

# **Transportation & Modals Subcommittee**

Friday, January 19, 2024 9:00 AM Sumner Hall (404 HOB)

**Meeting Packet** 

Paul Renner Speaker Fiona McFarland Chair

# Committee Meeting Notice HOUSE OF REPRESENTATIVES

#### **Transportation & Modals Subcommittee**

Start Date and Time:	Friday, January 19, 2024 09:00 am
End Date and Time:	Friday, January 19, 2024 12:00 pm
Location:	Sumner Hall (404 HOB)
Duration:	3.00 hrs

#### Consideration of the following bill(s):

HB 1113 Use of Lights and Sirens on Emergency Vehicles by Killebrew HB 1517 Damaged or Salvage Motor Vehicles, Mobile Homes, and Vessels by Tramont

#### Consideration of the following proposed committee substitute(s):

PCS for HB 179 -- Towing and Storage PCS for HB 247 -- Services Provided by the Department of Highway Safety and Motor Vehicles or Its Agents

#### Consideration of the following proposed committee bill(s):

PCB TMS 24-01 -- Transportation

To submit an electronic appearance form, and for information about attending or testifying at a committee meeting, please see the "Visiting the House" tab at www.myfloridahouse.gov.

#### NOTICE FINALIZED on 01/17/2024 3:59PM by Mejia.Margarita

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

# BILL #:PCS for HB 179Towing and StorageSPONSOR(S):Transportation & Modals SubcommitteeTIED BILLS:IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Transportation & Modals Subcommittee		Hinshelwood	Hinshelwood

## SUMMARY ANALYSIS

Under Florida law, towing-storage operators may claim a lien on motor vehicles or vessels for specified fees, and Florida law provides a process foreclosing on such lien if fees remain unpaid. The bill makes the following changes to the laws relating to towing-storage operators:

- Amends provisions related to maximum rates set by counties, cities, and the Florida Highway Patrol.
- Defines the term "towing-storage operator" and makes conforming changes.
- Specifies the existing fees which a towing-storage operator may charge for specified services.
- Modifies timelines relating to the sending of a notice of lien by a towing-storage operator.
- Increases the minimum number of days that must pass before an unclaimed vehicle or vessel may be sold.
- Lowers the number of days over which a towing-storage operator may not charge a person if the towing-storage operator failed to provide notice to a lender or other lienholder on a vehicle or vessel.
- Requires a towing-storage operator to accept specified forms of payment methods.
- Provides requirements for record retention and for a towing-storage operator rate sheet and itemized invoice.

The bill has an indeterminate fiscal impact on the state, local governments, and the private sector.

The bill provides an effective date of July 1, 2024.

# **FULL ANALYSIS**

# I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

# Fees Charged by a Towing Company and Lien Against Vehicle

#### Background

In the case where the vehicle's owner or operator requests the vehicle to be towed, it is a consensual tow, and towing fees are established by contract between the towing company and the vehicle owner or operator.

If the vehicle is towed for a reason other than the request of the owner or operator, it is a consensual tow. Examples of nonconsensual tows include towing at the request of law enforcement due to an accident, an arrest, the vehicle being disabled or abandoned, or the vehicle being evidence of a crime. Other examples include towing at the request of a private property owner due to the vehicle being wrongfully parked or remaining on a landlord's property after the tenancy has expired.

Maximum rates *must* be set by each county.<sup>1</sup> Cities *may* establish maximum rates, in which case the county rates do not apply.<sup>2</sup> If the Florida Highway Patrol (FHP) calls for the tow, the maximum rates set by FHP apply, unless the county or city has established rates.<sup>3</sup>

As a result of a tow, whether consensual or non-consensual, the towing company has a lien on the vehicle for a reasonable:<sup>4</sup>

- Towing fee,
- Administrative fee imposed by a city or county, and
- Storage fee.

However, a storage fee may not be charged if the vehicle is stored for fewer than 6 hours. In addition to the amount due for the towing and storage of the vehicle, a towing company may charge an administrative fee of up to \$250 for releasing the claim of lien.<sup>5</sup>

In order to cover the cost of enforcement, including parking enforcement, a city or county may impose a fee of up to 25% of the maximum towing rate when a vehicle is towed from public property.<sup>6</sup> This fee is collected by the towing company and is remitted to the city or county after it is collected.<sup>7</sup>

# **Effect**

The bill requires counties and FHP to establish maximum rates that towers may charge for cleanup and disposal of hazardous materials incidental to a nonconsensual tow. Cities may enact such rates, in which case the city's rates apply.

The bill makes FHP's maximum towing and storage rates applicable in areas where no maximum towing and storage rates have been established by a city or county.

A county or city that has established maximum towing and storage rates must post such rates on their respective website and must establish a process for investigating and resolving complaints regarding fees charged in excess of such maximum rates. Similarly, FHP's maximum rates for towing and storage

<sup>&</sup>lt;sup>1</sup> Ss. 125.0103(1) and 166.043, F.S.

<sup>&</sup>lt;sup>2</sup> Ss. 125.0103(1)(c) and 166.043(1)(c), F.S.

<sup>&</sup>lt;sup>3</sup> S. 321.051(2), F.S.

<sup>&</sup>lt;sup>4</sup> S. 713.78(2), F.S.

<sup>&</sup>lt;sup>5</sup> S. 713.78(15)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Ss. 125.01047(2)(b) and 166.04465(2)(b), F.S.

<sup>&</sup>lt;sup>7</sup> Id.

must be posted on the website for the Department of Highway Safety and Motor Vehicles (DHSMV), and DHSMV must establish a process for investigating and resolving complaints regarding fees charged in excess of FHP's maximum rates.

The bill provides a list of already-established fees that a towing-storage operator<sup>8</sup> may charge the owner or operator of a vehicle or vessel for, or incidental to, the recovery, removal, or storage of the vehicle or vessel:

- Any reasonable fee for service specifically authorized pursuant to ss. 125.0103 or 166.043, F.S., by ordinance, resolution, regulation, or rule of the county or municipality in which the service is performed.
- Any reasonable fee for service specifically authorized by FHP pursuant to s. 321.051(2), F.S.
- Any reasonable fee for service as agreed upon in writing between a towing-storage operator and the owner of a vehicle or vessel.
- Any lien release administrative fee as set forth in s. 713.78(15)(a), F.S.
- Any reasonable administrative fee or charge imposed by a county or municipality pursuant to ss. 125.01047, 166.04465, or 323.002, F.S., upon the registered owner or other legally authorized person in control of a vehicle or vessel.

The bill clarifies that the fees listed above create a lien against a vehicle or vessel, and the bill adds that a tow requested by a county or municipality is a type of tow for which the above fees create a lien against a vehicle or vessel.

The bill prohibits a towing-storage operator from charging a storage fee prior to the towing-storage operator submitting the vehicle or vessel information to the third-party service in order for the third-party service to transmit notices required by law.

# **Third-Party Service Required to Send Notices**

# **Background**

A towing company must use a third-party service approved by DHSMV to transmit all required notices relating to liens for towing and storage.

There are currently two DHSMV-approved third-party providers:9

- Auto Data Direct
- Beacon Software

A third-party service must maintain a publicly available website that allows owners, registrants, lienholders, insurance companies, or their agents to search for notices sent.<sup>10</sup>

#### Effect

The bill clarifies that the process provided in current law for law enforcement's search for information on a towed vehicle or vessel may only be utilized if an approved third-party service cannot obtain the vehicle's or vessel's owner, lienholder, and insurer information or last state of record. The bill also clarifies that in this context, notices must be sent by the approved third-party service.

# Liens for Recovering, Towing, or Storing Vehicles and Vessels

#### **Background**

<sup>9</sup> FLHSMV, *Liens for Auto Repair Shops and Towing Companies*, <u>https://www.flhsmv.gov/motor-vehicles-tags-titles/liens-and-titles/liens-for-auto-repair-shops-and-towing-companies/</u> (last visited 1/17/24).

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<sup>&</sup>lt;sup>8</sup> For purposes of the statute relating to liens for recovering, towing, or storing vehicles and vessels, the bill defines the term "towing-storage operator" to mean a person who regularly engages in the business of transporting vehicles or vessels by wrecker, tow truck, or car carrier, or storing such vehicles or vessels.

# Liens Generally

A lien is a claim against property that evidences a debt, obligation, or duty.<sup>11</sup> A lien can be created by judgment, equity, agreement, or statute.<sup>12</sup> The rights and duties of a lienholder depend on the type of lien created and are generally set out in the order, agreement, or statute creating the lien.<sup>13</sup> A statutory lien expires in the manner and method set forth in statute, and a consensual lien expires according to the terms of the parties' agreement.<sup>14</sup>

# Notice of Lien

A towing-storage operator who claims such a lien must give notice of the lien, by certified mail, to the registered owner, the insurance company insuring the vehicle, and all persons claiming a lien on the vehicle or vessel, as disclosed in DHSMV records or as disclosed by the records of any corresponding agency in any other state in which the vehicle or vessel is identified through a records check.<sup>15</sup> However, a towing-storage operator must use a DHSMV-approved third-party service<sup>16</sup> to transmit the notice of lien (as well as any other notices required under s. 713.78, F.S.).<sup>17</sup> If there is no approved third-party service, the towing-storage operator may mail the notice and provide evidence of compliance upon application for a certificate of title or destruction.<sup>18</sup>

In either case, the notice of lien must be sent by certified mail within seven business days after the date of the vehicle's or vessel's storage.<sup>19</sup> Where a towing-storage operator is unsuccessful in locating the name and address of the owner or other lienholder, the operator must, after seven business days after the initial tow or storage, notify the jurisdictional entity where the vehicle or vessel is stored, in writing by certified mail or acknowledged hand delivery, that the operator has been unable to locate the name and address, a physical search of the vehicle or vessel has revealed no ownership information, and a "good faith effort"<sup>20</sup> has been made, including a records check of the DHSMV database and of the National Motor Vehicle Title Information System (NMVTIS).<sup>21</sup> Failure of the towing-storage operator to make a good faith effort to identify the owner or lienholder of the vehicle or vessel precludes the towingstorage operator from assessing any storage charges.<sup>22</sup>

# Law Enforcement Requirements

If a law enforcement agency authorized a towing-storage operator to remove a vehicle or vessel, or a towing-storage operator notifies a law enforcement agency of possession of a towed vehicle or vessel,<sup>23</sup> the law enforcement agency where the vehicle or vessel is stored must contact DHSMV, or

<sup>17</sup> S. 713.78(16), F.S.

<sup>18</sup> *Id*.

19 S.713.78(4)(a) and (c), F.S.

<sup>&</sup>lt;sup>11</sup> Fla. Jur. 2d Liens § 37:1

<sup>&</sup>lt;sup>12</sup> Id.

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> Id.

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> Section 713.18(16)(a), F.S., defines the term "third-party service" to mean a qualified business entity that, upon a request submitted through a website by an operator: 1) Accesses the National Motor Vehicle Title Information System records to obtain the last state of record of the vehicle; 2) Accesses the owner, lienholder, and insurer information, as applicable, for a vehicle or vessel from the DHSMV; 3) Electronically generates the notices required of a towing-storage operator through the website; 4) Prints and sends the notices to each owner, lienholder, and insurer of record by certified mail; 5) Electronically returns tracking information or other proof of mailing and delivery of the notices to the towing-storage operator; and 6) Electronically reports to the DHSMV via an electronic data exchange process certain information related to the towing and storage notice.

<sup>&</sup>lt;sup>20</sup> Section 713.78(5)(e), F.S., defines the term to mean that the operator has performed a list of "checks" of items such as searching specified databases and information systems; looking for any type of tag, tag record, temporary or regular tag on the vehicle or vessel; or looking for the vehicle identification number or the vessel registration number.

<sup>&</sup>lt;sup>21</sup> "The National Motor Vehicle Title Information System (NMVTIS) is a system that allows the titling agency to instantly and reliably verify the information on the paper title with the electronic data from the state that issued the title." See AAMVA, National Motor Vehicle Title Information System (NMVTIS), https://www.aamva.org/technology/systems/vehicle-systems/nmvtis# (last visited March 17, 2023). 22 S. 713.78(9), F.S.

<sup>&</sup>lt;sup>23</sup> Section 715.07(2)(a)2., F.S., provides that within 30 minutes after completion of a tow or removal from private property without the consent of the registered owner or other legally authorized person, a towing-storage operator must notify the municipal police STORAGE NAME: pcs0179.TMS

the appropriate agency in the state of registration, if known, within 24 hours and provide a full description of the vehicle or vessel.<sup>24</sup> DHSMV, or appropriate state agency, must search its records to determine the identity of the owner, the company insuring the vehicle or vessel, and any lienholders and provide the information to the law enforcement agency within 72 hours.<sup>25</sup> The towing-storage operator must obtain such information from the law enforcement agency within 5 days after the date of storage and provide the required notice.<sup>26</sup>

# Inspection and Release of Personal Property

Towing-storage operators must allow vehicle or vessel owners, lienholders, insurance company representatives, or agents to inspect a towed vehicle or vessel and release to that person the vehicle, vessel, or all personal property not affixed to the vehicle or vessel which was in the vehicle or vessel at the time the vehicle or vessel came into the custody of the towing-storage operator.<sup>27</sup> Agency must be evidenced in an original writing acknowledged by the owner before a notary public or someone authorized to administer oaths.<sup>28</sup>

# Public Sale of Stored Vehicles and Vessels

A towing-storage operator may sell at public sale a stored vehicle or vessel that remains unclaimed, or for which charges for recovery, towing, or storage remain unpaid, after:

- 35 days from the date of storage if the vehicle or vessel is more than 3 years old; or
- 50 days from the date of storage if the vehicle or vessel is 3 years old or less.<sup>29</sup>

If the date of the sale was not included in the notice of claim of lien, the towing-storage operator must send a notice of sale by certified mail, no less than 30 days before the date of the sale, to:

- The person in whose name the vehicle or vessel is registered; and
- All persons claiming a lien on the vehicle or vessel as shown in the records of DHSMV or any corresponding agency in any other state in which the vehicle is identified as being titled by a records check of NMVTIS or an equivalent commercially available system.<sup>30</sup>

The notice must have clearly identified and printed, if the claim of lien is for a motor vehicle, the last eight digits of the VIN of the motor vehicle subject to the lien, or, if the claim of lien is for a vessel, the hull identification number of the vessel subject to the lien, in the delivery address box and on the outside of the envelope sent to the registered owner and all other persons claiming an interest therein or lien thereon.<sup>31</sup> The towing-storage operator must also publish notice of the time and place of the sale, at least ten days before the date of the sale, in a newspaper of general circulation in the county where the sale will occur.<sup>32</sup>

The sale must be a public sale for cash. If the owner or lienholder of the vehicle or vessel sold is absent, the proceeds of the sale of the vehicle or vessel, minus any reasonable towing and storage charges owed and costs of the sale, must be deposited with the clerk of the court for the county where the sale occurred.<sup>33</sup> The clerk must hold the proceeds for the benefit of the owner or lienholder whose interest in the vehicle or vessel was destroyed by the sale; however, the clerk is entitled to receive five percent of such proceeds for their care and disbursement.<sup>34</sup>

department, or, in an unincorporated area, the sheriff, of the tow or removal, the storage site, the time of the tow or removal, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel. <sup>24</sup> S. 713.78(4)(b), F.S.

<sup>&</sup>lt;sup>25</sup> Id.
<sup>26</sup> Id.
<sup>26</sup> Id.
<sup>27</sup> S. 713.78(10), F.S.
<sup>28</sup> Id.
<sup>29</sup> S. 713.78(6), F.S.
<sup>30</sup> Id.
<sup>31</sup> Id.
<sup>32</sup> S. 713.78(6), F.S.
<sup>33</sup> Id.
<sup>34</sup> Id.
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The certificate of title issued after such sale must be discharged of all liens unless otherwise provided by court order. Further, the owner or lienholder of the vehicle or vessel sold may file a complaint after the sale in the county court of the county in which it was stored. Upon determining the respective rights of the parties, the court may award damages, attorney fees, and costs in favor of the prevailing party.<sup>35</sup>

# Good Faith Effort

A towing-storage operator's failure to make a good faith effort to comply with the notice requirements in s. 713.78, F.S., precludes the imposition of any storage charges against the vehicle or vessel.<sup>36</sup> Further, if a lienor fails to provide notice to a person claiming a lien on a vehicle or vessel, the lienor may not charge the person for more than seven days of storage, but such failure does not affect charges made for towing the vehicle or vessel or the priority of liens on the vehicle or vessel.<sup>37</sup>

# **Effect**

The bill reduces the time a towing-storage operator has to send a notice of lien from seven business days after the date of storage of the vehicle or vessel to five business days after such date. The bill clarifies that the count of days does not include federal or legal holidays. The bill also modifies how soon before the vehicle or vessel's sale such notice may be sent from not less than 30 days before such sale to not less than:

- 30 days before such sale if the vehicle or vessel is an older model;<sup>38</sup> or
- 60 days before such sale if the vehicle or vessel is a newer model.<sup>39</sup>

The bill increases from 50 days to 60 days the minimum number of days that must pass before an unclaimed vehicle or vessel may be sold. Under the bill, a vehicle or vessel may not be sold until:

- 35 days after the vehicle or vessel is stored if the vehicle or vessel is an older model.
- 55 days after the vehicle or vessel is stored if the vehicle or vessel is a newer model.

The bill requires a towing-storage operator to accept an original or a copy of any of the following documents, which need not be notarized, as evidence of a person's interest in a vehicle or vessel:

- An electronic title;
- A paper title;
- A contract between a lender and the owner of the vehicle or vessel;
- A contract between a lessor and the lessee of the vehicle or vessel;
- A written agreement evidencing that the person is an agent of the vehicle or vessel owner, lienholder, or insurance company.

Additionally, the bill provides that presenting one form of current government-issued photo identification constitutes sufficient identity verification.

The bill requires a towing-storage operator to allow inspection and release of the vehicle, vessel, or personal property within one hour after arrival of the owner, lienholder, insurance company representative, or their agent, during normal business hours at the site where the vehicle or vessel is stored. A rental vehicle or vessel agreement is not evidence that the person who rented a vehicle or vessel is an agent of the rental vehicle or vessel owner for the purpose of releasing the vehicle or vessel all personal property of the renter not affixed to the vehicle or vessel within one hour after arrival.

The bill increases from 10 days to 20 days the time before a public sale that a notice of such public sale must be made. The bill removes the requirement that notice of public sale be made in a newspaper of

<sup>39</sup> The bill defines "newer model" to mean a vehicle or vessel which is 3 model years old, beginning with the model year of the vehicle or vessel as year one, or less.

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<sup>&</sup>lt;sup>35</sup> Id.

<sup>&</sup>lt;sup>36</sup> S. 713.78(9), F.S.

<sup>&</sup>lt;sup>37</sup> Id.

<sup>&</sup>lt;sup>38</sup> The bill defines "older model" to mean a vehicle or vessel which is more than 3 model years old, beginning with the model year of the vehicle or vessel as year one.

general circulation. Rather, notice of public sale will be made on the publicly available website maintained by an approved third-party service. The third-party service must electronically report to the DHDSMV, via an electronic data exchange process using a web interface, the name, physical address, and telephone number of the lienor; the time and place of sale; the vehicle's plate number, if known; the vehicle identification number, if the claim of lien is for a vehicle, or the hull identification number, if the claim of lien is for a vehicle, and administrative fees. The third-party service that publishes the public notice of sale and electronically reports the required information to DHSMV may collect and retain a service charge of no more than \$1.00.

The bill lowers from 7 days to 4 days the number of days over which a towing-storage operator may not charge a person if the towing-storage operator failed to provide notice to a person claiming a lien on a vehicle or vessel.

# Forms of Payment Accepted by a Towing-Storage Operator

# **Background**

Florida law does not contain a requirement for towing-storage operators to accept specified forms of payment.

# Effect

The bill requires a towing-storage operator to accept payment for accrued charges from specified authorized persons in any form from at least two of the following lists:

- Cash, cashier's check, money order, or traveler's check.
- Bank, debit, or credit card.
- Mobile payment service, digital wallet, or other electronic payment system.

A person presenting such forms of payment are not required to furnish more than one form of current government-issued photo identification when payment is made.

# Towing-Storage Operator Record Retention

# Background

Florida law does not contain any record-keeping requirements for towing-storage operators.

# Effect

The requires a towing-storage operator to retain for three years records produced for all vehicles or vessels recovered, towed, stored, or released. Such records must include at least all of the following:

- All notice publications and certified mailings.
- The purchase price of any unclaimed vehicle or vessel sold.
- The names and addresses of persons to which vehicles or vessels were released.
- The names and addresses of vehicle or vessel purchasers.
- All fees imposed under s. 713.78, F.S., including the required itemized invoice described below.

# Towing-Storage Operator Rate Sheet and Itemized Invoice

#### Background

Florida law does not currently contain provisions relating to a rate sheet and itemized invoice applicable to all types of towing.

# Effect

The bill requires a towing-storage operator to maintain a rate sheet listing all fees for, or incidental to, the recovery, removal, or storage of a vehicle or vessel. The towing-storage operator must:

- Post the rate sheet at its place of business;
- Make the rate sheet available upon request of a vehicle or vessel owner, lienholder, insurance company, or their agent;
- Prior to attaching a vehicle or vessel to a wrecker, furnish the rate sheet to the vehicle or vessel owner or operator, if the owner or operator is present at the scene of the disabled vehicle or vessel; and
- File and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for such services.

Any fee charged in excess of those listed on the rate sheet is deemed unreasonable.

Additionally, the bill requires that an itemized invoice of actual fees charged by a towing-storage operator for a completed tow must be produced and be available to the vehicle or vessel owner, lienholder, insurance company, or their agent no later than one business day after:

- The tow is completed; or
- The towing-storage operator has obtained all necessary information to be included on the invoice, including any charges submitted by subcontractors used by the towing-storage operator to complete the tow and recovery.

The itemized invoice must contain all of the following information:

- The date and time the vehicle or vessel was towed;
- The location to which the vehicle or vessel was towed;
- The name, address, and telephone number of the towing-storage operator;
- A description of the towed vehicle or vessel, including the color, make, model, model year, and vehicle identification number of the vehicle or hull identification number of the vessel;
- The license plate number and state of registration for the towed vehicle or vessel;
- The cost of the initial towing service;
- The cost of any storage fees, expressed as a daily rate;
- Other fees, including administrative fees, vehicle or vessel search fees, fees for hazardous material and non-hazardous material cleanup, and fees for labor; and
- A list of the services that were performed under a warranty or that were otherwise performed at no cost to the owner of the vehicle or vessel.

Any service performed or fee charged in addition to fees for towing and storage must be set forth on the itemized invoice individually as a single line item that includes an explanation and the exact amount charged for the service or the exact amount of the fee.

A towing-storage operator must make the itemized invoice available for inspection and copying no later than 48 hours after receiving a written request for inspection from:

- A law enforcement agency;
- The Attorney General;
- A city attorney, county attorney, or the prosecuting attorney having jurisdiction in the location of any of the towing-storage operator's business locations;
- The vehicle or vessel owner, lienholder, insurance company, or their agent; or
- If the vehicle or vessel was involved in a collision, any individual involved in the underlying collision or the individual's insurance company

# Effective Date

The bill provides an effective date of July 1, 2024.

B. SECTION DIRECTORY:

Section 1: Amends s. 125.0103, F.S., relating to ordinances and rules imposing price controls.

Section 2: Amends s. 166.043, F.S., relating to ordinances and rules imposing price controls.

- Section 3: Amends s. 321.051, F.S., relating to Florida Highway Patrol wrecker operator system; penalties for operation outside of system
- **Section 4:** Amends s 713.78, F.S., relating to liens for recovering, towing, or storing vehicles and vessels.
- Section 5: Amends s. 715.07, F.S., relating to vehicles or vessels parked on private property; towing.
- **Section 6:** Provides an effective date of July 1, 2024.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

Indeterminate.

2. Expenditures:

Indeterminate.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

Indeterminate.

- 2. Expenditures: Indeterminate.
- C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: Indeterminate.

FISCAL COMMENTS:

None.

# **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenue in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Rulemaking may be necessary to conform with changes made by the bill. **STORAGE NAME**: pcs0179.TMS **DATE**: 1/18/2024 C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

N/A

1	A bill to be entitled
2	An act relating to towing and storage; amending ss.
3	125.0103 and 166.043, F.S.; requiring counties to
4	establish maximum rates for cleanup and disposal of
5	hazardous materials under certain circumstances;
6	authorizing municipalities to do the same; providing
7	applicability of county maximum rates when
8	municipality rates have been established; requiring
9	certain counties or municipalities to publish
10	specified rates on their websites and to establish a
11	specified process; applying specified rates
12	established by the Division of Florida Highway Patrol
13	to certain areas of the state; amending s. 321.051,
14	F.S.; requiring the Division of Florida Highway Patrol
15	to establish specified maximum rates; requiring the
16	Department of Highway Safety and Motor Vehicles to
17	publish such rates on its website; requiring the
18	department to establish a specified process; amending
19	s. 713.78, F.S.; defining terms; providing fees that a
20	towing-storage operator may charge to the owner or
21	operator of a vehicle or vessel; authorizing a lien on
22	a vehicle or vessel when it is towed under
23	instructions from a county or municipality; providing
24	that a lien can only be placed as a result of
25	specified fees; revising requirements for law
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CODING: Words stricken are deletions; words underlined are additions.

26 enforcement agencies and the Department of Highway 27 Safety and Motor Vehicles relating to the removal of 28 vehicles or vessels; revising requirements for notices 29 of lien; revising requirements for towing-storage operators providing notice to public agencies of 30 31 jurisdiction; revising the timeframe in which certain 32 unclaimed vehicles or vessels may be sold; revising 33 requirements for notices of sale; requiring an 34 approved third-party service to publish public notices of sale and report certain information by specified 35 36 means to the Department of Highway Safety and Motor 37 Vehicles; providing the maximum fee that an approved 38 third-party service may collect and retain for 39 performing such functions; revising the number of days 40 that a lienor may charge for vehicle or vessel storage 41 under certain circumstances; revising provisions for 42 permission to inspect and release a vehicle or vessel 43 or release certain personal property; revising 44 requirements for evidence of certain persons' interest in a vehicle or vessel; providing exceptions; 45 46 providing when a vehicle, vessel, or certain personal 47 property must be made available for inspection and 48 release; revising criminal penalties; requiring a 49 towing-storage operator to maintain certain records for at least a specified period of time; requiring 50

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towing-storage operators to accept certain types of payment; prohibiting certain persons from being required to furnish more than one form of current government-issued photo identification for purposes of verifying their identity; requiring a towing-storage operator to maintain a rate sheet; providing requirements for such rate sheets; deeming certain charges unreasonable; requiring an itemized invoice for specified fees; providing requirements for such itemized invoice; requiring disclosure of such itemized invoice to specified persons with a certain time; making technical changes; amending s. 715.07, F.S.; conforming a cross-reference; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Paragraphs (b) and (c) of subsection (1) of section 125.0103, Florida Statutes, are amended, and paragraphs

71 125.0103 Ordinances and rules imposing price controls.-72 (1)

(d) and (e) are added to that section, to read:

(b) This section does not prevent the enactment by local governments of public service rates otherwise authorized by law, including water, sewer, solid waste, public transportation,

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76 taxicab, or port rates, rates for towing of vehicles or vessels 77 from or immobilization of vehicles or vessels on private 78 property $\overline{\tau_i}$  or rates for removal and storage of wrecked or 79 disabled vehicles or vessels from an accident scene or the 80 removal and storage of vehicles or vessels, in the event the 81 owner or operator is incapacitated, unavailable, leaves the 82 procurement of wrecker service to the law enforcement officer at 83 the scene, or otherwise does not consent to the removal of the 84 vehicle or vessel.

85 (c) Counties must establish maximum rates which may be 86 charged on the towing of vehicles or vessels from or immobilization of vehicles or vessels on private property au or 87 88 which may be charged for removal and storage of wrecked or 89 disabled vehicles or vessels from an accident scene or for the removal and storage of vehicles or vessels, in the event the 90 91 owner or operator is incapacitated, unavailable, leaves the procurement of wrecker service to the law enforcement officer at 92 93 the scene, or otherwise does not consent to the removal of the 94 vehicle or vessel. However, if a municipality chooses to enact 95 an ordinance establishing the maximum rates for the towing or 96 immobilization of vehicles or vessels as described in paragraph 97 (b), the county's ordinance does not apply within such 98 municipality.

99 (d) Counties must, and municipalities may, establish
 100 maximum rates which may be charged for cleanup and disposal of

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101 hazardous materials incidental to removal and storage of wrecked 102 or disabled vehicles or vessels from an accident scene or the 103 removal and storage of vehicles or vessels, in the event the 104 owner or operator is incapacitated, unavailable, leaves the 105 procurement of wrecker service to the law enforcement officer at the scene, or otherwise does not consent to the removal of the 106 107 vehicle or vessel. If a municipality enacts an ordinance 108 establishing maximum rates under this paragraph, the county's 109 ordinance does not apply within such municipality. (e) A county or municipality which has established maximum 110 111 rates as described in paragraphs (c) or (d) must publish such rates on its website and must establish a process for 112 113 investigating and resolving complaints regarding fees charged in 114 excess of such maximum rates. In areas where no maximum rates as 115 described in paragraphs (c) or (d) have been established, the 116 maximum rates established by the Division of Florida Highway 117 Patrol under s. 321.051(2) apply in such areas. 118 Section 2. Paragraphs (b) and (c) of subsection (1) of 119 section 166.043, Florida Statutes, are amended, and paragraphs 120 (d) and (e) are added to that section, to read: 121 166.043 Ordinances and rules imposing price controls.-122 (1)123 (C) Counties must establish maximum rates which may be 124 charged on the towing of vehicles or vessels from or 125 immobilization of vehicles or vessels on private property,

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126 removal and storage of wrecked or disabled vehicles or vessels 127 from an accident scene or for the removal and storage of 128 vehicles or vessels, in the event the owner or operator is 129 incapacitated, unavailable, leaves the procurement of wrecker 130 service to the law enforcement officer at the scene, or 131 otherwise does not consent to the removal of the vehicle or 132 vessel. However, if a municipality chooses to enact an ordinance 133 establishing the maximum rates for the towing or immobilization 134 of vehicles or vessels as described in paragraph (b), the 135 county's ordinance established under s. 125.0103 does not apply 136 within such municipality. A county or municipality which has 137 established maximum rates pursuant to this paragraph must 138 publish such rates on its website. In areas where no maximum 139 rates have been established pursuant to this section, the maximum rates established by the Division of Florida Highway 140 141 Patrol pursuant to s. 321.051(2) apply in such areas.

Section 3. Subsection (2) of section 321.051, FloridaStatutes, is amended to read:

144 321.051 Florida Highway Patrol wrecker operator system;
145 penalties for operation outside of system.-

146 (2) The Division of Florida Highway Patrol of the
147 Department of Highway Safety and Motor Vehicles is authorized to
148 establish within areas designated by the patrol a wrecker
149 operator system using qualified, reputable wrecker operators for
150 removal and storage of wrecked or disabled vehicles from a crash

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151 scene or for removal and storage of abandoned vehicles, in the 152 event the owner or operator is incapacitated or unavailable or 153 leaves the procurement of wrecker service to the officer at the 154 scene. All reputable wrecker operators shall be eligible for use 155 in the system provided their equipment and drivers meet 156 recognized safety qualifications and mechanical standards set by 157 rules of the Division of Florida Highway Patrol for the size of 158 vehicle it is designed to handle. The division is authorized to 159 limit the number of wrecker operators participating in the 160 wrecker operator system, which authority shall not affect 161 wrecker operators currently participating in the system established by this section. The division must is authorized to 162 163 establish maximum rates for the towing and storage of vehicles 164 removed at the division's request, and for cleanup and disposal 165 of hazardous materials incidental to towing of such vehicles, 166 where such rates have not been set by a county or municipality 167 pursuant to s. 125.0103 or s. 166.043. Such rates shall not be 168 considered rules for the purpose of chapter 120; however, the 169 department shall establish by rule a procedure for setting such 170 rates. The department must publish on its website the maximum rates established under this subsection and must establish a 171 172 process for investigating and resolving complaints regarding 173 fees charged in excess of such maximum rates. Any provision in 174 chapter 120 to the contrary notwithstanding, a final order of 175 the department denying, suspending, or revoking a wrecker

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176 operator's participation in the system shall be reviewable in 177 the manner and within the time provided by the Florida Rules of 178 Appellate Procedure only by a writ of certiorari issued by the 179 circuit court in the county wherein such wrecker operator 180 resides.

Section 4. Subsections (1), (2), and (4), paragraph (a) of subsection (5), subsections (6), (8), (9), and (10), paragraph (a) of subsection (11), paragraphs (a) and (d) of subsection (12), paragraphs (a), (b), and (d) of subsection (13), and subsection (17) of section 713.78, Florida Statutes, are amended, and subsections (18), (19), and (20) are added to that section, to read:

188 713.78 Liens for recovering, towing, or storing vehicles 189 and vessels.-

190

(1) For the purposes of this section, the term:

191 <u>(a) (c)</u> "Equivalent commercially available system" means a 192 service that charges a fee to provide vehicle information and 193 that at a minimum maintains records from those states 194 participating in data sharing with the National Motor Vehicle 195 Title Information System.

(b) "Good faith effort" means that all of the following checks have been performed by a towing-storage operator to establish the prior state of registration and title of a vehicle or vessel that has been towed or stored by the towing-storage operator:

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201	1. A check of the department's database for the owner and
202	any lienholder.
203	2. A check of the electronic National Motor Vehicle Title
204	Information System or an equivalent commercially available
205	system to determine the state of registration when there is not
206	a current registration record for the vehicle or vessel on file
207	with the department.
208	3. A check of the vehicle or vessel for any type of tag,
209	tag record, temporary tag, or regular tag.
210	4. A check of the law enforcement report for a tag number
211	or other information identifying the vehicle or vessel, if the
212	vehicle or vessel was towed at the request of a law enforcement
213	officer.
214	5. A check of the trip sheet or tow ticket of the tow
215	truck operator to determine whether a tag was on the vehicle or
216	vessel at the beginning of the tow, if a private tow.
217	6. If there is no address of the owner on the impound
218	report, a check of the law enforcement report to determine
219	whether an out-of-state address is indicated from driver license
220	information.
221	7. A check of the vehicle or vessel for an inspection
222	sticker or other stickers and decals that may indicate a state
223	of possible registration.
224	8. A check of the interior of the vehicle or vessel for
225	any papers that may be in the glove box, trunk, or other areas

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226	for a state of registration.
227	9. A check of the vehicle for a vehicle identification
228	number.
229	10. A check of the vessel for a vessel registration
230	number.
231	11. A check of the vessel hull for a hull identification
232	number which should be carved, burned, stamped, embossed, or
233	otherwise permanently affixed to the outboard side of the
234	transom or, if there is no transom, to the outmost seaboard side
235	at the end of the hull that bears the rudder or other steering
236	mechanism.
237	<u>(c)</u> "National Motor Vehicle Title Information System"
238	means the federally authorized electronic National Motor Vehicle
239	Title Information System.
240	(d) "Newer model" means a vehicle or vessel which is 3
241	model years old, beginning with the model year of the vehicle or
242	vessel as year one, or less.
243	(e) "Older model" means a vehicle or vessel which is more
244	than 3 model years old, beginning with the model year of the
245	vehicle or vessel as year one.
246	(f) "Towing-storage operator" means a person who regularly
247	engages in the business of transporting vehicles or vessels by
248	wrecker, tow truck, or car carrier, or storing such vehicles or
249	vessels.
250	(g)(a) "Vehicle" means any mobile item, whether motorized
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251 or not, which is mounted on wheels.

252 (h) (b) "Vessel" means every description of watercraft, 253 barge, and airboat used or capable of being used as a means of 254 transportation on water, other than a seaplane or a "documented 255 vessel" as defined in s. 327.02.

256 <u>(i)</u>(c) "Wrecker" means any truck or other vehicle <u>that</u>
257 which is used to tow, carry, or otherwise transport motor
258 vehicles or vessels upon the streets and highways of this state
259 and which is equipped for that purpose with a boom, winch, car
260 carrier, or other similar equipment.

261 (2) (a) Whenever A towing-storage operator may charge the 262 owner or operator of a vehicle or vessel only the following fees 263 for, or incidental to, the recovery, removal, or storage of the 264 vehicle or vessel:

265 <u>1. Any reasonable fee for service specifically authorized</u> 266 <u>pursuant to s. 125.0103 or s. 166.043 by ordinance, resolution,</u> 267 <u>regulation, or rule of the county or municipality in which the</u> 268 <u>service is performed.</u>

269 <u>2. Any reasonable fee for service specifically authorized</u>
270 <u>by Division of Florida Highway Patrol of the Department of</u>
271 <u>Highway Safety and Motor Vehicles pursuant to s. 321.051(2).</u>
272 <u>3. Any reasonable fee for service as agreed upon in</u>
273 <u>writing between a towing-storage operator and the owner of a</u>
274 <u>vehicle or vessel.</u>
275 4. Any lien release administrative fee as set forth in

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276	paragraph (15)(a).
277	5. Any reasonable administrative fee or charge imposed by
278	a county or municipality pursuant to s. 125.01047, s. 166.04465,
279	or s. 323.002 upon the registered owner or other legally
280	authorized person in control of a vehicle or vessel.
281	(b) If a towing-storage operator person regularly engaged
282	in the business of transporting vehicles or vessels by wrecker,
283	tow truck, or car carrier recovers, removes, or stores a vehicle
284	or vessel upon instructions from:
285	<u>1.(a)</u> The owner thereof;
286	2.(b) The owner or lessor, or a person authorized by the
287	owner or lessor, of property on which such vehicle or vessel is
288	wrongfully parked, and the removal is done in compliance with s.
289	715.07;
290	3.(c) The landlord or a person authorized by the landlord,
291	when such <del>motor</del> vehicle or vessel remained on the premises after
292	the tenancy terminated and the removal is done in compliance
293	with s. 83.806 or s. 715.104; or
294	<u>4.</u> (d) Any law enforcement agency, <u>county, or municipality,</u>
295	
296	she or he <u>has</u> <del>shall have</del> a lien on the vehicle or vessel for
297	fees specified in paragraph (a) a reasonable towing fee, for a
298	reasonable administrative fee or charge imposed by a county or
299	municipality, and for a reasonable storage fee; except that a
300	storage fee may not be charged if the vehicle or vessel is
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301 stored for <u>less</u> fewer than 6 hours, and a storage fee may not be 302 charged for any storage prior to the towing-storage operator 303 submitting the vehicle or vessel information to an approved 304 third-party service in order for the third-party service to 305 transmit notices as required by subsection (16).

(4) (a) A towing-storage operator person regularly engaged 306 307 in the business of recovering, towing, or storing vehicles or vessels who comes into possession of a vehicle or vessel 308 309 pursuant to paragraph (2) (b) subsection (2), and who claims a 310 lien for recovery, towing, or storage services, must shall give 311 notice, by certified mail, pursuant to subsection (16), to the 312 registered owner, the insurance company insuring the vehicle notwithstanding s. 627.736, and all persons claiming a lien 313 314 thereon, as disclosed by the records in the Department of 315 Highway Safety and Motor Vehicles or as disclosed by the records 316 of any corresponding agency in any other state in which the 317 vehicle is identified through a records check of the National 318 Motor Vehicle Title Information System or an equivalent 319 commercially available system as being titled or registered.

(b) <u>When</u> Whenever a law enforcement agency authorizes the removal of a vehicle or vessel or whenever a towing service, garage, repair shop, or automotive service, storage, or parking place notifies the law enforcement agency of possession of a vehicle or vessel pursuant to s. 715.07(2)(a)2., <u>if an approved</u> third-party service cannot obtain the vehicle's or vessel's

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326 owner, lienholder, and insurer information or last state of 327 record pursuant to subsection (16), then the person in charge of 328 the towing service, garage, repair shop, or automotive service, 329 storage, or parking place must request such information from the 330 law enforcement agency of the jurisdiction where the vehicle or 331 vessel is stored. The law enforcement agency to which the 332 request was made must shall contact the Department of Highway 333 Safety and Motor Vehicles, or the appropriate agency of the 334 state of registration, if known, within 24 hours through the 335 medium of electronic communications, giving the full description 336 of the vehicle or vessel. Upon receipt of the full description 337 of the vehicle or vessel, the department must shall search its files to determine the owner's name, the insurance company 338 339 insuring the vehicle or vessel, and whether any person has filed 340 a lien upon the vehicle or vessel as provided in s. 319.27(2) 341 and (3) and notify the applicable law enforcement agency within 342 72 hours. The person in charge of the towing service, garage, 343 repair shop, or automotive service, storage, or parking place 344 must request shall obtain such information from the applicable 345 law enforcement agency within 5 days after the date of storage 346 and must provide the information to the approved third-party 347 service in order to transmit notices as required by subsection 348 (16) shall give notice pursuant to paragraph (a). The department 349 may release the insurance company information to the requestor notwithstanding s. 627.736. 350

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351 The notice of lien must be sent by an approved third-(C) 352 party service by certified mail to the registered owner, the 353 insurance company insuring the vehicle notwithstanding s. 354 627.736, and all other persons claiming a lien thereon within 5 355 7 business days, excluding a Saturday, and Sunday, or federal 356 legal holiday, after the date of storage of the vehicle or 357 vessel. However, in no event shall the notice of lien be sent less than 30 days before the sale of the vehicle or vessel. The 358 359 notice must state all of the following:

If the claim of lien is for a vehicle, the last 8 360 1. 361 digits of the vehicle identification number of the vehicle 362 subject to the lien, or, if the claim of lien is for a vessel, 363 the hull identification number of the vessel subject to the 364 lien, clearly printed in the delivery address box and on the 365 outside of the envelope sent to the registered owner and all 366 other persons claiming an interest in therein or lien on the 367 vehicle or vessel thereon.

2. The name, physical address, and telephone number of the lienor, and the entity name, as registered with the Division of Corporations, of the business where the towing and storage occurred, which must also appear on the outside of the envelope sent to the registered owner and all other persons claiming an interest in or lien on the vehicle or vessel.

374 375 3. The fact of possession of the vehicle or vessel.4. The name of the person or entity that authorized the

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376 lienor to take possession of the vehicle or vessel.

377 5. That a lien as provided in paragraph (2)(b) subsection
 378 (2) is claimed.

379 6. That charges have accrued and include an itemized380 statement of the amount thereof.

381 7. That the lien is subject to enforcement under law and 382 that the owner or lienholder, if any, has the right to a hearing 383 as set forth in subsection (5).

8. That any vehicle or vessel that remains unclaimed, or for which the charges for recovery, towing, or storage services remain unpaid, may be sold free of all prior liens 35 days after the vehicle or vessel is stored by the lienor if the vehicle or vessel is <u>an older model</u> more than 3 years of age or <u>60</u> 50 days after the vehicle or vessel is stored by the lienor if the vehicle or vessel is <u>a newer model</u> 3 years of age or less.

391 9. The address at which the vehicle or vessel is392 physically located.

(d) The notice of lien may not be sent to the registered owner, the insurance company insuring the vehicle or vessel, and all other persons claiming a lien thereon less than 30 days before the sale of <u>a</u> the vehicle or vessel <u>that is an older</u> <u>model or less than 60 days before the sale of a vehicle or</u> <u>vessel that is a newer model</u>.

(e) If attempts to locate the name and address of the
 owner or lienholder <u>are prove</u> unsuccessful, <u>5</u> the towing-storage

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401	<del>operator shall, after 7</del> business days, excluding <u>a</u> Saturday <u>,</u> and
402	Sunday, or federal legal holiday, after the initial tow or
403	storage, <u>the towing-storage operator must</u> notify the public
404	agency of jurisdiction where the vehicle or vessel is stored in
405	writing by certified mail or <u>receipt-acknowledged electronic</u>
406	delivery acknowledged hand delivery that the towing-storage
407	company has been unable to locate the name and address of the
408	owner or lienholder and a physical search of the vehicle or
409	vessel has disclosed no ownership information and a good faith
410	effort has been made, including records checks of the Department
411	of Highway Safety and Motor Vehicles database and the National
412	Motor Vehicle Title Information System or an equivalent
413	commercially available system. For purposes of this paragraph
414	and subsection (9), the term "good faith effort" means that the
415	following checks have been performed by the company to establish
416	the prior state of registration and for title:
417	1. A check of the department's database for the owner and
418	any lienholder.
419	2. A check of the electronic National Motor Vehicle Title
420	Information System or an equivalent commercially available
421	system to determine the state of registration when there is not
422	a current registration record for the vehicle or vessel on file
423	with the department.
424	3. A check of the vehicle or vessel for any type of tag,
425	tag record, temporary tag, or regular tag.
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426	4. A check of the law enforcement report for a tag number
427	or other information identifying the vehicle or vessel, if the
428	vehicle or vessel was towed at the request of a law enforcement
429	officer.
430	5. A check of the trip sheet or tow ticket of the tow
431	truck operator to determine whether a tag was on the vehicle or
432	vessel at the beginning of the tow, if a private tow.
433	6. If there is no address of the owner on the impound
434	report, a check of the law enforcement report to determine
435	whether an out-of-state address is indicated from driver license
436	information.
437	7. A check of the vehicle or vessel for an inspection
438	sticker or other stickers and decals that may indicate a state
439	of possible registration.
440	8. A check of the interior of the vehicle or vessel for
441	any papers that may be in the glove box, trunk, or other areas
442	for a state of registration.
443	9. A check of the vehicle for a vehicle identification
444	number.
445	10. A check of the vessel for a vessel registration
446	number.
447	11. A check of the vessel hull for a hull identification
448	number which should be carved, burned, stamped, embossed, or
449	otherwise permanently affixed to the outboard side of the
450	transom or, if there is no transom, to the outmost seaboard side
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# 451 at the end of the hull that bears the rudder or other steering 452 mechanism. 453 (5)(a) The owner of a vehicle or vessel removed pursuant

to <u>paragraph (2)(b)</u> <u>subsection (2)</u>, or any person claiming a lien, other than the towing-storage operator, within 10 days after the time she or he has knowledge of the location of the vehicle or vessel, may file a complaint in the county court of the county in which the vehicle or vessel is stored to determine whether her or his property was wrongfully taken or withheld.

460 A vehicle or vessel that is stored pursuant to (6) 461 paragraph (2)(b) subsection (2) and remains unclaimed, or for 462 which reasonable charges for recovery, towing, or storing remain 463 unpaid, and any contents not released pursuant to subsection 464 (10), may be sold by the owner or operator of the storage space 465 for such towing or storage charge 35 days after the vehicle or 466 vessel is stored by the lienor if the vehicle or vessel is an 467 older model more than 3 years of age or 55 50 days after the 468 vehicle or vessel is stored by the lienor if the vehicle or 469 vessel is a newer model <del>3 years of age or less</del>. The sale must 470 shall be at public sale for cash. If the date of the sale was 471 not included in the notice required in subsection (4), notice of 472 the sale must shall be given to the person in whose name the 473 vehicle or vessel is registered and to all persons claiming a 474 lien on the vehicle or vessel as shown on the records of the Department of Highway Safety and Motor Vehicles or of any 475

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476 corresponding agency in any other state in which the vehicle is 477 identified through a records check of the National Motor Vehicle 478 Title Information System or an equivalent commercially available 479 system as being titled. Notice of the sale must be sent by 480 certified mail to the registered owner of the vehicle or vessel, 481 the insurance company insuring the vehicle or vessel, and the 482 person having the recorded lien on the vehicle or vessel at the 483 address shown on the records of the registering agency at least 484 30 days before the sale of the vehicle or vessel. The notice 485 must have clearly identified and printed, if the claim of lien 486 is for a motor vehicle, The last 8 digits of the vehicle 487 identification number of the motor vehicle subject to the lien, 488 or, if the claim of lien is for a vessel, the hull 489 identification number of the vessel subject to the lien, must be 490 clearly identified and printed in the delivery address box and 491 on the outside of the envelope sent to the registered owner and 492 all other persons claiming an interest in therein or lien on the 493 vehicle or vessel thereon. The notice must be sent to the owner 494 the vehicle vessel and the person having the or 495 on the vehicle or vessel at the address shown on the records of 496 the registering agency at least 30 days before the sale of the 497 vehicle or vessel. The notice must state the name, physical 498 address, and telephone number of the lienor, and the vehicle 499 identification number if the claim of lien is for a vehicle or the hull identification number if the claim of lien is for a 500

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501 vessel, all of which must also appear in the return address 502 section on the outside of the envelope containing the notice of 503 sale. After diligent search and inquiry, if the name and address 504 of the registered owner or the owner of the recorded lien cannot 505 be ascertained, the requirements of notice by mail may be 506 dispensed with. In addition to the notice by mail, public notice 507 of the time and place of sale must shall be made by publishing a 508 notice thereof one time, at least 20  $\frac{10}{10}$  days before the date of 509 the sale, on the publicly available website maintained by an 510 approved third-party service. The third-party service must 511 electronically report to the Department of Highway Safety and 512 Motor Vehicles, via an electronic data exchange process using a 513 web interface, the name, physical address, and telephone number 514 of the lienor; the time and place of sale; the vehicle's plate 515 number, if known; the vehicle identification number, if the 516 claim of lien is for a vehicle, or the hull identification 517 number, if the claim of lien is for a vessel; and the amount due for towing, recovery, storage, and administrative fees. The 518 519 third-party service that publishes the public notice of sale and 520 electronically reports the required information to the department may collect and retain a service charge of no more 521 522 than \$1.00 in a newspaper of general circulation in the county 523 in which the sale is to be held. The proceeds of the sale, after 524 payment of reasonable towing and storage charges, and costs of the sale, in that order of priority, must shall be deposited 525

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526 with the clerk of the circuit court for the county if the owner 527 or lienholder is absent, and the clerk must shall hold such 528 proceeds subject to the claim of the owner or lienholder legally 529 entitled thereto. The clerk is shall be entitled to receive 5 530 percent of such proceeds for the care and disbursement thereof. 531 The certificate of title issued under this section must this law 532 shall be discharged of all liens unless otherwise provided by 533 court order. The owner or lienholder may file a complaint after 534 the vehicle or vessel has been sold in the county court of the 535 county in which it is stored. Upon determining the respective 536 rights of the parties, the court may award damages, attorney 537 fees, and costs in favor of the prevailing party.

538 A towing-storage operator person regularly engaged in (8) 539 the business of recovering, towing, or storing vehicles or 540 vessels, except a person licensed under chapter 493 while 541 engaged in "repossession" activities as defined in s. 493.6101, 542 may not operate a wrecker, tow truck, or car carrier unless the 543 name, address, and telephone number of the company performing 544 the service is clearly printed in contrasting colors on the 545 driver and passenger sides of its vehicle. The name must be in 546 at least 3-inch permanently affixed letters, and the address and 547 telephone number must be in at least 1-inch permanently affixed 548 letters.

(9) Failure to make good faith efforts to comply with thenotice requirements of this section precludes the imposition of

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any storage charges against the vehicle or vessel. If a lienor fails to provide notice to a person claiming a lien on a vehicle or vessel in accordance with subsection (4), the lienor may not charge the person for more than 4 - 7 days of storage, but such failure does not affect charges made for towing the vehicle or vessel or the priority of liens on the vehicle or vessel.

557 (10)A towing-storage operator must Persons who provide 558 services pursuant to this section shall permit vehicle or vessel 559 owners, lienholders, insurance company representatives, or their 560 agents, whose interest in the vehicle or vessel is evidenced by documents pursuant to subsection (17) which agency is evidenced 561 562 by an original writing acknowledged by the owner before a notary 563 public or other person empowered by law to administer oaths, to 564 inspect the towed vehicle or vessel and must shall release to 565 the owner, lienholder, or agent the vehicle, vessel, or all 566 personal property not affixed to the vehicle or vessel which was 567 in the vehicle or vessel at the time the vehicle or vessel came 568 into the custody of the towing-storage operator. The inspection 569 and release of the vehicle, vessel, or personal property must be 570 permitted within one hour after arrival of the owner, lienholder, insurance company representative, or their agent, 571 572 during normal business hours at the site where the vehicle or 573 vessel is stored. Notwithstanding sub-paragraph (17) (a) 5., a 574 rental vehicle or vessel agreement is not evidence that the 575 person who rented a vehicle or vessel is an agent of the rental

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576 <u>vehicle or vessel owner for the purpose of releasing the vehicle</u> 577 <u>or vessel. However, a towing-storage operator must release to</u> 578 <u>the renter of a rental vehicle or vessel all personal property</u> 579 <u>of the renter not affixed to the vehicle or vessel within one</u> 580 hour after arrival <u>person providing such services</u>.

581 (11) (a) A towing-storage operator Any person regularly 582 engaged in the business of recovering, towing, or storing 583 vehicles or vessels who comes into possession of a vehicle or 584 vessel pursuant to paragraph (2) (b) subsection (2) and who has 585 complied with the provisions of subsections (4) (3) and (6), 586 when such vehicle or vessel is to be sold for purposes of being 587 dismantled, destroyed, or changed in such manner that it is not 588 the motor vehicle or vessel described in the certificate of 589 title, must shall report the vehicle to the National Motor 590 Vehicle Title Information System and apply to the Department of 591 Highway Safety and Motor Vehicles for a certificate of 592 destruction. A certificate of destruction, which authorizes the 593 dismantling or destruction of the vehicle or vessel described 594 therein, is shall be reassignable a maximum of two times before 595 dismantling or destruction of the vehicle is shall be required, 596 and must shall accompany the vehicle or vessel for which it is 597 issued, when such vehicle or vessel is sold for such purposes, 598 in lieu of a certificate of title. The application for a 599 certificate of destruction must include proof of reporting to the National Motor Vehicle Title Information System and an 600

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affidavit from the applicant that <u>she or he</u> it has complied with all applicable requirements of this section and, if the vehicle or vessel is not registered in this state or any other state, by a statement from a law enforcement officer that the vehicle or vessel is not reported stolen, and <u>must shall</u> be accompanied by such documentation as may be required by the department.

607 (12)(a) Any person who violates any provision of
608 subsection (1), subsection (2), subsection (4), subsection (5),
609 subsection (6), or subsection (7) is guilty of a misdemeanor of
610 the first degree, punishable as provided in s. 775.082 or s.
611 775.083.

612 Employees of the Department of Highway Safety and (d) Motor Vehicles and law enforcement officers are authorized to 613 614 inspect the records of a towing-storage operator any person 615 regularly engaged in the business of recovering, towing, or 616 storing vehicles or vessels or transporting vehicles or vessels 617 by wrecker, tow truck, or car carrier, to ensure compliance with 618 the requirements of this section. A towing-storage operator Any 619 person who fails to maintain records, or fails to produce 620 records when required in a reasonable manner and at a reasonable 621 time, commits a misdemeanor of the first degree, punishable as 622 provided in s. 775.082 or s. 775.083.

(13) (a) Upon receipt by the Department of Highway Safety
and Motor Vehicles of written notice from a wrecker operator who
claims a wrecker operator's lien under <u>subparagraph (2)(b)4.</u>

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626 paragraph (2)(d) for recovery, towing, or storage of an 627 abandoned vehicle or vessel upon instructions from any law 628 enforcement agency, for which a certificate of destruction has 629 been issued under subsection (11) and the vehicle has been 630 reported to the National Motor Vehicle Title Information System, 631 the department shall place the name of the registered owner of 632 that vehicle or vessel on the list of those persons who may not 633 be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8). If the vehicle or vessel is owned 634 635 jointly by more than one person, the name of each registered owner must shall be placed on the list. The notice of wrecker 636 637 operator's lien must shall be submitted on forms provided by the 638 department and, which must include all of the following:

639 1. The name, address, and telephone number of the wrecker640 operator.

641 2. The name of the registered owner of the vehicle or
642 vessel and the address to which the wrecker operator provided
643 notice of the lien to the registered owner under subsection (4).

6443. A general description of the vehicle or vessel,645including its color, make, model, body style, and year.

4. The vehicle identification number (VIN); registration
license plate number, state, and year; validation decal number,
state, and year; vessel registration number; hull identification
number; or other identification number, as applicable.

5. The name of the person or the corresponding law

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651 enforcement agency that requested that the vehicle or vessel be652 recovered, towed, or stored.

653 6. The amount of the wrecker operator's lien, not to 654 exceed the amount allowed by paragraph (b).

655 For purposes of this subsection only, the amount of (b) 656 the wrecker operator's lien for which the department will 657 prevent issuance of a license plate or revalidation sticker may 658 not exceed the amount of the charges for recovery, towing, and 659 storage of the vehicle or vessel for 7 days. These charges may 660 not exceed the maximum rates imposed by the ordinances of the respective county or municipality under ss. 125.0103(1)(c) and 661 662 166.043(1)(c). This paragraph does not limit the amount of a 663 wrecker operator's lien claimed under paragraph (2) (b) 664 subsection (2) or prevent a wrecker operator from seeking civil 665 remedies for enforcement of the entire amount of the lien, but 666 limits only that portion of the lien for which the department 667 will prevent issuance of a license plate or revalidation 668 sticker.

(d) Upon discharge of the amount of the wrecker operator's lien allowed by paragraph (b), the wrecker operator must issue a certificate of discharged wrecker operator's lien on forms provided by the department to each registered owner of the vehicle or vessel attesting that the amount of the wrecker operator's lien allowed by paragraph (b) has been discharged. Upon presentation of the certificate of discharged wrecker

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676 operator's lien by the registered owner, the department must 677 shall immediately remove the registered owner's name from the 678 list of those persons who may not be issued a license plate or 679 revalidation sticker for any motor vehicle under s. 320.03(8), 680 thereby allowing issuance of a license plate or revalidation 681 sticker. Issuance of a certificate of discharged wrecker 682 operator's lien under this paragraph does not discharge the 683 entire amount of the wrecker operator's lien claimed under 684 paragraph (2) (b) subsection (2), but only certifies to the 685 department that the amount of the wrecker operator's lien 686 allowed by paragraph (b), for which the department will prevent 687 issuance of a license plate or revalidation sticker, has been 688 discharged. 689 (17) (a) A towing-storage operator must accept an original 690 or a copy of any of the following documents as evidence of a 691 person's interest in a vehicle or vessel: 692 1. An electronic title;

2. A paper title;

694 <u>3. A contract between a lender and the owner of the</u>

695 <u>vehicle or vessel;</u>

693

6964. A contract between a lessor and the lessee of the697vehicle or vessel;

698 <u>5. A written agreement evidencing that the person is an</u>
 699 agent of the vehicle or vessel owner, lienholder, or insurance
 700 <u>company.</u>

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701	(b) A towing-storage operator may not require any		
702	documents listed in paragraph (a) to be notarized.		
703	(c) Presenting one form of current government-issued photo		
704	identification constitutes sufficient identity verification for		
705	the purposes of this section. A lienor must accept either a copy		
706	of an electronic title or a paper title as evidence of a		
707	person's interest in a vehicle or vessel.		
708	(18) A towing-storage operator must retain for 3 years		
709	records produced for all vehicles or vessels recovered, towed,		
710	stored, or released. Such records must include at least all of		
711	the following:		
712	(a) All notice publications and certified mailings.		
713	(b) The purchase price of any unclaimed vehicle or vessel		
714	sold.		
715	(c) The names and addresses of persons to which vehicles		
716	or vessels were released.		
717	(d) The names and addresses of vehicle or vessel		
718	purchasers.		
719	(e) All fees imposed under this section, including the		
720	itemized invoice required by paragraph (20)(c).		
721	(19)(a) A towing-storage operator must accept payment for		
722	accrued charges from an authorized person listed in subsection		
723	(10) in any form from at least two of the following		
724	subparagraphs:		
725	1. Cash, cashier's check, money order, or traveler's		
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726	check.		
727	2. Bank, debit, or credit card.		
728	3. Mobile payment service, digital wallet, or other		
729	electronic payment system.		
730	(b) Any of the authorized persons listed in subsection		
731	(10) are not required to furnish more than one form of current		
732	government-issued photo identification when payment is made in		
733	any of the forms listed in paragraph (a).		
734	(20) (a) A towing-storage operator must maintain a rate		
735	sheet listing all fees for, or incidental to, the recovery,		
736	removal, or storage of a vehicle or vessel and must:		
737	1. Post the rate sheet at its place of business;		
738	2. Make the rate sheet available upon request of a vehicle		
739	or vessel owner, lienholder, insurance company, or their agent;		
740	3. Prior to attaching a vehicle or vessel to a wrecker,		
741	furnish the rate sheet to the vehicle or vessel owner or		
742	operator, if the owner or operator is present at the scene of		
743	the disabled vehicle or vessel; and		
744	4. File and keep on record with the local law enforcement		
745	agency a complete copy of the current rates to be charged for		
746	such services.		
747	(b) Any fee charged in excess of those listed on the rate		
748	sheet required under this subsection is deemed unreasonable.		
749	(c) An itemized invoice of actual fees charged by a		
750	towing-storage operator for a completed tow must be produced and		
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2024

751	be available to the vehicle or vessel owner, lienholder,			
752	insurance company, or their agent no later than one business day			
753	<u>after:</u>			
754	1. The tow is completed; or			
755	2. The towing-storage operator has obtained all necessary			
756	information to be included on the invoice, including any charges			
757	submitted by subcontractors used by the towing-storage operator			
758	to complete the tow and recovery.			
759	(d) The itemized invoice required under subsection (c)			
760	must contain all of the following information:			
761	1. The date and time the vehicle or vessel was towed;			
762	2. The location to which the vehicle or vessel was towed;			
763	3. The name, address, and telephone number of the towing-			
764	storage operator;			
765	4. A description of the towed vehicle or vessel, including			
766	the color, make, model, model year, and vehicle identification			
767	number of the vehicle or hull identification number of the			
768	vessel;			
769	5. The license plate number and state of registration for			
770	the towed vehicle or vessel;			
771	6. The cost of the initial towing service;			
772	7. The cost of any storage fees, expressed as a daily			
773	<pre>rate;</pre>			
774	8. Other fees, including administrative fees, vehicle or			
775	vessel search fees, fees for hazardous material and non-			
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776	hazardous material cleanup, and fees for labor; and		
777	9. A list of the services that were performed under a		
778	warranty or that were otherwise performed at no cost to the		
779	owner of the vehicle or vessel.		
780	(e) Any service performed or fee charged in addition to		
781			
782			
783	individually as a single line item that includes an explanation		
784	and the exact amount charged for the service or the exact amount		
785	of the fee.		
786	(f) A towing-storage operator must make the itemized		
787	invoice required by paragraph (c) available for inspection and		
788	copying no later than 48 hours after receiving a written request		
789	for inspection from:		
790	1. A law enforcement agency;		
791	2. The Attorney General;		
792	3. A city attorney, county attorney, or the prosecuting		
793	attorney having jurisdiction in the location of any of the		
794	towing-storage operator's business locations;		
795	4. The vehicle or vessel owner, lienholder, insurance		
796	company, or their agent; or		
797	5. If the vehicle or vessel was involved in a collision,		
798	any individual involved in the underlying collision or the		
799	individual's insurance company.		
800	Section 5. Paragraph (a) of subsection (2) of section		
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801 715.07, Florida Statutes, is amended to read:

802 715.07 Vehicles or vessels parked on private property; 803 towing.-

804 (2) The owner or lessee of real property, or any person 805 authorized by the owner or lessee, which person may be the 806 designated representative of the condominium association if the 807 real property is a condominium, may cause any vehicle or vessel parked on such property without her or his permission to be 808 809 removed by a person regularly engaged in the business of towing 810 vehicles or vessels, without liability for the costs of removal, 811 transportation, or storage or damages caused by such removal, 812 transportation, or storage, under any of the following 813 circumstances:

(a) The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to substantial compliance with the following conditions and restrictions:

819 1.a. Any towed or removed vehicle or vessel must be stored 820 at a site within a 10-mile radius of the point of removal in any 821 county of 500,000 population or more, and within a 15-mile 822 radius of the point of removal in any county of fewer than 823 500,000 population. That site must be open for the purpose of 824 redemption of vehicles on any day that the person or firm towing 825 such vehicle or vessel is open for towing purposes, from 8:00

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a.m. to 6:00 p.m., and, when closed, shall have prominently posted a sign indicating a telephone number where the operator of the site can be reached at all times. Upon receipt of a telephoned request to open the site to redeem a vehicle or vessel, the operator shall return to the site within 1 hour or she or he will be in violation of this section.

b. If no towing business providing such service is located within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or removed vehicle or vessel must be stored at a site within a 20mile radius of the point of removal in any county of 500,000 population or more, and within a 30-mile radius of the point of removal in any county of fewer than 500,000 population.

839 The person or firm towing or removing the vehicle or 2. 840 vessel shall, within 30 minutes after completion of such towing 841 or removal, notify the municipal police department or, in an 842 unincorporated area, the sheriff, of such towing or removal, the 843 storage site, the time the vehicle or vessel was towed or 844 removed, and the make, model, color, and license plate number of 845 the vehicle or description and registration number of the vessel 846 and shall obtain the name of the person at that department to 847 whom such information was reported and note that name on the 848 trip record.

8493. A person in the process of towing or removing a vehicle850or vessel from the premises or parking lot in which the vehicle

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851 or vessel is not lawfully parked must stop when a person seeks 852 the return of the vehicle or vessel. The vehicle or vessel must 853 be returned upon the payment of a reasonable service fee of not 854 more than one-half of the posted rate for the towing or removal 855 service as provided in subparagraph 6. The vehicle or vessel may 856 be towed or removed if, after a reasonable opportunity, the 857 owner or legally authorized person in control of the vehicle or 858 vessel is unable to pay the service fee. If the vehicle or 859 vessel is redeemed, a detailed signed receipt must be given to 860 the person redeeming the vehicle or vessel.

4. A person may not pay or accept money or other valuable
consideration for the privilege of towing or removing vehicles
or vessels from a particular location.

864 Except for property appurtenant to and obviously a part 5. 865 of a single-family residence, and except for instances when 866 notice is personally given to the owner or other legally 867 authorized person in control of the vehicle or vessel that the 868 area in which that vehicle or vessel is parked is reserved or 869 otherwise unavailable for unauthorized vehicles or vessels and 870 that the vehicle or vessel is subject to being removed at the 871 owner's or operator's expense, any property owner or lessee, or 872 person authorized by the property owner or lessee, before towing 873 or removing any vehicle or vessel from private property without 874 the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting 875

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876 the following requirements:

a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property within 10 feet from the road, as defined in s. 334.03(22). If there are no curbs or access barriers, the signs must be posted not fewer than one sign for each 25 feet of lot frontage.

b. The notice must clearly indicate, in not fewer than 2inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's expense. The words "tow-away zone" must be included on the sign in not fewer than 4-inch high letters.

c. The notice must also provide the name and current
telephone number of the person or firm towing or removing the
vehicles or vessels.

d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not fewer than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not fewer than 24 hours before the towing or removal of any vehicles or vessels.

896 e. The local government may require permitting and
897 inspection of these signs before any towing or removal of
898 vehicles or vessels being authorized.

f. A business with 20 or fewer parking spaces satisfiesthe notice requirements of this subparagraph by prominently

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901 displaying a sign stating "Reserved Parking for Customers Only 902 Unauthorized Vehicles or Vessels Will be Towed Away At the 903 Owner's Expense" in not fewer than 4-inch high, light-reflective 904 letters on a contrasting background.

905 g. A property owner towing or removing vessels from real 906 property must post notice, consistent with the requirements in 907 sub-subparagraphs a.-f., which apply to vehicles, that 908 unauthorized vehicles or vessels will be towed away at the 909 owner's expense.

910

911 A business owner or lessee may authorize the removal of a 912 vehicle or vessel by a towing company when the vehicle or vessel 913 is parked in such a manner that restricts the normal operation 914 of business; and if a vehicle or vessel parked on a public 915 right-of-way obstructs access to a private driveway the owner, 916 lessee, or agent may have the vehicle or vessel removed by a 917 towing company upon signing an order that the vehicle or vessel 918 be removed without a posted tow-away zone sign.

919 6. Any person or firm that tows or removes vehicles or 920 vessels and proposes to require an owner, operator, or person in 921 control or custody of a vehicle or vessel to pay the costs of 922 towing and storage before redemption of the vehicle or vessel 923 must file and keep on record with the local law enforcement 924 agency a complete copy of the current rates to be charged for 925 such services and post at the storage site an identical rate

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926 schedule and any written contracts with property owners, 927 lessees, or persons in control of property which authorize such 928 person or firm to remove vehicles or vessels as provided in this 929 section.

930 7. Any person or firm towing or removing any vehicles or 931 vessels from private property without the consent of the owner 932 or other legally authorized person in control or custody of the 933 vehicles or vessels shall, on any trucks, wreckers as defined in 934 s. 713.78(1) s. 713.78(1)(c), or other vehicles used in the 935 towing or removal, have the name, address, and telephone number 936 of the company performing such service clearly printed in 937 contrasting colors on the driver and passenger sides of the 938 vehicle. The name shall be in at least 3-inch permanently 939 affixed letters, and the address and telephone number shall be 940 in at least 1-inch permanently affixed letters.

8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.

947 9. When a vehicle or vessel has been towed or removed 948 pursuant to this section, it must be released to its owner or 949 person in control or custody within 1 hour after requested. Any 950 vehicle or vessel owner or person in control or custody has the

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951 right to inspect the vehicle or vessel before accepting its return, and no release or waiver of any kind which would release 952 953 the person or firm towing the vehicle or vessel from liability 954 for damages noted by the owner or person in control or custody 955 at the time of the redemption may be required from any vehicle 956 or vessel owner or person in control or custody as a condition 957 of release of the vehicle or vessel to its owner or person in 958 control or custody. A detailed receipt showing the legal name of 959 the company or person towing or removing the vehicle or vessel 960 must be given to the person paying towing or storage charges at the time of payment, whether requested or not. 961

962

Section 6. This act shall take effect July 1, 2024.

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# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** PCS for HB 247 Services Provided by the Department of Highway Safety and Motor Vehicles or Its Agents **SPONSOR(S):** Transportation & Modals Subcommittee

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Transportation & Modals Subcommittee		Walker	Hinshelwood

# SUMMARY ANALYSIS

The bill address matters related to the Department of Highway Safety and Motor Vehicles (DHSMV) or its agents. The bill:

- Revises the application and affidavit requirements for the transfer of ownership of a motor vehicle or mobile home if the previous owner died testate.
- Provides that no additional fee can be charged by DHSMV or a tax collector for the reissuance of a certificate of title that is lost in transit and is not delivered.
- Allows permanent motor vehicle registration decals for rental trucks that weigh under 15,000 pounds.
- Authorizes trailers to be issued a license plate with reduced dimensions.
- Provides that a disabled veteran who qualifies for a "DV" license plate may, in lieu of the free "DV" license plate, be issued one of certain military license plates or a specialty license plate and receive a cost savings on the plate of their choosing.
- Adds the following two cases wherein DHSMV is authorized and empowered to design, issue, and regulate the use of temporary tags:
  - The existing owner of a vehicle has submitted an application to transfer a valid out-of-state title that is subject to a lien; and
  - An active-duty military servicemember who has a valid Florida driver license provides evidence satisfactory to the department that he or she is deployed outside this state.
- Repeals the requirement that requests for purchase of temporary tags to the DHSMV or its agents must be made, where applicable, on letterhead stationery and notarized.

The bill has an insignificant fiscal impact on state government and a likely positive but indeterminate impact on the private sector.

The bill has an effective date of July 1, 2024.

## FULL ANALYSIS

# I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

## Certificate of Title Transfer or Ownership

## Current Situation

Florida law states that in the case of transfer of ownership of a motor vehicle or mobile home, such as upon inheritance, DHSMV must receive satisfactory proof of ownership and right of possession to such motor vehicle or mobile home, and payment of required certificate of title application fee, before DHSMV can issue to the applicant a certificate of title.<sup>1</sup>

If the previous owner of a motor vehicle or mobile home died *intestate*,<sup>2</sup> the application for a certificate of title made by an heir does not have to contain an order of a probate court, if the applicant files with DHSMV an affidavit that the estate is not indebted and any surviving spouses and heirs have amicably agreed among themselves upon a division of the estate.<sup>3</sup>

If the previous owner died *testate*,<sup>4</sup> the application must be accompanied by a certified copy of the will, if probated, and an affidavit that the estate is solvent with sufficient assets. If the will is not probated, the application must be accompanied by a sworn copy of the will and an affidavit that the estate is not indebted.<sup>5</sup>

## Effect of the Bill

The bill adds that if the previous owner died *testate* and the application for a certificate of title is made by, and accompanied by an affidavit attested by, a Florida-licensed attorney in good standing with the Florida bar who is representing the previous owner's estate, such affidavit establishes a presumption of ownership, absent information received on the contrary, and right of possession to the motor vehicle or mobile home. The affidavit must set forth the rightful heir or heirs, and the attorney must attest to their lawful entitlement to the rights of ownership and possession of the motor vehicle or mobile home. In this case, the application for certificate of title does not have to be accompanied by a copy of the will or other testamentary instrument. The attesting attorney must provide to DHSMV a current copy of his or her certificate of good standing issued by the Florida Bar.

# Lost or Destroyed Certificate of Title

## **Current Situation**

Under current law, if a certificate of title is lost or destroyed, the owner of the motor vehicle or mobile home, or the holder of a lien, must apply to DHSMV for a duplicate copy.<sup>6</sup> Upon receiving an application signed and sworn to by the applicant, and accompanied by the required fee,<sup>7</sup> DHSMV must issue a duplicate copy of the certificate of title.<sup>8</sup>

If an original, duplicate, or corrected certificate of title issued by DHSMV is lost in transit and is not delivered to the addressee, the owner or holder has 180 days of the date of issuance of the title to apply *to DHSMV* for the reissuance of the certificate of title *without an additional fee.*<sup>9</sup> Florida law also authorizes tax collectors to process certificate of title applications and collect the associated fees.<sup>10</sup>

<sup>10</sup> S. 319.32(2)(b), F.S. **STORAGE NAME:** pcs0247.TMS

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DATE: 1/17/2024
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<sup>&</sup>lt;sup>1</sup> S. 319.28(1)(a), F.S.

<sup>&</sup>lt;sup>2</sup> "Intestate" means "[o]ne who has died without a valid will." BLACK'S LAW DICTIONARY 840 (8th ed. 2004).

<sup>&</sup>lt;sup>3</sup> S. 319.28(1)(b), F.S.

<sup>&</sup>lt;sup>4</sup> "Testate" means "[h]aving left a will at death." BLACK'S LAW DICTIONARY 1514 (8th ed. 2004).

<sup>&</sup>lt;sup>5</sup> S. 319.28(1)(b), F.S.

<sup>&</sup>lt;sup>6</sup> S. 319.29(1), F.S.

<sup>&</sup>lt;sup>7</sup> S. 319.32, F.S., states that the cost for each duplicate copy of a certificate of title is \$70 with a service charge of \$4.25.

<sup>&</sup>lt;sup>8</sup> S. 319.29(1), F.S.

<sup>&</sup>lt;sup>9</sup> S. 319.29(3), F.S.

However, current law is not clear that tax collectors must issue a title lost in transit without charging an additional fee.

## Effect of the Bill

The bill clarifies that an additional fee may not be charged by DHSMV or the tax collector for the reissuance of a lost in transit and not delivered certificate of title.

## Permanent Registration Decals for Small Rental Trucks

## **Current Situation**

Florida law provides that registration license plates must be issued for a 10-year period. At the end of the 10-year period, upon renewal, the plate must be replaced. With the issuance of a license plate, a validation sticker is issued with the owner's birth month, license plate number, and the year of expiration or the appropriate renewal period if the owner is not a natural person. The license plate and validation sticker are issued based on the applicant's appropriate renewal period.<sup>11</sup>

License plates with validation stickers subject to the registration period are valid for not more than 12 months and expire at midnight on the last day of the registration period. A license plate with a validation sticker subject to the extended registration period is valid for not more than 24 months and expires at midnight on the last day of the extended registration period.<sup>12</sup>

Currently rental cars have the ability to permanently register vehicles, provided they pay the appropriate annual license taxes and fees.<sup>13</sup>

## Effect of the Bill

The bill allows rental trucks, under 15,000 pounds, the ability to permanently register trucks in the same manner as rental cars. Such rental trucks will be required to pay the appropriate annual license taxes and fees.

## **Registration License Plates**

#### Current Situation

Under current law, DHSMV, upon receipt of an application and payment of the appropriate fees, must issue to a vehicle owner or lessee a certificate of registration and a license plate.<sup>14</sup> License plates are issued for a ten-year period and must be replaced upon renewal at the end of the ten-year period. The replacement fee is \$28, \$2.80 of which is paid each year in the ten years leading up to the replacement, and such fees must be deposited into the Highway Safety Operating Trust Fund.<sup>15</sup>

Florida law provides that registration license plates must be at least 6 inches wide and not less than 12 inches in length. However, license plates with reduced dimensions can be issued by DHSMV to accommodate motorcycles, mopeds, or similar smaller vehicles.<sup>16</sup> All other requirements, including the type of metal, validation stickers, identification letters and numerals, and imprints for specific plates, are the same regardless of registration license plate size.<sup>17</sup>

## Effect of the Bill

The bill adds that a trailer can qualify for a license plate with reduced dimensions.

<sup>&</sup>lt;sup>11</sup> S. 320.06(1)(b)1., F.S.

<sup>&</sup>lt;sup>12</sup> S. 320.06(1)(c), F.S.

<sup>&</sup>lt;sup>13</sup> S. 320.06(1)(b), F.S.

<sup>&</sup>lt;sup>14</sup> S. 319.06(1)(a), F.S.

<sup>&</sup>lt;sup>15</sup> S. 319.06(1)(b), F.S.

<sup>&</sup>lt;sup>16</sup> S. 320.06(3)(a), F.S.

<sup>&</sup>lt;sup>17</sup> S. 320.06(3)(a), F.S.

**STORAGE NAME**: pcs0247.TMS

DATE: 1/17/2024

# **License Plates for Disabled Veterans**

## **Current Situation**

Florida law requires DHSMV to issue one free license plate to veterans with a 100 percent serviceconnected disability upon application.<sup>18</sup> The license number on each plate issued to a disabled veteran must be identified by the letter designation "DV."<sup>19</sup> The design of the special disabled veteran plate is red, white, and blue, and resembles the United States flag.<sup>20</sup>

Upon issuance of each new permanent "DV" license plate, an initial validation sticker<sup>21</sup> with an expiration not exceeding 27 months, is issued without cost to the applicant.<sup>22</sup> The applicant does have to pay the associated service charges for each initial application or renewal of registration.<sup>23</sup> Registration must be renewed annually or biennially, and at that time the applicant must submit a certified statement affirming their continued eligibility for the special "DV" license plate.<sup>24</sup> Persons with a "DV" license plate with the international accessibility symbol are exempt from any fee or penalty for parking in any metered or timed parking space.<sup>25</sup>

Florida has over 100 specialty license plates, with a statutory cap of 135,<sup>26</sup> available to Florida drivers who are willing to pay the additional annual use fee for such plate.<sup>27</sup> Within the specialty license plates, Florida offers 33 Special Military License Plates.<sup>28</sup> Each of the military service specialty license plates have specific requirements that must be met upon application and require payment of the license tax for the vehicle, if applicable,<sup>29</sup> before the plate can be issued.<sup>30</sup>

Out of all military license plates offered in 2022 by DHSMV, the "DV" license plate ranked number one with 97,994 issued.<sup>31</sup>

## Effect of the Bill

The bill provides that a disabled veteran who qualifies for the special "DV" license plate may be issued a military license plate for which he or she is eligible, or a specialty license plate, instead of the "DV" license plate upon application. The applicant must pay all of the applicable fees related to such plate, except for the initial license plate and registration fees waived for "DV" license plate applicants. Additionally, a military license plate or a specialty license plate elected in this manner is not eligible for the international symbol of accessibility.

<sup>&</sup>lt;sup>18</sup> S. 320.084(1), F.S.

<sup>&</sup>lt;sup>19</sup> S. 320.084 (3), F.S.

<sup>&</sup>lt;sup>20</sup> FLHSMV, *Florida Military License Plate Brochure*, <u>https://www.flhsmv.gov/pdf/specialtyplates/military\_brochure.pdf</u> (last visited Jan. 17, 2024).

<sup>&</sup>lt;sup>21</sup> The validation sticker must reflect the applicant's birth month and the year of expiration.

<sup>&</sup>lt;sup>22</sup> S. 320.084(4)(a), F.S.

<sup>&</sup>lt;sup>23</sup> S. 320.084(4)(b), F.S., refers to the fees in s. 320.04, F.S. For the original issuance of a license plate the service charge is \$2.50. For the issuance of each license plate validation sticker the service charge is \$1.00. An additional 50 cents is charged for each license plate and validation sticker so they can be treated with retroflection material.

<sup>&</sup>lt;sup>24</sup> S. 320.084(4)(c), F.S.

<sup>&</sup>lt;sup>25</sup> S. 320.084(5), F.S.

<sup>&</sup>lt;sup>26</sup> S. 320.08053(3)(b), F.S.

<sup>&</sup>lt;sup>27</sup> S. 320.08056(2)(a), F.S.

<sup>&</sup>lt;sup>28</sup> S. 320.089, F.S. The plates offered: Air Force Combat Action Medal, Air Force Cross, Combat Action Badge, Combat Action Ribbon, Combat Infantry Badge, Combat Medical Badge, Distinguished Flying Cross, Distinguished Service Cross, Ex-Prisoner of War, Gold Star Family, Korean War Veteran, Medal of Honor (Air Force), Medal of Honor (Army), Medal of Honor (Nawy), National Guard, Nawy Cross, Nawy Submariner, Operation Desert Shield, Operation Desert Storm, Operation Enduring Freedom, Operation Iraqi Freedom, Pearl Harbor Survivor, Purple Heart, Silver Star, U.S. Reserve, Veteran of U.S. Armed Forces, Vietnam War Veteran, Woman Veteran, World War II Veteran, U.S. Paratrooper, Former Military Vehicle, Army of Occupation, and Bronze Star.

<sup>&</sup>lt;sup>29</sup> See s. 320.089(1)(d) and (2)(a), F.S. An applicant for a Pearl Harbor Survivor license plate or a Purple Heart license plate who also qualifies for a DV license plate, or an applicant who was held as a prisoner of war, does not have to pay the motor vehicle license tax.

# **Temporary Tags**

# **Current Situation**

Florida law provides for a variety of legal uses for temporary license plates. Temporary tags, if authorized for use by DHSMV, must be conspicuously displayed on the rear license plate bracket or, on vehicles requiring front display of license plates, on the front of the vehicle in the location where the metal license plate would normally be displayed.<sup>32</sup> Moreover, except as specifically provided otherwise, a temporary tag is valid for 30 days, and no more than two shall be issued to the same person for the same vehicle.<sup>33</sup>

DHSMV is authorized and empowered to design, issue, and regulate the use of temporary tags in the following cases:

- Where a dealer license plate may not be lawfully used;
- For a casual or private sale, including the sale of a marine boat trailer by a marine boat trailer dealer;
- For certified common carriers or driveaway companies who transport motor vehicles, mobile homes, or recreational vehicles from one place to another for persons other than themselves;
- For banks, credit unions, and other financial institutions for the purpose of demonstrating repossessions for sale;
- Where a motor vehicle is sold in this state to a resident of another state for registration therein and the motor vehicle is not required to be registered;
- Where a motor vehicle is required to be weighed or emission tested prior to registration or have a vehicle identification number verified;
- Where an out-of-state resident, subject to registration in this state, must secure ownership documentation from the home state;
- For a rental car company which possesses a motor vehicle dealer license and which may use temporary tags on vehicles offered for lease by such company in accordance with the provisions of rules established by DHSMV;
- In the resolution of a consumer complaint where there is a need to issue more than two temporary tags;
- While a personalized prestige or specialty license plate is being manufactured for 90 day use upon the motor vehicle;
- In any case where a permanent license plate cannot legally be issued to an applicant and a temporary license plate is not specifically authorized; and
- For use by licensed dealers to transport motor vehicles and recreational vehicles from the dealer's licensed location to an off-premise sales location and return.<sup>34</sup>

DHSMV is authorized to disallow the purchase of temporary tags by licensed dealers, common carriers, or financial institutions in those cases where abuse has occurred.<sup>35</sup>

The DHSMV is authorized to sell temporary tags to their agents and where need is demonstrated by a consumer complainant. The fee must be \$2 each.<sup>36</sup> Additionally, agents of the DHSMV must sell temporary tags for \$2 each and must charge the service charge per transaction, regardless of the quantity sold.<sup>37</sup>

Requests for purchase of temporary tags to the DHSMV or its agents must be made, where applicable, on letterhead stationery and notarized.<sup>38</sup>

# Effect of the Bill

- <sup>34</sup> S. 320.131(1), F.S.
- <sup>35</sup> *Id.*<sup>36</sup> *Id.* at 34
  <sup>37</sup> *Id.*<sup>38</sup> *Id.* **STORAGE NAME:** pcs0247.TMS **DATE:** 1/17/2024

<sup>&</sup>lt;sup>32</sup> S. 320.131(4), F.S.

<sup>&</sup>lt;sup>33</sup> S. 320.131(2), F.S.

The bill adds the following two cases wherein DHSMV is authorized and empowered to design, issue, and regulate the use of temporary tags:

- The existing owner of a vehicle has submitted an application to transfer a valid out-of-state title that is subject to a lien.
- An active-duty military servicemember who has a valid Florida driver license provides evidence satisfactory to the DHSMV that he or she is deployed outside this state.

The bill provides that a temporary tag issued for these two purposes will be valid for 60 days, instead of the default of 30 days.

The bill repeals the requirement that requests for purchase of temporary tags to the DHSMV or its agents must be made, where applicable, on letterhead stationery and notarized.

The bill makes other technical and clarifying changes to the statute relating to temporary tags.

# **Effective Date**

The bill provides an effective date of July 1, 2024.

# **B. SECTION DIRECTORY:**

Section 1	Amends s. 319.28, F.S., relating to transfer of ownership by operation of law.
Section 2	Amends s. 319.29, F.S., relating to lost or destroyed certificates.
Section 3	Amends s. 320.06, F.S., relating to registration certificates, license plates, and validation stickers.
Section 4	Amends s. 316.084, F.S., relating to free motor vehicle license plate to certain disabled veterans.
Section 5	Amends s. 320.131, F.S., relating to temporary tags.
Section 6	Provides an effective date of July 1, 2024.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The provision in the bill allowing free specialty plates for disabled veterans will have no fiscal impact on revenues since disabled veterans currently receive free license plates. However, the disabled veteran must pay all of the applicable fees related to the specialty plate, except for the initial license plate and registration fees waived for "DV" license plate applicants. Additionally, the provision of the bill authorizing permanent license plates for certain rental trucks will have no fiscal impact on revenues because the annual fee paid for the license plate will not change.

2. Expenditures:

DHSMV estimates that the bill will have a technology impact of \$8,130 in full-time equivalent position and contracted resources. This impact would be largely due to programming needed to conform with the following components of the bill:

- Reduce dimension of license plates for trailers;
- Allow additional license plate choices for customers who meet the DV requirement; and
- Allow additional situations where DHSMV may issue temporary tags.<sup>39</sup>

<sup>&</sup>lt;sup>39</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2024 House Bill 247, pp. 6-7(Nov. 3, 2023). **STORAGE NAME:** pcs0247.TMS **PAGE:** 6 **DATE:** 1/17/2024

Additionally, DHSMV has expressed that there may arise an increased need for additional customer service staff in order to address temporary tag status questions.<sup>40</sup>

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Each section of the bill will likely have a positive, though indeterminate, fiscal impact on the private sector as a result of cost savings or streamlining of DHSMV administrative processes.

D. FISCAL COMMENTS:

None.

# **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Rulemaking may be necessary in order to conform to changes made by the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS: None.

# IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

N/A

1	A bill to be entitled		
2	An act relating to services provided by the Department		
3	of Highway Safety and Motor Vehicles or its agents;		
4	amending s. 319.28, F.S.; providing that a certain		
5	affidavit establishes a presumption of ownership and		
6	right of possession to a motor vehicle or mobile home		
7	the previous owner of which died testate; requiring		
8	the attesting attorney to provide to the department a		
9	current copy of his or her certificate of good		
10	standing issued by The Florida Bar; amending s.		
11	319.29, F.S.; prohibiting the department or a tax		
12	collector from charging a fee for reissuance of		
13	certain certificates of title; amending s. 320.06,		
14	F.S.; authorizing permanent registration of certain		
15	rental trucks; authorizing the department to deem a		
16	license plate with reduced dimensions to be necessary		
17	to accommodate trailers; amending s. 320.084, F.S.;		
18	authorizing certain disabled veterans to be issued a		
19	military license plate or specialty license plate in		
20	lieu of a "DV" license plate; specifying applicable		
21	fees; specifying nonapplicability of certain		
22	provisions; amending s. 320.131, F.S.; authorizing the		
23	department to design, issue, and regulate the use of		
24	temporary tags where the existing owner of a vehicle		
25	has submitted an application to transfer a valid out-		
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26 of-state title that is subject to a lien; authorizing 27 the department to design, issue, and regulate the use 28 of temporary tags where an active-duty military servicemember who has a valid Florida driver license 29 provides evidence satisfactory to the department that 30 he or she is deployed outside this state; providing 31 32 the period of validity of such temporary tags; 33 removing provisions requiring a written, notarized 34 request for the purchase of a temporary tag; providing an effective date. 35 36 37 Be It Enacted by the Legislature of the State of Florida: 38 39 Section 1. Paragraphs (c) and (d) of subsection (1) of section 319.28, Florida Statutes, are redesignated as paragraphs 40 (d) and (e), respectively, and a new paragraph (c) is added to 41 that subsection to read: 42 43 319.28 Transfer of ownership by operation of law.-44 (1)45 If the previous owner died testate and the application (C) for a certificate of title is made by, and accompanied by an 46 47 affidavit attested by, a Florida-licensed attorney in good 48 standing with The Florida Bar who is representing the previous 49 owner's estate, such affidavit shall, for purposes of paragraph (a), establish a presumption of ownership, absent information 50

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51 received to the contrary, and right of possession to the motor 52 vehicle or mobile home, so long as the affidavit sets forth the 53 rightful heir or heirs and the attorney attests in the affidavit that such heir or heirs are lawfully entitled to the rights of 54 55 ownership and possession of the motor vehicle or mobile home. 56 The attesting attorney shall provide to the department a current 57 copy of his or her certificate of good standing issued by The Florida Bar. It shall not be necessary for the application for 58 59 certificate of title filed under this paragraph to be accompanied by a copy of the will or other testamentary 60 61 instrument. Section 2. Subsection (3) of section 319.29, Florida 62 63 Statutes, is amended to read: 64 319.29 Lost or destroyed certificates.-If, following the issuance of an original, duplicate, 65 (3) 66 or corrected certificate of title by the department, the certificate is lost in transit and is not delivered to the 67 68 addressee, the owner of the motor vehicle or mobile home, or the 69 holder of a lien thereon, may, within 180 days of the date of 70 issuance of the title, apply to the department for reissuance of the certificate of title. An No additional fee shall not be 71 72 charged by the department or a tax collector, as agent for the 73 department, for reissuance under this subsection. 74 Section 3. Paragraph (b) of subsection (1) and paragraph 75 (a) of subsection (3) of section 320.06, Florida Statutes, are Page 3 of 10

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76 amended to read:

(1)

320.06 Registration certificates, license plates, and
validation stickers generally.-

79

Registration license plates bearing a graphic symbol 80 (b)1. and the alphanumeric system of identification shall be issued 81 82 for a 10-year period. At the end of the 10-year period, upon renewal, the plate shall be replaced. The department shall 83 84 extend the scheduled license plate replacement date from a 6year period to a 10-year period. The fee for such replacement is 85 \$28, \$2.80 of which shall be paid each year before the plate is 86 replaced, to be credited toward the next \$28 replacement fee. 87 88 The fees shall be deposited into the Highway Safety Operating 89 Trust Fund. A credit or refund may not be given for any prior years' payments of the prorated replacement fee if the plate is 90 91 replaced or surrendered before the end of the 10-year period, 92 except that a credit may be given if a registrant is required by 93 the department to replace a license plate under s. 94 320.08056(8)(a). With each license plate, a validation sticker 95 shall be issued showing the owner's birth month, license plate 96 number, and the year of expiration or the appropriate renewal 97 period if the owner is not a natural person. The validation 98 sticker shall be placed on the upper right corner of the license 99 plate. The license plate and validation sticker shall be issued based on the applicant's appropriate renewal period. The 100

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101 registration period is 12 months, the extended registration 102 period is 24 months, and all expirations occur based on the 103 applicant's appropriate registration period. Rental vehicles 104 taxed pursuant to s. 320.08(6)(a) and rental trucks taxed 105 <u>pursuant to s. 320.08(3)(a), (b), and (c) and (4)(a)-(d)</u> may 106 elect a permanent registration period, provided payment of the 107 appropriate license taxes and fees occurs annually.

108 2. A vehicle that has an apportioned registration shall be 109 issued an annual license plate and a cab card that denote the 110 declared gross vehicle weight for each apportioned jurisdiction 111 in which the vehicle is authorized to operate. This subparagraph 112 expires June 30, 2024.

3. Beginning July 1, 2024, a vehicle registered in 113 114 accordance with the International Registration Plan must be 115 issued a license plate for a 3-year period. At the end of the 3-116 year period, upon renewal, the license plate must be replaced. 117 Each license plate must include a validation sticker showing the 118 month of expiration. A cab card denoting the declared gross vehicle weight for each apportioned jurisdiction must be issued 119 120 annually. The fee for an original or a renewal cab card is \$28, 121 which must be deposited into the Highway Safety Operating Trust 122 Fund. If the license plate is damaged or worn, it may be 123 replaced at no charge by applying to the department and 124 surrendering the current license plate.

125

4. In order to retain the efficient administration of the

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126 taxes and fees imposed by this chapter, the 80-cent fee increase 127 in the replacement fee imposed by chapter 2009-71, Laws of 128 Florida, is negated as provided in s. 320.0804.

129 (3) (a) Registration license plates must be made of metal 130 specially treated with a retroreflection material, as specified 131 by the department. The registration license plate is designed to 132 increase nighttime visibility and legibility and must be at 133 least 6 inches wide and not less than 12 inches in length, 134 unless a plate with reduced dimensions is deemed necessary by 135 the department to accommodate motorcycles, mopeds, or similar smaller vehicles, or trailers. Validation stickers must also be 136 137 treated with a retroreflection material, must be of such size as specified by the department, and must adhere to the license 138 139 plate. The registration license plate must be imprinted with a 140 combination of bold letters and numerals or numerals, not to 141 exceed seven digits, to identify the registration license plate 142 number. The license plate must be imprinted with the word 143 "Florida" at the top and the name of the county in which it is sold, the state motto, or the words "Sunshine State" at the 144 bottom. Apportioned license plates must have the word 145 "Apportioned" at the bottom, and license plates issued for 146 147 vehicles taxed under s. 320.08(3)(d), (4)(m) or (n), (5)(b) or 148 (c), or (14) must have the word "Restricted" at the bottom. 149 License plates issued for vehicles taxed under s. 320.08(12) must be imprinted with the word "Florida" at the top and the 150

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151 word "Dealer" at the bottom unless the license plate is a 152 specialty license plate as authorized in s. 320.08056. 153 Manufacturer license plates issued for vehicles taxed under s. 154 320.08(12) must be imprinted with the word "Florida" at the top 155 and the word "Manufacturer" at the bottom. License plates issued 156 for vehicles taxed under s. 320.08(5)(d) or (e) must be 157 imprinted with the word "Wrecker" at the bottom. Any county may, 158 upon majority vote of the county commission, elect to have the 159 county name removed from the license plates sold in that county. 160 The state motto or the words "Sunshine State" shall be printed in lieu thereof. A license plate issued for a vehicle taxed 161 under s. 320.08(6) may not be assigned a registration license 162 number, or be issued with any other distinctive character or 163 164 designation, that distinguishes the motor vehicle as a for-hire 165 motor vehicle.

166 Section 4. Subsection (1) of section 320.084, Florida 167 Statutes, is amended, and subsection (6) is added to that 168 section, to read:

169 320.084 Free motor vehicle license plate to certain 170 disabled veterans.-

(1) One free <u>"DV"</u> motor vehicle license number plate shall be issued by the department for use on any motor vehicle owned or leased by any disabled veteran who has been a resident of this state continuously for the preceding 5 years or has established a domicile in this state as provided by s.

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176 222.17(1), (2), or (3), and who has been honorably discharged 177 from the United States Armed Forces, upon application, 178 accompanied by proof that: A vehicle was initially acquired through financial 179 (a) 180 assistance by the United States Department of Veterans Affairs 181 or its predecessor specifically for the purchase of an 182 automobile; 183 The applicant has been determined by the United States (b) 184 Department of Veterans Affairs or its predecessor to have a 185 service-connected 100-percent disability rating for 186 compensation; or 187 The applicant has been determined to have a service-(C) 188 connected disability rating of 100 percent and is in receipt of 189 disability retirement pay from any branch of the United States 190 Armed Services. 191 (6) (a) A disabled veteran who meets the requirements of 192 subsection (1) may be issued, in lieu of the "DV" license plate, 193 a military license plate for which he or she is eligible or a 194 specialty license plate. A disabled veteran electing a military 195 license plate or specialty license plate under this subsection must pay all applicable fees related to such license plate, 196 197 except for fees otherwise waived under subsections (1) and (4). 198 (b) A military license plate or specialty license plate 199 elected under this subsection:

200

1. Does not provide the protections or rights afforded by

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201	ss. 316.1955, 316.1964, 320.0848, 526.141, and 553.5041.		
202	2. Is not eligible for the international symbol of		
203	accessibility as described in s. 320.0842.		
204	Section 5. Subsection (2) of section 320.131, Florida		
205	Statutes, is amended, and paragraphs (m) and (n) are added to		
206	subsection (1) of that section, to read:		
207	320.131 Temporary tags		
208	(1) The department is authorized and empowered to design,		
209	issue, and regulate the use of temporary tags to be designated		
210	"temporary tags" for use in the following cases:		
211	(m) Where the existing owner of a vehicle has submitted an		
212	application to transfer a valid out-of-state title that is		
213	subject to a lien. A temporary tag issued for this purpose shall		
214	be valid for 60 days.		
215	(n) Where an active-duty military servicemember who has a		
216	valid Florida driver license provides evidence satisfactory to		
217	the department that he or she is deployed outside this state. A		
218	temporary tag issued for this purpose shall be valid for 60		
219	days.		
220			
221	Further, the department is authorized to disallow the purchase		
222	of temporary tags by licensed dealers, common carriers, or		
223	financial institutions in those cases where abuse has occurred.		
224	(2) The department <u>may</u> is authorized to sell temporary		
225	tags, in addition to those listed above, to <u>its</u> <del>their</del> agents and		
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226 where need is demonstrated by a consumer complainant. The fee 227 for a temporary tag issued under this section shall be \$2 each. 228 One dollar from each tag sold shall be deposited into the Brain 229 and Spinal Cord Injury Program Trust Fund, with the remaining 230 proceeds being deposited into the Highway Safety Operating Trust 231 Fund. Agents of the department shall sell temporary tags for \$2 232 each and shall charge the service charge authorized by s. 320.04 233 per transaction, regardless of the quantity sold. Requests for 234 purchase of temporary tags to the department or its agents shall 235 be made, where applicable, on letterhead stationery and 236 notarized. Except as specifically provided otherwise, a 237 temporary tag issued under this section shall be valid for 30 238 days, and no more than two shall be issued to the same person 239 for the same vehicle.

240

Section 6. This act shall take effect July 1, 2024.

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# HB 1113

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1113 Use of Lights and Sirens on Emergency Vehicles SPONSOR(S): Killebrew TIED BILLS: IDEN./SIM. BILLS: SB 1164

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Modals Subcommittee		Walker	Hinshelwood
2) Infrastructure Strategies Committee			

## SUMMARY ANALYSIS

Transporting life-saving organs or surgical teams for organ recovery is a process that requires timely and seamless coordination between donor hospitals, organ procurement organizations, transplant centers, and other contracted service providers. Organ transportation is most commonly achieved through ground or air transportation.

Florida law generally prohibits the use of red, white, or blue lights and sirens on a vehicle, except as specifically authorized. Florida law does not currently allow motor vehicles that solely transport organs or surgical teams for organ recovery to operate emergency lights and sirens.

The bill provides that vehicles designated as emergency vehicles for the sole purpose of transporting organs and surgical teams for organ recovery and transplant may operate emergency lights and sirens while en route to a hospital, airport, or other designated location. Such vehicles include, but are not limited to, dedicated and marked vehicles operated by organ procurement organizations, transplant centers, or their contracted service providers.

As a point of clarification, the bill does not designate organ transport vehicles as "authorized emergency vehicles" under ch. 316, F.S., relating to state uniform traffic control. Therefore, the organ transport vehicles are still subject to obeying traffic laws provided in ch. 316, F.S., and are not provided authority as authorized emergency vehicles are to, for example, proceed past a red light or stop or to exceed the maximum speed limit.

The bill will have an indeterminate fiscal impact on the private sector.

The bill has an effective date of July 1, 2024.

#### FULL ANALYSIS I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### BACKGROUND

Show or Display of Red, White, or Blue Lights on Vehicles and Use of Sirens in Florida

Florida law prohibits a person from driving a vehicle with any lamp or device thereon showing or displaying a red, red and white, or blue light visible from directly in front thereof, except for certain vehicles specifically provided for in Florida law.<sup>1</sup>

Blue lights may only be shown or displayed on:<sup>2</sup>

- Police vehicles, or
- Vehicles of the Department of Corrections or county correctional agency when responding to emergencies.

Red lights may be shown or displayed on: <sup>3</sup>

- Vehicles of medical staff physicians or technicians of medical facilities licensed by the state or of volunteer ambulance services as authorized under s. 316.2398, F.S.
- Ambulances as authorized under ch. 316, F.S.
- Buses and taxicabs as authorized under s. 316.2399, F.S.
- Emergency response vehicles of the Fish and Wildlife Conservation Commission, the Department of Environmental Protection, and the Department of Health when responding to an emergency in the line of duty.

Red or red and white lights may be shown or displayed on vehicles of the fire department and fire patrol, including vehicles of volunteer firefighters as permitted under s. 316.2398, F.S.<sup>4</sup>

No vehicle may be equipped with, nor may any person use upon a vehicle, any siren, whistle, or bell, except for certain vehicles specifically provided for in Florida law.<sup>5</sup> Emergency lights and sirens in an emergency may be operated on the following vehicles as designated or authorized by their respective department, chief of police, or sheriff:<sup>6</sup>

- Fire department vehicles;
- Fire patrol vehicles;
- Police vehicles;
- Ambulances and emergency vehicles of municipal and county departments;
- Vehicles of volunteer ambulance services;
- Vehicles of public service corporations operated by private corporations; and
- Vehicles of the following state agencies: the Fish and Wildlife Conservation Commission, the Department of Environmental Protection, the Department of Transportation, the Department of Agriculture and Consumer Services, and the Department of Corrections.

<sup>&</sup>lt;sup>1</sup> S. 316.2397(1), F.S.

<sup>&</sup>lt;sup>2</sup> S. 316.2397(2), F.S.

<sup>&</sup>lt;sup>3</sup> S. 316.2397(3) and (9), F.S.

<sup>&</sup>lt;sup>4</sup> S. 316.2397(3), F.S.

<sup>&</sup>lt;sup>5</sup> S. 316.271(4), F.S.

<sup>&</sup>lt;sup>6</sup> Ss. 316.2397(3) and 316.271(6), F.S. **STORAGE NAME**: h1113.TMS

DATE: 1/17/2024

## Organ Donation

One organ donor can save up to eight lives, and on average, 17 people die each day while waiting for an organ transplant.<sup>7</sup> Once recovered from the donors, life-saving organs will only remain healthy for a short period of time. Therefore, transporting organs or surgical teams for organ recovery is a process that requires timely and seamless coordination between the involved parties. Involved parties include, but are not limited to, donor hospitals, organ procurement organizations, transplant centers, and other contracted service providers.<sup>8</sup> Organ transportation is most commonly achieved through ground or air transportation.<sup>9</sup>

Florida law does not currently allow motor vehicles that solely transport organs or surgical teams for organ recovery to operate emergency lights and sirens.

## Effect of the Bill

The bill provides that vehicles designated as emergency vehicles for the sole purpose of transporting organs and surgical teams for organ recovery and transplant may operate emergency lights and sirens while en route to a hospital, airport, or other designated location. Such vehicles include, but are not limited to, dedicated and marked vehicles operated by organ procurement organizations, transplant centers, or their contracted service providers.

As a point of clarification, the bill does not designate organ transport vehicles as "authorized emergency vehicles" under ch. 316, F.S., relating to state uniform traffic control. Therefore, the organ transport vehicles are still subject to obeying traffic laws provided in ch. 316, F.S., and are not provided authority as authorized emergency vehicles are to, for example, proceed past a red light or stop or to exceed the maximum speed limit.

The bill has an effective date of July 1, 2024.

**B. SECTION DIRECTORY:** 

Section 1 Amends s. 316.2397, F.S., relating to certain lights prohibited; exceptions.

**Section 2** Provides an effective date of July 1, 2024.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

None.

2. Expenditures:

None.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

<sup>&</sup>lt;sup>7</sup> Gift of Life Donor Program, *Get the Facts*, <u>https://www.donors1.org/learn-about-organ-donation/who-can-donate/get-the-facts/#:~:text=One%20organ%20donor%20can%20save,are%20waiting%20for%20a%20kidney.</u> (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>8</sup> LifeSource Organ, Eye and Tissue Donation, *How are Organs Transported for Transplant,* (Sep. 22, 2020), <u>https://www.life-source.org/latest/how-are-organs-transported-for-</u>

transplant/#:~:text=Transportation%20often%20depends%20on%20the,time%2C%20so%20every%20minute%20counts. (last visited Jan. 16, 2024).

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Indeterminate. The bill does not require private entities that transport organs or surgical teams for organ recovery to retrofit their vehicles to operate emergency lights and sirens. However, where vehicles are retrofitted with emergency lights and sirens, the bill may positively impact the speed and efficiency with which organs and surgical teams are transported and may, therefore, ultimately help save lives.

D. FISCAL COMMENTS:

None.

## III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill neither authorizes nor requires executive branch rulemaking.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The current language of the bill is ambiguous as to who designates the organ transport vehicles such that they are authorized under the bill to display emergency lights and sirens, and the bill does not specify the color of such emergency lights. Additionally, the bill does not amend s. 316.271, F.S., in order to provide for use of sirens on organ transport vehicles. The sponsor has indicated an intent to address these issues.

## IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

N/A

1	A bill to be entitled
2	An act relating to the use of lights and sirens on
3	emergency vehicles; amending s. 316.2397, F.S.;
4	authorizing certain vehicles transporting organs and
5	surgical teams for organ recovery and transplant to
6	operate emergency lights and sirens while en route to
7	a hospital, airport, or other designated location;
8	providing an effective date.
9	
10	Be It Enacted by the Legislature of the State of Florida:
11	
12	Section 1. Subsection (3) of section 316.2397, Florida
13	Statutes, is amended to read:
14	316.2397 Certain lights prohibited; exceptions
15	(3) (a) Vehicles of the fire department and fire patrol,
16	including vehicles of volunteer firefighters as permitted under
17	s. 316.2398, may show or display red or red and white lights.
18	(b) Vehicles of medical staff physicians or technicians of
19	medical facilities licensed by the state or of volunteer
20	ambulance services as authorized under s. 316.2398, ambulances
21	as authorized under this chapter, and buses and taxicabs as
22	authorized under s. 316.2399 may show or display red lights.
23	(c) Vehicles of the fire department, fire patrol, police
24	vehicles, and such ambulances and emergency vehicles of
25	municipal and county departments, volunteer ambulance services,
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26 public service corporations operated by private corporations, 27 the Fish and Wildlife Conservation Commission, the Department of 28 Environmental Protection, the Department of Transportation, the Department of Agriculture and Consumer Services, and the 29 30 Department of Corrections as are designated or authorized by their respective department or the chief of police of an 31 32 incorporated city or any sheriff of any county may operate emergency lights and sirens in an emergency. 33

34 (d) Vehicles designated as emergency vehicles for the sole 35 purpose of transporting organs and surgical teams for organ 36 recovery and transplant may operate emergency lights and sirens 37 while en route to a hospital, airport, or other designated location. Such vehicles include, but are not limited to, 38 39 dedicated and marked vehicles operated by organ procurement 40 organizations, transplant centers, or their contracted service 41 providers.

42 (e) Wreckers, mosquito control fog and spray vehicles, and 43 emergency vehicles of governmental departments or public service 44 corporations may show or display amber lights when in actual 45 operation or when a hazard exists provided they are not used 46 going to and from the scene of operation or hazard without specific authorization of a law enforcement officer or law 47 48 enforcement agency. Wreckers must use amber rotating or flashing 49 lights while performing recoveries and loading on the roadside day or night, and may use such lights while towing a vehicle on 50

#### Page 2 of 3

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51 wheel lifts, slings, or under reach if the operator of the 52 wrecker deems such lights necessary. A flatbed, car carrier, or 53 rollback may not use amber rotating or flashing lights when hauling a vehicle on the bed unless it creates a hazard to other 54 55 motorists because of protruding objects. Further, escort 56 vehicles may show or display amber lights when in the actual 57 process of escorting overdimensioned equipment, material, or 58 buildings as authorized by law.

59 <u>(f)</u> Vehicles owned or leased by private security agencies 60 may show or display green and amber lights, with either color 61 being no greater than 50 percent of the lights displayed, while 62 the security personnel are engaged in security duties on private 63 or public property.

64

Section 2. This act shall take effect July 1, 2024.

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Bill No. HB 1113 (2024)

Amendment No.

COMMITTEE/SUBCOMMITTEE ACTION ADOPTED (Y/N) (Y/N) ADOPTED AS AMENDED ADOPTED W/O OBJECTION (Y/N) (Y/N) FAILED TO ADOPT WITHDRAWN (Y/N) OTHER 1 Committee/Subcommittee hearing bill: Transportation & Modals 2 Subcommittee 3 Representative Killebrew offered the following: 4 5 Amendment (with title amendment) 6 Remove lines 34-63 and insert: 7 (d) Transport vehicles designated by an organ procurement 8 organization or transplant center, or a contracted service

9 provider of such organization or center, for the sole purpose of 10 transporting organs or surgical teams for organ recovery and 11 transplant may show or display red or red and white lights and 12 operate sirens while en route to a hospital, airport, or other 13 necessary location. A vehicle operating lights or sirens 14 pursuant to this paragraph must be clearly marked to indicate 15 its authorized purpose.

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Bill No. HB 1113 (2024)

Amendment No.

16 Wreckers, mosquito control fog and spray vehicles, and (e) 17 emergency vehicles of governmental departments or public service 18 corporations may show or display amber lights when in actual 19 operation or when a hazard exists provided they are not used going to and from the scene of operation or hazard without 20 specific authorization of a law enforcement officer or law 21 22 enforcement agency. Wreckers must use amber rotating or flashing lights while performing recoveries and loading on the roadside 23 24 day or night, and may use such lights while towing a vehicle on 25 wheel lifts, slings, or under reach if the operator of the 26 wrecker deems such lights necessary. A flatbed, car carrier, or 27 rollback may not use amber rotating or flashing lights when hauling a vehicle on the bed unless it creates a hazard to other 28 29 motorists because of protruding objects. Further, escort vehicles may show or display amber lights when in the actual 30 process of escorting overdimensioned equipment, material, or 31 32 buildings as authorized by law.

33 (f) Vehicles owned or leased by private security agencies 34 may show or display green and amber lights, with either color 35 being no greater than 50 percent of the lights displayed, while 36 the security personnel are engaged in security duties on private 37 or public property.

38 Section 2. Subsection (4) of section 316.271, Florida39 Statutes, is amended to read:

40 316.271 Horns and warning devices.-

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Bill No. HB 1113 (2024)

Amendment No.

41	(4) No vehicle shall be equipped with, nor shall any
42	person use upon a vehicle, any siren, whistle, or bell, except
43	as otherwise permitted in this section or s. 316.2397.
44	
45	
46	TITLE AMENDMENT
47	Remove lines 4-7 and insert:
48	authorizing certain vehicles transporting organs or
49	surgical teams for organ recovery and transplant to
50	show or display red or red and white lights and
51	operate sirens under certain circumstances; requiring
52	such vehicles to be clearly marked; amending s.
53	316.271, F.S.; conforming provisions to changes made
54	by the act;
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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1517 Damaged or Salvage Motor Vehicles, Mobile Homes, and Vessels SPONSOR(S): Tramont TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Modals Subcommittee		Walker	Hinshelwood
2) Civil Justice Subcommittee			
3) Infrastructure Strategies Committee			

#### SUMMARY ANALYSIS

Under Florida law, when the Department of Highway Safety and Motor Vehicles (DHSMV) conducts a rebuilt inspection for a salvage vehicle to receive a certificate of title, DHSMV must physically examine all major component parts, as that term is defined in statute in relation to various types of vehicles, that have been repaired or replaced. The bill adds definitions for major component parts of electric, hybrid, or plug-in hybrid motor vehicles and trucks.

Additionally, the bill creates a process for DHSMV to issue a salvage certificate of title or certificate of destruction directly to a vehicle or mobile home owner rather than the insurance company or its agent, in the event that a total loss vehicle or mobile home is retained by the owner. The issuance of the certificate of title or certificate of destruction directly to the owner in the case of an owner-retained total loss vehicle or mobile home changes the current practice in which such certificate of title or certificate of destruction is issued to the insurance company, which then signs it over to the owner, who then must pay \$70 in order to get the certificate of title or certificate of title or certificate of destruction in their name. The issuance of the certificate of title or certificate of certificate of destruction in their name. The issuance companies and will save owners in this context \$70.

Further, the bill revises the process wherein 30 days after a claim for compensation for a total loss of a motor vehicle or mobile home the insurance company may receive a salvage certificate of title or certificate of destruction from DHSMV if the insurance company is unable to obtain a certificate of title from the owner or lienholder.

Lastly, Florida law currently provides a process by which an insurance company may notify certain entities that are in possession of damaged or dismantled motor vehicles to release such vehicles to their owners. Upon receiving notification to release a motor vehicle, the entity must notify the owner that the vehicle is available for pickup. If the vehicle is not claimed within 30 days, the entity may apply for a certificate of destruction or a certificate of title. The bill expands the current process for damaged or dismantled motor vehicles in possession of an independent entity to include vessels such that there is a process for these entities to make attempts to contact a vessel owner and, ultimately, obtain a certificate of title for an unclaimed vessel.

The bill will have an indeterminate fiscal impact on state government and the private sector.

The bill has an effective date of July 1, 2024.

#### FULL ANALYSIS

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

## Major Component Parts for Electric, Hybrid, or Plug-in Hybrid Motor Vehicles and Trucks

#### Current Situation

Under Florida law, when the Department of Highway Safety and Motor Vehicles (DHSMV) conducts a rebuilt inspection for a salvage vehicle to receive a certificate of title, DHSMV must physically examine all major component parts that have been repaired or replaced.<sup>1</sup> Currently, major component parts are defined for motor vehicles,<sup>2</sup> trucks,<sup>3</sup> motorcycles,<sup>4</sup> and mobile homes.<sup>5</sup> Florida statutes have not been updated to reflect the use of electric, hybrid, and plug-in hybrid motor vehicles and their major component parts for salvage vehicles. During inspection, DHSMV can only inspect major component parts as defined in law.

#### Effect of the Bill

The bill defines major component parts for electric, hybrid, or plug-in hybrid motor vehicles as any fender, hood, bumper, cowl assembly, rear quarter panel, trunk lid, door, decklid, floor pan, engine, frame, transmission, catalytic converter, airbag, electric traction motor, electronic transmission, charge port, DC power converter, onboard charger, power electronics, controller, thermal system, or traction battery pack.

Additionally, the bill defines major component parts for electric, hybrid, or plug-in trucks as any fender; hood; bumper; cowl assembly; rear quarter panel; trunk lid; door; decklid; floor pan; engine; frame; transmission; catalytic converter; airbag; truck bed, including dump, wrecker, crane, mixer, cargo box; bed that mounts to a truck frame; electric traction motor; electronic transmission; charge port; DC power converter; onboard charger; power electronics controller; thermal system; or traction battery pack.

# Salvage Certificates of Title or Certificates of Destruction for Damaged Motor Vehicles and Mobile Homes

#### **Current Situation**

Under Florida law, a motor vehicle or mobile home is considered "salvage" or a "total loss", synonymous terms, when:

- An insurance company pays the vehicle owner to replace the wrecked or damaged vehicle with one of like kind and quality;
- An insurance company pays the owner upon the theft of the motor vehicle or mobile home; or
- An uninsured motor vehicle or mobile home is wrecked or damaged and the cost, at the time of loss, of repairing or rebuilding the vehicle is 80 percent or more of the cost to the owner of replacing the wrecked or damaged motor vehicle or mobile home with one of like kind and quality.<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> S. 319.14(1)(b), F.S.

<sup>&</sup>lt;sup>2</sup> S. 319.30(1)(j)1., F.S, states that for motor vehicles, "major components parts" means any fender, hood, bumper, cowl assembly, rear quarter panel, trunk lid, door, decklid, floor pan, engine, frame, transmission, catalytic converter, or airba g. <sup>3</sup> S. 319.30(1)(j)2., F.S., states that for trucks, "major components parts" means, in addition to motor vehicle parts, any truck bed, including dump, wrecker, crane, mixer, cargo box, or any bed which mounts to a truck frame.,

<sup>&</sup>lt;sup>4</sup> S. 319.30(1)(j)3., F.S., states that for motorcycles, "major components parts" means the body assembly, frame, fenders, gas tanks, engine, cylinder block, heads, engine case, crank case, transmission, drive train, front fork assembly, and wheels.

The owner, within 72 hours after his or her motor vehicle or mobile home becomes salvage, must forward the title of the motor vehicle or mobile home to DHSMV for processing.<sup>7</sup> However, if an insurance company pays money as compensation for the total loss of a motor vehicle or mobile home, then such insurance company must obtain the certificate of title for the motor vehicle or mobile home; make the required notification to the National Motor Vehicle Title Information System;<sup>8</sup> and, within 72 hours after receiving the certificate of title, forward it to DHSMV for processing.<sup>9</sup>

The owner or insurance company, as applicable, may not dispose of a vehicle or mobile home that is a total loss before it obtains a salvage certificate of title or certificate of destruction from DHSMV.<sup>10</sup>

Thirty days after payment of a claim for compensation, the insurance company may receive a salvage certificate of title or certificate of destruction from DHSMV if the insurance company is unable to obtain a properly assigned certificate of title from the owner or lienholder of the motor vehicle or mobile home, if the motor vehicle or mobile home does not carry an electronic lien on the title, and the insurance company:

- Has obtained the release of all liens on the motor vehicle or mobile home;
- Has attested on a form provided by DHSMV that payment of the total loss claim has been distributed; and
- Has attested on a form provided by DHSMV and signed by the insurance company or its authorized agent stating the attempts that have been made to obtain the title from the owner or lienholder and further stating that all attempts are to no avail.<sup>11</sup> The form must include a request that the salvage certificate of title or certificate of destruction be issued in the insurance company's name due to payment of a total loss claim to the owner or lienholder. Additionally, the attempts to contact the owner may be by written request delivered in person or by first-class mail with a certificate of mailing to the owner's or lienholder's last known address.<sup>12</sup>

#### Effect of the Bill

#### Owner-Retained Total Loss Motor Vehicles and Mobile Homes

The bill creates a process for DHSMV to issue a salvage certificate of title or certificate of destruction directly to a vehicle owner rather than the insurance company or its agent, in the event that a total loss vehicle is retained by the owner. Specifically, the bill provides that if the owner retains possession of a motor vehicle or mobile home in connection with a total loss claim settlement for such motor vehicle or mobile home, then either the owner or the insurance company must forward the certificate of title to DHSMV by the following deadlines:

- Owner must send to DHSMV: Within 72 hours after the insurance company and the owner have agreed that such motor vehicle or mobile home is to be retained by the owner
- Insurance company must send to DHSMV: Within 72 hours after receiving the certificate of title.

Once DHSMV receives the certificate of title for processing, DHSMV must then issue a salvage certificate of title or certificate of destruction directly to the owner and not the insurance company or its agent. The issuance of the certificate of title or certificate of destruction directly to the owner in the case of an owner-retained total loss vehicle or mobile home changes the current practice in which such certificate of title or certificate of destruction is issued to the insurance company, which then signs it over to the owner, who then must pay \$70<sup>13</sup> in order to get the certificate of title or certificate of

<sup>&</sup>lt;sup>7</sup> Id.

<sup>&</sup>lt;sup>8</sup> S. 319.30(1)(o), F.S. defines National Motor Vehicle Title Information System as the national mandated vehicle history database maintained by the United States Department of Justice to link the states' motor vehicle title records, including DHSMV's title records, and ensure that states, law enforcement agencies, and consumers have access to vehicle titling, branding, and other information that enables them to verify the accuracy and legality of a motor vehicle title before purchase or title transfer of the vehicle occurs.

destruction in their name. The issuance of the certificate of title or certificate of destruction directly to the owner will streamline processes for insurance companies and will save owners in this context \$70.

Issuance of Certificate of Title or Certificate of Destruction to Insurer for Total Loss Motor Vehicle or Mobile Home if Certificate of Title Cannot be Obtained

The bill revises the process wherein 30 days after a claim for compensation for a total loss of a motor vehicle or mobile home the insurance company may receive a salvage certificate of title or certificate of destruction from DHSMV if the insurance company is unable to obtain a certificate of title from the owner or lienholder. Specifically, the bill:

- Clarifies that this process can be achieved by obtaining a properly assigned *paper* certificate of the title from the owner or lienholder or a *properly completed assignment of an electronic certificate title*;
- Allows the insurance company to proceed under this process even if they have not obtained release of all liens, so long as the insurance company has paid the amount due to the lienholder and has obtained proof that the lienholder accepts payment as satisfying the amount due to the lienholder;
- Clarifies that attempts to contact the owner may be made to the owner's *last known address*; and
- Providing that DHSMV is not liable and may not be held liable to an owner, a lienholder, or any other person as a result of the issuance of a salvage certificate of title or a certificate of destruction pursuant to this process.

#### Damaged or Dismantled Motor Vehicles in Possession of an Independent Entity

#### **Current Situation**

An insurance company may notify an independent entity<sup>14</sup> that obtains possession of a damaged or dismantled motor vehicle to release the vehicle to the owner. The insurance company must provide the independent entity a release statement on a form prescribed by DHSMV authorizing the independent entity to release the vehicle to the owner or lienholder. The form must, at a minimum, contain the following:

- The policy and claim number.
- The name and address of the insured.
- The vehicle identification number.
- The signature of an authorized representative of the insurance company.<sup>15</sup>

Upon receiving this release statement, the independent entity must notify the owner that the vehicle is available for pickup. If the vehicle is not claimed within 30 days, the independent entity may apply for a certificate of destruction or a certificate of title.<sup>16</sup> The independent entity must make the required notification to the National Motor Vehicle Title Information System before releasing any damaged or dismantled motor vehicle to the owner or before applying for a certificate of destruction or salvage certificate of title.<sup>17</sup>

The independent entity must maintain, for at least three years, all records related to the 30-day notice sent to the owner and related to searches of and notification to the National Motor Vehicle Title Information System.<sup>18</sup>

STORAGE NAME: h1517.TMS

DATE: 1/18/2024

<sup>&</sup>lt;sup>14</sup> "Independent entity" means a business or entity that may temporarily store damaged or dismantled motor vehicles pursuant to an agreement with an insurance company and is engaged in the sale or resale of damaged or dismantled motor vehicles. The term does not include a wrecker operator, a towing company, or a repair facility. S. 319.30(1)(g), F.S.

Upon applying for a certificate of destruction or salvage certificate of title, the independent entity must provide a copy of the release statement from the insurance company, proof of providing the 30-day notice to the owner, proof of notification to the National Motor Vehicle Title Information System, proof of all lien satisfactions or proof of a release of all liens on the motor vehicle, and applicable fees.<sup>19</sup>

If the independent entity is unable to obtain a lien satisfaction or a release of all liens on the motor vehicle, the independent entity must provide an affidavit stating that:

- Notice was sent to all lienholders that the motor vehicle is available for pickup,
- 30 days have passed since the notice was delivered or attempted to be delivered, •
- Attempts have been made to obtain a release from all lienholders, and
- All such attempts have been to no avail.<sup>20</sup>

The notice to lienholders and attempts to obtain a release from lienholders may be by written request delivered in person or by certified mail or another commercially available delivery service that provides proof of delivery to the lienholder at the lienholder's address as provided on the certificate of title and to the address designated with the Department of State pursuant to s. 655.0201(2), F.S., if such address is different.<sup>21</sup>

The independent entity may not charge an owner of the vehicle storage fees or apply for a title under s. 713.585, F.S., or s. 713.78, F.S.<sup>22</sup>

#### Effect of the Bill

The bill expands the current process for damaged or dismantled motor vehicles in possession of an independent entity to include vessels such that there is a process for such entities to make attempts to contact a vessel owner and, ultimately, obtain a certificate of title for an unclaimed vessel. For this purpose, the bill defines "vessel" to mean every description of watercraft, barge, and airboat used or capable of being used as a means of transportation on water, other than a seaplane or a "documented vessel" as defined in s. 327.02, F.S.<sup>23</sup>

The bill treats vessels the same as motor vehicles in possession of an independent entity with the following exceptions:

- On the form prescribed by DHSMV, the hull identification number for the vessel is reported instead of the vehicle identification number;
- The application for a certificate of title for a vessel must indicate if such vessel is "hulldamaged"24; and
- The independent entity is not required to notify the National Motor Vehicle Title Information System before releasing the vessel to the owner or before applying for a certificate of title.

#### Effective Date

The bill provides an effective date of July 1, 2024.

#### **B. SECTION DIRECTORY:**

Section 1 Amends s. 319.30, F.S., relating to definitions; dismantling, destruction, change of identity of motor vehicle or mobile home; salvage.

<sup>24</sup> S. 328.0015(1), F.S. defines hull damages as compromised with respect to the integrity of a vessel's hull by a collision, allision, lightning strike, fire, explosion, running aground, or similar occurrence, or the sinking of a vessel in a manner that creates a significant risk to the integrity of the vessel's hull. STORAGE NAME: h1517.TMS

<sup>&</sup>lt;sup>19</sup> S. 319.30(9)(f), F.S.

<sup>&</sup>lt;sup>20</sup> Id.

<sup>&</sup>lt;sup>21</sup> *Id*.

<sup>&</sup>lt;sup>22</sup> S. 319.30(9)(g), F.S.

<sup>&</sup>lt;sup>23</sup> "Documented vessel" means a vessel for which a valid certificate of documentation is outstanding pursuant to 46 C.F.R. part 67. S. 327.02(12), F.S.

Section 2 Provides an effective date of July 1, 2024.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

Indeterminate. See "Fiscal Comments" section below.

- 2. Expenditures: Indeterminate. See "Fiscal Comments" section below.
- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Indeterminate. See "Fiscal Comments" section below.

D. FISCAL COMMENTS:

The bill will have an indeterminate negative fiscal impact on DHSMV, as it requires DHSMV to inspect major components of electric, hybrid, or plug-in hybrid motor vehicles and trucks.

In addition, the direct issuance of a certificate of title or certificate of destruction directly to an owner in the case of an owner-retained total loss motor vehicle or mobile home will streamline processes for insurance companies. It will also save such owners \$70 but will have a resulting negative fiscal impact on DHSMV.

## III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Rulemaking may be necessary in order to conform to changes made by the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

1	A bill to be entitled	
2	An act relating to damaged or salvage motor vehicles,	
3	mobile homes, and vessels; amending s. 319.30, F.S.;	
4	revising and providing definitions; revising	
5	provisions relating to obtaining a salvage certificate	
6	of title or certificate of destruction; exempting the	
7	Department of Highway Safety and Motor Vehicles from	
8	liability to certain persons as a result of the	
9	issuance of such certificate; providing requirements	
10	for an independent entity's release of a damaged or	
11	dismantled vessel to the owner; authorizing the	
12	independent entity to apply for certain certificates	
13	for an unclaimed vessel; providing requirements for	
14	such application; specifying provisions to which the	
15	independent entity is subject; prohibiting the	
16	independent entity from charging vessel storage fees;	
17	providing an effective date.	
18		
19	Be It Enacted by the Legislature of the State of Florida:	
20		
21	Section 1. Paragraphs (g) and (j) of subsection (1),	
22	paragraph (b) of subsection (3), and subsection (9) of section	
23	319.30, Florida Statutes, are amended, and paragraph (y) is	
24	added to subsection (1) of that section, to read:	
25	319.30 Definitions; dismantling, destruction, change of	
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26 identity of motor vehicle, vessel, or mobile home; salvage.-27 As used in this section, the term: (1) 28 "Independent entity" means a business or entity that (g) 29 may temporarily store damaged or dismantled motor vehicles or 30 vessels pursuant to an agreement with an insurance company and is engaged in the sale or resale of damaged or dismantled motor 31 32 vehicles or vessels. The term does not include a wrecker operator, a towing company, or a repair facility. 33 34 (j) "Major component parts" means: 1. For motor vehicles other than motorcycles and electric, 35 hybrid, or plug-in hybrid motor vehicles, any fender, hood, 36 37 bumper, cowl assembly, rear quarter panel, trunk lid, door, decklid, floor pan, engine, frame, transmission, catalytic 38 39 converter, or airbag. 2. For trucks other than electric, hybrid, or plug-in 40 41 hybrid motor vehicles, in addition to those parts listed in 42 subparagraph 1., any truck bed, including dump, wrecker, crane, 43 mixer, cargo box, or any bed which mounts to a truck frame. 3. For motorcycles, the body assembly, frame, fenders, gas 44 45 tanks, engine, cylinder block, heads, engine case, crank case, transmission, drive train, front fork assembly, and wheels. 46 4. For mobile homes, the frame. 47 48 5. For electric, hybrid, or plug-in hybrid motor vehicles, 49 in addition to those parts listed in subparagraph 1., any electric traction motor, electronic transmission, charge port, 50

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51 DC power converter, onboard charger, power electronics 52 controller, thermal system, or traction battery pack. 53 6. For electric, hybrid, or plug-in hybrid trucks, in 54 addition to those parts listed in subparagraph 1., any truck 55 bed, including dump, wrecker, crane, mixer, cargo box, or any 56 bed that mounts to a truck frame, electric traction motor, 57 electronic transmission, charge port, DC power converter, onboard charger, power electronics controller, thermal system, 58 59 or traction battery pack. (y) "Vessel" has the same meaning as in s. 713.78(1)(b). 60 61 (3) The owner, including persons who are self-insured, of 62 (b) 63 a motor vehicle or mobile home that is considered to be salvage 64 shall, within 72 hours after the motor vehicle or mobile home 65 becomes salvage, forward the title to the motor vehicle or 66 mobile home to the department for processing. However, except as 67 provided in this paragraph with respect to a motor vehicle or 68 mobile home retained by the owner in connection with a total 69 loss claim settlement, an insurance company that pays money as 70 compensation for the total loss of a motor vehicle or mobile 71 home shall obtain the certificate of title for the motor vehicle 72 or mobile home, make the required notification to the National 73 Motor Vehicle Title Information System, and, within 72 hours 74 after receiving such certificate of title, forward such title by the United States Postal Service, by another commercial delivery 75

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76 service, or by electronic means, when such means are made 77 available by the department, to the department for processing. 78 If the owner, however, retains possession of a motor vehicle or 79 mobile home in connection with a total loss claim settlement for 80 such motor vehicle or mobile home, the owner, within 72 hours after the insurance company and the owner have agreed that such 81 82 motor vehicle or mobile home is to be retained by the owner, or, 83 if agreed to by the owner and the insurance company, the 84 insurance company, within 72 hours after receiving the 85 certificate of title for such motor vehicle or mobile home, 86 shall forward the certificate of title to the motor vehicle or 87 mobile home to the department for processing, and the department shall issue a salvage certificate of title or certificate of 88 89 destruction directly to the vehicle owner and not the insurance 90 company or its agent. The owner or insurance company, as 91 applicable, may not dispose of a motor vehicle or mobile home 92 that is a total loss before it obtains a salvage certificate of 93 title or certificate of destruction from the department. 94 Effective January 1, 2020: 95 Thirty days after payment of a claim for compensation 1. 96 pursuant to this paragraph, the insurance company may receive a

97 salvage certificate of title or certificate of destruction from 98 the department if the insurance company is unable to obtain a 99 properly assigned <u>paper</u> certificate of title from the owner or 100 lienholder of the motor vehicle or mobile home or a properly

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101 completed assignment of an electronic certificate of title from 102 the owner of, if the motor vehicle or mobile home does not carry 103 an electronic lien on the title and the insurance company: Has obtained the release of all liens on the motor 104 a. 105 vehicle or mobile home, or has paid the amount due to the lienholder and has obtained proof that the lienholder accepts 106 107 payment as satisfying the amount due to the lienholder; 108 b. Has attested on a form provided by the department that 109 payment of the total loss claim has been distributed; and Has attested on a form provided by the department and 110 с. 111 signed by the insurance company or its authorized agent stating the attempts that have been made to obtain the paper certificate 112 113 of title or a properly completed assignment of an electronic 114 certificate of title from the owner or lienholder and further 115 stating that all attempts are to no avail. The form must include 116 a request that the salvage certificate of title or certificate 117 of destruction be issued in the insurance company's name due to 118 payment of a total loss claim to the owner or lienholder. The 119 attempts to contact the owner or lienholder may be by written 120 request delivered in person or by first-class mail with a 121 certificate of mailing to the owner's last known address or lienholder's last known address, respectively. 122 123 2. If the owner or lienholder is notified of the request

123 2. If the owner or lienholder is notified of the request 124 for title <u>or assignment of title</u> in person, the insurance 125 company must provide an affidavit attesting to the in-person

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126 request for a certificate of title or assignment of title. 127 The request to the owner or lienholder for the 3. 128 certificate of title or to the owner for the assignment of title must include a complete description of the motor vehicle or 129 130 mobile home and the statement that a total loss claim has been 131 paid on the motor vehicle or mobile home. 132 4. The department is not liable and may not be held liable 133 to an owner, a lienholder, or any other person as a result of 134 the issuance of a salvage certificate of title or a certificate 135 of destruction pursuant to subparagraph 1. 136 (9) (a) An insurance company may notify an independent 137 entity that obtains possession of a damaged or dismantled motor 138 vehicle or vessel to release the vehicle or vessel to the owner. 139 The insurance company shall provide the independent entity a 140 release statement on a form prescribed by the department 141 authorizing the independent entity to release the vehicle or 142 vessel to the owner or lienholder. The form must, at a minimum, 143 contain the following: The policy and claim number. 144 1. 145 2. The name and address of the insured. The vehicle identification number or vessel hull 146 3. 147 identification number. 148 4. The signature of an authorized representative of the 149 insurance company. 150 The independent entity in possession of a motor (b) Page 6 of 10

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151 vehicle or vessel must send a notice to the owner that the 152 vehicle or vessel is available for pickup when it receives a 153 release statement from the insurance company. The notice shall be sent by certified mail or by another commercially available 154 155 delivery service that provides proof of delivery to the owner at 156 the owner's address contained in the department's records. The 157 notice must state that the owner has 30 days after delivery of 158 the notice to the owner at the owner's address to pick up the 159 vehicle or vessel from the independent entity. If the motor 160 vehicle or vessel is not claimed within 30 days after the 161 delivery or attempted delivery of the notice, the independent entity may apply for a certificate of destruction, a salvage 162 163 certificate of title, or a certificate of title for a motor 164 vehicle or for a certificate of title as defined in s. 165 328.0015(1) for a vessel. For a vessel that is hull damaged as 166 defined in s. 328.0015(1), the application shall indicate "Hull 167 Damaged." (c) If the department's records do not contain the owner's 168 169

address, the independent entity must do all of the following:

 Send a notice that meets the requirements of paragraph
 to the owner's address that is provided by the insurance
 company in the release statement.

173 2. For a motor vehicle, identify the latest titling
174 jurisdiction of the vehicle through use of the National Motor
175 Vehicle Title Information System or an equivalent commercially

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available system and attempt to obtain the owner's address from that jurisdiction. If the jurisdiction returns an address that is different from the owner's address provided by the insurance company, the independent entity must send a notice that meets the requirements of paragraph (b) to both addresses.

181 The independent entity shall maintain for at least a (d) 182 minimum of 3 years the records related to the 30-day notice sent to the owner. For motor vehicles, the independent entity shall 183 184 also maintain for at least 3 years the results of searches of 185 the National Motor Vehicle Title Information System or an 186 equivalent commercially available system $_{T}$  and the notification to the National Motor Vehicle Title Information System made 187 188 pursuant to paragraph (e).

189 The independent entity shall make the required (e) 190 notification to the National Motor Vehicle Title Information 191 System before releasing any damaged or dismantled motor vehicle 192 to the owner or before applying for a certificate of destruction 193 or salvage certificate of title. The independent entity is not 194 required to notify the National Motor Vehicle Title Information 195 System before releasing any damaged or dismantled vessel to the owner or before applying for a certificate of title as defined 196 in s. 328.0015(1). 197

(f) Upon applying for a certificate of destruction, or salvage certificate of title, or certificate of title for a <u>motor vehicle or for a certificate of title as defined in s.</u>

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201 328.0015(1) for a vessel, the independent entity shall provide a 202 copy of the release statement from the insurance company to the 203 independent entity, proof of providing the 30-day notice to the 204 owner, proof of notification to the National Motor Vehicle Title 205 Information System if required, proof of all lien satisfactions 206 or proof of a release of all liens on the motor vehicle or 207 vessel, and applicable fees. If the independent entity is unable to obtain a lien satisfaction or a release of all liens on the 208 209 motor vehicle or vessel, the independent entity must provide an 210 affidavit stating that notice was sent to all lienholders that 211 the motor vehicle or vessel is available for pickup, 30 days have passed since the notice was delivered or attempted to be 212 213 delivered pursuant to this section, attempts have been made to 214 obtain a release from all lienholders, and all such attempts 215 have been to no avail. The notice to lienholders and attempts to 216 obtain a release from lienholders may be by written request 217 delivered in person or by certified mail or another commercially 218 available delivery service that provides proof of delivery to the lienholder at the lienholder's address as provided on the 219 220 certificate of title for a motor vehicle or on the certificate of title as defined in s. 328.0015(1) for a vessel and to the 221 222 address designated with the Department of State pursuant to s. 223 655.0201(2) if such address is different.

(g) The independent entity may not charge an owner of the vehicle <u>or vessel</u> storage fees or apply for a title under s.

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Section 2. This act shall take effect July 1, 2024.

HB 1517

227

226 713.585 or s. 713.78.

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Bill No. HB 1517 (2024)

Amendment No.

	COMMITTEE/SUBCOMMITTEE ACTION		
	ADOPTED (Y/N)		
	ADOPTED AS AMENDED (Y/N)		
	ADOPTED W/O OBJECTION (Y/N)		
	FAILED TO ADOPT (Y/N)		
	WITHDRAWN (Y/N)		
	OTHER		
1	Committee/Subcommittee hearing bill: Transportation & Modals		
2	Subcommittee		
3	Representative Tramont offered the following:		
4			
5	Amendment		
6	Remove lines 78-201 and insert:		
7	7 If the owner, however, retains possession of a motor vehicle or		
8	8 mobile home in connection with a total loss claim settlement for		
9	such motor vehicle or mobile home, the owner must, within 72		
10	hours after the motor vehicle or mobile home becomes salvage, or		
11	the insurance company must, within 72 hours after receiving the		
12	certificate of title for such motor vehicle or mobile home,		
13	forward the certificate of title to the motor vehicle or mobile		
14	home to the department for processing, and the department must		
15	issue a salvage certificate of title or certificate of		
16	destruction from the department directly to the vehicle owner		
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	Published On: 1/17/2024 7:07:43 PM		
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Bill No. HB 1517 (2024)

Amendment No.

17 and not to the insurance company or its agent. The owner or 18 insurance company, as applicable, may not dispose of a motor 19 vehicle or mobile home that is a total loss before it obtains a 20 salvage certificate of title or certificate of destruction from 21 the department. Effective January 1, 2020:

22 Thirty days after payment of a claim for compensation 1. 23 pursuant to this paragraph, the insurance company may receive a salvage certificate of title or certificate of destruction from 24 25 the department if the insurance company is unable to obtain a 26 properly assigned paper certificate of title from the owner or lienholder of the motor vehicle or mobile home or a properly 27 28 completed assignment of an electronic certificate of title from 29 the owner of, if the motor vehicle or mobile home does not carry 30 an electronic lien on the title and the insurance company:

a. Has obtained the release of all liens on the motor
vehicle or mobile home, or has paid the amount due to the
<u>lienholder and has obtained proof that the lienholder accepts</u>
payment as satisfying the amount due to the lienholder;

35 b. Has attested on a form provided by the department that payment of the total loss claim has been distributed; and 36 Has attested on a form provided by the department and 37 с. signed by the insurance company or its authorized agent stating 38 39 the attempts that have been made to obtain the paper certificate of title or a properly completed assignment of an electronic 40 41 certificate of title from the owner or lienholder and further 261981 - h1517 - line 78.docx Published On: 1/17/2024 7:07:43 PM

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Bill No. HB 1517 (2024)

Amendment No.

42 stating that all attempts are to no avail. The form must include 43 a request that the salvage certificate of title or certificate 44 of destruction be issued in the insurance company's name due to 45 payment of a total loss claim to the owner or lienholder. The 46 attempts to contact the owner or lienholder may be by written 47 request delivered in person or by first-class mail with a certificate of mailing to the owner's last known address or 48 lienholder's last known address, respectively. 49

50 2. If the owner or lienholder is notified of the request 51 for title <u>or assignment of title</u> in person, the insurance 52 company must provide an affidavit attesting to the in-person 53 request for a certificate of title or assignment of title.

54 3. The request to the owner or lienholder for the 55 certificate of title <u>or to the owner for the assignment of title</u> 56 must include a complete description of the motor vehicle or 57 mobile home and the statement that a total loss claim has been 58 paid on the motor vehicle or mobile home.

59 <u>4. The department is not liable and may not be held liable</u>
60 <u>to an owner, a lienholder, or any other person as a result of</u>
61 <u>the issuance of a salvage certificate of title or a certificate</u>
62 <u>of destruction pursuant to subparagraph 1.</u>

(9) (a) An insurance company may notify an independent
entity that obtains possession of a damaged or dismantled motor
vehicle <u>or vessel</u> to release the vehicle <u>or vessel</u> to the owner.
The insurance company shall provide the independent entity a
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Amendment No.

67 release statement on a form prescribed by the department 68 authorizing the independent entity to release the vehicle <u>or</u> 69 <u>vessel</u> to the owner or lienholder. The form must, at a minimum, 70 contain the following:

71

72

1. The policy and claim number.

2. The name and address of the insured.

73 3. The vehicle identification number or vessel hull
74 <u>identification number</u>.

75 4. The signature of an authorized representative of the76 insurance company.

77 The independent entity in possession of a motor (b) 78 vehicle or vessel must send a notice to the owner that the 79 vehicle or vessel is available for pickup when it receives a release statement from the insurance company. The notice shall 80 be sent by certified mail or by another commercially available 81 delivery service that provides proof of delivery to the owner at 82 the owner's address contained in the department's records. The 83 84 notice must state that the owner has 30 days after delivery of 85 the notice to the owner at the owner's address to pick up the 86 vehicle or vessel from the independent entity. If the motor vehicle or vessel is not claimed within 30 days after the 87 88 delivery or attempted delivery of the notice, the independent 89 entity may apply for a certificate of destruction, a salvage 90 certificate of title, or a certificate of title for a motor 91 vehicle or for a certificate of title as defined in s.

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Bill No. HB 1517 (2024)

Amendment No.

## 92 <u>328.0015(1) for a vessel. For a vessel that is hull damaged as</u> 93 <u>defined in s. 328.0015(1), the application shall indicate "Hull</u> 94 <u>Damaged."</u>

95 (c) If the department's records do not contain the owner's96 address, the independent entity must do all of the following:

97 1. Send a notice that meets the requirements of paragraph
98 (b) to the owner's address that is provided by the insurance
99 company in the release statement.

For a motor vehicle, identify the latest titling 100 2. 101 jurisdiction of the vehicle through use of the National Motor 102 Vehicle Title Information System or an equivalent commercially 103 available system and attempt to obtain the owner's address from 104 that jurisdiction. If the jurisdiction returns an address that 105 is different from the owner's address provided by the insurance 106 company, the independent entity must send a notice that meets 107 the requirements of paragraph (b) to both addresses.

The independent entity shall maintain for at least a 108 (d) 109 minimum of 3 years the records related to the 30-day notice sent 110 to the owner. For motor vehicles, the independent entity shall 111 also maintain for at least 3 years the results of searches of the National Motor Vehicle Title Information System or an 112 equivalent commercially available system $_{\overline{r}}$  and the notification 113 to the National Motor Vehicle Title Information System made 114 115 pursuant to paragraph (e).

116 (e) The independent entity shall make the required 261981 - h1517 - line 78.docx

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Bill No. HB 1517 (2024)

Amendment No.

117 notification to the National Motor Vehicle Title Information 118 System before releasing any damaged or dismantled motor vehicle 119 to the owner or before applying for a certificate of destruction 120 or salvage certificate of title. The independent entity is not 121 required to notify the National Motor Vehicle Title Information 122 System before releasing any damaged or dismantled vessel to the 123 owner or before applying for a certificate of title as defined 124 in s. 328.0015(1). 125 (f) Upon applying for a certificate of destruction or 126 salvage certificate of title for a motor vehicle or for a 127 certificate of title or a certificate of title which indicates 128

128 <u>"Hull Damaged" as described in paragraph (b) for a vessel</u>, the 129 independent entity shall provide a

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**PCB TMS 24-01** 

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

# BILL #:PCB TMS 24-01TransportationSPONSOR(S):Transportation & Modals SubcommitteeTIED BILLS:IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Transportation & Modals Subcommittee		Walker	Hinshelwood

#### SUMMARY ANALYSIS

The proposed committee bill addresses matters related to transportation. Specifically, the bill:

- Revises the membership of the Center for Urban Transportation Research (CUTR) advisory board.
- Makes a technical change to the name of a member of the Implementing Solutions from Transportation Research and Evaluating Emerging Technologies Living Lab (I-STREET) advisory board.
- Creates a moratorium on new metropolitan planning organizations (M.P.O.s) adjacent to existing M.P.O.s.
- Repeals the Metropolitan Planning Organization Advisory Council.
- Requires FDOT to, at least annually, convene M.P.O.s of similar size for the purpose of exchanging best practices.
- Creates the following M.P.O. accountability and transparency provisions:
  - Requires the Florida Department of Transportation (FDOT) to review each M.P.O.'s long-range transportation plan.
  - Requires FDOT to create quality performance metrics to evaluate each M.P.O.
  - Beginning December 1, 2025, requires each M.P.O. to annually report its score for each quality performance metric and publish the score and supporting data on its website.
  - Requires FDOT to validate each M.P.O.s score calculation and make adjustments as needed.
  - Beginning in December of 2026, and every three years thereafter, provides that an M.P.O. that falls under a certain performance metric will be placed under the control of the Secretary of Transportation for a period not to exceed one-year.
  - Subject to appropriation, beginning in December of 2026, and every three years thereafter, provides that the M.P.O. with the highest quality performance score will receive \$5 million from the State Transportation Trust Fund for projects approved in its work program.
- Revises the items that each M.P.O. must consider when developing its long-range transportation plan and the items that must be included in the plan.
- Requires, by February 2025, the M.P.O.s serving Lee and Collier counties to submit a report considering the feasibility of consolidation into a single M.P.O.
- Requires, by October 31, 2024, FDOT to submit a report to the Governor and Legislature that provides a comprehensive review of the boundaries of each of FDOT's districts and whether any district boundaries should be redrawn as a result of population growth and increased urban density.
- Requires, by October 1, 2024, the Department of Highway Safety and Motor Vehicles to begin implementation of a redesigned standard state license plate.

The bill will have an indeterminate fiscal impact on the state, local governments, and the private sector.

The bill has an effective date of July 1, 2024.

#### FULL ANALYSIS

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Florida Center for Urban Transportation Research (CUTR)

#### Current Situation

Florida law establishes CUTR at the University of South Florida, to be administered by the Board of Governors of the State University System.<sup>1</sup> CUTR is responsible for conducting and facilitating research on issues related to urban transportation problems in this state and serving as an information exchange and depository for the most current information pertaining to urban transportation and related issues.<sup>2</sup> Additionally, CUTR is responsible for the promotion of intercampus transportation and related research activities among Florida's universities in order to enhance the ability of these universities to attract federal and private sector funding for transportation and related research.<sup>3</sup>

Under Florida law, an advisory board is created to periodically and objectively review and advise CUTR concerning its research program. The membership of the board must consist of nine experts in transportation-related areas, including the secretaries of the Florida Department of Transportation (FDOT), the Department of Environmental Protection, and the Department of Economic Opportunity, or their designees, and a member of the Florida Transportation Commission (FTC). The nomination of the remaining members of the board must be made to the President of the University of South Florida by the College of Engineering at the University of South Florida, and the appointment of these members must be reviewed and approved by the FTC and confirmed by the Board of Governors.<sup>4</sup>

#### Effect of the Bill

The bill revises the membership of the nine board members with expertise in transportation-related areas as follows:

- A member appointed by the President of the Senate;
- A member appointed by the Speaker of the House of Representatives;
- The Secretary of Transportation or his or her designee;
- The Secretary of Commerce or his or her designee;
- A member of the FTC; and
- Four members nominated to the President of the University of South Florida by the College of Engineering at the University of South Florida.

# Implementing Solutions from Transportation Research and Evaluating Emerging Technologies Living Lab (I-STREET)

#### **Current Situation**

Florida law establishes I-STREET within the University of Florida.<sup>5</sup> At a minimum, I-STREET is responsible for:

- Conducting and facilitating research on issues related to innovative transportation mobility and safety technology development and deployment in this state;
- Serving as an information exchange and depository for the most current information pertaining to transportation research, education, workforce development, and related issues;
- Being a continuing resource for the Legislature, FDOT, local governments, the nation's metropolitan regions, and the private sector in the area of transportation and related research;

<sup>&</sup>lt;sup>1</sup> S. 334.065(1), F.S. <sup>2</sup> *Id.* <sup>3</sup> S. 334.065(2), F.S. <sup>4</sup> S. 334.065(3), F.S. <sup>5</sup> S. 334.066(1), F.S. **STORAGE NAME**: pcb01.TMS **DATE**: 1/17/2024

- Promoting intercampus transportation and related research activities among Florida universities to enhance the ability of these universities to attract federal and private sector funding for transportation and related research; and
- Providing, by July 1<sup>st</sup> of each year, to the Governor, the President of the Senate, and the Speaker of the House of Representatives a comprehensive report that outlines I-STREET's clearly defined goals and its efforts and progress on reaching those goals.<sup>6</sup>

I-STREET is currently functioning as a living lab that is testing and deploying advanced technologies such as autonomous vehicles, smart devices, and sensors to enhance mobility and safety.<sup>7</sup>

Under Florida law, I-STREET has an advisory board to periodically review and advise its research program. The board must consist of nine members with expertise in transportation-related areas, as follows:

- A member appointed by the President of the Senate;
- A member appointed by the Speaker of the House of Representatives;
- The Secretary of Transportation or his or her designee;
- The Secretary of Economic Opportunity or his or her designee;
- A member of the Florida Transportation Commission; and
- Four members nominated by the University of Florida's College of Engineering and approved by the university's president.
  - The College of Engineering's nominees may include representatives of the University of Florida, other academic and research institutions, or private entities.<sup>8</sup>

### Effect of the Bill

The bill revises I-STREET's nine advisory board members with expertise in transportation-related areas by making a technical change to reflect that the Department of Economic Opportunity is now named the Department of Commerce, as passed in the 2023 Legislative Session.<sup>9</sup>

## Metropolitan Planning Organizations (M.P.O.s)

## **Current Situation**

## M.P.O.s and Primary Functions

Florida law provides that it is the intent of the Legislature to encourage and promote the safe and efficient management, operation, and development of surface transportation systems that will serve the mobility needs of people and freight and foster economic growth and development within and through urbanized areas of this state while minimizing transportation-related fuel consumption, air pollution, and greenhouse gas emissions through metropolitan transportation planning processes.<sup>10</sup> To achieve this intent or objective, Florida law provides that M.P.O.s, must develop, in cooperation with the state and public transit operators, transportation plans and programs for metropolitan areas.<sup>11</sup>

M.P.O.s are entities comprised of representatives from local governments and transportation authorities that are responsible for regional transportation planning in urbanized areas with populations

<sup>9</sup> Ch. 2023-173, Laws of Fla.

<sup>10</sup> S. 339.175(1), F.S.

<sup>11</sup> Id.

STORAGE NAME: pcb01.TMS DATE: 1/17/2024

<sup>&</sup>lt;sup>6</sup> S. 334.066(2), F.S.

 <sup>&</sup>lt;sup>7</sup> University of Florida, Herbert Wertheim College of Engineering, <u>https://istreet.ce.ufl.edu/about/</u> (last visited Jan. 16, 2024).
 <sup>8</sup> S. 334.066(3), F.S.

of over 50,000 as determined by the U.S. Census.<sup>12</sup> As seen below, Florida has 27 M.P.O.s, and each have their own geographical boundary and board of voting members<sup>13</sup>:

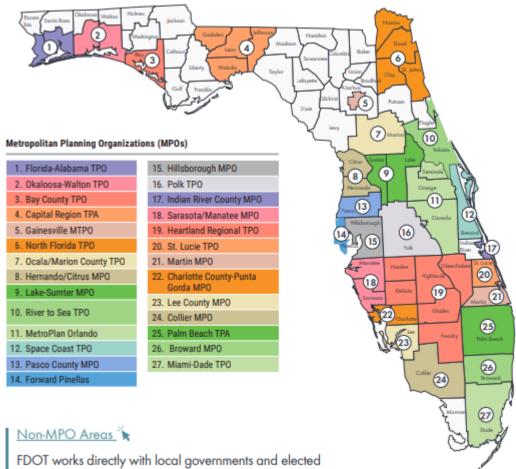


Figure 1: Map of Florida's 27 M.P.O.s<sup>14</sup>

# officials in counties with a population with 50,000 or less.

## M.P.O Designation

To the extent possible, only one M.P.O. is designated for each urbanized area or group of contiguous urbanized areas. More than one M.P.O. may be designated within an existing urbanized area only if the Governor and the existing M.P.O. determine that the size and complexity of the existing urbanized area makes the designation of more than one M.P.O. for the area appropriate, in which case each M.P.O. designated for the area must:

- Consult with every other M.P.O. designated for the urbanized area and the state to coordinate plans and transportation improvement programs; and
- Ensure, to the maximum extent practicable, the consistency of data used in the planning process, including data used in forecasting travel demand within the urbanized area.<sup>15</sup>

<sup>&</sup>lt;sup>12</sup> Federal Transit Administration, *Metropolitan Planning Organization (MPO)*, <u>https://www.transit.dot.gov/regulations-and-guidance/transportation-planning/metropolitan-planning-organization-mpo#:~:text=Planning%20Organization%20(MPO)-, Overview, determined%20by%20the%20U.S.%20Census.</u> (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>13</sup> FDOT, *Metropolitan Planning Organization Subject Brief*, <u>https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/planning/policy/briefing-sheets/briefing\_sheet\_mpo\_102720.pdf?sfvrsn=b17ab46b\_2</u> (last visited Jan. 16, 2024). <sup>14</sup> *Id*.

## Coordination with other M.P.O.s and Political Subdivisions

M.P.O.s are required to develop coordination mechanisms with one another to expand and improve transportation within the state. The appropriate method of coordination between M.P.O.s may vary depending upon the project involved and given local and regional needs. Consequently, discretion is used by M.P.O.'s to coordinate with other M.P.O.'s and appropriate political subdivisions as circumstances demand.<sup>16</sup>

## M.P.O.s and Transportation Planning

FDOT and M.P.O.s are partners in the transportation planning, with FDOT responsible for coordinating the state's long-range transportation goals, the Florida Transportation Plan (FTP),<sup>17</sup> and M.P.O.s responsible for coordinating regional long-range transportation plans.<sup>18</sup> The M.P.O.s develop their Long Range Transportation Plan (LRTP) to implement national and state goals for their metropolitan area.<sup>19</sup> Projects are developed and must be included in the LRTP to be considered for funding.<sup>20</sup> An M.P.O. must also develop its List of Priority Projects (LOPP), which must be consistent with the LRTP and is used to inform the development of the Transportation Improvement Program (TIP).<sup>21</sup> An M.P.O.s TIP includes a listing of projects planned for the next five fiscal years.<sup>22</sup> TIPs from all 27 M.P.O.s are combined together, along with FDOT's other non-metropolitan statewide projects to form the Statewide Transportation Improvement Program (STIP).<sup>23</sup> To be eligible for federal funding, projects must be included in the LRTP, TIP, and STIP.<sup>24</sup> The projects included in an M.P.O.'s TIP are funded and completed through the Work Program (WP).<sup>25</sup>

In developing the LRTP and the TIP, each M.P.O. must provide for consideration of projects and strategies that will:

- Support the economic vitality of the contiguous urbanized metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- Increase the safety and security of the transportation system for motorized and nonmotorized users;
- Increase the accessibility and mobility options available to people and for freight;
- Protect and enhance the environment, promote energy conservation, and improve quality of life;
- Enhance the integration and connectivity of the transportation system, across and between modes and contiguous urbanized metropolitan areas, for people and freight;
- Promote efficient system management and operation;
- Emphasize the preservation of the existing transportation system; and
- Improve the resilience of transportation infrastructure.<sup>26</sup>

<sup>18</sup> FDOT, *supra* note 13.

<sup>20</sup> Id.

<sup>23</sup> FDOT, *supra* note 13.

<sup>26</sup> S. 339.175(6)(b), F.S. **STORAGE NAME**: pcb01.TMS **DATE**: 1/17/2024

<sup>&</sup>lt;sup>16</sup> S. 339.175(6)(j), F.S.

<sup>&</sup>lt;sup>17</sup> The FTP is a policy document updated at least once every five years and developed in compliance with requirements in s. 339.155, F.S. The FTP establishes and defines the state's long-range transportation goals and objectives to be accomplished over a period of at least 20 years. S. 339.155(1), F.S. It is based upon the prevailing principles of preserving the existing transportation infrastructure, enhancing Florida's economic competitiveness, improving travel choices to ensure mobility, and expanding the state's role as a hub for trade and investment. *Id.* The FTP is the single overarching plan guiding Florida's transportation future. FDOT, *Florida Transportation Plan*, https://www.fdot.gov/planning/ftp/default.shtm (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>19</sup> *Id.* 

<sup>&</sup>lt;sup>21</sup> Id.

<sup>&</sup>lt;sup>22</sup> FDOT, STIP Information, <u>https://www.fdot.gov/workprogram/federal/stip-mpostip.shtm</u> (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>24</sup> Id.

<sup>&</sup>lt;sup>25</sup> Id.

The LRTP must, at a minimum:

- Identify transportation facilities that will function as an integrated metropolitan transportation system.
  - The LRTP must give emphasis to those transportation facilities that serve national, statewide, or regional functions, and must consider the goals and objectives identified in the FTP.
  - If a project is located within the boundaries of more than one M.P.O., the M.P.O.'s must coordinate plans regarding the project in the LRTP. Multiple M.P.O.'s within a contiguous urbanized area must coordinate the development of LRTPs to be reviewed by the Metropolitan Planning Organization Advisory Council.
- Include a financial plan that demonstrates how the plan can be implemented, indicating resources from public and private sources which are reasonably expected to be available to carry out the plan, and recommends any additional financing strategies for needed projects and programs.
  - The financial plan may include, for illustrative purposes, additional projects that would be included in the adopted LRTP if reasonable additional resources beyond those identified in the financial plan were available. For the purpose of developing the LRTP, the M.P.O. and FDOT must cooperatively develop estimates of funds that will be available to support the plan implementation. Innovative financing techniques may be used to fund needed projects and programs. Such techniques may include the assessment of tolls, the use of value capture financing, or the use of value pricing.
- Assess capital investment and other measures necessary to:
  - Ensure the preservation of the existing metropolitan transportation system including requirements for the operation, resurfacing, restoration, and rehabilitation of major roadways and requirements for the operation, maintenance, modernization, and rehabilitation of public transportation facilities; and
  - Make the most efficient use of existing transportation facilities to relieve vehicular congestion, improve safety, and maximize the mobility of people and goods. Such efforts must include, but are not limited to, consideration of infrastructure and technological improvements necessary to accommodate advances in vehicle technology, such as automated driving systems and other developments.
- Indicate, as appropriate, proposed transportation enhancement activities, including, but not limited to, pedestrian and bicycle facilities, trails or facilities that are regionally significant or critical linkages for the Florida Shared-Use Nonmotorized Trail Network, scenic easements, landscaping, historic preservation, mitigation of water pollution due to highway runoff, and control of outdoor advertising.
- Coordinate, in metropolitan areas that are classified as nonattainment areas for ozone or carbon monoxide, the development of the LRTP with the State Implementation Plan developed pursuant to the requirements of the federal Clean Air Act.<sup>27</sup>

In the development of its LRTP, each M.P.O. must provide the public, affected public agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties with a reasonable opportunity to comment on the LRTP. The LRTP must be approved by the M.P.O.<sup>28</sup>

## Feasibility Studies on Consolidation of Select M.P.O.s

The M.P.O.'s serving Hillsborough, Pasco, and Pinellas Counties were required to submit, by December 31, 2023, a feasibility report to the Governor, the President of the Senate, and the Speaker of the House of Representatives exploring the benefits, costs, and process of consolidation into a single M.P.O. serving the contiguous urbanized area, the goal of which was to:

 <sup>&</sup>lt;sup>27</sup> S. 339.175(7), F.S.
 <sup>28</sup> *Id.* STORAGE NAME: pcb01.TMS
 DATE: 1/17/2024

- Coordinate transportation projects deemed to be regionally significant;
- Review the impact of regionally significant land use decisions on the region; and
- Review all proposed regionally significant transportation projects in the TIPs.<sup>29</sup>

## Metropolitan Planning Organization Advisory Council (MPOAC)

Under Florida law, the MPOAC was established with the purpose to augment, and not supplant, the role of the individual M.P.O.s in the cooperative transportation planning process.<sup>30</sup> The council consists of one representative from each M.P.O. and annually elects a chairperson from its membership.<sup>31</sup>

The main powers and duties of the council are to:

- Establish bylaws by action of its governing board providing procedural rules to guide its proceedings and consideration of matters before the council, or, alternatively, adopt rules to implement provisions of law conferring powers or duties upon the council;
- Assist M.P.O.s in carrying out the urbanized area transportation planning process by serving as the principal forum for collective policy discussion;
- Serve as a clearinghouse for review and comment by M.P.O.s on the FTP and on other issues required to comply with federal or state law in carrying out the urbanized area transportation and systematic planning processes;
- Employ an executive director and such other staff as necessary to perform adequately the functions of the council, within budgetary limitations;
- Deliver training on federal and state program requirements and procedures to M.P.O. board members and M.P.O. staff; and
- Adopt an agency strategic plan that prioritizes steps the agency will take to carry out its mission within the context of the state comprehensive plan and any other statutory mandates and directives.<sup>32</sup>

The council may also enter into contracts to support its duties.<sup>33</sup>

## Effect of the Bill

The bill makes the following changes to laws that govern M.P.O.s:

- Modifies the legislative intent of M.P.O.s to emphasize:
  - The development of multimodal transportation systems, instead of surface transportation systems; and
  - Serving the mobility needs of people and freight and fostering economic growth and development within and through urbanized areas of this state while balancing conservation of natural resources.
- Creates a moratorium on new M.P.O.s by requiring that after July 1, 2024, no additional M.P.O.'s be designated in this state except in urbanized areas, as defined by the United States Bureau of the Census, where the urbanized area boundary is not contiguous to an urbanized area designated before the 2020 census.
- Revises the items that each M.P.O. must consider when developing its LRTP and TIP to include projects and strategies that will conserve natural resources and reduce traffic and congestion.
- Repeals the MPOAC.
- Revises the minimum requirements that each M.P.O. must include in its long-range plan by:
  - Eliminating the provision that requires the Metropolitan Planning Organization Council to review the plans.

<sup>&</sup>lt;sup>29</sup> S. 339.175(6)(i), F.S.

<sup>&</sup>lt;sup>30</sup> S. 339.175(11)(a), F.S.

<sup>&</sup>lt;sup>31</sup> S. 339.175(11)(b), F.S.

<sup>&</sup>lt;sup>32</sup> S. 339.175(11)(c), F.S.

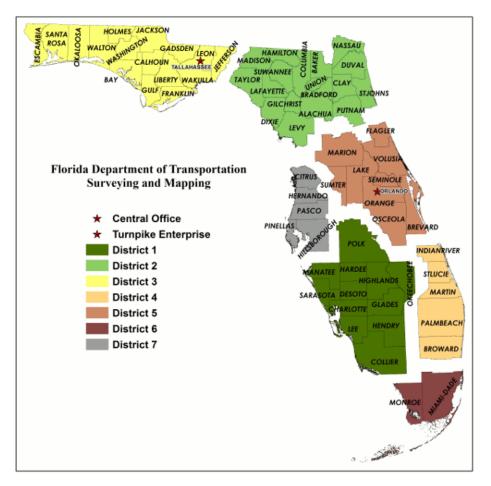
<sup>&</sup>lt;sup>33</sup> S. 339.175(11)(d), F.S.

- Allowing, in the financial plan requirement, to include the innovative financing technique of public-private partnerships, to be used to fund needed projects and programs.
- Revising the list of proposed transportation enhancement activities that an M.P.O. must indicate, as appropriate, to include integration of advanced air mobility, and integration of autonomous and electric vehicles, electric bicycles, and motorized scooters used for freight, commuter, or micromobility purposes. The list of activities no longer is required to indicate historic preservation, mitigation of water pollution due to highway runoff, and control of outdoor advertising.
- Requires FDOT to, at least annually, convene M.P.O.s of similar size for the purpose of exchanging best practices and allows M.P.O.s to develop committees or working groups as needed to accomplish such purpose. This replaces the provision of law that allows discretion and flexibility to coordinate as they see fit with other M.P.O.s and political subdivisions.
- Provides that at the discretion of FDOT, training for new M.P.O. governing board members must be provided by FDOT, by an entity pursuant to a contract with FDOT, by the Florida CUTR, or by the I-STREET Living Lab.
- Requires, by February 28, 2025, the M.P.O.s serving Lee and Collier counties to submit a report considering the feasibility of consolidation into a single M.P.O. and eliminates the obsolete provision that required Hillsborough, Pasco, and Pinellas counties to do so by December 31, 2023.
- Creates the following M.P.O. accountability and transparency provisions:
  - Requires FDOT to review each M.P.O.'s LRTP for productive flow and connectivity for people and freight within the M.P.O.'s metropolitan area. If FDOT finds an M.P.O.'s LRTP to be unsatisfactory or incongruent with the metropolitan area, FDOT must return the plan to the M.P.O. for revision.
  - Requires FDOT to create quality performance metrics and a scoring mechanism by which to evaluate each M.P.O.'s service to its communities, taking into consideration traffic congestion, the utilization rate of multimodal transportation facilities, resident satisfaction, efficiency of the transportation system for people and freight, and other factors FDOT deems necessary. FDOT must establish a minimum acceptable quality performance score.
  - Requires each M.P.O., beginning December 1, 2025, to annually report its score for each quality performance metric and publish the score and supporting data on its website.
  - Requires FDOT to validate each M.P.O.s score calculation and make adjustments as needed.
  - Provides that, beginning in December of 2026, and every three years thereafter, an M.P.O. that does not achieve the minimum acceptable quality performance score will be placed under the control of the Secretary of Transportation, who must then appoint the district secretary or another person to assume the role of executive director of the M.P.O. and chair of its governing board for a period not to exceed one year. During such time, the district secretary or other person must make recommendations to the governing board regarding:
    - Any leadership, process, and management changes needed to improve the M.P.O.'s quality performance score.
    - Whether the metropolitan area of the M.P.O. would be better served by consolidation of the M.P.O. with an M.P.O. in a contiguous urbanized metropolitan area.
  - Provides that, subject to appropriation, beginning in December of 2026, and every three years thereafter, the single M.P.O. with the highest quality performance score will receive \$5 million from the State Transportation Trust Fund for projects approved in its WP. Such funds may be expended at the M.P.O.'s discretion. Such M.P.O. must also represent the state in any federal M.P.O. conference or membership organization.

## **Comprehensive Review of FDOT Districts**

## **Current Situation**

Under Florida law, the operations of FDOT are organized into seven districts, each headed by a district secretary, and a turnpike enterprise and a rail enterprise, each enterprise headed by an executive director.<sup>34</sup> The districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts and their boundaries are shown below in Figure 2. FDOT's districts are shown below in Figure 2.



# Figure 2: Map of FDOT Districts<sup>36</sup>

## Effect of the Bill

The bill provides that, by October 31, 2024, FDOT must submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report that provides a comprehensive review of the boundaries of each of FDOT's districts and whether any district boundaries should be redrawn as a result of population growth and increased urban density.

## **Redesign of Florida License Plate**

### **Current Situation**

Under Florida law, registration license plates must be:

<sup>35</sup> Florida Department of Transportation, *Review of Boundaries and Headquarters of the Florida Department of Transportation Districts & Creation of a New District Headquartered in Fort Myers (Executive Summary)* (Oct. 31, 2017), <u>https://fdotwww.blob.core.windows.net/sitefinity/docs/default-</u>

source/content/legislative/documents/fdotdistrictstudy.pdf?sfvrsn=7a3aab8f\_0 (last visited Jan. 16, 2024).

<sup>36</sup> FDOT, Staff Directory, <u>https://www.fdot.gov/geospatial/staff.shtm</u> (last visited Jan. 16, 2024).

<sup>&</sup>lt;sup>34</sup> S. 20.23(4)(a), F.S.

- Made of metal specially treated with a retroreflection material, as specified by the Department of Highway Safety and Motor Vehicles (DHSMV);
- Designed to increase nighttime visibility and legibility;
- At least 6 inches wide and not less than 12 inches in length, unless a plate with reduced dimensions is deemed necessary by the DHSMV to accommodate motorcycles, mopeds, or similar smaller vehicles;
- Imprinted with a combination of bold letters and numerals or numerals, not to exceed seven digits, to identify the registration license plate number; and
- Imprinted with the word "Florida" at the top and the name of the county in which it is sold, the state motto, or the words "Sunshine State" at the bottom.<sup>37</sup>

Currently, the State of Florida offers three standard license plate options, all portraying an image of two oranges that symbolize the state's agricultural heritage and that it historically has been a top producer of oranges.<sup>38</sup> There have been no major redesigns of this license plate since 2004.<sup>39</sup>

## Effect of the Bill

The bill provides that, by October 1, 2024, the DHSMV must begin implementation of a redesigned registration license plate. This redesign does not apply to specialty license plates. In redesigning the plate, DHSMV must remove the term "MYFLORIDA.COM" and replace it solely with the word "FLORIDA". Additionally, the DHSMV must coordinate with FDOT to ensure the legibility of the redesigned registration license plate and must also consider adding an additional character to the registration license plate due to Florida's continued economic growth.

## **Effective Date**

The bill provides an effective date of July 1, 2024.

## B. SECTION DIRECTORY:

- **Section 1** Amends s. 334.065, F.S., relating to Center for Urban Transportation Research.
- **Section 2** Amends s. 334.066, F.S., relating to Implementing Solutions from Transportation Research and Evaluating Emerging Technologies Living Lab.
- **Section 3** Amends s. 339.175, F.S., relating to metropolitan planning organization.
- Section 4 Amends s. 331.3051, F.S., duties of Space Florida.
- Section 5 Amends s. 331.310, F.S., powers and duties of the board of directors.
- **Section 6** Requires FDOT to submit a report that provides a comprehensive review of FDOT's district boundaries by October 31, 2024.
- **Section 7** Requires DHSMV to begin the implementation of a redesigned registration license plate by October 1, 2024.
- Section 8 Provides an effective date of July 1, 2024.

<sup>39</sup> Kathy Ciotola, *Florida's New Tag Features Improved Oranges*, The Gainesville Sun, (Apr. 9, 2004),

<sup>&</sup>lt;sup>37</sup> S. 320.06(3)(a), F.S.

<sup>&</sup>lt;sup>38</sup> DHSMV, *License Plates & Registration*, <u>https://www.flhsmv.gov/motor-vehicles-tags-titles/license-plates-registration/</u> (last visited Jan. 16, 2024).

https://www.gainesville.com/story/news/2004/04/09/floridas-new-tag-features-improved-oranges/64294190007/ (last

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

Indeterminate. See "Fiscal Comments" section below.

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

Indeterminate. See "Fiscal Comments" section below.

2. Expenditures:

Indeterminate. See "Fiscal Comments" section below.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The bill will have an indeterminate negative fiscal impact on the DHSMV, as it will likely require full-time equivalent and contracted service resources to program and redesign the standard state license plate.

The bill will have an indeterminate negative fiscal impact on FDOT, as it requires FDOT to:

- Submit a report by October 31, 2024, to the Governor and Legislature that provides a comprehensive review of the boundaries of each of FDOT's districts and whether any district boundaries should be redrawn as a result of population growth and increased urban density.
- Convene, at least annually, M.P.O.s of similar size for the purpose of exchanging best practices.
- At its the discretion, provide training for new M.P.O. governing board members by an entity pursuant to a contract with FDOT, by the Florida CUTR, or by the I-STREET Living Lab.
- Conform with new responsibilities as described in the M.P.O accountability and transparency provisions.

The repeal of the MPOAC will have a negative fiscal impact on individuals connected with the MPOAC.

The various M.P.O. provisions of the bill, such as the creation of M.P.O. accountability and transparency provisions and the report requirements for select M.P.O.s, may have an indeterminate negative fiscal impact on M.P.O.s.

Lastly, subject to appropriation, the bill may have a negative fiscal impact on the State Transportation Trust Fund if the single M.P.O with the highest quality performance score receives \$5 million.

## **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Rulemaking may be necessary in order to conform to changes made by the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

N/A

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1	A bill to be entitled
2	An act relating to transportation; amending s.
3	334.065, F.S.; revising membership of the Center for
4	Urban Transportation Research advisory board; amending
5	s. 334.066, F.S.; revising membership of the I-STREET
6	advisory board; amending s. 339.175, F.S.; revising
7	legislative intent; revising requirements for the
8	designation of additional M.P.O.'s; revising projects
9	and strategies to be considered in developing an
10	M.P.O.'s long-range transportation plan and
11	transportation improvement program; requiring the
12	Department of Transportation to convene M.P.O.'s of
13	similar size to exchange best practices; authorizing
14	such M.P.O.'s to develop committees or working groups;
15	requiring training for new M.P.O. governing board
16	members to be provided by the department or another
17	specified entity; removing provisions relating to
18	M.P.O. coordination mechanisms; requiring certain
19	M.P.O.'s to submit a feasibility report to the
20	Governor and Legislature regarding consolidation;
21	specifying goals thereof; deleting obsolete
22	provisions; conforming provisions to changes made by
23	the act; including public-private partnerships in
24	authorized financing techniques; revising proposed
25	transportation enhancement activities that must be
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26 indicated by the long-range transportation plan; 27 requiring the department to review certain aspects of 28 each M.P.O.'s long-range transportation plan and to 29 return such plan to the M.P.O. for revision if deemed 30 unsatisfactory; requiring the department to create a quality performance scoring mechanism to evaluate each 31 32 M.P.O.'s service to its communities and to establish a 33 minimum acceptable quality performance score; 34 requiring each M.P.O. to report its quality performance score annually to the district secretary 35 36 and to publish the score on its website; requiring the 37 department to validate each M.P.O.'s score 38 calculation; requiring an M.P.O. that does not achieve 39 the minimum acceptable quality performance score within a certain timeframe to be placed under the 40 41 control of the Secretary of Transportation; requiring 42 the secretary to appoint the district secretary or another person to assume the role of executive 43 44 director of such M.P.O.; providing responsibilities; 45 providing an appropriation from the State 46 Transportation Trust Fund for the M.P.O. with the 47 highest quality performance score; providing 48 requirements for the expenditure of such funds; 49 requiring such M.P.O. to represent the state in any federal conference or membership organization; 50

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51	removing provisions relating to the Metropolitan
52	Planning Organization Advisory Council; amending s.
53	331.3051, F.S.; conforming provisions to changes made
54	by the act; amending s. 331.310, F.S.; conforming a
55	cross-reference; requiring a report to the Governor
56	and Legislature; requiring the Department of Highway
57	Safety and Motor Vehicles to begin implementation of a
58	redesigned registration license plate by a specified
59	date; providing redesign requirements; providing an
60	effective date.
61	
62	Be It Enacted by the Legislature of the State of Florida:
63	
64	Section 1. Subsection (3) of section 334.065, Florida
65	Statutes, is amended to read:
66	334.065 Center for Urban Transportation Research
67	(3) An advisory board shall be created to periodically and
68	objectively review and advise the center concerning its research
69	program. Except for projects mandated by law, state-funded base
70	projects shall not be undertaken without approval of the
71	advisory board. The membership of the board shall consist of
72	nine experts in transportation-related areas, <u>as follows:</u>
73	(a) A member appointed by the President of the Senate.
74	(b) A member appointed by the Speaker of the House of
75	Representatives.
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76 The Secretary of Transportation or his or her (C) 77 designee. 78 The Secretary of Commerce or his or her designee. (d) 79 including the secretaries of the Department of Transportation, 80 the Department of Environmental Protection, and the Department of Economic Opportunity, or their designees, and 81 82 (e) A member of the Florida Transportation Commission. 83 The nomination of the remaining four members of the (f) 84 board shall be made to the President of the University of South Florida by the College of Engineering at the University of South 85 Florida. $_{\tau}$  and The appointment of these members must be reviewed 86 87 and approved by the Florida Transportation Commission and confirmed by the Board of Governors. 88 89 Section 2. Paragraph (d) of subsection (3) of section 334.066, Florida Statutes, is amended to read: 90 91 334.066 Implementing Solutions from Transportation 92 Research and Evaluating Emerging Technologies Living Lab.-93 (3) An advisory board shall be created to periodically 94 review and advise I-STREET concerning its research program. The 95 board shall consist of nine members with expertise in 96 transportation-related areas, as follows: 97 The Secretary of Commerce Economic Opportunity or his (d) 98 or her designee. 99 Section 3. Subsection (10) of section 339.175, Florida Statutes, is renumbered as subsection (11), subsection (1), 100 Page 4 of 20

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101 paragraph (a) of subsection (2), paragraphs (b), (j), and (i) of 102 subsection (6), subsection (7), and present subsection (11) are 103 amended, and a new subsection (10) is added to that section, to 104 read:

105

339.175 Metropolitan planning organization.-

106 PURPOSE.-It is the intent of the Legislature to (1)107 encourage and promote the safe and efficient management, operation, and development of multimodal surface transportation 108 109 systems that will serve the mobility needs of people and freight and foster economic growth and development within and through 110 111 urbanized areas of this state while balancing conservation of 112 <u>natural resources</u> minimizing transportation-related fuel 113 consumption, air pollution, and greenhouse gas emissions through 114 metropolitan transportation planning processes identified in 115 this section. To accomplish these objectives, metropolitan 116 planning organizations, referred to in this section as M.P.O.'s, 117 shall develop, in cooperation with the state and public transit 118 operators, transportation plans and programs for metropolitan 119 areas. The plans and programs for each metropolitan area must 120 provide for the development and integrated management and 121 operation of transportation systems and facilities, including pedestrian walkways and bicycle transportation facilities that 122 123 will function as an intermodal transportation system for the 124 metropolitan area, based upon the prevailing principles provided 125 in s. 334.046(1). The process for developing such plans and

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126 programs shall provide for consideration of all modes of 127 transportation and shall be continuing, cooperative, and 128 comprehensive, to the degree appropriate, based on the complexity of the transportation problems to be addressed. To 129 130 ensure that the process is integrated with the statewide 131 planning process, M.P.O.'s shall develop plans and programs that 132 identify transportation facilities that should function as an 133 integrated metropolitan transportation system, giving emphasis 134 to facilities that serve important national, state, and regional 135 transportation functions. For the purposes of this section, those facilities include the facilities on the Strategic 136 137 Intermodal System designated under s. 339.63 and facilities for which projects have been identified pursuant to s. 339.2819(4). 138

139

(2) DESIGNATION. -

140 (a)1. An M.P.O. shall be designated for each urbanized 141 area of the state; however, this does not require that an 142 individual M.P.O. be designated for each such area. Such 143 designation shall be accomplished by agreement between the 144 Governor and units of general-purpose local government 145 representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local 146 147 government that represents the central city or cities within the 148 M.P.O. jurisdiction, as defined by the United States Bureau of 149 the Census, must be a party to such agreement.

150

2. To the extent possible, only one M.P.O. shall be

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151 designated for each urbanized area or group of contiguous 152 urbanized areas. More than one M.P.O. may be designated within 153 an existing urbanized area only if the Governor and the existing 154 M.P.O. determine that the size and complexity of the existing 155 urbanized area makes the designation of more than one M.P.O. for 156 the area appropriate. After July 1, 2024, no additional M.P.O.'s 157 shall be designated in the state except in urbanized areas, as 158 defined by the United States Bureau of the Census, where the 159 urbanized area boundary is not contiguous to an urbanized area 160 designated before the 2020 census, in which case each M.P.O. designated for the area must: 161 162 a. Consult with every other M.P.O. designated for the 163 urbanized area and the state to coordinate plans and 164 transportation improvement programs. 165 b. Ensure, to the maximum extent practicable, the 166 consistency of data used in the planning process, including data 167 used in forecasting travel demand within the urbanized area. 168 169 Each M.P.O. required under this section must be fully operative 170 no later than 6 months following its designation. 171 (6) POWERS, DUTIES, AND RESPONSIBILITIES. - The powers,

172 privileges, and authority of an M.P.O. are those specified in 173 this section or incorporated in an interlocal agreement 174 authorized under s. 163.01. Each M.P.O. shall perform all acts 175 required by federal or state laws or rules, now and subsequently

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applicable, which are necessary to qualify for federal aid. It 176 is the intent of this section that each M.P.O. be involved in 177 178 the planning and programming of transportation facilities, including, but not limited to, airports, intercity and high-179 180 speed rail lines, seaports, and intermodal facilities, to the extent permitted by state or federal law. An M.P.O. may not 181 182 perform project production or delivery for capital improvement 183 projects on the State Highway System. 184 (b) In developing the long-range transportation plan and 185 the transportation improvement program required under paragraph (a), each M.P.O. shall provide for consideration of projects and 186 strategies that will: 187 Support the economic vitality of the contiguous 188 1. 189 urbanized metropolitan area, especially by enabling global 190 competitiveness, productivity, and efficiency. 191 2. Increase the safety and security of the transportation 192 system for motorized and nonmotorized users. 193 3. Increase the accessibility and mobility options 194 available to people and for freight. 195 4. Protect and enhance the environment, conserve natural 196 resources promote energy conservation, and improve quality of 197 life. 198 5. Enhance the integration and connectivity of the 199 transportation system, across and between modes and contiguous urbanized metropolitan areas, for people and freight. 200 Page 8 of 20

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201 Promote efficient system management and operation. 6. Emphasize the preservation of the existing 202 7. 203 transportation system. 204 8. Improve the resilience of transportation 205 infrastructure. 206 9. Reduce traffic and congestion. 207 (j)1. To more fully accomplish the purposes for which 208 M.P.O.'s have been mandated, the department shall, at least 209 annually, convene M.P.O.'s of similar size, based on the size of 210 population served, for the purpose of exchanging best practices. 211 M.P.O.'s may shall develop committees or working groups as 212 needed to accomplish such purpose. At the discretion of the 213 department, training for new M.P.O. governing board members 214 shall be provided by the department, by an entity pursuant to a 215 contract with the department, by the Florida Center for Urban 216 Transportation Research, or by the Implementing Solutions from 217 Transportation Research and Evaluating Emerging Technologies (I-218 STREET) Living Lab coordination mechanisms with one another to 219 expand and improve transportation within the state. The 220 appropriate method of coordination between M.P.O.'s shall vary 221 depending upon the project involved and given local and regional 222 needs. Consequently, it is appropriate to set forth a flexible methodology that can be used by M.P.O.'s to coordinate with 223 224 other M.P.O.'s and appropriate political subdivisions as 225 circumstances demand.

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226 Any M.P.O. may join with any other M.P.O. or any 2. 227 individual political subdivision to coordinate activities or to 228 achieve any federal or state transportation planning or 229 development goals or purposes consistent with federal or state 230 law. When an M.P.O. determines that it is appropriate to join 231 with another M.P.O. or any political subdivision to coordinate 232 activities, the M.P.O. or political subdivision shall enter into 233 an interlocal agreement pursuant to s. 163.01, which, at a 234 minimum, creates a separate legal or administrative entity to 235 coordinate the transportation planning or development activities 236 required to achieve the goal or purpose; provides the purpose 237 for which the entity is created; provides the duration of the 238 agreement and the entity and specifies how the agreement may be 239 terminated, modified, or rescinded; describes the precise 240 organization of the entity, including who has voting rights on 241 the governing board, whether alternative voting members are 242 provided for, how voting members are appointed, and what the 243 relative voting strength is for each constituent M.P.O. or 244 political subdivision; provides the manner in which the parties 245 to the agreement will provide for the financial support of the 246 entity and payment of costs and expenses of the entity; provides the manner in which funds may be paid to and disbursed from the 247 248 entity; and provides how members of the entity will resolve 249 disagreements regarding interpretation of the interlocal agreement or disputes relating to the operation of the entity. 250

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Such interlocal agreement shall become effective upon its recordation in the official public records of each county in which a member of the entity created by the interlocal agreement has a voting member. Multiple M.P.O.'s may merge, combine, or otherwise join together as a single M.P.O.

(i) By <u>February 28, 2025</u> December 31, 2023, the M.P.O.'s
serving <u>Lee and Collier</u> Hillsborough, Pasco, and Pinellas
Counties must submit a feasibility report to the Governor, the
President of the Senate, and the Speaker of the House of
Representatives exploring the benefits, costs, and process of
consolidation into a single M.P.O. serving the contiguous
urbanized area, the goal of which would be to:

Coordinate transportation projects deemed to be
 regionally significant.

265 2. Review the impact of regionally significant land use266 decisions on the region.

267 3. Review all proposed regionally significant 268 transportation projects in the <u>respective</u> transportation 269 improvement programs.

(7) LONG-RANGE TRANSPORTATION PLAN.-Each M.P.O. must develop a long-range transportation plan that addresses at least a 20-year planning horizon. The plan must include both longrange and short-range strategies and must comply with all other state and federal requirements. The prevailing principles to be considered in the long-range transportation plan are: preserving

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276 the existing transportation infrastructure; enhancing Florida's 277 economic competitiveness; and improving travel choices to ensure 278 mobility. The long-range transportation plan must be consistent, to the maximum extent feasible, with future land use elements 279 280 and the goals, objectives, and policies of the approved local 281 government comprehensive plans of the units of local government 282 located within the jurisdiction of the M.P.O. Each M.P.O. is 283 encouraged to consider strategies that integrate transportation 284 and land use planning to provide for sustainable development and 285 reduce greenhouse gas emissions. The approved long-range transportation plan must be considered by local governments in 286 the development of the transportation elements in local 287 288 government comprehensive plans and any amendments thereto. The 289 long-range transportation plan must, at a minimum:

290 Identify transportation facilities, including, but not (a) 291 limited to, major roadways, airports, seaports, spaceports, 292 commuter rail systems, transit systems, and intermodal or 293 multimodal terminals that will function as an integrated 294 metropolitan transportation system. The long-range 295 transportation plan must give emphasis to those transportation facilities that serve national, statewide, or regional 296 297 functions, and must consider the goals and objectives identified 298 in the Florida Transportation Plan as provided in s. 339.155. If 299 a project is located within the boundaries of more than one M.P.O., the M.P.O.'s must coordinate plans regarding the project 300

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301 in the long-range transportation plan. Multiple M.P.O.'s within 302 a contiguous urbanized area must coordinate the development of 303 long-range transportation plans to be reviewed by the 304 Metropolitan Planning Organization Advisory Council.

305 Include a financial plan that demonstrates how the (b) 306 plan can be implemented, indicating resources from public and 307 private sources which are reasonably expected to be available to 308 carry out the plan, and recommends any additional financing 309 strategies for needed projects and programs. The financial plan 310 may include, for illustrative purposes, additional projects that would be included in the adopted long-range transportation plan 311 312 if reasonable additional resources beyond those identified in the financial plan were available. For the purpose of developing 313 314 the long-range transportation plan, the M.P.O. and the 315 department shall cooperatively develop estimates of funds that 316 will be available to support the plan implementation. Innovative 317 financing techniques may be used to fund needed projects and 318 programs. Such techniques may include the assessment of tolls, 319 public-private partnerships, the use of value capture financing, or the use of value pricing. Multiple M.P.O.'s within a 320 321 contiguous urbanized area must ensure, to the maximum extent 322 possible, the consistency of data used in the planning process. 323 (c) Assess capital investment and other measures necessary 324 to: 325 Ensure the preservation of the existing metropolitan 1.

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326 transportation system including requirements for the operation, 327 resurfacing, restoration, and rehabilitation of major roadways 328 and requirements for the operation, maintenance, modernization, 329 and rehabilitation of public transportation facilities; and

2. Make the most efficient use of existing transportation facilities to relieve vehicular congestion, improve safety, and maximize the mobility of people and goods. Such efforts must include, but are not limited to, consideration of infrastructure and technological improvements necessary to accommodate advances in vehicle technology, such as automated driving systems and other developments.

337 Indicate, as appropriate, proposed transportation (d) enhancement activities, including, but not limited to, 338 339 pedestrian and bicycle facilities, trails or facilities that are 340 regionally significant or critical linkages for the Florida 341 Shared-Use Nonmotorized Trail Network, scenic easements, 342 landscaping, integration of advanced air mobility, and 343 integration of autonomous and electric vehicles, electric 344 bicycles, and motorized scooters used for freight, commuter, or 345 micromobility purposes historic preservation, mitigation of 346 water pollution due to highway runoff, and control of outdoor 347 advertising.

(e) In addition to the requirements of paragraphs (a)-(d),
in metropolitan areas that are classified as nonattainment areas
for ozone or carbon monoxide, the M.P.O. must coordinate the

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351 development of the long-range transportation plan with the State 352 Implementation Plan developed pursuant to the requirements of 353 the federal Clean Air Act.

355 In the development of its long-range transportation plan, each 356 M.P.O. must provide the public, affected public agencies, 357 representatives of transportation agency employees, freight 358 shippers, providers of freight transportation services, private 359 providers of transportation, representatives of users of public 360 transit, and other interested parties with a reasonable 361 opportunity to comment on the long-range transportation plan. 362 The long-range transportation plan must be approved by the 363 M.P.O. and by the department as provided in subsection (10). 364 (10) ACCOUNTABILITY.-365 The department shall review each M.P.O.'s long-range (a)

366 transportation plan for productive flow and connectivity for 367 people and freight within the M.P.O.'s metropolitan area. If the 368 department finds an M.P.O.'s long-range transportation plan to 369 be unsatisfactory or incongruent with the metropolitan area, the department shall return the plan to the M.P.O. for revision. 370 The department shall create quality performance 371 (b) metrics and a scoring mechanism by which to evaluate each 372 373 M.P.O.'s service to its communities, taking into consideration 374 traffic congestion, the utilization rate of multimodal 375 transportation facilities, resident satisfaction, efficiency of

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376 the transportation system for people and freight, and other 377 factors the department deems necessary. The department shall 378 establish a minimum acceptable quality performance score. 379 Beginning in 2025 and each year thereafter, each (C) 380 M.P.O. shall report its score for each quality performance 381 metric by December 1 to the district secretary and shall publish 382 the score and supporting data on its website. The department must validate each M.P.O.'s score calculation and make 383 384 adjustments thereto if necessary. 385 (d) Beginning in December of 2026 and every 3 years thereafter, an M.P.O. that does not achieve the minimum 386 387 acceptable quality performance score shall be placed under the 388 control of the Secretary of Transportation. The Secretary of 389 Transportation shall appoint the district secretary or another 390 person to assume the role of executive director of the M.P.O. 391 and chair of its governing board for a period not to exceed 1 392 year, during which time the district secretary or other person 393 shall make recommendations to the governing board regarding: 394 1. Any leadership, process, and management changes needed 395 to improve the M.P.O.'s quality performance score. 2. 396 Whether the metropolitan area of the M.P.O. would be 397 better served by consolidation of the M.P.O. with an M.P.O. in a 398 contiguous urbanized metropolitan area. 399 (e) Subject to appropriation by the Legislature, beginning in 2026 and every 3 years thereafter, the single M.P.O. with the 400

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401	highest quality performance score will receive \$5 million from
402	the State Transportation Trust Fund. Such funds shall be
403	expended at the M.P.O.'s discretion for a project approved in
404	its work program list. Such M.P.O. shall also represent the
404	state in any federal M.P.O. conference or membership
	<b>*</b> **_
406	organization.
407	(11) METROPOLITAN PLANNING ORGANIZATION ADVISORY COUNCIL
408	(a) A Metropolitan Planning Organization Advisory Council
409	is created to augment, and not supplant, the role of the
410	individual M.P.O.'s in the cooperative transportation planning
411	process described in this section.
412	(b) The council shall consist of one representative from
413	each M.P.O. and shall elect a chairperson annually from its
414	number. Each M.P.O. shall also elect an alternate representative
415	from each M.P.O. to vote in the absence of the representative.
416	Members of the council do not receive any compensation for their
417	services, but may be reimbursed from funds made available to
418	council members for travel and per diem expenses incurred in the
419	performance of their council duties as provided in s. 112.061.
420	(c) The powers and duties of the Metropolitan Planning
421	Organization Advisory Council are to:
422	1. Establish bylaws by action of its governing board
423	providing procedural rules to guide its proceedings and
424	consideration of matters before the council, or, alternatively,
425	adopt rules pursuant to ss. 120.536(1) and 120.54 to implement
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426	provisions of law conferring powers or duties upon it.
427	2. Assist M.P.O.'s in carrying out the urbanized area
428	transportation planning process by serving as the principal
429	forum for collective policy discussion pursuant to law.
_	
430	3. Serve as a clearinghouse for review and comment by
431	M.P.O.'s on the Florida Transportation Plan and on other issues
432	required to comply with federal or state law in carrying out the
433	urbanized area transportation and systematic planning processes
434	instituted pursuant to s. 339.155. The council must also report
435	annually to the Florida Transportation Commission on the
436	alignment of M.P.O. long-range transportation plans with the
437	Florida Transportation Plan.
438	4. Employ an executive director and such other staff as
439	necessary to perform adequately the functions of the council,
440	within budgetary limitations. The executive director and staff
441	are exempt from part II of chapter 110 and serve at the
442	direction and control of the council. The council is assigned to
443	the Office of the Secretary of the Department of Transportation
444	for fiscal and accountability purposes, but it shall otherwise
445	function independently of the control and direction of the
446	department.
447	5. Deliver training on federal and state program
448	requirements and procedures to M.P.O. board members and M.P.O.
449	staff.
450	6. Adopt an agency strategic plan that prioritizes steps
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451	the agency will take to carry out its mission within the context
452	of the state comprehensive plan and any other statutory mandates
453	and directives.
454	(d) The Metropolitan Planning Organization Advisory
455	Council may enter into contracts in accordance with chapter 287
456	to support the activities described in paragraph (c). Lobbying
457	and the acceptance of funds, grants, assistance, gifts, or
458	bequests from private, local, state, or federal sources are
459	prohibited.
460	Section 4. Subsection (14) of section 331.3051, Florida
461	Statutes, is amended to read:
462	331.3051 Duties of Space FloridaSpace Florida shall:
463	(14) Partner with the Metropolitan Planning Organization
464	Advisory Council to coordinate and specify how aerospace
465	planning and programming will be part of the state's cooperative
466	transportation planning process.
467	Section 5. Paragraph (e) of subsection (2) of section
468	331.310, Florida Statutes, is amended to read:
469	331.310 Powers and duties of the board of directors
470	(2) The board of directors shall:
471	(e) Prepare an annual report of operations as a supplement
472	to the annual report required under <u>s. 331.3051(15)</u> <del>s.</del>
473	<del>331.3051(16)</del> . The report must include, but not be limited to, a
474	balance sheet, an income statement, a statement of changes in
475	financial position, a reconciliation of changes in equity
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476	accounts, a summary of significant accounting principles, the
477	auditor's report, a summary of the status of existing and
478	proposed bonding projects, comments from management about the
479	year's business, and prospects for the next year.
480	Section 6. By October 31, 2024, the Department of
481	Transportation shall submit to the Governor, the President of
482	the Senate, and the Speaker of the House of Representatives a
483	report that provides a comprehensive review of the boundaries of
484	each of the department's districts and whether any district's
485	boundaries should be redrawn as a result of population growth
486	and increased urban density.
487	Section 7. By October 1, 2024, the Department of Highway
488	Safety and Motor Vehicles must begin implementation of a
489	redesigned registration license plate required by s.
490	320.06(3)(a), Florida Statutes. The redesign does not apply to
491	specialty license plates. In redesigning the plate, the
492	department must replace the current graphic and remove the term
493	"MYFLORIDA.COM" and replace it solely with the word "FLORIDA."
494	The department must coordinate with the Department of
495	Transportation to ensure the legibility of the redesigned
496	registration license plate and must also consider adding an
497	additional character to the registration license plate due to
498	the state's continued economic growth.
499	Section 8. This act shall take effect July 1, 2024.

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