

Agriculture & Natural Resources Appropriations Subcommittee

March 25, 2014 12:30 PM – 2:30 PM Reed Hall



The Florida House of Representatives

Appropriations Committee

Agriculture & Natural Resources Appropriations Subcommittee

Will Weatherford Speaker Ben Albritton Chair

AGENDA March 24, 2014 3:00 PM—6:00 PM Reed Hall (102 HOB)

- I. Call to Order/ Roll Call
- II. HB 7093—Rehabilitation of Petroleum Contamination Sites by Rooney
- III. CS/HB 791—Coastal Management by Renuart
- IV. CS/HB 955—Fish & Wildlife Conservation Commission by Goodson
- V. HB 7091—Department of Agriculture & Consumer Services by Pigman
- VI. Closing Remarks and Adjournment

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 7093

PCB ANRS 14-02 Rehabilitation of Petroleum Contamination Sites

SPONSOR(S): Agriculture & Natural Resources Subcommittee; Rooney, Jr.

TIED BILLS:

IDEN./SIM. BILLS: SB 1582

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Agriculture & Natural Resources Subcommittee	12 Y, 0 N	Moore	Blalock
Agriculture & Natural Resources Appropriations Subcommittee		Helpling	Massengale SM
2) State Affairs Committee			

SUMMARY ANALYSIS

Petroleum is stored in thousands of underground and aboveground storage tank systems throughout Florida. Releases of petroleum into the environment may occur as a result of accidental spills, storage tank system leaks, or poor maintenance practices. These discharges pose a significant threat to groundwater quality, and Florida relies on groundwater for 90 percent of its drinking water. The Department of Environmental Protection (Department or DEP) is responsible for regulating these storage tank systems.

In 1986, the Legislature enacted the State Underground Petroleum Environmental Response Act (SUPER Act) to address the pollution problems caused by leaking underground petroleum storage systems. The SUPER Act led to the creation of the Petroleum Restoration Program (Restoration Program), which establishes the requirements and procedures for cleaning up contaminated land, as well as the circumstances under which the state will pay for the cleanup. The SUPER Act gave site owners two options for having their sites rehabilitated through the Restoration Program: site owners could either conduct the rehabilitation themselves and receive reimbursement from the state or have the state conduct the cleanup in priority order.

In 1996, the Legislature made substantial revisions to the Restoration Program as a result of an Attorney General report documenting abuse, inefficiencies, and fraud within the program. This legislation phased out the reimbursement format of funding assistance and created the Preapproval Program, which requires all state-funded site rehabilitation to be preapproved by the Department and based on templated costs.

As of February 2014, there are approximately 17,300 sites eligible for state funding. Of these, approximately 7,300 have been rehabilitated and closed, approximately 3.100 are currently undergoing some phase of rehabilitation, and approximately 6,900 await rehabilitation.

The general procurement laws of the state regulate state agency competitive solicitation of commodities and services. Without an explicit exemption, the Department is required to comply with these laws when procuring contracts for petroleum rehabilitation tasks. In addition, the law directs the Department to adopt rules governing procurement for pollution response action contracts, which include petroleum site rehabilitation contracts.

The proposed committee bill (PCB) repeals the Preapproval Program and relocates certain provisions that continue to be necessary. Thus, the Department will no longer preapprove site rehabilitation work based on templated costs. Instead, the bill requires all site rehabilitation work to be competitively procured pursuant to chapter 287, F.S., or rules adopted by the Department. Although it appears the Department was already required to competitively bid rehabilitation projects, the bill emphasizes that all work must now be procured through a competitive process. The PCB requires the Department's rules to specify that only vendors who meet the minimum qualifications in current law may submit responses on a competitive solicitation or perform site rehabilitation work.

The bill also repeals the reimbursement program, which has been obsolete since 1996, and changes the name of the Preapproved Advanced Cleanup program to the Advanced Cleanup program.

The bill does not appear to have a direct fiscal impact on state government, local governments, or the private sector.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h7093.ANRAS.DOCX

DATE: 3/17/2014

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Petroleum Restoration Program

Petroleum is stored in thousands of underground and aboveground storage tank systems throughout Florida. Releases of petroleum into the environment may occur as a result of accidental spills, storage tank system leaks, or poor maintenance practices.¹ These discharges pose a significant threat to groundwater quality, and Florida relies on groundwater for 90 percent of its drinking water.² The identification and cleanup of petroleum contamination is particularly challenging due to Florida's diverse geology, diverse water systems, and the complex dynamics between contaminants and the environment.³

In 1983, Florida began enacting legislation to regulate underground and aboveground storage tank systems in an effort to protect Florida's groundwater from past and future petroleum releases.⁴ The Department of Environmental Protection (Department or DEP) is responsible for regulating these storage tank systems. In 1986, the Legislature enacted the State Underground Petroleum Environmental Response Act (SUPER Act) to address the pollution problems caused by leaking underground petroleum storage systems.⁵ The SUPER Act authorized the Department to establish criteria for the prioritization, assessment and cleanup, and reimbursement for cleanup of contaminated areas, which led to the creation of the Petroleum Restoration Program (Restoration Program). The Restoration Program establishes the requirements and procedures for cleaning up contaminated land as well as the circumstances under which the state will pay for the cleanup.

Site Rehabilitation

Florida law requires land contaminated by petroleum to be cleaned up, or rehabilitated, so that the concentration of each contaminant in the ground is below a certain level.⁶ These levels are known as Cleanup Target Levels (CTLs).⁷ Once the CTLs for a contaminated site⁸ have been attained, rehabilitation is complete and the site may be closed. When a site is closed, no further cleanup action is required unless the contaminant levels increase above the CTLs or another discharge occurs.⁹

State Funding Assistance for Rehabilitation

The average cost to rehabilitate a site is approximately \$300,000, but some sites may cost millions of dollars to rehabilitate. Under Florida law, an owner of contaminated land (site owner) is responsible for rehabilitating the land unless the site owner can show that the contamination resulted from the activities of a previous owner or other third party (responsible party), who is then responsible. Over the years, different eligibility programs have been implemented to provide state financial assistance to

¹ DEP, Guide to Florida's Petroleum Cleanup Program 1 (2002).

² ld.

³ Id.

⁴ Chapter 83-310, L.O.F.

⁵ Chapter 86-159, L.O.F.

⁶ Section 376.3071(5)(b)3., F.S.

⁷ Id.

⁸ A "site" is any contiguous land, sediment, surface water, or groundwater area upon or into which a discharge of petroleum or petroleum products has occurred or for which evidence exists that such a discharge has occurred. The site is the full extent of the contamination, regardless of property boundaries. DEP BUREAU OF PETROLEUM STORAGE SYSTEMS, PETROLEUM CLEANUP PREAPPROVAL PROGRAM STANDARD OPERATING PROCEDURES 2 (2012).

DEP, Guide to Florida's Petroleum Cleanup Program 24 (2002).

¹⁰ DEP, GUIDE TO FLORIDA'S PETROLEUM CLEANUP PROGRAM 26 (2002).

[&]quot; Section 376.308, F.S.

certain site owners and responsible parties for site rehabilitation. To receive rehabilitation funding assistance, a site must qualify under one of these programs, which are outlined in the following table:

TABLE 1: STATE-ASSISTED PETROLEUM CLEANUP ELIGIBILITY PROGRAMS				
PROGRAM NAME	PROGRAM DATES	PROGRAM DESCRIPTION		
Early Detection Incentive Program (EDI) s. 376.3071(9), F.S.	Discharges must have been reported between July 1, 1986, and December 31, 1988, to be eligible	 First state-assisted cleanup program 100 percent state funding for cleanup if site owners reported releases Originally gave site owners the option of conducting cleanup themselves and receiving reimbursement from the state or having the state conduct the cleanup in priority order Reimbursement option was phased out, so all cleanups are now conducted by the state 		
Petroleum Liability and Restoration Insurance Program (PLRIP) s. 376.3072, F.S.	Discharges must have been reported between January 1, 1989, and December 31, 1998, to be eligible	 Required facilities to purchase third party liability insurance to be eligible Provides varying amountsof state-funded site restoration coverage¹² 		
Abandoned Tank Restoration Program (ATRP) s. 376.305(6), F.S.	Applications must have been submitted between June 1, 1990, and June 30, 1996 ¹³	Provides 100 percent state funding for cleanup, less deductible, at facilities that had out-of-service or abandoned tanks as of March 1990		
Innocent Victim Petroleum Storage System Restoration Program s. 376.30715, F.S.	The application period began on July 1, 2005, and remains open	Provides 100 percent state funding for a site acquired before July 1, 1990, that ceased operating as a petroleum storage or retail business before January 1, 1985		
Petroleum Cleanup Participation Program (PCPP) s. 376.3071(13), F.S.	PCPP began on July 1, 1996, and accepted applications until December 31, 1998	 Created to provide financial assistance for sites that had missed all previous opportunities Only discharges that occurred before 1995 were eligible Site owner or responsible party must pay 25 percent of cleanup costs¹⁴ Originally had a \$300,000 cap on the amount of coverage, which was raised to \$400,000 beginning July 1, 2008 		

13 The ATRP originally had a one-year application period, but the deadline was extended. The deadline is now waived indefinitely for site owners who

are financially unable to pay for the closure of abandoned tanks. Section 376.305(6)(b), F.S.

14 The 25 percent copay requirement can be reduced or eliminated if the site owner and all responsible parties demonstrate that they are financially unable to comply. Section 376.3071(13)(c), F.S.

STORAGE NAME: h7093.ANRAS.DOCX

DATE: 3/17/2014

¹² The PLRIP initially provided \$1M worth of site restoration coverage to eligible sites. In 1994, the state began phasing out the Department's participation in the restoration insurance program by reducing the amount of restoration coverage provided. For discharges reported from January 1, 1994, to December 31, 1996, coverage was limited to \$300,000. For discharges reported from January 1, 1997, to December 31, 1998, coverage was limited to \$150,000. Section 376.3072(2)(d)2.c.-d., F.S. In 2008, the Legislature raised the coverage for all PLRIP sites as follows: sites with \$1M in coverage were raised to \$1.2M, sites with \$300,000 in coverage were raised to \$400,000, and sites with \$150,000 in coverage were raised to \$300,000. Chapter 2008-127, s. 3, at 6, L.O.F.

TABLE 1: STATE-ASSISTED PETROLEUM CLEANUP ELIGIBILITY PROGRAMS				
PROGRAM NAME	PROGRAM DATES	PROGRAM DESCRIPTION		
Consent Order (aka "Hardship" or "Indigent") This program began in 1986 and remains open	Created to provide financial assistance under certain circumstances for sites that the Department initiates an enforcement action to clean up			
		 An agreement is formed whereby the Department conducts the cleanup and the site owner or responsible party pays for a portion of the costs 		

As of February 2014, there are approximately 17,300 sites eligible for state funding through one of the above programs. Of these, approximately 7,300 have been rehabilitated and closed, approximately 3,100 are currently undergoing some phase of rehabilitation, and approximately 6,900 await rehabilitation.

Inland Protection Trust Fund

To fund the cleanup of contaminated sites, the SUPER Act created the Inland Protection Trust Fund (IPTF).¹⁵ The IPTF is funded by an excise tax per barrel on petroleum and petroleum products in or imported into the state.¹⁶ The amount of the excise tax per barrel is determined by a formula, which is dependent upon the unobligated balance of the IPTF.¹⁷ Each year, approximately \$200 million is deposited into the IPTF, and about \$125 million is available for site rehabilitation.

Funding for rehabilitation of a site is based on a relative risk scoring system. Each funding-eligible site receives a numeric score based on the threat the site contamination poses to the environment or to human health, safety, or welfare. Sites currently in the Restoration Program range in score from five to 115 points, with a score of 115 representing a substantial threat and a score of five representing a very low threat. Sites are rehabilitated in priority order beginning with the highest score, with funding based on available budget. The Department sets the priority score funding threshold, which is the minimum score a site must be assigned to receive restoration funding at a particular point in time. The threshold is periodically raised or lowered depending on the Restoration Program's current budget, projected expenditures for the remainder of the fiscal year, and the next fiscal year's anticipated budget. Currently, the threshold is set at 46 points.

Preapproval Program

When enacted in 1986, the SUPER Act gave site owners two options for having their sites rehabilitated through the Restoration Program: site owners could either conduct the rehabilitation themselves and receive reimbursement from the state or have the state conduct the cleanup in priority order.²¹ However, the reimbursement program proved to be costly and resulted in a backlog of unpaid claims amounting to \$551.5 million.²²

In 1996, the Legislature made substantial revisions to the Restoration Program as a result of an Attorney General report documenting abuse, inefficiencies, and fraud within the program. This legislation phased out the reimbursement format of funding assistance and created the current Preapproval Program, which requires all state-funded site rehabilitation to be conducted on a

¹⁵ Section 376.3071(3)-(4), F.S.

¹⁶ Sections 206.9935(3) and 376.3071(6), F.S.

¹⁷ The amount of the excise tax per barrel is based on the following formula: 30 cents if the unobligated balance is between \$100 million and \$150 million; 60 cents if the unobligated balance is between \$50 million and \$100 million; and 80 cents if the unobligated balance is \$50 million or less. Section 206.9935(3), F.S.

¹⁸ Chapter 62-771.100, F.A.C.

¹⁹ Chapter 62-771.300, F.A.C.

²⁰ DEP BUREAU OF PETROLEUM STORAGE SYSTEMS, PETROLEUM CLEANUP PREAPPROVAL PROGRAM STANDARD OPERATING PROCEDURES 19-20 (2012).

²¹ DEP, GUIDE TO FLORIDA'S PETROLEUM CLEANUP PROGRAM 2 (2002).

²² DEP BUREAU OF PETROLEUM STORAGE SYSTEMS, PETROLEUM CONTAMINATION CLEANUP AND DISCHARGE PREVENTION PROGRAMS 17 (2012).

preapproved basis.²³ Thus, contractors may only be paid for site rehabilitation tasks if the scope of work was approved in writing by the Department before the work was conducted.²⁴ The legislation also directed the Department to adopt uniform scopes of work with templated labor and equipment costs to establish the type of work and expenditures that are allowed for preapproved site rehabilitation tasks.²⁵

The Preapproval Program is not an eligibility program that allows a site to receive state funding for rehabilitation. Rather, it is the process the Department uses to conduct site rehabilitation. All sites in the Preapproval Program must qualify for state rehabilitation funding through one of the eligibility programs previously described in Table 1.

Contractor Selection

Under the Preapproval Program, a site owner or responsible party may select any contractor to conduct the rehabilitation of a site as long as the contractor:

- Meets all certification and license requirements imposed by law;
- Complies with applicable Occupational Safety and Health Administration regulations;
- Maintains workers' compensation insurance for all employees:
- Maintains comprehensive general and automobile liability insurance;
- Maintains professional liability insurance;
- Has submitted a sworn statement on public entity crimes; and
- Has the capacity to perform or supervise the majority of the work at a site.²⁶

If a site owner or responsible party does not select a contractor by filling out a Contractor Designation Form (CDF), the Department assigns a state contractor to conduct rehabilitation of the site.²⁷ A site owner or responsible party may submit a new CDF designating a new contractor at any time, but may not switch contractors more than twice in any 12-month period. 28

Determining Rehabilitation Costs

There are three existing methods for developing a cost estimate for rehabilitation tasks: 1) fixed-cost templates, 2) time and materials, and 3) performance-based cleanup.

Fixed-Cost Templates

Pursuant to the law, the Department developed fixed costs for many common petroleum rehabilitation expenses.²⁹ Maximum compensation schedules were established to set fixed prices for commonly used non-labor items, such as lab analyses and equipment rentals. 30 The Department also created fixed cost templates that outline the fixed prices for packaged equipment kits and defined scopes of work.31 These templated costs are based on fixed rates for labor and the maximum compensation schedules. 32 The fixed template amounts are paid to the contractor regardless of the actual cost of the work as long as the specified item was provided or scope of work was completed.³³ If a contractor wishes to increase the scope of work after a work order has been executed, he or she must provide justification for the extra work.³⁴ The extra work must be approved by the Department before the

²³ Chapter 96-277, s. 5, L.O.F.

²⁴ Id. ²⁵ Id.

²⁶ Section 376.30711(2)(c), F.S.

²⁷ DEP BUREAU OF PETROLEUM STORAGE SYSTEMS, PETROLEUM CLEANUP PREAPPROVAL PROGRAM STANDARD OPERATING PROCEDURES 24 (2012).

²⁸ Id. at 25.

²⁹ Section 376.3071(2)(e), F.S.

³⁰ *Id*. at 50.

³¹ Id.

³² Id. at 69 33 Id. at 52.

contractor commences work.³⁵ A reduction in the scope of work does not have to be preapproved and is instead handled when an invoice is submitted after completion of the work.36

Time and Materials

Time and materials estimating is used only for scopes of work for which there are no fixed cost templates.³⁷ This method is commonly used for more complex rehabilitation work, such as remedial action constructions and deep well installations.³⁸ Under this method, costs for specific scopes of work are determined using the same standardized labor and equipment rates that the Department uses to determine the fixed cost templates.³⁹

Performance-Based Cleanup

Contractors who develop cost proposals using the fixed-cost template or time and materials approach are paid as long as the work outlined in the work order is completed, regardless of whether the work actually reduces the site's level of contamination. 40 In contrast, payment for work completed under the performance-based cleanup (PBC) approach is based upon measured progress toward reaching the rehabilitation goal.41 Under this method, a contractor guarantees complete rehabilitation of a site for a price agreed upon by the Department and the contractor. 42 Contractors are not required to pursue rehabilitation using PBC, but are encouraged to do so for sites having certain factors that make them suitable for PBC.45

Subcontractor Selection and Cost

Contractors may hire subcontractors to provide certain services or products for rehabilitation of a site. so long as the subcontractors meet the same requirements listed above for contractors under "Contractor Selection." For services or products that are not covered by the fixed-cost templates or the maximum compensation schedule, prices for subcontractor work must be provided by the contractor in the proposal.44 If the subcontractor cost is equal to or greater than \$2,500, three written quotes are required. 45 The contractor must select the lowest bidder to complete the work unless there is good cause for not giving the work to that bidder, such as prior poor performance.⁴⁶ For costs less than \$2,500, only one written quote is required.⁴⁷ To account for the time and effort required to obtain a subcontractor, a contractor receives a fee, which is included in the total cost of the contract with the Department, that is equal to 10 percent of the subcontractor cost. 48

Expediting Site Rehabilitation

As described above, eligible contaminated sites typically receive state rehabilitation funding in priority order based on their numeric score. However, there are some programs that allow sites to receive funding for rehabilitation or site closure out of priority score order, as long as the sites are eligible under one of the programs in Table 1. Two of these programs are Preapproved Advanced Cleanup and Low Scored Site Initiative.

³⁵ Id. ³⁶ *Id*.

³⁷ Id. at 56.

³⁸ *Id.* at 57.

³⁹ *Id.* at 69.

⁴⁰ *Id.* at 59.

⁴¹ Id.

⁴² Id.

⁴³ Id. at 60.

Id. at 75.

Id. at 76. ⁴⁶ *Id.* at 78.

⁴⁷ Id. at 76.

Id. at 53.

Preapproved Advanced Cleanup

Preapproved Advanced Cleanup (PAC) was created in 1996 to allow an eligible site to receive state rehabilitation funding even if the site's priority score does not fall within the threshold currently being funded.⁴⁹ The purpose of PAC was to facilitate property transactions or public works projects on contaminated sites. 50 To participate in PAC, a site must be eligible for state rehabilitation funding under the Early Detection Incentive Program (EDI), the Petroleum Liability and Restoration Insurance Program (PLRIP), the Abandoned Tank Restoration Program (ATRP), the Innocent Victim Petroleum Storage System Restoration Program (Innocent Victim), or the Petroleum Cleanup Participation Program (PCPP).51

To apply for PAC, a site owner or responsible party must bid a cost share of the total site rehabilitation.⁵² The cost share must be at least 25 percent of the total cost of rehabilitation.⁵³ For PCPP sites, the cost share must be at least 25 percent of the state's share of the rehabilitation, as the site owner or responsible party is already required to pay for 25 percent of the total cost of rehabilitation to be eligible for PCPP.54 In years when the Department runs a bid cycle, bids may be accepted in two windows of May 1 through June 30 and November 1 through December 31.55 Bids are awarded based solely on the proposed cost-share percentage and not the estimated dollar amount of that share. 56 The Department may enter into PAC contracts for a total of up to \$15 million per fiscal year, 57 and no more than \$5 million per fiscal year may be preapproved for rehabilitation work at an individual facility.⁵⁸

Low Scored Site Initiative

The Low Scored Site Initiative (LSSI) was created to expedite the assessment and closure of sites that contain minimal contamination and that are not a threat to human health or the environment. To participate in the program, a site owner or responsible party must demonstrate that the following criteria are met:

- Upon assessment, the site retains a priority ranking score of 29 points or less:
- No excessively contaminated soil exists onsite:
- A minimum of six months of groundwater monitoring indicates that the plume is shrinking or stable:
- The remaining contamination resulting from petroleum products does not adversely affect adjacent surface waters;
- The area of groundwater contamination is less than one-quarter acre and is confined to the source property boundary; and
- Soils onsite found between the land surface and two feet below the land surface must meet the soil cleanup target levels (SCTLs) established by the Department unless human exposure is limited by appropriate institutional or engineering controls.5

An assessment is conducted to determine whether the above criteria are met. 60 The state pays the assessment costs for sites eligible for funding under EDI, ATRP, Innocent Victim, PLRIP, or PCPP.61

⁴⁹ Section 376.30713(1), F.S.

⁵¹ For PCPP sites, PAC is only available if the 25 percent copay requirement of PCPP has not been reduced or eliminated. Section 376.30713(1)(d), F.S.

⁵² Section 376.30713(2)(a), F.S.

⁵³ Id.

⁵⁴ Section 376.30713(1)(d)-(2)(a), F.S.

⁵⁵ Section 376.30713(2)(a), F.S.; DEP BUREAU OF PETROLEUM STORAGE SYSTEMS, PETROLEUM CLEANUP PREAPPROVAL PROGRAM STANDARD OPERATING PROCEDURES 7 (2012).

⁵⁶ Section 376.30713(2)(b), F.S.; DEP BUREAU OF PETROLEUM STORAGE SYSTEMS, PETROLEUM CLEANUP PREAPPROVAL PROGRAM STANDARD OPERATING PROCEDURES 7 (2012).

⁵⁷ Section 376.30713(4), F.S.

⁵⁸ A "facility" includes, but is not limited to, "multiple site facilities such as airports, port facilities, and terminal facilities even though such enterprises may be treated as separate facilities for other purposes under this chapter." Section 376.30713(4), F.S. ⁵⁹ Section 376.3071(11)(b)1., F.S.

⁶⁰ DEP PETROLEUM RESTORATION PROGRAM, PROCEDURAL AND TECHNICAL GUIDANCE FOR THE LOW-SCORED SITE INITIATIVE 9 (2013).

⁶¹ Id. at 3. STORAGE NAME: h7093.ANRAS.DOCX

DATE: 3/17/2014

Funding for LSSI is limited to \$10 million per fiscal year, which may only be used to fund site assessments. Each site has a funding cap of \$30,000, and each site owner or responsible party is limited to 10 eligible sites per fiscal year. Funds are allocated on a first-come, first-served basis. Sites not eligible for state rehabilitation funding may still qualify for closure under LSSI if an assessment reveals that the above criteria are met, but the state will not pay for the assessment.

If the assessment shows the above criteria are met, there are three options for site closure:

- If no contamination is detected during the assessment, the Department may issue a site rehabilitation completion order.⁶⁶
- If the assessment demonstrates that minimal contamination exists onsite, but the above criteria
 are met, the Department may issue an LSSI no further action administrative order. This
 determination acknowledges that the contamination is not a threat to human health or the
 environment.⁶⁷
- If soil between the land surface and two feet below the land surface exceeds SCTLs, but the
 above criteria are otherwise met, the Department may issue a site rehabilitation completion
 order with conditions. This determination requires that institutional and/or engineering controls
 be put in place to prevent human or environmental exposure to the contamination. The state is
 not authorized to fund such controls.⁶⁸

If at any time data collected during the assessment indicate that the above criteria for closure will not be met, assessment activities will be terminated. ⁶⁹ LSSI funding will be discontinued if it is determined at any point that a closure cannot be accomplished within the \$30,000 funding limit, unless the site owner or responsible party is willing to contribute funds to the assessment work. ⁷⁰ A site determined to be ineligible for LSSI funding retains its current program eligibility and will receive rehabilitation funding in priority order.

Procurement

Chapter 287, F.S., regulates state agency⁷¹ procurement of commodities and services. Without an explicit exemption, the Department is required to comply with this chapter when procuring contracts for petroleum rehabilitation tasks.

Depending on the cost and characteristics of the needed goods or services, agencies may use a variety of procurement methods, including:

- Single source contracts, which are used when an agency determines that only one vendor is available to provide a commodity or service at the time of purchase;
- Invitations to bid, which are used when an agency determines that standard services or goods will meet needs, wide competition is available, and the vendor's experience will not greatly influence the agency's results;
- Requests for proposal, which are used when the procurement requirements allow for consideration of various solutions and the agency believes more than two or three vendors exist who can provide the required goods or services; and

STORAGE NAME: h7093.ANRAS.DOCX

DATE: 3/17/2014

⁶² Section 376.3071(11)(b)3.c., F.S.

⁶³ *Id*.

⁶⁴ *ld*.

⁶⁵ *Id.* at 1-2.

⁶⁶ Section 376.3071(11)(b)2., F.S.

<sup>10.

68</sup> DEP PETROLEUM RESTORATION PROGRAM, PROCEDURAL AND TECHNICAL GUIDANCE FOR THE LOW-SCORED SITE INITIATIVE 3 (2013).

⁶⁹ Id. at 11.

⁷¹ Section 287.012(1), F.S., defines agency as "any of the various state officers, departments, boards, commissions, divisions, bureaus, and councils and any other unit of organization, however designated, of the executive branch of state government. 'Agency' does not include the university and college boards of trustees or the state universities and colleges."

 Invitations to negotiate, which are used when negotiations are determined to be necessary to obtain the best value and involve a request for highly complex, customized, mission-critical services.⁷²

For contracts for commodities or services in excess of \$35,000, agencies must use a competitive solicitation process. Competitive solicitation means "the process of requesting and receiving two or more sealed bids, proposals, or replies submitted by responsive vendors in accordance with the terms of a competitive process, regardless of the method of procurement. Certain contractual services and commodities are not subject to competitive solicitation requirements.

In addition, s. 287.0595, F.S., directs the Department to adopt rules governing procurement for pollution response action contracts. The term "response action" includes any activity performed to rehabilitate a petroleum-contaminated site. ⁷⁶ In the rules, the Department must establish procedures for:

- Determining the qualifications of responsible potential vendors prior to advertisement for and receipt of bids, proposals, or replies for pollution response action contracts, including procedures for the rejection of unqualified vendors;
- Awarding such contracts to the lowest responsible and responsive vendor,⁷⁷ as well as
 procedures to be followed in cases in which the Department declares a valid emergency to exist
 that would necessitate the waiver of the rules governing the awarding of such contracts to the
 lowest responsible and responsive vendor;
- Payment of contracts;
- Negotiating contracts, modifying contract documents, and establishing terms and conditions of contracts.⁷⁸

Inspector General Review

In 2012, during a review of the Department's divisions, districts, and programs, questions arose concerning the effectiveness and efficiency of the Restoration Program. As a result, Secretary Herschel T. Vinyard, Jr., requested that his Inspector General review the Restoration Program and identify areas needing improvement. In a memo to Secretary Vinyard, the Inspector General identified the current contractor selection process as one such area. Specifically, the Inspector General stated:

The structure of the current program allows for the site owner/responsible party to designate the remediation contractor for their site. As long as the Department funds costs for work that can be easily manipulated and changed by outside parties, program funds are exposed to risk of waste or elevated costs. If the Department controlled the process of bid solicitation and designation of contractors, the opportunity for contractor manipulation would be greatly reduced.

2013 Legislation

For the 2013-14 fiscal year, the Legislature appropriated \$125 million to the Restoration Program. Due in part to the concerns raised in the Inspector General's memo, however, that appropriation was limited by Specific Appropriation 1668 of the Fiscal Year 2013-14 General Appropriations Act in Senate Bill 1500 (proviso) and Section 29 of Senate Bill 1502 (implementing bill). The proviso appropriated up to \$50 million, available immediately, to the Department to fund payments for preapproved task assignments, contracts, and work orders approved by the Department before June 30, 2013, or to

⁷⁸ Section 287.0595(1), F.S.

STORAGE NAME: h7093.ANRAS.DOCX

DATE: 3/17/2014

⁷² Section 287.057, F.S.

⁷³ Section 287.057(1), F.S., requires all projects that exceed the Category Two (\$35,000) threshold contained in s. 287.017, F.S., to be competitively bid.

⁷⁴ Section 287.012(6), F.S.

⁷⁶ Section 287.057(3)(f), F.S.

⁷⁶ See ss. 287.0595(1)(b) and 376.301(39), F.S.

⁷⁷ A "responsible vendor" is defined as "a vendor who has the capability in all respects to fully perform the contract requirements and the integrity and reliability that will assure good faith performance." Section 287.012(24), F.S. A "responsive vendor" is defined as "a vendor that has submitted a bid, proposal, or reply that conforms in all material respects to the solicitation." Section 287.012(26), F.S.

address an imminent environmental threat. The remaining \$75 million was placed in reserve until the Department submitted a plan to the Legislative Budget Commission (LBC) detailing how the Department would improve the effectiveness and efficiency of the Restoration Program. The plan was required to include a strategy for developing a competitive procurement process for selecting rehabilitation contractors pursuant to chapter 287, F.S. The implementing bill stipulated that after June 30, 2013, the Department could only enter into contracts that had been competitively procured. In addition, the proviso prohibited the funds in reserve from being released after January 1, 2014, unless the Department had adopted rules to implement the competitive procurement process.

On September 12, 2013, the Department presented its plan to improve the Restoration Program's effectiveness and efficiency to the LBC. In the plan, the Department indicated an intent to:

- Implement competitive procurement procedures by developing a pool of qualified contractors through an invitation to negotiate process consistent with ss. 287.056, 287.057, and 287.0595, F.S.;
- Create performance expectations for the contractors and procedures for evaluating their performance on an ongoing basis; and
- Reduce costs by ending its practice of purchasing rehabilitation equipment.

The LBC approved the plan unanimously.

To further comply with the proviso, the Department initiated rulemaking. On October 4, 2013, the Department filed a Notice of Proposed Rule in the Florida Administrative Register. The rules were filed for adoption with the Secretary of State on December 27, 2013. Some of the rules became effective on January 16, 2014, but two of the rules require ratification by the Legislature before they can become effective.⁷⁹

Effect of Proposed Changes

The proposed bill repeals s. 376.30711, F.S., which establishes the Preapproval Program, and relocates certain provisions that continue to be necessary. Thus, the Department will no longer preapprove site rehabilitation work based on templated costs. Instead, the bill requires all site rehabilitation work to be competitively procured pursuant to chapter 287, F.S., or rules adopted by the Department under s. 376.3071, F.S., or s. 287.0595, F.S. Although the Department was already required to competitively bid rehabilitation projects, the bill emphasizes that all work must now be procured through a competitive process.

The bill requires the Department's rules to specify that only vendors who meet the minimum qualifications in current law may submit responses on a competitive solicitation for site rehabilitation work. The rules must also include procedures for the rejection of vendors not meeting the minimum qualifications on the opening of a competitive solicitation, as well as requirements for a vendor to maintain its qualifications in order to enter contracts or perform rehabilitation work.

In addition, the bill repeals s. 376.3071(12), F.S., which establishes the reimbursement program. The reimbursement program has been obsolete since 1996.

Lastly, the bill changes the name of the Preapproved Advanced Cleanup program to the Advanced Cleanup program.

B. SECTION DIRECTORY:

Section 1 amends s. 376.301, F.S., conforming cross references.

Section 2 amends s. 376.302, F.S., conforming cross references.

PAGE: 10

Section 3 amends s. 376.305, F.S., conforming cross references.

Section 4 amends s. 376.3071, F.S., requiring petroleum site rehabilitation work to be competitively procured; repealing an obsolete reimbursement program.

Section 5 repeals s. 376.30711, F.S., relating to preapproved petroleum site rehabilitation.

Section 6 amends s. 376.30713, F.S., changing program name; conforming cross references.

Section 7 amends s. 376.30714, F.S., conforming cross references.

Section 8 amends s. 376.3072, F.S., conforming cross references.

Section 9 amends s. 376.3073, F.S., conforming cross references.

Section 10 amends s. 376.3075, F.S., conforming cross references.

Section 11 provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The bill's modifications of the cleanup program will not impact Inland Protection Trust Fund revenues or how the Legislature appropriates those funds.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

STORAGE NAME: h7093.ANRAS.DOCX DATE: 3/17/2014

2. Other:	-
None.	

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

STORAGE NAME: h7093.ANRAS DATE: 3/22/2014

A bill to be entitled 1 2 An act relating to rehabilitation of petroleum 3 contamination sites; amending s. 376.3071, F.S.; providing legislative findings and intent regarding 4 the Petroleum Restoration Program and the 5 6 rehabilitation of contamination sites; providing 7 requirements for site rehabilitation contracts and 8 procedures for payment of rehabilitation work under 9 the Petroleum Restoration Program; providing applicability of funding under the Early Detection 10 11 Incentive Program; deleting obsolete provisions 12 relating to reimbursement for certain cleanup 13 expenses; repealing s. 376.30711, F.S., relating to 14 preapproved site rehabilitation; amending ss. 376.301, 15 376.302, 376.305, 376.30713, 376.30714, 376.3072, 376.3073, and 376.3075, F.S.; conforming provisions to 16 17 changes made by the act; providing an effective date. 18 19 Be It Enacted by the Legislature of the State of Florida: 20 21 Section 1. Section 376.3071, Florida Statutes, is amended 22 to read: 23 376.3071 Inland Protection Trust Fund; creation; purposes; 24 funding.-25 FINDINGS.—In addition to the legislative findings set

Page 1 of 71

forth in s. 376.30, the Legislature finds and declares:

CODING: Words stricken are deletions; words underlined are additions.

26

(a) That significant quantities of petroleum and petroleum products are being stored in storage systems in this state, which is a hazardous undertaking.

- (b) That spills, leaks, and other discharges from such storage systems have occurred, are occurring, and will continue to occur and that such discharges pose a significant threat to the quality of the groundwaters and inland surface waters of this state.
- (c) That, where contamination of the ground or surface water has occurred, remedial measures have often been delayed for long periods while determinations as to liability and the extent of liability are made and that such delays result in the continuation and intensification of the threat to the public health, safety, and welfare; in greater damage to water resources and the environment; and in significantly higher costs to contain and remove the contamination.
- (d) That adequate financial resources must be readily available to provide for the expeditious supply of safe and reliable alternative sources of potable water to affected persons and to provide a means for investigation and cleanup of contamination sites without delay.
- (e) That it is necessary to fulfill the intent and purposes of ss. $376.30-376.317_{\text{T}}$ and further it is hereby determined to be in the best interest of, and necessary for the protection of the public health, safety, and general welfare of the residents of this state, and therefore a paramount public

Page 2 of 71

purpose, to provide for the creation of a nonprofit public benefit corporation as an instrumentality of the state to assist in financing the functions provided in ss. 376.30-376.317 and to authorize the department to enter into one or more service contracts with such corporation for the <u>purpose provision</u> of financing services related to such functions and to make payments thereunder from the amount on deposit in the Inland Protection Trust Fund, subject to annual appropriation by the Legislature.

- (f) That to achieve the purposes established in paragraph (e) and in order to facilitate the expeditious handling and rehabilitation of contamination sites and remedial measures with respect to contamination sites provided hereby without delay, it is in the best interests of the residents of this state to authorize such corporation to issue evidences of indebtedness payable from amounts paid by the department under any such service contract entered into between the department and such corporation.
- implemented in a manner that reduces costs and improves the efficiency of rehabilitation activities to reduce the significant backlog of contaminated sites eligible for statefunded rehabilitation and the corresponding threat to the public health, safety, and welfare, water resources, and the environment.
 - (2) INTENT AND PURPOSE.-

Page 3 of 71

(a) It is the intent of the Legislature to establish the Inland Protection Trust Fund to serve as a repository for funds which will enable the department to respond without delay to incidents of inland contamination related to the storage of petroleum and petroleum products in order to protect the public health, safety, and welfare and to minimize environmental damage.

79l

- (b) It is the intent of the Legislature that the department implement rules and procedures to improve the efficiency of the Petroleum Restoration Program. The department is directed to implement rules and policies to eliminate and reduce duplication of site rehabilitation efforts, paperwork, and documentation, and micromanagement of site rehabilitation tasks.
- c) It is the intent of the Legislature that rehabilitation of contamination sites be conducted with emphasis on first addressing the sites that pose the greatest threat to the public health, safety, and welfare, water resources, and the environment, within the availability of funds in the Inland Protection Trust Fund, recognizing that source removal, wherever it is technologically feasible and cost-effective, will significantly reduce contamination or eliminate the spread of contamination and will protect the public health, safety, and welfare, water resources, and the environment.
- $\underline{\text{(d)}}$ The department is directed to adopt and implement uniform and standardized forms for the requests for preapproval

Page 4 of 71

site rehabilitation work and for the submittal of reports to ensure that information is submitted to the department in a concise, standardized uniform format seeking only information that is necessary.

- (e)(d) The department is directed to implement computerized and electronic filing capabilities of preapproval requests and submittal of reports in order to expedite submittal of the information and elimination of delay in paperwork. The computerized, electronic filing system shall be implemented no later than January 1, 1997.
- (e) The department is directed to adopt uniform scopes of work with templated labor and equipment costs to provide definitive guidance as to the type of work and authorized expenditures that will be allowed for preapproved site rehabilitation tasks.
- (f) The department is directed to establish guidelines for consideration and acceptance of new and innovative technologies for site rehabilitation work.
- (3) CREATION.—There is hereby created the Inland Protection Trust Fund, hereinafter referred to as the "fund," to be administered by the department. This fund shall be used by the department as a nonlapsing revolving fund for carrying out the purposes of this section and s. 376.3073. To this fund shall be credited all penalties, judgments, recoveries, reimbursements, loans, and other fees and charges related to the implementation of this section and s. 376.3073 and the excise

Page 5 of 71

tax revenues levied, collected, and credited pursuant to ss. 206.9935(3) and 206.9945(1)(c). Charges against the fund shall be made <u>pursuant to in accordance with the provisions of this section</u>.

- (4) USES.—Whenever, in its determination, incidents of inland contamination related to the storage of petroleum or petroleum products may pose a threat to the environment or the public health, safety, or welfare, water resources, or the environment, the department shall obligate moneys available in the fund to provide for:
- (a) Prompt investigation and assessment of contamination sites.
- (b) Expeditious restoration or replacement of potable water supplies as provided in s. 376.30(3)(c)1.
- (c) Rehabilitation of contamination sites, which shall consist of cleanup of affected soil, groundwater, and inland surface waters, using the most cost-effective alternative that is technologically feasible and reliable and that provides adequate protection of the public health, safety, and welfare, and water resources, and that minimizes environmental damage, pursuant to in accordance with the site selection and cleanup criteria established by the department under subsection (5), except that this paragraph does not nothing herein shall be construed to authorize the department to obligate funds for payment of costs which may be associated with, but are not integral to, site rehabilitation, such as the cost for

Page 6 of 71

retrofitting or replacing petroleum storage systems.

157 158

159 160

161

162163

164

165

166

167168

169

170

171

172

173

174

175

176

177178

179

180

181

182

- (d) Maintenance and monitoring of contamination sites.
- (e) Inspection and supervision of activities described in this subsection.
- (f) Payment of expenses incurred by the department in its efforts to obtain from responsible parties the payment or recovery of reasonable costs resulting from the activities described in this subsection.
- (g) Payment of any other reasonable costs of administration, including those administrative costs incurred by the Department of Health in providing field and laboratory services, toxicological risk assessment, and other assistance to the department in the investigation of drinking water contamination complaints and costs associated with public information and education activities.
- (h) Establishment and implementation of the compliance verification program as authorized in s. 376.303(1)(a), including contracting with local governments or state agencies to provide for the administration of such program through locally administered programs, to minimize the potential for further contamination sites.
- (i) Funding of the provisions of ss. 376.305(6) and 376.3072.
- (j) Activities related to removal and replacement of petroleum storage systems, exclusive of costs of any tank, piping, dispensing unit, or related hardware, if soil removal is

Page 7 of 71

CODING: Words stricken are deletions; words underlined are additions.

hb7093-00

HB 7093 2014

approved preapproved as a component of site rehabilitation and requires removal of the tank where remediation is conducted under this section s. 376.30711 or if such activities were justified in an approved remedial action plan performed pursuant to subsection (12).

- (k) Activities related to reimbursement application preparation and activities related to reimbursement application examination by a certified public accountant pursuant to subsection (12).
- $(k) \xrightarrow{(1)}$ Reasonable costs of restoring property as nearly as practicable to the conditions which existed before prior to activities associated with contamination assessment or remedial action taken under s. 376.303(4).
 - (1) (m) Repayment of loans to the fund.

183

184

185

186

187

188

189

190

191

192

193

194

195 196

197

198

199

200

201

202

203

204

205

206

207

208

- (m) (n) Expenditure of sums from the fund to cover ineligible sites or costs as set forth in subsection (13), if the department in its discretion deems it necessary to do so. In such cases, the department may seek recovery and reimbursement of costs in the same manner and pursuant to in accordance with the same procedures as are established for recovery and reimbursement of sums otherwise owed to or expended from the fund.
- (n) (o) Payment of amounts payable under any service contract entered into by the department pursuant to s. 376.3075, subject to annual appropriation by the Legislature.
 - (o) (p) Petroleum remediation pursuant to this section s.

Page 8 of 71

376.30711 throughout a state fiscal year. The department shall establish a process to uniformly encumber appropriated funds throughout a state fiscal year and shall allow for emergencies and imminent threats to public human health, safety, and welfare, water resources, and the environment as provided in paragraph (5)(a). This paragraph does not apply to appropriations associated with the free product recovery initiative provided in of paragraph (5)(c) or the preapproved advanced cleanup program provided in of s. 376.30713.

 $\underline{\text{(p)}}$ Enforcement of this section and ss. 376.30-376.317 by the Fish and Wildlife Conservation Commission. The department shall disburse moneys to the commission for such purpose.

The Inland Protection Trust Fund may only be used to fund the activities in ss. 376.30-376.317 except ss. 376.3078 and 376.3079. Amounts on deposit in the Inland Protection Trust fund in each fiscal year shall first be applied or allocated for the payment of amounts payable by the department pursuant to paragraph (n) (e) under a service contract entered into by the department pursuant to s. 376.3075 and appropriated in each year by the Legislature before prior to making or providing for other disbursements from the fund. Nothing in This subsection does not shall authorize the use of the Inland Protection Trust fund for cleanup of contamination caused primarily by a discharge of solvents as defined in s. 206.9925(6), or polychlorinated biphenyls when their presence causes them to be hazardous

Page 9 of 71

wastes, except solvent contamination which is the result of chemical or physical breakdown of petroleum products and is otherwise eligible. Facilities used primarily for the storage of motor or diesel fuels as defined in ss. 206.01 and 206.86 are shall be presumed not to be excluded from eligibility pursuant to this section.

(5) SITE SELECTION AND CLEANUP CRITERIA.-

235 l

236237

238

239

240

241

242

243

244

245

246

247

248

249

250

251

252

253

254

255

256

257258

259

260

- (a) The department shall adopt rules to establish priorities based upon a scoring system for state-conducted cleanup at petroleum contamination sites based upon factors that include, but need not be limited to:
- 1. The degree to which the public human health, safety, or welfare may be affected by exposure to the contamination;
- 2. The size of the population or area affected by the contamination;
- 3. The present and future uses of the affected aquifer or surface waters, with particular consideration as to the probability that the contamination is substantially affecting, or will migrate to and substantially affect, a known public or private source of potable water; and
- 4. The effect of the contamination on $\underline{\text{water resources and}}$ the environment.

Moneys in the fund shall then be obligated for activities described in paragraphs (4)(a)-(e) at individual sites <u>pursuant</u> to <u>in accordance with</u> such established criteria. However,

Page 10 of 71

CODING: Words stricken are deletions; words underlined are additions.

hb7093-00

restrict the department from modifying the priority status of a rehabilitation site where conditions warrant, taking into consideration the actual distance between the contamination site and groundwater or surface water receptors or other factors that affect the risk of exposure to petroleum products' chemicals of concern. The department may use the effective date of a department final order granting eligibility pursuant to subsections (10) (9) and (13) and ss. 376.305(6) and 376.3072 to establish a prioritization system within a particular priority scoring range.

(b) It is the intent of the Legislature to protect the health of all people under actual circumstances of exposure. The secretary shall establish criteria by rule for the purpose of determining, on a site-specific basis, the rehabilitation program tasks that comprise a site rehabilitation program and the level at which a rehabilitation program task and a site rehabilitation program are may be deemed completed. In establishing the rule, the department shall incorporate, to the maximum extent feasible, risk-based corrective action principles to achieve protection of the public human health, and safety, and welfare, water resources, and the environment in a cost-effective manner as provided in this subsection. Criteria for determining what constitutes a rehabilitation program tasks and site rehabilitation programs shall be based upon the factors set

Page 11 of 71

forth in paragraph (a) and the following additional factors:

287

288

289 290

291

292

293

294295

296

297

298

299

300:

301

302

303

304

305

306

307

308

309

310

311

312

- 1. The current exposure and potential risk of exposure to humans and the environment including multiple pathways of exposure.
- The appropriate point of compliance with cleanup target levels for petroleum products' chemicals of concern. The point of compliance shall be at the source of the petroleum contamination. However, the department may is authorized to temporarily move the point of compliance to the boundary of the property, or to the edge of the plume when the plume is within the property boundary, while cleanup, including cleanup through natural attenuation processes in conjunction with appropriate monitoring, is proceeding. The department may also is authorized, pursuant to criteria provided for in this paragraph, to temporarily extend the point of compliance beyond the property boundary with appropriate monitoring, if such extension is needed to facilitate natural attenuation or to address the current conditions of the plume, if the public provided human health, public safety, and welfare, water resources, and the environment are adequately protected. Temporary extension of the point of compliance beyond the property boundary, as provided in this subparagraph, must shall include notice to local governments and owners of any property into which the point of compliance is allowed to extend.
- 3. The appropriate site-specific cleanup goal. The site-specific cleanup goal shall be that all petroleum contamination

Page 12 of 71

sites ultimately achieve the applicable cleanup target levels provided in this paragraph. However, the department may is authorized to allow concentrations of the petroleum products' chemicals of concern to temporarily exceed the applicable cleanup target levels while cleanup, including cleanup through natural attenuation processes in conjunction with appropriate monitoring, is proceeding, if the public provided human health, public safety, and welfare, water resources, and the environment are adequately protected.

- 4. The appropriateness of using institutional or engineering controls. Site rehabilitation programs may include the use of institutional or engineering controls to eliminate the potential exposure to petroleum products' chemicals of concern to humans or the environment. Use of such controls must have prior department approval be preapproved by the department, and may institutional controls shall not be acquired with moneys funds from the Inland Protection Trust fund. When institutional or engineering controls are implemented to control exposure, the removal of such controls must have prior department approval and must be accompanied immediately by the resumption of active cleanup, or other approved controls, unless cleanup target levels pursuant to this paragraph have been achieved.
- 5. The additive effects of the petroleum products' chemicals of concern. The synergistic effects of petroleum products' chemicals of concern <u>must shall</u> also be considered when the scientific data becomes available.

Page 13 of 71

6. Individual site characteristics which <u>must shall</u> include, but not be limited to, the current and projected use of the affected groundwater in the vicinity of the site, current and projected land uses of the area affected by the contamination, the exposed population, the degree and extent of contamination, the rate of contaminant migration, the apparent or potential rate of contaminant degradation through natural attenuation processes, the location of the plume, and the potential for further migration in relation to site property boundaries.

7. Applicable state water quality standards.

- a. Cleanup target levels for petroleum products' chemicals of concern found in groundwater shall be the applicable state water quality standards. Where such standards do not exist, the cleanup target levels for groundwater shall be based on the minimum criteria specified in department rule. The department shall consider the following, as appropriate, in establishing the applicable minimum criteria: calculations using a lifetime cancer risk level of 1.0E-6; a hazard index of 1 or less; the best achievable detection limit; the naturally occurring background concentration; or nuisance, organoleptic, and aesthetic considerations.
- b. Where surface waters are exposed to petroleum contaminated groundwater, the cleanup target levels for the petroleum products' chemicals of concern shall be based on the surface water standards as established by department rule. The

Page 14 of 71

point of measuring compliance with the surface water standards shall be in the groundwater immediately adjacent to the surface water body.

365 366

367368

369

370

371

372

373374

375

376

377

378

379

380

381

382

383

384

385

386

387

388

389

390

- Whether deviation from state water quality standards or from established criteria is appropriate. The department may issue a "No Further Action Order" based upon the degree to which the desired cleanup target level is achievable and can be reasonably and cost-effectively implemented within available technologies or engineering and institutional control strategies. Where a state water quality standard is applicable, a deviation may not result in the application of cleanup target levels more stringent than the said standard. In determining whether it is appropriate to establish alternate cleanup target levels at a site, the department may consider the effectiveness of source removal that has been completed at the site and the practical likelihood of + the use of low yield or poor quality groundwater; the use of groundwater near marine surface water bodies; the current and projected use of the affected groundwater in the vicinity of the site; or the use of groundwater in the immediate vicinity of the storage tank area, where it has been demonstrated that the groundwater contamination is not migrating away from such localized source, if the public; provided human health, public safety, and welfare, water resources, and the environment are adequately protected.
 - 9. Appropriate cleanup target levels for soils.

Page 15 of 71

a. In establishing soil cleanup target levels for human exposure to petroleum products' chemicals of concern found in soils from the land surface to 2 feet below land surface, the department shall consider the following, as appropriate: calculations using a lifetime cancer risk level of 1.0E-6; a hazard index of 1 or less; the best achievable detection limit; or the naturally occurring background concentration.

b. Leachability-based soil target levels shall be based on protection of the groundwater cleanup target levels or the alternate cleanup target levels for groundwater established pursuant to this paragraph, as appropriate. Source removal and other cost-effective alternatives that are technologically feasible shall be considered in achieving the leachability soil target levels established by the department. The leachability goals do not apply shall not be applicable if the department determines, based upon individual site characteristics, that petroleum products' chemicals of concern will not leach into the groundwater at levels which pose a threat to <u>public human</u> health, <u>and</u> safety, and welfare, water resources, or the environment.

391 l

However, nothing in This paragraph does not shall be construed to restrict the department from temporarily postponing completion of any site rehabilitation program for which funds are being expended whenever such postponement is deemed necessary in order to make funds available for rehabilitation of

Page 16 of 71

a contamination site with a higher priority status.

- (c) The department shall require source removal, if warranted and cost-effective, at each site eligible for restoration funding from the Inland Protection Trust fund.
- 1. Funding for free product recovery may be provided in advance of the order established by the priority ranking system under paragraph (a) for site cleanup activities. However, a separate prioritization for free product recovery shall be established consistent with paragraph (a). No more than \$5 million shall be encumbered from the Inland Protection Trust fund in any fiscal year for free product recovery conducted in advance of the priority order under paragraph (a) established for site cleanup activities.
- 2. Once free product removal and other source removal identified in this paragraph are completed at a site, and notwithstanding the order established by the priority ranking system under paragraph (a) for site cleanup activities, the department may reevaluate the site to determine the degree of active cleanup needed to continue site rehabilitation. Further, the department shall determine whether if the reevaluated site qualifies for natural attenuation monitoring, long-term natural attenuation monitoring, or no further action. If additional site rehabilitation is necessary to reach no further action status, the site rehabilitation shall be conducted in the order established by the priority ranking system under paragraph (a). The department shall use utilize natural attenuation monitoring

Page 17 of 71

443

445446

447448

449

450

451

452

453

454

455

456

457

458

459

460

461

462

463

464

465

466

467

468

strategies and, when cost-effective, transition sites eligible for restoration funding assistance to long-term natural attenuation monitoring where the plume is shrinking or stable and confined to the source property boundaries and the petroleum products' chemicals of concern meet the natural attenuation default concentrations, as defined by department rule. If the plume migrates beyond the source property boundaries, natural attenuation monitoring may be conducted pursuant to in accordance with department rule, or if the site no longer qualifies for natural attenuation monitoring, active remediation may be resumed. For long-term natural attenuation monitoring, if the petroleum products' chemicals of concern increase or are not significantly reduced after 42 months of monitoring, or if the plume migrates beyond the property boundaries, active remediation shall be resumed as necessary. For sites undergoing active remediation, the department shall evaluate template the cost of natural attenuation monitoring pursuant to s. 376.30711 to ensure that site mobilizations are performed in a costeffective manner. Sites that are not eligible for state restoration funding may transition to long-term natural attenuation monitoring using the criteria in this subparagraph. Nothing in This subparagraph does not preclude precludes a site from pursuing a "No Further Action" order with conditions. The department shall evaluate whether higher natural

3. The department shall evaluate whether higher natural attenuation default concentrations for natural attenuation monitoring or long-term natural attenuation monitoring are cost-

Page 18 of 71

effective and would adequately protect the public health, safety, and welfare, water resources, and the environment. The department shall also evaluate site-specific characteristics that would allow for higher natural attenuation or long-term natural attenuation concentration levels.

- 4. A local government may not deny a building permit based solely on the presence of petroleum contamination for any construction, repairs, or renovations performed in conjunction with tank upgrade activities to an existing retail fuel facility if the facility was fully operational before the building permit was requested and if the construction, repair, or renovation is performed by a licensed contractor. All building permits and any construction, repairs, or renovations performed in conjunction with such permits must comply with the applicable provisions of chapters 489 and 553.
 - (6) CONTRACTING AND CONTRACTOR SELECTION REQUIREMENTS.-
- (a) Site rehabilitation work on sites which are eligible for state-funded cleanup from the fund pursuant to this section and ss. 376.305(6), 376.3072, and 376.3073 may only be funded pursuant to this section. A facility operator shall abate the source of discharge for a new release that occurred after March 29, 1995. If free product is present, the operator shall notify the department, and the department may direct the removal of the free product. The department shall grant approval to continue site rehabilitation pursuant to this section.
 - (b) When contracting for site rehabilitation activities

 Page 19 of 71

CODING: Words stricken are deletions; words underlined are additions.

hb7093-00

2014 HB 7093

performed under the Petroleum Restoration Program, the department shall comply with competitive procurement requirements provided in chapter 287 or rules adopted under this section or s. 287.0595. A competitive solicitation issued pursuant to this section is not subject to s. 287.055.

495

496

497

498 499

500

501 502

503

504

505

506

507

508

509

510

511

512

513

514

515

516

517

518

519 520

- Each contractor performing site assessment and remediation activities for state-funded sites under this section shall certify to the department that the contractor meets all certification and license requirements imposed by law. Each contractor shall certify to the department that the contractor meets the following minimum qualifications:
- 1. Complies with applicable Occupational Safety and Health Administration regulations.
- 2. Maintains workers' compensation insurance for employees as required by the Florida Workers' Compensation Law.
- Maintains comprehensive general liability and comprehensive automobile liability insurance with minimum limits of at least \$1 million per occurrence and \$1 million annual aggregate to pay claims for damage for personal injury, including accidental death, as well as claims for property damage that may arise from performance of work under the program, which insurance designates the state as an additional insured party.
- 4. Maintains professional liability insurance of at least \$1 million per occurrence and \$1 million annual aggregate.
 - 5. Has the capacity to perform or directly supervise the

Page 20 of 71

majority of the rehabilitation work at a site pursuant to s. 489.113(9).

521 l

522

523

524

525

526

527

528

529

530531

532

533

534535

536

537

538

539

540

541

542

543

544

545

546

- (d) The department rules implementing this section must specify that only qualified vendors may submit responses on a competitive solicitation. The department rules must also include procedures for the rejection of vendors not meeting the minimum qualifications on the opening of a competitive solicitation and requirements for a vendor to maintain its qualifications in order to enter contracts or perform rehabilitation work.
- (e) A contractor that performs services pursuant to this subsection may file invoices for payment with the department for the services described in the approved contract. The invoices for payment must be submitted to the department on forms provided by the department, together with evidence documenting that activities were conducted or completed pursuant to the approved contract. If there are sufficient unencumbered funds available in the fund which have been appropriated for expenditure by the Legislature, and if all of the terms of the approved contract have been met, invoices for payment must be paid pursuant to s. 215.422. After a contractor has submitted its invoices to the department, and before payment is made, the contractor may assign its right to payment to another person without recourse of the assignee or assignor to the state. In such cases, the assignee must be paid pursuant to s. 215.422. Prior notice of the assignment and assignment information must be made to the department and must be signed and notarized by

Page 21 of 71

547 the assigning party.

- (f) The contractor shall submit an invoice to the department within 30 days after the date of the department's written acceptance of each interim deliverable or written approval of the final deliverable specified in the approved contract.
- (g) The department shall make payments based on the terms of an approved contract for site rehabilitation work. The department may, based on its experience and the past performance and concerns regarding a contractor, retain up to 25 percent of the contracted amount or use performance bonds to ensure performance. The amount of retainage and the amount of performance bonds, as well as the terms and conditions for such, must be included in the approved contract.
- (h) The contractor or the person to which the contractor has assigned its right to payment pursuant to paragraph (e) shall make prompt payment to subcontractors and suppliers for their costs associated with an approved contract pursuant to s. 287.0585(1).
- (i) The exemption under s. 287.0585(2) does not apply to payments associated with an approved contract.
- (j) The department may withhold payment if the validity or accuracy of a contractor's invoices or supporting documents is in question.
- (k) This section does not authorize payment to a person for costs of contaminated soil treatment or disposal that does

Page 22 of 71

not meet the applicable rules of this state for such treatment or disposal, including all general permitting, state air emission standards, monitoring, sampling, and reporting rules more specifically described in department rules.

- (1) The department shall terminate or suspend a contractor's eligibility for participation in the program if the contractor fails to perform its contractual duties for site rehabilitation program tasks.
- (m) A site owner or operator, or his or her designee, may not receive any remuneration, in cash or in kind, directly or indirectly, from a rehabilitation contractor performing site cleanup activities pursuant to this section.
- (7) (6) FUNDING.—The Inland Protection Trust Fund shall be funded as follows:
- (a) All excise taxes levied, collected, and credited to the fund in accordance with $\frac{\text{the provisions of}}{\text{ss.}}$ ss. 206.9935(3) and 206.9945(1)(c).
- (b) All penalties, judgments, recoveries, reimbursements, and other fees and charges credited to the fund <u>pursuant to in accordance with the provisions of subsection (3).</u>
- (8)(7) DEPARTMENTAL DUTY TO SEEK RECOVERY AND REIMBURSEMENT.
- (a) Except as provided in subsection (10) (9) and as otherwise provided by law, the department shall recover to the use of the fund from a person or persons at any time causing or having caused the discharge or from the Federal Government,

Page 23 of 71

jointly and severally, all sums owed or expended from the fund₇ pursuant to s. 376.308, except that the department may decline to pursue such recovery if it finds the amount involved too small or the likelihood of recovery too uncertain. Sums recovered as a result of damage due to a discharge related to the storage of petroleum or petroleum products or other similar disaster shall be apportioned between the fund and the General Revenue Fund so as to repay the full costs to the General Revenue Fund of any sums disbursed therefrom as a result of such disaster. A Any request for reimbursement to the fund for such costs, if not paid within 30 days after of demand, shall be turned over to the department for collection.

(b) Except as provided in subsection (10) (9) and as otherwise provided by law, it is the duty of the department in administering the fund diligently to pursue the reimbursement to the fund of any sum expended from the fund for cleanup and abatement pursuant to in accordance with the provisions of this section or s. 376.3073, unless the department finds the amount involved too small or the likelihood of recovery too uncertain. For the purposes of s. 95.11, the limitation period within which to institute an action to recover such sums shall begin commence on the last date on which any such sums were expended, and not the date on which that the discharge occurred. The department's claim for recovery of payments or overpayments from the fund must be based on the law in existence at the time of the payment or overpayment.

Page 24 of 71

c) If the department initiates an enforcement action to clean up a contaminated site and determines that the responsible party cannot is financially unable to undertake complete restoration of the contaminated site, that the current property owner was not responsible for the discharge when the contamination first occurred, or that the state's interest can best be served by conducting cleanup, the department may enter into an agreement with the responsible party or property owner whereby the department agrees to conduct site rehabilitation and the responsible party or property owner agrees to pay for the portion of the cleanup costs that are within such party's or owner's financial capabilities as determined by the department, taking into consideration the party's or owner's net worth and the economic impact on the party or owner.

(9)(8) INVESTMENTS; INTEREST.—Moneys in the fund which are not needed currently to meet the obligations of the department in the exercise of its responsibilities under this section and s. 376.3073 shall be deposited with the Chief Financial Officer to the credit of the fund and may be invested in such manner as is provided for by law statute. The interest received on such investment shall be credited to the fund. Any provisions of law to the contrary notwithstanding, such interest may be freely transferred between the this trust fund and the Water Quality Assurance Trust Fund, in the discretion of the department.

(10) (9) EARLY DETECTION INCENTIVE PROGRAM.—To encourage early detection, reporting, and cleanup of contamination from

Page 25 of 71

leaking petroleum storage systems, the department shall, within the guidelines established in this subsection, conduct an incentive program which <u>provides</u> shall provide for a 30-month grace period ending on December 31, 1988. Pursuant thereto:

- (a) The department shall establish reasonable requirements for the written reporting of petroleum contamination incidents and shall distribute forms to registrants under s. 376.303(1)(b) and to other interested parties upon request to be used for such purpose. Until such forms are available for distribution, the department shall take reports of such incidents, however made, but shall notify any person making such a report that a complete written report of the incident will be required by the department at a later time, the form for which will be provided by the department.
- (b) When reporting forms become available for distribution, all sites involving incidents of contamination from petroleum storage systems initially reported to the department at any time from midnight on June 30, 1986, to midnight on December 31, 1988, shall be qualified sites if provided that such a complete written report is filed with respect thereto within a reasonable time. Subject to the delays which may occur as a result of the prioritization of sites under paragraph (5)(a) for any qualified site, costs for activities described in paragraphs (4)(a)-(e) shall be absorbed at the expense of the fund, without recourse to reimbursement or recovery, with the following exceptions:

Page 26 of 71

1. The provisions of This subsection $\underline{\text{does}}$ shall not apply to $\underline{\text{a}}$ any site where the department has been denied site access to implement the provisions of this section.

677

678

679

680

681 682

683

684

685

686

687

688

689

690

691

692

693

694

695

696

697

698

699

700

701

702

- 2. The provisions of This subsection does shall not be construed to authorize or require reimbursement from the fund for costs expended before prior to the beginning of the grace period, except as provided in subsection (12).
- Upon discovery by the department that the owner or operator of a petroleum storage system has been grossly negligent in the maintenance of such petroleum storage system; has, with willful intent to conceal the existence of a serious discharge, falsified inventory or reconciliation records maintained with respect to the site at which such system is located; or has intentionally damaged such petroleum storage system, the site at which such system is located shall be ineligible for participation in the incentive program and the owner shall be liable for all costs due to discharges from petroleum storage systems at that site, any other provisions of chapter 86-159, Laws of Florida, to the contrary notwithstanding. For the purposes of this paragraph, willful failure to maintain inventory and reconciliation records, willful failure to make monthly monitoring system checks where such systems are in place, and failure to meet monitoring and retrofitting requirements within the schedules established under chapter 62-761, Florida Administrative Code, or violation of similar rules adopted by the department under this chapter,

Page 27 of 71

<u>constitutes</u> shall be construed to be gross negligence in the maintenance of a petroleum storage system.

703 l

704

705

706

707

708

709

710

711

712

713

714

715

716

717718

719

720

721

722

723

724

725

726

727

728

- b. The department shall redetermine the eligibility of petroleum storage systems for which a timely <u>Early Detection</u>

 <u>Incentive Program EDI</u> application was filed, but which were deemed ineligible by the department, under the following conditions:
- (I) The owner or operator, on or before March 31, 1991, shall submit, in writing, notification that the storage system is now in compliance with department rules adopted pursuant to s. 376.303, and which requests the department to reevaluate the storage system eligibility; and
- (II) The department verifies the storage system compliance based on a compliance inspection.

Provided, however, that A site may be determined eligible by the department for good cause shown, including, but not limited to, demonstration by the owner or operator that to achieve compliance would cause an increase in the potential for the spread of the contamination.

- c. Redetermination of eligibility pursuant to subsubparagraph b. shall not be available to:
- (I) Petroleum storage systems owned or operated by the Federal Government.
 - (II) Facilities that denied site access to the department.
 - (III) Facilities where a discharge was intentionally

Page 28 of 71

CODING: Words stricken are deletions; words underlined are additions.

hb7093-00

729 concealed.

730 l

731

732

733

734

735736

737

738

739

740

741

- (IV) Facilities that were denied eligibility due to:
- (A) Absence of contamination, unless any such facility subsequently establishes that contamination did exist at that facility on or before December 31, 1988.
- (B) Contamination from substances that were not petroleum or a petroleum product.
- (C) Contamination that was not from a petroleum storage system.
- d. $\overline{\text{EDI}}$ Applicants who demonstrate compliance for a site pursuant to sub-subparagraph b. are eligible for the Early Detection Incentive Program and site rehabilitation funding pursuant to subsections subsection (5) and (6) s. 376.30711.

742 743

744

745

746

747

748

749

If, in order to avoid prolonged delay, the department in its discretion deems it necessary to expend sums from the fund to cover ineligible sites or costs as set forth in this paragraph, the department may do so and seek recovery and reimbursement therefor in the same manner and <u>pursuant to in accordance with</u> the same procedures as are established for recovery and reimbursement of sums otherwise owed to or expended from the fund.

754

(c) A No report of a discharge made to the department by a any person pursuant to in accordance with this subsection, or any rules adopted promulgated pursuant to this subsection may not hereto, shall be used directly as evidence of liability for

Page 29 of 71

such discharge in any civil or criminal trial arising out of the discharge.

- (d) The provisions of This subsection does shall not apply to petroleum storage systems owned or operated by the Federal Government.
- $\underline{(11)}_{(10)}$ VIOLATIONS; PENALTY.- \underline{A} It is unlawful for any person may not to:
- (a) Falsify inventory or reconciliation records maintained in compliance with chapters 62-761 and 62-762, Florida Administrative Code, with willful intent to conceal the existence of a serious leak; or
 - b) Intentionally damage a petroleum storage system.

 $\underline{\underline{A}}$ Any person convicted of such a violation \underline{is} shall be guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

$(12)\frac{(11)}{(11)}$ SITE CLEANUP.

755 l

756

757

758

759

760

761

762

763

764765

766

767 768

769

770

771

772

773

774

775

776 777

778

779

780

- (a) Voluntary cleanup.—This section does not prohibit a person from conducting site rehabilitation either through his or her own personnel or through responsible response action contractors or subcontractors when such person is not seeking site rehabilitation funding from the fund. Such voluntary cleanups must meet all applicable environmental standards.
- (b) Low-scored site initiative.—Notwithstanding subsections (5) and (6) s. 376.30711, a any site with a priority ranking score of 29 points or less may voluntarily participate

Page 30 of 71

CODING: Words stricken are deletions; words underlined are additions.

hb7093-00

in the low-scored site initiative <u>regardless of</u> τ whether or not the site is eligible for state restoration funding.

- 1. To participate in the low-scored site initiative, the responsible party or property owner must affirmatively demonstrate that the following conditions are met:
- a. Upon reassessment pursuant to department rule, the site retains a priority ranking score of 29 points or less.
- b. No Excessively contaminated soil, as defined by department rule, does not exist exists onsite as a result of a release of petroleum products.
- c. A minimum of 6 months of groundwater monitoring indicates that the plume is shrinking or stable.
- d. The release of petroleum products at the site does not adversely affect adjacent surface waters, including their effects on human health and the environment.
- e. The area of groundwater containing the petroleum products' chemicals of concern is less than one-quarter acre and is confined to the source property boundaries of the real property on which the discharge originated.
- f. Soils onsite that are subject to human exposure found between land surface and 2 feet below land surface meet the soil cleanup target levels established by department rule or human exposure is limited by appropriate institutional or engineering controls.
- 2. Upon affirmative demonstration of the conditions under subparagraph 1., the department shall issue a determination of

Page 31 of 71

"No Further Action." Such determination acknowledges that minimal contamination exists onsite and that such contamination is not a threat to the public human health, safety, or welfare, water resources, or the environment. If no contamination is detected, the department may issue a site rehabilitation completion order.

- 3. Sites that are eligible for state restoration funding may receive payment of preapproved costs for the low-scored site initiative as follows:
- a. A responsible party or property owner may submit an assessment plan designed to affirmatively demonstrate that the site meets the conditions under subparagraph 1. Notwithstanding the priority ranking score of the site, the department may approve preapprove the cost of the assessment pursuant to s. 376.30711, including 6 months of groundwater monitoring, not to exceed \$30,000 for each site. The department may not pay the costs associated with the establishment of institutional or engineering controls.
- b. The assessment work shall be completed no later than 6 months after the department issues its approval.
- c. No more than \$10 million for the low-scored site initiative may be encumbered from the Inland Protection Trust fund in any fiscal year. Funds shall be made available on a first-come, first-served basis and shall be limited to 10 sites in each fiscal year for each responsible party or property owner.

Page 32 of 71

Program deductibles, copayments, and the limited

833

834 835

836

837 838

839

840

841

842

843

844

845

846

847

848

849

850 851

852

853

854

855

856

857

858

contamination assessment report requirements under paragraph (13) (c) do not apply to expenditures under this paragraph. (12) REIMBURSEMENT FOR CLEANUP EXPENSES. Except as provided in s. 2(3), chapter 95-2, Laws of Florida, this subsection shall not apply to any site rehabilitation program task initiated after March 29, 1995. Effective August 1, 1996, no further site rehabilitation work on sites eligible for statefunded cleanup from the Inland Protection Trust Fund shall be eligible for reimbursement pursuant to this subsection. The person responsible for conducting site rehabilitation may seek reimbursement for site rehabilitation program task work conducted after March 28, 1995, in accordance with s. 2(2) and (3), chapter 95-2, Laws of Florida, regardless of whether the site rehabilitation program task is completed. A site rehabilitation program task shall be considered to be initiated when actual onsite work or engineering design, pursuant to chapter 62-770, Florida Administrative Code, which is integral to performing a site rehabilitation program task has begun and shall not include contract negotiation and execution, site research, or project planning. All reimbursement applications pursuant to this subsection must be submitted to the department by January 3, 1997. The department shall not accept any applications for reimbursement or pay any claims on applications for reimbursement received after that date; provided, however if an application filed on or prior to January 3, 1997, was

Page 33 of 71

returned by the department on the grounds of untimely filing, it shall be refiled within 30 days after the effective date of this act in order to be processed.

(a) Legislative findings. The Legislature finds and declares that rehabilitation of contamination sites should be conducted in a manner and to a level of completion which will protect the public health, safety, and welfare and will minimize damage to the environment.

(b) Conditions.-

tasks as identified in the department rule promulgated pursuant to paragraph (5) (b), or uncompleted program tasks pursuant to chapter 95-2, Laws of Florida, subject to the conditions in this section. It is unlawful for a site owner or operator, or his or her designee, to receive any remuneration, in cash or in kind, directly or indirectly from the rehabilitation contractor.

2. Nothing in this subsection shall be construed to authorize reimbursement to any person for costs of contaminated soil treatment or disposal that does not meet the applicable rules of this state for such treatment or disposal, including all general permitting, state air emission standards, monitoring, sampling, and reporting rules more specifically

Page 34 of 71

described in department rules.

(c) Legislative intent.—Due to the value of the potable water of this state, it is the intent of the Legislature that the department initiate and facilitate as many cleanups as possible utilizing the resources of the state,—local governments, and the private sector, recognizing that source removal, wherever it is technologically feasible and cost—effective, shall be considered the primary initial response to protect public health, safety, and the environment.

(d) Amount of reimbursement.—The department shall reimburse actual and reasonable costs for site rehabilitation. The department shall not reimburse interest on the amount of reimbursable costs for any reimbursement application. However, nothing herein shall affect the department's authority to pay interest authorized under prior law.

(e) Records.-The person responsible for conducting site rehabilitation, or his or her agent, shall keep and preserve suitable records as follows:

1. Hydrological and other site investigations and assessments; site rehabilitation plans; contracts and contract negotiations; and accounts, invoices, sales tickets, or other payment records from purchases, sales, leases, or other transactions involving costs actually incurred related to site rehabilitation. Such records shall be made available upon request to agents and employees of the department during regular business hours and at other times upon written request of the

Page 35 of 71

department.

911

912

913

914

915916

917

918

919

920

921

922

923

924

925

926

927

928

929

930

931

932

933

934

935

936

2. In addition, the department may from time to time request submission of such site-specific information as it may require, unless a waiver or variance from such department request is granted pursuant to paragraph (k).

3. All records of costs actually incurred for cleanup shall be certified by affidavit to the department as being true and correct.

(f) Application for reimbursement. Any cligible person who performs a site rehabilitation program or performs site rehabilitation program tasks such as preparation of site rehabilitation plans or assessments; product recovery; cleanup of groundwater or inland surface water; soil treatment or removal; or any other tasks identified by department rule developed pursuant to subsection (5), may apply for reimbursement. Such applications for reimbursement must be submitted to the department on forms provided by the department, together with evidence documenting that site rehabilitation program tasks were conducted or completed in accordance with department rule developed pursuant to subsection (5), and other such records or information as the department requires. The reimbursement application and supporting documentation shall be examined by a certified public accountant in accordance with standards established by the American Institute of Certified Public Accountants. A copy of the accountant's report shall be submitted with the reimbursement application. Applications for

Page 36 of 71

reimbursement shall not be approved for site rehabilitation program tasks which have not been completed, except for the task of remedial action and except for uncompleted program tasks pursuant to chapter 95-2, Laws of Florida, and this subsection. Applications for remedial action may be submitted semiannually at the discretion of the person responsible for cleanup. After an applicant has filed an application with the department and before payment is made, the applicant may assign the right to payment to any other person, without recourse of the assignee or assigner to the state, without affecting the order in which payment is made. Information necessary to process the application shall be requested from and provided by the assigning applicant. Proper notice of the assignment and assignment information shall be made to the department which notice shall be signed and notarized by the assigning applicant.

(g) Review.-

1. Provided there are sufficient unencumbered funds available in the Inland Protection Trust Fund, or to the extent proceeds of debt obligations are available for the payment of existing reimbursement obligations pursuant to s. 376.3075, the department shall have 60 days to determine if the applicant has provided sufficient information for processing the application and shall request submission of any additional information that the department may require within such 60-day period. If the applicant believes any request for additional information is not authorized, the applicant may request a hearing pursuant to ss.

Page 37 of 71

120.569 and 120.57. Once the department requests additional information, the department may request only that information needed to clarify such additional information or to answer new questions raised by or directly related to such additional information.

- 2. The department shall deny or approve the application for reimbursement within 90 days after receipt of the last item of timely requested additional material, or, if no additional material is requested, within 90 days of the close of the 60-day period described in subparagraph 1., unless the total review period is otherwise extended by written mutual agreement of the applicant and the department.
- 3. Final disposition of an application shall be provided to the applicant in writing, accompanied by a written explanation setting forth in detail the reason or reasons for the approval or denial. If the department fails to make a determination on an application within the time provided in subparagraph 2., or denies an application, or if a dispute otherwise arises with regard to reimbursement, the applicant may request a hearing pursuant to ss. 120.569 and 120.57.
- (h) Reimbursement. Upon approval of an application for reimbursement, reimbursement for reasonable expenditures of a site rehabilitation program or site rehabilitation program tasks documented therein shall be made in the order in which the department receives completed applications. Effective January 1, 1997, all unpaid reimbursement applications are subject to

Page 38 of 71

989

990

991

992

993

994

995

996

997

998

999

1000

1001

1002

1003

1004

1005

1006

1007

1008

1009

1010

1011

1012

1013

1014

payment on the following terms: The department shall develop a schedule of the anticipated dates of reimbursement of applications submitted to the department pursuant to this subsection. The schedule shall specify the projected date of payment based on equal monthly payments and projected annual revenue of \$100 million. Based on the schedule, the department shall notify all reimbursement applicants of the projected date of payment of their applications. The department shall direct the Inland Protection Financing Corporation to pay applicants the present value of their applications as soon as practicable after approval by the department, subject to the availability of funds within the Inland Protection Financing Corporation. The present value of an application shall be based on the date on which the department anticipates the Inland Protection Financing Corporation will settle the reimbursement application and the schedule's projected date of payment and shall use 3.5 percent as the annual discount rate. The determination of the amount of the claim and the projected date of payment shall be subject to s. 120.57.

(i) Liberal construction. With respect to site rehabilitation initiated prior to July 1, 1986, the provisions of this subsection shall be given such liberal construction by the department as will accomplish the purposes set forth in this subsection. With regard to the keeping of particular records or the giving of certain notice, the department may accept as compliance action by a person which meets the intent of the

Page 39 of 71

requirements set forth in this subsection.

(j) Reimbursement-review contracts.—The department may contract with entities capable of processing or assisting in the review of reimbursement applications. Any purchase of such services shall not be subject to chapter 287.

(k) Audits .-

1. The department is authorized to perform financial and technical audits in order to certify site restoration costs and ensure compliance with this chapter. The department shall seek recovery of any overpayments based on the findings of these audits. The department must commence any audit within 5 years after the date of reimbursement, except in cases where the department alleges specific facts indicating fraud.

2. Upon determination by the department that any portion of costs which have been reimbursed are disallowed, the department shall give written notice to the applicant setting forth with specificity the allegations of fact which justify the department's proposed action and ordering repayment of disallowed costs within 60 days of notification of the applicant.

3. In the event the applicant does not make payment to the department within 60 days of receipt of such notice, the department shall seek recovery in a court of competent jurisdiction to recover reimbursement overpayments made to the person responsible for conducting site rehabilitation, unless the department finds the amount involved too small or the

Page 40 of 71

likelihood of recovery too uncertain.

4. In addition to the amount of any overpayment, the applicant shall be liable to the department for interest of 1 percent per month or the prime rate, whichever is less, on the amount of overpayment, from the date of overpayment by the department until the applicant satisfies the department's request for repayment pursuant to this paragraph. The calculation of interest shall be tolled during the pendency of any litigation.

5. Financial and technical audits frequently are conducted under this section many years after the site rehabilitation activities were performed and the costs examined in the course of the audit were incurred by the person responsible for site rehabilitation. During the intervening span of years, the department's rule requirements and its related guidance and other nonrule policy directives may have changed significantly. The Legislature finds that it may be appropriate for the department to provide relief to persons subject to such requirements in financial and technical audits conducted pursuant to this section.

a. The department is authorized to grant variances and waivers from the documentation requirements of subparagraph (e)2. and from the requirements of rules applicable in technical and financial audits conducted under this section. Variances and waivers shall be granted when the person responsible for site rehabilitation demonstrates to the department that application

Page 41 of 71

1067 of a financial or technical auditing requirement would create a 1068 substantial hardship or would violate principles of fairness. For purposes of this subsection, "substantial hardship" means a 1069 1070 demonstrated economic, technological, legal, or other type of 1071 hardship to the person requesting the variance or waiver. For purposes of this subsection, "principles of fairness" are 1072 1073 violated when the application of a requirement affects a 1074 particular person in a manner significantly different from the 1075 way it affects other similarly situated persons who are affected 1076 by the requirement or when the requirement is being applied 1077 retroactively without due notice to the affected parties. 1078 b. A person whose reimbursed costs are subject to a 1079 financial and technical audit under this section may file a 1080 written request to the department for grant of a variance or 1081 waiver. The request shall specify: 1082 (I) The requirement from which a variance or waiver is 1083 requested. 1084 (II) The type of action requested. 1085 (III) The specific facts which would justify a waiver or 1086 variance. 1087 (IV) The reason or reasons why the requested variance or 1088 waiver would serve the purposes of this section. 1089 c. Within 90 days after receipt of a written request for 1090 variance or waiver under this subsection, the department shall 1091 grant or deny the request. If the request is not granted or 1092 denied within 90 days of receipt, the request shall be deemed

Page 42 of 71

approved. An order granting or denying the request shall be in writing and shall contain a statement of the relevant facts and reasons supporting the department's action. The department's decision to grant or deny the petition shall be supported by competent substantial evidence and is subject to so. 120.569 and 120.57. Once adopted, model rules promulgated by the Administration Commission under s. 120.542 shall govern the processing of requests under this provision.

6. The Chief Financial Officer may audit the records of persons who receive or who have received payments pursuant to this chapter in order to verify site restoration costs, ensure compliance with this chapter, and verify the accuracy and completeness of audits performed by the department pursuant to this paragraph. The Chief Financial Officer may contract with entities or persons to perform audits pursuant to this subparagraph. The Chief Financial Officer shall commence any audit within 1 year after the department's completion of an audit conducted pursuant to this paragraph, except in cases where the department or the Chief Financial Officer alleges specific facts indicating fraud.

(13) PETROLEUM CLEANUP PARTICIPATION PROGRAM.—To encourage detection, reporting, and cleanup of contamination caused by discharges of petroleum or petroleum products, the department shall, within the guidelines established in this subsection, implement a cost-sharing cleanup program to provide rehabilitation funding assistance for all property contaminated

Page 43 of 71

by discharges of petroleum or petroleum products occurring before January 1, 1995, subject to a copayment provided for in a Petroleum Cleanup Participation Program preapproved site rehabilitation agreement. Eligibility is shall be subject to an annual appropriation from the Inland Protection Trust fund. Additionally, funding for eligible sites is shall be contingent upon annual appropriation in subsequent years. Such continued state funding is shall not be deemed an entitlement or a vested right under this subsection. Eligibility shall be determined in the program, shall be notwithstanding any other provision of law, consent order, order, judgment, or ordinance to the contrary.

- (a)1. The department shall accept any discharge reporting form received <u>before</u> prior to January 1, 1995, as an application for this program, and the facility owner or operator need not reapply.
- 2. Owners or operators of property contaminated by petroleum or petroleum products from a petroleum storage system may apply for such program by filing a written report of the contamination incident, including evidence that such incident occurred before prior to January 1, 1995, with the department. Incidents of petroleum contamination discovered after December 31, 1994, at sites which have not stored petroleum or petroleum products for consumption, use, or sale after such date shall be presumed to have occurred before prior to January 1, 1995. An operator's filed report shall be deemed an application of the

Page 44 of 71

owner for all purposes. Sites reported to the department after December 31, 1998, $\underline{\text{are}}$ $\underline{\text{shall}}$ not $\underline{\text{be}}$ eligible for $\underline{\text{the}}$ $\underline{\text{this}}$ program.

1145

1146

1147

1148

1149

11501151

1152

1153

11541155

1156

1157

1158

1159

1160

11611162

11631164

1165

1166

1167

1168

1169

1170

- Subject to annual appropriation from the Inland (b) Protection Trust fund, sites meeting the criteria of this subsection are eligible for up to \$400,000 of site rehabilitation funding assistance in priority order pursuant to subsections subsection (5) and (6) s. 376.30711. Sites meeting the criteria of this subsection for which a site rehabilitation completion order was issued before prior to June 1, 2008, do not qualify for the 2008 increase in site rehabilitation funding assistance and are bound by the pre-June 1, 2008, limits. Sites meeting the criteria of this subsection for which a site rehabilitation completion order was not issued before prior to June 1, 2008, regardless of whether or not they have previously transitioned to nonstate-funded cleanup status, may continue state-funded cleanup pursuant to this section s. 376.30711 until a site rehabilitation completion order is issued or the increased site rehabilitation funding assistance limit is reached, whichever occurs first. The department may not pay At no time shall expenses incurred beyond outside the scope of an approved contract preapproved site rehabilitation program under s. 376.30711 be reimbursable.
- (c) Upon notification by the department that rehabilitation funding assistance is available for the site pursuant to subsections subsection (5) and (6) s. 376.30711, the

Page 45 of 71

1171

11721173

1174

1175 1176

11771178

1179

1180

1181

1182

1183

1184

1185

1186

1187

1188

1189

1190

11911192

11931194

1195

1196

owner, operator, or person otherwise responsible for site rehabilitation shall provide the department with a limited contamination assessment report and shall enter into a Petroleum Cleanup Participation Program preapproved site rehabilitation agreement with the department and a contractor qualified under s. 376.30711(2)(b). The agreement must shall provide for a 25percent copayment by the owner, operator, or person otherwise responsible for conducting site rehabilitation. The owner, operator, or person otherwise responsible for conducting site rehabilitation shall adequately demonstrate the ability to meet the copayment obligation. The limited contamination assessment report and the copayment costs may be reduced or eliminated if the owner and all operators responsible for restoration under s. 376.308 demonstrate that they cannot are financially unable to comply with the copayment and limited contamination assessment report requirements. The department shall take into consideration the owner's and operator's net worth in making the determination of financial ability. In the event the department and the owner, operator, or person otherwise responsible for site rehabilitation cannot are unable to complete negotiation of the cost-sharing agreement within 120 days after beginning commencing negotiations, the department shall terminate negotiations and the site shall be deemed ineligible for state funding under this subsection and all liability protections provided for in this subsection shall be revoked.

(d) \underline{A} No report of a discharge made to the department by \underline{a} Page 46 of 71

any person <u>pursuant to</u> in accordance with this subsection, or any rules adopted pursuant to this subsection may not hereto, shall be used directly as evidence of liability for such discharge in any civil or criminal trial arising out of the discharge.

- (e) Nothing in This subsection does not shall be construed to preclude the department from pursuing penalties under in accordance with s. 403.141 for violations of any law or any rule, order, permit, registration, or certification adopted or issued by the department pursuant to its lawful authority.
- (f) Upon the filing of a discharge reporting form under paragraph (a), neither the department or nor any local government may not shall pursue any judicial or enforcement action to compel rehabilitation of the discharge. This paragraph does shall not prevent any such action with respect to discharges determined ineligible under this subsection or to sites for which rehabilitation funding assistance is available pursuant to subsections in accordance with subsection (5) and (6) s. 376.30711.
- (g) The following $\underline{\text{are}}$ $\underline{\text{shall be}}$ excluded from participation in the program:
- 1. Sites at which the department has been denied reasonable site access to implement $\frac{1}{2}$ this section.
- 2. Sites that were active facilities when owned or operated by the Federal Government.

Page 47 of 71

CODING: Words stricken are deletions; words underlined are additions.

hb7093-00

3. Sites that are identified by the United States Environmental Protection Agency to be on, or which qualify for listing on, the National Priorities List under Superfund. This exception does not apply to those sites for which eligibility has been requested or granted as of the effective date of this act under the Early Detection Incentive Program established pursuant to s. 15, chapter 86-159, Laws of Florida.

- 4. <u>Sites for which</u> The contamination is covered under the Early Detection Incentive Program, the Abandoned Tank Restoration Program, or the Petroleum Liability and Restoration Insurance Program, in which case site rehabilitation funding assistance shall continue under the respective program.
- to the department enters entering into a service contract with the Inland Protection Financing Corporation which includes payments by the department to support any existing or planned note, bond, certificate of indebtedness, or other obligation or evidence of indebtedness of the corporation pursuant to s. 376.3075, the Legislature, by law, must specifically authorize the department to enter into such a contract. The corporation may issue bonds in an amount not to exceed \$104 million, with a term up to 15 years, and annual payments not in excess of \$10.4 million. The department may enter into a service contract in conjunction with the issuance of such bonds which provides for annual payments for debt service payments or other amounts payable with respect to bonds, plus any administrative expenses

Page 48 of 71

1249	of the corporation to illiance the renabilitation of petroleum
1250	contamination sites pursuant to ss. 376.30-376.317.
1251	Section 2. Section 376.30711, Florida Statutes, is
1252	repealed.
1253	Section 3. Subsections (4) and (30) of section 376.301,
1254	Florida Statutes, are amended to read:
1255	376.301 Definitions of terms used in ss. 376.30-376.317,
1256	376.70, and $376.75.$ —When used in ss. $376.30-376.317$, 376.70 , and
1257	376.75, unless the context clearly requires otherwise, the term:
1258	(4) "Backlog" means reimbursement obligations incurred
1259	pursuant to s. 376.3071(12), prior to March 29, 1995, or
1260	authorized for reimbursement under the provisions of s.
1261	376.3071(12), pursuant to chapter 95-2, Laws of Florida. Claims
1262	within the backlog are subject to adjustment, where appropriate.
1263	(30) "Person responsible for conducting site
1264	rehabilitation" means the site owner, operator, or the person
1265	designated by the site owner or operator on the reimbursement
1266	application. Mortgage holders and trust holders may be eligible
1267	to participate in the reimbursement program pursuant to s.
1268	376.3071(12).
1269	Section 4. Subsection (5) of section 376.302, Florida
1270	Statutes, is amended to read:
1271	376.302 Prohibited acts; penalties
1272	(5) \underline{A} Any person who commits fraud in representing his or
1273	her their qualifications as a contractor for reimbursement or in
1274	submitting a payment invoice reimbursement request pursuant to
•	Page 49 of 71

s. $\underline{376.3071}$ $\underline{376.3071(12)}$ commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 5. Subsection (6) of section 376.305, Florida Statutes, is amended to read:

376.305 Removal of prohibited discharges.-

- Program in response to the need to provide financial assistance for cleanup of sites that have abandoned petroleum storage systems. For purposes of this subsection, the term "abandoned petroleum storage system" means a shall mean any petroleum storage system that has not stored petroleum products for consumption, use, or sale since March 1, 1990. The department shall establish the Abandoned Tank Restoration Program to facilitate the restoration of sites contaminated by abandoned petroleum storage systems.
 - (a) To be included in the program:
- 1. An application must be submitted to the department by June 30, 1996, certifying that the system has not stored petroleum products for consumption, use, or sale at the facility since March 1, 1990.
- 2. The owner or operator of the petroleum storage system when it was in service must have ceased conducting business involving consumption, use, or sale of petroleum products at that facility on or before March 1, 1990.
- 3. The site is not otherwise eligible for the cleanup programs pursuant to s. 376.3071 or s. 376.3072.

Page 50 of 71

or

(b) In order to be eligible for the program, petroleum storage systems from which a discharge occurred must be closed pursuant to in accordance with department rules before prior to an eligibility determination. However, if the department determines that the owner of the facility cannot is financially unable to comply with the department's petroleum storage system closure requirements and all other eligibility requirements are met, the petroleum storage system closure requirements shall be waived. The department shall take into consideration the owner's net worth and the economic impact on the owner in making the determination of the owner's financial ability. The June 30, 1996, application deadline shall be waived for owners who cannot are financially unable to comply.

- (c) Sites accepted in the program <u>are will be</u> eligible for site rehabilitation funding as provided in s. 376.3071 <u>376.3071(12) or s. 376.30711, as appropriate</u>.
 - (d) The following sites are excluded from eligibility:
 - 1. Sites on property of the Federal Government;
- 2. Sites contaminated by pollutants that are not petroleum products;
 - 3. Sites where the department has been denied site access;
- 4. Sites which are owned by <u>a</u> any person who had knowledge of the polluting condition when title was acquired unless <u>the</u> that person acquired title to the site after issuance of a notice of site eligibility by the department.

Page 51 of 71

(e) Participating sites are subject to a deductible as determined by rule, not to exceed \$10,000.

1330 1331 1332

1329

1333 th

1335 1336

1337 1338

1339

1340 1341

13421343

1345 1346

1344

1347 1348

13491350

13511352

The provisions of This subsection does do not relieve a any person who has acquired title after subsequent to July 1, 1992, from the duty to establish by a preponderance of the evidence that he or she undertook, at the time of acquisition, all appropriate inquiry into the previous ownership and use of the property consistent with good commercial or customary practice in an effort to minimize liability, as required by s. 376.308(1)(c).

to read:

Section 6. Section 376.30713, Florida Statutes, is amended

376.30713 Preapproved Advanced cleanup.-

- (1) In addition to the legislative findings provided in s. $376.3071 \frac{376.30711}{1}$, the Legislature finds and declares:
- (a) That the inability to conduct site rehabilitation in advance of a site's priority ranking pursuant to s. 376.3071(5)(a) may substantially impede or prohibit property transactions or the proper completion of public works projects.
- (b) While the first priority of the state is to provide for protection of the public health, safety, and welfare, the water resources of the state, human health, and the environment, the viability of commerce is of equal importance to the state.
- (c) It is in the public interest and of substantial economic benefit to the state to provide an opportunity for site

Page 52 of 71

rehabilitation to be conducted on a limited basis at contaminated sites, in advance of the site's priority ranking, to facilitate property transactions or public works projects.

1353 1354

1355

1356

13571358

1359

1360

1361

13621363

1364

1365

1366

1367

1368

1369 1370

1371

1372

1373

1374

1375

1376

1377

1378

- It is appropriate for a person who is persons responsible for site rehabilitation to share the costs associated with managing and conducting preapproved advanced cleanup, to facilitate the opportunity for preapproved advanced cleanup, and to mitigate the additional costs that will be incurred by the state in conducting site rehabilitation in advance of the site's priority ranking. Such cost sharing will result in more contaminated sites being cleaned up and greater environmental benefits to the state. The provisions of This section is shall only be available for sites eliqible for restoration funding under EDI, ATRP, or PLRIP PLIRP. This section is available for discharges eliqible for restoration funding under the petroleum cleanup participation program for the state's cost share of site rehabilitation. Applications must shall include a cost-sharing commitment for this section in addition to the 25-percent-copayment requirement of the petroleum cleanup participation program. This section is not available for any discharge under a petroleum cleanup participation program where the 25-percent-copayment requirement of the petroleum cleanup participation program has been reduced or eliminated pursuant to s. 376.3071(13)(c).
- (2) The department may is authorized to approve an application for preapproved advanced cleanup at eligible sites,

Page 53 of 71

before prior to funding based on the site's priority ranking established pursuant to s. 376.3071(5)(a), pursuant to in accordance with the provisions of this section. Only the facility owner or operator or the person otherwise responsible for site rehabilitation qualifies Persons who qualify as an applicant under the provisions of this section shall only include the facility owner or operator or the person otherwise responsible for site rehabilitation.

- (a) Preapproved Advanced cleanup applications may be submitted between May 1 and June 30 and between November 1 and December 31 of each fiscal year. Applications submitted between May 1 and June 30 shall be for the fiscal year beginning July 1. An application must shall consist of:
- 1. A commitment to pay no less than 25 percent or more of the total cleanup cost deemed recoverable under the provisions of this section along with proof of the ability to pay the cost share.
- 2. A nonrefundable review fee of \$250 to cover the administrative costs associated with the department's review of the application.
 - 3. A limited contamination assessment report.
 - 4. A proposed course of action.

The limited contamination assessment report \underline{must} \underline{shall} be sufficient to support the proposed course of action and to estimate the cost of the proposed course of action. Any Costs

Page 54 of 71

CODING: Words stricken are deletions; words underlined are additions.

hb7093-00

incurred related to conducting the limited contamination assessment report are not refundable from the Inland Protection Trust Fund. Site eligibility under this subsection, or any other provision of this section is, shall not constitute an entitlement to preapproved advanced cleanup or continued restoration funding. The applicant shall certify to the department that the applicant has the prerequisite authority to enter into an a preapproved advanced cleanup contract with the department. The This certification must shall be submitted with the application.

- (b) The department shall rank the applications based on the percentage of cost-sharing commitment proposed by the applicant, with the highest ranking given to the applicant who that proposes the highest percentage of cost sharing. If the department receives applications that propose identical cost-sharing commitments and that which exceed the funds available to commit to all such proposals during the preapproved advanced cleanup application period, the department shall proceed to rerank those applicants. Those applicants submitting identical cost-sharing proposals which exceed funding availability must shall be so notified by the department and shall be offered the opportunity to raise their individual cost-share commitments, in a period of time specified in the notice. At the close of the period, the department shall proceed to rerank the applications pursuant to in accordance with this paragraph.
 - (3)(a) Based on the ranking established under paragraph

Page 55 of 71

(2) (b) and the funding limitations provided in subsection (4), the department shall begin commence negotiation with such applicants. If the department and the applicant agree on the course of action, the department may enter into a contract with the applicant. The department may is authorized to negotiate the terms and conditions of the contract.

- (b) Preapproved Advanced cleanup <u>must shall</u> be conducted <u>pursuant to s. 376.3071(5)(b) and (6) and rules adopted under ss. 287.0595 and 376.3071 under the provisions of ss. 376.3071(5)(b) and 376.30711. If the terms of the <u>preapproved</u> advanced cleanup contract are not fulfilled, the applicant forfeits any right to future payment for any site rehabilitation work conducted under the contract.</u>
- (c) The department's decision not to enter into an a preapproved advanced cleanup contract with the applicant is shall not be subject to the provisions of chapter 120. If the department cannot is not able to complete negotiation of the course of action and the terms of the contract within 60 days after beginning commencing negotiations, the department shall terminate negotiations with that applicant.
- (4) The department may is authorized to enter into contracts for a total of up to \$15 million of preapproved advanced cleanup work in each fiscal year. However, a facility may not be approved preapproved for more than \$5 million of cleanup activity in each fiscal year. For the purposes of this section, the term "facility" includes shall include, but is not

Page 56 of 71

be limited to, multiple site facilities such as airports, port facilities, and terminal facilities even though such enterprises may be treated as separate facilities for other purposes under this chapter.

(5) All funds collected by the department pursuant to this section shall be deposited into the Inland Protection Trust Fund to be used as provided in this section.

Section 7. Paragraph (a) of subsection (1) and subsections (3), (4), and (9) of section 376.30714, Florida Statutes, are amended to read:

376.30714 Site rehabilitation agreements.

14571458

1459 1460

1461

1462

14631464

1465

1466

1467

1468 1469

1470 1471

1472

1473

1474

1475

1476

1477

1478

1479

1480

1481

1482

- (1) In addition to the legislative findings provided in s. 376.3071, the Legislature finds and declares:
- (a) The provisions of <u>s.</u> ss. 376.3071(5)(a) and 376.30711 have delayed cleanup of low-priority sites determined to be eligible for state funding under <u>that section and</u> ss. 376.305_{τ} 376.3071, and 376.3072.
- (3) Free product attributable to a new discharge shall be removed to the extent practicable and <u>pursuant to in accordance</u> with department rules adopted pursuant to s. 376.3071(5) at the expense of the owner, operator, or other responsible party. Free product attributable to existing contamination shall be removed <u>pursuant to in accordance with</u> s. 376.3071(5) <u>and (6)</u>, or s. 376.30711(1)(b), and department rules adopted pursuant thereto.
- (4) Beginning January 1, 1999, the department $\underline{\text{may }}$ is authorized to negotiate and enter into site rehabilitation

Page 57 of 71

1483

1484

14851486

1487

1488

1489

1490

1491

1492

1493

14941495

1496

1497

1498

1499

1500

1501

1502

1503

1504

1505

1506

1507

1508

agreements with applicants at sites with eligible existing contamination at which a new discharge occurs. The site rehabilitation agreement must shall include, but is not be limited to, allocation of the funding responsibilities of the department and the applicant for cleanup of the qualified site, establishment of a mechanism to quarantee the applicant's commitment to pay its agreed amount of site rehabilitation as set forth in the agreement, and establishment of the priority in which cleanup of the qualified site will occur. Under any such a negotiated site rehabilitation agreement, the applicant may not shall be responsible for no more than the cleanup costs that are attributable to the new discharge. However, the payment of any applicable deductibles, copayments, or other program eligibility requirements under ss. 376.305, 376.3071, and 376.3072 shall continue to apply to the existing contamination and must be accounted for in the negotiated site rehabilitation agreement. The department may is further authorized, pursuant to this section, to preapprove or conduct additional assessment activities at the site.

(9) Site rehabilitation conducted at qualified sites shall be conducted <u>pursuant to under the provisions of</u> ss. 376.3071(5)(b) and <u>(6)</u> 376.30711. If the terms of the agreement are not fulfilled by the applicant, the applicant forfeits <u>the any</u> right to continued funding for <u>any</u> site rehabilitation work under the agreement and <u>is shall be</u> subject to enforcement action by the department or local government to compel cleanup

Page 58 of 71

1509 of the new discharge.

Section 8. Subsection (2) of section 376.3072, Florida Statutes, is amended to read:

376.3072 Florida Petroleum Liability and Restoration Insurance Program.—

- (2)(a) An Any owner or operator of a petroleum storage system may become an insured in the restoration insurance program at a facility if provided:
- 1. A site at which an incident has occurred <u>is</u> shall be eligible for restoration if the insured is a participant in the third-party liability insurance program or otherwise meets applicable financial responsibility requirements. After July 1, 1993, the insured must also provide the required excess insurance coverage or self-insurance for restoration to achieve the financial responsibility requirements of 40 C.F.R. s. 280.97, subpart H, not covered by paragraph (d).
- 2. A site which had a discharge reported before prior to January 1, 1989, for which notice was given pursuant to s. 376.3071(10) 376.3071(9) or (12), and which is ineligible for the third-party liability insurance program solely due to that discharge is shall be eligible for participation in the restoration program for an any incident occurring on or after January 1, 1989, pursuant to in accordance with subsection (3). Restoration funding for an eligible contaminated site will be provided without participation in the third-party liability insurance program until the site is restored as required by the

Page 59 of 71

department or until the department determines that the site does not require restoration.

- 3. Notwithstanding paragraph (b), a site where an application is filed with the department before prior to January 1, 1995, where the owner is a small business under s. 288.703(6), a state community college with less than 2,500 FTE, a religious institution as defined by s. 212.08(7)(m), a charitable institution as defined by s. 212.08(7)(p), or a county or municipality with a population of less than 50,000, is shall be eligible for up to \$400,000 of eligible restoration costs, less a deductible of \$10,000 for small businesses, eligible community colleges, and religious or charitable institutions, and \$30,000 for eligible counties and municipalities, if provided that:
- a. Except as provided in sub-subparagraph e., the facility was in compliance with department rules at the time of the discharge.
- b. The owner or operator has, upon discovery of a discharge, promptly reported the discharge to the department, and drained and removed the system from service, if necessary.
- c. The owner or operator has not intentionally caused or concealed a discharge or disabled leak detection equipment.
- d. The owner or operator proceeds to complete initial remedial action as specified in defined by department rules.
- e. The owner or operator, if required and if it has not already done so, applies for third-party liability coverage for

Page 60 of 71

the facility within 30 days $\underline{\text{after}}$ of receipt of an eligibility order issued by the department pursuant to this $\underline{\text{subparagraph}}$ $\underline{\text{provision}}$.

However, the department may consider in-kind services from eligible counties and municipalities in lieu of the \$30,000 deductible. The cost of conducting initial remedial action as defined by department rules is shall be an eligible restoration cost pursuant to this subparagraph provision.

- 4.a. By January 1, 1997, facilities at sites with existing contamination <u>must</u> shall be required to have methods of release detection to be eligible for restoration insurance coverage for new discharges subject to department rules for secondary containment. Annual storage system testing, in conjunction with inventory control, shall be considered to be a method of release detection until the later of December 22, 1998, or 10 years after the date of installation or the last upgrade. Other methods of release detection for storage tanks which meet such requirement are:
- (I) Interstitial monitoring of tank and integral piping secondary containment systems;
 - (II) Automatic tank gauging systems; or
- (III) A statistical inventory reconciliation system with a tank test every 3 years.
- b. For pressurized integral piping systems, the owner or operator must use:

Page 61 of 71

(I) An automatic in-line leak detector with flow restriction meeting the requirements of department rules used in conjunction with an annual tightness or pressure test; or

(II) An automatic in-line leak detector with electronic flow shut-off meeting the requirements of department rules.

- c. For suction integral piping systems, the owner or operator must use:
- (I) A single check valve installed directly below the suction pump <u>if</u>, provided there are no other valves between the dispenser and the tank; or
 - (II) An annual tightness test or other approved test.
- d. Owners of facilities with existing contamination that install internal release detection systems <u>pursuant to in accordance with sub-subparagraph a.</u> shall permanently close their external groundwater and vapor monitoring wells <u>pursuant to in accordance with department rules by December 31, 1998.</u>
 Upon installation of the internal release detection system, <u>such these</u> wells <u>must shall</u> be secured and taken out of service until permanent closure.
- e. Facilities with vapor levels of contamination meeting the requirements of or below the concentrations specified in the performance standards for release detection methods specified in department rules may continue to use vapor monitoring wells for release detection.
- f. The department may approve other methods of release detection for storage tanks and integral piping which have at

Page 62 of 71

least the same capability to detect a new release as the methods specified in this subparagraph.

1613l

1614

1615

1616 1617

1618 1619

1620

1621

1622

1623

1624 1625

1626

1627

1628

1629

1630

1631

1632

1633 1634

16351636

1637

1638

- (b) 1. To be eligible to be certified as an insured facility, for discharges reported after January 1, 1989, the owner or operator must shall file an affidavit upon enrollment in the program. The affidavit must shall state that the owner or operator has read and is familiar with this chapter and the rules relating to petroleum storage systems and petroleum contamination site cleanup adopted pursuant to ss. 376.303 and 376.3071 and that the facility is in compliance with this chapter and applicable rules adopted pursuant to s. 376.303. Thereafter, the facility's annual inspection report shall serve as evidence of the facility's compliance with department rules. The facility's certificate as an insured facility may be revoked only if the insured fails to correct a violation identified in an inspection report before a discharge occurs. The facility's certification may be restored when the violation is corrected as verified by a reinspection.
- 2. Except as provided in paragraph (a), to be eligible to be certified as an insured facility, the applicant must demonstrate to the department that the applicant has financial responsibility for third-party claims and excess coverage, as required by this section and 40 C.F.R. s. 280.97(h), and that the applicant maintains such insurance during the applicant's participation as an insured facility.
 - 3. Should a reinspection of the facility be necessary to ${\bf Page~63~of~71}$

demonstrate compliance, the insured shall pay an inspection fee not to exceed \$500 per facility to be deposited in the Inland Protection Trust Fund.

1639l

- 4. Upon report of a discharge, the department shall issue an order stating that the site is eligible for restoration coverage unless the insured has intentionally caused or concealed a discharge or disabled leak detection equipment, has misrepresented facts in the affidavit filed pursuant to subparagraph 1., or cannot demonstrate that he or she has obtained and maintained the financial responsibility for third-party claims and excess coverage as required in subparagraph 2.
- This paragraph does not Nothing contained herein shall prevent the department from assessing civil penalties for noncompliance pursuant to this subsection as provided herein.
- (c) A lender that has loaned money to a participant in the Florida Petroleum Liability and Restoration Insurance Program and has held a mortgage lien, security interest, or any lien rights on the site primarily to protect the lender's right to convert or liquidate the collateral in satisfaction of the debt secured, or a financial institution which serves as a trustee for an insured in the program for the purpose of site rehabilitation, is shall be eligible for a state-funded cleanup of the site, if the lender forecloses the lien or accepts a deed in lieu of foreclosure on that property and acquires title, and as long as the following has occurred, as applicable:

Page 64 of 71

1. The owner or operator provided the lender with proof that the facility is eligible for the restoration insurance program at the time of the loan or before the discharge occurred.

- 2. The financial institution or lender completes site rehabilitation and seeks reimbursement pursuant to s. $\frac{376.3071(12)}{376.3071}$ or conducts preapproved site rehabilitation pursuant to s. $\frac{376.3071}{376.30711}$, as appropriate.
- 3. The financial institution or lender did not engage in management activities at the site <u>before</u> prior to foreclosure and does not operate the site or otherwise engage in management activities after foreclosure, except to comply with environmental statutes or rules or to prevent, abate, or remediate a discharge.
- (d)1. With respect to eligible incidents reported to the department <u>before prior to July 1, 1992</u>, the restoration insurance program shall provide up to \$1.2 million of restoration for each incident and shall have an annual aggregate limit of \$2 million of restoration per facility.
- 2. For any site at which a discharge is reported on or after July 1, 1992, and for which restoration coverage is requested, the department shall pay for restoration in accordance with the following schedule:
- a. For discharges reported to the department from July 1, 1992, to June 30, 1993, the department shall pay up to \$1.2 million of eligible restoration costs, less a \$1,000 deductible

Page 65 of 71

1691 per incident.

1692

1693

1694

1695

1696

1697

1698

1699

1700

1701

1702

1703

1704

1705

1706

1707

17081709

1710

1711

1712

1713

1714l

- b. For discharges reported to the department from July 1, 1993, to December 31, 1993, the department shall pay up to \$1.2 million of eligible restoration costs, less a \$5,000 deductible per incident. However, if, before prior to the date the discharge is reported and by September 1, 1993, the owner or operator can demonstrate financial responsibility in effect in accordance with 40 C.F.R. s. 280.97, subpart H, for coverage under sub-subparagraph c., the deductible will be \$500. The \$500 deductible shall apply for a period of 1 year from the effective date of a policy or other form of financial responsibility obtained and in effect by September 1, 1993.
- c. For discharges reported to the department from January 1, 1994, to December 31, 1996, the department shall pay up to \$400,000 of eligible restoration costs, less a deductible of \$10,000.
- d. For discharges reported to the department from January 1, 1997, to December 31, 1998, the department shall pay up to \$300,000 of eligible restoration costs, less a deductible of \$10,000.
- e. Beginning January 1, 1999, no restoration coverage may not shall be provided.
- f. In addition, a supplemental deductible shall be added as follows:
- (I) A supplemental deductible of \$5,000 if the owner or operator fails to report a suspected release within 1 working

Page 66 of 71

1717 day after discovery.

1718

17191720

17211722

1723

17241725

1726

1727

1728

1729

1730

1731

1732

17331734

1735

1736

1737

1738

1739

1740

1741

1742

- (II) A supplemental deductible of \$10,000 if the owner or operator, within 3 days after discovery of an actual new discharge, fails to take steps to test or empty the storage system and complete such activity within 7 days.
- (III) A supplemental deductible of \$25,000 if the owner or operator, after testing or emptying the storage system, fails to proceed within 24 hours thereafter to abate the known source of the discharge or to begin free product removal relating to an actual new discharge and fails to complete abatement within 72 hours, although free product recovery may be ongoing.
- (e) The following are not eligible to participate in the Petroleum Liability and Restoration Insurance Program:
- 1. Sites owned or operated by the Federal Government during the time the facility was in operation.
- 2. Sites where the owner or operator has denied the department reasonable site access.
- 3. Any third-party claims relating to damages caused by discharges discovered before prior to January 1, 1989.
- 4. Any incidents discovered <u>before</u> prior to January 1, 1989, are not eligible to participate in the restoration insurance program. However, this exclusion <u>does shall</u> not be construed to prevent a new incident at the same location from participation in the restoration insurance program if the owner or operator is otherwise eligible. This exclusion <u>does shall</u> not affect eligibility for participation in the Early Detection

Page 67 of 71

1743 Incentive EDI Program.

1744

1745 Sites meeting the criteria of this subsection for which a site 1746 rehabilitation completion order was issued before prior to June 1747 1, 2008, do not qualify for the 2008 increase in site 1748 rehabilitation funding assistance and are bound by the pre-June 1749 1, 2008, limits. Sites meeting the criteria of this subsection 1750 for which a site rehabilitation completion order was not issued 1751 before prior to June 1, 2008, regardless of whether or not they 1752 have previously transitioned to nonstate-funded cleanup status, may continue state-funded cleanup pursuant to s. 376.3071(6) 1753 1754 376.30711 until a site rehabilitation completion order is issued 1755 or the increased site rehabilitation funding assistance limit is reached, whichever occurs first. At no time shall expenses

17561757

1758

1759

1762

1768

under s. 376.30711 be reimbursable.

Section 9. Subsections (1) and (4) of section 376.3073,

1760 Florida Statutes, are amended to read: 1761 376.3073 Local programs and stat

376.3073 Local programs and state agency programs for control of contamination.—

incurred outside the preapproved site rehabilitation program

(1) The department shall, to the greatest extent possible and cost-effective, contract with local governments to provide for the administration of its departmental responsibilities under ss. 376.305, 376.3071(4)(a)-(e), (h), (k), and (m) and (6) (1), (n), 376.30711, 376.3072, and 376.3077 through locally

administered programs. The department may also contract with

Page 68 of 71

state agencies to carry out the restoration activities authorized pursuant to ss. 376.3071, 376.3072, and 376.305, and 376.30711. However, no such a contract may not shall be entered into unless the local government or state agency is deemed capable of carrying out such responsibilities to the department's satisfaction.

(4) Under no circumstances shall the cleanup criteria employed in locally administered programs or state agency programs or pursuant to local ordinance be more stringent than the criteria established by the department pursuant to s. 376.3071(5) or (6) s. 376.30711.

Section 10. Subsections (4) and (5) of section 376.3075, Florida Statutes, are amended to read:

376.3075 Inland Protection Financing Corporation.-

(4) The corporation may enter into one or more service contracts with the department to provide services to the department in connection with financing the functions and activities provided in ss. 376.30-376.317. The department may enter into one or more such service contracts with the corporation and provide for payments under such contracts pursuant to s. $\underline{376.3071(4)(n)}$ $\underline{376.3071(4)(e)}$, subject to annual appropriation by the Legislature. The proceeds from such service contracts may be used for the corporation's administrative costs and expenses after payments as set forth in subsection (5). Each service contract may have a term of up to 20 years. Amounts annually appropriated and applied to make payments under such

Page 69 of 71

1795l

1796

1797

1798

1799

1800

1801

1802

1803

1804

1805

1806

1807

1808 1809

1810

18111812

1813

1814 1815

1816

1817

1818 1819

1820

service contracts may not include any funds derived from penalties or other payments received from any property owner or private party, including payments received under s. 376.3071(7) (b) $\frac{376.3071(6)}{(b)}$. In compliance with s. 287.0641 and other applicable provisions of law, the obligations of the department under such service contracts do not constitute a general obligation of the state or a pledge of the faith and credit or taxing power of the state and nor may such obligations are not be construed in any manner as an obligation of the State Board of Administration or entities for which it invests funds, other than the department as provided in this section, but are payable solely from amounts available in the Inland Protection Trust Fund, subject to annual appropriation. In compliance with this subsection and s. 287.0582, the service contract must expressly include the following statement: "The State of Florida's performance and obligation to pay under this contract is contingent upon an annual appropriation by the Legislature."

(5) The corporation may issue and incur notes, bonds, certificates of indebtedness, or other obligations or evidences of indebtedness payable from and secured by amounts payable to the corporation by the department under a service contract entered into pursuant to subsection (4) for the purpose of financing the rehabilitation of petroleum contamination sites pursuant to ss. 376.30-376.317. The term of any such note, bond, certificate of indebtedness, or other obligation or evidence of indebtedness may not have a financing term that exceeds 15

Page 70 of 71

1821

1822

1823

1824

18251826

1827

1828

1829

years. The corporation may select its financing team and issue its obligations through competitive bidding or negotiated contracts, whichever is most cost-effective. Any Indebtedness of the corporation does not constitute a debt or obligation of the state or a pledge of the faith and credit or taxing power of the state, but is payable from and secured by payments made by the department under the service contract pursuant to s. $\frac{376.3071(4)(n)}{376.3071(4)(e)}$.

Section 11. This act shall take effect July 1, 2014.

Page 71 of 71

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 791

Coastal Management

SPONSOR(S): Agriculture & Natural Resources Subcommittee and Renuart

TIED BILLS: None IDEN./SIM. BILLS: SB 956

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	12 Y, 0 N, As CS	Renner	Blalock
Agriculture & Natural Resources Appropriations Subcommittee		Helpling	Massengale 570
3) State Affairs Committee			

SUMMARY ANALYSIS

A coastal construction control line (CCCL) is an upland jurisdictional line established on a county by county basis by the Department of Environmental Protection (DEP) to define the portion of the beach and dune system that is subject to severe fluctuations caused by a 100-year storm surge, storm waves, or other forces such as wind, wave, or water level changes. Unless exempted, applicants must receive a permit from DEP to construct a structure seaward of the CCCL. DEP is authorized to grant area-wide permits to local governments, other governmental agencies, and utility companies for special classes of activities in areas under their general jurisdiction if these activities, due to the type, size, or temporary nature of the activity, will not cause measurable interference with the natural functioning of the beach-dune system or with marine turtles or their nesting sites. DEP is also authorized to grant general permits for certain projects if the projects, due to type, size, or temporary nature, will not cause a measurable interference with the natural functioning of the beach-dune system or with marine turtles or their nesting sites.

The bill expands the activities that qualify for a DEP issued area-wide permit to include the construction of minor structures. The bill also adds dune restoration and on-grade walkovers for accessibility or use in compliance with the Americans with Disabilities Act to the list of specific activities or structures that are considered minor structures and special classes of activities. The bill requires DEP to adopt rules to establish criteria and guidelines for area-wide permit applicants. In addition, the bill authorizes DEP to grant a general permit for dune restoration, swimming pools associated with single-family habitable structures that do not advance the line of existing construction and satisfy all siting and design requirements, and for minor reconstruction for existing coastal armoring structures.

In 1975, Florida enacted the Aquatic Preserve Act with the intent that the state-owned submerged lands in areas that have exceptional biological, aesthetic, and scientific value be set aside forever as aquatic preserves or sanctuaries for the benefit of future generations. An aquatic preserve is defined as an exceptional area of submerged lands and its associated waters set aside for being maintained essentially in its natural or existing condition. The state restricts certain activities in aquatic preserves in order to conserve their unique biological, aesthetic and scientific value.

The bill requires DEP to promote the public use of aquatic preserves, and authorizes DEP to receive gifts and donations to carry out the purpose of the Florida Aquatic Preserves Act. DEP is authorized to grant a privilege or concession for the accommodation of visitors to aquatic preserves and their associated state-owned uplands if the privilege or concession does not deny or interfere with the public's access to the lands and is compatible with the aquatic preserve's management plan as approved by the Acquisition and Restoration Council. A privilege or concession can be granted without advertisement and without using a competitive bidding process and cannot be assigned or transferred without the consent of DEP.

The bill appears to have a potentially indeterminate positive fiscal impact on DEP if DEP receives fees for issuing a privilege or lease for the accommodation of visitors and use of aquatic preserves and their associated uplands. The bill appears to have a negative fiscal impact on DEP as a result of reduced permit fees due to some activities shifting to an area-wide or general permit. The bill also has an indeterminate positive fiscal impact on local governments seeking area-wide permits or general permits for minor structures that would have reduced permit fees. (See Fiscal Comments Section)

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0791b.ANRAS.DOCX

DATE: 3/13/2014

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Regulation of Coastal Construction

Present Situation

A coastal construction control line (CCCL) is an upland jurisdictional line established on a county-bycounty basis by the Department of Environmental Protection (DEP) to define the portion of the beach and dune system that is subject to severe fluctuations caused by a 100-year storm surge, storm waves, or other forces such as wind, wave, or water level changes.¹

Section 161.053(1)(a), F.S., establishes the state CCCL permitting program. This is the principal program used by DEP to regulate construction activities on Florida's beach-dune system. The purpose of the CCCL permitting program is to preserve and protect beaches from imprudent construction that can jeopardize the stability of the beach-dune system, accelerate erosion, provide inadequate protection to upland structures, endanger adjacent properties, or interfere with public beach access.² Unless exempted,³ applicants must receive a permit from DEP to construct a structure seaward of the CCCL.

Local governments are authorized to adopt their own coastal construction zoning and building codes in lieu of the state permitting program. However, these codes must be approved by DEP as being adequate to preserve and protect the beaches and coastal barrier dunes adjacent to such beaches, which are under DEP's jurisdiction, from imprudent construction that will jeopardize the stability of the beach-dune system, accelerate erosion, provide inadequate protection to upland structures, endanger adjacent properties, or interfere with public beach access. Additionally, DEP can revoke the authority granted to the local government if DEP determines that the local administration of coastal zoning and building codes is inadequate.

DEP is authorized to grant the following CCCL permits:5

- Administrative Permits —These permits are required for any coastal construction or activity
 that is likely to have a material physical effect on the beach-dune system seaward of the CCCL
 line.⁶ Administrative permits are processed in Tallahassee, and once the CCCL application is
 deemed complete, final agency action (approval or denial) is issued within 90 days. Activities
 typically authorized by an administrative permit include:
 - Armoring (seawalls, revetments, geotextile tubs);
 - Large multi-family, commercial, and recreational projects (condominiums, beachfront resorts, shopping centers, restaurants, and park improvements);
 - Single-family projects (new homes, pools, additions, and remodeling);
 - o Non-habitable major structures (construction of gazebos, large decks, spas, pools); and
 - o Minor structures and activities (minor projects that cannot be approved via field permits and require permit manager review).
- General Permits —These permits offer a streamlined application and approval process for minor activities or structures that will not interfere with the natural functioning of the beach-dune

⁶ Chapter 62B-33, F.A.C., outlines the specific permitting, application, and approval processes.

¹ Chapter 62B-33.005(1), F.A.C.

² Section 161.053(1)(a), F.S.

³ Generally, structures existing or under construction before the establishment of the CCCL are exempt from the provisions of s. 161.053, F.S. See also Chapter 62B-33.004, F.A.C. for other exemptions.

⁴ Section 161.053(3), F.S.

⁵ DEP's "Chapter 4-The CCCL Program and Covered Activities." This information is on file with Agriculture & Natural Resources Subcommittee staff.

system or sea turtles or their nesting sites. Examples include dune walkovers, decks, fences, landscaping, sidewalks, driveways, pool resurfacing, minor pool repairs, and other non-habitable structures. A general permit may be issued for single-family homes that do not advance the "line of construction" or are located landward of an established General Permit Line (the line that defines the seaward limit where general permits can be issued). General permits cannot be used for home additions or multifamily habitable structures. A general permit requires the applicant to meet strict setbacks and dune protection rules and must be submitted as a complete application. Final agency action is issued within 30 days of the application submittal.⁷

- **Field Permits**—These permits are for certain minor structures and activities that have minor impacts and are typically issued by DEP field inspectors. However, permit managers in Tallahassee may also issue field permits.
- After-the-Fact Permits—These are administrative permits that authorize work that has already been completed. These are often subject to enforcement actions by DEP and are necessary to assure that the projects have been constructed in compliance with state law.
- **Emergency Permits**—As promulgated in chapter 62B-33.014, F.A.C., emergency permit procedures are used to alleviate conditions resulting from a shoreline emergency.

In addition to these permits, DEP is authorized to grant area-wide permits to local governments, other governmental agencies, and utility companies for special classes of activities in areas under their general jurisdiction if these activities, due to the type, size, or temporary nature of the activity, will not cause measurable interference with the natural functioning of the beach-dune system or with marine turtles or their nesting sites. Current law specifies that such activities include, but are not limited to:

- Road repairs (not including new construction);
- Utility repairs and replacements;
- Beach cleaning; and
- Emergency response.

Effect of Proposed Changes

The bill expands the activities that qualify for a DEP issued area-wide permit to include the construction of minor structures. The term "minor structure" is not defined in the bill or the Florida Statutes for purposes of CCCLs. However, DEP's rules define a "structure" as the composite result of putting together or building related components in an ordered scheme, and defines a "minor structure" as a structure designed to:

- Be expendable.
- Minimize resistance to forces associated with high frequency storms.
- Break away when subjected to such forces, and
- Have a minor impact on the beach and dune system.

The bill also adds to the list of specific activities or structures that are considered minor structures and special classes of activities to include dune restoration and on-grade walkovers for accessibility or use in compliance with the Americans with Disabilities Act.

The bill requires DEP to adopt rules to establish criteria and guidelines for area-wide permit applicants.

In addition, the bill authorizes DEP to grant a general permit for dune restoration, swimming pools associated with single-family habitable structures that do not advance the line of existing construction

STORAGE NAME: h0791b.ANRAS.DOCX

DATE: 3/13/2014

⁷ Section 161.053(18), F.S., as promulgated in Chapter 62B-34, F.A.C.

⁸ Section 161.053(17), F.S.

⁹ Chapter 62B-33.002(60), F.A.C.

¹⁰ Chapters 62B-33.002(60)(b) and 62B-33.002(60), F.A.C

and satisfy all siting and design requirements, and for minor reconstruction for existing coastal armoring structures.

Aquatic Preserves

Present Situation

The Florida Constitution provides that lands under navigable waters, including beaches below the mean high water line, are held by the state, by virtue of its sovereignty, in trust for all the people, and sale of these lands may be authorized by law, but only when in the public interest. Private use of portions of sovereign submerged lands can also be authorized by law, but only when not contrary to the public interest.

In 1975, Florida enacted the Aquatic Preserve Act¹¹ with the intent that the state-owned submerged lands in areas that have exceptional biological, aesthetic, and scientific value be set aside forever as aquatic preserves or sanctuaries for the benefit of future generations.¹² The Florida Statutes define an aquatic preserve as an exceptional area of submerged lands and its associated waters set aside for being maintained essentially in its natural or existing condition.¹³

DEP's Office of Coastal and Aquatic Managed Areas (CAMA) oversees the management of Florida's 41 aquatic preserves, three National Estuarine Research Reserves (NERR), National Marine Sanctuary and the Coral Reef Conservation Program. These protected areas encompass approximately 2.2 million acres.¹⁴

Section 258.41, F.S., authorizes the Board of Trustees of the Internal Improvement Trust Fund (BOT) to establish areas to be included in the aquatic preserve system, subject to confirmation by the Legislature, and provides that an aquatic preserve cannot be withdrawn from the state aquatic preserve system except by an act of the Legislature.

The Legislature has also designated by law certain areas to be included in the aquatic preserve system. These include the following:

- Cockroach Bay Aquatic Preserve.
- Gasparilla Sound-Charlotte Harbor Aquatic Preserve.
- Lemon Bay Aquatic Preserve.
- Terra Ceia Aquatic Preserve.
- Guana River Marsh Aquatic Preserve.
- Big Bend Seagrasses Aquatic Preserve.
- Boca Ciega Bay Aquatic Preserve.
- Biscayne Bay Aquatic Preserve.
- Oklawaha River Aquatic Preserve.

The state restricts certain activities such as the construction of utility cables and pipes and spoil disposal in aquatic preserves to conserve their unique biological, aesthetic and scientific value. ¹⁵ Section 258.42, F.S., directs the BOT to maintain aquatic preserves subject to the following requirements:

 No further sale, lease, or transfer of sovereignty submerged lands shall be approved or consummated by the BOT except when such sale, lease, or transfer is in the public interest.¹⁶

DATE: 3/13/2014

¹¹ Sections 258.35 through 258.46, F.S.

¹² Section 258.036, F.S.

¹³ Section 258.37(1), F.S.

¹⁴ DEP website on Aquatic Preserves, available at http://www.dep.state.fl.us/coastal/programs/aquatic.htm

¹⁵ Chapter 18-20.004, F.A.C.

¹⁶ Section 258.42(1)(a), F.S.

- The BOT cannot approve the waterward relocation or setting of bulkhead lines waterward of the line of mean high water within the preserve except when public road and bridge construction projects have no reasonable alternative and it is shown to be not contrary to the public interest.¹⁷
- No further dredging or filling of submerged lands may be approved by the BOT except for certain activities that must be authorized pursuant to a permit.1

Furthermore, structures may not be erected within the aquatic preserve, except:

- Private residential docks may be approved for reasonable ingress or egress of riparian owners. Slips at private residential single-family docks that contain boat lifts or davits that do not float in the water when loaded may not, in whole or in part, be enclosed by walls, but may be roofed if the roof does not overhang more than one foot beyond the footprint of the lift and the boat stored at the lift. These roofs are not included in the square-footage calculation of a terminal platform. 19
- Private residential multislip docks may be approved if located within a reasonable distance of a publicly maintained navigation channel, or a natural channel of adequate depth and width to allow operation of the watercraft for which the docking facility is designed without the craft having an adverse impact on marine resources. The distance must be determined in accordance with criteria established by the trustees by rule, based on the depth of the water, nature and condition of bottom, and presence of manatees.²⁰
- Commercial docking facilities shown to be consistent with the use or management criteria of the preserve may be approved if the facilities are located within a reasonable distance of a publicly maintained navigation channel or a natural channel of adequate depth and width to allow operation of the watercraft for which the docking facility is designed without the craft having an adverse impact on marine resources. The distance must be determined in accordance with criteria established by the trustees by rule, based on the depth of the water, nature and condition of bottom, and presence of manatees.²¹
- Structures for shore protection, including restoration of seawalls at their previous location or upland of, or within 18 inches waterward of their previous location, approved navigational aids. or public utility crossings may be approved.²²

Section 258.43, F.S., grants the BOT with rulemaking authority to implement the provisions of the Florida Aquatic Preserves Act. DEP rules²³ provide that only minimal or maintenance dredging is permitted in a preserve, and any alteration of the preserves' physical conditions is restricted unless the alteration enhances the quality or utility of the preserve or the public health generally. Minerals may not be mined (with the exception of oyster shells), and oil and gas well drilling is prohibited. However, the state is not prohibited from leasing the oil and gas rights and permitting drilling from outside the preserve to explore for oil and gas if approved by the BOT. Docking facilities and even structures for shore protection are restricted as to size and location.

In determining whether to approve or deny any request for activities on sovereign submerged lands in aquatic preserves, BOT will evaluate each on a case-by-case basis and utilize a balancing test to determine whether the social, economic, and/or environmental benefits clearly exceed the costs.²⁴ BOT may authorize a lease, easement, or consent for the following activities:

A public navigation project;

Chapter 18-20.004(1((a) and (2), F.A.C.

¹⁷ Section 258.42(2), F.S.

¹⁸ Section 258.42(3)(a), F.S.

¹⁹ Section 258.42(3)(e), F.S.

²⁰ Id.

²¹ *Id*.

²³ Administrative rules applicable to aquatic preserves generally may be found in Chapters 18-20, F.A.C., Management Policies, Standards and Criteria. However, every aquatic preserve in the state has specific restrictions and policies that are set out in the Florida Administrative Code.

- Maintenance of an existing navigational channel;
- Installation or maintenance approved navigational aids;
- Creation or maintenance of a commercial/industrial dock, pier or a marina;
- Creation or maintenance of private docking facilities for reasonable ingress and egress of riparian owners;
- Minimum dredging for navigation channels attendant to docking facilities;
- Creation or maintenance of a shore protection structure, except that restoration of a seawall or riprap at its previous location, upland of its previous location, or within one foot waterward of its previous location is exempted from any requirement to make application for consent of use;
- Installation or maintenance of oil and gas transportation facilities;
- Creation, maintenance, replacement or expansion of facilities required for the provision of public utilities; and
- Other activities that are a public necessity or that are necessary to enhance the quality or utility of the aquatic preserve.²⁵

For the activities listed above, the activity must be designed so that the structure or structures to be built in, on, or over sovereign submerged lands are limited to structures necessary to conduct water dependent activities. Other uses of the aquatic preserve, or human activity within the aquatic preserve, although not originally contemplated, may be approved by BOT, but only subsequent to a formal finding of compatibility with the provisions of ch. 258, F.S. or ch. 18-20, F.A.C.²⁶ Furthermore, all proposed activities in aquatic preserves having management plans adopted by the BOT must demonstrate that such activities are consistent with the management plan.²⁷

Effect of Proposed Changes

The bill requires DEP to promote the public use of aquatic preserves, and authorizes DEP to receive gifts and donations to carry out the purpose of the Florida Aquatic Preserve Act.²⁸ Moneys received by DEP in trust, or by gift, devise, appropriation, or otherwise must be deposited into the Land Acquisition Trust Fund and appropriated to DEP for the administration, development, improvement, promotion, and maintenance of aquatic preserves and their associated uplands for any future acquisition or development of aquatic preserves and their associated uplands.

The bill authorizes DEP to grant a privilege²⁹ or concession for the accommodation of visitors to aquatic preserves and their associated state-owned uplands if the privilege or concession:

- Does not deny or interfere with the public's access to the lands; and
- Is compatible with the aquatic preserve's management plan as approved by the Acquisition and Restoration Council (ARC).

A privilege or concession can be granted without advertisement and without using a competitive bidding process and cannot be assigned or transferred without the consent of DEP.³⁰

According to DEP, a competitive bidding process is not currently needed due to the fact that this is a new program and it is necessary to encourage small businesses, research untested markets, and preserve the trade secrets or intellectual property of others. The opportunity to advertise for competitive bids will be available to DEP when the untested program matures and is proven.

³⁶ According to DEP, the percentage of income DEP would receive from concessionaires will be outlined in the contract with each concessionaire.
STORAGE NAME: h0791b.ANRAS.DOCX
PAGE: 6

DATE: 3/13/2014

²⁵ Chapter 18-20.004(1)(e), F.A.C.

²⁶ Chapter 18-20.004(1)(f) and (l), F.A.C.

²⁷ Chapter 18-20.004(3), F.A.C.

²⁸ Part II of Ch. 258, F.S.

A privilege is not defined in statute or rule. According to DEP's definition, a privilege is not a regulatory function. It is granting a request for public use of the natural resource that is in concert with the Acquisition and Restoration Council-approved management plan, but is a use which occurs only with special permission.

B. SECTION DIRECTORY:

Section 1. Amends s. 161.053, F.S., relating to the regulation of coastal construction and excavation.

Section 2. Creates s. 258.435, F.S., requiring DEP to promote the public use of aquatic preserves.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See Fiscal Comments Section.

2. Expenditures:

See Fiscal Comments Section.

B FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

The bill has a potentially positive fiscal impact on local governments seeking general or areawide permits for minor structures that would otherwise require an administrative permit. See Fiscal Comments for discussion of permit fees.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill will have a positive fiscal impact on private parties who wish to provide goods or services, such as providing food or boat rentals, to visitors in aquatic preserves.

The bill has a potentially positive fiscal impact on private parties seeking general or area-wide permits for minor structures that would otherwise require an administrative permit. See Fiscal Comments for discussion of permit fees.

D. FISCAL COMMENTS:

The bill has a potentially negative fiscal impact on the Permit Fee Trust Fund as a result of the expansion of activities that qualify for DEP-issued area-wide and general permits. The department issues approximately 500 administrative permits per year. According to DEP, the fee for an administrative permit varies from \$300 for a dune walkover to \$1,000 for a swimming pool. The fee for a general permit varies from \$300 for a minor structure to \$500 for a major structure. A DEP-issued area-wide permit is \$500. DEP anticipates a negative fiscal impact of \$66,800 to the Permit Fee Trust Fund per year for permits that currently qualify for administrative permits or general permits and that will qualify for general permits or DEP-issued area-wide permits under the bill (see chart below).

STORAGE NAME: h0791b.ANRAS.DOCX DATE: 3/13/2014

Туре 1875.	Number of property of the prop	្នាំ១៥៣ ៤៤៤១))) (១៥៤៤៤១ ភេយក) (ពិតម៉ាមួយទៀត្រីព្រំទុន	the Reduction	POHAL SAME PROPERTY OF THE PRO
Swimming pools associated with single-family dwellings	169	84 (50%)	\$700	\$58,800
Coastal armoring repairs	14	14 (100%)	\$200	\$2,800
Dune walkovers/dune restoration	26	26 (100%)	\$200	\$5,200
ANNUAL ANTICIPATED TOTAL FEE REDUCTION (Permit Fee TF)			\$66,800	

The cost for the rule requirements regarding areawide permit modifications can be absorbed by the agency.

Issuing a privilege or concession for the accommodation of visitors could have an indeterminate positive fiscal impact to the Land Acquisition Trust Fund. According to DEP, revenue in the pilot year will be limited by organizational needs. While the amount of potential revenue is unknown, DEP has provided an estimate for the first three years of the program.

EXAMPLE OF ACTIVITY TYPES & POTENTIAL REVENUES				
Year	Activity	Contractor Gross Revenue	% Compensation to State	-State Revenue.
Year 1	Guided Tour- PILOT	\$5,000	0	0
Year 2	Guided Tour	\$33,350	15%	\$5,000
	Guided Kayak – PILOT	\$5,000	0	0
Year 3	Guided Tour	\$33,350	15%	\$5,000
	Guided Kayak	\$100,000	15%	\$15,000
	All Inclusive Camping	\$300,000	10%	\$30,000
Total First 3 Years				\$55,000

The bill also authorizes DEP to receive certain gifts or donations, which are to be deposited into the Land Acquisition Trust Fund for the administration, development, improvement, promotion, and maintenance of aquatic preserves and their associated uplands and for any future acquisition or development of aquatic preserves and their associated uplands. The amounts of gifts or donations the department might receive for these purposes is indeterminate.

The bill requires DEP to promote aquatic preserves and their associated uplands, which DEP estimates will cost \$250,000 per year. The proposed Fiscal Year 2014-15 House General Appropriations Act

includes \$250,000 in recurring funds from the Land Acquisition Trust Fund for a marketing initiative for Florida's aquatic managed areas and coastal uplands.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

This bill may implicate the single subject provision in Art. III, s. 6 of the Florida Constitution. which provides that "every law enacted by the Legislature shall embrace but one subject matter and properly connected therewith ..." The Florida Supreme Court has described the purpose of the single subject rule as twofold. First, it attempts to avoid surprise and fraud by ensuring that both the public and the legislators involved receive fair and reasonable notice of the contents of a proposed act. Secondly, the limitation prevents hodgepodge, logrolling legislation. With regard to the test to be applied by a court in determining whether a particular provision violates the single subject rule, the fact that the scope of a legislative enactment is broad and comprehensive is not fatal so long as the matters included in the enactment have a natural or logical connection.³¹ The bill contains one section that pertains to coastal construction permits and another section that pertains to the use of aguatic preserves, which are not necessarily in coastal areas.

B. RULE-MAKING AUTHORITY:

The bill requires DEP to adopt rules to establish criteria and guidelines for areawide permit applicants.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Lines 27 and 32 of the bill provide for the expansion of areawide permits to include minor structures. Minor structures are defined in Rule 62B-33.002(60), F.A.C.; however, the bill does not provide a definition for a minor structure.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 11, 2013, the Agriculture & Natural Resources Subcommittee adopted one strike-all amendment and reported the bill favorably with a committee substitute. The amendment specifies that DEP issued area-wide permits are expanded to include the construction of minor structures. The amendment requires DEP to adopt rules to establish criteria and guidelines for areawide permit applicants. In addition, the amendment authorizes DEP to grant a general permit for dune restoration, swimming pools associated with single-family habitable structures, and for minor reconstruction for existing coastal armoring structures.

Furthermore, the amendment specifies that DEP is authorized to grant a privilege or concession, for the accommodation of visitors to aquatic preserves and their associated state-owned uplands. amendment removes the authority to grant a lease or permit for this purpose. The amendment specifies that the privilege or concession must be compatible with the aquatic preserve's management plan as approved by the Acquisition and Restoration Council. Lastly, the amendment specifies that

STORAGE NAME: h0791b.ANRAS.DOCX DATE: 3/13/2014

DEP is authorized to receive gifts and donations to carry out the purpose of the Florida Aquatic Preserves Act.

STORAGE NAME: h0791b.ANRAS.DOCX DATE: 3/13/2014

2014 CS/HB 791

A bill to be entitled 1 2 An act relating to coastal management; amending s. 3 161.053, F.S.; revising permit requirements for 4 coastal construction and excavation; authorizing the 5 Department of Environmental Protection to grant 6 areawide permits for certain structures; requiring the 7 department to adopt rules; creating s. 258.435, F.S.; 8 requiring the Department of Environmental Protection 9 to promote the public use of aquatic preserves and 10 their associated uplands; authorizing the department to receive gifts and donations for specified purposes; 11 12 providing restrictions for moneys received; 13 authorizing the department to grant privileges and concessions for accommodation of visitors in and use 14 15 of aquatic preserves and their associated uplands; 16 providing restrictions on such privileges and 17 concessions and prohibiting them from being assigned 18 or transferred without the department's consent; 19 providing an effective date. 21 Be It Enacted by the Legislature of the State of Florida: 23

20

22

24

Section 1. Subsections (17) and (18) of section 161.053, Florida Statutes, are amended to read:

25 161.053 Coastal construction and excavation; regulation on 26 county basis .-

Page 1 of 5

27

28

29

30

3132

33.

34

35

3637

38

39

40 41

4243

44

4546

47

48 49

50

51

52

The department may grant areawide permits to local governments, other governmental agencies, and utility companies for special classes of activities in areas under their general jurisdiction or responsibility or for the construction of minor structures, if these activities or structures, due to the type, size, or temporary nature of the activity or structure, will not cause measurable interference with the natural functioning of the beach-dune system or with marine turtles or their nesting sites. Such activities or structures must comply with this section and may include, but are not limited to: road repairs, not including new construction; utility repairs and replacements, or other minor activities necessary to provide utility services; beach cleaning; dune restoration; on-grade walkovers for enhancing accessibility or use in compliance with the Americans with Disabilities Act; and emergency response. The department shall may adopt rules to establish criteria and guidelines for permit applicants. The department must require notice provisions appropriate to the type and nature of the activities for which the areawide permits are sought.

(18) (a) The department may grant general permits for projects, including <u>dune restoration</u>, dune walkovers, decks, fences, landscaping, sidewalks, driveways, pool resurfacing, minor pool repairs, and other nonhabitable structures, if the projects, due to type, size, or temporary nature, will not cause a measurable interference with the natural functioning of the beach-dune system or with marine turtles or their nesting sites.

Page 2 of 5

Multifamily habitable structures do not qualify for general permits. However, single-family habitable structures and swimming pools associated with such single-family habitable structures that do not advance the line of existing construction and satisfy all siting and design requirements of this section, and minor reconstruction for existing coastal armoring structures, may be eligible for a general permit.

(b) The department may adopt rules to establish criteria and guidelines for permit applicants.

(c) (a) Persons wishing to use the general permits must, at least 30 days before beginning any work, notify the department in writing on forms adopted by the department. The notice must include a description of the proposed project and supporting documents depicting the proposed project, its location, and other pertinent information as required by rule, to demonstrate that the proposed project qualifies for the requested general permit. Persons who undertake projects without proof of notice to the department, but whose projects would otherwise qualify for general permits, shall be considered to have undertaken a project without a permit and are subject to enforcement pursuant to s. 161.121.

(d)(b) Persons wishing to use a general permit must provide notice as required by the applicable local building code where the project will be located. If a building code requires no notice, any person wishing to use a general permit must, at a minimum, post a sign describing the project on the property at

Page 3 of 5

least 5 days before commencing construction. The sign must be at least 88 square inches, with letters no smaller than one-quarter inch.

79l

Section 2. Section 258.435, Florida Statutes, is created to read:

258.435 Use of aquatic preserves for the accommodation of visitors.—

- (1) The Department of Environmental Protection shall promote the public use of aquatic preserves and their associated uplands. The department may receive gifts and donations to carry out the purpose of part II of this chapter. Moneys received in trust by the department by gift, devise, appropriation, or otherwise, subject to the terms of such trust, shall be deposited into the Land Acquisition Trust Fund and appropriated to the department for the administration, development, improvement, promotion, and maintenance of aquatic preserves and their associated uplands and for any future acquisition or development of aquatic preserves and their associated uplands.
- (2) The department may grant a privilege or concession for the accommodation of visitors in and use of aquatic preserves and their associated state-owned uplands if the privilege or concession does not deny or interfere with the public's access to such lands and is compatible with the aquatic preserve's management plan as approved by the Acquisition and Restoration Council. Such a privilege or concession may be granted without advertisement and without using a competitive bidding process

Page 4 of 5

105	and may not be assigned or transferred by the grantee without
106	the consent of the department.
107	Section 3. This act shall take effect July 1, 2014.

Page 5 of 5

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

CS/HB 955 Fish and Wildlife Conservation FWC

SPONSOR(S): Agriculture & Natural Resources Subcommittee and Goodson

TIED BILLS: None IDEN./SIM. BILLS: SB 1126

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Agriculture & Natural Resources Subcommittee	12 Y, 0 N, As CS	Renner	Blalock
Agriculture & Natural Resources Appropriations Subcommittee		Massengale	Massengale Sim
3) State Affairs Committee			

SUMMARY ANALYSIS

The bill makes the following revisions related to various programs under the authority of the Florida Fish and Wildlife Conservation Commission (FWC):

- Allows a person who is required to take a boating safety course as a result of a boating violation to do so online; and specifies that people who must take the course because they were convicted of operating a vessel after consuming alcohol under the age of 21 must take the course at their own
- Extends the pilot program for the mooring of vessels to July 1, 2017, and requires an updated report to be submitted to the Governor and Legislature on January 1, 2017.
- Allows counties to use their portion of vessel registration revenues for additional boating-related activities.
- Specifies that the annual military gold sportsman's license authorizes the same activities as the annual gold sportsman's license.
- Repeals the \$2 (under 18) and \$5 (18 and older) fee the FWC is authorized to charge for hunting on areas subject to cooperative agreements between the FWC and the U.S. Forest Service.
- Repeals the provision allowing any person that meets certain requirements to trawl for shrimp for personal food use in the St. Johns River, if noncommercial trawling is authorized by the FWC. Noncommercial trawling has not been authorized by FWC since 1996.
- Repeals the now outdated Special Recreational Spiny Lobster license.
- Repeals the \$50 fee associated with the statewide freshwater trawl seine gear license and the \$100 fee associated with the statewide haul seine gear license.
- Repeals the FWC's authority to issue haul seine and trawl permits used in Lake Okeechobee and collect fees.

The bill has a \$1,100 negative fiscal impact on the State Game Trust Fund in the FWC and a positive impact to the private sector from the repeal of the Okeechobee haul seine and trawl permit fees, and the statewide freshwater trawl and haul seine annual gear license fees. Although the bill does not increase county-retained vessel registration revenues, the bill allows for additional uses of the revenues. There may be an insignificant fiscal impact to the private sector as a result of authorizing online boater safety courses (see Fiscal Analysis and Economic Impact section for more details).

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Sections 1 and 3. Boater Safety Course Requirements

Present Situation

A person born on or after January 1, 1988, cannot operate a vessel powered by a motor of 10 horsepower or greater unless that person has in his or her possession aboard the vessel photographic identification and a boater safety identification card issued by the Florida Fish and Wildlife Conservation Commission (FWC) showing that he or she has:

- Completed a FWC-approved boater education course that meets the minimum 8-hour instruction requirement established by the National Association of State Boating Law Administrators:
- Passed a course equivalency examination approved by the FWC; or
- Passed a temporary certificate examination developed or approved by the FWC.

These courses can be taken in person, in a classroom setting, or can be completed online. Failure to comply with the boating safety education requirement is a noncriminal infraction and is punishable by a \$50 fine for a first offense.²

Section 327.355, F.S., provides that any person under the age of 21 who is convicted of being in control of a vessel with a breath-alcohol level of 0.02 or higher must enroll in, attend, and successfully complete a boating safety course that meets minimum standards established by the FWC by rule.³

Section 327.731, F.S., requires the following people to enroll in, attend, and successfully complete a boating safety course that meets minimum standards established by the FWC by rule:⁴

- A person convicted of a criminal violation of ch. 327, F.S., relating to vessel safety;⁵
- A person convicted of a noncriminal infraction under ch. 327, F.S., where the infraction resulted in a reportable boating accident;⁶ and
- A person convicted of two noncriminal infractions when the infractions occur within a 12-month period.⁷

STORAGÉ NAME: h0955b.ANRAS.DOCX

DATE: 3/18/2014

¹ Section 327.395(1), F.S

² Section 327.395(7), F.S.

³ Section 327.355(5)(c), F.S

⁴ Section 327.731(1)(a), F.S.

⁵ Criminal violations of ch. 327, F.S., include, but are not limited to: unlawfully leaving the scene of a boating accident; reckless operation of a vessel or personal watercraft; boating under the influence of alcohol or drugs; operating a vessel while the privilege to operate is suspended; skiing while impaired or under the influence; allowing a person under the age of 14 to operate a personal watercraft; vessel title or registration fraud; and altering or removing a hull identification number.

⁶ A reportable boating accident occurs when the operator of a vessel is in any manner involved in an accident resulting in: personal injury requiring medical treatment beyond first aid; the death of a person; the disappearance of a person under circumstances that indicate the possibility of death or injury; or damage to a vessel or other property that totals \$2,000 or more.

⁷ Section 327.73(1)(h)-(k), (m), (o), (p), and (s)-(x), F.S., defines noncriminal infractions to include violations relating to the following: careless operation; water skiing, aquaplaning, parasailing, and similar activities; interference with navigation; boating-restricted areas and speed limits; required safety equipment, lights, and shapes; a violation of navigation rules that does not result in an accident or that results in an accident not causing serious bodily injury or death, for which there are certain penalties; personal watercraft; boater safety education; operation of overloaded or overpowered vessels; divers-down flags; requirement for an adequate muffler on an airboat; and carelessly causing seagrass scarring, for which there are certain civil penalties upon conviction.

These safety courses are considered Mandatory Education for Violators (MEV) and require a person to enroll in, attend, and successfully complete an in-person boating safety course.⁸ Currently, the requirement may not be completed through an online course.⁹ The FWC may waive, by rule, attendance requirements for violators of this section residing in areas where a classroom presentation of the course is not available.¹⁰ There are approximately 500 boat operators who are required to complete MEV requirements each year.¹¹

Effect of Proposed Changes

The bill amends ss. 327.355 and 327.731, F.S., to allow a person who is required to take the boating safety course as a result of violating certain boating laws to do so online.

The bill also specifies that a person who must take the boating safety course because he or she was convicted of operating a vessel after consuming alcohol under the age of 21 must take the boating safety course at his or her own expense.

In addition, the bill eliminates the FWC's authority to provide waivers of the attendance requirement for violators residing in areas where classroom presentation of the course is not available. This provision would no longer be necessary since the boating safety class would be offered online.

Section 2. Pilot Program for the Regulation of Mooring Vessels Outside of Public Mooring Fields

Present Situation

Under current law, local governments are prohibited from regulating the anchoring of vessels (other than live-aboard vessels) outside of legally permitted mooring fields.¹² According to FWC, the unregulated anchoring and mooring leads to various problems, including:

- The accumulation of anchored vessels in inappropriate locations;
- Unattended vessels:
- Vessels with no anchor watch (dragging anchor, no lights, bilge);
- Vessels that are not properly maintained;
- Vessels ignored by owners that tend to become derelict; and
- Confusion in the interpretation of statutes that provide jurisdictional guidance for local governments.

In 2009, s. 327.4105, F.S., was enacted, creating the Anchoring and Mooring Pilot Program (program). The program directed the FWC, in consultation with the Department of Environmental Protection (DEP), to establish a pilot program to explore potential options for regulating the anchoring and mooring of non-live-aboard vessels outside the marked boundaries of public mooring fields in five locations around the state.¹³ The goals of the program are to encourage the establishment of additional public mooring fields and to develop and test policies and regulations that:

- Promote the establishment and use of public mooring fields;
- Promote public access to the waters of this state;
- Enhance navigational safety;
- Protect maritime infrastructure;

⁸ FWC 2014 Legislative Bill Analysis, February 21, 2014. On file with Agriculture & Natural Resources Subcommittee staff.

¹⁰ Section 327.731, F.S.

¹¹ FWC 2014 analysis, *supra* at footnote 8.

¹² Section 327.60, F.S.

¹³ The five locations include the City of St. Augustine, the City of St. Petersburg, the City of Sarasota, and Monroe County in partnership with the cities of Marathon and Key West, and Marion County in partnership with the City of Stuart.

- Protect the marine environment; and
- Deter improperly stored, abandoned, or derelict vessels.

The program also required a report to be submitted to the Governor and the Legislature by January 1, 2014. The program and all ordinances adopted under the program will expire on July 1, 2014, unless reenacted by the Legislature.

According to the FWC, the process of developing, approving, and adopting the local government ordinances was a more lengthy process than originally anticipated. The FWC met with boating and local government stakeholders in October 2013 to discuss the program findings and challenges that have affected the progress of the program. FWC's recommendation was to extend the program for an additional three years to July 2017.

Effect of Proposed Changes

The bill extends the pilot program to July 1, 2017, and requires an updated report to be submitted to the Governor and Legislature on January 1, 2017.

Section 4. County Vessel Registration Revenues

Present Situation

Current law¹⁴ defines a vessel¹⁵ to include every description of watercraft, barge, and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water. All vessels operated, used, or stored on state waters are required to be registered with the Florida Department of Highway Safety and Motor Vehicles as either commercial or recreational vehicles, with the following exceptions:¹⁶

- A vessel operated, used, and stored exclusively on private lakes and ponds;
- A vessel owned by the U.S. Government;
- A vessel used exclusively as a ship's lifeboat; or
- A non-motor-powered vessel less than 16 feet in length or a non-motor-powered canoe, kayak, racing shell, or rowing scull, regardless of length.

Vessel registration fees are based on the length of the vessel as follows: 17

- Class A-1 Less than 12 feet in length, except all canoes to which propulsion motors have been attached are included regardless of length: \$5.50 for each 12-month period registered.
- Class A-2 12 feet or more and less than 16 feet in length; \$16.25 for each 12-month period registered. (County Portion: \$2.85 for each 12-month period registered).
- Class 1 16 feet or more and less than 26 feet in length: \$28.75 for each 12-month period registered (County Portion: \$8.85 for each 12-month period registered).
- Class 2 26 feet or more and less than 40 feet in length: \$78.25 for each 12-month period registered (County Portion: \$32.85 for each 12-month period registered).
- Class 3 40 feet or more and less than 65 feet in length: \$127.75 for each 12-month period registered (County Portion: \$56.85 for each 12-month period registered).
- Class 4 65 feet or more and less than 110 feet in length: \$152.75 for each 12-month period registered (County Portion: \$68.85 for each 12-month period registered).
- Class 5 110 feet or more in length: \$189.75 for each 12-month period registered (County Portion: \$86.85 for each 12-month period registered).

¹⁴ Section 327.02(39), F.S

¹⁵ A vessel is synonymous with a boat, as referenced in Article VII, s. 1(b), of the Florida Constitution.

¹⁶ Section 328.48(2), F.S.

¹⁷ Section 328.72(1), F.S.

The county portion of the vessel registration fee is part of the total fee (not in addition to) and is derived from recreational vessels only.

Section 328.72(15), F.S., specifies how vessel registration fees are distributed. The portion of vessel registration fees retained by the counties can only be used to provide:

- Recreational channel marking and other uniform waterway markers,
- Public boat ramps, lifts, and hoists;
- · Marine railways; and
- Other public launching facilities, derelict vessel removal, and removal of vessels and floating structures deemed a hazard to public safety and health.

In 2006, HB 7175 was signed into law by the Governor¹⁸ and provided, in part, that counties must report annually, by November 1, to the FWC how all county-retained vessel registration revenues are spent, and if the report is not submitted by January 1, the county portion of the vessel registration fee revenues must be deposited into the Marine Resources Conservation Trust Fund. The FWC must return those fees to the county if the county complies with the reporting requirement within the calendar year. According to the FWC,¹⁹ all counties have complied with this reporting requirement, and no county portions of vessel registration fees have been deposited into the Marine Resources Conservation Trust Fund.

Effect of Proposed Changes

The bill amends s. 328.72, F.S., to allow counties to use their portion of vessel registration revenues for the following additional boating-related activities:

- Providing boat piers, docks, and mooring buoys;
- Maintaining or operating recreational channel marking and other uniform waterway markers; public boat ramps, lifts, and hoists; marine railways; boat piers; docks; mooring buoys; and other public launching facilities; and
- Removing derelict vessels and debris that specifically impede boat access (not including the dredging of channels).

<u>Section 5. Fees to Hunt on Areas Subject to Cooperative Agreements between the FWC and the U.S. Forest Service</u>

Present Situation

Pursuant to s. 379.2257(1), F.S., the Florida Legislature authorizes the FWC to enter into cooperative agreements with the U.S. Forest Service to manage species in designated national forests and to further better hunting on these lands. In addition, s. 379.2257(3), F.S., authorizes the FWC to charge, in addition to hunting license fees, oup to an additional \$5 for every person 18 years of age or older, and up to an additional \$2 for every person under the age of 18 for hunting on lands covered by the cooperative agreements. However, the FWC has not charged these fees since 1978.

The FWC also issues a management area permit for residents or nonresidents to hunt on lands owned, leased, or managed by the FWC.²¹ This permit is required to hunt on the lands covered by cooperative agreements between the U.S. Forest Service and the FWC that have been established as wildlife management areas. Revenue from these permits is used for the lease, management, and protection of

STORAGE NAME: h0955b.ANRAS.DOCX

DATE: 3/18/2014

¹⁸ Ch. 2006-305, L.O.F.

¹⁹ FWC 2014 analysis, *supra* at note 8.

²⁰ Section 379.354, F.S., provides the various fees for hunting licenses.

²¹ Section 379.354(8)(g), F.S.

lands for public hunting and other outdoor recreation. As a result, the permissible fees for hunting on areas covered by cooperative agreements between the U.S. Forest Service and the FWC are duplicative and obsolete.

Effect of Proposed Changes

The bill repeals s. 379.2257(3), F.S., which authorizes the FWC to charge the \$2 (under 18) and \$5 (18 and older) fees for hunting on areas subject to cooperative agreements between the FWC and the U.S. Forest Service discussed above. Because the FWC issues management area permits to hunt on these lands, the fees are duplicative and obsolete.

Section 6. Regulation of Shrimp Fishing

Present Situation

Section 379.247(5), F.S., authorizes any person to trawl for shrimp in the St. Johns River for his or her own food, if noncommercial trawling is authorized by the FWC, under the following conditions:

- Each person who desires to trawl for shrimp for use as food must obtain a noncommercial trawling permit from the local office of the FWC upon filling out an application on a form prescribed by the FWC and upon paying a \$50 fee for the permit.
- All trawling must be restricted to the confines of the St. Johns River proper in the area north of the Acosta Bridge in Jacksonville and at least 100 yards from the nearest shoreline.
- No shrimp caught by a person licensed under the provisions of this subsection may be sold or offered for sale.

In January 1996, the Marine Fisheries Commission (predecessor to the FWC) adopted a rule prohibiting the use of trawls in the recreational shrimp fishery.²² Trawls are only allowed for commercial harvest of shrimp, not for recreational harvest. As a result, noncommercial trawling permits have not been issued since the activity was prohibited in 1996.

Effect of Proposed Changes

The bill repeals s. 379.247(5), F.S., which establishes the permit requirement and \$50 fee for noncommercial shrimp trawling for personal food use in the St. Johns River. The activity has been prohibited since 1996 so the requirement is obsolete.

Section 7. Recreational Hunting and Fishing License Exemptions

Present Situation

A person who wants to recreationally hunt or fish in Florida must obtain a recreational license, permit, or authorization number and pay the appropriate fee.²³

Section 379.353(2), F.S., exempts specified individuals from having to possess a recreational license while hunting or fishing. Section 379.353(2)(g), F.S., provides an exemption for any person fishing who has been accepted as a client for developmental disabilities services by the Department of Children and Family Services (DCF), provided DCF furnishes proof.

In 2004, HB 1823 was signed into law by the Governor,²⁴ creating the Agency for Persons with Disabilities (APD) as an entity separate from DCF. The APD was subsequently tasked with serving the

²⁴ Ch. 2004-267, L.O.F.

²² Chapter 68B-31.007, F.A.C.

²³ Section 379.354, F.S.

need of Floridians with developmental disabilities. Consequently, s. 379.353(2)(g), F.S., has an incorrect statutory reference.

Effect of Proposed Changes

The bill amends s. 379.353(2)(g), F.S., to fix the incorrect reference by changing DCF to APD.

The bill also conforms a related cross-reference.

Section 8. Resident Hunting and Fishing Licenses

Present Situation

Pursuant to s. 379.354(4), F.S., an annual gold sportsman's license authorizes the person to whom it is issued to take freshwater fish, saltwater fish, and game, subject to the state and federal laws, rules, and regulations, including rules of the FWC, in effect at the time of taking. Other authorized activities include activities authorized by a management area permit, a muzzle-loading gun season permit, a crossbow season permit, a turkey permit, a Florida waterfowl permit, a deer permit, an archery season permit, a snook permit, or a spiny lobster permit.

An annual military gold sportsman's license is the same as an annual gold sportsman's license, except that the cost is \$18.50 compared to \$98.50 for the regular annual gold sportsman's license. However, only a resident who is an active or retired member of the United States Armed Forces, the United States Armed Forces Reserve, the National Guard, the United States Coast Guard, or the United States Coast Guard Reserve is eligible to purchase the military gold sportsman's license upon submission of a current military identification card.

Effect of Proposed Changes

The bill amends s. 379.354(4), F.S., to specify that the annual military gold sportsman's license authorizes the same activities as the annual gold sportsman's license.

Section 9. Special Recreational Spiny Lobster License

Present Situation

The spiny lobster can be harvested both recreationally and commercially in Florida. Spiny lobsters and stone crabs may be harvested recreationally by anyone who has a valid recreational saltwater fishing license. The current recreational bag limit (the number of a species a person may legally harvest) for spiny lobster is six per person, per day during the regular recreational season, which runs from August 6 to March 31. The special spiny lobster sport season occurs annually on the last consecutive Wednesday and Thursday of July. Recreational fishermen may still only harvest six spiny lobsters per day in Monroe County or Biscayne National Park, but may harvest 12 spiny lobsters per day elsewhere. Recreational spiny lobster fishermen must possess a recreational saltwater fishing license and a lobster permit.

The commercial spiny lobster fishing season also runs from August 6 to March 31.²⁸ However, there is no daily bag limit for commercial spiny lobster fishermen using traps.²⁹ Commercial spiny lobster fishermen must possess a valid saltwater products license (SPL).³⁰ A saltwater product is defined as

30 Section 379.361, F.S.

²⁵ See s. 379.354, F.S.

²⁶ Chapter 68B-24.005(1), F.A.C.

²⁷ Chapter 68B.005(2), F.A.C.

²⁸ Chapter 68B-24.005(1), F.A.C.

²⁹ For those in the dive fishing industry using bully nets, the commercial daily bag limit is 250.

any species of saltwater fish, marine plant, or echinoderm, except shells, and salted, cured, canned, or smoked seafood.³¹

There are three types of SPLs in Florida:

- Individual SPL This license authorizes one person to engage in commercial fishing activities from the shore or a vessel, is issued in the individual's name, and is not tied to any one vessel.³²
- Crew SPL This license is the same as an individual SPL, but also authorizes each person who
 is fishing with the named individual aboard a vessel to engage in such activities. This allows the
 license holder to take a crew on any vessel and that crew is covered under the person's SPL.³³
- Vessel SPL This license is issued to a valid commercial vessel registration number and authorizes each person aboard that registered vessel to engage in commercial saltwater fishing activities. This is issued to a vessel, not a named individual.³⁴

A restricted species (RS) endorsement is required for those who possess an SPL and commercially harvest or sell the following species: Spanish mackerel, king mackerel, black drum, spotted sea trout, grouper, snapper, red porgy, gray triggerfish, banded rudderfish, almaco jack, golden tilefish, amberjack, sea bass/tropical/ornamental "marine life," black mullet, silver mullet, bluefish, hogfish, blue crab, stone crab, crawfish/spiny lobster, African pompano, Florida pompano, permit, sheepshead, tripletail, clams (Brevard County only), shrimp, flounder, cobia, wahoo, and dolphin.³⁵

A RS endorsement is free; however, licensed commercial fishermen, firms, or corporations must qualify or show proof of landings reported under their SPL providing that a specified amount or percentage of their total annual income (\$5,000 or 25 percent) during one of the past three years is attributable to reported landings and sales of saltwater products to a Florida wholesale dealer.³⁶

In 1994, the spiny lobster was designated a RS.³⁷ That same year the Florida Legislature created the "special recreational crawfish license," which is now known as the "special recreational spiny lobster license" (SRL).³⁸ The license, which costs \$100, was created to allow individuals who possessed an SPL and a crawfish endorsement on their SPL (and who were legally able to harvest and sell lobster commercially) to exceed the recreational bag limit for personal use. To be eligible, a person must have held both an SPL and a crawfish endorsement during the 1993-1994 license year, and only those initially qualified to purchase the license were allowed to receive the license.

After the creation of the SRL, a new recreational spiny lobster rule was implemented, which³⁹ established a daily bag limit beginning with 50 during the 2003-2004 season to phase out the SRL. The SRL was only given to certain commercial fishermen so that their bag limit could exceed the recreational bag limit for personal use. Each subsequent year's daily bag limit for the SRL was reduced by five, and by the 2012-2013 license year, the SRL bag limit was less than the daily recreational bag limit, which is currently six. Consequently, this eliminated any reason for a person to obtain an SRL and no SRLs were issued for the 2012-2013 season.

³¹ Section 379.101, F.S.

³² Section 379.354, F.S.

³³ *Id*.

³⁴ Id.

³⁵ Chapter 68B, F.A.C.

³⁶ Section 379.361(b), F.S.

³⁷ Chapter 68B-24.001(4), F.A.C.

³⁸ Section 379.355, F.S.

³⁹ Chapter 68B-24.0035, F.A.C. STORAGE NAME: h0955b.ANRAS.DOCX

Effect of Proposed Changes

The bill repeals s. 379.355, F.S., relating to the now outdated and unnecessary Special Recreational Spiny Lobster license.

Section 10. Annual Gear License Fee

Present Situation

Under current law, all commercial fishing operators permitted to fish in freshwaters with trawl seine nets (bag-like nets that are pulled behind a boat to harvest fish)⁴⁰ are required to pay a \$50 annual gear license fee.⁴¹ All commercial fishing operators permitted to fish in freshwaters with haul seines (long nets pulled by boats to harvest fish)⁴² must pay a \$100 annual gear license fee.⁴³ Both fees have been unchanged since 1978.

The FWC issues five statewide freshwater haul seine annual gear licenses each year, which are currently limited to use in Polk and Hillsborough Counties. An FWC rule dictates the number of statewide freshwater haul seines and the locations. The FWC has not issued a statewide trawl seine license in more than 25 years.

Effect of Proposed Changes

The bill amends s. 379.363, F.S., to repeal the \$50 fee associated with the statewide freshwater trawl seine gear license and the \$100 fee associated with the statewide haul seine gear license.

Section 11. Haul Seine and Trawl Permits Used in Lake Okeechobee.

Present Situation

The FWC is authorized to issue permits for the commercial use of haul or trawl seines on Lake Okeechobee.⁴⁴ Fees for the three types of permits, which have not changed since 1976, are as follows:

- Resident trawl seine permit \$50
- Resident haul seine permit \$100
- Nonresident trawl or haul seine permit \$500

Currently, the FWC issues six resident haul seine permits for commercial activity on Lake Okeechobee. Permits for resident trawl seines for commercial activity have not been issued in more than 30 years and a nonresident trawl or haul seine permit has never been issued.⁴⁵

For commercial fishers on Lake Okeechobee, the haul and trawl seine permit fees are required in addition to purchasing a freshwater commercial fishing license and a fish dealer's license (see above for license fees and numbers issued).

⁴⁰ FWC 2014 analysis, *supra* at footnote 8.

⁴¹ Section 379.363(1)(h), F.S.

FWC 2014 analysis, *supra* at footnote 8.

⁴³ Section 379.363(1)(i), F.S.

⁴⁴ Section 379.3635, F.S.

⁴⁵ Supra at footnote 8.

Effect of Proposed Changes

The bill repeals s. 379.3635, F.S., relating to haul seine and trawl permits and fees used in Lake Okeechobee. Pursuant to their constitutional authority, the FWC currently requires permits to use a trawl and haul seine on Lake Okeechobee. Therefore, the bill will only eliminate the fees, not the permitting requirements.

Sections 12, 13, and 14 Conform Cross-References

Section 15 Provides an Effective Date of July 1, 2014

B. SECTION DIRECTORY:

Section 1. Amends s. 327.355, F.S., relating to the operation of vessels by persons under 21 years of age who have consumed alcoholic beverages.

Section 2. Amends s. 327.4105, F.S., relating to the pilot program for the regulation of mooring vessels outside of public mooring fields.

Section 3. Amends s. 327.731, F.S., relating to mandatory education for violators.

Section 4. Amends s. 328.72, F.S., relating to classification, registration, fees and charges, surcharges, disposition of fees, fines, and marine turtle stickers.

Section 5. Repeals s. 379.2257, F.S., relating to a charge to be applied to areas covered by the cooperative agreements with the U.S. Forest Service.

Section 6. Amends s. 379.247, F.S., relating to the regulation of shrimp fishing.

Section 7. Amends s. 379.353, F.S., relating to the recreational hunting and fishing license exemption.

Section 8. Amends s. 379.354, F.S., relating to Resident Hunting and Fishing Licenses.

Section 9. Repeals s. 379.355, F.S., relating to the Special Recreational Spiny Lobster license.

Section 10. Repeals s. 379.363, F.S., relating to the annual gear license fee.

Section 11. Repeals s. 379.3635, F.S., relating to haul seine and trawl permits used in Lake Okeechobee.

Section 12. Amends s. 379.101, F.S., conforming cross-references.

Section 13. Amends s. 379.208, F.S., conforming cross-references.

Section 14. Amends s. 379.401, F.S., conforming cross-references.

Section 15. Provides an effective date of July 1, 2014.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

FWC offered the following:

STORAGE NAME: h0955b.ANRAS.DOCX DATE: 3/18/2014

PAGE: 10

Fees to hunt on areas subject to cooperative agreements between FWC and the US Forest Service—The FWC has not charged these fees since 1978 so there would be no fiscal impact as a result of repealing the fee requirement.

Noncommercial shrimp fishing in the St. Johns River permit fees—This activity has been prohibited since 1996 so there would be no fiscal impact as a result of repealing the fee requirement.

Special recreational spiny lobster license fee—Because the special license has not been issued since the 2011-2012 season, there is no fiscal impact as a result of repealing the license fee.

Statewide freshwater trawl and haul seine annual gear license fees—The bill has a potentially insignificant negative fiscal impact on the FWC as a result of repealing the statewide trawl and haul seine annual gear license fees. Five licenses are issued each year, resulting in a \$500 annual loss of revenue to the State Game Trust Fund for the FWC.

Haul seine and trawl permits used in Lake Okeechobee—The bill appears to have an insignificant negative fiscal impact on the FWC as a result of repealing the Okeechobee haul seine and trawl permit fees. Six licenses are issued annually and each license is \$100 per year, resulting in a \$600 annual loss of revenue to the State Game Trust Fund for the FWC.

2. Expenditures:

The bill does not appear to have a fiscal impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

Expenditures:

Although the bill does not increase county-retained vessel registration revenues, the bill allows for additional uses of the revenues.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR

The FWC offered the following:

Boater safety course requirements—There may be a small negative fiscal impact on organizations that offer only classroom, in-person courses, but these entities will have the option of making the course available online. It is anticipated that any fiscal impact to these organizations will be minimal. Students taking courses to meet mandatory education requirements make up a small part of the organizations' student load.

Those individuals who will be subject to MEV requirements may experience a small positive fiscal impact since the cost to the student for an MEV classroom course ranges from \$30 to \$50 and the cost to a student for online courses ranges from free to \$30. For some of these violators, the positive fiscal impact may be even larger since, under current law, they may be required to travel longer distances to find a classroom course to comply with the statute.

Statewide freshwater trawl and haul seine annual gear license fees—Eliminating these fees would result in a \$100 annual positive fiscal impact for commercial fishermen.

Okeechobee haul seine and trawl permit fees—Eliminating these fees would result in a \$100 annual positive fiscal impact for commercial fishermen.

STORAGE NAME: h0955b.ANRAS.DOCX

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or require additional rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 11, 2014, the Agriculture & Natural Resources Subcommittee adopted one amendment and reported the bill favorably with a committee substitute. The amendment removes all language pertaining to the requirement to obtain a hunting license for the taking of wildlife on public lands, such as wild hogs. The amendment reverts the definition of "game" back to current language that specifies a person is not required to have a hunting license to hunt those species that have not been designated as "game" by FWC, such as wild hogs. The amendment also removes the definition of "wildlife."

STORAGE NAME: h0955b.ANRAS.DOCX

1

2

3

4

5

6

7

8

9

10

11 12

13

14

15

16 17

18 19

20 21

22 23

24

25

26

A bill to be entitled An act relating to the Fish and Wildlife Conservation Commission; amending s. 327.355, F.S.; providing that a boating safety course may be offered in a classroom or online; conforming provisions relating to the reassignment of the boating safety program from the Department of Environmental Protection to the commission; amending s. 327.4105, F.S.; requiring the commission to submit an updated report relating to the regulation of mooring vessels; extending the expiration date of the pilot program for the regulation of mooring vessels; amending s. 327.731, F.S.; providing that a boating safety course may be offered in a classroom or online; eliminating an exemption from boating safety education requirements for boating law violators; amending s. 328.72, F.S.; expanding a county's authorization to use moneys collected from vessel registration fees; repealing s. 379.2257(3), F.S., relating to a charge to be applied to areas covered by cooperative agreements with the United States Forest Service over and above the license fee for hunting; amending s. 379.247, F.S.; removing provisions relating to noncommercial trawling; amending s. 379.353, F.S.; conforming provisions relating to the change in responsibility for providing developmental disabilities services from

Page 1 of 13

27 the Department of Children and Families to the Agency for Persons with Disabilities; amending s. 379.354, 28 29 F.S.; clarifying the activities authorized under an annual military gold sportsman's license; repealing s. 30 31 379.355, F.S., relating to special recreational spiny 32 lobster licenses; repealing s. 379.363(1)(h) and (i), 33 F.S., relating to the annual gear license fee; 34 repealing s. 379.3635, F.S., relating to haul seine 35 and trawl permits to be used in Lake Okeechobee; 36 amending ss. 379.101, 379.208, and 379.401, F.S.; 37 conforming cross-references; providing an effective 38 date. 39 40 Be It Enacted by the Legislature of the State of Florida: 41 42 Section 1. Subsection (5) of section 327.355, Florida 43 Statutes, is amended to read: 44 327.355 Operation of vessels by persons under 21 years of age who have consumed alcoholic beverages.-45 46 A Any person who is convicted of a violation of 47 subsection (1) shall be ordered by the court to be punished as follows: 48 49 The court shall order the defendant to Participate in 50 public service or a community work project for a minimum of 50 51 hours;

The court shall order the defendant to Refrain from

Page 2 of 13

CODING: Words stricken are deletions; words underlined are additions.

52

(b)

operating any vessel until the 50 hours of public service or community work has been performed; and

(c) Enroll in, attend, and successfully complete, at his or her own expense, a classroom or online boating safety course that meets minimum standards established by commission the department by rule.

Section 2. Subsections (5) and (6) of section 327.4105, Florida Statutes, are amended to read:

327.4105 Pilot program for regulation of mooring vessels outside of public mooring fields.—The Fish and Wildlife Conservation Commission, in consultation with the Department of Environmental Protection, is directed to establish a pilot program to explore potential options for regulating the anchoring or mooring of non-live-aboard vessels outside the marked boundaries of public mooring fields.

- (5) The commission shall submit a report of its findings and recommendations to the Governor, the President of the Senate, and the Speaker of the House of Representatives by January 1, 2014, and shall submit an updated report by January 1, 2017.
- (6) The pilot program shall expire on July 1, 2017 2014, unless reenacted by the Legislature. All ordinances enacted under this section shall expire concurrently with the expiration of the pilot program and shall be inoperative and unenforceable thereafter.

Section 3. Subsection (1) of section 327.731, Florida

Page 3 of 13

Statutes, is amended to read:

327.731 Mandatory education for violators.-

- (1) A Every person convicted of a criminal violation under of this chapter, every person convicted of a noncriminal infraction under this chapter if the infraction resulted in a reportable boating accident, or and every person convicted of two noncriminal infractions as specified defined in s. 327.73(1)(h)-(k), (m), (o), (p), and (s)-(x), said infractions occurring within a 12-month period, must:
- (a) Enroll in, attend, and successfully complete, at his or her own expense, a <u>classroom or online</u> boating safety course that <u>is approved by and meets the minimum standards established</u> by the commission by rule; however, the commission may provide by rule pursuant to chapter 120 for waivers of the attendance requirement for violators residing in areas where classroom presentation of the course is not available;
- (b) File with the commission within 90 days proof of successful completion of the course; and
- (c) Refrain from operating a vessel until he or she has filed the proof of successful completion of the course with the commission.

Any-person who has successfully completed an approved boating course shall be exempt from these provisions upon showing proof to the commission as specified in paragraph (b).

Section 4. Subsection (15) of section 328.72, Florida

Page 4 of 13

Statutes, is amended to read:

105

106107

108

109

110

111

112

113

114115

116 117

118

119120

121

122123

124

125

126

127128

129130

328.72 Classification; registration; fees and charges; surcharge; disposition of fees; fines; marine turtle stickers.—

DISTRIBUTION OF FEES.—Except for the first \$2, \$1 of which shall be remitted to the state for deposit into the Save the Manatee Trust Fund created within the Fish and Wildlife Conservation Commission and \$1 of which shall be remitted to the state for deposit into the Marine Resources Conservation Trust Fund to fund a grant program for public launching facilities, pursuant to s. 206.606, giving priority consideration to counties with more than 35,000 registered vessels, moneys designated for the use of the counties, as specified in subsection (1), shall be distributed by the tax collector to the board of county commissioners for use only as provided in this section. Such moneys to be returned to the counties are for the sole purposes of providing, maintaining, or operating recreational channel marking and other uniform waterway markers, public boat ramps, lifts, and hoists, marine railways, boat piers, docks, mooring buoys, and other public launching facilities; and removing τ derelict vessels, debris that specifically impede boat access, not including the dredging of channels vessel removal, and removal of vessels and floating structures deemed a hazard to public safety and health for failure to comply with s. 327.53. Counties shall demonstrate through an annual detailed accounting report of vessel registration revenues that the registration fees were spent as

Page 5 of 13

131 132

133

134

135136

137

138

139

140

141

142

143144

145

146

147

148

149

150

151

152153

154

155

156

provided in this subsection. This report shall be provided to the Fish and Wildlife Conservation Commission no later than November 1 of each year. If, before prior to January 1 of each calendar year, the annual detailed accounting report meeting the prescribed criteria has still not been provided to the commission, the tax collector of that county may shall not distribute the moneys designated for the use of counties, as specified in subsection (1), to the board of county commissioners but shall, instead, for the next calendar year, remit such moneys to the state for deposit into the Marine Resources Conservation Trust Fund. The commission shall return those moneys to the county if the county fully complies with this section within that calendar year. If the county does not fully comply with this section within that calendar year, the moneys shall remain within the Marine Resources Trust Fund and may be appropriated for the purposes specified in this subsection.

Section 5. <u>Subsection (3) of section 379.2257</u>, Florida Statutes, is repealed.

Section 6. Paragraph (d) of subsection (4) and subsection (5) of section 379.247, Florida Statutes, are amended to read: 379.247 Regulation of shrimp fishing; Clay, Duval, Nassau, Putnam, Flagler, and St. Johns Counties.—

- (4) DEAD SHRIMP PRODUCTION.—Any person may operate as a commercial dead shrimp producer provided that:
 - (d) No person holding a dead shrimp production permit

Page 6 of 13

issued pursuant to this subsection shall simultaneously hold a permit for noncommercial trawling under the provisions of subsection (5). The number of permits issued by the commission for commercial trawling or dead shrimp production in any one year shall be limited to those active in the base year, 1976, and renewed annually since 1976. All permits for dead shrimp production issued pursuant to this section shall be inheritable or transferable to an immediate family member and annually renewable by the holder thereof. Such inheritance or transfer shall be valid upon being registered with the commission. Each permit not renewed shall expire and shall not be renewed under any circumstances.

- (5) NONCOMMERCIAL TRAWLING.—If noncommercial trawling is authorized by the Fish and Wildlife Conservation Commission, any person may trawl for shrimp in the St. Johns River for his or her own use as food under the following conditions:
- (a) Each person who desires to trawl for shrimp for use as food shall obtain a noncommercial trawling permit from the local office of the Fish and Wildlife Conservation Commission upon filling out an application on a form prescribed by the commission and upon paying a fee for the permit, which shall cost \$50.
- (b) All trawling shall be restricted to the confines of the St. Johns River proper in the area north of the Acosta Bridge in Jacksonville and at least 100 yards from the nearest shoreline.

Page 7 of 13

183	(c) No shrimp caught by a person licensed under the
184	provisions of this subsection may be sold or offered for sale.
185	Section 7. Paragraph (g) of subsection (2) of section
186	379.353, Florida Statutes, is amended to read:
187	379.353 Recreational licenses and permits; exemptions from
188	fees and requirements.—
189	(2) A hunting, freshwater fishing, or saltwater fishing
190	license or permit is not required for:
191	(g) Any person fishing who has been accepted as a client
192	for developmental disabilities services by the Agency for
193	Persons with Disabilities if Department of Children and Family
194	Services, provided the agency department furnishes proof
195	thereof.
196	Section 8. Paragraph (j) of subsection (4) of section
197	379.354, Florida Statutes, is amended to read:
198	379.354 Recreational licenses, permits, and authorization
199	numbers; fees established.—
200	(4) RESIDENT HUNTING AND FISHING LICENSES.—The licenses
201	and fees for residents participating in hunting and fishing
202	activities in this state are as follows:
203	(j) Annual military gold sportsman's license, \$18.50. \underline{A}
204	The gold sportsman's license authorizes the person to whom it is
205	issued to take freshwater fish, saltwater fish, and game,
206	subject to the state and federal laws, rules, and regulations,
207	including rules of the commission, in effect at the time of
208	taking. Other authorized activities include activities

Page 8 of 13

209	authorized by a management area permit, a muzzie-loading gun
210	season permit, a crossbow season permit, a turkey permit, a
211	Florida waterfowl permit, a deer permit, an archery season
212	permit, a snook permit, and a spiny lobster permit. Any resident
213	who is an active or retired member of the United States Armed
214	Forces, the United States Armed Forces Reserve, the National
215	Guard, the United States Coast Guard, or the United States Coast
216	Guard Reserve <u>may</u> is eligible to purchase the military gold
217	sportsman's license upon submission of a current military
218	identification card. The annual military gold sportsman's
219	license authorizes the same activities as the annual gold
220	sportsman's license.
221	Section 9. Section 379.355, Florida Statutes, is repealed.
222	Section 10. Paragraphs (h) and (i) of subsection (1) of
223	section 379.363, Florida Statutes, are repealed.
224	Section 11. Section 379.3635, Florida Statutes, is
225	repealed.
226	Section 12. Subsection (30) of section 379.101, Florida
227	Statutes, is amended, to read:
228	379.101 Definitions.—In construing these statutes, where
229	the context does not clearly indicate otherwise, the word,
230	phrase, or term:
231	(30) "Resident" or "resident of Florida" means:
32	(a) For purposes of part VII and for purposes of s.
233	379.355, a citizen of the United States who has continuously
34	resided in this state for 1 year before applying for a hunting,
•	Page 9 of 13

fishing, or other license. However, for purposes of ss. 379.363, 379.3635, 379.364, 379.3711, 379.3712, 379.372, 379.373, 379.374, 379.3751, 379.3752, 379.3761, and 379.3762, the term "resident" or "resident of Florida" means a citizen of the United States who has continuously resided in this state for 6 months before applying for a hunting, fishing, or other license.

(b) For purposes of part VI, except s. 379.355:

235

236237

238239

240

241

242

243

244

245

246

247

248249

250

251

252

253

254

255

256

257258

259

260

- 1. \underline{A} Any member of the United States Armed Forces who is stationed in the state and his or her family members residing with such member; or
- 2. A Any person who has declared Florida as his or her only state of residence as evidenced by a valid Florida driver license or identification card that has with both a Florida address and a Florida residency verified by the Department of Highway Safety and Motor Vehicles, or, in the absence thereof, one of the following:
 - a. A current Florida voter information card;
- b. A sworn statement manifesting and evidencing domicile in Florida in accordance with s. 222.17;
 - c. Proof of a current Florida homestead exemption; or
- d. For a child younger than 18 years of age, a student identification card from a Florida school or, if when accompanied by his or her parent at the time of purchase, the parent's proof of residency.
- Section 13. Paragraph (c) of subsection (2) of section 379.208, Florida Statutes, is amended to read:

Page 10 of 13

CS/HB 955

379.208 Marine Resources Conservation Trust Fund; purposes.—

261

262

263264

265

266

267

268

269

270

271

272

273

274

275276

277

278

279

280

281

282

283

284

285

286

- (2) The Marine Resources Conservation Trust Fund shall receive the proceeds from:
- (c) All fees collected under ss. 379.2424, 379.355, 379.357, 379.365, 379.366, and 379.3671.
- Section 14. Paragraph (a) of subsection (1) and paragraph (a) of subsection (3) of section 379.401, Florida Statutes, are amended to read:
- 379.401 Penalties and violations; civil penalties for noncriminal infractions; criminal penalties; suspension and forfeiture of licenses and permits.—
- (1)(a) LEVEL ONE VIOLATIONS.—A person commits a Level One violation if he or she violates any of the following provisions:
- 1. Rules or orders of the commission relating to the filing of reports or other documents required to be filed by persons who hold recreational licenses and permits issued by the commission.
- 2. Rules or orders of the commission relating to quota hunt permits, daily use permits, hunting zone assignments, camping, alcoholic beverages, vehicles, and check stations within wildlife management areas or other areas managed by the commission.
- 3. Rules or orders of the commission relating to daily use permits, alcoholic beverages, swimming, possession of firearms, operation of vehicles, and watercraft speed within fish

Page 11 of 13

287 management areas managed by the commission.

288

289290

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

- 4. Rules or orders of the commission relating to vessel size or specifying motor restrictions on specified water bodies.
- 5. Section 379.355, providing for special recreational spiny lobster licenses.
- 5.6. Section 379.354(1)-(15), providing for recreational licenses to hunt, fish, and trap.
- $\underline{6.7.}$ Section 379.3581, providing hunter safety course requirements.
- 7.8. Section 379.3003, prohibiting deer hunting unless required clothing is worn.
- (3)(a) LEVEL THREE VIOLATIONS.—A person commits a Level Three violation if he or she violates any of the following provisions:
- 1. Rules or orders of the commission prohibiting the sale of saltwater fish.
- 2. Rules or orders of the commission prohibiting the illegal importation or possession of exotic marine plants or animals.
 - 3. Section 379.407(2), establishing major violations.
- 4. Section 379.407(4), prohibiting the possession of certain finfish in excess of recreational daily bag limits.
- 5. Section 379.28, prohibiting the importation of freshwater fish.
- 311 6. Section 379.354(17), prohibiting the taking of game, 312 freshwater fish, or saltwater fish while a required license is

Page 12 of 13

CS/HB 955

313 suspended or revoked.

314

315

316

317

318

319

- 7. Section 379.3014, prohibiting the illegal sale or possession of alligators.
- 8. Section 379.404(1), (3), and (5) (6), prohibiting the illegal taking and possession of deer and wild turkey.
- 9. Section 379.406, prohibiting the possession and transportation of commercial quantities of freshwater game fish. Section 15. This act shall take effect July 1, 2014.

Page 13 of 13

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 7091

PCB ANRS 14-01 Department of Agriculture and Consumer Services

SPONSOR(S): Agriculture & Natural Resources Subcommittee; Pigman

TIED BILLS:

IDEN./SIM. BILLS: SB 1630

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Agriculture & Natural Resources Subcommittee	12 Y, 0 N	Kaiser	Blalock
Agriculture & Natural Resources Appropriations Subcommittee		Lolley al	Massengale Sn
2) State Affairs Committee			

SUMMARY ANALYSIS

The bill addresses a number of issues relating to the powers and duties of the Department of Agriculture and Consumer Services. The bill primarily reorganizes the department's general authorizing statute, chapter 570, F.S., into five separate "parts." creating a new part V that consolidates all of the provisions establishing fines enforced by the department that are currently spread throughout several different chapters. The bill does not increase, and in some cases decreases, fines currently in law.

The bill also:

- Adds a representative of the department to the Joint Task Force on State Agency Law Enforcement Communications.
- Expands the authority of the Florida Forest Service, under certain conditions, to grant leases, permits, privileges, and concessions for the use of state forest lands to include any lands leased by or assigned to the Florida Forest Service for management purposes.
- Extends limited liability protection to those who lease or sub-lease state forest land that is open to the public for recreational purposes while explicitly exempting deliberate, willful, or malicious acts from the limitation on liability, which is consistent with other statutory provisions.
- Revises the criteria for what constitutes a minor food outlet, which is not required to obtain a food permit, to specify that the outlet may only sell food that is not potentially hazardous and that is not time or temperature controlled for safety.
- Exempts manually operated vending stands serviced by the Division of Blind Services from permitting requirements.
- Authorizes the department to close a food facility if the department finds it poses an immediate danger or threat to public health, safety, and welfare, and provides that it is a second degree misdemeanor for a person to deface or remove a "closed for operation" sign put up by the department.
- Authorizes the department to issue a stop-use, removal, or hold order if the department has probable cause to believe that a food processing area or food storage area is in violation of current laws so as to be dangerous or unsanitary.
- Authorizes the department to inspect aquaculture facilities and analyze food samples from these facilities.
- Removes the requirement that a fertilizer company post a surety bond to ensure payment of certain required fees. The department has authority elsewhere to enforce and collect these fees.
- Revises current law related to feed to make state law consistent with national standards.
- Adds additional criteria to determine whether commercial feed is adulterated.
- Repeals a pilot program related to use of Australian pine trees and authorizes use of the trees statewide as a windbreak for citrus groves with a valid permit.
- Establishes new criteria for qualifying as a "non-dealer" in dressed poultry. To be a "dealer" under current law, one must offer for sale more than 100 pounds of dressed poultry in a week. The bill revises this number to 384 dressed birds per week. This brings the state criteria more in line with what the federal government considers a small farm.
- Specifies that businesses must have a food permit and pay fees prior to opening for business, and that food permits are not transferable to a different location or owner.

The bill appears to have an insignificant fiscal impact on state government and may have an indeterminate, negative jail bed impact on local government (see Fiscal Analysis and Economic Impact sections).

The bill appears to have a positive impact on the private sector by increasing the number of dressed birds a small farm can sell weekly, eliminating bond requirements for agricultural fertilizers, lowering registration fees for small amounts of seed, simplifying the regulatory process for using Australian pines for windbreaks, and providing on-line registration.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h7091.ANRAS.DOCX

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Reorganization of Chapter 570, F.S.

Present Situation

Chapter 570, F.S., is the primary authorizing chapter for the Department of Agriculture and Consumer Services (department). This chapter establishes the department, as well as the Commissioner of Agriculture (commissioner); establishes the functions, powers, and duties of the department; creates the various divisions and offices within the department; and establishes the functions and duties of those divisions and offices.

Over the years, chapter 570, F.S., also has become a general "catch-all" for statutory language that does not fall within another statutory chapter's specific subject area under the department's jurisdiction.

Effect of Proposed Changes

The bill reorganizes chapter 570, F.S., by separating the chapter into five parts, reorganizing the existing sections into a more logical sequence and, in some cases, transferring language from chapter 570, F.S., to other chapters that are better suited for the existing language.

Part I is entitled General Provisions and contains ss. 570.01-570.232, F.S.; part II is entitled Program Services and contains ss. 570.30-570.693, F.S.; part III is entitled Agricultural Development and contains ss. 570.70-570.89, F.S.; part IV is entitled Agricultural Water Policy and contains ss. 570.916-570.94, F.S.; and part V is entitled Penalties and contains s. 570.971, F.S.

The following sections of chapter 570, F.S., are simply being renumbered and do not include any substantive changes:

- Section 570.0705, F.S., relating to advisory committees, is renumbered as s. 570.232, F.S.
- Section 570.0725, F.S., relating to food recovery, is renumbered as s. 595.420, F.S.
- Section 570.073, F.S., relating to the department's law enforcement officers, is renumbered as s. 570.065, F.S.
- Section 570.0741, F.S., relating to the energy efficiency and conservation clearinghouse, is renumbered as s. 377.805, F.S.
- Section 570.075, F.S., relating to water supply agreements, is renumbered as s. 570.916, F.S.
- Section 570.076, F.S., relating to the Environmental Stewardship Certification Program, is renumbered as s. 570.921, F.S.
- Section 570.085, F.S., relating to agricultural water conservation and supply planning, is renumbered as s. 570.93, F.S.
- Section 570.087, F.S., relating to best management practices for wildlife, is renumbered as s. 570.94, F.S.
- Section 570.16, F.S., relating to the interference with department employees in the performance of duties, is renumbered as s. 570.051, F.S.
- Section 570.17, F.S., relating to the division of work between the department and experiment station and extension service, is renumbered as s. 570.081, F.S.
- Section 570.18, F.S., relating to organization of departmental work, is renumbered as s. 570.041, F.S.
- Section 570.241, F.S., relating to a short title, is renumbered as s. 570.73, F.S.
- Section 570.242, F.S., relating to definitions of the Agricultural Economic Development Act, is renumbered as s. 570.74, F.S.

- Section 570.243, F.S., relating to legislative intent of the Agricultural Economic Development Act, is renumbered as s. 570.75, F.S.
- Section 570.244, F.S., relating to powers and duties of the department, is renumbered as s. 570.76, F.S.
- Section 570.245, F.S., relating to interaction of other economic development agencies and groups, is renumbered as s. 570.77, F.S.
- Section 570.246, F.S., relating to agricultural economic development funding, is renumbered as s. 570.78, F.S.
- Section 570.247, F.S., relating to promulgation of rules, is renumbered as s. 570.79, F.S.
- Section 570.248, F.S., relating to powers and duties of the Agricultural Economic Development Project Review Committee, is renumbered as s. 570.81, F.S.
- Section 570.249, F.S., relating to Agricultural Economic Development Program disaster and loans, is renumbered as s. 570.82, F.S.
- Section 570.38, F.S., relating to the Animal Industry Technical Council, is renumbered as s. 585.008, F.S.
- Section 570.42, F.S., relating to the Dairy Industry Technical Council, is renumbered as s. 502.301, F.S.
- Section 570.481, F.S., relating to fruit and vegetable inspection fees, is renumbered as s. 603.011, F.S.
- Section 570.531, F.S., relating to Market Improvement Working Capital Trust Fund, is renumbered as s. 570.209, F.S.
- Section 570.545, F.S., relating to unsolicited goods, is renumbered as s. 501.0113, F.S.
- Section 570.55, F.S., relating to identification of sellers or handlers of tropical or subtropical fruit and vegetables, is renumbered as s. 603.211, F.S.
- Section 570.901, F.S., relating to the Florida Agricultural Museum, is renumbered as s. 570.692, F.S.
- Section 570.902, F.S., relating to definitions, is renumbered as s. 570.69, F.S.
- Section 570.903, F.S., relating to direct support organizations, is renumbered as s. 570.691, F.S.
- Section 570.91, F.S., relating to Florida agriculture in the classroom, is renumbered as s. 570.693, F.S.
- Section 570.9135, F.S., relating to the Beef Market Development Act, is renumbered as s. 570.83, F.S.
- Section 570.951, F.S., relating to legislative findings for the Florida Agriculture Center and Horse Park, is renumbered as s. 570.681, F.S.
- Section 570.952, F.S., relating to the Florida Agriculture Center and Horse Park Authority, is renumbered as s. 570.685, F.S.
- Section 570.953, F.S., relating to confidentiality of the Florida Agriculture Center and Horse Park Authority donors, is renumbered as s. 570.686, F.S.
- Section 570.954, F.S., relating to the farm-to-fuel initiative, is renumbered as s. 570.841, F.S.
- Section 570.96, F.S., relating to agritourism, is renumbered as s. 570.85, F.S.
- Section 570.961, F.S., relating to definitions, is renumbered as s. 570.86, F.S.
- Section 570.962, F.S., relating to agritourism participation impact on land classification, is renumbered as s. 570.87, F.S.
- Section 570.963, F.S., relating to liability, is renumbered as s. 570.88, F.S.
- Section 570.964, F.S., relating to posting and notification, is renumbered as s. 570.89, F.S.

The bill also makes technical, non-substantive, conforming revisions to ss. 193.461, 288.1175, 320.08058, 373.621, 373.709, 381.0072, 482.243, 509.032, 570.07, 377.805, 570.921, 570.23, 570.242, 570.74, 570.79, 570.36, 585.008, 502.301, 570.44, 570.45, 570.451, 570.51, 570.543, 570.69, 570.83, 570.685, 570.86, 570.88, 570.89, 571.28, 581.186, 582.06, 586.161, 595.701, and 599.002, F.S.

Penalty Provision

Present Situation

Currently, each provision containing a penalty enforced by the department is located within the specific statutory section containing the regulation being enforced. For example, fines dealing with noncompliance related to certification for nurserymen, stock dealers, and plant brokers are located in s. 581.141, F.S., which establishes the certificate of registration requirements.

In an effort to be more consistent, as well as consumer friendly, the department has recommended consolidating its fines and penalties into one part of the statute and placing cross-references within the specific subject matter statutes to identify what the penalties are for noncompliance.

Effect of Proposed Changes

The bill creates section 570.971, F.S., in the new part V of chapter 570, F.S., to establish a central fine authority and fine structure for the department. The bill authorizes the department or enforcing authority to impose the following fine amounts for the class category specified in the chapter or section of law violated:

- Class I. For each violation in the Class I category, a fine not to exceed \$1,000 may be imposed.
- Class II. For each violation in the Class II category, a fine not to exceed \$5,000 may be imposed.
- Class III. For each violation in the Class III category, a fine not to exceed \$10,000 may be imposed.
- Class IV. For each violation in the Class IV category, a fine of \$10,000 or more may be imposed.

The bill does not increase, and in some cases decreases, fines currently in law. The bill simply provides a cross reference in each chapter or section to the fine schedule in s. 570.971, F.S.

The bill specifies that these penalties are in addition to any other remedy provided by law. The bill also specifies that if the chapter, section of law, or rule violated provides for a cap on the total fine that can be imposed, the amended fine structure does not supersede that cap. These class categories must also apply to any penalties provided by rule. In addition, a person who violates the provisions of chapter 570, F.S., or any rules adopted thereunder, is subject to an administrative or civil fine in the Class II category in addition to any other penalty provided by law.

The bill authorizes the department to refuse to issue or renew any license, permit, authorization, certificate, or registration to a person who has not satisfied a penalty imposed by the department. The bill also authorizes the department to adopt rules to implement the revised penalty structure provisions and any sections that reference the provisions.

The sections affected by the new fine schedule include:

- Section 253.74, F.S.
- Sections 472.0351 and 472.036, F.S.
- Sections 482.161 and 482.165, F.S.
- Sections 487.091 and 487.175, F.S.
- Sections 493.6118 and 493.6120, F.S.
- Section 496.420, F.S.
- Sections 500.121, 500.165, and 500.70, F.S.
- Sections 501.019, 501.059, 501.612, 501.619, and 501.922, F.S.
- Section 502.231, F.S.

- Sections 507.09 and 507.10, F.S.
- Section 525.16, F.S.
- Sections 526.311 and 526.55, F.S.
- Section 527.13, F.S.
- Section 531.50, F.S.
- Section 534.52, F.S.
- Section 539.001, F.S.
- Sections 559.921, 559.9355, and 559.936, F.S.
- Sections 571.11 and 571.29, F.S.
- Section 576.061, F.S.
- Section 578.181, F.S.
- Section 580.121, F.S.
- Sections 581.141 and 581.211, F.S.
- Section 585.007, F.S.
- Section 586.15, F.S.
- Section 590.14, F.S.
- Sections 597.0041 and 597.020, F.S.
- Section 601.67, F.S.
- Section 604.22 and 604.30, F.S., and
- Section 616.242, F.S.

While most of the fines and penalties will remain the same, a few will decrease as indicated in the following chart:

Penalty Provision Changes						
Chapter	Section	Current Fine Amount Maximum per Violation	Proposed Fine Amount Maximum per Violation			
Food Safety	s. 500.121(2)	\$10,000	\$5,000			
Food Safety	s. 500.165(3)	\$50,000	\$10,000			
Antifreeze	s. 501.922(1)(a)	\$1,000 for first offense; \$5,000 for repeat offenses	\$5,000 for any offense			
Milk	s. 502.231(1)(b)1.	\$10,000	\$5,000			
Gasoline	s. 525.16(1)(a)2.	\$1,000 for first offense; willful intent up to \$5,000 for repeat offenses	\$5,000			
Weights and Measures	s. 531.50(1)(b)	\$1,000 for first offense; \$2,500 for second; \$5,000 for third	\$5,000 for any offense			
Sellers of Travel	s. 559.9355(1)(c)	\$10,000	\$0			

Agricultural Water Policy

Present Situation

Section 570.074, F.S., specifies that the commissioner may create an Office of Agricultural Water Policy under the supervision of a senior manager. The commissioner may designate the bureaus and positions in the various organizational divisions of the department that report to this office relating to water policy affecting agriculture, application of such policies, and coordination of such matters with state and federal agencies.

Effect of Proposed Changes

The bill renumbers s. 570.074, F.S., as s. 570.66, F.S. The bill also requires the Office of Agricultural Water Policy to enforce and implement the provisions of chapter 582, F.S.¹ This duty is currently performed by the Division of Agricultural Environmental Services.

Seal of the Department

Present Situation

Section 570.14, F.S., directs the department to have an official seal, which must be used for the authentication of the orders and proceedings of the department and for other purposes as the department may prescribe.

Effect of Proposed Changes

The bill renumbers s. 570.14, F.S., as s. 570.031, F.S., and states that the use of the seal or any likeness requires written approval of the department.

Division of Food Safety

Present Situation

Section 570.50(2), F.S., authorizes the department to conduct general inspection activities relating to food and food products being processed, held, or offered for sale in the state and enforcing the provisions of chapters 500, 501, 502, 531, 583, 585, 586, and 601, F.S. These chapters include food products, consumer protection, milk, milk products, frozen desserts, weights, measures, standards, eggs, poultry, animal industry, honey, honeybees, and citrus.

Section 570.50(3), F.S., authorizes the department to analyze samples of food offered for sale in the state as required under chapters 500, 501, 502, 585, 586, and 601, which include food products, consumer services, milk, milk products, frozen desserts, animal industry, honey, honey bees, and citrus.

Effect of Proposed

The bill amends ss. 570.50(2) and (3), F.S., to include chapter 597, F.S., authorizing the division to inspect aquaculture facilities and analyze food samples from these facilities.

Office of Energy

Present Situation

During the 2011 Session, the Office of Energy (Energy Office) was transferred from the Governor's Office to the department. However, the Energy Office was never specifically established in the department's authorizing statute, chapter 570, F.S.

Effect of Proposed Changes

The bill creates s. 570.67, F.S., establishing the Energy Office within the department, and requires the Energy Office to be under the supervision of a senior manager appointed by the commissioner. The

¹ Chapter 582, F.S., establishes soil and water conservation districts, which are governmental subdivisions of the state that coordinate with federal, state, regional, and other local partners to develop and implement soil and water conservation practices on private lands. STORAGE NAME: h7091.ANRAS.DOCX

PAGE: 6

duties of the Energy Office include administering and enforcing ch. 377, F.S., which deals with energy resources, regulation of oil and gas resources, and renewable energy and green government programs.

Pest Control Compact

Present Situation

In 2009, the Legislature established the Pest Control Compact (compact) in statute. Section 570.345, F.S., establishes the compact between Florida and other member states² for the purpose of curtailing depredation by pests throughout the various member states. The compact also establishes the Pest Control Insurance Fund to finance certain pest control operations performed by the states pursuant to the compact.

Effect of Proposed Changes

The bill repeals s. 570.345, F.S., which establishes the compact. According to the department, the compact was dissolved in 2012 at the request of the National Plant Board. Therefore, it is no longer necessary to retain this language in statute.

Florida Consumer Services Act

Present Situation

Section 570.542, F.S., specifies that the title of the section is the "Florida Consumer Services Act." There are no other statutory provisions contained in this section due to various revisions and reorganizations of the statute.

Effect of Proposed Changes

The bill repeals s. 570.542, F.S. Because there are no provisions contained in this section except for the short title, there is no longer a need for the section.

Conservation Easements and Agreements

Present Situation

Section 570.71(12), F.S., authorizes the department to use funds from the following sources to implement certain conservation easements and agreements:

- State funds:
- Federal funds:
- Other governmental entities;
- Nongovernmental organizations; and
- Private individuals.

Effect of Proposed Changes

The bill amends s. 570.71(12), F.S., to specify that the funds described above can be used for administrative and operating expenses related to appraisals, mapping, title process, personnel, and other real estate expenses.

PAGE: 7

² See list of member states at http://pestcompact.org/membership.htm#Current Members. **STORAGE NAME**: h7091.ANRAS.DOCX

Definition of Department

Present Situation

Section 570.72, F.S., provides that as used in ss. 570.70 and 570.71, F.S., the term "department" refers to the Department of Agriculture and Consumer Services.

Effect of Proposed Changes

The bill repeals s. 570.72, F.S. This section is duplicative and not necessary.

Equestrian Educational Sports Program

Present Situation

Section 570.92, F.S., directs the department to establish an equestrian educational sports program with one or more accredited four-year state universities that is designed to give student riders the opportunity to learn, compete, and succeed at the collegiate level while at the same time promoting the state's multibillion dollar equine industry.

Effect of Proposed Changes

The bill repeals s. 570.92, F.S. According to the department, this program was never fully implemented. Therefore, the statute is unnecessary.

Pesticide Regulation

Present Situation

Section 487.041(3)(d), F.S., authorizes the department to require a pesticide registrant who discontinues the distribution of a brand of pesticide in the state to continue the registration of the brand for a minimum of two years or until no more pesticide remains on retailers' shelves.

Section 487.046(1), F.S., specifies that an application for a certified applicator license must be made in writing to the department on a form furnished by the department. Each application must contain information regarding the applicant's qualifications, proposed operations, and license classification or subclassifications, as prescribed by rule.

Section 487.047(3), F.S., provides that any person who holds a valid applicator's license or who holds a valid purchase authorization card issued by the department or by a licensee can purchase restricted-use pesticides. A nonlicensed person may apply restricted-use pesticides under the direct supervision of a licensed applicator. Application for the license must be made on a form prescribed by the department.

Section 487.048(1), F.S., provides that each person holding or offering for sale, selling, or distributing restricted-use pesticides must obtain a dealer's license from the department. Application for the license must be made on a form prescribed by the department.

Section 487.159(1), F.S., specifies that a person claiming damage or injury to property, animals, or human beings from application of a pesticide must file with the department a written statement claiming damages, on a form prescribed by the department, within 48 hours after the damage or injury becomes apparent.

Section 487.160, F.S., requires that licensed private applicators supervising 15 or more unlicensed applicators or mixer loaders and licensed public applicators and licensed commercial applicators to

STORAGE NAME: h7091.ANRAS.DOCX DATE: 3/17/2014

maintain certain records with respect to the application of restricted pesticides, including the type and quantity of pesticide, method of application, crop treated, and dates and location of application. Other licensed private applicators supervising less than 15 unlicensed applicators or mixer loaders must maintain records with respect to the date, type, and quantity of restricted-use pesticides used. Licensees must keep records for a period of two years from the date of the application of the pesticide, and must furnish to the department a copy of the records upon written request by the department.

Section 487.172, F.S., requires the department to develop a program to educate and inform antifouling paint³ applicators, vessel owners, and interstate and intrastate paint manufacturers and distributors in the state about the characteristics and hazards associated with organotin⁴ compounds in antifouling paints and the state laws restricting their use.

Section 487.2031(7), F.S., defines "material safety data sheet" to mean written, electronic, or printed material concerning an agricultural pesticide that sets forth the following information:

- The chemical name and the common name of the agricultural pesticide.
- The hazards or other risks in the use of the agricultural pesticide, including:
 - o The potential for fire, explosions, corrosivity, and reactivity.
 - The known acute health effects and chronic health effects of exposure to the agricultural pesticide, including those medical conditions that are generally recognized as being aggravated by exposure to the agricultural pesticide.
 - o The primary routes of entry and symptoms of overexposure.
- The proper handling practices, necessary personal protective equipment, and other proper or necessary safety precautions in circumstances that involve the use of or exposure to the agricultural pesticide, including appropriate emergency treatment in case of overexposure.
- The emergency procedures for spills, fire, disposal, and first aid.
- A description of the known specific potential health risks posed by the agricultural pesticide, which is written in lay terms and is intended to alert any person who reads the information.
- The year and month, if available, that the information was compiled and the name, address, and emergency telephone number of the manufacturer responsible for preparing the information.

Effect of Proposed Changes

The bill amends s. 487.041(3)(d), F.S., to provide that if the department receives written notice from a pesticide registrant that the registrant is discontinuing the distribution of a brand of pesticide and the registrant maintains the registration of that brand for at least two years, then the registrant is not required to continue the registration of a pesticide for as long as it remains for sale in Florida. The discontinued brand may remain on the retailers' shelves without further registration provided that the brand of pesticide is not distributed by the registrant in Florida during or after the minimum two-year period.

The bill amends s. 487.046(1), F.S., to allow an application for a certified applicator license to be submitted using the department's website.

The bill amends s. 487.047(3), F.S., to remove the reference to a form supplied by the department for the issuance of an applicator's license. This provides the option for applicants to apply for the license on the department's website.

The bill amends s. 487.048(1), F.S., to allow persons applying for a dealer's license from the department to do so by using the department's website.

⁴ "Organotin compound" means any compound of tin used as a biocide in an antifouling paint.

³ "Antifouling paint" means a coating, paint, or treatment that is intended for use as a pesticide, as defined in Chapter 487, F.S., to control freshwater or marine fouling organisms (barnacles, mussels, algae, bacteria, etc.).

The bill repeals s. 487.159(1), F.S., requiring that a person claiming damages or injuries from a pesticide application must file a written statement with the department claiming damages or injuries within 48 hours after the damage or injury becomes apparent. According to the department, crop damage is investigated as part of routine pesticide complaint investigations regardless of the timing; therefore, the 48-hour provision is not needed.

The bill amends s. 487.160, F.S., to provide that all licensed private applicators, licensed public applicators, and licensed commercial applicators must maintain certain records as described in the present situation above. This change removes the differentiation of recordkeeping requirements between those licensed private applicators who supervise 15 or more persons and those who supervise fewer than 15.

The bill repeals s. 487.172, F.S., relating to antifouling paint education programs. According to the department, these programs are now provided by pesticide registrants and the department no longer maintains a program.

The bill amends s. 487.2031(7), F.S., to remove the word "material" from the term "material safety data sheet" defined above. According to the department, "safety data sheet" is the term most commonly used in the pesticide industry.

The bill amends s. 487.2051(2), (3), and (4), F.S., to conform to the revision made to the term "safety data sheet" described above.

Food Safety

Present Situation

Section 500.03(1)(p), F.S., defines "food establishment" as a factory, food outlet, or other facility manufacturing, processing, packing, holding, or preparing food or selling food at wholesale or retail. The term does not include a business or activity that is regulated under s. 500.80, F.S., chapter 590, F.S., or chapter 601, F.S.⁵ The term includes tomato packinghouses and re-packers, but does not include any other establishment that packs fruits and vegetables in their raw or natural state.

Currently, certain vending stands operated by a blind person under the supervision of the Division of Blind Services must obtain a license from the department. The Division of Blind Services conducts a periodic survey of all state properties and, where feasible, establishes vending facilities to be operated by blind licensees. These licensees are given the first opportunity to participate in the operation of vending stands on all state properties acquired after July 1, 1979.

Section 500.12(1), F.S., specifies that a food permit from the department is required of any person who operates a food establishment or retail food store, except persons operating minor food outlets, including, but not limited to, video stores, that sell commercially prepackaged, non-potentially hazardous candy, chewing gum, soda, or popcorn, provided the shelf space for those items does not exceed 12 linear feet and no other food is sold by the minor food outlet.

An application for a food permit from the department must be accompanied by a fee in an amount determined by department rule, which generally cannot exceed \$650 and may be used solely for the recovery of costs for the services provided. Food permits must be renewed annually on or before January 1.

Section 500.12(8), F.S., provides that any person who, after October 1, 2000, applies for or renews a local occupational license to engage in business as a food establishment must exhibit a current food

⁵ The exemption applies to cottage food operations, lodging and food service establishments, and citrus facilities. **STORAGE NAME**: h7091.ANRAS.DOCX **DATE**: 3/17/2014

permit or an active letter of exemption from the department before the local occupational license may be issued or renewed.

Section 500.121, F.S., pertains to disciplinary actions the department may take against retail food stores, food establishments, or cottage food operations that violate provisions of chapter 500, F.S.

Section 500.121(3), F.S., provides that any administrative order made and entered by the department imposing a fine must specify the amount of the fine and the time limit for payment, not exceeding 15 days, and, upon failure of the permitholder to pay the fine within that time, the permit is subject to suspension.

Section 500.147(1), F.S., provides that the department or its duly authorized agent must have free access at all reasonable hours to any food establishment or any vehicle being used to transport or hold food in commerce for the purpose of:

- Inspecting such establishment or vehicle to determine if any provision of chapter 500, F.S., or any rule adopted under chapter 500, F.S., is being violated;
- Securing a sample or a specimen of any food after paying or offering to pay for such sample;
- · Seeing that all sanitary rules adopted by the department are complied with; or
- Enforcing the special-occupancy provisions of the Florida Building Code that apply to food establishments.

Subsections (1)-(3) of s. 500.172, F.S., provide that when the department finds or has probable cause to believe that any food or food-processing equipment is in violation of the food safety laws so as to be dangerous, unwholesome, fraudulent, or unsanitary, an agent of the department can issue and enforce a stop-sale, stop-use, removal, or hold order. This order gives notice that the article or equipment is, or is suspected of being, in violation and has been detained or embargoed, and warns all persons not to remove, use, or dispose of the article or equipment by sale or otherwise until permission for removal, use, or disposal is given by the department or the court. It is unlawful for any person to remove, use, or dispose of the detained or embargoed article or equipment without permission. If an article or equipment detained or embargoed under this section has been found by the department to be in violation of law or rule, the department may, within a reasonable period of time after the issuance of such notice, petition the circuit court, in the jurisdiction of which the article or equipment is detained or embargoed, for an order for condemnation of the article or equipment. When the department has found that an article or equipment so detained or embargoed is not in violation, the department must rescind the stop-sale, stop-use, removal, or hold order.

Sections 500.301-500.306, F.S., govern the standards of enrichment for grain products. Section 500.301, F.S., provides definitions relating to the standards of enrichment for grain products. Section 500.302, F.S., prohibits the sale at retail of any grain product that does not conform to state standards of enrichment. Section 500.303, F.S., requires the department to establish by rule a state standard for each grain product defined in s. 500.301, F.S., which standard must conform so far as practicable with, and must not be inconsistent with, the federal standard of enrichment for the same product. State standards must, from time to time, be amended to conform similarly to the federal standard of enrichment. Section 500.304, F.S., provides that the department is charged with the duty of enforcing ss. 500.301-500.306, F.S., and is authorized and directed to adopt, amend, or rescind rules and orders for the efficient enforcement of such sections.

Section 500.305, F.S., provides that for the purposes of ss. 500.301-500.306, F.S., the department is authorized to:

- Take samples for analysis.
- Conduct examinations and investigations.
- Enter at reasonable times any factory, mill, bakery, warehouse, shop, or establishment where any wheat flour, cornmeal, corn grits, or rice, or any food containing any of these products, is

STORAGE NAME: h7091.ANRAS.DOCX

manufactured, processed, packed, sold, or held, or any vehicle being used for the transportation thereof.

 Inspect any such place or vehicle; any such wheat flour, cornmeal, corn grits, rice, or food therein; and any and all pertinent equipment, materials, containers, and labeling.

Section 500.306, F.S., specifies that any person who violates any provision of ss. 500.301-500.305, F.S., is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082, F.S., or s. 775.083, F.S.⁶

Section 500.601, F.S., provides that, as used in the section, certain terms relating to the sale of meat are given the following meanings:

- "Cutting loss" means the weight of meat, fat, and bone removed from the carcass, side, quarter, or primal source during standard or custom cutting procedures.
- "Gross or hanging weight" means the weight of any single carcass, side, quarter, or primal source of meat prior to cutting or trimming such meat into any constituent part.
- "Primal source" means the following cuts of meat:
 - o The round, flank, loin, rib, plate, brisket, chuck, and shank of beef.
 - o The leg, flank, loin, rack (rib), and shoulder of veal, lamb, or mutton.
 - o The belly, loin, ham spareribs, shoulder, and jowl of pork.
- "Seller" means any person, partnership, corporation, or association, however organized, that is engaged in the retail sale of meat.

This section does not apply to any seller whose total annual retail sales are less than \$10,000, or to any retail food business that sells multiple items, including meat, produce, dairy products, baked goods, and food staples, the primary business of which is not the retail sale of meat or meat cutting. A seller of a single carcass, side, quarter, or primal source of meat may sell such meat based on gross or hanging weight if the meat is derived from a single carcass, side, quarter, or primal source of meat. With respect to any other retail sale of meat, the seller must disclose in writing to the buyer the net weight, the selling price per pound, and the total selling price of each cut.

A seller of a single carcass, side, quarter, or primal source of meat that sells such meat based on gross or hanging weight must provide to the buyer, in writing, the following information at the times indicated:

- Prior to sale:
 - The name and address of the seller.
 - o The estimated gross or hanging weight of the order.
 - o The U.S.D.A. quality grade of the meat to be supplied, if so graded.
 - o The estimated total price of the order.
 - o The estimated cutting loss on the order.
 - o A list, by name and estimated count, of each cut to be derived from each primal source.
 - o The price per pound of the carcass, side, quarter, or primal source before cutting and wrapping.
 - o Additional costs of cutting, wrapping, and freezing, if any.
 - o A statement that the buyer may keep the cutting loss.
- At the time of delivery:
 - o The name and address of the seller.
 - o The total delivered weight of the meat.
 - o The cutting loss.
 - o A list, by name and count, of each cut derived from each primal source.

PAGE: 12

⁶ A term of imprisonment not exceeding one year or a fine not to exceed \$1,000. **STORAGE NAME**: h7091.ANRAS.DOCX

Effect of Proposed Changes

The bill amends s. 500.03(1)(p), F.S., to exempt vending stands operated by the Division of Blind Services from the definition of "food establishment." According to the department, the Division of Blind Services has a strict program inspection and oversight along with an active food manager training for all vendors. Therefore, it is not necessary for these facilities to be inspected by the department.

The bill amends s. 500.12(1), F.S., to revise the criteria for the minor food outlet permit exemption to specify that the outlet may only sell food that is not potentially hazardous and that is not time or temperature controlled for safety, if the shelf space for those items does not exceed 12 total linear feet. The bill also removes from statute the examples of the types of food that are considered nonhazardous and the specific reference to video stores being minor food outlets.

The bill also provides that each food establishment and retail food store regulated under chapter 500, F.S., must apply for and receive a food permit before operation begins. The bill requires the department to adopt rules establishing a fee schedule paid by each food establishment and retail food store as a prerequisite to issuance or renewal of a food permit. The bill further states that food permits are not transferrable from one location or individual to another.

In addition, the bill amends s. 500.12(8), F.S., to remove an expired date, and changes the term "occupational licenses" to "business tax certificates," which, according to the department, is the terminology currently used.

The bill amends s. 500.121(3), F.S., providing that permitholders have 21 days rather than 15 days to pay a fine. The bill also provides that failure to pay the fine within 21 days could result in revocation of the food permit, not just a suspension.

The bill also creates a new subsection (7) in s. 500.121, F.S., authorizing the department to determine that a food establishment regulated under chapter 500, F.S., requires immediate closure when the food establishment fails to comply with the chapter, or rules adopted under the chapter, and, because of such failure, presents an imminent threat to the public health, safety, and welfare. The bill also authorizes the department to accept inspection results from other state and local building officials and other regulatory agencies as justification for such actions. The department must, upon determination, issue an immediate final order to close a food establishment in the following manner:

- The division director or designee must determine that the continued operation of a food establishment presents an immediate danger to the public health, safety, and welfare.
- Upon such determination, the department must issue an immediate final order⁷ directing the owner or operator to cease operation and close the food establishment. The department may attach a closed-for-operation sign to the food establishment while the order remains in place.
- The department must inspect the food establishment within 24 hours after the issuance of the order. Once the department determines that the food establishment meets the applicable requirements to resume operations, a release must be served on the owner, operator or agent of the food establishment by the department.
- A food establishment ordered by the department to cease operation and close must remain closed until released by the department or by a judicial order to reopen.
- It is a misdemeanor of the second degree, punishable as provided in s. 775.082, F.S., or s. 775.083, F.S., for any person to deface or remove a closed-for-operation sign placed on a food establishment by the department or for an owner or operator of a food establishment to resist the closure of a food establishment by the department. The department may impose administrative sanctions for violations.

STORAGE NAME: h7091.ANRAS.DOCX

⁷ The order must be served upon the owner, operator or agent of the food establishment by the department.

⁸ Id

The bill authorizes the department to adopt rules to administer this section of law.

The bill amends s. 500.147, F.S., to provide that the department must have free access to any food records, in addition to the food establishment and any vehicles already required by current law, to facilitate the trace back or trace forward of food products in the event of a food borne illness outbreak or identification of an adulterated or misbranded food item.

The bill amends subsections (1)-(3) of s. 500.172, F.S., to add "food processing areas" and "food storage areas" to the areas in a food establishment that may come under a stop-sale, stop-use, removal, or hold order by the department if these areas are found to be in noncompliance with food safety regulations so as to be dangerous, unwholesome, fraudulent, or unsanitary.

The bill repeals ss. 500.301, 500.302, 500.303, 500.304, 500.305, and 500.306, F.S., which regulate the enrichment of grain. According to the department, the federal government establishes standards of enrichment for grain products, which the department then adopts by reference. The specific provisions in Florida statutes are unnecessary and not being implemented.

The bill repeals s. 500.601, F.S., which pertains to the retail sale of meat. According to the department, these functions are covered by United States Department of Agriculture and the current statute is unnecessary.

Agricultural Fertilizers, Feed, and Seed

Present Situation

Section 576.021, F.S., provides that a person whose name appears on a label and who guarantees a fertilizer may not distribute that fertilizer to a nonlicensee until a license to distribute has been obtained by that person from the department upon payment of a \$100 fee. All licenses expire on June 30 of each year.

A person may not distribute a specialty fertilizer in Florida until it is registered with the department by the licensee whose name appears on the label. An application for registration of each grade of specialty fertilizer must be made on a form furnished by the department and must be accompanied by an annual fee of \$100 for each specialty fertilizer that is registered. All specialty fertilizer registrations expire on June 30 of each year.

Section 576.031(2), F.S., provides that if fertilizer is distributed in bulk, five labels containing specified information must accompany the delivery of the fertilizer and be supplied to the purchaser at the time of delivery with the delivery ticket, which must show the certified net weight.

Section 576.041, F.S., provides that any fertilizer licensee who fails to timely pay a "tonnage fee" will be assessed a penalty of 1.5 percent for each month or part of a month that the fee or portion of the fee is not paid.

Section 576.041(4), F.S., provides that if the report is not filed and the inspection fee is not paid on the date due or if the report of tonnage is false, then the amount of inspection fee due is subject to a penalty of 10 percent or \$25, whichever is greater. The penalty will be added to the inspection fee due and constitutes a debt, which becomes a claim and lien against the surety bond or certificate of deposit.

Section 576.041(6), F.S., requires an applicant for a fertilizer license to post with the department a surety bond, or assign a certificate of deposit, in an amount required by department rule to cover fees for any reporting period. The amount cannot be less than \$1,000. The surety bond must be executed by a corporate surety company authorized to do business in the state. The certificate of deposit must be issued by any recognized financial institution doing business in the United States. The department must establish, by rule, whether an annual or continuous surety bond or certificate of deposit will be

STORAGE NAME: h7091.ANRAS.DOCX

PAGE: 14

required and must approve each surety bond or certificate of deposit before acceptance. The department must examine and approve the sufficiency of all such bonds and certificates of deposit before acceptance. When the licensee ceases operation, said bond or certificate of deposit must be returned, provided there are no outstanding fees due and payable.

Current law directs the department to sample, test, inspect, and make analyses of fertilizer sold or offered for sale within the state. Section 576.051(3), F.S., provides that the official analysis of fertilizer must be made from the official sample. The department, before making the official analysis, must take a sufficient portion from the official sample for check analysis and place that portion in a bottle sealed and identified by number, date, and the preparer's initials. The official check sample must be kept until the analysis of the official sample is completed. However, the licensee may obtain upon request a portion of the official check sample. Upon completion of the analysis of the official sample, a true copy of the fertilizer analysis report must be mailed to the licensee of the fertilizer from whom the official sample was taken and to the dealer or agent, if any, and purchaser, if known. This fertilizer analysis report must show all determinations of plant nutrient and pesticides. If the official analysis conforms to the law, the official check sample may be destroyed. If the official analysis does not conform to the law, the official check sample must be retained for a period of 90 days from the date of the fertilizer analysis report of the official sample.

Section 576.061(4), F.S., provides that when it is determined by the department that a fertilizer has been distributed without being licensed or registered, or without labeling, the department must require the licensee to pay a penalty in the amount of \$100.

Under current law,¹¹ a commercial fertilizer is deemed deficient in plant food if the analysis of any nutrient is below the guarantee by an amount exceeding the investigational allowances. Section 576.071, F.S., provides that the commercial value used in assessing penalties for any deficiency must be determined by using annualized plant nutrient values contained in one or more generally recognized journals.

Section 576.087, F.S., directs the department to establish specific requirements for anti-siphon devices for an irrigation system used for the application of fertilizer. Any governmental agency that requires antisiphon devices on irrigation systems used for the application of fertilizer must use the specific antisiphon device requirements adopted by the department.

Section 576.101(2), F.S., authorizes the department to place any licensee on a probationary status when the deficiency levels of samples taken from that licensee do not meet minimum performance levels established by statute.

Section 578.08, F.S., requires that every person prior to selling, distributing for sale, offering for sale, exposing for sale, handling for sale, or soliciting orders for the purchase of any agricultural, vegetable, flower, or forest tree seed or mixture thereof, must first register with the department as a seed dealer. The application for registration includes the name and location of each place of business at which the seed is sold, distributed for sale, offered for sale, exposed for sale, or handled for sale. The application for registration must be accompanied by an annual registration fee for each such place of business based on the gross receipts from the sale of the seed for the last preceding license year as follows:

- Receipts less than \$2,500.01, fee of......\$100
- Receipts more than \$2,500 and less than \$5,000.01, fee of.....\$200
- Receipts more than \$5,000 and less than \$10,000.01, fee of.....\$350
- Receipts more than \$10,000 and less than \$20,000.01, fee of........\$800

⁹ Section 576.051(1), F.S.

¹⁰ As per section 576.051(2), F.S., the department is directed to sample, test, inspect, and make analyses of fertilizer sold or offered for sale within the state.

¹¹ Section 576.061, F.S.,

- Receipts more than \$20,000 and less than \$40,000.01, fee of......\$1,000
- Receipts more than \$40,000 and less than \$70,000.01, fee of......\$1,200
- Receipts more than \$70,000 and less than \$150,000.01, fee of.......\$1,600
- Receipts more than \$150,000 and less than \$400,000.01, fee of......\$2,400
- Receipts more than \$400,000, fee of.....\$4,600

Section 580.036, F.S., establishes the powers and duties of the department as it pertains to commercial feed and feedstuff, 12 and grants the department with rulemaking authority to enforce the provisions of chapter 580. F.S. 13 The rules adopted by the department must be consistent with the rules and standards of the United States Food and Drug Administration and the United States Department of Agriculture, when applicable. The rules must also include standards for the sale, use, and distribution of commercial feed or feedstuff to ensure usage that is consistent with animal safety and well-being and that ensures beef and poultry products are safe for human consumption.

Section 580.041, F.S., provides that each distributor of commercial feed must annually obtain a master registration before her or his brands are distributed in the state. The department must furnish the registration forms requiring the distributor to state that he or she will comply with all provisions of chapter 580, F.S., and applicable rules. The registration form must identify the manufacturer's or quarantor's name and place of business and the location of each manufacturing facility in the state and must be signed by the owner; by a partner, if a partnership; or by an authorized officer or agent, if a corporation. All registrations expire on June 30 of each year.

Section 580.071(1), F.S., provides that a commercial feed or feedstuff is deemed to be adulterated in the following instances:

- If it bears or contains any poisonous, deleterious, or nonnutritive substance that may render it injurious to animal or human health. However, if the substance is not an additive, the feed is not considered adulterated if the quantity of the substance does not ordinarily render it injurious to animal or human health;
- If it bears or contains any food additive or added poisonous, deleterious, or nonnutritive substance that is unsafe within the meaning of s. 406 of the Federal Food, Drug, and Cosmetic Act, other than a pesticide chemical in or on a raw agricultural commodity:
- If it is, or it bears or contains, any food additive or color additive that is unsafe within the meaning of s. 409 or s. 512 of the Federal Food, Drug, and Cosmetic Act, respectively:
- If it is a raw agricultural commodity and it bears or contains a pesticide chemical that is unsafe within the meaning of s. 408(a) of the Federal Food, Drug, and Cosmetic Act; however, where a pesticide chemical has been used in or on a raw agricultural commodity in conformity with an exemption granted or a tolerance prescribed under s. 408 of the Federal Food, Drug, and Cosmetic Act and that raw agricultural commodity has been subjected to processing such as canning, cooking, freezing, dehydrating, or milling, the processed feed will result, or is likely to result, in pesticide residue in the edible product of the animal which is unsafe within the meaning of s. 408(a) of the Federal Food, Drug, and Cosmetic Act; or
- If it is, or it bears or contains, any new animal drug that is unsafe within the meaning of s. 512 of the Federal Food, Drug, and Cosmetic Act.

Effect of Proposed Changes

The bill amends s. 576.021, F.S., to tie the registration of fertilizer to a company rather than a person. The bill also requires each brand of fertilizer to be registered, and requires the application for registration for each brand and grade of fertilizer to be submitted either on a form prescribed by department rule or using the department's website.

¹³Chapter 580, F.S., pertains to the regulation of commercial feed and feedstuff.

STORAGE NAME: h7091.ANRAS.DOCX

¹² Section 580.031(10), F.S., defines feedstuff as edible materials, other than commercial feed, that are distributed for animal consumption and that contribute energy or nutrients, or both, to an animal diet.

The bill amends s. 576.031(2), F.S., to reduce the number of delivery labels required when distributing fertilizer in bulk from five to two. According to the department, two labels are adequate for regulatory purposes.

The bill amends s. 576.041(3), F.S., to change the term "tonnage" fee to "inspection" fee. According to the department, the fee pertains to the inspection. The amount of the fee is just based on the tonnage sold.

The bill amends s. 576.041(4), F.S., to remove the provision stating that not paying the inspection fee or giving a false tonnage report constitutes a debt and can become a claim and lien against the surety bond or certificate of deposit. According to the department, current law provides sufficient authority¹⁴ to impose fines or revoke licensure for licensees who are not in compliance.

The bill repeals s. 576.041(6), F.S., requiring an applicant for a fertilizer license to post with the department a surety bond, or assign a certificate of deposit, to cover fees for any reporting period. According to the department, other statutory provisions provide them with sufficient authority¹⁵ to impose fines or revoke licensure for licensees who are not in compliance.

The bill amends s. 576.051(3), F.S., to reduce from 90 to 60 the number of days that the official check sample must be retained if it does not conform to the requirements of chapter 576, F.S. According to the department, this change removes a statutory conflict between the amount of time a company has to challenge the department's findings and the amount of time the company has to reimburse the consumer.

The bill repeals s. 576.061(4), F.S., which requires licensees to pay a penalty if it is determined that a fertilizer has been distributed without being licensed or registered. The department has other statutory authority¹⁶ to cover violations of this nature.

The bill amends s. 576.071, F.S., to require the department to survey the state's fertilizer industry using annualized plant nutrient values contained in one or more generally recognized journals.

The bill repeals ss. 576.087(3) and (4), F.S., relating to requirements for antisiphon devices. According to the department, new technology developed by the industry is already beyond what the department has the expertise to recommend, and as a result, this program has become outdated.

The bill repeals s. 576.101(2), F.S., relating to placing licensees on probationary status for inadequate deficiency levels. According to the department, the deficiency levels are subject to fluctuations when not taken in ideal conditions, such as at the plant. This can result in licensees being placed on probationary status erroneously.

The bill amends s. 578.08, F.S., to require an application for registration to be filed using a form prescribed by department rule or using the department's website. The bill also reduces the registration fee for seed dealers that distribute small amounts of seed by adding the following two new categories for the annual registration fee:

- For receipts of less than \$500.00, the fee is \$10; and
- For receipts of \$500 but less than \$1,000.00, the fee is \$25.

The bill amends s. 580.036, F.S., to require the commercial feed standards described above to be developed in consultation with the Agricultural Feed, Seed, and Fertilizer Advisory Council.

PAGE: 17

¹⁴ Section 576.061(5), F.S.

¹⁵ Ibid

¹⁶ Sections 576.061(5) and 576.111, F.S. **STORAGE NAME**: h7091.ANRAS.DOCX

The bill amends s. 580.041, F.S., to require an application for registration to be filed using a form prescribed by the department or using the department's website. According to the department, this provides the option for applicants to apply for the license on the department's website.

The bill amends s. 580.071, F.S., to expand the criteria requiring a determination that a commercial feed or feedstuff is adulterated to include the following:

- If it consists in whole or in part of any filthy, putrid, or decomposed substance, or if it is otherwise unfit for feed:
- If it is prepared, packaged, or held under unsanitary conditions whereby it may have become contaminated with filth or rendered injurious to health; or
- If it is, in whole or in part, the product of a diseased animal or of an animal that has died by a
 means other than slaughter that is deemed unsafe as defined under the Federal Food, Drug,
 and Cosmetic Act.

Plant Industry

Present Situation

In 2008, the Legislature established a five-year pilot program within the department to permit the planting of *Casuarina cunninghamiana* (Australian pine trees) as a windbreak for commercial citrus groves growing fresh fruit in specified areas¹⁷ of the state.¹⁸ The purpose of the pilot program was to determine if the use of the trees as an agricultural pest and disease windbreak poses any adverse environmental consequences. At the end of the five-year pilot program,¹⁹ if the department's Noxious Weed and Invasive Plant Review Committee (committee), in consultation with the Department of Environmental Protection (DEP), and a citrus industry representative who has a *Casuarina cunninghamiana* windbreak (industry representative), determine that the potential is low for adverse environmental impacts from planting the trees as windbreaks, the department was authorized to develop rules to allow the use of the trees as windbreaks for commercial citrus groves in other areas of the state.

Under the pilot program, each application for a special permit must be accompanied by a fee in an amount determined by the department, by rule, not to exceed \$500. A special permit is required for each noncontiguous commercial citrus grove and must be renewed every five years. The property owner is responsible for maintaining and producing for inspection the original nursery invoice with certification documentation. If ownership of the property is transferred, the seller must notify the department and provide the buyer with a copy of the special permit and copies of all invoices and certification documentation prior to the closing of the sale.²⁰

Each application must also include a baseline survey of all lands within 500 feet of the proposed tree windbreak showing the location and identification of species of all existing *Casuarina cunninghamiana*. Nurseries authorized to produce the trees must obtain a special permit from the department certifying that the plants have been vegetatively propagated from sexually mature male source trees currently grown in the state. The importation of the trees from any area outside the state to be used as a propagation source tree is prohibited. Each male source tree must be registered by the department as being a horticulturally true-to-type male plant and must be labeled with a source tree registration number. Each nursery application for a special permit must be accompanied by a fee in an amount determined by the department, by rule, not to exceed \$200. Special permits must be renewed annually. The department must, by rule, set the amount of an annual fee, not to exceed \$50, for each

²⁰ Section 581.091(c), F.S.

STORAGE NAME: h7091.ANRAS.DOCX

DATE: 3/17/2014

¹⁷ Indian River, St Lucie, and Martin Counties.

¹⁸ Section 581.091(5), F.S.

¹⁹The five-year pilot program ended in 2013.

tree registered as a source tree. Nurseries may only sell the trees to a person with a special permit as specified in statute. The source tree registration numbers of the parent plants must be documented on each invoice or other certification documentation provided to the buyer.²¹

All of the trees must be destroyed by the property owner within six months after:²²

- The property owner takes permanent action to no longer use the site for commercial citrus production;
- The site has not been used for commercial citrus production for a period of five years; or
- The department determines that the trees on the site have become invasive. This determination must be based on, but not limited to, the recommendation of the committee and DEP, and in consultation with an industry representative.

If the owner or person in charge refuses or neglects to comply, the director or her or his authorized representative may, under authority of the department, proceed to destroy the plants. The expense of the destruction must be assessed, collected, and enforced against the owner by the department. If the owner does not pay the assessed cost, the department may record a lien against the property.²³

The use of the trees for windbreaks does not preclude the department from issuing permits for the research or release of biological control agents to control *Casuarina* species in accordance with current law. The use of the trees for windbreaks must not restrict or interfere with any other agency or local government effort to manage or control noxious weeds or invasive plants, including *Casuarina cunninghamiana*, nor may any other agency or local government remove any of the trees planted as a windbreak under special permit issued by the department.²⁴

The department is required to develop and implement a monitoring protocol to determine invasiveness of the trees. The monitoring protocol must, at a minimum, require:²⁵

- Inspection of the planting site by department inspectors within 30 days following initial planting or any subsequent planting of the trees to ensure the criteria of the special permit have been met.
- Annual site inspections of planting sites and all lands within 500 feet of the planted windbreak by department inspectors who have been trained to identify the trees and to make determinations of whether the trees have spread beyond the permitted windbreak location.
- Any new seedlings found within 500 feet of the planted windbreak to be removed, identified to the species level, and evaluated to determine if hybridization has occurred.
- The department to submit an annual report and a final five-year evaluation identifying any
 adverse effects resulting from the planting of the trees for windbreaks and documenting all
 inspections and the results of those inspections to the committee, DEP, and an industry
 representative.

If the department determines that female flowers or cones have been produced on any of the trees that have been planted under a special permit issued by the department, the property owner is responsible for destroying the trees. The department must notify the property owner of the timeframe and method of destruction.²⁶

If at any time the department determines that hybridization has occurred during the pilot program between the trees planted as a windbreak and other Casuarina species, the department must

STORAGE NAME: h7091.ANRAS.DOCX

DATE: 3/17/2014

²¹ Section 581.091(d) and (e), F.S.

²² Section 581.091(f), F.S.

²³ *Id*

²⁴ Section 581.091(h), F.S.

²⁵ Section 581.091(i), F.S.

²⁶ Section 581.091(j), F.S.

expeditiously initiate research to determine the invasiveness of the hybrid. The information obtained from this research must be evaluated by the committee, DEP, and an industry representative. If the department determines that the hybrids have a high potential to become invasive, based on, but not limited to, the recommendation of the committee, DEP, and an industry representative, the pilot program must be permanently suspended.²⁷

Each application for a special permit must be accompanied by a fee as prescribed in statute and an agreement that the property owner will abide by all permit conditions including the removal of the trees if invasive populations or other adverse environmental factors are determined to be present by the department as a result of the use of the trees as windbreaks. The application must include, on a form provided by the department:²⁸

- The name of the applicant and the applicant's address or the address of the applicant's principal place of business;
- A statement of the estimated cost of removing and destroying the trees that are the subject of the special permit; and
- The basis for calculating or determining that estimate.

If the applicant is a corporation, partnership, or other business entity, the applicant must also provide in the application the name and address of each officer, partner, or managing agent. The applicant must notify the department within 30 business days of any change of address or change in the principal place of business. The department must mail all notices to the applicant's last known address.²⁹

Upon obtaining a permit, the permitholder must annually maintain the trees authorized by a special permit as required in the permit. If the permitholder ceases to maintain the trees as required by the special permit, if the permit expires, or if the permitholder ceases to abide by the conditions of the special permit, the permitholder must remove and destroy the trees in a timely manner as specified in the permit.³⁰

If the department determines that the permitholder is no longer maintaining the trees subject to the special permit and has not removed and destroyed the trees authorized by the special permit; determines that the continued use of the trees as a windbreak presents an imminent danger to public health, safety, or welfare; or determines that the permitholder has exceeded the conditions of the authorized special permit, the department may issue an immediate final order. A copy of the immediate final order must be mailed to the permitholder.³¹

If, upon issuance by the department of an immediate final order to the permitholder, the permitholder fails to remove and destroy the trees subject to the special permit within 60 days after issuance of the order, or such shorter period as is designated in the order as public health, safety, or welfare requires, the department may remove and destroy the trees that are the subject of the special permit. If the permitholder makes a written request to the department for an extension of time to remove and destroy the trees that demonstrates specific facts showing why the trees could not reasonably be removed and destroyed in the applicable timeframe, the department may extend the time for removing and destroying the trees subject to a special permit.³²

Section 581.131(8), F.S., requires the department to provide to a registered nurseryman written notice and renewal forms 60 days prior to the annual renewal date informing the person of their certificate of registration renewal date and applicable fees.

²⁷ Section 581.091(k), F.S.

²⁸ Section 581.091(1), F.S.

²⁹ Id

³⁰ *Id*

³¹ *Id*

 $^{^{32}}$ Id

Effect of Proposed Changes

The bill amends s. 581.091(5), F.S., to eliminate the Australian pine permitting pilot program so that permits for the planting of Australian pine trees as a windbreak for commercial citrus groves growing fresh fruit are not limited to certain counties, but are available statewide. In addition, the bill streamlines the permitting requirements, as persons seeking to grow the trees as windbreaks for citrus groves are still required to be permitted by the department. The bill also eliminates the requirement that the department maintain a monitoring protocol to determine the invasiveness of the trees. In addition, the bill removes the provision that nurseries can only sell Australian pine trees to a person with a special permit that was established under the pilot program.

The bill amends section 581.131, F.S., to change the notice period for renewal of certificate of registration and applicable fees from 60 days to 30 days.

Florida Forest Service

Present Situation

Section 589.011(1), F.S., authorizes the Florida Forest Service (FFS) to grant privileges, permits, leases, and concessions for the use of state forest lands, timber, and forest products for certain purposes.

Section 589.011(3), F.S., authorizes FFS to set and charge reasonable fees or rent for the use or operation of facilities on state forests or any lands leased by or otherwise assigned to FFS for management purposes.

Section 589.20, F.S., provides that FFS may cooperate with other state agencies, who are custodians of lands that are suitable for forestry purposes, in the designation and dedication of such lands for forestry purposes. Upon the designation and dedication of said lands for these purposes by the agencies concerned, the lands must be administered by the FFS.

Section 590.02(7), F.S., authorizes FFS to organize, staff, equip, and operate the Florida Forest Training Center. The center serves as a site where fire and forest resource managers can obtain current knowledge, techniques, skills, and theory as they relate to their respective disciplines.

Effect of Proposed Changes

The bill amends s. 589.011(1), F.S., to authorize FFS to grant privileges, permits, leases, and concessions for the use of any lands leased by or otherwise assigned to FFS for management purposes, if such use is authorized by an approved land management plan or by an interim assignment letter that identifies the interim management activities issued by DEP.

The bill also provides that lessees of FFS land and property that are open to the public for recreational purposes, where the lease recognizes that the state is responsible for personal injury, loss, or damage resulting from the public use of the area under the lease, have no duty to keep the area safe for entry or use by others or to give warning of any hazardous conditions, structures, or activities. This grant of limited liability applies to all persons going on the leased area, including invitees, licensees, and trespassers. However, the limited liability does not apply to deliberate, willful, or malicious injury to persons or property by a lessee.

The bill amends s. 589.011(3), F.S., to authorize FFS to set and charge reasonable rentals or charges for the use or operation of facilities on state forests or any lands leased by or assigned to FFS for management purposes, as well as reasonable fees, rentals, or charges for the use or operation of concessions in state forests. The bill also provides that fees, rentals, or charges for the use of facilities

and concessions must be based upon the cost and extent of recreational facilities and services, geographic location, seasonal public demand, fees charged by other governmental and private entities for comparable services and activities, and market value and demand for forest products.

The bill amends s. 589.20, F.S., to specify that FFS is authorized to cooperate with water management districts, municipalities, and other government entities in the designation and dedication of lands that are suitable for forestry purposes.

The bill amends s. 590.02(7), F.S., to rename the Florida Forest Training Center to the Withlacoochee Training Center.

Goethe and Withlacoochee State Forests

Present Situation

Section 589.081, F.S., provides that FFS must pay 15 percent of the gross receipts from Withlacoochee State Forest and the Goethe State Forest to each fiscally constrained county, as described in s. 218.67(1), F.S., in which a portion of the respective forest is located in proportion to the forest acreage located in such county. The funds must be equally divided between the board of county commissioners and the school board of each fiscally constrained county.

Effect of Proposed Changes

The bill repeals s. 589.081, F.S., and transfers to s. 589.08, F.S., the language requiring FFS to pay 15 percent of the gross receipts from Goethe State Forest to each fiscally constrained county in which a portion of the respective forest is located in such county. According to the department, the Withlacoochee State Forest is not located in any fiscally constrained counties. Therefore, the reference to this state forest is unnecessary.

Wildfire Prevention and Prescribed Burns

Present Situation

Section 590.091, F.S., provides that FFS may annually designate, on or before October 1, those railroad rights-of-way in the state that are known wildfire hazard areas. It is the duty of all railroad companies operating in the state to maintain their rights-of-way designated as provided in Florida law, as known wildfire hazard areas, in an approved condition as prescribed by rule of FFS and to provide adequate firebreaks, where needed, to prevent fire from igniting or spreading from rights-of-way to adjacent property.

Section 590.125(2), F.S., provides that, for noncertified burning, persons may be authorized to broadcast burn or pile burn in accordance with Florida law if:

- There is specific consent of the landowner or his or her designee;
- Authorization has been obtained from FFS or its designated agent before starting the burn;
- There are adequate firebreaks at the burn site and sufficient personnel and firefighting equipment for the containment of the fire;
- The fire remains within the boundary of the authorized area;
- The person named responsible in the burn authorization or a designee is present at the burn site until the fire is completed;
- FFS does not cancel the authorization; and
- FFS determines that air quality and fire danger are favorable for safe burning.

Current law also provides that a person who broadcast burns or pile burns in a manner that violates any requirement of s. 590.125(2), F.S., commits a misdemeanor of the second degree, punishable by a term of imprisonment not exceeding 60 days or a fine not to exceed \$500.

Effect of Proposed Changes

The bill repeals s. 590.091, F.S. According to the department, the practice of designating railroad rights-of-way as known wildfire hazard areas is no longer necessary due to the advent of underground utilities.

The bill amends s. 590.125, F.S., to provide that, for noncertified burns, a new authorization is not required for smoldering that occurs within the authorized burn area unless the person named responsible in the burn authorization or a designee conducts new ignitions. The bill also provides that monitoring the smoldering activity of a burn does not require an additional authorization even if flames begin to spread within the authorized burn area due to ongoing smoldering. According to the department, this creates consistency in how certified and noncertified burns are considered a public threat and when they are considered "managed."

Miscellaneous

Joint Task Force on State Agency Law Enforcement Communications

Present Situation

Section 282.709(2), F.S., creates the Joint Task Force on State Agency Law Enforcement Communications (task force) to advise the Department of Management Services (DMS) of memberagency needs relating to the planning, designing, and establishment of the statewide communication system. The task force consists of the following members:

- A representative of the Division of Alcoholic Beverages and Tobacco of the Department of Business and Professional regulation appointed by the secretary of that department.
- A representative of the Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles appointed by the executive director of that department.
- A representative of the Department of Law Enforcement appointed by the executive director of that department.
- A representative of the Fish and Wildlife Conservation Commission appointed by the executive director of the commission.
- A representative of the Department of Corrections appointed by the secretary of that department.
- A representative of the Division of State Fire Marshal of the Department of Financial Services appointed by the State Fire Marshal.
- A representative of the Department of Transportation appointed by the secretary of that department.

Effect of Proposed Changes

The bill amends s. 282.709(2), F.S., to include a representative from the department who is appointed by the commissioner.

Florida Coordinating Council on Mosquito Control

Present Situation

Section 388.46 (2)(c)4., F.S., requires the Florida Coordinating Council on Mosquito Control to prepare and disseminate reports, as needed, on arthropod control activities in the state to the Pesticide Review Council and other governmental organizations, as appropriate.

Effect of Proposed Changes

The bill amends s. 388.46(2)(c)4., F.S., to remove the reference to the Pesticide Review Council. This council was repealed from the statute during the 2013 legislative session. Therefore, the reference to the council is no longer relevant.

Classification and Sale of Eggs and Poultry

Present Situation

Section 583.01, F.S., provides that the term "dealer" means any person, firm, or corporation, including a producer, processor, retailer, or wholesaler, that sells, offers for sale, or holds for the purpose of sale in this state 30 dozen or more eggs or its equivalent in any one week, or in excess of 100 pounds of dressed poultry in any one week. Egg and poultry dealers are regulated under ch. 583, F.S., and are required to possess a valid food permit under s. 583.09, F.S.

Effect of Proposed Changes

The bill amends the definition of "dealer" in s. 583.01, F.S., as it relates to a poultry dealer to provide that the threshold for what constitutes a poultry dealer is any person that offers for sale, or holds for the purpose of sale, more than 384 dressed birds in any one week. The threshold for egg dealers remains the same. According to the department, this change will benefit operators of small poultry farms by correcting a long-standing discrepancy between state law and federal law regarding what constitutes a "dealer."

Agricultural Dealers

Present Situation

Section 604.22, F.S., provides that any person, partnership, corporation, or other business entity, except a person described in s. 604.16(1), F.S.,³³ who possesses and offers for sale agricultural products is required to possess and display a written document showing the date of sale, the name and address of the seller, and the kind and quantity of products for all such agricultural products. Persons who violate this provision are guilty of a misdemeanor of the second degree, punishable by a term of imprisonment not exceeding 60 days or a fine not to exceed \$500.

Effect of Proposed Changes

The bill amends s. 604.22, F.S., to replace the term of imprisonment and penalty currently provided in law with the penalties found in s. 604.30(2) and (3), F.S. Section 604.30(2), F.S., authorizes the department to issue and deliver a notice to cease and desist from a violation. Section 604.30(3)(a), F.S., authorizes the department to impose an administrative fine in the Class II category³⁴ not to exceed \$2,500. A violation of s. 604.22, F.S., will no longer be a criminal violation.

³⁴ A fine not to exceed \$5,000 per violation.

³³ Farmers or groups of farmers in the sale of agricultural products grown by themselves.

Telephone Solicitation

Present Situation

Section 501.059, F.S., provides that any telephone solicitor who makes an unsolicited telephonic sales call to a residential, mobile, or telephonic paging device telephone number must identify himself or herself by his or her true first and last names and the business on whose behalf he or she is soliciting immediately upon making contact by telephone with the person who is the object of the telephone solicitation. If any residential, mobile, or telephonic paging device telephone subscriber notifies the department of his or her desire to be placed on a "no sales solicitation calls" listing indicating that the subscriber does not wish to receive unsolicited telephonic sales calls, the department must place the subscriber on that listing for five years. No telephone solicitor can make or cause to be made any unsolicited telephonic sales call to any residential, mobile, or telephonic paging device telephone number if the number for that telephone appears in the then-current quarterly listing published by the department. The department is required to investigate any complaints received concerning violations.

Effect of Proposed Changes

The bill amends s. 501.059, F.S., to authorize the department to adopt rules pursuant to ss. 120.536(1) and 120.54, F.S., to implement the telephone solicitation law and the "no sales solicitation calls" listing.

B. SECTION DIRECTORY:

Section 1. Designates Parts I-V of Chapter 570, F.S., relating to the Department of Agriculture and Consumer Services (department).

Section 2. Amends s. 193.461, F.S., correcting a cross reference.

Section 3. Amends s. 253.74, F.S., providing a cross reference for penalties.

Section 4. Amends s. 282.709, F.S., adding a representative of the department to the Joint Task Force on State Agency Law Enforcement Communications.

Sections 5-9. Amend ss. 288.1175, 320.08058, 373.621, 373.70, and 381.0072, F.S., correcting a cross reference.

Section 10. Amends s. 388.46, F.S., removing an obsolete reference.

Sections 11-14. Amend ss. 472.0351, 472.036, 482.161, and 482.165, F.S., providing a cross reference for penalties.

Section 15. Amends s. 482.243, F.S., correcting a cross reference.

Section 16. Amends s. 487.041, F.S., revising requirements for registration and distribution of discontinued pesticides.

Section 17. Amends s. 487.046, F.S., revising provisions for filing pesticide applicator license applications.

Sections 18-19. Amend ss. 487.047 and 487.048, F.S., revising provisions for issuance of pesticide applicator licenses.

Section 20. Amends s. 487.091, F.S., providing a cross reference for penalties.

- **Section 21.** Amends s. 487.159, F.S., deleting requirements for filing statements claiming damages and injuries from pesticide applications.
- **Section 22.** Amends s. 487.160, F.S., revising recordkeeping requirements for licensed private applicators.
- **Section 23.** Repeals s. 487.172, F.S., relating to the pesticide education program.
- **Section 24.** Amends s. 487.175, F.S., providing a cross reference for penalties.
- Section 25. Amends s. 487.2031, F.S., revising the term "material safety data sheet."
- **Section 26.** Amends s. 487.2051, F.S., revising requirements for pesticide fact sheets and safety data sheets.
- Sections 27-29. Amend ss. 493.6118, 493.6120, and 496.420, F.S., providing a cross reference for penalties.
- **Section 30.** Amends s. 500.03, F.S., correcting a cross reference.
- **Section 31.** Amends s. 500.12, F.S., relating to food permit exemptions.
- **Section 32.** Amends s. 500.121, F.S., relating to disciplinary procedures for violating the Florida Food Safety Act.
- **Section 33.** Amends s. 500.147, F.S., providing for the inspection of food records for certain purposes.
- **Section 34.** Amends s. 500.165, F.S., providing a cross reference for penalties.
- **Section 35.** Amends s. 500.172, F.S., providing for embargoing, detaining, or destroying food processing and food storage areas.
- **Section 36.** Repeals ss. 500.301, 500.302, 500.303, 500.304, 500.305, 500.306, and 500.601, F.S., relating to the standards for the enrichment of grain and the retail sale of meat.
- Sections 37-38. Amend ss. 500.70 and 501.019, F.S., providing a cross reference for penalties.
- **Section 39.** Amends s. 501.059, F.S., providing a cross reference for penalties and authorizing the department to adopt rules.
- **Sections 40-45.** Amend ss. 501.612, 501.619, 501.922, 502.231, 507.09, and 507.10, F.S., providing a cross reference for penalties.
- Section 46. Amends s. 509.032, F.S., correcting a cross reference.
- **Sections 47-56.** Amend ss. 525.16, 526.311, 526.55, 531.50, 534.52, 539.001, 559.921, 559.9355, and 559.936, F.S., providing a cross reference for penalties.
- **Section 57.** Amends 570.07, F.S., correcting a cross reference.
- Section 58. Renumbers s. 570.0705, F.S., as s. 570.232, F.S.
- **Section 59.** Renumbers s. 570.0725, F.S., as s. 595.420, F.S.
- **Section 60.** Renumbers s. 570.073, F.S., as s. 570.65, F.S.

- **Section 61.** Renumbers s. 570.074, F.S., as s. 570.66, F.S.; and amends the duties of the Office of Agricultural Water Policy.
- Section 62. Renumbers s. 570.0741, F.S., as s. 377.805; and makes technical revisions.
- Section 63. Renumbers s. 570.075, F.S., as s. 570.916, F.S.
- Section 64. Amends s. 570.076, F.S., correcting a cross reference.
- Section 65. Renumbers s. 570.085, F.S., as s. 570.93, F.S.
- Section 66. Renumbers s. 570.087, F.S., as s. 570.94, F.S.
- **Section 67.** Renumbers s. 570.14, F.S., as s. 570.031, F.S.; and amends provisions relating to the seal of the department.
- Section 68. Renumbers s. 570.16, F.S., as s. 570.051, F.S.
- Section 69. Renumbers s. 570.17, F.S., as s. 570.081, F.S.
- **Section 70.** Renumbers s. 570.18, F.S., as s. 570.041, F.S.
- Section 71. Amends s. 570.23, F.S., correcting a cross reference.
- Section 72. Renumbers s. 570.241, F.S., as s. 570.73, F.S.
- Section 73. Renumbers s. 570.242, F.S., as s. 570.74, F.S.; and makes technical revisions.
- Section 74. Renumbers s. 570.243, F.S., as s. 570.75, F.S.
- **Section 75.** Renumbers s. 570.244, F.S., as s. 570.76, F.S.
- Section 76. Renumbers s. 570.245, F.S., as s. 570.77, F.S.
- **Section 77.** Renumbers s. 570.246, F.S., as s. 570.78, F.S.
- Section 78. Renumbers s. 570.247, F.S., as s. 570.79, F.S.; and makes technical revisions.
- Section 79. Renumbers s. 570,248, F.S., as s. 570,81, F.S.
- Section 80. Renumbers s. 570.249, F.S., as s. 570.82, F.S.
- Section 81. Repeals s. 570.345, F.S., relating to the Pest Control Compact.
- Section 82. Amends s. 570.36, F.S., making technical revisions.
- Section 83. Renumbers s. 570.38, F.S., as s. 585.008, F.S.; and corrects a cross reference.
- Section 84. Renumbers s. 570.42, F.S., as s. 502.301, F.S.; and makes technical revisions.
- **Section 85.** Amends s. 570.44, F.S., removing a reference to an obsolete council, and making technical revisions.
- Sections 86-87. Amend ss. 570.45 and 570.451, F.S., correcting a cross reference.

- **Section 88.** Renumbers s. 570.481, F.S., as s. 603.011, F.S.
- **Section 89.** Amends s. 570.50, F.S., authorizing the Division of Food Safety to inspect aquaculture facilities.
- Section 90. Amends ss. 570.50 and 570.51, F.S., correcting a cross reference.
- **Section 91.** Renumbers s. 570.531, F.S., as s. 570.209, F.S.
- Section 92. Repeals s. 570.542, relating to the short title for the Florida Consumer's Council.
- **Section 93.** Amends s. 570.543, F.S., correcting a cross reference.
- Section 94. Renumbers s. 570.545, F.S., as s. 501.0113, F.S.
- **Section 95.** Renumbers s. 570.55, F.S., as s. 603.211, F.S.
- **Section 96.** Creates s. 570.67, F.S., establishing the Office of Energy; and providing for the supervision and duties of the office.
- Section 97. Amends s. 570.71, F.S., making technical revisions.
- Section 98. Repeals s. 570.72, F.S., relating to the definition of the department.
- **Section 99.** Renumbers s. 570.901, F.S., as s. 570.692, F.S.
- Section 100. Renumbers s. 570.902, F.S., as s. 570.69, F.S., and corrects a cross reference.
- **Section 101.** Renumbers s. 570.903, F.S., as s. 570.691, F.S.
- Section 102. Renumbers s. 570.91, F.S., as s. 570.693, F.S.
- Section 103. Renumbers s. 570.9135, F.S., as s. 570.83, F.S., and corrects a cross reference.
- **Section 104.** Repeals s. 570.92, F.S., relating to equestrian educational sports programs.
- **Section 105.** Renumbers s. 570.951, F.S., as s. 570.681, F.S.
- Section 106. Renumbers s. 570.952, F.S., as s. 570.685, F.S.; and corrects a cross reference.
- **Section 107.** Renumbers s. 570.953, F.S., as s. 570.686, F.S.
- Section 108. Renumbers s. 570.954, F.S., as s. 570.841, F.S.
- **Section 109.** Renumbers s. 570.96, F.S., as s. 570.85, F.S.
- Section 110. Renumbers s. 570.961, F.S., as s. 570.86, F.S.; and corrects a cross reference.
- **Section 111.** Renumbers s. 570.962, F.S., as s. 570.87, F.S.
- Section 112. Renumbers s. 570.963, F.S., as s. 570.88, F.S.; and corrects a cross reference.
- Section 113. Renumbers s. 570.964, F.S., as s. 570.89, F.S.; and makes technical revisions.

- **Section 114.** Creates s. 570.971, F.S., establishing administrative and civil penalties for certain violations; providing applicability; and authorizing the department to adopt rules.
- **Section 115.** Amends s. 571.11, F.S., providing a cross reference for penalties.
- **Section 116.** Amends s. 571.28, F.S., correcting a cross reference.
- Section 117. Amends s. 571.29, F.S., providing a cross reference for penalties.
- Section 118. Amends s. 576.021, F.S., revising provisions for filing applications to distribute fertilizer.
- Section 119. Amends s. 576.031, F.S., revising labeling requirements for the distribution of fertilizer.
- **Section 120.** Amends s. 576.041, F.S., removing surety bond and certificate of deposit requirement for fertilizer license applicants.
- Section 121. Amends s. 576.051, F.S., revising the period of time a fertilizer sample must be retained.
- **Section 122.** Amends s. 576.061, F.S., providing a cross reference for penalties.
- **Section 123.** Amends s. 576.071, F.S., revising the criteria for determining the commercial value of certain penalties.
- Section 124. Amends s. 576.087, F.S., revising antisiphon requirements for irrigation systems.
- **Section 125.** Amends s. 576.101, F.S., removing provisions relating to the probationary status of a licensee.
- **Section 126.** Amends s. 578.08, F.S., revising application requirements and registration requirements for the sale of seed.
- Section 127. Amends s. 578.181, F.S., providing a cross reference for penalties.
- **Section 128.** Amends s. 580.036, F.S., revising standards for the sale, use, and distribution of commercial feed or feedstuff.
- **Section 129.** Amends s. 580.041, F.S., revising application requirements for master registration for commercial feed.
- **Section 130.** Amends s. 580.071, F.S., revising criteria for adulteration of commercial feed and feedstuff.
- Section 131. Amends s. 580.121, F.S., providing a cross reference for penalties.
- **Section 132.** Amends s. 581.091, F.S., deleting pilot program for Australian pines used as windbreaks in citrus groves.
- **Section 133.** Amends s. 581.131, F.S., revising the timeframe in which the department must provide certain certificate renewal forms.
- Section 134. Amends s. 581.141, F.S., providing a cross reference for penalties.
- **Section 135.** Amends s. 581.186, F.S., correcting a cross reference.
- Section 136. Amends s. 581.211, F.S., providing a cross reference for penalties.

Section 137. Amends s. 582.06, F.S., correcting a cross reference.

Section 138. Amends s. 583.01, F.S., amending the definition of "dealer."

Sections 139-140. Amend ss. 585.007 and 586.15, F.S., providing a cross reference for penalties.

Section 141. Amends s. 586.161, F.S., correcting a cross reference.

Section 142. Amends s. 589.08, F.S., directing the Florida Forest Service (FFS) to distribute certain funds to fiscally constrained counties.

Section 143. Repeals s. 589.081, F.S., relating to the payment of gross receipts to Withlacoochee and Goethe State Forests.

Section 144. Amends s. 589.011, F.S., relating to the use of state forest lands.

Section 145. Amends s. 589.20, F.S., authorizing FFS to cooperate with water management districts, municipalities, and other governmental entities in the designation and dedication of certain lands.

Section 146. Amends s. 590.02, F.S., renaming the Center for Wildfire and Forest Resources Management Training as the Withlacoochee Training Center.

Section 147. Repeals s. 590.091, F.S., relating to the designation of railroad rights-of-way as wildfire hazard areas.

Section 148. Amends s. 590.125, F.S., revising provisions for noncertified burning.

Section 149. Amends s. 590.14, F.S., providing a cross reference for penalties.

Section 150. Amends s. 595.701, F.S., correcting a cross reference.

Sections 151-152. Amend ss. 597.0041 and 597.020, F.S., providing a cross reference for penalties.

Section 153. Amends s. 599.002, F.S., correcting a cross reference.

Sections 154-157. Amend ss. 601.67, 604.22, 604.30, and 616.242, F.S., providing a cross reference for penalties.

Section 158. Provides an effective date of July 1, 2014.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

	FY 14-15	FY15-16
General Inspection Trust Fund Registration fees for seed distributors	\$ (13,725)	\$ (13,725)

2. Expenditures:

None

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

The bill imposes minimum mandatory terms of imprisonment for certain offenses relating to ch. 500, F.S., which could have an indeterminate, negative jail bed impact.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Sections 487.046, 487.047, 487.048, and 576.021, F.S., provide the public the opportunity to register for licensure on-line; thus, creating the potential for savings in the form of postage.

Section 576.041, F.S., no longer requires licensees for agricultural fertilizers to post with the department a surety bond or sign a certificate of deposit.

Section 578.08, F.S., establishes two new lower registration fees for distributors of small amounts of seed (\$10/year for annual sales under \$500 and \$25/year for annual sales under \$1,000). This will reduce the fees these small distributors will have to pay, resulting in lower costs. The department estimates that a savings will be recognized by approximately 200 seed dealers.

Section 581.091, F.S., simplifies the regulatory process for using Australian pines for windbreaks in commercial citrus groves. Nurseries wanting to obtain a permit to propagate Australian pines will continue the current process of submitting an application accompanied by a fee of \$200, adhering to permit requirements, and renewing the application and fee annually. Growers wanting to plant Australian pines for windbreaks must continue to submit an application accompanied by a fee not to exceed \$500 to receive a special permit valid for five years.

Section 583.01, F.S., increases the number of dressed birds that a small farm may sell per week, potentially increasing revenues for the farm.

D. FISCAL COMMENTS:

Sections 500.12(2); 500.165(3); 502.231(1)(b); 501.922(1)(a); 525.16(1)2.; 531.50(1)(b); 559.9355(1)(c) – Because fines in the Division of Food Safety and the Division of Consumer Services are being reduced to what the department actually collects, there is no fiscal impact.

Section 581.091, F.S. – Because the bill terminates the pilot program, which may increase the area where Australian pines can be planted, there is a potential indeterminate increase in revenues resulting from the potential increase in permit fees collected by the department. Currently, one citrus grower has a special permit for planting Australian pines and two nurseries have special permits to propagate Australian pines.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

- Applicability of Municipality/County Mandates Provision:
 Not applicable. This bill does not appear to affect county or municipal governments.
- 2. Other:

None

B. RULE-MAKING AUTHORITY:

Section 500.12, F.S., provides the Department of Agriculture and Consumer Services (department) with rulemaking authority related to adopting a schedule of fees for the issuance and renewal of food permits

Section 500.121, F.S., provides the department with rulemaking authority related to the closure of a food establishment that poses an immediate danger to the public health, safety, and welfare.

Section 501.059, F.S., provides the department with rulemaking authority related to telephone solicitation and the "no sales solicitation calls" listing.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

1

2

4 5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

A bill to be entitled An act relating to the Department of Agriculture and Consumer Services; designating parts I-V of ch. 570, F.S., relating to the Department of Agriculture and Consumer Services; amending s. 282.709, F.S.; providing for appointment of a department representative to the Joint Task Force on State Agency Law Enforcement Communications; amending s. 487.041, F.S.; revising requirements for registration and distribution of discontinued pesticides; amending s. 487.046, F.S.; revising provisions for filing pesticide applicator license applications; amending s. 487.047, F.S.; revising provisions for issuance of pesticide applicator licenses; amending s. 487.048, F.S.; revising provisions for filing pesticide dealer license applications; amending s. 487.159, F.S.; deleting requirements for filing statements claiming damages and injuries from pesticide application; amending s. 487.160, F.S.; revising recordkeeping requirements for licensed private applicators; repealing s. 487.172, F.S., relating to an antifouling paint educational program; amending s. 487.2031, F.S.; revising the term "material safety data sheet"; amending s. 487.2051, F.S.; revising requirements for pesticide fact sheets and safety data sheets; amending s. 493.6120, F.S.; authorizing the department to

Page 1 of 122

27

28

29

30

31

32

33 34

35

36

37

38

39

40

41 42

43

44

45

46 47

48 49

50

51

52

impose certain civil penalties for violations relating to private security, investigative, and repossession services; amending s. 500.03, F.S.; revising the definition of the term "food establishment"; amending s. 500.12, F.S.; revising criteria for certain food permit exemptions; requiring the department to adopt a permit fee schedule; requiring food permits as a condition of operating a food establishment; providing that such permits are not transferable; amending s. 500.121, F.S.; conforming provisions to changes made by the act; revising the time limit for payment of fines; providing for permit revocation for failure to pay a fine; authorizing the department to immediately close certain food establishments; providing requirements and procedures for such closure; providing penalties for violations; authorizing the department to adopt rules; amending s. 500.147, F.S.; providing for the inspection of food records for certain purposes; amending s. 500.172, F.S.; providing for embargoing, detaining, or destroying food processing and storage areas; repealing ss. 500.301, 500.302, 500.303, 500.304, 500.305, and 500.306, F.S., relating to standards of enrichment, sales, enforcement, and inspection of certain grain products; repealing s. 500.601, F.S., relating to retail sale of meat; amending s. 501.059, F.S.; authorizing the

Page 2 of 122

53

54

55 56

57

58 59

60 61

62

63 64

65

66 67

68

69

70

71

72

73

74

75

76

77

78

department to adopt rules; amending s. 570.074, F.S.; providing for the duties of the Office of Agricultural Water Policy; amending s. 570.14, F.S.; requiring written approval for use of the department seal; amending s. 570.247, F.S.; clarifying provisions directing the department to adopt certain rules; repealing s. 570.345, F.S., relating to the Pest Control Compact; amending s. 570.36, F.S.; clarifying provisions relating to the duties of the Division of Animal Industry; repealing s. 570.542, F.S., relating to the Florida Consumer Services Act; creating s. 570.67, F.S.; establishing the Office of Energy within the department; providing for supervision and duties; amending s. 570.71, F.S.; authorizing specified uses of funds from the Conservation and Recreation Lands Program Trust Fund; repealing s. 570.72, F.S., relating to a definition; repealing s. 570.92, F.S., relating to an equestrian educational sports program; amending s. 570.952, F.S.; deleting an obsolete provision relating to membership terms for the Florida Agriculture Center and Horse Park Authority; conforming cross-references; amending s. 570.964, F.S.; clarifying compliance required for privileges of immunity; creating s. 570.971, F.S.; establishing administrative and civil penalties for certain violations; providing applicability; authorizing the

Page 3 of 122

79 department to adopt rules; amending s. 576.021, F.S.; 80 revising provisions for filing applications to distribute fertilizer; amending s. 576.031, F.S.; 81 82 revising labeling requirements for distribution of fertilizer in bulk; amending s. 576.041, F.S.; 83 removing surety bond and certificate of deposit 84 85 requirements for fertilizer license applicants; amending s. 576.051, F.S.; revising the period for 86 87 which a fertilizer sample must be retained for analysis; amending s. 576.071, F.S.; revising criteria 88 89 for determining the commercial value of certain 90 penalties; amending s. 576.087, F.S.; revising 91 antisiphon requirements for irrigation systems; 92 amending s. 576.101, F.S.; removing provisions 93 relating to probationary status of a fertilizer 94 licensee; amending s. 578.08, F.S.; revising 95 application requirements and registration fees for the 96 sale of seed; amending s. 580.036, F.S.; directing the 97 department to consult with the Agricultural Feed, 98 Seed, and Fertilizer Advisory Council when developing 99 certain standards; amending s. 580.041, F.S.; revising 100 application requirements for master registration of 101 commercial feed; amending s. 580.071, F.S.; revising 102 criteria for adulterated commercial feed and 103 feedstuff; amending s. 581.091, F.S.; deleting 104 provisions relating to noxious weed and invasive plant

Page 4 of 122

105 pilot and monitoring programs; amending s. 581.131, 106 F.S.; revising the time in which the department must 107 provide certain certificate renewal forms; amending s. 108 583.01, F.S.; revising the definition of the term 109 "dealer"; amending s. 589.08, F.S.; directing the Florida Forest Service to distribute certain funds to 110 111 fiscally constrained counties; repealing s. 589.081, 112 F.S., relating to payment of certain gross receipts from the Withlacoochee State Forest and Goethe State 113 Forest; amending s. 589.011, F.S.; providing 114 115 conditions under which the Florida Forest Service is 116 authorized to grant use of certain lands; limiting 117 liability for lessees of specified lands; providing 118 criteria by which the Florida Forest Service 119 determines certain fees, rentals, and charges; 120 amending s. 589.20, F.S.; authorizing the Florida 121 Forest Service to cooperate with water management 122 districts, municipalities, and other government entities in the designation and dedication of certain 123 124 lands; repealing s. 590.091, F.S., relating to 125 designation of railroad rights-of-way as wildfire 126 hazard areas; amending s. 590.125, F.S.; revising 127 requirements for noncertified burning; amending ss. 128 253.74, 388.46, 472.0351, 472.036, 482.161, 482.165, 129 482.243, 487.091, 487.175, 493.6118, 496.420, 500.165, 130 500.70, 501.019, 501.612, 501.619, 501.922, 502.231,

Page 5 of 122

```
507.09, 507.10, 526.311, 526.55, 527.13, 531.50,
131
132
          534.52, 539.001, 559.921, 559.9355, 559.936, 570.0741,
133
          570.23, 570.242, 570.38, 570.42, 570.44, 570.45,
          570.451, 570.50, 570.51, 570.543, 571.11, 571.28,
134
          571.29, 576.061, 578.181, 580.121, 581.141, 581.186,
135
136
          581.211, 582.06, 585.007, 586.15, 586.161, 590.02,
137
          590.14, 595.701, 597.0041, 597.020, 599.002, 601.67,
138
          604.22, 604.30, and 616.242, F.S.; conforming
          provisions to changes made by the act; amending ss.
139
          193.461, 288.1175, 320.08058, 373.621, 373.709,
140
141
          381.0072, 509.032, 525.16, 570.07, 570.076, 570.902,
142
          570.9135, 570.961, and 570.963, F.S.; conforming
          cross-references; providing an effective date.
143
144
145
     Be It Enacted by the Legislature of the State of Florida:
146
147
          Section 1. Chapter 570, Florida Statutes, as amended by
148
     this act, shall be divided into the following parts:
149
               Part I, consisting of sections 570.01 through 570.232,
150
     Florida Statutes, entitled "General Provisions";
151
              Part II, consisting of sections 570.30 through
152
     570.693, Florida Statutes, entitled "Program Services";
153
               Part III, consisting of sections 570.70 through
     570.89, Florida Statutes, entitled "Agricultural Development";
154
155
               Part IV, consisting of sections 570.916 through
156
     570.94, Florida Statutes, entitled "Agricultural Water Policy";
```

Page 6 of 122

157 and

160

161

162

163

164

165

166

167168

169

170

171

172

173

174175

176

177178

179

180

181

182

- 158 (5) Part V, consisting of section 570.971, Florida
 159 Statutes, entitled "Penalties."
 - Section 2. Paragraph (c) of subsection (6) of section 193.461, Florida Statutes, is amended to read:
 - 193.461 Agricultural lands; classification and assessment; mandated eradication or quarantine program.—

(6)

- (c)1. For purposes of the income methodology approach to assessment of property used for agricultural purposes, irrigation systems, including pumps and motors, physically attached to the land shall be considered a part of the average yields per acre and shall have no separately assessable contributory value.
- 2. Litter containment structures located on producing poultry farms and animal waste nutrient containment structures located on producing dairy farms shall be assessed by the methodology described in subparagraph 1.
- 3. Structures or improvements used in horticultural production for frost or freeze protection, which structures or improvements are consistent with the interim measures or best management practices adopted by the Department of Agriculture and Consumer Services Services' interim measures or best management practices adopted pursuant to s. 570.93 570.085 or s. 403.067(7)(c), shall be assessed by the methodology described in subparagraph 1.

Page 7 of 122

183 Section 3. Subsection (1) of section 253.74, Florida Statutes, is amended to read: 184 185 253.74 Penalties.-186 A Any person who conducts aquaculture activities in 187 excess of those authorized by the board or who conducts such activities on state-owned submerged lands without having 188 189 previously obtained an authorization from the board commits a 190 misdemeanor of the second degree, punishable as provided in s. 191 775.082, is subject to a civil fine in the Class I category 192 pursuant to s. 570.971 and shall be subject to imprisonment for 193 not more than 6 months or fine of not more than \$1,000, or both. 194 In addition to such fine and imprisonment, all works, 195 improvements, and animal and plant life involved in the project_{au} 196 may be forfeited to the state. 197 Section 4. Paragraph (a) of subsection (2) of section 282.709, Florida Statutes, is amended to read: 198 199 282.709 State agency law enforcement radio system and 200 interoperability network.-201

- (2) The Joint Task Force on State Agency Law Enforcement Communications is created adjunct to the department to advise the department of member-agency needs relating to the planning, designing, and establishment of the statewide communication system.
- (a) The Joint Task Force on State Agency Law Enforcement Communications shall consist of the following members:
 - 1. A representative of the Division of Alcoholic Beverages

Page 8 of 122

CODING: Words stricken are deletions; words underlined are additions.

202

203

204

205

206

207

208

and Tobacco of the Department of Business and Professional
Regulation who shall be appointed by the secretary of the
department.

212213

214

215

216

217

218

219220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

- 2. A representative of the Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles who shall be appointed by the executive director of the department.
- 3. A representative of the Department of Law Enforcement who shall be appointed by the executive director of the department.
- 4. A representative of the Fish and Wildlife Conservation Commission who shall be appointed by the executive director of the commission.
- 5. A representative of the Department of Corrections who shall be appointed by the secretary of the department.
- 6. A representative of the Division of State Fire Marshal of the Department of Financial Services who shall be appointed by the State Fire Marshal.
- 7. A representative of the Department of Transportation who shall be appointed by the secretary of the department.
- 8. A representative of the Department of Agriculture and Consumer Services who shall be appointed by the Commissioner of Agriculture.
- Section 5. Paragraph (c) of subsection (5) of section 288.1175, Florida Statutes, is amended to read:
- 288.1175 Agriculture education and promotion facility.-

Page 9 of 122

CODING: Words stricken are deletions; words underlined are additions.

hb7091-00

(5) The Department of Agriculture and Consumer Services shall competitively evaluate applications for funding of an agriculture education and promotion facility. If the number of applicants exceeds three, the Department of Agriculture and Consumer Services shall rank the applications based upon criteria developed by the Department of Agriculture and Consumer Services, with priority given in descending order to the following items:

- (c) The location of the facility in a brownfield site as defined in s. 376.79(3), a rural enterprise zone as defined in s. 290.004, an agriculturally depressed area as defined in s. $\underline{570.74}$ $\underline{570.242(1)}$, or a county that has lost its agricultural land to environmental restoration projects.
- Section 6. Paragraph (b) of subsection (14) and paragraph (b) of subsection (77) of section 320.08058, Florida Statutes, are amended to read:

320.08058 Specialty license plates.-

- (14) FLORIDA AGRICULTURAL LICENSE PLATES.-
- (b) The proceeds of the Florida Agricultural license plate annual use fee must be forwarded to the direct-support organization created <u>pursuant to in s. 570.691 570.903</u>. The funds must be used for the sole purpose of funding and promoting the Florida agriculture in the classroom program established within the Department of Agriculture and Consumer Services pursuant to s. 570.693 570.91.
 - (77) FLORIDA HORSE PARK LICENSE PLATES.-

Page 10 of 122

(b) The annual use fees shall be distributed to the Florida Agriculture Center and Horse Park Authority created by s. 570.685 570.952, which shall retain all proceeds until all startup costs for developing and establishing the plate have been recovered. Thereafter, the proceeds shall be used as follows:

- 1. A maximum of 5 percent of the proceeds from the annual use fees may be used for the administration of the Florida Horse Park license plate program.
- 2. A maximum of 5 percent of the proceeds may be used to promote and market the license plate.
- 3. The remaining proceeds shall be used by the authority to promote the Florida Agriculture Center and Horse Park located in Marion County; to support continued development of the park, including the construction of additional educational facilities, barns, and other structures; to provide improvements to the existing infrastructure at the park; and to provide for operational expenses of the Florida Agriculture Center and Horse Park.

Section 7. Section 373.621, Florida Statutes, is amended to read:

373.621 Water conservation.—The Legislature recognizes the significant value of water conservation in the protection and efficient use of water resources. Accordingly, consideration in the administration of ss. 373.223, 373.233, and 373.236 shall be given to applicants who implement water conservation practices

Page 11 of 122

pursuant to s. 570.93 570.085 or other applicable water conservation measures as determined by the department or a water management district.

Section 8. Paragraph (a) of subsection (2) of section 373.709, Florida Statutes, is amended to read:

373.709 Regional water supply planning.-

- (2) Each regional water supply plan must be based on at least a 20-year planning period and must include, but need not be limited to:
- (a) A water supply development component for each water supply planning region identified by the district which includes:
- 1. A quantification of the water supply needs for all existing and future reasonable-beneficial uses within the planning horizon. The level-of-certainty planning goal associated with identifying the water supply needs of existing and future reasonable-beneficial uses must be based upon meeting those needs for a 1-in-10-year drought event.
- a. Population projections used for determining public water supply needs must be based upon the best available data. In determining the best available data, the district shall consider the University of Florida's Bureau of Economic and Business Research (BEBR) medium population projections and population projection data and analysis submitted by a local government pursuant to the public workshop described in subsection (1) if the data and analysis support the local

Page 12 of 122

government's comprehensive plan. Any adjustment of or deviation from the BEBR projections must be fully described, and the original BEBR data must be presented along with the adjusted data.

|

- b. Agricultural demand projections used for determining the needs of agricultural self-suppliers must be based upon the best available data. In determining the best available data for agricultural self-supplied water needs, the district shall consider the data indicative of future water supply demands provided by the Department of Agriculture and Consumer Services pursuant to s. 570.93 570.085 and agricultural demand projection data and analysis submitted by a local government pursuant to the public workshop described in subsection (1), if the data and analysis support the local government's comprehensive plan. Any adjustment of or deviation from the data provided by the Department of Agriculture and Consumer Services must be fully described, and the original data must be presented along with the adjusted data.
- 2. A list of water supply development project options, including traditional and alternative water supply project options, from which local government, government-owned and privately owned utilities, regional water supply authorities, multijurisdictional water supply entities, self-suppliers, and others may choose for water supply development. In addition to projects listed by the district, such users may propose specific projects for inclusion in the list of alternative water supply

Page 13 of 122

339

340

341

342

343

344

345

346

347

348349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

projects. If such users propose a project to be listed as an alternative water supply project, the district shall determine whether it meets the goals of the plan, and, if so, it shall be included in the list. The total capacity of the projects included in the plan must exceed the needs identified in subparagraph 1. and take into account water conservation and other demand management measures, as well as water resources constraints, including adopted minimum flows and levels and water reservations. Where the district determines it is appropriate, the plan should specifically identify the need for multijurisdictional approaches to project options that, based on planning level analysis, are appropriate to supply the intended uses and that, based on such analysis, appear to be permittable and financially and technically feasible. The list of water supply development options must contain provisions that recognize that alternative water supply options for agricultural self-suppliers are limited.

- 3. For each project option identified in subparagraph 2., the following must be provided:
- a. An estimate of the amount of water to become available through the project.
- b. The timeframe in which the project option should be implemented and the estimated planning-level costs for capital investment and operating and maintaining the project.
- c. An analysis of funding needs and sources of possible funding options. For alternative water supply projects, the

Page 14 of 122

water management districts shall provide funding assistance pursuant to $\frac{in-accordance-with}{s}$ s. 373.707(8).

- d. Identification of the entity that should implement each project option and the current status of project implementation.
- Section 9. Paragraph (d) of subsection (2) of section 381.0072, Florida Statutes, is amended to read:

381.0072 Food service protection.—It shall be the duty of the Department of Health to adopt and enforce sanitation rules consistent with law to ensure the protection of the public from food-borne illness. These rules shall provide the standards and requirements for the storage, preparation, serving, or display of food in food service establishments as defined in this section and which are not permitted or licensed under chapter 500 or chapter 509.

(2) DUTIES.-

establishment as often as necessary to ensure compliance with applicable laws and rules. The department shall have the right of entry and access to these food service establishments at any reasonable time. In inspecting food service establishments as provided under this section, the department shall provide each inspected establishment with the food recovery brochure developed under s. 595.420 570.0725.

Section 10. Paragraph (c) of subsection (2) of section 388.46, Florida Statutes, is amended to read:

388.46 Florida Coordinating Council on Mosquito Control;

Page 15 of 122

establishment; membership; organization; responsibilities.-

- (2) MEMBERSHIP, ORGANIZATION, AND RESPONSIBILITIES.-
- (c) Responsibilities.—The council shall:

391

392

393

394 395

396

397

398

399

400

401

402

403

404

405

406

407

408

409

410

411

412

413

414

415

416

- 1. Develop and implement guidelines to assist the department in resolving disputes arising over the control of arthropods on publicly owned lands.
- 2. Develop and recommend to the department a request for proposal process for arthropod control research.
- 3. Identify potential funding sources for research or implementation projects and evaluate and prioritize proposals upon request by the funding source.
- 4. Prepare and present reports, as needed, on arthropod control activities in the state to the Pesticide Review Council and other governmental organizations, as appropriate.
- Section 11. Paragraph (c) of subsection (2) of section 472.0351, Florida Statutes, is amended to read:
 - 472.0351 Grounds for discipline; penalties; enforcement.
- (2) If the board finds a surveyor or mapper guilty of any of the grounds set forth in subsection (1) or a violation of this chapter which occurred before obtaining a license, the board may enter an order imposing one or more of the following penalties:
- (c) Imposition of an administrative fine in the Class I category pursuant to s. 570.971 not to exceed \$1,000 for each count or separate offense.
 - Section 12. Subsections (1) and (2) and paragraph (a) of

Page 16 of 122

subsection (3) of section 472.036, Florida Statutes, are amended to read:

417 418

419

420 421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

436

437

438

439

440

441

442

472.036 Unlicensed practice of professional surveying and mapping; cease and desist notice; civil penalty; enforcement; citations; allocation of moneys collected.—

(1) When the department has probable cause to believe that a any person not licensed by the department or the board has violated any provision of this chapter, or any rule adopted pursuant to this chapter, the department may issue and deliver to such person a notice to cease and desist from such violation. In addition, the department may issue and deliver a notice to cease and desist to a any person who aids and abets the unlicensed practice of surveying and mapping by employing such unlicensed person. The issuance of a notice to cease and desist does shall not constitute agency action for which a hearing under ss. 120.569 and 120.57 may be sought. For the purpose of enforcing a cease and desist order, the department may file a proceeding in the name of the state seeking issuance of an injunction or a writ of mandamus against a any person who violates any provisions of such order. In addition to the foregoing remedies, the department may impose an administrative fine in the Class II category pursuant to s. 570.971 for each penalty not to exceed \$5,000 per incident pursuant to the provisions of chapter 120 or may issue a citation pursuant to the provisions of subsection (3). If the department is required to seek enforcement of the order for a penalty pursuant to s.

Page 17 of 122

120.569, it shall be entitled to collect its <u>attorney attorney's</u> fees and costs, together with any cost of collection.

- (2) In addition to or in lieu of any remedy provided in subsection (1), the department may seek the imposition of a civil penalty through the circuit court for any violation for which the department may issue a notice to cease and desist under subsection (1). The civil penalty shall be a fine in the Class II category pursuant to s. 570.971 no less than \$500 and no more than \$5,000 for each offense. The court may also award to the prevailing party court costs and reasonable attorney fees and, in the event the department prevails, may also award reasonable costs of investigation.
- (3) (a) Notwithstanding the provisions of s. 472.033, the department shall adopt rules for to permit the issuance of citations for unlicensed practice of a profession. The citation shall be issued to the subject and shall contain the subject's name and any other information the department determines to be necessary to identify the subject, a brief factual statement, the sections of the law allegedly violated, and the penalty imposed. The citation must clearly state that the subject may choose, in lieu of accepting the citation, to follow the procedure under s. 472.033. If the subject disputes the matter in the citation, the procedures set forth in s. 472.033 must be followed. However, if the subject does not dispute the matter in the citation with the department within 30 days after the citation is served, the citation shall become a final order of

Page 18 of 122

the department upon filing with the agency clerk. The penalty shall be a fine in the Class II category pursuant to s. 570.971 of not less than \$500 or more than \$5,000 or other conditions as established by rule.

Section 13. Subsection (7) of section 482.161, Florida Statutes, is amended to read:

469 l

482.161 Disciplinary grounds and actions; reinstatement.-

- (7) The department, pursuant to chapter 120, in addition to or in lieu of any other remedy provided by state or local law, may impose an administrative fine in the Class II category pursuant to s. 570.971, in an amount not exceeding \$5,000, for a the violation of any of the provisions of this chapter or of the rules adopted pursuant to this chapter. In determining the amount of fine to be levied for a violation, the following factors shall be considered:
- (a) The severity of the violation, including the probability that the death, or serious harm to the health or safety, of any person will result or has resulted; the severity of the actual or potential harm; and the extent to which the provisions of this chapter or of the rules adopted pursuant to this chapter were violated;
- (b) Any actions taken by the licensee or certified operator in charge, or limited certificateholder, to correct the violation or to remedy complaints;
- (c) Any previous violations of this chapter or of the rules adopted pursuant to this chapter; and

Page 19 of 122

(d) The cost to the department of investigating the violation.

Section 14. Subsections (3) and (5) of section 482.165, Florida Statutes, are amended to read:

482.165 Unlicensed practice of pest control; cease and desist order; injunction; civil suit and penalty.—

- (3) In addition to or in lieu of any remedy provided under subsection (2), the department may institute a civil suit in circuit court to recover a civil penalty for any violation for which the department may issue a notice to cease and desist under subsection (2). The civil penalty shall be in the Class II category pursuant to s. 570.971 may not be less than \$500 or more than \$5,000 for each offense. The court may also award to the prevailing party court costs and reasonable attorney attorney's fees.
- (5) In addition to or in lieu of any remedy provided under subsections (2) and (3), the department may, even in the case of a first offense, impose a fine not less than twice the cost of a pest control business license, but not more than a fine in the Class II category pursuant to s. 570.971 \$5,000, upon a determination by the department that a person is in violation of subsection (1). For the purposes of this subsection, the lapse of a previously issued license for a period of less than 1 year is shall not be considered a violation.

Section 15. Subsection (6) of section 482.243, Florida Statutes, is amended to read:

Page 20 of 122

482.243 Pest Control Enforcement Advisory Council.-

(6) The meetings, powers and duties, procedures, and recordkeeping of the council shall be <u>pursuant to in accordance</u> with the provisions of s. <u>570.232</u> <u>570.0705</u> relating to advisory committees established within the department.

Section 16. Paragraph (d) of subsection (3) of section 487.041, Florida Statutes, is amended to read:

487.041 Registration.-

521 l

522523

524

525

526

527

528

529530

531

532

533

534

535

536

537

538

539

540

541

542

543

544

545

546

- (3) The department, in addition to its other duties under this section, has the power to:
- Require a registrant to continue the registration of a brand of pesticide that remains on retailer's shelves in the state unless the department receives the registrant's written notification that it is discontinuing the distribution of a brand of pesticide and the registrant then maintains the registration of that brand for a minimum of 2 years. The discontinued brand of pesticide may remain on retailer's shelves without further registration if the brand of pesticide is not distributed by the registrant in the state during or after the minimum 2-year period who discontinues the distribution of a brand of pesticide in this state to continue the registration of the brand of the pesticide for a minimum of 2 years or until no more remains on retailers' shelves if such continued registration or sale is not specifically prohibited by the department or the United States Environmental Protection Agency. Section 17. Subsection (1) of section 487.046, Florida

Page 21 of 122

Statutes, is amended to read:

547

548

549

550

551552

553

554

555

556

557

558

559

560

561

562

563

564

565

566

567

568

569

570

571

572

487.046 Application; licensure.-

(1) Application for license shall be <u>filed with made in</u> writing to the department <u>by using on</u> a form <u>prescribed</u>

<u>furnished</u> by the department <u>or by using the department's</u>

<u>website</u>. Each application shall contain information regarding the applicant's qualifications, proposed operations, and license classification or subclassifications, as prescribed by rule.

Section 18. Subsection (3) of section 487.047, Florida Statutes, is amended to read:

487.047 Nonresident license; reciprocal agreement; authorized purchase.—

person who holds a valid applicator's license or who holds a valid purchase authorization card issued by the department or by a licensee under chapter 388 or chapter 482. A nonlicensed person may apply restricted-use pesticides under the direct supervision of a licensed applicator. An applicator's license shall be issued by the department pursuant to on a form supplied by it in accordance with the requirements of this part.

Section 19. Subsection (1) of section 487.048, Florida Statutes, is amended to read:

487.048 Dealer's license; records.-

(1) Each person holding or offering for sale, selling, or distributing restricted-use pesticides <u>must shall</u> obtain a dealer's license from the department. Application for the

Page 22 of 122

573574

575

576

577 578

579

580

581

582583

584

585

586

587

588

589

590

591

592

593

594

595

596

597

598

license shall be filed with the department by using made on a form prescribed by the department or by using the department's website. The license must be obtained before entering into business or transferring ownership of a business. The department may require examination or other proof of competency of individuals to whom licenses are issued or of individuals employed by persons to whom licenses are issued. Demonstration of continued competency may be required for license renewal, as set by rule. The license shall be renewed annually as provided by rule. An annual license fee not exceeding \$250 shall be established by rule. However, a user of a restricted-use pesticide may distribute unopened containers of a properly labeled pesticide to another user who is legally entitled to use that restricted-use pesticide without obtaining a pesticide dealer dealer's license. The exclusive purpose of distribution of the restricted-use pesticide is to keep it from becoming a hazardous waste as defined in s. 403.703(13).

Section 20. Subsections (2) and (3) of section 487.091, Florida Statutes, are amended to read:

487.091 Tolerances, deficiencies, and penalties.-

(2) If a pesticide is found by analysis to be deficient in an active ingredient beyond the tolerance as provided in this part, the registrant is subject to a penalty for the deficiency in the Class III category pursuant to s. 570.971, not to exceed \$10,000 per violation. However, no penalty shall be assessed when the official sample was taken from a pesticide that was in

Page 23 of 122

the possession of a consumer for more than 45 days after from the date of purchase by that consumer, or when the product label specifies that the product should be used by an expiration date that has passed. Procedures for assessing penalties shall be established by rule, based on the degree of the deficiency. Penalties assessed shall be paid to the consumer or, in the absence of a known consumer, the department. If the penalty is not paid within the prescribed period of time as established by rule, the department may deny, suspend, or revoke the registration of any pesticide.

(3) If a pesticide is found to be ineffective, it shall be deemed to be misbranded and subject to a penalty in the Class III category pursuant to s. 570.971 for each as established by rule, not to exceed \$10,000 per violation.

Section 21. Section 487.159, Florida Statutes, is amended to read:

487.159 Damage or injury to property, animal, or person; mandatory report of damage or injury; time for filing; failure to file.

(1) The person claiming damage or injury to property, animal, or human beings from application of a pesticide shall file with the department a written statement claiming damages, on a form prescribed by the department, within 48 hours after the damage or injury becomes apparent. The statement shall contain, but shall not be limited to, the name of the person responsible for the application of the pesticide, the name of

Page 24 of 122

the owner or lessee of the land on which the crop is grown and for which the damages are claimed, and the date on which it is alleged that the damages occurred. The department shall investigate the alleged damages and notify all concerned parties of its findings. If the findings reveal a violation of the provisions of this part, the department shall determine an appropriate penalty, as provided in this part. The filing of a statement or the failure to file such a statement need not be alleged in any complaint which might be filed in a court of law, and the failure to file the statement shall not be considered any bar to the maintenance of any criminal or civil action.

(1)(2) A It is the duty of any licensee shall to report unreasonable adverse effects on the environment or damage to property or injury to human beings, animals, plants, or other property a person as the result of the application of a

unreasonable adverse effects on the environment or damage to property or injury to human beings, animals, plants, or other property a person as the result of the application of a restricted-use pesticide by the licensee or by an applicator or mixer-loader under the licensee's direct supervision, if and when the licensee has knowledge of such damage or injury. It is also the express intent of this section to require all Physicians shall to report all pesticide-related illnesses or injuries to the nearest county health department, which shall will notify the department so that the department may establish a pesticide incident monitoring system within the Division of Agricultural Environmental Services.

(2)(3) When damage or injury to human beings, animals, plants, or other property as the result of the application of a

Page 25 of 122

651 l

repealed.

restricted-use pesticide is alleged to have been done, the person claiming such damage or injury elaimant shall allow permit the licensee and the licensee's representatives to observe within reasonable hours the alleged damage or injury in order that the damage or injury may be examined. The failure of the person claiming such damage or injury elaimant to allow permit observation and examination of the alleged damage or injury shall automatically bar the claim against the licensee.

Section 22. Section 487.160, Florida Statutes, is amended to read:

487.160 Records.—Licensed private applicators, supervising 15 or more unlicensed applicators or mixer—leaders and licensed public applicators, and licensed commercial applicators shall maintain records as the department may determine by rule with respect to the application of restricted pesticides, including, but not limited to, the type and quantity of pesticide, method of application, crop treated, and dates and location of application. Other licensed private applicators shall maintain records as the department may determine by rule with respect to the date, type, and quantity of restricted—use pesticides used. Licensees shall keep records for a period of 2 years from the date of the application of the pesticide to which the records refer, and shall furnish to the department a copy of the records upon written request by the department.

Page 26 of 122

Section 23. Section 487.172, Florida Statutes, is

Section 24. Paragraph (e) of subsection (1) of section 487.175, Florida Statutes, is amended to read:

487.175 Penalties; administrative fine; injunction.-

- (1) In addition to any other penalty provided in this part, when the department finds any person, applicant, or licensee has violated any provision of this part or rule adopted under this part, it may enter an order imposing any one or more of the following penalties:
- (e) Imposition of an administrative fine in the Class III category pursuant to s. 570.971 not to exceed \$10,000 for each violation. When imposing a any fine under this paragraph, the department shall consider the degree and extent of harm caused by the violation, the cost of rectifying the damage, the amount of money the violator benefited from by noncompliance, whether the violation was committed willfully, and the compliance record of the violator.

Section 25. Subsection (8) of section 487.2031, Florida Statutes, is renumbered as subsection (7), and present subsection (7) of that section is amended to read:

487.2031 Definitions.—For the purposes of this part, the term:

- (8)(7) "Material Safety data sheet" means written, electronic, or printed material concerning an agricultural pesticide that sets forth the following information:
- (a) The chemical name and the common name of the agricultural pesticide.

Page 27 of 122

(b) The hazards or other risks in the use of the agricultural pesticide, including:

703

704

705

706

707

708

709

710

711

712

713

714

715

716

717

718

719 720

721722

723

724

725

726

727

728

- 1. The potential for fire, explosions, corrosivity, and reactivity.
- 2. The known acute health effects and chronic health effects of exposure to the agricultural pesticide, including those medical conditions that are generally recognized as being aggravated by exposure to the agricultural pesticide.
- 3. The primary routes of entry and symptoms of overexposure.
- (c) The proper handling practices, necessary personal protective equipment, and other proper or necessary safety precautions in circumstances that involve the use of or exposure to the agricultural pesticide, including appropriate emergency treatment in case of overexposure.
- (d) The emergency procedures for spills, fire, disposal, and first aid.
- (e) A description of the known specific potential health risks posed by the agricultural pesticide, which is written in lay terms and is intended to alert \underline{a} any person who reads the information.
- (f) The year and month, if available, that the information was compiled and the name, address, and emergency telephone number of the manufacturer responsible for preparing the information.

Section 26. Section 487.2051, Florida Statutes, is amended

Page 28 of 122

729 to read:

730

731732

733734

735

736

737

738

739

740

741

742

743

744

745

746

747

748

749

750

751

752

753

754

487.2051 Availability of agricultural pesticide information to workers and medical personnel.—

- (1) An agricultural employer shall make available agricultural pesticide information concerning any agricultural pesticide to a any worker:
- (a) Who enters an agricultural-pesticide-treated area on an agricultural establishment where:
- 1. An agricultural pesticide has been applied within 30 days of that entry; or
 - 2. A restricted-entry interval has been in effect; or
- (b) Who may be exposed to the agricultural pesticide during normal conditions of use or in a foreseeable emergency.
- (2) The agricultural pesticide information provided pursuant to subsection (1) must be in the form of a fact sheet or a-material safety data sheet. The agricultural employer shall provide a written copy of the information provided pursuant to subsection (1) within 2 working days after a request for the information by a worker or a designated representative. In the case of a pesticide-related medical emergency, the agricultural employer shall provide a written copy of the information promptly upon the request of the worker, the designated representative, or medical personnel treating the worker.
- (3) Upon the initial purchase of a product and with the first purchase after the <u>fact sheet or material</u> safety data sheet is updated, the distributor, manufacturer, or importer of

Page 29 of 122

agricultural pesticides shall obtain or develop and provide each direct purchaser of an agricultural pesticide with a <u>fact sheet</u> or <u>material</u> safety data sheet. If the <u>fact sheet or material</u> safety data sheet or fact sheet for the agricultural pesticide is not available when the agricultural pesticide is purchased, the agricultural employer shall take appropriate and timely steps to obtain the <u>fact sheet or material</u> safety data sheet or fact sheet from the distributor, the manufacturer, the department, a federal agency, or another distribution source.

- trainer a one-page general agricultural pesticide safety sheet. The <u>pesticide</u> safety sheet must be in a language understandable to the worker and must include, but need not be limited to, illustrated instructions on preventing agricultural pesticide exposure and toll-free telephone numbers to the Florida Poison Control Centers. The trainer shall provide the <u>pesticide</u> safety sheet to the worker pursuant to the United States Environmental Protection Agency Worker Protection Standard, 40 C.F.R. s. 170.130.
- Section 27. Paragraph (c) of subsection (2) of section 493.6118, Florida Statutes, is amended to read:
 - 493.6118 Grounds for disciplinary action.-
- (2) When the department finds any violation of subsection(1), it may do one or more of the following:
- (c) Impose an administrative fine in the Class I category pursuant to s. 570.971 not to exceed \$1,000 for every count or

Page 30 of 122

781 separate offense.

Section 28. Subsections (3) and (5) of section 493.6120, Florida Statutes, are amended to read:

493.6120 Violations; penalty.-

- (3) Except as otherwise provided in this chapter, a person who violates any provision of this chapter except subsection (7) commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. The department may also seek the imposition of a civil penalty in the Class II category pursuant to s. 570.971 upon a withhold of adjudication of guilt or an adjudication of guilt in a criminal case.
- (5) A person who violates or disregards a cease and desist order issued by the department commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. In addition, the department may seek the imposition of a civil penalty in the Class II category pursuant to s. 570.971 not to exceed \$5,000.

Section 29. Subsection (1) of section 496.420, Florida Statutes, is amended to read:

496.420 Civil remedies and enforcement.

(1) In addition to other remedies authorized by law, the department may bring a civil action in circuit court to enforce ss. 496.401-496.424 or s. 496.426. Upon a finding that <u>a any</u> person has violated any of these sections, a court may make any necessary order or enter a judgment including, but not limited to, a temporary or permanent injunction, a declaratory judgment,

Page 31 of 122

the appointment of a general or special magistrate or receiver, the sequestration of assets, the reimbursement of persons from whom contributions have been unlawfully solicited, the distribution of contributions pursuant to in accordance with the charitable or sponsor purpose expressed in the registration statement or pursuant to in accordance with the representations made to the person solicited, the reimbursement of the department for investigative costs and attorney, attorney's fees and costs, and any other equitable relief the court finds appropriate. Upon a finding that a any person has violated any provision of ss. 496.401-496.424 or s. 496.426 with actual knowledge or knowledge fairly implied on the basis of objective circumstances, a court may enter an order imposing a civil fine in the Class III category pursuant to s. 570.971 for each penalty in an amount not to exceed \$10,000 per violation.

Section 30. Paragraph (p) of subsection (1) of section 500.03, Florida Statutes, is amended to read:

500.03 Definitions; construction; applicability.-

- (1) For the purpose of this chapter, the term:
- (p) "Food establishment" means <u>a</u> any factory, food outlet, or any other facility manufacturing, processing, packing, holding, or preparing food or selling food at wholesale or retail. The term does not include <u>a</u> any business or activity that is regulated under <u>s. 413.051</u>, s. 500.80, chapter 509, or chapter 601. The term includes tomato packinghouses and repackers but does not include any other establishments that

Page 32 of 122

pack fruits and vegetables in their raw or natural states, including those fruits or vegetables that are washed, colored, or otherwise treated in their unpeeled, natural form before they are marketed.

Section 31. Paragraphs (a) and (b) of subsection (1) and subsection (8) of section 500.12, Florida Statutes, are amended to read:

500.12 Food permits; building permits.-

833

835

836

837

838

839

840

841

842843

844

845

846

847848

849850

851

852

853

854

855

856

857

858

- (1)(a) A food permit from the department is required of any person who operates a food establishment or retail food store, except:
- 1. Persons operating minor food outlets, including, but not limited to, video stores, that sell food that is commercially prepackaged, not potentially hazardous, and not time or temperature controlled for safety, if nonpotentially hazardous candy, chewing gum, soda, or popcorn, provided the shelf space for those items does not exceed 12 total linear feet and no other food is sold by the minor food outlet.
- 2. Persons subject to continuous, onsite federal or state inspection.
- 3. Persons selling only legumes in the shell, either parched, roasted, or boiled.
- 4. Persons selling sugar cane or sorghum syrup that has been boiled and bottled on a premise located within the state. Such bottles must contain a label listing the producer's name and street address, all added ingredients, the net weight or

Page 33 of 122

volume of the product, and a statement that reads, "This product has not been produced in a facility permitted by the Florida Department of Agriculture and Consumer Services."

859

860

861862

863

864

865

866

867

868

869

870

871

872

873

874

875

876

877

878

879

880

881

882

883

884

Each food establishment and retail food store regulated under this chapter must apply for and receive a food permit before operation begins. An application for a food permit from the department must be accompanied by a fee in an amount determined by department rule. The department shall adopt by rule a schedule of fees to be paid by each food establishment and retail food store as a condition of issuance or renewal of a food permit. Such fees, which may not exceed \$650 and shall be used solely for the recovery of costs for the services provided, except that the fee accompanying an application for a food permit for operating a bottled water plant may not exceed \$1,000 and the fee accompanying an application for a food permit for operating a packaged ice plant may not exceed \$250. The fee for operating a bottled water plant or a packaged ice plant shall be set by rule of the department. Food permits are not transferable from one person or physical location to another. Food permits must be renewed annually on or before January 1. If an application for renewal of a food permit is not received by the department within 30 days after its due date, a late fee, in an amount not exceeding $$100_T$ must be paid in addition to the food permit fee before the department may issue the food permit. The moneys collected shall be deposited in the General Inspection Trust Fund.

Page 34 of 122

(8) A Any person who, after October 1, 2000, applies for or renews a local <u>business tax certificate</u> occupational license to engage in business as a food establishment <u>or retail food</u> store must exhibit a current food permit or an active letter of exemption from the department before the local <u>business tax</u> certificate occupational license may be issued or renewed.

Section 32. Subsections (1), (2), and (3) of section 500.121, Florida Statutes, are amended, and subsection (7) is added to that section, to read:

500.121 Disciplinary procedures.-

885 l

886

887

888 889

890

891

892

893

894

895

896

897898

899

900

901

902

903

904

905

906

907

908

909

910

- (1) In addition to the suspension procedures provided in s. 500.12, if applicable, the department may impose an administrative fine in the Class II category pursuant to s. 570.971 a fine not to exceed \$5,000 against any retail food store, food establishment, or cottage food operation that violates this chapter, which fine, when imposed and paid, shall be deposited by the department into the General Inspection Trust Fund. The department may revoke or suspend the permit of any such retail food store or food establishment if it is satisfied that the retail food store or food establishment has:
 - (a) Violated any-of the provisions of this chapter.
- (b) Violated or aided or abetted in the violation of any law of this state governing or applicable to retail food stores or food establishments or any lawful rules of the department.
- (c) Knowingly committed, or been a party to, any material fraud, misrepresentation, conspiracy, collusion, trick, scheme,

Page 35 of 122

or device whereby <u>another</u> <u>any other</u> person, lawfully relying upon the word, representation, or conduct of a retail food store or food establishment, acts to her or his injury or damage.

- (d) Committed any act or conduct of the same or different character than that enumerated which constitutes fraudulent or dishonest dealing.
- (2) A Any manufacturer, processor, packer, or distributor who misrepresents or mislabels the country of origin of any food may, in addition to any penalty provided in this chapter, be subject to an additional administrative fine in the Class II category pursuant to s. 570.971 for each of up to \$10,000 per violation.
- (3) Any administrative order made and entered by the department imposing a fine pursuant to this section shall specify the amount of the fine and the time limit for payment thereof, not exceeding 21 15 days, and, upon failure of the permitholder to pay the fine within that time, the permit is subject to suspension or revocation.
- (7) The department may determine that a food establishment regulated under this chapter requires immediate closure when the food establishment fails to comply with this chapter or rules adopted under this chapter and presents an imminent threat to the public health, safety, and welfare. The department may accept inspection results from other state and local building officials and other regulatory agencies as justification for such action. The department shall, upon such a determination,

Page 36 of 122

issue an immediate final order to close a food establishment as follows:

- (a) The division director or designee shall determine that the continued operation of a food establishment presents an immediate danger to the public health, safety, and welfare.
- (b) Upon such determination, the department shall issue an immediate final order directing the owner or operator of the food establishment to cease operation and close the food establishment. The department shall serve the order upon the owner, operator, or agent thereof of the food establishment. The department may attach a closed-for-operation sign to the food establishment while the order remains in place.
- within 24 hours after the issuance of the order. Upon a determination that the food establishment has met the applicable requirements to resume operations, the department shall serve a release upon the owner, operator, or agent thereof of the food establishment.
- (d) A food establishment ordered by the department to cease operation and close under this section shall remain closed until released by the department or by a judicial order to reopen.
- (e) It is a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083, for a person to deface or remove a closed-for-operation sign placed on a food establishment by the department or for the owner or operator of

Page 37 of 122

a food establishment to resist closure of the establishment by the department. The department may impose administrative sanctions for violations of this paragraph.

(f) The department may adopt rules to administer this subsection.

Section 33. Subsection (1) of section 500.147, Florida Statutes, is amended to read:

500.147 Inspection of food establishments, food records, and vehicles.—

(1) The department or its duly authorized agent shall have free access at all reasonable hours to any food establishment, any food records, or any vehicle being used to transport or hold food in commerce for the purpose of inspecting such establishment, records, or vehicle to determine whether if any provision of this chapter or any rule adopted under this the chapter is being violated; to secure a sample or a specimen of any food after paying or offering to pay for such sample; to see that all sanitary rules adopted by the department are complied with; to facilitate tracing of food products in the event of a food-borne illness outbreak or identification of an adulterated or misbranded food item; or to enforce the special-occupancy provisions of the Florida Building Code which apply to food establishments.

Section 34. Subsection (3) of section 500.165, Florida Statutes, is amended to read:

500.165 Transporting shipments of food items; rules;

Page 38 of 122

989 penalty.-

(3) A Any person who violates subsection (1) or the rules adopted under subsection (2) is subject to an administrative fine in the Class III category pursuant to s. 570.971 for each not to exceed \$50,000 per violation. In addition, a any person who violates subsection (1) commits is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 35. Section 500.172, Florida Statutes, is amended to read:

500.172 Embargoing, detaining, destroying of food, or food-processing equipment, or areas that are is in violation.

(1) When the department or its duly authorized agent finds, or has probable cause to believe, that any food, ex food-processing equipment, food-processing area, or food storage area is in violation of this chapter or any rule adopted under this chapter so as to be dangerous, unwholesome, fraudulent, or insanitary within the meaning of this chapter, an agent of the department may issue and enforce a stop-sale, stop-use, removal, or hold order, which order gives notice that such article, ex processing equipment, processing area, or storage area is, or is suspected of being, in violation and has been detained or embargoed and which order warns all persons not to remove, use, or dispose of such article, ex processing equipment, processing area, or storage area by sale or otherwise until permission for removal, use, or disposal is given by the department or the

Page 39 of 122

court. A person may not It is unlawful for any person to remove, use, or dispose of such detained or embargoed article, exprocessing equipment, processing area, or storage area by sale or otherwise without such permission.

- area, or a storage area detained or embargoed under subsection (1) has been found by the department to be in violation of law or rule, the department may, within a reasonable period of time after the issuance of such notice, petition the circuit court in the jurisdiction of which the article, or processing equipment, processing area, or storage area is detained or embargoed for an order for condemnation of such article, or processing equipment, processing area, or storage area. When the department has found that an article, or processing equipment, a processing area, or a storage area so detained or embargoed is not in violation, the department shall rescind the stop-sale, stop-use, removal, or hold order.
- (3) If the court finds that the detained or embargoed article, or processing equipment, processing area, or storage area is in violation, such article, or processing equipment, processing area, or storage area shall, after entry of the decree, be destroyed or made sanitary at the expense of the claimant thereof under the supervision of the department, and; all court costs, fees, and storage and other proper expenses shall be taxed against the claimant of such article, or processing equipment, processing area, or storage area or her or

Page 40 of 122

1041

1043

1045

1046

1047

1048

1049

1050

1052

1053

1054

1055

1056

1057

1058

1059

1060

1061

1062

1063

1064

1065

1066

his agent. However, if the violation can be corrected by proper labeling of the article or sanitizing of the processing equipment, processing area, or storage area, and after such costs, fees, and expenses have been paid and a good and sufficient bond, conditioned that such article be so labeled or processed or such processing equipment, processing area, or storage area so sanitized, has been executed, the court may by order direct that such article, or processing equipment, processing area, or storage area be made available delivered to the claimant thereof for such labeling, processing, or sanitizing under the supervision of the department. The expense of such supervision shall be paid by the claimant. Such bond shall be returned to the claimant of the article, or processing equipment, processing area, or storage area on representation to the court by the department that the article, or processing equipment, processing area, or storage area is no longer in violation of this chapter and that the expenses of such supervision have been paid.

(4) When the department or any of its authorized agents finds in any room, building, vehicle, or other structure any meat, seafood, poultry, vegetable, fruit, or other perishable articles which are unsound or contain any filthy, decomposed, or putrid substances, or which may be poisonous or deleterious to health or otherwise unsafe, the same is being hereby declared to be a nuisance, and the department, or its authorized agent, shall forthwith condemn or destroy the same, or in any other

Page 41 of 122

manner render the same unsalable as human food.

Section 36. Sections 500.301, 500.302, 500.303, 500.304, 500.305, 500.306, and 500.601, Florida Statutes, are repealed.

Section 37. Paragraph (b) of subsection (3) of section 500.70, Florida Statutes, is amended to read:

500.70 Tomato food safety standards; inspections; penalties; tomato good agricultural practices; tomato best management practices.—

(3)

1067

1068

1069 1070

1071

1072

1073

10741075

1076

1077

10781079

1080

1081

1082

1083

1084

1085

1086

1087

1088

1089

1090

1091

1092

(b) The department may impose an administrative fine in the Class II category pursuant to s. 570.971 for each not to exceed \$5,000 per violation, or issue a written notice or warning under s. 500.179, against a person who violates any applicable provision of this section or any rule adopted under this section.

Section 38. Subsection (3) and paragraph (b) of subsection (4) of section 501.019, Florida Statutes, are amended to read: 501.019 Health studios; penalties.—

(3) The department may institute proceedings in the appropriate circuit court to recover any penalties or damages allowed in this section and for injunctive relief to enforce compliance with ss. 501.012-501.019 or any rule or order of the department. The department may seek a civil penalty in the Class II category pursuant to s. 570.971 of up to \$5,000 for each violation of this section.

(4)

Page 42 of 122

1093 Upon a finding as set forth in paragraph (a), the 1094 department may enter an order doing one or more of the following: 1095 Issuing a notice of noncompliance pursuant to s. 1096 120.695. 1097 1098 For a violation of s. 501.015 or s. 501.016, imposing 1099 an administrative fine in the Class II category pursuant to s. 1100 570.971 for each not to exceed \$5,000 per violation. 3. For a violation of s. 501.013, s. 501.017, or s. 1101 1102 501.018, imposing an administrative fine not to exceed \$500 per 1103 violation. 1104 3.4. Directing that the health studio cease and desist 1105 specified activities. 4.5. Refusing to register or revoking or suspending a 1106 1107 registration. 1108 5.6. Placing the registrant on probation for a period of 5 years, subject to such conditions as the department may specify 1109 1110 by rule. Section 39. Subsection (9) of section 501.059, Florida 1111 1112 Statutes, is amended, and subsection (12) is added to that 1113 section, to read: 1114 501.059 Telephone solicitation.-1115 The department shall investigate any complaints 1116 received concerning violations of this section. If, after

Page 43 of 122

investigating a any complaint, the department finds that there

has been a violation of this section, the department or the

CODING: Words stricken are deletions; words underlined are additions.

1117

1118

1119

1120

1121

1122 1123

1124

1125

1126

11271128

1129

1130

1131

1132

1133

1134

1135

1136

1137

1138

1139

1140

1141

1142

1143

1144

Department of Legal Affairs may bring an action to impose a civil penalty and to seek other relief, including injunctive relief, as the court deems appropriate against the telephone solicitor. The civil penalty shall be in the Class III category pursuant to s. 570.971 for each may not exceed \$10,000 per violation and shall be deposited in the General Inspection Trust Fund if the action or proceeding was brought by the department, or the Legal Affairs Revolving Trust Fund if the action or proceeding was brought by the Department of Legal Affairs. This civil penalty may be recovered in any action brought under this part by the department, or the department may terminate any investigation or action upon agreement by the person to pay a stipulated civil penalty. The department or the court may waive any civil penalty if the person has previously made full restitution or reimbursement or has paid actual damages to the consumers who have been injured by the violation.

- (b) The department may, as an alternative to the civil penalties provided in paragraph (a), impose an administrative fine in the Class I category pursuant to s. 570.971 not to exceed \$1,000 for each act or omission that constitutes a violation of this section. An administrative proceeding that could result in the entry of an order imposing an administrative penalty must be conducted pursuant to in accordance with chapter 120.
- (12) The department may adopt rules to implement this section.

Page 44 of 122

Section 40. Paragraph (b) of subsection (2) of section 501.612, Florida Statutes, is amended to read:

501.612 Grounds for departmental action against licensure applicants or licensees.—

- (2) Upon a finding as set forth in subsection (1), the department may enter an order:
- (b) Imposing an administrative fine in the Class III category pursuant to s. 570.971 not to exceed \$10,000 for each act or omission which constitutes a violation under this part.

Section 41. Section 501.619, Florida Statutes, is amended to read:

501.619 Civil penalties.—A Any person who engages in any act or practice declared in this part to be unlawful is liable for a civil penalty in the Class III category pursuant to s.

570.971 of not more than \$10,000 for each such violation. This civil penalty may be recovered in any action brought under this part by the department, or the department may terminate any investigation or action upon agreement by the person to pay a stipulated civil penalty. The department or the court may waive any such civil penalty or other fines or costs if the person has previously made full restitution or reimbursement or has paid actual damages to the purchasers who have been injured by the unlawful act or practice.

Section 42. Paragraph (a) of subsection (1) of section 501.922, Florida Statutes, is amended to read:

501.922 Violation.-

Page 45 of 122

(1) The department may enter an order imposing one or more of the following penalties against any person who violates ss. 501.91-501.923 or who impedes, obstructs, or hinders the department in performing its duties under those sections:

- (a) Imposition of an administrative fine in the Class II category pursuant to s. 570.971 for each of not more than \$1,000 per violation for a first-time offender. For a second-time or repeat offender, or any person who willfully and intentionally violates ss. 501.91-501.923, the administrative fine may not exceed \$5,000 per violation.
- Section 43. Paragraph (b) of subsection (1) of section 502.231, Florida Statutes, is amended to read:
 - 502.231 Penalty and injunction.-

- (1) The department may enter an order imposing one or more of the following penalties against any person who violates any provision of this chapter:
 - (b) Imposition of an administrative fine not to exceed:
- 1. <u>In the Class II category pursuant to s. 570.971 for</u>
 each Ten thousand dollars per violation in the case of a frozen
 dessert licensee;
- 2. Ten percent of the license fee or \$100, whichever is greater, for failure to report the information described in s. 502.053(3)(d); or
- 3. In the Class I category pursuant to s. 570.971 for each One thousand dollars per occurrence for any other violation.

Page 46 of 122

When imposing a fine under this paragraph, the department must consider the degree and extent of harm caused by the violation, the cost of rectifying the damage, the benefit to the violator, whether the violation was committed willfully, and the violator's compliance record.

Section 44. Subsection (1) of section 507.09, Florida Statutes, is amended to read:

507.09 Administrative remedies; penalties.-

1197l

1198

1199

1201

1202

1203

1204

1205

1206

1207

1208

1209

1210

1211

1212

1213 1214

1215

1216

1217

1218

1219

1220

- (1) The department may enter an order doing one or more of the following if the department finds that a mover or moving broker, or a person employed or contracted by a mover or broker, has violated or is operating in violation of this chapter or the rules or orders issued <u>pursuant to in accordance with this</u> chapter:
 - (a) Issuing a notice of noncompliance under s. 120.695.
- (b) Imposing an administrative fine in the Class II category pursuant to s. 570.971 not to exceed \$5,000 for each act or omission.
- (c) Directing that the person cease and desist specified activities.
- (d) Refusing to register or revoking or suspending a registration.
- (e) Placing the registrant on probation for a period of time, subject to the conditions specified by the department.
- Section 45. Subsection (2) of section 507.10, Florida 1222 Statutes, is amended to read:

Page 47 of 122

1223 507.10 Civil penalties; remedies.-

(2) The department may seek a civil penalty in the Class II category pursuant to s. 570.971 of up to \$5,000 for each violation of this chapter.

Section 46. Paragraph (g) of subsection (2) and paragraph (c) of subsection (3) of section 509.032, Florida Statutes, are amended to read:

509.032 Duties.-

1224

12251226

1227

12281229

1230

1231

1232

1233

1234

1235

12361237

1238

1239

1240

1241

1242

1243

1244

1245

1246 1247

1248

- (2) INSPECTION OF PREMISES.-
- (g) In inspecting public food service establishments, the department shall provide each inspected establishment with the food-recovery brochure developed under s. 595.420 570.0725.
- (3) SANITARY STANDARDS; EMERGENCIES; TEMPORARY FOOD SERVICE EVENTS.—The division shall:
- (c) Administer a public notification process for temporary food service events and distribute educational materials that address safe food storage, preparation, and service procedures.
- 1. Sponsors of temporary food service events shall notify the division not less than 3 days <u>before</u> prior to the scheduled event of the type of food service proposed, the time and location of the event, a complete list of food service vendors participating in the event, the number of individual food service facilities each vendor will operate at the event, and the identification number of each food service vendor's current license as a public food service establishment or temporary food service event licensee. Notification may be completed orally, by

Page 48 of 122

telephone, in person, or in writing. A public food service establishment or food service vendor may not use this notification process to circumvent the license requirements of this chapter.

- 2. The division shall keep a record of all notifications received for proposed temporary food service events and shall provide appropriate educational materials to the event sponsors, including the food-recovery brochure developed under s. 595.420 570.0725.
- 3.a. A public food service establishment or other food service vendor must obtain one of the following classes of license from the division: an individual license, for a fee of no more than \$105, for each temporary food service event in which it participates; or an annual license, for a fee of no more than \$1,000, that entitles the licensee to participate in an unlimited number of food service events during the license period. The division shall establish license fees, by rule, and may limit the number of food service facilities a licensee may operate at a particular temporary food service event under a single license.
- b. Public food service establishments holding current licenses from the division may operate under the regulations of such a license at temporary food service events of 3 days or less in duration.
- Section 47. Paragraph (a) of subsection (1) of section 525.16, Florida Statutes, is amended to read:

Page 49 of 122

525.16 Administrative fine; penalties; prosecution of cases by state attorney.—

- (1)(a) The department may enter an order imposing one or more of the following penalties against <u>a</u> any person who violates any of the provisions of this chapter or the rules adopted under this chapter or impedes, obstructs, or hinders the department in the performance of its duty in connection with the provisions of this chapter:
 - 1. Issuance of a warning letter.

- 2. Imposition of an administrative fine in the Class II category pursuant to s. 570.971 for each of not more than \$1,000 per violation for a first-time offender. For a second-time or repeat offender, or any person who is shown to have willfully and intentionally violated any provision of this chapter, the administrative fine shall not exceed \$5,000 per violation. When imposing any fine under this section, the department shall consider the degree and extent of harm caused by the violation, the cost of rectifying the damage, the amount of money the violator benefited from by noncompliance, whether the violation was committed willfully, and the compliance record of the violator.
- 3. Revocation or suspension of any registration issued by the department.
- Section 48. Subsection (1) of section 526.311, Florida Statutes, is amended to read:
 - 526.311 Enforcement; civil penalties; injunctive relief.-

Page 50 of 122

1301 A Any person who knowingly violates this act shall be 1302 subject to a civil penalty in the Class III category pursuant to 1303 s. 570.971 for each not to exceed \$10,000 per violation. Each 1304 day that a violation of this act occurs shall be considered a 1305 separate violation, but the no civil penalty may not shall exceed \$250,000. Any Such a person shall also be liable for 1306 1307 attorney attorney's fees and shall be subject to an action for 1308 injunctive relief. 1309 Section 49. Paragraph (b) of subsection (2) of section 1310 526.55, Florida Statutes, is amended to read:

526.55 Violation and penalties.-

1311

1312

1313

1314

1315

1316

1317

1318

13191320

1321

13221323

1324

1325

1326

- (2) If the department finds that a person has violated or is operating in violation of ss. 526.50-526.56 or the rules or orders adopted thereunder, the department may, by order:
- (b) Impose an administrative fine in the Class II category pursuant to s. 570.971 not to exceed \$5,000 for each violation;

Section 50. Subsection (1) of section 527.13, Florida Statutes, is amended to read:

527.13 Administrative fines and warning letters.-

(1) If <u>a</u> any person violates any provision of this chapter or any rule adopted <u>under this chapter</u> pursuant thereto or a cease and desist order, the department may impose civil or administrative penalties <u>in the Class II category pursuant to s. 570.971</u> not to exceed \$3,000 for each offense, suspend or revoke the license or qualification issued to such person, or any of the foregoing. The cost of the proceedings to enforce this

Page 51 of 122

chapter may be added to any penalty imposed. The department may allow the licensee a reasonable period, not to exceed 90 days, within which to pay to the department the amount of the penalty so imposed. If the licensee fails to pay the penalty in its entirety to the department at its office at Tallahassee within the period so allowed, the licenses of the licensee shall stand revoked upon expiration of such period.

1327 1328

13291330

1331

13321333

1334

1335

13361337

1338

13391340

1341

1342

1343

1344

1345

1346

1351

1352

Section 51. Subsection (1) of section 531.50, Florida Statutes, is amended to read:

- 531.50 Administrative fine, penalties, and offenses.-
- of the following penalties against <u>a</u> any person who violates any provision of this chapter or any rule adopted under this chapter or impedes, obstructs, or hinders the department in <u>performing</u> the performance of its duties <u>under</u> in connection with the <u>provisions of</u> this chapter:
 - (a) Issuance of a warning letter or notice.
- (b) Imposition of an administrative fine <u>in the Class II</u> category pursuant to s. 570.971 for each of:
 - 1. Up to \$1,000 for a first violation;
- 2. Up to \$2,500 for a second violation within 2 years

 1348 after the first violation; or
- 3. Up to \$5,000 for a third violation within 2 years after the first violation.

When imposing any fine under this section, the department shall

Page 52 of 122

1353 1354

1355

1356

1357

1358

1359

1360

1361

13621363

1364

1365

1366

13671368

1369 1370

1371

1372

1373

1374

1375

1376

consider the degree and extent of potential harm caused by the violation, the amount of money by which the violator benefited from noncompliance, whether the violation was committed willfully, and the compliance record of the violator. All fines, monetary penalties, and costs received by the department shall be deposited in the General Inspection Trust Fund for the purpose of administering the provisions of this chapter. Subsection (2) of section 534.52, Florida Section 52. Statutes, is amended to read: 534.52 Violations; refusal, suspension, revocation; penalties.-In addition, or as an alternative to refusing, (2) suspending, or revoking a license in cases involving violations, the department may impose an administrative a fine in the Class I category pursuant to s. 570.971 not to exceed \$500 for the first offense and not to exceed \$1,000 for the second or subsequent violations. When imposed and paid, such fines shall be deposited in the General Inspection Trust Fund. Section 53. Paragraphs (b) and (d) of subsection (7) of section 539.001, Florida Statutes, are amended to read: 539.001 The Florida Pawnbroking Act.-ORDERS IMPOSING PENALTIES.-

- (b) Upon a finding as set forth in paragraph (a), the agency may enter an order doing one or more of the following:
- 1. Issuing a notice of noncompliance pursuant to s. 1378 120.695.

Page 53 of 122

2. Imposing an administrative fine in the Class II category pursuant to s. 570.971 not to exceed \$5,000 for each act which constitutes a violation of this section or a rule or an order.

3. Directing that the pawnbroker cease and desist specified activities.

- 4. Refusing to license or revoking or suspending a license.
- 5. Placing the licensee on probation for a period of time, subject to such conditions as the agency may specify.
- (d)1. When the agency, if a violation of this section occurs, has reasonable cause to believe that a person is operating in violation of this section, the agency may bring a civil action in the appropriate court for temporary or permanent injunctive relief and may seek other appropriate civil relief, including a civil penalty in the Class II category pursuant to s. 570.971 not to exceed \$5,000 for each violation, restitution and damages for injured customers, court costs, and reasonable attorney attorney's fees.
- 2. The agency may terminate any investigation or action upon agreement by the offender to pay a stipulated civil penalty, to make restitution or pay damages to customers, or to satisfy any other relief authorized herein and requested by the agency.
- Section 54. Paragraph (b) of subsection (4) and paragraph (a) of subsection (5) of section 559.921, Florida Statutes, are

Page 54 of 122

1405 amended to read: 559.921 Remedies.-1406 1407 (4)1408 Upon a finding as set forth in paragraph (a), the department may enter an order doing one or more of the 1409 1410 following: 1411 1. Issuing a notice of noncompliance pursuant to s. 120,695. 1412 Imposing an administrative fine in the Class I category 1413 1414 pursuant to s. 570.971 for each not to exceed \$1,000 per violation for each act which constitutes a violation of this 1415 1416 part or a rule or order. Directing that the motor vehicle repair shop cease and 1417 3. desist specified activities. 1418 1419 Refusing to register or revoking or suspending a 1420 registration. Placing the registrant on probation for a period of 1421 1422 time, subject to such conditions as the department may specify. 1423 (5)(a) The department or the state attorney, if a 1424 violation of this part occurs in his or her judicial circuit, 1425 shall be the enforcing authority for purposes of this part and 1426 may bring a civil action in circuit court for temporary or 1427 permanent injunctive relief and may seek other appropriate civil 1428 relief, including a civil penalty in the Class I category 1429 pursuant to s. 570.971 not to exceed \$1,000 for each violation,

Page 55 of 122

restitution and damages for injured customers, court costs, and

CODING: Words stricken are deletions; words underlined are additions.

1430

L431	reasonable <u>attorney attorney's fees</u> .
L432	Section 55. Subsection (1) of section 559.9355, Florida
L433	Statutes, is amended to read:
L434	559.9355 Administrative remedies; penalties
L435	(1) The department may enter an order doing one or more of
L436	the following if the department finds that a person has violated
L437	or is operating in violation of any of the provisions of this
L438	part or the rules or orders issued thereunder:
L439	(a) Issuing a notice of noncompliance pursuant to s.
L440	120.695.
L441	(b) Imposing an administrative fine $\underline{ ext{in}}$ the Class II
L442	category pursuant to s. 570.971 not to exceed \$5,000 for each
L443	act or omission.
L 4 4 4	(c) Imposing an administrative fine not to exceed \$10,000
L445	for each act or omission in violation of s. 559.9335(22) or
L446	(23) .
L447	(c) (d) Directing that the person cease and desist
L448	specified activities.
L449	(d) (e) Refusing to register or canceling or suspending a
L450	registration.
L451	(e) (f) Placing the registrant on probation for a period of
L452	time, subject to such conditions as the department may specify.
L453	(f) (g) Canceling an exemption granted under s. 559.935.
L454	Section 56. Subsections (2) and (3) of section 559.936,
L455	Elawida Chatutaa aya ayandad ta wada
	Florida Statutes, are amended to read:

Page 56 of 122

L457	(2) The department may seek a civil penalty in the Class
L458	II category pursuant to s. 570.971 of up to \$5,000 for each
L459	violation of this part.
1460	(3) The department may seek a civil penalty in the Class
1461	III category pursuant to s. 570.971 of up to \$10,000 for each
1462	act or omission in violation of s. 559.9335(22) or (23).
1463	Section 57. Subsection (33) of section 570.07, Florida
1464	Statutes, is amended to read:
1465	570.07 Department of Agriculture and Consumer Services;
1466	functions, powers, and duties.—The department shall have and
1467	exercise the following functions, powers, and duties:
1468	(33) To assist local volunteer and nonprofit organizations
1469	in soliciting, collecting, packaging, or delivering surplus
1470	fresh fruit and vegetables for distribution $\underline{ ext{pursuant to}}$ $\underline{ ext{in}}$
1471	$\frac{\text{accordance with}}{\text{s.}}$ s. $\frac{595.420}{\text{s.}}$ $\frac{570.0725}{\text{s.}}$. The department also may
1472	coordinate the development of food recovery programs in the
L473	production areas of the state using local volunteer and
L474	nonprofit organizations.
L475	Section 58. Section 570.0705, Florida Statutes, is
L476	renumbered as section 570.232, Florida Statutes.
L477	Section 59. Section 570.0725, Florida Statutes, is
L478	transferred and renumbered as section 595.420, Florida Statutes.
L479	Section 60. Section 570.073, Florida Statutes, is
1480	renumbered as section 570.65, Florida Statutes.
L481	Section 61. Section 570.074, Florida Statutes, is
1482	renumbered as section 570 66. Florida Statutes, and amended to

Page 57 of 122

CODING: Words $\underline{\text{stricken}}$ are deletions; words $\underline{\text{underlined}}$ are additions.

read:

570.66 570.074 Department of Agriculture and Consumer Services; water policy.—The commissioner may create an Office of Agricultural Water Policy under the supervision of a senior manager exempt under s. 110.205 in the Senior Management Service. The commissioner may designate the bureaus and positions in the various organizational divisions of the department that report to the this office relating to any matter over which the department has jurisdiction in matters relating to water policy affecting agriculture, application of such policies, and coordination of such matters with state and federal agencies. The office shall enforce and implement the provisions of chapter 582 and rules relating to soil and water conservation.

Section 62. Section 570.0741, Florida Statutes, is transferred, renumbered as section 377.805, Florida Statutes, and amended to read:

377.805 570.0741 Energy efficiency and conservation clearinghouse.—The Office of Energy within the Department of Agriculture and Consumer Services, in consultation with the Public Service Commission, the Florida Building Commission, and the Florida Energy Systems Consortium, shall develop a clearinghouse of information regarding cost savings associated with various energy efficiency and conservation measures. The Department of Agriculture and Consumer Services shall post the information on its website by July 1, 2013.

Page 58 of 122

1509	Section 63. <u>Section 570.075, Florida Statutes, is</u>
1510	renumbered as section 570.916, Florida Statutes.
1511	Section 64. Section 570.076, Florida Statutes, is
1512	renumbered as section 570.921, Florida Statutes, and paragraph
1513	(c) of subsection (2) of that section is amended to read:
1514	570.921 570.076 Environmental Stewardship Certification
1515	Program.—The department may, by rule, establish the
1516	Environmental Stewardship Certification Program consistent with
1517	this section. A rule adopted under this section must be
1518	developed in consultation with state universities, agricultural
1519	organizations, and other interested parties.
1520	(2) The department shall provide an agricultural
1521	certification under this program for implementation of one or
1522	more of the following criteria:
1523	(c) Best management practices adopted by rule pursuant to
1524	s. $403.067(7)(c)$ or s. $570.93(1)(b)$ $570.085(1)(b)$.
1525	Section 65. Section 570.085, Florida Statutes, is
1526	renumbered as section 570.93, Florida Statutes.
1527	Section 66. <u>Section 570.087</u> , Florida Statutes, is
1528	renumbered as section 570.94, Florida Statutes.
1529	Section 67. Section 570.14, Florida Statutes, is
1530	renumbered as section 570.031, Florida Statutes, and amended to
1531	read:
1532	570.031 570.14 Seal of department.—The department shall
1533	have an official seal which shall be used for the authentication
1534	of the orders and proceedings of the department and for such

Page 59 of 122

1535	other purposes as the department may prescribe. Use of the seal
1536	or any likeness thereof requires written approval of the
1537	department.
1538	Section 68. Section 570.16, Florida Statutes, is
1539	renumbered as section 570.051, Florida Statutes.
1540	Section 69. Section 570.17, Florida Statutes, is
1541	renumbered as section 570.081, Florida Statutes.
1542	Section 70. Section 570.18, Florida Statutes, is
1543	renumbered as section 570.041, Florida Statutes.
1544	Section 71. Paragraph (d) of subsection (1) and subsection
1545	(2) of section 570.23, Florida Statutes, are amended to read:
1546	570.23 State Agricultural Advisory Council
1547	(1) COMPOSITION.—The State Agricultural Advisory Council
1548	is hereby created in the department.
1549	(d) On or after January 15, 1988, Alternates shall be
1550	appointed for each member and shall serve as alternates for the
1551	remainder of the corresponding members' terms. As terms of
1552	current members expire, members and their alternates shall be
1553	appointed for 4-year terms and shall serve until their
1554	successors are duly qualified and appointed. A vacancy shall be
1555	filled for the remainder of an unexpired term in the same manner
1556	as an initial appointment.
1557	(2) POWERS AND DUTIES; MEETINGS; PROCEDURES; RECORDS.—The
1558	meetings, powers and duties, procedures, and recordkeeping of
1559	the State Agricultural Advisory Council shall be pursuant to
1560	governed by the provisions of s. 570.232 570.0705 relating to

Page 60 of 122

1561	advisory committees established within the department.
1562	Section 72. Section 570.241, Florida Statutes, is
1563	renumbered as section 570.73, Florida Statutes.
1564	Section 73. Section 570.242, Florida Statutes, is
1565	renumbered as section 570.74, Florida Statutes, and amended to
1566	read:
1567	570.74 570.242 Definitions relating to Agricultural
1568	Economic Development ActFor purposes of this act, the term
1569	following terms shall have the following meanings:
1570	(1) "Agriculturally depressed area" means a rural area
1571	that which has declining profitability from agricultural
1572	enterprises and one or more of the following characteristics:
1573	(a) A stable or declining population.
1574	(b) A stable or declining real per capita income.
1575	(c) A traditional economy based on agriculture or
1576	extraction of solid minerals.
1577	(d) A low ad valorem tax base.
1578	(e) A need for agribusiness and leadership training.
1579	(f) Crop losses or economic depression resulting from a
1580	natural disaster or socioeconomic conditions or events that
1581	which negatively impact a crop.
1582	(2) "Assistance" means financial or nonfinancial
1583	assistance issued pursuant to the provisions of this act.
1584	(3) "Commissioner" means the Commissioner of Agriculture.
1585	(4) "Department" means the Department of Agriculture and
1506	Congumen Convigae

Page 61 of 122

CODING: Words $\underline{\text{stricken}}$ are deletions; words $\underline{\text{underlined}}$ are additions.

128/	$\frac{(3)}{(3)}$ "Financial assistance" means the providing of funds
1588	to an agribusiness.
1589	$\underline{(4)}$ "Nonfinancial assistance" means the providing of
1590	personnel to work with an agribusiness to establish an
1591	infrastructure, including, but not limited to, the development
1592	of an accounting system, management procedures, and a marketing
1593	plan. Nonfinancial assistance $rac{shall}{}$ also $rac{includes}{}$ $rac{include}{}$ the
1594	providing of equipment.
1595	Section 74. Section 570.243, Florida Statutes, is
1596	renumbered as section 570.75, Florida Statutes.
1597	Section 75. Section 570.244, Florida Statutes, is
1598	renumbered as section 570.76, Florida Statutes.
1599	Section 76. Section 570.245, Florida Statutes, is
1600	renumbered as section 570.77, Florida Statutes.
1601	Section 77. Section 570.246, Florida Statutes, is
1602	renumbered as section 570.78, Florida Statutes.
1603	Section 78. Section 570.247, Florida Statutes, is
1604	renumbered as section 570.79, Florida Statutes, and amended to
1605	read:
1606	570.79 570.247 Adoption Promulgation of rules.—In
1607	conjunction with funds specifically appropriated for the
1608	purposes specified in this act, The department shall adopt shall
1609	begin to promulgate rules no later than January 1, 1992,
1610	pursuant to s. 120.54, pertaining to:
1611	(1) Formal notification procedures for the availability of
1612	assistance, including publication in the Florida Administrative
•	B 00 (100

Page 62 of 122

1613 Register pursuant to s. 120.55.

1614

1615

1616

1617

1618

1619

1620

1621

1622

1623

1624

1625

1626

1627

1628

1629

1630

1631

1632

1633

1634

- (2) Written evaluation criteria for selecting project proposals to receive assistance. The criteria for eligibility of assistance shall include a written business plan delineating the economic viability of the proposed project, including the financial commitment by project participants and a schedule for repayment of agricultural economic development funds.
- (3) Procedures for repayment of financial assistance by an assisted agribusiness into the General Inspection Trust Fund within the department. Repayment of financial assistance shall be based upon a percentage of future profits until repayment is complete.
- (4) Funding procedures for projects eligible for assistance. These procedures shall include the amount of funding, the limits and requirements for the objects of expenditure, and the duration of assistance.
- (5) Other subject matter pertaining to the implementation of this act.
- Section 79. <u>Section 570.248, Florida Statutes, is</u> renumbered as section 570.81, Florida Statutes.
- Section 80. <u>Section 570.249</u>, Florida Statutes, is renumbered as section 570.82, Florida Statutes.
- Section 81. Section 570.345, Florida Statutes, is repealed.
- Section 82. Subsection (5) of section 570.36, Florida
 1638 Statutes, is amended to read:

Page 63 of 122

570.36 Division of Animal Industry; powers and duties.—The duties of the Division of Animal Industry include, but are not limited to:

(5) Operating and managing the animal disease diagnostic laboratory laboratories provided for in chapter 585.

Section 83. Section 570.38, Florida Statutes, is transferred, renumbered as section 585.008, Florida Statutes, and amended to read:

585.008 570.38 Animal Industry Technical Council.-

- (1) COMPOSITION.—The Animal Industry Technical Council is hereby created in the department and shall be composed of 14 members as follows:
- (a) The beef cattle, swine, dairy, horse, independent agricultural market markets, meat processing and packing establishment establishments, veterinary medicine, and poultry representatives who serve on the State Agricultural Advisory Council and three additional representatives from the beef cattle industry, as well as three at-large members representing other animal industries in the state, who shall be appointed by the commissioner for 4-year terms or until their successors are duly qualified and appointed.
- (b) Each additional beef cattle representative shall be appointed subject to the qualifications and by the procedure as prescribed in s. 570.23 for membership to the council by the beef cattle representative. If a vacancy occurs in these three positions, it shall be filled for the remainder of the term in

Page 64 of 122

the same manner as an initial appointment.

(2) POWERS AND DUTIES; MEETINGS; PROCEDURES; RECORDS.—The meetings, powers and duties, procedures, and recordkeeping of the Animal Industry Technical Council shall be <u>pursuant to</u> governed by the provisions of s. <u>570.232</u> <u>570.0705</u> relating to advisory committees established within the department.

Section 84. Section 570.42, Florida Statutes, is transferred, renumbered as section 502.301, Florida Statutes, and amended to read:

502.301 570.42 Dairy Industry Technical Council.-

- (1) COMPOSITION.—The Dairy Industry Technical Council is hereby created within in the department and shall be composed of seven members as follows:
- (a) Two citizens of the state, one of whom shall be associated with the Agricultural Extension Service of the University of Florida and the other with the College of Agricultural and Life Science Agriculture of the University of Florida.
 - (b) An employee of the Department of Health.
- (c) Two dairy farmers who are actively engaged in the production of milk in this state and who earn a major portion of their income from the production of milk. The commissioner shall appoint the two members provided for in this paragraph from no fewer than four nor more than six nominees submitted by the recognized statewide organizations representing this group. In the absence of nominations, the commissioner shall appoint other

Page 65 of 122

persons qualified under the provisions of this paragraph.

- milk dealer who operates a milk gathering station or processing plant where milk is collected and bottled or otherwise processed and prepared for sale. The commissioner shall appoint the two members provided for in this paragraph from no fewer than four nor more than six nominees submitted by the recognized statewide organizations representing this group. In the absence of nominations, the commissioner shall appoint other persons qualified under the provisions of this paragraph.
- (e) All members shall serve 4-year terms or until their successors are duly qualified and appointed. If a vacancy occurs, it shall be filled for the remainder of the term in the manner of an initial appointment.
- (2) POWERS AND DUTIES; MEETINGS; PROCEDURES; RECORDS.—The meetings, powers and duties, procedures, and recordkeeping of the Dairy Industry Technical Council shall be <u>pursuant to</u> governed by the provisions of s. 570.232 570.0705 relating to advisory committees established within the department.
- Section 85. Subsections (5) through (9) of section 570.44, Florida Statutes, are renumbered as subsections (4) through (8), respectively, and subsections (3) and (4) of that section are amended to read:
- 570.44 Division of Agricultural Environmental Services; powers and duties.—The duties of the Division of Agricultural Environmental Services include, but are not limited to:

Page 66 of 122

and evaluating technical and scientific data associated with the production, manufacture, storage, transportation, sale, or use of any article or product with respect to any statutory authority which is conferred on the department. The department may is authorized to establish positions within the division for the employment of experts in the fields of toxicology, hydrology, and biology to conduct such reviews and evaluations and may. The department is also authorized to establish appropriate clerical support positions to implement the duties and responsibilities of the division.

(4) Enforcing and implementing the responsibilities of chapter 582, and the rules relating to soil and water conservation.

Section 86. Subsection (2) of section 570.45, Florida Statutes, is amended to read:

570.45 Director; duties.-

(2) The director shall supervise, direct, and coordinate the activities of the division and enforce the provisions of chapters 388, 482, 487, 501, 504, 531, 570, 576, 578, and 580_{7} and 582 and any other chapter necessary to carry out the responsibilities of the division.

Section 87. Paragraph (d) of subsection (3) of section 570.451, Florida Statutes, is amended to read:

570.451 Agricultural Feed, Seed, and Fertilizer Advisory Council.-

Page 67 of 122

L743	(3)
1744	(d) The meetings, powers and duties, procedures, and
1745	recordkeeping of the council shall be pursuant to in accordance
1746	with the provisions of s. 570.232 570.0705 relating to advisory
1747	committees established within the department.
1748	Section 88. Section 570.481, Florida Statutes, is
1749	transferred and renumbered as section 603.011, Florida Statutes.
1750	Section 89. Subsections (2) and (3) of section 570.50,
1751	Florida Statutes, are amended to read:
1752	570.50 Division of Food Safety; powers and duties.—The
1753	duties of the Division of Food Safety include, but are not
1754	limited to:
1755	(2) Conducting those general inspection activities
1756	relating to food and food products being processed, held, or
1757	offered for sale in this state and enforcing those provisions of
1758	chapters 500, 501, 502, 531, 583, 585, 586, <u>597,</u> and 601
1759	relating to foods as authorized by the department.
L760	(3) Analyzing samples of foods offered for sale in this
1761	state as required under chapters 500, 501, 502, 585, 586, <u>597,</u>
L762	and 601.
L763	Section 90. Subsection (2) of section 570.51, Florida
L764	Statutes, is amended to read:

Page 68 of 122

the activities of the division and enforce the provisions of

chapters 500, 501, 502, 531, 583, 585, $\underline{597}$, and 601 and any

(2) The director shall supervise, direct, and coordinate

570.51 Director; qualifications; duties.-

CODING: Words stricken are deletions; words underlined are additions.

1765

1766

1767

1768

+,00	other chapter necessary to early out the responsibilities of the
1770	division.
1771	Section 91. Section 570.531, Florida Statutes, is
1772	renumbered as section 570.209, Florida Statutes.
1773	Section 92. Section 570.542, Florida Statutes, is
1774	repealed.
1775	Section 93. Subsection (2) of section 570.543, Florida
1776	Statutes, is amended to read:
1777	570.543 Florida Consumers' Council.—The Florida Consumers'
1778	Council in the department is created to advise and assist the
1779	department in carrying out its duties.
1780	(2) POWERS AND DUTIES; MEETINGS; PROCEDURES; RECORDS.—The
1781	meetings, powers and duties, procedures, and recordkeeping of
1782	the Florida Consumers' Council shall be pursuant to governed by
1783	the provisions of s. 570.232 570.0705 relating to advisory
1784	committees established within the department. The council
1785	members or chair may call no more than two meetings.
1786	Section 94. Section 570.545, Florida Statutes, is
1787	transferred and renumbered as section 501.0113, Florida
1788	Statutes.
1789	Section 95. Section 570.55, Florida Statutes, is
1790	transferred and renumbered as section 603.211, Florida Statutes.
1791	Section 96. Section 570.67, Florida Statutes, is created
1792	to read:
1793	570.67 Office of Energy.—The Office of Energy is created
1794	within the department. The office shall be under the supervision

Page 69 of 122

CODING: Words $\underline{\text{stricken}}$ are deletions; words $\underline{\text{underlined}}$ are additions.

1795l of a senior manager exempt under s. 110.205 in the Senior 1796 Management Service appointed by the commissioner. The duties of 1797 the office shall include, but are not limited to, administering and enforcing chapter 377, the rules adopted under that chapter, 1798 1799 and any other duties authorized by the commissioner. 1800 Section 97. Subsections (2) and (12) of section 570.71, 1801 Florida Statutes, are amended to read: 1802 570.71 Conservation easements and agreements.-1803 To achieve the purposes of this section act, beginning no sooner than July 1, 2002, and every year thereafter, the 1804 1805 department may accept applications for project proposals that: 1806 (a) Purchase conservation easements, as defined in s. 704.06. 1807 1808 (b) Purchase rural-lands-protection easements pursuant to 1809 this section act. 1810 Fund resource conservation agreements pursuant to this 1811 section act. 1812 Fund agricultural protection agreements pursuant to 1813 this section act. 1814 (12)The department may is authorized to use funds from 1815 the following sources to implement this section act: 1816 (a) State funds: 1817 (b) Federal funds; 1818 (C) Other governmental entities; 1819 (d) Nongovernmental organizations; or 1820 (e) Private individuals.

Page 70 of 122

1821 1822 Any such funds provided shall be deposited into the Conservation 1823 and Recreation Lands Program Trust Fund within the Department of 1824 Agriculture and Consumer Services and used for the purposes of 1825 this section, including administrative and operating expenses 1826 related to appraisals, mapping, title process, personnel, and 1827 other real estate expenses act. 1828 Section 98. Section 570.72, Florida Statutes, is repealed. 1829 Section 570.901, Florida Statutes, is Section 99. 1830 renumbered as section 570.692, Florida Statutes. 1831 Section 100. Section 570.902, Florida Statutes, is 1832 renumbered as section 570.69, Florida Statutes, and amended to 1833 read: 1834 570.69 570.902 Definitions; ss. 570.69 and 570.691 570.902 1835 and 570.903.—For the purpose of this section and s. 570.691 1836 570.903: "Designated program" means the departmental program 1837 1838 which a direct-support organization has been created to support. 1839 "Direct-support organization" or "organization" means 1840 an organization which is a Florida corporation not for profit 1841 incorporated under the provisions of chapter 617 and approved by 1842 the department to operate for the benefit of a museum or a 1843 designated program. 1844 "Museum" means the Florida Agricultural Museum, which 1845 is designated as the museum for agriculture and rural history of

Page 71 of 122

CODING: Words stricken are deletions; words underlined are additions.

the State of Florida.

1846

Section 101. <u>Section 570.903</u>, <u>Florida Statutes</u>, is renumbered as section 570.691, Florida Statutes.

Section 102. <u>Section 570.91, Florida statutes, is</u> renumbered as section 570.693, Florida Statutes.

Section 103. Section 570.9135, Florida Statutes, is renumbered as section 570.83, Florida Statutes, and subsection (6) of that section is amended to read:

570.83 570.9135 Beef Market Development Act; definitions; Florida Beef Council, Inc., creation, purposes, governing board, powers, and duties; referendum on assessments imposed on gross receipts from cattle sales; payments to organizations for services; collecting and refunding assessments; vote on continuing the act; council bylaws.—

- shall have the opportunity to vote in a referendum to determine whether the council shall be authorized to impose an assessment of not more than \$1 per head on cattle sold in the state. The referendum shall pose the question: "Do you approve of an assessment program, up to \$1 per head of cattle pursuant to section 570.83 570.9135, Florida Statutes, to be funded through specific contributions that are mandatory and refundable upon request?"
- (a) A referendum held under this section must be conducted by secret ballot at extension offices of the Institute of Food and Agricultural Sciences of the University of Florida or at offices of the United States Department of Agriculture with the

Page 72 of 122

1873 cooperation of the department.

(b) Notice of a referendum to be held under this act must be given at least once in trade publications, the public press, and statewide newspapers at least 30 days before the referendum is held.

- (c) Additional referenda may be held to authorize the council to increase the assessment to more than \$1 per head of cattle. Such referendum shall pose the question: "Do you approve of granting the Florida Beef Council, Inc., authority to increase the per-head-of-cattle assessment pursuant to section 570.83 570.9135, Florida Statutes, from ...(present rate)... to up to a maximum of ...(proposed rate)... per head?" Referenda may not be held more often than once every 3 years.
- (d) Each cattle producer is entitled to only one vote in a referendum held under this <u>section</u> act. Proof of identification and cattle ownership must be presented before voting.
- (e) A simple majority of those casting ballots shall determine any issue that requires a referendum under this section act.

Section 104. <u>Section 570.92</u>, <u>Florida Statutes</u>, is repealed.

Section 105. <u>Section 570.951, Florida Statutes, is</u> renumbered as section 570.681, Florida Statutes.

Section 106. Section 570.952, Florida Statutes, is renumbered as section 570.685, Florida Statutes, and amended to read:

Page 73 of 122

 $\underline{570.685}$ $\underline{570.952}$ Florida Agriculture Center and Horse Park Authority.—

- (1) There is created within the Department of Agriculture and Consumer Services the Florida Agriculture Center and Horse Park Authority which shall be governed by this section and s. $570.232 \ \frac{570.903}{}$.
- (2) The authority shall be composed of 21 members appointed by the commissioner.

1899l

1900

1901

1902

1903

1904

1905

1906

1907

1908

1909

1910

1911

1912

1913

1914

1915

19161917

1918

1919

1920

1921

1922

1923

1924

- (a) Initially, the commissioner shall appoint 11 members for 4-year terms and 10 members for 2-year terms. Thereafter, each member shall be appointed for a term of 4 years from the date of appointment, except that a vacancy shall be filled by appointment for the remainder of the term.
- (b) \underline{A} Any member of the authority who fails to attend three consecutive authority meetings without good cause shall be deemed to have resigned from the authority.
- (c) Terms for members appointed prior to July 1, 2005, shall expire on July 1, 2005.
- (3) The Florida Agriculture Center and Horse Park Authority shall have the power and duty to:
- (a) Appoint, with approval from the commissioner, an executive director for the Florida Agriculture Center and Horse Park.
- (b) Establish rules of procedure for conducting its meetings and approving matters before the authority <u>pursuant to that are consistent with</u> s. 570.232 570.903.

Page 74 of 122

CODING: Words stricken are deletions; words underlined are additions.

hb7091-00

(c) Develop, document, and implement strategies for the planning, construction, and operation of the Florida Agriculture Center and Horse Park.

- (d) Advise and consult with the commissioner on matters related to the Florida Agriculture Center and Horse Park.
- (e) Consider all matters submitted to the authority by the commissioner.
- (4) The authority shall meet at least semiannually and elect a <u>chair chairperson</u>, a vice <u>chair chairperson</u>, and a secretary for 1-year terms.
- (a) The authority shall meet at the call of its <u>chair</u> chairperson, at the request of a majority of its membership, at the request of the commissioner, or at such times as may be prescribed by its rules of procedure.
- (b) The department shall be responsible for providing administrative and staff support services relating to the meetings of the authority and shall provide suitable space in the offices of the department for the meetings and the storage of records of the authority.
- (c) In conducting its meetings, the authority shall use accepted rules of procedure. The secretary shall keep a complete record of the proceedings of each meeting, which record shall show the names of the members present and the actions taken. These records shall be kept on file with the department, and such records and other documents regarding matters within the jurisdiction of the authority shall be subject to inspection by

Page 75 of 122

1951 members of the authority.

Section 107. <u>Section 570.953, Florida Statutes, is</u> renumbered as section 570.686, Flor<u>ida Statutes.</u>

Section 108. <u>Section 570.954</u>, Florida Statutes, is renumbered as section 570.841, Florida Statutes.

Section 109. <u>Section 570.96</u>, Florida Statutes, is renumbered as section 570.85, Florida Statutes.

Section 110. Section 570.961, Florida Statutes, is renumbered as section 570.86, Florida Statutes, and amended to read:

570.86 570.961 Definitions.—As used in ss. 570.85-570.89 570.96-570.964, the term:

- (1) "Agritourism activity" means any agricultural related activity consistent with a bona fide farm or ranch or in a working forest which allows members of the general public, for recreational, entertainment, or educational purposes, to view or enjoy activities, including farming, ranching, historical, cultural, or harvest-your-own activities and attractions. An agritourism activity does not include the construction of new or additional structures or facilities intended primarily to house, shelter, transport, or otherwise accommodate members of the general public. An activity is an agritourism activity regardless of whether or not the participant paid to participate in the activity.
- (2) "Agritourism operator" means \underline{a} any person who is engaged in the business of providing one or more agritourism

Page 76 of 122

activities, whether for compensation or not for compensation.

- (3) "Farm" means the land, buildings, support facilities, machinery, and other appurtenances used in the production of farm or aquaculture products, including land used to display plants, animals, farm products, or farm equipment to the public.
- (4) "Farm operation" has the same meaning as defined in s. 823.14.
- 1984 "Inherent risks of agritourism activity" means those 1985 dangers or conditions that are an integral part of an 1986 agritourism activity including certain hazards, such as surface 1987 and subsurface conditions; natural conditions of land, 1988 vegetation, and waters; the behavior of wild or domestic 1989 animals; and the ordinary dangers of structures or equipment 1990 ordinarily used in farming and ranching operations. The term 1991 also includes the potential of a participant to act in a 1992 negligent manner that may contribute to the injury of the 1993 participant or others, including failing to follow the 1994 instructions given by the agritourism operator or failing to exercise reasonable caution while engaging in the agritourism 1995 1996 activity.

Section 111. <u>Section 570.962, Florida Statutes, is</u> renumbered as section 570.87, Florida Statutes.

Section 112. Section 570.963, Florida Statutes, is renumbered as section 570.88, Florida Statutes, and subsection (1) of that section is amended to read:

570.88 570.963 Liability.-

1977

1978

1979 1980

1981

1982

1983

1997

1998

1999

2000

2001

2002

Page 77 of 122

2003l

(1) Except as provided in subsection (2), an agritourism operator, his or her employer or employee, or the owner of the underlying land on which the agritourism occurs is not liable for injury or death of, or damage or loss to, a participant resulting from the inherent risks of agritourism activities if the notice of risk required under s. 570.89 570.964 is posted as required. Except as provided in subsection (2), a participant, or a participant's representative, may not maintain an action against or recover from an agritourism operator, his or her employer or employee, or the owner of the underlying land on which the agritourism occurs for the injury or death of, or damage or loss to, an agritourism participant resulting exclusively from any of the inherent risks of agritourism activities.

Section 113. Section 570.964, Florida Statutes, is renumbered as section 570.89, Florida Statutes, and subsection (3) of that section is amended to read:

570.89 570.964 Posting and notification.

(3) Failure to comply with the requirements of this section subsection prevents an agritourism operator, his or her employer or employee, or the owner of the underlying land on which the agritourism occurs from invoking the privileges of immunity provided by this section.

Section 114. Section 570.971, Florida Statutes, is created to read:

570.971 Penalties; administrative and civil.-

Page 78 of 122

2029	(1) The department or enforcing authority may impose the
2030	following fine amount for the class category specified in the
2031	chapter or section of law violated:
2032	(a) Class I.—For each violation in the Class I category, a
2033	fine not to exceed \$1,000 may be imposed.
2034	(b) Class II.—For each violation in the Class II category,
2035	a fine not to exceed \$5,000 may be imposed.
2036	(c) Class III.—For each violation in the Class III
2037	category, a fine not to exceed \$10,000 may be imposed.
2038	(d) Class IV.—For each violation in the Class IV category,
2039	a fine of \$10,000 or more may be imposed.
2040	(2)(a) This section does not supersede a chapter or
2041	section of law or rule that limits the total fine amount that
2042	may be imposed for a violation.
2043	(b) The class categories under this section also apply to
2044	penalties provided by rule.
2045	(c) The penalties under this section are in addition to
2046	any other remedy provided by law.
2047	(3) A person who violates this chapter or any rule adopted
2048	under this chapter is subject to an administrative or civil fine
2049	in the Class II category in addition to any other penalty
2050	provided by law.
2051	(4) The department may refuse to issue or renew any
2052	license, permit, authorization, certificate, or registration to
2053	a person who has not satisfied a penalty imposed by the
2054	department.

Page 79 of 122

2055	(5) The department may adopt rules to implement this
2056	section or any section that references this section.
2057	Section 115. Subsection (1) of section 571.11, Florida
2058	Statutes, is amended to read:
2059	571.11 Eggs and poultry; seal of quality violations;
2060	administrative penalties.—
2061	(1) The Department of Agriculture and Consumer Services
2062	may impose an administrative $\frac{1}{2}$ fine in the Class II category
2063	pursuant to s. 570.971 not exceeding \$5,000 against any dealer,
2064	as defined \underline{in} under s. 583.01(4), in violation of the guidelines
2065	for the Florida seal of quality for eggs or poultry programs.
2066	All fines, when imposed and paid, shall be deposited by the
2067	department into the General Inspection Trust Fund.
2068	Section 116. Subsection (2) of section 571.28, Florida
2069	Statutes, is amended to read:
2070	571.28 Florida Agricultural Promotional Campaign Advisory
2071	Council
2072	(2) MEETINGS; POWERS AND DUTIES; PROCEDURES; RECORDS.—The
2073	meetings, powers and duties, procedures, and recordkeeping of
2074	the Florida Agricultural Promotional Campaign Advisory Council
2075	shall be pursuant to governed by the provisions of s. 570.232
2076	570.0705 relating to advisory committees established within the
2077	department.
2078	Section 117. Paragraph (b) of subsection (3) of section
2079	571.29, Florida Statutes, is amended to read:
2080	571.29 Unlawful acts; administrative remedies; criminal

Page 80 of 122

2081 penalties.-

- (3) The department may enter an order imposing one or more of the following penalties against any person who violates any of the provisions of this part or any rules adopted under this part:
- (b) Imposition of an administrative fine in the Class I category pursuant to s. 570.971 for each of not more than \$1,000 per violation for a first-time first time offender. For a second-time second time offender, or a any person who is shown to have willfully and intentionally violated any provision of this part or any rules adopted under this part, the administrative fine shall be in the Class II category pursuant to s. 570.971 for each may not exceed \$5,000 per violation. The term "each per violation" means each incident in which a logo of the Florida Agricultural Promotional Campaign has been used, reproduced, or distributed in any manner inconsistent with the provisions of this part or the rules adopted under this part.

The administrative proceedings that could result in the entry of an order imposing any of the penalties specified in paragraphs (a)-(c) shall be conducted <u>pursuant to in accordance with chapter 120.</u>

Section 118. Subsection (1) and paragraph (a) of subsection (2) of section 576.021, Florida Statutes, are amended to read:

576.021 Registration and licensing.-

Page 81 of 122

(1) A company the person whose name and address of which appears upon a label and that who guarantees a fertilizer may not distribute that fertilizer to a nonlicensee until a license to distribute has been obtained by the company that person from the department upon payment of a \$100 fee. All licenses shall expire on June 30 each year. An application for license shall include the following information:

(a) The name and address of the applicant.

- (b) The name and address of the distribution point. The name and address shown on the license shall be shown on all labels, pertinent invoices, and storage facilities for fertilizer distributed by the licensee in this state.
- upon a label and that guarantees a fertilizer person may not distribute a specialty fertilizer in this state until it is registered with the department by the licensee whose name appears on the label. An application for registration of each brand and grade of specialty fertilizer shall be filed with the department by using a form prescribed by the department or by using the department's website made on a form furnished by the department and shall be accompanied by an annual fee of \$100 for each specialty fertilizer that is registered. All specialty fertilizer registrations expire June 30 each year. All licensing and registration fees paid to the department under this section shall be deposited into the State Treasury to be placed in the General Inspection Trust Fund to be used for the sole purpose of

Page 82 of 122

2133 funding the fertilizer inspection program.

Section 119. Subsection (2) of section 576.031, Florida Statutes, is amended to read:

576.031 Labeling.-

21342135

2136

21372138

2139

2140

2141

21422143

2144

2145

2146

2147

21482149

2150

2151

2152

2153

2154

2155

2156

2157

2158

(2) If distributed in bulk, $\underline{\text{two}}$ five labels containing the information required in paragraphs (1)(a)-(f) shall accompany delivery and be supplied to the purchaser at time of delivery with the delivery ticket, which shall show the certified net weight.

Section 120. Subsections (3), (4), (6), and (7) of section 576.041, Florida Statutes, are amended to read:

576.041 Inspection fees; records; bond.-

- (3) In addition to any other penalty provided by this chapter, <u>a</u> any licensee who fails to timely pay the <u>inspection</u> tonnage fee shall be assessed a penalty of 1.5 percent for each month or part of a month that the fee or portion of the fee is not paid.
- (4) If the report is not filed and the inspection fee <u>is</u>
 not paid on the date due, or if the report of tonnage is false,
 the amount of <u>the</u> inspection fee due is subject to a penalty of
 10 percent or \$25, whichever is greater. The penalty shall be
 added to the inspection fee due and constitutes a debt and
 becomes a claim and lien against the surety bond or certificate
 of deposit required by this chapter.
- (6) In order to guarantee faithful performance of the provisions of subsection (2), the applicant for license shall

Page 83 of 122

post with the department a surety bond, or assign a certificate of deposit, in an amount required by rule of the department to cover fees for any reporting period. The amount shall not be less than \$1,000. The surety bond shall be executed by a corporate surety company authorized to do business in this state. The certificate of deposit shall be issued by any recognized financial institution doing business in the United States. The department shall establish, by rule, whether an annual or continuous surety bond or certificate of deposit will be required and shall approve each surety bond or certificate of deposit before acceptance. The department shall examine and approve as to sufficiency all such bonds and certificates of deposit before acceptance. When the licensee ceases operation, said bond or certificate of deposit shall be returned, provided there are no outstanding fees due and payable.

(6)(7) In order to obtain information that will facilitate the collection of inspection fees and serve other useful purposes relating to fertilizer, the department may, by rule, require licensees, manufacturers, registrants, and dealers to report movements of fertilizer.

Section 121. Subsection (3) of section 576.051, Florida Statutes, is amended to read:

576.051 Inspection, sampling, analysis.-

(3) The official analysis shall be made from the official sample. The department, before making the official analysis, shall take a sufficient portion from the official sample for

Page 84 of 122

2185l check analysis and place that portion in a bottle sealed and identified by number, date, and the preparer's initials. The 2186 2187 official check sample shall be kept until the analysis of the official sample is completed. However, the licensee may obtain 2188 2189 upon request a portion of the official check sample. Upon 2190 completion of the analysis of the official sample, a true copy 2191 of the fertilizer analysis report shall be mailed to the 2192 licensee of the fertilizer from whom the official sample was 2193 taken and to the dealer or agent, if any, and purchaser, if 2194 known. This fertilizer analysis report shall show all 2195 determinations of plant nutrient and pesticides. If the official 2196 analysis conforms with the provisions of this section law, the 2197 official check sample may be destroyed. If the official analysis 2198 does not conform with the provisions of this section law, the 2199 official check sample shall be retained for 60 a period of 90 2200 days from the date of the fertilizer analysis report of the 2201 official sample. If within that time the licensee of the 2202 fertilizer from whom the official sample was taken, upon receipt 2203 of the fertilizer analysis report, makes written demand for 2204 analysis of the official check sample by a referee chemist, a 2205 portion of the official check sample sufficient for analysis 2206 shall be sent to a referee chemist who is mutually acceptable to 2207 the department and the licensee for analysis at the expense of 2208 the licensee. The referee chemist, upon completion of the 2209 analysis, shall forward to the department and to the licensee a 2210 fertilizer analysis report bearing a proper identification mark

Page 85 of 122

2211

2213

2214

2215

2216

2217

2218

2219

2220

2221

2222

2223

2224

2225

2226

2227

2228

2229

2230

22312232

2233

2234

2235

2236

or number, + and the fertilizer analysis report shall be verified by an affidavit of the person making the analysis. If the results reported on the fertilizer analysis report agree within the matching criteria defined in department rule with the department's analysis on each element for which analysis was made, the mean average of the two analyses shall be accepted as final and binding on all concerned. However, if the referee's fertilizer analysis report results do not agree within the matching criteria defined in department rule with the department's analysis in any one or more elements for which an analysis was made, upon demand of either the department or the licensee from whom the official sample was taken, a portion of the official check sample sufficient for analysis shall be submitted to a second referee chemist who is mutually acceptable to the department and to the licensee from whom the official sample was taken, at the expense of the party or parties requesting the referee analysis. If no demand is made for an analysis by a second referee chemist, the department's fertilizer analysis report shall be accepted as final and binding on all concerned. The second referee chemist, upon completion of the analysis, shall make a fertilizer analysis report as provided in this subsection for the first referee chemist. The mean average of the two analyses nearest in conformity to each other shall be accepted as final and binding on all concerned.

Section 122. Subsections (4) and (5) of section 576.061,

Page 86 of 122

Florida Statutes, are amended to read:

576.061 Plant nutrient investigational allowances, deficiencies, and penalties.—

- (4) When it is determined by the department that a fertilizer has been distributed without being licensed or registered, or without labeling, the department shall require the licensee to pay a penalty in the amount of \$100. The proceeds from any penalty payments shall be deposited by the department in the General Inspection Trust Fund to be used for the sole purpose of funding the fertilizer inspection program.
- (4)(5) The department may enter an order imposing one or more of the following penalties against a any person who violates any of the provisions of this chapter or the rules adopted under this chapter hereunder or who impedes, obstructs, or hinders shall impede, obstruct, hinder, or otherwise prevent or attempt to prevent the department in performing the performance of its duties under duty in connection with the provisions of this chapter:
 - (a) Issuance of a warning letter.
- (b) Imposition of an administrative fine in the Class I category pursuant to s. 570.971 for each of not more than \$1,000 per occurrence after the issuance of a warning letter.
- (c) Cancellation, revocation, or suspension of any license issued by the department.
- Section 123. Section 576.071, Florida Statutes, is amended to read:

Page 87 of 122

2263 576.071 Commercial value.—The commercial value used in assessing penalties for any deficiency shall be determined by 2264 2265 surveying the fertilizer industry in the state using annualized 2266 plant nutrient values contained in one or more generally 2267 recognized journals. 2268 Section 124. Subsections (3) and (4) of section 576.087, 2269 Florida Statutes, are amended to read: 2270 576.087 Antisiphon requirements for irrigation systems.-2271 (3) The department shall establish specific requirements 2272 for antisiphon devices. 2273 (4) Any governmental agency which requires antisiphon 2274 devices on irrigation systems used for the application of 2275 fertilizer shall use the specific antisiphon device requirements 2276 adopted by the department. 2277 Section 125. Section 576.101, Florida Statutes, is amended to read: 2278 2279 576.101 Cancellation, revocation, and suspension+ 2280 probationary status. -2281 The department may deny, suspend, or revoke any 2282 license issued by the department for any violation of the 2283 provisions of this chapter, the rules adopted under this chapter 2284 thereunder, or any lawful order of the department. 2285 (2) The department may place any licensee on a 2286 probationary status when the deficiency levels of samples taken 2287 from that licensee do not meet minimum performance levels 2288 established by statute within the investigational allowances

Page 88 of 122

2289l provided in s. 576.061. 2290 Section 126. Subsection (1) of section 578.08, Florida 2291 Statutes, is amended to read: 2292 578.08 Registrations.-2293 Every person, except as provided in subsection (4) and 2294 s. 578.14, before selling, distributing for sale, offering for 2295 sale, exposing for sale, handling for sale, or soliciting orders 2296 for the purchase of any agricultural, vegetable, flower, or 2297 forest tree seed or mixture thereof, shall first register with 2298 the department as a seed dealer. The application for 2299 registration shall include the name and location of each place 2300 of business at which the seed is sold, distributed for sale, offered for sale, exposed for sale, or handled for sale. The 2301 2302 application for registration shall be filed with department by 2303 using a form prescribed by the department or by using the 2304 department's website and shall be accompanied by an annual 2305 registration fee for each such place of business based on the 2306 gross receipts from the sale of such seed for the last preceding 2307 license year as follows: 2308 (a)1. Receipts of less than \$500, a fee of \$10. 2309 2. Receipts of \$500 or more but less than \$1,000, a fee of 2310 \$25. 2311 3.1. Receipts of \$1,000 or more but less than \$2,500\$2,500.01, <u>a</u> fee 2312 2313 of \$100. 2314 4.2. Receipts of more than \$2,500 or more but and less

Page 89 of 122

2315	than <u>\$5,000</u> \$5,000.01 , <u>a</u> fee of \$200 <u>.</u>
2316	5.3. Receipts of more than \$5,000 or more but and less
2317	than <u>\$10,000</u> \$10,000.01 , <u>a</u> fee of \$350 <u>.</u>
2318	6.4. Receipts of more than \$10,000 or more but and less
2319	than <u>\$20,000</u> \$20,000.01 , <u>a</u> fee of \$800.
2320	7.5. Receipts of more than \$20,000 or more but and less
2321	than <u>\$40,000</u> \$40,000.01 , <u>a</u> fee of \$1,000 <u>.</u>
2322	8.6. Receipts of more than \$40,000 or more but and less
2323	than <u>\$70,000</u> \$70,000.01 , <u>a</u> fee of \$1,200 <u>.</u>
2324	9.7. Receipts of more than \$70,000 or more but and less
2325	than <u>\$150,000</u> \$150,000.01 , <u>a</u> fee of \$1,600 <u>.</u>
2326	10.8. Receipts of more than \$150,000 or more but and less
2327	than <u>\$400,000</u> \$400,000.01 , <u>a</u> fee of \$2,400 <u>.</u>
2328	11.9. Receipts of more than \$400,000 or more, a fee
2329	of \$4,600 <u>.</u>
2330	(b) For places of business not previously in operation,
2331	the fee shall be based on anticipated receipts for the first
2332	license year.
2333	Section 127. Subsection (1) of section 578.181, Florida
2334	Statutes, is amended to read:
2335	578.181 Penalties; administrative fine
2336	(1) The department may enter an order imposing one or more
2337	of the following penalties against $\underline{\mathtt{a}}$ $\underline{\mathtt{any}}$ person who violates $\underline{\mathtt{any}}$
2338	of the provisions of this chapter or the rules adopted under
2339	this chapter promulgated hereunder or who impedes, obstructs, or
2340	hinders, or otherwise prevents or attempts to prevent the

Page 90 of 122

department in performing the performance of its duties under duty in connection with the provisions of this chapter:

(a) Issuance of a warning letter.

2341

23432344

2345

23462347

2348

23492350

2351

2352

23532354

2355

2356l

2357 2358

2359

2360

2361

2362

2363

2364

2365

2366

- (b) Imposition of an administrative fine in the Class I category pursuant to s. 570.971 for each of not more than \$1,000 per occurrence after the issuance of a warning letter.
- (c) Revocation or suspension of the registration as a seed dealer.

Section 128. Paragraph (g) of subsection (2) of section 580.036, Florida Statutes, is amended to read:

580.036 Powers and duties.-

- (2) The department is authorized to adopt rules pursuant to ss. 120.536(1) and 120.54 to enforce the provisions of this chapter. These rules shall be consistent with the rules and standards of the United States Food and Drug Administration and the United States Department of Agriculture, when applicable, and shall include:
- (g) Establishing standards for the sale, use, and distribution of commercial feed or feedstuff to ensure usage that is consistent with animal safety and well-being and, to the extent that meat, poultry, and other animal products for human consumption may be affected by commercial feed or feedstuff, to ensure that these products are safe for human consumption. Such standards, if adopted, must be developed in consultation with the Agricultural Feed, Seed, and Fertilizer Advisory Council under s. 570.451.

Page 91 of 122

2367	Section 129. Paragraphs (a), (b), and (d) of subsection						
2368	(1) of section 580.041, Florida Statutes, are amended to read:						
2369	580.041 Master registration; fee; refusal or cancellation						
2370	of registration; reporting						
2371	(1)(a) Each distributor of commercial feed must annually						
2372	obtain a master registration before her or his brands are						
2373	distributed in this state. Upon initial registration, The						
2374	department shall furnish the registration forms requiring the						
2375	distributor to state that the distributor shall agree to will						
2376	comply with all provisions of this chapter and applicable rules.						
2377	The registration form shall identify the manufacturer's or						
2378	guarantor's name and place of business and the location of each						
2379	manufacturing facility in the state and shall be signed by the						
2380	owner; by a partner, if a partnership; or by an authorized						
2381	officer or agent, if a corporation. All registrations expire on						
2382	June 30 of each year.						
2383	(b) The <u>application for</u> registration $form$ shall be $filed$						
2384	with department by using a form prescribed by the department or						
2385	by using the department's website and shall be accompanied by a						
2386	fee that shall be based on tons of feed distributed in this						
2387	state during the previous year. If a distributor has been in						
2388	business less than 1 year, the tonnage shall be estimated by the						
2389	distributor for the first year and based on actual tonnage						
2390	thereafter. These fees shall be as follows:						
2391	SALES IN TONS FEE						
2392	Zero, up to and including 25\$40						

Page 92 of 122

2393	More than 25, up to and including 50\$75					
2394	More than 50, up to and including 100\$150					
2395	More than 100, up to and including 300\$375					
2396	More than 300, up to and including 600\$600					
2397	More than 600, up to and including 1,000\$900					
2398	More than 1,000, up to and including					
2399	2,000\$1,250					
2400	More than 2,000, up to and including					
2401	5,000\$2,000					
2402	More than 5,000\$3,500					
2403	(d) The department shall <u>provide</u> mail a copy of the master					
2404	registration to the registrant to signify that administrative					
2405	requirements have been met.					
2406	Section 130. Paragraphs (d) and (e) of subsection (1) of					
2407	section 580.071, Florida Statutes, are amended, and paragraphs					
2408	(f), (g) , and (h) are added to that subsection, to read:					
2409	580.071 AdulterationNo person shall distribute an					
2410	adulterated commercial feed or feedstuff. A commercial feed or					
2411	feedstuff shall be deemed to be adulterated:					
2412	(1)					
2413	(d) If it is a raw agricultural commodity and it bears or					
2414	contains a pesticide chemical that is unsafe within the meaning					
2415	of s. 408(a) of the Federal Food, Drug, and Cosmetic Act;					
2416	however, where a pesticide chemical has been used in or on a raw					
2417	agricultural commodity in conformity with an exemption granted					
2418	or a tolerance prescribed under s. 408 of the Federal Food,					
•	D 00 -f 400					

Page 93 of 122

CODING: Words $\underline{\text{stricken}}$ are deletions; words $\underline{\text{underlined}}$ are additions.

2419 Drug, and Cosmetic Act and that raw agricultural commodity has 2420 been subjected to processing such as canning, cooking, freezing, 2421 dehydrating, or milling, the processed feed will result, or is 2422 likely to result, in pesticide residue in the edible product of 2423 the animal which is unsafe within the meaning of s. 408(a) of 2424 the Federal Food, Drug, and Cosmetic Act; or 2425 If it is, or it bears or contains, any new animal drug 2426 that is unsafe within the meaning of s. 512 of the Federal Food, 2427 Drug, and Cosmetic Act; 2428 (f) If it consists in whole or in part of any filthy, 2429 putrid, or decomposed substance or is otherwise unfit for feed; 2430 (g) If it is prepared, packaged, or held under unsanitary 2431 conditions in which it may have become contaminated with filth 2432 or rendered injurious to health; or 2433 (h) If it is, in whole or in part, the product of a 2434 diseased animal or of an animal that has died by a means other 2435 than slaughter which is unsafe within the meaning of s. 402(a)(1) or (2) of the Federal Food, Drug, and Cosmetic Act. 2436 2437 Section 131. Paragraph (b) of subsection (1) of section 2438 580.121, Florida Statutes, is amended to read: 2439 580.121 Penalties; duties of law enforcement officers; 2440 injunctive relief .-2441 The department may impose one or more of the following 2442 penalties against any person who violates any provision of this 2443 chapter:

Imposition of an administrative fine in the Class I Page 94 of 122

CODING: Words stricken are deletions; words underlined are additions.

2444

(b)

category pursuant to s. 570.971 for each, by the department, of not more than \$1,000 per occurrence.

However, the severity of the penalty imposed shall be commensurate with the degree of risk to human or animal safety or the level of financial harm to the consumer that is created by the violation.

Section 132. Subsection (5) of section 581.091, Florida Statutes, is amended to read:

581.091 Noxious weeds and infected plants or regulated articles; sale or distribution; receipt; information to department; withholding information.—

- (5)(a) Notwithstanding any other provision of state law or rule, a person may obtain a special permit from the department to plant Casuarina cunninghamiana as a windbreak for a commercial citrus grove if provided the plants are produced in an authorized registered nursery and certified by the department as being vegetatively propagated from male plants. A "commercial citrus grove" means a contiguous planting of 100 or more citrus trees where citrus fruit is produced for sale.
- (b) For a 5-year period, special permits authorizing a person to plant Casuarina cunninghamiana shall be issued only as part of a pilot program for fresh fruit groves in areas of Indian River, St. Lucie, and Martin Counties where citrus canker is determined by the department to be widespread. The pilot program shall be reevaluated annually, and a comprehensive

Page 95 of 122

2471

2472

2473

2474

2475

2476

2477

2478

2479

2480

2481

2482

2483

2484

2485

2486

2487

2488

24892490

2491

2492

2493

2494

2495

2496

review shall be conducted in 2013. The purpose of the annual and 5-year reviews is to determine if the use of Casuarina cunninghamiana as an agricultural pest and disease windbreak poses any adverse environmental consequences. At the end of the 5-year pilot program, if the Noxious Weed and Invasive Plant Review Committee, created by the department, and the Department of Environmental Protection, in consultation with a representative of the citrus industry who has a Casuarina cunninghamiana windbreak, determine that the potential is low for adverse environmental impacts from planting Casuarina cunninghamiana as windbreaks, the department may, by rule, allow the use of Casuarina cunninghamiana windbreaks for commercial citrus groves in other areas of the state. If it is determined at the end of the 5-year pilot program that additional time is needed to further evaluate Casuarina cunninghamiana, the department will remain the lead agency.

(b) (e) Each application for a special permit shall be accompanied by a fee in an amount determined by the department, by rule, not to exceed \$500. A special permit shall be required for each noncontiguous commercial citrus grove and shall be renewed every 5 years. The property owner is responsible for maintaining and producing for inspection the original nursery invoice with certification documentation. If ownership of the property is transferred, the seller must notify the department and provide the buyer with a copy of the special permit and copies of all invoices and certification documentation before

Page 96 of 122

prior to the closing of the sale.

2497

2498

24992500

2501

2502

2503

2504

2505

2506

2507

2508

2509

2510

2511

2512

2513

2514

2515

25162517

2518

2519

2520

2521

2522

(c)(d) Each application shall include a baseline survey of all lands within 500 feet of the proposed Casuarina cunninghamiana windbreak showing the location and identification to species of all existing Casuarina spp.

(d) (e) Nurseries authorized to produce Casuarina cunninghamiana must obtain a special permit from the department certifying that the plants have been vegetatively propagated from sexually mature male source trees currently grown in the state. The importation of Casuarina cunninghamiana from any area outside the state to be used as a propagation source tree is prohibited. Each male source tree must be registered by the department as being a horticulturally true-to-type male plant and be labeled with a source tree registration number. Each nursery application for a special permit shall be accompanied by a fee in an amount determined by the department, by rule, not to exceed \$200. Special permits shall be renewed annually. The department shall, by rule, set the amount of an annual fee, not to exceed \$50, for each Casuarina cunninghamiana registered as a source tree. Nurseries may only sell Casuarina cunninghamiana to a person with a special permit as specified in paragraphs (a) and (b). The source tree registration numbers of the parent plants must be documented on each invoice or other certification documentation provided to the buyer.

 $\underline{\text{(e)}}$ All Casuarina cunninghamiana must be destroyed by the property owner within 6 months after:

Page 97 of 122

1. The property owner takes permanent action to no longer use the site for commercial citrus production;

2. The site has not been used for commercial citrus production for a period of 5 years; or

3. The department determines that the Casuarina cunninghamiana on the site has become invasive. This determination shall be based on, but not limited to, the recommendation of the Noxious Weed and Invasive Plant Review Committee and the Department of Environmental Protection and in consultation with a representative of the citrus industry who has a Casuarina cunninghamiana windbreak.

If the owner or person in charge refuses or neglects to comply, the director or her or his authorized representative may, under authority of the department, proceed to destroy the plants. The expense of the destruction shall be assessed, collected, and enforced against the owner by the department. If the owner does not pay the assessed cost, the department may record a lien against the property.

- (f)(g) The use of Casuarina cunninghamiana for windbreaks does shall not preclude the department from issuing permits for the research or release of biological control agents to control Casuarina spp. pursuant to in accordance with s. 581.083.
- <u>(g) (h)</u> The use of Casuarina cunninghamiana for windbreaks <u>may shall</u> not restrict or interfere with any other agency or local government effort to manage or control noxious weeds or

Page 98 of 122

invasive plants, including Casuarina cunninghamiana. An, nor shall any other agency or local government may not remove any Casuarina cunninghamiana planted as a windbreak under special permit issued by the department.

- (i) The department shall develop and implement a monitoring protocol to determine invasiveness of Casuarina cunninghamiana. The monitoring protocol shall, at a minimum, require:
- 1: Inspection of the planting site by department inspectors within 30 days following initial planting or any subsequent planting of Casuarina cunninghamiana to ensure the criteria of the special permit have been met.
- 2. Annual site inspections of planting sites and all lands within 500 feet of the planted windbreak by department inspectors who have been trained to identify Casuarina spp. and to make determinations of whether Casuarina cunninghamiana has spread beyond the permitted windbreak location.
- 3. Any new-seedlings found within 500 feet of the planted windbreak to be removed, identified to the species level, and evaluated to determine if hybridization has occurred.
- 4. The department to submit an annual report and a final 5-year evaluation identifying any adverse effects resulting from the planting of Casuarina cunninghamiana for windbreaks and documenting all inspections and the results of those inspections to the Noxious Weed and Invasive Plant Review Committee, the Department of Environmental Protection, and a designated

Page 99 of 122

representative of the citrus industry who has a Casuarina cunninghamiana windbreak.

2575

2576

2577

2578

2579

2580

2581

2582

2583

2584

2585

2586

2587

2588

2589

2590

2591

2592

2593

2594

2595

2596

2597

2598

2599

2600

(j) If the department determines that female flowers or cones have been produced on any Casuarina cunninghamiana that have been planted under a special permit issued by the department, the property owner shall be responsible for destroying the trees. The department shall notify the property owner of the timeframe and method of destruction.

(k) If at any time the department determines that hybridization has occurred during the pilot program between Casuarina cunninghamiana planted as a windbreak and other Casuarina spp., the department shall expeditiously initiate research to determine the invasiveness of the hybrid. The information obtained from this research shall be evaluated by the Noxious Weed and Invasive Plant Review Committee, the Department of Environmental Protection, and a designated representative of the citrus industry who has a Casuarina cunninghamiana windbreak. If the department determines that the hybrids have a high potential to become invasive, based on, but not limited to, the recommendation of the Noxious Weed and Invasive Plant Review Committee, the Department of Environmental Protection, and a designated representative of the citrus industry who has a Casuarina cunninghamiana windbreak, this pilot program shall be permanently suspended.

accompanied by a fee as described in paragraph (c) and an

Page 100 of 122

(1) Each application for a special permit must be

2601

2602

2603

2604

2605 2606

2607

2608

2609

2610

2611

2612

2613

2614

2615

2616

2617

2618

2619

2620

2621

2622

26232624

2625

2626

agreement that the property owner will abide by all permit conditions including the removal of Casuarina cunninghamiana if invasive populations or other adverse environmental factors are determined to be present by the department as a result of the use of Casuarina cunninghamiana as windbreaks. The application must include, on a form provided by the department, the name of the applicant and the applicant's address or the address of the applicant's principal place of business; a statement of the estimated cost of removing and destroying the Casuarina cunninghamiana that is the subject of the special permit; and the basis for calculating or determining that estimate. If the applicant is a corporation, partnership, or other business entity, the applicant must also provide in the application the name and address of each officer, partner, or managing agent. The applicant shall notify the department within 30 business days of any change of address or change in the principal place of business. The department shall mail all notices to the applicant's last known address.

1. Upon obtaining a permit, the permitholder must annually maintain the Casuarina cunninghamiana authorized by a special permit as required in the permit. If the permitholder ceases to maintain the Casuarina cunninghamiana as required by the special permit, if the permit expires, or if the permitholder ceases to abide by the conditions of the special permit, the permitholder must shall remove and destroy the Casuarina cunninghamiana in a timely manner as specified in the permit.

Page 101 of 122

2. If the department:

2627

2628

2629

2630

26312632

2633

2634

2635

2636

26372638

2639

2640

2641

2642 2643

2644

2645

2646

2647

2648

2649

2650

2651

2652

- a. Determines that the permitholder is no longer maintaining the Casuarina cunninghamiana subject to the special permit and has not removed and destroyed the Casuarina cunninghamiana authorized by the special permit;
- b. Determines that the continued use of Casuarina cunninghamiana as windbreaks presents an imminent danger to public health, safety, or welfare; or
- c. Determines that the permitholder has exceeded the conditions of the authorized special permit. +

the department may issue an immediate final order, which shall be immediately appealable or enjoinable <u>pursuant to</u> as <u>provided</u> by chapter 120, directing the permitholder to immediately remove and destroy the Casuarina cunninghamiana authorized to be planted under the special permit. A copy of the immediate final order shall be mailed to the permitholder.

3. If, upon issuance by the department of an immediate final order to the permitholder, the permitholder fails to remove and destroy the Casuarina cunninghamiana subject to the special permit within 60 days after issuance of the order, or such shorter period as is designated in the order as public health, safety, or welfare requires, the department may remove and destroy the Casuarina cunninghamiana that are the subject of the special permit. If the permitholder makes a written request to the department for an extension of time to remove and destroy

Page 102 of 122

the Casuarina cunninghamiana that demonstrates specific facts showing why the Casuarina cunninghamiana could not reasonably be removed and destroyed in the applicable timeframe, the department may extend the time for removing and destroying Casuarina cunninghamiana subject to a special permit. The reasonable costs and expenses incurred by the department for removing and destroying Casuarina cunninghamiana subject to a special permit shall be paid out of the Citrus Inspection Trust Fund and shall be reimbursed by the party to which the immediate final order is issued. If the party to which the immediate final order has been issued fails to reimburse the state within 60 days, the department may record a lien on the property. The lien shall be enforced by the department.

4. In order to carry out the purposes of this paragraph, the department or its agents may require a permitholder to provide verified statements of the planted acreage subject to the special permit and may review the permitholder's business or planting records at her or his place of business during normal business hours in order to determine the acreage planted. The failure of a permitholder to furnish such statement or to make such records available is cause for suspension of the special permit. If the department finds such failure to be willful, the special permit may be revoked.

Section 133. Subsection (8) of section 581.131, Florida Statutes, is amended to read:

581.131 Certificate of registration.-

Page 103 of 122

2679 The department shall provide to each person subject to 2680 this section written notice and renewal forms 30 60 days before 2681 prior to the annual renewal date informing the person of the certificate of registration renewal date and the applicable fee. 2682 2683 Section 134. Paragraph (a) of subsection (2) of section 2684 581.141, Florida Statutes, is amended to read: 2685 581.141 Certificate of registration or of inspection; 2686 revocation and suspension; fines .-

(2) FINES; PROBATION.-

2687

2688

2689

2690

2691

2692

2693

2694

26952696

2697

26982699

2700

2701

2702

2703

2704

- (a)1. The department may, after notice and hearing, impose an administrative $\frac{1}{2}$ fine in the Class II category pursuant to s. $\frac{570.971}{1000}$ not exceeding $\frac{570.99}{1000}$ or probation not exceeding $\frac{12}{1000}$ months, or both, for $\frac{1}{2}$ the violation of $\frac{1}{2}$ any of the provisions of this chapter or the rules adopted under this chapter upon $\frac{1}{2}$ any person, nurseryman, stock dealer, agent, or plant broker. The fine, when paid, shall be deposited in the Plant Industry Trust Fund.
- 2. The imposition of a fine or probation pursuant to this subsection may be in addition to or in lieu of the suspension or revocation of a certificate of registration or certificate of inspection.

Section 135. Section 581.186, Florida Statutes, is amended to read:

- 581.186 Endangered Plant Advisory Council; organization; meetings; powers and duties.—
 - (2) POWERS AND DUTIES; MEETINGS; PROCEDURES; RECORDS.—The

Page 104 of 122

meetings, powers and duties, procedures, and recordkeeping of the Endangered Plant Advisory Council shall be <u>pursuant to</u> governed by the provisions of s. <u>570.232</u> 570.0705 relating to advisory committees established within the department.

Section 136. Paragraph (a) of subsection (3) of section 581.211, Florida Statutes, is amended to read:

581.211 Penalties for violations.-

- (3)(a)1. In addition to any other provision of law, the department may, after notice and hearing, impose an administrative fine <u>pursuant to s. 570.971 in the Class II</u> category not exceeding \$5,000 for each violation of this chapter, upon <u>a any person</u>, nurseryman, stock dealer, agent, or plant broker. The fine, when paid, shall be deposited in the Plant Industry Trust Fund. In addition, the department may place the violator on probation for up to 1 year, with conditions.
- 2. The imposition of a fine or probation pursuant to this subsection may be in addition to or in lieu of the suspension or revocation of a certificate of registration or certificate of inspection.

Section 137. Subsection (2) of section 582.06, Florida Statutes, is amended to read:

- 582.06 Soil and Water Conservation Council; powers and duties.—
- (2) POWERS AND DUTIES; MEETINGS; PROCEDURES; RECORDS.—The meetings, powers and duties, procedures, and recordkeeping of the Soil and Water Conservation Council shall be <u>pursuant to</u>

Page 105 of 122

2731	governed by the provisions of s. 570.232 570.0705 relating to					
2732	advisory committees established within the department.					
2733	Section 138. Subsection (4) of section 583.01, Florida					
2734	Statutes, is amended to read:					
2735	583.01 Definitions.—For the purpose of this chapter,					
2736	unless elsewhere indicated, the term:					
2737	(4) "Dealer" means \underline{a} \underline{any} person, firm, or corporation,					
2738	including a producer, processor, retailer, or wholesaler, that					
2739	sells, offers for sale, or holds for the purpose of sale in this					
2740	state 30 dozen or more eggs or its equivalent in any one week,					
2741	or more than 384 in excess of 100 pounds of dressed birds					
2742	poultry in any one week.					
2743	Section 139. Subsection (1) of section 585.007, Florida					
2744	Statutes, is amended to read:					
2745	585.007 Violation of rules; violation of chapter					
2746	(1) A Any person who violates the provisions of this					
2747	chapter or any rule of the department shall be subject to the					
2748	imposition of an administrative fine in the Class III category					
2749	pursuant to s. 570.971 of up to \$10,000 for each offense. Upon					
2750	repeated violation, the department may seek enforcement pursuant					
2751	to s. 120.69.					
2752	Section 140. Paragraph (a) of subsection (2) of section					
2753	586.15, Florida Statutes, is amended to read:					
2754	586.15 Penalty for violation					
2755	(2)(a) The department may, after notice and hearing,					

Page 106 of 122

impose an administrative a fine in the Class II category

pursuant to s. 570.971 not exceeding \$5,000 for a the violation of any of the provisions of this chapter or the rules adopted under this chapter upon any person. The fine, when paid, shall be deposited in the Plant Industry Trust Fund. The imposition of a fine pursuant to this subsection may be in addition to or in lieu of the suspension or revocation of a permit or a certificate of inspection or registration.

Section 141. Subsection (3) of section 586.161, Florida Statutes, is amended to read:

586.161 Honeybee Technical Council.-

(3) MEETINGS; POWERS AND DUTIES; PROCEDURES; RECORDS.—The meetings, powers and duties, procedures, and recordkeeping of the Honeybee Technical Council shall be <u>pursuant to governed by the provisions of s. 570.232 570.0705 relating to advisory committees established within the department.</u>

Section 142. Subsection (3) is added to section 589.08, Florida Statutes, to read:

589.08 Land acquisition restrictions.-

(3) The Florida Forest Service shall pay 15 percent of the gross receipts from the Goethe State Forest to each fiscally constrained county, as described in s. 218.67(1), in which a portion of the respective forest is located in proportion to the forest acreage located in such county. The funds must be equally divided between the board of county commissioners and the school board of each fiscally constrained county.

Section 143. Section 589.081, Florida Statutes, is

Page 107 of 122

2783 <u>repealed.</u>

Section 144. Subsections (1) and (3) of section 589.011, Florida Statutes, are amended to read:

589.011 Use of state forest lands; fees; rules.-

- pursuant to chapter 253 or by an interim assignment letter which identifies the interim management activities issued by the Department of Environmental Protection pursuant to chapter 259, the Florida Forest Service of the Department of Agriculture and Consumer Services may grant privileges, permits, leases, and concessions for the use of state forest lands or any lands leased by or otherwise assigned to the Florida Forest Service for management purposes, timber, and forest products pursuant to for purposes not inconsistent with the provisions of this chapter.
- (b) Lessees of such lands that are open to the public for recreational purposes, where such lease or agreement recognizes that the state is responsible for personal injury, loss, or damage resulting in whole or in part from public use of the area under the terms of the lease or agreement, subject to the limitations and conditions specified in s. 768.28, owe no duty of care to keep the area safe for entry or use by others or to give warning to persons entering or going into the area of any hazardous conditions, structures, or activities thereon.
- (c) Lessees who lease property from the Florida Forest Service that is open to the public for recreational purposes:

Page 108 of 122

1. Are not presumed to extend any assurance that the leased area is safe for any purpose.

- 2. Do not incur any duty of care toward a person who goes into the area that is subject to the lease or agreement.
- 3. Are not liable or responsible for any injury to persons or property caused by the act or omission of a person who goes into the area that is subject to the lease or agreement.
 - (d) This subsection:

- 1. Applies to all persons going into the leased area, including invitees, licensees, and trespassers.
- 2. Does not relieve a person of liability that would otherwise exist for deliberate, willful, or malicious injury to persons or property.
 - 3. Does not create or increase liability of a person.
- set and charge reasonable fees, rentals, or charges rent for the use or operation of facilities and concessions on state forests or any lands leased by or otherwise assigned to the Florida Forest Service for management purposes based on factors such as the cost and extent of recreational facilities and services, geographic location, seasonal public demand, fees charged by other governmental and private entities for comparable services and activities, and market value and demand for forest products. Moneys collected from such fees, rentals, and charges rent shall be deposited into the Incidental Trust Fund of the Florida Forest Service.

Page 109 of 122

2835 l Section 145. Section 589.20, Florida Statutes, is amended 2836 to read: 2837 589.20 Cooperation by Florida Forest Service.-The Florida 2838 Forest Service may cooperate with other state agencies, water management districts, municipalities, and other government 2839 2840 entities who are custodians of lands which are suitable for 2841 forestry purposes, in the designation and dedication of such 2842 lands that are suitable for forestry purposes when in the 2843 opinion of the state agencies concerned such lands are suitable for these purposes and can be so administered. Lands designated 2844 2845 and dedicated by a state agency, water management district, 2846 municipality, or other government entity Upon the designation 2847 and dedication of said lands for forestry these purposes by the 2848 agencies concerned, said lands shall be administered by the 2849 Florida Forest Service. 2850 Section 146. Subsection (7) of section 590.02, Florida 2851 Statutes, is amended to read: 2852 590.02 Florida Forest Service; powers, authority, and 2853 duties; liability; building structures; Withlacoochee Training Florida Center for Wildfire and Forest Resources Management 2854 2855 Training.-2856

(7) The Florida Forest Service may organize, staff, equip, and operate the <u>Withlacoochee Florida Forest</u> Training Center. The center shall serve as a site where fire and forest resource managers can obtain current knowledge, techniques, skills, and theory as they relate to their respective disciplines.

Page 110 of 122

CODING: Words stricken are deletions; words underlined are additions.

2857

2858

2859

2860

(a) The center may establish cooperative efforts involving federal, state, and local entities; hire appropriate personnel; and engage others by contract or agreement with or without compensation to assist in carrying out the training and operations of the center.
 (b) The center shall provide wildfire suppression training opportunities for rural fire departments, volunteer fire

- opportunities for rural fire departments, volunteer fire departments, and other local fire response units.

 (c) The center <u>shall</u> will focus on curriculum related to,
- but not limited to, fuel reduction, an incident management system, prescribed burning certification, multiple-use land management, water quality, forest health, environmental education, and wildfire suppression training for structural firefighters.
- (d) The center may assess appropriate fees for food, lodging, travel, course materials, and supplies in order to meet its operational costs and may grant free meals, room, and scholarships to persons and other entities in exchange for instructional assistance.

Section 147. <u>Section 590.091, Florida Statutes, is</u> repealed.

Section 148. Subsection (2) of section 590.125, Florida Statutes, is amended to read:

 $590.125\,$ Open burning authorized by the Florida Forest Service.—

(2) NONCERTIFIED BURNING.-

Page 111 of 122

2887 (a) Persons may be authorized to broadcast burn or pile 2888 burn <u>pursuant to in accordance with</u> this subsection if:

2889 2890

2891

2892

2893

2894

2895

2896

2897

2898 2899

2900

2901

2902 2903

2904

2905

2906

2907

2908

2909

2910

2911

2912

- 1. There is specific consent of the landowner or his or her designee;
- 2. Authorization has been obtained from the Florida Forest Service or its designated agent before starting the burn;
- 3. There are adequate firebreaks at the burn site and sufficient personnel and firefighting equipment for the containment of the fire;
- 4. The fire remains within the boundary of the authorized area;
- 5. The person named responsible in the burn authorization or a designee is present at the burn site until the fire is completed;
- 6. The Florida Forest Service does not cancel the authorization; and
- 7. The Florida Forest Service determines that air quality and fire danger are favorable for safe burning.
- (b) A new authorization is not required for smoldering that occurs within the authorized burn area unless new ignitions are conducted by the person named responsible in the burn authorization or a designee.
- (c) Monitoring the smoldering activity of a burn does not require an additional authorization even if flames begin to spread within the authorized burn area due to ongoing smoldering.

Page 112 of 122

2913 (d) (b) A person who broadcast burns or pile burns in a
2914 manner that violates any requirement of this subsection commits
2915 a misdemeanor of the second degree, punishable as provided in s.
2916 775.082 or s. 775.083.
2917 Section 149. Subsection (3) of section 590.14, Florida
2918 Statutes, is amended to read:

590.14 Notice of violation; penalties; legislative intent.—

2919

2920

2921

29222923

2924

2925

2926

2927

2928

2929

2930 2931

2932

2933

2934

2935

2936

2937

2938

in the Class I category pursuant to s. 570.971 for each, not to exceed \$1,000 per violation of any section of chapter 589 or this chapter or violation of any rule adopted by the Florida Forest Service to administer provisions of law conferring duties upon the Florida Forest Service. The fine shall be based upon the degree of damage, the prior violation record of the person, and whether the person knowingly provided false information to obtain an authorization. The fines shall be deposited in the Incidental Trust Fund of the Florida Forest Service.

Section 150. Subsection (2) of section 595.701, Florida Statutes, is amended to read:

595.701 Healthy Schools for Healthy Lives Council.-

(2) The meetings, powers, duties, procedures, and recordkeeping of the Healthy Schools for Healthy Lives Council shall be <u>pursuant to governed by s. 570.232 570.0705, relating to advisory committees established within the department.</u>

Section 151. Subsection (2) of section 597.0041, Florida

Page 113 of 122

Statutes, is amended to read:

2939

2940

2941

2942

29432944

2945

2946

2947

2948

2949

2950 2951

2952

2953

2954

2955

2956

2957

2958

2959

2960

2961

2962

29632964

597.0041 Prohibited acts; penalties.-

- (2) (a) A Any person who violates any provision of this chapter or any rule adopted under this chapter promulgated hereunder is subject to a suspension or revocation of his or her certificate of registration or license under this chapter. The department may, in lieu of τ or in addition to the suspension or revocation, impose on the violator an administrative fine in the Class I category pursuant to s. 570.971 for each violation, for each day the violation exists in an amount not to exceed \$1,000 per violation per day.
- (b) Except as provided in subsection (4), <u>a</u> any person who violates any provision of this chapter, or any rule adopted under this chapter hereunder, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 152. Subsection (1) of section 597.020, Florida Statutes, is amended to read:

597.020 Shellfish processors; regulation.-

- (1) The department may:
- (a) is authorized to Adopt by rule regulations, specifications, and codes relating to sanitary practices for catching, cultivating, handling, processing, packaging, preserving, canning, smoking, and storing of oysters, clams, mussels, scallops, and crabs.
- (b) The department is also authorized to License shellfish processors who handle oysters, clams, mussels, scallops, and

Page 114 of 122

crabs when such activities relate to quality control, sanitary, and public health practices pursuant to this section and chapter 500.

2965 2966

29672968

2969

2970

2971

2972

2973

2974

2975

2976

2977

2978

2979

2980

2981

2982

2983

29842985

2986

2987

2988

2989

2990

(c) The department is also authorized to License or certify, for a fee determined by rule, facilities used for processing oysters, clams, mussels, scallops, and crabs, to levy an administrative fine in the Class I category pursuant to s.

570.971 for each violation for each day the violation exists of up to \$1,000 per violation per day or to suspend or revoke such licenses or certificates upon satisfactory evidence of a any violation of rules adopted pursuant to this section, and to seize and destroy any adulterated or misbranded shellfish products as defined by rule.

Section 153. Subsection (2) of section 599.002, Florida Statutes, is amended to read:

599.002 Viticulture Advisory Council.-

(2) The meetings, powers and duties, procedures, and recordkeeping of the Viticulture Advisory Council shall be pursuant to governed by the provisions of s. 570.232 570.0705 relating to advisory committees established within the department.

Section 154. Section 601.67, Florida Statutes, is amended to read:

- 601.67 Disciplinary action by Department of Agriculture against citrus fruit dealers.—
 - (1) The Department of Agriculture may impose \underline{an}

Page 115 of 122

administrative a fine in the Class IV category pursuant to s. 570.971 not to exceed exceeding \$50,000 for each per violation against a any licensed citrus fruit dealer who violates for violation of any provision of this chapter and, in lieu of, or in addition to, such fine, may revoke or suspend the license of any such a dealer when it has been satisfactorily shown that such dealer, in her or his activities as a citrus fruit dealer, has:

(a) Obtained a license by means of fraud, misrepresentation, or concealment;

- (b) Violated or aided or abetted in the violation of any law of this state governing or applicable to citrus fruit dealers or any lawful rules of the Department of Citrus;
- (c) Been guilty of a crime against the laws of this or any other state or government involving moral turpitude or dishonest dealing or has become legally incompetent to contract or be contracted with;
- (d) Made, printed, published, distributed, or caused, authorized, or knowingly permitted the making, printing, publication, or distribution of false statements, descriptions, or promises of such a character as to reasonably induce <u>a any</u> person to act to her or his damage or injury, if such citrus fruit dealer then knew, or by the exercise of reasonable care and inquiry could have known, of the falsity of such statements, descriptions, or promises;
 - (e) Knowingly committed or been a party to any material ${\sf Page\ 116\ of\ 122}$

fraud, misrepresentation, concealment, conspiracy, collusion, trick, scheme, or device whereby <u>another</u> any other person lawfully relying upon the word, representation, or conduct of the citrus fruit dealer has acted to her or his injury or damage;

3019l

- (f) Committed any act or conduct of the same or different character $\underline{\text{than}}$ of that $\underline{\text{hereinabove}}$ enumerated which constitutes fraudulent or dishonest dealing; or
- (g) Violated any of the provisions of ss. 506.19-506.28₇ both sections inclusive.
- administrative a fine in the Class IV category pursuant to s.

 570.971 not to exceed exceeding \$100,000 for each per violation against a any person who operates as a citrus fruit dealer without a current citrus fruit dealer license issued by the Department of Agriculture pursuant to s. 601.60. In addition, the Department of Agriculture may order such person to cease and desist operating as a citrus fruit dealer without a license. An administrative order entered by the Department of Agriculture under this subsection may be enforced pursuant to s. 601.73.
- (3) The Department of Agriculture shall impose an administrative a fine in the Class IV category pursuant to s. 570.971 not exceed of not less than \$10,000 nor more than \$100,000 for each per violation against a any licensed citrus fruit dealer and shall suspend, for 60 days during the first available period between September 1 and May 31, the license of

Page 117 of 122

a any citrus fruit dealer who:

3043I

- (a) Falsely labels or otherwise misrepresents that a fresh citrus fruit was grown in a specific production area specified in s. 601.091; or
- (b) Knowingly, falsely labels or otherwise misrepresents that a processed citrus fruit product was prepared solely with citrus fruit grown in a specific production area specified in s. 601.091.
- (4) \underline{A} Any fine imposed pursuant to subsection (1), subsection (2), or subsection (3), when paid, shall be deposited by the Department of Agriculture into its General Inspection Trust Fund.
- entered by the Department of Agriculture that imposes a fine pursuant to this section, such order shall specify a time limit for payment of the fine, not exceeding 15 days. The failure of the citrus fruit dealer involved to pay the fine within that time shall result in the immediate suspension of such citrus fruit dealer's current license, or any subsequently issued license, until such time as the order has been fully satisfied. An Any order suspending a citrus fruit dealer's license shall include a provision that the such suspension shall be for a specified period of time not to exceed 60 days, and such period of suspension may begin commence at any designated date within the current license period or subsequent license period. Whenever an order has been entered that suspends a citrus fruit

Page 118 of 122

3069

3070

3071

3072

3073

3074

3075

3076

3077

3078 3079

3080

3081

3082

3083

3084

3085 3086

3087

3088

3089

3090

3091

3092

3093

3094

dealer's license for a definite period of time and that license, by law, expires during the period of suspension, the suspension order shall continue automatically and shall be effective against any subsequent citrus fruit dealer dealer's license issued to such dealer until such time as the entire period of suspension has elapsed. Whenever any such administrative order of the Department of Agriculture is sought to be reviewed by the offending dealer involved in a court of competent jurisdiction, if such court proceedings should finally terminate in such administrative order being upheld or not quashed, such order shall thereupon, upon the filing with the Department of Agriculture of a certified copy of the mandate or other order of the last court having to do with the matter in the judicial process, become immediately effective and shall then be carried out and enforced notwithstanding such time will be during a new and subsequent shipping season from that during which the administrative order was first originally entered by the Department of Agriculture.

Section 155. Section 604.22, Florida Statutes, is amended to read:

- 604.22 Dealers to keep records; contents.-
- (1) (a) Each licensee, while acting as agent for a producer, shall make and preserve for at least 1 year a record of each transaction, specifying the name and address of the producer for whom she or he acts as agent; the date of receipt; the kind, quality, and quantity of agricultural products

Page 119 of 122

received; the name and address of the purchaser of each package of agricultural products; the price for which each package was sold; the amount of any additional charges necessary to effectuate the sale; the amount and explanation of any adjustments given; and the net amount due from each purchaser.

3095l

- (b) An account of sales shall be furnished to each producer within 48 hours after the sale of such agricultural products unless otherwise agreed to in a written contract or verifiable oral agreement. Such account of sales shall clearly show the sale price of each lot of agricultural products sold; all adjustments to the original price, along with an explanation of such adjustments; and an itemized showing of all marketing costs deducted by the licensee, along with the net amount due the producer.
- (c) The licensee shall make the payment to the producer within 5 days after of the licensee's receipt of payment unless otherwise agreed to in a written contract or verifiable oral agreement.
- (2) (a) Notwithstanding The provisions of s. 604.16(2), (3), and (4) notwithstanding, a any person, partnership, corporation, or other business entity, except a person described in s. 604.16(1), who possesses and offers for sale agricultural products is required to possess and display, upon the request of a any department representative or state, county, or local law enforcement officer, an invoice, bill of sale, manifest, or other written document showing the date of sale, the name and

Page 120 of 122

address of the seller, and the kind and quantity of products for all such agricultural products.

- (b) A Any person who violates the provisions of this section is subject to s. 604.30(2) and (3) subsection is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- Section 156. Paragraph (a) of subsection (3) of section 604.30, Florida Statutes, is amended to read:
- 604.30 Penalties; injunctive relief; administrative fines.—
- (3) (a) In addition to the penalties provided in this section, the department may, after notice and hearing, impose an administrative a fine in the Class II category pursuant to s.

 570.971 not to exceed exceeding \$2,500 for a the violation of any of the provisions of ss. 604.15-604.34 or the rules adopted thereunder against a any dealer in agricultural products. Such fine, when imposed and paid, shall be deposited by the department into the General Inspection Trust Fund.
- Section 157. Paragraph (a) of subsection (19) of section 616.242, Florida Statutes, is amended to read:
 - 616.242 Safety standards for amusement rides.—
 - (19) ENFORCEMENT AND PENALTIES.-
- (a) The department may deny, suspend for a period not to exceed 1 year, or revoke any permit or inspection certificate. In addition to denial, suspension, or revocation, the department may impose an administrative fine in the Class II category

Page 121 of 122

3147 pursuant to s. 570.971 not to exceed of up to \$2,500 for each 3148 per violation, for each day the violation exists per day, 3149 against the owner of the amusement ride if it finds that: 3150 1. An amusement ride has operated or is operating: With a mechanical, structural, or electrical defect 3151 3152 that affects patron safety, of which the owner or manager has 3153 knowledge, or, through the exercise of reasonable diligence, 3154 should have knowledge; 3155 In a manner or circumstance that presents a risk of 3156 serious injury to patrons; At a speed in excess of its maximum safe operating 3157 3158

- speed;
 d. In violation of this section or any rule adopted under
- e. In violation of \underline{an} any order of the department or order of any court; or-
- 2. \underline{A} Any manager in the course of his or her duties is under the influence of drugs or alcohol.

Section 158. This act shall take effect July 1, 2014.

Page 122 of 122

CODING: Words stricken are deletions; words underlined are additions.

3159

3160

3161

3162

3163

3164 3165 this section; or