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1 A bill to be entitled 2 An act relating to Personal Learning Accounts; 3 creating s. 1002.411; establishing the Florida 4 Personal Learning Account program; defining terms; 5 providing student eligibility criteria for an account; 6 providing parent and student responsibilities; 7 specifying allowable expenditures of account funds; 8 requiring an annual evaluation of each participating 9 student's educational progress; specifying that 10 parents are responsible for procuring educational services for a participating student; specifying that 11 12 school districts are not obligated to provide a free appropriate public education for participating 13 14 students; prohibiting participating students from having multiple accounts or participating in school 15 choice scholarship programs; specifying duties of 16 17 scholarship funding organizations regarding student 18 applications for accounts and funding and 19 administration of accounts; specifying Department of Education duties regarding approved service providers, 20 oversight of scholarship funding organizations, 21 22 investigation and adjudication of complaints, and quarterly reporting by scholarship funding 23 24 organizations; requiring the Auditor General to 25 conduct annual financial and operational audits of 26 participating scholarship funding organizations; Page 1 of 16

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specifying school district duties regarding initial 27 28 evaluations and individual educational plan 29 development and reevaluation; requiring each district 30 school superintendent to review the annual educational evaluations of each participating student; specifying 31 32 requirements for funding accounts; providing a 33 calculation for funding accounts; requiring school 34 districts to report participating students to the 35 department for funding; specifying quarterly payment 36 transfer dates and requiring quarterly transfer of funds by the department to scholarship funding 37 38 organizations; providing that funds remaining in an account at the end of a fiscal year roll over to the 39 40 next fiscal year; specifying the conditions in which an account is terminated; providing that funds 41 42 remaining in an account revert to the state upon 43 termination; exempting the state from liability 44 regarding the awarding or use of accounts; requiring 45 rulemaking; amending s. 1003.01(13); revising the definition of regular school attendance to add 46 47 participation in an account as a method of satisfying 48 regular school attendance; amending s. 11.45, revising the duties of the Auditor General to include annual 49 50 audits of scholarship funding organizations that 51 administer accounts; providing an effective date.

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PCB CIS 14-02 ORIGINAL 2014 53 Be It Enacted by the Legislature of the State of Florida: 54 Section 1. Section 1002.411, Florida Statutes, is created 55 56 to read: 57 1002.411.-Florida Personal Learning Accounts. -58 THE FLORIDA PERSONAL LEARNING ACCOUNT. - The Florida (1) 59 Personal Learning Account is established to enable parents of 60 students with disabilities to customize their child's education 61 using a wide range of instructional services. 62 (2) DEFINITIONS. -(a) "Approved provider" means a provider of specialized 63 64 instructional services approved by the department, individuals 65 providing services through the Agency for Persons with 66 Disabilities, and providers approved pursuant to s. 1002.66. 67 "Certified teacher" means a teacher who holds a valid (b) 68 Florida professional certificate issued pursuant to s. 1012.56 69 to teach academic subjects at the elementary or secondary level. 70 "Curriculum" means a complete course of study for a (C) 71 particular content area or grade level, including any required 72 supplemental materials. 73 "Eligible student" or "participating student" means a (d) 74 student with a disability who is eligible for, or actually 75 participating in, a Personal Learning Account, as applicable. 76 (e) "Student with a disability" means a student in 77 kindergarten to grade 5, with autism, as defined in s. 78 393.063(3); cerebral palsy, as defined in s. 393.063(4); down Page 3 of 16 PCB CIS 14-02

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79 syndrome, as defined in s. 393.063(13); an intellectual 80 disability, as defined in s. 393.063(21); Prader-Willi syndrome, 81 as defined in s. 393.063(25); Spina bifida, as defined in s. 82 393.063(36); and for a student in kindergarten, being a high-83 risk child, as defined in s. 393.063(20)(a). 84 (3) FLORIDA PERSONAL LEARNING ACCOUNT ELIGIBILITY. - The parent of a student who resides in this state may request and 85 86 receive a Florida Personal Learning Account if: 87 The student is eligible to enter kindergarten to grade (a) 88 5 or received a Personal Learning Account established pursuant 89 to this section in the previous school year; (b) 90 The student has been identified as a student with a disability by the school district in which he or she resides and 91 92 the district has completed an individual educational plan 93 written in accordance with rules of the State Board of 94 Education; and 95 The student is assigned to matrix support level IV or (C) 96 V pursuant to s. 1011.62(1). 97 98 For a student who is a first-time applicant, no administrative 99 or judicial proceedings may be pending regarding the contents of the individual educational plan. For a student who is applying 100 to renew a current account, the existence of pending 101 102 administrative or judicial proceedings about a subsequent 103 individual educational plan does not affect continued 104 eligibility for an account. Page 4 of 16

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105	(4) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
106	PARTICIPATION
107	(a) To receive a Personal Learning Account, the parent of
108	an eligible student must:
109	1. No later than 60 days prior to one of the payment
110	transfer dates specified in paragraph (9)(d), submit an
111	application to an eligible scholarship funding organization in
112	order to receive that payment and, if the student does not
113	already have an active individual educational plan, request an
114	evaluation from the school district in which the student
115	resides; and
116	2. Obtain an individual educational plan in accordance
117	with subsection (8) no later than 30 days prior to one of the
118	payment transfer dates specified in paragraph (9)(d) in order to
119	receive that payment.
120	(b) To maintain eligibility in the program the parent of
121	an eligible student must:
122	1. Register the student's participation in a Personal
123	Learning Account with the school district in which the student
124	resides and release the school district from all obligations to
125	educate the student.
126	2. Participate in the initial development of the
127	individual educational plan and annual reevaluation of the plan
128	under subsection (8).
129	3. Submit eligible expenses to the scholarship funding
130	organization designated by the parent for reimbursement of
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PCB CIS 14-02 ORIGINAL 2014 131 qualifying expenditures. Reimbursement requests must be supported by documentation of services rendered, such as 132 133 receipts or invoices, and accompanied by an affidavit signed by 134 the parent certifying his or her compliance with the 135 requirements of this section. Eligible expenses include: 136 a. Specialized instructional services by approved 137 providers that are consistent with the student's individual 138 educational plan. Tuition and fees for instructional services from an 139 b. 140 eligible private school under s. 1002.39(8) or s. 1002.395(8) to 141 implement the student's individual educational plan. 142 c. Private tutoring pursuant to s. 1002.43. 143 Tuition and fees for enrollment in a virtual education d. 144 program provided by an approved virtual education provider 145 pursuant to ss. 1002.37 or 1002.45, or an approved online course offered pursuant to ss. 1003.499 or 1004.0961. 146 147 e. Curriculum. Costs incurred to comply with the annual education 148 f. 149 evaluation required in subparagraphs 4.-6. 150 The fee authorized by paragraph (5)(a). q. 151 Services such as applied behavior analysis as defined h. in s. 627.6686, speech-language pathology as defined in s. 152 153 468.1125, occupational therapy as defined in s. 468.203, and 154 physical therapy as defined in s. 486.021. 155 i. Medical services prescribed by a physician licensed 156 pursuant to ch. 458, if funds remain in the account after the Page 6 of 16 PCB CIS 14-02

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157	purchase of educational services necessary to meet the studen	t's
158	educational needs, provided that such medical services are	
159	related to the student's disability.	
160	4. Maintain a portfolio of records and materials that	
161	consists of:	
162	a. A log of educational instruction and services that i	5
163	made contemporaneously with delivery of the instruction and	
164	services and that designates by title any reading materials	
165	used.	
166	b. Samples of any writings, worksheets, workbooks, or	
167	creative materials used or developed by the student.	
168		
169	The portfolio must be preserved by the parent for 2 years and	
170	made available for inspection by the district school	
171	superintendent, or designee, upon 15 days' written notice.	
172	Nothing in this section shall require the district school	
173	superintendent to inspect the portfolio.	
174		
175	5. Provide for an annual educational evaluation which	
176	documents the student's demonstration of educational progress	at
177	a level commensurate with his or her ability, which may inclu-	de:
178	a. Evaluation of the student's work portfolio by a	
179	certified teacher selected by the parent;	
180	b. Any nationally normed student achievement test	
181	administered by a certified teacher;	
182	c. A statewide, standardized assessment administered by	a
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183 certified teacher, at a location and under testing conditions 184 approved by the school district; 185 d. Evaluation by an individual holding a valid, active 186 license pursuant to the provisions of s. 490.003(7) or (8); or 187 e. Any other valid measurement tool mutually agreed upon 188 by the district school superintendent of the district in which 189 the student resides and the student's parent. 190 The district school superintendent must review and 6. 191 accept the results of the annual educational evaluation of a 192 participating student. If the student does not demonstrate 193 educational progress at a level commensurate with his or her 194 ability, the district school superintendent must notify the 195 parent, in writing, that such progress has not been achieved. If 196 the student remains eligible for a Personal Learning Account, 197 the parent has 1 year from the date of receipt of the written 198 notification to provide remedial instruction to the student. At 199 the end of the 1-year probationary period, the student must be 200 reevaluated pursuant to subparagraph 5. Continued participation 201 in a Personal Learning Account is contingent upon the student 202 demonstrating educational progress commensurate with her or his 203 ability at the end of the probationary period. 204 (b) Procuring the services necessary to educate the 205 student is the responsibility of the parent. Once the student 206 receives a Personal Learning Account, the district school board 207 is not obligated to provide the student with a free appropriate

208 public education. For purposes of s. 1003.57 and the

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209	"Individuals with Disabilities Education Act," a participating
210	student has only those rights that apply to all other
211	unilaterally parentally placed students, except that, when
212	requested by the parent, school district personnel must develop
213	an individual educational plan in accordance with subsection
214	<u>(8).</u>
215	(c) The parent is responsible for the payment of all
216	eligible expenses in excess of the amount in the account in
217	accordance with the terms agreed to between the parent and the
218	providers and may not receive any refund or rebate of any
219	expenditures made in accordance with subparagraph (4)(b)3.
220	(d) A student is only eligible for one Personal Learning
221	Account and may not receive a scholarship under Part III of
222	chapter 1002.
223	(5) ADMINISTRATION OF PERSONAL LEARNING ACCOUNTSA
224	scholarship funding organization participating in the Florida
225	Tax Credit Scholarship Program under s. 1002.395 may establish
226	Personal Learning Accounts for eligible students by:
227	(a) Receiving applications and determining student
228	eligibility in accordance with the requirements of this section.
229	Once an application is approved, the scholarship funding
230	organization must provide the department with information on the
231	student to enable the school district to report the student for
232	funding in accordance with subsection (9). An eligible
233	scholarship funding organization may charge up to a \$25 fee to
234	the parent of an eligible student to establish the Personal
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PCB CIS 14-02 ORIGINAL 2014 235 Learning Account, but may not receive any other fees. (b) Establishing and maintaining separate accounts for 236 237 each eligible student. 238 (c) Verifying qualifying expenditures prior to the receipt 239 of the quarterly distribution by the department. 240 (d) Returning any unused funds to the department when a student is no longer eligible for a Personal Learning Account. 241 242 (6) DEPARTMENT OF EDUCATION OBLIGATIONS. - The department 243 must: 244 (a) Maintain a list of approved providers. 245 Require each eligible nonprofit scholarship-funding (b) 246 organization to verify eligible expenditures prior to the 247 distribution required by paragraph (8)(c). 248 Investigate any written complaint of a violation of (C) 249 this section in accordance with the process established by s. 250 1002.395(9)(f). 251 Notify an eligible nonprofit scholarship-funding (d) 252 organization of any of the organization's identified students 253 who are receiving educational scholarships pursuant to Part III 254 of chapter 1002. 255 (e) Notify an eligible nonprofit scholarship-funding 256 organization of any of the organization's identified students 257 who have established a Personal Learning Account with another 258 eligible nonprofit scholarship-funding organization or have been 259 reported for funding by a school district or the Florida Virtual 260 School. Page 10 of 16 PCB CIS 14-02

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261 (f) Require quarterly reports by an eligible nonprofit 262 scholarship-funding organization regarding the number of 263 students participating in the program, the providers of services 264 to students, and other information deemed necessary by the 265 department. 266 (7) OBLIGATIONS OF THE AUDITOR GENERAL. -267 The Auditor General shall conduct an annual financial (a) 268 and operational audit of accounts and records of each 269 scholarship-funding organization that participates in the 270 Florida Personal Learning Account program. As part of this audit, the Auditor General shall verify, at a minimum, the total 271 272 amount of students served and eligibility of reimbursements made 273 by each scholarship-funding organization and transmit that 274 information to the department. 275 (b) The Auditor General shall notify the department of any 276 scholarship-funding organization that fails to comply with a 277 request for information. 278 SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.-(8) 279 (a) Upon the request of a parent submitted at least 60 280 days prior to a payment transfer date specified in paragraph 281 (9) (d), the school district in which the student resides shall 282 conduct an initial evaluation of a student in accordance with s. 283 1003.57. If a determination is made that the student has a 284 disability and needs special education and related services, an 285 individual educational plan must be developed. 286 (b) Evaluations and individual educational plans must be Page 11 of 16

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287 completed within the timeframes set forth in rules of the state 288 board. If the student has been identified as a student with a 289 disability under the Individuals with Disabilities Education Act 290 pursuant to a current evaluation team report, but the student 291 does not have an individual educational plan because the student 292 is not currently enrolled in a public school, the school 293 district shall prepare an individual educational plan for the 294 student. 295 Upon completion of a student's individual educational (C) 296 plan, the school district shall provide the parent with an 297 estimate of the approximate amount of funds the student may 298 receive in a Personal Learning Account. The school district in which an eligible student 299 (d) 300 resides must: 301 1. Review the annual educational evaluation submitted 302 pursuant to subparagraphs (4)(b)4.-6.; and 303 2. Reevaluate the individual educational plan of each 304 student with a Personal Learning Account annually in 305 consultation with the personnel of providers of the services 306 selected by the parent for the student under subparagraph 307 (4)(b)3. 308 (e) The school district developing the individual 309 educational plan is not obligated to provide a participating 310 student with a free appropriate public education. 311 (f) If, at any time, a parent of a participating student

312 decides to return the student to the school district, the school

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313 district must provide the student with a free appropriate public 314 education. (9) PERSONAL LEARNING ACCOUNT FUNDING AND PAYMENT.-315 316 The maximum amount granted for an eligible student (a) with disabilities shall be calculated in accordance with s. 317 318 1002.39(10)(a). 319 (b) The school district shall report all students who are 320 receiving a Personal Learning Account to the department for 321 funding. These students must be reported separately from other 322 students reported for purposes of the Florida Education Finance 323 Program. 324 (c) Following notification on July 1, September 1, 325 December 1, or February 1 of the number of program participants, the department shall transfer, from General Revenue funds only, 326 327 the amount calculated under paragraph (a) from the school 328 district's total funding entitlement under the Florida Education 329 Finance Program and from authorized categorical accounts to a 330 separate account for the scholarship program for quarterly 331 disbursement to the scholarship funding organization for 332 participating students. 333 (d) After the department verifies the establishment of an 334 account for a participating student by the scholarship funding 335 organization, the department shall make payments to the 336 scholarship funding organization selected by the parent in four 337 equal amounts no later than September 1, November 1, February 1, 338 and April 1 of each academic year in which the account is in Page 13 of 16 PCB CIS 14-02

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339 force.

340	(e) Any funds remaining in a Personal Learning Account for	
341	an eligible student are carried forward to the next fiscal year	
342	until termination of the account. A Personal Learning Account	
343	shall be terminated if the student enrolls in and is reported	
344	for funding in any public educational program under s.	
345	1000.04(1), (3), and (4); is determined ineligible for an	
346	account under subparagraphs (4)(b)6. or (8)(d)2.; graduates from	
347	high school; or reaches 22 years of age, whichever occurs first.	
348	Once an account is terminated all remaining funds revert to the	
349	state.	
350	(10) LIABILITYNo liability shall arise on the part of	
351	the state based on the award or use of a Personal Learning	
352	Account.	
353	(11) The State Board of Education shall adopt rules	
354	pursuant to ss. 120.536(1) and 120.54 to implement this section,	
355	including any rules necessary to coordinate the respective	
356	responsibilities of the department, district school boards, and	
357	scholarship funding organizations regarding the funding and	
358	administration of accounts; criteria, timelines, and a reporting	
359	format for quarterly reports by scholarship funding	
360	organizations; and a standard application form to be used by	
361	parents and scholarship funding organizations.	
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363	Section 2. Subsection (13) of section 1003.01, Florida	
364	Statutes, is amended to read:	
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PCB CIS 14-02 ORIGINAL 2014 365 1003.01 Definitions.-As used in this chapter, the term: 366 (13) "Regular school attendance" means the actual attendance of a student during the school day as defined by law 367 368 and rules of the State Board of Education. Regular attendance 369 within the intent of s. 1003.21 may be achieved by attendance 370 in: 371 Attendance in a public school supported by public (a) 372 funds; Attendance in a parochial, religious, or 373 (b) denominational school; 374 375 (C) Attendance in a private school supported in whole or 376 in part by tuition charges or by endowments or gifts; 377 Participation in a home education program under s. (d) 378 1002.41that meets the requirements of chapter 1002; or 379 Attendance in a private tutoring program under s. (e) 380 1002.43that meets the requirements of chapter 1002; or 381 Participation in a Personal Learning Account under s. (f) 382 1002.411. 383 Section 3. Paragraph (k) is added to subsection (2) and 384 paragraph (y) is added to subsection (3) of section 11.45, 385 Florida Statutes, to read: 386 11.45 Definitions; duties; authorities; reports; rules.-387 DUTIES.-The Auditor General shall: (2) 388 Annually conduct financial and operational audits of (k) 389 all scholarship-funding organizations participating in the 390 Personal Learning Account program established by s. 1002.411. Page 15 of 16 PCB CIS 14-02

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392	The Auditor General shall perform his or her duties
393	independently but under the general policies established by the
394	Legislative Auditing Committee. This subsection does not limit
395	the Auditor General's discretionary authority to conduct other
396	audits or engagements of governmental entities as authorized in
397	subsection (3).
398	
399	(3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTSThe
400	Auditor General may, pursuant to his or her own authority, or at
401	the direction of the Legislative Auditing Committee, conduct
402	audits or other engagements as determined appropriate by the
403	Auditor General of:
404	(y) The accounts and records of any scholarship-funding
405	organization participating in the Personal Learning Account
406	program established by s. 1002.411.
407	Section 4. This act shall take effect July 1, 2014.
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