

# Education Appropriations Subcommittee

# **Meeting Packet**

March 31, 2015 12:30 p.m. – 2:30 p.m. Morris Hall

Steve Crisafulli Speaker

Erik Fresen Chair



**The Florida House of Representatives** 

APPROPRIATION COMMITTEE

**Education Appropriations Subcommittee** 

Steve Crisafulli Speaker Erik Fresen Chair

# **MEETING AGENDA**

Morris Hall March 31, 2015

- I. Meeting Called To Order
- II. Opening Remarks by Chair
- **III.** Consideration of the following bills:

HB 85 - Public School Instruction by Rep. Hill

- CS/HB 1045 Instruction for Homebound and Hospitalized Students by K-12 Subcommittee; Rep. Burgess
- CS/HB 1145 Education by K-12 Subcommittee; Rep. Sprowls
- HB 7125 -Postsecondary Access and Affordability by Higher Education & Workforce Subcommittee; Rep. Porter
- HB 7127 Higher Education & Workforce Subcommittee; Rep. Rodrigues, R.
- IV. Closing Remarks
- V. Meeting Adjourned

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

#### BILL #: HB 85 Public School Instruction SPONSOR(S): Hill and others TIED BILLS: IDEN./SIM. BILLS: SB 358

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee	9 Y, 0 N	Flynn	Fudge
2) Education Appropriations Subcommittee		Seifert	Heflin
3) Education Committee			

#### SUMMARY ANALYSIS

The bill requires public schools to provide instruction on the events surrounding the terrorist attacks of September 11, 2001, and the impact of those events on the nation.

The bill does not appear to have a fiscal impact on the state or local governments.

The bill provides an effective date of July 1, 2015.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Present Situation:

Section 1003.42(2), F.S., establishes components of required instruction for public school students. Instructional staff must teach the following content:

- The history and content of the Declaration of Independence, to include specific consents which include in part national sovereignty, natural law, and how they form the philosophical foundation of our government.
- The history, meaning, significance, and effect of the provisions of the Constitution of the United States with emphasis on each of the ten amendments that make up the Bill of Rights;
- The arguments in support of adopting our republican form of government, as they are embodied in the most important of the Federalist Papers;
- Flag education, including proper flag display and flag salute;
- The elements of civil government, including the primary functions of and interrelationships between the Federal Government, the state, and its counties, municipalities, school districts, and special districts;
- The history of the United States, including the period of discovery, early colonies, the War for Independence, the Civil War, the expansion of the United States to its present boundaries, the world wars, and the civil rights movement to the present;
- The history of the Holocaust;
- The history of African Americans;
- The elementary principles of agriculture;
- The true effects of all alcoholic beverages and narcotics upon the human body and mind;
- Kindness to animals;
- The history of the state;
- The conservation of natural resources;
- Comprehensive health education that addresses concepts of community health; consumer health; environmental health; family life, including in part, an awareness of the benefits of sexual abstinence as the expected standard and the consequences of teenage pregnancy; mental and emotional health; students in grades 7 through12 teen dating violence and abuse education;
- Such additional materials, subjects, courses, or fields in such grades as are prescribed by law or by rules of the State Board of Education and the district school board in fulfilling the requirements of law;
- The study of Hispanic contributions to the United States;
- The study of women's contributions to the United States;
- The nature and importance of free enterprise to the United States economy;
- A character-development program in kindergarten through grade 12; and
- In order to encourage patriotism, the sacrifices that veterans have made in serving our country and protecting democratic values worldwide.

The law does not establish any particular grade level or courses within which instruction on these topics must be provided. However, the Department of Education takes steps to ensure that the enumerated content is taught in public schools.

Current law does not require instruction on the impact of September 11, 2001, on our nation.

Federal law designates September 11, 2001, as Patriot Day in honor of the individuals who lost their lives as a result of the terrorist attacks against the United States on September 11, 2001.<sup>1</sup>

#### Effect of Proposed Changes:

The bill requires that the events surrounding the terrorist attacks of September 11, 2001, and the impact of those events on the nation be included in the required instruction for public school students. School districts could incorporate remembrance of these events in instruction and school-related activities on Patriot Day, September 11, and throughout the year in other subjects.

#### **B. SECTION DIRECTORY:**

Section 1. Creates s. 1003.42(2)(u), F.S.; requiring that instructional staff of public schools provide instruction to students about the terrorist attacks occurring on September 11, 2001, and the impact of those events.

Section 2. Provides an effective date of July 1, 2015.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

There is no anticipated fiscal impact associated with this bill. Providing instruction as required by the bill would not necessitate expenditure of funds because free resources are available for use. If districts choose to purchase additional instructional materials, funds received pursuant to the instructional materials categorical under the Florida Education Finance Program (FEFP) formula can be used.

#### III. COMMENTS

<sup>&</sup>lt;sup>1</sup> Public Law 107-89. *See* 36 U.S.C. s. 144. STORAGE NAME: h0085b.EDAS.DOCX DATE: 3/26/2015

- A. CONSTITUTIONAL ISSUES:
  - Applicability of Municipality/County Mandates Provision: Not applicable. This bill does not appear to affect county or municipal governments.
  - 2. Other:

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None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

HB 85

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1	A bill to be entitled
2	An act relating to public school instruction; amending
3	s. 1003.42, F.S.; requiring that instructional staff
4	of public schools provide instruction to students
5	about the terrorist attacks occurring on September 11,
6	2001, and the impact of those events; providing an
7	effective date.
8	
9	WHEREAS, former Representative Clay Ford, Jr., who lost his
10	battle with cancer during the 2013 Legislative Session, served
11	his country in the United States Army as an infantry officer in
12	a number of assignments ranging from Germany to the Pentagon,
13	retiring as a full colonel, and
14	WHEREAS, in 1975, Representative Clay Ford, Jr., served as
15	a member of the Arkansas House of Representatives, and, in
16	February 2007, he was elected as a member of the Florida House
17	of Representatives and reelected in 2008, and
18	WHEREAS, as a member of the Florida House of
19	Representatives, Representative Clay Ford, Jr., had a passion
20	for education and served on many committees, including the PreK-
21	12 Policy Committee, and
22	WHEREAS, Representative Clay Ford, Jr., was a member of
23	many organizations, including the Arkansas Bar Association and
24	The Florida Bar as an attorney, the Military Officers
25	Association of America, and the National Rifle Association, and
26	WHEREAS, this act honors Representative Clay Ford, Jr.'s,
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HB 85

27 legacy of service to this country and his passion for education 28 and the military, NOW, THEREFORE, 29 30 Be It Enacted by the Legislature of the State of Florida: 31 32 Section 1. Paragraph (u) is added to subsection (2) of section 1003.42, Florida Statutes, to read: 33 34 1003.42 Required instruction.-35 (2)Members of the instructional staff of the public 36 schools, subject to the rules of the State Board of Education 37 and the district school board, shall teach efficiently and 38 faithfully, using the books and materials required that meet the 39 highest standards for professionalism and historic accuracy, following the prescribed courses of study, and employing 40 41 approved methods of instruction, the following: (u) The events surrounding the terrorist attacks occurring 42 43 on September 11, 2001, and the impact of those events on the 44 nation. 45 46 The State Board of Education is encouraged to adopt standards 47 and pursue assessment of the requirements of this subsection. 48 Section 2. This act shall take effect July 1, 2015.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 1045 Instruction for Homebound and Hospitalized Students SPONSOR(S): K-12 Subcommittee, Burgess, Jr. TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee	12 Y, 0 N	Brink	Fudge
2) Education Appropriations Subcommittee		Seifert	Heflin
3) Education Committee		P	

#### SUMMARY ANALYSIS

Although the State Board of Education has adopted rules regulating instruction for homebound or hospitalized students, current law does not expressly provide minimum requirements for providing instruction to such students.

Accordingly, the bill clarifies that districts must provide instruction to homebound or hospitalized students in accordance with rules adopted by the state board. In addition, the bill authorizes the state board to adopt rules relating to instruction for homebound or hospitalized students. The rules must establish, at minimum:

- Criteria for eligibility of K-12 homebound or hospitalized students for specially designed instruction.
- Procedures for determining student eligibility.
- A list of appropriate methods for providing instruction to homebound or hospitalized students.
- Requirements for initiating instructional services for a homebound or hospitalized student once the student is determined to be eligible.

The bill also streamlines provisions relating to school district programs of special instruction, facilities, and services for exceptional students.

The bill does not appear to have a fiscal impact on state or local governments.

The bill provides an effective date of July 1, 2015.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

A student who is homebound or hospitalized qualifies as an exceptional student, and is thus eligible for certain exceptional student education services.<sup>1</sup>

A homebound or hospitalized student is a student who "has a medically diagnosed physical or psychiatric condition which is acute or catastrophic in nature, or a chronic illness, or a repeated intermittent illness due to a persisting medical problem and which confines the student to home or hospital, and restricts activities for an extended period of time."<sup>2</sup>

State Board of Education rule provides criteria for determining when a student qualifies as hospitalized or homebound for purposes of receiving specially designed instruction.<sup>3</sup> A licensed physician<sup>4</sup> must certify that the student:

- Is expected to be absent from school due to a physical or psychiatric condition for at least fifteen consecutive school days, or, for students with a chronic condition, for at least 15 consecutive or nonconsecutive school days;
- Is confined to home or hospital;
- Will be able to participate in and benefit from an instructional program;
- Is under medical care for illness or injury which is acute, catastrophic, or chronic in nature; and
- Can receive instructional services without endangering the health and safety of the instructor or other students with whom the instructor may come in contact.<sup>5</sup>

In addition, unless a student already meets eligibility criteria for other exceptional student education services, the student must be enrolled in a public school in kindergarten through 12<sup>th</sup> grade prior to the referral for homebound or hospitalized services.<sup>6</sup> Finally, the student's parent, guardian, or primary caregiver must sign an agreement concerning homebound or hospitalized policies and parental cooperation.<sup>7</sup>

At minimum, an annual report from a licensed physician must be used to determine the student's eligibility for specially designed instruction. The report must:

- State that the student is unable to attend school;
- Describe the plan of treatment;
- Provide recommendations regarding school reentry; and
- Give an estimated duration of condition or prognosis.<sup>8</sup>

The team determining eligibility may require additional evaluation data, at no cost to the parent. A physical reexamination and medical report by a licensed physician may be requested on a more frequent basis and may be required if the student is scheduled to attend school part of a day while the

<sup>&</sup>lt;sup>1</sup> Section 1003.01(3)(a), F.S.; rule 6A-6.03020, F.A.C.

<sup>&</sup>lt;sup>2</sup> Rule 6A-6.03020(1), F.A.C. A licensed physician must make the medical diagnosis. *Id.* 

<sup>&</sup>lt;sup>3</sup> Rule 6A-6.03020(3), F.A.C.

<sup>&</sup>lt;sup>4</sup> The physician must be licensed under chapter 458 or 459, F.S.

<sup>&</sup>lt;sup>5</sup> Rule 6A-6.03020(3)(a), F.A.C.

<sup>&</sup>lt;sup>6</sup> Rule 6A-6.03020(3)(b), F.A.C.

<sup>&</sup>lt;sup>7</sup> Rule 6A-6.03020(3)(c), F.A.C.

<sup>&</sup>lt;sup>8</sup> Rule 6A-6.03020(4)(a), F.A.C.

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student readjusts to a full school schedule. Reexaminations and reports must be provided at no cost to the parent.<sup>9</sup>

The school district is responsible for conducting all initial evaluations to determine if the student is eligible for services and to determine the student's educational needs.<sup>10</sup> An individual educational plan must be developed or revised for the student before he or she is assigned to a homebound or hospitalized student services program.<sup>11</sup>

State board rule specifies appropriate instructional methods for homebound or hospitalized students, including in-home instruction, instruction in a hospital,<sup>12</sup> and instruction through telecommunications or computer devices.<sup>13</sup>

#### Effect of Proposed Changes

The bill clarifies that districts must provide instruction to homebound or hospitalized students in accordance with rules adopted by the state board. In addition, the bill authorizes the state board to adopt rules relating to instruction for homebound or hospitalized students. The rules must establish, at minimum:

- Criteria for eligibility of K-12 homebound or hospitalized students for specially designed instruction.
- Procedures for determining student eligibility.
- A list of appropriate methods for providing instruction to homebound or hospitalized students.
- Requirements for initiating instructional services for a homebound or hospitalized student once the student is determined to be eligible.

The bill also streamlines provisions relating to school district programs of special instruction, facilities, and services for exceptional students.

B. SECTION DIRECTORY:

Section 1. Amends 1003.57, F.S; requiring districts to provide instruction to homebound or hospitalized students in accordance with state board rule; requiring certain provisions to be adopted in state board rule.

Section 2. Providing an effective date of July 1, 2015.

#### **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

None.

2. Expenditures:

None.

<sup>13</sup> Rules 6A-6.03020(7)(a), (b), and (c), F.A.C.

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<sup>&</sup>lt;sup>9</sup> Rule 6A-6.03020(4)(b), F.A.C.

<sup>&</sup>lt;sup>10</sup> See Rule 6A-6.03020(5); rule 6A-6.0331(3)(e), F.A.C.

<sup>&</sup>lt;sup>11</sup> Rule 6A-6.03020(6), F.A.C.

<sup>&</sup>lt;sup>12</sup> "The hospital administrator or designee shall provide appropriate space for the teacher and student to work and allow for the establishment of a schedule for student study between teacher visits." Rule 6A-6.03020(7)(b), F.A.C.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None.

2. Expenditures:

None.

- C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None.
- D. FISCAL COMMENTS:

The bill codifies current district practice and State Board of Education rule regulating instruction for homebound and hospitalized students. Since school districts are already meeting the minimum requirements for providing instruction to such students there will not be a fiscal impact.

## III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill provides the State Board of Education express rulemaking authority related to instruction for homebound and hospitalized students.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 24, 2015, the K-12 Subcommittee heard a proposed committee substitute (PCS) for the bill and reported it favorably. The PCS differs from the bill by:

- Removing language defining homebound instruction, establishing requirements for "in-hospital" teachers, providing for the award of course credit, and requiring district school boards to develop rules.
- Clarifying that districts must provide instruction to homebound or hospitalized students in accordance with rules adopted by the state board.
- Requiring state board rules to establish, at minimum:
  - Criteria for eligibility of K-12 homebound or hospitalized students for specially designed instruction.
  - o Procedures for determining student eligibility.
  - A list of appropriate methods for providing instruction to homebound or hospitalized students.

• Requirements for initiating instructional services for a homebound or hospitalized student once the student is determined to be eligible.

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The bill analysis reflects the committee substitute as passed by the K-12 Subcommittee.

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#### CS/HB 1045

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1	A bill to be entitled
2	An act relating to instruction for homebound and
3	hospitalized students; amending s. 1003.57, F.S.;
4	requiring school districts to provide instruction to
5	homebound or hospitalized students; requiring the
6	State Board of Education to adopt rules for student
7	eligibility, methods of providing instruction to
8	homebound or hospitalized students, and the initiation
9	of services; providing an effective date.
10	
11	Be It Enacted by the Legislature of the State of Florida:
12	
13	Section 1. Paragraph (b) of subsection (1) of section
14	1003.57, Florida Statutes, is amended to read:
15	1003.57 Exceptional students instruction
16	(1)
17	(b) Each district school board shall provide for an
18	appropriate program of special instruction, facilities, and
19	services for exceptional students as prescribed by the State
20	Board of Education as acceptable. Each district program must $ au$
21	including provisions that:
22	1. The district school board Provide the necessary
23	professional services for diagnosis and evaluation of
24	exceptional students. <u>At least once every 3 years, the district</u>
25	school board must submit to the department its proposed
26	procedures for the provision of special instruction and services

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27	for exceptional students.
28	2. The district school board Provide the special
29	instruction, classes, and services, either within the district
30	school system, in cooperation with other district school
31	systems, or through contractual arrangements with approved
32	private schools or community facilities that meet standards
33	established by the commissioner.
34	3. The district school board Annually provide information
35	describing the Florida School for the Deaf and the Blind and all
36	other programs and methods of instruction available to the
37	parent of a sensory-impaired student.
38	4. Provide instruction to homebound or hospitalized
39	students in accordance with this section and rules adopted by
40	the state board, which must establish, at a minimum, the
41	following:
42	a. Criteria for the eligibility of K-12 homebound or
43	hospitalized students for specially designed instruction.
44	b. Procedures for determining student eligibility.
45	c. A list of appropriate methods for providing instruction
46	to homebound or hospitalized students.
47	d. Requirements for initiating instructional services for
48	a homebound or hospitalized student once the student is
49	determined to be eligible. The district school board, once every
50	3 years, submit-to the department its proposed procedures for
51	the provision of special instruction and services for
52	exceptional students.

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53	Section	2.	This	act	shall	take	effect	July	1,	2015.	
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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

# BILL #:CS/HB 1145EducationSPONSOR(S):K-12 Subcommittee, Sprowls and othersTIED BILLS:IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) K-12 Subcommittee	11 Y, 2 N	Brink	Fudge
2) Education Appropriations Subcommittee		Seifert	Heflin
3) Education Committee		U	

#### SUMMARY ANALYSIS

The bill enhances K-20 fiscal transparency and revises provisions relating to public and private educational choice options and assignment and certification of teachers by:

- Specifying that CAPE digital tools, CAPE industry certifications, and collegiate high school programs are considered public educational choice options and that the Florida Personal Learning Savings Account Program is a private educational choice option.
- Requiring that parents be provided information about the average amount expended per student in their child's school using the parent guide or a similar publication.
- Requiring that each state university and Florida College System institution annually notify students of state expenditures used for the education of the student.
- Requiring district school boards to publish an open controlled enrollment process that allows a parent to enroll his or her child and transport the child to any public school.
- Defining the term "capacity" for purposes of determining choices available for public K-12 enrollment.
- Specifying that a charter school that has not reached capacity may be open to any student in the state.
- Requiring district school boards to establish a transfer process by which a parent may request that his or her child be transferred to another teacher.
- Conforming language related to the assignment of teachers.
- Requiring the state board to establish rules for the issuance of adjunct certificates, allowing adjunct certificates to be used for full-time positions in certain circumstances, and authorizing charter school boards to issue adjunct certificates.

The authorization in the bill for students to enroll in any district in the state would result in a redistribution of funding among the 67 school districts in the Florida Education Finance Program (FEFP). See fiscal comments.

The bill provides an effective date of July 1, 2015.

#### FULL ANALYSIS

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Fiscal Transparency**

#### **Present Situation**

Each public school must provide parents of students a school financial report as part of its annual public school accountability report.<sup>1</sup> The purpose of the school financial report is to better inform parents and the public concerning how funds were spent to operate the school during the prior fiscal year.<sup>2</sup>

Each school's financial report must follow a uniform, districtwide format that is easy to read and understand.<sup>3</sup> The report must indicate revenues and their sources.<sup>4</sup> In addition, the report must include expenditures per unweighted full-time equivalent student at the district and state levels for teachers, substitute teachers, other instructional personnel, contracted instructional services, school administration and support personnel, certain materials and supplies, food services, support services, operation and maintenance of the school plant, and district-level expenditures the support the school's operations.<sup>5</sup>

Current law requires each state university and Florida College System institution to provide its students with a student handbook that includes student rights and responsibilities, available appeals processes, the student conduct code, and other specified information.<sup>6</sup> However, there is no requirement that students be notified of how state-appropriated monies and their tuition are used to fund their postsecondary education.

#### Effect of Proposed Changes

The bill requires the school financial report to include the average amount expended per student in the school, including operating and capital outlay expenses. In addition, the report must also be included in the school's parent guide and, if possible, posted to the school's website.

The bill requires each state university and Florida College System institution to annually notify students of the amount and percentage of tuition per credit hour subsidized by the state. This information must also include the average amount of money, by source, estimated to be expended for the education of the student.

#### **Public and Private Education Choice Options**

#### **Present Situation**

Parents of public school students may seek school choice options such as controlled open enrollment, lab schools, virtual instruction programs, charter schools, charter technical career centers, magnet schools, alternative schools, special programs, auditory-oral education programs, advanced placement, dual enrollment, International Baccalaureate, Advanced International Certificate of Education, credit by examination or demonstration of competency, the School for Deaf and the Blind, the Florida Virtual

 $^{2}$  Id.

<sup>&</sup>lt;sup>1</sup> See ss. 1002.20(16); 1010.215(5), F.S.

Section 1010.215(5), F.S.

<sup>&</sup>lt;sup>4</sup> See s. 1010.215(5)(a), F.S.

<sup>&</sup>lt;sup>5</sup> See s. 1010.215(5)(b) and (c), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1002.21(4), F.S.

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School, and the public school options for the Opportunity Scholarship Program and the McKay Scholarships for Students with Disabilities Program.<sup>7</sup>

#### Controlled Open Enrollment

Controlled open enrollment is a public education delivery system that gives school districts the option of making student school assignments using a parent's indicated preferential public school choice as a significant factor.<sup>8</sup>

Each district school board offering the controlled open enrollment must adopt by rule a controlled open enrollment plan and post the plan on the district's website.<sup>9</sup> The plan must:<sup>10</sup>

- Adhere to federal desegregation requirements.
- Include an application process required to participate in controlled open enrollment that allows parents to declare school preferences, including placement of siblings within the same school.
- Provide a lottery procedure to determine student assignment and establish an appeals process for hardship cases.
- Afford parents of students in multiple session schools preferred access to controlled open enrollment.
- Maintain socioeconomic, demographic, and racial balance.
- Address the availability of transportation.

During the 2013-14 school year, 52 districts offered some form of controlled open enrollment.<sup>11</sup>

#### Private Educational Choices

Current law allows parents of public school students to seek private school choice options under the McKay Scholarships for Students with Disabilities Program and the Florida Tax Credit Scholarship Program.<sup>12</sup> Under the McKay program, the parent of a public school student with a disability may request and receive a McKay Scholarship for the student to attend a private school.<sup>13</sup> Under the Florida Tax Credit Scholarship Program, the parent of a student who qualifies for free or reduced-price school lunch or who is currently placed, or during the previous state fiscal year was placed, in foster care may seek a scholarship from an eligible nonprofit scholarship-funding organization.<sup>14</sup>

Legislation enacted in 2014 established the Florida Personal Learning Scholarship Accounts (PLSA) Program for students who:

- Are Florida residents;
- Are eligible to enroll in kindergarten through grade 12 in a public school;
- Have an eligible disability;<sup>15</sup> and
- Are the subject of an IEP or have a diagnosis of an eligible disability from a physician or psychologist.

<sup>12</sup> Section 1002.20(6)(b), F.S.

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<sup>&</sup>lt;sup>7</sup> Section 1002.20(6), F.S.

<sup>&</sup>lt;sup>8</sup> Section 1002.31(1), F.S.; Implementation of the plan by a district school board is optional. Section 1002.31(2), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1002.31(3), F.S.

<sup>&</sup>lt;sup>10</sup> Section 1002.31(3), F.S.

<sup>&</sup>lt;sup>11</sup> Email, Florida Department of Education, Office of Independent Education and Parental Choice (Mar. 15, 2015). The department no longer collects information related to controlled open enrollment plans, as the districts are no longer required to submit the plans to the department for approval. *See* s. 21, ch. 2014-39, L.O.F.

<sup>&</sup>lt;sup>13</sup> Section 1002.20(6)(b)1., F.S.

<sup>&</sup>lt;sup>14</sup> Section 1002.20(6)(b)2., F.S.

<sup>&</sup>lt;sup>15</sup> Eligible disabilities are autism; cerebral palsy; Down syndrome; an intellectual disability; Prader-Willi syndrome; Spina bifida; Williams syndrome; and, for a student in kindergarten, being a high-risk child.

Under the program, a parent may exercise his or her "parental option to determine the appropriate placement or the services that best meet the needs of his or her child."<sup>16</sup> PLSA funds may be used to reimburse purchases of the following items or services:

- Instructional materials;
- Curriculum;
- Specialized services including, but not limited to, applied behavior analysis services and services provided by speech-language pathologists, occupational therapists, physical therapists, and listening and spoken language specialists;
- Enrollment in, or tuition or fees associated with enrollment in, an eligible private school, an eligible postsecondary educational institution, a private tutoring program, a virtual program offered by a department-approved private online provider, or a department-approved online course;
- Fees for standardized assessments;
- Contributions to the Stanley G. Tate Prepaid College Program; and
- Contracted services provided by a public school or school district.<sup>17</sup>

#### Effect of Proposed Changes

The bill requires each district school board to allow a parent to choose to enroll his or her child in and transport his or her child to any public school that has not reached capacity in the district. Further, the bill provides that a parent may enroll his or her child in and transport his or her child to any public school, including charter schools, that has not reached capacity in any school district in the state. The school district must accept the student and report the student for purposes of the district's funding pursuant to the Florida Education Finance Program.

The bill defines capacity by grade level to mean 90% of the allowable core class size<sup>18</sup> for class average based upon class size calculation.<sup>19</sup>

Further, the bill requires each district school board to establish a transfer process for a parent to request his or her child be transferred to another classroom teacher. A school must grant or deny the transfer within 2 weeks after receiving a request. If a request for transfer is denied, the school must notify the parent and specify the reasons for a denial. An explanation of the transfer process must be made available in the parent guide or a similar publication.

The bill provides that career and professional education digital tools, career and professional education industry certifications, and collegiate high school programs can be considered public educational choice options. In addition, the bill specifies that the Florida Personal Learning Scholarship Accounts Program is a private educational choice option.

#### **Adjunct Educator Certification**

#### **Present Situation**

In order for a person to serve as an educator in a traditional public school, charter school, virtual school, or other publicly operated school, the person must hold a certificate issued by the department.<sup>20</sup>

maximum class size requirement. Section 1003.03(6), F.S. Class size maximum requirements are established in Art. IX, s. 1, Fla. Const., and s. 1003.03(1), F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.385(11), F.S.

 <sup>&</sup>lt;sup>17</sup> A student who receives contracted public school services is not considered to be enrolled in a public school for eligibility purposes.
 <sup>18</sup> The department is required to identify from the Course Code Directory core-curricula courses for the purpose of satisfying the

<sup>&</sup>lt;sup>19</sup> Section 1003.03, F.S. establishes provisions related to calculating class size.

<sup>&</sup>lt;sup>20</sup> Sections 1012.55(1) and 1002.33(12)(f), F.S.

Persons seeking employment at a public school as a school supervisor, school principal, teacher, library media specialist, school counselor, athletic coach, or in another instructional capacity must be certified.<sup>21</sup> The purpose of certification is to require school-based personnel to "possess the credentials, knowledge, and skills necessary to allow the opportunity for a high-quality education in the public schools."<sup>22</sup>

To be eligible for an educator certificate, a person must:<sup>23</sup>

- Be at least 18 years of age;
- Sign an affidavit attesting that the applicant will uphold the U.S. and State Constitutions;
- Earn a bachelor's or higher degree from an accredited institution of higher learning or from a nonaccredited institution identified by the department as having a quality program resulting in a bachelor's or higher degree;<sup>24</sup>
- Submit to fingerprinting and background screening and not have a criminal history that requires the applicant's disqualification from certification or employment;
- Be of good moral character; and
- Be competent and capable of performing the duties, functions, and responsibilities of a teacher.

In addition, each applicant must submit an application and the required fee to the department.<sup>25</sup>

The department issues three types of educator certificates:

- **Professional Certificate.** The professional certificate is Florida's highest type of full-time educator certification.<sup>26</sup> The professional certificate is valid for five years and is renewable.<sup>27</sup> There are multiple ways to obtain a professional certificate, including through teacher preparation programs, certificate reciprocity, and other alternative routes, such as college teaching experience and professional training options.<sup>28</sup>
- **Temporary Certificate.** The temporary certificate covers employment in full-time positions for which educator certification is required.<sup>29</sup> The temporary certificate is valid for three years and is nonrenewable.<sup>30</sup>
- Athletic Coaching Certificate. The athletic coaching certificate covers full-time and part-time employment as a public school's athletic coach.<sup>31</sup> DOE issues two types of athletic coaching certificates one is valid for five years and is renewable and the other is valid for three years

year). <sup>28</sup> See Florida Department of Education, *Routes to a Florida Professional Certificate* (2014), *available at* <u>http://www.fldoe.org/core/fileparse.php/5423/urlt/Routes2014Chart.pdf</u>.

<sup>31</sup> Section 1012.55(2), F.S.

<sup>&</sup>lt;sup>21</sup> Sections 1002.33(12)(f) (charter school teachers) and 1012.55(1), F.S. District school boards and charter school governing boards are authorized to hire non-certificated individuals who possess expertise in a given field to serve in an instructional capacity. Rule 6A-1.0502, F.A.C.; ss. 1002.33(12)(f) and 1012.55(1)(c), F.S. Occupational therapists, physical therapists, audiologists, and speech therapists are not required to be certified educators. Rule 6A-1.0502(10) and (11), F.A.C.

<sup>&</sup>lt;sup>22</sup> Section 1012.54, F.S.; see rule 6A-4.001(1), F.A.C.

<sup>&</sup>lt;sup>23</sup> Section 1012.56(2)(a)-(f), F.S.

<sup>&</sup>lt;sup>24</sup> Section 1012.56(2)(c), F.S.; rule 6A-4.003(2), F.A.C. (criteria for approval of nonaccredited institutions of higher learning). For initial certification, an applicant must attain at least a 2.5 overall grade point average on a 4.0 scale in the applicant's major field of study. Section 1012.56(2)(c), F.S.

<sup>&</sup>lt;sup>25</sup> Section 1012.56(1), F.S.; see s. 1012.59, F.S. The fee for initial certification is \$75 per subject area. Rule 6A-4.0012(1)(a)1. and 2., F.A.C.

<sup>&</sup>lt;sup>26</sup> Rule 6A-4.004(2), F.A.C.

<sup>&</sup>lt;sup>27</sup> Section 1012.56(7)(a), F.S.; see rule 6A-4.0051(3)(c), F.A.C. (validity period is expressed as 5 years from July 1 of the school fiscal year).

<sup>&</sup>lt;sup>29</sup> Rule 6A-4.004(1)(a)2., F.A.C.

<sup>&</sup>lt;sup>30</sup> Section 1012.56(7), F.S. (flush-left provisions at end of subsection; validity period is expressed in school fiscal years); rule 6A-4.004(1)(a), F.A.C. DOE also issues a nonrenewable temporary certificate, which is valid for 2 years, in the area of speech-language impairment. Sections 1012.56(7)(c) and 1012.54, F.S.; rule 6A-4.001(1), F.A.C.

and is nonrenewable.<sup>32</sup> The five-year certificate requires satisfaction of certain specialization requirements established in rule.<sup>33</sup>

School districts are authorized to issue adjunct teaching certificates to part-time teachers who have expertise in the subject area to be taught. The teacher must meet the same eligibility and background screening requirements as candidates for department-issued certificates.<sup>34</sup> An adjunct teaching certificate is valid through the term of the annual contract between the educator and the school district.<sup>35</sup> An additional annual certification and an additional annual contract may be awarded by the district at its discretion only if the adjunct teacher is rated effective or highly effective during each year of teaching under the adjunct certification.<sup>36</sup>

#### Effect of Proposed Changes

The bill requires the state board to adopt rules to allow for the issuance of an adjunct teaching certificate by both district school boards and charter school boards. The bill allows an adjunct certificate to be used for a full-time position upon the teacher demonstrating competency in the following:

- The Florida Educator Accomplished Practices;
- The state-adopted student content standards;
- Scientifically research-based reading instruction;
- Content literacy and mathematical practices;
- Strategies appropriate for instruction of English language learners; and
- Strategies appropriate for instruction of students with disabilities

The bill states that adjunct certification enables school districts and charter schools to issue adjunct certificates to enhance the diversity of course offerings, whether face-to-face or online, by using the wealth of talent and expertise represented in Florida's residents.

#### **Assignment of Teachers**

#### Present Situation

Current law prohibits a school district from assigning to schools graded "D" or "F" a higher percentage than the school district average of temporarily certified teachers, teachers in need of improvement, and out-of-field teachers.<sup>37</sup> However, in 2011, SB 736 established four separate evaluation ratings to be used for instructional personnel and administrators, including the ratings of "needs improvement" and "unsatisfactory."<sup>38</sup>

#### Effect of Proposed Changes

The bill updates statutory language by replacing the phrase "teachers in need of improvement" with the statutorily defined ratings of "needs improvement" or "unsatisfactory."

#### **B. SECTION DIRECTORY:**

Section 1. Amends s. 1002.20, F.S.; including certain public and private education options.

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<sup>&</sup>lt;sup>32</sup> Rule 6A-4.004(4), F.A.C. (validity periods expressed in school fiscal years).

<sup>&</sup>lt;sup>33</sup> See rule 6A-4.0282, F.A.C.

<sup>&</sup>lt;sup>34</sup> Section 1012.57(1), F.S.

<sup>&</sup>lt;sup>35</sup> Section 1012.57(1) and (4), F.S.

<sup>&</sup>lt;sup>36</sup> Section 1012.57(4), F.S.

<sup>&</sup>lt;sup>37</sup> Section 1012.2315(2), F.S.

<sup>&</sup>lt;sup>38</sup> Ch. 2011-1, L.O.F.

Section 2. Amends s. 1002.21, F.S.; requiring state universities and Florida College System institutions to annually notify students of certain financial information related to cost of instruction.

Section 3. Amends s. 1002.31, F.S.; requiring districts to publish a process for controlled open enrollment; defining capacity; requiring a district school board to annually report the number of student exercising school choice; allowing a parent to enroll his or her child in a public school in the state that has not reached capacity; requiring districts to establish a process for a parent to request his or her child to be transferred to another teacher and providing requirements for the process.

Section 4. Amends s. 1002.33, F.S.; specifying that a charter school with capacity may be open to any student in the state.

Section 5. Amends s. 1010.215, F.S.; requiring certain information to be included in a school financial report.

Section 6. Amends s. 1012.2315, F.S.; conforming language relating to assignment of teachers.

Section 7. Amends s. 1012.57, F.S.; requiring the state board to adopt rules for the issuance of adjunct teaching certificates; allowing adjunct certificates to be used for full-time positions in certain circumstances; allowing charter school boards to issue adjunct certificates.

Section 8. Provides an effective date of July 1, 2015.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
  - 1. Revenues:

None.

2. Expenditures:

None.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The bill requires each district school board to allow a parent to choose to enroll his or her child in and transport his or her child to any public school that has not reached capacity in the district. Further, the bill provides that a parent may enroll his or her child in and transport his or her child to any public school, including charter schools, that has not reached capacity in any school district in the state. The school district must accept the student and report the student for purposes of the district's funding pursuant to the Florida Education Finance Program.

The authorization in the bill for students to enroll in any district in the state would result in a redistribution of funding among the 67 school districts in the Florida Education Finance Program (FEFP). The bill could result in increased state funding needs in the FEFP depending on the choices of parents to enroll in neighboring districts. If students choice into a district where the millage produces more than 90 percent of a district's total FEFP entitlement, the FEFP formula will require more state funding to cover the cost of the student as there would be a corresponding increase in local millage rate as the 90 percent gap decreases. The bill could also result in significant losses of funding in districts where large numbers of parents and students choice into another district creating a financial hardship in the home district as the funding will be reduced after budget planning has taken place.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect municipal or local governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill requires the State Board of Education to adopt rules for the issuance of adjunct teaching certificates. The bill eliminates district school board authority to adopt such rules.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 24, 2015, the K-12 Subcommittee heard a proposed committee substitute (PCS) for the bill and reported it favorably. The PCS differs from the bill by:

- Specifying that CAPE digital tool certificates, CAPE industry certifications, and collegiate high school programs are public educational choices.
- Requiring that each state university and Florida College System institution annually notify students of state expenditures used for the education of the student.
- Including the Florida Personal Learning Scholarship Accounts Program as a private educational choice.
- Removing the requirement for districts to adopt a controlled open enrollment policy and instead requiring districts to publish a process for controlled open enrollment.
- Removing the requirement that students participating in controlled open enrollment be placed on a first-come, first-serve basis.
- Providing that capacity for controlled open enrollment purposes is determined by grade level to mean 90% of the allowable core class size for class average based upon class size calculation.
- Removing language stating that high school student athletic eligibility may be impacted by attendance at a school not assigned by the district.
- Removing language related to requests for transfer from a classroom with an out-of-field teacher.

The bill analysis reflects the committee substitute as passed by the K-12 Subcommittee.

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1	A bill to be entitled
2	An act relating to education; amending s. 1002.20,
3	F.S.; including specific certifications and programs
4	in the public educational choice options available to
5	students; providing that parents of certain public
6	school students may use the Florida Personal Learning
7	Scholarship Accounts Program to seek private
8	educational choice options; requiring that specified
9	financial information be included in a school
10	financial report and that the parent guide or a
11	similar publication include the financial report;
12	amending s. 1002.21, F.S.; requiring state
13	universities and Florida College System institutions
14	to annually notify students of certain financial
15	information related to the cost of instruction;
16	amending 1002.31, F.S.; requiring school districts to
17	establish a controlled open enrollment policy;
18	requiring a controlled open enrollment policy to
19	define school capacity; requiring that a district
20	school board annually report the number of students
21	exercising school choice; authorizing a parent to
22	enroll his or her child in any public school in the
23	state that has not reached capacity; requiring
24	district school boards to establish a process for a
25	parent to request that his or her child be transferred
26	to another classroom teacher; amending s. 1002.33,
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27	F.S.; authorizing a charter school not having reached
28	capacity to be open to any student in the state;
29	amending s. 1010.215, F.S; requiring certain
30	information to be included in a school financial
31	report; requiring the report to be included in the
32	parent guide or a similar publication and, if
33	possible, published on the school's website; amending
34	s. 1012.2315, F.S.; specifying which teachers are
35	deemed to be in need of improvement for certain
36	purposes; deleting a provision related to rulemaking;
37	renaming the term "salary incentives" as "salary
38	supplements"; amending s. 1012.57, F.S.; requiring the
39	State Board of Education to adopt rules for the
40	issuance of adjunct teaching certificates; providing
41	that adjunct teaching certificates may be used for
42	full-time teaching positions in certain circumstances;
43	authorizing charter school governing boards to issue
44	adjunct teaching certificates; providing an effective
45	date.
46	
47	Be It Enacted by the Legislature of the State of Florida:
48	
49	Section 1. Paragraphs (a) and (b) of subsection (6) and
50	subsection (16) of section 1002.20, Florida Statutes, are
51	amended to read:
52	1002.20 K-12 student and parent rightsParents of public
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53 school students must receive accurate and timely information 54 regarding their child's academic progress and must be informed 55 of ways they can help their child to succeed in school. K-12 56 students and their parents are afforded numerous statutory 57 rights including, but not limited to, the following:

58

(6) EDUCATIONAL CHOICE.-

59 Public educational school choices.-Parents of public (a) 60 school students may seek whatever public school choice options that are applicable and available to students in their school 61 districts. These options may include controlled open enrollment, 62 63 single-gender programs, lab schools, virtual instruction 64 programs, charter schools, charter technical career centers, 65 magnet schools, alternative schools, special programs, auditory-66 oral education programs, career and professional education (CAPE) digital tool certificates, CAPE industry certifications, 67 collegiate high school programs, advanced placement, dual 68 69 enrollment, International Baccalaureate, International General 70 Certificate of Secondary Education (pre-AICE), Advanced 71 International Certificate of Education, early admissions, credit 72 by examination or demonstration of competency, the New World 73 School of the Arts, the Florida School for the Deaf and the Blind, and the Florida Virtual School. These options may also 74 75 include the public educational school choice options of the 76 Opportunity Scholarship Program and the McKay Scholarships for 77 Students with Disabilities Program.

78

(b) Private <u>educational</u> <del>school</del> choices.-Parents of public

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79 school students may seek private <u>educational</u> school choice 80 options under certain programs.

81 1. Under the McKay Scholarships for Students with 82 Disabilities Program, the parent of a public school student with 83 a disability may request and receive a McKay Scholarship for the 84 student to attend a private school in accordance with s. 85 1002.39.

2. Under the Florida Tax Credit Scholarship Program, the parent of a student who qualifies for free or reduced-price school lunch or who is currently placed, or during the previous state fiscal year was placed, in foster care as defined in s. 39.01 may seek a scholarship from an eligible nonprofit scholarship-funding organization in accordance with s. 1002.395.

92 <u>3. Under the Florida Personal Learning Scholarship</u>
 93 <u>Accounts Program, the parent of a student with a qualifying</u>
 94 <u>disability may apply for a personal learning scholarship to be</u>
 95 used for educational purposes pursuant to s. 1002.385.

SCHOOL ACCOUNTABILITY AND SCHOOL IMPROVEMENT RATING 96 (16)REPORTS; FISCAL TRANSPARENCY.-Parents of public school students 97 98 have the right are entitled to an easy-to-read report card about 99 the school's grade designation or, if applicable under s. 100 1008.341, the school's improvement rating, and the school's accountability report, including the school financial report as 101 102 required under s. 1010.215. The school financial report must 103 indicate the average amount of money expended per student in the 104 school and must be included in the parent guide or a similar

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105	publication.
106	Section 2. Subsection (6) is added to section 1002.21,
107	Florida Statutes, to read:
108	1002.21 Postsecondary student and parent rights
109	(6) FISCAL TRANSPARENCYEach state university and Florida
110	College System institution shall annually notify students of the
111	amount and percentage of tuition per credit hour subsidized by
112	the state. This information shall also include the average
113	amount of money, by source, estimated to be expended for the
114	education of the student.
115	Section 3. Section 1002.31, Florida Statutes, is amended
116	to read:
117	1002.31 Controlled open enrollment; public school parental
118	choice
119	(1) As used in this section, "controlled open enrollment"
120	means a public education delivery system that allows school
121	districts to make student school assignments using parents'
122	indicated preferential school choice as a significant factor.
123	(2) In addition to the existing choice programs provided
124	in s. 1002.20(6)(a), each district school board shall allow a
125	parent to enroll his or her child in and transport his or her
126	child to any public school that has not reached capacity in the
127	district. may offer controlled open enrollment within the public
128	schools which is in addition to the existing choice programs
129	such as virtual instruction programs, magnet schools,
130	alternative schools, special programs, advanced placement, and
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131	dual enrollment.
132	(3) Each district school board <del>offering controlled open</del>
133	<del>enrollment</del> shall <del>adopt by rule and</del> post on its website <u>the</u>
134	process required to participate in controlled open enrollment.
135	The process a controlled open enrollment plan which must:
136	(a) Adhere to federal desegregation requirements.
137	(b) Include an application-process-required-to participate
138	in controlled open enrollment that allows parents to declare
139	school preferences, including placement of siblings within the
140	same school.
141	<u>(b)</u> Provide a lottery procedure to determine student
142	assignment and establish an appeals process for hardship cases.
143	<u>(c)</u> Afford parents of students in multiple session
144	schools preferred access to controlled open enrollment.
145	<u>(d)</u> Maintain socioeconomic, demographic, and racial
146	balance.
147	<u>(e)</u> Address the availability of transportation.
148	(f) Identify schools that have not reached capacity,
149	determined by grade level as 90 percent of the allowable core
150	class size for the class average based upon the class size
151	calculation pursuant to s. 1003.03.
152	(4) In accordance with the reporting requirements of s.
153	1011.62, each district school board shall annually report the
154	number of students exercising public school choice, by type of
155	choice attending the various types of public schools of choice
156	in the district, in accordance with including schools such as

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157	virtual instruction programs, magnet schools, and public charter
158	<del>schools, according to</del> rules adopted by the State Board of
159	Education.
160	(5) A parent may enroll his or her child in and transport
161	his or her child to any public school that has not reached
162	capacity in any school district in the state. The school
163	district shall accept the student and report the student for
164	purposes of the school district's funding pursuant to the
165	Florida Education Finance Program For a school or program that
166	is a public school of choice under this section, the calculation
167	for compliance with maximum class size pursuant to s. 1003.03 is
168	the average number of students at the school level.
169	(6) Each district school board shall establish a transfer
170	process for a parent to request that his or her child be
171	transferred to another classroom teacher. This subsection does
172	not give a parent the right to choose a specific classroom
173	teacher. A school must grant or deny the transfer within 2 weeks
174	after receiving the request. If a request for transfer is
175	denied, the school shall notify the parent and specify the
176	reasons for the denial. An explanation of the transfer process
177	must be made available in the parent guide or a similar
178	publication.
179	Section 4. Paragraph (a) of subsection (10) of section
180	1002.33, Florida Statutes, is amended to read:
181	1002.33 Charter schools
182	(10) ELIGIBLE STUDENTS
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183	(a) A charter school shall be open to any student covered
184	in an interdistrict agreement or residing in the school district
185	
	in which the charter school is located; however, in the case of
186	a charter lab school, the charter lab school shall be open to
187	any student eligible to attend the lab school as provided in s.
188	1002.32 or who resides in the school district in which the
189	charter lab school is located. Any eligible student shall be
190	allowed interdistrict transfer to attend a charter school when
191	based on good cause. Good cause shall include, but is not
192	limited to, geographic proximity to a charter school in a
193	neighboring school district. A charter school that has not
194	reached capacity as defined in s. 1002.31(3)(g) may be open to
195	any student in the state.
196	Section 5. Subsection (5) of section 1010.215, Florida
197	Statutes, is amended to read:
198	1010.215 Educational funding accountability
199	(5) The annual school public accountability report
200	required by ss. 1001.42(18) and 1008.345 must include a school
201	financial report. The purpose of the school financial report is
202	to better inform parents and the public concerning how funds
203	were spent to operate the school during the prior fiscal year
204	and to inform parents of the average amount of money expended
205	per student in the school, including operating and capital
206	outlay expenses. Each school's financial report must follow a
207	uniform, districtwide format that is easy to read and
208	understand. The school financial report must be included in the
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209	parent guide required under s. 1002.23(5) or a similar
210	publication and, if possible, published on the school's website.
211	(a) Total revenue must be reported at the school,
212	district, and state levels. The revenue sources that must be
213	addressed are state and local funds, other than lottery funds;
214	lottery funds; federal funds; and private donations.
215	(b) Expenditures must be reported as the total
216	expenditures per unweighted full-time equivalent student at the
217	school level and the average expenditures per full-time
218	equivalent student at the district and state levels in each of
219	the following categories and subcategories:
220	1. Teachers, excluding substitute teachers, and education
221	paraprofessionals who provide direct classroom instruction to
222	students enrolled in programs classified by s. 1011.62 as:
223	a. Basic programs;
224	<pre>b. Students-at-risk programs;</pre>
225	c. Special programs for exceptional students;
226	d. Career education programs; and
227	e. Adult programs.
228	2. Substitute teachers.
229	3. Other instructional personnel, including school-based
230	instructional specialists and their assistants.
231	4. Contracted instructional services, including training
232	for instructional staff and other contracted instructional
233	services.
234	5. School administration, including school-based
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235 administrative personnel and school-based education support 236 personnel. 237 6. The following materials, supplies, and operating capital outlay: 238 239 Textbooks; a. 240 Computer hardware and software; b. 241 с. Other instructional materials: 242 Other materials and supplies; and d. 243 Library media materials. e. 244 Food services. 7. 245 8. Other support services. 246 9. Operation and maintenance of the school plant. 247 The school financial report must also identify the (C) 248 types of district-level expenditures that support the school's 249 operations. The total amount of these district-level 250 expenditures must be reported and expressed as total 251 expenditures per full-time equivalent student. 252 Subsections (1), (2), (3), and (4) and Section 6. 253 paragraph (a) of subsection (5) of section 1012.2315, Florida 254 Statutes, are amended to read: 255 1012.2315 Assignment of teachers.-256 (1)LEGISLATIVE FINDINGS AND INTENT.-The Legislature finds 257 disparities between teachers assigned to teach in a majority of 258 schools that do not need improvement and schools that do need 259 improvement pursuant to s. 1008.33. The disparities may be found 260 in the assignment of temporarily certified teachers, teachers Page 10 of 15

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261 who received a performance evaluation rating of needs improvement or unsatisfactory pursuant to s. 1012.34 in need of 262 263 improvement, and out-of-field teachers and in the performance of the students. It is the intent of the Legislature that district 264 265 school boards have flexibility through the collective bargaining 266 process to assign teachers more equitably across the schools in 267 the district. (2) ASSIGNMENT TO SCHOOLS GRADED "D" or "F".-268 269 A school district may not assign a higher percentage (a) 270 than the school district average of temporarily certified 271 teachers, teachers who received a performance evaluation rating 272 of needs improvement or unsatisfactory pursuant to s. 1012.34 in 273 need of -improvement, or out-of-field teachers to schools graded 274 "D" or "F" pursuant to s. 1008.34. 275 Beginning July 1, 2014, A school district may assign (b)1. 276 an individual newly hired as instructional personnel to a school that has earned a grade of "F" in the previous year or any 277 278 combination of three consecutive grades of "D" or "F" in the 279 previous 3 years pursuant to s. 1008.34 if the individual: 280 a. Has received an effective rating or highly effective 281 rating in the immediate prior year's performance evaluation 282 pursuant s. 1012.34; Has successfully completed or is enrolled in a teacher 283 b. 284 preparation program pursuant to s. 1004.04, s. 1004.85, or s. 285 1012.56, or a teacher preparation program specified in State

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Board of Education rule, is provided with high quality mentoring

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287 during the first 2 years of employment, holds a certificate 288 issued pursuant to s. 1012.56, and holds a probationary contract 289 pursuant to s. 1012.335(2)(a); or

c. Holds a probationary contract pursuant to s.
1012.335(2)(a), holds a certificate issued pursuant to s.
1012.56, and has successful teaching experience, and if, in the
judgment of the school principal, students would benefit from
the placement of that individual.

295 2. As used in this paragraph, the term "mentoring" 296 includes the use of student achievement data combined with at 297 least monthly observations to improve the educator's 298 effectiveness in improving student outcomes. Mentoring may be 299 provided by a school district, a teacher preparation program 300 approved pursuant to s. 1004.04, s. 1004.85, or s. 1012.56, or a 301 teacher preparation program specified in State Board of 302 Education rule.

303 3. The State Board of Education shall adopt rules under
 304 ss. 120.536(1) and 120.54 to implement this paragraph.

305

306 Each school district shall annually certify to the Commissioner 307 of Education that the requirements in this subsection have been 308 met. If the commissioner determines that a school district is 309 not in compliance with this subsection, the State Board of 310 Education shall be notified and shall take action pursuant to s. 311 1008.32 in the next regularly scheduled meeting to require 312 compliance.

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(3) SALARY <u>SUPPLEMENTS</u> INCENTIVES.-District school boards are authorized to provide salary <u>supplements</u> incentives to meet the requirement of subsection (2). A district school board may not sign a collective bargaining agreement that precludes the school district from providing sufficient <u>supplements</u> incentives to meet this requirement.

(4) COLLECTIVE BARGAINING.-Notwithstanding provisions of chapter 447 relating to district school board collective bargaining, collective bargaining provisions may not preclude a school district from providing <u>supplements</u> incentives to highquality teachers and assigning such teachers to low-performing schools.

325

(5) REPORT.-

(a) By July 1, 2012, The Department of Education shall
annually report on its website, in a manner that is accessible
to the public, the performance rating data reported by district
school boards under s. 1012.34. The report must include the
percentage of classroom teachers, instructional personnel, and
school administrators receiving each performance rating
aggregated by school district and by school.

333 Section 7. Section 1012.57, Florida Statutes, is amended 334 to read:

335 1012.57 Certification of adjunct educators.-

336 (1) Notwithstanding the provisions of ss. 1012.32,

337 1012.55, and 1012.56, or any other provision of law or rule to 338 the contrary, the State Board of Education district-school

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339	boards shall adopt rules to allow for the issuance of an adjunct	
340	teaching certificate by a district school board and charter	
341	school governing board to any applicant who fulfills the	
342	requirements of s. $1012.56(2)(a)-(f)$ and $(10)$ and who has	
343	expertise in the subject area to be taught. An applicant shall	
344	be considered to have expertise in the subject area to be taught	
345	if the applicant demonstrates sufficient subject area mastery	
346	pursuant to rules of the state board <del>through passage of a</del>	
347	subject area test. The adjunct teaching certificate shall be	
348	used for part-time teaching positions and may be used for full-	
349	time teaching positions upon demonstrating competency in the	
350	following:	
351	(a) The Florida Educator Accomplished Practices.	
352	(b) The state-adopted student content standards.	
353	(c) Scientifically research-based reading instruction.	
354	(d) Content literacy and mathematical practices.	
355	(e) Strategies appropriate for instruction of English	
356	language learners.	
357	(f) Strategies appropriate for instruction of students	
358	with disabilities.	
359	(2) Adjunct certification enables The Legislature intends	
360	that this section allow school districts to tap the wealth of	
361	talent and expertise represented in Florida's citizens who may	
362	wish to teach part-time in a Florida public school by permitting	
363	school districts and charter schools to enhance the diversity of	
364	course offerings, whether face-to-face or online, by using the	

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365 wealth of talent and expertise represented by the residents of 366 the state issue adjunct certificates to qualified applicants. 367 (3) Adjunct certificateholders should be used as a 368 strategy to enhance the diversity of course offerings offered to 369 all students. School districts may use the expertise of 370 individuals in the state who wish to provide online instruction 371 to students by issuing adjunct certificates to qualified 372 applicants.

373 (3) (4) Each adjunct teaching certificate is valid through 374 the term of the annual contract between the educator and the 375 school district or charter school. An additional annual 376 certification and an additional annual contract may be awarded 377 by the district at the district's discretion but only if the 378 applicant is rated effective or highly effective under s. 1012.34 during each year of teaching under adjunct teaching 379 380 certification.

381 <u>(4)(5)</u> Individuals who are certified and employed under 382 this section shall have the same rights and protection of laws 383 as teachers certified under s. 1012.56.

384

Section 8. This act shall take effect July 1, 2015.

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 1145 (2015)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Education Appropriations
 Subcommittee
 Representative Sprowls offered the following:

4 5

6

#### Amendment

Remove lines 96-105 and insert:

SCHOOL ACCOUNTABILITY AND SCHOOL IMPROVEMENT RATING 7 (16)8 REPORTS; FISCAL TRANSPARENCY.-Parents of public school students 9 have the right are entitled to an easy-to-read report card about the school's grade designation or, if applicable under s. 10 11 1008.341, the school's improvement rating, and the school's 12 accountability report, including the school financial report as required under s. 1010.215, and the school district's annual 13 14 financial report, including the expenditures on a per FTE basis 15 for the following fund types: General Fund, Special Revenue 16 Fund, Debt Service Fund, Capital Project Fund, and a Total. 17 Fiduciary funds, enterprise funds, and internal service funds 759677 - h1145 Sprowls Amd 1.docx

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759677 COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 1145 (2015)

Amendment No. 1

- may not be included. At minimum, the total expenditures on a per 18
- FTE basis, as reported in the school district's annual financial 19
- report must be included in the parent guide or similar 20
- publication. 21

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## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:HB 7125PCB HEWS 15-01Postsecondary Access and AffordabilitySPONSOR(S):Higher Education & Workforce Subcommittee, PorterTIED BILLS:IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF	
Orig. Comm.: Higher Education & Workforce Subcommittee	12 Y, 0 N	Banner /	Sherry	
1) Education Appropriations Subcommittee		deNagy≨	Heflin	

#### SUMMARY ANALYSIS

The bill promotes access and affordability for students seeking a postsecondary education by:

- Promoting apprenticeship programs by creating the Florida Apprenticeship Grant (FLAG) Program to expand existing programs and establish new apprenticeship programs, updating terminology, revising membership on the State Apprenticeship Advisory Council, and clarifying language relating to industry standards.
- Establishing the Rapid Response Grant Program to provide a competitive grant process for the expansion or implementation of high-demand postsecondary programs at career centers or charter technical career centers.
- Adding the Chancellor of Career and Adult Education to the membership of the Higher Education Coordinating Council.
- Revising career and technical education program standards and authorizing the State Board of Education to adopt rules relating to program accountability.
- Promoting college affordability by:
  - Requiring each Florida College System (FCS) institution and state university to publicly notice any
    proposal to increase tuition or fees at least 28 days prior to consideration by the board of trustees.
  - Eliminating the ability for state universities to seek approval from the Board of Governors (BOG) for an increase in the tuition differential fee.
  - Clarifying that preeminent universities may increase the tuition differential by no more than 6 percent only if they meet specific performance benchmarks established by the BOG.
  - Removing the requirement that seventy percent of revenues generated by the tuition differential fee be spent on undergraduate education.
  - Removing the authority for the BOG to delegate the establishment of tuition for graduate and professional programs and out-of-state fees to the university boards of trustees.
  - Requiring the SBE and the BOG to annually identify strategies and initiatives to promote college affordability (including the impact of tuition and fee increases, financial aid policies, and textbook costs) and submit an annual report to the Governor, Senate President, and Speaker of the House of Representatives.
  - Enhancing the current textbook affordability law to provide students with sufficient time and information to seek out the lowest available prices by:
    - Requiring postsecondary institutions to conduct cost benefit analyses and report annually to chancellors on implementation of textbook affordability policies;
    - Requiring chancellors to summarize institutional reports and submit a summary to SBE and BOG respectively; and
    - Requiring institution boards of trustees to report, by semester, the cost variance among sections and length of time textbooks and other materials are in use for all general education courses. This provision expires July 1, 2017.

The bill provides \$3 million in recurring general revenue to implement the FLAG Program and \$10 million in recurring general revenue to implement the Rapid Response Grant Program. See fiscal impact section.

The bill has an effective date of July 1, 2015.

## FULL ANALYSIS

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Apprenticeships

#### **Present Situation**

The Department of Education (DOE) serves as the state apprenticeship agency and registers apprentices and apprenticeship programs on behalf of the United States Department of Labor's (USDOL) Office of Apprenticeship. The purpose of apprenticeships is to enable employers to develop and apply industry standards to training programs for registered apprentices that can increase productivity and improve the quality of the workforce. An apprenticeship is a highly structured training system in which the apprentice works full-time during the day for a sponsoring employer, learning the skills of the trade through on-the-job training along with related classroom instruction. While enrolled in the program, apprentices earn a progressive wage and upon completion of the program are considered a journeyworker and receive a nationally recognized State Certificate of Completion.<sup>1</sup>

Apprenticeships are offered through school district programs, Florida College System institution programs and independent agencies. Approximately 80 percent of the programs are offered through school districts and colleges and 20 percent through independent agencies. For the 2013-14 academic year, there were 6,884 students enrolled in school district programs and 2,262 students enrolled in Florida College System institution programs. Based on 2012-13 cost data, the school districts spent approximately \$18.3 million on apprenticeship programs and the Florida College System institutions spent approximately \$5.2 million.<sup>2</sup>

During the 2002 Legislative Special Session E, the department's rulemaking authority regarding Instructional Components of Vocational Education was repealed.<sup>3</sup> As a result, DOE is unable to update a rule regarding instructional components of Career and Technical Education programs.

#### Effect of Proposed Changes

The bill redefines "journeyworker" to further identify individuals who may serve as journeyworkers as mentors, technicians, specialists or other skilled workers who can document extensive occupational experience through an alternative means to traditional registered apprenticeship completion. It also revises the definition of "related instruction" to include instruction provided in the classroom, correspondence courses or self-study courses approved by DOE. The bill clarifies that no statute, rule, or agreement relating to apprenticeships shall invalidate any special provision for veterans, minorities or women in apprenticeship programs and modifies the requirements for the two public members appointed to the State Apprenticeship Advisory Council to be independent of any joint or non-joint organization.

The bill creates the Florida Apprenticeship Grant (FLAG) Program to provide competitive grants to career centers, charter technical career centers and Florida College System (FCS) institutions for the purpose of expanding existing programs and establishing new apprenticeship programs. Program applications must contain projected enrollment and cost data and funds may be used for instructional equipment, supplies, personnel, students services or other administrative costs. The Division of Career

<sup>2</sup> Email, Florida Department of Education, Apprenticeship Program Enrollment Information (March 10, 2015).

<sup>3</sup> Chapter 2002-387, L.O.F.

<sup>&</sup>lt;sup>1</sup> Florida Department of Education, Apprenticeship in Florida: presentation to Higher Education and Workforce Subcommittee (Jan. 21, 2015), available at

 $<sup>\</sup>frac{http://myfloridahouse.gov/Sections/Documents/publications.aspx?CommitteeId=2853 \& PublicationType=Committees \& DocumentType=Meeting Packets & SessionId=76.$ 

and Adult Education within the DOE shall administer the program and give priority to applications for programs in the critical need areas of information technology, health, and machining and manufacturing. Grant recipients must submit quarterly reports to the DOE.

The bill provides \$3 million in recurring general revenue to the Department of Education to implement the FLAG Program.

## Higher Education Coordinating Council

#### Present Situation

The Higher Education Coordinating Council (HECC) was created in 2010 for the purpose of identifying unmet needs and facilitating solutions to disputes regarding the creation of new degree programs and the establishment of new institutes, campuses, or centers.<sup>4</sup> The HECC is comprised of eleven members:

- One member of the Board of Governors,
- One member of the State Board of Education,
- Chancellor of the State University System,
- Chancellor of the Florida College System,
- Executive Director of the Florida Association of Postsecondary Schools and Colleges,
- President of the Independent Colleges and Universities of Florida,
- President of Workforce Florida, Inc,
- President of Enterprise Florida, Inc, and
- Three business community representatives, one appointed by the Speaker of the House of Representatives, one appointed by the President of the Senate, and one appointed by the Governor.<sup>5</sup>

#### Effect of Proposed Changes

The bill adds the Chancellor of Career and Adult Education to the membership of the HECC to provide representation of career centers in discussions and recommendations relating to higher education policies.

#### **Career and Technical Education Programs**

#### Present Situation

Current law outlines the issues related to career education for which school boards, Florida College System institution boards of trustees and the Department of Education are responsible.<sup>6</sup> However, the State Board of Education (SBE) does not currently have the rulemaking authority to define the quality components of a career and technical education program.

#### Effect of Proposed Changes

The bill improves the quality of career and technical education programs by revising standards and authorizing the SBE to adopt rules related to program accountability.

<sup>&</sup>lt;sup>4</sup> Section 1004.015, F.S.

<sup>&</sup>lt;sup>5</sup> Id.

<sup>&</sup>lt;sup>6</sup> Section 1004.92, F.S. **STORAGE NAME**: h7125.EDAS.DOCX **DATE**: 3/26/2015

## **Tuition Differential**

#### **Present Situation**

The tuition differential fee was established in 2007 as a mechanism to generate revenue for state universities to improve the quality of direct undergraduate instruction and support services.<sup>7</sup> Revenues from this fee are also used to provide financial aid to undergraduate students exhibiting financial need.<sup>8</sup>

During the 2009 Legislative Session, Senate Bill 762<sup>9</sup> prescribed more specific expenditure requirements related to the revenues generated by this fee. The law requires that seventy percent of the revenues be expended for purposes of undergraduate education, such as increasing course offerings, improving graduation rates, decreasing student-faculty ratios and use of adjunct professors, improving efficiency, and reducing the number of students enrolling in excess credit hours. The remaining thirty percent, or an equivalent amount from private sources, is to provide financial aid to undergraduate students exhibiting financial need. Current law prohibits these funds from supplanting the amount of need-based aid provided from financial aid fee revenues, direct appropriations for student students receiving Pell grants has been met, the remaining revenues dedicated to student financial aid may be used in the same manner as the seventy percent set aside for undergraduate education.<sup>10</sup>

During the 2014 Legislative Session, House Bill 851<sup>11</sup> limited the authority for state universities to increase the tuition differential fee to only those institutions designated as preeminent state research universities. Additionally, the annual percentage increase was lowered from fifteen percent to six percent and the increase is based on meeting or exceeding performance standard targets established by the Board of Governors (BOG). A preeminent university may increase its tuition differential by up to two percent for meeting each of these specified performance targets:

- Increase in 6-year graduation rate for full-time, first-time-in-college students, as reported annually to the Integrated Postsecondary Education Data System;
- Increase in the total annual research expenditures; and
- Increase in the total patents awarded by the United State Patent and Trademark Office for the most recent years.<sup>12</sup>

Current law outlines twelve specific academic and research excellence standards for preeminent research programs. Institutions must meet at least eleven of them to be designated by the BOG as a preeminent state research university.<sup>13</sup> The University of Florida and Florida State University are the only two state universities that have been designated as preeminent state research universities.

#### Effect of Proposed Changes

The bill authorizes state universities to continue to assess a tuition differential fee if the fee was approved prior to July 1, 2014. However, the bill removes the ability for universities to seek approval from the BOG for an increase in the tuition differential fee, effectively capping tuition differential fees at non-preeminent universities at the level in place as of July 1, 2014. The bill further clarifies that institutions with preeminent research university status may increase the tuition differential fee by no more than 6 percent provided they meet the specified performance benchmarks established by the BOG.

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<sup>&</sup>lt;sup>7</sup> Chapter 2007-225, L.O.F.

<sup>&</sup>lt;sup>8</sup> Section 1009.24(16), F.S.

<sup>&</sup>lt;sup>9</sup> Chapter 2009-98, L.O.F.

<sup>&</sup>lt;sup>10</sup> Section 1009.24(16)(a), F.S.

<sup>&</sup>lt;sup>11</sup> Chapter 2014-62, L.O.F.

<sup>&</sup>lt;sup>12</sup> Section 1009.24(16)3., F.S.

<sup>&</sup>lt;sup>13</sup> Section 1001.7065, F.S.

The bill also removes the provision requiring state universities to expend seventy percent of tuition differential fee revenues on specific purposes related to undergraduate instruction; however the requirement to expend thirty percent on student financial aid remains in effect.

## State University and Florida College System Institution Tuition and Fees

#### **Present Situation**

Current law authorizes the Board of Governors (BOG), or the board's designee, to establish tuition for graduate and professional programs and out-of-state fees for all programs.<sup>14</sup> The BOG has adopted regulations related to the adoption of tuition and fees at state universities. The regulations authorize undergraduate tuition per credit hour to be charged as established in law and that each university board of trustees (UBOT) set out-of-state fees, graduate fees and myriad other associated student fees.<sup>15</sup> All university actions pertaining to undergraduate student tuition and fees require BOG approval and do not become effective until such approval is received.<sup>16</sup>

## Boards of Trustees Meetings

BOG regulation requires the board to authorize all fees assessed to students and that only tuition and fees outlined in the board regulations may be charged.<sup>17</sup> The BOG's regulation development procedures for the university boards of trustees (UBOT) require that UBOTs give at least 30 days notice prior to any proposed adoption or repeal of a regulation. Notice of the proposed regulation, amendment or repeal must be published on a clearly marked area of the institution's website and include a summary of the proposed action, the full text of the proposed action, a reference to the authority for the regulation, the university official initiating the proposed action and a procedure for commenting on the proposed action. Following the adoption by the UBOT, the regulation must be provided to the BOG for adoption. All regulations pertaining to student tuition and fees require BOG approval and do not become effective until such approval is received.<sup>18</sup>

BOG staff surveyed each university to obtain information regarding the meeting notice policies for their boards of trustees. The majority of the university boards of trustees post meeting notices and/or materials on the institution website at least 7 days prior to the meeting. One institution posts meeting notices and/or materials at least 10 days in advance and several others at least 14 days in advance of the meeting. One institution also posts meeting notices in the local newspaper. In addition, three institutions indicated that meeting dates are provided as far in advance as an entire academic vear.<sup>19</sup>

The State Board of Education has adopted a rule related to student fees. The rule authorizes each FCS institution board of trustees to establish, publish, collect, and budget student fees, and establish dates for the payment of such fees.<sup>20</sup> Department of Education (DOE) staff surveyed the Florida College System (FCS) institutions to obtain information regarding the meeting notice policies for their boards of trustees. The majority of FCS institutions post meeting notices and/or materials their websites 7 to 14 days in advance of the meeting. Many institutions also indicated that the president speaks with student groups (e.g., student government association) to discuss consideration of tuition

<sup>&</sup>lt;sup>14</sup> Section 1009.24(4)(b), F.S.

<sup>&</sup>lt;sup>15</sup> Board of Governors Regulation 7.001

<sup>&</sup>lt;sup>16</sup> Board of Governors, Regulation Development Procedure for University Boards of Trustees, available at http://www.flbog.edu/aboutsus/ubt.php (last viewed March 9, 2015).

Board of Governors Regulation 7.003

<sup>&</sup>lt;sup>18</sup> Board of Governors, Regulation Development Procedure for University Boards of Trustees, available at http://www.flbog.edu/aboutsus/ubt.php (last viewed March 9, 2015).

Email, Board of Governors, General Counsel (March 9, 2015)

<sup>&</sup>lt;sup>20</sup> Rule 6A-14.054, F.A.C.

changes. In addition, several institutions indicated that meeting dates are provided as far in advance as an entire academic vear.<sup>21</sup>

## Effect of Proposed Changes

The bill removes the authority for the BOG to delegate the establishment of tuition for graduate and professional programs and out-of-state fees for all programs to the university boards of trustees.

The bill requires that each state university and FCS institution board of trustees publicly notice and notify all enrolled students of any proposal to increase tuition or fees at least 28 days before its consideration at a board of trustees meeting. The notice must be posted on the institution's website and issued in a press release. Additionally, the notice must include the day and time of the meeting, specific details of the original tuition and fee, the rationale for the increase and intended use of the funds generated by the increase in tuition rate or fee.

## **College Affordability**

## **Present Situation**

The average published annual cost of attendance for a full-time, undergraduate Florida resident at a state university for the 2013-14 academic year is \$20,529 for students living on campus and \$11,407 for students living off-campus with family. Comparably, at Florida College System (FCS) institutions, the average published annual cost of attendance for a full-time. Florida resident is \$16,511 for students living on campus and \$8,514 for students living off-campus with family.<sup>22</sup> The cost of attendance data published by these institutions represents a general estimate and does not account for any financial assistance a student may receive.<sup>23</sup>

The average 2014-15 in-state tuition and fees at public four-year institutions in Florida is \$6,263, an increase of 43.5 percent over the last five years.<sup>24</sup> The average 2014-15 in-state tuition and fees at public two-year institutions in Florida is \$3,105, an increase of 22 percent over the last five years.<sup>25</sup> Nationally, the average cost of attendance has increased 14.4 percent at public four-year institutions and 22.1 percent at public two-year institutions from 2009-10 to 2011-12.26

Of the full-time resident undergraduates attending state universities, approximately 40 percent have a family income below \$40,000. At FCS institutions, approximately 50 percent of students have a family income below \$40,000.27 In 2012-13, 100,568 students enrolled in state universities received federal Pell grants.<sup>28</sup> In 2012-13. 211.905 students enrolled in FCS institutions received federal Pell grants.<sup>29</sup>

<sup>&</sup>lt;sup>21</sup> Email, Department of Education, Florida College System (March 10, 2015).

<sup>&</sup>lt;sup>22</sup> Email. Florida Department of Education, Division of Florida Colleges and Florida Board of Governors, State University System (March 10, 2015)

<sup>&</sup>lt;sup>23</sup> Florida Board of Governors, Affordability Study: presentation to the Education Appropriations Subcommittee (March 4, 2015) available at

http://myfloridahouse.gov/Sections/Documents/publications.aspx?CommitteeId=2830&PublicationType=Committees&DocumentTyp e=Meeting Packets&SessionId=76.

Board of Governors, Tuition and Fees, available at http://www.flbog.edu/about/budget/current.php (last visited March 10, 2015). <sup>25</sup> Florida Department of Education, Division of Florida Colleges, Tuition and Fees

<sup>&</sup>lt;sup>26</sup> U.S. Department of Education, College Affordability and Transparency Center, <u>http://collegecost.ed.gov/catc/</u> (last visited March 10, 2015)

<sup>&</sup>lt;sup>27</sup> Florida Board of Governors, Affordability Study: presentation to the Education Appropriations Subcommittee (March 4, 2015) available at

http://myfloridahouse.gov/Sections/Documents/publications.aspx?CommitteeId=2830&PublicationType=Committees&DocumentTyp e=Meeting Packets&SessionId=76.

Email, Florida Department of Education, Division of Florida Colleges (March 11, 2015).

<sup>&</sup>lt;sup>29</sup> Florida Board of Governors State University System of Florida, Performance Funding Metrics, University Access Rate, Overview of Methodology and Procedures, available at http://www.flbog.edu/about/budget/performance funding.php (last visited March 11, 2015).

Current law regarding textbook affordability requires FCS institutions and state universities to post textbooks required for each course offered during the upcoming term at least 30 days prior to the beginning of the term. The posted list must include the International Standard Book Number (ISBN) for each required textbook or other identifying information, which must include, at a minimum: the title, all authors listed, publishers, edition number, copyright date, published date and any other relevant information necessary to identify the required textbook. Additionally, the State Board of Education (SBE) and the BOG are required to adopt policies, procedures, and guidelines for the implementation of efforts to further minimize the cost of textbooks for students while ensuring that the quality of education and academic freedom is maintained.<sup>30</sup>

## Effect of Proposed Changes

The bill requires the SBE and the BOG to annually identify strategies and initiatives to promote college affordability (including the impact of tuition & fees, financial aid policies, and textbook and instructional materials costs) and submit an annual report to the Governor, President of the Senate, and Speaker of the House of Representatives by December 31<sup>st</sup> of each year.

The bill also enhances the current textbook affordability law to provide that students are given sufficient time and information to seek out the lowest available prices by requiring each FCS institution and state university board of trustees to examine, by semester, the cost of textbooks and instructional materials by course and section for all general education courses offered at the institution. This examination is intended to identify the variance in the cost of textbooks and instructional materials among different sections of the same course and the percentage of materials that remained in use for more than one term. All courses identified to have a wide variance in cost or frequent changes in textbook or instructional material selection shall be identified and sent to the appropriate academic department chair for review. This provision shall expire on July 1, 2017, unless reviewed and reenacted.

The bill also requires each postsecondary institution to conduct cost benefit analyses that consider the following guiding principles:

- Purchasing digital textbooks in bulk;
- Expanding the use of open-access textbooks and instructional materials;
- Providing rental options for textbooks and instructional materials;
- Increasing the availability and use of affordable digital textbooks and learning objects;
- Developing mechanisms to assist in buying, renting, selling, and sharing textbooks and instructional materials; and
- Examining the length of time textbooks and instructional materials remain in use.

Each FCS institution and state university board of trustees shall report to their respective chancellor by September 30 of each year beginning in 2015, the institution's textbook and instructional material selection process for general education courses with identified cost variances and high-enrollment courses, specific initiatives designed to reduce costs, policies implemented to address the guiding principles of the cost-benefit analysis, and the number of courses and sections that were unable to meet the textbook and instructional material posting deadline. By November 1 of each year, beginning in 2015, each chancellor is required to provide a summary of the institution reports to the SBE and BOG, as appropriate.

The bill includes instructional materials in the textbook affordability section of law and expands the definition of "instructional material" to include educational materials used within a course that are available in either print or digital format. Each FCS institution and state university must post in the course registration system and on its website a hyperlink to both required and recommended textbooks and course materials for each course being offered during the upcoming term.

The bill also requires FCS institutions and state universities to consult with school districts in identifying practices that impact the cost of dual enrollment textbooks and instructional materials to school districts, including the length of time textbook and related instructional materials should remain in use.

## **Rapid Response Grant Program**

#### **Present Situation**

Florida does not currently have a formal mechanism for recruiting and retaining industry in the state by providing education and training programs specifically geared toward business employees. The lack of such a process may result in businesses choosing not to locate in Florida because they are not given adequate assurance that they will have the skilled workers needed for their enterprise to be successful in this state. Other states often have a competitive advantage over Florida in industry attraction, expansion, and retention projects and lose out on the associated jobs that they create.

#### Effect of Proposed Changes

The bill creates the Rapid Response Grant Program to provide a competitive grant process for the expansion or implementation of high-demand postsecondary programs at career centers or charter technical career centers. Career centers applying for the program must submit an application that includes, at a minimum, the details regarding the program expansion and development, projected enrollment and projected costs. Career centers that are granted awards must submit quarterly reports. Grant funds may not be used to supplant current funds and must be used to expand enrollment in existing programs or create new programs.

The Department of Education shall administer the program and conduct an annual analysis and assessment of the effectiveness of the postsecondary programs in meeting labor market demands.

The bill provides \$10 million in recurring general revenue to the Department of Education to implement this program.

#### B. SECTION DIRECTORY:

**Section 1.** Amends s. 446.021, F.S., amending the definitions of "journeyworker" and "related instruction".

Section 2. Amends s. 446.032, F.S., making a technical change of "journeymen" to "journeyworker".

**Section 3.** Amends s. 446.045, F.S., clarifying that public members of the State Apprenticeship Advisory Council are to be independent of any joint or nonjoint organization.

**Section 4.** Amends s. 446.081, F.S., clarifying that nothing in ss. 446.011-446.092, F.S. or implementing rules shall operate to invalidate any special provisions for veterans, minorities, or women in apprenticeship programs.

Section 5. Amends s. 446.091, F.S., making a technical change of "journeymen" to "journeyworker".

Section 6. Amends s. 446.092, F.S., clarifying language related to industry standards.

**Section 7.** Amends s. 1001.7065, F.S., adding instructional materials to those costs not included in tuition at the Preeminent State Research University Institute for Online Learning at the University of Florida.

**Section 8.** Amends s. 1004.015, F.S., adding the Chancellor of Career and Adult Education at the Department of Education to the Higher Education Coordinating Council.

**Section 9.** Creates s. 1004.084, F.S., requiring the Board of Governors and the State Board of Education to annually identify strategies and initiatives aimed at promoting college affordability, including, but not limited to, tuition and fees, financial aid policies, cost of attendance, and the cost of textbooks and instructional materials. The bill also requires the submission of an annual report, beginning December 31, 2015, on identified college affordability initiatives.

**Section 10.** Amends s. 1004.085, F.S., providing a definition of "instructional materials"; requiring Florida College System institutions and state universities post prominently in course registrations systems and websites hyperlinks to lists of required and recommended textbooks and instructional materials for courses offered during the upcoming term; requiring postsecondary institutions to consult with school districts on the cost of dual enrollment textbooks; requiring postsecondary institutions to conduct cost-benefit analyses; requiring Florida College System institutions and state universities to annually report textbook affordability information to their respective chancellors; and requiring the Florida College System institution and state university boards of trustees to compile information regarding the instructional materials selection process for high enrollment courses and general education courses with a cost variance and overall instructional material affordability and report annually to the State Board of Education and Board of Governors, respectively. The bill also requires Florida College System institutions and state universities to examine, by semester, the cost of textbooks and materials for all general education courses to identify any variance in cost across different sections of the same courses. This provision expires July 1, 2017.

**Section 11.** Amends s. 1004.92, F.S., revising language regarding career and technical education program standards and requiring the State Board of Education to adopt rules.

**Section 12.** Amends s. 1009.23, F.S., requiring each Florida College System institution to publicly notice any proposal to increase tuition or fees at least 28 days prior to it being considered at a Board of Trustees meeting.

**Section 13.** Amends s. 1009.24, F.S., removing the Board of Governor's authority to delegate the establishment of tuition for graduate and professional programs and out-of-state fees to the university boards of trustees; authorizing state universities to continue assessing tuition differential fees approved prior to July 1, 2014; eliminating the ability for a state university to seek approval for an increase in the tuition differential fee; clarifying that preeminent universities may increase the tuition differential by no more than 6 percent provided they meet specific performance benchmarks established by the Board of Governors; removing the requirement that seventy percent of tuition differential fee revenues be expended for the purpose of undergraduate education; and requiring each state university to publicly notice any proposal to increase tuition or fees at least 28 days prior to it being considered at a Board of Trustees meeting.

**Section 14.** Creates s. 1011.802, F.S., establishing the Florida Apprenticeship Grant (FLAG) Program to provide competitive grants for career centers, charter technical career centers and Florida College System institutions to expand existing or create new apprenticeship programs.

**Section 15.** Creates s. 1011.803, F.S., establishing the Rapid Response Grant Program for the purpose of providing a competitive grant process for the expansion or implementation of high-demand postsecondary programs at career centers and charter technical career centers.

**Section 16.** Provides \$3 million in recurring general revenue to implement the Florida Apprenticeship Grant (FLAG) Program and \$10 million in recurring general revenue to implement the Rapid Response Grant Education and Training Program to the Department of Education.

Section 17. Provides an effective date of July 1, 2015.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill removes the ability for universities to seek approval from the BOG for an increase in the tuition differential fee, effectively capping tuition differential fees at non-preeminent universities at the level in place as of July 1, 2014. This provision reduces the ability for universities to increase revenues in the Education and General Student and Other Fees Trust Fund.

2. Expenditures:

This bill provides the Department of Education with \$3 million in recurring general revenue to implement the Florida Apprenticeship Grant (FLAG) Program and \$10 million in recurring general revenue to implement the Rapid Response Grant Program.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill creates the Rapid Response Grant Program to provide a competitive grant process for the expansion or implementation of high-demand postsecondary programs at career centers or charter technical career centers. This new program may result in businesses choosing to locate in Florida because they will be given adequate assurance that they will have the skilled workers needed for their enterprise to be successful in this state.

The Florida Apprenticeship Grant Program will provide start-up funding for new apprenticeship programs and allow for expansion of existing apprenticeship programs at Florida College System institutions, career centers, and charter technical career centers. The program will benefit both businesses and students enrolled in the programs. Businesses have expressed the need for increased apprenticeship programs. Students enrolled in apprenticeship programs are exempt from the payment of tuition and fees.

Students at state universities and colleges will benefit from having a sufficient amount of time and information to seek out the lowest available prices for textbooks and instructional materials.

D. FISCAL COMMENTS:

None.

## **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

## B. RULE-MAKING AUTHORITY:

The bill provides rulemaking authority to the State Board of Education regarding instructional components of Career and Technical Education programs. The bill may also require the State Board of Education to modify rules relating to textbook affordability and Florida College System institution boards of trustees meeting notice policies.

The bill may require the Board of Governors to modify regulations relating to textbook affordability, the delegation of the establishment of graduate and professional tuition and all out-of-state fees to the university boards of trustees, tuition differential fees, and Board of Governors and university boards of trustees meeting notice policies.

## C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

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## **IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

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1	A bill to be entitled
2	An act relating to postsecondary access and
3	affordability; amending s. 446.021, F.S.; revising
4	definitions relating to state apprenticeship and job-
5	training programs; amending s. 446.032, F.S.;
6	conforming provisions; amending s. 446.045, F.S.;
7	revising criteria for certain appointments to the
8	State Apprenticeship Advisory Council; amending s.
9	446.081, F.S.; limiting applicability of state
10	apprenticeship and job-training program requirements
11	with respect to certain provisions for veterans,
12	minority persons, and women; amending s. 446.091,
13	F.S.; conforming provisions; amending s. 446.092,
14	F.S.; revising criteria for apprenticeship
15	occupations; amending s. 1001.7065, F.S.; specifying
16	that the costs of instructional materials are not
17	included in tuition for certain online degree
18	programs; amending s. 1004.015, F.S.; revising the
19	membership of the Higher Education Coordinating
20	Council; creating s. 1004.084, F.S.; requiring the
21	Board of Governors of the State University System and
22	the State Board of Education to submit annual reports
23	to the Governor and Legislature relating to college
24	affordability; amending s. 1004.085, F.S.; revising
25	provisions relating to textbook affordability to
26	include instructional materials; defining the term
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27 "instructional materials"; requiring Florida College System institution and state university boards of 28 29 trustees to identify wide variances in the costs of, and in the frequency of changes in the selection of, 30 textbooks and instructional materials for certain 31 courses; requiring the boards of trustees to send 32 33 identified courses to the academic department chairs for review; providing for legislative review and 34 35 repeal of specified provisions; requiring 36 postsecondary institutions to consult with certain 37 school districts to identify certain practices; requiring cost-benefit analyses relating to textbooks 38 and instructional materials; providing reporting 39 requirements; amending s. 1004.92, F.S.; revising the 40 41 program standards for career, adult, and community education programs; providing for rulemaking; amending 42 43 s. 1009.23, F.S.; requiring Florida College System institutions to provide a public notice relating to 44 45 increases in tuition and fees; amending s. 1009.24, F.S.; revising provisions relating to the assessment 46 47 of a tuition differential by a state university board of trustees; revising requirements for the use of 48 tuition differential revenues; deleting a requirement 49 50 that a certain percentage of tuition differential 51 revenues be used for the purpose of improvements in 52 the quality of undergraduate education; requiring

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53 state universities to provide a public notice relating to increases in tuition and fees; creating s. 54 1011.802, F.S.; creating the Florida Apprenticeship 55 56 Grant Program within the Department of Education to 57 provide grants to specific centers and institutions for the creation of new apprenticeship programs or the 58 59 expansion of existing apprenticeship programs; 60 providing requirements related to applications, program priority, use of grant funds, and quarterly 61 62 reports; creating s. 1011.803, F.S.; creating the 63 Rapid Response Grant Program; providing for the 64 purpose, requirements, and administration of the 65 program; requiring certain career centers to provide quarterly reports; requiring an annual analysis of the 66 program; providing appropriations; providing an 67 effective date. 68 69 70 Be It Enacted by the Legislature of the State of Florida: 71 72 Section 1. Subsections (2), (4), and (9) of section 73 446.021, Florida Statutes, are amended to read: 74 446.021 Definitions of terms used in ss. 446.011-446.092.-75 As used in ss. 446.011-446.092, the term: 76 "Apprentice" means a person at least 16 years of age (2)77 who is engaged in learning a recognized skilled trade through actual work experience under the supervision of <u>a journeyworker</u> 78

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journeymen craftsmen, which training should be combined with properly coordinated studies of related technical and supplementary subjects, and who has entered into a written agreement, which may be cited as an apprentice agreement, with a registered apprenticeship sponsor who may be <del>cither</del> an employer, an association of employers, or a local joint apprenticeship committee.

86 (4) "Journeyworker Journeyman" means a worker who has attained a level of skill and the abilities and competencies 87 88 recognized within an industry as having mastered the skills and 89 competencies required for the occupation. The term includes a 90 mentor, technician, or specialist or other skilled worker who 91 has documented sufficient skills and knowledge of an occupation, 92 either through formal apprenticeship or through practical on-93 the-job experience and formal training person working in an 94 apprenticeable occupation who has successfully completed a 95 registered apprenticeship program or who has worked the number 96 of years required by established industry practices for the 97 particular trade or occupation.

(9) "Related instruction" means an organized and
systematic form of instruction designed to provide the
apprentice with knowledge of the theoretical <u>and technical</u>
subjects related to a specific trade or occupation. <u>Such</u>
<u>instruction may be given in a classroom, through occupational or</u>
<u>industrial courses or correspondence courses of equivalent</u>
<u>value, through electronic media, or through other forms of self-</u>

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105 study approved by the department. 106 Section 2. Subsection (1) of section 446.032, Florida 107 Statutes, is amended to read: 108 446.032 General duties of the department for 109 apprenticeship training.-The department shall: 110 Establish uniform minimum standards and policies (1)111 governing apprentice programs and agreements. The standards and 112 policies shall govern the terms and conditions of the 113 apprentice's employment and training, including the quality 114 training of the apprentice for, but not limited to, such matters 115 as ratios of apprentices to journeyworkers journeymen, safety, 116 related instruction, and on-the-job training; but these 117 standards and policies may not include rules, standards, or 118 guidelines that require the use of apprentices and job trainees 119 on state, county, or municipal contracts. The department may 120 adopt rules necessary to administer the standards and policies. 121 Section 3. Paragraph (b) of subsection (2) of section 122 446.045, Florida Statutes, is amended to read: 123 446.045 State Apprenticeship Advisory Council.-124 (2) (b) The Commissioner of Education or the commissioner's 125 designee shall serve ex officio as chair of the State 126 Apprenticeship Advisory Council, but may not vote. The state 127 director of the Office of Apprenticeship of the United States 128 Department of Labor shall serve ex officio as a nonvoting member 129 of the council. The Governor shall appoint to the council four members representing employee organizations and four members 130

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131	representing employer organizations. Each of these eight members
132	shall represent industries that have registered apprenticeship
133	programs. The Governor shall also appoint two public members who
134	are knowledgeable about registered apprenticeship and
135	apprenticeable occupations and who are independent of any joint
136	or nonjoint organization, one of whom shall be recommended by
137	joint organizations, and one of whom shall be recommended by
138	nonjoint organizations. Members shall be appointed for 4-year
139	staggered terms. A vacancy shall be filled for the remainder of
140	the unexpired term.
141	Section 4. Subsection (4) is added to section 446.081,
142	Florida Statutes, to read:
143	446.081 Limitation
144	(4) Nothing in ss. 446.011-446.092 or in any rules
145	adopted, or in any apprentice agreement approved, under those
146	sections shall operate to invalidate any special provision for
147	veterans, minority persons, or women in the standards,
148	apprentice qualifications, or operation of the program, which is
149	not otherwise prohibited by law, executive order, or authorized
150	regulation.
151	Section 5. Section 446.091, Florida Statutes, is amended
152	to read:
153	446.091 On-the-job training program.—All provisions of ss.
154	446.011-446.092 relating to apprenticeship and
155	preapprenticeship, including, but not limited to, programs,
156	agreements, standards, administration, procedures, definitions,
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expenditures, local committees, powers and duties, limitations, grievances, and ratios of apprentices and job trainees to journeyworkers journeymen on state, county, and municipal contracts, shall be appropriately adapted and made applicable to a program of on-the-job training authorized under those provisions for persons other than apprentices.

163 Section 6. Section 446.092, Florida Statutes, is amended 164 to read:

165 446.092 Criteria for apprenticeship occupations.—An 166 apprenticeable occupation is a skilled trade which possesses all 167 of the following characteristics:

(1) It is customarily learned in a practical way through a structured, systematic program of on-the-job, supervised training.

171 (2) It is <u>clearly identified and</u> commonly recognized
172 throughout <u>an</u> the industry or recognized with a positive view
173 towards changing technology.

174 (3) It involves manual, mechanical, or technical skills
175 and knowledge which, in accordance with the industry standards
176 for the occupation, would require a minimum of 2,000 hours of
177 on-the-job work and training, which hours are excluded from the
178 time spent at related instruction.

179 (4) It requires related instruction to supplement on-the180 job training. Such instruction may be given in a classroom,
181 <u>through occupational or industrial courses</u> or <del>through</del>

182 correspondence courses of equivalent value, through electronic

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183 media, or through other forms of self-study approved by the 184 department. 185 (5) It involves the development of skill-sufficiently 186 broad to be applicable in like occupations throughout an 187 industry, rather than of restricted application to the products 188 or services of any one company. 189 (6) It does not fall into any of the following categories: 190 (a) Selling, retailing, or similar occupations in the 191 distributive field. 192 (b) Managerial occupations. 193 (c) Professional and scientific vocations for which 194 entrance requirements customarily require an academic degree. 195 Section 7. Paragraph (k) of subsection (4) of section 196 1001.7065, Florida Statutes, is amended to read: 1001.7065 Preeminent state research universities program.-197 198 PREEMINENT STATE RESEARCH UNIVERSITY INSTITUTE FOR (4) 199 ONLINE LEARNING.-A state research university that, as of July 1, 200 2013, meets all 12 of the academic and research excellence 201 standards identified in subsection (2), as verified by the Board 202 of Governors, shall establish an institute for online learning. 203 The institute shall establish a robust offering of high-quality, 204 fully online baccalaureate degree programs at an affordable cost 205 in accordance with this subsection. 206 The university shall establish a tuition structure for (k) 207 its online institute in accordance with this paragraph, notwithstanding any other provision of law. 208

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209 For students classified as residents for tuition 1. purposes, tuition for an online baccalaureate degree program 210 shall be set at no more than 75 percent of the tuition rate as 211 212 specified in the General Appropriations Act pursuant to s. 1009.24(4) and 75 percent of the tuition differential pursuant 213 214 to s. 1009.24(16). No distance learning fee, fee for campus 215 facilities, or fee for on-campus services may be assessed, 216 except that online students shall pay the university's technology fee, financial aid fee, and Capital Improvement Trust 217 218 Fund fee. The revenues generated from the Capital Improvement 219 Trust Fund fee shall be dedicated to the university's institute 220 for online learning.

221 2. For students classified as nonresidents for tuition 222 purposes, tuition may be set at market rates in accordance with 223 the business plan.

3. Tuition for an online degree program shall include all costs associated with instruction, materials, and enrollment, excluding costs associated with the provision of textbooks <u>and</u> <u>instructional materials</u> pursuant to s. 1004.085 and physical laboratory supplies.

4. Subject to the limitations in subparagraph 1., tuition may be differentiated by degree program as appropriate to the instructional and other costs of the program in accordance with the business plan. Pricing must incorporate innovative approaches that incentivize persistence and completion, including, but not limited to, a fee for assessment, a bundled

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235 or all-inclusive rate, and sliding scale features.

5. The university must accept advance payment contractsand student financial aid.

6. Fifty percent of the net revenues generated from the online institute of the university shall be used to enhance and enrich the online institute offerings, and 50 percent of the net revenues generated from the online institute shall be used to enhance and enrich the university's campus state-of-the-art research programs and facilities.

7. The institute may charge additional local user fees pursuant to s. 1009.24(14) upon the approval of the Board of Governors.

8. The institute shall submit a proposal to the president of the university authorizing additional user fees for the provision of voluntary student participation in activities and additional student services.

251 Section 8. Subsection (2) of section 1004.015, Florida 252 Statutes, is amended to read:

253 1004.015 Higher Education Coordinating Council.-Members of the council shall include: 254 (2)255 (a) One member of the Board of Governors, appointed by the 256 chair of the Board of Governors. 257 (b) The Chancellor of the State University System. 258 (C) The Chancellor of the Florida College System. 259 The Chancellor of Career and Adult Education. (d) 260 (e) (d) One member of the State Board of Education,

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261 appointed by the chair of the State Board of Education. The Executive Director of the Florida Association 262 (f)<del>(e)</del> 263 of Postsecondary Schools and Colleges. 264 (g) (f) The president of the Independent Colleges and 265 Universities of Florida. (h) (g) The president of Workforce Florida, Inc., or his or 266 267 her designee. (i) (h) The president of Enterprise Florida, Inc., or a 268 269 designated member of the Stakeholders Council appointed by the 270 president. 271 (j) (j) (i) Three representatives of the business community, 272 one appointed by the President of the Senate, one appointed by 273 the Speaker of the House of Representatives, and one appointed 274 by the Governor, who are committed to developing and enhancing 275 world class workforce infrastructure necessary for Florida's 276 citizens to compete and prosper in the ever-changing economy of 277 the 21st century. Section 9. Section 1004.084, Florida Statutes, is created 278 279 to read: 280 1004.084 College affordability.-281 The Board of Governors and the State Board of (1)282 Education shall annually identify strategies to promote college 283 affordability for all Floridians by evaluating, at a minimum, 284 the impact of: 285 (a) Tuition and fees at public colleges and universities. 286 Federal, state, and institutional financial aid (b)

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policies on the actual cost of attendance for students and their 287 288 families. 289 (c) The costs of textbooks and instructional materials. 290 (2) By December 31 of each year, beginning in 2015, the 291 Board of Governors and the State Board of Education shall submit 292 a report on their respective college affordability initiatives 293 to the Governor, the President of the Senate, and the Speaker of 294 the House of Representatives. 295 Section 10. Section 1004.085, Florida Statutes, is amended 296 to read: 297 1004.085 Textbook and instructional materials 298 affordability.-299 (1) As used in this section, the term "instructional 300 materials" means educational materials for use within a course 301 which may be available in printed or digital format. 302 (2) (1) An No employee of a Florida College System 303 institution or state university may not demand or receive any 304 payment, loan, subscription, advance, deposit of money, service, 305 or anything of value, present or promised, in exchange for 306 requiring students to purchase a specific textbook or 307 instructional material for coursework or instruction. 308 (3) (2) An employee may receive: 309 (a) Sample copies, instructor copies, or instructional 310 materials. These materials may not be sold for any type of 311 compensation if they are specifically marked as free samples not 312 for resale. Page 12 of 29

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313 Royalties or other compensation from sales of (b) textbooks or instructional materials that include the 314 instructor's own writing or work. 315 316 (c) Honoraria for academic peer review of course 317 materials. (d) Fees associated with activities such as reviewing, 318 319 critiquing, or preparing support materials for textbooks or 320 instructional materials pursuant to guidelines adopted by the 321 State Board of Education or the Board of Governors. Training in the use of course materials and learning 322 (e) 323 technologies. 324 (4) Each Florida College System institution and state university board of trustees shall, each semester, examine the 325 326 cost of textbooks and instructional materials by course and 327 course section for all general education courses offered at the 328 institution to identify any variance in the cost of textbooks 329 and instructional materials among different sections of the same course and the percentage of textbooks and instructional 330 materials that remain in use for more than one term. Courses 331 332 that have a wide variance in costs among sections or that have 333 frequent changes in textbook and instructional material 334 selections shall be identified and sent to the appropriate 335 academic department chair for review. This subsection is 336 repealed July 1, 2017, unless reviewed and saved from repeal 337 through reenactment by the Legislature. 338 (5) (3) Each Florida College System institution

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institutions and state university universities shall post 339 340 prominently in the course registration system and on its website on their websites, as early as is feasible, but at least not 341 342 less than 30 days before prior to the first day of class for 343 each term, a hyperlink to lists list of each textbook required 344 and recommended textbooks and instructional materials for each course offered at the institution during the upcoming term. The 345 346 lists posted list must include the International Standard Book Number (ISBN) for each required and recommended textbook and 347 348 instructional material or other identifying information, which must include, at a minimum, all of the following: the title, all 349 350 authors listed, publishers, edition number, copyright date, 351 published date, and other relevant information necessary to 352 identify the specific textbook or textbooks or instructional materials required and recommended for each course. The State 353 354 Board of Education and the Board of Governors shall include in 355 the policies, procedures, and guidelines adopted under 356 subsection (6) (4) certain limited exceptions to this 357 notification requirement for classes added after the 358 notification deadline.

359 <u>(6)(4)</u> The State Board of Education and the Board of 360 Governors each shall adopt <u>textbook and instructional material</u> 361 <u>affordability</u> policies, procedures, and guidelines for 362 implementation by Florida College System institutions and state 363 universities, respectively, that further efforts to minimize the 364 cost of textbooks <u>and instructional materials</u> for students

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365 attending such institutions while maintaining the quality of education and academic freedom. The policies, procedures, and 366 367 guidelines shall address provide for the following: 368 (a) The adoption of textbooks that textbook and 369 instructional materials adoptions-are made with sufficient lead 370 time so that to bookstores may so as to confirm availability of the requested materials and, where possible, maximize ensure 371 372 maximum availability of used textbooks or instructional 373 materials books. Confirmation by the course instructor or academic 374 (b) department offering the course, before the textbook or 375 376 instructional material adoption is finalized That, in the 377 textbook adoption process, of the intent to use all items 378 ordered, particularly each individual item sold as part of a 379 bundled package, is confirmed by the course instructor or the 380 academic department offering the course before the adoption is

382 Determination by That a course instructor or the (C) academic department offering the course determines, before a 383 textbook or instructional material is adopted, of the extent to 384 385 which a new edition differs significantly and substantively from 386 earlier versions and the value to the student of changing to a 387 new edition or the extent to which an open-access textbook or 388 instructional material is available may exist and be used. 389 That the establishment of policies shall address The (d) 390 availability of required and recommended textbooks and

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eveloping mechanisms to assist in buying, renting,
tbooks and learning objects.
creasing the availability and use of affordable
al materials.
oviding rental options for textbooks and
al materials.
panding the use of open-access textbooks and
rchasing digital textbooks in bulk.
<u>:</u>
lity product at the lowest available price, by
t-benefit analyses that enable students to obtain the
election of textbooks and instructional materials
emain in use.
the length of time that textbooks or instructional
al materials to school districts, including but not
hat impact the cost of dual enrollment textbooks and
consultation with school districts to identify
courses.
nd instructional materials for high-demand general
al materials and, in particular, open-access
and review of open-access textbooks and
are encouraged to participate in the development,
Participation by <del>That</del> course instructors and academic
textbook or instructional material may be used.
ncluding consideration of the extent to which an
al materials to students otherwise unable to afford

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417 selling, and sharing textbooks and instructional materials. 418 The length of time that textbooks and instructional 6. materials remain in use. 419 420 (7) The board of trustees of each Florida College System 421 institution and state university shall report, by September 30 422 of each year, beginning in 2015, to the Chancellor of the 423 Florida College System or the Chancellor of the State University 424 System, as applicable, the textbook and instructional material 425 selection process for general education courses with a wide cost 426 variance identified pursuant to subsection (4) and high-427 enrollment courses; specific initiatives of the institution 428 designed to reduce the costs of textbooks and instructional 429 materials; policies implemented in accordance with subsection 430 (6); the number of courses and course sections that were not 431 able to meet the textbook and instructional materials posting 432 deadline for the previous academic year; and any additional 433 information determined by the chancellors. By November 1 of each 434 year, beginning in 2015, each chancellor shall provide a summary 435 of the information provided by institutions to the State Board 436 of Education and the Board of Governors, as applicable. 437 Section 11. Paragraph (b) of subsection (2) of section 438 1004.92, Florida Statutes, is amended, and subsection (4) is 439 added to that section, to read: 440 1004.92 Purpose and responsibilities for career 441 education.-442 (2)

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(b) Department of Education accountability for career education includes, but is not limited to:

445 1. The provision of timely, accurate technical assistance446 to school districts and Florida College System institutions.

447 2. The provision of timely, accurate information to the448 State Board of Education, the Legislature, and the public.

3. The development of policies, rules, and procedures that facilitate institutional attainment of the accountability standards and coordinate the efforts of all divisions within the department.

453 4. The development of program standards and industry-454 driven benchmarks for career, adult, and community education 455 programs, which must be updated every 3 years. The standards 456 must <u>reflect the quality components of a career and technical</u> 457 <u>education program and</u> include career, academic, and workplace 458 skills; viability of distance learning for instruction; and 459 work/learn cycles that are responsive to business and industry.

460 5. Overseeing school district and Florida College System461 institution compliance with the provisions of this chapter.

6. Ensuring that the educational outcomes for the technical component of career programs are uniform and designed to provide a graduate who is capable of entering the workforce on an equally competitive basis regardless of the institution of choice.

467 <u>(4) The State Board of Education shall adopt rules to</u> 468 administer this section.

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Section 12. Subsection (20) is added to section 1009.23, Florida Statutes, to read: 1009.23 Florida College System institution student fees.-(20) Each Florida College System institution shall publicly notice and notify all enrolled students of any proposal to increase tuition or fees at least 28 days before its consideration at a board of trustees meeting. The notice must: Include the date and time of the meeting at which the (a) proposal will be considered. (b) Specifically outline the details of existing tuition and fees, the rationale for the proposed increase, and how the funds from the proposed increase will be used. Be posted on the institution's website and issued in a (C) press release. Section 13. Paragraph (b) of subsection (4) and subsection (16) of section 1009.24, Florida Statutes, are amended, and subsection (20) is added to that section, to read: 1009.24 State university student fees.-(4)(b) The Board of Governors, or the board's designee, may establish tuition for graduate and professional programs, and out-of-state fees for all programs. Except as otherwise provided in this section, the sum of tuition and out-of-state fees assessed to nonresident students must be sufficient to offset the full instructional cost of serving such students. However, adjustments to out-of-state fees or tuition for graduate

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495 programs and professional programs may not exceed 15 percent in 496 any year. 497 Each university board of trustees may assess (16)498 establish a tuition differential for undergraduate courses if 499 such fee was approved by the Board of Governors before July 1, 500 2014 upon receipt of approval from the Board of Governors. 501 However, beginning July 1, 2014, the Board of Governors may only 502 approve the establishment of or an increase in tuition 503 differential for a state research university designated as a 504 preeminent state research university pursuant to s. 505 1001.7065(3). The tuition differential shall promote 506 improvements in the quality of undergraduate education and shall 507 provide financial aid to undergraduate students who exhibit 508 financial need. 509 (a) Thirty Seventy percent of the revenues from the 510 tuition differential shall be expended for purposes of 511 undergraduate education. Such expenditures may include, but are 512 not limited to, increasing course offerings, improving 513 graduation rates, increasing the percentage of undergraduate 514 students who are taught by faculty, decreasing student-faculty 515 ratios, providing salary increases for faculty who have a 516 history of excellent teaching in undergraduate courses, 517 improving the efficiency of the delivery of undergraduate 518 education through academic advisement and counseling, and 519 reducing the percentage of students who graduate with excess 520 hours. This expenditure for undergraduate education may not be

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521 used to pay the salaries of graduate teaching assistants. Except 522 as otherwise provided in this subsection, the remaining 30 523 percent of the revenues from the tuition differential, or the 524 equivalent amount of revenue from private sources, shall be 525 expended to provide financial aid to undergraduate students who 526 exhibit financial need, including students who are scholarship 527 recipients under s. 1009.984, to meet the cost of university 528 attendance. This expenditure for need-based financial aid shall 529 not supplant the amount of need-based aid provided to 530 undergraduate students in the preceding fiscal year from 531 financial aid fee revenues, the direct appropriation for 532 financial assistance provided to state universities in the 533 General Appropriations Act, or from private sources. The total 534 amount of tuition differential waived under subparagraph (b)7. 535 (b)8. may be included in calculating the expenditures for need-536 based financial aid to undergraduate students required by this 537 subsection. This expenditure for need-based financial aid is not 538 required if the entire tuition and fee costs of resident 539 students who have applied for and received Pell Grant funds have 540 been met and the university has excess funds remaining from the 541 30 percent of the revenues from the tuition differential 542 required to be used to assist students who exhibit financial 543 need, the university may expend the excess portion in the same 544 manner as required for the other 70 percent of the tuition 545 differential revenues. 546 (b) Each tuition differential is subject to the following

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547 conditions:

548 1. The tuition differential may be assessed on one or more 549 undergraduate courses or on all undergraduate courses at a state 550 university.

2. The tuition differential may vary by course or courses, by campus or center location, and by institution. Each university board of trustees shall strive to maintain and increase enrollment in degree programs related to math, science, high technology, and other state or regional high-need fields when establishing tuition differentials by course.

557 3. For each state university that is designated as a 558 preeminent state research university by the Board of Covernors, 559 pursuant to s. 1001.7065, the aggregate sum of tuition and the 560 tuition differential may be increased by no more than 6 percent 561 of the total charged for the aggregate sum of these fees in the 562 preceding fiscal year. The tuition differential may be increased 563 if the university meets or exceeds performance standard targets 564 for that university established annually by the Board of 565 Governors for the following performance standards, amounting to 566 no more than a 2-percent increase in the tuition differential 567 for each performance standard:

a. An increase in the 6-year graduation rate for full time, first-time-in-college students, as reported annually to
 the Integrated Postsecondary Education Data System.

571

b.

572



An increase in the total annual research expenditures.

An increase in the total patents awarded by the United

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573 States Patent and Trademark Office for the most recent years. 574 3.4. The aggregate sum of undergraduate tuition and fees per credit hour, including the tuition differential, may not 575 exceed the national average of undergraduate tuition and fees at 576 577 4-year degree-granting public postsecondary educational 578 institutions. 579 4.5. The tuition differential shall not be included in any 580 award under the Florida Bright Futures Scholarship Program 581 established pursuant to ss. 1009.53-1009.538. 582 5.6. Beneficiaries having prepaid tuition contracts 583 pursuant to s. 1009.98(2)(b) which were in effect on July 1, 584 2007, and which remain in effect, are exempt from the payment of the tuition differential. 585 586 6.7. The tuition differential may not be charged to any student who was in attendance at the university before July 1, 587 2007, and who maintains continuous enrollment. 588 589 7.8. The tuition differential may be waived by the 590 university for students who meet the eligibility requirements 591 for the Florida public student assistance grant established in 592 s. 1009.50. 593 9. Subject to approval by the Board of Governors, the 594 tuition differential authorized pursuant to this subsection may 595 take effect with the 2009 fall term. 596 (c) Each state university that is designated as a 597 preeminent state research university by the Board of Governors pursuant to s. 1001.7065 may increase the tuition differential 598 Page 23 of 29

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599	annually in accordance with this subsection. However, the
600	aggregate sum of tuition and the tuition differential may be
601	increased by no more than 6 percent of the total charged for the
602	aggregate sum of these fees in the preceding fiscal year. The
603	tuition differential may be increased only if the university
604	meets or exceeds performance standard targets for that
605	university established annually by the Board of Governors for
606	the following performance standards, amounting to no more than a
607	2-percent increase in the tuition differential for each
608	performance standard:
609	1. An increase in the 6-year graduation rate for full-
610	time, first-time-in-college students, as reported annually to
611	the Integrated Postsecondary Education Data System.
612	2. An increase in total annual research expenditures.
613	3. An increase in total patents awarded by the United
614	States Patent and Trademark Office for the most recent years.
615	(c) A university board of trustees may submit a proposal
616	to the Board of Governors to implement a tuition differential
617	for one or more undergraduate courses. At a minimum, the
618	proposal-shall:
619	1. Identify the course or courses for which the tuition
620	differential will be assessed.
621	2. Indicate the amount that will be assessed for each
622	tuition differential proposed.
623	3. Indicate the purpose of the tuition differential.
624	4. Indicate how the revenues from the tuition differential
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625 will be used.

5. Indicate how the university will monitor the success of
the tuition differential in achieving the purpose for which the
tuition differential is being assessed.

629 (d) The Board of Governors shall review each proposal and
630 advise the university board of trustees of approval of the
631 proposal, the need for additional information or revision to the
632 proposal, or denial of the proposal. The Board of Governors
633 shall establish a process for any university to revise a
634 proposal or appeal a decision of the board.

635 (d)(e) The Board of Governors shall submit a report to the 636 President of the Senate, the Speaker of the House of 637 Representatives, and the Governor describing the implementation 638 of the provisions of this subsection no later than February 1 of 639 each year. The report shall summarize proposals received by the 640 board during the preceding fiscal year-and actions taken by the 641 board in response to such proposals. In addition, the report 642 shall provide the following information for each university that 643 assesses has been approved by the board to assess a tuition 644 differential:

645 1. The course or courses for which the tuition646 differential was assessed and the amount assessed.

647 2. The total revenues generated by the tuition648 differential.

649 3. With respect to waivers authorized under subparagraph 650 (b)7. (b)8., the number of students eligible for a waiver, the

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number of students receiving a waiver, and the value of waivers 651 652 provided.

653 4. Detailed expenditures of the revenues generated by the 654 tuition differential.

655 5. Changes in retention rates, graduation rates, the percentage of students graduating with more than 110 percent of 656 657 the hours required for graduation, pass rates on licensure 658 examinations, the number of undergraduate course offerings, the 659 percentage of undergraduate students who are taught by faculty, 660 student-faculty ratios, and the average salaries of faculty who 661 teach undergraduate courses.

(e) (f) A No state university is not shall be required to 662 lower a any tuition differential that was approved by the Board 663 664 of Governors and in effect before July 1, 2014 prior to January 665 1, 2009, in order to comply with the provisions of this 666 subsection.

667 (20) Each state university shall publicly notice and notify all enrolled students of any proposal to increase tuition 668 or fees at least 28 days before its consideration at a board of 669 670 trustees meeting. The notice must:

Include the date and time of the meeting at which the 671 (a) 672 proposal will be considered.

673 (b) Specifically outline the details of existing tuition 674 and fees, the rationale for the proposed increase, and how the 675 funds from the proposed increase will be used.

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(c) Be posted on the university's website and issued in a

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677 press release. 678 Section 14. Section 1011.802, Florida Statutes, is created 679 to read: 680 1011.802 Florida Apprenticeship Grant (FLAG) Program.-681 (1) The Florida Apprenticeship Grant Program is created to 682 provide grants to career centers, charter technical career 683 centers, and Florida College System institutions on a 684 competitive basis to establish new apprenticeship programs and 685 expand existing apprenticeship programs. The Division of Career and Adult Education within the Department of Education shall 686 687 administer the grant program. 688 (2) Applications from career centers, charter technical 689 career centers, and Florida College System institutions must 690 contain projected enrollment and projected costs for the new or 691 expanded apprenticeship program. 692 (3) The department shall give priority to apprenticeship 693 programs in the areas of information technology, health, and 694 machining and manufacturing. Grant funds may be used for 695 instructional equipment, supplies, personnel, student services, 696 and other expenses associated with the creation or expansion of 697 an apprenticeship program. Grant funds may not be used for 698 recurring instructional costs or for a center's or an 699 institution's indirect costs. Grant recipients must submit 700 quarterly reports in a format prescribed by the department. 701 Section 15. Section 1011.803, Florida Statutes, is created 702 to read:

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703	1011.803 Rapid Response Grant Program.—
704	(1) The Rapid Response Grant Program is established to
705	provide a competitive grant process for the expansion or
706	implementation of high-demand postsecondary programs at career
707	centers, as defined in ss. 1001.44 and 1002.34.
708	(2) Each career center applying for a grant shall submit
709	an application to the Department of Education in the format
710	prescribed by the department. The application must include, but
711	is not limited to, program expansion or development details,
712	projected enrollment, and projected costs.
713	(3) Each career center that is awarded a grant under this
714	section shall submit quarterly reports to the department in the
715	format prescribed by the department. Grant funds may not be used
716	to supplant current funds and must be used to expand enrollment
717	in existing postsecondary programs or develop new postsecondary
718	programs.
719	(4) The Department of Education shall administer the
720	program and shall conduct an annual analysis and assessment of
721	the effectiveness of the postsecondary programs funded under
722	this section in meeting labor market demand.
723	Section 16. For the 2015-2016 fiscal year:
724	(1) The sum of \$3 million in recurring funds is
725	appropriated from the General Revenue Fund to the Department of
726	Education to implement the Florida Apprenticeship Grant Program.
727	(2) The sum of \$10 million in recurring funds is
728	appropriated from the General Revenue Fund to the Department of
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729	Educ	ation	to	impl	ement	the	Rapid	Respo	onse Gra	ant P	rog	ram.	
730		Sect	ion	17.	This	act	shall	take	effect	July	1,	2015.	
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# HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:HB 7127PCB HEWS 15-03Higher EducationSPONSOR(S):Higher Education & Workforce Subcommittee, RodriguesTIED BILLS:IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Higher Education & Workforce Subcommittee	12 Y, 0 N	Banner	Sherry
1) Education Appropriations Subcommittee		Butler	Heflin

# SUMMARY ANALYSIS

The bill:

- Authorizes career centers and charter technical career centers to offer college credit certificate programs.
- Authorizes career centers and charter technical career centers to use the "technical college" designation only if they offer college credit certificate programs or technical certification programs that are terminal in nature.
- Establishes fees for college credit programs at career centers commensurate with Florida College System fees.
- Promotes apprenticeship programs by updating terminology, revising membership on the State Apprenticeship Advisory Council, and clarifying language relating to industry standards.
- Revises the standards for career, adult, and community education programs and provides rule-making authority for the State Board of Education to make rules regarding accountability for career education.
- Adds the Chancellor for Career and Adult Education to the membership of the Higher Education Coordinating Council.
- Requires more accurate financial reporting for workforce education programs.
- Strengthens student advising by requiring students to take the common placement test upon entry to a public postsecondary institution and requiring institutions to use the test scores to advise students regarding course placement options.
  - Eliminates common placement testing requirement in high school and the exemption from PERT testing for students who entered high school in 2003-04 or thereafter.
  - Allows all students to choose to enroll in a developmental option or a gateway college credit course after advisement.
- Repeals the moratorium on the approval of new Florida College System institution baccalaureate degree program proposals and St. Petersburg College Board of Trustees' authority to approve their own baccalaureate degree program proposals.

The bill has an indeterminate fiscal impact. (SEE FISCAL COMMENTS SECTION)

The bill has an effective date of July 1, 2015.

# FULL ANALYSIS

# I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### Apprenticeships

#### Present Situation

The Department of Education (DOE) serves as the state apprenticeship agency and registers apprentices and apprenticeship programs on behalf of the United States Department of Labor's (USDOL) Office of Apprenticeship. The purpose of apprenticeships is to enable employers to develop and apply industry standards to training programs for registered apprentices that can increase productivity and improve the quality of the workforce. An apprenticeship is a highly structured training system in which the apprentice works full-time during the day for a sponsoring employer, learning the skills of the trade through on-the-job training along with related classroom instruction. While enrolled in the program, apprentices earn a progressive wage and upon completion of the program are considered a journeyworker and receive a nationally recognized State Certificate of Completion.<sup>1</sup>

Apprenticeship enrollment is obtained through school district programs, state college programs and independent agencies. Approximately 80 percent of the programs are offered through school districts and colleges and 20 percent through independent agencies. For the 2013-14 academic year, there were 6,884 students enrolled in school district programs and 2,262 students enrolled in state college programs. Based on 2012-13 cost data, the school districts spent approximately \$18.3 million on apprenticeship programs and the state colleges spent approximately \$5.2 million.<sup>2</sup>

During the 2002 Legislative Special Session E<sup>3</sup>, the department's rulemaking authority regarding Instructional Components of Vocational Education was repealed. As a result, DOE is unable to update a rule regarding instructional components of Career and Technical Education programs.

#### Effect of Proposed Changes

The bill redefines "journeyworker" to further identify individuals who may serve as journeyworkers as mentors, technicians, specialists or other skilled workers who can document extensive occupational experience through an alternative means to traditional registered apprenticeship completion. It also revises the definition of "related instruction" to include instruction provided in the classroom, correspondence courses or self-study courses approved by DOE. The bill clarifies that no statute, rule, or agreement relating to apprenticeships shall invalidate any special provision for veterans, minorities or women in apprenticeship programs and modifies the requirements for the two public members appointed to the State Apprenticeship Advisory Council to be independent of any joint or non-joint organization.

#### **Career Centers and Charter Technical Career Centers**

#### **Present Situation**

Current law defines a career center as an educational institution offering terminal courses of a technical nature, and courses for out-of-school youth and adults.<sup>4</sup> Any district school board is authorized to

<sup>2</sup> Email, Florida Department of Education, Apprenticeship Program Enrollment Information (March 10, 2015).

<sup>3</sup> Chapter 2002-387, L.O.F.

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<sup>&</sup>lt;sup>1</sup> Department of Education, Apprenticeship in Florida: presentation to Higher Education and Workforce Subcommittee (Jan. 21, 2015), available at

http://myfloridahouse.gov/Sections/Documents/publications.aspx?CommitteeId=2853&PublicationType=Committees&DocumentTyp e=Meeting Packets&SessionId=76.

establish and operate a career center after obtaining approval from the Department of Education (DOE).<sup>5</sup> In addition, district school boards of contiguous districts may enter into an agreement to establish a career center after obtaining approval from DOE.<sup>6</sup>

There are currently 48 public career centers operating in 30 school districts in Florida.<sup>7</sup> Forty-seven of the career centers are accredited by the Council on Occupational Education (COE). Gadsden Technical Institute became a candidate for accreditation in 2013.<sup>8</sup> The COE is recognized as a national institutional accrediting agency by the United States Secretary of Education for participation in Title IV programs.<sup>9</sup> COE accredits educational institutions in 35 states, the District of Columbia, and two foreign countries,<sup>10</sup> and its current scope includes accreditation of non-degree-granting and applied associate degree-granting postsecondary occupational education institutions.<sup>11</sup>

Both school districts and Florida College System (FCS) institutions offer workforce education programs.<sup>12</sup> School districts may provide workforce education programs through one or more career centers, and may provide workforce education programs by sponsoring charter technical career centers in coordination with an FCS institution.<sup>13</sup> Workforce education programs include: adult general education programs; career certificate programs; applied technology diploma programs; continuing workforce education courses; degree career education programs; and apprenticeship and preapprenticeship programs.<sup>14</sup> The career centers enrolled 47,659 students in career and technical education programs in 2013-14.<sup>15</sup>

In an effort to create a positive image and perception of the programs, services, staff and students, career centers have been changing their names to "technical college". Currently, 23 schools (approximately 50 percent) in 12 districts have changed their name to include "technical college". They are:

- First Coast Technical College (St. Johns County)
- Lake Technical College (Lake County)
- Atlantic Technical College, Sheridan Technical College, and William T. McFatter Technical College (Broward County)
- Pinellas Technical College St. Pete and Pinellas Technical College Clearwater (Pinellas County)
- Florida Panhandle Technical College (Washington County)
- Emerald Coast Technical College (Walton County)
- Withlacoochee Technical College (Citrus County)
- Suncoast Technical College (Sarasota County)
- Aparicio-Levy Technical College, Brewster Technical College, Erwin Technical College, and Learey Technical College (Hillsborough County)
- Manatee Technical College (Manatee County)

<sup>9</sup> Financial Aid for Postsecondary Students, Accreditation in the United States, *available at* http://www2.ed.gov/admins/finaid/accred/accreditation pg6.html.

<sup>14</sup> Section 1011.80(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 1001.44(3), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1001.44(1), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1001.44(2), F.S.

<sup>&</sup>lt;sup>7</sup> Department of Education, District Technical Center Directors List, *available at* <u>http://www.fldoe.org/academics/career-adult-edu</u> last visited (March 4, 2015).

<sup>&</sup>lt;sup>8</sup> Council on Occupational Education, *Accredited Institutions – January 2015, available at <u>http://www.council.org/accredited-institutions/</u>.* 

<sup>&</sup>lt;sup>10</sup> COE, Accredited Institutions – January 2015, available at http://www.council.org/accredited-institutions/.

<sup>&</sup>lt;sup>11</sup> COE, Handbook of Accreditation: 2015 Edition, available at http://www.council.org/manuals/.

<sup>&</sup>lt;sup>12</sup> Section 1011.80(2), F.S.

<sup>&</sup>lt;sup>13</sup> Florida House of Representatives, Schools and Learning Council, 2008 Education Fact Sheets, available at <u>http://www.myfloridahouse.gov/Sections/Committees/committeesdetail.aspx?CommitteeId=2366</u>.

<sup>&</sup>lt;sup>15</sup>Email, Department of Education, Division of Career and Adult Education (March 5, 2015). STORAGE NAME: h7127.EDAS.DOCX

- D.A. Dorsey Technical College, George T. Baker Aviation Technical College, Lindsey Hopkins Technical College, Miami Lakes Educational Center and Technical College, Robert Morgan Education Center and Technical College, and South Dade Technical College (Miami-Dade County)
- Fred K. Marchman Technical College (Pasco County)<sup>16</sup>

Current law defines a charter technical career center as a public school or a public technical center operated under a charter granted by a district school board, Florida College System (FCS) institution board of trustees, or consortium of the above entities, and managed by a board of directors.<sup>17</sup> The purpose of a charter technical career center is to:

- develop a competitive workforce to support local business and industry and economic development;
- create a training and education model that is reflective of marketplace realities;
- offer a continuum of career educational opportunities using a school-to-work, tech-prep, technical, academy, and magnet school model;
- provide career pathways for lifelong learning and career mobility; and
- enhance career and technical training.<sup>18</sup>

Charter technical career centers are authorized, through charters with their school district or FCS institution, to offer workforce education programs.<sup>19</sup> Charter technical career centers are not currently authorized to award college credit or degrees. However, if an associate in applied science (AAS) or an associate in science (AS) degree program contains within it an occupational completion point that confers a certificate or applied technology diploma, that portion of the program may be conducted by a school district career center.<sup>20</sup>

There are currently two charter technical career centers operating in Florida, Lake Technical College in Eustis and First Coast Technical College in St. Augustine. Both are accredited by COE.<sup>21</sup>

# Effect of Proposed Changes

The bill authorizes career centers and charter technical career centers to offer college credit certificate programs or technical certificate programs that are terminal in nature and approved by an accrediting agency recognized by the United States Department of Education.

The career center must annually, and upon request of the state board, the Chancellor of DCAE, or the Legislature, submit a status report regarding the career center's programs. The bill outlines specific performance and compliance indicators that must be included in the report.

The bill specifies that a career center or a charter technical career center may use the designation "technical college" only if the center:

- offers college credit certificate programs or technical certificate programs that are terminal in nature; and
- offers only career and technical education programs that are approved by an accrediting agency recognized by the United States Department of Education.

<sup>&</sup>lt;sup>16</sup> Email, Atlantic Technical College & Technical High School, Director (March 10, 2015).

<sup>&</sup>lt;sup>17</sup> Section 1002.34(3)(a), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1002.34(2), F.S.

<sup>&</sup>lt;sup>19</sup> Section 1002.34(3)(a), F.S.

 $<sup>^{20}</sup>$  Section 1011.80(2), F.S., Although the subsection states school district career center, charter technical center is implied through its authorization by the school district career center under s. 1002.34(3)(a), F.S.

<sup>&</sup>lt;sup>21</sup> Office of Program Policy and Governmental Accountability, *Technical Centers*, presentation to Higher Education and Workforce Subcommittee (Jan. 8, 2014), *available at http://www.oppaga.state.fl.us/Presentations.aspx*.

The bill clarifies that a career center that changes its name to technical college remains under the control of the district school board of the school district in which the center is located.

# Applied Technology Diploma

#### **Present Situation**

An applied technology diploma (ATD) is currently defined as a course of study that is part of a technical degree program, is less than 60 credit hours, and leads to employment in a specific occupation. It may consist of either technical (clock hour) or college credit; however a public school district (through a career center or charter technical career center), may offer the ATD only as technical credit, and college credit can be awarded to the student only upon articulation to an Florida College System institution.<sup>22</sup> Enrollment data for the 2013-14 academic year indicates that ATD programs were offered in eight districts and enrolled 1,087 students statewide. Pasco-Hernando State College offered two clock hour ATD programs, with enrollment of 105 students.<sup>23</sup> Clock hour tuition rates are established at \$2.33 per clock hour for residents and nonresidents and the out-of-state fee is \$6.99 per contact hour, which is in addition to the resident and nonresident tuition amount.<sup>24</sup> Workforce education postsecondary student fees are subject to tuition and fee variances of no more than five percent below of 5 percent above the combined total of established standard tuition and out-of-state fees.<sup>25</sup>

#### Effect of Proposed Changes

The bill renames and redefines "applied technology diploma" to "college credit certificate" to align with the career centers' authority to offer college credit. ATDs, currently offered as clock hour programs, will be converted to college credit. College credit courses may be offered by a career center only as part of a college credit certificate or Associate in Applied Science degree program, and faculty credentials must meet guidelines required in the state course numbering system to ensure appropriate transfer of credit.

The bill establishes a new tuition rate for "college credit certificates" to align with current tuition rates established for credit courses in Florida College System institutions, which is \$71.98 per credit hour. This fee will be subject to the tuition and fee variances established in s. 1009.22(3)(d), F.S.

#### **Career and Technical Education Programs**

#### **Present Situation**

Current law outlines the issues related to career education for which school boards, Florida College System institution boards of trustees and the Department of Education are responsible.<sup>26</sup> However, the State Board of Education (SBE) does not currently have the rulemaking authority to define the quality components of a career and technical education program.

#### Effect of Proposed Changes

The bill improves the quality of career and technical education programs by revising standards and authorizing the SBE to adopt rules related to program accountability.

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<sup>&</sup>lt;sup>22</sup> Section 1004.02(8), F.S.

<sup>&</sup>lt;sup>23</sup> Email, Florida Department of Education Division of Career and Adult Education (March 25, 2015).

<sup>&</sup>lt;sup>24</sup> Section 1009.22(3(c), F.S.

<sup>&</sup>lt;sup>25</sup> Section 1009.22(3)(d), F.S.

<sup>&</sup>lt;sup>26</sup> Section 1004.92, F.S.

# **Higher Education Coordinating Council**

### **Present Situation**

The Higher Education Coordinating Council (HECC) was created in 2010 for the purpose of identifying unmet needs and facilitating solutions to disputes regarding the creation of new degree programs and the establishment of new institutes, campuses, or centers.<sup>27</sup> The HECC is comprised of eleven members:

- One member of the Board of Governors,
- One member of the State Board of Education
- Chancellor of the State University System,
- Chancellor of the Florida College System,
- Executive Director of the Florida Association of Postsecondary Schools and Colleges,
- President of the Independent Colleges and Universities of Florida,
- President of Workforce Florida, Inc,
- President of Enterprise Florida, Inc, and
- Three business community representatives, one appointed by the Speaker of the House of Representatives, one appointed by the President of the Senate, and one appointed by the Governor.<sup>28</sup>

## Effect of Proposed Changes

The bill adds the Chancellor of Career and Adult Education to the membership of the HECC to provide for the adequate representation of career centers in discussions and recommendations relating to higher education policies.

### **Common Placement Testing**

#### Present Situation

There are a variety of indicators of college readiness that postsecondary institutions can use to determine if a student has the necessary skills to succeed in college-level coursework. Each Florida College System Board of Trustees is required to develop a plan which includes, at a minimum, local policies that outline documented student achievements such as grade point average, work history, military experience, participation in juried competitions, career interests, degree major declaration, or any combination of such activities that the institution may consider in addition to common placement test scores, for advising students regarding enrollment options.<sup>29</sup>

Current law requires the State Board of Education, in conjunction with the Board of Governors, to develop and implement a common placement test to assess the basic computation and communication skills of students who intend to enter a degree program at any public postsecondary institution.<sup>30</sup> All First-Time-In-College (FTIC) students who have not either met college level competencies through the completion of developmental education requirements or been awarded credit for college-level coursework shall be assessed prior to the completion of initial registration<sup>31</sup>. However, the following students are exempt from this requirement:

• Students who entered the 9th grade in a Florida public school in the 2003-2004 school year, or any year thereafter, and graduated with a Florida standard high school diploma, and

<sup>31</sup> Rule 6A-1-.0315(1)(b), F.A.C. **STORAGE NAME**: h7127.EDAS.DOCX

<sup>&</sup>lt;sup>27</sup> Section 1004.015, F.S.

<sup>&</sup>lt;sup>28</sup> Id.

<sup>&</sup>lt;sup>29</sup> Section 1008.30(6)(a)1., F.S.

<sup>&</sup>lt;sup>30</sup> Sections 1001.03(10) and 1008.30(1), F.S.

 Students who presently serve as active duty members of any branch of the United States Armed Services.<sup>32</sup>

Students who graduated from a public high school after a specified date are not required to take the common placement test upon entry to a public postsecondary institution, but all other students are required to take the test (unless they have demonstrated competencies in an alternative way). The rationale for this exemption is that all high schools are currently required to evaluate the college readiness of students with specified achievement levels on standardized assessments by administering the common placement test before the beginning of the 12<sup>th</sup> grade. High schools must use scores on the common placement test, or an approved alternative assessment, to advise students of any identified deficiencies. Students with identified deficiencies are required to complete appropriate postsecondary preparatory instruction before high school graduation<sup>33</sup>.

A student who takes the common placement test upon entry at a public postsecondary institution and whose score on the test indicates a need for developmental education must be advised of all developmental education options offered at the institution and, after advisement, shall be allowed to enroll in the developmental education option of his or her choice<sup>34</sup>. All students must be provided admissions counseling which must include information on all available and appropriate developmental education instruction options. For students not exempt from testing, the counseling must use tests to measure achievement of college-level communication and computation competencies.

A student who demonstrates readiness by achieving or exceeding the test scores established by rule and enrolls in a FCS institution within 2 years after achieving the scores cannot be required to retest or enroll in developmental education when admitted into any FCS institution.<sup>35</sup>

## Effect of Proposed Changes

The bill strengthens student advising by requiring all students to take the common placement test upon entry to a public postsecondary institution and requiring institutions to use test scores, along with other indicators of success in college-level coursework, to advise students regarding course placement options. Common placement scores will not only provide students with more diagnostic information to make the appropriate decision on course placement, but will also provide institutions with a full array of data which will assist in determining which developmental options are most effective.

The bill eliminates the common placement testing requirement in high schools and eliminates the exemption from testing for students who entered high school in 2003-04 or thereafter and students who are as active duty members of any branch of the military. By moving the testing requirement closer to the point of entry at a public postsecondary institution, the diagnostic information provided by the test will be more meaningful and relevant in predicting student success in college level coursework. Students will still have the ability to enroll in the developmental education option or gateway college course of their choice, but the information they use to make that decision will be more comprehensive.

# **Workforce Education Funding**

#### **Present Situation**

Funds provided for career and charter technical centers are appropriated separately in the General Appropriations Act (GAA) from other K-12 programs. Proviso language included in the GAA specifies that the funds appropriated shall not be used to support K-12 programs or district K-12 administrative indirect costs. The Auditor General verifies compliance with this requirement during scheduled audits

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<sup>&</sup>lt;sup>32</sup> Section 1008.30(4)(a), F.S.

<sup>&</sup>lt;sup>33</sup> Section 1008.30(3), F.S.

<sup>&</sup>lt;sup>34</sup> Section 1008.31(4)(b), F.S.

<sup>&</sup>lt;sup>35</sup> Section 1008.30(4)(c), F.S.

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of these institutions.<sup>36</sup> As part of the school district, career and charter technical centers benefit from the use of school district personnel and services for many activities which may include: payroll/human resources; building maintenance and repair; pest control; lawn care; risk management and liability insurance; marketing; financial and legal services; professional development; school police; technology and MIS; transportation for limited high school students; and utilities. By sharing services, the centers do not have to hire additional full-time staff, or contract for these activities. School districts, in turn, charge their center(s) associated indirect and administrative fees for usage. Currently the Department of Education's (DOE) financial data system does not separate secondary expenditures from postsecondary expenditures; thus, it has been difficult to obtain data or ascertain how the career education centers' indirect service charges are calculated. The indirect costs charged by school districts to the 48 centers vary in percentage of total allocations.

Postsecondary education, including workforce education programs, once conformed to a calculated percentage of the average cost of instruction funded with 75 percent from state general revenue and 25 percent from student fees. This ratio is no longer applicable, as tuition and fee revenues currently make up a larger percentage of total funding. Funding for workforce education is currently calculated based on weighted enrollment minus fee revenues generated to offset program operational costs.

## Effect of Proposed Changes

The bill requires each school district and Florida College System (FCS) institution receiving state appropriations for workforce education programs to maintain adequate and accurate records including a system to record school district workforce education funding and expenditures in order to maintain separation of postsecondary workforce education expenditures from secondary education expenditures.

The bill revises the calculation methodology for determining state funding for workforce education programs consistent with the current method used to allocate funds, and removes obsolete references for programs that are no longer funded.

The bill clarifies the requirements for workforce performance funding to reward all types of workforce education programs, including those that:

- prepare people to enter high-skill/high wage occupations;
- increase student achievement in Adult General Education courses; and
- award industry certifications

# Florida College System Institution Baccalaureate Degrees

# **Present Situation**

Current law authorizes the State Board of Education (SBE) to review and approve Florida College System (FCS) institution baccalaureate degree program proposals that meet certain specifications and requirements.<sup>37</sup> During the 2014 Legislative Session, House Bill 5101<sup>38</sup> placed a one-year moratorium on the SBE's authority to approve new programs. The moratorium expires May 21, 2015.

Additionally, the Board of Trustees of St. Petersburg College is authorized to establish additional baccalaureate degrees in program areas deemed to be feasible and warranted. The one-year moratorium on the approval of new programs also applies to St. Petersburg College.<sup>39</sup>

# Effect of Proposed Changes

<sup>37</sup> Section 1001.03(15), F.S.

<sup>39</sup> Section 1007.33, F.S.

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<sup>&</sup>lt;sup>36</sup> Chapter 2014-51, L.O.F., see Specific Appropriation 122 proviso referencing Specific Appropriations 13, 120, and 122

<sup>&</sup>lt;sup>38</sup> Chapter 2014-56, L.O.F.

The bill repeals the moratorium on the approval of new FCS institution baccalaureate degree programs and removes St. Petersburg College's authority to approve its own baccalaureate degree programs, thereby requiring them to seek approval from the State Board of Education for any additional baccalaureate degrees.

#### B. SECTION DIRECTORY:

**Section 1.** Amends s. 446.021, F.S., amending the definitions of "journeyworker" and "related instruction".

Section 2. Amends s. 446.032, F.S., making a technical change of "journeymen" to "journeyworker".

**Section 3.** Amends s. 446.045, F.S., clarifying that public members of the State Apprenticeship Advisory Council are to be independent of any joint or nonjoint organization.

**Section 4.** Amends s. 446.081, F.S., clarifying that nothing in ss. 446.011-446.092, F.S. or implementing rules shall operate to invalidate any special provisions for veterans, minorities, or women in apprenticeship programs.

Section 5. Amends s. 446.091, F.S., making a technical change of "journeymen" to "journeyworker".

Section 6. Amends s. 446.092, F.S., clarifying language related to industry standards.

**Section 7.** Amends s. 1001.03, F.S., removing the moratorium on approval of Florida College System institutions' baccalaureate degree program proposals.

**Section 8.** Amends s. 1001.44, F.S., providing the purpose and definition of a career center; authorizing a career center, with appropriate approval, to use the designation "technical college" only if it offers college credit certificate programs or technical certificate programs that are terminal in nature; and offers only career and technical education programs that are approved by an accrediting agency recognized by the U.S. Department of Education; requiring the career center to maintain academic transcripts; requiring career centers to report status using specific performance and compliance indicators.

**Section 9.** Amends s. 1002.34, F.S., authorizing a charter technical career center, with appropriate approval, to use the designation "charter technical college" only if it offers college credit certificate programs or technical certificate programs that are terminal in nature; and offers only career and technical education programs that are approved by an accrediting agency recognized by the U.S. Department of Education.

Section 10. Amends s. 1002.345, F.S., updating cross references.

**Section 11.** Amends s. 1004.015, F.S., adding the Chancellor of Career and Adult Education at the Department of Education to the Higher Education Coordinating Council.

**Section 12.** Amends s. 1004.02, F.S., renaming the applied technology diploma program as the college credit certificate program to provide clarification and reflect that a career center or charter technical career center can now offer college credit in such programs.

**Section 13.** Amends s. 1004.92, F.S., revising language regarding career and technical education program standards and requiring the State Board of Education to adopt rules.

**Section 14.** Amends s. 1007.23, F.S., correcting a cross reference from applied technology diploma to college credit certificate.

**Section 15.** Amends s. 1007.25, F.S., correcting a cross reference from applied technology diploma to college credit certificate.

**Section 16.** Amends s. 1007.33, F.S., removing St. Petersburg College Board of Trustees' authority to approve baccalaureate degree program proposals.

**Section 17.** Amends s. 1008.30, F.S., eliminating the Postsecondary Education Readiness Test (PERT) testing requirement in high school and the testing exemption for students who entered high school in the 2003-04 academic year and thereafter; and allowing all students the option to enroll in a developmental education option or gateway course of his or her choice after being advised based on test scores and other readiness factors.

**Section 18.** Amends s. 1009.22, F.S., removes the reference to the applied technology diploma under the per contact hour fee structure; and provides a new tuition fee structure for college credit certificate programs at the same rates as those charged by the Florida College System for college credit programs.

**Section 19.** Amends s. 1009.53, F.S., correcting a cross reference from applied technology diploma to college credit certificate.

**Section 20.** Amends s. 1009.532, F.S., correcting a cross reference from applied technology diploma to college credit certificate.

**Section 21.** Amends s. 1009.536, F.S., correcting a cross reference from applied technology diploma to college credit certificate.

**Section 22.** Amends s. 1011.80, F.S., authorizing a career center or charter technical career center to offer college credit certificates; requiring school districts and colleges to maintain adequate and accurate records, separating postsecondary workforce education expenditures from secondary education expenditures; clarifying the requirements for funding calculations to align with the current methodology for determining workforce education funding; clarifying the requirements for workforce performance funding.

Section 23. Provides an effective date of July 1, 2015.

# **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

None

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

#### None

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Changing the name of applied technology diploma programs to college credit certificate programs and converting the tuition rates from contact hour to credit hour will result in a minimal increase in cost for some students. The student does, however, receive an upgraded product with college credit that is more easily transferrable. The conversion of credit hours could potentially lower costs to some students depending upon length of program, and its conversion to credit hours.

D. FISCAL COMMENTS:

Based on 2013-2014 enrollment data, the conversion would likely result in tuition revenue increases of \$74,114 for school districts, and a decrease of \$47,652 for Pasco-Hernando State College, the only college institution offering clock hour programs.<sup>40</sup> The bill has an indeterminate future fiscal impact on tuition and fee revenues for career centers and charter technical centers. Authorizing career centers and charter technical centers to offer college credit certificates could encourage increased student enrollment in these programs. Enrollment increases, if significant, could require additional state funding in future years since tuition covers only a portion of a student's educational costs.

# **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None

B. RULE-MAKING AUTHORITY:

The bill provides rulemaking authority to the State Board of Education regarding instructional components of Career and Technical Education programs. The bill may also require the State Board of Education to modify rules relating to common placement testing for public postsecondary education, workforce education program funding reporting, and the approval of Florida College System institution baccalaureate degree program proposals.

The bill may require the Board of Governors to modify regulations relating to common placement testing for public postsecondary education.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

# **IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

<sup>&</sup>lt;sup>40</sup> Email, Department of Education Division of Career and Adult Education (March 26, 2015) STORAGE NAME: h7127.EDAS.DOCX DATE: 3/26/2015

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1	A bill to be entitled
2	An act relating to higher education; amending s.
3	446.021, F.S.; revising definitions relating to state
4	apprenticeship and job-training programs; amending s.
5	446.032, F.S.; conforming provisions; amending s.
6	446.045, F.S.; revising criteria for certain
7	appointments to the State Apprenticeship Advisory
8	Council; amending s. 446.081, F.S.; limiting
9	applicability of state apprenticeship and job-training
10	program requirements with respect to certain
11	provisions for veterans, minority persons, and women;
12	amending s. 446.091, F.S.; conforming provisions;
13	amending s. 446.092, F.S.; revising criteria for
14	apprenticeship occupations; amending s. 1001.03, F.S.;
15	deleting an obsolete prohibition relating to the
16	approval of certain baccalaureate degree program
17	proposals; amending s. 1001.44, F.S.; revising
18	requirements for the establishment and operation of
19	career centers; providing requirements for a career
20	center to be designated as a technical college;
21	amending s. 1002.34, F.S.; providing requirements for
22	a charter technical career center to be designated as
23	a charter technical college; amending s. 1002.345,
24	F.S.; conforming cross-references; amending s.
25	1004.015, F.S.; revising the membership of the Higher
26	Education Coordinating Council; amending s. 1004.02,
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F.S.; revising definitions relating to public

postsecondary education; renaming the applied

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technology diploma program as the college credit certificate program; amending s. 1004.92, F.S.; revising the program standards for career, adult, and community education programs; providing for rulemaking; amending ss. 1007.23 and 1007.25, F.S.; conforming provisions; amending s. 1007.33, F.S.; deleting provisions authorizing St. Petersburg College to establish additional baccalaureate degree programs under certain circumstances; deleting an obsolete provision; amending s. 1008.30, F.S.; deleting a requirement for high schools to evaluate certain students using results from specified assessments; deleting requirements for the use of the evaluation results and required instruction based on certain

41 42 results and required instruction based on certain evaluation results; deleting an exemption from the 43 44 common placement assessment and required developmental education instruction; providing that certain students 45 46 may enroll in a gateway course under certain 47 circumstances; amending s. 1009.22, F.S.; revising 48 tuition and fees for specific workforce education programs; amending ss. 1009.53, 1009.532, and 49 50 1009.536, F.S.; conforming provisions to changes made 51 by the act; amending s. 1011.80, F.S.; conforming 52 provisions; requiring school districts and Florida

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53 College System institutions to maintain certain 54 records; revising operational and performance funding calculation and allocation for workforce education 55 56 programs; deleting provisions relating to a program to 57 assist in responding to the needs of new and expanding businesses; providing an effective date. 58 59 60 Be It Enacted by the Legislature of the State of Florida: 61 62 Section 1. Subsections (2), (4), and (9) of section 63 446.021, Florida Statutes, are amended to read: 446.021 Definitions of terms used in ss. 446.011-446.092.-64 65 As used in ss. 446.011-446.092, the term: 66 "Apprentice" means a person at least 16 years of age (2)67 who is engaged in learning a recognized skilled trade through actual work experience under the supervision of a journeyworker 68 69 journeymen craftsmen, which training should be combined with 70 properly coordinated studies of related technical and 71 supplementary subjects, and who has entered into a written 72 agreement, which may be cited as an apprentice agreement, with a 73 registered apprenticeship sponsor who may be either an employer, 74 an association of employers, or a local joint apprenticeship 75 committee. 76 (4) "Journeyworker Journeyman" means a worker who has 77 attained a level of skill and the abilities and competencies recognized within an industry as having mastered the skills and 78 Page 3 of 40

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79 competencies required for the occupation. The term includes a 80 mentor, technician, or specialist or other skilled worker who has documented sufficient skills and knowledge of an occupation, 81 82 either through formal apprenticeship or through practical on-83 the-job experience and formal training person working in an 84 apprenticeable occupation who has successfully completed a 85 registered apprenticeship program or who has worked the number 86 of years required by established industry practices for the 87 particular trade or occupation. (9) "Related instruction" means an organized and 88 89 systematic form of instruction designed to provide the 90 apprentice with knowledge of the theoretical and technical 91 subjects related to a specific trade or occupation. Such 92 instruction may be given in a classroom, through occupational or 93 industrial courses or correspondence courses of equivalent 94 value, through electronic media, or through other forms of self-95 study approved by the department. 96 Section 2. Subsection (1) of section 446.032, Florida 97 Statutes, is amended to read: 98 446.032 General duties of the department for 99 apprenticeship training.-The department shall: 100 Establish uniform minimum standards and policies (1)101 governing apprentice programs and agreements. The standards and 102 policies shall govern the terms and conditions of the 103 apprentice's employment and training, including the quality training of the apprentice for, but not limited to, such matters 104

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105 as ratios of apprentices to journeyworkers journeymen, safety, 106 related instruction, and on-the-job training; but these 107 standards and policies may not include rules, standards, or 108 guidelines that require the use of apprentices and job trainees 109 on state, county, or municipal contracts. The department may 110 adopt rules necessary to administer the standards and policies.

Section 3. Paragraph (b) of subsection (2) of section 446.045, Florida Statutes, is amended to read:

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446.045 State Apprenticeship Advisory Council.-

114 (2) (b) The Commissioner of Education or the commissioner's designee shall serve ex officio as chair of the State 115 116 Apprenticeship Advisory Council, but may not vote. The state 117 director of the Office of Apprenticeship of the United States Department of Labor shall serve ex officio as a nonvoting member 118 119 of the council. The Governor shall appoint to the council four 120 members representing employee organizations and four members 121 representing employer organizations. Each of these eight members 122 shall represent industries that have registered apprenticeship 123 programs. The Governor shall also appoint two public members who 124 are knowledgeable about registered apprenticeship and 125 apprenticeable occupations and who are independent of any joint 126 or nonjoint organization, one of whom shall be recommended by 127 joint organizations, and one of whom shall be recommended by 128 nonjoint organizations. Members shall be appointed for 4-year 129 staggered terms. A vacancy shall be filled for the remainder of 130 the unexpired term.

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131	Section 4. Subsection (4) is added to section 446.081,
132	Florida Statutes, to read:
133	446.081 Limitation
134	(4) Nothing in ss. 446.011-446.092 or in any rules
135	adopted, or in any apprentice agreement approved, under those
136	sections shall operate to invalidate any special provision for
137	veterans, minority persons, or women in the standards,
138	apprentice qualifications, or operation of the program, which is
139	not otherwise prohibited by law, executive order, or authorized
140	regulation.
141	Section 5. Section 446.091, Florida Statutes, is amended
142	to read:
143	446.091 On-the-job training program.—All provisions of ss.
144	446.011-446.092 relating to apprenticeship and
145	preapprenticeship, including, but not limited to, programs,
146	agreements, standards, administration, procedures, definitions,
147	expenditures, local committees, powers and duties, limitations,
148	grievances, and ratios of apprentices and job trainees to
149	journeyworkers <del>journeymen</del> on state, county, and municipal
150	contracts, shall be appropriately adapted and made applicable to
151	a program of on-the-job training authorized under those
152	provisions for persons other than apprentices.
153	Section 6. Section 446.092, Florida Statutes, is amended
154	to read:
155	446.092 Criteria for apprenticeship occupationsAn
156	apprenticeable occupation is a skilled trade which possesses all
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157 of the following characteristics: It is customarily learned in a practical way through a 158 (1)159 structured, systematic program of on-the-job, supervised 160 training. 161 (2) It is clearly identified and commonly recognized throughout an the industry or recognized with a positive view 162 towards changing technology. 163 164 It involves manual, mechanical, or technical skills (3) 165 and knowledge which, in accordance with the industry standards 166 for the occupation, would require a minimum of 2,000 hours of 167 on-the-job work and training, which hours are excluded from the 168 time spent at related instruction. 169 It requires related instruction to supplement on-the-(4) job training. Such instruction may be given in a classroom, 170 through occupational or industrial courses or through 171 172 correspondence courses of equivalent value, through electronic 173 media, or through other forms of self-study approved by the department. 174 175 (5) It involves the development of skill sufficiently 176 broad to be applicable in like occupations throughout an 177 industry, rather than of restricted application to the products 178 or services of any one company. 179 (6) It does not fall into any of the following categories: 180 (a) Selling, retailing, or similar occupations in the 181 distributive field. 182 (b) Managerial occupations. Page 7 of 40

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183	(c) Professional and scientific vocations for which
184	entrance requirements customarily require an academic degree.
185	Section 7. Subsection (15) of section 1001.03, Florida
186	Statutes, is amended to read:
187	1001.03 Specific powers of State Board of Education
188	(15) FLORIDA COLLEGE SYSTEM INSTITUTION BACCALAUREATE
189	DEGREE PROGRAMSThe State Board of Education shall provide for
190	the review and approval of proposals by Florida College System
191	institutions to offer baccalaureate degree programs pursuant to
192	s. 1007.33. A Florida College System institution, as defined in
193	s. 1000.21, that is approved to offer baccalaureate degrees
194	pursuant to s. 1007.33 remains under the authority of the State
195	Board of Education and the Florida College System institution's
196	board of trustees. <del>The State Board of Education may not approve</del>
197	Florida College System institution baccalaureate degree program
198	proposals from March 31, 2014, through May 31, 2015.
199	Section 8. Section 1001.44, Florida Statutes, is amended
200	to read:
201	(Substantial rewording of section. See
202	s. 1001.44, F.S., for present text.)
203	1001.44 Career centers; designation as technical
204	<u>colleges</u>
205	(1) In order to provide additional career pathways, career
206	centers shall support and enhance a competitive workforce by
207	offering high-quality career and technical education programs
208	that prepare graduates for current and emerging careers.
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209	(2)(a) A career center is an educational institution that
210	offers postsecondary career and technical education programs and
211	is under the control of the district school board of the school
212	district in which the center is located. A district school
213	board, after first obtaining the approval of the Commissioner of
214	Education, may organize, establish, and operate a career center
215	or acquire and operate a career center previously established. A
216	career center that uses the "technical college" designation
217	pursuant to subsection (3) remains under the control of the
218	district school board of the school district in which the center
219	is located.
220	(b) The district school boards of two or more contiguous
221	districts may, after first obtaining the approval of the
222	commissioner, enter into an agreement to organize, establish,
223	and operate, or acquire and operate, a career center under this
224	section.
225	(3) With the approval of its district school board, a
226	career center may use the designation "technical college" only
227	if it meets the following requirements:
228	(a) Offers college credit certificate programs or
229	technical certificate programs that are terminal in nature; and
230	(b) Offers only career and technical education programs
231	that are approved by an accrediting agency recognized by the
232	United States Department of Education.
233	(4) A career center shall maintain an academic transcript
234	for each student enrolled in the center. A student's transcript
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235	shall include each course completed, credit earned, and
236	credentials earned by the student. Each course shall be
237	delineated by the course prefix and title assigned pursuant to
238	s. 1007.24. A career center shall make each student's transcript
239	available to that student.
240	(5) A career center shall annually, and upon the request
241	of the state board, the Chancellor of Career and Adult
242	Education, or the Legislature, report on the career center's
243	status using the following performance and compliance
244	indicators:
245	(a) Obtaining and maintaining appropriate accreditation.
246	(b) Maintaining qualified faculty and institutional
247	resources.
248	(c) Maintaining enrollment in previously approved
249	programs.
250	(d) Managing fiscal resources appropriately.
251	(e) Measuring program success, including program
252	completions, placements, licensures, and employer satisfaction
253	with the job performance of graduates.
254	Section 9. Subsections (4) through (19) of section
255	1002.34, Florida Statutes, are renumbered as subsections (5)
256	through (20), respectively, present subsection (4) and
257	paragraphs (b) and (g) of present subsection (11) are amended,
258	and a new subsection (4) is added to that section, to read:
259	1002.34 Charter technical career centers; designation as
260	charter technical colleges

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261	(4) PROGRAMSWith the approval of its board of directors,
262	a charter technical career center may use the designation
263	"charter technical college" only if it meets the following
264	requirements:
265	(a) Offers college credit certificate programs or
266	technical certificate programs that are terminal in nature; and
267	(b) Offers only career and technical education programs
268	that are approved by an accrediting agency recognized by the
269	United States Department of Education.
270	(5) (4) CHARTER.—A sponsor may designate centers as
271	provided in this section. An application to establish a center
272	may be submitted by a sponsor or another organization that is
273	determined, by rule of the State Board of Education, to be
274	appropriate. However, an independent school is not eligible for
275	status as a center. The charter must be signed by the governing
276	body of the center and the sponsor and must be approved by the
277	district school board and Florida College System institution
278	board of trustees in whose geographic region the facility is
279	located. If a charter technical career center is established by
280	the conversion to charter status of a public technical center
281	formerly governed by a district school board, the charter status
282	of that center takes precedence in any question of governance.
283	The governance of the center or of any program within the center
284	remains with its board of directors unless the board agrees to a
285	change in governance or its charter is revoked as provided in
286	subsection $(16)$ $(15)$ . Such a conversion charter technical career
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287 center is not affected by a change in the governance of public 288 technical centers or of programs within other centers that are 289 or have been governed by district school boards. A charter 290 technical career center, or any program within such a center, 291 that was governed by a district school board and transferred to a Florida College System institution prior to the effective date 292 293 of this act is not affected by this provision. An applicant who wishes to establish a center must submit to the district school 294 295 board or Florida College System institution board of trustees, 296 or a consortium of one or more of each, an application on a form 297 developed by the Department of Education which includes:

298

(a)

The name of the proposed center.

(b) The proposed structure of the center, including a list of proposed members of the board of directors or a description of the qualifications for and method of their appointment or election.

303 (c) The workforce development goals of the center, the 304 curriculum to be offered, and the outcomes and the methods of 305 assessing the extent to which the outcomes are met.

306 (d) The admissions policy and criteria for evaluating the 307 admission of students.

308 (e) A description of the staff responsibilities and the 309 proposed qualifications of the teaching staff.

310 (f) A description of the procedures to be implemented to 311 ensure significant involvement of representatives of business 312 and industry in the operation of the center.

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(g) A method for determining whether a student has satisfied the requirements for graduation specified in s. 1002.3105(5), s. 1003.4281, or s. 1003.4282 and for completion of a postsecondary certificate or degree.

317 (h) A method for granting secondary and postsecondary318 diplomas, certificates, and degrees.

319 (i) A description of and address for the physical facility320 in which the center will be located.

321 (j) A method for resolving conflicts between the governing
322 body of the center and the sponsor and between consortium
323 members, if applicable.

324 (k) A method for reporting student data as required by law 325 and rule.

326 (1) A statement that the applicant has participated in the327 training provided by the Department of Education.

328 (m) The identity of all relatives employed by the charter 329 technical career center who are related to the center owner, 330 president, chairperson of the governing board of directors, 331 superintendent, governing board member, principal, assistant 332 principal, or any other person employed by the center who has 333 equivalent decisionmaking authority. As used in this paragraph, 334 the term "relative" means father, mother, son, daughter, 335 brother, sister, uncle, aunt, first cousin, nephew, niece, 336 husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, 337 338 stepmother, stepson, stepdaughter, stepbrother, stepsister, half

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339 brother, or half sister.

340 (n) Other information required by the district school
341 board or Florida College System institution board of trustees.
342

O F

343 Students at a center must meet the same testing and academic 344 performance standards as those established by law and rule for 345 students at public schools and public technical centers. The 346 students must also meet any additional assessment indicators 347 that are included within the charter approved by the district 348 school board or Florida College System institution board of 349 trustees.

350

# <u>(12)</u> FUNDING.-

351 Each district school board and Florida College System (b) institution that sponsors a charter technical career center 352 353 shall pay directly to the center an amount stated in the 354 charter. State funding shall be generated for the center for its 355 student enrollment and program outcomes as provided in law. A 356 center is eligible for funding from workforce education funds, 357 the Florida Education Finance Program, and the Florida College 358 System Program Fund, depending upon the programs offered 359 conducted by the center, pursuant to s. 1011.80.

(g) A center must <u>describe</u> define in the charter agreement the delivery system in which the instructional offering of educational services will be placed. The rules governing this delivery system must be applied to all of the center's students and must authorize all other sponsoring educational systems to

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365 report required enrollment and student data based solely on the 366 rules of the offering institution. Each sponsor shall earn full-367 time equivalent membership for each student for funding and 368 reporting purposes.

369 Section 10. Paragraphs (a) and (d) of subsection (1) and 370 paragraph (b) of subsection (2) of section 1002.345, Florida 371 Statutes, are amended to read:

372 1002.345 Determination of deteriorating financial 373 conditions and financial emergencies for charter schools and 374 charter technical career centers.—This section applies to 375 charter schools operating pursuant to s. 1002.33 and to charter 376 technical career centers operating pursuant to s. 1002.34.

377

(1) EXPEDITED REVIEW; REQUIREMENTS.-

378 (a) A charter school or a charter technical career center
379 is subject to an expedited review by the sponsor if one of the
380 following occurs:

381 1. Failure to provide for an audit required by s. 218.39.
382 2. Failure to comply with reporting requirements pursuant
383 to s. 1002.33(9) or s. 1002.34(12)(f) or (15) 1002.34(11)(f) or
384 (14).

385 3. A deteriorating financial condition identified through 386 an annual audit pursuant to s. 218.39(5), a monthly financial 387 statement pursuant to s. 1002.33(9)(g) or s. <u>1002.34(12)(f)</u> 388 <u>1002.34(11)(f)</u>, or a quarterly financial statement pursuant to 389 s. 1002.331(2)(c). "Deteriorating financial condition" means a 390 circumstance that significantly impairs the ability of a charter

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391 school or a charter technical career center to generate enough 392 revenues to meet its expenditures without causing the occurrence 393 of a condition described in s. 218.503(1). 394 Notification pursuant to s. 218.503(2) that one or more 4. 395 of the conditions specified in s. 218.503(1) have occurred or 396 will occur if action is not taken to assist the charter school or charter technical career center. 397 398 The governing board shall include the corrective (d) 399 action plan and the status of its implementation in the annual 400 progress report to the sponsor which is required pursuant to s. 1002.33(9)(k) or s. 1002.34(15) <del>1002.34(14)</del>. 401 FINANCIAL EMERGENCY; REQUIREMENTS.-402 (2)The governing board shall include the financial 403 (b) 404 recovery plan and the status of its implementation in the annual 405 progress report to the sponsor which is required under s. 406 1002.33(9)(k) or s. 1002.34(15) <del>1002.34(14)</del>. 407 Section 11. Subsection (2) of section 1004.015, Florida 408 Statutes, is amended to read: 409 1004.015 Higher Education Coordinating Council.-410 (2)Members of the council shall include: 411 One member of the Board of Governors, appointed by the (a) 412 chair of the Board of Governors. 413 (b) The Chancellor of the State University System. 414 The Chancellor of the Florida College System. (c)415 The Chancellor of Career and Adult Education. (d) 416 (e) (d) One member of the State Board of Education,

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417 appointed by the chair of the State Board of Education.

418 <u>(f)(e)</u> The Executive Director of the Florida Association 419 of Postsecondary Schools and Colleges.

420 (g) (f) The president of the Independent Colleges and
 421 Universities of Florida.

422 (h) (g) The president of Workforce Florida, Inc., or his or
 423 her designee.

424 <u>(i)(h)</u> The president of Enterprise Florida, Inc., or a 425 designated member of the Stakeholders Council appointed by the 426 president.

427 <u>(j)(i)</u> Three representatives of the business community, 428 one appointed by the President of the Senate, one appointed by 429 the Speaker of the House of Representatives, and one appointed 430 by the Governor, who are committed to developing and enhancing 431 world class workforce infrastructure necessary for Florida's 432 citizens to compete and prosper in the ever-changing economy of 433 the 21st century.

434 Section 12. Subsections (7) and (25) of section 1004.02,
435 Florida Statutes, are amended to read:

1004.02 Definitions.-As used in this chapter:

(7) "<u>College credit certificate</u> Applied technology diploma program" means a course of study that is part of a technical degree program, is less than 60 credit hours, and leads to employment in a specific occupation. An applied technology diploma program may consist of either technical credit or college credit. A public school district may offer an applied

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443 technology diploma program only as technical credit, with 444 college credit awarded to a student upon articulation to a 445 Florida College System institution. Statewide articulation among 446 public schools and Florida College System institutions is 447 guaranteed by s. 1007.23 $\tau$  and is subject to guidelines and 448 standards adopted by the State Board of Education pursuant to 449 ss. 1007.24 and 1007.25. 450 "Workforce education" means adult general education (25) 451 or career education and may consist of a continuing workforce

451 or career education and may consist of a continuing workforce 452 education course or a program of study leading to an 453 occupational completion point, a career certificate, <u>a college</u> 454 <u>credit certificate</u> an applied technology diploma, or a career 455 degree.

456 Section 13. Paragraph (b) of subsection (2) of section
457 1004.92, Florida Statutes, is amended, and subsection (4) is
458 added to that section, to read:

459 1004.92 Purpose and responsibilities for career 460 education.-

(2)

461

(b) Department of Education accountability for careereducation includes, but is not limited to:

464464465465 to school districts and Florida College System institutions.

466 2. The provision of timely, accurate information to the
467 State Board of Education, the Legislature, and the public.
468 3. The development of policies, rules, and procedures that

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469 facilitate institutional attainment of the accountability 470 standards and coordinate the efforts of all divisions within the 471 department.

472 4. The development of program standards and industry-473 driven benchmarks for career, adult, and community education 474 programs, which must be updated every 3 years. The standards 475 must <u>reflect the quality components of a career and technical</u> 476 <u>education program and</u> include career, academic, and workplace 477 skills; viability of distance learning for instruction; and 478 work/learn cycles that are responsive to business and industry.

479 5. Overseeing school district and Florida College System480 institution compliance with the provisions of this chapter.

6. Ensuring that the educational outcomes for the
technical component of career programs are uniform and designed
to provide a graduate who is capable of entering the workforce
on an equally competitive basis regardless of the institution of
choice.

486 (4) The State Board of Education shall adopt rules to 487 administer this section.

488 Section 14. Subsections (1) and (4) of section 1007.23, 489 Florida Statutes, are amended to read:

490

1007.23 Statewide articulation agreement.-

491 (1) The State Board of Education and the Board of
492 Governors shall enter into a statewide articulation agreement
493 which the State Board of Education shall adopt by rule. The
494 agreement must preserve Florida's "2+2" system of articulation,

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495 facilitate the seamless articulation of student credit across 496 and among Florida's educational entities, and reinforce the 497 provisions of this chapter by governing:

498 (a) Articulation between secondary and postsecondary499 education.+

500 (b) Admission of associate in arts degree graduates from
501 Florida College System institutions and state universities.+

502 (c) Admission of <u>college credit certificate</u> applied 503 technology diploma program graduates from Florida College System 504 institutions or career centers.

(d) Admission of associate in science degree and associate in applied science degree graduates from Florida College System institutions.+

(e) The use of acceleration mechanisms, including nationally standardized examinations through which students may earn credit.+

511 (f) General education requirements and statewide course 512 numbers as provided for in ss. 1007.24 and 1007.25.<del>; and</del>

513

(g) Articulation among programs in nursing.

(4) The articulation agreement must guarantee the statewide articulation of appropriate workforce development programs and courses between school districts and Florida College System institutions and specifically provide that every <u>college credit certificate</u> applied technology diploma graduate must be granted the same amount of credit upon admission to an associate in science degree or associate in applied science

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521 degree program unless it is a limited access program. Preference 522 for admission must be given to graduates who are residents of 523 Florida.

524 Section 15. Subsections (2) and (11) of section 1007.25, 525 Florida Statutes, are amended to read:

526 1007.25 General education courses; common prerequisites; 527 other degree requirements.—

528 (2) The department shall identify postsecondary career
529 education programs offered by Florida College System
530 institutions and district school boards. The department shall
531 also identify career courses designated as college credit
532 courses applicable toward a <u>college credit certificate</u> <del>career</del>
533 education diploma or degree. Such courses must be identified
534 within the statewide course numbering system.

535 The Commissioner of Education shall appoint faculty (11)536 committees representing both Florida College System institution 537 and public school faculties to recommend to the commissioner for 538 approval by the State Board of Education a standard program 539 length and appropriate occupational completion points for each 540 postsecondary career certificate program, college credit 541 certificate diploma, and degree offered by a school district or 542 a Florida College System institution.

543Section 16.Subsection (4) of section 1007.33, Florida544Statutes, is amended to read:

545 1007.33 Site-determined baccalaureate degree access.546 (4) A Florida College System institution may:

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547 Offer specified baccalaureate degree programs through (a) 548 formal agreements between the Florida College System institution 549 and other regionally accredited postsecondary educational 550 institutions pursuant to s. 1007.22. 551 Offer baccalaureate degree programs that were (b) 552 authorized by law before prior to July 1, 2009. 553 Beginning July 1, 2009, establish a first or (C)554 subsequent baccalaureate degree program for purposes of meeting 555 district, regional, or statewide workforce needs if approved by 556 the State Board of Education under this section. 557 558 Beginning July 1, 2009, the Board of Trustees of St. Petersburg College is authorized to establish one or more bachelor of 559 560 applied science degree programs based on an analysis of workforce needs in Pinellas, Pasco, and Hernando Counties and 561 562 other counties approved by the Department of Education. For each 563 program selected, St. Petersburg College must offer a related 564 associate in science or associate in applied science degree 565 program, and the baccalaureate degree level program must be 566 designed to articulate fully with at least one associate in 567 science degree program. The college is encouraged to develop 568 articulation agreements for enrollment of graduates of related 569 associate in applied science degree programs. The Board of 570 Trustees of St. Petersburg College is authorized to establish 571 additional baccalaureate degree programs if it determines -a 572 program is warranted and feasible based on each of the factors

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573 in paragraph (5)(d). However, the Board of Trustees of St. 574 Petersburg College may not establish any new baccalaureate 575 degree programs from March 31, 2014, through May 31, 2015. Prior to developing or proposing a new baccalaureate degree program, 576 St. Petersburg College shall engage in need, demand, and impact 577 578 discussions with the state university in its service district 579 and other local and regional, accredited postsecondary providers 580 in its region. Documentation, data, and other information from 581 inter-institutional discussions regarding program need, demand, 582 and impact shall be provided to the college's board of trustees 583 to inform the program approval process. Employment at St. 584 Petersburg College is governed by the same laws that govern 585 Florida College System institutions, except that upper-division 586 faculty are eligible for continuing contracts upon the 587 completion of the fifth year of teaching. Employee records for 588 all personnel shall be maintained as required by s. 1012.81. 589 Section 17. Subsection (3) and paragraphs (a) and (b) of 590 subsection (4) of section 1008.30, Florida Statutes, are amended 591 to read: 592 1008.30 Common placement testing for public postsecondary 593 education.-594 (3) The State Board of Education shall adopt rules that 595 require high schools to evaluate before the beginning of -grade 12 the college readiness of each student who scores Level 2 or 596 597 Level 3 on grade 10 FCAT Reading or the English Language Arts assessment under s. 1008.22, as applicable, or Level 2, Level 3, 598 Page 23 of 40

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599 or Level 4 on the Algebra I assessment under s. 1008.22. High 600 schools shall perform this evaluation using results from the 601 corresponding component of the common placement test prescribed 602 in this section, or an alternative test identified by the State Board of Education. The high school shall use the results of the 603 604 test to advise the students of any identified deficiencies and 605 to provide 12th grade students, and require them to complete, 606 appropriate postsecondary preparatory instruction before high 607 school graduation. The curriculum provided under this subsection 608 shall be identified in rule by the State Board of Education and 609 encompass Florida's Postsecondary Readiness Competencies. Other 610 elective courses may not be substituted for the selected 611 postsecondary mathematics, reading, writing, or English Language 612 Arts preparatory course unless the elective course covers the 613 same competencies included in the postsecondary mathematics, 614 reading, writing, or English Language Arts preparatory course. 615 (3) (4) By October 31, 2013, the State Board of Education 616 shall establish by rule the test scores a student must achieve 617 to demonstrate readiness to perform college-level work, and the 618 rules must specify the following: 619 (a) A student who entered 9th grade in a Florida public 620 school in the 2003-2004 school year, or any year thereafter, and 621 earned a Florida standard high school diploma or a student who 622 is serving as an active duty member of any branch of the United 623 States Armed Services shall not be required to take the common

624 placement-test and shall not be required to enroll in

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625 developmental education instruction in a Florida College System 626 institution. However, a student who is not required to take the 627 common placement test and is not required to enroll in 628 developmental education under this paragraph may opt to be 629 assessed and to enroll in developmental education instruction, 630 and the college shall provide such assessment and instruction 631 upon the student's request.

632 (a) (b) A student who takes the common placement test and 633 whose score on the <u>common placement</u> test indicates a need for 634 developmental education must be advised of all the developmental 635 education options offered at the institution and, after 636 advisement, shall be allowed to enroll in <u>a</u> the developmental 637 education option <u>or gateway course</u>, as defined in s. 1008.02, of 638 his or her choice.

639 Section 18. Paragraphs (d) and (e) of subsection (3) of 640 section 1009.22, Florida Statutes, are redesignated as 641 paragraphs (e) and (f), respectively, paragraph (c) of that 642 subsection is amended, and a new paragraph (d) is added to that 643 subsection, to read:

644 1009.22 Workforce education postsecondary student fees.-645 (3)

(c) Effective July 1, 2014, for programs leading to a
career certificate or an applied technology diploma, the
standard tuition shall be \$2.33 per contact hour for residents
and nonresidents and the out-of-state fee shall be \$6.99 per
contact hour. For adult general education programs, a block

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651 tuition of \$45 per half year or \$30 per term shall be assessed. 652 Each district school board and Florida College System 653 institution board of trustees shall adopt policies and 654 procedures for the collection of and accounting for the 655 expenditure of the block tuition. All funds received from the 656 block tuition shall be used only for adult general education programs. Students enrolled in adult general education programs 657 658 may not be assessed the fees authorized in subsection (5), 659 subsection (6), or subsection (7).

(d) Effective July 1, 2015, for programs leading to a
college credit certificate, the standard tuition shall be \$71.98
per credit hour for residents and nonresidents and the out-ofstate fee shall be \$215.94 per credit hour in addition to the
standard credit hour rate of \$71.98.

665 Section 19. Subsection (1) of section 1009.53, Florida 666 Statutes, is amended to read:

667

1009.53 Florida Bright Futures Scholarship Program.-

668 The Florida Bright Futures Scholarship Program is (1)669 created to establish a lottery-funded scholarship program to 670 reward any Florida high school graduate who merits recognition 671 of high academic achievement and who enrolls in a degree 672 program, certificate program, or college credit certificate 673 applied technology program at an eligible Florida public or 674 private postsecondary education institution within 3 years after 675 of graduation from high school.

676

Section 20. Paragraph (c) of subsection (3) of section

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(3)

677 1009.532, Florida Statutes, is amended to read:

678 1009.532 Florida Bright Futures Scholarship Program;
679 student eligibility requirements for renewal awards.-

680

681 (C) A student who is initially eligible in the 2012-2013 682 academic year and thereafter may receive an award for a maximum 683 of 100 percent of the number of credit hours required to 684 complete an associate degree program, a baccalaureate degree 685 program, or a postsecondary career certificate program or, for a 686 Florida Gold Seal Vocational Scholars award, may receive an 687 award for a maximum of 100 percent of the number of credit hours 688 or equivalent clock hours required to complete one of the 689 following at a Florida public or nonpublic education institution 690 that offers these specific programs: for a college credit 691 certificate an applied technology diploma program as defined in 692 s. 1004.02(7), up to 60 credit hours or equivalent clock hours; 693 for a technical degree education program as defined in s. 694 1004.02(13), up to the number of hours required for a specific 695 degree not to exceed 72 credit hours or equivalent clock hours; 696 or for a career certificate program as defined in s. 697 1004.02(20), up to the number of hours required for a specific 698 certificate not to exceed 72 credit hours or equivalent clock 699 hours. A student who transfers from one of these program levels 700 to another program level becomes eligible for the higher of the 701 two credit hour limits. 702 Section 21. Paragraph (c) of subsection (4) of section

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703 1009.536, Florida Statutes, is amended to read:

1009.536 Florida Gold Seal Vocational Scholars award.—The Florida Gold Seal Vocational Scholars award is created within the Florida Bright Futures Scholarship Program to recognize and reward academic achievement and career preparation by high school students who wish to continue their education.

(4)

709

A student who is initially eligible in the 2012-2013 710 (C)711 academic year and thereafter may earn a Florida Gold Seal 712 Vocational Scholarship for a maximum of 100 percent of the 713 number of credit hours or equivalent clock hours required to complete one of the following at a Florida public or nonpublic 714 715 education institution that offers these specific programs: for a 716 college credit certificate an applied technology diploma program 717 as defined in s. 1004.02(7), up to 60 credit hours or equivalent 718 clock hours; for a technical degree education program as defined 719 in s. 1004.02(13), up to the number of hours required for a specific degree not to exceed 72 credit hours or equivalent 720 721 clock hours; or for a career certificate program as defined in 722 s. 1004.02(20), up to the number of hours required for a 723 specific certificate not to exceed 72 credit hours or equivalent 724 clock hours.

Section 22. Section 1011.80, Florida Statutes, isreordered and amended to read:

727 1011.80 Funds for operation of workforce education 728 programs.-

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729 (1) As used in this section, the terms "workforce education" and "workforce education program" include: 730 731 (a) Adult general education programs designed to improve 732 the employability skills of the state's workforce as defined in 733 s. 1004.02(3). 734 (b) Career certificate programs, as defined in s. 735 1004.02(20). 736 (C) College credit certificate Applied technology diploma 737 programs, as defined in s. 1004.02(7). 738 (d) Continuing workforce education courses. 739 (e) Degree career education programs. 740 (f) Apprenticeship and preapprenticeship programs as 741 defined in s. 446.021. 742 A Any workforce education program may be conducted by (2)743 a Florida College System institution or a school district, 744 except that college credit in an associate in applied science or 745 an associate in science degree may be awarded only by a Florida 746 College System institution. However, if an associate in applied 747 science or an associate in science degree program contains 748 within it an occupational completion point that confers a 749 college credit certificate or an applied technology diploma, 750 that portion of the program may be offered conducted by a school 751 district career center. Any Instruction designed to articulate 752 to a degree program is subject to guidelines and standards 753 adopted by the State Board of Education pursuant to s. 1007.25. 754 (3) Each school district and Florida College System

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755 institution receiving state appropriations for workforce 756 education programs must maintain adequate and accurate records, 757 including a system to record school district workforce education 758 funding and expenditures, in order to maintain separation of 759 postsecondary workforce education expenditures from secondary 760 education expenditures. These records must be filed with the 761 Department of Education in correct and proper form on or before 762 the date due as provided by law or rule for each annual or 763 periodic report that is required by rules of the State Board of 764 Education.

765 (4) (9) School districts shall report full-time equivalent 766 students by discipline category for the programs specified in 767 subsection (1). There shall be an annual cost analysis for the 768 school district workforce education programs that reports cost 769 by discipline category consistent with the reporting for full-770 time equivalent students. The annual financial reports submitted 771 by the school districts must accurately report on the student 772 fee revenues by fee type according to the programs specified in 773 subsection (1). The Department of Education shall develop a plan 774 for comparable reporting of program, student, facility, 775 personnel, and financial data between the Florida College System 776 institutions and the school district workforce education 777 programs.

778

(3) If a program for disabled adults pursuant to s. 779 1004.93 is a workforce-program as defined in law, it must be 780 funded as provided in this section.

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781 (4) Funding for all workforce education programs must be 782 based on cost categories, performance output measures, and 783 performance-outcome measures. 784 (a) The cost categories must be calculated to identify 785 high-cost programs, medium-cost programs, and low-cost programs. 786 The cost analysis used to calculate and assign a program of 787 study to a cost category must include at least both direct and 788 indirect instructional costs, consumable supplies, equipment, 789 and standard program length. 790 (b) The performance output measure for an adult general 791 education course of study is measurable improvement in student 792 skills. This measure shall include improvement in literacy 793 skills, grade level improvement as measured by an approved test, 794 or attainment of a State of Florida diploma or an adult high 795 school diploma. 796 (c) The performance outcome measures for adult general 797 education programs are associated with placement and retention 798 of students after reaching a completion point or completing a 799 program of study. These measures include placement or retention 800 in employment. Continuing postsecondary education at a level 801 that will further enhance employment is a performance outcome 802 for adult general education programs. 803 (5) State funding and student fees for workforce education 804 instruction shall be established as follows: 805 Expenditures for the continuing workforce education (a) 806 programs provided by the Florida College System institutions or

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807 school districts must be fully supported by fees. Enrollments in 808 continuing workforce education courses shall not be counted for 809 purposes of funding full-time equivalent enrollment.

810 For all other workforce education programs, state (b) 811 funding shall be calculated based on weighted enrollment and 812 program costs minus fee revenues generated to offset program 813 operational costs equal 75 percent of the average cost of 814 instruction with the remaining 25 percent made up from student 815 fees. Fees for courses within a program shall not vary according 816 to the cost of the individual program, but instead shall be as 817 provided in s. 1009.22 based on a uniform fee calculated and set 818 at the state level, as adopted by the State Board of Education, 819 unless otherwise specified in the General Appropriations Act.

820 (c) For fee-exempt students pursuant to s. 1009.25, unless 821 otherwise provided for in law, state funding shall equal 100 822 percent of the average cost of instruction.

823 <u>(c)(d)</u> For a public educational institution that has been 824 fully funded by an external agency for direct instructional 825 costs of any course or program, the FTE generated shall not be 826 reported for state funding.

(6)(a) A school district or a Florida College System
institution that provides workforce education programs shall
receive funds in accordance with distributions for base and
performance funding established by the Legislature in the
General Appropriations Act. To ensure equitable funding for all
school district workforce education programs and to recognize

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833 enrollment growth, the Department of Education shall use the 834 funding model developed by the District Workforce Education 835 Funding Steering Committee to determine each district's 836 workforce education funding needs. To assist the Legislature in 837 allocating workforce education funds in the General 838 Appropriations Act, the funding model shall annually be provided 839 to the legislative appropriations committees no later than March 840 1.

841 (b) Operational funding shall be provided to school 842 districts for workforce education programs based on weighted 843 student enrollment and program costs determined by cost 844 categories. The cost categories must be calculated to identify 845 high-cost programs, medium-cost programs, and low-cost programs. 846 The cost analysis used to calculate and assign a program of 847 study to a cost category must include at least both direct and 848 indirect instructional costs, consumable supplies, equipment, 849 and standard program length.

850 (7) Performance funding for workforce education programs 851 shall be contingent upon specific appropriation in the General 852 Appropriations Act. To assist the Legislature in determining 853 performance funding allocations, the State Board of Education 854 shall provide the Legislature with recommended formulas, 855 criteria, timeframes, and mechanisms for distributing 856 performance funds no later than March 1. These recommendations 857 shall reward programs that:

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858	(a) Prepare people to enter high-skill and high-wage		
859	occupations identified by the Workforce Estimating Conference		
860	pursuant to s. 216.136 and other programs as approved by		
861	Workforce Florida, Inc. At a minimum, performance incentives		
862	shall be calculated for adults who reach completion points or		
863	complete programs that lead to specified high-wage employment		
864	and to their placement in that employment.		
865	(b) Prepare adults who are eligible for public assistance,		
866	economically disadvantaged, disabled, not proficient in English,		
867	or dislocated workers, for high-wage occupations. At a minimum,		
868	performance incentives shall be calculated at an enhanced value		
869	for the completion by adults identified in this paragraph and		
870	the job placement of such adults upon completion. In addition,		
871	adjustments may be made in payments for job placements for areas		
872	of high unemployment.		
873	(c) Increase student achievement in adult general		
874	education courses by measuring performance output and outcome		
875	measures.		
876	1. The performance output measure for an adult general		
877	education course of study is measurable improvement in student		
878	skills. This measure shall include improvement in literacy		
879	skills, grade-level improvement as measured by an approved test,		
880	or attainment of a Florida diploma or an adult high school		
881	diploma.		
882	2. The performance outcome measures for adult general		
883	education programs are associated with placement and retention		
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884 of students after reaching a completion point or completing a 885 program of study. These measures include placement or retention 886 in employment. Continuing postsecondary education at a level 887 that will further enhance employment is a performance outcome 888 for adult general education programs.

OF

889 <u>(d) (b)</u> <u>Award industry certifications.</u> Performance funding 890 for industry certifications for school district workforce 891 <u>education programs is contingent upon specific appropriation in</u> 892 <u>the General Appropriations Act and</u> shall be determined as 893 follows:

894 1. Occupational areas for which industry certifications
895 may be earned, as established in the General Appropriations Act,
896 are eligible for performance funding. Priority shall be given to
897 the occupational areas emphasized in state, national, or
898 corporate grants provided to Florida educational institutions.

899 2. The Chancellor of Career and Adult Education shall 900 identify the industry certifications eligible for funding on the 901 Postsecondary Industry Certification Funding List approved by 902 the State Board of Education pursuant to s. 1008.44, based on 903 the occupational areas specified in the General Appropriations 904 Act.

905 3. Each school district shall be provided \$1,000 for each 906 industry certification earned by a workforce education student. 907 The maximum amount of funding appropriated for performance 908 funding pursuant to this paragraph shall be limited to \$15

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909 million annually. If funds are insufficient to fully fund the 910 calculated total award, such funds shall be prorated. 911 (c) A program is established to assist school districts 912 and Florida College System institutions in responding to the 913 needs of new and expanding businesses and thereby strengthening the state's workforce and economy. The program may be funded in 914 915 the General Appropriations Act. The district or Florida College 916 System institution shall use the program to provide customized 917 training for businesses which satisfies the requirements of s. 918 288.047. Business firms whose employees receive the customized 919 training must provide 50 percent of the cost of the training. 920 Balances remaining in the program at the end of the fiscal year 921 shall not revert to the general fund, but shall be carried over 922 for 1 additional year and used for the purpose of serving 923 incumbent worker training needs of area businesses with fewer 924 than 100 employees. Priority shall be given to businesses that 925 must increase or upgrade their use of technology to remain 926 competitive.

927 (8)(7)(a) A school district or Florida College System
928 institution that receives workforce education funds must use the
929 money to benefit the workforce education programs it provides.
930 The money may be used for equipment upgrades, program
931 expansions, or any other use that would result in workforce
932 education program improvement. The district school board or
933 Florida College System institution board of trustees may not

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934 withhold any portion of the performance funding for indirect 935 costs.

(b) State funds provided for the operation of
postsecondary workforce programs may not be expended for the
education of state or federal inmates.

939 (8) The State Board of Education and Workforce Florida, 940 Inc., shall provide the Legislature with recommended formulas, 941 criteria, timeframes, and mechanisms for distributing performance funds. The commissioner shall consolidate the 942 943 recommendations and develop a consensus proposal for funding. The Legislature shall adopt a formula and distribute the 944 performance funds to the State Board of Education for Florida 945 946 College System institutions and school districts through the 947 General Appropriations Act. These recommendations shall be based 948 on formulas that would discourage low-performing or low-demand 949 programs and encourage through performance-funding awards:

950 (a) Programs that prepare people to enter high-wage
951 occupations identified by the Workforce-Estimating Conference
952 created by s. 216.136 and other programs as approved by
953 Workforce-Florida, Inc. At a minimum, performance incentives
954 shall be calculated for adults who reach completion points or
955 complete programs that lead to specified high-wage employment
956 and to their placement in that employment.

957 (b) Programs that successfully prepare adults who are
 958 eligible for public assistance, economically disadvantaged,
 959 disabled, not proficient in English, or dislocated workers for

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960 high-wage occupations. At a minimum, performance incentives 961 shall be calculated at an enhanced value for the completion of adults identified in this paragraph and job placement of such 962 963 adults upon completion. In addition, adjustments may be made in 964 payments for job placements for areas of high unemployment. 965 (c) Programs that are specifically designed to be 966 consistent with the workforce needs of private enterprise and 967 regional economic development strategies, as defined in 968 guidelines set by Workforce Florida, Inc. Workforce Florida, 969 Inc., shall develop guidelines to identify such needs and 970 strategies based on localized research of private employers and 971 economic development-practitioners. 972 (d) Programs identified by Workforce Florida, Inc., as 973 increasing the effectiveness and cost efficiency of education. (9)<del>(10)</del> A high school student dually enrolled under s. 974 975 1007.271 in a workforce education program operated by a Florida 976 College System institution or school district career center generates the amount calculated for workforce education funding, 977 978 including any payment of performance funding, and the 979 proportional share of full-time equivalent enrollment generated 980 through the Florida Education Finance Program for the student's 981 enrollment in a high school. If a high school student is dually 982 enrolled in a Florida College System institution program, 983 including a program conducted at a high school, the Florida 984 College System institution earns the funds generated for 985 workforce education funding, and the school district earns the

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986 proportional share of full-time equivalent funding from the 987 Florida Education Finance Program. If a student is dually 988 enrolled in a career center operated by the same district as the 989 district in which the student attends high school, that district 990 earns the funds generated for workforce education funding and 991 also earns the proportional share of full-time equivalent 992 funding from the Florida Education Finance Program. If a student 993 is dually enrolled in a workforce education program provided by 994 a career center operated by a different school district, the 995 funds must be divided between the two school districts 996 proportionally from the two funding sources. A student may not 997 be reported for funding in a dual enrollment workforce education 998 program unless the student has completed the basic skills 999 assessment pursuant to s. 1004.91. A student who is coenrolled in a K-12 education program and an adult education program may 1000 be reported for purposes of funding in an adult education 1001 1002 program. If a student is coenrolled in core curricula courses 1003 for credit recovery or dropout prevention purposes and does not 1004 have a pattern of excessive absenteeism or habitual truancy or a 1005 history of disruptive behavior in school, the student may be 1006 reported for funding for up to two courses per year. Such a 1007 student is exempt from the payment of the block tuition for 1008 adult general education programs provided in s. 1009.22(3)(c). 1009 The Department of Education shall develop a list of courses to 1010 be designated as core curricula courses for the purposes of coenrollment. 1011

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1012 <u>(10)</u> The State Board of Education may adopt rules to 1013 administer this section.

1014

Section 23. This act shall take effect July 1, 2015.

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### 928193

Bill No. HB 7127 (2015)

Amendment No. 1

COMMITTEE/SUBCOMMIT	TTEE	ACTION
ADOPTED		(Y/N)
ADOPTED AS AMENDED		(Y/N)
ADOPTED W/O OBJECTION		(Y/N)
FAILED TO ADOPT		(Y/N)
WITHDRAWN		(Y/N)
OTHER		

1 Committee/Subcommittee hearing bill: Education Appropriations 2 Subcommittee

3 Representative Porter offered the following:

4 5

6

# Amendment

Remove lines 744-747 and insert:

7 except that college credit in an associate in applied science or 8 an associate in science degree may be awarded only by a Florida 9 College System institution. However, if an associate in applied 10 science or an associate in science degree program contains

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