

# Full Appropriations Council on Education & Economic Development

and General Government & Health Care

Thursday, March 18, 2010 1:30 PM – 4:30 PM 212 Knott Building

Council Meeting Packet



# The Florida House of Representatives

Full Appropriations Council on Education & Economic Development Full Appropriations Council on General Government & Health Care

Larry Cretul Speaker David Rivera Chair

Meeting Agenda Thursday, March 18, 2010 212 Knott Building 1:30 PM – 4:30 PM

- I. Call to order/Roll Call
- II. Opening Remarks by Chair Rivera
- III. Consideration of the following bills:

CS/HB 341 H. Lee Moffitt Cancer Center and Research Institute by State Universities & Private Colleges Policy Committee, Coley

CS/HB 665 Affordable Housing by Military & Local Affairs Policy Committee, Aubuchon

**HB 1299** Streamlining the Issuance of Licenses, Certifications, and Registrations Issued by State Agencies by Horner

HB 7053 Public School Assessments by PreK-12 Policy Committee, Legg

IV. Closing Remarks and Adjournment

### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 341

H. Lee Moffitt Cancer Center and Research Institute

SPONSOR(S): State Universities & Private Colleges Policy Committee. Coley and others

TIED BILLS:

None

IDEN./SIM. BILLS: SB 1022

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	State Universities & Private Colleges Policy Committee	13 Y, 0 N, As CS	Thomas	Tilton
2)	Civil Justice & Courts Policy Committee	14 Y, 0 N	Bond	De La Paz
3)	Full Appropriations Council on Education & Economic Development		Howell	Leznoff #
4)	Education Policy Council			
5)				

### **SUMMARY ANALYSIS**

The H. Lee Moffitt Cancer Center and Research Institute (Moffitt Cancer Center) is a leading cancer research and treatment center in Tampa created by the Legislature in 1987 and affiliated with the University of South Florida as well as other universities nationwide. This bill amends laws regarding the Moffitt Cancer Center to:

- Recognize that the Moffitt Cancer Center is a statewide resource for basic and clinical research and multidisciplinary approaches to patient care.
- Provide that the Moffitt Cancer Center and any approved not-for-profit subsidiary of it are corporations primarily acting as instrumentalities of the state for purposes of sovereign immunity.
- Require that the agreement between the Board of Governors and the not-for-profit corporation provide for the utilization of lands, facilities and personnel by the not-for-profit corporation and its subsidiaries for mutually approved teaching and research programs conducted by state universities, not just USF.
- Revise provisions relating to the control and sharing of technical and professional income from practice activities.
- Allow state university faculty to hold concurrent appointments at the Moffitt Cancer Center.

The fiscal impact of the bill on state government is indeterminate (see fiscal comments). This bill does not appear to have a fiscal impact on local governments.

The bill provides an effective date of July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. h0341d.CEED.doc

STORAGE NAME:

3/16/2010

DATE:

# **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

# The H. Lee Moffitt Cancer Center and Research Institute

The H. Lee Moffitt Cancer Center and Research Institute is a leading cancer research, education, and treatment center in Tampa that is affiliated with the University of South Florida (USF) as well as other universities nationwide.<sup>1</sup>

# History of the H. Lee Moffitt Cancer Center and Research Institute

The 1982 Legislature provided for the transfer of \$45 million from the Cigarette Tax Collection Fund to complete a Cancer and Chronic Disease Research and Treatment Center (Cancer Center) at the USF College of Medicine.<sup>2</sup> The Board of Regents (BOR) and USF created a not-for-profit corporation to operate the Cancer Center medical facility.<sup>3</sup> State corporate records show the H. Lee Moffitt Cancer Center and Research Institute, Inc., was incorporated as a not-for-profit corporation in 1984.<sup>4</sup> The not-for-profit corporation was considered a direct support organization of USF and operated under a contract with the BOR. The Cancer Center was completed and officially opened in October 1986. The medical staff of the center was comprised of the faculty of the USF College of Medicine. The corporation had additional staff of approximately 500, who were not state employees but were paid from the corporation's state appropriated budget.<sup>5</sup>

Ch. 87-121, L.O.F., codified in law the relationship between the BOR and the not-for-profit organization created to operate the Cancer Center by establishing the H. Lee Moffitt Cancer Institute and Research Institute at USF and requiring the BOR to enter into an agreement for the utilization of the facilities on the USF campus known as the H. Lee Moffitt Cancer Center and Research Institute with a not-for-profit organization that was certified by the BOR as a direct support organization. The not-for-profit corporation, acting as an instrumentality of the state, was required to govern and operate the H. Lee Moffitt Cancer Center and Research Institute in accordance with the terms of the agreement between the BOR and the not-for-profit corporation. The agreement was required to provide for the following:

- Approval of the articles of incorporation of the not-for-profit corporation by the BOR.
- Certification of the not-for-profit corporation by the BOR as a university direct support organization.

<sup>5</sup> Staff analysis of CS/SB 757 (May 22, 1987).

STORAGE NÁME: DATE: h0341d.CEED.doc 3/16/2010

Moffitt Cancer Center analysis of HB 341 (January 27, 2010).

<sup>&</sup>lt;sup>2</sup> Ch. 82-240, L.O.F.

<sup>&</sup>lt;sup>3</sup> Staff analysis of HB 790 (April 21, 1987).

<sup>&</sup>lt;sup>4</sup> State Corporation Records <a href="http://www.sunbiz.org">http://www.sunbiz.org</a> (last visited February 10, 2010).

 Utilization of hospital facilities and personnel for mutually approved teaching and research programs conducted by USF.

The 1990 Legislature enacted specific provisions regarding the membership of the board of directors of the not-for-profit corporation; expanded the teaching and research programs for which the facilities could be used to include other accredited medical schools or research institutes; provided for the center to be administered by a director who served at the pleasure of the board of directors of the H. Lee Moffitt Cancer Center and Research Institute, Inc.; and prescribed the powers and duties of the center director.<sup>6</sup>

In 1993, the Legislature granted the not-for-profit corporation the ability to create not-for-profit subsidiaries to provide it the flexibility necessary to compete in the health care industry. The legislative intent section of Ch. 93-167, L.O.F., includes the following statement:

"Whereas, the Legislature considers the not-for-profit corporation that governs and operates the H. Lee Moffitt Cancer Center and Research Institute to be performing a statewide function and to be a corporation primarily acting as an instrumentality of the state, and, therefore, considers any subsidiaries created by virtue of this act to be corporations acting primarily as instrumentalities of the state..."

The 2002 School Code Rewrite replaced references to the Board of Regents with references to the State Board of Education (SBE).8

In 2004, the Legislature authorized the not-for-profit corporation, with prior approval of the SBE, to create for-profit corporate subsidiaries as well as not-for-profit corporate subsidiaries.<sup>9</sup>

The responsibilities of the SBE with regard to the H. Lee Moffitt Cancer Center and Research Institute, including the agreement between the SBE and the not-for-profit corporation, were transferred to the Board of Governors in 2007.<sup>10</sup>

Current status of the H. Lee Moffitt Cancer Center and Research Institute (Moffitt Cancer Center)

Today, the Moffitt Cancer Center is an NCI Comprehensive Cancer Center that employs over 3,800 people and its facilities cover over 1.6 million square feet. The Moffitt Cancer Center currently admits approximately 7,500 patients per year and treats approximately 272,500 outpatients per year. The Moffitt Cancer Center also receives approximately \$59.7 million in grant funding per year. The Moffitt Cancer Center is licensed to operate 206 inpatient beds, plus a 36-bed blood and marrow transplant unit. The Moffitt Cancer Center also has 12 operating rooms; a diagnostic radiology department with MRI, PET/CT, digital mammography, and other imaging capabilities; and a radiation therapy with seven linear accelerators.<sup>11</sup>

The not-for-profit corporation has created three not-for-profit subsidiaries which were approved by the Board of Regents and two for-profit subsidiaries which were approved by the Board of Governors.<sup>12</sup>

State corporation records identify three not-for-profit corporations that were formed in 1994: the H. Lee Moffitt Cancer Center and Research Hospital, Inc.; the H. Lee Moffitt Cancer Center and Research Institute Lifetime Cancer Screening Center, Inc.; and the H. Lee Moffitt Cancer Center and Research Institute Foundation, Inc.<sup>13</sup> In 2006, the center announced that it was forming M2GEN, a for-profit

DATE:

3/16/2010

<sup>&</sup>lt;sup>6</sup> Ch. 90-56, L.O.F.

<sup>&</sup>lt;sup>7</sup> Ch. 93-167, L. O. F.

<sup>&</sup>lt;sup>8</sup> Ch. 2002-387, L.O.F.

<sup>&</sup>lt;sup>9</sup> Ch. 2004-2, L.O.F.

<sup>&</sup>lt;sup>10</sup> Ch. 2007-217, L.O.F.

<sup>&</sup>lt;sup>11</sup> Moffitt Cancer Center's analysis of HB 341 (January 27, 2010).

<sup>&</sup>lt;sup>12</sup> The Florida Senate, Open Government Sunset Review of Section 1004.43(8)10. and 12., F.S., H. Lee Moffitt Cancer Center and Research Institute Trade Secrets and Information Exempt or Confidential Under the Laws of Another State, National or the Federal Government, 3, Interim Report 2010-221, September 2009.

State Corporation Records <a href="http://www.sunbiz.org">http://www.sunbiz.org</a> (last visited February 10, 2010). The search was limited to a search of the name "H. Lee Moffitt." The apparent related corporations are: H. Lee Moffitt Cancer Center and Research STORAGE NAME: h0341d.CEED.doc PAGE: 3

subsidiary with drug manufacturer Merck & Co., to develop personalized cancer treatments for patients using molecular technology. <sup>14</sup> The Moffitt Technologies Corporation is a for-profit corporation formed in 2005 to develop biotechnology. <sup>15</sup>

# Current Role of the Board of Governors

The Board of Governors must provide for the following in the agreement with the not-for-profit corporation:<sup>16</sup>

- Approval of the articles of incorporation of the not-for-profit corporation and any not-for-profit subsidiary;
- Use of lands, facilities, and personnel by the not-for-profit corporation and its subsidiaries for mutually approved teaching and research programs conducted by the University of South Florida or other accredited medical schools or research institutes;
- Preparation of an annual financial audit of the accounts and records of the not-for-profit
  corporation and all subsidiaries and submittal of the annual audit report and a management
  letter to the Auditor General and the Board of Governors for review. The Board of Governors,
  the Auditor General, and the Office of Program Policy Analysis and Government Accountability
  are authorized to require and receive any detail or supplemental data relative to the operation of
  the not-for-profit corporation or subsidiary; and
- Provision by the not-for-profit corporation and its subsidiaries of equal employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin.

The Board of Governors is authorized to secure comprehensive general liability protection, including professional liability protection, for the not-for-profit corporation and its subsidiaries pursuant to s. 1004.24, F.S.<sup>17</sup>

In the event that the agreement between the not-for-profit corporation and the Board of Governors terminates, the Board of Governors resumes governance and operation of the facilities.<sup>18</sup>

# Administration of the Moffitt Cancer Center

A not-for-profit corporation governs and operates the Moffitt Cancer Center in accordance with the terms of the agreement between the BOG and the not-for-profit corporation.<sup>19</sup> The not-for-profit corporation is managed by a board of directors consisting of the President of the University of South Florida, the chair of the Board of Governors or his/her designee, 5 representatives of the state universities, and between 10-14 additional directors who are not medical doctors or state employees.<sup>20</sup>

The Moffitt Cancer Center is administered by a chief executive officer who serves at the pleasure of the board of directors of the not-for-profit corporation.<sup>21</sup> The duties of the chief executive officer include control over the budget and the dollars appropriated or donated to the institute from private, local, state, and federal sources, as well as technical and professional income that is generated or derived from the medical practice activities of the institute. Professional income generated by USF faculty from practice activities at the institute must be shared between the institute and USF as determined by the chief executive officer and the appropriate university dean or vice president.<sup>22</sup>

Hospital, Inc.; H. Lee Moffitt Cancer Center and Research Institute Lifetime Cancer Screening Center, Inc.; and H. Lee Moffitt Cancer Center and Research Institute Foundation, Inc.

STORAGE NAME:

DATE:

h0341d.CEED.doc 3/16/2010

http://www.moffitt.org/Site.aspx?spid=C54AF116F69244D49BACE202F69BC2A6 (last visited February 10, 2010).

State Corporation Records <a href="http://www.sunbiz.org">http://www.sunbiz.org</a> (last visited February 10, 2010) and Moffitt Cancer Center 2005 Annual Report 5, <a href="http://www.moffitt.org/Site.aspx?spid=CD60BED02BAC4E9299664B0F4AE463F1">http://www.moffitt.org/Site.aspx?spid=CD60BED02BAC4E9299664B0F4AE463F1</a> (last visited February 10, 2010).

<sup>&</sup>lt;sup>16</sup> Section 1004.43(2), F.S.

<sup>&</sup>lt;sup>17</sup> Section 1004.43(3), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1004.43(4), F.S.

<sup>&</sup>lt;sup>19</sup> Section 1004.43(1), F.S.

<sup>&</sup>lt;sup>20</sup> Section 1004.43(1), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1004.43(5), F.S.

<sup>&</sup>lt;sup>22</sup> Section 1004.43(5)(b), F.S.

The chief executive officer also appoints members to carry out the research, patient care, and educational activities of the institute and determines compensation, benefits, and terms of service. Members of the institute are eligible to hold concurrent appointments at affiliated academic institutions. University faculty are eligible to hold concurrent appointments at the institute.

# Sovereign Immunity

The term "sovereign immunity" originally referred to the English common law concept that the government may not be sued because "the King can do no wrong." Sovereign immunity bars lawsuits against the government or its political subdivisions for the torts of officers or agents of such governments unless such immunity is expressly waived.

Article X, s. 13 of the Florida Constitution recognizes the concept of sovereign immunity and gives the Legislature the right to waive such immunity in part or in full by general law. Section 768.28, F.S., contains the limited waiver of sovereign immunity applicable to the state. Subsection (5) limits the recovery of any one person to \$100,000 for one incidence and limits all recovery related to one incidence to a total of \$200,000. Where the state's sovereign immunity applies, subsection (9) provides that the officers, employees and agents of the state that were involved in the commission of the tort are not personally liable to an injured party.

The term "state agencies or subdivisions" includes the executive departments, the Legislature, the judicial branch, and the independent establishments of the state, including state university boards of trustees; counties and municipalities; and corporations primarily acting as instrumentalities or agencies of the state, counties, or municipalities.<sup>23</sup>

It is common for the state to create corporations and authorize subsidiary corporations. Whether such corporations are instrumentalities of the state is dependent upon the degree of control over the corporation or subsidiary. Where the subsidiary corporation is significantly controlled by government, it is an instrumentality of the state<sup>24</sup>, but where the subsidiary acts with significant autonomy, it is not.<sup>25</sup>

One circuit court in Hillsborough County has ruled that the "H. Lee Moffitt Cancer Center and Research Institute of Tampa, Inc.", is an instrumentality of the State of Florida and therefore the corporation is "entitled to the protections of sovereign immunity and the limited waiver set forth in Section 768.28, Florida Statutes."<sup>26</sup> The ruling did not consider whether any subsidiary corporation of the Moffitt Cancer Institute would similarly be considered an instrumentality of the state.

An entity that is an "instrumentality of the state" falls within the state's sovereign immunity. Section 1004.43(1), F.S., provides the H. Lee Moffitt Cancer Center and Research Institute is an instrumentality of the state, and thus it is clear that it is covered by sovereign immunity. The legislative intent of the bill allowing non-profit subsidiaries stated that any non-profit entity is an instrumentality of the state.<sup>27</sup> Such intent language is not law, but will be considered by any court that would be called upon to determine whether the non-profits are covered by sovereign immunity. On the issue of control, all of the subsidiaries appear to provide medical care and services for cancer research and treatment,

STORAGE NAME:

h0341d.CEED.doc 3/16/2010

<sup>&</sup>lt;sup>23</sup> Section 768.28(2), F.S.

<sup>&</sup>lt;sup>24</sup> Pagan v. Sarasota County Hospital Board, 884 So.2d 257 (Fla. 2nd DCA 2004); Prison Rehabilitative Industries & Diversified Enterprises v. Betterson, 648 So.2d 778 (Fla. 1st DCA 1994).

In Shands Teaching Hospital & Clinics, Inc. v. Lee, 478 So.2d 77, 79 (Fla. 1st DCA 1985), the court concluded that the nonprofit corporation to which the State Board of Education leased the Shands Teaching Hospital was not entitled to the benefit of sovereign immunity because the corporate entity was determined to be "an autonomous and self-sufficient entity, one not primarily acting as an instrumentality on behalf of the state."

<sup>&</sup>lt;sup>26</sup> McBride v. H. Lee Moffitt Cancer Center & Research Institute of Tampa, Inc., Case No. 95-CA-007231 (13th Judicial Circuit, February 2, 1996), at paragraph 1.b., recorded in OR Book 8039, Page 927, of the Public Records of Hillsborough County, Florida; affirmed without opinion, 683 So. 2d 122 (Fla. 2nd DCA 1996).

<sup>&</sup>lt;sup>27</sup> Chapter 93-167, L.O.F., provided in part: "Whereas, the Legislature considers the not-for-profit corporation that governs and operates the H. Lee Moffitt Cancer Center and Research Institute to be performing a statewide function and to be a corporation primarily acting as an instrumentality of the state, and, therefore, considers any subsidiaries created by virtue of this act to be corporations acting primarily as instrumentalities of the state..."

operate out of the same campus next the University of South Florida, share corporate officers, and are controlled by the H. Lee Moffitt Cancer Center and Research Institute, Inc. It appears that the current subsidiaries are protected by sovereign immunity, although this is not specifically provided for in statute.

# **Effect of Proposed Changes**

CS/HB 341 recognizes the expansion of the Moffitt Cancer Center's teaching and research programs to other state universities, including USF. The bill also notes the Moffitt Cancer Center's statewide mission by removing the initial reference to USF and providing that the Moffitt Cancer Center is a "statewide resource for basic and clinical research and multidisciplinary approaches to patient care."

The bill replaces the remaining reference to the State Board of Education with "Board of Governors" to conform to other references in s. 1004.43, F.S.

The bill specifically provides that the H. Lee Moffitt Cancer Center and Research Institute, Inc., and any not-for-profit subsidiary of the H. Lee Moffitt Cancer Center and Research Institute, Inc., are corporations primarily acting as instrumentalities of the state, and thus entitled to the sovereign immunity protection of s. 768.28, F.S.

The bill requires that the agreement between the Board of Governors and the not-for-profit corporation provide for the utilization of lands, facilities and personnel by the not-for-profit corporation and its subsidiaries for mutually approved teaching and research programs conducted by state universities, not just USF. The Moffitt Cancer Center indicates that this will allow for greater flexibility in creating programs statewide that will benefit institutions and attract high quality professionals and students to Florida in furtherance of the Moffitt Cancer Center's mission.<sup>28</sup>

The bill provides that the chief executive officer will have control over income generated or derived from practice activities of the "not-for-profit corporation" rather than the "institute." Technical and professional income generated from practice activities may be shared between the not-for-profit corporation and its subsidiaries as determined by the chief executive officer. However, professional income generated by any state university employee from practice activities at the not-for-profit corporation and its subsidiaries must be shared between the employee's university and the not-for-profit corporation and its subsidiaries only as determined by the chief executive officer and the appropriate university dean or vice president. Representatives of the Moffitt Cancer Center indicate that these changes clarify the permissibility of sharing professional income generated between the not-for-profit corporation and its subsidiaries. Historically, the vast majority of the physicians on the medical staff at the Moffitt Center were employees of USF. On January 1, 2008, as part of the realignment of the affiliation between the Institute and USF, a majority of these physicians previously employed by USF transferred employment to the Moffitt Cancer Center. The changes proposed in the bill recognize the change in the employment status of these physicians.

The bill permits all state university faculty, rather than just USF faculty, to hold concurrent appointments at the Moffitt Cancer Center in recognition of the Moffitt Center's state-wide role and function. Representatives of the Moffitt Cancer Center indicate that this change will permit more meaningful affiliations between the Moffitt Center and other state universities as well as with USF<sup>30</sup>

### B. SECTION DIRECTORY:

Section 1.

Amends s. 1004.43, F.S., revising provisions relating to the establishment of the institute and specifying primary responsibilities of the institute; conforming provisions relating to the agreement by the Board of Governors and the not-for-profit corporation for the use of facilities on the campus of the University of South Florida, specifying that the not-for-profit corporation and its not-for-profit subsidiaries shall conclusively act as

<sup>30</sup> *Id.* 

STORAGE NAME: DATE:

<sup>&</sup>lt;sup>28</sup> Moffitt Cancer Center analysis of HB 341 (January 27, 2010).

<sup>&</sup>lt;sup>29</sup> ld.

instrumentalities of the state for purposes of sovereign immunity; authorizing the use of land, facilities, and personnel for teaching and research program conducted by state universities; revising provisions relating to the control and sharing of certain income.

Section 2. Provides an effective date of July 1, 2010.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

Α	FISCAL	IMPACT	ON	STATE	GOVE	RNMENT:
Γ.	INCOME		OI4	UITIL		INTRIVILLIA I.

1. Revenues:

None.

2. Expenditures:

None.

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

# D. FISCAL COMMENTS:

The fiscal impact of the bill is indeterminate. According to the Board of Governors, there appears to be minimal potential fiscal impact to the State University System resulting from this legislation.

There is the potential for increased revenues for the state university system from faculty member practice activity if other universities in addition to USF choose to partner with Moffitt in the future and receive a portion of any additional practice activity income that is generated. The potential revenue amount cannot be determined at this time.<sup>31</sup>

# III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

<sup>31</sup> Board of Governors analysis of CS/HB 341 (February 18, 2010). STORAGE NAME: h0341d.CEED.doc DATE: 3/16/2010

PAGE: 7

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On February 17, 2010, the State Universities & Private Colleges Policy Committee adopted an amendment to HB 341 and reported the bill favorably as a Committee Substitute (CS). The amendment clarifies how technical and professional income from practice activities will be shared. The amendment:

- Allows technical and professional income generated from practice activities to be shared between the not-for-profit corporation and its subsidiaries as determined by the chief executive officer; and
- Requires professional income generated by state university employees from practice activities at
  the not-for-profit corporation and its subsidiaries to be shared between the university and the notfor-profit corporation and its subsidiaries only as determined by the chief executive officer and the
  appropriate university dean or vice president.

STORAGE NAME: DATE:

 A bill to be entitled

An act relating to the H. Lee Moffitt Cancer Center and Research Institute; amending s. 1004.43, F.S.; revising provisions relating to the establishment of the institute and specifying primary responsibilities of the institute; conforming provisions relating to the agreement by the Board of Governors and the not-for-profit corporation for the use of facilities on the campus of the University of South Florida; specifying that the not-for-profit corporation and its not-for-profit subsidiaries shall conclusively act as instrumentalities of the state for purposes of sovereign immunity; authorizing the use of land, facilities, and personnel for teaching and research programs conducted by state universities; revising provisions relating to the control and sharing of certain income; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1004.43, Florida Statutes, is amended to read:

1004.43 H. Lee Moffitt Cancer Center and Research Institute.—There is established the H. Lee Moffitt Cancer Center and Research Institute, a statewide resource for basic and clinical research and multidisciplinary approaches to patient care at the University of South Florida.

(1) The <u>Board of Governors</u> State Board of Education shall enter into an agreement for the utilization of the facilities on

Page 1 of 11

CODING: Words stricken are deletions; words underlined are additions.

CS/HB 341 2010

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29 the campus of the University of South Florida to be known as the H. Lee Moffitt Cancer Center and Research Institute, including all furnishings, equipment, and other chattels used in the operation of such said facilities, with a Florida not-for-profit corporation organized solely for the purpose of governing and operating the H. Lee Moffitt Cancer Center and Research Institute. This not-for-profit corporation, acting as an instrumentality of the State of Florida, shall govern and operate the H. Lee Moffitt Cancer Center and Research Institute in accordance with the terms of the agreement between the Board of Governors and the not-for-profit corporation. The not-forprofit corporation may, with the prior approval of the Board of Governors, create either for-profit or not-for-profit corporate subsidiaries, or both, to fulfill its mission. The not-forprofit corporation and any approved not-for-profit subsidiary shall be conclusively deemed corporations primarily acting as 44 instrumentalities of the state, pursuant to s. 768.28(2), for purposes of sovereign immunity. For-profit subsidiaries of the not-for-profit corporation may not compete with for-profit health care providers in the delivery of radiation therapy services to patients. The not-for-profit corporation and its 49 50 subsidiaries are authorized to receive, hold, invest, and administer property and any moneys received from private, local, state, and federal sources, as well as technical and 53 professional income generated or derived from practice activities of the institute, for the benefit of the institute 54 and the fulfillment of its mission. The affairs of the 55 56 corporation shall be managed by a board of directors who shall

Page 2 of 11

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serve without compensation. The President of the University of South Florida and the chair of the Board of Governors, or his or her designee, shall be directors of the not-for-profit corporation, together with 5 representatives of the state universities and no more than 14 nor fewer than 10 directors who are not medical doctors or state employees. Each director shall have only one vote, shall serve a term of 3 years, and may be reelected to the board. Other than the President of the University of South Florida and the chair of the Board of Governors, directors shall be elected by a majority vote of the board. The chair of the board of directors shall be selected by majority vote of the directors.

- (2) The Board of Governors shall provide in the agreement with the not-for-profit corporation for the following:
- (a) Approval of the articles of incorporation of the not-for-profit corporation by the Board of Governors.
- (b) Approval of the articles of incorporation of any not-for-profit corporate subsidiary created by the not-for-profit corporation.
- (c) Utilization of lands, facilities, and personnel by the not-for-profit corporation and its subsidiaries for research, education, treatment, prevention, and the early detection of cancer and for mutually approved teaching and research programs conducted by the <u>state universities</u> University of South Florida or other accredited medical schools or research institutes.
- (d) Preparation of an annual financial audit of the notfor-profit corporation's accounts and records and the accounts and records of any subsidiaries to be conducted by an

Page 3 of 11

independent certified public accountant. The annual audit report shall include a management letter, as defined in s. 11.45, and shall be submitted to the Auditor General and the Board of Governors. The Board of Governors, the Auditor General, and the Office of Program Policy Analysis and Government Accountability shall have the authority to require and receive from the not-for-profit corporation and any subsidiaries or from their independent auditor any detail or supplemental data relative to the operation of the not-for-profit corporation or subsidiary.

- (e) Provision by the not-for-profit corporation and its subsidiaries of equal employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin.
- (3) The Board of Governors is authorized to secure comprehensive general liability protection, including professional liability protection, for the not-for-profit corporation and its subsidiaries pursuant to s. 1004.24. The not-for-profit corporation and its subsidiaries shall be exempt from any participation in any property insurance trust fund established by law, including any property insurance trust fund established pursuant to chapter 284, so long as the not-for-profit corporation and its subsidiaries maintain property insurance protection with comparable or greater coverage limits.
- (4) In the event that the agreement between the not-for-profit corporation and the Board of Governors is terminated for any reason, the Board of Governors shall resume governance and operation of such facilities.

(5) The institute shall be administered by a chief executive officer who shall serve at the pleasure of the board of directors of the not-for-profit corporation and who shall have the following powers and duties subject to the approval of the board of directors:

- (a) The chief executive officer shall establish programs which fulfill the mission of the institute in research, education, treatment, prevention, and the early detection of cancer; however, the chief executive officer shall not establish academic programs for which academic credit is awarded and which terminate in the conference of a degree without prior approval of the Board of Governors.
- the budget and the dollars appropriated or donated to the institute from private, local, state, and federal sources, as well as technical and professional income generated or derived from practice activities of the not-for-profit corporation and its subsidiaries institute. Technical and professional income generated from practice activities may be shared between the not-for-profit corporation and its subsidiaries as determined by the chief executive officer. However, professional income generated by state university employees faculty from practice activities at the not-for-profit corporation and its subsidiaries institute shall be shared between the institute and the university and the not-for-profit corporation and its subsidiaries only as determined by the chief executive officer and the appropriate university dean or vice president.

(c) The chief executive officer shall appoint members to carry out the research, patient care, and educational activities of the institute and determine compensation, benefits, and terms of service. Members of the institute shall be eligible to hold concurrent appointments at affiliated academic institutions.

State university faculty shall be eligible to hold concurrent appointments at the institute.

- (d) The chief executive officer shall have control over the use and assignment of space and equipment within the facilities.
- (e) The chief executive officer shall have the power to create the administrative structure necessary to carry out the mission of the institute.
- (f) The chief executive officer shall have a reporting relationship to the Board of Governors or its designee.
- (g) The chief executive officer shall provide a copy of the institute's annual report to the Governor and Cabinet, the President of the Senate, the Speaker of the House of Representatives, and the chair of the Board of Governors.
- (6) The board of directors of the not-for-profit corporation shall create a council of scientific advisers to the chief executive officer comprised of leading researchers, physicians, and scientists. This council shall review programs and recommend research priorities and initiatives so as to maximize the state's investment in the institute. The council shall be appointed by the board of directors of the not-for-profit corporation. Each member of the council shall be

appointed to serve a 2-year term and may be reappointed to the council.

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- (7) In carrying out the provisions of this section, the not-for-profit corporation and its subsidiaries are not "agencies" within the meaning of s. 20.03(11).
- (8)(a) Records of the not-for-profit corporation and of its subsidiaries are public records unless made confidential or exempt by law.
- Proprietary confidential business information is confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. However, the Auditor General, the Office of Program Policy Analysis and Government Accountability, and the Board of Governors, pursuant to their oversight and auditing functions, must be given access to all proprietary confidential business information upon request and without subpoena and must maintain the confidentiality of information so received. As used in this paragraph, the term "proprietary confidential business information" means information, regardless of its form or characteristics, which is owned or controlled by the not-for-profit corporation or its subsidiaries; is intended to be and is treated by the not-forprofit corporation or its subsidiaries as private and the disclosure of which would harm the business operations of the not-for-profit corporation or its subsidiaries; has not been intentionally disclosed by the corporation or its subsidiaries unless pursuant to law, an order of a court or administrative body, a legislative proceeding pursuant to s. 5, Art. III of the State Constitution, or a private agreement that provides that

the information may be released to the public; and which is information concerning:

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- 1. Internal auditing controls and reports of internal auditors;
- 2. Matters reasonably encompassed in privileged attorneyclient communications;
- 3. Contracts for managed-care arrangements, including preferred provider organization contracts, health maintenance organization contracts, and exclusive provider organization contracts, and any documents directly relating to the negotiation, performance, and implementation of any such contracts for managed-care arrangements;
- 4. Bids or other contractual data, banking records, and credit agreements the disclosure of which would impair the efforts of the not-for-profit corporation or its subsidiaries to contract for goods or services on favorable terms;
- 5. Information relating to private contractual data, the disclosure of which would impair the competitive interest of the provider of the information;
  - 6. Corporate officer and employee personnel information;
- 7. Information relating to the proceedings and records of credentialing panels and committees and of the governing board of the not-for-profit corporation or its subsidiaries relating to credentialing;
- 8. Minutes of meetings of the governing board of the notfor-profit corporation and its subsidiaries, except minutes of meetings open to the public pursuant to subsection (9);

Page 8 of 11

9. Information that reveals plans for marketing services that the corporation or its subsidiaries reasonably expect to be provided by competitors;

- 10. Trade secrets as defined in s. 688.002, including:
- a. Information relating to methods of manufacture or production, potential trade secrets, potentially patentable materials, or proprietary information received, generated, ascertained, or discovered during the course of research conducted by the not-for-profit corporation or its subsidiaries; and
  - b. Reimbursement methodologies or rates;

- 11. The identity of donors or prospective donors of property who wish to remain anonymous or any information identifying such donors or prospective donors. The anonymity of these donors or prospective donors must be maintained in the auditor's report; or
- 12. Any information received by the not-for-profit corporation or its subsidiaries from an agency in this or another state or nation or the Federal Government which is otherwise exempt or confidential pursuant to the laws of this or another state or nation or pursuant to federal law.

As used in this paragraph, the term "managed care" means systems or techniques generally used by third-party payors or their agents to affect access to and control payment for health care services. Managed-care techniques most often include one or more of the following: prior, concurrent, and retrospective review of the medical necessity and appropriateness of services or site of

Page 9 of 11

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services; contracts with selected health care providers; financial incentives or disincentives related to the use of specific providers, services, or service sites; controlled access to and coordination of services by a case manager; and payor efforts to identify treatment alternatives and modify benefit restrictions for high-cost patient care.

- (c) Subparagraphs 10. and 12. of paragraph (b) are subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2010, unless reviewed and saved from repeal through reenactment by the Legislature.
- (9) Meetings of the governing board of the not-for-profit corporation and meetings of the subsidiaries of the not-for-profit corporation at which the expenditure of dollars appropriated to the not-for-profit corporation by the state are discussed or reported must remain open to the public in accordance with s. 286.011 and s. 24(b), Art. I of the State Constitution, unless made confidential or exempt by law. Other meetings of the governing board of the not-for-profit corporation and of the subsidiaries of the not-for-profit corporation are exempt from s. 286.011 and s. 24(b), Art. I of the State Constitution.
- (10) In addition to the continuing appropriation to the institute provided in s. 210.20(2), any appropriation to the institute provided in a general appropriations act shall be paid directly to the board of directors of the not-for-profit corporation by warrant drawn by the Chief Financial Officer from the State Treasury.

Page 10 of 11

277 Section 2. This act shall take effect July 1, 2010.

Page 11 of 11

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### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

**CS/HB 665** 

Affordable Housing

SPONSOR(S): Military & Local Affairs and Aubuchon

**TIED BILLS:** 

IDEN./SIM. BILLS:

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Military & Local Affairs Policy Committee	12 Y, 0 N, As CS	Rojas	Hoagland
2)	Full Appropriations Council on Education & Economic Development		Fennell (d)	Leznoff
3)	Economic Development & Community Affairs Policy Council			
4)		Farming Control of the Control of th		
5)				

### **SUMMARY ANALYSIS**

CS/HB 665 revises statutes which govern the implementation of affordable housing practices and procedures statewide by the Florida Housing Finance Corporation (FHFC). The FHFC is the state entity primarily responsible for encouraging the construction of affordable housing in Florida. The bill addresses a number of different subject areas.

- The bill removes the statutory limitations on the amount of documentary stamp revenue that goes into the State Housing Trust Fund and the Local Government Housing Trust Fund. The Office of Demographic & Economic Research's (EDR) consensus estimate found that there is no impact to cash in the current fiscal year. However, based on a four-year outlook there is an annualized negative impact to recurring general revenue of \$21.4 million and an annualized positive recurring impact to the state housing trust funds in the same amount.
- The bill repeals section 8 of chapter 2009-131, L.O.F., retroactively. This eliminates a conflicting version of s. 201.15, F.S., which passed concurrently with a different version during the 2009 legislative session, consistent with statutory revision's placement in the statute.
- The bill revises the state housing strategy to provide targeted assistance for persons with special needs. It includes an analysis of persons with special needs in the strategy's periodic review and report and provides for the distribution of housing funds for multifamily rental housing address the housing needs of persons most in need of housing. The bill creates two new definitions to enact the newly established state housing strategies. Those new definitions are aimed to serve populations defined as suffering from a "disabling condition" and those defined as a "person with special needs."
- The bill empowers the FHFC with specified powers necessary or convenient to carry out the purposes of affordable housing relating to:
  - the investment of surplus funds and,
  - the administration of programs receiving federal funding for which no corresponding program has been previously created by statute.
- The bill provides that funds from the State Housing Trust Fund or the Local Government Housing Trust Fund that are appropriated for use in the State Apartment Incentive Loan (SAIL) Program, Florida Homeownership Assistance Program (FHAP), Community Workforce Housing Innovation Pilot (CWHIP) Program, or the State Housing Initiatives Partnership (SHIP) Program may not be used to finance or otherwise assist new construction until July 1, 2011.
- The bill provides no impact to general revenue in the Fiscal Year 2010-11. There is a recurring negative impact to General Revenue of \$21.4 million in Fiscal Year 2013-14.
- The bill has an effective date of July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

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DATE:

3/16/2010

### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

# **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

# **Distribution of Documentary Stamp Taxes**

# **Present Situation**

Section 201.15, F.S., provides for the distribution of documentary stamp taxes. The taxes are primarily used to fund varied land and water conservation, preservation, and maintenance trust funds, as well as certain transportation trust funds. The distributions to the State and Local Government Housing Trust Funds are limited to a percentage of the collected documentary stamp taxes or \$243 million, whichever is less.

# Effect of the Bill

The bill removes the statutory limitations on the amount of documentary stamp revenue that goes into the State Housing Trust Fund and the Local Government Housing Trust Fund. The bill accomplishes this by:

- Amending subsection 201.15(9), F.S., by striking the language that provides that the money to be distributed to the State Treasury to the credit of the State Housing Trust Fund for certain purposes will be the lesser of 7.53 percent or \$107 million and replaces it with "seven and fifty-three hundredths" percent.
- Amending subsection 201.15(10), F.S., by striking the language that provides that the money to be distributed to the State Treasury to the credit of the State Housing Trust Fund for certain purposes will be the lesser of 8.66 percent or \$136 million and replaces it with "eight and sixty-six hundredths" percent.

FHFC asserts that removal of the statutory limitations on the amount of documentary stamp revenue that goes into the trust funds would increase the amount of funds that could be allocated to FHFC for its various affordable housing programs.

The caps on the above trust fund distributions are eliminated, so that 7.53% of net documentary stamp tax collections are split 50% to the State Housing Trust Fund and 50% to the Local Government Housing Trust fund, and 8.66% of the net collections are split 12.5% to the State Housing Trust Fund and 87.5% to the Local Government Housing Trust Fund.

STORAGE NAME: DATE:

h0665c,CEED.doc

PAGE: 2 3/16/2010

EDR's consensus estimate found that there is no impact to cash in the current fiscal year. However, based on a four-year outlook there is an annualized negative impact to recurring general revenue of \$21.4 million and an annualized positive recurring impact to the state housing trust funds in the same amount.

# Repeal of section 8 of chapter 2009-131, Laws of Florida

# **Current Situation**

Section 201.15, F.S., provides that all taxes collected under this chapter are subject to the service charge imposed in s. 215.20(1),F.S. In addition, prior to distribution under this section, the Department of Revenue deducts the amounts necessary to pay the costs of the collection and enforcement of the tax levied.

Section 8 of chapter 2009-131, L.O.F., amended s. 201.15, F.S., by adding language that provided for all costs of collection and enforcement of the tax and the service charge to be available and transferred to the extent necessary to pay debt service and any other amounts payable with respect to bonds authorized before July 1, 2009.

This chapter of law also created subsection 201.15(16), F.S., which provides that, if amounts necessary to pay debt service or any other amounts payable with respect to Preservation 2000 bonds, Florida Forever bonds, or Everglades Restoration bonds authorized before July 1, 2009, exceed the amounts distributable pursuant to subsection 201.15(1), F.S., all moneys, distributable pursuant to this section, are available for such obligations and transferred in the amounts necessary to pay such obligations when due. Those amounts distributable pursuant to subsection 201.15(2), (3), (4), and (5), and paragraphs (9)(a) and (10)(a), F.S., are not available to pay such obligations to the extent that such moneys are necessary to pay debt service on bonds secured by revenues pursuant to those provisions.

# Effect of the Bill

The bill would repeal Section 8 of chapter 2009-131, L.O.F., retroactively to June 30, 2009, which predates its effective date of July 1, 2009. The purpose of this retroactive repeal is to eliminate a conflicting version of s. 201.15, F.S., that was included in SB 2430 (Relating to Taxation of Documents) from 2009. This version provides certain distribution guidelines for tax collections after subtracting costs and the service charge, and refers to bonds authorized before July 1, 2009. SB 2430 was signed into law by the Governor on June 10, 2009, and became ch. 2009-131, L.O.F.

The version that statutory revision included in the body of s. 201.15, F.S., provides different distribution guidelines for tax collections after subtracting costs and the service charge. This version of s. 201.15, F.S., was included in SB 1750 (Relating to Disposition of Tax Revenues) from 2009, and refers to bonds authorized before January 1, 2010. SB 1750 was signed into law by the Governor on May 27, 2009, and became ch. 2009-68, L.O.F.

# **State Housing Strategy**

### **Current Situation**

Currently under ch. 420, F.S., the only existing set-aside or prioritization requirements for affordable housing are for commercial fishing workers, farm-workers, elderly, and homeless. Current law does not specifically address affordable housing for persons with disabilities, youth aging out of foster care, disabled veterans and survivors of domestic violence who are groups at great risk of becoming homeless.

# Effect of the bill

The bill revises the state housing strategy in s. 420.003, F.S., to provide targeted assistance for persons with special needs and includes an analysis of persons with special needs in the strategy's periodic review and report and provides for the distribution of housing funds for multifamily rental housing to be administered to address the housing needs of persons most in need of housing. Specifically, the bill:

- Includes persons with special needs as a tenant group for specified purposes of the State Apartment Incentive Loan (SAIL) Program.
- Extends low interest mortgage loans for the SAIL Program to sponsors of projects who set aside
  units for persons with special needs.

STORAGE NAME: DATE:

- Establishes a maximum threshold of ten percent of the SAIL funds available at that time to be used for persons with special needs.
- Adds projects that reserve units for persons with special needs to the scoring system for evaluation and competitive ranking of applications submitted in SAIL Program.

The bill creates two new definitions to enact the newly established state housing strategies.

- "Disabling Condition" means a diagnosable substance abuse disorder, serious mental illness, development disability, or chronic physical illness or disability, or the co-occurrence of two or more of these conditions, and a determination that the condition is:
  - Expected to be of long-continued and indefinite duration;
  - Not expected to impair the ability of the person with special needs to live independently with appropriate supports.
- "Person with special needs" means an adult person requiring independent living services in
  order to maintain housing or to develop independent living skills. This individual must also have
  a disabling condition; be a young adult existing foster care; a survivor of domestic violence; or a
  person receiving benefits under Social Security Disability Insurance (SSDI) program,
  Supplemental Social Security (SSI) program, or veterans' disability benefit.

# Powers conferred on the Florida Housing Finance Corporation

# **Current Situation**

Sections 159.608 and 420.507, F.S., empower the FHFC with specified powers necessary or convenient to carry out and effectuate the purposes for the provision of affordable housing. Among these powers the FHFC is able to receive federal funding in connection with the corporation's programs directly from the Federal Government.

Section 218.415, F.S., provides guidelines for investment activity by local government units. It requires investment policies to be structured to place the highest priority on the safety of principal and liquidity of funds. It emphasizes that the optimization of investment returns is secondary to the requirements for safety and liquidity. Each unit of local government is required to adopt policies that are commensurate with the nature and size of the public funds within its custody.

# Effect of the bill

The bill creates s. 159.608(11), F.S., authorizing the FHFC to invest and reinvest surplus funds in accordance with s. 218.415, F.S.

However, in addition to the investments expressly authorized in statute<sup>1</sup>, the FHFC is empowered to invest surplus funds in interest-bearing time deposits or savings accounts that are fully insured by the Federal Deposit Insurance Corporation (FDIC) regardless of whether the bank or financial institution in which the deposit or investment is made is a qualified public depository as defined in s. 280.02, F.S.

State restrictions, pertaining to "qualified public depositories" do not apply to some investments, including "public deposits which are fully secured under federal regulations" Legal counsel for some local housing finance authorities have opined that this waiver includes investments that are fully insured by the FDIC. However, proponents of the countervailing view have interpreted the language so that it does not include FDIC insured accounts. An auditor has suggested that a clarification would be beneficial.

This subsection contains explicit intent language to structure this empowerment as supplementary authority and to avoid interpretation as a limitation upon any powers of the FHFC.

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<sup>&</sup>lt;sup>1</sup> ss. 218.415(16)(a)-(g) and (17)(a)-(d)

<sup>&</sup>lt;sup>2</sup> 280.03(3)(e), F.S.].

The bill also creates s. 420.507(33), F.S., establishing the authority of the FHFC to administer programs receiving federal funding for which no corresponding program has been previously created by statute and establish selection criteria for such funds by request for proposals or other competitive solicitation. This expands the ability of the FHFC to expend federal housing relief funds in an expedient and efficient manner.

# **Temporary Limitation of New Construction**

The bill provides a legislative finding that:

"due to the current economic conditions in the housing market there is a critical need to rehabilitate or sell excess inventory of unsold homes, including foreclosed homes and newly constructed homes, as well as a critical need for the rehabilitation and preservation of older, affordable apartments. The Legislature further finds that there is a critical need to create housing-related jobs and that these conditions require the targeting of state and local housing trust fund moneys to assist in the sale or rehabilitation of existing homes and the preservation and rehabilitation of older rental apartments."

The bill provides that notwithstanding current law<sup>3</sup>, funds from the State Housing Trust Fund or the Local Government Housing Trust Fund that are appropriated for use in the SAIL Program, Florida Homeownership Assistance Program (FHAP), Community Workforce Housing Innovation Pilot (CWHIP) Program, or the State Housing Initiatives Partnership (SHIP) Program may not be used to:

- Finance or otherwise assist the construction or purchase of housing sold to eligible individuals, unless the housing unit being sold had an initial certificate of occupancy prior to December 31, 2009; or
- Finance or otherwise assist in the construction or purchase of rental housing, unless the development being financed or assisted received its initial certificate of occupancy prior to December 31, 1995.

The bill expressly states that nothing in this section restricts the use of such funds to assist with the purchase of newly constructed homes that were completed prior to December 31, 2009, or the acquisition and rehabilitation of apartments that received their initial certificate of occupancy prior to December 31, 1995. It also provides that the use of such funds is subject to the restrictions of the program under which the funding is made available.

This section and the limitations imparted by it expires July 1, 2011.

# **B. SECTION DIRECTORY:**

**Section 1:** Creates subsection 156.608(11), F.S., authorizing the FHFC to invest and reinvest surplus funds.

**Section 2:** Amends Subsections 201.15 (9), (10), (13), F.S., as amended by chapters 2009-17, 2009-21, and 2009-68, L.O.F., removing the statutory limitations on the amount of documentary stamp revenue that go into the State Housing Trust Fund and the Local Government Housing Trust Fund.

Section 3: Repeals section 8 of chapter 2009-131, L.O.F., retroactively to June 30, 2009.

**Section 4:** Creates subparagraph 10. and amends subsection (4) of s. 420.003, F.S., providing additional policy guidelines under the state housing strategy for the development of programs for housing production or rehabilitation; including persons with special needs in the strategy's periodic review and report.

**Section 5:** Creates subsections 420.004(7) and (13), F.S., defining the terms "disabling condition" and "person with special needs".

**Section 6:** Amends s. 420.507, F.S., extends low interest mortgage loans for the SAIL Program to sponsors of projects who set aside units for persons with special needs and creates s. 420.507(33),

STORAGE NAME: DATE:

<sup>3</sup> ss. 420.507(22)(a) and (23)(a), 420.5087(6)(I), 420.5088, 420.5095, and 420.9075(1)(b) and (5)(b), F.S.

F.S., to establish the authority of the FHFC to administer programs receiving federal funding for which no corresponding program has been previously created by statute.

**Section 7:** Amends s. 420.5087, F.S., includes persons with special needs as a tenant group for specified purposes of the SAIL Program.

Section 8: Amends s. 163.31771, F.S., to conform cross references.

**Section 9:** Amends s. 212.08, F.S., to conform cross references.

Section 10: Amends s. 215.5586, F.S., to conform cross references.

Section 11: Amends s. 420.503, F.S., to conform cross references.

**Section 12:** Provides that funds from various affordable housing trust funds and programs may not be used to finance or otherwise assist new construction until July 1, 2011.

Section 13: Provides an effective date.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

### 1. Revenues:

EDR's consensus estimate found that the removal of the statutory limitations on the amount of documentary stamp tax revenues that go into the State Housing Trust Fund and the Local Government Housing Trust Fund will have no impact to general revenue cash in Fiscal Year 2010-11 and 2011-12. However, based on a four-year outlook there is a negative fiscal impact to general revenue cash of \$600,000 in Fiscal Year 2012-13 and \$21.4 million in Fiscal Year 2013-14. Therefore, EDR's consensus estimate found the bill has a recurring negative impact to General Revenue of \$21.4 million in Fiscal Year 2013-14.

**Expenditures:** 

None

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

Revenues:

None

2. Expenditures:

None

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill contains provisions that direct funds from various affordable housing trust funds and programs may not be used to finance or otherwise assist new construction until July 1, 2011. These provisions are aimed at reducing the surplus of available homes on the market.

### D. FISCAL COMMENTS:

See above

### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

STORAGE NAME: DATE: h0665c.CEED.doc 3/16/2010

# 1. Applicability of Municipality/County Mandates Provision:

Not applicable because the bill does not appear to require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

### 2. Other:

None

### **B. RULE-MAKING AUTHORITY:**

Establishes the authority of the FHFC to administer programs receiving federal funding for which no corresponding program has been previously created by statute and establish selection criteria for such funds by request for proposals or other competitive solicitation.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

None

### IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On March 3, 2010, HB 665 was amended in the Military & Local Affairs Policy Committee upon adoption of a two amendments. The amendments are detailed below.

# Amendment 1

This amendment removed the repeal of s. 201.15(15), F.S. If this section was repealed and the required funds were not allocated to the State Housing Trust Fund, the bonds under the program would be without backing and this would affect the rating of those bonds. This would affect Florida Housing's ability to raise funds through bond issuances going forward.

### Amendment 2

This amendment removed the repeal of s. 420.5061, F.S., this provision requires the FHFC to transfer service charges to General Revenue. The repeal would have diverted approximately \$1.3M annually from General Revenue to the FHFC beginning in FY 2010-11.

The analysis reflects the bill as amended.

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h0665c.CEED.doc 3/16/2010

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27 28 An act relating to affordable housing; amending s. 159.608, F.S.; providing a housing finance authority with an additional purpose for which it may exercise its power to borrow; amending s. 201.15, F.S.; revising the allocation of certain proceeds distributed from the excise tax on documents that are paid into the State Treasury to the credit of the State Housing Trust Fund; providing for retroactive repeal of s. 8, ch. 2009-131, Laws of Florida, to eliminate a conflicting version of s. 201.15, F.S.; amending s. 420.0003, F.S.; providing additional policy quidelines under the state housing strategy for the development of programs for housing production or rehabilitation; including the needs of persons with special needs in the strategy's periodic review and report; amending s. 420.0004, F.S.; defining the terms "disabling condition" and "person with special needs"; conforming cross-references; amending s. 420.507, F.S.; requiring certain rates of interest to be made available to sponsors of projects for persons with special needs; providing additional powers of the corporation relating to receipt of federal funds; conforming a cross-reference; amending s. 420.5087, F.S.; limiting the reservation of funds within each notice of fund availability to the persons with special needs tenant group; including persons with special needs as a tenant group for specified purposes of the State Apartment Incentive Loan Program; requiring a specified review committee to include projects

Page 1 of 25

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that reserve units for persons with special needs in its evaluation and competitive ranking of applications for such program; conforming a cross-reference; amending ss. 163.31771, 212.08, 215.5586, and 420.503, F.S.; conforming cross-references; providing legislative intent; prohibiting funds from the State Housing Trust Fund or the Local Government Housing Trust Fund that are appropriated for specified programs from being used for certain purposes; providing for future repeal; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (11) is added to section 159.608, Florida Statutes, to read:

159.608 Powers of housing finance authorities.—A housing finance authority shall constitute a public body corporate and politic, exercising the public and essential governmental functions set forth in this act, and shall exercise its power to borrow only for the purpose as provided herein:

(11) To invest and reinvest surplus funds of the housing finance authority in accordance with s. 218.415. However, in addition to the investments expressly authorized in ss.

218.415(16)(a)-(g) and (17)(a)-(d), a housing finance authority may invest surplus funds in interest-bearing time deposits or savings accounts that are fully insured by the Federal Deposit Insurance Corporation regardless of whether the bank or financial institution in which the deposit or investment is made

Page 2 of 25

is a qualified public depository as defined in s. 280.02. This subsection is supplementary to and may not be construed as limiting any powers of a housing finance authority or providing or implying a limiting construction of any other statutory provision.

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Section 2. Subsections (9), (10), and (13) of section 201.15, Florida Statutes, as amended by chapters 2009-17, 2009-21, and 2009-68, Laws of Florida, are amended to read:

201.15 Distribution of taxes collected.—All taxes collected under this chapter are subject to the service charge imposed in s. 215.20(1). Prior to distribution under this section, the Department of Revenue shall deduct amounts necessary to pay the costs of the collection and enforcement of the tax levied by this chapter. Such costs and the service charge may not be levied against any portion of taxes pledged to debt service on bonds to the extent that the costs and service charge are required to pay amounts relating to the bonds. After distributions are made pursuant to subsection (1), all of the costs of the collection and enforcement of the tax levied by this chapter and the service charge shall be available and transferred to the extent necessary to pay debt service and any other amounts payable with respect to bonds authorized before January 1, 2010, secured by revenues distributed pursuant to subsection (1). All taxes remaining after deduction of costs and the service charge shall be distributed as follows:

(9) Seven and fifty-three hundredths The lesser of 7.53 percent of the remaining taxes or \$107 million in each fiscal year shall be paid into the State Treasury to the credit of the

Page 3 of 25

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State Housing Trust Fund and used as follows:

- (a) Half of that amount shall be used for the purposes for which the State Housing Trust Fund was created and exists by law.
- (b) Half of that amount shall be paid into the State Treasury to the credit of the Local Government Housing Trust Fund and used for the purposes for which the Local Government Housing Trust Fund was created and exists by law.
- (10) <u>Eight and sixty-six hundredths</u> The lesser of 8.66 percent of the remaining taxes or \$136 million in each fiscal year shall be paid into the State Treasury to the credit of the State Housing Trust Fund and used as follows:
- (a) Twelve and one-half percent of that amount shall be deposited into the State Housing Trust Fund and be expended by the Department of Community Affairs and by the Florida Housing Finance Corporation for the purposes for which the State Housing Trust Fund was created and exists by law.
- (b) Eighty-seven and one-half percent of that amount shall be distributed to the Local Government Housing Trust Fund and used for the purposes for which the Local Government Housing Trust Fund was created and exists by law. Funds from this category may also be used to provide for state and local services to assist the homeless.
- (13) Beginning July 1, 2008, in each fiscal year that the remaining taxes collected under this chapter exceed collections in the prior fiscal year, the stated maximum dollar amounts provided in subsections (2), (4), (6), and (7), (9), and (10) shall each be increased by an amount equal to 10 percent of the

Page 4 of 25

CS/HB 665

increase in the remaining taxes collected under this chapter
multiplied by the applicable percentage provided in those
subsections.

- Section 3. Section 8 of chapter 2009-131, Laws of Florida, is repealed, retroactive to June 30, 2009.
- Section 4. Paragraph (e) of subsection (3) and paragraph (c) of subsection (4) of section 420.0003, Florida Statutes, are amended to read:
  - 420.0003 State housing strategy.-
- 122 (3) POLICIES.—

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- (e) Housing production or rehabilitation programs.—New programs for housing production or rehabilitation shall be developed in accordance with the following general guidelines as appropriate for the purpose of the specific program:
- 1. State and local governments shall provide incentives to encourage the private sector to be the primary delivery vehicle for the development of affordable housing.
- 2. State funds should be heavily leveraged to achieve the maximum local and private commitment of funds while achieving the program objectives.
- 3. To the maximum extent possible, state funds should be expended to provide housing units rather than to support program administration.
- 4. State money should be used, when possible, as loans rather than grants.
- 5. State funds should be available only to local governments that provide incentives or financial assistance for housing.

Page 5 of 25

6. State funds should be made available only for projects which are consistent with the local government comprehensive plan.

- 7. State funding for housing should not be made available to local governments whose comprehensive plans have been found not in compliance with chapter 163 and who have not entered into a stipulated settlement agreement with the Department of Community Affairs to bring the plan into compliance.
- 8. Mixed income projects should be encouraged, to avoid a concentration of low-income residents in one area or project.
- 9. Distribution of state housing funds should be flexible and consider the regional and local needs, resources, and capabilities of housing producers.
- 10. Distribution of housing funds for multifamily rental housing should be administered to address the housing needs of persons most in need of housing.
- 11.10. Income levels used to determine program eligibility should be adjusted for family size in determining the eligibility of specific beneficiaries.
- 12.11. To the maximum extent possible, state-owned lands that are appropriate for the development of affordable housing shall be made available for that purpose.
- (4) IMPLEMENTATION.—The Department of Community Affairs and the Florida Housing Finance Corporation in carrying out the strategy articulated herein shall have the following duties:
- (c) The Shimberg Center for Affordable Housing, in consultation with the Department of Community Affairs and the Florida Housing Finance Corporation, shall review and evaluate

Page 6 of 25

existing housing rehabilitation, production, and finance programs to determine their consistency with relevant policies in this section and identify the needs of specific populations, including, but not limited to, elderly persons, and handicapped persons, and persons with special needs, and shall recommend statutory modifications where appropriate. The Shimberg Center for Affordable Housing, in consultation with the Department of Community Affairs and the corporation, shall also evaluate the degree of coordination between state housing programs, and between state, federal, and local housing activities, and shall recommend improved program linkages. The recommendations required above and a report of any programmatic modifications made as a result of these policies shall be included in the housing report required by s. 420.6075, beginning December 31, 1991, and every 5 years thereafter.

Section 5. Section 420.0004, Florida Statutes, is amended to read:

420.0004 Definitions.—As used in this part, unless the context otherwise indicates:

(1) "Adjusted for family size" means adjusted in a manner which results in an income eligibility level which is lower for households with fewer than four people, or higher for households with more than four people, than the base income eligibility determined as provided in subsection (9) (8), subsection (11) (10), subsection (12) (11), or subsection (17) (15), based upon a formula as established by the United States Department of Housing and Urban Development.

(2) "Adjusted gross income" means all wages, assets, regular cash or noncash contributions or gifts from persons outside the household, and such other resources and benefits as may be determined to be income by the United States Department of Housing and Urban Development, adjusted for family size, less deductions allowable under s. 62 of the Internal Revenue Code.

- (3) "Affordable" means that monthly rents or monthly mortgage payments including taxes, insurance, and utilities do not exceed 30 percent of that amount which represents the percentage of the median adjusted gross annual income for the households as indicated in subsection (9) (8), subsection (11) (10), subsection (12) (11), or subsection (17) (15).
- (4) "Corporation" means the Florida Housing Finance Corporation.
- (5) "Community-based organization" or "nonprofit organization" means a private corporation organized under chapter 617 to assist in the provision of housing and related services on a not-for-profit basis and which is acceptable to federal and state agencies and financial institutions as a sponsor of low-income housing.
- (6) "Department" means the Department of Community Affairs.
- (7) "Disabling condition" means a diagnosable substance abuse disorder, serious mental illness, developmental disability, or chronic physical illness or disability, or the co-occurrence of two or more of these conditions, and a determination that the condition is:

Page 8 of 25

(a) Expected to be of long-continued and indefinite duration; and

- (b) Not expected to impair the ability of the person with special needs to live independently with appropriate supports.
- (8) (7) "Elderly" describes persons 62 years of age or older.
- (9)(8) "Extremely-low-income persons" means one or more natural persons or a family whose total annual household income does not exceed 30 percent of the median annual adjusted gross income for households within the state. The Florida Housing Finance Corporation may adjust this amount annually by rule to provide that in lower income counties, extremely low income may exceed 30 percent of area median income and that in higher income counties, extremely low income may be less than 30 percent of area median income.
- (10)(9) "Local public body" means any county, municipality, or other political subdivision, or any housing authority as provided by chapter 421, which is eligible to sponsor or develop housing for farmworkers and very-low-income and low-income persons within its jurisdiction.
- (11)(10) "Low-income persons" means one or more natural persons or a family, the total annual adjusted gross household income of which does not exceed 80 percent of the median annual adjusted gross income for households within the state, or 80 percent of the median annual adjusted gross income for households within the metropolitan statistical area (MSA) or, if not within an MSA, within the county in which the person or family resides, whichever is greater.

Page 9 of 25

(12)(11) "Moderate-income persons" means one or more natural persons or a family, the total annual adjusted gross household income of which is less than 120 percent of the median annual adjusted gross income for households within the state, or 120 percent of the median annual adjusted gross income for households within the metropolitan statistical area (MSA) or, if not within an MSA, within the county in which the person or family resides, whichever is greater.

- requiring independent living services in order to maintain housing or develop independent living skills and who has a disabling condition; a young adult formerly in foster care who is eligible for services under s. 409.1451(5); a survivor of domestic violence as defined in s. 741.28; or a person receiving benefits under the Social Security Disability Insurance (SSDI) program or the Supplemental Security Income (SSI) program or from veterans' disability benefits.
- (14) (12) "Student" means any person not living with his or her parent or guardian who is eligible to be claimed by his or her parent or guardian as a dependent under the federal income tax code and who is enrolled on at least a half-time basis in a secondary school, career center, community college, college, or university.
  - (15) <del>(13)</del> "Substandard" means:

(a) Any unit lacking complete plumbing or sanitary facilities for the exclusive use of the occupants;

Page 10 of 25

(b) A unit which is in violation of one or more major sections of an applicable housing code and where such violation poses a serious threat to the health of the occupant; or

- (c) A unit that has been declared unfit for human habitation but that could be rehabilitated for less than 50 percent of the property value.
- (16)(14) "Substantial rehabilitation" means repair or restoration of a dwelling unit where the value of such repair or restoration exceeds 40 percent of the value of the dwelling.
- (17) (15) "Very-low-income persons" means one or more natural persons or a family, not including students, the total annual adjusted gross household income of which does not exceed 50 percent of the median annual adjusted gross income for households within the state, or 50 percent of the median annual adjusted gross income for households within the metropolitan statistical area (MSA) or, if not within an MSA, within the county in which the person or family resides, whichever is greater.
- Section 6. Paragraph (a) of subsection (22) and subsections (33) and (46) of section 420.507, Florida Statutes, are amended to read:
- 420.507 Powers of the corporation.—The corporation shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this part, including the following powers which are in addition to all other powers granted by other provisions of this part:

(22) To develop and administer the State Apartment Incentive Loan Program. In developing and administering that program, the corporation may:

- (a) Make first, second, and other subordinated mortgage loans including variable or fixed rate loans subject to contingent interest for all State Apartment Incentive Loans provided in this chapter based upon available cash flow of the projects. The corporation shall make loans exceeding 25 percent of project cost only to nonprofit organizations and public bodies that are able to secure grants, donations of land, or contributions from other sources and to projects meeting the criteria of subparagraph 1. Mortgage loans shall be made available at the following rates of interest:
- 1. Zero to 3 percent interest for sponsors of projects that set aside at least 80 percent of their total units for residents qualifying as farmworkers, commercial fishing workers, or the homeless as defined in s. 420.621, or persons with special needs as defined in s. 420.0004(13) over the life of the loan.
- 2. Zero to 3 percent interest based on the pro rata share of units set aside for homeless residents or persons with special needs if the total of such units is less than 80 percent of the units in the borrower's project.
- 3. One to 9 percent interest for sponsors of projects targeted at populations other than farmworkers, commercial fishing workers, or persons with special needs.
- (33) To receive federal funding in connection with the corporation's programs directly from the Federal Government  $\underline{and}$

Page 12 of 25

to receive federal funds for which no corresponding program has been created in statute and establish selection criteria for such funds by request for proposals or other competitive solicitation.

- (46) To require, as a condition of financing a multifamily rental project, that an agreement be recorded in the official records of the county where the real property is located, which requires that the project be used for housing defined as affordable in s. 420.0004(3) by persons defined in s. 420.0004(9)(8), (11)(10), (12)(11), and (17)(15). Such an agreement is a state land use regulation that limits the highest and best use of the property within the meaning of s. 193.011(2).
- Section 7. Subsection (3) and paragraph (c) of subsection (6) of section 420.5087, Florida Statutes, are amended to read:

420.5087 State Apartment Incentive Loan Program.—There is hereby created the State Apartment Incentive Loan Program for the purpose of providing first, second, or other subordinated mortgage loans or loan guarantees to sponsors, including forprofit, nonprofit, and public entities, to provide housing affordable to very-low-income persons.

(3) During the first 6 months of loan or loan guarantee availability, program funds shall be reserved for use by sponsors who provide the housing set-aside required in subsection (2) for the tenant groups designated in this subsection. The reservation of funds to each of these groups shall be determined using the most recent statewide very-low-income rental housing market study available at the time of

Page 13 of 25

publication of each notice of fund availability required by paragraph (6)(b). The reservation of funds within each notice of fund availability to the tenant groups in paragraphs (a), (b), and (e) (d) may not be less than 10 percent of the funds available at that time. Any increase in funding required to reach the 10-percent minimum must be taken from the tenant group that has the largest reservation. The reservation of funds within each notice of fund availability to the tenant group in paragraph (c) may not be less than 5 percent of the funds available at that time. The reservation of funds within each notice of fund availability to the tenant group in paragraph (d) may not be more than 10 percent of the funds available at that time. The tenant groups are:

- (a) Commercial fishing workers and farmworkers;
- (b) Families:

- (c) Persons who are homeless;
- (d) Persons with special needs; and

(e)(d) Elderly persons. Ten percent of the amount reserved for the elderly shall be reserved to provide loans to sponsors of housing for the elderly for the purpose of making building preservation, health, or sanitation repairs or improvements which are required by federal, state, or local regulation or code, or lifesafety or security-related repairs or improvements to such housing. Such a loan may not exceed \$750,000 per housing community for the elderly. In order to receive the loan, the sponsor of the housing community must make a commitment to match at least 5 percent of the loan amount to pay the cost of such repair or improvement. The corporation shall establish the rate

Page 14 of 25

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of interest on the loan, which may not exceed 3 percent, and the term of the loan, which may not exceed 15 years; however, if the lien of the corporation's encumbrance is subordinate to the lien of another mortgagee, then the term may be made coterminous with the longest term of the superior lien. The term of the loan shall be based on a credit analysis of the applicant. The corporation may forgive indebtedness for a share of the loan attributable to the units in a project reserved for extremelylow-income elderly by nonprofit organizations, as defined in s. 420.0004(5), where the project has provided affordable housing to the elderly for 15 years or more. The corporation shall establish, by rule, the procedure and criteria for receiving, evaluating, and competitively ranking all applications for loans under this paragraph. A loan application must include evidence of the first mortgagee's having reviewed and approved the sponsor's intent to apply for a loan. A nonprofit organization or sponsor may not use the proceeds of the loan to pay for administrative costs, routine maintenance, or new construction.

- (6) On all state apartment incentive loans, except loans made to housing communities for the elderly to provide for lifesafety, building preservation, health, sanitation, or security-related repairs or improvements, the following provisions shall apply:
- (c) The corporation shall provide by rule for the establishment of a review committee composed of the department and corporation staff and shall establish by rule a scoring system for evaluation and competitive ranking of applications

Page 15 of 25

submitted in this program, including, but not limited to, the following criteria:

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- 1. Tenant income and demographic targeting objectives of the corporation.
- 2. Targeting objectives of the corporation which will ensure an equitable distribution of loans between rural and urban areas.
- 3. Sponsor's agreement to reserve the units for persons or families who have incomes below 50 percent of the state or local median income, whichever is higher, for a time period to exceed the minimum required by federal law or the provisions of this part.
  - 4. Sponsor's agreement to reserve more than:
- a. Twenty percent of the units in the project for persons or families who have incomes that do not exceed 50 percent of the state or local median income, whichever is higher; or
- b. Forty percent of the units in the project for persons or families who have incomes that do not exceed 60 percent of the state or local median income, whichever is higher, without requiring a greater amount of the loans as provided in this section.
  - 5. Provision for tenant counseling.
- 6. Sponsor's agreement to accept rental assistance certificates or vouchers as payment for rent.
- 7. Projects requiring the least amount of a state apartment incentive loan compared to overall project cost except that the share of the loan attributable to units serving

Page 16 of 25

extremely-low-income persons shall be excluded from this requirement.

- 8. Local government contributions and local government comprehensive planning and activities that promote affordable housing.
  - 9. Project feasibility.

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- 10. Economic viability of the project.
- 448 11. Commitment of first mortgage financing.
- 12. Sponsor's prior experience, including whether the developer and general contractor have substantial experience, as provided in s. 420.507(47).
  - 13. Sponsor's ability to proceed with construction.
  - 14. Projects that directly implement or assist welfare-to-work transitioning.
- 455 15. Projects that reserve units for extremely-low-income 456 persons.
- 16. Projects that include green building principles,
  storm-resistant construction, or other elements that reduce
  long-term costs relating to maintenance, utilities, or
  insurance.
- 17. Domicile of the developer and general contractor, as provided in s. 420.507(47).
- 18. Projects that reserve units for persons with special needs, provided services for such persons are available to the project.
- Section 8. Paragraphs (d), (e), (f), and (g) of subsection (2) of section 163.31771, Florida Statutes, are amended to read:

  163.31771 Accessory dwelling units.—

Page 17 of 25

(2) As used in this section, the term:

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- (d) "Low-income persons" has the same meaning as in s.  $471 \quad 420.0004(11) \cdot \frac{(10)}{(10)}$ .
- (e) "Moderate-income persons" has the same meaning as in  $3.420.0004(12)\frac{(11)}{(11)}$ .
- (f) "Very-low-income persons" has the same meaning as in  $3.420.0004(17) \cdot \frac{(15)}{(15)}$ .
- (g) "Extremely-low-income persons" has the same meaning as in s. 420.0004(9) (8).
  - Section 9. Paragraph (o) of subsection (5) of section 212.08, Florida Statutes, is amended to read:
  - 212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.
    - (5) EXEMPTIONS; ACCOUNT OF USE.-
    - (o) Building materials in redevelopment projects.-
    - 1. As used in this paragraph, the term:
  - a. "Building materials" means tangible personal property that becomes a component part of a housing project or a mixed-use project.
  - b. "Housing project" means the conversion of an existing manufacturing or industrial building to housing units in an urban high-crime area, enterprise zone, empowerment zone, Front Porch Community, designated brownfield area, or urban infill area and in which the developer agrees to set aside at least 20

Page 18 of 25

percent of the housing units in the project for low-income and moderate-income persons or the construction in a designated brownfield area of affordable housing for persons described in s. 420.0004(9)(8), (11)(10), (12)(11), or (17)(15) or in s. 159.603(7).

- c. "Mixed-use project" means the conversion of an existing manufacturing or industrial building to mixed-use units that include artists' studios, art and entertainment services, or other compatible uses. A mixed-use project must be located in an urban high-crime area, enterprise zone, empowerment zone, Front Porch Community, designated brownfield area, or urban infill area, and the developer must agree to set aside at least 20 percent of the square footage of the project for low-income and moderate-income housing.
- d. "Substantially completed" has the same meaning as provided in s. 192.042(1).
- 2. Building materials used in the construction of a housing project or mixed-use project are exempt from the tax imposed by this chapter upon an affirmative showing to the satisfaction of the department that the requirements of this paragraph have been met. This exemption inures to the owner through a refund of previously paid taxes. To receive this refund, the owner must file an application under oath with the department which includes:
  - a. The name and address of the owner.
- b. The address and assessment roll parcel number of the project for which a refund is sought.
  - c. A copy of the building permit issued for the project.

Page 19 of 25

d. A certification by the local building code inspector that the project is substantially completed.

- e. A sworn statement, under penalty of perjury, from the general contractor licensed in this state with whom the owner contracted to construct the project, which statement lists the building materials used in the construction of the project and the actual cost thereof, and the amount of sales tax paid on these materials. If a general contractor was not used, the owner shall provide this information in a sworn statement, under penalty of perjury. Copies of invoices evidencing payment of sales tax must be attached to the sworn statement.
- 3. An application for a refund under this paragraph must be submitted to the department within 6 months after the date the project is deemed to be substantially completed by the local building code inspector. Within 30 working days after receipt of the application, the department shall determine if it meets the requirements of this paragraph. A refund approved pursuant to this paragraph shall be made within 30 days after formal approval of the application by the department.
- 4. The department shall establish by rule an application form and criteria for establishing eligibility for exemption under this paragraph.
- 5. The exemption shall apply to purchases of materials on or after July 1, 2000.
- Section 10. Paragraphs (a) and (g) of subsection (2) of section 215.5586, Florida Statutes, are amended to read:
- 215.5586 My Safe Florida Home Program.—There is established within the Department of Financial Services the My

Page 20 of 25

Safe Florida Home Program. The department shall provide fiscal accountability, contract management, and strategic leadership for the program, consistent with this section. This section does not create an entitlement for property owners or obligate the state in any way to fund the inspection or retrofitting of residential property in this state. Implementation of this program is subject to annual legislative appropriations. It is the intent of the Legislature that the My Safe Florida Home Program provide trained and certified inspectors to perform inspections for owners of site-built, single-family, residential properties and grants to eligible applicants as funding allows. The program shall develop and implement a comprehensive and coordinated approach for hurricane damage mitigation that may include the following:

- (2) MITIGATION GRANTS.—Financial grants shall be used to encourage single-family, site-built, owner-occupied, residential property owners to retrofit their properties to make them less vulnerable to hurricane damage.
- (a) For a homeowner to be eligible for a grant, the following criteria must be met:
- 1. The homeowner must have been granted a homestead exemption on the home under chapter 196.
- 2. The home must be a dwelling with an insured value of \$300,000 or less. Homeowners who are low-income persons, as defined in s. 420.0004(11)(10), are exempt from this requirement.
- 3. The home must have undergone an acceptable hurricane mitigation inspection after May 1, 2007.

Page 21 of 25

4. The home must be located in the "wind-borne debris region" as that term is defined in s. 1609.2, International Building Code (2006), or as subsequently amended.

5. The building permit application for initial construction of the home must have been made before March 1, 2002.

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An application for a grant must contain a signed or electronically verified statement made under penalty of perjury that the applicant has submitted only a single application and must have attached documents demonstrating the applicant meets the requirements of this paragraph.

Low-income homeowners, as defined in s.

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- 420.0004(11)(10), who otherwise meet the requirements of paragraphs (a), (c), (e), and (f) are eligible for a grant of up to \$5,000 and are not required to provide a matching amount to receive the grant. Additionally, for low-income homeowners, grant funding may be used for repair to existing structures leading to any of the mitigation improvements provided in paragraph (e), limited to 20 percent of the grant value. The
- homeowner that the homeowner meets the requirements of s.

  420.0004(11)(10) if the homeowner provides such certification in
  a signed or electronically verified statement made under penalty
  of perjury.

program may accept a certification directly from a low-income

- Section 11. Subsection (19) of section 420.503, Florida Statutes, is amended to read:
- 608 420.503 Definitions.—As used in this part, the term:

Page 22 of 25

609 l "Housing for the elderly" means, for purposes of s. 610 420.5087(3)(e)(d), any nonprofit housing community that is 611 financed by a mortgage loan made or insured by the United States 612 Department of Housing and Urban Development under s. 202, s. 202 613 with a s. 8 subsidy, s. 221(d)(3) or (4), or s. 236 of the 614 National Housing Act, as amended, and that is subject to income 615 limitations established by the United States Department of 616 Housing and Urban Development, or any program funded by the 617 Rural Development Agency of the United States Department of 618 Agriculture and subject to income limitations established by the 619 United States Department of Agriculture. A project which 620 qualifies for an exemption under the Fair Housing Act as housing 621 for older persons as defined by s. 760.29(4) shall qualify as 622 housing for the elderly for purposes of s.  $420.5087(3)(e)\frac{(d)}{3}$ 623 for purposes of any loans made pursuant to s. 420.508. In 624 addition, if the corporation adopts a qualified allocation plan 625 pursuant to s. 42(m)(1)(B) of the Internal Revenue Code or any 626 other rules that prioritize projects targeting the elderly for 627 purposes of allocating tax credits pursuant to s. 420.5099 or 628 for purposes of the HOME program under s. 420.5089, a project 629 which qualifies for an exemption under the Fair Housing Act as 630 housing for older persons as defined by s. 760.29(4) shall 631 qualify as a project targeted for the elderly, if the project 632 satisfies the other requirements set forth in this part. 633 Section 12. (1) The Legislature finds that due to the 634 current economic conditions in the housing market there is a 635 critical need to rehabilitate or sell excess inventory of unsold 636 homes, including foreclosed homes and newly constructed homes,

Page 23 of 25

as well as a critical need for the rehabilitation and preservation of older, affordable apartments. The Legislature further finds that there is a critical need to create housing-related jobs and that these conditions require the targeting of state and local housing trust fund moneys to assist in the sale or rehabilitation of existing homes and the preservation and rehabilitation of older rental apartments.

- (2) Notwithstanding ss. 420.507(22)(a) and (23)(a),
  420.5087(6)(1), 420.5088, 420.5095, and 420.9075(1)(b) and
  (5)(b), Florida Statutes, funds from the State Housing Trust
  Fund or the Local Government Housing Trust Fund that are
  appropriated for use in the State Apartment Incentive Loan
  Program, Florida Homeownership Assistance Program, Community
  Workforce Housing Innovation Pilot Program, or the State Housing
  Initiatives Partnership Program may not be used to:
- (a) Finance or otherwise assist the construction or purchase of housing sold to eligible individuals, unless the housing unit being sold had an initial certificate of occupancy prior to December 31, 2009; or
- (b) Finance or otherwise assist in the construction or purchase of rental housing, unless the development being financed or assisted received its initial certificate of occupancy prior to December 31, 1995.

Nothing in this section restricts the use of such funds to assist with the purchase of newly constructed homes that were completed prior to December 31, 2009, or the acquisition and rehabilitation of apartments that received their initial

Page 24 of 25

665	certificate of occupancy prior to December 31, 1995. The use o	f
666	such funds is subject to the restrictions of the program under	
667	which the funding is made available.	

(3) This section expires July 1, 2011.

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Section 13. This act shall take effect July 1, 2010.

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Council/Committee hearing bill: Full Appropriations Council on Education & Economic Development

Representative(s) Aubuchon offered the following:

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# Amendment (with title amendment)

Between lines 343 and 344, insert:

Section 7. Subsection (47) of section 420.507, Florida Statutes, is amended to read:

420.507 Powers of the corporation.—The corporation shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this part, including the following powers which are in addition to all other powers granted by other provisions of this part:

(47) To provide by rule in connection with any corporation competitive program, criteria establishing a preference for developers and general contractors who are either domiciled in this state or who, and for developers and general contractors, regardless of domicile, who have substantial experience in developing or building affordable housing through the

Amendment No. 01 corporation's programs in the case of developers, or in building multi-family housing, in the case of general contractors.

- (a) In evaluating whether a developers and or general contractors are is domiciled in this state, the corporation shall consider whether the developer's or general contractor's principal office is located in this state and whether a majority of the developer's and or general contractor's principals and financial beneficiaries with a fifty percent or more financial interest in a project reside in Florida.
- (b) In evaluating whether a developers have or general contractor has substantial experience, the corporation shall consider whether the developer or general contractor has completed at least five developments since 2003 using funds or allocations either provided by or administered by the corporation. For purposes of this sub-section, "completed" means the date of the IRS Form 8609 for buildings containing a majority of the units in developments involving federal low income housing tax credits. In evaluating whether a general contractor has substantial experience, the corporation shall consider whether the general contractor has received a final certificate of occupancy in connection with at least five multifamily housing developments since 2003.
- (c) The corporation shall adopt rules applying these criteria to its competitive programs before the opening of the next Universal Application Cycle following the effective date of this Act. However, such rules shall not apply to projects that have received an allocation of HOPE VI funding from the federal Department of Housing and Urban Development if such projects

Amendment No. 01 48 were the subject of a contract between a local housing authority 49 and a development partner prior to the effective date of this 50 Act and such projects are subject to time limits for use of the HOPE VI funds. 51 52

TITLE AMENDMENT

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Remove line 22 and insert: 56

receipt of federal funds; defining eligible developers or

general contractors; conforming a cross-reference;

	COUNCIL/COMMITTEE ACTION	
	ADOPTED (Y/N)	
	ADOPTED AS AMENDED (Y/N)	
	ADOPTED W/O OBJECTION (Y/N)	
	FAILED TO ADOPT (Y/N)	
	WITHDRAWN (Y/N)	
	OTHER	
1	Council/Committee hearing bill: Full Appropriations Council on	
2	Education & Economic Development	
3	Representative(s) Aubuchon offered the following:	
4		
5	Amendment (with title amendment)	
6	Remove lines 449 through 462, and insert:	
7	12. Sponsor's prior experience, including whether the	
8	developer and general contractor have substantial experience, as	
9	<del>provided in s. 420.507(47).</del>	
10	12. $13.$ Sponsor's ability to proceed with construction.	
11	13. 14. Projects that directly implement or assist	
12	welfare-to-work transitioning.	
13	14. 15. Projects that reserve units for extremely-low-	
14	income persons.	
15	15. 16. Projects that include green building principles,	
16	storm-resistant construction, or other elements that reduce	
17	long-term costs relating to maintenance, utilities, or	
18	insurance.	

	Amendment	No.	02							
19		<u>16.</u>	<del>17.</del> 1	Domicile	or su	bstantia	al exp	perienc	ce of the	ıe
20	developer	and	genera	al contr	actor,	as pro	vided	in s.	420.50	7(47).
21										
22										
23										
24										
25										-
26			T	ITLE	A M	E N D M	EN	T		
27	Remov	ле 1:	ine 31	and ins	ert:					
28	such progr	cam;	amend	ing comp	etitiv	e ranki	ng cri	teria	conform	ning a
29	cross-refe	erend	re: ame	endina s	S.					

	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Full Appropriations Council on
2	Education & Economic Development
3	Representative(s) Aubuchon offered the following:
4	
5	Amendment (with title amendment)
6	Between lines 668 and 669, insert:
7	Section 13. Paragraph (f) of subsection (6) of section
8	163.3177, Florida Statutes, is amended to read:
9	163.3177 Required and optional elements of comprehensive
10	plan; studies and surveys.—
11	(6) In addition to the requirements of subsections (1)-(5)
12	and (12), the comprehensive plan shall include the following
13	elements:
14	(f)1. A housing element consisting of standards, plans,
15	and principles to be followed in:
16	a. The provision of housing for all current and
17	anticipated future residents of the jurisdiction.
18	b. The elimination of substandard dwelling conditions.

- c. The structural and aesthetic improvement of existing housing.
- d. The provision of adequate sites for future housing, including affordable workforce housing as defined in s. 380.0651(3)(j), housing for low-income, very low-income, and moderate-income families, mobile homes, affordable housing for seniors, and group home facilities and foster care facilities, with supporting infrastructure and public facilities. Real property that is conveyed to a local government for affordable housing under this sub-subparagraph shall be disposed of by the local government pursuant to s. 125.379 or s. 166.0451.
- e. Provision for relocation housing and identification of historically significant and other housing for purposes of conservation, rehabilitation, or replacement.
  - f. The formulation of housing implementation programs.
- g. The creation or preservation of affordable housing to minimize the need for additional local services and avoid the concentration of affordable housing units only in specific areas of the jurisdiction.
- h. Energy efficiency in the design and construction of new housing.
  - i. Use of renewable energy resources.
- j. Each county in which the gap between the buying power of a family of four and the median county home sale price exceeds \$170,000, as determined by the Florida Housing Finance Corporation, and which is not designated as an area of critical state concern shall adopt a plan for ensuring affordable workforce housing. At a minimum, the plan shall identify

Amendment No. 03 adequate sites for such housing. For purposes of this subsubparagraph, the term "workforce housing" means housing that is affordable to natural persons or families whose total household income does not exceed 140 percent of the area median income, adjusted for household size.

k. As a precondition to receiving any state affordable housing funding or allocation for any project or program within the jurisdiction of a county that is subject to sub-subparagraph j., a county must, by July 1 of each year, provide certification that the county has complied with the requirements of sub-subparagraph j.

The goals, objectives, and policies of the housing element must be based on the data and analysis prepared on housing needs, including the affordable housing needs assessment. State and federal housing plans prepared on behalf of the local government must be consistent with the goals, objectives, and policies of the housing element. Local governments are encouraged to use job training, job creation, and economic solutions to address a portion of their affordable housing concerns.

2. To assist local governments in housing data collection and analysis and assure uniform and consistent information regarding the state's housing needs, the state land planning agency shall conduct an affordable housing needs assessment for all local jurisdictions on a schedule that coordinates the implementation of the needs assessment with the evaluation and appraisal reports required by s. 163.3191. Each local government shall utilize the data and analysis from the needs assessment as

Amendment No. 03 one basis for the housing element of its local comprehensive plan. The agency shall allow a local government the option to perform its own needs assessment, if it uses the methodology established by the agency by rule.

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TITLE AMENDMENT

Remove line 37 and insert: purposes; providing for future repeal; providing affordable housing for seniors; amending s. 163.3177, F.S.; revising provisions relating to the elements of local comprehensive plans to include an element for affordable housing for seniors; providing for the disposition of real property by a local government for the development of affordable housing; providing an

## **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

HB 1299

Streamlining the Issuance of Licenses, Certifications, and

Registrations Issued by State Agencies

SPONSOR(S): Horner

TIED BILLS:

IDEN./SIM. BILLS: SB 2378

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Insurance, Business & Financial Affairs Policy Committee	13 Y, 0 N	Livingston	Cooper
2)	Full Appropriations Council on Education & Economic Development		Торр	Leznoff
3)	General Government Policy Council			
4)		•		
5)				

#### **SUMMARY ANALYSIS**

The license process is one of the core functions performed by agencies in protecting the health, safety, and welfare of the public. The public recognizes the importance of a professional license as an indicator that the business or individual has met the minimum legal qualifications to perform services.

The bill requires the Governor to establish a "One-Stop Business Connect Workgroup" composed of:

- 1. The Agency for Health Care Administration;
- 2. The Department of Business and Professional Regulation (workgroup chair);
- 3. The Department of Children and Family Services;
- 4. The Department of Health;
- 5. The Department of State; and
- 6. The Department of Revenue.

The bill requires the workgroup to:

- compile a complete, categorical inventory of all business licenses, certifications, and registrations required by each participating agency, including information regarding relevant laws and rules;
- analyze the business licensing, certification, and registration processes for each agency and identify
  processes that disrupt workflow and result in duplication, waste, unnecessary complexity, and errors
  and the root causes of those errors; and
- recommend the standardization and automation of business licensing, certification, and registration processes where appropriate.

The bill requires the workgroup to submit a plan, by February 15, 2011, for establishing a "licensing portal," to the Governor, the President of the Senate, and the Speaker of the House of Representatives that identifies:

- business requirements and the costs associated with implementation of a technology solution for businesses and individuals that provides easy access to state business licensing, certification, and registration requirements through MyFlorida.com;
- clear system wide objectives, a governance structure, accountability measures, and an opportunity for stakeholders to make suggestions regarding the use of the licensing portal; and
- issues that need to be addressed before a technology solution is implemented.

The bill specifies that the workgroup be supported by staff from the participating agencies. It is anticipated that any fiscal impact will not be significant and will be absorbed from within the agencies current appropriations.

The effective date of the bill is upon becoming a law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h1299b.CEED.doc

DATE:

3/16/2010

## **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

## Present situation

MyFlorida.com is "The Official Portal of The State of Florida" and, in part, provides:

From architects to medical doctors to yacht brokers, Florida requires many professional activities to be state-licensed. This is a listing of regulated professions and businesses, including links to websites that allow you to lookup individual names, license numbers and more.<sup>1</sup>

This site lists 327 categories of business activities that are licensed by the state.

The "Florida Statutes 2009 Definitions Index" prepared by the Division of Statutory Revision, includes twenty two categories of definitions for the term "license". The index lists thirteen separate definitions for the term "certificate." The term "registration" is identified by six different definitions.

Included in the index is a frequently referenced statutory definition in s. 455.01, F.S., under the general powers chapter of the Department of Business and Professional Regulation:

4) "License" means any permit, registration, certificate, or license issued by the department.

The "Administrative Procedure act," chapter 120, F.S., specifies under s. 120.52, F.S.:

- (10) "License" means a franchise, permit, certification, registration, charter, or similar form of authorization required by law, but it does not include a license required primarily for revenue purposes when issuance of the license is merely a ministerial act.
- (11) "Licensing" means the agency process respecting the issuance, denial, renewal, revocation, suspension, annulment, withdrawal, or amendment of a license or imposition of terms for the exercise of a license.

The license process is one of the core functions performed by agencies in protecting the health, safety, and welfare of the public. The public recognizes the importance of a professional license as an indicator that the business or individual has met the minimum legal qualifications to perform services.

1 http://www.myflorida.com/licensee/ STORAGE NAME: h1299b.CEED.doc DATE: 3/16/2010 An accurate and reliable licensing system is also emphasized because fees, taxes, and fines are annually collected from licensees.

The license requirements are set in statute and amount to a different set of standards that apply to each activity, either for initial licensure or as a practitioner. For instance, some acts require an academic degree for licensure, while others allow a variety of paths, including qualification through experience, internship training, or other specific training.

The practice requirements for most, but not all, businesses require an examination. The practice requirements may require a multi-part examination which must be taken when available and usually includes several days of testing. Other professions are subject to less time consuming examinations, usually developed by the state or by a vendor through a contract with the state.

Licensure requirements that apply to a particular practice will inevitably affect the application and licensure process. The time frame between the initial license application and the actual issuance of the license may vary as a result of the requirements applicable to that particular business activity.

#### Effect of proposed changes

The bill requires the Governor to establish a "One-Stop Business Connect Workgroup" composed of, at a minimum, the secretary or agency head, or his or her designee, of the following state agencies:

- 1. The Agency for Health Care Administration.
- 2. The Department of Business and Professional Regulation.
- 3. The Department of Children and Family Services.
- 4. The Department of Health.
- 5. The Department of State.
- 6. The Department of Revenue.

The Secretary of Business and Professional Regulation is designated as the chair of the workgroup. The mission statement of the DBPR is "License Efficiently, Regulate Fairly."<sup>2</sup>

The bill also recognizes other agencies may have useful expertise and specifies that the workgroup seek consultation with these other agencies, such as the "Agency for Enterprise Information Technology."

The bill requires the workgroup to:

- compile a complete, categorical inventory of all business licenses, certifications, and registrations required by each participating agency, including information regarding relevant laws and rules:
- analyze the business licensing, certification, and registration processes for each agency and identify processes that disrupt workflow and result in duplication, waste, unnecessary complexity, and errors and the root causes of those errors; and
- recommend the standardization and automation of business licensing, certification, and registration processes where appropriate.

The bill requires the workgroup to submit a plan, by February 15, 2011, for establishing the licensing portal to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The bill requires the workgroup plan to identify:

 business requirements and the costs associated with implementation of a technology solution for businesses and individuals that provides easy access to state business licensing, certification, and registration requirements through MyFlorida.com;

- clear system wide objectives, a governance structure, accountability measures, and an
  opportunity for stakeholders to make suggestions regarding the use of the licensing portal; and
- issues that need to be addressed before a technology solution is implemented.

# Additionally, section 20.051, F.S., in part, provides:

To achieve maximum efficiency and effectiveness of government as intended by s. 6, Art. IV of the State Constitution, and to promote quality management and accountability as required in s. 19, Art. III of the State Constitution, all programs, functions, and entities must be reviewed by the executive and the legislative branches. Reviews must determine whether the function, program, or entity:

- serves a beneficial purpose to state agencies in improving the effectiveness and efficiency of the operations of the state and
- is situated within an organizational structure that promotes its efficient and effective administration and does not duplicate activities conducted in other agencies of the state;<sup>3</sup>

## The bill specifies:

It is the intent of the Legislature that by July 1, 2014, the state establish an online connection that is easily accessible through the state's official portal, "MyFlorida.com," and that provides an efficient and effective online, self-service method for an individual to access state requirements for starting and operating a business.

## **B. SECTION DIRECTORY:**

Section 1. Creates the "Florida's One-Stop Business Connect Act" and requires the Governor to create a work group to recommend a plan to implement a technology solution that provides businesses and individuals with access to state requirements for business licenses, certifications, and registrations.

Section 2. Effective date – upon becoming a law.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

	_	
1.	Revenues:	

None.

2. Expenditures:

See Fiscal Comments.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Indeterminate.

These categories are only a partial listing of review determinations.

STORAGE NAME: h1299b.CEED.doc

DATE: 3/16/2010

# D. FISCAL COMMENTS:

The bill specifies that the workgroup be supported by staff from the participating agencies. The bill specifies that "to the extent that funds are available within the participating agencies' budgets, the workgroup may use services of consultants." It is anticipated that any fiscal impact will not be significant and will be absorbed from within the agencies current appropriations.

#### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, does not appear to reduce the authority that counties or municipalities have to raise revenue in the aggregate, and does not appear to reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

NA

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: DATE: h1299b.CEED.doc 3/16/2010 HB 1299 2010

A bill to be entitled

An act relating to streamlining the issuance of licenses, certifications, and registrations issued by state agencies; providing a short title; providing legislative findings and intent; requiring the Governor to establish the One-Stop Business Workgroup; providing for the membership of the workgroup; authorizing the workgroup to consult with other agencies and use consultants; providing duties of the workgroup; requiring that the workgroup submit a plan for establishing a licensing portal to the Governor and Legislature by a specified date; providing requirements for the plan to implement a technology solution that provides businesses and individuals with easy access to state requirements for business licenses, certifications, and registrations; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. (1) This act may be cited as "Florida's One-Stop Business Connect Act."
  - (2) The Legislature finds that:
- (a) Individuals who start and operate businesses in this state must interact with multiple state agencies to obtain licenses, registrations, and tax certificates needed to legally operate in this state. This process can be time-consuming and frustrating for businesses and often requires business owners to provide similar information to multiple agencies.

Page 1 of 4

HB 1299 2010

(b) State government requirements for starting and operating a business in this state are often cumbersome and place avoidable burdens on business owners. For several years, the Legislature has recognized that these requirements do not serve to promote this state as a business-friendly state that actively supports the growth of jobs, businesses, and economic opportunities.

- (c) A phased, deliberative, and collaborative approach is necessary to streamline and automate the state's business processes; to simplify business requirements and eliminate unnecessary business requirements; and to provide a single point of entry for businesses to complete business transactions with the state.
- (3) It is the intent of the Legislature that by July 1, 2014, the state establish an online connection that is easily accessible through the state's official portal, "MyFlorida.com," and that provides an efficient and effective online, selfservice method for an individual to access state requirements for starting and operating a business.
- (4) (a) The Governor shall establish a One-Stop Business Connect Workgroup composed of, at a minimum, the secretary or agency head, or his or her designee, of the following state agencies:
  - 1. The Agency for Health Care Administration.
  - 2. The Department of Business and Professional Regulation.
  - 3. The Department of Children and Family Services.
  - 4. The Department of Health.
  - 5. The Department of State.

Page 2 of 4

HB 1299 2010

6. The Department of Revenue.

- (b) The Secretary of Business and Professional Regulation shall serve as the chair of the workgroup. The workgroup shall be supported by staff from the participating agencies.
- (c) The workgroup may consult with other agencies throughout the state, including the Agency for Enterprise Information Technology, and those agencies must provide requested assistance to the workgroup.
- (d) To the extent that funds are available within the participating agencies' budgets, the workgroup may use the services of consultants.
  - (5)(a) The workgroup shall:
- 1. Compile a complete, categorical inventory of all business licenses, certifications, and registrations required by each participating agency, including information regarding relevant laws and rules.
- 2. Analyze the business licensing, certification, and registration processes for each agency and identify processes that disrupt workflow and result in duplication, waste, unnecessary complexity, and errors and the root causes of those errors.
- 3. Recommend the standardization and automation of business licensing, certification, and registration processes where appropriate.
- (b) By February 15, 2011, the workgroup shall submit a plan for establishing the licensing portal to the Governor, the President of the Senate, and the Speaker of the House of Representatives that identifies:

Page 3 of 4

HB 1299 2010

<u>1</u>	. E	usiness	require	ments	and	the	cost	s a	ssociat	ted	<u>with</u>
implem	enta	tion of	a techno	ology	solı	ıtior	n for	bu	siness	es a	and
<u>indivi</u>	dual	s that	provides	easy	acce	ess t	o st	ate	busine	ess	
licens	ing,	certif	ication,	and	regis	strat	cion	rec	quireme	nts	through
MyFlor	ida.	com.									

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- 2. Clear systemwide objectives, a governance structure, accountability measures, and an opportunity for stakeholders to make suggestions regarding the use of the licensing portal.
- 3. Issues that need to be addressed before a technology solution is implemented.
  - Section 2. This act shall take effect upon becoming a law.

# Amendment No. 1

	COUNCIL/COMMITTEE ACTION						
	ADOPTED (Y/N)						
	ADOPTED AS AMENDED (Y/N)						
	ADOPTED W/O OBJECTION (Y/N)						
	FAILED TO ADOPT (Y/N)						
	WITHDRAWN (Y/N)						
	OTHER						
1	Council/Committee hearing bill: Full Appropriations Council o	n					
2	Education & Economic Development						
3	Representative(s) Horner offered the following:						
4							
5	Amendment 1						
6	On line 43 remove 2014 and insert 2012						
_,							

# Amendment No. 2

	COUNCIL/COMMITTEE A	CTION
	ADOPTED	(Y/N)
	ADOPTED AS AMENDED	(Y/N)
	ADOPTED W/O OBJECTION	(Y/N)
	FAILED TO ADOPT	(Y/N)
	WITHDRAWN	(Y/N)
	OTHER	·
1	Council/Committee hearing	g bill: Full Appropriations Council on
2	Education & Economic Dev	relopment
3	Representative(s) Horner	offered the following:
4		
5	Amendment 2	
6	On line 81 remove <u>Februa</u>	ry 15, 2011 and insert December 15, 2010

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 7053

PCB PT 10-01 Public School Assessments

SPONSOR(S): PreK-12 Policy Committee and Legg

**TIED BILLS:** 

**IDEN./SIM. BILLS:** 

ACTION	ANALYST	STAFF DIRECTOR
13 Y, 1 N	Duncan	Ahearn
	Heflin (A)	Leznoff
***************************************		· ·
WEST-CONTINUES OF THE STATE OF		
	•	13 Y, 1 N Duncan

#### **SUMMARY ANALYSIS**

House Bill 7053 specifies geometry and Algebra II as two of the four mathematics credits needed for graduation and Biology I and chemistry or physics as two of the three science credits needed for graduation. For students selecting the accelerated college preparatory or career preparatory graduation options, the bill increases the required mathematics credits from three to four credits.

The bill requires end-of-course (EOC) assessments to be administered in the following courses:

- Algebra I. Beginning with students entering grade 9 in the 2011-2012 school year, passage of the EOC assessment is required to pass the course and earn course credit.
- Geometry, Beginning with students entering grade 9 in the 2012-2013 school year, passage of the EOC assessment is required to pass the course and earn course credit.
- Biology I, Beginning with students entering grade 9 in the 2012-2013 school year, passage of the EOC assessment is required to pass the course and earn course credit.

The bill eliminates grade 9 and grade 10 FCAT Mathematics and FCAT Science at the high school level.

The bill eliminates requirements for a revised FCAT Writing beginning with the 2012-2013 school year. The current FCAT Writing will continue to be administered at least once at the elementary, middle, and high school levels as provided in current law.

The bill directs the Commissioner of Education to develop an implementation schedule for the development and administration of additional EOC assessments in English/Language Arts II, Algebra II, chemistry, physics, Earth/Space science, United States history, and world history, subject to funding availability. A student's performance on these statewide, standardized EOC assessments must constitute at least 30 percent of the student's course grade.

The bill authorizes use of equivalent scores for EOC assessments and allows a high school student who fails an EOC assessment to receive a grade of "I" in the course until the next administration of the EOC assessment. The bill requires the State Board of Education to establish two cut scores for each EOC assessment: a passing score and a score indicating that a student is high achieving and likely to meet collegereadiness standards. The bill defines achievement levels 1 through 5 and revises testing schedules for EOC assessments.

The bill requires high schools to provide acceleration courses and advise students of such courses. The bill creates the Credit Acceleration Program (CAP) to allow a student to earn high school course credit by attaining a certain score on a statewide, standardized EOC assessment.

See the FISCAL COMMENTS section of this analysis.

The bill takes effect July 1, 2010.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME:

h7053.CEED.doc

DATE:

3/16/2010

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- · Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

### **Standards and Assessments**

According to the Southern Regional Education Board, the purpose of high school is not only to graduate students, but to prepare them for responsible citizenship and their next step — a bachelor's or associate's degree, transfer study, a career/technical degree or certificate, a career program, employment, or the military.<sup>1</sup>

Being college-ready means a high school graduate has the reading, writing and math knowledge and skills to qualify for and succeed in entry-level, credit-bearing, college-degree courses without the need for remedial classes. Similarly, being career-ready — ready to enter and advance in a job or succeed in training for a good job — means that high school graduates can read, comprehend, interpret, and analyze complex technical materials, can use mathematics to solve problems in the workplace, and can pass a state-approved industry certification or licensure exam in their field.<sup>2</sup>

According to information received from the American Diploma Project (ADP), 55 percent of all students entering Florida's public postsecondary institutions require remediation in math, reading, and/or writing. In 2005-2006, the total cost of postsecondary remediation was \$129.8 million, with the state paying more than half of these costs (\$70 million). Also, employers estimate that 45 percent of recent high school graduates lack the skills to advance.<sup>3</sup>

To cover the content necessary to be college- and career-ready, students need to complete a rigorous sequence of courses, which, according to ADP, includes four courses in mathematics covering Algebra I and II, geometry, and a fourth course such as statistics or precalculus. Florida's graduation requirements do not currently meet these standards.

In addition, studies show that low-achieving students fail less often in rigorous courses;<sup>4</sup> that if high

STORAGE NAME:

<sup>&</sup>lt;sup>1</sup> Southern Regional Education Board, The Next Generation of School Accountability: A Blueprint for Raising High School Achievement and Graduation Rates in SREB States, 2009, at 9.

<sup>&</sup>lt;sup>3</sup> Michael Cohen, Achieve, Inc., American Diploma Project Network, Creating a High School Diploma That Counts: Lessons from the American Diploma Project, March 3, 2009.

<sup>&</sup>lt;sup>4</sup> Cooney, Sondra and Gene Bottoms, Southern Regional Education Board, Middle Grades to High School: Mending a Weak Link, 2002, at 9.

schools had demanded more, graduates would have worked harder;<sup>5</sup> and that a majority of graduates would have taken harder courses. Finally, research indicates that taking Algebra II is critical for both college and career.7

Over the past few years, more states are using end-of-course (EOC) assessments to measure student performance at the high school level. The results of EOC assessments can provide more specific information about student performance. Schools can use the results to determine more exactly what specific course content and skills students have mastered, and what they have not.8 Calling a course biology or Algebra I does not ensure a common level of content from one classroom to the next. Implementing statewide, standardized EOC assessments serves as a means of consistently evaluating the rigor of content in high school courses across a state.9

In testimony provided during the January 13, 2010, meeting of the Florida House of Representatives PreK-12 Policy Committee, the President of the Southern Regional Education Board stressed the importance of transitioning to EOC assessments methodically and over a period of time. He also emphasized the importance of introducing a small number of EOC assessments and limiting EOC assessments to courses such as Algebra I and Biology I.

## Statewide Assessment Program

#### **Current Law**

## Florida Comprehensive Assessment Test (FCAT)

The FCAT is a part of the statewide assessment program, which measures a student's content knowledge and skills and the achievement of the benchmarks contained in Florida's Next Generation Sunshine State Standards. 10 The FCAT consists of criterion-referenced tests in reading, writing, mathematics, and science.11

Comprehensive assessments of reading and mathematics must be administered annually in grades 3 through 10. Comprehensive assessments of writing and science are administered at least once at the elementary, middle, and high school levels. 12 Students are tested in writing in grades 4, 8, and 10; reading and mathematics in grades 3 through 10; and science in grades 5, 8, and 11.13

In addition to earning credits in the required high school courses, students must also pass the reading and mathematics portions of the Grade 10 FCAT or attain concordant scores on either the SAT or American College Test (ACT) to receive a standard high school diploma.<sup>14</sup>

## FCAT Writing

Currently, FCAT Writing measures student writing proficiency and consists of a writing prompt randomly assigned to students in grades 4, 8, and 10.15 Beginning with the 2012-2013 school year, FCAT Writing

STORAGE NAME: DATE:

3/16/2010

<sup>&</sup>lt;sup>5</sup> Peter D. Hart Research Associates/Public Opinion Strategies, Rising to the Challenge: Are High School Graduates Prepared for College and Work? Prepared for Achieve, Inc., 2005.

<sup>&</sup>lt;sup>7</sup> Id.: see also. Achieve Report: Out of Many, One: Toward Rigorous Common Core Standards from the Ground Up, July 2008, at 4. <sup>8</sup> Southern Regional Education Board, The Changing Roles of Statewide High School Exams, 2007, at p. 17. Available at http://www.sreb.org/page/1095/high schools.html (last visited January 20, 2010).

Education Commission of the States, High School Level STEM Initiatives, 2008. Available at http://mb2.ecs.org/reports/Report.aspx?id=1409 (last visited January 20, 2010).

s. 1008.22(3)(c), F.S.; See Florida Department of Education, FCAT Frequently Asked Questions. Available at http://www.fldoe.org/faq/default.asp?Dept=179&Cat=95 (last visited January 20, 2010). 11 s. 1008.22(3)(c), F.S.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Florida Department of Education. FCAT Fact Sheet, 2008. Available at http://fcat.fldoe.org/fcatpub3.asp and Rule 6A-1.09422(3)(a), F.S.

<sup>&</sup>lt;sup>14</sup> s. 1003.428(4)(b) and s. 1003.429(5)(a), F.S.

<sup>&</sup>lt;sup>15</sup> Florida Department of Education, Office of Assessment, Writing Assessment in Florida, February 2010. h7053.CEED.doc

must be composed of a combination of selected-response test items, short-response performance tasks, and extended-response performance tasks, which must measure a student's content knowledge of writing, including but not limited to, paragraph and sentence structure, sentence construction, grammar and usage, punctuation, capitalization, spelling, and parts of speech.<sup>16</sup>

Florida, represented by the Department of Education (DOE), is partnering with the Common Core State Standards Initiative to develop a common core of state standards in English-language arts and mathematics for grades K-12.<sup>17</sup> It is anticipated that the transition to the Common Core Standards for Writing will begin in the 2011-2012 school year and a common core assessment will be available by the 2014-2015 school year.<sup>18</sup>

## End-Of-Course (EOC) Assessments

Current law authorizes an EOC assessment for a subject to be administered in addition to the comprehensive assessments required for that subject. An EOC assessment must be rigorous, statewide, standardized, and developed or approved by the DOE. The content knowledge and skills assessed by comprehensive and EOC assessments must be aligned to the core curricular content established in the Sunshine State Standards.<sup>19</sup>

The Commissioner of Education (COE) may select one or more nationally developed comprehensive examinations for use as an EOC assessment, including but not limited to, examinations for a College Board Advanced Placement course, International Baccalaureate course, or Advanced International Certificate of Education course or industry-approved examinations to earn national industry certifications, if the COE determines that the content knowledge and skills assessed by the examinations meet or exceed the grade level expectations for the core curricular content established for the course in the Next Generation Sunshine State Standards.<sup>20</sup> To date, the COE has not selected any examinations for use as an EOC assessment.

The COE is authorized to collaborate with the American Diploma Project in the adoption or development of rigorous EOC assessments that are aligned to the Next Generation Sunshine State Standards.<sup>21</sup>

The DOE is conducting field test<sup>22</sup> administrations of the Algebra I assessment during the current 2009-2010 school year and plans to field test a Biology I EOC assessment during the 2010-2011 school year.<sup>23</sup>

### Achievement Levels

FCAT Achievement Levels are based on both scale scores and developmental scale scores<sup>24</sup> and

STORAGE NAME:

h7053.CEED.doc

PAGE: 4

<sup>16</sup> *Id* 

<sup>&</sup>lt;sup>17</sup> The Common Core State Standards Initiative is a state-led effort coordinated by the National Governors Association Center for Best Practices and the Council of Chief State School Officers. The Governors and commissioners of education from 48 states and 2 territories and the District of Columbia are participating in the initiative. See <a href="http://www.corestandards.org/">http://www.corestandards.org/</a>.

<sup>&</sup>lt;sup>18</sup> Florida Department of Education, Office of Assessment, Writing Assessment in Florida, February 2010.

<sup>&</sup>lt;sup>19</sup> s. 1008.22(3)(c), F.S.

<sup>&</sup>lt;sup>20</sup> *Id*.

<sup>&</sup>lt;sup>21</sup> *Id*.

Field-test questions are newly-developed questions that are being tried out before they can be used on a future test. Field-test questions must be tried out at least one year before they are used to decide a student's score. If the data on the field-test questions are acceptable, then the questions may be used on an actual test and count toward a student's score. <a href="http://www.fldoe.org/faq/default.asp?Dept=202&ID=656">http://www.fldoe.org/faq/default.asp?Dept=202&ID=656</a> (last visited January 21, 2010).

http://www.fldoe.org/faq/default.asp?Dept=202&ID=656 (last visited January 21, 2010).

Florida Department of Education, Office of Assessment, Transition to Next Generation and Computer-Based Tests in Florida:

Plans Currently Included in the FCAT Contract, January 2010. Field test administrations will occur in a sample of high schools.

Scale scores are reported for all FCAT Sunshine State Standards (SSS) subjects, except FCAT Writing, and range from 100 (lowest) to 500 (highest). Developmental Scale Scores (DSS) are only reported for FCAT SSS Reading and Mathematics and range from 0 to 3000 across grades 3 through 10. DSS link two years of student FCAT data that track student progress over time. Students should receive higher scores as they move from grade to grade according to their increased achievement. See Rule 6A-1.09422(5), F.A.C. and http://www.fcat.fldoe.org/pdf/fcAchievementLevels.pdf, Florida Department of Education. FCAT Achievement Levels, July 2008.

range from Level 1 (lowest) to Level 5 (highest).25 Scores on FCAT Writing are reported on a score scale from 1 to 6 defined by the FCAT Writing holistic rubrics.<sup>26</sup>

## **Passing Scores**

The State Board of Education (SBE), by rule, establishes the passing scores for statewide assessments. If the COE revises a statewide assessment and the revisions require the SBE to modify the assessment's proficiency levels or modify the passing scores required for a standard high school diploma, until the SBE adopts the modifications by rule, the COE must use calculations for scoring the assessment which adjust student scores on the revised assessment for statistical equivalence to student scores on the former assessment.<sup>27</sup> A student must attain the passing scores on the statewide assessment required for a standard high school diploma which are in effect at the time the student enters grade 9 if the student's enrollment is continuous.<sup>28</sup>

Should the COE revise a statewide assessment and the revisions require the SBE to modify the passing scores required for a standard high school diploma, the COE is authorized to, with approval of the SBE, discontinue administration of the former assessment upon the graduation, based on normal student progression, of students participating in the final regular administration of the former assessment. The SBE must adopt, by rule, passing scores for the revised assessment which are statistically equivalent to passing scores on the discontinued assessment for a student to attain passing scores on the discontinued assessment.<sup>29</sup>

#### **Concordant Scores**

The SBE is required to analyze the content and concordant data sets for widely used high school achievement tests, including, but not limited to, the PSAT, PLAN, SAT, ACT and College Placement Test, to assess if concordant scores can be determined for high school graduation, college placement and scholarship awards.

If a student fails to attain passing scores on the Grade 10 FCAT, the student may attain concordant scores on either the SAT or ACT.30 A student must take each subject area of the Grade 10 FCAT a total of three times without earning a passing score in order to use concordant scores from the SAT or ACT. A new student entering the Florida public school system in the 12<sup>th</sup> grade may use a concordant score without taking the FCAT.31 Current law does not address whether students who take the SAT or ACT tests and achieve a concordant score prior to taking the Grade 10 FCAT are allowed to use that score to satisfy graduation requirements.

### Assessment Administration Schedule

The COE is required to establish schedules for the administration of statewide assessments and the reporting of student test results. By August 1 of each year, the COE must notify each school district in writing and publish on the DOE's Internet website the testing and reporting schedules for, at a minimum, the school year following the upcoming school year. 32

The testing and reporting schedules must require the latest possible administration of statewide assessments and the earliest possible reporting to the school districts of student test results which is feasible based on the available technology and funding; however, test results must be made available no later than the final day of the regular school year for students.<sup>33</sup>

<sup>&</sup>lt;sup>25</sup> http://www.fcat.fldoe.org/pdf/fcAchievementLevels.pdf, Florida Department of Education. FCAT Achievement Levels, July 2008. <sup>26</sup> Rule 6A-1.09422, F.A.C.

<sup>&</sup>lt;sup>27</sup> s. 1008.22(9)(a), F.S.

<sup>&</sup>lt;sup>28</sup> s. 1008.22(9)(b), F.S.

<sup>&</sup>lt;sup>29</sup> s. 1008.22(9)(c), F.S.

<sup>&</sup>lt;sup>30</sup> s. 1008.22(10), F.S.

<sup>&</sup>lt;sup>31</sup> s. 1008.22(10), F.S.

<sup>&</sup>lt;sup>32</sup> s. 1008.22(3)(c)12., F.S.

<sup>&</sup>lt;sup>33</sup> s. 1008.22(3)(c)12.a., F.S.

Beginning with the 2010-2011 school year, a comprehensive statewide assessment of writing cannot be administered earlier than the week of March 1 and a comprehensive statewide assessment of any other subject cannot be administered earlier than the week of April 15.34

A statewide, standardized EOC assessment is required to be administered within the last two weeks of the course.35

### Waiver of FCAT for Certain Students

School districts are required to provide instruction to prepare students with disabilities to demonstrate proficiency in the core content knowledge and skills necessary for such students to progress from grade-to-grade and to graduate from high school.<sup>36</sup>

For a student with a disability, if the individual education plan (IEP) committee determines that the FCAT cannot accurately measure a student's abilities, then the FCAT requirements must be waived for the purpose of receiving a standard high school diploma. In addition, in order for the FCAT requirement to be waived, the student must have completed the minimum number of credits and met the other requirements for high school graduation and must have taken FCAT reading and mathematics once in the 10<sup>th</sup> grade and once in the 11<sup>th</sup> grade.<sup>37</sup>

## **Effect of Proposed Changes**

## Florida Comprehensive Assessment Test (FCAT)

The bill eliminates Grade 9 FCAT Mathematics, Grade 10 FCAT Mathematics, and FCAT Science administered at the high school level.

## FCAT Writing

The bill removes the multiple performance tasks required for FCAT Writing beginning with the 2012-2013 school year, thereby avoiding the significant costs associated with developing a new assessment. 38 The current FCAT Writing will continue to be administered at least once at the elementary, middle, and high school levels as provided in current law.39 It is anticipated that the Common Core Standards for Writing will be adopted in 2010 and the Common Core writing assessment will be available in the 2014-2015 school year; accordingly, developing a new writing assessment prior to possibly implementing the Common Core writing assessment would appear fiscally imprudent.40

## End-of-Course (EOC) Assessments

The bill requires three EOC assessments, as follows:

#### Mathematics Courses

### Algebra I

Beginning with the 2010-2011 school year, all students enrolled in Algebra I or an equivalent course must take the Algebra I EOC assessment.

For students entering grade 9 during the 2010-2011 school year, a student's performance on the EOC assessment in Algebra I will constitute 30 percent of the student's final course grade.

DATE:

<sup>&</sup>lt;sup>34</sup> s. 1008.22(3)(c)12.b., F.S.

<sup>&</sup>lt;sup>35</sup> s. 1008.22(3)(c)12.c., F.S.

<sup>&</sup>lt;sup>36</sup> s. 1003.428(8)(a), F.S.

<sup>&</sup>lt;sup>37</sup> s. 1003.428(8)(b), F.S.

<sup>&</sup>lt;sup>38</sup> See supra text accompanying fn16.

<sup>&</sup>lt;sup>39</sup> s. 1008.22(3)(c), F.S. and Rule 6A-1.09422, F.A.C.

<sup>&</sup>lt;sup>40</sup>See supra text accompanying fn 18. h7053.CEED.doc

Beginning with students entering grade 9 in the 2011-2012 school year, a student must earn a passing score on the EOC assessment in Algebra I in order to pass the course and earn course credit.

## Geometry

Beginning with the 2010-2011 school year, all students enrolled in geometry or an equivalent course must take the geometry EOC assessment.

For students entering grade 9 during the 2010-2011 and 2011-2012 school years, a student's performance on the EOC assessment in geometry will constitute 30 percent of the student's final course grade.

Beginning with students entering grade 9 in the 2012-2013 school year, a student must earn a passing score on the EOC assessment in geometry in order to pass the course and earn course credit.

### Science Course

## Biology I

Beginning with the 2011-2012 school year, all students enrolled in Biology I or an equivalent course must take the Biology I EOC assessment.

For students entering grade 9 during the 2011-2012 school year, a student's performance on the EOC assessment in Biology I will constitute 30 percent of the student's final course grade.

Beginning with students entering grade 9 in the 2012-2013 school year, a student must earn a passing score on the EOC assessment in Biology I in order to pass the course and earn course credit.

The bill directs the COE to establish an implementation schedule for the development and administration of statewide, standardized EOC assessments in English/Language Arts II, Algebra II, chemistry, physics, Earth/Space science, United States history, and world history, contingent upon funding provided in the General Appropriations Act, including appropriation of federal funds. The student's performance on these statewide, standardized EOC assessments must constitute at least 30 percent of a student's course grade.

Priority must be given to the development of an EOC assessment in English/Language Arts II. The COE is directed to evaluate the feasibility and effect of transitioning from the grade 9 and grade 10 FCAT Reading and high school level FCAT Writing to an EOC assessment in English/Language Arts II. The COE must report the results of the evaluation to the President of the Senate and the Speaker of the House of Representatives no later than July 1, 2011.

#### Achievement Levels

The bill requires the use of achievement levels for all comprehensive and EOC assessments. FCAT Reading, Mathematics, and Science and all statewide, standardized EOC assessments must measure the content knowledge and skills a student has attained by use of scaled scores and achievement levels. Achievement levels range from 1 through 5, with level 1 being the lowest achievement level, level 5 being the highest achievement level, and level 3 indicating satisfactory performance on an assessment.<sup>41</sup>

The bill codifies the current practice of scoring FCAT Writing using the rubric scale ranging from 1 through 6 and incorporating scores earned in calculating school grades.

STORAGE NAME:

h7053.CEED.doc

PAGE: 7

<sup>&</sup>lt;sup>41</sup> Currently, student performance on FCAT Reading, Mathematics, and Science are evaluated using the five achievement levels; however, current law does not identify or define the five levels.

## Passing Scores, Including Scores Indicating High Achievement

The bill requires the SBE to designate passing scores for EOC assessments.<sup>42</sup> In addition, the SBE must designate a score for each statewide, standardized EOC assessment which indicates that a student is high achieving and likely to meet college-readiness standards by the time the student graduates from high school.

## Concordant and Equivalent Scores

The bill revises the use of concordant scores for the FCAT as follows:

- Requires the COE, rather than the SBE, to analyze the content and concordant data sets for high school achievement tests and to assess if concordant scores for FCAT scores can be determined for high school graduation only, rather than, in addition to, college placement and scholarship awards.
- Clarifies that concordant scores earned prior to taking the grade 10 FCAT are not eligible for use in fulfilling the student assessment requirement in order to obtain a standard high school diploma.43
- Provides that a student who has not earned a passing score on the grade 10 FCAT must participate in each retake of the assessment until the student earns a passing score on a concordant assessment.
- Removes the requirement that a student must take the grade 10 FCAT a total of three times without earning a passing score before concordant scores can be used to satisfy the assessment requirement for a standard high school diploma. The DOE maintains that the requirement to take and fail the FCAT three times prior to using a concordant score is frustrating for students and particularly difficult for students transferring into a Florida school district toward the end of grade 11 and in grade 12. The FCAT summer retakes were eliminated due to budget cuts, making it more difficult to retake the test.44

For EOC assessments, the bill directs the COE to analyze the content and equivalent data sets for high school achievement tests such as the grade 10 Mathematics retakes until such retakes are discontinued, the PSAT, the PLAN, the SAT, the ACT, and the College Placement Test, to assess if equivalent scores for EOC assessment scores can be determined. When content alignment and equivalent scores can be determined, the COE must adopt those scores as meeting the requirement to pass the EOC assessment and may adopt those scores as being sufficient to achieve additional purposes as determined by rule.

New equivalent scores must be established each time that assessment content or scoring procedures change for an EOC assessment or for a high school achievement test for which an equivalent score is determined. Equivalent scores earned before taking an EOC assessment for the first time may not be used to satisfy the requirement to pass the EOC assessment. Use of equivalent scores for purposes of grade adjustment, grade forgiveness, or credit recovery is contingent upon and subject to school board

<sup>44</sup> Conversation with the Department of Education staff concerning HB 7087 during the 2009 Legislative Session. h7053.CEED.doc

STORAGE NAME: DATE:

3/16/2010

<sup>&</sup>lt;sup>42</sup> An EOC assessment must be field-tested and the following year the EOC assessment is administered to establish baseline performance data. The SBE will not establish a passing score for the baseline administration of the assessment because no comparison can be made. The baseline exam should be scored 1 to 100. Therefore, the raw score a student receives, e.g., 70 points, will be used as 30 percent of the student's grade. The teacher will average the raw score received on the EOC assessment with other performance and/or participation data, such as quizzes, classroom and homework assignments, and projects in order to determine a student's grade. When the EOC assessment is administered the following year, the SBE will establish a passing score and the range of scores for each of the five achievement levels.

<sup>&</sup>lt;sup>43</sup> The DOE states that the purpose of this requirement is to maintain the integrity of each student's first attempt on the grade 10 FCAT. If a student has a concordant SAT/ACT score prior to taking the grade 10 FCAT, the student's motivation to pass the assessment will be diminished. In addition, allowing use of prior concordant scores erodes the NCLB requirement that students take a state comprehensive exam. Also, SAT/ACT and FCAT tests are modified at various times, thus a previously-earned "passing" score on the SAT/ACT may not accurately reflect "concordancy" with the current FCAT assessment.

rule.

## Assessment Testing Schedules

The bill requires the COE to consider the observance of religious and school holidays when establishing the schedules for the administration of statewide assessments.

The bill changes the current requirement that FCAT test results must be made available no later than the final day of the regular school year to no later than the week of June 8.

The bill revises the EOC assessment testing schedule as follows:

- Changes the requirement that a statewide, standardized EOC assessment be administered within a two-week period by authorizing the EOC assessment to be administered during a threeweek period at the end of a year-long course.
- Requires the COE to select a three-week period for the administration of the assessment in order to provide student results prior to the end of the course.
- Requires school districts to select one testing week within the three-week administration period for each EOC assessment.
- Requires the COE to determine the most appropriate testing dates, based on a school district's academic calendar, for EOC assessments administered at the end of a semester-long course.

The bill requires that EOC assessment results be provided no later than one week after the school district completes testing for each course.

#### Waivers of EOC Assessments for Certain Students

Like current law regarding the FCAT, the bill provides that if the individual education plan committee determines that an EOC assessment cannot accurately measure the abilities of a student with a disability, considering all allowable accommodations, then the results of the EOC assessment must be waived for the purpose of determining the student's course grade and credit.

Echoing current law with regard to the FCAT, the bill authorizes the waiver of an EOC assessment for students in exceptional education programs and students who have limited English proficiency.

## **High School Credit Requirements**

### **Current Law**

## 24-Credit Graduation Option

To graduate from high school and receive a standard diploma, students must complete an accelerated college or career preparatory program,<sup>45</sup> an International Baccalaureate (IB) curriculum, an Advanced International Certificate of Education (AICE) curriculum, or earn 24 credits in required courses and pass the Grade 10 FCAT.<sup>46</sup> Of the 24 credits, 16 credits are core curriculum credits comprised of: four credits in English; four credits in mathematics; three credits in science; three credits in social studies; one credit in fine or performing arts, speech and debate, or a practical arts course; and one credit in physical education to include integration of health.<sup>47</sup>

<sup>45</sup> See text accompanying infra notes 55, 56, and 57.

<sup>46</sup> s. 1003.428(4)(b), F.S., and s. 1008.22(3)(c), F.S.

<sup>47</sup> s. 1003.428(1), F.S.

DATE:

#### Mathematics Courses

Of the four credits required in mathematics, one must be Algebra I, a series of courses equivalent to Algebra I, or a higher-level mathematics course. School districts are encouraged to set specific goals to increase enrollments in, and successful completion of, geometry and Algebra II.

There are several options available for students to meet the mathematics credit requirements. Courses equivalent to Algebra I include Algebra la and Ib, Applied Math I and Math II and pre-AICE Math I. In addition, there are a series of integrated mathematics courses (Integrated Math I and II) that incorporate Algebra I and II and geometry. Courses equivalent to Algebra II are Integrated Math II and III. Courses equivalent to geometry include Informal Geometry, Analytical Geometry, and Analytical Geometry IB. Algebra I, geometry, and Algebra II all have equivalent honors level courses.<sup>48</sup>

In 2008-2009, 59 percent of grade 9 students were enrolled in Algebra I or an equivalent and 27 percent of grade 8 students were enrolled in Algebra I or an equivalent. In 2008-2009, 47 percent of grade 10 students were enrolled in geometry or an equivalent and 21 percent of grade 9 students were enrolled in geometry or an equivalent.<sup>49</sup>

#### Science Courses

Of the three credits required in science, two must have a laboratory component. However, no specific science courses are identified.<sup>50</sup>

Courses equivalent to Biology I include Integrated Science 3, AICE Biology I, Advance Placement (AP) Biology, and Biology I Pre-IB. There are also Biology I Honors and Integrated Science 3 Honors courses.<sup>51</sup> In 2008-2009, 46 percent of grade 10 students were enrolled in biology or an equivalent and 33 percent of grade 9 students were enrolled in biology or an equivalent.<sup>52</sup>

Courses equivalent to chemistry include a series of Integrated Science 1, 2, and 3; AICE Chemistry 1; and Chemistry 1 Pre-IB. There are also Chemistry 1 Honors and Integrated Science 1, 2, and 3 Honors courses. Courses equivalent to physics include Physics 1 Honors, AICE Physics, and Physics 3 IB.<sup>53</sup>

In 2008-2009, 74 percent of the middle or high school students were enrolled in either a chemistry course *or* a physics course. In 2008-2009, 22 percent of the middle or high school students were enrolled in a chemistry course *and* a physics course.<sup>54</sup>

## Accelerated High School Graduation

In addition to the traditional 24-credit/4-year option, students may choose an accelerated 18-credit/3-year College Preparatory Program option or an accelerated 18-credit/3-year Career Preparatory Program option. Students choosing one of these options must also pass the grade 10 FCAT in reading and mathematics or attain concordant scores on either the SAT or the ACT.<sup>55</sup>

Students selecting an accelerated 18-credit/3-year College Preparatory Program must complete three credits in mathematics at the Algebra I level or higher that qualify for state university admission and

<sup>&</sup>lt;sup>48</sup> Information provided by staff at the Department of Education to the House PreK-12 Policy Committee meeting on January 20, 2010.

<sup>&</sup>lt;sup>49</sup> Id.

<sup>&</sup>lt;sup>50</sup> s. 1003.428(2)(a), F.S.

<sup>&</sup>lt;sup>51</sup> Information provided by staff at the Department of Education to the House PreK-12 Policy Committee meeting on January 20, 2010.

<sup>&</sup>lt;sup>52</sup> *Id*.

<sup>&</sup>lt;sup>53</sup> Correspondence with the Department of Education concerning PCB PT 10-01, February 16, 2010.

<sup>&</sup>lt;sup>54</sup> *Id*.

<sup>&</sup>lt;sup>55</sup> s. 1003.428, 1003.429 and s. 1003.43, F.S.

three credits in electives. 56

Students selecting an accelerated 18-credit/3-year Career Preparatory Program must complete three credits in mathematics, one of which must be Algebra I and two credits in electives.<sup>57</sup>

#### **Course Credit**

For the purpose of meeting high school graduation requirements, "one full credit means a minimum of 135 hours of bona fide instruction in a designated course of study that contains student performance standards." For a district school authorized to implement block scheduling by the district school board, one full credit means a minimum of 120 hours of actual instruction. 59

In awarding credit for high school graduation, each district school board must maintain a one-half credit earned system that must include courses provided on a full-year basis. "A student enrolled in a full-year course [must] receive one-half credit if the student successfully completes either the first half or the second half of a full-year course, but fails to successfully complete the other half of the course and the averaging of the grades obtained in each half would *not result in a passing grade*." <sup>60</sup>

A student enrolled in a full-year course must receive a full credit if the student successfully completes either the first half or the second half of a full-year course, but fails to successfully complete the other half of the course and the averaging of the grades obtained in each half would result in a *passing grade*, provided that such additional requirements specified in district school board policies, such as class attendance, homework, participation, and other indicators of performance, are successfully completed by the student.<sup>61</sup>

#### Transfer of Credits and Grades Earned

Each school principal is required to maintain a permanent cumulative record for each student enrolled in a public K-12 school. Each SBE, by rule, prescribes the procedures relating to transferring and maintaining records of students who transfer from school to school and procedures relating to the acceptance of transfer work and credit for students. Credits and grades earned and offered for acceptance must be based on official transcripts and must be accepted at face value subject to validation if necessary.

## Grade of "Incomplete"

Current law defines the letter grades "A," "B," "C," "D," and "F" for students in public school in grades 6-12. Current law provides that Grade "I" equals zero percent, has a grade point average value of zero, and is defined as "incomplete." <sup>65</sup> Policies for use of Grade "I" vary by school district. <sup>66</sup>

### Middle Grades Students Enrolled in High School Level Courses

Each middle school must offer at least one high school level mathematics course for which students may earn high school credit.<sup>67</sup> In 2008-2009, 63,178 grade 8 students were enrolled in Algebra I or an

<sup>&</sup>lt;sup>56</sup> s. 1003.429(1)(b)2.& 6., F.S.

<sup>&</sup>lt;sup>57</sup> s. 1003.429(1)(c)2.& 6., F.S.

<sup>&</sup>lt;sup>58</sup> s 1003.436(1)(a), F.S.

<sup>&</sup>lt;sup>59</sup> s. 1003.436(1), F.S.

<sup>60</sup> s. 1003.436(2), F.S., emphasis added.

<sup>&</sup>lt;sup>61</sup> *Id*.

<sup>62</sup> s. 1003.25(1), F.S.

<sup>63</sup> s. 1003.25, F.S. See Rule 6A-1.09941(1), F.A.C., and Rule 6A-1.09942(1), F.A.C.

<sup>64</sup> Rule 6A-1.09941(1), F.A.C. and Rule 6A-1.09942(1), F.A.C.

<sup>65</sup> s. 1003.437, F.S.

<sup>&</sup>lt;sup>66</sup> Conversation with Florida Department of Education staff on November 24, 2009.

<sup>&</sup>lt;sup>67</sup> s. 1003.4156(1)(a)2., F.S.

equivalent and 13,648 grade 7 students were enrolled in Algebra I or an equivalent. 68 In 2008-2009. 8.834 grade 8 students were enrolled in geometry or an equivalent and 87 grade 7 students were enrolled in geometry or an equivalent. 69

## **Effect of Proposed Changes**

## 24-Credit Graduation Option

The bill modifies the 24-credit high school graduation requirements for receipt of a standard high school diploma by specifying the mathematics and science courses required. The number of credits required in both mathematics and science remain the same -- four credits and three credits, respectively.

The bill provides the following schedule for the requirement of specific courses:

Mathematics Courses

Beginning with students entering grade 9 in the 2010-2011 school year

In addition to Algebra I, which is currently required by law, one credit must be geometry or a series of courses equivalent to geometry as approved by the SBE.<sup>70</sup>

Beginning with students entering grade 9 in the 2012-2013 school year

In addition to Algebra I and geometry, one credit must be Algebra II or a series of courses equivalent to Algebra II as approved by the SBE.71

Science Courses

Beginning with students entering grade 9 in the 2011-2012 school year

One of the three science credits must be Biology I or a series of courses equivalent to Biology I as approved by the SBE.72

Beginning with students entering grade 9 in the 2013-2014 school year

In addition to Biology I, one credit must be chemistry or physics or a series of courses equivalent to chemistry or physics as approved by the SBE.73

### Accelerated High School Graduation Options

The bill modifies the 18-credit accelerated college preparatory and career preparatory high school graduation requirements for receipt of a standard high school diploma by specifying the mathematics

h7053.CEED.doc STORAGE NAME:

DATE:

3/16/2010

<sup>&</sup>lt;sup>68</sup> Information provided by staff at the Department of Education to the House PreK-12 Policy Committee meeting on January 20, 2010.

<sup>&</sup>lt;sup>69</sup> *Id*.

<sup>&</sup>lt;sup>70</sup> See discussion of End-of-Course (EOC) Assessments in this analysis at pp. 6-7.

<sup>71</sup> The number of mathematics credits required is not being increased. Therefore, the number of teachers required will not increase and there are no increased costs. Certification requirements are not specific to courses. Teachers certified to teach mathematics in grades 5 through 9 are eligible to teach Algebra I and geometry. Teachers certified to teach mathematics in grades 6 through 12 are eligible to teach all mathematics course requirements. Purchases of mathematics instructional materials are scheduled for 2010-2011. Correspondence with the Department of Education concerning PCB PT 10-01, February 16, 2010.

<sup>&</sup>lt;sup>72</sup> See discussion of End-of-Course (EOC) Assessments in this analysis at pp. 6-7.

<sup>73</sup> The number of science credits required is not being increased. Therefore, the number of teachers required to teach science will not increase and there are no increased costs. The certification requirements specific to science areas are: biology (grades 6 through 12), chemistry (grades 6 through 12), and physics (grades 6 through 12). In the next three years Florida will need to produce and recruit teachers to teach chemistry or physics. Another option is to fulfill the science course requirements with equivalent integrated courses which allow more flexibility with required certification. Purchases of science instructional materials are scheduled for 2010-2011. Correspondence with the Department of Education concerning PCB PT 10-01, February 16, 2010.

and science courses required. The bill also increases the required mathematics credits from three to four.

#### Mathematics Courses

Beginning with students entering grade 9 in the 2010-2011 school year

 In addition to Algebra I, which is currently required by law, one credit must be geometry or a series of courses equivalent to geometry as approved by the SBE.<sup>74</sup>

Beginning with students entering grade 9 in the 2012-2013 school year

• In addition to Algebra I and geometry, one credit must be Algebra II or a series of courses equivalent to Algebra II as approved by the SBE.

### Science Courses

Beginning with students entering grade 9 in the 2011-2012 school year

One of the three science credits must be Biology I or a series of courses equivalent to Biology I as approved by the SBE.<sup>75</sup>

Beginning with students entering grade 9 in the 2013-2014 school year

In addition to Biology I, one credit must be chemistry or physics or a series of courses
equivalent to chemistry or physics as approved by the SBE.

For the accelerated college preparatory graduation option the bill reduces electives from three to two credits and for the career preparatory graduation option the bill reduces electives from two credits to one credit.

### **Online Courses**

Beginning with students entering grade 9 in the 2013-2014 school year, one of the credits under the 24-credit or 18-credit options must contain online learning. The requirement must be met through an online course offered by the Florida Virtual School, a course offered by the high school that significantly integrates online content, or an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement.<sup>76</sup> A student who is enrolled in a full-time virtual instruction program under s. 1002.45, F.S., is considered to have met this requirement.<sup>77</sup>

#### Course Credit

When, under the bill, a student is required to pass the EOC assessment to pass the course (i.e., Algebra I, geometry, and Biology I), a student who successfully completes the first half of a year long course, but fails the EOC assessment, may not earn a full credit in the course regardless of whether averaging the grades obtained in each would result in a passing grade. However, the student may earn a half credit as provided in current law.<sup>78</sup>

### Transfer of Credits and Grades Earned

The bill clarifies the provisions regarding the uniform procedures required for the transfer of credits and grades earned by students entering Florida's public schools. The bill requires credits and grades

<sup>&</sup>lt;sup>74</sup> *Id*.

<sup>75</sup> IA

<sup>&</sup>lt;sup>76</sup>s. 1007.235, F.S., establishes district interinstitutional articulation agreements.

<sup>&</sup>lt;sup>77</sup>s. 1002.45, F.S., establishes the school district virtual instruction programs.

<sup>&</sup>lt;sup>78</sup> s. 1003.436, F.S.

earned in courses, including those courses that, in Florida, require a statewide, standardized EOC assessment, to be accepted at face value if based on official transcripts - subject to validation procedures established by rule.

## Grade of "Incomplete"

The bill specifically authorizes a high school student who fails to pass an EOC assessment to receive a grade "I" in the course until the next administration of the EOC assessment. If the student passes the EOC assessment, a grade must be substituted. The school district will determine when a student should receive a grade "I" and how many times a student may take the EOC assessment, and fail, before the grade of "F" is substituted for that course.

## Middle Grades Students Enrolled in High School Level Courses

For purposes of a course grade or for middle grades promotion, a middle school student's successful completion of a high school level Algebra I, geometry, or Biology I course is not contingent upon the student's performance on the EOC assessment. However, the student is required to pass the EOC assessment in an Algebra I, geometry, or Biology I course in order to receive high school credit.

Middle grades students who earn a high school credit in Algebra I or geometry before the 2010-2011 school year are not required to meet the EOC assessment requirements. In addition, middle grade students who earn a high school credit in Biology I before the 2011-2012 school year are not required to meet the EOC assessment requirements.

### **School Grades**

#### **Current Law**

All public schools, including charter schools, which have at least 30 students with valid FCAT scores in reading for the current and prior years and at least 30 students with valid FCAT scores in mathematics for the current and prior years are assigned a school grade. Student achievement data from the FCAT are used to establish both proficiency levels and annual progress for individual students, schools, districts, and the state. Students are used to establish both proficiency levels and annual progress for individual students, schools, districts, and the state.

Currently, 50 percent of a high school's grade is based upon a combination of:

- Student achievement scores on FCAT, i.e., reading, writing, mathematics, and science;
- Student learning gains as measured by annual FCAT assessments in reading and mathematics;
   and
- "Improvement of the lowest 25<sup>th</sup> percentile of students in the school in reading, mathematics, or writing on the FCAT, unless these students are exhibiting satisfactory performance." Despite the statutory requirement, learning gains cannot be calculated for FCAT Writing because it is only administered once at the elementary, middle, and high school levels.

The remaining 50 percent is based upon the:

- High school's graduation rate;
- High school's graduation rate of at-risk students scoring at achievement Level 1 or 2 in reading and mathematics on the Grade 8 FCAT;

81 s. 1008.34(3)(b)1.c., F.S.

STORAGE NAME:

DATE:

h7053.CEED.doc 3/16/2010

<sup>&</sup>lt;sup>79</sup> s. 1008.34(3)(a)1., F.S. and Rule 6A-1.09981(4), F.A.C.

<sup>&</sup>lt;sup>80</sup> s. 1008.34, F.S.

- Performance and participation of the school's students in AP, IB, dual enrollment, and AICE courses (as valid data becomes available);<sup>82</sup>
- Achievement by the school's students of industry certification in a career and professional academy;<sup>83</sup>
- Postsecondary readiness of the school's students, as measured by the SAT, ACT, or the Common Placement Test;<sup>84</sup>
- Performance of the school's students on statewide, standardized EOC assessments approved by the DOE (as valid data becomes available); and
- Growth or decline in these components.<sup>85</sup>

In addition, a high school may not receive an "A" unless its at-risk students (scoring at achievement Level 1 or 2 in reading and mathematics on the grade 8 FCAT) make adequate progress.<sup>86</sup>

## **Effect of Proposed Changes**

The bill includes student performance on EOC assessments as a component for determining a high school's grade. The bill provides that a high school's grade is based on:

- Student achievement scores on FCAT Reading and Writing and adds performance on EOC assessments in Algebra I, geometry, and Biology I.<sup>87</sup>
- Student learning gains as measured by FCAT Reading and adds performance on Algebra I and geometry EOC assessments.
- Improvement of the lowest 25<sup>th</sup> percentile of students in FCAT Reading and adds performance on Algebra I and geometry EOC assessments.
- Achievement by the school's students of national industry certifications identified in the Industry Certification Funding List pursuant to rules adopted by the SBE.<sup>88</sup>

An integral component of Florida's school accountability system, student learning gains, including improvement of a school's lowest 25<sup>th</sup> percentile of students, can continue to be calculated, using EOC assessment data for Algebra I and geometry, in lieu of performance data from Grade 9 and Grade 10

STORAGE NAME:

h7053.CEED.doc 3/16/2010

<sup>&</sup>lt;sup>82</sup> See ss. 1007.27 & 1007.271, F.S. (articulated acceleration mechanisms, dual enrollment); College Board, Advanced Placement Program, <a href="http://www.collegeboard.com/student/testing/ap/about.html">http://www.collegeboard.com/student/testing/ap/about.html</a> (last visited January 21, 2010); International Baccalaureate, <a href="http://www.ibo.org">http://www.ibo.org</a> (last visited January 21, 2010); University of Cambridge, International Examinations, Cambridge Advanced International Certificate of Education Diploma, <a href="http://www.cie.org.uk/qualifications/academic/uppersec/aice">http://www.cie.org.uk/qualifications/academic/uppersec/aice</a> (last visited January 21, 2010).

<sup>83</sup> See s. 1003.493, F.S.

<sup>&</sup>lt;sup>84</sup> See s. 1008.30, F.S. (common placement test assesses the basic computation and communication skills of students who intend to enter a degree program at any public postsecondary educational institution); College Board, About the SAT, <a href="http://www.collegeboard.com/student/testing/sat/about.html">http://www.collegeboard.com/student/testing/sat/about.html</a> (last visited January 21, 2010); ACT, Inc., The ACT Test, <a href="http://www.act.org/aap">http://www.act.org/aap</a> (last visited January 21, 2010).

<sup>85</sup> s. 1008.34(3)(b)2. & (c)4., F.S.

<sup>&</sup>lt;sup>86</sup> s. 1008.34(3), F.S.

<sup>&</sup>lt;sup>87</sup>The PCB authorizes additional statewide, standardized EOC assessments to be developed and administered, contingent upon the appropriation of funds, in English/Language Arts II, Algebra II, chemistry, physics, Earth/Space science, United States history, and World History. A student's performance on these EOC assessments constitutes at least 30 percent of a student's course grade. If these EOC assessments are developed and administered, then a high school's grade must be based upon the performance of a high school's students on statewide, standardized EOC assessments as part of the remaining 50 percent of the high school's total grade. *See* discussion of End-of-Course (EOC) Assessments in this analysis at pp. 6-7 and s. 1008.34(3)(b)4.h., F.S.

The Industry Certification Funding List is incorporated by reference in Rule 6A-6.0573, F.A.C., and may be obtained from the Department of Education's website at <a href="http://www.fldoe.oeg/workforce/fcpea/default.asp">http://www.fldoe.oeg/workforce/fcpea/default.asp</a>. See s. 1003.493, F.S., Rule 6A-6.0573, F.A.C., and s. 1011.62(1)(o), F.S.

## FCAT Mathematics.89

With respect to school grades, the requirement to include improvement of the school's lowest 25th percentile on FCAT Writing is removed because learning gains cannot be calculated since FCAT Writing is only administered once at the elementary, middle, and high school levels.

## **School Improvement Ratings**

#### **Current Law**

An alternative school that provides dropout prevention and academic intervention services receives a school improvement rating which is based on the aggregate test scores of all students enrolled in the school who have been assessed on the FCAT and who have FCAT scores or comparable scores for the preceding school year and all students enrolled in the school who have scored in the lowest 25th percentile of students in the state on FCAT Reading.90

## **Effect of Proposed Changes**

The bill includes performance of students on statewide, standardized EOC assessments as a factor in determining school improvement ratings.

## **Acceleration Courses**

#### Current Law

Current law authorizes a variety of articulated acceleration mechanisms for secondary and postsecondary students attending public educational institutions. Articulated acceleration mechanisms serve to reduce the time necessary for a student to complete the requirements associated with the receipt of a high school diploma and a postsecondary degree, broaden the scope of curricular options available to students, or increase the depth of study available for a particular subject. 92

Acceleration courses through which a high school student can earn postsecondary course credit include dual enrollment, AP, IB, AICE, and industry certification. 93 Credit earned through the Florida Virtual School also provides additional opportunities for acceleration. 94

During the 2008-2009 school year, of the 474 schools with students in grades 9-12, 459, or 97 percent, had students enrolled in dual enrollment, AP, IB, or AICE.95

#### **Effect of Proposed Changes**

Students choosing the 24-credit or the accelerated 18-credit college or career preparatory graduation options<sup>96</sup> must be advised of the availability of IB. AICE. AP. dual enrollment, career academy courses. and programs that lead to national industry certification courses, as well as the availability of course offerings through the Florida Virtual School.<sup>97</sup> Beginning with the 2011-2012 school year, each high school must offer an IB Program, AICE Program, or a combination of at least four courses in Advanced

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3/16/2010

<sup>&</sup>lt;sup>89</sup> Correspondence from staff of the Florida Department of Education and information provided by the Florida Department of Education, Division of Accountability, Research and Measurement, Learning Gains Proposal for Florida EOC Assessments. October 9, 2009.

<sup>&</sup>lt;sup>96</sup> s. 1008.341, (2) and (3), F.S.

<sup>&</sup>lt;sup>91</sup> Secondary schools are schools that primarily serve students in grades 6 through 12. See s. 1003.413, F.S.

<sup>&</sup>lt;sup>92</sup> s. 1007.27(1), F.S.

<sup>&</sup>lt;sup>93</sup> See supra note 82.

<sup>&</sup>lt;sup>94</sup> s. 1007.27(1), F.S.

<sup>&</sup>lt;sup>95</sup> Florida Department of Education, PK-20 Data Warehouse, 2008-2009 Acceleration, February 4, 2010.

<sup>&</sup>lt;sup>96</sup> s. 1003.429(1)(b) and (c), F.S.

<sup>&</sup>lt;sup>97</sup> The Florida Virtual School offers over 90 middle and high school courses, from general to honors courses, and 11 Advanced Placement classes. In addition, courses in foreign language, physical education, health, business, computer science, and FCAT and SAT prep are also offered by the virtual school. See s. 1002.37, F.S., and http://www.fldoe.org/Schools/virtual-schools/faqs.asp STORAGE NAME: h7053.CEED.doc **PAGE: 16** 

Placement or dual enrollment, including one course each in English, mathematics, science, and social studies. To meet this requirement school districts may utilize the course offerings provided by the Florida Virtual School or through authorized virtual instruction programs.<sup>98</sup>

The bill creates the Credit Acceleration Program (CAP). CAP allows a middle school or high school student to earn high school course credit in a course that requires a statewide, standardized EOC assessment if the student attains a score that indicates the student is high achieving<sup>99</sup> on the corresponding statewide, standardized EOC assessment. A student who is not enrolled in the course or who has not completed the course may take the statewide, standardized EOC assessment during the regular administration of the assessment and may only take the EOC assessment once pursuant to CAP.

## Middle Grades Students Career and Education Planning

### **Current Law**

In addition to other courses required for middle grades promotion, middle grades students are required to complete a course in career education planning in the 7<sup>th</sup> or 8<sup>th</sup> grade. The course must include educational planning using the online student advising system Florida Academic Counseling and Tracking for Students and must result in the completion of a personalized academic and career plan. 100

## **Effect of Proposed Changes**

The bill specifies that the personalized academic and career plan inform students of high school graduation requirements, high school assessment and college entrance test requirements, Florida Bright Futures Scholarship Program requirements, state university and Florida college admission requirements, and opportunities through which a high school student can earn college credit including the Advanced Placement, International Baccalaureate, Advanced International Certificate of Education, dual enrollment, career academy courses, <sup>101</sup> and programs that lead to national industry certification.

## Florida School Recognition Program

## **Current Law**

The Florida School Recognition Program provides public recognition and financial awards to schools sustaining high student performance by receiving a school grade of "A" or showing substantial improvement in student performance by improving a letter grade. Selected schools receive financial awards depending on the availability of funds appropriated and the number and size of schools selected to receive an award. Funds must be distributed as determined jointly by the school's staff and school advisory council. If school staff and the school advisory council cannot reach agreement by November 1, the awards must be equally distributed to all classroom teachers currently teaching in the school. School 103

### **Effect of Proposed Changes**

The bill changes the date from November 1 to February 1 of each year by which school staff and the school advisory council must reach an agreement on how school recognition funds will be distributed. Because school grades for high schools are not reported until fall, this gives school advisory councils

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<sup>&</sup>lt;sup>98</sup> See supra note 77.

<sup>&</sup>lt;sup>99</sup> The bill requires the SBE to designate a passing score and a score which indicates that a student is high achieving and likely to meet college-readiness standards for each statewide, standardized EOC assessment. See discussion of Passing Scores, Including Scores Indicating High Achievement in this analysis at 8.

<sup>100</sup> s. 1003.4156(1)(a)5., F.S.

<sup>&</sup>lt;sup>101</sup> A career and professional academy is a research-based program that integrates a rigorous academic curriculum with an industry-specific curriculum aligned directly to priority workforce needs established by a regional workforce board. *See* s. 1003.493, F.S. <sup>102</sup> s. 1008.36(2), F.S.

an additional three months to determine how to distribute award funds. 104

Beginning with the 2009-2010 school year, if a school selected to receive a school recognition award is no longer in existence at the time the award is paid, the district superintendent must determine how the school recognition funds must be used to support the district.<sup>105</sup>

#### **B. SECTION DIRECTORY:**

**Section 1:** Amends s. 1003.25, F.S., relating to procedures for maintenance and transfer of student records.

**Section 2:** Amends s. 1003.413, F.S., relating to secondary school design, to delete obsolete references and conform cross-references.

**Section 3:** Amends s. 1003.4156, F.S., relating to middle grades promotion.

**Section 4:** Amends s. 1003.428, F.S., relating to the revised general requirements for high school graduation.

**Section 5:** Amends s. 1003.429, F.S., relating to accelerated high school graduation requirements.

**Section 6:** Creates s. 1003.4295, relating to acceleration opportunities for secondary students.

Section 7: Amends s. 1003.437, F.S., relating to middle and high school grading system.

**Section 8:** Amends s. 1003.493, F.S., relating to career and professional academies to conform to changes made by the act.

**Section 9:** Amends s. 1007.35, F.S., relating to the Florida Partnership for Minority and Underrepresented Student Achievement to conform changes made by the act.

**Section 10:** Amends s. 1008.22, F.S., relating to the statewide student achievement testing program.

**Section 11:** Amends s. 1008.25, F.S., relating to public school student progression, to conform to changes made by the act.

**Section 12:** Amends s. 1008.30, F.S., relating the common placement test, to conform to changes made by the act.

**Section 13:** Amends s. 1008.34, F.S., relating to school grading system; school report cards; and district grade.

Section 14: Amends s. 1008.341, F.S., relating to school improvement rating for alternative schools.

Section 15: Amends s. 1008.36, F.S., relating to the Florida School Recognition Program.

Section 16: Provides an effective date of July 1, 2010.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

### 1. Revenues:

This bill does not appear to have an impact on state government revenues.

<sup>104</sup> Department of Education Bill Analysis on Senate Bill 2482, March 2, 2009, at 5.

To date, 5 schools and \$80,000 have been impacted. Conversation with Florida Department of Education Staff, January 2010.

STORAGE NAME: h7053.CEED.doc PAGE: 18

DATE:

### 2. Expenditures:

See FISCAL COMMENTS section.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

This bill does not appear to have an impact on local government revenues.

## 2. Expenditures:

This bill does not appear to have an impact on local government expenditures.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

### D. FISCAL COMMENTS:

The fiscal impact of this bill is indeterminate although not significant. Typically, the cost associated with administering a statewide, standardized assessment is approximately \$1 to \$1.5 million annually. However, based on the current budget proposal for the assessment and evaluation budget, DOE estimates the costs of the bill will be absorbed except for a cost of \$393,799 for the 2011 base line test for Geometry I. Additional costs will be off-set by replacing the Grade 9 and Grade 10 Mathematics FCAT with Algebra I and geometry EOC assessments and the replacing the high school Science FCAT with the Biology I EOC assessment.

There could be costs associated with transitioning from the Grade 9 and Grade 10 Mathematics FCAT and Grade 11 Science FCAT to Algebra I, geometry, and Biology I EOC assessments. The DOE is currently field-testing the Algebra I EOC assessments and plans for all EOC assessments to be computer-based tests. If this occurs, the administration of EOC assessments should result in a savings to the state over time.

By eliminating the requirement for a revised assessment in writing in 2012-2013, there should be a significant, yet indeterminate, amount of cost deferred. According to DOE staff, the savings resulting from not having to substantially revise FCAT Writing will help offset the cost associated with transitioning from the Grade 9 and Grade 10 FCAT Mathematics and the FCAT Science at the high school level to Algebra I, geometry, and Biology I EOC assessments.

All of the estimated costs and savings will be absorbed in the current assessment and evaluation budget plan except for the cost of the 2011 base line test for Geometry.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require a city or county to expend funds or take any action requiring the expenditure of funds. The bill does not appear to reduce the authority that municipalities or counties have to raise revenues in the aggregate. The bill does not appear to reduce the percentage of state tax shared with counties or municipalities.

### 2. Other:

None.

#### **B. RULE-MAKING AUTHORITY:**

STORAGE NAME: DATE: h7053.CEED.doc 3/16/2010 **PAGE:** 19

The bill authorizes the State Board of Education to adopt rules for provisions relating to:

- · Procedures for maintaining and transferring student records.
- Middle grade promotion requirements.
- · High school graduation requirements.
- FCAT concordant scores.
- Statewide, standardized EOC assessments, including establishing passing scores and equivalent scores.
- · Designation of school grades.

## C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On February 17, 2010, the PreK-12 Policy Committee reported the Proposed Committee Bill favorably with six amendments.

- Amendment 1 creates the Credit Acceleration Program (CAP). CAP allows a middle school or high school student to earn high school course credit in a course that requires a statewide, standardized EOC assessment if the student attains a score that indicates the student is high achieving on the corresponding statewide, standardized EOC assessment. A student who is not enrolled in the course or who has not completed the course may take the statewide, standardized EOC assessment during the regular administration of the assessment and may only take the EOC assessment once.
- Amendment 2 provides that middle and high school students must be advised of career academy courses, clarifies references to industry certification, and specifies which industry certification courses count toward the designation of school grades.
- Amendment 3 eliminates the phrase "otherwise substantially knows and understands the course curriculum" leaving the authority to school districts to determine when a student should receive a grade "I" or incomplete should a student fail an EOC assessment.
- Amendment 4 is a technical amendment.
- The bill establishes two passing scores for EOC assessments. With regard to the higher score, amendment 5 replaces the phrase "has the potential to meet college-readiness standards" with "is likely to meet college-readiness standards."
- Amendment 6 requires the COE to consider the observance of religious and school holidays when establishing the schedules for the administration of statewide assessments.

STORAGE NAME: DATE:

h7053.CEED.doc 3/16/2010

A bill to be entitled

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An act relating to public school assessments; amending s. 1003.25, F.S.; requiring the State Board of Education to establish uniform procedures for the acceptance of student credits and grades according to certain criteria; amending s. 1003.413, F.S., relating to secondary school redesign, to delete obsolete provisions and to conform to changes made by the act; amending s. 1003.4156, F.S.; revising requirements for middle grades promotion; providing that successful completion of a high school level Algebra I, geometry, or Biology I course is not contingent upon a student's performance on the end-of-course assessment; requiring a student to pass the end-of-course assessment to earn high school credit for such courses; specifying information that must be provided to students as part of the personalized academic and career plan; amending s. 1003.428, F.S.; revising requirements for high school graduation; requiring students entering grade 9 in specified school years to meet end-of-course assessment requirements and revised credit requirements in mathematics and science for high school graduation; requiring credit in an online course; requiring district school board standards for grades in certain courses; providing for waiver of end-of-course assessment results for the purpose of receiving a course grade and credit for students with disabilities; amending s. 1003.429, F.S.; revising requirements for accelerated high school graduation options; updating cross-references; requiring

Page 1 of 48

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students entering grade 9 in specified school years to meet end-of-course assessment requirements and revised credit requirements in mathematics and science for high school graduation; requiring credit in an online course; requiring district school board standards for grades in certain courses; creating s. 1003.4295, F.S.; requiring high schools to advise students of, and offer, acceleration opportunities; establishing the Credit Acceleration Program to allow a secondary student who is not enrolled in or has not completed a course to earn credit if certain requirements are met; amending s. 1003.437, F.S.; revising the middle and high school grading system as it relates to grades for a high school student who fails an end-of-course assessment; amending s. 1003.493, F.S., relating to career and professional academies; clarifying provisions relating to industry certifications; conforming provisions to changes made by the act; amending s. 1007.35, F.S., relating to the Florida Partnership for Minority and Underrepresented Student Achievement, to conform to changes made by the act; amending s. 1008.22, F.S.; revising the statewide student achievement testing program; requiring end-ofcourse assessments in mathematics and science to replace FCAT Mathematics and FCAT Science beginning with students entering grade 9 in specified school years; providing requirements for administration of, and student performance on, statewide, standardized end-of-course assessments in mathematics and science; clarifying

Page 2 of 48

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provisions relating to industry certifications; providing for establishment of an implementation schedule to develop and administer end-of-course assessments in certain courses; requiring evaluation and reporting of transition to specified end-of-course assessments; deleting certain requirements relating to the assessment of writing; requiring the use of scaled scores and achievement levels for measuring a student's knowledge and skills; requiring the State Board of Education to designate passing scores for end-of-course assessments and scores that indicate high achievement; providing requirements for retaking specified assessments; providing for waiver of end-ofcourse assessment requirements for students in exceptional education programs and students who have limited English proficiency; revising provisions relating to testing and reporting schedules; conforming provisions and crossreferences; deleting certain uses of concordant scores for the FCAT; deleting retake requirements for the use of concordant scores; authorizing the Commissioner of Education to adopt equivalent scores for end-of-course assessments; providing requirements for use of equivalent scores; amending s. 1008.25, F.S., relating to public school student progression, to conform to changes made by the act; amending s. 1008.30, F.S., relating to the common placement test, to conform to changes made by the act; amending s. 1008.34, F.S.; revising provisions that specify the basis for determining school grades to include student performance on end-of-course assessments and to

Page 3 of 48

conform provisions to current FCAT assessments; clarifying provisions relating to industry certifications; amending s. 1008.341, F.S.; revising provisions that specify the basis for determining an alternative school's school improvement rating to include student performance on end-of-course assessments; amending s. 1008.36, F.S.; revising provisions relating to the use of school recognition awards; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (3) of section 1003.25, Florida Statutes, is amended to read:

1003.25 Procedures for maintenance and transfer of student records.—

uniform procedures relating to the acceptance of credits and grades earned by students entering Florida's public schools.

Credits and grades earned in courses, including those courses that in Florida would require a statewide, standardized end-of-course assessment under s. 1008.22(3)(c)2., shall be accepted at face value if based on official transcripts and subject to validation procedures established by rule transfer work and credit for students shall be prescribed by rule by the State Board of Education.

Section 2. Paragraph (d) of subsection (3) and subsections (4) and (5) of section 1003.413, Florida Statutes, are amended to read:

Page 4 of 48

1003.413 Florida Secondary School Redesign Act.-

- (3) Based on these guiding principles, district school boards shall establish policies to implement the requirements of ss. 1003.4156, 1003.428, and 1003.493. The policies must address:
- (d) Credit recovery courses and intensive reading and mathematics intervention courses based on student performance on the FCAT Reading and FCAT Mathematics. These courses should be competency based and offered through innovative delivery systems, including computer-assisted instruction. School districts should use learning gains as well as other appropriate data and provide incentives to identify and reward high-performing teachers who teach credit recovery and intensive intervention courses.
- (4) In order to support the successful implementation of this section by district school boards, the Department of Education shall:
- (a) By February 1, 2007, increase the number of approved applied, integrated, and combined courses available to school districts.
- (b) By the beginning of the 2006-2007 school year, make available a professional development package designed to provide the information that content area teachers need to become proficient in applying scientifically based reading strategies through their content areas.
- (a) (c) Share best practices for providing a complete education program to students enrolled in course recovery, credit recovery, intensive reading intervention, or intensive

Page 5 of 48

141 mathematics intervention.

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- (b)(d) Expedite assistance and decisions and coordinate policies throughout all divisions within the department to provide school districts with support to implement this section.
- (e) Use data to provide the Legislature with an annual longitudinal analysis of the success of this reform effort, including the progress of 6th grade students and 9th grade students scoring at Level 1 on FCAT Reading or FCAT Mathematics.
- (5) The Commissioner of Education shall create and implement the Secondary School Improvement Award Program to reward public secondary schools that demonstrate continuous student academic improvement and show the greatest gains in student academic achievement in reading and mathematics.
- Section 3. Paragraph (a) of subsection (1) of section 1003.4156, Florida Statutes, is amended to read:
- 1003.4156 General requirements for middle grades promotion.—
- (1) Beginning with students entering grade 6 in the 2006-2007 school year, promotion from a school composed of middle grades 6, 7, and 8 requires that:
- (a) The student must successfully complete academic courses as follows:
- 1. Three middle school or higher courses in English. These courses shall emphasize literature, composition, and technical text.
- 2. Three middle school or higher courses in mathematics. Each middle school must offer at least one high school level mathematics course for which students may earn high school

Page 6 of 48

169 credit. Successful completion of a high school level Algebra I 170 or geometry course is not contingent upon the student's 171 performance on the end-of-course assessment required under s. 1008.22(3)(c)2.a.(I). However, to earn high school credit for an 172 173 Algebra I or geometry course, a middle school student must meet 174 the end-of-course assessment requirement under s. 175 1008.22(3)(c)2.a.(I). Students in grades 6 through 8 who earn 176 high school credit for an Algebra I or geometry course before the 2010-2011 school year are not subject to the end-of-course 177 178 assessment requirement.

- 3. Three middle school or higher courses in social studies, one semester of which must include the study of state and federal government and civics education.
- 4. Three middle school or higher courses in science.

  Successful completion of a high school level Biology I course is not contingent upon the student's performance on the end-of-course assessment required under s. 1008.22(3)(c)2.a.(II).

  However, to earn high school credit for a Biology I course, a middle school student must meet the end-of-course assessment requirement under s. 1008.22(3)(c)2.a.(II). Students in grades 6 through 8 who earn high school credit for a Biology I course before the 2011-2012 school year are not subject to the end-of-course assessment requirement.
- 5. One course in career and education planning to be completed in 7th or 8th grade. The course may be taught by any member of the instructional staff; must include career exploration using <u>Florida</u> CHOICES <u>for the 21st Century</u> or a comparable cost-effective program; must include educational

Page 7 of 48

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planning using the online student advising system known as
Florida Academic Counseling and Tracking for Students at the
Internet website FACTS.org; and shall result in the completion
of a personalized academic and career plan. The required
personalized academic and career plan must inform students of
high school graduation requirements, high school assessment and
college entrance test requirements, Florida Bright Futures
Scholarship Program requirements, state university and Florida
college admission requirements, and opportunities through which
a high school student can earn college credit, including
Advanced Placement, International Baccalaureate, Advanced
International Certificate of Education, dual enrollment, career
academy courses, and programs that lead to national industry
certification.

Each school must hold a parent meeting either in the evening or on a weekend to inform parents about the course curriculum and activities. Each student shall complete an electronic personal education plan that must be signed by the student; the student's instructor, guidance counselor, or academic advisor; and the student's parent. By January 1, 2007, The Department of Education shall develop course frameworks and professional development materials for the career exploration and education planning course. The course may be implemented as a stand-alone course or integrated into another course or courses. The Commissioner of Education shall collect longitudinal high school course enrollment data by student ethnicity in order to analyze course-taking patterns.

Page 8 of 48

Section 4. Subsections (1) and (2), paragraph (a) of subsection (4), and paragraph (b) of subsection (8) of section 1003.428, Florida Statutes, are amended to read:

1003.428 General requirements for high school graduation; revised.—

- (1) Except as otherwise authorized pursuant to s.

  1003.429, beginning with students entering grade 9 their first year of high school in the 2007-2008 school year, graduation requires the successful completion of a minimum of 24 credits, an International Baccalaureate curriculum, or an Advanced International Certificate of Education curriculum. Students must be advised of eligibility requirements for state scholarship programs and postsecondary admissions.
- (2) The 24 credits may be earned through applied, integrated, and combined courses approved by the Department of Education. Beginning with students entering grade 9 in the 2013-2014 school year, one of the 24 credits must contain online learning. This requirement shall be met through an online course offered by the Florida Virtual School, through a course offered by the high school that significantly integrates online content, or through an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement under s. 1007.235. A student who is enrolled in a full-time virtual instruction program under s. 1002.45 meets this requirement. The 24 credits and shall be distributed as follows:
  - (a) Sixteen core curriculum credits:
- 1. Four credits in English, with major concentration in composition, reading for information, and literature.

Page 9 of 48

253 Four credits in mathematics, one of which must be 254 Algebra I, a series of courses equivalent to Algebra I, or a 255 higher-level mathematics course. Beginning with students 256 entering grade 9 in the 2010-2011 school year, in addition to 257 the Algebra I credit requirement, one of the four credits in 258 mathematics must be geometry or a series of courses equivalent 259 to geometry as approved by the State Board of Education. 260 Beginning with students entering grade 9 in the 2010-2011 school 261 year, the end-of-course assessment requirements under s. 1008.22(3)(c)2.a.(I) must be met in order for a student to earn 262 263 the required credits in Algebra I and geometry. Beginning with 264 students entering grade 9 in the 2012-2013 school year, in 265 addition to the Algebra I and geometry credit requirements, one 266 of the four credits in mathematics must be Algebra II or a 267 series of courses equivalent to Algebra II as approved by the 268 State Board of Education. School districts are encouraged to set 269 specific goals to increase enrollments in, and successful 270 completion of, geometry and Algebra II. 271 Three credits in science, two of which must have a 272

3. Three credits in science, two of which must have a laboratory component. Beginning with students entering grade 9 in the 2011-2012 school year, one of the three credits in science must be Biology I or a series of courses equivalent to Biology I as approved by the State Board of Education. Beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment requirements under s.

1008.22(3)(c)2.a.(II) must be met in order for a student to earn the required credit in Biology I. Beginning with students entering grade 9 in the 2013-2014 school year, in addition to

Page 10 of 48

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the Biology I credit requirement, one of the three credits in science must be chemistry or physics or a series of courses equivalent to chemistry or physics as approved by the State Board of Education.

- 4. Three credits in social studies as follows: one credit in <u>United States American</u> history; one credit in world history; one-half credit in economics; and one-half credit in <u>United</u> States <u>American</u> government.
- 5. One credit in fine or performing arts, speech and debate, or a practical arts course that incorporates artistic content and techniques of creativity, interpretation, and imagination. Eligible practical arts courses shall be identified through the Course Code Directory.
- 6. One credit in physical education to include integration of health. Participation in an interscholastic sport at the junior varsity or varsity level for two full seasons shall satisfy the one-credit requirement in physical education if the student passes a competency test on personal fitness with a score of "C" or better. The competency test on personal fitness must be developed by the Department of Education. A district school board may not require that the one credit in physical education be taken during the 9th grade year. Completion of one semester with a grade of "C" or better in a marching band class, in a physical activity class that requires participation in marching band activities as an extracurricular activity, or in a dance class shall satisfy one-half credit in physical education or one-half credit in performing arts. This credit may not be used to satisfy the personal fitness requirement or the

Page 11 of 48

requirement for adaptive physical education under an individual education plan (IEP) or 504 plan. Completion of 2 years in a Reserve Officer Training Corps (R.O.T.C.) class, a significant component of which is drills, shall satisfy the one-credit requirement in physical education and the one-credit requirement in performing arts. This credit may not be used to satisfy the personal fitness requirement or the requirement for adaptive physical education under an individual education plan (IEP) or 504 plan.

- (b) Eight credits in majors, minors, or electives:
- 1. Four credits in a major area of interest, such as sequential courses in a career and technical program, fine and performing arts, or academic content area, selected by the student as part of the education plan required by s. 1003.4156. Students may revise major areas of interest each year as part of annual course registration processes and should update their education plan to reflect such revisions. Annually by October 1, the district school board shall approve major areas of interest and submit the list of majors to the Commissioner of Education for approval. Each major area of interest shall be deemed approved unless specifically rejected by the commissioner within 60 days. Upon approval, each district's major areas of interest shall be available for use by all school districts and shall be posted on the department's website.
- 2. Four credits in elective courses selected by the student as part of the education plan required by s. 1003.4156. These credits may be combined to allow for a second major area of interest pursuant to subparagraph 1., a minor area of

Page 12 of 48

interest, elective courses, or intensive reading or mathematics intervention courses as described in this subparagraph.

- a. Minor areas of interest are composed of three credits selected by the student as part of the education plan required by s. 1003.4156 and approved by the district school board.
- b. Elective courses are selected by the student in order to pursue a complete education program as described in s. 1001.41(3) and to meet eligibility requirements for scholarships.
- c. For each year in which a student scores at Level 1 on FCAT Reading, the student must be enrolled in and complete an intensive reading course the following year. Placement of Level 2 readers in either an intensive reading course or a content area course in which reading strategies are delivered shall be determined by diagnosis of reading needs. The department shall provide guidance on appropriate strategies for diagnosing and meeting the varying instructional needs of students reading below grade level. Reading courses shall be designed and offered pursuant to the comprehensive reading plan required by s. 1011.62(9).
- d. For each year in which a student scores at Level 1 or Level 2 on FCAT Mathematics, the student must receive remediation the following year. These courses may be taught through applied, integrated, or combined courses and are subject to approval by the department for inclusion in the Course Code Directory.
- (4) Each district school board shall establish standards for graduation from its schools, which must include:

Page 13 of 48

(a) Successful completion of the academic credit or curriculum requirements of subsections (1) and (2). For courses that require statewide, standardized end-of-course assessments under s. 1008.22(3)(c)2.c., a minimum of 30 percent of a student's course grade shall be comprised of performance on the statewide, standardized end-of-course assessment.

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> Each district school board shall adopt policies designed to assist students in meeting the requirements of this subsection. These policies may include, but are not limited to: forgiveness policies, summer school or before or after school attendance, special counseling, volunteers or peer tutors, school-sponsored help sessions, homework hotlines, and study skills classes. Forgiveness policies for required courses shall be limited to replacing a grade of "D" or "F," or the equivalent of a grade of "D" or "F," with a grade of "C" or higher, or the equivalent of a grade of "C" or higher, earned subsequently in the same or comparable course. Forgiveness policies for elective courses shall be limited to replacing a grade of "D" or "F," or the equivalent of a grade of "D" or "F," with a grade of "C" or higher, or the equivalent of a grade of "C" or higher, earned subsequently in another course. The only exception to these forgiveness policies shall be made for a student in the middle grades who takes any high school course for high school credit and earns a grade of "C," "D," or "F" or the equivalent of a grade of "C," "D," or "F." In such case, the district forgiveness policy must allow the replacement of the grade with a grade of "C" or higher, or the equivalent of a grade of "C" or

Page 14 of 48

higher, earned subsequently in the same or comparable course. In all cases of grade forgiveness, only the new grade shall be used in the calculation of the student's grade point average. Any course grade not replaced according to a district school board forgiveness policy shall be included in the calculation of the cumulative grade point average required for graduation.

(8)

- (b)  $\underline{1}$ . A student with a disability, as defined in s. 1007.02(2), for whom the individual education plan (IEP) committee determines that the FCAT cannot accurately measure the student's abilities, taking into consideration all allowable accommodations, shall have the FCAT requirement of paragraph (4)(b) waived for the purpose of receiving a standard high school diploma, if the student:
- $\underline{a.1.}$  Completes the minimum number of credits and other requirements prescribed by subsections (1), (2), and (3).
- $\underline{\text{b.2.}}$  Does not meet the requirements of paragraph (4)(b) after one opportunity in 10th grade and one opportunity in 11th grade.
- 2. A student with a disability, as defined in s.

  1007.02(2), for whom the individual education plan (IEP)

  committee determines that an end-of-course assessment cannot accurately measure the student's abilities, taking into consideration all allowable accommodations, shall have the end-of-course assessment results waived for the purpose of determining the student's course grade and credit as required in paragraph (4)(a).

Page 15 of 48

Section 5. Subsections (1) and (5), paragraph (c) of subsection (7), and subsection (8) of section 1003.429, Florida Statutes, are amended to read:

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1003.429 Accelerated high school graduation options.-

- (1) Students who enter grade 9 in the 2006-2007 school year and thereafter may select, upon receipt of each consent required by this section, one of the following three high school graduation options:
- (a) Completion of the general requirements for high school graduation pursuant to s. 1003.428 or s. 1003.43, as applicable;
- Completion of a 3-year standard college preparatory (b) program requiring successful completion of a minimum of 18 academic credits in grades 9 through 12. At least 6 of the 18 credits required for completion of this program must be received in classes that are offered pursuant to the International Baccalaureate Program, the Advanced Placement Program, dual enrollment, Advanced International Certificate of Education, or specifically listed or identified by the Department of Education as rigorous pursuant to s. 1009.531(3). Beginning with students entering grade 9 in the 2013-2014 school year, one of the 18 credits must contain online learning. This requirement shall be met through an online course offered by the Florida Virtual School, through a course offered by the high school that significantly integrates online content, or through an online dual enrollment course offered pursuant to a district interinstitutional articulation agreement under s. 1007.235. A student who is enrolled in a full-time virtual instruction program under s. 1002.45 meets this requirement. The 18 credits

Page 16 of 48

required for completion of this program shall be primary requirements and shall be distributed as follows:

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- 1. Four credits in English, with major concentration in composition and literature;
- Three credits and, beginning with students entering grade 9 in the 2010-2011 school year, four credits in mathematics at the Algebra I level or higher from the list of courses that qualify for state university admission. Beginning with students entering grade 9 in the 2010-2011 school year, in addition to the Algebra I credit requirement, one of the four credits in mathematics must be geometry or a series of courses equivalent to geometry as approved by the State Board of Education. Beginning with students entering grade 9 in the 2010-2011 school year, the end-of-course assessment requirements under s. 1008.22(3)(c)2.a.(I) must be met in order for a student to earn the required credits in Algebra I and geometry. Beginning with students entering grade 9 in the 2012-2013 school year, in addition to the Algebra I and geometry credit requirements, one of the four credits in mathematics must be Algebra II or a series of courses equivalent to Algebra II as approved by the State Board of Education;
- 3. Three credits in natural science, two of which must have a laboratory component. Beginning with students entering grade 9 in the 2011-2012 school year, one of the three credits in science must be Biology I or a series of courses equivalent to Biology I as approved by the State Board of Education.

  Beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment requirements under s.

Page 17 of 48

1008.22(3)(c)2.a.(II) must be met in order for a student to earn the required credit in Biology I. Beginning with students entering grade 9 in the 2013-2014 school year, in addition to the Biology I credit requirement, one of the three credits in science must be chemistry or physics or a series of courses equivalent to chemistry or physics as approved by the State Board of Education;

- 4. Three credits in social sciences, which must include one credit in <u>United States American</u> history, one credit in world history, one-half credit in <u>United States American</u> government, and one-half credit in economics;
- 5. Two credits in the same second language unless the student is a native speaker of or can otherwise demonstrate competency in a language other than English. If the student demonstrates competency in another language, the student may replace the language requirement with two credits in other academic courses; and
- 6. Three credits <u>and</u>, <u>beginning with students entering</u> grade 9 in the 2010-2011 school year, two credits in electives; or
- (c) Completion of a 3-year career preparatory program requiring successful completion of a minimum of 18 academic credits in grades 9 through 12. Beginning with students entering grade 9 in the 2013-2014 school year, one of the 18 credits must contain online learning. This requirement shall be met through an online course offered by the Florida Virtual School, through a course offered by the high school that significantly integrates online content, or through an online dual enrollment

Page 18 of 48

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course offered pursuant to a district interinstitutional articulation agreement under s. 1007.235. A student who is enrolled in a full-time virtual instruction program under s. 1002.45 meets this requirement. The 18 credits shall be primary requirements and shall be distributed as follows:

- 1. Four credits in English, with major concentration in composition and literature;
- 511 Three credits and, beginning with students entering 512 grade 9 in the 2010-2011 school year, four credits in 513 mathematics, one of which must be Algebra I. Beginning with 514 students entering grade 9 in the 2010-2011 school year, in 515 addition to the Algebra I credit requirement, one of the four 516 credits in mathematics must be geometry or a series of courses 517 equivalent to geometry as approved by the State Board of 518 Education. Beginning with students entering grade 9 in the 2010-519 2011 school year, the end-of-course assessment requirements 520 under s. 1008.22(3)(c)2.a.(I) must be met in order for a student 521 to earn the required credits in Algebra I and geometry. 522 Beginning with students entering grade 9 in the 2012-2013 school 523 year, in addition to the Algebra I and geometry credit 524 requirements, one of the four credits in mathematics must be 525 Algebra II or a series of courses equivalent to Algebra II as 526 approved by the State Board of Education;
  - 3. Three credits in natural science, two of which must have a laboratory component. Beginning with students entering grade 9 in the 2011-2012 school year, one of the three credits in science must be Biology I or a series of courses equivalent to Biology I as approved by the State Board of Education.

Page 19 of 48

532 Beginning with students entering grade 9 in the 2011-2012 school 533 year, the end-of-course assessment requirements under s. 534 1008.22(3)(c)2.a.(II) must be met in order for a student to earn 535 the required credit in Biology I. Beginning with students 536 entering grade 9 in the 2013-2014 school year, in addition to 537 the Biology I credit requirement, one of the three credits in 538 science must be chemistry or physics or a series of courses 539 equivalent to chemistry or physics as approved by the State 540 Board of Education;

- 4. Three credits in social sciences, which must include one credit in <u>United States</u> American history, one credit in world history, one-half credit in <u>United States</u> American government, and one-half credit in economics;
- 5. Three credits in a single vocational or career education program, three credits in career and technical certificate dual enrollment courses, or five credits in vocational or career education courses; and
- 6. Two credits and, beginning with students entering grade
  9 in the 2010-2011 school year, one credit in electives unless
  five credits are earned pursuant to subparagraph 5.

Any student who selected an accelerated graduation program before July 1, 2004, may continue that program, and all statutory program requirements that were applicable when the student made the program choice shall remain applicable to the student as long as the student continues that program.

(5) District school boards may not establish requirements for accelerated 3-year high school graduation options in excess

Page 20 of 48

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of the requirements in paragraphs (1)(b) and (c). For courses that require statewide, standardized end-of-course assessments under s. 1008.22(3)(c)2.c., a minimum of 30 percent of a student's course grade shall be comprised of performance on the statewide, standardized end-of-course assessment.

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- (7) If, at the end of grade 10, a student is not on track to meet the credit, assessment, or grade-point-average requirements of the accelerated graduation option selected, the school shall notify the student and parent of the following:
- (c) The right of the student to change to the 4-year program set forth in s. 1003.428 or s. 1003.43, as applicable.
- (8) A student who selected one of the accelerated 3-year graduation options shall automatically move to the 4-year program set forth in <u>s. 1003.428 or</u> s. 1003.43, as applicable, if the student:
- (a) Exercises his or her right to change to the 4-year program;
- (b) Fails to earn 5 credits by the end of grade 9 or fails to earn 11 credits by the end of grade 10;
- (c) Does not achieve a score of 3 or higher on the grade 10 FCAT Writing assessment; or
- (d) By the end of grade 11 does not meet the requirements of subsections (1) and (6).
- Section 6. Section 1003.4295, Florida Statutes, is created to read:
  - 1003.4295 Acceleration opportunities for secondary students.—
    - (1) Each high school shall advise each student of

Page 21 of 48

opportunities through which a high school student can earn college credit, including Advanced Placement, International Baccalaureate, Advanced International Certificate of Education, dual enrollment, career academy courses, and programs that lead to national industry certification, as well as the availability of course offerings through the Florida Virtual School.

- (2) Beginning with the 2011-2012 school year, each high school shall offer an International Baccalaureate Program, an Advanced International Certificate of Education Program, or a combination of at least four courses in dual enrollment or Advanced Placement, including one course each in English, mathematics, science, and social studies. To meet this requirement, school districts may utilize the course offerings provided by the Florida Virtual School established under s. 1002.37 or through virtual instruction programs authorized under s. 1002.45.
- (3) The Credit Acceleration Program (CAP) is established to allow a secondary student to earn high school credit in a course that requires a statewide, standardized end-of-course assessment if the student attains a specified score on the assessment. Notwithstanding s. 1003.436, a school district shall award a course credit to a student who is not enrolled in the course or who has not completed the course if the student attains a score that indicates the student is high achieving, pursuant to s. 1008.22(3)(c)7., on the corresponding statewide, standardized end-of-course assessment. A student who is not enrolled in the course or who has not completed the course may take the statewide, standardized end-of-course assessment during

the regular administration of the assessment and may only take the end-of-course assessment once pursuant to this subsection.

Section 7. Subsection (6) of section 1003.437, Florida Statutes, is amended to read:

1003.437 Middle and high school grading system.—The grading system and interpretation of letter grades used for students in public schools in grades 6-12 shall be as follows:

(6) Grade "I" equals zero percent, has a grade point average value of zero, and is defined as "incomplete." A high school student who fails to pass an end-of-course assessment required under s. 1008.22(3)(c) may receive a grade "I" in the course until the next administration of the end-of-course assessment. If the student then passes the end-of-course assessment, the appropriate grade shall be substituted.

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For the purposes of class ranking, district school boards may exercise a weighted grading system pursuant to s. 1007.271.

Section 8. Paragraph (k) of subsection (4) of section 1003.493, Florida Statutes, is amended to read:

1003.493 Career and professional academies.-

- (4) Each career and professional academy must:
- (k) Include an evaluation plan developed jointly with the Department of Education and the local workforce board. The evaluation plan must include an assessment tool based on national industry standards, such as the Career Academy National Standards of Practice, and outcome measures, including, but not limited to, achievement of national industry certifications identified in the Industry Certification Funding List, pursuant

Page 23 of 48

to rules adopted by the State Board of Education, graduation rates, enrollment in postsecondary education, business and industry satisfaction, employment and earnings, awards of postsecondary credit and scholarships, and student FCAT achievement levels and learning gains on statewide assessments administered under s. 1008.22(3)(c). The Department of Education shall use Workforce Florida, Inc., and Enterprise Florida, Inc., in identifying industry experts to participate in developing and implementing such assessments.

Section 9. Paragraph (c) of subsection (6) of section 1007.35, Florida Statutes, is amended to read:

1007.35 Florida Partnership for Minority and Underrepresented Student Achievement.—

(6) The partnership shall:

aligned with the <u>Next Generation</u> Sunshine State Standards and are consistent with best theory and practice regarding multiple learning styles and research on learning, instructional strategies, instructional design, and classroom assessment. Curriculum materials must be based on current, accepted, and essential academic knowledge. <u>Materials for prerequisite courses should</u>, at a minimum, address the skills assessed on the Florida Comprehensive Assessment Test (FCAT).

Section 10. Paragraph (c) of subsection (3) and subsections (6), (9), and (10) of section 1008.22, Florida Statutes, are amended, present subsections (11) and (12) are renumbered as subsections (12) and (13), respectively, and a new subsection (11) is added to that section, to read:

Page 24 of 48

1008.22 Student assessment program for public schools.—
(3) STATEWIDE ASSESSMENT PROGRAM.—The commissioner shall

design and implement a statewide program of educational assessment that provides information for the improvement of the operation and management of the public schools, including schools operating for the purpose of providing educational services to youth in Department of Juvenile Justice programs.

The commissioner may enter into contracts for the continued administration of the assessment, testing, and evaluation

programs authorized and funded by the Legislature. Contracts may be initiated in 1 fiscal year and continue into the next and may

be paid from the appropriations of either or both fiscal years.

The commissioner is authorized to negotiate for the sale or lease of tests, scoring protocols, test scoring services, and related materials developed pursuant to law. Pursuant to the

statewide assessment program, the commissioner shall:

- (c) Develop and implement a student achievement testing
  program as follows:
- 1. known as The Florida Comprehensive Assessment Test (FCAT) measures as part of the statewide assessment program to measure a student's content knowledge and skills in reading, writing, science, and mathematics. The content knowledge and skills assessed by the FCAT must be aligned to the core curricular content established in the Next Generation Sunshine State Standards. Other content areas may be included as directed by the commissioner. Comprehensive assessments of reading and mathematics shall be administered annually in grades 3 through 10 except, beginning with students entering grade 9 in the 2010-

Page 25 of 48

2011 school year, the end-of-course assessments in Algebra I and geometry required under sub-sub-subparagraph 2.a.(I) shall replace grade 9 and grade 10 FCAT Mathematics. Comprehensive assessments of writing and science shall be administered at least once at the elementary, middle, and high school levels except, beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment in Biology I required under sub-subparagraph 2.a.(II) shall replace FCAT Science at the high school level.

2.a. End-of-course assessments for a subject shall may be administered in addition to the comprehensive assessments required for that subject under subparagraph 1. this paragraph. An End-of-course assessments assessment must be rigorous, statewide, standardized, and developed or approved by the department. The content knowledge and skills assessed by comprehensive and end-of-course assessments must be aligned to the core curricular content established in the Next Generation Sunshine State Standards.

(I) Statewide, standardized end-of-course assessments in mathematics shall be administered according to this sub-sub-subparagraph. Beginning with the 2010-2011 school year, all students enrolled in Algebra I or an equivalent course must take the Algebra I end-of-course assessment. For students entering grade 9 during the 2010-2011 school year, each student's performance on the end-of-course assessment in Algebra I shall constitute 30 percent of the student's final course grade.

Beginning with students entering grade 9 in the 2011-2012 school year, a student must earn a passing score on the end-of-course

Page 26 of 48

assessment in Algebra I in order to pass the course and earn course credit. Beginning with the 2010-2011 school year, all students enrolled in geometry or an equivalent course must take the geometry end-of-course assessment. For students entering grade 9 during the 2010-2011 and 2011-2012 school years, each student's performance on the end-of-course assessment in geometry shall constitute 30 percent of the student's final course grade. Beginning with students entering grade 9 during the 2012-2013 school year, a student must earn a passing score on the end-of-course assessment in geometry in order to pass the course and earn course credit.

(II) A statewide, standardized end-of-course assessment in Biology I shall be administered according to this sub-sub-subparagraph. Beginning with the 2011-2012 school year, all students enrolled in Biology I or an equivalent course must take the Biology I end-of-course assessment. For students entering grade 9 during the 2011-2012 school year, each student's performance on the end-of-course assessment in Biology I shall constitute 30 percent of the student's final course grade. Beginning with students entering grade 9 during the 2012-2013 school year, a student must earn a passing score on the end-of-course assessment in Biology I in order to pass the course and earn course credit.

<u>b.</u> The commissioner may select one or more nationally developed comprehensive examinations, which may include, but need not be limited to, examinations for a College Board Advanced Placement course, International Baccalaureate course, or Advanced International Certificate of Education course or

Page 27 of 48

industry-approved examinations to earn national industry certifications identified in the Industry Certification Funding List, pursuant to rules adopted by the State Board of Education as defined in s. 1003.492, for use as end-of-course assessments under this paragraph, if the commissioner determines that the content knowledge and skills assessed by the examinations meet or exceed the grade level expectations for the core curricular content established for the course in the Next Generation Sunshine State Standards. The commissioner may collaborate with the American Diploma Project in the adoption or development of rigorous end-of-course assessments that are aligned to the Next Generation Sunshine State Standards. The testing program must be designed as follows:

c. Contingent upon funding provided in the General Appropriations Act, including appropriation of federal funds, the Commissioner of Education shall establish an implementation schedule for the development and administration of statewide, standardized end-of-course assessments in English/Language Arts II, Algebra II, chemistry, physics, earth/space science, United States history, and world history. Priority shall be given to the development of an end-of-course assessment in English/Language Arts II. The Commissioner of Education shall evaluate the feasibility and effect of transitioning from the grade 9 and grade 10 FCAT Reading and high school level FCAT Writing to an end-of-course assessment in English/Language Arts II. The commissioner shall report the results of the evaluation to the President of the Senate and the Speaker of the House of Representatives no later July 1, 2011.

Page 28 of 48

3.1. The testing program tests shall measure student skills and competencies adopted by the State Board of Education as specified in paragraph (a) and. The tests must measure and report student performance proficiency levels of all students assessed in reading, writing, mathematics, and science. The commissioner shall provide for the tests to be developed or obtained, as appropriate, through contracts and project agreements with private vendors, public vendors, public agencies, postsecondary educational institutions, or school districts. The commissioner shall obtain input with respect to the design and implementation of the testing program from state educators, assistive technology experts, and the public.

- 4.2. The testing program shall be composed of criterion-referenced tests that shall, to the extent determined by the commissioner, include test items that require the student to produce information or perform tasks in such a way that the core content knowledge and skills he or she uses can be measured.
- 3. Beginning with the 2008-2009 school year, the commissioner shall discontinue administration of the selected-response test items on the comprehensive assessments of writing. Beginning with the 2012-2013 school year, the comprehensive assessments of writing shall be composed of a combination of selected-response test items, short-response performance tasks, and extended-response performance tasks, which shall measure a student's content knowledge of writing, including, but not limited to, paragraph and sentence structure, sentence construction, grammar and usage, punctuation, capitalization, spelling, parts of speech, verb tense, irregular verbs, subject-

Page 29 of 48

verb agreement, and noun-pronoun agreement.

5.4. FCAT Reading, Mathematics, and Science and all statewide, standardized end-of-course assessments shall measure, by use of scaled scores and achievement levels, the content knowledge and skills a student has attained. Achievement levels shall range from 1 through 5, with level 1 being the lowest achievement level, level 5 being the highest achievement level, and level 3 indicating satisfactory performance on an assessment. For FCAT Writing, student achievement shall be scored using the rubric scale of 1 through 6 and the score earned shall be used in calculating school grades. A score shall be designated for each subject area tested, below which score a student's performance is deemed inadequate. The school districts shall provide appropriate remedial instruction to students who score below these levels.

6.5. Except as provided in s. 1003.428(8)(b) or s.

1003.43(11)(b), students must earn a passing score on the grade

10 assessment test described in this paragraph or attain

concordant scores as described in subsection (10) in reading,

writing, and mathematics to qualify for a standard high school

diploma. The State Board of Education shall, by rule, designate

a passing score for each part of the grade 10 assessment test

and end-of-course assessments. In establishing passing scores,

the state board shall consider any possible negative impact of

the test on minority students. The State Board of Education

shall adopt rules which specify the passing scores for the grade

10 FCAT. Any such rules that, which have the effect of raising

the required passing scores, shall apply only to students taking

Page 30 of 48

 the <u>assessment grade 10 FCAT</u> for the first time after such rules are adopted by the State Board of Education. <u>Except as otherwise</u> provided in this paragraph and as provided in s. 1003.428(8)(b) or s. 1003.43(11)(b), students must earn a passing score on grade 10 FCAT Reading and grade 10 FCAT Mathematics or attain concordant scores as described in subsection (10) to qualify for a standard high school diploma.

- 7. In addition to designating a passing score under subparagraph 6., the State Board of Education shall also designate, by rule, a score for each statewide, standardized end-of-course assessment which indicates that a student is high achieving and is likely to meet college-readiness standards by the time the student graduates from high school.
- 8.6. Participation in the testing program is mandatory for all students attending public school, including students served in Department of Juvenile Justice programs, except as otherwise prescribed by the commissioner. A student who has not earned passing scores on the grade 10 FCAT as provided in subparagraph 6. must participate in each retake of the assessment until the student earns passing scores or achieves scores on a standardized assessment that are concordant with passing scores pursuant to subsection (10). If a student does not participate in the statewide assessment, the district must notify the student's parent and provide the parent with information regarding the implications of such nonparticipation. A parent must provide signed consent for a student to receive classroom instructional accommodations that would not be available or permitted on the statewide assessments and must acknowledge in

Page 31 of 48

writing that he or she understands the implications of such instructional accommodations. The State Board of Education shall adopt rules, based upon recommendations of the commissioner, for the provision of test accommodations for students in exceptional education programs and for students who have limited English proficiency. Accommodations that negate the validity of a statewide assessment are not allowable in the administration of the FCAT or an end-of-course assessment. However, instructional accommodations are allowable in the classroom if included in a student's individual education plan. Students using instructional accommodations in the classroom that are not allowable as accommodations on the FCAT or an end-of-course assessment may have the FCAT or end-of-course assessment requirement waived pursuant to the requirements of s. 1003.428(8)(b) or s. 1003.43(11)(b).

- 9.7. A student seeking an adult high school diploma must meet the same testing requirements that a regular high school student must meet.
- 10.8. District school boards must provide instruction to prepare students to demonstrate proficiency in the core curricular content established in the Next Generation Sunshine State Standards adopted under s. 1003.41, including the core content knowledge and skills necessary for successful grade-to-grade progression and high school graduation. If a student is provided with instructional accommodations in the classroom that are not allowable as accommodations in the statewide assessment program, as described in the test manuals, the district must inform the parent in writing and must provide the parent with

Page 32 of 48

information regarding the impact on the student's ability to meet expected <u>performance</u> <u>proficiency</u> levels in reading, writing, <u>and</u> mathematics, <u>and science</u>. The commissioner shall conduct studies as necessary to verify that the required core curricular content is part of the district instructional programs.

- 11.9. District school boards must provide opportunities for students to demonstrate an acceptable level of performance on an alternative standardized assessment approved by the State Board of Education following enrollment in summer academies.
- 12.10. The Department of Education must develop, or select, and implement a common battery of assessment tools that will be used in all juvenile justice programs in the state. These tools must accurately measure the core curricular content established in the Next Generation Sunshine State Standards.
- 13.11. For students seeking a special diploma pursuant to s. 1003.438, the Department of Education must develop or select and implement an alternate assessment tool that accurately measures the core curricular content established in the Next Generation Sunshine State Standards for students with disabilities under s. 1003.438.
- 14.12. The Commissioner of Education shall establish schedules for the administration of statewide assessments and the reporting of student test results. When establishing the schedules for the administration of statewide assessments, the commissioner shall consider the observance of religious and school holidays. The commissioner shall, by August 1 of each year, notify each school district in writing and publish on the

Page 33 of 48

department's Internet website the testing and reporting schedules for, at a minimum, the school year following the upcoming school year. The testing and reporting schedules shall require that:

- a. There is the latest possible administration of statewide assessments and the earliest possible reporting to the school districts of student test results which is feasible within available technology and specific appropriations; however, test results for the FCAT must be made available no later than the week of June 8. Student results for end-of-course assessments must be provided no later than 1 week after the school district completes testing for each course final day of the regular school year for students.
- b. Beginning with the 2010-2011 school year, <u>FCAT</u> a comprehensive statewide assessment of Writing is not administered earlier than the week of March 1 and a comprehensive statewide assessment of any other subject is not administered earlier than the week of April 15.
- c. A statewide, standardized end-of-course assessment is administered during a 3-week period at the end of a year-long course. The commissioner shall select a 3-week administration period for assessments that meets the intent of end-of-course assessments and provides student results prior to the end of the course. School districts shall select one testing week within the 3-week administration period for each end-of-course assessment. For an end-of-course assessment administered at the end of a semester-long course, the commissioner shall determine the most appropriate testing dates based on a school district's

Page 34 of 48

academic calendar within the last 2 weeks of the course.

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The commissioner may, based on collaboration and input from school districts, design and implement student testing programs, for any grade level and subject area, necessary to effectively monitor educational achievement in the state, including the measurement of educational achievement of the Next Generation Sunshine State Standards for students with disabilities. Development and refinement of assessments shall include universal design principles and accessibility standards that will prevent any unintended obstacles for students with disabilities while ensuring the validity and reliability of the test. These principles should be applicable to all technology platforms and assistive devices available for the assessments. The field testing process and psychometric analyses for the statewide assessment program must include an appropriate percentage of students with disabilities and an evaluation or determination of the effect of test items on such students.

(6) SCHOOL TESTING PROGRAMS.—Each public school shall participate in the statewide assessment program in accordance with the testing and reporting schedules published by the Commissioner of Education under subparagraph (3)(c)14.12. unless specifically exempted by state board rule based on serving a specialized population for which standardized testing is not appropriate. Student performance data shall be analyzed and reported to parents, the community, and the state. Student performance data shall be used in developing objectives of the school improvement plan, evaluation of instructional personnel,

Page 35 of 48

evaluation of administrative personnel, assignment of staff, allocation of resources, acquisition of instructional materials and technology, performance-based budgeting, and promotion and assignment of students into educational programs. The analysis of student performance data also must identify strengths and needs in the educational program and trends over time. The analysis must be used in conjunction with the budgetary planning processes developed pursuant to s. 1008.385 and the development of the programs of remediation.

(9) APPLICABILITY OF TESTING STANDARDS.-

- (a) If the Commissioner of Education revises a statewide assessment and the revisions require the State Board of Education to modify the assessment's <u>performance proficiency</u> levels or modify the passing scores <del>required for a standard high school diploma</del>, until the state board adopts the modifications by rule, the commissioner shall use calculations for scoring the assessment which adjust student scores on the revised assessment for statistical equivalence to student scores on the former assessment.
- (b) A student must attain the passing scores on the statewide assessment required for a standard high school diploma or for high school course credits under sub-sub-subparagraphs

  (3)(c)2.a.(I) and (II) which are in effect at the time the student enters grade 9 if the student's enrollment is continuous.
- (c) If the commissioner revises a statewide assessment and the revisions require the State Board of Education to modify the passing scores required for a standard high school diploma  $\underline{\text{or}}$

Page 36 of 48

for high school course credits under sub-subparagraphs (3)(c)2.a (I) and (II), the commissioner may, with approval of the state board, discontinue administration of the former assessment upon the graduation, based on normal student progression, of students participating in the final regular administration of the former assessment. The state board shall adopt by rule passing scores for the revised assessment which are statistically equivalent to passing scores on the discontinued assessment for a student required under paragraph (b) to attain passing scores on the discontinued assessment.

(10) CONCORDANT SCORES FOR THE FCAT.-

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The Commissioner State Board of Education shall analyze the content and concordant data sets for widely used high school achievement tests, including, but not limited to, the PSAT, PLAN, SAT, ACT, and College Placement Test, to assess if concordant scores for FCAT scores can be determined for high school graduation, college placement, and scholarship awards. When In cases where content alignment and concordant scores can be determined, the Commissioner of Education shall adopt those scores as meeting the graduation requirement in lieu of achieving the FCAT passing score and may adopt those scores as being sufficient to achieve additional purposes as determined by rule. Each time that test content or scoring procedures change for the FCAT or for a high school achievement test for which a concordant score is determined, new concordant scores must be determined. Concordant scores earned before taking the grade 10 FCAT for the first time in grade 10 may not be used to satisfy the requirement in this paragraph.

Page 37 of 48

 (b) In order to use a concordant subject area score pursuant to this subsection to satisfy the assessment requirement for a standard high school diploma as provided in s. 1003.429(6)(a), s. 1003.43(5)(a), or s. 1003.428, a student must take each subject area of the grade 10 FCAT a total of three times without earning a passing score. The requirements of this paragraph shall not apply to a new student who enters the Florida public school system in grade 12, who may either achieve a passing score on the FCAT or use an approved subject area concordant score to fulfill the graduation requirement.

(b)(c) The State Board of Education may define by rule the allowable uses, other than to satisfy the high school graduation requirement, for concordant scores as described in this subsection. Such uses may include, but need not be limited to, achieving appropriate standardized test scores required for the awarding of Florida Bright Futures Scholarships and college placement.

#### (11) EQUIVALENT SCORES FOR END-OF-COURSE ASSESSMENTS.-

(a) The Commissioner of Education shall analyze the content and equivalent data sets for high school achievement tests, including, but not limited to, grade 10 FCAT Mathematics retakes until such retakes are discontinued pursuant to subsection (9), the PSAT, the PLAN, the SAT, the ACT, and the College Placement Test, to assess if equivalent scores for end-of-course assessment scores can be determined for passage of an end-of-course assessment. When content alignment and equivalent scores can be determined, the Commissioner of Education shall adopt those scores as meeting the requirement to pass the end-

Page 38 of 48

HB 7053

 of-course assessment and as being sufficient to achieve additional purposes as determined by rule. Each time that assessment content or scoring procedures change for an end-of-course assessment or for a high school achievement test for which an equivalent score is determined, new equivalent scores must be determined. Equivalent scores earned before taking an end-of-course assessment for the first time may not be used to satisfy the requirement in this subsection.

- (b) In order to use an equivalent score pursuant to this subsection to satisfy the end-of-course assessment requirements under sub-subparagraph (3)(c)2.a., a student must have received a grade "F" in a course solely because the student failed to pass the end-of-course assessment. Use of an equivalent score adopted by the Commissioner of Education under paragraph (a) for purposes of grade adjustment, grade forgiveness, or course credit recovery is contingent upon and subject to district school board rules.
- Section 11. Paragraph (a) of subsection (4) of section 1008.25, Florida Statutes, is amended to read:
- 1008.25 Public school student progression; remedial instruction; reporting requirements.—
  - (4) ASSESSMENT AND REMEDIATION.-
- (a) Each student must participate in the statewide assessment tests required by s. 1008.22. Each student who does not meet specific levels of performance as determined by the district school board in <a href="#FCAT">FCAT</a> Reading, Writing, Science, and Mathematics for each grade level, or who scores below Level 3 in <a href="#FCAT">FCAT</a> Reading or <a href="#FCAT">FCAT</a> Mathematics math, must be provided with

Page 39 of 48

CODING: Words stricken are deletions; words underlined are additions.

additional diagnostic assessments to determine the nature of the student's difficulty, the areas of academic need, and strategies for appropriate intervention and instruction as described in paragraph (b).

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Section 12. Subsection (3) of section 1008.30, Florida Statutes, is amended to read:

1008.30 Common placement testing for public postsecondary education.—

(3) The State Board of Education shall adopt rules that require high schools to evaluate before the beginning of grade 12 the college readiness of each student who indicates an interest in postsecondary education and scores at Level 2 or Level 3 on the reading portion of the grade 10 FCAT or Level 2, Level 3, or Level 4 on the mathematics assessments under s. 1008.22(3)(c) portion of the grade 10 FCAT. High schools shall perform this evaluation using results from the corresponding component of the common placement test prescribed in this section, or an equivalent test identified by the State Board of Education. The Department of Education shall purchase or develop the assessments necessary to perform the evaluations required by this subsection and shall work with the school districts to administer the assessments. The State Board of Education shall establish by rule the minimum test scores a student must achieve to demonstrate readiness. Students who demonstrate readiness by achieving the minimum test scores established by the state board and enroll in a community college within 2 years of achieving such scores shall not be required to enroll in remediation courses as a condition of acceptance to any community college.

Page 40 of 48

The high school shall use the results of the test to advise the students of any identified deficiencies and to the maximum extent practicable provide 12th grade students access to appropriate remedial instruction prior to high school graduation. The remedial instruction provided under this subsection shall be a collaborative effort between secondary and postsecondary educational institutions. To the extent courses are available, the Florida Virtual School may be used to provide the remedial instruction required by this subsection.

Section 13. Paragraphs (b) and (c) of subsection (3) of section 1008.34, Florida Statutes, are amended to read:

1008.34 School grading system; school report cards; district grade.—

(3) DESIGNATION OF SCHOOL GRADES.-

- (b)1. A school's grade shall be based on a combination of:
- a. Student achievement scores, including <u>performance on</u> all FCAT assessments administered under s. 1008.22(3)(c)1. and <u>end-of-course assessments administered under s.</u>

  1008.22(3)(c)2.a., and achievement scores for students seeking a special diploma.
- b. Student learning gains in reading and mathematics as measured by annual FCAT and end-of-course assessments in grades 3 through 10; learning gains for students seeking a special diploma, as measured by an alternate assessment tool, shall be included not later than the 2009-2010 school year.
- c. Improvement of the lowest 25th percentile of students in the school in reading  $\underline{\text{and}}_{\tau}$  mathematics, or writing on the FCAT and end-of-course assessments, unless these students are

Page 41 of 48

1148 exhibiting satisfactory performance.

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- 2. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, 50 percent of the school grade shall be based on a combination of the factors listed in sub-subparagraphs 1.a.-c. and the remaining 50 percent on the following factors:
  - a. The high school graduation rate of the school;
- b. As valid data becomes available, the performance and participation of the school's students in College Board Advanced Placement courses, International Baccalaureate courses, dual enrollment courses, and Advanced International Certificate of Education courses; and the students' achievement of <a href="mailto:national">national</a> industry certifications identified in the Industry Certification Funding List, pursuant to rules adopted by the State Board of <a href="Education certification">Education certification</a>, as determined by the Agency for <a href="Workforce Innovation under s. 1003.492">Workforce Innovation under s. 1003.492</a>(2) in a career and <a href="professional academy">professional academy</a>, as described in s. 1003.493;
- c. Postsecondary readiness of the school's students as measured by the SAT, ACT, or the common placement test;
- d. The high school graduation rate of at-risk students who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- e. As valid data becomes available, the performance of the school's students on statewide, standardized end-of-course assessments administered under s. 1008.22(3)(c)2.b. and c.; and
- f. The growth or decline in the components listed in subsubparagraphs a.-e. from year to year.
  - (c) Student assessment data used in determining school

Page 42 of 48

1176 grades shall include:

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- 1. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT <u>assessments</u> administered under s. 1008.22(3)(c)1. and end-of-course assessments administered under s. 1008.22(3)(c)2.a.
- 2. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT and end-of-course assessments and who have scored at or in the lowest 25th percentile of students in the school in reading and, mathematics, or writing, unless these students are exhibiting satisfactory performance.
- Effective with the 2005-2006 school year, the achievement scores and learning gains of eligible students attending alternative schools that provide dropout prevention and academic intervention services pursuant to s. 1003.53. The term "eligible students" in this subparagraph does not include students attending an alternative school who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice. The student performance data for eligible students identified in this subparagraph shall be included in the calculation of the home school's grade. As used in this section and s. 1008.341, the term "home school" means the school to which the student would be assigned if the student were not assigned to an alternative school. If an alternative school chooses to be graded under this section, student performance

Page 43 of 48

data for eligible students identified in this subparagraph shall not be included in the home school's grade but shall be included only in the calculation of the alternative school's grade. A school district that fails to assign the FCAT and end-of-course assessment scores of each of its students to his or her home school or to the alternative school that receives a grade shall forfeit Florida School Recognition Program funds for 1 fiscal year. School districts must require collaboration between the home school and the alternative school in order to promote student success. This collaboration must include an annual discussion between the principal of the alternative school and the principal of each student's home school concerning the most appropriate school assignment of the student.

- 4. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the data listed in subparagraphs 1.-3. and the following data as the Department of Education determines such data are valid and available:
- a. The high school graduation rate of the school as calculated by the Department of Education;
- b. The participation rate of all eligible students enrolled in the school and enrolled in College Board Advanced Placement courses; International Baccalaureate courses; dual enrollment courses; Advanced International Certificate of Education courses; and courses or sequence of courses leading to national industry certifications identified in the Industry Certification Funding List, pursuant to rules adopted by the State Board of Education certification, as determined by the

Page 44 of 48

1232 Agency for Workforce Innovation under s. 1003.492(2) in a career
1233 and professional academy, as described in s. 1003.493;

- c. The aggregate scores of all eligible students enrolled in the school in College Board Advanced Placement courses, International Baccalaureate courses, and Advanced International Certificate of Education courses;
- d. Earning of college credit by all eligible students enrolled in the school in dual enrollment programs under s. 1007.271;
- e. Earning of <u>national</u> an industry <u>certifications</u> identified in the Industry Certification Funding List, pursuant to rules adopted by the State Board of Education <del>certification,</del> as determined by the Agency for Workforce Innovation under s. 1003.492(2) in a career and professional academy, as described in s. 1003.493;
- f. The aggregate scores of all eligible students enrolled in the school in reading, mathematics, and other subjects as measured by the SAT, the ACT, and the common placement test for postsecondary readiness;
- g. The high school graduation rate of all eligible at-risk students enrolled in the school who scored at Level 2 or lower on the grade 8 FCAT Reading and Mathematics examinations;
- h. The performance of the school's students on statewide, standardized end-of-course assessments administered under s. 1008.22(3)(c)2.b. and c.; and
- i. The growth or decline in the data components listed in sub-subparagraphs a.-h. from year to year.

Page 45 of 48

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The State Board of Education shall adopt appropriate criteria for each school grade. The criteria must also give added weight to student achievement in reading. Schools designated with a grade of "C," making satisfactory progress, shall be required to demonstrate that adequate progress has been made by students in the school who are in the lowest 25th percentile in reading and, mathematics, or writing on the FCAT and end-of-course assessments, unless these students are exhibiting satisfactory performance. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the criteria for school grades must also give added weight to the graduation rate of all eligible at-risk students, as defined in this paragraph. Beginning in the 2009-2010 school year, in order for a high school to be designated as having a grade of "A," making excellent progress, the school must demonstrate that at-risk students, as defined in this paragraph, in the school are making adequate progress.

Section 14. Subsection (3) of section 1008.341, Florida Statutes, is amended to read:

1008.341 School improvement rating for alternative schools.—

- (3) DESIGNATION OF SCHOOL IMPROVEMENT RATING.—Student data used in determining an alternative school's school improvement rating shall include:
- (a) The aggregate scores on statewide assessments administered under s. 1008.22 for of all eligible students who were assigned to and enrolled in the school during the October or February FTE count, who have been assessed on the FCAT, and

Page 46 of 48

who have <del>FCAT or</del> comparable scores for the preceding school year.

(b) The aggregate scores on statewide assessments administered under s. 1008.22 for of all eligible students who were assigned to and enrolled in the school during the October or February FTE count, who have been assessed on the FCAT and who have scored in the lowest 25th percentile of students in the state on FCAT Reading.

The assessment scores of students who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice may not be included in an alternative school's school improvement rating.

Section 15. Subsection (4) of section 1008.36, Florida Statutes, is amended to read:

1008.36 Florida School Recognition Program.-

(4) All selected schools shall receive financial awards depending on the availability of funds appropriated and the number and size of schools selected to receive an award. Funds must be distributed to the school's fiscal agent and placed in the school's account and must be used for purposes listed in subsection (5) as determined jointly by the school's staff and school advisory council. If school staff and the school advisory council cannot reach agreement by <a href="February November">February November</a> 1, the awards must be equally distributed to all classroom teachers

Page 47 of 48

1316 currently teaching in the school. Beginning with the 2009-2010 1317 school year, if a school selected to receive a school 1318 recognition award is no longer in existence at the time the 1319 award is paid, the district school superintendent shall 1320 determine how the school recognition funds shall be used to 1321 support the district in accordance with subsection (5). 1322 1323 Notwithstanding statutory provisions to the contrary, incentive 1324 awards are not subject to collective bargaining. 1325 Section 16. This act shall take effect July 1, 2010.

HB 7053

#### Amendment No. 01

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/	N)
ADOPTED AS AMENDED	(Y/	N)
ADOPTED W/O OBJECTION	(Y/	N)
FAILED TO ADOPT	(Y/	N)
WITHDRAWN	(Y/	N)
OTHER	***************************************	

Council/Committee hearing bill: Full Appropriations Council on Education & Economic Development

Representative(s) Legg offered the following:

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#### Amendment

Remove lines 172-191 and insert:

1008.22(3)(c)2.a.(I). However, beginning with the 2011-2012

school year, to earn high school credit for an Algebra I course,
a middle school student must pass the Algebra I end-of-course
assessment, and beginning with the 2012-2013 school year, to
earn high school credit for a geometry course, a middle school
student must pass the geometry end-of-course assessment.

- 3. Three middle school or higher courses in social studies, one semester of which must include the study of state and federal government and civics education.
- 4. Three middle school or higher courses in science.

  Successful completion of a high school level Biology I course is

  not contingent upon the student's performance on the end-ofcourse assessment required under s. 1008.22(3)(c)2.a.(II).

Amendment No. 01

20 l

However, beginning with the 2012-2013 school year, to earn high school credit for a Biology I course, a middle school student must pass the Biology I end-of-course assessment.

Remove line 263 and insert:

the required credit in Algebra I. Beginning with students
entering grade 9 in the 2011-2012 school year, the end-of-course
assessment requirements under s. 1008.22(3)(c)2.a.(I) must be
met in order for a student to earn the required credit in
qeometry. Beginning with

Remove line 463 and insert:

to earn the required credit in Algebra I. Beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment requirements under s. 1008.22(3)(c)2.a.(I) must be met in order for a student to earn the required credit in geometry.

Remove line 521 and insert:

to earn the required credit in Algebra I. Beginning with students entering grade 9 in the 2011-2012 school year, the end-of-course assessment requirements under s. 1008.22(3)(c)2.a.(I) must be met in order for a student to earn the required credit in geometry.

Remove lines 699-736 and insert:

10 except, beginning with the 2010-2011 school year, the administration of grade 9 FCAT Mathematics shall be discontinued, and beginning with the 2011-2012 school year, the administration of grade 10 FCAT Mathematics shall be discontinued, except as required for those who have not attained minimum performance expectations for graduation as provided in

subsection (9)(c). FCAT Comprehensive assessments of Writing and
FCAT Science shall be administered at least once at the
elementary, middle, and high school levels except, beginning
with the 2011-2012 school year, the administration of FCAT

Science at the high school level shall be discontinued.

2.a. End-of-course assessments for a subject shall may be administered in addition to the comprehensive assessments required for that subject under subparagraph 1. this paragraph. An End-of-course assessments assessment must be rigorous, statewide, standardized, and developed or approved by the department. The content knowledge and skills assessed by comprehensive and end-of-course assessments must be aligned to the core curricular content established in the Next Generation

(I) Statewide, standardized end-of-course assessments in mathematics shall be administered according to this sub-sub-subparagraph. Beginning with the 2010-2011 school year, all students enrolled in Algebra I or an equivalent course must take the Algebra I end-of-course assessment. Students who earned credit in Algebra I while in grades 6 through 8 during the 2007-2008 through 2009-2010 school years and who have not taken Grade 10 FCAT Mathematics must take the Algebra I end-of-course assessment during the 2010-2011 school year. For students entering grade 9 during the 2010-2011 school year and who are enrolled in Algebra I or an equivalent, each student's performance on the end-of-course assessment in Algebra I shall constitute 30 percent of the student's final course grade.

Beginning with students entering grade 9 in the 2011-2012 school

Amendment No. 01

Sunshine State Standards.

# COUNCIL/COMMITTEE AMENDMENT Bill No. HB 7053 (2010)

Amendment No. 01
year, a student who is enrolled in Algebra I or an equivalent
must earn a passing score on the end-of-course assessment in
Algebra I in order to earn course credit. Beginning with the
2011-2012 school year, all students enrolled in geometry or an
equivalent course must take the geometry end-of-course
assessment. For students entering grade 9 during the 2011-2012
school year, each

Amendment No. 02

	COUNCIL/COMMITTEE ACTION	
	ADOPTED	(Y/N)
	ADOPTED AS AMENDED	(Y/N)
	ADOPTED W/O OBJECTION	(Y/N)
	FAILED TO ADOPT	(Y/N)
	WITHDRAWN	(Y/N)
	OTHER	
	And a supplemental and a supplem	
1	Council/Committee heari	ng bill: Full Appropriations Council on
2	Education & Economic De	velopment
3	Representative(s) Brise	offered the following:
4		
5	Amendment	
6 7	Remove line 604 an course until being offe	d insert: red remediation and a retake of the end-
8	of-course assessment th	e following summer or during the next
9	administration of the e	nd-of-course
10		

#### Amendment No. 03

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/N)	
ADOPTED AS AMENDED	(Y/N)	
ADOPTED W/O OBJECTION	(Y/N)	
FAILED TO ADOPT	(Y/N)	
WITHDRAWN	(Y/N)	
OTHER		

Council/Committee hearing bill: Full Appropriations Council on Education & Economic Development

Representative(s) Thompson offered the following:

#### Amendment

Between lines 775 and 776, insert:

- a. Diagnostic assessments shall be given to students in grades 6, 8, and 10 in mathematics and science content knowledge and skills and shall be used to keep students on track to graduate from high school. The diagnostic assessments shall be designed to identify specific academic weaknesses in individual students and to provide specific diagnostic information to help focus instruction and remediation most effectively to meet the needs of individual students.
- b. The Department of Education shall develop criteria to allow school districts to offer students identified as struggling to meet the graduation standards but do not have an individual education plan an academic path to receive a standard diploma.



# Full Appropriations Council on Education & Economic Development

and General Government & Health Care

Thursday, March 18, 2010 1:30 PM – 4:30 PM 212 Knott Building

## Revised

Addendum A – 03/18/2010, 10:00 a.m.

#### Amendment No. 04

	COUNCIL/COMMITTEE	ACTION
	ADOPTED	(Y/N)
	ADOPTED AS AMENDED	(Y/N)
	ADOPTED W/O OBJECTION	(Y/N)
	FAILED TO ADOPT	(Y/N)
	WITHDRAWN	(Y/N)
	OTHER	·
	MANUSCHICK CONTROL CON	
1	Council/Committee heari	ng bill: Full Appropriations Council on
2	Education & Economic De	velopment
3	Representative(s) Brise	offered the following:
4		
5	Amendment	
6	Remove line 627 an	d insert:
7	course until being offe	red remediation and a retake of the end-
8	of-course assessment th	e following summer or during the next
9	administration of the e	nd-of-course
10		

#### Amendment No. 05

ACTION
(Y/N)
**************************************

Council/Committee hearing bill: Full Appropriations Council on Education & Economic Development

Representative(s) Thompson offered the following:

### 5 Amendment

Between lines 800 and 801, insert:

- a. Diagnostic assessments shall be given to students in grades 6, 8, and 10 in mathematics and science content knowledge and skills and shall be used to keep students on track to graduate from high school. The diagnostic assessments shall be designed to identify specific academic weaknesses in individual students and to provide specific diagnostic information to help focus instruction and remediation most effectively to meet the needs of individual students.
- b. The Department of Education shall develop criteria to allow school districts to offer students identified as struggling to meet the graduation standards but do not have an individual education plan an academic path to receive a standard diploma.