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# **Criminal Justice Subcommittee**

**October 4<sup>th</sup>, 2011**

**9:00 AM**

**12 HOB**

**Dean Cannon  
Speaker**

**Gayle Harrell  
Chair**

# Committee Meeting Notice

HOUSE OF REPRESENTATIVES

(AMENDED 10/3/2011 3:09:26PM)

Amended(1)

## Criminal Justice Subcommittee

**Start Date and Time:** Tuesday, October 04, 2011 09:00 am  
**End Date and Time:** Tuesday, October 04, 2011 11:00 am  
**Location:** 12 HOB  
**Duration:** 2.00 hrs

Presentation by the following agencies on their 2012 Legislative Priorities:


Department of Law Enforcement  
Parole Commission  
Department of Juvenile Justice  
Department of Corrections

Presentation by the Department of Corrections on Reentry Programs and Initiatives.

**NOTICE FINALIZED on 10/03/2011 15:09 by hudson.jessica**



**FLORIDA PAROLE COMMISSION**  
A Governor and Cabinet Agency Created in 1941



**Agency Legislative Priorities**  
House Criminal Justice Subcommittee  
The Honorable Gayle Harrell, Chair  
The Honorable Charles Van Zant, Vice Chair  
October 4, 2011  
Tena M. Pate, Chair

*To ensure public safety and provide victim assistance through the post prison release process.*

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**FLORIDA PAROLE COMMISSION**  
A Governor and Cabinet Agency Created in 1941

**Agency Legislative Priorities**  
2012 Legislative Session

PROGRAM:  
POST INCARCERATION ENFORCEMENT and VICTIMS' RIGHTS

ACTIVITIES: Conditional and Addiction Recovery Release; Offender Revocations; Clemency Services; and Parole/Conditional Medical Determinations

Priority Ranking Order

- Funding for Victims' Services 1 FTE/\$47,661
- Extended interviews for Specified Crimes
- Funding for Clemency Investigations 10 FTEs/\$642,275
- Funding for Temporary Commissioners OPS/\$16,600

TOTAL REQUEST: \$706,536 and 11 FTEs 2

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**FLORIDA PAROLE COMMISSION**  
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**Extended Interviews for Specified Crimes**

- This is a victim-friendly proposal aimed at reducing trauma to victims of crime and their families.
- This proposal allows the Commission to set an extended length of time (from 5 to 7 years) between subsequent interview dates for certain parole-eligible inmates.
- The Commission may already set such extended interview dates for those convicted of murder, attempted murder, sexual battery, attempted sexual battery, or for those with a twenty-five (25) year minimum mandatory sentence.
- This proposal would add the crime of kidnapping and the crimes of robbery, burglary, or breaking and entering in which a human being was present and a sexual act is attempted or completed.

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**FLORIDA PAROLE COMMISSION**  
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**Victims' Services Unit**  
1 FTE \$ 47,661

- Victims' Services plays a critical role by:
  - Informing victims of their rights and educating them on the hearing process;
  - Providing direct, personal assistance to crime victims and their families;
  - Providing an environment of compassion, dignity, and respect; and,
  - Reducing further victimization to victims of crimes.
- In FY 2010-11, Victims' Services made up 8% of the FPC workload hours by program with 18,547 victim assists made by Central and Field Office staff.
- June 30, 2011, there were 36,384 pending clemency cases, requiring victim input.
- There are 5,360 inmates currently parole eligible whose cases will require victim assists.
- Victims' Services also provides assistance to victims in Conditional Medical Release cases.

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**FLORIDA PAROLE COMMISSION**  
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**Clemency Investigations**  
10 FTEs \$642,275

- Funding this request will allow the Commission to provide enhanced clemency services to the Clemency Board and the public.
- The requested 10 FTEs can complete 3,635 of the 19,666 pending *without a hearing* cases, annually.
- Additionally, the Commission is projected to receive 4,725 new cases in FY 2011-12.

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**FLORIDA PAROLE COMMISSION**  
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Category	Value
Before Rule Change	105,341
After Rule Change	95,929

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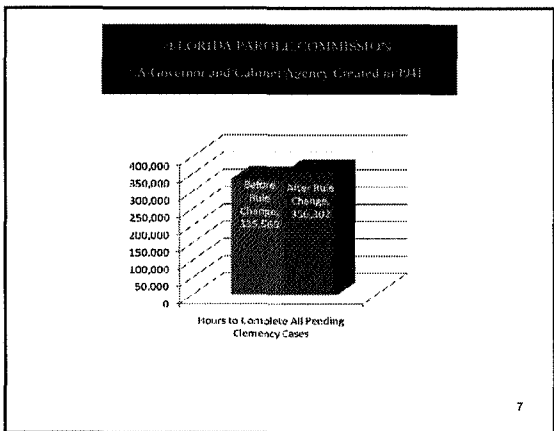
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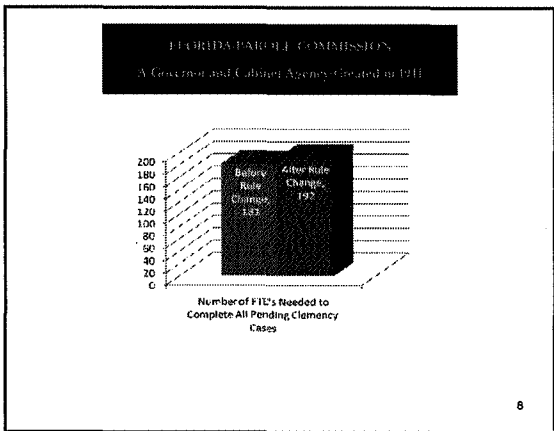
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**FLORIDA PAROLE COMMISSION**  
A Governor and Cabinet Agency Created in 1941

**Funding for Temporary Commissioners' Pay**  
\$16,600

- The Commission is requesting a reasonable increase in a temporary Commissioner's daily rate of pay from the current \$100 per day (\$12.50 an hour) to \$200 per day (s. 947.04(1), F.S.).
- Temporary Commissioners are responsible for making public safety decisions when reviewing and voting cases.

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**FLORIDA PAROLE COMMISSION**  
*A Governor and Cabinet Agency Created in 1941*

**Contact Information**  
Tena M. Pate, Chair 850-487-1980  
Jane Tillman, Director of Communications & Legislative Affairs 850-921-2816  
Sarah Rumph, General Counsel 850-488-4460  
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Will S. Kendrick, Special Programs/Special Projects Supervisor 850-921-2804

4070 Esplanade Way  
Tallahassee, FL 32399-2450

<https://fpc.state.fl.us>

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**Department of Corrections**  
Kenneth S. Tucker, Secretary



**2012 Legislative Package**

House Criminal Justice Subcommittee  
October 4, 2011

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**2012 Legislative Package**

Priorities of the Department of Corrections

- Enhance public safety
- Clarify Department authority
- Modify statute to create cost savings

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**Proposal #1**  
**Private Prison Contract Management**

- Currently seven private prisons are under the authority of DMS.
- Transfers the contract management, monitoring and associated positions from DMS to DOC.
- DMS will continue to manage competitive procurement.

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### Proposal #2

#### Violation of Community Supervision

- Clarifies language so that a probation officer will continue to supervise an offender when their supervision is suspended until disposition of a violation.

State Department of Corrections

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### Proposal #3

#### Private Transportation

- Current statutes require compliance with s. 943.13 – minimum qualifications for employment as an officer; however private transport companies are not in compliance.
- DOC and the majority of other states utilize private transport companies to transfer inmates across state lines.
- In FY 10-11, 126 inmates were transferred at a substantial cost savings using these services.
- Revises law to remove compliance with s. 943.13. Private transport companies must continue to comply with Federal Standards.

State Department of Corrections

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**Reentry Programs and Initiatives**

House Criminal Justice Subcommittee



**Re-Entry Programs**

October 4, 2011

William Carr  
Assistant Secretary of Re-Entry

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“While we diminish the stimulant of fear, we must increase to prisoners the incitements of hope, in proportion as we extinguish the terrors of the law, we should awaken and strengthen the control of the conscience.”

*Dorothea Dix, Prison Reformer (1802-1887)*

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**Re-entry Components**

- Substance Abuse
- Education
- Vocational Programs
- Work Release
- Portals of Re-entry
- Recidivism

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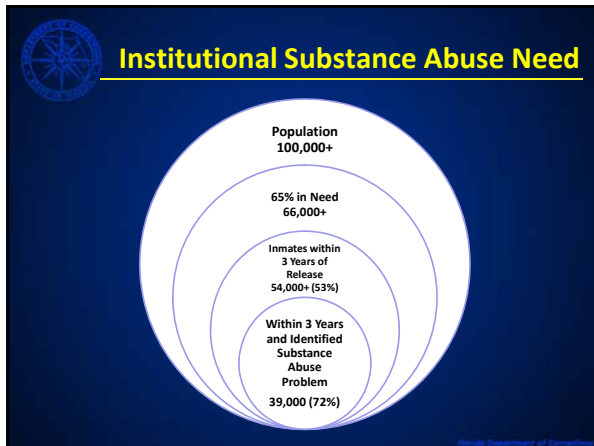
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### Current In-Prison Substance Abuse Resources

Prison Programs	Community-Based Programs
<ul style="list-style-type: none"><li>➢ 19 Prisons<ul style="list-style-type: none"><li>➢ 3 Female</li><li>➢ 16 Male</li></ul></li><li>➢ 1,689 Beds<ul style="list-style-type: none"><li>➢ 165 Female</li><li>➢ 1,524 Male</li></ul></li></ul>	<ul style="list-style-type: none"><li>➢ 7 Facilities<ul style="list-style-type: none"><li>➢ 3 Female</li><li>➢ 4 Male</li></ul></li><li>➢ 872 Beds<ul style="list-style-type: none"><li>➢ 256 Female</li><li>➢ 616 Male</li></ul></li></ul>
<b>26 Sites</b>	<b>2,561 Beds</b>

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### In-Prison Substance Abuse Treatment Resources Efforts to Expand Inmate Community-Based Programs

<b>July 1, 2011</b>	<ul style="list-style-type: none"> <li>7 Facilities</li> <li>872 Beds</li> </ul>
<b>Current Efforts</b>	<ul style="list-style-type: none"> <li>Proviso (800 Beds)</li> <li>To add 300 RTC Beds</li> </ul>
<b>Current Efforts</b>	<ul style="list-style-type: none"> <li>Proviso (800 Beds)</li> <li>To add 14 WRC &amp; 1,000 Slots</li> </ul>

North Carolina Department of Corrections

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### Current Community Corrections Resources

Short-Term Residential Substance Abuse Programs		Long-Term Residential Substance Abuse Programs	
16	775	5	286
Circuits	Beds	Circuits	Beds
↓	↓	↓	↓
Either Male/Female	536 Beds	Either Male/Female	280 Beds
Female Only	88 Beds	Female Only	6 Beds
Male Only	151 Beds	Male Only	0 Beds

Treatment Beds = 1,061  
Outpatient Substance Abuse Contracts in all 20 Circuits

North Carolina Department of Corrections

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### Education

Enrollment capacity is 6,500 students max each day

- Adult and Special Education Programs
  - Operates in 27 correctional facilities
- Inmate Teaching Assistants (ITAs)
  - Operates in 41 correctional facilities
- FY 2010-2011
  - 2,916 GEDs awarded
  - 18,032 Inmates enrolled in academic courses

North Carolina Department of Corrections

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 **Vocational Training**

Occupational trades based on Agency for Workforce Innovation and U.S. Department of Labor

- FY 2010-2011
  - Vocational courses offered to 4,981 inmates
  - Certificates awarded 2,190 inmates
  - Enrollment capacity is approximately 1,602 students
- Primary recipients
  - Inmates identified with the greatest need
  - Youthful Offenders with no marketable occupational skills
  - Adults with no marketable skills within 3.5 years of release

*"Without education, job skills, and other basic services, offenders are likely to repeat the same steps that brought them to jail in the first place..."*

Louisiana Gov. Bobby Jindal

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 **Vocational Training**

33 occupational trades offered within the Department include...

- Commercial Class "B" Driving
- Building Construction Technology
- AC, Refrigeration and Heating (HVAC)
- Applied Welding Technologies
- Automotive Collision Repair and Refinishing
- Commercial Foods and Culinary Arts
- Electrical
- Environmental Sciences
- Gasoline Engine Service Technology
- Masonry Brick and Block
- Plumbing Technology
- Waste Water Treatment Technologies




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 **Vocational Training Specter Program**

- A federally funded grant for Post-secondary vocational training
- Inmates 35 years of age and under who have a high school diploma or GED
- Programs operated at 7 institutions




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### Vocational Training U.S. Department of Labor

In collaboration with U.S. Department of Labor and the Florida Department of Education

- Will provide the opportunity for inmates to earn an industry certificate from the Florida Department of Education and U.S. Department of Labor
- Available for long-term and short-term inmates
- Program offering includes...
  - Auto-body repair
  - Cosmetology
  - Welding
  - Landscaping
  - Housekeeping

Florida Department of Corrections

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### Work Release

- Work Release is a community transition program authorized by Florida Statute, which was introduced in the Department of Corrections more than 35 years ago.
- Participating inmates must be within 14 months of their release date.
- Work release allows inmates to be gainfully employed while still being in a controlled environment.

Florida Department of Corrections

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### Work Release Beds

- Statewide Community Release Program  
3,992 – Total Beds
  - o Department Operated Facilities -20  
2,133 (53%) – Total Beds
  - o Vendor Operated Facilities - 13  
1,859 ( 47%) – Total Beds

Florida Department of Corrections

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### Paid Employment

- Subsistence in FY 10-11  
\$6,748,739 General Revenue
  - 20 Department Operated Facilities:  
\$6,748,739
  - 13 Vendor operated (vendor retains all subsistence collected) \$0

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### Paid Employment

- Restitution, fines, court costs collected FY 10-11  
\$1,853,840
  - 20 – Department Operated Facilities:  
\$1,011,471 (55%)
  - 13- Vendor Operated Facilities:  
\$842,368 (45%)

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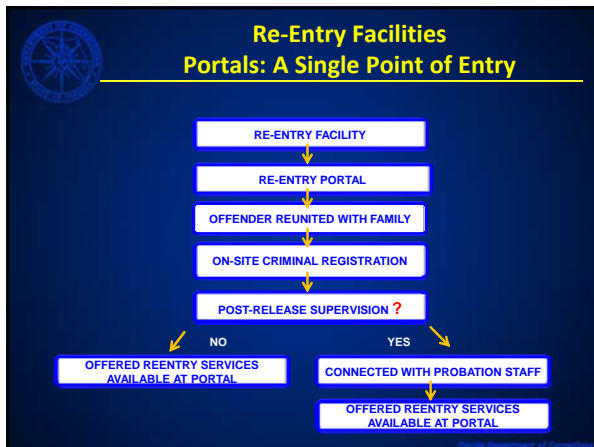
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## Re-Entry Facilities Portals

- Designated release site for offenders returning to a specific county upon release
- Locations
  - Jacksonville Reentry Center (JREC)
  - Hillsborough County Portal
  - Pinellas Safe Harbor
  - Palm Beach County Portal

*“The moment of release represents a critical point in time that can make or break an inmate’s successful reintegration into society.”*

(Release Plan for Successful Reentry, Urban Institute Justice Policy Center)

Florida Department of Corrections

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## Recidivism

### What is recidivism?

The Department of Corrections defines recidivism as a return to prison for any reason, within 3 years of release.

Florida Department of Corrections

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## Recidivism Factors

Males	Females
• Prior commitments to prison	• Prior commitments to prison
• Supervision following prison	• Supervision following prison
• Disciplinary Reports in prison	• Substance Abuse Severity Score
• Number of theft/fraud offenses	• Number of theft/fraud offenses
• Race	• Number of Drug Offenses
• Number of burglary offenses	• Diagnosed Mental Illness
• Substance Abuse Severity Score	• Number of burglary offenses
• Number of Drug Offenses	• Disciplinary Reports in prison
• High Custody	
• Time Served in months	

Florida Department of Corrections

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### Recidivism Rates for Programs

Program	Cost	Participants	Comparison	Relative Reduction
Vocational	\$6M	25%	30%	17%
Education	\$15.1M	28%	30%	8%
Work Release	\$45.1M	20%	21%	6%
Substance Abuse	\$50 M	34%	36%	5%
100-Hour Transition	\$1.4 M	33%	N/A	0%

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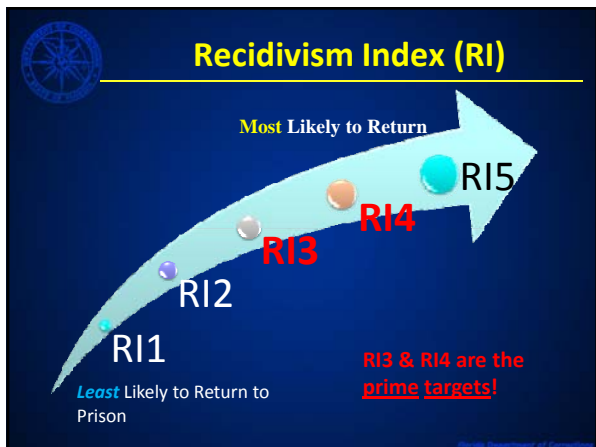
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## Goals

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Increase and Strengthen Partnerships With Stakeholders & Providers

Programming and Treatment to be Evidenced Based

Reduce Waiting Lists  
Reduce Recidivism  
Reduce Relapse

Florida Department of Corrections

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## Resources

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William Carr, JD Asst Secretary , Reentry  
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Latoya Lane, PhD Director of Reentry  
[Lane.Latoya@mail.dc.state.fl.us](mailto:Lane.Latoya@mail.dc.state.fl.us)

Florida Department of Corrections

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