

# **Criminal Justice Subcommittee**

Wednesday November 4, 2015 10:30 AM – 11:30 AM Sumner Hall (404 HOB)

**MEETING PACKET** 

# Committee Meeting Notice HOUSE OF REPRESENTATIVES

# **Criminal Justice Subcommittee**

**Start Date and Time:** Wednesday, November 04, 2015 10:30 am

End Date and Time: Wednesday, November 04, 2015 11:30 am

**Location:** Sumner Hall (404 HOB)

**Duration:** 1.00 hrs

# Consideration of the following bill(s):

HB 75 Electronic Monitoring Devices by Torres

HB 93 Law Enforcement Officer Body Cameras by Jones, S., Williams, A.

HB 101 Violation of an Injunction for Protection by Rodríguez, J.

HB 105 Offenses Involving Electronic Benefits Transfer Cards by Smith

HB 217 Care for Retired Law Enforcement Dogs by Kerner

HB 253 Highway Safety by Passidomo

# Consideration of the following proposed committee substitute(s):

PCS for HB 47 -- Offenses Against Brokers, Broker Associates, or Sales Associates PCS for HB 135 -- Mandatory Minimum Sentences

NOTICE FINALIZED on 10/28/2015 4:06PM by Denson.Karan

10/28/2015 4:06:06PM Leagis ® Page 1 of 1

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 75 Electronic Monitoring Devices

SPONSOR(S): Torres, Jr.

TIED BILLS: None IDEN./SIM. BILLS: None

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Keegan	White
2) Justice Appropriations Subcommittee		<del></del>	
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Electronic monitoring devices (EMDs) are used to keep track of the location of arrestees, criminal defendants, and offenders who have been placed on probation, community control, or conditional release (community supervision).

A criminal defendant who tampers with or circumvents an EMD that was ordered as a condition of pretrial release may be detained while awaiting trial for the duration of his or her criminal case. Similarly, an offender who has been sentenced to use an EMD as a condition of community supervision can have his or her community supervision revoked for tampering or interfering with the EMD. Pursuant to s. 948.11(7), F.S., it is a third degree felony for a person to intentionally alter, tamper with, damage, or destroy any electronic monitoring equipment pursuant to court or commission order, unless that person is the owner of the equipment or an agent of the owner, and is performing ordinary maintenance and repairs.

The bill repeals s. 948.11(7), F.S., and moves its provisions into newly-created s. 843.23, F.S. This section makes it a third degree felony for a person to intentionally and without authority, remove, destroy, alter, tamper with, damage, or circumvent the operation of specified EMDs, or to solicit another person to do so.

The bill amends s. 948.11(1), F.S., to clarify that the Department of Corrections (hereafter "Department) may electronically monitor offenders sentenced to community control only when the court has imposed electronic monitoring as a condition of community control.

The Criminal Justice Impact Conference met on October 28, 2015, and determined that this bill will have a positive insignificant prison bed impact on the Department (i.e., an increase of ten or fewer beds).

The bill is effective October 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0075.CRJS.DOCX

DATE: 10/28/2015

#### **FULL ANALYSIS**

# I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Current Situation**

Electronic monitoring devices (EMDs) are used to keep track of the location of arrestees, criminal defendants, and people who have been placed on probation, community control, or conditional release<sup>2</sup> (community supervision). The use of EMDs is a common practice throughout the nation, with over five million offenders being monitored in some form in the United States.<sup>3</sup> Likewise, Florida has used EMDs to monitor the location of released felons for years. As of July 31, 2015, there were 4,318 offenders in Florida using EMDs while being monitored on community supervision by the Department of Corrections (hereafter "Department).4

Judges generally have discretion to require criminal defendants and offenders on community supervision to wear an EMD.<sup>5</sup> Additionally, judges are required to impose electronic monitoring in certain instances (e.g., judges are required to impose electronic monitoring on offenders placed on community supervision for specified sexual offenses).<sup>6</sup> The Commission on Offender Review (the "Commission") is given the authority to determine the conditions of release, including ordering an offender to use an EMD, when an offender is released on conditional release, control release, parole. or conditional medical release.7

Aside from the authority given to the courts and the Commission, the Department is authorized by s. 948.11(1), F.S., to order electronic monitoring of offenders serving a community control sentence. However, the Department does not exercise such authority because courts have held that an offender's community control may not be revoked for noncompliance with electronic monitoring when such monitoring was ordered by the Department instead of a judge.8

A criminal defendant who tampers with or circumvents an EMD that was ordered as a condition of pretrial release may be detained while awaiting trial for the duration of his or her criminal case. § Similarly, an offender who has been sentenced to use an EMD as a condition of community supervision can have his or her community supervision revoked for tampering or interfering with the EMD.<sup>1</sup>

In 2005, the Florida Legislature made it a crime to interfere with an EMD. 11 Section 948,11(7), F.S., makes it a third degree felony<sup>12</sup> for a person to intentionally alter, tamper with, damage or destroy any

**DATE:** 10/28/2015

<sup>&</sup>lt;sup>1</sup> Community control is a form of intensive, supervised custody in the community, including surveillance on weekends and holidays, administered by officers with restricted caseloads. s. 948.001(1), F.S.

<sup>&</sup>lt;sup>2</sup> Conditional release requires mandatory postrelease supervision for specified inmates. The conditions of supervision for conditional releasees are established by the Florida Commission on Offender Review. Conditional releasees are supervised by DOC probation officers. s. 947.1405, F.S.

<sup>&</sup>lt;sup>3</sup> United States Department of Justice, *Electronic Monitoring Reduces Recidivism*, NATIONAL INSTITUTE OF JUSTICE (Sept. 2011), https://www.google.com/url?sa=t&rct=j&q=&esrc=s&source=web&cd=1&ved=0CB0QFjAAahUKEwjc9O6m-NbIAhXGSiYKHfOwDPU&url=https%3A%2F%2Fwww.ncjrs.gov%2Fpdffiles1%2Fnij%2F234460.pdf&usg=AFOjCNFEOxJWIVa mllbSaotGfkGOT4SlRA&sig2=qiNkzbUrRBTZ-wZ4CaZ9Sw&bvm=bv.105814755.d.eWE (last visited Oct. 22, 2015).

<sup>&</sup>lt;sup>4</sup> Department of Corrections, Agency Analysis of 2016 House Bill 75, p. 3 (Sept. 24, 2015).

<sup>&</sup>lt;sup>5</sup> See, e.g., ss. 907.041, 947.1405, 948.101, and 948.30, F.S.

<sup>&</sup>lt;sup>6</sup> s. 948.30(2)(e), F.S.

<sup>&</sup>lt;sup>7</sup> s. 947.13, F.S.

<sup>&</sup>lt;sup>8</sup> Carson v. State, 531 So. 2d 1069 (Fla. 4th DCA 1988); Anthony v. State, 854 So. 2d 744, 747 (Fla. 2d DCA 2003).

<sup>&</sup>lt;sup>9</sup> s. 907.041(4)(c)7., F.S.

<sup>&</sup>lt;sup>10</sup> s. 948.06, F.S.; Lawson v. State, 969 So. 2d 222 (Fla. 2007); State v. Meeks, 789 So. 2d 982 (Fla. 2001).

<sup>&</sup>lt;sup>11</sup> Ch. 2005-28, Laws of Florida.

<sup>&</sup>lt;sup>12</sup> A third degree felony is punishable by up to five years in prison and a \$5,000 fine. ss. 775.082, 775.083, and 775.084, F.S.

electronic monitoring equipment pursuant to court or commission order, unless that person is:

- The owner of the equipment or an agent of the owner; and
- Performing ordinary maintenance and repairs.<sup>13</sup>

A close read of s. 948.11(7), F.S., reveals that it is not a crime under current law to *circumvent* an EMD unless the circumvention involves altering, tampering, damaging or destroying the EMD. It is also not a crime to *solicit another person* to remove, destroy, alter, tamper with, damage, or circumvent an EMD.

#### Effect of the Bill

The bill repeals s. 948.11(7), F.S., and moves its provisions into newly-created s. 843.23, F.S. This section makes it a third degree felony for a person to intentionally and without authority, remove, destroy, alter, tamper with, damage, or circumvent the operation of an EMD that is being used or worn pursuant to a court order or an order of the Commission on Offender Review.

The bill also makes it a third degree felony for a person to request or solicit another person to remove, destroy, alter, tamper with, damage, or circumvent the operation of an EMD that is being used or worn as described above.

The bill defines ""electronic monitoring device" to include any device that is used to track the location of a person.

The bill amends s. 948.11(1), F.S., to clarify that the Department of Corrections may electronically monitor offenders sentenced to community control when the court has imposed electronic monitoring as a condition of community control.

#### **B. SECTION DIRECTORY:**

Section 1. Creates s. 843.23, F.S., relating to tampering with an electronic monitoring device.

Section 2. Amends s. 948.11, F.S., relating to electronic monitoring devices.

Section 3. Provides an effective date of October 1, 2016.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

# 1. Revenues:

The bill does not appear to have an impact on state government revenues.

# 2. Expenditures:

The Criminal Justice Impact Conference met on October 28, 2015, and determined that this bill will have a positive insignificant prison bed impact on the Department (i.e., an increase of ten or fewer beds).

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

# 1. Revenues:

The bill does not appear to have an impact on local government revenues.

<sup>13</sup> s. 948.11(7), F.S.

STORAGE NAME: h0075.CRJS.DOCX

DATE: 10/28/2015

# 2. Expenditures:

The bill does not appear to have an impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

#### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill appears to be exempt from the requirements of article VII, section 18 of the Florida Constitution because it is a criminal law.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

The bill does not appear to create the need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The language of the bill appears to limit the criminal prohibition to apply strictly to an individual who is circumventing or otherwise interfering with an EMD that the same individual is ordered to use. Should a court take this interpretation of the language, it would prevent prosecution of an individual who interferes with an EMD that was court-ordered for someone else.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

**DATE**: 10/28/2015

STORAGE NAME: h0075.CRJS.DOCX

HB 75 2016

1	A bill to be entitled
2	An act relating to electronic monitoring devices;
3	creating s. 843.23, F.S.; defining the term
4	"electronic monitoring device"; prohibiting a person
5	from removing, destroying, altering, tampering with,
6	damaging, or circumventing the operation of an
7	electronic monitoring device being worn or used
8	pursuant to any court order or an order by the
9	Commission on Offender Review; prohibiting the request
10	or solicitation of a person to perform such an act;
11	providing criminal penalties; amending s. 948.11,
12	F.S.; specifying that the Department of Corrections
13	may electronically monitor an offender sentenced to
14	community control when the court has imposed
15	electronic monitoring as a condition of community
16	control; deleting a provision imposing criminal
17	penalties on persons who intentionally alter, tamper
18	with, damage, or destroy electronic monitoring
19	equipment; providing an effective date.
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21	Be It Enacted by the Legislature of the State of Florida:
22	
23	Section 1. Section 843.23, Florida Statutes, is created to
24	read:
25	843.23 Tampering with an electronic monitoring device.
26	(1) As used in this section, the term "electronic
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Page 1 of 3

HB 75 2016

monitoring device" includes any device that is used to track the 27128 location of a person. (2) It is unlawful for a person to intentionally and 29 30 without authority: 31 (a) Remove, destroy, alter, tamper with, damage, or 32 circumvent the operation of an electronic monitoring device that 33 the person is required to wear or use pursuant to any court order or pursuant to an order by the Commission on Offender 34 Review; or 35 36 (b) Request or solicit any individual to remove, destroy, 37 alter, tamper with, damage, or circumvent the operation of an 38 electronic monitoring device required to be worn or used 39 pursuant to any court order or pursuant to an order by the 40 Commission on Offender Review. (3) A person who violates this section commits a felony of 41 42 the third degree, punishable as provided in s. 775.082, s. 43 775.083, or s. 775.084. 44 Section 2. Subsections (1) and (7) of section 948.11, Florida Statutes, are amended to read: 45 46 948.11 Electronic monitoring devices. 47 (1) The Department of Corrections may, at its discretion, 48 electronically monitor an offender sentenced to community 49 control when the court has imposed electronic monitoring as a

Page 2 of 3

(7) A person who intentionally alters, tampers with,

damages, or destroys any electronic monitoring equipment

CODING: Words stricken are deletions; words underlined are additions.

condition of community control.

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HB 75 2016

pursuant to court or commission order, unless such person is the owner of the equipment, or an agent of the owner, performing ordinary maintenance and repairs, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

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Section 3. This act shall take effect October 1, 2016.

Page 3 of 3



# COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 75 (2016)

Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Criminal Justice
2	Subcommittee
3	Representative Torres offered the following:
4	
5	Amendment
6	Remove lines 33-39 and insert:
7	must be worn or used by that person or another person pursuant
8	to a court order or pursuant to an order by the Commission on
9	Offender Review; or
10	(b) Request or solicit an individual to remove, destroy,
11	alter, tamper with, damage, or circumvent the operation of an
12	electronic monitoring device required to be worn or used
13	pursuant to a court order or pursuant to an order by the

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 93 Law Enforcement Officer Body Cameras

SPONSOR(S): Jones, S.; Williams, A. and others TIED BILLS: None IDEN./SIM. BILLS: SB 418

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF	
1) Criminal Justice Subcommittee		Keegan 1	White	
2) Appropriations Committee	-	,		
3) Judiciary Committee				

#### **SUMMARY ANALYSIS**

A body camera is a portable electronic device, typically worn on the outside of a vest or a portion of clothing, which records audio and video data. Approximately one-third of local police departments throughout the nation have opted to use body cameras. Preliminary studies on the effects of using body cameras on law enforcement officers indicated a reduction of citizen complaints against officers who wore the cameras while on duty.

Similar to the national trend, only a small number of Florida law enforcement agencies have elected to use body cameras. Currently, Florida law does not require such agencies to have policies in place that govern the use of such technology.

The bill requires law enforcement agencies that permit law enforcement officers to wear body cameras to develop policies and procedures governing the proper use, maintenance, and storage of body cameras and recorded data. The policies and procedures must include:

- General guidelines for the proper use, maintenance, and storage of body cameras;
- Any limitations on which law enforcement officers are permitted to wear body cameras;
- Any limitations on law enforcement-related encounters in which law enforcement officers are permitted to wear body cameras; and
- General guidelines for the proper storage, retention, and release of audio and video data recorded by body cameras.

The bill requires law enforcement agencies to provide policies and procedures training to all personnel who use, maintain, store, or release body camera recording data, and to retain body camera recording data in compliance with s. 119.021, F.S. Agencies must perform periodic reviews of agency practices to ensure compliance with agency policies and procedures. The bill also exempts body camera recordings from the requirements of ch. 934, F.S. This allows law enforcement officers to wear body cameras during their patrol duties without having to inform each individual they make contact with that they are being recorded.

The bill may have a minimal positive impact on state and local government expenditures because the bill creates a new requirement for law enforcement agencies that use body cameras to establish policies and procedures governing body cameras, and to train personnel accordingly.

The bill is effective upon becoming a law.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# **Law Enforcement Body Cameras**

A body camera is a portable electronic device, typically worn on the outside of a vest or a portion of clothing, which records audio and video data. The Bureau of Justice Statistics published the results of a 2013 survey of local police departments in the United States<sup>1</sup> conducted by the Law Enforcement Management and Administrative Statistics (LEMAS)<sup>2</sup> Survey. As of 2013, an estimated 32 percent of local police departments<sup>3</sup> throughout the nation equip at least some of their patrol officers with body cameras.<sup>4</sup>

A limited number of studies have been conducted in the United States to determine the positive and negative effects of using body cameras on law enforcement officers. Most empirical studies in the United States have focused on the effects of using body cameras in the Rialto Police Department (California), the Mesa Police Department (Arizona), and the Orlando Police Department (Florida). While the relative lack of peer-reviewed research makes it difficult to accurately identify the benefits and drawbacks of requiring the use of body cameras, the findings of all four studies indicated a significant reduction of citizen complaints against officers who wore the cameras while on duty. He had been studied in the positive and negative and the positive and positive and the positive and positive an

More extensive studies have been conducted on the effects of using in-car cameras, commonly referred to as "dash cams," in law enforcement patrol vehicles. The International Association of Chiefs of Police (hereinafter "IACP") published findings in 2003 from an extensive study of the effects of using cameras in patrol vehicles. <sup>11</sup> The IACP study surveyed forty-seven agencies that owned a total of

STORAGE NAME: h0093.CRJS.DOCX DATE: 10/30/2015

<sup>&</sup>lt;sup>1</sup> Reaves, Brian A., Local Police Departments, 2013: Equipment and Technology, BUREAU OF JUSTICE STATISTICS, U.S. DEP'T OF JUSTICE, July, 2015, at 1-2 (available at http://www.bjs.gov/index.cfm?ty=pbdetail&iid=5321) (last visited Oct. 23, 2015).

<sup>&</sup>lt;sup>2</sup> LEMAS has been periodically collecting data on U.S. law enforcement agencies for the Bureau of Justice Statistics since 1987. BUREAU OF JUSTICE STATISTICS, *Data Collection: Law Enforcement Management and Administrative Statistics (LEMAS)*, http://www.bjs.gov/index.cfm?ty=dcdetail&iid=248 (last visited Oct. 23, 2015).

<sup>&</sup>lt;sup>3</sup> The 2013 LEMAS sample design called for responses from 2,353 local police departments and 983 other types of law enforcement agencies. The term "local police department" does not including sheriff's offices or state law enforcement agencies. Reaves, *supra* note 1, at 8; Bureau of Justice Statistics, *supra* note 2.

<sup>&</sup>lt;sup>4</sup> Reaves, supra note 1, at 3-4.

<sup>&</sup>lt;sup>5</sup> White, Michael D., *Police Officer Body-Worn Cameras: Assessing the Evidence*, Office of Community Oriented Policing Services, 2014.

<sup>&</sup>lt;sup>6</sup> Ramirez, Eugene P., A Report on Body Worn Cameras, MANNING & KASS, ELLROD, RAMIREZ, TRESTER LLP (available at https://www.google.com/url?sa=t&rct=j&q=&esrc=s&source=web&cd=5&cad=rja&uact=8&ved=0CDgQFjAEahUKEwixzY\_7s8\_I AhVDLB4KHZuIDI0&url=https%3A%2F%2Fwww.bja.gov%2Fbwc%2Fpdfs%2F14-

<sup>005</sup>\_Report\_BODY\_WORN\_CAMERAS.pdf&usg=AFQjCNGjYEMhjJb\_WKQOwPiVoN1YVR0\_pg&sig2=nybYo3pMAfVWu-MoRzExPw) (last visited Oct. 19, 2015); White, *supra* note 5.

<sup>&</sup>lt;sup>7</sup> Roy, Allyson, On-Officer Video Cameras: Examining the Effects of Police Department Policy and Assignment on Camera Use and Activation, ARIZONA STATE UNIVERSITY, 2014 (available at

http://www.google.com/url?sa=t&rct=j&q=&esrc=s&source=web&cd=1&cad=rja&uact=8&ved=0CB0QFjAAahUKEwjLkPuGts\_IAhWLLB4KHXbBAJk&url=http%3A%2F%2Furbanaillinois.us%2Fsites%2Fdefault%2Ffiles%2Fattachments%2Fofficer-video-cameras-roy.pdf&usg=AFQjCNGJ3vrpVhYmSGKuRtTrFS1MO976jA&sig2=hAkkZIYPZN6zNxhBgROLGg) (last visited Oct. 19, 2015).

<sup>&</sup>lt;sup>8</sup> Katz et al., Evaluating the Impact of Officer Worn Body Cameras in the Phoenix Police Department, Phoenix, AZ: Center for Violence Prevention & Community Safety, ARIZONA STATE UNIVERSITY, 2014.

<sup>&</sup>lt;sup>9</sup> Jennings, Lynch, & Lorie A. Fridell, Executive Summary: Evaluating the Impact of Police Officer Body-Worn Cameras: The Orlando Police Department Experience, UNIVERSITY OF SOUTH FLORIDA, 2015 (available at http://www.cityoforlando.net/police/opdusf-body-camera-study-complete/) (last visited Oct. 19, 2015).

<sup>&</sup>lt;sup>10</sup> Jennings, supra note 9, at 2-4; Katz, supra note 8, at 3; Ramirez, supra note 6, at 7; Roy, supra note 7, at 11.

<sup>11</sup> Int'l Ass'n of Chiefs of Police, The Impact of Video Evidence on Modern Policing: Research and Best Practices from the IACP Study on In-Car Cameras, INTERNATIONAL ASSOCIATION OF CHIEFS OF POLICE, 2003.

31,498 patrol vehicles and 17,500 camera systems.<sup>12</sup> The study found that the presence of a camera had a small impact on perceptions of officer safety.<sup>13</sup> Only 33 percent of the officers surveyed reported increased personal safety on patrol due to the presence of a camera, while 64 percent reported no change in officer safety.<sup>14</sup> Conversely, findings indicated that the presence of in-car cameras had a significant impact on resolving citizen complaints and internal affairs investigations.<sup>15</sup> The outcomes of citizen complaints involving incidents that were videotaped resulted in exonerations for the officers in 93 percent of recorded incidents.<sup>16</sup> The immediate supervisors of patrol officers also reported that in at least half of complaints, when the complainant learned the incident was videotaped, the complaint was subsequently withdrawn.<sup>17</sup>

Similar to the national trend, only a small number of Florida law enforcement agencies have elected to use body cameras. Out of 301 police departments in Florida, <sup>18</sup> eighteen agencies use body cameras, and another ten agencies have pilot body camera programs in place. <sup>19</sup> Florida law does not currently require agencies to have policies in place that govern the use of such technology.

# **Privacy**

Chapter 934, F.S., governs the security of various types of communications in the State, and limits the ability to intercept, monitor, and record such communications. The chapter provides for criminal penalties<sup>20</sup> and civil remedies<sup>21</sup> in circumstances where communications are intercepted unlawfully. Additionally, s. 934.03(2)(d), F.S., creates the "two party consent rule," which requires that in circumstances justifying an expectation of privacy, all parties to a communication or conversation must consent to having it recorded before it can be done so legally.<sup>22</sup> Chapter 934, F.S., provides a limited exception for law enforcement-related recordings when "such person is a party to the communication or one of the parties to the communication has given prior consent to such interception and the purpose of such interception is to obtain evidence of a criminal act."<sup>23</sup>

### **Public Records**

Chapter 119, F.S., the Public Records Act, governs the maintenance and availability of state, county, and municipal records.<sup>24</sup> While the intent of the Act is to make most records available for anyone to copy or inspect them, the public records laws in Florida exempt certain records from public view.<sup>25</sup>

During the 2015 Legislative session, SB 248 was passed and signed into law, making audio or video data recorded by a law enforcement body camera confidential and exempt. Such a body camera recording is confidential and exempt if it is taken within the interior of a private residence; within the interior of a facility that offers health care, mental health care, or social services; or in a place that a reasonable person would expect to be private. The public record exemption provides specific circumstances in which a law enforcement agency may disclose a confidential and exempt body

<sup>12</sup> Id. at 10.

 $<sup>^{13}</sup>$  *Id.* at 13.

<sup>&</sup>lt;sup>14</sup> *Id*.

 $<sup>^{15}</sup>$  *Id.* at 15.

<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>17</sup> Id

<sup>&</sup>lt;sup>18</sup> There are 262 police departments in Florida, as well as an additional thirty-nine law enforcement agencies that serve university and college campuses and airports. Email from Bernadette Howard, Government Affairs Coordinator, The Florida Police Chiefs Association, Body Cam Data (Oct. 26, 2015) (on file with the Florida House of Representatives, Criminal Justice Subcommittee).

<sup>19</sup> Id

<sup>&</sup>lt;sup>20</sup> ss. 934.04, 934.21, 934.215, 934.31, and 934.43, F.S.

<sup>&</sup>lt;sup>21</sup> s. 934.05, F.S.;

<sup>&</sup>lt;sup>22</sup> State v. Inciarrano, 473 So. 2d 1272, 1275 (Fla. 1985); State v. Walls, 356 So. 2d 294 (Fla. 1978).

<sup>&</sup>lt;sup>23</sup> s. 934.03(2)(c), F.S.

<sup>&</sup>lt;sup>24</sup> s. 119.01, F.S.

<sup>&</sup>lt;sup>25</sup> ss. 119.071-119.0713, F.S.; see also Alice P. v. Miami Daily News, Inc., 440 So. 2d 1300 (Fla. 3d DCA 1983); Patterson v. Tribune Co., 146 So. 2d 623 (Fla. 2d DCA 1962).

<sup>&</sup>lt;sup>26</sup> s. 119.071(2)(1), F.S.

<sup>&</sup>lt;sup>27</sup> s. 119.071(2)(1)2., F.S.

STORAGE NAME: h0093.CRJS.DOCX

camera recording, <sup>28</sup> and additional circumstances in which a law enforcement agency must disclose such a recording. <sup>29</sup>

There are several additional public record exemptions that may apply to law enforcement body camera recordings. One such exemption relates to criminal investigation records pursuant to s. 119.071(2)(c), F.S. This section exempts records related to active criminal intelligence information and active criminal investigations, as well as documentation of public records requests made by law enforcement agencies.<sup>30</sup> A similar exemption applies to information revealing surveillance techniques, procedures, or personnel.<sup>31</sup> Additionally, exemptions exist to protect private and personal information, such as certain personal identifying information<sup>32</sup> or victim information.<sup>33</sup> Data recorded by body cameras will have to be screened for exempt or confidential and exempt data before being released pursuant to a public record request.

The General Records Schedule, issued by the Florida Department of State, Division of Library and Information Services, establishes the requirements and timelines for agencies to maintain public records. General Records Schedule GS2 governs the records maintenance and retention requirements for law enforcement, correctional facilities, and district medical examiners. Schedule GS2 does not currently specify a retention requirement for video or audio recordings from body cameras. However, a recording from a body camera could fall under existing areas of the retention schedule, depending on what is recorded.

For example, if a body camera records a criminal incident, retention of the recording for most offenses is governed by Item # 129, Criminal Investigative Records, in the Retention Schedule, and must be retained for four anniversary years after the offense is committed.<sup>37</sup> If the recording documents a criminal incident that constitutes a capital or life felony, Item # 31, Criminal Investigative Records: Capital/Life Felony, requires that the recording be retained for one hundred anniversary years after the incident.<sup>38</sup>

#### Effect of the Bill

The bill requires law enforcement agencies that permit law enforcement officers to wear body cameras to develop policies and procedures governing the proper use, maintenance, and storage of body cameras and recorded data. The policies and procedures must include:

- General guidelines for the proper use, maintenance, and storage of body cameras;
- Any limitations on which law enforcement officers are permitted to wear body cameras;
- Any limitations on law-enforcement-related encounters in which law enforcement officers are permitted to wear body cameras; and
- General guidelines for the proper storage, retention, and release of audio and video data recorded by body cameras.

The bill requires law enforcement agencies that permit law enforcement officers to wear body cameras to provide policies and procedures training to all personnel who use, maintain, store, or release body cameras or recording data. The bill also requires law enforcement agencies to retain body camera recording data in compliance with s. 119.021, F.S., and to perform periodic reviews of agency practices to ensure compliance with the agency's policies and procedures.

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<sup>28</sup> s. 119.071(2)(1)3., F.S.
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<sup>&</sup>lt;sup>29</sup> s. 119.071(2)(l)4., F.S.

<sup>&</sup>lt;sup>30</sup> s. 119.071(2)(c). F.S.

<sup>&</sup>lt;sup>31</sup> s. 119.071(2)(d), F.S.

<sup>&</sup>lt;sup>32</sup> s. 501.171, F.S.

<sup>&</sup>lt;sup>33</sup> s. 119.071(j), F.S.

<sup>&</sup>lt;sup>34</sup> Rule 1B-24.003, F.A.C.

<sup>35</sup> Florida Dep't of State, Div. of Library & Info. Servs., GENERAL RECORDS SCHEDULE GS2 (2010).

<sup>&</sup>lt;sup>36</sup> *Id*.

<sup>&</sup>lt;sup>37</sup> *Id.* at page 7.

<sup>&</sup>lt;sup>38</sup> Id

The bill specifies that ch. 934, F.S., does not apply to body camera recordings. This allows law enforcement officers to wear body cameras during their patrol duties without having to inform each individual they make contact with that they are being recorded.

The bill also creates the following definitions:

- "Body camera" means a portable electronic recording device that is worn on a law enforcement officer's person which records audio and video data of the officer's law-enforcement-related encounters and activities:
- "Law enforcement agency" means an agency that has a primary mission of preventing and detecting crime and the enforcement of the penal, criminal, traffic, or highway laws of the state and that in furtherance of that primary mission employs law enforcement officers as defined in s. 943.10, F.S.; and
- "Law enforcement officer" has the same meaning as provided in s. 943.10. F.S.<sup>39</sup>

# **B. SECTION DIRECTORY:**

Section 1. Creates s. 943.1718, F.S., relating to body cameras; policies and procedures.

Section 2. Provides that the bill is effective upon becoming law.

# **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

# A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

This bill does not appear to have an impact on state revenues.

# 2. Expenditures:

According to 2014 Criminal Justice Agency Profile Survey, no state law enforcement agency reported using body cameras during the 2014 calendar year. If an agency chooses to use body cameras, the bill may have a minimal impact on state expenditures because the bill creates a new requirement for state law enforcement agencies that use body cameras to establish policies and procedures governing body cameras, and to train personnel accordingly.

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### 1. Revenues:

This bill does not appear to have an impact on local government revenues.

## 2. Expenditures:

The bill may have a minimal impact on local expenditures because the bill creates a new requirement for local law enforcement agencies that use body cameras to establish policies and procedures governing body cameras, and to train personnel accordingly.

<sup>&</sup>lt;sup>39</sup> Section 943.10(1), F.S., defines "law enforcement officer" to mean any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. This definition includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency. STORAGE NAME: h0093.CRJS.DOCX

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None.

D. FISCAL COMMENTS:

None.

#### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The county/municipality mandates provision of Art. VII, s. 18, of the Florida Constitution may apply because this bill requires county and municipal governments to develop policies and procedures governing the proper use, maintenance, and storage of body cameras and recorded data, and train agency personnel accordingly. This may result in an indeterminate negative fiscal impact; however, an exemption may apply if the bill results in an insignificant fiscal impact to county or municipal governments.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

This bill does not appear to create a need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

2016 HB 93

A bill to be entitled 1 2 An act relating to law enforcement officer body 3 cameras; creating s. 943.1718, F.S.; providing 4 definitions; requiring a law enforcement agency that 5 permits its law enforcement officers to wear body 6 cameras to establish policies and procedures 7 addressing the proper use, maintenance, and storage of 8 body cameras and the data recorded by body cameras; 9 requiring such policies and procedures to include 10 specified information; requiring such a law 11 enforcement agency to ensure that specified personnel 12 are trained in the law enforcement agency's policies 13 and procedures; requiring that data recorded by body 14 cameras be retained in accordance with specified 15 requirements; requiring a periodic review of agency 16 body camera practices to ensure conformity with the 17 agency's policies and procedures; exempting the 18 recordings from specified provisions relating to the 19 interception of wire, electronic, and oral 20 communications; providing an effective date.

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WHEREAS, advancements in technology allow body cameras to be affordable and practical tools for law enforcement use, and WHEREAS, body cameras can provide a valuable source of information to both law enforcement and the general public, and WHEREAS, the audio and video recording of police and

Page 1 of 4

HB 93 2016

citizen interactions allows law enforcement agencies to improve efforts to reduce crime and properly address citizen complaints, and

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WHEREAS, establishing uniform procedural requirements for the use of body cameras by law enforcement will provide consistency and reliability throughout the state, and

WHEREAS, there are currently no statewide mandatory and uniform standards or guidelines that apply to use of body cameras by law enforcement officers, NOW, THEREFORE,

37 Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 943.1718, Florida Statutes, is created to read:

- 943.1718 Body cameras; policies and procedures.-
- (1) As used in this section, the term:
- (a) "Body camera" means a portable electronic recording device that is worn on a law enforcement officer's person that records audio and video data of the officer's law-enforcement-related encounters and activities.
- (b) "Law enforcement agency" means an agency that has a primary mission of preventing and detecting crime and enforcing the penal, criminal, traffic, and motor vehicle laws of the state and in furtherance of that primary mission employs law enforcement officers as defined in s. 943.10.
  - (c) "Law enforcement officer" has the same meaning as

Page 2 of 4

HB 93 2016

53 provided in s. 943.10.

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- (2) A law enforcement agency that permits its law enforcement officers to wear body cameras shall establish policies and procedures addressing the proper use, maintenance, and storage of body cameras and the data recorded by body cameras. The policies and procedures must include:
- (a) General guidelines for the proper use, maintenance, and storage of body cameras.
- (b) Any limitations on which law enforcement officers are permitted to wear body cameras.
- (c) Any limitations on law-enforcement-related encounters and activities in which law enforcement officers are permitted to wear body cameras.
- (d) General guidelines for the proper storage, retention, and release of audio and video data recorded by body cameras.
- (3) A law enforcement agency that permits its law enforcement officers to wear body cameras shall:
- (a) Ensure that all personnel who wear, use, maintain, or store body cameras are trained in the law enforcement agency's policies and procedures concerning them.
- (b) Ensure that all personnel who use, maintain, store, or release audio or video data recorded by body cameras are trained in the law enforcement agency's policies and procedures.
- (c) Retain audio and video data recorded by body cameras in accordance with the requirements of s. 119.021, except as otherwise provided by law.

Page 3 of 4

HB 93 2016

(d)	Pe	rform	а	periodic	review	of	actual	agency	body	camera
practices	to	ensu	re	conformit	y with	the	agency	y's pol	icies	and
procedures.										

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	(4)	Cl	napter	934	does	not	apply	to bod	y came	era reco	ordi	ngs
made	by	law	enfor	ceme	nt ag	encie	s that	elect	to u	se body	cam	eras.
	Sec	ction	n 2.	This	act	shall	take	effect	upon	becomin	nor a	law.

Page 4 of 4

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 101 Violation of an Injunction for Protection

SPONSOR(S): Rodríguez, J.

TIED BILLS: None IDEN./SIM. BILLS: SB 380

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Cox Jal	<b>™</b> White <b>√</b>
2) Justice Appropriations Subcommittee			
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Victims of domestic, repeat, dating, or sexual violence, or stalking or cyberstalking may obtain an injunction for protection if certain requirements are met. An injunction is either temporary, lasting a maximum of 15 days, or final, lasting until dissolved by the court. A respondent violates the terms of an injunction for protection if the respondent willfully commits specified prohibited acts against the petitioner. The court can enforce a violation of an injunction through a civil or criminal contempt proceeding, or the state attorney may prosecute it as a first degree misdemeanor.

Currently, violating an injunction for protection is a first degree misdemeanor, regardless of how many times a person is convicted of this offense.

The bill amends ss. 741.31(4), 784.047, and 784.0487(4), F.S., increasing the penalty for third or subsequent violations of an injunction for protection to a third degree felony.

The Criminal Justice Impact Conference has not yet met to determine the fiscal impact of this bill. However, because the bill increases the penalty for third or subsequent violations of an injunction for protection from a first degree misdemeanor to a third degree felony, it will likely have a negative prison bed impact on the Department of Corrections. Because the bill reduces the number of persons subject to misdemeanor penalties for third or subsequent violations of such injunctions for protection, the bill may have a positive jail bed impact on local governments.

The bill is effective on October 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0101.CRJS.docx

## **FULL ANALYSIS**

# I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# Injunctions for Protection against Specified Acts of Violence

Domestic Violence

Any person who is the victim of domestic violence<sup>1</sup> or who reasonably believes that he or she is in imminent danger of becoming the victim of domestic violence may file a petition for an injunction for protection against domestic violence.<sup>2</sup> The sworn petition must allege the existence of domestic violence and include specific facts and circumstances upon which relief is sought.<sup>3</sup> A hearing must be set at the earliest possible time after a petition is filed and the respondent must be personally served with a copy of the petition.<sup>4</sup> At the hearing, specified injunctive relief may be granted if the court finds that the petitioner is:

- The victim of domestic violence; or
- Has reasonable cause to believe he or she is in imminent danger of becoming a victim of domestic violence.<sup>5</sup>

If it appears to the court that an immediate and present danger of domestic violence exists when the petition is filed, the court may grant a temporary injunction ex parte. From Temporary injunctions are only effective for a fixed period that cannot exceed 15 days. The hearing on the petition must be set for a date on or before the date when the temporary injunction expires.

Repeat, Dating, and Sexual Violence

Section 784.046, F.S., governs the issuance of injunctions against repeat violence, <sup>10</sup> dating violence, <sup>11</sup> and sexual violence. <sup>12</sup> This statute largely parallels the provisions discussed above regarding domestic violence injunctions.

STORAGE NAME: h0101.CRJS.docx DATE: 10/30/2015

<sup>&</sup>lt;sup>1</sup> Section 741.28, F.S., defines "domestic violence" as any assault, aggravated assault, battery, aggravated battery, sexual assault, sexual battery, stalking, aggravated stalking, kidnapping, false imprisonment, or any criminal offense resulting in physical injury or death of one family or household member by another family or household member.

<sup>&</sup>lt;sup>2</sup> s. 741.30(1), F.S.

<sup>&</sup>lt;sup>3</sup> s. 741.30(3), F.S.

<sup>&</sup>lt;sup>4</sup> s. 741.30(4), F.S.

<sup>&</sup>lt;sup>5</sup> s. 741.30(6), F.S. Either party may move the court to modify or dissolve an injunction at any time. s. 741.30(6)(c) and (10), F.S. <sup>6</sup> The court may grant such relief as it deems proper, including an injunction restraining the respondent from committing any acts of domestic violence, awarding to the petitioner the temporary exclusive use and possession of the dwelling that the parties share or excluding the respondent from the residence of the petitioner, and providing the petitioner a temporary parenting plan. s. 741.30(5), F.S.

<sup>&</sup>lt;sup>7</sup> The only evidence admissible in the ex parte hearing is verified pleadings or affidavits, unless the respondent appears at the hearing or has received reasonable notice of the hearing. s. 741.30(5)(b), F.S.

<sup>8</sup> s. 741.30(5)(c), F.S.

<sup>&</sup>lt;sup>9</sup> The court may grant a continuance of the hearing for good cause, which may include obtaining service of process. A temporary injunction must be extended, if necessary, during any period of continuance. s. 741.30(5)(c), F.S.

Section 784.046(1)(b), F.S., defines "repeat violence" to mean two incidents of violence or stalking committed by the respondent, one of which must have been within 6 months of the filing of the petition, which are directed against the petitioner or the petitioner's immediate family member. Section 784.046(1)(a), F.S., defines "violence" to mean any assault, aggravated assault, battery, aggravated battery, sexual assault, sexual battery, stalking, aggravated stalking, kidnapping, or false imprisonment, or any criminal offense resulting in physical injury or death, by a person against any other person.

<sup>&</sup>lt;sup>11</sup> Section 784.046(1)(d), F.S., defines "dating violence" to mean violence between individuals who have or have had a continuing and significant relationship of a romantic or intimate nature. Dating violence does not include violence in a casual acquaintanceship or between individuals who have only engaged in ordinary fraternization. The existence of such a relationship is determined by considering the following factors:

<sup>•</sup> A dating relationship must have existed within the past six months;

<sup>•</sup> The nature of the relationship must have been characterized by the expectation of affection or sexual involvement between the parties; and

# Stalking and Cyberstalking

Section 784.0485, F.S., governs the issuance of injunctions against stalking and cyberstalking. This statute largely parallels the provisions discussed above regarding domestic violence injunctions.

# Violation of an Injunction against Specified Acts of Violence

A respondent violates the terms of an injunction against domestic, repeat, dating, or sexual violence, or stalking or cyberstalking<sup>13</sup> if the respondent willfully:

- Refuses to vacate the dwelling that the parties share:14
- Goes to, or is within 500 feet of, the petitioner's residence, school, place of employment, or a specified place frequented regularly by the petitioner and any named family or household member:
- Commits an act of domestic, repeat, dating, or sexual violence, or stalking or cyberstalking against the petitioner;
- Commits any other violation of the injunction through an intentional unlawful threat, word, or act to do violence to the petitioner;
- Telephones, contacts, or otherwise communicates with the petitioner directly or indirectly. unless the injunction specifically allows indirect contact through a third party;
- Knowingly and intentionally comes within 100 feet of the petitioner's motor vehicle, whether or not that vehicle is occupied;
- Defaces or destroys the petitioner's personal property, including the petitioner's car; or
- Refuses to surrender firearms or ammunition if ordered to do so by the court. 15

A court can enforce a violation of an injunction for protection through civil or criminal contempt proceedings, or the state attorney may prosecute the violation as a first degree misdemeanor. 16,17

Currently, violating an injunction for protection is a first degree misdemeanor, regardless of how many times a person is convicted of this offense.

# Effect of the Bill

The bill amends ss. 741.31(4), 784.047, and 784.0487(4), F.S., making the penalty for an offense of violating an injunction for protection a third degree felony if a person has two or more prior convictions for the same offense.

The bill defines "conviction" to mean a determination of guilt that is the result of a plea or a trial, regardless of whether adjudication is withheld or a plea of nolo contendere is entered.

# **B. SECTION DIRECTORY:**

Section 1. Amends s. 741.31, F.S., relating to violation of an injunction for protection against domestic violence.

Section 2. Amends s. 784.047, F.S., relating to penalties for violating protective injunction against violators.

The persons involved in the relationship must have been involved over time and on a continuous basis during the course of the relationship.

<sup>&</sup>lt;sup>12</sup> Section 784.046(1)(c), F.S., defines "sexual violence" to mean any one incident of: sexual battery; a lewd or lascivious act committed upon or in the presence of a person younger than 16 years of age; luring or enticing a child; sexual performance by a child; or any other forcible felony wherein a sexual act is committed or attempted. For purposes of this definition, it does not matter whether criminal charges based on the incident were filed, reduced, or dismissed by the state attorney.

<sup>&</sup>lt;sup>13</sup> Sections 741.31(4)(a), 784.047, and 784.0487(4), F.S., provide that this includes foreign protection orders that are accorded full and faith credit pursuant to s. 741.315, F.S.

<sup>&</sup>lt;sup>14</sup> This provision does not apply to injunctions for protection against stalking or cyberstalking. s. 784.0487, F.S.

<sup>15</sup> ss. 741.31(4)(a), 784.047, and 784.0487, F.S.

<sup>&</sup>lt;sup>16</sup> A first degree misdemeanor is punishable by up to one year in county jail and a \$1,000 fine. ss. 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>17</sup> ss. 741.30(9), 784.046(9), and 784.0485(9), F.S.

Section 3. Amends s. 784.0487, F.S., relating to violation of an injunction for protection against stalking or cyberstalking.

Section 4. Provides an effective date of October 1, 2016.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill does not appear to have any impact on state revenues.

# 2. Expenditures:

On October 28, 2015, the Criminal Justice Impact Conference (CJIC) determined that SB 380, which is identical to this bill, will have a positive indeterminate fiscal impact on state prison beds (i.e. unquantifiable increase of prison beds).

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### 1. Revenues:

The bill does not appear to have any impact on local government revenues.

# 2. Expenditures:

Because the bill reduces the number of persons subject to misdemeanor penalties for third or subsequent violations of injunctions for protection, the bill may have a positive jail bed impact on local governments.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill appears to be exempt from the requirements of Article VII, Section 18 of the Florida Constitution because it is a criminal law.

# 2. Other:

None.

#### **B. RULE-MAKING AUTHORITY:**

The bill does not appear to create a need for rulemaking or rulemaking authority.

STORAGE NAME: h0101.CRJS.docx DATE: 10/30/2015

C. DRAFTING ISSUES OR OTHER COMMENTS: None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: h0101.CRJS.docx DATE: 10/30/2015

A bill to be entitled

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An act relating to violation of an injunction for protection; amending ss. 741.31, 784.047, and 784.0487, F.S.; providing enhanced criminal penalties for a third or subsequent violation of an injunction for protection against specified acts of violence or a foreign protection order issued under specified provisions; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (4) of section 741.31, Florida Statutes, is amended to read:

741.31 Violation of an injunction for protection against domestic violence.—

- (4)(a) A person who willfully violates an injunction for protection against domestic violence issued pursuant to s. 741.30, or a foreign protection order accorded full faith and credit pursuant to s. 741.315, by:
  - 1. Refusing to vacate the dwelling that the parties share;
- 2. Going to, or being within 500 feet of, the petitioner's residence, school, place of employment, or a specified place frequented regularly by the petitioner and any named family or household member;
- 3. Committing an act of domestic violence against the petitioner;

Page 1 of 6

4. Committing any other violation of the injunction through an intentional unlawful threat, word, or act to do violence to the petitioner;

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- 5. Telephoning, contacting, or otherwise communicating with the petitioner directly or indirectly, unless the injunction specifically allows indirect contact through a third party;
- 6. Knowingly and intentionally coming within 100 feet of the petitioner's motor vehicle, whether or not that vehicle is occupied;
- 7. Defacing or destroying the petitioner's personal property, including the petitioner's motor vehicle; or
- 8. Refusing to surrender firearms or ammunition if ordered to do so by the court

commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083, except as provided in paragraph (c).

- (b)1. It is a violation of s. 790.233, and a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083, for a person to violate a final injunction for protection against domestic violence by having in his or her care, custody, possession, or control any firearm or ammunition.
- 2. It is the intent of the Legislature that the disabilities regarding possession of firearms and ammunition are consistent with federal law. Accordingly, this paragraph shall

Page 2 of 6

not apply to a state or local officer as defined in s. 943.10(14), holding an active certification, who receives or possesses a firearm or ammunition for use in performing official duties on behalf of the officer's employing agency, unless otherwise prohibited by the employing agency.

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- (c) A person who has two or more prior convictions for violation of an injunction and who commits any third or subsequent violation commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. For purposes of this paragraph, the term "conviction" means a determination of guilt that is the result of a plea or a trial, regardless of whether adjudication is withheld or a plea of nolo contendere is entered.
- Section 2. Section 784.047, Florida Statutes, is amended to read:
- $784.047\,$  Penalties for violating protective injunction against violators.—
- (1) A person who willfully violates an injunction for protection against repeat violence, sexual violence, or dating violence, issued pursuant to s. 784.046, or a foreign protection order accorded full faith and credit pursuant to s. 741.315 by:
- $\underline{\text{(a)}}$  (1) Refusing to vacate the dwelling that the parties share;
- (b)(2) Going to, or being within 500 feet of, the petitioner's residence, school, place of employment, or a specified place frequented regularly by the petitioner and any

Page 3 of 6

79	named family or household member;
80	(c)(3) Committing an act of repeat violence, sexual
81	violence, or dating violence against the petitioner;
82	$\frac{(d)}{(4)}$ Committing any other violation of the injunction
83	through an intentional unlawful threat, word, or act to do
84	violence to the petitioner;
85	(e) (5) Telephoning, contacting, or otherwise communicating
86	with the petitioner directly or indirectly, unless the
87	injunction specifically allows indirect contact through a third
88	party;
89	$\frac{(f)}{(6)}$ Knowingly and intentionally coming within 100 feet
90	of the petitioner's motor vehicle, whether or not that vehicle
91	is occupied;
92	$\underline{(g)}$ (7) Defacing or destroying the petitioner's personal
93	property, including the petitioner's motor vehicle; or
94	$\underline{\text{(h)}}$ Refusing to surrender firearms or ammunition if
95	ordered to do so by the court,
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97	commits a misdemeanor of the first degree, punishable as
98	provided in s. 775.082 or s. 775.083, except as provided in
99	subsection (2).
100	(2) A person who has two or more prior convictions for
101	violation of an injunction and who commits any third or
102	subsequent violation commits a felony of the third degree,
103	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
104	For purposes of this subsection, the term "conviction" means a

Page 4 of 6

CODING: Words  $\underline{\text{stricken}}$  are deletions; words  $\underline{\text{underlined}}$  are additions.

TOD	determination of guilt that is the result of a plea or a trial,
106	regardless of whether adjudication is withheld or a plea of nolo
107	contendere is entered.
108	Section 3. Subsection (4) of section 784.0487, Florida
109	Statutes, is amended to read:
110	784.0487 Violation of an injunction for protection against
111	stalking or cyberstalking.—
112	(4) $\underline{(a)}$ A person who willfully violates an injunction for
113	protection against stalking or cyberstalking issued pursuant to
114	s. 784.0485, or a foreign protection order accorded full faith
115	and credit pursuant to s. 741.315, by:
116	$\frac{1.(a)}{a}$ Going to, or being within 500 feet of, the
117	petitioner's residence, school, place of employment, or a
118	specified place frequented regularly by the petitioner and any
119	named family members or individuals closely associated with the
120	petitioner;
121	2.(b) Committing an act of stalking against the
122	petitioner;
123	3.(e) Committing any other violation of the injunction
124	through an intentional unlawful threat, word, or act to do
125	violence to the petitioner;
126	4.(d) Telephoning, contacting, or otherwise communicating
127	with the petitioner, directly or indirectly, unless the
128	injunction specifically allows indirect contact through a third
129	party;
130	5.(e) Knowingly and intentionally coming within 100 feet

Page 5 of 6

131	of the petitioner's motor vehicle, whether or not that vehicle
132	is occupied;
133	6.(f) Defacing or destroying the petitioner's personal
134	property, including the petitioner's motor vehicle; or
135	$\frac{7.(g)}{}$ Refusing to surrender firearms or ammunition if
136	ordered to do so by the court,
137	
138	commits a misdemeanor of the first degree, punishable as
139	provided in s. 775.082 or s. 775.083, except as provided in
140	paragraph (b).
141	(b) A person who has two or more prior convictions for
142	violation of an injunction and who commits any third or
143	subsequent violation commits a felony of the third degree,
144	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
145	For purposes of this paragraph, the term "conviction" means a
146	determination of guilt that is the result of a plea or a trial,
147	regardless of whether adjudication is withheld or a plea of nolo
148	contendere is entered.
149	Section 4. This act shall take effect October 1, 2016.

Page 6 of 6



Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Criminal Justice
2	Subcommittee
3	Representative Rodríguez, J. offered the following:
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5	Amendment (with title amendment)
6	Between lines 148 and 149, insert:
7	Section 4. For the purpose of incorporating the amendment
8	made by this act to section 741.31, Florida Statutes, in
9	references thereto, subsection (9) of section 741.30, Florida
10	Statutes, is reenacted to read:
11	741.30 Domestic violence; injunction; powers and duties of
12	court and clerk; petition; notice and hearing; temporary
13	injunction; issuance of injunction; statewide verification
14	system; enforcement; public records exemption
15	(9)(a) The court may enforce a violation of an injunction

527689 - h0101 - line 148.docx

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Published On: 11/3/2015 3:45:55 PM

for protection against domestic violence through a civil or

criminal contempt proceeding, or the state attorney may



Amendment No. 1

prosecute it as a criminal violation under s. 741.31. The court may enforce the respondent's compliance with the injunction through any appropriate civil and criminal remedies, including, but not limited to, a monetary assessment or a fine. The clerk of the court shall collect and receive such assessments or fines. On a monthly basis, the clerk shall transfer the moneys collected pursuant to this paragraph to the State Treasury for deposit in the Domestic Violence Trust Fund established in s. 741.01.

(b) If the respondent is arrested by a law enforcement officer under s. 901.15(6) or for a violation of s. 741.31, the respondent shall be held in custody until brought before the court as expeditiously as possible for the purpose of enforcing the injunction and for admittance to bail in accordance with chapter 903 and the applicable rules of criminal procedure, pending a hearing.

Section 5. For the purpose of incorporating the amendment made by this act to sections 741.31, 784.047, and 784.0487, Florida Statutes, in references thereto, subsection (2) of section 741.315, Florida Statutes, is reenacted to read:

741.315 Recognition of foreign protection orders.-

(2) Pursuant to 18 U.S.C. s. 2265, an injunction for protection against domestic violence issued by a court of a foreign state must be accorded full faith and credit by the courts of this state and enforced by a law enforcement agency as if it were the order of a Florida court issued under s. 741.30,

527689 - h0101 - line 148.docx



Amendment No. 1

 s. 741.31, s. 784.046, s. 784.047, s. 784.0485, or s. 784.0487, and provided that the court had jurisdiction over the parties and the matter and that reasonable notice and opportunity to be heard was given to the person against whom the order is sought sufficient to protect that person's right to due process. Ex parte foreign injunctions for protection are not eligible for enforcement under this section unless notice and opportunity to be heard have been provided within the time required by the foreign state or tribal law, and in any event within a reasonable time after the order is issued, sufficient to protect the respondent's due process rights.

Section 6. For the purpose of incorporating the amendment made by this act to section 784.0487, Florida Statutes, in references thereto, subsection (9) of section 784.0485, Florida Statutes, is reenacted to read:

784.0485 Stalking; injunction; powers and duties of court and clerk; petition; notice and hearing; temporary injunction; issuance of injunction; statewide verification system; enforcement.—

(9)(a) The court may enforce a violation of an injunction for protection against stalking through a civil or criminal contempt proceeding, or the state attorney may prosecute it as a criminal violation under s. 784.0487. Any assessments or fines ordered by the court enforcing such an injunction shall be collected by the clerk of the court and transferred on a monthly

527689 - h0101 - line 148.docx



Amendment No. 1

basis to the State Treasury for deposit into the Domestic Violence Trust Fund.

(b) If the respondent is arrested by a law enforcement officer under s. 901.15(6) or for a violation of s. 784.0487, the respondent shall be held in custody until brought before the court as expeditiously as possible for the purpose of enforcing the injunction and for admittance to bail in accordance with chapter 903 and the applicable rules of criminal procedure, pending a hearing.

Section 7. For the purpose of incorporating the amendment made by this act to sections 741.31 and 784.047, Florida Statutes, in references thereto, subsections (6) and (7) of section 901.15, Florida Statutes, are reenacted to read:

- 901.15 When arrest by officer without warrant is lawful.—A law enforcement officer may arrest a person without a warrant when:
- (6) There is probable cause to believe that the person has committed a criminal act according to s. 790.233 or according to s. 741.31 or s. 784.047 which violates an injunction for protection entered pursuant to s. 741.30 or s. 784.046, or a foreign protection order accorded full faith and credit pursuant to s. 741.315, over the objection of the petitioner, if necessary.
- (7) There is probable cause to believe that the person has committed an act of domestic violence, as defined in s. 741.28, or dating violence, as provided in s. 784.046. The decision to

527689 - h0101 - line 148.docx



Amendment No. 1

arrest shall not require consent of the victim or consideration of the relationship of the parties. It is the public policy of this state to strongly discourage arrest and charges of both parties for domestic violence or dating violence on each other and to encourage training of law enforcement and prosecutors in these areas. A law enforcement officer who acts in good faith and exercises due care in making an arrest under this subsection, under s. 741.31(4) or s. 784.047, or pursuant to a foreign order of protection accorded full faith and credit pursuant to s. 741.315, is immune from civil liability that otherwise might result by reason of his or her action.

#### TITLE AMENDMENT

Remove line 8 and insert:

provisions; reenacting s. 741.30(9), F.S., relating to injunctions for protection against domestic violence, to incorporate the amendment made by the act to s. 741.31, F.S., in references thereto; reenacting s. 741.315(2), F.S., relating to recognition of foreign protection orders, to incorporate the amendments made by the act to ss. 741.31, 784.047, and 784.0487, F.S., in references thereto; reenacting s. 784.0485(9), F.S., relating to injunctions for protection against stalking, to incorporate the amendment made by the act to s. 784.0487, F.S., in references thereto; reenacting s. 901.15(6) and (7), F.S., relating to when arrest by an officer without warrant is lawful,

527689 - h0101 - line 148.docx



### Amendment No. 1

121	to	incorporate	the	amendment	made	by	the	act	to	ss.	741.31	and
	l	-				-						

- 122 784.047, F.S., in references thereto; providing an effective
- 123 date.

527689 - h0101 - line 148.docx

Published On: 11/3/2015 3:45:55 PM

Page 6 of 6

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 105

Offenses Involving Electronic Benefits Transfer Cards

SPONSOR(S): Smith

TIED BILLS: None IDEN./SIM. BILLS: CS/SB 218

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		White	White N
2) Justice Appropriations Subcommittee			
3) Judiciary Committee			

#### **SUMMARY ANALYSIS**

Currently, s. 414.39(2), F.S., in relevant part, makes it a criminal offense for a person to knowingly use. transfer, acquire, traffic, alter, forge, or possess, in any manner not authorized by law, a food assistance identification card or an authorization, including an electronic authorization, for the expenditure of food assistance benefits. The subsection also specifies that it is a crime for a person to attempt to commit, or to aid or abet another person in the commission of, the aforementioned acts. Depending on the value of the public assistance wrongfully received, retained, misappropriated, sought, or used, these criminal offenses range from a first degree misdemeanor to a first degree felony.

Florida law does not currently describe acts that are included in the term "traffic" as used in s. 414.39(2). F.S. The bill adds language providing that the following acts are included in the term "traffics":

- Buying, selling, stealing, or otherwise effecting an exchange of food assistance benefits for cash or consideration other than eligible food, either directly, indirectly, in complicity or collusion with others, or acting alone. Attempting to do such acts is also included in the term.
- Exchanging firearms, ammunition, explosives, or controlled substances for food assistance benefits.
- Purchasing with food assistance benefits a product with the intent of obtaining cash or consideration other than eligible food by reselling the product, and subsequently intentionally reselling the product purchased with food assistance benefits in exchange for cash or consideration other than eligible food.
- Intentionally purchasing products originally purchased with food assistance benefits in exchange for cash or consideration other than eligible food.

The bill also specifically prohibits an individual from possessing two or more electronic benefit access cards issued to other persons and attempting to sell or selling one or more of the cards. This offense is punished under the bill as a third degree felony and requires a violator to complete six months of community service with a nonprofit entity that services the community with food distribution for the needy.

The bill may have a positive prison and jail bed impact (i.e., may increase the need for prison and jail beds). Please see "Fiscal Impact on State Government" and "Fiscal Impact on Local Governments," infra.

The bill takes effect October 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0105a.CRJS

**DATE: 11/3/2015** 

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Food Assistance Benefits**

Food assistance benefits, formerly referred to as food stamps, are provided through the federal Supplemental Nutrition Assistance Program (SNAP).<sup>1</sup> These benefits are disbursed to recipients on a monthly basis primarily through an electronic benefits transfer (EBT) to a debit card that may be accessed using a personal identification number (PIN), although, in some cases, manual benefits vouchers may be used, e.g., when electronic systems are not working.<sup>2</sup> In Florida, the EBT debit card is referred to as the EBT Access card.<sup>3</sup> Benefits that are not used in one month carry over to the following month.<sup>4</sup>

Purchases with food assistance benefits must be made at retailers who have been approved by the United States (U.S.) Department of Agriculture.<sup>5</sup> Florida law specifically prohibits use or acceptance of food assistance benefits at adult entertainment establishments, casinos, and gambling and gaming facilities.<sup>6</sup> The benefits:

- May be used to buy breads cereals, fruits, vegetables, meats, fish, poultry, dairy products, and seeds and plants to grow and produce food for a household to eat.
- May not be used to buy beer, wine, liquor, cigarettes, tobacco, pet food, soaps, paper products, household supplies, vitamins, medicines, food that will be eaten in the store, or hot food.<sup>7</sup>

As of July 2015, 45,480,644 persons from 22,419,259 households were receiving food assistance benefits nationwide. Of those totals, 3,650,705 persons from 2,013,221 households were Florida residents (19.4 percent of this state's population).<sup>8</sup> For federal Fiscal Year 2014, the average monthly benefit per Florida resident was \$129.33 and per Florida household was \$237.45.<sup>9</sup> A total of \$5.47 billion in food assistance benefits were was distributed in Florida during federal Fiscal Year 2014.<sup>10</sup>

STORAGE NAME: h0105a.CRJS DATE: 11/3/2015

<sup>&</sup>lt;sup>1</sup> 7 C.F.R. § 271.1 (2015).

<sup>&</sup>lt;sup>2</sup> U.S. Department of Agriculture, Food and Nutrition Service, Supplemental Nutrition Assistance Program: Your Benefits, <a href="http://www.fns.usda.gov/snap/mobile/benefits/how-to-use-ebt-card.html">http://www.fns.usda.gov/snap/mobile/benefits/how-to-use-ebt-card.html</a> (last visited November 1, 2015); Conference call with staff of the Division of Public Assistance Fraud, Department of Financial Services (October 30, 2015).

<sup>&</sup>lt;sup>3</sup> Florida Department of Children and Families, *Welcome to EBT*, http://www.myflfamilies.com/service-programs/access-florida-food-medical-assistance-cash/welcome-ebt (last visited on November 1, 2015).

<sup>&</sup>lt;sup>4</sup> U.S. Department of Agriculture, Food and Nutrition Service, *Supplemental Nutrition Assistance Program Retail Merchants*, http://www.fns.usda.gov/snap/mobile/benefits/what-can-i-buy.html (last visited November 1, 2015).

<sup>&</sup>lt;sup>5</sup> U.S. Department of Agriculture, Food and Nutrition Service, Supplemental Nutrition Assistance Program: Your Benefits, <a href="http://www.fns.usda.gov/snap/retailers-0">http://www.fns.usda.gov/snap/retailers-0</a> (last visited November 1, 2015).

<sup>&</sup>lt;sup>6</sup> s. 402.82, F.S.

<sup>&</sup>lt;sup>7</sup> Florida Department of Children and Families, *Food Assistance Program Fact Sheet*, https://www.dcf.state.fl.us/programs/access/docs/fafactsheet.pdf (last visited November 1, 2015).

<sup>&</sup>lt;sup>8</sup> U.S. Department of Agriculture, Food and Nutrition Service, Supplemental Nutrition Assistance Program: Number of Persons Participating, http://www.fns.usda.gov/sites/default/files/pd/29SNAPcurrPP.pdf (last visited November 1, 2015); U.S. Department of Agriculture, Food and Nutrition Service, Supplemental Nutrition Assistance Program: Number of Households Participating, <a href="http://www.fns.usda.gov/sites/default/files/pd/30SNAPcurrHH.pdf">http://www.fns.usda.gov/sites/default/files/pd/30SNAPcurrHH.pdf</a> (last visited November 1, 2015); Food Research and Action Center, Supplemental Nutrition Assistance Program: Share of Population Participating <a href="http://frac.org/wp-content/uploads/2011/01/snapdata2015\_jul.pdf">http://frac.org/wp-content/uploads/2011/01/snapdata2015\_jul.pdf</a> (last visited November 1, 2015).

<sup>&</sup>lt;sup>9</sup> U.S. Department of Agriculture, Food and Nutrition Service, Supplemental Nutrition Assistance Program: Average Monthly Benefit per Person, <a href="http://www.fns.usda.gov/sites/default/files/pd/18SNAPavg\$PP.pdf">http://www.fns.usda.gov/sites/default/files/pd/18SNAPavg\$PP.pdf</a> (last visited November 1, 2015); and U.S. Department of Agriculture, Food and Nutrition Service, Supplemental Nutrition Assistance Program: Average Monthly Benefit per Household, <a href="http://www.fns.usda.gov/sites/default/files/pd/19SNAPavg\$HH.pdf">http://www.fns.usda.gov/sites/default/files/pd/19SNAPavg\$HH.pdf</a> (last visited November 1, 2015).

<sup>&</sup>lt;sup>10</sup> U.S. Department of Agriculture, Food and Nutrition Service, Supplemental Nutrition Assistance Program: Benefits, http://www.fns.usda.gov/pd/supplemental-nutrition-assistance-program-snap (last visited November 1, 2015).

#### **Public Assistance Fraud Offenses**

Offenses constituting public assistance<sup>11</sup> fraud are set forth in s. 414.39, F.S, which, in relevant part, specifies that a person commits a crime if he or she knowingly uses, transfers, acquires, *traffics*, alters, forges, or possesses in any manner not authorized by law:

- A food assistance identification card;
- An authorization, including, but not limited to, an electronic authorization, for the expenditure of food assistance benefits;
- · A certificate of eligibility for medical services; or
- A Medicaid identification card. 12

Additionally, the statute specifies that it is a crime for a person to attempt to commit, or to aid or abet another person in the commission of, the aforementioned acts.<sup>13</sup>

Section 414.39(5), F.S., establishes the criminal penalties that apply to the above-described offenses and specifies that if the public assistance or identification wrongfully received, retained, misappropriated, sought, or used is:

- Less than an aggregate value of \$200 in any 12 consecutive months, such person commits a misdemeanor of the first degree.<sup>14</sup>
- Of an aggregate value of \$200 or more, but less than \$20,000 in any 12 consecutive months, such person commits a felony of the third degree.<sup>15</sup>
- Of an aggregate value of \$20,000 or more, but less than \$100,000 in any 12 consecutive months, such person commits a felony of the second degree.<sup>16</sup>
- Of an aggregate value of \$100,000 or more in any 12 consecutive months, such person commits a felony of the first degree.<sup>17, 18</sup>

Currently, the term "traffic" is not defined by Florida's public assistance fraud statute. In February 2013, the U.S. Department of Agriculture adopted the following definition of trafficking for federal purposes of SNAP:

### Trafficking means:

- (1) The buying, selling, stealing, or otherwise effecting an exchange of SNAP benefits issued and accessed via Electronic Benefit Transfer (EBT) cards, card numbers and personal identification numbers (PINs), or by manual voucher and signature, for cash or consideration other than eligible food, either directly, indirectly, in complicity or collusion with others, or acting alone;
- (2) The exchange of firearms, ammunition, explosives, or controlled substances, as defined in section 802 of title 21, United States Code, for SNAP benefits;
- (3) Purchasing a product with SNAP benefits that has a container requiring a return deposit with the intent of obtaining cash by discarding the product and

STORAGE NAME: h0105a.CRJS DATE: 11/3/2015

<sup>&</sup>lt;sup>11</sup> Section 414.0252(10), F.S., defines "public assistance" to mean "benefits paid on the basis of the temporary cash assistance, food assistance, Medicaid, or optional state supplementation program."

<sup>&</sup>lt;sup>12</sup> s. 414.39(2), F.S.

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> A first degree misdemeanor is punishable by up to one year in county jail and a \$1,000 fine. ss. 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>15</sup> A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. ss. 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>16</sup> A second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine. Sections 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>17</sup> A first degree felony is punishable by up to 30 years imprisonment and a \$10,000 fine. Sections 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>18</sup> Section 414.39(5)(e), F.S., states, "As used in this subsection, the value of a food assistance authorization benefit is the cash or exchange value unlawfully obtained by the fraudulent act committed in violation of this section."

returning the container for the deposit amount, intentionally discarding the product, and intentionally returning the container for the deposit amount;

- (4) Purchasing a product with SNAP benefits with the intent of obtaining cash or consideration other than eligible food by reselling the product, and subsequently intentionally reselling the product purchased with SNAP benefits in exchange for cash or consideration other than eligible food; or
- (5) Intentionally purchasing products originally purchased with SNAP benefits in exchange for cash or consideration other than eligible food.
- (6) Attempting to buy, sell, steal, or otherwise affect an exchange of SNAP benefits issued and accessed via Electronic Benefit Transfer (EBT) cards, card numbers and personal identification numbers (PINs), or by manual voucher and signatures, for cash or consideration other than eligible food, either directly, indirectly, in complicity or collusion with others, or acting alone.<sup>19</sup>

### **Investigations of Public Assistance Fraud**

The Division of Public Assistance Fraud within the Department of Financial Services (DFS) is authorized to investigate public assistance fraud in Florida.<sup>20</sup> These investigations have found a wide variety of methods used to commit such fraud:

- Applicants may make misrepresentations on their benefit applications, e.g., not reporting or under-reporting income.
- Recipients may fail to report a change in circumstances, e.g., failing to report a change in household composition or income.<sup>21</sup>
- Recipients or others in possession of the food assistance benefits may sell the benefits for
  cash or other consideration usually valued at some amount less than the value of the benefits,
  to retailers who then misrepresent that the benefits were used to purchase food at the store in
  order to obtain the full value of the benefit from the federal government or who use the benefits
  to purchase food to stock the store's shelves. According to a recent news report, store clerks in
  Jacksonville have used this method of fraud to receive tens of thousands of dollars in profit per
  month per store.<sup>22</sup>
- Recipients may purchase food with their benefits at a low-priced shopping club and resell the food to others for consumption or to retailers who resell the food at a higher price.<sup>23</sup>

#### **Effect of Bill**

The bill amends s. 414.39(2), F.S., to specify acts that are included in the term "traffics" for purposes of the subsection's prohibitions against trafficking in food assistance benefits. The bill specifies that "traffics" includes:

Buying, selling, stealing, or otherwise effecting an exchange of food assistance benefits issued and
accessed via EBT cards, card numbers and PINs, or by manual voucher and signature, for cash or
consideration other than eligible food, either directly, indirectly, in complicity or collusion with others,
or acting alone;

STORAGE NAME: h0105a.CRJS

**DATE: 11/3/2015** 

<sup>&</sup>lt;sup>19</sup> 7 C.F.R. § 271.2 (2015).

<sup>&</sup>lt;sup>20</sup> Section 414.411, F.S.

<sup>&</sup>lt;sup>21</sup> Requirements for the reporting of changes in circumstances are set forth in 7 C.F.R. 273.12(2015).

<sup>&</sup>lt;sup>22</sup> Jennifer Waugh, *EBT Fraud Steals Millions in Taxpayer Dollars*, News 4 Jax (November 20, 2014), <a href="http://www.news4jax.com/news/ebt-fraud-steals-millions-in-taxpayer-dollars/29640166">http://www.news4jax.com/news/ebt-fraud-steals-millions-in-taxpayer-dollars/29640166</a>.

<sup>&</sup>lt;sup>23</sup> U.S. Department of Agriculture, Food and Nutrition Service, *What is SNAP Fraud?*, <a href="http://www.fns.usda.gov/fraud/what-snap-fraud">http://www.fns.usda.gov/fraud/what-snap-fraud</a> (last visited November 1, 2015); Conference call with staff of the Division of Public Assistance Fraud, Department of Financial Services (October 30, 2015).

- Exchanging firearms, ammunition, explosives, or controlled substances, as defined in s. 893.02, for food assistance benefits:
- Purchasing with food assistance benefits a product with the intent of obtaining cash or consideration other than eligible food by reselling the product, and subsequently intentionally reselling the product purchased with food assistance benefits in exchange for cash or consideration other than eligible food;
- Intentionally purchasing products originally purchased with food assistance benefits in exchange for cash or consideration other than eligible food; or
- Attempting to buy, sell, steal, or otherwise effect an exchange of food assistance benefits issued and accessed via EBT cards, card numbers and PINs, or by manual voucher and signatures, for cash or consideration other than eligible food, either directly, indirectly, in complicity or collusion with others, or acting alone.

These acts are substantively the same as acts described in the federal definition of "trafficking" in 7 C.F.R. s. 271.2.

The bill also specifically prohibits an individual from possessing two or more EBT cards issued to other persons and attempting to sell or selling one or more of the cards. This offense is punished under the bill as a third degree felony and requires a violator to complete six months of community service with a nonprofit entity that services the community with food distribution for the needy.

#### **B. SECTION DIRECTORY:**

Section 1. Amends s. 414.39, F.S., relating to fraud.

Section 2. Provides that the bill takes effect October 1, 2016.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill does not appear to have any impact on state revenues.

#### 2. Expenditures:

The Criminal Justice Impact Conference met on October 28, 2015, and determined that this bill, due to its creation of a 3<sup>rd</sup> felony offense relating to the possession of two of more EBT cards, will have a positive indeterminate prison bed impact on the Department of Corrections (i.e., the bill will increase the number of prison beds needed by an indeterminate number).

The bill may also have a positive prison bed impact if its description of acts that constitute "trafficking" results in greater arrests and convictions for felony public assistance fraud.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

### 2. Expenditures:

The bill could have a positive jail bed impact on local governments if its description of acts that constitute "trafficking" results in greater arrests and convictions for felony public assistance fraud.

**DATE:** 11/3/2015

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill appears to be exempt from the requirements of Article VII, Section 18 of the Florida Constitution because it is a criminal law.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

The bill does not appear to create the need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill's title is "[a]n act relating to offenses involving electronic benefits transfers"; however, the bill's language in s. 414.399(2)(b), F.S., also contemplates the fact that benefits are sometimes manually exchanged. It may be desirable to broaden the bill's title to specify "[a]n act relating to public assistance fraud."

In s. 414.39(2)(b)1.b., F.S., the bill indicates that one method of prohibited trafficking is "[e]xchanging firearms, ammunition, explosives, or controlled substances, as defined in s. 893.02, for food assistance benefits." Such exchange, however, is also prohibited in s. 414.39(2)(b)1.a., F.S., which broadly prohibits the exchange of cash or "consideration" other than eligible food for food assistance benefits. To avoid any construction of the law by a court which would limit the types of "consideration" prohibited to firearms, ammunition, explosives, or controlled substances, based on the rule of statutory construction stating that the more specific statute controls, it may be desirable to delete s. 414.39(2)(b)1.b., F.S., from the bill.

In s. 414.39(2)(b)1.c., F.S., the bill provides that a method of prohibited trafficking is,"[p]urchasing with food assistance benefits a product with the intent of obtaining cash or consideration other than eligible food by reselling the product, and subsequently intentionally reselling the product purchased with food assistance benefits in exchange for cash or consideration other than eligible food." In many cases, it will be difficult, if not impossible, for investigators to acquire evidence of the purchaser's intent at the time of the purchase. If the bill's intent is to proscribe the reselling of such products then merely proscribing only such intentional resale will accomplish that intent. This is the approach taken by Wisconsin in its statute that adopts a description of trafficking which is similar to that adopted in the Code of Federal Regulations and which states in relevant part, "(dm) "Traffic food stamp program benefits" means to do any of the following: \*\*\* 5. Purchase, for cash or other consideration that is not food, food that was previously purchased from a supplier using food stamp program benefits."<sup>24</sup>

In s. 414.39(2)(b)2., F.S., the bill provides that a method of prohibited trafficking is "attempting" to do the acts proscribed by s. 414.39(b)1.a., F.S. Attempted trafficking, however, is already proscribed by s.

PAGE: 6

 $<sup>^{24}</sup>$  WI STATUTES ANNOTATED 946.92(1)(dm)5. STORAGE NAME: h0105a.CRJS

414.39(2)(b), F.S., in current law, which is redesignated as s. 414.39(2)(a)2., F.S., by the bill. To avoid conflict and the potential for a court to limit an attempt offenses to those acts proscribed by s. 414.39(2)(b)1.a., F.S., it may be desirable to delete s. 414.39(2)(b)2., F.S., from the bill.

### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: h0105a.CRJS DATE: 11/3/2015

HB 105 2016

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A bill to be entitled
 1
 2
         An act relating to offenses involving electronic
 3
         benefits transfer cards; amending s. 414.39, F.S.;
         specifying acts that constitute trafficking in food
 4
 5
         assistance benefits cards and are subject to criminal
 6
         penalties; prohibiting specified acts relating to
 7
         sales or offers of sale of electronic benefits
         transfer cards; providing criminal penalties;
 8
         providing an effective date.
 9
10
11
    Be It Enacted by the Legislature of the State of Florida:
12
13
         Section 1. Subsection (2) of section 414.39, Florida
14
    Statutes, is amended to read:
15
         414.39 Fraud.-
          (2) (a) Any person who knowingly:
16
         1. (a) Uses, transfers, acquires, traffics, alters, forges,
17
18
    or possesses;
19
         2. (b) Attempts to use, transfer, acquire, traffic, alter,
20
    forge, or possess; or
21
         3.<del>(c)</del> Aids and abets another person in the use, transfer,
22
    acquisition, traffic, alteration, forgery, or possession of,
23
24
    a food assistance identification card, an authorization,
25
    including, but not limited to, an electronic authorization, for
26
    the expenditure of food assistance benefits, a certificate of
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Page 1 of 3

HB 105 2016

eligibility for medical services, or a Medicaid identification card in any manner not authorized by law commits a crime and shall be punished as provided in subsection (5).

- (b) 1. For purposes of this subsection, the term "traffics" includes:
- a. Buying, selling, stealing, or otherwise effecting an exchange of food assistance benefits issued and accessed via electronic benefits transfer (EBT) cards, card numbers and personal identification numbers (PINs), or by manual voucher and signature, for cash or consideration other than eligible food, either directly, indirectly, in complicity or collusion with others, or acting alone;
- b. Exchanging firearms, ammunition, explosives, or controlled substances, as defined in s. 893.02, for food assistance benefits;
- c. Purchasing with food assistance benefits a product with the intent of obtaining cash or consideration other than eligible food by reselling the product, and subsequently intentionally reselling the product purchased with food assistance benefits in exchange for cash or consideration other than eligible food; or
- d. Intentionally purchasing products originally purchased with food assistance benefits in exchange for cash or consideration other than eligible food.
- 2. Attempting to buy, sell, steal, or otherwise effect an exchange of food assistance benefits issued and accessed via EBT

Page 2 of 3

HB 105 2016

cards,	card	numbe	ers	and	PINs,	or	by	man	ual	vou	che	r a	<u>nd</u>		
signat	ures,	for c	cash	or	consi	der	atio	on o	ther	th	an	eli	gibl	.е	food,
either	dire	ctly,	ind	irec	ctly,	in	comp	olic	ity	or	col	lus	ion	wi	<u>th</u>
others, or acting alone.															

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(c) An individual who has possession of two or more EBT cards issued to other persons and who attempts to sell or sells one or more of these cards commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084 and a mandatory sentence of 6 months of community service with a nonprofit entity that services the community with food distribution for the needy.

Section 2. This act shall take effect October 1, 2016.

Page 3 of 3



## COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 105 (2016)

Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Criminal Justice
2	Subcommittee
3	Representative Smith offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 30-63 and insert:
7	(b) For purposes of this subsection, the term "traffic," as
8	it relates to food assistance benefits, includes:
9	1. Buying, selling, stealing, or otherwise effecting an
10	exchange of food assistance benefits for cash or consideration
11	other than eligible food, either directly, indirectly, in
12	complicity or collusion with others, or acting alone;
13	2. Intentionally reselling a product purchased with food
14	assistance benefits in exchange for cash or consideration other
15	than eligible food; or
16	3. Intentionally purchasing a product originally purchased
17	with food assistance benefits using cash or consideration other

269589 - h0105 - line 30.docx

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Amendment No. 1

18 than eligible food.

(c)1. Notwithstanding subsection (5), a person who knowingly possesses in any manner not authorized by law two or more electronic benefit transfer cards for food assistance benefits which are issued to other persons and who sells or attempts to sell one or more of such cards commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. Each electronic benefit transfer card possessed, sold, or attempted to be sold in violation of this subparagraph constitutes a separate offense.

2. A person who commits a violation of subparagraph 1.
shall be ordered by the court to serve at least 40 hours of
community service. If the court determines that the community
service can be performed at a nonprofit entity that provides the
community with food services for the needy, the court shall
order that the community service be performed at such an entity.

Section 2. Paragraph (a) of subsection (3) of section 414.39, Florida Statutes, is amended to read:

921.0022 Criminal Punishment Code; offense severity ranking chart.—

- (3) OFFENSE SEVERITY RANKING CHART
- (a) LEVEL 1

Florida Felony

Statute Degree Description

269589 - h0105 - line 30.docx

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	Amendment No. 1		
	24.118(3)(a)	3rd	Counterfeit or altered state lottery ticket.
42			
	212.054(2)(b)	3rd	Discretionary sales surtax; limitations, administration, and collection.
43			
44	212.15(2)(b)	3rd	Failure to remit sales taxes, amount greater than \$300 but less than \$20,000.
44	216 1025 (1)	21	
	316.1935(1)	3rd	Fleeing or attempting to elude law enforcement officer.
45			
	319.30(5)	3rd	Sell, exchange, give away certificate of title or identification number plate.
46			
	319.35(1)(a)	3rd	Tamper, adjust, change, etc., an odometer.
47			
	320.26(1)(a)	3rd	Counterfeit, manufacture, or sell registration license plates or validation stickers.
48			
	322.212	3rd	Possession of forged, stolen,

269589 - h0105 - line 30.docx

Published On: 11/3/2015 5:51:20 PM

Page 3 of 18



### Amendment No. 1

	(1)(a)-(c)		counterfeit, or unlawfully					
			issued driver license;					
			possession of simulated					
			identification.					
49								
	322.212(4)	3rd	Supply or aid in supplying					
			unauthorized driver license or					
			identification card.					
50								
	322.212(5)(a)	3rd	False application for driver					
			license or identification card.					
51								
	414.39(2)	<del>3rd</del>	Unauthorized use, possession,					
			forgery, or alteration of food					
			assistance program, Medicaid					
			ID, value greater than \$200.					
52								
	414.39(3)(a)	3rd	Fraudulent misappropriation of					
			public assistance funds by					
			employee/official, value more					
			than \$200.					
53								
	443.071(1)	3rd	False statement or					
			representation to obtain or					
			increase reemployment					
			assistance benefits.					
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269589 - h0105 - line 30.docx

Published On: 11/3/2015 5:51:20 PM

Page 4 of 18



### Amendment No. 1

54			
	509.151(1)	3rd	Defraud an innkeeper, food or lodging value greater than \$300.
55			\$300.
	517.302(1)	3rd	Violation of the Florida Securities and Investor
			Protection Act.
56			
	562.27(1)	3rd	Possess still or still
57			apparatus.
3 /	713.69	3rd	Tenant removes property upon
			which lien has accrued, value
F 0			more than \$50.
58	812.014(3)(c)	3rd	Petit theft (3rd conviction);
			theft of any property not
			specified in subsection (2).
59	212 222 (2)	2 1	
	812.081(2)	3rd	Unlawfully makes or causes to be made a reproduction of a
			trade secret.
60			
	815.04(5)(a)	3rd	Offense against intellectual
			property (i.e., computer
1			

269589 - h0105 - line 30.docx

Published On: 11/3/2015 5:51:20 PM

Page 5 of 18



### Amendment No. 1

			programs, data).
61			
	817.52(2)	3rd	Hiring with intent to defraud,
			motor vehicle services.
62			
	817.569(2)	3rd	Use of public record or public
			records information or
			providing false information to
			facilitate commission of a
			felony.
63			
	826.01	3rd	Bigamy.
64			
	828.122(3)	3rd	Fighting or baiting animals.
65			
	831.04(1)	3rd	Any erasure, alteration, etc.,
			of any replacement deed, map,
			plat, or other document listed
			in s. 92.28.
66			
	831.31(1)(a)	3rd	Sell, deliver, or possess
			counterfeit controlled
			substances, all but s.
			893.03(5) drugs.
67			
	832.041(1)	3rd	Stopping payment with intent to
		2.0	

269589 - h0105 - line 30.docx

Published On: 11/3/2015 5:51:20 PM

Page 6 of 18



### Amendment No. 1

			defraud \$150 or more.					
68								
	832.05(2)(b) &	3rd	Knowing, making, issuing					
	(4)(c)		worthless checks \$150 or more					
			or obtaining property in return					
			for worthless check \$150 or					
			more.					
69								
	838.15(2)	3rd	Commercial bribe receiving.					
70								
	838.16	3rd	Commercial bribery.					
71								
	843.18	3rd	Fleeing by boat to elude a law					
			enforcement officer.					
72								
	847.011(1)(a)	3rd	Sell, distribute, etc.,					
			obscene, lewd, etc., material					
			(2nd conviction).					
73								
	849.01	3rd	Keeping gambling house.					
74								
	849.09(1)(a)-(d)	3rd	Lottery; set up, promote, etc.,					
			or assist therein, conduct or					
			advertise drawing for prizes,					
			or dispose of property or money					
			by means of lottery.					

269589 - h0105 - line 30.docx

Published On: 11/3/2015 5:51:20 PM

Page 7 of 18



Amendment No. 1

75								
	849.23	3rd	Gambling-related machines;					
			"common offender" as to					
			property rights.					
76								
	849.25(2)	3rd	Engaging in bookmaking.					
77	0.50 0.0	2 1	T 1 6 111 11 11					
	860.08	3rd	Interfere with a railroad					
78			signal.					
/ 0	860.13(1)(a)	3rd	Operate aircraft while under					
	000:13(1)(a)	JIG	the influence.					
79								
	893.13(2)(a)2.	3rd	Purchase of cannabis.					
80								
	893.13(6)(a)	3rd	Possession of cannabis (more					
			than 20 grams).					
81								
	934.03(1)(a)	3rd	Intercepts, or procures any					
			other person to intercept, any					
			wire or oral communication.					
82								
83	Section 3. For the purpose of incorporating the amendment							
84	made by this act to section 414.39, Florida Statutes, in a							
85	reference thereto, paragraph (b) of subsection (1) of section							
86	414.41, Florida Statutes, is reenacted to read:							

269589 - h0105 - line 30.docx

Published On: 11/3/2015 5:51:20 PM

Page 8 of 18



Amendment No. 1

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- 414.41 Recovery of payments made due to mistake or fraud.-
- Whenever it becomes apparent that any person or provider has received any public assistance under this chapter to which she or he is not entitled, through either simple mistake or fraud on the part of the department or on the part of the recipient or participant, the department shall take all necessary steps to recover the overpayment. Recovery may include Federal Income Tax Refund Offset Program collections activities in conjunction with the Food and Nutrition Service and the Internal Revenue Service to intercept income tax refunds due to clients who owe food assistance or temporary cash assistance debt to the state. The department will follow the guidelines in accordance with federal rules and regulations and consistent with the Food Assistance Program. The department may make appropriate settlements and shall establish a policy and costeffective rules to be used in the computation and recovery of such overpayments.
- (b) When the intentional program violation or case facts do not warrant criminal prosecution for fraud as defined in s. 414.39, the department will initiate an administrative disqualification hearing. The administrative disqualification hearing will be initiated regardless of the individual's current eligibility.
- Section 4. For the purpose of incorporating the amendment made by this act to section 414.39, Florida Statutes, in a reference thereto, paragraph (a) of subsection (1) of section

269589 - h0105 - line 30.docx

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## COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 105 (2016)

#### Amendment No. 1

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113	772.102,	Florida	Statutes, i	s r	reena	cte	d to	read:		
114	772.	102 De	finitions.—A	s u	sed .	in	this	chapter,	the	term:

- (1) "Criminal activity" means to commit, to attempt to commit, to conspire to commit, or to solicit, coerce, or intimidate another person to commit:
- (a) Any crime that is chargeable by indictment or information under the following provisions:
- 1. Section 210.18, relating to evasion of payment of cigarette taxes.
  - 2. Section 414.39, relating to public assistance fraud.
- 3. Section 440.105 or s. 440.106, relating to workers' compensation.
  - 4. Part IV of chapter 501, relating to telemarketing.
  - 5. Chapter 517, relating to securities transactions.
- 6. Section 550.235 or s. 550.3551, relating to dogracing and horseracing.
  - 7. Chapter 550, relating to jai alai frontons.
  - 8. Chapter 552, relating to the manufacture, distribution, and use of explosives.
    - 9. Chapter 562, relating to beverage law enforcement.
  - 10. Section 624.401, relating to transacting insurance without a certificate of authority, s. 624.437(4)(c)1., relating to operating an unauthorized multiple-employer welfare arrangement, or s. 626.902(1)(b), relating to representing or aiding an unauthorized insurer.
    - 11. Chapter 687, relating to interest and usurious

269589 - h0105 - line 30.docx

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Bill No. HB 105 (2016)

Amendment No. 1

13	9	practices.
	_	practices.

- 140 12. Section 721.08, s. 721.09, or s. 721.13, relating to
- 141 real estate timeshare plans.
- 142 13. Chapter 782, relating to homicide.
- 143 14. Chapter 784, relating to assault and battery.
- 144 15. Chapter 787, relating to kidnapping or human
- 145 trafficking.

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- 146 16. Chapter 790, relating to weapons and firearms.
- 17. Former s. 796.03, s. 796.04, s. 796.05, or s. 796.07,
- 148 relating to prostitution.
- 149 18. Chapter 806, relating to arson.
- 150 19. Section 810.02(2)(c), relating to specified burglary of a dwelling or structure.
- 20. Chapter 812, relating to theft, robbery, and related crimes.
- 154 21. Chapter 815, relating to computer-related crimes.
- 22. Chapter 817, relating to fraudulent practices, false pretenses, fraud generally, and credit card crimes.
- 23. Section 827.071, relating to commercial sexual exploitation of children.
  - 24. Chapter 831, relating to forgery and counterfeiting.
- 25. Chapter 832, relating to issuance of worthless checks and drafts.
  - 26. Section 836.05, relating to extortion.
- 163 27. Chapter 837, relating to perjury.
- 28. Chapter 838, relating to bribery and misuse of public

269589 - h0105 - line 30.docx



Bill No. HB 105 (2016)

Amendment No. 1

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- 29. Chapter 843, relating to obstruction of justice.
- 30. Section 847.011, s. 847.012, s. 847.013, s. 847.06, or s. 847.07, relating to obscene literature and profanity.
- 31. Section 849.09, s. 849.14, s. 849.15, s. 849.23, or s. 849.25, relating to gambling.
- 32. Chapter 893, relating to drug abuse prevention and control.
- 33. Section 914.22 or s. 914.23, relating to witnesses, victims, or informants.
- 34. Section 918.12 or s. 918.13, relating to tampering with jurors and evidence.
- Section 5. For the purpose of incorporating the amendment made by this act to section 414.39, Florida Statutes, in a reference thereto, paragraph (a) of subsection (1) of section 895.02, Florida Statutes, is reenacted to read:
- 181 895.02 Definitions.—As used in ss. 895.01-895.08, the term:
  - (1) "Racketeering activity" means to commit, to attempt to commit, to conspire to commit, or to solicit, coerce, or intimidate another person to commit:
  - (a) Any crime that is chargeable by petition, indictment, or information under the following provisions of the Florida Statutes:
- 189 1. Section 210.18, relating to evasion of payment of cigarette taxes.

269589 - h0105 - line 30.docx



Bill No. HB 105 (2016)

#### Amendment No. 1

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- 2. Section 316.1935, relating to fleeing or attempting to elude a law enforcement officer and aggravated fleeing or eluding.
  - 3. Section 403.727(3)(b), relating to environmental control.
- 196 4. Section 409.920 or s. 409.9201, relating to Medicaid 197 fraud.
  - 5. Section 414.39, relating to public assistance fraud.
  - 6. Section 440.105 or s. 440.106, relating to workers' compensation.
  - 7. Section 443.071(4), relating to creation of a fictitious employer scheme to commit reemployment assistance fraud.
  - 8. Section 465.0161, relating to distribution of medicinal drugs without a permit as an Internet pharmacy.
  - 9. Section 499.0051, relating to crimes involving contraband and adulterated drugs.
    - 10. Part IV of chapter 501, relating to telemarketing.
- 209 11. Chapter 517, relating to sale of securities and investor protection.
- 211 12. Section 550.235 or s. 550.3551, relating to dogracing 212 and horseracing.
  - 13. Chapter 550, relating to jai alai frontons.
- 214 14. Section 551.109, relating to slot machine gaming.
- 215 15. Chapter 552, relating to the manufacture, 216 distribution, and use of explosives.

269589 - h0105 - line 30.docx



Bill No. HB 105 (2016)

#### Amendment No. 1

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- 217 16. Chapter 560, relating to money transmitters, if the violation is punishable as a felony.
  - 17. Chapter 562, relating to beverage law enforcement.
  - 18. Section 624.401, relating to transacting insurance without a certificate of authority, s. 624.437(4)(c)1., relating to operating an unauthorized multiple-employer welfare arrangement, or s. 626.902(1)(b), relating to representing or aiding an unauthorized insurer.
  - 19. Section 655.50, relating to reports of currency transactions, when such violation is punishable as a felony.
  - 20. Chapter 687, relating to interest and usurious practices.
- 229 21. Section 721.08, s. 721.09, or s. 721.13, relating to 230 real estate timeshare plans.
  - 22. Section 775.13(5)(b), relating to registration of persons found to have committed any offense for the purpose of benefiting, promoting, or furthering the interests of a criminal gang.
  - 23. Section 777.03, relating to commission of crimes by accessories after the fact.
    - 24. Chapter 782, relating to homicide.
    - 25. Chapter 784, relating to assault and battery.
- 239 26. Chapter 787, relating to kidnapping or human 240 trafficking.
  - 27. Chapter 790, relating to weapons and firearms.

269589 - h0105 - line 30.docx



# COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 105 (2016)

#### Amendment No. 1

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28. Chapter 794, relating to sexual battery, but only if
such crime was committed with the intent to benefit, promote, or
further the interests of a criminal gang, or for the purpose of
increasing a criminal gang member's own standing or position
within a criminal gang.

- 29. Former s. 796.03, former s. 796.035, s. 796.04, s. 796.05, or s. 796.07, relating to prostitution.
  - 30. Chapter 806, relating to arson and criminal mischief.
  - 31. Chapter 810, relating to burglary and trespass.
- 251 32. Chapter 812, relating to theft, robbery, and related crimes.
  - 33. Chapter 815, relating to computer-related crimes.
  - 34. Chapter 817, relating to fraudulent practices, false pretenses, fraud generally, and credit card crimes.
  - 35. Chapter 825, relating to abuse, neglect, or exploitation of an elderly person or disabled adult.
- 258 36. Section 827.071, relating to commercial sexual exploitation of children.
  - 37. Section 828.122, relating to fighting or baiting animals.
    - 38. Chapter 831, relating to forgery and counterfeiting.
- 39. Chapter 832, relating to issuance of worthless checks and drafts.
  - 40. Section 836.05, relating to extortion.
  - 41. Chapter 837, relating to perjury.

269589 - h0105 - line 30.docx



Bill No. HB 105 (2016)

#### Amendment No. 1

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- 267 42. Chapter 838, relating to bribery and misuse of public office.
  - 43. Chapter 843, relating to obstruction of justice.
- 270 44. Section 847.011, s. 847.012, s. 847.013, s. 847.06, or s. 847.07, relating to obscene literature and profanity.
  - 45. Chapter 849, relating to gambling, lottery, gambling or gaming devices, slot machines, or any of the provisions within that chapter.
    - 46. Chapter 874, relating to criminal gangs.
  - 47. Chapter 893, relating to drug abuse prevention and control.
- 48. Chapter 896, relating to offenses related to financial transactions.
  - 49. Sections 914.22 and 914.23, relating to tampering with or harassing a witness, victim, or informant, and retaliation against a witness, victim, or informant.
  - 50. Sections 918.12 and 918.13, relating to tampering with jurors and evidence.
    - Section 6. For the purpose of incorporating the amendment made by this act to section 414.39, Florida Statutes, in references thereto, subsection (5) of section 1002.91, Florida Statutes, is reenacted to read:
    - 1002.91 Investigations of fraud or overpayment; penalties.—
- 291 (5) If a school readiness program provider or a Voluntary 292 Prekindergarten Education Program provider, or an owner,

269589 - h0105 - line 30.docx



Bill No. HB 105

(2016)

Amendment No. 1

officer, or director thereof, is convicted of, found guilty of, or pleads guilty or nolo contendere to, regardless of adjudication, public assistance fraud pursuant to s. 414.39, or is acting as the beneficial owner for someone who has been convicted of, found guilty of, or pleads guilty or nolo contendere to, regardless of adjudication, public assistance fraud pursuant to s. 414.39, the early learning coalition shall refrain from contracting with, or using the services of, that provider for a period of 5 years. In addition, the coalition shall refrain from contracting with, or using the services of, any provider that shares an officer or director with a provider that is convicted of, found guilty of, or pleads guilty or nolo contendere to, regardless of adjudication, public assistance fraud pursuant to s. 414.39 for a period of 5 years.

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F.S.; specifying acts that constitute trafficking in food

TITLE AMENDMENT

308 309

# Remove lines 2-8 and insert:

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311 An act relating to public assistance fraud; amending s. 414.39,

312

313 assistance benefits and are subject to criminal penalties;

314

prohibiting specified acts relating to the possession and sale

315

316 benefits which are issued to other persons; providing criminal

of electronic benefits transfer cards for food assistance

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penalties; amending s. 921.0022, F.S.; deleting reference to s.

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414.39(2), F.S., relating to the unauthorized use, possession,

269589 - h0105 - line 30.docx



Bill No. HB 105 (2016)

Amendment No. 1

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forgery, or alteration of certain food assistance program and
Medicaid identification, from the offense severity ranking
chart; reenacting ss. 414.41(1)(b), 772.102(1)(a), 895.02(1)(a),
and 1002.91(5), F.S., relating to recovery of payments made due
to mistake or fraud, definitions for civil remedies for criminal
practices, definitions for racketeering, and investigations of
fraud or overpayment, respectively, to incorporate the amendment
made by this act to s. 414.39, F.S.;

269589 - h0105 - line 30.docx

Published On: 11/3/2015 5:51:20 PM

Page 18 of 18

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 217

Care for Retired Law Enforcement Dogs

SPONSOR(S): Kerner

TIED BILLS: None IDEN./SIM. BILLS: SB 440

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee		Clark	White √V
2) Justice Appropriations Subcommittee			
3) Judiciary Committee	,		

#### **SUMMARY ANALYSIS**

The bill creates s. 943.69, F.S., entitled the "Care for Retired Law Enforcement Dogs Program Act" (Program). The purpose of the Program is to provide a stable funding source for former handlers and adopters of retired law enforcement dogs to provide veterinary care for the dogs.

A law enforcement dog is eligible for the Program if the dog:

- Served or was employed by a law enforcement agency in the state for the principal purpose of aiding in the detection of criminal activity, enforcement of laws, or apprehension of offenders; and
- Received certification in obedience and apprehension work from a certifying organization.

The bill requires the Florida Department of Law Enforcement (FDLE) to contract with a not for profit corporation to administer and manage the Program. The not for profit corporation must:

- Be dedicated to the protection or care of retired law enforcement dogs;
- Hold an exempt status under s. 501(a) of the Internal Revenue Code and have held that status for at least five years;
- Agree to be subject to review and audit at the discretion of the Auditor General; and
- Demonstrate the ability to effectively and efficiently disseminate information and assist former handlers and adopters of retired law enforcement dogs.

The bill appropriates the sum of \$300,000 in recurring funds from the General Revenue Fund to FDLE for the purpose of implementing the Program.

The bill requires the not for profit corporation to be the disbursing authority for the funds appropriated to FDLE. The corporation must disburse funds upon receiving:

- Valid documentation from a law enforcement agency verifying the dog served or was employed by such agency; and
- A valid invoice, submitted by the former handler or adopter of a retired law enforcement dog, from a veterinarian for veterinary care provided in the state to a retired law enforcement dog.

Annual disbursements are limited to \$1,500 per dog. The bill prohibits a former handler or adopter of a retired law enforcement dog from:

- Using accumulated unused funds from one year in a future year; and
- Receiving reimbursement if funds for the Program are depleted in the year for which the reimbursement is sought.

The bill takes effect July 1, 2016.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### Background

Law enforcement canines serve in many different disciplines including narcotics detection, explosives detection, search and rescue, patrol, and human remains detection. Law enforcement agencies agree that the use of law enforcement canines is an extremely cost-effective means for crime control and that these canines possess skills and abilities that frequently exceed that of existing technology. These disciplines require a huge physical demand from the canine, and many suffer injuries during their service. As a result, law enforcement canines often have medical needs upon retirement.

Law enforcement canines generally retire at seven or eight years of age.<sup>4</sup> When the time comes for the canine to retire, he or she is usually adopted by his or her handler, but sometimes is adopted by others.<sup>5</sup> Once the canine is retired, his or her owner is responsible for the canine's medical bills, which can be costly.<sup>6</sup>

Recently, efforts have been made to ensure that law enforcement canines are provided medical care after retirement. For example in 2013, a police department in England decided to pay pension benefits to its retired police dogs.<sup>7</sup> These benefits include up to \$798 a year for three years for medical bills after retirement.<sup>8</sup> In September 2012, a Delaware nonprofit organization called the National K-9 Working Dog, Inc., proposed its "Police K-9 Bill Of Rights," which seeks to amend federal law to provide medical benefits for retired police dogs.<sup>9</sup> A number of non-profit organizations have also been established that advocate for similar rights of retired law enforcement dogs.<sup>10</sup> However, most of them have reached full enrollment and cannot provide enough funding and care for the growing amount of retired canines.<sup>11</sup>

#### Effect of the Bill

The bill creates s. 943.69, F.S., entitled the "Care for Retired Law Enforcement Dogs Program" (Program). The purpose of the Program is to provide a stable funding source for former handlers and adopters of retired law enforcement dogs to provide veterinary care for the dogs.

The bill provides the following legislative findings:

STORAGE NAME: h0217.CRJS.DOCX

<sup>&</sup>lt;sup>1</sup> See http://www.retiredpaws.org/ (last visited Oct. 28, 2015).

<sup>&</sup>lt;sup>2</sup> See <a href="http://brevardsheriff.com/home/commands-services/operational-services/k-9-unit">http://brevardsheriff.com/home/commands-services/operational-services/k-9-unit</a> (last visited Oct. 28, 2015);
<a href="http://www.wsvn.com/story/27320793/student-launches-retired-k-9-donation-fund">www.soflretiredk9fund.com</a>; <a href="http://www.wsvn.com/story/27320793/student-launches-retired-k-9-donation-fund">http://www.wsvn.com/story/27320793/student-launches-retired-k-9-donation-fund</a> (last visited Oct. 28, 2015).

<sup>&</sup>lt;sup>3</sup> Police dogs face danger in the line of duty, Dec. 27, 2013, <a href="http://articles.orlandosentinel.com/2013-12-27/news/os-police-dogs-face-dangers-20131227">http://articles.orlandosentinel.com/2013-12-27/news/os-police-dogs-face-dangers-20131227</a> 1 such-dogs-bowden-suspected-car-burglar (last visited Oct. 28, 2015).

<sup>&</sup>lt;sup>4</sup>See Brevard Cty. Sheriff's Office, K-9 Unit, <a href="http://www.brevardsheriff.com/home/commands-services/operational-services/k-9-unit/">http://www.brevardsheriff.com/home/commands-services/operational-services/k-9-unit/</a> (last visited Oct. 28, 2015); see also Florida Highway Patrol, Retired K9s, <a href="http://www.flhsmv.gov/florida-highway-patrol/specialized-areas/criminal-interdiction-unit/">http://www.brevardsheriff.com/home/commands-services/operational-services/k-9-unit/</a> (last visited Oct. 28, 2015).

<sup>&</sup>lt;sup>5</sup> See <a href="http://www.retiredpaws.org/">http://www.retiredpaws.org/</a> (last visited Oct. 28, 2015).

<sup>6</sup> Id.

<sup>&</sup>lt;sup>7</sup>England's Retired Police Dogs To Receive Pension, Nov. 4, 2013, <a href="http://www.dogonews.com/2013/11/4/englands-retired-police-dogs-to-receive-pension">http://www.dogonews.com/2013/11/4/englands-retired-police-dogs-to-receive-pension</a> (last visited Oct. 28, 2015).

<sup>&</sup>lt;sup>8</sup> Police Dogs To Get Full Pensions For Medical Bills After Retirement In Nottinghamshire, England, Nov. 5, 2013, http://www.huffingtonpost.com/2013/11/05/police-dog-pensions\_n\_4215560.html (last visited Oct. 29, 2015).

<sup>&</sup>lt;sup>9</sup> Police K-9 Bill of Rights, http://nationalk-9workingdog.org/police-k-9-bill-of-rights/ (last visited Oct. 29, 2015).

<sup>&</sup>lt;sup>10</sup> See, e.g., "Retired Paws" based in Sahuarita, Arizona, <a href="http://www.retiredpaws.org/">http://www.retiredpaws.org/</a> (last visited Oct. 29, 2015); see also "RIMADYL K-9 Courage Program, <a href="https://www.rimadylk9courage.com/#About">https://www.rimadylk9courage.com/#About</a>.

<sup>&</sup>lt;sup>11</sup> See <a href="https://www.rimadylk9courage.com/#About">https://www.rimadylk9courage.com/#About</a> (stating that the program has reached maximum enrollment and advising owners to join the wait list).

- Law enforcement dogs have become an integral part of many law enforcement efforts statewide, including suspect apprehension through tracking and searching, evidence location, drug and bomb detection, and search and rescue operations;
- Law enforcement agencies agree that the use of law enforcement dogs is an extremely costeffective means for crime control and that these dogs possess skills and abilities that frequently
  exceed that of existing technology;
- The work of law enforcement dogs is often dangerous and can expose them to injuries at a rate higher than that of non-service dogs; and
- Law enforcement dogs provide significant contributions to the residents of this state.

The bill establishes the Program within the Florida Department of Law Enforcement (FDLE) and requires FDLE to contract with a corporation not for profit organized under ch. 617, F.S., <sup>12</sup> to administer and manage the Program. Notwithstanding the competitive sealed bid procedures required under ch. 287, F.S., FDLE must enter into a contract with a corporation that:

- Is dedicated to the protection or care of retired law enforcement dogs;
- Holds exempt status under s. 501(a) of the Internal Revenue Code as an organization described in s. 501(c)(3)<sup>13</sup> of the Internal Revenue Code;
- Has held its exempt status for at least five years;
- Agrees to be subject to review and audit at the discretion of the Auditor General to ensure accurate accounting and disbursement of state funds; and
- Demonstrates the ability to effectively and efficiently disseminate information and assist former handlers and adopters of retired law enforcement dogs in complying with Program requirements.

Beginning in FY 2016-2017, and each year thereafter, the bill appropriates the sum of \$300,000 in recurring funds from the General Revenue Fund to FDLE for the purpose of implementing the Program.

The bill requires the contract between FDLE and the corporation to contain provisions specifying that the corporation must receive administrative fees, including salaries and benefits, of up to 10 percent of the appropriated funds.

The bill requires the corporation to be the disbursing authority for the funds appropriated to FDLE. The corporation must disburse funds upon receiving:

- Valid documentation from the law enforcement agency from which the dog retired verifying that the dog served or was employed by such agency; and
- A valid invoice, submitted by the former handler or adopter of a retired law enforcement dog, from a veterinarian for veterinary care provided in the state to a retired law enforcement dog.

Annual disbursements are limited to \$1,500 per dog. The bill prohibits a former handler or adopter of a retired law enforcement dog from using accumulated unused funds from one year for use in a future year and from receiving reimbursement if Program funds are depleted in the year in which the reimbursement is sought.

The bill defines "retired law enforcement dog" as any dog who:

STORAGE NAME: h0217.CRJS.DOCX

<sup>&</sup>lt;sup>12</sup> "Corporation not for profit" means a corporation no part of the income or profit of which is distributable to its members, directors, or officers, except as otherwise provided under this chapter. s. 617.01401(5), F.S.

Under 26 U.S.C.A. s. 501(c)(3), the following organizations are described: "[c]orporations, and any community chest, fund, or foundation, organized and operated exclusively for religious, charitable, scientific, testing for public safety, literary, or educational purposes, or to foster national or international amateur sports competition (but only if no part of its activities involve the provision of athletic facilities or equipment), or for the prevention of cruelty to children or animals, no part of the net earnings of which inures to the benefit of any private shareholder or individual, no substantial part of the activities of which is carrying on propaganda, or otherwise attempting, to influence legislation (except as otherwise provided in subsection (h)), and which does not participate in, or intervene in (including the publishing or distributing of statements), any political campaign on behalf of (or in opposition to) any candidate for public office."

- Served or was employed by a law enforcement agency in the state for the principle purpose of aiding in the detection of criminal activity, enforcement of laws, or apprehension of offenders; and
- Received certification in obedience and apprehension work from a certifying organization.

The bill also provides definitions for law enforcement agency, 15 veterinarian, 16 and veterinary care. 17

#### **B. SECTION DIRECTORY:**

- Section 1. Creates s. 943.69, F.S., relating to the "Care for Retired Law Enforcement Dogs Program."
- Section 2. Provides an appropriation.
- Section 3. Provides an effective date of July 1, 2016.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill does not appear to have any impact on state revenues.

#### 2. Expenditures:

The bill appropriates \$300,000 in recurring funds from the General Revenue Fund to FDLE for the purpose of implementing the Program. The funds must be held in FDLE's Operating Trust Fund in a separate depository account in the name of the contracting not for profit corporation.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

The bill does not appear to have any impact on local government revenues.

# 2. Expenditures:

The bill does not appear to have any impact on local government expenditures.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Adopters of retired law enforcement dogs may receive reimbursement for certain veterinary care.

STORAGE NAME: h0217.CRJS.DOCX

<sup>&</sup>lt;sup>14</sup> Such as the National Police Canine Association, http://www.npca.net/ (last visited Oct. 29, 2015). The National Police Canine Association is one of many such organizations in the country, including The Florida Law Enforcement Canine Association (FLECA) which is a 501(c)(3) non-profit organization dedicated to the training and certification of Florida's Law Enforcement Canine Teams according to the website, <a href="http://www.flecak9.com/">http://www.flecak9.com/</a> (last visited Oct. 29, 2015). Additionally, FDLE provides a 400 hour K-9 Team training course and proficiency exam.

<sup>&</sup>lt;sup>15</sup> "Law enforcement agency" means a lawfully established state or local public agency having primary responsibility for the prevention and detection of crime or the enforcement of the penal, traffic, highway, regulatory, game, immigration, postal, customs, or controlled substance laws.

<sup>&</sup>lt;sup>16</sup> "Veterinarian" is defined in accordance with s. 474.202, F.S., as a health care practitioner who is licensed to engage in the practice of veterinary medicine in Florida under the authority ch. 474, F.S.

<sup>&</sup>lt;sup>17</sup> "Veterinary care" means any veterinary medical service described in s. 474.202, F.S., which is provided by a veterinarian licensed under ch. 474, F.S. The term includes annual wellness examinations, vaccines, internal and external parasite prevention treatments, testing and treatment of illnesses and diseases, medications, emergency care and surgeries, specialty care such as veterinary oncology, euthanasia, and cremation.

#### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require counties or municipalities to take action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

#### **B. RULE-MAKING AUTHORITY:**

The bill creates rulemaking authority for FDLE to implement the program.

## C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill defines "veterinary care" as a veterinary medical service specified in s. 474.202, F.S. This section of law, however, does not specify "veterinary medical services"; rather, such services are described in the section's definition of the "practice of veterinary medicine." <sup>18</sup> For clarity, it may be desirable to amend the bill's definition of "veterinary care" to refer to the services described in the referenced definition for the "practice of veterinary medicine."

The bill requires FDLE to enter into a contract with a corporation not for profit "[n]otwithstanding the competitive sealed bid procedures required under chapter 287...." Chapter 287, F.S. specifies procedures for the competitive solicitation of commodities and contractual services.

The bill provides for former handlers and adopters to be reimbursed for veterinary care, but does not require documentation that the invoice was paid.

The bill uses the terms "veterinary care," "care," and "veterinary service" interchangeably. It may be desirable to amend the bill to use the defined term "veterinary care" consistently.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: h0217.CRJS.DOCX

<sup>&</sup>lt;sup>18</sup> Section 474.202(9), F.S., defines the "practice of veterinary medicine" as "diagnosing the medical condition of animals and prescribing, dispensing, or administering drugs, medicine, appliances, applications, or treatment of whatever nature for the prevention, cure, or relief of a wound, fracture, bodily injury, or disease thereof; performing any manual procedure for the diagnosis of or treatment for pregnancy or fertility or infertility of animals; or representing oneself by the use of titles or words, or undertaking, offering, or holding oneself out, as performing any of these functions. The term includes the determination of the health, fitness, or soundness of an animal."

A bill to be entitled 1 2 An act relating to care for retired law enforcement 3 dogs; creating s. 943.69, F.S.; providing a short 4 title; defining terms; providing legislative findings; 5 creating the Care for Retired Law Enforcement Dogs 6 Program within the Department of Law Enforcement; 7 requiring the department to contract with a 8 corporation not for profit to administer and manage 9 the program; providing requirements for the 10 corporation not for profit; providing requirements for the disbursement of funds for the veterinary care of 11 12 eligible retired law enforcement dogs; placing an 13 annual cap on the amount of funds available for the 14 care of an eligible retired law enforcement dog; prohibiting a former handler or adopter from receiving 15 reimbursement if funds are depleted for the year for 16 17 which such reimbursement is sought; providing for 18 administrative fees; requiring the department to adopt rules; providing an appropriation; providing an 19 effective date. 20 21 22 Be It Enacted by the Legislature of the State of Florida: 23 24 Section 1. Section 943.69, Florida Statutes, is created to 25 read: 26 943.69 Care for Retired Law Enforcement Dogs Program.-

Page 1 of 5

(1) SHORT TITLE.—This section may be cited as the "Care for Retired Law Enforcement Dogs Program Act."

- (2) DEFINITIONS.—As used in this section, the term:
- (a) "Law enforcement agency" means a lawfully established state or local public agency having primary responsibility for the prevention and detection of crime or the enforcement of the penal, traffic, highway, regulatory, game, immigration, postal, customs, or controlled substance laws.
- (b) "Retired law enforcement dog" means a dog that was previously in the service of or employed by a law enforcement agency in this state for the principal purpose of aiding in the detection of criminal activity, enforcement of laws, or apprehension of offenders and that received certification in obedience and apprehension work from a certifying organization such as the National Police Canine Association or other certifying organization.
- (c) "Veterinarian" has the same meaning as provided in s. 474.202.
- (d) "Veterinary care" means a veterinary medical service specified in s. 474.202 which is provided by a veterinarian licensed under chapter 474. The term includes annual wellness examinations, vaccines, internal and external parasite prevention treatments, testing and treatment of illnesses and diseases, medications, emergency care and surgeries, specialty care such as veterinary oncology, euthanasia, and cremation.
  - (3) LEGISLATIVE FINDINGS.—The Legislature finds that:

Page 2 of 5

(a) Law enforcement dogs have become an integral part of many law enforcement efforts statewide, including the apprehension of suspects through tracking and searching, evidence location, drug and bomb detection, and search and rescue operations;

- (b) Law enforcement agencies agree that the use of law enforcement dogs is an extremely cost-effective means of crime control and that these dogs possess skills and abilities that frequently exceed those of existing technology;
- (c) The service of law enforcement dogs is often dangerous and can expose them to injury at a rate higher than that of nonservice dogs; and
- (d) Law enforcement dogs provide significant contributions to the residents of this state.
- (4) ESTABLISHMENT OF PROGRAM.-The Care for Retired Law Enforcement Dogs Program is created within the Department of Law Enforcement to provide a stable funding source for veterinary care provided to these dogs.
- (5) ADMINISTRATION.—The Department of Law Enforcement shall contract with a corporation not for profit organized under chapter 617 to administer and manage the Care for Retired Law Enforcement Dogs Program. Notwithstanding the competitive sealed bid procedures required under chapter 287, the department shall enter into a contract with a corporation not for profit that:
- (a) Is dedicated to the protection or care of retired law enforcement dogs;

Page 3 of 5

(b)	Is exem	pt from	taxation	under s	s. 501(a)	of	the
Internal	Revenue	Code as	an organ:	ization	described	d in	s.
501(c)(3)	of that	code;					

- (c) Has maintained such tax-exempt status for at least 5 years;
- (d) Agrees to be subject to review and audit at the discretion of the Auditor General in order to ensure accurate accounting and disbursement of state funds; and
- (e) Demonstrates the ability to effectively and efficiently disseminate information and to assist former handlers and adopters of retired law enforcement dogs in complying with this section.
  - (6) FUNDING.-

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- (a) The corporation not for profit shall be the disbursing authority for funds appropriated by the Legislature to the department for the Care for Retired Law Enforcement Dogs

  Program. These funds shall be disbursed upon receipt of:
- 1. Valid documentation from the law enforcement agency from which the dog retired which verifies that the dog was in the service of or employed by such agency; and
- 2. A valid invoice from a veterinarian for veterinary care provided in this state to a retired law enforcement dog which is submitted by the former handler or adopter of a retired law enforcement dog.
- 103 (b) Annual disbursements to a former handler or adopter to reimburse him or her for the cost of care provided to a retired

Page 4 of 5

- enforcement dog who seeks reimbursement for veterinary services may not receive reimbursement if funds appropriated for the Care for Retired Law Enforcement Dogs Program are depleted in the year for which the reimbursement is sought.
- (7) ADMINISTRATIVE FEES.—The corporation not for profit must receive administrative fees, including salaries and benefits, of up to 10 percent of appropriated funds.
- (8) RULEMAKING AUTHORITY.-The department shall adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this section.

Section 2. For the 2016-2017 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department of Law Enforcement for the purpose of implementing the Care for Retired Law Enforcement Dogs Program.

Section 3. This act shall take effect July 1, 2016.

Page 5 of 5



# COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 217 (2016)

Amendment No. 1

COMMITTEE/SUBCOMMI	TTEE ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Criminal Justice Subcommittee

Representative Kerner offered the following:

#### Amendment

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Remove lines 45-110 and insert:

- (d) "Veterinary care" means the practice of veterinary medicine as defined in s. 474.202 by a veterinarian. The term includes annual wellness examinations, vaccines, internal and external parasite prevention treatments, testing and treatment of illnesses and diseases, medications, emergency care and surgeries, specialty care such as veterinary oncology, euthanasia, and cremation.
  - (3) LEGISLATIVE FINDINGS.—The Legislature finds that:
- (a) Law enforcement dogs have become an integral part of many law enforcement efforts statewide, including the apprehension of suspects through tracking and searching,

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Bill No. HB 217 (2016)

Amendment No. 1

evidence location, drug and bomb detection, and search and
rescue operations;

- (b) Law enforcement agencies agree that the use of law enforcement dogs is an extremely cost-effective means of crime control and that these dogs possess skills and abilities that frequently exceed those of existing technology;
- (c) The service of law enforcement dogs is often dangerous and can expose them to injury at a rate higher than that of nonservice dogs; and
- (d) Law enforcement dogs provide significant contributions to the residents of this state.
- (4) ESTABLISHMENT OF PROGRAM.-The Care for Retired Law

  Enforcement Dogs Program is created within the Department of Law

  Enforcement to provide a stable funding source for veterinary

  care provided to these dogs.
- (5) ADMINISTRATION.—The Department of Law Enforcement shall contract with a corporation not for profit organized under chapter 617 to administer and manage the Care for Retired Law Enforcement Dogs Program. Notwithstanding chapter 287, the department shall select a corporation not for profit through a competitive grant award process which:
- (a) Is dedicated to the protection or care of retired law enforcement dogs;
- (b) Is exempt from taxation under s. 501(a) of the Internal Revenue Code as an organization described in s. 501(c)(3) of that code;

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Bill No. HB 217 (2016)

Amendment No. 1

- (c) Has maintained such tax-exempt status for at least 5 years;
- (d) Agrees to be subject to review and audit at the discretion of the Auditor General in order to ensure accurate accounting and disbursement of state funds; and
- (e) Demonstrates the ability to effectively and efficiently disseminate information and to assist former handlers and adopters of retired law enforcement dogs in complying with this section.
  - (6) FUNDING.-
- (a) The corporation not for profit shall be the disbursing authority for funds appropriated by the Legislature to the department for the Care for Retired Law Enforcement Dogs

  Program. These funds shall be disbursed to the former handler or adopter of a retired law enforcement dog upon receipt of:
- 1. Valid documentation from the law enforcement agency from which the dog retired which verifies that the dog was in the service of or employed by such agency; and
- 2. A valid invoice from a veterinarian for veterinary care provided in this state to a retired law enforcement dog and documentation establishing payment of the invoice by the former handler or adopter of a retired law enforcement dog.
- (b) Annual disbursements to a former handler or adopter to reimburse him or her for the cost of veterinary care provided to a retired law enforcement dog may not exceed \$1,500 per dog. A former handler or adopter of a retired law enforcement dog may

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# COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 217 (2016)

Amendment No. 1

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not	accumulate	unused	funds	from	а	current	year	for	use	in	â
futi	ıre year.										

(C)	Α	forr	ner	handler	or	adopter	of	a	retired	law	
enforcemen	nt	dog	who	seeks	reir	mburseme	nt	for	veterir	nary	care

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 253 Highway Safety SPONSOR(S): Passidomo and others

TIED BILLS: None IDEN./SIM. BILLS: SB 332

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Criminal Justice Subcommittee	Cox Yell White N		
2) Appropriations Committee			
3) Economic Affairs Committee			

#### **SUMMARY ANALYSIS**

The bill amends and creates various sections of the Florida Statutes, which are designed to protect bicyclists and other vulnerable users of a roadway.

#### Specifically, the bill:

- Defines "bicycle lane," "bodily injury," and "vulnerable user of a public roadway or vulnerable user;"
- Makes it a first degree misdemeanor for a person to commit a noncriminal traffic infraction that causes serious bodily injury or death and, within five years of such violation, commit another noncriminal traffic infraction that causes serious bodily injury or death. The license will also be suspended for three months, after which the driver must apply for a new license, pass required exams, and pay required fees;
- Requires a vehicle to pass at a safe distance of not less than three feet between any part of or attachment to the vehicle, anything extending from the vehicle, and any trailer or other thing being towed by the vehicle and a vulnerable user;
- Allows a driver to briefly and safely drive on the left side of a roadway in a no-passing zone when
  passing a vulnerable user in order to provide at least three feet between the vehicle and the vulnerable
  user;
- Requires a person making a right turn that overtakes a vulnerable user traveling in the same direction
  to signal appropriately and to complete the turn only if it can be achieved by maintaining a safe distance
  from the vulnerable user:
- Prohibits a person operating a vehicle who overtakes and passes a vulnerable user of a public roadway
  proceeding in the same direction from making a right or left turn at an intersection or into a private road
  or driveway unless the turn can be made at a safe distance from the vulnerable user with reasonable
  safety and will not impede the travel of the vulnerable user;
- Requires a person operating a vehicle to allow a group of bicyclists to proceed through a stop sign as a group in specified instances; and
- Requires a law enforcement officer to note on certain traffic citations if the violation contributed to the bodily injury of a vulnerable user, requires the recipients of such citations to appear before a judge for a hearing, and permits a fine of no more than \$2,500 to be imposed.

The bill has an indeterminate, negative fiscal impact on the Department of Highway Safety and Motor Vehicles. The bill may also increase the need for jail beds because it creates a first degree misdemeanor offense.

The bill is effective October 1, 2016.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0253.CRJS.docx

**DATE**: 10/30/2015

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

#### **Protecting Bicyclists**

In Florida, bicyclists are considered vehicle operators and are required to obey the same rules of the road as other vehicle operators, including obeying traffic signs, signals, and lane markings.<sup>1</sup>

Florida crash reports for the 2014 calendar year indicate that 7,737 pedestrians, 8,040 motorcyclists, 6,680 bicyclists, and 399 other non-motorists were injured in traffic crashes.<sup>2</sup>

During the 2014 Regular Session, the Florida Legislature passed legislation<sup>3</sup> that ranked a "leaving the scene of an accident" offense one level higher in the offense severity ranking chart<sup>4</sup> if the victim of the offense was a vulnerable road user.<sup>5</sup> The bill defined a "vulnerable road user" as:

- A pedestrian, including a person actually engaged in work upon a highway, work upon utility faculties along a highway, or the provision of emergency services within the right of way;
- A person operating a bicycle, motorcycle, scooter, or moped lawfully on the roadway;
- A person riding an animal; or
- A person lawfully operating on a public right-of-way, crosswalk, or shoulder of the roadway:
  - o A farm tractor or similar vehicle designed primarily for farm use;
  - A skateboard, roller skates, or in-line skates;
  - A horse-drawn carriage;
  - o An electric personal assistive mobility device; or
  - A wheelchair.<sup>6</sup>

#### **Definitions**

The bill creates definitions for the terms "bicycle lane," "bodily injury," and "vulnerable user or vulnerable user of a public roadway." These definitions apply to all of ch. 316, F.S.

"Bicycle Lane" is defined as a portion of a roadway or highway that has been designated by pavement markings and signs for the preferential or exclusive use by bicycles.

"Bodily injury" is defined as an injury to a human being consisting of:

- A broken bone;
- A torn ligament;
- A concussion:
- A laceration requiring stitches; or
- Any other physical injury that results in impairment of the function of a bodily member, organ, or mental faculty.<sup>7</sup>

**STORAGE NAME**: h0253.CRJS **DATE**: 10/30/2015

<sup>&</sup>lt;sup>1</sup> s. 316.2065(1), F.S.

<sup>&</sup>lt;sup>2</sup> Florida Department of Highway Safety and Motor Vehicles, *Traffic Crash Facts Annual Report 2014*, <a href="https://firesportal.com/Pages/Public/DHSMVDocuments.aspx">https://firesportal.com/Pages/Public/DHSMVDocuments.aspx</a> (last visited October 21, 2015).

<sup>&</sup>lt;sup>3</sup> Ch. 2014-225, Laws of Florida.

<sup>&</sup>lt;sup>4</sup> Criminal offenses are ranked in the "offense severity ranking chart" from level one (least severe) to level ten (most severe) and are assigned points based on the severity of the offense. A defendant's sentence is calculated based on points assigned for factors including: the offense for which the defendant is being sentenced; injury to the victim; additional offenses that the defendant committed at the time of the primary offense; the defendant's prior record; and other aggravating factors. The points are added to determine the "lowest permissible sentence" for the offense. *See* ss. 921.0022 and 921.0024, F.S.

<sup>&</sup>lt;sup>5</sup> s. 316.027(2)(f), F.S.

<sup>&</sup>lt;sup>6</sup> s. 316.027 (1)(b), F.S.

<sup>&</sup>lt;sup>7</sup> This definition does not apply to statutes that refer to the term "serious bodily injury."

"Vulnerable user of a public roadway" or "vulnerable user" is defined as:

- A pedestrian, including a person actually engaged in work upon a highway, work upon utility faculties along a highway, or the provision of emergency services within the right-of-way;
- A person operating, or who is a passenger on, a bicycle, motorcycle, scooter, or moped lawfully on the roadway;
- A person riding an animal; or
- A person lawfully operating on a public roadway, crosswalk, or shoulder of the roadway:
  - o A farm tractor or similar vehicle designed primarily for farm use;
  - A horse-drawn carriage;
  - An electric personal assistive mobility device; or
  - o A wheelchair.

The bill also places the definition section in alphabetical order and amends ss. 212.05, 316.1303, 316.235, 316.545, 316.605, 316.6105, 316.613, 316.622, 316.650, 316.70320.01, 320.08, 320.0801, 320.38, 322.031, 450.181, 559.903, 655.960, 732.402, and 860.065, F.S., to conform to the changes made in the definition section.

#### **Overtaking and Passing**

Section 316.083, F.S., in part, requires a driver of a vehicle overtaking a bicycle (or other non-motorized vehicle) to pass at a safe distance of no less than three feet between the vehicle and the bicycle. A violation is a noncriminal traffic infraction punishable as a moving violation.<sup>8</sup>

Section 316.084, F.S., provides specified instances when a vehicle may overtake and pass on the right of another vehicle.

## Effect of the Bill

The bill expands the requirements of s. 316.083, F.S., to apply to motor vehicles overtaking a vulnerable user of a public roadway. The bill requires a vehicle to pass at a safe distance of not less than three feet between any part of or attachment to the vehicle, anything extending from the vehicle, and any trailer or other thing being towed by the vehicle and the vulnerable user.

Violations of s. 316.083, F.S., remain a noncriminal traffic infraction. However, if the violation contributed to the bodily injury of a vulnerable user, the bill requires the law enforcement officer issuing the citation to make a note of such on the citation.

The bill also amends s. 316.084, F.S., to clarify that a bicycle in the bicycle lane or on the shoulder of a roadway is not prohibited by the section's requirements from passing other vehicles on the right.

# **No-Passing Zones**

Section 316.0875, F.S., prohibits a driver from driving on the left side of a roadway in a no-passing zone. This prohibition does not apply when an obstruction exists making it necessary to drive to the left of the center of the highway, nor to the driver of a vehicle turning left into or from an alley, private road or driveway. A violation is a noncriminal traffic infraction, punishable as a moving violation.

STORAGE NAME: h0253.CRJS DATE: 10/30/2015

<sup>&</sup>lt;sup>8</sup> s. 316.083(3), F.S.

<sup>&</sup>lt;sup>9</sup> Section 316.0875, F.S., authorizes the Department of Transportation and local authorities to determine those portions of any highway under their respective jurisdiction where overtaking and passing or driving to the left of the roadway would be especially hazardous. The statute also authorizes these entities to, by appropriate signs or markings on the roadway, indicate the beginning and end of such zones.

<sup>&</sup>lt;sup>10</sup> s. 316.0875(3), F.S.

<sup>&</sup>lt;sup>11</sup> s. 316.0875(4), F.S.

#### Effect of the Bill

As noted above, s. 316.0875, F.S., prohibits a driver from driving on the left side of a roadway in a no-passing zone. The bill specifies that this prohibition does not apply when the driver of a motor vehicle is required to cross pavement striping indicating a no-passing zone when passing a vulnerable user in order to provide at least three feet between the vehicle and the vulnerable user.

#### **Turning at Intersections**

Section 316.151, F.S., in part, requires a driver of a vehicle turning right at an intersection to approach and make the turn as close as practicable to the right-hand curb or edge of the roadway.<sup>12</sup> The section also provides specified restrictions for a vehicle turning left at an intersection. A violation is a noncriminal traffic infraction, punishable as a moving violation.<sup>13</sup>

#### Effect of the Bill

The bill amends s. 316.151, F.S., requiring a vehicle that is overtaking and passing a vulnerable user proceeding in the same direction by turning right to:

- Give an appropriate signal;<sup>14</sup> and
- Only complete the turn if it can be made a safe distance from the vulnerable user.

The bill also provides that a driver of a vehicle must yield the right-of-way to a bicycle or pedestrian when crossing a sidewalk, bicycle lane, or bicycle path to turn right.

Violations remain a noncriminal traffic infraction. However, if the violation contributed to the bodily injury of a vulnerable user, the bill requires the law enforcement officer issuing the citation to make a note of such on the citation.

## **Careless Driving**

Section 316.1925, F.S., requires a person operating a vehicle upon the streets or highways within the state to drive in a careful and prudent manner, having regard for the width, grade, curves, corners, traffic, and all other attendant circumstances, so as not to endanger the life, limb, or property of any person. A person's failure to do so is careless driving, citable as a moving violation.<sup>15</sup>

#### Effect of the Bill

The bill requires a law enforcement officer issuing a careless driving citation to make a note on the citation if the violation contributed to the bodily injury of a vulnerable user.

# **Bicycle Regulations**

Every person operating a bicycle must comply with all the regulations of ch. 316, F.S., except for those which by their nature can have no application to bicyclists, or that are specially enumerated in s. 316.2065, F.S. <sup>16</sup> In part, s. 316.2065, F.S., prohibits persons riding bicycles on a roadway to ride more than two abreast except on paths or parts of roadways set aside for the exclusive use of bicycles. The statute is silent as to roadway operation of persons riding bicycles in groups of four or more.

## Effect of the Bill

The bill permits persons riding in groups of four or more, to proceed through a stop sign in a group, provided the group comes to a full stop at the stop sign and obeys all traffic laws. A person operating a vehicle is required to allow the entire group to travel through the intersection before moving forward.

<sup>&</sup>lt;sup>12</sup> s. 316.151(1)(a), F.S.

<sup>&</sup>lt;sup>13</sup> s. 316.151(3), F.S.

<sup>&</sup>lt;sup>14</sup> The bill references "an appropriate signal as provided for in s. 316.155, F.S." Section 316.155(2), F.S., provides "a signal of intention to turn right or left must be given continuously during not less than the last 100 feet traveled by the vehicle before turning, except that such a signal by hand or arm need not be given continuously by a bicyclist if the hand is needed in the control or operation of the bicycle."

<sup>&</sup>lt;sup>15</sup> s. 316.1925(2), F.S.

<sup>&</sup>lt;sup>16</sup> s. 316.2065(1), F.S.

The bill also makes conforming changes to the section to include the new term "bicycle lane."

#### **Mandatory Hearing**

Section 318.19, F.S., requires persons cited for the following to appear before a judge for a hearing:

- Any infraction which results in a crash that causes the death of another;
- Any infraction which results in a crash that causes "serious bodily injury" of another;
- Any infraction of s. 316.172(1)(b), F.S. (requiring traffic to stop for a school bus);
- Any infraction of s. 316.520(1) or (2), F.S. (relating to loads on vehicles); or
- Any infraction of ss. 316.183(2), 316.187, or 316.189, F.S. (all relating to speed zones), of exceeding the speed limit by 30 miles per hour or more.

#### Effect of the Bill

The bill adds that a person cited for any of the following traffic infractions that contributed to the bodily injury of a vulnerable user must appear before a judge for a hearing:

- Any infraction of s. 316.083, F.S. (overtaking or passing);
- Any infraction of s. 316.151, F.S. (turning when passing a vulnerable user); or
- Any violation of s. 316.1925, F.S. (careless driving).

#### **Newly-Created Sections**

#### Noncriminal Traffic Infractions Causing Serious Bodily Injury or Death

The bill creates s. 316.0275, F.S., to provide that a noncriminal traffic infraction causing serious bodily injury<sup>17</sup> or death is reclassified to a first degree misdemeanor<sup>18</sup> when the person convicted for such infraction has another conviction, within the preceding five years, for a noncriminal traffic infraction that caused serious bodily injury or death. A person who violates this provision must also have their driver license suspended for three months.<sup>19</sup>

## Infractions Contributing to Bodily Injury of a Vulnerable User

For cases where a violation of ss. 316.083, 316.151, or 316.189, F.S., contributes to the bodily injury of a vulnerable user, the bill creates s. 318.142, F.S., to:

- Require the law enforcement officer issuing the citation to make a note of such on the citation;
   and
- Permit, in addition to any other penalty, the imposition of a fine of no more than \$2.500.

#### **B. SECTION DIRECTORY:**

Section 1. Amends s. 316.003, F.S., relating to definitions.

Section 2. Creates s. 316.0275, F.S., relating to noncriminal traffic infractions leading to serious bodily injury or death; reclassification.

Section 3. Amends s. 316.083, F.S., relating to overtaking and passing a vehicle.

Section 4. Amends s. 316.084, F.S., relating to when overtaking on the right is permitted.

Section 5. Amends s. 316.0875, F.S., relating to no-passing zones.

Section 6. Amends s. 316.151, F.S., relating to required position and method of turning at intersections.

DATE: 10/30/2015

<sup>&</sup>lt;sup>17</sup> The bill defines "serious bodily injury" as an injury to a person, excluding the at fault driver, which consists of a physical condition that creates a substantial risk of death, serious personal disfigurement, or protracted loss or impairment of the function of any bodily member or organ.

<sup>&</sup>lt;sup>18</sup> A first degree misdemeanor is punishable by up to one year in county jail and a \$1,000 fine. ss. 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>19</sup> The bill provides that at the end of three-month suspension, the person must apply for a new license, and pass all required examinations and pay all required fees. A person is permitted to apply for a hardship waiver under s. 322.271, F.S. **STORAGE NAME**: h0253.CRJS

- Section 7. Amends s. 316.1925, F.S., relating to careless driving.
- Section 8. Amends s. 316.2065, F.S., relating to bicycle regulations.
- Section 9. Creates s. 318.142, F.S., relating to infractions contributing to bodily injury of a vulnerable user of a public roadway.
- Section 10. Amends s. 318.19, F.S., relating to infractions requiring a mandatory hearing.
- Section 11. Amends s. 212.05, F.S., relating to sales, storage, use tax.
- Section 12. Amends s. 316.1303, F.S., relating to traffic regulations to assist mobility-impaired persons.
- Section 13. Amends s. 316.235, F.S., relating to additional lighting equipment.
- Section 14. Amends s. 316.545, F.S., relating to weight and load unlawful; special fuel and motor fuel tax enforcement; inspection; penalty; review.
- Section 15. Amends s. 316.605, F.S., relating to licensing of vehicles.
- Section 16. Amends s. 316.6105, F.S., relating to violations involving operation of motor vehicle in unsafe condition or without required equipment; procedure for disposition.
- Section 17. Amends 316.613, F.S., relating to child restraint requirements.
- Section 18. Amends s. 316.622, F.S., relating to farm labor vehicles.
- Section 19. Amends s. 316.650, F.S., relating to traffic citations.
- Section 20. Amends s. 316.70, F.S., relating to nonpublic sector buses; safety rules.
- Section 21. Amends s. 320.01, F.S., relating to definitions.
- Section 22. Amends s. 320.08, F.S., relating to license taxes.
- Section 23. Amends s. 320.0801, F.S., relating to additional license tax on certain vehicles.
- Section 24. Amends s. 320.38, F.S., relating to when nonresident exemption not allowed.
- Section 25. Amends s. 322.031, F.S., relating to nonresident; when license required.
- Section 26. Amends s. 450.181, F.S., relating to definitions.
- Section 27. Amends s. 559.903, F.S., relating to definitions.
- Section 28. Amends s. 655.960, F.S., relating to definitions.
- Section 29. Amends s. 732.402, F.S., relating to exempt property.
- Section 30. Amends s. 860.065, F.S., relating to commercial transportation; penalty for use in commission of a felony.
- Section 31. Provides an effective date.

STORAGE NAME: h0253.CRJS DATE: 10/30/2015

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill creates s. 316.2075, F.S., which, in part, provides that a person who violates that section must have their license suspended for three months. Payments of reinstatement fees for suspended licenses will have a positive indeterminate impact to state revenues.

See fiscal comments for other impacts on state revenues.

#### 2. Expenditures:

The bill requires a person cited for certain traffic infractions (overtaking or passing, turning when passing or careless driving) that contribute to the bodily injury of a vulnerable user to appear for a iudicial hearing. To the extent that this increases hearings conducted by the court, the bill will likely have an indeterminate negative impact on the workload of the judiciary.

#### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### Revenues:

See fiscal comments.

#### 2. Expenditures:

The bill may also have a positive jail bed impact on local governments (i.e., it may increase the need for jail beds) because it creates a new first degree misdemeanor offense.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Persons who violate ss. 316.083, 316.151, or 316.189, F.S., and contribute to the bodily injury of a vulnerable user may be subject to the imposition of a fine of no more than \$2,500.

#### D. FISCAL COMMENTS:

To the extent citations are issued for turning when passing a vulnerable user of a public road or if a traffic violation contributes to bodily injury of a vulnerable user, the bill may have a positive fiscal impact to state and local governments' revenues. The amount of these revenues cannot be quantified.

#### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

# 1. Applicability of Municipality/County Mandates Provision:

The bill does not require a municipality or county to expend funds or to take any action requiring the expenditure of funds. The bill does not reduce the authority that municipalities or counties have to raise revenues in the aggregate. The bill does not require a reduction of the percentage of state tax shared with municipalities or counties.

Section 2. of this bill, which creates a new misdemeanor offense, appears to be exempt from the requirements of Article VII, Section 18 of the Florida Constitution because it is a criminal law.

STORAGE NAME: h0253.CRJS **DATE**: 10/30/2015

2. Other:

None.

#### **B. RULE-MAKING AUTHORITY:**

The bill does not appear to create a need for rulemaking or rulemaking authority.

# C. DRAFTING ISSUES OR OTHER COMMENTS:

Line 693. The bill provides for the specified portions of a motor vehicle that must have a three-feet clearance from a vulnerable user when a vehicle passes such vulnerable user on the roadway. The language in the bill uses "and," when it should be "or."

## IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: h0253.CRJS **DATE**: 10/30/2015

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A bill to be entitled An act relating to highway safety; amending s. 316.003, F.S.; providing definitions; creating s. 316.0275, F.S.; providing criminal penalties for certain noncriminal traffic infractions that cause serious bodily injury or death to a person; defining the term "serious bodily injury"; amending s. 316.083, F.S.; revising provisions relating to the passing of a vehicle; directing a law enforcement officer issuing a citation for specified violations to note certain information on the citation; amending s. 316.084, F.S.; exempting bicycles from provisions for passing a vehicle on the right under certain circumstances; amending s. 316.0875, F.S.; revising exceptions to provisions for designated no-passing zones; amending s. 316.151, F.S.; revising provisions for turning at intersections; directing a law enforcement officer issuing a citation for specified violations to note certain information on the citation; amending s. 316.1925, F.S.; revising provisions relating to careless driving; directing a law enforcement officer issuing a citation for specified violations to note certain information on the citation; amending s. 316.2065, F.S.; revising provisions for operation of a bicycle; requiring motor vehicle operators to allow a group of bicycles to travel through an intersection

Page 1 of 58

under certain circumstances; creating s. 318.142, F.S.; providing penalties for specified infractions contributing to bodily injury of a vulnerable user; amending s. 318.19, F.S.; requiring a hearing for specified offenses; directing a law enforcement officer issuing a citation for specified violations to note certain information on the citation; amending ss. 212.05, 316.1303, 316.235, 316.545, 316.605, 316.6105, 316.613, 316.622, 316.650, 316.70, 320.01, 320.08, 320.0801, 320.38, 322.031, 450.181, 559.903, 655.960, 732.402, and 860.065, F.S.; conforming cross-references; providing an effective date.

WHEREAS, the Legislature recognizes that everyone must share the road, and

WHEREAS, there are laws in place, such as ss. 316.2065 and 316.2068, Florida Statutes, that require certain vulnerable road users to follow safe practices when operating on the roadways of the state, and

WHEREAS, there are laws in place that similarly require persons who operate a vehicle on the highways of the state to operate the vehicle in a safe manner, and

WHEREAS, it is the intent of the Legislature to amend the Florida Uniform Traffic Control laws to protect vulnerable road users while balancing their rights against the rights of those who choose to travel by motor vehicle, NOW, THEREFORE,

Page 2 of 58

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 316.003, Florida Statutes, is amended to read:

316.003 Definitions.—The following words and phrases, when used in this chapter, shall have the meanings respectively ascribed to them in this section, except where the context otherwise requires:

- department (fire patrol), police vehicles, and such ambulances and emergency vehicles of municipal departments, public service corporations operated by private corporations, the Fish and Wildlife Conservation Commission, the Department of Environmental Protection, the Department of Health, the Department of Transportation, and the Department of Corrections as are designated or authorized by their respective department or the chief of police of an incorporated city or any sheriff of any of the various counties.
- (2)(90) AUTONOMOUS VEHICLE.—Any vehicle equipped with autonomous technology. The term "autonomous technology" means technology installed on a motor vehicle that has the capability to drive the vehicle on which the technology is installed without the active control or monitoring by a human operator. The term excludes a motor vehicle enabled with active safety systems or driver assistance systems, including, without

Page 3 of 58

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limitation, a system to provide electronic blind spot assistance, crash avoidance, emergency braking, parking assistance, adaptive cruise control, lane keep assistance, lane departure warning, or traffic jam and queuing assistant, unless any such system alone or in combination with other systems enables the vehicle on which the technology is installed to drive without the active control or monitoring by a human operator.

- (3)(2) BICYCLE.—Every vehicle propelled solely by human power, and every motorized bicycle propelled by a combination of human power and an electric helper motor capable of propelling the vehicle at a speed of not more than 20 miles per hour on level ground upon which any person may ride, having two tandem wheels, and including any device generally recognized as a bicycle though equipped with two front or two rear wheels. The term does not include such a vehicle with a seat height of no more than 25 inches from the ground when the seat is adjusted to its highest position or a scooter or similar device. No person under the age of 16 may operate or ride upon a motorized bicycle.
- (4) BICYCLE LANE.—A portion of a roadway or highway that has been designated by pavement markings and signs for the preferential or exclusive use by bicycles.
- (5)(63) BICYCLE PATH.—Any road, path, or way that is open to bicycle travel, which road, path, or way is physically separated from motorized vehicular traffic by an open space or

Page 4 of 58

by a barrier and is located either within the highway right-ofway or within an independent right-of-way.

- (6) BODILY INJURY.—Except for purposes of any statute referring to the term "serious bodily injury," the term "bodily injury" means an injury to a human being consisting of a broken bone, a torn ligament, a concussion, a laceration requiring stitches, or any other physical injury that results in impairment of the function of a bodily member, organ, or mental faculty.
- $\underline{(7)}$  BRAKE HORSEPOWER.—The actual unit of torque developed per unit of time at the output shaft of an engine, as measured by a dynamometer.
- (8) (3) BUS.—Any motor vehicle designed for carrying more than 10 passengers and used for the transportation of persons and any motor vehicle, other than a taxicab, designed and used for the transportation of persons for compensation.
- (9)(4) BUSINESS DISTRICT.—The territory contiguous to, and including, a highway when 50 percent or more of the frontage thereon, for a distance of 300 feet or more, is occupied by buildings in use for business.
- (10)(5) CANCELLATION.—Cancellation means that a license which was issued through error or fraud is declared void and terminated. A new license may be obtained only as permitted in this chapter.
- (11) (64) CHIEF ADMINISTRATIVE OFFICER.—The head, or his or her designee, of any law enforcement agency which is authorized

Page 5 of 58

131	to enforce traffic laws.
132	(12) (65) CHILD.—A child as defined in s. 39.01, s. 984.03,
133	or s. 985.03.
134	(13) (66) COMMERCIAL MOTOR VEHICLE.—Any self-propelled or
135	towed vehicle used on the public highways in commerce to
136	transport passengers or cargo, if such vehicle:
137	(a) Has a gross vehicle weight rating of 10,000 pounds or
138	more;
139	(b) Is designed to transport more than 15 passengers,
140	including the driver; or
141	(c) Is used in the transportation of materials found to be
142	hazardous for the purposes of the Hazardous Materials
143	Transportation Act, as amended (49 U.S.C. ss. 1801 et seq.).
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145	A vehicle that occasionally transports personal property to and
146	from a closed-course motorsport facility, as defined in s.
147	549.09(1)(a), is not a commercial motor vehicle if it is not
148	used for profit and corporate sponsorship is not involved. As
149	used in this subsection, the term "corporate sponsorship" means
150	a payment, donation, gratuity, in-kind service, or other benefit
151	provided to or derived by a person in relation to the underlying
152	activity, other than the display of product or corporate names,
153	logos, or other graphic information on the property being
154	transported.
155	$\frac{(14)}{(67)}$ COURT.—The court having jurisdiction over traffic
156	offenses.

Page 6 of 58

|157| (15) (6) CROSSWALK.—

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- (a) That part of a roadway at an intersection included within the connections of the lateral lines of the sidewalks on opposite sides of the highway, measured from the curbs or, in the absence of curbs, from the edges of the traversable roadway.
- (b) Any portion of a roadway at an intersection or elsewhere distinctly indicated for pedestrian crossing by lines or other markings on the surface.
- (16) (7) DAYTIME.—The period from a half hour before sunrise to a half hour after sunset. Nighttime means at any other hour.
- (17)(8) DEPARTMENT.—The Department of Highway Safety and Motor Vehicles as defined in s. 20.24. Any reference herein to Department of Transportation shall be construed as referring to the Department of Transportation, defined in s. 20.23, or the appropriate division thereof.
- $\underline{(18)}$  DIRECTOR.—The Director of the Division of the Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles.
- $\underline{(19)}$  (10) DRIVER.—Any person who drives or is in actual physical control of a vehicle on a highway or who is exercising control of a vehicle or steering a vehicle being towed by a motor vehicle.
- (20) (83) ELECTRIC PERSONAL ASSISTIVE MOBILITY DEVICE.—Any self-balancing, two-nontandem-wheeled device, designed to transport only one person, with an electric propulsion system

Page 7 of 58

with average power of 750 watts (1 horsepower), the maximum speed of which, on a paved level surface when powered solely by such a propulsion system while being ridden by an operator who weighs 170 pounds, is less than 20 miles per hour. Electric personal assistive mobility devices are not vehicles as defined in this section.

(21) (11) EXPLOSIVE.—Any chemical compound or mechanical mixture that is commonly used or intended for the purpose of producing an explosion and which contains any oxidizing and combustive units or other ingredients in such proportions, quantities, or packing that an ignition by fire, friction, concussion, percussion, or detonator of any part of the compound or mixture may cause such a sudden generation of highly heated gases that the resultant gaseous pressures are capable of producing destructive effect on contiguous objects or of destroying life or limb.

(22) (62) FARM LABOR VEHICLE.—Any vehicle equipped and used for the transportation of nine or more migrant or seasonal farm workers, in addition to the driver, to or from a place of employment or employment—related activities. The term does not include:

- (a) Any vehicle carrying only members of the immediate family of the owner or driver.
- (b) Any vehicle being operated by a common carrier of passengers.
  - (c) Any carpool as defined in s. 450.28(3).

Page 8 of 58

 $\underline{(23)}$  (12) FARM TRACTOR.—Any motor vehicle designed and used primarily as a farm implement for drawing plows, mowing machines, and other implements of husbandry.

- (24) (13) FLAMMABLE LIQUID.—Any liquid which has a flash point of 70 degrees Fahrenheit or less, as determined by a Tagliabue or equivalent closed-cup test device.
- (25) (68) GOLF CART.—A motor vehicle designed and manufactured for operation on a golf course for sporting or recreational purposes.
- (26) (14) GROSS WEIGHT.—The weight of a vehicle without load plus the weight of any load thereon.
- (27) (69) HAZARDOUS MATERIAL.—Any substance or material which has been determined by the secretary of the United States Department of Transportation to be capable of imposing an unreasonable risk to health, safety, and property. This term includes hazardous waste as defined in s. 403.703(13).
  - $(28) \frac{(15)}{(15)}$  HOUSE TRAILER.-

- (a) A trailer or semitrailer which is designed, constructed, and equipped as a dwelling place, living abode, or sleeping place (either permanently or temporarily) and is equipped for use as a conveyance on streets and highways, or
- (b) A trailer or a semitrailer the chassis and exterior shell of which is designed and constructed for use as a house trailer, as defined in paragraph (a), but which is used instead, permanently or temporarily, for the advertising, sales, display, or promotion of merchandise or services or for any other

Page 9 of 58

commercial purpose except the transportation of property for hire or the transportation of property for distribution by a private carrier.

(29) (16) IMPLEMENT OF HUSBANDRY.—Any vehicle designed and adapted exclusively for agricultural, horticultural, or livestock-raising operations or for lifting or carrying an implement of husbandry and in either case not subject to registration if used upon the highways.

## $(30)\frac{(17)}{(17)}$ INTERSECTION.

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- (a) The area embraced within the prolongation or connection of the lateral curblines; or, if none, then the lateral boundary lines of the roadways of two highways which join one another at, or approximately at, right angles; or the area within which vehicles traveling upon different highways joining at any other angle may come in conflict.
- (b) Where a highway includes two roadways 30 feet or more apart, then every crossing of each roadway of such divided highway by an intersecting highway shall be regarded as a separate intersection. In the event such intersecting highway also includes two roadways 30 feet or more apart, then every crossing of two roadways of such highways shall be regarded as a separate intersection.
- $\underline{(31)}$  (18) LANED HIGHWAY.—A highway the roadway of which is divided into two or more clearly marked lanes for vehicular traffic.
  - (32)<del>(19)</del> LIMITED ACCESS FACILITY.—A street or highway

Page 10 of 58

especially designed for through traffic and over, from, or to which owners or occupants of abutting land or other persons have no right or easement, or only a limited right or easement, of access, light, air, or view by reason of the fact that their property abuts upon such limited access facility or for any other reason. Such highways or streets may be parkways from which trucks, buses, and other commercial vehicles are excluded; or they may be freeways open to use by all customary forms of street and highway traffic.

(33) (20) LOCAL AUTHORITIES.—Includes all officers and public officials of the several counties and municipalities of this state.

(34)(91) LOCAL HEARING OFFICER.—The person, designated by a department, county, or municipality that elects to authorize traffic infraction enforcement officers to issue traffic citations under s. 316.0083(1)(a), who is authorized to conduct hearings related to a notice of violation issued pursuant to s. 316.0083. The charter county, noncharter county, or municipality may use its currently appointed code enforcement board or special magistrate to serve as the local hearing officer. The department may enter into an interlocal agreement to use the local hearing officer of a county or municipality.

(35) (80) MAXI-CUBE VEHICLE.—A specialized combination vehicle consisting of a truck carrying a separable cargo-carrying unit combined with a semitrailer designed so that the separable cargo-carrying unit is to be loaded and unloaded

Page 11 of 58

through the semitrailer. The entire combination may not exceed 65 feet in length, and a single component of that combination may not exceed 34 feet in length.

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- (36)(61) MIGRANT OR SEASONAL FARM WORKER.—Any person employed in hand labor operations in planting, cultivation, or harvesting agricultural crops.
- (37) (77) MOPED.—Any vehicle with pedals to permit propulsion by human power, having a seat or saddle for the use of the rider and designed to travel on not more than three wheels; with a motor rated not in excess of 2 brake horsepower and not capable of propelling the vehicle at a speed greater than 30 miles per hour on level ground; and with a power-drive system that functions directly or automatically without clutching or shifting gears by the operator after the drive system is engaged. If an internal combustion engine is used, the displacement may not exceed 50 cubic centimeters.
  - (38) (86) MOTOR CARRIER TRANSPORTATION CONTRACT.
  - (a) A contract, agreement, or understanding covering:
- 1. The transportation of property for compensation or hire by the motor carrier;
  - 2. Entrance on property by the motor carrier for the purpose of loading, unloading, or transporting property for compensation or hire; or
- 3. A service incidental to activity described in subparagraph 1. or subparagraph 2., including, but not limited to, storage of property.

Page 12 of 58

(b) "Motor carrier transportation contract" does not include the Uniform Intermodal Interchange and Facilities Access Agreement administered by the Intermodal Association of North America or other agreements providing for the interchange, use, or possession of intermodal chassis, containers, or other intermodal equipment.

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- (39) (21) MOTOR VEHICLE.—Except when used in s. 316.1001, a self-propelled vehicle not operated upon rails or guideway, but not including any bicycle, motorized scooter, electric personal assistive mobility device, swamp buggy, or moped. For purposes of s. 316.1001, "motor vehicle" has the same meaning as in s. 320.01(1)(a).
- (40) (22) MOTORCYCLE.—Any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground, but excluding a tractor or a moped.
- (41)(82) MOTORIZED SCOOTER.—Any vehicle not having a seat or saddle for the use of the rider, designed to travel on not more than three wheels, and not capable of propelling the vehicle at a speed greater than 30 miles per hour on level ground.
- (42)(78) NONPUBLIC SECTOR BUS.—Any bus which is used for the transportation of persons for compensation and which is not owned, leased, operated, or controlled by a municipal, county, or state government or a governmentally owned or managed nonprofit corporation.

Page 13 of 58

(43)(23) OFFICIAL TRAFFIC CONTROL DEVICES.—All signs, signals, markings, and devices, not inconsistent with this chapter, placed or erected by authority of a public body or official having jurisdiction for the purpose of regulating, warning, or guiding traffic.

- (44) (24) OFFICIAL TRAFFIC CONTROL SIGNAL.—Any device, whether manually, electrically, or mechanically operated, by which traffic is alternately directed to stop and permitted to proceed.
- (45)(25) OPERATOR.—Any person who is in actual physical control of a motor vehicle upon the highway, or who is exercising control over or steering a vehicle being towed by a motor vehicle.
- (46)(26) OWNER.—A person who holds the legal title of a vehicle, or, in the event a vehicle is the subject of an agreement for the conditional sale or lease thereof with the right of purchase upon performance of the conditions stated in the agreement and with an immediate right of possession vested in the conditional vendee or lessee, or in the event a mortgagor of a vehicle is entitled to possession, then such conditional vendee, or lessee, or mortgagor shall be deemed the owner, for the purposes of this chapter.
- (47)(27) PARK OR PARKING.—The standing of a vehicle, whether occupied or not, otherwise than temporarily for the purpose of and while actually engaged in loading or unloading merchandise or passengers as may be permitted by law under this

Page 14 of 58

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- (48) (28) PEDESTRIAN.—Any person afoot.
- (49) (29) PERSON.—Any natural person, firm, copartnership, association, or corporation.
  - $\underline{(50)}$  (30) PNEUMATIC TIRE.—Any tire in which compressed air is designed to support the load.
  - (51) (31) POLE TRAILER.—Any vehicle without motive power designed to be drawn by another vehicle and attached to the towing vehicle by means of a reach or pole, or by being boomed or otherwise secured to the towing vehicle, and ordinarily used for transporting long or irregularly shaped loads such as poles, pipes, or structural members capable, generally, of sustaining themselves as beams between the supporting connections.
  - (52)(32) POLICE OFFICER.—Any officer authorized to direct or regulate traffic or to make arrests for violations of traffic regulations, including Florida highway patrol officers, sheriffs, deputy sheriffs, and municipal police officers.
  - (53)(33) PRIVATE ROAD OR DRIVEWAY.—Except as otherwise provided in paragraph (53)(b), any privately owned way or place used for vehicular travel by the owner and those having express or implied permission from the owner, but not by other persons.
  - (54)(34) RADIOACTIVE MATERIALS.—Any materials or combination of materials which emit ionizing radiation spontaneously in which the radioactivity per gram of material, in any form, is greater than 0.002 microcuries.
    - (55) (35) RAILROAD.—A carrier of persons or property upon

Page 15 of 58

391 cars operated upon stationary rails.

(56)(36) RAILROAD SIGN OR SIGNAL.—Any sign, signal, or device erected by authority of a public body or official, or by a railroad, and intended to give notice of the presence of railroad tracks or the approach of a railroad train.

- (57) (37) RAILROAD TRAIN.—A steam engine, electric or other motor, with or without cars coupled thereto, operated upon rails, except a streetcar.
- (58) (38) RESIDENCE DISTRICT.—The territory contiguous to, and including, a highway, not comprising a business district, when the property on such highway, for a distance of 300 feet or more, is, in the main, improved with residences or residences and buildings in use for business.
- (59)(39) REVOCATION.—Revocation means that a licensee's privilege to drive a motor vehicle is terminated. A new license may be obtained only as permitted by law.
- (60) (40) RIGHT-OF-WAY.—The right of one vehicle or pedestrian to proceed in a lawful manner in preference to another vehicle or pedestrian approaching under such circumstances of direction, speed, and proximity as to give rise to danger of collision unless one grants precedence to the other.
- (61)(41) ROAD TRACTOR.—Any motor vehicle designed and used for drawing other vehicles and not so constructed as to carry any load thereon, either independently or as any part of the weight of a vehicle or load so drawn.

Page 16 of 58

(62)(42) ROADWAY.—That portion of a highway improved, designed, or ordinarily used for vehicular travel, exclusive of the berm or shoulder. In the event a highway includes two or more separate roadways, the term "roadway" as used herein refers to any such roadway separately, but not to all such roadways collectively.

(63) (43) SADDLE MOUNT; FULL MOUNT.—An arrangement whereby the front wheels of one vehicle rest in a secured position upon another vehicle. All of the wheels of the towing vehicle are upon the ground, and only the rear wheels of the towed vehicle rest upon the ground. Such combinations may include one full mount, whereby a smaller transport vehicle is placed completely on the last towed vehicle.

(64) (44) SAFETY ZONE.—The area or space officially set apart within a roadway for the exclusive use of pedestrians and protected or so marked by adequate signs or authorized pavement markings as to be plainly visible at all times while set apart as a safety zone.

(65)(92) SANITATION VEHICLE.—A motor vehicle that bears an emblem that is visible from the roadway and clearly identifies that the vehicle belongs to or is under contract with a person, entity, cooperative, board, commission, district, or unit of local government that provides garbage, trash, refuse, or recycling collection.

(66) (45) SCHOOL BUS.—Any motor vehicle that complies with the color and identification requirements of chapter 1006 and is

Page 17 of 58

used to transport children to or from public or private school or in connection with school activities, but not including buses operated by common carriers in urban transportation of school children. The term "school" includes all preelementary, elementary, secondary, and postsecondary schools.

- (67)(46) SEMITRAILER.—Any vehicle with or without motive power, other than a pole trailer, designed for carrying persons or property and for being drawn by a motor vehicle and so constructed that some part of its weight and that of its load rests upon, or is carried by, another vehicle.
- (68) (47) SIDEWALK.—That portion of a street between the curbline, or the lateral line, of a roadway and the adjacent property lines, intended for use by pedestrians.
- (69)(48) SPECIAL MOBILE EQUIPMENT.—Any vehicle not designed or used primarily for the transportation of persons or property and only incidentally operated or moved over a highway, including, but not limited to, ditchdigging apparatus, well-boring apparatus, and road construction and maintenance machinery, such as asphalt spreaders, bituminous mixers, bucket loaders, tractors other than truck tractors, ditchers, leveling graders, finishing machines, motor graders, road rollers, scarifiers, earthmoving carryalls and scrapers, power shovels and draglines, and self-propelled cranes and earthmoving equipment. The term does not include house trailers, dump trucks, truck-mounted transit mixers, cranes or shovels, or other vehicles designed for the transportation of persons or

Page 18 of 58

469 property to which machinery has been attached.

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- (70)(49) STAND OR STANDING.—The halting of a vehicle, whether occupied or not, otherwise than temporarily, for the purpose of, and while actually engaged in, receiving or discharging passengers, as may be permitted by law under this chapter.
- (71) (50) STATE ROAD.—Any highway designated as a statemaintained road by the Department of Transportation.
- (72) (51) STOP.—When required, complete cessation from movement.
- (73) (52) STOP OR STOPPING.—When prohibited, any halting, even momentarily, of a vehicle, whether occupied or not, except when necessary to avoid conflict with other traffic or to comply with the directions of a law enforcement officer or traffic control sign or signal.
- (74) (70) STRAIGHT TRUCK.—Any truck on which the cargo unit and the motive power unit are located on the same frame so as to form a single, rigid unit.
  - $(75) \frac{(53)}{(53)}$  STREET OR HIGHWAY.
- (a) The entire width between the boundary lines of every way or place of whatever nature when any part thereof is open to the use of the public for purposes of vehicular traffic;
- (b) The entire width between the boundary lines of any privately owned way or place used for vehicular travel by the owner and those having express or implied permission from the owner, but not by other persons, or any limited access road

Page 19 of 58

owned or controlled by a special district, whenever, by written agreement entered into under s. 316.006(2)(b) or (3)(b), a county or municipality exercises traffic control jurisdiction over said way or place;

- (c) Any area, such as a runway, taxiway, ramp, clear zone, or parking lot, within the boundary of any airport owned by the state, a county, a municipality, or a political subdivision, which area is used for vehicular traffic but which is not open for vehicular operation by the general public; or
- (d) Any way or place used for vehicular traffic on a controlled access basis within a mobile home park recreation district which has been created under s. 418.30 and the recreational facilities of which district are open to the general public.
- (76) (54) SUSPENSION.—Temporary withdrawal of a licensee's privilege to drive a motor vehicle.
- (77)(89) SWAMP BUGGY.—A motorized off-road vehicle that is designed or modified to travel over swampy or varied terrain and that may use large tires or tracks operated from an elevated platform. The term does not include any vehicle defined in chapter 261 or otherwise defined or classified in this chapter.
- (78) (81) TANDEM AXLE.—Any two axles whose centers are more than 40 inches but not more than 96 inches apart and are individually attached to or articulated from, or both, a common attachment to the vehicle, including a connecting mechanism designed to equalize the load between axles.

Page 20 of 58

(79) (71) TANDEM TRAILER TRUCK.—Any combination of a truck tractor, semitrailer, and trailer coupled together so as to operate as a complete unit.

- (80) (72) TANDEM TRAILER TRUCK HIGHWAY NETWORK.—A highway network consisting primarily of four or more lanes, including all interstate highways; highways designated by the United States Department of Transportation as elements of the National Network; and any street or highway designated by the Florida Department of Transportation for use by tandem trailer trucks, in accordance with s. 316.515, except roads on which truck traffic was specifically prohibited on January 6, 1983.
  - (81) <del>(73)</del> TERMINAL.—Any location where:

- (a) Freight either originates, terminates, or is handled in the transportation process; or
- (b) Commercial motor carriers maintain operating facilities.
- (82)(55) THROUGH HIGHWAY.—Any highway or portion thereof on which vehicular traffic is given the right-of-way and at the entrances to which vehicular traffic from intersecting highways is required to yield right-of-way to vehicles on such through highway in obedience to either a stop sign or yield sign, or otherwise in obedience to law.
- (83) (56) TIRE WIDTH.—Tire width is that width stated on the surface of the tire by the manufacturer of the tire, if the width stated does not exceed 2 inches more than the width of the tire contacting the surface.

Page 21 of 58

(84) (57) TRAFFIC.—Pedestrians, ridden or herded animals, and vehicles, streetcars, and other conveyances either singly or together while using any street or highway for purposes of travel.

(85) (87) TRAFFIC INFRACTION DETECTOR.—A vehicle sensor installed to work in conjunction with a traffic control signal and a camera or cameras synchronized to automatically record two or more sequenced photographic or electronic images or streaming video of only the rear of a motor vehicle at the time the vehicle fails to stop behind the stop bar or clearly marked stop line when facing a traffic control signal steady red light. Any notification under s. 316.0083(1)(b) or traffic citation issued by the use of a traffic infraction detector must include a photograph or other recorded image showing both the license tag of the offending vehicle and the traffic control device being violated.

(86) (84) TRAFFIC SIGNAL PREEMPTION SYSTEM.—Any system or device with the capability of activating a control mechanism mounted on or near traffic signals which alters a traffic signal's timing cycle.

(87) (58) TRAILER.—Any vehicle with or without motive power, other than a pole trailer, designed for carrying persons or property and for being drawn by a motor vehicle.

(88) (74) TRANSPORTATION.—The conveyance or movement of goods, materials, livestock, or persons from one location to another on any road, street, or highway open to travel by the

Page 22 of 58

573	public.
574	(89) (88) TRI-VEHICLE.—An enclosed three-wheeled passenger
575	vehicle that:
576	(a) Is designed to operate with three wheels in contact
577	with the ground;
578	(b) Has a minimum unladen weight of 900 pounds;
579	(c) Has a single, completely enclosed, occupant
580	compartment;
581	(d) Is produced in a minimum quantity of 300 in any
582	calendar year;
583	(e) Is capable of a speed greater than 60 miles per hour
584	on level ground; and
585	(f) Is equipped with:
586	1. Seats that are certified by the vehicle manufacturer to
587	meet the requirements of Federal Motor Vehicle Safety Standard
588	No. 207, "Seating systems" (49 C.F.R. s. 571.207);
589	2. A steering wheel used to maneuver the vehicle;
590	3. A propulsion unit located forward or aft of the
591	enclosed occupant compartment;
592	4. A seat belt for each vehicle occupant certified to meet
593	the requirements of Federal Motor Vehicle Safety Standard No.
594	209, "Seat belt assemblies" (49 C.F.R. s. 571.209);
595	5. A windshield and an appropriate windshield wiper and
596	washer system that are certified by the vehicle manufacturer to
597	meet the requirements of Federal Motor Vehicle Safety Standard

Page 23 of 58

No. 205, "Glazing Materials" (49 C.F.R. s. 571.205) and Federal

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Motor Vehicle Safety Standard No. 104, "Windshield Wiping and Washing Systems" (49 C.F.R. s. 571.104); and

- 6. A vehicle structure certified by the vehicle manufacturer to meet the requirements of Federal Motor Vehicle Safety Standard No. 216, "Rollover crush resistance" (49 C.F.R. s. 571.216).
- $\underline{(90)}$  (59) TRUCK.—Any motor vehicle designed, used, or maintained primarily for the transportation of property.
- (91)(60) TRUCK TRACTOR.—Any motor vehicle designed and used primarily for drawing other vehicles and not so constructed as to carry a load other than a part of the weight of the vehicle and load so drawn.
- (92) (93) UTILITY SERVICE VEHICLE.—A motor vehicle that bears an emblem that is visible from the roadway and clearly identifies that the vehicle belongs to or is under contract with a person, entity, cooperative, board, commission, district, or unit of local government that provides electric, natural gas, water, wastewater, cable, telephone, or communications services.
- (93) (75) VEHICLE.—Every device, in, upon, or by which any person or property is or may be transported or drawn upon a highway, excepting devices used exclusively upon stationary rails or tracks.
- (94)(85) VICTIM SERVICES PROGRAMS.—Any community-based organization whose primary purpose is to act as an advocate for the victims and survivors of traffic crashes and for their families. The victims services offered by these programs may

Page 24 of 58

625	include grief and crisis counseling, assistance with preparing
626	victim compensation claims excluding third-party legal action,
627	or connecting persons with other service providers, and
628	providing emergency financial assistance.
629	(95) VULNERABLE USER OF A PUBLIC ROADWAY OR VULNERABLE
630	<u>USER</u>
631	(a) A pedestrian, including a person actually engaged in
632	work upon a highway, work upon utility facilities along a
633	highway, or the provision of emergency services within the
634	right-of-way;
635	(b) A person operating, or who is a passenger on, a
636	bicycle, motorcycle, scooter, or moped lawfully on the roadway;
637	(c) A person riding an animal; or
638	(d) A person lawfully operating on a public roadway,
639	crosswalk, or shoulder of the roadway:
640	1. A farm tractor or similar vehicle designed primarily
641	for farm use;
642	2. A horse-drawn carriage;
643	3. An electric personal assistive mobility device; or
644	4. A wheelchair.
645	(96) <del>(79)</del> WORK ZONE AREA.—The area and its approaches on
646	any state-maintained highway, county-maintained highway, or
647	municipal street where construction, repair, maintenance, or
648	other street-related or highway-related work is being performed
649	or where one or more lanes is closed to traffic.
650	Section 2. Section 316.0275, Florida Statutes, is created

Page 25 of 58

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651	to read:
652	316.0275 Noncriminal traffic infractions leading to
653	serious bodily injury or death; reclassification
654	(1) Notwithstanding any other provision of law, if an
655	individual commits and is convicted of a noncriminal traffic
656	infraction under this chapter which causes serious bodily injury
657	or death to a person and, within 5 years after that violation,
658	commits and is convicted of another noncriminal traffic
659	infraction under this chapter which causes serious bodily injury
660	or death to a person, the second such violation shall be
661	reclassified as a misdemeanor of the first degree, punishable as
662	provided in s. 775.082 or s. 775.083, and the individual's
663	driver license shall be suspended for 3 months. At the end of
664	the suspension, the driver must apply for a new driver license
665	and pass all required examinations pursuant to s. 322.08 and pay
666	all required fees for such license. During the 3-month
667	suspension, the individual may apply for a hardship waiver under
668	s. 322.271.
669	(2) As used in this section only, the term "serious bodily
670	
	(2) As used in this section only, the term "serious bodily
670	(2) As used in this section only, the term "serious bodily injury" means an injury to a person, excluding an injury to the
670 671	(2) As used in this section only, the term "serious bodily injury" means an injury to a person, excluding an injury to the at-fault driver, which consists of a physical condition that
670 671 672	(2) As used in this section only, the term "serious bodily injury" means an injury to a person, excluding an injury to the at-fault driver, which consists of a physical condition that creates a substantial risk of death, serious personal
670 671 672 673	(2) As used in this section only, the term "serious bodily injury" means an injury to a person, excluding an injury to the at-fault driver, which consists of a physical condition that creates a substantial risk of death, serious personal disfigurement, or protracted loss or impairment of the function

Page 26 of 58

316.083 Overtaking and passing a vehicle.—The following provisions rules shall govern the overtaking and passing of a vehicle vehicles proceeding in the same direction, subject to those limitations, exceptions, and special rules hereinafter stated:

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- (1) The driver of a vehicle overtaking another vehicle proceeding in the same direction shall give an appropriate signal as provided for in s. 316.156, shall pass to the left thereof at a safe distance, and shall not again drive to the right side of the roadway until safely clear of the overtaken vehicle.
- operating a bicycle or other vulnerable user of a public roadway nonmotorized vehicle must pass the person operating the bicycle or other vulnerable user nonmotorized vehicle at a safe distance of not less than 3 feet between any part of or attachment to the motor vehicle, anything extending from the motor vehicle, and any trailer or other thing being towed by the motor vehicle and the bicycle, the person operating the bicycle, or other vulnerable user nonmotorized vehicle.
- (3)(2) Except when overtaking and passing on the right is permitted, the driver of an overtaken vehicle shall give way to the right in favor of the overtaking vehicle, on audible signal or upon the visible blinking of the headlamps of the overtaking vehicle if such overtaking is being attempted at nighttime, and shall not increase the speed of his or her vehicle until

Page 27 of 58

703 completely passed by the overtaking vehicle.

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(4)(3) A violation of this section is a noncriminal traffic infraction, punishable as a moving violation as provided in chapter 318. If a violation of this section contributed to the bodily injury of a vulnerable user of a public roadway, the law enforcement officer issuing the citation for the violation shall note such information on the citation.

Section 4. Section 316.084, Florida Statutes, is amended to read:

316.084 When overtaking on the right is permitted.-

- (1) The driver of a vehicle may overtake and pass on the right of another vehicle only under the following conditions:
- (a) When the vehicle overtaken is making or about to make a left turn;
- (b) Upon a street or highway with unobstructed pavement not occupied by parked vehicles of sufficient width for two or more lines of moving traffic in each direction;
- (c) Upon a one-way street, or upon any roadway on which traffic is restricted to one direction of movement, where the roadway is free from obstructions and of sufficient width for two or more lines of moving vehicles.
- (2) The driver of a vehicle may overtake and pass another vehicle on the right only under conditions permitting such movement in safety. In no event shall such movement be made by driving off the pavement or main-traveled portion of the roadway.

Page 28 of 58

(3) This section does not prohibit a bicycle that is in a bicycle lane or on the shoulder of a roadway or highway from passing another vehicle on the right.

(4) (3) A violation of this section is a noncriminal traffic infraction, punishable as a moving violation as provided in chapter 318.

Section 5. Section 316.0875, Florida Statutes, is amended to read:

316.0875 No-passing zones.-

- (1) The Department of Transportation and local authorities are authorized to determine those portions of any highway under their respective jurisdiction where overtaking and passing or driving to the left of the roadway would be especially hazardous and may, by appropriate signs or markings on the roadway, indicate the beginning and end of such zones, and, when such signs or markings are in place and clearly visible to an ordinarily observant person, each every driver of a vehicle shall obey the directions thereof.
- (2) Where signs or markings are in place to define a no-passing zone as set forth in subsection (1), <u>a</u> no driver may not, shall at any time, drive on the left side of the roadway with such no-passing zone or on the left side of any pavement striping designed to mark such no-passing zone throughout its length.
- (3) This section does not apply to a person who safely and briefly drives to the left of the center of the roadway or

Page 29 of 58

755	pavement striping only to the extent necessary to:
756	(a) Avoid When an obstruction; exists making it necessary
757	to drive to the left of the center of the highway, nor
758	(b) Turn <del>To the driver of a vehicle turning</del> left into or
759	from an alley, private road <u>,</u> or driveway <u>; or</u>
760	(c) Comply with the requirements regarding a safe distance
761	to pass a vulnerable road user, as required by s. 316.083(2).
762	(4) A violation of this section is a noncriminal traffic
763	infraction, punishable as a moving violation as provided in
764	chapter 318.
765	Section 6. Section 316.151, Florida Statutes, is amended
766	to read:
767	316.151 Required position and method of turning at
768	intersections.—
769	(1) (a) Right turn.—The driver of a vehicle intending to
770	turn right at an intersection onto a highway, public or private
771	roadway, or driveway shall do so as follows:
772	1.(a) Right turn.—Both the approach for a right turn and a
773	right turn shall be made as close as practicable to the right-
774	hand curb or edge of the roadway.
775	2. When overtaking and passing a bicycle or other
776	vulnerable user proceeding in the same direction, the driver of
777	a motor vehicle shall give an appropriate signal as provided for
78	in s. 316.155 and shall make the right turn only if it can be

Page 30 of 58

made at a safe distance from the bicycle or other vulnerable

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user.

3. When crossing a sidewalk, bicycle lane, or bicycle path to turn right, the driver of a motor vehicle shall yield the right-of-way to a bicycle or pedestrian.

- (b) Left turn.—The driver of a vehicle intending to turn left at <u>an</u> any intersection <u>onto a highway</u>, <u>public or private</u> roadway, or driveway shall do so as follows:
- 1. The driver shall approach the intersection in the extreme left-hand lane lawfully available to traffic moving in the direction of travel of such vehicle. Thereafter, and, after entering the intersection, the left turn shall be made so as to leave the intersection in a lane lawfully available to traffic moving in such direction upon the roadway being entered.
- 2. A person riding a bicycle and intending to turn left in accordance with this section is entitled to the full use of the lane from which the turn may legally be made. Whenever practicable the left turn shall be made in that portion of the intersection to the left of the center of the intersection.
- (c) Left turn by bicycle.—In addition to the method of making a left turn described in paragraph (b), a person riding a bicycle and intending to turn left may do so as follows has the option of following the course described hereafter:
- <u>a.</u> The rider shall approach the turn as close as practicable to the right curb or edge of the roadway;
- <u>b.</u> After proceeding across the intersecting roadway, the turn shall be made as close as practicable to the curb or edge of the roadway on the far side of the intersection; and  $\tau$

Page 31 of 58

<u>c.</u> Before proceeding, the bicyclist shall comply with any official traffic control device or police officer regulating traffic on the highway along which the bicyclist intends to proceed.

- (2) The state, county, and local authorities in their respective jurisdictions may cause official traffic control devices to be placed within or adjacent to intersections and thereby require and direct that a different course from that specified in this section be traveled by vehicles turning at an intersection. When such devices are so placed, the no driver of a vehicle may not turn a vehicle at an intersection other than as directed and required by such devices.
- (3) A violation of this section is a noncriminal traffic infraction, punishable as a moving violation as provided in chapter 318. If a violation of this section contributes to the bodily injury of a vulnerable user of a public roadway, the law enforcement officer issuing the citation for the violation shall note such information on the citation.
- Section 7. Section 316.1925, Florida Statutes, is amended to read:
  - 316.1925 Careless driving.—

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(1)  $\underline{A}$  Any person operating a vehicle upon the streets or highways within the state shall drive the same in a careful and prudent manner, having regard for the width, grade, curves, corners, traffic, and all other attendant circumstances, so as not to endanger the life, limb, or property of any person.  $\underline{A}$ 

Page 32 of 58

person who fails Failure to drive in such manner commits shall
constitute careless driving and a violation of this section.

- (2) Any person who violates this section shall be cited for a moving violation, punishable as provided in chapter 318.
- (2) If a violation under subsection (1) contributed to the bodily injury of a vulnerable user of a public roadway, the law enforcement officer issuing the citation for the violation shall note such information on the citation.
- Section 8. Subsections (1), (5), and (6) of section 316.2065, Florida Statutes, are amended to read:

316.2065 Bicycle regulations.-

- operated in the same manner as any other vehicle and every person operating a bicycle propelling a vehicle by human power has all of the rights and all of the duties applicable to the driver of any other vehicle under this chapter, except as to special regulations in this chapter, and except as to provisions of this chapter which by their nature can have no application.
- (5)(a) Any person operating a bicycle upon a roadway at less than the normal speed of traffic at the time and place and under the conditions then existing shall ride in the bicycle lane marked for bicycle use or, if there is no bicycle lane in the roadway is marked for bicycle use, as close as practicable to the right-hand curb or edge of the roadway except under any of the following situations:
  - 1. When overtaking and passing another bicycle or vehicle

Page 33 of 58

859 proceeding in the same direction.

- 2. When preparing for a left turn at an intersection or into a private road or driveway.
- 3. When reasonably necessary to avoid any condition or potential conflict, including, but not limited to, a fixed or moving object, parked or moving vehicle, bicycle, pedestrian, animal, surface hazard, turn lane, or substandard-width lane, which makes it unsafe to continue along the right-hand curb or edge or within a bicycle lane. For the purposes of this subsection, a "substandard-width lane" is a lane that is too narrow for a bicycle and another vehicle to travel safely side by side within the lane.
- (b) Any person operating a bicycle upon a one-way highway with two or more marked traffic lanes may ride as near the left-hand curb or edge of such roadway as practicable.
- bicycle lane may not ride more than two abreast except on bicycle paths or parts of roadways set aside for the exclusive use of bicycles. Persons riding two abreast may not impede traffic when traveling at less than the normal speed of traffic at the time and place and under the conditions then existing and shall ride within a single lane.
- (b) When stopping at a stop sign, persons riding bicycles in groups of four or more, after coming to a full stop and obeying all traffic laws, may proceed through the stop sign in a group and motor vehicle operators shall allow the entire group

Page 34 of 58

885 to travel through the intersection before moving forward. 886 Section 9. Section 318.142, Florida Statutes, is created 887 to read: 888 318.142 Infractions contributing to bodily injury of a 889 vulnerable user of a public roadway. - In addition to any other penalty imposed for a violation under s. 316.083, s. 316.151, or 890 891 s. 316.1925, if the violation contributed to the bodily injury 892 of a vulnerable user of a public roadway as defined in s. 893 316.003, the law enforcement officer issuing the citation for 894 the infraction shall note such information on the citation and 895 the designated official may impose a fine of not more than 896 \$2,500. 897 Section 10. Section 318.19, Florida Statutes, is amended 898 to read: 899 Infractions requiring a mandatory hearing.—Any 900 person cited for the infractions listed in this section shall 901 not have the provisions of s. 318.14(2), (4), and (9) available 902 to him or her but must appear before the designated official at 903 the time and location of the scheduled hearing: 904 Any infraction which results in a crash that causes (1)905 the death of another; 906 Any infraction which results in a crash that causes 907 "serious bodily injury" of another as defined in s. 316.1933(1); 908 (3) Any infraction of s. 316.172(1)(b); 909 (4)Any infraction of s. 316.520(1) or (2); or 910 Any infraction of s. 316.183(2), s. 316.187, or s. (5)

Page 35 of 58

316.189 of exceeding the speed limit by 30 m.p.h. or more; or

(6) Any infraction of s. 316.083, s. 316.151, or s. 316.1925 which contributes to bodily injury of a vulnerable user of a public roadway as defined in s. 316.003. If an infraction listed in this subsection contributes to the bodily injury of a vulnerable user of a public roadway, the law enforcement officer issuing the citation for the infraction shall note such information on the citation.

Section 11. Paragraph (c) of subsection (1) of section 212.05, Florida Statutes, is amended to read:

212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

- (1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:
- (c) At the rate of 6 percent of the gross proceeds derived from the lease or rental of tangible personal property, as defined herein; however, the following special provisions apply to the lease or rental of motor vehicles:

Page 36 of 58

1. When a motor vehicle is leased or rented for a period of less than 12 months:

- a. If the motor vehicle is rented in Florida, the entire amount of such rental is taxable, even if the vehicle is dropped off in another state.
- b. If the motor vehicle is rented in another state and dropped off in Florida, the rental is exempt from Florida tax.
- 2. Except as provided in subparagraph 3., for the lease or rental of a motor vehicle for a period of not less than 12 months, sales tax is due on the lease or rental payments if the vehicle is registered in this state; provided, however, that no tax shall be due if the taxpayer documents use of the motor vehicle outside this state and tax is being paid on the lease or rental payments in another state.
- 3. The tax imposed by this chapter does not apply to the lease or rental of a commercial motor vehicle as defined in s.  $\frac{316.003(13)(a)}{316.003(66)(a)}$  to one lessee or rentee for a period of not less than 12 months when tax was paid on the purchase price of such vehicle by the lessor. To the extent tax was paid with respect to the purchase of such vehicle in another state, territory of the United States, or the District of Columbia, the Florida tax payable shall be reduced in accordance with the provisions of s. 212.06(7). This subparagraph shall only be available when the lease or rental of such property is an established business or part of an established business or the same is incidental or germane to such business.

Page 37 of 58

Section 12. Subsection (1) of section 316.1303, Florida Statutes, is amended to read:

316.1303 Traffic regulations to assist mobility-impaired persons.—

- (1) Whenever a pedestrian who is mobility impaired is in the process of crossing a public street or highway with the assistance of a guide dog or service animal designated as such with a visible means of identification, a walker, a crutch, an orthopedic cane, or a wheelchair, the driver of a vehicle approaching the intersection, as defined in s. 316.003 316.003(17), shall bring his or her vehicle to a full stop before arriving at the intersection and, before proceeding, shall take precautions necessary to avoid injuring the pedestrian.
- Section 13. Subsection (5) of section 316.235, Florida Statutes, is amended to read:
  - 316.235 Additional lighting equipment.-
- equipped with a deceleration lighting system which cautions following vehicles that the bus is slowing, preparing to stop, or is stopped. Such lighting system shall consist of amber lights mounted in horizontal alignment on the rear of the vehicle at or near the vertical centerline of the vehicle, not higher than the lower edge of the rear window or, if the vehicle has no rear window, not higher than 72 inches from the ground. Such lights shall be visible from a distance of not less than

Page 38 of 58

300 feet to the rear in normal sunlight. Lights are permitted to light and flash during deceleration, braking, or standing and idling of the bus. Vehicular hazard warning flashers may be used in conjunction with or in lieu of a rear-mounted deceleration lighting system.

Section 14. Paragraph (b) of subsection (2) and paragraph (a) of subsection (4) of section 316.545, Florida Statutes, are amended to read:

316.545 Weight and load unlawful; special fuel and motor fuel tax enforcement; inspection; penalty; review.—

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(b) The officer or inspector shall inspect the license plate or registration certificate of the commercial vehicle, as defined in s. 316.003 316.003(66), to determine if its gross weight is in compliance with the declared gross vehicle weight. If its gross weight exceeds the declared weight, the penalty shall be 5 cents per pound on the difference between such weights. In those cases when the commercial vehicle, as defined in s. 316.003 316.003(66), is being operated over the highways of the state with an expired registration or with no registration from this or any other jurisdiction or is not registered under the applicable provisions of chapter 320, the penalty herein shall apply on the basis of 5 cents per pound on that scaled weight which exceeds 35,000 pounds on laden truck tractor-semitrailer combinations or tandem trailer truck combinations, 10,000 pounds on laden straight trucks or straight

Page 39 of 58

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truck-trailer combinations, or 10,000 pounds on any unladen commercial motor vehicle. If the license plate or registration has not been expired for more than 90 days, the penalty imposed under this paragraph may not exceed \$1,000. In the case of special mobile equipment as defined in s.  $316.003 \frac{316.003(48)}{48}$ , which qualifies for the license tax provided for in s. 320.08(5)(b), being operated on the highways of the state with an expired registration or otherwise not properly registered under the applicable provisions of chapter 320, a penalty of \$75 shall apply in addition to any other penalty which may apply in accordance with this chapter. A vehicle found in violation of this section may be detained until the owner or operator produces evidence that the vehicle has been properly registered. Any costs incurred by the retention of the vehicle shall be the sole responsibility of the owner. A person who has been assessed a penalty pursuant to this paragraph for failure to have a valid vehicle registration certificate pursuant to the provisions of chapter 320 is not subject to the delinquent fee authorized in s. 320.07 if such person obtains a valid registration certificate within 10 working days after such penalty was assessed.

(4)(a) No commercial vehicle, as defined in s. 316.003 316.003(66), shall be operated over the highways of this state unless it has been properly registered under the provisions of s. 207.004. Whenever any law enforcement officer identified in s. 207.023(1), upon inspecting the vehicle or combination of

Page 40 of 58

vehicles, determines that the vehicle is in violation of s.

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1042 207.004, a penalty in the amount of \$50 shall be assessed, and 1043 the vehicle may be detained until payment is collected by the 1044 law enforcement officer. 1045 Section 15. Subsection (2) of section 316.605, Florida 1046 Statutes, is amended to read: 1047 316.605 Licensing of vehicles.-1048 Any commercial motor vehicle, as defined in s. 316.003 1049 316.003(66), operating over the highways of this state with an 1050 expired registration, with no registration from this or any 1051 other jurisdiction, or with no registration under the applicable 1052 provisions of chapter 320 shall be in violation of s. 320.07(3) 1053 and shall subject the owner or operator of such vehicle to the 1054 penalty provided. In addition, a commercial motor vehicle found

Section 16. Subsection (6) of section 316.6105, Florida

1060 Statutes, is amended to read:

in violation of this section may be detained by any law

enforcement officer until the owner or operator produces

any applicable delinquent penalties have been paid.

316.6105 Violations involving operation of motor vehicle in unsafe condition or without required equipment; procedure for disposition.—

evidence that the vehicle has been properly registered and that

(6) This section does not apply to commercial motor vehicles as defined in s.  $\underline{316.003}$   $\underline{316.003(66)}$  or transit buses owned or operated by a governmental entity.

Page 41 of 58

1067 Section 17. Paragraph (a) of subsection (2) of section 1068 316.613, Florida Statutes, is amended to read: 1069 316.613 Child restraint requirements. (2) As used in this section, the term "motor vehicle" 1070 1071 means a motor vehicle as defined in s. 316.003 that is operated on the roadways, streets, and highways of the state. The term 1072 1073 does not include: 1074 (a) A school bus as defined in s.  $316.003 \frac{316.003(45)}{}$ . 1075 Section 18. Subsection (8) of section 316.622, Florida 1076 Statutes, is amended to read: 1077 316.622 Farm labor vehicles. 1078 The department shall provide to the Department of 1079 Business and Professional Regulation each quarter a copy of each 1080 accident report involving a farm labor vehicle, as defined in s. 1081 316.003  $\frac{316.003(62)}{}$ , commencing with the first quarter of the 1082 2006-2007 fiscal year. 1083 Section 19. Paragraph (b) of subsection (1) of section 1084 316.650, Florida Statutes, is amended to read: 1085 316.650 Traffic citations.-1086 (1)1087 The department shall prepare, and supply to every 1088 traffic enforcement agency in the state, an appropriate 1089 affidavit-of-compliance form that shall be issued along with the 1090 form traffic citation for any violation of s. 316.610 and that 1091 indicates the specific defect needing to be corrected. However,

Page 42 of 58

such affidavit of compliance shall not be issued in the case of

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a violation of s. 316.610 by a commercial motor vehicle as defined in s.  $\underline{316.003}$   $\underline{316.003(66)}$ . Such affidavit-of-compliance form shall be distributed in the same manner and to the same parties as is the form traffic citation.

Section 20. Subsection (1) of section 316.70, Florida Statutes, is amended to read:

316.70 Nonpublic sector buses; safety rules.-

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- (1) The Department of Transportation shall establish and revise standards to assure the safe operation of nonpublic sector buses, as defined in s.  $\underline{316.003}$   $\underline{316.003}$  (78), which standards shall be those contained in 49 C.F.R. parts 382, 385, and 390-397 and which shall be directed towards assuring that:
- (a) Nonpublic sector buses are safely maintained, equipped, and operated.
- (b) Nonpublic sector buses are carrying the insurance required by law and carrying liability insurance on the checked baggage of passengers not to exceed the standard adopted by the United States Department of Transportation.
- (c) Florida license tags are purchased for nonpublic sector buses pursuant to s. 320.38.
- (d) The driving records of drivers of nonpublic sector buses are checked by their employers at least once each year to ascertain whether the driver has a suspended or revoked driver license.
- 1117 Section 21. Paragraph (a) of subsection (1) of section 1118 320.01, Florida Statutes, is amended to read:

Page 43 of 58

320.01 Definitions, general.—As used in the Florida Statutes, except as otherwise provided, the term:

(1) "Motor vehicle" means:

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(a) An automobile, motorcycle, truck, trailer, semitrailer, truck tractor and semitrailer combination, or any other vehicle operated on the roads of this state, used to transport persons or property, and propelled by power other than muscular power, but the term does not include traction engines, road rollers, special mobile equipment as defined in s. 316.003 316.003(48), vehicles that run only upon a track, bicycles, swamp buggies, or mopeds.

Section 22. Section 320.08, Florida Statutes, is amended to read:

320.08 License taxes.—Except as otherwise provided herein, there are hereby levied and imposed annual license taxes for the operation of motor vehicles, mopeds, motorized bicycles as defined in s.  $\underline{316.003(3)}$   $\underline{316.003(2)}$ , tri-vehicles as defined in s. 316.003, and mobile homes, as defined in s. 320.01, which shall be paid to and collected by the department or its agent upon the registration or renewal of registration of the following:

- (1) MOTORCYCLES AND MOPEDS.-
- (a) Any motorcycle: \$10 flat.
- (b) Any moped: \$5 flat.
- (c) Upon registration of a motorcycle, motor-driven cycle, or moped, in addition to the license taxes specified in this

Page 44 of 58

1145	subsection, a nonrefundable motorcycle safety education fee in
1146	the amount of \$2.50 shall be paid. The proceeds of such
1147	additional fee shall be deposited in the Highway Safety
1148	Operating Trust Fund to fund a motorcycle driver improvement
1149	program implemented pursuant to s. 322.025, the Florida
1150	Motorcycle Safety Education Program established in s. 322.0255,
1151	or the general operations of the department.
1152	(d) An ancient or antique motorcycle: \$7.50 flat, of which

- (d) An ancient or antique motorcycle: \$7.50 flat, of which \$2.50 shall be deposited into the General Revenue Fund.
  - (2) AUTOMOBILES OR TRI-VEHICLES FOR PRIVATE USE.-
- 1155 (a) An ancient or antique automobile, as defined in s.
  1156 320.086, or a street rod, as defined in s. 320.0863: \$7.50 flat.
  - (b) Net weight of less than 2,500 pounds: \$14.50 flat.
- 1158 (c) Net weight of 2,500 pounds or more, but less than 1159 3,500 pounds: \$22.50 flat.
  - (d) Net weight of 3,500 pounds or more: \$32.50 flat.
- 1161 (3) TRUCKS.—

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- 1162 (a) Net weight of less than 2,000 pounds: \$14.50 flat.
- 1163 (b) Net weight of 2,000 pounds or more, but not more than 1164 3,000 pounds: \$22.50 flat.
- 1165 (c) Net weight more than 3,000 pounds, but not more than 1166 5,000 pounds: \$32.50 flat.
  - (d) A truck defined as a "goat," or other vehicle if used in the field by a farmer or in the woods for the purpose of harvesting a crop, including naval stores, during such harvesting operations, and which is not principally operated

Page 45 of 58

upon the roads of the state: \$7.50 flat. The term "goat" means a motor vehicle designed, constructed, and used principally for the transportation of citrus fruit within citrus groves or for the transportation of crops on farms, and which can also be used for hauling associated equipment or supplies, including required sanitary equipment, and the towing of farm trailers.

- (e) An ancient or antique truck, as defined in s. 320.086: \$7.50 flat.
  - (4) HEAVY TRUCKS, TRUCK TRACTORS, FEES ACCORDING TO GROSS VEHICLE WEIGHT.—
  - (a) Gross vehicle weight of 5,001 pounds or more, but less than 6,000 pounds: \$60.75 flat, of which \$15.75 shall be deposited into the General Revenue Fund.
  - (b) Gross vehicle weight of 6,000 pounds or more, but less than 8,000 pounds: \$87.75 flat, of which \$22.75 shall be deposited into the General Revenue Fund.
  - (c) Gross vehicle weight of 8,000 pounds or more, but less than 10,000 pounds: \$103 flat, of which \$27 shall be deposited into the General Revenue Fund.
  - (d) Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$118 flat, of which \$31 shall be deposited into the General Revenue Fund.
  - (e) Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund.
    - (f) Gross vehicle weight of 20,000 pounds or more, but

Page 46 of 58

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less than 26,001 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund.

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- (g) Gross vehicle weight of 26,001 pounds or more, but less than 35,000: \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.
- (h) Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited into the General Revenue Fund.
  - (i) Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$773 flat, of which \$201 shall be deposited into the General Revenue Fund.
  - (j) Gross vehicle weight of 55,000 pounds or more, but less than 62,000 pounds: \$916 flat, of which \$238 shall be deposited into the General Revenue Fund.
  - (k) Gross vehicle weight of 62,000 pounds or more, but less than 72,000 pounds: \$1,080 flat, of which \$280 shall be deposited into the General Revenue Fund.
- (1) Gross vehicle weight of 72,000 pounds or more: \$1,322 flat, of which \$343 shall be deposited into the General Revenue Fund.
- (m) Notwithstanding the declared gross vehicle weight, a truck tractor used within a 150-mile radius of its home address is eligible for a license plate for a fee of \$324 flat if:
- 1. The truck tractor is used exclusively for hauling forestry products; or
  - 2. The truck tractor is used primarily for the hauling of

Page 47 of 58

forestry products, and is also used for the hauling of associated forestry harvesting equipment used by the owner of the truck tractor.

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- Of the fee imposed by this paragraph, \$84 shall be deposited into the General Revenue Fund.
- (n) A truck tractor or heavy truck, not operated as a forhire vehicle, which is engaged exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products within a 150-mile radius of its home address, is eligible for a restricted license plate for a fee of:
  - 1. If such vehicle's declared gross vehicle weight is less than 44,000 pounds, \$87.75 flat, of which \$22.75 shall be deposited into the General Revenue Fund.
  - 2. If such vehicle's declared gross vehicle weight is 44,000 pounds or more and such vehicle only transports from the point of production to the point of primary manufacture; to the point of assembling the same; or to a shipping point of a rail, water, or motor transportation company, \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.

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Such not-for-hire truck tractors and heavy trucks used exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products may be incidentally used to haul farm implements and fertilizers delivered direct to the growers. The department may require any

Page 48 of 58

documentation deemed necessary to determine eligibility prior to issuance of this license plate. For the purpose of this paragraph, "not-for-hire" means the owner of the motor vehicle must also be the owner of the raw, unprocessed, and nonmanufactured agricultural or horticultural product, or the user of the farm implements and fertilizer being delivered.

- (5) SEMITRAILERS, FEES ACCORDING TO GROSS VEHICLE WEIGHT; SCHOOL BUSES; SPECIAL PURPOSE VEHICLES.—
- (a)1. A semitrailer drawn by a GVW truck tractor by means of a fifth-wheel arrangement: \$13.50 flat per registration year or any part thereof, of which \$3.50 shall be deposited into the General Revenue Fund.
- 2. A semitrailer drawn by a GVW truck tractor by means of a fifth-wheel arrangement: \$68 flat per permanent registration, of which \$18 shall be deposited into the General Revenue Fund.
- (b) A motor vehicle equipped with machinery and designed for the exclusive purpose of well drilling, excavation, construction, spraying, or similar activity, and which is not designed or used to transport loads other than the machinery described above over public roads: \$44 flat, of which \$11.50 shall be deposited into the General Revenue Fund.
- (c) A school bus used exclusively to transport pupils to and from school or school or church activities or functions within their own county: \$41 flat, of which \$11 shall be deposited into the General Revenue Fund.
  - (d) A wrecker, as defined in s. 320.01, which is used to

Page 49 of 58

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tow a vessel as defined in s. 327.02, a disabled, abandoned, stolen-recovered, or impounded motor vehicle as defined in s. 320.01, or a replacement motor vehicle as defined in s. 320.01: \$41 flat, of which \$11 shall be deposited into the General Revenue Fund.

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- (e) A wrecker that is used to tow any nondisabled motor vehicle, a vessel, or any other cargo unless used as defined in paragraph (d), as follows:
- 1. Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$118 flat, of which \$31 shall be deposited into the General Revenue Fund.
- 2. Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund.
- 3. Gross vehicle weight of 20,000 pounds or more, but less than 26,000 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund.
- 4. Gross vehicle weight of 26,000 pounds or more, but less than 35,000 pounds: \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.
- 5. Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited into the General Revenue Fund.
- 6. Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$772 flat, of which \$200 shall be deposited into the General Revenue Fund.

Page 50 of 58

1301		7.	Gr	oss	vehi	cle	weight	of	55,000	pound	ds or	more	e, but	less
1302	than	62,	000	pou	ınds:	\$91	5 flat	, of	which	\$237	shall	l be	depos	ited
1303	into	the	e Ger	nera	al Re	venu	e Fund							

- 8. Gross vehicle weight of 62,000 pounds or more, but less than 72,000 pounds: \$1,080 flat, of which \$280 shall be deposited into the General Revenue Fund.
- 9. Gross vehicle weight of 72,000 pounds or more: \$1,322 flat, of which \$343 shall be deposited into the General Revenue Fund.
  - (f) A hearse or ambulance: \$40.50 flat, of which \$10.50 shall be deposited into the General Revenue Fund.
    - (6) MOTOR VEHICLES FOR HIRE.-

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- 1313 (a) Under nine passengers: \$17 flat, of which \$4.50 shall
  1314 be deposited into the General Revenue Fund; plus \$1.50 per cwt,
  1315 of which 50 cents shall be deposited into the General Revenue
  1316 Fund.
  - (b) Nine passengers and over: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$2 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
    - (7) TRAILERS FOR PRIVATE USE.—
    - (a) Any trailer weighing 500 pounds or less: \$6.75 flat per year or any part thereof, of which \$1.75 shall be deposited into the General Revenue Fund.
- (b) Net weight over 500 pounds: \$3.50 flat, of which \$1 shall be deposited into the General Revenue Fund; plus \$1 per

Page 51 of 58

cwt, of which 25 cents shall be deposited into the General Revenue Fund.

(8) TRAILERS FOR HIRE.-

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- (a) Net weight under 2,000 pounds: \$3.50 flat, of which \$1 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (b) Net weight 2,000 pounds or more: \$13.50 flat, of which \$3.50 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
  - (9) RECREATIONAL VEHICLE-TYPE UNITS.-
- (a) A travel trailer or fifth-wheel trailer, as defined by s. 320.01(1)(b), that does not exceed 35 feet in length: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- (b) A camping trailer, as defined by s. 320.01(1)(b)2.:

  1344 \$13.50 flat, of which \$3.50 shall be deposited into the General

  1345 Revenue Fund.
  - (c) A motor home, as defined by s. 320.01(1)(b)4.:
  - 1. Net weight of less than 4,500 pounds: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- 2. Net weight of 4,500 pounds or more: \$47.25 flat, of which \$12.25 shall be deposited into the General Revenue Fund.
  - (d) A truck camper as defined by s. 320.01(1)(b)3.:
  - 1. Net weight of less than 4,500 pounds: \$27 flat, of

Page 52 of 58

- 1353 which \$7 shall be deposited into the General Revenue Fund.
- 2. Net weight of 4,500 pounds or more: \$47.25 flat, of which \$12.25 shall be deposited into the General Revenue Fund.
  - (e) A private motor coach as defined by s. 320.01(1)(b)5.:
- 1. Net weight of less than 4,500 pounds: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- 2. Net weight of 4,500 pounds or more: \$47.25 flat, of which \$12.25 shall be deposited into the General Revenue Fund.
- 1361 (10) PARK TRAILERS; TRAVEL TRAILERS; FIFTH-WHEEL TRAILERS; 1362 35 FEET TO 40 FEET.—
- 1363 (a) Park trailers.—Any park trailer, as defined in s. 1364 320.01(1)(b)7.: \$25 flat.
- 1365 (b) A travel trailer or fifth-wheel trailer, as defined in 1366 s. 320.01(1)(b), that exceeds 35 feet: \$25 flat.
- 1367 (11) MOBILE HOMES.—

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- 1368 (a) A mobile home not exceeding 35 feet in length: \$20 1369 flat.
- 1370 (b) A mobile home over 35 feet in length, but not exceeding 40 feet: \$25 flat.
- 1372 (c) A mobile home over 40 feet in length, but not 1373 exceeding 45 feet: \$30 flat.
- 1374 (d) A mobile home over 45 feet in length, but not exceeding 50 feet: \$35 flat.
- 1376 (e) A mobile home over 50 feet in length, but not exceeding 55 feet: \$40 flat.
- (f) A mobile home over 55 feet in length, but not

Page 53 of 58

1379 exceeding 60 feet: \$45 flat.

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- (g) A mobile home over 60 feet in length, but not exceeding 65 feet: \$50 flat.
  - (h) A mobile home over 65 feet in length: \$80 flat.
- (12) DEALER AND MANUFACTURER LICENSE PLATES.—A franchised motor vehicle dealer, independent motor vehicle dealer, marine boat trailer dealer, or mobile home dealer and manufacturer license plate: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund.
- (13) EXEMPT OR OFFICIAL LICENSE PLATES.—Any exempt or official license plate: \$4 flat, of which \$1 shall be deposited into the General Revenue Fund.
- (14) LOCALLY OPERATED MOTOR VEHICLES FOR HIRE.—A motor vehicle for hire operated wholly within a city or within 25 miles thereof: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$2 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (15) TRANSPORTER.—Any transporter license plate issued to a transporter pursuant to s. 320.133: \$101.25 flat, of which \$26.25 shall be deposited into the General Revenue Fund.
- Section 23. Subsection (1) of section 320.0801, Florida 1400 Statutes, is amended to read:
  - 320.0801 Additional license tax on certain vehicles.-
- (1) In addition to the license taxes specified in s.

  320.08 and in subsection (2), there is hereby levied and imposed
  an annual license tax of 10 cents for the operation of a motor

Page 54 of 58

 vehicle, as defined in s. 320.01, and moped, as defined in s. 316.003 316.003(77), which tax shall be paid to the department or its agent upon the registration or renewal of registration of the vehicle. Notwithstanding the provisions of s. 320.20, revenues collected from the tax imposed in this subsection shall be deposited in the Emergency Medical Services Trust Fund and used solely for the purpose of carrying out the provisions of ss. 395.401, 395.4015, 395.404, and 395.4045 and s. 11, chapter 87-399, Laws of Florida.

Section 24. Section 320.38, Florida Statutes, is amended to read:

320.38 When nonresident exemption not allowed.—The provisions of s. 320.37 authorizing the operation of motor vehicles over the roads of this state by nonresidents of this state when such vehicles are duly registered or licensed under the laws of some other state or foreign country do not apply to any nonresident who accepts employment or engages in any trade, profession, or occupation in this state, except a nonresident migrant or seasonal farm worker as defined in s. 316.003 316.003 (61). In every case in which a nonresident, except a nonresident migrant or seasonal farm worker as defined in s. 316.003 316.003(61), accepts employment or engages in any trade, profession, or occupation in this state or enters his or her children to be educated in the public schools of this state, such nonresident shall, within 10 days after the commencement of such employment or education, register his or her motor vehicles

Page 55 of 58

in this state if such motor vehicles are proposed to be operated on the roads of this state. Any person who is enrolled as a student in a college or university and who is a nonresident but who is in this state for a period of up to 6 months engaged in a work-study program for which academic credits are earned from a college whose credits or degrees are accepted for credit by at least three accredited institutions of higher learning, as defined in s. 1005.02, is not required to have a Florida registration for the duration of the work-study program if the person's vehicle is properly registered in another jurisdiction. Any nonresident who is enrolled as a full-time student in such institution of higher learning is also exempt for the duration of such enrollment.

Section 25. Subsection (1) of section 322.031, Florida Statutes, is amended to read:

322.031 Nonresident; when license required.-

(1) In each case in which a nonresident, except a nonresident migrant or seasonal farm worker as defined in s. 316.003 316.003(61), accepts employment or engages in a trade, profession, or occupation in this state or enters his or her children to be educated in the public schools of this state, such nonresident shall, within 30 days after beginning such employment or education, be required to obtain a Florida driver license if such nonresident operates a motor vehicle on the highways of this state. The spouse or dependent child of such nonresident shall also be required to obtain a Florida driver

Page 56 of 58

license within that 30-day period before operating a motor vehicle on the highways of this state.

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Section 26. Subsection (3) of section 450.181, Florida Statutes, is amended to read:

- 450.181 Definitions.—As used in part II, unless the context clearly requires a different meaning:
- 1463 (3) The term "migrant laborer" has the same meaning as 1464 migrant or seasonal farm workers as defined in s. 316.003 316.003 (61).
  - Section 27. Subsection (5) of section 559.903, Florida Statutes, is amended to read:
    - 559.903 Definitions.—As used in this act:
  - (5) "Motor vehicle" means any automobile, truck, bus, recreational vehicle, motorcycle, motor scooter, or other motor powered vehicle, but does not include trailers, mobile homes, travel trailers, trailer coaches without independent motive power, watercraft or aircraft, or special mobile equipment as defined in s. 316.003 316.003(48).
- Section 28. Subsection (1) of section 655.960, Florida 1476 Statutes, is amended to read:
- 1477 655.960 Definitions; ss. 655.960-655.965.—As used in this section and ss. 655.961-655.965, unless the context otherwise requires:
  - (1) "Access area" means any paved walkway or sidewalk which is within 50 feet of any automated teller machine. The term does not include any street or highway open to the use of

Page 57 of 58

1483	the public, as defined in s. $316.003(75)(a)$ or $(b)$
1484	316.003(53)(a) or (b), including any adjacent sidewalk, as
1485	defined in s. $316.003 \ 316.003(47)$ .
1486	Section 29. Paragraph (b) of subsection (2) of section
1487	732.402, Florida Statutes, is amended to read:
1488	732.402 Exempt property
1489	(2) Exempt property shall consist of:
1490	(b) Two motor vehicles as defined in s. $316.003$
1491	$\frac{316.003(21)}{}$ , which do not, individually as to either such motor
1492	vehicle, have a gross vehicle weight in excess of 15,000 pounds,
1493	held in the decedent's name and regularly used by the decedent
1494	or members of the decedent's immediate family as their personal
1495	motor vehicles.
1496	Section 30. Subsection (1) of section 860.065, Florida
1497	Statutes, is amended to read:
1498	860.065 Commercial transportation; penalty for use in
1499	commission of a felony.—
1500	(1) It is unlawful for any person to attempt to obtain,
1501	solicit to obtain, or obtain any means of public or commercial
1502	transportation or conveyance, including vessels, aircraft,
1503	railroad trains, or commercial vehicles as defined in s. $\underline{316.003}$
1504	316.003(66), with the intent to use such public or commercial
1505	transportation or conveyance to commit any felony or to
1506	facilitate the commission of any felony.
1507	Section 31. This act shall take effect October 1, 2016.

Page 58 of 58



Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED $\underline{\hspace{1cm}}$ $(Y/N)$
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Criminal Justice
2	Subcommittee
3	Representative Passidomo offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 650-674 and insert:
7	Section 2. Subsection (1) and paragraphs (e) and (f) of
8	subsection (2) of section 316.027, Florida Statutes, are amended
9	to read:
10	316.027 Crash involving death or personal injuries.—
11	(1) As used in this section, the term÷
12	(a) "Serious bodily injury" means an injury to a person,
13	including the driver, which consists of a physical condition
14	that creates a substantial risk of death, serious personal
15	disfigurement, or protracted loss or impairment of the function
16	of a bodily member or organ.
17	(b) "Vulnerable road user" means:

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#### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 253 (2016)

Amendment No. 1

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1. A pedestrian, including a person actually engaged in
work upon a highway, or in work upon utility facilities along a
highway, or engaged in the provision of emergency services
within the right-of-way;
2. A person operating a bicycle, motorcycle, scooter, or

- moped lawfully on the roadway;
  - 3. A person riding an animal; or
- 4. A person lawfully operating on a public right-of-way, crosswalk, or shoulder of the roadway:
- a. A farm tractor or similar vehicle designed primarily for farm use:
  - b. A-skateboard, roller-skates, or in-line-skates;
  - c. A horse-drawn carriage;
  - d. An electric personal assistive mobility device; or
  - e. A wheelchair.

33 (2)

- A driver who violates paragraph (a), paragraph (b), or paragraph (c) shall have his or her driver license revoked for at least 3 years as provided in s. 322.28(4).
- 1. A person convicted of violating paragraph (a), paragraph (b), or paragraph (c) shall, before his or her driving privilege may be reinstated, present to the department proof of completion of a victim's impact panel session in a judicial circuit if such a panel exists, or if such a panel does not exist, a department-approved driver improvement course relating

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Amendment No. 1

to the rights of vulnerable  $\frac{1}{1}$  users relative to vehicles on the roadway as provided in s. 322.0261(2).

- 2. The department may reinstate an offender's driving privilege after he or she satisfies the 3-year revocation period as provided in s. 322.28(4) and successfully completes either a victim's impact panel session or a department-approved driver improvement course relating to the rights of vulnerable road users relative to vehicles on the roadway as provided in s. 322.0261(2).
- 3. For purposes of this paragraph, an offender's driving privilege may be reinstated only after the department verifies that the offender participated in and successfully completed a victim's impact panel session or a department-approved driver improvement course.
- (f) For purposes of sentencing under chapter 921 and determining incentive gain-time eligibility under chapter 944, an offense listed in this subsection is ranked one level above the ranking specified in s. 921.0022 or s. 921.0023 for the offense committed if the victim of the offense was a vulnerable road user.

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TITLE AMENDMENT

Remove lines 3-7 and insert:



Amendment No. 1

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67 316.003, F.S.; providing definitions; amending s. 316.027, F.S.;

deleting the definition of "vulnerable road user;" conforming

69 provision to changes made by the act; amending s. 316.083,

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Amendment No. 2

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Criminal Justice
2	Subcommittee
3	Representative Passidomo offered the following:
4	
5	Amendment
6	Remove line 693 and insert:
7	motor vehicle, anything extending from the motor vehicle, or

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#### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 253 (2016)

Amendment No. 3

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	other
1	Committee/Subcommittee hearing bill: Criminal Justice
2	Subcommittee
3	Representative Passidomo offered the following:
4	
5	Amendment (with title amendment)
6	Between lines 1506 and 1507, insert:
7	Section 31. For the purpose of incorporating the amendment
8	made by this act to section 316.1925, Florida Statutes, in a
9	reference thereto, paragraph (b) of subsection (4) of section
10	316.072, Florida Statutes, is reenacted to read:
11	316.072 Obedience to and effect of traffic laws.—
12	(4) PUBLIC OFFICERS AND EMPLOYEES TO OBEY CHAPTER;
13	EXCEPTIONS
14	(b) Unless specifically made applicable, the provisions of
15	this chapter, except those contained in ss. 316.192, 316.1925,

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vehicles and other equipment while actually engaged in work upon

and 316.193, shall not apply to persons, teams, or motor



Amendment No. 3

the surface of a highway, but shall apply to such persons and vehicles when traveling to or from such work.

Section 32. For the purpose of incorporating the amendments made by this act to sections 316.083 and 316.084, Florida Statutes, in references thereto, subsection (5) of section 316.1923, Florida Statutes, is reenacted to read:

316.1923 Aggressive careless driving.—"Aggressive careless driving" means committing two or more of the following acts simultaneously or in succession:

(5) Improperly passing as defined in s. 316.083, s. 316.084, or s. 316.085.

Section 33. For the purpose of incorporating the amendment made by this act to section 318.19, Florida Statutes, in a reference thereto, subsection (2) of section 318.14, Florida Statutes, is reenacted to read:

- 318.14 Noncriminal traffic infractions; exception; procedures.—
- (2) Except as provided in ss. 316.1001(2) and 316.0083, any person cited for a violation requiring a mandatory hearing listed in s. 318.19 or any other criminal traffic violation listed in chapter 316 must sign and accept a citation indicating a promise to appear. The officer may indicate on the traffic citation the time and location of the scheduled hearing and must indicate the applicable civil penalty established in s. 318.18. For all other infractions under this section, except for infractions under s. 316.1001, the officer must certify by

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Amendment No. 3

electronic, electronic facsimile, or written signature that the citation was delivered to the person cited. This certification is prima facie evidence that the person cited was served with the citation.

Section 34. For the purpose of incorporating the amendment made by this act to section 316.2065, Florida Statutes, in a reference thereto, paragraph (b) of subsection (1) of section 318.18, Florida Statutes, is reenacted to read:

318.18 Amount of penalties.—The penalties required for a noncriminal disposition pursuant to s. 318.14 or a criminal offense listed in s. 318.17 are as follows:

- (1) Fifteen dollars for:
- (b) All infractions of s. 316.2065, unless otherwise specified.

Section 35. For the purpose of incorporating the amendment made by this act to section 316.027, Florida Statutes, in a reference thereto, subsection (2) of section 322.0261, Florida Statutes, is reenacted to read:

322.0261 Driver improvement course; requirement to maintain driving privileges; failure to complete; department approval of course.—

(2) With respect to an operator convicted of, or who pleaded nolo contendere to, a traffic offense giving rise to a crash identified in paragraph (1)(a) or paragraph (1)(b), the department shall require that the operator, in addition to other applicable penalties, attend a department-approved driver

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Amendment No. 3

improvement course in order to maintain his or her driving privileges. The department shall include in the course curriculum instruction specifically addressing the rights of vulnerable road users as defined in s. 316.027 relative to vehicles on the roadway. If the operator fails to complete the course within 90 days after receiving notice from the department, the operator's driver license shall be canceled by the department until the course is successfully completed.

#### TITLE AMENDMENT

Remove line 38 and insert:

references; reenacting s. 316.072(4)(b), F.S., relating to obedience to and effect of traffic laws, to incorporate the amendment made by the act to s. 316.1925, F.S., in a reference thereto; reenacting s. 316.1923(5), F.S., relating to aggressive careless driving, to incorporate the amendment made by the act to ss. 316.083 and 316.084, F.S., in references thereto; reenacting s. 318.14(2), F.S., relating to noncriminal traffic infractions, to incorporate the amendment made by the act to s. 318.19, F.S., in a reference thereto; reenacting s. 318.18(11)(b), F.S., relating to amount of penalties, to incorporate the amendment made by the act to s. 316.2065, F.S., in a reference thereto; reenacting s. 322.0261(2), F.S., relating to driver improvement course, to incorporate the

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Amendment No. 3

95 amendment made by the act to s. 316.027, F.S., in a reference

96 thereto; providing an effective date.

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### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 253 (2016)

Amendment No. 4

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#### COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 253 (2016)

Amendment No. 4

#### that causes:

- (a) Serious bodily injury to a vulnerable user, as defined in s. 316.003, commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083, and upon conviction, shall pay a fine of \$1,500, be sentenced to at least 30 days of electronic monitoring, and attend a department-approved driver improvement course. The court shall also suspend the person's driver license for at least 30 days.
- (b) The death of a vulnerable user, as defined in s. 316.003, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s.775.083, and, upon conviction, shall pay a fine of \$5,000, be sentenced to at least 6 months of electronic monitoring, and attend a department-approved advanced driver improvement course. The court shall also suspend the person's driver license for at least 1 year.

Section 12. Subsections (2), (4), and (5) of section 322.0261, Florida Statutes, are amended to read:

322.0261 Driver improvement course; requirement to maintain driving privileges; failure to complete; department approval of course.—

(2) (a) With respect to an operator convicted of, or who pleaded nolo contendere to, a traffic offense giving rise to a crash identified in paragraph (1)(a) or paragraph (1)(b), the department shall require that the operator, in addition to other applicable penalties, attend a department-approved driver improvement course in order to maintain his or her driving

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# COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 253 (2016)

Amendment No. 4

 privileges. The department shall require include in the course curriculum to include instruction specifically addressing the rights of vulnerable road users as defined in s. 316.003 316.027 relative to vehicles on the roadway. If the operator fails to complete the course within 90 days after receiving notice from the department, the operator's driver license shall be canceled by the department until the course is successfully completed.

- department-approved advanced driver improvement course under s. 318.195(2), the department shall require that the person, in addition to other applicable penalties, attend a department-approved advanced driver improvement course in order to reinstate his or her driving privileges. The department shall require the course curriculum to include instruction specifically addressing the rights of vulnerable users as defined in s. 316.003 relative to vehicles on the roadway. The person's driver license shall not be reinstated by the department until the course is successfully completed.
- (5) (a) In determining whether to approve a driver improvement course for the purposes of this section, the department shall consider course content designed to promote safety, driver awareness, crash avoidance techniques, and other factors or criteria to improve driver performance from a safety viewpoint.
- (b) In determining whether to approve an advanced driver improvement course as required under paragraph (2)(b), the

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# COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 253 (2016)

Amendment No. 4

department shall consider the duration of the course and advanced course content relating to the rights and safety of vulnerable users in addition to the factors specified under paragraph (a).

Section 13. For the purpose of incorporating the amendment made by this act to section 322.0261, Florida Statutes, in references thereto, subsection (1), paragraph (b) of subsection (2), subsection (4), and paragraph (a) of subsection (6) of section 318.1451, Florida Statutes, are reenacted to read:

318.1451 Driver improvement schools.

(1) The department shall approve and regulate the courses of all driver improvement schools, as the courses relate to ss. 318.14(9), 322.0261, and 322.291, including courses that use technology as a delivery method.

(2)

- (b) In determining whether to approve courses of driver improvement schools that use technology as the delivery method as the courses relate to ss. 318.14(9) and 322.0261, the department shall consider only those courses submitted by a person, business, or entity which have approval for statewide delivery.
- (4) In addition to a regular course fee, an assessment fee in the amount of \$2.50 shall be collected by the school from each person who elects to attend a course, as it relates to ss. 318.14(9), 322.0261, 322.291, and 627.06501. The course provider must remit the \$2.50 assessment fee to the department for

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# COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 253 (2016)

Amendment No. 4

deposit into the Highway Safety Operating Trust Fund in order to receive unique course completion certificate numbers for course participants. The assessment fee will be used to administer this program and to fund the general operations of the department.

- (6) The department shall adopt rules establishing and maintaining policies and procedures to implement the requirements of this section. These policies and procedures may include, but shall not be limited to, the following:
- (a) Effectiveness studies.—The department shall conduct effectiveness studies on each type of driver improvement course pertaining to ss. 318.14(9), 322.0261, and 322.291 on a recurring 5-year basis, including in the study process the consequence of failed studies.

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# TITLE AMENDMENT

Remove line 33 and insert:

note certain information on the citation; creating s. 318.195, F.S.; providing criminal penalties for a person who commits a moving violation that causes serious bodily injury to or death of a vulnerable user; requiring the court to revoke the person's driver license for a specified period; providing for application to other violations; amending s. 322.0261, F.S., relating to driver improvement courses; providing for the Department of Highway Safety and Motor Vehicles to approve an advanced driver improvement

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# COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 253 (2016)

# Amendment No. 4

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course for certain purposes; providing that a person's
driving privilege may not be reinstated until successful
completion of the course; reenacting s. 318.1451(1),
(2)(b), (4) and (6)(a), F.S., relating to driver
improvement schools, to incorporate the amendment made by
the act to s. 322.0261, F.S., in references thereto;
amending ss.

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#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCS for HB 47

Offenses Against Brokers, Broker Associates, or Sales Associates

SPONSOR(S): Criminal Justice Subcommittee

TIED BILLS: None IDEN./SIM. BILLS: SB 214

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF		
Orig. Comm.: Criminal Justice Subcommittee		Keegah	White TW		

#### **SUMMARY ANALYSIS**

Over the past several years, news outlets have reported on a number of violent crimes allegedly committed against brokers, broker associates, and sales associates (hereafter "real estate professionals"), while they were showing real property to prospective buyers. Florida law currently provides for criminal charges to be increased in severity when assault or battery is committed against various protected groups of people. Law enforcement officers, firefighters, sports officials, code inspectors, and people 65 years of age and older are some examples of protected groups. Florida law does not currently include real estate professionals as a protected group.

The bill reclassifies specific offenses committed against a real estate professional while he or she is engaged in showing real property or holding an open house of real property. The reclassified offenses include felony or misdemeanor violations of:

- Section 784.011, relating to assault:
- Section 784.021, relating to aggravated assault;
- Section 784.03, relating to battery and felony battery;
- Section 784.041(1), relating to felony battery;
- Section 784.045, relating to aggravated battery; or
- Section 794.011, relating to sexual battery.

The offenses listed above are reclassified by an increase of one degree, as follows:

- A misdemeanor of the second degree is reclassified as a misdemeanor of the first degree;
- A misdemeanor of the first degree is reclassified as a felony of the third degree;
- A felony of the third degree is reclassified as a felony of the second degree;
- A felony of the second degree is reclassified as a felony of the first degree; and
- A felony of the first degree is reclassified as a life felony.

The Criminal Justice Impact Conference met on October 28, 2015, and determined that this bill will have a positive insignificant prison bed impact on the Department of Corrections (i.e., an increase of 10 or fewer beds). The bill may also have a positive jail bed impact.

The bill is effective October 1, 2016.

# **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

# A. EFFECT OF PROPOSED CHANGES:

#### **Violent Crimes against Real Estate Professionals**

Over the past several years, news outlets have reported on a number of violent crimes allegedly committed against real estate brokers, broker associates, and sales associates (hereafter "real estate professionals"), while they were showing real property to prospective buyers. The process for showing real estate often causes a real estate professional to be alone at a property with a prospective buyer, yet background checks cannot be completed on each prospective buyer before showing a property. A number of reported violent crimes have occurred against Florida real estate professionals while alone with prospective buyers in Manatee<sup>2</sup> and Pinellas<sup>3</sup> counties.

#### **Criminal Penalties**

#### Assault

Assault is an intentional, unlawful threat by word or act to do violence to the person of another, coupled with an apparent ability to do so, and doing some act which creates a well-founded fear in such other person that such violence is imminent.<sup>4</sup> Assault is typically a second degree misdemeanor.<sup>5</sup> However, if a perpetrator commits assault using a deadly weapon without intent to kill or commits assault with the intent to commit a felony, the crime constitutes aggravated assault<sup>6</sup> and is punishable as a third degree felony.

# **Battery**

Battery is to actually and intentionally touch or strike another person against the will of that person or intentionally causing bodily harm to another person. Battery is typically a first degree misdemeanor. However, battery can be enhanced to felony battery when a perpetrator commits a battery and causes great bodily harm, permanent disability, or permanent disfigurement to the victim, or when the perpetrator has one or more prior convictions for battery, aggravated battery, or felony battery, and commits a subsequent battery. Both forms of felony battery are third degree felonies.

# Sexual Battery

Section 794.011, F.S., contains a variety of offenses relating to sexual battery. Depending on various factors, such as whether a deadly weapon is used or the victim is physically incapacitated, these

**DATE: 10/28/2015** 

<sup>&</sup>lt;sup>1</sup> WFTS Webteam & Michael Paluska, Search on for Man Who Attacked Real Estate Agent, ABC ACTION NEWS, WFTS TAMPA BAY (Aug. 11, 2015), http://www.abcactionnews.com/news/region-sarasota-manatee/search-on-for-man-who-attacked-manatee-realtor (last visited Oct. 21, 2015); Garrison, Trey, After One Week, Missing Realtor's Trail Goes Cold, HOUSING WIRE (June 24, 2015), http://www.housingwire.com/articles/34293-after-one-week-missing-realtors-trail-goes-cold (last visited Oct. 21, 2015); Ford, Dana, Risky Business: Real Estate Agent's Killing Hits Home for Realtors, CNN (Oct. 1, 2014), http://www.cnn.com/2014/10/01/us/real-estate-risks/ (last visited Oct. 21, 2015).

<sup>&</sup>lt;sup>2</sup> Conlon, Kendra, Realtor Attacked during Showing in Bradenton, 10 NEWS TAMPA BAY SARASOTA (Aug. 11, 2015), http://www.wtsp.com/story/news/local/2015/08/10/realtor-attacked-during-showing-bradenton/31444577/ (last visited Oct. 21, 2015). <sup>3</sup> ABC News, Florida Cops Fear Repeat of Attacks on Real Estate Agents, ABC News (June 5, 2015),

http://abcnews.go.com/US/florida-cops-fear-repeat-attacks-real-estate-agents/story?id=31547919 (last visited Oct. 21, 2015); Krueger, Curtis, *Man Who Attacked Realtor in St. Petersburg Home Gets Life Sentence*, TAMPA BAY TIMES (Jan. 13, 2012), http://www.tampabay.com/news/courts/criminal/man-who-attacked-realtor-in-st-petersburg-home-gets-life-sentence/1210628 (last visited Oct. 21, 2015).

<sup>&</sup>lt;sup>4</sup> s. 784.011, F.S.

<sup>&</sup>lt;sup>5</sup> A second degree misdemeanor is punishable by up to 60 days in jail and a \$500 fine. ss. 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>6</sup> s. 784.021, F.S.

<sup>&</sup>lt;sup>7</sup> s. 784.03, F.S.

<sup>&</sup>lt;sup>8</sup> s. 784.03(1)(b), F.S.

<sup>&</sup>lt;sup>9</sup> s. 784.041(1), F.S.

<sup>&</sup>lt;sup>10</sup> s. 784.03(2), F.S.

offenses can be punishable as a third degree felony, a second degree felony, a first degree felony, a life felony, or a capital felony.

# Criminal Offense Ranking Chart

Sections 775.082 and 775.083, F.S., establish the following penalties applicable to felony offenses:

- A capital felony must be punished by death if a sentencing proceeding results in findings by the court that the person must be punished by death, otherwise the person must be punished by life imprisonment and is ineligible for parole;
- A life felony committed on or after July 1, 1995, is punishable by a term of imprisonment for life or by imprisonment for a term of years not exceeding life imprisonment and a \$15,000 fine;
- A first degree felony is punishable by up to 30 years imprisonment and a \$10,000 fine:
- A second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine; and
- A third degree felony is punishable by up to 5 years imprisonment and a \$5,000 fine.

The Criminal Punishment Code applies to sentencing for felony offenses committed on or after October 1, 1998.<sup>11</sup> Criminal offenses are ranked in the Offense Severity Ranking Chart from Level 1 (least severe) to Level 10 (most severe), and are assigned points based on the severity of the offense.<sup>12</sup> If an offense is not listed in the ranking chart, it defaults to a ranking based on the degree of the felony.<sup>13</sup>

A defendant's sentence is calculated based on points assigned for factors including the offense for which the defendant is being sentenced, injury to the victim, additional offenses that the defendant committed at the time of the primary offense, the defendant's prior record, and other aggravating factors. A defendant's total sentence points are then entered into a mathematical computation that determines the defendant's lowest permissible sentence. The permissible sentence for an offense ranges from the calculated lowest permissible sentence to the statutory maximum for the primary offense (the statutory maximum sentences for felonies are described above).

# Reclassification of Offenses in Florida

Florida law currently provides for criminal charges to be increased in severity when assault or battery is committed against various protected groups of people. Law enforcement officers, <sup>17</sup> firefighters, <sup>18</sup> sports officials, <sup>19</sup> code inspectors, <sup>20</sup> and people 65 years of age and older <sup>21</sup> are examples of such protected groups. However, Florida law does not currently include real estate professionals as a protected group.

#### Effect of the Bill

The bill reclassifies specific offenses committed against a broker, broker associate, or sales associate while he or she is engaged in showing real property or holding an open house of real property. The reclassified offenses include felony or misdemeanor violations of:

- Section 784.011, relating to assault;
- Section 784.021, relating to aggravated assault;
- Section 784.03, relating to battery and felony battery;
- Section 784.041(1), relating to felony battery;
- Section 784.045, relating to aggravated battery; or

<sup>&</sup>lt;sup>11</sup> s. 921.002, F.S.

<sup>&</sup>lt;sup>12</sup> s. 921.0022, F.S.

<sup>&</sup>lt;sup>13</sup> s. 921.0023, F.S.

<sup>&</sup>lt;sup>14</sup> s. 921.0024, F.S.

<sup>&</sup>lt;sup>15</sup> *Id.* Section 921.0026, F.S., prohibits a judge from imposing a sentence below the lowest permissible sentence unless the judge makes written findings that there are "circumstances or factors that reasonably justify the downward departure."

<sup>16</sup> Section 921.0024(2), F.S.

<sup>&</sup>lt;sup>17</sup> s. 784.07, F.S.

<sup>&</sup>lt;sup>18</sup> *Id*.

<sup>&</sup>lt;sup>19</sup> s. 784.081, F.S.

<sup>&</sup>lt;sup>20</sup> s. 784.083, F.S.

<sup>&</sup>lt;sup>21</sup> s. 784.08, F.S.

• Section 794.011, relating to sexual battery.

The offenses listed above are reclassified by an increase of one degree, as follows:

- A misdemeanor of the second degree is reclassified as a misdemeanor of the first degree;
- A misdemeanor of the first degree is reclassified as a felony of the third degree;
- A felony of the third degree is reclassified as a felony of the second degree;
- A felony of the second degree is reclassified as a felony of the first degree; and
- A felony of the first degree is reclassified as a life felony.

The bill defines "broker," "broker associate," and "sales associate" in accordance with the definitions provided s. 475.01, F.S.

The bill provides that for the purposes of sentencing and calculation of gain-time, any felony offense that is reclassified under the bill must be ranked one level above the ranking under ss. 921.0022 or 921.0023, F.S., of the offense committed.

#### **B SECTION DIRECTORY:**

Section 1. Creates s. 775.0863, F.S., relating to offenses against brokers, broker associates, or sales associates; reclassification of offenses.

Section 2. Provides an effective date of October 1, 2016.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill does not appear to have any impact on state revenues.

#### 2. Expenditures:

The Criminal Justice Impact Conference met on October 28, 2015, and determined that this bill will have a positive insignificant prison bed impact on the Department of Corrections (i.e., an increase of 10 or fewer beds).

# **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### 1. Revenues:

The bill does not appear to have any impact on local government revenues.

#### 2. Expenditures:

As noted above, the bill reclassifies assault, battery, and sexual battery committed against brokers, broker associates, and sales associates. Increased jail sentence terms as a result of these reclassifications may have a positive jail bed impact on local governments.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

# D. FISCAL COMMENTS:

None.

# III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill appears to be exempt from the requirements of article VII, section 18 of the Florida Constitution because it is a criminal law.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

The bill does not appear to create the need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: pcs0047.CRJS.DOCX

**DATE**: 10/28/2015

PCS for HB 47 ORIGINAL 2016

1	A bill to be entitled
2	An act relating to offenses against brokers, broker
3	associates, or sales associates; creating s. 775.0863,
4	F.S.; providing definitions; providing applicability;
5	providing for reclassification of specified offenses
6	committed on brokers, broker associates, or sales
7	associates; providing an effective date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
10	
11	Section 1. Section 775.0863, Florida Statutes, is created
12	to read:
13	775.0863 Offenses against brokers, broker associates, or
14	sales associates; reclassification of offenses
15	(1) For purposes of this section, the terms "broker,"
16	"broker associate," and "sales associate" have the same meanings
17	as provided in s. 475.01.
18	(2) The degree of an offense shall be reclassified as
19	provided in subsection (3) if the offense is committed against a
20	broker, broker associate, or sales associate while he or she is
21	engaged in the act of showing real property or holding an open
22	house of real property and the offense is a felony or
23	misdemeanor violation of:
24	(a) Section 784.011, relating to assault;

Page 1 of 2

Section 784.03, relating to battery and felony

Section 784.021, relating to aggravated assault;

PCS for HB 47

(b)

(C)

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PCS for HB 47 ORIGINAL 2016

27	battery;
28	(d) Section 784.041(1), relating to felony battery;
29	(e) Section 784.045, relating to aggravated battery; or
30	(f) Section 794.011, relating to sexual battery.
31	(3)(a) A misdemeanor of the second degree shall be
32	reclassified as a misdemeanor of the first degree.
33	(b) A misdemeanor of the first degree shall be
34	reclassified as a felony of the third degree.
35	(c) A felony of the third degree shall be reclassified as
36	a felony of the second degree.
37	(d) A felony of the second degree shall be reclassified as
38	a felony of the first degree.
39	(e) A felony of the first degree shall be reclassified as
40	a life felony.
41	(4) For purposes of sentencing under chapter 921 and
42	determining incentive gain-time eligibility under chapter 944, a
43	felony offense that is reclassified under this section is ranked
44	one level above the ranking under s. 921.0022 or s. 921.0023 of
45	the offense committed.

Section 2. This act shall take effect October 1, 2016.

Page 2 of 2

PCS for HB 47

46

### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCS for HB 135 Mandatory Minimum Sentences

SPONSOR(S): Criminal Justice Subcommittee

TIED BILLS: None IDEN./SIM. BILLS: CS/SB 228

REFERENCE	ACTION	ANALYST ·/	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Criminal Justice Subcommittee		White	White

#### **SUMMARY ANALYSIS**

Currently, s. 775.087, F.S., commonly known as the "10-20-Life" law, requires the court to sentence a person convicted of aggravated assault, attempted aggravated assault, or other specified offenses to a minimum term of imprisonment of:

- Three years if, during the commission of the offense, the person actually possessed a firearm or destructive device or 15 years if the firearm possessed was a semiautomatic firearm and its highcapacity detachable box magazine or a machine gun.
- Twenty years if, during the commission of the offense, the person discharged a firearm, destructive device, semiautomatic firearm, or machine gun or 25 years to life imprisonment if such discharge resulted in death or great bodily harm to a person.

These minimum terms must be imposed for an aggravated assault conviction unless the court makes written findings that:

- The defendant had a good faith belief that the aggravated assault was justifiable pursuant to chapter
- The aggravated assault was not committed in the course of committing another criminal offense.
- The defendant does not pose a threat to public safety.
- The totality of the circumstances involved in the offense do not justify the imposition of such sentence.

The bill deletes aggravated assault from the offenses that are subject to the mandatory minimum sentences set forth in s. 775.087, F.S., and makes a conforming change by repealing the exception to such sentences based on specified court findings. Thus, persons who are convicted of aggravated assault or attempted aggravated assault and who actually possessed or discharged a firearm or other specified weapon during the commission of that offense will no longer be subject to the 10-20-Life mandatory minimum sentences.

The Criminal Justice Impact Conference met on October 28, 2015, and determined that this bill will have a negative indeterminate prison bed impact on the Department of Corrections (i.e., the bill will reduce the number of prison beds needed by an indeterminate number).

The bill takes effect on July 1, 2016.

#### **FULL ANALYSIS**

# I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

# Aggravated Assault and 10-20-Life

Aggravated Assault

Assault, a first degree misdemeanor,<sup>1</sup> is an intentional, unlawful threat by word or act to do violence to the person of another, coupled with an apparent ability to do so, and doing some act which creates a well-founded fear in such other person that such violence is imminent.<sup>2</sup> "Aggravated assault," a third degree felony,<sup>3</sup> is an assault with:

- A deadly weapon without intent to kill; or
- An intent to commit a felony.<sup>4</sup>

#### 10-20-Life

Section 775.087, F.S., commonly known as the "10-20-Life" law, requires the court to sentence a person convicted of aggravated assault, attempted aggravated assault, or other specified offenses to a minimum term of imprisonment of:

- Three years<sup>5</sup> if, during the commission of the offense, the person actually *possessed*<sup>6</sup> a "firearm" or "destructive device."<sup>7, 8</sup>
- Fifteen years<sup>9</sup> if the firearm in the person's possession was a semiautomatic firearm and its high-capacity detachable box magazine<sup>10</sup> or a machine gun.<sup>11, 12</sup>

If, during the aggravated assault or attempted aggravated assault, the person *discharged* a firearm, destructive device, semiautomatic firearm, or machine gun, the court must sentence the person to a minimum term of imprisonment of 20 years.<sup>13</sup> If such discharge resulted in death or great bodily harm to a person, the person must be sentenced to a minimum term of imprisonment of not less than 25 years and not more than life in prison.<sup>14</sup>

<sup>&</sup>lt;sup>1</sup> A first degree misdemeanor is punishable by up to one year in county jail and a \$1,000 fine. ss. 775.082 and 775.083, F.S. <sup>2</sup> s. 784.011, F.S.

<sup>&</sup>lt;sup>3</sup> A third degree felony is punishable by up to five years imprisonment and a \$5,000 fine. ss. 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>4</sup> s. 784.021, F.S.

<sup>&</sup>lt;sup>5</sup> The other offenses subject to the three-year mandatory minimum term are burglary of a conveyance and certain possession of firearm by a felon. s. 775.087(2)(a)1., F.S. A ten-year minimum mandatory term applies to the possession of a firearm or destructive device during the commission of or attempt to commit the following offenses: murder; sexual battery; robbery; certain burglary; arson; aggravated battery; kidnapping; escape; aircraft piracy; aggravated child abuse; aggravated abuse of an elderly person or disabled adult; unlawful throwing, placing, or discharging of a destructive device or bomb; carjacking; home-invasion robbery; aggravated stalking; trafficking and capital importation of illegal drugs and specified controlled substances; and certain possession of a firearm by a felon. *Id.* 

<sup>&</sup>lt;sup>6</sup> Section 775.087(4), F.S., states, "For purposes of imposition of minimum mandatory sentencing provisions of this section, with respect to a firearm, the term "possession" is defined as carrying it on the person. Possession may also be proven by demonstrating that the defendant had the firearm within immediate physical reach with ready access with the intent to use the firearm during the commission of the offense, if proven beyond a reasonable doubt."

<sup>&</sup>lt;sup>7</sup> s. 775.087(2)(a)1., F.S.

8 The terms "firearm" and "destructive device" are defined in s. 790.001, F.S.

<sup>&</sup>lt;sup>9</sup> The other offenses subject to the 15-year mandatory minimum term are murder; sexual battery; robbery; burglary; arson; aggravated battery; kidnapping; escape; sale, manufacture, delivery, or intent to sell, manufacture, or deliver any controlled substance; aircraft piracy; aggravated child abuse; aggravated abuse of an elderly person or disabled adult; unlawful throwing, placing, or discharging of a destructive device or bomb; carjacking; home-invasion robbery; aggravated stalking; and trafficking and capital importation of illegal drugs and specified controlled substances. s. 775.087(3)(a)1., F.S.

<sup>&</sup>lt;sup>10</sup> The terms "semiautomatic firearm" and "high capacity detachable box magazine" are defined in s. 775.087(2)(e) and (3)(e), F.S.

<sup>&</sup>lt;sup>11</sup> The term "machine gun" is defined in s. 790.001, F.S.

<sup>&</sup>lt;sup>12</sup> s. 775.087(3)(a)1., F.S.

<sup>&</sup>lt;sup>13</sup> s. 775.087(2)(a)2. and (3)(a)2., F.S.

<sup>&</sup>lt;sup>14</sup> s. 775.087(2)(a)3. and (3)(a)3., F.S.

According to information from the Office of Economic and Demographic Research, 27 inmates were admitted to prison in Fiscal Year 2014-2015 under 10-20-Life mandatory minimum sentences for aggravated assault.15

#### Deviations from 10-20-Life

Section 27.366, F.S., states that it is the Legislature's intent "that convicted criminal offenders who meet the criteria in s. 775.087(2) and (3) be sentenced to the minimum mandatory prison terms, provided "that prosecutors should appropriately exercise their discretion in those cases in which the offenders' possession of the firearm is incidental to the commission of a crime and not used in furtherance of the crime, used in order to commit the crime, or used in preparation to commit the crime." If an offender meets the mandatory minimum sentencing criteria in the 10-20-Life law, but does not receive such sentence, the state attorney "must explain the sentencing deviation in writing and place such explanation in the case file maintained by the state attorney."16

While s. 27.366, F.S., accords prosecutors the discretion to waive imposition of minimum mandatory sentences, statute, aside from one exception adopted by the Legislature in 2014, does not accord such discretion to the sentencing courts. 17 If the charging document specifically pleads the basis for the 10-20-Life mandatory minimum sentence and there is a clear jury finding that the defendant actually possessed or used a firearm or other specified weapon, imposition of a mandatory minimum sentence is a non-discretionary duty of the sentencing court. 18

During the 2014 Regular Session, the Legislature enacted a single exception to the mandatory minimum terms which applies only to sentences for aggravated assault. 9 Section 775.087(6), F.S., specifies that the sentencing court shall not impose such mandatory minimum terms if the court makes written findings that:

- The defendant had a good faith belief that the aggravated assault was justifiable pursuant to
- The aggravated assault was not committed in the course of committing another criminal
- The defendant does not pose a threat to public safety.
- The totality of the circumstances involved in the offense do not justify the imposition of such sentence.

# **Effect of Bill**

The bill deletes aggravated assault from the offenses that are subject to the mandatory minimum sentences set forth in s. 775.087, F.S. Thus, persons who are convicted of aggravated assault or attempted aggravated assault and who actually possessed or discharged a firearm or other specified weapon will no longer be subject to the 10-20-Life law.

The bill also makes a conforming change by repealing subsection (6) of s. 775.087, F.S., which prohibits the imposition of mandatory minimum sentences to an aggravated assault conviction if the sentencing court makes specified findings. Such exception is no longer relevant due to the bill's deletion of aggravated assault from the 10-20-Life law.

Finally, the bill amends s. 985.557(2)(d), F.S., to conform a cross-reference to changes made by the act and reenacts ss. 27.366, 921.0022(2), 921.0024(1)(b), and 947.136(3)(b), F.S., to incorporate the amendment to s. 775.087, F.S.

Ch. 2014-195, Laws of Fla.

STORAGE NAME: pcs0135.CRJS.DOCX

**DATE:** 11/2/2015

<sup>15</sup> Email from Matthew Hasbrouck, Office of Economic and Demographic Research, Criminal Justice Impact Conference Summaries, (Oct. 28, 2015) (on file with the Florida House of Representatives, Criminal Justice Subcommittee). <sup>16</sup> s. 27.366, F.S.

<sup>&</sup>lt;sup>17</sup> State v. Kelly, 147 So. 3d 1061 (Fla. 3d DCA 2014).

<sup>&</sup>lt;sup>18</sup> Johnson v. State, 53 So.3d 360, 362 (Fla. 5th DCA 2011); Orjales v. State, 758 So. 2d 1157, 1159 (Fla. 2d DCA 2000) (quoting State v. Hargrove, 694 So. 2d 729, 731 (Fla. 1997)).

#### **B. SECTION DIRECTORY:**

Section 1. Amends s. 775.087, F.S., relating to minimum sentences for possession or use of a weapon during certain felony offenses.

Section 2. Amends s. 985.557, F.S., relating to the direct filing of juveniles.

Section 3. Reenacts s. 27.366, F.S., relating to the legislative intent for the 10-20-Life law.

Section 4. Reenacts s. 921.0022, F.S., relating to the Criminal Punishment Code offense severity ranking chart.

Section 5. Reenacts s. 921.0024, F.S., relating to the Criminal Punishment Code worksheet computations and scoresheets.

Section 6. Reenacts s. 947.146, F.S., relating to the Control Release Authority.

Section 7. Provides that the bill takes effect on July 1, 2016.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill does not appear to have a fiscal impact on state government revenues.

# 2. Expenditures:

The Criminal Justice Impact Conference met on October 28, 2015, and determined that this bill will have a negative indeterminate prison bed impact on the Department of Corrections (i.e., the bill will reduce the number of prison beds needed by an indeterminate number).

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

# 2. Expenditures:

The bill does not appear to have a fiscal impact on local government expenditures.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

None.

PAGE: 4

# III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill appears to be exempt from the requirements of Article VII, Section 18 of the Florida Constitution because it is a criminal law.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

The bill does not appear to create the need for rulemaking or rulemaking authority.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

N/A

STORAGE NAME: pcs0135.CRJS.DOCX PAGE: 5

**DATE**: 11/2/2015

1 A bill to be entitled

An act relating to mandatory minimum sentences; amending s. 775.087, F.S.; deleting aggravated assault from the list of convictions which carry a minimum term of imprisonment if during the commission of the offense the convicted person possessed a firearm or destructive device; deleting aggravated assault from a list of convictions which carry a minimum term of imprisonment if during the commission of the offense the convicted person possessed a firearm or destructive device; deleting aggravated assault from the list of convictions which carry a minimum term of imprisonment if during the commission of the offense the convicted person possessed a semiautomatic firearm and its high-capacity detachable box magazine or a machine qun; deleting a provision prohibiting a court from imposing the mandatory minimum sentence for a conviction for aggravated assault if the court makes specified written findings; conforming crossreferences; amending s. 985.557, F.S.; conforming a cross-reference; reenacting ss. 27.366, 921.0022(2), 921.0024(1)(b), and 947.146(3)(b), F.S., relating to legislative intent and policy in cases meeting the criteria of s. 775.087(2) and (3), F.S., the Criminal Punishment Code, the Criminal Punishment Code worksheet, and the Control Release Authority,

Page 1 of 20

# PCS for HB 135

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**ORIGINAL** 

27 respectively, to incorporate the amendment made to s. 775.087, F.S., in references thereto; providing an 28 29 effective date. 30 Be It Enacted by the Legislature of the State of Florida: 31 32 33 Subsections (2), (3), and (6) of section Section 1. 775.087, Florida Statutes, are amended to read: 34 35 Possession or use of weapon; aggravated battery; felony reclassification; minimum sentence.-36 37 Any person who is convicted of a felony or an (2)(a)1.38 attempt to commit a felony, regardless of whether the use of a weapon is an element of the felony, and the conviction was for: 39 40 a. Murder: 41 b. Sexual battery; 42 c. Robbery; d. Burglary; 43 44 e. Arson; 45 f. Aggravated assault; f.g. Aggravated battery; 46

Page 2 of 20

k.1. Aggravated abuse of an elderly person or disabled

# PCS for HB 135

adult;

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PCS for HB 135

CODING: Words stricken are deletions; words underlined are additions.

j.k. Aggravated child abuse;

g.h. Kidnapping;

i. j. Aircraft piracy;

h.i. Escape;

2016

53 1.m. Unlawful throwing, placing, or discharging of a 54 destructive device or bomb; 55 m.n. Carjacking; 56 n. o. Home-invasion robbery; 57 o.p. Aggravated stalking; 58 p.q. Trafficking in cannabis, trafficking in cocaine, 59 capital importation of cocaine, trafficking in illegal drugs, 60 capital importation of illegal drugs, trafficking in 61 phencyclidine, capital importation of phencyclidine, trafficking 62 in methaqualone, capital importation of methaqualone, 63 trafficking in amphetamine, capital importation of amphetamine, 64 trafficking in flunitrazepam, trafficking in gamma-65 hydroxybutyric acid (GHB), trafficking in 1,4-Butanediol, trafficking in Phenethylamines, or other violation of s. 66 893.135(1); or 67 68 q.r. Possession of a firearm by a felon 69 70 and during the commission of the offense, such person actually 71 possessed a "firearm" or "destructive device" as those terms are 72 defined in s. 790.001, shall be sentenced to a minimum term of 73 imprisonment of 10 years, except that a person who is convicted

imprisonment of 10 years, except that a person who is convicted for aggravated assault, possession of a firearm by a felon, or burglary of a conveyance shall be sentenced to a minimum term of imprisonment of 3 years if such person possessed a "firearm" or

"destructive device" during the commission of the offense.

However, if an offender who is convicted of the offense of

Page 3 of 20

# PCS for HB 135

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possession of a firearm by a felon has a previous conviction of committing or attempting to commit a felony listed in s. 775.084(1)(b)1. and actually possessed a firearm or destructive device during the commission of the prior felony, the offender shall be sentenced to a minimum term of imprisonment of 10 years.

- 2. Any person who is convicted of a felony or an attempt to commit a felony listed in sub-subparagraphs (a)1.a.-p. (a)1.a.-q., regardless of whether the use of a weapon is an element of the felony, and during the course of the commission of the felony such person discharged a "firearm" or "destructive device" as defined in s. 790.001 shall be sentenced to a minimum term of imprisonment of 20 years.
- 3. Any person who is convicted of a felony or an attempt to commit a felony listed in sub-subparagraphs (a)1.a.-p. (a)1.a.-q., regardless of whether the use of a weapon is an element of the felony, and during the course of the commission of the felony such person discharged a "firearm" or "destructive device" as defined in s. 790.001 and, as the result of the discharge, death or great bodily harm was inflicted upon any person, the convicted person shall be sentenced to a minimum term of imprisonment of not less than 25 years and not more than a term of imprisonment of life in prison.
- (b) Subparagraph (a)1., subparagraph (a)2., or subparagraph (a)3. does not prevent a court from imposing a longer sentence of incarceration as authorized by law in

Page 4 of 20

PCS for HB 135

addition to the minimum mandatory sentence, or from imposing a sentence of death pursuant to other applicable law. Subparagraph (a)1., subparagraph (a)2., or subparagraph (a)3. does not authorize a court to impose a lesser sentence than otherwise required by law.

Notwithstanding s. 948.01, adjudication of guilt or imposition of sentence shall not be suspended, deferred, or withheld, and the defendant is not eligible for statutory gain-time under s. 944.275 or any form of discretionary early release, other than pardon or executive clemency, or conditional medical release under s. 947.149, prior to serving the minimum sentence.

- (c) If the minimum mandatory terms of imprisonment imposed pursuant to this section exceed the maximum sentences authorized by s. 775.082, s. 775.084, or the Criminal Punishment Code under chapter 921, then the mandatory minimum sentence must be imposed. If the mandatory minimum terms of imprisonment pursuant to this section are less than the sentences that could be imposed as authorized by s. 775.082, s. 775.084, or the Criminal Punishment Code under chapter 921, then the sentence imposed by the court must include the mandatory minimum term of imprisonment as required in this section.
- (d) It is the intent of the Legislature that offenders who actually possess, carry, display, use, threaten to use, or attempt to use firearms or destructive devices be punished to the fullest extent of the law, and the minimum terms of imprisonment imposed pursuant to this subsection shall be

Page 5 of 20

# PCS for HB 135

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imposed for each qualifying felony count for which the person is
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     convicted. The court shall impose any term of imprisonment
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     provided for in this subsection consecutively to any other term
     of imprisonment imposed for any other felony offense.
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                     Any person who is convicted of a felony or an
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     attempt to commit a felony, regardless of whether the use of a
     firearm is an element of the felony, and the conviction was for:
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              Murder:
          а.
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              Sexual battery;
          b.
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              Robbery;
          c.
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          d.
              Burglary;
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          e.
              Arson:
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          f. Aggravated assault;
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          f.g. Aggravated battery;
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          g.h. Kidnapping;
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          h.i. Escape;
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          i. ;. Sale, manufacture, delivery, or intent to sell,
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     manufacture, or deliver any controlled substance;
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          j.k. Aircraft piracy;
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          k. 1. Aggravated child abuse;
          l.m.
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                Aggravated abuse of an elderly person or disabled
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     adult;
          m.n. Unlawful throwing, placing, or discharging of a
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     destructive device or bomb;
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          n. o. Carjacking;
          o.p. Home-invasion robbery;
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Page 6 of 20

# PCS for HB 135

p.q. Aggravated stalking; or

q.r. Trafficking in cannabis, trafficking in cocaine, capital importation of cocaine, trafficking in illegal drugs, capital importation of illegal drugs, trafficking in phencyclidine, capital importation of phencyclidine, trafficking in methaqualone, capital importation of methaqualone, trafficking in amphetamine, capital importation of amphetamine, trafficking in flunitrazepam, trafficking in gamma-hydroxybutyric acid (GHB), trafficking in 1,4-Butanediol, trafficking in Phenethylamines, or other violation of s. 893.135(1);

and during the commission of the offense, such person possessed a semiautomatic firearm and its high-capacity detachable box magazine or a machine gun as defined in s. 790.001, shall be sentenced to a minimum term of imprisonment of 15 years.

- 2. Any person who is convicted of a felony or an attempt to commit a felony listed in subparagraph (a)1., regardless of whether the use of a weapon is an element of the felony, and during the course of the commission of the felony such person discharged a semiautomatic firearm and its high-capacity box magazine or a "machine gun" as defined in s. 790.001 shall be sentenced to a minimum term of imprisonment of 20 years.
- 3. Any person who is convicted of a felony or an attempt to commit a felony listed in subparagraph (a)1., regardless of whether the use of a weapon is an element of the felony, and

Page 7 of 20

PCS for HB 135

during the course of the commission of the felony such person discharged a semiautomatic firearm and its high-capacity box magazine or a "machine gun" as defined in s. 790.001 and, as the result of the discharge, death or great bodily harm was inflicted upon any person, the convicted person shall be sentenced to a minimum term of imprisonment of not less than 25 years and not more than a term of imprisonment of life in prison.

- (b) Subparagraph (a)1., subparagraph (a)2., or subparagraph (a)3. does not prevent a court from imposing a longer sentence of incarceration as authorized by law in addition to the minimum mandatory sentence, or from imposing a sentence of death pursuant to other applicable law. Subparagraph (a)1., subparagraph (a)2., or subparagraph (a)3. does not authorize a court to impose a lesser sentence than otherwise required by law.
- Notwithstanding s. 948.01, adjudication of guilt or imposition of sentence shall not be suspended, deferred, or withheld, and the defendant is not eligible for statutory gain-time under s. 944.275 or any form of discretionary early release, other than pardon or executive clemency, or conditional medical release under s. 947.149, prior to serving the minimum sentence.
- (c) If the minimum mandatory terms of imprisonment imposed pursuant to this section exceed the maximum sentences authorized by s. 775.082, s. 775.084, or the Criminal Punishment Code under chapter 921, then the mandatory minimum sentence must be

Page 8 of 20

PCS for HB 135

imposed. If the mandatory minimum terms of imprisonment pursuant to this section are less than the sentences that could be imposed as authorized by s. 775.082, s. 775.084, or the Criminal Punishment Code under chapter 921, then the sentence imposed by the court must include the mandatory minimum term of imprisonment as required in this section.

- (d) It is the intent of the Legislature that offenders who possess, carry, display, use, threaten to use, or attempt to use a semiautomatic firearm and its high-capacity detachable box magazine or a machine gun as defined in s. 790.001 be punished to the fullest extent of the law, and the minimum terms of imprisonment imposed pursuant to this subsection shall be imposed for each qualifying felony count for which the person is convicted. The court shall impose any term of imprisonment provided for in this subsection consecutively to any other term of imprisonment imposed for any other felony offense.
  - (e) As used in this subsection, the term:
- 1. "High-capacity detachable box magazine" means any detachable box magazine, for use in a semiautomatic firearm, which is capable of being loaded with more than 20 centerfire cartridges.
- 2. "Semiautomatic firearm" means a firearm which is capable of firing a series of rounds by separate successive depressions of the trigger and which uses the energy of discharge to perform a portion of the operating cycle.
  - (6) Notwithstanding s. 27.366, the sentencing court shall

Page 9 of 20

PCS for HB 135

not	impos	e the	<del>manda</del>	<del>tory</del>	min	imum	sente	ence-	requi	red	by	subsc	ecti	<del>on</del>
(2)	or sul	<del>sect</del>	ion (3	<del>) for</del>	<del>-a-</del>	<del>conv</del> :	iction	for	aggr	avat	ted-	assaı	<del>ılt</del>	if
the	court	make	s writ	<del>ten f</del>	ind	ings	that:	-						

- (a) The defendant had a good faith belief that the aggravated assault was justifiable pursuant to chapter 776.
- (b) The aggravated assault was not committed in the course of committing another criminal offense.
  - (c) The defendant does not pose a threat to public safety.
- (d) The totality of the circumstances involved in the offense do not justify the imposition of such sentence.
- Section 2. Paragraph (d) of subsection (2) of section 985.557, Florida Statutes, is amended to read:
- 985.557 Direct filing of an information; discretionary and mandatory criteria.—
  - (2) MANDATORY DIRECT FILE.-
- (d)1. With respect to any child who was 16 or 17 years of age at the time the alleged offense was committed, the state attorney shall file an information if the child has been charged with committing or attempting to commit an offense listed in  $\underline{s}$ .  $\underline{775.087(2)(a)1.a.-p.}$   $\underline{s}$ .  $\underline{775.087(2)(a)1.a.-q.}$ , and, during the commission of or attempt to commit the offense, the child:
- a. Actually possessed a firearm or destructive device, as those terms are defined in s. 790.001.
- b. Discharged a firearm or destructive device, as described in s. 775.087(2)(a)2.
  - c. Discharged a firearm or destructive device, as

Page 10 of 20

PCS for HB 135

described in s. 775.087(2)(a)3., and, as a result of the discharge, death or great bodily harm was inflicted upon any person.

- 2. Upon transfer, any child who is:
- a. Charged under sub-subparagraph 1.a. and who has been previously adjudicated or had adjudication withheld for a forcible felony offense or any offense involving a firearm, or who has been previously placed in a residential commitment program, shall be subject to sentencing under s. 775.087(2)(a), notwithstanding s. 985.565.
- b. Charged under sub-subparagraph 1.b. or sub-subparagraph 1.c., shall be subject to sentencing under s. 775.087(2)(a), notwithstanding s. 985.565.
- 3. Upon transfer, any child who is charged under this paragraph, but who does not meet the requirements specified in subparagraph 2., shall be sentenced under s. 985.565; however, if the court imposes a juvenile sanction, the court must commit the child to a high-risk or maximum-risk juvenile facility.
- 4. This paragraph shall not apply if the state attorney has good cause to believe that exceptional circumstances exist that preclude the just prosecution of the child in adult court.
- 5. The Department of Corrections shall make every reasonable effort to ensure that any child 16 or 17 years of age who is convicted and sentenced under this paragraph be completely separated such that there is no physical contact with adult offenders in the facility, to the extent that it is

Page 11 of 20

PCS for HB 135

consistent with chapter 958.

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Section 3. For the purpose of incorporating the amendment made by this act to section 775.087, Florida Statutes, in a reference thereto, Section 27.366, Florida Statutes, is reenacted to read:

27.366 Legislative intent and policy in cases meeting criteria of s. 775.087(2) and (3).—It is the intent of the Legislature that convicted criminal offenders who meet the criteria in s. 775.087(2) and (3) be sentenced to the minimum mandatory prison terms provided therein. It is the intent of the Legislature to establish zero tolerance of criminals who use, threaten to use, or avail themselves of firearms in order to commit crimes and thereby demonstrate their lack of value for human life. It is also the intent of the Legislature that prosecutors should appropriately exercise their discretion in those cases in which the offenders' possession of the firearm is incidental to the commission of a crime and not used in furtherance of the crime, used in order to commit the crime, or used in preparation to commit the crime. For every case in which the offender meets the criteria in this act and does not receive the mandatory minimum prison sentence, the state attorney must explain the sentencing deviation in writing and place such explanation in the case file maintained by the state attorney.

Section 4. For the purpose of incorporating the amendment made by this act to section 775.087, Florida Statutes, in a reference thereto, Subsection (2) of section 921.0022, Florida

Page 12 of 20

PCS for HB 135

Statutes, is reenacted to read:

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921.0022 Criminal Punishment Code; offense severity ranking chart.—

The offense severity ranking chart has 10 offense levels, ranked from least severe, which are level 1 offenses, to most severe, which are level 10 offenses, and each felony offense is assigned to a level according to the severity of the offense. For purposes of determining which felony offenses are specifically listed in the offense severity ranking chart and which severity level has been assigned to each of these offenses, the numerical statutory references in the left column of the chart and the felony degree designations in the middle column of the chart are controlling; the language in the right column of the chart is provided solely for descriptive purposes. Reclassification of the degree of the felony through the application of s. 775.0845, s. 775.0861, s. 775.0862, s. 775.087, s. 775.0875, s. 794.023, or any other law that provides an enhanced penalty for a felony offense, to any offense listed in the offense severity ranking chart in this section shall not cause the offense to become unlisted and is not subject to the provisions of s. 921.0023.

Section 5. For the purpose of incorporating the amendment made by this act to section 775.087, Florida Statutes, in a reference thereto, paragraph (b) of subsection (1) of section 921.0024, Florida Statutes, is reenacted to read:

921.0024 Criminal Punishment Code; worksheet computations;

Page 13 of 20

PCS for HB 135

339 scoresheets.-

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341 (b) WORKSHEET KEY:

Legal status points are assessed when any form of legal status existed at the time the offender committed an offense before the court for sentencing. Four (4) sentence points are assessed for an offender's legal status.

Community sanction violation points are assessed when a community sanction violation is before the court for sentencing. Six (6) sentence points are assessed for each community sanction violation and each successive community sanction violation, unless any of the following apply:

- 1. If the community sanction violation includes a new felony conviction before the sentencing court, twelve (12) community sanction violation points are assessed for the violation, and for each successive community sanction violation involving a new felony conviction.
- 2. If the community sanction violation is committed by a violent felony offender of special concern as defined in s. 948.06:
- a. Twelve (12) community sanction violation points are assessed for the violation and for each successive violation of felony probation or community control where:
- I. The violation does not include a new felony conviction;
  and

Page 14 of 20

PCS for HB 135

- II. The community sanction violation is not based solely on the probationer or offender's failure to pay costs or fines or make restitution payments.
- b. Twenty-four (24) community sanction violation points are assessed for the violation and for each successive violation of felony probation or community control where the violation includes a new felony conviction.
- Multiple counts of community sanction violations before the sentencing court shall not be a basis for multiplying the assessment of community sanction violation points.
  - Prior serious felony points: If the offender has a primary offense or any additional offense ranked in level 8, level 9, or level 10, and one or more prior serious felonies, a single assessment of thirty (30) points shall be added. For purposes of this section, a prior serious felony is an offense in the offender's prior record that is ranked in level 8, level 9, or level 10 under s. 921.0022 or s. 921.0023 and for which the offender is serving a sentence of confinement, supervision, or other sanction or for which the offender's date of release from confinement, supervision, or other sanction, whichever is later, is within 3 years before the date the primary offense or any additional offense was committed.
  - Prior capital felony points: If the offender has one or more prior capital felonies in the offender's criminal record, points

Page 15 of 20

# PCS for HB 135

shall be added to the subtotal sentence points of the offender equal to twice the number of points the offender receives for the primary offense and any additional offense. A prior capital felony in the offender's criminal record is a previous capital felony offense for which the offender has entered a plea of nolo contendere or guilty or has been found guilty; or a felony in another jurisdiction which is a capital felony in that jurisdiction, or would be a capital felony if the offense were committed in this state.

Possession of a firearm, semiautomatic firearm, or machine gun: If the offender is convicted of committing or attempting to commit any felony other than those enumerated in s. 775.087(2) while having in his or her possession: a firearm as defined in s. 790.001(6), an additional eighteen (18) sentence points are assessed; or if the offender is convicted of committing or attempting to commit any felony other than those enumerated in s. 775.087(3) while having in his or her possession a semiautomatic firearm as defined in s. 775.087(3) or a machine gun as defined in s. 790.001(9), an additional twenty-five (25) sentence points are assessed.

408 | Sentencing multipliers:

Drug trafficking: If the primary offense is drug trafficking under s. 893.135, the subtotal sentence points are multiplied, at the discretion of the court, for a level 7 or level 8

Page 16 of 20

PCS for HB 135

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412 offense, by 1.5. The state attorney may move the sentencing 413 court to reduce or suspend the sentence of a person convicted of a level 7 or level 8 offense, if the offender provides 414 415 substantial assistance as described in s. 893.135(4). 416 Law enforcement protection: If the primary offense is a 417 violation of the Law Enforcement Protection Act under s. 418 775.0823(2), (3), or (4), the subtotal sentence points are 419 multiplied by 2.5. If the primary offense is a violation of s. 420 775.0823(5), (6), (7), (8), or (9), the subtotal sentence points 421 are multiplied by 2.0. If the primary offense is a violation of s. 784.07(3) or s. 775.0875(1), or of the Law Enforcement 422 423 Protection Act under s. 775.0823(10) or (11), the subtotal sentence points are multiplied by 1.5. 424 425 Grand theft of a motor vehicle: If the primary offense is grand 426 theft of the third degree involving a motor vehicle and in the 427 offender's prior record, there are three or more grand thefts of the third degree involving a motor vehicle, the subtotal 428 429 sentence points are multiplied by 1.5. Offense related to a criminal gang: If the offender is convicted 430 of the primary offense and committed that offense for the 431 432 purpose of benefiting, promoting, or furthering the interests of a criminal gang as defined in s. 874.03, the subtotal sentence 433 434 points are multiplied by 1.5. If applying the multiplier results in the lowest permissible sentence exceeding the statutory 435

Page 17 of 20

PCS for HB 135

436 maximum sentence for the primary offense under chapter 775, the 437 court may not apply the multiplier and must sentence the 438 defendant to the statutory maximum sentence. 439 Domestic violence in the presence of a child: If the offender is convicted of the primary offense and the primary offense is a 440 crime of domestic violence, as defined in s. 741.28, which was 441 442 committed in the presence of a child under 16 years of age who 443 is a family or household member as defined in s. 741.28(3) with 444 the victim or perpetrator, the subtotal sentence points are 445 multiplied by 1.5. 446 Adult-on-minor sex offense: If the offender was 18 years of age 447 or older and the victim was younger than 18 years of age at the 448 time the offender committed the primary offense, and if the 449 primary offense was an offense committed on or after October 1, 450 2014, and is a violation of s. 787.01(2) or s. 787.02(2), if the 451 violation involved a victim who was a minor and, in the course of committing that violation, the defendant committed a sexual 452 battery under chapter 794 or a lewd act under s. 800.04 or s. 453 454 847.0135(5) against the minor; s. 787.01(3)(a)2. or 3.; s. 455 787.02(3)(a)2. or 3.; s. 794.011, excluding s. 794.011(10); s. 800.04; or s. 847.0135(5), the subtotal sentence points are 456 457 multiplied by 2.0. If applying the multiplier results in the lowest permissible sentence exceeding the statutory maximum 458 sentence for the primary offense under chapter 775, the court 459

Page 18 of 20

may not apply the multiplier and must sentence the defendant to

# PCS for HB 135

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the statutory maximum sentence.

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Section 6. For the purpose of incorporating the amendment made by this act to section 775.087, Florida Statutes, in a reference thereto, paragraph (b) of subsection (3) of section 947.146, Florida Statutes, is reenacted to read:

947.146 Control Release Authority.-

Within 120 days prior to the date the state correctional system is projected pursuant to s. 216.136 to exceed 99 percent of total capacity, the authority shall determine eligibility for and establish a control release date for an appropriate number of parole ineligible inmates committed to the department and incarcerated within the state who have been determined by the authority to be eligible for discretionary early release pursuant to this section. In establishing control release dates, it is the intent of the Legislature that the authority prioritize consideration of eligible inmates closest to their tentative release date. The authority shall rely upon commitment data on the offender information system maintained by the department to initially identify inmates who are to be reviewed for control release consideration. The authority may use a method of objective risk assessment in determining if an eligible inmate should be released. Such assessment shall be a part of the department's management information system. However, the authority shall have sole responsibility for determining control release eligibility, establishing a control release date, and effectuating the

Page 19 of 20

PCS for HB 135

release of a sufficient number of inmates to maintain the inmate population between 99 percent and 100 percent of total capacity. Inmates who are ineligible for control release are inmates who are parole eligible or inmates who:

(b) Are serving the mandatory minimum portion of a sentence enhanced under s. 775.087(2) or (3), or s. 784.07(3);

In making control release eligibility determinations under this subsection, the authority may rely on any document leading to or generated during the course of the criminal proceedings, including, but not limited to, any presentence or postsentence investigation or any information contained in arrest reports relating to circumstances of the offense.

Section 7. This act shall take effect July 1, 2016.

Page 20 of 20

PCS for HB 135

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