

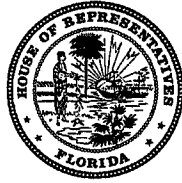


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# **Justice Appropriations Subcommittee**

# **Meeting Packet**

**February 13, 2013  
9:00 a.m. – 11:00 a.m.  
Morris Hall**



**The Florida House of Representatives**  
APPROPRIATION COMMITTEE

Justice Appropriations Subcommittee

**Will Weatherford**  
Speaker

**Charles McBurney**  
Chair

**MEETING AGENDA**

Morris Hall

February 13, 2013

- I.** Meeting Called To Order
- II.** Opening Remarks by Chair
- III.** Presentations from Department of Corrections:
  - Status of the Departments' Deficit
  - Update on the Privatization of Health Services
- Presentations from the Department of Juvenile Justice:
  - Roadmap to System Excellence
  - Status Report on Bed Utilization
- Budget Workshop on Governor's Recommended Budget for FY 2013-14
- IV.** Closing Remarks
- V.** Meeting Adjourned

Status of the  
Department's Deficit

# Department of Corrections

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## FY 2012-13 Operating Deficit

**House Appropriations Committee**

February 13, 2013

*Michael D. Crews, Secretary*

*Mark Tallent, Director of Budget and Financial  
Management*



# FY 2012-13 Projected Deficit

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As of January 2013

Security Operations	(42,534,187)
Community Corrections	( 3,563,174)
Health Services	(50,074,698)
Education and Programs	<u>977,465</u>
Total Projected Deficit	(95,194,594)

# FY 2011-12 Carry Forward

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- Delay in Closure – Glades CI
- Privatization of State Operated Facilities
- Delay 340B Implementation
- Health Services Vacancy Rate/Increase in Contract Providers
- Total FY 2011-12 Carry Forward  
\$36,131,706

# FY 2012-13 Operating Deficit

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FY 2011-12 Carry Forward	\$36,131,706
Privatization of State Operated Facilities	\$10,878,801
Privatize Health Services	\$14,077,646
CJEC Population	\$ 8,328,934
Maintaining Closed Facilities	\$ 1,512,216
Additional Consolidation Staffing	\$13,285,876
Repair and Maintenance	\$ 1,500,000
Security Expense Allocation	\$ 9,479,415
Health Services Vacancy Rate	
Total	<u>\$ 95,194,594</u>

# Actions Taken

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- Hiring Restrictions
  - Freeze for non-certified positions
  - Lapse for certified positions
- Community Corrections Vehicle Pilot
- Travel Restrictions
- Consolidation of Community Corrections Leases
- Reduction in Institutions Expense Spending
  - Re-procured and consolidated products
  - In-house pest control
- Enhanced Medical Oversight
- Expansion of 340B Specialty Care Program
- Improved Formulary and Medication Management



# Plan of Action FY 2012-13

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## Governor's Recommendation

Restore Privatization of State Operated Facilities	\$10.9M
Increase in CJEC Projections	\$ 8.3M
Restore Privatization of Health Services Operations	\$14.1M
Projected Health Care Shortfall	<u>\$41.5M</u>
Total	\$74.8M

# Plan of Action FY 2013-14

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## Governor's Recommendation

- Certified Security Staff – \$12.5M
- Transport Vehicle Replacement - \$500,000
- Health Services Operations – \$4.8M
- Restore Privatization of State Operated Facilities – \$10.9M
- Restore Staff Reduction (N/R) – \$6.7M
- Re-Entry Center Opening – \$5.4M
- Maintain Residential Substance Abuse - \$1.3M
- Increase in CJEC Population – \$11.1M
- Repair and Maintenance FCO – \$3M
- Privatize 14 Remaining DC Operated WRC – **(\$4.4M)**
- Electronic Monitoring – Work Release - \$7.6M
- Employee Bonuses - \$21.2M

# Department of Corrections

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## Questions







Rick Scott,  
Governor



Wansley Walters,  
Secretary

# DEPARTMENT OF JUVENILE JUSTICE ROADMAP TO SYSTEM EXCELLENCE

## PUTTING FLORIDA FAMILIES FIRST

PRESENTED IN THE  
FLORIDA HOUSE OF REPRESENTATIVES  
JUSTICE APPROPRIATIONS SUBCOMMITTEE

February 13, 2013

# Roadmap Goals

2

- In order to put Florida Families First, DJJ has and will continue to provide the right services in the right place at the right time to best meet the needs of youth, families and communities.
- Serious sanctions should be reserved for youth who pose the greatest risk to public safety.

# Roadmap Commitments

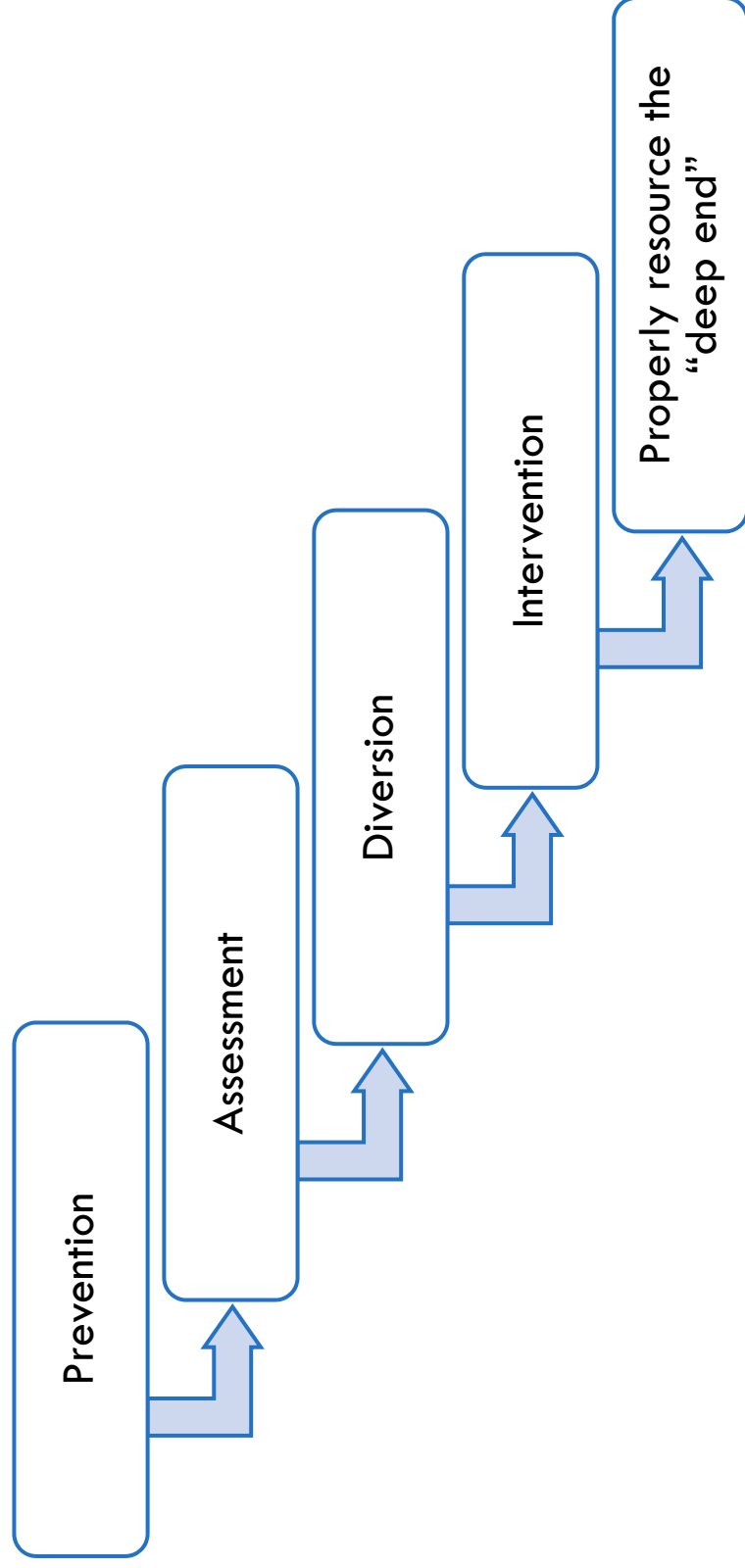
3

- The Roadmap codifies DJJ’s commitment to put Florida Families First by:
  - Working with juvenile justice stakeholders to increase the availability of community-based prevention and diversion services available to at-risk youth.
  - Keeping youth out of the deeper end of the juvenile justice system while not compromising public safety.
  - Using data and metrics to measure the effectiveness and outcomes of services.

# Roadmap Strategies

4

- Utilize effective prevention services and assessment tools.





# Roadmap Strategies

5

- Identify and implement alternatives to secure detention.
- Civil citation, utilizing diversion programs like teen court, substance abuse and behavioral health services;
- Electronic Monitoring;
- Home Detention;
- Respite Care;
- Assist in transporting youth to court; and
- Auto-dialers to remind youth & families of court.

# Roadmap Strategies

6

- The Governor's Florida Families First Budget redirects savings from under-utilized residential beds into front-end services:
  - \$1.5 million to expand CINS/FINS to prevent and divert more youth from entering the juvenile justice system;
  - \$619,000 for educational services for at-risk girls in Miami-Dade (PACE);
  - \$145,000 for youth psychiatric consultant services and contract clinical specialists; and
  - \$55,000 for internet-based GED testing.

# Roadmap Strategies

7

- Realign existing resources to increase the availability of transitional services, such as services for vocational programming, employment, education, family support, transitional housing, and transportation.
- The Department recently released an Invitation to Negotiate (ITN) to better align Aftercare services with the goal of transitioning youth back into the community; and remove redundancies with Probation.

# Roadmap Strategies

8

- Strengthen procurement, contracting monitoring and quality improvement processes, including:
  - Shifted to use of Invitation to Negotiate (ITN);
  - Established performance measures to maintain services levels for life of contract;
  - Developed contract management and monitoring training;
  - Rolling-out use of automated data system for contract management and monitoring;
  - Standardizing and simplifying procurement, contract management, and provider management systems; and
  - Implementing a provider management shared services model, a department-wide provider management risk assessment, and a performance and management dashboard.

# Roadmap on the Road

## How?

- Editorial board meetings;
- Stakeholder meetings with statutory partners; and
- Town hall meetings

## Where?

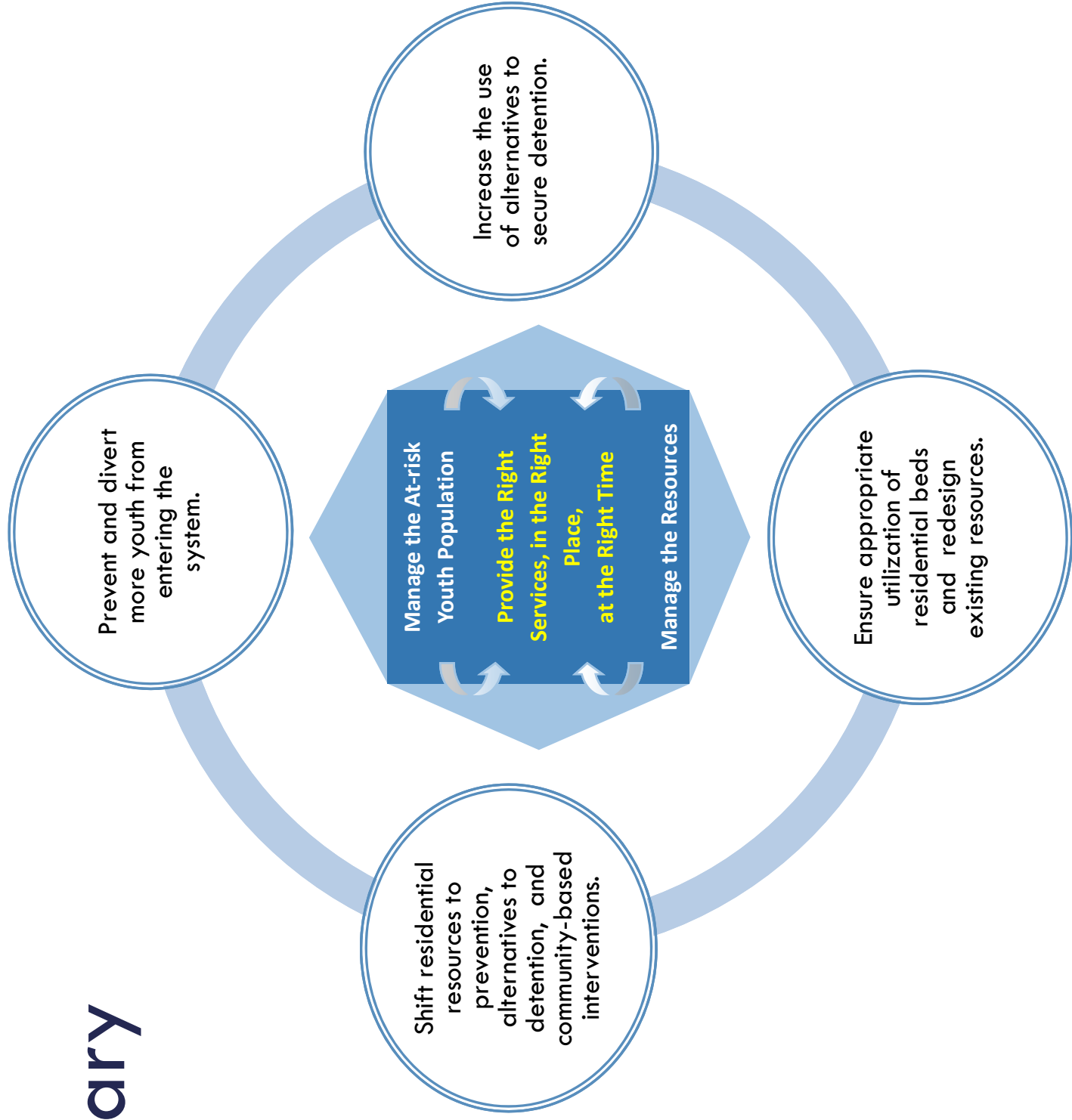
- Leon County (11/15/12)
- Alachua County (11/27/12)
- Orange County (12/3/12)
- Hillsborough County (12/4/12)
- Pinellas County (12/5/12)
- Palm Beach County (12/18/12)
- Broward County (12/19/12)
- Miami-Dade County (12/20/12)
- Bay County (1/30/13)
- Escambia County (1/31-2/1/13)
- Duval County (2/27-28/13)
- Lee County (TBD)

# Public Input Thus Far

10

- Floridians have consistently stated:
  - The juvenile justice system must partner with the educational system;
  - Barriers to employment for youth can be lessened with programs like civil citation, vocational training, and transitional services;
  - DJJ must become the expert in engaging with Florida’s families in order to prevent youth from continually cycling in and out of social service systems.
  - Disparities – like services for rural communities, children with disabilities, and Disproportionate Minority Contact (DMC) – require a multi-faceted approach; and
  - Better communication amongst stakeholders is necessary to best allocate appropriate resources and services to youth.

# Summary



Status Report Bed  
Utilization



# Department of Juvenile Justice



Legislative Briefing

House Justice  
Appropriations Subcommittee

Residential Bed Management  
February 13, 2013

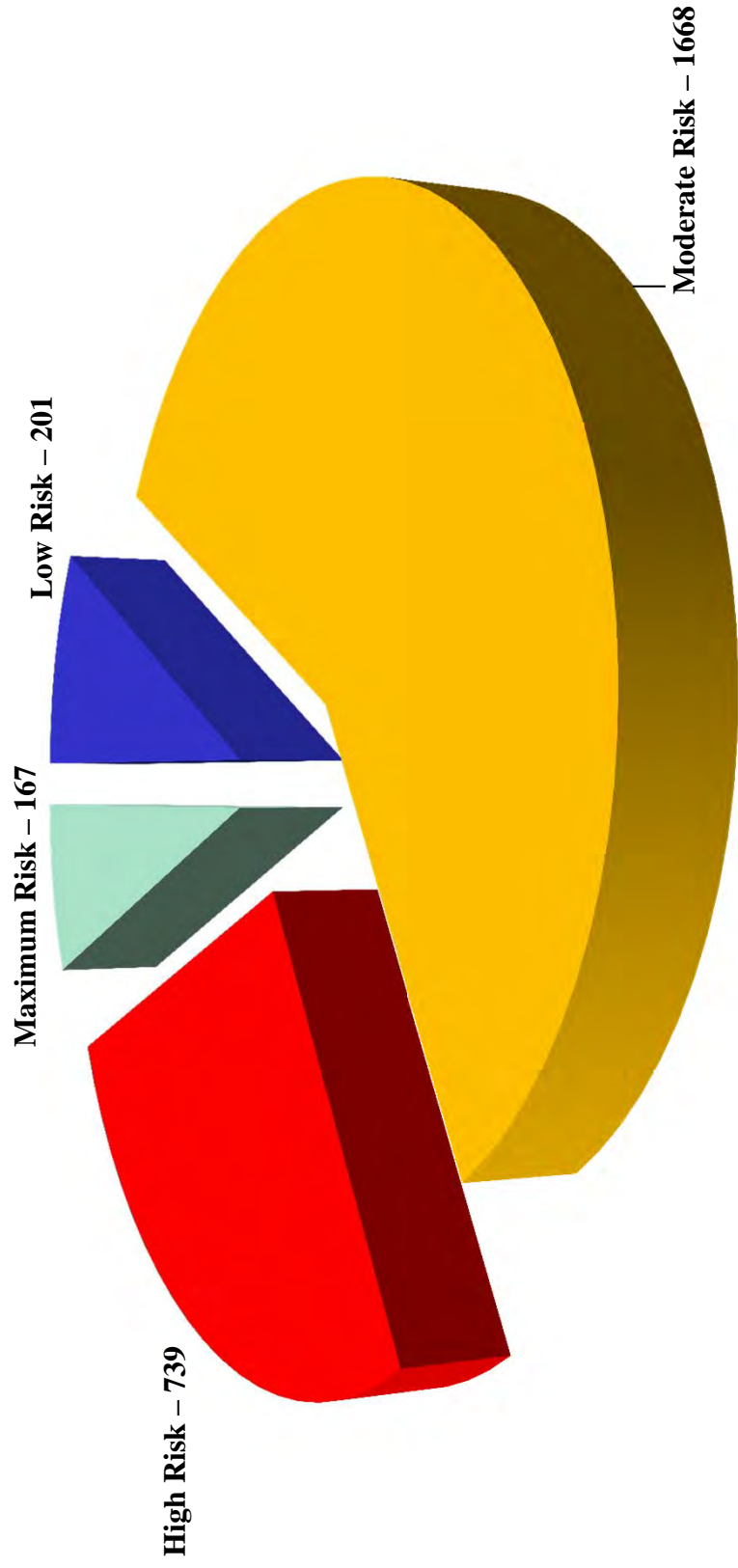
# Bed Capacity Profile

- 2775 total bed capacity
- 95 programs sited at 53 different locations
- 7 programs (5.5%) are managed and operated by the Department
- 88 programs (94.5%) are contracted with private providers

# Bed Capacity

906 Secure Residential beds

1869 Non-secure Residential beds



- All programs provide
  - ✓ Supervision and Behavioral Management
  - ✓ Delinquency interventions (evidence based and promising practices)
  - ✓ Screening and assessment services
  - ✓ Medical Services
  - ✓ Individual and Family Counseling
  - ✓ Case management and transition planning
  - ✓ Life and social skills
  - ✓ Educational and vocational services
  - ✓ Physical and recreational activities
- All residential commitment programs provide some type of specialized services, such as:
  - ✓ Mental health services – which includes, Comprehensive and Intensive
  - ✓ Substance abuse treatment – both Overlay and Integrated services
  - ✓ Sex offender treatment
  - ✓ Services for youth with developmental disabilities
  - ✓ Vocational training and job placement
  - ✓ Mother/infant program

# Total Beds

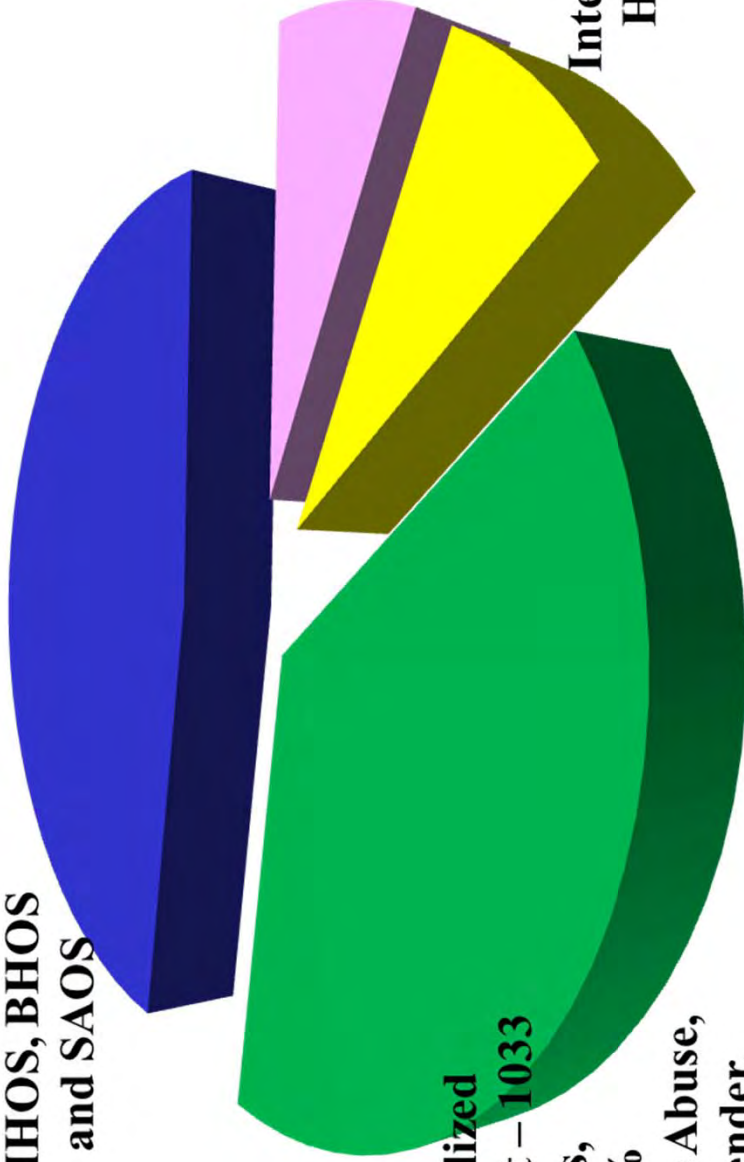
**Overlay – 1319  
beds, 48%  
MHOS, BHOS  
and SAOS**

**Comprehensive  
Mental Health –  
207 beds,  
7%**

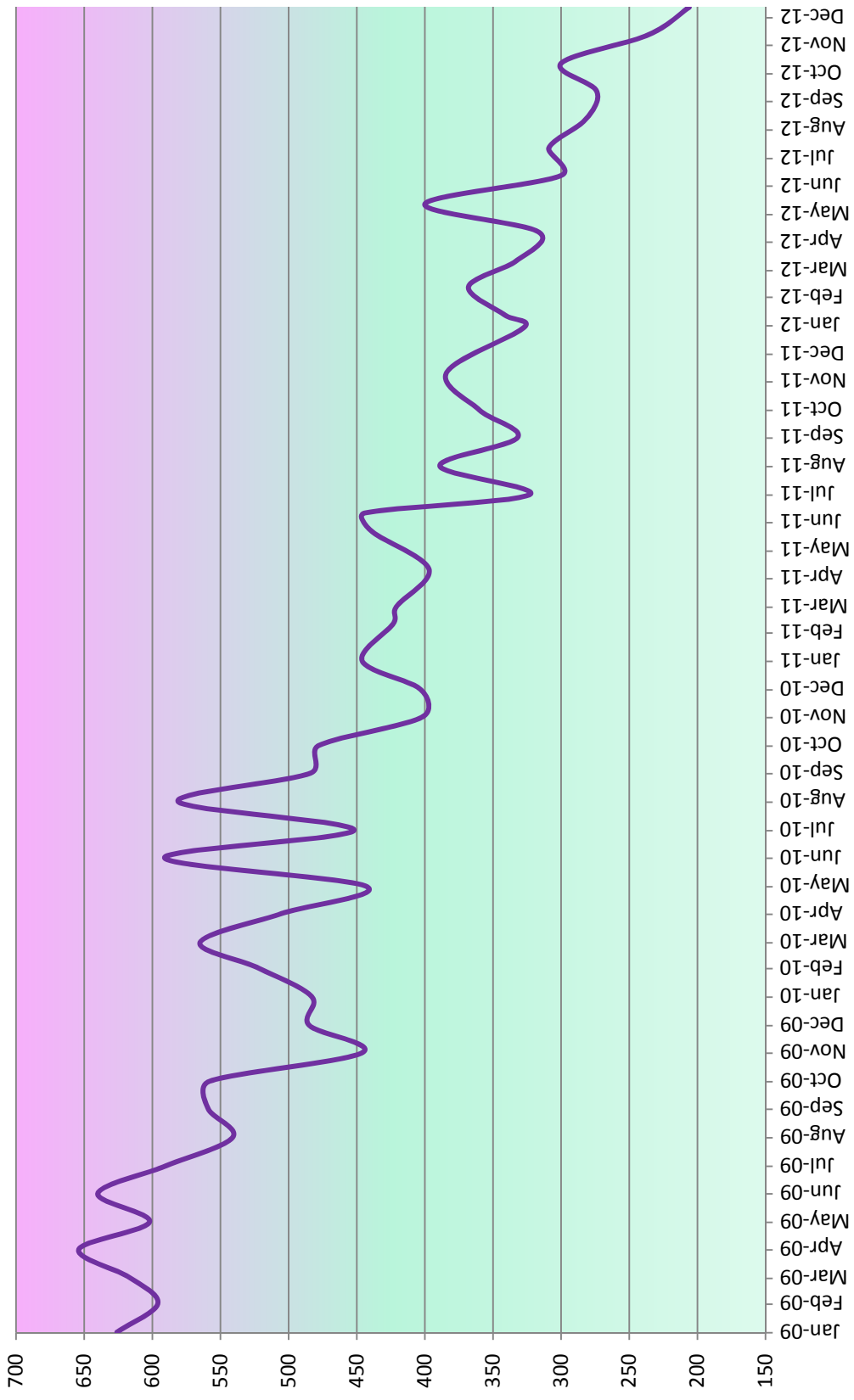
**Intensive Mental  
Health – 216  
beds,  
8%**

**Specialized  
Treatment – 1033  
beds,  
37%**

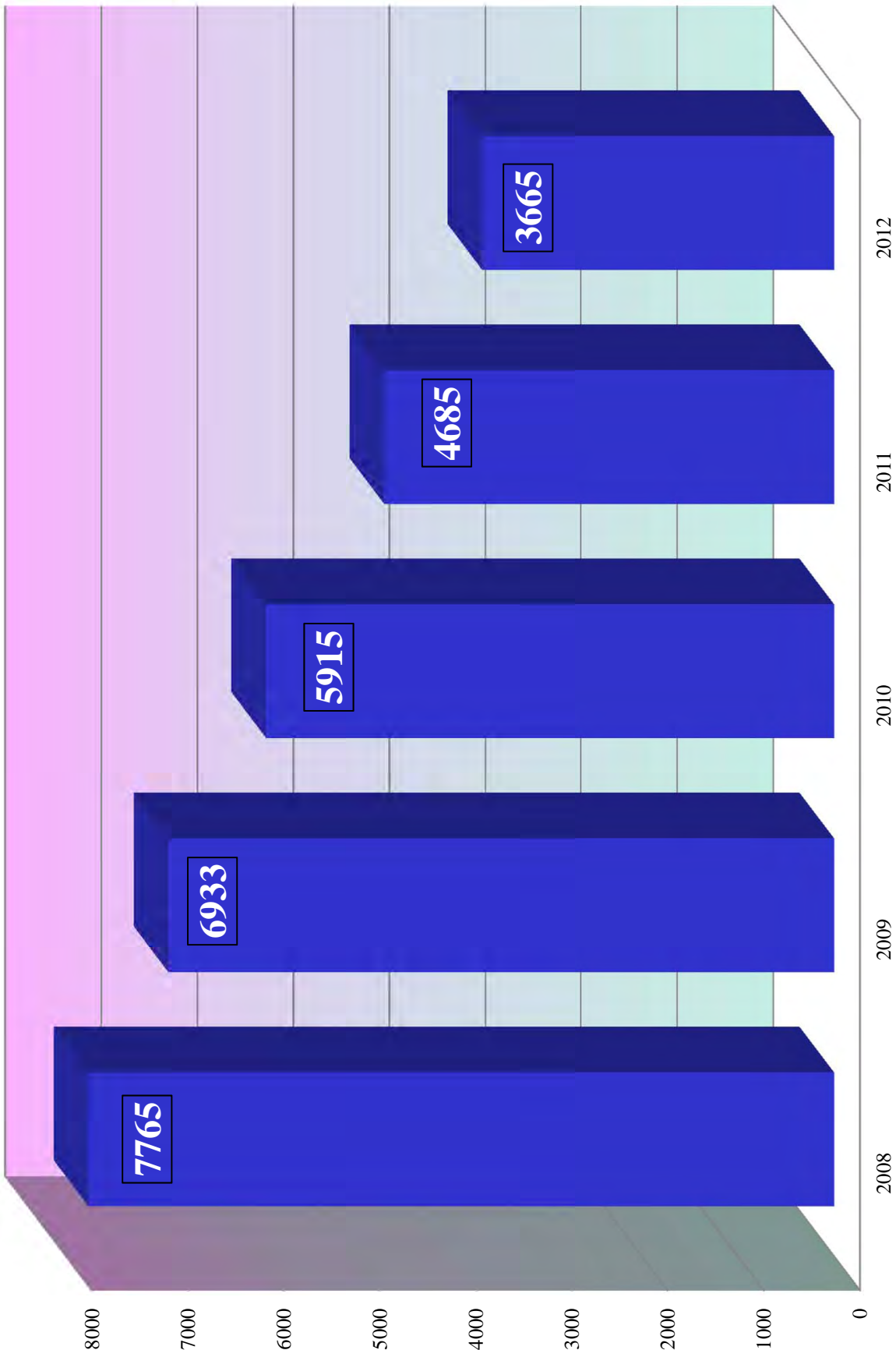
**Substance Abuse,  
Sex Offender,  
Dev Disable,  
Borderline DD**



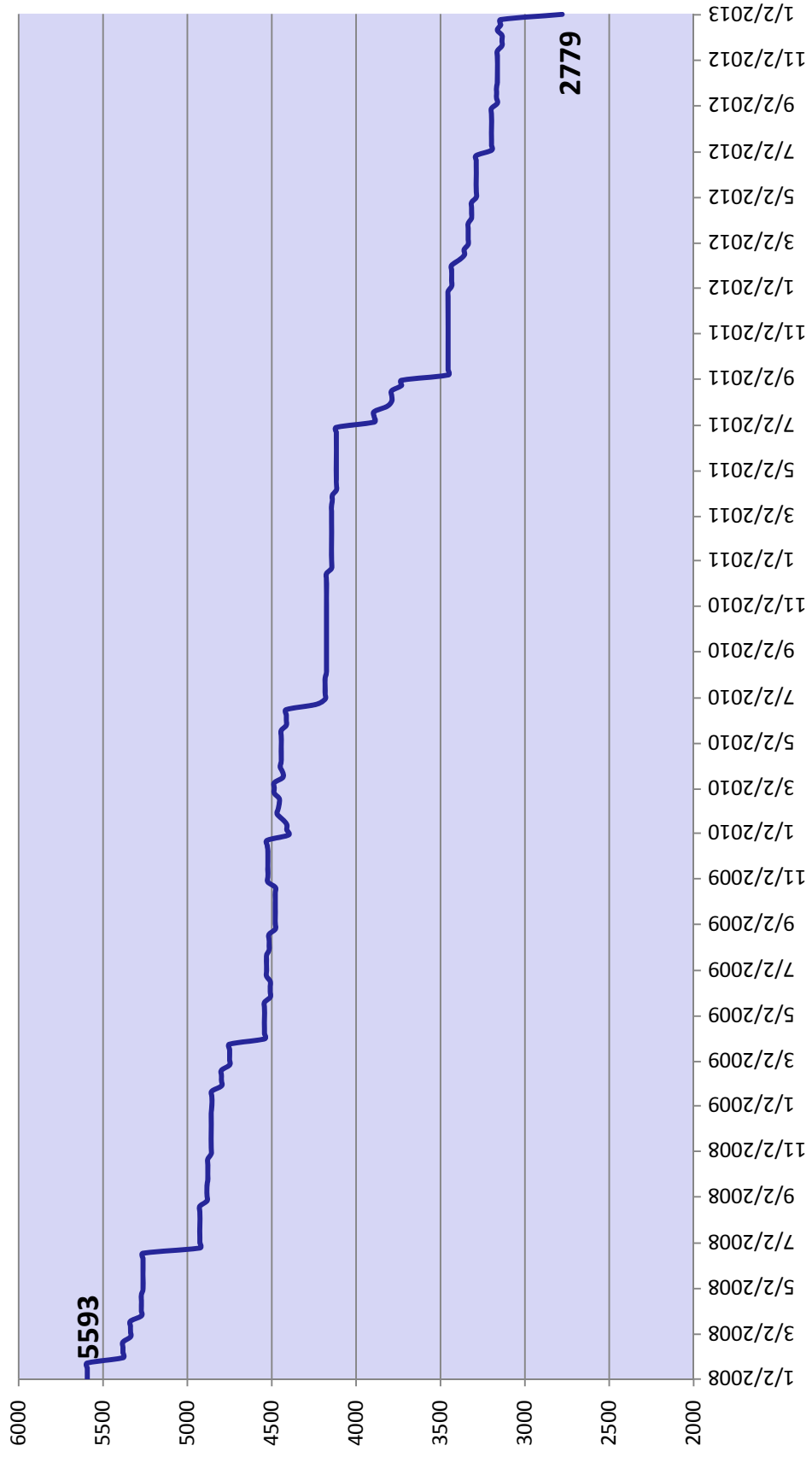
# Total Juvenile Commitments by Month



# Juvenile Commitments by Year



# Reduction of Bed Capacity





## 985.03-Florida Statutes

44) "Restrictiveness level" means the level of programming and security provided by programs

# Non-Secure



b) **Low-risk residential.** -- Youth assessed and classified for placement in programs at this commitment level represent a low risk to themselves and public safety but do require placement and services in residential settings.



(c) **Moderate-risk residential.** -- Facilities are either environmentally secure, staff secure, or are hardware-secure. Youth assessed and classified for placement in programs at this commitment level represent a moderate risk to public safety and require close supervision.

# Secure

(d) **High-risk residential.** --High-risk residential facilities are hardware-secure with perimeter fencing and locking doors. This level of commitment requires close supervision in a structured residential setting.



(e) **Maximum-risk residential.** --Facilities are maximum-custody, hardware-secure with perimeter security fencing and locking doors. Youth committed to a maximum program require a high security residential setting. Programs at this level have a mandatory minimum stay of 18 months.



## PLACEMENT PLANNING PROCESS

Juvenile Probation Officer has many tools at their disposal to ensure that commitment of a youth is in the best interest of the youth, family and community. These include:

- Completion of a Positive Achievement Change Tool (PACT) which helps to identify a youth's strengths and weakness.
  - Department policy requires that all appropriate community options are explored prior to a recommendation of commitment for all youth that score low or moderate risk to reoffend as assessed by the PACT.
  
- A Comprehensive Evaluation is conducted to identify treatment needs related to health, mental health, substance abuse, educational and vocational services.

- A Multidisciplinary “commitment staffing” is held to determine the need for residential commitment as well as the restrictiveness level that may be needed to ensure public safety.
- Juvenile Probation Officer makes a recommendation to the court. A court may order commitment, and restrictiveness level, the selection of a specific program to place youth is made by the Department.
- All of the above information is utilized by a Commitment Manager who will then place youth on the most appropriate programs waiting list.