

Criminal Justice Subcommittee

Monday, January 25, 2016 4:00 PM – 6:00 PM Sumner Hall (404 HOB)

MEETING PACKET

Steve Crisafulli Speaker Carlos Trujillo Chair

Committee Meeting Notice

HOUSE OF REPRESENTATIVES

Criminal Justice Subcommittee

Start Date and Time:	Monday, January 25, 2016 04:00 pm
End Date and Time:	Monday, January 25, 2016 06:00 pm
Location:	Sumner Hall (404 HOB)
Duration:	2.00 hrs

Consideration of the following bill(s):

CS/HB 3 Civil Remedies for Terrorism by Civil Justice Subcommittee, Hill HB 865 Abortion by Van Zant HB 889 Contraband Forfeiture by Metz HB 1043 Criminal Justice System Interviews of Persons with Autism, an Autism Spectrum Disorder, or a Related Developmental Disability by Hager HB 1089 Criminal History Information by Rooney HB 1149 Alternative Sanctioning by Spano HB 1333 Sexual Offenders by Baxley HJR 1395 Purchase of Personal Firearms by Qualified Law Enforcement Officers by Avila HB 1397 Exception to Waiting Period for Purchasing and Delivering Handguns by Avila

NOTICE FINALIZED on 01/21/2016 4:05PM by Denson.Karan

CS/HB 3

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/HB 3 Civil Remedies for Terrorism SPONSOR(S): Civil Justice Subcommittee; Hill TIED BILLS: None IDEN./SIM. BILLS: SB 996

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Civil Justice Subcommittee	12 Y, 0 N, As CS	Malcolm	Bond
2) Criminal Justice Subcommittee		Keegan M	White W
3) Judiciary Committee			

SUMMARY ANALYSIS

Current law provides a civil cause of action for a person who has been injured by specified criminal activities such as extortion, battery, elderly exploitation, and certain drug offenses. A plaintiff who prevails on such a claim is entitled to treble damages, specified minimum damages, and attorney fees and court costs.

The bill creates a separate civil cause of action for a person injured by an act of terrorism or any crime that facilitated or furthered an act of terrorism. A prevailing plaintiff is entitled to recover treble damages, minimum damages of \$1,000, and attorney fees and court costs. The cause of action is not available to a person whose injuries are the result of his or her participation in the act that caused the injury.

The bill does not appear to have fiscal impact on state or local governments.

The bill has an effective date of July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Terrorism-related Crimes in Florida

Terrorism is defined in current law as an activity that involves a violent act or an act dangerous to human life which is a violation of the criminal laws of this state or of the United States, or that involves a violation of s. 815.06, F.S., related to computer crimes, and is intended to intimidate, injure, or coerce a civilian population, influence the policy of a government by intimidation or coercion, or affect the conduct of government through destruction of property, assassination, murder, kidnapping, or aircraft piracy.¹ Terrorism is not an independent crime in Florida; rather, it is a predicate act for the crime of capital murder.²

Although terrorism is not an independent crime, if a person is convicted of committing a felony or misdemeanor that *facilitated or furthered* an act of terrorism, the court must reclassify the felony or misdemeanor to the next highest degree.³ Additionally, if the underlying crime that facilitated or furthered an act of terrorism is a first-degree misdemeanor or greater, the offense severity ranking⁴ is increased, thus further increasing the defendant's potential sentence.⁵

Intentional Torts

In Florida, "an intentional tort is one in which [a person] exhibits a deliberate intent to injure or engages in conduct which is substantially certain to result in injury or death."⁶ A defendant will be held liable for an intentional tort if the plaintiff's injuries were the natural and probable consequence of the defendant's intended actions.⁷ In addition to being liable for economic and non-economic damages, a defendant who commits an intentional tort may be liable for punitive damages.⁸ Intentional torts recognized in Florida include assault,⁹ battery,¹⁰ and intentional infliction of emotional distress.¹¹

Although there is no specific cause of action in Florida that expressly allows a victim of terrorism to recover damages caused by an individual terrorist, existing intentional torts, such as battery and

⁷ 55 Fla. Jur 2d Torts § 6 (2015).

plaintiff's emotional distress; and 4) plaintiff's emotional distress was severe.).

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¹ ss. 775.30, 782.04(5), and 775.31(3), F.S.

² s. 782.04(1)(a)2.r., (3)(r), and (4)(s), F.S.

³ s. 775.31(1), F.S. For example, if a defendant is charged with a third-degree felony, the offense is reclassified as a second-degree felony.

⁴ Criminal offenses are ranked in the Offense Severity Ranking Chart from Level 1 (least severe) to Level 10 (most severe), and are assigned points based on the severity of the offense. s. 921.0022, F.S. If an offense is not listed in the ranking chart, it defaults to a ranking based on the degree of the felony. s. 921.0023, F.S.

⁵ s. 775.31(2), F.S.

⁶ Boza v. Carter, 993 So. 2d 561, 562 (Fla. 1st DCA 2008) (quoting D'Amario v. Ford Motor Co., 806 So.2d 424, 438 (Fla.2001)).

⁸ s. 768.72, F.S.

⁹ Lay v. Kremer, 411 So. 2d 1347, 1349 (Fla. 1st DCA 1982) ("Assault is defined as an intentional, unlawful offer of corporal injury to another by force, or force unlawfully directed toward another under such circumstances as to create a fear of imminent peril, coupled with the apparent present ability to effectuate the attempt.").

 ¹⁰ Paul v. Holbrook, 696 So. 2d 1311, 1312 (Fla. 5th DCA 1997) ("A battery consists of the infliction of a harmful or offensive contact upon another with the intent to cause such contact or the apprehension that such contact is imminent.")
 ¹¹ Gallogly v. Rodriguez, 970 So. 2d 470 (Fla. 2d DCA 2007); see Johnson v. Thigpen, 788 So. 2d 410, 412 (Fla. 1st DCA 2001) (In order to state a cause of action for intentional infliction of emotional distress, the plaintiff must demonstrate that:
 1) the wrongdoer acted recklessly or intentionally; 2) the conduct was extreme and outrageous; 3) the conduct caused the

intentional infliction of emotional distress, would likely apply. However, existing intentional torts may not allow a victim of terrorism to recover damages from individuals or organizations who provided material support to the terrorist.¹²

Civil Remedies for Criminal Practices

Chapter 772, F.S., provides a civil cause of action for persons injured by certain criminal activities. Section 772.104, F.S., provides a civil cause of action for a person who has been injured by "any person who has received proceeds derived . . . from a pattern of criminal activity."¹³ The "criminal activity" for which a defendant may be liable encompasses a broad range of criminal conduct including public assistance fraud, use of explosives, homicide, extortion, and computer-related crimes.¹⁴ Chapter 722, F.S., also provides specific causes of action for a person injured by financial crimes such as theft, fraud, and elderly exploitation, and by certain drug crimes.¹⁵

Although punitive damages are generally not recoverable for claims raised pursuant to ch. 772, F.S., a plaintiff may recover treble damages and is entitled to minimum damages of \$200, or \$1,000 in the case of drug crimes, and attorney fees and court costs.¹⁶ However, a defendant may recover attorney fees and court costs if the court finds that the plaintiff's claim was without substantial fact or legal support.¹⁷

The civil remedies in ch. 772, F.S., do not preclude any other remedy provided by law.¹⁸ In cases where the defendant has been found guilty or pled guilty or nolo contendere to the same criminal act that forms the basis of the plaintiff's civil cause of action pursuant to ch. 772, F.S., the defendant is estopped from denying the essential elements of the criminal activity in the civil case.¹⁹

Effect of Proposed Changes

The bill creates s. 772.13, F.S., to provide a specific civil cause of action for a person injured by an act of terrorism or any crime that facilitated or furthered an act of terrorism. A prevailing plaintiff will be entitled to recover treble damages, minimum damages of \$1,000, and attorney fees and court costs. The cause of action created by the bill is not available to a person whose injuries are the result of his or her participation in the same act that resulted in the act of terrorism or crime that facilitated or furthered the act of terrorism.

If the court finds that the plaintiff raised a claim that lacked support in fact or law, the defendant is entitled to reasonable attorney fees and court costs

In awarding attorney fees and court costs pursuant to newly created s. 772.13, F.S., the court may not consider the ability of the opposing party to pay such fees and costs. Additionally, s. 772.13, F.S., does not limit any right to recover attorney fees or court costs provided under other provisions of law.²⁰

²⁰ See ch. 57, F.S.; Fla. R. Civ. P. Taxation of Costs (2015).

¹² See Boza, 993 So. 2d at 562 ("As a general principle, a party has no legal duty to control the conduct of a third person to prevent that person from causing harm to another.").

¹³ ss. 772.103(1) and 772. 104(1), F.S.

¹⁴ s. 772.102(1), F.S. "Criminal activity" also includes an attempt to commit, conspiring to commit, or soliciting, coercing, or intimidating another person to commit any of the enumerated acts. *Id.* This cause of action is only available if the defendant engages in two or more similar acts of criminal activity within a five-year period. *Id.* at (4).

¹⁵ ss. 772.11 and 772.12, F.S.

¹⁶ ss. 772.104(1),(3), 772.11(1), and 772.12(2), F.S.

¹⁷ s. 772.104(3), F.S.

¹⁸ s. 772.18, F.S.

¹⁹ s. 772.14, F.S.; *J.P. Transp., Inc., v. Fidelity and Cas. Co. of New York*, 750 So. 2d 752, 753 (Fla. 5th DCA 2000); *Peterson v. Therma Building, Inc.*, 958 So. 2d 977, 979 (Fla. 2d DCA 2007).

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B. SECTION DIRECTORY:

Section 1 creates s. 772.13, F.S., related to civil remedy for terrorism or facilitating or furthering terrorism.

Section 2 provides an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
 - 1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
 - 1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
 - 1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On December 2, 2015, the Civil Justice Subcommittee adopted a proposed committee substitute and reported the bill favorably as a committee substitute. The committee substitute differs from the bill as filed by removing the name of the act and creating a new section in ch. 772, F.S., to provide a separate civil cause of action for a person injured by an act of terrorism or any crime that facilitated or furthered an act of terrorism. This analysis is drafted to the committee substitute as passed by the Civil Justice Subcommittee.

FLORIDA HOUSE OF REPRESENTATIVES

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CS/HB 3

2016

1	A bill to be entitled
2	An act relating to civil remedies for terrorism;
3	creating s. 772.13, F.S.; creating a cause of action
4	relating to terrorism; specifying a measure of
5	damages; prohibiting claims by specified individuals;
6	providing for attorney fees and court costs; providing
7	construction; providing an effective date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
10	
11	Section 1. Section 772.13, Florida Statutes, is created to
12	read:
13	772.13 Civil remedy for terrorism or facilitating or
14	furthering terrorism
15	(1) A person who is injured by an act of terrorism as
16	defined in s. 775.30 or a violation of a law for which the
17	penalty is increased pursuant to s. 775.31 for facilitating or
18	furthering terrorism has a cause of action for threefold the
19	actual damages sustained and, in any such action, is entitled to
20	minimum damages in the amount of \$1,000 and reasonable attorney
21	fees and court costs in the trial and appellate courts.
22	(2) A person injured by reason of his or her participation
23	in the same act or transaction that resulted in the act of
24	terrorism or resulted in the defendant's penalty increase
25	pursuant to s. 775.31 may not bring a claim under this section.
26	(3) The defendant is entitled to recover reasonable

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CODING: Words stricken are deletions; words underlined are additions.

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27	attorney fees and court costs in the trial and appellate courts
28	upon a finding that the claimant raised a claim that was without
29	support in fact or law.
30	(4) In awarding attorney fees and court costs under this
31	section, the court may not consider the ability of the opposing
32	party to pay such fees and court costs.
33	(5) This section does not limit a right to recover
34	attorney fees or court costs under other provisions of law.
35	Section 2. This act shall take effect July 1, 2016.

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 3 (2016)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Criminal Justice

Subcommittee

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Representative Hill offered the following:

Amendment

Remove line 34 and insert:

attorney fees or costs under other provisions of law.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 865 Abortion SPONSOR(S): Van Zant and others TIED BILLS: None IDEN./SIM. BILLS: SB 1718

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Keegan	White M
2) Justice Appropriations Subcommittee			
3) Health & Human Services Committee			

SUMMARY ANALYSIS

In 1973, the United States Supreme Court decided *Roe v. Wade*, establishing a fundamental constitutional right to abortion. Current federal constitutional law examines a state's abortion laws under the undue burden test. Restrictions on abortion in Florida, however, are evaluated under the more stringent compelling state interest standard.

Current state statutory law provides that an abortion performed in the first or second trimester of pregnancy is legal. In the third trimester, current law prohibits an abortion from being performed unless:

- Two physicians certify in writing that, in reasonable medical judgment, the termination of the pregnancy
 is necessary to save the woman's life or prevent a serious risk of substantial and irreversible physical
 impairment of a major bodily function of the woman; or
- The physician certifies in writing that, in reasonable medical judgment, there is a medical necessity for legitimate emergency medical procedures for termination of the pregnancy to save the pregnant woman's life or prevent serious risk of imminent substantial and irreversible physical impairment of a major bodily function of the pregnant woman other than a psychological condition, and another physician is not available for consultation.

The bill changes Florida's law on abortion to:

- Define key terms;
- Create a near full prohibition on abortion in any trimester, leaving a narrow exception for the life and health of the mother;
- Provide that performing an abortion, except where authorized, is a first degree felony;
- Repeal numerous sections of statute relating to termination of pregnancy;
- Revise the informed consent requirements for termination of pregnancy procedures, including requiring parental consent before performing an abortion on a minor (which requirement effectively repeals the statutory judicial bypass of parental notice); and
- Make conforming changes.

The Criminal Justice Impact Conference has not yet determined the prison bed impact of the bill. However, according to a preliminary estimate by the Criminal Justice Impact Conference, the bill will have a positive significant prison bed impact on the Department of Corrections (i.e., an increase of 25 or more prison beds).

The bill is effective July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Constitutional Abortion Law

In 1973, *Roe v. Wade* was decided by the U.S. Supreme Court, establishing legal access to abortions throughout the nation.¹ Using a strict scrutiny analysis,² the Court determined that a woman's right to an abortion is part of the fundamental right to privacy guaranteed all persons under the Due Process Clause of the Fourteenth Amendment of the U.S. Constitution.³ Further, the Court found that a state regulation limiting the exercise of this right must be justified by a compelling state interest, and must be narrowly drawn.⁴ The U.S. Supreme Court established a trimester framework for the regulation of abortions, prohibiting most state regulation of abortion in the first trimester while holding that in the third trimester a state could prohibit all abortions except where woman's life or health was at risk.⁵

In 1989, the Florida Supreme Court decided *In re T.W., A Minor*,⁶ establishing a state-specific approach to abortion law under the Florida Constitution's express right to privacy.⁷ The Florida Constitution provides in part, "[e]very natural person has the right to be let alone and free from governmental intrusion into the person's private life except as otherwise provided herein.⁸ The Florida Supreme Court determined that Florida's constitutional right to privacy is "clearly implicated" in a woman's decision whether to terminate her pregnancy.⁹ Specifically, *In re T.W.* held:

[p]rior to the end of the first trimester, the abortion decision must be left to the woman and may not be significantly restricted by the state. Following this point, the state may impose significant restrictions only in the least intrusive manner designed to safeguard the health of the mother. Insignificant burdens during either period must substantially further important state interests....Under our Florida Constitution, the state's interest becomes compelling upon viability.¹⁰

Nineteen years after *Roe v. Wade*, and 3 years after *In re T.W.*, the United States Supreme Court changed the federal standard of review of a state's abortion laws in *Planned Parenthood v. Casey*.¹¹ There, the Court replaced the strict scrutiny standard of *Roe v. Wade* with the undue burden test when evaluating state laws impacting the right to abortion.¹² "An undue burden exists, and therefore a provision of law is invalid, if its purpose or effect is to place substantial obstacles in the path of a woman seeking an abortion before the fetus attains viability."¹³

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¹ Roe v. Wade, 410 U.S. 113 (1973).

² "Strict scrutiny" is a standard of judicial review that is applied when evaluating the constitutionality of infringements on a fundamental right or to the peculiar disadvantage of a suspect class. *Massachusetts Bd. of Retirement v. Murgia*, 427 U.S. 307, 312-13 (1976); *see also A.M. ex rel. McAllum v. Cash*, 585 F.3d 214 (5th Cir. 2009). Under the strict scrutiny standard, the government infringement in question is not entitled to the normal presumption of validity, rather the state must demonstration that the infringement is necessary to promote a compelling government interest. *Burson v. Freeman*, 504 U.S. 191, 220-22 (1992); *Dunn v. Blumstein*, 405 U.S. 330, 338-39 (1972).

³ Roe v. Wade, 410 U.S. at 153-54.

⁴ *Id.* at 155-56.

⁵ Id. at 160-64.

⁶ In re T.W. A Minor, 551 So. 2d 1186 (Fla. 1989).

⁷ Id.

⁸ FLA. CONST. art. 1, s. 23.

⁹ In re T.W., A Minor, 551 So. 2d at 1192.

¹⁰ Id. at 1193-94.

¹¹ Planned Parenthood v. Casey, 505 U.S. 833 (1992).

 $^{^{12}}$ *Id.* at 879.

¹³ *Id.* at 836.

In the years since, the U.S. Supreme Court has found a variety of abortion restrictions to constitute an undue burden. For instance, restrictions which amount to a third party veto on the mother's access to an abortion, such as a spousal notice requirement¹⁴ or a parental consent requirement,¹⁵ constitute an undue burden. Laws that restrict the use of common methods of abortion without demonstrating that they are necessary for the preservation of the health of the mother also constitute an undue burden.¹⁶ While states have a legitimate interest in protecting potential life through the pregnancy term,¹⁷ this interest is only a compelling interest after the fetus becomes viable.¹⁸

In 2000, the United States Supreme Court, in *Stenberg v. Carhart,* affirmed the continued validity of the ruling in *Casey* that a law that furthers the state's legitimate interest in the life of the fetus is nevertheless unconstitutional if the law imposes an undue burden.¹⁹

Importantly, however, Florida's constitutional right of privacy is more robust today than the federal right to privacy. The Florida courts continue to review abortion laws under the compelling state interest standard, rather than the less stringent undue burden standard required under the U.S. Constitution.²⁰

Statutory Abortion Law

Generally

In Florida, abortion is addressed in ch. 390, F.S. It is defined as the termination of a human pregnancy with an intention other than to produce a live birth or to remove a dead fetus.²¹ An abortion must be consensual²² and must be performed by a physician licensed under ch. 458, F.S., or ch. 459, F.S., or a physician practicing medicine or osteopathic medicine in the employment of the United States.²³

Abortion in the First or Second Trimester

In general, there is minimal regulation of abortion in the first and second trimester.

During the 2015 Legislative Session, HB 633 passed and was signed into law.²⁴ The bill amended s. 390.0111(3)(a), F.S., to require a doctor to verbally inform a woman seeking an abortion of statutorily-required information²⁵ while "physically present in the same room," at least 24 hours before the abortion procedure is performed.²⁶ The bill effectively created a 24-hour waiting period for women seeking abortions. Several interested parties filed suit in the Second Circuit Court of Florida in *Gainesville Woman Care, LLC, et al., v. Florida*, seeking to enjoin the state from enforcing the waiting period requirement.²⁷ On June 30, 2015, one day before the law was to take effect, a Circuit Court judge entered an order finding the new law unconstitutional under Florida's right to privacy.²⁸ In holding the provision unconstitutional, the court reaffirmed the more stringent compelling state interest standard

¹⁴ *Id.* at 887-88 (holding that a spousal notification statute was unconstitutional because requiring proof of notification would often be tantamount to giving the husband veto power over the mother's decision).

¹⁵ Planned Parenthood of Cent. Missouri v. Danforth, 428 U.S. 52 (1976); Bellotti v. Baird, 443 U.S. 622 (1979).

¹⁶ Stenberg v. Carhart, 530 U.S. 914, 936-37 (2000).

¹⁷ Webster v. Reproductive Health Servs., 492 U.S. 490 (1989).

¹⁸ City of Akron v. Akron Ctr. for Reproductive Health, Inc., 462 U.S. 416 (1983).

¹⁹ Stenberg v. Carhart, 530 U.S. at 914.

²⁰ North Fla. Women's Health & Counseling Servs., Inc. v. Florida, 866 So. 2d 612, 620-21 (Fla. 2003).

²¹ s 390.011(1), F.S.

 $^{^{22}}$ A termination of pregnancy may not be performed or induced except with the voluntary and informed written consent of the pregnant woman or, in the case of a mental incompetent, the voluntary and informed written consent of her court-appointed guardian. s. 390.0111(3), F.S.

²³ s. 390.0111(2), F.S.

²⁴ ch. 15-118, Laws of Fla.

²⁵ Pursuant to s. 390.011(3)(a)1., F.S., the physician must inform the woman of 1) the nature and risks of undergoing or abstaining from the procedure that a reasonable patient would consider material to making a knowing and willful decision, 2) the estimated gestational age of the fetus, confirmed by an ultrasound that has been taken at the time the procedure is to be performed, and 3) the medical risks the woman and fetus are exposed to by carrying the pregnancy to term.

²⁶ s. 390.011(3)(a), F.S.

 ²⁷ Gainesville Woman Care, LLC, et al., v. Florida, 22 Fla. L. Weekly Supp. 1149 (Fla. 2d Cir. June, 30, 2016).
 ²⁸ Id.

that was established by *In re T.W.*²⁹ In light of this standard, the court determined that this new law created an additional and unjustified burden on a woman's right of privacy under the Right of Privacy Clause³⁰ in the Florida Constitution.³¹ Defendants in the case filed a notice of appeal with Florida's First District Court of Appeal on July 1, 2015, and the case is currently pending before that court.³²

Section 627.64995, F.S., prohibits providing coverage for an abortion³³ with an insurance policy under which coverage is purchased in any part with state or federal funds through an exchange created under the Patient Protection and Affordable Care Act. An exception exists for pregnancies resulting from:

- Rape;
- Incest; or
- A circumstance where a woman has a physical disorder, physical injury, or physical illness, including a life-endangering physical condition caused by or arising from the pregnancy itself, which would, as certified by a physician, place the woman in danger of death unless an abortion is performed.³⁴

A health insurance policy may offer separate coverage for abortions, if the coverage is not purchased in any part with state or federal funds.³⁵

Abortion in the Third Trimester

Section 390.0111, F.S., prohibits an abortion from being performed in the third trimester³⁶ unless:

- Two physicians certify in writing that, in his or her reasonable medical judgment, the termination of the pregnancy is necessary to save the woman's life or prevent a serious risk of substantial and irreversible physical impairment of a major bodily function of the woman;³⁷ or
- A physician certifies in writing that, in his or her reasonable medical judgment, there is a medical necessity for legitimate emergency medical procedures for termination of the pregnancy to save the pregnant woman's life or prevent serious risk of imminent substantial and irreversible physical impairment of a major bodily function of the pregnant woman other than a psychological condition, and another physician is not available for consultation.³⁸

Section 390.0111(10), F.S., specifies that any person who willfully performs, or actively participates in, a termination of pregnancy procedure in violation of the requirements of s. 390.0111, F.S.,³⁹ or s. 390.01112, F.S.,⁴⁰ commits a third degree felony.⁴¹ If doing so results in the death of the woman, the person commits a second degree felony.⁴²

Parental Notice and Consent of Abortion by a Minor

In general, no medical procedure may be performed on a minor without the consent of the parents. However, there are two exceptions: a medical emergency,⁴³ and a minor female may consent to an abortion.⁴⁴ Where a minor female consents on her own to an abortion, s. 390.01114, F.S., requires that

³⁷ "Physical impairment of a major bodily function" does not include a psychological condition. s. 390.0111(1)(b), F.S.

⁴¹ A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. ss. 775.082 and 775.083, F.S.

²⁹ *Id.* at 1150.

³⁰ Art. I, sec. 23, FLA. CONST.

³¹ Gainesville Women Care, et al., v. Florida, at 1151.

³² *Id.* at 1149 (*editor*'s note).

³³ For purposes of this section, "abortion" is defined pursuant to s. 390.011(1), F.S., discussed in detail above.

³⁴ s. 627.64995(1), F.S.

³⁵ s. 627.64995(2), F.S.

³⁶ s. 390.011(11), F.S., defines "third trimester" as the weeks of pregnancy after the 24th week of pregnancy.

³⁸ s. 390.0111(1), F.S.

³⁹ This prohibition does not apply to subsections (3) (relating to consent), (7) (relating to disposition of fetal remains), and (12), relating to infants born alive.

⁴⁰ Section 390.01112, F.S., relates to the termination of pregnancies during viability.

⁴² A second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine. ss. 775.082 and 775.083, F.S.

⁴³ s. 743.064, F.S.

⁴⁴ s. 743.065, F.S.

the parents of the minor be given advance notice of the abortion procedure to be performed on the minor, with two exceptions: where there is a medical emergency or where a court waives the parental notification requirement. The judicial waiver procedure is required by article X, s. 22 of the state constitution.

Office of Adoption and Child Protection

Section 39.001(9), F.S., establishes the Office of Adoption and Child Protection (OACP) within the Executive Office of the Governor to create a comprehensive approach to promoting adoption, supporting adoptive families, and preventing child abuse, abandonment, and neglect.⁴⁵ The OACP handles a wide variety of responsibilities, such as:

- Overseeing the preparation and implementation of the comprehensive state plan for the promotion of adoption, support of adoptive families, and prevention of abuse, abandonment, and neglect of children, pursuant to s. 39.001(10), F.S.;
- Providing continuing professional education and training in the prevention of child abuse and neglect; and
- Securing funding for the promotion of adoption, support of adoptive families, and child abuse prevention.

While the OACP has a primary focus of promoting adoption, the OACP is not currently required to maintain databases of information related to legal adoption assistance, or provide such information to the public.

Contraceptives

"Emergency contraception" (EC) is any device or drug that is used as a method to prevent pregnancy after unprotected sexual intercourse.⁴⁶ An "abortifacient" is any device or drug that acts *after* implantation of a zygote⁴⁷ in the uterus.⁴⁸ Reliable scientific research does not indicate that contraceptives, including EC, act as an abortifacient.⁴⁹ However, there are differing scientific views on the implantation of a zygote.

The Western Journal of Medicine published an article in 2002 concluding that certain ECs may act, in part, to prevent the implantation of a zygote;⁵⁰ however, the article conceded that the precise mechanism for how these contraceptives work has not been determined.⁵¹ A more recent article published in Ethics & Medicine in 2012 found that the prevailing scientific conclusion about compliant combination oral contraceptive⁵² use was that such agents do not have any measureable effect once fertilization has occurred.⁵³ The article recognized that the scientific conclusions regarding ECs were not as clear, but after a review of the available research, determined that there is a lack of any substantial evidence for post-fertilization effects.⁵⁴ In spite of these peer-reviewed conclusions, the

http://www.medicinenet.com/script/main/art.asp?articlekey=6074 (last visited Jan. 19, 2016).

⁴⁵ s. 39.001(9)(a), F.S.

⁴⁶ Marisa N. Mendez, *Emergency Contraception: A Review of Current Oral Options*, 176.3 WEST. J. MEDICINE 188, 188 (May 2002). ⁴⁷ A "zygote" is the cell created by the union of a sperm cell and an ovum. MEDICINENET, *Definition of Zygote*,

⁴⁸ Mendez, *supra* note 46.

⁴⁹ Pam Belluck, Abortion Qualms on Morning-After Pill May be Unfounded, THE NEW YORK TIMES (June 5, 2012),

http://www.nytimes.com/2012/06/06/health/research/morning-after-pills-dont-block-implantation-science-suggests.html?_r=0 (last visited Jan. 18, 2016).

⁵⁰ Mendez, *supra* note 46 (stating that ECs are thought to act primarily by inhibiting or disrupting ovulation, and may also act by interfering with transport of the ova and/or sperm, or by preventing implantation by changing the structure of the endometrium). ⁵¹ Mendez, *supra* note 46 (stating that the "precise mechanism of action of [the emergency contraceptive pills available on the market] has not been fully elucidated...").

⁵² A combination oral contraceptive, often known as "the pill," is an oral contraceptive that contains estrogen and progestin. EC. MAYO CLINIC, *Combination Birth Control Pills*, http://www.mayoclinic.org/tests-procedures/combination-birth-control-pills/basics/definition/prc-20014056 (last visited Jan. 18, 2016); see Lewis, et al., *infra* note 53.

⁵³ Jeffrey D. Lewis, et al., *Abortifacient Potential of Emergency Contraceptives*, 28.3 ETHICS & MEDICINE: AN INTERNATIONAL JOURNAL OF BIOETHICS 113 (Fall 2012).

United States Food and Drug Administration (FDA) currently labels both commonly-used ECs, Plan B (0.75mg levonorgestrel) and Plan B One-Step (1.5mg levonorgestrel) tablets as possibly interfering with implantation of a zygote in the uterus.⁵⁵

Effect of the Bill

The bill provides numerous whereas clauses related to the subject of the bill, as well as a statement of legislative intent.

The bill provides the following definitions:

- "Abortion" means the termination of human pregnancy with an intention other than to produce a live birth or to remove a fetus that has died of natural causes.
- "Human life" means a human person and is the biological development of the species homo sapiens that begins when a human egg is fertilized by a human sperm and continues to develop as a living organism.
- "Induced abortion" means a medically initiated termination of a human pregnancy with the intent to kill a living human organism, zygote, embryo, or fetus. For purposes of this subsection, the term "medically initiated" means the ingestion or administration of pharmaceutical abortifacients by any means, performance of a surgical procedure, or use of any device or instrument and any combination thereof.
- "Medical emergency" means a condition that, on the basis of a physician's good faith clinical judgment, so complicates the medical condition of a patient as to necessitate the immediate termination of her pregnancy to avert her death, or for which a delay in the termination of her pregnancy will create serious risk of substantial and irreversible impairment of a major bodily function or unreasonably reduce the likelihood of successful treatment of a life-threatening disease.
- "Patient" means the woman or minor upon whom an abortion or termination of pregnancy is to be performed or induced.
- "Physician" means a physician licensed under ch. 458, F.S., or ch. 459, F.S., or a physician practicing medicine or osteopathic medicine in the employment of the United States who is attending to the patient.
- "Pregnancy" means the process by which a human egg is fertilized by a human sperm and continues to develop.
- "Reasonable medical judgment" means a medical judgment made by a practicing physician, knowledgeable about the case and the treatment possibilities with respect to the medical conditions involved.
- "Termination of pregnancy" means the termination of a human pregnancy under circumstances not prohibited by this chapter.
- "Viable" or "viability" means the stage of fetal development when, in the judgment of the
 physician, based on the particular facts of the case before him or her and in light of the most
 advanced medical technology and information available, there is a reasonable probability of
 sustained survival of the unborn human person outside his or her mother's womb with or without
 artificial support.

The bill prohibits induced abortions during the entire term of any pregnancy for any purpose, except as provided in s. 390.01112, F.S. The bill provides criminal penalties for violations of this section, as follows:

• A person who induces an abortion or performs, attempts to perform, or assists another in the performance of an induced abortion on another person commits a first degree felony.⁵⁶

⁵⁵ U.S. FOOD & DRUG ADMIN., *Plan B (0.75mg levonorgestrel) and Plan B One-Step (1.5 mg levonorgestrel) Tablets Information*, http://www.fda.gov/Drugs/DrugSafety/PostmarketDrugSafetyInformationforPatientsandProviders/ucm109775.htm (last visted Jan. 18, 2016).

- A person who during the course of performing an induced abortion on another person inflicts serious bodily injury on the person commits a life felony.⁵⁷
- A person who during the course of performing an induced abortion on another person inflicts serious bodily injury on the person which results in the death of the person commits a life felony.
- A person who operates any facility, business, or service from any location within this state for the purpose of providing induced abortion services commits a first degree felony.

The bill prohibits performing a termination of pregnancy on any human being unless one of the following exceptions is met:

- Two physicians certify in writing that, to a reasonable degree of medical certainty, the termination of the pregnancy is necessary to prevent the death of the patient;
- Two physicians certify in writing that, to a reasonable degree of medical certainty, the • termination of pregnancy is necessary because to continue the pregnancy would unreasonably reduce the likelihood of successful treatment of an already life-threatening disease of the patient; or
- The attending physician certifies in writing that one of the aforementioned medical emergencies • existed and another physician was not available for consultation before the time necessary to perform the termination of pregnancy. The physician's written certification must clearly describe the details of the medical emergency in the patient's medical records.

Violation of these requirements by a physician may also be punished by professional disciplinary action under ss. 458.331, F.S., or 459.015, F.S.

The bill amends the informed consent requirements for terminations of pregnancy as follows:

- Requires voluntary informed written consent of the minor patient's parent or legal guardian before performing an abortion.
- Adds the court-appointed guardian of a mentally incompetent patient or the parent or legal guardian of a minor patient to the parties who can be provided with the information and materials required to be provided by the physician at least 24 hours prior to an abortion.
- Repeals the provision prohibiting the person performing the required pre-abortion ultrasound from offering the opportunity to view the images or hear the explanation of the images in qualifying cases of rape, incest, domestic violence, human trafficking, or medical need.
- Removes the provision waiving the 24-hour waiting period in gualifying cases of rape, incest, domestic violence, or human trafficking.
- Adds the following to the list of printed materials that must be provided to a woman at least 24 hours before an abortion:
 - An accurate estimate of the stage of biological development, gestational age, length. weight, and viability of the unborn human person.
 - The address and telephone number of the Office of Adoption and Child Protection within 0 the Executive Office of the Governor and information on the existence of a statewide list of attorneys available to provide volunteer legal services for adoption.
- Expands the defenses available to a physician subject to professional disciplinary action for a violation of the informed consent provisions in s. 390.0111(5), F.S., to include circumstances that would unreasonably reduce the successful treatment of an already life-threatening disease of the patient.

The bill makes the following miscellaneous changes:

Adds professional disciplinary action under s. 458.331, F.S., or s. 459.015, F.S., as a penalty for physicians who violate s. 390.0111(6), F.S., relating to prohibitions against experimentation on a fetus.

⁵⁷ A life felony committed on or after July 1, 1995, is punishable by a term of imprisonment for life or by imprisonment for a term of years not exceeding life imprisonment and a \$15,000 fine. ss. 775.082 and 775.083, F.S. STORAGE NAME: h0865.CRJS DATE: 1/22/2016

- Increases the penalty for failure to dispose of fetal remains in accordance with the rules of the Department of Health from a second degree misdemeanor⁵⁸ to a third degree felony.
- Creates an exception to the prohibitions in s. 390.0111, F.S., for performance of procedures which terminate a pregnancy in order to deliver a live child or to remove a dead child whose demise was not the result of a termination of pregnancy or an induced abortion from the patient's body.
- Requires any physician or authorized personnel of a medical facility who learns that a patient wishes to obtain an abortion, or who had a termination of pregnancy where the fetus survived, must provide the patient with information concerning the availability of adoption for the child. This may be accomplished by providing contact information for the OACP.
- Provides authorization for the Department of Health and the Agency for Healthcare Administration to adopt rules.
- Subjects a physician who violates s. 390.01112, F.S. to professional disciplinary action under ss. 458.331 and 459.015, F.S.
- Requires that a termination of pregnancy be performed in a hospital or medical establishment.
- Makes it a first degree felony to knowingly and willfully misrepresent the gestational age or stage of fetal development of a viable fetus once viability has been determined.

The bill establishes legislative intent to provide assistance to women and minors with unwanted pregnancies who would have obtained an abortion if doing so were legal. The bill also requires the OACP to create and manage a statewide list of attorneys that provide volunteer adoption services, and have deposited, directed, and budgeted in the full amount for use by the office, all moneys received by or otherwise awarded to the state from the Federal Government, the U.S. Treasury, or any other federal agency as a result of efforts made by the office to provide legal or other services for adoption.

The bill repeals the following sections:

- Sections 390.0111(4), F.S., relating to standards of medical care owed to the infant in a third trimester abortion; s. 390.0111(5), F.S., prohibiting partial birth abortion; s. 390.0111(10), F.S., relating to penalties for violations of s. 390.0111, F.S.; and s. 390.0000(11), F.S., creating a civil cause of action against a person who performs a partial birth abortion.
- Section 390.01114, F.S., the Parental Notice of Abortion Act, and the corresponding provision in s. 27.511(5)(a), F.S., providing private counsel to attend judicial bypass hearings.
- Section 390.01116, F.S., providing a public record exemption for identifying information of a minor petitioning a circuit court under s. 390.01114, F.S.
- Section 390.0112, F.S., providing reporting requirements for medical facilities in which any pregnancy termination is performed.
- Section 390.012, F.S., providing regulations for disposal of fetal remains.
- Section 390.014, F.S., providing licensing requirements and restrictions for clinics that provide termination of pregnancy procedures.
- Section 390.015, F.S., providing requirements for applying for a license to operate an abortion clinic.
- Section 390.018, F.S., providing for fines against abortion clinics.
- Section 390.025, F.S., providing regulations applicable to abortion referral or counseling agencies.
- Section 782.30, F.S., providing a short title for ss. 782.30-782.36, F.S., the Partial Birth Abortion Act.
- Section 782.32, F.S., providing definitions for "partially born," "living fetus," and "suction or sharp curettage abortion."
- Section 782.34, F.S., providing a prohibition against partial birth abortion.
- Section 782.36, F.S., providing exceptions to the prohibition against partial birth abortion.

⁵⁸ A second degree misdemeanor is punishable by up to 60 days in jail and a \$500 fine. ss. 775.082 and 775.083, F.S. **STORAGE NAME**: h0865.CRJS **DATE**: 1/22/2016

The bill prohibits specified health insurance policies for which coverage is purchased in any part with state or federal funds through the exchange created under the Patient Protection and Affordable Care Act, from being used to cover an induced abortion or a termination of pregnancy. The bill also removes the current exception under these sections for cases of rape, incest, or where the woman suffers from a physical disorder, physical injury, or physical illness, which is certified by a physician to place the woman in danger of death unless an abortion is performed.

The bill removes references to sections of statute repealed by the bill and changes statutory citations to conform to other changes in the bill.

The bill is effective on July 1, 2016.

B. SECTION DIRECTORY:

Section 1. Provides the act may be cited as the "Florida for Life Act."

Section 2. Provides legislative findings.

Section 3. Amends s. 390.011, F.S., relating to definitions.

Section 4. Amends s. 390.0111, F.S., relating to abortion unlawful; termination of pregnancies; circumstances authorized.

Section 5. Amends s. 390.01112, F.S., relating to termination of pregnancies during viability.

Section 6. Amends s. 39.001, F.S., relating to purposes and intent; personnel standards and screening.

Section 7. Repeals ss. 390.01114, 390.01116, 390.0112, 390.012, 390.014, 390.015, 390.018, 390.025, 782.30, 782.32, 782.34, and 782.36, F.S.

Section 8. Amends s. 27.511, F.S., offices of criminal conflict and civil regional counsel; legislative intent; qualifications; appointment; duties.

Section 9. Amends s. 627.64995, F.S., relating to restrictions on use of state and federal funds for state exchanges.

Section 10. Amends s. 627.6699, F.S., relating to Employee Health Care Access Act.

Section 11. Amends s. 627.66996, F.S., relating to restrictions on use of state and federal funds for state exchanges.

Section 12. Amends s. 641.31099, F.S., relating to restrictions on use of state and federal funds for state exchanges.

Section 13. Amends s. 743.065, F.S., relating to unwed pregnant minor or minor mother; consent to medical services for minor or minor's child valid.

Section 14. Amends 743.067, F.S., relating to unaccompanied homeless youths.

Section 15. Amends s. 765.113, F.S., relating to restrictions on providing consent.

Section 16. Provides an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have a fiscal impact on state revenues.

2. Expenditures:

The Criminal Justice Impact Conference has not yet determined the prison bed impact of the bill. However, according to a preliminary estimate by the Criminal Justice Impact Conference, the bill will have a positive significant prison bed impact on the Department of Corrections (i.e., an increase of 25 or more prison beds).

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
 - 1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

2. Expenditures:

The bill increases the penalty for failure to dispose of fetal remains from a second degree misdemeanor to a third degree felony. Thus, the bill may have a negative jail bed impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill creates a broad prohibition against abortion, which will reduce or completely eliminate business revenue for businesses engaged in providing abortion services. Such businesses may suffer losses related to the cost of equipment, licenses, personnel training and retention, and overhead expenses.

D. FISCAL COMMENTS:

None.

III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
 - 1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

Right to privacy under the Florida Constitution

The bill prohibits abortion except in narrow circumstances implicating the life and health of the mother. The bill also prohibits operation of a business to provide abortion services, even for the life or health of the mother, effectively eliminating access to abortion. Florida's constitutional right to privacy is "clearly implicated" in a woman's decision whether to terminate her pregnancy.⁵⁹ The

Florida Supreme Court has repeatedly held that burdens on abortion must meet the compelling state interest standard in order to comply with the Florida Constitution.⁶⁰

Right to privacy under the U.S. Constitution

The bill prohibits abortion except in narrow circumstances implicating the life and health of the mother. Roe v. Wade established the fundamental right to abortion.⁶¹ After the U.S. Supreme Court's decision in *Planned Parenthood v. Casey*, this fundamental right is evaluated under the U.S. Constitution using the undue burden test.⁶² A law governing abortion is struck down as an undue burden "if its purpose or effect is to place substantial obstacles in the path of a woman seeking an abortion before the fetus attains viability."63

The bill creates a first degree felony for any person to "operate any facility, business, or service from any location within this state for the purpose of providing induced abortion services" but does not create an exception for induced abortions that are performed in accordance with the life and health of the mother exception in s. 390.01112, F.S. Therefore, the prohibition against any person operating a facility, business, or service to perform such legal abortions appears to effectively eliminate all access to abortions for any reason, including an abortion necessary to save the life or health of the mother. The U.S. Supreme Court has established that a state may not restrict access to an abortion at any time during the pregnancy if the abortion is "necessary, in appropriate medical judgment, for the preservation of the life or health of the mother."64

Specific Right of a Minor to Abortion

Separate and apart from the right of any woman to an abortion that is presumed to be a part of the right of privacy found in art. I, s. 23 of the state constitution, the state constitution specifically provides abortion rights for minors. Art. X, s. 22 of the state constitution reads:

SECTION 22. Parental notice of termination of a minor's pregnancy.--The Legislature shall not limit or deny the privacy right guaranteed to a minor under the United States Constitution as interpreted by the United States Supreme Court. Notwithstanding a minor's right of privacy provided in Section 23 of Article I, the Legislature is authorized to require by general law for notification to a parent or guardian of a minor before the termination of the minor's pregnancy. The Legislature shall provide exceptions to such requirement for notification and shall create a process for judicial waiver of the notification.

B. RULE-MAKING AUTHORITY:

The bill amends s. 390.0111, F.S., to authorize the Agency for Healthcare Administration to adopt rules pursuant to ss. 120.536(1) and 120.54, F.S., to implement s. 390.0111, F.S., except for subsection (7). The bill also authorizes the Department of Health to adopt rules pursuant to ss. 120.536(1) and 120.54, F.S. to implement s. 390.0111(7), F.S.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The whereas clauses make a wide variety of statements that cannot be conclusively verified. The facts asserted by the whereas clauses may warrant review.

⁶⁴ Ayotte v. Planned Parenthood of N. New England, 546 U.S. 320 (2006) (quoting Planned Parenthood v. Casev, 505 U.S. at 880); Gonzales v. Carhart, 550 U.S. 124 (2007). STORAGE NAME: h0865.CRJS

⁶⁰ North Fla. Women's Health & Counseling Servs., Inc. v. Florida, 866 So. 2d 612, 620-21 (Fla. 2003); In re T.W., 551 So. 2d at 1186.

⁶¹ Roe v. Wade, 410 U.S. 113 (1973).

⁶² Planned Parenthood v. Casev, 505 U.S. 833 (1992).

⁶³ Planned Parenthood, 505 U.S. at 836.

The bill's definition of abortion makes it a first degree felony to remove a dead fetus that died of unnatural causes, which could include many events, such as involvement in a car accident or blunt force trauma to the mother's abdomen.

The bill's definition of "human life" includes a zygote that has not yet implanted. As discussed above, there is disagreement whether certain ECs may prevent a zygote from implanting in the uterus. The bill could prohibit the use and administration of ECs.

The bill provides a definition of "medical emergency," but in s. 390.0111(3)(c), F.S., the bill refers to medical emergencies as described in s. 390.0111, F.S., which is inconsistent with the definition of the term created by the bill in s. 390.011, F.S.

The bill amends s. 390.0111(1), F.S. to prohibit induced abortions for any purpose, *except as provided in s. 390.01112, F.S.* In subsection (3), the bill specifically provides a life and health of the mother exception to the prohibition against induced abortions. Because subsection (1) only makes an exception for s. 390.01112, F.S., the life and health exception created in (3) cannot be applied.

The bill creates a first degree felony for any person to "operate any facility, business, or service from any location within this state for the purpose of providing induced abortion services" but does not create an exception for induced abortions that are performed in accordance with the life and health of the mother exception in s. 390.01112, F.S. Therefore, the prohibition against any person operating a facility, business, or service to perform such legal abortions effectively eliminates access to such abortions.

Historically, most bills regarding criminal offenses have an effective date of October 1, whereas this bill has an effective date of July 1.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

2016

1	A bill to be entitled
2	An act relating to abortion; creating the "Florida for
3	Life Act"; creating s. 390.0001, F.S.; providing
4	legislative findings regarding abortion; amending s.
5	390.011, F.S.; revising and providing definitions;
6	amending s. 390.0111, F.S.; prohibiting inducing an
7	abortion or performing, attempting to perform, or
8	assisting in an induced abortion; providing criminal
9	penalties; prohibiting inflicting serious bodily
10	injury on a person in the course of performing an
11	abortion; providing criminal penalties; providing
12	enhanced criminal penalties if the serious bodily
13	injury results in death; prohibiting operation of any
14	facility, business, or service for the purpose of
15	providing induced abortion services; providing
16	criminal penalties; prohibiting termination of a
17	pregnancy unless specified conditions are met;
18	requiring that a termination of pregnancy be performed
19	only by a physician; requiring voluntary, informed
20	consent for a termination of pregnancy; deleting an
21	exemption from the requirement to view an ultrasound
22	for women who are the victims of rape, incest,
23	domestic violence, or human trafficking or for women
24	who have a serious medical condition; deleting a
25	provision authorizing a physician to provide certain
26	information within a specified timeframe if the
1	Page 1 of 31

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2016

27	patient presents certain documentation that she is a
28	victim of rape, incest, domestic violence, or human
29	trafficking; providing an exception for medical
30	emergencies; providing for documentation of a medical
31	emergency; providing that violations may subject
32	physicians to discipline under specified provisions;
33	prohibiting fetal experimentation; providing an
34	exception; requiring that fetal remains be disposed of
35	according to specified standards; providing criminal
36	penalties; excluding specified procedures from
37	applicability of this section; requiring physicians
38	and personnel at a medical facility to provide certain
39	women and minors who have been treated by the facility
40	with information regarding adoption and access to a
41	statewide list of attorneys available to provide
42	volunteer legal services for adoption; authorizing the
43	Agency for Health Care Administration and the
44	Department of Health to adopt rules; amending s.
45	390.01112, F.S.; providing grounds for disciplinary
46	action against a physician performing a termination of
47	pregnancy during viability under certain
48	circumstances; specifying where a termination of
49	pregnancy during viability may be performed;
50	prohibiting misrepresentation of the gestational age
51	or developmental stage of a viable fetus in any
52	medical record or failure to use the prescribed
I	Dogo 2 of 21

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2016

53	standard of care on a viable fetus by a physician;
54	providing criminal penalties; amending s. 39.001,
55	
56	
57	pregnancies; requiring the Office of Adoption and
58	Child Protection to create and manage a statewide list
59	of attorneys providing volunteer adoption services for
60	women and minors with unwanted pregnancies who would
61	have selected abortion, if lawful, rather than
62	adoption; providing that the full amount of all
63	federal moneys received by the state as a result of
64	efforts made by the office to provide legal and other
65	services for adoption are deposited, directed, and
66	budgeted for use by the office; repealing ss.
67	390.01114, 390.01116, 390.0112, 390.012, 390.014,
68	390.015, 390.018, and 390.025, F.S., relating to
69	provisions regulating the termination of pregnancies
70	and definitions applying thereto, the Parental Notice
71	of Abortion Act, public records exemptions for
72	identifying information regarding minors seeking a
73	waiver of notice requirements under such act,
74	reporting requirements for terminated pregnancies, the
75	licensure and operation of abortion clinics, the
76	disposal of fetal remains, the imposition of
77	administrative fines for violations by abortion
78	clinics, and provisions regulating abortion referral
1	Page 2 of 21

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2016

79	or counseling agencies and prescribing penalties for
80	violations by such agencies; repealing ss. 782.30,
81	782.32, 782.34, and 782.36, F.S., relating to the
82	Partial-Birth Abortion Act and the short title,
83	definitions, criminal penalties for the intentional
84	killing of a living fetus while that fetus is
85	partially born, and exceptions to such act; amending
86	s. 27.511, F.S.; conforming language relating to
87	court-appointed counsel for minors under the Parental
88	Notice of Abortion Act to the repeal of s. 390.01114,
89	F.S.; amending ss. 627.64995, 627.6699, 627.66996, and
90	641.31099, F.S.; providing restrictions on use of
91	state and federal funds for state exchanges that
92	provide coverage for induced abortions and
93	terminations of pregnancies under certain conditions;
94	amending ss. 743.065, 743.067, and 765.113, F.S.;
95	conforming cross-references; providing an effective
96	date.
97	
98	Be It Enacted by the Legislature of the State of Florida:
99	
100	Section 1. This act may be cited as the "Florida for Life
101	Act."
102	Section 2. Section 390.0001, Florida Statutes, is created
103	to read:
104	390.0001 Legislative findings regarding abortion
I	Page 4 of 31

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2016

105	(1) The Legislature acknowledges that all persons are
106	endowed by their Creator with certain unalienable rights, and
107	that first among these is their right to life.
108	(2) The Legislature finds that all human life comes from
109	the Creator, has an inherent value that cannot be quantified by
110	man, and begins at the earliest biological development of a
111	fertilized human egg.
112	(3) The Legislature finds that the United States
113	Constitution expresses no qualification for, or limitation on,
114	the protection of human life by laws passed by state
115	legislatures which regard human life as the most fundamental
116	gift from God and deserving of paramount importance among all
117	other unalienable rights expressed or implied in the United
118	States Constitution.
119	(4) The Legislature finds that personal liberty is not a
120	license to kill or otherwise destroy any form of human life
121	under any provision of the United States Constitution.
122	(5) The Legislature finds that once human life begins,
123	there is a compelling state interest in protecting its
124	development from that moment through birth. Any act of a person
125	detrimental to unborn human life, when not necessary in defense
126	of the life of the mother bearing such unborn human life, which
127	unnaturally terminates that unborn human life is a deprivation
128	of that unborn human's unalienable right to life.
129	(6) The Legislature finds that the establishment of
130	viability as the point at which the state may restrict
1	

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a.

2016

131	abortions, as well as the "undue burden" standard of Planned
132	Parenthood of Southern Pennsylvania v. Casey, 505 U.S. 833
133	(1992) is arbitrary and provides inadequate guidance for this
134	state to enact meaningful protections for unborn human life.
135	(7) The Legislature finds that the health exception
136	required of post-viability abortion regulations inadequately
137	protects the health of women and minors seeking post-viability
138	abortions and impedes the state's protection of viable unborn
139	human life.
140	(8) The Legislature finds that the people of Florida seek
141	to protect all human life and prohibit unnecessary abortion
142	through the exercise of their right to self-government.
143	(9) The Legislature urges the United States Supreme Court
144	to overturn Roe v. Wade, 410 U.S. 113 (1973), and Planned
145	Parenthood of Southern Pennsylvania v. Casey, 505 U.S. 833
146	(1992).
147	Section 3. Section 390.011, Florida Statutes, is amended
148	to read:
149	390.011 Definitions.—As used in this chapter, the term:
150	(1) "Abortion" means the termination of human pregnancy
151	with an intention other than to produce a live birth or to
152	remove a dead fetus that has died of natural causes.
153	(2) "Abortion clinic" or "clinic" means any facility <u>,</u>
154	location, or structure in which abortions are performed. The
155	term does not include :
156	(a) a hospital <u>or medical establishment, as defined in</u>
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2016

157	subsection (6); or
158	(b) A physician's office, provided that the office is not
159	used primarily for the performance of abortions.
160	(3) "Agency" means the Agency for Health Care
161	Administration.
162	(4) "Born alive" means the complete expulsion or
163	extraction from the mother of a human infant, at any stage of
164	development, who, after such expulsion or extraction, breathes
165	or has a beating heart, or definite and voluntary movement of
166	muscles, regardless of whether the umbilical cord has been cut
167	and regardless of whether the expulsion or extraction occurs as
168	a result of natural or induced labor, caesarean section, induced
169	abortion, or other method.
170	(5) "Department" means the Department of Health.
171	(6) "Hospital" means a <u>medical establishment</u> facility as
172	defined in s. 395.002(12) and licensed under chapter 395 and
173	part II of chapter 408.
174	(7) "Human life" means a human person and is the
175	biological development of the species homo sapiens that begins
176	when a human egg is fertilized by a human sperm and continues to
177	develop as a living organism. For the purposes of this chapter,
178	the terms "human life" and "human person" may be used
179	interchangeably.
180	(8) "Induced abortion" means a medically initiated
181	termination of a human pregnancy with the intent to kill a
182	living human organism, zygote, embryo, or fetus. For purposes of

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this subsection, the term "medically initiated" means the 183 184 ingestion or administration of pharmaceutical abortifacients by any means, performance of a surgical procedure, or use of any 185 186 device or instrument and any combination thereof. 187 (9) "Medical emergency" means a condition that, on the basis of a physician's good faith clinical judgment, so 188 189 complicates the medical condition of a patient as to necessitate 190 the immediate termination of her pregnancy to avert her death, 191 or for which a delay in the termination of her pregnancy will 192 create serious risk of substantial and irreversible impairment 193 of a major bodily function or unreasonably reduce the likelihood 194 of successful treatment of a life-threatening disease. 195 (10) (7) "Partial-birth abortion" means a termination of 196 pregnancy in which the physician performing the termination of 197 pregnancy partially vaginally delivers a living fetus and then 198 kills before killing the fetus before and completing the 199 delivery. 200 (11)"Patient" means the woman or minor upon whom an 201 abortion or termination of pregnancy is to be performed or 202 induced. 203 (12) (8) "Physician" means a physician licensed under 204 chapter 458 or chapter 459 or a physician practicing medicine or 205 osteopathic medicine in the employment of the United States who 206 is attending to the patient. "Pregnancy" means the process by which a human egg is 207 (13)208 fertilized by a human sperm and continues to develop. Page 8 of 31

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209	(14) (9) "Reasonable medical judgment" means a medical
210	judgment that would be made by a <u>practicing</u> reasonably prudent
211	physician, knowledgeable about the case and the treatment
212	possibilities with respect to the medical conditions involved.
213	(15) (10) "Standard medical measure" means the medical care
214	that a physician would provide based on the particular facts of
215	the pregnancy, the information available to the physician, and
216	the technology reasonably available in a hospital, as defined in
217	s. 395.002, with an obstetrical department, to preserve the life
218	and health of the fetus, with or without temporary artificial
219	life-sustaining support, if the fetus were born at the same
220	stage of fetal development.
221	(16) "Termination of pregnancy" means the termination of a
222	human pregnancy under circumstances not prohibited by this
223	chapter.
224	(17) (11) "Third trimester" means the weeks of pregnancy
225	after the 24th week of pregnancy.
226	(18) (12) "Viable" or "viability" means the stage of fetal
227	development when, in the judgment of the physician, based on the
228	particular facts of the case before him or her and in light of
229	the most advanced medical technology and information available,
230	there is a reasonable probability of sustained survival of the
231	unborn human person outside his or her mother's womb with or
000	
232	without artificial support the life of a fetus is sustainable
232	without artificial support the life of a fetus is sustainable outside the womb through standard medical measures.

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234 Section 4. Section 390.0111, Florida Statutes, is amended 235 to read: 390.0111 Abortion unlawful; termination of pregnancies; 236 237 circumstances authorized.-238 (1) INDUCED ABORTION PROHIBITED; PENALTIES.-239 (a) Induced abortion for any purpose is unlawful, except 240 as provided in s. 390.01112. Any person who induces an abortion 241 or performs, attempts to perform, or assists another in the 242 performance of an induced abortion on another person commits a 243 felony of the first degree, punishable as provided in s. 244 775.082, s. 775.083, or s. 775.084. 245 (b) Any person who during the course of performing an 246 induced abortion on another person inflicts serious bodily 247 injury on the person commits a felony of the first degree, 248 punishable by imprisonment for a term of years not exceeding life, as provided in s. 775.082, s. 775.083, or s. 775.084. 249 250 (c) Any person who during the course of performing an 251 induced abortion on another person inflicts serious bodily 252 injury on the person which results in the death of the person 253 commits a life felony, punishable as provided in s. 775.082, s. 254 775.083, or s. 775.084. 255 (2) OPERATING ABORTION CLINICS AND SERVICES PROHIBITED.-A 256 person or persons who operate any facility, business, or service 257 from any location within this state for the purpose of providing 258 induced abortion services commits a felony of the first degree,

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259	punishable by imprisonment for a term of years not exceeding
260	life, as provided in s. 775.082, s. 775.083, or s. 775.084.
261	(3) (1) TERMINATION OF PREGNANCY IN THIRD TRIMESTER; WHEN
262	ALLOWED.— <u>A</u> No termination of pregnancy <u>may not</u> shall be
263	performed on any human being in the third trimester of pregnancy
264	unless one of the following conditions is met:
265	(a) Two physicians certify in writing that, <u>to a</u>
266	reasonable degree of medical certainty in reasonable medical
267	judgment, the termination of the pregnancy is necessary to
268	prevent the death of the patient; save the pregnant woman's life
269	or avert a serious risk of substantial and irreversible physical
270	impairment of a major bodily function of the pregnant woman
271	other than a psychological condition.
272	(b) <u>Two physicians certify</u> The physician certifies in
273	writing that, to a reasonable degree of medical certainty, the
274	termination of pregnancy is necessary because to continue the
275	pregnancy would unreasonably reduce the likelihood of successful
276	treatment of an already life-threatening disease of the patient;
277	or
278	(c) The attending physician certifies in writing that a
279	medical emergency existed as described in paragraph (a) or
280	paragraph (b) and another physician was not available for
281	consultation before the time necessary to perform the
282	termination of pregnancy. The physician's written certification
283	must clearly describe the details of the medical emergency in
284	the patient's medical records.
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285 286 Violation of this subsection by a physician constitutes grounds 287 for disciplinary action under s. 458.331 or s. 459.015 in 288 reasonable-medical judgment, there is a medical necessity for 289 legitimate emergency medical procedures for termination of the 290 pregnancy to save the pregnant woman's life or avert a serious risk of imminent substantial and irreversible physical 291 292 impairment of a major bodily function of the pregnant woman 293 other than a psychological condition, and another physician is 294 not available for consultation. 295 (4) (2) PERFORMANCE BY PHYSICIAN REQUIRED.-A No termination of pregnancy may not shall be performed at any time except by a 296 297 physician as defined in s. 390.011. 298 (5) (3) CONSENTS REQUIRED.-A termination of pregnancy may 299 not be performed or induced except with the voluntary and 300 informed written consent of the patient pregnant woman or, in 301 the case of a mentally mental incompetent patient, the voluntary 302 and informed written consent of her court-appointed guardian or, 303 in the case of a minor patient, notwithstanding s. 743.065, the 304 voluntary informed written consent of her parent or legal 305 guardian. 306 Except in the case of a medical emergency, consent to (a) 307 a termination of pregnancy is voluntary and informed only if: 308 The physician who is to perform the procedure, or the 1. 309 referring physician, has, at a minimum, orally, while physically 310 present in the same room, and at least 24 hours before the

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311 procedure, informed the patient, or the court-appointed guardian 312 if the patient is mentally incompetent or the parent or legal 313 guardian if the patient is a minor, woman of: 314 The nature and risks of undergoing or not undergoing a. 315 the proposed procedure that a reasonable patient would consider 316 material to making a knowing and willful decision of whether to 317 terminate a pregnancy. 318 The probable gestational age of the fetus, verified by b. 319 an ultrasound, at the time the termination of pregnancy is to be 320 performed. 321 The ultrasound must be performed by the physician who (I) 322 is to perform the abortion or by a person having documented 323 evidence that he or she has completed a course in the operation 324 of ultrasound equipment as prescribed by rule and who is working 325 in conjunction with the physician. 326 (II) The person performing the ultrasound must offer the 327 patient woman the opportunity to view the live ultrasound images 328 and hear an explanation of them. If the patient woman accepts 329 the opportunity to view the images and hear the explanation, a 330 physician or a registered nurse, licensed practical nurse, 331 advanced registered nurse practitioner, or physician assistant 332 working in conjunction with the physician must contemporaneously 333 review and explain the images to the patient woman before the 334 patient woman gives informed consent to having an abortion procedure performed. 335 336 (III) The patient woman has a right to decline to view and

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hear the explanation of the live ultrasound images after she is 337 338 informed of her right and offered an opportunity to view the 339 images and hear the explanation. If the patient woman declines, 340 the patient woman shall complete a form acknowledging that she was offered an opportunity to view and hear the explanation of 341 the images but that she declined that opportunity. The form must 342 343 also indicate that the patient's woman's decision was not based 344 on any undue influence from any person to discourage her from 345 viewing the images or hearing the explanation and that she 346 declined of her own free will.

347 (IV) Unless requested by the woman, the person performing 348 the ultrasound may not offer the opportunity to view the images 349 and hear the explanation and the explanation may not be given 350 if, at the time the woman schedules or arrives for her 351 appointment to obtain an abortion, a copy of a restraining 352 order, police report, medical record, or other court order or 353 documentation is presented which provides evidence that the 354 woman is obtaining the abortion because the woman is a victim of 355 rape, incest, domestic violence, or human trafficking or that 356 the woman has been diagnosed as having a condition that, on the 357 basis of a physician's good faith clinical judgment, would 358 create a serious risk of substantial and irreversible impairment 359 of a major bodily function if the woman delayed terminating her 360 pregnancy. The medical risks to the patient woman and fetus of 361 с.

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carrying the pregnancy to term.

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363 364 The physician may provide the information required in this 365 subparagraph within 24 hours before the procedure if requested 366 by the woman at the time she schedules or arrives for her 367 appointment to obtain an abortion and if she presents to the 368 physician a copy of a restraining order, police report, medical 369 record, or other court order or documentation evidencing that 370 she is obtaining the abortion because she is a victim of rape, 371 incest, domestic violence, or human trafficking. 372 Printed materials prepared and provided by the 2. 373 department have been provided to the patient, or the court-374 appointed guardian if the patient is mentally incompetent or the 375 parent or legal guardian if the patient is a minor pregnant 376 woman, if she chooses to view these materials, including: 377 An accurate estimate of the stage of biological a. 378 development, gestational age, length, weight, and viability of 379 the unborn human person A description of the fetus, including a 380 description of the various stages of development. 381 A list of entities that offer alternatives to b. 382 terminating the pregnancy. 383 Detailed information on the availability of medical с. 384 assistance benefits for prenatal care, childbirth, and neonatal 385 care. 386 3. The patient, or the court-appointed guardian if the 387 patient is mentally incompetent or the parent or legal guardian 388 if the patient is a minor, has been given, in writing, the Page 15 of 31

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389 address and telephone number of the Office of Adoption and Child 390 Protection within the Executive Office of the Governor and informed of the existence of a statewide list of attorneys 391 392 available to provide volunteer legal services for adoption. 393 4.3. The person required to give consent under this 394 subsection woman acknowledges in writing, before the termination 395 of pregnancy, that the information required to be provided under 396 this subsection has been provided. 397 398 Nothing in this paragraph is intended to prohibit a physician 399 from providing any additional information which the physician 400 deems material to the patient's woman's informed decision to 401 terminate her pregnancy. 402 If a medical emergency exists and a physician cannot (b) 403 comply with the requirements for informed consent, the attending 404 a physician may terminate a pregnancy if he or she has obtained 405 at least one physician's corroborative written medical opinion 406 attesting to the medical necessity for emergency medical 407 procedures and to the fact that to a reasonable degree of 408 medical certainty the continuation of the pregnancy would 409 threaten the physical life of the patient pregnant woman. If a 410 second physician is not available for a corroborating written opinion before the time necessary to perform the termination of 411 412 pregnancy, the physician may proceed but must shall document all reasons for the medical emergency and must clearly describe the 413 414 details of the medical emergency necessity in the patient's

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415 medical records as described in paragraph (3)(c). 416 (c) Violation of this subsection by a physician 417 constitutes grounds for disciplinary action under s. 458.331 or 418 s. 459.015. Substantial compliance or reasonable belief that 419 complying with the requirements of informed consent would 420 threaten the life or health of the patient as described in 421 paragraph (3)(a) or would unreasonably reduce the successful 422 treatment of an already life-threatening disease of the patient 423 as described in paragraph (3) (b) may be raised as is a defense 424 to any action brought under this subsection paragraph. 425 (4) STANDARD OF MEDICAL CARE TO BE USED IN THIRD 426 TRIMESTER.-If a termination of pregnancy is performed in the 427 third trimester, the physician performing the termination of 428 pregnancy must exercise the same degree of professional skill, 429 care, and diligence to preserve the life and health of the fetus which the physician would be required to exercise in order to 430 431 preserve the life and health of a fetus intended to be born and 432 not aborted. However, if preserving the life and health of the 433 fetus conflicts with preserving the life and health of the 434 pregnant woman, the physician must consider preserving the 435 woman's life and health the overriding and superior concern. 436 (5) PARTIAL-BIRTH ABORTION PROHIBITED; EXCEPTION.-437 (a) No physician shall knowingly perform a partial-birth 438 abortion. 439 (b) A woman upon whom a partial-birth abortion is 440 performed may not be prosecuted under this section for a Page 17 of 31

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441 conspiracy to violate the provisions of this section. 442 (c) This subsection shall not apply to a partial-birth 443 abortion that is necessary to save the life of a mother whose 444 life is endangered by a physical disorder, illness, or injury, provided that no other medical procedure would suffice for that 445 446 purpose. 447 (6) EXPERIMENTATION ON FETUS PROHIBITED; EXCEPTION.-A No 448 person may not shall use any live fetus or live, premature 449 infant for any type of scientific, research, laboratory, or 450 other kind of experimentation either prior to or subsequent to 451 any termination of pregnancy procedure except as necessary to 452 protect or preserve the life and health of such fetus or 453 premature infant. Violation of this subsection by a physician 454 constitutes grounds for disciplinary action under s. 458.331 or 455 s. 459.015. 456 (7) FETAL REMAINS.-Fetal remains shall be disposed of in a 457 sanitary and appropriate manner and in accordance with standard 458 health practices, as provided by rule of the Department of 459 Health. A person who fails Failure to dispose of fetal remains 460 in accordance with department rules commits a felony of the 461 third degree is a misdemeanor of the second degree, punishable 462 as provided in s. 775.082, or s. 775.083, or s. 775.084. 463 REFUSAL TO PARTICIPATE IN TERMINATION PROCEDURE .-(8) 464 Nothing in this section shall require any hospital or any person 465 to participate in the termination of a pregnancy, nor shall any 466 hospital or any person be liable for such refusal. A No person

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467	who is a member of, or associated with, the staff of a hospital,
468	<u>or</u> nor any employee of a hospital or physician in which or by
469	whom the termination of a pregnancy has been authorized or
470	performed, who <u>states</u> shall state an objection to such procedure
471	on moral or religious grounds <u>is not</u> shall be required to
472	participate in the procedure which will result in the
473	termination of pregnancy. The refusal of any such person or
474	employee to participate <u>does</u> shall not form the basis for any
475	disciplinary or other recriminatory action against such person.
476	(9) EXCEPTION. The provisions of This section does shall
477	not apply to the performance of a procedure which terminates a
478	pregnancy in order to deliver a live child <u>or to remove a dead</u>
479	child whose demise was not the result of a termination of
480	pregnancy or an induced abortion from the patient's body.
481	(10) PENALTIES FOR VIOLATION Except as provided in
482	subsections (3), (7), and (12):
483	(a) Any person who willfully performs, or actively
484	participates in, a termination of pregnancy in violation of the
485	requirements of this section or s. 390.01112 commits a felony of
486	the third degree, punishable as provided in s. 775.082, s.
487	775.083, or s. 775.084.
488	(b) Any person who performs, or actively participates in,
489	a termination of pregnancy in violation of this section or s.
490	390.01112 which results in the death of the woman commits a
491	felony of the second degree, punishable as provided in s.
492	775.082, s. 775.083, or s. 775.084.
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493 (11) CIVIL ACTION PURSUANT TO PARTIAL-BIRTH ABORTION; 494 RELIEF .-(a) The father, if married to the mother at the time she 495 496 receives a partial-birth abortion, and, if the mother has not 497 attained the age of 18 years at the time she receives a partial-498 birth abortion, the maternal grandparents of the fetus may, in a 499 civil action, obtain appropriate relief, unless the pregnancy 500 resulted from the plaintiff's criminal conduct or the plaintiff 501 consented to the abortion. 502 (b) In a civil action under this section, appropriate 503 relief includes: 504 1. Monetary damages for all injuries, psychological and 505 physical, occasioned by the violation of subsection (5). 506 2. Damages equal to three times the cost of the partial-507 birth abortion. 508 (10) (12) INFANTS BORN ALIVE.-509 (a) An infant born alive during or immediately after an 510 attempted abortion is entitled to the same rights, powers, and privileges as are granted by the laws of this state to any other 511 512 child born alive in the course of natural birth. 513 (b) If an infant is born alive during or immediately after 514 an attempted abortion, any health care practitioner present at 515 the time shall humanely exercise the same degree of professional 516 skill, care, and diligence to preserve the life and health of the infant as a reasonably diligent and conscientious health 517 518 care practitioner would render to an infant born alive at the

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519 same gestational age in the course of natural birth.

(c) An infant born alive during or immediately after an attempted abortion must be immediately transported and admitted to a hospital pursuant to s. 390.012(3)(c) or rules adopted thereunder.

(d) A health care practitioner or any employee of a
hospital, a physician's office, or an abortion clinic who has
knowledge of a violation of this subsection must report the
violation to the department.

(e) A person who violates this subsection commits a
misdemeanor of the first degree, punishable as provided in s.
775.082 or s. 775.083. This subsection shall not be construed as
a specific provision of law relating to a particular subject
matter that would preclude prosecution of a more general
offense, regardless of the penalty.

(f) This subsection does not affirm, deny, expand, or contract any legal status or legal right applicable to any member of the species Homo sapiens at any point prior to being born alive as defined in s. 390.011.

538 <u>(11)(13)</u> FAILURE TO COMPLY.—Failure to comply with the 539 requirements of this section or s. 390.01112 constitutes grounds 540 for disciplinary action under each respective practice act and 541 under s. 456.072.

542 (12) ADOPTION ALTERNATIVE INFORMATION.—Any physician or 543 authorized personnel of a medical facility who learns that a 544 patient wishes to obtain an induced abortion, or that a patient

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545 has had a termination of pregnancy where the fetus survived, shall provide the patient with information concerning the 546 547 availability of adoption for her unwanted child. Compliance with 548 this subsection may be accomplished by providing the patient or, 549 in the case of a mentally incompetent patient, her court-550 appointed guardian or, in the case of a minor patient, her 551 parent or legal guardian with the address and telephone number 552 of the Office of Adoption and Child Protection within the 553 Executive Office of the Governor and inform the patient or, in 554 the case of a mentally incompetent patient, her court-appointed 555 guardian or, in the case of a minor patient, her parent or legal 556 guardian of the existence of the statewide list of attorneys 557 available to provide volunteer legal services for adoption. 558 (13) (14) RULEMAKING AUTHORITY RULES.-559 (a) Except for subsection (7), the agency may adopt rules 560 pursuant to ss. 120.536(1) and 120.54 to administer this section. These rules must be for the purpose of protecting the 561 562 health and safety of pregnant women and minors and unborn human 563 persons. These rules are also for the purpose of securing 564 compliance with the requirements of this section and to 565 facilitate the enforcement of sanctions for those violations to 566 which administrative penalties apply. 567 The department may adopt rules pursuant to ss. (b) 568 120.536(1) and 120.54 to administer subsection (7) The 569 applicable boards, or the department if there is no board, shall 570 adopt rules necessary to implement the provisions of this

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571 section. 572 Section 5. Section 390.01112, Florida Statutes, is amended 573 to read:

574 390.01112 Termination of pregnancies during viability.575 (1) <u>A</u> No termination of pregnancy <u>may not shall</u> be
576 performed on any human being if the physician determines that,
577 in reasonable medical judgment, the fetus has achieved
578 viability, unless:

(a) Two physicians certify in writing that, in <u>their</u> reasonable medical judgments judgment, the termination of the pregnancy is necessary to save the pregnant woman's life or avert a serious risk of substantial and irreversible physical impairment of a major bodily function of the pregnant woman other than a psychological condition; or

585 The physician certifies in writing that, in his or her (b) 586 reasonable medical judgment, there is a medical necessity for 587 legitimate emergency medical procedures for termination of the 588 pregnancy to save the pregnant woman's life or avert a serious 589 risk of imminent substantial and irreversible physical 590 impairment of a major bodily function of the pregnant woman 591 other than a psychological condition, and another physician is 592 not available for consultation.

593 (2) Before performing a termination of pregnancy, a
594 physician must determine if the fetus is viable by, at a
595 minimum, performing a medical examination of the pregnant woman
596 and, to the maximum extent possible through reasonably available

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597 tests and the ultrasound required under s. <u>390.0111(5)</u> 598 390.0111(3), an examination of the fetus. The physician must 599 document in the pregnant woman's medical file the physician's 600 determination and the method, equipment, fetal measurements, and 601 any other information used to determine the viability of the 602 fetus.

603 (3)If a termination of pregnancy is performed while the 604 patient's fetus is viable during viability, the physician 605 performing the termination of pregnancy must exercise the same 606 degree of professional skill, care, and diligence to preserve 607 the life and health of the fetus that the physician would be 608 required to exercise in order to preserve the life and health of a fetus intended to be born and not aborted. However, if 609 610 preserving the life and health of the fetus conflicts with 611 preserving the life and health of the woman, the physician must 612 consider preserving the woman's life and health the overriding 613 and superior concern. Violation of this subsection by a 614 physician constitutes grounds for disciplinary action under s. 615 458.331 or s. 459.015. 616

616 (4) A termination of pregnancy involving a viable fetus,
617 when not prohibited under s. 390.0111(3), must be performed in a
618 hospital or other medical establishment as defined in s.
619 390.011(6) that is capable of providing all necessary lifesaving
620 and life-sustaining medical services to the viable fetus.
621 (5) A physician who, once the matter of the viability or
622 nonviability of the fetus is determined within a reasonable

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623	degree of medical probability, knowingly and willfully
624	misrepresents the gestational age or stage of fetal development
625	of a viable fetus in an entry into any medical record and who
626	fails to use the standard of care required under subsection (3)
627	on any fetus determined to be viable commits a felony of the
628	first degree, punishable as provided in s. 775.082, s. 775.083,
629	or s. 775.084.
630	Section 6. Subsection (8) of section 39.001, Florida
631	Statutes, is amended, and paragraph (d) is added to subsection
632	(9) of that section, to read:
633	39.001 Purposes and intent; personnel standards and
634	screening
635	(8) LEGISLATIVE INTENT FOR THE PREVENTION OF ABUSE,
636	ABANDONMENT, AND NEGLECT OF CHILDREN; ADOPTION SERVICES FOR
637	WOMEN AND MINORS WITH UNWANTED PREGNANCIES The incidence of
638	known child abuse, abandonment, and neglect has increased
639	rapidly <u>in recent</u> over the past 5 years. The impact that abuse,
640	abandonment, or neglect has on the victimized child, siblings,
641	family structure, and inevitably on all citizens of the state
642	has caused the Legislature to determine that the prevention of
643	child abuse, abandonment, and neglect shall be a priority of
644	this state. In addition, to provide assistance for women and
645	minors with unwanted pregnancies who would have selected
646	abortion, if lawful in this state, rather than adoption as an
647	alternative for their unborn children, the Legislature has
648	determined to offer such women and minors information regarding
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649	volunteer legal services to accomplish an appropriate adoptive
650	placement for their newborn children. To further this end, It is
651	the intent of the Legislature that <u>the</u> an Office of Adoption and
652	Child Protection be established and maintained to accomplish
653	these purposes established.
654	(9) OFFICE OF ADOPTION AND CHILD PROTECTION
655	(d) In connection with the provision of volunteer legal
656	services for women and minors with unwanted pregnancies who
657	would have selected abortion, if lawful in this state, rather
658	than adoption, the office shall:
659	1. Create and manage a statewide list of attorneys that
660	provide volunteer adoption services for such women and minors.
661	2. Have deposited, directed, and budgeted in the full
662	amount for use by the office, in addition to funds that would
663	have or are otherwise budgeted for the office, all moneys
664	received by or otherwise awarded to the state from the Federal
665	Government, the United States Treasury, or any other federal
666	agency as a result of efforts made by the office to provide
667	legal or other services for adoption.
668	Section 7. <u>Sections 390.01114, 390.01116, 390.0112</u> ,
669	<u>390.012, 390.014, 390.015, 390.018, 390.025, 782.30, 782.32,</u>
670	782.34, and 782.36, Florida Statutes, are repealed.
671	Section 8. Paragraph (a) of subsection (6) of section
672	27.511, Florida Statutes, is amended to read:
673	27.511 Offices of criminal conflict and civil regional
674	counsel; legislative intent; qualifications; appointment;
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675 duties.-

676 (6)(a) The office of criminal conflict and civil regional 677 counsel has primary responsibility for representing persons 678 entitled to court-appointed counsel under the Federal or State 679 Constitution or as authorized by general law in civil 680 proceedings, including, but not limited to, proceedings under s. 681 393.12 and chapters 39, 392, 397, 415, 743, 744, and 984 and 682 proceedings to terminate parental rights under chapter 63. 683 Private court-appointed counsel eligible under s. 27.40 have 684 primary responsibility for representing minors who request 685 counsel under s. 390.01114, the Parental Notice of Abortion Act; 686 however, the office of criminal conflict and civil regional 687 counsel may represent a minor under that section if the court 688 finds that no private court-appointed attorney is available.

689 Section 9. Subsection (1) of section 627.64995, Florida 690 Statutes, is amended to read:

691 627.64995 Restrictions on use of state and federal funds
692 for state exchanges.-

693 (1) A health insurance policy under which coverage is 694 purchased in whole or in part with any state or federal funds 695 through an exchange created pursuant to the federal Patient 696 Protection and Affordable Care Act, Pub. L. No. 111-148, may not 697 provide coverage for an induced abortion as defined in s. 698 390.011 and prohibited under s. 390.0111, or for a termination of pregnancy in violation of s. 390.0111(3) 390.011(1), except 699 700 if the pregnancy is the result of an act of rape or incest, or

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701 in the case where a woman suffers from a physical disorder, 702 physical injury, or physical illness, including a life-703 endangering physical condition caused by or arising from the 704 pregnancy itself, which would, as certified by a physician, 705 place the woman in danger of death unless an abortion is 706 performed. Coverage is deemed to be purchased with state or 707 federal funds if any tax credit or cost-sharing credit is 708 applied toward the health insurance policy. 709 Section 10. Paragraph (a) of subsection (16) of section 710 627.6699, Florida Statutes, is amended to read: 711 627.6699 Employee Health Care Access Act.-712 (16)RESTRICTIONS ON COVERAGE.-713 A plan under which coverage is purchased in whole or (a) 714 in part with any state or federal funds through an exchange 715 created pursuant to the federal Patient Protection and 716 Affordable Care Act, Pub. L. No. 111-148, may not provide 717 coverage for an induced abortion τ as defined in s. 390.011 and 718 prohibited under s. 390.0111, or for a termination of pregnancy 719 in violation of s. 390.0111(3) 390.011(1), except if the 720 pregnancy is the result of an act of rape or incest, or in the 721 case where a woman suffers from a physical disorder, physical 722 injury, or physical illness, including a life-endangering 723 physical condition caused by or arising from the pregnancy 724 itself, which would, as certified by a physician, place the 725 woman in danger of death unless an abortion is performed. 726 Coverage is deemed to be purchased with state or federal funds

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727 if any tax credit or cost-sharing credit is applied toward the 728 plan. 729 Section 11. Subsection (1) of section 627.66996, Florida 730 Statutes, is amended to read: 731 627.66996 Restrictions on use of state and federal funds 732 for state exchanges.-733 (1) A group, franchise, or blanket health insurance policy 734 under which coverage is purchased in whole or in part with any 735 state or federal funds through an exchange created pursuant to 736 the federal Patient Protection and Affordable Care Act, Pub. L. 737 No. 111-148, may not provide coverage for an induced abortion as defined in s. 390.011 and prohibited under s. 390.0111, or for 738 739 a termination of pregnancy in violation of s. 390.0111(3) 740 390.011(1), except if the pregnancy is the result of an act of 741 rape or incest, or in the case where a woman suffers from a 742 physical disorder, physical injury, or physical illness, 743 including a life-endangering physical condition caused by or 744 arising from the pregnancy itself, which would, as certified by 745 a physician, place the woman in danger of death unless an 746 abortion is performed. Coverage is deemed to be purchased with 747 state or federal funds if any tax credit or cost-sharing credit 748 is applied toward the group, franchise, or blanket health 749 insurance policy. 750 Section 12. Subsection (1) of section 641.31099, Florida 751 Statutes, is amended to read: 752 641.31099 Restrictions on use of state and federal funds

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753 for state exchanges.-754 A health maintenance contract under which coverage is (1)755 purchased in whole or in part with any state or federal funds 756 through an exchange created pursuant to the federal Patient 757 Protection and Affordable Care Act, Pub. L. No. 111-148, may not 758 provide coverage for an induced abortion as defined in s. 759 390.011 and prohibited under s. 390.0111, or for a termination 760 of pregnancy in violation of s. 390.0111(3) 390.011(1), except 761 if the pregnancy is the result of an act of rape or incest, or 762 in the case where a woman suffers from a physical disorder, 763 physical injury, or physical illness, including a life-764 endangering physical condition caused by or arising from the 765 pregnancy itself, which would, as certified by a physician, 766 place the woman in danger of death unless an abortion is 767 performed. Coverage is deemed to be purchased with state or 768 federal funds if any tax credit or cost-sharing credit is 769 applied toward the health maintenance contract. 770 Section 13. Subsection (3) of section 743.065, Florida 771 Statutes, is amended to read: 772 743.065 Unwed pregnant minor or minor mother; consent to 773 medical services for minor or minor's child valid.-774 (3) Nothing in this act shall affect the provisions of s. 775 390.0111 or s. 390.01112. 776 Section 14. Subsection (4) of section 743.067, Florida 777 Statutes, is amended to read: 778 743.067 Unaccompanied homeless youths.-Page 30 of 31

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779 (4) This section does not affect the requirements of s. 780 390.01114. Section 15. Subsection (2) of section 765.113, Florida 781 782 Statutes, is amended to read: 783 765.113 Restrictions on providing consent.-Unless the 784 principal expressly delegates such authority to the surrogate in 785 writing, or a surrogate or proxy has sought and received court approval pursuant to rule 5.900 of the Florida Probate Rules, a 786 787 surrogate or proxy may not provide consent for: 788 Withholding or withdrawing life-prolonging procedures (2) 789 from a pregnant patient before prior to viability as defined in s. 390.011(18) 390.0111(4). 790 791 Section 16. This act shall take effect July 1, 2016. Page 31 of 31

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 889 Contraband Forfeiture SPONSOR(S): Metz TIED BILLS: None IDEN./SIM. BILLS: SB 220

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Keegan JK	White TV
2) Appropriations Committee			
3) Judiciary Committee			

SUMMARY ANALYSIS

Sections 932.701-932.706, F.S., comprise the Florida Contraband Forfeiture Act (hereafter the "Act"), which provides for the seizure and civil forfeiture of property related to criminal and noncriminal violations of law. The forfeiture procedure advances primarily by a two-step process: the seizure or other initial restraint on the property is applied; and the forfeiture itself occurs once it is determined in court that the property can be legally forfeited.

The bill amends the requirements that apply to seizure and the review of seizures, in a number of ways, including:

- The head of the seizing agency or a subordinate must review all forfeiture settlements, and seizing agencies must review the seizures annually, at a minimum.
- If a review reveals deficiencies, the seizing agency must take prompt action to comply with the Act.
- The employment, salary, promotion, or other compensation of a law enforcement officer may not depend on seizure quotas.
- A supervisor and the agency's legal counsel must promptly review the probable cause and legal sufficiency of seizures.
- Seizing agencies shall create written policies and procedures promoting the prompt release of seized property in specified circumstances and review each claim of interest in seized property.
- The settlement of any forfeiture action must be consistent with the Act and the seizing agency's policy.
- Law enforcement officers that perform property seizures must receive training and continuing education as required by the Act, and each seizing agency must retain records of compliance.

The bill increases the percentage of proceeds that must be donated to specified causes from 15 percent to 25 percent for local law enforcement agencies that acquire at least \$15,000 through the Act within one fiscal year.

The bill creates reporting requirements for seizing agencies and the Florida Department of Law Enforcement (FDLE). Any law enforcement agency that does not comply with the reporting requirements is subject to a civil fine up to \$5,000.

This bill increases reporting requirements for state and local law enforcement agencies. To the extent that the increased reporting requirements expend additional resources, the bill may have a minimal fiscal impact on state and local expenditures.

The bill is effective July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

The Florida Contraband Forfeiture Act

Sections 932.701-932.706, F.S., comprise the Florida Contraband Forfeiture Act (hereafter the "Act"), which provides for the seizure and civil forfeiture of property related to criminal and non-criminal violations of law. Contraband and other property may be seized when utilized during or for the purpose of violating the Act. Property constituting a "contraband article" includes:

- A controlled substance as defined in ch. 893, F.S., or a substance, device, paraphernalia, or currency or other means of exchange that was used, attempted, or intended to be used in violation of ch. 893, F.S.;¹
- Gambling paraphernalia, lottery tickets, money, currency, or other means of exchange which was used, attempted, or intended to be used in violation of Florida gambling laws;
- Equipment, liquid or solid, which was used, attempted, or intended to be used, in violation of Florida beverage or tobacco laws;
- Motor fuel upon which the motor fuel tax has not been paid;
- Personal property that was used or attempted to be used as an instrumentality in, or to aid or abet the commission of, any felony, or which is acquired by proceeds obtained from a violation of the Act;
- Real property that was used or attempted to be used as an instrumentality in, or to aid or abet the commission of, any felony, or which is acquired by proceeds from a violation of the Act;
- Any personal property in the possession of or belonging to any person who takes aquaculture products in violation of s. 812.014(2)(c), F.S.;
- A motor vehicle offered for sale in violation of s. 320.28, F.S.;
- A motor vehicle used in the course of committing a violation of s. 322.34(9)(a), F.S.;
- Photographs, films, or other recorded images, recorded in violation of s. 810.145, F.S., and possessed for amusement, entertainment, sexual arousal, gratification, or profit, or for the purpose of degrading or abusing another person;
- Real property which is acquired by the proceeds of Medicaid fraud under ss. 409.920, F.S., or 409.9201, F.S.;
- Personal property in the possession of, or belonging to, any person which is acquired by the proceeds of Medicaid fraud under ss. 409.920, F.S., or 409.9201, F.S.; and
- Personal property that is used or attempted to be used as an instrumentality in the commission of, or in aiding and abetting in the commission of, a person's third or subsequent violation of s. 509.144, F.S.²

Under the Act, any contraband article, vessel, motor vehicle, aircraft, other personal property, or real property used in violation of the Act or in, upon, or by the means of which a violation of the Act has or is taking place, may be seized.³ The following criminal and noncriminal acts are specifically prohibited under the Act:

- To transport, carry, or convey any contraband article in, upon, or by means of any vessel, motor vehicle, or aircraft.
- To conceal or possess any contraband article.
- To use any vessel, motor vehicle, aircraft, other personal property, or real property to facilitate the transportation, carriage, conveyance, concealment, receipt, possession, purchase, sale, barter, exchange, or giving away of any contraband article.

¹ The totality of the facts presented by the State must clearly establish probable cause to believe that a nexus exists between the article seized and the narcotics activity. s. 932.701(2)(a)1., F.S.

- To conceal, or possess, or use any contraband article as an instrumentality in the commission of or in aiding or abetting in the commission of any felony or violation of the Florida Contraband Forfeiture Act.
- To acquire real or personal property by the use of proceeds obtained in violation of the Florida Contraband Forfeiture Act.⁴

The forfeiture procedure advances primarily by a two-step process: the seizure or other initial restraint on the property is applied; and the forfeiture itself occurs once it is determined in court that the property can be legally forfeited.5

Seizure

As mentioned above, the property specified in the Act may be seized and forfeited when the property has been used in violation of the Act, or in, upon, or by means of which a violation of the Act has or is taking place.⁶ Personal property may be seized when the violation occurs or after the violation, if the person entitled to be notified⁷ is notified at the time of the seizure or by certified mail.⁸ Real property can only be seized by the process of *lis pendens*⁹ after a violation of the Act has occurred, and prior to when the person entitled to notice has been given the opportunity to attend a preseizure adversarial hearing¹⁰ to determine the validity of the seizure.¹¹ As soon as a seizure takes place, all rights to, interest in, and title to contraband articles used in violation of the Act shall immediately vest¹² in the law enforcement agency that performed the seizure.¹³

Adversarial preliminary hearings are conducted before or after a seizure to determine whether there is probable cause to believe that the property was used, is being used, was attempted to the used, or was intended to be used in violation of the Act.¹⁴ If the court determines that probable cause is established, the court shall authorize the seizure or continued seizure of the subject contraband.¹⁵

Forfeiture Proceedings

The seizing agency must promptly proceed¹⁶ against the property by filing a complaint¹⁷ in the circuit court in the jurisdiction where the seizure or the offense occurred.¹⁸ Forfeiture proceedings must be decided by a jury trial unless the claimant waives that right.¹⁹ Unlike the probable cause standard used in adversarial preliminary hearings, property may not be forfeited unless the seizing agency proves by a

¹¹ s. 932.703(2)(b), F.S.

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⁴ s. 932.702, F.S.

⁵ Dept. of Law Enforcement v. Real Property, 588 So. 2d 957 (Fla. 1991).

⁶ s. 932.703(1), F.S.

⁷ A person entitled to notice includes any owner, entity, bona fide lienholder, or person in possession of the property subject to forfeiture when seized, who is known to the seizing agency after a diligent search and inquiry. s. 932.701(2)(e), F.S. ⁸ s. 932.703(2)(a), F.S.

⁹ Lis pendens is Latin for "a suit pending." In modern usage it means a written notice that a lawsuit has been filed to decide the title to, or property interest in, real property. THE FREE DICTIONARY, Lis Pendens, http://legal-dictionary.thefreedictionary.com/lis+pendens (last visited Jan. 21, 2016).

¹⁰ Preseizure adversarial hearings are provided under s. 932.703(2)(c) and (d), F.S., discussed in further detail under the Forfeiture section, herein.

¹² "Vested" means "[a]ccrued; fixed; settled; absolute; having the character or giving the rights of absolute ownership; not contingent; not subject to be defeated by a condition precedent. THE LAW DICTIONARY, Vested, http://thelawdictionary.org/vested/ (last visited Jan. 11, 2016).

¹³ s. 932.703(c), F.S.

¹⁴ s. 932.703(2)(c), F.S. ¹⁵ *Id*.

¹⁶ s. 932.701(2)(c), F.S.

¹⁷ A "complaint" is a petition for forfeiture filed in the civil division of the circuit court by the seizing agency requesting the court to issue a judgment of forfeiture. s. 932.701(2)(d), F.S.

¹⁸ s. 932.704(4), F.S.

¹⁹ s. 932.704(3), F.S.; Dept. of Law Enforcement v. Real Property, 588 So. 2d 967.

preponderance of the evidence²⁰ that the owner either knew, or should have known that the property was being used or was likely to be used for criminal activity.²¹ Upon clear and convincing evidence that the contraband article was being used in violation of the Act, the court shall order the seized property forfeited to the seizing agency.²² Once this occurs, the right, title, and interest in and to such property shall be perfected in the seizing agency, subject only to the rights of bona fide lienholders.²³

Use and Disposition of Forfeited Assets

Once a seizing agency has been awarded a final judgment granting forfeiture of property, the agency may do any of the following:

- Retain the property for agency use:
- Sell the property at public auction or by sealed bid to the highest bidder, except for real property, which must be sold in a commercially reasonable manner; or
- Salvage, trade, or transfer the property to any public or nonprofit organization.²⁴

When the forfeited property has a lien attached to it that is preserved by the court,²⁵ the agency must either sell the property and apply the proceeds toward satisfying the lien, or satisfy the lien before disposing of the property in one of the ways described above.²

Should the seizing agency choose to sell forfeited property, the proceeds may not be used to meet normal operating expenses of the agency.²⁷ Rather, the proceeds must be distributed with the following priority:

- Satisfaction of any liens preserved by the court during forfeiture proceedings. •
- Payment of the cost incurred to the seizing agency for storage, maintenance, security and forfeiture of the property.
- Payment of the court costs incurred from the forfeiture proceeding.
- For the 2015-2016 fiscal year only, the funds in a special law enforcement trust fund established by a municipality may be used to reimburse the general fund of the municipality for advances from the general fund to the special law enforcement trust fund prior to October 1, 2001.²⁸

When the seizing agency is a county or municipal agency, the remaining proceeds from a sale of forfeited goods shall be deposited into a special law enforcement trust fund that may be used only for specific expenses.²⁹ The funds may be expended in accordance with the following requirements:

- The funds may only be used for school resource officer, crime prevention, safe neighborhood programs, drug abuse education, drug prevention programs, or other approved law enforcement purposes.³⁰
- The funds may not be used to meet normal operating needs of the law enforcement agency.³¹
- Any local law enforcement agency that acquires at least \$15,000 through the Act within one fiscal year must donate at least 15 percent of the proceeds for the support of any drug treatment, drug abuse education, drug prevention, crime prevention, safe neighborhood, or school resource officer programs.32

- ²⁴ s. 932.7055, F.S.
- ²⁵ s. 932.703(6)(b), F.S.
- ²⁶ s. 932.7055(3)(a) and (b), F.S.
- ²⁷ s. 932.7055(5)(a), F.S.
- ²⁸ s. 932.7055(4)(a), F.S.
- ²⁹ s. 932.7055(5)(a), F.S.
- ³⁰ s. 932.7055(5)(c)1., F.S.
- ³¹ s. 932.7055(5)(c)2., F.S.
- ³² s. 932.7055(5)(c)3., F.S.

²⁰ "Preponderance of the evidence" is a legal standard that means the evidence presented in court is more convincing of a point or position than other evidence that is presented to the contrary. THE LAW DICTIONARY, Preponderance of Evidence, http://thelawdictionary.org/preponderance-of-evidence/ (last visited Jan. 11, 2016).

²¹ s. 932.703(6)(a), F.S.

²² s. 932.704(8), F.S.

²³ Id.

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DATE: 1/22/2016

Effect of the Bill

The bill amends the requirements that apply to seizure and the review of seizures, as follows:

- The head of the seizing agency or a subordinate must review all forfeiture settlements.
- Seizing agencies must review the seizures annually, at a minimum.
- If a review reveals deficiencies, the seizing agency must take prompt action to comply with the Act.
- The employment, salary, promotion, or other compensation of a law enforcement officer may not depend on seizure quotas.
- A supervisor must promptly review the probable cause supporting a seizure. The legal counsel for the seizing agency must be notified of all seizures as soon as possible and must review the seizure for legal sufficiency.
- Seizing agencies shall adopt and implement written policies and procedures promoting the prompt release of seized property in specified circumstances and review each claim of interest in seized property.
- The settlement of any forfeiture action must be consistent with the Act and the seizing agency's policy.
- Law enforcement officers that perform property seizures must receive training and continuing education as required by the Act, and each seizing agency must retain records of compliance.

The bill increases the percentage of proceeds that must be donated from 15 percent to 25 percent for local law enforcement agencies that acquire at least \$15,000 through the Act within one fiscal year.

The bill requires law enforcement agencies to submit reports to the Florida Department of Law Enforcement (FDLE) as follows:

- All law enforcement agencies must submit annual reports to FDLE regarding whether the agency has seized or forfeited property under the Act.
- All law enforcement agencies that received or expended forfeited property or proceeds of forfeited property must submit an annual report by October 10 documenting the receipts and expenditures.
- The report must specify the type, approximate value, court case number, type of offense, disposition of property received, and amount of any proceeds received or expended.

Any law enforcement agency that does not comply with the reporting requirements is subject to a civil fine up to \$5,000. The fine will not apply to agencies that substantially comply with the requirements within 60 days of receipt of the notice of noncompliance from FDLE.

The bill requires FDLE to submit an annual report to the Office of Program Policy Analysis and Government Accountability (OPPAGA) compiling the data in the annual reports submitted by the law enforcement agencies.

The bill corrects statutory references and reenacts a section of statute to reflect the changes made by the bill.

B. SECTION DIRECTORY:

Section 1. Amends s. 932.701, F.S., relating to short title; definitions.

Section 2. Amends s. 932.704, F.S., relating to forfeiture proceedings.

Section 3. Amends s. 932.7055, F.S., relating to disposition of liens and forfeited property.

Section 4. Creates s. 932.7061, F.S., relating to reporting seized property for forfeiture.

Section 5. Creates s. 732.7062, F.S., relating to penalty for noncompliance with reporting.

Section 6. Amends s. 322.34, F.S., relating to driving while license suspended, revoked, canceled, or disqualified.

Section 7. Amends s. 323.011, F.S., relating to wrecker operator storage facilities; vehicle holds.

Section 8. Amends s. 328.07, F.S., relating to hull identification number required.

Section 9. Amends s. 817.625, F.S., relating to use of scanning device or reencoder to defraud.

Section 10. Reenacts s. 27.3451, F.S., relating to State Attorney's Forfeiture and Investigating Support Trust Fund.

Section 11. Reenacts s. 874.08, F.S., relating to criminal gang activity and recruitment; forfeiture.

Section 12. Provides an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

This bill does not appear to have an impact on state revenues.

2. Expenditures:

This bill increases reporting requirements for FDLE and other state law enforcement agencies. To the extent that the increased reporting requirements expend additional resources, the bill may have a minimal fiscal impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

This bill does not appear to have an impact on local government revenues.

2. Expenditures:

This bill increases reporting requirements for local law enforcement agencies. To the extent that the increased reporting requirements expend additional resources, the bill may have a minimal fiscal impact on local government revenues.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The county/municipality mandates provision of Art. VII, s. 18, of the Florida Constitution may apply because this bill requires county and municipal governments to develop policies and procedures governing asset forfeiture, and expands existing reporting requirements. This may result in an indeterminate positive fiscal impact; however, an exemption may apply if the bill results in an insignificant fiscal impact to county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

This bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

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1	A bill to be entitled
2	An act relating to contraband forfeiture; amending s.
3	932.701, F.S.; revising the applicability of a short
4	title; amending s. 932.704, F.S.; requiring that
5	specified persons approve a settlement once property
6	has been seized; specifying when a settlement
7	agreement must be reviewed; requiring each state or
8	local law enforcement agency that seizes property for
9	the purpose of forfeiture to perform a specified
10	review at least annually; prohibiting certain
11	compensation or benefit to any law enforcement officer
12	from being dependent upon attaining a quota of
13	seizures; requiring a seizing agency to adopt certain
14	written policies, procedures, and training to ensure
15	compliance; requiring that supervisory personnel
16	review seizures to determine whether probable cause
17	existed; requiring prompt notification of the seizing
18	agency's legal counsel after a determination is made
19	regarding seizure; requiring that the legal counsel
20	conduct a specified review; requiring each seizing
21	agency to adopt and implement specified written
22	policies and procedures for the prompt release of
23	seized property under certain circumstances; requiring
24	that the settlement of forfeiture actions be
25	consistent with certain mandates and with the seizing
26	agency's policy; requiring specified training and the
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27 maintenance of related records; amending s. 932.7055, 28 F.S.; increasing the minimum amount of forfeiture 29 proceeds that certain law enforcement agencies must 30 donate to certain programs; creating s. 932.7061, F.S.; requiring each state or local law enforcement 31 32 agency that seizes property for the purpose of 33 forfeiture to complete an annual report; requiring certain information to be included in the annual 34 report; requiring the Department of Law Enforcement to 35 36 make an annual report to the Office of Program Policy 37 Analysis and Government Accountability compiling the information; prohibiting a law enforcement agency and 38 39 an entity having budgetary control over the law enforcement agency form anticipating proceeds from 40 forfeitures in their budgeting processes; creating s. 41 732.7062, F.S.; providing a monetary penalty for 42 seizing agencies that fail to comply with reporting 43 requirements; providing an exception; providing for 44 45 enforcement; amending ss. 322.34, 323.001, 328.07, and 817.625, F.S.; conforming cross-references; reenacting 46 ss. 27.3451 and 874.08, F.S., relating to the State 47 48 Attorney's Forfeiture and Investigative Support Trust Fund, and criminal gang activity, recruitment, and 49 50 forfeiture, respectively, to incorporate the amendment 51 made to s. 932.704, F.S., in references thereto; 52 providing an effective date.

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53 54 Be It Enacted by the Legislature of the State of Florida: 55 56 Section 1. Subsection (1) of section 932.701, Florida 57 Statutes, is amended to read: 58 932.701 Short title; definitions.-59 Sections 932.701-932.7062 932.706 shall be known and (1)may be cited as the "Florida Contraband Forfeiture Act." 60 Section 2. Subsections (7) and (11) of section 932.704, 61 62 Florida Statutes, are amended to read: 932.704 Forfeiture proceedings.-63 64 Once property is seized pursuant to the Florida (7) 65 Contraband Forfeiture Act, regardless of whether the civil complaint has been filed, all settlements must be personally 66 67 approved by the head of the law enforcement agency making the 68 seizure. If the agency head is unavailable and a delay would 69 adversely affect the settlement, approval may be given by a 70 subordinate of the agency head who is designated to grant such 71 authority. When the claimant and the seizing law enforcement 72 agency agree to settle the forfeiture action after the civil 73 complaint has been filed and before prior to the conclusion of 74 the forfeiture proceeding, the settlement agreement shall be 75 reviewed, unless such review is waived by the claimant in 76 writing, by the court or a mediator or arbitrator agreed upon by 77 the claimant and the seizing law enforcement agency. If the 78 claimant is unrepresented, the settlement agreement must include

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a provision that the claimant has freely and voluntarily agreedto enter into the settlement without benefit of counsel.

81 The Department of Law Enforcement, in consultation (11) (a) 82 with the Florida Sheriffs Association and the Florida Police Chiefs Association, shall develop guidelines and training 83 procedures to be used by state and local law enforcement 84 85 agencies and state attorneys in implementing the Florida 86 Contraband Forfeiture Act. At least annually, each state or local law enforcement agency that seizes property for the 87 88 purpose of forfeiture shall periodically review such seizures of 89 assets made by the agency's law enforcement officers, any 90 settlements, and any forfeiture proceedings initiated by the law 91 enforcement agency τ to determine whether they such seizures τ 92 settlements, and forfeitures comply with the Florida Contraband 93 Forfeiture Act and the guidelines adopted under this subsection. 94 If the review suggests deficiencies, the state or local law 95 enforcement agency shall promptly take action to comply with the 96 Florida Contraband Forfeiture Act.

97 (b) The determination <u>as to</u> of whether an agency will file 98 a civil forfeiture action <u>is must be</u> the sole responsibility of 99 the head of the agency or his or her designee.

100 <u>(c) (b)</u> The determination <u>as to of</u> whether to seize 101 currency must be made by supervisory personnel. The agency's 102 legal counsel must be notified as soon as possible <u>after a</u> 103 determination is made.

104

(d) The employment, salary, promotion, or other

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105	compensation of any law enforcement officer may not be dependent
106	on the ability of the officer to meet a quota for seizures.
107	(e) A seizing agency shall adopt and implement written
108	policies, procedures, and training to ensure compliance with all
109	applicable legal requirements regarding seizing, maintaining,
110	and forfeiting property under the Florida Contraband Forfeiture
111	Act.
112	(f) When property is seized for forfeiture, the probable
113	cause supporting the seizure must be promptly reviewed by
114	supervisory personnel. The seizing agency's legal counsel must
115	be notified as soon as possible of all seizures and shall
116	conduct a review to determine whether there is legal sufficiency
117	to proceed with a forfeiture action.
118	(g) Each seizing agency shall adopt and implement written
119	policies and procedures promoting the prompt release of seized
120	property as may be required by the act or by agency
121	determination when there is no legitimate basis for holding
122	seized property. To help assure that property is not wrongfully
123	held after seizure, each law enforcement agency must adopt
124	written policies and procedures ensuring that all asserted
125	claims of interest in seized property are promptly reviewed for
126	potential validity.
127	(h) The settlement of any forfeiture action must be
128	consistent with the Florida Contraband Forfeiture Act and the
129	agency's policy.
130	(i) Law enforcement agency personnel involved in the
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131	seizure of property for forfeiture shall receive basic training
132	and continuing education as required by the Florida Contraband
133	Forfeiture Act. Each agency shall maintain records demonstrating
134	each law enforcement officer's compliance with this requirement.
135	Among other things, the training must address the legal aspects
136	of forfeiture, including, but not limited to, search and seizure
137	and other constitutional considerations.
138	Section 3. Paragraph (c) of subsection (5) of section
139	932.7055, Florida Statutes, is amended to read:
140	932.7055 Disposition of liens and forfeited property
141	(5)
142	(c) An agency or organization, other than the seizing
143	agency, that wishes to receive such funds shall apply to the
144	sheriff or chief of police for an appropriation and its
145	application shall be accompanied by a written certification that
146	the moneys will be used for an authorized purpose. Such requests
147	for expenditures shall include a statement describing
148	anticipated recurring costs for the agency for subsequent fiscal
149	years. An agency or organization that receives money pursuant to
150	this subsection shall provide an accounting for such moneys and
151	shall furnish the same reports as an agency of the county or
152	municipality that receives public funds. Such funds may be
153	expended in accordance with the following procedures:
154	1. Such funds may be used only for school resource
155	officer, crime prevention, safe neighborhood, drug abuse
156	education, or drug prevention programs or such other law
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157 enforcement purposes as the board of county commissioners or 158 governing body of the municipality deems appropriate.

159 2. Such funds shall not be a source of revenue to meet160 normal operating needs of the law enforcement agency.

161 After July 1, 1992, and during every fiscal year 3. 162 thereafter, Any local law enforcement agency that acquires at 163 least \$15,000 pursuant to the Florida Contraband Forfeiture Act 164 within a fiscal year must expend or donate no less than 25 15 165 percent of such proceeds for the support or operation of any drug treatment, drug abuse education, drug prevention, crime 166 167 prevention, safe neighborhood, or school resource officer 168 program or programs program(s). The local law enforcement agency 169 has the discretion to determine which program or programs program(s) will receive the designated proceeds. 170

172 Notwithstanding the drug abuse education, drug treatment, drug 173 prevention, crime prevention, safe neighborhood, or school 174 resource officer minimum expenditures or donations, the sheriff 175 and the board of county commissioners or the chief of police and 176 the governing body of the municipality may agree to expend or donate such funds over a period of years if the expenditure or 177 178 donation of such minimum amount in any given fiscal year would 179 exceed the needs of the county or municipality for such program 180 or programs program(s). Nothing in this section precludes The 181 minimum requirement for expenditure or donation of forfeiture 182 proceeds in excess of the minimum amounts established in this

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subparagraph does not preclude expenditures or donations in 183 184 excess of that amount herein. Section 4. Section 932.7061, Florida Statutes, is created 185 186 to read: 187 932.7061 Reporting seized property for forfeiture.-188 (1) Every law enforcement agency shall submit an annual 189 report to the Department of Law Enforcement indicating whether 190 the agency has seized or forfeited property under the Florida 191 Contraband Forfeiture Act. A law enforcement agency receiving or 192 expending forfeited property or proceeds from the sale of 193 forfeited property in accordance with the Florida Contraband 194 Forfeiture Act shall submit a completed annual report by October 195 10 documenting the receipts and expenditures. The report shall be submitted in an electronic form, maintained by the Department 196 197 of Law Enforcement in consultation with the Office of Program 198 Policy Analysis and Government Accountability, to the entity 199 that has budgetary authority over such agency and to the 200 Department of Law Enforcement. The annual report must, at a 201 minimum, specify the type, approximate value, court case number, 202 type of offense, disposition of property received, and amount of 203 any proceeds received or expended. 204 (2) The Department of Law Enforcement shall submit an 205 annual report to the Office of Program Policy Analysis and 206 Government Accountability compiling the information and data in 207 the annual reports submitted by the law enforcement agencies. 208 The annual report shall also contain a list of law enforcement

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209	agencies that have failed to meet the reporting requirements and
210	a summary of any action taken against the noncomplying agency by
211	the office of Chief Financial Officer.
212	(3) Neither the law enforcement agency nor the entity
213	having budgetary control over the law enforcement agency shall
214	anticipate future forfeitures or proceeds therefrom in the
215	adoption and approval of the budget for the law enforcement
216	agency.
217	Section 5. Section 732.7062, Florida Statutes, is created
218	to read:
219	732.7062 Penalty for noncompliance with reporting
220	requirements.—A seizing agency that fails to comply with the
221	reporting requirements in s. 932.7061 is subject to a civil fine
222	of \$5,000 payable to the General Revenue Fund. However, such
223	agency is not subject to the fine if, within 60 days after
224	receipt of written notification from the Department of Law
225	Enforcement of noncompliance with the reporting requirements of
226	the Florida Contraband Forfeiture Act, the agency substantially
227	complies with those requirements. The Department of Law
228	Enforcement shall submit any substantial noncompliance to the
229	office of Chief Financial Officer, which shall be responsible
230	for the enforcement of this section.
231	Section 6. Paragraph (a) of subsection (9) of section
232	322.34, Florida Statutes, is amended to read:
233	322.34 Driving while license suspended, revoked, canceled,
234	or disqualified

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235 (9) (a) A motor vehicle that is driven by a person under 236 the influence of alcohol or drugs in violation of s. 316.193 is subject to seizure and forfeiture under ss. 932.701-932.7062 237 238 932.706 and is subject to liens for recovering, towing, or 239 storing vehicles under s. 713.78 if, at the time of the offense, 240 the person's driver license is suspended, revoked, or canceled as a result of a prior conviction for driving under the 241 242 influence. Section 7. Subsection (4) of section 323.001, Florida 243 244 Statutes, is amended to read: 245 323.001 Wrecker operator storage facilities; vehicle 246 holds.-247 (4) The requirements for a written hold apply when the 248 following conditions are present: 249 The officer has probable cause to believe the vehicle (a) 250 should be seized and forfeited under the Florida Contraband 251 Forfeiture Act, ss. 932.701-932.7062 932.706; 252 The officer has probable cause to believe the vehicle (b) 253 should be seized and forfeited under chapter 379; 254 The officer has probable cause to believe the vehicle (C) 255 was used as the means of committing a crime; 256 (d) The officer has probable cause to believe that the 257 vehicle is itself evidence that tends to show that a crime has 258 been committed or that the vehicle contains evidence, which 259 cannot readily be removed, which tends to show that a crime has 260 been committed;

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261	(e) The officer has probable cause to believe the vehicle			
262	2 was involved in a traffic accident resulting in death or			
263	personal injury and should be sealed for investigation and			
264	collection of evidence by a vehicular homicide investigator;			
265	(f) The vehicle is impounded or immobilized pursuant to s.			
266	316.193 or s. 322.34; or			
267	(g) The officer is complying with a court order.			
268	Section 8. Paragraph (b) of subsection (3) of section			
269	328.07, Florida Statutes, is amended to read:			
270	0 328.07 Hull identification number required			
271	(3)			
272	(b) If any of the hull identification numbers required by			
273	the United States Coast Guard for a vessel manufactured after			
274	October 31, 1972, do not exist or have been altered, removed,			
275	destroyed, covered, or defaced or the real identity of the			
276	vessel cannot be determined, the vessel may be seized as			
277	contraband property by a law enforcement agency or the division,			
278	and shall be subject to forfeiture pursuant to ss. 932.701-			
279	<u>932.7062</u> 932.706 . Such vessel may not be sold or operated on the			
280	waters of the state unless the division receives a request from			
281	a law enforcement agency providing adequate documentation or is			
282	directed by written order of a court of competent jurisdiction			
283	to issue to the vessel a replacement hull identification number			
284	which shall thereafter be used for identification purposes. No			
285	vessel shall be forfeited under the Florida Contraband			
286	Forfeiture Act when the owner unknowingly, inadvertently, or			
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287 neglectfully altered, removed, destroyed, covered, or defaced 288 the vessel hull identification number. Section 9. Paragraph (c) of subsection (2) of section 289 290 817.625, Florida Statutes, is amended to read: 291 817.625 Use of scanning device or reencoder to defraud; 292 penalties.-293 (2)294 (C)Any person who violates subparagraph (a)1. or 295 subparagraph (a)2. shall also be subject to the provisions of ss. 932.701-932.7062 932.706. 296 297 Section 10. For the purpose of incorporating the amendment 298 made by this act to section 932.704, Florida Statutes, in a 299 reference thereto, section 27.3451, Florida Statutes, is 300 reenacted to read: 301 27.3451 State Attorney's Forfeiture and Investigative 302 Support Trust Fund.-There is created for each of the several 303 state attorneys a trust fund to be known as the State Attorney's 304 Forfeiture and Investigative Support Trust Fund. Revenues 305 received by a state attorney as a result of forfeiture 306 proceedings, as provided under s. 932.704, shall be deposited in 307 such trust fund and shall be used, when authorized by 308 appropriation or action of the Executive Office of the Governor 309 pursuant to s. 216.181(11), for the investigation of crime, 310 prosecution of criminals, or other law enforcement purposes. 311 Section 11. For the purpose of incorporating the amendment 312 made by this act to section 932.704, Florida Statutes, in a

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313 reference thereto, section 874.08, Florida Statutes, is 314 reenacted to read:

315 874.08 Criminal gang activity and recruitment; 316 forfeiture.-All profits, proceeds, and instrumentalities of 317 criminal gang activity and all property used or intended or 318 attempted to be used to facilitate the criminal activity of any 319 criminal gang or of any criminal gang member; and all profits, 320 proceeds, and instrumentalities of criminal gang recruitment and 321 all property used or intended or attempted to be used to 322 facilitate criminal gang recruitment are subject to seizure and 323 forfeiture under the Florida Contraband Forfeiture Act, s. 324 932.704.

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Section 12. This act shall take effect July 1, 2016.

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ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Criminal Justice

Subcommittee

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3 Representative Metz offered the following:

Amendment (with title amendment)

Remove everything after the enacting clause and insert:

8 Section 1. Subsection (1) of section 932.701, Florida
9 Statutes, is amended to read:

932.701 Short title; definitions.-

(1) Sections 932.701-<u>932.7062</u> 932.706 shall be known and may be cited as the "Florida Contraband Forfeiture Act." Section 2. Subsections (1), (2), and (6) of section

14 932.703, Florida Statutes, are amended to read:

932.703 Forfeiture of contraband article; exceptions. (1) (a) <u>A</u> Any contraband article, vessel, motor vehicle,
 aircraft, other personal property, or real property used in

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violation of any provision of the Florida Contraband Forfeiture 18 19 Act, or in, upon, or by means of which any violation of the 20 Florida Contraband Forfeiture Act has taken or is taking place, 21 may be seized only upon the arrest of the owner of the property for a violation of a criminal law that renders the property a 22 23 contraband article and shall be forfeited subject to the provisions of the Florida Contraband Forfeiture Act. 24 25 Once property is seized pursuant to the Florida (b) 26 Contraband Forfeiture Act, regardless of whether the civil 27 complaint has been filed, all settlements must be personally 28 approved by the head of the law enforcement agency making the 29 seizure. If the agency head is unavailable and a delay would 30 adversely affect the settlement, approval may be given by a subordinate of the agency head who is designated to grant such 31 32 authority Notwithstanding any other provision of the Florida 33 Contraband Forfeiture Act, except the provisions of paragraph 34 (a), contraband articles set forth in s. 932.701(2)(a)7. used in 35 violation of any provision of the Florida Contraband Forfeiture 36 Act, or in, upon, or by means of which any violation of the 37 Florida Contraband Forfeiture Act has taken or is taking place, 38 shall be seized and shall be forfeited subject to the provisions 39 of the Florida Contraband Forfeiture Act. 40 (c)1. At the time of seizure or entry of a restraining 41 order, the state acquires provisional title to the seized 42 property. A forfeiture under the Florida Contraband Forfeiture

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Act is not final, and title or other indicia of ownership, other

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44 than provisional title, do not pass to the seizing agency until 45 the title to the seized property is perfected in accordance with 46 the Florida Contraband Forfeiture Act All rights to, interest 47 in, and title to contraband articles used in violation of s. 48 932.702 shall immediately vest in the seizing law enforcement 49 agency upon seizure.

50 <u>2. If at least 90 days has elapsed since the arrest of the</u> 51 <u>owner of the property, and the seizing agency has failed to</u> 52 <u>locate the owner after making a diligent effort, the seized</u> 53 <u>property will be deemed a contraband article and is subject to</u> 54 <u>forfeiture under the Florida Contraband Forfeiture Act.</u>

(d) The seizing agency may not use the seized property for any purpose until the rights to, interest in, and title to the seized property are perfected in accordance with the Florida Contraband Forfeiture Act. This section does not prohibit use or operation necessary for reasonable maintenance of seized property. Reasonable efforts shall be made to maintain seized property in such a manner as to minimize loss of value.

Personal property may be seized at the time the 62 (2)(a) 63 property owner is arrested of the violation or subsequent to the arrest violation, if the person entitled to notice is notified 64 65 at the time of the seizure or by certified mail, return receipt 66 requested, that there is a right to an adversarial preliminary hearing after the seizure to determine whether probable cause 67 68 exists to believe that such property has been or is being used 69 in violation of a criminal law that renders the property a

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70 contraband article the Florida Contraband Forfeiture Act. 71 Seizing agencies shall make a diligent effort to notify the person entitled to notice of the seizure. Notice provided by 72 certified mail must be mailed within 5 working days after the 73 74 seizure and must state that a person entitled to notice may 75 request an adversarial preliminary hearing within 15 days after 76 receiving such notice. When a postseizure, adversarial 77 preliminary hearing as provided in this section is desired, a 78 request must be made in writing by certified mail, return 79 receipt requested, to the seizing agency. The seizing agency 80 shall set and notice the hearing, which must be held within 10 81 days after the request is received or as soon as practicable thereafter. 82

83 (b) Real property may not be seized or restrained, other than by lis pendens, subsequent to the arrest of the owner of 84 the property for a violation of a criminal law that renders the 85 86 property a contraband article the Florida Contraband Forfeiture Act until the persons entitled to notice are afforded the 87 opportunity to attend the preseizure adversarial preliminary 88 89 hearing. A lis pendens may be obtained by any method authorized by law. Notice of the adversarial preliminary hearing shall be 90 by certified mail, return receipt requested. The purpose of the 91 92 adversarial preliminary hearing is to determine whether probable 93 cause exists to believe that such property has been used in violation of a criminal law that renders the property a 94 95 contraband article the Florida Contraband Forfeiture Act. The

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96 seizing agency shall make a diligent effort to notify any person 97 entitled to notice of the seizure. The preseizure adversarial 98 preliminary hearing provided herein shall be held within 10 days 99 of the filing of the lis pendens or as soon as practicable.

(c) When an adversarial preliminary hearing is held, the
court shall review the verified affidavit and any other
supporting documents and take any testimony to determine whether
there is probable cause to believe that the <u>owner of the</u>
property violated a criminal law that renders the property a
<u>contraband article</u> property was used, is being used, was
attempted to be used, or was intended to be used in violation of
the Florida Contraband Forfeiture Act. If probable cause is
established, the court shall authorize the seizure or continued
seizure of the subject contraband. A copy of the findings of the
court shall be provided to any person entitled to notice.

(d) If the court determines that probable cause exists to believe that <u>the owner of the property violated a criminal law</u> <u>that renders the property a contraband article</u> such property was <u>used in violation of the Florida Contraband Forfeiture Act</u>, the court shall order the property restrained by the least restrictive means to protect against disposal, waste, or continued illegal use of such property pending disposition of the forfeiture proceeding. The court may order the claimant to post a bond or other adequate security equivalent to the value of the property.

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121 (6) (a) Property may not be forfeited under the Florida 122 Contraband Forfeiture Act unless the seizing agency establishes 123 by a preponderance of the evidence that the owner either knew, 124 or should have known after a reasonable inquiry, that the 125 property was being employed or was likely to be employed in 126 criminal activity.

(b) A bona fide lienholder's interest that has been 127 128 perfected in the manner prescribed by law prior to the seizure may not be forfeited under the Florida Contraband Forfeiture Act 129 130 unless the seizing agency establishes by a preponderance of the 131 evidence that the lienholder had actual knowledge, at the time 132 the lien was made, that the property was being employed or was 133 likely to be employed in criminal activity. If a lienholder's 134 interest is not subject to forfeiture under the requirements of 135 this section, such interest shall be preserved by the court by 136 ordering the lienholder's interest to be paid as provided in s. 137 932.7055.

138 (b) (c) Property titled or registered between husband and 139 wife jointly by the use of the conjunctives "and," "and/or," or "or," in the manner prescribed by law prior to the seizure, may 140 141 not be forfeited under the Florida Contraband Forfeiture Act 142 unless the seizing agency establishes by a preponderance of the evidence that the coowner either knew or had reason to know, 143 144 after reasonable inquiry, that such property was employed or was 145 likely to be employed in criminal activity.

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146 (c) (d) A vehicle that is rented or leased from a company engaged in the business of renting or leasing vehicles, which 147 vehicle was rented or leased in the manner prescribed by law 148 prior to the seizure, may not be forfeited under the Florida 149 150 Contraband Forfeiture Act, and no fine, penalty, or 151 administrative charge, other than reasonable and customary 152 charges for towing and storage, shall be imposed by any 153 governmental agency on the company which rented or leased the 154 vehicle, unless the seizing agency establishes by preponderance 155 of the evidence that the renter or lessor had actual knowledge, 156 at the time the vehicle was rented or leased, that the vehicle was being employed or was likely to be employed in criminal 157 158 activity. When a vehicle that is rented or leased from a company 159 engaged in the business of renting or leasing vehicles is seized 160 under the Florida Contraband Forfeiture Act, upon learning the address or phone number of the company, the seizing law 161 enforcement agency shall, as soon as practicable, inform the 162 company that the vehicle has been seized and is available for 163 the company to take possession upon payment of the reasonable 164 and customary charges for towing and storage. 165

Section 3. Subsections (8), (9), and (11) of section
932.704, Florida Statutes, are amended to read:

168

932.704 Forfeiture proceedings.-

169 (8) (a) Upon clear and convincing evidence that the 170 contraband article was being used in violation of the Florida 171 Contraband Forfeiture Act, the The court shall order the seized

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172	property forfeited to the seizing law enforcement agency <u>upon</u>			
173	clear and convincing evidence that:			
174	1. The property has been or is being used in violation of			
175	a criminal law that renders the property a contraband article;			
176	2. The claimant is the owner of the property; and			
177	3. The owner was prosecuted for the criminal violation			
178	that formed the basis for the forfeiture proceeding, and has:			
179	a. Been placed into a pretrial intervention program;			
180	b. Been placed into a diversion program;			
181	c. Been placed into a program for confidential informants,			
182	as defined in s. 914.28.			
183	d. Entered a plea of guilty;			
184	e. Entered a plea of nolo contendere; or			
185	f. Been found guilty at trial, regardless of adjudication			
186	of guilt.			
187	(b) The final order of forfeiture by the court shall			
188	perfect in the law enforcement agency right, title, and interest			
189	in and to such property, subject only to the rights and			
190	interests of bona fide lienholders, and shall relate back to the			
191	date of seizure.			
192	(9)(a) When the claimant prevails at the conclusion of the			
193	forfeiture proceeding, if the seizing agency decides not to			
194	appeal, the seized property shall be released immediately to the			
195	person entitled to possession of the property as determined by			
196	the court. If the court finds that a perfected security interest			
197	applies to the property or the criminal case that formed the			
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basis for the forfeiture proceeding was discharged by acquittal, dismissal, or nolle prosequi, the seizing agency shall return the property to the owner within 5 days Under-such circumstances, the seizing agency shall not assess any towing charges, storage fees, administrative costs, or maintenance costs against the claimant with respect to the seized property or the forfeiture proceeding.

205 When the claimant prevails at the conclusion of the (b) 206 forfeiture proceeding, any decision to appeal must be made by 207 the chief administrative official of the seizing agency, or his 208 or her designee. The trial court shall require the seizing 209 agency to pay to the claimant the reasonable loss of value of 210 the seized property when the claimant prevails at trial or on 211 appeal and the seizing agency retained the seized property 212 during the trial or appellate process. The trial court shall 213 also require the seizing agency to pay to the claimant any loss 214 of income directly attributed to the continued seizure of 215 income-producing property during the trial or appellate process. 216 If the claimant prevails under this subsection on appeal, the seizing agency shall immediately release the seized property to 217 218 the person entitled to possession of the property as determined by the court, pay any cost as assessed by the court, and may not 219 220 assess any towing charges, storage fees, administrative costs, 221 or maintenance costs against the claimant with respect to the 222 seized property or the forfeiture proceeding.

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223 (11) (a) The Department of Law Enforcement, in consultation with the Florida Sheriffs Association and the Florida Police 224 Chiefs Association, shall develop guidelines and training 225 procedures to be used by state and local law enforcement 226 227 agencies and state attorneys in implementing the Florida Contraband Forfeiture Act. At least annually, each state or 228 229 local law enforcement agency that seizes property for the 230 purpose of forfeiture shall periodically review such seizures of assets made by the agency's law enforcement officers, any 231 232 settlements, and any forfeiture proceedings initiated by the law enforcement agency, to determine whether they such seizures, 233 234 settlements, and forfeitures comply with the Florida Contraband 235 Forfeiture Act and the guidelines adopted under this subsection. 236 If the review suggests deficiencies, the state or local law 237 enforcement agency shall promptly take action to comply with the 238 Florida Contraband Forfeiture Act.

(b) The determination <u>as to of</u> whether an agency will file
a civil forfeiture action <u>is must be</u> the sole responsibility of
the head of the agency or his or her designee.

242 <u>(c) (b)</u> The determination <u>as to</u> of whether to seize 243 currency must be made by supervisory personnel. The agency's 244 legal counsel must be notified as soon as possible <u>after a</u> 245 determination is made.

(d) The employment, salary, promotion, or other compensation of any law enforcement officer may not be dependent on the ability of the officer to meet a quota for seizures.

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249	(e) A seizing agency shall adopt and implement written					
250	policies, procedures, and training to ensure compliance with all					
251	applicable legal requirements regarding seizing, maintaining,					
252	and the forfeiture of property under the Florida Contraband					
253	Forfeiture Act.					
254	(f) When property is seized for forfeiture, the probable					
255	cause supporting the seizure must be promptly reviewed by					
256	supervisory personnel. The seizing agency's legal counsel must					
257	be notified as soon as possible of all seizures and shall					
258	conduct a review to determine whether there is legal sufficiency					
259	to proceed with a forfeiture action.					
260	(g) Each seizing agency shall adopt and implement written					
261	policies and procedures promoting the prompt release of seized					
262	property as may be required by the act or by agency					
263	determination when there is no legitimate basis for holding					
264	seized property. To help assure that property is not wrongfully					
265	held after seizure, each law enforcement agency must adopt					
266	written policies and procedures ensuring that all asserted					
267	claims of interest in seized property are promptly reviewed for					
268	potential validity.					
269	(h) The settlement of any forfeiture action must be					
270	consistent with the Florida Contraband Forfeiture Act and the					
271	seizing agency's policy.					
272	(i) Law enforcement agency personnel involved in the					
273	seizure of property for forfeiture shall receive basic training					
274	and continuing education as required by the Florida Contraband					
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275	Forfeiture Act. Each agency shall maintain records demonstrating		
276	each law enforcement officer's compliance with this requirement.		
277	Among other things, the training must address the legal aspects		
278	of forfeiture, including, but not limited to, search and seizure		
279	and other constitutional considerations.		
280	Section 4. Paragraph (c) of subsection (5) of section		
281	932.7055, Florida Statutes, is amended to read:		
282	932.7055 Disposition of liens and forfeited property		
283	(5)		
284	(c) An agency or organization, other than the seizing		
285	agency, that wishes to receive such funds shall apply to the		
286	sheriff or chief of police for an appropriation and its		
287	application shall be accompanied by a written certification that		
288	the moneys will be used for an authorized purpose. Such requests		
289	for expenditures shall include a statement describing		
290	anticipated recurring costs for the agency for subsequent fiscal		
291	years. An agency or organization that receives money pursuant to		
292	this subsection shall provide an accounting for such moneys and		
293	shall furnish the same reports as an agency of the county or		
294	municipality that receives public funds. Such funds may be		
295	expended in accordance with the following procedures:		
296	1. Such funds may be used only for school resource		
297	officer, crime prevention, safe neighborhood, drug abuse		
298	education, or drug prevention programs or such other law		
299	enforcement purposes as the board of county commissioners or		

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governing body of the municipality deems appropriate.

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301 2. Such funds shall not be a source of revenue to meet302 normal operating needs of the law enforcement agency.

After July 1, 1992, and during every fiscal year 303 thereafter, any Any local law enforcement agency that acquires 304 305 at least \$15,000 pursuant to the Florida Contraband Forfeiture 306 Act within a fiscal year must expend or donate no less than 25 307 15 percent of such proceeds for the support or operation of any 308 drug treatment, drug abuse education, drug prevention, crime 309 prevention, safe neighborhood, or school resource officer 310 program or programs program(s). The local law enforcement agency 311 has the discretion to determine which program or programs 312 program(s) will receive the designated proceeds.

Notwithstanding the drug abuse education, drug treatment, drug 314 prevention, crime prevention, safe neighborhood, or school 315 316 resource officer minimum expenditures or donations, the sheriff and the board of county commissioners or the chief of police and 317 the governing body of the municipality may agree to expend or 318 319 donate such funds over a period of years if the expenditure or 320 donation of such minimum amount in any given fiscal year would 321 exceed the needs of the county or municipality for such program 322 or programs program(s). Nothing in this section precludes the 323 The minimum requirement for expenditure or donation of 324 forfeiture proceeds in excess of the minimum amounts established 325 in this subparagraph does not preclude expenditures or donations 326 in excess of that amount herein.

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 889 (2016)

Amendment No. 1

327 Section 5. Section 932.7061, Florida Statutes, is created 328 to read: 932.7061 Reporting seized property for forfeiture.-329 (1) Every law enforcement agency shall submit an annual 330 report to the Department of Law Enforcement indicating whether 331 332 the agency has seized or forfeited property under the Florida 333 Contraband Forfeiture Act. A law enforcement agency receiving or expending forfeited property or proceeds from the sale of 334 335 forfeited property in accordance with the Florida Contraband 336 Forfeiture Act shall submit a completed annual report by October 337 10 documenting the receipts and expenditures. The report shall be submitted in an electronic form, maintained by the Department 338 339 of Law Enforcement in consultation with the Office of Program 340 Policy Analysis and Government Accountability, to the entity that has budgetary authority over such agency and to the 341 Department of Law Enforcement. The annual report must, at a 342 343 minimum, specify the type, approximate value, court case number, 344 type of offense, disposition of property received, and amount of 345 any proceeds received or expended. 346 The Department of Law Enforcement shall submit an (2) 347 annual report to the Office of Program Policy Analysis and 348 Government Accountability compiling the information and data in 349 the annual reports submitted by the law enforcement agencies. 350 The annual report shall also contain a list of law enforcement

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agencies that have failed to meet the reporting requirements and

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 889 (2016)

Amendment No. 1

352	a summary of any action taken against the noncomplying agency by
353	the office of Chief Financial Officer.
354	(3) The law enforcement agency and the entity having
355	budgetary control over the law enforcement agency shall not
356	anticipate future forfeitures or proceeds therefrom in the
357	adoption and approval of the budget for the law enforcement
358	agency.
359	Section 6. Section 732.7062, Florida Statutes, is created
360	to read:
361	732.7062 Penalty for noncompliance with reporting
362	requirementsA seizing agency that fails to comply with the
363	reporting requirements in s. 932.7061 is subject to a civil fine
364	of \$5,000, to be determined by the Chief Financial Officer and
365	payable to the General Revenue Fund. However, such agency is not
366	subject to the fine if, within 60 days after receipt of written
367	notification from the Department of Law Enforcement of
368	noncompliance with the reporting requirements of the Florida
369	Contraband Forfeiture Act, the agency substantially complies
370	with those requirements. The Department of Law Enforcement shall
371	submit any substantial noncompliance to the office of Chief
372	Financial Officer, which shall be responsible for the
373	enforcement of this section.
374	Section 7. Paragraphs (a) and (c) of subsection (9) of
375	section 322.34, Florida Statutes, are amended to read:
376	322.34 Driving while license suspended, revoked, canceled,
377	or disqualified
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COMMITTEE/SUBCOMMITTEE AMENDMENT

Amendment No. 1

Bill No. HB 889 (2016)

378 (9) (a) A motor vehicle that is driven by a person under 379 the influence of alcohol or drugs in violation of s. 316.193 is 380 subject to seizure and forfeiture under ss. 932.701-932.7062 381 932.706 and is subject to liens for recovering, towing, or storing vehicles under s. 713.78 if, at the time of the offense, 382 383 the person's driver license is suspended, revoked, or canceled 384 as a result of a prior conviction for driving under the 385 influence.

386 (c) Notwithstanding s. 932.703(1)(c) or s. 932.7055, when 387 the seizing agency obtains a final judgment granting forfeiture 388 of the motor vehicle under this section, 30 percent of the net 389 proceeds from the sale of the motor vehicle shall be retained by the seizing law enforcement agency and 70 percent shall be 390 391 deposited in the General Revenue Fund for use by regional 392 workforce boards in providing transportation services for 393 participants of the welfare transition program. In a forfeiture 394 proceeding under this section, the court may consider the extent 395 that the family of the owner has other public or private means 396 of transportation.

397 Section 8. Subsection (4) of section 323.001, Florida
398 Statutes, is amended to read:

399 323.001 Wrecker operator storage facilities; vehicle 400 holds.-

401 (4) The requirements for a written hold apply when the402 following conditions are present:

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 889 (2016)

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(a) The officer has probable cause to believe the vehicle
should be seized and forfeited under the Florida Contraband
Forfeiture Act, ss. 932.701-932.7062 932.706;

406 (b) The officer has probable cause to believe the vehicle407 should be seized and forfeited under chapter 379;

408 (c) The officer has probable cause to believe the vehicle409 was used as the means of committing a crime;

(d) The officer has probable cause to believe that the vehicle is itself evidence that tends to show that a crime has been committed or that the vehicle contains evidence, which cannot readily be removed, which tends to show that a crime has been committed;

(e) The officer has probable cause to believe the vehicle
was involved in a traffic accident resulting in death or
personal injury and should be sealed for investigation and
collection of evidence by a vehicular homicide investigator;

(f) The vehicle is impounded or immobilized pursuant to s. 316.193 or s. 322.34; or

421 (g) The officer is complying with a court order.
422 Section 9. Paragraph (b) of subsection (3) of section
423 328.07, Florida Statutes, is amended to read:

328.07 Hull identification number required.(3)

(b) If any of the hull identification numbers required by
the United States Coast Guard for a vessel manufactured after
October 31, 1972, do not exist or have been altered, removed,

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Amendment No. 1

Bill No. HB 889 (2016)

429 destroyed, covered, or defaced or the real identity of the 430 vessel cannot be determined, the vessel may be seized as 431 contraband property by a law enforcement agency or the division, 432 and shall be subject to forfeiture pursuant to ss. 932.701-433 932.7062 932.706. Such vessel may not be sold or operated on the 434 waters of the state unless the division receives a request from 435 a law enforcement agency providing adequate documentation or is 436 directed by written order of a court of competent jurisdiction 437 to issue to the vessel a replacement hull identification number 438 which shall thereafter be used for identification purposes. No 439 vessel shall be forfeited under the Florida Contraband 440 Forfeiture Act when the owner unknowingly, inadvertently, or 441 neglectfully altered, removed, destroyed, covered, or defaced the vessel hull identification number. 442

443 Section 10. Paragraph (c) of subsection (2) of section 444 817.625, Florida Statutes, is amended to read:

445 817.625 Use of scanning device or reencoder to defraud; 446 penalties.-

(2)

448 (c) Any person who violates subparagraph (a)1. or
449 subparagraph (a)2. shall also be subject to the provisions of
450 ss. 932.701-932.7062 932.706.

451 Section 11. Subsection (3) of section 932.7055, Florida 452 Statutes, is amended to read:

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932.7055 Disposition of liens and forfeited property.-

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COMMITTEE/SUBCOMMITTEE AMENDMENT

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(2016)

Amendment No. 1

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(3) If the forfeited property is subject to a lien preserved by the court as provided in s. 932.703(6)(a)(b), the agency shall:

(a) Sell the property with the proceeds being used towardssatisfaction of any liens; or

(b) Have the lien satisfied prior to taking any actionauthorized by subsection (1).

Section 12. This act shall take effect July 1, 2016

TITLE AMENDMENT

465 Remove everything before the enacting clause and insert: 466 An act relating to contraband forfeiture; amending s. 932.701, 467 F.S.; revising the applicability of a short title; amending s. 468 932.703, F.S.; specifying that property may be seized only upon 469 the arrest of the owner of the property for a violation of a 470 criminal law that renders the property a contraband article; 471 requiring specified persons approve a settlement; specifying 472 nature of title interest in seized property; providing 473 circumstances when property can be deemed contraband; amending 474 s. 932.704, F.S.; providing circumstances when a court shall order the forfeiture of seized property; providing circumstances 475 for return of seized property to the owner; requiring seizing 476 477 agency to be responsible for costs in specified circumstances; 478 requiring various review procedures for seizure records held by 479 a seizing agency; prohibiting compensation of law enforcement

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Amendment No. 1

Bill No. HB 889 (2016)

480 officers from being dependent on meeting a seizure quota; 481 requiring the adoption and implementation of written policies, 482 procedures, and training; requiring training for personnel 483 involved in property seizure; amending s. 932.7055, F.S.; 484 providing conforming changes; creating s. 932.7061, F.S.; 485 providing reporting requirements for seized property for forfeiture; creating s. 932.7062, F.S.; providing penalties for 486 487 noncompliance with reporting requirements; amending ss. 322.34, 488 323.001, 328.07, 817.625, and 932.7055, F.S.; providing 489 conforming changes; providing an effective date.

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HB 1043

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1043 Criminal Justice System Interviews of Persons with Autism, an Autism Spectrum Disorder, or a Related Developmental Disability
 SPONSOR(S): Hager and others
 TIED BILLS: None IDEN./SIM. BILLS: SB 936

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Keegan	White
2) Justice Appropriations Subcommittee			
3) Judiciary Committee			

SUMMARY ANALYSIS

Autism spectrum disorder (ASD) is a developmental disorder that is characterized, in varying degrees, by repetitive behaviors and difficulties with social interaction and verbal and nonverbal communication. The ASD diagnosis once included Autistic Disorder, Asperger Syndrome, Pervasive Developmental Disorder Not Otherwise Specified, and other disorders; however, in June 2013, all autism disorders were merged into one umbrella diagnosis of ASD in the fifth edition of the Diagnostic and Statistical Manual of Mental Disorder (DSM 5).

It has been estimated that individuals with ASD have up to seven times more contacts with law enforcement agencies during their lifetimes than other individuals. There is currently no requirement in Florida for any mental health or similar professional to assist during law enforcement interactions with individuals diagnosed with ASD.

The bill requires a psychiatrist, psychologist, mental health counselor, special education instructor, clinical social worker, or related professional, each of whom must have experience treating, teaching, or assisting patients or clients who have been diagnosed with autism, an autism spectrum disorder, or a related developmental disability, or must be certified in special education with a concentration focused on persons with autism, to be present to assist when:

- A law enforcement officer, correctional officer, or another public safety official is conducting an interview; and
- The interviewed person is an individual with autism, an autism spectrum disorder, or a related developmental disability.

The county/municipality mandates provision of article VII, section 18, of the Florida Constitution may apply because agencies will have to procure the services of a qualified professional in certain circumstances. This may result in an indeterminate positive fiscal impact; however, an exemption may apply if the bill results in an insignificant fiscal impact to county or municipal governments.

This bill is effective July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Autism Spectrum Disorder

Autism spectrum disorder (ASD) is a developmental disorder that is characterized, in varying degrees, by repetitive behaviors and difficulties with social interaction and verbal and nonverbal communication. The ASD diagnosis once included Autistic Disorder, Asperger Syndrome, Pervasive Developmental Disorder Not Otherwise Specified, and other disorders; however, in June 2013, all autism disorders were merged into one umbrella diagnosis of ASD when the fifth edition of the Diagnostic and Statistical Manual of Mental Disorder (DSM-5) was published.¹

Florida law defines several terms relating to autism:

- "Autism" is defined in s. 393.063(3), F.S., as "a pervasive, neurologically based developmentally based disability of extended duration which causes severe learning, communication, and behavior disorders with age of onset during infancy or childhood, individuals with autism exhibit impairment in reciprocal social interaction, impairment in verbal and non-verbal communication and imaginative ability, and markedly restrictive repertoire of activities and interests."
- "Developmental disability" is defined in s. 393.063(9), F.S., defines "developmental as "a disorder or syndrome that is attributable to intellectual disability, cerebral palsy, autism, spina bifida, or Prader-Willi syndrome; that manifests before the age of 18; and that constitutes a substantial handicap that can reasonably be expected to continue indefinitely."
- "Autism spectrum disorder" is defined in ss. 627.6686(2)(b) and 641.31098(2)(b), F.S., as "any of the following disorders as defined in the most recent edition of the Diagnostic and Statistical Manual of Mental Disorders of the American Psychiatric Association: 1. Autistic disorder. 2. Asperger's syndrome. 3. Pervasive developmental disorder not otherwise specified."

Although an exact population count of individuals with ASD does not exist, the Centers for Disease Control's (CDC) Autism Developmental Disabilities Monitoring (ADDM) Network estimates that approximately one in 68 children have been identified with ASD.² This estimate is based on surveys of 8-year-old children who were living in 11 communities in the United States in 2010.³ Boys are five times more likely than girls to be identified with ASD and white children are more likely to be identified than black or Hispanic children.⁴

Law Enforcement and ASD

It has been estimated that individuals with ASD have up to seven times more contacts with law enforcement agencies during their lifetimes.⁵ These contacts occur under a variety of circumstances. Law enforcement officers often come into contact with persons with ASD through a call reporting a domestic disturbance, a suspicious person who is acting in an unusual manner, or when responding to a medical emergency.⁶

There is currently no requirement in Florida for any mental health or similar professional to assist law enforcement during interactions with individuals diagnosed with ASD.

¹ CENTERS FOR DISEASE CONTROL & PREVENTION, *Facts about ASD*, http://www.cdc.gov/ncbddd/autism/facts.html (last visited Jan. 22, 2016); AUTISM SPEAKS, *What is Autism*, https://www.autismspeaks.org/what-autism (last visited Jan. 22, 2016).

² CENTERS FOR DISEASE CONTROL & PREVENTION, *Data and Statistics*, http://www.cdc.gov/ncbddd/autism/data.html (last visited Jan. 22, 2016).

³ CENTERS FOR DISEASE CONTROL & PREVENTION, 10 Things You Need to Know about CDC's Latest Report from The Autism and Developmental Disabilities Monitoring Network, http://www.cdc.gov/features/dsautismdata/index.html (last visited Jan. 22, 2016). ⁴ Id.

⁵ Pamela Kulbarsh, Law Enforcement and Autism, OFFICER.COM (Feb. 15, 2013), http://www.officer.com/article/10880086/law-enforcement-and-autism (last visited Jan. 22, 2016).

Effect of the Bill

The bill cites the act as the "Wes Kleinert Fair Interview Act."

The bill provides legislative encouragement for various protections for individuals with certain medical conditions or disabilities.

The bill requires a psychiatrist, psychologist, mental health counselor, special education instructor, clinical social worker, or related professional, each of whom must have experience treating, teaching, or assisting patients or clients who have been diagnosed with autism, an autism spectrum disorder, or a related developmental disability, or must be certified in special education with a concentration focused on persons with autism, to be present to assist when:

- A law enforcement officer, correctional officer, or another public safety official is conducting an interview; and
- The interviewed person is an individual with autism, an autism spectrum disorder, or a related developmental disability.

The bill provides an effective date of July 1, 2016.

B. SECTION DIRECTORY:

Section 1. Creating the "Wes Kleinert Fair Interview Act."

Section 2. Creating an unnumbered section of statute relating to legislative intent.

Section 3. Provides an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

This bill does not appear to have an impact on state revenues.

2. Expenditures:

The bill may have an indeterminate impact on state government expenditures because state law enforcement agencies will have to procure the services of a qualified professional in certain circumstances.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

This bill does not appear to have an impact on local government revenues.

2. Expenditures:

The bill may have an indeterminate impact on local government expenditures because local law enforcement agencies will have to procure the services of a qualified professional in certain circumstances.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The exact number of individuals diagnosed with ASD is unknown. Additionally, most law enforcement agencies do not collect data on the number or type of encounters that law enforcement officers have with individuals diagnosed with ASD. However, the bill requires law enforcement officers and other government employees to utilize a specified professional for any kind of interview with an individual who has specified disorders. While it is likely a fiscal impact on law enforcement agencies will occur, the amount of that fiscal impact is unknown.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The county/municipality mandates provision of article VII, section 18, of the Florida Constitution may apply because this bill requires county and municipal law enforcement agencies to procure the services of a gualified professional in certain circumstances. To the extent that political subdivisions, including cities and counties (through the police department or the sheriff's department), are obligated to pay for a qualified professional's services, the bill could constitute a mandate as defined in Article VII, Section 18(a) of the Florida Constitution for which no funding source is provided to such political subdivisions.

Article VII, section 18(a), of the Florida Constitution, states that county and municipality governments are not bound by any general law requiring one or more county or municipality governments to spend funds, unless the Legislature has determined that such law fulfills an important state interest and meets one of a number of enumerated exceptions.⁷

Pursuant to article VII, section 18, of the Florida Constitution, laws that will have an "insignificant fiscal impact" are exempt from the requirements of Section 18.8 The term "insignificant" has been defined as a matter of legislative policy as an amount not greater than the average statewide population for the applicable fiscal year times ten cents. The 2010 United States census, which contains the most recent federal census data, indicates that the Florida population is 18,801,310.⁹ A bill having a statewide fiscal impact on counties and municipalities in aggregate or in excess of \$1.88 million would be characterized as a mandate. It is unknown at this time the exact amount counties and cities would be required to spend to implement the requirements of the bill.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill does not provide a statute reference for the language of the bill.

The bill requires law enforcement officers to have a specified professional present for interview of an individual with a specified disorder, but does not specify what types of interviews this requirement

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⁷F.LA. CONST. art. VII, s. 18(a).

⁸ FLA. CONST. art. VII s. 18(d).

⁹ U.S. Census Bureau, 2010 Census Interactive Population Search, http://www.census.gov/2010census/popmap/ipmtext.php?fl=12 (last visited Jan. 22, 2016).

applies to. Additionally, the bill does not specify what options a law enforcement officer has available in an emergency situation involving an individual with a specified disorder.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

HB 1043

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2016

1	A bill to be entitled			
2	An act relating to criminal justice system interviews			
3	of persons with autism, an autism spectrum disorder,			
4	or a related developmental disability; providing a			
5	short title; encouraging the use of certain state-of-			
6	the-art digital devices for the purposes of			
7	identification and notification; requiring that			
8	certain professionals with experience in treating,			
9	teaching, or assisting persons with autism, an autism			
10	spectrum disorder, or a related developmental			
11	disability be present during an interview of a person			
12	2 with autism, an autism spectrum disorder, or a related			
13	developmental disability conducted by specified			
14	persons; providing an effective date.			
15				
16	Be It Enacted by the Legislature of the State of Florida:			
17				
18	Section 1. This act may be cited as "The Wes Kleinert Fair			
19	Interview Act."			
20	Section 2. (1) The Legislature encourages the use of			
21	state-of-the-art digital devices, such as bracelets, necklaces,			
22	and pocket cards that are similar to those kept upon the person			
23	of individuals who have certain medical conditions or age-			
24	related disabilities, to assist law enforcement, correctional,			
25	5 or other public safety officials and other concerned persons in			
26	quickly identifying individuals who have been diagnosed with			
I	Page 1 of 2			

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2016

27 autism, an autism spectrum disorder, or a related developmental 28 disability and notifying the family members, caregivers, and 29 primary intervention professionals of such individuals when a 30 crisis occurs. 31 (2) A psychiatrist, psychologist, mental health counselor, 32 special education instructor, clinical social worker, or related 33 professional, each of whom must have experience treating, 34 teaching, or assisting patients or clients who have been diagnosed with autism, an autism spectrum disorder, or a related 35 36 developmental disability, or must be certified in special 37 education with a concentration focused on persons with autism, 38 an autism spectrum disorder, or a related developmental 39 disability, must be present to assist a law enforcement officer, 40 a correctional officer, or another public safety official during 41 all interviews of an individual with autism, an autism spectrum 42 disorder, or a related developmental disability, whether the 43 individual being interviewed is the victim of a crime, the 44 suspect in a crime, or the defendant formally accused of a crime 45 or is otherwise involved in the criminal justice system. 46 Section 3. This act shall take effect July 1, 2016.

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CODING: Words stricken are deletions; words underlined are additions.

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1043 (2016)

Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION			
	ADOPTED(Y/N)			
	ADOPTED AS AMENDED (Y/N)			
	ADOPTED W/O OBJECTION(Y/N)			
	FAILED TO ADOPT (Y/N)			
	WITHDRAWN (Y/N)			
	OTHER			
1	Committee/Subcommittee hearing bill: Criminal Justice			
2	Subcommittee			
3	Representative Hager offered the following:			
4				
5	Amendment (with title amendment)			
6	Remove everything after the enacting clause and insert:			
7	Section 1. This act may be cited as the "Wes Kleinert Fair			
8				
9	Section 2. Section 943.0439, Florida Statutes, is created			
10	to read:			
11	943.0439 Interviews of suspects or defendants with autism			
12	spectrum disorders			
13	(1) As used in this section, the term:			
14	(a) "Autism spectrum disorder" has the same meaning as			
15	provided in s. 627.6686.			
16	(b) "Law enforcement officer" has the same meaning as			
17	provided in s. 943.10.			
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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1043 (2016) Amendment No. 1 18 (c) "Qualified professional" means a mental health counselor, a behavioral therapist, or a related professional 19 with professional experience teaching, treating, or caring for 20 21 patients or clients who have an autism spectrum disorder, or a 22 psychiatrist or psychologist. 23 (2) A qualified professional must be present to assist a 24 law enforcement officer, if practicable, during an interview of 25 an individual if: 26 (a) The individual is a suspect or defendant in a criminal 27 case; 28 (b) The individual has been diagnosed with an autism spectrum disorder; and 29 (c) The law enforcement officer knows or should know that 30 the individual has been diagnosed with an autism spectrum disorder. Section 3. This act shall take effect July 1, 2016. TITLE AMENDMENT Remove everything before the enacting clause and insert: An act relating to interviews of suspects or defendants with 39 autism spectrum disorders; creating the "Wes Kleinert Fair Interview Act"; creating s. 943.0439, F.S.; providing definitions; requiring a qualified professional to assist a law enforcement officer during interviews in specified 42 43 circumstances; providing an effective date. 518093 - h1043-strike.docx Published On: 1/22/2016 5:39:21 PM Page 2 of 2

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HB 1089

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1089 Criminal History Information SPONSOR(S): Rooney, Jr. TIED BILLS: None IDEN./SIM. BILLS: SB 628

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee	···	Clark	WhiteW
2) Justice Appropriations Subcommittee		<u>, n. 1997 - 19</u>	
3) Judiciary Committee			· · · · · · · · · · · · · · · · · · ·

SUMMARY ANALYSIS

Section 943.053(3)(b), F.S., in relevant part, provides that the fee per record for criminal history information provided by the Florida Department of Law Enforcement (FDLE) is \$24.00 per name submitted, except that the fee for the vendors of the Department of Children and Families, the Department of Juvenile Justice, and the Department of Elderly Affairs is \$8.00 for each name submitted.

The bill adds the Agency for Persons with Disabilities (APD) to the list of other state agencies; thereby, authorizing APD's vendors to pay \$8.00 per background screening.

FDLE projects a revenue loss due to this bill. Please see "FISCAL IMPACT ON STATE GOVERNMENT," infra.

The bill is effective July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 943.053, F.S., in relevant part, provides that the fee per record for criminal history information provided by the Florida Department of Law Enforcement (FDLE) is \$24.00 per name submitted, except that the fee for the guardian ad litem program and vendors of the Department of Children and Families (DCF), the Department of Juvenile Justice, and the Department of Elderly Affairs is \$8.00 for each name submitted.¹

Until May 25, 2015, the DCF performed background screening services for the Agency for Persons with Disabilities (APD). As such, the screening fee for state criminal history records checks for APD's providers, vendors, employers, Consumer Directed Care Plus (CDC+) participants, and representatives (collectively hereinafter referred to as "vendors") was \$8.00.

On May 25, 2015, however, the APD began participating in the state Provider Background Screening Clearinghouse, which required APD's background screenings to be processed separately from the DCF's screenings. Due to this separation, APD's vendors are now required to pay \$24.00 per screening.

Effect of the Bill

The bill amends s. 943.053(3)(b), F.S., to include APD in the list of other state agencies; thereby, authorizing APD's vendors to pay \$8.00 per background screening.

B. SECTION DIRECTORY:

Section 1. Amends s. 943.053, F.S., relating to dissemination of criminal justice information; fees.

Section 2. Provides an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

FDLE estimates a future loss of revenue of \$115,200 annually due to the bill's authorization for APD to pay \$8.00, rather than \$24.00 per record. FDLE began receiving such revenue from APD at the end of May 2015.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill reduces the amount that the APD's vendors will have to pay for background screening fees from \$24.00 to \$8.00.

D. FISCAL COMMENTS:

None.

III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
 - 1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

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HB 1089

1	A bill to be entitled
2	An act relating to criminal history information;
3	amending s. 943.053, F.S.; providing a reduced fee for
4	criminal history information provided to the Agency
5	for Persons with Disabilities under specified
6	provisions; providing an effective date.
7	
8	Be It Enacted by the Legislature of the State of Florida:
9	
10	Section 1. Paragraph (b) of subsection (3) of section
11	943.053, Florida Statutes, is amended to read:
12	943.053 Dissemination of criminal justice information;
13	fees
14	(3)
15	(b) The fee per record for criminal history information
16	provided pursuant to this subsection and s. 943.0542 is \$24 per
17	name submitted, except that the fee for the guardian ad litem
18	program and vendors of the Department of Children and Families,
19	the Department of Juvenile Justice, the Agency for Persons with
20	Disabilities, and the Department of Elderly Affairs shall be \$8
21	for each name submitted; the fee for a state criminal history
22	provided for application processing as required by law to be
23	performed by the Department of Agriculture and Consumer Services
24	shall be \$15 for each name submitted; and the fee for requests
25	under s. 943.0542, which implements the National Child
26	Protection Act, shall be \$18 for each volunteer name submitted.
	Page 1 of 2

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

FLORIDA HOUSE OF REPRESENTATIVES

HB 1089

27 The state offices of the Public Defender shall not be assessed a 28 fee for Florida criminal history information or wanted person 29 information.

30

Section 2. This act shall take effect July 1, 2016.

Page 2 of 2

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2016

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1149 Alternative Sanctioning SPONSOR(S): Spano TIED BILLS: None IDEN./SIM. BILLS: SB 1256

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Aziz PA	White TW
2) Justice Appropriations Subcommittee			
3) Judiciary Committee			

SUMMARY ANALYSIS

Any person who is found guilty by a jury or the court sitting without a jury, or who enters a plea of guilty or nolo contendre may be placed on probation regardless of whether adjudication is withheld. Section 948.06, F.S., provides procedures regarding a violation of the terms and conditions imposed on a person who is on probation. Upon violation, the probationer is arrested and brought before the sentencing court. At the first hearing on the violation, the probationer is advised of the charge. If the probationer admits the charge, the court may immediately revoke, modify, or continue the probation or place the probationer into a community control program.

The bill creates an alternative sanctioning program ("program") for technical violations of probation. The bill defines "technical violation" as any alleged violation of supervision that is not a new felony offense, misdemeanor offense, or criminal traffic offense. The bill allows the chief judge of each judicial circuit, in consultation with the state attorney, public defender, and Department of Corrections, to establish an alternative sanctioning program and determine which technical violations will be eligible for alternative sanctioning.

An eligible probationer who commits a technical violation may choose to participate in the program and admit to the violation, comply with a probation officer's recommended sanctions, and waive his or her right to a hearing on the violation. A probation officer's recommended alternative sanction must be reviewed by the court, which may approve the sanction or remove the probationer from the program.

The bill does not appear to have a fiscal impact.

The bill is effective July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Background

Probation

Section 948.01, F.S., provides the circumstances under which the trial court can place a person on probation¹ or community control² (collectively, hereinafter referred to as "probation"). Any person who is found guilty by a jury or the court sitting without a jury or who enters a plea of guilty or nolo contendre may be placed on probation regardless of whether adjudication is withheld.³

The Department of Corrections ("Department") supervises all probationers sentenced in circuit court.⁴ Section 948.03, F.S., provides a list of standard conditions of probation. In addition to the standard conditions of probation, the court may add additional conditions of probation that it deems proper.⁵

Section 948.06, F.S., provides procedures regarding a violation of the terms and conditions required of a person on probation. Upon violation, the probationer is arrested and brought before the sentencing court. At the first hearing on the violation, the probationer is advised of the charge. If the probationer admits the charge, the court may immediately revoke, modify, or continue the probation or place the probationer into a community control program.⁶

If the probationer denies having violated the terms of the probation, the court may commit him or her to jail or release him or her with or without bail to await further hearing, or it may dismiss the charge of probation violation.⁷ Unless dismissed, the court must conduct a hearing and determine whether the probationer has violated the terms of his or her probation.⁸ If the court finds that the probationer has violated, the court may immediately revoke, modify, or continue the probation or place the probationer into a community control program.⁹

If probation is revoked, the court must adjudicate the probationer guilty of the offense charged and proven or admitted, unless he or she has previously been adjudicated guilty. The court may then impose any sentence that it might have originally imposed for the offense for which the probationer was placed on probation or into community control.

Technical Violations

Section 948.06(1)(g), F.S., describes technical violations as a violation of probation that is not a new felony or misdemeanor.¹⁰ During Fiscal Year 2014-15, approximately 94,000 violation reports were submitted due to probation violations. Of this number, 61,777 (or 66%) were technical violations.¹¹ Because of overcrowded court dockets, it often takes weeks and multiple hearings for a probationer to

¹¹ Department of Corrections, Agency Analysis 2016 House Bill 1149 p. 2 (Jan. 20, 2016). **STORAGE NAME:** h1149.CRJS.DOCX

¹ Section 948.001(5), F.S., defines "probation" as a form of community supervision requiring specified contacts with parole and probation officers and other terms and conditions as provided in s. 948.03, F.S.

² Section 948.001(3), F.S., defines "community control" as a form of intensive, supervised custody in the community, including surveillance on weekends and holidays, administered by officers with restricted caseloads. Community control is an individualized program in which the freedom of an offender is restricted within the community, home, or noninstitutional residential placement and specific sanctions are imposed and enforced.

³ s. 948.01(1), F.S.

⁴ Id.

⁵ s. 948.03(2), F.S.

⁶ s. 948.06(2)(a), F.S.

⁷ s. 948.06(2)(c), F.S.

⁸ s. 948.06(2)(d), F.S.

⁹ s. 948.06(2)(e), F.S.

¹⁰ Section 948.06(1)(g), F.S., allows the chief judge of each judicial circuit to direct the Department to use a notification letter for technical violations in lieu of a violation report, affidavit, and warrant.

DATE: 1/21/2016

be sentenced as the result of a violation of probation. If the probationer is charged with a technical violation, these hearings often result in the court reinstating or modifying the probation with additional sanctions imposed. If the probationer is held in jail pending a violation hearing, he or she may lose employment and be unable to pay victim restitution, attend treatment, or comply with supervision requirements.

In an effort to improve the violation of probation process, the Department's Office of Community Corrections developed the Alternative Sanctions Program to reduce recidivism for supervised probationers by utilizing collaborative efforts between courts, probation, and law enforcement. The program, created through administrative order in each circuit, allows a technical violation to be addressed immediately with the probationer through an administrative process.¹² Circuit court judges in 12 counties within six judicial circuits have agreed to implement the Alternative Sanctions Program via administrative order, including Alachua, Brevard, Desoto, Flagler, Manatee, Palm Beach, Pinellas, Putnam, Sarasota, Seminole, St. Johns, and Volusia.¹³

Effect of the Bill

The bill creates an alternative sanctioning program ("program") for technical violations of probation. The bill defines technical violations as any alleged violation of supervision that is not a new felony offense, misdemeanor offense, or criminal traffic offense. The bill allows the chief judge of each judicial circuit, in consultation with the state attorney, public defender, and the Department, to establish an alternative sanctioning program and determine which technical violations will be eligible for alternative sanctioning.

If an eligible offender on probation is alleged to have committed a technical violation, the offender may either waive participation in the program or elect to participate. By participating in the program, the offender admits to the violation, agrees to the probation officer's recommended sanction, and waives the right to:

- Be represented by legal counsel;
- Require the state to prove his or her quilt before a neutral and detached hearing body;
- Subpoena witnesses and present to a judge evidence in his or her defense;
- Confront and cross-examine adverse witnesses; and
- Receive a written statement from a factfinder as to the evidence relied on and the reasons for the sanction imposed.

Before imposing the sanction, the probation officer must submit the recommended sanction and documentation of the offender's admission of violation and agreement with the sanction to the court. The court has the discretion to impose the recommended sanction or to direct the Department to submit a violation report, affidavit, and warrant like a normal case not in the program. Any participation by the offender in the program is solely voluntary and the offender may elect to discontinue participation in the program as long as it is before the issuance of the court order imposing the recommended sanction. When an offender quits the program, the probation officer may submit a violation report, affidavit and warrant to the court concerning the violation. Any prior admission by the offender may not be used as evidence in subsequent proceedings.

The chief judge, in order to establish the program, must issue an administrative order specifying eligibility, which technical violations will be eligible for program, which sanctions may be recommended by a probation officer, and the process for reporting violations of the program.

B. SECTION DIRECTORY:

Section 1. Amends s. 948.06, F.S., relating to violation of probation or community control; revocation; modification; continuance; failure to pay restitution or cost of supervision.

Section 2. Providing an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The Office of State Court Administration reports that the fiscal impact cannot be accurately determined due to the unavailability of data needed to quantifiably establish the bill's effects on judicial time and workload.¹⁴

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
 - 1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The Department reports that the bill may decrease expenditures by reducing law enforcement arrests, jail incarceration of offenders pending technical violation hearings, probation officer time spent at these violation hearings, and court personnel involved in the violation hearing process.¹⁵

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
 - 1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

 ¹⁴ Office of State Court Administrator, Agency Analysis of 2016 House Bill 1149, p. 2 (Jan. 16, 2016).
 ¹⁵ Department of Corrections, Agency Analysis 2016 House Bill 1149 p. 4 (Jan. 20, 2016).
 STORAGE NAME: h1149.CRJS.DOCX

DATE: 1/21/2016

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

2016

1	A bill to be entitled
2	An act relating to alternative sanctioning; amending
3	s. 948.06, F.S.; authorizing the chief judge of each
4	judicial circuit, in consultation with specified
5	entities, to establish an alternative sanctioning
6	program; defining the term "technical violation";
7	requiring the chief judge to issue an administrative
8	order when creating an alternative sanctioning
9	program; specifying requirements for the order;
10	authorizing an offender who allegedly committed a
11	technical violation of supervision to waive
12	participation in or elect to participate in the
13	program, admit to the violation, agree to comply with
14	the recommended sanction, and agree to waive certain
15	rights; requiring the probation officer to submit the
16	recommended sanction and certain documentation to the
17	court if the offender admits to committing the
18	violation; authorizing the court to impose the
19	recommended sanction or direct the Department of
20	Corrections to submit a violation report, affidavit,
21	and warrant to the court; specifying that an
22	offender's participation in an alternative sanctioning
23	program is voluntary; authorizing a probation officer
24	to submit a violation report, affidavit, and warrant
25	to the court in certain circumstances; providing an
26	effective date.
ļ	Page 1 of 4

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2016

27	
28	Be It Enacted by the Legislature of the State of Florida:
29	
30	Section 1. Paragraph (h) of subsection (1) of section
31	948.06, Florida Statutes, is redesignated as paragraph (i), and
32	a new paragraph (h) is added to that subsection, to read:
33	948.06 Violation of probation or community control;
34	revocation; modification; continuance; failure to pay
35	restitution or cost of supervision
36	(1)
37	(h)1. The chief judge of each judicial circuit, in
38	consultation with the state attorney, the public defender, and
39	the department, may establish an alternative sanctioning program
40	in which the department, after receiving court approval, may
41	enforce specified sanctions for certain technical violations of
42	supervision. For purposes of this section, the term "technical
43	violation" means any alleged violation of supervision that is
44	not a new felony offense, misdemeanor offense, or criminal
45	traffic offense.
46	2. To establish an alternative sanctioning program, the
47	chief judge must issue an administrative order specifying:
48	a. Eligibility criteria.
49	b. The technical violations that are eligible for the
50	program.
51	c. The sanctions that may be recommended by a probation
52	officer for each technical violation.
	Page 2 of 4

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53 d. The process for reporting technical violations through 54 the alternative sanctioning program, including approved forms. 55 3. If an offender is alleged to have committed a technical 56 violation of supervision that is eligible for the program, the 57 offender may: 58 a. Waive participation in the alternative sanctioning 59 program, in which case the probation officer may submit a 60 violation report, affidavit, and warrant to the court in 61 accordance with this section; or 62 b. Elect to participate in the alternative sanctioning 63 program after receiving written notice of an alleged technical 64 violation and a disclosure of the evidence against the offender, 65 admit to the technical violation, agree to comply with the 66 probation officer's recommended sanction if subsequently ordered 67 by the court, and agree to waive the right to: 68 (I) Be represented by legal counsel. 69 (II) Require the state to prove his or her quilt before a 70 neutral and detached hearing body. 71 (III) Subpoena witnesses and present to a judge evidence 72 in his or her defense. 73 (IV) Confront and cross-examine adverse witnesses. 74 (V) Receive a written statement from a factfinder as to 75 the evidence relied on and the reasons for the sanction imposed. 76 4. If the offender admits to committing the technical 77 violation and agrees with the probation officer's recommended 78 sanction, the probation officer must, before imposing the Page 3 of 4

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79 sanction, submit the recommended sanction to the court as well 80 as documentation reflecting the offender's admission to the 81 technical violation and agreement with the recommended sanction. 82 5. The court may impose the recommended sanction or may 83 direct the department to submit a violation report, affidavit, 84 and warrant to the court in accordance with this section. 85 6. An offender's participation in an alternative 86 sanctioning program is voluntary. The offender may elect to 87 waive or discontinue participation in an alternative sanctioning 88 program at any time before the issuance of a court order 89 imposing the recommended sanction. 90 7. If an offender waives or discontinues participation in 91 an alternative sanctioning program, the probation officer may 92 submit a violation report, affidavit, and warrant to the court 93 in accordance with this section. The offender's prior admission 94 to the technical violation may not be used as evidence in 95 subsequent proceedings. 96 Section 2. This act shall take effect July 1, 2016. Page 4 of 4

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 1149 (2016)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Criminal Justice

Subcommittee

Representative Spano offered the following:

Amendment

Remove line 42 and insert:

supervision. For purposes of this paragraph, the term "technical

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1333 Sexual Offenders SPONSOR(S): Baxley TIED BILLS: None IDEN./SIM. BILLS: SB 1662

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Cox	WhiteTW
2) Justice Appropriations Subcommittee		•	
3) Judiciary Committee			

SUMMARY ANALYSIS

The bill amends a variety of statutes related to sexual predators and offenders to bring them further in line with the federal Adam Walsh Act.

Specifically, the bill removes language that currently prevents a parent or guardian convicted of specified offenses of kidnapping, false imprisonment, or luring or enticing a child against his or her minor child from being designated as a sexual predator or sexual offender. Under the bill, such a parent or guardian may be designated a sexual predator or offender if he or she commits one of the above-mentioned specified offenses and the offense had a sexual component.

The bill also:

- Amends various definitions and provides consistency among relevant statutes;
- Expands the types of information that can be registered or updated through FDLE's online system;
- Clarifies the appropriate entity to which a sexual predator or offender must report;
- Modifies reporting requirements for international travel;
- Requires offenders taking online courses to report such information and for institutions of higher education to be notified of such attendance;
- Clarifies obligations to obtain a driver license or identification card;
- Removes inoperable language that was inadvertently left in s. 943.0435, F.S.;
- Clarifies to which court an offender must petition for removal from registration requirements; and
- Clarifies that the "Romeo and Juliet" exception that allows removal from registration requirements applies only to consensual acts.

Additionally, the bill requires offenders designated as a sexual offender for convictions of lewd or lascivious battery upon an elderly person to report quarterly and for life and prohibit such offenders from being eligible for removal from registration requirements.

The bill will likely have a positive indeterminate prison bed impact to DOC, and an insignificant negative fiscal impact to DOC, DJJ, DHSMV, and local governments. See "Fiscal Analysis and Economic Impact Statement," *infra*.

The bill is effective on October 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Sexual Predator and Sexual Offender Qualifying Offenses Sexual Predator Qualifying Offenses

Section 775.21, F.S., which contains various registration requirements for sexual predators, provides in part, that a person must be designated a sexual predator if the person is convicted, on or after October 1, 1993, of:

- 1. A capital, life, or first degree felony violation, or any attempt thereof, of any of the criminal offenses prescribed in the following statutes in this state or a similar offense in another jurisdiction:
 - Sections 787.01 (kidnapping) or 787.02, F.S. (false imprisonment), where the victim is a minor and the defendant is not the victim's parent or guardian;¹
 - o Section 794.011, F.S. (sexual battery);
 - Section 800.04, F.S. (lewd or lascivious offenses committed upon or in the presence of persons less than 16 years of age);
 - Section 847.0145, F.S. (selling or buying of minors); or
- 2. Any felony violation, or attempt thereof, of:
 - Section 393.135(2), F.S. (sexual misconduct with an individual with a developmental disability);
 - o Section 394.4593(2), F.S. (sexual misconduct with a patient);
 - Sections 787.01 (kidnapping), 787.02 (false imprisonment), or 787.025(2)(c), F.S. (luring or enticing a child), where the victim is a minor and the defendant is not the victim's parent or guardian;²
 - Section 787.06(3)(b),(d),(f),(g), or former (h), F.S. (relating to human trafficking);
 - Section 794.011, F.S. (sexual battery) excluding s. 794.011(10), F.S.;³
 - o Section 794.05, F.S. (unlawful activity with certain minors);
 - Former s. 796.03, F.S. (procuring a person under the age of 18 for prostitution);
 - Former s. 796.035, F.S. (selling or buying of minors into sex trafficking or prostitution);
 - Section 800.04, F.S. (lewd or lascivious offenses committed upon or in the presence of persons less than 16 years of age);
 - Section 810.145(8)(b), F.S. (relating to video voyeurism);
 - Section 825.1025, F.S. (lewd or lascivious battery upon or in the presence of an elderly person or disabled person);
 - o Section 827.071, F.S. (sexual performance by a child);
 - o Section 847.0135, F.S., excluding s. 847.0135(6), F.S. (computer pornography);
 - Section 847.0145, F.S. (selling or buying of minors);
 - o Section 916.1075(2), F.S. (sexual misconduct with a forensic client); or
 - o Section 985.701(1), F.S. (sexual misconduct with a juvenile offender); and
 - The offender has previously been convicted of any of the statutes enumerated above, including s. 847.0133, F.S. (protection of minors / obscenity).

¹ These convictions can only be used as a qualifying offense for designation as a sexual predator if there is a finding that the conviction has a sexual component. The Fourth District Court of Appeal has held that the sexual offender designation that resulted from a false imprisonment conviction that had no sexual motivation failed the "rationally related" test. The Court held the state has an interest in protecting the public from sexual offenders and the designation of a person as a sexual offender is rationally related to that goal. However, if it is clear that the qualifying crime is totally devoid of a sexual component, such rational basis is lost. *Raines v. State*, 805 So. 2d 999, 1003 (Fla. 4th DCA 2001); *see also Robinson v. State*, 804 So. 2d 451 (Fla. 4th DCA 2001).

Sexual Offender Qualifying Offenses

Section 943.0435, F.S., which contains various registration requirements for sexual offenders, defines the term "sexual offender," in part, as a person who:

- 1. Has been convicted of committing, or attempting, soliciting, or conspiring to commit, any of the criminal offenses proscribed in the following statutes in this state or similar offenses in another jurisdiction:
 - Section 393.135(2), F.S. (sexual misconduct with an individual with a developmental disability);
 - Section 394.4593(2), F.S. (sexual misconduct with a patient);
 - Sections 787.01, (kidnapping), 787.02, (false imprisonment), or 787.025(2)(c), F.S. (luring or enticing a child), where the victim is a minor and the defendant is not the victim's parent or guardian;
 - Section 787.06(3)(b),(d),(f),(g), or former (h), F.S. (relating to human trafficking);
 - o Section 794.011, F.S. (sexual battery) excluding s. 794.011(10), F.S.;
 - o Section 794.05, F.S. (unlawful activity with certain minors);
 - Former s. 796.03, F.S. (procuring a person under the age of 18 for prostitution);
 - Former s. 796.035, F.S. (selling or buying of minors into sex trafficking or prostitution);
 - Section 800.04, F.S. (lewd or lascivious offenses committed upon or in the presence of persons less than 16 years of age);
 - Section 810.145(8), F.S. (relating to video voyeurism);
 - Section 825.1025, F.S. (lewd or lascivious offenses committed upon or in the presence of an elderly person or disabled person);
 - o Section 827.071, F.S. (sexual performance by a child);
 - o Section 847.0133, F.S. (prohibition of certain acts in connection with obscenity);
 - Section 847.0135, F.S. (computer pornography and traveling to meet a minor) excluding s. 847.0135(6), F.S.;
 - o Section 847.0137, F.S. (transmission of pornography by electronic device or equipment);
 - Section 847.0138, F.S. (transmission of material harmful to minors to a minor by electronic device or equipment);
 - Section 847.0145, F.S. (selling or buying of minors);
 - Section 916.1075(2), F.S. (sexual misconduct with a forensic client); or
 - Section 985.701(1), F.S. (sexual misconduct with a juvenile offender); and
- 2. Has been released on or after October 1, 1997, from the sanction⁴ imposed for any conviction of an offense described above.

Sections 944.606 and 944.607, F.S., which contain provisions relating to sexual offenders in the custody of or under the supervision of the Department of Corrections (DOC), also contain definitions of the term "sexual offender" that include the list of qualifying offenses enumerated above.

Specified Qualifying Offenses Involving a Minor Child and Parent or Guardian

Sexual Predator and Sexual Offender Qualifying Offenses

There are specified offenses included in the enumerated list of qualifying offenses that cannot be used as a basis for a designation as a sexual predator or offender if the defendant is the parent or guardian or the minor victim, including:

- Capital, life, or first degree felony violations of ss. 787.01 (kidnapping) or 787.02, F.S. (false imprisonment); or
- Felony violations of ss. 787.01, (kidnapping), 787.02, (false imprisonment), or 787.025(2)(c), F.S. (luring or enticing a child).⁵

⁴ A sanction imposed in this state or in any other jurisdiction includes, but is not limited to, a fine, probation, community control, parole, conditional release, control release, or incarceration in a state prison, federal prison, private correctional facility, or local detention facility. s. 943.0435(1)(a), F.S. **STORAGE NAME**: h1333.CRJS.DOCX **PA** As noted above, a conviction for one of the above-mentioned offenses will not result in a person being designated as a sexual predator or sexual offender if the conviction is found to lack a sexual component, regardless of whether that person is the victim's parent or guardian.⁶ Florida Department of Law Enforcement (FDLE) reports that they currently review all convictions of kidnapping, false imprisonment, and luring or enticing a child, where the victim is a minor and the defendant is not the parent or guardian, to ensure that there is a sexual intent or motivation to the conviction prior to using such conviction as a basis for a sexual predator or sexual offender designation.⁷

Loitering and Prowling by a Person Convicted of a Sexual Offense

Section 856.022, F.S., prohibits a person convicted of specified sexual offenses⁸ from being within 300 feet of a place where children are congregating. A person commits the offense of loitering or prowling⁹ by a person convicted of a sexual offense, which is a first degree misdemeanor,¹⁰ if he or she:

- Knowingly contacts, etc. a child under 18 years of age in any public park with the intent to engage in conduct of a sexual nature or to make a communication of any type with any content of a sexual nature;¹¹ or
- Knowingly is present in any child care facility or school containing any students or on real
 property comprising any child care facility or school containing any students when the child care
 facility or school is in operation and he or she:¹²
 - Fails to notify the child care facility owner or the school principal's office when he or she arrives and departs the child care facility or school; or
 - Fails to remain under direct supervision of a school official¹³ or designated chaperone when present in the vicinity of children.

This section does not apply to a person who has been removed from the requirement to register.¹⁴

Sexual offenses specified in this section, in part include, convictions of ss. 787.01, (kidnapping), 787.02, (false imprisonment), or 787.025(2)(c), F.S. (luring or enticing a child), where the victim is a minor and the defendant is not the victim's parent or guardian.

¹¹ Section 856.022(4)(a), F.S., further provides that this provision applies only to a person who has committed an offense enumerated in the statute whose offense was committed on or after May 26, 2010. "Contacting" for this statute includes approaching or communicating with a child. "Public park" includes buildings or playgrounds in a public park, or on real property comprising of any public park. ¹² ss. 856.022(4)(b)1., F.S. This provision provides a student includes children in prekindergarten through grade 12. A person cannot

 12 ss. 856.022(4)(b)1., F.S. This provision provides a student includes children in prekindergarten through grade 12. A person cannot be convicted of the offense of this specified offense of loitering a prowling if the person had previously provided written notification of his or her intent to be present to the school board, superintendent, principal, or child care facility owner.

¹³ Section 856.022(4)(b), F.S., defines the term "school official" to mean a principal, a school resource officer, a teacher or any other employee of the school, the superintendent of schools, a member of the school board, a child care facility owner, or a child care provider.

¹⁴ s. 856.022, F.S. STORAGE NAME: h1333.CRJS.DOCX DATE: 1/24/2016

⁵ ss. 775.21(4) and 943.0435(1), F.S.

⁶ See supra note 1.

⁷ Email from Ron Draa, Legislative Affairs Director, Florida Department of Law Enforcement (FDLE), HB 1333, January 20, 2016. ⁸ s. 856.022(1), F.S.

⁹ Section 856.021, F.S., provides it is a second degree misdemeanor for a person to loiter or prowl in a place, at a time or in a manner not usual for law-abiding individuals, under circumstances that warrant a justifiable and reasonable alarm or immediate concern for the safety of persons or property in the vicinity. The section further provides that circumstances which may be considered in determining whether such alarm or immediate concern is warranted is the fact that the person takes flight upon appearance of a law enforcement officer, refuses to identify himself or herself, or manifestly endeavors to conceal himself or herself or any object. Unless flight by the person or other circumstance makes it impracticable, a law enforcement officer shall, prior to any arrest for an offense under this section, afford the person an opportunity to dispel any alarm or immediate concern which would otherwise be warranted by requesting the person to identify himself or herself and explain his or her presence and conduct. No person shall be convicted of an offense under this section if the law enforcement officer at the time, would have dispelled the alarm or immediate concern. A second degree misdemeanor is punishable by up to 60 days in county jail and a \$500 fine. ss. 775.082 and 775.083, F.S.

¹⁰ A first degree misdemeanor is punishable by up to one year in county jail and a \$1,000 fine. ss. 775.082 and 775.083, F.S.

Effect of the Bill

The bill amends ss. 775.21, 856.022, 943.0435, 944.606, and 944.607, F.S., to remove language associated with the above-mentioned specified offenses that prevents a parent or guardian who committed such a specified qualifying offense against his or her minor child for a sexual purpose from being designating as a sexual predator or offender. Therefore, if a parent or guardian is convicted for kidnapping, false imprisonment, or luring or enticing a child against his or her minor child and such offense had a sexual component, this will result in the parent or guardian being designated as a sexual predator or sexual offender.

Additionally, the bill removes this language from any references to the applicable qualifying offenses found within the above-mentioned statutes to conform references to the new definition of the qualifying offenses.

The removal of this language expands the instances that can result in a person being designated a sexual predator or sexual offender and, thus, subject to registration requirements.

FDLE reports it they will be expanding its review process of these specified convictions to include cases where the defendant is the parent or guardian of the minor victim ensuring that each conviction used for a sexual predator or offender designation includes a sexual component.¹⁵

The bill also amends s. 856.022, F.S., relating to loitering or prowling by a person convicted of a sexual offense, to remove the above-mentioned language from the enumerated list of offenses.

Juvenile Sexual Offenders

Section 943.0435, F.S., provides, in part, that a juvenile, 14 years old or older, who is adjudicated delinquent for specified enumerated offenses, on or after July 1, 2007, is designated as a "sexual offender."¹⁶ A juvenile designated as a sexual offender under this provision is required to register in the same manner as an adult designated as a sexual offender. The offenses that qualify a juvenile as a sexual offender include:

- Section 794.011, F.S. (sexual battery), excluding s. 794.011(10), F.S.;
- Section 800.04(4)(a)2., F.S. (lewd or lascivious battery by specified sexual activity)¹⁷ where the:
 - Victim is under 12 years of age; or
 - o Court finds sexual activity by the use of force or coercion;
- Section 800.04(5)(c)1., F.S. (specified act of lewd or lascivious molestation)¹⁸ where the:
 - Defendant is less than 18 years of age;
 - o Victim less than 12 years of age; and
 - o Court finds molestation involved unclothed genitals; or
 - Section 800.04(5)(d), F.S. (specified act of lewd or lascivious molestation) where the:
 - o Defendant is less than 18 years of age;
 - Victim is 12 years of age or older but less than 16 years; and
 - o Court finds the use of force or coercion and unclothed genitals.

Effect of the Bill

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¹⁵ Id.

¹⁶ ss. 943.0435(1)(a)1.d., F.S. Additionally, this section requires the court to make a written finding of the age of a juvenile at the time of the offense.

¹⁷ Section 800.04(4)(a)2., F.S., prohibits a person from committing a lewd a lascivious battery by encouraging, forcing, or enticing any person less than 16 years of age to engage in sadomasochistic abuse, sexual bestiality, prostitution, or any other act involving sexual activity

¹⁸ Section 800.04(5)(a), F.S., defines a lewd and lascivious molestation to mean a person who intentionally touches in a lewd or lascivious manner the breasts, genitals, genital area, or buttocks, or the clothing covering them, of a person less than 16 years of age, or forces or entices a person under 16 years of age to so touch the perpetrator.

The bill clarifies that a juvenile offender has committed a qualifying offense requiring a designation as a sexual offender if he or she is adjudicated delinquent for committing, or attempting, soliciting, or conspiring to commit, an offense in Florida which is similar to one of the above-mentioned statutes and which was redesignated from a former statute number.

The bill amends s. 943.0515, F.S., to conform the section to these changes made by the act.

Sexual Predator and Sexual Offender Registration - Generally

In very general terms, the distinction between a sexual predator and a sexual offender depends on what offense the person has been convicted of, whether the person has previously been convicted of a sexual offense, and the date the offense occurred.¹⁹ A sexual predator or sexual offender must comply with a number of statutory registration requirements.²⁰ Failure to comply with these requirements is generally a third degree felony.²¹

Sexual predators and offenders must register at the sheriff's office within 48 hours of establishing or maintaining a residence.²² During initial registration, a sexual predator or sexual offender is required to provide certain information, including, in part, his or her name, address, e-mail address, home and cellular telephone number, and internet identifier, to the sheriff's department, which then provides the information to the FDLE for inclusion in the statewide database.²³ A sexual predator or sexual offender is also required to re-register at specified intervals and to immediately report any changes to his or her registration information.²⁴

Online System for Registration and Re-Registration

Sections 775.21 and 943.0435, F.S., require FDLE to establish an online system through which sexual predators and offenders may securely access and update all electronic mail addresses (e-mail) and Internet identifier information.

Effect of the Bill

The bill amends ss. 775.21 and 943.0435, F.S., to expand the information that can be registered or updated due to changes through FDLE's online system, including changes:

- To home telephone numbers and cellular telephone numbers, including added and deleted numbers;
- To employment information; or
- In status related to enrollment, volunteering, or employment at institutions of higher education.

Additionally, the bill provides that sexual predators or offenders may continue to register such changes in person. If a sexual predator or offender chooses to register information changes in person, he or she must ensure that the changes are registered with the appropriate entity.²⁵ The bill further provides that changes in information registered in person or through the online system must be done within 48 hours of the change.

The bill also amends ss. 775.21 and 943.0435, F.S., to provide that FDLEs online system must permit sexual predators or offenders to securely access, submit, and update all home telephone numbers and cellular telephone numbers, employment information, and institution of higher education information.

¹⁹ See generally, ss. 775.21, 943.0435, and 944.607, F.S.

²⁰ Id.

 $^{^{21}}$ ss. 775.21(10) and 943.0435(14), F.S. A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. ss. 775.082 and 775.083, F.S.

²² See ss. 775.21 and 943.0435, F.S. Sexual predators or sexual offenders who are in the custody of or under the supervision of DOC or a local jail are required to register with DOC and the jail, respectively.

²³ See generally, ss. 775.21, 943.0435, 944.607, and 985.4815, F.S.

²⁴ Id.

²⁵ Applicable entities include the sheriff's office; in person at the Department of Corrections (DOC) if in the custody or control, or under the supervision of DOC; or in person at the Department of Juvenile Justice (DJJ) if in the custody or control, or under the supervision of DJJ.

Registration - Reporting Frequency

As noted above, sexual predators and offenders have to re-register at varying intervals dependent upon the type of designation and the qualifying offense that was the basis for the designation as a sexual predator or offender. Sexual predators and specified sexual offenders must report in person each year during the month of the sexual predator's or offender's birthday and during every third month thereafter to the sheriff's office in the county in which he or she resides or is otherwise located to re-register.²⁶ The specified sexual offenders who must register quarterly include those whose qualifying offense was one of the following:

- Section 787.01 or s. 787.02, F.S., where the victim is a minor and the offender is not the victim's parent or guardian;
- Section 794.011, F.S., excluding s. 794.011(10), F.S.;
- Section 800.04(4)(a)2., F.S., where the court finds the offense involved a victim under 12 years of age or sexual activity by the use of force or coercion;
- Section 800.04(5)(b), F.S.;
- Section 800.04(5)(c)1., F.S., where the court finds molestation involving unclothed genitals or genital area;
- Section 800.04(5)(c)2., F.S., where the court finds molestation involving the use of force or coercion and unclothed genitals or genital area;
- Section 800.04(5)(d), F.S., where the court finds the use of force or coercion and unclothed genitals or genital area;
- Any attempt or conspiracy to commit such offense;
- A violation of a similar law of another jurisdiction; or
- A violation of a similar offense committed in this state which has been redesignated from a former statute number to one of those listed in this paragraph.²⁷

Sexual offenders whose designation is the result of a non-enumerated qualifying offense must report each year during the month of the sexual offender's birthday and during the sixth month following the sexual offender's birth month.²⁸ Reporting must be done in person to the sheriff's office in the county in which he or she resides or is otherwise located.²⁹

Effect of the Bill

The bill amends ss. 943.0435 and 944.607, F.S., to provide that a sexual offender who is required to register as a result of a conviction for s. 825.1025(2)(a), F.S., must re-register quarterly, for life. This change will bring the statute in line with the federal Adam Walsh Act.

Registration – Electronic Mail Addresses and Internet Identifiers

Sexual predators and offenders are required to register all electronic mail (e-mail) address³⁰ or internet identifiers³¹ with FDLE before such addresses or identifiers can be used.³² Registration must be made either in person or through FDLE's online system.³³

Effect of the Bill

- ²⁸ s. 943.0435(14)(a) and 944.607(13)(a), F.S.
- ²⁹ *Id*.

³² ss. 775.21(6)(a)1., (6)(e)2., and (6)(g)5. and 943.0435(2)(a), (2)(b), and (4)(e), F.S.

²⁶ ss. 775.21(8)(a), 943.0435(14)(b), 944.607(13)(b), and 985.4815(13)(a), F.S.

²⁷ ss. 943.0435(14)(b) and 944.607(13)(b), F.S.

³⁰ Sections 775.21(1)(g) and 943.0435(1)(f), F.S., define "electronic mail address" as having the same meaning as provided in s. 668.602, F.S., which defines the term "electronic mail address" to mean a destination, commonly expressed as a string of characters, to which electronic mail may be sent or delivered.

³¹ Section 775.21(2)(i), F.S., defines "internet identifier" to mean all electronic mail, chat, instant messenger, social networking, application software, or similar names used for Internet communication, but does not include a date of birth, social security number, or personal identification number (PIN). Voluntary disclosure by a sexual predator of his or her date of birth, social security number, or PIN as an Internet identifier waives the disclosure exemption in this paragraph for such personal information.

The bill amends s. 775.21, F.S., to modify the term "Internet identifier" to mean that it:

"includes, but is not limited to, all website uniform resource locators (URLs) and application software, whether mobile or nonmobile, used for Internet communication, including anonymous communication, through electronic mail, chat, instant messages, social networking, social gaming, or other similar programs and all corresponding usernames, logins, screen names, and screen identifiers associated with each URL or application software. Internet identifier does not include a date of birth, Social Security number, or personal identification number (PIN), URL, or application software used for utility, banking, retail, or medical purposes. Voluntary disclosure by a sexual predator or sexual offender of his or her date of birth, Social Security number, or PIN as an Internet identifier waives the disclosure exemption in this paragraph for such personal information."

This new language expands the definition of Internet identifier to include the corresponding website URLs or application software that is associated with the identifier, rather than limiting the information that must be registered to the names used for Internet communication. The bill amends the definition of "Internet identifier" found in ss. 943.0435, 944.606, 944.607, and 985.4815, F.S., to have the same meaning as in s. 775.21, F.S.

The bill adds the term "electronic mail address" to ss. 985.481 and 985.4815, F.S., and provides that the term has the same meaning as in s. 668.602, F.S.

For the above-mentioned information related to email addresses and Internet identifiers that are required to be registered prior to use, the bill amends ss. 775.21 and 943.0435, F.S., to provide that a sexual predator or offender may register such information through FDLE's online system or in person at the sheriff's office. Additionally, the bill amends these sections to provide that sexual predators or offenders who are in the custody or control, or under the supervision, of the Department of Corrections (DOC) or Department of Juvenile Justice (DJJ) must report all email addresses and Internet identifiers to the applicable agency prior to using such email addresses or Internet identifiers.

Registration – Location of Residence or Travel

Sexual predators and offenders are required to register their permanent,³⁴ temporary,³⁵ or transient³⁶ residences both within the state and outside the state in the above-mentioned manner.³⁷ A sexual predator or offender who intends to establish a permanent, temporary, or transient residence in another state or jurisdiction other than Florida must report in person to the sheriff of the county of current residence within:

- 48 hours before the date he or she intends to leave Florida to establish residence in another state or jurisdiction; or
- 21 days before his or her planned departure date for stays outside the country lasting longer than five days.³⁸

³⁴ Section 775.21(1)(k), F.S., defines "permanent residence" to mean a place where the person abides, lodges, or resides for 5 or more consecutive days. Section 943.0435(1)(c), F.S., defines the term to mean the same as in s. 775.21, F.S.

 $^{^{35}}$ Section 775.21(1)(1), F.S., defines "temporary residence" to mean a place where the person abides, lodges, or resides, including, but not limited to, vacation, business, or personal travel destinations in or out of this state, for a period of 5 or more days in the aggregate during any calendar year and which is not the person's permanent address or, for a person whose permanent residence is not in this state, a place where the person is employed, practices a vocation, or is enrolled as a student for any period of time in this state. Section 943.0435(1)(c), F.S., defines the term to mean the same as in s. 775.21, F.S.

³⁶ Section 775.21(1)(m), F.S., defines "transient residence" to mean a county where a person lives, remains, or is located for a period of 5 or more days in the aggregate during a calendar year and which is not the person's permanent or temporary address. The term includes, but is not limited to, a place where the person sleeps or seeks shelter and a location that has no specific street address. Section 943.0435(1)(c), F.S., defines the term to mean the same as in s. 775.21, F.S.

³⁷ ss. 775.21(6)(i) and 943.0435(7), F.S.

The notification provided to the sheriff must include the address, municipality, county, state, and country of intended residence.³⁹ The sheriff must promptly provide FDLE the information received from the sexual predator or offender and FDLE must notify the statewide law enforcement agency, or a comparable agency, in the intended state, jurisdiction, or country of residence of the sexual predator's or offender's intended residence.⁴⁰

Effect of the Bill

The bill amends ss. 775.21 and 943.0435, F.S., to clarify that the sexual predator or offender must report to the sheriff of the county of current residence at least 21 days before the date of intended travel for international travel, rather than within 21 days of the planned departure date. Additionally, the bill requires a sexual predator or offender to provide travel information, including, but not limited to, expected departure and return dates, flight number, airport of departure, cruise port of departure, or any other means of intended travel for international travel plans.

Additionally, the bill amends the definition sections found in ss. 944.606, 985.481, and 985.4815, F.S., to include definitions for the terms permanent, temporary, and transient residence. The bill provides these terms have the same meaning as provided in s. 775.21, F.S.

Registration – Institution of Higher Education

Sexual predators and offenders that are enrolled, employed, volunteering, or carrying on a vocation at an institution of high education are required to provide the:

- Name, address, and county of each institution, including each campus attended; and
- Enrollment, volunteer, or employment status.⁴¹

Additionally, a change in such enrollment, volunteer, or employment status must be reported in person to the appropriate entity within 48 hours.⁴² The appropriate entity is required to promptly notify each institution of the sexual predator's or offender's presence and any change in enrollment, volunteer, or employment status.⁴³

The term "institution of higher education" is included in ss. 775.21, 943.0435, 944.607, and 985.4815, F.S., and is defined to mean a "career center, community college, college, state university, or independent postsecondary institution."⁴⁴

The term "change in enrollment or employment status" is included in ss. 775.21, 943.0435, 944.607, and 985.4815, F.S., and is defined to mean the "commencement or termination of enrollment or employment or a change in location of enrollment or employment."⁴⁵

Effect of the Bill

The bill amends s. 775.21, F.S., to rename the term "change in enrollment or employment status" to "change in status at an institution of higher education," and to amend the definition to mean:

the commencement or termination of enrollment, including, but not limited to, traditional classroom setting or online courses, or employment, whether for compensation or as a volunteer, at an institution of higher education or a change in location of enrollment or employment, whether for compensation or as a volunteer, at an institution of higher education.

- ³⁹ Id.
- ⁴⁰ Id.

⁴⁵ ss. 775.21(1)(a), 943.0435(1)(e), 944.607(1)(e), and 985.4815(1)(a), F.S.

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⁴¹ ss. 775.21(6)(b), 943.0435(2)(b)2., 944.607(4)(b), and 985.4815(4)(b), F.S.

⁴² Section 775.21(6)(b), F.S., provides that the sheriff or DOC are the appropriate reporting entities. Section 943.0435(2)(b)2., F.S., provides the sheriff is the appropriate reporting entity. Section 944.607(4)(b), provides DOC is the appropriate reporting agency. Section 985.4815(4)(b), F.S., provides that DJJ is the appropriate reporting agency.

⁴³ Id.

⁴⁴ ss. 775.21(1)(j), 943.0435(1)(d), 944.607(1)(d), and 985.4815(1)(c), F.S.

The bill amends the name of the term in ss. 943.0435, 944.607, and 985.4815, F.S., in the same manner and provides the term has the same meaning as provided in s. 775.21, F.S.

Therefore, sexual predators or sexual offenders who are enrolled in online classes at institutions that meet the above-mentioned definition will now be required to register such information and re-register changes to such status. Additionally, appropriate reporting entities will be required to notify institutions of sexual predators or offenders that are enrolled in online classes through their institution.

The bill retains the reporting agencies included in ss. 944.607 and 985.4815, F.S., but amends ss. 775.21 and 943.0435, F.S., to provide that the sheriff, DOC, or DJJ shall promptly notify each institution of higher education of a sexual predator's or offender's presence or change in status.

The bill amends ss. 775.21, 943.0435, 944.607, and 985.4815, to specifically include information regarding changes in enrollment status to the types of information that a sexual predator or offender must register and re-register.

Registration – Professional Licenses and Employment Information

Sexual predators and offenders are required to provide information about employment and any professional licenses he or she may possess.⁴⁶ Currently, the law is silent as to the definition of a "professional license."

Effect of the Bill

The bill amends s. 775.21, F.S., defining the term "professional license" to mean the "document of authorization or certification issued by an agency of this state for a regulatory purpose, or by any similar agency in another jurisdiction for a regulatory purpose, to a person to engage in an occupation or to carry out a trade or business."

The bill amends ss. 943.0435, 944.606, 944.607, 985.481, and 985.4815, F.S., to include the term "professional license" and defines the term to have the same meaning as in s. 775.21, F.S.

Therefore, any sexual predator or offender, including a juvenile sexual predator, who has been or is issued a license that meets the above criteria will be required to provide information about such license at the time of registration.

The bill amends ss. 775.21, 943.0435, 944.607, and 985.4815, F.S., to specifically include employment information and changes in employment information to the types of information that a sexual predator or offender must register and re-register.

Registration – Driver License or Identification Card

Sexual predators and sexual offenders who are not incarcerated are required to register in person at a driver license office within 48 hours to obtain a driver license or identification card.⁴⁷ Additionally, a sexual predator or offender is required to report specified information to Department of Highway Safety and Motor Vehicles (DHSMV), maintain an accurate driver license or identification card, and report to a driver license office within 48 hours any time the sexual predator's or offender's:

- Driver license or identification card is subject to renewal;
- Residence has changed; or
- Name has changed by reason of marriage or other legal process.⁴⁸

⁴⁶ ss. 775.21(6)(a)1. and (8), 943.0435(2)(b) and (14)(c), 944.606(3)(a), 944.607(4)(a) and (14)(c), 985.481(3)(a)1., 985.4815(4)(a) and (13)(b)1., F.S.

⁴⁷ ss. 775.21(6)(f) and (g) and 943.0435(4)(a), F.S. Section 944.607, F.S., covers this requirement for sexual offenders who are not incarcerated, but are under the supervision of DOC.

DHSMV must forward to FDLE and DOC all photographs and information provided by sexual predators or offenders.⁴⁹

A sexual predator who is unable to secure or update a driver license or identification card with DHSMV as provided as provided above must also report any change of the predator's residence or change in the predator's name by reason of marriage or other legal process within 48 hours after the change to the sheriff's office in the county where the predator resides or is located and provide confirmation that he or she reported such information to DHSMV.

Effect of the Bill

The bill amends s. 775.21, F.S., to clarify that a sexual predator who has previously obtained a driver license or identification card as a requirement under s. 944.607, F.S., is not required to obtain a driver license or identification card again.

This bill also amends ss. 775.21 and 943.0435, F.S., to clarify that a sexual predator's or offender's requirement to report specified information to DHSMV does not negate the requirement to obtain a Florida driver license or identification card.

Penalties for Failure to Register

Section 775.21(10), F.S., and ss. 943.0435(14), 944.607(4), and 985.4815(13), F.S., in part, provide that a sexual predator or offender that fails to register, or who fails after registration to update or maintain specified information, commits a third degree felony.

Effect of the Bill

As noted above, the bill expands various current registration and re-registration requirements or adds new registration requirements above what is currently imposed on a sexual predator or sexual offender. If a sexual predator or offender fails to provide initially or update as necessary any of the abovementioned types of information, he or she will be subject to the criminal penalties for failure to comply with registration requirements.

Removal of the Requirement to Register as a Sexual Offender

Generally, sexual offenders must maintain registration with FDLE for the duration of the offender's life unless the sexual offender has received a full pardon or has had a conviction set aside in a postconviction proceeding for any offense that met the criteria for the sexual predator designation or that met the criteria for classifying the person as a sexual offender for purposes of registration.⁵⁰ However, there are ways in which the registration requirement can be removed.

Section 943.0435(11), F.S.

Section 943.0435(11)(a), F.S., currently permits sexual offenders who have been lawfully released from confinement, supervision, or sanction, whichever is later, for at least 25 years and who have not been arrested for any felony or misdemeanor offense since release to petition the court for the purpose of removing the requirement for registration as a sexual offender, provided that the offender's requirement to register was not based on an adult conviction for:

- A violation of ss. 787.01 or 787.02, F.S.;
- A violation of s. 794.011, F.S., excluding s. 794.011(10), F.S.;
- A violation of s. 800.04(4)(a)2., F.S., where the court finds the offense involved a victim under 12 years of age or sexual activity by the use of force or coercion;
- A violation of s. 800.04(5)(b), F.S.;
- A violation of s. 800.04(5)(c)2., F.S., where the court finds the offense involved the use of force or coercion and unclothed genitals or genital area;
- Any attempt or conspiracy to commit any such offense; or

⁴⁹ *Id.* ⁵⁰ ss. 775.21(6) and 943.0435(11), F.S. **STORAGE NAME:** h1333.CRJS.DOCX **DATE:** 1/24/2016

• A violation of similar law of another jurisdiction.⁵¹

A sexual offender may petition the criminal division of the circuit court of the circuit where the conviction or adjudication occurred.

Effect of the Bill

The bill amends s. 943.0435, F.S., to include a violation of s. 825.1025(2)(a), F.S. (lewd or lascivious battery upon an elderly or disabled person) as an offense that, if committed as an adult, will prohibit a sexual offender from petitioning the court for removal from registration. This will result in such an offender being required register for the offender's lifetime. This change will bring the statute in line with the federal Adam Walsh Act.

The bill also amends s. 943.0435, F.S., to clarify that an eligible sexual offender may, for the purpose of removing the requirement for registration as a sexual offender, petition the criminal division of the circuit court of the circuit where the:

- Conviction or adjudication occurred, for a conviction in this state;
- Sexual offender resides, for a conviction of a violation of similar law of another jurisdiction; or
- Sexual offender last resided, for a sexual offender with a conviction of a violation of similar law of another jurisdiction who no longer resides in this state.

Section 943.04354, F.S.

Section 943.04354(1), F.S., provides that a person may be considered for removal from the requirement to register as a sexual predator or offender if the person:

- 1. Was convicted⁵² or adjudicated delinquent of a violation of ss. 794.011, 800.04, 827.071, or 847.0135(5), F.S., or of a similar offense in another jurisdiction, and the person does not have any other conviction or adjudication of delinquency for a violation of ss. 794.011, 800.04, 827.071, or 847.0135(5), F.S., or for a similar offense in another jurisdiction;
- 2. Is required to register as a sexual offender or predator solely on the basis of this violation; or
- 3. No longer meets the criteria for registration as a sexual offender or sexual predator under the laws of the jurisdiction in which the similar offense occurred; and
- 4. Is not more than 4 years older than the victim of this violation who was 13 years of age or older, but younger than 18 years of age at the time the person committed this violation.

Subsection (2) of the statute provides that if a person meets the above criteria the person may move the criminal division of the circuit court of the circuit where the conviction or adjudication for the qualifying offense occurred to remove the requirement that the person register as a sexual offender or sexual predator. The person must:

- Allege in the motion that he or she meets the criteria in subsection (1) and that removal of the registration requirement will not conflict with federal law; and
- Provide the court with written confirmation that he or she is not required to register in the jurisdiction in which the conviction or adjudication occurred if the offense occurred in a jurisdiction other than Florida.⁵³

⁵¹ The court may grant or deny relief if the offender demonstrates to the court that he or she has not been arrested for any crime since release; the requested relief complies with the provisions of the federal Adam Walsh Child Protection and Safety Act of 2006 and any other federal standards applicable to the removal of registration requirements for a sexual offender or required to be met as a condition for the receipt of federal funds by the state; and the court is otherwise satisfied that the offender is not a current or potential threat to public safety. The state attorney in the circuit in which the petition is filed must be given notice of the petition at least 3 weeks before the hearing on the matter. The state attorney may present evidence in opposition to the requested relief or may otherwise demonstrate the reasons why the petition should be denied. If the court denies the petition, the court may set a future date at which the sexual offender may again petition the court for relief. s. 943.0435(11)(a), F.S.

⁵² This conviction is regardless of whether the person was adjudicated guilty for the offense.

⁵³ The state attorney and FDLE must be given notice of the motion at least 21 days before the date of sentencing, disposition of the violation, or hearing on the motion and may present evidence in opposition to the requested relief or may otherwise demonstrate why the motion should be denied. If the court determines the person meets the criteria in subsection (1) and the removal of the registration requirement will not conflict with federal law, it may grant the motion and order the removal of the registration requirement. If the **STORAGE NAME**: h1333.CRJS.DOCX **PAGE**: 12 **DATE**: 1/24/2016

Effect of the Bill

The bill amends s. 943.04354(1), F.S., to remove s. 794.011, F.S. (sexual battery), from the list of eligible offenses that permits a sexual predator or offender to seek for removal from registration requirements under this provision.

The bill clarifies that a person seeking to have his or her registration requirements removed under this section, must file a motion in the criminal division of the circuit court where the:

- Conviction or adjudication for the qualifying offense occurred if registration is required for a conviction that occurred in this state;
- Sexual offender or sexual predator resides if registration is required for a violation of similar law of another jurisdiction; or
- Sexual offender or sexual predator last resided for a sexual offender or predator with a conviction of a violation of a similar law of another jurisdiction who no longer resides in this state.

Lastly, the bill clarifies that for a person to be eligible for removal under this provision, the sexual act must have been consensual, notwithstanding the age of the victim. This clarification ensures that this section is in compliance with the federal Adam Walsh Act.

Miscellaneous

The bill amends s. 943.0435(11), F.S., to remove inoperable language that addresses "registration periods." FDLE reports this language was associated with a proposed amendment that was not adopted by the Legislature and that a portion of the amendment was inadvertently left in the statute.⁵⁴

The bill amends ss. 92.55, 775.0862, 947.1405, 948.30, 948.31, 1012.315, and 1012.467, F.S., to conform the sections to changes made by the act.

Finally, the bill reenacts sections of law to incorporate amendments by the bill to statutes that are cross-referenced in the reenacted sections.

B. SECTION DIRECTORY:

Section 1. Amends s. 775.21, F.S., relating to the Florida Sexual Predators Act.

Section 2. Amends s. 856.022, F.S., relating to loitering and prowling by certain offenders in close proximity to children; penalty.

Section 3. Amends s. 943.0435, F.S., relating to sexual offenders required to register with the department; penalty.

Section 4. Amends s. 943.04354, F.S., relating to removal of the requirement to register as a sexual offender or sexual predator in special circumstances.

Section 5. Amends s. 944.606, F.S., relating to sexual offenders; notification upon release.

Section 6. Amends s. 944.607, F.S., relating to notification to Department of Law Enforcement of information on sexual offenders.

Section 7. Amends s. 985.481, F.S., relating to sexual offenders adjudicated delinquent; notification upon release.

Section 8. Amends s. 985.4815, F.S., relating to notification to Department of Law Enforcement of information on juvenile sexual offenders.

Section 9. Amends s. 92.55, F.S., relating to judicial or other proceedings involving victim or witness under the age of 16, a person who has an intellectual disability, or a sexual offense victim or witness; special protections; use of registered service or therapy animals.

Section 10. Amends s. 775.082, F.S., relating to sexual offenses against students by authority figures; reclassification.

Section 11. Amends s. 943.0515, F.S., relating to retention of criminal history records of minors.

Section 12. Amends s. 947.1405, F.S., relating to conditional release program.

Section 13. Amends s. 948.30, F.S., relating to additional terms and conditions of probation or community control for certain sex offenses.

Section 14. Amends s. 948.31, F.S., relating to evaluation and treatment of sexual predators and offenders on probation or community control.

Section 15. Amends s. 1012.315, F.S., relating to disqualification from employment.

Section 16. Amends s. 1012.467, F.S., relating to noninstructional contractors who are permitted access to school grounds when students are present; background screening requirements.

Section 17. Reenacts s. 938.085, F.S., relating to additional cost to fund rape crisis centers.

Section 18. Reenacts s. 794.056, F.S., relating to Rape Crisis Program Trust Fund.

Section 19. Reenacts s. 921.0022, F.S., relating to Criminal Punishment Code; offense severity ranking chart.

Section 20. Reenacts s. 985.04, F.S., relating to oaths; records; confidential information.

Section 21. Reenacts s. 322.141, F.S., relating to color or markings of certain licenses or identification cards.

Section 22. Reenacts s. 948.06, F.S., relating to violation of probation or community control; revocation; modification; continuance; failure to pay restitution or cost of supervision.

Section 23. Reenacts s. 948.063, F.S., relating to violations of probation or community control by designated sexual offenders and sexual predators.

Section 24. Reenacts s. 944.607, F.S., relating to notification to Department of Law Enforcement of information on sexual offenders.

Section 25. Reenacts s. 397.4872, F.S., relating to exemption from disqualification; publication.

Section 26. Reenacts s. 435.07, F.S., relating to exemptions from disqualification.

Section 27. Reenacts s. 775.25, F.S., relating to prosecutions for acts or omissions.

Section 28. Reenacts s. 775.24, F.S., relating to duty of the court to uphold laws governing sexual predators and sexual offenders.

Section 29. Reenacts s. 944.608, F.S., relating to notification to Department of Law Enforcement of information on career offenders.

Section 30. Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have a fiscal impact on state revenues.

2. Expenditures:

The Criminal Justice Impact Conference (CJIC) has not yet determined a prison bed impact of the bill. However, according to a preliminary estimate by CJIC, the bill will have a positive indeterminate prison bed impact on DOC (i.e., an unquantifiable positive prison bed impact).

Additionally, the bill expands the various types of information that a sexual predator or offender is required to submit in his or her reporting requirements, increases the reporting frequency for specified sexual offenders, and prevents specified sexual offenders from being removed from registration requirements. These changes may result in an increased workload to the various DOC, DJJ, and DHSMV employees that are tasked with handling registration of sexual predators and offenders. To the extent that such a workload increase occurs, the bill will likely result in a negative fiscal impact to DOC, DJJ, and DHSMV.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

2. Expenditures:

As noted above, the bill expands the reporting requirements of sexual predators or offenders who report in person to sheriff's offices or in specific instances, to the jail. To the extent the expanded reporting requirements results in an increased workload to sheriff or jail employees, the bill will likely result in a negative fiscal impact to local governments.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill appears to be exempt from the requirements of Article VII, Section 18 of the Florida Constitution because it is a criminal law.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

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1	A bill to be entitled
2	An act relating to sexual offenders; amending s.
3	775.21, F.S.; revising definitions; revising the
4	criteria for a felony offense for which an offender is
5	designated as a sexual predator; expanding the
6	criteria by removing a requirement that the defendant
7	not be the victim's parent or guardian; revising the
8	information that a sexual predator is required to
9	provide to specified entities under certain
10	circumstances; revising registration and verification
11	requirements imposed upon a sexual predator;
12	conforming provisions to changes made by the act;
13	amending s. 856.022, F.S.; revising the criteria for
14	loitering or prowling by certain offenders; expanding
15	the criteria by removing a requirement that the
16	offender not be the victim's parent or guardian;
17	amending s. 943.0435, F.S.; revising definitions;
18	revising the reporting and registering requirements
19	imposed upon a sexual offender to conform provisions
20	to changes made by the act; deleting provisions of
21	applicability; amending s. 943.04354, F.S.; modifying
22	the list of offenses for which a sexual offender or
23	sexual predator must be considered by the department
24	for removal from registration requirements; deleting
25	from the list a conviction or adjudication of
26	delinquency for sexual battery; specifying the
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27	appropriate venue for a defendant to move the circuit
28	court to remove the requirement to register as a
29	sexual offender or sexual predator; amending s.
30	944.606, F.S.; revising definitions; revising the
31	information that the Department of Law Enforcement is
32	required to provide about a sexual offender upon his
33	or her release from incarceration; conforming
34	provisions to changes made by the act; amending s.
35	944.607, F.S.; revising definitions; conforming
36	provisions to changes made by the act; amending s.
37	985.481, F.S.; revising definitions; conforming
38	provisions to changes made by the act; amending s.
39	985.4815, F.S.; revising definitions; revising the
40	reporting and registering requirements imposed upon a
41	sexual offender to conform provisions to changes made
42	by the act; amending ss. 92.55, 775.0862, 943.0515,
43	947.1405, 948.30, 948.31, 1012.315, and 1012.467,
44	F.S.; conforming cross-references; reenacting s.
45	938.085, F.S., relating to additional costs to fund
46	rape crisis centers, to incorporate the amendment made
47	to s. 775.21, F.S., in a reference thereto; reenacting
48	s. 794.056(1), F.S., relating to the Rape Crisis
49	Program Trust Fund, to incorporate the amendments made
50	to ss. 775.21 and 943.0435, F.S., in references
51	thereto; reenacting s. 921.0022(3)(g), F.S., relating
52	to level 7 of the offense severity ranking chart of
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78	775.24(2) and 944.608(7), F.S., relating to duty of
77	944.607, F.S., in references thereto; reenacting ss.
76	incorporate the amendments made to ss. 944.606 and
75	relating to prosecutions for acts or omissions, to
74	in references thereto; reenacting s. 775.25, F.S.,
73	incorporate the amendment made to s. 943.04354, F.S.,
72	F.S., relating to exemptions from disqualification, to
71	thereto; reenacting ss. 397.4872(2) and 435.07(4)(b),
70	amendment made to s. 943.0435, F.S., in a reference
69	of information on sexual offenders, to incorporate the
68	to notification to the Department of Law Enforcement
67	thereto; reenacting s. 944.607(10)(c), F.S., relating
66	ss. 775.21, 943.0435, and 944.607, F.S., in references
65	respectively, to incorporate the amendments made to
64	designated sexual offenders and sexual predators,
63	and violations of probation or community control by
62	identification cards, probation or community control,
61	relating to color or markings of certain licenses or
60	322.141(3) and (4), 948.06(4), and 948.063, F.S.,
59	
58	
57	information, to incorporate the amendments made to ss.
56	985.04(6)(b), F.S., relating to confidential
55	
54	
53	the Criminal Punishment Code, to incorporate the

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79 the court to uphold laws governing sexual predators 80 and sexual offenders and notification to the 81 Department of Law Enforcement of information on career offenders, respectively, to incorporate the amendment 82 83 made to s. 944.607, F.S., in references thereto; providing an effective date. 84 85 86 Be It Enacted by the Legislature of the State of Florida: 87 88 Section 1. Subsection (2), paragraph (a) of subsection 89 (4), paragraphs (a), (e), (f), (g), and (i) of subsection (6), 90 paragraph (a) of subsection (8), and paragraphs (a) and (b) of 91 subsection (10) of section 775.21, Florida Statutes, are 92 amended, and paragraphs (c) and (d) of subsection (4), paragraphs (a) and (b) of subsection (5), and paragraphs (c) and 93 94 (e) of subsection (10) of that section are republished, to read: 95 775.21 The Florida Sexual Predators Act.-96 (2)DEFINITIONS.-As used in this section, the term: 97 (a) "Change in enrollment or employment status at an 98 institution of higher education" means the commencement or termination of enrollment, including, but not limited to, 99 traditional classroom setting or online courses, or employment, 100 101 whether for compensation or as a volunteer, at an institution of 102 higher education or a change in location of enrollment or 103 employment, whether for compensation or as a volunteer, at an 104 institution of higher education.

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105 (b) "Chief of police" means the chief law enforcement 106 officer of a municipality.

107 (c) "Child care facility" has the same meaning as provided 108 in s. 402.302.

(d) "Community" means any county where the sexual predator lives or otherwise establishes or maintains a <u>permanent</u>, temporary, or transient permanent residence.

112 (e) "Conviction" means a determination of quilt which is 113 the result of a trial or the entry of a plea of quilty or nolo 114 contendere, regardless of whether adjudication is withheld. A 115 conviction for a similar offense includes, but is not limited 116 to, a conviction by a federal or military tribunal, including 117 courts-martial conducted by the Armed Forces of the United 118 States, and includes a conviction or entry of a plea of guilty 119 or nolo contendere resulting in a sanction in any state of the 120 United States or other jurisdiction. A sanction includes, but is 121 not limited to, a fine, probation, community control, parole, 122 conditional release, control release, or incarceration in a 123 state prison, federal prison, private correctional facility, or 124 local detention facility.

125

(f) "Department" means the Department of Law Enforcement.

126 (g) "Electronic mail address" has the same meaning as 127 provided in s. 668.602.

(h) "Entering the county" includes being discharged from a
 correctional facility or jail or secure treatment facility
 within the county or being under supervision within the county

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for the commission of a violation enumerated in subsection (4). 131 "Institution of higher education" means a career 132 (i) center, a community college, a college, a state university, or 133 an independent postsecondary institution. 134 135 (j) (i) "Internet identifier" includes, but is not limited 136 to, all website uniform resource locators (URLs) and application 137 software, whether mobile or nonmobile, used for Internet 138 communication, including anonymous communication, through means 139 all electronic mail, chat, instant messages messenger, social 140 networking, social gaming, or other similar programs and all 141 corresponding usernames, logins, screen names, and screen 142 identifiers associated with each URL or application software. 143 Internet identifier application software, or similar names used 144 for Internet communication, but does not include a date of birth, Social Security number, or personal identification number 145 (PIN), URL, or application software used for utility, banking, 146 147 retail, or medical purposes. Voluntary disclosure by a sexual 148 predator or sexual offender of his or her date of birth, Social 149 Security number, or PIN as an Internet identifier waives the 150 disclosure exemption in this paragraph for such personal 151 information. (j) "Institution of higher education" means a career 152 153 center, community college, college, state university, or 154 independent postsecondary institution. 155 "Permanent residence" means a place where the person (k) 156 abides, lodges, or resides for 5 or more consecutive days. Page 6 of 117

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157 (1) "Professional license" means the document of 158 authorization or certification issued by an agency of this state 159 for a regulatory purpose, or by any similar agency in another 160 jurisdiction for a regulatory purpose, to a person to engage in 161 an occupation or to carry out a trade or business.

162 (m) (1) "Temporary residence" means a place where the 163 person abides, lodges, or resides, including, but not limited 164 to, vacation, business, or personal travel destinations in or 165 out of this state, for a period of 5 or more days in the 166 aggregate during any calendar year and which is not the person's 167 permanent address or, for a person whose permanent residence is 168 not in this state, a place where the person is employed, 169 practices a vocation, or is enrolled as a student for any period 170 of time in this state.

171 <u>(n) (m)</u> "Transient residence" means a county where a person 172 lives, remains, or is located for a period of 5 or more days in 173 the aggregate during a calendar year and which is not the 174 person's permanent or temporary address. The term includes, but 175 is not limited to, a place where the person sleeps or seeks 176 shelter and a location that has no specific street address.

177 <u>(o) (n)</u> "Vehicles owned" means any motor vehicle as defined 178 in s. 320.01, which is registered, coregistered, leased, titled, 179 or rented by a sexual predator or sexual offender; a rented 180 vehicle that a sexual predator or sexual offender is authorized 181 to drive; or a vehicle for which a sexual predator or sexual 182 offender is insured as a driver. The term also includes any

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183 motor vehicle as defined in s. 320.01, which is registered, 184 coregistered, leased, titled, or rented by a person or persons 185 residing at a sexual predator's or sexual offender's permanent 186 residence for 5 or more consecutive days. 187 (4)SEXUAL PREDATOR CRITERIA.-188 (a) For a current offense committed on or after October 1, 189 1993, upon conviction, an offender shall be designated as a "sexual predator" under subsection (5), and subject to 190 191 registration under subsection (6) and community and public 192 notification under subsection (7) if: 193 1. The felony is: 194 A capital, life, or first degree felony violation, or a. 195 any attempt thereof, of s. 787.01 or s. 787.02, where the victim 196 is a minor and the defendant is not the victim's parent or 197 quardian, or s. 794.011, s. 800.04, or s. 847.0145, or a 198 violation of a similar law of another jurisdiction; or 199 b. Any felony violation, or any attempt thereof, of s. 200 393.135(2); s. 394.4593(2); s. 787.01, s. 787.02, or s. 201 787.025(2)(c), where the victim is a minor and the defendant is 202 not the victim's parent or guardian; s. 787.06(3)(b), (d), (f), 203 or (g); former s. 787.06(3)(h); s. 794.011, excluding s. 204 794.011(10); s. 794.05; former s. 796.03; former s. 796.035; s. 205 800.04; s. 810.145(8)(b); s. 825.1025; s. 827.071; s. 847.0135, 206 excluding s. 847.0135(6); s. 847.0145; s. 916.1075(2); or s. 207 985.701(1); or a violation of a similar law of another 208 jurisdiction, and the offender has previously been convicted of

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209 or found to have committed, or has pled nolo contendere or 210 guilty to, regardless of adjudication, any violation of s. 393.135(2); s. 394.4593(2); s. 787.01, s. 787.02, or s. 211 212 787.025(2)(c), where the victim is a minor and the defendant is 213 not the victim's parent or guardian; s. 787.06(3)(b), (d), (f), 214 or (g); former s. 787.06(3)(h); s. 794.011, excluding s. 215 794.011(10); s. 794.05; former s. 796.03; former s. 796.035; s. 216 800.04; s. 825.1025; s. 827.071; s. 847.0133; s. 847.0135, 217 excluding s. 847.0135(6); s. 847.0145; s. 916.1075(2); or s. 218 985.701(1); or a violation of a similar law of another 219 jurisdiction;

220 2. The offender has not received a pardon for any felony 221 or similar law of another jurisdiction that is necessary for the 222 operation of this paragraph; and

3. A conviction of a felony or similar law of another
jurisdiction necessary to the operation of this paragraph has
not been set aside in any postconviction proceeding.

(c) If an offender has been registered as a sexual
predator by the Department of Corrections, the department, or
any other law enforcement agency and if:

1. The court did not, for whatever reason, make a written finding at the time of sentencing that the offender was a sexual predator; or

232 2. The offender was administratively registered as a
233 sexual predator because the Department of Corrections, the
234 department, or any other law enforcement agency obtained

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238

235 information that indicated that the offender met the criteria 236 for designation as a sexual predator based on a violation of a 237 similar law in another jurisdiction,

239 the department shall remove that offender from the department's 240 list of sexual predators and, for an offender described under 241 subparagraph 1., shall notify the state attorney who prosecuted 242 the offense that met the criteria for administrative designation 243 as a sexual predator, and, for an offender described under this 244 paragraph, shall notify the state attorney of the county where 245 the offender establishes or maintains a permanent, temporary, or 246 transient residence. The state attorney shall bring the matter to the court's attention in order to establish that the offender 247 248 meets the criteria for designation as a sexual predator. If the 249 court makes a written finding that the offender is a sexual 250 predator, the offender must be designated as a sexual predator, 251 must register or be registered as a sexual predator with the 252 department as provided in subsection (6), and is subject to the 253 community and public notification as provided in subsection (7). 254 If the court does not make a written finding that the offender 255 is a sexual predator, the offender may not be designated as a sexual predator with respect to that offense and is not required 256 257 to register or be registered as a sexual predator with the 258 department.

259 (d) An offender who has been determined to be a sexually 260 violent predator pursuant to a civil commitment proceeding under

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261 chapter 394 shall be designated as a "sexual predator" under 262 subsection (5) and subject to registration under subsection (6) 263 and community and public notification under subsection (7).

264 (5) SEXUAL PREDATOR DESIGNATION.—An offender is designated265 as a sexual predator as follows:

266 (a)1. An offender who meets the sexual predator criteria 267 described in paragraph (4)(d) is a sexual predator, and the court shall make a written finding at the time such offender is 268 269 determined to be a sexually violent predator under chapter 394 270 that such person meets the criteria for designation as a sexual 271 predator for purposes of this section. The clerk shall transmit 272 a copy of the order containing the written finding to the 273 department within 48 hours after the entry of the order;

274 2. An offender who meets the sexual predator criteria 275 described in paragraph (4)(a) who is before the court for 276 sentencing for a current offense committed on or after October 277 1, 1993, is a sexual predator, and the sentencing court must 278 make a written finding at the time of sentencing that the 279 offender is a sexual predator, and the clerk of the court shall 280 transmit a copy of the order containing the written finding to 281 the department within 48 hours after the entry of the order; or

3. If the Department of Corrections, the department, or any other law enforcement agency obtains information which indicates that an offender who establishes or maintains a permanent, temporary, or transient residence in this state meets the sexual predator criteria described in paragraph (4)(a) or

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287 paragraph (4)(d) because the offender was civilly committed or 288 committed a similar violation in another jurisdiction on or 289 after October 1, 1993, the Department of Corrections, the 290 department, or the law enforcement agency shall notify the state 291 attorney of the county where the offender establishes or 292 maintains a permanent, temporary, or transient residence of the 293 offender's presence in the community. The state attorney shall 294 file a petition with the criminal division of the circuit court 295 for the purpose of holding a hearing to determine if the offender's criminal record or record of civil commitment from 296 297 another jurisdiction meets the sexual predator criteria. If the 298 court finds that the offender meets the sexual predator criteria 299 because the offender has violated a similar law or similar laws 300 in another jurisdiction, the court shall make a written finding 301 that the offender is a sexual predator.

302

303 When the court makes a written finding that an offender is a 304 sexual predator, the court shall inform the sexual predator of 305 the registration and community and public notification 306 requirements described in this section. Within 48 hours after 307 the court designating an offender as a sexual predator, the 308 clerk of the circuit court shall transmit a copy of the court's 309 written sexual predator finding to the department. If the 310 offender is sentenced to a term of imprisonment or supervision, 311 a copy of the court's written sexual predator finding must be 312 submitted to the Department of Corrections.

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313 If a sexual predator is not sentenced to a term of (b) 314 imprisonment, the clerk of the court shall ensure that the 315 sexual predator's fingerprints are taken and forwarded to the department within 48 hours after the court renders its written 316 sexual predator finding. The fingerprints shall be clearly 317 318 marked, "Sexual Predator Registration." The clerk of the court 319 that convicts and sentences the sexual predator for the offense 320 or offenses described in subsection (4) shall forward to the 321 department and to the Department of Corrections a certified copy 322 of any order entered by the court imposing any special condition 323 or restriction on the sexual predator that restricts or 324 prohibits access to the victim, if the victim is a minor, or to 325 other minors.

326

(6) REGISTRATION.-

327 (a) A sexual predator shall register with the department
328 through the sheriff's office by providing the following
329 information to the department:

330 Name; social security number; age; race; sex; date of 1. 331 birth; height; weight; tattoos or other identifying marks; hair 332 and eye color; photograph; address of legal residence and 333 address of any current temporary residence, within the state or 334 out of state, including a rural route address and a post office 335 box; if no permanent or temporary address, any transient 336 residence within the state; address, location or description, 337 and dates of any current or known future temporary residence 338 within the state or out of state; all electronic mail addresses

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and all Internet identifiers required to be provided pursuant to
subparagraph (g)5.; all home telephone numbers and cellular
telephone numbers required to be provided pursuant to
subparagraph (g)5.; date and place of any employment information
required to be provided pursuant to subparagraph (g)5.; the
make, model, color, vehicle identification number (VIN), and
license tag number of all vehicles owned; date and place of each
conviction; fingerprints; palm prints; and a brief description
of the crime or crimes committed by the offender. A post office
box may not be provided in lieu of a physical residential
address. The sexual predator shall produce his or her passport,
if he or she has a passport, and, if he or she is an alien,
shall produce or provide information about documents
establishing his or her immigration status. The sexual predator
shall also provide information about any professional licenses
he or she has.
a. If the sexual predator's place of residence is a motor
vehicle, trailer, mobile home, or manufactured home, as defined
in chapter 320, the sexual predator shall also provide to the
department written notice of the vehicle identification number;
the license tag number; the registration number; and a
description, including color scheme, of the motor vehicle,
trailer, mobile home, or manufactured home. If a sexual
predator's place of residence is a vessel, live-aboard vessel,
or houseboat, as defined in chapter 327, the sexual predator
shall also provide to the department written notice of the hull
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identification number; the manufacturer's serial number; the name of the vessel, live-aboard vessel, or houseboat; the registration number; and a description, including color scheme, of the vessel, live-aboard vessel, or houseboat.

If the sexual predator is enrolled or $\overline{\tau}$ employed, 369 b. 370 whether for compensation or as a volunteer volunteering, or 371 carrying on a vocation at an institution of higher education in 372 this state, the sexual predator shall also provide to the 373 department pursuant to subparagraph (g)5. the name, address, and 374 county of each institution, including each campus attended, and 375 the sexual predator's enrollment, volunteer, or employment 376 status. Each change in enrollment, volunteer, or employment 377 status must be reported in person at the sheriff's office, or 378 the Department of Corrections if the sexual predator is in the 379 custody or control of or under the supervision of the Department 380 of Corrections, within 48 hours after any change in status. The 381 sheriff, or the Department of Corrections, or the Department of 382 Juvenile Justice shall promptly notify each institution of 383 higher education of the sexual predator's presence and any 384 change in the sexual predator's enrollment, volunteer, or 385 employment status.

386 c. A sexual predator shall report in person to the 387 sheriff's office within 48 hours after any change in vehicles 388 owned to report those vehicle information changes.

389 2. Any other information determined necessary by the390 department, including criminal and corrections records;

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391 nonprivileged personnel and treatment records; and evidentiary
392 genetic markers when available.

(e)1. If the sexual predator is not in the custody or control of, or under the supervision of, the Department of Corrections or is not in the custody of a private correctional facility, the sexual predator shall register in person:

397 a. At the sheriff's office in the county where he or she
398 establishes or maintains a residence within 48 hours after
399 establishing or maintaining a residence in this state; and

b. At the sheriff's office in the county where he or she
was designated a sexual predator by the court within 48 hours
after such finding is made.

403 2. Any change in the sexual predator's permanent, or 404 temporary, or transient residence; τ name; τ vehicles owned; τ 405 electronic mail addresses; , or Internet identifiers; home 406 telephone numbers and cellular telephone numbers; and employment 407 information and any change in status at an institution of higher 408 education, required to be provided pursuant to subparagraph 409 (g)5., after the sexual predator registers in person at the 410 sheriff's office as provided in subparagraph $1.\tau$ must be 411 accomplished in the manner provided in paragraphs (g), (i), and 412 (j). When a sexual predator registers with the sheriff's office, 413 the sheriff shall take a photograph, a set of fingerprints, and 414 palm prints of the predator and forward the photographs, palm 415 prints, and fingerprints to the department, along with the 416 information that the predator is required to provide pursuant to

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417 this section.

Within 48 hours after the registration required under 418 (f) 419 paragraph (a) or paragraph (e), a sexual predator who is not 420 incarcerated and who resides in the community, including a 421 sexual predator under the supervision of the Department of 422 Corrections, shall register in person at a driver license office 423 of the Department of Highway Safety and Motor Vehicles and shall 424 present proof of registration unless a driver license or an 425 identification card that complies with the requirements of s. 426 322.141(3) was previously secured or updated under s. 944.607. 427 At the driver license office the sexual predator shall:

428 If otherwise qualified, secure a Florida driver 1. 429 license, renew a Florida driver license, or secure an 430 identification card. The sexual predator shall identify himself 431 or herself as a sexual predator who is required to comply with 432 this section, provide his or her place of permanent, temporary, 433 or transient residence, including a rural route address and a 434 post office box, and submit to the taking of a photograph for 435 use in issuing a driver license, a renewed license, or an 436 identification card, and for use by the department in 437 maintaining current records of sexual predators. A post office 438 box may not be provided in lieu of a physical residential 439 address. If the sexual predator's place of residence is a motor 440 vehicle, trailer, mobile home, or manufactured home, as defined in chapter 320, the sexual predator shall also provide to the 441 Department of Highway Safety and Motor Vehicles the vehicle 442

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443 identification number; the license tag number; the registration 444 number; and a description, including color scheme, of the motor 445 vehicle, trailer, mobile home, or manufactured home. If a sexual 446 predator's place of residence is a vessel, live-aboard vessel, 447 or houseboat, as defined in chapter 327, the sexual predator 448 shall also provide to the Department of Highway Safety and Motor 449 Vehicles the hull identification number; the manufacturer's 450 serial number; the name of the vessel, live-aboard vessel, or 451 houseboat; the registration number; and a description, including 452 color scheme, of the vessel, live-aboard vessel, or houseboat.

2. Pay the costs assessed by the Department of Highway
Safety and Motor Vehicles for issuing or renewing a driver
license or <u>an</u> identification card as required by this section.
The driver license or identification card issued to the sexual
predator must comply with s. 322.141(3).

3. Provide, upon request, any additional information
necessary to confirm the identity of the sexual predator,
including a set of fingerprints.

461 (g)1. Each time a sexual predator's driver license or 462 identification card is subject to renewal, and, without regard 463 to the status of the predator's driver license or identification 464 card, within 48 hours after any change of the predator's 465 residence or change in the predator's name by reason of marriage 466 or other legal process, the predator shall report in person to a 467 driver license office and is subject to the requirements specified in paragraph (f). The Department of Highway Safety and 468

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469 Motor Vehicles shall forward to the department and to the 470 Department of Corrections all photographs and information provided by sexual predators. Notwithstanding the restrictions 471 472 set forth in s. 322.142, the Department of Highway Safety and 473 Motor Vehicles may release a reproduction of a color-photograph 474 or digital-image license to the Department of Law Enforcement 475 for purposes of public notification of sexual predators as 476 provided in this section. A sexual predator who is unable to 477 secure or update a driver license or an identification card with 478 the Department of Highway Safety and Motor Vehicles as provided 479 in paragraph (f) and this paragraph shall also report any change 480 of the predator's residence or change in the predator's name by 481 reason of marriage or other legal process within 48 hours after 482 the change to the sheriff's office in the county where the 483 predator resides or is located and provide confirmation that he 484 or she reported such information to the Department of Highway 485 Safety and Motor Vehicles. The reporting requirements under this 486 subparagraph do not negate the requirement for a sexual predator 487 to obtain a Florida driver license or identification card as 488 required by this section.

489 2.a. A sexual predator who vacates a permanent, temporary, 490 or transient residence and fails to establish or maintain 491 another permanent, temporary, or transient residence shall, 492 within 48 hours after vacating the permanent, temporary, or 493 transient residence, report in person to the sheriff's office of 494 the county in which he or she is located. The sexual predator

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495 shall specify the date upon which he or she intends to or did 496 vacate such residence. The sexual predator shall provide or 497 update all of the registration information required under 498 paragraph (a). The sexual predator shall provide an address for 499 the residence or other place that he or she is or will be 500 located during the time in which he or she fails to establish or 501 maintain a permanent or temporary residence.

502 A sexual predator shall report in person at the b. 503 sheriff's office in the county in which he or she is located 504 within 48 hours after establishing a transient residence and 505 thereafter must report in person every 30 days to the sheriff's 506 office in the county in which he or she is located while 507 maintaining a transient residence. The sexual predator must 508 provide the addresses and locations where he or she maintains a 509 transient residence. Each sheriff's office shall establish 510 procedures for reporting transient residence information and 511 provide notice to transient registrants to report transient 512 residence information as required in this sub-subparagraph. 513 Reporting to the sheriff's office as required by this sub-514 subparagraph does not exempt registrants from any reregistration 515 requirement. The sheriff may coordinate and enter into 516 agreements with police departments and other governmental 517 entities to facilitate additional reporting sites for transient residence registration required in this sub-subparagraph. The 518 519 sheriff's office shall, within 2 business days, electronically 520 submit and update all information provided by the sexual

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521 predator to the department.

522 3. A sexual predator who remains at a permanent, 523 temporary, or transient residence after reporting his or her intent to vacate such residence shall, within 48 hours after the 524 525 date upon which the predator indicated he or she would or did 526 vacate such residence, report in person to the sheriff's office to which he or she reported pursuant to subparagraph 2. for the 527 528 purpose of reporting his or her address at such residence. When 529 the sheriff receives the report, the sheriff shall promptly 530 convey the information to the department. An offender who makes 531 a report as required under subparagraph 2. but fails to make a 532 report as required under this subparagraph commits a felony of 533 the second degree, punishable as provided in s. 775.082, s. 534 775.083, or s. 775.084.

4. The failure of a sexual predator who maintains a transient residence to report in person to the sheriff's office every 30 days as required by sub-subparagraph 2.b. is punishable as provided in subsection (10).

5.a. A sexual predator shall register all electronic mail 539 540 addresses and Internet identifiers with the department through 541 the department's online system or in person at the sheriff's 542 office before using such electronic mail addresses and Internet 543 identifiers. If the sexual predator is in the custody or 544 control, or under the supervision, of the Department of 545 Corrections, he or she must report all electronic mail addresses 546 and Internet identifiers to the Department of Corrections before

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547	using such electronic mail addresses or Internet identifiers. If
548	the sexual predator is in the custody or control, or under the
549	supervision, of the Department of Juvenile Justice, he or she
550	must report all electronic mail addresses and Internet
551	identifiers to the Department of Juvenile Justice before using
552	such electronic mail addresses or Internet identifiers.
553	b. A sexual predator shall register all changes to home
554	telephone numbers and cellular telephone numbers, including
555	added and deleted numbers, all changes to employment
556	information, and all changes in status related to enrollment,
557	volunteering, or employment at institutions of higher education,
558	through the department's online system; in person at the
559	sheriff's office; in person at the Department of Corrections if
560	the sexual predator is in the custody or control, or under the
561	supervision, of the Department of Corrections; or in person at
562	the Department of Juvenile Justice if the sexual predator is in
563	the custody or control, or under the supervision, of the
564	Department of Juvenile Justice. All changes required to be
565	reported in this sub-subparagraph shall be reported within 48
566	hours after the change.
567	<u>c.</u> The department shall establish an online system through
568	which sexual predators may securely access, submit, and update
569	all electronic mail address and Internet identifier information $_{{\color{black} {\scriptscriptstyle L}}}$
570	home telephone numbers and cellular telephone numbers,
571	employment information, and institution of higher education
572	information.
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573	(i) A sexual predator who intends to establish a
574	permanent, temporary, or transient residence in another state or
575	jurisdiction other than the State of Florida shall report in
576	person to the sheriff of the county of current residence within
577	48 hours before the date he or she intends to leave this state
578	to establish residence in another state or jurisdiction or <u>at</u>
579	<u>least</u> within 21 days <u>before the date he or she intends to travel</u>
580	before his or her planned departure date if the intended
581	residence of 5 days or more is outside of the United States. Any
582	travel that is not known by the sexual predator 21 days before
583	the departure date must be reported to the sheriff's office as
584	soon as possible before departure. The sexual predator shall
585	provide to the sheriff the address, municipality, county, state,
586	and country of intended residence. For international travel, the
587	sexual predator shall also provide travel information,
588	including, but not limited to, expected departure and return
589	dates, flight number, airport of departure, cruise port of
590	departure, or any other means of intended travel. The sheriff
591	shall promptly provide to the department the information
592	received from the sexual predator. The department shall notify
593	the statewide law enforcement agency, or a comparable agency, in
594	the intended state, jurisdiction, or country of residence of the
595	sexual predator's intended residence. The failure of a sexual
596	predator to provide his or her intended place of residence is
597	punishable as provided in subsection (10).
598	(8) VERIFICATION - The department and the Department of

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(8) VERIFICATION.—The department and the Department of

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599 Corrections shall implement a system for verifying the addresses 600 of sexual predators. The system must be consistent with the 601 provisions of the federal Adam Walsh Child Protection and Safety Act of 2006 and any other federal standards applicable to such 602 603 verification or required to be met as a condition for the 604 receipt of federal funds by the state. The Department of 605 Corrections shall verify the addresses of sexual predators who 606 are not incarcerated but who reside in the community under the 607 supervision of the Department of Corrections and shall report to 608 the department any failure by a sexual predator to comply with 609 registration requirements. County and local law enforcement 610 agencies, in conjunction with the department, shall verify the 611 addresses of sexual predators who are not under the care, 612 custody, control, or supervision of the Department of Corrections, and may verify the addresses of sexual predators 613 614 who are under the care, custody, control, or supervision of the 615 Department of Corrections. Local law enforcement agencies shall 616 report to the department any failure by a sexual predator to 617 comply with registration requirements.

(a) A sexual predator shall report in person each year
during the month of the sexual predator's birthday and during
every third month thereafter to the sheriff's office in the
county in which he or she resides or is otherwise located to
reregister. The sheriff's office may determine the appropriate
times and days for reporting by the sexual predator, which must
be consistent with the reporting requirements of this paragraph.

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625 Reregistration must include any changes to the following 626 information:

627 1. Name; social security number; age; race; sex; date of 628 birth; height; weight; tattoos or other identifying marks; hair 629 and eye color; address of any permanent residence and address of 630 any current temporary residence, within the state or out of 631 state, including a rural route address and a post office box; if 632 no permanent or temporary address, any transient residence 633 within the state; address, location or description, and dates of 634 any current or known future temporary residence within the state 635 or out of state; all electronic mail addresses or Internet 636 identifiers required to be provided pursuant to subparagraph 637 (6) (g) 5.; all home telephone numbers and cellular telephone 638 numbers required to be provided pursuant to subparagraph 639 (6)(g)5.; date and place of any employment required to be 640 provided pursuant to subparagraph (6)(g)5.; the make, model, 641 color, vehicle identification number (VIN), and license tag 642 number of all vehicles owned; fingerprints; palm prints; and 643 photograph. A post office box may not be provided in lieu of a 644 physical residential address. The sexual predator shall also 645 produce his or her passport, if he or she has a passport, and, 646 if he or she is an alien, shall produce or provide information 647 about documents establishing his or her immigration status. The 648 sexual predator shall also provide information about any 649 professional licenses he or she has.

650

2. If the sexual predator is enrolled or, employed,

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651 whether for compensation or as a volunteer volunteering, or 652 carrying on a vocation at an institution of higher education in 653 this state, the sexual predator shall also provide to the 654 department the name, address, and county of each institution, 655 including each campus attended, and the sexual predator's 656 enrollment, volunteer, or employment status.

657 3. If the sexual predator's place of residence is a motor 658 vehicle, trailer, mobile home, or manufactured home, as defined 659 in chapter 320, the sexual predator shall also provide the 660 vehicle identification number; the license tag number; the 661 registration number; and a description, including color scheme, 662 of the motor vehicle, trailer, mobile home, or manufactured 663 home. If the sexual predator's place of residence is a vessel, 664 live-aboard vessel, or houseboat, as defined in chapter 327, the 665 sexual predator shall also provide the hull identification 666 number; the manufacturer's serial number; the name of the 667 vessel, live-aboard vessel, or houseboat; the registration 668 number; and a description, including color scheme, of the 669 vessel, live-aboard vessel, or houseboat.

670

(10) PENALTIES.-

(a) Except as otherwise specifically provided, a sexual
predator who fails to register; who fails, after registration,
to maintain, acquire, or renew a driver license or <u>an</u>
identification card; who fails to provide required location
information, electronic mail address information before use,
Internet identifier information before use, all home telephone

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677 numbers and cellular telephone numbers, employment information, 678 change in status at an institution of higher education, or 679 change-of-name information; who fails to make a required report 680 in connection with vacating a permanent residence; who fails to 681 reregister as required; who fails to respond to any address 682 verification correspondence from the department within 3 weeks 683 of the date of the correspondence; who knowingly provides false 684 registration information by act or omission; or who otherwise 685 fails, by act or omission, to comply with the requirements of 686 this section commits a felony of the third degree, punishable as 687 provided in s. 775.082, s. 775.083, or s. 775.084.

688 A sexual predator who has been convicted of or found (b) 689 to have committed, or has pled nolo contendere or guilty to, regardless of adjudication, any violation, or attempted 690 691 violation, of s. 787.01, s. 787.02, or s. 787.025(2)(c), where 692 the victim is a minor and the defendant is not the victim's 693 parent or guardian; s. 794.011, excluding s. 794.011(10); s. 694 794.05; former s. 796.03; former s. 796.035; s. 800.04; s. 695 827.071; s. 847.0133; s. 847.0135(5); s. 847.0145; or s. 696 985.701(1); or a violation of a similar law of another 697 jurisdiction when the victim of the offense was a minor, and who 698 works, whether for compensation or as a volunteer, at any 699 business, school, child care facility, park, playground, or 700 other place where children regularly congregate, commits a 701 felony of the third degree, punishable as provided in s. 702 775.082, s. 775.083, or s. 775.084.

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703l (c) Any person who misuses public records information 704 relating to a sexual predator, as defined in this section, or a 705 sexual offender, as defined in s. 943.0435 or s. 944.607, to 706 secure a payment from such a predator or offender; who knowingly 707 distributes or publishes false information relating to such a 708 predator or offender which the person misrepresents as being 709 public records information; or who materially alters public 710 records information with the intent to misrepresent the 711 information, including documents, summaries of public records 712 information provided by law enforcement agencies, or public 713 records information displayed by law enforcement agencies on 714 websites or provided through other means of communication, 715 commits a misdemeanor of the first degree, punishable as 716 provided in s. 775.082 or s. 775.083.

717 An arrest on charges of failure to register, the (e) 718 service of an information or a complaint for a violation of this 719 section, or an arraignment on charges for a violation of this 720 section constitutes actual notice of the duty to register when 721 the predator has been provided and advised of his or her 722 statutory obligation to register under subsection (6). A sexual 723 predator's failure to immediately register as required by this 724 section following such arrest, service, or arraignment 725 constitutes grounds for a subsequent charge of failure to 726 register. A sexual predator charged with the crime of failure to 727 register who asserts, or intends to assert, a lack of notice of 728 the duty to register as a defense to a charge of failure to

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729 register shall immediately register as required by this section.
730 A sexual predator who is charged with a subsequent failure to
731 register may not assert the defense of a lack of notice of the
732 duty to register.

733 Section 2. Subsection (1) of section 856.022, Florida 734 Statutes, is amended, and subsections (2), (3), and (4) of that 735 section are republished, to read:

736 856.022 Loitering or prowling by certain offenders in737 close proximity to children; penalty.-

738 (1)Except as provided in subsection (2), this section 739 applies to a person convicted of committing, or attempting, 740 soliciting, or conspiring to commit, any of the criminal 741 offenses proscribed in the following statutes in this state or 742 similar offenses in another jurisdiction against a victim who 743 was under 18 years of age at the time of the offense: s. 787.01, 744 s. 787.02, or s. 787.025(2)(c), where the victim is a minor and 745 the offender was not the victim's parent or quardian; s. 746 787.06(3)(g); s. 794.011, excluding s. 794.011(10); s. 794.05; 747 former s. 796.03; former s. 796.035; s. 800.04; s. 825.1025; s. 748 827.071; s. 847.0133; s. 847.0135, excluding s. 847.0135(6); s. 749 847.0137; s. 847.0138; s. 847.0145; s. 985.701(1); or any 750 similar offense committed in this state which has been 751 redesignated from a former statute number to one of those listed 752 in this subsection, if the person has not received a pardon for 753 any felony or similar law of another jurisdiction necessary for 754 the operation of this subsection and a conviction of a felony or

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755 similar law of another jurisdiction necessary for the operation 756 of this subsection has not been set aside in any postconviction 757 proceeding.

(2) This section does not apply to a person who has been
removed from the requirement to register as a sexual offender or
sexual predator pursuant to s. 943.04354.

(3) A person described in subsection (1) commits loitering and prowling by a person convicted of a sexual offense against a minor if, in committing loitering and prowling, he or she was within 300 feet of a place where children were congregating.

765 (4) It is unlawful for a person described in subsection 766 (1) to:

(a) Knowingly approach, contact, or communicate with a
child under 18 years of age in any public park building or on
real property comprising any public park or playground with the
intent to engage in conduct of a sexual nature or to make a
communication of any type with any content of a sexual nature.
This paragraph applies only to a person described in subsection
(1) whose offense was committed on or after May 26, 2010.

(b)1. Knowingly be present in any child care facility or school containing any students in prekindergarten through grade 12 or on real property comprising any child care facility or school containing any students in prekindergarten through grade 12 when the child care facility or school is in operation unless the person had previously provided written notification of his or her intent to be present to the school board, superintendent,

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781	principal, or child care facility owner;
782	2. Fail to notify the child care facility owner or the
783	school principal's office when he or she arrives and departs the
784	child care facility or school; or
785	3. Fail to remain under direct supervision of a school
786	official or designated chaperone when present in the vicinity of
787	children. As used in this paragraph, the term "school official"
788	means a principal, a school resource officer, a teacher or any
789	other employee of the school, the superintendent of schools, a
790	member of the school board, a child care facility owner, or a
791	child care provider.
792	(c) A person is not in violation of paragraph (b) if:
793	1. The child care facility or school is a voting location
794	and the person is present for the purpose of voting during the
795	hours designated for voting; or
796	2. The person is only dropping off or picking up his or
797	her own children or grandchildren at the child care facility or
798	school.
799	Section 3. Subsection (1) of section 943.0435, Florida
800	Statutes, is reordered and amended, and subsection (2),
801	paragraphs (a) and (e) of subsection (4), subsection (7),
802	subsection (11) , and paragraphs (b) and (c) of subsection (14)
803	of that section are amended, to read:
804	943.0435 Sexual offenders required to register with the
805	department; penalty
806	(1) As used in this section, the term:
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807 <u>(a) (e)</u> "Change in enrollment or employment status <u>at an</u> 808 <u>institution of higher education</u>" <u>has the same meaning as</u> 809 <u>provided in s. 775.21</u> means the commencement or termination of 810 enrollment or employment or a change in location of enrollment 811 or employment.

812 (b) "Convicted" means that there has been a determination 813 of guilt as a result of a trial or the entry of a plea of guilty 814 or nolo contendere, regardless of whether adjudication is 815 withheld, and includes an adjudication of delinquency of a 816 juvenile as specified in this section. Conviction of a similar 817 offense includes, but is not limited to, a conviction by a federal or military tribunal, including courts-martial conducted 818 819 by the Armed Forces of the United States, and includes a 820 conviction or entry of a plea of guilty or nolo contendere 821 resulting in a sanction in any state of the United States or 822 other jurisdiction. A sanction includes, but is not limited to, 823 a fine, probation, community control, parole, conditional 824 release, control release, or incarceration in a state prison, 825 federal prison, private correctional facility, or local 826 detention facility.

827 <u>(c)(f)</u> "Electronic mail address" has the same meaning as 828 provided in s. 668.602.

(d) "Institution of higher education" <u>has the same meaning</u> as provided in s. 775.21 means a career center, community college, college, state university, or independent postsecondary institution.

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833 (e) (g) "Internet identifier" has the same meaning as 834 provided in s. 775.21. 835 (f) (c) "Permanent residence," "temporary residence," and 836 "transient residence" have the same meaning as provided ascribed 837 in s. 775.21. 838 (g) "Professional license" has the same meaning as provided in s. 775.21. 839 840 "Sexual offender" means a person who meets the (h)(a)1. 841 criteria in sub-subparagraph a., sub-subparagraph b., sub-842 subparagraph c., or sub-subparagraph d., as follows: 843 a.(I) Has been convicted of committing, or attempting, 844 soliciting, or conspiring to commit, any of the criminal 845 offenses proscribed in the following statutes in this state or 846 similar offenses in another jurisdiction: s. 393.135(2); s. 847 394.4593(2); s. 787.01, s. 787.02, or s. 787.025(2)(c), where 848 the victim is a minor and the defendant is not the victim's 849 parent or guardian; s. 787.06(3)(b), (d), (f), or (g); former s. 850 787.06(3)(h); s. 794.011, excluding s. 794.011(10); s. 794.05; 851 former s. 796.03; former s. 796.035; s. 800.04; s. 810.145(8); 852 s. 825.1025; s. 827.071; s. 847.0133; s. 847.0135, excluding s. 853 847.0135(6); s. 847.0137; s. 847.0138; s. 847.0145; s. 854 916.1075(2); or s. 985.701(1); or any similar offense committed 855 in this state which has been redesignated from a former statute 856 number to one of those listed in this sub-subparagraph; and 857 Has been released on or after October 1, 1997, from (II)the sanction imposed for any conviction of an offense described 858

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in sub-sub-subparagraph (I). For purposes of sub-subsubparagraph (I), a sanction imposed in this state or in any other jurisdiction includes, but is not limited to, a fine, probation, community control, parole, conditional release, control release, or incarceration in a state prison, federal prison, private correctional facility, or local detention facility;

Establishes or maintains a residence in this state and 866 b. who has not been designated as a sexual predator by a court of 867 868 this state but who has been designated as a sexual predator, as 869 a sexually violent predator, or by another sexual offender 870 designation in another state or jurisdiction and was, as a 871 result of such designation, subjected to registration or 872 community or public notification, or both, or would be if the 873 person were a resident of that state or jurisdiction, without 874 regard to whether the person otherwise meets the criteria for 875 registration as a sexual offender;

876 c. Establishes or maintains a residence in this state who 877 is in the custody or control of, or under the supervision of, 878 any other state or jurisdiction as a result of a conviction for 879 committing, or attempting, soliciting, or conspiring to commit, 880 any of the criminal offenses proscribed in the following 881 statutes or similar offense in another jurisdiction: s. 393.135(2); s. 394.4593(2); s. 787.01, s. 787.02, or s. 882 883 787.025(2)(c), where the victim is a minor and the defendant is 884 not the victim's parent or guardian; s. 787.06(3)(b), (d), (f),

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885 or (g); former s. 787.06(3)(h); s. 794.011, excluding s. 886 794.011(10); s. 794.05; former s. 796.03; former s. 796.035; s. 800.04; s. 810.145(8); s. 825.1025; s. 827.071; s. 847.0133; s. 887 888 847.0135, excluding s. 847.0135(6); s. 847.0137; s. 847.0138; s. 889 847.0145; s. 916.1075(2); or s. 985.701(1); or any similar 890 offense committed in this state which has been redesignated from 891 a former statute number to one of those listed in this sub-892 subparagraph; or 893 d. On or after July 1, 2007, has been adjudicated 894 delinquent for committing, or attempting, soliciting, or 895 conspiring to commit, any of the criminal offenses proscribed in 896 the following statutes in this state or similar offenses in 897 another jurisdiction when the juvenile was 14 years of age or 898 older at the time of the offense: 899 Section 794.011, excluding s. 794.011(10); (I) 900 Section 800.04(4)(a)2. where the victim is under 12 (II)901 years of age or where the court finds sexual activity by the use 902 of force or coercion; 903 (III) Section 800.04(5)(c)1. where the court finds 904 molestation involving unclothed genitals; or 905 Section 800.04(5)(d) where the court finds the use of (IV) 906 force or coercion and unclothed genitals; or 907 Any similar offense committed in this state which has (V) 908 been redesignated from a former statute number to one of those 909 listed in this sub-subparagraph. 910 For all qualifying offenses listed in sub-subparagraph 2. Page 35 of 117

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<u>1.d.</u> (1) (a) 1.d., the court shall make a written finding of the age of the offender at the time of the offense.

For each violation of a qualifying offense listed in this 914 915 subsection, except for a violation of s. 794.011, the court 916 shall make a written finding of the age of the victim at the time of the offense. For a violation of s. 800.04(4), the court 917 918 shall also make a written finding indicating whether the offense involved sexual activity and indicating whether the offense 919 920 involved force or coercion. For a violation of s. 800.04(5), the 921 court shall also make a written finding that the offense did or 922 did not involve unclothed genitals or genital area and that the 923 offense did or did not involve the use of force or coercion.

924 <u>(i)(h)</u> "Vehicles owned" has the same meaning as provided 925 in s. 775.21.

926

(2) A sexual offender shall:

927

(a) Report in person at the sheriff's office:

928 1. In the county in which the offender establishes or 929 maintains a permanent, temporary, or transient residence within 930 48 hours after:

a. Establishing permanent, temporary, or transientresidence in this state; or

b. Being released from the custody, control, or
supervision of the Department of Corrections or from the custody
of a private correctional facility; or

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In the county where he or she was convicted within 48

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937 hours after being convicted for a qualifying offense for 938 registration under this section if the offender is not in the 939 custody or control of, or under the supervision of, the 940 Department of Corrections, or is not in the custody of a private 941 correctional facility.

943 Any change in the information required to be provided pursuant 944 to paragraph (b), including, but not limited to, any change in 945 the sexual offender's permanent, temporary, or transient 946 residence; τ name; τ electronic mail addresses; τ - σr Internet 947 identifiers; home telephone numbers and cellular telephone 948 numbers; and employment information and any change in status at 949 an institution of higher education, required to be provided 950 pursuant to paragraph (4)(e), after the sexual offender reports 951 in person at the sheriff's office τ must be accomplished in the 952 manner provided in subsections (4), (7), and (8).

953 Provide his or her name; date of birth; social (b) 954 security number; race; sex; height; weight; hair and eye color; 955 tattoos or other identifying marks; fingerprints; palm prints; 956 photograph; occupation and place of employment information 957 required to be provided pursuant to paragraph (4)(e); address of 958 permanent or legal residence or address of any current temporary 959 residence, within the state or out of state, including a rural 960 route address and a post office box; if no permanent or 961 temporary address, any transient residence within the state, 962 address, location or description, and dates of any current or

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963 known future temporary residence within the state or out of state; the make, model, color, vehicle identification number 964 965 (VIN), and license tag number of all vehicles owned; all home 966 telephone numbers and cellular telephone numbers required to be 967 provided pursuant to paragraph (4)(e); all electronic mail 968 addresses and all Internet identifiers required to be provided 969 pursuant to paragraph (4)(e); date and place of each conviction; 970 and a brief description of the crime or crimes committed by the 971 offender. A post office box may not be provided in lieu of a 972 physical residential address. The sexual offender shall also 973 produce his or her passport, if he or she has a passport, and, 974 if he or she is an alien, shall produce or provide information 975 about documents establishing his or her immigration status. The 976 sexual offender shall also provide information about any 977 professional licenses he or she has.

978 1. If the sexual offender's place of residence is a motor 979 vehicle, trailer, mobile home, or manufactured home, as defined 980 in chapter 320, the sexual offender shall also provide to the 981 department through the sheriff's office written notice of the 982 vehicle identification number; the license tag number; the 983 registration number; and a description, including color scheme, 984 of the motor vehicle, trailer, mobile home, or manufactured home. If the sexual offender's place of residence is a vessel, 985 986 live-aboard vessel, or houseboat, as defined in chapter 327, the 987 sexual offender shall also provide to the department written 988 notice of the hull identification number; the manufacturer's

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989 serial number; the name of the vessel, live-aboard vessel, or 990 houseboat; the registration number; and a description, including 991 color scheme, of the vessel, live-aboard vessel, or houseboat. 992 2. If the sexual offender is enrolled or τ employed, 993 whether for compensation or as a volunteer volunteering, or 994 carrying on a vocation at an institution of higher education in 995 this state, the sexual offender shall also provide to the 996 department pursuant to paragraph (4)(e) through the sheriff's 997 office the name, address, and county of each institution, 998 including each campus attended, and the sexual offender's 999 enrollment, volunteer, or employment status. Each change in 1000 enrollment, volunteer, or employment status must be reported in 1001 person at the sheriff's office, within 48 hours after any change 1002 in status. The sheriff, the Department of Corrections, or the 1003 Department of Juvenile Justice shall promptly notify each 1004 institution of higher education of the sexual offender's 1005 presence and any change in the sexual offender's enrollment, 1006 volunteer, or employment status.

1007 3. A sexual offender shall report in person to the 1008 sheriff's office within 48 hours after any change in vehicles 1009 owned to report those vehicle information changes.

1010 (c) Provide any other information determined necessary by 1011 the department, including criminal and corrections records; 1012 nonprivileged personnel and treatment records; and evidentiary 1013 genetic markers, when available.

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When a sexual offender reports at the sheriff's office, the sheriff shall take a photograph, a set of fingerprints, and palm prints of the offender and forward the photographs, palm prints, and fingerprints to the department, along with the information provided by the sexual offender. The sheriff shall promptly provide to the department the information received from the sexual offender.

(4) (a) Each time a sexual offender's driver license or 1022 1023 identification card is subject to renewal, and, without regard 1024 to the status of the offender's driver license or identification 1025 card, within 48 hours after any change in the offender's 1026 permanent, temporary, or transient residence or change in the 1027 offender's name by reason of marriage or other legal process, 1028 the offender shall report in person to a driver license office, 1029 and is subject to the requirements specified in subsection (3). 1030 The Department of Highway Safety and Motor Vehicles shall 1031 forward to the department all photographs and information 1032 provided by sexual offenders. Notwithstanding the restrictions 1033 set forth in s. 322.142, the Department of Highway Safety and 1034 Motor Vehicles may release a reproduction of a color-photograph 1035 or digital-image license to the Department of Law Enforcement 1036 for purposes of public notification of sexual offenders as 1037 provided in this section and ss. 943.043 and 944.606. A sexual 1038 offender who is unable to secure or update a driver license or 1039 an identification card with the Department of Highway Safety and 1040 Motor Vehicles as provided in subsection (3) and this subsection

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1041	shall also report any change in the sexual offender's permanent,
1042	temporary, or transient residence or change in the offender's
1043	name by reason of marriage or other legal process within 48
1044	hours after the change to the sheriff's office in the county
1045	where the offender resides or is located and provide
1046	confirmation that he or she reported such information to the
1047	Department of Highway Safety and Motor Vehicles. The reporting
1048	requirements under this paragraph do not negate the requirement
1049	for a sexual offender to obtain a Florida driver license or an
1050	identification card as required in this section.
1051	(e) <u>1.</u> A sexual offender shall register all electronic mail
1052	addresses and Internet identifiers with the department through
1053	the department's online system or in person at the sheriff's
1054	office before using such electronic mail addresses and Internet
1055	identifiers. If the sexual offender is in the custody or
1056	control, or under the supervision, of the Department of
1057	Corrections, he or she must report all electronic mail addresses
1058	and Internet identifiers to the Department of Corrections before
1059	using such electronic mail addresses or Internet identifiers. If
1060	the sexual offender is in the custody or control, or under the
1061	supervision, of the Department of Juvenile Justice, he or she
1062	must report all electronic mail addresses and Internet
1063	identifiers to the Department of Juvenile Justice before using
1064	such electronic mail addresses or Internet identifiers.
1065	2. A sexual offender shall register all changes to home
1066	telephone numbers and cellular telephone numbers, including
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1068 information, and all changes in status related to enrollment, 1069 volunteering, or employment at institutions of higher education, 1070 through the department's online system; in person at the 1071 sheriff's office; in person at the Department of Corrections if 1072 the sexual offender is in the custody or control, or under the 1073 supervision, of the Department of Corrections; or in person at 1074 the Department of Juvenile Justice if the sexual offender is in 1075 the custody or control, or under the supervision, of the 1076 Department of Juvenile Justice. All changes required to be 1077 reported under this subparagraph must be reported within 48 1078 hours after the change.

added and deleted numbers, all changes to employment

1079 <u>3.</u> The department shall establish an online system through 1080 which sexual offenders may securely access, submit, and update 1081 all <u>changes in status to</u> electronic mail address and Internet 1082 identifier information, home telephone numbers and cellular 1083 <u>telephone numbers, employment information, and institution of</u> 1084 higher education information.

1085 (7) A sexual offender who intends to establish a 1086 permanent, temporary, or transient residence in another state or 1087 jurisdiction other than the State of Florida shall report in 1088 person to the sheriff of the county of current residence within 1089 48 hours before the date he or she intends to leave this state 1090 to establish residence in another state or jurisdiction or at least within 21 days before the date he or she intends to travel 1091 before his or her planned departure date if the intended 1092

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1093	residence of 5 days or more is outside of the United States. Any
1094	travel that is not known by the sexual offender 21 days before
1095	the departure date must be reported in person to the sheriff's
1096	office as soon as possible before departure. The sexual offender
1097	shall provide to the sheriff The notification must include the
1098	address, municipality, county, state, and country of intended
1099	residence. For international travel, the sexual offender shall
1100	also provide travel information, including, but not limited to,
1101	expected departure and return dates, flight number, airport of
1102	departure, cruise port of departure, or any other means of
1103	intended travel. The sheriff shall promptly provide to the
1104	department the information received from the sexual offender.
1105	The department shall notify the statewide law enforcement
1106	agency, or a comparable agency, in the intended state,
1107	jurisdiction, or country of residence of the sexual offender's
1108	intended residence. The failure of a sexual offender to provide
1109	his or her intended place of residence is punishable as provided
1110	in subsection (9).
1111	(11) Except as provided in s. 943.04354, a sexual offender
1112	shall maintain registration with the department for the duration
1113	of his or her life unless the sexual offender has received a
1114	full pardon or has had a conviction set aside in a
1115	postconviction proceeding for any offense that meets the
1116	criteria for classifying the person as a sexual offender for
1117	purposes of registration. However, a sexual offender <u>shall be</u>
1118	considered for removal of the requirement to register as a
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sexual offender only if the person: 1119 1120 (a)1. Who Has been lawfully released from confinement, supervision, or sanction, whichever is later, for at least 25 1121 years and has not been arrested for any felony or misdemeanor 1122 offense since release, provided that the sexual offender's 1123 1124 requirement to register was not based upon an adult conviction: 1125 a. For a violation of s. 787.01 or s. 787.02; 1126 For a violation of s. 794.011, excluding s. b. 794.011(10); 1127 1128 c. For a violation of s. 800.04(4)(a)2. where the court 1129 finds the offense involved a victim under 12 years of age or 1130 sexual activity by the use of force or coercion; 1131 d. For a violation of s. 800.04(5)(b); For a violation of s. 800.04(5)(c)2. where the court 1132 e. 1133 finds the offense involved the use of force or coercion and unclothed genitals or genital area; 1134 1135 f. For a violation of s. 825.1025(2)(a); 1136 g.f. For any attempt or conspiracy to commit any such 1137 offense; h.g. For a violation of similar law of another 1138 1139 jurisdiction; or i.h. For a violation of a similar offense committed in 1140 this state which has been redesignated from a former statute 1141 1142 number to one of those listed in this subparagraph. τ 2. If the sexual offender meets the criteria in 1143 1144 subparagraph 1., the sexual offender may, for the purpose of Page 44 of 117

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1145 removing the requirement for registration as a sexual offender, 1146 petition the criminal division of the circuit court of the 1147 circuit: 1148 <u>a.</u> Where the conviction or adjudication occurred, for a 1149 <u>conviction in this state;</u> 1150 <u>b. Where the sexual offender resides, for a conviction of</u> 1151 a violation of similar law of another jurisdiction; or

1152 <u>c. Where the sexual offender last resided, for a sexual</u> 1153 <u>offender with a conviction of a violation of similar law of</u> 1154 <u>another jurisdiction who no longer resides in this state</u> for the 1155 purpose of removing the requirement for registration as a sexual 1156 offender.

1157 3.2. The court may grant or deny relief if the offender demonstrates to the court that he or she has not been arrested 1158 1159 for any crime since release; the requested relief complies with 1160 the provisions of the federal Adam Walsh Child Protection and 1161 Safety Act of 2006 and any other federal standards applicable to 1162 the removal of registration requirements for a sexual offender 1163 or required to be met as a condition for the receipt of federal 1164 funds by the state; and the court is otherwise satisfied that 1165 the offender is not a current or potential threat to public 1166 safety. The state attorney in the circuit in which the petition 1167 is filed must be given notice of the petition at least 3 weeks 1168 before the hearing on the matter. The state attorney may present 1169 evidence in opposition to the requested relief or may otherwise 1170 demonstrate the reasons why the petition should be denied. If

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1171 the court denies the petition, the court may set a future date 1172 at which the sexual offender may again petition the court for 1173 relief, subject to the standards for relief provided in this 1174 subsection.

1175 <u>4.3</u>. The department shall remove an offender from 1176 classification as a sexual offender for purposes of registration 1177 if the offender provides to the department a certified copy of 1178 the court's written findings or order that indicates that the 1179 offender is no longer required to comply with the requirements 1180 for registration as a sexual offender.

1181

4. For purposes of this paragraph:

1182 a. The registration period of a sexual offender sentenced 1183 to a term of incarceration or committed to a residential program 1184 begins upon the offender's release from incarceration or 1185 commitment for the most recent conviction that required the 1186 offender to register.

1187 b. A sexual offender's registration period is tolled 1188 during any period in which the offender is incarcerated, civilly 1189 committed, detained pursuant to chapter 985, or committed to a 1190 residential program.

1191 c. Except as provided in sub-subparagraph c., if the 1192 sexual offender is only sentenced to a term of supervision for 1193 the most recent conviction that required the offender to 1194 register as a sexual offender or is only subject to a period of 1195 supervision for that conviction, the registration period begins 1196 when the term or period of supervision for that conviction

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1197	begins.
1198	d. Except as provided in sub-subparagraph c., if the
1199	sexual offender is sentenced to a term of supervision that
1200	follows a term of incarceration for the most recent conviction
1201	that required the offender to register as a sexual offender or
1202	is subject to a period of supervision that follows commitment to
1203	a residential program for that conviction, the registration
1204	period begins when the term or period of supervision for that
1205	conviction begins.
1206	e. If a sexual offender is sentenced to a term of more
1207	than 25 years' supervision for the most-recent conviction that
1208	required the offender to register as a sexual offender, the
1209	sexual offender may not petition for removal of the requirement
1210	for registration as a sexual offender until the term of
1211	supervision for that conviction is completed.
1212	(b) As defined in sub-subparagraph <u>(1)(h)1.b.</u> (1)(a)1.b.
1213	must maintain registration with the department for the duration
1214	of his or her life until the person provides the department with
1215	an order issued by the court that designated the person as a
1216	sexual predator, as a sexually violent predator, or by another
1217	sexual offender designation in the state or jurisdiction in
1218	which the order was issued which states that such designation
1219	has been removed or demonstrates to the department that such
1220	designation, if not imposed by a court, has been removed by
1221	operation of law or court order in the state or jurisdiction in
1222	which the designation was made, and provided such person no
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1223 longer meets the criteria for registration as a sexual offender 1224 under the laws of this state. 1225 (14)1226 (b) However, a sexual offender who is required to register as a result of a conviction for: 1227 Section 787.01 or s. 787.02 where the victim is a minor 1228 1. 1229 and the offender is not the victim's parent or guardian; 1230 2. Section 794.011, excluding s. 794.011(10); 1231 3. Section 800.04(4)(a)2, where the court finds the 1232 offense involved a victim under 12 years of age or sexual 1233 activity by the use of force or coercion; 1234 4. Section 800.04(5)(b); Section 800.04(5)(c)1. where the court finds 1235 5. 1236 molestation involving unclothed genitals or genital area; 1237 6. Section 800.04(5)(c)2, where the court finds 1238 molestation involving the use of force or coercion and unclothed 1239 genitals or genital area; 1240 7. Section 800.04(5)(d) where the court finds the use of 1241 force or coercion and unclothed genitals or genital area; 1242 8. Section 825.1025(2)(a); 1243 9.8. Any attempt or conspiracy to commit such offense; 1244 10.9. A violation of a similar law of another 1245 jurisdiction; or 1246 11.10. A violation of a similar offense committed in this 1247 state which has been redesignated from a former statute number 1248 to one of those listed in this paragraph, Page 48 of 117

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1250	must reregister each year during the month of the sexual
1251	offender's birthday and every third month thereafter.
1252	(c) The sheriff's office may determine the appropriate
1253	times and days for reporting by the sexual offender, which must
1254	be consistent with the reporting requirements of this
1255	subsection. Reregistration must include any changes to the
1256	following information:
1257	1. Name; social security number; age; race; sex; date of
1258	birth; height; weight; tattoos or other identifying marks; hair
1259	and eye color; address of any permanent residence and address of
1260	any current temporary residence, within the state or out of
1261	state, including a rural route address and a post office box; if
1262	no permanent or temporary address, any transient residence
1263	within the state; address, location or description, and dates of
1264	any current or known future temporary residence within the state
1265	or out of state; all electronic mail addresses or Internet
1266	identifiers required to be provided pursuant to paragraph
1267	(4)(e); all home telephone numbers and cellular telephone
1268	numbers required to be provided pursuant to paragraph (4)(e);
1269	date and place of any employment information required to be
1270	provided pursuant to paragraph (4)(e); the make, model, color,
1271	vehicle identification number (VIN), and license tag number of
1272	all vehicles owned; fingerprints; palm prints; and photograph. A
1273	post office box may not be provided in lieu of a physical
1274	residential address. The sexual offender shall also produce his

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1275 or her passport, if he or she has a passport, and, if he or she 1276 is an alien, shall produce or provide information about 1277 documents establishing his or her immigration status. The sexual 1278 offender shall also provide information about any professional 1279 licenses he or she has.

2. If the sexual offender is enrolled <u>or</u>, volunteering, employed, <u>whether for compensation or as a volunteer</u>, or carrying on a vocation at an institution of higher education in this state, the sexual offender shall also provide to the department the name, address, and county of each institution, including each campus attended, and the sexual offender's enrollment, volunteer, or employment status.

1287 3. If the sexual offender's place of residence is a motor 1288 vehicle, trailer, mobile home, or manufactured home, as defined 1289 in chapter 320, the sexual offender shall also provide the 1290 vehicle identification number; the license tag number; the 1291 registration number; and a description, including color scheme, 1292 of the motor vehicle, trailer, mobile home, or manufactured 1293 home. If the sexual offender's place of residence is a vessel, 1294 live-aboard vessel, or houseboat, as defined in chapter 327, the 1295 sexual offender shall also provide the hull identification 1296 number; the manufacturer's serial number; the name of the 1297 vessel, live-aboard vessel, or houseboat; the registration 1298 number; and a description, including color scheme, of the 1299 vessel, live-aboard vessel or houseboat. 1300 4. Any sexual offender who fails to report in person as

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required at the sheriff's office, who fails to respond to any 1301 1302 address verification correspondence from the department within 3 1303 weeks of the date of the correspondence, who fails to report all electronic mail addresses and all Internet identifiers before 1304 1305 prior to use, or who knowingly provides false registration 1306 information by act or omission commits a felony of the third 1307 degree, punishable as provided in s. 775.082, s. 775.083, or s. 1308 775.084.

1309 Section 4. Subsections (1) and (2) of section 943.04354,1310 Florida Statutes, are amended to read:

1311943.04354Removal of the requirement to register as a1312sexual offender or sexual predator in special circumstances.-

(1) For purposes of this section, a person shall be
considered for removal of the requirement to register as a
sexual offender or sexual predator only if the person:

1316 Was convicted, regardless of adjudication, or (a) 1317 adjudicated delinquent of a violation of s. 794.011, s. 800.04, 1318 s. 827.071, or s. 847.0135(5) or of a similar offense in another 1319 jurisdiction and if the person does not have any other 1320 conviction, regardless of adjudication, or adjudication of 1321 delinquency for a violation of s. 794.011, s. 800.04, s. 1322 827.071, or s. 847.0135(5) or for a similar offense in another jurisdiction; 1323

(b)1. Was convicted, regardless of adjudication, or
adjudicated delinquent of an offense listed in paragraph (a) and
is required to register as a sexual offender or sexual predator

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1327	solely on the basis of this conviction or adjudication; or
1328	2. Was convicted, regardless of adjudication, or
1329	adjudicated delinquent of an offense in another jurisdiction
1330	which is similar to an offense listed in paragraph (a) and no
1331	longer meets the criteria for registration as a sexual offender
1332	or sexual predator under the laws of the jurisdiction in which
1333	the similar offense occurred; and
1334	(c) Is not more than 4 years older than the victim of this
1335	violation who was 13 years of age or older but younger than 18
1336	years of age at the time the person committed this violation.
1337	(2) <u>(a)</u> If a person meets the criteria in subsection (1),
1338	the person may, for the purpose of removing the requirement that
1339	he or she register as a sexual offender or sexual predator, move
1340	the criminal division of the circuit court of the circuit:
1341	1. the person may move the criminal division of the
1342	circuit court of the circuit Where the conviction or
1343	adjudication for the qualifying offense occurred for a
1344	conviction in this state;
1345	2. Where the sexual offender or sexual predator resides
1346	for a conviction for a violation of similar law of another
1347	jurisdiction; or
1348	3. Where the sexual offender or sexual predator last
1349	resided for a sexual offender or sexual predator with a
1350	conviction of a violation of a similar law of another
1351	jurisdiction who no longer resides in this state to remove the
1352	requirement that the person register as a sexual offender or
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1353 sexual predator. 1354 The person must allege in the motion that he or she (b) 1355 meets the criteria in subsection (1) and that removal of the 1356 registration requirement will not conflict with federal law that 1357 requires that the sexual act be consensual, notwithstanding the age of the victim. A person convicted or adjudicated delinguent 1358 1359 of an offense in another jurisdiction which is similar to an 1360 offense listed in paragraph (1)(a) must provide the court 1361 written confirmation that he or she is not required to register 1362 in the jurisdiction in which the conviction or adjudication 1363 occurred. The state attorney and the department must be given 1364 notice of the motion at least 21 days before the date of 1365 sentencing, disposition of the violation, or hearing on the 1366 motion and may present evidence in opposition to the requested 1367 relief or may otherwise demonstrate why the motion should be 1368 denied. At sentencing, disposition of the violation, or hearing 1369 on the motion, the court shall rule on the motion, and, if the 1370 court determines the person meets the criteria in subsection (1) · 1371 and the removal of the registration requirement will not 1372 conflict with federal law that requires that the sexual act be 1373 consensual, notwithstanding the age of the victim, it may grant 1374 the motion and order the removal of the registration 1375 requirement. The court shall instruct the person to provide the 1376 department a certified copy of the order granting relief. If the 1377 court denies the motion, the person is not authorized under this 1378 section to file another motion for removal of the registration

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1379 requirement. Section 5. Subsection (1) of section 944.606, Florida 1380 1381 Statutes, is reordered and amended, and paragraph (a) of subsection (3) of that section is amended, to read: 1382 944.606 Sexual offenders; notification upon release.-1383 1384 (1)As used in this section, the term: 1385 "Convicted" means there has been a determination of (a) guilt as a result of a trial or the entry of a plea of guilty or 1386 1387 nolo contendere, regardless of whether adjudication is withheld. 1388 A conviction for a similar offense includes, but is not limited 1389 to, a conviction by a federal or military tribunal, including 1390 courts-martial conducted by the Armed Forces of the United States, and includes a conviction or entry of a plea of guilty 1391 1392 or nolo contendere resulting in a sanction in any state of the 1393 United States or other jurisdiction. A sanction includes, but is 1394 not limited to, a fine; probation; community control; parole; 1395 conditional release; control release; or incarceration in a 1396 state prison, federal prison, private correctional facility, or 1397 local detention facility. (b) (c) "Electronic mail address" has the same meaning as 1398 1399 provided in s. 668.602. 1400 (c) (d) "Internet identifier" has the same meaning as provided in s. 775.21. 1401 "Permanent residence," "temporary residence," and 1402 (d) 1403 "transient residence" have the same meaning as provided in s. 1404 775.21.

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1405	(e) "Professional license" has the same meaning as
1406	provided in s. 775.21.
1407	<u>(f)</u> "Sexual offender" means a person who has been
1408	convicted of committing, or attempting, soliciting, or
1409	conspiring to commit, any of the criminal offenses proscribed in
1410	the following statutes in this state or similar offenses in
1411	another jurisdiction: s. 393.135(2); s. 394.4593(2); s. 787.01,
1412	s. 787.02, or s. 787.025(2)(c), where the victim is a minor and
1413	the defendant is not the victim's parent or guardian; s.
1414	787.06(3)(b), (d), (f), or (g); former s. 787.06(3)(h); s.
1415	794.011, excluding s. 794.011(10); s. 794.05; former s. 796.03;
1416	former s. 796.035; s. 800.04; s. 810.145(8); s. 825.1025; s.
1417	827.071; s. 847.0133; s. 847.0135, excluding s. 847.0135(6); s.
1418	847.0137; s. 847.0138; s. 847.0145; s. 916.1075(2); or s.
1419	985.701(1); or any similar offense committed in this state which
1420	has been redesignated from a former statute number to one of
1421	those listed in this subsection, when the department has
1422	received verified information regarding such conviction; an
1423	offender's computerized criminal history record is not, in and
1424	of itself, verified information.
1425	(3)(a) The department shall provide information regarding
1426	any sexual offender who is being released after serving a period
1427	of incarceration for any offense, as follows:
1428	1. The department shall provide: the sexual offender's
1429	name, any change in the offender's name by reason of marriage or
1430	other legal process, and any alias, if known; the correctional
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facility from which the sexual offender is released; the sexual 1431 1432 offender's social security number, race, sex, date of birth, 1433 height, weight, and hair and eye color; tattoos or other identifying marks; address of any planned permanent residence or 1434 1435 temporary residence, within the state or out of state, including 1436 a rural route address and a post office box; if no permanent or 1437 temporary address, any transient residence within the state; 1438 address, location or description, and dates of any known future 1439 temporary residence within the state or out of state; date and 1440 county of sentence and each crime for which the offender was 1441 sentenced; a copy of the offender's fingerprints, palm prints, 1442 and a digitized photograph taken within 60 days before release; the date of release of the sexual offender; all electronic mail 1443 1444 addresses and all Internet identifiers required to be provided 1445 pursuant to s. 943.0435(4)(e); employment information, if known, provided pursuant to s. 943.0435(4)(e); all home telephone 1446 1447 numbers and cellular telephone numbers required to be provided 1448 pursuant to s. 943.0435(4)(e); information about any 1449 professional licenses the offender has, if known; and passport 1450 information, if he or she has a passport, and, if he or she is 1451 an alien, information about documents establishing his or her 1452 immigration status. The department shall notify the Department 1453 of Law Enforcement if the sexual offender escapes, absconds, or 1454 dies. If the sexual offender is in the custody of a private 1455 correctional facility, the facility shall take the digitized 1456 photograph of the sexual offender within 60 days before the

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sexual offender's release and provide this photograph to the Department of Corrections and also place it in the sexual offender's file. If the sexual offender is in the custody of a

1460 local jail, the custodian of the local jail shall register the 1461 offender within 3 business days after intake of the offender for 1462 any reason and upon release, and shall notify the Department of 1463 Law Enforcement of the sexual offender's release and provide to 1464 the Department of Law Enforcement the information specified in 1465 this paragraph and any information specified in subparagraph 2. 1466 that the Department of Law Enforcement requests.

1467 2. The department may provide any other information deemed
1468 necessary, including criminal and corrections records,
1469 nonprivileged personnel and treatment records, when available.

1470 Section 6. Subsection (1) of section 944.607, Florida 1471 Statutes, is reordered and amended, and subsections (4) and (13) 1472 of that section are amended, to read:

1473 944.607 Notification to Department of Law Enforcement of 1474 information on sexual offenders.-

(1) As used in this section, the term:

1476 <u>(a) (e)</u> "Change in enrollment or employment status <u>at an</u> 1477 <u>institution of higher education</u>" <u>has the same meaning as</u> 1478 <u>provided in s. 775.21</u> means the commencement or termination of 1479 enrollment or employment or a change in location of enrollment 1480 or employment.

1481 (b) (c) "Conviction" means a determination of guilt which 1482 is the result of a trial or the entry of a plea of guilty or

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nolo contendere, regardless of whether adjudication is withheld. 1483 Conviction of a similar offense includes, but is not limited to, 1484 a conviction by a federal or military tribunal, including 1485 1486 courts-martial conducted by the Armed Forces of the United States, and includes a conviction or entry of a plea of guilty 1487 1488 or nolo contendere resulting in a sanction in any state of the 1489 United States or other jurisdiction. A sanction includes, but is not limited to, a fine; probation; community control; parole; 1490 1491 conditional release; control release; or incarceration in a 1492 state prison, federal prison, private correctional facility, or 1493 local detention facility.

1494 <u>(c)(f)</u> "Electronic mail address" has the same meaning as 1495 provided in s. 668.602.

(d) "Institution of higher education" <u>has the same meaning</u> as provided in s. 775.21 means a career center, community college, college, state university, or independent postsecondary institution.

1500 (e) (g) "Internet identifier" has the same meaning as 1501 provided in s. 775.21.

(f) (a) "Sexual offender" means a person who is in the custody or control of, or under the supervision of, the department or is in the custody of a private correctional facility:

On or after October 1, 1997, as a result of a
 conviction for committing, or attempting, soliciting, or
 conspiring to commit, any of the criminal offenses proscribed in

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1509 the following statutes in this state or similar offenses in 1510 another jurisdiction: s. 393.135(2); s. 394.4593(2); s. 787.01, 1511 s. 787.02, or s. 787.025(2)(c), where the victim is a minor and 1512 the defendant is not the victim's parent or quardian; s. 1513 787.06(3)(b), (d), (f), or (q); former s. 787.06(3)(h); s. 1514 794.011, excluding s. 794.011(10); s. 794.05; former s. 796.03; 1515 former s. 796.035; s. 800.04; s. 810.145(8); s. 825.1025; s. 827.071; s. 847.0133; s. 847.0135, excluding s. 847.0135(6); s. 1516 1517 847.0137; s. 847.0138; s. 847.0145; s. 916.1075(2); or s. 1518 985.701(1); or any similar offense committed in this state which 1519 has been redesignated from a former statute number to one of 1520 those listed in this paragraph; or

1521 2. Who establishes or maintains a residence in this state 1522 and who has not been designated as a sexual predator by a court 1523 of this state but who has been designated as a sexual predator, 1524 as a sexually violent predator, or by another sexual offender 1525 designation in another state or jurisdiction and was, as a 1526 result of such designation, subjected to registration or 1527 community or public notification, or both, or would be if the 1528 person were a resident of that state or jurisdiction, without 1529 regard as to whether the person otherwise meets the criteria for 1530 registration as a sexual offender.

1531 (g)(b) "Vehicles owned" has the same meaning as provided 1532 in s. 775.21.

1533 (4) A sexual offender, as described in this section, who 1534 is under the supervision of the Department of Corrections but is

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1535 not incarcerated shall register with the Department of 1536 Corrections within 3 business days after sentencing for a 1537 registrable offense and otherwise provide information as 1538 required by this subsection.

The sexual offender shall provide his or her name; 1539 (a) 1540 date of birth; social security number; race; sex; height; 1541 weight; hair and eye color; tattoos or other identifying marks; 1542 all electronic mail addresses and Internet identifiers required to be provided pursuant to s. 943.0435(4)(e); employment 1543 information required to be provided pursuant to s. 1544 943.0435(4)(e); all home telephone numbers and cellular 1545 1546 telephone numbers required to be provided pursuant to s. 1547 943.0435(4)(e); the make, model, color, vehicle identification 1548 number (VIN), and license tag number of all vehicles owned; 1549 permanent or legal residence and address of temporary residence 1550 within the state or out of state while the sexual offender is under supervision in this state, including any rural route 1551 1552 address or post office box; if no permanent or temporary 1553 address, any transient residence within the state; and address, 1554 location or description, and dates of any current or known 1555 future temporary residence within the state or out of state. The 1556 sexual offender shall also produce his or her passport, if he or 1557 she has a passport, and, if he or she is an alien, shall produce 1558 or provide information about documents establishing his or her 1559 immigration status. The sexual offender shall also provide 1560 information about any professional licenses he or she has. The

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1561 Department of Corrections shall verify the address of each 1562 sexual offender in the manner described in ss. 775.21 and 1563 943.0435. The department shall report to the Department of Law 1564 Enforcement any failure by a sexual predator or sexual offender 1565 to comply with registration requirements.

1566 If the sexual offender is enrolled or τ employed, (b) 1567 whether for compensation or as a volunteer volunteering, or 1568 carrying on a vocation at an institution of higher education in 1569 this state, the sexual offender shall provide the name, address, 1570 and county of each institution, including each campus attended, 1571 and the sexual offender's enrollment, volunteer, or employment 1572 status required to be provided pursuant to s. 943.0435(4)(e). 1573 Each change in enrollment, volunteer, or employment status at an 1574 institution of higher education must be reported to the 1575 department within 48 hours after the change in status at an 1576 institution of higher education as provided pursuant to s. 1577 943.0435(4)(e). The Department of Corrections shall promptly 1578 notify each institution of the sexual offender's presence and 1579 any change in the sexual offender's enrollment, volunteer, or 1580 employment status.

1581 (c) A sexual offender shall report in person to the 1582 sheriff's office within 48 hours after any change in vehicles 1583 owned to report those vehicle information changes.

(13) (a) A sexual offender must report in person each year during the month of the sexual offender's birthday and during the sixth month following the sexual offender's birth month to

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1587 the sheriff's office in the county in which he or she resides or is otherwise located to reregister. 1588 (b) However, a sexual offender who is required to register 1589 1590 as a result of a conviction for: 1591 Section 787.01 or s. 787.02 where the victim is a minor 1. 1592 and the offender is not the victim's parent or guardian; 1593 2. Section 794.011, excluding s. 794.011(10); Section 800.04(4)(a)2, where the victim is under 12 1594 3. 1595 years of age or where the court finds sexual activity by the use of force or coercion; 1596 1597 4. Section 800.04(5)(b); 1598 Section 800.04(5)(c)1. where the court finds 5. 1599 molestation involving unclothed genitals or genital area; 1600 6. Section 800.04(5)(c)2, where the court finds 1601 molestation involving use of force or coercion and unclothed 1602 genitals or genital area; 1603 7. Section 800.04(5)(d) where the court finds the use of 1604 force or coercion and unclothed genitals or genital area; 1605 8. Section 825.1025(2)(a); 1606 9.8. Any attempt or conspiracy to commit such offense; 1607 10.9. A violation of a similar law of another jurisdiction; or 1608 1609 11.10. A violation of a similar offense committed in this 1610 state which has been redesignated from a former statute number 1611 to one of those listed in this paragraph, 1612 Page 62 of 117

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1613 must reregister each year during the month of the sexual 1614 offender's birthday and every third month thereafter.

(c) The sheriff's office may determine the appropriate times and days for reporting by the sexual offender, which must be consistent with the reporting requirements of this subsection. Reregistration must include any changes to the following information:

1620 Name; social security number; age; race; sex; date of 1. birth; height; weight; tattoos or other identifying marks; hair 1621 1622 and eye color; address of any permanent residence and address of any current temporary residence, within the state or out of 1623 1624 state, including a rural route address and a post office box; if 1625 no permanent or temporary address, any transient residence; 1626 address, location or description, and dates of any current or known future temporary residence within the state or out of 1627 state; all electronic mail addresses and Internet identifiers 1628 1629 required to be provided pursuant to s. 943.0435(4)(e); all home 1630 telephone numbers and cellular telephone numbers required to be 1631 provided pursuant to s. 943.0435(4)(e); date and place of any 1632 employment information required to be provided pursuant to s. 1633 943.0435(4)(e); the make, model, color, vehicle identification 1634 number (VIN), and license tag number of all vehicles owned; 1635 fingerprints; palm prints; and photograph. A post office box may not be provided in lieu of a physical residential address. The 1636 sexual offender shall also produce his or her passport, if he or 1637 1638 she has a passport, and, if he or she is an alien, shall produce

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1639 or provide information about documents establishing his or her 1640 immigration status. The sexual offender shall also provide 1641 information about any professional licenses he or she has.

1642 2. If the sexual offender is enrolled <u>or</u>, employed, 1643 <u>whether for compensation or as a volunteer volunteering</u>, or 1644 carrying on a vocation at an institution of higher education in 1645 this state, the sexual offender shall also provide to the 1646 department the name, address, and county of each institution, 1647 including each campus attended, and the sexual offender's 1648 enrollment, volunteer, or employment status.

If the sexual offender's place of residence is a motor 1649 3. 1650 vehicle, trailer, mobile home, or manufactured home, as defined 1651 in chapter 320, the sexual offender shall also provide the 1652 vehicle identification number; the license tag number; the 1653 registration number; and a description, including color scheme, 1654 of the motor vehicle, trailer, mobile home, or manufactured home. If the sexual offender's place of residence is a vessel, 1655 1656 live-aboard vessel, or houseboat, as defined in chapter 327, the 1657 sexual offender shall also provide the hull identification number; the manufacturer's serial number; the name of the 1658 1659 vessel, live-aboard vessel, or houseboat; the registration 1660 number; and a description, including color scheme, of the vessel, live-aboard vessel or houseboat. 1661

4. Any sexual offender who fails to report in person as
required at the sheriff's office, who fails to respond to any
address verification correspondence from the department within 3

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1665 weeks of the date of the correspondence, who fails to report all 1666 electronic mail addresses or Internet identifiers before prior to use, or who knowingly provides false registration information 1667 1668 by act or omission commits a felony of the third degree, 1669 punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 1670 (d) The sheriff's office shall, within 2 working days, 1671 electronically submit and update all information provided by the 1672 sexual offender to the Department of Law Enforcement in a manner 1673 prescribed by that department. 1674 Section 7. Subsection (1) and paragraph (a) of subsection (3) of section 985.481, Florida Statutes, are amended to read: 1675 1676 985.481 Sexual offenders adjudicated delinguent; 1677 notification upon release.-1678 (1)As used in this section: 1679 (a) "Convicted" has the same meaning as provided in s. 943.0435. 1680 1681 (b) "Electronic mail address" has the same meaning as 1682 provided in s. 668.602. 1683 (c) (b) "Internet identifier" has the same meaning as 1684 provided in s. 775.21. (d) "Permanent residence," "temporary residence," and 1685 "transient residence" have the same meaning as provided in s. 1686 1687 775.21. 1688 "Professional license" has the same meaning as (e) 1689 provided in s. 775.21. "Sexual offender" means a person who has been 1690 (f)(c) Page 65 of 117

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1691 adjudicated delinquent as provided in <u>s. 943.0435(1)(h)1.d.</u> s. 1692 943.0435(1)(a)1.d.

1693 (g) (d) "Vehicles owned" has the same meaning as provided 1694 in s. 775.21.

(3) (a) The department shall provide information regarding any sexual offender who is being released after serving a period of residential commitment under the department for any offense, as follows:

1699 1. The department shall provide the sexual offender's 1700 name, any change in the offender's name by reason of marriage or 1701 other legal process, and any alias, if known; the correctional 1702 facility from which the sexual offender is released; the sexual 1703 offender's social security number, race, sex, date of birth, 1704 height, weight, and hair and eye color; tattoos or other 1705 identifying marks; the make, model, color, vehicle 1706 identification number (VIN), and license tag number of all 1707 vehicles owned; address of any planned permanent residence or 1708 temporary residence, within the state or out of state, including 1709 a rural route address and a post office box; if no permanent or 1710 temporary address, any transient residence within the state; 1711 address, location or description, and dates of any known future 1712 temporary residence within the state or out of state; date and 1713 county of disposition and each crime for which there was a disposition; a copy of the offender's fingerprints, palm prints, 1714 1715 and a digitized photograph taken within 60 days before release; 1716 the date of release of the sexual offender; all home telephone

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1717 numbers and cellular telephone numbers required to be provided pursuant to s. 943.0435(4)(e); all electronic mail addresses and 1718 1719 Internet identifiers required to be provided pursuant to s. 1720 943.0435(4)(e); information about any professional licenses the 1721 offender has, if known; and passport information, if he or she 1722 has a passport, and, if he or she is an alien, information about 1723 documents establishing his or her immigration status. The 1724 department shall notify the Department of Law Enforcement if the 1725 sexual offender escapes, absconds, or dies. If the sexual offender is in the custody of a private correctional facility, 1726 1727 the facility shall take the digitized photograph of the sexual 1728 offender within 60 days before the sexual offender's release and 1729 also place it in the sexual offender's file. If the sexual 1730 offender is in the custody of a local jail, the custodian of the 1731 local jail shall register the offender within 3 business days 1732 after intake of the offender for any reason and upon release, 1733 and shall notify the Department of Law Enforcement of the sexual 1734 offender's release and provide to the Department of Law 1735 Enforcement the information specified in this subparagraph and 1736 any information specified in subparagraph 2. which the 1737 Department of Law Enforcement requests. 1738

1738 2. The department may provide any other information 1739 considered necessary, including criminal and delinquency 1740 records, when available.

1741 Section 8. Subsections (1), (4), and (13) of section 1742 985.4815, Florida Statutes, are amended, and paragraph (c) of

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1743	subsection (10) is republished, to read:
1744	985.4815 Notification to Department of Law Enforcement of
1745	information on juvenile sexual offenders
1746	(1) As used in this section, the term:
1747	(a) "Change in enrollment or employment status <u>at an</u>
1748	institution of higher education" has the same meaning as
1749	provided in s. 775.21 means the commencement or termination of
1750	enrollment or employment or a change in location of enrollment
1751	or employment.
1752	(b) "Conviction" has the same meaning as provided in s.
1753	943.0435.
1754	(c) "Electronic mail address" has the same meaning as
1755	provided in s. 668.602.
1756	<u>(d)</u> "Institution of higher education" <u>has the same</u>
1757	meaning as provided in s. 775.21 means a career center,
1758	community-college, college, state university, or independent
1759	postsecondary institution.
1760	<u>(e)</u> "Internet identifier" has the same meaning as
1761	provided in s. 775.21.
1762	(f) "Permanent residence," "temporary residence," and
1763	"transient residence" have the same meaning as provided in s.
1764	775.21.
1765	(g) "Professional license" has the same meaning as
1766	provided in s. 775.21.
1767	<u>(h)</u> "Sexual offender" means a person who is in the care
1768	or custody or under the jurisdiction or supervision of the
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1769 department or is in the custody of a private correctional 1770 facility and who:

Has been adjudicated delinquent as provided in <u>s.</u>
 943.0435(1) (h) 1.d. s. 943.0435(1) (a) 1.d.; or

Establishes or maintains a residence in this state and 1773 2. 1774 has not been designated as a sexual predator by a court of this 1775 state but has been designated as a sexual predator, as a sexually violent predator, or by another sexual offender 1776 1777 designation in another state or jurisdiction and was, as a 1778 result of such designation, subjected to registration or 1779 community or public notification, or both, or would be if the 1780 person were a resident of that state or jurisdiction, without 1781 regard to whether the person otherwise meets the criteria for 1782 registration as a sexual offender.

1783 (i) (f) "Vehicles owned" has the same meaning as provided 1784 in s. 775.21.

(4) A sexual offender, as described in this section, who is under the supervision of the department but who is not committed shall register with the department within 3 business days after adjudication and disposition for a registrable offense and otherwise provide information as required by this subsection.

(a) The sexual offender shall provide his or her name;
date of birth; social security number; race; sex; height;
weight; hair and eye color; tattoos or other identifying marks;
the make, model, color, vehicle identification number (VIN), and

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1795 license tag number of all vehicles owned; permanent or legal 1796 residence and address of temporary residence within the state or 1797 out of state while the sexual offender is in the care or custody 1798 or under the jurisdiction or supervision of the department in 1799 this state, including any rural route address or post office 1800 box; if no permanent or temporary address, any transient 1801 residence; address, location or description, and dates of any 1802 current or known future temporary residence within the state or 1803 out of state; all home telephone numbers and cellular telephone numbers required to be provided pursuant to s. 943.0435(4)(e); 1804 1805 all electronic mail addresses and Internet identifiers required 1806 to be provided pursuant to s. 943.0435(4)(e); and the name and 1807 address of each school attended. The sexual offender shall also 1808 produce his or her passport, if he or she has a passport, and, 1809 if he or she is an alien, shall produce or provide information 1810 about documents establishing his or her immigration status. The 1811 offender shall also provide information about any professional 1812 licenses he or she has. The department shall verify the address 1813 of each sexual offender and shall report to the Department of 1814 Law Enforcement any failure by a sexual offender to comply with registration requirements. 1815

(b) If the sexual offender is enrolled <u>or</u>, employed, whether for compensation or as a volunteer volunteering, or carrying on a vocation at an institution of higher education in this state, the sexual offender shall provide the name, address, and county of each institution, including each campus attended,

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1821 and the sexual offender's enrollment, volunteer, or employment status. Each change in enrollment, volunteer, or employment 1822 status at an institution of higher education must be reported to 1823 the department within 48 hours after the change in status at an 1824 1825 institution of higher education. The department shall promptly 1826 notify each institution of the sexual offender's presence and 1827 any change in the sexual offender's enrollment, volunteer, or 1828 employment status.

(c) A sexual offender shall report in person to the
sheriff's office within 48 hours after any change in vehicles
owned to report those vehicle information changes.

1832

(10)

1833 (C)An arrest on charges of failure to register when the 1834 offender has been provided and advised of his or her statutory 1835 obligations to register under s. 943.0435(2), the service of an 1836 information or a complaint for a violation of this section, or 1837 an arraignment on charges for a violation of this section 1838 constitutes actual notice of the duty to register. A sexual offender's failure to immediately register as required by this 1839 1840 section following such arrest, service, or arraignment 1841 constitutes grounds for a subsequent charge of failure to 1842 register. A sexual offender charged with the crime of failure to 1843 register who asserts, or intends to assert, a lack of notice of 1844 the duty to register as a defense to a charge of failure to register shall immediately register as required by this section. 1845 1846 A sexual offender who is charged with a subsequent failure to

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1847 register may not assert the defense of a lack of notice of the 1848 duty to register.

(13) (a) A sexual offender must report in person each year during the month of the sexual offender's birthday and during every third month thereafter to the sheriff's office in the county in which he or she resides or is otherwise located to reregister.

(b) The sheriff's office may determine the appropriate times and days for reporting by the sexual offender, which must be consistent with the reporting requirements of this subsection. Reregistration must include any changes to the following information:

1859 1. Name; social security number; age; race; sex; date of 1860 birth; height; weight; hair and eye color; tattoos or other 1861 identifying marks; fingerprints; palm prints; address of any 1862 permanent residence and address of any current temporary 1863 residence, within the state or out of state, including a rural 1864 route address and a post office box; if no permanent or 1865 temporary address, any transient residence; address, location or 1866 description, and dates of any current or known future temporary 1867 residence within the state or out of state; passport 1868 information, if he or she has a passport, and, if he or she is 1869 an alien, information about documents establishing his or her 1870 immigration status; all home telephone numbers and cellular 1871 telephone numbers required to be provided pursuant to s. 943.0435(4)(e); all electronic mail addresses and Internet 1872

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1873 identifiers required to be provided pursuant to s.

1874 943.0435(4)(e); name and address of each school attended; date 1875 and place of any employment information required to be provided pursuant to s. 943.0435(4)(e); the make, model, color, vehicle 1876 1877 identification number (VIN), and license tag number of all 1878 vehicles owned; and photograph. A post office box may not be 1879 provided in lieu of a physical residential address. The offender 1880 shall also provide information about any professional licenses 1881 he or she has.

1882 2. If the sexual offender is enrolled or, employed, 1883 whether for compensation or as a volunteer volunteering, or 1884 carrying on a vocation at an institution of higher education in 1885 this state, the sexual offender shall also provide to the 1886 department the name, address, and county of each institution, 1887 including each campus attended, and the sexual offender's 1888 enrollment, volunteer, or employment status.

1889 3. If the sexual offender's place of residence is a motor 1890 vehicle, trailer, mobile home, or manufactured home, as defined 1891 in chapter 320, the sexual offender shall also provide the 1892 vehicle identification number; the license tag number; the 1893 registration number; and a description, including color scheme, 1894 of the motor vehicle, trailer, mobile home, or manufactured 1895 home. If the sexual offender's place of residence is a vessel, 1896 live-aboard vessel, or houseboat, as defined in chapter 327, the 1897 sexual offender shall also provide the hull identification 1898 number; the manufacturer's serial number; the name of the

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1899 vessel, live-aboard vessel, or houseboat; the registration number; and a description, including color scheme, of the 1900 1901 vessel, live-aboard vessel, or houseboat. 4. Any sexual offender who fails to report in person as 1902 required at the sheriff's office, who fails to respond to any 1903 1904 address verification correspondence from the department within 3 1905 weeks after the date of the correspondence, or who knowingly 1906 provides false registration information by act or omission 1907 commits a felony of the third degree, punishable as provided in 1908 ss. 775.082, 775.083, and 775.084. 1909 (c) The sheriff's office shall, within 2 working days, 1910 electronically submit and update all information provided by the 1911 sexual offender to the Department of Law Enforcement in a manner 1912 prescribed by that department. 1913 Section 9. Paragraph (b) of subsection (1) of section 1914 92.55, Florida Statutes, is amended to read: 1915 92.55 Judicial or other proceedings involving victim or 1916 witness under the age of 16, a person who has an intellectual 1917 disability, or a sexual offense victim or witness; special 1918 protections; use of registered service or therapy animals.-1919 For purposes of this section, the term: (1)1920 "Sexual offense" means any offense specified in s. (b) 775.21(4)(a)1. or s. 943.0435(1)(h)1.a.(I) s. 1921 1922 943.0435(1)(a)1.a.(I). 1923 Section 10. Subsection (2) of section 775.0862, Florida 1924 Statutes, is amended to read: Page 74 of 117

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(2)

figures; reclassification.-

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775.0862 Sexual offenses against students by authority The felony degree of a violation of an offense listed in s. 943.0435(1)(h)1.a. s. 943.0435(1)(a)1.a., unless the

2016

810.145(8)(a)2., shall be reclassified as provided in this 1930 1931 section if the offense is committed by an authority figure of a 1932 school against a student of the school.

offense is a violation of s. 794.011(4)(e)7. or s.

1933 Section 11. Subsection (3) of section 943.0515, Florida 1934 Statutes, is amended to read:

1935 943.0515 Retention of criminal history records of minors.-1936 (3) Notwithstanding any other provision of this section, 1937 the Criminal Justice Information Program shall retain the 1938 criminal history record of a minor adjudicated delinguent for a 1939 violation committed on or after July 1, 2007, as provided in s. 1940 943.0435(1)(h)1.d. s. 943.0435(1)(a)1.d. Such records may not be 1941 destroyed and must be merged with the person's adult criminal 1942 history record and retained as a part of the person's adult 1943 record.

1944 Section 12. Subsection (12) of section 947.1405, Florida Statutes, is amended to read: 1945

1946

947.1405 Conditional release program.-

1947 (12) In addition to all other conditions imposed, for a 1948 releasee who is subject to conditional release for a crime that 1949 was committed on or after May 26, 2010, and who has been 1950 convicted at any time of committing, or attempting, soliciting,

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or conspiring to commit, any of the criminal offenses listed in 1951 s. 943.0435(1)(h)1.a.(I) s. 943.0435(1)(a)1.a.(I), or a similar 1952 1953 offense in another jurisdiction against a victim who was under 18 years of age at the time of the offense, if the releasee has 1954 1955 not received a pardon for any felony or similar law of another 1956 jurisdiction necessary for the operation of this subsection, if 1957 a conviction of a felony or similar law of another jurisdiction 1958 necessary for the operation of this subsection has not been set 1959 aside in any postconviction proceeding, or if the releasee has not been removed from the requirement to register as a sexual 1960 1961 offender or sexual predator pursuant to s. 943.04354, the 1962 commission must impose the following conditions:

1963 A prohibition on visiting schools, child care (a) 1964 facilities, parks, and playgrounds without prior approval from 1965 the releasee's supervising officer. The commission may also 1966 designate additional prohibited locations to protect a victim. 1967 The prohibition ordered under this paragraph does not prohibit the releasee from visiting a school, child care facility, park, 1968 or playground for the sole purpose of attending a religious 1969 1970 service as defined in s. 775.0861 or picking up or dropping off 1971 the releasee's child or grandchild at a child care facility or 1972 school.

(b) A prohibition on distributing candy or other items to
children on Halloween; wearing a Santa Claus costume, or other
costume to appeal to children, on or preceding Christmas;
wearing an Easter Bunny costume, or other costume to appeal to

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1977 children, on or preceding Easter; entertaining at children's
1978 parties; or wearing a clown costume without prior approval from
1979 the commission.

1980 Section 13. Subsection (4) of section 948.30, Florida 1981 Statutes, is amended to read:

1982 948.30 Additional terms and conditions of probation or 1983 community control for certain sex offenses.—Conditions imposed 1984 pursuant to this section do not require oral pronouncement at 1985 the time of sentencing and shall be considered standard 1986 conditions of probation or community control for offenders 1987 specified in this section.

1988 (4) In addition to all other conditions imposed, for a 1989 probationer or community controllee who is subject to 1990 supervision for a crime that was committed on or after May 26, 1991 2010, and who has been convicted at any time of committing, or 1992 attempting, soliciting, or conspiring to commit, any of the 1993 criminal offenses listed in s. 943.0435(1)(h)1.a.(I) s. 1994 943.0435(1)(a)1.a.(I), or a similar offense in another 1995 jurisdiction, against a victim who was under the age of 18 at 1996 the time of the offense; if the offender has not received a 1997 pardon for any felony or similar law of another jurisdiction 1998 necessary for the operation of this subsection, if a conviction 1999 of a felony or similar law of another jurisdiction necessary for 2000 the operation of this subsection has not been set aside in any 2001 postconviction proceeding, or if the offender has not been 2002 removed from the requirement to register as a sexual offender or

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FLORIDA HOUSE OF REPRESENTATIVES

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2003 sexual predator pursuant to s. 943.04354, the court must impose 2004 the following conditions:

2005 (a) A prohibition on visiting schools, child care 2006 facilities, parks, and playgrounds, without prior approval from 2007 the offender's supervising officer. The court may also designate 2008 additional locations to protect a victim. The prohibition 2009 ordered under this paragraph does not prohibit the offender from 2010 visiting a school, child care facility, park, or playground for 2011 the sole purpose of attending a religious service as defined in 2012 s. 775.0861 or picking up or dropping off the offender's 2013 children or grandchildren at a child care facility or school.

(b) A prohibition on distributing candy or other items to children on Halloween; wearing a Santa Claus costume, or other costume to appeal to children, on or preceding Christmas; wearing an Easter Bunny costume, or other costume to appeal to children, on or preceding Easter; entertaining at children's parties; or wearing a clown costume; without prior approval from the court.

2021 Section 14. Section 948.31, Florida Statutes, is amended 2022 to read:

948.31 Evaluation and treatment of sexual predators and offenders on probation or community control.—The court may require any probationer or community controllee who is required to register as a sexual predator under s. 775.21 or sexual offender under s. 943.0435, s. 944.606, or s. 944.607 to undergo an evaluation, at the probationer or community controllee's

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2029	expense, by a qualified practitioner to determine whether such
2030	probationer or community controllee needs sexual offender
2031	treatment. If the qualified practitioner determines that sexual
2032	offender treatment is needed and recommends treatment, the
2033	probationer or community controllee must successfully complete
2034	and pay for the treatment. Such treatment must be obtained from
2035	a qualified practitioner as defined in s. 948.001. Treatment may
2036	not be administered by a qualified practitioner who has been
2037	convicted or adjudicated delinquent of committing, or
2038	attempting, soliciting, or conspiring to commit, any offense
2039	that is listed in <u>s. 943.0435(1)(h)1.a.(I)</u> s.
2040	943.0435(1)(a)1.a.(I) .
2041	Section 15. Subsection (4) of section 1012.315, Florida
2042	Statutes, is amended to read:
2043	1012.315 Disqualification from employmentA person is
2044	ineligible for educator certification, and instructional
2045	personnel and school administrators, as defined in s. 1012.01,
2046	are ineligible for employment in any position that requires
2047	direct contact with students in a district school system,
2048	charter school, or private school that accepts scholarship
2049	students under s. 1002.39 or s. 1002.395, if the person,
2050	instructional personnel, or school administrator has been
2051	convicted of:
2052	(4) Any delinquent act committed in this state or any
2053	delinquent or criminal act committed in another state or under
2054	federal law which, if committed in this state, qualifies an
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2055	individual for inclusion on the Registered Juvenile Sex Offender
2056	List under <u>s. 943.0435(1)(h)1.d.</u> s. 943.0435(1)(a)1.d.
2057	Section 16. Paragraph (g) of subsection (2) of section
2058	1012.467, Florida Statutes, is amended to read:
2059	1012.467 Noninstructional contractors who are permitted
2060	access to school grounds when students are present; background
2061	screening requirements
2062	(2)
2063	(g) A noninstructional contractor for whom a criminal
2064	history check is required under this section may not have been
2065	convicted of any of the following offenses designated in the
2066	Florida Statutes, any similar offense in another jurisdiction,
2067	or any similar offense committed in this state which has been
2068	redesignated from a former provision of the Florida Statutes to
2069	one of the following offenses:
2070	1. Any offense listed in <u>s. 943.0435(1)(h)1.</u> s.
2071	943.0435(1)(a)1., relating to the registration of an individual
2072	as a sexual offender.
2073	2. Section 393.135, relating to sexual misconduct with
2074	certain developmentally disabled clients and the reporting of
2075	such sexual misconduct.
2076	3. Section 394.4593, relating to sexual misconduct with
2077	certain mental health patients and the reporting of such sexual
2078	misconduct.
2079	4. Section 775.30, relating to terrorism.
2080	5. Section 782.04, relating to murder.
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6. Section 787.01, relating to kidnapping.

2082 7. Any offense under chapter 800, relating to lewdness and 2083 indecent exposure.

2084

2081

8. Section 826.04, relating to incest.

2085 9. Section 827.03, relating to child abuse, aggravated 2086 child abuse, or neglect of a child.

2087 Section 17. For the purpose of incorporating the amendment 2088 made by this act to section 775.21, Florida Statutes, in a 2089 reference thereto, section 938.085, Florida Statutes, is 2090 reenacted to read:

2091 938.085 Additional cost to fund rape crisis centers.-In 2092 addition to any sanction imposed when a person pleads guilty or 2093 nolo contendere to, or is found quilty of, regardless of 2094 adjudication, a violation of s. 775.21(6) and (10)(a), (b), and 2095 (g); s. 784.011; s. 784.021; s. 784.03; s. 784.041; s. 784.045; 2096 s. 784.048; s. 784.07; s. 784.08; s. 784.081; s. 784.082; s. 2097 784.083; s. 784.085; s. 787.01(3); s. 787.02(3); 787.025; s. 2098 787.06; s. 787.07; s. 794.011; s. 794.05; s. 794.08; former s. 2099 796.03; former s. 796.035; s. 796.04; s. 796.05; s. 796.06; s. 2100 796.07(2)(a)-(d) and (i); s. 800.03; s. 800.04; s. 810.14; s. 2101 810.145; s. 812.135; s. 817.025; s. 825.102; s. 825.1025; s. 2102 827.071; s. 836.10; s. 847.0133; s. 847.0135(2); s. 847.0137; s. 2103 847.0145; s. 943.0435(4)(c), (7), (8), (9)(a), (13), and 2104 (14)(c); or s. 985.701(1), the court shall impose a surcharge of 2105 \$151. Payment of the surcharge shall be a condition of probation, community control, or any other court-ordered 2106

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2107 supervision. The sum of \$150 of the surcharge shall be deposited 2108 into the Rape Crisis Program Trust Fund established within the 2109 Department of Health by chapter 2003-140, Laws of Florida. The 2110 clerk of the court shall retain \$1 of each surcharge that the 2111 clerk of the court collects as a service charge of the clerk's 2112 office.

2113 Section 18. For the purpose of incorporating the 2114 amendments made by this act to sections 775.21 and 943.0435, 2115 Florida Statutes, in references thereto, subsection (1) of 2116 section 794.056, Florida Statutes, is reenacted to read:

2117

794.056 Rape Crisis Program Trust Fund.-

2118 The Rape Crisis Program Trust Fund is created within (1)2119 the Department of Health for the purpose of providing funds for 2120 rape crisis centers in this state. Trust fund moneys shall be 2121 used exclusively for the purpose of providing services for 2122 victims of sexual assault. Funds credited to the trust fund 2123 consist of those funds collected as an additional court 2124 assessment in each case in which a defendant pleads guilty or 2125 nolo contendere to, or is found quilty of, regardless of 2126 adjudication, an offense provided in s. 775.21(6) and (10)(a), 2127 (b), and (g); s. 784.011; s. 784.021; s. 784.03; s. 784.041; s. 2128 784.045; s. 784.048; s. 784.07; s. 784.08; s. 784.081; s. 784.082; s. 784.083; s. 784.085; s. 787.01(3); s. 787.02(3); s. 2129 2130 787.025; s. 787.06; s. 787.07; s. 794.011; s. 794.05; s. 794.08; former s. 796.03; former s. 796.035; s. 796.04; s. 796.05; s. 2131 796.06; s. 796.07(2)(a)-(d) and (i); s. 800.03; s. 800.04; s. 2132

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810.14; s. 810.145; s. 812.135; s. 817.025; s. 825.102; s. 2133 825.1025; s. 827.071; s. 836.10; s. 847.0133; s. 847.0135(2); s. 2134 847.0137; s. 847.0145; s. 943.0435(4)(c), (7), (8), (9)(a), 2135 (13), and (14)(c); or s. 985.701(1). Funds credited to the trust 2136 fund also shall include revenues provided by law, moneys 2137 2138 appropriated by the Legislature, and grants from public or 2139 private entities. 2140 Section 19. For the purpose of incorporating the amendments made by this act to sections 775.21, 943.0435, 2141 2142 944.607, and 985.4815, Florida Statutes, in references thereto, paragraph (g) of subsection (3) of section 921.0022, Florida 2143 2144 Statutes, is reenacted to read: 921.0022 Criminal Punishment Code; offense severity 2145 2146 ranking chart.-(3) OFFENSE SEVERITY RANKING CHART 2147 2148 (q) LEVEL 7 2149 Florida Felony Degree Description Statute 2150 Accident involving 316.027(2)(c) 1st death, failure to stop; leaving scene. 2151 316.193(3)(c)2. 3rd DUI resulting in serious bodily Page 83 of 117

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	HB 1333			:	2016
2152				injury.	
2152	316.1935(3)(b)		1st	Causing serious bodily injury or death to another person; drivin at high speed or with wanton disregard for safety while fleeing of attempting to elude la enforcement officer wh	ng or aw
				is in a patrol vehicle with siren and lights activated.	
2153	327.35(3)(c)2.		3rd	Vessel BUI resultin in serious bodily injury.	ıg
2154	402.319(2)	2nd	or intent: great bod: disfigurat	entation and negligence ional act resulting in ily harm, permanent tion, permanent y, or death.	2
2155	409.920 (2)(b)1.a.	Pag	3rd ge 84 of 117	Medicaid provider fraud; \$10,000 or les	ss.

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2016

2156			
	409.920	2n	d Medicaid provider
	(2)(b)1.b.		fraud; more than
			\$10,000, but less than
			\$50,000.
2157			
	456.065(2)	3rd	Practicing a health care
			profession without a
			license.
2158			
	456.065(2)	2nd	Practicing a health care
			profession without a
			license which results in
			serious bodily injury.
2159			
	458.327(1)	3rd	Practicing medicine
			without a license.
2160			
	459.013(1)	3rd	Practicing osteopathic
			medicine without a license.
2161			
	460.411(1)	3rd	Practicing chiropractic
			medicine without a license.
2162			
	461.012(1)	3rd	Practicing podiatric
			medicine without a
		Page 85 of 1	17

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01.60				license.
2163	462.17	3rd	Pract. licen	icing naturopathy without a se.
2164	463.015(1)		3rd	Practicing optometry without a license.
2165	464.016(1)		3rd	Practicing nursing without a license.
2166	465.015(2) ·		3rd	Practicing pharmacy without a license.
2167	466.026(1)		3rd	Practicing dentistry or dental hygiene without a
2168	467.201	3rd		license. acticing midwifery without license.
2169	468.366	3rd		vering respiratory care vices without a license.
2170	483.828(1)		3rd	Practicing as clinical laboratory personnel
I		Pag	e 86 of 117	

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	HB 1333		2016
0171		Ъ	without a license.
2171	483.901(9)		Practicing medical physics without a license.
2172	484.013(1)(c)	oţ	ceparing or dispensing otical devices without a cescription.
2173		·	-
	484.053	-	ensing hearing aids out a license.
2174		WICH	out a ricense.
2175	494.0018(2)	1st	Conviction of any violation of chapter 494 in which the total money and property unlawfully obtained exceeded \$50,000 and there were five or more victims.
	560.123(8)(b)1.	3rd	Failure to report currency or payment instruments exceeding \$300 but less than \$20,000 by a money services business.
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2016

2176			
	560.125(5)(a)	3rd	Money services business by
			unauthorized person,
			currency or payment
			instruments exceeding \$300
			but less than \$20,000.
2177			
	655.50(10)(b)1.	3rd	Failure to report
			financial transactions
			exceeding \$300 but less
			than \$20,000 by
			financial institution.
2178			
	775.21(10)(a)	3rd Se	xual predator; failure to
		re	gister; failure to renew
		dr	iver license or
		id	lentification card; other
		re	gistration violations.
2179			
	775.21(10)(b)	3rd	Sexual predator working
			where children regularly
			congregate.
2180			
	775.21(10)(g)	3rd	Failure to report or
			providing false
			information about a
		Page 88 of 117	

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	HB 1333		2016
2181			sexual predator; harbor or conceal a sexual predator.
	782.051(3)	2nd	Attempted felony murder of a person by a person other than the perpetrator or the perpetrator of an attempted
2182	782.07(1)	act	felony. , ling of a human being by the , procurement, or culpable ligence of another
2183		(ma	nslaughter).
2104	782.071	2nd	Killing of a human being or unborn child by the operation of a motor vehicle in a reckless manner (vehicular homicide).
2184	782.072	2nd	Killing of a human being by the operation of a vessel in a reckless manner (vessel homicide).
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FLORIDA HOUSE OF REPRESENTATIVES

2016 HB 1333 2nd Aggravated battery; 784.045(1)(a)1. intentionally causing great bodily harm or disfigurement. 2186 784.045(1)(a)2. 2nd Aggravated battery; using deadly weapon. 2187 2nd Aggravated battery; 784.045(1)(b) perpetrator aware victim pregnant. 2188 784.048(4) 3rd Aggravated stalking; violation of injunction or court order. 2189 3rd 784.048(7) Aggravated stalking; violation of court order. 2190 1st Aggravated battery on law 784.07(2)(d) enforcement officer. 2191 784.074(1)(a) 1st Aggravated battery on sexually violent predators facility staff. Page 90 of 117

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2016 HB 1333 2192 Aggravated battery on a 1st 784.08(2)(a) person 65 years of age or older. 2193 Aggravated battery on 784.081(1) 1st specified official or employee. 2194 784.082(1) 1st Aggravated battery by detained person on visitor or other detainee. 2195 784.083(1) 1st Aggravated battery on code inspector. 2196 1st Human trafficking using 787.06(3)(a)2. coercion for labor and services of an adult. 2197 787.06(3)(e)2. 1st Human trafficking using coercion for labor and services by the transfer or transport of an adult from outside Florida to within the state. Page 91 of 117

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2198 1st Specified weapons violation 790.07(4) subsequent to previous conviction of s. 790.07(1)or (2). 2199 790.16(1) 1st Discharge of a machine gun under specified circumstances. 2200 790.165(2) 2nd Manufacture, sell, possess, or deliver hoax bomb. 2201 Possessing, displaying, or 790.165(3) 2nd threatening to use any hoax bomb while committing or attempting to commit a felony. 2202 790.166(3) 2nd Possessing, selling, using, or attempting to use a hoax weapon of mass destruction. 2203 790.166(4) 2nd Possessing, displaying, or threatening to use a hoax weapon of mass destruction while committing or Page 92 of 117

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	HB 1333		2016
2204			attempting to commit a felony.
2205	790.23	1st,PBL	Possession of a firearm by a person who qualifies for the penalty enhancements provided for in s. 874.04.
2203	794.08(4)	3rd	Female genital mutilation; consent by a parent, guardian, or a person in custodial authority to a victim younger than 18 years of age.
2206	796.05(1)	lst	Live on earnings of a prostitute; 2nd offense.
	796.05(1)	lst	Live on earnings of a prostitute; 3rd and subsequent offense.
2208	800.04(5)(c)1.	2r	nd Lewd or lascivious molestation; victim younger than 12 years of age; offender younger
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	HB 1333	2016
2209		than 18 years of age.
	800.04(5)(c)2.	2nd Lewd or lascivious molestation; victim 12 years of age or older but younger than 16 years of age; offender 18 years of age or older.
2210	800.04(5)(e)	<pre>1st Lewd or lascivious molestation; victim 12 years of age or older but younger than 16 years; offender 18 years or older; prior conviction for specified sex offense.</pre>
2211	806.01(2)	2nd Maliciously damage structure by fire or explosive.
2212	810.02(3)(a)	2nd Burglary of occupied dwelling; unarmed; no assault or battery.
2213	810.02(3)(b)	2nd Burglary of unoccupied dwelling; unarmed; no
		Page 94 of 117

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	HB 1333		2016
2214			assault or battery.
	810.02(3)(d)	2nd	Burglary of occupied conveyance; unarmed; no assault or battery.
2215	810.02(3)(e)	2nd	Burglary of authorized emergency vehicle.
2216	812.014(2)(a)1.	lst	Property stolen, valued at \$100,000 or more or a semitrailer deployed by a law enforcement officer; property stolen while causing other property damage; 1st degree grand theft.
2217	812.014(2)(b)2.		2nd Property stolen, cargo valued at less than \$50,000, grand theft in 2nd degree.
2218	812.014(2)(b)3.	2nc	d Property stolen, emergency medical
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	HB 1333		2016
2219		equipment; 2 grand theft.	nd degree
	812.014(2)(b)4.	2nd Property stole enforcement ed from authorize emergency veh	quipment ed
2220	812.0145(2)(a)	65 years	om person of age or 50,000 or
2221	812.019(2)	1st Stolen property; initiates, organ plans, etc., the property and trans stolen property.	theft of
2222	812.131(2)(a)	2nd Robbery by suc snatching.	lden
	812.133(2)(b)	lst Carjacking; no deadly weapon, weapon.	
2224	Pag	e 96 of 117	

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	HB 1333			2010	6
2225	817.034(4)(a)1.		1st	Communications fraud, value greater than \$50,000.	
2225	817.234(8)(a)		2nd	Solicitation of motor vehicle accident victims with intent to defraud.	
2227	817.234(9)	2nd	par int	anizing, planning, or ticipating in an entional motor vehicle lision.	
2228	817.234(11)(c)		1	st Insurance fraud; property value \$100,000 or more.	
2229	817.2341 (2)(b) & (3)(b)	lst	mat sta val sol ent	king false entries of cerial fact or false atements regarding property tues relating to the evency of an insuring city which are a gnificant cause of the solvency of that entity.	
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	HB 1333	2016
2230	817.535(2)(a)	3rd Filing false lien or other unauthorized document.
	825.102(3)(b)	2nd Neglecting an elderly person or disabled adult causing great bodily harm, disability, or disfigurement.
2231	825.103(3)(b)	2nd Exploiting an elderly person or disabled adult and property is valued at \$10,000 or more, but less than \$50,000.
2233	827.03(2)(b)	2nd Neglect of a child causing great bodily harm, disability, or disfigurement.
2234	827.04(3)	3rd Impregnation of a child under 16 years of age by person 21 years of age or older.
	837.05(2)	3rd Giving false information about alleged capital felony Page 98 of 117

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2016

		to a law enforcement officer.
2235 2236	838.015	2nd Bribery.
2236	838.016	2nd Unlawful compensation or reward for official behavior.
2237	838.021(3)(a)	2nd Unlawful harm to a public servant.
2238		
2239	838.22	2nd Bid tampering.
	843.0855(2)	3rd Impersonation of a public officer or employee.
2240	843.0855(3)	3rd Unlawful simulation of legal process.
2241	843.0855(4)	3rd Intimidation of a public officer or employee.
2242	847.0135(3)	3rd Solicitation of a child, via a computer service, to commit an unlawful sex act.
2243		Page 99 of 117

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	HB 1333		2016
	847.0135(4)	2nd	Traveling to meet a minor to commit an unlawful sex act.
2244	872.06	2nd	Abuse of a dead human body.
2246	874.05(2)(b)	lst	Encouraging or recruiting person under 13 to join a criminal gang; second or subsequent offense.
	874.10	lst,PBL	Knowingly initiates, organizes, plans, finances, directs, manages, or supervises criminal gang-related activity.
2247	893.13(1)(c)1.	lst	<pre>Sell, manufacture, or deliver cocaine (or other drug prohibited under s. 893.03(1)(a), (1)(b), (1)(d), (2)(a), (2)(b), or (2)(c)4.) within 1,000 feet of a child care</pre>
I		Page 100 of 117	

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	НВ 1333	2016
2240		facility, school, or state, county, or municipal park or publicly owned recreational facility or community center.
2248	893.13(1)(e)1.	<pre>1st Sell, manufacture, or deliver cocaine or other drug prohibited under s. 893.03(1)(a), (1)(b), (1)(d), (2)(a), (2)(b), or (2)(c)4., within 1,000 feet of property used for religious services or a specified business site.</pre>
2249	893.13(4)(a)	<pre>1st Deliver to minor cocaine (or other s. 893.03(1)(a), (1)(b), (1)(d), (2)(a), (2)(b), or (2)(c)4. drugs).</pre>
2250	893.135(1)(a)1.	1st Trafficking in cannabis, more than 25 lbs., less than 2,000 lbs.
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2251			
	893.135	1st	Trafficking in cocaine,
	(1)(b)1.a.		more than 28 grams, less
			than 200 grams.
2252			
	893.135	1st	Trafficking in illegal
	(1)(c)1.a.		drugs, more than 4 grams,
			less than 14 grams.
2253			
	893.135	lst	Trafficking in hydrocodone,
	(1)(c)2.a.		14 grams or more, less than
			28 grams.
2254			
	893.135	lst	Trafficking in hydrocodone,
	(1)(c)2.b.		28 grams or more, less than
			50 grams.
2255			
	893.135	1st	Trafficking in oxycodone, 7
	(1)(c)3.a.		grams or more, less than 14
			grams.
2256			
	893.135	1st	Trafficking in oxycodone,
	(1)(c)3.b.		14 grams or more, less than
			25 grams.
2257			
	893.135(1)(d)1.	1st	Trafficking in
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	HB 1333		2016
2258			phencyclidine, more than 28 grams, less than 200 grams.
2259	893.135(1)(e)1.	lst	Trafficking in methaqualone, more than 200 grams, less than 5 kilograms.
2239	893.135(1)(f)1.		<pre>1st Trafficking in amphetamine, more than 14 grams, less than 28 grams.</pre>
2260	893.135 (1)(g)1.a.	1st	Trafficking in flunitrazepam, 4 grams or more, less than 14 grams.
2262	893.135 (1)(h)1.a.	lst	Trafficking in gamma- hydroxybutyric acid (GHB), 1 kilogram or more, less than 5 kilograms.
2202	893.135 (1)(j)1.a.	, 1st	Butanediol, 1 kilogram or more, less than 5 kilograms.
		Page 103	0 UT TT7

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2263				
	893.135	1st	Traffi	icking in Phenethylamines,
	(1)(k)2.a.		10 gra	ams or more, less than 200
			grams.	
2264				
	893.1351(2)	2n	nd Po	ossession of place for
			ti	rafficking in or
			ma	anufacturing of controlled
			รเ	ubstance.
2265				
	896.101(5)(a)		3rd	Money laundering,
				financial transactions
				exceeding \$300 but less
				than \$20,000.
2266				
	896.104(4)(a)1.		3rd	Structuring transactions
				to evade reporting or
				registration
				requirements, financial
				transactions exceeding
				\$300 but less than
				\$20,000.
2267				
	943.0435(4)(c)		2nd	Sexual offender vacating
				permanent residence;
				failure to comply with
I		Page	104 of 117	,

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2016 HB 1333 reporting requirements. 2268 2nd Sexual offender; remains in 943.0435(8) state after indicating intent to leave; failure to comply with reporting requirements. 2269 943.0435(9)(a) 3rd Sexual offender; failure to comply with reporting requirements. 2270 943.0435(13) 3rd Failure to report or providing false information about a sexual offender; harbor or conceal a sexual offender. 2271 943.0435(14) 3rd Sexual offender; failure to report and reregister; failure to respond to address verification; providing false registration information. 2272 944.607(9) 3rd Sexual offender; failure to Page 105 of 117

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	HB 1333	2016
2273		comply with reporting requirements.
	944.607(10)(a)	3rd Sexual offender; failure to submit to the taking of a digitized photograph.
2274	944.607(12)	3rd Failure to report or providing false information about a sexual offender; harbor or conceal a sexual offender.
2275	944.607(13)	3rd Sexual offender; failure to report and reregister; failure to respond to address verification; providing false registration information.
2276	985.4815(10)	3rd Sexual offender; failure to submit to the taking of a digitized photograph.
2277	985.4815(12)	3rd Failure to report or Page 106 of 117

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providing false information about a sexual offender; harbor or conceal a sexual offender.

2016

2278

985.4815(13)

3rd Sexual offender; failure to report and reregister; failure to respond to address verification; providing false registration information.

2279	
2280	Section 20. For the purpose of incorporating the
2281	amendments made by this act to sections 775.21, 943.0435,
2282	944.606, 944.607, 985.481, and 985.4815, Florida Statutes, in
2283	references thereto, paragraph (b) of subsection (6) of section
2284	985.04, Florida Statutes, is reenacted to read:
2285	985.04 Oaths; records; confidential information
2286	(6)
2287	(b) Sexual offender and predator registration information
2288	as required in ss. 775.21, 943.0435, 944.606, 944.607, 985.481,
2289	and 985.4815 is a public record pursuant to s. $119.07(1)$ and as
2290	otherwise provided by law.

2291 Section 21. For the purpose of incorporating the 2292 amendments made by this act to sections 775.21, 943.0435, and

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944.607, Florida Statutes, in references thereto, subsections
(3) and (4) of section 322.141, Florida Statutes, are reenacted
to read:

2296 322.141 Color or markings of certain licenses or 2297 identification cards.-

2298 All licenses for the operation of motor vehicles or (3) 2299 identification cards originally issued or reissued by the 2300 department to persons who are designated as sexual predators 2301 under s. 775.21 or subject to registration as sexual offenders 2302 under s. 943.0435 or s. 944.607, or who have a similar 2303 designation or are subject to a similar registration under the 2304 laws of another jurisdiction, shall have on the front of the 2305 license or identification card the following:

(a) For a person designated as a sexual predator under s.
775.21 or who has a similar designation under the laws of
another jurisdiction, the marking "SEXUAL PREDATOR."

(b) For a person subject to registration as a sexual offender under s. 943.0435 or s. 944.607, or subject to a similar registration under the laws of another jurisdiction, the marking "943.0435, F.S."

(4) Unless previously secured or updated, each sexual offender and sexual predator shall report to the department during the month of his or her reregistration as required under s. 775.21(8), s. 943.0435(14), or s. 944.607(13) in order to obtain an updated or renewed driver license or identification card as required by subsection (3).

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2319 Section 22. For the purpose of incorporating the 2320 amendments made by this act to sections 775.21, 943.0435, and 2321 944.607, Florida Statutes, in references thereto, subsection (4) 2322 of section 948.06, Florida Statutes, is reenacted to read: 2323 948.06 Violation of probation or community control; 2324 revocation; modification; continuance; failure to pay restitution or cost of supervision.-2325 2326 (4) Notwithstanding any other provision of this section, a 2327 felony probationer or an offender in community control who is 2328 arrested for violating his or her probation or community control 2329 in a material respect may be taken before the court in the 2330 county or circuit in which the probationer or offender was 2331 arrested. That court shall advise him or her of the charge of a 2332 violation and, if such charge is admitted, shall cause him or 2333 her to be brought before the court that granted the probation or 2334 community control. If the violation is not admitted by the 2335 probationer or offender, the court may commit him or her or 2336 release him or her with or without bail to await further 2337 hearing. However, if the probationer or offender is under 2338 supervision for any criminal offense proscribed in chapter 794, 2339 s. 800.04(4), (5), (6), s. 827.071, or s. 847.0145, or is a 2340 registered sexual predator or a registered sexual offender, or 2341 is under supervision for a criminal offense for which he or she 2342 would meet the registration criteria in s. 775.21, s. 943.0435, or s. 944.607 but for the effective date of those sections, the 2343 2344 court must make a finding that the probationer or offender is

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2345 not a danger to the public prior to release with or without 2346 bail. In determining the danger posed by the offender's or probationer's release, the court may consider the nature and 2347 2348 circumstances of the violation and any new offenses charged; the 2349 offender's or probationer's past and present conduct, including 2350 convictions of crimes; any record of arrests without conviction 2351 for crimes involving violence or sexual crimes; any other evidence of allegations of unlawful sexual conduct or the use of 2352 violence by the offender or probationer; the offender's or 2353 2354 probationer's family ties, length of residence in the community, 2355 employment history, and mental condition; his or her history and 2356 conduct during the probation or community control supervision 2357 from which the violation arises and any other previous 2358 supervisions, including disciplinary records of previous 2359 incarcerations; the likelihood that the offender or probationer 2360 will engage again in a criminal course of conduct; the weight of 2361 the evidence against the offender or probationer; and any other 2362 facts the court considers relevant. The court, as soon as is practicable, shall give the probationer or offender an 2363 2364 opportunity to be fully heard on his or her behalf in person or 2365 by counsel. After the hearing, the court shall make findings of 2366 fact and forward the findings to the court that granted the 2367 probation or community control and to the probationer or 2368 offender or his or her attorney. The findings of fact by the hearing court are binding on the court that granted the 2369 2370 probation or community control. Upon the probationer or offender

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HB 1333

2371 being brought before it, the court that granted the probation or 2372 community control may revoke, modify, or continue the probation 2373 or community control or may place the probationer into community 2374 control as provided in this section. However, the probationer or 2375 offender shall not be released and shall not be admitted to bail, but shall be brought before the court that granted the 2376 2377 probation or community control if any violation of felony 2378 probation or community control other than a failure to pay costs 2379 or fines or make restitution payments is alleged to have been 2380 committed by:

(a) A violent felony offender of special concern, asdefined in this section;

(b) A person who is on felony probation or community control for any offense committed on or after the effective date of this act and who is arrested for a qualifying offense as defined in this section; or

(c) A person who is on felony probation or community control and has previously been found by a court to be a habitual violent felony offender as defined in s. 775.084(1)(b), a three-time violent felony offender as defined in s. 775.084(1)(c), or a sexual predator under s. 775.21, and who is arrested for committing a qualifying offense as defined in this section on or after the effective date of this act.

2394 Section 23. For the purpose of incorporating the 2395 amendments made by this act to sections 775.21, 943.0435, and 2396 944.607, Florida Statutes, in references thereto, section

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2397 948.063, Florida Statutes, is reenacted to read:

2398 948.063 Violations of probation or community control by 2399 designated sexual offenders and sexual predators.-

2400 If probation or community control for any felony (1)2401 offense is revoked by the court pursuant to s. 948.06(2)(e) and 2402 the offender is designated as a sexual offender pursuant to s. 2403 943.0435 or s. 944.607 or as a sexual predator pursuant to s. 2404 775.21 for unlawful sexual activity involving a victim 15 years 2405 of age or younger and the offender is 18 years of age or older, 2406 and if the court imposes a subsequent term of supervision 2407 following the revocation of probation or community control, the 2408 court must order electronic monitoring as a condition of the 2409 subsequent term of probation or community control.

If the probationer or offender is required to register 2410 (2) 2411 as a sexual predator under s. 775.21 or as a sexual offender 2412 under s. 943.0435 or s. 944.607 for unlawful sexual activity involving a victim 15 years of age or younger and the 2413 2414 probationer or offender is 18 years of age or older and has 2415 violated the conditions of his or her probation or community 2416 control, but the court does not revoke the probation or 2417 community control, the court shall nevertheless modify the 2418 probation or community control to include electronic monitoring 2419 for any probationer or offender not then subject to electronic 2420 monitoring.

2421 Section 24. For the purpose of incorporating the amendment 2422 made by this act to section 943.0435, Florida Statutes, in a

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2423 reference thereto, paragraph (c) of subsection (10) of section 2424 944.607, Florida Statutes, is reenacted to read:

2425 944.607 Notification to Department of Law Enforcement of 2426 information on sexual offenders.-

2427 (10)

2428 (C) An arrest on charges of failure to register when the 2429 offender has been provided and advised of his or her statutory 2430 obligations to register under s. 943.0435(2), the service of an 2431 information or a complaint for a violation of this section, or 2432 an arraignment on charges for a violation of this section 2433 constitutes actual notice of the duty to register. A sexual 2434 offender's failure to immediately register as required by this 2435 section following such arrest, service, or arraignment 2436 constitutes grounds for a subsequent charge of failure to 2437 register. A sexual offender charged with the crime of failure to 2438 register who asserts, or intends to assert, a lack of notice of 2439 the duty to register as a defense to a charge of failure to 2440 register shall immediately register as required by this section. 2441 A sexual offender who is charged with a subsequent failure to 2442 register may not assert the defense of a lack of notice of the 2443 duty to register.

2444 Section 25. For the purpose of incorporating the amendment 2445 made by this act to section 943.04354, Florida Statutes, in a 2446 reference thereto, subsection (2) of section 397.4872, Florida 2447 Statutes, is reenacted to read:

2448

397.4872 Exemption from disqualification; publication.-

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2449 The department may exempt a person from ss. 397.487(6) (2) 2450 and 397.4871(5) if it has been at least 3 years since the person has completed or been lawfully released from confinement, 2451 2452 supervision, or sanction for the disqualifying offense. An exemption from the disqualifying offenses may not be given under 2453 2454 any circumstances for any person who is a: 2455 (a) Sexual predator pursuant to s. 775.21; 2456 Career offender pursuant to s. 775.261; or (b) Sexual offender pursuant to s. 943.0435, unless the 2457 (C)2458 requirement to register as a sexual offender has been removed 2459 pursuant to s. 943.04354. 2460 Section 26. For the purpose of incorporating the amendment made by this act to section 943.04354, Florida Statutes, in a 2461 2462 reference thereto, paragraph (b) of subsection (4) of section 435.07, Florida Statutes, is reenacted to read: 2463 2464 435.07 Exemptions from disqualification.-Unless otherwise 2465 provided by law, the provisions of this section apply to 2466 exemptions from disqualification for disqualifying offenses 2467 revealed pursuant to background screenings required under this 2468 chapter, regardless of whether those disqualifying offenses are 2469 listed in this chapter or other laws. 2470 (4) 2471 (b) Disqualification from employment under this chapter 2472 may not be removed from, nor may an exemption be granted to, any 2473 person who is a: 2474 1. Sexual predator as designated pursuant to s. 775.21; Page 114 of 117

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2475 2. Career offender pursuant to s. 775.261; or 3. Sexual offender pursuant to s. 943.0435, unless the 2476 2477 requirement to register as a sexual offender has been removed 2478 pursuant to s. 943.04354. 2479 Section 27. For the purpose of incorporating the amendments made by this act to sections 944.606 and 944.607, 2480 2481 Florida Statutes, in references thereto, section 775.25, Florida 2482 Statutes, is reenacted to read: 775.25 Prosecutions for acts or omissions.-A sexual 2483 2484 predator or sexual offender who commits any act or omission in violation of s. 775.21, s. 943.0435, s. 944.605, s. 944.606, s. 2485 2486 944.607, or former s. 947.177 may be prosecuted for the act or omission in the county in which the act or omission was 2487 2488 committed, in the county of the last registered address of the 2489 sexual predator or sexual offender, in the county in which the conviction occurred for the offense or offenses that meet the 2490 2491 criteria for designating a person as a sexual predator or sexual 2492 offender, in the county where the sexual predator or sexual 2493 offender was released from incarceration, or in the county of the intended address of the sexual predator or sexual offender 2494 2495 as reported by the predator or offender prior to his or her 2496 release from incarceration. In addition, a sexual predator may 2497 be prosecuted for any such act or omission in the county in 2498 which he or she was designated a sexual predator. 2499 Section 28. For the purpose of incorporating the amendment

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made by this act to section 944.607, Florida Statutes, in a

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2501 reference thereto, subsection (2) of section 775.24, Florida
2502 Statutes, is reenacted to read:

2503 775.24 Duty of the court to uphold laws governing sexual 2504 predators and sexual offenders.-

(2) If a person meets the criteria in this chapter for
designation as a sexual predator or meets the criteria in s.
943.0435, s. 944.606, s. 944.607, or any other law for
classification as a sexual offender, the court may not enter an
order, for the purpose of approving a plea agreement or for any
other reason, which:

(a) Exempts a person who meets the criteria for designation as a sexual predator or classification as a sexual offender from such designation or classification, or exempts such person from the requirements for registration or community and public notification imposed upon sexual predators and sexual offenders;

(b) Restricts the compiling, reporting, or release of public records information that relates to sexual predators or sexual offenders; or

(c) Prevents any person or entity from performing its duties or operating within its statutorily conferred authority as such duty or authority relates to sexual predators or sexual offenders.

2524 Section 29. For the purpose of incorporating the amendment 2525 made by this act to section 944.607, Florida Statutes, in a 2526 reference thereto, subsection (7) of section 944.608, Florida

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Statutes, is reenacted to read:

2528 944.608 Notification to Department of Law Enforcement of 2529 information on career offenders.-

2530 (7)A career offender who is under the supervision of the department but who is not incarcerated shall, in addition to the 2531 2532 registration requirements provided in subsection (3), register 2533 in the manner provided in s. 775.261(4)(c), unless the career 2534 offender is a sexual predator, in which case he or she shall register as required under s. 775.21, or is a sexual offender, 2535 2536 in which case he or she shall register as required in s. 2537 944.607. A career offender who fails to comply with the 2538 requirements of s. 775.261(4) is subject to the penalties 2539 provided in s. 775.261(8).

2540

2527

Section 30. This act shall take effect October 1, 2016.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HJR 1395 SPONSOR(S): Avila TIED BILLS: HB 1397 Purchase of Personal Firearms by Qualified Law Enforcement Officers

IDEN./SIM. BILLS: SJR 1134

ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
	White	White TW
	ACTION	

SUMMARY ANALYSIS

Since 1990, article 1, section 8(b) of the Florida Constitution, has required a purchaser of a handgun to wait three days, excluding weekends and holidays, before delivery of the handgun, unless the purchaser holds a concealed weapon permit (CWP). Additionally, since 1998, counties in this state have been authorized pursuant to article 8, section (5)(b) of the Florida Constitution, to adopt waiting periods of three to five days for the purchase of a firearm by an individual other than a CWP holder.

According to an Attorney General Opinion, which construed the constitutional statewide three-day wait period, the exception for a holder of a CWP applies exclusively to individuals who hold such permit and does not apply to individuals who are exempt from the requirements of CWP licensure. Thus, even though active and retired law enforcement officers in this state may carry concealed firearms without a CWP pursuant to state and federal law, such officers must obtain a CWP if they wish to avoid the three-day waiting period to purchase a handgun.

HJR 1395 proposes a constitutional amendment to article 1, section 8(b) and article 8, section (5)(b) of the Florida Constitution, to authorize qualified law enforcement officers and qualified retired law enforcement officers to be exempted, like holders of a CWP, from the waiting periods for a handgun or firearm purchase. Under the amendment, the requirements to constitute a "qualified" officer must be prescribed by general law.

A joint resolution to amend the constitution must be passed by a three-fifths vote of the membership of each house of the Legislature. The proposed joint resolution, if passed by the Legislature, would be considered by the electorate at the next general election on November 8, 2016.

The joint resolution requires a nonrecurring expense for the publication of the proposed constitutional amendment in newspapers of general circulation in each county. The Department of State estimates a minimum of \$69,888.58 payable from the General Revenue Fund in FY 2016-17 for this purpose. This joint resolution does not appear to have a fiscal impact on local governments.

If adopted at the 2016 general election, the effective date of this resolution is January 3, 2017.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Waiting Periods for Handgun and Firearm Purchases

Statewide Waiting Period

In 1990, the electors approved an amendment to the Florida Constitution, which requires a purchaser of a handgun to wait three days, excluding weekends and holidays, before delivery of the handgun, unless the purchaser holds a concealed weapon permit (CWP). Specifically, article 1, section 8(b) through (d) of the Florida Constitution, states:

(b) There shall be a mandatory period of three days, excluding weekends and legal holidays, between the purchase and delivery at retail of any handgun. For the purposes of this section, "purchase" means the transfer of money or other valuable consideration to the retailer, and "handgun" means a firearm capable of being carried and used by one hand, such as a pistol or revolver. Holders of a concealed weapon permit as prescribed in Florida law shall not be subject to the provisions of this paragraph.

(c) The legislature shall enact legislation implementing subsection (b) of this section, effective no later than December 31, 1991, which shall provide that anyone violating the provisions of subsection (b) shall be guilty of a felony.

(d) This restriction shall not apply to a trade in of another handgun.

The Legislature implemented this constitutional provision by adopting s. 790.0655, F.S. This section of law defines "handgun" and "purchase" in the same manner as the Florida Constitution, and also states that the term "'retailer' means and includes every person engaged in the business of making sales at retail or for distribution, or use, or consumption, or storage to be used or consumed in this state, as defined in s. 212.02(13)."^{1, 2} The section further provides that:

- There is a mandatory three-day waiting period, excluding weekends and legal holidays, between the purchase and the delivery at retail of any handgun.³
- The section does not apply to the purchase of a handgun by a holder of a CWP as defined in s. 790.06, F.S.,⁴ or to a trade-in of another handgun.⁵
- Records of handgun sales must be available for inspection by any law enforcement agency during normal business hours.⁶
- It is a third degree felony⁷ for any retailer or employee or agent of a retailer to deliver a handgun before expiration of the 3-day waiting period and for a purchaser to obtain delivery of a handgun by fraud, false pretense, or false representation.⁸

In 1991, an Attorney General Opinion stated that the exclusion from the three-day waiting day period for holders of a CWP did not apply to law enforcement officers even though such officers are statutorily-exempt from CWP licensure requirements. According to the AGO, s. 790.0655, F.S., reiterates the

⁸ s. 790.0655(3), F.S.

STORAGE NAME: h1395.CRJS.DOCX DATE: 1/24/2016

¹ s. 790.0655(1)(a), F.S.

² Section 212.03(13), F.S., specifies the identical definition of "retailer" specified in s. 790.0655(1)(a), F.S.

³ s. 790.0655(1)(a), F.S.

⁴ Section 790.06(1), F.S., authorizes the Department of Agriculture and Consumer Services to issue permits to carry concealed weapons or concealed firearms in this state to persons 21 years of age or older who meet specified criteria. Such permit holders may carry a concealed handgun, electronic weapon or device, tear gas gun, knife, or billie, subject to other restrictions provided by law. *Id.* $5 \times 100.0655(2)$ E S

⁵ s. 790.0655(2), F.S.

⁶₇ s. 790.0655(1)(b), F.S.

⁷ A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. ss. 775.082 and 775.083, F.S.

constitutionally-prescribed exemptions for CWP holders and trade-ins, and, as such, "[w]here the Legislature creates specific exceptions to language in a statute, no other exceptions may be inferred."⁹

Local-Option Waiting Periods

In 1998, the electors approved an amendment to the Florida Constitution, which authorizes each county to require a criminal history records check and a 3- to 5-day waiting period, excluding weekends and holidays, for the sale of a firearm, unless the purchaser holds a CWP. Specifically, article VIII, section (5)(b) of the Florida Constitution, states:

Each county shall have the authority to require a criminal history records check and a 3 to 5-day waiting period, excluding weekends and legal holidays, in connection with the sale of any firearm occurring within such county. For purposes of this subsection, the term "sale" means the transfer of money or other valuable consideration for any firearm when any part of the transaction is conducted on property to which the public has the right of access. Holders of a concealed weapons permit as prescribed by general law shall not be subject to the provisions of this subsection when purchasing a firearm.

Summary of Waiting Periods in Florida

While there is uniformly a three-day waiting period throughout the state for the purchase of a handgun from a "retailer," there may be additional waiting periods from three to five days on a county-by-county basis, which apply to the sale of a firearm on any property in the county to which the public has the right of access. For example, Miami-Dade Ordinance 21-20.18, specifies that a purchaser of a firearm¹⁰ must wait five days after the purchase of a firearm on county property to which the public has the right of access¹¹ for delivery of the firearm and must have complied with specified criminal history check requirements.

The state and local-option waiting periods do not apply to holders of a CWP.

Law Enforcement Officers - Authority to Carry without a CWP

As discussed below, active and retired law enforcement officers are authorized to carry a firearm under specified circumstances without a CWP pursuant to a variety of provisions in state and federal law.

State Law – Actively Certified Law Enforcement Officers

With respect to individuals holding an *active* certification from the Criminal Justice Standards and Training Commission:

- As a law enforcement or correctional officer,¹² s. 790.052, F.S., provides that such individual has the right to carry, on or about his or her person, a concealed firearm, during off-duty hours, at the discretion of his or her superior officers, and may perform those law enforcement functions that he or she normally performs during duty hours, utilizing his or her weapon in a manner which is reasonably expected of on-duty officers in similar situations.
- As a law enforcement officer, correctional officer, or correctional probation officer,¹³ s. 790.06(5)(b), F.S., provides that such individual is exempt from the section's CWP requirements

⁹91-65 Fla. Op. Att'y Gen. 1(1991).

¹⁰ The term "firearm" is defined to mean, "any weapon which will, is designed to, or may readily be converted to expel a projectile by the action of an explosive; the frame or receiver of any such weapon; and firearm muffler or firearm silencer; any destructive device; or any machine gun. Such term does not include an antique firearm." Miami-Dade Ordinance 21-20.18(a)(3).

¹¹ The term "property to which the public has the right of access" is defined to mean, "any real or personal property to which the public has a right of access, including property owned by either public or private individuals, firms and entities and expressly includes, but is not limited to, flea markets, gun shows and firearms exhibitions." Miami-Dade Ordinance 21-20.18(a)(4).

¹² Such officers include the following types as defined in s. 943.10(1), (2), (6), (7), (8), or (9), F.S.: (a) a law enforcement or correctional officer; and (b) a part-time or auxiliary law enforcement or correctional officer. s. 790.052(1), F.S.

 ¹³ Such officers include the following types as defined in s. 943.10(1), (2), (3), (6), (7), (8), or (9), F.S.: (a) a law enforcement or correctional officer;
 (b) correctional probation officer; and (c) a part-time or auxiliary law enforcement or correctional officer.
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for carrying a concealed weapon or concealed firearm. It further specifies that if such individual wishes to receive a CWP that he or she is exempt from the background investigation and related fees, but must pay the CWP fees regularly required to be paid by nonexempt applicants, which are currently \$70 for an initial permit.

Finally, s. 790.051, F.S., provides that a law enforcement officer is exempt from the licensing and penal provisions of ch. 790, F.S., when acting at any time within the scope or course of his or her official duties or in the line of or performance of duty.

Federal Law – Qualified Officers

Under the federal Law Enforcement Officers Safety Act of 2004 and state implementing law, a gualified law enforcement officer and a qualified retired law enforcement officer may carry a concealed firearm if he or she possesses a firearms proficiency verification card issued to persons who achieve a passing score on the firing range test.^{14, 15}

The term "qualified law enforcement officer" is defined as an individual who:

- Is authorized to investigate persons for violations of law and has powers of arrest;
- Is authorized by his or her employing agency to carry a firearm; •
- Is not the subject of any disciplinary action by the agency which could result in suspension or loss of police powers: and
- Meets standards, if any, established by the agency which require the employee to regularly gualify in the use of a firearm.¹⁶

The term "gualified retired law enforcement officer" is defined as an individual who:

- Separated from service in good standing as a law enforcement officer and before such separation:
 - Was authorized to investigate persons for violations of law and had powers of arrest; and
 - Served as a law enforcement officer for an aggregate of 10 years or more or separated 0 earlier due to a service-connected disability;
- During the most recent 12-month period, has met, the standards for gualification in firearms training for active law enforcement officers:¹⁷ and
- Has not been found by a qualified medical professional employed by his or her former employing public agency to be ungualified for reasons relating to mental health^{18, 19}

Effect of Bill

The joint resolution amends article 1, section 8(b) and article 8, section (5)(b) of the Florida Constitution, to authorize qualified law enforcement officers and qualified retired law enforcement officers to be exempted, like holders of a CWP, from statewide and county waiting periods for a handoun or firearm purchase. Under the amendment, the requirements to constitute a "gualified" officer must be prescribed by general law.

The joint resolution also amends these constitutional provisions to delete an obsolete date and make technical changes to eliminate unnecessary terminology and improve grammar.

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¹⁴ 42 U.S.C. §§926B and C (2016); s. 943.132(1), F.S.

¹⁵ The term "firearm" is defined as, "(A) any weapon (including a starter gun) which will or is designed to or may readily be converted to expel a projectile by the action of an explosive; (B) the frame or receiver of any such weapon; (C) any firearm muffler or firearm silencer; or (D) any destructive device. Such term does not include an antique firearm." 18 U.S.C. §921C(3) (2016). ¹⁶ 42 U.S.C. §926B(c) (2016).

¹⁷ These standards are set forth in Rule 11B-27.014, F.A.C.

¹⁸ 42 U.S.C. §926C(c) (2016).

¹⁹ In addition to the above-referenced requirements, a qualified law enforcement officer and a qualified retired law enforcement officer may not be under the influence of alcohol or another intoxicating or hallucinatory drug or substance and may not be prohibited by federal law from receiving a firearm. 42 U.S.C. §§926B(c)(5) and (6) and C(c)(6) and (7) (2016). STORAGE NAME: h1395.CRJS.DOCX

The joint resolution does not provide an effective date.²⁰ Therefore, it would take effect on the first Tuesday after the first Monday in January following the election at which it was approved by the electorate,²¹ which is January 3, 2017.

B. SECTION DIRECTORY:

N/A

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

Article XI, section 5(d) of the Florida Constitution requires publication of a proposed amendment in a newspaper of general circulation in each county. The Department of State provided the following fiscal analysis for HJR 1395 as originally filed:

The Division of Elections is required to advertise the full text of proposed constitutional amendments in English and Spanish twice in a newspaper of general circulation in each county before the election in which the amendment shall be submitted to the electors. The Division is also required to provide each Supervisor of Elections with either booklets or posters displaying the full text of proposed amendments. The cost to advertise constitutional amendments for the 2014 general election was \$135.97 per word. Using 2014 rates, the cost to advertise this amendment for the 2016 general election could be \$69,888.58 at a minimum.²²

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
 - 1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

III. COMMENTS

²² Department of State analysis dated January 13, 2016, on file with the Criminal Justice Subcommittee.

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²⁰ While an amendment can specify its effective date, it is common practice in constitutional amendments to simply allow the default effective date to apply.

²¹ art. XI, s. 5, Fla. Const.

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This section does not apply to proposed constitutional amendments.

2. Other:

Article XI of the Florida Constitution sets forth various methods for proposing amendments to the constitution, along with the methods for approval or rejection of proposals. One method by which constitutional amendments may be proposed is by joint resolution agreed to by three-fifths of the membership of each house of the Legislature.²³ Any such proposal must be submitted to the electors, either at the next general election held more than 90 days after the joint resolution is filed with the Secretary of State, or, if pursuant to law enacted by the affirmative vote of three-fourths of the membership of each house of the Legislature and limited to a single amendment or revision, at an earlier special election held more than 90 days after such filing.²⁴ If the proposed amendment is approved by a vote of at least 60 percent of the electors voting on the measure, it becomes effective as an amendment to the Florida Constitution on the first Tuesday after the first Monday in January following the election, or on such other date as may be specified in the amendment.²⁵

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

²³ art. XI, s. 1, Fla. Const.
²⁴ art. XI, s. 5(a), Fla. Const.
²⁵ art. XI, s. 5(e), Fla. Const.
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1	House Joint Resolution
2	A joint resolution proposing amendments to Section 8
3	of Article I and Section 5 of Article VIII of the
4	State Constitution to remove restrictions on the
5	purchase of personal firearms by qualified law
6	enforcement officers.
7	
8	Be It Resolved by the Legislature of the State of Florida:
9	
10	That the following amendments to Section 8 of Article I and
11	Section 5 of Article VIII of the State Constitution are agreed
12	to and shall be submitted to the electors of this state for
13	approval or rejection at the next general election or at an
14	earlier special election specifically authorized by law for that
15	purpose:
16	ARTICLE I
17	DECLARATION OF RIGHTS
18	SECTION 8. Right to bear arms
19	(a) The right of the people to keep and bear arms in
20	defense of themselves and of the lawful authority of the state
21	shall not be infringed, except that the manner of bearing arms
22	may be regulated by law.
23	(b) There shall be a mandatory period of three days,
24	excluding weekends and legal holidays, between the purchase and
25	delivery at retail of any handgun. For the purposes of this
26	section, "purchase" means the transfer of money or other
1	Page 1 of 3

CODING: Words stricken are deletions; words underlined are additions.

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27	valuable consideration to the retailer, and "handgun" means a						
28	firearm capable of being carried and used by one hand, such as a						
29	pistol or revolver. <u>A person who is a holder</u> Holders of a						
30	concealed weapon permit or who is a qualified law enforcement						
31	officer or qualified retired law enforcement officer as						
32	prescribed <u>by general</u> in Florida law <u>is</u> shall not be subject to						
33	this restriction the provisions of this paragraph.						
34	(c) The legislature shall enact Legislation implementing						
35	subsection (b) must of this section, effective no later than						
36	 December 31, 1991, which shall provide that a person who						
37	violates anyone violating the provisions of subsection (b)						
38	commits shall be guilty of a felony.						
39	(d) This restriction does shall not apply to a trade in of						
40							
41	ARTICLE VIII						
42	LOCAL GOVERNMENT						
43	SECTION 5. Local option						
44	(a) Local option on the legality or prohibition of the						
45	sale of intoxicating liquors, wines or beers shall be preserved						
46	to each county. The status of a county with respect thereto						
47	shall be changed only by vote of the electors in a special						
48	election called upon the petition of twenty-five per cent of the						
49							
49 50	electors of the county, and not sooner than two years after an						
	earlier election on the same question. Where legal, the sale of						
51	intoxicating liquors, wines and beers shall be regulated by law.						
52	(b) Each county <u>may</u> shall have the authority to require a						

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CODING: Words stricken are deletions; words underlined are additions.

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68 69

criminal history records check and a 3 to 5-day waiting period, 53 excluding weekends and legal holidays, in connection with the 54 sale of any firearm occurring within such county. For purposes 55 of this subsection, the term "sale" means the transfer of money 56 or other valuable consideration for any firearm when any part of 57 58 the transaction is conducted on property to which the public has 59 the right of access. A person who is a holder Holders of a concealed weapon weapons permit or who is a qualified law 60 enforcement officer or qualified retired law enforcement officer 61 62 as prescribed by general law is shall not be subject to the 63 provisions of this restriction on the purchase of subsection 64 when purchasing a firearm. 65

65 BE IT FURTHER RESOLVED that the following statement be 66 placed on the ballot:

CONSTITUTIONAL AMENDMENT

ARTICLE I, SECTION 8

ARTICLE VIII, SECTION 5

70 PURCHASE OF PERSONAL FIREARMS BY QUALIFIED LAW ENFORCEMENT 71 OFFICERS.-The Florida Constitution provides for waiting periods 72 in connection with certain sales of firearms. The waiting 73 periods do not apply to holders of a concealed weapon permit, but the waiting periods do apply to law enforcement officers. 74 The amendment exempts qualified law enforcement officers and 75 76 qualified retired law enforcement officers from the waiting 77 periods.

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CODING: Words stricken are deletions; words underlined are additions.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 1397 Exception to Waiting Period for Purchasing and Delivering Handguns **SPONSOR(S):** Avila

TIED BILLS: HJR 1395 IDEN./SIM. BILLS: SB 1132

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		White	White N
2) Judiciary Committee	· · · · · · · · · · · · · · · · · · ·	2001-1-1-2-2-2-	••••••••••••••••••••••••••••••••••••••

SUMMARY ANALYSIS

HJR 1395, which is linked to this bill, proposes a constitutional amendment to article 1, section 8(b) and article 8, section (5)(b) of the Florida Constitution, to authorize qualified law enforcement officers and qualified retired law enforcement officers to be exempted, like holders of a concealed weapon permit, from the constitutionally-required three-day waiting period for a handgun purchase and from the constitutionally-authorized county three- to five-day waiting periods for a firearm purchase. Under the amendment, the requirements to constitute a "qualified" officer must be prescribed by general law.

This bill implements HJR 1395 by amending s. 790.0655(2), F.S., to specify that a qualified law enforcement officer or a qualified retired law enforcement officer means an officer who has a firearms proficiency verification card authorized by s. 943.132, F.S.

The bill does not appear to have a fiscal impact on state or local governments.

The bill provides that it takes effect on the date that the constitutional amendment by HJR 1395 takes effect. If the constitutional amendment is approved by the voters, this bill's effective date would be January 3, 2017.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Waiting Periods for Handgun and Firearm Purchases

Statewide Waiting Period

In 1990, the electors approved an amendment to the Florida Constitution, which requires a purchaser of a handgun to wait three days, excluding weekends and holidays, before delivery of the handgun, unless the purchaser holds a concealed weapon permit (CWP). Specifically, article 1, section 8(b) through (d) of the Florida Constitution, states:

(b) There shall be a mandatory period of three days, excluding weekends and legal holidays, between the purchase and delivery at retail of any handgun. For the purposes of this section, "purchase" means the transfer of money or other valuable consideration to the retailer, and "handgun" means a firearm capable of being carried and used by one hand, such as a pistol or revolver. Holders of a concealed weapon permit as prescribed in Florida law shall not be subject to the provisions of this paragraph.

(c) The legislature shall enact legislation implementing subsection (b) of this section, effective no later than December 31, 1991, which shall provide that anyone violating the provisions of subsection (b) shall be guilty of a felony.

(d) This restriction shall not apply to a trade in of another handgun.

The Legislature implemented this constitutional provision by adopting s. 790.0655, F.S. This section of law defines "handgun" and "purchase" in the same manner as the Florida Constitution, and also states that the term "'retailer' means and includes every person engaged in the business of making sales at retail or for distribution, or use, or consumption, or storage to be used or consumed in this state, as defined in s. 212.02(13)."^{1, 2} The section further provides that:

- There is a mandatory three-day waiting period, excluding weekends and legal holidays, • between the purchase and the delivery at retail of any handgun.³
- The section does not apply to the purchase of a handgun by a holder of a CWP as defined in s. • 790.06, F.S.,⁴ or to a trade-in of another handgun.⁵
- Records of handgun sales must be available for inspection by any law enforcement agency • during normal business hours.⁶
- It is a third degree felony⁷ for any retailer or employee or agent of a retailer to deliver a handgun • before expiration of the 3-day waiting period and for a purchaser to obtain delivery of a handgun by fraud, false pretense, or false representation.⁸

In 1991, an Attorney General Opinion stated that the exclusion from the three-day waiting day period for holders of a CWP did not apply to law enforcement officers even though such officers are statutorily-

s. 790.0655(3), F.S.

s. 790.0655(1)(a), F.S.

² Section 212.03(13), F.S., specifies the identical definition of "retailer" specified in s. 790.0655(1)(a), F.S.

³ s. 790.0655(1)(a), F.S.

⁴ Section 790.06(1), F.S., authorizes the Department of Agriculture and Consumer Services to issue permits to carry concealed weapons or concealed firearms in this state to persons 21 years of age or older who meet specified criteria. Such permit holders may carry a concealed handgun, electronic weapon or device, tear gas gun, knife, or billie, subject to other restrictions provided by law. Id. ⁵ s. 790.0655(2), F.S.

⁶ s. 790.0655(1)(b), F.S.

⁷ A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. ss. 775.082 and 775.083, F.S.

exempt from CWP licensure requirements. According to the AGO, s. 790.0655, F.S., reiterates the constitutionally-prescribed exemptions for CWP holders and trade-ins, and, as such, "[w]here the Legislature creates specific exceptions to language in a statute, no other exceptions may be inferred."⁹

Local-Option Waiting Periods

In 1998, the electors approved an amendment to the Florida Constitution, which authorizes each county to require a criminal history records check and a 3- to 5-day waiting period, excluding weekends and holidays, for the sale of a firearm, unless the purchaser holds a CWP. Specifically, article VIII, section (5)(b) of the Florida Constitution, states:

Each county shall have the authority to require a criminal history records check and a 3 to 5-day waiting period, excluding weekends and legal holidays, in connection with the sale of any firearm occurring within such county. For purposes of this subsection, the term "sale" means the transfer of money or other valuable consideration for any firearm when any part of the transaction is conducted on property to which the public has the right of access. Holders of a concealed weapons permit as prescribed by general law shall not be subject to the provisions of this subsection when purchasing a firearm.

Summary of Waiting Periods in Florida

While there is uniformly a three-day waiting period throughout the state for the purchase of a handgun from a "retailer," there may be additional waiting periods from three to five days on a county-by-county basis, which apply to the sale of a firearm on any property in the county to which the public has the right of access. For example, Miami-Dade Ordinance 21-20.18, specifies that a purchaser of a firearm¹⁰ must wait five days after the purchase of a firearm on county property to which the public has the right of access¹¹ for delivery of the firearm and must have complied with specified criminal history check requirements.

The state and local-option waiting periods do not apply to holders of a CWP.

Law Enforcement Officers - Authority to Carry without a CWP

As discussed below, active and retired law enforcement officers are authorized to carry a firearm under specified circumstances without a CWP pursuant to a variety of provisions in state and federal law.

State Law – Actively Certified Law Enforcement Officers

With respect to individuals holding an *active* certification from the Criminal Justice Standards and Training Commission:

• As a law enforcement or correctional officer,¹² s. 790.052, F.S., provides that such individual has the right to carry, on or about his or her person, a concealed firearm, during off-duty hours, at the discretion of his or her superior officers, and may perform those law enforcement functions that he or she normally performs during duty hours, utilizing his or her weapon in a manner which is reasonably expected of on-duty officers in similar situations.

¹² Such officers include the following types as defined in s. 943.10(1), (2), (6), (7), (8), or (9), F.S.: (a) a law enforcement or correctional officer; and (b) a part-time or auxiliary law enforcement or correctional officer. s. 790.052(1), F.S. **STORAGE NAME**: h1397.CRJS.DOCX

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⁹ 91-65 Fla. Op. Att'y Gen. 1(1991).

¹⁰ The term "firearm" is defined to mean, "any weapon which will, is designed to, or may readily be converted to expel a projectile by the action of an explosive; the frame or receiver of any such weapon; and firearm muffler or firearm silencer; any destructive device; or any machine gun. Such term does not include an antique firearm." Miami-Dade Ordinance 21-20.18(a)(3).

¹¹ The term "property to which the public has the right of access" is defined to mean, "any real or personal property to which the public has a right of access, including property owned by either public or private individuals, firms and entities and expressly includes, but is not limited to, flea markets, gun shows and firearms exhibitions." Miami-Dade Ordinance 21-20.18(a)(4).

• As a law enforcement officer, correctional officer, or correctional probation officer,¹³ s. 790.06(5)(b), F.S., provides that such individual is exempt from the section's CWP requirements for carrying a concealed weapon or concealed firearm. It further specifies that if such individual wishes to receive a CWP that he or she is exempt from the background investigation and related fees, but must pay the CWP fees regularly required to be paid by nonexempt applicants, which are currently \$70 for an initial permit.

Finally, s. 790.051, F.S., provides that a law enforcement officer is exempt from the licensing and penal provisions of ch. 790, F.S., when acting at any time within the scope or course of his or her official duties or in the line of or performance of duty.

Federal Law – Qualified Officers

Under the federal Law Enforcement Officers Safety Act of 2004 and state implementing law, a qualified law enforcement officer and a qualified retired law enforcement officer may carry a concealed firearm if he or she possesses a firearms proficiency verification card issued to persons who achieve a passing score on the firing range test.^{14, 15}

The term "qualified law enforcement officer" is defined as an individual who:

- Is authorized to investigate persons for violations of law and has powers of arrest;
- Is authorized by his or her employing agency to carry a firearm;
- Is not the subject of any disciplinary action by the agency which could result in suspension or loss of police powers; and
- Meets standards, if any, established by the agency which require the employee to regularly qualify in the use of a firearm.¹⁶

The term "qualified retired law enforcement officer" is defined as an individual who:

- Separated from service in good standing as a law enforcement officer and before such separation:
 - Was authorized to investigate persons for violations of law and had powers of arrest; and
 - Served as a law enforcement officer for an aggregate of 10 years or more or separated earlier due to a service-connected disability;
- During the most recent 12-month period, has met, the standards for qualification in firearms training for active law enforcement officers;¹⁷ and
- Has not been found by a qualified medical professional employed by his or her former employing public agency to be unqualified for reasons relating to mental health^{18, 19}

Effect of Bill

The bill implements HJR 1395, which amends article 1, section 8(b) and article 8, section (5)(b) of the Florida Constitution, to authorize qualified law enforcement officers and qualified retired law enforcement officers to be exempted, like holders of a CWP, from statewide and county waiting periods for a handgun or firearm purchase. To implement this authority, this bill amends s. 790.0655(2), F.S., to specify that the three-day statewide waiting period does not apply when a handgun is being purchased

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¹³ Such officers include the following types as defined in s. 943.10(1), (2), (3), (6), (7), (8), or (9), F.S.: (a) a law enforcement or correctional officer; (b) correctional probation officer; and (c) a part-time or auxiliary law enforcement or correctional officer. ¹⁴ 42 U.S.C. §§926B and C (2016); s. 943.132(1), F.S.

¹⁵ The term "firearm" is defined as, "(A) any weapon (including a starter gun) which will or is designed to or may readily be converted to expel a projectile by the action of an explosive; (B) the frame or receiver of any such weapon; (C) any firearm muffler or firearm silencer; or (D) any destructive device. Such term does not include an antique firearm." 18 U.S.C. §921C(3) (2016). ¹⁶ 42 U.S.C. §926B(c) (2016).

¹⁷ These standards are set forth in Rule 11B-27.014, F.A.C.

¹⁸ 42 U.S.C. §926C(c) (2016).

¹⁹ In addition to the above-referenced requirements, a qualified law enforcement officer and a qualified retired law enforcement officer may not be under the influence of alcohol or another intoxicating or hallucinatory drug or substance and may not be prohibited by federal law from receiving a firearm. 42 U.S.C. \$\$26B(c)(5) and (6) and C(c)(6) and (7) (2016).

by a qualified law enforcement officer or qualified retired law enforcement officer who has a firearms proficiency verification card authorized by s. 943.132, F.S.

The bill provides that it takes effect on the date that the constitutional amendment by HJR 1395 takes effect. If the constitutional amendment is approved by the voters, the bill's effective date would be January 3, 2017.

B. SECTION DIRECTORY:

Section 1. Amends s. 790.0655, F.S., relating to the purchase and delivery of handguns; mandatory waiting period; exceptions; penalties.

Section 2. Providing a contingent effective date

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have any impact on state revenues.

2. Expenditures:

The bill does not appear to have any impact on state expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have any impact on local government revenues.

2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill does not appear to have any direct economic impact on the private sector.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill addresses the qualifications necessary for an active or retired law enforcement officer to be exempt from the three-day statewide waiting period, but does not state that such qualifications also apply for an exemption from a three- to five-day local waiting period.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

FLORIDA HOUSE OF REPRESENTATIVES

HB 1397

2016

1	A bill to be entitled
2	An act relating to an exception to the waiting period
3	for purchasing and delivering handguns; amending s.
4	790.0655, F.S.; exempting the purchase of a handgun by
5	a qualified law enforcement officer or a qualified
6	retired law enforcement officer from the 3-day waiting
7	period; providing a contingent effective date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
10	
11	Section 1. Section 790.0655, Florida Statutes, is amended
12	to read:
13	790.0655 Purchase and delivery of handguns; mandatory
14	waiting period; exceptions; penalties
15	(1)(a) There shall be a mandatory 3-day waiting period,
16	which shall be 3 days, excluding weekends and legal holidays,
17	between the purchase and the delivery at retail of any handgun.
18	"Purchase" means the transfer of money or other valuable
19	consideration to the retailer. "Handgun" means a firearm capable
20	of being carried and used by one hand, such as a pistol or
21	revolver. "Retailer" means and includes every person engaged in
22	the business of making sales at retail or for distribution, or
23	use, or consumption, or storage to be used or consumed in this
24	state, as defined in s. 212.02(13).
25	(b) Records of handgun sales must be available for
26	inspection by any law enforcement agency, as defined in s.
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27 934.02, during normal business hours. The 3-day waiting period does shall not apply in the 28 (2)29 following circumstances: When a handgun is being purchased by a holder of a 30 (a) concealed weapon weapons permit as defined in s. 790.06 or by a 31 32 qualified law enforcement officer or qualified retired law 33 enforcement officer who has a firearms proficiency verification card authorized by s. 943.132. 34 35 (b) To a trade-in of another handgun. It is a felony of the third degree, punishable as 36 (3)37 provided in s. 775.082, s. 775.083, or s. 775.084: For any retailer, or any employee or agent of a 38 (a) 39 retailer, to deliver a handgun before the expiration of the 3day waiting period, subject to the exceptions provided in 40 41 subsection (2). 42 (b) For a purchaser to obtain delivery of a handgun by 43 fraud, false pretense, or false representation. Section 2. This act shall take effect on the effective 44 45 date of the amendment to the State Constitution proposed in HJR 46 1395 or a similar joint resolution, if approved by a vote of the 47 electors in the general election held in November 2016 or at an earlier special election specifically authorized by law for such 48 49 purpose.

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