

Education Appropriations Subcommittee

Meeting Packet

November 17, 2015 9:00 a.m. – 11:00 a.m. Morris Hall



The Florida House of Representatives APPROPRIATION COMMITTEE

Education Appropriations Subcommittee

Steve Crisafulli Speaker Erik Fresen Chair

MEETING AGENDA

Morris Hall November 17, 2015

- Meeting Called To Order
 - II. Opening Remarks by Chair
 - III. Consideration of the following proposed committee bill(s):
 PCB EDAS 16-01 Educational Options
 - IV. Presentations:
 SUS Performance Funding
 Student Loan Cohort Default Rates
 - V. Closing Remarks
 - VI. Meeting Adjourned

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB EDAS 16-01

Educational Options

SPONSOR(S): Education Appropriations Subcommittee

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF		
Orig. Comm.: Education Appropriations Subcommittee		Heflin Heff	Heflin Aug		

SUMMARY ANALYSIS

The proposed committee bill creates the "Florida Postsecondary Comprehensive Transition Program Act" to increase independent living, inclusive and experiential postsecondary education, and employment opportunities for students with intellectual disabilities. The proposed committee bill establishes a process for postsecondary institutions in Florida to voluntarily seek approval to offer a Florida Postsecondary Comprehensive Transition Program (FPCTP) for students with intellectual disabilities; and creates the Florida Center for Students with Unique Abilities (center) to serve as the statewide coordinating center for the dissemination of information regarding programs and services available to students with disabilities and their families.

The bill creates the "Students Attired for Education (SAFE) Act" and enumerates the benefits of a standard student attire policy and consequently removes the requirement that school boards individually make such findings. The bill encourages district school boards and charter schools to enact a policy requiring standard student attire in at least kindergarten through eighth grade by providing immunity from civil liability based upon adoption of the policy and providing additional funds to school boards that enact a standard student attire policy. Funding of \$10 per student in kindergarten through eighth grade is provided for qualifying districts.

The 2014 Legislature established the Florida Personal Learning Scholarship Account (PLSA) program to enable parents of students with disabilities to customize their child's education. Parents can request and receive a scholarship that can be used to purchase a wide range of services. Scholarship accounts are established by eligible nonprofit scholarship funding organizations (SFO), and parents are reimbursed for instructional materials, curriculum, and approved services. The bill includes a number of provisions that increase access, strengthen accountability, and streamline administration including increasing the pool of eligible applicants by expanding the definition of autism to include all students on the autism spectrum disorder, and including students who have muscular dystrophy and 3-and 4-year-olds who are high-risk.

The bill appropriates a total of \$95.3 million from the General Revenue Funds for the 2016-2017 fiscal year. The bill provides \$73.3 million (\$71.2 million for scholarships and \$2.1 million for program administration) for the Personal Learning Scholarship Accounts Program, \$14 million for the Standard Student Attire Incentive Program and \$8 million for the Florida Postsecondary Comprehensive Transition Program (\$1.5 million for the Florida Center for Students with Unique Abilities, \$3 million for start-up grants, and \$3.5 million for scholarships).

The bill takes effect July 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb01.EDAS.DOCX

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Florida Postsecondary Comprehensive Transition Program Act

Present Situation

Federal Law

The Higher Education Act of 1965, amended and extended by the Higher Education Opportunity Act of 2008, includes new provisions to support quality higher education programs for students with disabilities. The federal law establishes comprehensive transition and postsecondary (CTP) programs, transition programs for students with intellectual disabilities (TPSID) grants, and national coordination of CTP programs for students with intellectual disabilities.¹

A student with an intellectual disability is defined as a student "with a cognitive impairment, characterized by significant limitations in intellectual and cognitive functioning and adaptive behavior who is currently, or was formerly, eligible for a free appropriate public education under the Individuals with Disabilities Education Act."²

Federal law also defines a comprehensive transition and postsecondary (CTP) program as a degree, certificate, or nondegree program that meets each of the following criteria:³

- Is offered by an institution of higher education (IHE);
- Is delivered to students physically attending the IHE;⁴
- Is designed to support students with intellectual disabilities who are seeking to continue academic, career and technical, and independent living instruction at an IHE in order to prepare for gainful employment;
- Includes an advising and curriculum structure; and
- Requires students with intellectual disabilities to participate on not less than a half-time basis, as determined by the institution, with such participation focusing on academic components, and occurring through one or more of the following activities with nondisabled peers:
 - Regular enrollment in credit-bearing courses offered by the institution.
 - Auditing or participating in courses offered by the institution for which the student does not receive regular academic credit.
 - Participation in noncredit-bearing, nondegree courses.
 - Participation in internships or work-based training.
- Requires students with intellectual disabilities to be socially and academically integrated with nondisabled students to the maximum extent possible.

Students attending CTP programs may qualify to receive federal financial aid in the form of a Federal Pell Grant, Federal Supplemental Educational Opportunity Grant and/or Federal Work-Study⁵ provided the student:

- Is enrolled or accepted for enrollment in a CTP program for students with intellectual disabilities at an IHE that participates in the federal student aid programs;
- Maintains satisfactory academic progress, as determined by the institution:⁶ and

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¹ 20 U.S.C. s. 1140 et. Seq.; Pub. L. No. 110-315, 122 Stat.3361 (Aug. 14, 2008).

² 20 U.S.C. s. 1140(2).

³ 20 U.S.C. s. 1140(1); 34 C.F.R. s. 231(a).

^{4 34} C.F.R. s. 668.231(a)(2).

Federal Student Aid, U.S. Department of Education, Students with Intellectual Disabilities May Be Able to Get Certain Types of Federal Student Aid, https://studentaid.ed.gov/eligibility/intellectual-disabilities (last visited Feb. 16, 2015); see also 34 C.F.R. ss.668.233 and 68.32.

 Meets the basic federal student aid eligibility requirements, except that the student is not required to have a high school diploma or General Educational Development (GED) and is not required to pursue a degree or certification.

The student must provide documentation establishing that the student has an intellectual disability.7

An institution that offers a CTP program must apply to the Secretary of the United State Department of Education (USDOE) to be determined eligible for federal student aid programs. The application must include:⁸

- A detailed description of the program;
- · The institution's policy for determining the achievement of satisfactory academic progress;
- The length of the program (credit hours, semesters, clock hours, etc.);
- A detailed description of the educational credential or identified outcome of students enrolled in the program; and
- A copy of the letter or notice sent to the institution's accrediting agency indicating approval of the CTP program.⁹

According to data provided by the Office of Program Policy Analysis and Government Accountability (OPPAGA), this approval process takes between 3 and 6 months to complete, depending on the quality of the application and associated materials.¹⁰

Transition Programs for Students with Intellectual Disabilities (TPSID) Grants are provided by USDOE as five-year cooperative agreements to institutions of higher education or consortia of institutions of higher education to enable these institutions the ability to create or expand high quality CTP programs for students with intellectual disabilities.¹¹ Grants totaling approximately \$10.5 million were first awarded in Fiscal Year 2010 to 27 two- and four-year institutions across 23 states, including the University of South Florida – St. Pete, Florida's sole awardee.¹² Since initially awarding TPSID grants in 2010, funds have only been awarded for non-competing continuation grants.¹³

An institution or consortium that receives a TPSID grant shall use the funds to establish a model CTP program that:14

- Serves students with intellectual disabilities;
- Provides supports and services for the academic and social inclusion of students with intellectual disabilities in academic courses, extracurricular activities, and other aspects of the institution of higher education's regular postsecondary program;
- Focuses on academic enrichment, socialization, independent living skills, and integrated work experiences and career skills that lead to gainful employment;
- Integrates person-centered planning in the development of the course of study for each student with an intellectual disability participating in the model program;

⁶ An institution is responsible for publishing the institution's standards for students enrolled in its comprehensive transition and postsecondary (CTP) program. 34 C.F.R. s. 668.233(a)(3).

³⁴ C.F.R. s. 668.233(c).

^{8 34} C.F.R. s. 668.232.

⁹ Think College, as the National Coordinating Center, is working with the United States Congress regarding a specialized accreditation for programs for students with disabilities. Office of Program Policy Analysis and Government Accountability, Presentation to the Florida Senate Committee on Higher Education (Jan. 5, 2015), available at

http://www.flsenate.gov/PublishedContent/Committees/2014-2016/HE/MeetingRecords/MeetingPacket 2743 2.pdf, at 7 of 29.

The option of Program Policy Analysis and Government Accountability, Presentation to the Florida Senate Committee on Higher Education (Jan. 20, 2015), available at http://www.flsenate.gov/PublishedContent/Committees/2014-2016/HE/MeetingRecords/MeetingPacket 2775.pdf at 18 of 85

^{2016/}HE/MeetingRecords/MeetingPacket_2775.pdf, at 18 of 85.

U.S. Department of Education, *Transition and Postsecondary Programs for Students with Intellectual Disabilities*, http://www2.ed.gov/programs/tpsid/index.html (last visited Feb. 16, 2015).

¹² U.S. Department of Education, Transition and Postsecondary Programs for Students with Intellectual Disabilities, http://www2.ed.gov/programs/tpsid/awards.html (last visited Feb. 16, 2015).
¹³ Id.

^{14 20} U.S.C. 1140g(d).

- Participates with the coordinating center in the evaluation of the model program;
- Partners with one or more local educational agencies (LEA's) to support students with intellectual disabilities participating in the model program who are still eligible for special education and related services under the Individuals with Disabilities Education Act (IDEA);
- · Plans for sustainability of the model program after the end of the grant period; and
- Creates and offers a meaningful credential for students with intellectual disabilities upon completion of the program.

The Higher Education Opportunity Act of 2008 established a National Center for Information and Technical Support for Postsecondary Students with Disabilities (National Center). The National Center is responsible for: 16

- Providing assistance to students and families and institutions of higher education;
- Building, maintaining, and updating a database of disability support services information;
- Working with organizations and individuals with proven expertise to evaluate, improve, and disseminate information related to the delivery of high quality disability support services at institutions of higher education; and
- Reporting to the United State Secretary of Education an analysis of the condition of postsecondary success for students with disabilities.

The act also establishes a national coordinating center for institutions of higher education that offer inclusive CTP programs for students with intellectual disabilities, including those participating in TPSID grants.¹⁷ Think College, a project of the Institute for Community Inclusion at the University of Massachusetts – Boston, was selected in October 2010, to provide support, coordination, training and evaluation services to the TPSID grant recipients.¹⁸

State Law

Florida law provides for students with disabilities to be eligible for reasonable substitution of any requirement for admission to postsecondary educational institutions if the student can provide documentation that the failure to meet the requirement is related to the disability. While Florida law allows for "reasonable substitution for any requirement for graduation, for admission into a program of study, or for entry into the upper division", these substitutions may not constitute a fundamental alteration in the nature of the program. Additionally, to be eligible for state student financial aid awards, students must meet specified eligibility criteria, which includes, minimum number of credit hours per term or the equivalent.

Seventeen non-traditional postsecondary program options are available across Florida for students with documented developmental disabilities²² that provide activities such as auditing postsecondary courses, enrolling in vocational courses, participating in campus life, and job placement programs.²³ Of these programs:

 Nine are available to students who are no longer enrolled in district ESE programs. In the 2013-14 year, 222 students were enrolled and 125 graduated. Of these 125 graduates, 41 students,

^{15 20} U.S.C. s. 1140q(a).

^{16 20} U.S.C. s. 1140q(a)(4).

^{17 20} U.S.C. s. 1140q(b) and i(b).

¹⁸ Think College! National Coordinating Center and College Options for People with Intellectual Disabilities, http://www.thinkcollege.net (last visited Feb. 16, 2015).

¹⁹ s. 1007.264, F.S.; Rule 6A-10.041, F.A.C. and Board of Governors Regulation 6.018.

²⁰ s. 1007,265, F.S.; Rule 6A-10.041, F.A.C. and Board of Governors Regulation 6.018.

²¹ s. 1009.40, F.S.

²² Developmental disability means "a disorder or syndrome that is attributable to intellectual disability, cerebral palsy, autism, spina bifida, or Prader-Willi syndrome; that manifests before the age of 18; and that constitutes a substantial handicap that can reasonably be expected to continue indefinitely." Section 393.063(9), F.S.

Office of Program Policy Analysis and Government Accountability, Presentation to the Florida Senate Committee on Higher Education (Jan. 5, 2015), available at http://www.flsenate.gov/PublishedContent/Committees/2014-

^{2016/}HE/MeetingRecords/MeetingPacket 2743 2.pdf at 15 of 29.

- or 33 percent, were employed and another 6 students, or 8 percent, received industry certification, went on to other postsecondary options or pursued a GED. The cost to the student for these programs varies and can be as high as \$10,000.24
- Eight are available to students through age 21 who are still receiving district ESE services. In the 2013-14 year, 85 students were enrolled and 14 graduated. Of these 14 graduates, 10 students, or 67 percent, were employed and another 2 students, or 13 percent, were enrolled in postsecondary education.²⁵ Since these students still receive district ESE services, there is no program cost to the student.

None of the 17 programs offered award college credit or a college degree, but some allow students to complete courses that can be applied toward a workforce credential.26

Effect of Proposed Changes

The proposed committee bill creates the "Florida Postsecondary Comprehensive Transition Program Act" to increase independent living, inclusive and experiential postsecondary education, and employment opportunities for students with intellectual disabilities. Specifically, the proposed committee bill:

- establishes a process by which postsecondary institutions may voluntarily seek approval to offer a Florida Postsecondary Comprehensive Transition Program (FPCTP) for students with intellectual disabilities; and
- creates the Florida Center for Students with Unique Abilities (center) as the statewide coordinating center for the dissemination of information regarding programs and services available to students with disabilities and their families.

Florida Postsecondary Comprehensive Transition Program (FPCTP)

FPCTP's are established for students with intellectual disabilities. The proposed committee bill aligns the state approval requirements with federal requirements for comprehensive transition and postsecondary (CTP) programs. In addition to the federal requirements, an eligible institution²⁷ must submit to the center no later than the academic year immediately following the academic year in which federal approval was granted. An application must, at a minimum:

- Identification of a credential associated with the proposed program that is awarded to a student with an intellectual disability after the student completes the FPCTP;
- Program length and design that includes, at a minimum, inclusive and experiential education practices related to curricular, assessment, and advising structure and internship and employment opportunities and if a college credit-bearing degree program, at the same rigor and effectiveness of a comparable program offered by the institution;
- Plan for students with intellectual disabilities to be integrated socially and academically with nondisabled students;
- Plan for partnerships with businesses to promote experiential training and employment opportunities for students with intellectual disabilities;
- Identification of performance indicators and other requirements identified by the center; and

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²⁴ Program costs reflect base tuition only and does not include the cost of a residential option which ranges from \$11,000-14,000 per year. Office of Program Policy Analysis and Government Accountability, Presentation to the Florida Senate Committee on Higher Education (Jan. 20, 2015), available at http://www.flsenate.gov/PublishedContent/Committees/2014-2016/HE/MeetingRecords/MeetingPacket 2775.pdf at 21 of 85.

²⁵ Office of Program Policy Analysis and Government Accountability, Presentation to the Florida Senate Committee on Higher Education (Jan. 20, 2015), available at http://www.flsneate.gov/PublishedContent/Committees/2014-2016/HE/MeetingRecords/MeetingPacket 2775.pdf at 22 of 85.

²⁶ Office of Program Policy Analysis and Government Accountability, Presentation to the Florida Senate Committee on Higher Education (Jan. 5, 2015), available at http://www.fisenate.gov/PublishedContent/Committees/2014-2016/HE/MeetingRecords/MeetingPacket 2743 2.pdf at 13 of 29.

²⁷ PCB 15-02 defines eligible institution as a state university; a Florida College System (FCS) institution; a technical center; or an independent college or university that is located and chartered in Florida, is not for profit, is accredited by the Southern Association of Colleges and Schools (SACS), and is eligible to participate in the William L. Boyd, IV, Florida Resident Access Grant Program. STORAGE NAME: pcb01.EDAS.DOCX

A 5-year plan regarding enrollment and operational expectations.

To be eligible to enroll in a FPCTP program, a student must meet the definition of a "student with an intellectual disability" as defined in 20 U.S.C. s. 1140(2), physically attend the eligible institution, and submit to the institution documentation regarding his or her intellectual disability.

The Florida Center for Students with Unique Abilities

This proposed committee bill creates the Florida Center for Students with Unique Abilities (center) at the University of Central Florida. The responsibilities of the center include, but are not limited to disseminating information regarding education programs, services and resources available at eligible institutions; support, accommodations, technical assistance or training provided by eligible institutions, the advisory council or regional autism centers; and mentoring, networking and employment opportunities; and coordinating, facilitating and overseeing statewide implementation.

The director of the center shall consult and collaborate with the National Center and the Coordinating Center regarding guidelines for effective implementation of the programs which align with federal requirements and standards, quality indicators and benchmarks; consult and collaborate with the Higher Education Coordinating Council to identify meaningful credentials and engage businesses and stakeholders to promote experiential training and employment opportunities to students with intellectual disabilities; establish requirements and timelines for the submission and review of an application, approval or disapproval of an initial or renewal application, and implementation of an FPCTP, which must begin no later than the academic year immediately following the academic year during which the approval is granted; administer the scholarship funds; administer the FPCTP start-up and enhancement grants; and report on the implementation and administration by planning, advising, and evaluating approved degree, certificate, and nondegree programs and the performance of students and programs.

The center shall create the application for the initial approval and renewal of approval as an FPCTP for use by an eligible institution. Within 30 days after receipt of an application, the director shall make a recommendation regarding approval of state university programs to the State University System Chancellor and all other programs to the Commissioner of Education or give written notice to the applicant regarding any application deficiencies. In the event of notice of application deficiencies, the applicant has 15 days to correct the application and submit a revised application, at such time the director has 30 days from the time of receipt to make a recommendation. The State University System Chancellor or Commissioner of Education, as appropriate, has 15 days after receipt of the recommendation to approve or disapprove the recommendation. If no action is taken, the program will be considered an approved FPCTP by default.

The center shall provide technical assistance regarding programs and services for students with intellectual disabilities to administrators, instructors and staff at eligible institutions by holding meetings and annual workshops, facilitating collaboration between institutions and school districts, private schools, and parents of students enrolled in home education programs, assisting eligible institutions with applications, and monitoring federal and state law relating to the program.

The center, in collaboration with the Board of Governors and the State Board of Education, shall identify indicators for satisfactory academic progress and performance of FPCTP programs.

The center shall report to the Governor, President of the Senate, Speaker of the House of Representatives, Chancellor of the State University System and Commissioner of Education, by October 1 of each year, the following:

- Status of the statewide coordination and implementation of FPCTP's, including the number of
 applications approved and disapproved, reasons for each disapproval or no action taken by the
 Chancellor or Commissioner, number and value of all scholarships awarded and amount of all
 undisbursed funds;
- Indicators identified and performance of each eligible institution;

- Projected number of students with intellectual disabilities eligible to enroll within the next academic year; and
- Education programs and services for students with intellectual disabilities available at an eligible institution.

Beginning in the 2016-17 fiscal year, the center, in collaboration with the Board of Governors, State Board of Education, Higher Education Coordinating Council and other stakeholders, shall submit to the Governor, President of the Senate, and Speaker of the House of Representative, statutory or budget recommendations for improving the implementation and delivery of FPCTP's by December 1 of each year.

The Board of Governors and the State Board of Education, in consultation with the center, shall expeditiously adopt and necessary regulations and rules to allow the center to perform its responsibilities.

Institution Eligibility and Responsibilities

To offer an FPCTP, the president or executive director of an eligible institution must submit to the center, by a date determined by the center the following:

- 1. An application for approval of a comprehensive transition program proposed by the eligible institution, which must be approved by the institution's governing board and must address the requirements of the federal comprehensive transition and postsecondary program.
- 2. Documented evidence of a federally approved program that is determined to be eligible for federal student financial aid programs and is currently offered at the institution, documented evidence of the submission of an application for such federal approval, or documentation demonstrating the intent to submit an application within the subsequent academic year.

An institution submitting a renewal application must do so within 3 years following the year during which initial approval was granted.

Additional responsibilities of the institutions include the submission of an annual report by August 1st of each year. This report shall address, at a minimum, the program's efforts to recruit and retain students; enrollment, retention and completion data; transition success of completers as measured by employment rates and salary levels at 1 and 5 years after completion; and any other performance indicators identified by the center.

An eligible institution shall notify students with intellectual disabilities and their parents of the student eligibility requirements.

Florida Postsecondary Comprehensive Transition Program Scholarship

Beginning in the 2016-17 academic year, this scholarship is established for students meeting eligibility requirements to enroll in a FPCTP program. To remain eligible, a student must continue to meet eligibility requirements and demonstrate satisfactory academic progress, as determined by the institution and based on indictors identified by the center. Payment of the scholarship funds will be transmitted to the director of the center for disbursement to eligible institutions.

Eligible institutions must report to the center, during each academic term, the number and value of all scholarships awarded, including any necessary demographic and eligibility data for all students receiving the award. Additionally, each eligible institution must certify, by a date determined by the center, the amount of funds disbursed and remit to the center any undisbursed funds by June 1 of each year.

For the 2016-2017 academic year, the amount of annual scholarship shall be \$7,000 for each student who meets eligibility requirements. Funding and maximum award amounts for this program must be provided annually in the General Appropriations Act beginning in the 2017-2018 fiscal year.

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Standard Student Attire

The 2015-2016 General Appropriations Act (GAA) established a \$10,000,000 Standard Student Attire Incentive Fund for school districts that implement a districtwide, standard student attire policy for all students in kindergarten through grade 8.²⁸ To qualify a district for the incentive payment, the district's school superintendent had to certify to the Commissioner of Education that the district school board implemented a policy meeting the requirements established in the GAA.²⁹ Qualifying districts would receive a payment of \$10 per each student in kindergarten through grade 8.³⁰

The policy must have covered all students in kindergarten through grade 8 across the district; required solid colored clothing and fabrics for pants, skirts, shorts, or similar clothing, and short or long sleeved shirts with collars; and allowed parents to opt their child out of the policy for religious purposes or because of a disability. In addition, policies could prohibit certain types or styles of clothing and authorize a small logo; however, the policy could not authorize a moto or slogan.³¹ In addition, the GAA required the Department of Education to establish guidelines for determining whether a school district's policy met the eligibility requirements.³²

The following school districts received incentive funds for the 2015-2016 school year for implementing qualifying policies:

Florida Department of Education 2015-16 Student Attire Allocation³³

District	K-8 Full-Time Equivalent Students	Allocation
Alachua	18,067.94	\$180,679
Bay	19,115.14	\$191,151
Miami-Dade	217,998.99	\$2,179,990
Flagler	8,651.34	\$86,513
Madison	1,658.47	\$16,585
Osceola	39,550.70	\$395,507
Polk	68,052.14	\$680,521
Taylor	2,022.98	\$20,230
Total	375,117.70	\$3,751,176

The 2015-2016 GAA granted school districts that implement a district-wide, K-8 standard student attire policy immunity from civil liability resulting from adoption of the policy.

The commissioner must report the status of the program to the Governor and Legislature by December 1, 2015, and, on June 30, 2016, submit a final report summarizing the program and its effect on student learning.³⁴

Effect of Proposed Changes

The bill codifies the standard student attire incentive fund in statute as the "Student's Attired for Education (SAFE) Act." The bill enumerates some of the benefits of standard student attire, which

²⁸ Specific Appropriation 105, s. 2, ch. 2015-232, L.O.F.

²⁹ The deadline for submitting certification of a qualifying policy to the commissioner was September 1, 2015. Id.

³⁰ Id. Language in the 2015 GAA allowed charter schools to participate and receive incentive funds but did not expressly authorize charter schools to certify a qualifying policy directly to the commissioner.
³¹ Id

³² Id. See Florida Department of Education, Memorandum, DPS 2015-111: District Certification for Standard Student Attire Incentive Fund – Due September 1, 2015 (July 24, 2015), on file with the Education Committee staff.

³³ Email, Florida Department of Education, Office of Governmental Relations (Nov. 4, 2015).

³⁴ Specific Appropriation 105, s. 2, ch. 2015-232, L.O.F.

encourages students to express their individuality through personality and academic achievements instead of outward appearances; enables students to focus on academics by projecting a neat, serious, studious image; minimizes discipline problems because students are not distracted by clothing; minimizes visible differences among students by using clothing that is more economical for parents; reduces time for correcting dress code violations through a readily available inventory of compliant attire; and eliminates social pressures to wear brand name clothing or colors that show gang affiliation, thereby easing financial pressure on parents and enhancing school safety.

The bill makes it easier for charter schools to receive incentive funds by expressly allowing a charter school to participate through its sponsoring district's qualifying policy or to certify directly to the commissioner that it has implemented a qualifying, schoolwide policy directly to the commissioner.

Consistent with the 2015-2016 GAA, a qualifying standard student attire policy must:

- Apply to all students in kindergarten through grade 8 in the school district or charter school.
- Prohibit certain types of clothing and require solid-colored clothing and fabrics for pants, skirts, shorts, or similar clothing and short- or long-sleeved shirts with collars.
- Allow reasonable accommodations based on a student's religion, disability, or medical condition.

Subject to appropriation, the bill provides qualifying school districts and charter schools with an annual award of at least \$10 per student in kindergarten through grade 8.³⁶ Certification must be received from the district school superintendent or charter school governing board by September 1 of each year. As of June 30 each year, any appropriated funds that have not been disbursed must revert to the fund from which they were appropriated.

The bill also grants district school boards and charter school governing boards that implement a districtwide or schoolwide policy, respectively, immunity from civil liability resulting from adoption of the policy in accordance with the bill.

Personal Learning Scholarship Account

The 2014 Legislature created the Florida Personal Learning Scholarship Account (PLSA) program to provide parents of students with disabilities more flexibility to customize their child's education.³⁷ Funds are distributed to qualified³⁸ Scholarship Funding Organizations (SFO) to establish accounts for eligible students.³⁹ Parents can use funds from their account to choose from a variety of approved items for their student including, but not limited to: specialized services, curriculum, instructional materials, tuition, and contracted services.⁴⁰ A total of \$55.0 million (\$53.4 million for scholarships and \$1.6 million for program administration) was allocated for the 2015-16 school year.⁴¹

Student Eligibility

Present Situation

The parent of a student, who is a resident of this state, may request and receive an account if the student:

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³⁵ Any students in kindergarten through grade 8 served by a school are included, regardless of the school's grade configuration (e.g., kindergarten through grade 2 or grades 6 through 12).

³⁶ The bill does not establish a cap on the amount that may be appropriated for this purpose.

³⁷ Section 16, ch. 2014-184, L.O.F.

³⁸ Section 1002.385(2)(e), F.S.

³⁹ Section 1002.385, F.S.

⁴⁰ Section 1002.385(5), F.S.

⁴¹ Specific Appropriation 105, s. 2, ch.2015-232, L.O.F.

- Is eligible to enroll in kindergarten through 12th grade in a public school in this state;
- Has one of the following disabilities: autism, cerebral palsy, down syndrome, an intellectual disability, Prader-Willi syndrome, or spina bifida, Williams syndrome; or for a student in kindergarten, as a high-risk child⁴²; and
- Has an Individual Education Plan (IEP) written in accordance with rules of the state board or has received a diagnosis of one of the above disabilities from a licensed physician or a licensed psychologist.⁴³

A student is not eligible for the program:

- · While enrolled in a public school;
- While enrolled in a Department of Juvenile Justice school commitment program;
- While receiving a scholarship from the Florida Tax Credit Scholarship Program or the McKay Scholarship for Students with Disabilities Program;
- If the student or parent has accepted any payment, refund, or rebate from a program provider;
- If the Commissioner of Education has denied or revoked the student's participation in the program; or
- If the parent forfeits participation in the program by failing to comply with program requirements.⁴⁴

Parents must apply to an eligible SFO to participate in the program by February 1 before the school year in which the student wishes to participate or an alternative date set by the SFO. The SFO must notify the district and the Department of Education (DOE) of the parent's intent to participate. The PLSA is provided on a first-come, first-served basis based upon the funding in the General Appropriations Act (GAA).

During the 2015A Special Session, the PLSA program was amended to increase student eligibility by expanding the definition of autism and including students with muscular dystrophy and 3- and 4-year-olds who are high-risk. Additionally, the renewing students were given first priority for re-enrollment the subsequent year. 46

Effect of Proposed Changes

The bill codifies the expanded definition of autism and the inclusion of students with muscular dystrophy and 3- and 4-year olds who are high-risk as well as giving priority to renewing students to continue participation in the subsequent year.

The current statutory definition of "autism" means a pervasive, neurologically based developmental disability of extended duration which causes severe learning, communication, and behavior disorders with age of onset during infancy or childhood. Individuals with autism exhibit impairment in reciprocal social interaction, impairment in verbal and nonverbal communication and imaginative ability, and a markedly restricted repertoire of activities and interests. ⁴⁷ This definition requires that the individual exhibit severe and substantial deficits in certain areas.

The new definition of "autism spectrum disorder" as defined in the Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition (DSM-5) includes autism, Asperger's syndrome, and any pervasive

⁴² Section 1002.385(2)(d), F.S.

⁴³ Section 1002,385(3)(a), F.S.

⁴⁴ Section 1002.385(4), F.S.

⁴⁵ Section 1002.385(3)(b), F.S.

⁴⁶ Section 5, ch. 2015-222, L.O.F.

⁴⁷ Section 393.063(3), F.S.

developmental disorder not otherwise specified. This broader definition allows students with an Autism Spectrum Disorder with lesser degrees of severity to be eligible for the program.⁴⁸

The bill clarifies that a high-risk child who reaches six years of age must have documentation of an eligible disability in order to continue in the program.

Scholarship Funding Organization Responsibilities

Present Situation

An eligible participating scholarship funding organization is a nonprofit scholarship funding organization that is approved by DOE to participate in the Florida Tax Credit Scholarship Program. 49 An SFO is required to:

- Receive applications, determine student eligibility, and notify the DOE of the applicants by March 1 the year prior to a student's participation.⁵⁰
- Notify parents of their receipt of a scholarship on a first-come, first-served basis.
- Establish a date by which a parent must confirm initial or continuing program participation.
- Establish a date by which students on the wait list or late-filing applicants may participate, if funds are still available.⁵³
- Establish and maintain separate accounts for each student.⁵⁴
- Verify eligible expenditures.⁵⁵
- Return any unused funds to DOE when a student is no longer eligible for the program.⁵⁶

An SFO must verify that expenditures for curriculum and instructional materials are eligible before reimbursing a parent for such expenditures. However, an SFO can review expenditures made for all other services after the payment has been made.⁵⁷

Effect of Proposed Changes

The bill requires an SFO to maintain a record of accrued interest that can be retained in each student's account and used for authorized program purchases. Additionally, the SFO must verify that all expenditures are eligible prior to purchases being made.

The bill clarifies SFO program responsibilities and specifies that the SFO must review applications and award scholarship funds using the following priorities:

- · Renewing students from the previous year;
- Students retained on the previous school year's wait list:
- Newly approved applicants; and
- Late-filed applicants.

The SFO must also notify parents about the availability of, and requirements associated with, requesting an initial IEP or IEP reevaluation every three years for each participating student.

⁴⁸ Email, Florida Department of Education, Independent Education and Parental Choice (March 6, 2015).

⁴⁹ Section 1002.385(2)(e), F.S.

⁵⁰ Section 1002.385(12)(a), F.S.

⁵¹ Section 1002.385(12)(b), F.S.

⁵² Section 1002.385(12)(c), F.S.

⁵³ Section 1002.385(12)(d), F.S.

⁵⁴ Section 1002.385(12)(e), F.S.

⁵⁵ Section 1002.385(12)(f), F.S.

⁵⁶ Section 1002.385(120(g), F.S.

⁵⁷ Section 1002.385(9)(b), F.S.

The bill prohibits an SFO from charging an application fee for the program.

Allowable Expenditures

Present Situation

Program funds must be used to meet the individual educational needs of the student. Program funds may be spent for the following purposes:

- Instructional materials and curriculum.
- Specialized services, including but not limited to, applied behavior analysis, speech language pathologist, occupational therapy, physical therapy, and services provided by listening and spoken language specialists.
- Enrollment in, or tuition and fees for enrollment in an eligible private school or postsecondary education institution, a private tutoring program, or virtual education programs or courses.
- Fees for nationally standardized, norm-referenced achievement tests, Advanced Placement examinations, industry certification examinations, assessments related to postsecondary education, or other assessments.
- Contributions to the Stanley G. Tate Florida Prepaid College Program.
- Contracted services provided by a public school or school district, including classes.⁵⁸
- Tuition and fees for part-time tutoring services provided by an individual who has a valid Florida educator's certificate, an adjunct teaching certificate, or has demonstrated mastery of subject area knowledge.⁵⁹

Effect of Proposed Changes

The bill codifies that program funds must be used for the individual educational needs of the student and that funds may be used for part-time tutoring.

The bill expands the types of services available to program participants by including:

- Fees for the training on the use of and maintenance agreements for digital devices, digital periphery devices and assistive technology devices.
- Fees for an annual evaluation of educational progress for a home education student.
- Tuition and fees associated with enrollment in a home education program or a program offered by an eligible postsecondary institution.
- Contributions to the Florida College Savings Program.
- Fees for specialized summer or after-school education programs.
- Fees for transition services provided by job coaches.
- · Fees for an annual evaluation utilized by home education students.
- Tuition and fees associated with programs offered by VPK education and school readiness providers.

Eligible Providers

Present Situation

Entities eligible to provide specialized services or educational programs include:

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⁵⁸ Id.

⁵⁹ Section 5, ch. 2015-222, L.O.F. STORAGE NAME: pcb01.EDAS.DOCX DATE: 11/6/2015

- A provider approved by the Agency for Persons with Disabilities, a health care practitioner or a provider approved by the DOE.⁶⁰
- A postsecondary educational institution including a Florida College System institution, a state university, a school district technical center, a school district adult general education center, or an accredited, postsecondary educational institution which is licensed to operate in this state.⁶¹
- A private school that is located in this state, offers education to students in any grade from kindergarten to grade 12, meets all the requirements of a private school operating in Florida, and meets all the requirements of a private school participating in the John M. McKay Scholarship Program or the Florida Tax Credit Scholarship Program.⁶²

Eligible providers may not share, refund, or rebate any money from a student's Personal Learning Scholarship account with the parent or participating student.⁶³

Effect of Proposed Changes

The bill expands eligible providers to include an independent college or university that is eligible to participate in the William L. Boyd, IV, Florida Resident Access Grant Program.

Parent Responsibilities

Present Situation

Current law requires a parent to sign an agreement with an eligible SFO and annually submit a notarized, sworn compliance statement to the organization to:

- Affirm that the student participating in the PLSA program meets regular school attendance requirements.
- Affirm that program funds are used only for authorized purposes.
- Affirm that the student takes all appropriate standardized assessments, whether enrolled in a
 private school or a home education program.
- Notify the school district that the student is enrolled in the PLSA program, if the parent chooses to enroll in a home education program.
- Request participation in the program by the date established by the SFO.
- · Affirm the student remains in good standing with the provider or school.
- Apply for admission of the student to a private school, if this option is chosen.
- Annually renew participation in the program.
- · Affirm the parent will not transfer any college savings funds to another beneficiary.
- Affirm the parent will not take possession of any PLSA funds.
- Maintain a portfolio of records and materials which must be preserved for 2 years and made available for inspection by the district superintendent or designee upon 15 days' written notice.⁶⁴

Parents must submit one of the following verifiable documents in order for their application to be considered for approval:

- A filed public school withdrawal form;
- A letter of admission or enrollment in an eligible private school;
- Documentation verifying their intent to establish and maintain a home education program or a copy of the home education student's required annual educational evaluation; or

⁶⁰ Section 1002.385(2)(a), F.S.

⁶¹ Section 1002.385(2)(f), F.S.

⁶² Section 1002,385(2)(g), F.S.

⁶³ Section 1002.385(5), F.S.

⁶⁴ Section 1002.385(11)(a), F.S. STORAGE NAME: pcb01.EDAS.DOCX

 A formal notice from an eligible private school that the student has withdrawn from the McKay Scholarship Program or the Florida Tax Credit Scholarship Program.

Timely filed, completed applications take precedence over late-filed, completed applications for purposes of creating a wait list. 65

Effect of Proposed Changes

The bill specifies that the parental agreement and sworn, notarized compliance form are not only for enrollment in the program, but are necessary to maintain program eligibility, including receiving and expending program payments.

The bill further clarifies the parent responsibilities by delineating what affirmations are included in the sworn compliance statement and what duties the parent must execute. The parent must submit the compliance statement to the organization to:

- Affirm that the student participating in the PLSA program meets regular school attendance requirements.
- Affirm that program funds are used only for authorized purposes.
- Affirm that the student takes all appropriate standardized assessments, whether enrolled in a
 private school, a home education program, or an eligible VPK education program provider.
- Affirm that the student remains in good standing with the selected provider or school.

Additionally, the parent must:

- · File an application for initial program participation by specified deadlines.
- Notify the school district of the student's participation in PLSA, if the student chooses to enroll in a home education program to meet regular school attendance requirements.
- Enroll the student with an eligible VPK provider or school readiness provider, if either option is selected.
- Annually renew participation in the PLSA program.
- Procure the services necessary to educate the student.
- Cover all eligible expenses in excess of the PLSA award amount.
- Not transfer any prepaid college plan or college savings plan to another beneficiary if PLSA funds have been contributed to such plan.
- Not receive any payment, refund, or rebate from an approved provider of any services in the program.

The bill allows a parent to request that their student participate in statewide, standardized assessments and removes the requirement that all participants maintain a portfolio of records and materials. Only parents who choose to enroll their child in a home education program will have to maintain a portfolio in compliance with current home education law.

The bill no longer requires verifiable documents in order to approve an application, but provides a list of final verification documents that parents <u>may</u> submit in order to expedite the awarding of scholarship funds. The documents must consist of one of the following, applicable to the student:

- A withdrawal form from the school district, it the student was enrolled in public school.
- A letter of admission or enrollment from an eligible private school, and if applicable, verification
 of withdrawal from the John M. McKay Scholarship Program or Florida Tax Credit Scholarship
 Program.
- A notice that the parent intends to establish and maintain a home education program.

⁶⁵ Section 5, ch. 2015-222, L.O.F. STORAGE NAME: pcb01.EDAS.DOCX DATE: 11/6/2015 An applicant who submits final verification to DOE can be awarded a scholarship without waiting for the DOE verification check against public school files. This will expedite disbursement of funds to student's accounts and parents' ability to begin requesting reimbursements for expenditures.

Term of the Program

Present Situation

Program payments to a student's PLSA remain in effect until:

- A student participates in any of the prohibited activities outlined in law⁶⁶;
- The commissioner revokes funds:
- · The student returns to public school; or
- The student graduates from high school or turns 22 years old, whichever occurs first.⁶⁷

A student's account shall be closed and any remaining funds revert to the state:

- . When the student graduates from an eligible postsecondary educational institution; or
- After any period of 4 consecutive years after high school graduation in which the student is not enrolled in an eligible postsecondary educational institution.

Effect of Proposed Changes

The bill clarifies the conditions under which payments to an account cease and the conditions under which an account is closed and funds revert to the state.

Program payments to a student's PLSA remain in effect until:

- The parent does not renew program eligibility;
- The organization determines the student is ineligible;
- The commissioner suspends or revokes program participation or use of funds;
- The student's parent has forfeited participation in the program for failure to comply with program requirements;
- The student enrolls in a public school; or
- The student graduates from high school or attains 22 years of age, whichever occurs first.

The bill allows reimbursements for allowable expenditures to continue until the account balance is expended or the account is closed and all remaining funds revert to the state, which shall occur when:

- A student's program eligibility has been denied or revoked for fraud or abuse;
- A student does not enroll in an eligible postsecondary education institution or a program offered by the institution within 3 years after high school graduation or completion.

The bill requires the Commissioner of Education to notify the parent and the organization when a PLSA is closed and funds revert to the state.

DOE and Commissioner of Education Responsibilities

Present Situation

⁶⁶ Section 1002,385(4), F.S.

⁶⁷ Section 1002.385(6), F.S. STORAGE NAME: pcb01.EDAS.DOCX

The DOE is required to:

- Maintain a list of approved providers.
- Require eligible SFOs to verify eligible expenditures.
- · Investigate any written complaint of a program violation.
- Require quarterly reports from SFOs, with specified information.
- Compare lists of PLSA students against public school enrollment lists before payments to a PLSA account.⁶⁸

The commissioner is authorized to deny, suspend, or revoke a student's participation in the program or the use of program funds, if the health, safety, or welfare of the student is threatened or fraud is suspected. ⁶⁹ Use of program funds can also be denied, suspended, or revoked for material failure to comply with program requirements. ⁷⁰

The law identifies several factors that the commissioner may consider in determining whether to deny, suspend, or revoke an entity or its officers' participation in the program or ability to expend funds, including but not limited to:

- Acts or omissions that led to an entity's previous denial or revocation in an education scholarship program;
- Failure to reimburse an SFO for funds improperly received or retained by an entity;
- Imposition of a prior criminal sanction;
- Imposition of a civil fine or administrative fine, license revocation or suspension, or program eligibility suspension, termination, or revocation.

The commissioner may determine the length of, and conditions for lifting, a suspension or revocation; however, the suspension or revocation may not exceed 5 years, except in cases of fraud in which the penalty may not exceed 10 years. The commissioner may recover unexpended program funds or withhold payment of an equal amount of program funds to recover funds expended for unauthorized uses.

Effect of Proposed Changes

The bill provides the commissioner discretion to determine the length of suspensions and revocations by removing the statutory limitations as well as the authority to recover unexpended funds or withhold payment to cover any amount of program funds expended in violation of the program requirements. The bill specifically authorizes the commissioner to deny or terminate a student's participation if the parent forfeits the PLSA for violation of any program requirements.

The bill specifies that the commissioner's authority to deny, suspend, or revoke program participation or use of program funds applies to all of the following: students; SFOs; eligible private schools; eligible postsecondary institutions; approved providers; or any other appropriate party that violates program requirements.

The bill requires DOE to compare the list of PLSA students to those students participating in the Florida Tax Credit Scholarship Program, the John M. McKay Scholarship Program, and the VPK program throughout the year to avoid duplicate payments and confirm program eligibility.

Program Administration and Accountability

Present Situation

⁶⁸ Section 1002,385(9), F.S.

⁶⁹ Section 1002.385(10)(a)1. & 2., F.S.

⁷⁶ Section 1002.385(10)(a)3., F.S. **STORAGE NAME**: pcb01.EDAS.DOCX

During the 2015A Special Session, the program was amended to require 100% of the appropriated funds for the PLSA program to be released to the DOE in the beginning of the first quarter of each fiscal year and to disburse funds to a student's account upon verification of a student's eligibility by an SFO that must have included one of the verifiable documents. The SFOs were authorized retain and expend an administrative fee of three percent.

Effect of Proposed Changes

The bill codifies the release of 100% of funds to DOE at the beginning of the first quarter of each fiscal year and maintains the administrative fee of three percent.

Additionally, the bill provides that, for initial program eligibility, students determined eligible by:

- September 1 shall receive 100% of the total awarded funds.
- November 1 shall receive 75% of the total awarded funds.
- February 1 shall receive 50% of the total awarded funds.
- April 1 shall receive 25% or the total awarded funds.

The bill removes a duplicative requirement that the Auditor General conduct an annual financial audit of an SFO. Current law already requires an SFO to have an annual financial audit conducted by an independent certified public accountant.

The bill directs the Florida Prepaid College Board to adopt rules to allow parents to contribute PLSA funds, in conjunction with other funds, to purchase a prepaid college plan. PLSA funds must be tracked and accounted for separately from other funds and may be used only after private payments have been used for prepaid college plan expenditures. PLSA contributions and earnings to a college savings plan must revert to the state if the PLSA account is closed,

Finally, the bill removes obsolete language regarding the program implementation schedule for the 2014-2015 school year.

Florida Tax Credit Scholarship Program

Present Situation

In order to participate in the Florida Tax Credit (FTC) Scholarship Program, a SFO must meet a number of requirements, including securing a surety bond or letter of credit for a specified amount for initial approval⁷³ and a different specified amount for renewal.⁷⁴

If an SFO has participated in the FTC Scholarship Program for at least three years and did not have any negative financial findings in its most recent audit, it may use up to 3 percent of the eligible contributions received during the state fiscal year in which the contributions are collected for administrative expenses.⁷⁵

Finally, if an SFO is disapproved to participate in the scholarship program, all remaining funds held by that SFO revert to the Department of Revenue for redistribution to other eligible SFOs. 76

⁷¹ Section 5, ch. 2015-222, L.O.F.

⁷² Specific Appropriation 105, s. 2, ch. 2015-232, L.O.F.

⁷³ Section 1002.395(16)(a)10., F.S.

⁷⁴ Section 1002.395(16)(b)1., F.S.

⁷⁵ Section 1002.395(6)(j), F.S.

⁷⁶ Section 1002.395(16)(f), F.S. STORAGE NAME: pcb01.EDAS.DOCX

The 2015A Special Session amendments clarified that claims against the surety bond or letter of credit may only be made by another eligible SFO to provide scholarships to eligible students and authorized an SFO that has operated a tax credit scholarship program for at least 3 years in any state and has not had any findings of material weakness or material noncompliance in its most recent audit to qualify for the 3 percent administrative fee. Additionally, any remaining funds held by a SFO that is disapproved from participation must go to other eligible SFOs to provide scholarships to eligible students who transferred from the ineligible SFO.⁷⁷

Effect of Proposed Changes

The bill codifies the surety bond language, the three percent administrative fee and the disbursement of funds held by an SFO that was determined ineligible.

Additionally, the bill prohibits a SFO from charging an application fee for the Florida Tax Credit Scholarship Program.

B. SECTION DIRECTORY:

Section 1. Creates s. 1004.6495, creating the Florida Postsecondary Comprehensive Transition Program and Florida Center for Students with Unique Abilities.

Section 2. Creates s. 1011.78, authorizing certain school districts and charter schools to be eligible to receive incentive payments for implementing a standard student attire policy; providing a short title and purpose; establishing eligibility requirements; providing for funding, subject to appropriation; requiring the district school superintendent or charter school governing board to certify certain information to the commissioner by a specified date; providing for reversion of the funds under certain circumstances; providing immunity from civil liability to a school district board or charter school governing board that establishes a standard student attire policy.

Section 3. Amends s. 1001.43; authorizing a district school board or charter school that implements a standard student attire policy to be eligible to receive incentive payments.

Section 4. Amends s. 1002.33; authorizing a charter school that implements a standard student attire policy to be eligible to receive incentive payments

Section 5. Amends s. 1002.385, F.S., to increase access and accountability and streamline administration of the Personal Learning Scholarships Account program.

Section 6. Amends s. 1002.395, F.S., to clarify language regarding surety bonds for nonprofit scholarship-funding organizations; to revise qualifications for a 3 percent administrative fee, and to clarify language regarding the disbursement of surety bonds or letters of credit for SFOs

Section 7. Amends s. 1009.971, F.S.; revising the duties of the Florida Prepaid College Board.

Section 8. Amends s. 1009.98, F.S., to provide implementation procedures for the Stanley G. Tate Florida Prepaid College Program and the Florida College Savings Program relating to plans purchased through the Personal Learning Scholarship Accounts Programs..

Section 9. Amends s. 1009.981, F.S., to provide implementation procedures for the Stanley G. Tate Florida Prepaid College Program and the Florida College Savings Program relating to plans purchased through the Personal Learning Scholarship Accounts Programs.

⁷⁷ Section 5, ch. 2015-222, L.O.F. STORAGE NAME: pcb01,EDAS,DOCX DATE: 11/6/2015 **Section 10.** Provides appropriations for the Personal Learning Scholarship Accounts Program, Standard Student Attire Incentive Program, and the Florida Postsecondary Comprehensive Transition Program.

Section 11. Provides an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

See FISCAL COMMENTS.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

The bill appropriates \$8 million in recurring general revenue to the Florida Center for Students with Unique Abilities, which includes \$1.5 million for center costs, \$3 million for start-up grants, and \$3.5 million for scholarships. For the 2016-2017 academic year, the amount of annual scholarship shall be \$7,000 for each student who meets eligibility requirements. Funding and maximum award amounts for this program must be provided annually in the General Appropriations Act beginning in the 2017-2018 fiscal year.

The bill appropriates \$14 million in recurring funds from the General Revenue Fund to the Department of Education for standard student attire incentive payments. Any unused funds as of June 30 each year revert back to the fund from which they were appropriated. In the 2014-15 school year, there were over 1.8 million K-8 students attending public schools.

The 2015-16 appropriation of \$53.4 million recurring general revenue would continue the funding for the first year cohort of students, 1,616 students through March 13, 2015. The PLSA is provided on a first-come, first-served basis based upon funding appropriated in the GAA. The bill appropriates \$71.2 million in recurring general revenue funding for scholarships for the 2016-17 fiscal year, which is an increase of \$18.3 million from the 2015-16 appropriation. Since total funding of \$71.2 million for scholarships is provided in the legislation there will not be a need to provide the base funding in the GAA for the 2016-17 fiscal year. It is unknown how many additional students will be served by the increased funding. The bill also appropriates \$2.1 million in recurring general revenue funding for a three percent administrative fee for administration of the scholarship program.

STORAGE NAME; pcb01.EDAS,DOCX

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

- Applicability of Municipality/County Mandates Provision: None
- 2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: pcb01.EDAS.DOCX DATE: 11/6/2015

A bill to be entitled

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25 26 An act relating to educational options; creating s. 1004.6495, F.S.; providing a short title; providing purposes and legislative intent; defining terms; establishing student eligibility requirements for enrollment in the Florida Postsecondary Comprehensive Transition Program; requiring eligible institutions to make student eligibility determinations; establishing the Florida Center for Students with Unique Abilities; specifying the responsibilities of the center and the center director; specifying amounts of funds to be used for start-up and enhancement grants; specifying application requirements for initial approval and renewal of approval; requiring an eligible institution with an approved program to submit an annual report to the center by a specified date; establishing a Florida Postsecondary Comprehensive Transition Program Scholarship for certain qualified students; specifying requirements for a student to maintain scholarship eligibility; providing for the distribution of scholarship funds; requiring an eligible institution to report certain data and information to the center; requiring an eligible institution to certify and report the amount of funds disbursed and undisbursed advances to the center by a specified date; specifying the amount of the scholarship for eligible students;

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authorizing awards to be prorated under certain circumstances; requiring the center, with the Board of Governors and the State Board of Education, to identify program progress and performance indicators; requiring an annual report to the Legislature, the Chancellor of the State University System, and the Commissioner of Education by a specified date; requiring the center, in collaboration with the Board of Governors, State Board of Education, Higher Education Coordinating Council, and other stakeholders, to submit to the Governor and Legislature statutory and budgetary recommendations for the program; requiring the Board of Governors and the State Board of Education, in consultation with the center, to adopt regulations and rules; creating s. 1011.78, F.S.; authorizing certain school districts and charter schools to be eligible to receive incentive payments for implementing a standard student attire policy that meets certain criteria; providing a short title and purpose; establishing the qualifications for such a payment; providing for funding, subject to availability in the General Appropriations Act; requiring the district school superintendent or charter school governing board to certify certain information to the commissioner by a specified date; providing for reversion of the funds

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under certain circumstances; providing immunity from civil liability to a school district board or charter school governing board that establishes a standard student attire policy; amending ss. 1001.43 and 1002.33, F.S.; authorizing a district school board or charter school that implements a standard student attire policy to be eligible to receive incentive payments; amending s. 1002.385, F.S.; revising terms for purposes of the Florida Personal Learning Scholarship Account Program; revising program eligibility criteria and program prohibitions for such accounts; authorizing a parent to submit a specified document to receive scholarship funds before confirmed eligibility; requiring that authorized program funds be used to support the student's educational needs; authorizing program funds to be spent for specified fees and services; revising the terms of the program; providing for the reversion of certain funds to the state; revising the obligations of school districts, parents, and the Department of Education with respect to the program; revising the authority of the Commissioner of Education to deny, suspend, or revoke certain program participation and use of program funds; specifying maximum periods for certain suspensions and revocations; authorizing the commissioner to recover program funds through certain

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means; revising information that must be provided for the program by scholarship-funding organizations and parents of applicants; specifying priority for participation in the program; revising funding and payment provisions for the program; requiring the Auditor General to provide the commissioner with program annual operational audits by a specified time; amending s. 1002.395, F.S.; prohibiting a scholarshipfunding organization from charging an application fee; deleting a requirement that certain fees be returned to the General Revenue Fund; providing for the transfer of contributions in excess of the amount that may be carried forward; revising the surety bond or letter of credit requirements for nonprofit scholarship-funding organizations submitting initial or renewal scholarship program participation applications; providing for the deposit of certain transferred funds by certain scholarship-funding organizations; requiring that certain deposited funds be separately disclosed; amending s. 1009.971, F.S.; revising the duties of the Florida Prepaid College Board; amending ss. 1009.98 and 1009.981, F.S.; providing implementation procedures for the Stanley G. Tate Florida Prepaid College Program and the Florida College Savings Program relating to plans purchased through the Personal Learning Scholarship Accounts

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Programs; providing appropriations; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1004.6495, Florida Statutes, is created to read:

1004.6495 Florida Postsecondary Comprehensive Transition
Program and Florida Center for Students with Unique Abilities.-

- (1) SHORT TITLE.—This section may be cited as the "Florida Postsecondary Comprehensive Transition Program Act."
- (2) PURPOSE AND LEGISLATIVE INTENT.—The purpose of this section is to increase independent living, inclusive and experiential postsecondary education, and employment opportunities for students with intellectual disabilities through degree, certificate, or nondegree programs and to establish statewide coordination of the dissemination of information regarding programs and services for students with disabilities. It is the intent of the Legislature that students with intellectual disabilities and students with disabilities have access to meaningful postsecondary education credentials and be afforded the opportunity to have a meaningful campus experience.
 - (3) DEFINITIONS.-As used in this section, the term:
- (a) "Center" means the Florida Center for Students with Unique Abilities established under subsection (5).

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(b)	"Director"	means	the	director	of	the	center.

- (c) "Eligible institution" means a state university; a
 Florida College System institution; a career center; a charter
 technical career center; or an independent college or university
 that is located and chartered in this state, is not for profit,
 is accredited by the Commission on Colleges of the Southern
 Association of Colleges and Schools, and is eligible to
 participate in the William L. Boyd, IV, Florida Resident Access
 Grant Program.
- (d) "Florida Postsecondary Comprehensive Transition

 Program Scholarship" or "scholarship" means the scholarship

 established under this section to provide state financial

 assistance awards to students who meet the student eligibility

 requirements specified in subsection (4) and are enrolled in an

 FPCTP.
- (e) "FPCTP" means a Florida Postsecondary Comprehensive

 Transition Program that is approved pursuant to paragraph (5)(c)

 and offered by an eligible institution.
- (f) "Transitional student" means a student who is 18 to 26 years of age and meets the student eligibility requirements specified in subsection (4).
- (4) STUDENT ELIGIBILITY.—To be eligible to enroll in an FPCTP at an eligible institution, a student must, as determined by the institution, based on guidelines established by the center:
 - (a) Be a "student with an intellectual disability" as that

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term is defined in 20 U.S.C. s. 1140(2), including, but not limited to, a transitional student.

- (b) Physically attend the eligible institution.
- c) Submit to the eligible institution documentation regarding his or her intellectual disability. Such documentation may include, but need not be limited to, a current individualized plan for employment associated with a review completed pursuant to s. 413.20(3) or a diagnosis from a physician who is licensed under chapter 458 or chapter 459 or a psychologist licensed under chapter 490.
- (5) CENTER RESPONSIBILITIES.—The Florida Center for Students with Unique Abilities is established within the University of Central Florida. At a minimum, the center shall:
- (a) Disseminate information to students with disabilities and their parents, including, but not limited to:
- Education programs, services, and resources that are available at eligible institutions.
- 2. Supports, accommodations, technical assistance, or training provided by eligible institutions, the advisory council established pursuant to s. 383.141, and regional autism centers established pursuant to s. 1004.55.
 - 3. Mentoring, networking, and employment opportunities.
- (b) Coordinate, facilitate, and oversee the statewide implementation of this section. At a minimum, the director shall:
 - 1. Consult and collaborate with the National Center and

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the Coordinating Center, as identified in 20 U.S.C. s. 1140q,
regarding guidelines established by the center for the effective
implementation of the programs for students with disabilities
and for students with intellectual disabilities which align with
the federal requirements and with standards, quality indicators,
and benchmarks identified by the National Center and the
Coordinating Center.

- 2. Consult and collaborate with the Higher Education
 Coordinating Council to identify meaningful credentials for
 FPCTPs and to engage businesses and stakeholders to promote
 experiential training and employment opportunities for students
 with intellectual disabilities.
 - 3. Establish requirements and timelines for the:
 - a. Submission and review of an application.
- b. Approval or disapproval of an initial or renewal application.
- c. Implementation of an FPCTP, which must begin no later than the academic year immediately following the academic year during which the approval is granted.
 - 4. Administer scholarship funds.
- 5. Administer FPCTP start-up and enhancement grants. From funds appropriated in the 2016-2017 fiscal year for the FPCTP, \$3 million shall be used for such grants. Thereafter, funds appropriated for the FPCTP may only be used for such grants if specifically authorized in the General Appropriations Act. The maximum annual start-up and enhancement grant award shall be

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\$300,000 per institution.

- 6. Report on the implementation and administration of this section by planning, advising, and evaluating approved degree, certificate, and nondegree programs and the performance of students and programs pursuant to subsection (8).
- (c) Create the application for the initial approval and renewal of approval as an FPCTP for use by an eligible institution which, at a minimum, must align with the federal comprehensive transition and postsecondary program application requirements. Notwithstanding the program approval requirements of s. 1004.03, the director shall review applications for the initial approval of an application for, or renewal of approval of, an FPCTP.
- 1. Within 30 days after receipt of an application, the director shall issue his or her recommendation regarding approval to the Chancellor of the State University System or the Commissioner of Education, as applicable, or shall give written notice to the applicant of any deficiencies in the application, which the eligible institution must be given an opportunity to correct. Within 15 days after receipt of a notice of deficiencies, an eligible institution that chooses to continue to seek program approval shall correct the application deficiencies and return the application to the center. Within 30 days after receipt of a revised application, the director shall recommend approval or disapproval of the revised application to the chancellor or the commissioner, as applicable. Within 15

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235	days after receipt of the director's recommendation, the
236	chancellor or the commissioner shall approve or disapprove the
237	recommendation. If the chancellor or the commissioner does not
238	act on the director's recommendation within 15 days after
239	receipt of such recommendation, the comprehensive transition
240	program proposed by the institution shall be considered
241	approved.

- 2. Initial approval of an application for an FPCTP that meets the requirements of this section is valid for the 3 academic years immediately following the academic year during which the approval is granted. An eligible institution may submit an application to the center requesting that the initial approval be renewed. If the approval is granted and the FPCTP continues to meet the requirements of this section, including, but not limited to, program and student performance outcomes, and federal requirements, a renewal is valid for the 5 academic years immediately following the academic year during which the renewal is granted.
 - 3. An application must, at a minimum:
- a. Identify a credential associated with the proposed program which will be awarded to eligible students upon completion of the FPCTP.
- b. Outline the program length and design, including, at a minimum, inclusive and successful experiential education practices relating to curricular, assessment, and advising structure and internship and employment opportunities, which

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must support students with intellectual disabilities who are seeking to continue academic, career and technical, and independent living instruction at an eligible institution, including, but not limited to, opportunities to earn industry certifications, to prepare students for gainful employment. If an eligible institution offers a credit-bearing degree program, the institution is responsible for maintaining the rigor and effectiveness of a comprehensive transition degree program at the same level as other comparable degree programs offered by the institution pursuant to applicable accreditation standards.

- c. Outline a plan for students with intellectual disabilities to be integrated socially and academically with nondisabled students, to the maximum extent possible, and to participate on not less than a half-time basis, as determined by the eligible institution, with such participation focusing on academic components and occurring through one or more of the following activities with nondisabled students:
- (I) Regular enrollment in credit-bearing courses offered by the institution.
- (II) Auditing or participating in courses offered by the institution for which the student does not receive academic credit.
 - (III) Enrollment in noncredit-bearing, nondegree courses.
 - (IV) Participation in internships or work-based training.
- d. Outline a plan for partnerships with businesses to promote experiential training and employment opportunities for

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287 students with intellectual disabilities.

- e. Identify performance indicators pursuant to subsection
 (8) and other requirements identified by the center.
- f. Outline a 5-year plan incorporating enrollment and operational expectations for the program.
- (d) Provide technical assistance regarding programs and services for students with intellectual disabilities to administrators, instructors, staff, and others, as applicable, at eligible institutions by:
- Holding meetings and annual workshops to share successful practices and to address issues or concerns.
- 2. Facilitating collaboration between eligible institutions and school districts, private schools operating pursuant to s. 1002.42, and parents of students enrolled in home education programs operating pursuant to s. 1002.41 in assisting students with intellectual disabilities and their parents to plan for the transition of such students into an FPCTP or another program at an eligible institution.
- 3. Assisting eligible institutions with FPCTP and federal comprehensive transition and postsecondary program applications.
- 4. Assisting eligible institutions with the identification of funding sources for an FPCTP and for student financial assistance for students enrolled in an FPCTP.
- 5. Monitoring federal and state law relating to the comprehensive transition program and notifying the Legislature, the Governor, the Board of Governors, and the State Board of

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Education of any change in law which may impact the implementation of this section.

- (6) INSTITUTION ELIGIBILITY AND RESPONSIBILITIES.-
- (a) To offer an FPCTP, the president or executive director of an eligible institution, as applicable, must submit to the center, by a date established by the center, the following:
- 1. An application for approval of a comprehensive transition program proposed by the eligible institution, which must be approved by the institution's governing board and must address the requirements of the federal comprehensive transition and postsecondary program under 20 U.S.C. s. 1140 and the requirements of this section.
- 2. Documented evidence that the institution currently offers a federally approved comprehensive transition and postsecondary program that is eligible for federal student aid programs, documented evidence of the submission of an application for such federal approval of a program proposed by the institution, or documentation demonstrating the commitment of the institution's governing board to submit an application within the subsequent academic year for federal approval of a program pursuant to 20 U.S.C. s. 1140.
- (b) An eligible institution may submit an application to the center for approval pursuant to the requirements of this section for implementation of the FPCTP no later than the academic year immediately following the academic year during which the approval is granted. An eligible institution must

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0	following	the	year	during	which	the	approval	is	ini	tially	7	
	granted.			7			777					

- (c) By August 1 of each year, an eligible institution that has an FPCTP shall submit an annual report to the center which, at a minimum, for the prior academic year, addresses the following performance indicators:
- Efforts to recruit students in the FPCTP and the number of students enrolled in the program.
- 2. Efforts to retain students in the FPCTP and the retention rate of students in the program.
- 3. The completion rate of students enrolled in the FPCTP and related courses, as applicable.
- 4. Transition success of students who complete the FPCTP, as measured by employment rates and salary levels at 1 year and 5 years after completion.
- 5. Other performance indicators identified by the center pursuant to subsection (8).
- (d) An eligible institution shall notify students with intellectual disabilities and their parents of the student eligibility requirements specified in subsection (4) and the scholarship requirements and eligibility requirements specified in subsection (7).
- (7) FLORIDA POSTSECONDARY COMPREHENSIVE TRANSITION PROGRAM SCHOLARSHIP.-
 - (a) Beginning in the 2016-2017 academic year, the Florida

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Postsecondary Comprehensive Transition Program Scholarship is established for students who meet the student eligibility requirements specified in subsection (4), are enrolled in an FPCTP, and are not receiving services that are funded through the Florida Education Finance Program or a scholarship under part III of chapter 1002.

- (b) To maintain eligibility to receive a scholarship, a student must continue to meet the requirements of paragraph (a) and must demonstrate satisfactory academic progress in the FPCTP, as determined by the eligible institution that the student attends, based on the indicators identified by the center pursuant to subsection (8).
- (c) Payment of scholarship funds shall be transmitted to the director of the center or his or her designee in advance of the registration period. The director or his or her designee shall disburse the scholarship funds to the eligible institutions that are responsible for awarding the scholarship to students who meet the requirements of paragraphs (a) and (b).
- (d) During each academic term, by a date established by the center, an eligible institution shall report to the center the number and value of all scholarships awarded under this subsection. Each eligible institution shall also report to the center necessary demographic and eligibility data and other data requested by the center for students who received the scholarship awards.
 - (e) By a date annually established by the center, each

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eligible institution shall certify to the center the amount of funds disbursed to each student and shall remit to the center any undisbursed advances by June 1 of each year.

- (f) For the 2016-2017 academic year, the amount of the annual scholarship shall be \$7,000 for each student who meets the eligibility requirements of subsection (4). Beginning in the 2017-2018 fiscal year, the funding for the program and the annual amount of the scholarship to be provided to a student who meets the eligibility requirements of subsection (4) shall be the amounts specified in the General Appropriations Act. If appropriated funds in any fiscal year are not adequate to provide the maximum allowable award to each eligible student, the awards may be prorated.
 - (8) ACCOUNTABILITY.-

- (a) The center, in collaboration with the Board of Governors and the State Board of Education, shall identify indicators for the satisfactory progress of a student in an FPCTP and for the performance of such programs. Each eligible institution must address the indicators identified by the center in its application for the approval of a proposed program and for the renewal of an FPCTP and in the annual report that the institution submits to the center.
- (b) By October 1 of each year, the center shall provide to the Governor, the President of the Senate, the Speaker of the House of Representatives, the Chancellor of the State University System, and the Commissioner of Education a report summarizing

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information including, but not limited to:

- 1. The status of the statewide coordination of FPCTPs and the implementation of FPCTPs at eligible institutions including, but not limited to:
- a. The number of applications approved and disapproved and the reasons for each disapproval and no action taken by the chancellor or the commissioner.
- b. The number and value of all scholarships awarded to students and undisbursed advances remitted to the center pursuant to subsection (7).
- 2. Indicators identified by the center pursuant to paragraph (a) and the performance of each eligible institution based on the indicators identified in paragraph (6)(c).
- 3. The projected number of students with intellectual disabilities who may be eligible to enroll in the FPCTPs within the next academic year.
- 4. Education programs and services for students with intellectual disabilities which are available at eligible institutions.
- (c) Beginning in the 2016-2017 fiscal year, the center, in collaboration with the Board of Governors, State Board of Education, Higher Education Coordinating Council, and other stakeholders, by December 1 of each year, shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives statutory and budget recommendations for improving the implementation and delivery of FPCTPs and

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other education programs and services for students with disabilities.

- (9) RULES.—The Board of Governors and the State Board of Education, in consultation with the center, shall expeditiously adopt any necessary regulations and rules, as applicable, to allow the center to perform its responsibilities pursuant to this section beginning in the 2016-2017 fiscal year.
- Section 2. Section 1011.78, Florida Statutes, is created to read:
- 1011.78 Standard student attire incentive payments.—There is created an incentive payment for school districts and charter schools that implement a standard student attire policy for all students in kindergarten through grade 8 in accordance with this section.
- (1) SHORT TITLE.—This section may be cited as the "Students Attired for Education (SAFE) Act."
- (2) PURPOSE.—The purpose of a standard student attire policy is to provide a safe environment for students which fosters learning and improves school safety and discipline by:
- (a) Encouraging students to express their individuality through personality and academic achievements, rather than outward appearance.
- (b) Enabling students to focus on academics, rather than fashion, because they are able to convey a neat, serious, and studious image.
 - (c) Minimizing disciplinary problems because students are

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not distracted by clothing.

- (d) Reducing the time needed to correct dress code violations through a readily available inventory of compliant attire.
- (e) Minimizing visible differences between students and eliminating social pressures to wear brand-name clothing or colors to show gang affiliation, thereby easing financial pressures on parents and enhancing school safety.
 - (f) Creating a sense of school pride and belonging.
- (3) QUALIFICATIONS.—To qualify for the incentive payment, a school district or charter school must, at a minimum, implement a standard attire policy that:
- (a) Applies to all students in kindergarten through grade 8 in the school district or charter school, regardless of individual school grade configurations.
- (b) Prohibits certain types or styles of clothing and requires solid-colored clothing and fabrics for pants, skirts, shorts, or similar clothing and short- or long-sleeved shirts with collars.
- (c) Allows reasonable accommodations based on a student's religion, disability, or medical condition.
- (4) AWARD.—Subject to the appropriation of funds by the Legislature, a qualified school district or charter school shall receive an annual award of not less than \$10 per student in kindergarten through grade 8, as specified in the General Appropriations Act. Before the release of funds, but no later

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superintendent or the charter school governing board shall certify to the commissioner that the school district or charter school has implemented a districtwide or schoolwide standard student attire policy, respectively, in accordance with this section. A charter school may also qualify by participating in its sponsor's qualifying policy. The commissioner shall make payment of awards to school districts and charter schools in the order in which certifications are received. As of June 30 of each year, any funds provided pursuant to this section that have not been disbursed to qualified school districts and charter schools revert to the fund from which they were appropriated pursuant to s. 216.301.

- (5) IMMUNITY.—A district school board or governing board of a charter school that implements a districtwide or schoolwide standard student attire policy, respectively, is immune from civil liability resulting from adoption of the policy in accordance with this section.
- Section 3. Paragraph (b) of subsection (1) of section 1001.43, Florida Statutes, is amended to read:
- 1001.43 Supplemental powers and duties of district school board.—The district school board may exercise the following supplemental powers and duties as authorized by this code or State Board of Education rule.
- (1) STUDENT MANAGEMENT.—The district school board may adopt programs and policies to ensure the safety and welfare of

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individuals, the student body, and school personnel, which programs and policies may:

- (b) Require uniforms to be worn by the student body, or impose other dress-related requirements, if the district school board finds that those requirements are necessary for the safety or welfare of the student body or school personnel. However, students may wear sunglasses, hats, or other sun-protective wear while outdoors during school hours, such as when students are at recess. A district school board that implements a districtwide standard student attire policy pursuant to s. 1011.78 is eligible to receive incentive payments.
- Section 4. Paragraph (g) is added to subsection (17) of section 1002.33, Florida Statutes, to read:

1002.33 Charter schools.-

- (17) FUNDING.—Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 1002.32.
- (g) A charter school that implements a schoolwide standard student attire policy pursuant to s. 1011.78 ismay be eligible to receive incentive payments.
- Section 5. Section 1002.385, Florida Statutes, is amended to read:
 - 1002.385 Florida personal learning scholarship accounts.-
 - (1) ESTABLISHMENT OF PROGRAM.—The Florida Personal

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Learning Scholarship Accounts Program is established to provide the option for a parent to better meet the individual educational needs of his or her eligible child.

- (2) DEFINITIONS.-As used in this section, the term:
- (a) "Approved provider" means a provider approved by the Agency for Persons with Disabilities, a health care practitioner as defined in s. 456.001(4), or a provider approved by the department pursuant to s. 1002.66.
- (b) "Curriculum" means a complete course of study for a particular content area or grade level, including any required supplemental materials and associated online instruction.
 - (c) "Department" means the Department of Education.
- (d) "Disability" means, for a 3- or 4-year-old child or for a student in kindergarten to grade 12, autism spectrum disorder, as defined in the Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition, published by the American Psychiatric Association s. 393.063(3); cerebral palsy, as defined in s. 393.063(4); Down syndrome, as defined in s. 393.063(13); an intellectual disability, as defined in s. 393.063(21); Prader-Willi syndrome, as defined in s. 393.063(25); er spina bifida, as defined in s. 393.063(36); for a student in kindergarten, being a high-risk child, as defined in s. 393.063(20)(a); muscular dystrophy; and Williams syndrome.
- (e) "Eligible nonprofit scholarship-funding organization" or "organization" means a nonprofit scholarship-funding organization that is approved pursuant to s. 1002.395(16) has

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the same meaning as in s. 1002.395.

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- (f) "Eligible postsecondary educational institution" means a Florida College System institution; a state university; a school district technical center; a school district adult general education center; an independent college or university that is eligible to participate in the William L. Boyd, IV, Florida Resident Access Grant Program under s. 1009.89; or an accredited independent nonpublic postsecondary educational institution, as defined in s. 1005.02, which is licensed to operate in the state pursuant to requirements specified in part III of chapter 1005.
- (g) "Eligible private school" means a private school, as defined in s. 1002.01, which is located in this state, which offers an education to students in any grade from kindergarten to grade 12, and which meets the requirements of:
 - 1. Sections 1002.42 and 1002.421; and
- 2. A scholarship program under s. 1002.39 or s. 1002.395, as applicable, if the private school participates in a scholarship program under s. 1002.39 or s. 1002.395.
 - (h) "IEP" means individual education plan.
- (i) "Parent" means a resident of this state who is a parent, as defined in s. 1000.21.
- (j) "Program" means the Florida Personal Learning Scholarship Accounts Program established in this section.
- (3) PROGRAM ELIGIBILITY.—A parent of a student with a disability may request and receive from the state a Florida

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personal learning scholarship account for the purposes specified in subsection (5) if:

(a) The student:

- Is a resident of this state;
- 2. Is 3 or 4 years of age on or before September 1 of the year in which the student applies for program participation or is eligible to enroll in kindergarten through grade 12 in a public school in this state;
 - 3. Has a disability as defined in paragraph (2)(d); and
- 4. Is the subject of an IEP written in accordance with rules of the State Board of Education or has received a diagnosis of a disability as defined in subsection (2) from a physician who is licensed under chapter 458 or chapter 459 or a psychologist who is licensed under chapter 490 in this state.
- (b) Beginning January 2015, The parent has applied to an eligible nonprofit scholarship-funding organization to participate in the program by February 1 before the school year in which the student will participate or an alternative date as set by the organization for any vacant, funded slots. The request must be communicated directly to the organization in a manner that creates a written or electronic record of the request and the date of receipt of the request. In addition to the application and any documentation required by the organization or by State Board of Education rule, the parent may submit a final verification document pursuant to this paragraph to receive scholarship funds in the student's account before the

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department confirms program eligibility pursuant to paragraph (9)(e). The final verification document must consist of one of the following items applicable to the student:

- 1. A completed withdrawal form from the school district, if the student was enrolled in a public school before the determination of program eligibility.
- 2. A letter of admission or enrollment from an eligible private school for the fiscal year in which the student wishes to participate and, if applicable, a copy of the notification from the private school that the student has withdrawn from the John M. McKay Scholarships for Students with Disabilities Program or the Florida Tax Credit Scholarship Program.
- 3. A copy of the notice of the parent's intent to establish and maintain a home education program required by s. 1002.41(1)(a) or the annual educational evaluation of the student in a home education program, which is required by s. 1002.41(2) The organization shall notify the district and the department of the parent's intent upon receipt of the parent's request.
 - (4) PROGRAM PROHIBITIONS .-
- $\frac{\text{(a)}}{\text{(a)}}$ A student is not eligible for the program $\underline{\text{if}}$ while he or she is:
- (a) 1. Enrolled in a public school, including, but not limited to, the Florida School for the Deaf and the Blind; the Florida Virtual School; the College-Preparatory Boarding Academy; a developmental research school authorized under s.

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651	1002.32; a charter school authorized under s. 1002.33, s.
652	1002.331, or s. 1002.332; or a virtual education program
653	authorized under s. 1002.45. For purposes of this paragraph, a
654	3- or 4-year-old child who receives services funded through the
655	Florida Education Finance Program is considered to be a student
656	enrolled in a public school. Funding provided under this section
657	for a child eligible for enrollment in the Voluntary
658	Prekindergarten Education Program shall constitute funding for
659	the child under part V of this chapter, and no additional
660	funding shall be provided for the child under part V.+
661	(b) 2. Enrolled in a school operating for the purpose of
662	providing educational services to youth in the Department of
663	Juvenile Justice commitment programs_+
664	(c) 3. Receiving a scholarship pursuant to the Florida Tax
665	Credit Scholarship Program under s. 1002.395 or the John M.
666	McKay Scholarships for Students with Disabilities Program under
667	s. 1002.39 <u>.</u> ; or
668	(d) 4. Receiving any other educational scholarship pursuant
669	to this chapter.
670	(b) A student is not eligible for the program if:
671	1. The student or student's parent has accepted any
672	payment, refund, or rebate, in any manner, from a provider of
673	any services received pursuant to subsection (5);
674	2. The student's participation in the program has been
675	denied or revoked by the commissioner of Education pursuant to
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3. The student's parent has forfeited participation in the program for failure to comply with requirements pursuant to subsection (11).

- (5) AUTHORIZED USES OF PROGRAM FUNDS.—Program funds <u>must</u> be used to meet the individual educational needs of an eligible student and may be spent for the following purposes:
- (a) Instructional materials, including digital devices, digital periphery devices, and assistive technology devices that allow a student to access instruction or instructional content and training on the use of and maintenance agreements for these devices.
 - (b) Curriculum as defined in paragraph (2) (b).
- (c) Specialized services by approved providers that are selected by the parent. These specialized services may include, but are not limited to:
- Applied behavior analysis services as provided in ss.
 627.6686 and 641.31098.
- Services provided by speech-language pathologists as defined in s. 468.1125.
 - 3. Occupational therapy services as defined in s. 468.203.
- Services provided by physical therapists as defined in s. 486.021.
- 5. Services provided by listening and spoken language specialists and an appropriate acoustical environment for a child who is deaf or hard of hearing and who has received an implant or assistive hearing device.

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- (d) Enrollment in, or tuition or fees associated with enrollment in, a home education program, an eligible private school, an eligible postsecondary educational institution or a program offered by the institution, a private tutoring program authorized under s. 1002.43, a virtual program offered by a department-approved private online provider that meets the provider qualifications specified in s. 1002.45(2)(a), the Florida Virtual School as a private paying student, or an approved online course offered pursuant to s. 1003.499 or s. 1004.0961.
- (e) Fees for nationally standardized, norm-referenced achievement tests, Advanced Placement Examinations, industry certification examinations, assessments related to postsecondary education, or other assessments.
- (f) Contributions to the Stanley G. Tate Florida Prepaid College Program pursuant to s. 1009.98 or the Florida College Savings Program pursuant to s. 1009.981, for the benefit of the eligible student.
- (g) Contracted services provided by a public school or school district, including classes. A student who receives services under a contract under this paragraph is not considered enrolled in a public school for eligibility purposes as specified in subsection (4).
- (h) Tuition and fees for part-time tutoring services provided by a person who holds a valid Florida educator's certificate pursuant to s. 1012.56; a person who holds an

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adjunct teaching certificate pursuant to s. 1012.57; or a person who has demonstrated a mastery of subject area knowledge pursuant to s. 1012.56(5). As used in this paragraph, the term "part-time tutoring services" does not qualify as regular school attendance as defined in s. 1003.01(13)(e).

- (i) Fees for specialized summer education programs.
- (j) Fees for specialized after-school education programs.
- (k) Transition services provided by job coaches.
- (1) Fees for an annual evaluation of educational progress by a state-certified teacher under s. 1002.41(1)(c), if this option is chosen for a home education student.
- (m) Tuition and fees associated with programs offered by Voluntary Prekindergarten Education Program providers approved pursuant to s. 1002.55 and school readiness providers approved pursuant to s. 1002.88.

A provider of any services specialized service provider, eligible private school, eligible postsecondary educational institution, private tutoring program provider, online or virtual program provider, public school, school district, or other entity receiving payments pursuant to this subsection may not share, refund, or rebate any moneys from the Florida personal learning scholarship account with the parent or participating student in any manner.

(6) TERM OF THE PROGRAM.—For purposes of continuity of educational choice and program integrity:

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- (a) 1. The Program payments made by the state to an organization for a personal learning scholarship account under this section shall continue remain in force until:
 - a. The parent does not renew program eligibility;
- b. The organization determines that the student is not eligible for program renewal;
- c. The Commissioner of Education suspends or revokes program participation or use of funds;
- d. The student's parent has forfeited participation in the program for failure to comply with subsection (11);
 - e. The student enrolls in a public school; or
- f. The student graduates from high school or attains 22 years of age, whichever occurs first a student participating in the program participates in any of the prohibited activities specified in subsection (4), has funds revoked by the Commissioner of Education pursuant to subsection (10), returns to a public school, graduates from high school, or attains 22 years of age, whichever occurs first. A participating student who enrolls in a public school or public school program is considered to have returned to a public school for the purpose of determining the end of the program's term.
- 2. Reimbursements for program expenditures may continue until the account balance is expended or the account is closed pursuant to paragraph (b).
- (b)1. A student's personal learning scholarship account must be closed and any remaining funds, including, but not

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limited to, contributions made to the Stanley G. Tate Florida Prepaid College Program or earnings from or contributions made to the Florida College Savings Program using program funds pursuant to paragraph (5)(f), shall revert to the state upon:

- a. Denial or revocation of program eligibility by the commissioner for fraud or abuse, including, but not limited to, the student or student's parent accepting any payment, refund, or rebate, in any manner, from a provider of any services received pursuant to subsection (5); or
- b. After any period of 3 consecutive years after high school completion or graduation during which the student has not been enrolled in an eligible postsecondary educational institution or a program offered by the institution.
- 2. The commissioner must notify the parent and the organization when a personal learning scholarship account is closed and program funds revert to the state.
 - (7) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS .-
- (a)1. The parent of For a student with a disability who does not have an IEP in accordance with subparagraph (3)(a)4. or who seeks a reevaluation of an existing IEP may request an IEP meeting and evaluation from the school district in order to obtain or revise a matrix of services. The school district shall notify a parent who has made a request for an IEP that the district is required to complete the IEP and matrix of services within 30 days after receiving notice of the parent's request. The school district shall conduct a meeting and develop an IEP

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and a matrix of services within 30 days after receipt of the parent's request in accordance with State Board of Education rules. a matrix of services under s. 1011.62(1)(e) and for whom the parent requests a matrix of services, The school district must complete a matrix that assigns the student to one of the levels of service as they existed before the 2000-2001 school year.

2.a. Within 10 school days after a school district receives notification of a parent's request for completion of a matrix of services, the school district must notify the student's parent if the matrix of services has not been completed and inform the parent that the district is required to complete the matrix within 30 days after receiving notice of the parent's request for the matrix of services. This notice must include the required completion date for the matrix.

b. The school district shall complete the matrix of services for a student whose parent has made a request. The school district must provide the student's parent and the department with the student's matrix level within 10 calendar school days after its completion.

b.e. The department shall notify the parent and the eligible nonprofit scholarship funding organization of the amount of the funds awarded within 10 days after receiving the school district's notification of the student's matrix level.

c.d. A school district may change a matrix of services only if the change is a result of an IEP reevaluation or to

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correct a technical, typographical, or calculation error.

- (b) For each student participating in the program who chooses to participate in statewide, standardized assessments under s. 1008.22 or the Florida Alternate Assessment, the school district in which the student resides must notify the student and his or her parent about the locations and times to take all statewide, standardized assessments.
- (c) For each student participating in the program, a school district shall notify the parent about the availability of a reevaluation at least every 3 years.
- (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—An eligible private school may be sectarian or nonsectarian and shall:
- (a) Comply with all requirements for private schools participating in state school choice scholarship programs pursuant to s. 1002.421.
- (b) Provide to the <u>eligible nonprofit scholarship funding</u> organization, upon request, all documentation required for the student's participation, including the private school's and student's fee schedules.
- (c) Be academically accountable to the parent for meeting the educational needs of the student by:
- At a minimum, annually providing to the parent a written explanation of the student's progress.
- 2. Annually administering or making provision for students participating in the program in grades 3 through 10 to take one

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of the nationally norm-referenced tests identified by the Department of Education or the statewide assessments pursuant to s. 1008.22. Students with disabilities for whom standardized testing is not appropriate are exempt from this requirement. A participating private school shall report a student's scores to the parent.

- 3. Cooperating with the scholarship student whose parent chooses to have the student participate in the statewide assessments pursuant to s. 1008.22 or, if a private school chooses to offer the statewide assessments, administering the assessments at the school.
- a. A participating private school may choose to offer and administer the statewide assessments to all students who attend the private school in grades 3 through 10.
- b. A participating private school shall submit a request in writing to the Department of Education by March 1 of each year in order to administer the statewide assessments in the subsequent school year.
- (d) Employ or contract with teachers who have regular and direct contact with each student receiving a scholarship under this section at the school's physical location.
- (e) Annually contract with an independent certified public accountant to perform the agreed-upon procedures developed under s. 1002.395(6)(0) s. 1002.395(6)(n) and produce a report of the results if the private school receives more than \$250,000 in funds from scholarships awarded under this section in the 2014-

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2015 state fiscal year or a state fiscal year thereafter. A private school subject to this paragraph must submit the report by September 15, 2015, and annually thereafter to the scholarship funding organization that awarded the majority of the school's scholarship funds. The agreed-upon procedures must be conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

- The inability of a private school to meet the requirements of this subsection constitutes a basis for the ineligibility of the private school to participate in the program as determined by the commissioner department.
- (9) DEPARTMENT OF EDUCATION OBLIGATIONS.—The department shall:
- (a) Maintain on its website a list of approved providers as required in s. 1002.66, eligible postsecondary educational institutions, eligible private schools, and organizations and may identify or provide links to lists of other approved providers.
- (b) Require each eligible nonprofit scholarship funding organization to verify eligible expenditures before the distribution of funds for any expenditures made pursuant to paragraphs (5)(a) and (b). Review of expenditures made for services specified in paragraphs (5)(c)-(m) (5)(c) (g) may be completed after the purchase is payment has been made.

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- (c) Investigate any written complaint of a violation of this section by a parent, a student, a private school, a public school or a school district, an organization, a provider, or another appropriate party in accordance with the process established by s. 1002.395(9)(f).
- (d) Require quarterly reports by an eligible nonprofit scholarship-funding organization, which must, at a minimum, include regarding the number of students participating in the program; the demographics of program participants; the disability category of program participants; the matrix level of services, if known; the program award amount per student; the total expenditures for the purposes specified in subsection (5); the types of providers of services to students; and any other information deemed necessary by the department.
- (e) Compare the list of students participating in the program with the public school student enrollment lists.

 Voluntary Prekindergarten Education Program enrollment lists, and the list of students participating in school choice scholarship programs established pursuant to this chapter before each scholarship award is provided to the organization, and subsequently throughout the school year, each program payment to avoid duplicate payments and confirm program eligibility. A parent who files a final verification pursuant to paragraph (3) (b) shall receive scholarship funds before the department confirms program eligibility.
 - (10) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS .-

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(a) The Commissioner of Education:

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- Shall deny, suspend, or revoke a student's participation in the program if the health, safety, or welfare of the student is threatened or fraud is suspected.
- 2. Shall deny, suspend, or revoke an authorized use of program funds if the health, safety, or welfare of the student is threatened or fraud is suspected.
- 3. May deny, suspend, or revoke an authorized use of program funds for material failure to comply with this section and applicable department rules if the noncompliance is correctable within a reasonable period of time. Otherwise, the commissioner shall deny, suspend, or revoke an authorized use for failure to materially comply with the law and rules adopted under this section.
- 4. Shall require compliance by the appropriate party by a date certain for all nonmaterial failures to comply with this section and applicable department rules. The commissioner May deny, suspend, or revoke program participation or use of program funds by the student or participation or eligibility of an organization, eligible private school, eligible postsecondary educational institution, approved provider, or other party for a violation of this section.
- 2. May determine the length of, and conditions for lifting, a suspension or revocation specified in this subsection.
 - 3. May recover unexpended program funds or withhold

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payment of an equal amount of program funds to recover program funds that were not authorized for use.

- 4. Shall deny or terminate program participation upon a parent's forfeiture of a personal learning scholarship account pursuant to subsection (11) under this section thereafter.
- In determining whether to deny, suspend, or revoke (b) participation or lift a suspension or revocation in accordance with this subsection, the commissioner may consider factors that include, but are not limited to, acts or omissions that by a participating entity which led to a previous suspension denial or revocation of participation in a state or federal program or an education scholarship program; failure to reimburse the eligible nonprofit scholarship funding organization for program funds improperly received or retained by the entity; failure to reimburse government funds improperly received or retained; imposition of a prior criminal sanction related to the person or entity or its officers or employees; imposition of a civil fine or administrative fine, license revocation or suspension, or program eligibility suspension, termination, or revocation related to a person's or an entity's management or operation; or other types of criminal proceedings in which the person or entity or its officers or employees were found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense involving fraud, deceit, dishonesty, or moral turpitude.
 - (11) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM

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PARTICIPATION.—A parent who applies for program participation under this section is exercising his or her parental option to determine the appropriate placement or the services that best meet the needs of his or her child. The scholarship award for a student is based on a matrix that assigns the student to support Level III services. If a parent receives chooses to request and receive an IEP and a matrix of services from the school district pursuant to subsection (7), the amount of the payment shall be adjusted as needed, when the school district completes the matrix.

- (a) To satisfy or maintain program eligibility, including eligibility to receive and spend program payments enroll an eligible student in the program, the parent must sign an agreement with the eligible nonprofit scholarship funding organization and annually submit a notarized, sworn compliance statement to the organization to:
- 1. Affirm that the student is enrolled in a program that meets regular school attendance requirements as provided in s. 1003.01(13)(b)-(d).
- 2. Affirm that Use the program funds are used only for authorized purposes serving the student's educational needs, as described in subsection (5).
- 3. Affirm that the parent is responsible for the education of his or her student by, as applicable: takes all appropriate standardized assessments as specified in this section.
 - a. Requiring the student to If the parent enrolls the

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ehild in an eligible private school, the student must take an assessment in accordance with paragraph (8)(c); selected by the private school pursuant to s. 1002.395(7)(e).

- b. Providing an If the parent enrolls the child in a home education program, the parent may choose to participate in an assessment as part of the annual evaluation in accordance with provided for in s. 1002.41(1)(c); or-
- c. Requiring the child to take any pre- and postassessments selected by the provider if the child is 4 years of
 age and is enrolled in a program provided by an eligible
 Voluntary Prekindergarten Education Program provider. A student
 with disabilities for whom a pre- and post-assessment is not
 appropriate is exempt from this requirement. A participating
 provider shall report a student's scores to the parent.
- 4. Notify the school district that the student is participating in the Personal Learning Scholarship Accounts if the parent chooses to enroll in a home education program as provided in s. 1002.41.
- 5. Request participation in the program by the date established by the eligible nonprofit scholarship funding organization.
- 4.6. Affirm that the student remains in good standing with the provider or school if those options are selected by the parent.
- 7. Apply for admission of his or her child if the private school option is selected by the parent.

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Annually renew participation in the program. 1041 1042 Notwithstanding any changes to the student's IEP, a student who was previously eligible for participation in the program shall 1043 1044 remain eligible to apply for renewal as provided in subsection 1045 (6). 9. Affirm that the parent will not transfer any college 1046 savings funds to another beneficiary. 1047 1048 10. Affirm that the parent will not take possession of any 1049 funding provided by the state for the Florida Personal Learning 1050 Scholarship Accounts. 1051

11. Maintain a portfolio of records and materials which must be preserved by the parent for 2 years and be made available for inspection by the district school superintendent or the superintendent's designee upon 15 days' written notice. This paragraph does not require the superintendent to inspect the portfolio. The portfolio of records and materials must consist of:

a. A log of educational instruction and services which is made contemporaneously with delivery of the instruction and services and which designates by title any reading materials used; and

b. Samples of any writings, worksheets, workbooks, or ereative materials used or developed by the student.

(b) The parent must file an application for initial program participation with an organization by the dates established pursuant to this section.

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- (c) The parent must notify the school district that the student is participating in the Personal Learning Scholarship Program if the parent chooses to enroll the student in a home education program as provided in s. 1002.41. This notification is not in lieu of the required notification a parent must submit to the district when establishing a home education program pursuant to s. 1002.41(1)(a).
- (d) The parent must enroll his or her child in a program from a Voluntary Prekindergarten Education Program provider authorized under s. 1002.55, a school readiness provider authorized under s. 1002.88, or an eligible private school if either option is selected by the parent.
- (e) The parent must annually renew participation in the program. Notwithstanding any changes to the student's IEP, a student who was previously eligible for participation in the program shall remain eligible to apply for renewal. However, for a high-risk child to continue to participate in the program in the school year after he or she reaches 6 years of age, the child's application for renewal of program participation must contain documentation that the child has a disability defined in paragraph (2)(d) other than high-risk status.
- (f) (b) The parent is responsible for procuring the services necessary to educate the student. When the student receives a personal learning scholarship account, the district school board is not obligated to provide the student with a free appropriate public education. For purposes of s. 1003.57 and the

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Individuals with Disabilities in Education Act, a participating student has only those rights that apply to all other unilaterally parentally placed students, except that, when requested by the parent, school district personnel must develop an individual education plan or matrix level of services.

- (g) (c) The parent is responsible for the payment of all eligible expenses in excess of the amount of the personal learning scholarship account in accordance with the terms agreed to between the parent and the providers.
- (h) The parent may not transfer any prepaid college plan or college savings plan funds contributed pursuant to paragraph (5)(f) to another beneficiary while the plan contains funds contributed pursuant to this section.
- (i) The parent may not receive a payment, refund, or rebate from an approved provider of any services under this program.

A parent who fails to comply with this subsection forfeits the personal learning scholarship account.

- (12) OBLIGATIONS OF SCHOLARSHIP-FUNDING ORGANIZATIONS

 ADMINISTRATION OF PERSONAL LEARNING SCHOLARSHIP ACCOUNTS.—An eligible nonprofit scholarship funding organization participating in the Florida Tax Credit Scholarship Program established under s. 1002.395 may establish personal learning scholarship accounts for eligible students by:
 - (a) Receiving applications and determining student

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eligibility in accordance with the requirements of this section. The organization shall notify the department of the applicants for the program by March 1 before the school year in which the student intends to participate. When an application is approved received, the scholarship funding organization must provide the department with information on the student to enable the department to determine report the student for funding in accordance with subsection (13).

- (b) Notifying parents of their receipt of a scholarship on a first-come, first-served basis, based upon the funds provided for this program in the General Appropriations Act.
- (c) Establishing a date <u>pursuant to paragraph (3)(b)</u> by which a parent must confirm initial or continuing participation in the program and confirm the establishment or continuance of a <u>personal learning scholarship account</u>.
- (d) Reviewing applications and awarding scholarship funds to approved applicants using the following priorities:
 - 1. Renewing students from the previous school year;
- 2. Students retained on the previous school year's wait list;
 - 3. Newly approved applicants; and
 - Late-filed applicants.

An approved student who does not receive a scholarship must be
placed on the wait list in the order in which his or her
application is approved. The Establishing a date and process by

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which students on the wait list or <u>subsequent</u> late-filing applicants may be allowed to participate in the program during the <u>fiscal school</u> year, within the amount of funds provided for this program in the General Appropriations Act. A student who does not receive a scholarship within the fiscal year shall be retained on the wait list for the subsequent year.

- (e) Establishing and maintaining separate accounts for each eligible student. For each account, the organization must maintain a record of accrued interest that is retained in the student's account and available only for authorized program expenditures.
- (f) Verifying qualifying educational expenditures pursuant to the requirements of paragraph (9)(b) $\frac{(8)(b)}{(b)}$.
- (g) Returning any <u>remaining program unused</u> funds to the department <u>pursuant to paragraph (6)(b)</u> when the student is no <u>longer eligible for a personal scholarship learning account.</u>
- (h) Notifying the parent about the availability of, and the requirements associated with, requesting an initial IEP or IEP reevaluation every 3 years for each student participating in the program.
- (i) Notifying the department of any violation of this section.
- (j) Documenting each scholarship student's eligibility for a fiscal year before granting a scholarship for that fiscal year pursuant to paragraph (3)(b).
 - (13) FUNDING AND PAYMENT.-

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- (a)1. The maximum funding amount granted for an eligible student with a disability, pursuant to subsection (3), shall be equivalent to the base student allocation in the Florida Education Finance Program multiplied by the appropriate cost factor for the educational program which would have been provided for the student in the district school to which he or she would have been assigned, multiplied by the district cost differential.
- 2. In addition, an amount equivalent to a share of the guaranteed allocation for exceptional students in the Florida Education Finance Program shall be determined and added to the amount in subparagraph 1. The calculation shall be based on the methodology and the data used to calculate the quaranteed allocation for exceptional students for each district in chapter 2000-166, Laws of Florida. Except as provided in subparagraph 3., the calculation shall be based on the student's grade, the matrix level of services, and the difference between the 2000-2001 basic program and the appropriate level of services cost factor, multiplied by the 2000-2001 base student allocation and the 2000-2001 district cost differential for the sending district. The calculated amount must also include an amount equivalent to the per-student share of supplemental academic instruction funds, instructional materials funds, technology funds, and other categorical funds as provided in the General Appropriations Act.
 - 3. Except as otherwise provided in subsection (7), the

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calculation for all students participating in the program shall be based on the matrix that assigns the student to support Level III of services. If a parent chooses to request and receive a matrix of services from the school district, when the school district completes the matrix, the amount of the payment shall be adjusted as needed.

- (b) The amount of the awarded funds shall be 90 percent of the calculated amount. One hundred percent of the funds appropriated for the program shall be released to the department at the beginning of the first quarter of each fiscal year.
- (c) Upon notification from the organization that a parent has filed a final verification document pursuant to paragraph (3)(b) or upon notification from the organization that a 3- or 4-year old child's application has been approved for the program, the department shall release the student's scholarship funds to the organization to be deposited into the student's account an eligible student's graduation from an eligible postsecondary educational institution or after any period of 4 consecutive years after high school graduation in which the student is not enrolled in an eligible postsecondary educational institution, the student's personal learning scholarship account shall be closed, and any remaining funds shall revert to the state.
- (d) For initial eligibility for the program, students determined eligible by the organization for a personal learning scholarship amount by:

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1.	September	1	shall	receive	100	percent	of	the	total
awarded	funds.								

- November 1 shall receive 75 percent of the total awarded funds.
- 3. February 1 shall receive 50 percent of the total awarded funds.
- 4. April 1 shall receive 25 percent of the total awarded funds.
- (e) Accrued interest in the student's account is in addition to, and not part of, the awarded funds. Program funds include both the awarded funds and accrued interest.
- (f)(d) The eligible nonprofit scholarship funding organization may shall develop a system for payment of benefits by electronic funds transfer, including, but not limited to, debit cards, electronic payment cards, or any other means of electronic payment that the department deems to be commercially viable or cost-effective. A student's scholarship award may not be reduced for debit card or electronic payment fees.

 Commodities or services related to the development of such a system shall be procured by competitive solicitation unless they are purchased from a state term contract pursuant to s. 287.056.
- (g) In addition to funds appropriated for scholarship awards and subject to a separate, specific legislative appropriation, an organization may receive an amount equivalent to not more than 3 percent of the amount of each scholarship award from state funds for administrative expenses if the

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organization has operated as a nonprofit entity for at least the preceding 3 fiscal years and did not have any findings of material weakness or material noncompliance in its most recent audit under s. 1002.395(6)(m). Such administrative expenses must be reasonable and necessary for the organization's management and distribution of scholarships under this section. Funds authorized under this paragraph may not be used for lobbying or political activity or expenses related to lobbying or political activity. An organization may not charge an application fee for a scholarship. Administrative expenses may not be deducted from funds appropriated for scholarship awards.

- (h) (e) Moneys received pursuant to this section do not constitute taxable income to the qualified student or parent of the qualified student.
 - (14) OBLIGATIONS OF THE AUDITOR GENERAL.-
- (a) The Auditor General shall conduct an annual financial and operational audit of accounts and records of each eligible scholarship funding organization that participates in the program. As part of this audit, the Auditor General shall verify, at a minimum, the total amount of students served and the eligibility of reimbursements made by the each eligible nonprofit scholarship funding organization and transmit that information to the department. The Auditor General shall provide the commissioner with a copy of each annual operational audit performed pursuant to this subsection within 10 days after the audit is finalized.

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- (b) The Auditor General shall notify the department of any eligible nonprofit scholarship funding organization that fails to comply with a request for information.
- (15) OBLIGATIONS RELATED TO APPROVED PROVIDERS.—The Department of Health, the Agency for Persons with Disabilities, and the Department of Education shall work with an eligible nonprofit scholarship funding organization for easy or automated access to lists of licensed providers of services specified in paragraph (5)(c) to ensure efficient administration of the program.
- (16) LIABILITY.—The state is not liable for the award or any use of awarded funds under this section.
- (17) SCOPE OF AUTHORITY.—This section does not expand the regulatory authority of this state, its officers, or any school district to impose additional regulation on participating private schools, independent nonpublic postsecondary educational institutions, and private providers beyond those reasonably necessary to enforce requirements expressly set forth in this section.
- (18) RULES.—The State Board of Education shall adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this section.
- (19) IMPLEMENTATION SCHEDULE FOR THE 2014-2015 SCHOOL
 YEAR. Notwithstanding the provisions of this section related to
 notification and eligibility timelines, an eligible nonprofit
 scholarship-funding organization may enroll parents on a rolling

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schedule on a first come, first served basis, within the amount of funds provided in the General Appropriations Act.

Section 6. Paragraph (j) of subsection (6) and paragraphs (a), (b), and (f) of subsection (16) of section 1002.395, Florida Statutes, are amended to read:

1002.395 Florida Tax Credit Scholarship Program.-

- (6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS.—An eligible nonprofit scholarship-funding organization:
- (j)1. May use up to 3 percent of eligible contributions received during the state fiscal year in which such contributions are collected for administrative expenses if the organization has operated as an eligible nonprofit scholarshipfunding organization under this section for at least the preceding 3 state fiscal years and did not have any negative financial findings of material weakness or material noncompliance in its most recent audit under paragraph (m). Such administrative expenses must be reasonable and necessary for the organization's management and distribution of eligible contributions under this section. No funds authorized under this subparagraph shall be used for lobbying or political activity or expenses related to lobbying or political activity. Up to onethird of the funds authorized for administrative expenses under this subparagraph may be used for expenses related to the recruitment of contributions from taxpayers. If An eligible nonprofit scholarship-funding organization may not charge

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charges an application fee for a scholarship, the application fee must be immediately refunded to the person that paid the fee if the student is not enrolled in a participating school within 12 months.

2. Must expend for annual or partial-year scholarships an amount equal to or greater than 75 percent of the net eligible contributions remaining after administrative expenses during the state fiscal year in which such contributions are collected. No more than 25 percent of such net eligible contributions may be carried forward to the following state fiscal year. All amounts carried forward, for audit purposes, must be specifically identified for particular students, by student name and the name of the school to which the student is admitted, subject to the requirements of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g, and the applicable rules and regulations issued pursuant thereto. Any amounts carried forward shall be expended for annual or partial-year scholarships in the following state fiscal year. Net eligible contributions remaining on June 30 of each year that are in excess of the 25 percent that may be carried forward shall be transferred to other eligible nonprofit scholarship-funding organizations to provide scholarships for eligible students. All transferred funds must be deposited by each eligible nonprofit scholarship-funding organization receiving such funds into its scholarship account. All transferred amounts received by any eligible nonprofit scholarship-funding organization must be separately disclosed in

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the annual financial audit required under paragraph (m) returned to the State Treasury for deposit in the General Revenue Fund.

- 3. Must, before granting a scholarship for an academic year, document each scholarship student's eligibility for that academic year. A scholarship-funding organization may not grant multiyear scholarships in one approval process.
- Information and documentation provided to the Department of Education and the Auditor General relating to the identity of a taxpayer that provides an eligible contribution under this section shall remain confidential at all times in accordance with s. 213.053.
- (16) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;
 APPLICATION.—In order to participate in the scholarship program created under this section, a charitable organization that seeks to be a nonprofit scholarship-funding organization must submit an application for initial approval or renewal to the Office of Independent Education and Parental Choice no later than September 1 of each year before the school year for which the organization intends to offer scholarships.
 - (a) An application for initial approval must include:
- A copy of the organization's incorporation documents and registration with the Division of Corporations of the Department of State.
- 2. A copy of the organization's Internal Revenue Service determination letter as a s. 501(c)(3) not-for-profit

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1379 organization.

- A description of the organization's financial plan that demonstrates sufficient funds to operate throughout the school year.
- 4. A description of the geographic region that the organization intends to serve and an analysis of the demand and unmet need for eligible students in that area.
 - 5. The organization's organizational chart.
- 6. A description of the criteria and methodology that the organization will use to evaluate scholarship eligibility.
- 7. A description of the application process, including deadlines and any associated fees.
- 8. A description of the deadlines for attendance verification and scholarship payments.
- 9. A copy of the organization's policies on conflict of interest and whistleblowers.
- the faithful performance of the obligations of the eligible nonprofit scholarship-funding organization in accordance with this section in an amount equal to 25 percent of the scholarship funds anticipated for each school year or \$100,000, whichever is greater. The surety bond or letter of credit must specify that any claim against the bond or letter of credit may be made only by an eligible nonprofit scholarship-funding organization to provide scholarships to and on behalf of students who would have had scholarships funded if it were not for the diversion of

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funds giving rise to the claim against the bond or letter of credit.

- (b) In addition to the information required by subparagraphs (a)1.-9., an application for renewal must include:
- 1. A surety bond or letter of credit to secure the faithful performance of the obligations of the eligible nonprofit scholarship-funding organization in accordance with this section equal to the amount of undisbursed donations held by the organization based on the annual report submitted pursuant to paragraph (6) (m). The amount of the surety bond or letter of credit must be at least \$100,000, but not more than \$25 million. The surety bond or letter of credit must specify that any claim against the bond or letter of credit may be made only by an eligible nonprofit scholarship-funding organization to provide scholarships to and on behalf of students who would have had scholarships funded if it were not for the diversion of funds giving rise to the claim against the bond or letter of credit.
- 2. The organization's completed Internal Revenue Service
 Form 990 submitted no later than November 30 of the year before
 the school year that the organization intends to offer the
 scholarships, notwithstanding the September 1 application
 deadline.
- A copy of the statutorily required audit to the Department of Education and Auditor General.
 - 4. An annual report that includes:

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- a. The number of students who completed applications, by county and by grade.
 - b. The number of students who were approved for scholarships, by county and by grade.
 - c. The number of students who received funding for scholarships within each funding category, by county and by grade.
 - d. The amount of funds received, the amount of funds distributed in scholarships, and an accounting of remaining funds and the obligation of those funds.
 - e. A detailed accounting of how the organization spent the administrative funds allowable under paragraph (6)(j).
 - (f) All remaining funds held by a nonprofit scholarshipfunding organization that is disapproved for participation must
 be transferred revert to the Department of Revenue for
 redistribution to other eligible nonprofit scholarship-funding
 organizations to provide scholarships for eligible students. All
 transferred funds must be deposited by each eligible nonprofit
 scholarship-funding organization receiving such funds into its
 scholarship account. All transferred amounts received by any
 eligible nonprofit scholarship-funding organization must be
 separately disclosed in the annual financial audit required
 under subsection (6).

Section 7. Paragraph (aa) is added to subsection (4) of section 1009.971, Florida Statutes, to read:

1009.971 Florida Prepaid College Board.-

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	(4)	FLORIDA	A PRE	EPAID	COLLE	SE BOAR	D; POWERS	AND D	UTIES	The
board	sha:	ll have	the	power	s and	duties	necessary	or p	roper t	0
carry	out	the pro	ovisi	ons o	f ss.	1009.9	7-1009.988	, inc	luding,	but
not 1	imite	ed to, t	the p	ower	and di	ity to:				

- (aa) Adopt rules relating to the purchase and use of a prepaid college plan authorized under s. 1009.98 or a college savings plan authorized under s. 1009.981 for the Florida Personal Learning Scholarship Accounts Program pursuant to s. 1002.385, which may include, but need not be limited to:
- The use of such funds for postsecondary education programs for students with disabilities;
- 2. Effective procedures that allow program funds to be used in conjunction with other funds used by a parent in the purchase of a prepaid college plan or a college savings plan;
- 3. The tracking and accounting of program funds separately from other funds contributed to a prepaid college plan or a college savings plan;
- 4. The reversion of program funds, including, but not limited to, earnings from contributions to the Florida College Savings Plan;
- 5. The use of program funds only after private payments have been used for prepaid college plan or college savings plan expenditures;
- 6. Contracting with each eligible nonprofit scholarshipfunding organization to establish mechanisms to implement s. 1002.385, including, but not limited to, identifying the source

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of	funds being deposited in the plans; and
	7. The development of a written agreement that defines the
ow	ner and beneficiary of an account and outlines
re	sponsibilities for the use of the advance payment contract
fu	nds or savings program funds.
	Section 8. Subsection (11) is added to section 1009.98,
Fl	orida Statutes, to read:
	1009.98 Stanley G. Tate Florida Prepaid College Program
	(11) IMPLEMENTATION PROCEDURES
	(a) A prepaid college plan may be purchased, accounted
Εo	r, used, and terminated as provided in s. 1002.385.
	(b) A qualified beneficiary may apply the benefits of an
ad	vance payment contract toward the program fees of a program
de	signed for students with disabilities conducted by a state
ро	stsecondary institution. A transfer authorized under this
su	bsection may not exceed the redemption value of the advance
pa	yment contract at a state postsecondary institution or the
nu	mber of semester credit hours contracted on behalf of a
qu	alified beneficiary. A qualified beneficiary may not be
ch	anged while a prepaid college plan contains funds contributed
un	der s. 1002.385.
	Section 9. Subsection (10) is added to section 1009.981,
Fl	orida Statutes, to read:
	1009.981 Florida College Savings Program
	(10) IMPLEMENTATION PROCEDURES

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A college savings plan may be purchased, accounted

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(a)

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for, used, and terminated as provided in s. 1002.385.

(b) A designated beneficiary may apply the benefits of a participation agreement toward the program fees of a program designed for students with disabilities conducted by a state postsecondary institution. A designated beneficiary may not be changed while a college savings plan contains funds contributed under s. 1002.385.

Section 10. For the 2016-2017 fiscal year:

- (1) The sum of \$71.2 million in recurring funds from the General Revenue Fund is appropriated to the Department of Education for scholarship awards under the Personal Learning Scholarship Accounts Program. In addition to the funds appropriated for the scholarship awards, the sum of \$2,136,000 in recurring funds from the General Revenue Fund is appropriated to the Department of Education for reasonable and necessary administrative expenses for each scholarship-funding organization's management and distribution of scholarship awards under the program; however, the amount paid to each scholarship-funding organization may not exceed 3 percent of the amount of each scholarship award.
- (2) The sum of \$14 million in recurring funds from the General Revenue Fund is appropriated to the Department of Education for incentive payments for the Standard Student Attire Incentive Program.
- (3) The sum of \$8 million in recurring funds from the General Revenue Fund is appropriated for the Florida

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1535	Postsecondar	Compre	ehensive	Tra	nsit	ion	Program	to be	
1536	administered	by the	Florida	Cer	nter	for	Students	with	Unique
1537	Abilities at	the Un	iversity	of	Cent	ral	Florida,	as f	ollows:

- (a) The sum of \$1.5 million shall be provided to the Florida Center for Students with Unique Abilities for costs solely associated with the center serving as the statewide coordinating center for the program.
- (b) The sum of \$3 million shall be distributed for startup and enhancement grants to eligible institutions pursuant to s. 1004.6495(5)(b)5., Florida Statutes.
- (c) The sum of \$3.5 million shall be distributed as

 Florida Postsecondary Comprehensive Transition Program

 scholarships for students who are enrolled in eligible programs.

 Section 11. This act shall take effect July 1, 2016.

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BOARD of GOVERNORS State University System of Florida

House Education Appropriations Subcommittee

Performance Based Funding & Preeminence Institutions Marshall Criser, III

November 17, 2015 www.flbog.edu



Three-Part Accountability Framework



ANNUAL ACCOUNTABILITY REPORT:

Tracks performance on key metrics (past five years)

SYSTEM-WIDE STRATEGIC PLAN:

Provides a long-range roadmap for the System

UNIVERSITY **WORK PLAN:**

Provides a short-term plan of action (next three years)

4 Guiding Principles:

- Use metrics that align with Strategic Plan goals
- Reward excellence or improvement
- Have a few clear, simple metrics
- Acknowledge the unique mission of the different institutions

Other Key Components:

- Funds allocated based on only 10 metrics
- No wholesale changes in any given year
- One metric chosen by the Board of Governors and one by the **Board of Trustees**
- Institutions evaluated on the excellence or improvement for each metric



			EX((Achievir	CELLEN ng Syster	_		(Reco	IMP ognizing	ROVEM Annual		ment)
	Points	5	4	3	2	0	5	4	3	2	0
1	Percent of Bachelor's Graduates Employed and/or Continuing their Education Further 1 Yr after Graduation	80%	75%	70%	65%	60%	5%	4%	3%	2%	1%
2	Median Average Full-time Wages of Undergraduates Employed in Florida 1 Yr after Graduation	\$40,000	\$35,000	\$30,000	\$25,000	\$20,000	5%	4%	3%	2%	1%
	Average Cost per Undergraduate Degree to the Institution	\$20,600	\$23,175	\$25,750	\$28,325	\$30,900	5%	4%	3%	2%	1%
4	Six Year Graduation Rate Full-time and Part-time FTIC	70%	67.5%	65%	62.5%	60%	5%	4%	3%	2%	1%
	Academic Progress Rate 2nd Year Retention with GPA Above 2.0	90%	87.5%	85%	82.5%	80%	5%	4%	3%	2%	1%
	Bachelor's Degrees Awarded in Areas of Strategic Emphasis (includes STEM)	50%	45%	40%	35%	30%	5%	4%	3%	2%	1%
	University Access Rate Percent of Undergraduates with a Pell-grant	30%	27.5%	25%	22.5%	20%	5%	4%	3%	2%	1%
	Graduate Degrees Awarded in Areas of Strategic Emphasis (includes STEM)	60%	55%	50%	45%	40%	5%	4%	3%	2%	1%
	Institution-Specific Metrics										
9	Board of Governors choice		Vari	es by me	etric			Vari	es by m	etric	
10	Board of Trustees choice		Vari	es by me	etric			Vari	es by m	etric	



2014-2015 Performance Funding Allocation - \$200 M

	Points	State Inv. (millions)	Institutional Inv.* (millions)	Total
FAMU	29	\$5.5	\$5.3	\$30.3
FGCU	30	\$3.3	\$4.8	\$13.1
FIU	34	\$7.1	\$11.4	\$45.7
FSU	33	\$16.4	\$15.4	\$66.5
UCF	34	\$16.7	\$14.1	\$57.7
UF	42	\$22.4	\$17.3	\$77.2
UNF	29	\$4.5	\$5.8	\$18.5
USF	37	\$17.1	\$14.0	\$58.9
Total		\$100.0	\$88.1	\$188.1

	Points	Institutional Inv. (millions)
FAU	24	\$6.9
NCF	25	\$1.1
UWF	21	\$3.8
Total		11.8

For 2014-15 three institutions scored 25 points or lower and submitted an improvement plan. Those improvement plans were successfully implemented and the institutional investment was restored.

^{*} Includes \$20 M in performance funds and \$15 M in TEAm grant awards from 2013-14.



2015-2016 Performance Funding Allocation - \$400 M

	Points	State Inv. (millions)	Institutional Inv. (millions)	Total
FAU	37	\$11.4	\$18.9	\$30.3
FGCU	38	\$4.9	\$8.2	\$13.1
FIU	39	\$18.6	\$27.1	\$45.7
FSU	36	\$24.9	\$41.6	\$66.5
UCF	39	\$23.1	\$34.6	\$57.7
UF	44	\$30.6	\$46.6	\$77.2
UNF	36	\$6.9	\$11.6	\$18.5
USF	42	\$23.6	\$35.2	\$58.8
UWF	37	\$5.9	\$9.8	\$16.7
Total		\$150.0	\$233.5	\$383.5

	Points	Institutional Inv. (millions)
FAMU	26	\$14.0
NCF	35	\$2.5
Total		16.5

For 2015-16 all of the SUS institutions scored 26 points or higher so no base funds were at risk. Universities in the bottom 3 were not eligible for the State Investment.



Among all universities:

√65+ new advisors to focus on student retention and graduation, offering mentoring, tutoring and other services.

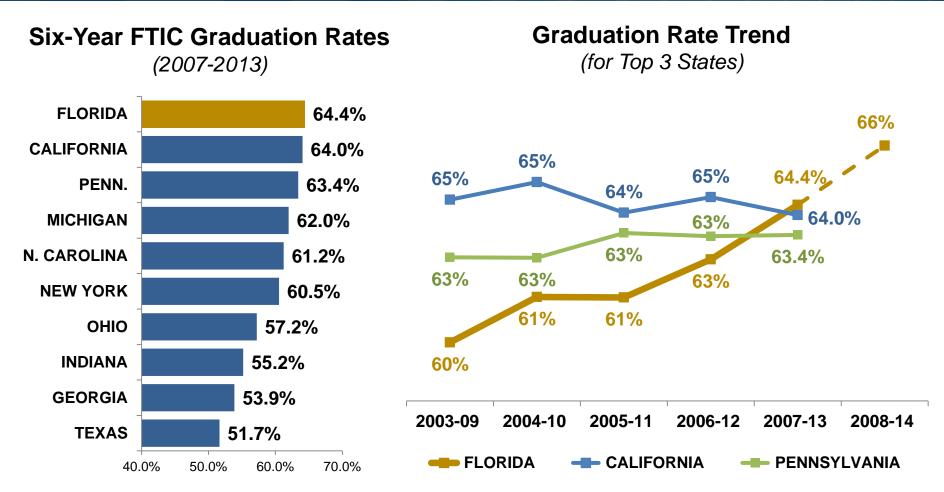
7 revamped career services centers with a focus on student advising and establishing partnerships with local businesses

✓ 300+ additional faculty in high-wage, high-need areas.

8 universities invested in software to target struggling students and improve graduation and retention rates.



National Comparison of Graduation Rates Among 10 Largest **States** for Public 4-Yr Universities

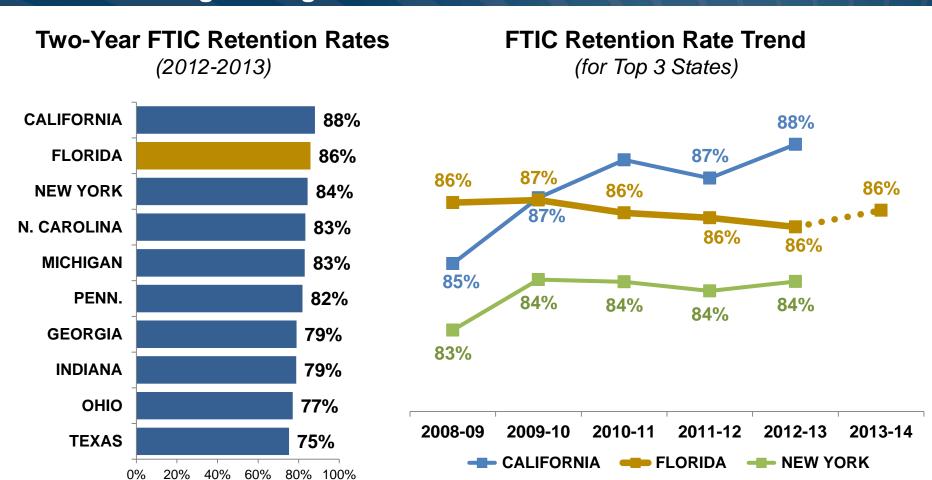


SOURCE: Board of Governors staff analysis of IPEDS.

Notes: Top 10 States based on 2012-13 undergraduate headcount. Data is based on rates for each university and excludes students who transferred to another institution within the same state.



National Comparison of Retention Rates Among 10 Largest **States** for Public 4-Yr Universities



SOURCE: Board of Governors staff analysis of IPEDS.

Notes: Top 10 States based on 2012-13 undergraduate headcount. Data is based on rates for each university and excludes students who transferred to another institution within the same state.



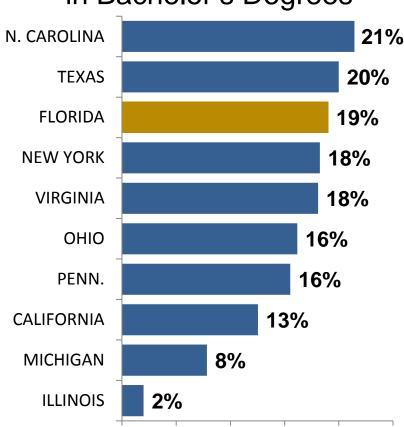
National Comparison of Degree Production

Among Ten Largest **States** for 4yr Public Universities

2012-13 Bachelor's Degrees

CALIFORNIA 130,749 92,987 **TEXAS** 59,126 **FLORIDA** 57,310 **NEW YORK** PENN. 45,872 44.493 **MICHIGAN** 43,765 OHIO 36,536 N. CAROLINA **VIRGINIA** 35,521 34,403 **ILLINOIS**

5yr Growth Rate in Bachelor's Degrees



SOURCE: Board of Governors staff analysis of IPEDS. Ten largest states based on the number of bachelor's degrees awarded in 2012-13.



Performance by Metric - 2014

Percent of Bachelor's graduates employed and/or continuing their education further 1 year after graduation	60%	70%	70%	67%	61%	44%	69%	63%	69%	69%	60%	75%
Median average full-time wages of undergraduates employed in Florida 1 year after graduation	\$30,000	\$34,900	\$32,900	\$35,100	\$30,300	\$21,200	\$33,700	\$33,100	\$24,200	\$34,600	\$31,000	\$40,000
Average cost per Undergraduate Degree to the Institution	\$37,950	\$32,430	\$29,240	\$26,730	\$25,500	\$74,640	\$21,010	\$24,940	\$29,350	\$24,340	\$31,080	\$20,000
Six Year Graduation Rate (Full-Time and Part-Time FTIC)	41%	40%	43%	50%	77%	66%	66%	86%	49%	62%	42%	70%
Academic Progress Rate (2nd Year Retention with GPA Above 2.0)	72%	70%	72%	78%	90%	81%	86%	96%	76%	87%	63%	90%
Bachelor's Degrees Awarded in Areas of Strategic Emphasis (includes STEM)	43%	40%	35%	40%	35%	56%	35%	47%	33%	46%	39%	50%
University Access Rate (Percent of Undergraduates with a Pell Grant)	65%	41%	35%	47%	30%	29%	38%	32%	36%	41%	39%	30%
Graduate Degrees Awarded in Areas of Strategic Emphasis (includes STEM) 8B - Freshman in Top 10% of Graduating High School Class (NCF Only)	39%	33%	36%	40%	31%	35%	47%	59%	34%	57%	29%	50%
Board of Governors Choice Metrics	31%	31%	74%	70%	11	4	60%	18	71%	56%	65%	80% FSU 25 UF 31 NCF 5
University Board of Trustees Choice Metrics	86%	42%	23%	5,851	115	100%	12,321	\$697 M	9%	300	32%	
Highest Benchmark for Board of Trustees Choice Metrics	80%	40%	20%	6,100	75	100%	12,300	Top 1/3 of AAU	7%	300	21%	



Performance by Metric - 2015

Percent of Bachelor's graduates employed and/or continuing their education further 1 year after graduation	69%	74%	74%	77%	69%	51%	74%	72%	76%	75%	67%	80%
Median average full-time wages of undergraduates employed in Florida 1 year after graduation	\$28,800	\$36,000	\$35,300	\$36,200	\$31,600	\$26,300	\$34,900	\$34,800	\$34,700	\$35,200	\$32,900	\$40,000
Average cost per Undergraduate Degree to the Institution	\$40,080	\$27,690	\$29,390	\$25,580	\$26,700	\$76,720	\$22,430	\$25,450	\$30,750	\$25,490	\$32,970	\$20,600
Six Year Graduation Rate (Full-Time and Part-Time FTIC)	39%	45%	49%	53%	79%	69%	69%	87%	55%	66%	51%	70%
Academic Progress Rate (2nd Year Retention with GPA Above 2.0)	70%	66%	72%	79%	91%	80%	85%	95%	78%	85%	65%	90%
Bachelor's Degrees Awarded in Areas of Strategic Emphasis (includes STEM)	51%	55%	45%	46%	38%	42%	49%	55%	45%	51%	50%	50%
University Access Rate (Percent of Undergraduates with a Pell Grant)	62%	41%	35%	51%	30%	29%	38%	32%	33%	42%	40%	30%
Graduate Degrees Awarded in Areas of Strategic Emphasis (includes STEM) 8B - Freshman in Top 10% of Graduating High School Class (NCF Only)	43%	55%	64%	52%	39%	41%	57%	70%	50%	69%	47%	8a 60%, 8b 50%
Board of Governors Choice Metrics	34%	73%	72%	68%	7	5	67%	20	71%	64%	66%	80% FSU 25 UF 31 NCF 5
University Board of Trustees Choice Metrics	80%	43%	452	6,221	119	100%	12,372	\$695 M	11%	289	32%	
Highest Benchmark for Board of Trustees Choice Metrics	80%	40%	452	6,100	75	100%	12,300	Top 1/3 of AAU	7%	300	21%	



Section 1001.7065 F.S.

- A collaborative partnership between the Board of Governors and the Legislature to elevate the academic and research preeminence of Florida's highest-performing state research universities.
- The Board of Governors shall designate each state research university that meets at least 11 of 12 academic & research standards set in statute.
- In June, 2013, the Board designated UF and FSU as Preeminent.

Appropriation Year	UF	FSU
2013-14*	\$15 M	\$15 M
2014-15	\$5 M	\$5 M
2015-16**	\$5 M	\$5 M
Total	\$25 M	\$25 M

^{*}In addition, UF received \$5 M for the Preeminent Institute for Online Learning.

^{** \$3.4} M of the \$5 M appropriated is nonrecurring.



Preeminence and Performance Metrics

	Preeminence Metrics	Performance Funding Metrics
1	Average GPA and SAT Score for incoming freshman in Fall semester	Percent of Bachelor's Graduates Employed and/or Continuing their Education Further
2	Public University Ranking (in more than one national ranking)	Average Wages of Employed Baccalaureate Graduates
3	Freshman Retention Rate (Full-time, FTIC)	Cost per Undergraduate Degree
4	6-year Graduation Rate (Full-time, FTIC)	6-year Graduation Rate (Full-time and Part-time FTIC)
5	National Academy Memberships held by faculty	Academic Progress Rate (2nd Year Retention with GPA Above 2.0)
6	Total Annual Research Expenditures (Science & Engineering only)	Bachelor's Degrees Awarded in Areas of Strategic Emphasis (includes STEM
7	Total Annual Research Expenditures in Diversified Non-Medical Sciences (Science & Engineering only)	University Access Rate (Percent of Undergraduates with a Pellgrant)
8	National Ranking in Research Expenditures National in at least 5 STEM disciplines as reported by NSF (includes public & private institutions)	Graduate Degrees Awarded in Areas of Strategic Emphasis (includes STEM) (NCF Excluded)
9	Patents Awarded (over 3 year period)	BOG Choice - UF/FSU Faculty Awards
10	Doctoral Degrees Awarded Annually (Does not include Professional degrees)	BOT Choice - UF Total Research Expenditures FSU National Rank Higher than Predicted by the Financial Resources Ranking Based on a US and World News Report
11	Number of Post-Doctoral Appointees	
12	Endowment Size	

FSU and UF Performance Funding Compliments Preeminence

FSU Performance Funding Quote: Targeted hiring in critical areas will help to address needs of the state of Florida. These investments are tied to research funding initiatives, and are expected to result in increases in national rankings of our programs and institution. We expect to maintain at least one field in the top 5, achieve two fields in the top 10, one in the top 15, two in top the 20, and move Engineering into the top 50. These advances in recognition of our programs will place FSU among the truly first-rate public universities and help us achieve our top 25 ranking among all public universities.

UF Performance Funding Quote: As UF compares itself to the top public universities in the nation, it finds that compensation levels are competitive in some areas, but are barely competitive or uncompetitive in others. This situation needs ongoing attention as UF seeks to attract and retain accomplished faculty. Since faculty are the heart of the university, they impact all of the Performance Funding metrics, but especially the ones that affect student progress, faculty awards, and research expenditures. Anticipated ROI: continued progress in UF's journey to become one of the nation's top public research universities.

Preeminence Metrics

			UF			FSU	
		Benchmark	2013	2015		2013	2015
	Average GPA and SAT Score for incoming	4.0 GPA; 1800	4.3 GPA;	4.35 GPA;		4.0 GPA;	4.0 GPA;
1	freshman in Fall semester	SAT	1927 SAT	1919 SAT		1839 SAT	1855 SAT
	Public University Ranking (in more than one						
2	national ranking)	Top 50	4	10		3	5
3	Freshman Retention Rate (Full-time, FTIC)	>= 90%	95%	96%		92%	92%
4	6-year Graduation Rate (Full-time, FTIC)	>=70%	84%	88%		74%	79%
5	National Academy Memberships held by faculty	6	23	24		7	7
	Total Annual Research Expenditures (Science &						
6	Engineering only)	>=\$200 M	\$686 M	\$652 M		\$217 M	\$231 M
	Total Annual Research Expenditures in Diversified						
	Non-Medical Sciences (Science & Engineering						
7	only)	>=\$150 M	\$508 M	\$480 M		\$208 M	\$226 M
	National Ranking in Research Expenditures in at						
	least 5 STEM disciplines as reported by NSF						
8	(includes public & private institutions)	Top 100	8	8		7	7
9	Patents Awarded (over 3 year period)	>=100	139	263		66	108
	Destard Descrete Assented Assessells (Descrete						
10	Doctoral Degrees Awarded Annually (Does not include Professional degrees)	>=400	713	796		428	410
	Number of Post-Doctoral Appointees	>=200	597	625		258	218
	Endowment Size	>\$500 M	\$1.3 B	\$1.52 B		\$525 M	\$625 M
	Number of Metrics Met		12 12		11 12		



BOARD of GOVERNORS State University System of Florida

www.flbog.edu

Loan Default Rates in Florida

FLORIDA COLLEGE ACCESS NETWORK
NOVEMBER 2015





Florida College Access Network: Who We Are



Our Mission: To create and strengthen a statewide network that catalyzes and supports communities to improve college and career readiness, access, and completion for all students.

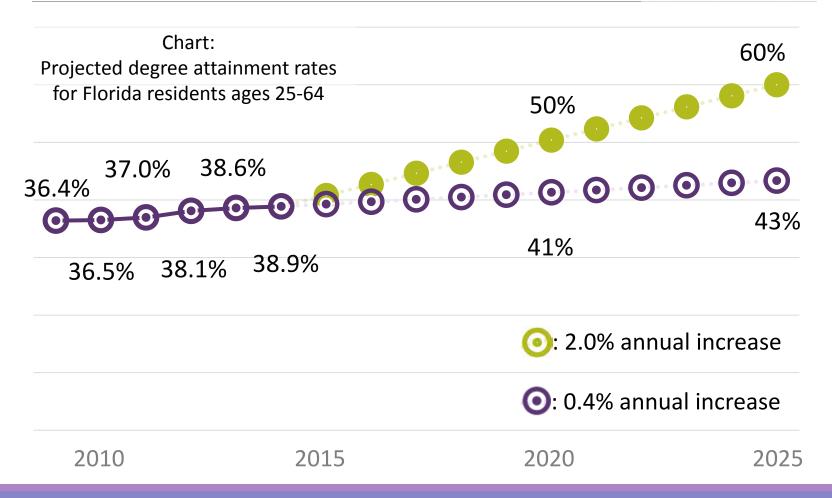
Our Vision: At least 60% of working-age Floridians will hold a high-quality post-secondary degree or credential by the year 2025.







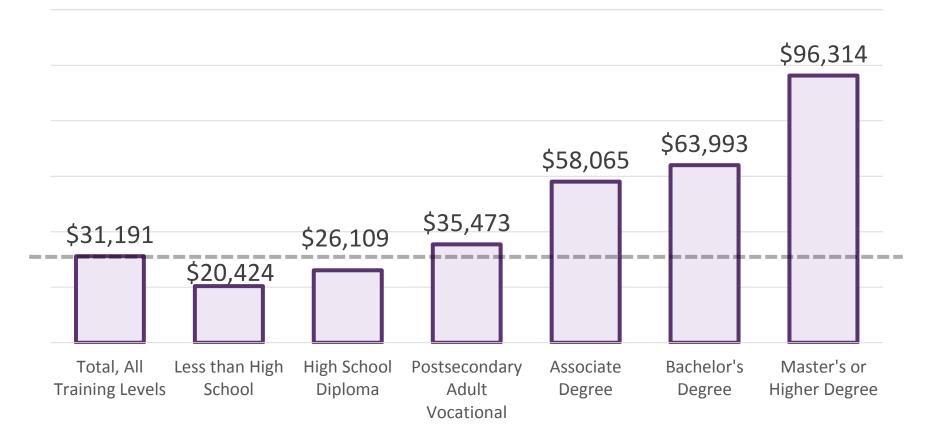
Where are we now?





Economic Opportunities through Education









Overview of today's presentation

Loan Defaults in Florida

Overview of student loan default

Impact of defaulting on students

Overview of Florida loan default data

Best practices in default prevention

Definitions



Default:

Failure to make loan payment within 270 days (9 months) of terms agreed to in promissory note

Consequences of default to students:

- 1. Lose eligibility for additional federal student aid,
- 2. Lose eligibility for deferment, forbearance, and repayment plans
- 3. Loan will be assigned to collection agency
- Loan will be reported as delinquent to credit bureaus, negatively impacting credit
- 5. Student loan debt will increase because of late fees, interest, court costs, collection fees and other costs associated with collection
- 6. Federal taxes may be withheld to collect student loan debt

Source: studentaid.ed.gov

Definitions



Deferment:

Repayment of loan is temporarily delayed (borrower's discretion)

Forbearance:

Repayment of loan is temporarily delayed (servicer's discretion)

Grace Period:

Period of time after borrower graduates, leaves school or drops below half-time before payments must be paid (typically 6 months)

Repayment:

Borrower is making payments according to agreed upon repayment plan







Default Rate:

Borrowers in cohort who default within cohort default period (Numerator)

(Denominator)
Cohort of federal student
loan borrowers who enter
repayment during cohort
fiscal year



100



Cohort
Default Rate
(CDR)





Which default rates matter?

5% or lower

College may disburse loan proceeds in single installment to students studying abroad

15% or lower

May disburse loans in single installment

Three years of 30% or higher

College will lose Direct Loan and Pell Grant program eligibility

Current default rate is 40% or higher

College will lose Direct Loan program eligibility





Definitions

2009 2010 2011 2012 2013 2014 Data reporting, 2009 Cohort Default Period appeal period Entered repayment in 2009, 2009 Cohort defaulted in 2009, 2010, 2011 2010 Cohort Default Period Entered repayment in 2010, 2010 Cohort defaulted in 2010, 2011, 2012 2011 Cohort Default Period Entered repayment in 2011, 2011 Cohort defaulted in 2011, 2012, 2013 2012 Cohort Default Period 3 year CDR began Entered repayment in 2012, 2012 Cohort in 2012 defaulted in 2012, 2013, 2014





Recent Trends in Borrowing, Default

Borrowers

	FY 2010	FY 2011	FY 2012	Change
Florida	184,441	237,995	274,818	49.0%
U.S.	3,908,508	4,624,913	5,076,508	29.9%

Default

	FY 2010	FY 2011	FY 2012	Change
Florida	27,664	34,873	37,199	34.4%
U.S.	561,341	622,494	593,738	5.8%

CDR

	FY 2010	FY 2011	FY 2012	Change
Florida	15.0%	14.7%	13.5%	-1.5%
U.S.	14.4%	13.5%	11.7%	-2.7%

Source: ed.gov, calculations by Florida College Access Network





During these 3 reporting years, Florida...

Had 90,000 increase in borrowers (2nd most behind CA)

9,500 increase in defaulters (most in U.S.)

1.5% decline in CDR (30th in difference)





	2012 Defaulters	2012 Borrowers	2012 CDR
FLORIDA	37,199	274,818	13.5%
Proprietary	10,471	58,786	17.8%
Private, Nonprofit	12,078	94,090	12.8%
Public	14,650	121,942	12.0%





	2012 Defaulters	2012 Borrowers	2012 CDR
FLORIDA	37,199	274,818	13.5%
Private for-profit, 4-year or above	12,323	61,938	19.9%
Public, 2-year	1,520	7,641	19.9%
Private for-profit, less-than 2-year	2,023	10,965	18.4%
Private for-profit, 2-year	3,561	22,541	15.8%
Private not-for-profit, less 2-year	41	300	13.7%
(No sector given)	74	608	12.2%
Public, 4-year or above	13,130	114,301	11.5%
Private not-for-profit, 2-year	59	736	8.0%
Private not-for-profit, 4-year +above	4,468	55,788	8.0%

Source: ed.gov, calculations by Florida College Access Network





What influences student loan default?

"The majority of research suggested that completing a postsecondary program is the strongest single predictor of not defaulting regardless of institution type."

Gross, Cekic, Hossler & Hillman (2010)

Journal of Student Financial Aid





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VALENCIA COMMUNITY COLLEGE						
	Data Sub-Category	Defaulters		Borrowers in Repayment		Sections
Data Category		# of Defaulters	% of all Defaulters	# of Borrowers	% of all Borrowers	Default Rate
Total Students	Total number of students	639	100%	3670	100%	17.4%
Pell Grant	Received Pell Grant	438	69%	2338	64%	18.7%
Recipients	Did not receive Pell Grant	201	31%	1332	36%	15.1%
Dependent Status	Dependent students	359	56%	1781	49%	20.2%
10.00	Independent students	280	44%	1889	51%	14.8%
Remediation	Took remedial courses	182	28%	968	26%	18.8%
	No remedial courses	457	72%	2702	74%	16.9%
Credit Completion	Completed at least 15 credits	77	12%	1152	31%	6.7%
The state of the state of	Completed fewer than 15 credits	562	88%	2518	69%	22.3%
Program Completion	Completed program	67	10%	1154	31%	5.8%
	Did not complete	572	90%	2516	69%	22.7%
	Did not complete: left between terms	562	88%	2471	67%	22.7%
	Did not complete: left in middle of term	10	2%	45	1%	22.2%
Timing of Enrollment	Last enrolled prior to 2007-08	258	40%	1315	36%	19.6%
	Enrolled in 2007-08 or later	381	60%	2355	64%	16.2%

Source: Association of Community College Trustees/TICAS Report (2014)





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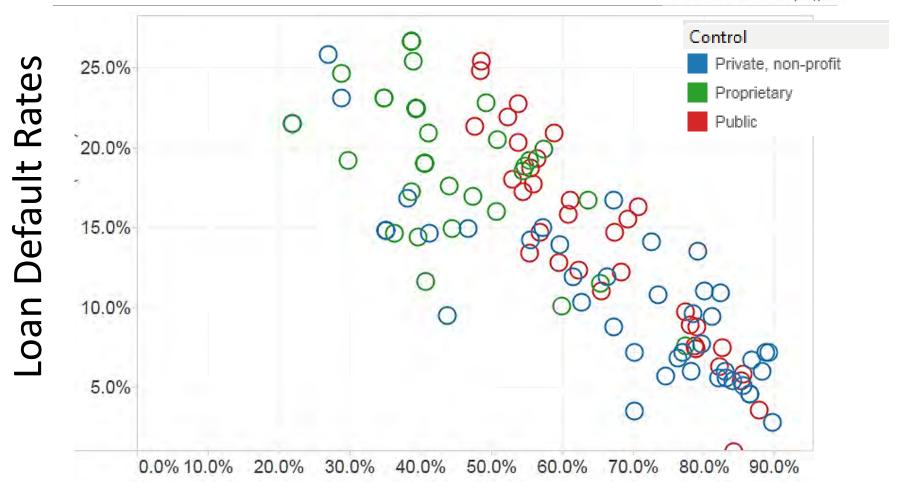
Graduation Rates



FLORIDA College Access Network

Loan Defaults in Florida

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Repayment Rates







% of Students w/ Federal Loans





Debt for Students Who Drop Out



Best Practices in Default Prevention

- 1. Borrower Communication
- 2. Financial Literacy for Borrowers
- 3. Communication Across Campus
- 4. Timely and Accurate Enrollment Reporting
- Review NSLDS and School -Based Data
- 6. Servicer Relationship