social work accredited by an accrediting agency recognized by the U.S. Department of Education, or a master's degree in social work from a graduate school of social work which was accredited by the:
 - Council on Social Work Education (CSWE);
 - Canadian Association of Schools of Social Work (CASSW); or
 - Has been determined to be an equivalent program to programs approved by the CSWE by the Foreign Equivalency Determination Service of the CSWE;
 - Completed all of the following coursework:
 - A supervised field placement during which the applicant provided clinical services directly to clients; and
 - Twenty-four (24) semester hours or thirty-two (32) quarter hours in theory of human behavior and practice methods as courses in clinically oriented services, with a minimum of one course in psychopathology and no more than one course in research;
- Completed at least 2 post graduate years of clinical social work experience under the supervision of a licensed clinical social worker or the equivalent supervisor as determined by the Board;¹¹
- Passed a theory and practice examination; and
- Demonstrated in a manner designated by Board rule, knowledge of the laws and rules governing the practice of clinical social work, marriage and family therapy, and mental health counseling.

Telehealth

A Florida-licensed health care practitioner, a practitioner licensed under a multistate health care licensure compact of which Florida is a member,¹² or a registered out-of-state-health care provider is authorized to provide health care services to Florida patients via telehealth.¹³ Current law sets the standard of care for telehealth providers at the same level as the standard of care for health care practitioners or health care providers providing in-person health care services to patients in this state. This ensures that a patient receives the same standard of care irrespective of the modality used by the health care professional to deliver the services.

Under current law, in-state and out-of-state licensed or registered health care practitioners may use telehealth to provide health care services to patients physically located in Florida.¹⁴ The law does not allow health care practitioners, including Florida licensed clinical social workers, to use telehealth to provide services to out-of-state patients.

Interstate Compacts

An interstate compact is a legal contractual agreement between two or more states to address common problems or issues, create an independent, multistate governmental authority, or establish uniform

¹⁰ Section 491.005(1), F.S.

¹¹ Section 491.005(1)(c), F.S. An individual who intends to practice in Florida to satisfy clinical experience requirements must register with the DOH pursuant to s. 491.0045, F.S., before commencing practice.

¹² Florida is a member of the Nurse Licensure Compact. See s. 464.0095, F.S.

¹³ S. 456.47(4), F.S.

¹⁴ Section 456.47(1) and (4), F.S.

guidelines, standards or procedures for the compact's member states.¹⁵ Article 1, Section 10, Clause 3 (Compact Clause) of the U.S. Constitution authorizes states to enter into agreements with each other, without the consent of Congress. However, the case law has provided that not all interstate agreements are subject to congressional approval, but only those that may encroach on the federal government's power.¹⁶

Florida is a party to multiple interstate health care compacts, including the Nurse Licensure Compact,¹⁷ the Professional Counselors Licensure Compact,¹⁸ and the Psychology Interjurisdictional Compact.¹⁹

Social Work Licensure Interstate Compact

Currently, social workers must seek a separate license in each state in which they chose to practice, which can be labor and time intensive. The compact enables licensed social workers to obtain a multistate license to practice in all compact member states, once the social worker has demonstrated that he or she meets the compact requirements.

The primary purpose of the Social Work Compact is to facilitate interstate practice of regulated social workers by improving public access to competent social work services. Under the compact, a multistate license to practice as a regulated social worker is issued by the licensing authority in the applicant's home state and authorizes the social worker to practice in all compact member states. Member states are required to accept multistate licenses from other compact member states as authorization to practice corresponding to each category of licensure in each member state.

The compact allows for three categories of social work multistate licensure, clinical, master's and bachelor's. Member states must designate which licensure category will be accepted in that state.

To be eligible for a multistate license, all social workers in a member state must:

- Hold, or be eligible for, an active, unencumbered license to practice social work in the compact member state in which they are domiciled;
- Abide by the laws, regulations, and rules of the state of the member state where the client is located at the time service is provided;
- Submit to a review of criminal history (background screening). (Any disqualifying events are subject to the discretion of the member state.); and
- Pay all applicable fees, including any member state fees and other fees required by the compact, for multistate license.

To be eligible for a clinical-category multistate license a social worker must:

- Fulfill a competency requirement, which shall be satisfied by either:
 - Passing a clinical-category Qualifying National Exam; or
 - Hold and continuously maintain a clinical-category social work license in their home state prior to a Qualifying National Exam being required by the home state as further governed by the rules of the Commission; or
 - Proving clinical competency through a substantially equivalent standard which the Commission may determine by rule.
- Attain a least a master's degree in social work from a program that is accredited, or in candidacy by an institution that subsequently becomes accredited.
- Fulfill the supervised practice requirement, which shall be satisfied by demonstrating completion of:
 - A minimum of 3,000 hours of postgraduate supervised clinical practice; or

¹⁵ National Center for Interstate Compacts, *What Are Interstate Compacts?*, <https://compacts.csg.org/compacts/> (last visited November 30, 2024).

¹⁶ *For example, see Virginia v. Tennessee*, 148 U.S. 503 (1893), *New Hampshire v. Maine*, 426 U.S. 363 (1976)

¹⁷ Section 464.0095, F.S.

¹⁸ Section 491.017, F.S.

¹⁹ Section 490.0075, F.S.

- A minimum two (2) years of full-time postgraduate supervised clinical practice; or
- Be found to have proven clinical competency through a substantially equivalent standard which the Commission may determine by rule.

To be eligible for a master's category multistate license a social worker must:

- Fulfill a competency requirement, which shall be satisfied by either:
 - Passing a master's-category Qualifying National Exam; or
 - Hold and continuously maintain a master's-category social work license in their home state prior to a Qualifying National Exam being required by the home state as further governed by the Rules of the Commission; or
 - Proving master's-category competency through a substantially equivalent standard which the Commission may determine by rule.
- Attain a least a master's degree in social work from a program that is accredited, or in candidacy by an institution that subsequently becomes accredited.

To be eligible for a bachelor's category multistate license a social worker must:

- Fulfill a competency requirement, which shall be satisfied by either:
 - Passing a bachelor's-category Qualifying National Exam;
 - Hold and continuously maintain a bachelor's-category social work license in their home state prior to a Qualifying National Exam being required by the home state as further governed by the rules of the Commission; or
 - Proving bachelor's-category competency through a substantially equivalent standard which the Commission may determine by rule.
- Attain at least a bachelor's degree in social work from a program that is accredited, or in candidacy by an institution that subsequently becomes accredited.

To maintain a multistate license, a social worker must meet the renewal requirements of their home state.

State Participation in the Compact

The compact preserves the regulatory authority of member states to protect public health and safety through the current system of state licensure. To join the compact states must enact compact legislation and meet all of the following criteria:

- License and regulate the practice of social work at either the clinical, master's, or bachelor's category;
- Require applicants for licensure to graduate from a program that is accredited, or in candidacy by an institution that subsequently becomes accredited and that corresponds to the licensure sought; and
- Require applicants for clinical licensure to complete a period of supervised practice.

To maintain membership in the compact, a state must:

- Require applicants for a multistate license to pass a Qualifying National Exam corresponding to the category of multistate license sought; and
- Implement procedures for considering the criminal history records (background screening) of applicants for a multistate license.

The compact gives states the discretion to collect fees for social workers to participate in the compact. However, the compact does not authorize the Department of Health (DOH) to collect a fee, but rather states that fees of this kind are allowable under the compact. In order for DOH to have the required authority to collect fees, the legislature would have to enact legislation in the application practice act expressly authorizing DOH to collect such fees.

Social Work Licensure Compact Commission

The compact establishes the Social Work Licensure Interstate Compact Commission (Commission) as the governing body and the entity responsible for creating and enforcing the rules and regulations that administer and govern the compact. The Commission membership is composed of compact member states. The licensing authority of each member state must select one delegate to serve on the Commission. The compact requires the Commission to establish and elect an executive committee, which shall have the power to act on behalf of the Commission.

All Commission and executive committee meeting must be open to the public unless confidential or privileged information must be discussed. The compact does not waive sovereign immunity by the member states or by the Commission.

Shared Data System

The compact requires member states to use a shared data system which will enable states to verify instantaneously that social workers have met the requirements to practice under the compact and are in good standing with other state regulatory boards. Compact member states must submit licensure information to the data system for all social workers to whom the compact applies, including, identifying information, licensure data, and any adverse actions taken against a social worker's license. The data system will allow for the expedited sharing of licensee, investigative and disciplinary information between member states.²⁰ Investigative information pertaining to a licensee in any member state will only be available to other member states. A member state may designate information submitted to the data system that may not be shared with the public without the express permission of that member state.

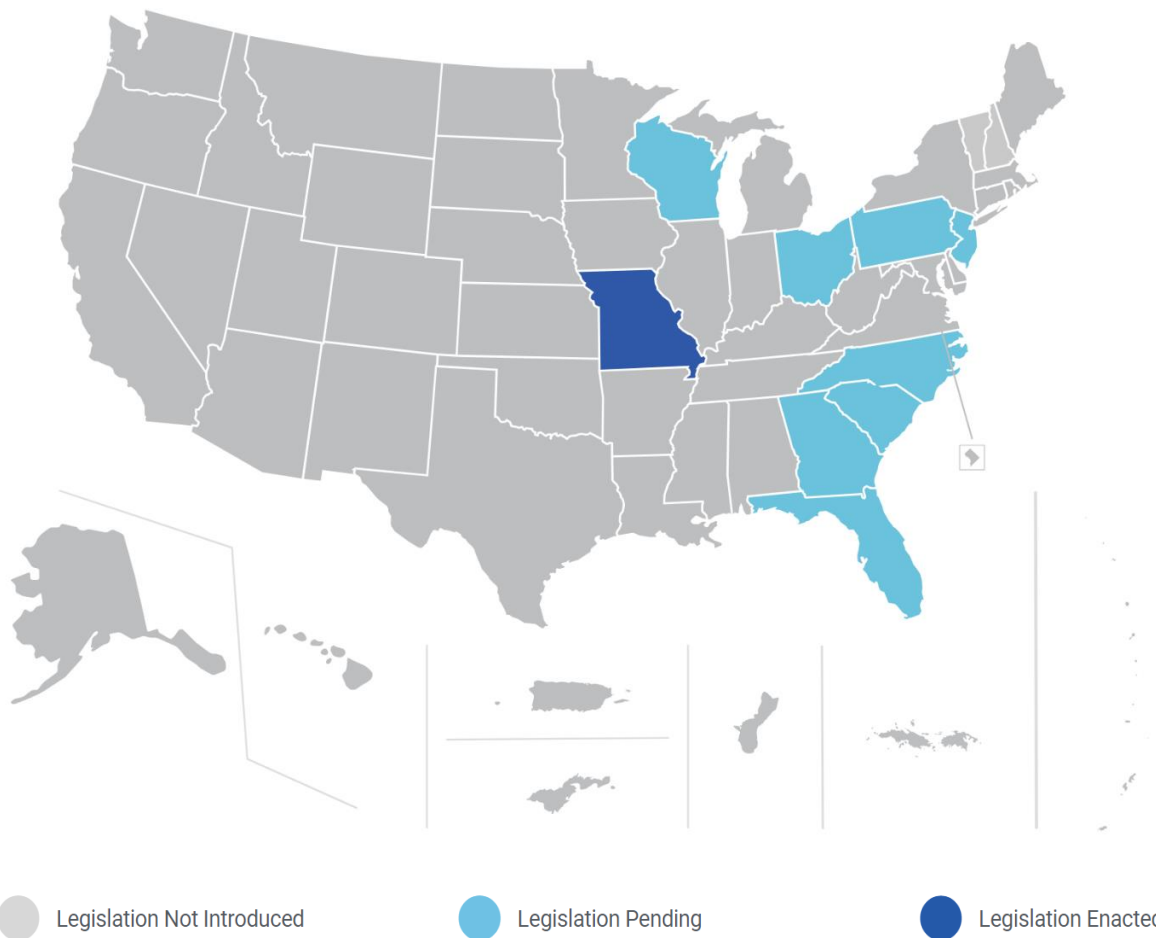
Enactment of Compact

The Social Work Compact is currently not active.²¹ The compact becomes effective when enacted into law by seven states.²² Currently, the compact has one-member state (Missouri). However, legislation is currently pending to enact the compact in eight states, including Florida.

²⁰ SWLC, Summary of Key Provisions, at <https://swcompact.org/wp-content/uploads/sites/30/2023/02/Social-Work-Licensure-Compact-Section-by-Section-Summary.pdf>, (last visited December 5, 2023).

²¹ Since the compact is not active yet, multistate licenses for social work are currently not available. SWLC, About, <https://swcompact.org/>, (last visited November 28, 2023).

²² Social Work Licensure Compact Makes Progress in 2023 Legislative Sessions. (2023), *ASWB Newsletter Volume 33 No. 2*, <https://www.aswb.org/social-work-licensure-compact-makes-progress-in-2023>, (last visited November 28, 2023).



Effect of the Bill

HB 99 enacts the Social Work Licensure Interstate Compact and authorizes Florida to enter into the compact. The compact allows for three categories of social work multistate licensure, clinical, master’s and bachelor’s. Member states must designate which licensure category will be accepted in that state. Currently, only individuals who have a master’s degree or higher are eligible for licensure as a clinical social worker.

Under the compact, individuals licensed or eligible for licensure as a clinical social worker in Florida will be able to obtain a multistate license to provide services to out-of-state patients through either telehealth or in-person in any of the compact member states. The compact also allows multistate licensed clinical social workers in other compact states to provide services to Florida patients through telehealth and in-person.

The bill requires the state’s licensing authority to report any significant investigation information relating to a licensed clinical social worker practicing under the compact to the coordinated data system. It also requires the state licensing authority to appoint a delegate to serve on the Commission and exempts out-of-state licensed clinical social workers who practice under the compact from licensure requirements in this state. The bill authorizes the state’s licensing authority to take adverse action against a licensed clinical social worker’s authority to practice under the compact and impose disciplinary actions for violation of prohibited acts.

The bill does not require changes to Florida’s licensure and license renewal requirements.

Additionally, the compact allows an active military member or their spouse to designate a home state where the individual has a multistate license and retain his or her home state designation as long as the service member is on active duty.

The bill provides an effective date of July 1, 2024.

B. SECTION DIRECTORY:

- Section 1:** Creates s. 491.022, F.S., relating to the Social Work Licensure Interstate Compact.
Section 2: Provides an effective date of July 1, 2024.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The provisions of this bill do not provide authority to DOH to collect fees, but rather states that fees of this kind are allowable under the compact. In order for DOH to have the required authority to collect fees, the legislature would have to enact legislation in the application practice act expressly authorizing DOH to collect such fees.

2. Expenditures:

DOH estimates the total cost to comply with the bill is \$491,714 (\$360,000 recurring, \$131,714 non-recurring).²³

DOH will experience a recurring increase in workload associated with processing applications and issuing initial and renewal licenses, completing background screening requirements, and with additional systems supporting functions including the Licensing and Enforcement Information System Database (LEIDS), updating the Cognitive Virtual Agent (ELI), Continuing Education Tracking System (CE Broker and other supporting systems). This increased workload will require an additional 3 full-time equivalent (FTE) positions at total estimated cost of \$375,374 (\$327,692/Salary \$46,602/Expense \$1,080/HR).

In addition, updates to fully integrate this bill are estimated to take six months. This reflects a minimum of 927 initial non-recurring contracted hours at a rate of \$120/hr for a total cost of \$111,240 (\$120/hr x 927) and annual recurring system maintenance costs of \$5,100. Total estimated increase in workload and cost is \$116,340 in Contracted Services.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

²³ DOH, *Agency Bill Analysis*, HB 99 (2023) pgs. 8-10.
STORAGE NAME: h0099.HRS
DATE: 12/12/2023

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect county or municipal governments.

2. Other:

As discussed below in the section entitled, "RULE-MAKING AUTHORITY," the bill delegates authority to the Commission to adopt rules that facilitate and coordinate the implementation and administration of the Psychology Interjurisdictional Compact.

If enacted into law, the state will effectively bind itself to rules not yet adopted by the Commission. The Florida Supreme Court has held that while it is within the province of the Legislature to adopt federal statutes enacted by Congress and rules promulgated by federal administrative bodies that are in existence at the time the Legislature acts, it is an unconstitutional delegation of legislative power to prospectively adopt federal statutes not yet enacted by Congress and rules not yet promulgated by federal administrative bodies.^{24,25} Under this holding, the constitutionality of the bill's adoption of prospective rules might be questioned, and there does not appear to be binding Florida case law that squarely address this issue in the context of interstate compacts.

The most recent opportunity Florida courts have had to address this issue appears to be in *Department of Children and Family Services v. L.G.*, involving the Interstate Compact for the Placement of Children (ICPC).²⁶ The First District Court of Appeal considered an argument that the regulations adopted by the Association of Administrators of the Interstate Compact were binding and that the lower court's order permitting a mother and child to relocate to another state was in violation of the ICPC. The court denied the appeal and held that the Association's regulations did not apply as they conflicted with the ICPC and the regulations did not apply to the facts of the case.

Any regulations promulgated before Florida adopted the ICPC did not, of course, reflect the vote of a Florida compact administrator, and no such regulations were ever themselves enacted into law in Florida. When the Legislature did adopt the ICPC, it did not (and could not) enact as the law of Florida or adopt prospectively regulations then yet to be promulgated by an entity not even covered by the Florida Administrative Procedure Act. See *Freimuth v. State*, 272 So.2d 473, 476 (Fla.1972); *Fla. Indus. Comm'n v. State ex rel. Orange State Oil Co.*, 155 Fla. 772, 21 So.2d 599, 603 (1945) ("[I]t is within the province of the legislature to approve and adopt the provisions of federal statutes, and all of the administrative rules made by a federal administrative body, that are in existence and in effect at the time the legislature acts, but it would be an unconstitutional delegation of legislative power for the legislature to adopt in advance any federal act or the ruling of any federal administrative body that Congress or such administrative body might see fit to adopt in the future."); *Brazil v. Div. of Admin.*, 347 So.2d 755, 757–58 (Fla. 1st DCA 1977), *disapproved on other grounds by LaPointe Outdoor Adver. v. Fla. Dep't of Transp.*, 398 So.2d 1370, 1370 (Fla.1981). The ICPC compact administrators stand on the same footing as federal government administrators in this regard.

In accordance with the discussion provided by the court in this above-cited footnote, it may be argued that the bill's delegation of rule-making authority to the commission is similar to the delegation to the ICPC compact administrators, and thus, could constitute an unlawful delegation of legislative authority. This case, however, does not appear to be binding as precedent as the court's footnote discussion is dicta.²⁷

²⁴ *Freimuth v. State*, 272 So.2d 473, 476 (Fla. 1972) (quoting *Fla. Ind. Comm'n v. State ex rel. Orange State Oil Co.*, 155 Fla. 772 (1945)).

²⁵ This prohibition is based on the separation of powers doctrine, set forth in Article II, Section 3 of the Florida Constitution, which has been construed in Florida to require the Legislature, when delegating the administration of legislative programs, to establish the minimum standards and guidelines as certainable by reference to the enactment creating the program. See *Avatar Development Corp. v. State*, 723 So.2d 199 (Fla. 1998).

²⁶ 801 So.2d 1047 (Fla. 1st DCA 2001).

²⁷ Dicta are statements of a court that are not essential to the determination of the case before it and are not a part of the law of the case. Dicta has no binding legal effect and is without force as judicial precedent. 12A FLA JUR. 2D *Courts and Judges* s. 191 (2015).

B. RULE-MAKING AUTHORITY:

The bill authorizes the Commission to adopt rules to facilitate and coordinate the implementation and administration of the compact. The compact specifies that the rules have the force and effect of law and are binding in all compact states. If a compact state fails to meet its obligations under the compact or the promulgated rules, the state may be subject to remedial training, alternative dispute resolution, suspension, termination, or legal action.

The compact details the rule-making process that must be followed including, notice, an opportunity for public participation, and hearings. The compact also provides a procedure for emergency rule-making in cases of imminent danger to public health, safety, or welfare, to prevent financial loss to the state's or commission, or to comply with federal laws or regulations. All rules and amendments are binding on party state as of the effective date specified.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

26 active duty military personnel or their spouses to
27 keep their home state designation during active duty;
28 authorizing member states to take adverse actions
29 against licensees and issue subpoenas for hearings and
30 investigations under certain circumstances; providing
31 requirements and procedures for such adverse action;
32 authorizing member states to engage in joint
33 investigations under certain circumstances; providing
34 that a licensee's compact privilege must be
35 deactivated in all member states for the duration of
36 an encumbrance imposed by the licensee's home state;
37 providing for notice to the data system and the
38 licensee's home state of any adverse action taken
39 against a licensee; establishing the Social Work
40 Licensure Interstate Compact Commission; providing for
41 jurisdiction and venue for court proceedings;
42 providing for membership and powers of the commission;
43 specifying powers and duties of the commission's
44 executive committee; providing for the financing of
45 the commission; providing specified individuals
46 immunity from civil liability under certain
47 circumstances; providing exceptions; requiring the
48 commission to defend the specified individuals in
49 civil actions under certain circumstances; requiring
50 the commission to indemnify and hold harmless

51 | specified individuals for any settlement or judgment
52 | obtained in such actions under certain circumstances;
53 | providing for the development of the data system,
54 | reporting procedures, and the exchange of specified
55 | information between member states; requiring the
56 | commission to notify member states of any adverse
57 | action taken against a licensee or applicant for
58 | licensure; authorizing member states to designate as
59 | confidential information provided to the data system;
60 | requiring the commission to remove information from
61 | the data system under certain circumstances; providing
62 | rulemaking procedures for the commission; providing
63 | for member state enforcement of the compact;
64 | authorizing the commission to receive notice of
65 | process, and have standing to intervene, in certain
66 | proceedings; rendering certain judgments and orders
67 | void as to the commission, the compact, or commission
68 | rules under certain circumstances; providing for
69 | defaults and termination of compact membership;
70 | providing procedures for the resolution of certain
71 | disputes; providing for commission enforcement of the
72 | compact; providing for remedies; providing for
73 | implementation of, withdrawal from, and amendment to
74 | the compact; specifying that licensees practicing in a
75 | remote state under the compact must adhere to the laws

76 and rules of that state; specifying that the compact,
 77 commission rules, and commission actions are binding
 78 on member states; providing construction; providing
 79 for severability; providing an effective date.

81 Be It Enacted by the Legislature of the state of Florida:

82
 83 Section 1. Section 491.022, Florida Statutes, is created
 84 to read:

85 491.022 Social Work Licensure Interstate Compact.—The
 86 Social Work Licensure Interstate Compact is hereby enacted into
 87 law and entered into by this state with all other states legally
 88 joining therein in the form substantially as follows:

90 ARTICLE I

91 PURPOSE

92
 93 The purpose of this compact is to facilitate interstate
 94 practice of regulated social workers by improving public access
 95 to competent social work services. The compact preserves the
 96 regulatory authority of member states to protect public health
 97 and safety through the current system of licensure. This compact
 98 is designed to achieve all of the following objectives:

- 99 (1) Increase public access to social work services.
 100 (2) Reduce overly burdensome and duplicative requirements

101 associated with holding multiple licenses.

102 (3) Enhance member states' ability to protect the public
 103 health and safety.

104 (4) Encourage the cooperation of member states in
 105 regulating multistate practice.

106 (5) Promote mobility and address workforce shortages by
 107 eliminating the necessity for licenses in multiple states by
 108 providing for the mutual recognition of other member state
 109 licenses.

110 (6) Support military families.

111 (7) Facilitate the exchange of licensure and disciplinary
 112 information among member states.

113 (8) Authorize all member states to hold a regulated social
 114 worker accountable for abiding by a member state's laws,
 115 regulations, and applicable professional standards in the member
 116 state in which the client is located at the time care is
 117 rendered.

118 (9) Allow for the use of telehealth to facilitate
 119 increased access to social work services.

121 ARTICLE II

122 DEFINITIONS

123
 124 As used in this compact, the term:

125 (1) "Active military member" means any individual with

126 full-time duty status in the active Armed Forces of the United
 127 states including members of the National Guard and Reserve.

128 (2) "Adverse action" means any administrative, civil,
 129 equitable or criminal action permitted by a state's laws which
 130 is imposed by a licensing authority or other authority against a
 131 regulated social worker, including actions against an
 132 individual's license or multistate authorization to practice
 133 such as revocation, suspension, probation, monitoring of the
 134 licensee, limitation on the licensee's practice, or any other
 135 encumbrance on licensure affecting a regulated social worker's
 136 authorization to practice, including issuance of a cease and
 137 desist action.

138 (3) "Alternative program" means a nondisciplinary
 139 monitoring or practice remediation process approved by a
 140 licensing authority to address practitioners with an impairment.

141 (4) "Charter member states" means member states that have
 142 enacted legislation to adopt this compact where such legislation
 143 predates the effective date of this compact as described in
 144 Article XIV.

145 (5) "Commission" means the government agency whose
 146 membership consists of all states that have enacted this
 147 compact, which is known as the Social Work Licensure Interstate
 148 Compact commission, as described in Article X, and which shall
 149 operate as an instrumentality of the member states.

150 (6) "Current significant investigative information" means:

151 (a) Investigative information that a licensing authority,
152 after a preliminary inquiry that includes notification and an
153 opportunity for the regulated social worker to respond, has
154 reason to believe is not groundless and, if proved true, would
155 indicate more than a minor infraction as may be defined by the
156 commission; or

157 (b) Investigative information that indicates that the
158 regulated social worker represents an immediate threat to public
159 health and safety, as may be defined by the commission,
160 regardless of whether the regulated social worker has been
161 notified and has had an opportunity to respond.

162 (7) "Data system" means a repository of information about
163 licensees, including continuing education, examination,
164 licensure, current significant investigative information,
165 disqualifying events, multistate licenses, and adverse action
166 information or other information as required by the commission.

167 (8) "Disqualifying event" means any adverse action or
168 incident which results in an encumbrance that disqualifies or
169 makes the licensee ineligible to obtain, retain, or renew a
170 multistate license.

171 (9) "Domicile" means the jurisdiction in which the
172 licensee resides and intends to remain indefinitely.

173 (10) "Encumbrance" means a revocation or suspension of, or
174 any limitation on, the full and unrestricted practice of social
175 work licensed and regulated by an authority.

176 (11) "Executive committee" means a group of delegates
 177 elected or appointed to act on behalf of, and within the powers
 178 granted to them by, the compact and commission.

179 (12) "Home state" means the member state that is the
 180 licensee's primary domicile.

181 (13) "Impairment" means a condition that may impair a
 182 practitioner's ability to engage in full and unrestricted
 183 practice as a regulated social worker without some type of
 184 intervention and may include alcohol and drug dependence, mental
 185 health impairment, and neurological or physical impairments.

186 (14) "Licensee" means an individual who currently holds a
 187 license from a state to practice as a regulated social worker.

188 (15) "Licensing authority" means the board or agency of a
 189 member state, or an equivalent, that is responsible for the
 190 licensing and regulation of regulated social workers.

191 (16) "Member state" means a state, commonwealth, district,
 192 or territory of the United States of America that has enacted
 193 this compact.

194 (17) "Multistate authorization to practice" means a
 195 legally authorized privilege to practice, which is equivalent to
 196 a license, associated with a multistate license permitting the
 197 practice of social work in a remote state.

198 (18) "Multistate license" means a license to practice as a
 199 regulated social worker issued by a home state licensing
 200 authority that authorizes the regulated social worker to

201 practice in all member states under multistate authorization to
202 practice.

203 (19) "Qualifying National Exam" means a national licensing
204 examination approved by the commission.

205 (20) "Regulated social worker" means any clinical,
206 master's, or bachelor's social worker licensed by a member state
207 regardless of the title used by that member state.

208 (21) "Remote state" means a member state other than the
209 licensee's home state.

210 (22) "Rules" or "rules of the commission" means a
211 regulation or regulations duly adopted by the commission, as
212 authorized by the compact, that has the force of law.

213 (23) "Single state license" means a social work license
214 issued by any state that authorizes practice only within the
215 issuing state and does not include multistate authorization to
216 practice in any member state.

217 (24) "Social work" or "social work services" means the
218 application of social work theory, knowledge, methods, ethics,
219 and the professional use of self to restore or enhance social,
220 psychosocial, or biopsychosocial functioning of individuals,
221 couples, families, groups, organizations, and communities
222 through the care and services provided by a regulated social
223 worker as set forth in the member state's statutes and
224 regulations in the state where the services are being provided.

225 (25) "State" means any state, commonwealth, district, or

226 | territory of the United States of America that regulates the
 227 | practice of social work.

228 | (26) "Unencumbered license" means a license that
 229 | authorizes a regulated social worker to engage in the full and
 230 | unrestricted practice of social work.

231 |

232 | ARTICLE III
 233 | STATE PARTICIPATION IN THE COMPACT

234 |

235 | (1) To be eligible to participate in the compact, a
 236 | potential member state must currently meet all of the following
 237 | criteria:

238 | (a) License and regulate the practice of social work at
 239 | the clinical, master's, or bachelor's category.

240 | (b) Require applicants for licensure to graduate from a
 241 | program that is:

242 | 1. Operated by a college or university recognized by a
 243 | licensing authority;

244 | 2. Accredited, or in candidacy by an institution that
 245 | subsequently becomes accredited, by an accrediting agency
 246 | recognized by either:

247 | a. The Council for Higher Education Accreditation or its
 248 | successor; or

249 | b. The United States Department of Education; and

250 | 3. Corresponds to the licensure sought as outlined in

251 Article IV.

252 (c) Require applicants for clinical licensure to complete
 253 a period of supervised practice.

254 (d) Have a mechanism in place for receiving,
 255 investigating, and adjudicating complaints about licensees.

256 (2) To maintain membership in the compact, a member state
 257 shall:

258 (a) Require that applicants for a multistate license pass
 259 a Qualifying National Exam for the corresponding category of
 260 multistate license sought as outlined in Article VI.

261 (b) Participate fully in the commission's data system,
 262 including using the commission's unique identifier as defined in
 263 rules.

264 (c) Notify the commission, in compliance with the terms of
 265 the compact and rules, of any adverse action or the availability
 266 of current significant investigative information regarding a
 267 licensee.

268 (d) Implement procedures for considering the criminal
 269 history records of applicants for a multistate license. Such
 270 procedures shall include the submission of fingerprints or other
 271 biometric-based information by applicants for the purpose of
 272 obtaining an applicant's criminal history record information
 273 from the Federal Bureau of Investigation and the agency
 274 responsible for retaining that state's criminal records.

275 (e) Comply with the rules of the commission.

301 (1) To be eligible for a multistate license under this
302 compact, an applicant, regardless of category, must meet all of
303 the following requirements:

304 (a) Hold or be eligible for an active, unencumbered
305 license in the home state.

306 (b) Pay any applicable fees, including any member state
307 fee, for the multistate license.

308 (c) Submit, in connection with an application for a
309 multistate license, fingerprints or other biometric data for the
310 purpose of obtaining criminal history record information from
311 the Federal Bureau of Investigation and the agency responsible
312 for retaining that state's criminal records.

313 (d) Notify the home state of any adverse action,
314 encumbrance, or restriction on any professional license taken by
315 any member state or nonmember state within 30 days after the
316 date the action is taken.

317 (e) Meet any continuing competence requirements
318 established by the home state.

319 (f) Abide by the laws, regulations, and applicable
320 standards in the member state where the client is located at the
321 time care is rendered.

322 (2) An applicant for a clinical-category multistate
323 license must meet all of the following requirements:

324 (a) Fulfill a competency requirement, which shall be
325 satisfied by:

- 326 1. Passage of a clinical-category Qualifying National
 327 Exam;
- 328 2. Licensure of the applicant in their home state at the
 329 clinical category, beginning before such time as a Qualifying
 330 National Exam was required by the home state and accompanied by
 331 a period of continuous social work licensure thereafter, all of
 332 which may be further governed by the rules of the commission; or
- 333 3. The substantial equivalency of the foregoing competency
 334 requirements which the commission may determine by rule.
- 335 (b) Attain at least a master's degree in social work from
 336 a program that is:
- 337 1. Operated by a college or university recognized by a
 338 licensing authority.
- 339 2. Accredited, or in candidacy that subsequently becomes
 340 accredited, by an accrediting agency recognized by either:
- 341 a. The Council for Higher Education Accreditation or its
 342 successor; or
- 343 b. The United States Department of Education.
- 344 (c) Fulfill a practice requirement, which shall be
 345 satisfied by demonstrating completion of:
- 346 1. A period of postgraduate supervised clinical practice
 347 equal to a minimum of 3,000 hours;
- 348 2. A minimum of 2 years of full-time postgraduate
 349 supervised clinical practice; or
- 350 3. The substantial equivalency of the foregoing practice

351 requirements which the commission may determine by rule.
 352 (3) An applicant for a master's-category multistate
 353 license must meet all of the following requirements:
 354 (a) Fulfill a competency requirement, which shall be
 355 satisfied by:
 356 1. Passage of a masters-category Qualifying National Exam;
 357 2. Licensure of the applicant in their home state at the
 358 master's category, beginning before such time as a Qualifying
 359 National Exam was required by the home state at the master's
 360 category and accompanied by a continuous period of social work
 361 licensure thereafter, all of which may be further governed by
 362 the rules of the commission; or
 363 3. The substantial equivalency of the foregoing competency
 364 requirements which the commission may determine by rule.
 365 (b) Attain at least a master's degree in social work from
 366 a program that is:
 367 1. Operated by a college or university recognized by a
 368 licensing authority.
 369 2. Accredited, or in candidacy by an institution that
 370 subsequently becomes accredited, by an accrediting agency
 371 recognized by either:
 372 a. The Council for Higher Education Accreditation or its
 373 successor; or
 374 b. The United States Department of Education.
 375 (4) An applicant for a bachelor's-category multistate

376 | license must meet all of the following requirements:
377 | (a) Fulfill a competency requirement, which shall be
378 | satisfied by:
379 | 1. Passage of a bachelor's-category Qualifying National
380 | Exam;
381 | 2. Licensure of the applicant in his or her home state at
382 | the bachelor's category, beginning before such time as a
383 | Qualifying National Exam was required by the home state and
384 | accompanied by a period of continuous social work licensure
385 | thereafter, all of which may be further governed by the rules of
386 | the commission; or
387 | 3. The substantial equivalency of the foregoing competency
388 | requirements which the commission may determine by rule.
389 | (b) Attain at least a bachelor's degree in social work
390 | from a program that is:
391 | 1. Operated by a college or university recognized by the
392 | licensing authority.
393 | 2. Accredited, or in candidacy that subsequently becomes
394 | accredited, by an accrediting agency recognized by either:
395 | a. The Council for Higher Education Accreditation or its
396 | successor; or
397 | b. The United States Department of Education.
398 | (5) The multistate license for a regulated social worker
399 | is subject to the renewal requirements of the home state. The
400 | regulated social worker must maintain compliance with the

401 requirements of subsection (1) to be eligible to renew a
402 multistate license.

403 (6) The regulated social worker's services in a remote
404 state are subject to that member state's regulatory authority. A
405 remote state may, in accordance with due process and that member
406 state's laws, remove a regulated social worker's multistate
407 authorization to practice in the remote state for a specific
408 period of time, impose fines, and take any other necessary
409 actions to protect the health and safety of its citizens.

410 (7) If a multistate license is encumbered, the regulated
411 social worker's multistate authorization to practice shall be
412 deactivated in all remote states until the multistate license is
413 no longer encumbered.

414 (8) If a multistate authorization to practice is
415 encumbered in a remote state, the regulated social worker's
416 multistate authorization to practice may be deactivated in that
417 state until the multistate authorization to practice is no
418 longer encumbered.

419
420 ARTICLE V

421 ISSUANCE OF A MULTISTATE LICENSE

422
423 (1) Upon receipt of an application for multistate license,
424 the home state licensing authority shall determine the
425 applicant's eligibility for a multistate license in accordance

426 with Article VI.

427 (2) If such applicant is eligible pursuant to Article VI,
 428 the home state licensing authority shall issue a multistate
 429 license that authorizes the applicant or regulated social worker
 430 to practice in all member states under a multistate
 431 authorization to practice.

432 (3) Upon issuance of a multistate license, the home state
 433 licensing authority shall designate whether the regulated social
 434 worker holds a multistate license in the bachelor's, master's,
 435 or clinical category of social work.

436 (4) A multistate license issued by a home state to a
 437 resident in that state shall be recognized by all compact member
 438 states as authorizing social work practice under a multistate
 439 authorization to practice corresponding to each category of
 440 licensure regulated in each member state.

441
 442 ARTICLE VI

443 AUTHORITY OF INTERSTATE COMPACT COMMISSION

444 AND MEMBER STATE LICENSING AUTHORITIES

445
 446 (1) This compact, or any rule of the commission, does not
 447 limit, restrict, or in any way reduce the ability of a member
 448 state to:

449 (a) Enact and enforce laws, regulations, or other rules
 450 related to the practice of social work in that state when those

451 laws, regulations, or other rules are not inconsistent with the
452 provisions of this compact.

453 (b) Take adverse action against a licensee's single state
454 license to practice social work in that state.

455 (c) Take adverse action against a licensee's multistate
456 authorization to practice in that state.

457 (2) This compact, or any rule of the commission, does not
458 limit, restrict, or in any way reduce the ability of a
459 licensee's home state to take adverse action against a
460 licensee's multistate license based upon information provided by
461 a remote state.

462 (3) This compact does not affect the requirements
463 established by a member state for the issuance of a single state
464 license.

465

466 ARTICLE VII

467 REISSUANCE OF A MULTISTATE LICENSE BY A NEW HOME STATE

468

469 (1) A licensee can hold a multistate license, issued by
470 his or her home state, in only one member state at any given
471 time.

472 (2) If a licensee changes his or her home state by moving
473 between two member states:

474 (a) The licensee shall immediately apply for the
475 reissuance of his or her multistate license in his or her new

476 home state. The licensee shall pay all applicable fees and
477 notify the prior home state in accordance with the rules of the
478 commission.

479 (b) Upon receipt of an application to reissue a multistate
480 license, the new home state shall verify that the multistate
481 license is active, unencumbered, and eligible for reissuance
482 under the terms of the compact and the rules of the commission.
483 The multistate license issued by the prior home state will be
484 deactivated and all member states notified in accordance with
485 the applicable rules adopted by the commission.

486 (c) Before the reissuance of the multistate license, the
487 new home state shall conduct procedures for considering the
488 criminal history records of the licensee. Such procedures shall
489 include the submission of fingerprints or other biometric-based
490 information by applicants for the purpose of obtaining an
491 applicant's criminal history record information from the Federal
492 Bureau of Investigation and the agency responsible for retaining
493 that state's criminal records.

494 (d) If required for initial licensure, the new home state
495 may require completion of jurisprudence requirements in the new
496 home state.

497 (e) Notwithstanding any other provision of this compact,
498 if a licensee does not meet the requirements set forth in this
499 compact for the reissuance of a multistate license by the new
500 home state, then the licensee shall be subject to the new home

501 state requirements for the issuance of a single state license in
 502 that state.

503 (3) If a licensee changes his or her primary state of
 504 residence by moving from a member state to a nonmember state, or
 505 from a nonmember state to a member state, then the licensee
 506 shall be subject to the state requirements for the issuance of a
 507 single state license in the new home state.

508 (4) This compact does not interfere with a licensee's
 509 ability to hold a single state license in multiple states;
 510 however, for the purposes of this compact, a licensee shall have
 511 only one home state, and only one multistate license.

512 (5) This compact does not interfere with the requirements
 513 established by a member state for the issuance of a single state
 514 license.

515
 516 ARTICLE VIII

517 MILITARY FAMILIES

518
 519 An active military member or his or her spouse shall
 520 designate a home state where the individual has a multistate
 521 license. The individual may retain his or her home state
 522 designation during the period the servicemember is on active
 523 duty.

524
 525 ARTICLE IX

ADVERSE ACTIONS

526
527
528 (1) In addition to the other powers conferred by general
529 law, a remote state shall have the authority, in accordance with
530 existing state due process law, to:

531 (a) Take adverse action against a regulated social
532 worker's multistate authorization to practice only within that
533 member state, and issue subpoenas for both hearings and
534 investigations that require the attendance and testimony of
535 witnesses as well as the production of evidence. Subpoenas
536 issued by a licensing authority in a member state for the
537 attendance and testimony of witnesses or the production of
538 evidence from another member state shall be enforced in the
539 latter state by any court of competent jurisdiction, according
540 to the practice and procedure of that court applicable to
541 subpoenas issued in proceedings pending before it. The issuing
542 licensing authority shall pay any witness fees, travel expenses,
543 mileage, and other fees required by the service statutes of the
544 state in which the witnesses or evidence are located.

545 (b) Only the home state shall have the power to take
546 adverse action against a regulated social worker's multistate
547 license.

548 (2) For purposes of taking adverse action, the home state
549 shall give the same priority and effect to reported conduct
550 received from a member state as it would if the conduct had

551 occurred within the home state. In so doing, the home state
552 shall apply its own state laws to determine appropriate action.

553 (3) The home state shall complete any pending
554 investigations of a regulated social worker who changes his or
555 her home state during the course of the investigations. The home
556 state shall also have the authority to take appropriate actions
557 and shall promptly report the conclusions of the investigations
558 to the administrator of the data system. The administrator of
559 the data system shall promptly notify the new home state of any
560 adverse actions.

561 (4) A member state, if otherwise permitted by state law,
562 may recover from the affected regulated social worker the costs
563 of investigations and dispositions of cases resulting from any
564 adverse action taken against that regulated social worker.

565 (5) A member state may take adverse action based on the
566 factual findings of another member state, provided that the
567 member state follows its own procedures for taking the adverse
568 action.

569 (6)(a) In addition to the authority granted to a member
570 state by its respective social work practice act or other
571 applicable state law, any member state may participate with
572 other member states in joint investigations of licensees.

573 (b) Member states shall share any investigative,
574 litigation, or compliance materials in furtherance of any joint
575 or individual investigation initiated under the compact.

576 (7) If adverse action is taken by the home state against
577 the multistate license of a regulated social worker, the
578 regulated social worker's multistate authorization to practice
579 in all other member states shall be deactivated until all
580 encumbrances have been removed from the multistate license. All
581 home state disciplinary orders that impose adverse action
582 against the license of a regulated social worker shall include a
583 statement that the regulated social worker's multistate
584 authorization to practice is deactivated in all member states
585 until all conditions of the decision, order, or agreement are
586 satisfied.

587 (8) If a member state takes adverse action, it shall
588 promptly notify the administrator of the data system. The
589 administrator of the data system shall promptly notify the home
590 state and all other member state's of any adverse actions by
591 remote states.

592 (9) This compact does not override a member state's
593 decision that participation in an alternative program may be
594 used in lieu of adverse action.

595 (10) This compact does not authorize a member state to
596 demand the issuance of subpoenas for attendance and testimony of
597 witnesses or the production of evidence from another member
598 state for lawful actions within that member state.

599 (11) This compact does not authorize a member state to
600 impose discipline against a regulated social worker who holds a

601 multistate authorization to practice for lawful actions within
602 another member state.

603

604 ARTICLE X

605 ESTABLISHMENT OF SOCIAL WORK LICENSURE

606 INTERSTATE COMPACT COMMISSION

607

608 (1) The compact member states hereby create and establish
609 a joint government agency whose membership consists of all
610 member states that have enacted the compact known as the Social
611 Work Licensure Interstate Compact Commission. The commission is
612 an instrumentality of the compact states acting jointly and not
613 an instrumentality of any one state. The commission shall come
614 into existence on or after the effective date of the compact as
615 set forth in Article XVI.

616 (2) (a) Each member state shall have and be limited to one
617 (1) delegate selected by that member state's licensing
618 authority. The delegate shall be either:

619 1. A current member of the licensing authority at the time
620 of appointment who is a regulated social worker or public member
621 of the state licensing authority; or

622 2. An administrator of the licensing authority or his or
623 her designee.

624 (b) The commission shall by rule or bylaw establish a term
625 of office for delegates and may by rule or bylaw establish term

626 limits.

627 (c) The commission may recommend removal or suspension of
628 any delegate from office.

629 (d) A member state's licensing authority shall fill any
630 vacancy of its delegate occurring on the commission within 60
631 days after the vacancy.

632 (e) Each delegate shall be entitled to one vote on all
633 matters before the commission requiring a vote by commission
634 delegates.

635 (f) A delegate shall vote in person or by such other means
636 as provided in the bylaws. The bylaws may provide for delegates
637 to meet by telecommunication, videoconference, or other means of
638 communication.

639 (g) The commission shall meet at least once during each
640 calendar year. Additional meetings may be held as set forth in
641 the bylaws. The commission may meet by telecommunication, video
642 conference, or other similar electronic means.

643 (3) The commission shall have the following powers:

644 (a) Establish the fiscal year of the commission.

645 (b) Establish code of conduct and conflict of interest
646 policies.

647 (c) Establish and amend rules and bylaws.

648 (d) Maintain its financial records in accordance with the
649 bylaws.

650 (e) Meet and take such actions as are consistent with the

651 provisions of this compact, the commission's rules, and the
652 bylaws.

653 (f) Initiate and conclude legal proceedings or actions in
654 the name of the commission, provided that the standing of any
655 licensing authority to sue or be sued under applicable law may
656 not be affected.

657 (g) Maintain and certify records and information provided
658 to a member state as the authenticated business records of the
659 commission, and designate an agent to do so on the commission's
660 behalf.

661 (h) Purchase and maintain insurance and bonds.

662 (i) Borrow, accept, or contract for services of personnel,
663 including, but not limited to, employees of a member state.

664 (j) Conduct an annual financial review.

665 (k) Hire employees, elect or appoint officers, fix
666 compensation, define duties, grant such individuals appropriate
667 authority to carry out the purposes of the compact, and
668 establish the commission's personnel policies and programs
669 relating to conflicts of interest, qualifications of personnel,
670 and other related personnel matters.

671 (l) Assess and collect fees.

672 (m) Accept any and all appropriate gifts, donations,
673 grants of money, other sources of revenue, equipment, supplies,
674 materials, and services, and receive, utilize, and dispose of
675 the same; provided that at all times the commission shall avoid

676 any appearance of impropriety or conflict of interest.

677 (n) Lease, purchase, retain, own, hold, improve, or use
678 any property, real, personal, or mixed, or any undivided
679 interest therein.

680 (o) Sell, convey, mortgage, pledge, lease, exchange,
681 abandon, or otherwise dispose of any property real, personal, or
682 mixed.

683 (p) Establish a budget and make expenditures.

684 (q) Borrow money.

685 (r) Appoint committees, including standing committees,
686 composed of members, state regulators, state legislators or
687 their representatives, and consumer representatives, and such
688 other interested persons as may be designated in this compact
689 and the bylaws.

690 (s) Provide and receive information from, and cooperate
691 with, law enforcement agencies.

692 (t) Establish and elect an executive committee, including
693 a chair and a vice chair.

694 (u) Determine whether a state's adopted language is
695 materially different from the model compact language such that
696 the state would not qualify for participation in the compact.

697 (v) Perform such other functions as may be necessary or
698 appropriate to achieve the purposes of this compact.

699 (4) (a) The executive committee shall have the power to act
700 on behalf of the commission according to the terms of this

701 compact. The powers, duties, and responsibilities of the
702 executive committee shall include:

703 1. Oversee the day-to-day activities of the administration
704 of the compact, including enforcement and compliance with the
705 provisions of the compact, its rules and bylaws, and other such
706 duties as deemed necessary.

707 2. Recommend to the commission changes to the rules or
708 bylaws, changes to this compact legislation, fees charged to
709 compact member states, fees charged to licensees, and other
710 fees.

711 3. Ensure compact administration services are
712 appropriately provided, including by contract.

713 4. Prepare and recommend the budget.

714 5. Maintain financial records on behalf of the commission.

715 6. Monitor compact compliance of member states and provide
716 compliance reports to the commission.

717 7. Establish additional committees as necessary.

718 8. Exercise the powers and duties of the commission during
719 the interim between commission meetings, except for adopting or
720 amending rules, adopting or amending bylaws, and exercising any
721 other powers and duties expressly reserved to the commission by
722 rule or bylaw.

723 9. Other duties as provided in the rules or bylaws of the
724 commission.

725 (b) The executive committee shall be composed of up to 11

726 members:

727 1. The chair and vice chair of the commission shall be
728 voting members of the executive committee.

729 2. The commission shall elect five voting members from the
730 current membership of the commission.

731 3. Up to four ex-officio, nonvoting members from four
732 recognized national social work organizations, selected by their
733 respective organizations.

734 (c) The commission may remove any member of the executive
735 committee as provided in the commission's bylaws.

736 (d) The executive committee shall meet at least annually.

737 1. Executive committee meetings shall be open to the
738 public, except that the executive committee may meet in a
739 closed, nonpublic meeting as provided in subsection (6).

740 2. The executive committee shall give 7 days' notice of
741 its meetings, posted on its website and as determined to provide
742 notice to persons with an interest in the business of the
743 commission.

744 3. The executive committee may hold a special meeting in
745 accordance with subsection (6).

746 (5) The commission shall adopt and provide to the member
747 states an annual report.

748 (6) All meetings shall be open to the public, except that
749 the commission may meet in a closed, nonpublic meeting as
750 provided in s. 491.023.

751 (a) Public notice for all meetings of the full commission
752 of meetings shall be given in the same manner as required under
753 the rulemaking provisions in Article XII, except that the
754 commission may hold a special meeting as provided in paragraph
755 (b).

756 (b) The commission may hold a special meeting when it must
757 meet to conduct emergency business by giving 48 hours' notice to
758 all commissioners, on the commission's website, and by other
759 means as provided in the commission's rules. The commission's
760 legal counsel shall certify that the commission's need to meet
761 qualifies as an emergency.

762 (c) If a meeting, or portion of a meeting, is closed, the
763 presiding officer shall state that the meeting will be closed
764 and reference each relevant exempting provision, and such
765 reference shall be recorded in the minutes.

766 (d) The commission shall keep minutes that fully and
767 clearly describe all matters discussed in a meeting and shall
768 provide a full and accurate summary of actions taken, and the
769 reasons therefore, including a description of the views
770 expressed. All documents considered in connection with an action
771 shall be identified in such minutes. All minutes and documents
772 of a closed meeting shall remain under seal, subject to release
773 only by a majority vote of the commission or order of a court of
774 competent jurisdiction.

775 (7) (a) The commission shall pay, or provide for the

776 payment of, the reasonable expenses of its establishment,
777 organization, and ongoing activities.

778 (b) The commission may accept any and all appropriate
779 revenue sources as provided in paragraph (3)(m).

780 (c) The commission may levy on and collect an annual
781 assessment from each member state and impose fees on licensees
782 of member states to whom it grants a multistate license to cover
783 the cost of the operations and activities of the commission and
784 its staff, which must be in a total amount sufficient to cover
785 its annual budget as approved each year for which revenue is not
786 provided by other sources. The aggregate annual assessment
787 amount for member states shall be allocated based upon a formula
788 that the commission shall adopt by rule.

789 (d) The commission may not incur obligations of any kind
790 prior to securing the funds adequate to meet the same; nor shall
791 the commission pledge the credit of any of the member states,
792 except by and with the authority of the member state.

793 (e) The commission shall keep accurate accounts of all
794 receipts and disbursements. The receipts and disbursements of
795 the commission shall be subject to the financial review and
796 accounting procedures established under its bylaws. However, all
797 receipts and disbursements of funds handled by the commission
798 shall be subject to an annual financial review by a certified or
799 licensed public accountant, and the report of the financial
800 review shall be included in and become part of the annual report

801 of the commission.

802 (8)(a) The members, officers, executive director,
803 employees, and representatives of the commission shall be immune
804 from suit and liability, both personally and in their official
805 capacity, for any claim for damage to or loss of property or
806 personal injury or other civil liability caused by or arising
807 out of any actual or alleged act, error, or omission that
808 occurred, or that the person against whom the claim is made had
809 a reasonable basis for believing occurred within the scope of
810 commission employment, duties, or responsibilities; provided
811 that this paragraph does not protect any such person from suit
812 or liability for any damage, loss, injury, or liability caused
813 by the intentional or willful or wanton misconduct of that
814 person. The procurement of insurance of any type by the
815 commission may not in any way compromise or limit the immunity
816 granted hereunder.

817 (b) The commission shall defend any member, officer,
818 executive director, employee, and representative of the
819 commission in any civil action seeking to impose liability
820 arising out of any actual or alleged act, error, or omission
821 that occurred within the scope of commission employment, duties,
822 or responsibilities, or as determined by the commission that the
823 person against whom the claim is made had a reasonable basis for
824 believing occurred within the scope of commission employment,
825 duties, or responsibilities; provided that nothing herein shall

826 be construed to prohibit that person from retaining his or her
827 own counsel at his or her own expense; and provided further that
828 the actual or alleged act, error, or omission did not result
829 from that person's intentional or willful or wanton misconduct.

830 (c) The commission shall indemnify and hold harmless any
831 member, officer, executive director, employee, and
832 representative of the commission for the amount of any
833 settlement or judgment obtained against that person arising out
834 of any actual or alleged act, error, or omission that occurred
835 within the scope of commission employment, duties, or
836 responsibilities, or that such person had a reasonable basis for
837 believing occurred within the scope of commission employment,
838 duties, or responsibilities, provided that the actual or alleged
839 act, error, or omission did not result from the intentional or
840 willful or wanton misconduct of that person.

841 (d) Nothing herein shall be construed as a limitation on
842 the liability of any licensee for professional malpractice or
843 misconduct, which shall be governed solely by any other
844 applicable state laws.

845 (e) This compact may not be interpreted to waive or
846 otherwise abrogate a member state's state action immunity or
847 state action affirmative defense with respect to antitrust
848 claims under the Sherman Antitrust Act, Clayton Antitrust Act of
849 1914, or any other state or federal antitrust or anticompetitive
850 law or regulation.

851 (f) This compact may not be construed to be a waiver of
 852 sovereign immunity by the member states or by the commission.

854 ARTICLE XI
 855 DATA SYSTEM

857 (1) The commission shall provide for the development,
 858 maintenance, operation, and utilization of a coordinated data
 859 system.

860 (2) The commission shall assign each applicant for a
 861 multistate license a unique identifier, as determined by the
 862 rules of the commission.

863 (3) Notwithstanding any other provision of state law to
 864 the contrary, a member state shall submit a uniform data set to
 865 the data system on all individuals to whom this compact is
 866 applicable as required by the rules of the commission,
 867 including:

868 (a) Identifying information.

869 (b) Licensure data.

870 (c) Adverse actions against a license and information
 871 related thereto.

872 (d) Nonconfidential information related to alternative
 873 program participation, the beginning and ending dates of such
 874 participation, and other information related to such
 875 participation not made confidential under member state law.

876 (e) Any denial of application for licensure, and the
877 reason for such denial.

878 (f) The presence of current significant investigative
879 information.

880 (g) Other information that may facilitate the
881 administration of this compact or the protection of the public,
882 as determined by the rules of the commission.

883 (4) The records and information provided to a member state
884 pursuant to this compact or through the data system, when
885 certified by the commission or an agent thereof, shall
886 constitute the authenticated business records of the commission,
887 and shall be entitled to any associated hearsay exception in any
888 relevant judicial, quasi-judicial, or administrative proceedings
889 in a member state.

890 (5)(a) Current significant investigative information
891 pertaining to a licensee in any member state will only be
892 available to other member states.

893 (b) It is the responsibility of the member states to
894 report any adverse action against a licensee and to monitor the
895 database to determine whether adverse action has been taken
896 against a licensee. Adverse action information pertaining to a
897 licensee in any member state will be available to any other
898 member state.

899 (6) Member states contributing information to the data
900 system may designate information that may not be shared with the

901 public without the express permission of the contributing state.
 902 (7) Any information submitted to the data system that is
 903 subsequently expunged pursuant to federal law or the laws of the
 904 member state contributing the information shall be removed from
 905 the data system.

907 ARTICLE XII

908 RULEMAKING

909
 910 (1) The commission shall adopt reasonable rules in order
 911 to effectively and efficiently implement and administer the
 912 purposes and provisions of the compact. A rule shall be invalid
 913 and have no force or effect only if a court of competent
 914 jurisdiction holds that the rule is invalid because the
 915 commission exercised its rulemaking authority in a manner that
 916 is beyond the scope and purposes of the compact, or the powers
 917 granted hereunder, or based upon another applicable standard of
 918 review.

919 (2) The rules of the commission shall have the force of
 920 law in each member state, provided, however, that if the rules
 921 of the commission conflict with the laws of the member state
 922 that establish the member state's laws, regulations, and
 923 applicable standards that govern the practice of social work as
 924 held by a court of competent jurisdiction, the rules of the
 925 commission shall be ineffective in that state to the extent of

926 the conflict.

927 (3) The commission shall exercise its rulemaking powers
928 pursuant to the criteria set forth in this section and the rules
929 adopted thereunder. Rules shall become binding on the day
930 following adoption or the date specified in the rule or
931 amendment, whichever is later.

932 (4) If a majority of the legislatures of the member states
933 rejects a rule or portion of a rule, by enactment of a statute
934 or resolution in the same manner used to adopt the compact
935 within 4 years after the date of adoption of the rule, then such
936 rule shall have no further force and effect in any member state.

937 (5) Rules shall be adopted at a regular or special meeting
938 of the commission.

939 (6) Before adoption of a proposed rule, the commission
940 shall hold a public hearing and allow persons to provide oral
941 and written comments, data, facts, opinions, and arguments.

942 (7) Before adoption of a proposed rule by the commission,
943 and at least 30 days in advance of the meeting at which the
944 commission will hold a public hearing on the proposed rule, the
945 commission shall provide a notice of proposed rulemaking:

946 (a) On the website of the commission or other publicly
947 accessible platform.

948 (b) To persons who have requested notice of the
949 commission's notices of proposed rulemaking.

950 (c) In such other way as the commission may by rule

951 specify.

952 (8) The notice of proposed rulemaking shall include:

953 (a) The time, date, and location of the public hearing at
954 which the commission will hear public comments on the proposed
955 rule and, if different, the time, date, and location of the
956 meeting where the commission will consider and vote on the
957 proposed rule.

958 (b) If the hearing is held via telecommunication, video
959 conference, or other electronic means, the commission shall
960 include the mechanism for access to the hearing in the notice of
961 proposed rulemaking.

962 (c) The text of the proposed rule and the reason therefor.

963 (d) A request for comments on the proposed rule from any
964 interested person.

965 (e) The manner in which interested persons may submit
966 written comments.

967 (9) All hearings will be recorded. A copy of the recording
968 and all written comments and documents received by the
969 commission in response to the proposed rule shall be available
970 to the public.

971 (10) This section does not require a separate hearing on
972 each rule. Rules may be grouped for the convenience of the
973 commission at hearings required by this section.

974 (11) The commission shall, by majority vote of all
975 members, take final action on the proposed rule based on the

976 rulemaking record and the full text of the rule.

977 (a) The commission may adopt changes to the proposed rule
978 provided the changes do not enlarge the original purpose of the
979 proposed rule.

980 (b) The commission shall provide an explanation of the
981 reasons for substantive changes made to the proposed rule as
982 well as reasons for substantive changes not made that were
983 recommended by commenters.

984 (c) The commission shall determine a reasonable effective
985 date for the rule. Except for an emergency as provided in
986 subsection (12), the effective date of the rule shall be no
987 sooner than 30 days after issuing the notice that it adopted or
988 amended the rule.

989 (12) Upon determination that an emergency exists, the
990 commission may consider and adopt an emergency rule with 48
991 hours' notice, with opportunity to comment, provided that the
992 usual rulemaking procedures provided in the compact and in this
993 section shall be retroactively applied to the rule as soon as
994 reasonably possible, but in no event later than 90 days after
995 the effective date of the rule. For the purposes of this
996 subsection, an emergency rule is one that must be adopted
997 immediately in order to:

998 (a) Meet an imminent threat to public health, safety, or
999 welfare;

1000 (b) Prevent a loss of commission or member state funds;

1026 compact.

1027 (b) Except as otherwise provided in this compact, venue is
1028 proper and judicial proceedings by or against the commission
1029 shall be brought solely and exclusively in a court of competent
1030 jurisdiction where the principal office of the commission is
1031 located. The commission may waive venue and jurisdictional
1032 defenses to the extent it adopts or consents to participate in
1033 alternative dispute resolution proceedings. Nothing herein shall
1034 affect or limit the selection or propriety of venue in any
1035 action against a licensee for professional malpractice,
1036 misconduct, or any such similar matter.

1037 (c) The commission shall be entitled to receive service of
1038 process in any proceeding regarding the enforcement or
1039 interpretation of the compact and shall have standing to
1040 intervene in such a proceeding for all purposes. Failure to
1041 provide the commission service of process shall render a
1042 judgment or order void as to the commission, this compact, or
1043 adopted rules.

1044 (2)(a) If the commission determines that a member state
1045 has defaulted in the performance of its obligations or
1046 responsibilities under this compact or the adopted rules, the
1047 commission shall provide written notice to the defaulting state.
1048 The notice of default shall describe the default, the proposed
1049 means of curing the default, and any other action that the
1050 commission may take, and shall offer training and specific

1051 technical assistance regarding the default.

1052 (b) The commission shall provide a copy of the notice of
 1053 default to the other member states.

1054 (3) If a state in default fails to cure the default, the
 1055 defaulting state may be terminated from the compact upon an
 1056 affirmative vote of a majority of the delegates of the member
 1057 states, and all rights, privileges, and benefits conferred on
 1058 that state by this compact may be terminated on the effective
 1059 date of termination. A cure of the default does not relieve the
 1060 offending state of obligations or liabilities incurred during
 1061 the period of default.

1062 (4) Termination of membership in the compact shall be
 1063 imposed only after all other means of securing compliance have
 1064 been exhausted. Notice of intent to suspend or terminate shall
 1065 be given by the commission to the Governor, the majority and
 1066 minority leaders of the defaulting state's legislature, the
 1067 defaulting state's state licensing authority, and each of the
 1068 member states' licensing authority.

1069 (5) A state that has been terminated is responsible for
 1070 all assessments, obligations, and liabilities incurred through
 1071 the effective date of termination, including obligations that
 1072 extend beyond the effective date of termination.

1073 (6) Upon the termination of a state's membership from this
 1074 compact, that state shall immediately provide notice to all
 1075 licensees within that state of such termination. The terminated

1076 state shall continue to recognize all licenses granted pursuant
1077 to this compact for a minimum of 6 months after the date of said
1078 notice of termination.

1079 (7) The commission may not bear any costs related to a
1080 state that is found to be in default or that has been terminated
1081 from the compact, unless agreed upon in writing between the
1082 commission and the defaulting state.

1083 (8) The defaulting state may appeal the action of the
1084 commission by petitioning the United States District Court for
1085 the District of Columbia or the federal district where the
1086 commission has its principal offices. The prevailing party shall
1087 be awarded all costs of such litigation, including reasonable
1088 attorney fees.

1089 (9) (a) Upon request by a member state, the commission
1090 shall attempt to resolve disputes related to the compact that
1091 arise among member states and between member and nonmember
1092 states.

1093 (b) The commission shall adopt a rule providing for both
1094 mediation and binding dispute resolution for disputes as
1095 appropriate.

1096 (10) (a) By majority vote as provided by rule, the
1097 commission may initiate legal action against a member state in
1098 default in the United States District Court for the District of
1099 Columbia or the federal district where the commission has its
1100 principal offices to enforce compliance with the provisions of

1101 the compact and its adopted rules. The relief sought may include
1102 both injunctive relief and damages. In the event judicial
1103 enforcement is necessary, the prevailing party shall be awarded
1104 all costs of such litigation, including reasonable attorney
1105 fees. The remedies herein may not be the exclusive remedies of
1106 the commission. The commission may pursue any other remedies
1107 available under federal or the defaulting member state's law.

1108 (b) A member state may initiate legal action against the
1109 commission in the United States District Court for the District
1110 of Columbia or the federal district where the commission has its
1111 principal offices to enforce compliance with the provisions of
1112 the compact and its adopted rules. The relief sought may include
1113 both injunctive relief and damages. In the event judicial
1114 enforcement is necessary, the prevailing party shall be awarded
1115 all costs of such litigation, including reasonable attorney
1116 fees.

1117 (c) Only a member state may enforce this compact against
1118 the commission.

1119

1120 ARTICLE XIV

1121 EFFECTIVE DATE, WITHDRAWAL, AND AMENDMENT

1122

1123 (1) The compact shall come into effect on the date on
1124 which the compact statute is enacted into law in the seventh
1125 member state.

1126 (2) (a) On or after the effective date of the compact, the
1127 commission shall convene and review the enactment of each of the
1128 first seven charter member states to determine if the statute
1129 enacted by each such charter member state is materially
1130 different than the model compact statute.

1131 1. A charter member state whose enactment is found to be
1132 materially different from the model compact statute shall be
1133 entitled to the default process set forth in Article XIII.

1134 2. If any member state is later found to be in default, or
1135 is terminated or withdraws from the compact, the commission
1136 shall remain in existence and the compact shall remain in effect
1137 even if the number of member states should be less than seven.

1138 (b) Member states enacting the compact subsequent to the
1139 seven initial charter member states shall be subject to the
1140 process provided in paragraph (3) (u) of Article X to determine
1141 if their enactments are materially different from the model
1142 compact statute and whether they qualify for participation in
1143 the compact.

1144 (c) All actions taken for the benefit of the commission or
1145 in furtherance of the purposes of the administration of the
1146 compact prior to the effective date of the compact or the
1147 commission coming into existence shall be considered to be
1148 actions of the commission unless specifically repudiated by the
1149 commission.

1150 (d) Any state that joins the compact subsequent to the

1151 commission's initial adoption of the rules and bylaws shall be
1152 subject to the rules and bylaws as they exist on the date on
1153 which the compact becomes law in that state. Any rule that has
1154 been previously adopted by the commission shall have the full
1155 force and effect of law on the day the compact becomes law in
1156 that state.

1157 (3) Any member state may withdraw from this compact by
1158 enacting a statute repealing the same.

1159 (a) A member state's withdrawal may not take effect until
1160 180 days after enactment of the repealing statute.

1161 (b) Withdrawal may not affect the continuing requirement
1162 of the withdrawing state's licensing authority to comply with
1163 the investigative and adverse action reporting requirements of
1164 this compact before the effective date of withdrawal.

1165 (c) Upon the enactment of a statute withdrawing from this
1166 compact, a state shall immediately provide notice of such
1167 withdrawal to all licensees within that state. Notwithstanding
1168 any subsequent statutory enactment to the contrary, such
1169 withdrawing state shall continue to recognize all licenses
1170 granted pursuant to this compact for a minimum of 180 days after
1171 the date of such notice of withdrawal.

1172 (4) This compact does not invalidate or prevent any
1173 licensure agreement or other cooperative arrangement between a
1174 member state and a nonmember state that does not conflict with
1175 the provisions of this compact.

1176 (5) This compact may be amended by the member states. Any
1177 amendment to this compact is not effective and binding upon any
1178 member state until it is enacted into the laws of all member
1179 states.

1181 ARTICLE XV

1182 CONSTRUCTION AND SEVERABILITY

1184 (1) This compact and the commission's rulemaking authority
1185 shall be liberally construed so as to effectuate the purposes
1186 and the implementation and administration of the compact.
1187 Provisions of the compact expressly authorizing or requiring the
1188 adoption of rules may not be construed to limit the commission's
1189 rulemaking authority solely for those purposes.

1190 (2) The provisions of this compact shall be severable and
1191 if any phrase, clause, sentence, or provision of this compact is
1192 held by a court of competent jurisdiction to be contrary to the
1193 constitution of any member state, a state seeking participation
1194 in the compact, or of the United states, or the applicability
1195 thereof to any government, agency, person, or circumstance is
1196 held to be unconstitutional by a court of competent
1197 jurisdiction, the validity of the remainder of this compact and
1198 the applicability thereof to any other government, agency,
1199 person, or circumstance may not be affected thereby.

1200 (3) Notwithstanding subsection (2), the commission may

1201 deny a state's participation in the compact or, in accordance
1202 with the requirements of subsection (2) of Article XIII,
1203 terminate a member state's participation in the compact, if it
1204 determines that a constitutional requirement of a member state
1205 is a material departure from the compact. Otherwise, if this
1206 compact shall be held to be contrary to the constitution of any
1207 member state, the compact shall remain in full force and effect
1208 as to the remaining member states and in full force and effect
1209 as to the member state affected as to all severable matters.

1210
1211 ARTICLE XVI

1212 CONSISTENT EFFECT AND CONFLICT WITH OTHER STATE LAWS

1213
1214 (1) A licensee providing services in a remote state under
1215 a multistate authorization to practice shall adhere to the laws
1216 and regulations, including laws, regulations, and applicable
1217 standards, of the remote state where the client is located at
1218 the time care is rendered.

1219 (2) Nothing herein shall prevent or inhibit the
1220 enforcement of any other law of a member state that is not
1221 inconsistent with the compact.

1222 (3) Any laws, statutes, regulations, or other legal
1223 requirements in a member state in conflict with the compact are
1224 superseded to the extent of the conflict.

1225 (4) All permissible agreements between the commission and

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2024

1226 | the member states are binding in accordance with their terms.

1227 | Section 2. This act shall take effect July 1, 2024.

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COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	<u> </u>	(Y/N)
ADOPTED AS AMENDED	<u> </u>	(Y/N)
ADOPTED W/O OBJECTION	<u> </u>	(Y/N)
FAILED TO ADOPT	<u> </u>	(Y/N)
WITHDRAWN	<u> </u>	(Y/N)
OTHER	<u> </u>	

1 Committee/Subcommittee hearing bill: Healthcare Regulation
 2 Subcommittee

3 Representative Hunschofsky offered the following:

4

5 **Amendment (with title amendment)**

6 Remove line 1227 and insert:

7 Section 2. Subsection (10) of section 456.073, Florida
 8 Statutes, is amended to read:

9 456.073 Disciplinary proceedings.—Disciplinary proceedings
 10 for each board shall be within the jurisdiction of the
 11 department.

12 (10) The complaint and all information obtained pursuant
 13 to the investigation by the department are confidential and
 14 exempt from s. 119.07(1) until 10 days after probable cause has
 15 been found to exist by the probable cause panel or by the
 16 department, or until the regulated professional or subject of

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17 the investigation waives his or her privilege of
18 confidentiality, whichever occurs first. The department shall
19 report any significant investigation information relating to a
20 nurse holding a multistate license to the coordinated licensure
21 information system pursuant to s. 464.0095, ~~and~~ any significant
22 investigatory information relating to a health care practitioner
23 practicing under the Professional Counselors Licensure Compact
24 to the data system pursuant to s. 491.017, ~~and~~ any significant
25 investigatory information relating to a psychologist practicing
26 under the Psychology Interjurisdictional Compact to the
27 coordinated licensure information system pursuant to s.
28 490.0075, and any significant investigatory information relating
29 a clinical social worker practicing under the Social Work
30 Licensure Interstate Compact to the coordinated data system
31 pursuant to s. 491.022. Upon completion of the investigation and
32 a recommendation by the department to find probable cause, and
33 pursuant to a written request by the subject or the subject's
34 attorney, the department shall provide the subject an
35 opportunity to inspect the investigative file or, at the
36 subject's expense, forward to the subject a copy of the
37 investigative file. Notwithstanding s. 456.057, the subject may
38 inspect or receive a copy of any expert witness report or
39 patient record connected with the investigation if the subject
40 agrees in writing to maintain the confidentiality of any
41 information received under this subsection until 10 days after

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42 | probable cause is found and to maintain the confidentiality of
43 | patient records pursuant to s. 456.057. The subject may file a
44 | written response to the information contained in the
45 | investigative file. Such response must be filed within 20 days
46 | of mailing by the department, unless an extension of time has
47 | been granted by the department. This subsection does not
48 | prohibit the department from providing such information to any
49 | law enforcement agency or to any other regulatory agency.

50 | Section 3. Subsection (5) of section 456.076, Florida
51 | Statutes, is amended to read:

52 | 456.076 Impaired practitioner programs.—

53 | (5) A consultant shall enter into a participant contract
54 | with an impaired practitioner and shall establish the terms of
55 | monitoring and shall include the terms in a participant
56 | contract. In establishing the terms of monitoring, the
57 | consultant may consider the recommendations of one or more
58 | approved evaluators, treatment programs, or treatment providers.
59 | A consultant may modify the terms of monitoring if the
60 | consultant concludes, through the course of monitoring, that
61 | extended, additional, or amended terms of monitoring are
62 | required for the protection of the health, safety, and welfare
63 | of the public. If the impaired practitioner is a health care
64 | practitioner practicing under the Professional Counselors
65 | Licensure Compact pursuant to s. 491.017, the terms of the
66 | monitoring contract must include the impaired practitioner's

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67 withdrawal from all practice under the compact. If the impaired
68 practitioner is a psychologist practicing under the Psychology
69 Interjurisdictional Compact pursuant to s. 490.0075, the terms
70 of the monitoring contract must include the impaired
71 practitioner's withdrawal from all practice under the compact.
72 If the impaired practitioner is a clinical social worker
73 practicing under the Social Work Licensure Interstate Compact,
74 pursuant to s. 491.022, the terms of the monitoring contract
75 must include the impaired practitioner's withdrawal from all
76 practice under the compact.

77 Section 4. Subsection (9) is added to section 491.004,
78 Florida Statutes, to read:

79 491.004 Board of Clinical Social Work, Marriage and Family
80 Therapy, and Mental Health Counseling.—

81 (9) The board shall appoint an individual to serve as the
82 state's delegate on the Social Work Licensure Interstate Compact
83 Commission, as required under s. 491.022.

84 Section 5. Subsection (6) of section 491.005, Florida
85 Statutes, is amended to read:

86 491.005 Licensure by examination.—

87 (6) EXEMPTION.— (a) A person licensed as a clinical social
88 worker, marriage and family therapist, or mental health
89 counselor in another state who is practicing under the
90 Professional Counselors Licensure Compact pursuant to s.

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91 491.017, and only within the scope provided therein, is exempt
92 from the licensure requirements of this section, as applicable.

93 (b) A person licensed as a clinical social worker in
94 another state who is practicing under the Social Worker
95 Licensure Interstate Compact pursuant to s. 491.022, and only
96 within the scope provided therein, is exempt from the licensure
97 requirements of this section, as applicable.

98 Section 6. Subsection (4) is added to section 491.006,
99 Florida Statutes, to read:

100 491.006 Licensure or certification by endorsement.—

101 (4) A person licensed as a clinical social worker in
102 another state who is practicing under the Social Worker
103 Licensure Interstate Compact pursuant to s. 491.022, and only
104 within the scope provided therein, is exempt from the licensure
105 requirements of this section, as applicable.

106 Section 7. Section 491.009, Florida Statutes, is amended
107 to read:

108 491.009 Discipline.—

109 (1) The following acts constitute grounds for denial of a
110 license or disciplinary action, as specified in s. 456.072(2),
111 ~~or~~ s. 491.017, or s. 491.022:

112 (a) Attempting to obtain, obtaining, or renewing a
113 license, registration, or certificate under this chapter by
114 bribery or fraudulent misrepresentation or through an error of
115 the board or the department.

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116 (b) Having a license, registration, or certificate to
117 practice a comparable profession revoked, suspended, or
118 otherwise acted against, including the denial of certification
119 or licensure by another state, territory, or country.

120 (c) Being convicted or found guilty of, regardless of
121 adjudication, or having entered a plea of nolo contendere to, a
122 crime in any jurisdiction which directly relates to the practice
123 of his or her profession or the ability to practice his or her
124 profession. However, in the case of a plea of nolo contendere,
125 the board shall allow the person who is the subject of the
126 disciplinary proceeding to present evidence in mitigation
127 relevant to the underlying charges and circumstances surrounding
128 the plea.

129 (d) False, deceptive, or misleading advertising or
130 obtaining a fee or other thing of value on the representation
131 that beneficial results from any treatment will be guaranteed.

132 (e) Advertising, practicing, or attempting to practice
133 under a name other than one's own.

134 (f) Maintaining a professional association with any person
135 who the applicant, licensee, registered intern, or
136 certificateholder knows, or has reason to believe, is in
137 violation of this chapter or of a rule of the department or the
138 board.

139 (g) Knowingly aiding, assisting, procuring, or advising
140 any nonlicensed, nonregistered, or noncertified person to hold

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141 himself or herself out as licensed, registered, or certified
142 under this chapter.

143 (h) Failing to perform any statutory or legal obligation
144 placed upon a person licensed, registered, or certified under
145 this chapter.

146 (i) Willfully making or filing a false report or record;
147 failing to file a report or record required by state or federal
148 law; willfully impeding or obstructing the filing of a report or
149 record; or inducing another person to make or file a false
150 report or record or to impede or obstruct the filing of a report
151 or record. Such report or record includes only a report or
152 record which requires the signature of a person licensed,
153 registered, or certified under this chapter.

154 (j) Paying a kickback, rebate, bonus, or other
155 remuneration for receiving a patient or client, or receiving a
156 kickback, rebate, bonus, or other remuneration for referring a
157 patient or client to another provider of mental health care
158 services or to a provider of health care services or goods;
159 referring a patient or client to oneself for services on a fee-
160 paid basis when those services are already being paid for by
161 some other public or private entity; or entering into a
162 reciprocal referral agreement.

163 (k) Committing any act upon a patient or client which
164 would constitute sexual battery or which would constitute sexual
165 misconduct as defined pursuant to s. 491.0111.

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166 (l) Making misleading, deceptive, untrue, or fraudulent
167 representations in the practice of any profession licensed,
168 registered, or certified under this chapter.

169 (m) Soliciting patients or clients personally, or through
170 an agent, through the use of fraud, intimidation, undue
171 influence, or a form of overreaching or vexatious conduct.

172 (n) Failing to make available to a patient or client, upon
173 written request, copies of tests, reports, or documents in the
174 possession or under the control of the licensee, registered
175 intern, or certificateholder which have been prepared for and
176 paid for by the patient or client.

177 (o) Failing to respond within 30 days to a written
178 communication from the department or the board concerning any
179 investigation by the department or the board, or failing to make
180 available any relevant records with respect to any investigation
181 about the licensee's, registered intern's, or
182 certificateholder's conduct or background.

183 (p) Being unable to practice the profession for which he
184 or she is licensed, registered, or certified under this chapter
185 with reasonable skill or competence as a result of any mental or
186 physical condition or by reason of illness; drunkenness; or
187 excessive use of drugs, narcotics, chemicals, or any other
188 substance. In enforcing this paragraph, upon a finding by the
189 State Surgeon General, the State Surgeon General's designee, or
190 the board that probable cause exists to believe that the

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191 licensee, registered intern, or certificateholder is unable to
192 practice the profession because of the reasons stated in this
193 paragraph, the department shall have the authority to compel a
194 licensee, registered intern, or certificateholder to submit to a
195 mental or physical examination by psychologists, physicians, or
196 other licensees under this chapter, designated by the department
197 or board. If the licensee, registered intern, or
198 certificateholder refuses to comply with such order, the
199 department's order directing the examination may be enforced by
200 filing a petition for enforcement in the circuit court in the
201 circuit in which the licensee, registered intern, or
202 certificateholder resides or does business. The licensee,
203 registered intern, or certificateholder against whom the
204 petition is filed may not be named or identified by initials in
205 any public court records or documents, and the proceedings shall
206 be closed to the public. The department shall be entitled to the
207 summary procedure provided in s. 51.011. A licensee, registered
208 intern, or certificateholder affected under this paragraph shall
209 at reasonable intervals be afforded an opportunity to
210 demonstrate that he or she can resume the competent practice for
211 which he or she is licensed, registered, or certified with
212 reasonable skill and safety to patients.

213 (q) Performing any treatment or prescribing any therapy
214 which, by the prevailing standards of the mental health
215 professions in the community, would constitute experimentation

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216 on human subjects, without first obtaining full, informed, and
217 written consent.

218 (r) Failing to meet the minimum standards of performance
219 in professional activities when measured against generally
220 prevailing peer performance, including the undertaking of
221 activities for which the licensee, registered intern, or
222 certificateholder is not qualified by training or experience.

223 (s) Delegating professional responsibilities to a person
224 who the licensee, registered intern, or certificateholder knows
225 or has reason to know is not qualified by training or experience
226 to perform such responsibilities.

227 (t) Violating a rule relating to the regulation of the
228 profession or a lawful order of the department or the board
229 previously entered in a disciplinary hearing.

230 (u) Failure of the licensee, registered intern, or
231 certificateholder to maintain in confidence a communication made
232 by a patient or client in the context of such services, except
233 as provided in s. 491.0147.

234 (v) Making public statements which are derived from test
235 data, client contacts, or behavioral research and which identify
236 or damage research subjects or clients.

237 (w) Violating any provision of this chapter or chapter
238 456, or any rules adopted pursuant thereto.

239 (2) (a) The board or, in the case of certified master
240 social workers, the department may enter an order denying

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241 licensure or imposing any of the penalties authorized in s.
242 456.072(2) against any applicant for licensure or any licensee
243 who violates subsection (1) or s. 456.072(1).

244 (b) The board may take adverse action against a clinical
245 social worker's, a marriage and family therapist's, or a mental
246 health counselor's privilege to practice under the Professional
247 Counselors Licensure Compact pursuant to s. 491.017 and may
248 impose any of the penalties in s. 456.072(2) if the clinical
249 social worker, marriage and family therapist, or mental health
250 counselor commits an act specified in subsection (1) or s.
251 456.072(1).

252 (c) The board may take adverse action against a clinical
253 social worker's privilege to practice under the Social Worker
254 Licensure Interstate Compact pursuant to s. 491.022, and may
255 impose any of the penalties in s. 456.072(2) if the clinical
256 social worker commits an act specified in subsection (1) or s.
257 456.072(1).

258 Section 8. Paragraph (j) is added to subsection (10) of
259 section 768.28, Florida Statutes, to read:

260 768.28 Waiver of sovereign immunity in tort actions;
261 recovery limits; civil liability for damages caused during a
262 riot; limitation on attorney fees; statute of limitations;
263 exclusions; indemnification; risk management programs.—

264 (10)

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290 Marriage and Family Therapy, and Mental Health Counseling to
291 appoint an individual to serve as the state's delegate on the
292 commission; amending ss. 491.005 and 491.006, F.S.; exempting
293 certain persons from licensure requirements; amending s.
294 491.009, F.S.; authorizing certain disciplinary action under the
295 compact for specified prohibited acts; amending s. 768.28, F.S.;
296 designating the state delegate and other members or employees of
297 the commission as state agents for the purpose of applying
298 waivers of sovereign immunity; requiring the commission to pay
299 certain claims or judgments; authorizing the commission to
300 maintain insurance coverage to pay such claims or judgments;
301 requiring the department to notify the Division of Law Revision
302 upon enactment of the compact into law by 7 states; providing a
303 contingent effective date.

HB101

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 101 Pub. Rec. & Meetings/Social Work Licensure Interstate Compact

SPONSOR(S): Hunschofsky

TIED BILLS: HB 99 **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Healthcare Regulation Subcommittee		Curry	McElroy
2) Ethics, Elections & Open Government Subcommittee			
3) Health & Human Services Committee			

SUMMARY ANALYSIS

HB 99 authorizes Florida to enter into the into the Social Work Licensure Interstate Compact (Social Work Compact or compact) by enacting its provisions into Florida law. The Social Work Compact is an interstate compact that facilitates multistate practice of social work both in-person and through telehealth to patients in other compact states. The compact requires member states to submit each social worker’s licensure records, including, any adverse actions taken against a social worker’s ability to practice, to a coordinated data system. The compact creates the Social Work Licensure Interstate Compact Commission (Commission), which is responsible for creating and enforcing the rules and regulations that administer and govern the compact.

HB 101 allows the Commission to convene in a closed meeting if the meeting is held to receive legal advice or to discuss certain specified items. The bill also creates a public meeting exemption for Commission meetings, or portions of such meetings, in which a matter discussed is specifically exempted from disclosure by federal or state statute. The bill provides that any recordings, minutes, and records generated from such a meeting are also exempt from public records requirements.

The bill provides that the public records and public meeting exemptions are subject to the Open Government Sunset Review Act and will stand repealed on October 2, 2029, unless saved from repeal by reenactment by the Legislature.

The bill does not appear to have a fiscal impact on state or local governments.

The bill will become effective on the same date as HB 99 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes law.

This bill will have a significant, negative fiscal impact on DOH and no fiscal impact on local governments. See Fiscal Analysis.

Article I, s. 24(c) of the Florida Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created or expanded public record or public meeting exemption. The bill creates a public record exemption; thus, it requires a two-thirds vote for final passage.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Public Records Law

Article I, section 24(a) of the Florida Constitution sets forth the state's public policy regarding access to government records. This section guarantees every person a right to inspect or copy any public record of the legislative, executive, and judicial branches of government.¹ The Legislature, however, may provide by general law for exemption from public record requirements provided the exemption passes by two-thirds vote of each chamber, states with specificity the public necessity justifying the exemption, and is no broader than necessary to meet its public purpose.²

The Florida Statutes also address the public policy regarding access to government records. Section 119.07(1), F.S., guarantees every person a right to inspect and copy any state, county, or municipal record, unless the record is exempt.³ Furthermore, the Open Government Sunset Review Act⁴ provides that a public record exemption may be created or maintained only if it serves an identifiable public purpose and the "Legislature finds that the purpose is sufficiently compelling to override the strong public policy of open government and cannot be accomplished without the exemption."⁵ An identifiable public purpose is served if the exemption meets one of the following purposes:

- Allow the state or its political subdivisions to effectively and efficiently administer a governmental program, which administration would be significantly impaired without the exemption;
- Protect sensitive personal information that, if released, would be defamatory or would jeopardize an individual's safety; however, only an individual maybe exempted under this provision; or
- Protect trade or business secrets.⁶

Pursuant to the Open Government Sunset Review Act, a new public record exemption or substantial amendment of an existing public record exemption is repealed on October 2nd of the fifth year following enactment, unless the Legislature reenacts the exemption.

Public Meetings Law

Article I, s. 24(b) of the State Constitution sets forth the state's public policy regarding access to government meetings. The section requires that all meetings of any collegial public body of the executive branch of state government or of any collegial public body of a county, municipality, school district, or special district, at which official acts are to be taken or at which public business of such body is to be transacted or discussed, be open and noticed to the public.

Public policy regarding access to government meetings also is addressed in the Florida Statutes. Section 286.011, F.S., known as the "Government in the Sunshine Law" or "Sunshine Law," further requires that all meetings of any board or commission of any state agency or authority or of any agency or authority of any county, municipal corporation, or political subdivision, at which official acts are to be taken be open to the public at all times.⁷ The board or commission must provide reasonable notice of

¹ Art. I, s. 24(a), FLA. CONST.

² Art. I, s. 24(c), FLA. CONST.

³ A public record exemption means a provision of general law which provides that a specified record, or portion thereof, is not subject to the access requirements of s. 119.07(1), F.S., or s. 24, Art. I of the State Constitution. See s. 119.011(8), F.S.

⁴ Section 119.15, F.S.

⁵ Section 119.15(6)(b), F.S.

⁶ *Id.*

⁷ Section 286.011(1), F.S.

all public meetings.⁸ Public meetings may not be held at any location that discriminates on the basis of sex, age, race, creed, color, origin or economic status or which operates in a manner that unreasonably restricts the public's access to the facility.⁹ Minutes of a public meeting must be promptly recorded and open to public inspection.¹⁰

Social Work Licensure Interstate Compact

HB 99 authorizes Florida to enter into the Social Work Licensure Interstate Compact (Social Work Compact or compact) by enacting its provisions into Florida law. The Social Work Compact was created to facilitate multistate practice of licensed social work both in-person and through telehealth. The compact is governed by the Social Work Licensure Interstate Compact Commission (Commission), which is responsible for creating and enforcing the rules and regulations that administer and govern the compact.

Under the compact, a multistate license to practice as a regulated social worker is issued by the licensing authority in the applicant's home state and authorizes the social worker to practice in all compact member states. Compact states are required to accept multistate licenses from other compact member states as authorization to practice in each member state. A social worker practicing under the compact practice privileges must comply with the practice laws of the state in which he or she is practicing or where the patient is located.

Under the compact, member states are required to report a social worker's identifying information, licensure data, any adverse actions taken against a social worker's license,¹¹ nonconfidential information related to the social worker's participation in alternative programs, licensure application denials and the reason for such denials, current significant investigative information, and any other information that may facilitate the administration of the compact or the protection of the public, as determined by Commission rules. A member state may designate information submitted to the data system that may not be shared with the public without the express permission of that member state.

Coordinated Licensure Data System

The compact requires all compact states to share licensee information.¹² To expedite this data-sharing, compact member states must submit a uniform dataset to a coordinated data system on all social workers to whom the compact is applicable. Under the compact, Florida will be sharing information which is not currently exempt from disclosure requirements under s. 119.07(1), F.S. and s. 24(a), Art. 1 of the Florida Constitution, including:¹³

- Identifying information;
- Licensure data;
- Significant investigatory information;
- Adverse actions against a counselor's license;
- Nonconfidential information related to participation in alternative programs;
- Any licensure application denials and reasons for such denial; and
- Other information, determined by Commission rule, which may facilitate the administration of the compact.

Under the compact, the data system information must be expunged according to laws of the reporting compact state.¹⁴

⁸ Id.

⁹ Section 286.011(6), F.S.

¹⁰ Section 286.011(2), F.S.

¹¹ Adverse action is any disciplinary action that is a matter of public record which is taken by a state's counselor regulatory authority against a counselor's license to practice in that state.

¹² Social Work Licensure Compact Model Legislation, at <https://swcompact.org/wp-content/uploads/sites/30/2023/11/Social-Work-Licensure-Compact-Final-PDF.pdf>, (last visited December 4, 2023).

¹³ Id.

¹⁴ Id.

Commission Meetings

Under the compact, Commission meetings must be open to the public and public notice must be given. However, for the discussion of certain specified topics, the compact does require the Commission to conduct a closed meeting. To conduct closed meetings in Florida, a specific exemption from the public meeting requirements under s. 24, Art. I of the State Constitution and s. 286.011, F.S. is needed. Current law does not provide a public meeting exemption for Commission meetings.

A public meeting exemption is required in order to conduct closed meetings in Florida.

Effect of the Bill

HB 101 allows the Commission or the executive committee or other committee of the Commission to convene in a closed meeting if the meeting is held to receive legal advice or if the Commission must discuss certain items including:

- Noncompliance of a compact member state with its obligations under the compact;
- The employment, compensation, discipline, or other matter, practices or procedures related to specific employees;
- Current or threatened discipline of a licensee by the Commission or by a member state's licensing authority;
- Current, threatened, or reasonably anticipated litigation;
- Negotiation of contracts for the purchase, lease, or sale of goods, services, or real estate;
- Accusing any person of a crime or formally censuring any person;
- Trade secrets or commercial or financial information that is privileged or confidential;
- Information of a personal nature if disclosure would constitute a clearly unwarranted invasion of personal privacy;
- Investigative records compiled for law enforcement purposes;
- Information related to any investigative reports prepared by, or on behalf of, or for use of the Commission or other committee charged with the responsibility of investigation or determination of compliance issues pursuant to the compact; and
- Matters specifically exempted from disclosure by federal or member state law; or
 - Other matters as adopted by the commission by rule; or
 - Recordings, minutes, and records generated during any portion of an exempt meeting are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

The bill provides that the public records and public meeting exemptions are subject to the Open Government Sunset Review Act and will stand repealed on October 2, 2029, unless saved from repeal by reenactment by the Legislature.

The bill also provides a public necessity statement for the public meeting exemption, as required by the State Constitution, and states that any portion of a Commission meeting in which any information specified as nonpublic under the compact is discussed to be closed to the public. Without the public meeting exemption, the state will be prohibited from becoming a party to the compact and would be unable to effectively and efficiently administer the compact. The bill further provides that without the public records exemption for the recordings, minutes, and records generated during an exempt meeting, the release of such information would negate the public meeting exemption.

The effective date of the bill is the same date that HB 99 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes law.

B. SECTION DIRECTORY:

Section 1: Creates section 491.023, F.S., relating to Social Work Licensure Interstate Compact Commission; public meetings and public records exemptions.

Section 2: Provides public necessity statements as required by the State Constitution.

Section 3: Provides that the bill is effective on the same date as HB 99 (2024) or similar legislation takes effect.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOH will experience a non-recurring increase in workload associated with updating the License Verification Search Site and data exchange services due to differences in exempt information for current licensees and those practicing under the compact. These costs cannot be absorbed by current budget authority, and the Department will need additional contractual services for set-up costs. Total estimated increase in workload and costs are \$116,340 in contracted services.¹⁵

Updates to fully integrate the bill are estimated to take six months. This reflects a minimum of 927 initial non-recurring contracted hours at a rate of \$120/hr for a total cost of \$111,240 (\$120/hr x 927) and annual recurring system maintenance costs of \$5,100, for a total estimated cost of \$116,340.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

Vote Requirement

Article I, s. 24(c) of the Florida Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created or expanded public record or public meeting exemption. The bill creates a public record exemption; thus, it requires a two-thirds vote for final passage..

Public Necessity Statement

¹⁵ DOH, *Agency Bill Analysis*, HB 101 (2023) pgs. 4-5.

Article I, s. 24(c) of the Florida Constitution requires a public necessity statement for a newly created or expanded public record or public meeting exemption. The bill creates a public record exemption; thus, it includes a public necessity statement.

Breadth of Exemption

Article I, s. 24(c) of the State Constitution provides that an exemption must be created by general law and the law must contain only exemptions from public record or public meeting requirements. The exemption does not appear to be in conflict with the constitutional requirement.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rule-making or rule-making authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

1 A bill to be entitled
 2 An act relating to public records and meetings;
 3 creating s. 491.023, F.S.; providing an exemption from
 4 public meetings requirements for certain portions of
 5 meetings of the Social Work Licensure Interstate
 6 Compact Commission and the executive committee and
 7 other committees of the commission; providing an
 8 exemption from public records requirements for
 9 recordings, minutes, and records generated during
 10 exempt portions of such meetings; providing for future
 11 legislative review and repeal of the exemptions;
 12 providing statements of public necessity; providing a
 13 contingent effective date.

14
 15 Be It Enacted by the Legislature of the State of Florida:

16
 17 Section 1. Section 491.023, Florida Statutes, is created
 18 to read:

19 491.023 Social Work Licensure Interstate Compact
 20 Commission; public meetings and public records exemptions.-

21 (1) The commission or the executive committee or other
 22 committees of the commission may convene in a closed, nonpublic
 23 meeting to receive legal advice or to discuss:

24 (a) Noncompliance of a member state with its obligations
 25 under the compact;

26 (b) The employment, compensation, discipline or other
 27 matters, practices, or procedures related to specific employees;

28 (c) Current or threatened discipline of a licensee by the
 29 commission or by a member state's licensing authority;

30 (d) Current, threatened, or reasonably anticipated
 31 litigation;

32 (e) Negotiation of contracts for the purchase, lease, or
 33 sale of goods, services, or real estate;

34 (f) Accusing any person of a crime or formally censuring
 35 any person;

36 (g) Trade secrets or commercial or financial information
 37 that is privileged or confidential;

38 (h) Information of a personal nature if disclosure would
 39 constitute a clearly unwarranted invasion of personal privacy;

40 (i) Investigative records compiled for law enforcement
 41 purposes;

42 (j) Information related to any investigative reports
 43 prepared by or on behalf of or for use by the commission or the
 44 executive committee or other committees of the commission
 45 responsible for investigating or determining compliance with the
 46 compact;

47 (k) Matters specifically exempted from disclosure by
 48 federal or member state law; or

49 (l) Other matters as adopted by the commission by rule.

50 (2) Recordings, minutes, and records generated during any

51 portion of an exempt meeting are exempt from s. 119.07(1) and s.
52 24(a), Art. I of the State Constitution.

53 (3) This section is subject to the Open Government Sunset
54 Review Act in accordance with s. 119.15 and shall stand repealed
55 on October 2, 2029, unless reviewed and saved from repeal
56 through reenactment by the Legislature.

57 Section 2. (1) The Legislature finds that it is a public
58 necessity that any portion of a meeting of the Social Work
59 Licensure Interstate Compact Commission or the executive
60 committee or other committees of the commission in which any
61 information in s. 491.022, Florida Statutes, is discussed be
62 made exempt from s. 286.011, Florida Statutes, and s. 24(b),
63 Article I of the State Constitution.

64 (2) The Social Work Licensure Interstate Compact requires
65 that any portion of a meeting in which any information in s.
66 491.023(1), Florida Statutes, is discussed be closed to the
67 public. In the absence of a public meetings exemption, this
68 state would be prohibited from becoming a member state of the
69 compact. Thus, this state would be unable to effectively and
70 efficiently administer the compact.

71 (3) The Legislature also finds that it is a public
72 necessity that the recordings, minutes, and records generated
73 during any portion of a meeting in which any information in s.
74 491.022, Florida Statutes, is discussed be made exempt from s.
75 119.07(1), Florida Statutes, and s. 24(a), Article I of the

HB 101

2024

76 | State Constitution. Release of such information would negate the
77 | public meetings exemption. As such, the Legislature finds that
78 | the public records exemption is a public necessity.

79 | Section 3. This act shall take effect on the same date
80 | that HB 99 or similar legislation takes effect, if such
81 | legislation is adopted in the same legislative session or an
82 | extension thereof and becomes law.

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	<u> </u>	(Y/N)
ADOPTED AS AMENDED	<u> </u>	(Y/N)
ADOPTED W/O OBJECTION	<u> </u>	(Y/N)
FAILED TO ADOPT	<u> </u>	(Y/N)
WITHDRAWN	<u> </u>	(Y/N)
OTHER	<u> </u>	

1 Committee/Subcommittee hearing bill: Healthcare Regulation
2 Subcommittee

3 Representative Hunschofsky offered the following:

Amendment

6 Remove lines 57-78 and insert:

7 Section 2. (1) A social worker's personal identifying
8 information, other than the social worker's name, licensure
9 status, or licensure number, obtained from the data system, as
10 described in article XI of s. 491.022, and held by the
11 department or the Board of Clinical Social Work, Marriage and
12 Family Therapy, and Mental Health Counseling is exempt from s.
13 119.07(1) and s. 24(a), Art. I of the State Constitution unless
14 the state that originally reported the information to the data
15 system authorizes the disclosure of such information by law. If

Amendment No.

16 disclosure is so authorized, information may be disclosed only
17 to the extent authorized by law by the reporting state.

18 (2) The Legislature finds that it is a public necessity
19 that any meeting of the Social Work Licensure Interstate Compact
20 Commission or the executive committee or other committees of the
21 commission held as provided in s. 491.022, Florida Statutes, in
22 which matters specifically exempted from disclosure by federal
23 or state law are discussed be made exempt from s. 286.011,
24 Florida Statutes, and s. 24(b), Article I of the State
25 Constitution.

26 (3) The Social Work Licensure Interstate Compact requires
27 that any portion of a meeting in which any information in this
28 section is discussed be closed to the public. In the absence of
29 a public meetings exemption, this state would be prohibited from
30 becoming a member state of the compact. Thus, this state would
31 be unable to effectively and efficiently administer the compact.

32 (4) The Legislature also finds that it is a public
33 necessity that the recordings, minutes, and records generated
34 during any meeting, or portion of a meeting, that is exempt
35 pursuant to this section be made exempt from s. 119.07(1),
36 Florida Statutes, and s. 24(a), Article I of the State
37 Constitution. Release of such information would negate the
38 public meetings exemption. As such, the Legislature finds that
39 the public records exemption is a public necessity.

**Florida
HEALTH**

**FLORIDA'S MEDICAL
MARIJUANA PROGRAM
UPDATE**

**House Healthcare Regulation
Subcommittee**

December 13, 2023

Christopher Kimball, Director
Office of Medical Marijuana Use

OMMU Office of **MEDICAL
MARIJUANA** Use

Florida's Official Source for Medical Use.

PRESENTATION ROADMAP

- Program Background
 - Office of Medical Marijuana Use's (OMMU) Purpose
 - Education and Research Stakeholders
 - Program Timeline
- Program by the Numbers
 - Patient and physician populations
 - Facilities and dispensation data
- Compliance Update
- Licensing Update
- Statutory Implementation & Rulemaking

OMMU's PURPOSE

To promote the health and safety of qualified patients and the public as it relates to medical marijuana through:



Rules

Developing and implementing the Department of Health's rules for medical marijuana



Registry

Overseeing the statewide Medical Marijuana Use Registry (MMUR)



Licensing

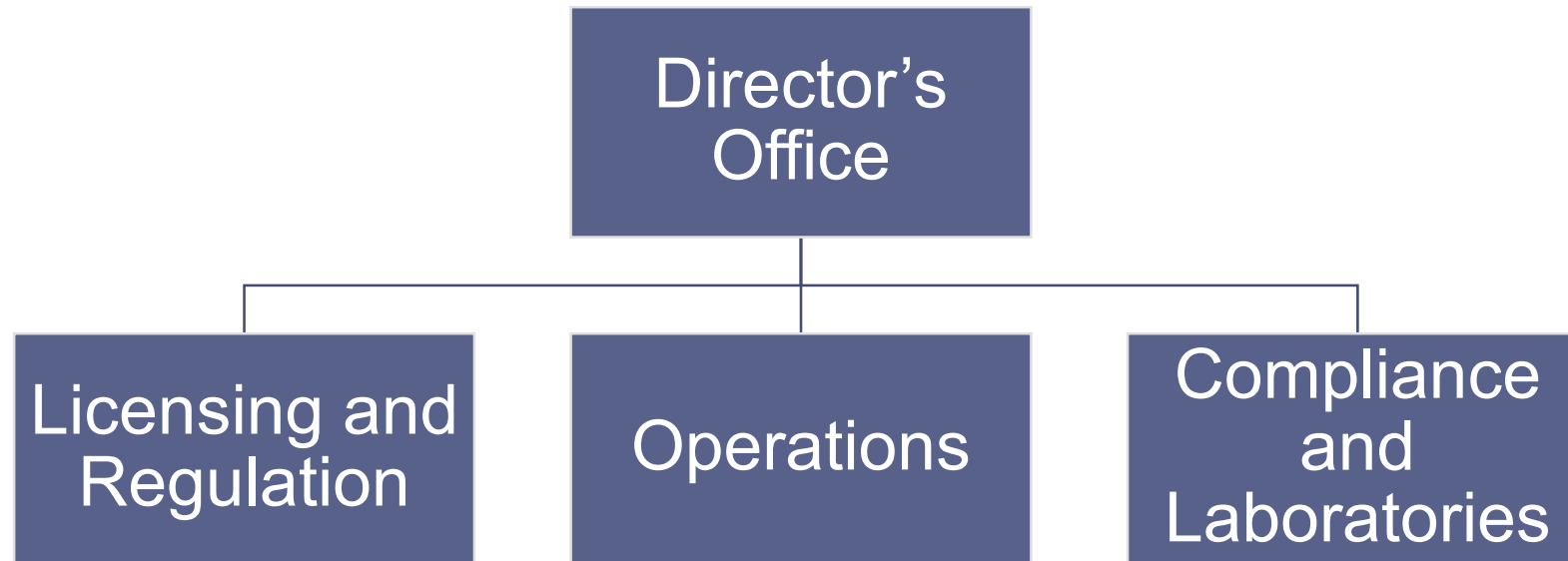
Licensing medical marijuana treatment centers (MMTCs) and marijuana testing laboratories (CMTLs)



Compliance

Employee background screening, inspecting MMTCs and CMTLs, and investigating complaints

OMMU STRUCTURE



RESEARCH AND EDUCATION STAKEHOLDERS

- Consortium for Medical Marijuana Clinical Outcomes Research (s.1004.4351, F.S.) led by the University of Florida.
- Medical Marijuana Education and Research Initiative (s. 381.986(7)(d), F.S.), Florida Agricultural and Mechanical University, Division of Research.
- Physician Certification Pattern Review Panel (s. 381.986(4)(j), F.S.), Board of Medicine and Board of Osteopathic Medicine.
- Florida Physician Medical Marijuana Course (s. 381.986(3)(a) and (c), F.S.), Florida Medical Association and Florida Osteopathic Medical Association.

PROGRAM TIMELINE

2016

**Amendment 2,
creates Article X,
Section 29 of the
Florida Constitution.**

2018

**The OMMU replaces
the Office of
Compassionate
Use.**

2019

**Smoking becomes
an approved route
of administration.**

PROGRAM TIMELINE

2020

**Edible products
become an
approved route of
administration.**

2021

**The Florida Supreme
Court upholds the
vertically integrated
structure of MMTCs.**

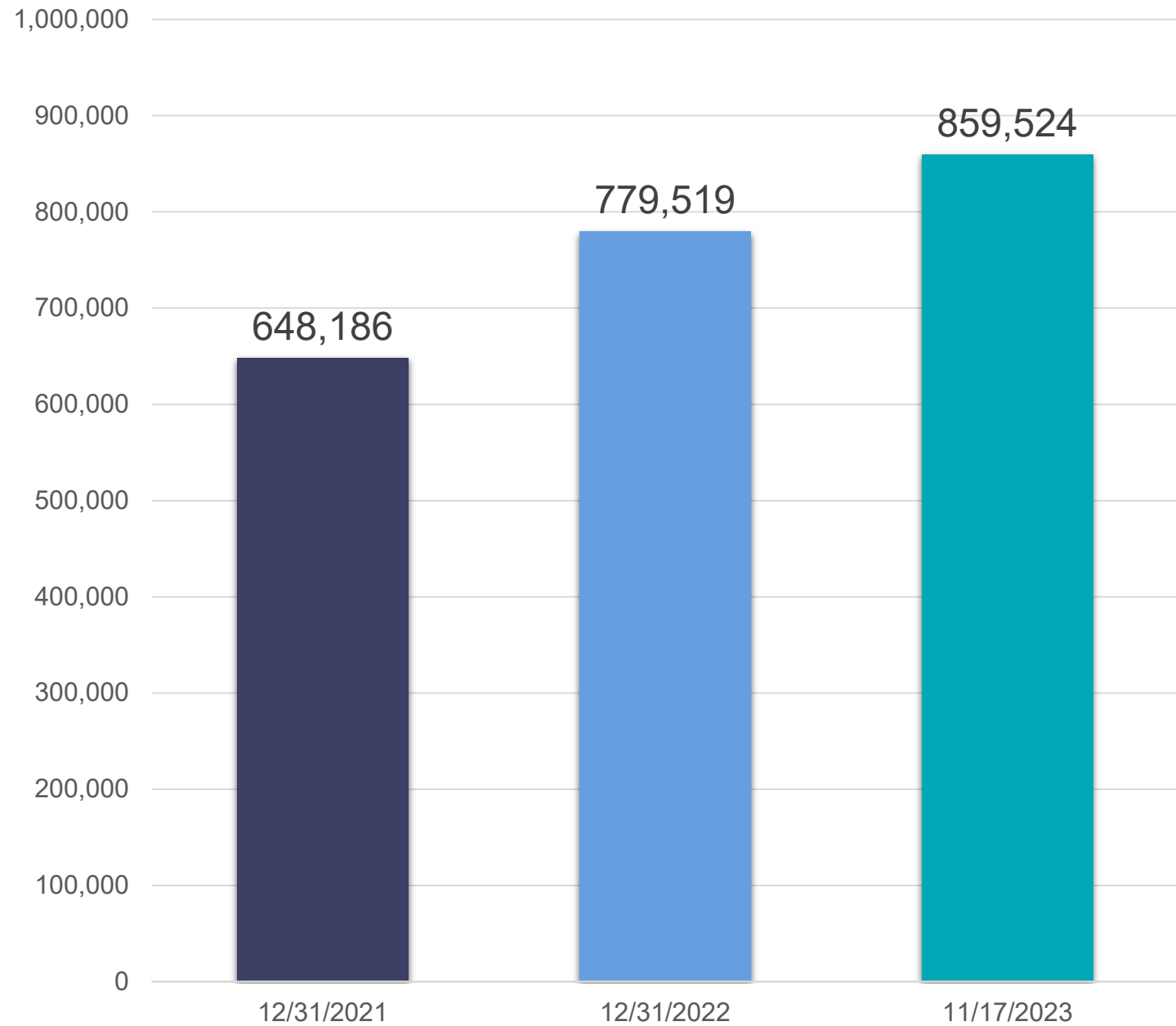
2023

**Telehealth is
permitted for
renewal physician
certifications.**

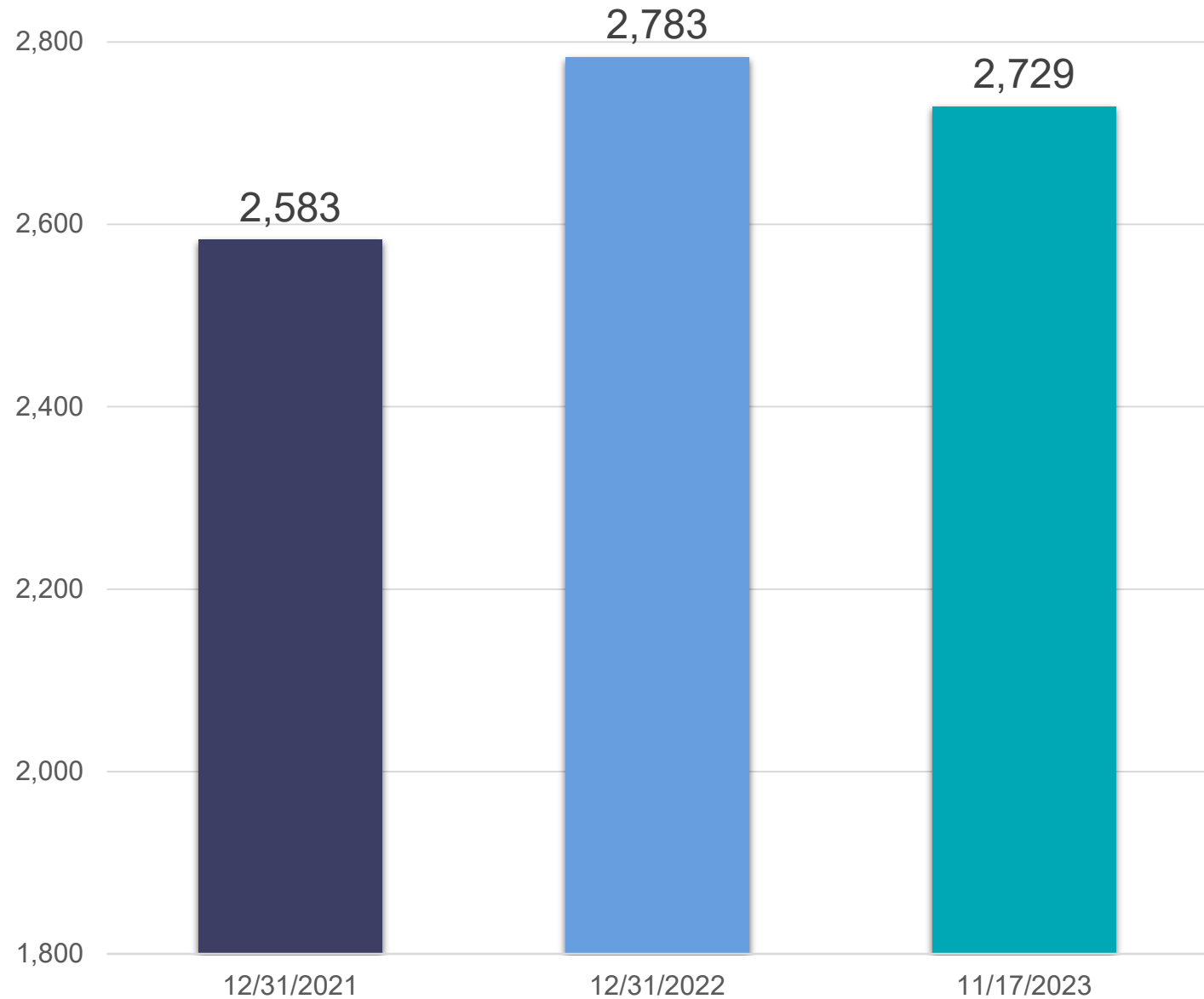
PATIENT ACCESS NUMBERS

- Qualified patients (859,524) and caregivers (8,894)
- Qualified physicians (2,729)
- Medical Marijuana Treatment Centers (MMTCs) (24)
 - Cultivation facilities (40)
 - Processing facilities (31)
 - Dispensing facilities (606)
 - Fulfillment and storage facilities (15)
- Certified Marijuana Testing Laboratories (CMTLs) (9)

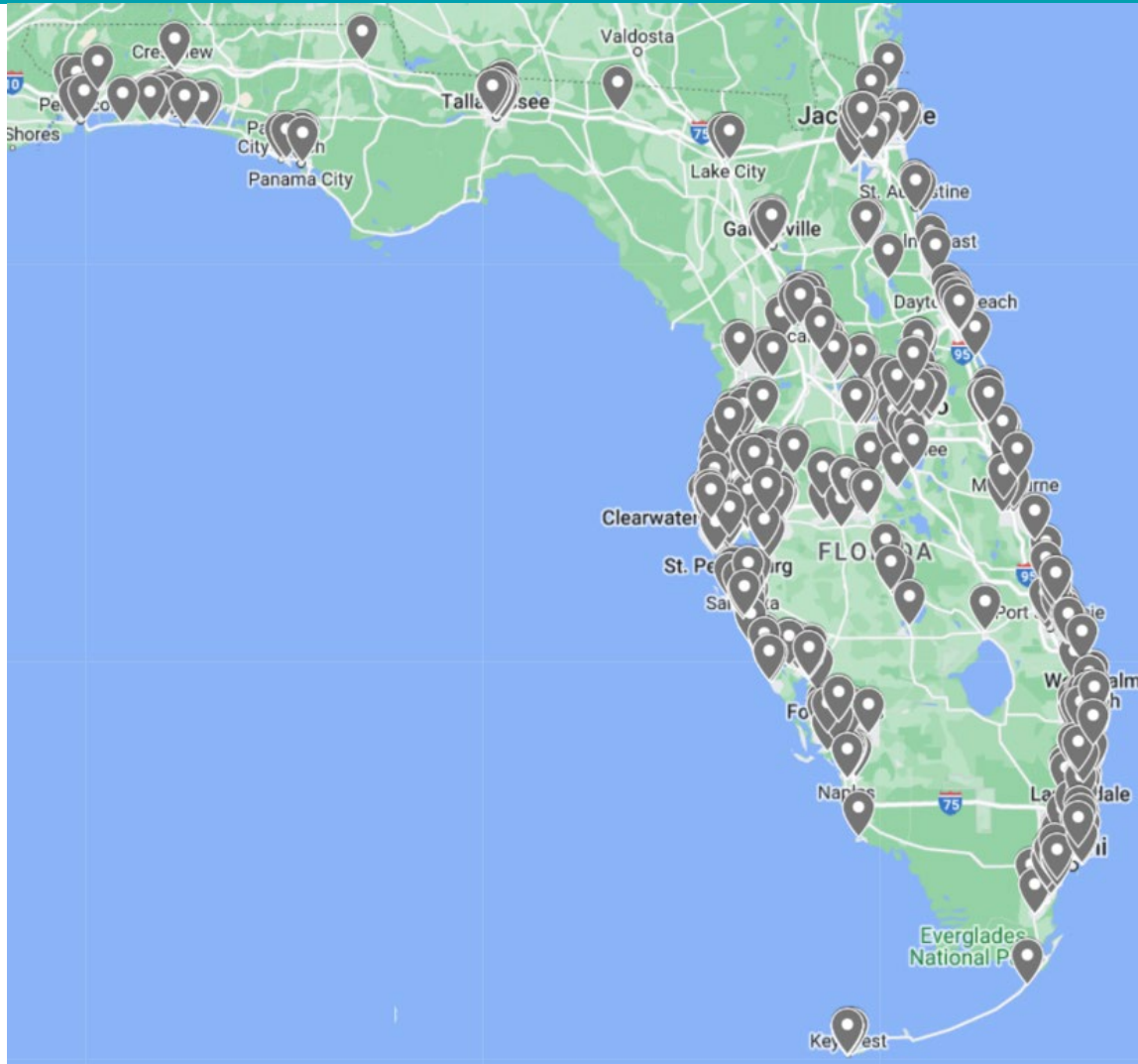
Active Qualified Patients



Active Qualified Physicians



PATIENT ACCESS



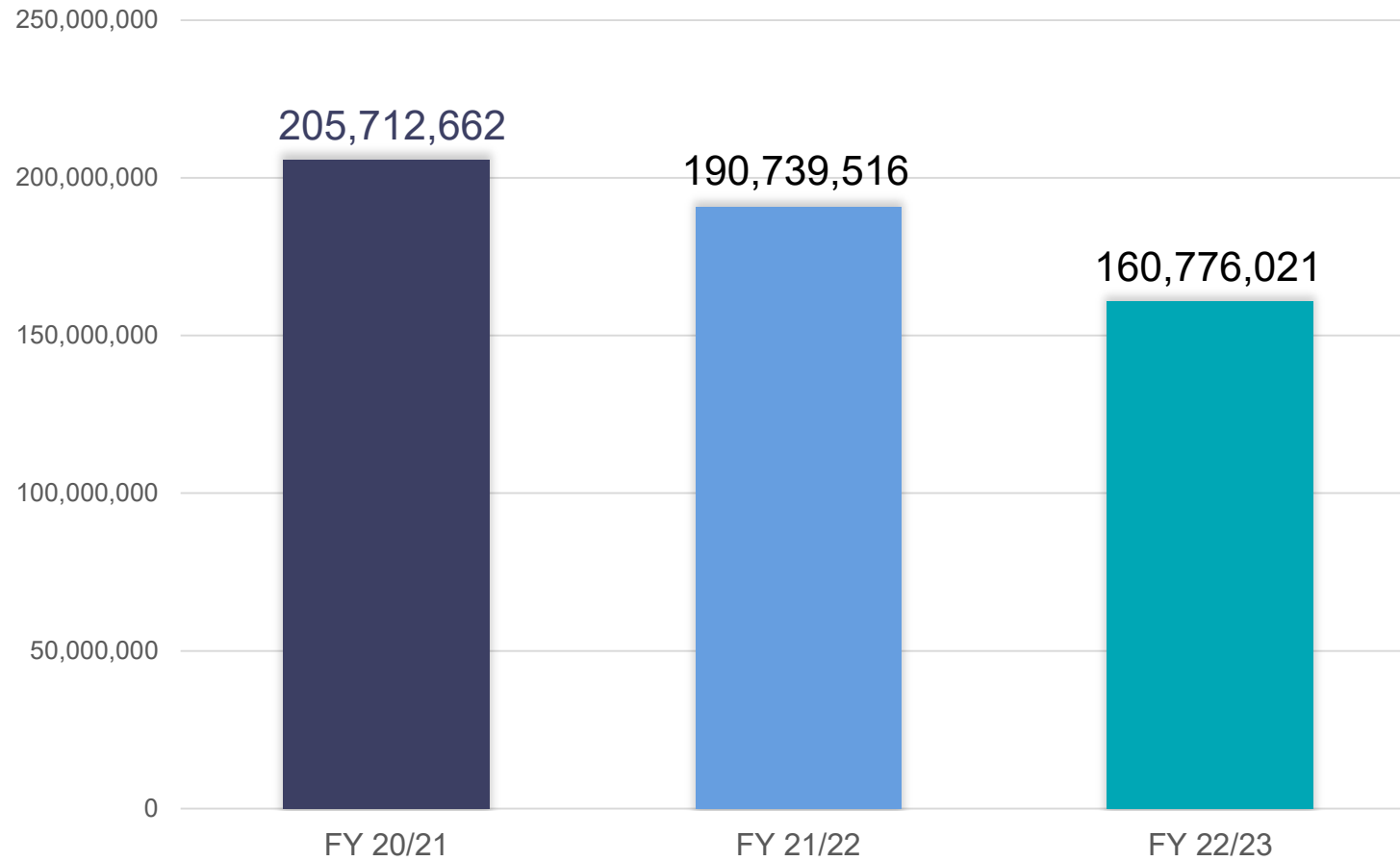
MMTC Facility Type	Number of Facilities
Dispensing Facility	606
Cultivation Facility	40
Processing Facility	31
Fulfillment and Storage Facility	15
TOTAL FACILITIES	692

MEDICAL MARIJUANA ROUTES OF ADMINISTRATION

Route of Administration	Range in Potency Tetrahydrocannabinol (THC) Content as a Percentage of Volume	
	Lower Threshold	Upper Threshold
Inhalation	60.0%	90.0%
Oral	0.5%	4.0%
Smoking	10.0%	28.0%
Sublingual	0.5%	90.0%
Suppository	1.3%	3.0%
Topical	0.4%	90.0%
Edibles	A multi-serving edible may not contain more than 200 mg of THC, and a single-serving edible, or a single serving portion of a multi-serving edible, may not exceed 10 mg of THC.	

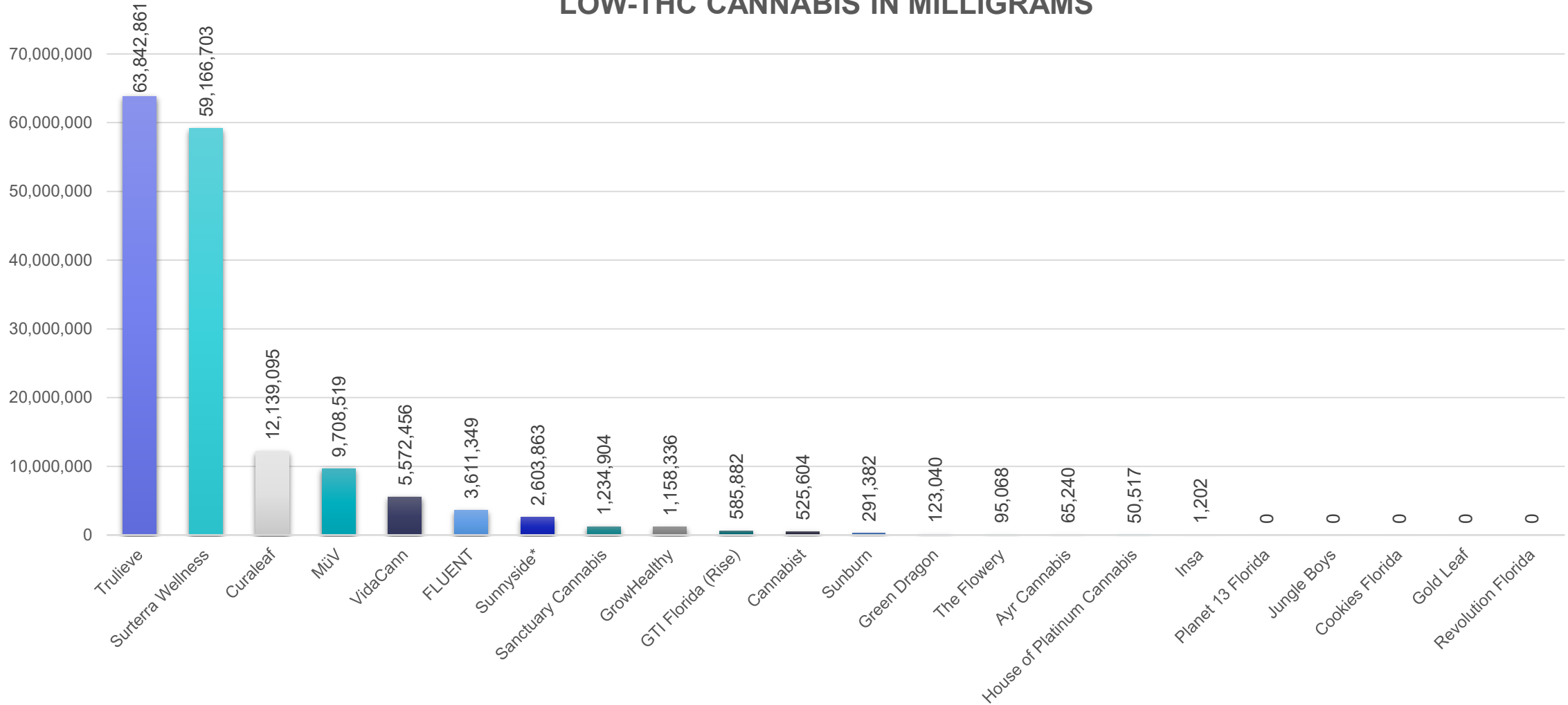
LOW-THC CANNABIS DISPENSED

LOW-THC CANNABIS IN MILLIGRAMS

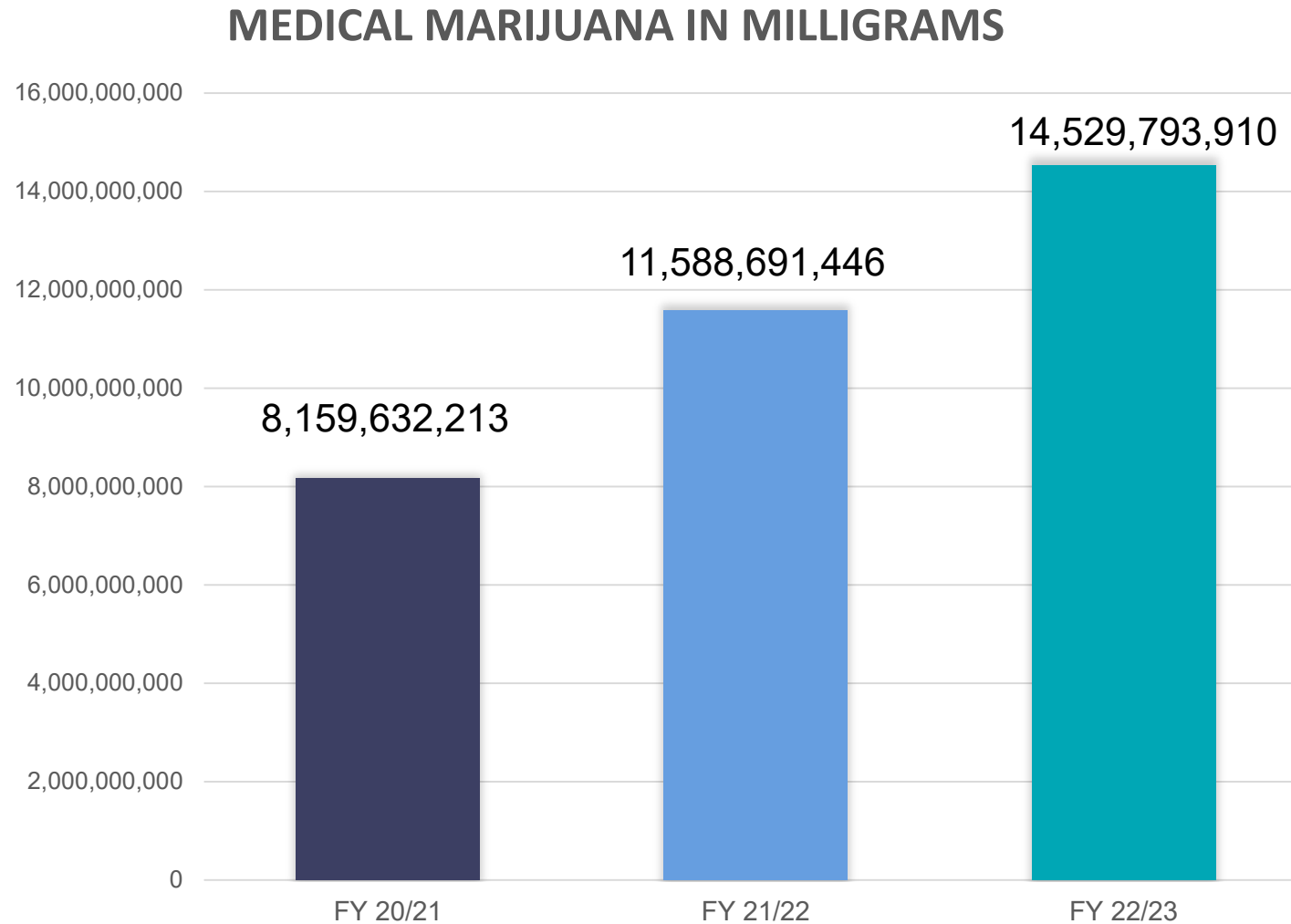


LOW-THC CANNABIS DISPENSED BY MMTC (FY 2022-23)

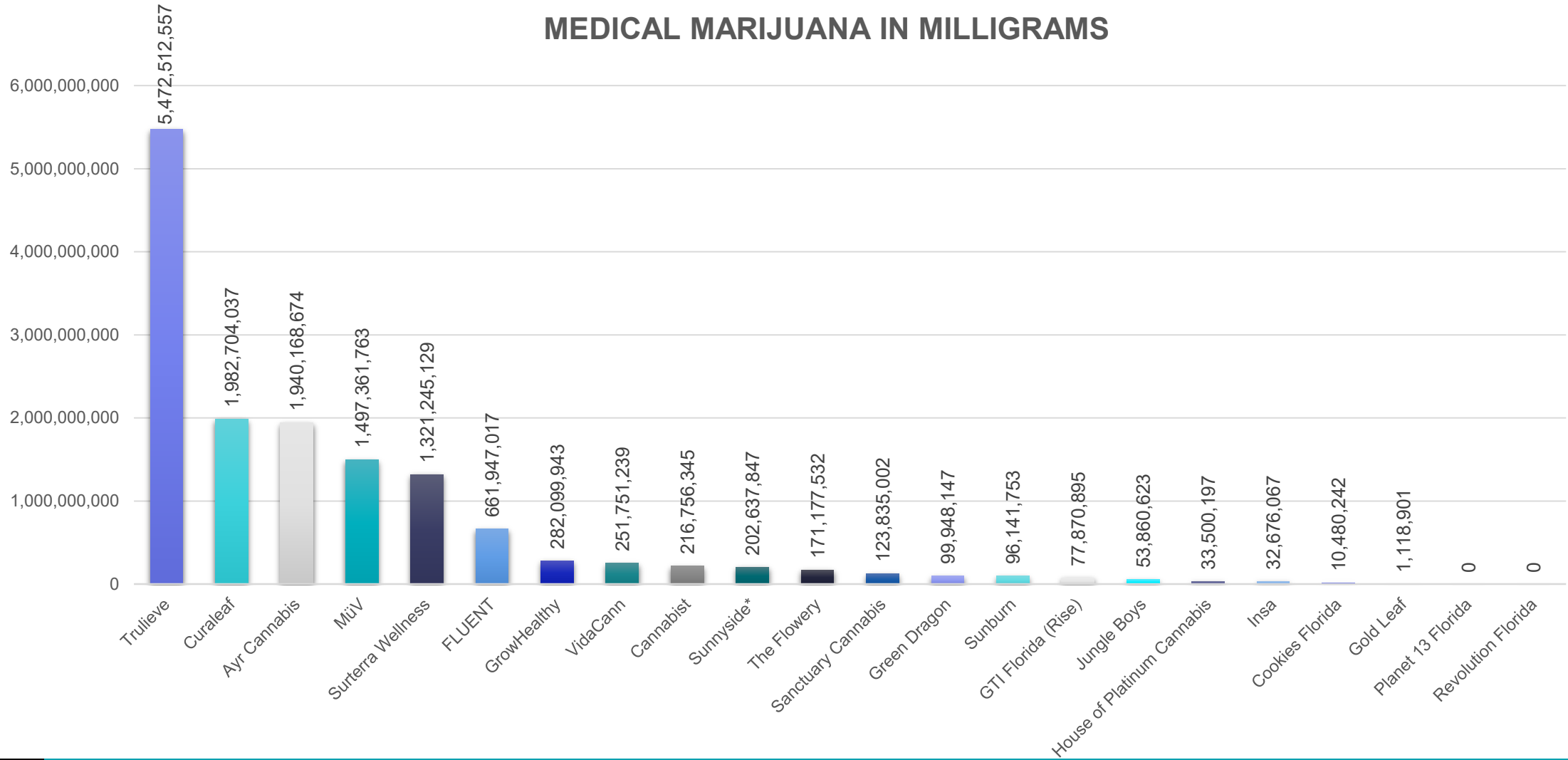
LOW-THC CANNABIS IN MILLIGRAMS



MEDICAL MARIJUANA DISPENSED

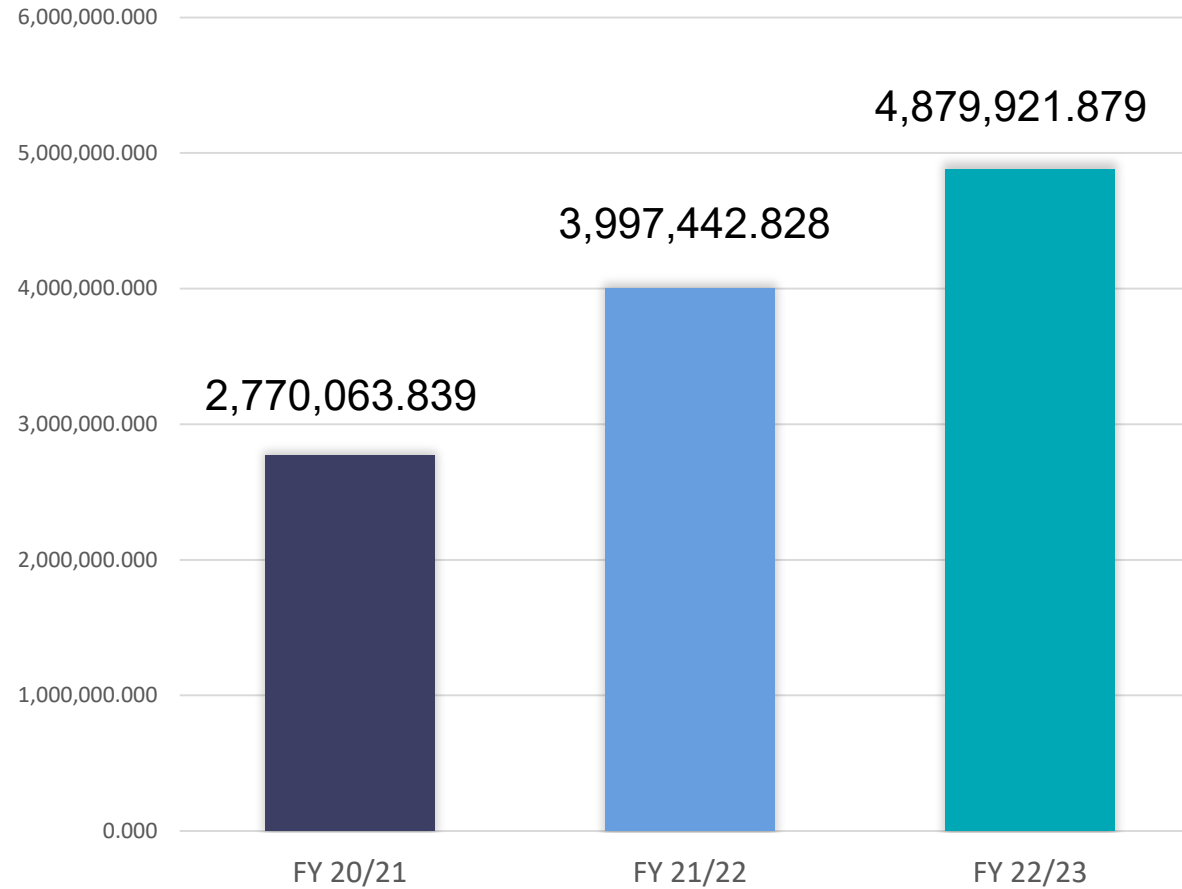


MEDICAL MARIJUANA DISPENSED BY MMTTC (FY 2022-23)

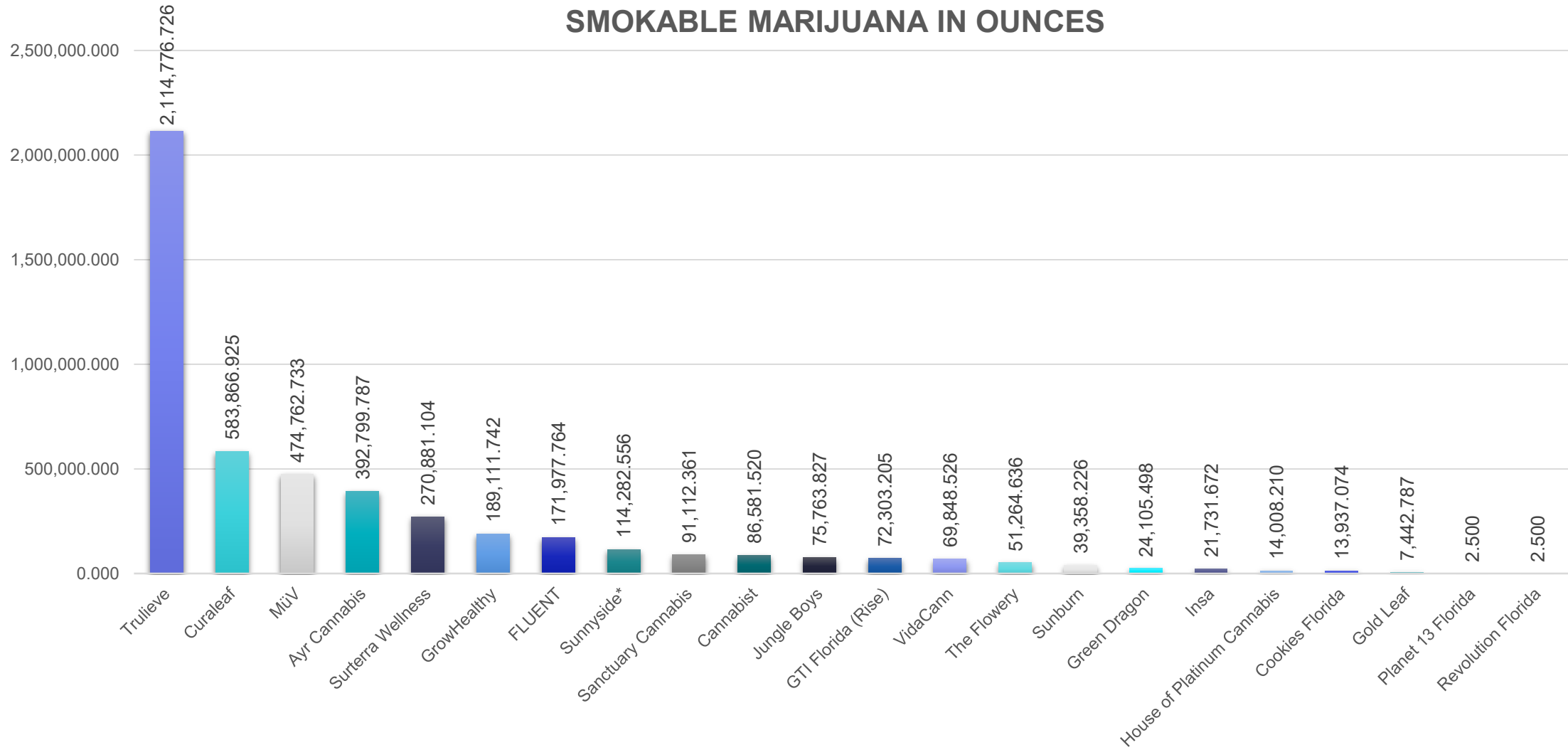


SMOKABLE MARIJUANA DISPENSED

SMOKABLE MARIJUANA IN OUNCES



SMOKABLE MARIJUANA DISPENSED BY MMTc (FY 2022-23)



COMPLIANCE UPDATE

- **FY2022-23 MMTC and CMTL Employee Background Screenings (12,743)**
 - Individuals deemed ineligible for employment (549).
- **FY2022-23 MMTC and CMTL Inspections (2,176: 48% increase from previous year)**
 - Facility and process approval inspections (928).
 - Compliance inspections (1,229).
 - Complaint inspections (19).
- **FY2022-23 MMTC and CMTL Notices of Violation (502)**
 - Subset with fines (168).
- **Department's Laboratory Cannabis Expansion**
 - November 2023: Fully operational.
 - Spring 2024: Accreditation target.

PIGFORD/BLACK FARMER LITIGATION (BFL) MMTTC LICENSING UPDATE

- On September 20, 2022, the Department issued notices of intent to approve and deny *Pigford/BFL* applications for MMTTC licensure. Unsuccessful applicants filed petitions challenging the Department's notices. Litigation ensued and is pending.
- On June 26, 2023, HB 387 became law.
- On July 11, 2023, the Department awarded two (2) *Pigford/BFL* licenses pursuant to the new law.
- On the same day, the Department issued letters to *Pigford/BFL* applicants providing 90 days to cure deficiencies identified in the notices of intent to deny pursuant to HB 387.
- The Department is currently reviewing responsive materials.

APRIL 2023 MMTC APPLICATION LICENSING UPDATE

- From April 24-28, 2023, the Department received 74 applications for up to 22 available MMTC licenses.
- The Errors and Omissions process for the batching cycle has concluded.
- 73 applications (1 withdrew) are currently under review pursuant to a competitive process for award of the 22 licenses.

STATUTORY IMPLEMENTATION AND RULEMAKING

- **HB 387 (2023)**
 - Telehealth: Implementing the provision allowing physician recertifications via telehealth.
 - *Pigford/BFL* MMTC License: Reviewing submitted applicant responses to the 90-day cure letters.
- **HB 1387 (2023)**
 - Product names, advertising, trade names and logos: The OMMU has notified licensees of the law change and is in the process of implementation.
 - Reviewing submitted products, advertisements, tradenames, and logos for compliance with the new statutory requirements.
 - Background Screening Updates: Began implementation of the CMTL employee screening provision on July 1, 2023.

STATUTORY IMPLEMENTATION AND RULEMAKING

- **Seed-to-Sale Tracking System Implementation**
 - Seed-to-Sale tracking system delivered in June 2023.
 - Currently in User Acceptance Testing.
 - Rule development underway to direct MMTC and CMTL integration into the Department's Seed-to-Sale tracking system.
 - Next steps: Adopt Seed-to-Sale rules and initiate industry user testing and integration.

THANK YOU

CONTACT

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4052 Bald Cypress Way, Bin M-01
Tallahassee, FL 32399

Phone: 850-245-4657

FAX: 850-487-7046

Email:

MedicalMarijuanaUse@flhealth.gov

Website:

www.knowthefactsmmj.com

**Physician Certification Pattern
Review Panel Report**



PHYSICIAN CERTIFICATION PATTERN REVIEW PANEL REPORT



Nicholas Romanello, Esq., Panel Chair
Florida Board of Medicine

OBJECTIVES

- Panel Authority and Composition
- Requirements for Qualified Physicians
- Number of Physician Certifications
- Patient Qualifying Medical Conditions
- Dosage, Supply Amount, and Form of Marijuana Ordered

PANEL AUTHORITY

Under section 381.986(4)(j), Florida Statutes, the Physicians Certification Pattern Review Panel (the Panel) annually reviews all physician certifications submitted to the Medical Marijuana Use Registry (MMUR) and reports:

- Number of certifications
- Patient qualifying medical conditions
- Dosage, supply amount, and form of marijuana ordered
- Data by individual physician, statewide, and grouped by county

An annual report is due to the Governor, Senate President, and Speaker of the House of Representatives by January 1.



PANEL COMPOSITION

Chair and Vice Chair:

Nicholas Romanello, Esq., Chair

William Kirsh, D.O., Vice Chair

Members:

Patrick Hunter, M.D.

Michael Wasylik, M.D.

Zachariah Zachariah, M.D.

Valerie Jackson

Christopher Creegan

REQUIREMENTS FOR QUALIFIED PHYSICIANS

Physicians are qualified to recommend medical marijuana if they hold an active and unrestricted license as an allopathic physician under Chapter 458, Florida Statutes, or an osteopathic physician under Chapter 459, Florida Statutes, and successfully complete an approved two-hour Continuing Medical Education course and examination.

Florida-Licensed Physicians Qualified to Certify Patients for Medical Marijuana:

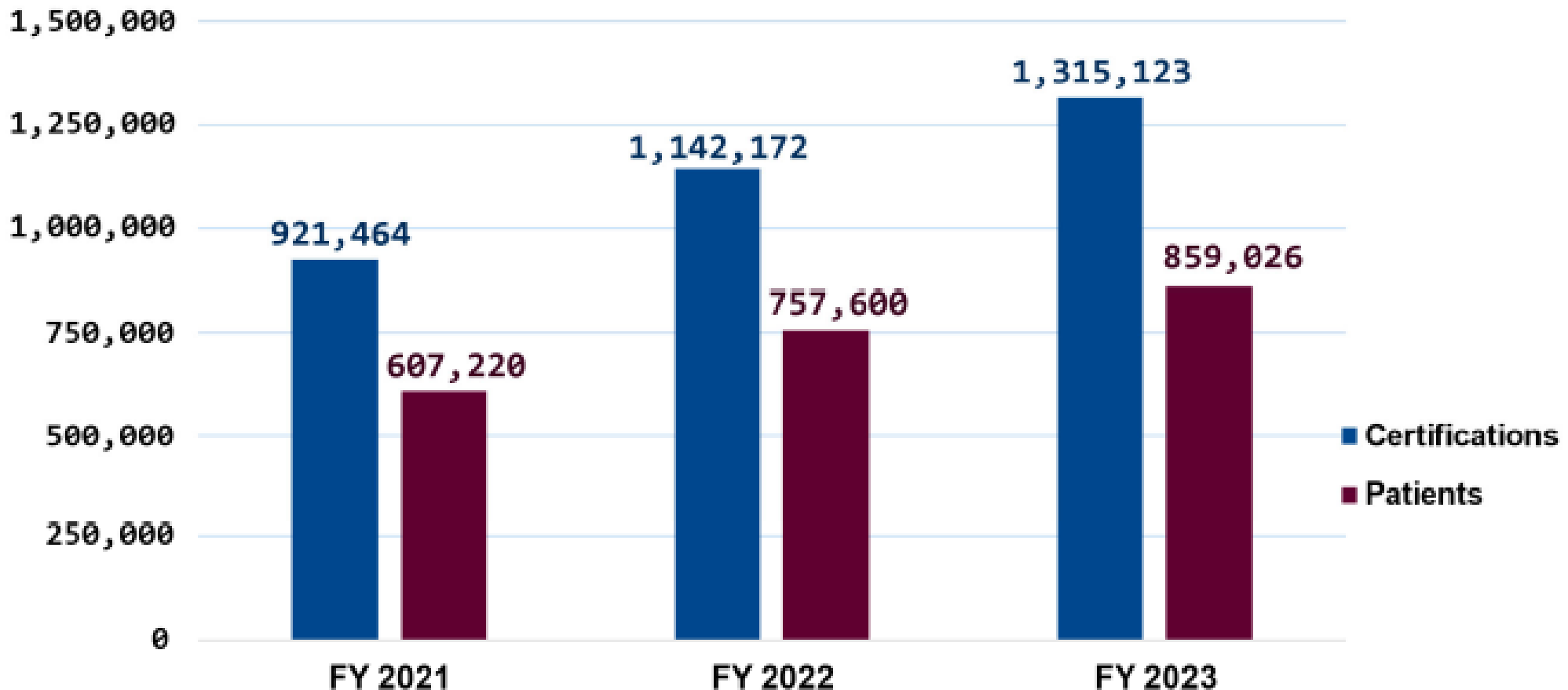
Reported Physician Practice Location Address	FY 2021 ¹	FY 2022 ¹	FY 2023 ¹
In a Florida County	2,299	2,038	2,198
Not Practicing	32	25	28
Out of State	98	81	86

¹ Data cycle is July – June prior to January 1st publication date. See page i.

Source: Physician Certification Pattern Review 2024 Annual Report, Table 1 (page 1).

PHYSICIAN CERTIFICATIONS









Number of Physician Certifications and Distinct Patient Counts:








Source: Physician Certification Pattern Review 2024 Annual Report, Figure 3 (page 3).

QUALIFYING MEDICAL CONDITIONS

Physicians are required to determine that a patient's medical condition meets one of the qualifying conditions listed in section 381.986(2), Florida Statutes:

	Cancer
	Epilepsy
	Glaucoma
	Human immunodeficiency virus (HIV)
	Acquired immunodeficiency syndrome (AIDS)
	Post-traumatic stress disorder (PTSD)
	Amyotrophic lateral sclerosis (ALS)
	Crohn's disease

	Parkinson's disease
	Multiple sclerosis (MS)
	Medical conditions of the same kind or class as or comparable to those above
	A terminal condition diagnosed by a physician other than the qualified physician issuing the physician certification
	Chronic nonmalignant pain caused by a qualifying medical condition or that originates from a qualifying medical condition and persists beyond the usual course of that qualifying medical condition

QUALIFYING MEDICAL CONDITIONS

Qualifying Condition	FY 2021		FY 2022		FY 2023	
	Number	Percent ²	Number	Percent ²	Number	Percent ²
(a) Cancer	59,999	3.8%	66,457	3.8%	71,876	3.6%
(b) Epilepsy	19,154	1.2%	16,921	1.0%	18,631	0.9%
(c) Glaucoma	13,072	0.8%	15,069	0.9%	16,178	0.8%
(d) Positive status for human immunodeficiency virus (HIV)	9,203	0.6%	8,833	0.5%	9,125	0.5%
(e) Acquired immune deficiency syndrome (AIDS)	2,051	0.1%	1,963	0.1%	1,953	0.1%
(f) Post-traumatic stress disorder (PTSD)	607,004	38.6%	695,592	39.4%	809,425	40.2%
(g) Amyotrophic lateral sclerosis (ALS)	12,153	0.8%	3,997	0.2%	4,861	0.2%
(h) Crohn's disease	29,649	1.9%	32,965	1.9%	32,368	1.6%
(i) Parkinson's disease	8,945	0.6%	7,285	0.4%	7,388	0.4%
(j) Multiple sclerosis (MS)	184,113	11.7%	160,218	9.1%	177,791	8.8%
(k) Medical conditions of the same kind or class as or comparable to those enumerated in paragraphs (a)–(j)¹	412,835	26.2%	508,124	28.8%	590,239	29.3%
(l) A terminal condition diagnosed by a physician other than the qualified physician issuing the physician certification	3,494	0.2%	3,292	0.2%	2,923	0.1%
(m) Chronic nonmalignant pain	212,507	13.5%	244,899	13.9%	269,918	13.4%
Total qualifying conditions reported:	1,574,179		1,765,615		2,012,676	
Total number of certifications:	921,464		1,142,172		1,315,123	
Total number of individual patients:	607,220		757,600		859,026	

Source: Physician Certification Pattern Review 2024 Annual Report, Table 4 (page 6).

QUALIFYING MEDICAL CONDITIONS

Patient medical conditions by category using the World Health Organization's International Statistical Classification of Diseases and Related Health Problems	FY 2023	
	Number	Percent ²
1. One form of "anxiety" (e.g., generalized anxiety disorder, depression, insomnia, panic attacks, sleep disorders).	207,991	44%
2. One or more symptoms, diseases, or disorders for "chronic pain from neuro or muscular degeneration or injury" (e.g., cervical or lumbar pain, degenerative disc/joint disease, muscle spasms, myopathic encephalopathy, restless leg syndrome, rheumatoid/osteoarthritis).	108,223	23%
3. Only "chronic pain" or "pain" reported.	44,072	9%
4. One or more forms of "anxiety" AND one or more forms of "chronic pain from neuro or muscular degeneration or injury."	29,768	6%
5. Two or more forms of "anxiety" as listed.	34,252	7%
Others with 1,421 or less: digestive, respiratory, infectious disease, circulatory, genitourinary, genetic, skin and connective tissue, ophthalmological.	26,986	6%
Unable to determine	25,064	5%
Number of medical conditions reported:	476,356	
Number of qualifying condition (k) certifications:	590,239	
Number of distinct patients in this table:	326,658	
Number of physicians in this table:	739	

Source: Physician Certification Pattern Review 2024 Annual Report, Table 5 (page 7).

NUMBER OF ORDERS FOR MEDICAL MARIJUANA

By Route:

Route	FY 2021	FY 2022	FY 2023	Percent Change FY 2022 to FY 2023
Edibles	2,356,750	3,308,693	3,732,916	13% ↑
Inhalation	2,620,144	3,297,212	3,761,694	14% ↑
Oral	2,615,992	3,298,967	3,537,798	7% ↑
Sublingual	2,200,278	3,207,690	3,093,701	4% ↓
Suppository	309,768	475,743	142,476	70% ↓
Topical	2,530,751	3,232,525	3,193,720	1% ↓

Source: Physician Certification Pattern Review 2024 Annual Report, Table 9 (page 10).

MARIJUANA IN A FORM FOR SMOKING

Certifications with orders for medical marijuana in a form of smoking began on March 18, 2019, pursuant to Chapter 2019-1, Laws of Florida, when Senate Bill 182 was signed into law.

Number of Certifications that Contain at Least One Order for Smoking:

	FY 2021	FY 2022	FY 2023
All Certifications with at Least One Order for Smoking	860,291	1,089,072	1,266,276

Source: Physician Certification Pattern Review 2024 Annual Report, Table 30 (page 22).

MEDICAL CONDITIONS FOR PATIENTS WITH ORDERS FOR MEDICAL MARIJUANA IN A FORM FOR SMOKING

Qualifying Condition	FY 2021		FY 2022		FY 2023	
	Number	Percent ¹	Number	Percent ¹	Number	Percent ¹
(a) Cancer	51,713	3.5%	59,224	3.5%	65,131	3.4%
(b) Epilepsy	17,165	1.2%	15,513	0.9%	17,461	0.9%
(c) Glaucoma	11,870	0.8%	14,126	0.8%	15,293	0.8%
(d) Positive status for human immunodeficiency virus (HIV)	8,509	0.6%	8,426	0.5%	8,785	0.5%
(e) Acquired immune deficiency syndrome (AIDS)	1,825	0.1%	1,651	0.1%	1,653	0.1%
(f) Post-traumatic stress disorder (PTSD)	576,442	39.3%	670,199	40.0%	787,288	40.7%
(g) Amyotrophic lateral sclerosis (ALS)	11,423	0.8%	3,559	0.2%	4,508	0.2%
(h) Crohn's disease	27,065	1.8%	31,483	1.9%	31,161	1.6%
(i) Parkinson's disease	6,810	0.5%	5,896	0.4%	6,212	0.3%
(j) Multiple sclerosis (MS)	169,059	11.5%	148,922	8.9%	168,759	8.7%
(k) Medical conditions of the same kind or class as or comparable to those enumerated in paragraphs (a)-(j)	389,109	26.5%	485,470	28.9%	569,008	29.4%
(l) A terminal condition diagnosed by a physician other than the qualified physician issuing the physician certification	3,100	0.2%	3,043	0.2%	2,641	0.1%
(m) Chronic nonmalignant pain	193,155	13.2%	229,990	13.7%	258,082	13.3%
Total qualifying conditions reported:	1,467,245		1,677,502		1,935,982	
Total number of certifications:	860,291		1,089,072		1,266,276	
Total number of patients: (with smoking certifications)	575,095		728,655		832,636	

Source: Physician Certification Pattern Review 2024 Annual Report, Table 32 (page 23).

AVERAGE DAILY DOSE BY ROUTE

Average Daily Dose of Medical Marijuana From all Physicians:

Medical Marijuana	Edibles			Inhalation			Oral		
	FY 2021 [1,553]	FY 2022 [1,689]	FY 2023 [1,710]	FY 2021 [1,599]	FY 2022 [1,674]	FY 2023 [1,680]	FY 2021 [1,601]	FY 2022 [1,667]	FY 2023 [1,681]
GeoMean	176	193	58	227	248	202	196	214	78
Max ¹	1,000,000	1,000,000	600,600	1,000,000	1,000,000	500,300	1,000,000	1,000,000	420,420
Min ¹	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Median ¹	200	200	50	200	250	200	200	200	70
Mode ¹	200	200	60	200	200	200	200	200	50

Medical Marijuana	Sublingual			Suppository			Topical		
	FY 2021 [1,528]	FY 2022 [1,608]	FY 2023 [1,627]	FY 2021 [762]	FY 2022 [884]	FY 2023 [746]	FY 2021 [1,500]	FY 2022 [1,597]	FY 2023 [1,610]
GeoMean	178	198	57	207	233	120	157	182	45
Max ¹	1,000,000	1,000,000	444,444	1,000,000	1,000,000	25,000	1,000,000	1,000,000	400,400
Min ¹	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Median ¹	200	200	50	200	250	200	200	200	40
Mode ¹	200	200	50	200	200	200	200	200	50

Source: Physician Certification Pattern Review 2024 Annual Report, Table 12 and Table 13 (page 12).

Questions?

**Consortium for Medical Marijuana
Clinical Outcomes Research**

The Consortium for Medical Marijuana Clinical Outcomes Research – Progress update Dec 2023



Consortium for
Medical Marijuana
Clinical Outcomes Research

Almut G Winterstein, RPh, PhD, FISPE

Director, Consortium for Medical Marijuana Clinical Outcomes Research
Distinguished Professor, Pharmaceutical Outcomes & Policy, University of Florida
Director, Center for Drug Evaluation and Safety (CoDES), University of Florida

Healthcare Regulation Subcommittee
FL House of Representatives
Dec 13, 2023





Who we are...

- Established by Florida Statute to “conduct, disseminate and support rigorous scientific research on the clinical outcomes of medical marijuana use.”
- Located at the University of Florida, the Consortium is home to researchers from 9 universities in the state of Florida.
- Funded through annual state appropriation.





Why we exist...

Despite ... the rapid rise in the use of cannabis both for medical purposes ..., conclusive evidence regarding the short- and long-term health effects (harms and benefits) of cannabis use remains elusive. A lack of scientific research has resulted in a lack of information on the health implications of cannabis use...

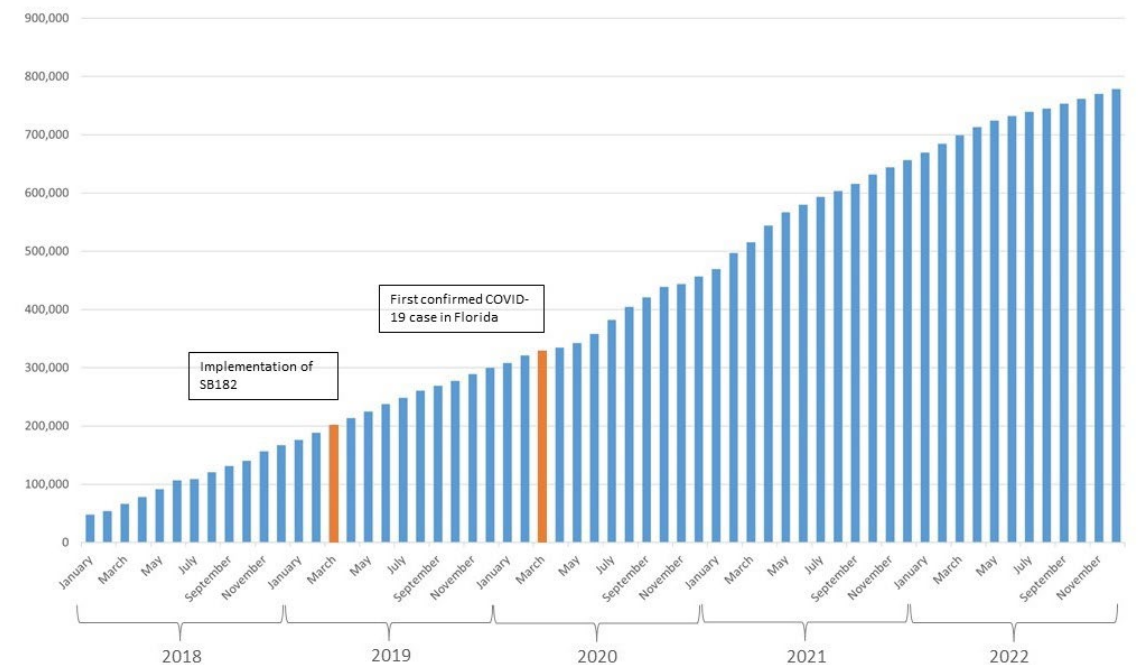
Recommendations:

- **Develop a comprehensive evidence base**
- **Improve research quality**
- **Improve surveillance capacity**
- **Address research barriers**

National Academies of Sciences, Engineering & Medicine 2017 –

<https://www.nap.edu/download/24625>

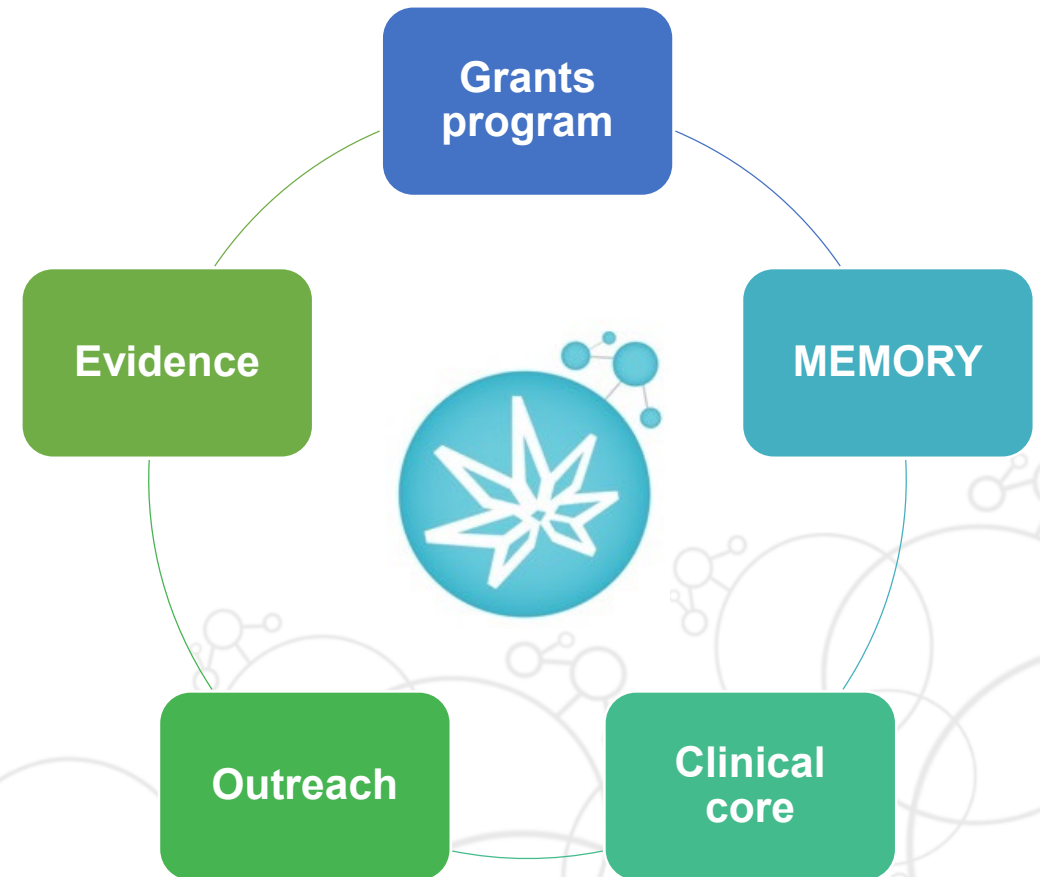
Increase in certified medical marijuana patients in Florida, 2018 - 2022





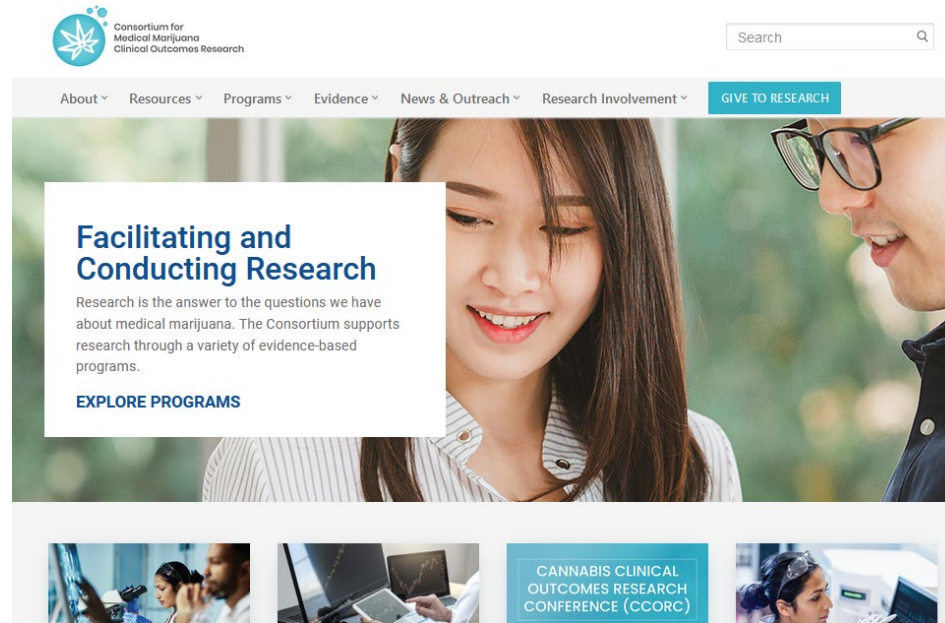
What we do...

- **Grants program:** offered annually to members
- **MEMORY:** new and unique data repository available to Consortium researchers
- **Clinical core:** support & conduct of prospective studies
- **Outreach:** CCORC; newsletters; website, conference exhibits
- **Evidence:** research priorities; publishes evidence reviews and other resources



Outreach

- Consortium Researcher Spotlight series
- Press Releases
- Participation in conferences
- MEDICAMENT
- Cannabis Clinical Outcomes Research Conference (CCORC)



Website: mmjoutcomes.org



Researcher Spotlight
Video Series

Quarterly newsletter disseminated to > 1200 individuals

Outreach: Evidence in Context Series



Title	Year	Usage
Climbing the Evidence Pyramid: Dosing Considerations for Medical Cannabis in the Management of Chronic Pain	2023	678
Cannabis Effects on Driving Performance: Clinical Considerations	2023	2,486
Clinical Considerations for Cannabis Use and Cardiovascular Health	2022	1411
Will Cannabis or Cannabinoids Protect You from SARS-CoV-2 Infection or Treat COVID-19?	2022	12,585
Much Ado about Dosing: The Needs and Challenges of Defining a Standardized Cannabis Unit	2021	5,654
Perinatal Cannabis Exposures and Autism Spectrum Disorders	2021	3,561
Evidence in Context: High Risk of Bias in Medical Cannabis and Cannabinoid Clinical Trials Dictates the Need for Cautious Interpretation	2021	3,574
Introducing Commentary Series	2021	1,382

Medical Cannabis and Cannabinoids

Evidence in Context – Commentary

Med Cannabis Cannabinoids 2023;6:8–14
DOI: 10.1159/000528714

Received: June 29, 2022
Accepted: December 7, 2022
Published online: January 30, 2023

Cannabis Effects on Driving Performance: Clinical Considerations

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Amie J. Goodin^{a,b}

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Medical Cannabis and Cannabinoids

Evidence in Context – Commentary

Med Cannabis Cannabinoids 2023;6:41–45
DOI: 10.1159/000530251

Received: February 25, 2023
Accepted: March 9, 2023
Published online: April 26, 2023

Climbing the Evidence Pyramid: Dosing Considerations for Medical Cannabis in the Management of Chronic Pain

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Medical Cannabis and Cannabinoids

Evidence in Context – Commentary

Med Cannabis Cannabinoids 2022;5:120–127
DOI: 10.1159/000526731

Received: June 14, 2022
Accepted: August 13, 2022
Published online: September 28, 2022

Clinical Considerations for Cannabis Use and Cardiovascular Health

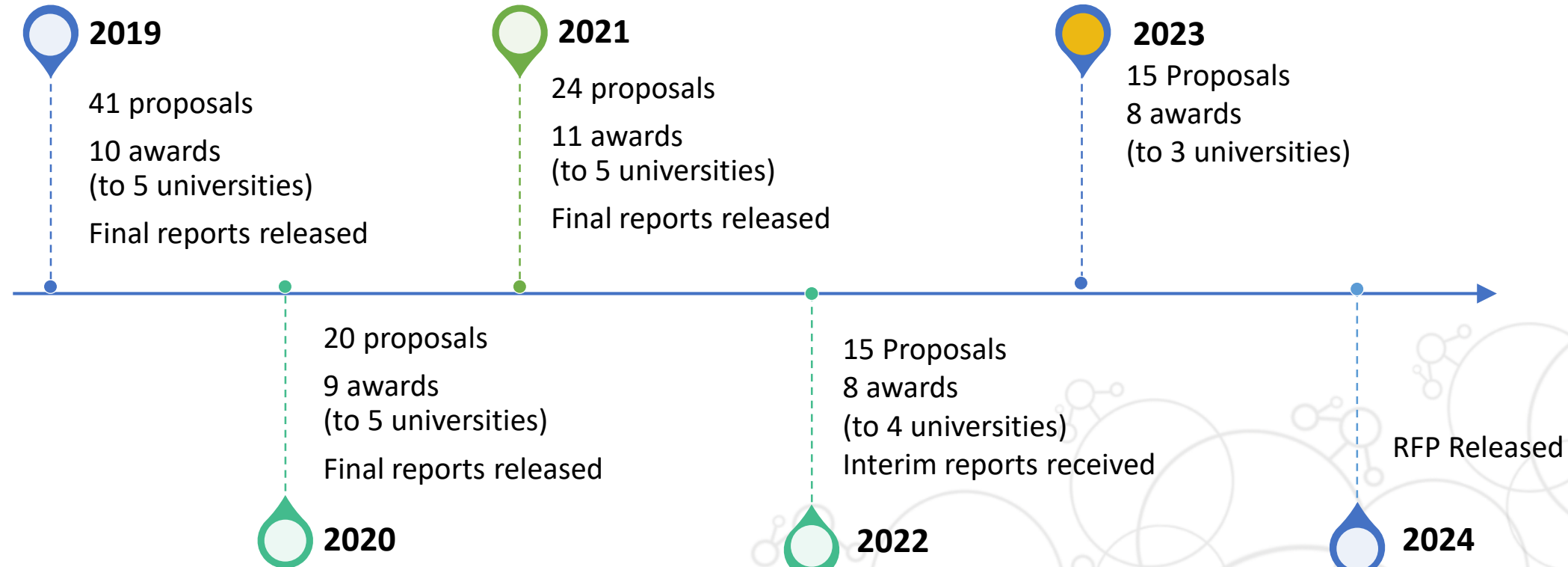
Ruba Sajdeya^{a,b} Sebastian Jugl^{a,c} Robert Cook^{a,b} Joshua D. Brown^{a,c}
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Grants Program

115 proposals received and 46 awarded to 7 member institutions (>\$3M)





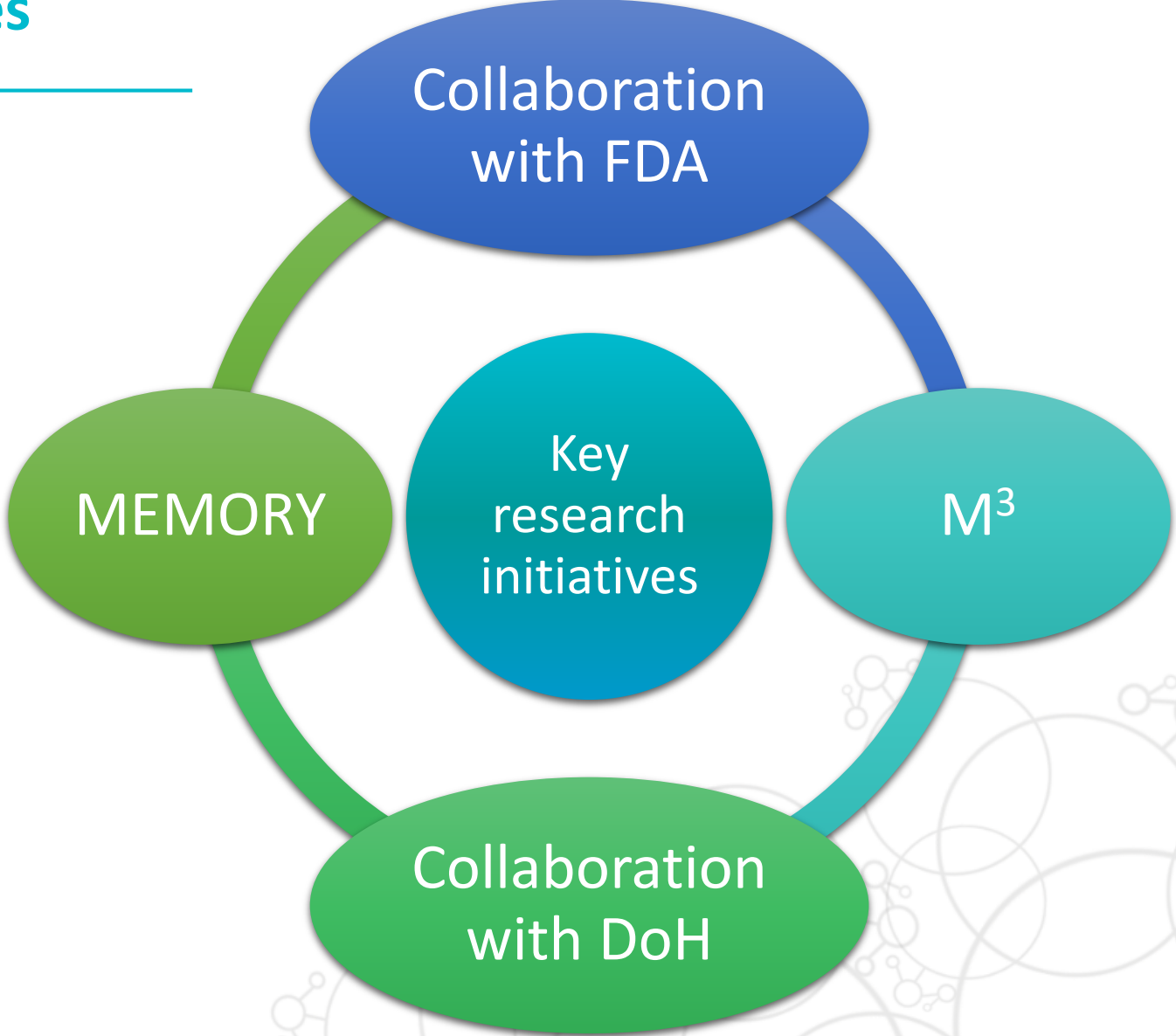
Grants program: focus areas

Brain & Muscle Injury	Cancer	Pain of Various Origins	Negative Emotion & Photophobia	Cannabis Use in Crohn's disease	Breast Cancer Clinical Outcomes
Medical Marijuana Access in FL	PTSD	Drug Interactions	Pattern and Motivation for use	Perinatal Exposure to CBD	Improve Opioid Use Disorder
Anxiety	Olfactory Function	Anorexia Nervosa	Neuropathy	Changes after MMJ use in older adults	Safety and Efficacy Trial
MMJ/CBD use Among Nursing Home Patients	Adverse Drug Events	Role of Endocannabinoids	Reducing Inflammation	Effect of Smoking vs Vaping on Brain	Cannabis Smoke Effect on Human Lung Enzymes

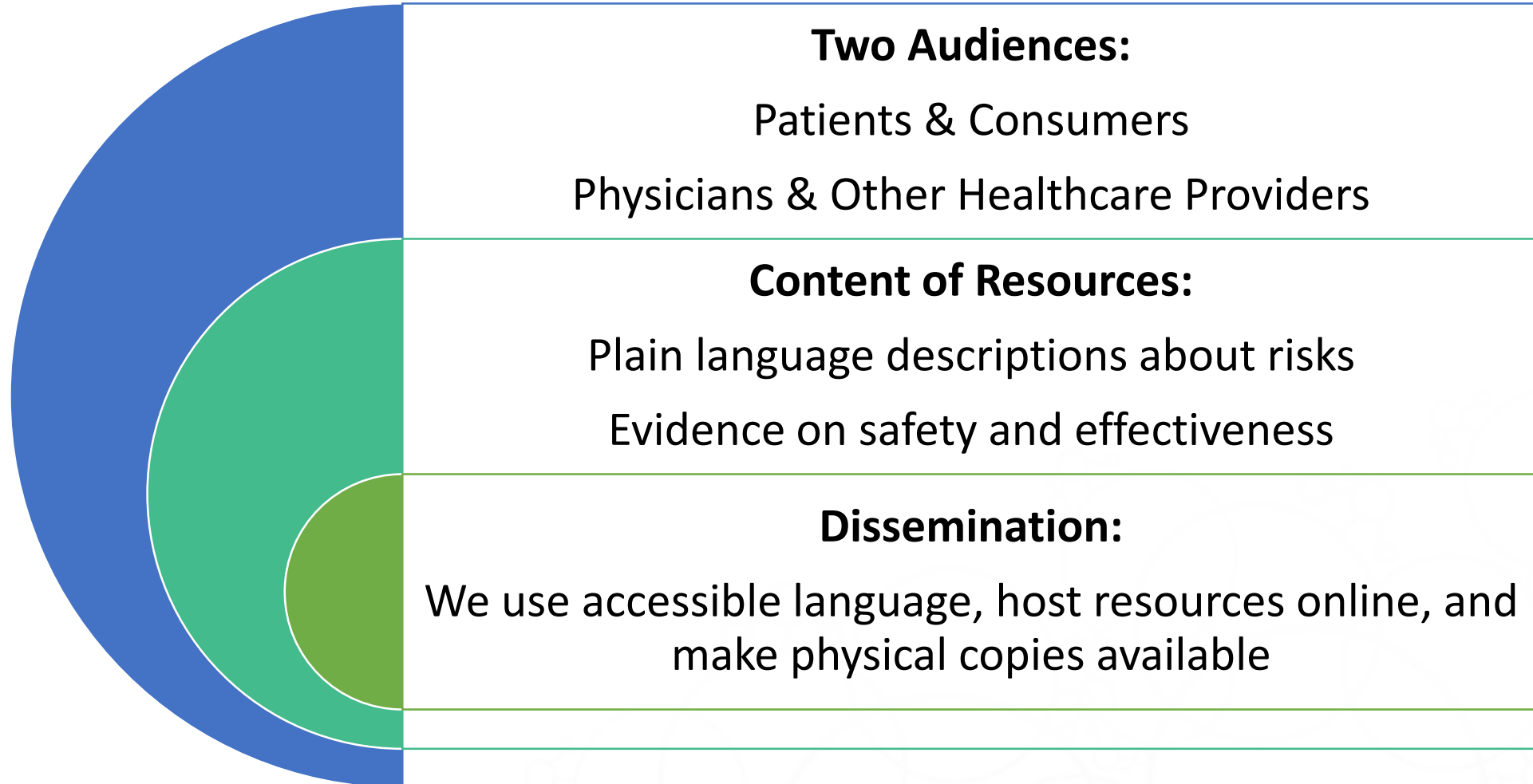
- Small RCTs (commonly CBD products)
- Prospective surveys
- Epidemiologic studies on utilization
- Animal or mechanistic studies (must have direct translational value)
- Large scale studies assessing causal effects in humans limited by funding and legal environment



2023 Big Themes



Collaboration with OMMU@DoH: Consumer/Patient and Clinician Informational Resources





Examples of Patient and Consumer Informational Resources

MEDICAL MARIJUANA FOR CROHN'S DISEASE? WHAT YOU SHOULD KNOW.

EDUCATIONAL SERIES: HEALTH CONDITIONS
Updated 2023

FLORIDA LAW FORMALLY RECOGNIZES CROHN'S DISEASE AS A QUALIFYING CONDITION FOR MEDICAL MARIJUANA.

WHAT IS CROHN'S DISEASE?
Crohn's disease is a type of inflammatory bowel disease and is considered a chronic condition. People with Crohn's disease may experience symptoms such as stomach pain, diarrhea, bloating, fatigue, and sometimes weight loss.

MEDICAL MARIJUANA FOR CROHN'S DISEASE
Few studies have examined the effect of medical marijuana as treatment for symptoms of Crohn's disease and the results of these studies so far have been mixed.
Studies to date suggest that medical marijuana might help with certain Crohn's disease symptoms, including: bloating, improved appetite, and pain relief.
Studies to date also caution that medical marijuana use may be associated with risks such as confusion, dizziness, and feeling sick (e.g., nausea).

IF YOU ARE CONSIDERING MEDICAL MARIJUANA DUE TO YOUR CROHN'S DISEASE CONDITION, CONSIDER DISCUSSING THE FOLLOWING WITH YOUR PHYSICIAN AND HEALTH PROVIDER TEAM...

1. Discuss if you have any history of substance use disorder or a mental health condition such as schizophrenia.
2. Discuss if you are taking any prescription medications to treat other conditions, such as pain, depression, cancer, or for an autoimmune disorder.
3. Report and discuss any concerning effects of medical marijuana with your physician.

Patients with these conditions are often excluded from clinical trials that examine the effectiveness and safety of medical marijuana, due to concerns about an increased risk of adverse events.

Certain compounds found in medical marijuana (e.g., cannabidiol) can interact with medications for those conditions and may require further dosing adjustments that should be guided by a physician.

There are many possible interactions between medical marijuana, diseases, medications, and other substances. Therefore, regular communication with your healthcare provider can assist in identifying risks.

1. The 2020 Florida Statutes, Title XXXI, Chapter 381, Section 381.001, Introduction of Medical Marijuana.
2. Crohn's Disease. National Crohn's Colitis Foundation. Available at: <https://www.crohnscolitisfoundation.org/>
3. National Institute of Mental Health. Schizophrenia. Available at: <https://www.nimh.nih.gov/health/topics/schizophrenia/>
4. National Institute of Mental Health. Substance Use Disorder. Available at: <https://www.nimh.nih.gov/health/topics/substance-use-disorders/>
5. National Institute of Mental Health. Depression. Available at: <https://www.nimh.nih.gov/health/topics/depression/>
6. National Institute of Mental Health. Cancer. Available at: <https://www.nimh.nih.gov/health/topics/cancer/>
7. National Institute of Mental Health. Autoimmune Disorders. Available at: <https://www.nimh.nih.gov/health/topics/autoimmune-disorders/>
8. National Institute of Mental Health. Medications. Available at: <https://www.nimh.nih.gov/health/topics/medications/>
9. National Institute of Mental Health. Interactions. Available at: <https://www.nimh.nih.gov/health/topics/interactions/>
10. National Institute of Mental Health. Risks. Available at: <https://www.nimh.nih.gov/health/topics/risks/>

AN INTRODUCTION TO THE ENDOCANNABINOID SYSTEM (ECS)

EDUCATIONAL SERIES: MEDICAL MARIJUANA 101
Updated 2023

Your body naturally creates substances called endocannabinoids, and some of these are similar to the cannabinoids found in marijuana.

The body's ECS sends "signals" (endocannabinoids) to "receivers" (CB1 and CB2 receptors) to help balance your body's sleep cycle, appetite level, and more.

The cannabinoids in marijuana act in a similar way by connecting to the CB1 and CB2 "receivers" which can lead to different effects (e.g., increased appetite, changes in mood). But cannabinoids in marijuana are not identical to human cannabinoids and they are not the only component of marijuana.

It is not yet completely understood whether and how medical marijuana may help with a number of medical conditions.

CENTRAL NERVOUS SYSTEM
Supports the brain and central nervous system including increasing memory.

IMMUNE SYSTEM
Affects the immune system to reduce swelling.

HORMONES
Balances hormones that support metabolism, reproduction, and stress levels.

MUSCLES
Helps control blood sugar. Creates a feeling similar to a "runner's high".

DIGESTING FOOD
Helps control irritation and swelling in your digestive system.

BONES
Supports bone mass and strength.

Legend:
● CB1 receptors
● CB2 receptors

Liggett A, De Petrocellis L, Di Marzo V. From Phytocannabinoids to Endocannabinoids and Endocannabinomimetics: Therapeutic Physiological and Pathological Roles Through Complex Interactions. *Pharmacol Rev*. 2014;66(2):1319-69.
Wise M, Nisell M. Endocannabinoid signaling in pain. *Science*. 2002;295(5566):478-82.
Zobler NC, Olson JF. Beyond the CB1 Receptor: A Paradigm for the Discovery of Receptor-Targeted Drugs. *Drug Discov*. 2016;9:1-17.

For more information, please visit the Consortium for Medical Marijuana Clinical Outcomes Research at mmjoutcomes.org.
Please note: this document is for informational purposes only, but is not medical or legal advice and should not be used to make healthcare decisions. Please consult your healthcare provider to find out what treatment options are available for you.

MEDICAL MARIJUANA FOR PAIN? WHAT YOU SHOULD KNOW.

EDUCATIONAL SERIES: HEALTH CONDITIONS
Updated 2023

FLORIDA LAW FORMALLY RECOGNIZES CHRONIC NONMALIGNANT PAIN AS A QUALIFYING CONDITION FOR MEDICAL MARIJUANA.

WHAT IS CHRONIC NONMALIGNANT PAIN?
Pain that is caused by or originating from many medical conditions, and that lasts 3 months or longer. "Nonmalignant" means that the pain is not associated with cancer.

MEDICAL MARIJUANA FOR PAIN CONDITIONS

- Medical marijuana has been studied as a treatment to help reduce chronic non-cancer pain.
- Research findings indicate that medical marijuana, particularly in oral spray form, may provide a small to moderate relief in chronic pain when used in the short-term, meaning when used for about 1 to 6 months.
- Evidence for pain relief is the strongest for use in nerve pain, called "neuropathy", and it is not yet clear if medical marijuana is equally effective for relieving pain from other conditions (e.g., back pain, osteoarthritis, or fibromyalgia).
- It is important to consider risks from medical marijuana use, which include side effects such as dizziness, sleepiness, and nausea, particularly in medical marijuana products that have a higher amount of the compound known as "THC."

IF YOU ARE CONSIDERING MEDICAL MARIJUANA DUE TO YOUR CHRONIC PAIN CONDITION, CONSIDER DISCUSSING THE FOLLOWING WITH YOUR PHYSICIAN AND HEALTH PROVIDER TEAM...

1. Discuss if you are taking any prescription medications for pain.
2. Discuss if you have mental health conditions, such as depression or anxiety.
3. Report and discuss any concerning effects of medical marijuana with your physician.

Opioids, such as morphine, have increased safety risks when combined with medical marijuana.

Other medications used for chronic pain, such as gabapentin, may be unsafe to combine with medical marijuana.

It is common to experience depressive or anxiety symptoms with a chronic pain condition.

Research is not clear on how medical marijuana may affect mental health symptoms when present with another health condition, such as pain.

There are many possible interactions between medical marijuana, diseases, medications, and other substances. Therefore, regular communication with your healthcare provider can assist in identifying risks.

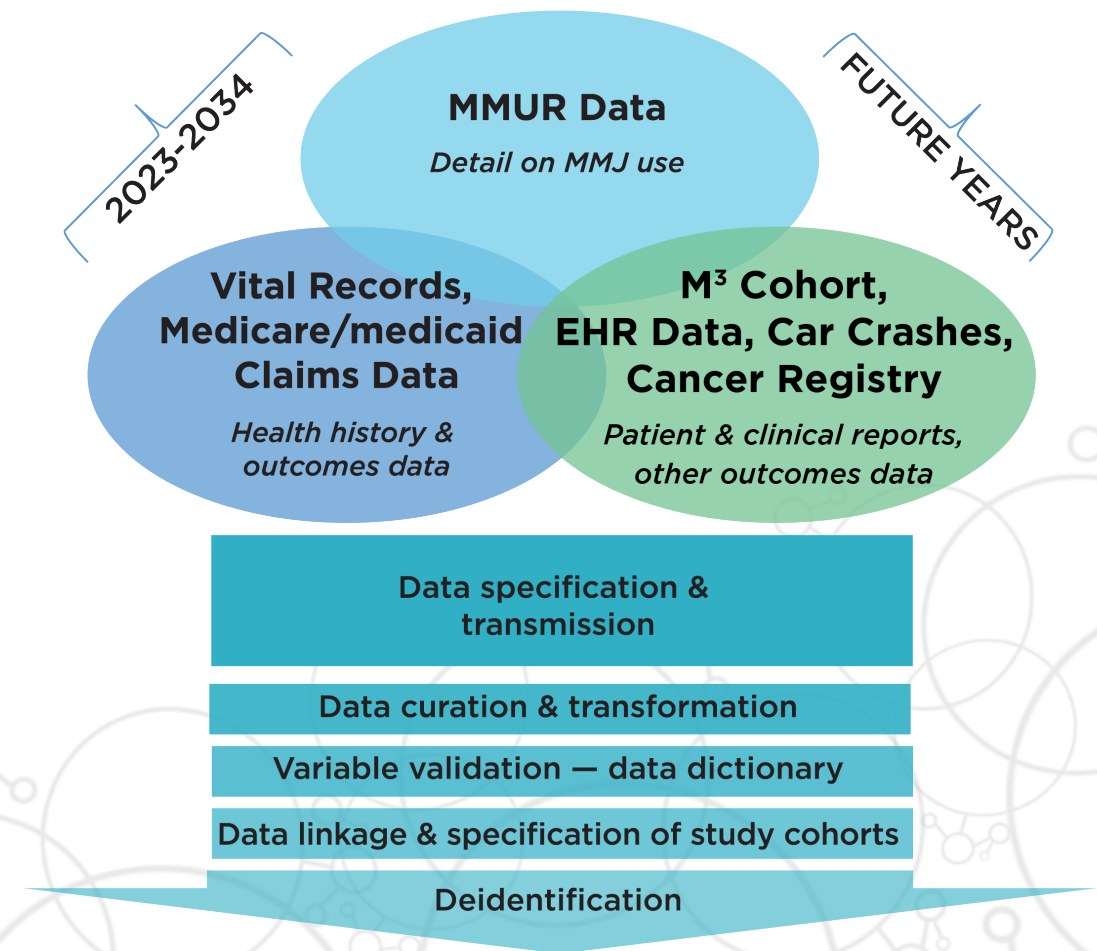
The 2020 Florida Statutes, Title XXXI, Chapter 381, Section 381.001, Introduction of Medical Marijuana.
7. National Institute of Mental Health. Depression. Available at: <https://www.nimh.nih.gov/health/topics/depression/>
8. National Institute of Mental Health. Anxiety. Available at: <https://www.nimh.nih.gov/health/topics/anxiety/>
9. National Institute of Mental Health. Chronic Pain. Available at: <https://www.nimh.nih.gov/health/topics/chronic-pain/>
10. National Institute of Mental Health. Neuropathy. Available at: <https://www.nimh.nih.gov/health/topics/neuropathy/>
11. National Institute of Mental Health. Back Pain. Available at: <https://www.nimh.nih.gov/health/topics/back-pain/>
12. National Institute of Mental Health. Osteoarthritis. Available at: <https://www.nimh.nih.gov/health/topics/osteoarthritis/>
13. National Institute of Mental Health. Fibromyalgia. Available at: <https://www.nimh.nih.gov/health/topics/fibromyalgia/>
14. National Institute of Mental Health. Side Effects. Available at: <https://www.nimh.nih.gov/health/topics/side-effects/>
15. National Institute of Mental Health. Dizziness. Available at: <https://www.nimh.nih.gov/health/topics/dizziness/>
16. National Institute of Mental Health. Sleepiness. Available at: <https://www.nimh.nih.gov/health/topics/sleepiness/>
17. National Institute of Mental Health. Nausea. Available at: <https://www.nimh.nih.gov/health/topics/nausea/>
18. National Institute of Mental Health. THC. Available at: <https://www.nimh.nih.gov/health/topics/thc/>

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MEMORY MEdical Marijuana Clinical Outcomes Repository

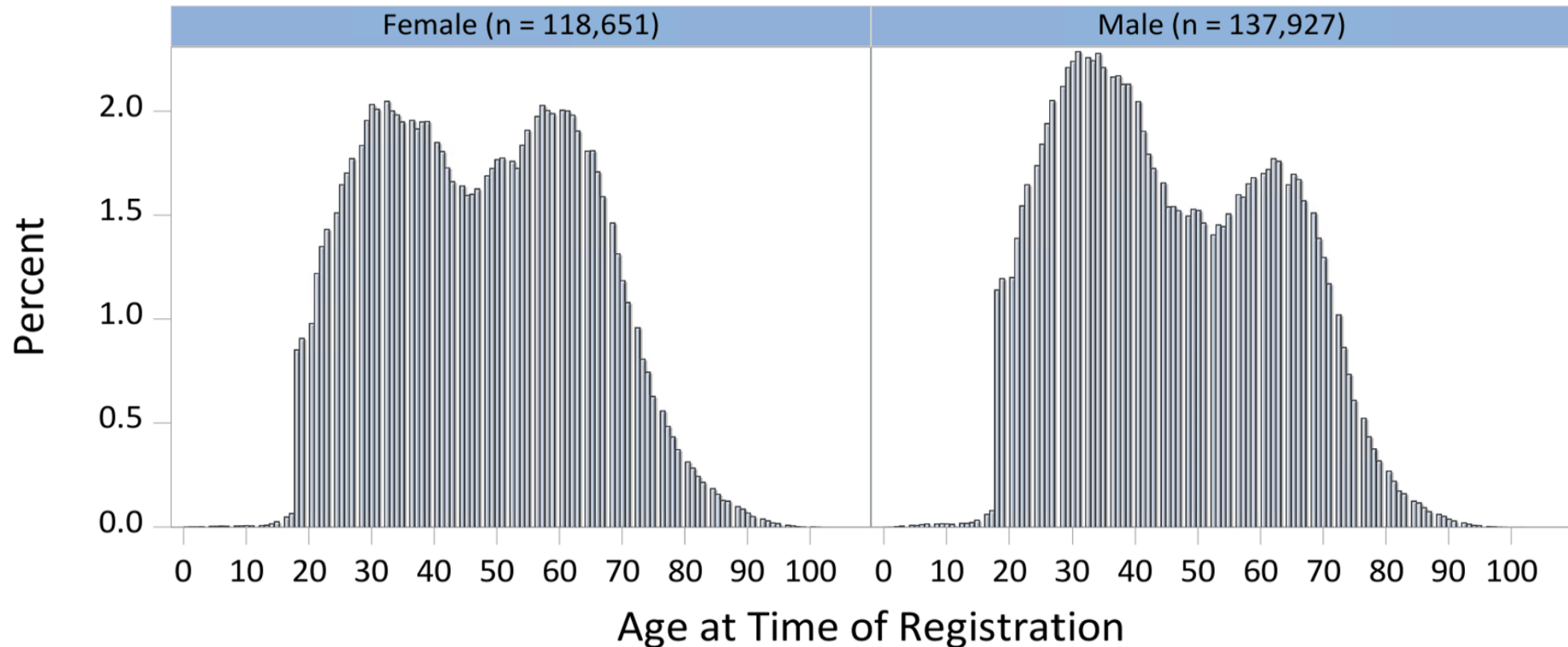


- Integrated data repository that captures medical marijuana purchases, disease history, and clinical outcomes.
- Can provide control groups with similar health history to compare outcomes – and thus, support development of high-quality evidence.
- Progress: data has been received; curation and linkage ongoing; descriptive research has started; safety/ effectiveness assessments will commence early 2024

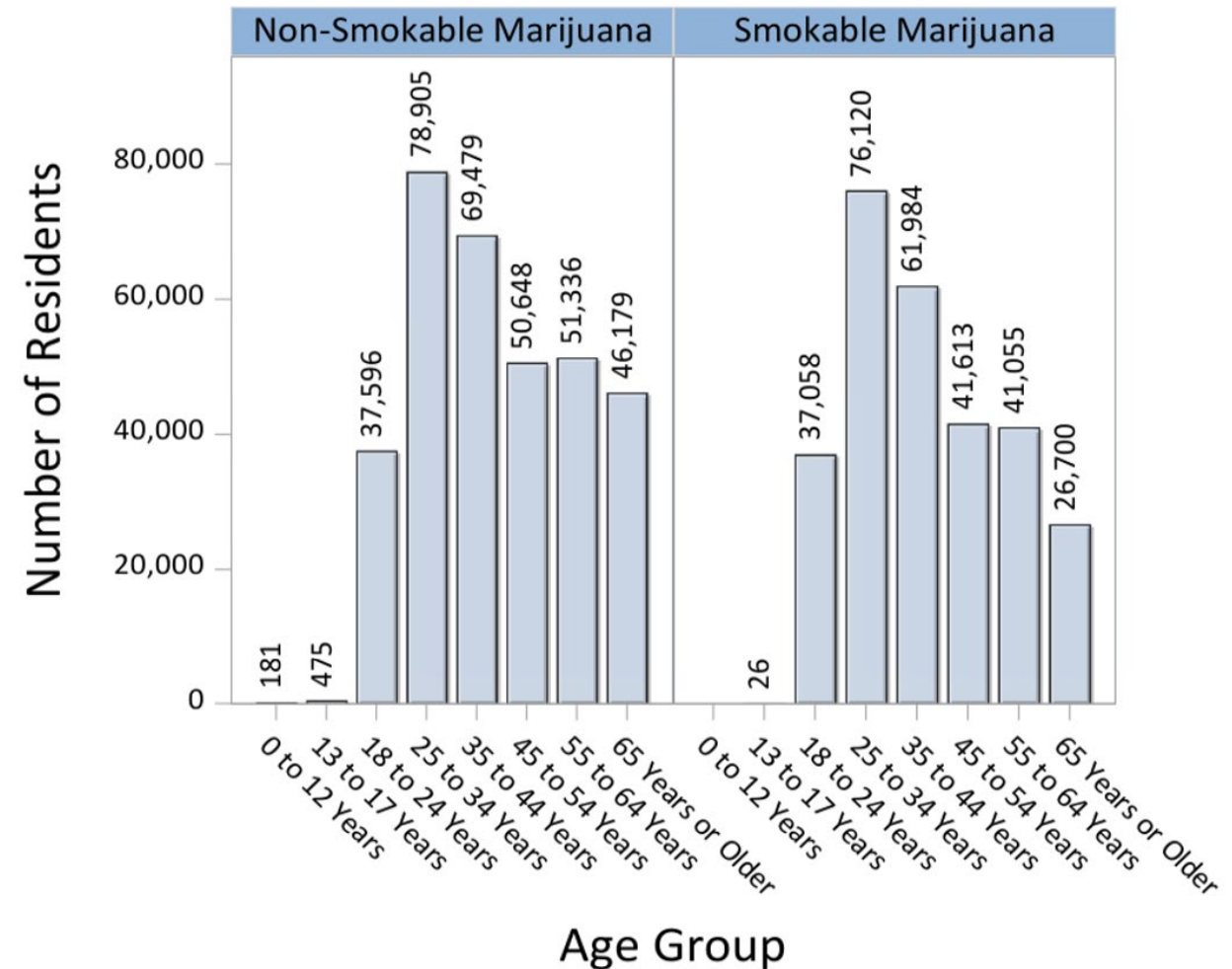
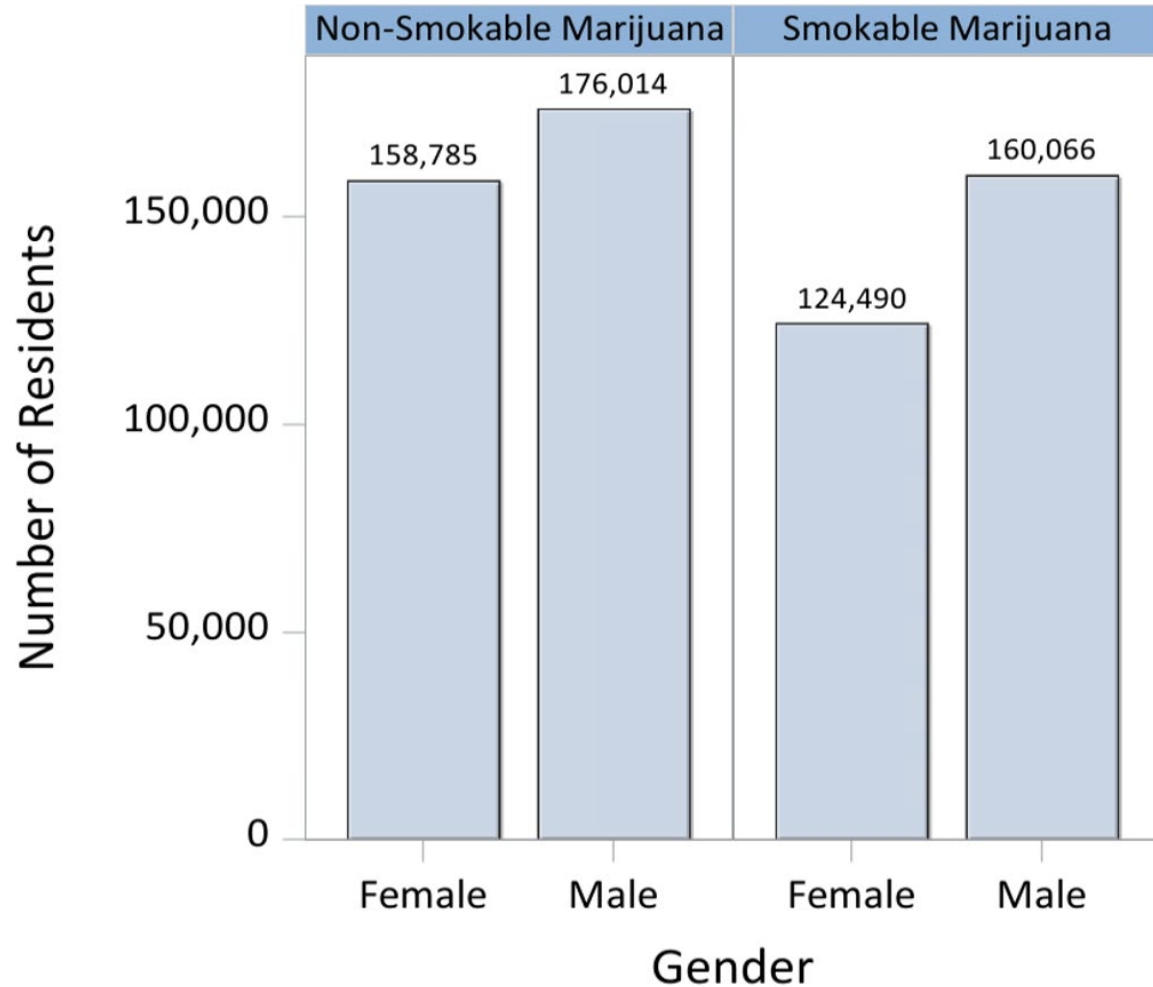




Age at first certification by gender (certification active between July 2021 to June 2022)

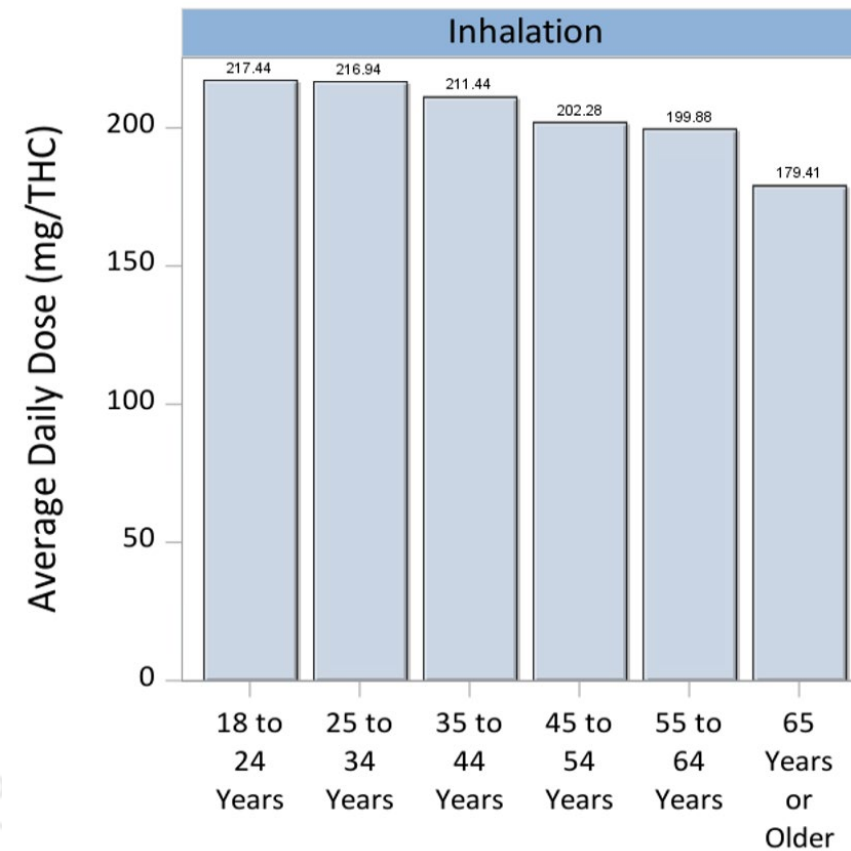
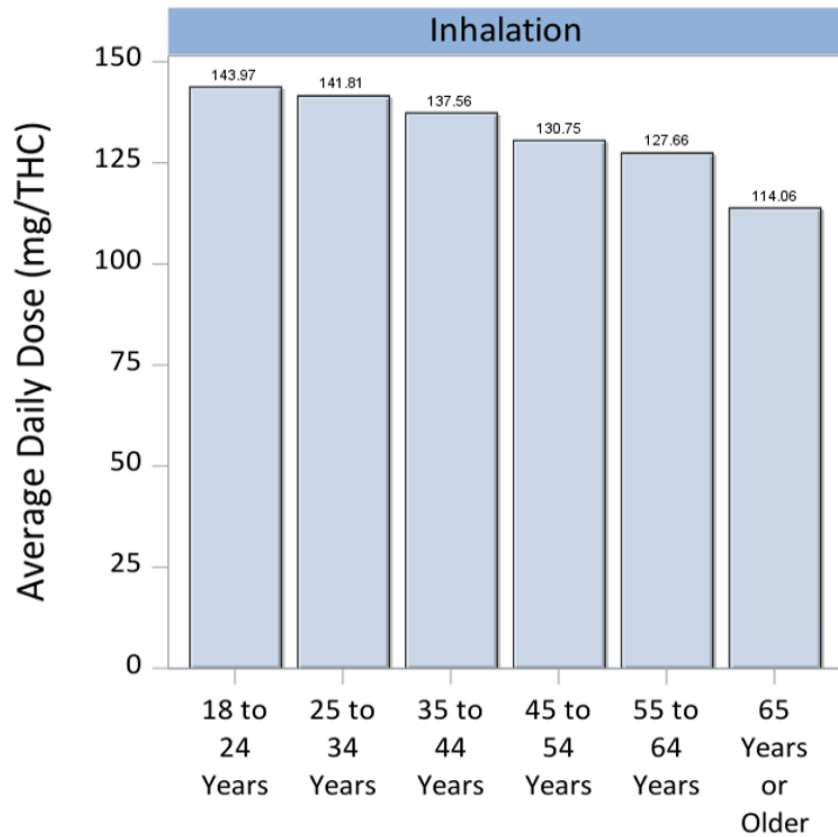


Product type by gender / age among residents with certifications and ≥ 1 purchase between July 21 – June 22 (n=360,115)





Average Daily Dose (mg THC) of MMJ by Age



Assuming 15% THC in flour

or

assuming 25% THC in flour



Dosing recommendations & evidence from literature

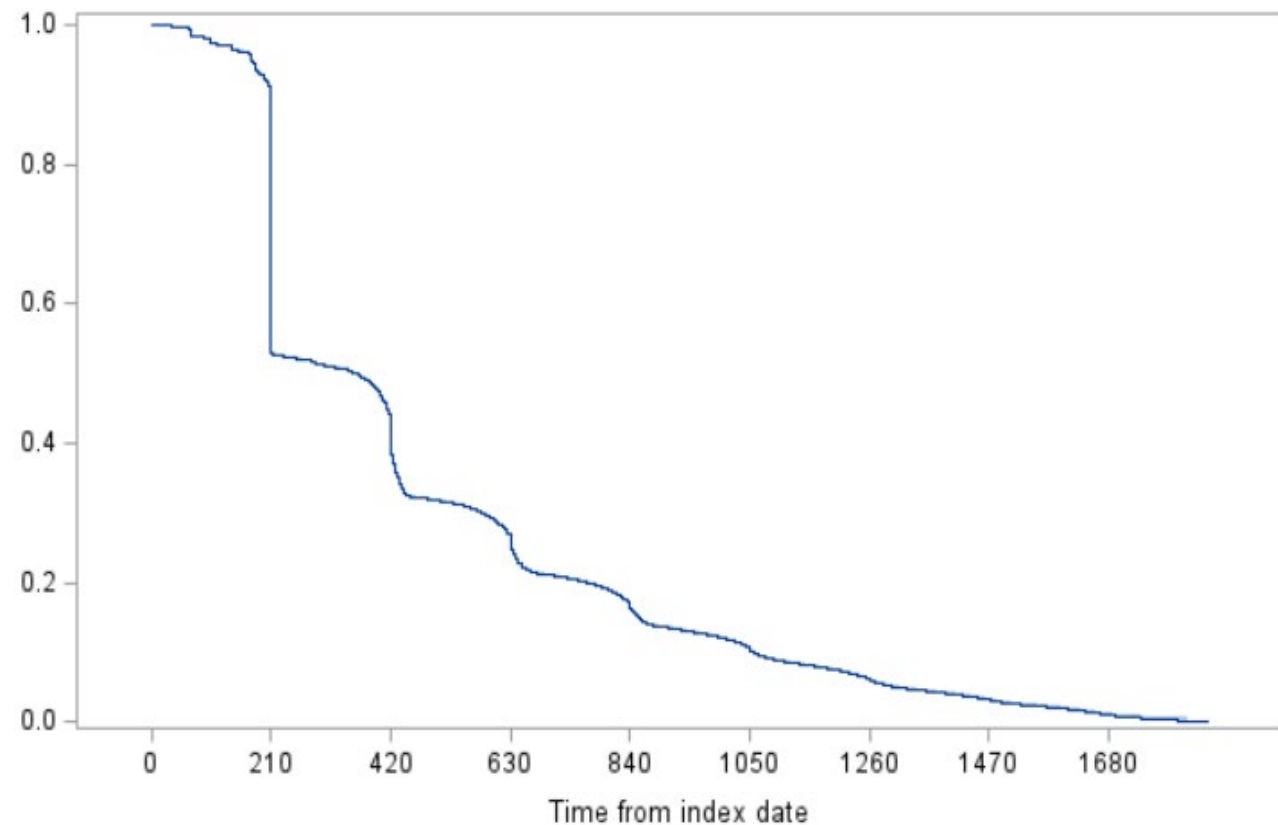
- Consensus recommendations for cannabis in the management of pain
 - Start with 2.5 mg THC per day (oral)
 - Titrate up to 40 mg/day by 2.5 mg every 2-7 days (oral)
 - This has similar bioavailability as 16 mg of THC smoked
- Evidence from clinical trials
 - Maximum daily doses in trials investigating smoked cannabis for chronic pain are ranging between 7 – 45 mg THC.
 - A short-term clinical trial investigating cannabis products for PTSD observed an average daily dose of 46 to 82 mg THC (smoked).

- Bhaskar A et al. Consensus recommendations on dosing and administration of medical cannabis to treat chronic pain. *J Cannabis Res.* 2021 Jul 2;3(1):22.
- Ware MA et al. Smoked cannabis for chronic neuropathic pain: a randomized controlled trial. *CMAJ.* 2010 Oct 5;182(14):E694-701.
- Wilsey B et al. Low-dose vaporized cannabis significantly improves neuropathic pain. *J Pain.* 2013 Feb;14(2):136-48.
- Bonn-Miller MO et al. The short-term impact of 3 smoked cannabis preparations versus placebo on PTSD symptoms: A randomized cross-over clinical trial. *PLoS ONE* 2021;16(3): e0246990. <https://doi.org/10.1371/journal.pone.0246990>



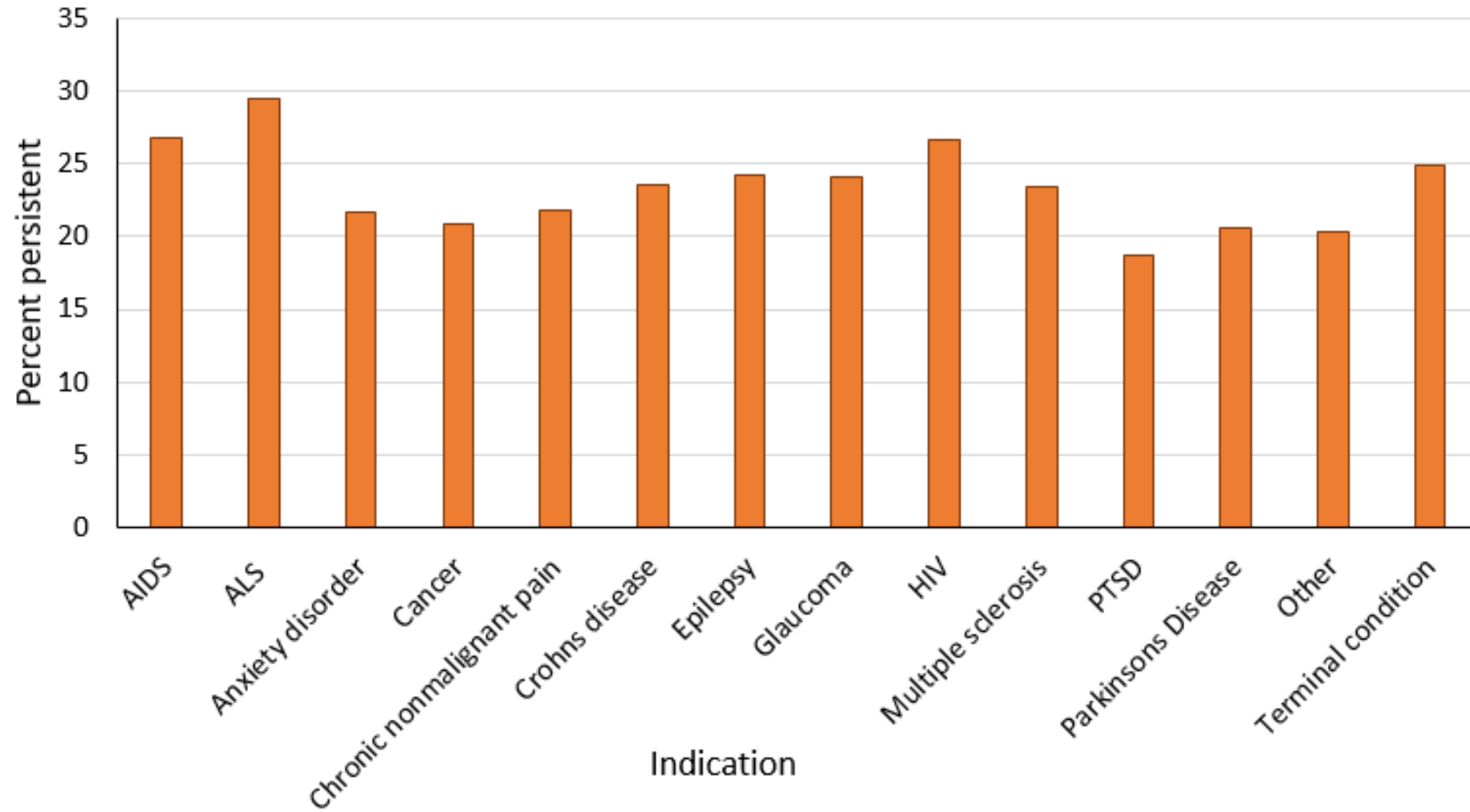
Persistence in MMJ use

- About half of all newly registered patients don't renew their certification
- At two years, >70% have discontinued MMJ
- No difference in gender; shorter persistence among young adults

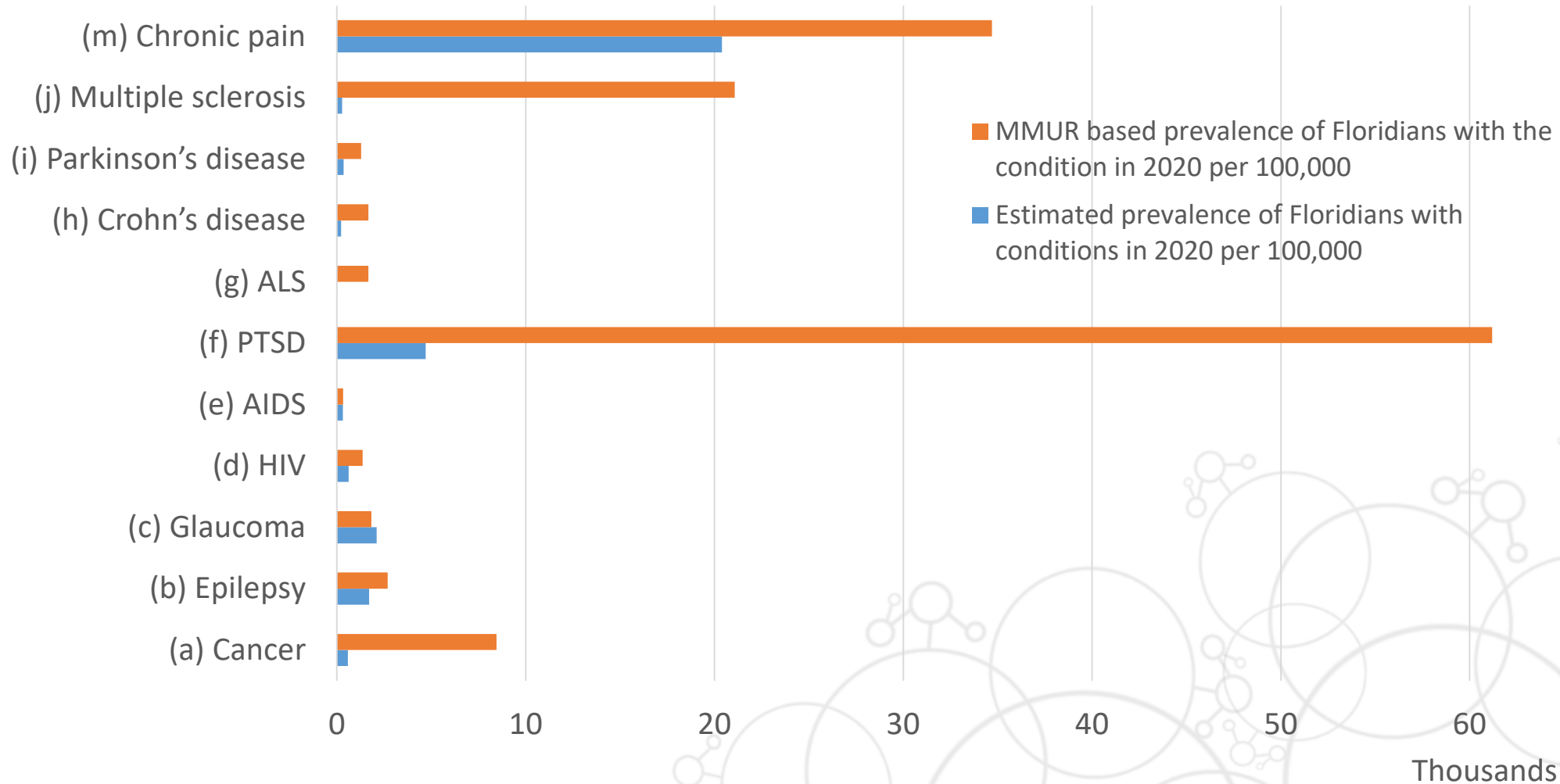




2-year persistence by indication



Population-based prevalence of Qualifying Conditions in Florida (South Region or US) compared to the 2020 MMUR Data



Ratio of MMUR-Based and Population-Based Prevalence of Qualifying Conditions and Level of Evidence

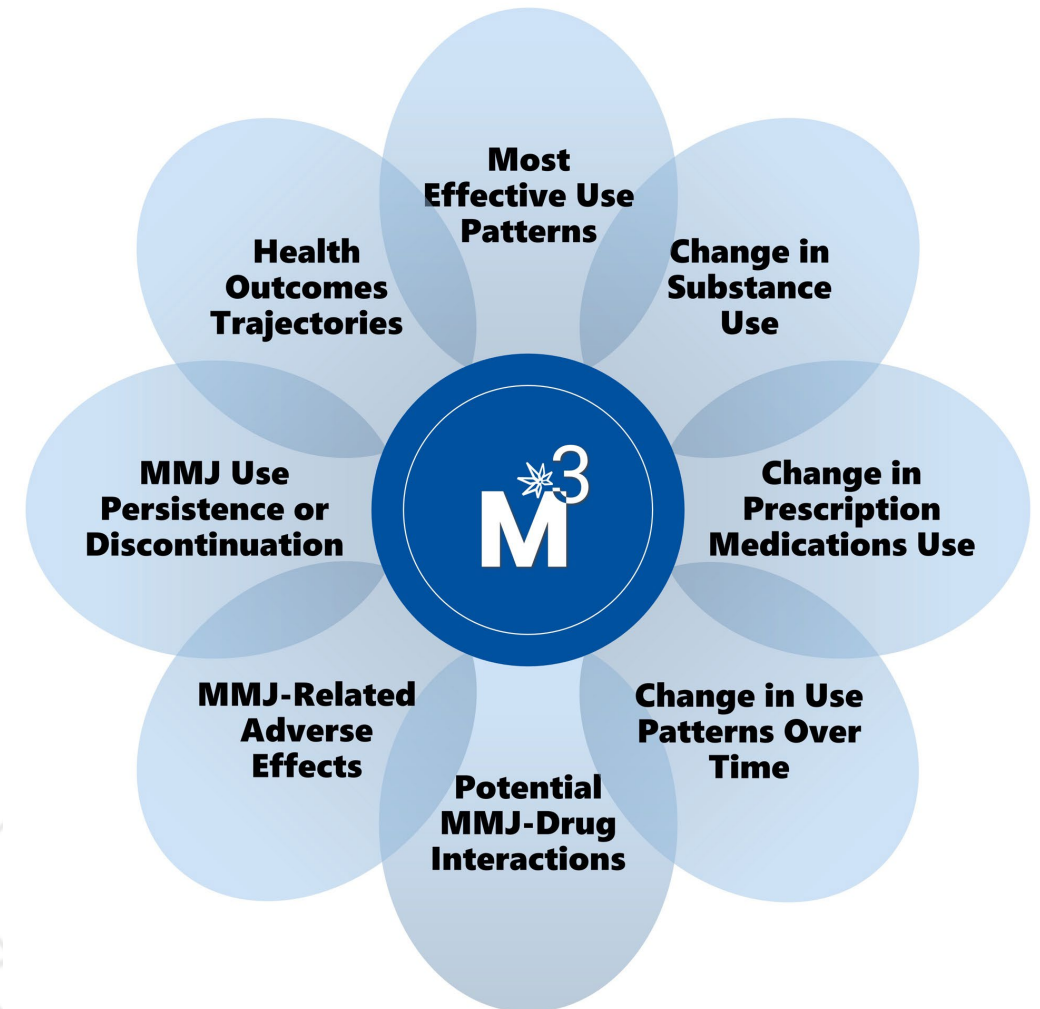


Qualifying Condition	Ratio of MMUR based prevalence / population-based prevalences	Level of evidence from NASEM report & our own review
(a) Cancer	14.6	None or insufficient / moderate evidence for chemotherapy induced-nausea and vomiting
(b) Epilepsy	1.6	None or insufficient / Substantial (Dravet and Lennox-Gastaut syndrome)
(c) Glaucoma	0.9	Limited evidence
(d) HIV	2.2	Limited evidence
(e) AIDS	1.0	Limited evidence
(f) PTSD	13.0	Moderate evidence
(g) ALS	417.5	None or insufficient
(h) Crohn's disease	7.6	None or insufficient
(i) Parkinson's disease	3.7	None or insufficient
(j) Multiple sclerosis	78.0	Substantial (patient reported spasticity)
(m) Chronic nonmalignant pain	1.7	Substantial



Medical Marijuana and Me (M³)

- Prospective registry collects patient-centered data to characterize the experiences and clinical outcomes among a diverse group of MMJ users.
- For detail and data access: <https://mmjoutcomes.org/m3study/>



Medical Cannabis
and Cannabinoids

Registered Report – Protocol (Stage 1)

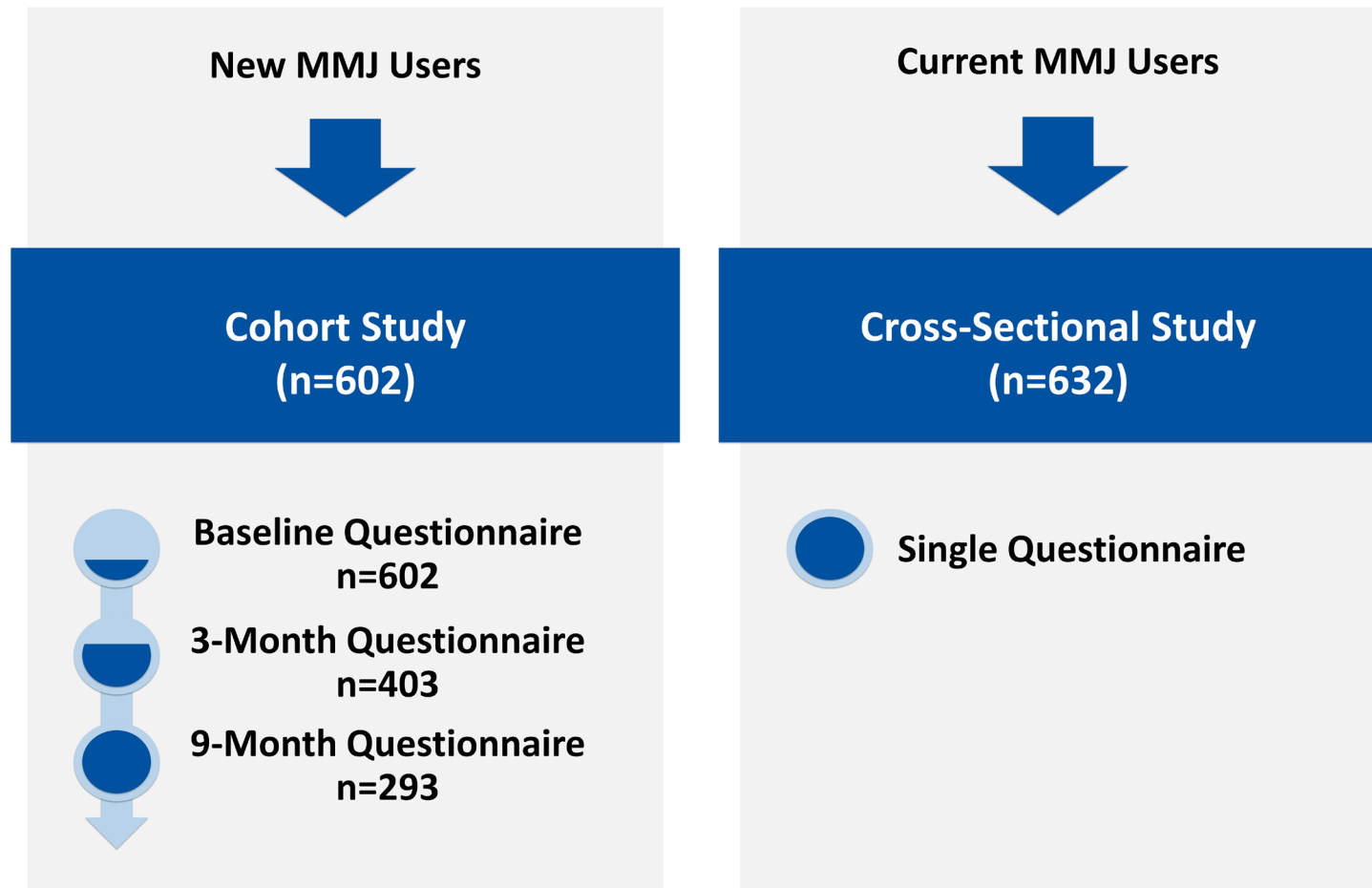
Med Cannabis Cannabinoids 2023;6:46–57
DOI: 10.1159/000530052

Received: October 20, 2022
Accepted: March 1, 2023
Published online: May 9, 2023

Protocol of a Combined Cohort and Cross-Sectional Study of Persons Receiving Medical Cannabis in Florida, USA: The Medical Marijuana and Me (M³) Study



Medical Marijuana & Me (M³); Recruitment



Follow-up (~150) will be completed early February 2024.

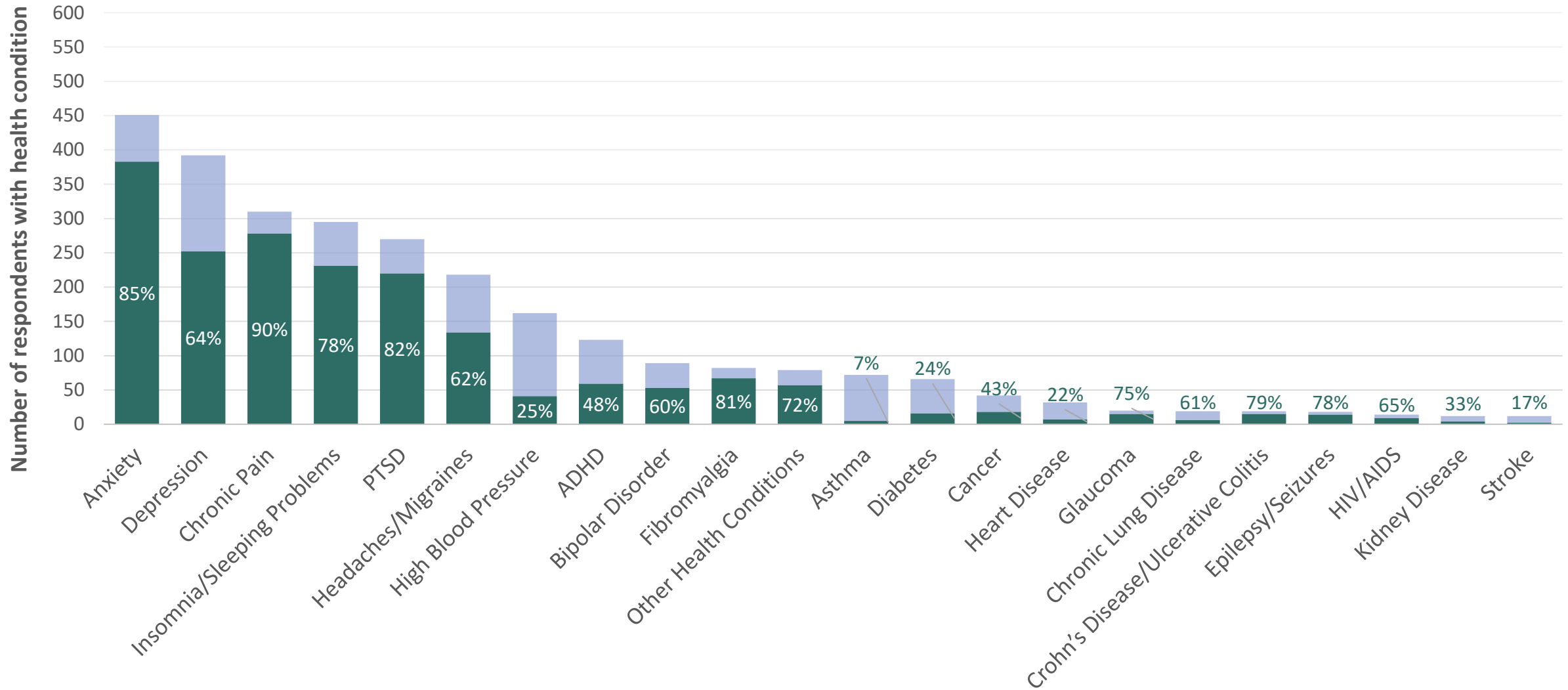


M³ baseline characteristics (n=632)

Variable	Results
Age in years, median (IQR)	45 (35, 58)
Sex at birth, N (%)	
Female	396 (62.66)
Male	236 (37.34)
Race/Ethnicity, N (%)	
Non-Hispanic White	471 (74.53)
Non-Hispanic Black	35 (5.54)
Hispanic	93 (14.72)
Other	33 (5.22)
Education level, N (%)	
Graduate / professional degree after college	116 (18.35)
Some college or college graduate	408 (64.56)
High school or GED	103 (16.3)
Middle school	5 (0.79)
Elementary school or below	0 (0)

Variable	Results
Employment status, N (%)	
Working full-time	293 (46.36)
Working part-time	76 (12.03)
Unemployed – looking for work	20 (3.16)
Unemployed – disabled/unable to work	101 (15.98)
Student	15 (2.37)
Retired	102 (16.14)
Veteran status (yes), N (%)	61 (9.56)
Health insurance, N (%)	
Private health insurance	330 (52.22)
Medicaid	88 (13.92)
Medicare	160 (25.32)
VA coverage	32 (5.06)
No health insurance	70 (11.08)
Annual household income in USD, N (%)	
< \$20,000	84 (13.29)
\$20,000 - \$39,999	130 (20.57)
\$40,000 - \$59,999	108 (17.09)
\$60,000 - \$79,999	98 (15.51)
\$80,000 - \$99,999	51 (8.07)
≥\$100,000	130 (20.57)

M³: Frequency of self-reported conditions and percentage of those who reported the condition as a main reason for MMJ use (n=632)

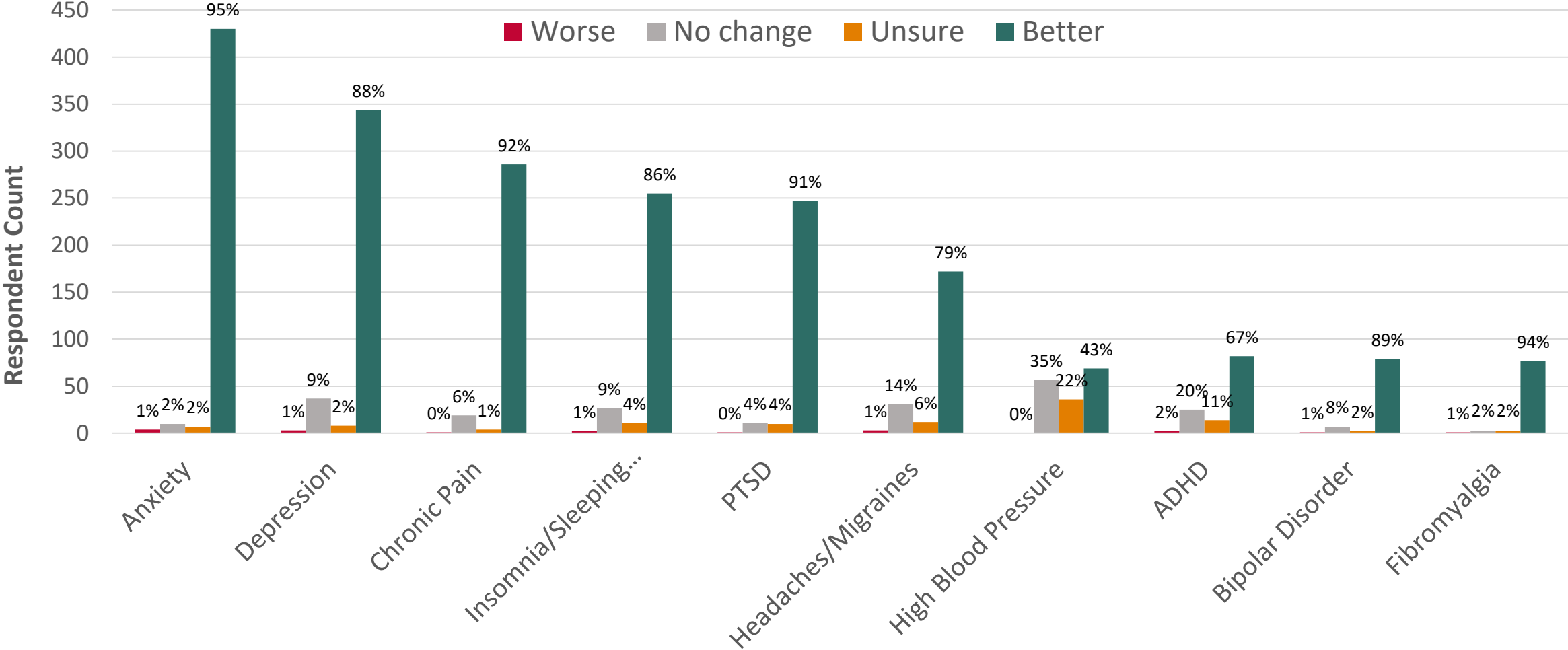


M³ Most Frequent Main Reasons of Medical Cannabis Use Among Each Qualifying Condition Categories



Health condition reported as one of the main reasons for using MC	Qualifying condition for MC certification						
	Cancer (N=16)	Chronic nonmalignant pain (N=162)	Glaucoma (N=12)	HIV/AIDS (N=10)	PTSD (N=187)	Crohn's disease (N=10)	Medical conditions of the same kind (N=140)
Anxiety	31.25%	50.62%	33.33%	60%	71.66%	50%	71.43%
Depression	18.75%	28.40%	16.67%	40%	51.34%	40%	47.14%
PTSD	12.50%	28.40%	16.67%	30%	82.89%	40%	32.86%
ADHD	0%	6.17%	0%	20%	13.90%	20%	12.14%
Bipolar Disorder	6.25%	6.79%	0%	10%	12.83%	30%	14.29%
Insomnia/Sleeping Problems	25%	40.74%	41.67%	20%	44.39%	30%	47.86%
Headaches/Migraines	6.25%	20.99%	16.67%	0%	25.13%	30%	27.86%
Fibromyalgia	12.50%	14.81%	16.67%	0%	8.02%	0%	13.57%
Chronic Pain	43.75%	85.19%	83.33%	50%	40.11%	60%	43.57%
Cancer	81.25%	3.09%	8.33%	0%	0.53%	0%	0.00%
High Blood Pressure	0%	9.88%	16.67%	0%	8.02%	10%	7.86%
Diabetes	6.25%	4.94%	0%	0%	2.14%	0%	4.29%
IBD	0%	1.23%	0%	0%	1.60%	90%	1.43%
Epilepsy/Seizures	0%	1.23%	0%	0%	2.14%	10%	2.14%
Glaucoma	6.25%	3.70%	75.00%	0%	1.07%	0%	2.86%
Other Health Conditions	0%	8.64%	0%	10%	6.42%	10%	13.57%

M³ Perceived impact of MMJ on the Top 10 Most Frequently Self-reported Medical Conditions (n=632)





Summary

- Hard evidence supporting a favorable risk-benefit for most conditions approved in Florida is still lacking
- Anxiety / PTSD has surpassed pain as most common indication based on certifications and self-report;
 - Other indications with larger prevalence include pain and MS
 - Self-report includes depression as prominent reason for use
- Daily THC dose surpasses doses commonly tested in clinical trials and currently recommended for pain management
- Persistence is variable and differs across indications with chronic users reporting high efficacy
- Reasons for use appear multifactorial



Next steps

- Continue evaluation of MMJ use pattern in MEMORY and M³
- Start effectiveness and safety studies in MEMORY
- Evaluate M³ new user cohort
- Complete development of informational resources
- Publish results from FDA collaboration
- Hold next conference

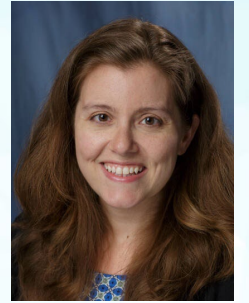
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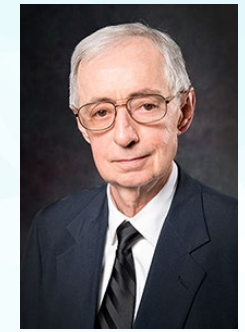
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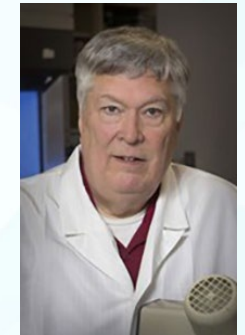
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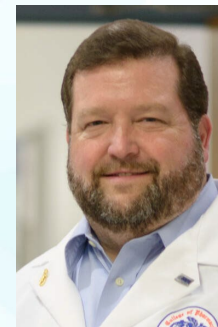
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