

# **APPROPRIATIONS COMMITTEE**

Wednesday, February 3, 2016 9:30 AM – 2:00 PM 212 Knott Building

Meeting Packet

Volume II



## The Florida House of Representatives

## **Appropriations Committee**

Steve Crisafulli Speaker Richard Corcoran Chair

## **AGENDA**

Wednesday, February 3, 2016 212 Knott Building 9:30 AM – 2:00 PM

- I. Call to Order/Roll Call/Opening Remarks
- II. Consideration of the following proposed committee bill:

PCB APC 16-01 -- General Appropriations Act

III. Consideration of the following bills:

HB 5101 Medicaid by Health Care Appropriations Subcommittee, Hudson

**HB 5103** Alzheimer's Disease Research by Health Care Appropriations Subcommittee, Hudson

IV. Consideration of the following proposed committee bills:

PCB APC 16-02 -- Implementing the 2016-17 General Appropriations Act

PCB APC 16-03 -- State-Administered Retirement Systems

PCB APC 16-04 -- Collective Bargaining

V. Adjournment

#### **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

HB 5101

PCB HCAS 16-02 Medicaid

**SPONSOR(S):** Health Care Appropriations Subcommittee, Hudson

TIED BILLS:

**IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF	
Orig. Comm.: Health Care Appropriations Subcommittee	10 Y, 2 N	Clark Dobson	Pridgeon	
1) Appropriations Committee		Clark V	Leznoff	

#### **SUMMARY ANALYSIS**

The bill conforms statutes to the funding decisions related to the Medicaid Program included in the House proposed General Appropriations Act (GAA) for Fiscal Year 2016-2017. The bill:

- Transfers appeals related to Medicaid programs directly administered by the Agency for Healthcare Administration (AHCA) from the Department of Children and Families (DCF) to AHCA.
- Amends 409.905, F.S., relating to the methodology of calculating payments for Medicaid
  hospital outpatient reimbursement through a prospective payment methodology; eliminates the
  requirement that the reimbursement payment system be cost based; specifies dates by which
  AHCA may correct hospital outpatient rate calculation errors; deletes obsolete requirements
  pertaining to the previous reimbursement methodology.
- Amends the definition of "Medicaid Payment" for purposes of the Statewide Medicaid Residency Program distribution formula, which pays hospitals for inpatient costs associated with Graduate Medical Education (GME).
- Repeals certain statutes related to reimbursement methods for Disproportionate Share Hospital (DSH) payments; payment methodologies will be delineated via the GAA rather than through statutory formula.
- Allows Broward County's All-Inclusive Care for the Elderly program to serve frail elders in Miami-Dade County.

The bill provides an effective date of July 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h5101.APC

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

#### Florida's Medicaid Program

Medicaid is a joint federal and state funded program that provides health care for low income Floridians. AHCA administers the program with financing from federal and state sources. Medicaid enrolls over 3.8 million Floridians and its enrollees make up over 20 percent of Florida's population. Medicaid's estimated expenditure for FY 2015-16 is \$24.9 billion. The total Medicaid budget for the current state fiscal year is over \$24.5 billion. Federal funds comprise 60.5% or \$14.6 billion of this amount. The state statutory authority for the Medicaid program is contained in ch. 409, F.S.

Medicare and Medicaid account for 58 percent of nationwide hospital care.<sup>5</sup> Hospitals are not required to participate in Medicaid. However, non-profit hospitals must provide care for Medicare and Medicaid beneficiaries in order to receive a federal tax exemption.<sup>6</sup> Each state operates its own Medicaid program under a state plan that must be approved by the federal Centers for Medicare and Medicaid Services.<sup>7</sup> The state plan outlines current Medicaid eligibility standards, policies, and reimbursement methodologies, including inpatient and outpatient hospital rate charges. The State Plan may be modified via waiver, which permits specific deviations from state or federal requirements detailed in the State Plan.<sup>8</sup> Florida's State Plan and its attachments provide the methodology for reimbursing hospitals for inpatient and outpatient Medicaid services.<sup>9</sup>

#### **Eligibility and Benefits**

Applicants for Medicaid must be United States citizens or qualified noncitizens, must be Florida residents, and must provide social security numbers for data matching. While self-attestation is permitted for a number of data elements on the application, most components are matched through the Federal Data Services Hub.<sup>10</sup> Applicants must agree to cooperate with Child Support Enforcement during the application process.<sup>11</sup> In order to qualify for Medicaid, beneficiaries must fall into a benefit category and meet the related age, income and asset requirements. The benefit categories are:

- Aged or disabled individuals receiving social security income.
- Pregnant women
- Children on Medicaid, including their parents, caretakers and children.
- Medically needy individuals with high healthcare costs

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Agency for Health Care Administration, Statewide Medicaid Enrollment Report December 2015, available at <a href="http://ahca.myflorida.com/Medicaid/Finance/data\_analytics/enrollment\_report/index.shtml">http://ahca.myflorida.com/Medicaid/Finance/data\_analytics/enrollment\_report/index.shtml</a> (last visited December 17, 2015). See also <a href="http://quickfacts.census.gov/qfd/states/12000.html">http://quickfacts.census.gov/qfd/states/12000.html</a>

<sup>&</sup>lt;sup>2</sup> Agency For Health Care Administration Presentation to Senate Health and Human Services Committee October 20, 2015 available at <a href="http://www.fdhc.state.fl.us/medicaid/recent\_presentations/Florida\_Medicaid\_to\_Senate\_HHS\_Appropriations\_2015-10-20.pdf">http://www.fdhc.state.fl.us/medicaid/recent\_presentations/Florida\_Medicaid\_to\_Senate\_HHS\_Appropriations\_2015-10-20.pdf</a> (last visited December 17, 2015)

<sup>&</sup>lt;sup>3</sup> Chapter 2015-532, Laws of Florida Section 3, human services, lines 220A and 230A.

<sup>&</sup>lt;sup>4</sup> Supra note 2, at slide 3.

<sup>&</sup>lt;sup>5</sup> American Hospital Association, Underpayment by Medicare and Medicaid Fact Sheet 2015, available at <a href="http://www.aha.org/content/15/medicaremedicaidunderpmt.pdf">http://www.aha.org/content/15/medicaremedicaidunderpmt.pdf</a> (last visited December 17, 2015). <sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> Medicaid.gov, Medicaid State Plan Amendments, available at http://www.medicaid.gov/state-resource-center/medicaid-state-plan-amendments/medicaid-state-plan-amendments.html (last visited December 17, 2015).

<sup>&</sup>lt;sup>8</sup> Medicaid.gov, Medicaid Waivers <a href="http://www.medicaid.gov/medicaid-chip-program-information/by-topics/waivers/waivers.html">http://www.medicaid.gov/medicaid-chip-program-information/by-topics/waivers/waivers.html</a> (last visited 12/17/2015)

<sup>&</sup>lt;sup>9</sup> Agency for Health Care Administration, Medicaid State Plan Under Title XIX of the Social Security Act Medical Assistance Program, available at <a href="http://www.fdhc.state.fl.us/Medicaid/stateplan.shtml">http://www.fdhc.state.fl.us/Medicaid/stateplan.shtml</a> (last visited December 17, 2015).

<sup>&</sup>lt;sup>10</sup> Florida Department of Children and Families, Family-Related Medicaid Programs Fact Sheet, (January 2015), p.3, <a href="http://www.dcf.state.fl.us/programs/access/docs/Family-RelatedMedicaidFactSheet.pdf">http://www.dcf.state.fl.us/programs/access/docs/Family-RelatedMedicaidFactSheet.pdf</a> (last visited: December. 17, 2015).

- Former foster children up to age 26<sup>12</sup> (Note: there is no income requirement for foster children)
- · Foreigners experiencing a medical emergency

Income Req	uirements	for Florida N	ledicaid Eligib	ility <sup>13</sup>	
Children	Children Pregnant Parent	Parents	Other Adults		
Ages 0-1	Ages 1-5	Ages 6-18	Women		
206%Federal Poverty Line (FPL)	140% FPL	133% FPL	191% FPL	30% FPL	0%FPL

Federal poverty guidelines are updated every year by the Census Bureau. The guidelines are used to adopt the threshold for eligibility for financial assistance under a number of different social and human service programs, including Medicaid and the Children's Health Insurance Program.

Family Size	100%	133%	150%	200%
1	\$11,770	\$15,654	\$17,655	\$23,540
2	\$15,930	\$21,187	\$23,895	\$31,860
3	\$20,090	\$26,720	\$30,135	\$40,180
4	\$24,250	\$32,252	\$36,375	\$48,500
5	\$28,410	\$37,785	\$42,615	\$56,820
	Add \$4,160 for	each person after 5.		

Federal law establishes minimum Medicaid Benefits, which all states must offer. Such minimum benefits include physician services, hospital services, home health services, and family planning. <sup>15</sup> For children under 21, benefits must include the Early and Periodic Screening, Diagnostic and Treatment services, which correct or ameliorate defects, illnesses and conditions discovered by screening services, consistent with federal law. <sup>16</sup> States can also offer optional benefits, pending federal approval. Florida's optional benefits include prescription drugs, adult dental services, and dialysis. <sup>17</sup>

#### **Medicaid Hearings**

Pursuant to federal law, AHCA must have a system to conduct Fair Hearings for Medicaid recipients/enrollees whose Medicaid services are denied, suspended or reduced. <sup>18</sup> Currently, The Office of Fair Hearings within the Department of Children and Families (DCF) administers these hearings on behalf of AHCA. <sup>19</sup> The Fair Hearing jurisdiction of DCF's Office of Appeal Hearings covers not only Medicaid services, but other areas within DCF's purview including eligibility and food stamp benefits. DCF rules govern all hearings conducted by the Department. <sup>20</sup>

In 2014, AHCA began enrolling Medicaid Beneficiaries in managed care plans, pursuant to the Statewide Medicaid Managed Care program. <sup>21</sup> The program, authorized by a federal Medicaid waiver, permits AHCA to

<sup>12</sup> http://www.myflfamilies.com/service-programs/access-florida-food-medical-assistance-cash/medicaid

<sup>&</sup>lt;sup>13</sup> U.S. Centers for Medicare and Medicaid Services, Medicaid.gov, Florida, <a href="http://www.medicaid.gov/medicaid-chipprogram-information/by-state/florida.html">http://www.medicaid.gov/medicaid-chipprogram-information/by-state/florida.html</a> (last visited December 21, 2015).

<sup>&</sup>lt;sup>14</sup> U.S. Department of Health and Human Services, Centers for Medicare and Medicaid Services, Medicaid and CHIP Program Information - 2015 Federal Poverty Level Charts <a href="http://www.medicaid.gov/medicaid-chip-programinformation/by-topics/eligibility/downloads/2015-federal-poverty-level-charts.pdf">http://www.medicaid.gov/medicaid-chip-programinformation/by-topics/eligibility/downloads/2015-federal-poverty-level-charts.pdf</a> (last visited December 21, 2015).

<sup>15</sup> Section 409.905, F.S.

<sup>16</sup> See Section 1905 9(r) of the Social Security Act

<sup>17</sup> Section 409.906, F.S.

<sup>18</sup> see 42 CFR ss. 431 and 438

<sup>19</sup>Rule 65-2.042, F.A.C, see also 409.285, F.S.

<sup>&</sup>lt;sup>20</sup> Supra, note 19.

<sup>21</sup> ch, 2011-134, L.O.F

contract with Managed Care Organizations (MCOs) in 11 regions of the state. In turn, the MCOs provide comprehensive Medicaid coverage to most of the state's Medicaid enrollees. 22

Following the 2014 implementation of Statewide Medicaid Managed Care (SMMC), Medicaid hearings no longer revolve around AHCA action. Rather, hearings arise when a Medicaid recipient appeals an MCO's denial, suspension or reduction of Medicaid service.<sup>23</sup> Thus most, if not all, witnesses involved in SMMC Fair Hearings are employees or contractors of the MCO. Likewise, documentary evidence is created by, and in the sole possession of, the MCOs, not AHCA. Consequently, federal law requires the MCO itself (rather than AHCA) be a party to hearings that arise when Medicaid beneficiaries appeal an MCO's denial of Medicaid Services.<sup>24</sup> DCF's fair hearings rule pre-dates implementation of SMMC, and conflicts with federal law because it requires AHCA to be the sole party to all Medicaid service related fair hearings—including SMMC fair hearings.<sup>25</sup>

#### Florida's current outpatient reimbursement model

Florida's Medicaid program reimburses hospital outpatient services using a flat-rate based on hospital specific costs. This rate is referred to as a "per diem." The state audits hospital cost-reports annually to ensure hospital costs justify the per diem paid. Currently, errors in source data or calculations must be discovered before October 31 in order to be reconciled in the same rate period. If discovered after October 31, must be reconciled in a subsequent period. Several years later, the state can retroactively adjust per-diem rates based on the audit, thereby ensuring payments match actual costs incurred.<sup>26</sup> This retroactive payment system creates significant variation in Medicaid payments because reimbursement is tied to costs at specific hospitals.2

Consequently, the Florida Legislature commissioned a 2015 study to explore transitioning from the current method of retroactive outpatient payment, to an Outpatient Prospective Payer System (OPPS).<sup>28</sup> Normally, an OPPS uses algorithms to categorize the average cost of services, devices, and supplies associated with providing a specific Medicaid Service.<sup>29</sup> The algorithm uses this average cost estimate to assign a relative weight for individual Medicaid services and multiplies the relative weight by a base rate of reimbursement to arrive at a base payment. 30 Unlike AHCA's current system, OPPS incentivizes payers and providers to manage overall cost of care because payment does not change based on an individual hospital's cost of providing services. 31 Instead, a provider hospital's net revenue from Medicaid Outpatient services will depend upon the hospital's costs relative to the statewide average.

## **Medicaid Residency Program**

In 2013, the Legislature created the Statewide Medicaid Residency Program (SMRP) to fund graduate medical education (GME).<sup>32</sup> GME is the education and training of physicians following graduation from a medical school in which physicians refine the clinical skills necessary to practice in a specific medical field (surgery, dermatology, family practice, etc.). GME or "residency" programs for allopathic and osteopathic physicians include internships, residency training, and fellowships. These residency programs vary in length from three to seven years. 33 Previously, graduate medical education was reimbursed through hospital inpatient and outpatient reimbursements.

<sup>&</sup>lt;sup>22</sup> See Generally s. 409.964, F.S.

<sup>&</sup>lt;sup>23</sup> The service may be denied because a peer review physician employed by a Quality Improvement Organization under contract with the MCO found that the Medicaid service requested by the enrollee is not Medically necessary. Supra 12 <sup>24</sup> 42 CFR s. 438.408 (f)(2).

<sup>&</sup>lt;sup>25</sup> See Rule 65-2.042, F.A.C. (Parties in any Section 120.569, F.S., proceedings are agencies and appellants. Party includes the

Agency.)

26 Outpatient Prospective Payment System Design for Medicaid, prepared for the Agency for Healthcare Administration on November 30, 2015 by Navigant Healthcare at 6, on file with Healthcare Appropriations committee staff.

<sup>&</sup>lt;sup>28</sup> Chapter 2014-51, Section 3, Laws of Florida.

<sup>&</sup>lt;sup>29</sup> *Id*.

<sup>&</sup>lt;sup>30</sup> *Id.*, at 16

<sup>&</sup>lt;sup>31</sup> *Id*.

<sup>&</sup>lt;sup>32</sup> See ch. 2013-48, Laws of Florida

<sup>&</sup>lt;sup>33</sup>Office of Program and Policy Analysis and Governmental Accountability, Florida's Graduate Medical Education System, February 2014, at 2, available at <a href="http://www.oppaga.state.fl.us/MonitorDocs/Reports/pdf/1408rpt.pdf">http://www.oppaga.state.fl.us/MonitorDocs/Reports/pdf/1408rpt.pdf</a>. STORAGE NAME: h5101.APC

The SMRP defines "Medicaid payment" as payments made to reimburse a hospital for direct inpatient services, as determined by the AHCA.<sup>34</sup> Consequently, AHCA must calculate an allocation fraction in accordance with statutory formula on or before September 15 of each year. A hospital's annual allocation equals the funds appropriated for the SMRP in the GAA multiplied by its allocation fraction. Regardless of the formula, a hospital's annual allocation may not exceed two-times the average per FTE amount for all hospitals. Any funds beyond this amount must be redistributed to participating hospitals whose annual allocation does not exceed this limit. AHCA must distribute each participating hospital's annual allocation in four installments on the final business day of each quarter of the state fiscal year.<sup>35</sup>

## **Disproportionate Share Hospital Programs**

Federal law requires state Medicaid programs to make Disproportionate Share Hospital (DSH) payments to qualifying hospitals that serve a large number of Medicaid recipients and uninsured individuals. Accordingly, the federal government provides an annual limited DSH allotment to each state. States may appropriate these federal funds based on the amount of state dollars appropriated as matching funds for the federal DSH allotment, up to the federal limit. The Legislature distributes DSH funds to each eligible facility in accordance with statutory formula. However, the legislature can make specific allocations which deviate from this formula. For states to receive DSH payments, federal law requires states to submit an independent certified audit and an annual report to the secretary of the federal Department of Health and Human Services, describing DSH payments made to each DSH hospital. Florida law requires the AHCA to use audited data from specified years to determine the amount of Medicaid and charity care to be used in calculating DSH payments<sup>37</sup>.

#### Program of All-Inclusive Care for the Elderly (PACE)

The Florida PACE project provides alternative, long-term care options for elders who qualify for Medicare and the state Medicaid program. The PACE project was initially authorized in ch. 98-327, L.O.F., and is codified in s. 430.707(2), F.S. The PACE model targets individuals who would otherwise qualify for Medicaid nursing home placement and provides them with a comprehensive array of home and community based services at a cost less than the cost of nursing home care. The PACE project is administered by the Department of Elder Affairs in consultation with the AHCA. In addition to receiving the necessary legislative authority, developing a new PACE organization or expanding an existing program is a lengthy process that includes: identifying a service area, acquiring and renovating a PACE facility and processing the PACE application through the state and the federal review systems. The PACE program for Southeast Florida is located in Broward County, and has 150 slots for serving frail elders who live in Broward.<sup>38</sup>

## **Effect of Proposed Changes**

#### **Medicaid Hearings**

This legislation amends s. 409.285, F.S., giving AHCA statutory authority to hear and render final administrative decisions on appeals relating to Medicaid programs directly administered by the agency, including SMMC appeals. Appeals relating to the Medicaid Program administered by the Agency for Persons with Disabilities and DCF's own Medicaid eligibility decisions would remain under the jurisdiction of the existing Medicaid Fair Hearings program within DCF. Finally, the bill obligates AHCA to seek federal approval as necessary. Such approval includes seeking amendments to the State Plan and applicable federal waivers.<sup>39</sup>

#### **Outpatient Reimbursement**

The bill amends s. 409.905, F.S., replacing AHCA's existing per diem and retroactive adjustment fee methodology for Medicaid outpatient care, with a prospective payment system. Under the new system, AHCA

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<sup>&</sup>lt;sup>34</sup> *Id*.

<sup>&</sup>lt;sup>35</sup> *Id*.

<sup>&</sup>lt;sup>36</sup> 409.911, F.S. "**Disproportionate share program.**—Subject to specific allocations established within the General Appropriations Act and any limitations established pursuant to chapter 216, the agency shall distribute, pursuant to this section, moneys to hospitals providing a disproportionate share of Medicaid or charity care services by making quarterly Medicaid payments as required." <sup>37</sup> s. 409.911, F.S.

<sup>38</sup> Chapter 2012-33, Laws of Florida.

<sup>&</sup>lt;sup>39</sup>Supra note11, at 2

will calculate reimbursement rates annually; the new rates will go into effect on October 1 during the first year of implementation and on July 1 every year thereafter. The new methodology must function like an OPPS by categorizing the amount and type of services used in outpatient visits, and group together procedures that share similar characteristics and costs. The bill also amends deadlines for discovering errors in cost data to reflect the new implementation schedule, and updates the term "Medicaid payments" to include outpatient services.

#### **Medicaid Residency Program**

This legislation amends s. 409.909 to modify the definition of "Medicaid payments" under the SMRP to include outpatient services. This change is necessitated by the proposed transition to a prospective outpatient payment system. This is similar to transition that occurred when Florida moved to inpatient Diagnosis Related Groups.

#### **Disproportionate Share Hospital Program**

This bill repeals ss. 409.911, 409.9113, 409.9118, and 409.9119, F.S., which relate to the DSH program and AHCA's obligation to issue DSH payments to different types of hospitals. The parameters for future DSH payments will be prescribed by the GAA, instead of statutory formula. The bill amends ss. 409.915 and 409.9116 to conform with issuance of DSH payments through the GAA instead of the existing statutory framework.

## **Program of All-Inclusive Care for the Elderly (PACE)**

The bill amends Chapter 2012-33, Laws of Florida, and allows the existing PACE organization in Broward County to serve frail elders residing in Miami-Dade County using existing slots.

#### **B. SECTION DIRECTORY:**

Section 1:	Amends 409 285 r	relating to Medicaid	hearings and appeals.
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**Section 2:** Amends 409.905 relating to Medicaid payment methodology.

Section 3: Amends 409.909 relating to Calculating Medicaid payments.

**Section 4:** Amends 409.9115 relating to the Disproportionate Share Program for mental health hospitals.

Section 5: Amends 409.9116 relating the Disproportionate Share and Financial Assistance Program for rural hospitals.

**Section 6:** Amends Section 18 of chapter 2012-33, 2012 Laws of Florida, relating to PACE.

Section 7: Repeals 409.911, 409.9113, 409.9118, and 409.9119 relating to the Disproportionate Share Programs.

**Section 8:** Amends 409.908 relating to Reimbursement of Medicaid providers.

Section 9: Amends 1009.66 relating to Nursing Student Loan Forgiveness Program.

**Section 10:** Amends 1009.67 relating to Nursing Scholarship Program.

Section 11: Provides effective date.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

\$472,950,551 in federal Medicaid funds will be generated through the implementation of the Hospital Outpatient Prospective Payment System, the GME program, and the DSH programs:

- Hospital Outpatient Services = \$133,680,384
- Graduate Medical Education = \$120.372.730
- Disproportionate Share Hospital Program = \$218,897,437

## 2. Expenditures:

The House proposed GAA will provide a transfer of 2 full-time equivalent (FTE) positions with associated rate and resources from DCF to AHCA to address the increased workload at AHCA resulting from the transfer of Medicaid related hearings from DCF.

Additionally, the House proposed GAA will contain the following appropriations:

	. , , ,	FY 2016-17
HOSPITAL OUTPATIENT SERVICES		
General Revenue	\$	54,136,186
Grants and Donations Trust Fund	\$	10,617,692
Medical Care Trust Fund	\$	133,680,384
Public Medical Assistance Trust Fund	\$	20,768,022
Refugee Assistance Trust Fund  Total	\$ <b>\$</b>	603,783 <b>219,806,067</b>
GRADUATE MEDICAL EDUCATION		
General Revenue	\$	37,937,270
Grants and Donations Trust Fund	\$	38,990,000
Medical Care Trust Fund	\$	120,372,730
Total	\$	197,300,000
REGULAR DISPROPORTIONATE SHARE (DSH)		
General Revenue	\$	750,000
Grants and Donations Trust Fund	\$	87,562,687
Medical Care Trust Fund	\$	138,712,215
Total	\$	227,024,902
RURAL HOSPITAL FINANCIAL ASSISTANCE (RURAL DSH)		
General Revenue	\$	1,220,185
Grants and Donations Trust Fund	\$	3,534,825
Medical Care Trust Fund	\$	5,505,183
Total	\$	10,260,193
MENTAL HEALTH HOSPITAL DSH		
Medical Care Trust Fund	\$	72,236,154
Total	\$	72,236,154
TUBERCULOSIS DSH		with Additional research and a comment
Medical Care Trust Fund	\$	2,443,885
Total	\$	2,443,885
DISPRPORTIONATE SHARE HOSPITAL (DSH) SUBTOTAL		
General Revenue	\$	1, 970, 185
Grants and Donations Trust Fund	\$	91,097,512
Medical Care Trust Fund	\$	218,897,437
SUBTOTAL	\$	311,965,134
TOTAL BUDGETARY IMPACT		
General Revenue	\$	94,043,641
Grants and Donations Trust Fund		a control of the control of the control
Medical Care Trust Fund	\$	140,705,204
TO DESCRIPTION OF THE PROPERTY	\$	472,950,551
Public Medical Assistance Trust Fund	\$	20,768,022
Refugee Assistance Trust Fund	\$	603,783
Total	\$	729,071,201

#### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

Revenues:

None.

#### 2. Expenditures:

In order to earn matching federal dollars for the GME and DSH programs, local governments and other local political subdivisions would be required to provide \$130,087,512 in contributions.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Some private hospitals may see adjustments to the rate of Medicaid reimbursement for outpatient care. The amount and impact of these adjustments will depend on whether hospital costs are above or below the statewide average as calculated by AHCA. Hospitals may decide to purchase software licenses for use with outpatient EAPG. Costs would range from \$4,500 to \$30,000 annually based on hospital size. Additionally, hospitals providing a disproportionate share of Medicaid or charity care services will receive additional reimbursement toward the cost of providing care to uninsured and underinsured individuals. Hospitals eligible for the Statewide Medicaid Residency Program and the Graduate Medical Education Startup Bonus Program will receive additional reimbursement under the parameters of the programs.

#### D. FISCAL COMMENTS:

The AHCA will distribute a total of \$311,965,134 through the federal Disproportionate Share Program to hospitals providing a disproportionate share of Medicaid or charity care services. Additionally, the AHCA will distribute \$197,300,000 to hospitals eligible for the Statewide Medicaid Residency Program and the Graduate Medical Education Startup Bonus Program.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

None.

2. Other:

None.

## **B. RULE-MAKING AUTHORITY:**

This bill authorizes AHCA to adopt rules as necessary in order to conduct hearings on the SMMC program and related federal waivers. The bill also authorizes AHCA to implement a prospective payment methodology and removes the agency's authority relating to the prior, cost-based reimbursement methodology.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h5101.APC DATE: 2/1/2016

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A bill to be entitled An act relating to Medicaid; amending s. 409.285, F.S.; providing procedures for appeals by applicants for public assistance based on the agency administering the Medicaid program; providing responsibilities of the Agency for Health Care Administration as the hearing authority for certain appeals; authorizing the agency to adopt rules; exempting the rules from certain time requirements under certain conditions; exempting certain agency hearings relating to the Medicaid program from uniform rules of procedure that require such hearings to be conducted by an administrative law judge; amending s. 409.905, F.S.; revising the methodology for establishing reimbursement rates for outpatient hospital services; amending s. 409.909, F.S.; revising the definition of the term "Medicaid payments" to include payments for certain outpatient services; amending chapter 2012-33, Laws of Florida; requiring a Program of All-Inclusive Care for the Elderly (PACE) organization in Broward County to serve frail elders in Miami-Dade County; repealing ss. 409.911, 409.9113, 409.9118, and 409.9119, F.S., relating to the disproportionate share program; amending ss. 409.908, 409.9115, 409.9116, 1009.66, and 1009.67, F.S.; conforming references and cross-references to changes

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27 made by the act; providing an effective date. 28 29 Be It Enacted by the Legislature of the State of Florida: 30 Section 1. Section 409.285, Florida Statutes, is amended 31 to read: 32 33 409.285 Opportunity for hearing and appeal. If an application for public assistance is not acted 34 upon within a reasonable time after the filing of the 35 36 application, or is denied in whole or in part, or if an 37 assistance payment is modified or canceled, the applicant or 38 recipient may appeal the decision to the Department of Children 39 and Families in the manner and form prescribed by the department. 40 41 (a) Appeals related to Medicaid programs directly 42 administered by the Agency for Health Care Administration, 43 including appeals related to the Statewide Medicaid Managed Care program and associated federal waivers, shall be appealed to the 44 Agency for Health Care Administration in the manner and form 45 46 prescribed by the agency. 47

- (b) Medicaid eligibility decisions made by the department shall be appealed to the department.
- (c) Appeals related to Medicaid programs administered by the Agency for Persons with Disabilities are subject to s. 393.125.
  - (2) The hearing authority for appeals heard by the

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CODING: Words stricken are deletions; words underlined are additions.

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department may be the Secretary of Children and Families, a panel of department officials, or a hearing officer appointed for that purpose. The hearing authority is responsible for a final administrative decision in the name of the department on all issues that have been the subject of a hearing. With regard to the department, the decision of the hearing authority is final and binding. The department is responsible for seeing that the decision is carried out promptly. The hearing authority for appeals heard by the Agency for Health Care Administration may be the Secretary of Health Care Administration, a panel of agency officials, or a hearing officer appointed for that purpose. The hearing authority is responsible for a final administrative decision in the name of the agency on all issues that have been the subject of a hearing. With regard to the agency, the decision of the hearing authority is final and binding. The agency is responsible for seeing that the decision is carried out promptly.

(3) The department may adopt rules to administer this section. Rules for the Temporary Assistance for Needy Families block grant programs must be similar to the federal requirements for Medicaid programs. The Agency for Health Care Administration shall seek all federal approvals necessary to implement this section. The agency may adopt rules to administer this section and, notwithstanding s. 120.54(1)(b), has 180 days after final federal approval to provide notice of the proposed rules pursuant to s. 120.54(3).

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(4) Notwithstanding ss. 120.569 and 120.57, fair hearings conducted by the Agency for Health Care Administration relating to the Medicaid program are exempt from the uniform rules of procedure and need not be conducted by an administrative law judge assigned by the Division of Administrative Hearings.

Section 2. Paragraph (b) of subsection (6) of section

409.905 Mandatory Medicaid services.—The agency may make payments for the following services, which are required of the state by Title XIX of the Social Security Act, furnished by Medicaid providers to recipients who are determined to be eligible on the dates on which the services were provided. Any service under this section shall be provided only when medically necessary and in accordance with state and federal law.

Mandatory services rendered by providers in mobile units to Medicaid recipients may be restricted by the agency. Nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, number of services, or any other adjustments

(6) HOSPITAL OUTPATIENT SERVICES.-

409.905, Florida Statutes, is amended to read:

(b) The agency shall implement a <u>prospective payment</u> methodology for establishing <del>base</del> reimbursement rates for outpatient <u>hospital</u> services <del>for each hospital based on</del>

necessary to comply with the availability of moneys and any

limitations or directions provided for in the General

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CODING: Words stricken are deletions; words underlined are additions.

Appropriations Act or chapter 216.

allowable costs, as defined by the agency. Rates shall be calculated annually and take effect October 1, 2016, and July 1 of each year thereafter. The methodology shall categorize the amount and type of services used in various ambulatory visits which group together procedures and medical visits that share similar characteristics and resource utilization based on the most recent complete and accurate cost report submitted by each hospital.

- 1. Adjustments may not be made to the rates after October 31, 2016, or after July 31 of each the state fiscal year thereafter in which the rates are in take effect, except for cases of insufficient collections of intergovernmental transfers authorized under s. 409.908(1) or the General Appropriations Act. In such cases, the agency shall submit a budget amendment or amendments under chapter 216 requesting approval of rate reductions by amounts necessary for the aggregate reduction to equal the dollar amount of intergovernmental transfers not collected and the corresponding federal match. Notwithstanding the \$1 million limitation on increases to an approved operating budget under ss. 216.181(11) and 216.292(3), a budget amendment exceeding that dollar amount is subject to notice and objection procedures set forth in s. 216.177.
- 2. Errors in source data or calculations discovered after October 31, 2016, or after July 31 of each state fiscal year thereafter must be reconciled in a subsequent rate period. However, the agency may not make any adjustment to a hospital's

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reimbursement more than 5 years after a hospital is notified of an audited rate established by the agency. The prohibition against adjustments more than 5 years after notification is remedial and applies to actions by providers involving Medicaid claims for hospital services. Hospital reimbursement is subject to such limits or ceilings as may be established in law or described in the agency's hospital reimbursement plan. Specific exemptions to the limits or ceilings may be provided in the General Appropriations Act.

Section 3. Paragraph (b) of subsection (2) of section 409.909, Florida Statutes, is amended to read:

409.909 Statewide Medicaid Residency Program.-

- shall calculate an allocation fraction to be used for distributing funds to participating hospitals. On or before the final business day of each quarter of a state fiscal year, the agency shall distribute to each participating hospital one-fourth of that hospital's annual allocation calculated under subsection (4). The allocation fraction for each participating hospital is based on the hospital's number of full-time equivalent residents and the amount of its Medicaid payments. As used in this section, the term:
- (b) "Medicaid payments" means the estimated total payments for reimbursing a hospital for direct inpatient and outpatient services for the fiscal year in which the allocation fraction is calculated based on the hospital inpatient appropriation and

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157 outpatient appropriation and the parameters for the inpatient diagnosis-related group base rate, including applicable 158 intergovernmental transfers, specified in the General 159 Appropriations Act, as determined by the agency. 160 161 Section 4. Section 409.9115, Florida Statutes, is amended 162 to read: 409.9115 Disproportionate share program for mental health 163 164 hospitals.-The Agency for Health Care Administration shall 165 design and implement a system of making mental health 166 disproportionate share payments to hospitals that qualify for 167 disproportionate share payments under s. 409.911. This system of payments shall conform with federal requirements and shall 168 169 distribute funds in each fiscal year for which an appropriation 170 is made by making quarterly Medicaid payments. Notwithstanding 171 s. 409.915, counties are exempt from contributing toward the cost of this special reimbursement for patients. 172 173 The following formula shall be used by the agency to 174 calculate the total amount earned for hospitals that participate 175 in the mental health disproportionate share program: 176  $TAP = (DSH/TDSH) \times TA$ 177 Where: 178 TAP = total additional payment for a mental health 179 hospital. 180 DSH = total amount earned by a mental health hospital under 181 the General Appropriations Act s. 409.911. 182 TDSH = sum of total amount earned by each hospital that

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participates in the mental health hospital disproportionate share program.

TA = total appropriation for the mental health hospital disproportionate share program.

- (2) In order to receive payments under this section, a hospital must participate in the Florida Title XIX program and must:
- (a) Agree to serve all individuals referred by the agency who require inpatient psychiatric services, regardless of ability to pay.
- (b) Be certified or certifiable to be a provider of Title XVIII services.
- (c) Receive all of its inpatient clients from admissions governed by the Baker Act as specified in chapter 394.
- Section 5. Section 409.9116, Florida Statutes, is amended to read:

409.9116 Disproportionate share/financial assistance program for rural hospitals.—In addition to the payments made under s. 409.911, The Agency for Health Care Administration shall administer a federally matched disproportionate share program and a state-funded financial assistance program for statutory rural hospitals. The agency shall make disproportionate share payments to statutory rural hospitals that qualify for such payments and financial assistance payments to statutory rural hospitals that do not qualify for disproportionate share payments. The disproportionate share

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program payments shall be limited by and conform with federal requirements. Funds shall be distributed quarterly in each fiscal year for which an appropriation is made. Notwithstanding the provisions of s. 409.915, counties are exempt from contributing toward the cost of this special reimbursement for hospitals serving a disproportionate share of low-income patients.

(1) The following formula shall be used by the agency to calculate the total amount earned for hospitals that participate in the rural hospital disproportionate share program or the financial assistance program:

TAERH = (CCD + MDD)/TPD

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CCD = total charity care-other, plus charity care-Hill-Burton, minus 50 percent of unrestricted tax revenue from local governments, and restricted funds for indigent care, divided by gross revenue per adjusted patient day; however, if CCD is less than zero, then zero shall be used for CCD.

MDD = Medicaid inpatient days plus Medicaid HMO inpatient
days.

TPD = total inpatient days.

TAERH = total amount earned by each rural hospital. In computing the total amount earned by each rural hospital, the agency must use the average of the 3 most recent years of actual data reported in accordance with s. 408.061(4). The agency shall provide a preliminary estimate of the payments under the rural

Page 9 of 17

disproportionate share and financial assistance programs to the rural hospitals by August 31 of each state fiscal year for review. Each rural hospital shall have 30 days to review the preliminary estimates of payments and report any errors to the agency. The agency shall make any corrections deemed necessary and compute the rural disproportionate share and financial assistance program payments.

- (2) The agency shall use the following formula for distribution of funds for the disproportionate share/financial assistance program for rural hospitals.
- (a) The agency shall first determine a preliminary payment amount for each rural hospital by allocating all available state funds using the following formula:

 $PDAER = (TAERH \times TARH) / STAERH$ 

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PDAER = preliminary distribution amount for each rural hospital.

TAERH = total amount earned by each rural hospital.

TARH = total amount appropriated or distributed under this section.

STAERH = sum of total amount earned by each rural hospital.

- (b) Federal matching funds for the disproportionate share program shall then be calculated for those hospitals that qualify for disproportionate share in paragraph (a).
- (c) The state-funds-only payment amount shall then be calculated for each hospital using the formula:

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261	SFOER = Maximum value of $(1)$ SFOL - PDAER or $(2)$ 0
262	Where:
263	SFOER = state-funds-only payment amount for each rural
264	hospital.
265	SFOL = state-funds-only payment level, which is set at $4$
266	percent of TARH.
267	In calculating the SFOER, PDAER includes federal matching funds
268	from paragraph (b).
269	(d) The adjusted total amount allocated to the rural
270	disproportionate share program shall then be calculated using
271	the following formula:
272	ATARH = (TARH - SSFOER)
273	Where:
274	ATARH = adjusted total amount appropriated or distributed
275	under this section.
276	SSFOER = sum of the state-funds-only payment amount
277	calculated under paragraph (c) for all rural hospitals.
278	(e) The distribution of the adjusted total amount of rural
279	disproportionate share hospital funds shall then be calculated
280	using the following formula:
281	$DAERH = [(TAERH \times ATARH)/STAERH]$
282	Where:
283	DAERH = distribution amount for each rural hospital.
284	(f) Federal matching funds for the disproportionate share
285	program shall then be calculated for those hospitals that
286	qualify for disproportionate share in paragraph (e).

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(g) State-funds-only payment amounts calculated under paragraph (c) and corresponding federal matching funds are then added to the results of paragraph (f) to determine the total distribution amount for each rural hospital.

- (3) The Agency for Health Care Administration may recommend to the Legislature a formula to be used in subsequent fiscal years to distribute funds appropriated for this section that includes charity care, uncompensated care to medically indigent patients, and Medicaid inpatient days.
- (4) In the event that federal matching funds for the rural hospital disproportionate share program are not available, state matching funds appropriated for the program may be utilized for the Rural Hospital Financial Assistance Program and shall be allocated to rural hospitals based on the formulas in subsections (1) and (2).
- (5) In order to receive payments under this section, a hospital must be a rural hospital as defined in s. 395.602 and must meet the following additional requirements:
- (a) Agree to conform to all agency requirements to ensure high quality in the provision of services, including criteria adopted by agency rule concerning staffing ratios, medical records, standards of care, equipment, space, and such other standards and criteria as the agency deems appropriate as specified by rule.
- (b) Agree to accept all patients, regardless of ability to pay, on a functional space-available basis.

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(c) Agree to provide backup and referral services to the county public health departments and other low-income providers within the hospital's service area, including the development of written agreements between these organizations and the hospital.

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- (d) For any hospital owned by a county government which is leased to a management company, agree to submit on a quarterly basis a report to the agency, in a format specified by the agency, which provides a specific accounting of how all funds dispersed under this act are spent.
- This section applies only to hospitals that were defined as statutory rural hospitals, or their successor-ininterest hospital, prior to January 1, 2001. Any additional hospital that is defined as a statutory rural hospital, or its successor-in-interest hospital, on or after January 1, 2001, is not eligible for programs under this section unless additional funds are appropriated each fiscal year specifically to the rural hospital disproportionate share and financial assistance programs in an amount necessary to prevent any hospital, or its successor-in-interest hospital, eligible for the programs prior to January 1, 2001, from incurring a reduction in payments because of the eligibility of an additional hospital to participate in the programs. A hospital, or its successor-ininterest hospital, which received funds pursuant to this section before January 1, 2001, and which qualifies under s. 395.602(2)(e), shall be included in the programs under this section and is not required to seek additional appropriations

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under this subsection.

Section 6. Section 18 of chapter 2012-33, Laws of Florida, is amended to read:

Section 18. Notwithstanding s. 430.707, Florida Statutes, and subject to federal approval of an additional site for the Program of All-Inclusive Care for the Elderly (PACE), the Agency for Health Care Administration shall contract with a current PACE organization authorized to provide PACE services in Southeast Florida to develop and operate a PACE program in Broward County to serve frail elders who reside in Broward County or Miami-Dade County. The organization shall be exempt from chapter 641, Florida Statutes. The agency, in consultation with the Department of Elderly Affairs and subject to an appropriation, shall approve up to 150 initial enrollee slots in the Broward program established by the organization.

Section 7. <u>Sections 409.911, 409.9113, 409.9118, and</u> 409.9119, Florida Statutes, are repealed.

Section 8. Paragraph (d) of subsection (1) of section 409.908, Florida Statutes, is amended to read:

409.908 Reimbursement of Medicaid providers.—Subject to specific appropriations, the agency shall reimburse Medicaid providers, in accordance with state and federal law, according to methodologies set forth in the rules of the agency and in policy manuals and handbooks incorporated by reference therein. These methodologies may include fee schedules, reimbursement methods based on cost reporting, negotiated fees, competitive

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bidding pursuant to s. 287.057, and other mechanisms the agency considers efficient and effective for purchasing services or goods on behalf of recipients. If a provider is reimbursed based on cost reporting and submits a cost report late and that cost report would have been used to set a lower reimbursement rate for a rate semester, then the provider's rate for that semester shall be retroactively calculated using the new cost report, and full payment at the recalculated rate shall be effected retroactively. Medicare-granted extensions for filing cost reports, if applicable, shall also apply to Medicaid cost reports. Payment for Medicaid compensable services made on behalf of Medicaid eligible persons is subject to the availability of moneys and any limitations or directions provided for in the General Appropriations Act or chapter 216. Further, nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, or number of services, or making any other adjustments necessary to comply with the availability of moneys and any limitations or directions provided for in the General Appropriations Act, provided the adjustment is consistent with legislative intent.

- (1) Reimbursement to hospitals licensed under part I of chapter 395 must be made prospectively or on the basis of negotiation.
- (d) Hospitals that provide services to a disproportionate share of low-income Medicaid recipients, or that participate in

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the regional perinatal intensive care center program under chapter 383, or that participate in the statutory teaching hospital disproportionate share program may receive additional reimbursement. The total amount of payment for disproportionate share hospitals shall be fixed by the General Appropriations Act. The computation of these payments must be made in compliance with all federal regulations and the methodologies described in ss. 409.911 and 409.9113.

Section 9. Subsection (7) of section 1009.66, Florida Statutes, is amended to read:

1009.66 Nursing Student Loan Forgiveness Program.-

Forgiveness Trust Fund which are to be used for loan forgiveness for those nurses employed by hospitals, birth centers, and nursing homes must be matched on a dollar-for-dollar basis by contributions from the employing institutions, except that this provision shall not apply to state-operated medical and health care facilities, public schools, county health departments, federally sponsored community health centers, teaching hospitals as defined in s. 408.07, or family practice teaching hospitals as defined in s. 395.805, or specialty hospitals for children as used in s. 409.9119. An estimate of the annual trust fund dollars shall be made at the beginning of the fiscal year based on historic expenditures from the trust fund. Applicant requests shall be reviewed on a quarterly basis, and applicant awards shall be based on the following priority of employer until all

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such estimated trust funds are awarded: state-operated medical and health care facilities; public schools; county health departments; federally sponsored community health centers; teaching hospitals as defined in s. 408.07; family practice teaching hospitals as defined in s. 395.805; specialty hospitals for children as used in s. 409.9119; and other hospitals, birth centers, and nursing homes.

Section 10. Paragraph (b) of subsection (4) of section 1009.67, Florida Statutes, is amended to read:

1009.67 Nursing scholarship program.-

- (4) Credit for repayment of a scholarship shall be as follows:
- (b) Eligible health care facilities include nursing homes and hospitals in this state, state-operated medical or health care facilities, public schools, county health departments, federally sponsored community health centers, colleges of nursing in universities in this state, and Florida College System institution nursing programs in this state, or family practice teaching hospitals as defined in s. 395.805, or specialty children's hospitals as described in s. 409.9119. The recipient shall be encouraged to complete the service obligation at a single employment site. If continuous employment at the same site is not feasible, the recipient may apply to the department for a transfer to another approved health care facility.

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Section 11. This act shall take effect July 1, 2016.

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 5103

PCB HCAS 16-03 Alzheimer's Disease Research

SPONSOR(S): Health Care Appropriations Subcommittee, Hudson

TIED BILLS:

**IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF	
Orig. Comm.: Health Care Appropriations Subcommittee	12 Y, 0 N	Garner	Pridgeon	
1) Appropriations Committee		Garner	Leznoff	

#### **SUMMARY ANALYSIS**

The bill conforms statutes to the funding decisions included in the proposed General Appropriations Act (GAA) for Fiscal Year 2016-2017.

The bill amends s. 381.82, F.S., allowing the Ed and Ethel Moore Alzheimer's Disease Research Program to carry forward general revenue appropriations up to 5 years after an appropriation's effective date if obligated by June 30 of the year the funds were appropriated.

The House Proposed General Appropriations Act provides a \$5,000,000 recurring general revenue appropriation for the program.

The effective date of the bill is July 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h5103.APC

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

#### **Background**

The Florida Legislature created the Ed and Ethel Moore Alzheimer's Disease Research Program in 2014 (program). The program is housed in the Department of Health (DOH) and is administered by an 11 member board known as the Alzheimer's Disease Research Grant Advisory Board (board). The program's purpose is to fund research leading to prevention of, or a cure for, Alzheimer's disease.

The board must consist of 11 members appointed by the State Surgeon General and must include two gerontologists, two geriatric psychiatrists, two geriatricians, two neuroscientists, and three neurologists, who serve 4-year staggered terms. The board must elect a chairperson from the membership of the board who will serve a term of two years, establish operating procedures, follow rigorous guidelines for ethical conduct, and adhere to a strict policy with regard to conflicts of interest. DOH staff assists the board in carrying out its duties. Board members do not receive compensation, or reimbursement for per diem or travel. Board activities are exempt from public records requirements.

The board must submit recommendations for funding of research proposals to the State Surgeon General by December 15 of each year. Upon receiving consultation from the board, the State Surgeon General is authorized to award grants on the basis of scientific merit. Applications for research funding may be submitted by any university or established research institute in the state, and all qualified investigators in the state must have equal access and opportunity to compete for research funding. The implementation of the program is subject to legislative appropriation. Statute specifies certain types of applications to be considered for funding, including:

- Investigatory-initiated research grants;
- Institutional research grants;
- Pre-doctoral and post-doctoral research fellowships; and
- Collaborative research grants, including those that advance the finding of cures through basic or applied research.

The board is required to annually submit a fiscal-year progress report on the research program to the Governor, President of the Senate, Speaker of the House of Representatives, and the State Surgeon General by February 15. The report must include:

- A list of research projects supported by grants or fellowships awarded under the program;
- A list of recipients of program grants or fellowships;
- A list of publications in peer-reviewed journals involving research supported by grants or fellowships awarded under the program;
- The state ranking and total amount of Alzheimer's disease research funding currently flowing into the state from the National Institute of Health;
- New grants for Alzheimer's disease research which were funded based on research supported by grants or fellowships awarded under the program;
- Progress toward programmatic goals, particularly in the prevention, diagnosis, treatment, and cure of Alzheimer's disease; and
- Recommendations to further the mission of the program.

In the Alzheimer's Disease Research Grant Advisory Board Annual Report 2014-15 the recommendations to further the mission of the program identified difficulties for researchers to complete the necessary research within the limited time frame of one year that a general revenue appropriation allows. The board recommended future appropriations made to the Ed and Ethel Moore Alzheimer's

Disease Research Program be funded from the Biomedical Research Trust Fund to allow research projects to span multiple years.<sup>1</sup>

In 2014, the Legislature appropriated \$3,000,000 in general revenue funds to the Ed and Ethel Moore Alzheimer's Disease Research Program. The program awarded eleven grants ranging from \$112,500 to \$500,000 each fully encumbering the \$3,000,000 appropriation for fiscal year 2014 - 2015.<sup>2</sup> By default, general revenue appropriations that remain unspent at the end of a fiscal year revert to the state.<sup>3</sup> However, the legislature may supersede this provision by passing a law that specifically authorizes the appropriation to be carried forward.<sup>4</sup> In 2015, the Legislature appropriated \$3,000,000 in general revenue funds to the Ed and Ethel Moore Alzheimer's Disease Research Program in Specific Appropriation 454B and carried forward the unexpended balance of funds from the prior year in Section 50 of chapter 2015-232, Laws of Florida.

Ed and Ethel Moon	Table 1 e Alzheimer's Disease Research Program Gra	ant Awards, Fisc	al Year 2014/2015
Grant Recipients	Research Projects	Institution	Award Amoun
Ertekin-Taner, Nilufer	Florida Consortium for African-American Alzheimer's Disease Studies (FCA3DS)	Mayo Clinic Florida	\$ 500,000.00
Loewenstein, David	A Consortium to Study Novel Markers of Early Alzheimer's Disease	University of Miami Miller School of Medicine	\$ 500,000.00
Rademakers, Rosa	Identification of novel AD genes and disease associated pathways through FPADS: a Florida Presenile Alzheimer's Disease Subjects registry	Mayo Clinic Florida	\$ 500,000.00
Lewis, Jada	Developing biotherapies for Alzheimer's Disease	University of Florida	\$ 250,000 00
Dore, Sylvain	Therapeutic potential of PGE2 EP1 receptor selective antagonist.	University of Florida	\$ 225,000.00
Bu, Guojun	ApoE and gender effects on Alzheimer's disease and cerebral amyloid angiopathy	Mayo Clinic Florida	\$ 200,000.00
Kang David	Targeting the Slingshot-Cofilin Pathway in AD	University of South Florida	\$ 200,000.00
Moraes, Carlos T.	The Role of Mitochondrial Oxidative Phosphorylation Dysfunction in Alzheimer's Pathology	University of Miami, Miller School of Medicine	\$ 200,000.00
Wahlestedt, Claes	Epigenetic approach for the treatment of Alzheimer's disease	University of Miami Miller School of Medicine	\$ 200,000.00
Lee, Daniel C.	Modulation of Arginine Metabolism and Polyamines to Mitigate Alzheimer's disease Pathology	University of South Florida	\$ 112,500.00
Tan, Jun	Flavonoid-diosmin, a novel gamma- secretase modulator, for the treatment of Alzheimer's disease	University of South Florida	\$ 112,500.00

<sup>&</sup>lt;sup>1</sup> See Alzheimer's Disease Research Grant Advisory Board, Annual Report 2014-15 p. 6.

PAGE: 3

<sup>&</sup>lt;sup>2</sup>See Alzheimer's Disease Research Grant Advisory Board, Annual Report 2014-15 p.4.

<sup>&</sup>lt;sup>3</sup> s. 216.301, F.S.

<sup>4</sup> s.216.351, F.S.

#### **Effect of Proposed Changes**

The bill implements the board's recommendation to allow the Ed and Ethel Moore Alzheimer's Disease Research Program to carry forward unspent general revenue appropriations up to five years after an appropriation's effective date if obligated by June 30 of the year the funds were appropriated thus allowing research projects to span multiple years. In the past, DOH has indicated that such a change allows them to offer longer grant periods, thus enabling researchers to conduct clinical trials that are more likely to result in a marketable product.<sup>5</sup> Five years is consistent with grant timeframes seen in other research programs such as the National Institutes of Health.<sup>6</sup>

#### **B. SECTION DIRECTORY:**

**Section 1.** Amends s. 381.82, F.S., allowing the Ed and Ethel Moore Alzheimer's Disease Research Program to carry forward unspent general appropriations funds for a period of five years.

Section 2. Provides an effective date of July 1, 2016.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The House Proposed General Appropriations Act provides a \$5,000,000 recurring general revenue appropriation for Ed and Ethel Moore Alzheimer's Disease Research Program.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Researchers will be able to perform multiyear projects and will benefit from having access to allocated grant funds over the course of a five year period.

#### D. FISCAL COMMENTS:

None.

#### **III. COMMENTS**

## A. CONSTITUTIONAL ISSUES:

<sup>&</sup>lt;sup>5</sup> See generally Health and Human Services Committee Bill Analysis of 2012, House Bill 655 p. 4 (3/26/12).

<sup>&</sup>lt;sup>6</sup> National Institutes of Health, http://grants.nih.gov/grants/funding/funding\_program.htm (last visited 3/5/2015). **STORAGE NAME**: h5103.APC

1. Applicability of Municipality/County Mandates Provision:	
None.	
2. Other:	
None.	

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS: None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h5103.APC

HB 5103 2016

1	A bill to be entitled
2	An act relating to Alzheimer's disease research;
3	amending s. 381.82, F.S.; providing for the
4	carryforward of any unexpended balance of an
5	appropriation for the Ed and Ethel Moore Alzheimer's
6	Disease Research Program; providing an effective date.
7	
8	Be It Enacted by the Legislature of the State of Florida:
9	
LO	Section 1. Subsection (8) is added to section 381.82,
11	Florida Statutes, to read:
12	381.82 Ed and Ethel Moore Alzheimer's Disease Research
13	Program.—
L 4	(8) Notwithstanding s. 216.301 and pursuant to s. 216.351,
15	the balance of any appropriation from the General Revenue Fund
16	for the Ed and Ethel Moore Alzheimer's Disease Research Program
L7	which is not disbursed but which is obligated pursuant to
18	contract or committed to be expended by June 30 of the fiscal
19	year in which the funds are appropriated may be carried forward
20	for up to 5 years after the effective date of the original
21	appropriation.
22	Section 2. This act shall take effect July 1, 2016.

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# **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #: PCB APC 16-02 Implementing the 2016-17 General Appropriations Act

SPONSOR(S): Appropriations Committee TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF		
Orig. Comm.: Appropriations Committee		Krame	Leznoff		

# **SUMMARY ANALYSIS**

This bill provides the statutory authority necessary to implement and execute the General Appropriations Act (GAA) for Fiscal Year 2016-2017. The statutory changes are effective for only one year and either expire on July 1, 2017 or revert to the language as it existed before the changes made by the bill.

Because this bill implements provisions of the General Appropriations Act for Fiscal Year 2016-2017, there are no direct fiscal impacts created by this bill.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb02.APC

**DATE**: 2/1/2016

# **FULL ANALYSIS**

# I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

# Background:

Section 12 of Article III of the Florida Constitution states that "[I]aws making appropriations for salaries of public officers and other current expenses of the state shall contain provisions on no other subject". This language has been interpreted to defeat proviso language attached to appropriations that have the effect of amending general law. For this reason, when general law changes are required to effectuate appropriations, those changes are placed in a general bill implementing the appropriations act instead of in the GAA. The statutory changes are effective for only one year and either expire on July 1 of the next fiscal year or revert to the language as it existed before the changes made by the bill.

#### Provisions of bill:

Section 1 provides legislative intent that the implementing and administering provisions of this act apply to the General Appropriations Act for Fiscal Year 2016-2017.

Section 2 incorporates the Florida Education Finance Program (FEFP) work papers by reference for the purpose of displaying the calculations used by the Legislature.

Section 3 provides that funds provided for instructional materials shall be released and expended as required in the proviso language associated with Specific Appropriation 94.

Section 4 provides that any district school board that generates less than \$2 million dollars in revenue from one mill of ad valorem tax shall contribute 0.75 mill, rather than 1.5 mills, for Fiscal Year 2016-2017 to the cost of funded special facilities projects.

Section 5 amends s. 11.45, F.S. to require the auditor general to conduct annual financial audits of the Florida School for the Deaf and Blind.

Section 6 creates s. 1001.66, F.S. to provide that the Florida College System Performance Based Incentive shall be awarded to institutions using performance-based metrics adopted by the State Board of Education. The section specifies the types of metrics that must be included. The bill provides that funding shall consist of state's investment in performance funding as well as base funds and that institutional funds will be restored for institutions that meet minimum performance thresholds.

Section 7 amends s. 1001.7065, F.S. relating to the Preeminent State Research Universities Program to require the Board of Governors to designate each state university that meets at least 6 of the 12 academic and research excellence standards identified in law as an "emerging preeminent state research university." The bill also modifies the academic and research excellence standards of the preeminent state research universities program and establishes funding parameters for universities designated as "preeminent" or "emerging preeminent."

Section 8 amends s. 1001.92, F.S. to provide that the State University System Performance Based Incentive shall be based on indicators of institutional attainment of performance metrics adopted by the State Board of Governors. The bill specifies types of metrics that must be considered, provides that funding shall consist of state's investment in performance funding as well as base funds and provides that institutional funds will be restored for institutions that meet minimum performance thresholds.

Section 9 amends s. 1002.39, F.S. and section 19 amends s. 1011.61, F.S. to exempt McKay scholarship payments from the 1.0 FTE proration when a McKay scholarship program participant takes Florida Virtual School courses.

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Sections 10 modifies the deadline for the submission of the Board of Governors annual accountability report pursuant to s. 1008.46, F.S.

Section 11 and section 12 amend sections 1009.23 and 1009.24, F.S. to cap the distance learning fee that state universities and Florida colleges can charge students taking distance learning courses to \$15 per credit hour.

Sections 13 through 17 amend sections 1009.40, 1009.50. 1009.505. 1009.51 and 1009.52, F.S. to maximize the current allocation of need-based financial aid by adding a prioritization of award to eligible students. These provisions require college and university financial aid offices to complete an analysis of need for each eligible student to include all sources of funds available to student. The bill requires a prioritization of awarding Florida student assistance grants to students with the highest unmet need and aligns credit attainment and GPA requirements for probationary award time-frame.

Section 18 amends s. 1009.701, F.S. to increase the state matching funds for the First Generation Matching Grant Program from 1:1 to 2:1

Section 20 amends s. 1011.62(12), F.S. to provide for the use of funds in the digital classrooms allocation of the FEFP.

Section 21 amends s. 1011.62(13), F.S. to provide for federally connected student supplement in FEFP.

Section 22 amends s. 1011.62(15), F.S. to remove the requirement for an adjustment to be made to a district's funding in the FEFP based on an FTE reporting error that is not corrected by the district within the FTE reporting amendment periods.

Sections 23 and 25 amend sections 1012.39 and 1012.75, F.S. to extend the authorization for the Florida educator professional liability insurance program. DOE will be required to notify all instructional personnel and district school boards will be required to notify a student performing clinical field experience of the availability of educator liability insurance.

Section 24 creates s. 1012.731, F.S. to codify the Best and Brightest Scholarship Program to award classroom teachers who have demonstrated a high level of academic achievement.

Section 26 amends s. 1013.64, F.S. to adjust the Capital Outlay Full-Time Equivalent Student Calculations to be consistent with FEFP FTE calculations relative to facilities space needs and COFTE determination procedures.

Section 27 provides that amendments made by the bill in sections that do not have specific expiration language will expire July 1, 2017 and the text of those sections will revert to that in existence on June 30, 2016.

Section 28 provides that the calculations for the Medicaid Low-Income Pool, Disproportionate Share Hospital, and Hospital Reimbursement programs, for the 2016-2017 fiscal year contained in the document titled "Medicaid Supplemental Hospital Funding Programs," filed with the Clerk of the House of Representatives, are incorporated by reference for the purpose of displaying the calculations used by the Legislature, consistent with the requirements of state law, in making appropriations for the Medicaid Low-Income Pool, Disproportionate Share Hospital, and Hospital Reimbursement programs.

Section 29 amends s. 296.37(3), F.S., for the 2016-2017 fiscal year, to maintain the personal needs allowance for residents of state veterans' nursing homes at \$105 per month. Absent this provision, the amount would fall to \$35 per month on July 1, 2016.

Section 30 authorizes the Agency for Health Care Administration to submit a budget amendment to realign funding based on the implementation of the Managed Medical Assistance component of the Statewide Medicaid Managed Care program in order to reflect the actual enrollment changes due to the transfer of beneficiaries from fee-for-service to capitated managed care plans for medical assistance services.

Section 31 provides that notwithstanding s. 409.991, F.S., funds provided from the Department of Children and Families to community-based care lead agencies for personnel training purposes will be allocated based on a training needs assessment conducted by the department.

Section 32 creates s. 893.055(17), F.S., to provide that, for the 2016-2017 fiscal year only, the Department of Health may use state funds appropriated in the 2016-2017 General Appropriations Act to administer the prescription drug monitoring program. Also provides that neither the attorney general nor the department may use funds received as part of a settlement agreement to administer the program.

Section 33 amends s. 216.262, F.S., to allow the Executive Office of the Governor (EOG) to request additional positions and appropriations from unallocated general revenue during the 2016-2017 fiscal year for the Department of Corrections (DOC) if the actual inmate population of the DOC exceeds certain Criminal Justice Estimating Conference forecasts. The additional positions and appropriations may be used for essential staff, fixed capital improvements, and other resources to provide classification, security, food services, health services, and other variable expenses within the institutions to accommodate the estimated increase in the inmate population, and are subject to Legislative Budget Commission review and approval.

Section 34 authorizes the Department of Legal Affairs to expend appropriated funds in those specific appropriations on the same programs that were funded by the department pursuant to specific appropriations made in general appropriations acts in prior years.

Section 35 amends s. 932.7055, F.S., relating to the disbursement of proceeds from the sale of forfeited property to extend for another year the authorization for a municipality to expend funds in a special law enforcement trust fund to reimburse the general fund of the municipality for moneys advanced from the general fund to the special law enforcement trust fund prior to October 1, 2001.

Section 36 amends s. 215.18, F.S., to provide the Chief Justice the authority to request a trust fund loan.

Section 37 prohibits the Department of Corrections from transferring funds from salaries and benefits to any other appropriations category without the approval of the Legislative Budget Commission.

Section 38 requires the Department of Juvenile Justice to ensure that counties are fulfilling their financial responsibilities relating to shared cost of juvenile detention. If the Department of Juvenile Justice determines that a county has not met its obligations, it must direct the Department of Revenue to deduct the amount owed to the Department of Juvenile Justice from shared revenue funds provided to the county under s. 218.23, F.S.

Section 39 requires the Department of Management Services (DMS) and agencies to utilize a tenant broker to renegotiate private lease agreements, in excess of 2,000 square feet, expiring before June 30, 2018.

Sections 40 and 41 require that the fee for service of process against the Department of Financial Services or Office of Insurance Regulation to be deposited in the Administrative Trust Fund rather than the Insurance Regulatory Trust Fund.

Section 42 provides that the online procurement system transaction fee authorized in ss. 287,042(1)(h)1 and 287,057, F.S., will be maintained at .7 percent for the 2016-2017 fiscal year.

Section 43 provides that the EOG is authorized to transfer funds in the specific appropriation category "Data Processing Services - State Data Center - AST" between agencies in order to align the budget authority granted with the AST estimated billing cycle and methodology.

Section 44 notwithstands s. 216.292(2)(a), F.S., which authorizes agency budget transfers of up to 5 percent of approved budget between categories. Except as otherwise authorized by this bill, agencies will be prohibited from transferring funds from a data center appropriation category to a category other than a data center appropriation category.

Section 45 authorizes an agency to transfer funds appropriated to Data Processing Services-State Data Center-Agency for State Technology (AST) category to a contracted services appropriation category in order to contract with a private sector cloud service if the service reduces the agency's data center costs while maintaining the same or improved levels of service and complies with all applicable federal and state security and privacy requirements.

Section 46 provides that the EOG is authorized to transfer funds appropriated in the appropriations category "expenses" between agencies in order to allocate a reduction relating to SUNCOM Services.

Section 47 authorizes the EOG to transfer funds in the appropriation category "Special Categories-Risk Management Insurance" between departments in order to align the budget authority granted with the premiums paid by each department for risk management insurance.

Section 48 authorizes the EOG to transfer funds in the appropriation category "Special Categories-Transfer to DMS-Human Resources Services Purchased Per Statewide Contract" of the 2016-2017 General Appropriations Act between departments, in order to align the budget authority granted with the assessments that must be paid by each agency to the DMS for human resources management services.

Section 49 provides for the scope of the FLAIR replacement project and specifies the required governance structure.

Section 50 provides that notwithstanding s. 161.143, F.S., which requires DEP to make available at least 10 percent of the total amount appropriated in each fiscal year for statewide beach management for the three highest-ranked projects on the current year's inlet management project list, for the 2016-2017 fiscal year, the amount allocated for inlet management funding is provided in the GAA.

Section 51 amends s. 259.105, F.S., to provide the following distribution from the Florida Forever Trust Fund:

- 1. \$35 million to the Department of Agriculture and Consumer Services for the acquisition of agricultural lands through perpetual conservation easements and other perpetual less-than-fee techniques, which will achieve the objectives of Florida Forever and s. 570.71.
- 2. \$32 million to DEP to be distributed among the water management districts to fund water resource development projects intended to achieve the goal of ensuring that sufficient quantities of water are available to meet the current and future needs of natural systems and the citizens of the state.
- 3. The remaining moneys appropriated from the Florida Forever Trust Fund shall be distributed only to the Division of State Lands within the Department of Environmental Protection for land acquisitions that are less-than-fees interest, for partnerships in which the state's portion of the acquisition cost is no more than 50 percent, or for conservation lands needed for military buffering.

Section 52 authorizes the Legislative Budget Commission to increase amounts appropriated to the Fish and Wildlife Conservation Commission or the DEP for fixed capital outlay projects. The increase in fixed capital outlay budget authority is authorized for funds provided to the state from the Gulf Environmental Benefit Fund administered by the National Fish and Wildlife Foundation, the Gulf Coast Restoration Trust Fund related to the Resources and Ecosystems Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast Act of 2012 (RESTORE Act), or from British Petroleum Corporation (BP) for natural resources damage assessment restoration projects. Any continuing commitment for future appropriations by the Legislature must be specifically identified.

Section 53 establishes a solid waste management closure account within the Solid Waste Management Trust Fund within the Department of Environmental Protection to provide funding for the closing and long-term care of solid waste management facilities.

Section 54 authorizes the Governor to temporarily transfer moneys, from one or more of the trust funds in the State Treasury, to a land acquisition trust fund (LATF) within the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, or the Fish and Wildlife Conservation Commission, whenever there is a deficiency that would render the LATF temporarily insufficient to meet its just requirements, including the timely payment of appropriations from that trust fund. These funds must be expended solely and exclusively in accordance with Article X, s. 28 of the Florida Constitution. This transfer is a temporary loan and the funds must be repaid to the trust funds from which the moneys were loaned by the end of the fiscal year. Any action proposed pursuant to this subsection is subject to the notice, review, and objection procedures of s. 216.177, F.S., and the Governor shall provide notice of such action at least seven days before the effective date of the transfer of trust funds.

Section 55 provides that, in order to implement specific appropriations from the land acquisition trust funds within the Department of Agriculture and Consumer Services, the Department of Environmental Protection (DEP), the Fish and Wildlife Conservation Commission, and the Department of State, the DEP will transfer a proportionate share of revenues in the Land Acquisition Trust Fund within the DEP on a monthly basis, after subtracting required debt service payments, to each agency and retain a proportionate share within the Land Acquisition Trust Fund within the DEP. Total distributions to a land acquisition trust fund within the other agencies may not exceed the total appropriations for the fiscal year.

Section 56 amends s. 403.890, F.S., to provide that 100 percent of revenues deposited into the Water Protection and Sustainability Trust Fund for alternative water supply program pursuant to s. 373.707, F.S.

Section 57 requires the Department of Highway Safety and Motor Vehicles to continue to contract with Prison Rehabilitation Industries and Diversified Enterprises, Inc., (PRIDE) for manufacturing license plates, provided that the cost is the same as that paid by the department during fiscal year 2013-2014. This section requires PRIDE to seek bids for the reflectorized sheeting used on the license plates and return 70 percent of savings to the department.

Section 58 provides that, notwithstanding s. 339.2818(2)(a), F.S., the DOT may use appropriated funds to serve any county with a population of 165,000 or less through the Small County Outreach Program in the 5-year work program for the 2016-2017 fiscal year.

Sections 59 and 60 reenact amendments to s. 216.292, F.S., that remove language limiting scope of legislative review of "five percent" budget transfers. The Legislature would continue to be able to object that a proposed action exceeds delegated authority or is contrary to legislative policy and intent

Section 61 provides that no state agency may initiate a competitive solicitation for a product or service if the completion of such competitive solicitation would require a change in law or require a change to the agency's budget other than a transfer authorized in s. 216.292(2) or (3), F.S., unless the initiation of

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such competitive solicitation is specifically authorized in law or in the General Appropriations Act or by the Legislative Budget Commission.

Section 62 amends s. 112.24, F.S., to provide that the reassignment of an employee of a state agency may be made if recommended by the Governor or Chief Justice, as appropriate, and approved by the chairs of the Senate and House budget committees. Such actions shall be deemed approved if neither chair provides written notice of objection within 14 days after receiving notice of the action, pursuant to s. 216.177, F.S. This requirement applies to state employee reassignments regardless of which agency (sending or receiving) is responsible for pay and benefits of assigned employee.

Section 63 maintains legislative salaries at the July 1, 2010 level.

Sections 64 and 65 amend s. 215.32(2)(b), F.S., in order to implement the transfer of moneys to the General Revenue Fund from trust funds in the 2016-2017 General Appropriations Act.

Section 66 provides that, in order to implement the issuance of new debt authorized in the 2016-2017 General Appropriations Act, and pursuant to the requirements of s. 215.98, F.S., the Legislature determines that the authorization and issuance of debt for the fiscal year should be implemented and is in the best interest of the state.

Section 67 provides that funds appropriated for travel by state employees be limited to travel for activities that are critical to each state agency's mission. The section prohibits funds from being used to travel to foreign countries, other states, conferences, staff-training, or other administrative functions unless the agency head approves in writing. The agency head is required to consider the use of teleconferencing and electronic communication to meet needs of activity before approving travel.

Sections 68 and 69 reenact amendments to s. 110.12315, F.S., that: modify copayments associated with the state employees' group health insurance program consistent with decisions that have been made in the General Appropriations Act; authorize the Department of Management Services, for the state employees' prescription drug program, to negotiate the pharmacy dispensing fee, to implement a 90-day supply limit program for certain maintenance drugs at retail pharmacies for state employees under certain circumstances, and to maintain a list of maintenance drugs and preferred brand name drugs; and provide that copayments for state employees for a 90-day supply of prescription drugs at a retail pharmacy will be the same as a 90-day supply through mail order.

Section 70 provides that a state agency may not enter into a contract which contains a non-disclosure clause which prohibits the contractor from disclosing information relevant to the performance of the contract to members or staff of the Senate or House of Representatives.

Section 71 specifies that no section of the bill shall take effect if the appropriations and proviso to which it relates are vetoed.

Section 72 provides that a permanent change made by another law to any of the same statutes amended by this bill will take precedence over the provision in this bill.

Section 73 provides a severability clause.

Section 74 provides an effective date.

# **B. SECTION DIRECTORY:**

See EFFECT OF PROPOSED CHANGES.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

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A.	FIS	SCAL IMPACT ON STATE GOVERNMENT:
	1.	Revenues: None.
	2.	Expenditures: None.
В.	FI	SCAL IMPACT ON LOCAL GOVERNMENTS:
	1.	Revenues: None.
	2.	Expenditures: None.
C.		RECT ECONOMIC IMPACT ON PRIVATE SECTOR: one.
D.	FIS	SCAL COMMENTS:
		ecause this bill implements provisions of the General Appropriations Act for Fiscal Year 2016-2017, ere are no direct fiscal impacts created by this bill.
		III. COMMENTS
A.	CC	DNSTITUTIONAL ISSUES:
	1.	Applicability of Municipality/County Mandates Provision:
		Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenue in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.
	2.	Other:
В.	RU	JLE-MAKING AUTHORITY:
C.	DF	RAFTING ISSUES OR OTHER COMMENTS:

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

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1 A bill to be entitled An act implementing the 2016-2017 General 2 3 Appropriations Act; providing legislative intent; incorporating by reference certain calculations of the 4 Florida Education Finance Program; providing that 5 funds for instructional materials must be released and 6 expended as required in specified proviso language; 7 specifying the required ad valorem tax millage 8 contribution by certain district school boards for 9 certain funded construction projects; amending s. 10 11.45, F.S.; requiring the Auditor General to conduct 11 12 audits of the Florida School for the Deaf and Blind; creating s. 1001.66, F.S.; creating a Florida College 13 14 System Performance-Based Incentive for Florida College 15 System institutions; requiring the State Board of 16 Education to adopt certain metrics and benchmarks; providing for funding and allocation of the 17 incentives; authorizing the state board to withhold an 18 institution's incentive under certain circumstances; 19 20 providing for reporting and rulemaking; amending s. 1001.7065, F.S.; deleting obsolete provisions; 21 revising the academic and research excellence 22 23 standards for the preeminent state research 24 universities program; creating the "emerging 25 preeminent state research university" designation;

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requiring an emerging preeminent state research

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university to submit a certain plan to the board and 27 meet certain expectations to receive certain funds; 28 29 providing for the distribution of certain funding increases; deleting the preeminent state research 30 university enhancement initiative; authorizing a 31 32 preeminent state research university to consider certain courses as a part of the general education 33 34 requirements; providing that such courses are in 35 addition to certain required courses; authorizing a 36 preeminent state research university to require that 37 such courses be earned at the university; authorizing 38 the board to identify and grant certain authority and flexibility to emerging preeminent state research 39 40 universities; amending s. 1001.92, F.S.; requiring performance-based metrics to include thresholds for 41 42 added value of certain degrees; requiring the Board of Governors to develop an implementation plan for 43 specified metrics relating to the employment of 44 45 students with specified degrees by a specified fiscal year and provide the plan to the Governor and 46 47 Legislature by a specified date; requiring the board 48 to establish minimum performance funding eligibility 49 thresholds; prohibiting a state university that fails 50 to meet a certain threshold from eligibility for a 51 share of the state's investment performance funding; requiring the board to adopt regulations; amending s. 52

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1002.39, F.S.; providing that a John M. McKay 53 Scholarship is not subject to the maximum value for 54 funding a student under the Florida Education Finance 55 Program; amending s. 1008.46, F.S.; revising the date 56 by which the Board of Governors must submit a specific 57 58 report; amending s. 1009.23, F.S.; revising provisions 59 relating to the Florida College System institution distance learning course user fee; providing that the 60 fee may not exceed a specified amount per credit hour; 61 62 requiring that an increase in the current fee be approved by the State Board of Education; amending s. 63 1009.24, F.S.; revising provisions relating to the 64 state university distance learning course fee; 65 providing that the fee may not exceed a specified 66 amount per credit hour; requiring each state 67 university board of trustees to report specified 68 69 information relating to the fee to the Board of Governors by a specified date; amending s. 1009.40, 70 71 F.S.; revising provisions relating to student 72 eligibility for state financial aid awards and tuition assistance grants; providing that a student may only 73 be granted one probationary funding award; revising 74 75 requirements for the award of probationary funding to a student who fails to earn the minimum number of 76 credits; amending ss. 1009.50, 1009.505, 1009.51, and 77 78 1009.52, F.S., relating to the Florida Public Student

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79 Assistance Grant Program, the Florida Public 80 Postsecondary Career Education Student Assistance Grant Program, the Florida Private Student Assistance 81 Grant Program, and the Florida Postsecondary Student 82 Assistance Grant Program; requiring the expected 83 84 family contribution and all other aid available to a student be accounted and considered when determining a 85 86 student's unmet need; requiring participating 87 institutions to conduct an assessment of the available 88 financial resources for each student; requiring certain funding mechanisms to be included in the 89 90 assessment; revising the priority in the distribution 91 of grant moneys; revising reporting requirements for 92 participating institutions; amending s. 1009.701, F.S.; including Florida College System institutions in 93 the First Generation Matching Grant Program; revising 94 95 the state fund matching ratio for the grant program; 96 amending s. 1011.61, F.S.; providing that a John M. 97 McKay Scholarship is not subject to the maximum value for funding a student under the Florida Education 98 99 Finance Program; amending s. 1011.62(12), F.S., 100 providing for providing for funding of district 101 digital classrooms allocation; amending s. 1011.62, F.S.; abrogating the scheduled expiration and 102 103 reversion of amendments to s. 1011.62(13), F.S., 104 relating to the federally connected student

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105 supplement; providing for expiration; prohibiting an 106 underallocation in a prior year caused by a school district error from being the basis for certain 107 108 allocation adjustments; amending s. 1012.39, F.S.; 109 providing requirements regarding liability insurance 110 for students performing clinical field experience; 111 creating s. 1012.731, F.S.; providing legislative 112 intent; establishing the Florida Best and Brightest Teacher Scholarship Program; providing eligibility 113 114 criteria; requiring a school district to annually 115 submit the number of eligible classroom teachers to the Department of Education; providing for funding and 116 117 the disbursement of funds; defining the term "school 118 district"; amending s. 1012.75, F.S.; repealing an 119 expiration date for the educator liability insurance 120 program; amending s. 1013.64, F.S.; revising the term 121 "capital outlay full-time equivalent membership"; 122 providing that certain prekindergarten exceptional 123 students are included in the membership; revising the 124 calculation of capital outlay membership; providing 125 for future expiration and reversion of specified 126 statutory text; incorporating by reference certain 127 calculations of the Medicaid Low-Income Pool, 128 Disproportionate Share Hospital, and Hospital 129 Reimbursement programs; amending s. 296.37, F.S.; 130 extending for 1 fiscal year the requirement that

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certain residents of a veterans' nursing home 131 132 contribute to their maintenance and support; authorizing the Agency for Health Care Administration, 133 134 in consultation with the Department of Health, to 135 submit a budget amendment to realign funding based 136 upon a specified model, methodology, and framework; specifying requirements for such realignment; 137 138 authorizing the agency to request nonoperating budget 139 authority for transferring certain federal funds to the Department of Health; providing that certain funds 140 141 provided for training purposes shall be allocated to community-based lead agencies based on a training 142 143 needs assessment conducted by the Department of Children and Families; amending s. 893.055, F.S.; 144 145 authorizing the Department of Health to use certain 146 funds to administer the prescription drug monitoring 147 program; prohibiting the use of funds received from a 148 settlement agreement to administer the program; amending s. 216.262, F.S.; extending for 1 fiscal year 149 150 the authority of the Department of Corrections to 151 submit a budget amendment for additional positions and 152 appropriations under certain circumstances; 153 authorizing the Department of Legal Affairs to expend 154 certain appropriated funds on programs that were 155 funded by the department from specific appropriations 156 in general appropriations acts in previous years;

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157 amending s. 932.7055, F.S.; extending for 1 fiscal 158 year the authority for a municipality to expend funds 159 from its special law enforcement trust fund to 160 reimburse its general fund for certain moneys advanced 161 from the general fund; amending s. 215.18, F.S.; 162 extending for 1 fiscal year the authority and related 163 repayment requirements for temporary trust fund loans 164 to the state court system which are sufficient to meet the system's appropriation; prohibiting the Department 165 166 of Corrections from transferring funds from a salaries 167 and benefits category to another category, other than 168 a salaries and benefits category, unless approved by the Legislative Budget Commission; requiring the 169 170 Department of Juvenile Justice to review county 171 juvenile detention payments to determine if the county 172 has met specified financial responsibilities; 173 requiring amounts owed by the county for such 174 financial responsibilities to be deducted from certain 175 county funds; requiring the Department of Revenue to 176 transfer funds withheld to specified trust funds; 177 requiring the Department of Revenue to ensure that 178 such reductions in amounts distributed do not reduce 179 distributions below amounts necessary for certain 180 payments due on bonds and comply with bond covenants; requiring the Department of Revenue to notify the 181 182 Department of Juvenile Justice if bond payment

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183 requirements require a reduction in deductions for 184 amounts owed by a county; directing the Department of 185 Management Services to use tenant broker services to 186 renegotiate or reprocure certain private lease 187 agreements for office or storage space; requiring the 188 Department of Management Services to provide a report 189 to the Governor and Legislature by a specified date; reenacting s. 624.502, F.S., relating to the deposit 190 191 of fees for service of process made upon the Chief 192 Financial Officer or the Director of the Office of 193 Insurance Regulation into the Administrative Trust 194 Fund; providing for the future expiration and 195 reversion of statutory text requiring the deposit of 196 certain fees into the Administrative Trust Fund; 197 specifying the amount of the transaction fee to be 198 collected for use of the online procurement system; 199 authorizing the Executive Office of the Governor to 200 transfer funds appropriated for data processing 201 between agencies for a specified purpose; authorizing the Executive Office of the Governor to transfer funds 202 203 appropriated for certain data processing services 204 between departments for a specified purpose; 205 prohibiting an agency from transferring funds from a 206 data processing category to another category that is 207 not a data processing category; authorizing the Executive Office of the Governor to transfer certain 208

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209 funds between agencies in order to allocate a 210 reduction relating to SUNCOM Network services; 211 authorizing agencies to transfer certain data 212 processing funds to contract with a private sector 213 cloud service under certain circumstances; specifying 214 that such transfers are subject to certain notice, 215 review, and objection procedures; authorizing the 216 Executive Office of the Governor to transfer funds 217 between departments for purposes of aligning amounts 218 paid for risk management insurance and for human 219 resource management services; providing for 220 replacement of Florida Accounting Information Resource Subsystem; provides for project governance structure; 221 222 amending s. 161.143, F.S.; extending by 1 fiscal year 223 the directive that the amount allocated for inlet management funding is provided in the General 224 225 Appropriations Act; amending s. 259.105, F.S.; revising the distribution of certain proceeds from 226 227 cash payments or bonds issued pursuant to the Florida 228 Forever Act; amending s. 216.181, F.S.; extending by 1 fiscal year the authority for the Legislative Budget 229 230 Commission to increase amounts appropriated to the Fish and Wildlife Conservation Commission or the 231 232 Department of Environmental Protection for certain 233 fixed capital outlay projects from specified sources; 234 amending s. 403.709, F.S.; revising the conditions

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under which the Department of Environmental Protection may use the solid waste landfill closure account within the Solid Waste Management Trust Fund to contract with a third party to close and provide longterm care of certain solid waste management facilities; authorizing the Department of Environmental Protection to use the Solid Waste Management Trust Fund under specified circumstances if amounts paid under an insurance policy or alternative financial assurance do not cover the cost of the closing or providing long-term care of a facility; amending s. 215.18, F.S.; authorizing the Governor, if there is a specified deficiency in a land acquisition trust fund in the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, or the Fish and Wildlife Conservation Commission, to transfer funds from other trust funds in the State Treasury as a temporary loan to such trust fund; providing procedures for the transfer and repayment of the loan; providing a legislative determination that the repayment of the temporary loan is a constitutionally allowable use of such moneys; requiring the Department of Environmental Protection to transfer designated proportions of the revenues deposited in the Land Acquisition Trust Fund within the department to land

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acquisition trust funds in the Department of Agriculture and Consumer Services, the Department of State, and the Fish and Wildlife Conservation Commission according to specified parameters and calculations; defining the term "department"; requiring the department to retain a proportionate share of revenues; specifying a limit on distributions; amending s. 403.890, F.S.; providing for use of funds deposited into or appropriated to the Water Protection and Sustainability Trust Fund; requiring the Department of Highway Safety and Motor Vehicles to contract with a specified corporation to manufacture current or newly redesigned license plates; providing price specifications for such contract; specifying requirements to be met by the corporation in manufacturing such license plates; prohibiting the name of a county from appearing on redesigned license plates; amending s. 339.2818, F.S.; revising the definition of the term "small county" for purposes of the Small County Outreach Program; reenacting s. 216.292(2)(a), F.S., relating to exceptions for nontransferable appropriations; providing for the future expiration and reversion of statutory text related to nontransferable appropriations; prohibiting a state agency from initiating a competitive solicitation for a product or

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service under certain circumstances; providing an 287 288 exception; amending s. 112.24, F.S.; extending by 1 fiscal year the authorization, subject to specified 289 290 requirements, for the assignment of an employee of a state agency under an employee interchange agreement; 291 292 providing that the annual salaries of the members of 293 the Legislature shall be maintained at a specified 294 level; reenacting s. 215.32(2)(b), F.S., relating to 295 the source and use of certain trust funds; providing 296 for the future expiration and reversion of statutory 297 text related to the source and use of specified trust 298 funds; providing a legislative determination that the 299 issuance of new debt is in the best interests of the 300 state; limiting the use of travel funds to activities 301 that are critical to an agency's mission; providing 302 exceptions; reenacting s. 110.12315, F.S., relating to 303 the state employees' prescription drug program; 304 providing for the future expiration and reversion of 305 statutory text related to the state employees' 306 prescription drug program; prohibiting agencies from 307 entering into contracts with certain non-disclosure 308 agreements; providing conditions under which the veto 309 of certain appropriations or proviso language in the 310 General Appropriations Act voids language that 311 implements such appropriation; providing for the 312 continued operation of certain provisions

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313 notwithstanding a future repeal or expiration provided by the act; providing severability; providing an 314 effective date. 315 316 Be It Enacted by the Legislature of the State of Florida: 317 318 It is the intent of the Legislature that the 319 Section 1. 320 implementing and administering provisions of this act apply to the General Appropriations Act for the 2016-2017 fiscal year. 321 322 Section 2. In order to implement Specific Appropriations 323 7, 8, 9, 94 and 95 of the 2016-2017 General Appropriations Act, 324 the calculations of the Florida Education Finance Program for 325 the 2016-2017 fiscal year in the document titled "Public School Funding: The Florida Education Finance Program, " dated January 326 327 28, 2016, and filed with the Clerk of the House of Representatives, are incorporated by reference for the purpose 328 329 of displaying the calculations used by the Legislature, 330 consistent with the requirements of state law, in making 331 appropriations for the Florida Education Finance Program. This 332 section expires July 1, 2017. 333 In order to implement Specific Appropriations 7 Section 3. 334 and 94 of the 2016-2017 General Appropriations Act and 335 notwithstanding ss. 1002.20, 1003.02, 1006.28-1006.42,

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1011.62(6)(b)5., and 1011.67, Florida Statutes, relating to the

expenditure of funds provided for instructional materials, for

the 2016-2017 fiscal year, funds provided for instructional

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materia:	ls shal	l be	rel	eased	and (	expended	as	requ	ired	in 1	<u>the</u>
proviso	langua	age f	or S	pecif	ic App	propriat	ion	94 o	f the	20	16-2017
General	Approp	riat	ions	Act.	This	section	exp	ires	July	1,	2017.

Section 4. In order to implement Specific Appropriation 23 of the 2016-2017 General Appropriations Act and notwithstanding s. 1013.64(2), Florida Statutes, any district school board that generates less than \$2 million in revenue from a 1-mill levy of ad valorem tax shall contribute 0.75 mill for the 2016-2017 fiscal year toward the cost of funded special facilities construction projects. This section expires July 1, 2017.

Section 5. In order to implement Specific Appropriation 113 of the 2016-2017 General Appropriations Act, paragraph (d) of subsection (2) of section 11.45, Florida Statutes, is amended to read:

- 11.45 Definitions; duties; authorities; reports; rules.—
- (2) DUTIES.—The Auditor General shall:
- (d) Annually conduct financial audits of the accounts and records of all district school boards in counties with populations of fewer than 150,000, according to the most recent federal decennial statewide census, and the Florida School for the Deaf and Blind.

The Auditor General shall perform his or her duties independently but under the general policies established by the Legislative Auditing Committee. This subsection does not limit the Auditor General's discretionary authority to conduct other

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audits or engagements of governmental entities as authorized in subsection (3).

Section 6. In order to implement Specific Appropriations 12 and 126 of the 2016-2017 General Appropriations Act, section 1001.66, Florida Statutes, is created to read:

# 1001.66 Florida College System Performance-Based Incentive.—

- (1) A Florida College System Performance-Based Incentive shall be awarded to Florida College System institutions using performance-based metrics adopted by the State Board of Education. The performance-based metrics must include retention rates; program completion and graduation rates; postgraduation employment, salaries, and continuing education for workforce education and baccalaureate programs, with wage thresholds that reflect the added value of the certificate or degree; and outcome measures appropriate for associate of arts degree recipients. The state board shall adopt benchmarks to evaluate each institution's performance on the metrics to measure the institution's achievement of institutional excellence or need for improvement and the minimum requirements for eligibility to receive performance funding.
- (2) Each fiscal year, the amount of funds available for allocation to Florida College System institutions based on the performance-based funding model shall consist of the state's investment in performance funding plus institutional investments consisting of funds to be redistributed from the base funding of

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the Florida College System Program Fund as determined in the General Appropriations Act. The State Board of Education shall establish minimum performance funding eligibility thresholds for the state's investment and the institutional investments. An institution that meets the minimum institutional investment eligibility threshold, but fails to meet the minimum state investment eligibility threshold, shall have its institutional investment restored but is ineligible for a share of the state's investment in performance funding. The institutional investment shall be restored for all institutions eligible for the state's investment under the performance-based funding model.

- (3) (a) Each Florida College System institution's share of the performance funding shall be calculated based on its relative performance on the established metrics in conjunction with the institutional size and scope.
- (b) A Florida College System institution that fails to meet the State Board of Education's minimum institutional investment performance funding eligibility threshold shall have a portion of its institutional investment withheld by the state board and must submit an improvement plan to the state board that specifies the activities and strategies for improving the institution's performance. The state board must review and approve the improvement plan and, if the plan is approved, must monitor the institution's progress in implementing the activities and strategies specified in the improvement plan. The institution shall submit monitoring reports to the state board

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by December 31 and May 31 of each year in which an improvement plan is in place.

- (c) The Commissioner of Education shall withhold disbursement of the institutional investment until the monitoring report is approved by the State Board of Education. A Florida College System institution determined by the state board to be making satisfactory progress on implementing the improvement plan shall receive no more than one-half of the withheld institutional investment in January and the balance of the withheld institutional investment in June. An institution that fails to make satisfactory progress may not have its full institutional investment restored. Any institutional investment funds that are not restored shall be redistributed in accordance with the state board's performance-based metrics.
- (4) Distributions of performance funding, as provided in this section, shall be made to each of the Florida College

  System institutions listed in the Florida Colleges category in the General Appropriations Act.
- (5) By October 1 of each year, the State Board of Education shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report on the prior fiscal year's performance funding allocation, which must reflect the rankings and award distributions.
- (6) The State Board of Education shall adopt rules to administer this section.
  - (7) This section expires July 1, 2017.

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Section 7. In order to implement Specific Appropriation 142 of the 2016-2017 General Appropriations Act, subsection (1) of 1001.7065, Florida Statutes, is reenacted, and subsections (2), (3), and (5) through (8) of that section are amended, to read:

1001.7065 Preeminent state research universities program.-

- COLLABORATION.—A collaborative partnership is established between the Board of Governors and the Legislature to elevate the academic and research preeminence of Florida's highest-performing state research universities in accordance with this section. The partnership stems from the State University System Governance Agreement executed on March 24, 2010, wherein the Board of Governors and leaders of the Legislature agreed to a framework for the collaborative exercise of their joint authority and shared responsibility for the State University System. The governance agreement confirmed the commitment of the Board of Governors and the Legislature to continue collaboration on accountability measures, the use of data, and recommendations derived from such data.
- (2) ACADEMIC AND RESEARCH EXCELLENCE STANDARDS.—Effective July 1, 2013, The following academic and research excellence standards are established for the preeminent state research universities program:
- (a) An average weighted grade point average of 4.0 or higher on a 4.0 scale and an average SAT score of 1800 or higher

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on a 2400-point scale or 1200 or higher on a 1600-point scale for fall semester incoming freshmen, as reported annually.

- (b) A top-50 ranking on at least two well-known and highly respected national public university rankings, including, but not limited to, the U.S. News and World Report rankings, reflecting national preeminence, using most recent rankings.
- (c) A freshman retention rate of 90 percent or higher for full-time, first-time-in-college students, as reported annually to the Integrated Postsecondary Education Data System (IPEDS).
- (d) A 6-year graduation rate of 70 percent or higher for full-time, first-time-in-college students, as reported annually to the IPEDS.
- (e) Six or more faculty members at the state university who are members of a national academy, as reported by the Center for Measuring University Performance in the Top American Research Universities (TARU) annual report or the official membership directories maintained by each national academy.
- (f) Total annual research expenditures, including federal research expenditures, of \$200 million or more, as reported annually by the National Science Foundation (NSF).
- (g) Total annual research expenditures in diversified nonmedical sciences of \$150 million or more, based on data reported annually by the NSF.
- (h) A top-100 university national ranking for research expenditures in five or more science, technology, engineering, or mathematics fields of study, as reported annually by the NSF.

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- (i) One hundred or more total patents awarded by the United States Patent and Trademark Office for the most recent 3year period.
- (j) Four hundred or more doctoral degrees awarded annually, including professional doctoral degrees awarded in medical and health care disciplines, as reported in the Board of Governors Annual Accountability Report.
- (k) Two hundred or more postdoctoral appointees annually, as reported in the TARU annual report.
- (1) An endowment of \$500 million or more, as reported in the Board of Governors Annual Accountability Report.
  - (3) PREEMINENT STATE RESEARCH UNIVERSITY DESIGNATION.-
- (a) The Board of Governors shall designate each state research university that annually meets at least 11 of the 12 academic and research excellence standards identified in subsection (2) as a "preeminent state research university."
- (b) The Board of Governors shall designate each state university that annually meets at least six of the 12 academic and research excellence standards identified in subsection (2) as an "emerging preeminent state research university."
- (5) PREEMINENT STATE RESEARCH <u>UNIVERSITIES PROGRAM</u>
  <u>UNIVERSITY</u> SUPPORT.—
- (a) A state research university that is designated as a preeminent state research university, as of July 1, 2013, meets all 12 of the academic and research excellence standards identified in subsection (2), as verified by the Board of

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Covernors, shall submit to the Board of Governors a 5-year benchmark plan with target rankings on key performance metrics for national excellence. Upon approval by the Board of Governors, and upon the university's meeting the benchmark plan goals annually, the Board of Governors shall award the university its proportionate share of any funds provided annually to support the program created under this section an amount specified in the General Appropriations Act to be provided annually throughout the 5 year period. Funding for this purpose is contingent upon specific appropriation in the General Appropriations Act.

- (b) A state university designated as an emerging preeminent state research university shall submit to the Board of Governors a 5-year benchmark plan with target rankings on key performance metrics for national excellence. Upon approval by the Board of Governors, and upon the university's meeting the benchmark plan goals annually, the Board of Governors shall award the university its proportionate share of any funds provided annually to support the program created under this section.
- (c) The award of funds under this subsection is contingent upon funding provided in the General Appropriations Act to support the preeminent state research universities program created under this section. Funding increases appropriated beyond the amounts funded in the prior fiscal year shall be distributed as follows:

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- 1. Each designated preeminent state research university that meets the criteria in paragraph (a) shall receive an equal amount of funding.
- 2. Each designated emerging preeminent state research university that meets the criteria in paragraph (b) shall receive an amount of funding that is equal to one-half of the total increased amount awarded to each designated preeminent state research university.
- (6) PREEMINENT STATE RESEARCH UNIVERSITY ENHANCEMENT INITIATIVE. A state research university that, as of July 1, 2013, meets 11 of the 12 academic and research excellence standards identified in subsection (2), as verified by the Board of Governors, shall submit to the Board of Governors a 5-year benchmark plan with target rankings on key performance metrics for national excellence. Upon the university's meeting the benchmark plan goals annually, the Board of Governors shall award the university an amount specified in the Ceneral Appropriations Act to be provided annually throughout the 5-year period for the purpose of recruiting National Academy Members, expediting the provision of a master's degree in cloud virtualization, and instituting an entrepreneurs in residence program throughout its campus. Funding for this purpose is contingent upon specific appropriation in the General Appropriations Act.
- (6) (7) PREEMINENT STATE RESEARCH UNIVERSITY SPECIAL COURSE REQUIREMENT AUTHORITY.—In order to provide a jointly shared

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educational experience, a university that is designated a preeminent state research university may require its incoming first-time-in-college students to take a 9-to-12-credit set of unique courses specifically determined by the university and published on the university's website. The university may stipulate that credit for such courses may not be earned through any acceleration mechanism pursuant to s. 1007.27 or s. 1007.271 or any other transfer credit. All accelerated credits earned up to the limits specified in ss. 1007.27 and 1007.271 shall be applied toward graduation at the student's request.

(7) (8) PREEMINENT STATE RESEARCH UNIVERSITY FLEXIBILITY AUTHORITY.—The Board of Governors is encouraged to identify and grant all reasonable, feasible authority and flexibility to ensure that each a designated preeminent state research university and each designated emerging preeminent state research university is free from unnecessary restrictions.

Section 8. In order to implement Specific Appropriation 142 of the 2016-2017 General Appropriations Act, subsections (1) through (3) and subsection (6) of section 1001.92, Florida Statutes, are amended to read:

1001.92 State University System Performance-Based Incentive.—

(1) A State University System Performance-Based Incentive shall be awarded to state universities using performance-based metrics adopted by the Board of Governors of the State University System.

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- (a) The performance-based metrics must include graduation rates; retention rates; postgraduation education rates; degree production; affordability; postgraduation employment and salaries, including wage thresholds that reflect the added value of a baccalaureate degree; access; and other metrics approved by the board in a formally noticed meeting.
- (b) The board shall adopt benchmarks to evaluate each state university's performance on the metrics to measure the state university's achievement of institutional excellence or need for improvement and minimum requirements for eligibility to receive performance funding.
- (c) The board shall develop an implementation plan for including a metric that addresses the full-time employment rate of 90 percent of graduates for each state university's top two, six-digit Classification of Instructional Program baccalaureate degrees to be incorporated into the performance funding formula beginning in the 2017-2018 fiscal year. The Board of Governors shall submit its implementation plan to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 31, 2016.
- (2) Each fiscal year, the amount of funds available for allocation to the state universities based on the performance-based <u>funding model metrics</u> shall consist of the state's <u>investment in appropriation for performance funding, including increases in base funding</u> plus institutional investments consisting of funds deducted from the base funding of each state

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university in the State University System, in an amount provided in the General Appropriations Act. The Board of Governors shall establish minimum performance funding eligibility thresholds for the state's investment and the institutional investments. A state university that meets the minimum institutional investment eligibility threshold, but fails to meet the minimum state investment eligibility threshold, shall have its institutional investment restored but is ineligible for a share of the state's investment in performance funding. The institutional investment shall be restored for each institution eligible for the state's investment under the performance-based funding model metrics.

- (3) (a) A state university that fails to meet the Board of Governors' minimum institutional investment performance funding eligibility threshold shall have a portion of its institutional investment withheld by the board and must submit an improvement plan to the board that specifies the activities and strategies for improving the state university's performance. The board must review and approve the improvement plan and, if the plan is approved, must monitor the state university's progress in implementing the activities and strategies specified in the improvement plan. The state university shall submit monitoring reports to the board by December 31 and May 31 of each year in which an improvement plan is in place. The ability of a state university to submit an improvement plan to the board is limited to 1 fiscal year.
  - (b) The Chancellor of the State University System shall

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withhold disbursement of the institutional investment until the monitoring report is approved by the Board of Governors. A state university that is determined by the board to be making satisfactory progress on implementing the improvement plan shall receive no more than one-half of the withheld institutional investment in January and the balance of the withheld institutional investment in June. A state university that fails to make satisfactory progress may not have its full institutional investment restored. Any institutional investment funds that are not restored shall be redistributed in accordance with the board's performance-based metrics.

- (6) The Board of Governors shall adopt regulations to administer this section. This section expires July 1, 2017 2016.
- Section 9. In order to implement Specific Appropriations 7, 8, 9, 94 and 95 of the 2016-2017 General Appropriations Act, paragraph (a) of subsection (10) of section 1002.39, Florida Statutes, is amended to read:
- 1002.39 The John M. McKay Scholarships for Students with Disabilities Program.—There is established a program that is separate and distinct from the Opportunity Scholarship Program and is named the John M. McKay Scholarships for Students with Disabilities Program.
  - (10) JOHN M. MCKAY SCHOLARSHIP FUNDING AND PAYMENT.-
- (a)1. The maximum scholarship granted for an eligible student with disabilities shall be equivalent to the base student allocation in the Florida Education Finance Program

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multiplied by the appropriate cost factor for the educational program that would have been provided for the student in the district school to which he or she was assigned, multiplied by the district cost differential.

- 2. In addition, a share of the guaranteed allocation for exceptional students shall be determined and added to the amount in subparagraph 1. The calculation shall be based on the methodology and the data used to calculate the guaranteed allocation for exceptional students for each district in chapter 2000-166, Laws of Florida. Except as provided in subparagraphs 3. and 4., the calculation shall be based on the student's grade, matrix level of services, and the difference between the 2000-2001 basic program and the appropriate level of services cost factor, multiplied by the 2000-2001 base student allocation and the 2000-2001 district cost differential for the sending district. The calculated amount shall include the per-student share of supplemental academic instruction funds, instructional materials funds, technology funds, and other categorical funds as provided in the General Appropriations Act.
- 3. The scholarship amount for a student who is eligible under sub-subparagraph (2)(a)2.b. shall be calculated as provided in subparagraphs 1. and 2. However, the calculation shall be based on the school district in which the parent resides at the time of the scholarship request.
- 4. Until the school district completes the matrix required by paragraph (5)(b), the calculation shall be based on the

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matrix that assigns the student to support Level I of service as it existed prior to the 2000-2001 school year. When the school district completes the matrix, the amount of the payment shall be adjusted as needed.

- 5. The scholarship amount for a student eligible under s. 504 of the Rehabilitation Act of 1973 shall be based on the program cost factor the student currently generates through the Florida Education Finance Program.
- 6. A student's scholarship amount is not subject to the maximum value for funding a student as provided in s. 1011.61(4).

Section 10. In order to implement Specific Appropriation 154 of the 2016-2017 General Appropriations Act, subsection (1) of section 1008.46, Florida Statutes, is amended to read:

1008.46 State university accountability process.—It is the intent of the Legislature that an accountability process be implemented that provides for the systematic, ongoing evaluation of quality and effectiveness of state universities. It is further the intent of the Legislature that this accountability process monitor performance at the system level in each of the major areas of instruction, research, and public service, while recognizing the differing missions of each of the state universities. The accountability process shall provide for the adoption of systemwide performance standards and performance goals for each standard identified through a collaborative effort involving state universities, the Board of Governors, the

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Legislature, and the Governor's Office, consistent with requirements specified in s. 1001.706. These standards and goals shall be consistent with s. 216.011(1) to maintain congruity with the performance-based budgeting process. This process requires that university accountability reports reflect measures defined through performance-based budgeting. The performance-based budgeting measures must also reflect the elements of teaching, research, and service inherent in the missions of the state universities.

(1) By <u>February March</u> 15 of each year, the Board of Governors shall submit an annual accountability report providing information on the implementation of performance standards, actions taken to improve university achievement of performance goals, the achievement of performance goals during the prior year, and initiatives to be undertaken during the next year. The accountability reports shall be designed in consultation with the Governor's Office, the Office of Program Policy Analysis and Government Accountability, and the Legislature.

Section 11. In order to implement Specific Appropriations 6 and 11 of the 2016-2017 General Appropriations Act, paragraphs (a) and (b) of subsection (16) of section 1009.23, Florida Statutes, are amended to read:

1009.23 Florida College System institution student fees.-

(16)(a) Effective July 1, 2016, each Florida College

System institution may assess a student who enrolls in a course listed in the distance learning catalog, established pursuant to

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s. 1006.735, a per-credit hour distance learning course user fee not to exceed \$15 per credit hour. An increase in an institution's current distance learning fee must be approved by the State Board of Education. For purposes of assessing this fee, a distance learning course is a course in which at least 80 percent of the direct instruction of the course is delivered using some form of technology when the student and instructor are separated by time or space, or both.

(b) The amount of the distance learning course user fee may not exceed the additional costs of the services provided which are attributable to the development and delivery of the distance learning course. If a Florida College System institution assesses the distance learning course user fee, the institution may not assess any other fees to cover the additional costs. By September 1 of each year, each board of trustees shall report to the Division of Florida Colleges the total amount of revenue generated by the distance learning course user fee for the prior fiscal year and how the revenue was expended.

Section 12. In order to implement Specific Appropriation 142 of the 2016-2017 General Appropriations Act, paragraphs (a) and (b) of subsection (17) of section 1009.24, Florida Statutes, are amended to read:

1009.24 State university student fees.-

(17)(a) A state university may assess a student who enrolls in a course listed in the distance learning catalog,

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established pursuant to s. 1006.735, a per-credit-hour distance learning course fee not to exceed \$15 per credit hour. For purposes of assessing this fee, a distance learning course is a course in which at least 80 percent of the direct instruction of the course is delivered using some form of technology when the student and instructor are separated by time or space, or both.

shall report to the Board of Governors the total amount of revenue generated by the distance learning course user fee for the prior fiscal year and how the revenue was expended The amount of the distance learning course fee may not exceed the additional costs of the services provided which are attributable to the development and delivery of the distance learning course. If the distance learning course fee is assessed by a state university, the institution may not assess duplicative fees to cover the additional costs.

Section 13. In order to implement Specific Appropriations 6 and 76 of the 2016-2017 General Appropriations Act, paragraph (b) of subsection (1) of section 1009.40, Florida Statutes, is amended to read:

1009.40 General requirements for student eligibility for state financial aid awards and tuition assistance grants.—

(1)

(b)1. Eligibility for the renewal of undergraduate or career certificate financial aid awards shall be evaluated at the end of the second semester or third quarter of each academic

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year. As a condition for renewal, a student shall:

- a. Have earned a minimum cumulative grade point average of 2.0 on a 4.0 scale; and
- b. Have earned, for undergraduate full-time study, 12 credits per term or the equivalent for the number of terms for which aid was received or have earned, for career certificate study, at least the equivalent in clock hours of 6 semester credit hours per term or the equivalent for the number of terms for which aid was received.
- 2. A student who earns the minimum number of credits required for renewal, but who fails to meet the minimum 2.0 cumulative grade point average, may be granted a probationary award for up to the equivalent of 1 academic year and shall be required to earn a cumulative grade point average of 2.0 on a 4.0 scale by the end of the probationary period to be eligible for subsequent renewal. A student who receives a probationary award and who fails to meet the conditions for renewal by the end of his or her probationary period shall be ineligible to receive additional awards for the equivalent of 1 academic year following his or her probationary period. Each such student may, however, reapply for assistance during a subsequent application period and may be eligible for an award if he or she has earned a cumulative grade point average of 2.0 on a 4.0 scale. A student may not be granted more than one probationary award.
- 3. A student who meets the minimum 2.0 cumulative grade point average, but who fails to earn the minimum number of

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award for up to the equivalent of 1 academic year and shall be required to earn the minimum number of credits during the probationary period and maintain at least a 2.0 cumulative grade point average on a 4.0 scale to be eligible for subsequent renewal. A student who receives a probationary award and fails to meet the conditions for renewal by the end of his or her probationary period is ineligible to receive additional awards for the equivalent of 1 academic year following his or her probationary period shall lose his or her eligibility for renewal for a period equivalent to 1 academic year. However, the student may reapply during a subsequent application period and may be eligible for an award if he or she has earned a minimum cumulative grade point average of 2.0 on a 4.0 scale. A student may not be granted more than one probationary award.

4. Students who receive state student aid and subsequently fail to meet state academic progress requirements due to verifiable illness or other emergencies may be granted an exception from the academic requirements. Such students shall make a written appeal to the institution. The appeal shall include a description and verification of the circumstances. Verification of illness or other emergencies may include but not be limited to a physician's statement or written statement of a parent or college official. The institution shall recommend exceptions with necessary documentation to the department. The department may accept or deny such recommendations for exception

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Section 14. In order to implement Specific Appropriations 6 and 76 of the 2016-2017 General Appropriations Act, subsection (2) of section 1009.50, Florida Statutes, is amended to read:

1009.50 Florida Public Student Assistance Grant Program; eligibility for grants.—

(2)(a) State student assistance grants through the program may be made only to degree-seeking students who enroll in at least 6 semester hours, or the equivalent per term, and who meet the general requirements for student eligibility as provided in s. 1009.40, except as otherwise provided in this section. The grants shall be awarded annually for the amount of demonstrated unmet need for the cost of education, after the expected family contribution and all other aid available to the student is accounted for, but and may not exceed an amount equal to the average prior academic year cost of tuition fees and other registration fees for 30 credit hours at state universities or such other amount as specified in the General Appropriations Act, to any recipient. A demonstrated unmet need of less than \$200, after the expected family contribution and all other aid available to the student is accounted for, shall render the applicant ineligible for a state student assistance grant. Recipients of the grants must have been accepted at a state university or Florida College System institution authorized by Florida law. A student is eligible for the award for 110 percent of the number of credit hours required to complete the program

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in which enrolled, except as otherwise provided in s. 1009.40(3).

- (b) A student applying for a Florida public student assistance grant shall be required to apply for the Pell Grant. The Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student.
- (c) <u>Institutions awarding grant moneys must conduct an</u> assessment of all of the financial resources available to each student, including, but not limited to:
  - 1. Pell Grants and other federal aid.
  - 2. State grants and scholarships, including merit awards.
  - 3. Institutional awards for merit or need.
  - 4. Prepaid tuition contracts.
  - 5. Private awards for merit or need.
- 6. Any other grant or scholarship available to the student for use toward the cost of education.

Institutions that provide preliminary award packages before the final student eligibility determinations from the department for state grants and scholarships, including merit awards, shall reassess each student's award package after the allocation of funds and the final student eligibility determinations are received from the department.

(d) Priority in the distribution of grant moneys shall be given to students with the <u>highest unmet need after the</u>

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assessment of available financial resources is conducted pursuant to paragraph (c) lowest total family resources, in accordance with a nationally recognized system of need analysis. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds the level established by the department. An institution may not impose additional criteria to determine a student's eligibility to receive a grant award.

(e) (d) Each participating institution shall report, to the department by the established date, the eligible students for the program for to whom grant moneys are disbursed each academic term. Each institution shall also report in a manner and by a date prescribed by to the department necessary demographic and eligibility data for such students, as well as the expected family contributions; other grant, scholarship, and aid awards; prepaid contracts; and student loans received by the students.

Section 15. In order to implement Specific Appropriations 6 and 76 of the 2016-2017 General Appropriations Act, subsection (3) and paragraph (a) of subsection (4) of section 1009.505, Florida Statutes, are amended to read:

1009.505 Florida Public Postsecondary Career Education Student Assistance Grant Program.—

(3)(a) Student assistance grants through the program may be made only to certificate-seeking students enrolled at least

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half-time in a public postsecondary career certificate program who meet the general requirements for student eligibility as provided in s. 1009.40, except as otherwise provided in this section. The grants shall be awarded annually to any recipient for the amount of demonstrated unmet need for the cost of education, after the expected family contribution and all other aid available to the student is accounted for, but and may not exceed the average annual cost of tuition and registration fees or such other amount as specified in the General Appropriations Act. A demonstrated unmet need of less than \$200, after the expected family contribution and all other aid available to the student is accounted for, shall render the applicant ineligible for a grant under this section. Recipients of the grants must have been accepted at a Florida College System institution authorized by Florida law or a career center operated by a district school board under s. 1001.44. A student is eliqible for the award for 110 percent of the number of clock hours required to complete the program in which enrolled.

- (b) A student applying for a Florida public postsecondary career education student assistance grant shall be required to apply for the Pell Grant. A Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student; however, a Pell Grant entitlement shall not be required as a condition of receiving a grant under this section.
  - (c) Institutions awarding grant moneys must conduct an

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assessment of all of the financial resources available to each student, including, but not limited to:

- 1. Pell Grants and other federal aid.
- 2. State grants and scholarships, including merit awards.
- 3. Institutional awards for merit or need.
- 4. Prepaid tuition contracts.
- 5. Private awards for merit or need.
- 6. Any other grant or scholarship available to the student for use toward the cost of education.

Institutions that provide preliminary award packages before the final student eligibility determinations from the department for state grants and scholarships, including merit awards, shall reassess each student's award package after the allocation of funds and the final student eligibility determinations are received from the department.

(d) Priority in the distribution of grant moneys shall be given to students with the highest unmet need after the assessment of available financial resources is conducted pursuant to paragraph (c) in accordance with a nationally recognized system of need analysis. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds the level established by the department. An institution may not impose additional criteria to determine a student's

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## eligibility to receive a grant award.

- (e) Each participating institution shall report, to the department by the established date, the eligible students for the program for to whom grant moneys are disbursed each academic term. Each institution shall also report in a manner and by a date prescribed by to the department necessary demographic and eligibility data for such students, as well as the expected family contributions; other grant, scholarship, and aid awards; prepaid contracts; and student loans received by the students.
- (4)(a) The funds appropriated for the Florida Public Postsecondary Career Education Student Assistance Grant Program shall be distributed to eligible Florida College System institutions and district school boards in accordance with a formula approved by the department under s. 1009.50(3).

Section 16. In order to implement Specific Appropriations 6 and 76 of the 2016-2017 General Appropriations Act, subsection (2) of section 1009.51, Florida Statutes, is amended to read:

- 1009.51 Florida Private Student Assistance Grant Program; eligibility for grants.—
- (2)(a) Florida private student assistance grants from the State Student Financial Assistance Trust Fund may be made only to full-time degree-seeking students who meet the general requirements for student eligibility as provided in s. 1009.40, except as otherwise provided in this section. Such grants shall be awarded for the amount of demonstrated unmet need for tuition and fees, after the expected family contribution and all other

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aid available to the student is accounted for, but and may not exceed an amount equal to the average tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year, or as specified in the General Appropriations Act, to any applicant. A demonstrated unmet need of less than \$200, after the expected family contribution and all other aid available to the student is accounted for, shall render the applicant ineligible for a Florida private student assistance grant. Recipients of such grants must have been accepted at a baccalaureate-degree-granting independent nonprofit college or university, which is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools and which is located in and chartered as a domestic corporation by the state. No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of fulltime enrollment, except as otherwise provided in s. 1009.40(3).

- (b) A student applying for a Florida private student assistance grant shall be required to apply for the Pell Grant. The Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student.
- (c) <u>Institutions awarding grant moneys must conduct an</u>
  assessment of all of the financial resources available to each
  student, including, but not limited to:
  - 1. Pell Grants and other federal aid.
  - 2. State grants and scholarships, including merit awards.

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- 1041 3. Institutional awards for merit or need.
  - 4. Prepaid tuition contracts.
  - 5. Private awards for merit or need.
  - 6. Any other grant or scholarship available to the student for use toward the cost of education.

Institutions that provide preliminary award packages before the final student eligibility determinations from the department for state grants and scholarships, including merit awards, shall reassess each student's award package after the allocation of funds and the final student eligibility determinations are received from the department.

- (d) Priority in the distribution of grant moneys shall be given to students with the highest unmet need after the assessment of available financial resources is conducted pursuant to paragraph (c) lowest total family resources, in accordance with a nationally recognized system of need analysis. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds the level established by the department. An institution may not impose additional criteria to determine a student's eligibility to receive a grant award.
- $\underline{\text{(e)}}$  Each participating institution shall report, to the department by the established date, the eligible students  $\underline{\text{for}}$

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the program for to whom grant moneys are disbursed each academic term. Each institution shall also report in a manner and by a date prescribed by to the department necessary demographic and eligibility data for such students, as well as the expected family contributions; other grant, scholarship, and aid awards; prepaid contracts; and student loans received by the students.

Section 17. In order to implement Specific Appropriations 6 and 76 of the 2016-2017 General Appropriations Act, subsection (2) of section 1009.52, Florida Statutes, is amended to read:

1009.52 Florida Postsecondary Student Assistance Grant Program; eligibility for grants.—

(2) (a) Florida postsecondary student assistance grants through the State Student Financial Assistance Trust Fund may be made only to full-time degree-seeking students who meet the general requirements for student eligibility as provided in s. 1009.40, except as otherwise provided in this section. Such grants shall be awarded for the amount of demonstrated unmet need for tuition and fees, after the expected family contribution and all other aid available to the student is accounted for, but and may not exceed an amount equal to the average prior academic year cost of tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year, or as specified in the General Appropriations Act, to any applicant. A demonstrated unmet need of less than \$200, after the expected family contribution and all other aid available to the student is accounted for, shall

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render the applicant ineligible for a Florida postsecondary student assistance grant. Recipients of such grants must have been accepted at a postsecondary institution that is located in the state and that is:

- 1. A private nursing diploma school approved by the Florida Board of Nursing; or
- 2. A college or university licensed by the Commission for Independent Education, excluding those institutions the students of which are eligible to receive a Florida private student assistance grant pursuant to s. 1009.51.

No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time enrollment, except as otherwise provided in s. 1009.40(3).

- (b) A student applying for a Florida postsecondary student assistance grant shall be required to apply for the Pell Grant.

  The Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student.
- (c) <u>Institutions awarding grant moneys must conduct an</u>
  assessment of all of the financial resources available to each
  student, including, but not limited to:
  - 1. Pell Grants and other federal aid.
  - 2. State grants and scholarships, including merit awards.
  - 3. Institutional awards for merit or need.
  - 4. Prepaid tuition contracts.

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- 5. Private awards for merit or need.
- 6. Any other grant or scholarship available to the student for use toward the cost of education.

- Institutions that provide preliminary award packages before the final student eligibility determinations from the department for state grants and scholarships, including merit awards, shall reassess each student's award package after the allocation of funds and the final student eligibility determinations are received from the department.
- (d) Priority in the distribution of grant moneys shall be given to students with the highest unmet need after the assessment of available financial resources is conducted pursuant to paragraph (c) lowest total family resources, in accordance with a nationally recognized system of need analysis. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds the level established by the department. An institution may not impose additional criteria to determine a student's eligibility to receive a grant award.
- (e)(d) Each participating institution shall report, to the department by the established date, the eligible students for the program for to whom grant moneys are disbursed each academic term. Each institution shall also report in a manner and by a

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date prescribed by to the department necessary demographic and eligibility data for such students, as well as the expected family contributions; other grant, scholarship, and aid awards; prepaid contracts; and student loans received by the students.

Section 18. In order to implement Specific Appropriation 18 of the 2016-2017 General Appropriations Act, subsections (1), (2), and (4) and paragraph (c) of subsection (5) of section 1009.701, Florida Statutes, are amended to read:

1009.701 First Generation Matching Grant Program.-

- (1) The First Generation Matching Grant Program is created to enable each state university and Florida College System institution to provide donors with a matching grant incentive for contributions that will create grant-based student financial aid for undergraduate students who demonstrate financial need and whose parents, as defined in s. 1009.21(1), have not earned a baccalaureate degree. In the case of any individual who regularly resided with and received support from only one parent, an individual whose only such parent did not complete a baccalaureate degree would also be eligible.
- (2) Funds appropriated by the Legislature for the program shall be allocated by the Office of Student Financial Assistance to match private contributions on a dollar for dollar basis of \$2 for each \$1 contributed. Contributions made to a state university or Florida College System Institution and pledged for the purposes of this section are eligible for state matching funds appropriated for this program and are not eligible for any

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other state matching grant program. Pledged contributions are not eligible for matching prior to the actual collection of the total funds. The Office of Student Financial Assistance shall reserve a proportionate allocation of the total appropriated funds for each state university on the basis of full-time equivalent enrollment. Funds that remain unmatched as of December 1 shall be reallocated to state universities and Florida College System institutions that have remaining unmatched private contributions for the program on the basis of full-time equivalent enrollment.

- (4) Each participating state university <u>and Florida</u>

  <u>College System institution</u> shall establish an application

  process, determine student eligibility for initial and renewal awards in conformance with subsection (5), identify the amount awarded to each recipient, and notify recipients of the amount of their awards.
- (5) In order to be eligible to receive a grant pursuant to this section, an applicant must:
- (c) Be accepted at a state university <u>or Florida College</u>
  System institution.

Section 19. In order to implement Specific Appropriations 7, 8, 9, 94 and 95 of the 2016-2017 General Appropriations Act, subsection (4) of section 1011.61, Florida Statutes, is amended to read:

1011.61 Definitions.—Notwithstanding the provisions of s. 1000.21, the following terms are defined as follows for the

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purposes of the Florida Education Finance Program:

- (4) The maximum value for funding a student in kindergarten through grade 12 or in a prekindergarten program for exceptional children as provided in s. 1003.21(1)(e) shall be the sum of the calculations in paragraphs (a), (b), and (c) as calculated by the department.
- (a) The sum of the student's full-time equivalent student membership value for the school year or the equivalent derived from paragraphs (1)(a) and (b), subparagraph (1)(c)1., subsubparagraphs (1)(c)2.b. and c., subparagraph (1)(c)3., and subsection (2). If the sum is greater than 1.0, the full-time equivalent student membership value for each program or course shall be reduced by an equal proportion so that the student's total full-time equivalent student membership value is equal to 1.0.
- (b) If the result in paragraph (a) is less than 1.0 full-time equivalent student and the student has full-time equivalent student enrollment pursuant to sub-sub-subparagraph (1)(c)1.b.(VIII), calculate an amount that is the lesser of the value in sub-sub-subparagraph (1)(c)1.b.(VIII) or the value of 1.0 less the value in paragraph (a).
- (c) The full-time equivalent student enrollment value in sub-subparagraph (1)(c)2.a.

A scholarship provided to a student enrolled in the John M. McKay Scholarships for Students with Disabilities Program

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pursuant to s. 1002.39 is not subject to the maximum value for funding a student as provided in this subsection.

Section 20. In order to implement Specific Appropriations 7, 8, 9, 94 and 95 of the 2016-2017 General Appropriations Act paragraph (g) is added to subsection (12) of section 1011.62, Florida Statutes to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (12) FLORIDA DIGITAL CLASSROOMS ALLOCATION. -
- (g) For the 2016-2017 fiscal year, each district's digital classrooms allocation plan must give preference to funding the number of devices that comply with the requirements of s.

  1001.20(4)(a)1.b., and that are needed to allow each school to administer the Florida Standards Assessments to an entire grade at the same time. If the district's digital classrooms allocation plan does not include the purchase of devices, the district must certify in the plan that the district currently has sufficient devices that allow each school to administer the Florida Standards Assessments in the manner described in this paragraph. This paragraph expires July 1, 2017.

Section 21. In order to implement Specific Appropriations 7, 8, 9, 94 and 95 of the 2016-2017 General Appropriations Act,

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and notwithstanding the expiration date in section 9 of chapter 2015-222, Laws of Florida, subsection (13) of section 1011.62, Florida Statutes, is reenacted and amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- connected student supplement is created to provide supplemental funding for school districts to support the education of students connected with federally owned military installations, National Aeronautics and Space Administration (NASA) property, and Indian lands. To be eligible for this supplement, the district must be eligible for federal Impact Aid Program funds under s. 8003 of Title VIII of the Elementary and Secondary Education Act of 1965. The supplement shall be allocated annually to each eligible school district in the amount provided in the General Appropriations Act. The supplement shall be the sum of the student allocation and an exempt property allocation.
- (a) The student allocation shall be calculated based on the number of students reported for federal Impact Aid Program funds, including students with disabilities, who meet one of the following criteria:
  - 1. Resides with a parent who is on active duty in the

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uniformed services or is an accredited foreign government official and military officer. Students with disabilities shall also be reported separately for this condition.

- 2. Resides on eligible federally owned Indian lands. Students with disabilities shall also be reported separately for this condition.
- 3. Resides with a civilian parent who lives or works on eligible federal property connected with a military installation or NASA. The number of these students shall be multiplied by a factor of 0.5.
- (b) The total number of federally connected students calculated under paragraph (a) shall be multiplied by a percentage of the base student allocation as provided in the General Appropriations Act. The total of the number of students with disabilities as reported separately under subparagraphs (a)1. and (a)2. shall be multiplied by an additional percentage of the base student allocation as provided in the General Appropriations Act. The base amount and the amount for students with disabilities shall be summed to provide the student allocation.
- (c) The exempt property allocation shall be equal to the tax-exempt value of federal impact aid lands reserved as military installations, real property owned by NASA, or eligible federally owned Indian lands located in the district, as of January 1 of the previous year, multiplied by the millage authorized and levied under s. 1011.71(2).

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(d) This subsection expires July 1, 2017.

Section 22. In order to implement Specific Appropriations 7, 8, 9, 94 and 95 of the 2016-2017 General Appropriations Act, paragraph (b) of subsection (15) of section 1011.62, Florida Statutes, is amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (15) TOTAL ALLOCATION OF STATE FUNDS TO EACH DISTRICT FOR CURRENT OPERATION.—The total annual state allocation to each district for current operation for the FEFP shall be distributed periodically in the manner prescribed in the General Appropriations Act.
- (b) The amount thus obtained shall be the net annual allocation to each school district. However, if it is determined that any school district received an underallocation or overallocation for any prior year because of an arithmetical error, assessment roll change required by final judicial decision, full-time equivalent student membership error, or any allocation error revealed in an audit report, the allocation to that district shall be appropriately adjusted. An underallocation in a prior year caused by a school district's error may not be the basis for a positive allocation adjustment

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for the current year. Beginning with the 2011-2012 fiscal year, if a special program cost factor is less than the basic program cost factor, an audit adjustment may not result in the reclassification of the special program FTE to the basic program FTE. If the Department of Education audit adjustment recommendation is based upon controverted findings of fact, the Commissioner of Education is authorized to establish the amount of the adjustment based on the best interests of the state.

Section 23. In order to implement Specific Appropriation 104 of the 2016-2017 General Appropriations Act, subsection (3) of section 1012.39, Florida Statutes, is amended to read:

1012.39 Employment of substitute teachers, teachers of adult education, nondegreed teachers of career education, and career specialists; students performing clinical field experience.—

(3) A student who is enrolled in a state-approved teacher preparation program in a postsecondary educational institution that is approved by rules of the State Board of Education and who is jointly assigned by the postsecondary educational institution and a district school board to perform a clinical field experience under the direction of a regularly employed and certified educator shall, while serving such supervised clinical field experience, be accorded the same protection of law as that accorded to the certified educator except for the right to bargain collectively as an employee of the district school board. The district school board providing the clinical field

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experience shall notify the student electronically or in writing of the availability of educator liability insurance under s.

1012.75. A postsecondary educational institution or district school board may not require a student enrolled in a state-approved teacher preparation program to purchase liability insurance as a condition of participation in any clinical field experience or related activity on the premises of an elementary or secondary school.

Section 24. In order to implement Specific Appropriation 103 of the 2016-2017 General Appropriations Act, section 1012.731, Florida Statutes, is created to read:

1012.731 The Florida Best and Brightest Teacher Scholarship Program.-

- (1) The Legislature recognizes that, second only to parents, teachers play the most critical role within schools in preparing students to achieve a high level of academic performance. The Legislature further recognizes that research has linked student outcomes to a teacher's own academic achievement. Therefore, it is the intent of the Legislature to designate teachers who have achieved high academic standards during their own education as Florida's best and brightest teacher scholars.
- (2) There is created the Florida Best and Brightest

  Teacher Scholarship Program to be administered by the Department of Education. The scholarship program shall provide categorical funding for scholarships to be awarded to classroom teachers, as

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defined in s. 1012.01(2)(a), who have demonstrated a high level
 of academic achievement.

- (3) (a) To be eligible for a scholarship, a classroom teacher must have achieved a composite score at or above the 80th percentile on either the SAT or the ACT based on the National Percentile Ranks in effect when the classroom teacher took the assessment and have been evaluated as highly effective pursuant to s. 1012.34 in the school year immediately preceding the year in which the scholarship will be awarded, unless the classroom teacher is newly hired by the district school board and has not been evaluated pursuant to s. 1012.34.
- (b) In order to demonstrate eligibility for an award, an eligible classroom teacher must submit to the school district, no later than November 1, an official record of his or her SAT or ACT score demonstrating that the classroom teacher scored at or above the 80th percentile based on the National Percentile Ranks in effect when the teacher took the assessment. Once a classroom teacher is deemed eligible by the school district, including teachers deemed eligible in the 2015-2016 fiscal year, the teacher shall remain eligible as long as he or she remains employed by the school district as a classroom teacher at the time of the award and receives an annual performance evaluation rating of highly effective pursuant to s. 1012.34.
- (4) Annually, by December 1, each school district shall submit to the department the number of eligible classroom teachers who qualify for the scholarship.

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(5) Annually, by February 1, the department shall disburse
scholarship funds to each school district for each eligible
classroom teacher to receive a scholarship as provided in the
General Appropriations Act. The amount disbursed shall include a
scholarship award of \$1,000, from the total amount of funds
appropriated, for each eligible classroom teacher in a Title I
school. Of the remaining funds, a scholarship in the amount
provided in the General Appropriations Act shall be awarded to
every eligible classroom teacher, including those in Title I
schools. If the number of eligible classroom teachers exceeds
the total appropriation authorized in the General Appropriations
Act, the department shall prorate the per-teacher scholarship
amount.

- (6) Annually, by April 1, each school district shall award the scholarship to each eligible classroom teacher.
- (7) For purposes of this section, the term "school district" includes the Florida School for the Deaf and the Blind and charter school governing boards.
  - (8) This section expires July 1, 2017.

Section 25. In order to implement Specific Appropriation 104 of the 2016-2017 General Appropriations Act, paragraph (d) of subsection (3) of section 1012.75, Florida Statutes, is amended to read:

- 1012.75 Liability of teacher or principal; excessive force.—
  - (3) The Department of Education shall administer an

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educator liability insurance program, as provided in the General Appropriations Act, to protect full-time instructional personnel from liability for monetary damages and the costs of defending actions resulting from claims made against the instructional personnel arising out of occurrences in the course of activities within the instructional personnel's professional capacity. For purposes of this subsection, the terms "full-time," "part-time," and "administrative personnel" shall be defined by the individual district school board. For purposes of this subsection, the term "instructional personnel" has the same meaning as provided in s. 1012.01(2).

(d) This subsection expires July 1, 2017 <del>2016</del>.

Section 26. In order to implement Specific Appropriation 19 of the 2016-2017 General Appropriations Act, subsection (3) of section 1013.64, Florida Statutes, is amended to read:

- 1013.64 Funds for comprehensive educational plant needs; construction cost maximums for school district capital projects.—Allocations from the Public Education Capital Outlay and Debt Service Trust Fund to the various boards for capital outlay projects shall be determined as follows:
- (3)(a) Each district school board shall receive an amount from the Public Education Capital Outlay and Debt Service Trust Fund to be calculated by computing the capital outlay full-time equivalent membership as determined by the department. Such membership must include, but is not limited to:
  - 1. K-12 students and prekindergarten exceptional students

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for whom the school district provides the educational facility, except hospital- and homebound part-time students; and

- 2. Students who are career education students, and adult disabled students and who are enrolled in school district career centers.
- (b) The capital outlay full-time equivalent membership shall be determined for prekindergarten exceptional education students, kindergarten through the 12th grade, and for career centers by counting the averaging the unweighted full-time equivalent student membership for the second and third surveys and comparing the results on a school-by-school basis with the Florida Inventory of for School Houses. If the prior academic year's third survey count is higher than the current year's second survey count when comparing the results on a school-byschool basis with the Florida Inventory of School Houses, the prior year's third survey count shall be used on a school-byschool basis for determining the current capital outlay membership. The Florida Inventory of School Houses shall be updated with the current capital outlay membership count as soon as practicable after verification of the capital outlay membership.
- (c) The capital outlay full time equivalent membership by grade level organization shall be used in making the following calculations: The capital outlay full-time equivalent membership by grade level organization for the 4th prior year must be used to compute the base-year allocation. The capital

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outlay full-time equivalent membership by grade-level organization for the prior year must be used to compute the growth over the highest of the 3 years preceding the prior year. From the total amount appropriated by the Legislature pursuant to this subsection, 40 percent shall be allocated among the base capital outlay full-time equivalent membership and 60 percent among the growth capital outlay full-time equivalent membership. The allocation within each of these groups shall be prorated to the districts based upon each district's percentage of base and growth capital outlay full-time membership. The most recent 4year capital outlay full-time equivalent membership data shall be used in each subsequent year's calculation for the allocation of funds pursuant to this subsection. If a change, correction, or recomputation of data during any year results in a reduction or increase of the calculated amount previously allocated to a district, the allocation to that district shall be adjusted accordingly correspondingly. If such recomputation results in an increase or decrease of the calculated amount, such additional or reduced amounts shall be added to or reduced from the district's future appropriations. However, no change, correction, or recomputation of data shall be made subsequent to 2 years following the initial annual allocation.

(d)(b) Funds accruing to a district school board from the provisions of this section shall be expended on needed projects as shown by survey or surveys under the rules of the State Board of Education.

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(e)(c) A district school board may lease relocatable educational facilities for up to 3 years using nonbonded PECO funds and for any time period using local capital outlay millage.

 $\underline{(f)}$  Funds distributed to the district school boards shall be allocated solely based on the provisions of paragraphs (1)(a) and (2)(a) and paragraphs (a)-(c) paragraph (a) of this subsection. No individual school district projects shall be funded off the top of funds allocated to district school boards.

Section 27. The amendments made by this act to ss.

11.45,1001.7065, 1001.92, 1002.39, 1008.46, 1009.23, 1009.24,

1009.40, 1009.50, 1009.505, 1009.51, 1009.52, 1009.701, 1011.61,

1011.62, 1012.39, 1012.75 and 1013.64, Florida Statutes, expire

July 1, 2017, and the text of those sections shall revert to

that in existence on June 30, 2106, except that any amendments

to such text enacted other than by this act shall be preserved

and continue to operate to the extent that such amendments are

no dependent upon the portions of text which expire pursuant to

this section.

Section 28. In order to implement Specific Appropriations
199, 206 through 208, and 211 of the 2016-2017 General
Appropriations Act, the calculations for the Medicaid Low-Income
Pool, Disproportionate Share Hospital, and Hospital
Reimbursement programs, for the 2016-2017 fiscal year contained
in the document titled "Medicaid Hospital Supplemental Funding
Programs," dated January 28, 2016, and filed with the Clerk of

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the House of Representatives, are incorporated by reference for the purpose of displaying the calculations used by the Legislature, consistent with the requirements of state law, in making appropriations for the Medicaid Low-Income Pool, Disproportionate Share Hospital, and Hospital Reimbursement programs. This section expires July 1, 2017.

Section 29. In order to implement Specific Appropriations 569 through 580 of the 2016-2017 General Appropriations Act, subsection (3) of section 296.37, Florida Statutes, is amended to read:

296.37 Residents; contribution to support.-

(3) Notwithstanding subsection (1), each resident of the home who receives a pension, compensation, or gratuity from the United States Government, or income from any other source, of more than \$105 per month shall contribute to his or her maintenance and support while a resident of the home in accordance with a payment schedule determined by the administrator and approved by the director. The total amount of such contributions shall be to the fullest extent possible, but, in no case, shall exceed the actual cost of operating and maintaining the home. This subsection expires July 1, 2017 2016.

Section 30. In order to implement Specific Appropriations

193 through 226 and 541 of the 2016-2017 General Appropriations

Act and notwithstanding ss. 216.181 and 216.292, Florida

Statutes, the Agency for Health Care Administration, in

consultation with the Department of Health, may submit a budget

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1561 amendment, subject to the notice, review, and objection procedures of s. 216.177, Florida Statutes, to realign funding 1562 1563 within and between agencies based on implementation of the Managed Medical Assistance component of the Statewide Medicaid 1564 1565 Managed Care program for the Children's Medical Services program of the Department of Health. The funding realignment shall 1566 1567 reflect the actual enrollment changes due to the transfer of 1568 beneficiaries from fee-for-service to the capitated Children's Medical Services Network. The Agency for Health Care 1569 Administration may submit a request for nonoperating budget 1570 1571 authority to transfer the federal funds to the Department of 1572 Health pursuant to s. 216.181(12), Florida Statutes. This 1573 section expires July 1, 2017. 1574 Section 31. In order to implement Specific Appropriation 1575 342 of the 2016-2017 General Appropriations Act, and 1576 notwithstanding s. 409.991, Florida Statutes, for the 2016-2017 1577 fiscal year, funds provided for training purposes shall be allocated to community-based care lead agencies based on a 1578 1579 training needs assessment conducted by the Department of Children and Families. This section expires July 1, 2017. 1580 1581 In order to implement Specific Appropriation 1582 515 through 536 of the 2016-2017 General Appropriations Act, 1583 subsection (17) of section 893.055, Florida Statutes, is amended 1584 to read: Prescription drug monitoring program. 1585

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Notwithstanding subsection (10), and for the 2016-

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2017 2015 2016 fiscal year only, the department may use state funds appropriated in the 2016-2017 2015 2016 General Appropriations Act to administer the prescription drug monitoring program. Neither the Attorney General nor the department may use funds received as part of a settlement agreement to administer the prescription drug monitoring program. This subsection expires July 1, 2017 2016.

Section 33. In order to implement Specific Appropriations 598A through 701 and 721 through 755 of the 2016-2017 General Appropriations Act, subsection (4) of section 216.262, Florida Statutes, is amended to read:

216.262 Authorized positions.-

(4) Notwithstanding the provisions of this chapter relating to increasing the number of authorized positions, and for the 2016-2017 2015-2016 fiscal year only, if the actual inmate population of the Department of Corrections exceeds the inmate population projections of the December 17 February 27, 2015, Criminal Justice Estimating Conference by 1 percent for 2 consecutive months or 2 percent for any month, the Executive Office of the Governor, with the approval of the Legislative Budget Commission, shall immediately notify the Criminal Justice Estimating Conference, which shall convene as soon as possible to revise the estimates. The Department of Corrections may then submit a budget amendment requesting the establishment of positions in excess of the number authorized by the Legislature and additional appropriations from unallocated general revenue

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sufficient to provide for essential staff, fixed capital improvements, and other resources to provide classification, security, food services, health services, and other variable expenses within the institutions to accommodate the estimated increase in the inmate population. All actions taken pursuant to this subsection are subject to review and approval by the Legislative Budget Commission. This subsection expires July 1, 2017 2016.

Section 34. In order to implement Specific Appropriations 1283 and 1284 of the 2016-2017 General Appropriations Act, the Department of Legal Affairs may expend appropriated funds in those specific appropriations on the same programs that were funded by the department pursuant to specific appropriations made in general appropriations acts in previous years. This section expires July 1, 2017.

Section 35. In order to implement Specific Appropriations 1219 and 1224 of the 2016-2017 General Appropriations Act, paragraph (d) of subsection (4) of section 932.7055, Florida Statutes, is amended to read:

932.7055 Disposition of liens and forfeited property.-

- (4) The proceeds from the sale of forfeited property shall be disbursed in the following priority:
- (d) Notwithstanding any other provision of this subsection, and for the 2016-2017 2015-2016 fiscal year only, the funds in a special law enforcement trust fund established by the governing body of a municipality may be expended to

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reimburse the general fund of the municipality for moneys advanced from the general fund to the special law enforcement trust fund before October 1, 2001. This paragraph expires July 1, 2017 2016.

Section 36. In order to implement Specific Appropriations 3109 through 3179 of the 2016-2017 General Appropriations Act, subsection (2) of section 215.18, Florida Statutes, is amended to read:

215.18 Transfers between funds; limitation.—

The Chief Justice of the Supreme Court may receive one or more trust fund loans to ensure that the state court system has funds sufficient to meet its appropriations in the 2016-2017 2015-2016 General Appropriations Act. If the Chief Justice accesses the loan, he or she must notify the Governor and the chairs of the legislative appropriations committees in writing. The loan must come from other funds in the State Treasury which are for the time being or otherwise in excess of the amounts necessary to meet the just requirements of such last-mentioned funds. The Governor shall order the transfer of funds within 5 days after the written notification from the Chief Justice. If the Governor does not order the transfer, the Chief Financial Officer shall transfer the requested funds. The loan of funds from which any money is temporarily transferred must be repaid by the end of the 2016-2017 <del>2015-2016</del> fiscal year. This subsection expires July 1, 2017 2016.

Section 37. In order to implement appropriations for

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salaries and benefits in the 2016-2017 General Appropriations

Act for the Department of Corrections and notwithstanding s.

216.292, Florida Statutes, the Department of Corrections may not transfer funds from a salaries and benefits category to any other category within the department other than a salaries and benefits category without approval of the Legislative Budget Commission. This section expires July 1, 2017.

Appropriations 1093 through 1105 of the 2016-2017 General
Appropriations Act, the Department of Juvenile Justice is
required to review county juvenile detention payments to ensure
that counties fulfill their financial responsibilities required
in s. 985.686, Florida Statutes. If the Department of Juvenile
Justice determines that a county has not met its obligations,
the department shall direct the Department of Revenue to deduct
the amount owed to the Department of Juvenile Justice from the
funds provided to the county under s. 218.23, Florida Statutes.
The Department of Revenue shall transfer the funds withheld to
the Shared County/State Juvenile Detention Trust Fund.

(2) As an assurance to holders of bonds issued by counties before July 1, 2016, for which distributions made pursuant to s. 218.23, Florida Statutes, are pledged, or bonds issued to refund such bonds which mature no later than the bonds they refunded and which result in a reduction of debt service payable in each fiscal year, the amount available for distribution to a county shall remain as provided by law and continue to be subject to

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any lien or claim on behalf of the bondholders. The Department of Revenue must ensure, based on information provided by an affected county, that any reduction in amounts distributed pursuant to subsection (1) does not reduce the amount of distribution to a county below the amount necessary for the timely payment of principal and interest when due on the bonds and the amount necessary to comply with any covenant under the bond resolution or other documents relating to the issuance of the bonds. If a reduction to a county's monthly distribution must be decreased in order to comply with this subsection, the Department of Revenue must notify the Department of Juvenile Justice of the amount of the decrease, and the Department of Juvenile Justice must send a bill for payment of such amount to the affected county.

(3) This section expires July 1, 2017.

Section 39. In order to implement appropriations used to pay existing lease contracts for private lease space in excess of 2,000 square feet in the 2016-2017 General Appropriations

Act, the Department of Management Services, with the cooperation of the agencies having the existing lease contracts for office or storage space, shall use tenant broker services to renegotiate or reprocure all private lease agreements for office or storage space expiring between July 1, 2017, and June 30, 2019, in order to reduce costs in future years. The department shall incorporate this initiative into its 2016 master leasing report required under s. 255.249(7), Florida Statutes, and may

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use tenant broker services to explore the possibilities of collocating office or storage space, to review the space needs of each agency, and to review the length and terms of potential renewals or renegotiations. The department shall provide a report to the Executive Office of the Governor, the President of the Senate, and the Speaker of the House of Representatives by November 1, 2016, which lists each lease contract for private office or storage space, the status of renegotiations, and the savings achieved. This section expires July 1, 2017.

Section 40. In order to implement Specific Appropriations 2257 through 2265 of the 2016-2017 General Appropriations Act, section 624.502, Florida Statutes, is reenacted to read:

624.502 Service of process fee.—In all instances as provided in any section of the insurance code and s. 48.151(3) in which service of process is authorized to be made upon the Chief Financial Officer or the director of the office, the plaintiff shall pay to the department or office a fee of \$15 for such service of process, which fee shall be deposited into the Administrative Trust Fund.

Section 41. The amendment to s. 624.502, Florida Statutes, as carried forward by this act from chapter 2015-222, Laws of Florida, expires July 1, 2017, and the text of that section shall revert to that in existence on June 30, 2013, except that any amendments to such text enacted other than by this act shall be preserved and continue to operate to the extent that such amendments are not dependent upon the portions of text which

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expire pursuant to this section.

Section 42. In order to implement Specific Appropriations 2740 through 2752 of the 2016-2017 General Appropriations Act and notwithstanding rule 60A-1.031, Florida Administrative Code, the transaction fee collected for use of the online procurement system, authorized in ss. 287.042(1)(h)1. and 287.057(22)(c), Florida Statutes, shall be seven-tenths of 1 percent for the 2016-2017 fiscal year only. This section expires July 1, 2017.

Section 43. In order to implement the appropriation of funds in the appropriation category "Data Processing Services-State Data Center-Agency for State Technology (AST)" in the 2016-2017 General Appropriations Act, and pursuant to the notice, review, and objection procedures of s. 216.177, Florida Statutes, the Executive Office of the Governor may transfer funds appropriated in that category between departments in order to align the budget authority granted based on the estimated billing cycle and methodology used by the Agency for State Technology for data processing services provided by the State Data Center. This section expires July 1, 2017.

Section 44. In order to implement appropriations
authorized in the 2016-2017 General Appropriations Act for data
center services, and notwithstanding s. 216.292(2)(a), Florida
Statutes, except as authorized in sections 43 and 45, an agency
may not transfer funds from a data processing category to a
category other than another data processing category. This
section expires July 1, 2017.

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Section 45. In order to implement the appropriation of funds in the appropriation category "Data Processing Services-State Data Center-Agency for State Technology (AST)" in the 2016-2017 General Appropriations Act, and notwithstanding section 44 and s. 282.201(1) and (5), Florida Statutes, an agency may transfer funds appropriated to this category to a contracted services appropriation category in order to contract with a private sector cloud service if the service reduces the agency's data center costs while maintaining the same or improved levels of service and complies with all applicable federal and state security and privacy requirements. Such transfers are subject to the notice, review, and objection procedures of s. 216.177, Florida Statutes.

Section 46. In order to implement Specific Appropriation 2826 of the 2016-2017 General Appropriations Act, the Executive Office of the Governor may transfer funds appropriated in the appropriation category "Expenses" of the 2016-2017 General Appropriations Act between agencies in order to allocate a reduction relating to SUNCOM Network services. This section expires July 1, 2017.

Section 47. In order to implement the appropriation of funds in the appropriation category "Special Categories-Risk Management Insurance" in the 2016-2017 General Appropriations

Act, and pursuant to the notice, review, and objection procedures of s. 216.177, Florida Statutes, the Executive Office of the Governor may transfer funds appropriated in that category

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between departments in order to align the budget authority granted with the premiums paid by each department for risk management insurance. This section expires July 1, 2017.

Section 48. In order to implement the appropriation of funds in the appropriation category "Special Categories-Transfer to Department of Management Services-Human Resources Services

Purchased per Statewide Contract" in the 2016-2017 General

Appropriations Act, and pursuant to the notice, review, and objection procedures of s. 216.177, Florida Statutes, the

Executive Office of the Governor may transfer funds appropriated in that category between departments in order to align the budget authority granted with the assessments that must be paid by each agency to the Department of Management Services for human resource management services. This section expires July 1, 2017.

Section 49. <u>In order to implement Specific Appropriation</u>
2317A of the 2016-2017 General Appropriations Act:

(1) The Department of Financial Services shall replace the four main components of the Florida Accounting Information Resource Subsystem (FLAIR), which include central FLAIR, departmental FLAIR, payroll, and information warehouse, and shall replace the three main components of the Cash Management Subsystem (CMS), which include cash management, accounting management, and investment management, with an integrated enterprise system that allows the state to organize, define, and standardize its financial management business processes and that

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1821	complies w	ith ss.	215	5.90-215	.96,	Flo	orida	Statute	es.	The	
1822	department	shall	not	include	in	the	repla	acement	of	FLAIR	and
1823	CMS:										

- (a) Functionality that duplicates any of the other information subsystems of the Florida Financial Management Information System; or
- (b) Agency business processes related to any of the functions included in the Personnel Information System, the Purchasing Subsystem, or the Legislative Appropriations

  System/Planning and Budgeting Subsystem.
- (2) For purposes of replacing FLAIR and CMS, the Department of Financial Services shall:
- (a) Take into consideration the cost and implementation of data identified for Option 3 as recommended in the March 31, 2014, Florida Department of Financial Services FLAIR Study, version 031.
- (b) Ensure that all business requirements and technical specifications have been provided to all state agencies for their review and input and approved by the executive steering committee established in paragraph (c).
- (c) Implement a project governance structure that includes an executive steering committee composed of:
- 1. The Chief Financial Officer or the executive sponsor of the project.
- 2. The director of the Division of Treasury of the
  Department of Financial Services.

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- 3. The director of the Division of Information Systems of the Department of Financial Services.
- 4. Four employees from the Division of Accounting and Auditing of the Department of Financial Services, who are appointed by the Chief Financial Officer. Each employee must have experience relating to at least one of the four main components that comprise FLAIR.
- 5. Two employees from the Executive Office of the
  Governor, who are appointed by the Governor. One employee must
  have experience relating to the Legislative Appropriations
  System/Planning and Budgeting Subsystem.
- 6. One employee from the Department of Revenue, who is appointed by the executive director of the department and has experience relating to the department's SUNTAX system.
- 7. Two employees from the Department of Management
  Services, who are appointed by the secretary of the department.
  One employee must have experience relating to the department's personnel information subsystem and one employee must have experience relating to the department's purchasing subsystem.
- 8. Three state agency administrative services directors, who are appointed by the Governor. One director must represent a regulatory and licensing state agency and one director must represent a health care-related state agency.
- (3) The Chief Financial Officer or the executive sponsor of the project shall serve as chair of the executive steering committee, and the committee shall take action by a vote of at

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<u>lea</u>	ast	eight	affi	cmative	vote	es w	ith t	the	Chief	Finar	ncial	Officer	
or	the	exect	utive	sponsor	of	the	pro	ject	votin	ıg on	the	prevaili	ng
sic	de.												

- (4) The executive steering committee has the overall responsibility for ensuring that the project to replace FLAIR and CMS meets its primary business objectives and shall:
- (a) Identify and recommend to the Executive Office of the Governor, the President of the Senate, and the Speaker of the House of Representatives any statutory changes needed to implement the replacement subsystem that will standardize to the fullest extent possible the state's financial management business processes.
- (b) Review and approve any changes to the project's scope, schedule, and budget that do not conflict with the requirements of subsection (1).
- (c) Ensure that adequate resources are provided throughout all phases of the project.
  - (d) Approve all major project deliverables.
- (e) Approve all solicitation-related documents associated with the replacement of FLAIR and CMS.
  - (5) This section expires July 1, 2017.

Section 50. In order to implement Specific Appropriation 1630A of the 2016-2017 General Appropriations Act, paragraph (e) of subsection (5) of section 161.143, Florida Statutes, is amended to read:

161.143 Inlet management; planning, prioritizing, funding,

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approving, and implementing projects.-

- (5) The department shall annually provide an inlet management project list, in priority order, to the Legislature as part of the department's budget request. The list must include studies, projects, or other activities that address the management of at least 10 separate inlets and that are ranked according to the criteria established under subsection (2).
- (e) Notwithstanding paragraphs (a) and (b), and for the  $\underline{2016-2017}$   $\underline{2015-2016}$  fiscal year only, the amount allocated for inlet management funding is provided in the  $\underline{2016-2017}$   $\underline{2015-2016}$  General Appropriations Act. This paragraph expires July 1,  $\underline{2017}$   $\underline{2016}$ .

Section 51. In order to implement Specific Appropriations 1533 of the 2016-2017 General Appropriations Act, paragraph (m) of subsection (3) of section 259.105, Florida Statutes, is amended to read:

259.105 The Florida Forever Act.-

- (3) Less the costs of issuing and the costs of funding reserve accounts and other costs associated with bonds, the proceeds of cash payments or bonds issued pursuant to this section shall be deposited into the Florida Forever Trust Fund created by s. 259.1051. The proceeds shall be distributed by the Department of Environmental Protection in the following manner:
- (m) Notwithstanding paragraphs (a)-(j) and for the 2016-2017 2015-2016 fiscal year only:, \$17.4 million to only the Division of State Lands within the Department of Environmental

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Protection for the Board of Trustees Florida Forever Priority
List land acquisition projects.

- 1. Thirty-five million dollars to the Department of
  Agriculture and Consumer Services for the acquisition of
  agricultural lands through perpetual conservation easements and
  other perpetual less-than-fee techniques, which will achieve the
  objectives of Florida Forever and s. 570.71.
- 2. Thirty million dollars to the Department of
  Environmental Protection to be distributed among the water
  management districts as provided in subsection (11) to fund
  water resource development projects intended to achieve the goal
  of ensuring that sufficient quantities of water are available to
  meet the current and future needs of natural systems and the
  citizens of the state as specified in paragraph (4)(d).
- 3. The remaining moneys appropriated from the Florida
  Forever Trust Fund shall be distributed only to the Division of
  State Lands within the Department of Environmental Protection
  for the acquisition of lands through less-than-fee techniques,
  for partnerships in which the state's portion of the acquisition
  cost is no more than 50 percent, or for conservation lands
  needed for military buffering.

This paragraph expires July 1, 2017 2016.

Section 52. In order to implement Specific Appropriations 1712A, 1712B, 1712C, and 1740A of the 2016-2017 General Appropriations Act, paragraph (d) of subsection (11) of section

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1951 216.181, Florida Statutes, is amended to read:

216.181 Approved budgets for operations and fixed capital outlay.—

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Notwithstanding paragraph (b) and paragraph (2) (b), and for the 2016-2017 <del>2015 2016</del> fiscal year only, the Legislative Budget Commission may increase the amounts appropriated to the Fish and Wildlife Conservation Commission or the Department of Environmental Protection for fixed capital outlay projects, including additional fixed capital outlay projects, using funds provided to the state from the Gulf Environmental Benefit Fund administered by the National Fish and Wildlife Foundation; funds provided to the state from the Gulf Coast Restoration Trust Fund related to the Resources and Ecosystems Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast Act of 2012 (RESTORE Act); or funds provided by the British Petroleum Corporation (BP) for natural resource damage assessment early restoration projects. Concurrent with submission of an amendment to the Legislative Budget Commission pursuant to this paragraph, any project that carries a continuing commitment for future appropriations by the Legislature must be specifically identified, together with the projected amount of the future commitment associated with the project and the fiscal years in which the commitment is expected to commence. This paragraph expires July 1, 2017 2016.

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The provisions of this subsection are subject to the notice and objection procedures set forth in s. 216.177.

Section 53. In order to implement Specific Appropriation 1670 of the 2016-2017 General Appropriations Act, subsection (5) of section 403.709, Florida Statutes, is amended to read:

403.709 Solid Waste Management Trust Fund; use of waste tire fees.—There is created the Solid Waste Management Trust Fund, to be administered by the department.

- (5)(a) Notwithstanding subsection (1), a solid waste landfill closure account is established within the Solid Waste Management Trust Fund to provide funding for the closing and long-term care of solid waste management facilities. The department may use funds from the account to contract with a third party for the closing and long-term care of a solid waste management facility if:
- 1. The facility has, or was not required to obtain a department permit to operate the facility;
- 2. The permittee, where required by permit or rule, provided proof of financial assurance for closure in the form of an insurance certificate or an alternative form of financial assurance mechanism established pursuant to s. 403.7125;
- 3. The department has ordered the facility closed or has deemed the facility abandoned. The facility is deemed to be abandoned or was ordered to close by the department;
- 4. The closure of the facility is accomplished in substantial accordance with a closure plan approved by the

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2003 department; and

- 5. The department has <u>sufficient</u> written documentation <u>to</u> <u>confirm that the issuer of the</u> that the insurance company <u>issuing the closure insurance</u> policy <u>or alternative form of</u> <u>financial insurance</u> will provide or reimburse the funds required to complete the closing and long-term care of the facility.
- (b) The department shall deposit <u>all</u> the funds received from the <u>insurer or other parties for reimbursing insurance</u> company as reimbursement for the costs of closing or long-term care of the facility <u>under this subsection</u> into the solid waste landfill closure account.
- (c) If the amount available under the insurance policy or alternative form of financial assurance is insufficient, or is otherwise unavailable, to perform or complete the facility closing or long-term care under this subsection, and the department has used all such funds from the insurance policy or alternative form of financial assurance, the department may use funds from the Solid Waste Management Trust Fund to pay for or reimburse additional expenses needed for performing or completing the approved facility closure or long-term care activities.

(d) (c) This subsection expires July 1, 2017 2016.

Section 54. In order to implement specific appropriations from the land acquisition trust funds within the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, and the Fish

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and Wildlife Conservation Commission which are contained in the 2016-2017 General Appropriations Act, subsection (3) of section 215.18, Florida Statutes, is amended to read:

215.18 Transfers between funds; limitation.-

Notwithstanding subsection (1) and only with respect to a land acquisition trust fund in the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, or the Fish and Wildlife Conservation Commission, whenever there is a deficiency in a land acquisition trust fund which would render that trust fund temporarily insufficient to meet its just requirements, including the timely payment of appropriations from that trust fund, and other trust funds in the State Treasury have moneys that are for the time being or otherwise in excess of the amounts necessary to meet the just requirements, including appropriated obligations, of those other trust funds, the Governor may order a temporary transfer of moneys from one or more of the other trust funds to a land acquisition trust fund in the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, or the Fish and Wildlife Conservation Commission. Any action proposed pursuant to this subsection is subject to the notice, review, and objection procedures of s. 216.177, and the Governor shall provide notice of such action at least 7 days before the effective date of the transfer of trust funds, except that during July 2016 <del>2015</del>, notice of such action shall be provided

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at least 3 days before the effective date of a transfer unless such 3-day notice is waived by the chair and vice-chair of the Legislative Budget Commission. Any transfer of trust funds to a land acquisition trust fund in the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, or the Fish and Wildlife Conservation Commission must be repaid to the trust funds from which the moneys were loaned by the end of the 2016-2017 2015 2016 fiscal year. The Legislature has determined that the repayment of the other trust fund moneys temporarily loaned to a land acquisition trust fund in the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, or the Fish and Wildlife Conservation Commission pursuant to this subsection is an allowable use of the moneys in a land acquisition trust fund because the moneys from other trust funds temporarily loaned to a land acquisition trust fund shall be expended solely and exclusively in accordance with s. 28, Art. X of the State Constitution. This subsection expires July 1, 2017 <del>2016</del>.

Section 55. (1) In order to implement specific appropriations from the land acquisition trust funds within the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Department of State, and the Fish and Wildlife Conservation Commission which are contained in the 2016-2017 General Appropriations Act, the Department of Environmental Protection shall transfer revenues from the Land

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Acquisition Trust Fund within the department to the land acquisition trust funds within the Department of Agriculture and Consumer Services, the Department of State, and the Fish and Wildlife Conservation Commission, as provided in this section.

As used in this section, the term "department" means the Department of Environmental Protection.

After subtracting any required debt service payments, the proportionate share of revenues to be transferred to each land acquisition trust fund shall be calculated by dividing the appropriations from each of the land acquisition trust funds for the fiscal year by the total appropriations from the Land Acquisition Trust Fund within the department and the land acquisition trust funds within the Department of Agriculture and Consumer Services, the Department of State, and the Fish and Wildlife Commission for the fiscal year. The department shall transfer the proportionate share of the revenues in the Land Acquisition Trust Fund within the department on a monthly basis to the appropriate land acquisition trust funds within the Department of Agriculture and Consumer Services, the Department of State, and the Fish and Wildlife Commission and shall retain its proportionate share of the revenues in the Land Acquisition Trust Fund within the department. Total distributions to a land acquisition trust fund within the Department of Agriculture and Consumer Services, the Department of State, and the Fish and Wildlife Commission may not exceed the total appropriations from such trust fund for the fiscal year.

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(3) This section expires July 1, 2017.

Section 56. In order to implement Specific Appropriation 1591A of the 2016-2017 General Appropriations Act, subsection (5) is added to section 403.890, Florida Statutes, to read:

403.890 Water Protection and Sustainability Program.—
Revenues deposited into or appropriated to the Water Protection and Sustainability Program Trust Fund shall be distributed by the Department of Environmental Protection in the following manner:

(5) Notwithstanding subsections (1)-(3), and for the 2016-2017 fiscal year only, 100 percent of the funds deposited into or appropriated to the Water Protection and Sustainability

Program Trust Fund shall be used for the development of alternative water supplies as provided in s. 373.707. This subsection expires July 1, 2017.

Section 57. In order to implement Specific Appropriation 2632 of the 2016-2017 General Appropriations Act, the Department of Highway Safety and Motor Vehicles shall contract with the corporation organized pursuant to part II of chapter 946, Florida Statutes, to manufacture the current or newly redesigned license plates, such contract being in the same manner and for the same price as that paid by the department during the 2013-2014 fiscal year. The corporation shall seek sealed bids for the reflectorized sheeting used in the manufacture of such license plates, and in the event the sealed bids result in any savings in the sheeting costs, the corporation shall credit to the

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department an amount equal to 70 percent of the savings. The name of the county may not appear on any redesigned license plate. This section expires July 1, 2017.

Section 58. In order to implement Specific Appropriation 1890 of the 2016-2017 General Appropriations Act, subsection (2) of section 339.2818, Florida Statutes, is amended to read:

339.2818 Small County Outreach Program.-

- (2)(a) For the purposes of this section, the term "small county" means any county that has a population of 150,000 or less as determined by the most recent official estimate pursuant to s. 186.901.
- (b) Notwithstanding paragraph (a), for the 2016-2017 2015-2016 fiscal year, for purposes of this section, the term "small county" means any county that has a population of 165,000 or less as determined by the most recent official estimate pursuant to s. 186.901. This paragraph expires July 1, 2017 2016.

Section 59. In order to implement the salaries and benefits, expenses, other personal services, contracted services, special categories, and operating capital outlay categories of the 2016-2017 General Appropriations Act, paragraph (a) of subsection (2) of section 216.292, Florida Statutes, is reenacted to read:

216.292 Appropriations nontransferable; exceptions.—

(2) The following transfers are authorized to be made by the head of each department or the Chief Justice of the Supreme Court whenever it is deemed necessary by reason of changed

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## 2159 conditions:

- (a) The transfer of appropriations funded from identical funding sources, except appropriations for fixed capital outlay, and the transfer of amounts included within the total original approved budget and plans of releases of appropriations as furnished pursuant to ss. 216.181 and 216.192, as follows:
- 1. Between categories of appropriations within a budget entity, if no category of appropriation is increased or decreased by more than 5 percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.
- 2. Between budget entities within identical categories of appropriations, if no category of appropriation is increased or decreased by more than 5 percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.
- 3. Any agency exceeding salary rate established pursuant to s. 216.181(8) on June 30th of any fiscal year shall not be authorized to make transfers pursuant to subparagraphs 1. and 2. in the subsequent fiscal year.
- 4. Notice of proposed transfers under subparagraphs 1. and 2. shall be provided to the Executive Office of the Governor and the chairs of the legislative appropriations committees at least 3 days prior to agency implementation in order to provide an opportunity for review.
  - Section 60. The amendment to s. 216.292(2)(a), Florida

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Statutes, as carried forward by this act from chapter 2015-222, Laws of Florida, expires July 1, 2017, and the text of that paragraph shall revert to that in existence on June 30, 2014, except that any amendments to such text enacted other than by this act shall be preserved and continue to operate to the extent that such amendments are not dependent upon the portions of text which expire pursuant to this section.

Section 61. In order to implement the appropriation of funds in the special categories, contracted services, and expenses categories of the 2016-2017 General Appropriations Act, a state agency may not initiate a competitive solicitation for a product or service if the completion of such competitive solicitation would:

- (1) Require a change in law; or
- (2) Require a change to the agency's budget other than a transfer authorized in s. 216.292(2) or (3), Florida Statutes, unless the initiation of such competitive solicitation is specifically authorized in law, in the General Appropriations Act, or by the Legislative Budget Commission.

This section does not apply to a competitive solicitation for which the agency head certifies that a valid emergency exists.

This section expires July 1, 2017.

Section 62. In order to implement appropriations for salaries and benefits in the 2016-2017 General Appropriations Act, subsection (6) of section 112.24, Florida Statutes, is

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amended to read:

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Intergovernmental interchange of public employees.-To encourage economical and effective utilization of public employees in this state, the temporary assignment of employees among agencies of government, both state and local, and including school districts and public institutions of higher education is authorized under terms and conditions set forth in this section. State agencies, municipalities, and political subdivisions are authorized to enter into employee interchange agreements with other state agencies, the Federal Government, another state, a municipality, or a political subdivision including a school district, or with a public institution of higher education. State agencies are also authorized to enter into employee interchange agreements with private institutions of higher education and other nonprofit organizations under the terms and conditions provided in this section. In addition, the Governor or the Governor and Cabinet may enter into employee interchange agreements with a state agency, the Federal Government, another state, a municipality, or a political subdivision including a school district, or with a public institution of higher learning to fill, subject to the requirements of chapter 20, appointive offices which are within the executive branch of government and which are filled by appointment by the Governor or the Governor and Cabinet. Under no circumstances shall employee interchange agreements be utilized for the purpose of assigning individuals to participate

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in political campaigns. Duties and responsibilities of interchange employees shall be limited to the mission and goals of the agencies of government.

- (6) For the 2016-2017 2015-2016 fiscal year only, the assignment of an employee of a state agency as provided in this section may be made if recommended by the Governor or Chief Justice, as appropriate, and approved by the chairs of the legislative appropriations committees. Such actions shall be deemed approved if neither chair provides written notice of objection within 14 days after receiving notice of the action pursuant to s. 216.177. This subsection expires July 1, 2017 2016.
- Section 63. In order to implement Specific Appropriations
  2652 and 2653 of the 2016-2017 General Appropriations Act and
  notwithstanding s. 11.13(1), Florida Statutes, the authorized
  salaries for members of the Legislature for the 2016-2017 fiscal
  year shall be set at the same level in effect on July 1, 2010.
  This section expires July 1, 2017.

Section 64. In order to implement the transfer of funds to the General Revenue Fund from trust funds in the 2016-2017 General Appropriations Act, paragraph (b) of subsection (2) of section 215.32, Florida Statutes, is reenacted to read:

- 215.32 State funds; segregation.—
- (2) The source and use of each of these funds shall be as follows:
  - (b)1. The trust funds shall consist of moneys received by

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the state which under law or under trust agreement are segregated for a purpose authorized by law. The state agency or branch of state government receiving or collecting such moneys is responsible for their proper expenditure as provided by law. Upon the request of the state agency or branch of state government responsible for the administration of the trust fund, the Chief Financial Officer may establish accounts within the trust fund at a level considered necessary for proper accountability. Once an account is established, the Chief Financial Officer may authorize payment from that account only upon determining that there is sufficient cash and releases at the level of the account.

- 2. In addition to other trust funds created by law, to the extent possible, each agency shall use the following trust funds as described in this subparagraph for day-to-day operations:
- a. Operations or operating trust fund, for use as a depository for funds to be used for program operations funded by program revenues, with the exception of administrative activities when the operations or operating trust fund is a proprietary fund.
- b. Operations and maintenance trust fund, for use as a depository for client services funded by third-party payors.
- c. Administrative trust fund, for use as a depository for funds to be used for management activities that are departmental in nature and funded by indirect cost earnings and assessments against trust funds. Proprietary funds are excluded from the

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requirement of using an administrative trust fund.

- d. Grants and donations trust fund, for use as a depository for funds to be used for allowable grant or donor agreement activities funded by restricted contractual revenue from private and public nonfederal sources.
- e. Agency working capital trust fund, for use as a depository for funds to be used pursuant to s. 216.272.
- f. Clearing funds trust fund, for use as a depository for funds to account for collections pending distribution to lawful recipients.
- g. Federal grant trust fund, for use as a depository for funds to be used for allowable grant activities funded by restricted program revenues from federal sources.

To the extent possible, each agency must adjust its internal accounting to use existing trust funds consistent with the requirements of this subparagraph. If an agency does not have trust funds listed in this subparagraph and cannot make such adjustment, the agency must recommend the creation of the necessary trust funds to the Legislature no later than the next scheduled review of the agency's trust funds pursuant to s. 215.3206.

3. All such moneys are hereby appropriated to be expended in accordance with the law or trust agreement under which they were received, subject always to the provisions of chapter 216 relating to the appropriation of funds and to the applicable

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laws relating to the deposit or expenditure of moneys in the State Treasury.

- 4.a. Notwithstanding any provision of law restricting the use of trust funds to specific purposes, unappropriated cash balances from selected trust funds may be authorized by the Legislature for transfer to the Budget Stabilization Fund and General Revenue Fund in the General Appropriations Act.
- This subparagraph does not apply to trust funds required by federal programs or mandates; trust funds established for bond covenants, indentures, or resolutions whose revenues are legally pledged by the state or public body to meet debt service or other financial requirements of any debt obligations of the state or any public body; the Division of Licensing Trust Fund in the Department of Agriculture and Consumer Services; the State Transportation Trust Fund; the trust fund containing the net annual proceeds from the Florida Education Lotteries; the Florida Retirement System Trust Fund; trust funds under the management of the State Board of Education or the Board of Governors of the State University System, where such trust funds are for auxiliary enterprises, self-insurance, and contracts, grants, and donations, as those terms are defined by general law; trust funds that serve as clearing funds or accounts for the Chief Financial Officer or state agencies; trust funds that account for assets held by the state in a trustee capacity as an agent or fiduciary for individuals, private organizations, or other governmental units; and other

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trust funds authorized by the State Constitution.

Statutes, as carried forward by this act from chapter 2011-47,
Laws of Florida, expires July 1, 2017, and the text of that
paragraph shall revert to that in existence on June 30, 2011,
except that any amendments to such text enacted other than by
this act shall be preserved and continue to operate to the
extent that such amendments are not dependent upon the portions
of text which expire pursuant to this section.

Section 66. In order to implement the issuance of new debt authorized in the 2016-2017 General Appropriations Act, and pursuant to s. 215.98, Florida Statutes, the Legislature determines that the authorization and issuance of debt for the 2016-2017 fiscal year should be implemented and is in the best interest of the state. This section expires July 1, 2017.

Section 67. In order to implement appropriations in the 2016-2017 General Appropriations Act for state employee travel, the funds appropriated to each state agency which may be used for travel by state employees shall be limited during the 2016-2017 fiscal year to travel for activities that are critical to each state agency's mission. Funds may not be used for travel by state employees to foreign countries, other states, conferences, staff training activities, or other administrative functions unless the agency head has approved, in writing, that such activities are critical to the agency's mission. The agency head shall consider using teleconferencing and other forms of

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electronic communication to meet the needs of the proposed activity before approving mission-critical travel. This section does not apply to travel for law enforcement purposes, military purposes, emergency management activities, or public health activities. This section expires July 1, 2017.

Section 68. In order to implement section 8 of the 2016-2017 General Appropriations Act, section 110.12315, Florida Statutes, is reenacted to read:

110.12315 Prescription drug program.—The state employees' prescription drug program is established. This program shall be administered by the Department of Management Services, according to the terms and conditions of the plan as established by the relevant provisions of the annual General Appropriations Act and implementing legislation, subject to the following conditions:

- (1) The department shall allow prescriptions written by health care providers under the plan to be filled by any licensed pharmacy pursuant to contractual claims-processing provisions. Nothing in this section may be construed as prohibiting a mail order prescription drug program distinct from the service provided by retail pharmacies.
- (2) In providing for reimbursement of pharmacies for prescription medicines dispensed to members of the state group health insurance plan and their dependents under the state employees' prescription drug program:
- (a) Retail pharmacies participating in the program must be reimbursed at a uniform rate and subject to uniform conditions,

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according to the terms and conditions of the plan.

- (b) There shall be a 30-day supply limit for prescription card purchases, a 90-day supply limit for maintenance prescription drug purchases, and a 90-day supply limit for mail order or mail order prescription drug purchases.
- (c) The pharmacy dispensing fee shall be negotiated by the department.
  - (3) Pharmacy reimbursement rates shall be as follows:
- (a) For mail order and specialty pharmacies contracting with the department, reimbursement rates shall be as established in the contract.
- (b) For retail pharmacies, the reimbursement rate shall be at the same rate as mail order pharmacies under contract with the department.
- (4) The department shall maintain the preferred brand name drug list to be used in the administration of the state employees' prescription drug program.
- (5) The department shall maintain a list of maintenance drugs.
- (a) Preferred provider organization health plan members may have prescriptions for maintenance drugs filled up to three times as a 30-day supply through a retail pharmacy; thereafter, prescriptions for the same maintenance drug must be filled as a 90-day supply either through the department's contracted mail order pharmacy or through a retail pharmacy.
  - (b) Health maintenance organization health plan members

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may have prescriptions for maintenance drugs filled as a 90-day supply either through a mail order pharmacy or through a retail pharmacy.

- (6) Copayments made by health plan members for a 90-day supply through a retail pharmacy shall be the same as copayments made for a 90-day supply through the department's contracted mail order pharmacy.
- (7) The department shall establish the reimbursement schedule for prescription pharmaceuticals dispensed under the program. Reimbursement rates for a prescription pharmaceutical must be based on the cost of the generic equivalent drug if a generic equivalent exists, unless the physician prescribing the pharmaceutical clearly states on the prescription that the brand name drug is medically necessary or that the drug product is included on the formulary of drug products that may not be interchanged as provided in chapter 465, in which case reimbursement must be based on the cost of the brand name drug as specified in the reimbursement schedule adopted by the department.
- (8) The department shall conduct a prescription utilization review program. In order to participate in the state employees' prescription drug program, retail pharmacies dispensing prescription medicines to members of the state group health insurance plan or their covered dependents, or to subscribers or covered dependents of a health maintenance organization plan under the state group insurance program, shall

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make their records available for this review.

- (9) The department shall implement such additional costsaving measures and adjustments as may be required to balance program funding within appropriations provided, including a trial or starter dose program and dispensing of long-termmaintenance medication in lieu of acute therapy medication.
- (10) Participating pharmacies must use a point-of-sale device or an online computer system to verify a participant's eligibility for coverage. The state is not liable for reimbursement of a participating pharmacy for dispensing prescription drugs to any person whose current eligibility for coverage has not been verified by the state's contracted administrator or by the department.
- (11) Under the state employees' prescription drug program copayments must be made as follows:
- (a) Effective January 1, 2013, for the State Group Health Insurance Standard Plan:

  - 2. For preferred brand name drug with card ......\$30.
  - 3. For nonpreferred brand name drug with card .......\$50.
  - 4. For generic mail order drug ......\$14.

For preferred brand name mail order drug ......\$60.

- 6. For nonpreferred brand name mail order drug ......\$100.
- (b) Effective January 1, 2006, for the State Group Health Insurance High Deductible Plan:
  - 1. Retail coinsurance for generic drug with card ..... 30%.

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2471	2. Retail coinsurance for preferred brand name drug with								
2472	card 30%.								
2473	3. Retail coinsurance for nonpreferred brand name drug								
2474	with card50%.								
2475	4. Mail order coinsurance for generic drug30%.								
2476	5. Mail order coinsurance for preferred brand name drug30%.								
2477	6. Mail order coinsurance for nonpreferred brand name drug50%								
2478	(c) The department shall create a preferred brand name								
2479	drug list to be used in the administration of the state								
2480	employees' prescription drug program.								
2481	Section 69. (1) The amendment to s. 110.12315(2)(b),								
2482	Florida Statutes, as carried forward by this act from chapter								
2483	2014-53, Laws of Florida, expires July 1, 2017, and the text of								
2484	that paragraph shall revert to that in existence on June 30,								
2485	2012, except that any amendments to such text enacted other than								
2486	by this act shall be preserved and continue to operate to the								
2487	extent that such amendments are not dependent upon the portions								
2488	of text which expire pursuant to this section.								
2489	(2) The amendments to s. 110.12315(2)(c) and (3)-(6),								
2490	Florida Statutes, as carried forward by this act from chapter								
2491	2014-53, Laws of Florida, expire July 1, 2016, and the text and								
2492	numbering of those provisions shall revert to that in existence								
2493	on June 30, 2014, except that any amendments to such text								
2494	enacted other than by this act shall be preserved and continue								
2495	to operate to the extent that such amendments are not dependent								
2496	upon the portions of text that expire pursuant to this section.								

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(3) The amendment to s. 110.12315(7), Florida Statutes, as carried forward by this act from chapter 2014-53, Laws of Florida, expires July 1, 2017, and shall revert to the text of that subsection in existence on December 31, 2010, except that any amendments to such text enacted other than by this act shall be preserved and continue to operate to the extent that such amendments are not dependent upon the portions of text which expire pursuant to this section.

Section 70. In order to implement the appropriation of funds in the special categories, contracted services and expenses categories of the 2016-2017 General Appropriations Act, a state agency may not enter into a contract which contains a non-disclosure clause which prohibits the contractor from disclosing information relevant to the performance of the contract to members or staff of the Senate or House of Representatives.

Section 71. Any section of this act which implements a specific appropriation or specifically identified proviso language in the 2016-2017 General Appropriations Act is void if the specific appropriation or specifically identified proviso language is vetoed. Any section of this act which implements more than one specific appropriation or more than one portion of specifically identified proviso language in the 2016-2017 General Appropriations Act is void if all the specific appropriations or portions of specifically identified proviso language are vetoed.

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Section 72. If any other act passed during the 2016
Regular Session of the Legislature contains a provision that is substantively the same as a provision in this act, but that removes or is otherwise not subject to the future repeal applied to such provision by this act, the Legislature intends that the provision in the other act takes precedence and continues to operate, notwithstanding the future repeal provided by this act.

Section 73. If any provision of this act or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

Section 74. This act shall take effect July 1, 2016.

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## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB APC 16-03

State-Administered Retirement Systems

**SPONSOR(S):** Appropriations Committee

TIED BILLS: **IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Appropriations Committee		Delaney Jwo	Leznoff

### **SUMMARY ANALYSIS**

The Florida Retirement System (FRS) is a multi-employer, contributory plan that, as of June 30, 2014, provides retirement benefits to 622,089 active members and 363,034 retired members and beneficiaries, and 38,058 members of the Deferred Retirement Option Program. It is the primary retirement plan for employees of the state and county government agencies, district school boards, state colleges and universities. The FRS also serves as the retirement plan for employees of cities and independent special districts that have made an irrevocable election to participate.

Members of the FRS have two plan options available for participation: the defined benefit plan, also known as the pension plan; and the defined contribution plan, also known as the investment plan.

Section 121.031, F.S., requires that an annual actuarial study of the FRS be provided by the administrator of the system (the Department of Management Services) and for the results to be reported to the Legislature by December 31 of each year. Thereafter, the Legislature uses the report in establishing the uniform contribution rates in law during the next regular legislative session.

Effective July 1, 2016, the bill:

- Revises s. 121.71, F.S. to adjust the employer contribution rates for the FRS based on the 2015 Actuarial Valuation.
- Revises s. 121.74, F.S. to increase the employer contribution for FRS administrative and educational expenses.

The bill conforms the law to the House proposed 2016-17 General Appropriations Act (GAA) as retirement and administrative and educational contributions are included in the GAA.

The bill provides that a proper and legitimate state purpose is served, which includes providing benefits that are managed, administered, and funded in a sound actuarially manner.

The bill has a significant negative fiscal impact to the state and local governments: \$46.6 million in General Revenue (state, district school boards, state colleges and universities) and \$5.9 million in trust funds; \$14.1 million to local governments (county agencies, certain municipalities and special districts.)

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb03.APC

### **FULL ANALYSIS**

### I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

## **Background**

## Florida Retirement System

The Florida Retirement System (FRS) was established in 1970 when the Legislature consolidated the Teachers' Retirement System, the State and County Officers and Employees' Retirement System, and the Highway Patrol Pension Fund. In 1972, the Judicial Retirement System was consolidated into the pension plan. Prior to 1975, members of the FRS were required to make employee contributions. Regular Class members contributed four percent of their salary while Special Risk Class Members contributed six percent. The 2011 Legislature reinstituted employee contributions whereby all Class members contribute three percent of their salary.

The Florida Retirement System Act <sup>1</sup> governs the FRS, which is a multi-employer, contributory plan that provides retirement income benefits to 622,089 active members, 363,034 retirees and 38,058 members of the Deferred Optional Retirement System (DROP)<sup>2</sup>. It is the primary retirement plan for employees of the state and county government agencies, district school boards, community colleges and state universities. The FRS also serves as the retirement plan for 186 municipalities and 262 independent special districts that have irrevocably elected to participate<sup>3</sup>.

The membership of the FRS is divided into five membership classes<sup>4</sup>:

- Regular Class<sup>5</sup>: 543,395 members (87.36 percent)
- Special Risk Class<sup>6</sup>: 68,593 members (11.03 percent)
- Special Risk Administrative Support<sup>7</sup>: 58 members (0.01 percent)
- Elected Officer Class<sup>8</sup>: 2,187 members (0.35 percent)
- Senior Management Services Class<sup>9</sup>: 7,793 members (1.25 percent)

Each class is funded separately based upon the costs attributable to the members of the class.

Members of the FRS have two plan options available for participation:

- The defined benefit plan, also known as the pension plan.
- The defined contribution plan, also known as the investment plan.

## **Investment Plan**

In 2000, the Legislature created the Public Employee Optional Retirement Program (Investment Plan), a defined contribution plan offered to eligible employees as an alternative to the FRS defined benefit plan. The investment plan was available for participation as of July 1, 2002. Benefits under the investment plan accrue in individual member accounts funded by employer and employee contributions. Investments are employee-directed into State Board of Administration (SBA) approved investment providers. Members

<sup>&</sup>lt;sup>1</sup> Chapter 121, F.S.

<sup>&</sup>lt;sup>2</sup> The Florida Retirement System Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report, Fiscal Year ended June 30, 2014. The pension plan had 512,364 active members and the investment plan had 109,725 members.

<sup>3</sup> Id.

<sup>&</sup>lt;sup>4</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> Members who do not qualify for membership in another class (includes renewed members.)

<sup>&</sup>lt;sup>6</sup> Members include law enforcement officers, firefighters, correctional officers, correctional probation officers, paramedics, emergency medical technicians, certain professional health care workers, and certain forensic workers.

<sup>&</sup>lt;sup>7</sup> Members are former members of the special risk class who are transferred or reassigned to an administrative support position in certain circumstances.

<sup>&</sup>lt;sup>8</sup> Members include holders of specified elected offices in either state or local government.

<sup>&</sup>lt;sup>9</sup> Members are high level executive or legal staff as provided by law.

<sup>&</sup>lt;sup>10</sup> Part II, chapter 121, F.S.

STORAGE NAME: pcb03.APC

of the investment plan contribute three percent of their salaries to their accounts<sup>11</sup>. The remainder of the allocation comes from employer contributions.

A member vests in the investment plan after one-year with an FRS employer. Vested benefits are payable upon termination of employment or death as a lump-sum distribution, roll-over distribution, or periodic distribution. The investment plan also provides disability benefits, which is essentially an option to collect disability benefits as provided in the defined benefit plan.

The SBA is primarily responsible for administering the investment plan. The SBA is comprised of the Governor as chair, the Chief Financial Officer and the Attorney General.

## Pension Plan (Defined Benefit Plan)

The pension plan is administered by the secretary of the Department of Management Services through the Division of Retirement. Investment management of retirement funds is handled by the State Board of Administration.

Participants of the pension plan are required to contribute three percent of their salary. 13

## **Contribution Rates**

FRS employers are responsible for contributing a percentage of a member's monthly salary to the FRS Contributions Clearing Account Trust Fund in the Division of Retirement to fund the program. The employer contribution is a "blended contribution rate" set by statute<sup>14</sup>, as amended by the Legislature based on an annual actuarial valuation. The rate consists of a blending of the actuarially determined contribution rates necessary to fund the pension plan's normal cost and the allocations being made into investment plan accounts. The purpose of the blending is to establish the same employer contribution rates regardless of whether an employee participates in the pension plan or the investment plan.

## Administrative and Educational Expenses

Currently, Section 121.74, F.S., requires employers participating in the FRS to contribute an additional 0.04 percent of the employers' covered payroll to offset the costs of administering the investment plan and providing educational services to all members of the FRS. The assessment rate was 0.05 percent from fiscal years 2005-06 through 2009-2011. The assessment rate was reduced for Fiscal Year 2010-11 to ensure excess balances were reduced to comply with the federal tax code.

Since Fiscal Year 2011-2012 the balance has been reduced from \$36.0 million to a projected amount of \$3.4 million in Fiscal Year 2016-2017, and is projected to be negative in the following fiscal year. Without an increase the SBA will have insufficient funds to continue to operate and provide educational services to FRS active and retired employees.

### Effects of the Bill

The bill establishes the employer contribution rates for the normal costs and the unfunded actuarial liability (UAL) of the FRS, as determined by the July 1, 2015 Annual Valuation, necessary to adequately fund the program. The normal and UAL rates were 'blended' with the investment plan allocations and salaries to establish employer contribution rates. The proposed employer contributions for fiscal year 2016-2017, compared to rates currently in effect, are contained in the table below.

<sup>&</sup>lt;sup>11</sup> Section 121.71, F.S.

<sup>&</sup>lt;sup>12</sup> Section 121.4501, F.S.

<sup>&</sup>lt;sup>13</sup> *Id*. 11

<sup>&</sup>lt;sup>14</sup> Sections 121.031 and 121.71, F.S. **STORAGE NAME**: pcb03.APC

# Proposed and Current FRS Employer Contribution Rates<sup>15</sup>

Membership Class	"Blended" No	ormal Costs	Unfunded Liab		Combined C	
	7/1/2015	7/1/2016	7/1/2015	7/1/2016	7/1/2015	7/1/2016
Regular Class	2.91%	2.97%	2.65%	2.83%	5.56%	5.80%
Special Risk Class	11.35%	11.35%	8.99%	8.92%	20.34%	20.27%
Special Risk Administrative Class	3.71%	3,87%	27.54%	22.47%	31.25%	26.34%
Bected Officer Class	4					
Leg/Gov/SAs/PDs	6.48%	6.63%	37.62%	33.75%	44.10%	40.38%
Judges	11.39%	11.68%	22.62%	23.30%	34.01%	34.98%
County Officers	8.48%	8.55%	32.09%	32.20%	40.57%	40.75%
Senior Management	4.32%	4.38%	15.41%	15.67%	19.73%	20.05%
DROP	4.10%	4.17%	7.12%	7.10%	11.22%	11.27%

In addition, the bill increases the employer paid contribution rate for the State Board of Administration's administrative and educational expenses from .04 to .06 percent of payroll.

### B. SECTION DIRECTORY:

Section 1: Amends section 121.71, F.S. to set the uniform employer contribution rates and the rates required to address the normal cost and unfunded actuarial liability for each class and subclass of the Florida Retirement System, effective July 1, 2016.

Section 2: Amends section 121.74, F.S. to increase the employer assessment to 0.06 percent of payroll to offset the costs of administering the investment plan and providing educational services to members of the Florida Retirement System, effective July 1, 2016.

Section 3: Provide that the act fulfills an important state interest.

Section 4: Provides an effective date of July 1, 2016.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

See Fiscal Comments Section.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

See Fiscal Comments Section.

Do not include the current or proposed Health Insurance Subsidy Contribution (1.66 percent) or Administrative Fee (.04 percent) STORAGE NAME: pcb03.APC PAGE: 4 DATE: 2/1/2016

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

## D. FISCAL COMMENTS:

The bill conforms the law to the House proposed 2016-17 General Appropriations Act (GAA) as retirement and administrative and educational contributions are included in the GAA. The costs associated with funding the increases in the 'Blended' Normal Cost and Unfunded Actuarial Liability employer contribution rates are illustrated in the following chart:

		Cost by Emp	oloyer Group	o (\$ in mill	ions)	
	FRS		SBA	Α	TOTA	L.
Entities Funded by the State	GR	TF	GR	TF	GR	TF
State	3.6	5.4	0.5	0.5	4.1	5.9
County School Boards	32.1		2.6		34.7	
State Universities	4.6		0.2		4.8	
State Colleges	2.8		0.2		3.0	
Total	43.1	5.4	3.5	0.5	46.6	5.9

Other Entities not Funded by the State						
Counties	9.2		1.5		10.7	
Municipalities/Special Districts/Other	3.1		0.3		3.4	
Total	12.3		1.8		14.1	
Grand Total	55.4	5.4	5.3	0.5	60.7	5.9

## III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The mandates provision appears to apply because this bill requires counties and/or cities to spend money or take action that requires the expenditure of money; however, an exception applies as the Legislature has determined that this bill satisfies an important state interest and similarly situated persons are all required to comply.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

PCB APC 16-03 ORIGINAL YEAR

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A bill to be entitled

An act relating to state-administered retirement systems; amending s. 121.71, F.S.; revising the required employer retirement contribution rates for members of certain membership classes and subclasses of the Florida Retirement System; amending s. 121.74, F.S.; revising employer assessment to offset the costs of administering the investment plan and providing educational services; providing a finding of important state interest; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (4) and (5) of section 121.71, Florida Statutes, are amended to read:

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121.71 Uniform rates; process; calculations; levy.-

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(4) Required employer retirement contribution rates for each membership class and subclass of the Florida Retirement System for both retirement plans are as follows:

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Percentage of
Gross
Compensation,
Effective
July 1, 2016 2015

Membership Class

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ORIGINAL

22			
	Regular Class	<u>2.97%</u> <del>2.91%</del>	
23			
	Special Risk Class	11.35%	
24			
	Special Risk		
	Administrative		
	Support Class	3.87% 3.71%	
25			
	Elected Officers' Class-		
	Legislators, Governor,		
	Lt. Governor,		
	Cabinet Officers,		
	State Attorneys,		
	Public Defenders	6.63% 6.48%	
26			
	Elected Officers' Class-		
	Justices, Judges	<u>11.68%</u> <del>11.39%</del>	
27			
	Elected Officers' Class-		
	County Elected Officers	8.55% 8.48%	
28			ļ
	Senior Management Class	4.38% 4.32%	
29			
	DROP	4.17% 4.10%	
 	CB APC 16-03 docx	Page 2 of 5	1

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PCB APC 16-03

CODING: Words stricken are deletions; words underlined are additions.

YEAR

PCB APC 16-03	ORIGINAL	YEAR

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31	(5) In order to address unfunded actuarial liabilities of
32	the system, the required employer retirement contribution rates
33	for each membership class and subclass of the Florida Retirement
34	System for both retirement plans are as follows:
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	Percentage of
	Gross
	Compensation,
	Effective
	Membership Class July 1, <u>2016</u> <del>2015</del>
36	
37	
	Regular Class <u>2.83%</u> <del>2.65%</del>
38	
	Special Risk Class 8.92% 8.99%
39	
	Special Risk
	Administrative
	Support Class 22.47% 27.54%
40	
	Elected Officers' Class-
	Legislators, Governor,
	Lt. Governor,
	Cabinet Officers, 33.75% 37.62%
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PCB APC 16-03	ORIGINAL	YEAR

State Attorneys,
Public Defenders

41

Elected Officers' Class-Justices, Judges

23.30% 22.62%

42

Elected Officers' Class-County Elected Officers

32.20% 32.09%

43

Senior Management Service Class

<u>15.67%</u> <del>15.41%</del>

44

DROP

7.10% 7.12%

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Section 2. Section 121.74, Florida Statutes, is amended to read:

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121.74 Administrative and educational expenses.—In addition to contributions required to fund member accounts under ss. 121.71 and 121.73, effective July 1, 2010, through June 30, 2014, employers participating in the Florida Retirement System shall contribute an employer assessment amount equal to 0.03 percent of the payroll reported for each class or subclass of Florida Retirement System membership. Effective July 1, 2014, the employer assessment is 0.04 percent of the payroll reported

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for each class or subclass of membership. Effective July 1,

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2016, the employer assessment is 0.06 percent of the payroll

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reported for each class and subclass of membership. The amount

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PCB APC 16-03 ORIGINAL YEAR

assessed shall be transferred by the Division of Retirement from the Florida Retirement System Contributions Clearing Trust Fund to the State Board of Administration's Administrative Trust Fund to offset the costs of administering the investment plan and the costs of providing educational services to members of the Florida Retirement System. Approval of the trustees is required before the expenditure of these funds. Payments for third-party administrative or educational expenses shall be made only pursuant to the terms of the approved contracts for such services.

Section 3. The Legislature finds that a proper and legitimate state purpose is served when employees, officers, and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees, officers, and retirees, are extended the basic protections afforded by governmental retirement systems. These persons must be provided benefits that are fair and adequate and that are managed, administered, and funded in an actuarially sound manner as required by s. 14, Article X of the State Constitution and part VII of chapter 112, Florida Statutes. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 4. This act shall take effect July 1, 2016.

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## **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

PCB APC 16-04

Collective Bargaining

**SPONSOR(S):** Appropriations Committee

IDEN./SIM. BILLS: **TIED BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Appropriations Committee		Delaney	Leznoff ()

## **SUMMARY ANALYSIS**

The bill directs that the resolution of collective bargaining issues at impasse for the 2016-2017 fiscal year regarding state employees will ultimately be resolved based on the spending decisions included in the General Appropriations Act or legislation implemented for that Act for the 2016-17 fiscal year.

The bill has an effective date of July 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb04.APC

### **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

## Background:

Chapter 447, F.S., specifies the process for collective bargaining for public employees. The bargaining agent and the negotiator for the state must bargain collectively in the determination of the wages, hours, and terms and conditions of employment of the employees within the bargaining unit. Any collective bargaining agreement reached must be reduced to writing, signed by the chief executive officer for the state and the bargaining agent for the union, and submitted to the members of the bargaining unit for ratification.

Upon execution of the collective bargaining agreement, the Governor must request the legislative body to appropriate amounts sufficient to fund the provisions of the agreement. If the Legislature appropriates funds that are not sufficient to fund the agreement, the agreement must be administered on the basis of the amounts actually appropriated.

Typically, at the state level, an agreement is not reached on all issues. In that instance, and pursuant to s. 216.163(6), F.S., an impasse is declared on all unresolved issues when the Governor's Budget Recommendations are released. Within five days of the start of the impasse period, each party is required to notify the presiding officers of the Legislature of the unresolved issues. A joint select committee of members of the Florida House of Representatives and the Senate is appointed to review the positions of the parties. The committee's recommendation is provided to the presiding officers no later than ten days before the start of the regular legislative session. During the session, the Legislature shall take action to resolve all issues remaining at impasse. Any actions taken by the Legislature are binding on the parties.

Following the resolution of the impasse issues, the parties are required to reduce to writing an agreement that includes those issues agreed to by the parties as well as those issues resolved by the Legislature. As noted above, the agreement must be signed by the chief executive officer and the bargaining agent and presented to the members of the bargaining unit for ratification.

If the members ratify the agreement, all the provisions of the agreement take effect. If the members do not ratify the agreement, the issues resolved by the Legislature take effect for the next fiscal year which was the subject of the negotiations.

The certified bargaining units for state employees and the respective bargaining agents include:

## American Federation of State, County and Municipal Employees, Council 79

- Administrative and Clerical Unit
- Operational Services Unit
- Human Services Unit
- Professional Unit

#### Florida Nurses Association

Professional Health Care Unit

#### **Police Benevolent Association**

- Special Agent Unit
- Law Enforcement Unit
- Florida Highway Patrol Unit
- Lottery Law Enforcement Unit

### Florida State Fire Service Association

Fire Service Unit

## **Federation of Physicians and Dentists**

- Supervisory Non-professional Unit
- Physicians Unit

### **State Employees Attorneys Guild**

Attorneys Unit

### **Teamsters Local Union No. 2011**

Security Services Unit

## **Federation of Public Employees**

Lottery Administrative and Support Unit

## Provisions of the bill:

The bill provides that all economic issues at impasse for the 2016-2017 fiscal year regarding state employees will be resolved pursuant to instructions provided in the General Appropriations Act for the 2016-2017 fiscal year and the relevant provisions of any legislation enacted to implement the General Appropriations Act.

### **B. SECTION DIRECTORY:**

Section 1: Provides for resolution of collective bargaining issues at impasse between the State of Florida and certified collective bargaining units pursuant to specified instructions.

Section 2: Provides effective date of July 1, 2016.

## **B. SECTION DIRECTORY:**

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

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	2. Expenditures:
	None
В.	FISCAL IMPACT ON LOCAL GOVERNMENTS:
	1. Revenues:
	None
	2. Expenditures:
	None
C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:
	None
D.	FISCAL COMMENTS:
	None
	III. COMMENTS
A.	III. COMMENTS CONSTITUTIONAL ISSUES:
A.	
A.	CONSTITUTIONAL ISSUES:
A.	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision:
A.	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision:  None. This bill does not appear to affect county or municipal government.
	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision:  None. This bill does not appear to affect county or municipal government.  2. Other:
	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision:  None. This bill does not appear to affect county or municipal government.  2. Other:  None
B.	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision:  None. This bill does not appear to affect county or municipal government.  2. Other:  None  RULE-MAKING AUTHORITY:
B.	CONSTITUTIONAL ISSUES:  1. Applicability of Municipality/County Mandates Provision:    None. This bill does not appear to affect county or municipal government.  2. Other:    None  RULE-MAKING AUTHORITY: None

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: pcb04.APC DATE: 2/1/2016

PCB APC 16-04

ORIGINAL

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An act relating to collective bargaining; providing for the resolution of collective bargaining issues at impasse between the State of Florida and certified bargaining units for state employees pursuant to

specified instructions; providing an effective date.

A bill to be entitled

Be It Enacted by the Legislature of the State of Florida:

Section 1. All collective bargaining issues for which negotiations have reached an impasse for the 2016-2017 fiscal year between the State of Florida and the legal representatives of the certified bargaining units for state employees shall be resolved pursuant to the instructions provided in the General Appropriations Act and the relevant provisions of any legislation enacted to implement the General Appropriations Act for the 2016-2017 fiscal year.

Section 2. This act shall take effect July 1, 2016.

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