A bill to be entitled 1 2 An act relating to economic development; amending s. 3 163.3180, F.S.; prohibiting a local government from 4 applying transportation concurrency or requiring 5 proportionate-share contribution or construction for a 6 new business development for a specified period; 7 providing exceptions; amending s. 163.31801, F.S.; 8 prohibiting a county, municipality, or special 9 district from imposing certain new or existing impact fees on a new business development for a specified 10 11 period; providing exceptions; amending s. 288.005, 12 F.S.; defining the term "loan program"; creating s. 13 288.006, F.S.; providing requirements for loan programs relating to accountability and proper 14 stewardship of funds; amending ss. 290.0411 and 15 16 290.042, F.S.; revising legislative intent and the definition of the term "administrative closeout" for 17 purposes of the Florida Small Cities Community 18 19 Development Block Grant Program; amending s. 290.044, 20 F.S.; requiring the Department of Economic Opportunity to adopt rules establishing a competitive selection 21 22 process for loan guarantees and grants awarded under 23 the block grant program; revising the criteria for the award of grants; amending s. 290.046, F.S.; revising 24 25 limits on the number of grants that an applicant may 26 apply for and receive; requiring the department to

Page 1 of 60

## **PCB EDTS 14-03**

conduct a site visit before awarding a grant; requiring the department to rank applications according to criteria established by rule and distribute funds according to the rankings; revising scoring factors to consider in ranking applications; revising requirements for public hearings; providing that the creation of a citizen advisory task force is discretionary; deleting a provision requiring a local government to obtain department consent for an alternative citizen participation plan; amending s. 290.047, F.S.; revising the maximum percentages and amounts of block grant funds that may be spent on certain costs and expenses; amending s. 290.0475, F.S.; conforming provisions to changes made by the act; amending s. 290.048, F.S.; deleting a provision authorizing the department to adopt and enforce strict requirements concerning an applicant's written description of a service area; amending s. 331.3051, F.S.; requiring Space Florida to consult with the Florida Tourism Industry Marketing Corporation in developing a space tourism marketing plan; authorizing Space Florida to enter into an agreement with the corporation for a specified purpose; revising the research and development duties of Space Florida; amending s. 443.141, F.S.; providing an employer payment schedule for specified years' contributions to

Page 2 of 60

#### **PCB EDTS 14-03**

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44 45

46

47

48

49

50

51

52

the Unemployment Compensation Trust Fund; providing for applicability; amending ss. 125.271, 163.3177, 163.3187, 163.3246, 211.3103, 212.098, 218.67, 288.018, 288.065, 288.0655, 288.0656, 288.1088, 288.1089, 290.0055, 339.2819, 339.63, 373.4595, 380.06, 380.0651, 985.686, and 1011.76, F.S.; renaming "rural areas of critical economic concern" as "rural areas of opportunity"; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (7) is added to section 163.3180, Florida Statutes, to read:

163.3180 Concurrency.-

- (7) (a) Notwithstanding any provision of law, ordinance, or resolution, before July 1, 2017, a local government may not, unless authorized by majority vote of the local government's governing authority, apply transportation concurrency within its jurisdiction or require a proportionate-share contribution or construction for a new business development. This paragraph does not apply to:
- 1. Proportionate-share contribution or construction
  assessed on an existing business development before July 1,
  2014.

Page 3 of 60

**PCB EDTS 14-03** 

- 2. A new business development that consists of more than 6,000 square feet and that is classified as other than residential.
- (b) In order to maintain the exemption from transportation concurrency and proportionate-share contribution or construction pursuant to paragraph (a), a new business development must receive a certificate of occupancy on or before July 1, 2018. If the certificate of occupancy is not received by July 1, 2018, the local government may apply transportation concurrency and require the appropriate proportionate-share contribution or construction for the business development that would otherwise be applied, notwithstanding this subsection. Any outstanding obligation related to the proportionate-share contribution or construction runs with the land and is enforceable against any person claiming a fee interest in the land subject to that obligation.
- (c) This subsection does not apply if it results in a reduction of previously pledged revenue of a local government for currently outstanding bonds or notes or to a local government with a mobility fee-based funding system in place on or before January 1, 2014.
- (d) A developer may, upon written notification to the local government, elect to have the local government apply transportation concurrency and proportionate-share contribution or construction to a business development.
  - (e) This subsection expires July 1, 2018.

Page 4 of 60

**PCB EDTS 14-03** 

Section 2. Subsection (6) is added to section 163.31801, Florida Statutes, to read:

163.31801 Impact fees; short title; intent; definitions; ordinances levying impact fees.—

- (6) (a) Notwithstanding any provision of law, ordinance, or resolution, before July 1, 2017, a county, municipality, or special district, unless authorized by majority vote of the county's, municipality's, or special district's governing authority, may not impose any new or existing impact fee or any new or existing fee associated with the mitigation of transportation impacts on a new business development. This paragraph does not apply to:
- 1. Any impact fee or fee associated with the mitigation of transportation impacts previously enacted by law, ordinance, or resolution assessed on an existing business development before July 1, 2014.
- 2. A new business development that consists of more than
  6,000 square feet.
- (b) The governing authority of any county, municipality, or special district imposing an impact fee in existence on July 1, 2013, must reauthorize the imposition of the fee pursuant to this subsection.
- (c) In order to maintain the exemption from impact fees and fees associated with the mitigation of transportation impacts pursuant to paragraph (a), a new business development must receive a certificate of occupancy on or before July 1,

Page 5 of 60

## **PCB EDTS 14-03**

| 129 | 2018. If the certificate of occupancy is not received by July 1, |
|-----|--|
| 130 | 2018, the county, municipality, or special district may impose   |
| 131 | the appropriate impact fees and fees associated with the         |
| 132 | mitigation of transportation impacts on the business development |
| 133 | that would otherwise be applied, notwithstanding this            |
| 134 | subsection. Any outstanding obligation related to impact fees    |
| 135 | and fees associated with the mitigation of transportation        |
| 136 | impacts on the business development runs with the land and is    |
| 137 | enforceable against any person claiming a fee interest in the    |
| 138 | land subject to that obligation.                                 |
| 139 | (d) This subsection does not apply if it results in a            |
| 140 | reduction of previously pledged revenue of a county,             |
| 141 | municipality, or special district for currently outstanding      |
| 142 | bonds or notes or to a county, municipality, or special district |
| 143 | with a mobility fee-based funding system in place on or before   |
| 144 | January 1, 2014.   |
| 145 | (e) A developer may, upon notification to the county,            |
| 146 | municipality, or special district, elect to have impact fees and |
| 147 | fees associated with the mitigation of transportation impacts    |
| 148 | imposed on a business development.                               |
| 149 | (f) This subsection expires July 1, 2018.                        |
| 150 | Section 3. Subsection (5) is added to section 288.005,           |
| 151 | Florida Statutes, to read:                                       |
| 152 | 288.005 Definitions.—As used in this chapter, the term:          |
| 153 | (5) "Loan program" means a program established by the            |

Page 6 of 60

Legislature and administered by the department to provide

# **PCB EDTS 14-03**

154

appropriated funds to an eligible entity to further a specific state purpose for a limited period with a promise that such appropriated funds will be repaid to the state. This definition includes any program called a "loan fund" or "loan pilot program" as administered by the department in this chapter.

Funds may be awarded directly by the department to an eligible recipient or awarded by the department to a loan administrator.

(6) "Loan Administrator" means a statutorily eligible recipient of state funds that is authorized by the department to make loans under a loan program.

Section 4. Section 288.006, Florida Statutes, is created to read:

288.006 General operation of loan programs.-

- (1) It is the intent of the Legislature that this section promote the goals of accountability and proper stewardship by recipients of loan program funds. This section applies to all loan programs established under this chapter and administered by the department.
- (2) State funds appropriated for a loan program may only be used by an eligible recipient or loan administrator, and the use of such funds is restricted to the specific state purpose of the loan program, subject to any compensation due to a recipient or administrator as provided under this chapter.
- (3) Upon termination of a loan program by the Legislature or termination of a contract between the department and a eligible recipient or loan administrator, any remaining

Page 7 of 60

## **PCB EDTS 14-03**

appropriated funds shall revert to the fund from which the appropriation was made. The department shall become the successor entity for any outstanding loans and shall pay the former loan administrator for any allowable administrative expenses due to the loan administrator as provided under this chapter. The former loan administrator or successor entity to which this subsection applies shall execute all appropriate instruments to reconcile any remaining accounts associated with a terminated loan program or contract.

- (4) Loan administrators must avoid any potential conflict of interest regarding the use of appropriated funds for a loan program. Loan administrators and their board members, employees, and agents may not have a financial interest in the eligible entity awarded a loan under a loan program. No loans shall be made to any person or entity when a conflict of interest exists between the parties involved without full disclosure of the conflict of interest to the department by the loan administrator and the approval of the department.
- (5) In determining eligibility for entities applying to be awarded funds directly by the department or for entities applying to be selected as a loan administrator for a loan program, the department shall evaluate each applicant's business practices, financial stability, and past performance of the applicant in other state programs as additional eligibility criteria to the loan program requirements. Eligibility may be conditioned or denied to an entity applying to be a loan

Page 8 of 60

# **PCB EDTS 14-03**

recipient or loan administrator of a loan program that the department determines to be noncompliant with any statute, rule, or program requirement.

- (6) An eligible recipient or loan administrator shall not employ the same certified public accounting firm duly licensed under chapter 473 to conduct a financial audit required by this chapter for more than 3 consecutive years.
- involving appropriated state funds that have been repaid to the loan administrator can be made when the loan program's statutory structure permits, however all revolving loans or new negotiable instruments made by a loan administrator remain subject to subsection (2) and compensation to a loan administrator cannot exceed any limitation provided by this chapter.

Section 5. Section 290.0411, Florida Statutes, is amended to read:

290.0411 Legislative intent and purpose of ss. 290.0401-290.048.—It is the intent of the Legislature to provide the necessary means to develop, preserve, redevelop, and revitalize Florida communities exhibiting signs of decline, er distress, or economic need by enabling local governments to undertake the necessary community and economic development programs. The overall objective is to create viable communities by eliminating slum and blight, fortifying communities in urgent need, providing decent housing and suitable living environments, and expanding economic opportunities, principally for persons of low

Page 9 of 60

# PCB EDTS 14-03

or moderate income. The purpose of ss. 290.0401-290.048 is to assist local governments in carrying out effective community and economic development and project planning and design activities to arrest and reverse community decline and restore community vitality. Community and economic development and project planning activities to maintain viable communities, revitalize existing communities, expand economic development and employment opportunities, and improve housing conditions and expand housing opportunities, providing direct benefit to persons of low or moderate income, are the primary purposes of ss. 290.0401-290.048. The Legislature, therefore, declares that the development, redevelopment, preservation, and revitalization of communities in this state and all the purposes of ss. 290.0401-290.048 are public purposes for which public money may be borrowed, expended, loaned, pledged to guarantee loans, and granted.

Section 6. Subsection (1) of section 290.042, Florida Statutes, is amended to read:

290.042 Definitions relating to Florida Small Cities Community Development Block Grant Program Act.—As used in ss. 290.0401-290.048, the term:

(1) "Administrative closeout" means the notification of a grantee by the department that all applicable administrative actions and all required work of the grant have been completed with the exception of the final audit.

Section 7. Section 290.044, Florida Statutes, is amended

Page 10 of 60

## **PCB EDTS 14-03**

233

234

235

236

237

238

239

240

241

242

243

244

245

246

247

248

249

250

251

252

253

254

255256

257

258

259 to read:

260

261

262

263

264

265

266

267

268

269

270

271

272

273

274

275

276

278

279

280

281

282

283

284

290.044 Florida Small Cities Community Development Block Grant Program Fund; administration; distribution.—

- (1) The Florida Small Cities Community Development Block Grant Program Fund is created. All revenue designated for deposit in such fund shall be deposited by the appropriate agency. The department shall administer this fund as a grant and loan guarantee program for carrying out the purposes of ss. 290.0401-290.048.
- (2) The department shall distribute such funds as loan guarantees and grants to eligible local governments on the basis of a competitive selection process established by rule.
- (3) The department shall require applicants for grants to compete against each other in the following grant program categories:
  - (a) Housing rehabilitation.
  - (b) Economic development.
  - (c) Neighborhood revitalization.
- (d) Commercial revitalization.
  - (4) (3) The department shall define the broad community development objectives objective to be achieved by the activities in each of the following grant program categories with the use of funds from the Florida Small Cities Community Development Block Program Fund. Such objectives shall be designed to meet at least one of the national objectives provided in the Housing and Community Development Act of 1974,

Page 11 of 60

**PCB EDTS 14-03** 

and require applicants for grants to compete against each other in these grant program categories:

(a) Housing.

- (b) Economic development.
- (c) Neighborhood revitalization.
- (d) Commercial revitalization.
- (e) Project planning and design.
- (5)(4) The department may set aside an amount of up to 5 percent of the funds annually for use in any eligible local government jurisdiction for which an emergency or natural disaster has been declared by executive order. Such funds may only be provided to a local government to fund eligible emergency-related activities for which no other source of federal, state, or local disaster funds is available. The department may provide for such set-aside by rule. In the last quarter of the state fiscal year, any funds not allocated under the emergency-related set-aside shall be distributed to unfunded applications from the most recent funding cycle.
- (6) (5) The department shall establish a system of monitoring grants, including site visits, to ensure the proper expenditure of funds and compliance with the conditions of the recipient's contract. The department shall establish criteria for implementation of internal control, to include, but not be limited to, the following measures:
- (a) Ensuring that subrecipient audits performed by a certified public accountant are received and responded to in a

Page 12 of 60

## **PCB EDTS 14-03**

timely manner.

- (b) Establishing a uniform system of monitoring that documents appropriate followup as needed.
- (c) Providing specific justification for contract amendments that takes into account any change in contracted activities and the resultant cost adjustments which shall be reflected in the amount of the grant.
- Section 8. Section 290.046, Florida Statutes, is amended to read:
- 290.046 Applications for grants; procedures; requirements.—
- (1) In applying for a grant under a specific program category, an applicant shall propose eligible activities that directly address the <u>objectives</u> <del>objective</del> of that program category.
- (2) (a) Not including applications for economic development grants Except as provided in paragraph (c), each eligible local government may submit one an application for a grant under either the housing program category or the neighborhood revitalization program category during each application annual funding cycle. An applicant may not receive more than one grant in any state fiscal year from any of the following categories: housing, neighborhood revitalization, or commercial revitalization.
- (b) 1. An Except as provided in paragraph (c), each eligible local government may apply up to three times in any one Page 13 of 60

**PCB EDTS 14-03** 

annual funding cycle for <u>an economic development</u> a grant under the economic development program category but shall receive no more than one such grant per annual funding cycle. <u>A local government may have more than one open economic development grant</u>. Applications for grants under the economic development program category may be submitted at any time during the annual funding cycle, and such grants shall be awarded no less frequently than three times per funding cycle.

- 2. The department shall establish minimum criteria pertaining to the number of jobs created for persons of low or moderate income, the degree of <u>private-sector</u> private sector financial commitment, and the economic feasibility of the proposed project and shall establish any other criteria the department deems appropriate. Assistance to a private, forprofit business may not be provided from a grant award unless sufficient evidence exists to demonstrate that without such public assistance the creation or retention of such jobs would not occur.
- rehabilitation, neighborhood revitalization, or commercial revitalization contract shall not be eligible to apply for another housing rehabilitation, neighborhood revitalization, or commercial revitalization grant until administrative closeout of its their existing contract. The department shall notify a local government of administrative closeout or of any outstanding closeout issues within 45 days after of receipt of a closeout

Page 14 of 60

# **PCB EDTS 14-03**

package from the local government. A local government governments with an open housing rehabilitation, neighborhood revitalization, or commercial revitalization community development block grant contract whose activities are on schedule in accordance with the expenditure rates and accomplishments described in the contract may apply for an economic development grant.

- 2. A local government governments with an open economic development community development block grant contract whose activities are on schedule in accordance with the expenditure rates and accomplishments described in the contract may apply for a housing rehabilitation, or neighborhood revitalization, or and a commercial revitalization community development block grant. A local government governments with an open economic development contract whose activities are on schedule in accordance with the expenditure rates and accomplishments described in the contract may receive no more than one additional economic development grant in each fiscal year.
- (d) Beginning October 1, 1988, The department may not shall award a no grant until it the department has conducted determined, based upon a site visit to verify the information contained in the local government's application, that the proposed area matches and adheres to the written description contained within the applicant's request. If, based upon review of the application or a site visit, the department determines that any information provided in the application which affects

Page 15 of 60

**PCB EDTS 14-03** 

eligibility or scoring has been misrepresented, the applicant's request shall be rejected by the department pursuant to s. 290.0475(7). Mathematical errors in applications which may be discovered and corrected by readily computing available numbers or formulas provided in the application shall not be a basis for such rejection.

- during the application cycle according to criteria established by rule. The ranking system shall include a procedure to eliminate or reduce any population-related bias that places exceptionally small communities at a disadvantage in the competition for funds. Each application shall be ranked competitively based on community need and program impact. Community need shall be weighted 25 percent. Program impact shall be weighted 65 percent. Outstanding performance in equal opportunity employment and housing shall be weighted 10 percent.
- established in each application cycle. If economic development funds remain available after the application cycle closes, the remaining funds shall be awarded to eligible projects on a first-come, first-served basis until such funds are fully obligated. The criteria used to measure community need shall include, at a minimum, indicators of the extent of poverty in the community and the condition of physical structures. Each application, regardless of the program category for which it is being submitted, shall be scored competitively on the same

Page 16 of 60

**PCB EDTS 14-03** 

community need criteria. In recognition of the benefits resulting from the receipt of grant funds, the department shall provide for the reduction of community need scores for specified increments of grant funds provided to a local government since the state began using the most recent census data. In the year in which new census data are first used, no such reduction shall occur.

- The application's program impact score, equal (C) employment opportunity and fair housing score, and communitywide needs score may take into consideration scoring factors including, but not limited to, unemployment, poverty levels, low-income and moderate-income populations, benefits to lowincome and moderate-income residents, use of minority-owned and woman-owned business enterprises in previous grants, health and safety issues, and the condition of physical structures. The criteria used to measure the impact of an applicant's proposed activities shall include, at a minimum, indicators of the direct benefit received by persons of low income and persons of moderate income, the extent to which the problem identified is addressed by the proposed activities, and the extent to which resources other than the funds being applied for under this program are being used to carry out the proposed activities.
- (d) Applications shall be scored competitively on program impact criteria that are uniquely tailored to the community development objective established in each program category. The criteria used to measure the direct benefit to persons of low

Page 17 of 60

**PCB EDTS 14-03** 

415

416

417

418

419

420

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

436

437

438

439

440

income and persons of moderate income shall represent no less than 42 percent of the points assigned to the program impact factor. For the housing and neighborhood revitalization categories, the department shall also include the following criteria in the scoring of applications:

- 1. The proportion of very-low-income and low-income households served.
- 2. The degree to which improvements are related to the health and safety of the households served.
- (4) An applicant for a neighborhood revitalization or commercial revitalization grant shall demonstrate that its activities are to be carried out in distinct service areas which are characterized by the existence of slums or blighted conditions, or by the concentration of persons of low or moderate income.
- (4)(5) In order to provide citizens with information concerning an applicant's proposed project, the applicant shall make available to the public information concerning the amounts of funds available for various activities and the range of activities that may be undertaken. In addition, the applicant shall hold a minimum of two public hearings in the local jurisdiction within which the project is to be implemented to obtain the views of citizens before submitting the final application to the department. The applicant shall conduct the initial hearing to solicit public input concerning community needs, inform the public about funding opportunities available

Page 18 of 60

# **PCB EDTS 14-03**

to address community needs, and discuss activities that may be undertaken. Before a second public hearing is held, the applicant must publish a summary of the proposed application that provides citizens with an opportunity to examine its contents and submit their comments. The applicant shall conduct a second hearing to obtain comments from citizens concerning the proposed application and to modify the proposed application if appropriate program before an application is submitted to the department, the applicant shall:

- (a) Make available to the public information concerning the amounts of funds available for various activities and the range of activities that may be undertaken.
- (b) Hold at least one public hearing to obtain the views of citizens on community development needs.
- (c) Develop and publish a summary of the proposed application that will provide citizens with an opportunity to examine its contents and submit their comments.
- (d) Consider any comments and views expressed by citizens on the proposed application and, if appropriate, modify the proposed application.
- (e) Hold at least one public hearing in the jurisdiction within which the project is to be implemented to obtain the views of citizens on the final application prior to its submission to the department.
- $\underline{\text{(5)}}$  (6) The local government  $\underline{\text{may}}$  shall establish a citizen advisory task force composed of citizens in the jurisdiction in

Page 19 of 60

## **PCB EDTS 14-03**

which the proposed project is to be implemented to provide input relative to all phases of the project process. The local government must obtain consent from the department for any other type of citizen participation plan upon a showing that such plan is better suited to secure citizen participation for that locality.

(6)(7) The department shall, before prior to approving an application for a grant, determine that the applicant has the administrative capacity to carry out the proposed activities and has performed satisfactorily in carrying out past activities funded by community development block grants. The evaluation of past performance shall take into account procedural aspects of previous grants as well as substantive results. If the department determines that any applicant has failed to accomplish substantially the results it proposed in its last previously funded application, it may prohibit the applicant from receiving a grant or may penalize the applicant in the rating of the current application. An No application for grant funds may not be denied solely upon the basis of the past performance of the eligible applicant.

Section 9. Subsections (3) and (6) of section 290.047, Florida Statutes, are amended to read:

290.047 Establishment of grant ceilings and maximum administrative cost percentages; elimination of population bias; loans in default.—

(3) The maximum percentage of block grant funds that can

Page 20 of 60

## **PCB EDTS 14-03**

be spent on administrative costs by an eligible local government shall be 15 percent for the housing rehabilitation program category, 8 percent for both the neighborhood and the commercial revitalization program categories, and 8 percent for the economic development program category. The maximum amount of block grant funds that may be spent on administrative costs by an eligible local government for the economic development program category is \$120,000. The purpose of the ceiling is to maximize the amount of block grant funds actually going toward the redevelopment of the area. The department will continue to encourage eligible local governments to consider ways to limit the amount of block grant funds used for administrative costs, consistent with the need for prudent management and accountability in the use of public funds. However, this subsection does shall not be construed, however, to prohibit eligible local governments from contributing their own funds or making in-kind contributions to cover administrative costs which exceed the prescribed ceilings, provided that all such contributions come from local government resources other than Community Development Block Grant funds.

(6) The maximum amount percentage of block grant funds that may be spent on engineering and architectural costs by an eligible local government shall be determined in accordance with a method schedule adopted by the department by rule. Any such method schedule so adopted shall be consistent with the schedule used by the United States Farmer's Home Administration as

Page 21 of 60

#### **PCB EDTS 14-03**

519

520

521

522

523

524

525

526

527

528

529

530

531

532

533534

535

536

537

538

539

540

541

542

543

544

applied to projects in Florida or another comparable schedule as amended.

Section 10. Section 290.0475, Florida Statutes, is amended to read:

290.0475 Rejection of grant applications; penalties for failure to meet application conditions.—Applications <u>are ineligible received</u> for funding <u>if under all program categories shall be rejected without scoring only in the event that any of the following circumstances arise:</u>

- (1) The application is not received by the department by the application deadline;  $\cdot$
- (2) The proposed project does not meet one of the three national objectives as contained in federal and state legislation;  $\div$
- (3) The proposed project is not an eligible activity as contained in the federal legislation;  $\div$
- (4) The application is not consistent with the local government's comprehensive plan adopted pursuant to s. 163.3184;
- (5) The applicant has an open community development block grant, except as provided in s. 290.046(2) (b) and (c) and department rules; 290.046(2) (c).
- (6) The local government is not in compliance with the citizen participation requirements prescribed in ss. 104(a)(1) and (2) and 106(d)(5)(c) of Title I of the Housing and Community Development Act of 1984, s. 290.046(4), and department rules;

Page 22 of 60

# **PCB EDTS 14-03**

| 571 <u>or</u> - |
|-----------------|
|-----------------|

572

573

574

575

576

577

578

579

580

581

582

583

584

585

586

587

588

589

590

591

592

593

594

- (7) Any information provided in the application that affects eligibility or scoring is found to have been misrepresented, and the information is not a mathematical error which may be discovered and corrected by readily computing available numbers or formulas provided in the application.
- Section 11. Subsection (5) of section 290.048, Florida Statutes, is amended to read:
- 290.048 General powers of department under ss. 290.0401-290.048.—The department has all the powers necessary or appropriate to carry out the purposes and provisions of the program, including the power to:
- (5) Adopt and enforce strict requirements concerning an applicant's written description of a service area. Each such description shall contain maps which illustrate the location of the proposed service area. All such maps must be clearly legible and must:
  - (a) Contain a scale which is clearly marked on the map.
  - (b) Show the boundaries of the locality.
- (c) Show the boundaries of the service area where the activities will be concentrated.
  - (d) Display the location of all proposed area activities.
- (e) Include the names of streets, route numbers, or easily identifiable landmarks where all service activities are located.
- Section 12. Subsection (5) and paragraph (b) of subsection (8) of section 331.3051, Florida Statutes, are amended to read:

Page 23 of 60

## **PCB EDTS 14-03**

331.3051 Duties of Space Florida.—Space Florida shall:

- Corporation Enterprise Florida, Inc., in developing a space tourism marketing plan. Space Florida and the Florida Tourism Industry Marketing Corporation Enterprise Florida, Inc., may enter into a mutually beneficial agreement that provides funding to the corporation Enterprise Florida, Inc., for its services to implement this subsection.
- (8) Carry out its responsibility for research and development by:
- (b) Working in collaboration with one or more public or private universities and other public or private entities to develop a proposal for a Center of Excellence for Aerospace that will foster and promote the research necessary to develop commercially promising, advanced, and innovative science and technology and will transfer those discoveries to the commercial sector.
- Section 13. Paragraph (f) of subsection (1) of section 443.141, Florida Statutes, is amended to read:
  - 443.141 Collection of contributions and reimbursements.-
- (1) PAST DUE CONTRIBUTIONS AND REIMBURSEMENTS; DELINQUENT, ERRONEOUS, INCOMPLETE, OR INSUFFICIENT REPORTS.—
- (f) Payments for 2012, 2013, and 2014, and subsequent contributions.—For an annual administrative fee not to exceed \$5, a contributing employer may pay its quarterly contributions due for wages paid in the first three quarters of 2012, 2013,

Page 24 of 60

# **PCB EDTS 14-03**

and 2014, and any subsequent year in equal installments if those contributions are paid as follows:

- 1. For contributions due for wages paid in the first quarter of each year, one-fourth of the contributions due must be paid on or before April 30, one-fourth must be paid on or before July 31, one-fourth must be paid on or before October 31, and one-fourth must be paid on or before December 31.
- 2. In addition to the payments specified in subparagraph 1., for contributions due for wages paid in the second quarter of each year, one-third of the contributions due must be paid on or before July 31, one-third must be paid on or before October 31, and one-third must be paid on or before December 31.
- 3. In addition to the payments specified in subparagraphs 1. and 2., for contributions due for wages paid in the third quarter of each year, one-half of the contributions due must be paid on or before October 31, and one-half must be paid on or before December 31.
- 4. The annual administrative fee assessed for electing to pay under the installment method shall be collected at the time the employer makes the first installment payment each year. The fee shall be segregated from the payment and deposited into the Operating Trust Fund of the Department of Revenue.
- 5. Interest does not accrue on any contribution that becomes due for wages paid in the first three quarters of each year if the employer pays the contribution in accordance with subparagraphs 1.-4. Interest and fees continue to accrue on

Page 25 of 60

# **PCB EDTS 14-03**

649 prior delinquent contributions and commence accruing on all 650 contributions due for wages paid in the first three quarters of 651 each year which are not paid in accordance with subparagraphs 652 1.-3. Penalties may be assessed in accordance with this chapter. 653 The contributions due for wages paid in the fourth quarter of 654 2012, 2013, and 2014, and subsequent years are not affected by 655 this paragraph and are due and payable in accordance with this 656 chapter. 657 Section 14. Paragraph (a) of subsection (1) of section 125.271, Florida Statutes, is amended to read: 658 659 125.271 Emergency medical services; county emergency 660 medical service assessments.-As used in this section, the term "county" means: 661 662 A county that is within a rural area of opportunity 663 eritical economic concern as designated by the Governor pursuant 664 to s. 288.0656;

665666

667

668

669

670

671

672

Once a county has qualified under this subsection, it always retains the qualification.

Section 15. Paragraphs (a), (b), and (e) of subsection (7) of section 163.3177, Florida Statutes, are amended to read:

163.3177 Required and optional elements of comprehensive plan; studies and surveys.—

- (7) (a) The Legislature finds that:
- 1. There are a number of rural agricultural industrial centers in the state that process, produce, or aid in the

Page 26 of 60

## **PCB EDTS 14-03**

production or distribution of a variety of agriculturally based products, including, but not limited to, fruits, vegetables, timber, and other crops, and juices, paper, and building materials. Rural agricultural industrial centers have a significant amount of existing associated infrastructure that is used for processing, producing, or distributing agricultural products.

- 2. Such rural agricultural industrial centers are often located within or near communities in which the economy is largely dependent upon agriculture and agriculturally based products. The centers significantly enhance the economy of such communities. However, these agriculturally based communities are often socioeconomically challenged and designated as rural areas of opportunity eritical economic concern. If such rural agricultural industrial centers are lost and not replaced with other job-creating enterprises, the agriculturally based communities will lose a substantial amount of their economies.
- 3. The state has a compelling interest in preserving the viability of agriculture and protecting rural agricultural communities and the state from the economic upheaval that would result from short-term or long-term adverse changes in the agricultural economy. To protect these communities and promote viable agriculture for the long term, it is essential to encourage and permit diversification of existing rural agricultural industrial centers by providing for jobs that are not solely dependent upon, but are compatible with and

Page 27 of 60

## **PCB EDTS 14-03**

complement, existing agricultural industrial operations and to encourage the creation and expansion of industries that use agricultural products in innovative ways. However, the expansion and diversification of these existing centers must be accomplished in a manner that does not promote urban sprawl into surrounding agricultural and rural areas.

- agricultural industrial center" means a developed parcel of land in an unincorporated area on which there exists an operating agricultural industrial facility or facilities that employ at least 200 full-time employees in the aggregate and process and prepare for transport a farm product, as defined in s. 163.3162, or any biomass material that could be used, directly or indirectly, for the production of fuel, renewable energy, bioenergy, or alternative fuel as defined by law. The center may also include land contiguous to the facility site which is not used for the cultivation of crops, but on which other existing activities essential to the operation of such facility or facilities are located or conducted. The parcel of land must be located within, or within 10 miles of, a rural area of opportunity eritical economic concern.
- (e) Nothing in This subsection does not shall be construed to confer the status of rural area of opportunity critical economic concern, or any of the rights or benefits derived from such status, on any land area not otherwise designated as such pursuant to s. 288.0656(7).

Page 28 of 60

# **PCB EDTS 14-03**

Section 16. Subsection (3) of section 163.3187, Florida Statutes, is amended to read:

163.3187 Process for adoption of small-scale comprehensive plan amendment.—

- (3) If the small scale development amendment involves a site within a rural area of opportunity critical economic concern as defined under s. 288.0656(2)(d) for the duration of such designation, the 10-acre limit listed in subsection (1) shall be increased by 100 percent to 20 acres. The local government approving the small scale plan amendment shall certify to the Office of Tourism, Trade, and Economic Development that the plan amendment furthers the economic objectives set forth in the executive order issued under s. 288.0656(7), and the property subject to the plan amendment shall undergo public review to ensure that all concurrency requirements and federal, state, and local environmental permit requirements are met.
- Section 17. Subsection (10) of section 163.3246, Florida Statutes, is amended to read:
- 163.3246 Local government comprehensive planning certification program.—
- (10) Notwithstanding subsections (2), (4), (5), (6), and (7), any municipality designated as a rural area of <u>opportunity</u> critical economic concern pursuant to s. 288.0656 which is located within a county eligible to levy the Small County Surtax under s. 212.055(3) shall be considered certified during the

Page 29 of 60

## **PCB EDTS 14-03**

effectiveness of the designation of rural area of opportunity critical economic concern. The state land planning agency shall provide a written notice of certification to the local government of the certified area, which shall be considered final agency action subject to challenge under s. 120.569. The notice of certification shall include the following components:

- (a) The boundary of the certification area.
- (b) A requirement that the local government submit either an annual or biennial monitoring report to the state land planning agency according to the schedule provided in the written notice. The monitoring report shall, at a minimum, include the number of amendments to the comprehensive plan adopted by the local government, the number of plan amendments challenged by an affected person, and the disposition of those challenges.

Section 18. Paragraph (a) of subsection (6) of section 211.3103, Florida Statutes, is amended to read:

- 211.3103 Levy of tax on severance of phosphate rock; rate, basis, and distribution of tax.—
- (6) (a) Beginning July 1 of the 2011-2012 fiscal year, the proceeds of all taxes, interest, and penalties imposed under this section are exempt from the general revenue service charge provided in s. 215.20, and such proceeds shall be paid into the State Treasury as follows:
- 777 1. To the credit of the Conservation and Recreation Lands 778 Trust Fund, 25.5 percent.

Page 30 of 60

## **PCB EDTS 14-03**

- To the credit of the General Revenue Fund of the state,
   35.7 percent.
- 3. For payment to counties in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix located within such political boundary, 12.8 percent. The department shall distribute this portion of the proceeds annually based on production information reported by the producers on the annual returns for the taxable year. Any such proceeds received by a county shall be used only for phosphate-related expenses.
- 4. For payment to counties that have been designated as a rural area of opportunity critical economic concern pursuant to s. 288.0656 in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix located within such political boundary, 10.0 percent. The department shall distribute this portion of the proceeds annually based on production information reported by the producers on the annual returns for the taxable year. Payments under this subparagraph shall be made to the counties unless the Legislature by special act creates a local authority to promote and direct the economic development of the county. If such authority exists, payments shall be made to that authority.
- 5. To the credit of the Nonmandatory Land Reclamation Trust Fund, 6.2 percent.
- 6. To the credit of the Phosphate Research Trust Fund in the Division of Universities of the Department of Education, 6.2

Page 31 of 60

#### **PCB EDTS 14-03**

805 percent.

806

807

808

809

810

811

812

813

814

815

816

817

818

819

820

821

822

823

824

825

826

827

828

829

830

7. To the credit of the Minerals Trust Fund, 3.6 percent.
Section 19. Paragraph (c) of subsection (1) of section
212.098, Florida Statutes, is amended to read:

212.098 Rural Job Tax Credit Program.

- (1) As used in this section, the term:
- (c) "Qualified area" means any area that is contained within a rural area of opportunity critical economic concern designated under s. 288.0656, a county that has a population of fewer than 75,000 persons, or a county that has a population of 125,000 or less and is contiguous to a county that has a population of less than 75,000, selected in the following manner: every third year, the Department of Economic Opportunity shall rank and tier the state's counties according to the following four factors:
- 1. Highest unemployment rate for the most recent 36-month period.
  - 2. Lowest per capita income for the most recent 36-month period.
  - 3. Highest percentage of residents whose incomes are below the poverty level, based upon the most recent data available.
  - 4. Average weekly manufacturing wage, based upon the most recent data available.
- Section 20. Subsection (1) of section 218.67, Florida Statutes, is amended to read:
- 218.67 Distribution for fiscally constrained counties.-

Page 32 of 60

## **PCB EDTS 14-03**

(1) Each county that is entirely within a rural area of opportunity critical economic concern as designated by the Governor pursuant to s. 288.0656 or each county for which the value of a mill will raise no more than \$5 million in revenue, based on the taxable value certified pursuant to s. 1011.62(4)(a)1.a., from the previous July 1, shall be considered a fiscally constrained county.

Section 21. Subsection (1) of section 288.018, Florida Statutes, is amended to read:

288.018 Regional Rural Development Grants Program.-

(1) The department shall establish a matching grant program to provide funding to regionally based economic development organizations representing rural counties and communities for the purpose of building the professional capacity of their organizations. Such matching grants may also be used by an economic development organization to provide technical assistance to businesses within the rural counties and communities that it serves. The department is authorized to approve, on an annual basis, grants to such regionally based economic development organizations. The maximum amount an organization may receive in any year will be \$35,000, or \$100,000 in a rural area of opportunity eritical economic concern recommended by the Rural Economic Development Initiative and designated by the Governor, and must be matched each year by an equivalent amount of nonstate resources.

Section 22. Paragraphs (a) and (c) of subsection (2) of

Page 33 of 60

## **PCB EDTS 14-03**

section 288.065, Florida Statutes, are amended to read:

288.065 Rural Community Development Revolving Loan Fund.-

- (2) (a) The program shall provide for long-term loans, loan guarantees, and loan loss reserves to units of local governments, or economic development organizations substantially underwritten by a unit of local government, within counties with populations of 75,000 or fewer, or within any county with a population of 125,000 or fewer which is contiguous to a county with a population of 75,000 or fewer, based on the most recent official population estimate as determined under s. 186.901, including those residing in incorporated areas and those residing in unincorporated areas of the county, or to units of local government, or economic development organizations substantially underwritten by a unit of local government, within a rural area of opportunity eritical economic concern.
- (c) All repayments of principal and interest shall be returned to the loan fund and made available for loans to other applicants. However, in a rural area of opportunity critical economic concern designated by the Governor, and upon approval by the department, repayments of principal and interest may be retained by the applicant if such repayments are dedicated and matched to fund regionally based economic development organizations representing the rural area of opportunity critical economic concern.

Section 23. Paragraphs (b), (c), and (e) of subsection (2) of section 288.0655, Florida Statutes, are amended to read:

Page 34 of 60

## **PCB EDTS 14-03**

288.0655 Rural Infrastructure Fund.-

(2)

883

884

885

886

887

888

889

890

891

892

893

894

895

896

897

898

899

900

901

902

903

904

905

906

907

908

To facilitate access of rural communities and rural (b) areas of opportunity <del>critical economic concern</del> as defined by the Rural Economic Development Initiative to infrastructure funding programs of the Federal Government, such as those offered by the United States Department of Agriculture and the United States Department of Commerce, and state programs, including those offered by Rural Economic Development Initiative agencies, and to facilitate local government or private infrastructure funding efforts, the department may award grants for up to 30 percent of the total infrastructure project cost. If an application for funding is for a catalyst site, as defined in s. 288.0656, the department may award grants for up to 40 percent of the total infrastructure project cost. Eligible projects must be related to specific job-creation or job-retention opportunities. Eliqible projects may also include improving any inadequate infrastructure that has resulted in regulatory action that prohibits economic or community growth or reducing the costs to community users of proposed infrastructure improvements that exceed such costs in comparable communities. Eligible uses of funds shall include improvements to public infrastructure for industrial or commercial sites and upgrades to or development of public tourism infrastructure. Authorized infrastructure may include the following public or public-private partnership facilities: storm water systems; telecommunications facilities;

Page 35 of 60

# **PCB EDTS 14-03**

broadband facilities; roads or other remedies to transportation impediments; nature-based tourism facilities; or other physical requirements necessary to facilitate tourism, trade, and economic development activities in the community. Authorized infrastructure may also include publicly or privately owned self-powered nature-based tourism facilities, publicly owned telecommunications facilities, and broadband facilities, and additions to the distribution facilities of the existing natural gas utility as defined in s. 366.04(3)(c), the existing electric utility as defined in s. 366.02, or the existing water or wastewater utility as defined in s. 367.021(12), or any other existing water or wastewater facility, which owns a gas or electric distribution system or a water or wastewater system in this state where:

- 1. A contribution-in-aid of construction is required to serve public or public-private partnership facilities under the tariffs of any natural gas, electric, water, or wastewater utility as defined herein; and
- 2. Such utilities as defined herein are willing and able to provide such service.
- (c) To facilitate timely response and induce the location or expansion of specific job creating opportunities, the department may award grants for infrastructure feasibility studies, design and engineering activities, or other infrastructure planning and preparation activities. Authorized grants shall be up to \$50,000 for an employment project with a

Page 36 of 60

## **PCB EDTS 14-03**

business committed to create at least 100 jobs; up to \$150,000 for an employment project with a business committed to create at least 300 jobs; and up to \$300,000 for a project in a rural area of opportunity critical economic concern. Grants awarded under this paragraph may be used in conjunction with grants awarded under paragraph (b), provided that the total amount of both grants does not exceed 30 percent of the total project cost. In evaluating applications under this paragraph, the department shall consider the extent to which the application seeks to minimize administrative and consultant expenses.

To enable local governments to access the resources available pursuant to s. 403.973(18), the department may award grants for surveys, feasibility studies, and other activities related to the identification and preclearance review of land which is suitable for preclearance review. Authorized grants under this paragraph shall not exceed \$75,000 each, except in the case of a project in a rural area of opportunity <del>critical</del> economic concern, in which case the grant shall not exceed \$300,000. Any funds awarded under this paragraph must be matched at a level of 50 percent with local funds, except that any funds awarded for a project in a rural area of opportunity eritical economic concern must be matched at a level of 33 percent with local funds. If an application for funding is for a catalyst site, as defined in s. 288.0656, the requirement for local match may be waived pursuant to the process in s. 288.06561. In evaluating applications under this paragraph, the department

Page 37 of 60

### **PCB EDTS 14-03**

935

936

937

938

939

940

941

942

943

944

945

946

947

948

949950

951

952

953

954

955

956

957

958

959

960

shall consider the extent to which the application seeks to minimize administrative and consultant expenses.

Section 24. Paragraphs (a), (b), and (d) of subsection (2) and subsection (7) of section 288.0656, Florida Statutes, are amended to read:

288.0656 Rural Economic Development Initiative.-

- (2) As used in this section, the term:
- (a) "Catalyst project" means a business locating or expanding in a rural area of <u>opportunity</u> <del>critical economic</del> <del>concern</del> to serve as an economic generator of regional significance for the growth of a regional target industry cluster. The project must provide capital investment on a scale significant enough to affect the entire region and result in the development of high-wage and high-skill jobs.
- (b) "Catalyst site" means a parcel or parcels of land within a rural area of <u>opportunity critical economic concern</u> that has been prioritized as a geographic site for economic development through partnerships with state, regional, and local organizations. The site must be reviewed by REDI and approved by the department for the purposes of locating a catalyst project.
- (d) "Rural area of opportunity critical economic concern" means a rural community, or a region composed of rural communities, designated by the Governor, that has been adversely affected by an extraordinary economic event, severe or chronic distress, or a natural disaster or that presents a unique economic development opportunity of regional impact.

Page 38 of 60

### **PCB EDTS 14-03**

- (7) (a) REDI may recommend to the Governor up to three rural areas of opportunity critical economic concern. The Governor may by executive order designate up to three rural areas of opportunity critical economic concern which will establish these areas as priority assignments for REDI as well as to allow the Governor, acting through REDI, to waive criteria, requirements, or similar provisions of any economic development incentive. Such incentives shall include, but not be limited to the Qualified Target Industry Tax Refund Program under s. 288.106, the Quick Response Training Program under s. 288.047, the Quick Response Training Program for participants in the welfare transition program under s. 288.047(8), transportation projects under s. 339.2821, the brownfield redevelopment bonus refund under s. 288.107, and the rural job tax credit program under ss. 212.098 and 220.1895.
- (b) Designation as a rural area of opportunity critical economic concern under this subsection shall be contingent upon the execution of a memorandum of agreement among the department; the governing body of the county; and the governing bodies of any municipalities to be included within a rural area of opportunity critical economic concern. Such agreement shall specify the terms and conditions of the designation, including, but not limited to, the duties and responsibilities of the county and any participating municipalities to take actions designed to facilitate the retention and expansion of existing businesses in the area, as well as the recruitment of new

Page 39 of 60

## **PCB EDTS 14-03**

businesses to the area.

1013

1014

1015

1016

1017

1018

1019

1020

1021

1022

1023

1024

1025

1026

10271028

1029

1030

1031

1032

1033

1034

1035

1036

(c) Each rural area of opportunity eritical economic concern may designate catalyst projects, provided that each catalyst project is specifically recommended by REDI, identified as a catalyst project by Enterprise Florida, Inc., and confirmed as a catalyst project by the department. All state agencies and departments shall use all available tools and resources to the extent permissible by law to promote the creation and development of each catalyst project and the development of catalyst sites.

Section 25. Paragraph (a) of subsection (3) of section 288.1088, Florida Statutes, is amended to read:

288.1088 Quick Action Closing Fund.-

- (3) (a) The department and Enterprise Florida, Inc., shall jointly review applications pursuant to s. 288.061 and determine the eligibility of each project consistent with the criteria in subsection (2). Waiver of these criteria may be considered under the following criteria:
  - 1. Based on extraordinary circumstances;
- 2. In order to mitigate the impact of the conclusion of the space shuttle program; or
- 3. In rural areas of <u>opportunity critical economic concern</u> if the project would significantly benefit the local or regional economy.
- Section 26. Paragraphs (b), (c), and (d) of subsection (4) of section 288.1089, Florida Statutes, are amended to read:

Page 40 of 60

### **PCB EDTS 14-03**

288.1089 Innovation Incentive Program.-

- (4) To qualify for review by the department, the applicant must, at a minimum, establish the following to the satisfaction of the department:
  - (b) A research and development project must:
- 1. Serve as a catalyst for an emerging or evolving technology cluster.
- 2. Demonstrate a plan for significant higher education collaboration.
- 3. Provide the state, at a minimum, a cumulative breakeven economic benefit within a 20-year period.
- 4. Be provided with a one-to-one match from the local community. The match requirement may be reduced or waived in rural areas of <u>opportunity critical economic concern</u> or reduced in rural areas, brownfield areas, and enterprise zones.
- (c) An innovation business project in this state, other than a research and development project, must:
- 1.a. Result in the creation of at least 1,000 direct, new jobs at the business; or
- b. Result in the creation of at least 500 direct, new jobs if the project is located in a rural area, a brownfield area, or an enterprise zone.
- 1061 2. Have an activity or product that is within an industry that is designated as a target industry business under s.
- 1063 288.106 or a designated sector under s. 288.108.
- 3.a. Have a cumulative investment of at least \$500 million

Page 41 of 60

### **PCB EDTS 14-03**

1039

1040

10411042

1043

1044

1045

1046

1047

1048

1049

1050

1051

1052

1053

1054

1055

1056

1057

1058

1059

1060

within a 5-year period; or

- b. Have a cumulative investment that exceeds \$250 million within a 10-year period if the project is located in a rural area, brownfield area, or an enterprise zone.
- 4. Be provided with a one-to-one match from the local community. The match requirement may be reduced or waived in rural areas of opportunity critical economic concern or reduced in rural areas, brownfield areas, and enterprise zones.
- (d) For an alternative and renewable energy project in this state, the project must:
- 1. Demonstrate a plan for significant collaboration with an institution of higher education;
- 2. Provide the state, at a minimum, a cumulative breakeven economic benefit within a 20-year period;
- 3. Include matching funds provided by the applicant or other available sources. The match requirement may be reduced or waived in rural areas of opportunity critical economic concern or reduced in rural areas, brownfield areas, and enterprise zones;
  - 4. Be located in this state; and
- 5. Provide at least 35 direct, new jobs that pay an estimated annual average wage that equals at least 130 percent of the average private sector wage.
- Section 27. Paragraph (d) of subsection (6) of section 290.0055, Florida Statutes, is amended to read:
  - 290.0055 Local nominating procedure.

Page 42 of 60

### **PCB EDTS 14-03**

1091 (6)

- (d)1. The governing body of a jurisdiction which has nominated an application for an enterprise zone that is at least 15 square miles and less than 20 square miles and includes a portion of the state designated as a rural area of opportunity critical economic concern under s. 288.0656(7) may apply to the department to expand the boundary of the existing enterprise zone by not more than 3 square miles.
- 2. The governing body of a jurisdiction which has nominated an application for an enterprise zone that is at least 20 square miles and includes a portion of the state designated as a rural area of opportunity critical economic concern under s. 288.0656(7) may apply to the department to expand the boundary of the existing enterprise zone by not more than 5 square miles.
- 3. An application to expand the boundary of an enterprise zone under this paragraph must be submitted by December 31, 2013.
- 4. Notwithstanding the area limitations specified in subsection (4), the department may approve the request for a boundary amendment if the area continues to satisfy the remaining requirements of this section.
- 5. The department shall establish the initial effective date of an enterprise zone designated under this paragraph.
- Section 28. Paragraph (c) of subsection (4) of section 339.2819, Florida Statutes, is amended to read:

Page 43 of 60

### **PCB EDTS 14-03**

| 1117 | 339.2819 Transportation Regional Incentive Program            |
|------|---|
| 1118 | (4)   |
| 1119 | (c) The department shall give priority to projects that:      |
| 1120 | 1. Provide connectivity to the Strategic Intermodal System    |
| 1121 | developed under s. 339.64.                                    |
| 1122 | 2. Support economic development and the movement of goods     |
| 1123 | in rural areas of opportunity critical economic concern       |
| 1124 | designated under s. 288.0656(7).                              |
| 1125 | 3. Are subject to a local ordinance that establishes          |
| 1126 | corridor management techniques, including access management   |
| 1127 | strategies, right-of-way acquisition and protection measures, |
| 1128 | appropriate land use strategies, zoning, and setback          |
| 1129 | requirements for adjacent land uses.                          |
| 1130 | 4. Improve connectivity between military installations and    |
| 1131 | the Strategic Highway Network or the Strategic Rail Corridor  |
| 1132 | Network.  |
| 1133 |   |
| 1134 | The department shall also consider the extent to which local  |
| 1135 | matching funds are available to be committed to the project.  |
| 1136 | Section 29. Paragraph (b) of subsection (5) of section        |
| 1137 | 339.63, Florida Statutes, is amended to read:                 |
| 1138 | 339.63 System facilities designated; additions and            |
| 1139 | deletions   |
| 1140 | (5)   |
| 1141 | (b) A facility designated part of the Strategic Intermodal    |

System pursuant to paragraph (a) that is within the jurisdiction  $$\operatorname{\textsc{Page}}$44 of 60$$ 

# PCB EDTS 14-03

of a local government that maintains a transportation concurrency system shall receive a waiver of transportation concurrency requirements applicable to Strategic Intermodal System facilities in order to accommodate any development at the facility which occurs pursuant to a building permit issued on or before December 31, 2017, but only if such facility is located:

- 1. Within an area designated pursuant to s. 288.0656(7) as a rural area of opportunity critical economic concern;
- Within a rural enterprise zone as defined in s.
   290.004(5); or
- 3. Within 15 miles of the boundary of a rural area of opportunity critical economic concern or a rural enterprise zone.

Section 30. Paragraph (c) of subsection (3) of section 373.4595, Florida Statutes, is amended to read:

373.4595 Northern Everglades and Estuaries Protection Program.—

(3) LAKE OKEECHOBEE WATERSHED PROTECTION PROGRAM.—A protection program for Lake Okeechobee that achieves phosphorus load reductions for Lake Okeechobee shall be immediately implemented as specified in this subsection. The program shall address the reduction of phosphorus loading to the lake from both internal and external sources. Phosphorus load reductions shall be achieved through a phased program of implementation. Initial implementation actions shall be technology-based, based upon a consideration of both the availability of appropriate

Page 45 of 60

## **PCB EDTS 14-03**

technology and the cost of such technology, and shall include phosphorus reduction measures at both the source and the regional level. The initial phase of phosphorus load reductions shall be based upon the district's Technical Publication 81-2 and the district's WOD program, with subsequent phases of phosphorus load reductions based upon the total maximum daily loads established in accordance with s. 403.067. In the development and administration of the Lake Okeechobee Watershed Protection Program, the coordinating agencies shall maximize opportunities provided by federal cost-sharing programs and opportunities for partnerships with the private sector.

- (c) Lake Okeechobee Watershed Phosphorus Control Program.—
  The Lake Okeechobee Watershed Phosphorus Control Program is
  designed to be a multifaceted approach to reducing phosphorus
  loads by improving the management of phosphorus sources within
  the Lake Okeechobee watershed through implementation of
  regulations and best management practices, development and
  implementation of improved best management practices,
  improvement and restoration of the hydrologic function of
  natural and managed systems, and utilization of alternative
  technologies for nutrient reduction. The coordinating agencies
  shall facilitate the application of federal programs that offer
  opportunities for water quality treatment, including
  preservation, restoration, or creation of wetlands on
  agricultural lands.
  - 1. Agricultural nonpoint source best management practices,

Page 46 of 60

### **PCB EDTS 14-03**

developed in accordance with s. 403.067 and designed to achieve the objectives of the Lake Okeechobee Watershed Protection Program, shall be implemented on an expedited basis. The coordinating agencies shall develop an interagency agreement pursuant to ss. 373.046 and 373.406(5) that assures the development of best management practices that complement existing regulatory programs and specifies how those best management practices are implemented and verified. The interagency agreement shall address measures to be taken by the coordinating agencies during any best management practice reevaluation performed pursuant to sub-subparagraph d. The department shall use best professional judgment in making the initial determination of best management practice effectiveness.

a. As provided in s. 403.067(7)(c), the Department of Agriculture and Consumer Services, in consultation with the department, the district, and affected parties, shall initiate rule development for interim measures, best management practices, conservation plans, nutrient management plans, or other measures necessary for Lake Okeechobee watershed total maximum daily load reduction. The rule shall include thresholds for requiring conservation and nutrient management plans and criteria for the contents of such plans. Development of agricultural nonpoint source best management practices shall initially focus on those priority basins listed in subparagraph (b)1. The Department of Agriculture and Consumer Services, in consultation with the department, the district, and affected

Page 47 of 60

### **PCB EDTS 14-03**

parties, shall conduct an ongoing program for improvement of existing and development of new interim measures or best management practices for the purpose of adoption of such practices by rule. The Department of Agriculture and Consumer Services shall work with the University of Florida's Institute of Food and Agriculture Sciences to review and, where appropriate, develop revised nutrient application rates for all agricultural soil amendments in the watershed.

- Where agricultural nonpoint source best management practices or interim measures have been adopted by rule of the Department of Agriculture and Consumer Services, the owner or operator of an agricultural nonpoint source addressed by such rule shall either implement interim measures or best management practices or demonstrate compliance with the district's WOD program by conducting monitoring prescribed by the department or the district. Owners or operators of agricultural nonpoint sources who implement interim measures or best management practices adopted by rule of the Department of Agriculture and Consumer Services shall be subject to the provisions of s. 403.067(7). The Department of Agriculture and Consumer Services, in cooperation with the department and the district, shall provide technical and financial assistance for implementation of agricultural best management practices, subject to the availability of funds.
- c. The district or department shall conduct monitoring at representative sites to verify the effectiveness of agricultural

Page 48 of 60

### **PCB EDTS 14-03**

1221

1222

1223

1224

1225

1226

1227

1228

1229

1230

1231

1232

1233

1234

1235

1236

1237

1238

1239

1240

1241

1242

1243

1244

1245

1246

nonpoint source best management practices.

- d. Where water quality problems are detected for agricultural nonpoint sources despite the appropriate implementation of adopted best management practices, the Department of Agriculture and Consumer Services, in consultation with the other coordinating agencies and affected parties, shall institute a reevaluation of the best management practices and make appropriate changes to the rule adopting best management practices.
- 2. Nonagricultural nonpoint source best management practices, developed in accordance with s. 403.067 and designed to achieve the objectives of the Lake Okeechobee Watershed Protection Program, shall be implemented on an expedited basis. The department and the district shall develop an interagency agreement pursuant to ss. 373.046 and 373.406(5) that assures the development of best management practices that complement existing regulatory programs and specifies how those best management practices are implemented and verified. The interagency agreement shall address measures to be taken by the department and the district during any best management practice reevaluation performed pursuant to sub-subparagraph d.
- a. The department and the district are directed to work with the University of Florida's Institute of Food and Agricultural Sciences to develop appropriate nutrient application rates for all nonagricultural soil amendments in the watershed. As provided in s. 403.067(7)(c), the department, in

Page 49 of 60

### **PCB EDTS 14-03**

consultation with the district and affected parties, shall develop interim measures, best management practices, or other measures necessary for Lake Okeechobee watershed total maximum daily load reduction. Development of nonagricultural nonpoint source best management practices shall initially focus on those priority basins listed in subparagraph (b)1. The department, the district, and affected parties shall conduct an ongoing program for improvement of existing and development of new interim measures or best management practices. The district shall adopt technology-based standards under the district's WOD program for nonagricultural nonpoint sources of phosphorus. Nothing in this sub-subparagraph shall affect the authority of the department or the district to adopt basin-specific criteria under this part to prevent harm to the water resources of the district.

- b. Where nonagricultural nonpoint source best management practices or interim measures have been developed by the department and adopted by the district, the owner or operator of a nonagricultural nonpoint source shall implement interim measures or best management practices and be subject to the provisions of s. 403.067(7). The department and district shall provide technical and financial assistance for implementation of nonagricultural nonpoint source best management practices, subject to the availability of funds.
- c. The district or the department shall conduct monitoring at representative sites to verify the effectiveness of nonagricultural nonpoint source best management practices.

Page 50 of 60

## **PCB EDTS 14-03**

- d. Where water quality problems are detected for nonagricultural nonpoint sources despite the appropriate implementation of adopted best management practices, the department and the district shall institute a reevaluation of the best management practices.
- 3. The provisions of subparagraphs 1. and 2. shall not preclude the department or the district from requiring compliance with water quality standards or with current best management practices requirements set forth in any applicable regulatory program authorized by law for the purpose of protecting water quality. Additionally, subparagraphs 1. and 2. are applicable only to the extent that they do not conflict with any rules promulgated by the department that are necessary to maintain a federally delegated or approved program.
- 4. Projects that reduce the phosphorus load originating from domestic wastewater systems within the Lake Okeechobee watershed shall be given funding priority in the department's revolving loan program under s. 403.1835. The department shall coordinate and provide assistance to those local governments seeking financial assistance for such priority projects.
- 5. Projects that make use of private lands, or lands held in trust for Indian tribes, to reduce nutrient loadings or concentrations within a basin by one or more of the following methods: restoring the natural hydrology of the basin, restoring wildlife habitat or impacted wetlands, reducing peak flows after storm events, increasing aquifer recharge, or protecting range

Page 51 of 60

## **PCB EDTS 14-03**

and timberland from conversion to development, are eligible for grants available under this section from the coordinating agencies. For projects of otherwise equal priority, special funding priority will be given to those projects that make best use of the methods outlined above that involve public-private partnerships or that obtain federal match money. Preference ranking above the special funding priority will be given to projects located in a rural area of opportunity critical economic concern designated by the Governor. Grant applications may be submitted by any person or tribal entity, and eligible projects may include, but are not limited to, the purchase of conservation and flowage easements, hydrologic restoration of wetlands, creating treatment wetlands, development of a management plan for natural resources, and financial support to implement a management plan.

6.a. The department shall require all entities disposing of domestic wastewater residuals within the Lake Okeechobee watershed and the remaining areas of Okeechobee, Glades, and Hendry Counties to develop and submit to the department an agricultural use plan that limits applications based upon phosphorus loading. By July 1, 2005, phosphorus concentrations originating from these application sites shall not exceed the limits established in the district's WOD program. After December 31, 2007, the department may not authorize the disposal of domestic wastewater residuals within the Lake Okeechobee watershed unless the applicant can affirmatively demonstrate

Page 52 of 60

### **PCB EDTS 14-03**

that the phosphorus in the residuals will not add to phosphorus loadings in Lake Okeechobee or its tributaries. This demonstration shall be based on achieving a net balance between phosphorus imports relative to exports on the permitted application site. Exports shall include only phosphorus removed from the Lake Okeechobee watershed through products generated on the permitted application site. This prohibition does not apply to Class AA residuals that are marketed and distributed as fertilizer products in accordance with department rule.

Private and government-owned utilities within Monroe, Miami-Dade, Broward, Palm Beach, Martin, St. Lucie, Indian River, Okeechobee, Highlands, Hendry, and Glades Counties that dispose of wastewater residual sludge from utility operations and septic removal by land spreading in the Lake Okeechobee watershed may use a line item on local sewer rates to cover wastewater residual treatment and disposal if such disposal and treatment is done by approved alternative treatment methodology at a facility located within the areas designated by the Governor as rural areas of opportunity critical economic concern pursuant to s. 288.0656. This additional line item is an environmental protection disposal fee above the present sewer rate and shall not be considered a part of the present sewer rate to customers, notwithstanding provisions to the contrary in chapter 367. The fee shall be established by the county commission or its designated assignee in the county in which the alternative method treatment facility is located. The fee shall

Page 53 of 60

### **PCB EDTS 14-03**

1351

1352

1353

1354

1355

1356

1357

1358

1359

1360

1361

1362

1363

1364

13651366

1367

13681369

1370

1371

1372

1373

1374

1375

1376

be calculated to be no higher than that necessary to recover the facility's prudent cost of providing the service. Upon request by an affected county commission, the Florida Public Service Commission will provide assistance in establishing the fee. Further, for utilities and utility authorities that use the additional line item environmental protection disposal fee, such fee shall not be considered a rate increase under the rules of the Public Service Commission and shall be exempt from such rules. Utilities using the provisions of this section may immediately include in their sewer invoicing the new environmental protection disposal fee. Proceeds from this environmental protection disposal fee shall be used for treatment and disposal of wastewater residuals, including any treatment technology that helps reduce the volume of residuals that require final disposal, but such proceeds shall not be used for transportation or shipment costs for disposal or any costs relating to the land application of residuals in the Lake Okeechobee watershed.

c. No less frequently than once every 3 years, the Florida Public Service Commission or the county commission through the services of an independent auditor shall perform a financial audit of all facilities receiving compensation from an environmental protection disposal fee. The Florida Public Service Commission or the county commission through the services of an independent auditor shall also perform an audit of the methodology used in establishing the environmental protection

Page 54 of 60

### **PCB EDTS 14-03**

1377

1378

1379

1380

1381

1382

1383

1384

1385

1386

1387

1388

1389

1390

1391

1392

1393

1394

1395

1396

1397

1398

1399

1400

1401

1402

disposal fee. The Florida Public Service Commission or the county commission shall, within 120 days after completion of an audit, file the audit report with the President of the Senate and the Speaker of the House of Representatives and shall provide copies to the county commissions of the counties set forth in sub-subparagraph b. The books and records of any facilities receiving compensation from an environmental protection disposal fee shall be open to the Florida Public Service Commission and the Auditor General for review upon request.

- 7. The Department of Health shall require all entities disposing of septage within the Lake Okeechobee watershed to develop and submit to that agency an agricultural use plan that limits applications based upon phosphorus loading. By July 1, 2005, phosphorus concentrations originating from these application sites shall not exceed the limits established in the district's WOD program.
- 8. The Department of Agriculture and Consumer Services shall initiate rulemaking requiring entities within the Lake Okeechobee watershed which land-apply animal manure to develop resource management system level conservation plans, according to United States Department of Agriculture criteria, which limit such application. Such rules may include criteria and thresholds for the requirement to develop a conservation or nutrient management plan, requirements for plan approval, and recordkeeping requirements.

Page 55 of 60

## **PCB EDTS 14-03**

9. The district, the department, or the Department of Agriculture and Consumer Services, as appropriate, shall implement those alternative nutrient reduction technologies determined to be feasible pursuant to subparagraph (d) 6.

Section 31. Paragraph (e) of subsection (2) and paragraph (b) of subsection (26) of section 380.06, Florida Statutes, are amended to read:

380.06 Developments of regional impact.-

- (2) STATEWIDE GUIDELINES AND STANDARDS.-
- With respect to residential, hotel, motel, office, and retail developments, the applicable guidelines and standards shall be increased by 50 percent in urban central business districts and regional activity centers of jurisdictions whose local comprehensive plans are in compliance with part II of chapter 163. With respect to multiuse developments, the applicable individual use guidelines and standards for residential, hotel, motel, office, and retail developments and multiuse quidelines and standards shall be increased by 100 percent in urban central business districts and regional activity centers of jurisdictions whose local comprehensive plans are in compliance with part II of chapter 163, if one land use of the multiuse development is residential and amounts to not less than 35 percent of the jurisdiction's applicable residential threshold. With respect to resort or convention hotel developments, the applicable quidelines and standards shall be increased by 150 percent in urban central business

Page 56 of 60

#### **PCB EDTS 14-03**

1429

1430

1431

1432

1433

1434

1435

1436

1437

1438

1439

1440

1441

1442

1443

1444

1445

14461447

1448

1449

1450

1451

1452

1453

1454

districts and regional activity centers of jurisdictions whose local comprehensive plans are in compliance with part II of chapter 163 and where the increase is specifically for a proposed resort or convention hotel located in a county with a population greater than 500,000 and the local government specifically designates that the proposed resort or convention hotel development will serve an existing convention center of more than 250,000 gross square feet built before prior to July 1, 1992. The applicable guidelines and standards shall be increased by 150 percent for development in any area designated by the Governor as a rural area of opportunity critical economic concern pursuant to s. 288.0656 during the effectiveness of the designation.

- (26) ABANDONMENT OF DEVELOPMENTS OF REGIONAL IMPACT.
- (b) Upon receipt of written confirmation from the state land planning agency that any required mitigation applicable to completed development has occurred, an industrial development of regional impact located within the coastal high-hazard area of a rural area of opportunity county of economic concern which was approved before prior to the adoption of the local government's comprehensive plan required under s. 163.3167 and which plan's future land use map and zoning designates the land use for the development of regional impact as commercial may be unilaterally abandoned without the need to proceed through the process described in paragraph (a) if the developer or owner provides a notice of abandonment to the local government and records such

Page 57 of 60

## **PCB EDTS 14-03**

notice with the applicable clerk of court. Abandonment shall be deemed to have occurred upon the recording of the notice. All development following abandonment shall be fully consistent with the current comprehensive plan and applicable zoning.

Section 32. Paragraph (g) of subsection (3) of section 380.0651, Florida Statutes, is amended to read:

380.0651 Statewide guidelines and standards.-

- (3) The following statewide guidelines and standards shall be applied in the manner described in s. 380.06(2) to determine whether the following developments shall be required to undergo development-of-regional-impact review:
- concerning residential developments which treats a residential development in one county as being located in a less populated adjacent county unless more than 25 percent of the development is located within 2 or less miles or less of the less populated adjacent county. The residential thresholds of adjacent counties with less population and a lower threshold shall not be controlling on any development wholly located within areas designated as rural areas of opportunity critical economic concern.

Section 33. Paragraph (b) of subsection (2) of section 985.686, Florida Statutes, is amended to read:

985.686 Shared county and state responsibility for juvenile detention.—

(2) As used in this section, the term:

Page 58 of 60

### **PCB EDTS 14-03**

(b) "Fiscally constrained county" means a county within a rural area of opportunity critical economic concern as designated by the Governor pursuant to s. 288.0656 or each county for which the value of a mill will raise no more than \$5 million in revenue, based on the certified school taxable value certified pursuant to s. 1011.62(4)(a)1.a., from the previous July 1.

Section 34. Subsection (2) of section 1011.76, Florida Statutes, is amended to read:

1011.76 Small School District Stabilization Program.-

In order to participate in this program, a school district must be located in a rural area of opportunity critical economic concern designated by the Executive Office of the Governor, and the district school board must submit a resolution to the Department of Economic Opportunity requesting participation in the program. A rural area of opportunity eritical economic concern must be a rural community, or a region composed of such, that has been adversely affected by an extraordinary economic event or a natural disaster or that presents a unique economic development concern or opportunity of regional impact. The resolution must be accompanied by with documentation of the economic conditions in the community and auprovide information indicating the negative impact of these conditions on the school district's financial stability, and the school district must participate in a best financial management practices review to determine potential efficiencies that could

Page 59 of 60

### **PCB EDTS 14-03**

1507

1508

1509

1510

1511

1512

1513

1514

1515

1516

1517

1518

1519

1520

1521

1522

1523

1524

1525

1526

1527

1528

1529

1530

1531

1532

be implemented to reduce program costs in the district.

Section 35. This act shall take effect July 1, 2014.

Page 60 of 60

**PCB EDTS 14-03**