

# Choice & Innovation Subcommittee

Wednesday, February 6, 2013 2:00 PM- 4:00 PM 404 HOB

**Meeting Packet** 

**REVISED** 

Will Weatherford Speaker

Michael Bileca Chair



# **AGENDA**

Choice & Innovation Subcommittee Wednesday, February 6, 2013 2:00 p.m. – 4:00 p.m. 404 HOB

- I. Call to Order/Roll Call
- II. Opening Remarks
- III. Consideration of the following proposed committee bill:
  - PCB CIS 13-01 Charter Schools
- IV. Closing Remarks and Adjournment

# Committee Meeting Notice HOUSE OF REPRESENTATIVES

#### **Choice & Innovation Subcommittee**

Start Date and Time:

Wednesday, February 06, 2013 02:00 pm

**End Date and Time:** 

Wednesday, February 06, 2013 04:00 pm

Location:

404 HOB

**Duration:** 

2.00 hrs

#### Consideration of the following proposed committee bill(s):

PCB CIS 13-01 -- Charter Schools

Pursuant to rule 7.12, the deadline for amendments to bill(s) on the agenda by a member who is not a member of the subcommittee shall be 6:00 pm, Tuesday, February 5, 2013.

By request of the Chair, all subcommittee members are asked to have amendments to bill(s) on the agenda submitted by 6:00 pm, Tuesday, February 5, 2013.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB CIS 13-01

Charter Schools

SPONSOR(S): Choice & Innovation Subcommittee

TIED BILLS:

IDEN./SIM. BILLS:

	BUDGET/POLICY CHIEF
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#### SUMMARY ANALYSIS

The bill includes several provisions that increase charter school accountability and transparency, including, but not limited to:

- Prohibiting a charter school, upon termination of the charter, from expending more than \$10,000 without prior written permission from the sponsor, unless such expenditure was included within the annual budget submitted to the sponsor.
- Requiring charter schools to maintain an Internet website that publishes specific information regarding the school, its personnel, and its programs.
- Prohibiting an employee of the charter school, charter management organization, or district school board from serving on the charter school governing board.
- Requiring that the admissions process of all charter schools be transparent by requiring the selection process to be observed by the sponsor or a third party mutually agreed to by the sponsor.
- Clarifying provisions for high-performing charter schools and systems by: aligning qualifications of highperforming systems with high-performing schools, requiring the Commissioner of Education to annually review and approve such status; outlining provisions for losing that status; and providing timelines for contract modification requests.
- Prohibiting the governing board or related entity of a charter school that is subject to academic or financial corrective action, from submitting additional applications to open new charter schools until the conditions of the academic or financial corrective action are satisfactorily resolved.

The bill also includes several provisions that expand the opportunity for charter school growth and flexibility, such as:

- Enabling the Florida College System institutions that provide teacher preparation programs to operate charter schools serving PreK-12<sup>th</sup> grades under certain circumstances.
- Allowing charter applicants to submit a draft charter by May 1 each year and receive district feedback prior to final submission on August 1.
- Clarifying that the Charter School Appeals Commission shall not be convened when denial of an application submitted by a high-performing charter school is appealed.
- Providing statutory clarification that provisions affecting instructional personnel contracts, do not apply to charter schools under certain circumstances.
- Clarifying that district K-12 educational facilities not being used for K-12 educational purposes must be made available to charters at no cost, with certain conditions.

The bill has no fiscal impact on state government.

The bill takes effect July 1, 2013.

#### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

Charter schools<sup>1</sup> are nonsectarian, public schools that operate under a performance contract with a sponsor. This performance contract is known as a "charter." The charter exempts the school from many regulations applicable to traditional public schools to encourage the use of innovative learning methods. One of the guiding principles of charter schools is to meet high standards of student achievement and increase parental choice and student learning opportunities.

A charter school may be sponsored by a district school board or, in the case of a charter lab school, by a state university. Each charter school is administered by a governing board. State universities, Florida College System (FCS) institutions, municipalities, and private, nonprofit s. 501(c)(3) of the Internal Revenue Code status organizations may operate a charter school.

# **Charter School Accountability**

### **Present Situation**

Florida law establishes several requirements designed to hold charter schools accountable both financially and academically, including:<sup>9</sup>

- A detailed application and rigorous review and approval process.<sup>10</sup>
- The execution and maintenance of charter agreements between the charter school and its sponsor. 11
- Annual reporting,<sup>12</sup> annual financial audits,<sup>13</sup> and sponsor monitoring of monthly financial statements.<sup>14</sup>
- Participation in statewide assessments and Florida's school grading system.
- Interventions for unsatisfactory academic performance and financial instability.

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<sup>&</sup>lt;sup>1</sup> In the 2012-13 school year, there are currently 574 charter schools operating in 44 of Florida's 67 school districts and at two state universities. Charter schools currently serve over 200,000 students. Florida Department of Education, *Charter Schools Program Fast Facts Report* (November 2012) *available at* <a href="http://www.floridaschoolchoice.org/Information/Charter\_Schools/">http://www.floridaschoolchoice.org/Information/Charter\_Schools/</a> (last visited January 29, 2013).

<sup>&</sup>lt;sup>2</sup> Section 1002.33(7), F.S.

<sup>&</sup>lt;sup>3</sup> Section 1002.33(2) and (16), F.S.

<sup>&</sup>lt;sup>4</sup> Section 1002.33(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1002.33(5)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1002.33(9)(h)-(j), F.S.

<sup>&</sup>lt;sup>7</sup> The internal revenue code defines a 501(c)(3) status organization as a private, nonprofit organization that is organized exclusively for religious, scientific, literary, or educational purposes or for the purpose of promoting amateur sports or for preventing cruelty to animals or children. These organizations are exempt from federal income taxes. 26 U.S.C. s. 501(c)(3).

<sup>&</sup>lt;sup>8</sup> Section 1002.33(5)(b)4., (12)(i), and (15)(b)-(c), F.S.

<sup>&</sup>lt;sup>9</sup> Sections 218.39, 218.503, 1002.33, and 1002.345, F.S. Charter technical career centers are subject to many of the same accountability requirements as charter schools. There are three charter technical career centers operating in Florida – the Advanced Technology College in Volusia County, the First Coast Technical College in St. Johns County, and the Lake Technical Center in Lake County. See 218.39, 218.503, 1002.34, and 1002.345, F.S.; Florida Department of Education, List of Charter Technical Career Centers (2012), available at http://www.fldoe.org/workforce/pdf/chartertechnicalcenterlist.pdf.

<sup>&</sup>lt;sup>10</sup> Section 1002.33(6), F.S.

<sup>&</sup>lt;sup>11</sup> Section 1002.33(6)(h) and (7), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1002.33(9)(g), F.S.

<sup>&</sup>lt;sup>13</sup> Sections 218.39(1)(e) and (f), 1002.33(9)(j)1. and 2., F.S.

<sup>&</sup>lt;sup>14</sup> Section 1002.33(9)(g), F.S.

<sup>&</sup>lt;sup>15</sup> Section 1002.33(7)(a)4. and (16)(a)2., F.S.

<sup>&</sup>lt;sup>16</sup> Sections 1002.33(9)n. and 1002.345, F.S.

- Reporting of student performance information to parents and the public. 17
- Compliance with ethical standards for employees and governing board members. 18

Parental choice also holds charter schools accountable. Parents choose whether to enroll their children in a charter or traditional public school. Dissatisfied parents of charter school students may withdraw them from the school. This creates an incentive for the charter school to provide quality educational programs for its students. Parental choice also fosters healthy competition between charter schools and traditional public schools, improving the performance of both. 19

Each charter school must enter into a performance contract with its sponsor, known as a charter. The charter lists specific objectives that the charter school must meet to remain in operation. A sponsor may terminate or not renew a charter for any of the following reasons:

- Failure to participate in the state's education accountability system or meet the requirements for student performance stated in the charter;
- Failure to meet generally accepted standards of financial management;
- · A violation of law; or
- Other good cause shown.<sup>20</sup>

When a charter school is terminated or not renewed, the law requires reversion of state and federal funds. Unencumbered public funds revert to the sponsor while unencumbered capital outlay funds and federal charter school program grant funds revert to the department to be redistributed among eligible charter schools. The charter school is responsible for all debts of the charter school, and the district may not assume the debt from any contract made between the governing body of the school and a third party, unless previously agreed upon in writing by both parties.<sup>2</sup>

Charter schools that qualify for a school grade are graded annually.<sup>22</sup> In addition, charter schools are required to submit an annual report to its sponsor. At a minimum, each charter school's annual report must include student achievement and financial data, the facilities currently used or planned for use by the school, and descriptive information about the charter school's personnel.<sup>23</sup>

A charter school that earns two consecutive grades of "F" may qualify for one of three exceptions to mandatory termination. The first two exceptions provide charter schools that specifically target hard-toserve students with an additional year to raise student performance. A charter school may qualify for one of these exceptions if:

- It is in its first three years of operation and serves a student population in the same school zone as a failing public school. Such a charter school must earn at least a grade of "D" by year three. In year four and thereafter, the exception no longer applies to the charter school.
- The state board grants the charter school a waiver of termination. To obtain a waiver, the charter school must demonstrate that the learning gains of its students on statewide assessments are comparable or better than the learning gains of similarly situated students enrolled in nearby district public schools. The waiver is valid for one year and may only be granted once. Charter schools that have been in operation for more than five years are not eligible for a waiver.<sup>24</sup>

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<sup>&</sup>lt;sup>17</sup> Section 1002.33(21)(b) and (23), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1002.33(24) and (26), F.S.

<sup>&</sup>lt;sup>19</sup> Florida Department of Education, Office of Independent Education and Parental Choice, Florida's Charter Schools: A Decade of Progress (Nov. 2006), available at http://www.floridaschoolchoice.org/information/charter\_schools/files/Charter\_10Year\_Book.pdf. <sup>20</sup> Section 1002.33(8)(a), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1002.33(8)(e) and (f), F.S.

<sup>&</sup>lt;sup>22</sup> Sections 1002.33(7)(a)4. and (9)(k)1. and 1008.34(3), F.S. Charter schools that are classified as alternative schools may choose to receive a school improvement rating in lieu of a school grade. Section 1008.341, F.S.

<sup>&</sup>lt;sup>23</sup> Section 1002.33(9)(k), F.S. The sponsor must submit the report to the Commissioner of Education. *Id.* 

<sup>&</sup>lt;sup>24</sup> Section 1002.33(9)(n)4.b.-c., F.S.

The third exception applies to traditional public schools that are reconstituted as charter schools pursuant to the differentiated accountability process. The law governing differentiated accountability controls in such cases.<sup>25</sup>

Members of the charter school governing board are subject to specific standards of conduct for public officers, employees of agencies, local governmental attorneys, voting conflicts and disclosure of financial interests.<sup>26</sup> The law requires disclosure of the identity of all relatives employed by the charter school who are related to individuals with certain decision making authority, including governing board members.<sup>27</sup> Governing board members are required to participate in governance training approved by the Department of Education which must include government in the sunshine, conflicts of interest, ethics, and financial responsibility.<sup>28</sup>

# Effect of Proposed Changes

The federal government imposed additional requirements on state agencies receiving grants under the United States Department of Education's Charter Schools Program during the 2011-12 legislative session. One of the new requirements is as follows:

- 3. State law, regulations, or other policies in the State where the applicant is located require that -
- B) Authorized public chartering agencies use increases in student academic achievement for all groups of students described in section 1111(b)(2)(C)(v) of the ESEA as the most important factor when determining to renew or revoke a school's charter.<sup>29</sup>

In accordance with this federal requirement, the bill requires the sponsor to make student academic achievement for all students the most important factor when determining whether or not to renew or terminate a charter.

The bill requires each charter school to maintain an internet website that enables the public to obtain information regarding the school, its personnel, and its programs. The website must include information or online links to information regarding any entity who owns, operates, or manages the school, including any nonprofit or for-profit entity; the names of all governing officers and administrative personnel of the entity; and any management fees the school pays to the entity. The information or online links must be prominently displayed and easily accessible to visitors of the website.

Once a charter school receives a notice of nonrenewal or termination it must obtain prior written approval from the sponsor before expending more than \$10,000, unless such expenditure was included within the annual budget submitted to the sponsor pursuant to the charter contract.

Currently, charter schools earning two consecutive grades of "F" may request a waiver from the State Board of Education. The bill reduces the number of days a charter school has to file a waiver request from 30 to 15. Additionally, the bill clarifies that the waiver must be submitted within 15 days of the Department's official release of school grades and not after school grade appeals. These measures will expedite the waiver requests and hearings.

Employees of the charter school, the charter management organization, or the district school board may not serve as members of the charter school governing board.

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<sup>&</sup>lt;sup>25</sup> Section 1002.33(9)(n)4.a., F.S.; s. 1008.33(4)(b)3. and (e), F.S.

<sup>&</sup>lt;sup>26</sup> Section 1002.33(26), F.S.

<sup>&</sup>lt;sup>27</sup> Section 1002.33(7)(a)18., F.S.

<sup>&</sup>lt;sup>28</sup> Section 1002.33(9)(j)4., F.S.

<sup>&</sup>lt;sup>29</sup> Email, Florida Department of Education, Independent Education and Parental Choice (Jan. 11, 2013). See The Department of Defense and Full-Year Continuing Appropriations Act, 2011, Division B, Title VIII (P.L. 112-10).

# **Charter School Application Process**

#### **Present Situation**

A person or entity wanting to open a charter school must submit an application on the model application form prepared by the Department of Education.<sup>30</sup> Sponsors shall receive and review all applications that are received on or before August 1 of each calendar year for charter schools that will open at the beginning of the next school year or upon a date agreed to by the sponsor and the charter applicant. Before approving or denying an application, the sponsor must allow the applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the application.<sup>31</sup>

# Effect of Proposed Changes

The bill prohibits a sponsor from refusing to accept a charter application prior to August 1. To promote collaboration between the sponsor and the applicant, the bill allows applicants to submit a draft application on May 1 each year and requires districts to review and provide feedback to the applicant as to any potential grounds for denial within 60 days of receipt of the draft application. This allows applicants to rectify any major issues prior to final submission and affords the district more time for review of applications that are submitted early.

The bill requires the applicant to disclose whether or not they were a member of a charter school governing board or some other person with decision making authority for a charter school that was subject to a corrective action plan or financial emergency plan. The applicant must describe the circumstances surrounding that plan and the resolution of the plan. A governing board member or other related entity of a charter school under a current corrective action plan or financial recovery plan is not eligible to apply to open a new charter school.

# **Contractual Agreements**

#### **Present Situation**

Upon approval of an application, the sponsor and the charter school must set forth the terms and conditions for the operation of the school in a written contractual agreement called a charter. The sponsor has 60 days to provide an initial contract to the charter school. The sponsor and the charter school then have 75 days to negotiate and notice the contract for final approval.<sup>32</sup> Several school districts have included in their charters a requirement that charter schools have a certificate of occupancy (CO) 30 days prior to the first day of school and if charter schools fail to meet that deadline, it constitutes an automatic termination of the charter. As a result, some charter applicants were required to re-submit applications and work through the approval and contract process again.<sup>33</sup>

In the case of a contract dispute, the Department of Education must provide mediation services. If the Commissioner of Education determines that the dispute cannot be settled through mediation, it may be appealed to an administrative law judge appointed by the Division of Administrative Hearings.<sup>34</sup>

Currently, sponsor policies may not apply to charter schools, unless they are mutually agreed to by both the sponsor and the charter school.<sup>35</sup> These policies may or may not be incorporated into the

<sup>&</sup>lt;sup>30</sup> Section 1002.33(6)(a), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1002.33(6)(b), F.S.

<sup>&</sup>lt;sup>32</sup> Section 1002.33(6)(h), F.S.

<sup>&</sup>lt;sup>33</sup> Telephone interview with Charter Schools Director, Florida Department of Education (Jan. 24, 2013).

<sup>&</sup>lt;sup>34</sup> Section 1002.33(6)(h), F.S.

<sup>35</sup> Section 1002.33(5)(b)1.d., F.S.

contract. If not, and the sponsor subsequently revises such policies, the charter school may become subject to new provisions that were not mutually agreed to at the onset.

Current law stipulates that charter schools operated by a municipality or other public entity or a private, not-for-profit, s. 501(c)(3) status corporation are eligible for a 15-year charter upon approval of the district school board, if the purpose is to facilitate access to long-term financial resources for charter school construction.<sup>36</sup>

In 2009, the Legislature required the Department of Education to adopt State Board of Education rules to implement, among other documents, charter and charter renewal formats for use by all charter sponsors and charter schools.<sup>37</sup>

A charter may be modified, only during its initial term or any renewal term, upon the recommendation of the sponsor or the charter school's governing board and upon approval of both parties to the agreement.<sup>38</sup>

# Effect of Proposed Changes

Currently, the charter contracts utilized by sponsors vary from district to district. This variety lengthens the contract negotiation timeline and affects a charter school's ability to open on time. The bill requires the state board to adopt in rule a standard charter contract and prohibits a sponsor from omitting, supplementing, amending or otherwise altering the standard charter contract. <sup>39</sup> By standardizing the charter contract, the best practices used throughout the state may be incorporated thereby streamlining the contracting process. Moreover, the amount of time necessary to produce an initial contract and negotiate the final contract will be reduced. Consequently, the bill reduces the number of days for an initial contract from 60 to 30 and the number of days for negotiations from 75 to 40.

The bill requires that any sponsor policies that the charter school and sponsor agree to be incorporated into the final charter (contract). If the sponsor subsequently amends such policies, they must be presented to the charter school and if agreed to, amended into the charter. This allows the charter school to review the new policies and determine whether or not the policies are in the best interest of the charter school.

The bill specifically prohibits a sponsor from requiring a charter school to have a CO prior to 15 days before the first day of school and clarifies that the administrative law judge does have final order authority to rule on issues outlined in Section 1002.33(6)(h), F.S.<sup>40</sup>

Charter schools and sponsors are provided more flexibility when negotiating long-term charters (beyond the initial 4 or 5 years), by removing the need to demonstrate that the long-term charter is necessary to facilitate access to long-term financial resources for construction.

The bill clarifies that modifications to the charter may include, but not be limited to, consolidation of multiple charters into a single charter if the charters are operated under the same governing board and are physically located on the same campus. It also allows this type of modification to occur outside the normal contract renewal period.

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<sup>&</sup>lt;sup>36</sup> Section 1002.33(7)(a)12. F.S.

<sup>&</sup>lt;sup>37</sup> Section 7, ch.2009-214. L.O.F.

<sup>&</sup>lt;sup>38</sup> Section 1002.33(7)(c), F.S.

<sup>&</sup>lt;sup>39</sup> See State Board of Education Rule 6A-6.0786, F.A.C. and Form Number IEPC-M3, Florida Model Charter Contract Format, available at <a href="https://www.flrules.org/gateway/ruleNo.asp?id=6A-6.0786">https://www.flrules.org/gateway/ruleNo.asp?id=6A-6.0786</a> (last visited January 29, 2013).

<sup>&</sup>lt;sup>40</sup> In the Division of Administrative Hearings Case No. 12-0087, Renaissance Charter School, INC., Petitioner, vs. Leon County School Board, Respondent, it was determined that, "The statute does not specify whether the order of the administrative law judge is a final or a recommended order."

The bill aligns timelines for sponsor review and approval of a charter modification requested by a highperforming charter school with the timelines established for a charter school. The sponsor, upon receipt of such request, has 40 days to provide an initial charter to the high-performing charter school, and then the sponsor and high-performing charter school have 50 days thereafter to negotiate and notice the charter contract for final approval by the sponsor.

# Student Eligibility, Enrollment and Capacity

### **Present Situation**

Charter schools must enroll all eligible students who submit a timely application, unless the number of applications exceeds the capacity of a program, class, grade level, or building. In such case, the school must conduct a random selection and enroll students accordingly.<sup>41</sup>

Currently, the capacity of a charter school is determined annually by the charter school governing board in conjunction with the sponsor, unless the charter school has obtained high-performing status pursuant to s. 1002.331, F.S. The sponsor may not require a high-performing charter school to waive its right to determine its capacity or require an enrollment cap as a condition of approval or renewal of a charter.<sup>42</sup> Charter schools with high-performing status are also allowed to increase their enrollment once per year by up to 15 percent more than the capacity identified in the charter. 43

# Effect of Proposed Changes

The bill requires that the lottery process be observed by the sponsor or a third party mutually agreed to by the charter school and sponsor.

The bill allows all charter schools the ability to determine capacity, without sponsor input, and to determine their own student enrollment. Moreover, the sponsor may not require any charter school to waive its rights to determine its own enrollment as a condition to approve or renew a charter. Finally, the sponsor may not require the charter school to enroll, or identify the specific students it will enroll, prior to the start of the school year as a condition of approval or renewal of a charter.

# **Exemption from Statutes – Teacher Compensation**

# **Present Situation**

Charter schools are generally exempt from the Florida K-20 Education Code (Chapters 1000-1013. F.S.), unless compliance with a particular statute is specifically required by law. 44 In 2011, the Legislature enacted the Student Success Act (Act), which required school districts and charter schools to implement reforms to educator compensation, performance evaluations, and contracts. These reforms were designed for implementation by traditional public schools; however, charter schools are required to implement them in the same manner as school districts. 45 As an unintended result, some school districts have interpreted the Act to require charter schools to implement the same employment policies as traditional public schools, even though implementation of a particular policy requires a

Section 1002.33(10)(b), F.S.

<sup>&</sup>lt;sup>42</sup> Section 1002.33(10)(h), F.S.

<sup>&</sup>lt;sup>43</sup> Section 1002.331(2)(a), F.S. <sup>44</sup> Section 1002.33(16), F.S.

<sup>&</sup>lt;sup>45</sup> Chapter 2011-1, L.O.F. There are 224 charter schools participating in Florida's Race to the Top grant. These charter schools will be implementing reforms to performance evaluations and compensation systems. Florida Department of Education, LEA Approval Status List, http://www.fldoe.org/arra/RacetotheTop-archive.asp (last visited Feb. 27, 2012).

complete structural shift from a private sector employment model to a model designed for public employers.<sup>46</sup>

#### Effect of Proposed Changes

The bill makes several changes to clarify the extent to which charter schools must comply with the Act's educator compensation, performance evaluation, and contracting requirements. The bill clarifies that provisions related to instructional personnel workforce reductions and contracts do not apply to charter schools, unless the school awards contracts and such contracts are for a term longer than one year. Charter schools must award annual salary adjustments to instructional personnel based upon annual performance evaluation results (like traditional public schools). However, flexibility is provided to determine salary supplements and other methods of compensation.<sup>47</sup>

The bill clarifies the meaning of "substantive requirements" by requiring that a charter school's evaluation instrument comply with subsection (2), (3), and (7) of s. 1012.34, F.S. Thus, charter schools must develop a performance evaluation that differentiates among four performance levels, supports effective instruction and student learning growth, is designed to improve instructional quality, and uses student data from multiple sources. The evaluation must be conducted at least once per year, personnel must be fully informed of the criteria and procedures prior to evaluation, the individual's supervisor must conduct the evaluation, and the evaluator may amend an evaluation based on specific assessment data. Charter schools must also comply by using the state approved student growth formula and requirements for measuring student growth in courses without statewide assessments.<sup>48</sup> The net effect of the bill's educator compensation, performance evaluation, and contracting provisions is to require charter schools to adopt employment policies that incorporate key concepts promoted by the Act, while providing flexibility to shape these policies in a manner that fits the charter school context.

For purposes of interpreting Education Code statutes that a charter school is required to comply with, the bill equates a charter school's principal with a district school superintendent and a governing board with a school board. Thus, for example, when a charter school must comply with a statutory provision that imposes a duty on school boards, the charter school's governing board must perform the duty.

### **Federal Funding Reimbursement**

### **Present Situation**

Charter schools, like traditional public schools, receive federal education funding through such programs as the Individuals with Disabilities Education Act (IDEA), <sup>49</sup> Title I programs for disadvantaged students, <sup>50</sup> and Title II programs for improving teacher quality. <sup>51</sup> Typically, federal education programs are structured so that funding flows from the federal government to a state educational agency, <sup>52</sup> which then awards subgrants to local education agencies (LEA) within the state. <sup>53</sup> School districts are the LEA

<sup>&</sup>lt;sup>46</sup> Brief for School Board of Orange County, at 12-13, Response to the State Board of Education in Appeal by Renaissance Charter School, Orlando (Dec. 12, 2011)(on file with committee). For example, at least one school district has interpreted the Act's contract and workforce reduction provisions to prohibit charter schools from employing teachers on an at-will basis. *Id.* 

<sup>&</sup>lt;sup>47</sup> For example, the Act's salary schedule provisions provide opportunities for teachers to earn salary supplements based upon assignment to a Title I school or low-performing school. Charter school teachers are not assigned to schools in the same manner as teachers employed by a school district and many charter schools are single-school operations. Teachers in a charter school that does not meet these criteria, or that is not part of a system of charter schools that includes schools that meet these criteria, have no opportunity to earn these salary supplements. *See, e.g.*, s. 1012.27(1), F.S.

<sup>&</sup>lt;sup>8</sup> Section 1012.34(2), (3), and (7), F.S.

<sup>&</sup>lt;sup>49</sup> 20 U.S.C. s. 1411(e).

<sup>&</sup>lt;sup>50</sup> 20 U.S.C. s. 6301 et. seq.

<sup>&</sup>lt;sup>51</sup> 20 U.S.C. ss. 6601-6641; s. 1002.33(17)(c)-(d), F.S

<sup>&</sup>lt;sup>52</sup> The Florida Department of Education is Florida's state educational agency for federal funding purposes. See 20 U.S.C. s. 1412(a).

<sup>&</sup>lt;sup>53</sup> See 20 U.S.C. ss. 1412(a) and 1413(a).

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for district public schools, including charter schools. Federal education funds are received by the school district, which then distributes to the charter school its proportionate share of funding.<sup>54</sup>

Each federal education program has unique policy goals and expenditure, record keeping, and annual financial and performance accountability reporting requirements.<sup>55</sup> Federal regulations provide penalties for grantees and subgrantees<sup>56</sup> that fail to comply with grant requirements. These penalties include withholding, suspension, or termination of grant funds or designation as a "high risk" grantee. 57

Federal law requires school districts to ensure that charter schools receiving federal funds comply with federal grant requirements.<sup>58</sup> School districts typically address issues related to a charter school's compliance with federal grant requirements in the charter.<sup>59</sup> In addition, Florida law provides several mechanisms which enable school districts to provide financial oversight of charter schools. Charter schools must submit annual financial reports, 60 provide for an annual financial audit, 61 and submit to the district monthly financial statements. 62 Among other things, a charter school's annual financial audit must include violations of law, contract provisions, or grant agreements.<sup>63</sup>

According to the DOE, school districts distribute federal funds directly to charter schools, provide inkind services in lieu of funds, or use a combination of both methods. School districts use a variety of methods to distribute federal funds directly to charter schools, including directly advancing funds, reimbursing expenditures, or making purchases on behalf of charter schools.<sup>6</sup>

# Effect of Proposes Changes

The bill requires a sponsor to monthly reimburse a charter school for expenditures of federal funds, unless another method of disbursing federal funds is mutually agreed to by the charter school and sponsor. The charter school must provide invoices evidencing expenditures to the sponsor at least 30 days before the monthly reimbursement date set by the sponsor. Charter schools that choose to receive federal funds on a reimbursement basis must comply with applicable state and federal requirements governing use of federal funds. In order to receive federal funds on a reimbursement basis, a charter school must submit to the sponsor for approval a plan outlining the charter school's use of federal funds. Allowing charter schools to receive federal funds on a reimbursement basis provides charter schools with greater autonomy regarding purchases made with federal funds, while enabling the sponsor to oversee the charter school's compliance with state and federal requirements governing use of such funds.

<sup>55</sup> 34 C.F.R. ss. 76.702, 80.36, 80.32, 80.33, and 80.42 (fiscal, procurement, and inventory management records); 34 C.F.R. s. 80.41 (financial reports include status, cash transaction, and capital outlay reports).

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<sup>&</sup>lt;sup>54</sup> Section 1002.33(17)(c), F.S.

<sup>&</sup>lt;sup>56</sup> 34 C.F.R. s. 80.3. Federal regulations governing administration of federal education grant programs define "grantee" to mean the government to which a grant is awarded and which is accountable for the use of the funds provided, i.e. DOE. Subgrantee means the government or other legal entity to which a subgrant is awarded and which is accountable to the grantee for the use of the funds provided, i.e., school districts. *Id.*<sup>57</sup> 34 C.F.R. s. 80.43 (noncompliance with grant terms); 34 C.F.R. s. 80.12 (high-risk grantees). Special conditions are placed upon

<sup>&</sup>quot;high risk" grantees, including payment of grant funds on a reimbursement basis; withholding of authority to proceed to subsequent grant phases until performance expectations are met; or requiring additional financial reports, project monitoring, and technical or management assistance. 34 C.F.R. s. 80.12. Grant recipients who commit fraud may be debarred or suspended from participation in all federally funded programs. 34 C.F.R. s. 80.43(d); Exec. Order No. 12549, 34 C.F.R. s. 80.35.

<sup>&</sup>lt;sup>58</sup> 34 C.F.R. s. 80.3; 34 C.F.R. s. 300.209(b).

<sup>&</sup>lt;sup>59</sup> Telephone interview with Florida Department of Education, Charter Schools Director (Feb. 1, 2012).

<sup>&</sup>lt;sup>60</sup> Section 1002.33(9)(g), F.S.

<sup>61</sup> Sections 218.39(1)(e) and (f) and 1002.33(9)(j)1. and 2., F.S.

<sup>&</sup>lt;sup>62</sup> Section 1002.33(9)(g), F.S. High-performing charter schools may submit quarterly, rather than monthly, financial statements. Section 1002.331(2)(c), F.S.

<sup>63</sup> Section 10.856(2)(b)2.c., Rules of the Auditor General.

<sup>&</sup>lt;sup>64</sup> Funding Report, supra note 1, at 21-22.

#### **Facilities for Charter Schools**

### **Present Situation**

Currently, if a district school board facility or property is available because it is surplus, marked for disposal, or otherwise unused, it shall be provided for a charter school's use on the same basis it is made available to other public schools in the district. However, there have been instances in which facilities are used for storage (some partially) or some other purpose, or not marked for disposal and such facilities still remain unavailable to charter schools. Other districts have provided buildings, at cost, to charter schools.

# Effect of Proposed Changes

The bill clarifies that if a district school board facility or property that has previously been used for K-12 educational purposes is unused, or is being utilized at less than 50 percent of its Florida Inventory of School Houses (FISH) student capacity, it shall be made available at no cost to the charter school. It allows districts to give priority to charter school operators with a proven track record of academic success. In turn, the charter school must agree to target students who had previously been assigned to that school and must enroll enough students to ensure a greater capacity than the previous school year's enrollment. The charter school shall not earn capital outlay funds, and the district shall include the charter school's FTE in their capital outlay calculations and maintain the facility to the same standard it would any other district operated school in similar age and condition.

# Florida College System Institution Charter Schools

# **Present Situation**

Florida College System (FCS) institutions are statutorily authorized to, in cooperation with the school board or boards within the institution's service area, develop charter schools that offer secondary education<sup>66</sup> and allow students to obtain an associate degree<sup>67</sup> upon graduation from high school. Students have full access to all college facilities, activities, and services.<sup>68</sup> According to an October 2012 survey, 3 colleges reported having charter and collegiate high schools. An additional four indicated they had a charter school.<sup>69</sup> FCS institution charter schools may not serve students in the elementary or middle grades.<sup>70</sup>

### Effect of Proposed Changes

The bill authorizes FCS institutions with approved teacher preparation programs to establish one charter school which serves students in kindergarten through grade 12. The bill further requires that charter schools offering kindergarten through grade eight under the FCS utilize a formal education program in which the student learns at least in part through online delivery of content and instruction

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<sup>&</sup>lt;sup>65</sup> Section 1002.33(18)(e), F.S.

<sup>&</sup>lt;sup>66</sup> Under Florida law, the term "secondary school" is synonymous with "high school" (grades 9 through 12). Section 1003.01(2), F.S. (definition of "school"). Generally speaking, elementary schools serve students in kindergarten through grade 5, middle schools serve students in grades 6 through 8, and high schools serve students in grades 9 through 12. Section 1003.01(2), F.S. High school grade levels served by FCS institution charter schools vary. For example, St. Petersburg Collegiate High School serves students in grades 10 through 12. St. Petersburg Collegiate High School, *Admissions*, <a href="http://www.spcollege.edu/spchs/Admission.html">http://www.spcollege.edu/spchs/Admission.html</a> (last visited Feb. 2, 2012). In contrast, Edison State College's two collegiate high schools serve students in grades 9 through 12. *See, e.g.*, Edison Collegiate High School, *Admissions*, <a href="http://echs.edison.edu/about/admission-process/">http://echs.edison.edu/about/admission-process/</a> (last visited Feb. 2, 2012).

<sup>&</sup>lt;sup>67</sup> Associate degrees include the associate in arts, associate in science, and associate in applied science degrees. *See* rule 6A-14.030(1)-(3), F.A.C.

<sup>68</sup> Section 1002.33(5)(b)4., F.S.

<sup>&</sup>lt;sup>69</sup> See *Charter and Collegiate High Schools in the Florida College System*, Division of Florida Colleges, Florida Department of Education *available at* <a href="http://www.fldoe.org/cc/OSAS/Evaluations/pdf/FYI2011-01.pdf">http://www.fldoe.org/cc/OSAS/Evaluations/pdf/FYI2011-01.pdf</a>

<sup>&</sup>lt;sup>70</sup> Section 1002.33(5)(b)4., F.S

and at least part at a supervised brick-and-mortar location away from home. This will enable FCS institutions to use these charter schools as teaching labs for prospective teachers enrolled in their teacher preparation programs.

# **High-Performing Charter Schools and Charter School Systems**

# **Present Situation**

Legislation enacted in 2011 established criteria for identifying charter schools and charter school systems with a track record of exemplary academic performance and financial stability. 71 A highperforming charter school is a charter school that during each of the three previous years:

- Received at least two school grades of "A" and no grade below "B;"
- Received an unqualified opinion<sup>72</sup> on each annual financial audit; and
- Had not received an annual financial audit that reveals a financial emergency condition.<sup>73</sup>

A high-performing charter school system is a system of charter schools operated by a municipality or other public entity that is authorized by law to operate a charter school; a private, nonprofit. s. 501(c)(3) of the Internal Revenue Code status corporation; or a private for-profit education management corporation that:

- Includes at least three high-performing charter schools in Florida;
- Has at least 50 percent of its charter schools designated as "high-performing" with no charter school receiving a school grade of "D" or "F;" and
- Has not received an annual financial audit that revealed a financial emergency condition for any charter school operated by the entity in Florida.<sup>74</sup>

High-performing charter schools receive various advantages. A high-performing charter school may:

- Increase the school's enrollment once per year;
- Expand grade levels within kindergarten through grade 12 to add grade levels not already served:7
- Submit guarterly, rather than monthly, financial statements to its sponsor;
- Consolidate under a single charter the charters of multiple high-performing charter schools operated in the same school district by the school's governing board, regardless of the charter renewal cycle; and
- Receive a modification of its charter to a term of 15 years or a 15-year charter renewal.<sup>76</sup>

<sup>72</sup>An unqualified audit opinion means that the charter school's financial statements are materially correct. Telephone interview with Florida Auditor General staff (March 24, 2011).

<sup>&</sup>lt;sup>71</sup> Sections 1 and 2, ch. 2011-232, L.O.F.

<sup>&</sup>lt;sup>73</sup> Section 1002.331(1), F.S. A financial emergency condition includes failure to pay short-term loans, make bond debt service or pay long-term debt payments due to lack of funds; failure to pay uncontested creditor claims within 90 days; failure to pay withheld employee income taxes; failure for one pay period to pay wages, salaries, and retirement benefits owed; or a fund balance or total net assets deficit. Section 218.503(1), F.S. A charter school in the workplace satisfies audit requirements for "high-performing" status if the auditor finds that sufficient monetary resources are available to cover any reported deficiency or if the deficiency does not result in a deteriorating financial condition. Section 1002.331(1)(c), F.S. A "deteriorating financial condition" is a circumstance that significantly impairs the ability of a charter school to generate enough revenues to meet its expenditures without causing the occurrence of a financial emergency condition. Section 1002.345(1)(a)3., F.S.

<sup>&</sup>lt;sup>74</sup> Section 1002.332(1), F.S.

<sup>&</sup>lt;sup>75</sup> Enrollment increases and grade level expansion may not exceed 15 percent of the student capacity authorized by the charter. Section 1002.331(2)(a) and (b), F.S.

<sup>&</sup>lt;sup>76</sup> Section 1002.331(2), F.S. The charter may be modified or renewed for a lesser term at the option of the charter school, is subject to annual review by the sponsor, and may be terminated for grounds currently specified in statute. Id. A sponsor may terminate or not renew a charter school's charter if the school fails to participate in Florida's accountability system; fails to meet the student STORAGE NAME: pcb01.CIS

In addition to these advantages, a high-performing charter school may submit a charter school application to replicate its educational program in any school district in the state. The Such applications may only be denied based upon limited criteria. If an application submitted by a high-performing charter school is denied, the sponsor must provide the applicant and the Department of Education (DOE) with a letter of denial stating its reasoning with supporting documentation. Like other application denials, a high-performing charter school may appeal the sponsor's denial to the State Board of Education and the sponsor may submit a response to the appeal. The appeals process for high-performing charter school applications differs from other appeals in that the state board conducts the appeal without convening the Charter School Appeal Commission and independently reviews whether the sponsor based its decision upon the statutory denial criteria.

In order to receive "high-performing" status, a charter school or charter school system must request verification by the Commissioner of Education that the school meets the eligibility requirements. The law provides for removal of a charter school's "high-performing" status if it receives a school grade of "C" in any two years during the term of the 15-year charter. The law does not provide a process for annually reviewing a charter school's, or charter school system's, continued eligibility for "high-performing" status. Nor does it specify a process for removing the status if a school or system is no longer eligible. S3

# **Effect of Proposed Changes**

The bill requires the commissioner to annually determine a charter school's, or charter school system's, continued eligibility for "high-performing" status. A high-performing charter school or charter school system may maintain its "high-performing" status, unless the commissioner determines that the charter school or system no longer meets the eligibility criteria. If a high-performing charter school or system fails to meet the eligibility criteria, the commissioner must notify the school or system of its declassification as "high-performing." These changes establish explicit standards for reviewing continued eligibility for "high-performing" status and for declassifying high-performing charter schools and systems that fail to meet eligibility criteria.

The bill clarifies that the high-performing charter school application appeals process is conducted in the same manner as other application appeals, except that the state board conducts the appeal without

performance outcomes agreed upon in the charter; fails to meet generally accepted standards of fiscal management; or violates the law. Section 1002.33(8)(a), F.S.

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<sup>&</sup>lt;sup>77</sup> Section 1002.331(3)(a), F.S.

<sup>&</sup>lt;sup>78</sup> Section 1002.33(6)(b)3.b., F.S. An application to replicate a high-performing charter school may only be denied if clear and convincing evidence demonstrates material noncompliance with application requirements related to curricula, student learning goals, reading instruction, and financial management; material noncompliance with law requiring charter schools to be nonsectarian; comply with student enrollment requirements; be accountable to the sponsor; be tuition free; and meet state and local health, safety, and civil rights requirements; that the proposed charter school does not substantially replicate one of the applicant's high-performing charter schools; that the applicant misrepresented important facts or concealed information during the application process; or the proposed charter school's educational program and financial management practices do not materially comply with the charter school statute. *Id.* "Material noncompliance" is a failure to follow requirements or a violation of prohibitions applicable to charter school applications which is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. Section 1002.33(6)(b), F.S. (flush-left provisions at end of paragraph).

<sup>&</sup>lt;sup>79</sup> The Charter School Appeal Commission (CSAC) is a body comprised of school district and charter school representatives that reviews charter school application appeals filed with the state board. CSAC must review the appeal and make a written recommendation to the state board as to whether it should be upheld or denied. The state board must consider the CSAC's recommendation, but is not bound by it when making its final decision. Section 1002.33(6)(e)1. and 2., F.S.

<sup>&</sup>lt;sup>80</sup> Section 1002.33(6)(c)3.b., F.S.

<sup>81</sup> Sections 1002.331(5) and 1002.332(2), F.S.

<sup>82</sup> Section 1002.331(4), F.S.

<sup>83</sup> See ss. 1002.331 and 1002.332, F.S.

convening the Charter School Appeal Commission.<sup>84</sup> It does require the Commissioner of Education to review the appeal and make a recommendation to the State Board of Education.

#### B. SECTION DIRECTORY:

Section 1: Amending s. 1002.33, F.S.; requiring policies agreed to by the sponsor and charter school to be incorporated into the charter contract; authorizing a charter school operated by a Florida College System institution to serve students in kindergarten through grade 12 if certain criteria are met: prohibiting the governing board or other related entity of a charter school subject to a corrective action plan or financial recovery plan from applying to open an additional charter school; providing disclosure requirements; revising provisions relating to the timely submission of charter school applications; providing requirements relating to the appeal of a denied application submitted by a high-performing charter school; requiring the use of a standard charter contract; reducing the amount of time for negotiation of a charter; revising provisions relating to the issuance of a final order in contract dispute cases; providing a restriction relating to a required certificate of occupancy; authorizing the consolidation of multiple charters into a single charter in certain circumstances; establishing student academic achievement as a priority in determining charter renewals and terminations; revising the timeline for charter schools to submit waiver of termination requests to the Department of Education; restricting expenditures upon nonrenewal or termination of a charter school; requiring a charter school to maintain specified information on a website; revising provisions relating to determination of a charter school's student enrollment; revising provisions requiring charter school compliance with statutes relating to education personnel compensation, contracts, and performance evaluations and workforce reductions; providing requirements for the reimbursement of federal funds to charter schools; requiring that certain unused or under-used school district facilities be made available to, or shared with, charter schools at no cost; restricting capital outlay funding; requiring the use of standard charter and charter renewal contracts and a standard evaluation instrument; providing restrictions on the employment of governing board members.

**Section 2:** Amending s. 1002.331, F.S.; providing requirements for modification of a charter; requiring the Commissioner of Education to annually review a high-performing charter school's eligibility for high-performing status; authorizing declassification as a high-performing charter school.

**Section 3:** Amending s. 1002.332, F.S.; revising requirements for classification as a high-performing charter school system; requiring the commissioner to annually review a high-performing charter school system's eligibility for high-performing status; authorizing declassification as a high-performing charter school system.

Section 4: Providing an effective date of July 1, 2013.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

None.

2. Expenditures:

None.

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<sup>&</sup>lt;sup>84</sup> Telephone interview with Charter Schools Director, Florida Department of Education (Jan. 7, 2013). In August of 2011, 44 applications were submitted by high-performing charter schools, 4 were denied and 3 appealed directly to the State Board of Education.

B.	FISCAL IMPACT ON LOCAL GOVERNMENTS:
	1. Revenues: None.
	2. Expenditures: None.
C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None.
D.	FISCAL COMMENTS: None.
	III. COMMENTS
A.	CONSTITUTIONAL ISSUES:
	Applicability of Municipality/County Mandates Provision:     Not applicable. This bill does not appear to affect county or municipal governments.
	2. Other: None.
B.	RULE-MAKING AUTHORITY: None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

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A bill to be entitled An act relating to charter schools; amending s. 1002.33, F.S.; requiring policies agreed to by the sponsor and charter school to be incorporated into the charter contract; authorizing a charter school operated by a Florida College System institution to serve students in kindergarten through grade 12 if certain criteria are met; prohibiting the governing board or other related entity of a charter school subject to a corrective action plan or financial recovery plan from applying to open an additional charter school; providing disclosure requirements; revising provisions relating to the timely submission of charter school applications; providing requirements relating to the appeal of a denied application submitted by a high-performing charter school; requiring the use of a standard charter contract; reducing the amount of time for negotiation of a charter; revising provisions relating to the issuance of a final order in contract dispute cases; providing a restriction relating to a required certificate of occupancy; authorizing the consolidation of multiple charters into a single charter in certain circumstances; establishing student academic achievement as a priority in determining charter renewals and terminations; revising the timeline for charter schools to submit waiver of termination requests to the Department of Education; restricting

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29 expenditures upon nonrenewal or termination of a 30 charter school; requiring a charter school to maintain 31 specified information on a website; revising 32 provisions relating to determination of a charter 33 school's student enrollment; revising provisions 34 requiring charter school compliance with statutes relating to education personnel compensation, 35 36 contracts, and performance evaluations and workforce 37 reductions; providing requirements for the reimbursement of federal funds to charter schools; 38 39 requiring that certain unused or under-used school 40 district facilities be made available to, or shared 41 with, charter schools at no cost; restricting capital 42 outlay funding; requiring the use of standard charter 43 and charter renewal contracts and a standard evaluation instrument; providing restrictions on the 44 45 employment of governing board members; amending s. 46 1002.331, F.S., relating to high-performing charter 47 schools; providing requirements for modification of a 48 charter; requiring the Commissioner of Education to 49 annually review a high-performing charter school's 50 eligibility for high-performing status; authorizing 51 declassification as a high-performing charter school; 52 amending s. 1002.332, F.S.; revising requirements for 53 classification as a high-performing charter school 54 system; requiring the commissioner to annually review 55 a high-performing charter school system's eligibility 56 for high-performing status; authorizing

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declassification as a high-performing charter school system; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (5), paragraphs (a), (b), (c), (d), and (h) of subsection (6), paragraphs (a) and (c) of subsection (7), paragraph (a) of subsection (8), paragraph (n) of subsection (9), paragraphs (b), (h), and (i) of subsection (10), paragraph (b) of subsection (16), paragraph (c) of subsection (17), paragraph (e) of subsection (18), paragraph (a) of subsection (21), and subsection (27) of section 1002.33, Florida Statutes, are amended, and paragraphs (o) and (p) are added to subsection (9) and paragraph (c) is added to subsection (26) of that section, to read:

1002.33 Charter schools.-

- (5) SPONSOR; DUTIES.-
- (b) Sponsor duties.-
- 1.a. The sponsor shall monitor and review the charter school in its progress toward the goals established in the charter.
- b. The sponsor shall monitor the revenues and expenditures of the charter school and perform the duties provided in s. 1002.345.
- c. The sponsor may approve a charter for a charter school before the applicant has identified space, equipment, or personnel, if the applicant indicates approval is necessary for it to raise working funds.

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- d. The <u>sponsor</u> sponsor's policies shall not apply <u>policies</u> to a charter school unless mutually agreed to by both the sponsor and the charter school. <u>Each policy agreed to by the sponsor and the charter school must be incorporated into the final charter contract. If the sponsor subsequently amends any policy that affects charter schools, the sponsor and the charter school must mutually agree to the newly revised policy and incorporate the agreed-to terms into the contract through the contract amendment process. The sponsor may not hold the charter school responsible for any provision of a newly revised policy until the policy is mutually agreed to and adopted through the amendment process.</u>
- e. The sponsor shall ensure that the charter is innovative and consistent with the state education goals established by s. 1000.03(5).
- f. The sponsor shall ensure that the charter school participates in the state's education accountability system. If a charter school falls short of performance measures included in the approved charter, the sponsor shall report such shortcomings to the Department of Education.
- g. The sponsor shall not be liable for civil damages under state law for personal injury, property damage, or death resulting from an act or omission of an officer, employee, agent, or governing board <del>body</del> of the charter school.
- h. The sponsor shall not be liable for civil damages under state law for any employment actions taken by an officer, employee, agent, or governing board <del>body</del> of the charter school.
  - i. The sponsor's duties to monitor the charter school

shall not constitute the basis for a private cause of action.

- j. The sponsor shall not impose additional reporting requirements on a charter school without providing reasonable and specific justification in writing to the charter school.
- 2. Immunity for the sponsor of a charter school under subparagraph 1. applies only with respect to acts or omissions not under the sponsor's direct authority as described in this section.
- 3. This paragraph does not waive a district school board's sovereign immunity.
- A Florida College System institution may work with the school district or school districts in its designated service area to develop charter schools that offer secondary education. These charter schools must include an option for students to receive an associate degree upon high school graduation. If a Florida College System institution operates an approved teacher preparation program under s. 1004.04 or s. 1004.85, the institution may operate no more than one charter school that serves students in kindergarten through grade 12. In kindergarten through grade 8, the charter school shall implement innovative blended learning instructional models in which, for a given course, a student learns in part through online delivery of content and instruction with some element of student control over time, place, path, or pace and in part at a supervised brick-and-mortar location away from home. A student in a blended learning course must be a full-time student of the charter school and receive the online instruction in a classroom setting at the charter school. District school boards shall cooperate

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with and assist the Florida College System institution on the charter application. Florida College System institution applications for charter schools are not subject to the time deadlines outlined in subsection (6) and may be approved by the district school board at any time during the year. Florida College System institutions may not report FTE for any students who receive FTE funding through the Florida Education Finance Program.

- (6) APPLICATION PROCESS AND REVIEW.—Charter school applications are subject to the following requirements:
- (a) A person or entity  $\underline{\text{that wants}}$  wishing to open a charter school shall prepare and submit an application on  $\underline{\text{the}}$  a model application form prepared by the Department of Education which:
- 1. Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- 2. Provides a detailed curriculum plan that illustrates how students will be provided <u>instruction on services to attain</u> the <u>Next Generation</u> Sunshine State Standards.
- 3. Contains goals and objectives for improving student learning and measuring that improvement. These goals and objectives must indicate how much academic improvement students are expected to show each year, how success will be evaluated, and the specific results to be attained through instruction.
- 4. Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students

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who are reading below grade level. A sponsor shall deny a charter if the school does not propose a reading curriculum that is consistent with effective teaching strategies that are grounded in scientifically based reading research.

- 5. Contains an annual financial plan for each year that the applicant intends to operate requested by the charter for operation of the school for up to 5 years. This plan must contain anticipated fund balances based on revenue projections, a spending plan based on projected revenues and expenses, and a description of controls that will safeguard finances and projected enrollment trends.
- Discloses whether the applicant was a member of a charter school governing board or was a person with decisionmaking authority for a charter school that was subject to corrective action pursuant to subparagraph (9)(n)2., a corrective action plan pursuant to s. 1002.345(1)(c), or a financial recovery plan pursuant to s. 1002.345(2)(a). The applicant must include a detailed explanation of the circumstances requiring a corrective action plan or financial recovery plan and the resolution of the plan. However, a governing board member or other related entity of a charter school under a current corrective action plan or financial recovery plan is not eligible to apply to open an additional charter school. Documents that the applicant has participated in the training required in subparagraph (f) 2. A sponsor may require an applicant to provide additional information as an addendum to the charter school application described in this paragraph.

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7. For the establishment of a virtual charter school, documents that the applicant has contracted with a provider of virtual instruction services pursuant to s. 1002.45(1)(d).

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A sponsor may require an applicant to provide additional information as an addendum to the charter school application described in this paragraph.

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A sponsor shall receive and review all applications (b) for a charter school using the <del>an</del> evaluation instrument developed by the Department of Education. A sponsor shall receive and consider charter school applications received on or before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a charter school application submitted before August 1 and may receive an application submitted applications later than August 1 this date if it chooses. In order to facilitate greater collaboration in the application process, an applicant may submit a draft charter school application on or before May 1. If a draft application is timely submitted, the sponsor shall review and provide feedback as to any potential grounds for denial within 60 days after receipt of the draft application. The applicant shall then have until August 1 to resubmit a revised and final application. A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of an application upon the promise of future payment of any kind. Before approving

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or denying any <u>final</u> application, the sponsor shall allow the applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the application.

- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.
- 3.a. A sponsor shall by a majority vote approve or deny an application within no later than 60 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority

vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific reasons, based upon good cause, supporting its denial of the charter application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education.

- b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:
- (I) The application does not materially comply with the requirements in paragraph (a);
- (II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9)(a)-(f);
- (III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;
- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

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Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

- c. If the sponsor denies an application submitted by a high-performing charter school, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of the application directly to the State Board of Education pursuant to paragraph (c) and must provide the sponsor with a copy of the appeal sub-subparagraph (c)3.b.
- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of a charter application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
  - 5. Upon approval of a charter application, the initial

startup shall commence with the beginning of the public school calendar for the district in which the charter is granted unless the sponsor allows a waiver of this subparagraph for good cause.

- (c)1. An applicant may appeal any denial of that applicant's application or failure to act on an application to the State Board of Education within no later than 30 calendar days after receipt of the sponsor's decision or failure to act and shall notify the sponsor of its appeal. Any response of the sponsor shall be submitted to the State Board of Education within 30 calendar days after notification of the appeal. Upon receipt of notification from the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of Education shall convene a meeting of the Charter School Appeal Commission to study and make recommendations to the State Board of Education regarding its pending decision about the appeal. The commission shall forward its recommendation to the state board within no later than 7 calendar days before prior to the date on which the appeal is to be heard. An appeal regarding the denial of an application submitted by a high-performing charter school pursuant to s. 1002.331 shall be conducted by the State Board of Education in accordance with this paragraph, except that the commission shall not convene to make recommendations regarding the appeal. However, the Commissioner of Education shall review the appeal and make a recommendation to the state board.
- 2. The Charter School Appeal Commission or, in the case of an appeal regarding an application submitted by a high-performing charter school, the State Board of Education may

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reject an appeal submission for failure to comply with procedural rules governing the appeals process. The rejection shall describe the submission errors. The appellant shall have 15 calendar days after notice of rejection in which to resubmit an appeal that meets the requirements set forth in State Board of Education rule. An appeal submitted subsequent to such rejection is considered timely if the original appeal was filed within 30 calendar days after receipt of notice of the specific reasons for the sponsor's denial of the charter application.

- 3.a. The State Board of Education shall by majority vote accept or reject the decision of the sponsor within no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. The State Board of Education shall remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The sponsor shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to the provisions of the Administrative Procedure Act, chapter 120.
- b. If an appeal concerns an application submitted by a high-performing charter school identified pursuant to s. 1002.331, the State Board of Education shall determine whether the sponsor's denial of the application complies with the requirements in sub-subparagraph (b)3.b. sponsor has shown, by clear and convincing evidence, that:
- (I) The application does not materially comply with the requirements in paragraph (a);
  - (II) The charter school proposed in the application does

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not materially comply with the requirements in paragraphs (9)(a)-(f);

- (III) The proposed charter school's educational program

  does not substantially replicate that of the applicant or one of

  the applicant's high-performing charter schools;
- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

The State Board of Education shall approve or reject the sponsor's denial of an application no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. The State Board of Education shall remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The sponsor shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to the Administrative Procedure Act, chapter 120.

- (d) The sponsor shall act upon the decision of the State Board of Education within 30 calendar days after it is received. The State Board of Education's decision is a final action subject to judicial review in the district court of appeal.
- (h) The terms and conditions for the operation of a charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a charter.

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The applicant and sponsor shall use the standard charter adopted in state board rule pursuant to subsection (27) and the application submitted by the applicant. The sponsor may not omit, supplement, or amend any provision of the standard charter agreement. In addition, the sponsor may not insert or append attachments, addenda, or exhibits to the standard charter contract. The sponsor shall not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The sponsor shall have 30 <del>60</del> days after approval of the application to provide an initial proposed charter contract to the charter school. The applicant and the sponsor shall have 40 75 days thereafter to negotiate and notice the charter contract for final approval by the sponsor unless both parties agree to an extension. The proposed charter contract shall be provided to the charter school at least 7 calendar days before prior to the date of the meeting at which the charter is scheduled to be voted upon by the sponsor. The Department of Education shall provide mediation services for any dispute regarding this section subsequent to the approval of a charter application and for any dispute relating to the approved charter, except disputes regarding charter school application denials. If the Commissioner of Education determines that the dispute cannot be settled through mediation, the dispute may be appealed to an administrative law judge appointed by the Division of Administrative Hearings. The administrative law judge has final order authority to may rule on issues of equitable treatment of the charter school as a public school, whether proposed provisions of the charter

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violate the intended flexibility granted charter schools by statute, or on any other matter regarding this section except a charter school application denial, a charter termination, or a charter nonrenewal and shall award the prevailing party reasonable attorney attorney's fees and costs incurred to be paid by the losing party. The costs of the administrative hearing shall be paid by the party whom the administrative law judge rules against.

- (7) CHARTER.—The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing board of the charter school and the sponsor, following a public hearing to ensure community input.
- (a) The charter shall address and criteria for approval of the charter shall be based on:
- 1. The school's mission, the students to be served, and the ages and grades to be included.
- 2. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance, which include a means for promoting safe, ethical, and appropriate uses of technology which comply with legal and professional standards.
- a. The charter shall ensure that reading is a primary focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional

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Strategies for reading must be consistent with the <u>Next</u>

<u>Generation</u> Sunshine State Standards and grounded in scientifically based reading research.

In order to provide students with access to diverse instructional delivery models, to facilitate the integration of technology within traditional classroom instruction, and to provide students with the skills they need to compete in the 21st century economy, the Legislature encourages instructional methods for blended learning courses in which a student learns in part through online delivery of content and instruction with some element of student control over time, place, path, or pace and in part at a supervised brick-and-mortar location away from home consisting of both traditional classroom and online instructional techniques. Charter schools may implement blended learning courses that which combine traditional classroom instruction and virtual instruction. Students in a blended learning course must be full-time students of the charter school and receive the online instruction in a classroom setting at the charter school. Instructional personnel certified pursuant to s. 1012.55 who provide virtual instruction for blended learning courses may be employees of the charter school or may be under contract to provide instructional services to charter school students. At a minimum, such instructional personnel must hold an active state or school district adjunct certification under s. 1012.57 for the subject area of the blended learning course. The funding and performance accountability requirements for blended learning courses are the same as those for traditional courses.

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- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description of:
- a. How the baseline student academic achievement levels and prior rates of academic progress will be established.
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
- c. To the extent possible, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.

The district school board is required to provide academic student performance data to charter schools for each of their students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

- 4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. The methods shall provide a means for the charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.
  - 5. In secondary charter schools, a method for determining

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that a student has satisfied the requirements for graduation in s. 1003.428, s. 1003.429, or s. 1003.43.

- 6. A method for resolving conflicts between the governing board of the charter school and the sponsor.
- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are properly managed must be included. Both public sector and private sector professional experience shall be equally valid in such a consideration.
- 10. The asset and liability projections required in the application which are incorporated into the charter and shall be compared with information provided in the annual report of the charter school.
- 11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the

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impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.

- The term of the charter, which shall provide for 12. termination cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years. In order to facilitate access to long-term financial resources for charter school construction, Charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (8).
- 13. The facilities to be used and their location. The sponsor may not require a charter school to have a certificate

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of occupancy for such a facility earlier than 15 calendar days before the first day of school.

- 14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.
- 15. The governance structure of the school, including the status of the charter school as a public or private employer as required in paragraph (12)(i).
- 16. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this timetable.
- 17. In the case of an existing public school that is being converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university which grants the charter to the lab school.
- 18. Full disclosure of the identity of all relatives employed by the charter school who are related to the charter school owner, president, chairperson of the governing board of directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter

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school who has equivalent decisionmaking authority. For the purpose of this subparagraph, the term "relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.

- 19. Implementation of the activities authorized under s. 1002.331 by the charter school when it satisfies the eligibility requirements for a high-performing charter school. A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable.
- (c) A charter may be modified during its initial term or any renewal term upon the recommendation of the sponsor or the charter school's governing board and the approval of both parties to the agreement. Modification may include, but is not limited to, consolidation of multiple charters into a single charter if the charters are operated under the same governing board and physically located on the same campus, regardless of the renewal cycle.
  - (8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER.-
- (a) The sponsor shall make student academic achievement for all students the most important factor when determining whether to renew or terminate the charter. The sponsor may also choose not to renew or may terminate the charter for any of the

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617 following grounds:

- 1. Failure to participate in the state's education accountability system created in s. 1008.31, as required in this section, or failure to meet the requirements for student performance stated in the charter.
- 2. Failure to meet generally accepted standards of fiscal management.
  - 3. Violation of law.
  - 4. Other good cause shown.
  - (9) CHARTER SCHOOL REQUIREMENTS.-
- (n)1. The director and a representative of the governing board of a charter school that has earned a grade of "D" or "F" pursuant to s. 1008.34(2) shall appear before the sponsor to present information concerning each contract component having noted deficiencies. The director and a representative of the governing board shall submit to the sponsor for approval a school improvement plan to raise student achievement. Upon approval by the sponsor, the charter school shall begin implementation of the school improvement plan. The department shall offer technical assistance and training to the charter school and its governing board and establish guidelines for developing, submitting, and approving such plans.
- 2.a. If a charter school earns three consecutive grades of "D," two consecutive grades of "D" followed by a grade of "F," or two nonconsecutive grades of "F" within a 3-year period, the charter school governing board shall choose one of the following corrective actions:
  - (I) Contract for educational services to be provided

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directly to students, instructional personnel, and school administrators, as prescribed in state board rule;

- (II) Contract with an outside entity that has a demonstrated record of effectiveness to operate the school;
- (III) Reorganize the school under a new director or principal who is authorized to hire new staff; or
  - (IV) Voluntarily close the charter school.
- b. The charter school must implement the corrective action in the school year following receipt of a third consecutive grade of "D," a grade of "F" following two consecutive grades of "D," or a second nonconsecutive grade of "F" within a 3-year period.
- c. The sponsor may annually waive a corrective action if it determines that the charter school is likely to improve a letter grade if additional time is provided to implement the intervention and support strategies prescribed by the school improvement plan. Notwithstanding this sub-subparagraph, a charter school that earns a second consecutive grade of "F" is subject to subparagraph 4.
- d. A charter school is no longer required to implement a corrective action if it improves by at least one letter grade. However, the charter school must continue to implement strategies identified in the school improvement plan. The sponsor must annually review implementation of the school improvement plan to monitor the school's continued improvement pursuant to subparagraph 5.
- e. A charter school implementing a corrective action that does not improve by at least one letter grade after 2 full

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school years of implementing the corrective action must select a different corrective action. Implementation of the new corrective action must begin in the school year following the implementation period of the existing corrective action, unless the sponsor determines that the charter school is likely to improve a letter grade if additional time is provided to implement the existing corrective action. Notwithstanding this sub-subparagraph, a charter school that earns a second consecutive grade of "F" while implementing a corrective action is subject to subparagraph 4.

- 3. A charter school with a grade of "D" or "F" that improves by at least one letter grade must continue to implement the strategies identified in the school improvement plan. The sponsor must annually review implementation of the school improvement plan to monitor the school's continued improvement pursuant to subparagraph 5.
- 4. The sponsor shall terminate a charter if the charter school earns two consecutive grades of "F" unless:
- a. The charter school is established to turn around the performance of a district public school pursuant to s. 1008.33(4)(b)3. Such charter schools shall be governed by s. 1008.33;
- b. The charter school serves a student population the majority of which resides in a school zone served by a district public school that earned a grade of "F" in the year before the charter school opened and the charter school earns at least a grade of "D" in its third year of operation. The exception provided under this sub-subparagraph does not apply to a charter

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school in its fourth year of operation and thereafter; or

- c. The state board grants the charter school a waiver of termination. The charter school must request the waiver within 15 30 days after the department's official release completion of school grades grade appeals. The state board may waive termination if the charter school demonstrates that the learning gains of its students on statewide assessments are comparable to or better than the learning gains of similarly situated students enrolled in nearby district public schools. The waiver is valid for 1 year and may only be granted once. Charter schools that have been in operation for more than 5 years are not eligible for a waiver under this sub-subparagraph.
- 5. The director and a representative of the governing board of a graded charter school that has implemented a school improvement plan under this paragraph shall appear before the sponsor at least once a year to present information regarding the progress of intervention and support strategies implemented by the school pursuant to the school improvement plan and corrective actions, if applicable. The sponsor shall communicate at the meeting, and in writing to the director, the services provided to the school to help the school address its deficiencies.
- 6. Notwithstanding any provision of this paragraph except sub-subparagraphs 4.a.-c., the sponsor may terminate the charter at any time pursuant to subsection (8).
- (o) Upon notification of nonrenewal or termination of its charter, a charter school may not expend more than \$10,000 without prior written approval from the sponsor, unless such

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expenditure was included within the annual budget submitted to the sponsor pursuant to the charter contract.

- (p) Each charter school shall maintain a website that enables the public to obtain information regarding the school, its personnel, and its programs. The website shall include information or online links to information regarding any entity that owns, operates, or manages the school, including any nonprofit or for-profit entity; the names of all governing officers and administrative personnel of the entity; and any fees the school pays to the entity. The information or online links must be prominently displayed and easily accessible to visitors of the website.
  - (10) ELIGIBLE STUDENTS.-
- (b) The charter school shall enroll an eligible student who submits a timely application, unless the number of applications exceeds the capacity of a program, class, grade level, or building. In such case, all applicants shall have an equal chance of being admitted through a random selection process observed by the sponsor or a third party mutually agreed to by the charter school and sponsor.
- (h) The capacity of the charter school shall be determined annually by the governing board, in conjunction with the sponsor, of the charter school in consideration of the factors identified in this subsection unless the charter school is designated as a high-performing charter school pursuant to s. 1002.331. A sponsor may not require a charter school to waive its rights to determine its own the provisions of s. 1002.331 or require a student enrollment cap that prohibits a high-

performing charter school from increasing enrollment in accordance with s. 1002.331(2) as a condition of approval or renewal of a charter.

- (i) The capacity of a high-performing charter school identified pursuant to s. 1002.331 shall be determined annually by the governing board of the charter school. The governing board shall notify the sponsor of any increase in enrollment by March 1 of the school year preceding the increase. A sponsor may not require a charter school to identify the names of students to be enrolled or to enroll those students before the start of the school year as a condition of approval or renewal of a charter.
  - (16) EXEMPTION FROM STATUTES.-
- (b) Additionally, a charter school shall be in compliance with the following statutes:
- 1. Section 286.011, relating to public meetings and records, public inspection, and criminal and civil penalties.
  - 2. Chapter 119, relating to public records.
- 3. Section 1003.03, relating to the maximum class size, except that the calculation for compliance pursuant to s. 1003.03 shall be the average at the school level.
- 4. Section 1012.22(1)(c)5.b. 1012.22(1)(c), relating to the implementation of a compensation system that requires annual salary adjustments for instructional personnel to be based upon performance and salary schedules.
- 5. Section 1012.33(5), relating to workforce reductions <u>reductions</u> if the charter school awards contracts to instructional personnel and the term of a contract exceeds 1 year.

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- 6. Section 1012.335, relating to contracts with instructional personnel hired on or after July 1, 2011, if the charter school awards contracts to instructional personnel and the term of a contract exceeds 1 year.
- 7. Section 1012.34(2), (3), and (7) 1012.34, relating to the substantive requirements for performance evaluations for instructional personnel and school administrators. For purposes of compliance with this subparagraph, the duties assigned to a district school superintendent apply to a charter school principal or his or her equivalent, and the duties assigned to a district school board apply to a charter school's governing board.
- (17) FUNDING.—Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 1002.32.
- services to students funded by federal funds, any eligible students enrolled in charter schools in the school district shall be provided federal funds for the same level of service provided students in the schools operated by the district school board. Pursuant to provisions of 20 U.S.C. 8061 s. 10306, all charter schools shall receive all federal funding for which the school is otherwise eligible, including Title I funding, not later than 5 months after the charter school first opens and within 5 months after any subsequent expansion of enrollment. Unless otherwise mutually agreed to by the charter school and

its sponsor, and consistent with state and federal rules and regulations governing the use and disbursement of federal funds, the sponsor shall reimburse the charter school on a monthly basis for all invoices submitted by the charter school for federal funds available to the sponsor for the benefit of the charter school, the charter school's students, and the charter school's students as public school students in the school district. Such federal funds include, but are not limited to, Title I, Title II, and Individuals with Disabilities Education Act (IDEA) funds. To receive timely reimbursement for an invoice, the charter school must submit the invoice to the sponsor at least 30 days before the monthly date of reimbursement set by the sponsor. In order to be reimbursed, any expenditure made by the charter school must comply with all applicable state and federal rules and regulations, including, but not limited to, the applicable federal Office of Management and Budget Circulars, the federal Education Department General Administrative Regulations, and program-specific statutes, rules, and regulations. Such funds may not be made available to the charter school until a plan is submitted to the sponsor for approval of the use of the funds in accordance with applicable federal requirements. The sponsor has 30 days to review and approve any plan submitted pursuant to this paragraph.

- (18) FACILITIES.-
- (e) If a district school <u>board-owned</u> board facility <u>that</u> has previously been used for K-12 educational purposes or property is available because it is surplus, marked for disposal, or otherwise unused, it shall be <u>made available</u>

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provided for a charter school's use at no cost on the same basis as it is made available to other public schools in the district. If the facility was used as a K-12 public school in the previous school year, as a condition of using such a facility, the charter school shall agree to target students who had been assigned to that public school the previous school year and to enroll a sufficient number of students to ensure that the facility will be used at a greater capacity than it had been used in the previous school year. A district school board-owned facility that is being used at less than 50 percent of its Florida Inventory of School Houses (FISH) student capacity shall be shared with the charter school at no cost to the charter school, or the entire facility shall be made available to the charter school at no cost. The district school board may give priority for the use of such facility to charter schools and charter school operators with a proven record of academic success. A charter school using such a facility receiving property from the school district may not sell, sublease, or dispose of such facility property without written permission of the school district. The charter school may not earn capital outlay funds; however, the school district shall include the charter school's capital outlay full-time equivalent (COFTE) student count in the district's capital outlay calculations. The school district shall maintain the charter school facility at the same standard and level it would maintain any other district-operated school similar in age and condition. Similarly, for an existing public school converting to charter status, no rental or leasing fee for the existing facility or

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for the property normally inventoried to the conversion school may be charged by the district school board to the parents and teachers organizing the charter school. The charter school shall agree to reasonable maintenance provisions in order to maintain the facility in a manner similar to district school board standards. The Public Education Capital Outlay maintenance funds or any other maintenance funds generated by the facility operated as a conversion school shall remain with the conversion school.

- (21) PUBLIC INFORMATION ON CHARTER SCHOOLS.-
- (a) The Department of Education shall provide information to the public, directly and through sponsors, on how to form and operate a charter school and how to enroll in a charter school once it is created. This information shall include a model standard application form format, standard charter contract format, standard evaluation instrument, and standard charter renewal contract format, which shall include the information specified in subsection (7) and shall be developed by consulting and negotiating with both school districts and charter schools before implementation. The charter and charter renewal contracts formats shall be used by charter school sponsors.
  - (26) STANDARDS OF CONDUCT AND FINANCIAL DISCLOSURE.-
- (c) A member of a governing board may not be an employee of the charter school, charter management organization, or district school board.
- (27) RULEMAKING.—The Department of Education, after consultation with school districts and charter school directors, shall recommend that the State Board of Education adopt rules to

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implement specific subsections of this section. Such rules shall require minimum paperwork and shall not limit charter school flexibility authorized by statute. The State Board of Education shall adopt rules, pursuant to ss. 120.536(1) and 120.54, to implement a charter model application form, standard evaluation instrument, and standard charter and charter renewal contracts formats in accordance with this section.

Section 2. Subsections (2), (4), and (5) of section 1002.331, Florida Statutes, are amended to read:

1002.331 High-performing charter schools.-

- (2) A high-performing charter school is authorized to:
- (a) Increase its student enrollment once per school year by up to 15 percent more than the capacity identified in the charter.
- (b) Expand grade levels within kindergarten through grade 12 to add grade levels not already served if any annual enrollment increase resulting from grade level expansion is within the limit established in paragraph (a).
- (c) Submit a quarterly, rather than a monthly, financial statement to the sponsor pursuant to s. 1002.33(9)(q).
- (d) Consolidate under a single charter the charters of multiple high-performing charter schools operated in the same school district by the charter schools' governing board regardless of the renewal cycle.
- (e) Receive a modification of its charter to a term of 15 years or a 15-year charter renewal. The charter may be modified or renewed for a shorter term at the option of the high-performing charter school. The charter must be consistent with

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s. 1002.33(7)(a)19. and (10)(h) and (i), is subject to annual review by the sponsor, and may be terminated during its term pursuant to s. 1002.33(8).

A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable. If a high-performing charter school requests to consolidate multiple charters or to modify its charter pursuant to this subsection, the sponsor shall have 40 days after receipt of that request to provide an initial draft charter to the charter school. The sponsor and charter school shall have 50 days thereafter to negotiate and notice the charter contract for final approval by the sponsor.

- enrollment or expand grade levels following any school year in which it receives a school grade of "C" or below. If the charter school receives a school grade of "C" or below in any 2 years during the term of the charter awarded under subsection (2), the term of the charter may be modified by the sponsor and the charter school loses its high-performing charter school status until it regains that status under subsection (1).
- (5) The Commissioner of Education, upon request by a charter school, shall verify that the charter school meets the criteria in subsection (1) and provide a letter to the charter school and the sponsor stating that the charter school is a

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high-performing charter school pursuant to this section. The commissioner shall annually determine whether a high-performing charter school continues to meet the criteria in subsection (1).

A high-performing charter school shall maintain its high-performing status unless the commissioner determines that the charter school no longer meets the criteria in subsection (1), at which time the commissioner shall send a letter providing notification of its declassification as a high-performing charter school.

Section 3. Paragraph (b) of subsection (1) and paragraph (a) of subsection (2) of section 1002.332, Florida Statutes, are amended to read:

1002.332 High-performing charter school system.-

- (1) For purposes of this section, the term:
- (b) "High-performing charter school system" means an entity that:
- 1. Operated Operates at least three high-performing charter schools in the state during each of the previous 3 school years;
- 2. Operated Operates a system of charter schools in which at least 50 percent of the charter schools were are high-performing charter schools pursuant to s. 1002.331 and no charter school earned a school grade of "D" or "F" pursuant to s. 1008.34 in any of the previous 3 school years, except that:
- a. If the entity has assumed operation of a public school pursuant to s. 1008.33(4)(b)3. with a school grade of "F," that school's grade may not be considered in determining high-performing charter school system status for a period of 3 years.

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- b. If the entity <u>established</u> <u>establishes</u> a new charter school that <u>served</u> <u>serves</u> a student population the majority of which <u>resided</u> <u>resides</u> in a school zone served by a public school that earned a grade of "F" or three consecutive grades of "D" pursuant to s. 1008.34, that charter school's grade may not be considered in determining high-performing charter school system status if it <u>attained</u> <u>attains</u> and <u>maintained</u> <u>maintains</u> a school grade that <u>was</u> <u>is</u> higher than that of the public school serving that school zone within 3 years after establishment; and
- 3. <u>Did Has</u> not <u>receive</u> received a financial audit that revealed one or more of the financial emergency conditions set forth in s. 218.503(1) for any charter school assumed or established by the entity <u>in the most recent 3 fiscal years for which such audits are available.</u>
- entity, shall verify all charter schools served by the entity and verify that the entity meets the criteria in subsection (1) for the previous prior school year and provide a letter to the entity stating that it is a high-performing charter school system. The commissioner shall annually determine whether a high-performing charter school system continues to meet the criteria in subsection (1). A high-performing charter school system shall maintain its high-performing status unless the commissioner determines that the charter school system no longer meets the criteria in subsection (1), at which time the commissioner shall send a letter providing notification of its declassification as a high-performing charter school system.

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This act shall take effect July 1, 2013.

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Section 4.



## Choice & Innovation Subcommittee

Wednesday, February 6, 2013 2:00 PM- 4:00 PM 404 HOB AMENDMENT PACKET





(2013)

PCB Name: PCB CIS 13-01

Amendment No. 1

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED (Y/N)

ADOPTED AS AMENDED (Y/N)

ADOPTED W/O OBJECTION \_\_\_ (Y/N)

FAILED TO ADOPT \_\_ (Y/N)

WITHDRAWN (Y/N)

OTHER

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Committee/Subcommittee hearing PCB: Choice & Innovation

Subcommittee

Representative Saunders offered the following:

Amendment (with directory and title amendments)

Between lines 611 and 612, insert:

(d) A contract for a charter school employee, an educational service provider or vendor may not have a term that extends beyond the term of the school's charter contract and must provide that, in the event of a charter school's closure, the remainder of the employee, service provider or vendor contract is void and the employee, service provider or vendor is not entitled to compensation after the date of the school's closure. This paragraph applies to employee, service provider or vendor contracts entered into on or after July 1, 2013. A violation of this paragraph by a charter school is considered good cause for closure of the charter school under subsection (8).

20 PCB CIS 13-01 a5

Published On: 2/6/2013 11:20:59 AM



Remove line 69 and insert:

COMMITTEE/SUBCOMMITTEE AMENDMENT

PCB Name: PCB CIS 13-01

Amendment No. 1

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38 39 DIRECTORY AMENDMENT

Florida Statutes, are amended, and paragraph (d) is added to subsection (7), and paragraphs (o) and (p) are

Remove line 24 and insert:

circumstances; prohibiting a charter school from issuing contracts to employees, educational service providers, or vendors that extend beyond the term of the school's contract; rendering such contracts void and prohibiting compensation after charter school's closure; providing that violation of this provision is good cause for nonrenewal or termination of the charter; establishing student academic

TITLE AMENDMENT





PCB Name: PCB CIS 13-01 (2013)

Amendment No. 2

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)

\_\_ (Y/N)

ADOPTED AS AMENDED \_\_ (Y/N)

ADOPTED W/O OBJECTION \_\_ (Y/N)

\_\_ (Y/N) FAILED TO ADOPT

\_\_ (Y/N) WITHDRAWN

OTHER

Committee/Subcommittee hearing PCB: Choice & Innovation

Subcommittee

Representative Moraitis offered the following:

Amendment

Remove line 730 and insert:

the sponsor pursuant to the charter contract or such expenditure is for reasonable attorney's fees and costs during the pendency of any appeal.

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PCB Name: PCB CIS 13-01 (2013)

Amendment No. 3

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing PCB: Choice & Innovation Subcommittee

Representative Moraitis offered the following:

Amendment

Remove lines 864-866 and insert:

charter school may choose to maintain the charter school facility or pay the school district the actual cost to maintain the facility at the same standard and level it would maintain any other district-operated school similar in age and condition. Maintenance does not include capital improvements.

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PCB CIS 13-01 a3

Published On: 2/6/2013 11:15:17 AM



PCB Name: PCB CIS 13-01 (2013)

Amendment No. 4

COMMITTEE/SUBCOMMITT	EE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	
Committee/Subcommittee he	aring PCB: Choice & Innovation
Subcommittee	
Representative Moraitis o	ffered the following:
Amendment	
Remove lines 891-893	and insert:

(c) No employee of a charter school or his or her spouse, or an employee of a charter management organization or his or her spouse, may be a member of the charter school governing board.

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PCB CIS 13-01 a2

Published On: 2/6/2013 11:12:31 AM



PCB Name: PCB CIS 13-01 (2013)

Amendment No. 5

COMMITTEE/SUBCOMM	HITTEE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	
WITHDRAWN	— (Y/N)
OTHER	<del></del>
Committee/Subcommittee	hearing PCB: Choice & Innovation
Subcommittee	
Representative Moraiti	s offered the following:
<u>-</u>	
Amendment (with d	lirectory and title amendments)
	and 907, insert:
	ol is a high-performing charter school if
it:	or is a high periorming charter sender in
	primarily to serve students in the
	a school identified in need of intervention
	s pursuant to s. 1008.33(3)(b) if it is
	ty deemed to be a high performing charter
	e State Board of Education pursuant to s.
1002.332(1)(c).	
	CTORY AMENDMENT
Remove lines 904-	905 and insert:

PCB CIS 13-01 a1

Published On: 2/6/2013 11:10:05 AM





PCB Name: PCB CIS 13-01 (2013)

Amendment No. 5 Section 2. Subsections (1), (2), (4) and (5) of section 1002.331, Florida Statutes, are amended to read:

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TITLE AMENDMENT

Remove line 47 and insert: schools; clarifying the definition of high-performing charter school; providing requirements for modification of a

PCB CIS 13-01 a1

Published On: 2/6/2013 11:10:05 AM

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PCB Name: PCB CIS 13-01

(2013)

Amendment No. 6

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing PCB: Choice & Innovation Subcommittee

Representative Moraitis offered the following:

Amendment (with directory and title amendments)

Between lines 994 and 995, insert:

(c) An entity that successfully operates a system of charter schools outside the state may apply to the State Board of Education for status as a high performing charter school system solely for the purpose of establishing a charter school that primarily serves students in the attendance zone of a school identified in need of intervention and support services pursuant to s. 1008.33(3)(b). The State Board of Education shall adopt by rule, a process for determining whether the entity meets the requirements of this paragraph by reviewing student demographic and performance data from all schools operated by the entity.

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PCB CIS 13-01 a6

Published On: 2/6/2013 11:24:09 AM

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PCB Name: PCB CIS 13-01 (2013)

Amendment No. 6

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DIRECTORY AMENDMENT

Remove line 964 and insert:

and paragraph (c) is added to subsection (1) to read:

TITLE AMENDMENT

Remove line 54 and insert: system; providing for an entity operating outside the state to obtain high-performing charter school system status; establishing requirements to obtain such status; requiring the State Board of Education to adopt by rule a process for reviewing student demographic and performance data in determining such status; requiring the commissioner to annually review

PCB CIS 13-01 a6

Published On: 2/6/2013 11:24:09 AM

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PCB Name: PCB CIS 13-01 (2013)

Amendment No.7

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
:	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing PCB: Choice & Innovation
2	Subcommittee
3	Representative Rehwinkel Vasilinda offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 81-84 and insert:
7	c. The sponsor may <u>not</u> approve a charter for a charter
8	school before the applicant has identified space, equipment, and
9	or personnel, if the applicant indicates approval is necessary
10	for it to raise working funds.
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13	TITLE AMENDMENT
14	Remove line 3 and insert:
15	1002.33, F.S.; prohibiting approval of a charter under certain
16	circumstances; requiring policies agreed to by the
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PCB CIS 13-01 a7

Published On: 2/6/2013 11:34:29 AM

PCB Name: PCB CIS 13-01 (2013)

Amendment No.8

	COMMITTEE/SUBCOMMITTEE ACTION		
	ADOPTED (Y/N)		
	ADOPTED AS AMENDED (Y/N)		
	ADOPTED W/O OBJECTION (Y/N)		
	FAILED TO ADOPT (Y/N)		
	WITHDRAWN (Y/N)		
	OTHER		
1	Committee/Subcommittee hearing PCB: Choice & Innovation		
2	Subcommittee		
3	Representative Rehwinkel Vasilinda offered the following:		
4			
5	Amendment (with title amendment)		
6	Remove line 179 and insert:		
7	projected enrollment trends. As a commitment of an applicant's		
8	financial health, a charter school shall deposit a bond with the		
9	sponsor sufficient to cover any contingencies in the event that		
10	the charter school closes before the end of its contract. The		
11	Department of Education may assist school districts in		
12	determining the appropriate bond for any applicant.		
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15	TITLE AMENDMENT		
16	Between lines 12 and 13, insert:		
17	requiring a charter school applicant to deposit a bond;		
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PCB CIS 13-01 a8

Published On: 2/6/2013 11:37:09 AM





PCB Name: PCB CIS 13-01 (2013)

Amendment No.9

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing PCB: Choice & Innovation
2	Subcommittee
3	Representative Rehwinkel Vasilinda offered the following:
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5	Amendment (with title amendment)
6	Remove lines 393-399 and insert:
7	The sponsor shall not impose unreasonable rules or
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10	TITLE AMENDMENT
11	Remove line 17

PCB CIS 13-01 a9

Published On: 2/6/2013 11:39:52 AM





PCB Name: PCB CIS 13-01 (2013)

Amendment No.10

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing PCB: Choice & Innovation
2	Subcommittee
3	Representative Rehwinkel Vasilinda offered the following:
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5	Amendment (with title amendment)
6	Remove lines 559-562 and insert:
7	13. The facilities to be used and their location.
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10	TITLE AMENDMENT
11	Remove lines 20-22 and insert:
12	of a final order in contract dispute cases; authorizing the
13	consolidation of multiple
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PCB Name: PCB CIS 13-01 (2013)

Amendment No.11

ADOPTED ADOPTED AS AMENDED ADOPTED W/O OBJECTION	(Y/N) (Y/N)
<del></del>	(Y/N)
ADOPTED W/O OBJECTION	
	(Y/N)
FAILED TO ADOPT	(Y/N)
VITHDRAWN	(Y/N)
OTHER	
Committee/Subcommittee hea	ring PCB: Choice & Innovation
Subcommittee	
Representative Rehwinkel V	asilinda offered the following:
Amendment (with title	amendment)
Remove lines 749-758	and insert:
(h) The capacity of	the charter school shall be determined
annually by the governing	board, in conjunction with the
sponsor, of the charter sc	hool in consideration of the factors
identified in this subsect	ion unless the charter school is
designated as a high-perfo	rming charter school pursuant to s.
1002.331. A sponsor may no	t require a charter school to waive
the provisions of s. 1002.	331 or require a student enrollment
cap that prohibits a high-	performing charter school from
increasing enrollment in a	ccordance with s. 1002.331(2) as a
condition of approval or	

PCB CIS 13-01 all

Published On: 2/6/2013 11:43:19 AM





PCB Name: PCB CIS 13-01 (2013)

Amendment No.11

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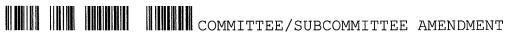
20 Remove lines 31-33 and insert:

specified information on a website; revising provisions

PCB CIS 13-01 all

Published On: 2/6/2013 11:43:19 AM

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PCB Name: PCB CIS 13-01 (2013)

Amendment No.12

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing PCB: Choice & Innovation
2	Subcommittee
3	Representative Rehwinkel Vasilinda offered the following:
4	
5	Amendment (with directory and title amendments)
6	Remove lines 836-877
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9	DIRECTORY AMENDMENT
10	Remove line 67 and insert:
11	of subsection (17), paragraph
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14	TITLE AMENDMENT
15	Remove lines 39-42 and insert:
16	requiring the use of standard charter

PCB CIS 13-01 a12

Published On: 2/6/2013 11:47:45 AM