

HOUSE OF REPRESENTATIVES FINAL BILL ANALYSIS

BILL #:	CS/CS/CS/HB 41	FINAL HOUSE FLOOR ACTION:
SPONSOR(S):	Judiciary Committee; Justice Appropriations Subcommittee; Criminal Justice Subcommittee; Campbell; Kerner and others	117 Y's 1 N's
COMPANION BILLS:	SB 1234	GOVERNOR'S ACTION: Pending

SUMMARY ANALYSIS

CS/CS/CS/HB 41 passed the House on April 28, 2014, and subsequently passed the Senate on May 2, 2014.

The bill establishes the "Florida Law Enforcement Officers' Hall of Fame" (Hall of Fame). The bill requires the Department of Management Services (DMS) to set aside an appropriate public area for the Hall of Fame on the Plaza Level of the Capitol Building and to consult with the Florida Department of Law Enforcement (FDLE) in developing the design and theme of the area.

The bill requires FDLE to annually accept recommendations of potential nominees from law enforcement organizations and to establish criteria and time periods for accepting and selecting such recommendations. FDLE must then choose 10 nominees and submit them to the Governor and Cabinet. The Governor and Cabinet must then select five of the nominees to be inducted into the Hall of Fame. In making recommendations to the Governor and Cabinet, FDLE must give preference to law enforcement officers who were born in Florida or have adopted Florida as their home state.

The bill authorizes FDLE to establish, organize, and conduct a formal induction ceremony, and requires the names of each inductee to be placed on a plaque on the Plaza Level of the Capitol Building. The bill also authorizes FDLE to adopt rules to establish criteria and time periods for accepting and selecting Hall of Fame nominee recommendations.

The bill appropriates \$63,142 in recurring general revenue funds to FDLE to develop the guidelines that will govern the implementation of the Hall of Fame, and to solicit, review, and vet the applications prior to processing the names submitted for consideration. The bill will also have an insignificant fiscal impact on DMS to maintain the area where the Hall of Fame is located.

Subject to the Governor's veto powers, the effective date of this bill is October 1, 2014.

I. SUBSTANTIVE INFORMATION

A. EFFECT OF CHANGES:

Current Situation

Florida currently has a variety of statutorily created Hall of Fames honoring specified Floridians and their accomplishments.¹ Florida does not have a statutorily created hall of fame honoring law enforcement officers. However, a number of private organizations have established such memorials. For example:

- The American Police Hall of Fame, located in Titusville, Florida, is a national police museum and memorial honoring the nation's police officers who were killed in the line of duty;²
- The Florida State Law Enforcement Officers Memorial, located on the grounds of the state capital building in Tallahassee, Florida, honors fallen Floridian law enforcement officers;³ and
- The National Law Enforcement Officer Memorial located in Washington D.C., honors law enforcement officers who were killed in the line of duty.⁴

Effect of the Bill

The bill provides the following legislative intent language:

It is the intent of the Legislature to recognize and honor law enforcement officers, as defined in s. 943.10 who put their lives on the line for the safety and protection of the citizens of Florida through their works, service, and exemplary accomplishments during or following their service as law enforcement officers.

The bill creates s. 265.004, F.S., establishing the "Florida Law Enforcement Officers' Hall of Fame" (Hall of Fame). The bill requires the Department of Management Services (DMS) to set aside an appropriate public area for the Hall of Fame on the Plaza Level of the Capitol Building. DMS must consult with the Florida Department of Law Enforcement (FDLE) in developing the design and theme of the area.

The bill requires FDLE to annually accept recommendations of law enforcement officers from the Florida Police Chiefs' Association, the Florida Sheriffs' Association, Police Benevolent Association, the Fraternal Order of Police and State Law Enforcement Chiefs Association. Each association may submit a maximum of three nominations in any given year. FDLE may establish criteria and time periods for accepting and selecting recommendations.

After receiving nominee recommendations, FDLE must choose 10 nominees and submit them to the Governor and Cabinet. The Governor and Cabinet must then select five of the nominees to be inducted into the Hall of Fame. In making recommendations to the Governor and Cabinet, FDLE must give preference to law enforcement officers who were born in Florida or have adopted Florida as their home state.

The bill authorizes FDLE to establish, organize, and conduct a formal induction ceremony. The names of each inductee must be placed on a plaque on the Plaza Level of the Capitol Building. The bill also authorizes FDLE to adopt rules to establish criteria and time periods for accepting and selecting Hall of Fame nominee recommendation

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

¹ See, e.g., the Women's Hall of Fame (s. 265.001, F.S.); the Metal of Honor Wall (s. 265.002, F.S.); and the Veterans' Hall of Fame (s. 265.003, F.S.).

² The American Police Hall of Fame, <http://www.aphf.org/> (last visited on May 2, 2014).

³ The Florida State Law Enforcement Officers Memorial, <http://www.floridastatefop.org/flmemorial.asp> (last visited on May 2, 2014).

⁴ The National Law Enforcement Officer Memorial, <http://www.nleomf.org/memorial/> (last visited on May 2, 2014).

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

DMS

DMS serves as the managing agency for the Capitol Complex, which includes the operation and maintenance of both the grounds and buildings. This responsibility has historically included assistance in establishing and maintaining public memorials throughout the Capitol Complex.⁵

The bill requires DMS to set aside an appropriate area on the Plaza Level of the Capitol Building for the Hall of Fame, and to consult with FDLE regarding the design and theme of the area. DMS reports that the agency will incur de minimis expenses related to maintaining the area.⁶

FDLE

The bill appropriates \$63,142 in recurring general revenue funds to FDLE to develop the guidelines that will govern the implementation of the Hall of Fame, and to solicit, review, and vet the applications prior to processing the names submitted for consideration.⁷

The bill also requires that the name of each person inducted into the Hall of Fame be placed on a plaque displayed in the designated area of the Capitol building. FDLE reports that the costs related to this plaque will be absorbed into FDLE's appropriated budget.⁸

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

⁵ DMS 2014 Analysis of HB 41 (on file with the Criminal Justice Subcommittee).

⁶ *Id.*

⁷ FDLE 2014 Analysis of HB 41 (on file with the Criminal Justice Subcommittee).

⁸ *Id.*