

Choice & Innovation Subcommittee

Tuesday, February 12, 2013 1:30 PM- 3:30 PM 404 HOB

Meeting Packet



AGENDA

Choice & Innovation Subcommittee Tuesday, February 12, 2013 1:30 p.m. – 3:30 p.m. 404 HOB

- I. Call to Order/Roll Call
- II. Opening Remarks
- III. Workshop on Education Accountability
 - Jane Fletcher, Division of Accountability, Research and Measurement, Florida Department of Education
- IV. Discussion of Education Accountability Draft Language
- V. Closing Remarks

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Choice & Innovation Subcommittee

Start Date and Time:

Tuesday, February 12, 2013 01:30 pm

End Date and Time:

Tuesday, February 12, 2013 03:30 pm

Location:

404 HOB

Duration:

2.00 hrs

Workshop on Education Accountability

Accountability for Small Schools

Florida's School Grading System

Purpose and Aims

- Making school performance clear to the public.
- Universally understood metric (A-F)
- Performance is based upon student outcomes.
- System of rewards and supports
 - School recognition dollars
 - Supports through differentiated accountability
- Primary and lasting goals: raising student achievement and success, bringing more opportunities to students, opening doors.

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School Grades Basic Model -

Assessment-Based Measures Included in School Grades for All School Types

Readir	ıg	Math	Writing	Science
Performan	ice	50%		
(100 poi	nts)	(100 points)	(100 points)	(100 points)
Learning G	iains A	All Students		
(100 poi	nts)	(100 points)		
Low 25% L	earnir	ng Gains		
(100 poi	nts)	(100 points)		
(300 poi	nts)	(300 points)	(100 points)	(100 points)

High Schools

Assessment Components – 50%				"Other" Components – 50%		
Reading	Math (Algebra, Geometry)	Writing	Biology (Science)	Acceleration	Grad Rate	College Readiness
Performance					Overall	
FCAT 2.0, FAA (100 points)	EOC, FAA (100 points)	FCAT, FAA (100 points)	EOC, FAA (100 points)	Participation (150 points)	(200 points) 100 - Federal 100 - Modified 5- year	Reading (100 points)
La amaina a Caira	- All Charleste	A Committee of the comm			At-Risk	
	s All Students			Performance	(100 points)	Math
FCAT 2.0, FAA (100 points)	EOC, FAA (100 points)	100 pt 200 pt 100 pt 10		(150 points)	50 – Federal 50 – Mod 5 Yr	(100 points)
Low 25% Lea	arning Gains		per and the second an			
FCAT 2.0 (100 points)	EOC (100 points)					
(300 points)	(300 points)	(100 points)	(0 points in 2011-12) (100 points)	(300points)	(300 points)	(200 points)

Additional Requirements:

- The adequate progress requirement for the Low 25% is reinstated in 2012-13.
- Test at Least 90% of students, 95% to earn an "A."
- Meet the at-risk graduation rate target 65% or improvement targets.
- Beginning in 2012-13 Performance threshold in Reading (25%) Grade lowered one letter grade if not met.

School Improvement Ratings for Alternative Schools

- Statute provides alternative schools a choice. They may receive a traditional school grade or a school improvement rating.
- Statute also requires, if an alternative school chooses to receive a school improvement rating, the test scores of the alternative school's students will be included in the calculation of the rating and the school grade of the students' home school.

School Improvement Ratings for Alternative Schools

- The alternative school improvement rating is based on learning gains comparisons between the current and prior year in reading and math.
- Three years of data are required (two years to determine gains in the current year, and another [3rd] year to determine gains in the prior year)

The percentage of students making learning gains at the alternative school is compared to the percentage of these same students making learning gains in the prior year.

School Improvement Ratings for Alternative Schools

Additional qualification for a rating (in rule):

- For a school to receive a rating, there must be at least 10 students in reading and at least 10 students in math with three years of test scores for the calculations.
- Alternative schools must also test at least 90% of eligible students in order to receive a rating.
 Otherwise, the rating is "I."

School Improvement Ratings

Rating	Criteria			
Improving	At least a 5% increase in the percent making gains.			
Maintaining	Less than a 5% increase or decrease in the percent making gains.			
Declining	At least a 5% decrease in the percent making gains.			

A school's rating can be no higher than the status of its lowest performing subject.

Ungraded or Unrated Schools*

All Schools	Graded	Rated	Total
Total Number of Schools	3,339	284	3,623
Total Graded/Rated Schools	3,106	125	3,231
Received an "I" Grade/Rating			
(Less than 90% tested)	17	33	46
Total Ungraded/Unrated Schools	233	159	392
Percentage of			
Ungraded/Unrated Schools	7%	56%	11%

^{*} This information is calculated based on pre-appeals information.

Some Schools Were too Small to Receive Grades or Ratings

	2010-11	2011-12			
Ungraded Schools					
Too Few Students with Current Year Assessment Scores	282	188			
Too Few Students with Prior Year Assessment Scores (for Learning Gains Calculation)	32	45			
Unrated Schools					
Too Few Students with Three Years of Test Records to Provide a School Improvement Rating (<10)*	110	159			

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Ungraded Schools by Type

2011-12	Elem.	Middle	High	Combination	Total
Traditional	22 (1%)	2 (0%)	37 (9%)	96 (35%)	157 (5%)
Charter	42 (26%)	6 (0%)	22 (31%)	6 (5%)	76 (17%)
Total	64 (3%)	8 (0%)	59 (12%)	102 (26%)	233 (7%)

• The department reports school accountability measures for charter schools that are too small to receive a school grade but have at least 10 students with assessment results.

Unrated Alternative Schools By Type

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2011-12 Traditional	Elem. 4 (57%)	Middle 2 (25%)	High 30 (91%)	Combination 82 (46%)	Total 118 (52%)
Charter	1 (20%)	0 (0%)	39 (91%)	1 (10%)	41 (71%)
Total	5 (42%)	2 (25%)	69 (91%)	83 (44%)	159 (56%)

Exceptional Student Education Centers

- Exceptional Student Education (ESE) Centers included in school accountability in 2012 for the first time.
- This is a result of the requirements of the federal ESEA waiver.
- ESEA waiver allows states to use their state accountability systems to substitute for the federal accountability system (AYP).
- ESEA waiver requires that all students, whether they have a disability or not, be treated the same in the state's school accountability system.
- Prior to the waiver Florida's school accountability systems included students with disabilities in the learning gains calculation but not in the student performance part of the calculation.
- Because of this, ESE centers never received a grade.

Accountability for ESE Centers

- ESE centers by their nature serve students with the most severe disabilities.
- Even with the use of the Florida Alternate Assessment they are likely to have large percentages of students scoring at emergent levels.
- Since performance accounts for 50% of the assessment points in the school grades calculation center schools are likely to receive low grades.
- Because of this the Department identified the school improvement rating as an accountability system in place that might better serve the ESE center schools, as it is based solely on learning gains.
- The school improvement rating system was designed for alternative schools but the definition of alternative school is broad enough to include ESE center schools.

ESE Center's Accountability Choice

- Each ESE center chose whether to receive a school improvement rating based on learning gains or a school grade based on student performance and learning gains.
- If they choose a school improvement rating, the statute requires that the performance and learning gains of their students are also counted in the school grade of the students' home school.
- This provision was designed to ensure that students were not sent to alternative schools to remove them from their home school's grade.
- Some students at ESE centers have never attended a "home" school.
- Because of this provision, some ESE centers chose to receive a school grade.

ESE Centers Choice

Number	School Grade	School Improvement 68 Rating (SIR)	No Response (Defaults to SIR)	Total 99
Percent	27%	%69	75%	

Results for ESE Centers

• 27 ESE centers chose a school grade

Preliminary Grade	Number
D	1
F	10
Too few students	16

• 72 ESE centers chose a school improvement rating

	Number	Percentage
Improving	21	40%
Maintaining	3	6%
Declining	28	54%
Total Rated	52	
"I" – less than 90% tested	4	
Too few students	16	

Questions?

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A bill to be entitled An act relating to education accountability; amending s. 1002.22, F.S.; requiring the State Board of Education to notify the Legislature of any major changes in federal law which may affect the state's K-20 education performance accountability system; amending s. 1004.015, F.S.; providing that one of the purposes of the Higher Education Coordinating Council is to facilitate solutions to data issues identified by the Articulation Coordinating Committee to improve the K-20 education performance accountability system; revising the guiding principles for recommendations of the Higher Education Coordinating Council; amending s. 1005.22, F.S.; revising the duties of the Commission for Independent Education with regard to collecting and distributing current data regarding institutions licensed by the commission; providing reporting requirements; requiring the commission to annually report the data to the department by a specified date; amending s. 1007.01, F.S.; requiring the Articulation Coordinating Committee to make recommendations related to statewide policies and issues regarding access, quality, and reporting of data maintained by the K-20 data warehouse; revising the committee's duties related to collecting and reporting of statewide education data; amending s. 1008.31, F.S.; revising the legislative intent with regard to the state's K-20

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education performance accountability system; requiring the Board of Governors to make available to the Department of Education all data within the State University Database System which is to be integrated into the K-20 data warehouse; requiring the Commissioner of Education to have access to certain data for the added purpose of providing data to organizations and certain authorized representatives; requiring all public educational institutions to annually provide data from the prior year to the K-20 data warehouse in a format based on data elements identified by the commissioner; requiring colleges and universities eligible to participate in the William L. Boyd, IV, Florida Resident Access Grant Program to report current data from the prior year for each student who receives state funds in a format prescribed by the Department of Education; providing reporting requirements; requiring these colleges and universities to annually report the data to the department by a specified date; requiring the commissioner to collaborate with the Department of Economic Opportunity to develop procedures for the ability to tie student-level data to student and workforce outcome data contained in the Wage Record Interchange System; requiring the commissioner to improve and streamline by a specified date access to data maintained by the K-20 data warehouse by creating

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55 and fully implementing a web-based interface and a 56 self-service, restricted access component of the K-20 57 data warehouse called the "Research Engine"; providing 58 requirements for the Research Engine; providing 59 requirements for a written agreement to access the 60 Research Engine; requiring the adoption of rules and 61 procedures; requiring the Department of Education to 62 share education records of students which may contain 63 students' personally identifiable information with 64 organizations and authorized representatives pursuant 65 to the studies and audit and evaluation exceptions 66 under the Family Educational Rights and Privacy Act; 67 amending s. 1008.34, F.S.; requiring a school that is 68 eligible to receive a school grade to be a fully 69 functioning, stand-alone school; requiring each 70 district school board to identify schools operating at 71 the same physical location if such schools have 72 different school identification numbers; providing 73 that performance data for students enrolled at 74 collocated schools must be assigned to the school with 75 the largest student population for inclusion in that 76 school's grade; requiring a school that meets or 77 exceeds the minimum sample size of 10 to receive a 78 school grade; providing that an alternative school's 79 decision to receive a school grade remains valid for 80 three years unless the school does not receive a 81 school grade, in which case the school must receive a

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school improvement rating; providing that the student performance data for students attending exceptional student education center schools will not be included in the home school's grade; amending s. 1008.341, F.S., requiring that report cards required by s. 1008.34(5) include alternative schools and their school improvement rating; requiring the department to report identified data on alternative schools; requiring alternative schools to report to parents their student's progress toward meeting high school graduation requirements; providing that schools eligible to receive school improvement ratings must be a fully functioning stand-alone school; requiring each district school board to identify schools operating at the same physical location if such schools have different school identification numbers; providing that performance data for students enrolled at collocated schools must be assigned to the school with the largest student population for inclusion in that school's school improvement rating; defining exceptional student education center schools as schools that only serves students with significant cognitive disabilities; requiring the department to monitor districts to ensure that there is no increase in restrictive placement of students with disabilities; requiring an alternative school's school improvement rating to include the achievement scores

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on statewide assessments, including retakes; requiring an alternative school that tests at least 8 0% of its students to receive a school improvement rating; prohibiting an alternative school that tests less than 90% of its students to earn a rating higher than "Maintaining"; amending 1008.385, F.S.; requiring the department to develop criteria for the issuance and revocation of master school identification numbers; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (3) of section 1002.22, Florida Statutes, is amended to read:

1002.22 Education records and reports of K-12 students; rights of parents and students; notification; penalty.—

- (3) DUTIES AND RESPONSIBILITIES.—The State Board of Education shall:
- (b) Monitor the FERPA and notify the Legislature of any significant change to the requirements of the FERPA or other major changes in federal law which may impact this section or s. 1008.31.
- Section 2. Subsection (1) of section 1004.015, Florida Statutes, is amended, and paragraph (f) is added to subsection (3) of that section, to read:

1004.015 Higher Education Coordinating Council.-

(1) The Higher Education Coordinating Council is created for the purposes of identifying unmet needs; and facilitating

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solutions to disputes regarding the creation of new degree programs and the establishment of new institutes, campuses, or centers; and facilitating solutions to data issues identified by the Articulation Coordinating Committee pursuant to s. 1007.01 to improve the K-20 education performance accountability system.

- (3) The council shall serve as an advisory board to the Legislature, the State Board of Education, and the Board of Governors. Recommendations of the council shall be consistent with the following guiding principles:
- (f) To promote adoption by the members of the council a common set of data elements identified by the National Center for Education Statistics to support the effective exchange of data within and across states.

Section 3. Paragraph (i) of subsection (1) of section 1005.22, Florida Statutes, is amended to read:

1005.22 Powers and duties of commission.-

(1) The commission shall:

(i) Serve as a central agency for collecting and distributing current information regarding institutions licensed by the commission. The commission shall annually collect, and all institutions licensed by the commission shall annually report, student-level data from the prior year for each student who receives state funds, in a format prescribed by the Department of Education. At a minimum, data from the prior year must shall be reported annually and include retention rates, transfer rates, completion rates, graduation rates, employment and placement rates, and earnings of graduates. By December 31, 2013, the commission shall report the data for the 2012-2013

- academic year to the Department of Education. By December 31 of

 each year thereafter, the commission shall report the data to

 the department.
- Section 4. Subsection (3) of section 1007.01, Florida

 169 Statutes, is amended to read:
 - 1007.01 Articulation; legislative intent; purpose; role of the State Board of Education and the Board of Governors; Articulation Coordinating Committee.—
 - (3) The Commissioner of Education, in consultation with the Chancellor of the State University System, shall establish the Articulation Coordinating Committee which shall make recommendations related to statewide articulation policies and issues regarding access, quality, and reporting of data maintained by the K-20 data warehouse established pursuant to ss. 1001.10 and 1008.31, to the Higher Education Coordination Council, the State Board of Education, and the Board of Governors. The committee shall consist of two members each representing the State University System, the Florida College System, public career and technical education, public K-12 education, and nonpublic education and one member representing students. The chair shall be elected from the membership. The committee shall:
 - (a) Monitor the alignment between the exit requirements of one education system and the admissions requirements of another education system into which students typically transfer and make recommendations for improvement.
 - (b) Propose guidelines for interinstitutional agreements between and among public schools, career and technical education centers, Florida College System institutions, state

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universities, and nonpublic postsecondary institutions.

- (c) Annually recommend dual enrollment course and high school subject area equivalencies for approval by the State Board of Education and the Board of Governors.
- (d) Annually review the statewide articulation agreement pursuant to s. 1007.23 and make recommendations for revisions.
- (e) Annually review the statewide course numbering system, the levels of courses, and the application of transfer credit requirements among public and nonpublic institutions participating in the statewide course numbering system and identify instances of student transfer and admissions difficulties.
- (f) Annually publish a list of courses that meet common general education and common degree program prerequisite requirements at public postsecondary institutions identified pursuant to s. 1007.25.
- (g) Foster timely collection and reporting of statewide education data Examine statewide data regarding articulation to identify issues and make recommendations to improve articulation throughout the K-20 education performance accountability system by:
- 1. Facilitating timely reporting of data by all educational delivery systems to the K-20 data warehouse established pursuant to ss. 1001.10 and 1008.31.
- 2. Facilitating timely reporting of data by the K-20 data warehouse to organizations and authorized representatives pursuant to s. 1008.31.
- 3. Identifying data issues including, but not limited to, data quality and accessibility.

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(h) Recommend roles and responsibilities of public education entities in interfacing with the single, statewide computerassisted student advising system established pursuant to s. 1006.73.

Section 5. Paragraph (f) is added to subsection (1) of section 1008.31, Florida Statutes, subsection (3) is amended, present subsection (4) is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

1008.31 Florida's K-20 education performance accountability system; legislative intent; mission, goals, and systemwide measures; data quality improvements.—

- (1) LEGISLATIVE INTENT.—It is the intent of the Legislature that:
- (f) The Commissioner of Education interpret the Family
 Educational Rights and Privacy Act (FERPA), 20 U.S.C. s. 1232g,
 in the least restrictive manner possible to allow data linkage
 across all educational delivery systems and to provide to
 organizations and authorized representatives pursuant to
 subsection (4) access to data maintained by the K-20 data
 warehouse in a manner consistent with ss. 1002.22, 1002.221, and
 1006.52 and FERPA.
- (3) K-20 EDUCATION DATA QUALITY IMPROVEMENTS.—To provide data required to implement education performance accountability measures in state and federal law, the commissioner of Education shall initiate and maintain strategies to improve data quality and timeliness. The Board of Governors shall make available to the department all data within the State University Database

 System to collected from state universities shall, as determined by the commissioner, be integrated into the K-20 data warehouse.

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The commissioner shall have unlimited access to such data solely for the purposes of conducting studies, reporting annual and longitudinal student outcomes, and improving college readiness and articulation, and providing data to organizations and authorized representatives pursuant to subsection (4). All public educational institutions shall annually provide data from the prior year to the K-20 data warehouse in a format based on data elements identified specified by the commissioner.

- (a) School districts and public postsecondary educational institutions shall maintain information systems that will provide the State Board of Education, the Board of Governors of the State University System, and the Legislature with information and reports necessary to address the specifications of the accountability system. The level of comprehensiveness and quality <u>must shall</u> be no less than that which was available as of June 30, 2001.
- (b) Colleges and universities eligible to participate in the William L. Boyd, IV, Florida Resident Access Grant Program shall annually report student-level data from the prior year for each student who receives state funds in a format prescribed by the Department of Education. At a minimum, data from the prior year must shall be reported annually to the department and include retention rates, transfer rates, completion rates, graduation rates, employment and placement rates, and earnings of graduates. By December 31, 2013, the colleges and universities described in this paragraph shall report the data for the 2012-2013 academic year to the department. By December 31 of each year thereafter, the colleges and universities described in this paragraph shall report the data to the

department.

- (c) The Commissioner of Education shall determine the standards for the required data, monitor data quality, and measure improvements. The commissioner shall report annually to the State Board of Education, the Board of Governors of the State University System, the President of the Senate, and the Speaker of the House of Representatives data quality indicators and ratings for all school districts and public postsecondary educational institutions.
- (d) The commissioner shall continuously monitor and review the collection of paperwork, data, and reports by school districts and complete an annual review of such collection by no later than June 1 of each year. The annual review must include recommendations for consolidating paperwork, data, and reports, wherever feasible, in order to reduce the burdens on school districts.
- (e) By July 1 of each year, the commissioner shall prepare a report assisting the school districts in eliminating or consolidating paperwork, data, and reports by providing suggestions, technical assistance, and guidance.
- (f) Before establishing any new reporting or data collection requirements, the commissioner of Education shall use utilize existing data being collected to reduce duplication and minimize paperwork.
- (g) The commissioner shall collaborate with the executive director of the Department of Economic Opportunity to develop procedures for the ability to tie student-level data to student and workforce outcome data contained in the Wage Record Interchange System.

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- (h) By June 30, 2014, the commissioner shall improve and streamline access to data maintained by the K-20 data warehouse by creating and fully implementing:
- 1. A web-based interface for parents, students, teachers, principals, local educational agency leaders, community members, researchers, policymakers, and other constituents which is engaging, informative, and customer-friendly.
- a. The web-based interface must provide a single location for public access to aggregated data from the K-20 data warehouse which do not contain personally identifiable information or any other information that is confidential pursuant to applicable law.
- b. Personally identifiable information from education records of students, or any other information that is confidential pursuant to applicable law, must be redacted or aggregated, or the confidentiality otherwise protected by deidentification, anonymization, or any combination thereof.
- 2. A self-service, restricted access component of the K-20 data warehouse, called the "Research Engine," which is:
- a. Restricted to organizations and authorized representatives pursuant to subsection (4). The commissioner shall create a website for organizations and authorized representatives to submit data requests. The website shall generate an automated acknowledgement of each data request. Each acknowledgement of a data request must include a username and password to view the order and status of completion of the data request and a link to the directory of data elements which provides a detailed description of each data element. Within 90 days after acknowledging each data request, the department shall

provide to organizations or authorized representatives technical assistance regarding the written agreement required under subsubparagraph d. However, organizations and authorized representatives may execute the written agreement with the department at any time after submitting a data request. Data requests must be completed within 90 days after the written agreement is executed, unless the written agreement specifies otherwise.

- b. Capable of providing access to education records of students which may contain students' personally identifiable information in the K-20 data warehouse.
- c. Accessible at the department's headquarters or by other secure means as agreed upon in writing by the parties.
- d. Accessible after an organization or an authorized representative executes a written agreement with the commissioner. The written agreement must include, but need not be limited to:
- (I) Identification of the purpose, scope, and duration of the activity with sufficient specificity to make clear that the activity falls within permissible uses authorized by FERPA and does not further a commercial, trade, or profit interest.
- (II) Identification of the data elements necessary to complete a study, an audit, or an evaluation. The department shall provide assistance to organizations and authorized representatives regarding selection of data elements to fulfill data requests. Requests for additional data by an organization or an authorized representative may be made by amending the written agreement. The deadline for fulfilling a data request may be adjusted accordingly.

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(III) Identification of the FERPA exception relied upon to obtain education records of students which may contain students' personally identifiable information.

- (IV) Requirements regarding procedures for securing data, including, but not limited to, a data security plan. The Department of Education shall reserve the right to conduct security audits or reviews as necessary.
- (V) Requirements limiting the use of education records of students which contain students' personally identifiable information to meet only the purpose stated in the written agreement.
- (VI) Requirements establishing disciplinary policies for organizations and authorized representatives which violate FERPA or the written agreement.
- (VII) Prohibitions regarding access to or use of education records of students which contain students' personally identifiable information obtained pursuant to the written agreement by anyone not authorized to have such access or use by the department.
- (VIII) Requirements regarding destruction of all personally identifiable information from education records of students which are received pursuant to the written agreement and specification of when the information must be destroyed.
- (IX) Requirements regarding the assessment of liquidated damages for unauthorized disclosure of education records of students which contain students' personally identifiable information or for violation of terms and conditions of the written agreement.
 - (X) Identification of deliverables to be provided by the

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organization or authorized representative. The deliverables must include, but are not limited to, as appropriate: a copy of the final study, audit, or evaluation; or if no study, audit, or evaluation is completed, a report identifying such with a copy of unfinished research; a copy of reports, publications, papers, theses, or similar documents; and certification by the organization or authorized representative stating the final status of deliverables and confirming compliance with all provisions of the written agreement. The deliverables shall be provided to the department within 1 year after the date of execution of the written agreement, unless the written agreement specifies otherwise. The Commissioner of Education may assess liquidated damages specified in the written agreement if all deliverables are not timely provided to the Department of Education.

- (XI) Requirements regarding maintaining the confidentiality of any information that is exempt from s. 119.071(1) and s. 24(a), Art. I of the State Constitution, or that is otherwise made confidential by state or federal law.
- (XII) Requirements regarding a service charge identified in sub-subparagraph e.

The Department of Education shall develop and the State Board of Education shall adopt rules regarding the written agreement.

e. Funded by creating and implementing a pricing structure that is self-sustainable with the goal that the service charge for use of the Research Engine recovers costs to fulfill a data request. The commissioner may waive or reduce the service charge for fulfilling a data request. Funds collected from the service

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charge shall be deposited into the Operating Trust Fund. The department shall develop and the State Board of Education shall adopt rules regarding the service charge.

f. Linked to a list of organizations and authorized representatives that obtain data from the Research Engine on the web-based interface in subparagraph 1. The list must include, but need not be limited to, the date of receipt of each data request, response time to address each data request, and current status of each data request. The department shall continually update the list and maintain a copy of reports prepared and submitted by the organizations and authorized representatives.

The department shall adopt procedures to implement the web-based interface and the Research Engine established pursuant to this subsection.

(4) ACCESS TO THE K-20 DATA WAREHOUSE.—Pursuant to the studies exception under FERPA, and the federal regulations issued pursuant thereto, specifically, including, but not limited to, conducting studies for, or on behalf of, educational agencies and institutions as provided in 34 C.F.R. 99.31(a)(6), shall be given access to data maintained by the K-20 data warehouse in a manner consistent with ss. 1002.22, 1002.221, and 1006.52 and FERPA. Pursuant to the audit or evaluation exception under FERPA, specifically including, but not limited to, authorized representatives conducting an audit or an evaluation of a Federal— or state—supported education program as provided in 34 C.F.R. 99.31(a)(3), shall be given access to the data maintained by the K-20 data warehouse in a manner consistent with ss. 1002.22, 1002.221, and 1006.52 and FERPA.

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455	(a) Requests by organizations or authorized representatives
456	for access to education records of students which may contain
457	students' personally identifiable information, with the
458	exception of requests from the Executive Office of the Governor,
459	the Florida Legislature, the Florida Auditor General, and the
460	Office of Program Policy Analysis and Government Accountability,
461	shall be submitted through the Research Engine established
462	pursuant to subparagraph (3)(h)2. Access to the Research Engine
463	is not conditioned upon or limited to studies, audits, or
464	evaluations that support the research agenda, interests, or
465	priorities of the State Board of Education, the commissioner, or
466	the department.
467	(b) Authorized representatives include, but are not limited
468	to, the Executive Office of the Governor, the Florida
469	Legislature, the Florida Auditor General, the Office of Program
470	Policy Analysis and Government Accountability, the Florida
471	district school boards, Florida College System institutions, and
472	Florida state universities.
473	(c) Requests for data from the Executive Office of the Governor,

- the Florida Legislature, the Florida Auditor General, and the Office of Program Policy Analysis and Government Accountability, shall be given a priority over other data requests and shall be provided free of charge.
- Section 6. Section 1008.34, Florida Statutes, is amended to read:

1008.34 School grading system; school report cards; district grade.-

ANNUAL REPORTS.—The Commissioner of Education shall prepare annual reports of the results of the statewide

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assessment program which describe student achievement in the state, each district, and each school. The commissioner shall prescribe the design and content of these reports, which must include descriptions of the performance of all schools participating in the assessment program and all of their major student populations as determined by the commissioner. The report must also include the percent of students performing at or above grade level and making a year's learning gains growth in a year's time in reading and mathematics. The provisions of s. 1002.22 pertaining to student records apply to this section.

- (2) SCHOOL GRADES.—The annual report shall identify schools as having one of the following grades, defined according to rules of the State Board of Education:
 - (a) "A," schools making excellent progress.
 - (b) "B," schools making above average progress.
 - (c) "C," schools making satisfactory progress.
 - (d) "D," schools making less than satisfactory progress.
 - (e) "F," schools failing to make adequate progress.

Each school that earns a grade of "A" or improves at least two letter grades shall have greater authority over the allocation of the school's total budget generated from the FEFP, state categoricals, lottery funds, grants, and local funds, as specified in state board rule. The rule must provide that the increased budget authority shall remain in effect until the school's grade declines.

(3) COLOCATED SCHOOLS. - A colocated school is a school with, its own unique master school identification number, that

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provides for the education of each of its enrolled students, and operates at the same facility as another school that has its own unique master school identification number and that provides for the education of each of its enrolled students. If more than one school operates at the same facility and one of the schools does not earn a school grade or a school improvement rating, then the student performance data of all schools must be aggregated to develop a school grade that will be assigned to all schools at that facility.

- (34) DESIGNATION OF SCHOOL GRADES.-
- (a) Beginning with the 2013-2014 school year, each Each school that has students who are tested and included in the school grading system shall receive a school grade if the number of its students tested on statewide assessments pursuant to s.

 1008.22 meets or exceeds the minimum sample size of ten, except as follows:
- 1. A school shall not receive a school grade if the number of its students tested and included in the school grading system is less than the minimum sample size necessary, based on accepted professional practice, for statistical reliability and prevention of the unlawful release of personally identifiable student data under s. 1002.22 or 20 U.S.C. s. 1232g.
- 12. An alternative school may choose to receive a school grade under this section or a school improvement rating under s. 1008.341. For charter schools that meet the definition of an alternative school pursuant to State Board of Education rule, the decision to receive a school grade is the decision of the

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charter school governing board.

- $\underline{23}$. A school that serves any combination of students in kindergarten through grade 3 which does not receive a school grade because its students are not tested and included in the school grading system shall receive the school grade designation of a K-3 feeder pattern school identified by the Department of Education and verified by the school district. A school feeder pattern exists if at least 60 percent of the students in the school serving a combination of students in kindergarten through grade 3 are scheduled to be assigned to the graded school.
- 34. If a colocated school does not earn a school grade for its students' performance then the student performance data of all schools operating at the same facility must be aggregated to develop a school grade that will be assigned to all schools at that location.
 - (b) 1. A school's grade shall be based on a combination of:
- a. Student achievement scores, including achievement as measured by FCAT assessments under s. 1008.22(3)(c)1., statewide, standardized end-of-course assessments under s. 1008.22(3)(c)2.a. and b., and achievement scores for students seeking a special diploma.
- b. Student learning gains in reading and mathematics as measured by FCAT and statewide, standardized end-of-course assessments, as described in s. 1008.22(3)(c)1. and 2.a., including learning gains for students seeking a special diploma, as measured by an alternate assessment.
 - c. Improvement of the lowest 25th percentile of students

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in the school in reading and mathematics on the FCAT or end-of-course assessments described in s. 1008.22(3)(c)2.a., unless these students are exhibiting satisfactory performance.

- 2. Beginning with the 2011-2012 school year, for schools comprised of middle school grades 6 through 8 or grades 7 and 8, the school's grade shall include the performance and participation of its students enrolled in high school level courses with end-of-course assessments administered under s. 1008.22(3)(c)2.a. Performance and participation must be weighted equally. As valid data becomes available, the school grades shall include the students' attainment of national industry certification identified in the Industry Certification Funding List pursuant to rules adopted by the state board.
- 3. Beginning with the 2009-2010 school year for schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, at least 50 percent of the school grade shall be based on a combination of the factors listed in subsubparagraphs 1.a.-c. and the remaining percentage on the following factors:
 - a. The high school graduation rate of the school;
- b. As valid data becomes available, the performance and participation of the school's students in College Board Advanced Placement courses, International Baccalaureate courses, dual enrollment courses, and Advanced International Certificate of Education courses; and the students' achievement of national industry certification identified in the Industry Certification Funding List, pursuant to rules adopted by the state board;

- c. Postsecondary readiness of all of the school's on-time graduates as measured by the SAT, the ACT, the Postsecondary Education Readiness Test, or the common placement test;
- d. The high school graduation rate of at-risk students, who are students scoring at Level 1 or Level 2 on grade 8 FCAT Reading and FCAT Mathematics;
- e. As valid data becomes available, the performance of the school's students on statewide, standardized end-of-course assessments administered under s. 1008.22(3)(c)2.c. and d.; and
- f. The growth or decline in the components listed in subsubparagraphs a.-e. from year to year.
- (c) Student assessment data used in determining school grades shall include:
- 1. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT and statewide, standardized end-of-course assessments in courses required for high school graduation, including, beginning with the 2011-2012 school year, the end-of-course assessment in Algebra I; and beginning with the 2012-2013 school year, the end-of-course assessments in geometry and Biology I; and beginning with the 2014-2015 school year, on the statewide, standardized end-of-course assessment in civics education at the middle school level.
- 2. The aggregate scores of all eligible students enrolled in the school who have been assessed on the FCAT and statewide, standardized end-of-course assessments as described in s. 1008.22(3)(c)2.a., and who have scored at or in the lowest 25th

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percentile of students in the school in reading and mathematics, unless these students are exhibiting satisfactory performance.

- 3. The achievement scores and learning gains of eligible students attending alternative schools that provide dropout prevention and academic intervention services pursuant to s. 1003.53. The term "eligible students" in this subparagraph does not include:
- <u>a. S</u>students attending an alternative school who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice.
- b. Students attending an alternative school that is defined as an exceptional student education center pursuant to s.

 1008.341(2), who were not enrolled in or in attendance at a public school within the school district during the previous three years, other than an exceptional student education center.

The student performance data for eligible students identified in this subparagraph shall be included in the calculation of the home school's grade. As used in this subparagraph and s. 1008.341, the term "home school" means the school to which the student would be assigned if the student were not assigned to an alternative school. If an alternative school chooses to be graded under this section, student performance data for eligible students identified in this subparagraph shall not be included in the home school's grade

but shall be included only in the calculation of the alternative school's grade. A school district that fails to assign the FCAT and statewide, standardized end-of-course assessment as described in s. 1008.22(3)(c)2.a. scores of each of its students to his or her home school or to the alternative school that receives a grade shall forfeit Florida School Recognition Program funds for 1 fiscal year. School districts must require collaboration between the home school and the alternative school in order to promote student success. This collaboration must include an annual discussion between the principal of the alternative school and the principal of each student's home school concerning the most appropriate school assignment of the student.

- 4. The achievement scores and learning gains of students designated as hospital— or homebound. Student assessment data for students designated as hospital— or homebound shall be assigned to their home school for the purposes of school grades, if the student was enrolled in the home school during the October and February FTE count. As used in this subparagraph, the term "home school" means the school to which a student would be assigned if the student were not assigned to a hospital— or homebound program.
- 5. For schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the data listed in subparagraphs 1.-3. and the following data as the Department of Education determines such data are valid and available:
 - a. The high school graduation rate of the school as

673 calculated by the department;

- b. The participation rate of all eligible students enrolled in the school and enrolled in College Board Advanced Placement courses; International Baccalaureate courses; dual enrollment courses; Advanced International Certificate of Education courses; and courses or sequences of courses leading to national industry certification identified in the Industry Certification Funding List, pursuant to rules adopted by the State Board of Education;
- c. The aggregate scores of all eligible students enrolled in the school in College Board Advanced Placement courses, International Baccalaureate courses, and Advanced International Certificate of Education courses;
- d. Earning of college credit by all eligible students enrolled in the school in dual enrollment programs under s. 1007.271;
- e. Earning of a national industry certification identified in the Industry Certification Funding List, pursuant to rules adopted by the State Board of Education;
- f. The aggregate scores of all eligible students enrolled in the school in reading, mathematics, and other subjects as measured by the SAT, the ACT, the Postsecondary Education Readiness Test, and the common placement test for postsecondary readiness;
- g. The high school graduation rate of all eligible at-risk students enrolled in the school who scored at Level 2 or lower on grade 8 FCAT Reading and FCAT Mathematics;

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- h. The performance of the school's students on statewide, standardized end-of-course assessments administered under s. 1008.22(3)(c)2.c. and d.; and
- The growth or decline in the data components listed in sub-subparagraphs a.-h. from year to year. The State Board of Education shall adopt appropriate criteria for each school grade. The criteria must also give added weight to student achievement in reading. Schools earning a grade of "C," making satisfactory progress, shall be required to demonstrate that adequate progress has been made by students in the school who are in the lowest 25th percentile in reading and mathematics on the FCAT and end-of-course assessments as described in s. 1008.22(3)(c)2.a., unless these students are exhibiting satisfactory performance. For schools comprised of high school grades 9, 10, 11, and 12, or grades 10, 11, and 12, the criteria for school grades must also give added weight to the graduation rate of all eligible at-risk students. In order for a high school to earn a grade of "A," the school must demonstrate that its at-risk students, as defined in this paragraph, are making adequate progress.
- (45) SCHOOL IMPROVEMENT RATINGS.—The annual report shall identify each school's performance as having improved, remained the same, or declined. This school improvement rating shall be based on a comparison of the current year's and previous year's student and school performance data. A school that improves its rating by at least one level is eligible for school recognition awards pursuant to s. 1008.36.

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- (56) SCHOOL REPORT CARD.—The Department of Education shall annually develop, in collaboration with the school districts, a school report card to be provided by the school district to parents within the district. The report card shall include the school's grade, information regarding school improvement, an explanation of school performance as evaluated by the federal Elementary and Secondary Education Act (ESEA), 20 U.S.C. ss. 6301 et seq., and indicators of return on investment. Each school's report card shall be published annually by the department on its website.
- (67) PERFORMANCE-BASED FUNDING.—The Legislature may factor in the performance of schools in calculating any performance-based funding policy that is provided for annually in the General Appropriations Act.
- (78) DISTRICT GRADE.—The annual report required by subsection (1) shall include the school district's grade. A school district's grade shall be calculated using student performance and learning gains data on statewide assessments used for determining school grades under subparagraph (3)(b)1. for each eligible student enrolled for a full school year in the district. This calculation methodology captures each eligible student in the district who may have transferred among schools within the district or is enrolled in a school that does not receive a grade.
- (89) RULES.—The State Board of Education shall adopt rules under ss. 120.536(1) and 120.54 to administer this section.
 - Section 7. Section 1008.341, Florida Statutes, is amended

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1008.341 School improvement rating for alternative schools.—

- (1) ANNUAL REPORTS.—The Commissioner of Education shall prepare an annual report on the performance of each school receiving a school improvement rating pursuant to this section if the provisions of s. 1002.22 pertaining to student records apply. In addition, report cards required in 1008.34(6) shall include alternative schools and their school improvement ratings. If the alternative school does not receive a school improvement rating and serves at least 10 students who are tested on the statewide assessments pursuant to s. 1008.22 in the current year and prior year, the alternative school shall report to the parents of each student enrolled in the alternative school: learning gains, industry certification rate, college readiness rate, dropout rate, graduation rate, and the student's progress toward meeting high school graduation requirements. This paragraph does not abrogate the provisions of s. 1002.22, relating to student records, or the requirements of 20 U.S.C. s. 1232q, the Family Educational Rights and Privacy Act.
- (2) SCHOOL IMPROVEMENT RATING.—An alternative school <u>is a school</u> that provides dropout prevention and academic intervention services pursuant to s. 1003.53. An alternative <u>school</u> shall receive a school improvement rating pursuant to this section <u>unless the school earns a school grade pursuant to</u> s. 1008.34. For accountability purposes, an exceptional student

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education center is an alternative school with its own unique master school identification number that serves students with disabilities, as defined in rule in accordance with s. 1003.57(1)(d), for whom the individual education plan team determines that the school is the least restrictive environment based upon the student's need for specialized instruction and related services. The Department shall monitor district school boards regarding the placement of students with disabilities. However, beginning with the 2013-2014 school year, each an alternative school that chooses to receive a school improvement rating shall not receive a school improvement rating if the number of its students for whom student performance data on statewide assessments pursuant to s. 1008.22 is available for the current year and previous year meets or exceeds is less than the minimum sample size of ten necessary, based on accepted professional practice, for statistical reliability and prevention of the unlawful release of personally identifiable student data under s. 1002.22 or 20 U.S.C. s. 1232q. The school improvement rating shall identify an alternative school as having one of the following ratings defined according to rules of the State Board of Education:

- (a) "Improving" means the students attending the school are making more academic progress than when the students were served in their home schools.
- (b) "Maintaining" means the students attending the school are making progress equivalent to the progress made when the students were served in their home schools.

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(c) "Declining" means the students attending the school are making less academic progress than when the students were served in their home schools.

- The school improvement rating shall be based on a comparison of student performance data for the current year and previous year. Schools that improve at least one level or maintain an "improving" rating pursuant to this section are eligible for school recognition awards pursuant to s. 1008.36.
- (3) DESIGNATION OF SCHOOL IMPROVEMENT RATING.—Student data used in determining an alternative school's school improvement rating shall include:
- (a) The <u>achievement aggregate</u> scores on statewide assessments, including retakes, administered under s. 1008.22 for all eligible students who were assigned to and enrolled in the school during the October or February FTE count and who have FCAT or comparable scores for the preceding school year.
- (b) The <u>achievement</u> aggregate scores on statewide assessments, including retakes, administered under s. 1008.22 for all eligible students who were assigned to and enrolled in the school during the October or February FTE count and who have scored in the lowest 25th percentile of students in the state on FCAT Reading.

The <u>achievement</u> assessment scores of students who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving

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students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice may not be included in an alternative school's school improvement rating.

- (c) An alternative school that tests at least 80 percent of its students must receive a school improvement rating.

 However, the alternative school may not earn a rating higher than "Maintaining" if the school tests less than 90% of its students.
- (4) IDENTIFICATION OF STUDENT LEARNING GAINS.—For each alternative school receiving a school improvement rating, the Department of Education shall annually identify the percentage of students making learning gains as compared to the percentage of the same students making learning gains in their home schools in the year prior to being assigned to the alternative school.
- (5) SCHOOL REPORT CARD. The Department of Education shall annually develop, in collaboration with the school districts, a school report card for alternative schools to be delivered to parents throughout each school district. The report card shall include the school improvement rating, identification of student learning gains, student attendance data, information regarding school improvement, an explanation of school performance as evaluated by the federal No Child Left Behind Act of 2001, and indicators of return on investment.
- $(\underline{56})$ RULES.—The State Board of Education shall adopt rules under ss. 120.536(1) and 120.54 to administer this section.

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Section 8. Paragraph (a) of subsection (2) of section 1008.385, Florida Statutes, is amended to read:

1008.385 Educational planning and information systems.-

COMPREHENSIVE MANAGEMENT INFORMATION SYSTEMS. - The Commissioner of Education shall develop and implement an integrated information system for educational management. The system must be designed to collect, via electronic transfer, all student and school performance data required to ascertain the degree to which schools and school districts are meeting state performance standards, and must be capable of producing data for a comprehensive annual report on school and district performance. In addition, the system shall support, as feasible, the management decisions to be made in each division of the department and at the individual school and district levels. Similar data elements among divisions and levels shall be compatible. The system shall be based on an overall conceptual design; the information needed for such decisions, including fiscal, student, program, personnel, facility, community, evaluation, and other relevant data; and the relationship between cost and effectiveness. The system shall be managed and administered by the commissioner and shall include a district subsystem component to be administered at the district level, with input from the reports-and-forms control management committees. Each district school system with a unique management information system shall assure that compatibility exists between its unique system and the district component of the state system so that all data required as input to the state

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system is made available via electronic transfer and in the appropriate input format.

- (a) The specific responsibilities of the commissioner shall include:
- 1. Consulting with school district representatives in the development of the system design model and implementation plans for the management information system for public school education management;
- 2. Providing operational definitions for the proposed system including criteria for issuing and revoking master school identification numbers to support the maintenance of education records, to enforce and support education accountability, and support the distribution of funds to school districts and school districts' financial reports, and assist the Commissioner of Education in carrying out the duties set forth in ss. 1001.10 and 1001.11, F.S.;
- 3. Determining the information and specific data elements required for the management decisions made at each educational level, recognizing that the primary unit for information input is the individual school and recognizing that time and effort of instructional personnel expended in collection and compilation of data should be minimized;
- 4. Developing standardized terminology and procedures to be followed at all levels of the system;
- 5. Developing a standard transmittal format to be used for collection of data from the various levels of the system;
 - 6. Developing appropriate computer programs to assure

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integration of the various information components dealing with students, personnel, facilities, fiscal, program, community, and evaluation data:

- 7. Developing the necessary programs to provide statistical analysis of the integrated data provided in subparagraph 6. in such a way that required reports may be disseminated, comparisons may be made, and relationships may be determined in order to provide the necessary information for making management decisions at all levels;
- 8. Developing output report formats which will provide district school systems with information for making management decisions at the various educational levels;
- 9. Developing a phased plan for distributing computer services equitably among all public schools and school districts in the state as rapidly as possible. The plan shall describe alternatives available to the state in providing such computing services and shall contain estimates of the cost of each alternative, together with a recommendation for action. In developing the plan, the feasibility of shared use of computing hardware and software by school districts, Florida College System institutions, and universities shall be examined. Laws or administrative rules regulating procurement of data processing equipment, communication services, or data processing services by state agencies shall not be construed to apply to local agencies which share computing facilities with state agencies;
- 10. Assisting the district school systems in establishing their subsystem components and assuring compatibility with

current district systems;

- 11. Establishing procedures for continuous evaluation of system efficiency and effectiveness;
- 12. Initiating a reports-management and forms-management system to ascertain that duplication in collection of data does not exist and that forms and reports for reporting under state and federal requirements and other forms and reports are prepared in a logical and uncomplicated format, resulting in a reduction in the number and complexity of required reports, particularly at the school level; and
- 13. Initiating such other actions as are necessary to carry out the intent of the Legislature that a management information system for public school management needs be implemented. Such other actions shall be based on criteria including, but not limited to:
 - a. The purpose of the reporting requirement;
 - b. The origination of the reporting requirement;
 - c. The date of origin of the reporting requirement; and
 - d. The date of repeal of the reporting requirement.
 - Section 9. This act shall take effect July 1, 2013.