

Health Care Regulation Policy Committee

Tuesday, March 9, 2010 9:00 AM – 12:00 PM Morris Hall (17 HOB)

MEETING PACKET

Larry Cretul Speaker

Nick Thompson Chair



The Florida House of Representatives

Health Care Regulation Policy Committee

AGENDA

March 9, 2010 9:00 AM - 12:00 PM Morris Hall (17 HOB)

- I. Opening Remarks by Chair Thompson
- II. Consideration of the following bill(s):

CS/HB 325 Uniform Traffic Control by Roads, Bridges & Ports Policy Committee, Rep. Reagan

HB 491 Teaching Nursing Homes by Rep. Bogdanoff

HB 1063 Infants Born Alive by Rep. Snyder

HB 1143 Reduction and Simplification of Health Care Provider Regulation by Rep. Hudson

- III. Closing Remarks by Chair
- IV. Adjournment

HOUSE OF REPRESENTATIVES STAFF ANALYSIS	HOUSE O	F REPRESENT	ATIVES STAFF	ANALYSIS
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BILL #: CS/HB 325 SPONSOR(S): Reagan and others TIED BILLS: IDEN./SIM. BILLS: SB 294

Uniform Traffic Control

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Roads, Bridges & Ports Policy Committee	12 Y, 0 N, As CS	Brown	Miller
2)	Health Care Regulation Policy Committee		Guy	Calamas (FC
3)	Finance & Tax Council			
4)				· · · · · · · · · · · · · · · · · · ·
5)				

SUMMARY ANALYSIS

CS/HB 325 creates the "Mark Wandall Traffic Safety Act." The bill authorizes counties and municipalities to enact ordinances permitting the use of traffic infraction detectors and specifies the required content of the ordinance. The penalty for failing to stop at a steady red light, as determined through the use of a traffic infraction detector, is a fine of \$155. One half of this fine is kept by the jurisdiction (\$75), while the other half is distributed to the General Revenue Fund (\$55) and the Department of Health (DOH) Administrative Trust Fund (\$25). The bill requires disbursement from the DOH Administrative Trust Fund be directed to DOH-verified trauma centers and hospitals that receive funds from the disproportionate share program (DSH). DSH hospitals are not verified trauma centers and do not currently receive funds from the DOH Administration Trust Fund for trauma care.

The bill grants counties and municipalities (and their agents) access to Florida Department of Transportation (FDOT) right-of-way to install and operate traffic infraction detectors. The traffic infraction detector must conform to the contract specifications adopted by FDOT. The bill provides a "grandfather clause" valid until the earlier of (i) July 1, 2015 or (ii) one year after FDOT's final adoption of specifications for traffic infraction detectors.

The bill provides a complaint process for complaints that a county or municipality is employing traffic infraction detectors for purposes other than the promotion of public health, welfare, and safety or in a manner inconsistent with the law. Each county or municipality that operates a traffic infraction detector must submit a biannual report to FDOT which details the results of the detectors and the procedures for enforcement. FDOT must submit a summary report to the Governor and Legislature in even-numbered years. The report must include a review of the information submitted by the counties and municipalities and any recommendations or necessary legislation.

If local governments choose to enact ordinances to permit the use of traffic infraction detectors, there will be a fiscal impact to the local governments for the cost of the installation and maintenance of the devices. The impact will vary depending on the negotiated agreement between the local government and any private vendor providing the equipment.

In 2009, the Revenue Estimating Conference estimated that a substantially similar bill would have a recurring positive indeterminate impact on state revenues and a recurring indeterminate impact on local governments. There may be an increase in fine revenue for the local governments that choose to enact ordinances permitting the use of traffic infraction detectors, the amount of which is indeterminate and reliant on driver awareness and future behavior. There may be a decrease in fine revenues to local governments who are now collecting fines from traffic infraction detector ordinances adopted prior to the provisions of this bill becoming effective.

The bill is effective upon becoming a law.

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

According to the Department of Highway Safety and Motor Vehicles (DHSMV), in 2008 there were 76 fatalities related to motor vehicle drivers who disregarded a traffic signal in Florida.¹ This represents approximately 3 percent of all fatal accidents in 2008, the sixth-highest cause of traffic fatalities.²

Traffic Infraction Detectors

Traffic infraction detectors, or "red light cameras," are used to enforce traffic laws by automatically photographing vehicles whose drivers run red lights. A red light camera is connected to the traffic signal and to sensors that monitor traffic flow at the crosswalk or stop line. The system continuously monitors the traffic signal, and the camera is triggered by any vehicle entering the intersection above a pre-set minimum speed and following a specified time after the signal has turned red. A second photograph typically shows the red light violator in the intersection. In some cases video cameras are used. Cameras record the license plate number, the date and time of day, the time elapsed since the beginning of the red signal, and the vehicle speed. Over 110 cities and towns in 20 states across the country currently participate in a red light camera program.³ Red light cameras have been used in at least 33 foreign countries since the 1970s.⁴

An Insurance Institute for Highway Safety review of international red light camera studies concluded that cameras reduce red light violations by 40-50 percent and reduce injury crashes by 25-30 percent.⁵ A 2005 study of red light camera programs in seven metropolitan communities by the Federal Highway Administration concluded that there was a 25 percent reduction in right-angle collisions, but a 15

Photographic enforcement of traffic laws. Washington, DC, National Academy Press, 1995.

¹ Florida Traffic Crash Statistics Report 2008, Department of Highway Safety and Motor Vehicles, June 30, 2009.

² Careless driving represented 20 percent of 2008 traffic fatalities; DUI, 17 percent; excessive speed, 6 percent; driving left-of-center, 6 percent; and failure to yield right of way, 6 percent.

³ National Campaign to Stop Red Light Running, http://www.stopredlightrunning.com/get_the_facts.htm

⁴ Insurance Institute for Highway Safety website (www.iihs.org/research/qanda/rlr.html) citing Blackburn, R.R. and Glibert, D.T.,

⁵ Id., citing Retting, R.A. et al., Effects of red light cameras on violations and crashes: a review of the international literature, Traffic Injury Prevention 4:17-23, 2003.

percent increase in rear-end collisions.⁶ It is possible that the volume of rear-end collisions will decline as drivers get used to the idea that the vehicle in front of them will stop at a red light.⁷

Other studies, including a 7-jurisdiction study conducted by the Virginia Department of Transportation⁸ and a USDOT-funded study by the Urban Transit Institute at North Carolina A&T University,⁹ have reached conflicting results regarding crash reduction. The results of these studies are best summarized by this excerpt from the North Carolina study:

The results do not support the conventional wisdom expressed in recent literature and popular press that red light cameras reduce accidents.... Our findings are more pessimistic, finding no change in angle accidents and large increases in rear-end crashes and many other types of crashes relative to other intersections. We did find a decrease in accidents involving a vehicle turning left and a vehicle on the same roadway, which may have been included as an angle accident in some other studies. However, given that these left turn accidents occur only one third as often as angle accidents, and the fact that we find no benefit from decreasing severity of accidents suggests that there has been no demonstrable benefit from the RLC [red light camera] program in terms of safety. In many ways, the evidence points toward the installation of RLCs as a detriment to safety.

Critics on each side of the debate raise concerns about the scientific methodology of opposing studies and potential bias of researchers. Criticisms have focused on issues such as sample size, control of variables (weather, similarity of intersections, etc), and other possible control methods (e.g., failure to analyze intersections before and after detectors are placed).

Currently there are no recognized independent standards or certifications for the red light camera industry. The Federal Highway Administration (FHWA) and the National Highway Traffic Safety Administration (NHTSA) have developed guidelines for the use of state and local agencies on the implementation and operation of red light camera systems. These guidelines were most-recently updated in January 2005.¹⁰ Although not a regulatory requirement, the guidance is intended to provide critical information for state and local agencies on relevant aspects of red light camera systems in order to promote consistency and proper implementation and operation. The guidelines present research that suggests engineering improvements, safety education and increased enforcement by law enforcement officers can significantly reduce red light violations.

Examples of engineering improvements include:

- Improving signal head visibility. Signal head visibility can be improved by increasing the size of the traffic signal lamps from 8 to 12 inches. The addition of backplates can also make signals more visible.
- All-red interval. An all-red clearance interval, where the traffic signals on all sides are red for a period of time, provides additional time for motorists already in the intersection to proceed through the intersection on the red indication while holding cross traffic on the cross street approaches. The red clearance interval is not intended to reduce the incidence of red light running; rather it is a safety measure.
- Appropriate yellow times. The likelihood of a motorist running a red light increases as the yellow interval is shortened. Lengthening the yellow interval, within appropriate guidelines, has been shown to significantly reduce the number of inadvertent red light violations.

Id.

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Available online here: http://www.thenewspaper.com/rlc/docs/burkeyobeng.pdf

Safety Evaluation of Red-Light Cameras, Federal Highway Administration, Publication No. FHWA-HRT-05-048, available online here: http://www.tfhrc.gov/safety/pubs/05048/

⁸ Available online here: <u>http://www.thenewspaper.com/rlc/docs/05-vdot.pdf</u>

¹⁰ U.S. Department of Transportation, Red Light Camera Systems Operational Guidelines, Publication No. FHWA-SA-05-002, January

 Traffic signal coordination. A coordinated traffic signal operation where motorists are able to move smoothly in platoons from intersection to intersection reduces the risk of red light violations and collisions.

Cameras are permitted by current Florida law to enforce violations of payment of tolls.¹¹ For example, toll facility operators use a digital camera to capture an image of the vehicle's license plate as the vehicle travels through the tolling zone. If the system receives payment from a SunPass, the image is deleted. If no payment is received, the image is processed for video tolling or is considered a toll violation and a Uniform Traffic Citation is issued.

In response to the city of Pembroke Pines' inquiry regarding the use of unmanned cameras to enforce violations of traffic signals, the Attorney General issued an advisory legal opinion on July 12, 2005.¹² The opinion concluded that it was within the local government's scope of authority "to enact an ordinance authorizing the city:

- to monitor violations of traffic signals within the city and to use unmanned cameras to monitor intersections and record traffic violations;
- to monitor violations of traffic signals within the city and to use unmanned cameras to record the license tag numbers of cars involved in such violations; and
- to advise a car owner that his or her license tag number has been recorded in a violation of the traffic laws."

The problem identified by a 1997 Attorney General opinion¹³ was whether unmanned electronic traffic infraction detectors may independently be used as the basis for issuing citations for violations of traffic laws. Current statute requires that citations be issued when an officer "*observes* the commission of a traffic infraction."¹⁴ The 1997 Attorney General opinion concluded that nothing precludes the use of unmanned cameras to record violations of s. 316.075, F.S., but "a photographic record of a vehicle violating traffic control laws may not be used as the basis for issuing a citation for such violations." The 2005 opinion reached the same conclusion, stating, "legislative changes are necessary before local governments may issue traffic citations and penalize drivers who fail to obey red light indications on traffic signal devices" as collected from a photographic record from unmanned cameras monitoring intersections.

Several local governments in Florida have participated in the use of red light cameras enforcement of red light violations. Due to the Attorney General's advisory opinions, the majority of local governments have used the cameras in pilot projects solely for data collection purposes or as a warning system to motorists, by sending a letter and attaching no penalty. Sarasota County, Manatee County, Palm Beach County, Polk County, and the cities of Orlando and Melbourne are examples of local governments that have at one time participated in a red light camera pilot project. The Palm Beach County Commission reported that their two-month pilot project using traffic cameras at a test intersection in Palm Beach County showed alarming results. One fifth of those who ran a red light did so two seconds after the light had changed. On average, fifty cars a day ran the light at the test site during the first month of the pilot project. During the second month of the project, following publicity about the program, that number dropped to less than twenty.¹⁵

The city of Gulf Breeze passed a local ordinance in 2005 allowing use of red light cameras. A violation by any motor vehicle running a red light that is recorded by a traffic enforcement photographic system is a civil code violation¹⁶ and a \$100 civil fee is assessed against the motor vehicle owner. The city has installed one red light camera at Daniel Drive and U.S. 98 in front of Gulf Breeze Middle School. The Gulf Breeze City Council adopted the ordinance despite the opinion issued by the Attorney General.

- ¹² Attorney General Opinion 05-41.
- ¹³ Attorney General Opinion 97-06.

¹⁶ Section 18-113, Code of Ordnances, City of Gulf Breeze, Florida.

STORAGE NAME: h0325b.HCR.doc

¹¹ s. 316.1001(2)(d), F.S.

¹⁴ s. 316.640(5)(a), F.S.

¹⁵ Palm Beach County Board of County Commissioners, "FY 2007 State Legislative Program", available online here: <u>http://www.pbcgov.com/legislativeaffairs/pdf/LegProg.pdf</u>

The Gulf Breeze Police Chief said that after the signs went up, violations dropped from 150 a month to 95 in a little over a vear.¹⁷ The camera was installed by "Traffipax." According to the police chief, the vendor paid for the initial cost of setting up the program. In return, the vendor is paid a percentage of the \$100 fine. "Peek Traffic", the vendor who donated the equipment and monitoring for Sarasota County's pilot project, states that a camera is valued at approximately \$50,000 and costs \$10,000 to install.

From 2008 to the present, approximately 50 municipalities have joined Gulf Breeze in enacting red light camera ordinances and placing cameras at intersections. The ordinances are broadly similar, and vary only in the amount of the fine (from \$50 to \$150, with some jurisdictions enacting multiple-offense increases up to \$500), the nature of required signage (none, at the entrance to the city, or at the intersection), whether or not to engage in education before "going live," variations on the notice requirements sent to the motor vehicle owner, and variations on the process whereby a motor vehicle owner may challenge the violation.

Trauma Centers

A verified trauma center (center) is a hospital with an established trauma program which includes health care practitioners who specialize in the treatment of emergent conditions and facilities appropriate to treat those patients.¹⁸ Part II of Chapter 395, F.S., provides for a tiered system of center verification within the 19 trauma service areas established in s. 395.402, F.S. The Florida Department of Health (DOH) selects hospitals for center designation through an application process. Standards for designation are based on national guidelines established by the American College of Surgeons.¹⁹ Standards for designation as a pediatric center are developed in conjunction with Children's Medical Services.²⁰ Florida's centers treat over 40,000 patients annually.²¹

There are three types of centers:

- Level I centers which have formal trauma care research and education programs; provide support to Level II and pediatric centers and general hospitals; and participate in an inclusive system of trauma care.22
- Level II centers which serve as a resource for general hospitals and participate in an inclusive system of trauma care.²³
- Pediatric centers must be in substantial compliance with DOH rules relating to pediatric trauma • center operation.²⁴

There are a total of 21 verified centers in Florida: 7 Level I; 12 Level II; and 6 Pediatric centers.²⁵ A center may have more than one designation, for example, St. Mary's Medical Center in Delray Beach carries both a Level II and a Pediatric center designation. Additionally, one provisional center exists in Ft. Pierce, Florida.

Centers are partially funded by traffic infraction fines deposited into the Administrative Trust Fund (Trust Fund) within the DOH. In particular, s. 318.18(15), F.S., requires \$65 of the \$125 traffic citation

¹⁸ Florida Department of Health, *The Costs of Trauma Center Readiness*, July 17, 2002 (on file with the Committee).

¹⁹ s. 395.401(2), F.S. Section 395.4025, F.S., delineates the DOH verified trauma center designation process. Detailed DOH standards for designation are found in Trauma Center Standards, Department of Health, Pamphlet 150-9, January 2008, see http://www.doh.state.fl.us/DEMO/Trauma/PDFs/TraumaCntrStandards-DOHPamphlet150-9Jan2008.pdf (last visited March 6, 2010). ld.

²¹ Florida Department of Health, Division of Emergency Medical Operations, Office of Trauma, see

http://www.doh.state.fl.us/DEMO/Trauma/index.html (last visited March 6, 2010).

http://www.doh.state.fl.us/DEMO/Trauma/PDFs/TextEquivforTraumaCentersMap.doc (last visited March 6, 2010). STORAGE NAME:

¹⁷ Ginny Laroe, "Police Research Traffic Cameras," Sarasota Herald Tribune, March 26, 2007.

s. 395.4001(6), F.S.

²³ s. 395.4001(7), F.S.

²⁴ s. 395.4001(9), F.S.

²⁵ Florida Department of Health, Division of Emergency medical Operations, Office of Trauma, see

fine for failure to stop at a traffic signal be deposited into the Trust Fund.²⁶ DOH distributes money to centers on a quarterly basis²⁷ under a formula established in s. 395.4036, F.S. The formula requires:

- Twenty percent to Centers that have a local funding contribution as of December 31. Distribution is based on a Center's trauma caseload for the most recent calendar year for which data is available.²⁸
- Twenty percent to Centers based on a Center's trauma caseload for the most recent calendar year for which data is available. The determination of caseload volume for distribution of funds is based on DOH's Trauma Registry data²⁹
- Forty percent to Centers based on the severity of a Center's caseload. Severity determination is made by DOH according to the International Classification Injury Severity Scores.³⁰

Verified trauma centers are either subject to audit under s. 215.97, F.S., the Florida Single Audit Act, or, if not subject to audit requirements, must annually attest to DOH that proceeds from distributions under 395.4036, F.S., were used in compliance with that section.³¹ Currently, traffic fine revenues do not directly fund any other type of health care facility or entity.

Disproportionate Share Hospitals

The Florida Disproportionate Share Hospital (DSH) program is a Medicaid-financed method of making supplemental payments to hospitals providing a disproportionate share of Medicaid and charity care.³² Payments are made according to statutory formulae. Currently, disproportionate share hospitals criteria are not used to determine traffic fine revenue distribution.

Effect of Proposed Changes

Local Ordinance Authorization

The bill creates the "Mark Wandall Traffic Safety Act." The bill creates s. 316.0083, F.S., authorizing counties and municipalities to enact ordinances permitting the use of traffic infraction detectors and specifies the required content of the ordinance. The traffic infraction detector must conform to the contract specifications adopted by FDOT. The bill specifies that each local ordinance must:

- provide for the use of a traffic infraction detector to enforce s. 316.075(1)(c), F.S., which requires the driver of a motor vehicle to stop when facing a traffic signal steady red light on the streets and highways under the jurisdiction of the county or municipality;
- authorize an infraction enforcement officer or a code enforcement officer to issue a ticket for violation of s. 316.075(1)(c), F.S., and to enforce the payment of tickets for such violation;
- require signs to be posted at locations designated by the county or municipality providing notification that a traffic infraction detector may be in use;
- require the county or municipality to make a public announcement and conduct a public awareness campaign of the proposed use of traffic infraction detectors at least 30 days before commencing the enforcement program; and
- establish a fine of \$155 to be assessed against the owner of a motor vehicle whose vehicle fails to stop when facing a red light, as determined through use of a traffic infraction detector.

The ordinance must allow the city to operate a traffic infraction detector within the right-of-way owned by the county or FDOT. The county or the FDOT is required to issue permits for installation, including

DATE:

²⁶ s. 316.074(1) and s. 316.075(1)(c)1, F.S.

²⁷ Rule 64J-2.019(2), F.A.C.

²⁸ s. 395.4036(1)(a)1, F.S.

²⁹ s. 395.4036(1)(a)2, F.S.

³⁰ s. 395.4036(1)(a)3, F.S. The International Classification Injury Severity Score (ICISS) is a mathematical ratio used to predict and score patient survival from severe injuries. Rule 64J-2.019, F.A.C., provides for classifications of trauma patients based on the ICISS scoring system.

³¹ s. 395.4036(2), F.S., and Rule 64J-2.019(3), F.A.C.

access to FDOT right-of-way, according to the established permitting process. Furthermore, placement and installation of traffic infraction detectors is allowed on the State Highway System, county roads, and city streets pursuant to specifications developed by FDOT, so long as the safety and operation of the road facility is not impaired.

Fines and Revenue Distribution

The fine imposed by the local ordinance is done in the same manner and is subject to the same limitations as provided for parking violations under s. 316.1967, F.S. DHSMV's authority to suspend or revoke a license (contained in Chapter 318 and s. 322.27, F.S.) is not applicable to a violation of a traffic infraction detector ordinance enacted under s. 316.0083, F.S. A violation is not a conviction of the operator, may not be made a part of the operator's driving record, may not be used for purposes of setting motor vehicle insurance rates, and may not result in points assessed against the operator's driver's license.

Fines assessed under the ordinance are disbursed as follows:

- \$75 retained by the county or municipality enforcing the ordinance;
- \$55 to the General Revenue Fund; and
- \$25 to be deposited in the DOH Administrative Trust Fund

The bill expands the types of entities that directly receive traffic fine revenues beyond verified trauma centers. Of the fine funds deposited in the DOH Administrative Trust Fund pursuant to the bill:

- \$5 of each fine collected is distributed equally among all children's crisis stabilization units and rural health initiatives.
- Fourteen percent of the remaining funds (that is, the \$20 remaining from each fine after the \$5 distribution above) are distributed to the Miami Project to Cure Paralysis for brain and spinal cord injury.
- Three percent of the remaining funds are distributed equally to community-based support programs that provide support and services for individuals who have sustained a traumatic brain injury.
- Eighteen percent of the remaining funds are distributed to verified trauma centers that have a local funding contribution as of December 31. Distribution of funds shall be based on trauma caseload volume for the most recent calendar year available.
- Thirty percent of the remaining funds are distributed to verified trauma centers based on trauma caseload volume for the most recent calendar year available. The determination of caseload volume for distribution of shall be based on DOH's Trauma Registry data.
- Thirty-two percent of the total remaining funds are distributed to verified trauma centers based on severity of trauma patients for the most recent calendar year available. The determination of severity for distribution shall be based on DOH's International Classification Injury Severity Scores or another statistically valid and scientifically accepted method of stratifying a trauma patient's severity of injury, risk of mortality, and resource consumption as adopted by DOH by rule, weighted based on the costs associated with and incurred by the trauma center in treating trauma patients. The weighting of scores shall be established by DOH by rule.
- Three percent of the remaining funds shall be distributed to public hospitals that qualify for disproportionate share dollars and that are not verified trauma centers but are located in trauma service areas that do not have a verified trauma center based on their proportionate number of emergency room visits on an annual basis. Currently, four hospitals would qualify for this distribution: Bay Medical Center; Northwest Florida Community Hospital; Citrus Memorial Hospital; and Doctors' Memorial Hospital (Bonifay).

Procedure for Issuance and Contest of Tickets

The bill cites current statutory procedures addressing liability for payment of parking ticket violations and other parking violations³³ and applies those procedures to violations of traffic infraction detector ordinances created under s. 316.0083, F.S., with the following additional requirements regarding the information which must be included in the ticket:

- the name and address of the person alleged to be liable as the registered owner or operator of the vehicle involved in the violation;
- the tag number of the vehicle;
- the violation charged;
- a photographic image evidencing the violation;
- the location where the violation occurred;
- the date and time of the violation;
- a signed statement by a specifically trained technician employed by the agency or its contractor that, based on inspection of recorded images, the motor vehicle was being operated in violation of s. 316.075(1)(c), F.S.;
- the amount of the fine;
- the date by which the fine must be paid;
- the procedure for contesting the violation alleged in the ticket; and
- a warning that failure to contest the violation in the manner and time provided is deemed an admission of the liability and that a default may be entered thereon.

The violation is processed by the county or municipality that has jurisdiction over the street or highway where the violation occurred or by any entity authorized by the county or municipality to prepare and mail the ticket. The ticket must be sent by first-class or certified mail to the owner of the vehicle involved in the violation, postmarked no later than 30 days after obtaining the name and address of the registered owner, but in no event later than 60 days after the violation.

The owner is responsible for payment of the fine unless the owner can establish that the vehicle:

- Passed through the intersection to yield the right-of-way to an emergency vehicle or as part of a funeral procession;
- Passed through the intersection at the direction of a law enforcement officer;
- Was, at the time of the violation, reported as stolen; or
- Received a Uniform Traffic Citation (UTC) for the alleged violation.

The owner of the vehicle must, within 30 days, furnish an affidavit to the county or municipality that provides detailed information supporting an exemption as provided above, including relevant documents such as a police report (if the car had been reported stolen), or a copy of the UTC, if issued.

A person may elect to contest the determination that they failed to stop at a red light as evidenced by the traffic infraction detector by electing to appear before a judge or other locally-designated official authorized to adjudicate traffic infractions. If the person elects to appear before the court, they are deemed to have waived the limitation of civil penalties imposed for the violation and the court may impose a civil penalty not to exceed \$155 plus court costs. The court may take appropriate measures to enforce collection of any penalty not paid within the time permitted by the court.

A certificate sworn to or affirmed by a person authorized under s. 316.0083, F.S., who is employed by or under contract with the county or municipality where the infraction occurred, or a fax of such a certificate, that is based upon inspection of photographs or other recorded images produced by the traffic infraction detector, is considered evidence of the facts contained in the certificate. A photograph or other recorded image evidencing a violation must be available for inspection in any proceeding to adjudicate liability for violation of an ordinance enacted under s. 316.0083, F.S.

The bill authorizes counties and municipalities to provide the names of those who have one or more outstanding violations, as recorded by traffic infraction detectors, to DHSMV. Pursuant to s. 320.03(8), F.S., if a person's name appears on DHSMV's list, a license plate or revalidation sticker may not be issued until the fine has been paid.

Oversight and Accountability

Any traffic infraction detector installed on the state's streets or highways must meet contract specifications established by FDOT and must be tested at regular intervals according to procedures prescribed by FDOT. The bill creates a new s. 316.0776, F.S., providing that FDOT will develop traffic infraction detector specifications as part of its handbook addressing material and equipment connections to state electrical signal boxes.

The bill provides a 'grandfather clause' for a period of one year after these specifications are finalized (or July 1, 2015, if the specifications are still unfinished), for jurisdictions that have already instituted a traffic infraction detector program. The bill also validates and ratifies infraction enforcement actions taken by cities and counties for the period of the grandfather clause.

The bill provides for a complaint process for complaints that a county or municipality is employing traffic infraction detectors for purposes other than the promotion of public health, welfare, and safety or in a manner inconsistent with the law. A complaint may be submitted to the governing board of the county or municipality.

Each county or municipality that operates a traffic infraction detector is required to submit a biannual report to FDOT, which must contain:

- the complaints received, along with any investigation and corrective action taken by the governing body;
- the results of using the traffic infraction detector; and
- the procedures for enforcement.

FDOT must submit a biannual summary report to the Governor and Legislature which must contain:

- a review of the information received from the counties and municipalities;
- a description of the enhancement of the traffic safety and enforcement programs; and
- recommendations, including any necessary legislation.

The first report must be submitted on or before December 1 of each even-numbered year. After reviewing the report, the Legislature may exclude a county or municipality from further participation in the program.

The bill provides a severability clause and is effective upon becoming law.

- B. SECTION DIRECTORY:
 - Section 1. Citing the act as the "Mark Wandall Traffic Safety Act."
 - Section 2. Amending s. 316.003, F.S.; defining the term "traffic infraction detector."
 - **Section 3.** Creating s. 316.0083, F.S.; creating the "Mark Wandall Traffic Safety Program" to be administered by FDOT; authorizing counties and municipalities to enact ordinances permitting the use of traffic infraction detectors and specifying the requirements of an ordinance; requiring access to county or FDOT right-of-way; exempting emergency vehicles from an ordinance enacted under this section; providing penalties for traffic control signal violations detected by traffic infraction detectors; providing for the issuance, challenge, and disposition of tickets; providing for disposition of fine revenue; providing a process for complaints that a county or municipality is employing detectors in a manner inconsistent with this section; and requiring FDOT to submit a report to the Governor and Legislature.

- Section 4. Amending s. 316.0745(6), F.S.: requiring traffic infraction detectors to meet certain specifications.
- Section 5. Creating s. 316.07456, F.S.; providing a grandfather clause for existing municipal equipment and programs.
- Section 6. Creating s. 316.0776, F. S.; allowing placement and installation of traffic infraction detectors on the State Highway System, county roads, and city streets pursuant to specifications developed by FDOT, so long as the safety and operation of the road facility is not impaired.
- Section 7. Amending s. 316.1967, F.S., adding red-light camera ordinance violations to the violations list reported to DHSMV.
- Section 8. Amending s. 395.4036. F.S., providing direction for the distribution of funds collected by the DOH Administrative Trust Fund.
- Section 9. Recognizing and ratifying enforcement actions by local governments using traffic cameras prior to the effective date of this act.
- Section 10. Providing a severability clause.
- Section 11. Providing that the bill is effective upon becoming law.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
 - Revenues:

See Fiscal Comments, below.

2. Expenditures:

See Fiscal Comments, below.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
 - 1. Revenues:

See Fiscal Comments, below.

2. Expenditures:

See Fiscal Comments, below.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

To the extent local governments choose to enact ordinances to permit the use of traffic infraction detectors there may be a fiscal impact to the private sector. Traffic infraction detectors will increase the scope of a local government's enforcement of red light violations, therefore increasing the possibility of a motor vehicle owner receiving a ticket for a red light violation. The fine for the ordinance violation, as determined by a traffic infraction detector, is \$155. If a person chooses to contest the ticket, they may appear before a judge, but they are deemed to have waived the limitation of civil penalties imposed for the violation and, if the ticket is upheld by the judge, may be charged the \$155 fine plus court costs.

There are a number of providers of traffic infraction detectors in Florida. These providers and others may realize a significant positive fiscal impact, depending on how each provider structures its services and negotiates with a given the county or municipality.³⁴ The fine for a violation of current municipal traffic infraction detector ordinances in Florida ranges from \$50 to \$150. The amount of the fine

³⁴ A 2002 audit by the California State Auditor noted that "[t]he fees and fee structures that local governments pay their vendors differ significantly." The audit indicated that some cities paid anywhere from \$25 to \$106 per citation to the vendor, with larger cities like San Francisco and Los Angeles paying additional flat fees to cover certain costs. The audit suggested that "[t]hese variances may be due to the relative size differences among the programs and each local government's negotiating ability." Red Light Camera Programs: Although They Have Contributed to a Reduction in Accidents, Operational Weaknesses Exist at the Local Level, Report No. 2001-125. California State Auditor, Bureau of State Audits, July 2002. STORAGE NAME: h0325b.HCR.doc **PAGE:** 10

received by the vendor varies based on negotiations between the vendor and the local government. Two important factors in the negotiation are whether the vendor will bear the up-front installation costs of the equipment, and the eventual ownership of the equipment. In the case where the vendor bears the costs of the initial installation, that vendor may receive a large percentage of the fine during the early years of the contract, in order to recoup its initial outlay. The local government may receive a larger share in later years, and will also ultimately own the equipment outright. Other jurisdictions may elect to negotiate a different arrangement whereby the vendor retains ownership of the equipment, and receives a fixed percentage of the fine over the course of the contract. A third arrangement involves a relatively large flat-fee monthly payment to the vendor, and a larger percentage of the fine retained by the local government.³⁵

During the 2008 Legislative session, a bill similar to CS/HB 325 provided that local governments would receive \$30 per violation instead of the \$75 per violation allowed by CS/HB 325.³⁶ The Florida League of Cities noted at the time that "capital and maintenance costs of these camera systems are significant and there are few, if any, vendors that would be able to provide the systems at this price."³⁷

FISCAL COMMENTS:

In 2009, the Revenue Estimating Conference estimated that a substantially similar bill would have a recurring positive indeterminate impact on state revenues and a recurring indeterminate impact on local governments. There may be an increase in fine revenue for the local governments that choose to enact ordinances permitting the use of traffic infraction detectors, the amount of which is indeterminate and reliant on driver awareness and future behavior. There may be a decrease in fine revenues to local governments who are now collecting fines from traffic infraction detector ordinances adopted prior to the provisions of this bill becoming effective.

There may be an increase in fine revenue for the local governments that choose to enact ordinances permitting the use of traffic infraction detectors, the amount of which is indeterminate and reliant on driver awareness and future behavior. There may be a decrease in fine revenues to local governments who are now collecting fines from traffic infraction detector ordinances adopted prior to this bill becoming effective.

The bill provides that half of the revenue generated by the tickets is retained by the local jurisdiction (\$75 from each fine). As a result, there may be an increase in fine revenue for any local governments that choose to enact ordinances permitting the use of traffic infraction detectors. The amount of revenue is indeterminate, as the number of ordinance violations to be issued is unknown and depends on driver awareness and future behavior.

The DOH Administrative Trust Fund will receive approximately 15 percent of all revenue generated by the bill (\$25 from each fine). Of this revenue, twenty percent (\$5) will be distributed to children's crisis-stabilization units and rural health initiatives. The remaining eighty percent (\$20) of the revenue directed to the Trust Fund is distributed as follows:

- Fourteen percent to the Miami Project to Cure Paralysis for brain and spinal cord injury,
- Three percent directed to community-based support programs that support services and individuals who have sustained a traumatic brain injury,
- Eighteen percent to verified trauma centers having a local funding contribution,
- Thirty percent to verified trauma centers based on trauma caseload volume,
- Thirty-two percent to verified trauma centers based on severity of trauma patients, and

³⁶ Committee Substitute for House Bill 351 (2008) by the Economic Expansion & Infrastructure Council and Reagan.
 ³⁷ League of Cities, Inc. Legislative Briefs - Traffic Enforcement, Scott Dudley, March 21, 2008.

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³⁵ The California audit cited in Footnote 19 summarizes the varying business cases as follows: "The advantage of paying a fee for each paid citation is that the local government does not have to pay a large amount all at once. The downside of this method is that increasing profits by maximizing the number of citations issued might become an incentive for vendors—and create a poor perception of the red light camera program by the public. Conversely, paying the vendor a flat fee removes any incentive to maximize the number of citations issued to bolster profits but makes the local government susceptible to the risk that, should the number of citations issued decrease, it would not receive enough revenue to pay the vendor."

 Three percent to public hospitals that qualify for disproportionate share dollars and that are not verified trauma centers but are located in trauma service areas that do not have a verified trauma center based on their proportionate number of emergency room visits.

The remaining 35 percent of the revenue collected (\$55 from each fine) is deposited into the General Revenue Fund.

To the extent local governments choose to enact ordinances to permit the use of traffic infraction detectors there may be a fiscal impact to the local governments for the cost of the acquisition, installation and maintenance of the devices, the amount of which will vary depending on the negotiated agreement between the local government and any private vendor providing the equipment and service. The price of a traffic infraction detector ranges from \$50,000 to \$100,000. There may also be installation, maintenance and monitoring fees, based on the negotiated agreement.

Local court systems may see a caseload increase, in the event that vehicle operators choose to contest tickets as permitted under the bill. Although the bill permits the court to impose a penalty "not to exceed \$155 plus court costs," there may be an indeterminate cost to the local court system.

The state will incur minor administrative expenses as a result of this legislation. The bill requires FDOT to collect reports from municipalities and to prepare a biannual report for the Legislature. The bill also requires FDOT to prepare standards for traffic infraction detectors.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

- 1. Applicability of Municipality/County Mandates Provision:
 - Not applicable because the bill does not appear to: require counties or cities to spend funds or take action requiring the expenditure of funds; or reduce the percentage of a state tax shared with cities or counties.

Article VII, section 18, paragraph (b) of the Florida Constitution states that the Legislature must pass by a two-thirds vote any general law that will "reduce the authority that municipalities and counties have to raise revenues in the aggregate...." Paragraph (d) states that laws "creating, modifying, or repealing noncriminal infractions are exempt from the requirements of this section."

If a municipality enacted a traffic infraction detector ordinance prior to this legislation becoming effective, and if the local ordinance allows the local government to retain a greater portion of the fine than allowed under this bill, then it could be argued that the bill reduces the authority that the municipality has to raise revenues in the aggregate. However, the bill creates a noncriminal infraction which counties and cities may choose to enforce by enacting a local ordinance; therefore the bill is exempt from the mandate provisions.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The Department of Health has sufficient rule-making authority to implement provision of CS/HB 325.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Section 9 of the bill "recognizes, validates, and ratifies any enforcement action" taken by a local government using a previously installed traffic infraction detector. There are pending lawsuits in multiple jurisdictions regarding the legality of municipal ordinances permitting traffic infraction detectors.³⁸ It is

 ³⁸ "West Palm Beach attorney Jason Weisser [will] sue the city. It would be the lawyer's ninth such suit against cities throughout Florida using red-light cameras, including Orlando, Miami Gardens and Aventura." *Bradenton facing red-light camera lawsuit*, Bradenton STORAGE NAME: h0325b.HCR.doc PAGE: 12
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unclear how the parties to these lawsuits, or the courts hearing the lawsuits, will react to the retroactive statutory "validation" and "ratification" of previously-issued citations for violating traffic infraction detector ordinances.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On January 13, 2010, the Roads, Bridges and Ports Policy Committee favorably adopted a strike-all amendment. The strike-all:

- Increases the amount of the fine from \$150 to \$155;
- Includes "leased" properties of a municipality or county as allowable locations to install traffic infraction detectors;
- Replaces the word "person" with "registered owner," in the appeals provision;
- Clarifies that cities are not responsible for payments to the state when the fine is not actually collected from the motor vehicle owner;
- Removes an explicit exception for medical emergencies, and subsequent language requiring affidavits from health care providers in the event a medical emergency is claimed;
- Modifies the revenue amounts received by certain health care providers, and adds both the "Miami Project to Cure Paralysis," and children's crisis-stabilization units to the groups receiving revenue under the bill;
- Clarifies that reports from local governments to FDOT are due biannually, not annually;
- Clarifies language regarding DOH funds to ensure that funding is available to both trauma center public hospitals and nontrauma center public hospitals; and
- Provides that the healthcare funds in the bill are not subject to s. 215.97, the Florida Single Audit Act, and that DOH, in conjunction with the Agency for Health Care Administration, "shall maximize resources for trauma services whenever possible."

The strike-all was amended to clarify that the ratification and validation in Section 9 applies to traffic infraction detectors 'grandfathered in' by Section 5 of the bill.

The bill as amended was reported favorably as a committee substitute.

Herald, August 25, 2009. See also, *Pembroke Pines sued over red light cameras*, Sun-Sentinel, November 14, 2009 (A class-action suit with "roughly two dozen drivers," also represented by Weisser); *Lawsuit filed against city's red-light camera program*, Tampa Tribune, Aug. 7, 2009 (driver suing Temple Terrace);

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A bill to be entitled

2 An act relating to uniform traffic control; creating the 3 "Mark Wandall Traffic Safety Act"; amending s. 316.003, 4 F.S.; defining the term "traffic infraction detector"; 5 creating s. 316.0083, F.S.; creating the Mark Wandall 6 Traffic Safety Program to be administered by the 7 Department of Transportation; requiring a county or 8 municipality to enact an ordinance in order to use a 9 traffic infraction detector to identify a motor vehicle 10 that fails to stop at a traffic control signal steady red 11 light; requiring such detectors to meet department 12 contract specifications; requiring authorization of a 13 traffic infraction enforcement officer or a code enforcement officer to issue and enforce a ticket for such 14 15 violation; requiring signage; requiring certain public 16 awareness procedures; requiring the ordinance to establish a fine of a certain amount; requiring the ordinance to 17 18 provide for installing, maintaining, and operating such 19 detectors on a right-of-way owned or maintained by the 20 Department of Transportation or on a right-of-way or area 21 owned, leased, or maintained by the county or municipality 22 in which the traffic infraction detector is to be 23 installed; prohibiting additional charges; exempting 24 emergency vehicles; providing that the registered owner of 25 the motor vehicle involved in the violation is responsible 26 and liable for payment of the fine assessed; providing 27 exceptions; providing procedures for disposition and 28 enforcement of tickets; providing for a person to contest Page 1 of 19

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29 such ticket; providing for disposition of revenue 30 collected; providing complaint procedures; providing for the Legislature to exclude a county or municipality from 31 the program; requiring reports from participating 32 33 municipalities and counties to the department; requiring 34 the department to make reports to the Governor and the 35 Legislature; amending s. 316.0745, F.S.; providing that 36 traffic infraction detectors must meet certain 37 specifications; creating s. 316.07456, F.S.; providing for 38 preexisting equipment; requiring counties and 39 municipalities that enacted an ordinance to enforce red light violations or entered into a contract to purchase or 40 41 lease equipment to enforce red light violations before the 42 effective date of this act to charge a certain penalty 43 amount; requiring counties or municipalities that have acquired such equipment pursuant to an agreement entered 44 into before the effective date of this act to make certain 45 46 payments to the state; providing for future expiration of 47 such provisions; creating s. 316.0776, F.S.; providing for 48 placement and installation of detectors on the State 49 Highway System, county roads, city streets, and leased 50 areas; amending s. 316.1967, F.S., relating to liability 51 for payment of parking ticket violations and other 52 violations; providing for inclusion of persons with 53 outstanding violations in a list sent to the Department of Highway Safety and Motor Vehicles for enforcement 54 55 purposes; amending s. 395.4036, F.S.; providing for 56 distribution of funds to trauma centers, certain Page 2 of 19

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hospitals, certain nursing homes, and certain health units and programs, to be used for specified purposes; correcting a cross-reference; exempting such funds from specified audit provisions; ratifying prior enforcement actions; providing for severability; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

66 Section 1. <u>This act may be cited as the "Mark Wandall</u>
67 Traffic Safety Act."

68 Section 2. Subsection (86) is added to section 316.003,
69 Florida Statutes, to read:

70 316.003 Definitions.—The following words and phrases, when 71 used in this chapter, shall have the meanings respectively 72 ascribed to them in this section, except where the context 73 otherwise requires:

74 (86) TRAFFIC INFRACTION DETECTOR.-A vehicle sensor 75 installed to work in conjunction with a traffic control signal 76 and a camera or cameras synchronized to automatically record two 77 or more sequenced photographic or electronic images or streaming 78 video of only the rear of a motor vehicle at the time the 79 vehicle fails to stop behind the stop bar or clearly marked stop 80 line when facing a traffic control signal steady red light. Any 81 ticket issued by the use of a traffic infraction detector must 82 include a photograph or other recorded image showing both the 83 license tag of the offending vehicle and the traffic control 84 device being violated.

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85 Section 3. Section 316.0083, Florida Statutes, is created 86 to read: 87 316.0083 Mark Wandall Traffic Safety Program; administration; report.-88 89 (1) There is created the Mark Wandall Traffic Safety 90 Program governing the operation of traffic infraction detectors. 91 The program shall be administered by the Department of 92 Transportation and shall include the following provisions: 93 (a) In order to use a traffic infraction detector, a county or municipality must enact an ordinance that provides for 94 95 the use of a traffic infraction detector to enforce s. 316.075(1)(c), which requires the driver of a vehicle to stop 96 97 the vehicle when facing a traffic control signal steady red 98 light on the streets and highways under the jurisdiction of the 99 county or municipality. The traffic infraction detector must conform to the contract specifications adopted by the Department 100 101 of Transportation under s. 316.0776. A county or municipality 102 may install such detectors within the boundaries of the county 103 or municipality on rights-of-way owned or maintained by the 104 Department of Transportation or on rights-of-way or areas owned, leased, or maintained by that county or municipality. Only a 105 106 municipality may install or authorize the installation of any 107 such detectors within the incorporated area of the municipality. 108 A municipality may authorize the state or county to install such detectors within its incorporated area. Only a county may 109 110 install or authorize the installation of any such detectors 111 within the unincorporated area of the county. A county may 112 authorize the state to install such detectors in the Page 4 of 19

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113 unincorporated area of the county. A county or municipality that 114 operates a traffic infraction detector must authorize a traffic 115 infraction enforcement officer or a code enforcement officer to issue a ticket for a violation of s. 316.075(1)(c) and to 116 117 enforce the payment of the ticket for such violation. This 118 paragraph does not authorize a traffic infraction enforcement 119 officer or a code enforcement officer to carry a firearm or 120 other weapon and does not authorize such an officer to make 121 arrests. The ordinance must require signs to be posted at 122 locations designated by the county or municipality providing 123 notification that a traffic infraction detector may be in use. 124 Such signage must conform to the specifications adopted by the 125 Department of Transportation under s. 316.0745 or must be in 126 accordance with all applicable provisions of the latest edition 127 of the Manual on Uniform Traffic Control Devices, part 2, signs. 128 The ordinance must provide for the county or municipality to 129 install, maintain, and operate traffic infraction detectors 130 within the boundaries of the county or municipality on rights-131 of-way owned or maintained by the Department of Transportation 132 or on rights-of-way or areas owned, leased, or maintained by that county or municipality. The ordinance must also require 133 134 that the county or municipality make a public announcement and 135 conduct a public awareness campaign of the proposed use of 136 traffic infraction detectors at least 30 days before commencing 137 the enforcement program. In addition, the ordinance must establish a fine of \$155 to be assessed against the registered 138 139 owner of a motor vehicle that fails to stop when facing a traffic control signal steady red light as determined through 140

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the use of a traffic infraction detector. Any other provision of 141 law to the contrary notwithstanding, an additional surcharge, 142 143 fee, or cost may not be added to the civil penalty authorized by 144 this paragraph, except as provided in paragraph (g). 145 When responding to an emergency call, an emergency (b) 146 vehicle is exempt from any ordinance enacted under this section. 147 A county or municipality must adopt an ordinance under (C) 148 this section that provides for the use of a traffic infraction 149 detector in order to impose a fine on the registered owner of a motor vehicle for a violation of s. 316.075(1)(c). The fine 150 151 shall be imposed in the same manner and is subject to the same 152 limitations as provided for parking violations under s. 153 316.1967. Except as specifically provided in this section, 154 chapter 318 and s. 322.27 do not apply to a violation of s. 155 316.075(1)(c) for which a ticket has been issued under an 156 ordinance enacted pursuant to this section. Enforcement of a 157 ticket issued under the ordinance is not a conviction of the 158 operator of the motor vehicle, may not be made a part of the 159 driving record of the operator, and may not be used for purposes 160 of setting motor vehicle insurance rates. Points under s. 322.27 161 may not be assessed based upon such enforcement. 162 (d) The procedures set forth in s. 316.1967(2) - (5) apply 163 to an ordinance enacted pursuant to this section, except that 164 the ticket must contain the name and address of the person 165 alleged to be liable as the registered owner of the motor 166 vehicle involved in the violation, the tag number of the motor vehicle, the violation charged, a copy of the photographic image 167 or images evidencing the violation, the location where the 168 Page 6 of 19

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169	violation occurred, the date and time of the violation, and a
170	signed statement by a specifically trained technician employed
171	by the agency or its contractor that, based on inspection of
172	photographs or other recorded images, the motor vehicle was
173	being operated in violation of s. 316.075(1)(c). The ticket must
174	advise the registered owner of the motor vehicle involved in the
175	violation of the amount of the fine, the date by which the fine
176	must be paid, and the procedure for contesting the violation
177	alleged in the ticket. The ticket must contain a warning that
178	failure to contest the violation in the manner and time provided
179	is deemed an admission of the liability and that a default may
180	be entered thereon. The violation shall be processed by the
181	county or municipality that has jurisdiction over the street or
182	highway where the violation occurred or by any entity authorized
183	by the county or municipality to prepare and mail the ticket.
184	(e) The ticket shall be sent by first-class or certified
185	mail, addressed to the registered owner of the motor vehicle,
186	and postmarked no later than 30 days after obtaining the name
187	and address of the registered owner of the vehicle, but in no
188	event later than 60 days after the date of the violation.
189	(f)1. The registered owner of the motor vehicle involved
190	in a violation is responsible and liable for payment of the fine
191	assessed pursuant to this section unless the owner can establish
192	that:
193	a. The motor vehicle passed through the intersection in
194	order to yield right-of-way to an emergency vehicle or as part
195	of a funeral procession;
196	b. The motor vehicle passed through the intersection at
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197	the direction of a law enforcement officer;
198	c. The motor vehicle was stolen at the time of the alleged
199	violation; or
200	d. A uniform traffic citation was issued to the driver of
201	the motor vehicle for the alleged violation of s. 316.075(1)(c).
202	2. In order to establish any such fact pursuant to
203	subparagraph 1., the registered owner of the vehicle must,
204	within 60 days after receipt of notification of the alleged
205	violation, furnish to the county or municipality, as
206	appropriate, an affidavit that sets forth detailed information
207	supporting an exemption under subparagraph 1. For an exemption
208	under sub-subparagraph 1.c., the affidavit must set forth that
209	the vehicle was stolen and be accompanied by a copy of the
210	police report indicating that the vehicle was stolen at the time
211	of the alleged violation. For an exemption under sub-
212	subparagraph 1.d., the affidavit must set forth that a citation
213	was issued and be accompanied by a copy of the citation
214	indicating the time of the alleged violation and the location of
215	the intersection where it occurred.
216	(g) A registered owner may contest the determination that
217	such person failed to stop at a traffic control signal steady
218	red light as evidenced by a traffic infraction detector by
219	electing to appear before any judge or locally designated
220	official authorized by law to preside over an administrative
221	hearing that adjudicates traffic infractions. If a hearing is
222	requested by the registered owner, the notification by the
223	issuing authority of a hearing date, time, and location shall be
224	made by first class mail. A person who elects to appear before

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225	the judge or designated official to present evidence is deemed
226	to have waived the limitation of civil penalties imposed for the
227	violation. The judge or designated official shall make a
228	determination as to whether a red light violation has been
229	committed and may impose a civil penalty not to exceed \$155,
230	plus court costs. Any person who fails to pay the civil penalty
231	within the time allowed by the county, municipality, or court is
232	deemed to have been convicted of a violation and the court shall
233	take appropriate measures to enforce collection of the fine.
234	(h) A certificate sworn to or affirmed by a person
235	authorized under this section who is employed by or under
236	contract with the county or municipality where the infraction
237	occurred, or a facsimile thereof that is based upon inspection
238	of photographs or other recorded images produced by a traffic
239	infraction detector, is prima facie evidence of the facts
240	contained in the certificate. A photograph or other recorded
241	image evidencing a violation of s. 316.075(1)(c) must be
242	available for inspection in any proceeding to adjudicate
243	liability under an ordinance enacted pursuant to this section.
244	(i) In any county or municipality in which tickets are
245	issued as provided in this section, the names of persons who
246	have one or more outstanding violations may be included on the
247	list authorized under s. 316.1967(6).
248	(2) Of the fine imposed and collected pursuant to
249	paragraph (1)(a) or paragraph (1)(g), \$55 shall be remitted by
250	the county or municipality to the Department of Revenue for
251	deposit into the General Revenue Fund, \$25 shall be remitted to
252	the Department of Revenue for deposit into the Department of
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Health Administrative Trust Fund, and \$75 shall be retained by the county or municipality enforcing the ordinance enacted pursuant to this section. Funds deposited into the Department of Health Administrative Trust Fund under this subsection shall be distributed as provided in s. 395.4036(1).

258 (3) A complaint that a county or municipality is employing 259 traffic infraction detectors for purposes other than the 260 promotion of public health, welfare, and safety or in a manner 261 inconsistent with this section may be submitted to the governing 262 body of such county or municipality. Such complaints, along with 263 any investigation and corrective action taken by the county or 264 municipal governing body, shall be included in the biannual 265 report to the Department of Transportation and in that 266 department's biannual summary report to the Governor, the 267 President of the Senate, and the Speaker of the House 268 Representatives, as required by this section. Based on its 269 review of the report, the Legislature may exclude a county or 270 municipality from further participation in the program.

(4) (a) Each county or municipality that operates a traffic
 infraction detector shall submit a biannual report to the
 Department of Transportation that details the results of using
 the traffic infraction detector and the procedures for
 enforcement.

(b) The Department of Transportation shall provide a
 biannual summary report to the Governor, the President of the
 Senate, and the Speaker of the House of Representatives
 regarding the use and operation of traffic infraction detectors
 under this section. The summary report must include a review of
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the information submitted to the Department of Transportation by the counties and municipalities and must describe the enhancement of the traffic safety and enforcement programs. The Department of Transportation shall report its recommendations, including any necessary legislation, on or before December 1 of each even-numbered year to the Governor, the President of the Senate, and the Speaker of the House of Representatives. Subsection (6) of section 316.0745, Florida Section 4. Statutes, is amended to read: 316.0745 Uniform signals and devices.-Any system of traffic control devices controlled and (6) operated from a remote location by electronic computers or similar devices must shall meet all requirements established for the uniform system, and, if where such a system affects systems affect the movement of traffic on state roads, the design of the system must shall be reviewed and approved by the Department of Transportation. Section 5. Section 316.07456, Florida Statutes, is created to read: 316.07456 Grandfather clause.-(1) Any traffic infraction detector deployed on the streets and highways of the state must meet the contract specifications established by the Department of Transportation and must be tested at regular intervals according to procedures prescribed by that department. Notwithstanding any provision of law to the contrary, (2) nothing in this act shall prohibit any county or municipality from using red light traffic enforcement devices of any type or

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from enforcing violations of s. 316.074(1) or s. 316.075(1)(c)
or other red light traffic enforcement ordinances if such county
or municipality has enacted an ordinance to enforce red light
violations or has entered into a contract to purchase or lease
equipment to enforce red light violations before the effective
date of this act.
(3) Of the fine imposed and collected pursuant to s.
316.0083(1)(a) or (g), \$55 shall be remitted by the county or
municipality to the Department of Revenue for deposit into the
General Revenue Fund, \$25 shall be remitted to the Department of
Revenue for deposit into the Department of Health Administrative
Trust Fund, and \$75 shall be retained by the county or
municipality enforcing the ordinance enacted pursuant to this
section. Funds deposited into the Department of Health
Administrative Trust Fund under this subsection shall be
distributed as provided in s. 395.4036(1).
(4) This section expires 1 year after the Department of
Transportation's final adoption of specifications or on July 1,
2015, whichever occurs first.
Section 6. Section 316.0776, Florida Statutes, is created
to read:
316.0776 Traffic infraction detectors; placement and
installationPlacement and installation of traffic infraction
detectors is allowed on the State Highway System, county roads,
city streets, and leased areas pursuant to specifications
developed by the Department of Transportation, included in the
handbook addressing material and equipment connections to the
state electrical signal boxes and placement of signs on state
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337 <u>equipment to protect the safety and operation of the traffic</u> 338 <u>along roadways.</u>

339 Section 7. Subsection (6) of section 316.1967, Florida 340 Statutes, is amended to read:

341 316.1967 Liability for payment of parking ticket
342 violations and other parking violations.—

343 Any county or municipality may provide by ordinance (6) that the clerk of the court or the traffic violations bureau 344 345 shall supply the department with a magnetically encoded computer 346 tape reel or cartridge or send by other electronic means data 347 which is machine readable by the installed computer system at the department, listing persons who have three or more 348 349 outstanding parking violations, including violations of s. 350 316.1955, or who have one or more outstanding tickets for a 351 violation of a traffic control signal steady red light 352 indication issued pursuant to an ordinance adopted under s. 353 316.0083. Each county shall provide by ordinance that the clerk 354 of the court or the traffic violations bureau shall supply the 355 department with a magnetically encoded computer tape reel or 356 cartridge or send by other electronic means data that is machine 357 readable by the installed computer system at the department, 358 listing persons who have any outstanding violations of s. 359 316.0083 or s. 316.1955 or any similar local ordinance that 360 regulates parking in spaces designated for use by persons who 361 have disabilities. The department shall mark the appropriate 362 registration records of persons who are so reported. Section 363 320.03(8) applies to each person whose name appears on the list. Section 8. Section 395.4036, Florida Statutes, is amended 364 Page 13 of 19

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365 to read: 366 395.4036 Trauma payments.-367 Recognizing the Legislature's stated intent to provide (1)financial support to the current verified trauma centers and to 368 369 provide incentives for the establishment of additional trauma 370 centers as part of a system of state-sponsored trauma centers, the department shall use utilize funds collected under ss. 371 372 316.0083 and s. 318.18 and deposited into the Administrative 373 Trust Fund of the department to ensure the availability and 374 accessibility of trauma and emergency services throughout the 375 state as provided in this subsection. 376 Funds collected under ss. 316.0083 and s. 318.18(15) (a) 377 shall be distributed as follows: 378 1. Five dollars of each fine collected under s. 316.0083 379 shall be distributed equally among all children's crisis 380 stabilization units and rural health initiatives. 381 2. Fourteen percent of the total funds, after the 382 deduction under subparagraph 1., which were collected under s. 383 316.0083 shall be distributed to the Miami Project to Cure 384 Paralysis for brain and spinal cord injury. 385 3. Three percent of the total funds, after the deduction 386 under subparagraph 1., which were collected under s. 316.0083 387 shall be distributed equally to community-based support programs 388 that provide support and services for individuals who have 389 sustained a traumatic brain injury. 390 4.1. Eighteen percent of the total funds, after the 391 deduction under subparagraph 1., which were collected under s. 392 316.0083 and 20 Twenty percent of the total funds collected Page 14 of 19

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393 <u>under s. 318.18(15)</u> during the state fiscal year shall be 394 distributed to verified trauma centers that have a local funding 395 contribution as of December 31. Distribution of funds under this 396 subparagraph shall be based on trauma caseload volume for the 397 most recent calendar year available.

398 5.2. Thirty percent of the total funds, after the deduction under subparagraph 1., which were collected under s. 399 400 316.0083 and 40 Forty percent of the total funds collected under 401 s. 318.18(15) shall be distributed to verified trauma centers 402 based on trauma caseload volume for the most recent calendar 403 year available. The determination of caseload volume for 404 distribution of funds under this subparagraph shall be based on 405 the department's Trauma Registry data.

406 6.3. Thirty-two percent of the total funds, after the deduction under subparagraph 1., which were collected under s. 407 408 316.0083 and 40 Forty percent of the total funds collected under 409 s. 318.18(15) shall be distributed to verified trauma centers 410 based on severity of trauma patients for the most recent 411 calendar year available. The determination of severity for 412 distribution of funds under this subparagraph shall be based on 413 the department's International Classification Injury Severity 414 Scores or another statistically valid and scientifically 415 accepted method of stratifying a trauma patient's severity of 416 injury, risk of mortality, and resource consumption as adopted 417 by the department by rule, weighted based on the costs 418 associated with and incurred by the trauma center in treating 419 trauma patients. The weighting of scores shall be established by 420 the department by rule.

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401	
421	7. Three percent of the total funds, after the deduction
422	under subparagraph 1., which were collected under s. 316.0083
423	shall be distributed to public hospitals that qualify for
424	distributions under s. 409.911(4), that are not verified trauma
425	centers but are located in trauma service areas, as defined
426	under s. 395.402, and that do not have a verified trauma center
427	based on their proportionate number of emergency room visits on
428	an annual basis. The Agency for Health Care Administration shall
429	provide the department with a list of public hospitals and
430	emergency room visits.
431	(b) Funds collected under s. 318.18(5)(c) and (20) (19)
432	shall be distributed as follows:
433	1. Thirty percent of the total funds collected shall be
434	distributed to Level II trauma centers operated by a public
435	hospital governed by an elected board of directors as of
436	December 31, 2008.
437	2. Thirty-five percent of the total funds collected shall
438	be distributed to verified trauma centers based on trauma
439	caseload volume for the most recent calendar year available. The
440	determination of caseload volume for distribution of funds under
441	this subparagraph shall be based on the department's Trauma
442	Registry data.
443	3. Thirty-five percent of the total funds collected shall
444	be distributed to verified trauma centers based on severity of
445	trauma patients for the most recent calendar year available. The
446	determination of severity for distribution of funds under this
447	subparagraph shall be based on the department's International
448	Classification Injury Severity Scores or another statistically
I	Page 16 of 19

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449 valid and scientifically accepted method of stratifying a trauma 450 patient's severity of injury, risk of mortality, and resource 451 consumption as adopted by the department by rule, weighted based 452 on the costs associated with and incurred by the trauma center 453 in treating trauma patients. The weighting of scores shall be 454 established by the department by rule.

455 Funds deposited in the department's Administrative (2)456 Trust Fund for verified trauma centers and nontrauma center public hospitals may be used to maximize the receipt of federal 457 458 funds that may be available for such trauma centers and 459 nontrauma center public hospitals. Notwithstanding this section 460 and s. 318.14, distributions to trauma centers and nontrauma 461 center public hospitals may be adjusted in a manner to ensure 462 that total payments to trauma centers and nontrauma center 463 public hospitals represent the same proportional allocation as 464 set forth in this section and s. 318.14. For purposes of this 465 section and s. 318.14, total funds distributed to trauma centers 466 and nontrauma center public hospitals may include revenue from 467 the Administrative Trust Fund and federal funds for which 468 revenue from the Administrative Trust Fund is used to meet state 469 or local matching requirements. Funds collected under ss. 318.14, 316.0083, and 318.18 and deposited in the Administrative 470 471 Trust Fund of the department shall be distributed to trauma 472 centers and nontrauma center public hospitals on a quarterly 473 basis using the most recent calendar year data available. Such 474 data shall not be used for more than four quarterly 47.5 distributions unless there are extenuating circumstances as 476 determined by the department, in which case the most recent Page 17 of 19

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calendar year data available shall continue to be used and 477 478 appropriate adjustments shall be made as soon as the more recent 479 data becomes available. 480 (3) Funds distributed under this section are not subject 481 to the provisions of s. 215.97. 482 (a) Any trauma center not subject to audit pursuant to s. 483 215.97 shall annually attest, under penalties of perjury, that 484 such proceeds were used in compliance with law. The annual attestation shall be made in a form and format determined by the 485 486 department. The annual attestation shall be submitted to the 487 department for review within 9 months after the end of the 488 organization's fiscal year. 489 (b) Any trauma center subject to audit pursuant to s. 490 215.97 shall submit an audit report in accordance with rules 491 adopted by the Auditor General. 492 The department, working with the Agency for Health (4) 493 Care Administration, shall maximize resources for trauma 494 services wherever possible. 495 Section 9. This act recognizes, validates, and ratifies 496 any enforcement action taken by a county or municipality using a 497 traffic infraction detector that was previously or is currently installed until 1 year after the Department of Transportation's 498 499 final specifications are adopted, including any and all civil 500 fines, penalties, fees, and costs collected pursuant to such 501 enforcement action. 502 Section 10. If any provision of this act or its 503 application to any person or circumstance is held invalid, the 504 invalidity shall not affect other provisions or applications of Page 18 of 19

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COUNCIL/COMMITTEE AMENDMENT

Bill No. CS/HB 325 (2010)

Amendment No.1

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HB 325 Amend 1 (Reagan)

COUNCIL/COMMITTEE AMENDMENT

Bill No. CS/HB 325 (2010)

Amendment No. 2

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Health Care Regulation Policy Committee

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3 Representative(s) Reagan offered the following:

Amendment

Remove lines 315-324 and insert:

7 (3) Of the fine imposed and collected pursuant to s. 315

8 316.0083(1)(a) or (g), \$75 shall be retained by the county or

9 municipality enforcing the ordinance enacted pursuant to this

10 section and the balance shall be remitted by the county or

11 municipality to the Department of Revenue for deposit into the 12 General Revenue Fund.

HB 325 Am 2 (Reagan)

Page 1 of 1

COUNCIL/COMMITTEE AMENDMENT

Bill No. CS/HB 325 (2010)

Amendment No. 3

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1	
	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Health Care Regulation Policy
2	Committee
3	Representative(s) Reagan offered the following:
4	
5	Amendment (with directory amendment)
6	Remove lines 364-494
7	
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11	DIRECTORY AMENDMENT
12	Remove lines 55-58
13	purposes;

Page 1 of 1

HB 325 Am 3 (Reagan).docx)

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 491 SPONSOR(S): Bogdanoff TIED BILLS:

Teaching Nursing Homes

IDEN./SIM. BILLS: SB 816

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Health Care Regulation Policy Committee		Shaw	Calamas (XC
2)	Health Care Appropriations Committee	-		
3)	Health & Family Services Policy Council	• •		
4)				
5)				

SUMMARY ANALYSIS

A teaching nursing home is a comprehensive multidisciplinary program of geriatric education and research in a nursing home facility. Presently, only one facility, the Miami Jewish Home and Hospital for the Aged at Douglas Gardens, is designated a teaching nursing home.

The bill revises the requirements for becoming a teaching nursing home which increases the number of facilities eligible for the designation. Under the revised requirements, the Miami Jewish Home and Hospital for the Aged at Douglas Gardens will remain eligible and other nursing homes will become eligible. Presently, MorseLife in Palm Beach County would meet the requirements of the bill.

The bill will have no fiscal impact on state government.

The bill has an effective date of July 1, 2010.

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Teaching Nursing Home Pilot Program

In 1999, the Legislature enacted a "Teaching Nursing Home Pilot Project" to implement a comprehensive multidisciplinary program of geriatric education and research in a nursing home facility designated by the Agency for Health Care Administration (AHCA) as a teaching nursing home.¹ To receive the designation, a nursing home licensed under chapter 400, F.S., must: have at least 400 licensed nursing home beds; have access to a resident senior population of sufficient size to support education, training, and research relating to geriatric care; and have a contractual relationship with a federally funded accredited geriatric research center in this state.² The facility must also have a valid accreditation, such as the accreditation awarded by the Joint Commission on Accreditation of Healthcare Organizations, and have a contractual relationship with a teaching hospital.³

The Miami Jewish Home and Hospital for the Aged at Douglas Gardens was licensed in July 2000 as a teaching nursing home, and it remains the only nursing home so designated. Since that time, the teaching nursing home has received \$5.2 million to implement the program; however, state funding was discontinued in the 2007-2008 fiscal year.

General and Professional Liability Insurance

Nursing homes must meet the requirements for licensure in Part II of Chapter 400, Florida Statutes. Among the requirements is that a nursing home must maintain general and professional liability insurance coverage that is in force at all times.⁴ A state-designated teaching nursing home and its affiliated assisting assisted living facility may opt to meet this requirement by self insuring.⁵ The teaching nursing home must demonstrate financial responsibility in a minimum amount of \$750,000.⁶

¹ Ch. 99-394, L.O.F., creating s. 430.80, F.S. ² s. 430.80(1) and (2), F.S. ³ *Id.* ⁴ s. 400.101(1)(s), F.S. ⁵ s. 430.80(3), F.S. ⁶ *Id*

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PAGE: 2

Gold Seal Program

The Goal Seal Program is an award and recognition program for nursing facilities that demonstrate excellence in long-term care over a sustained period.

Section 400.235, F.S., sets the requirements for receiving a Goal Seal Award. The facility must:

- Demonstrate a high quality of care and have no Class I⁷ or Class II⁸ deficiencies within the 30 months preceding application for the program;
- Evidence financial soundness and stability;
- Participate in a consumer satisfaction process;
- Evidence the involvement of families and members of the community in the facility on a regular basis; have a stable workforce;
- Evidence an outstanding record regarding the number and types of substantiated complaints reported to the State Long-Term Care Ombudsman Council within the 30 months preceding application for the program; and
- Provide targeted in-service training to meet needs identified by internal or external quality assurance efforts.

Effect of Proposed Changes

The bill amends s. 430.80, F.S., to revise the requirements for becoming a teaching nursing home. These changes increase the number of facilities eligible to be designated a teaching nursing home.

The bill makes the following changes to the designation requirements:

- The minimum number of licensed nursing home beds is reduced from 400 to 275.
- In lieu of participating in a nationally recognized accreditation program, the nursing home may possess a Gold Seal Award at the time of initial designation as a teaching nursing home.
- In lieu of having a contractual relationship with a federally-funded accredited geriatric research center, the nursing home may operate a geriatric research center itself.
- The nursing home need not have a formalized contractual relationship with an accredited hospital.

The Miami Jewish Home and Hospital for the Aged at Douglas Gardens will still qualify as teaching nursing home. AHCA reports that there are currently eight nursing homes with at least 275 beds; of those only one currently has a Gold Seal Award and two are involved with geriatric research. MorseLife in Palm Beach County would meet the revised requirements to become a teaching nursing home.

B. SECTION DIRECTORY:

Section 1: Amends s. 430.80, F.S., relating to teaching nursing homes.

Section 2: Amends s. 400.141, F.S., relating to the administration and management of nursing home facilities.

Section 3: Provides an effective date of July 1, 2010.

⁷ Class "I" violations are those conditions or occurrences related to the operation and maintenance of a provider or to the care of clients which AHCA determines present an imminent danger to the clients of the provider or a substantial probability that death or serious physical or emotional harm would result. See s. 408.813(2)(a), F.S.

⁸ Class "II" violations are those conditions or occurrences related to the operation and maintenance of a provider or to the care of clients which AHCA determines directly threaten the physical or emotional health, safety, or security of the clients. See s. 408.813(2)(b), F.S. STORAGE NAME: h0491.HCR.doc PAGE: 3 DATE: 3/7/2010

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

More Florida nursing homes may obtain the designation of a teaching nursing home which will allow them to self-insure.

D. FISCAL COMMENTS:

State funding was discontinued for teaching nursing homes in the 2007-2008 fiscal year.

III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
 - 1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

HB 491 2010
A bill to be entitled
An act relating to teaching nursing homes; amending s.
430.80, F.S.; revising the term "teaching nursing home" as
it relates to the implementation of a teaching nursing
home pilot project; revising the requirements to be
designated as a teaching nursing home; amending s.
400.141, F.S.; conforming a cross-reference; providing an
effective date.
Be It Enacted by the Legislature of the State of Florida:
Section 1. Subsections (1) and (3) of section 430.80,
Florida Statutes, are amended to read:
430.80 Implementation of a teaching nursing home pilot
project
(1) As used in this section, the term "teaching nursing
home" means a nursing home facility licensed under chapter 400
which contains a minimum of 275 400 licensed nursing home beds;
has access to a resident senior population of sufficient size to
support education, training, and research relating to geriatric
care; and has a contractual relationship with a federally funded
accredited geriatric research center in this state or operates
in its own right a geriatric research center.
(3) To be designated as a teaching nursing home, a nursing
home licensee must, at a minimum:
(a) Provide a comprehensive program of integrated senior
services that include institutional services and community-based
services;

Page 1 of 3

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(b) Participate in a nationally recognized accreditation program and hold a valid accreditation, such as the accreditation awarded by the Joint Commission on Accreditation of Healthcare Organizations, or, at the time of initial designation, possess a Gold Seal Award as conferred by the state on its licensed nursing home;

35 (c) Have been in business in this state for a minimum of 36 10 consecutive years;

37 (d) Demonstrate an active program in multidisciplinary
38 education and research that relates to gerontology;

(e) Have a formalized contractual relationship with at least one accredited health profession education program located in this state;

42 (f) Have a formalized contractual relationship with an 43 accredited hospital that is designated by law as a teaching 44 hospital; and

45 <u>(f)(g)</u> Have senior staff members who hold formal faculty 46 appointments at universities, which must include at least one 47 accredited health profession education program; and.

48 <u>(g) (h)</u> Maintain insurance coverage pursuant to s.
49 400.141(1)(s) or proof of financial responsibility in a minimum
50 amount of \$750,000. Such proof of financial responsibility may
51 include:

52 1. Maintaining an escrow account consisting of cash or 53 assets eligible for deposit in accordance with s. 625.52; or

54 2. Obtaining and maintaining pursuant to chapter 675 an
55 unexpired, irrevocable, nontransferable and nonassignable letter
56 of credit issued by any bank or savings association organized

Page 2 of 3

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hb0491-00

2010

57 and existing under the laws of this state or any bank or savings 58 association organized under the laws of the United States that 59 has its principal place of business in this state or has a branch office which is authorized to receive deposits in this 60 state. The letter of credit shall be used to satisfy the 61 62 obligation of the facility to the claimant upon presentment of a final judgment indicating liability and awarding damages to be 63 64 paid by the facility or upon presentment of a settlement 65 agreement signed by all parties to the agreement when such final judgment or settlement is a result of a liability claim against 66 67 the facility.

68 Section 2. Paragraph (s) of subsection (1) of section 69 400.141, Florida Statutes, is amended to read:

70 400.141 Administration and management of nursing home 71 facilities.-

(1) Every licensed facility shall comply with all applicable standards and rules of the agency and shall:

(s) Maintain general and professional liability insurance coverage that is in force at all times. In lieu of general and professional liability insurance coverage, a state-designated teaching nursing home and its affiliated assisted living facilities created under s. 430.80 may demonstrate proof of financial responsibility as provided in s. 430.80(3)(g)(h).

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Section 3. This act shall take effect July 1, 2010.

Page 3 of 3

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2010

COUNCIL/COMMITTEE AMENDMENT

Bill No. HB 491 (2010)

Amendment No.1

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Health Care Regulation Policy

Committee

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3 Representative(s) Bogdanoff offered the following:

Amendment

Remove line 18 and insert:

which contains a minimum of 170 400 licensed nursing home beds;

HB 491 Am (Bogdanoff).docx

Page 1 of 1

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

		HB 1063 Snyder and others	Infants Borr	n Alive		
			IDEN./	SIM. BILLS:		
		REFERENCE		ACTION	ANALYST	STAFF DIRECTOR
1)	Health Care R	egulation Policy Committee	}		Calamas	Calamas (191
2)	Health & Fami	ly Services Policy Council				~
3)			·····			
4)						
5)		•				

SUMMARY ANALYSIS

House Bill 1063 amends Chapter 390, Florida Statutes, related to termination of pregnancies. The bill creates the Born Alive Infant Protection Act (Act).

The Act provides that infants born alive subsequent to an abortion have the same rights, powers and privileges as children born alive not subsequent to an abortion. The Act also requires health care practitioners to exercise the same level of professional skill, care and diligence to preserve such an infant's life as they would for an infant born alive not subsequent to an abortion.

The Act provides that violations of the Act are grounds for licensure discipline, requires health care practitioners to report violations of the Act, and defines terms.

The bill will have no fiscal impact on state government.

The bill has an effective date of July 1, 2010.

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Born Alive Infant Protection Acts (BAIPA) are legislative enactments intended to establish rights, legal protections, duties or standards of care for infants born alive regardless of whether the birth was the result of an abortion.

In 2002, Congress passed and the President signed into law a federal BAIPA. The federal BAIPA requires that, in any interpretation or determination of the meaning of any Act of Congress or any administrative rule or ruling, certain terms (person, human being, child, and individual) include a child born alive at any stage of development.¹ The law defines "born alive" to be:

the complete expulsion or extraction from his or her mother of that member, at any stage of development, who after such expulsion or extraction breathes or has a beating heart, pulsation of the umbilical cord, or definite movement of voluntary muscles, regardless of whether the umbilical cord has been cut, and regardless of whether the expulsion or extraction occurs as a result of natural or induced labor, cesarean section, or induced abortion.²

The federal law explicitly provides that it should not be interpreted to provide or deny any legal right to a person prior to being born alive.³

Many states have BAIPAs, and many use some variation of the federal definition of "born alive". However, state BAIPAs usually impose specific standards and duties, rather than, or in addition to, using statutory construction guidance to establish legal status.⁴

¹ P.L. 107-207; 1 U.S.C. 8 (2010).

² Id.

³ Id.

⁴ See, e.g., Cal. Health & Safety Code s. 123420-123450 (2010) (providing born alive infants subsequent to abortion have the same right to medical care as infants born otherwise); Del. Code Ann. Tit. 17 s. 1795 (2010) (medical practitioners must exercise the same degree of medical skill, care and diligence for infants born as a result of an abortion as for other infants); Ill. Comp. Stat. 510/6 (2010) (medical practitioners must exercise the same degree of medical skill, care and diligence for infants born as a result of an abortion as for other infants); Mich. Comp. Laws s. 333.1071 (2010) (requiring physicians to provide immediate medical care to the infant); Wash. Rev. Code 18.71.240 (2010) (providing born alive infants subsequent to abortion have the same right to medical care as infants born otherwise); But, see, Ill. Comp. Stat. 70/1.36 (2010) (Illinois BAIPA also uses the federal language). PAGE: 2 3/8/2010

In 2006, an improperly performed abortion resulted in the live birth of a baby girl in a Hialeah abortion clinic. An owner of the clinic placed the baby in a plastic bag, closed it, and placed the bag in a trash can.⁵ Law enforcement officials recovered the remains over a week later, upon their third search.⁶ The Miami-Dade County Medical Examiner determined the infant had breathed prior to its death.⁷ The Department of Health Board of Medicine initiated licensure action against the physician, and successfully revoked his license, for failure to maintain medical records, falsifying medical records, failing to properly dispose of the infant's remains, failing to properly care for the mother, delegating authority to an unlicensed person, and other violations.⁸ The physician was not disciplined for failure to provide medical care to the infant.

Current Florida law does not expressly address duties to or rights of infants born alive subsequent to an abortion.

Effect of Proposed Changes

The bill creates s. 390.01112, F.S., the Born Alive Infant Protection Act (Act). The Act defines "born alive" as the complete expulsion or extraction of a human infant, at any stage of development, who breathes, has a beating heart, umbilical cord pulsation, or voluntary muscle movement after the expulsion or extraction.

The Act provides that infants born alive subsequent to an abortion have the same rights, powers and privileges as children born alive not subsequent to an abortion. The Act also requires health care practitioners to exercise the same level of professional skill, care and diligence to preserve the life of an infant born alive subsequent to an abortion as they would for an infant born alive not subsequent to an abortion.

The bill requires health care practitioners with actual knowledge of a violation of the Act to report the violation to the Department of Health. The bill provides that a violation of the Act is grounds for licensure disciplinary action, which includes license suspension or revocation, practice restriction, fines, probation, corrective action, and letters of reprimand or concern.⁹

The Act defines "health care practitioners" by cross-reference to the definition in s. 456.001, F.S., which includes many practitioners regulated by the Department of Health and its various Boards. Accordingly, the Act's requirements apply to: acupuncturists (chapter 457); medical doctors (chapter 458); osteopathic doctors (chapter 459), chiropractors (chapter 460); podiatrists (chapter 461); naturopaths (chapter 462); optometrists (chapter 463), nurses (chapter 464); pharmacists (chapter 465); dentists and dental hygienists (chapter 466); midwives (chapter 467); speech, occupational, and respiratory therapists (parts I, III, and V of chapter 468); nursing home administrators (part II of chapter 468); dieticians/nutritionists (part X of chapter 468); athletic trainers (part XIII of chapter 468); orthotists and prosthetists (part XIV of chapter 468); electrologists (chapter 478); massage therapists (chapter 480); clinical lab personnel (part III of chapter 483); medical physicists (part IV of chapter 483); opticians and hearing aid specialists (chapter 484); physical therapists (chapter 486); psychologists (chapter 490); and social workers and counselors (chapter 491).

B. SECTION DIRECTORY:

Section 1: Creates s. 390.01112, F.S., relating to the Born Alive Infant Protection Act. **Section 2:** Provides an effective date of July 1, 2010.

⁵ Fla. Dept. of Health v. Renelique, Feb. 19, 2009, No. 08-003964 (DOAH 2009).

⁶ *Id.* at 12.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

- 2. Expenditures:
 - None.
- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
 - 1. Revenues:

None.

2. Expenditures:

None.

- C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None.
- D. FISCAL COMMENTS: None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

- 1. Applicability of Municipality/County Mandates Provision:
- 2. Other:

Because House Bill 1063 does not regulate or limit access to abortions, it does not appear to directly implicate the right to privacy guaranteed by Art. 1 Sec. 23 of the Florida Constitution.

B. RULE-MAKING AUTHORITY:

The Department of Health and relevant Boards have sufficient rule-making authority to implement the provisions of the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

2010

1	A bill to be entitled
2	An act relating to infants born alive; creating s.
3	390.01112, F.S.; providing a short title; providing
4	definitions; providing that an infant born alive
5	subsequent to an abortion is entitled to the same rights,
6	powers, and privileges as a child born alive in the course
7	of a birth that is not subsequent to an abortion;
8	providing a standard of care to be exercised by health
9	care practitioners toward such a child; requiring health
10	care practitioners to report violations; providing that
11	violations may constitute grounds for discipline of health
12	care practitioners under a specified provision; providing
13	an effective date.
14	
15	Be It Enacted by the Legislature of the State of Florida:
16	
17	Section 1. Section 390.01112, Florida Statutes, is created
18	to read:
19	390.01112 Born Alive Infant Protection Act
20	(1) This section may be cited as the "Born Alive Infant
21	Protection Act."
22	(2) As used in this section, the term:
23	(a) "Born alive" means the complete expulsion or
24	extraction from his or her mother of a human infant, at any
25	stage of development, who after such expulsion or extraction
26	breathes or has a beating heart, pulsation of the umbilical
27	cord, or definite movement of voluntary muscles, regardless of
28	whether the umbilical cord has been cut and regardless of

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CODING: Words stricken are deletions; words <u>underlined</u> are additions.

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2010

29	whether the expulsion or extraction occurs as a result of
30	natural or induced labor, cesarean section, induced abortion, or
31	other method.
32	(b) "Health care practitioner" has the same meaning as
33	provided in s. 456.001.
34	(3) An infant born alive subsequent to an abortion is
35	entitled to the same rights, powers, and privileges as are
36	granted by the laws of this state to any other child born alive
37	in the course of a birth that is not subsequent to an abortion.
38	(4) If an infant is born alive subsequent to an abortion,
39	a health care practitioner present at the time must humanely
40	exercise the same level of professional skill, care, and
41	diligence to preserve the life and health of the infant as would
42	be rendered by a health care practitioner to an infant born
43	alive in the course of a birth that is not subsequent to an
44	abortion.
45	(5) A health care practitioner with actual knowledge of a
46	violation of this section must report the violation to the
47	department.
48	(6) A violation of this section by a health care
49	practitioner shall be considered a violation of s.
50	456.072(1)(k).
51	Section 2. This act shall take effect July 1, 2010.

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

 BILL #:
 HB 1143
 Reduction and Simplification of Health Care Provider Regulation

 SPONSOR(S):
 Hudson
 IDEN./SIM. BILLS:

 REFERENCE
 ACTION
 ANALYST
 STAFF DIRECTOR

1)	Health Care Regulation Policy Committee	 Calamas	Calamas CFC
2)	Health Care Appropriations Committee	 	
3)	Health & Family Services Policy Council	 	
4)		 	
5)		 ·····	

SUMMARY ANALYSIS

House Bill 1143 amends the Health Care Licensing Procedures Act and the various authorizing statutes of entities regulated by the Agency for Health Care Administration (AHCA) to reduce, streamline, and clarify regulations for those providers.

The bill eliminates the Limited Nursing Services (LNS) specialty license types for assisted living facilities (ALFs) to allow a licensed nurse to provide limited nursing services in a standard licensed assisted living facility. The bill replaces monitoring visits currently made to ALFs with specialty licenses with monitoring visits to all ALFs based upon citation of serious violations, and allows a fee to be charged for monitoring visits. The bill modifies AHCA consultation duties related to ALFs, and requires rules be adopted for data submission by ALFs to the Agency related to the numbers of residents receiving mental health or nursing services, resident funding sources and staffing.

The bill precludes collection of Lease Alternative Bond Fund (Fund) payments by certain nursing homes when the Fund exceeds \$25 million, based on certain calculations. This could save nursing home providers up to \$4.2 million, annually.

The bill amends various licensure provisions, including those related to bankruptcy notifications, licensure renewal notices, billing complaints, accrediting organizations, licensure application document submissions, staffing in geriatric outpatient clinics, medical records, property statements, AHCA inspection staff, litigation notices, and health care clinic licensure exemptions.

The bill repeals obsolete or duplicative provisions in licensing and related statutes, including expired reports and regulations and provisions that exist in other sections of law, and resolves conflicts among and between provisions in the Health Care Licensing Procedures Act and various authorizing statutes for individual provider types. The bill makes various revisions to update terminology and conform current law to prior legislative changes.

The bill has a positive impact on the Agency for Health Care Administration: The bill will save \$1.3 million annually in state funds by reducing state administrative costs and Medicaid expenditures. The bill also redirects revenue from certain traffic fines from AHCA to the Brain and Spinal Cord Trust Fund within the Department of Health. (See Fiscal Comments.)

The bill has an effective date of July 1, 2010.

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Health Care Licensing Procedures Act

The Agency for Health Care Administration (AHCA) regulates over 41,000 health care providers under various regulatory programs. Regulated providers include:

- Laboratories authorized to perform testing under the Drug-Free Workplace Act (ss. 112.0455, 440.102, F.S.)
- Birth centers (Ch. 383, F.S.).
- Abortion clinics (Ch. 390, F.S.).
- Crisis stabilization units (Pts. I and IV of Ch. 394, F.S.).
- Short-term residential treatment facilities (Pt. I and IV of Ch. 394, F.S.).
- Residential treatment facilities (Pt. IV of Ch. 394, F.S.).
- Residential treatment centers for children and adolescents (Pt. IV of Ch. 394, F.S.).
- Hospitals (Part I of Ch. 395, F.S.).
- Ambulatory surgical centers (Pt. I of Ch. 395, F.S.).
- Mobile surgical facilities (Pt. I of Ch. 395, F.S.).
- Health care risk managers (Pt. I of Ch. 395, F.S.).
- Nursing homes (Pt. II of Ch. 400, F.S.).
- Assisted living facilities (Pt. I of Ch. 429, F.S.).
- Home health agencies (Pt. III of Ch. 400, F.S.).
- Nurse registries (Pt. III of Ch. 400, F.S.).
- Companion services or homemaker services providers (Pt. III of Ch. 400, F.S.).
- Adult day care centers (Pt. III of Ch. 429, F.S.).
- Hospices (Pt. IV of Ch. 400, F.S.).
- Adult family-care homes (Pt. II of Ch. 429, F.S.).
- Homes for special services (Pt. V of Ch. 400, F.S.).
- Transitional living facilities (Pt. V of Ch. 400, F.S.).
- Prescribed pediatric extended care centers (Pt. VI of Ch. 400, F.S.).
- Home medical equipment providers (Pt. VII of Ch. 400, F.S.).
- Intermediate care facilities for persons with developmental disabilities (Pt. VIII of Ch. 400, F.S.).
- Health care services pools (Pt. IX of Ch. 400, F.S.).
- Health care clinics (Pt. X of Ch. 400, F.S.).

- Clinical laboratories (Pt. I of Ch. 483, F.S.).
- Multiphasic health testing centers (Pt. II of Ch. 483, F.S.).
- Organ, tissue, and eye procurement organizations (Pt. V of Ch. 765, F.S.).

Providers are regulated under individual licensing statutes and the Health Care Licensing Procedures Act (Act) in Part II of Chapter 408, Florida Statutes. The Act provides uniform licensing procedures and standards applicable to most AHCA-regulated entities. The Act contains basic licensing standards for 29 provider types in areas such as licensure application requirements, ownership disclosure, staff background screening, inspections, and administrative sanctions, license renewal notices, and bankruptcy and eviction notices.

In addition to the Act, each provider type has an authorizing statute which includes unique provisions for licensure beyond the uniform criteria. Pursuant to s. 408.832, F.S., in the case of conflict between the Act and an individual authorizing statute, the Act prevails. There are several references in authorizing statutes, that conflict with or duplicate provisions in the Act, including references to the classification of deficiencies, penalties for an intentional or negligent act by a provider, provisional licenses, proof of financial ability to operate, inspection requirements and plans of corrections from providers. In 2009, the Legislature passed and the Governor signed into law SB 1986 (Ch. 2009-223 L.O.F), which made changes to part II of Chapter 408 that supersede components of the specific licensing statutes.

House Bill 1143 repeals obsolete or duplicative provisions in licensing and related statutes, including expired reports and regulations and provisions that exist in other sections of law like the Act. The bill also makes changes to the Act to reduce, streamline, or clarify regulations for all providers regulated by AHCA.

The bill changes individual licensing statutes to reflect updates to the uniform standards in the Act. The bill makes corresponding changes to provider licensing statutes to reflect the changes made to the Act to eliminate conflicts and obsolete language.

License Renewal Notices

Section 408.806, F.S., requires AHCA to notify licensees by mail or electronically when it is time to renew their licenses. AHCA mails renewal notices by to over 30,000 providers every two years. While the statute does not specify the manner of mailing notices, AHCA sends them by certified mail to verify receipt by the providers. The cost of certified mail is approximately \$55,700 annually. According to AHCA, some certified mail is returned, as providers do not pick it up or the post office is unable to obtain necessary signatures for delivery. AHCA has also encountered situations in which licensees did not timely renew their licenses, and claimed that their lack of receipt of a renewal reminder was a reason for that failure.

The bill clarifies that renewal notices are courtesy reminders only and do not excuse the licensees from the requirement to file timely licensure applications. The revised language gives AHCA clear flexibility to use or not use certified mail to send courtesy renewal reminders.

Classification and Fines for Violations

Section 408.813, F.S., includes criteria for the classification of deficiencies for all providers licensed by AHCA. The language in the Act legally supersedes most conflicting provisions in the authorizing statutes; however, the dual provisions are confusing, and some conflicts still exist. Additionally, authorizing statutes are inconsistent related to fines for unclassified deficiencies such as failure to maintain insurance or exceeding licensed bed capacity.

The bill modifies the classification of licensure violations related to nursing homes, home health agencies, intermediate care facilities for the developmentally disabled and adult family care homes to refer to the scope and severity in s. 408.813, F.S. Fine amounts for violations are unchanged. For intermediate care facilities for the developmentally disabled, the amount of fines for Class I, II and II violations are unchanged, but a new Class IV is added consistent with s. 408.813 with a fine not to exceed \$500. The addition of the Class IV violation creates a lower category for minor violations by those facilities. This resolves conflicting or confusing differences between the Act and the authorizing statutes, and resolves inconsistencies between these three authorizing statutes.

In addition, the bill establishes uniform sanction authority for unclassified deficiencies of up to \$500 per violation. Examples of unclassified deficiencies include failure to maintain insurance and other administrative requirements, exceeding licensed capacity, or violating a moratorium. Without fine authority, AHCA would be required to initiate revocation action for violations against those providers that do not have general fine authority. These violations may not warrant such a severe sanction.

Notice of Bankruptcy and Eviction

Currently, nursing homes are required to notify AHCA of bankruptcy filing pursuant to s. 400.141(1)(r), F.S. However, nursing homes are not required to notify AHCA of eviction, and there is no statutory requirement for other types of facility providers to notify AHCA if served with an eviction notice or bankruptcy. According to AHCA, recently it has been made aware of several eviction and bankruptcy orders affecting regulated facilities. If notice is not received early in the process, finding alternative resident placement can become difficult and create a hardship for clients.

The bill requires providers to notify AHCA when an eviction or bankruptcy notice is filed. According to AHCA, this allows it to monitor the facility to ensure patient protection. If the property upon which a licensed provider operates is encumbered, the bill requires the licensee to notify the mortgage holder or landlord that the property will provide services that require licensure and instruct the mortgage holder or landlord to notify AHCA if action is initiated against the licensee, such as eviction. The bill also requires a controlling interest of a health care provider to notify AHCA within ten days of filing bankruptcy or other court action affecting the provider.

Licensure Denial and Revocation

An action by AHCA to deny or revoke a license is subject to challenge under the Administrative Procedures Act (Chapter 120). If a licensee challenges the agency action, s. 408.815(2), F.S., allows the license to continue to exist and the provider to continue to operate during the pendency of the case. Once a final order is issued on the denial or revocation, if the original licensure expiration date has passed, there is no valid license and the provider must cease operations immediately. According to AHCA, this can be problematic for residents or clients who must immediately be moved to another facility or find another health care provider.

The bill amends s. 408.815, F.S., to authorize AHCA to extend a license expiration date up to 60 days beyond the final order date in the event of a licensure denial or revocation to allow for orderly transfer of residents or patients.

Billing Complaint Authority

The Act provides authority to review billing complaints across all programs and gives the impression that AHCA can take licensure action regarding billing practices: s. 408.10(2), F.S., requires AHCA to determine whether billing practices are "unreasonable and unfair". However, the Act does not provide specific standards for billing practices which AHCA can use to cite violations and discipline a provider's license, and does not define what activities would be unreasonable and unfair. Several providers' authorizing statutes do include billing standards, including nursing homes and assisted living facilities. However, other authorizing statutes are silent on billing standards.

For calendar year 2009, AHCA received 693 complaints that alleged billing-related issues. Of those, 269 were for providers that have billing standards in their licensure statutes. The remaining 424 were related to billing issues where no regulatory authority existed for billing matters. According to AHCA, when the agency receives a billing complaint regarding one of the providers which does not have statutory billing standards, AHCA reviews the complaint and encourages the parties to work together to resolve the problem, but does not cite or discipline the provider.

The bill repeals AHCA's independent authority related to billing complaints in the Act. When a complaint is received for one of the providers over which AHCA has authority over billing matters, a review for regulatory compliance, possibly resulting in citations and discipline, would still occur.

Hospital Licensure

Currently, Florida law allows AHCA to consider and use hospital accreditation by certain accrediting organizations for various purposes, including accepting accreditation surveys in lieu of AHCA survey, requiring accreditation for designation as certain specialty hospitals, and setting standards for quality improvement programs. Section 395.002, F.S., defines "accrediting organizations" as the Joint Commission on Accreditation of Healthcare Organizations, the American Osteopathic Association, the Commission on Accreditation of Rehabilitation Facilities, and the Accreditation Association for Ambulatory Health Care, Inc.

Complaint investigation procedures for hospitals exist in the hospital authorizing chapter as well as in the Act. Section 395.1046, F.S., provides special procedures for hospital complaints regarding emergency access issues. For example, AHCA must: investigate emergency access complaints even if the complaint is withdrawn; prepare an investigative report; and make a probable cause determination. According to AHCA, the federal process for emergency access complaints dictates that these complaints should not be handled any differently from other types of complaints, thereby creating two separate processes for emergency access complaints, one state and one federal.

The bill broadens the definition of "accrediting organizations" for hospitals and ambulatory surgery centers to include any nationally recognized accrediting organization which has standards comparable to AHCA's licensure standards, as determined by AHCA. This gives AHCA and providers greater flexibility to accept new or improving accrediting organizations, and reconsider existing ones based on current statutory and rule-based standards.

The bill repeals s. 395.1046, F.S., which modifies the procedures for investigations hospital emergency access complaints. Under the bill, AHCA would use existing hospital complaint investigation procedures used for all other types of complaints.

Nursing Home Licensure

An application for nursing home licensure must include the following:

- A signed affidavit disclosing financial or ownership interest of a nursing home controlling interest in the last five years in any health or residential facility which has closed, filed bankruptcy, has a receiver appointed or an injunction placed against it, or been denied, suspended, or revoked by a regulatory agency. This information is also required in s. 400.111, F.S.
- A plan for quality assurance and risk management. This plan is also reviewed during onsite inspections by AHCA.
- The total number of beds including those certified for Medicaid and Medicaid. This information is also required by s. 408.806(1)(d), F.S.

The bill eliminates routine submission of documents at licensure by amending ss. 400.071, 400.111, 400.1183, 400.141, F.S. to substitute the requirement for nursing homes to routinely submit certain documents at the time of licensure with the ability for AHCA to request if needed.

Geriatric Outpatient Clinics

Under current law, nursing homes may establish a geriatric outpatient clinic as authorized in s. 400.021, F.S., to provide outpatient health care to persons 60 years of age or older. The clinic can be staffed by a registered nurse or a physician's assistant.

The bill expands the health care professionals that may staff a geriatric outpatient clinic in a nursing home by including licensed practical nurses under the direct supervision of registered nurses or advanced registered nurse practitioners.

Medical Records

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Nursing home medical records regulations exist under both state licensure, s. 400.141(1)(j), F.S., and federal regulations. Section 400.141(1)(j), F.S., requires licensees to maintain full patient records. AHCA Rule 59A-4.118, F.A.C., also requires nursing homes to employ or contract with a person who is eligible for certification as a Registered Record Administrator or an Accredited Record Technician by the American Health Information Management Association of a graduate of a School of Medical Record Science that is accredited jointly by the Council on Medical Education of the American Medical Association and the American Health Information Management Association.

The bill specifies the standard for maintaining medical records. According to AHCA, inclusion of this language will enable it to repeal regulation of the credentials of medical records personnel.

Staffing Ratios

Nursing homes must comply with nursing staff-to-resident staffing ratios. Under s. 400.141(1)(o), F.S., if a nursing home fails to comply with minimum staffing requirements for two consecutive days, the facility must cease new admissions until the staffing ratio has been achieved for six consecutive days. Failure to self-impose this moratorium on admissions results in a Class II deficiency cited by AHCA. All other citations for a Class II deficiency represent current, ongoing non-compliance that AHCA determines has compromised a resident's ability to maintain or reach his or her highest practicable physical, mental, and psychosocial wellbeing. Use of the Class II deficiency for a failure to cease admissions is an inconsistent use of a "Class II" level compared to all other violations. No nursing homes were cited for this violation in 2009.

The bill modifies the penalty for nursing homes that fail to self impose a moratorium for insufficient staffing to a fine of \$1,000 instead of a Class II deficiency.

DNR Orders

Section 400.142, F.S., requires AHCA to develop rules relating to implementation of Do Not Resuscitate Orders for nursing home residents. Draft rules have been developed but are not final. Criteria for Do Not Resuscitate Orders are found in s. 401.45, F.S.

The bill removes the requirement of AHCA to promulgate rules related to the implementation of Do Not Resuscitate Orders for nursing home residents. The statutory requirements for such orders in s. 401.45 are clear and do not require rule implementation.

Property Statements

Section 400.141, F.S., requires nursing homes to provide quarterly property statements to residents when they hold property or funds for a resident.

The bill maintains the requirement for a quarterly property statement for funds, but amends the requirement for other types of property. Instead of quarterly, nursing homes must provide a property statement upon resident request, and within 7 days of a request.

Lease Alternative Bond Fund

Nursing homes that are leased and choose to participate in the Medicaid program must either post a bond or pay into a Lease Alternative Bond Fund (Fund) annually pursuant to s. 400.179, F.S. Most leased nursing homes choose to pay into the Fund. Of the 674 licensed nursing homes in Florida, 519 are leased and participate in Medicaid. Of those 505 nursing homes pay into the Fund and 14 post a leased surety bond. In 2009, Senate Bill 2602 provided a reprieve from payments for Medicaid leased nursing homes for one year, July 1, 2009 through June 30, 2010, specifying that all nursing facilities licensees operating a leased facility shall not be required to submit the nonrefundable 1 percent lease bond fee or be required to provide proof of lease bond. As of February 26, 2010, the net balance of the Lease Bond Alternative fund is \$23,675.779.13.

The bill creates an automatic mechanism to provide relief from payments into the Fund when receipts minus payments for nursing homes overpayments exceed \$25 million. This bill protects nursing homes from having

to contribute additional funds into the Fund if the balance has been reduced as a result of transfers pursuant to section 215.32, Florida Statutes or deposits to the General Revenue Fund pursuant to section 215.20, Florida Statutes. The fund would be reviewed annually to determine if payments during the next year will be required. This provision can save up to \$1,264,448 in annual Medicaid nursing home expenditures and \$4.2 million annually for nursing home providers.

Inspections and Surveys

AHCA employs staff to inspect nursing homes, referred to as surveyors. Pursuant to s. 400.275, F.S., newlyhired nursing home surveyors must spend two days in a nursing home as part of basic training in a nonregulatory role. Federal regulations prescribe an extensive training process for nursing home inspection staff. Staff must pass the federal Surveyor Minimum Qualifications Test. Federal regulations prohibit an Agency staff person who formerly worked in a nursing home from inspecting a nursing home within two (2) years of employment with that home; state law requires a five year lapse.

The bill removes the requirement for new AHCA nursing home inspection staff to spend two days in a nursing home as part of basic training and aligns staff requirements with federal regulations. Agency nursing home staff must still be fully qualified under federal requirements for the Surveyor Minimum Qualifications Test.

Litigation Notices

Since 2001, nursing homes has been required by s. 400.147(10), F.S., to report civil notices of intent to litigate and complaints filed with clerks of courts by a resident or representative of a resident. This information has been used to produce the Semi-Annual Report on Nursing Homes in s. 400.195, F.S. Information is reported in aggregate for all facilities.

The bill eliminates the requirement to submit an affidavit of disclosure of civil verdicts.

Hospice Licensure

In 2009, the Legislature passed and the Governor signed into law SB 1986 (Ch. 2009-223 L.O.F). The new law requires any hospice initial or change of ownership applicant show anticipated provider revenue and expenditures, the basis for financing anticipated cash flow requirements and access to contingency financing, per s. 408.810(8), F.S. Current state law for hospice licensing, s. 400.606(1)(i), F.S., requires that an annual operating budget be submitted, which duplicates the financial information now required in the Act.

The hospice state law (ss.400.606, 400.609, F.S.) and federal regulations (42 CFR 418.98) require that hospices have inpatient beds for symptom control and pain management and for respite for caregivers. Inpatient beds may be in a hospital, skilled nursing facility or a freestanding inpatient facility operated by a hospice. State law requires that there be a certificate of need for hospice freestanding inpatient facility. Current wording in hospice state law [s. 400.606(4), F.S.] is redundant to the more general statute [408.043(2), F.S.], which also requires a certificate of need for hospice inpatient facilities.

The bill removes the requirement for hospice licensure applicants to submit a projected annual operating budget. Since financial projections are already submitted as part of the proof of financial ability to operate as required in the Health Care Licensing Act, this removes duplicative requirements.

The term "primarily" is deleted to clarify that a certificate of need is required to provide inpatient services in any facility that is not already licensed as a health care facility, i.e. a hospital, skilled nursing facility, and that no exemptions exist to this requirement.

Home Medical Equipment Licensure

Licensure law, s. 400.931(2), F.S., allows a bond be posted as an alternative to submitted proof of financial ability to operate for a home medical equipment provider. In 2009, the Legislature passed and the Governor signed into law SB 1986 (Ch. 2009-223 L.O.F). The new law, s. 408.8065, F.S., requires that financial statements with evidence of funding to cover start up costs, working capital and contingencies be submitted.

The bill deletes the provisions of s. 400.931, F.S., related to the ability to submit a bond as an alternative to submitting proof of financial ability to operate. Due to the 2009 legislative changes, financial oversight is now addressed in the Act.

Health Care Clinic Licensure

Licensure for health care clinics includes mobile clinics and portable equipment providers. Exemptions from licensure exist for clinics that are wholly owned, directly or indirectly, by a publically traded corporations, among other exemptions.

Licensure law, s. 400.991(4), F.S., allows a bond be posted as an alternative to submitted proof of financial ability to operate for a home medical equipment provider. In 2009, the Legislature passed and the Governor signed into law SB 1986 (Ch. 2009-223 L.O.F). The new law, s. 408.8065, F.S., requires that financial statements with evidence of funding to cover start up costs, working capital and contingencies be submitted in.

The bill provides that portable service providers, such as mobile ultrasound providers, are subject to health care clinic licensure even though they do not deliver care at the clinic's location. The bill also expands an existing exemption from health care clinic licensure for clinics that are wholly owned, directly or indirectly, by a publically traded corporation to include pediatric cardiology or perinatology clinics.

Assisted Living Facility Licensure

Under current law, a licensed assisted living facility (ALF) that wishes to provide certain nursing services must also have a limited nursing services (LNS) or extended congregate care (ECC) specialty license to provide certain nursing services. These specialty licenses allow facilities to provide a variety of additional services beyond those allowed in a standard licensed ALF.

With the LNS specialty, a facility may provide nursing assessment, care and application of routine dressings, care of casts, braces and splints, administration and regulation of portable oxygen, catheter, colostomy and ileostomy care and maintenance and the application of cold or heat treatments, passive range of motion exercises, and ear and eye irrigations.

Facilities with the ECC specialty license may provide additional services, including total help with activities of daily living (bathing, dressing, toileting), dietary management including special diets and nutrition monitoring, administering medication and prescribed treatments, rehabilitative services, and escort to health services. Additionally, licensed nursing staff in an ECC program may provide any nursing service permitted within the scope of their license consistent with residency requirements and the facility's written policies and procedures. A facility is required to pay an additional licensure fee for the LNS and ECC specialty license.

Under current law, LNS facilities must be monitored at least twice a year and ECC facilities must be monitored quarterly. Additional fees required for these programs cover the costs of monitoring visits and the additional oversight during routine inspections and licensure due to the higher acuity of residents and services. The 2010 proposed license fees will be adjusted by a 2.72 percent increase in the consumer price index pursuant to s. 408.805, F.S., effective August 2010, as follows:

Fee Type	Current Fees	Fees August 2010
Standard ALF	Standard ALF	Standard ALF
Application Fee	\$ 356	\$366
Per Bed Fee	\$ 59	\$61
Not to exceed	\$13,087	\$13,443
ECC ALF	ECC ALF	ECC ALF
Application Fee	\$ 501	\$515
Per Bed Fee	\$10	\$10
LNS ALF	LNS ALF	LNS ALF
Application Fee	\$ 296	\$304
Per Bed Fee	\$10	\$10

PAGE: 8

As of February 2010, there are a total of 2,853 ALFs with standard licenses, with a total of 81,038 beds. Of the 2,853 ALFs in Florida, 995 have a LNS specialty license and 313 have an ECC specialty license. Of those 995 ALFs, 77 have both a LNS and an ECC license.

ALFs are not currently required to submit resident population data to AHCA. However, there is a requirement to submit disaster/emergency information electronically via AHCA's Emergency Status System (ESS). Submission of ESS data was a result of SB 1986 (Ch. 2009-223 L.O.F), and is being required at the time of licensure renewal. Currently, 42.1 percent (1197) of ALFs are currently enrolled in this system.

The bill eliminates the Limited Nursing Services specialty license types for ALFs and allows a licensed nurse to provide limited nursing services in a standard licensed ALF without additional licensure. The bill repeals the requirement to monitor specialty license facilities, and replaces it with a requirement to monitor based upon citation of serious violations (Class I or Class II) in any ALF, and allows a fee to be charged for monitoring visits. The bill increases ALF licensure fees to compensate for the loss of LNS licensure fees and maintain the licensure program. The increase in licensure fees for all ALFs may offset the loss of revenue to AHCA for the elimination of the LNS specialty license and, thus, the specialty license fee. The bill authorizes \$356 for a standard license fee, \$67.50 per private pay bed and \$18,500 for a total fee cap.

The bill modifies AHCA's consultation duties, and requires AHCA to adopt rules for data submission by ALFs to AHCA related to numbers of residents receiving mental health or nursing services, resident funding sources and staffing. The bill requires facilities to electronically submit resident population data to AHCA on a semi-annual basis. Licensees will be required to report ALF resident information not currently required and allows DOEA, in consultation with AHCA, to adopt rules. According to AHCA, this resident information will be useful for health planning and regulatory purposes.

Brain and Spinal Cord Injury Trust Fund

Under current law, specified traffic fines may be used to provide an enhanced Medicaid rate to nursing homes that serve clients with brain and spinal cord injuries. According to AHCA, funds collected from these fines thus far have not been sufficient to support a Medicaid nursing home supplemental rate for an estimated 100 adult ventilator-dependent patients (\$255.80 per day). As of July 2009, the Department of Revenue should have transferred a total of \$39,294 to AHCA since May 2008.

The bill redirects the revenue to the Brain and Spinal Cord Injury Trust Fund within the Department of Health, to be used for Medicaid recipients who have sustained a spinal cord injury and who are technologically and respiratory dependent.

Pilot Projects

The Medicaid "Up-or-Out" Quality of Care Contract Management Program in s. 400.148, F.S., was created as a pilot program in 2001 to improve care in poor performing nursing homes and assisted living facilities by assigning trained medical personnel to facilities in select counties similar to Medicare models for managing the medical and supportive-care needs of long-term nursing home residents. The pilot was subject to appropriation; however, an appropriation was not allocated to this program and it was never implemented. According to AHCA, The criteria specified to identify poor performing facilities has been replaced by more comprehensive information for consumers to make informed choices for care.

The bill repeals the Medicaid Up or Out Pilot Quality of Care Contract Management Program.

Reports

The semi-annual report on nursing homes in s. 400.195, F.S., was provided from December 2002 through June 2005 as a tool to provide information about litigation in Florida nursing homes. The report included demographic and regulatory information about nursing homes in Florida and aggregate numbers of notices of intent to litigate and civil complaints filed with the clerks of courts against Florida nursing homes. The reporting

requirement ended June 2005 by law. The statutory obligation to publish this report has been met and by law expired on June 30, 2005.

The bill repeals the report requirement.

The Consumer Directed Care Plus (CDC+) report was created as part of the new program, in s. 409.221(4)(k), F.S. for AHCA, Department of Elder Affairs, and Agency for Persons with Disabilities to provide an annual update of the review of the CDC program and recommendations for improvement. In March 2008, the CDC program was approved to be under the 1915(j) self directed option as a Medicaid state plan amendment instead of an 1115 Research and Demonstrative waiver. The 1915(j) state plan amendment requires annual and three (3) year comprehensive reporting to the federal Centers for Medicare and Medicaid Services (CMS). The report to CMS communicates current status of the CDC program, data on CDC enrollment, demographics, consumer satisfaction and cost effectiveness. This federal report is required by CMS to be available for public review.

The bill repeals the report requirement.

The Assisted Living Facility Extended Congregate Care Report in s. 429.07, F.S., is produced by the Department of Elder Affairs. This report requires an annual description of assisted living facilities with a special license of Extended Congregate Care including the number of beds, resident characteristics, services, availability, deficiencies, admission sources, and recommendations for changes to the ECC license. The requirement to publish this report was created when the ECC licensure type was implemented to monitor effectiveness. ECC facilities must report information to the Department of Elder Affairs for this report. According to AHCA, the need for this report has diminished.

The bill repeals the report requirement.

Statutory Revisions

DATE:

The bill updates the name of the Statewide Advocacy Council, formerly known as The Human Rights Advocacy Committee. The bill also updates the name of The Joint Commission, formerly known as the Joint Commission of the Accreditation of Healthcare Organizations.

The bill deletes definitions for private review agents and utilization review in s. 395.002, F.S., to conform to repeals made in 2009 (SB 1986, ch. 2009-223 L.O.F.

The bill makes technical corrections and repeals requested by the Division of Statutory Revision, such as repealing obsolete dates and updating the reference to an obsolete rule.

B. SECTION DIRECTORY:

3/6/2010

Section 1: Amends s. 112.0455, F.S., relating to the Drug-Free Workplace Act. Section 2: Amends s. 154.11, F.S., relating to powers of the board of trustees. Section 3: Amends s. 318.21, F.S., relating to the disposition of civil penalties by county courts. Section 4: Repeals s. 383.325, F.S., relating to inspection reports. Section 5: Amends s. 394.741, F.S., relating to accreditation requirements for providers of behavioral health care services. Section 6: Amends s. 395.002, F.S., relating to accrediting organizations and specialty hospitals. Section 7: Amends s. 395.003, F.S., relating to licensure; denial, suspension, and revocation. Section 8: Amends s. 395.0193, F.S., relating to licensed facilities; peer review; disciplinary powers; agency or partnership with physicians. Section 9: Amends s. 395.1023, F.S., relating to child abuse and neglect cases. Section 10: Amends s. 395.1041, F.S., relating to access to emergency services and care. Section 11: Repeals s. 395.1046, F.S., relating to complaint investigation procedures. Section 12: Amends s. 395.1055, F.S., relating to rules and enforcement. Section 13: Amends s. 395.10972, F.S., relating to the Health Care Risk Manager Advisory Council. STORAGE NAME: **PAGE: 10** h1143.HCR.doc

Section 14: Amends s. 395.2050, F.S., relating to routine inquiry for organ and tissue donation, certification for procurement activities and death records review. Section 15: Amends s. 395.3036, F.S., relating to confidentiality of records and meetings of corporations that lease public hospitals or other public health care facilities. Section 16: Repeals s. 395.3037, F.S., relating to definitions of "Department" and "Agency". Section 17: Amends s. 395.3038, F.S., relating to state-listed primary stroke centers and comprehensive stroke centers, and the notification of hospitals. Section 18: Amends s. 395.602, F.S., relating to rural hospitals. Section 19: Amends s. 400.021, F.S., relating to geriatric outpatient clinics. Section 20: Amends s. 400.063, F.S., relating to resident protection. **Section 21:** Amends s. 400.071, F.S., relating to applications for licensure. Section 22: Amends s. 400.0712, F.S., relating to applications for inactive licenses. Section 23: Amends s. 400.111, F.S., relating to disclosure of controlling interest. Section 24: Amends s. 400.1183, F.S., relating to resident grievance procedures. Section 25: Amends s. 400.141, F.S., relating to administration and management of nursing home facilities. Section 26: Amends s. 400.142, F.S., relating to emergency medication kits and orders not to resuscitate. Section 27: Amends s. 400.147, F.S., relating to internal risk management and the quality assurance program. Section 28: Repeals s. 400.148, F.S., relating to the Medicaid "Up-or-Out" quality of care contract management program. Section 29: Amends s. 400.162, F.S., relating to property and personal affairs of residents. Section 30: Amends s. 400.179, F.S., relating to liability for Medicaid underpayments and overpayments. Section 31: Amends s. 400.19. F.S., relating to right of entry and inspection. Section 32: Repeals s. 400.195, F.S., relating to agency reporting requirements. Section 33: Amends s. 400.23, F.S., relating to rules, evaluation and deficiencies and licensure status. Section 34: Amends s. 400.275, F.S., relating to agency duties. Section 35: Amends s. 400.484, F.S., relating to right of inspection, violations and fines. Section 36: Amends s. 400.606, F.S., relating to license application, renewal, conditional license or permits and certificates of need. Section 37: Amends s. 400.607, F.S., relating to denial, suspension and revocation of a license; emergency actions and imposition of administrative fines. Section 38: Amends s. 400.925, F.S., relating to accrediting organizations. Section 39: Amends s. 400.931, F.S., relating to application for licensure. Section 40: Amends s. 400.932, F.S., relating to administrative penalties. Section 41: Amends s. 400.967, F.S., relating to rules and classification of violations. Section 42: Amends s. 400.9905, F.S., relating to clinics and portable health service or equipment providers. Section 43: Amends s. 400.991, F.S., relating to License requirements, background screenings and prohibitions. Section 44: Amends s. 400.9935, F.S., relating to clinic responsibilities. Section 45: Amends s. 408.034, F.S., relating to agency duties and responsibilities. Section 46: Amends s. 408.036, F.S., relating to projects subject to review. Section 47: Amends s. 408.043, F.S., relating to special provisions. Section 48: Amends s. 408.05, F.S., relating to the Florida Center for Health Information and Policy Analysis. Section 49: Amends s. 408.061, F.S., relating to data collection. Section 50: Amends s. 408.10, F.S., relating to consumer complaints. Section 51: Amends s. 408.802, F.S., relating to applicability. Section 52: Amends s. 408.804, F.S., relating to displaying of a license. Section 53: Amends s. 408.806, F.S., relating to the license application process. Section 54: Amends s. 408.810, F.S., relating to minimum licensure requirements. Section 55: Amends s. 408.813, F.S., relating to administrative fines and violations. Section 56: Amends s. 408.815, F.S., relating to license or application denial and revocation. Section 57: Amends s. 409.221, F.S., relating to the consumer-directed care program.

Section 58: Amends s. 429.07, F.S., relating to license requirements, fees and inspections. Section 59: Amends s. 429.11, F.S., relating to initial applications for licensure. Section 60: Amends s. 429.12. F.S., relating to the sale or transfer of ownership of a facility. Section 61: Amends s. 429.14, F.S., relating to administrative penalties. Section 62: Amends s. 429.17, F.S., relating to license expiration, renewal and conditional licenses. Section 63: Amends s. 429.19. F.S., relating to violations and the imposition of administrative fines. Section 64: Amends s. 429.23. F.S., relating to the internal risk management and guality assurance program. Section 65: Amends s. 429.255, F.S., relating to the use of personnel and emergency care. Section 66: Amends s. 429.28, F.S., relating to the resident bill of rights. Section 67: Amends s. 429.35, F.S., relating to the maintenance of records. Section 68: Amends s. 429.41, F.S., relating to rules establishing standards. Section 69: Amends s. 429.53, F.S., relating to consultation by the agency. Section 70: Amends s. 429.54, F.S., relating to the collection of information. Section 71: Amends s. 429.71, F.S., relating to the classification of violations. Section 72: Amends s. 429.911, F.S., relating to the denial, suspension, or revocation of a license. Section 73: Amends s. 429,915, F.S., relating to conditional licensure. Section 74: Amends s. 394.4787, F.S., relating to specialty psychiatric hospitals. Section 75: Amends s. 400.0239, F.S., relating to the Quality of Long-Term Care Facility Improvement Trust Fund. Section 76: Amends s. 408.07, F.S., relating to rural hospitals. Section 77: Amends s. 430.80, F.S., relating to the implementation of a teaching nursing home pilot project. Section 78: Amends s. 440.13, F.S., relating to medical services and supplies. Section 79: Amends s. 483.294. F.S., relating to the inspection of centers. Section 80: Amends s. 627.645, F.S., relating to the restriction of denied health insurance claims. Section 81: Amends s. 627.668, F.S., relating to optional coverage for mental and nervous disorders. Section 82: Amends s. 627.669, F.S., relating to optional coverage requirement for substance abuse impaired persons. Section 83: Amends s. 627,736, F.S., relating to required personal injury protection benefits. Section 84: Amends s. 641,495, F.S., relating to requirements for issuance and maintenance of certificate. Section 85: Amends s. 651.118, F.S., relating to the Agency for Health Care Administration Section 86: Amends s. 766,1015, F.S., relating to civil immunity for members of or consultants to certain boards, committees, or other entities, Section 87: Provides an effective date of July 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

- 1. Revenues:
 - See Fiscal Comments
- 2. Expenditures:

See Fiscal Comments.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

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C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill will save nursing home providers up to \$4.2 million annually by providing relief from lease bond fund requirements if adequate fund receipts exist.

Assisted living facility provider fees will be increased to offset the elimination of the Limited Nursing Services licensure fee. (See Fiscal Comments.)

D. FISCAL COMMENTS:

AHCA estimates that the bill will save \$1.3 million annually in state funds by reducing state administrative costs and Medicaid expenditures. The bill will save an estimated \$55,700 annually in certified mail costs for license renewal notices.

Nursing Home Lease Bond Fund

The bill will save up to \$1,264,448 in annual Medicaid expenditures for nursing home lease bond payments. Nursing homes include the costs of the lease bond payments as allowable costs in their cost reports, which impact Medicaid expenditures.

The bill triggers collection of the lease bond fund from nursing homes if the fund is reduced to reimburse Medicaid overpayments, but not if the fund is reduced for other reasons such as a legislative sweep pursuant to s. 215.32, F.S., or reduced from deposits to General Revenue pursuant to s. 215.20, F.S. According to AHCA, if the lease bond fund is reduced for non-overpayment recoupment reasons, Medicaid could be at risk if a leased nursing home goes out of business or is in significant financial hardship and is unable to repay overpayments. However, to date, AHCA has only expended \$3,563,200 from the fund for nursing home overpayments.

Assisted Living Facility Limited Nursing Specialty License

Adjustments in assisted living facility fees have a neutral impact on AHCA as fees are adjusted to offset losses of revenues from the elimination of the Limited Nursing Services license. Based on the number of LNS specialty licenses in February 2010 (995), the LNS specialty license generates approximately \$554,000 in revenues biennially.

\$296 per license plus \$10 per bed = \$553,350 (\$294,520 + \$258,830).

The additional fee increase in the bill will offset these losses:

\$553,350 divided by 65,298 beds (81,038 total beds less 15,740 OSS beds, which are exempt from the bed fee) = \$8.47 per bed

The current fee is \$59 per bed. The bill will cost licensed ALFs an additional \$8.47 per bed every two years upon license renewal, for a total bed fee cost of \$67.47. These figures reflect current fees, and do not take into account the consumer price index adjustments pursuant to s. 408.805, F.S. which will take effect August, 2010.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

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None.

B. RULE-MAKING AUTHORITY:

AHCA has sufficient rule-making authority to implement the provisions of the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

7

1

A bill to be entitled

2 An act relating to the reduction and simplification of 3 health care provider regulation; amending s. 112.0455, 4 F.S., relating to the Drug-Free Workplace Act; deleting an 5 obsolete provision; amending s. 318.21, F.S.; revising 6 distribution of funds from civil penalties imposed for 7 traffic infractions by county courts; repealing s. 8 383.325, F.S., relating to confidentiality of inspection 9 reports of licensed birth center facilities; amending s. 10 395.002, F.S.; revising and deleting definitions 11 applicable to regulation of hospitals and other licensed 12 facilities; conforming a cross-reference; amending s. 13 395.003, F.S.; deleting an obsolete provision; amending s. 395.0193, F.S.; requiring a licensed facility to report 14 15 certain peer review information and final disciplinary 16 actions to the Division of Medical Quality Assurance of the Department of Health rather than the Division of 17 Health Quality Assurance of the Agency for Health Care 18 19 Administration; amending s. 395.1023, F.S.; providing for 20 the Department of Children and Family Services rather than 21 the Department of Health to perform certain functions with 22 respect to child protection cases; requiring certain 23 hospitals to notify the Department of Children and Family 24 Services of compliance; amending s. 395.1041, F.S., 25 relating to hospital emergency services and care; deleting obsolete provisions; repealing s. 395.1046, F.S., relating 26 27 to complaint investigation procedures; amending s. 28 395.1055, F.S.; requiring licensed facility beds to Page 1 of 96

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29	conform to standards specified by the Agency for Health
30	Care Administration, the Florida Building Code, and the
31	Florida Fire Prevention Code; amending s. 395.10972, F.S.;
32	revising a reference to the Florida Society of Healthcare
33	Risk Management to conform to the current designation;
34	amending s. 395.2050, F.S.; revising a reference to the
35	federal Health Care Financing Administration to conform to
36	the current designation; amending s. 395.3036, F.S.;
37	correcting a reference; repealing s. 395.3037, F.S.,
38	relating to redundant definitions; amending ss. 154.11,
39	394.741, 395.3038, 400.925, 400.9935, 408.05, 440.13,
40	627.645, 627.668, 627.669, 627.736, 641.495, and 766.1015,
41	F.S.; revising references to the Joint Commission on
42	Accreditation of Healthcare Organizations and the Council
43	on Accreditation of Children and Family Services to
44	conform to the current designation; amending s. 395.602,
45	F.S.; revising the definition of the term "rural hospital"
46	to delete an obsolete provision; amending s. 400.021,
47	F.S.; revising the definition of the term "geriatric
48	outpatient clinic"; amending s. 400.063, F.S.; deleting an
49	obsolete provision; amending ss. 400.071 and 400.0712,
50	F.S.; revising applicability of general licensure
51	requirements under pt. II of ch. 408, F.S., to
52	applications for nursing home licensure; revising
53	provisions governing inactive licenses; amending s.
54	400.111, F.S.; providing for disclosure of controlling
55	interest of a nursing home facility upon request by the
56	Agency for Health Care Administration; amending s.
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57 400.1183, F.S.; revising grievance record maintenance and 58 reporting requirements for nursing homes; amending s. 59 400.141, F.S.; conforming a reference; requiring facilities to maintain clinical records that meet 60 specified standards; providing a fine; deleting 61 62 requirement for facilities to submit certain information related to management companies to the agency; amending s. 63 400.142, F.S.; deleting language relating to agency 64 65 adoption of rules; amending 400.147, F.S.; revising reporting requirements for licensed nursing home 66 67 facilities relating to adverse incidents; repealing s. 68 400.148, F.S., relating to the Medicaid "Up-or-Out" 69 Quality of Care Contract Management Program; amending s. 70 400.162, F.S., requiring nursing homes to provide a 71 resident property statement annually and upon request; 72 amending s. 400.179, F.S.; revising requirements for 73 nursing home lease bond alternative fees; deleting an 74 obsolete provision; amending s. 400.19, F.S.; revising 75 inspection requirements; repealing s. 400.195, F.S., 76 relating to agency reporting requirements; amending s. 77 400.23, F.S.; deleting an obsolete provision; clarifying a reference; amending s. 400.275, F.S.; revising agency 78 79 duties with regard to training nursing home surveyor 80 teams; revising requirements for team members; amending s. 400.484, F.S.; revising the schedule of home health agency 81 inspection violations; amending s. 400.606, F.S.; revising 82 83 the content requirements of the plan accompanying an initial or change-of-ownership application for licensure 84 Page 3 of 96

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85 of a hospice; revising requirements relating to 86 certificates of need for certain hospice facilities; 87 amending s. 400.607, F.S.; revising grounds for agency 88 action against a hospice; amending s. 400.931, F.S.; 89 deleting a requirement that an applicant for a home 90 medical equipment provider license submit a surety bond to 91 the agency; amending s. 400.932, F.S.; revising grounds 92 for the imposition of administrative penalties for certain 93 violations by an employee of a home medical equipment 94 provider; amending s. 400.967, F.S.; revising the schedule 95 of inspection violations for intermediate care facilities 96 for the developmentally disabled; providing a penalty for 97 certain violations; amending s. 400.9905, F.S.; revising 98 definitions under the Health Care Clinic Act; amending s. 99 400.991, F.S.; conforming terminology; revising 100 application requirements relating to documentation of 101 financial ability to operate a mobile clinic; amending s. 102 408.034, F.S.; revising agency authority relating to 103 licensing of intermediate care facilities for the 104 developmentally disabled; amending s. 408.036, F.S.; 105 deleting an exemption from certain certificate-of-need 106 review requirements for a hospice or a hospice inpatient 107 facility; amending s. 408.043, F.S.; revising requirements 108 for certain freestanding inpatient hospice care facilities 109 to obtain a certificate of need; amending s. 408.061, F.S.; revising health care facility data reporting 110 111 requirements; amending s. 408.10, F.S.; removing agency authority to investigate certain consumer complaints; 112 Page 4 of 96

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113 amending s. 408.802, F.S.; removing applicability of pt. 114 II of ch. 408, F.S., relating to general licensure 115 requirements, to private review agents; amending s. 116 408.804, F.S.; providing penalties for altering, defacing, or falsifying a license certificate issued by the agency 117 118 or displaying such an altered, defaced, or falsified 119 certificate; amending s. 408.806, F.S.; revising agency responsibilities for notification of licensees of 120 121 impending expiration of a license; removing an exception 122 from the imposition of a fee for late filing of an 123 application for renewal of a license; requiring payment of 124 a late fee for a license application to be considered 125 complete under certain circumstances; amending s. 408.810, 126 F.S.; revising provisions relating to information required for licensure; requiring proof of submission of notice to 127 128 a mortgagor or landlord regarding provision of services 129 requiring licensure; requiring disclosure of information 130 by a controlling interest of certain court actions 131 relating to financial instability within a specified time 132 period; amending s. 408.813, F.S.; authorizing the agency 133 to impose fines for unclassified violations of pt. II of ch. 408, F.S.; amending s. 408.815, F.S.; authorizing the 134 135 agency to extend a license expiration date under certain 136 circumstances; amending s. 409.221, F.S.; deleting a 137 reporting requirement relating to the consumer-directed 138 care program; amending s. 429.07, F.S.; deleting the 139 requirement for an assisted living facility to obtain an 140 additional license in order to provide limited nursing Page 5 of 96

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141 services; deleting the requirement for the agency to 142 conduct quarterly monitoring visits of facilities that 143 hold a license to provide extended congregate care 144 services; deleting the requirement for the department to 145 report annually on the status of and recommendations 146 related to extended congregate care; deleting the 147 requirement for the agency to conduct monitoring visits at 148 least twice a year to facilities providing limited nursing 149 services; increasing the licensure fees and the maximum 150 fee required for the standard license; increasing the 151 licensure fees for the extended congregate care license; 152 eliminating the license fee for the limited nursing 153 services license; transferring from another provision of 154 law the requirement that a biennial survey of an assisted 155 living facility include specific actions to determine 156 whether the facility is adequately protecting residents' 157 rights; providing that an assisted living facility that 158 has a class I or class II violation is subject to 159 monitoring visits; requiring a registered nurse to 160 participate in certain monitoring visits; amending s. 161 429.11, F.S.; revising licensure application requirements 162 for assisted living facilities to eliminate provisional 163 licenses; amending s. 429.12, F.S.; revising notification 164 requirements for the sale or transfer of ownership of an 165 assisted living facility; amending s. 429.14, F.S.; 166 removing a ground for the imposition of an administrative 167 penalty; clarifying language relating to a facility's request for a hearing under certain circumstances; 168 Page 6 of 96

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169 authorizing the agency to provide certain information 170 relating to the licensure status of assisted living 171 facilities electronically or through the agency's Internet 172 website; amending s. 429.17, F.S.; deleting provisions 173 relating to the limited nursing services license; revising 174agency responsibilities regarding the issuance of 175 conditional licenses; amending s. 429.19, F.S.; clarifying 176 that a monitoring fee may be assessed in addition to an 177 administrative fine; amending s. 429.23, F.S.; deleting 178 reporting requirements for assisted living facilities 179 relating to liability claims; amending s. 429.255, F.S.; 180 eliminating provisions authorizing the use of volunteers 181 to provide certain health-care-related services in 182 assisted living facilities; authorizing assisted living 183 facilities to provide limited nursing services; requiring 184 an assisted living facility to be responsible for certain 185 recordkeeping and staff to be trained to monitor residents 186 receiving certain health-care-related services; amending 187 s. 429.28, F.S.; deleting a requirement for a biennial 188 survey of an assisted living facility, to conform to 189 changes made by the act; amending s. 429.35, F.S.; 190 authorizing the agency to provide certain information 191 relating to the inspections of assisted living facilities 192 electronically or through the agency's Internet website; amending s. 429.41, F.S., relating to rulemaking; 193 194 conforming provisions to changes made by the act; amending s. 429.53, F.S.; revising provisions relating to 195 196 consultation by the agency; revising a definition; Page 7 of 96

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197 amending s. 429.54, F.S.; requiring licensed assisted 198 living facilities to electronically report certain data 199 semiannually to the agency in accordance with rules 200 adopted by the department; amending s. 429.71, F.S.; 201 revising schedule of inspection violations for adult 202 family-care homes; amending s. 429.911, F.S.; deleting a 203 ground for agency action against an adult day care center; 204 amending s. 429.915, F.S.; revising agency 205 responsibilities regarding the issuance of conditional 206 licenses; amending s. 483.294, F.S.; revising frequency of 207 agency inspections of multiphasic health testing centers; 208 amending ss. 394.4787, 400.0239, 408.07, 430.80, and 209 651.118, F.S.; conforming terminology and cross-210 references; revising a reference; providing an effective 211 date. 212 Be It Enacted by the Legislature of the State of Florida: 213 214 215 Section 1. Present paragraph (e) of subsection (10) and 216 paragraph (e) of subsection (14) of section 112.0455, Florida Statutes, are amended, and paragraphs (f) through (k) of 217 218 subsection (10) of that section are redesignated as paragraphs 219 (e) through (j), respectively, to read: 220 112.0455 Drug-Free Workplace Act.-221 (10)EMPLOYER PROTECTION.-222 (e) Nothing in this section shall be construed to operate 223 retroactively, and nothing in this section shall abrogate the 224 right of an employer under state law to conduct drug tests prior Page 8 of 96

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225 to January 1, 1990. A drug test conducted by an employer prior 226 to January 1, 1990, is not subject to this section. 227 (14)DISCIPLINE REMEDIES.-228 Upon resolving an appeal filed pursuant to paragraph (e) 229 (c), and finding a violation of this section, the commission may 230 order the following relief: 231 Rescind the disciplinary action, expunge related 1. 232 records from the personnel file of the employee or job applicant 233 and reinstate the employee. 234 2. Order compliance with paragraph $(10)(f) \frac{}{(g)}$. 235 3. Award back pay and benefits. 236 4. Award the prevailing employee or job applicant the 237 necessary costs of the appeal, reasonable attorney's fees, and 238 expert witness fees. 239 Section 2. Paragraph (n) of subsection (1) of section 240 154.11, Florida Statutes, is amended to read: 241 154.11 Powers of board of trustees.-242 (1)The board of trustees of each public health trust 243 shall be deemed to exercise a public and essential governmental 244 function of both the state and the county and in furtherance 245 thereof it shall, subject to limitation by the governing body of 246 the county in which such board is located, have all of the 247 powers necessary or convenient to carry out the operation and 248 governance of designated health care facilities, including, but 249 without limiting the generality of, the foregoing: 250 To appoint originally the staff of physicians to (n)251 practice in any designated facility owned or operated by the 252 board and to approve the bylaws and rules to be adopted by the Page 9 of 96

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253 medical staff of any designated facility owned and operated by 254 the board, such governing regulations to be in accordance with 255 the standards of The Joint Commission on the Accreditation of 256 Hospitals which provide, among other things, for the method of 257 appointing additional staff members and for the removal of staff 258 members.

259 Section 3. Subsection (15) of section 318.21, Florida 260 Statutes, is amended to read:

261 318.21 Disposition of civil penalties by county courts.262 All civil penalties received by a county court pursuant to the
263 provisions of this chapter shall be distributed and paid monthly
264 as follows:

(15) Of the additional fine assessed under s. 318.18(3)(e) 265 266 for a violation of s. 316.1893, 50 percent of the moneys 267 received from the fines shall be remitted to the Department of 268 Revenue and deposited into the Brain and Spinal Cord Injury 269 Trust Fund of Department of Health and shall be appropriated to 270 the Department of Health Agency for Health Care Administration 271 as general revenue to provide an enhanced Medicaid payment to 272 nursing homes that serve Medicaid recipients with spinal cord 273 injuries that are medically complex and who are technologically 274 and respiratory dependent with brain and spinal cord injuries. 275 The remaining 50 percent of the moneys received from the 276 enhanced fine imposed under s. 318.18(3)(e) shall be remitted to 277 the Department of Revenue and deposited into the Department of 278 Health Administrative Trust Fund to provide financial support to 279 certified trauma centers in the counties where enhanced penalty 280 zones are established to ensure the availability and

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281 accessibility of trauma services. Funds deposited into the 282 Administrative Trust Fund under this subsection shall be 283 allocated as follows:

(a) Fifty percent shall be allocated equally among all
Level I, Level II, and pediatric trauma centers in recognition
of readiness costs for maintaining trauma services.

(b) Fifty percent shall be allocated among Level I, Level
II, and pediatric trauma centers based on each center's relative
volume of trauma cases as reported in the Department of Health
Trauma Registry.

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Section 4. <u>Section 383.325</u>, Florida Statutes, is repealed. Section 5. Subsection (2) of section 394.741, Florida Statutes, is amended to read:

394.741 Accreditation requirements for providers of
behavioral health care services.-

(2) Notwithstanding any provision of law to the contrary, accreditation shall be accepted by the agency and department in lieu of the agency's and department's facility licensure onsite review requirements and shall be accepted as a substitute for the department's administrative and program monitoring requirements, except as required by subsections (3) and (4), for:

303 (a) Any organization from which the department purchases 304 behavioral health care services that is accredited by The Joint 305 Commission on Accreditation of Healthcare Organizations or the 306 Council on Accreditation for Children and Family Services, or 307 has those services that are being purchased by the department 308 accredited by CARF-the Rehabilitation Accreditation Commission. Page 11 of 96

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(b) Any mental health facility licensed by the agency or any substance abuse component licensed by the department that is accredited by The Joint Commission on Accreditation of Healthcare Organizations, CARF-the Rehabilitation Accreditation Commission, or the Council on Accreditation of Children and Family Services.

315 Any network of providers from which the department or (C) 316 the agency purchases behavioral health care services accredited 317 by The Joint Commission on Accreditation of Healthcare 318 Organizations, CARF-the Rehabilitation Accreditation Commission, 319 the Council on Accreditation of Children and Family Services, or 320 the National Committee for Quality Assurance. A provider 321 organization, which is part of an accredited network, is 322 afforded the same rights under this part.

323 Section 6. Present subsections (15) through (32) of 324 section 395.002, Florida Statutes, are renumbered as subsections 325 (14) through (28), respectively, and present subsections (1), 326 (14), (24), (30), and (31), and paragraph (c) of present 327 subsection (28) of that section are amended to read:

328

395.002 Definitions.-As used in this chapter:

(1) "Accrediting organizations" means <u>nationally</u>
 <u>recognized or approved accrediting organizations whose standards</u>
 <u>incorporate comparable licensure requirements as determined by</u>
 <u>the agency the Joint Commission on Accreditation of Healthcare</u>
 Organizations, the American Osteopathic Association, the
 Commission on Accreditation of Rehabilitation Facilities, and
 the Accreditation Association for Ambulatory Health Care, Inc.

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336 (14) "Initial denial determination" means a determination by a private review agent that the health care services 337 338 furnished or proposed to be furnished to a patient are 339 inappropriate, not medically necessary, or not reasonable. 340 (24) "Private review agent" means any person or entity 341 which performs utilization review services for third party 342 payors on a contractual basis for outpatient or inpatient 343 services. However, the term shall not include full time 344 employees, personnel, or staff of health insurers, health 345 maintenance organizations, or hospitals, or wholly owned 346 subsidiaries thereof or affiliates under common ownership, when 347 performing utilization review for their respective hospitals, 348 health maintenance organizations, or insureds of the same 349 insurance group. For this purpose, health insurers, health 350 maintenance organizations, and hospitals, or wholly owned 351 subsidiaries thereof or affiliates under common ownership, 352 include such entities engaged as administrators of self 353 insurance as defined in s. 624.031. 354 (26) (28) "Specialty hospital" means any facility which 355 meets the provisions of subsection (12), and which regularly 356 makes available either: 357 (C)Intensive residential treatment programs for children 358 and adolescents as defined in subsection $(14) \frac{(15)}{(15)}$. 359 (30) "Utilization review" means a system for reviewing the 360 medical necessity or appropriateness in the allocation of health 361 care resources of hospital services given or proposed to be 362 given to a patient or group of patients.

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363	(31) "Utilization review plan" means a description of the
364	policies and procedures governing utilization review activities
365	performed by a private review agent.
366	Section 7. Paragraph (c) of subsection (1) of section
367	395.003, Florida Statutes, is amended to read:
368	395.003 Licensure; denial, suspension, and revocation
369	(1)
370	(c) Until July 1, 2006, additional emergency departments
371	located off the premises of licensed hospitals may not be
372	authorized by the agency.
373	Section 8. Paragraph (e) of subsection (2) and subsection
374	(4) of section 395.0193, Florida Statutes, are amended to read:
375	395.0193 Licensed facilities; peer review; disciplinary
376	powers; agency or partnership with physicians
377	(2) Each licensed facility, as a condition of licensure,
378	shall provide for peer review of physicians who deliver health
379	care services at the facility. Each licensed facility shall
380	develop written, binding procedures by which such peer review
381	shall be conducted. Such procedures shall include:
382	(e) Recording of agendas and minutes which do not contain
383	confidential material, for review by the Division of Medical
384	Quality Assurance of the department Health Quality Assurance of
385	the agency.
386	(4) Pursuant to ss. 458.337 and 459.016, any disciplinary
387	actions taken under subsection (3) shall be reported in writing
388	to the Division of Medical Quality Assurance of the department
389	Health Quality Assurance of the agency within 30 working days
390	after its initial occurrence, regardless of the pendency of
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391 appeals to the governing board of the hospital. The notification 392 shall identify the disciplined practitioner, the action taken, 393 and the reason for such action. All final disciplinary actions 394 taken under subsection (3), if different from those which were 395 reported to the department agency within 30 days after the initial occurrence, shall be reported within 10 working days to 396 397 the Division of Medical Quality Assurance of the department 398 Health Quality Assurance of the agency in writing and shall 399 specify the disciplinary action taken and the specific grounds 400 therefor. The division shall review each report and determine 401 whether it potentially involved conduct by the licensee that is 402 subject to disciplinary action, in which case s. 456.073 shall 403 apply. The reports are not subject to inspection under s. 404 119.07(1) even if the division's investigation results in a 405 finding of probable cause. 406 Section 9. Section 395.1023, Florida Statutes, is amended 407 to read: 408 395.1023 Child abuse and neglect cases; duties.-Each 409 licensed facility shall adopt a protocol that, at a minimum, 410 requires the facility to: 411 (1)Incorporate a facility policy that every staff member has an affirmative duty to report, pursuant to chapter 39, any 412 413 actual or suspected case of child abuse, abandonment, or 414 neglect; and 415 (2) In any case involving suspected child abuse, 416 abandonment, or neglect, designate, at the request of the 417 Department of Children and Family Services, a staff physician to 418 act as a liaison between the hospital and the Department of Page 15 of 96

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419 Children and Family Services office which is investigating the 420 suspected abuse, abandonment, or neglect, and the child protection team, as defined in s. 39.01, when the case is 421 422 referred to such a team.

424 Each general hospital and appropriate specialty hospital shall 425 comply with the provisions of this section and shall notify the 426 agency and the Department of Children and Family Services of its 427 compliance by sending a copy of its policy to the agency and the 428 Department of Children and Family Services as required by rule. 429 The failure by a general hospital or appropriate specialty 430 hospital to comply shall be punished by a fine not exceeding 431 \$1,000, to be fixed, imposed, and collected by the agency. Each 432 day in violation is considered a separate offense.

433 Section 10. Subsection (2) and paragraph (d) of subsection 434 (3) of section 395.1041, Florida Statutes, are amended to read: 435

395.1041 Access to emergency services and care.-

436 (2)INVENTORY OF HOSPITAL EMERGENCY SERVICES. - The agency 437 shall establish and maintain an inventory of hospitals with 438 emergency services. The inventory shall list all services within 439 the service capability of the hospital, and such services shall 440 appear on the face of the hospital license. Each hospital having 441 emergency services shall notify the agency of its service 442 capability in the manner and form prescribed by the agency. The agency shall use the inventory to assist emergency medical 443 444 services providers and others in locating appropriate emergency 445 medical care. The inventory shall also be made available to the general public. On or before August 1, 1992, the agency shall 446 Page 16 of 96

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447 request that each hospital identify the services which are 448 within its service capability. On or before November 1, 1992, 449 the agency shall notify each hospital of the service capability to be included in the inventory. The hospital has 15 days from 450 451 the date of receipt to respond to the notice. By December 1, 452 1992, the agency shall publish a final inventory. Each hospital 453 shall reaffirm its service capability when its license is 454 renewed and shall notify the agency of the addition of a new 455 service or the termination of a service prior to a change in its 456 service capability.

457 (3) EMERGENCY SERVICES; DISCRIMINATION; LIABILITY OF
458 FACILITY OR HEALTH CARE PERSONNEL.—

459 (d)1. Every hospital shall ensure the provision of 460 services within the service capability of the hospital, at all 461 times, either directly or indirectly through an arrangement with 462 another hospital, through an arrangement with one or more 4.63 physicians, or as otherwise made through prior arrangements. A 464 hospital may enter into an agreement with another hospital for 465 purposes of meeting its service capability requirement, and 466 appropriate compensation or other reasonable conditions may be 467 negotiated for these backup services.

468 2. If any arrangement requires the provision of emergency 469 medical transportation, such arrangement must be made in 470 consultation with the applicable provider and may not require 471 the emergency medical service provider to provide transportation 472 that is outside the routine service area of that provider or in 473 a manner that impairs the ability of the emergency medical

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474 service provider to timely respond to prehospital emergency 475 calls. 476 A hospital shall not be required to ensure service 3. 477 capability at all times as required in subparagraph 1. if, prior 478 to the receiving of any patient needing such service capability, 479 such hospital has demonstrated to the agency that it lacks the ability to ensure such capability and it has exhausted all 480 481 reasonable efforts to ensure such capability through backup 482 arrangements. In reviewing a hospital's demonstration of lack of ability to ensure service capability, the agency shall consider 483 484 factors relevant to the particular case, including the 485 following: 486 Number and proximity of hospitals with the same service a. 487 capability. Number, type, credentials, and privileges of 488 b. 489 specialists. 490 c. Frequency of procedures. 491 Size of hospital. d. 492 The agency shall publish proposed rules implementing a 4. 493 reasonable exemption procedure by November 1, 1992. Subparagraph 1. shall become effective upon the effective date of said rules 494 495 or January 31, 1993, whichever is earlier. For a period not to 496 exceed 1 year from the effective date of subparagraph 1., a 497 hospital requesting an exemption shall be deemed to be exempt 498 from offering the service until the agency initially acts to 499 deny or grant the original request. The agency has 45 days from 500 the date of receipt of the request to approve or deny the 501 request. After the first year from the effective date of Page 18 of 96

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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R	1	D	Α		Н	0	U	S	Ε	0)	F		R	Ε	Ρ	R	Е	S	Е	Ν	Т	A	· ·	Т	1	V	Е	S
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502 subparagraph 1., If the agency fails to initially act within the 503 time period, the hospital is deemed to be exempt from offering 504 the service until the agency initially acts to deny the request. 505 Section 11. Section 395.1046, Florida Statutes, is 506 repealed. 507 Section 12. Paragraph (e) of subsection (1) of section 508 395.1055, Florida Statutes, is amended to read: 509 395.1055 Rules and enforcement.-510 The agency shall adopt rules pursuant to ss. (1)511 120.536(1) and 120.54 to implement the provisions of this part, 512 which shall include reasonable and fair minimum standards for 513 ensuring that: 514 Licensed facility beds conform to minimum space, (e) 515 equipment, and furnishings standards as specified by the agency, 516 the Florida Building Code, and the Florida Fire Prevention Code 517 department. 518 Section 13. Subsection (1) of section 395.10972, Florida 519 Statutes, is amended to read: 520 395.10972 Health Care Risk Manager Advisory Council.-The 521 Secretary of Health Care Administration may appoint a seven-522 member advisory council to advise the agency on matters 523 pertaining to health care risk managers. The members of the 524 council shall serve at the pleasure of the secretary. The 525 council shall designate a chair. The council shall meet at the 526 call of the secretary or at those times as may be required by 527 rule of the agency. The members of the advisory council shall 528 receive no compensation for their services, but shall be 529 reimbursed for travel expenses as provided in s. 112.061. The Page 19 of 96

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530 council shall consist of individuals representing the following 531 areas:

(1) Two shall be active health care risk managers,
including one risk manager who is recommended by and a member of
the Florida Society <u>for</u> of Healthcare Risk Management <u>and</u>
Patient Safety.

536 Section 14. Subsection (3) of section 395.2050, Florida 537 Statutes, is amended to read:

538 395.2050 Routine inquiry for organ and tissue donation; 539 certification for procurement activities; death records review.-

540 (3) Each organ procurement organization designated by the 541 federal Centers for Medicare and Medicaid Services Health Care 542 Financing Administration and licensed by the state shall conduct 543 an annual death records review in the organ procurement 544 organization's affiliated donor hospitals. The organ procurement 545 organization shall enlist the services of every Florida licensed 546 tissue bank and eye bank affiliated with or providing service to 547 the donor hospital and operating in the same service area to 548 participate in the death records review.

549 Section 15. Subsection (2) of section 395.3036, Florida 550 Statutes, is amended to read:

551 395.3036 Confidentiality of records and meetings of 552 corporations that lease public hospitals or other public health 553 care facilities.—The records of a private corporation that 554 leases a public hospital or other public health care facility 555 are confidential and exempt from the provisions of s. 119.07(1) 556 and s. 24(a), Art. I of the State Constitution, and the meetings 557 of the governing board of a private corporation are exempt from Page 20 of 96

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558 s. 286.011 and s. 24(b), Art. I of the State Constitution when 559 the public lessor complies with the public finance accountability provisions of s. 155.40(5) with respect to the 561 transfer of any public funds to the private lessee and when the 562 private lessee meets at least three of the five following 563 criteria:

(2) The public lessor and the private lessee do not commingle any of their funds in any account maintained by either of them, other than the payment of the rent and administrative fees or the transfer of funds pursuant to <u>s. 155.40(2)</u> subsection (2).

569 Section 16. <u>Section 395.3037</u>, Florida Statutes, is 570 <u>repealed</u>.

571 Section 17. Subsections (1), (4), and (5) of section 572 395.3038, Florida Statutes, are amended to read:

573395.3038State-listed primary stroke centers and574comprehensive stroke centers; notification of hospitals.-

575 (1)The agency shall make available on its website and to 576 the department a list of the name and address of each hospital 577 that meets the criteria for a primary stroke center and the name 578 and address of each hospital that meets the criteria for a comprehensive stroke center. The list of primary and 579 580 comprehensive stroke centers shall include only those hospitals 581 that attest in an affidavit submitted to the agency that the 582 hospital meets the named criteria, or those hospitals that 583 attest in an affidavit submitted to the agency that the hospital 584 is certified as a primary or a comprehensive stroke center by

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585 The Joint Commission on Accreditation of Healthcare 586 Organizations.

587 (4) The agency shall adopt by rule criteria for a primary
588 stroke center which are substantially similar to the
589 certification standards for primary stroke centers of The Joint
590 Commission on Accreditation of Healthcare Organizations.

(5) The agency shall adopt by rule criteria for a comprehensive stroke center. However, if The Joint Commission on Accreditation of Healthcare Organizations establishes criteria for a comprehensive stroke center, the agency shall establish criteria for a comprehensive stroke center which are substantially similar to those criteria established by The Joint Commission on Accreditation of Healthcare Organizations.

598 Section 18. Paragraph (e) of subsection (2) of section 599 395.602, Florida Statutes, is amended to read:

600

395.602 Rural hospitals.-

601

(2) DEFINITIONS.—As used in this part:

(e) "Rural hospital" means an acute care hospital licensed
under this chapter, having 100 or fewer licensed beds and an
emergency room, which is:

605 1. The sole provider within a county with a population606 density of no greater than 100 persons per square mile;

607 2. An acute care hospital, in a county with a population 608 density of no greater than 100 persons per square mile, which is 609 at least 30 minutes of travel time, on normally traveled roads 610 under normal traffic conditions, from any other acute care 611 hospital within the same county;

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3. A hospital supported by a tax district or subdistrict
whose boundaries encompass a population of 100 persons or fewer
per square mile;

615 4. A hospital in a constitutional charter county with a 616 population of over 1 million persons that has imposed a local 617 option health service tax pursuant to law and in an area that 618 was directly impacted by a catastrophic event on August 24, 619 1992, for which the Governor of Florida declared a state of 620 emergency pursuant to chapter 125, and has 120 beds or less that 621 serves an agricultural community with an emergency room 622 utilization of no less than 20,000 visits and a Medicaid 623 inpatient utilization rate greater than 15 percent;

624 4.5. A hospital with a service area that has a population 625 of 100 persons or fewer per square mile. As used in this subparagraph, the term "service area" means the fewest number of 626 627 zip codes that account for 75 percent of the hospital's 628 discharges for the most recent 5-year period, based on 629 information available from the hospital inpatient discharge 630 database in the Florida Center for Health Information and Policy 631 Analysis at the Agency for Health Care Administration; or 632 5.6. A hospital designated as a critical access hospital, 633 as defined in s. 408.07(15).

634

Population densities used in this paragraph must be based upon the most recently completed United States census. A hospital that received funds under s. 409.9116 for a quarter beginning no later than July 1, 2002, is deemed to have been and shall continue to be a rural hospital from that date through June 30, Page 23 of 96

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640 2015, if the hospital continues to have 100 or fewer licensed 641 beds and an emergency room, or meets the criteria of 642 subparagraph 4. An acute care hospital that has not previously 643 been designated as a rural hospital and that meets the criteria 644 of this paragraph shall be granted such designation upon 645 application, including supporting documentation to the Agency 646 for Health Care Administration.

647 Section 19. Subsection (8) of section 400.021, Florida 648 Statutes, is amended to read:

649 400.021 Definitions.-When used in this part, unless the 650 context otherwise requires, the term:

(8) "Geriatric outpatient clinic" means a site for
providing outpatient health care to persons 60 years of age or
older, which is staffed by a registered nurse or a physician
assistant, or a licensed practical nurse under the direct
supervision of a registered nurse, advanced registered nurse
practitioner, or physician assistant.

657 Section 20. Subsection (2) of section 400.063, Florida 658 Statutes, is amended to read:

659

400.063 Resident protection.-

660 The agency is authorized to establish for each (2)661 facility, subject to intervention by the agency, a separate bank 662 account for the deposit to the credit of the agency of any 663 moneys received from the Health Care Trust Fund or any other moneys received for the maintenance and care of residents in the 664 665 facility, and the agency is authorized to disburse moneys from 666 such account to pay obligations incurred for the purposes of 667 this section. The agency is authorized to requisition moneys

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668 from the Health Care Trust Fund in advance of an actual need for 669 cash on the basis of an estimate by the agency of moneys to be 670 spent under the authority of this section. Any bank account 671 established under this section need not be approved in advance 672 of its creation as required by s. 17.58, but shall be secured by 673 depository insurance equal to or greater than the balance of such account or by the pledge of collateral security in 674 675 conformance with criteria established in s. 18.11. The agency 676 shall notify the Chief Financial Officer of any such account so 677 established and shall make a quarterly accounting to the Chief 678 Financial Officer for all moneys deposited in such account.

679 Section 21. Subsections (1) and (5) of section 400.071, 680 Florida Statutes, are amended to read:

681

400.071 Application for license.-

(1) In addition to the requirements of part II of chapter
408, the application for a license shall be under oath and must
684 contain the following:

(a) The location of the facility for which a license is
sought and an indication, as in the original application, that
such location conforms to the local zoning ordinances.

688 (b) A signed affidavit disclosing any financial or 689 ownership interest that a controlling interest as defined in 690 part II of chapter 408 has held in the last 5 years in any 691 entity licensed by this state or any other state to provide 692 health or residential care which has closed voluntarily or 693 involuntarily; has filed for bankruptcy; has had a receiver 694 appointed; has had a license denied, suspended, or revoked; or 695 has had an injunction issued against it which was initiated by a Page 25 of 96

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721

696 regulatory agency. The affidavit must disclose the reason any
697 such entity was closed, whether voluntarily or involuntarily.

698 (c) The total number of beds and the total number of
699 Medicare and Medicaid certified beds.

700 (b) (d) Information relating to the applicant and employees 701 which the agency requires by rule. The applicant must 702 demonstrate that sufficient numbers of qualified staff, by 703 training or experience, will be employed to properly care for 704 the type and number of residents who will reside in the 705 facility.

706 (c) (e) Copies of any civil verdict or judgment involving 707 the applicant rendered within the 10 years preceding the 708 application, relating to medical negligence, violation of 709 residents' rights, or wrongful death. As a condition of 710 licensure, the licensee agrees to provide to the agency copies 711 of any new verdict or judgment involving the applicant, relating 712 to such matters, within 30 days after filing with the clerk of 713 the court. The information required in this paragraph shall be 714 maintained in the facility's licensure file and in an agency 715 database which is available as a public record.

(5) As a condition of licensure, each facility must
establish and submit with its application a plan for quality
assurance and for conducting risk management.

719 Section 22. Section 400.0712, Florida Statutes, is amended 720 to read:

400.0712 Application for inactive license.-

722 (1) As specified in this section, the agency may issue an 723 inactive license to a nursing home facility for all or a portion Page 26 of 96

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724 of its beds. Any request by a licensee that a nursing home or 725 portion of a nursing home become inactive must be submitted to 726 the agency in the approved format. The facility may not initiate 727 any suspension of services, notify residents, or initiate 728 inactivity before receiving approval from the agency; and a 729 licensee that violates this provision may not be issued an 730 inactive license.

731 (1)(2) In addition to the powers granted under part II of 732 chapter 408, the agency may issue an inactive license to a 733 nursing home that chooses to use an unoccupied contiguous 734 portion of the facility for an alternative use to meet the needs 735 of elderly persons through the use of less restrictive, less 736 institutional services.

(a) An inactive license issued under this subsection may
be granted for a period not to exceed the current licensure
expiration date but may be renewed by the agency at the time of
licensure renewal.

(b) A request to extend the inactive license must be
submitted to the agency in the approved format and approved by
the agency in writing.

(c) Nursing homes that receive an inactive license to provide alternative services shall not receive preference for participation in the Assisted Living for the Elderly Medicaid waiver.

748 (2) (3) The agency shall adopt rules pursuant to ss.
 749 120.536(1) and 120.54 necessary to implement this section.

750 Section 23. Section 400.111, Florida Statutes, is amended 751 to read:

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752 400.111 Disclosure of controlling interest.-In addition to 753 the requirements of part II of chapter 408, when requested by 754 the agency, the licensee shall submit a signed affidavit 755 disclosing any financial or ownership interest that a 756 controlling interest has held within the last 5 years in any 757 entity licensed by the state or any other state to provide 758 health or residential care which entity has closed voluntarily 759 or involuntarily; has filed for bankruptcy; has had a receiver 760 appointed; has had a license denied, suspended, or revoked; or 761 has had an injunction issued against it which was initiated by a 762 regulatory agency. The affidavit must disclose the reason such 763 entity was closed, whether voluntarily or involuntarily. 764 Section 24. Subsection (2) of section 400.1183, Florida 765 Statutes, is amended to read: 766 400.1183 Resident grievance procedures.-767 Each facility shall maintain records of all grievances (2) 768 for agency inspection and shall report to the agency at the time 769 of relicensure the total number of grievances handled during the 770 prior licensure period, a categorization of the cases underlying 771 the grievances, and the final disposition of the grievances. 772 Section 25. Paragraphs (o) through (w) of subsection (1) 773 of section 400.141, Florida Statutes, are redesignated as 774 paragraphs (n) through (u), respectively, and present paragraphs 775 (g), (j), (n), and (o) of that subsection are amended, to read: 776 400.141 Administration and management of nursing home 777 facilities.-778 (1) Every licensed facility shall comply with all 779 applicable standards and rules of the agency and shall: Page 28 of 96

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If the facility has a standard license or is a Gold 780 (q) 781 Seal facility, exceeds the minimum required hours of licensed 782 nursing and certified nursing assistant direct care per resident 783 per day, and is part of a continuing care facility licensed 784 under chapter 651 or a retirement community that offers other 785 services pursuant to part III of this chapter or part I or part 786 III of chapter 429 on a single campus, be allowed to share 787 programming and staff. At the time of inspection and in the 788 semiannual report required pursuant to paragraph (n) (o), a continuing care facility or retirement community that uses this 789 790 option must demonstrate through staffing records that minimum 791 staffing requirements for the facility were met. Licensed nurses 792 and certified nursing assistants who work in the nursing home 793 facility may be used to provide services elsewhere on campus if 794 the facility exceeds the minimum number of direct care hours 795 required per resident per day and the total number of residents 796 receiving direct care services from a licensed nurse or a 797 certified nursing assistant does not cause the facility to 798 violate the staffing ratios required under s. 400.23(3)(a). 799 Compliance with the minimum staffing ratios shall be based on 800 total number of residents receiving direct care services, 801 regardless of where they reside on campus. If the facility 802 receives a conditional license, it may not share staff until the 803 conditional license status ends. This paragraph does not 804 restrict the agency's authority under federal or state law to require additional staff if a facility is cited for deficiencies 805 806 in care which are caused by an insufficient number of certified nursing assistants or licensed nurses. The agency may adopt 807 Page 29 of 96

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808 rules for the documentation necessary to determine compliance 809 with this provision.

810 Keep full records of resident admissions and (†) 811 discharges; medical and general health status, including medical records, personal and social history, and identity and address 812 813 of next of kin or other persons who may have responsibility for the affairs of the residents; and individual resident care plans 814 815 including, but not limited to, prescribed services, service 816 frequency and duration, and service goals. The records shall be 817 open to inspection by the agency. The facility must maintain 818 clinical records on each resident in accordance with accepted 819 professional standards and practices that are complete, 820 accurately documented, readily accessible, and systematically

821 organized.

822 (n) Submit to the agency the information specified in s.
823 400.071(1)(b) for a management company within 30 days after the
824 effective date of the management agreement.

825 <u>(n) (o)</u>1. Submit semiannually to the agency, or more 826 frequently if requested by the agency, information regarding 827 facility staff-to-resident ratios, staff turnover, and staff 828 stability, including information regarding certified nursing 829 assistants, licensed nurses, the director of nursing, and the 830 facility administrator. For purposes of this reporting:

a. Staff-to-resident ratios must be reported in the
categories specified in s. 400.23(3)(a) and applicable rules.
The ratio must be reported as an average for the most recent
calendar quarter.

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835 b. Staff turnover must be reported for the most recent 12-836 month period ending on the last workday of the most recent 837 calendar guarter prior to the date the information is submitted. 838 The turnover rate must be computed quarterly, with the annual 839 rate being the cumulative sum of the quarterly rates. The 840 turnover rate is the total number of terminations or separations 841 experienced during the quarter, excluding any employee 842 terminated during a probationary period of 3 months or less, 843 divided by the total number of staff employed at the end of the 844 period for which the rate is computed, and expressed as a 845 percentage.

c. The formula for determining staff stability is the total number of employees that have been employed for more than 12 months, divided by the total number of employees employed at the end of the most recent calendar quarter, and expressed as a percentage.

851 d. A nursing facility that has failed to comply with state 852 minimum-staffing requirements for 2 consecutive days is 853 prohibited from accepting new admissions until the facility has achieved the minimum-staffing requirements for a period of 6 854 855 consecutive days. For the purposes of this sub-subparagraph, any 856 person who was a resident of the facility and was absent from 857 the facility for the purpose of receiving medical care at a 858 separate location or was on a leave of absence is not considered 859 a new admission. Failure to impose such an admissions moratorium 860 is subject to a \$1,000 fine constitutes a class II deficiency. 861 e. A nursing facility which does not have a conditional

862 license may be cited for failure to comply with the standards in Page 31 of 96

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863 s. 400.23(3)(a)1.a. only if it has failed to meet those 864 standards on 2 consecutive days or if it has failed to meet at 865 least 97 percent of those standards on any one day. 866 f. A facility which has a conditional license must be in 867 compliance with the standards in s. 400.23(3)(a) at all times. 868 This paragraph does not limit the agency's ability to 2. 869 impose a deficiency or take other actions if a facility does not 870 have enough staff to meet the residents' needs. 871 Section 26. Subsection (3) of section 400.142, Florida Statutes, is amended to read: 872 873 400.142 Emergency medication kits; orders not to 874 resuscitate.-875 Facility staff may withhold or withdraw (3)876 cardiopulmonary resuscitation if presented with an order not to 877 resuscitate executed pursuant to s. 401.45. The agency shall 878 adopt rules providing for the implementation of such orders. 879 Facility staff and facilities shall not be subject to criminal 880 prosecution or civil liability, nor be considered to have 881 engaged in negligent or unprofessional conduct, for withholding 882 or withdrawing cardiopulmonary resuscitation pursuant to such an 883 order and rules adopted by the agency. The absence of an order 884 not to resuscitate executed pursuant to s. 401.45 does not 885 preclude a physician from withholding or withdrawing 886 cardiopulmonary resuscitation as otherwise permitted by law. 887 Section 27. Subsections (11) through (15) of section 888 400.147, Florida Statutes, are renumbered as subsections (10) 889 through (14), respectively, and present subsection (10) is 890 amended to read: Page 32 of 96

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891 400.147 Internal risk management and quality assurance 892 program.-893 (10) By the 10th of each month, each facility subject to 894 this section shall report any notice received pursuant to s. 895 400.0233(2) and each initial complaint that was filed with the

896 clerk of the court and served on the facility during the 897 previous month by a resident or a resident's family member, 898 quardian, conservator, or personal legal representative. The 899 report must include the name of the resident, the resident's 900 date of birth and social security number, the Medicaid 901 identification number for Medicaid eligible persons, the date or 902 dates of the incident leading to the claim or dates of 903 residency, if applicable, and the type of injury or violation of 904 rights alleged to have occurred. Each facility shall also submit 905 a copy of the notices received pursuant to s. 400.0233(2) and 906 complaints filed with the clerk of the court. This report is 907 confidential as provided by law and is not discoverable or 908 admissible in any civil or administrative action, except in such 909 actions brought by the agency to enforce the provisions of this 910 part.

911 Section 28. <u>Section 400.148</u>, Florida Statutes, is 912 <u>repealed</u>.

913 Section 29. Paragraph (f) of subsection (5) of section
914 400.162, Florida Statutes, is amended to read:
915 400.162 Property and personal affairs of residents.-

915400.162Property and personal affairs of residents.-916(5)

917 (f) At least every 3 months, the licensee shall furnish 918 the resident and the guardian, trustee, or conservator, if any, Page 33 of 96

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919 for the resident a complete and verified statement of all funds 920 and other property to which this subsection applies, detailing 921 the amounts and items received, together with their sources and disposition. For resident property, the licensee shall furnish 922 such a statement annually and within 7 calendar days after a 923 924 request for a statement. In any event, the licensee shall 925 furnish such statements a statement annually and upon the 926 discharge or transfer of a resident. Any governmental agency or 927 private charitable agency contributing funds or other property 928 on account of a resident also shall be entitled to receive such 929 statements statement annually and upon discharge or transfer and such other report as it may require pursuant to law. 930

931Section 30. Paragraphs (d) and (e) of subsection (2) of932section 400.179, Florida Statutes, are amended to read:

933 400.179 Liability for Medicaid underpayments and 934 overpayments.—

935 (2) Because any transfer of a nursing facility may expose 936 the fact that Medicaid may have underpaid or overpaid the 937 transferor, and because in most instances, any such underpayment 938 or overpayment can only be determined following a formal field 939 audit, the liabilities for any such underpayments or 940 overpayments shall be as follows:

941 (d) Where the transfer involves a facility that has been942 leased by the transferor:

943 1. The transferee shall, as a condition to being issued a 944 license by the agency, acquire, maintain, and provide proof to 945 the agency of a bond with a term of 30 months, renewable 946 annually, in an amount not less than the total of 3 months'

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947 Medicaid payments to the facility computed on the basis of the 948 preceding 12-month average Medicaid payments to the facility.

949 2. A leasehold licensee may meet the requirements of 950 subparagraph 1. by payment of a nonrefundable fee, paid at 951 initial licensure, paid at the time of any subsequent change of 952 ownership, and paid annually thereafter, in the amount of 1 percent of the total of 3 months' Medicaid payments to the 953 954 facility computed on the basis of the preceding 12-month average 955 Medicaid payments to the facility. If a preceding 12-month 956 average is not available, projected Medicaid payments may be 957 used. The fee shall be deposited into the Grants and Donations 958 Trust Fund and shall be accounted for separately as a Medicaid 959 nursing home overpayment account. These fees shall be used at 960 the sole discretion of the agency to repay nursing home Medicaid 961 overpayments. Payment of this fee shall not release the licensee 962 from any liability for any Medicaid overpayments, nor shall 963 payment bar the agency from seeking to recoup overpayments from 964 the licensee and any other liable party. As a condition of 965 exercising this lease bond alternative, licensees paying this 966 fee must maintain an existing lease bond through the end of the 967 30-month term period of that bond. The agency is herein granted 968 specific authority to promulgate all rules pertaining to the 969 administration and management of this account, including 970 withdrawals from the account, subject to federal review and 971 approval. This provision shall take effect upon becoming law and 972 shall apply to any leasehold license application. The financial 973 viability of the Medicaid nursing home overpayment account shall 974 be determined by the agency through annual review of the account Page 35 of 96

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975 balance and the amount of total outstanding, unpaid Medicaid 976 overpayments owing from leasehold licensees to the agency as 977 determined by final agency audits. By March 31 of each year, the 978 agency shall assess the cumulative fees collected under this 979 subparagraph, minus any amounts used to repay nursing home 980 Medicaid overpayments. If the net cumulative collections, minus 981 amounts utilized to repay nursing home Medicaid overpayments, exceed \$25 million, the provisions of this paragraph shall not 982 983 apply for the subsequent fiscal year.

3. The leasehold licensee may meet the bond requirement
through other arrangements acceptable to the agency. The agency
is herein granted specific authority to promulgate rules
pertaining to lease bond arrangements.

988 4. All existing nursing facility licensees, operating the 989 facility as a leasehold, shall acquire, maintain, and provide 990 proof to the agency of the 30-month bond required in 991 subparagraph 1., above, on and after July 1, 1993, for each 992 license renewal.

5. It shall be the responsibility of all nursing facility operators, operating the facility as a leasehold, to renew the 30-month bond and to provide proof of such renewal to the agency annually.

997 6. Any failure of the nursing facility operator to 998 acquire, maintain, renew annually, or provide proof to the 999 agency shall be grounds for the agency to deny, revoke, and 1000 suspend the facility license to operate such facility and to 1001 take any further action, including, but not limited to, 1002 enjoining the facility, asserting a moratorium pursuant to part

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1003 II of chapter 408, or applying for a receiver, deemed necessary 1004 to ensure compliance with this section and to safeguard and 1005 protect the health, safety, and welfare of the facility's 1006 residents. A lease agreement required as a condition of bond financing or refinancing under s. 154.213 by a health facilities 1007 1008 authority or required under s. 159.30 by a county or municipality is not a leasehold for purposes of this paragraph 1009 1010 and is not subject to the bond requirement of this paragraph.

1011 (e) For the 2009-2010 fiscal year only, the provisions of 1012 paragraph (d) shall not apply. This paragraph expires July 1, 1013 2010.

1014 Section 31. Subsection (3) of section 400.19, Florida 1015 Statutes, is amended to read:

1016

400.19 Right of entry and inspection.-

1017 (3) The agency shall every 15 months conduct at least one 1018 unannounced inspection to determine compliance by the licensee with statutes, and with rules promulgated under the provisions 1019 1020 of those statutes, governing minimum standards of construction, 1021 quality and adequacy of care, and rights of residents. The 1022 survey shall be conducted every 6 months for the next 2-year 1023 period if the facility has been cited for a class I deficiency, 1024 has been cited for two or more class II deficiencies arising 1025 from separate surveys or investigations within a 60-day period, 1026 or has had three or more substantiated complaints within a 6-1027 month period, each resulting in at least one class I or class II deficiency. In addition to any other fees or fines in this part, 1028 1029 the agency shall assess a fine for each facility that is subject to the 6-month survey cycle. The fine for the 2-year period 1030 Page 37 of 96

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1031 shall be \$6,000, one-half to be paid at the completion of each 1032 survey. The agency may adjust this fine by the change in the 1033 Consumer Price Index, based on the 12 months immediately 1034 preceding the increase, to cover the cost of the additional 1035 surveys. The agency shall verify through subsequent inspection 1036 that any deficiency identified during inspection is corrected. 1037 However, the agency may verify the correction of a class III or 1038 class IV deficiency unrelated to resident rights or resident 1039 care without reinspecting the facility if adequate written 1040 documentation has been received from the facility, which 1041 provides assurance that the deficiency has been corrected. The 1042 giving or causing to be given of advance notice of such 1043 unannounced inspections by an employee of the agency to any 1044 unauthorized person shall constitute cause for suspension of not fewer than 5 working days according to the provisions of chapter 1045 1046 110.

1047Section 32.Section 400.195, Florida Statutes, is1048repealed.

1049 Section 33. Subsection (5) of section 400.23, Florida 1050 Statutes, is amended to read:

1051 400.23 Rules; evaluation and deficiencies; licensure 1052 status.-

(5) The agency, in collaboration with the Division of Children's Medical Services <u>Network</u> of the Department of Health, must, no later than December 31, 1993, adopt rules for minimum standards of care for persons under 21 years of age who reside in nursing home facilities. The rules must include a methodology for reviewing a nursing home facility under ss. 408.031-408.045 Page 38 of 96

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1059 which serves only persons under 21 years of age. A facility may 1060 be exempt from these standards for specific persons between 18 1061 and 21 years of age, if the person's physician agrees that 1062 minimum standards of care based on age are not necessary.

1063 Section 34. Subsection (1) of section 400.275, Florida 1064 Statutes, is amended to read:

1065

400.275 Agency duties.-

1066 The agency shall ensure that each newly hired nursing (1)1067 home surveyor, as a part of basic training, is assigned full-1068 time to a licensed nursing home for at least 2 days within a 7-1069 day period to observe facility operations outside of the survey 1070 process before the surveyor begins survey responsibilities. Such 1071 observations may not be the sole basis of a deficiency citation 1072 against the facility. The agency may not assign an individual to 1073 be a member of a survey team for purposes of a survey, 1074 evaluation, or consultation visit at a nursing home facility in 1075 which the surveyor was an employee within the preceding 2 $\frac{5}{5}$ 1076 years.

1077 Section 35. Subsection (2) of section 400.484, Florida 1078 Statutes, is amended to read:

1079 400.484 Right of inspection; <u>violations</u> deficiencies; 1080 fines.-

1081 (2) The agency shall impose fines for various classes of 1082 <u>violations</u> deficiencies in accordance with the following 1083 schedule:

(a) <u>Class I violations are defined in s. 408.813.</u> A class
 I deficiency is any act, omission, or practice that results in a
 patient's death, disablement, or permanent injury, or places a
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1087 patient at imminent risk of death, disablement, or permanent 1088 injury. Upon finding a class I violation deficiency, the agency 1089 shall impose an administrative fine in the amount of \$15,000 for 1090 each occurrence and each day that the violation deficiency 1091 exists.

(b) <u>Class II violations are defined in s. 408.813.</u> A class II deficiency is any act, omission, or practice that has a direct adverse effect on the health, safety, or security of a patient. Upon finding a class II <u>violation</u> deficiency, the agency shall impose an administrative fine in the amount of \$5,000 for each occurrence and each day that the <u>violation</u> deficiency exists.

(c) <u>Class III violations are defined in s. 408.813.</u> A class III deficiency is any act, omission, or practice that has an indirect, adverse effect on the health, safety, or security of a patient. Upon finding an uncorrected or repeated class III violation deficiency, the agency shall impose an administrative fine not to exceed \$1,000 for each occurrence and each day that the uncorrected or repeated violation deficiency exists.

1106 (d) Class IV violations are defined in s. 408.813. A class 1107 IV deficiency is any act, omission, or practice related to 1108 required reports, forms, or documents which does not have the 1109 potential of negatively affecting patients. These violations are 1110 of a type that the agency determines do not threaten the health, 1111 safety, or security of patients. Upon finding an uncorrected or 1112 repeated class IV violation deficiency, the agency shall impose 1113 an administrative fine not to exceed \$500 for each occurrence

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1114 and each day that the uncorrected or repeated violation
1115 deficiency exists.

1116 Section 36. Paragraph (i) of subsection (1) and subsection 1117 (4) of section 400.606, Florida Statutes, are amended to read:

1118 400.606 License; application; renewal; conditional license 1119 or permit; certificate of need.-

(1) In addition to the requirements of part II of chapter 408, the initial application and change of ownership application must be accompanied by a plan for the delivery of home, residential, and homelike inpatient hospice services to terminally ill persons and their families. Such plan must contain, but need not be limited to:

1126

1127

(i) The projected annual operating cost of the hospice.

If the applicant is an existing licensed health care provider, the application must be accompanied by a copy of the most recent profit-loss statement and, if applicable, the most recent licensure inspection report.

1132 A freestanding hospice facility that is primarily (4)1133 engaged in providing inpatient and related services and that is 1134 not otherwise licensed as a health care facility shall be 1135 required to obtain a certificate of need. However, a 1136 freestanding hospice facility with six or fewer beds shall not 1137 be required to comply with institutional standards such as, but 1138 not limited to, standards requiring sprinkler systems, emergency electrical systems, or special lavatory devices. 1139

1140 Section 37. Subsection (2) of section 400.607, Florida 1141 Statutes, is amended to read:

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1169	Statutes, is amended to read:
1168	Section 40. Subsection (2) of section 400.932, Florida
1167	may submit a \$50,000 surety bond to the agency.
1166	ability to operate as required in s. 408.810(8), the applicant
1165	(2) As an alternative to submitting proof of financial
1164	temporary permit
1163	400.931 Application for license; fee; provisional license;
1162	section is amended to read:
1161	through (5), respectively, and present subsection (2) of that
1160	400.931, Florida Statutes, are renumbered as subsections (2)
1159	Section 39. Subsections (3) through (6) of section
1158	comparable to those required by this part for licensure.
1157	accreditation agencies whose standards for accreditation are
1156	on Accreditation of Healthcare Organizations or other national
1155	(1) "Accrediting organizations" means The Joint Commission
1154	400.925 DefinitionsAs used in this part, the term:
1153	Statutes, is amended to read:
1152	Section 38. Subsection (1) of section 400.925, Florida
1151	the health or safety of a patient.
1150	(b) An intentional or negligent act materially affecting
1149	chapter 408, or applicable rules.
1148	(a) A violation of the provisions of this part, part II of
1147	administrative action by the agency against a hospice.+
1146	hospice or any of its employees shall be grounds for
1145	applicable rules Any of the following actions by a licensed
1144	(2) <u>A violation of this part, part II of chapter 408, or</u>
1143	emergency actions; imposition of administrative fine; grounds
1142	400.607 Denial, suspension, revocation of license;

1170 400.932 Administrative penalties.-1171 A violation of this part, part II of chapter 408, or (2) 1172 applicable rules Any of the following actions by an employee of 1173 a home medical equipment provider shall be are grounds for 1174 administrative action or penalties by the agency.+ 1175 (a) Violation of this part, part II of chapter 408, or 1176 applicable rules. (b) An intentional, reckless, or negligent act that 1177 1178 materially affects the health or safety of a patient. 1179 Section 41. Subsection (3) of section 400.967, Florida 1180 Statutes, is amended to read: 1181 400.967 Rules and classification of violations 1182 deficiencies.-1183 The agency shall adopt rules to provide that, when the (3) criteria established under this part and part II of chapter 408 1184 1185 are not met, such violations deficiencies shall be classified according to the nature of the violation deficiency. The agency 1186 1187 shall indicate the classification on the face of the notice of deficiencies as follows: 1188 1189 (a) Class I violations deficiencies are defined in s. 1190 408.813 those which the agency determines present an imminent 1191 danger to the residents or quests of the facility or a 1192 substantial probability that death or serious physical harm 1193 would result therefrom. The condition or practice constituting a 1194 class I violation must be abated or eliminated immediately, 1195 unless a fixed period of time, as determined by the agency, is 1196 required for correction. A class I violation deficiency is 1197 subject to a civil penalty in an amount not less than \$5,000 and Page 43 of 96

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1198 not exceeding \$10,000 for each <u>violation</u> deficiency. A fine may 1199 be levied notwithstanding the correction of the <u>violation</u> 1200 deficiency.

1201 (b) Class II violations deficiencies are defined in s. 1202 408.813 those which the agency determines have a direct or 1203 immediate relationship to the health, safety, or security of the 1204 facility residents, other than class I deficiencies. A class II 1205 violation deficiency is subject to a civil penalty in an amount 1206 not less than \$1,000 and not exceeding \$5,000 for each violation 1207 deficiency. A citation for a class II violation deficiency shall 1208 specify the time within which the violation deficiency must be 1209 corrected. If a class II violation deficiency is corrected 1210 within the time specified, no civil penalty shall be imposed, 1211 unless it is a repeated offense.

1212 Class III violations deficiencies are defined in s. (C) 1213 408.813 those which the agency determines to have an indirect or 1214 potential relationship to the health, safety, or security of the 1215 facility residents, other than class I or class II deficiencies. 1216 A class III violation deficiency is subject to a civil penalty 1217 of not less than \$500 and not exceeding \$1,000 for each 1218 deficiency. A citation for a class III violation deficiency 1219 shall specify the time within which the violation deficiency 1220 must be corrected. If a class III violation deficiency is 1221 corrected within the time specified, no civil penalty shall be 1222 imposed, unless it is a repeated offense.

1223 (d) Class IV violations are defined in s. 408.813. Upon 1224 finding an uncorrected or repeated class IV violation, the 1225 agency shall impose an administrative fine not to exceed \$500 Page 44 of 96

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12:30

1226 <u>for each occurrence and each day that the uncorrected or</u> 1227 <u>repeated violation exists.</u>

1228 Section 42. Subsections (4) and (7) of section 400.9905, 1229 Florida Statutes, are amended to read:

400.9905 Definitions.-

(4) "Clinic" means an entity at which health care services are provided to individuals and which tenders charges for reimbursement for such services, including a mobile clinic and a portable <u>health service or</u> equipment provider. For purposes of this part, the term does not include and the licensure requirements of this part do not apply to:

1237 Entities licensed or registered by the state under (a) 1238 chapter 395; or entities licensed or registered by the state and 1239 providing only health care services within the scope of services 1240 authorized under their respective licenses granted under ss. 1241 383.30-383.335, chapter 390, chapter 394, chapter 397, this chapter except part X, chapter 429, chapter 463, chapter 465, 1242 1243 chapter 466, chapter 478, part I of chapter 483, chapter 484, or chapter 651; end-stage renal disease providers authorized under 1244 1245 42 C.F.R. part 405, subpart U; or providers certified under 42 1246 C.F.R. part 485, subpart B or subpart H; or any entity that provides neonatal or pediatric hospital-based health care 1247 1248 services or other health care services by licensed practitioners 1249 solely within a hospital licensed under chapter 395.

(b) Entities that own, directly or indirectly, entities licensed or registered by the state pursuant to chapter 395; or entities that own, directly or indirectly, entities licensed or registered by the state and providing only health care services Page 45 of 96

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1254 within the scope of services authorized pursuant to their 1255 respective licenses granted under ss. 383.30-383.335, chapter 1256 390, chapter 394, chapter 397, this chapter except part X, 1257 chapter 429, chapter 463, chapter 465, chapter 466, chapter 478, 1258 part I of chapter 483, chapter 484, chapter 651; end-stage renal 1259 disease providers authorized under 42 C.F.R. part 405, subpart 1260 U; or providers certified under 42 C.F.R. part 485, subpart B or 1261 subpart H; or any entity that provides neonatal or pediatric 1262 hospital-based health care services by licensed practitioners 1263 solely within a hospital licensed under chapter 395.

1264 (c) Entities that are owned, directly or indirectly, by an 1265 entity licensed or registered by the state pursuant to chapter 1266 395; or entities that are owned, directly or indirectly, by an 1267 entity licensed or registered by the state and providing only 1268 health care services within the scope of services authorized 1269 pursuant to their respective licenses granted under ss. 383.30-1270 383.335, chapter 390, chapter 394, chapter 397, this chapter 1271 except part X, chapter 429, chapter 463, chapter 465, chapter 1272 466, chapter 478, part I of chapter 483, chapter 484, or chapter 1273 651; end-stage renal disease providers authorized under 42 1274 C.F.R. part 405, subpart U; or providers certified under 42 C.F.R. part 485, subpart B or subpart H; or any entity that 1275 1276 provides neonatal or pediatric hospital-based health care 1277 services by licensed practitioners solely within a hospital 1278 under chapter 395.

(d) Entities that are under common ownership, directly or
indirectly, with an entity licensed or registered by the state
pursuant to chapter 395; or entities that are under common

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1282 ownership, directly or indirectly, with an entity licensed or 1283 registered by the state and providing only health care services 1284 within the scope of services authorized pursuant to their 1285 respective licenses granted under ss. 383.30-383.335, chapter 1286 390, chapter 394, chapter 397, this chapter except part X, 1287 chapter 429, chapter 463, chapter 465, chapter 466, chapter 478, 1288 part I of chapter 483, chapter 484, or chapter 651; end-stage 1289 renal disease providers authorized under 42 C.F.R. part 405, 1290 subpart U; or providers certified under 42 C.F.R. part 485, 1291 subpart B or subpart H; or any entity that provides neonatal or 1292 pediatric hospital-based health care services by licensed 1293 practitioners solely within a hospital licensed under chapter 1294 395.

1295 An entity that is exempt from federal taxation under (e) 1296 26 U.S.C. s. 501(c)(3) or (4), an employee stock ownership plan 1297 under 26 U.S.C. s. 409 that has a board of trustees not less than two-thirds of which are Florida-licensed health care 1298 1299 practitioners and provides only physical therapy services under 1300 physician orders, any community college or university clinic, 1301 and any entity owned or operated by the federal or state 1302 government, including agencies, subdivisions, or municipalities 1303 thereof.

(f) A sole proprietorship, group practice, partnership, or corporation that provides health care services by physicians covered by s. 627.419, that is directly supervised by one or more of such physicians, and that is wholly owned by one or more of those physicians or by a physician and the spouse, parent, child, or sibling of that physician.

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1310 A sole proprietorship, group practice, partnership, or (q) 1311 corporation that provides health care services by licensed 1312 health care practitioners under chapter 457, chapter 458, 1313 chapter 459, chapter 460, chapter 461, chapter 462, chapter 463, 1314 chapter 466, chapter 467, chapter 480, chapter 484, chapter 486, 1315 chapter 490, chapter 491, or part I, part III, part X, part 1316 XIII, or part XIV of chapter 468, or s. 464.012, which are 1317 wholly owned by one or more licensed health care practitioners, or the licensed health care practitioners set forth in this 1318 1319 paragraph and the spouse, parent, child, or sibling of a 1320 licensed health care practitioner, so long as one of the owners who is a licensed health care practitioner is supervising the 1321 1322 business activities and is legally responsible for the entity's 1323 compliance with all federal and state laws. However, a health 1324 care practitioner may not supervise services beyond the scope of the practitioner's license, except that, for the purposes of 1325 1326 this part, a clinic owned by a licensee in s. 456.053(3)(b) that 1327 provides only services authorized pursuant to s. 456.053(3)(b) 1328 may be supervised by a licensee specified in s. 456.053(3)(b).

(h) Clinical facilities affiliated with an accredited
medical school at which training is provided for medical
students, residents, or fellows.

(i) Entities that provide only oncology or radiation
therapy services by physicians licensed under chapter 458 or
chapter 459 or entities that provide oncology or radiation
therapy services by physicians licensed under chapter 458 or
chapter 459 which are owned by a corporation whose shares are
publicly traded on a recognized stock exchange.

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(j) Clinical facilities affiliated with a college of
chiropractic accredited by the Council on Chiropractic Education
at which training is provided for chiropractic students.

(k) Entities that provide licensed practitioners to staff emergency departments or to deliver anesthesia services in facilities licensed under chapter 395 and that derive at least 90 percent of their gross annual revenues from the provision of such services. Entities claiming an exemption from licensure under this paragraph must provide documentation demonstrating compliance.

1348 (1) Orthotic, or prosthetic, pediatric cardiology, or 1349 perinatology clinical facilities that are a publicly traded 1350 corporation or that are wholly owned, directly or indirectly, by 1351 a publicly traded corporation. As used in this paragraph, a 1352 publicly traded corporation is a corporation that issues 1353 securities traded on an exchange registered with the United 1354 States Securities and Exchange Commission as a national 1355 securities exchange.

(7) "Portable <u>health service or</u> equipment provider" means an entity that contracts with or employs persons to provide portable <u>health care services or</u> equipment to multiple locations performing treatment or diagnostic testing of individuals, that bills third-party payors for those services, and that otherwise meets the definition of a clinic in subsection (4).

Section 43. Paragraph (b) of subsection (1) and paragraph (c) of subsection (4) of section 400.991, Florida Statutes, are amended to read:

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1365 400.991 License requirements; background screenings; 1366 prohibitions.-

1367 (1)

(b) Each mobile clinic must obtain a separate health care clinic license and must provide to the agency, at least quarterly, its projected street location to enable the agency to locate and inspect such clinic. A portable <u>health service or</u> equipment provider must obtain a health care clinic license for a single administrative office and is not required to submit quarterly projected street locations.

(4) In addition to the requirements of part II of chapter 408, the applicant must file with the application satisfactory proof that the clinic is in compliance with this part and applicable rules, including:

1379 (C) Proof of financial ability to operate as required 1380 under ss. s. 408.810(8) and 408.8065. As an alternative to 1381 submitting proof of financial ability to operate as required 1382 under s. 408.810(8), the applicant may file a surety bond of at 1383 least \$500,000 which guarantees that the clinic will act in full 1384 conformity with all legal requirements for operating a clinic, 1385 payable to the agency. The agency may adopt rules to specify 1386 related requirements for such surety bond.

Section 44. Paragraph (g) of subsection (1) and paragraph (a) of subsection (7) of section 400.9935, Florida Statutes, are amended to read:

1390

400.9935 Clinic responsibilities.-

(1) Each clinic shall appoint a medical director or clinicdirector who shall agree in writing to accept legal

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1393 responsibility for the following activities on behalf of the 1394 clinic. The medical director or the clinic director shall:

1395 Conduct systematic reviews of clinic billings to (a) 1396 ensure that the billings are not fraudulent or unlawful. Upon 1397 discovery of an unlawful charge, the medical director or clinic 1398 director shall take immediate corrective action. If the clinic 1399 performs only the technical component of magnetic resonance 1400 imaging, static radiographs, computed tomography, or positron 1401 emission tomography, and provides the professional 1402 interpretation of such services, in a fixed facility that is 1403 accredited by The Joint Commission on Accreditation of 1404 Healthcare Organizations or the Accreditation Association for 1405 Ambulatory Health Care, and the American College of Radiology; 1406 and if, in the preceding quarter, the percentage of scans 1407 performed by that clinic which was billed to all personal injury 1408 protection insurance carriers was less than 15 percent, the 1409 chief financial officer of the clinic may, in a written 1410 acknowledgment provided to the agency, assume the responsibility 1411 for the conduct of the systematic reviews of clinic billings to 1412 ensure that the billings are not fraudulent or unlawful.

1413 (7)(a) Each clinic engaged in magnetic resonance imaging 1414 services must be accredited by The Joint Commission on 1415 Accreditation of Healthcare Organizations, the American College 1416 of Radiology, or the Accreditation Association for Ambulatory 1417 Health Care, within 1 year after licensure. A clinic that is 1418 accredited by the American College of Radiology or is within the 1419 original 1-year period after licensure and replaces its core 1420 magnetic resonance imaging equipment shall be given 1 year after Page 51 of 96

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1421 the date on which the equipment is replaced to attain 1422 accreditation. However, a clinic may request a single, 6-month 1423 extension if it provides evidence to the agency establishing 1424 that, for good cause shown, such clinic cannot be accredited 1425 within 1 year after licensure, and that such accreditation will 1426 be completed within the 6-month extension. After obtaining 1427 accreditation as required by this subsection, each such clinic 1428 must maintain accreditation as a condition of renewal of its 1429 license. A clinic that files a change of ownership application 1430 must comply with the original accreditation timeframe 1431 requirements of the transferor. The agency shall deny a change 1432 of ownership application if the clinic is not in compliance with 1433 the accreditation requirements. When a clinic adds, replaces, or 1434 modifies magnetic resonance imaging equipment and the 1435 accreditation agency requires new accreditation, the clinic must 1436 be accredited within 1 year after the date of the addition, 1437 replacement, or modification but may request a single, 6-month 1438 extension if the clinic provides evidence of good cause to the 1439 agency.

1440 Section 45. Subsection (2) of section 408.034, Florida 1441 Statutes, is amended to read:

1442

408.034 Duties and responsibilities of agency; rules.-

(2) In the exercise of its authority to issue licenses to health care facilities and health service providers, as provided under chapters 393 and 395 and parts II, and IV, and VIII of chapter 400, the agency may not issue a license to any health care facility or health service provider that fails to receive a certificate of need or an exemption for the licensed facility or Page 52 of 96

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1449 service.

1450 Section 46. Paragraph (d) of subsection (1) of section 1451 408.036, Florida Statutes, is amended to read:

1452

408.036 Projects subject to review; exemptions.-

(1) APPLICABILITY.-Unless exempt under subsection (3), all health-care-related projects, as described in paragraphs (a)-(g), are subject to review and must file an application for a certificate of need with the agency. The agency is exclusively responsible for determining whether a health-care-related project is subject to review under ss. 408.031-408.045.

(d) The establishment of a hospice or hospice inpatient
facility, except as provided in s. 408.043.

1461Section 47.Subsection (2) of section 408.043, Florida1462Statutes, is amended to read:

1463

408.043 Special provisions.-

1464 HOSPICES.-When an application is made for a (2)1465 certificate of need to establish or to expand a hospice, the 1466 need for such hospice shall be determined on the basis of the 1467 need for and availability of hospice services in the community. 1468 The formula on which the certificate of need is based shall 1469 discourage regional monopolies and promote competition. The 1470 inpatient hospice care component of a hospice which is a 1471 freestanding facility, or a part of a facility, which is 1472 primarily engaged in providing inpatient care and related 1473 services and is not licensed as a health care facility shall 1474 also be required to obtain a certificate of need. Provision of 1475 hospice care by any current provider of health care is a

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1476 significant change in service and therefore requires a 1477 certificate of need for such services.

1478Section 48. Paragraph (k) of subsection (3) of section1479408.05, Florida Statutes, is amended to read:

1480408.05Florida Center for Health Information and Policy1481Analysis.-

(3) COMPREHENSIVE HEALTH INFORMATION SYSTEM.—In order to
produce comparable and uniform health information and statistics
for the development of policy recommendations, the agency shall
perform the following functions:

1486 (k) Develop, in conjunction with the State Consumer Health 1487 Information and Policy Advisory Council, and implement a long-1488 range plan for making available health care quality measures and 1489 financial data that will allow consumers to compare health care 1490 services. The health care quality measures and financial data 1491 the agency must make available shall include, but is not limited 1492 to, pharmaceuticals, physicians, health care facilities, and 1493 health plans and managed care entities. The agency shall submit the initial plan to the Governor, the President of the Senate, 1494 1495 and the Speaker of the House of Representatives by January 1, 1496 2006, and shall update the plan and report on the status of its 1497 implementation annually thereafter. The agency shall also make 1498 the plan and status report available to the public on its 1499 Internet website. As part of the plan, the agency shall identify 1500 the process and timeframes for implementation, any barriers to 1501 implementation, and recommendations of changes in the law that 1502 may be enacted by the Legislature to eliminate the barriers. As 1503 preliminary elements of the plan, the agency shall:

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1504 1. Make available patient-safety indicators, inpatient 1505 quality indicators, and performance outcome and patient charge 1506 data collected from health care facilities pursuant to s. 1507 408.061(1)(a) and (2). The terms "patient-safety indicators" and 1508 "inpatient quality indicators" shall be as defined by the 1509 Centers for Medicare and Medicaid Services, the National Quality 1510 Forum, The Joint Commission on Accreditation of Healthcare 1511 Organizations, the Agency for Healthcare Research and Quality, 1512 the Centers for Disease Control and Prevention, or a similar 1513 national entity that establishes standards to measure the 1514 performance of health care providers, or by other states. The 1515 agency shall determine which conditions, procedures, health care 1516 quality measures, and patient charge data to disclose based upon 1517 input from the council. When determining which conditions and 1518 procedures are to be disclosed, the council and the agency shall 1519 consider variation in costs, variation in outcomes, and magnitude of variations and other relevant information. When 1520 1521 determining which health care quality measures to disclose, the 1522 agency:

a. Shall consider such factors as volume of cases; average patient charges; average length of stay; complication rates; mortality rates; and infection rates, among others, which shall be adjusted for case mix and severity, if applicable.

b. May consider such additional measures that are adopted
by the Centers for Medicare and Medicaid Studies, National
Quality Forum, The Joint Commission on Accreditation of
Healthcare Organizations, the Agency for Healthcare Research and
Quality, Centers for Disease Control and Prevention, or a
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1532 similar national entity that establishes standards to measure 1533 the performance of health care providers, or by other states. 1534

When determining which patient charge data to disclose, the agency shall include such measures as the average of undiscounted charges on frequently performed procedures and preventive diagnostic procedures, the range of procedure charges from highest to lowest, average net revenue per adjusted patient day, average cost per adjusted patient day, and average cost per admission, among others.

1542 2. Make available performance measures, benefit design, 1543 and premium cost data from health plans licensed pursuant to 1544 chapter 627 or chapter 641. The agency shall determine which 1545 health care quality measures and member and subscriber cost data 1546 to disclose, based upon input from the council. When determining 1547 which data to disclose, the agency shall consider information 1548 that may be required by either individual or group purchasers to 1549 assess the value of the product, which may include membership 1550 satisfaction, quality of care, current enrollment or membership, coverage areas, accreditation status, premium costs, plan costs, 1551 1552 premium increases, range of benefits, copayments and 1553 deductibles, accuracy and speed of claims payment, credentials 1554 of physicians, number of providers, names of network providers, 1555 and hospitals in the network. Health plans shall make available 1556 to the agency any such data or information that is not currently 1557 reported to the agency or the office.

1558 3. Determine the method and format for public disclosure 1559 of data reported pursuant to this paragraph. The agency shall Page 56 of 96

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1560 make its determination based upon input from the State Consumer 1561 Health Information and Policy Advisory Council. At a minimum, 1562 the data shall be made available on the agency's Internet 1563 website in a manner that allows consumers to conduct an 1564 interactive search that allows them to view and compare the 1565 information for specific providers. The website must include 1566 such additional information as is determined necessary to ensure 1567 that the website enhances informed decisionmaking among 1568 consumers and health care purchasers, which shall include, at a 1569 minimum, appropriate guidance on how to use the data and an 1570 explanation of why the data may vary from provider to provider. 1571 The data specified in subparagraph 1. shall be released no later 1572 than January 1, 2006, for the reporting of infection rates, and 1573 no later than October 1, 2005, for mortality rates and 1574 complication rates. The data specified in subparagraph 2. shall 1575 be released no later than October 1, 2006.

1576 4. Publish on its website undiscounted charges for no
1577 fewer than 150 of the most commonly performed adult and
1578 pediatric procedures, including outpatient, inpatient,
1579 diagnostic, and preventative procedures.

1580Section 49. Paragraph (a) of subsection (1) of section1581408.061, Florida Statutes, is amended to read:

1582 408.061 Data collection; uniform systems of financial 1583 reporting; information relating to physician charges; 1584 confidential information; immunity.-

(1) The agency shall require the submission by health care facilities, health care providers, and health insurers of data necessary to carry out the agency's duties. Specifications for Page 57 of 96

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1588 data to be collected under this section shall be developed by 1589 the agency with the assistance of technical advisory panels 1590 including representatives of affected entities, consumers, 1591 purchasers, and such other interested parties as may be 1592 determined by the agency.

1593 (a) Data submitted by health care facilities, including 1594 the facilities as defined in chapter 395, shall include, but are 1595 not limited to: case-mix data, patient admission and discharge 1596 data, hospital emergency department data which shall include the 1597 number of patients treated in the emergency department of a 1598 licensed hospital reported by patient acuity level, data on 1599 hospital-acquired infections as specified by rule, data on 1600 complications as specified by rule, data on readmissions as 1601 specified by rule, with patient and provider-specific 1602 identifiers included, actual charge data by diagnostic groups, 1603 financial data, accounting data, operating expenses, expenses 1604 incurred for rendering services to patients who cannot or do not 1605 pay, interest charges, depreciation expenses based on the 1606 expected useful life of the property and equipment involved, and 1607 demographic data. The agency shall adopt nationally recognized 1608 risk adjustment methodologies or software consistent with the 1609 standards of the Agency for Healthcare Research and Quality and 1610 as selected by the agency for all data submitted as required by this section. Data may be obtained from documents such as, but 1611 1612 not limited to: leases, contracts, debt instruments, itemized 1613 patient bills, medical record abstracts, and related diagnostic information. Reported data elements shall be reported 1614 1615 electronically and in accordance with rule 59E 7.012, Florida Page 58 of 96

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1616 Administrative Code. Data submitted shall be certified by the 1617 chief executive officer or an appropriate and duly authorized 1618 representative or employee of the licensed facility that the 1619 information submitted is true and accurate.

1620 Section 50. Section 408.10, Florida Statutes, is amended 1621 to read:

1622

408.10 Consumer complaints. - The agency shall:

(1) publish and make available to the public a toll-free telephone number for the purpose of handling consumer complaints and shall serve as a liaison between consumer entities and other private entities and governmental entities for the disposition of problems identified by consumers of health care.

1628 (2) Be empowered to investigate consumer complaints 1629 relating to problems with health care facilities' billing 1630 practices and issue reports to be made public in any cases where 1631 the agency determines the health care facility has engaged in 1632 billing practices which are unreasonable and unfair to the 1633 consumer.

1634 Section 51. Subsections (12) through (30) of section 1635 408.802, Florida Statutes, are renumbered as subsections (11) 1636 through (29), respectively, and present subsection (11) of that 1637 section is amended to read:

1638 408.802 Applicability.—The provisions of this part apply 1639 to the provision of services that require licensure as defined 1640 in this part and to the following entities licensed, registered, 1641 or certified by the agency, as described in chapters 112, 383, 1642 390, 394, 395, 400, 429, 440, 483, and 765:

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1643 (11) Private review agents, as provided under part I of 1644 chapter 395. Subsection (3) is added to section 408.804, 1645 Section 52. 1646 Florida Statutes, to read: 1647 408.804 License required; display.-1648 (3) Any person who knowingly alters, defaces, or falsifies 1649 a license certificate issued by the agency, or causes or 1650 procures any person to commit such an offense, commits a 1651 misdemeanor of the second degree, punishable as provided in s. 775.082 or s 775.083. Any licensee or provider who displays an 1652 1653 altered, defaced, or falsified license certificate is subject to 1654 the penalties set forth in s. 408.815 and an administrative fine 1655 of \$1,000 for each day of illegal display. 1656 Paragraph (d) of subsection (2) of section Section 53. 1657 408.806, Florida Statutes, is amended, present subsections (3) 1658 through (8) are renumbered as subsections (4) through (9), 1659 respectively, and a new subsection (3) is added to that section, 1660 to read: 408.806 License application process .-1661 1662 (2)1663 The agency shall notify the licensee by mail or (d) 1664 electronically at least 90 days before the expiration of a 1665 license that a renewal license is necessary to continue 1666 operation. The licensee's failure to timely file submit a 1667 renewal application and license application fee with the agency shall result in a \$50 per day late fee charged to the licensee 1668 1669 by the agency; however, the aggregate amount of the late fee may not exceed 50 percent of the licensure fee or \$500, whichever is 1670 Page 60 of 96

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1671 less. The agency shall provide a courtesy notice to the licensee 1672 by United States mail, electronically, or by any other manner at 1673 its address of record or mailing address, if provided, at least 1674 90 days prior to the expiration of a license informing the 1675 licensee of the expiration of the license. If the agency does 1676 not provide the courtesy notice or the licensee does not receive 1677 the courtesy notice, the licensee continues to be legally 1678 obligated to timely file the renewal application and license 1679 application fee with the agency and is not excused from the 1680 payment of a late fee. If an application is received after the 1681 required filing date and exhibits a hand canceled postmark 1682 obtained from a United States post office dated on or before the 1683 required filing date, no fine will be levied.

1684 (3) Payment of the late fee is required to consider any
 1685 late application complete, and failure to pay the late fee is
 1686 considered an omission from the application.

Section 54. Subsections (6) and (9) of section 408.810, Florida Statutes, are amended to read:

408.810 Minimum licensure requirements.—In addition to the licensure requirements specified in this part, authorizing statutes, and applicable rules, each applicant and licensee must comply with the requirements of this section in order to obtain and maintain a license.

(6) (a) An applicant must provide the agency with proof of the applicant's legal right to occupy the property before a license may be issued. Proof may include, but need not be limited to, copies of warranty deeds, lease or rental agreements, contracts for deeds, quitclaim deeds, or other such Page 61 of 96

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1699 documentation.

1700 In the event the property is encumbered by a mortgage (b) 1701 or is leased, an applicant must provide the agency with proof 1702 that the mortgagor or landlord has been provided written notice 1703 of the applicant's intent as mortgagee or tenant to provide 1704 services that require licensure and instruct the mortgagor or 1705 landlord to serve the agency by certified mail with copies of any foreclosure or eviction actions initiated by the mortgagor 1706 or landlord against the applicant. 1707

1708 A controlling interest may not withhold from the (9) 1709 agency any evidence of financial instability, including, but not 1710 limited to, checks returned due to insufficient funds, 1711 delinquent accounts, nonpayment of withholding taxes, unpaid 1712 utility expenses, nonpayment for essential services, or adverse 1713 court action concerning the financial viability of the provider .1714 or any other provider licensed under this part that is under the control of the controlling interest. A controlling interest 1715 1716 shall notify the agency within 10 days after a court action to initiate bankruptcy, foreclosure, or eviction proceedings 1717 concerning the provider, in which the controlling interest is a 1718 1719 petitioner or defendant. Any person who violates this subsection 1720 commits a misdemeanor of the second degree, punishable as 1721 provided in s. 775.082 or s. 775.083. Each day of continuing 1722 violation is a separate offense.

1723 Section 55. Subsection (3) is added to section 408.813, 1724 Florida Statutes, to read:

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1725	408.813 Administrative fines; violations.—As a penalty for
1726	any violation of this part, authorizing statutes, or applicable
1727	rules, the agency may impose an administrative fine.
1728	(3) The agency may impose an administrative fine for a
1729	violation that does not qualify as a class I, class II, class
1730	III, or class IV violation. The amount of the fine shall not
1731	exceed \$500 for each violation. Unclassified violations may
1732	include:
1733	(a) Violating any term or condition of a license.
1734	(b) Violating any provision of this part, authorizing
1735	statutes, or applicable rules.
1736	(c) Exceeding licensed capacity.
1737	(d) Providing services beyond the scope of the license.
1738	(e) Violating a moratorium imposed pursuant to s. 408.814.
1739	Section 56. Subsection (5) is added to section 408.815,
1740	Florida Statutes, to read:
1741	408.815 License or application denial; revocation
1742	(5) In order to ensure the health, safety, and welfare of
1743	clients when a license has been denied, revoked, or is set to
1744	terminate, the agency may extend the license expiration date for
1745	a period of up to 60 days for the sole purpose of allowing the
1746	safe and orderly discharge of clients. The agency may impose
1747	conditions on the extension, including, but not limited to,
1748	prohibiting or limiting admissions, expedited discharge
1749	planning, required status reports, and mandatory monitoring by
1750	the agency or third parties. In imposing these conditions, the
1751	agency shall take into consideration the nature and number of
1752	clients, the availability and location of acceptable alternative
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1753	placements, and the ability of the licensee to continue
1754	providing care to the clients. The agency may terminate the
1755	extension or modify the conditions at any time. This authority
1756	is in addition to any other authority granted to the agency
1757	under chapter 120, this part, and authorizing statutes but
1758	creates no right or entitlement to an extension of a license
1759	expiration date.
1760	Section 57. Paragraph (k) of subsection (4) of section
1761	409.221, Florida Statutes, is amended to read:
1762	409.221 Consumer-directed care program
1763	(4) CONSUMER-DIRECTED CARE
1764	(k) Reviews and reports. The agency and the Departments of
1765	Elderly Affairs, Health, and Children and Family Services and
1766	the Agency for Persons with Disabilities shall each, on an
1767	ongoing basis, review and assess the implementation of the
1768	consumer directed care program. By January 15 of each year, the
1769	agency shall submit a written report to the Legislature that
1770	includes each department's review of the program and contains
1771	recommendations for improvements to the program.
1772	Section 58. Subsections (3) and (4) of section 429.07,
1773	Florida Statutes, are amended, and subsections (6) and (7) are
1774	added to that section, to read:
1775	429.07 License required; fee; inspections
1776	(3) In addition to the requirements of s. 408.806, each
1777	license granted by the agency must state the type of care for
1778	which the license is granted. Licenses shall be issued for one
1779	or more of the following categories of care: standard, extended
1780	congregate care, limited nursing services, or limited mental
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1781 health.

(a) A standard license shall be issued to <u>a facility</u>
facilities providing one or more of the personal services
identified in s. 429.02. Such <u>licensee facilities</u> may also
employ or contract with a person licensed under part I of
chapter 464 to administer medications and perform other tasks as
specified in s. 429.255.

(b) An extended congregate care license shall be issued to
a licensee facilities providing, directly or through contract,
services beyond those authorized in paragraph (a), including
acts performed pursuant to part I of chapter 464 by persons
licensed thereunder, and supportive services defined by rule to
persons who otherwise would be disqualified from continued
residence in a facility licensed under this part.

1795 In order for extended congregate care services to be 1. 1796 provided in a facility licensed under this part, the agency must first determine that all requirements established in law and 1797 1798 rule are met and must specifically designate, on the facility's 1799 license, that such services may be provided and whether the 1800 designation applies to all or part of a facility. Such 1801 designation may be made at the time of initial licensure or 1802 relicensure, or upon request in writing by a licensee under this 1803 part and part II of chapter 408. Notification of approval or 1804 denial of such request shall be made in accordance with part II 1805 of chapter 408. An existing licensee facilities qualifying to 1806 provide extended congregate care services must have maintained a 1807 standard license and may not have been subject to administrative 1808 sanctions during the previous 2 years, or since initial

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1809 licensure if the facility has been licensed for less than 2 1810 years, for any of the following reasons:

1811

a. A class I or class II violation;

b. Three or more repeat or recurring class III violations of identical or similar resident care standards as specified in rule from which a pattern of noncompliance is found by the agency;

1816 c. Three or more class III violations that were not 1817 corrected in accordance with the corrective action plan approved 1818 by the agency;

1819 d. Violation of resident care standards resulting in a 1820 requirement to employ the services of a consultant pharmacist or 1821 consultant dietitian;

e. Denial, suspension, or revocation of a license for
another facility under this part in which the applicant for an
extended congregate care license has at least 25 percent
ownership interest; or

1826f. Imposition of a moratorium pursuant to this part or1827part II of chapter 408 or initiation of injunctive proceedings.

1828 2. A licensee Facilities that is are licensed to provide 1829 extended congregate care services shall maintain a written 1830 progress report for on each person who receives such services, 1831 and the which report must describe describes the type, amount, 1832 duration, scope, and outcome of services that are rendered and the general status of the resident's health. A registered nurse, 1833 1834 or appropriate designee, representing the agency shall visit 1835 such facilities at least quarterly to monitor residents who are 1836 receiving extended congregate care services and to determine if Page 66 of 96

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the facility is in compliance with this part, part II of chapter 1837 1838 408, and rules that relate to extended congregate care. One of 1839 these visits may be in conjunction with the regular survey. The 1840 monitoring visits may be provided through contractual 1841 arrangements with appropriate community agencies. A registered 1842 nurse shall serve as part of the team that inspects such 1843 facility. The agency may waive one of the required yearly 1844 monitoring visits for a facility that has been licensed for at 1845 least 24 months to provide extended congregate care services, 1846 if, during the inspection, the registered nurse determines that 1847 extended congregate care services are being provided 1848 appropriately, and if the facility has no class I or class II 1849 violations and no uncorrected class III violations. Before such 1850 decision is made, the agency shall consult with the long term 1851 care ombudsman council for the area in which the facility is 1852 located to determine if any complaints have been made and 1853 substantiated about the quality of services or care. The agency 1854 may not waive one of the required yearly monitoring visits if 1855 complaints have been made and substantiated. 1856 Licensees Facilities that are licensed to provide з. 1857 extended congregate care services shall: 1858 a. Demonstrate the capability to meet unanticipated 1859 resident service needs. 1860 Offer a physical environment that promotes a homelike b. setting, provides for resident privacy, promotes resident 1861 independence, and allows sufficient congregate space as defined 1862 by rule. 1863 c. Have sufficient staff available, taking into account 1864

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1865 the physical plant and firesafety features of the building, to 1866 assist with the evacuation of residents in an emergency, as 1867 necessary.

d. Adopt and follow policies and procedures that maximize resident independence, dignity, choice, and decisionmaking to permit residents to age in place to the extent possible, so that moves due to changes in functional status are minimized or avoided.

e. Allow residents or, if applicable, a resident's representative, designee, surrogate, guardian, or attorney in fact to make a variety of personal choices, participate in developing service plans, and share responsibility in decisionmaking.

1878

f. Implement the concept of managed risk.

1879g. Provide, either directly or through contract, the1880services of a person licensed pursuant to part I of chapter 464.

h. In addition to the training mandated in s. 429.52,
provide specialized training as defined by rule for facility
staff.

1884 4. Licensees Facilities licensed to provide extended 1885 congregate care services are exempt from the criteria for 1886 continued residency as set forth in rules adopted under s. 1887 429.41. Licensees Facilities so licensed shall adopt their own 1888 requirements within guidelines for continued residency set forth 1889 by rule. However, such licensees facilities may not serve 1890 residents who require 24-hour nursing supervision. Licensees 1891 Facilities licensed to provide extended congregate care services 1892 shall provide each resident with a written copy of facility Page 68 of 96

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1893 policies governing admission and retention.

1894 5. The primary purpose of extended congregate care services is to allow residents, as they become more impaired, 1895 1896 the option of remaining in a familiar setting from which they 1897 would otherwise be disqualified for continued residency. A 1898 facility licensed to provide extended congregate care services 1899 may also admit an individual who exceeds the admission criteria 1900 for a facility with a standard license, if the individual is 1901 determined appropriate for admission to the extended congregate 1902 care facility.

1903 6. Before admission of an individual to a facility 1904 licensed to provide extended congregate care services, the 1905 individual must undergo a medical examination as provided in s. 1906 429.26(4) and the facility must develop a preliminary service 1907 plan for the individual.

1908 7. When a <u>licensee</u> facility can no longer provide or 1909 arrange for services in accordance with the resident's service 1910 plan and needs and the <u>licensee's</u> facility's policy, the 1911 <u>licensee</u> facility shall make arrangements for relocating the 1912 person in accordance with s. 429.28(1)(k).

1913 8. Failure to provide extended congregate care services
1914 may result in denial of extended congregate care license
1915 renewal.

1916 9. No later than January 1 of each year, the department, 1917 in consultation with the agency, shall prepare and submit to the 1918 Governor, the President of the Senate, the Speaker of the House 1919 of Representatives, and the chairs of appropriate legislative 1920 committees, a report on the status of, and recommendations Page 69 of 96

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1921	related to, extended congregate care services. The status report
1922	must include, but need not be limited to, the following
1923	information:
1924	a. A description of the facilities licensed to provide
1925	such services, including total number of beds licensed under
1926	this part.
1927	b. The number and characteristics of residents receiving
1928	such services.
1929	c. The types of services rendered that could not be
1930	provided through a standard license.
1931	d. An analysis of deficiencies cited during licensure
1932	inspections.
1933	e. The number of residents who required extended
1934	congregate care services at admission and the source of
1935	admission.
1936	f. Recommendations for statutory or regulatory changes.
1937	g. The availability of extended congregate care to state
1938	clients residing in facilities licensed under this part and in
1939	need of additional services, and recommendations for
1940	appropriations to subsidize extended congregate care services
1941	for such persons.
1942	h. Such other information as the department considers
1943	appropriate.
1944	(c) A limited nursing services license shall be issued to
1945	a facility that provides services beyond those authorized in
1946	paragraph (a) and as specified in this paragraph.
1947	1. In order for limited nursing services to be provided in
1948	a facility licensed under this part, the agency must first
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1949 determine that all requirements established in law and rule are 1950 met and must specifically designate, on the facility's license, 1951 that such services may be provided. Such designation may be made at the time of initial licensure or relicensure, or upon request 1952 1953 in writing by a licensee under this part and part II of chapter 1954 408. Notification of approval or denial of such request shall be 1955 made in accordance with part II of chapter 408. Existing 1956 facilities qualifying to provide limited nursing services shall 1957 have maintained a standard license and may not have been subject 1958 to administrative sanctions that affect the health, safety, and 1959 welfare of residents for the previous 2 years or since initial 1960 licensure if the facility has been licensed for less than 2 1961 vears.

1962 2. Facilities that are licensed to provide limited nursing 1963 services shall maintain a written progress report on each person 1964 who receives such nursing services, which report describes the 1965 type, amount, duration, scope, and outcome of services that are 1966 rendered and the general status of the resident's health. A 1967 registered nurse representing the agency shall visit such 1968 facilities at least twice a year to monitor residents who are 1969 receiving limited nursing services and to determine if the 1970 facility is in compliance with applicable provisions of this 1971 part, part II of chapter 408, and related rules. The monitoring 1972 visits may be provided through contractual arrangements with 1973 appropriate community agencies. A registered nurse shall also 1974 serve as part of the team that inspects such facility. 3. A person who receives limited nursing services under 1975 1976 this part must meet the admission criteria established by the Page 71 of 96

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1977 agency for assisted living facilities. When a resident no longer 1978 meets the admission criteria for a facility licensed under this 1979 part, arrangements for relocating the person shall be made in 1980 accordance with s. 429.28(1)(k), unless the facility is licensed 1981 to provide extended congregate care services.

(4) In accordance with s. 408.805, an applicant or
licensee shall pay a fee for each license application submitted
under this part, part II of chapter 408, and applicable rules.
The amount of the fee shall be established by rule.

(a) The biennial license fee required of a facility is
\$356 \$300 per license, with an additional fee of \$67.50 \$50 per
resident based on the total licensed resident capacity of the
facility, except that no additional fee will be assessed for
beds designated for recipients of optional state supplementation
payments provided for in s. 409.212. The total fee may not
exceed \$18,000 \$10,000.

(b) In addition to the total fee assessed under paragraph (a), the agency shall require facilities that are licensed to provide extended congregate care services under this part to pay an additional fee per licensed facility. The amount of the biennial fee shall be <u>\$501</u> \$400 per license, with an additional fee of \$10 per resident based on the total licensed resident capacity of the facility.

2000 (c) In addition to the total fee assessed under paragraph 2001 (a), the agency shall require facilities that are licensed to 2002 provide limited nursing services under this part to pay an 2003 additional fee per licensed facility. The amount of the biennial 2004 fee shall be \$250 per license, with an additional fee of \$10 per Page 72 of 96

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resident based on the total licensed resident capacity of the

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facility.

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2007 (6) In order to determine whether the facility is adequately protecting residents' rights as provided in s. 2008 2009 429.28, the biennial survey shall include private informal 2010 conversations with a sample of residents and consultation with 2011 the ombudsman council in the planning and service area in which 2012 the facility is located to discuss residents' experiences within 2013 the facility. 2014 (7) An assisted living facility that has been cited within 2015 the previous 24-month period for a class I or class II 2016 violation, regardless of the status of any enforcement or 2017 disciplinary action, is subject to periodic unannounced 2018 monitoring to determine if the facility is in compliance with this part, part II of chapter 408, and applicable rules. 2019 2020 Monitoring may occur through a desk review or an onsite 2021 assessment. If the class I or class II violation relates to 2022 providing or failing to provide nursing care, a registered nurse 2023 must participate in at least two onsite monitoring visits within 2024 a 12-month period. 2025 Section 59. Subsection (7) of section 429.11, Florida 2026 Statutes, is renumbered as subsection (6), and present 2027 subsection (6) of that section is amended to read: 2028 429.11 Initial application for license; provisional 2029 license.-2030 (6) In addition to the license categories available in s. 2031 408.808, a provisional license may be issued to an applicant 2032 making initial application for licensure or making application Page 73 of 96 CODING: Words stricken are deletions: words underlined are additions. hb1143-00

2033 for a change of ownership. A provisional license shall be 2034 limited in duration to a specific period of time not to exceed 6 2035 months, as determined by the agency. 2036 Section 60. Section 429.12, Florida Statutes, is amended 2037 to read: 2038 429.12 Sale or transfer of ownership of a facility.-It is

2039 the intent of the Legislature to protect the rights of the 2040 residents of an assisted living facility when the facility is 2041 sold or the ownership thereof is transferred. Therefore, in 2042 addition to the requirements of part II of chapter 408, whenever 2043 a facility is sold or the ownership thereof is transferred, 2044 including leasing:.

2045 (1) The transferee shall notify the residents, in writing, 2046 of the change of ownership within 7 days after receipt of the 2047 new license.

2048 (2) The transferor of a facility the license of which is 2049 denied pending an administrative hearing shall, as a part of the 2050 written change of ownership contract, advise the transferee that 2051 a plan of correction must be submitted by the transferee and 2052 approved by the agency at least 7 days before the change of 2053 ownership and that failure to correct the condition which 2054 resulted in the moratorium pursuant to part II of chapter 408 or 2055 denial of licensure is grounds for denial of the transferee's 2056 license.

2057 Section 61. Paragraphs (b) through (l) of subsection (1) 2058 of section 429.14, Florida Statutes, are redesignated as 2059 paragraphs (a) through (k), respectively, and present paragraph

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2060 (a) of subsection (1) and subsections (5) and (6) of that 2061 section are amended to read:

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429.14 Administrative penalties.-

2063 (1)In addition to the requirements of part II of chapter 2064 408, the agency may deny, revoke, and suspend any license issued 2065 under this part and impose an administrative fine in the manner 2066 provided in chapter 120 against a licensee of an assisted living 2067 facility for a violation of any provision of this part, part II 2068 of chapter 408, or applicable rules, or for any of the following actions by a licensee of an assisted living facility, for the 2069 2070 actions of any person subject to level 2 background screening 2071 under s. 408.809, or for the actions of any facility employee:

(a) An intentional or negligent act seriously affecting the health, safety, or welfare of a resident of the facility.

2074 An action taken by the agency to suspend, deny, or (5)2075 revoke a facility's license under this part or part II of 2076 chapter 408, in which the agency claims that the facility owner 2077 or an employee of the facility has threatened the health, safety, or welfare of a resident of the facility shall be heard 2078 2079 by the Division of Administrative Hearings of the Department of 2080 Management Services within 120 days after receipt of the 2081 facility's request for a hearing, unless that time limitation is 2082 waived by both parties. The administrative law judge must render 2083 a decision within 30 days after receipt of a proposed 2084 recommended order.

2085 (6) The agency shall provide to the Division of Hotels and 2086 Restaurants of the Department of Business and Professional 2087 Regulation, on a monthly basis, a list of those assisted living Page 75 of 96

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2088 facilities that have had their licenses denied, suspended, or 2089 revoked or that are involved in an appellate proceeding pursuant 2090 to s. 120.60 related to the denial, suspension, or revocation of 2091 a license. This information may be provided electronically or 2092 through the agency's Internet website.

2093 Section 62. Subsections (1), (4), and (5) of section 2094 429.17, Florida Statutes, are amended to read:

2095 429.17 Expiration of license; renewal; conditional 2096 license.-

(1) Limited nursing, Extended congregate care, and limited mental health licenses shall expire at the same time as the facility's standard license, regardless of when issued.

2100 (4)In addition to the license categories available in s. 2101 408.808, a conditional license may be issued to an applicant for 2102 license renewal if the applicant fails to meet all standards and 2103 requirements for licensure. A conditional license issued under 2104 this subsection shall be limited in duration to a specific 2105 period of time not to exceed 6 months, as determined by the 2106 agency, and shall be accompanied by an agency approved plan of 2107 correction.

(5) When an extended <u>congregate</u> care or <u>limited nursing</u> license is requested during a facility's biennial license period, the fee shall be prorated in order to permit the additional license to expire at the end of the biennial license period. The fee shall be calculated as of the date the additional license application is received by the agency.

2114 Section 63. Subsection (7) of section 429.19, Florida 2115 Statutes, is amended to read:

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2116 429.19 Violations; imposition of administrative fines; 2117 grounds.-

2118 In addition to any administrative fines imposed, the (7)2119 agency may assess a survey or monitoring fee, equal to the 2120 lesser of one half of the facility's biennial license and bed 2121 fee or \$500, to cover the cost of conducting initial complaint 2122 investigations that result in the finding of a violation that 2123 was the subject of the complaint or to monitor the health, 2124 safety, or security of residents under s. 429.07(7) monitoring visits conducted under s. 429.28(3)(c) to verify the correction 2125 2126 of the violations.

2127 Section 64. Subsections (6) through (10) of section 2128 429.23, Florida Statutes, are renumbered as subsections (5) 2129 through (9), respectively, and present subsection (5) of that 2130 section is amended to read:

2131 429.23 Internal risk management and quality assurance 2132 program; adverse incidents and reporting requirements.-

2133 (5) Each facility shall report monthly to the agency any 2134 liability claim filed against it. The report must include the 2135 name of the resident, the dates of the incident leading to the 2136 claim, if applicable, and the type of injury or violation of 2137 rights alleged to have occurred. This report is not discoverable 2138 in any civil or administrative action, except in such actions 2139 brought by the agency to enforce the provisions of this part. 2140 Section 65. Paragraph (a) of subsection (1) and subsection 2141 (2) of section 429.255, Florida Statutes, are amended to read: 2142 429.255 Use of personnel; emergency care.-2143 (1) (a) Persons under contract to the facility $or_{\overline{\tau}}$ facility

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2144 staff, or volunteers, who are licensed according to part I of 2145 chapter 464, or those persons exempt under s. 464.022(1), and 2146 others as defined by rule, may administer medications to 2147 residents, take residents' vital signs, manage individual weekly 2148 pill organizers for residents who self-administer medication, 2149 give prepackaged enemas ordered by a physician, observe 2150 residents, document observations on the appropriate resident's 2151 record, report observations to the resident's physician, and 2152 contract or allow residents or a resident's representative, designee, surrogate, guardian, or attorney in fact to contract 2153 2154 with a third party, provided residents meet the criteria for 2155 appropriate placement as defined in s. 429.26. Persons under 2156 contract to the facility or facility staff who are licensed 2157 according to part I of chapter 464 may provide limited nursing 2158 services. Nursing assistants certified pursuant to part II of 2159 chapter 464 may take residents' vital signs as directed by a 2160 licensed nurse or physician. The facility is responsible for 2161 maintaining documentation of services provided under this 2162 paragraph as required by rule and ensuring that staff are 2163 adequately trained to monitor residents receiving these 2164 services.

2165 In facilities licensed to provide extended congregate (2)2166 care, persons under contract to the facility or, facility staff, 2167 or volunteers, who are licensed according to part I of chapter 2168 464, or those persons exempt under s. 464.022(1), or those 2169 persons certified as nursing assistants pursuant to part II of 2170 chapter 464, may also perform all duties within the scope of 2171 their license or certification, as approved by the facility Page 78 of 96

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2172 administrator and pursuant to this part.

2173 Section 66. Subsection (3) of section 429.28, Florida 2174 Statutes, is amended to read: 2175429.28 Resident bill of rights.-2176 (3) (a) The agency shall conduct a survey to determine general compliance with facility standards and compliance with 2177 2178 residents' rights as a prerequisite to initial licensure or 2179 licensure renewal. 2180 (b) In order to determine whether the facility is 2181 adequately protecting residents' rights, the biennial survey 2182 shall include private informal conversations with a sample of residents and consultation with the ombudsman council in the 2183 2184 planning and service area in which the facility is located to 2185 discuss residents' experiences within the facility. 2186 (c) During any calendar year in which no survey is 2187 conducted, the agency shall conduct at least one monitoring 2188 visit of each facility cited in the previous year for a class I 2189 or class II violation, or more than three uncorrected class III 2190 violations. 2191 (d) The agency may conduct periodic followup inspections 2192 as necessary to monitor the compliance of facilities with a 2193 history of any class I, class II, or class III violations that 2194 threaten the health, safety, or security of residents. 2195 (e) The agency may conduct complaint investigations as warranted to investigate any allegations of noncompliance with 2196 2197 requirements required under this part or rules adopted under 2198 this part. 2199 Section 67. Subsection (2) of section 429.35, Florida Page 79 of 96

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2200 Statutes, is amended to read:

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429.35 Maintenance of records; reports.-

2202 Within 60 days after the date of the biennial (2)2203 inspection visit required under s. 408.811 or within 30 days 2204 after the date of any interim visit, the agency shall forward 2205 the results of the inspection to the local ombudsman council in 2206 whose planning and service area, as defined in part II of 2207 chapter 400, the facility is located; to at least one public 2208 library or, in the absence of a public library, the county seat 2209 in the county in which the inspected assisted living facility is 2210 located; and, when appropriate, to the district Adult Services 2211 and Mental Health Program Offices. This information may be 2212 provided electronically or through the agency's Internet 2213 website.

2214 Section 68. Paragraphs (i) and (j) of subsection (1) of 2215 section 429.41, Florida Statutes, are amended to read:

429.41 Rules establishing standards.-

2217 (1)It is the intent of the Legislature that rules 2218 published and enforced pursuant to this section shall include 2219 criteria by which a reasonable and consistent quality of resident care and quality of life may be ensured and the results 2220 2221 of such resident care may be demonstrated. Such rules shall also 2222 ensure a safe and sanitary environment that is residential and noninstitutional in design or nature. It is further intended 2223 2224 that reasonable efforts be made to accommodate the needs and 2225 preferences of residents to enhance the quality of life in a 2226 facility. The agency, in consultation with the department, may 2227 adopt rules to administer the requirements of part II of chapter Page 80 of 96

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2228 408. In order to provide safe and sanitary facilities and the 2229 highest quality of resident care accommodating the needs and 2230 preferences of residents, the department, in consultation with 2231 the agency, the Department of Children and Family Services, and 2232 the Department of Health, shall adopt rules, policies, and 2233 procedures to administer this part, which must include 2234 reasonable and fair minimum standards in relation to: 2235 Facilities holding an a limited nursing, extended (i) 2236 congregate care, or limited mental health license. 2237 The establishment of specific criteria to define (†) 2238 appropriateness of resident admission and continued residency in 2239 a facility holding a standard, limited nursing, extended 2240 congregate care, and limited mental health license. 2241 Subsections (1) and (2) of section 429.53, Section 69. 2242 Florida Statutes, are amended to read: 2243 429.53 Consultation by the agency.-The area offices of licensure and certification of the 2244 (1)2245 agency shall provide consultation to the following upon request: 2246 A licensee of a facility. (a) 2247 A person interested in obtaining a license to operate (b) 2248 a facility under this part. 2249 As used in this section, "consultation" includes: (2)2250 An explanation of the requirements of this part and (a) 2251 rules adopted pursuant thereto; 2252 (b) An explanation of the license application and renewal 2253 procedures; 2254 (c) The provision of a checklist of general local and 2255 state approvals required prior to constructing or developing a Page 81 of 96

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2256 facility and a listing of the types of agencies responsible for 2257 such approvals;

2258 (d) An explanation of benefits and financial assistance 2259 available to a recipient of supplemental security income 2260 residing in a facility;

2261 <u>(c)</u> (e) Any other information which the agency deems 2262 necessary to promote compliance with the requirements of this 2263 part; and

2264 (f) A preconstruction review of a facility to ensure 2265 compliance with agency rules and this part.

2266 Section 70. Subsections (1) and (2) of section 429.54, 2267 Florida Statutes, are renumbered as subsections (2) and (3), 2268 respectively, and a new subsection (1) is added to that section 2269 to read:

2270

429.54 Collection of information; local subsidy.-

2271 (1) A facility that is licensed under this part must 2272 report electronically to the agency semiannually, or more 2273 frequently as determined by rule, data related to the facility, 2274 including, but not limited to, the total number of residents, 2275 the number of residents who are receiving limited mental health 2276 services, the number of residents who are receiving extended 2277 congregate care services, the number of residents who are 2278 receiving limited nursing services, funding sources of the 2279 residents, and professional staffing employed by or under 2280 contract with the licensee to provide resident services. The 2281 department, in consultation with the agency, shall adopt rules to administer this subsection. 2282

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2283 Section 71. Subsections (1) and (5) of section 429.71, Florida Statutes, are amended to read: 2284 2285 429.71 Classification of violations deficiencies; 2286 administrative fines.-2287 In addition to the requirements of part II of chapter (1)2288 408 and in addition to any other liability or penalty provided 2289 by law, the agency may impose an administrative fine on a 2290 provider according to the following classification: 2291 Class I violations are defined in s. 408.813 those (a) 2292 conditions or practices related to the operation and maintenance 2293 of an adult family care home or to the care of residents which 2294 the agency determines present an imminent danger to the 2295 residents or quests of the facility or a substantial probability 2296 that death or serious physical or emotional harm would result 2297 therefrom. The condition or practice that constitutes a class I 2298 violation must be abated or eliminated within 24 hours, unless a 2299 fixed period, as determined by the agency, is required for 2300 correction. A class I violation deficiency is subject to an 2301 administrative fine in an amount not less than \$500 and not 2302 exceeding \$1,000 for each violation. A fine may be levied 2303 notwithstanding the correction of the deficiency.

2304 Class II violations are defined in s. 408.813 those (b) 2305 conditions or practices related to the operation and maintenance 2306 of an adult family care home or to the care of residents which 2307 the agency determines directly threaten the physical or 2308 emotional health, safety, or security of the residents, other 2309 than class I violations. A class II violation is subject to an 2310 administrative fine in an amount not less than \$250 and not Page 83 of 96

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exceeding \$500 for each violation. A citation for a class II violation must specify the time within which the violation is required to be corrected. If a class II violation is corrected within the time specified, no civil penalty shall be imposed, unless it is a repeated offense.

2316 (C) Class III violations are defined in s. 408.813 those 2317 conditions or practices related to the operation and maintenance of an adult family care home or to the care of residents which 2318 2319 the agency determines indirectly or potentially threaten the 2320 physical or emotional health, safety, or security of residents, 2321 other than class I or class II violations. A class III violation 2322 is subject to an administrative fine in an amount not less than 2323 \$100 and not exceeding \$250 for each violation. A citation for a 2324 class III violation shall specify the time within which the 2325 violation is required to be corrected. If a class III violation 2326 is corrected within the time specified, no civil penalty shall 2327 be imposed, unless it is a repeated violation offense.

2328 (d) Class IV violations are defined in s. 408.813 those 2329 conditions or occurrences related to the operation and 2330 maintenance of an adult family care home, or related to the 2331 required reports, forms, or documents, which do not have the 2332 potential of negatively affecting the residents. A provider that 2333 does not correct A class IV violation within the time limit 2334 specified by the agency is subject to an administrative fine in 2335 an amount not less than \$50 and not exceeding \$100 for each 2336 violation. Any class IV violation that is corrected during the 2337 time the agency survey is conducted will be identified as an

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2338 agency finding and not as a violation, unless it is a repeat 2339 violation.

2340 (5) As an alternative to or in conjunction with an 2341 administrative action against a provider, the agency may request 2342 a plan of corrective action that demonstrates a good faith 2343 effort to remedy each violation by a specific date, subject to 2344 the approval of the agency.

2345 Section 72. Paragraphs (b) through (e) of subsection (2) 2346 of section 429.911, Florida Statutes, are redesignated as 2347 paragraphs (a) through (d), respectively, and present paragraph 2348 (a) of that subsection is amended to read:

2349 429.911 Denial, suspension, revocation of license;
2350 emergency action; administrative fines; investigations and
2351 inspections.—

(2) Each of the following actions by the owner of an adult
day care center or by its operator or employee is a ground for
action by the agency against the owner of the center or its
operator or employee:

2356 (a) An intentional or negligent act materially affecting 2357 the health or safety of center participants.

2358 Section 73. Section 429.915, Florida Statutes, is amended 2359 to read:

429.915 Conditional license.—In addition to the license categories available in part II of chapter 408, the agency may issue a conditional license to an applicant for license renewal or change of ownership if the applicant fails to meet all standards and requirements for licensure. A conditional license issued under this subsection must be limited to a specific

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2366 period not exceeding 6 months, as determined by the agency, and must be accompanied by an approved plan of correction. 2367 2368 Section 74. Subsection (7) of section 394.4787, Florida 23691 Statutes, is amended to read: 394.4787 Definitions; ss. 394.4786, 394.4787, 394.4788, 2370 2371 and 394.4789.-As used in this section and ss. 394.4786, 394.4788, and 394.4789: 2372 "Specialty psychiatric hospital" means a hospital 2373 (7)2374 licensed by the agency pursuant to s. 395.002(26)(28) and part 2375 II of chapter 408 as a specialty psychiatric hospital. 2376 Section 75. Paragraph (g) of subsection (2) of section 400.0239, Florida Statutes, is amended to read: 2377 2378 400.0239 Quality of Long-Term Care Facility Improvement 2379 Trust Fund.-2380 (2) Expenditures from the trust fund shall be allowable 2381 for direct support of the following: 2382 (g) Other initiatives authorized by the Centers for 2383 Medicare and Medicaid Services for the use of federal civil 2384 monetary penalties, including projects recommended through the Medicaid "Up or Out" Quality of Care Contract Management Program 2385 2386 pursuant to s. 400.148. 2387 Section 76. Subsection (43) of section 408.07, Florida 2388 Statutes, is amended to read: 2389 408.07 Definitions.-As used in this chapter, with the 2390 exception of ss. 408.031-408.045, the term: "Rural hospital" means an acute care hospital 2391 (43)2392 licensed under chapter 395, having 100 or fewer licensed beds and an emergency room, and which is: 2393 Page 86 of 96

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(a) The sole provider within a county with a populationdensity of no greater than 100 persons per square mile;

(b) An acute care hospital, in a county with a population density of no greater than 100 persons per square mile, which is at least 30 minutes of travel time, on normally traveled roads under normal traffic conditions, from another acute care hospital within the same county;

2401 (c) A hospital supported by a tax district or subdistrict 2402 whose boundaries encompass a population of 100 persons or fewer 2403 per square mile;

2404 A hospital with a service area that has a population (d) 2405 of 100 persons or fewer per square mile. As used in this 2406 paragraph, the term "service area" means the fewest number of zip codes that account for 75 percent of the hospital's 2407 2408 discharges for the most recent 5-year period, based on 2409 information available from the hospital inpatient discharge database in the Florida Center for Health Information and Policy 2410 2411 Analysis at the Agency for Health Care Administration; or

2412 2413 (e) A critical access hospital.

2414 Population densities used in this subsection must be based upon 2415 the most recently completed United States census. A hospital that received funds under s. 409.9116 for a quarter beginning no 2416 2417 later than July 1, 2002, is deemed to have been and shall continue to be a rural hospital from that date through June 30, 2418 2419 2015, if the hospital continues to have 100 or fewer licensed beds and an emergency room, or meets the criteria of s. 2420 2421 $\frac{395.602(2)(e)4}{e}$. An acute care hospital that has not previously Page 87 of 96

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2422 been designated as a rural hospital and that meets the criteria 2423 of this subsection shall be granted such designation upon 2424 application, including supporting documentation, to the Agency 2425 for Health Care Administration.

2426 Section 77. Paragraphs (b) and (h) of subsection (3) of 2427 section 430.80, Florida Statutes, are amended to read:

2428430.80Implementation of a teaching nursing home pilot2429project.--

(3) To be designated as a teaching nursing home, a nursinghome licensee must, at a minimum:

(b) Participate in a nationally recognized accreditation program and hold a valid accreditation, such as the accreditation awarded by The Joint Commission on Accreditation of Healthcare Organizations;

2436 (h) Maintain insurance coverage pursuant to s. 2437 400.141(1)(r)(s) or proof of financial responsibility in a 2438 minimum amount of \$750,000. Such proof of financial 2439 responsibility may include:

24401. Maintaining an escrow account consisting of cash or2441assets eligible for deposit in accordance with s. 625.52; or

2442 Obtaining and maintaining pursuant to chapter 675 an 2. 2443 unexpired, irrevocable, nontransferable and nonassignable letter 2444 of credit issued by any bank or savings association organized 2445 and existing under the laws of this state or any bank or savings 2446 association organized under the laws of the United States that 2447 has its principal place of business in this state or has a 2448 branch office which is authorized to receive deposits in this 2449 state. The letter of credit shall be used to satisfy the

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obligation of the facility to the claimant upon presentment of a final judgment indicating liability and awarding damages to be paid by the facility or upon presentment of a settlement agreement signed by all parties to the agreement when such final judgment or settlement is a result of a liability claim against the facility.

2456Section 78. Paragraph (a) of subsection (2) of section2457440.13, Florida Statutes, is amended to read:

2458 440.13 Medical services and supplies; penalty for 2459 violations; limitations.-

2460

(2) MEDICAL TREATMENT; DUTY OF EMPLOYER TO FURNISH.-

2461 (a) Subject to the limitations specified elsewhere in this 2462 chapter, the employer shall furnish to the employee such 2463 medically necessary remedial treatment, care, and attendance for 2464 such period as the nature of the injury or the process of 2465 recovery may require, which is in accordance with established 2466 practice parameters and protocols of treatment as provided for 2467 in this chapter, including medicines, medical supplies, durable 2468 medical equipment, orthoses, prostheses, and other medically 2469 necessary apparatus. Remedial treatment, care, and attendance, 2470 including work-hardening programs or pain-management programs 2471 accredited by the Commission on Accreditation of Rehabilitation Facilities or The Joint Commission on the Accreditation of 2472 Health Organizations or pain-management programs affiliated with 2473 2474 medical schools, shall be considered as covered treatment only 2475 when such care is given based on a referral by a physician as 2476 defined in this chapter. Medically necessary treatment, care, and attendance does not include chiropractic services in excess 2477 Page 89 of 96

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of 24 treatments or rendered 12 weeks beyond the date of the initial chiropractic treatment, whichever comes first, unless the carrier authorizes additional treatment or the employee is catastrophically injured.

Failure of the carrier to timely comply with this subsection shall be a violation of this chapter and the carrier shall be subject to penalties as provided for in s. 440.525.

2486 Section 79. Section 483.294, Florida Statutes, is amended 2487 to read:

2488 483.294 Inspection of centers.—In accordance with s.
2489 408.811, the agency shall <u>biennially</u>, at least once annually,
2490 inspect the premises and operations of all centers subject to
2491 licensure under this part.

2492 Section 80. Subsection (1) of section 627.645, Florida 2493 Statutes, is amended to read:

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2482

627.645 Denial of health insurance claims restricted.-

2495 (1)No claim for payment under a health insurance policy 2496 or self-insured program of health benefits for treatment, care, 2497 or services in a licensed hospital which is accredited by The 2498 Joint Commission on the Accreditation of Hospitals, the American Osteopathic Association, or the Commission on the Accreditation 2499 2500 of Rehabilitative Facilities shall be denied because such 2501 hospital lacks major surgical facilities and is primarily of a rehabilitative nature, if such rehabilitation is specifically 2502 2503 for treatment of physical disability.

2504 Section 81. Paragraph (c) of subsection (2) of section 2505 627.668, Florida Statutes, is amended to read:

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2506 627.668 Optional coverage for mental and nervous disorders 2507 required; exception.-

(2) Under group policies or contracts, inpatient hospital
benefits, partial hospitalization benefits, and outpatient
benefits consisting of durational limits, dollar amounts,
deductibles, and coinsurance factors shall not be less favorable
than for physical illness generally, except that:

2513 (c) Partial hospitalization benefits shall be provided 2514 under the direction of a licensed physician. For purposes of 2515 this part, the term "partial hospitalization services" is 2516 defined as those services offered by a program accredited by The 2517 Joint Commission on Accreditation of Hospitals (JCAH) or in 2518 compliance with equivalent standards. Alcohol rehabilitation 2519 programs accredited by The Joint Commission on Accreditation of 2520 Hospitals or approved by the state and licensed drug abuse 2521 rehabilitation programs shall also be qualified providers under 2522 this section. In any benefit year, if partial hospitalization 2523 services or a combination of inpatient and partial 2524 hospitalization are utilized, the total benefits paid for all 2525 such services shall not exceed the cost of 30 days of inpatient 2526 hospitalization for psychiatric services, including physician 2527 fees, which prevail in the community in which the partial 2528 hospitalization services are rendered. If partial 2529 hospitalization services benefits are provided beyond the limits 2530 set forth in this paragraph, the durational limits, dollar 2531 amounts, and coinsurance factors thereof need not be the same as 2532 those applicable to physical illness generally. 2533 Section 82. Subsection (3) of section 627.669, Florida

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2534 Statutes, is amended to read:

2535 627.669 Optional coverage required for substance abuse 2536 impaired persons; exception.-

(3) The benefits provided under this section shall be applicable only if treatment is provided by, or under the supervision of, or is prescribed by, a licensed physician or licensed psychologist and if services are provided in a program accredited by The Joint Commission on Accreditation of Hospitals or approved by the state.

2543 Section 83. Paragraph (a) of subsection (1) of section 2544 627.736, Florida Statutes, is amended to read:

2545 627.736 Required personal injury protection benefits; 2546 exclusions; priority; claims.-

2547 REQUIRED BENEFITS.-Every insurance policy complying (1)2548 with the security requirements of s. 627.733 shall provide 2549 personal injury protection to the named insured, relatives 2550 residing in the same household, persons operating the insured 2551 motor vehicle, passengers in such motor vehicle, and other 2552 persons struck by such motor vehicle and suffering bodily injury 2553 while not an occupant of a self-propelled vehicle, subject to 2554 the provisions of subsection (2) and paragraph (4)(e), to a 2555 limit of \$10,000 for loss sustained by any such person as a 2556 result of bodily injury, sickness, disease, or death arising out 2557 of the ownership, maintenance, or use of a motor vehicle as 2558 follows:

(a) Medical benefits.-Eighty percent of all reasonable
expenses for medically necessary medical, surgical, X-ray,
dental, and rehabilitative services, including prosthetic
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2562 devices, and medically necessary ambulance, hospital, and 2563 nursing services. However, the medical benefits shall provide 2564 reimbursement only for such services and care that are lawfully 2565 provided, supervised, ordered, or prescribed by a physician 2566 licensed under chapter 458 or chapter 459, a dentist licensed 2567 under chapter 466, or a chiropractic physician licensed under 2568 chapter 460 or that are provided by any of the following persons 2569 or entities:

A hospital or ambulatory surgical center licensed under
 chapter 395.

2572 2. A person or entity licensed under ss. 401.2101-401.45 2573 that provides emergency transportation and treatment.

2574 3. An entity wholly owned by one or more physicians 2575 licensed under chapter 458 or chapter 459, chiropractic 2576 physicians licensed under chapter 460, or dentists licensed 2577 under chapter 466 or by such practitioner or practitioners and 2578 the spouse, parent, child, or sibling of that practitioner or 2579 those practitioners.

4. An entity wholly owned, directly or indirectly, by ahospital or hospitals.

2582 5. A health care clinic licensed under ss. 400.990-400.995 2583 that is:

a. Accredited by The Joint Commission on Accreditation of
 Healthcare Organizations, the American Osteopathic Association,
 the Commission on Accreditation of Rehabilitation Facilities, or
 the Accreditation Association for Ambulatory Health Care, Inc.;
 or

2589

b. A health care clinic that:

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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α	H) (J	S	Ε	0	F		R	Е	Ρ	R	Е	S	Е	Ν	Т	A	Т	1	V	Έ	S	j.
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2590	(I) Has a medical director licensed under chapter 458,						
2591	chapter 459, or chapter 460;						
2592	(II) Has been continuously licensed for more than 3 years						
2593	or is a publicly traded corporation that issues securities						
2594	traded on an exchange registered with the United States						
2595	Securities and Exchange Commission as a national securities						
2596	exchange; and						
2597	(III) Provides at least four of the following medical						
2598	specialties:						
2599	(A) General medicine.						
2600	(B) Radiography.						
2601	(C) Orthopedic medicine.						
2602	(D) Physical medicine.						
2603	(E) Physical therapy.						
2604	(F) Physical rehabilitation.						
2605	(G) Prescribing or dispensing outpatient prescription						
2606	medication.						
2607	(H) Laboratory services.						
2608							
2609	The Financial Services Commission shall adopt by rule the form						
2610	that must be used by an insurer and a health care provider						
2611	specified in subparagraph 3., subparagraph 4., or subparagraph						
2612	5. to document that the health care provider meets the criteria						
2613	of this paragraph, which rule must include a requirement for a						
2614	sworn statement or affidavit.						
2615							
2616	Only insurers writing motor vehicle liability insurance in this						
2617	state may provide the required benefits of this section, and no						
I	Page 94 of 96						

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2618 such insurer shall require the purchase of any other motor 2619 vehicle coverage other than the purchase of property damage 2620 liability coverage as required by s. 627.7275 as a condition for 2621 providing such required benefits. Insurers may not require that 2622 property damage liability insurance in an amount greater than 2623 \$10,000 be purchased in conjunction with personal injury 2624 protection. Such insurers shall make benefits and required 2625 property damage liability insurance coverage available through 2626 normal marketing channels. Any insurer writing motor vehicle 2627 liability insurance in this state who fails to comply with such 2628 availability requirement as a general business practice shall be 2629 deemed to have violated part IX of chapter 626, and such 26301 violation shall constitute an unfair method of competition or an 2631 unfair or deceptive act or practice involving the business of 2632 insurance; and any such insurer committing such violation shall 2633 be subject to the penalties afforded in such part, as well as 2634 those which may be afforded elsewhere in the insurance code.

2635 Section 84. Subsection (12) of section 641.495, Florida 2636 Statutes, is amended to read:

2637 641.495 Requirements for issuance and maintenance of 2638 certificate.-

2639 The provisions of part I of chapter 395 do not apply (12)2640 to a health maintenance organization that, on or before January 2641 1, 1991, provides not more than 10 outpatient holding beds for 2642 short-term and hospice-type patients in an ambulatory care 2643 facility for its members, provided that such health maintenance 2644 organization maintains current accreditation by The Joint 2645 Commission on Accreditation of Health Care Organizations, the Page 95 of 96

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2646 Accreditation Association for Ambulatory Health Care, or the 2647 National Committee for Quality Assurance. 2648 Section 85. Subsection (13) of section 651.118, Florida 2649 Statutes, is amended to read: 2650 651.118 Agency for Health Care Administration; 2651 certificates of need; sheltered beds; community beds.-2652 (13)Residents, as defined in this chapter, are not 2653 considered new admissions for the purpose of s. 2654 400.141(1)(n)(o)1.d. 2655 Section 86. Subsection (2) of section 766.1015, Florida 2656 Statutes, is amended to read: 2657 766.1015 Civil immunity for members of or consultants to 2658 certain boards, committees, or other entities.-2659 (2)Such committee, board, group, commission, or other 2660 entity must be established in accordance with state law or in 2661 accordance with requirements of The Joint Commission on 2662 Accreditation of Healthcare Organizations, established and duly 2663 constituted by one or more public or licensed private hospitals 2664 or behavioral health agencies, or established by a governmental 2665 agency. To be protected by this section, the act, decision, 2666 omission, or utterance may not be made or done in bad faith or 2667 with malicious intent. 2668 Section 87. This act shall take effect July 1, 2010.

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Bill No. HB 1143 (2010)

Amendment No. 1

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COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER .	

Council/Committee hearing bill: Health Regulation Representative(s) Hudson offered the following:

Amendment (with directory and title amendments)

Between lines 779 and 780, insert:

Be allowed and encouraged by the agency to provide 6 (f) 7 other needed services under certain conditions. If the facility has a standard licensure status, and has had no class I or class 8 9 II deficiencies during the past 2 years or has been awarded a Gold Seal under the program established in s. 400.235, it may be 10 11 encouraged by the agency to provide services, including, but not 12 limited to, respite and adult day services, which enable 13 individuals to move in and out of the facility. A facility is 14 not subject to any additional licensure requirements for 15 providing these services.

16 <u>1.</u> Respite care may be offered to persons in need of 17 short-term or temporary nursing home services. Respite care must 18 be provided in accordance with this part and rules adopted by 19 the agency. However, the agency shall, by rule, adopt modified

Page 1 of 5

Bill No. HB 1143 (2010)

20	Amendment No. 1 requirements for resident assessment, resident care plans,
21	resident contracts, physician orders, and other provisions, as
22	appropriate, for short-term or temporary nursing home
23	services.For each person admitted under the respite care
24	program, the facility licensee must:
25	a. Have a written abbreviated plan of care that, at a
26	minimum, includes nutritional requirements, medication orders,
27	physician orders, nursing assessments, and dietary preferences.
28	The nursing or physician assessments may take the place of all
29	other assessments required for full time residents.
30	b. Have a contract which, at a minimum, includes the
31	services to be provided to the respite resident including:
32	charges for services, activities, equipment, emergency medical
33	services, and the administration of medications. If multiple
34	respite admissions for a single person are anticipated, the
35	original contract may be good for one year from the date of
36	execution.
37	c. Ensure that each resident is released to his or her
38	caregiver or an individual designated in writing by the
39	caregiver.
40	2. Persons admitted under the respite care program are:
41	a. Exempt from requirements in rule related to discharge
42	planning.
43	b. Covered by the resident's rights in section 400.022,
44	other than (1)(p), (q), (u) and (v). Funds or property of the
45	respite resident shall not be considered trust funds subject to
46	the requirements of section 400.022(1)(h), until the resident
47	has been in the facility for more than 14 consecutive days.

Page 2 of 5

Bill No. HB 1143 (2010)

48	Amendment No. 1 <u>c. Allowed to use their personal medications for the</u>
49	respite stay if permitted by facility policy. The facility must
50	obtain physician's orders for the medications. The caregiver may
51	provide information regarding the medications as part of the
52	nursing assessment, which must agree with the physician's
53	orders. Medications should be released with the resident upon
54	discharge in accordance with current orders.
55	3. A person receiving respite care shall be entitled to a
56	total of 60 days in the facility within a contract year or a
57	calendar year if the contract is for less than 12 months.
58	However, each single stay shall not exceed 14 days. If a stay
59	exceeds 14 consecutive days, the facility must comply with all
60	assessment and care planning requirements applicable to nursing
61	home residents.
62	4. Persons receiving respite care shall reside in a
63	licensed nursing home bed.
64	5. A prospective respite resident must provide medical
65	information from a physician, a physician assistant, or nurse
66	practitioner and other information from the primary caregiver as
67	may be required by the facility, prior to or at the time of
68	admission to receive respite care. The medical information must
69	include a physician's order for respite care and proof of a
70	physical examination by a licensed physician, physician
71	assistant, or nurse practitioner. The physician's order and
72	physical examination may be used to provide intermittent respite
73	care for up to 12 months from the date the order is written.
74	6. The facility must assume the duties of the primary care
75	giver. To ensure continuity of care and services, the respite

Page 3 of 5

Bill No. HB 1143 (2010)

Amendment No. 1

76	resident shall be entitled to retain his or her personal
77	physician and must have access to medically necessary services
78	such as physical therapy, occupational therapy or speech therapy
79	as needed. The facility must arrange for transportation to these
80	services if necessary.

81 7. The agency shall allow for shared programming and 82 staff in a facility which meets minimum standards and offers 83 services pursuant to this paragraph, but, if the facility is 84 cited for deficiencies in patient care, may require additional 85 staff and programs appropriate to the needs of service 86 recipients. A person who receives respite care may not be 87 counted as a resident of the facility for purposes of the 88 facility's licensed capacity unless that person receives 24-hour 89 respite care. A person receiving either respite care for 24 90 hours or longer or adult day services must be included when 91 calculating minimum staffing for the facility. Any costs and 92 revenues generated by a nursing home facility from 93 nonresidential programs or services shall be excluded from the 94 calculations of Medicaid per diems for nursing home 95 institutional care reimbursement.

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Page 4 of 5

Bill No. HB 1143 (2010)

Amendment No. 1 104 105 DIRECTORY AMENDMENT 106 Remove lines 772-775 and insert: Section 25. Paragraphs (o) through (w) of subsection (1) of 107 108 section 400.141, Florida Statutes, are redesignated as 109 paragraphs (n) through (u), respectively, and present paragraphs (f), (g), (j), (n), and (o) of that subsection are amended, to 110 111 read: 112 113 114 115 TITLE AMENDMENT Remove line 59 and insert: 116 117 400.141, F.S.; providing criteria for the provision of respite 118 services by nursing homes; requiring a written plan of care; 119 requiring a contract for services; requiring resident release to 120 caregivers so designated in writing; providing an exemption to 121 the application of discharge planning rules; providing for 122 residents' rights; providing for use of personal mediations; 123 providing terms of respite stay; providing for communication of 124 patient information; requiring a physician order; providing for 125 services for respite patients; conforming a reference; requiring

Bill No. HB 1143 (2010)

Amendment No. 2

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Health Care Regulation Policy

2 Committee

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3 Representative(s) Hudson offered the following:

Amendment (with title amendment)

Remove lines 308-318 and insert:
accredited by the Commission on Accreditation of Rehabilitation
<u>FacilitiesCARF-the Rehabilitation Accreditation Commission</u>.

9 (b) Any mental health facility licensed by the agency or 10 any substance abuse component licensed by the department that is 11 accredited by The Joint Commission on Accreditation of 12 Healthcare Organizations, the Commission on Accreditation of 13 Rehabilitation FacilitiesCARF-the Rehabilitation Accreditation 14 Commission, or the Council on Accreditation of Children and 15 Family Services.

(c) Any network of providers from which the department or the agency purchases behavioral health care services accredited by The Joint Commission on Accreditation of Healthcare

Bill No. HB 1143 (2010)

19	Amendment No. 2 Organizations, the Commission on Accreditation of Rehabilitation
20	Facilities CARF-the Rehabilitation Accreditation Commission,
21	
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24	TITLE AMENDMENT
25	Remove line 42 and insert:
26	Accreditation of Healthcare Organizations, CARF-the
27	Rehabilitation Accreditation Commission and the Council
	· · ·
	Page 2 of 2

Bill No. HB 1143 (2010)

Amendment No. 3

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Health Care Regulation Policy Committee

Representative(s) Hudson offered the following:

Amendment (with directory and title amendments)

Between lines 372 and 373, insert:

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(b) The agency shall, at the request of a licensee that is 8 9 a teaching hospital as defined in s. 408.07(45), issue a single license to a licensee for facilities that have been previously 10 11 licensed as separate premises, provided such separately licensed 12 facilities, taken together, constitute the same premises as 13 defined in s. 395.002(22) 395.002(23). Such license for the 14 single premises shall include all of the beds, services, and 15 programs that were previously included on the licenses for the 16 separate premises. The granting of a single license under this 17 paragraph shall not in any manner reduce the number of beds, services, or programs operated by the licensee. 18 19

Page 1 of 2

Bill No. HB 1143 (2010)

	Amendment No. 3
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21	
22	DIRECTORY AMENDMENT
23	Remove line 366 and insert:
24	Section 7. Paragraph (c) of subsection (1) and paragraph (b) of
25	subsection (2) of section
26	
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29	TITLE AMENDMENT
30	Remove line 13 and insert:
31	395.003, F.S.; deleting an obsolete provision; <u>conforming a</u>
32	cross-reference; amending s.
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Bill No. HB 1143 (2010)

Amendment No. 4

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	••••••

1	Council/Committee hearing bill: Health Care Regulation Policy
. 2	Committee
3	Representative(s) Hudson offered the following:
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5	Amendment (with directory and title amendments)
6	Between lines 870 and 871, insert:
7	(r) Report to the agency any filing for bankruptcy
8	protection by the facility or its parent corporation,
9	divestiture or spin-off of its assets, or corporate
10	reorganization within 30 days after the completion of such
11	activity.
12	
13	
14	
15	DIRECTORY AMENDMENT
16	Remove line 775 and insert:
17	(g), (j), (n), and (o) <u>, and (r)</u> of that subsection are amended,
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Page 1 of 2

Bill No. HB 1143 (2010)

	Amendment No. 4
20	
21	TITLE AMENDMENT
22	Remove line 63 and insert:
23	related to management companies to the agency; deleting
24	requirement for facilities to notify the agency of certain
25	bankruptcy filings to conform to changes made by the act;
26	amending s.

Page 2 of 2

Bill No. HB 1143 (2010)

Amendment No. 5

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
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Council/Committee hearing bill: Health Care Regulation Policy

2 Committee

3 Representative(s) Hudson offered the following:

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Amendment

Remove line 1730 and insert:

III, or class IV violation. Unless otherwise specified in law,

the amount of the fine shall not

Bill No. HB 1143 (2010)

Amendment No. 6

COUNCIL/COMMITTEE ACTION

ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Health Care Regulation Policy

Committee

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Representative(s) Hudson offered the following:

Amendment

Remove line 1745 and insert:

a period of up to 30 days for the sole purpose of allowing the

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Bill No. HB 1143 (2010)

Amendment No. 7

	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: Health Care Regulation Policy
2	Committee
3	Representative(s) Hudson offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 1680-1683 and insert:
7	payment of a late fee. If an application is received after the
8	required filing date and exhibits a hand-canceled postmark
9	obtained from a United States post office dated on or before the
10	required filing date, no fine will be levied.
11	
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14	TITLE AMENDMENT
15	Remove lines 121-123 and insert:
16	impending expiration of a license; requiring payment of

Page 1 of 1