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1	A bill to be entitled
2	An act relating to clerks of court; transferring the
3	Clerks of the Court Trust Fund from the Justice
4	Administrative Commission to the Department of
5	Revenue; amending s. 11.90, F.S.; providing additional
6	duties of the Legislative Budget Commission relating
7	to clerks of court; amending s. 28.241, F.S.; revising
8	distribution of filing fees; revising references to
9	trust funds; repealing s. 28.2455, F.S., relating to
10	transfer of trust funds in excess of amount needed for
11	clerk budgets; amending s. 28.246, F.S.; conforming
12	provisions to changes made by the act; amending s.
13	28.35, F.S.; deleting provisions providing for the
14	housing of the Florida Clerks of Court Operations
15	Corporation; revising duties of the corporation;
16	defining terms; providing requirements for annual
17	submission of a proposed budget and related
18	information; revising provisions concerning functions
19	that may and may not be funded from specified sources;
20	revising distribution of the corporation's audit
21	report; amending s. 28.36, F.S.; specifying that only
22	certain functions may be funded from fees, service
23	charges, costs, and fines retained by the clerks of
24	the court; revising provisions relating to preparation
25	of budget requests by clerks; providing for reporting
26	and certification of revenue deficits; providing
27	procedures for retention of additional revenues by
28	clerks in the event of a deficit; providing for the
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29	release of funds from a specified trust fund to
30	relieve such a deficit in certain circumstances;
31	providing for increases in previously authorized
32	budgets in certain circumstances; deleting provisions
33	relating to review of budgets and related information;
34	creating s. 28.365, F.S.; providing that clerks of
35	court and the Florida Clerks of Court Operations
36	Corporation are subject to specified procurement
37	requirements for expenditures made pursuant to
38	specified provisions; amending s. 28.37, F.S.;
39	providing that a portion of all fines, fees, service
40	charges, and costs collected by the clerks of the
41	court that exceeds a specified portion of the clerk's
42	annual budget be remitted to a specified trust fund;
43	providing for remission of certain excess collections
44	to the department for deposit into the General Revenue
45	Fund on specified dates; providing for deposit of such
46	funds in a specified trust fund in certain
47	circumstances; providing for collection of certain
48	funds due by the department; amending s. 34.041, F.S.;
49	conforming provisions to changes made by the act;
50	revising distribution of certain fees; amending ss.
51	43.16 and 110.205, F.S.; conforming provisions to
52	changes made by the act; amending s. 142.01, F.S.;
53	deleting provisions specifying that certain moneys are
54	considered state funds; amending s. 213.131, F.S.;
55	conforming provisions to changes made by the act;
56	amending s. 215.22, F.S.; exempting certain moneys
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57	deposited in the Clerks of the Court Trust Fund from a
58	specified deduction; amending s. 216.011, F.S.;
59	conforming provisions to changes made by the act;
60	specifying the authorized budget for the clerks of the
61	circuit court and the corporation for specified
62	periods; requiring the corporation to determine budget
63	amounts for the individual clerks for those periods;
64	providing effective dates.
65	
66	Be It Enacted by the Legislature of the State of Florida:
67	
68	Section 1. The Clerks of the Court Trust Fund within the
69	Justice Administrative Commission, FLAIR number 21-2-588, is
70	transferred together with all balances in the fund to the
71	Department of Revenue.
72	Section 2. Subsection (6) of section 11.90, Florida
73	Statutes, is amended to read:
74	11.90 Legislative Budget Commission
75	(6) The commission shall have the power and duty to:
76	(a) Review and approve or disapprove budget amendments
77	recommended by the Governor or the Chief Justice of the Supreme
78	Court as provided in chapter 216.
79	(b) Develop the long-range financial outlook described in
80	s. 19, Art. III of the State Constitution.
81	(c) Review and approve, disapprove, or amend and approve
82	the budget of the Florida Clerks of Court Operations
83	Corporation.
84	(d) Review and approve, disapprove, or amend and approve
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85	the total combined budgets of the clerks of the court or the
86	budget of any individual clerk of the court for court-related
87	functions.
88	(e) In addition to the powers and duties specified in this
89	subsection, the commission shall Exercise all other powers and
90	perform any other duties prescribed by the Legislature.
91	Section 3. Paragraph (a) of subsection (1) of section
92	28.241, Florida Statutes, is amended to read:
93	28.241 Filing fees for trial and appellate proceedings
94	(1) Filing fees are due at the time a party files a
95	pleading to initiate a proceeding or files a pleading for
96	relief. Reopen fees are due at the time a party files a pleading
97	to reopen a proceeding if at least 90 days have elapsed since
98	the filing of a final order or final judgment with the clerk. If
99	a fee is not paid upon the filing of the pleading as required
100	under this section, the clerk shall pursue collection of the fee
101	pursuant to s. 28.246.
102	(a)1.a. Except as provided in sub-subparagraph b. and
103	subparagraph 2., the party instituting any civil action, suit,
104	or proceeding in the circuit court shall pay to the clerk of
105	that court a filing fee of up to \$395 in all cases in which
106	there are not more than five defendants and an additional filing
107	fee of up to \$2.50 for each defendant in excess of five. Of the
108	first <u>\$200</u> \$280 in filing fees, \$80 must be remitted by the
109	clerk to the Department of Revenue for deposit into the General
110	Revenue Fund, \$195 must be remitted to the Department of Revenue
111	for deposit into the State Courts Revenue Trust Fund, <u>\$4</u> \$3.50
112	must be remitted to the Department of Revenue for deposit into
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113 the Administrative Clerks of the Court Trust Fund within the 114 Department of Financial Services Justice Administrative 115 Commission and used to fund the contract with the Florida Clerks 116 of Court Operations Corporation created in s. 28.35, and \$1 117 \$1.50 must be remitted to the Department of Revenue for deposit 118 into the Administrative Trust Fund within the Department of Financial Services to fund audits of individual clerks' court-119 120 related expenditures elerk budget reviews conducted by the 121 Department of Financial Services. By the 10th of each month, the clerk shall submit that portion of the filing fees collected in 122 123 the previous month that is in excess of one-twelfth of the 124 clerk's total budget One third of any filing fees collected by 125 the clerk of the circuit court in excess of \$100 must be 126 remitted to the Department of Revenue for deposit into the 127 Clerks of the Court Trust Fund within the Justice Administrative 128 Commission.

b. 129 The party instituting any civil action, suit, or proceeding in the circuit court under chapter 39, chapter 61, 130 chapter 741, chapter 742, chapter 747, chapter 752, or chapter 131 132 753 shall pay to the clerk of that court a filing fee of up to 133 \$295 in all cases in which there are not more than five 134 defendants and an additional filing fee of up to \$2.50 for each 135 defendant in excess of five. Of the first \$100 \$180 in filing 136 fees, \$80 must be remitted by the clerk to the Department of 137 Revenue for deposit into the General Revenue Fund, \$95 must be 138 remitted to the Department of Revenue for deposit into the State 139 Courts Revenue Trust Fund, \$4 \$3.50 must be remitted to the 140 Department of Revenue for deposit into the Administrative Clerks

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141 of the Court Trust Fund within the Department of Financial 142 Services Justice Administrative Commission and used to fund the 143 contract with the Florida Clerks of Court Operations Corporation 144 created in s. 28.35, and \$1 $\frac{1.50}{1.50}$ must be remitted to the 145 Department of Revenue for deposit into the Administrative Trust 146 Fund within the Department of Financial Services to fund audits of individual clerks' court-related expenditures clerk budget 147 148 reviews conducted by the Department of Financial Services. 149 An additional filing fee of \$4 shall be paid to the с. 150 clerk. The clerk shall remit \$3.50 to the Department of Revenue 151 for deposit into the Court Education Trust Fund and shall remit 152 50 cents to the Department of Revenue for deposit into the 153 Administrative Clerks of the Court Trust Fund within the 154 Department of Financial Services Justice Administrative 155 Commission to fund clerk education provided by the Florida 156 Clerks of Court Operations Corporation. An additional filing fee 157 of up to \$18 shall be paid by the party seeking each severance that is granted. The clerk may impose an additional filing fee 158 159 of up to \$85 for all proceedings of garnishment, attachment, 160 replevin, and distress. Postal charges incurred by the clerk of 161 the circuit court in making service by certified or registered 162 mail on defendants or other parties shall be paid by the party 163 at whose instance service is made. Additional fees, charges, or 164 costs may not be added to the filing fees imposed under this 165 section, except as authorized in this section or by general law. 166 2.a. Notwithstanding the fees prescribed in subparagraph 167 1., a party instituting a civil action in circuit court relating to real property or mortgage foreclosure shall pay a graduated 168

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169 filing fee based on the value of the claim.

170 b. A party shall estimate in writing the amount in 171 controversy of the claim upon filing the action. For purposes of 172 this subparagraph, the value of a mortgage foreclosure action is 173 based upon the principal due on the note secured by the 174 mortgage, plus interest owed on the note and any moneys advanced by the lender for property taxes, insurance, and other advances 175 secured by the mortgage, at the time of filing the foreclosure. 176 177 The value shall also include the value of any tax certificates related to the property. In stating the value of a mortgage 178 foreclosure claim, a party shall declare in writing the total 179 180 value of the claim, as well as the individual elements of the 181 value as prescribed in this sub-subparagraph.

c. In its order providing for the final disposition of the matter, the court shall identify the actual value of the claim. The clerk shall adjust the filing fee if there is a difference between the estimated amount in controversy and the actual value of the claim and collect any additional filing fee owed or provide a refund of excess filing fee paid.

188

d. The party shall pay a filing fee of:

(I) Three hundred and ninety-five dollars in all cases in 189 190 which the value of the claim is \$50,000 or less and in which there are not more than five defendants. The party shall pay an 191 additional filing fee of up to \$2.50 for each defendant in 192 excess of five. Of the first \$200 \$280 in filing fees, \$195 \$275 193 194 must be remitted by the clerk to the Department of Revenue for 195 deposit into the General Revenue Fund, \$4 \$3.50 must be remitted 196 to the Department of Revenue for deposit into the Administrative

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197	Clerks of the Court Trust Fund within the <u>Department of</u>
198	Financial Services Justice Administrative Commission and used to
199	fund the <u>contract with the</u> Florida Clerks of Court Operations
200	Corporation created in s. 28.35, and $\frac{\$1}{\$1.50}$ must be remitted
201	to the Department of Revenue for deposit into the Administrative
202	Trust Fund within the Department of Financial Services to fund
203	audits of individual clerks' court-related expenditures clerk
204	budget reviews conducted by the Department of Financial
205	Services;
206	(II) Nine hundred dollars in all cases in which the value
207	of the claim is more than \$50,000 but less than \$250,000 and in
208	which there are not more than five defendants. The party shall
209	pay an additional filing fee of up to \$2.50 for each defendant
210	in excess of five. Of the first $\frac{\$705}{\$785}$ in filing fees, $\frac{\$700}{100}$
211	$rac{780}{780}$ must be remitted by the clerk to the Department of Revenue
212	for deposit into the General Revenue Fund, <u>\$4</u> \$3.50 must be

213 remitted to the Department of Revenue for deposit into the 214 Administrative Clerks of the Court Trust Fund within the Department of Financial Services Justice Administrative 215 216 Commission and used to fund the contract with the Florida Clerks 217 of Court Operations Corporation created described in s. 28.35, 218 and \$1 $\frac{1.50}{1.50}$ must be remitted to the Department of Revenue for 219 deposit into the Administrative Trust Fund within the Department 220 of Financial Services to fund audits of individual clerks' 221 court-related expenditures clerk budget reviews conducted by the 222 Department of Financial Services; or

(III) One thousand nine hundred dollars in all cases in which the value of the claim is \$250,000 or more and in which

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225 there are not more than five defendants. The party shall pay an 226 additional filing fee of up to \$2.50 for each defendant in 227 excess of five. Of the first \$1,705 \$1,785 in filing fees, \$930 228 $\frac{1}{100}$ must be remitted by the clerk to the Department of 229 Revenue for deposit into the General Revenue Fund, \$770 must be 230 remitted to the Department of Revenue for deposit into the State 231 Courts Revenue Trust Fund, \$4 \$3.50 must be remitted to the 232 Department of Revenue for deposit into the Administrative Clerks 233 of the Court Trust Fund within the Department of Financial 234 Services Justice Administrative Commission to fund the contract 235 with the Florida Clerks of Court Operations Corporation created 236 in s. 28.35, and \$1 \$1.50 must be remitted to the Department of 237 Revenue for deposit into the Administrative Trust Fund within 238 the Department of Financial Services to fund audits of 239 individual clerks' court-related expenditures clerk budget 240 reviews conducted by the Department of Financial Services.

An additional filing fee of \$4 shall be paid to the 241 e. clerk. The clerk shall remit \$3.50 to the Department of Revenue 242 for deposit into the Court Education Trust Fund and shall remit 243 244 50 cents to the Department of Revenue for deposit into the 245 Administrative Clerks of the Court Trust Fund within the 246 Department of Financial Services Justice Administrative 247 Commission to fund clerk education provided by the Florida 248 Clerks of Court Operations Corporation. An additional filing fee 249 of up to \$18 shall be paid by the party seeking each severance 250 that is granted. The clerk may impose an additional filing fee 251 of up to \$85 for all proceedings of garnishment, attachment, 252 replevin, and distress. Postal charges incurred by the clerk of

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253	the circuit court in making service by certified or registered
254	mail on defendants or other parties shall be paid by the party
255	at whose instance service is made. Additional fees, charges, or
256	costs may not be added to the filing fees imposed under this
257	section, except as authorized in this section or by general law.
258	Section 4. Effective upon this act becoming a law, section
259	28.2455, Florida Statutes, is repealed.
260	Section 5. Paragraph (b) of subsection (5) of section
261	28.246, Florida Statutes, is amended to read:
262	28.246 Payment of court-related fines or other monetary
263	penalties, fees, charges, and costs; partial payments;
264	distribution of funds
265	(5) When receiving partial payment of fees, service
266	charges, court costs, and fines, clerks shall distribute funds
267	according to the following order of priority:
268	(b) That portion of fees, service charges, court costs,
269	and fines required to be retained by the clerk of the court or
270	deposited into the Clerks of the Court Trust Fund within the
271	Department of Revenue Justice Administrative Commission.
272	
273	To offset processing costs, clerks may impose either a per-month
274	service charge pursuant to s. 28.24(26)(b) or a one-time
275	administrative processing service charge at the inception of the
276	payment plan pursuant to s. 28.24(26)(c).
277	Section 6. Section 28.35, Florida Statutes, is amended to
278	read:
279	28.35 Florida Clerks of Court Operations Corporation
280	(1)(a) The Florida Clerks of Court Operations Corporation
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281 is created as a public corporation organized to perform the 282 functions specified in this section and s. 28.36 and shall be 283 administratively housed within the Justice Administrative 284 Commission. The corporation shall be a budget entity within the 285 Justice Administrative Commission, and its employees shall be 286 considered state employees. The corporation is not subject to 287 control, supervision, or direction by the Justice Administrative 288 Commission in the performance of its duties, but the employees 289 of the corporation shall be governed by the classification plan 290 and salary and benefits plan of the Justice Administrative 291 Commission. The classification plan must have a separate chapter 292 for the corporation. All clerks of the circuit court shall be 293 members of the corporation and hold their position and authority 294 in an ex officio capacity. The functions assigned to the 295 corporation shall be performed by an executive council pursuant 296 to the plan of operation approved by the members. 297 The executive council shall be composed of eight (b)

298 clerks of the court elected by the clerks of the courts for a 299 term of 2 years, with two clerks from counties with a population 300 of fewer than 100,000, two clerks from counties with a 301 population of at least 100,000 but fewer than 500,000, two 302 clerks from counties with a population of at least 500,000 but 303 fewer than 1 million, and two clerks from counties with a population of more than 1 million. The executive council shall 304 305 also include, as ex officio members, a designee of the President 306 of the Senate and a designee of the Speaker of the House of 307 Representatives. The Chief Justice of the Supreme Court shall 308 designate one additional member to represent the state courts

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309	system.
310	(c) The corporation shall be considered a political
311	subdivision of the state and shall be exempt from the corporate
312	income tax. The corporation is not subject to the provisions of
313	chapter 120.
314	(d) The functions assigned to the corporation under this
315	section and ss. 28.36 and 28.37 are considered to be for a valid
316	public purpose.
317	(2) The duties of the corporation shall include the
318	following:
319	(a) Adopting a plan of operation.
320	(b) Conducting the election of an executive council
321	directors as required in paragraph <u>(1)(b)</u> (1)(a) .
322	(c) Recommending to the Legislature changes in the <u>amounts</u>
323	of the various court-related fines, fees, service charges, and
324	court costs established by law <u>to ensure reasonable and adequate</u>
325	funding of the clerks of the court in the performance of their
326	court-related functions.
327	(d) Developing and certifying a uniform system of workload
328	performance measures and applicable <u>workload</u> performance
329	standards for the functions specified in paragraph (3)(a) and
330	the service unit costs required in s. 28.36 and measures for
331	clerk workload performance in meeting the workload performance
332	standards. These workload measures and workload performance
333	standards shall be designed to facilitate an objective
334	determination of the performance of each clerk in accordance
335	with minimum standards for fiscal management, operational
336	efficiency, and effective collection of fines, fees, service
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BILL YEAR Redraft - A 337 charges, and court costs. The corporation shall develop the 338 workload performance measures and workload performance standards 339 in consultation with the Legislature and the Supreme Court. The 340 Legislature may modify the clerk performance measures and 341 performance standards in legislation implementing the General 342 Appropriations Act or other law. When the corporation finds a clerk has not met the workload performance standards, the 343 corporation shall identify the nature of each deficiency and any 344 345 corrective action recommended and taken by the affected clerk of 346 the court. The corporation shall notify the Legislature and the 347 Supreme Court of any clerk not meeting workload performance 348 standards and provide a copy of any corrective action plans. As 349 used in this subsection, the term: 350 "Workload measures" means the measurement of the 1. 351 activities and frequency of the work required for the clerk to 352 adequately perform the court-related duties of the office as 353 defined by the Florida Clerks of Court Operations Corporation. 354 2. "Workload performance standards" means the standards 355 developed to measure the timeliness and effectiveness of the 356 activities that are accomplished by the clerk in the performance 357 of the court-related duties of the office as defined by the

358 Florida Clerks of Court Operations Corporation.

359 (e) Entering into a contract with the Department of 360 Financial Services for the department to audit the court-related 361 expenditures of individual clerks.

362 <u>(f) (e)</u> Reviewing, certifying, and recommending proposed 363 budgets submitted by clerks of the court pursuant to s. 28.36. 364 <u>As part of this process, the corporation shall:</u>

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365	1. Calculate the minimum amount of revenue necessary for
366	each clerk of the court to efficiently perform the list of
367	court-related functions specified in paragraph (3)(a). The
368	corporation shall apply the workload measures appropriate for
369	determining the individual level of review required to fund the
370	clerk's budget.
371	2. Prepare a cost comparison of similarly situated clerks
372	of the court, based on county population and numbers of filings,
373	using the standard list of court-related functions specified in
374	paragraph (3)(a).
375	3. Conduct an annual base budget review and an annual
376	budget exercise examining the total budget of each clerk of the
377	court. The review shall examine revenues from all sources,
378	expenses of court-related functions, and expenses of noncourt-
379	related functions as necessary to determine that court-related
380	revenues are not being used for noncourt-related purposes. The
381	review and exercise shall identify potential targeted budget
382	reductions in the percentage amount provided in Schedule VIII-B
383	of the state's previous year's legislative budget instructions,
384	as referenced in s. 216.023(3), or an equivalent schedule or
385	instruction as may be adopted by the Legislature.
386	4. Identify those proposed budgets containing funding for
387	items not included on the standard list of court-related
388	functions specified in paragraph (3)(a).
389	5. Identify those clerks projected to have court-related
390	revenues insufficient to fund their anticipated court-related
391	expenditures
392	6. Use revenue estimates based on the official estimate
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393	<u>for funds ac</u>	cruing to the CI	lerks of the	Court Trust Fund made	by
394	the Revenue	Estimating Confe	erence.		
395	<u>(g)(f)</u>	Developing and	conducting o	clerk education progra	ums.
396	- (g) Pu	blishing a unif(orm schedule	of actual fees, servi	.ce
397	charges, and	-costs charged }	y a clerk o f	the court pursuant t	÷
398	general law.				
399	(h) Be	ginning August 1	1, 2014, and	each August 1	
400	thereafter,	submitting to the	ne Legislativ	ve Budget Commission,	as
401	provided in	s. 11.90, its p	roposed budge	et and the information	<u>L</u>
402	described in	paragraph (f),	as well as t	the authorized budgets	5
403	for each cle	rk of the court	and the corp	poration. Before Octob	er
404	<u>1 of each ye</u>	ar beginning in	2014, the Le	egislative Budget	
405	<u>Commission</u> s	hall consider th	ne submitted	budgets and shall	
406	approve, dis	approve, or ame	nd and approv	ve the corporation's	
407	budget and s	hall approve, d:	isapprove, o	r amend and approve th	le
408	total of the	clerks' combine	ed budgets or	r any individual clerk	's
409	budget. If t	he Legislative B	Budget Commis	ssion fails to approve	e or
410	amend and ap	prove the corpo:	ration's budg	get or the clerks'	
411	combined bud	gets before Octo	ober 1, the d	clerk shall continue t	0
412	perform the	court-related fi	unctions base	ed upon the clerk's	
413	authorized b	udget for the p	revious count	ty fiscal year.	
414	(3)(a)	The <u>list of</u> cou	urt-related i	functions that clerks	may
415	<u>fund from fi</u>	ling fees, serv:	ice charges,	costs, and fines is	
416	perform are	limited to those	e functions e	expressly authorized b	уY
417	law or court	rule. Those fur	nctions inclu	de the following: cas	e
418	maintenance;	records manager	ment; court p	preparation and	
419	attendance;	processing the a	assignment, 1	reopening, and	
420	reassignment	of cases; proce	essing of app	peals; collection and	
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421	distribution of fines, fees, service charges, and court costs;
422	processing of bond forfeiture payments; payment of jurors and
423	witnesses; payment of expenses for meals or lodging provided to
424	jurors; data collection and reporting; processing of jurors;
425	determinations of indigent status; and paying reasonable
426	administrative support <u>costs</u> to enable the clerk of the court to
427	carry out these court-related functions.
428	(b) The <u>list of court-related</u> functions that clerks may
429	not fund from filing fees, service charges, costs, and fines
430	includes state appropriations include:
431	1. Those functions not specified within paragraph (a).
432	2. Functions assigned by administrative orders which are
433	not required for the clerk to perform the functions in paragraph
434	(a).
435	3. Enhanced levels of service which are not required for
436	the clerk to perform the functions in paragraph (a).
437	4. Functions identified as local requirements in law or
438	local optional programs.
439	(4) The corporation shall prepare a legislative budget
440	request for the resources necessary to perform its duties,
441	submit the request pursuant to chapter 216, and be funded
442	pursuant a contract with the Chief Financial Officer. Funds
443	shall be provided to the Chief Financial Officer for such
444	purpose as appropriated by general law. Such funds shall be
445	available to the corporation for the performance of the duties
446	and responsibilities set forth in this section as a budget
447	entity in the General Appropriations Act. The corporation may
448	hire staff and pay other expenses from <u>such funds</u> state
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449 appropriations as necessary to perform the official duties and 450 responsibilities of the corporation as described <u>in this section</u> 451 by law.

452 (5) Certified public accountants conducting audits of 453 counties pursuant to s. 218.39 shall report, as part of the 454 audit, whether or not the clerks of the courts have complied 455 with the requirements of this section and s. 28.36. In addition, 456 each clerk of court shall forward a copy of the portion of the 457 financial audit relating to the court-related duties of the 458 clerk of court to the Florida Clerks of Court Operations 459 Corporation Supreme Court. The Auditor General shall develop a 460 compliance supplement for the audit of compliance with the 461 budgets and applicable workload performance standards certified 462 by the corporation.

463 Section 7. Section 28.36, Florida Statutes, is amended to 464 read:

465 28.36 Budget procedure.—There is established a budget 466 procedure for preparing budget requests for funding for the 467 court-related functions of the clerks of the court.

468 Only those functions listed in s. 28.35(3)(a) may be (1)469 funded from fees, service charges, costs, and fines retained by 470 the clerks of the court Each clerk of court shall prepare a 471 budget request for the last quarter of the county fiscal year 472 and the first three quarters of the next county fiscal year. The 473 proposed budget shall be prepared, summarized, and submitted by 474 the clerk in each county to the Florida Clerks of Court 475 Operations Corporation in the manner and form prescribed by the 476 corporation to meet the requirements of law. Each clerk shall

BILL YEAR Redraft - A 477 forward a copy of his or her budget request to the Supreme 478 Court. The budget requests must be provided to the corporation 479 by October 1 of each year. (2) Each clerk shall include in his or her budget request 480 481 a projection of the amount of court-related fees, service 482 charges, and any other court-related clerk fees which will be 483 collected during the proposed budget period. If the corporation 484 determines that the proposed budget is limited to the standard list of court-related functions in s. 28.35(3)(a) and the 485 486 projected court-related revenues are less than the proposed 487 budget, the clerk shall increase all fees, service charges, and 488 any other court-related clerk fees and charges to the maximum 489 amounts specified by law or the amount necessary to resolve the 490 deficit, whichever is less. 491 (2) (2) (3) Each proposed budget shall further conform to the 492 following requirements clerk shall include in his or her budget 493 request the number of personnel and the proposed budget for each 494 of the following core services: 495 (a) On or before June 1 of each year beginning in 2014, 496 the proposed budget shall be prepared, summarized, and submitted 497 by the clerk in each county to the Florida Clerks of Court 498 Operations Corporation in the manner and form prescribed by the 499 corporation. The proposed budget must provide detailed 500 information on the anticipated revenues available and 501 expenditures necessary for the performance of the court-related 502 functions listed in s. 28.35(3)(a) of the clerk's office for the 503 county fiscal year beginning October 1. 504 The proposed budget must be balanced such that the (b)

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505	total of the estimated revenues available equals or exceeds the
506	total of the anticipated expenditures. Such revenues include
507	revenue projected to be received from fees, services charges,
508	costs, and fines for court-related functions during the fiscal
509	period covered by the budget. The anticipated expenditures must
510	be itemized as required by the corporation.
511	(a) Circuit criminal.
512	(b) County criminal.
513	(c) Juvenile delinquency.
514	(d) Criminal traffic.
515	(e) Circuit civil.
516	(f) County civil.
517	(g) Civil traffic.
518	(h) Probate.
519	(i) Family.
520	(j) Juvenile dependency.
521	
522	Central administrative costs shall be allocated among the core-
523	services categories.
524	(3) If a clerk of the court estimates that available funds
525	plus projected revenues from fines, fees, service charges, and
526	costs for court-related services are insufficient to meet the
527	anticipated expenditures for the standard list of court-related
528	functions in s. 28.35(3)(a) performed by his or her office, the
529	clerk must report the revenue deficit to the corporation in the
530	manner and form prescribed by the corporation. The corporation
531	shall verify that the proposed budget is limited to the standard
532	list of court-related functions in s. 28.35(3)(a). If the
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533	corporation verifies that a revenue deficit is projected, the
534	corporation shall certify a revenue deficit and notify the
535	Department of Revenue that the clerk is authorized to retain
536	revenues, in an amount necessary to fully fund the projected
537	revenue deficit, which he or she would otherwise be required to
538	remit to the Department of Revenue for deposit into the
539	department's Clerks of the Court Trust Fund pursuant to s.
540	28.37. If a revenue deficit is projected for that clerk after
541	retaining all of the projected collections from the court-
542	related fines, fees, service charges, and costs, the corporation
543	shall certify the amount of the revenue deficit to the Executive
544	Office of the Governor and request release authority for funds
545	from the department's Clerks of the Court Trust Fund.
546	Notwithstanding s. 216.192 relating to the release of funds, the
547	Executive Office of the Governor may approve the release of
548	funds in accordance with the notice, review, and objection
549	procedures set forth in s. 216.177 and shall provide notice to
550	the Chief Financial Officer. The Department of Revenue shall
551	request monthly distributions from the Chief Financial Officer
552	in equal amounts to each clerk certified to have a revenue
553	deficit, in accordance with the releases approved by the
554	Governor.
555	(4) The Legislative Budget Commission may approve
556	increases to the previously authorized budgets approved for
557	individual clerks of the court pursuant to section 28.35 for
558	court-related functions, if:
559	(a) The additional budget authority is necessary to pay
560	the cost of performing new or additional functions required by
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561	changes in law or court rule; or	
562	(b) The additional budget authority is necessary to pay	
563	the cost of supporting increases in the number of judges or	
564	magistrates authorized by the Legislature.	
565	(4) The budget request must identify the service units t	.0
566	be provided within each core service. The service units shall	be
567	developed by the corporation, in consultation with the Supreme	2
568	Court, the Chief Financial Officer, and the appropriations	
569	committees of the Senate and the House of Representatives.	
570	(5) The budget request must propose a unit cost for each	f
571	service unit. The corporation shall provide a copy of each	
572	clerk's budget request to the Supreme Court.	
573	(6) The corporation shall review each individual clerk's	3
574	prior-year expenditures, projected revenue, proposed unit cost	S,
575	and the proposed budget for each of the core-services	
576	categories. The corporation shall compare each clerk's prior-	
577	year expenditures and unit costs for core services with a peer	<u>-</u>
578	group of clerks' offices having a population of a similar size	÷
579	and a similar number of case filings. If the corporation finds	3
580	that the expenditures, unit costs, or proposed budget of a clo	erk
581	is significantly higher than those of clerks in that clerk's	
582	peer group, the corporation shall require the clerk to submit	
583	documentation justifying the difference in each core-services	
584	category. Justification for higher expenditures may include, k	out
585	is not limited to, collective bargaining agreements, county	
586	civil service agreements, and the number and distribution of	
587	courthouses served by the clerk. If the expenditures and unit	
588	costs are not justified, the corporation shall recommend a	
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BILL YEAR Redraft - A 589 reduction in the funding for that core-services category in the 590 budget request to an amount similar to the peer group of clerks 591 or to an amount that the corporation determines is justified. 592 (7) The corporation shall complete its review and 593 adjustments to the clerks' budget requests and make its 594 recommendations to the Legislature and the Supreme Court by 595 December 1 each year. 596 (8) The Chief Financial Officer shall review the proposed 597 unit costs associated with each clerk of court's budget request 598 and make recommendations to the Legislature. The Chief Financial 599 Officer may conduct any audit of the corporation or a clerk of 600 court as authorized by law. The Chief Justice of the Supreme 601 Court may request an audit of the corporation or any clerk of court by the Chief Financial Officer. 602 603 (9) The Legislature shall appropriate the total amount for 604 the budgets of the clerks in the General Appropriations Act. The 605 Legislature may reject or modify any or all of the unit costs 606 recommended by the corporation. If the Legislature does not 607 specify the unit costs in the General Appropriations Act or 608 other law, the unit costs recommended by the corporation shall 609 be the official unit costs for that budget period. 610 (10) (a) Beginning in the 2010-2011 fiscal year, the 611 corporation shall release appropriations to each clerk 612 quarterly. If funds in the Clerks of Court Trust Fund are 613 insufficient to provide a release in a quarter in a single 614 release, the corporation may release partial amounts for that 615 quarter so long as the total of those partial amounts does not 616 exceed that quarter's release. If funds in the Clerks of Court Page 22 of 33

BILL YEAR Redraft - A 617 Trust Fund are insufficient for the first quarter release, the 618 corporation may make a request to the Governor for a trust fund 619 loan pursuant to chapter 215. The amount of the first three 620 releases shall be based on one quarter of the estimated budget 621 for each clerk as identified in the General Appropriations Act. 622 (b) The corporation shall estimate the fourth quarter's 623 number of units to be performed by each clerk. The amount of the 624 fourth-quarter release shall be based on the approved unit cost 625 times the estimated number of units of the fourth quarter with 626 the following adjustment: the fourth-quarter release shall be 627 adjusted based on the first three quarter's actual number of 628 service units provided as reported to the corporation by each 629 clerk. If the clerk has performed fewer service units in the 630 first three quarters of the year compared to three quarters of 631 the estimated number of service units in the General 632 Appropriations Act, the corporation shall decrease the fourthquarter release. The amount of the decrease shall equal the 633 634 amount of the difference between the estimated number of service 635 units for the first three quarters and the actual number of 636 service units provided in the first three quarters times the 637 approved unit cost. 638 (c) No adjustment for the fourth-quarter release shall be 639 made if the clerk has performed more units than the estimate for 640 the first three quarters. 641 (d) If the clerk performs fewer units in the fourth 642 quarter than estimated by the corporation, the corporation shall

decrease the first-quarter release for the clerk in the next

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644 fiscal year by the amount of the difference between the

PCB JUAS 13-02 CODING: Words stricken are deletions; words underlined are additions.

643

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645	estimated number of service units for the fourth quarter and the
646	actual number of service units performed in that quarter times
647	the approved unit cost.
648	(e) The total of all releases to the clerks of court may
649	not exceed the amount appropriated in the General Appropriations
650	Act. If, during the year, the corporation determines that the
651	projected releases of appropriations for service units will
652	exceed the estimate used in the General Appropriations Act and
653	result in statewide expenditures greater than the amount
654	appropriated by law, the corporation shall reduce all service
655	unit costs of all clerks by the amount necessary to ensure that
656	service units are funded within the total amount appropriated to
657	the clerks of court. If such action is necessary, the
658	corporation shall notify the Legislative Budget Commission. If
659	the Legislative Budget Commission objects to the adjustments,
660	the Legislative Budget Commission shall adjust all service unit
661	costs by the amount necessary to ensure that projected units of
662	service are funded within the total amount appropriated to the
663	clerks of court at its next scheduled meeting.
664	(11) The corporation may submit proposed legislation to
665	the Governor, the President of the Senate, and the Speaker of
666	the House of Representatives relating to the preparation of
667	budget requests of the clerks of court.
668	Section 8. Section 28.365, Florida Statutes, is created to
669	read:
670	28.365 ProcurementThe clerks of the court and the
671	Florida Clerks of Court Operations Corporation are subject to
672	the procurement requirements and limitations of chapter 287 for
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	BILL Redraft - A YEAR
673	expenditures made pursuant to the budget provided for in ss.
674	28.35 and 28.36.
675	Section 9. Section 28.37, Florida Statutes, is amended to
676	read:
677	28.37 Fines, fees, service charges, and costs remitted to
678	the state
679	(1) Pursuant to s. 14(b), Art. V of the State
680	Constitution, selected salaries, costs, and expenses of the
681	state courts system and court-related functions shall be funded
682	from a portion of the revenues derived from statutory fines,
683	fees, service charges, and costs collected by the clerks of the
684	court.
685	(2) Beginning November 1, 2013, that portion of all fines,
686	fees, service charges, and costs collected by the clerks of the
687	court for the previous month that is in excess of one-twelfth of
688	the clerks' total budget for the performance of court-related
689	functions shall be remitted to the Department of Revenue for
690	deposit into the Clerks of the Court Trust Fund. Such
691	collections do not include funding received for the operation of
692	the Title IV-D child support collections and disbursement
693	program. The clerk of the court shall remit the revenues
694	collected during the previous month due to the state on or
695	before the 10th day of each month.
696	(3) No later than January 25, 2015, and each January 25
697	thereafter for the previous county fiscal year, the clerks of
698	court, in consultation with the Florida Clerks of Court
699	Operations Corporation, shall remit to the Department of Revenue
700	for deposit in the General Revenue Fund the cumulative excess of

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701	all fines, fees, service charges, and costs retained by the
702	clerks of the court, plus any funds received by the clerks of
703	the court from the Clerks of the Court Trust Fund under s.
704	28.36(3), that exceed the amount needed to meet their authorized
705	budget amounts established under s. 28.35, and the Florida
706	Clerks of Court Operations Corporation shall remit to the
707	Department of Revenue for deposit in the General Revenue Fund
708	the cumulative excess of all fines, fees, service charges, and
709	costs retained in the Clerks of the Court Trust Fund. However,
710	if the official estimate for funds accruing to the Clerks of the
711	Court Trust Fund made by the Revenue Estimating Conference for
712	the current fiscal year or the next fiscal year included in the
713	estimate is less than the cumulative amount of authorized
714	budgets from the Clerks of the Court Trust Fund for the current
715	fiscal year, the Department of Revenue shall deposit the
716	difference in the Clerks of the Court Trust Fund rather than in
717	the General Revenue Fund.
718	(4) The Department of Revenue shall collect any funds that
719	the Florida Clerks of Court Operations Corporation determines
720	upon investigation were due no later than January 20 but not
721	remitted to the department.
722	(5)(2) Ten Except as otherwise provided in ss. 28.241 and
723	34.041, all court-related fines, fees, service charges, and
724	costs are considered state funds and shall be remitted by the
725	clerk to the Department of Revenue for deposit into the Clerks
726	of the Court Trust Fund within the Justice Administrative
727	Commission. However, 10 percent of all court-related fines
728	collected by the clerk, except for penalties or fines
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729	distributed to counties or municipalities under s.
730	316.0083(1)(b)3. or s. 318.18(15)(a), shall be deposited into
731	the clerk's Public Records Modernization Trust Fund to be used
732	exclusively for additional clerk court-related operational needs
733	and program enhancements.
734	Section 10. Paragraph (b) of subsection (1) of section
735	34.041, Florida Statutes, is amended, and paragraph (a) of that
736	subsection is published, to read:
737	34.041 Filing fees
738	(1)(a) Filing fees are due at the time a party files a
739	pleading to initiate a proceeding or files a pleading for
740	relief. Reopen fees are due at the time a party files a pleading
741	to reopen a proceeding if at least 90 days have elapsed since
742	the filing of a final order or final judgment with the clerk. If
743	a fee is not paid upon the filing of the pleading as required
744	under this section, the clerk shall pursue collection of the fee
745	pursuant to s. 28.246. Upon the institution of any civil action,
746	suit, or proceeding in county court, the party shall pay the
747	following filing fee, not to exceed:
748	1. For all claims less than \$100\$50.
749	2. For all claims of \$100 or more but not more than \$500\$75.
750	3. For all claims of more than \$500 but not more than
751	\$2,500\$170.
752	4. For all claims of more than \$2,500\$295.
753	5. In addition, for all proceedings of garnishment,
754	attachment, replevin, and distress\$85.
755	6. Notwithstanding subparagraphs 3. and 5., for all claims
756	of not more than \$1,000 filed simultaneously with an action for
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757	replevin of property that is the subject of the claim\$125.
758	7. For removal of tenant action
759	
760	The filing fee in subparagraph 6. is the total fee due under
761	this paragraph for that type of filing, and no other filing fee
762	under this paragraph may be assessed against such a filing.
763	(b) The first \$80 of the filing fee collected under
764	subparagraph (a)4. shall be remitted to the Department of
765	Revenue for deposit into the General Revenue Fund. The next \$15
766	of the filing fee collected under subparagraph (a)4.7 and the
767	first \$10 of the filing fee collected under subparagraph (a)7. $ au$
768	shall be deposited in the State Courts Revenue Trust Fund. By
769	the 10th day of each month, the clerk shall submit that portion
770	of the fees collected in the previous month that is in excess of
771	one-twelfth of the clerk's total budget for the performance of
772	court-related functions to the Department of Revenue for deposit
773	into the Clerks of the Court Trust Fund. An additional filing
774	fee of \$4 shall be paid to the clerk. The clerk shall transfer
775	\$3.50 to the Department of Revenue for deposit into the Court
776	Education Trust Fund and shall transfer 50 cents to the
777	Department of Revenue for deposit into the <u>Administrative</u> Clerks
778	of the Court Trust Fund within the <u>Department of Financial</u>
779	Services Justice Administrative Commission to fund clerk
780	education provided by the Florida Clerks of Court Operations
781	Corporation. Postal charges incurred by the clerk of the county
782	court in making service by mail on defendants or other parties
783	shall be paid by the party at whose instance service is made.
784	Except as provided in this section herein, filing fees and
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785	service charges for performing duties of the clerk relating to
786	the county court shall be as provided in ss. 28.24 and 28.241.
787	Except as otherwise provided in this section herein, all filing
788	fees shall be retained as fee income of the office of the clerk
789	of the circuit court remitted to the Department of Revenue for
790	deposit into the Clerks of the Court Trust Fund within the
791	Justice Administrative Commission. Filing fees imposed by this
792	section may not be added to any penalty imposed by chapter 316
793	or chapter 318.
794	Section 11. Subsection (5) of section 43.16, Florida
795	Statutes, is amended to read:
796	43.16 Justice Administrative Commission; membership,
797	powers and duties
798	(5) The duties of the commission shall include, but not be
799	limited to, the following:
800	(a) The maintenance of a central state office for
801	administrative services and assistance when possible to and on
802	behalf of the state attorneys and public defenders of Florida,
803	the capital collateral regional counsel of Florida, the criminal
804	conflict and civil regional counsel, and the Guardian Ad Litem
805	Program, and the Florida Clerks of Court Operations Corporation.
806	(b) Each state attorney, public defender, and criminal
807	conflict and civil regional counsel $\underline{ ext{and}}_{m{ au}}$ the Guardian Ad Litem
808	Program , and the Florida Clerks of Court Operations Corporation
809	shall continue to prepare necessary budgets, vouchers that
810	represent valid claims for reimbursement by the state for
811	authorized expenses, and other things incidental to the proper
812	administrative operation of the office, such as revenue
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813	transmittals to the Chief Financial Officer and automated
814	systems plans, but will forward <u>such items</u> same to the
815	commission for recording and submission to the proper state
816	officer. However, when requested by a state attorney, a public
817	defender, a criminal conflict and civil regional counsel, or the
818	Guardian Ad Litem Program, the commission will either assist in
819	the preparation of budget requests, voucher schedules, and other
820	forms and reports or accomplish the entire project involved.
821	Section 12. Paragraph (x) of subsection (2) of section
822	110.205, Florida Statutes, is amended to read:
823	110.205 Career service; exemptions
824	(2) EXEMPT POSITIONSThe exempt positions that are not
825	covered by this part include the following:
826	(x) All officers and employees of the Justice
827	Administrative Commission, Office of the State Attorney, Office
828	of the Public Defender, regional offices of capital collateral
829	counsel, offices of criminal conflict and civil regional
830	counsel, and Statewide Guardian Ad Litem Office, including the
831	circuit guardian ad litem programs and the Florida Clerks of
832	Court Operations Corporation.
833	Section 13. Section 142.01, Florida Statutes, is amended
834	to read:
835	142.01 Fine and forfeiture fund; disposition of revenue;
836	clerk of the circuit court
837	(1) There shall be established by the clerk of the circuit
838	court in each county of this state a separate fund to be known
839	as the fine and forfeiture fund for use by the clerk of the
840	circuit court in performing court-related functions. The fund
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841	shall consist of the following:
842	(a) Fines and penalties pursuant to ss. 28.2402(2),
843	34.045(2), 316.193, 327.35, 327.72, 379.2203(1), and 775.083(1).
844	(b) That portion of civil penalties directed to this fund
845	pursuant to s. 318.21.
846	(c) Court costs pursuant to ss. 28.2402(1)(b),
847	34.045(1)(b), 318.14(10)(b), 318.18(11)(a), 327.73(9)(a) and
848	(11)(a), and 938.05(3).
849	(d) Proceeds from forfeited bail bonds, unclaimed bonds,
850	unclaimed moneys, or recognizances pursuant to ss. 321.05(4)(a),
851	379.2203(1), and 903.26(3)(a).
852	(e) Fines and forfeitures pursuant to s. 34.191.
853	(f) Filing fees received pursuant to ss. 28.241 and 34.041,
854	unless the disposition of such fees is otherwise required by
855	law.
856	(g)(f) All other revenues received by the clerk as revenue
857	authorized by law to be retained by the clerk.
858	(2) All revenues received by the clerk in the fine and
859	forfeiture fund from court-related fees, fines, costs, and
860	service charges are considered state funds and shall be remitted
861	monthly to the Department of Revenue for deposit into the Clerks
862	of the Court Trust Fund within the Justice Administrative
863	Commission.
864	(3) Notwithstanding the provisions of this section, all
865	fines and forfeitures arising from operation of the provisions
866	of s. 318.1215 shall be disbursed in accordance with that
867	section.
868	Section 14. Section 213.131, Florida Statutes, is amended
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BILL Redraft - A YEAR 869 to read: 870 213.131 Clerks of the Court Trust Fund within the 871 Department of Revenue Justice Administrative Commission.-The 872 Clerks of the Court Trust Fund is created within the Department 873 of Revenue Justice Administrative Commission. 874 Section 15. Subsection (2) of section 215.22, Florida 875 Statutes, is amended to read: 876 215.22 Certain income and certain trust funds exempt.-877 Moneys and income of a revenue nature shared with (2) 878 political subdivisions or received from taxes or fees authorized 879 to be levied by any political subdivision, including moneys from 880 service charges, fees, costs, and fines deposited into the 881 Clerks of the Court Trust Fund within the Department of Revenue, 882 shall be exempt from the deduction required by s. 215.20(1). 883 Section 16. Paragraph (qq) of subsection (1) of section 884 216.011, Florida Statutes, is amended to read: 885 216.011 Definitions.-886 For the purpose of fiscal affairs of the state, (1)887 appropriations acts, legislative budgets, and approved budgets, 888 each of the following terms has the meaning indicated: "State agency" or "agency" means any official, 889 (qq) 890 officer, commission, board, authority, council, committee, or 891 department of the executive branch of state government. For 892 purposes of this chapter and chapter 215, "state agency" or "agency" includes, but is not limited to, state attorneys, 893 894 public defenders, criminal conflict and civil regional counsel, 895 capital collateral regional counsel, the Florida Clerks of Court 896 Operations Corporation, the Justice Administrative Commission, Page 32 of 33

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897	the Florida Housing Finance Corporation, and the Florida Public	
898	Service Commission. Solely for the purposes of implementing s.	
899	19(h), Art. III of the State Constitution, the terms "state	
900	agency" or "agency" include the judicial branch.	
901	Section 17. For the period of July 1, 2013, through	
902	September 30, 2013, the authorized budget for the clerks of the	
903	circuit court shall be \$110,845,078 and the authorized budget	
904	for the Florida Clerks of Court Operations Corporation shall be	
905	\$405,412. The Florida Clerks of Court Operations Corporation	
906	shall determine budget amounts for the individual clerks for	
907	that period. For the county fiscal year beginning October 1,	
908	2013, and ending September 30, 2014, the authorized budget for	
909	the clerks of the circuit court shall be \$443,380,312 and the	
910	authorized budget for the Florida Clerks of Court Operations	
911	Corporation shall be \$1,621,648. The Florida Clerks of Court	
912	Operations Corporation shall determine budget amounts for the	
913	individual clerks for that period.	
914	Section 18. Except as otherwise expressly provided in this	

914 Section 18. Except as otherwise expressly provided in this 915 act and except for this section, which shall take effect upon 916 this act becoming a law, this act shall take effect July 1, 917 2013.