A bill to be entitled

An act relating to administrative procedures; amending s. 120.54(1)(b), F.S.; revising deadline to propose rules implementing new laws; amending s. 120.74, F.S.; revising requirements for agency regulatory plans, rulemaking reviews and reporting; requiring publication by specific dates of notices of rule development and of proposed rules necessary to implement new law; repealing s. 120.745, F.S., relating to Legislative review of agency rules in effect on or before November 16, 2010; repealing s. 120.7455, F.S., relating to Legislative survey of regulatory impacts; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (1) of section 120.54, Florida Statutes, is amended to read:

120.54 Rulemaking.-

- (1) GENERAL PROVISIONS APPLICABLE TO ALL RULES OTHER THAN EMERGENCY RULES.—
- (b) Whenever an act of the Legislature is enacted which requires implementation of the act by rules of an agency within the executive branch of state government, such rules shall be drafted and formally proposed as provided in this section within the times provided in s. 120.74(6)-(8) 180 days after the effective date of the act, unless the act provides otherwise.

Section 2. Section 120.74, Florida Statutes, is amended to read:

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(Substantial rewording of section. See s. 120.74, F.S., for present text.)

120.74 Agency annual rulemaking and regulatory plan reports.—

- (1) Regulatory plan. No later than October 1 of each year, each agency shall prepare a regulatory plan identifying each law enacted or amended in the previous 12 months that created or altered the duties or authority of the agency and each law the agency expects to implement by undertaking any rulemaking proceeding during the then-current fiscal year, the reasons for such rulemaking, and whether such rulemaking is intended to simplify, clarify, increase efficiency, better coordinate with other agencies, or reduce regulatory costs, or to delete rules that are obsolete, unnecessary or redundant of statute.
 - (a) The plan may exclude emergency rules.
- (b) The plan may exclude any law that creates or alters duties or authority of all or most state agencies, if such laws have been identified as such by letter to the committee from the Governor, the Attorney General, the Senate President, or the Speaker of the House.
- (c) For each law identified in the plan as enacted or amended in the previous 12 months the agency shall state:
- 1. Whether the agency must adopt rules to implement the law.
- 2. If rulemaking is necessary to implement the law, whether a notice of rule development has been published and the date by which the agency expects to publish the notice of proposed rule under s. 120.54(3)(a).

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- 3. If rulemaking is not necessary to implement the law, a concise written explanation of the reasons the law may be implemented without further rulemaking.
- (d) The plan shall also include a list of all rules adopted, all rules repealed, and all rules amended by the agency during the previous fiscal year, identifying which such rule changes were itemized in a prior year's regulatory plan.
- (e) The plan shall include the following certification executed on behalf of the agency by both the agency head, or, if the agency head is a collegial body, the chair or equivalent presiding officer, and the agency General Counsel or, if the agency does not have a General Counsel, the individual acting as principal legal advisor to the agency head:
 - 1. Verifying the plan is accurate;

- 2. Verifying that the agency regularly reviews all of its rules and the time period during which all rules have most recently been reviewed to determine if they remain consistent with the agency's rulemaking authority and the law implemented.
- (2) No later than October 1 of each year, each agency
 shall:
- (a) Publish its regulatory plan on its internet website. A clearly labeled link to the plan must be included on the agency's primary internet website homepage;
- (b) Deliver by electronic communication to the committee a copy of the certification required in subsection (1)(e); and
- (c) Deliver by electronic communication to the Department of State a notice of publishing the agency's regulatory plan, including a hyperlink or internet address providing direct

access to the published plan, for publication in the next available Florida Administrative Register.

- (3) As an alternative to subsection (2), each board established by s. 20.165(4) may coordinate with the Department of Business and Professional Regulation, and each board established by s. 20.43(3) may coordinate with the Department of Health, for inclusion of the board's plan and the board's notice of publication in the coordinating department's plan and notice, and for delivery of required documentation to the committee.
- (4) A copy of the certification required in subsection (1)(e), clearly designated as such, shall be included with the annual budget documents for the agency filed with the Senate and the House.
 - (5) No later than October 15 of each year:
- (a) For each board established by s. 20.165(4), the

 Department of Business and Professional Regulation shall publish
 on its internet website and file with the committee a statement
 of whether the department concurs in each rulemaking undertaking
 identified by the board's regulatory plan.
- (b) For each board established by s. 20.43(3), the

 Department of Health shall publish on its internet website and

 file with the committee a statement of whether the department

 concurs in each rulemaking undertaking identified by the board's regulatory plan.
- (6) No later than November 1 of each year, each agency shall publish a notice of rule development under s. 120.54(2) for each law identified in the agency's plan pursuant to subparagraph(1)(c)1. for which rulemaking is necessary to

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implement but for which the agency had not reported the
publication of a notice of rule development under subparagraph
(1)(c)2.

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- (7) The agency shall publish the notice of proposed rule under s. 120.54(3)(a) for each rule implementing a law identified in the agency's plan pursuant to subparagraph(1)(c)1. for which rulemaking is necessary no later than January 1 of the year following the deadline for the plan or a later date specified pursuant to subparagraph (1)(c)2. which must be no later than April 1 following the deadline for the plan.
- (8) SUPPLEMENTING THE REGULATORY PLAN. Subsequent to the preparation of the plan, the agency shall supplement the plan within 30 days of enactment of any law enacted prior to the next regular legislative session if such law substantively alters the agency's specifically delegated legal duties. The supplement shall include the information required in paragraphs (1)(b) and (1) (c) and shall be published and documentation delivered as required in subsection (2). The agency shall deliver notice of publishing the supplement, including a hyperlink for direct access to the published supplement, for publication in the next available Florida Administrative Register. For each law reported in the supplement, if rulemaking is necessary to implement the law, the agency shall publish a notice of rule development by the later of the date provided in subsection (6) or 60 days from the effective date of the law and any notice of proposed rule shall be published by the later of the date provided in subsection (7) or 120 days from the effective date of the law.
 - (9) FAILURE TO COMPLY. If an agency fails to comply with

any requirement of this section, the entire rulemaking authority delegated to the agency by the Legislature under any statute or law shall be suspended automatically as of the due date of the required action and shall remain suspended until the date the agency completes the required act or until the end of the next regular session of the Legislature, whichever occurs first.

- (a) During the period of any suspension under this subsection the agency has no authority to file rules for adoption under s. 120.54, but may complete any act required by this section.
- (b) A suspension under this subsection does not authorize an agency to promulgate or apply any statement defined as a rule under s. 120.52(16).
- (c) A suspension under this subsection shall toll the time requirements under s. 120.54 for filing any rule for adoption in a rulemaking proceeding the agency initiated before the date of the suspension, which time requirements shall resume on the date the suspension ends.
 - (10) Educational units are exempted from this section.
- Section 3. <u>Section 120.745</u>, Florida Statutes, is repealed.
- Section 4. <u>Section 120.7455, Florida Statutes, is</u> repealed.

Section 5. Upon this act becoming law, any suspension of rulemaking authority under s. 120.745, Florida Statutes, or s. 120.7455, Florida Statutes, is terminated automatically. The termination of a suspension of rulemaking authority under this section does not affect any restriction, suspension, or prohibition of rulemaking authority under any other provision of

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169 <u>law. This section serves no other purpose and shall not be</u>
170 codified in the Florida Statutes.

Section 6. This act shall take effect July 1, 2014.

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