

Choice & Innovation Subcommittee

Wednesday, December 2, 2015 4:00 PM – 6:00 PM 306 HOB

Meeting Packet



AGENDA

Choice & Innovation Subcommittee Wednesday, December 2, 2015 4:00 PM – 6:00 PM 306 HOB

- I. Call to Order/Roll Call
- II. Welcome/Opening Remarks
- III. Update on District Schools of Choice
 - Linda Champion, Deputy Commissioner for Finance and Operations, Florida Department of Education
- IV. Consideration of the following proposed committee substitute(s):
 - PCS for HB 4013 -- Blended Learning Courses
- V. Consideration of the following proposed committee bill(s):
 - PCB CIS 16-01 -- School Choice
- VI. Closing Remarks and Adjournment

Update on District Schools of Choice Florida Department of Education



Class Size Reduction District-Operated Schools of Choice

Florida House of Representatives
Choice and Innovation Subcommittee
December 2, 2015

www.FLDOE.org



District-Operated Schools of Choice Class Size Reduction

Section 1002.31, F.S., specifies that the average number of students at the school level shall be used as the basis for determining compliance with maximum class size requirements for a school or program that is a public school of choice.



District-Operated Schools of Choice

| | 2013-14 | 2014-15 |
|-------------------------------------------------------------------------------------------------|---------|---------|
| Number of District-Operated Schools | 3,052 | 3,041 |
| Number of District-Operated Schools of Choice | 1,193 | 1,861 |
| Percentage of District Schools | 39.09% | 61.20% |
| Number of District-Operated Schools of Choice Not in Compliance with Class Size Requirements | 37 | 22 |

^{*} Data above is prior to appeals for reporting errors and does not include lab or charter schools.



District-Operated Schools of Choice Class Size Funding Reduction

| | 2013-14 | 2014-15 |
|-----------------------------------|-------------|-----------|
| Pre-Appeals Reduction | \$1,000,534 | \$396,703 |
| Post-Appeals Reduction | \$475,592 | \$177,347 |
| Final Reduction after Restoration | \$118,340 | \$44,233 |



District-Operated Schools of Choice

| 2014-15 | School Average Actual | Class Average Pro Forma | Difference |
|---------------------------------------|-----------------------------|----------------------------|---------------|
| FTE Students Out of Compliance | 77.80 | 31,231.75 | 31,153.95 |
| Funding Adjustment (prior to appeals) | \$396,703 | \$162,397,493 | \$162,000,790 |



www.FLDOE.org





www.FLDOE.org

© 2014, Florida Department of Education. All Rights Reserved.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCS for HB 4013 Blended Learning Courses

SPONSOR(S): Choice & Innovation Subcommittee

TIED BILLS: IDEN./SIM. BILLS:

| REFERENCE | ACTION | , | ANALYST | STAFF DIRECTOR or BUDGET/POLICY CHIEF |
|-----------------------------------------------|--------|------|---------|---------------------------------------|
| Orig. Comm.: Choice & Innovation Subcommittee | | DO 0 | Dehmer | Healy |

SUMMARY ANALYSIS

Schools districts are authorized to provide blended learning courses that include both traditional classroom instruction and online instruction techniques; however, the law requires the student in the blended learning course to receive the online instruction in a classroom setting at the school. This prohibits a number of blended learning models from being implemented. The bill removes the requirement that online instruction occur in a classroom setting at a school, expanding the blended learning models available to districts.

The bill does not appear to have a fiscal impact on the state or local governments.

This bill takes effect July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

In 2011, the legislature authorized districts to provide direct instruction through a virtual environment or through a blended virtual and physical environment. Blended learning courses consist of both traditional classroom and online instructional techniques. Students in a blended learning course must be full-time students of the school and receive the online instruction in a classroom setting at the school. The funding, performance, and accountability requirements for blended learning courses are the same as traditional courses.¹

Blended learning is defined as a formal education program in which a student learns:

- at least in part through online learning, with some element of student control over time, place, path, and/or pace;
- at least in part in a supervised brick-and-mortar location away from home and;
- the modalities along each student's learning path within a course or subject that are connected to provide an integrated learning experience.²

The requirement that students must receive the online instruction in the classroom at the school eliminates several blended learning models that could benefit students and school districts, such as:

- Flipped Classroom a course or subject in which students participate in online learning off-site
 in place of traditional homework and then attend the brick-and-mortar school for face-to-face,
 teacher-guided practice or projects.
- Flex model a course or subject in which online learning is the backbone of student learning, even if it directs students to offline activities at times. Students move on an individually customized, fluid schedule among learning modalities. The teacher of record is on-site, and students learn mostly on the brick-and-mortar campus, except for any homework assignments. The teacher of record or other adults provide face-to-face support on a flexible and adaptive asneeded basis through activities such as small-group instruction, group projects, and individual tutoring.
- A La Carte model a course that a student takes entirely online to accompany other experiences that the student is having at a brick-and-mortar school or learning center.³

Effect of Proposed Changes

The bill removes the requirement that online instruction in a blended learning course take place in a classroom setting at a school while still requiring the student to be a full-time student of the school.

B. SECTION DIRECTORY:

Section 1. Amends s. 1003.498, F.S. related to school district virtual course offerings.

Section 2. Provides an effective date of July 1, 2016.

3 Id.

STORAGE NAME: pcs4013.CIS.DOCX

DATE: 11/20/2015

¹ Section 1003.498 (1), F.S.

² Blended Learning Definitions, Clayton Christensen Institute, at http://www.christenseninstitute.org/blended-learning-definitions-and-models/

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

| A. | FISCAL IMPACT ON STATE GOVERNMENT: |
|----|--------------------------------------------------------------------------------------|
| | 1. Revenues: |
| | None. |
| | 2. Expenditures: |
| | None. |
| B. | FISCAL IMPACT ON LOCAL GOVERNMENTS: |
| | 1. Revenues: |
| | None |
| | 2. Expenditures: |
| | None. |
| C. | DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: |
| | None. |
| D. | FISCAL COMMENTS: |
| | There is no anticipated fiscal impact associated with this bill. |
| | III. COMMENTS |
| A. | CONSTITUTIONAL ISSUES: |
| | 1. Applicability of Municipality/County Mandates Provision: |
| | Not applicable. This bill does not appear to affect county or municipal governments. |
| | 2. Other: |
| | None. |
| | |

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

PCS for HB 4013 ORIGINAL 2016

A bill to be entitled
An act relating to blended learning co

An act relating to blended learning courses; amending s. 1003.498, F.S.; deleting a requirement that students in a blended learning course receive online instruction in a classroom setting at the school; providing an effective date.

7

3

4

5

6

Be It Enacted by the Legislature of the State of Florida:

8 9

10

11

Section 1. Subsection (1) of section 1003.498, Florida Statutes, is amended to read:

(1) School districts may deliver courses in the

12

1003.498 School district virtual course offerings.-

13 14

traditional school setting by personnel certified pursuant to s.

15

1012.55 who provide direct instruction through virtual instruction or through blended learning courses consisting of

16 17

both traditional classroom and online instructional techniques.

18

Students in a blended learning course must be full-time students

19

of the school and receive the online instruction in a classroom

20

21 accountability requirements for blended learning courses are the

same as those for traditional courses. To facilitate the

setting at the school. The funding, performance, and

22

delivery and coding of blended learning courses, the department

24

shall provide identifiers for existing courses to designate that

25

they are being used for blended learning courses for the purpose

26

of ensuring the efficient reporting of such courses. A district

Page 1 of 2

PCS for HB 4013

PCS for HB 4013 ORIGINAL 2016

may report full-time equivalent student membership for credit earned by a student who is enrolled in a virtual education course provided by the district which is completed after the end of the regular school year if the FTE is reported no later than the deadline for amending the final student membership report for that year.

Section 2. This act shall take effect July 1, 2016.

Page 2 of 2

PCS for HB 4013

27

28

29

30

31

32

33

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB CIS 16-01 School Choice SPONSOR(S): Choice & Innovation Subcommittee

TIED BILLS: IDEN./SIM. BILLS:

| REFERENCE | ACTION | ANALYST | STAFF DIRECTOR or BUDGET/POLICY CHIEF |
|-----------------------------------------------|--------|-----------|------------------------------------------|
| Orig. Comm.: Choice & Innovation Subcommittee | | Dehmer DO | Healy |

SUMMARY ANALYSIS

The bill creates the Florida Institute for Charter School Innovation to provide technical assistance and support to charter school applicants and sponsors; conduct research on policy and practice related to charter school authorizing, accountability, instructional practices, finance, management, and operations; approve replication of high-performing charter schools to contract with district school boards and provide opportunities for aspiring teachers to experience teaching in schools of choice.

The bill strengthens charter school accountability and student access to quality charter schools by:

- Clarifying that a sponsor shall consider a charter school applicant's, governing board member's, and any
 education services provider's past performance operating charter schools when deciding to approve or deny an
 application.
- Authorizing a charter school that has been granted a charter to defer opening for up to two years to conduct facilities planning.
- Requiring charter schools to begin submitting monthly financial statements upon approval of the charter contract
 to enable the sponsor to begin monitoring the school's financial health earlier in time.
- Clarifying that charter schools that earn two consecutive grades of "F" are automatically terminated.
- Removing the limit on replication of high-performing charter schools if the charter school is created to serve highneed areas or school district needs.
- Prohibiting a charter school with financial emergency conditions noted in its most recent annual audit from receiving capital outlay funding.
- Creating a High-Impact Charter Network status for charter operators serving educationally disadvantaged students, defining eligibility criteria, and providing incentives for qualifying operators.
- Authorizing a high-performing charter school to submit an application to replicate its school to the Florida Institute for Charter School Innovation.

The bill revises charter school funding provisions to:

- Clarify that charter schools do not have to adopt the school district's research-based reading plan in order to receive the research-based reading allocation.
- Specify the amount and distribution of Florida Education Finance Program (FEFP) funds based on projected and actual enrollment in a charter school.
- Authorize a nonprofit organization or municipality that operates a charter school to use unrestricted surplus or unrestricted net assets for K-12 educational purposes for other schools they operate in the district.
- Prohibit the sponsor from delaying payments to charter schools based upon the timing of receipt of local funds.

In addition, the bill removes the statutory eligibility requirements for enrollment in public K-12 virtual education, which currently limit virtual education options available to certain students who did not attend public school in the previous school year. The bill also revises criteria triggering automatic termination of a state-approved virtual instruction provider's contract and removal from the list of state approved providers.

See fiscal impact on state government.

The bill takes effect July 1, 2016.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Charter School Authorizing and Oversight

Present Situation

Charter schools are nonsectarian, public schools that operate under a performance contract with a sponsor, which is typically a school district. Charter schools are exempt from many laws and regulations applicable to traditional public schools to encourage the use of innovative learning methods. The terms and conditions for the operation of the school are set forth in a performance contract or "charter."

Florida law tasks sponsors with authorizing new charter schools and providing continuing oversight of each charter school in the school district. The law establishes several processes designed to enable the sponsor to perform these roles, including:

- Authority to review and approve or deny charter school applications.⁴
- Authority to enforce the terms and conditions of the charter agreement.⁵
- Annual reporting of student achievement and financial information by each charter school to the sponsor.⁶
- Sponsor monitoring of annual financial audits⁷ and monthly financial statements submitted by charter schools in the school district.⁸
- Interventions for remedying unsatisfactory academic performance and financial instability.⁹
- Authority to close charter schools for academic or financial failure; poor management; violations of law; or child health, safety, and welfare violations.

"The Florida Principles and Standards for Quality Charter School Authorizing" are a set of guidelines for sponsor authorizing and oversight of charter schools. The "Principles and Standards" are a collaborative effort by the Florida Department of Education (DOE), the National Association of Charter School Authorizers (NACSA), sponsors, and charter school stakeholders. Sponsor adherence to the "Principles and Standards" is voluntary. The "Principles and Standards" emphasize the critical role that sponsors play in evaluating the viability of charter school proposals and holding approved charter schools to high standards of quality.¹¹

The law establishes an application process for establishing a new charter school. An applicant¹² must submit a charter school application to the sponsor. The sponsor must review and approve or deny the

DATE: 11/25/2015

Section 1002.33(5)(a), (6)(h), (7) and (9)(a), F.S. The law authorizes school districts to sponsor charter schools; state universities to sponsor charter lab schools; and school districts, Florida College System (FCS) institutions, or a consortium of school districts or FCS institutions to sponsor a charter technical career center. Sections 1002.32(2), 1002.33(5)(a)1, and 2., and 1002.34(3)(b), F.S.

² Section 1002.33(2)(b)3. and (16), F.S.

³ Section 1002.33(6)(h) and (7), F.S.

⁴ Section 1002.33(6), F.S.

⁵ Section 1002.33(6)(h) and (7), F.S.

⁶ Section 1002.33(9)(k), F.S.

⁷ Sections 218,39(1)(e) and (f), 1002.33(9)(j)1, and 2., F.S.

⁸ Section 1002.33(9)(g), F.S.

⁹ Sections 1002.33(9)(n) and 1002.345, F.S.

¹⁰ Section 1002.33(8), F.S.

¹¹ Florida Department of Education, Florida Principles & Standards for Quality Charter School Authorizing, at 2-5 (2014), http://www.fldoe.org/core/fileparse.php/5423/urlt/Florida-Principles-and-Standards-Final-Proof.pdf. [Hereinafter Principles and Standards].

An application may be made by an individual, teachers, parents, a group of individuals, a municipality, or a legal entity organized under Florida law. Section 1002.33(3)(a), F.S. The school must be operated by a Florida College System institution, municipality, or STORAGE NAME: pcb01.CIS

PAGE: 2

application. 14 The law requires sponsors and applicants to use a standard charter school application and application evaluation instrument. The standard application is designed to enable the sponsor to evaluate the applicant's educational plan, organizational plan, financial viability, and business plan. 15

The law does not expressly require a sponsor to evaluate an applicant's, governing board member's, or management company's past performance operating charter schools. 16 However, the standard application requires the applicant to:

- List each proposed member of the charter school's governing board and his or her background and qualifications.
- Indicate if the governing board will contract with a management company, summarize the company's history operating charter schools, and list other charter schools managed by the company and student achievement and financial performance data of such schools. 17

Additionally, the "Principles and Standards" encourage sponsors to evaluate the past history of existing operators and management companies operating charter schools and conduct applicant interviews and other due diligence to examine the applicant's experience and ability to operate charter schools. 18

After approval of the charter by the sponsor, the charter school must begin operation at the beginning of the upcoming school year. The sponsor may waive this requirement for good cause. 19 Additionally, the law prohibits a sponsor from requiring a charter school's governing board to have a certificate of occupancy for its facility earlier than 15 days before the first day of school. 20

Among other oversight processes, charter schools must submit monthly financial statements for review by the sponsor. If a financial statement reveals a deteriorating financial condition, 21 the sponsor and charter school governing board must develop a corrective action plan. 22 The sponsor may choose to terminate or not renew the charter school's charter if financial deficiencies noted in the corrective action plan are not corrected within one year or if the school exhibits one or more financial emergency conditions²³ for two consecutive years.²⁴ The date by which a newly established charter school must

nonprofit organization. While a charter school must be a public or nonprofit entity, it may be managed by a for-profit education management organization. Section 1002,33(12)(i), F.S.

¹³ Section 1002.33(6)(a), F.S.; rule 6A-6.0786, F.A.C. (model charter school application and application evaluation instrument). 14 Section 1002.33(6), F.S. If the application is approved, the applicant and sponsor then negotiate the terms of the charter. If the application is denied, or the sponsor fails to act, the applicant may file an appeal with the State Board of Education, which may uphold or overturn the sponsor's denial. Section 1002.33(6)(c) and (h), F.S.; see also s. 120,68, F.S. The state board's decision is a final action subject to judicial review in the district court of appeal. Id.

¹⁵ See Florida Department of Education, Model Florida Charter School Application (May 2012), http://www.fldoe.org/core/fileparse.php/7700/urlt/IEPC M1.pdf [hereinafter Model Application].

¹⁶ See s. 1002.33(6)(a), F.S.

¹⁷ Compare s. 1002.33(6)(a), (7), (8), (9), F.S. with Model Application, supra note 15, at 11 and 14.

¹⁸ Principles and Standards, supra note 11, at 2-5 and 9-10.

¹⁹ Section 1002.33(6)(b)5., F.S.

²⁰ Section 1002.33(7)(a)13., F.S.

²¹ A deteriorating financial condition is a circumstance that significantly impairs the ability of a charter school to generate enough revenue to meet its expenditures without causing the occurrence of a financial emergency condition. Deteriorating financial conditions include, without limitation, circumstances in which actual enrollment is 70 percent less than the enrollment projection for which its annual budget is based, enrollment is insufficient to generate enough revenue to meet expenditures, actual expenses exceed budgeted expenses for a period of three months or more and there are insufficient reserves to compensate, or an unbudgeted financial event occurs and there are insufficient reserves to compensate. Section 1002.345(1)(a)3., F.S.; rule 6A-1.0081(2)(a), F.A.C.

²² Sections 1002.33(9)(g)3. and 1002.345(1)(b)-(f), F.S.; rule 6A-1.0081, F.A.C. A high-performing charter school may submit quarterly rather than monthly financial statements. Section 1002.331(2)(c), F.S.

A financial emergency exists when any one of the following conditions occurs due to lack of funds; (1) Failure to pay short-term loans or make bond debt service or other long-term debt payments when due; (2) Failure to pay uncontested claims from creditors within 90 days after the claim is presented; (3) Failure to timely transfer taxes withheld from employees or employee or employee contributions for federal social security, pension, or retirement plans; and (4) Failure for one pay period to pay wages, salaries, or retirement benefits. Section 218.503(1)(a) -(d), F.S.

²⁴ Section 1002.345(5), F.S.

begin submitting financial statements typically follows the first payment of state education funds to the charter school, which occurs in July before the start of the school year.²⁵

Beginning in 2013, sponsors were required to submit an annual report to the DOE with the following information:

- The number of draft applications received on or before May 1 and each applicant's contact information.
- The number of final applications received on or before August 1 and each applicant's contact information.
- The date each application was approved, denied, or withdrawn.
- The date each final contract was executed.

The DOE must post a compiled annual report on its website by November 1 of each year. ²⁶ In the report, the DOE concluded that ". . . district practices regarding charter schools vary widely," and there were two notable findings:

- Three districts accounted for nearly half of the state's total number of applicants.
- Approval rates among districts differed markedly.²⁷

Effect of Proposed Changes

The bill establishes the Florida Institute for Charter School Innovation to advance charter school accountability, quality, and innovation by:

- Providing support and technical assistance to charter school applicants and sponsors;
- Researching and analyzing the circumstances that lead to specific charter school closings in order to provide guidance and technical assistance on best practices to future applicants and sponsors.
- Researching and analyzing best practices among sponsors and, based upon those results, create and conduct professional development for sponsors.
- · Connecting aspiring teachers to opportunities to experience teaching in schools of choice; and
- Conducting research and developing and promoting best practices for charter school accountability, authorizing, financing, management and operations, and instructional practices.

The primary mission of the institute is to provide technical assistance and support to charter school applicants and sponsors. Technical assistance to applicants should include developing innovative charter school proposals. An applicant would be able to engage the institute for assistance not only in developing its written application, but also in acquiring the financial and operational knowledge and skills necessary to operate a charter school. In this regard, the institute could benefit both applicants and sponsors by increasing the quality of charter school proposals, while also helping to discourage applicants with poorly developed proposals or qualifications from submitting applications for sponsor review. Technical assistance to sponsors should include gathering and researching best practices among sponsors; developing professional development trainings for sponsors, and assisting sponsors in implementing Florida Principals & Standards for Quality Charter School Authorizing.

The bill requires the Commissioner of Education to appoint a director of the institute to oversee implementation of the institute's mission. The institute must annually submit a report of its activities to the Governor, the President of the Senate, and the Speaker of the House of Representatives. Among other things, the report must provide specific recommendations for improving the institute's ability to fulfill its mission and changes to statewide charter school policy. The bill also requires the institute to

STORAGE NAME: pcb01.CIS DATE: 11/25/2015

²⁵ Rule 6A-1.0081, F.A.C. The sponsor and charter school governing board must mutually agree to the date by which the financial statements are to be submitted. *Id.*

²⁶ Section 1002.33(5)(b)1.k, F.S.

²⁷ Florida Department of Education, *Annual Authorizer Report* – 2013 at 1, http://www.fldoe.org/schools/school-choice/charter-schools/authorizers/annual-authorizer-reports.stml.

provide for an annual financial audit by a certified public account and submit the audit to the Auditor General and the State Board of Education.

Each charter school applicant must disclose in its application the name of each applicant, governing board member, and proposed education services provider; the name and sponsor of any charter school operated by such parties that closed and the reason for closure; and the academic and financial history of such charter schools. The sponsor must consider the past history of these entities in deciding to approve or deny the application. This change makes clear that sponsors have authority to evaluate the applicant's history operating charter schools and aligns the law with the standard application currently in use and guidelines provided by the "Principles and Standards."

Additionally, the bill requires a charter school's governing board to begin submitting financial statements to the sponsor upon approval of the charter contract. This will enable the sponsor to monitor a newly created charter school's finances earlier, thereby strengthening the sponsor's ability to assess the school's financial readiness to begin serving students. Accordingly, the sponsor would have greater ability to identify deteriorating financial conditions and take corrective action to remedy financial deficiencies.

Currently, after approval of the charter by the sponsor, the charter school must begin operation at the beginning of the upcoming school year. The sponsor may waive this requirement for good cause. ²⁸ The bill allows a charter school that has been granted a charter to defer opening for up to two years to conduct facilities planning. The charter school must provide written notice of such deferral to the sponsor and parents of enrolled students at least 30 calendar days before the first day of school. Among other things, this change will enable a charter school more time to acquire adequate facilities if difficulties securing facilities arise.

High-Performing Charter Schools

Present Situation

Charter schools and operators of systems of charter schools with a track record of academic excellence and financial stability may earn "high-performing" status.²⁹ A high-performing charter school is a charter school that during each of the three previous years:

- Received at least two school grades of "A" and no school grade below "B;"
- Has received an unqualified opinion³⁰ on each annual financial audit; and
- Has not received an annual financial audit that reveals a financial emergency condition.³¹

A high-performing charter school system (system) may be operated by a municipality or other public entity that is authorized by Florida law to operate a charter school; a private, not-for-profit, s. 501(c)(3) status corporation; or a private for-profit corporation.³² In order to earn "high-performing" status, a system must, in the previous three-year period:

- Operate at least three high-performing charter schools in Florida;
- Have at least 50 percent of its charter schools designated as "high-performing" and no charter school receiving a school grade of "D" or "F;" and
- Not receive an annual financial audit that revealed a financial emergency condition for any charter school operated by the entity in Florida.³³

²⁹ Section 1002.331(1), F.S.; see s. 218.503(1), F.S. (financial emergency conditions).

STORAGE NAME: pcb01.CIS DATE: 11/25/2015

²⁸ Section 1002.33(6)(b)5., F.S.

³⁰An unqualified audit opinion means that the charter school's financial statements are materially correct. Telephone interview with Florida Auditor General staff (Mar. 24, 2011).

³¹ Section 1002.331(1), F.S.; see s. 218.503(1), F.S. (financial emergency conditions).

³² Section 1002.332(1), F.S.

³³ Section 1002.332(1), F.S. Exceptions to the eligibility criteria apply if the system operates a charter school established to turn around a chronically low-performing traditional public school and for charter schools opened to serve areas served by a low-performing traditional public school. Section 1002.33(1)(b)2., F.S.

Initial eligibility for "high-performing" status is verified by the Commissioner of Education, upon request by a charter school or system. Thereafter, the commissioner must annually verify continued eligibility.³⁴

High-performing charter schools may take advantage of various benefits. Among other benefits, the operator of a high-performing charter school may submit an application in any Florida school district to establish and operate a new charter school that substantially replicates one of its high-performing charter schools. The application process for such applications is streamlined to expedite approval. A high-performing charter school may not be replicated more than once in any given year and may not replicate again until the new charter school achieves "high-performing" status. Systems may replicate their high-performing charter schools using the same process applicable to high-performing charter schools. Additionally, a high-performing charter school may have the term of its charter extended to up to 15 years.

As of November 2015, 167 charter schools in 32 school districts and 1 state university were designated as "high-performing" and three systems were designated as high-performing systems – Doral, Inc., McKeel Academy, and Plato. Doral, Inc. is comprised of six charter schools, five of which are high-performing charter schools. McKeel Academy is comprised of three charter schools, each of which is a high-performing charter school. Plato is comprised of seven charter schools, five of which are high-performing charter schools.³⁹

Effect of Proposed Changes

Currently, a high-performing charter school may only replicate once in a given year, and may not replicate again until the newly created charter school achieves "high-performing" status, which takes at least three years. The bill provides that this limit does not apply to high-performing charter schools replicated to serve the attendance area of a traditional public school identified as in need of intervention and support under Florida's system of school improvement and accountability or to meet needs identified by school districts. In all other cases, existing limits apply. This change expands the ability of high-performing charter schools to provide parental school choice in underserved areas or partner with school districts to meet specific district needs.

The bill provides that a charter school, whose initial application, as a high-performing school, is denied by the sponsor, shall be exempt from the administrative fee requirement. Additionally, the bill provides that a high-performing charter school may submit an application to replicate its school and program in any school district to the Florida Institute for Charter School Innovation. The institute must deny or approve the application within 60 days after receipt of the application. An applicant that is approved must work with the district to develop and execute a contract. If an application is denied, the applicant may appeal to the State Board of Education. This process is similar to *Sch. Bd. of Volusia Cty. v. Acads. of Excellence, Inc.*, where the court held that the state board approval of a previously denied charter application was constitutional because the school board retained authority over the operation, control and supervision of the charter school. ⁴⁰ The approval of an application is just the beginning of the process to open a charter school. ⁴¹ Once the charter application has been granted, the school board still has control over the process because the applicant and the school board must agree on the provisions of the charter. ⁴² The Florida Institute of Charter School Innovation only approves or denies

³⁴ Sections 1002.331(5) and 1002.332(2)(a), F.S.

³⁵ Section 1002.331(2), F.S.

³⁶ Section 1002.331(3)(b), F.S.

³⁷ Section 1002.332(2), F.S.

³⁸ Section 1002.331(4), F.S.

³⁹ Email, Office of Independent Education and Parental Choice (Nov. 16, 2015).

⁴⁰ 974 So. 2d 1186 (Fla. Dist. Ct. App. 2008), But see Duval Cty Sch Bd. v. State, Bd. of Educ; , 998 So. 2d 641 (Fla. Dist. Ct. App. 2008)(holding that the Excellence Commission's authority over charter schools was unconstitutional because it usurped the district's power to operate, control and supervise charter schools).
⁴¹ Id.

⁴² Id.

applications for replication of high-performing charter schools, while the contracting school board retains authority over the operation, control and supervision of the charter school.

Legislation enacted in 2013 required the commissioner to annually determine a charter school's or charter school system's continued eligibility for "high-performing" status. A high-performing charter school or charter school system may maintain its "high-performing" status, unless the commissioner determines that the charter school or system no longer meets the eligibility criteria enumerated in law, one of which requires that the school not receive a grade below a "B". Current language also provides for removal of a charter school's "high-performing" status if it receives a school grade of "C" in any two years during the term of the 15-year charter. Because a high-performing school loses its status once its grade falls below a "B," the provisions regarding consequences for receiving a "C" are obsolete. Accordingly, the bill repeals provisions regarding consequences for "C" grades.

The bill outlines specific timelines for modifications to a high-performing charter school's charter and clarifies that it can be for an additional 15 years or a 15-year renewal. The sponsor has 30 days after a charter school receives its high-performing designation to provide a charter renewal to the charter school. A charter school and sponsor have 20 days to negotiate and notice the charter contract for final approval by the sponsor. The proposed contract must be provided to the charter school at least 7 calendar days prior to the date of the meeting at which the charter is scheduled to be voted upon by the sponsor. Any dispute goes directly to the Division of Administrative Hearings.

The bill creates a High Impact Charter Network status for the charter operators serving educationally disadvantaged students. A qualifying entity must be a non-profit organization under s. 501(c)(3) that successfully operates a system of charter schools that serve primarily educationally disadvantaged students as defined in the Elementary and Secondary Education Act. The entity must apply to the state board for status as a High-Impact Charter Network. The bill requires the state board to adopt rules prescribing the process for determining eligibility as a High-Impact Charter Network which must include a review of all schools currently and previously operated by the entity in the areas of student achievement and financial performance.

Schools operated by a High-Impact Charter Network will receive the following incentives, provided the network maintains its status:

- Automatic eligibility for capital outlay funds;
- · Waiver of the administrative fee for the provision of services by the sponsor; and
- Priority in the DOE's Public Charter School Grant Program competitions.

The bill provides that the initial High-Impact Charter Network status shall be valid for up to 4 years. For an entity seeking renewal, the state board shall review the academic and financial performance of the charter schools in accordance with the rules established to define eligibility.

Charter Termination or Nonrenewal

Present Situation

A sponsor may choose to terminate or not renew a charter for any of the following reasons:

- Failure to participate in the state's education accountability system or meet the requirements for student performance stated in the charter;
- Failure to meet generally accepted standards of financial management;
- · A violation of law; or
- Other good cause shown.⁴³

The sponsor may immediately terminate a charter school's charter if conditions at the school threaten the health, safety, or welfare of students.⁴⁴ Due process in the form of notice and, if requested, a formal

hearing and opportunity to appeal must be provided to the charter school prior to a charter termination or nonrenewal. For immediate termination of a charter school, a hearing, if requested, may occur after termination.⁴⁵

In addition, the law requires a sponsor to terminate the charter of a charter school that earns two consecutive school grades of "F," unless the charter school qualifies for one of three exceptions. In general, the exceptions apply to charter schools that specifically target hard-to-serve students and to traditional public schools that are reconstituted as charter schools pursuant to Florida's system of echool improvement and education accountability.

When a charter is not renewed or is terminated, unencumbered public funds from the charter school revert to the district school board, except that capital outlay and federal charter school grant funds revert to the DOE for redistribution among eligible charter schools. Additionally, all district school board property and improvements, furnishings, and equipment purchased with public funds automatically revert to the district school board subject to satisfaction of any liens or encumbrances. The charter school's governing board is responsible for all debts incurred by the charter school. Students enrolled in the charter school may apply to, and must be enrolled in, another public school in the school district. The law does not specifically apply these provisions to charter schools that close voluntarily. 46

Effect of Proposed Changes

The bill clarifies that "double "F"" termination occurs automatically when a charter school earns a second consecutive grade of "F," after school grade appeals are final, unless an exception applies. The sponsor must notify, in writing, the charter school's governing board, the charter school principal, and the DOE. Hearings and appeals applicable to discretionary and immediate charter terminations are not applicable to "double "F" terminations. The bill specifies that procedures regarding reversion of public funds and property purchased with public funds apply to "double "F" terminations, as well as, voluntary closures.

Additionally, the bill requires the governing board of a charter school that decides to cease operations voluntarily to make such determination at a public meeting and to notify the parents and sponsor of the public meeting prior to its official notice. Following the meeting, the governing board must notify the sponsor, parents of enrolled students, and the DOE in writing within 24 hours of its decision. The notice must state the charter school's intent to continue operations or the reasons for the closure and acknowledge that the governing board agrees to follow the procedures for dissolution and reversion of public funds specified in law.

The bill also specifically applies existing law regarding dissolution of the charter school, reversion of funds, debt, and reassignment of students to voluntary closures. This change will increase the likelihood that charter schools that close voluntarily follow the law regarding reversion of public funds. It will also provide more information to sponsors and the DOE regarding the reasons leading to voluntary closure.

Eligible Students

The bill provides that a charter school that has not reached capacity may be open to any student in the state and authorizes a charter school to give enrollment preference to students who attended or are assigned to a failing school.

The bill also prohibits a charter school from denying enrollment or withdrawing a student based on the student's academic performance.

Charter School Cooperatives

46 Section 1002.33(8)(e), F.S.

STORAGE NAME: pcb01.CIS DATE: 11/25/2015

⁴⁴ Section 1002.33(8)(d), F.S.

⁴⁵ Sections 1002.33(6)(c) and (8)(b)-(d), F.S.

Present Situation

The law authorizes charter schools to enter into cooperative agreements with other charter schools to provide planning and development, instructional, personnel administration, payroll, human resources, and evaluation and assessment services and teacher preparation and professional development.⁴⁷

Effect of Proposed Changes

The bill deletes the list of specific services that cooperative agreements may serve and instead states that charter schools may enter into such agreements to further any educational, operational, or administrative purposes in which participating charter schools share common interests. This change expands the ability of charter schools to collaborate and pool resources for shared objectives.

Distribution of Student Funding

Present Situation

Charter school students are funded through the Florida Education Finance Program (FEFP), including categorical funding such as the research-based reading instruction allocation (reading allocation). ⁴⁸ In general, the reading allocation must be used for such purposes as providing intensive reading instruction to struggling students or to support reading teachers through professional development or utilization of reading coaches. Each school district must annually submit a plan to the DOE specifying how it will use the reading allocation. ⁴⁹ Each charter school applicant must include in its application a reading curriculum that provides for differentiated reading instruction for students reading at or above grade level and for those reading below grade level. The curriculum must be aligned to state reading standards and grounded in scientific research. If the application is approved, the reading curriculum is incorporated into the charter school's charter. ⁵⁰ Despite the requirement that charter schools adopt a reading curriculum as a condition of approval, some sponsors have required charter schools to use the school district's reading plan as a condition to receiving the reading allocation, and that plan is often dramatically different than the reading curriculum that the sponsor has already approved in the application and charter. ⁵¹

Currently, a district school board (school board) must make timely and efficient payments and reimbursements to charter schools. A school board may distribute funds to a charter school for up to 3 months based on the projected full-time equivalent student membership of the charter school. Thereafter, the results of the full-time equivalent student membership surveys are used to adjust the amount of funds distributed to the charter school. Sponsors must distribute funds to a charter school no later than 10 working days after the district school board receives a distribution of state or federal funds. If payment is not made to the charter school within 10 working days, the sponsor must also pay interest at a rate of 1 percent per month calculated daily on the unpaid balance for each day the payment is late. One sponsor has previously indicated that it would delay disbursement of locally generated funds to charter schools until the funds were received by the school district.

Effect of Proposed Changes

The bill requires a sponsor to deny a charter application if the proposed charter school reading curriculum is not evidence-based and does not include explicit, systematic, and multisensory reading

DATE: 11/25/2015

⁴⁷ Section 1002.33(13), F.S.

⁴⁸ Sections 1002.33(17)(a)-(b) and 1011.62, F.S. To reflect any changes in enrollment, the charter school's funding is recalculated during the school year, based upon the October and February full-time equivalent (FTE) enrollment surveys. See s. 1002.33(17)(b), F.S.

⁴⁹ Section 1011.62(9), F.S.

⁵⁰ Section 1002.33(6)(a)4. and (7)(a)2.a., F.S.

⁵¹ Florida Department of Education, Legislative Bill Analysis on School Choice Priorities, (Nov. 6, 2014).

⁵² Section 1002.33(17)(e), F.S.

⁵³ Florida Department of Education, Legislative Bill Analysis on School Choice Priorities, (Nov. 6, 2014).
STORAGE NAME: pcb01.CIS

instructional strategies. It also prohibits sponsors from requiring charter schools to adopt the school district's reading curriculum as a condition to receiving the research-based reading allocation.

The bill clarifies that school board payments must be made monthly or bi-monthly, beginning with the start of a school board's fiscal year. Each payment must be one-twelfth (1/12) or one-twenty-fourth (1/24), as applicable. In the first two years of a charter school's operation, a school board must distribute funds for the months of July – October based on the projected full-time equivalent student membership if a minimum of 75 percent of the projected enrollment is entered into the sponsor's student information system by the first day of the current month. If less than 75 percent of the projected enrollment is entered into the sponsor's system, the sponsor shall base payments on the actual number entered into the sponsor's student information system. This will generate a more accurate distribution of funds prior to the October student count and prevent over-funding and under-enrollment. The bill also prohibits a sponsor from delaying payment of any portion of a charter school's funding based upon the timing of receipt of local funds by the school board.

Additionally, the bill authorizes a nonprofit organization or municipality that operates a charter school that has use any unrestricted surplus or unrestricted net assets identified in its annual audit to use those funds for K-12 educational purposes for charter schools within the district operated by that nonprofit entity or municipality, while meeting expenditure requirements specific to operating funds and capital outlay funds.

Facilities

Present Situation

Currently, startup and conversion charter schools are not required to comply with the State Requirement for Educational Facilities pursuant to s. 1013.37, F.S. The local governing authority cannot adopt or impose any local building requirements or site-development restrictions that are addressed by and more stringent than those found in the State Requirements for Educational Facilities of the Florida Building Code. The local governing authority must treat charter schools equitably in comparison to similar requirements, restrictions, and processes imposed upon public schools that are not charter schools.⁵⁵

Effect of Proposed Changes

The bill permits an aggrieved school the immediate right to bring an action in circuit court to enforce its rights against any authority who fails to comply with this section. An aggrieved school that receives injunctive relief may collect attorney fees and court cost.

Charter School Capital Outlay

Present Situation

To be eligible for charter school capital outlay funding, a charter school must:

Have been in operation for at least three years, be governed by a governing board established
in Florida for three or more years which operates both charter schools and conversion charter
schools within the state, be part of an expanded feeder chain⁵⁶ with an existing charter school in
the district that is currently receiving charter school capital outlay funds, be accredited by the
Commission on Schools of the Southern Association of Colleges and Schools, or serve students
in facilities that are provided by a business partner for a charter school-in-the-workplace;

STORAGE NAME: pcb01.CIS

DATE: 11/25/2015

Note: this language is currently found in the model charter school contract at http://www.fldoe.org/schools/school-choice/charter-school-reference page 20 -21 (last visited November 24, 2015).
Section 1002.33(18))(a), F.S.

⁵⁶ A charter school may be considered a part of an expanded feeder chain under s. 1013.62, F.S., if it either sends or receives a majority of its students directly to or from a charter school that is currently receiving capital outlay funding pursuant to Section 1013.62, F.S. Rule 6A-2.0020 (1), F.A.C.

- · Demonstrate financial stability for future operation as a charter school;
- Have satisfactory student achievement based upon the state accountability standards applicable to charter schools;
- Have received final approval from its sponsor for operation during that fiscal year; and
- Serve students in facilities that are not provided by the charter school sponsor.⁵⁷

Charter school capital outlay funding is allocated based upon the following priorities:

- First priority is given to charter schools that received capital outlay funding in FY 2005-06. Such a school receives the same per-student amount that it received in FY 2005-06 up to the lesser of:
 - o The actual number of students enrolled in the current year; or
 - The number of students enrolled in FY 2005-06.
- After calculating the first priority, remaining funds are allocated with the same per-student amount to:
 - Those schools not included in the first priority allocation; and
 - Those schools in the first priority allocation with growth in excess of FY 2005-06 student enrollments.

Any excess funds remaining after the first and second priority calculations are allocated among all eligible charter schools.⁵⁸

Effect of Proposed Changes

The bill clarifies "financial stability" by specifying that a charter school may not have financial emergency conditions noted in its most recent annual audit in order to received capital outlay funding.

Other Charter School Changes

Governing Board Meetings

Florida law requires each charter school's governing board to hold at least two open public meetings per school year in the school district where the charter school is located. The charter school principal and a parent liaison appointed by the board must be physically present at these meetings. Governing board members are not required to attend these meetings in person. ⁵⁹ The bill relocates the aforementioned governing board meeting provisions to a more appropriate section of the charter school statute. Additionally, the bill specifically authorizes a governing board member to attend biannual public meetings by communications media technology used in compliance with Administration Commission rules. ⁶⁰

Alternative Teacher Certification

A professional education competence demonstration program (PEC Program) is an alternative teacher certification pathway that enables a classroom teacher who holds a temporary certificate to obtain full

STORAGE NAME: pcb01.CIS DATE: 11/25/2015

⁵⁷ Section 1013.62(1)(a), F.S. A conversion charter school, i.e., a charter school created by the conversion of an existing public school to charter status, is not eligible for capital outlay funding if it operates in facilities provided by its sponsor at no charge or for a nominal fee or if it is directly or indirectly operated by the school district. Section 1013.62(1)(d), F.S. ⁵⁸ Section 1013.62(1)(b), F.S.

⁵⁹ Section 1002.33(7)(d), F.S. The parent liaison must reside in the school district where the charter school is located and may be a governing board member, charter school employee, or contracted individual. The governing board must appoint a separate liaison for each charter school it operates in the district. The law prohibits a sponsor from requiring governing board members to reside in the school district if the governing board complies with these requirements. *Id*.

⁶⁰ Florida law requires the Administration Commission to adopt uniform rules for conducting public meetings by means of communications media technology. Sections 120.54(5)(b)2. and 1002.33(7)(d), F.S.; ch. 28-109, F.A.C.

professional certification. The law requires each school district to establish a PEC Program. Establishing a PEC Program is optional for other "state-supported public schools" and private schools. PEC Programs must be approved by the DOE prior to implementation and approval is reevaluated annually. ⁶¹ The bill clarifies that a charter school, as a "supported public school," may offer a PEC Program to enable its teachers on temporary certificates to obtain a professional teaching certificate.

Student Eligibility for Virtual Instruction

Present Situation

Florida law establishes a variety of options to make virtual instruction accessible to students in kindergarten through grade 12. These options include:

- Full-time or part-time enrollment in a school district virtual instruction program (VIP).⁶²
- Full-time enrollment in a virtual charter school.⁶³
- Enrollment in individual virtual courses offered by school districts and approved by the DOE.⁶⁴
- Full-time or part-time enrollment in the Florida Virtual School (FLVS) or school district FLVS franchises.⁶⁵

Student enrollment in a full-time or part-time school district virtual instruction program (VIP), a full-time virtual charter school, or a school district virtual course offering is open to any student residing in the district who:⁶⁶

- Attended a Florida public school during the prior year and was enrolled and reported for funding during the October and February FEFP surveys;
- Is the dependent child of a member of the United States military who, within 12 months of the
 parent's permanent change of station order, transferred to Florida from another state or from a
 foreign country;
- Was enrolled in a school district virtual instruction program or a full- time FLVS program during the prior school year;
- Has a sibling who is currently enrolled in a school district virtual instruction program and the sibling was enrolled in such program at the end of the prior school year.
- Is eligible to enter kindergarten or first grade; or
- Is eligible to enter grades 2 through 5 and is enrolled full-time in a school district virtual instruction program, virtual charter school or FLVS.⁶⁷

FLVS or a district FLVS franchise may provide full-time and part-time instruction for students in kindergarten through grade 12. However, students in kindergarten through grade 5 must meet at least one of the eligibility criteria listed above to access part-time instruction in such programs.⁶⁸

| S | tudents No | | gibility for Vir n Public Scho | | | s School Yea | r |
|-------|------------|-----------------|-----------------------------------|------|-----------------|-------------------------------|-------------------------------|
| Grade | | Full-Time | | | Part | -Time | |
| Level | FLVS | District VIP | District FLVS Franchise | FLVS | District VIP | District FLVS Franchise | District Virtual Course |
| K | | | | | | | |
| 1 | | | | | | | |
| 2 | | | | | T-T | 9 | |

⁶¹ Section 1012.56(8)(b), F.S.; rule 6A-5.066(1)(d) and (2), F.A.C.

DATE: 11/25/2015

⁶² Section 1002.45, F.S.

⁶³ Sections 1002.33(1) and 1002.45(1)(d), F.S.

⁶⁴ Section 1003.498, F.S.

⁶⁵ Sections 1002.37 and 1002.45(1)(a)1. and (c)1., F.S.

⁶⁶ Sections 1002.45(5) and 1002.455(2), F.S.

⁶⁷ Section 1002,455(2), F.S.

⁶⁸ Section 1002.37(8)(a), F.S. STORAGE NAME: pcb01.CIS

| 3 | | | | | | |
|-----|----------------------------------------------|-----------------|----------------|---------------|----------------|-------|
| 4 | | 3 | | | | |
| 5 | | | | | | |
| 6 | | | | | | |
| 7 | | | 1 | | | |
| 8 | | | | | | |
| 9 | | | | | | |
| 10 | | | | | | |
| 11 | | | | | | |
| 12 | | | | | | |
| KEY | | | | | | |
| | Student is Eligible | | | | | |
| | Student must meet pr | rior public sch | ool requiremen | nt | | |
| | No part-time virtual o during the prior year | ptions for stud | ents who were | e not enrolle | ed in public s | chool |

Consequently, students in 2nd through 5th grades are not eligible for enrollment in part-time virtual instruction unless they were enrolled in public school in the prior year or are dependent children of military personnel, or siblings.⁶⁹

Effect of Proposed Changes

The bill repeals s. 1002.455, F.S., relating to student eligibility for K-12 virtual instruction. This change will open various virtual education options that are not currently available to students who did not attend public school in the prior year, as follows:

- Students in 6th through 12th grades may enroll in full-time school district VIP programs.
- Students in 2nd through 5th grades may enroll in part-time FLVS or district FLVS franchises.
- Students in 2nd through 12th grades may enroll in part-time school district VIP.
- Students in 2nd through 12th grades may enroll in school district virtual course offerings.

Most notably, this change gives students in 2nd through 5th grades who did not attend public school in the prior year the ability to enroll in part-time virtual instruction, whereas under current law, these students have no such options.

<u>Virtual Instruction Providers</u>

Present Situation

The law designates the FLVS, school district FLVS franchises, and Florida College System institutions as "approved providers." The law also prescribes a process in which other virtual instruction providers may obtain DOE-approval to offer services to public school districts. The DOE must annually publish a list of approved providers. Currently, a DOE-approved virtual instruction provider's contract must be terminated if the provider earns a school grade of "D" or "F" or a school improvement rating of "Unsatisfactory" in any two years of a consecutive four year period. In such cases, the provider must be removed from the DOE-approved provider list for a period of at least one year. Among other things, the provider may not regain "approved provider" status until it demonstrates to the DOE that academic performance deficiencies have been remedied.⁷¹

DATE: 11/25/2015

⁶⁹ Section 1002.455(2), F.S.

⁷⁰ Section 1002.45(2)(a), F.S.

⁷¹ Section 1002.45(8)(d), F.S. STORAGE NAME: pcb01.CIS

Effect of Proposed Changes

The bill provides that a virtual instruction provider's contract must be terminated, and the provider loses "approved provider" status, if the provider earns two consecutive school grades of "F" after grade appeals are final or 2 consecutive school improvement ratings of "Unsatisfactory."

Acceleration Options

The bill clarifies language for the acceleration options and allows passage of an Advanced Placement (AP) Examination to qualify for high school course credits. The bill also clarifies that a district shall allow any public or home education student not enrolled in the corresponding course to take an end-of-course assessment or AP exam during the regular administration of the assessment.

Finally, the bill clarifies language regarding the minimum term requirement for purposes of the FEFP and removes the requirement that students in a blended learning course receive the online instruction in a classroom setting at the school so more blended learning models can be utilized by public schools and students.

B. SECTION DIRECTORY:

Section 1. Amends s. 1002.33, F.S., relating to charter schools.

Section 2. Amends s. 1002.331, F.S., relating to high-performing charter schools.

Section 3. Creates s. 1002.333, F.S., relating to High Impact Charter Networks.

Section 4. Amends s. 1002,37, F.S., relating to the Florida Virtual School.

Section 5. Repeals s. 1002.45, F.S., relating to virtual instruction programs.

Section 6. Repeals s. 1003.445, F.S., relating to student eligibility for K-12 virtual instruction.

Section 7. Amends s. 1003.4295, F.S., relating to the Credit Acceleration program.

Section 8. Amends s. 1003.498, F.S., relating to school district virtual course offerings.

Section 9. Creates s. 1004.650, F.S., relating to the Florida Institute for Charter School Innovation.

Section 10. Amends s. 1011.61, F.S., relating to definitions.

Section 11. Amends s. 1011.62, F.S., relating to funds for operation of schools.

Section 12. Amends s. 1012.56, F.S., relating to educator certification.

Section 13. Amends s. 1013.62, F.S., relating to charter school capital outlay funding.

Section 14. Provides an effective date of July 1, 2016.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The bill repeals s. 1002.455, F.S., relating to student eligibility for K-12 virtual instruction. This change will open various virtual education options that are not currently available to students who did not attend public school in the prior year. The estimated fiscal impact on the FEFP to fund the expansion of student eligibility for public virtual education is \$2,374,420.

The bill establishes the Florida Institute for Charter School Innovation. Among other things, the institute will assist applicants in developing charter school application proposals. Performance of these activities will require the institute to hire or subcontract with individuals with expertise in such areas as school finance, governance, operations, academics and curriculum, and exceptional student education services. It is estimated that approximately 5-6 full-time staff are needed to operate the institute. Funds will also be required to hire subcontractors to review applications. Recurring funding in the amount of \$250,000 was provided in the 2015-2016 fiscal year to the Florida State University to begin the implementation of Institute. The total estimated fiscal impact for the creation implementation of the Institute is \$1,000,000. An additional \$750,000 would be necessary for 2016-2017 to meet the requirements of the bill.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

See Fiscal Comments.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Provisions expanding the purposes of cooperative agreements may provide charter schools with new opportunities to pool resources and achieve cost savings.

D. FISCAL COMMENTS:

The bill clarifies that a sponsor may not require a charter school to adopt the school district's reading curriculum as a condition to receiving a share of the research-based reading allocation. This may increase the number of charter schools that receive a share of the allocation.

The bill authorizes a nonprofit organization or municipality that operates a charter school to use unrestricted surplus or unrestricted net assets of the charter school identified in an annual financial audit for K-12 educational purposes for charter schools within the district operated by the not-for-profit or municipal entity organizing or operating the charter school with the surplus. Surplus operating funds shall be used in accordance with s. 1011.62, and surplus capital outlay funds shall be used in accordance with s. 1013.62(2).

The bill provides clearer guidance to the DOE in determining whether a charter school is financially stable enough to merit an award of capital outlay funding.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

STORAGE NAME: pcb01.CIS DATE: 11/25/2015

| 2. | Other: |
|----|--------|
| | None. |

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

STORAGE NAME: pcb01.CIS DATE: 11/25/2015

A bill to be entitled

An act relating to school choice; amending s. 1002.33, F.S.; making technical changes relating to requirements for the creation of a virtual charter school; conforming cross-references; specifying that a sponsor may not require a charter school to adopt the sponsor's reading plan and that charter schools are eligible for the research-based reading allocation if certain criteria are met; revising required contents of charter school applications; conforming provisions regarding the appeal process for denial of a highperforming charter school application; requiring an applicant to provide the sponsor with a copy of an appeal to an application denial; authorizing a charter school to defer the opening of its operations for up to a specified time; requiring the charter school to provide written notice to certain entities by a specified date; revising provisions relating to longterm charters and charter terminations; specifying notice requirements for voluntary closure of a charter school; deleting a requirement that students in a blended learning course receive certain instruction in a classroom setting; providing that a student may not be dismissed from a charter school based on his or her academic performance; requiring a charter school applicant to provide monthly financial statements

Page 1 of 58

PCB CIS 16-01

1 2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27 before opening; requiring a sponsor to review each 28 financial statement of a charter school to identify 29 the existence of certain conditions; providing for the 30 automatic termination of a charter contract if certain 31 conditions are met; requiring a sponsor to notify 32 certain parties when a charter contract is terminated 33 for specific reasons; authorizing governing board 34 members to hold a certain number of public meetings and participate in such meetings in person or through 35 36 communications media technology; revising charter school student eligibility requirements; revising 37 38 requirements for payments to charter schools; allowing 39 for the use of certain surpluses and assets by 40 specific entities for certain educational purposes; providing for an injunction under certain 41 42 circumstances; providing an exemption from certain administrative fees; amending s. 1002.331, F.S.; 43 44 providing an exemption from the replication 45 limitations for a high-performing charter school; conforming a cross-reference; deleting obsolete 46 47 provisions; authorizing a high-performing charter 48 school to submit an application for a new charter school to the Florida Institute for Charter School 49 50 Innovation; requiring the institute to deny or approve an application within specified timeframes; providing 51 deadlines for a high-performing charter contract 52

Page 2 of 58

PCB CIS 16-01

53 renewal; providing for an appeal to an administrative law judge under certain circumstances; creating s. 54 1002.333, F.S.; providing definitions; establishing a 55 High Impact Charter Network status for charter school 56 operators serving educationally disadvantaged 57 students; defining eligibility criteria; authorizing 58 59 charter operators holding the High Impact Charter Network status to submit applications for charter 60 schools in certain areas; exempting certain charter 61 schools from specified fees; requiring the department 62 63 to give priority to certain charter schools applying for specified grants; prohibiting the use of certain 64 65 school grades when determining areas of critical need; providing for rulemaking; amending s. 1002.37, F.S.; 66 67 revising the calculation of "full-time equivalent student"; conforming a cross-reference; amending s. 68 1002.45, F.S.; conforming a cross-reference; revising 69 conditions for termination of a virtual instruction 70 71 provider's contract; repealing s. 1002.455, F.S., relating to student eligibility for K-12 virtual 72 instruction; amending s. 1003.4295, F.S.; revising the 73 purpose of the Credit Acceleration Program; requiring 74 75 students to earn passing scores on specified assessments and examinations to earn course credit; 76 77 amending s. 1003.498, F.S.; deleting a requirement 78 that students in a blended learning course must

Page 3 of 58

PCB CIS 16-01

receive certain instruction in a classroom setting; conforming a cross-reference; creating s. 1004.650, F.S.; establishing the Florida Institute for Charter School Innovation; providing the purpose and duties of the institute; providing for the appointment of a director of the institute; establishing duties of the director; requiring a report be posted annually on the institute's website and an annual financial report to certain entities; amending s. 1011.61, F.S.; revising the definition of "full-time equivalent student"; amending s. 1011.62, F.S.; conforming a crossreference; amending s. 1012.56, F.S.; authorizing a charter school to develop and operate a professional development certification and education competency program; amending s. 1013.62, F.S.; revising eligibility requirements for charter school capital outlay funding; revising charter school funding allocations; providing an effective date.

97

98

79

80

81

82

83

84

85

86

87

88

89

90

91

92

93

94

95

96

Be It Enacted by the Legislature of the State of Florida:

99

101

102

103

104

Section 1. Subsection (1), paragraph (a) of subsection (2), paragraphs (a) and (b) of subsection (6), paragraphs (a) and (d) of subsection (7), paragraphs (g), (n), and (p) of subsection (9), paragraphs (a) and (d) of subsection (10), subsection (13), paragraphs (b) and (e) of subsection (17),

Page 4 of 58

PCB CIS 16-01

paragraph (a) of subsection (18), and paragraph (a) of subsection (20) of section 1002.33, Florida Statutes, are amended to read:

1002.33 Charter schools.-

- (1) AUTHORIZATION.-Charter schools shall be part of the state's program of public education. All charter schools in Florida are public schools. A charter school may be formed by creating a new school or converting an existing public school to charter status. A charter school may operate a virtual charter school pursuant to s. 1002.45(1)(d) to provide full-time online instruction to eliqible students, pursuant to s. 1002.455, in kindergarten through grade 12. An existing A charter school that is seeking to become a virtual charter school must amend its charter or submit a new application pursuant to subsection (6) to become a virtual charter school. A virtual charter school is subject to the requirements of this section; however, a virtual charter school is exempt from subsections (18) and (19), subparagraphs (20)(a)2., 4., 5., and 7., paragraph (20)(c), and s. 1003.03. A public school may not use the term charter in its name unless it has been approved under this section.
 - (2) GUIDING PRINCIPLES; PURPOSE.-
- (a) Charter schools in Florida shall be guided by the following principles:
- Meet high standards of student achievement while providing parents flexibility to choose among diverse educational opportunities within the state's public school

Page 5 of 58

PCB CIS 16-01

105

106

107

108

109

110

111

112

113

114

115

116 117

118 119

120

121

122

123

124

125

126

127

128

129

130

131 system.

- 2. Promote enhanced academic success and financial efficiency by aligning responsibility with accountability.
- 3. Provide parents with sufficient information on whether their child is reading at grade level and whether the child gains at least a year's worth of learning for every year spent in the charter school. For a student who exhibits a substantial deficiency in reading, as determined by the charter school, the school shall notify the parent of the deficiency, the intensive interventions and supports used, and the student's progress in accordance with s. 1008.25(5).
- (6) APPLICATION PROCESS AND REVIEW.—Charter school applications are subject to the following requirements:
- (a) A person or entity <u>seeking wishing</u> to open a charter school shall prepare and submit an application on a model application form prepared by the Department of Education which:
- Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- 2. Provides a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- 3. Contains goals and objectives for improving student learning and measuring that improvement. These goals and objectives must indicate how much academic improvement students are expected to show each year, how success will be evaluated,

Page 6 of 58

PCB CIS 16-01

and the specific results to be attained through instruction.

- 4. Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students who are reading below grade level. A sponsor shall deny an application a charter if the school does not propose a reading curriculum that is evidence-based and includes explicit, systematic, and multisensory reading instructional strategies; however, a sponsor may not require the charter school to implement the reading plan adopted by the school district pursuant to s. 1011.62(9) consistent with effective teaching strategies that are grounded in scientifically based reading research.
- 5. Contains an annual financial plan for each year requested by the charter for operation of the school for up to 5 years. This plan must contain anticipated fund balances based on revenue projections, a spending plan based on projected revenues and expenses, and a description of controls that will safeguard finances and projected enrollment trends.
- 6. Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor shall consider in deciding whether to

Page 7 of 58

PCB CIS 16-01

approve or deny the application.

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

203

204

205

206

207

208

- 7.6. Contains additional information a sponsor may require, which shall be attached as an addendum to the charter school application described in this paragraph.
- 8.7. For the establishment of a virtual charter school, documents that the applicant has contracted with a provider of virtual instruction services pursuant to s. 1002.45(1)(d).
- (b) A sponsor shall receive and review all applications for a charter school using the an evaluation instrument developed by the Department of Education. A sponsor shall receive and consider charter school applications received on or before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a charter school application submitted before August 1 and may receive an application submitted later than August 1 if it chooses. In order to facilitate greater collaboration in the application process, an applicant may submit a draft charter school application on or before May 1 with an application fee of \$500. If a draft application is timely submitted, the sponsor shall review and provide feedback as to material deficiencies in the application by July 1. The applicant shall then have until August 1 to resubmit a revised and final application. The sponsor may approve the draft application. Except as provided for a draft application, a sponsor may not charge an applicant

Page 8 of 58

PCB CIS 16-01

for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future payment of any kind. Before approving or denying any final application, the sponsor shall allow the applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the final application.

- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of

Page 9 of 58

PCB CIS 16-01

operation, including start-up costs.

- 3.a. A sponsor shall by a majority vote approve or deny an application no later than 60 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific reasons, based upon good cause, supporting its denial of the charter application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education.
- b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:
- (I) The application does not materially comply with the requirements in paragraph (a);
- (II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9)(a)-(f);
- (III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;

Page 10 of 58

PCB CIS 16-01

- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

c. If the sponsor denies an application submitted by a high-performing charter school, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of the application directly to the State Board

Page 11 of 58

PCB CIS 16-01

of Education and, if an appeal is filed, must provide a copy of the appeal to the sponsor pursuant to paragraph (c) subsubparagraph (c) 3.b.

- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of an a charter application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
- 5. Upon approval of an a charter application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to 2 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school unless the sponsor allows a waiver of this subparagraph for good cause.
- (7) CHARTER.—The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing board of the charter school and the sponsor, following a public hearing to ensure community input.
- (a) The charter shall address and criteria for approval of the charter shall be based on:
 - 1. The school's mission, the students to be served, and

Page 12 of 58

PCB CIS 16-01

the ages and grades to be included.

- 2. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology which comply with legal and professional standards.
- a. The charter shall ensure that reading is a primary focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional strategies for reading must be consistent with the Next Generation Sunshine State Standards and evidence-based grounded in scientifically based reading research.
- b. In order to provide students with access to diverse instructional delivery models, to facilitate the integration of technology within traditional classroom instruction, and to provide students with the skills they need to compete in the 21st century economy, the Legislature encourages instructional methods for blended learning courses consisting of both traditional classroom and online instructional techniques. Charter schools may implement blended learning courses which combine traditional classroom instruction and virtual instruction. Students in a blended learning course must be full-time students of the charter school pursuant to s.

Page 13 of 58

PCB CIS 16-01

1011.61(1)(a)1. and receive the online instruction in a classroom setting at the charter school. Instructional personnel certified pursuant to s. 1012.55 who provide virtual instruction for blended learning courses may be employees of the charter school or may be under contract to provide instructional services to charter school students. At a minimum, such instructional personnel must hold an active state or school district adjunct certification under s. 1012.57 for the subject area of the blended learning course. The funding and performance accountability requirements for blended learning courses are the same as those for traditional courses.

- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description of:
- a. How the baseline student academic achievement levels and prior rates of academic progress will be established.
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
- c. To the extent possible, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.

The district school board is required to provide academic student performance data to charter schools for each of their

Page 14 of 58

PCB CIS 16-01

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

- 4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. The methods shall provide a means for the charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.
- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 1002.3105(5), s. 1003.4281, or s. 1003.4282.
- 6. A method for resolving conflicts between the governing board of the charter school and the sponsor.
- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct. Admission or dismissal must not be based on a student's academic performance.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional

Page 15 of 58

PCB CIS 16-01

experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are properly managed must be included. Both public sector and private sector professional experience shall be equally valid in such a consideration.

- 10. The asset and liability projections required in the application which are incorporated into the charter and shall be compared with information provided in the annual report of the charter school.
- 11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.
- 12. The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the

Page 16 of 58

PCB CIS 16-01

charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years. In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (8).

- 13. The facilities to be used and their location. The sponsor may not require a charter school to have a certificate of occupancy or a temporary certificate of occupancy for such a facility earlier than 15 calendar days before the first day of school.
- 14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.
- 15. The governance structure of the school, including the status of the charter school as a public or private employer as

Page 17 of 58

PCB CIS 16-01

417

418

419

420

421

422

423

424

426

427

428

429

430

431

432

433

434

435

436

437

438

439

440

441

442

required in paragraph (12)(i).

- 16. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this timetable.
- 17. In the case of an existing public school that is being converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university which grants the charter to the lab school.
- employed by the charter school who are related to the charter school owner, president, chairperson of the governing board of directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter school who has equivalent decisionmaking authority. For the purpose of this subparagraph, the term "relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law,

Page 18 of 58

PCB CIS 16-01

stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.

- 19. Implementation of the activities authorized under s. 1002.331 by the charter school when it satisfies the eligibility requirements for a high-performing charter school. A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable.
- (d) 1. A charter may be terminated by a charter school's governing board through voluntary closure. The decision to cease operations must be determined at a public meeting. The governing board shall notify the parents and sponsor of the public meeting in writing before the public meeting. The governing board must notify the sponsor, parents of enrolled students, and the department in writing within 24 hours after the public meeting of its determination. The notice shall state the charter school's intent to continue operations or the reason for the closure and acknowledge that the governing board agrees to follow the procedures for dissolution and reversion of public funds pursuant to paragraphs (8)(e)-(g) and (9)(o) Each charter school's governing board must appoint a representative to facilitate parental involvement, provide access to information, assist parents and others with questions and concerns, and resolve disputes. The representative must reside in the school

Page 19 of 58

PCB CIS 16-01

469

470

471

472

473

474

475

476

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

district in which the charter school is located and may be a governing board member, charter school employee, or individual contracted to represent the governing board. If the governing board oversees multiple charter schools in the same school district, the governing board must appoint a separate individual representative for each charter school in the district. The representative's contact information must be provided annually in writing to parents and posted prominently on the charter school's website if a website is maintained by the school. The sponsor may not require that governing board members reside in the school district in which the charter school is located if the charter school complies with this paragraph.

- 2. Each charter school's governing board must hold at least two public meetings per school year in the school district. The meetings must be noticed, open, and accessible to the public, and attendees must be provided an opportunity to receive information and provide input regarding the charter school's operations. The appointed representative and charter school principal or director, or his or her equivalent, must be physically present at each meeting.
 - (9) CHARTER SCHOOL REQUIREMENTS.-
- (g)1. In order to provide financial information that is comparable to that reported for other public schools, charter schools are to maintain all financial records that constitute their accounting system:
 - a. In accordance with the accounts and codes prescribed in

Page 20 of 58

PCB CIS 16-01

the most recent issuance of the publication titled "Financial and Program Cost Accounting and Reporting for Florida Schools";

- b. At the discretion of the charter school's governing board, a charter school may elect to follow generally accepted accounting standards for not-for-profit organizations, but must reformat this information for reporting according to this paragraph.
- 2. Charter schools shall provide annual financial report and program cost report information in the state-required formats for inclusion in district reporting in compliance with s. 1011.60(1). Charter schools that are operated by a municipality or are a component unit of a parent nonprofit organization may use the accounting system of the municipality or the parent but must reformat this information for reporting according to this paragraph.
- 3. A charter school shall, upon approval of the charter contract, provide the sponsor with a concise, uniform, monthly financial statement summary sheet that contains a balance sheet and a statement of revenue, expenditures, and changes in fund balance. The balance sheet and the statement of revenue, expenditures, and changes in fund balance shall be in the governmental funds format prescribed by the Governmental Accounting Standards Board. A high-performing charter school pursuant to s. 1002.331 may provide a quarterly financial statement in the same format and requirements as the uniform

Page 21 of 58

PCB CIS 16-01

monthly financial statement summary sheet. The sponsor shall review each monthly or quarterly financial statement to identify the existence of any conditions identified in s. 1002.345(1)(a).

- 4. A charter school shall maintain and provide financial information as required in this paragraph. The financial statement required in subparagraph 3. must be in a form prescribed by the Department of Education.
- (n)1. The director and a representative of the governing board of a charter school that has earned a grade of "D" or "F" pursuant to s. 1008.34 shall appear before the sponsor to present information concerning each contract component having noted deficiencies. The director and a representative of the governing board shall submit to the sponsor for approval a school improvement plan to raise student performance. Upon approval by the sponsor, the charter school shall begin implementation of the school improvement plan. The department shall offer technical assistance and training to the charter school and its governing board and establish guidelines for developing, submitting, and approving such plans.
- 2.a. If a charter school earns three consecutive grades of "D," two consecutive grades of "D" followed by a grade of "F," or two nonconsecutive grades of "F" within a 3-year period, the charter school governing board shall choose one of the following corrective actions:
- (I) Contract for educational services to be provided directly to students, instructional personnel, and school

Page 22 of 58

PCB CIS 16-01

administrators, as prescribed in state board rule;

- (II) Contract with an outside entity that has a demonstrated record of effectiveness to operate the school;
- (III) Reorganize the school under a new director or principal who is authorized to hire new staff; or
 - (IV) Voluntarily close the charter school.
- b. The charter school must implement the corrective action in the school year following receipt of a third consecutive grade of "D," a grade of "F" following two consecutive grades of "D," or a second nonconsecutive grade of "F" within a 3-year period.
- c. The sponsor may annually waive a corrective action if it determines that the charter school is likely to improve a letter grade if additional time is provided to implement the intervention and support strategies prescribed by the school improvement plan. Notwithstanding this sub-subparagraph, a charter school that earns a second consecutive grade of "F" is subject to subparagraph 4.
- d. A charter school is no longer required to implement a corrective action if it improves by at least one letter grade. However, the charter school must continue to implement strategies identified in the school improvement plan. The sponsor must annually review implementation of the school improvement plan to monitor the school's continued improvement pursuant to subparagraph 5.
 - e. A charter school implementing a corrective action that

Page 23 of 58

PCB CIS 16-01

does not improve by at least one letter grade after 2 full school years of implementing the corrective action must select a different corrective action. Implementation of the new corrective action must begin in the school year following the implementation period of the existing corrective action, unless the sponsor determines that the charter school is likely to improve a letter grade if additional time is provided to implement the existing corrective action. Notwithstanding this sub-subparagraph, a charter school that earns a second consecutive grade of "F" while implementing a corrective action is subject to subparagraph 4.

- 3. A charter school with a grade of "D" or "F" that improves by at least one letter grade must continue to implement the strategies identified in the school improvement plan. The sponsor must annually review implementation of the school improvement plan to monitor the school's continued improvement pursuant to subparagraph 5.
- 4. A charter school's charter contract is automatically terminated if the school earns two consecutive grades of "F" after all school grade appeals are final The sponsor shall terminate a charter if the charter school earns two consecutive grades of "F" unless:
- a. The charter school is established to turn around the performance of a district public school pursuant to s. 1008.33(4)(b)3. Such charter schools shall be governed by s. 1008.33;

Page 24 of 58

PCB CIS 16-01

- b. The charter school serves a student population the majority of which resides in a school zone served by a district public school that earned a grade of "F" in the year before the charter school opened and the charter school earns at least a grade of "D" in its third year of operation. The exception provided under this sub-subparagraph does not apply to a charter school in its fourth year of operation and thereafter; or
- c. The state board grants the charter school a waiver of termination. The charter school must request the waiver within 15 days after the department's official release of school grades. The state board may waive termination if the charter school demonstrates that the Learning Gains of its students on statewide assessments are comparable to or better than the Learning Gains of similarly situated students enrolled in nearby district public schools. The waiver is valid for 1 year and may only be granted once. Charter schools that have been in operation for more than 5 years are not eligible for a waiver under this sub-subparagraph.

The sponsor shall notify the charter school's governing board, the charter school principal, and the department in writing when a charter contract is terminated under this subparagraph. The letter of termination must meet the requirements of paragraph (8)(c). A charter terminated under this subparagraph must follow the procedures for dissolution and reversion of public funds pursuant to paragraphs (8)(e)-(g) and (9)(o).

Page 25 of 58

PCB CIS 16-01

- 5. The director and a representative of the governing board of a graded charter school that has implemented a school improvement plan under this paragraph shall appear before the sponsor at least once a year to present information regarding the progress of intervention and support strategies implemented by the school pursuant to the school improvement plan and corrective actions, if applicable. The sponsor shall communicate at the meeting, and in writing to the director, the services provided to the school to help the school address its deficiencies.
- 6. Notwithstanding any provision of this paragraph except sub-subparagraphs 4.a.-c., the sponsor may terminate the charter at any time pursuant to subsection (8).
- (p) 1. Each charter school shall maintain a website that enables the public to obtain information regarding the school; the school's academic performance; the names of the governing board members; the programs at the school; any management companies, service providers, or education management corporations associated with the school; the school's annual budget and its annual independent fiscal audit; the school's grade pursuant to s. 1008.34; and, on a quarterly basis, the minutes of governing board meetings.
- 2. Each charter school's governing board must appoint a representative to facilitate parental involvement, provide access to information, assist parents and others with questions and concerns, and resolve disputes. The representative must

Page 26 of 58

PCB CIS 16-01

reside in the school district in which the charter school is located and may be a governing board member, a charter school employee, or an individual contracted to represent the governing board. If the governing board oversees multiple charter schools in the same school district, the governing board must appoint a separate representative for each charter school in the district. The representative's contact information must be provided annually in writing to parents and posted prominently on the charter school's website. The sponsor may not require governing board members to reside in the school district in which the charter school is located if the charter school complies with this subparagraph.

- 3. Each charter school's governing board must hold at least two public meetings per school year in the school district where the charter school is located. The meetings must be noticed, open, and accessible to the public, and attendees must be provided an opportunity to receive information and provide input regarding the charter school's operations. The appointed representative and charter school principal or director, or his or her designee, must be physically present at each meeting.

 Members of the governing board may attend in person or by means of communications media technology used in accordance with rules adopted by the Administration Commission under s. 120.54(5).
 - (10) ELIGIBLE STUDENTS.-
- (a) A charter school shall be open to any student covered in an interdistrict agreement or residing in the school district

Page 27 of 58

PCB CIS 16-01

703 in which the charter school is located; however, in the case of 704 a charter lab school, the charter lab school shall be open to 705 any student eligible to attend the lab school as provided in s. 1002.32 or who resides in the school district in which the 706 707 charter lab school is located. Any eligible student shall be 708 allowed interdistrict transfer to attend a charter school when 709 based on good cause. Good cause shall include, but is not limited to, geographic proximity to a charter school in a 710 711 neighboring school district. A charter school that has not 712 reached capacity, as determined by the charter school's 713 governing board, may be open for enrollment to any student in 714 the state.

- (d) A charter school may give enrollment preference to the following student populations:
- 1. Students who are siblings of a student enrolled in the charter school.
- Students who are the children of a member of the governing board of the charter school.
- 3. Students who are the children of an employee of the charter school.
 - 4. Students who are the children of:
- a. An employee of the business partner of a charter school-in-the-workplace established under paragraph (15)(b) or a resident of the municipality in which such charter school is located; or
 - b. A resident of a municipality that operates a charter

Page 28 of 58

PCB CIS 16-01

715

716

717

718

719

720

721

722

723

724

725

726

727

728

school-in-a-municipality pursuant to paragraph (15)(c).

- 5. Students who have successfully completed a voluntary prekindergarten education program under ss. 1002.51-1002.79 provided by the charter school or the charter school's governing board during the previous year.
- 6. Students who are the children of an active duty member of any branch of the United States Armed Forces.
- 7. Students who attended or are assigned to failing schools pursuant to s. 1002.38(2).
- enter into cooperative agreements to form charter school cooperative organizations that may provide the following services to further educational, operational, and administrative initiatives in which the participating charter schools share common interests: charter school planning and development, direct instructional services, and contracts with charter school governing boards to provide personnel administrative services, payroll services, human resource management, evaluation and assessment services, teacher preparation, and professional development.
- (17) FUNDING.—Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 1002.32.
 - (b) The basis for the agreement for funding students

Page 29 of 58

PCB CIS 16-01

755 enrolled in a charter school shall be the sum of the school 756 district's operating funds from the Florida Education Finance 757 Program as provided in s. 1011.62 and the General Appropriations 758 Act, including gross state and local funds, discretionary 759 lottery funds, and funds from the school district's current 760 operating discretionary millage levy; divided by total funded 761 weighted full-time equivalent students in the school district; 762 multiplied by the weighted full-time equivalent students for the 763 charter school. Charter schools whose students or programs meet the eligibility criteria in law are entitled to their 764 765 proportionate share of categorical program funds included in the total funds available in the Florida Education Finance Program 766 by the Legislature, including transportation, the research-based 767 768 reading allocation, and the Florida digital classrooms 769 allocation. Total funding for each charter school shall be 770 recalculated during the year to reflect the revised calculations 771 under the Florida Education Finance Program by the state and the 772 actual weighted full-time equivalent students reported by the 773 charter school during the full-time equivalent student survey 774 periods designated by the Commissioner of Education. Any 775 unrestricted surplus or unrestricted net assets identified in 776 the charter school's annual audit may be used for K-12 777 educational purposes for charter schools within the district 778 operated by the not-for-profit or municipal entity operating the 779 charter school with the surplus. Surplus operating funds shall be used in accordance with s. 1011.62, and surplus capital 780

Page 30 of 58

PCB CIS 16-01

outlay funds shall be used in accordance with s. 1013.62(2).

District school boards shall make timely and efficient payment and reimbursement to charter schools, including processing paperwork required to access special state and federal funding for which they may be eligible. Payments of funds under paragraph (b) shall be made monthly or twice a month, beginning with the start of the district school board's fiscal year. Each payment shall be one-twelfth, or one twentyfourth, as applicable, of the total state and local funds described in paragraph (b) and adjusted as set forth therein. For the first 2 years of a charter school's operation, if a minimum of 75 percent of the projected enrollment is entered into the sponsor's student information system by the first day of the current month, the district school board shall may distribute funds to the a charter school for the up to 3 months of July through October based on the projected full-time equivalent student membership of the charter school as submitted in the approved application. If less than 75 percent of the projected enrollment is entered into the sponsor's student information system by the first day of the current month, the sponsor shall base payments on the actual number of student enrollment entered into the sponsor's student information system. Thereafter, the results of full-time equivalent student membership surveys shall be used in adjusting the amount of funds distributed monthly to the charter school for the remainder of the fiscal year. The payments payment shall be

Page 31 of 58

PCB CIS 16-01

781

782

783

784

785

786

787

788

789

790

791

792

793

794

795

796

797

798

799

800

801

802

803

804

805

806

issued no later than 10 working days after the district school board receives a distribution of state or federal funds or the date the payment is due pursuant to this subsection. If a warrant for payment is not issued within 10 working days after receipt of funding by the district school board, the school district shall pay to the charter school, in addition to the amount of the scheduled disbursement, interest at a rate of 1 percent per month calculated on a daily basis on the unpaid balance from the expiration of the 10 working days until such time as the warrant is issued. The district school board may not delay payment to a charter school of any portion of the funds provided in paragraph (b) based on the timing of receipt of local funds by the district school board.

(18) FACILITIES.-

(a) A startup charter school shall utilize facilities which comply with the Florida Building Code pursuant to chapter 553 except for the State Requirements for Educational Facilities. Conversion charter schools shall utilize facilities that comply with the State Requirements for Educational Facilities provided that the school district and the charter school have entered into a mutual management plan for the reasonable maintenance of such facilities. The mutual management plan shall contain a provision by which the district school board agrees to maintain charter school facilities in the same manner as its other public schools within the district. Charter schools, with the exception of conversion charter schools, are

Page 32 of 58

PCB CIS 16-01

not required to comply, but may choose to comply, with the State Requirements for Educational Facilities of the Florida Building Code adopted pursuant to s. 1013.37. The local governing authority shall not adopt or impose any local building requirements or site-development restrictions, such as parking and site-size criteria, that are addressed by and more stringent than those found in the State Requirements for Educational Facilities of the Florida Building Code. Beginning July 1, 2011, A local governing authority must treat charter schools equitably in comparison to similar requirements, restrictions, and site planning processes imposed upon public schools that are not charter schools. The agency having jurisdiction for inspection of a facility and issuance of a certificate of occupancy or use shall be the local municipality or, if in an unincorporated area, the county governing authority. If an official or employee of the local governing authority refuses to comply with this paragraph, the aggrieved school or entity has an immediate right to bring an action in circuit court to enforce its rights by injunction. An aggrieved party that receives injunctive relief may be awarded attorney fees and court costs.

(20) SERVICES.-

(a)1. A sponsor shall provide certain administrative and educational services to charter schools. These services shall include contract management services; full-time equivalent and data reporting services; exceptional student education administration services; services related to eligibility and

Page 33 of 58

PCB CIS 16-01

833

834

835

836

837

838

839

840

841

842

843

844

845

846

847

848

849

850

851

852

853

854

855

856

857

858

reporting duties required to ensure that school lunch services under the federal lunch program, consistent with the needs of the charter school, are provided by the school district at the request of the charter school, that any funds due to the charter school under the federal lunch program be paid to the charter school as soon as the charter school begins serving food under the federal lunch program, and that the charter school is paid at the same time and in the same manner under the federal lunch program as other public schools serviced by the sponsor or the school district; test administration services, including payment of the costs of state-required or district-required student assessments; processing of teacher certificate data services; and information services, including equal access to student information systems that are used by public schools in the district in which the charter school is located. Student performance data for each student in a charter school, including, but not limited to, FCAT scores, standardized test scores, previous public school student report cards, and student performance measures, shall be provided by the sponsor to a charter school in the same manner provided to other public schools in the district.

2. A total administrative fee for the provision of such services shall be calculated based upon up to 5 percent of the available funds defined in paragraph (17)(b) for all students, except that when 75 percent or more of the students enrolled in the charter school are exceptional students as defined in s.

Page 34 of 58

PCB CIS 16-01

859

860

861

862

863

864

865

866

867

868

869

870

871

872

873

874

875

876

877

878

879

880

881

882

883

884

1003.01(3), the 5 percent of those available funds shall be calculated based on unweighted full-time equivalent students. However, a sponsor may only withhold up to a 5-percent administrative fee for enrollment for up to and including 250 students. For charter schools with a population of 251 or more students, the difference between the total administrative fee calculation and the amount of the administrative fee withheld may only be used for capital outlay purposes specified in s. 1013.62(2).

- 3. For high-performing charter schools, as defined in <u>s.</u>

 1002.331 ch. 2011 232, a sponsor may withhold a total administrative fee of up to 2 percent for enrollment up to and including 250 students per school.
- 4. In addition, a sponsor may withhold only up to a 5percent administrative fee for enrollment for up to and
 including 500 students within a system of charter schools which
 meets all of the following:
- a. Includes both conversion charter schools and nonconversion charter schools;
 - b. Has all schools located in the same county;
- c. Has a total enrollment exceeding the total enrollment of at least one school district in the state;
 - d. Has the same governing board; and
- e. Does not contract with a for-profit service provider for management of school operations.
 - 5. The difference between the total administrative fee

Page 35 of 58

PCB CIS 16-01

calculation and the amount of the administrative fee withheld pursuant to subparagraph 4. may be used for instructional and administrative purposes as well as for capital outlay purposes specified in s. 1013.62(2).

- 6. For a high-performing charter school system that also meets the requirements in subparagraph 4., a sponsor may withhold a 2-percent administrative fee for enrollments up to and including 500 students per system.
- 7. Sponsors shall not charge charter schools any additional fees or surcharges for administrative and educational services in addition to the maximum 5-percent administrative fee withheld pursuant to this paragraph.
- 8. The sponsor of a virtual charter school may withhold a fee of up to 5 percent. The funds shall be used to cover the cost of services provided under subparagraph 1. and implementation of the school district's digital classrooms plan pursuant to s. 1011.62.
- 9. A charter school whose initial application is submitted under s. 1002.331 and denied by the district school board is exempt from the administrative fee requirements of this paragraph.
- Section 2. Paragraph (e) of subsection (2) and subsections (3), (4), and (5) of section 1002.331, Florida Statutes, are amended to read:
 - 1002.331 High-performing charter schools.-
 - (2) A high-performing charter school is authorized to:

Page 36 of 58

PCB CIS 16-01

(e) Receive a modification of its charter to an additional a term of 15 years or a 15-year charter renewal. The charter may be modified or renewed for a shorter term at the option of the high-performing charter school. The sponsor has 30 days after the charter school receives its high-performing designation to provide a charter renewal to the charter school. The charter school and sponsor have 20 days to negotiate and provide notice of the charter contract for final approval by the sponsor. The proposed charter contract must be provided to the charter school at least 7 days before the date of the meeting at which the charter is scheduled for final approval by the sponsor. A dispute may be appealed to an administrative law judge appointed by the Division of Administrative Hearings pursuant to s. 1002.33(6)(h). The charter must be consistent with s. 1002.33(7)(a)19. and (10)(h) and (i), is subject to annual review by the sponsor, and may be terminated during its term pursuant to s. 1002.33(8).

954 955

956

957

958

959

960

961

962

937

938

939

940

941

942

943

944

945

946

947

948

949

950

951

952

953

A high-performing charter school shall notify its sponsor in writing by March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable. If a charter school notifies the sponsor of its intent to expand, the sponsor shall modify the charter within 90 days to include the new enrollment maximum and may not make any other changes. The

Page 37 of 58

PCB CIS 16-01

sponsor may deny a request to increase the enrollment of a high-performing charter school if the commissioner has declassified the charter school as high-performing. If a high-performing charter school requests to consolidate multiple charters, the sponsor has shall have 40 days after receipt of that request to provide an initial draft charter to the charter school. The sponsor and charter school has shall have 50 days thereafter to negotiate and notice the charter contract for final approval by the sponsor.

- application to the Florida Institute for Charter School

 Innovation for pursuant to s. 1002.33(6) in any school district in the state to establish and operate a new charter school that will substantially replicate its educational program. An application submitted by a high-performing charter school must state that the application is being submitted pursuant to this paragraph and must include the verification letter provided by the Commissioner of Education pursuant to subsection (4)(5). The institute has If the sponsor fails to act on the application within 60 days after receipt of, the application is deemed approved, and the procedure in s. 1002.33(6)(h) applies. If the sponsor denies the application is denied, the high-performing charter school may appeal pursuant to s. 1002.33(6).
- (b) A high-performing charter school may not establish more than one charter school within the state under paragraph

Page 38 of 58

PCB CIS 16-01

(a) in any year. A subsequent application to establish a charter school under paragraph (a) may not be submitted unless each charter school established in this manner achieves high-performing charter school status. This paragraph does not apply to charter schools established by a high-performing charter school in the attendance zone of a public school that earns a grade of "F" or three consecutive grades of "D" pursuant to s. 1008.34 or to meet capacity needs or needs for innovative school choice options identified by the district school board.

(4) A high-performing charter school may not increase enrollment or expand grade levels following any school year in which it receives a school grade of "C" or below. If the charter school receives a school grade of "C" or below in any 2 years during the term of the charter awarded under subsection (2), the term of the charter may be modified by the sponsor and the charter school loses its high-performing charter school status until it regains that status under subsection (1).

(4)(5) The Commissioner of Education, upon request by a charter school, shall verify that the charter school meets the criteria in subsection (1) and provide a letter to the charter school and the sponsor stating that the charter school is a high-performing charter school pursuant to this section. The commissioner shall annually determine whether a high-performing charter school under subsection (1) continues to meet the criteria in that subsection. Such high-performing charter school shall maintain its high-performing status unless the

Page 39 of 58

PCB CIS 16-01

commissioner determines that the charter school no longer meets the criteria in subsection (1), at which time the commissioner shall send a letter to the charter school and its sponsor providing notification that the charter school has been declassified of its declassification as a high-performing charter school.

Section 3. Section 1002.333, Florida Statutes, is created to read:

1002.333 High Impact Charter Network.-

- (1) As used in this section, the term:
- (a) "Critical need area" means an area that is served by one or more nonalternative, traditional public schools that received a school grade of "D" or "F" pursuant to s. 1008.34 in 4 of the most recent 5 years.
- (b) "Entity" means a nonprofit organization with tax exempt status under s. 501(c)(3) of the Internal Revenue Code that is authorized by law to operate a public charter school.
- (2) An entity that successfully operates a system of charter schools that primarily serves educationally disadvantaged students, as defined in the Elementary and Secondary Education Act, 20 U.S.C. s. 1115(b)(2), may apply to the state board for status as a High Impact Charter Network. The state board shall adopt rules prescribing a process for determining whether the entity meets the requirements of this subsection by reviewing student demographic, academic, and financial performance data. The process shall include a review

Page 40 of 58

PCB CIS 16-01

of all schools currently or previously operated by the entity, including schoolwide and subgroup performance on all statewide, standardized assessments for the most recent 3 years as compared to all students at the same grade level, and as compared with other schools serving similar demographics of students, and school-level financial performance. The review may also include performance on nationally norm-referenced assessments, student attendance and retention rates, graduation rates, college attendance rates, college persistence rates, and other outcome measures as determined by the state board.

- (3) An entity that is designated as a High Impact Charter Network pursuant to this subsection may submit an application pursuant to s. 1002.33 to establish and operate charter schools in critical need areas. Notwithstanding s. 1013.62(1)(a), a charter school operated by a High Impact Charter Network in a critical need area is eligible to receive charter school capital outlay.
- (4) The administrative fee provided for in s.

 1002.33(20)(a)2. shall be waived for a charter school

 established by a High Impact Charter Network in a critical need

 area as long as the network maintains its status as a High

 Impact Charter Network.
- (5) The department shall give priority to charter schools operated by a High Impact Charter Network in the department's Public Charter School Grant Program competitions. Priority shall only be provided for new charter schools that will operate in a

Page 41 of 58

PCB CIS 16-01

1067 critical need area.

- (6) The initial High Impact Charter Network status is valid for up to 4 years. If an entity seeks renewal of its status, the state board shall review the academic and financial performance of the charter schools established in areas of critical need pursuant to subsection (2).
- (7) For purposes of determining areas of critical need, school grades issued for the 2014-2015 school year may not be considered.
- (8) The State Board of Education shall adopt rules to administer this section.
- Section 4. Paragraph (a) of subsection (3) and paragraph (a) of subsection (8) of section 1002.37, Florida Statutes, are amended to read:
 - 1002.37 The Florida Virtual School.-
- (3) Funding for the Florida Virtual School shall be provided as follows:
- shall be as prescribed in s. 1011.61(1)(c)1.b.(V) and is subject to s. 1011.61(4) For a student in grades 9 through 12, a "full-time equivalent student" is one student who has successfully completed six full-credit courses that count toward the minimum number of credits required for high school graduation. A student who completes fewer than six full-credit courses is a fraction of a full time equivalent student. Half-credit course completions shall be included in determining a full-time

Page 42 of 58

PCB CIS 16-01

equivalent student.

2. For a student in kindergarten through grade 8, a "full-time equivalent student" is one student who has successfully completed six courses or the prescribed level of content that counts toward promotion to the next grade. A student who completes fewer than six courses or the prescribed level of content shall be a fraction of a full time equivalent student.

2.3. For a student in a home education program, funding shall be provided in accordance with this subsection upon course completion if the parent verifies, upon enrollment for each course, that the student is registered with the school district as a home education student pursuant to s. 1002.41(1)(a).

Beginning in the 2016 2017 fiscal year, the reported full time equivalent students and associated funding of students enrolled in courses requiring passage of an end of course assessment under s. 1003.4282 to earn a standard high school diploma shall be adjusted if the student does not pass the end of course assessment. However, no adjustment shall be made for home education program students who choose not to take an end of course assessment or for a student who enrolls in a segmented remedial course delivered online.

For purposes of this paragraph, the calculation of "full-time equivalent student" shall be as prescribed in s.

1011.61(1)(c)1.b.(V) and is subject to the requirements in s.

1011.61(4).

Page 43 of 58

PCB CIS 16-01

(8)(a) The Florida Virtual School may provide full-time and part-time instruction for students in kindergarten through grade 12. To receive part time instruction in kindergarten through grade 5, a student must meet at least one of the eligibility criteria in s. 1002.455(2).

Section 5. Subsection (5) and paragraphs (c) and (d) of subsection (8) of section 1002.45, Florida Statutes, are amended to read:

1002.45 Virtual instruction programs.-

- (5) STUDENT ELIGIBILITY.—Students in kindergarten through grade 12 A student may enroll in a virtual instruction program provided by the school district or by a virtual charter school operated in the district in which he or she resides if the student meets eligibility requirements for virtual instruction pursuant to s. 1002.455.
 - (8) ASSESSMENT AND ACCOUNTABILITY.-
- (c) An approved provider that receives a school grade of "D" or "F" under s. 1008.34 or a school improvement rating of "Unsatisfactory" "Declining" under s. 1008.341 must file a school improvement plan with the department for consultation to determine the causes for low performance and to develop a plan for correction and improvement.
- (d) An approved provider's contract is automatically must be terminated if the provider earns two consecutive school grades of receives a school grade of "D" or "F" under s. 1008.34 after all school grade appeals are final, receives two

Page 44 of 58

PCB CIS 16-01

consecutive or a school improvement ratings rating of "unsatisfactory" "Declining" under s. 1008.341, for 2 years during any consecutive 4-year period or has violated any qualification requirement pursuant to subsection (2). A provider that has a contract terminated under this paragraph may not be an approved provider for a period of at least 1 year after the date upon which the contract was terminated and until the department determines that the provider is in compliance with subsection (2) and has corrected each cause of the provider's low performance.

Section 6. Section 1002.455, Florida Statutes, is repealed.

Section 7. Subsection (3) of section 1003.4295, Florida Statutes, is amended to read:

1003.4295 Acceleration options .-

(3) The Credit Acceleration Program (CAP) is created for the purpose of allowing a student to earn high school credit in courses required for high school graduation through passage of an end-of-course assessment Algebra I, Algebra II, geometry, United States history, or biology if the student passes the statewide, standardized assessment administered under s. 1008.22 or an Advanced Placement Examination. Notwithstanding s. 1003.436, a school district shall award course credit to a student who is not enrolled in the course, or who has not completed the course, if the student attains a passing score on the corresponding end-of-course assessment or Advanced Placement

Page 45 of 58

PCB CIS 16-01

Examination statewide, standardized assessment. The school district shall permit a public school or home education student who is not enrolled in the course, or who has not completed the course, to take the assessment during the regular administration of the assessment.

Section 8. Subsections (1) and (2) of section 1003.498, Florida Statutes, are amended to read:

1003.498 School district virtual course offerings.-

(1) School districts may deliver courses in the traditional school setting by personnel certified pursuant to s. 1012.55 who provide direct instruction through virtual instruction or through blended learning courses consisting of both traditional classroom and online instructional techniques. Students in a blended learning course must be full-time students of the school pursuant to s. 1011.61(1)(a)1. and receive the online instruction in a classroom setting at the school. The funding, performance, and accountability requirements for blended learning courses are the same as those for traditional courses. To facilitate the delivery and coding of blended learning courses, the department shall provide identifiers for existing courses to designate that they are being used for blended learning courses for the purpose of ensuring the efficient reporting of such courses. A district may report fulltime equivalent student membership for credit earned by a student who is enrolled in a virtual education course provided by the district which is completed after the end of the regular

Page 46 of 58

PCB CIS 16-01

1171

1172

1173

1174

1175

1176

1177 1178

1179

1180

1181

1182

1183

1184

1185

1186

1187

1188

1189

1190

1191

1192

1193

1194

1195

1196

school year if the FTE is reported no later than the deadline for amending the final student membership report for that year.

- (2) School districts may offer virtual courses for students enrolled in the school district. These courses must be identified in the course code directory. Students who meet the eligibility requirements of s. 1002.455 may participate in these virtual course offerings.
- (a) Any eligible student who is enrolled in a school district may register and enroll in an online course offered by his or her school district.
- (b)1. Any eligible student who is enrolled in a school district may register and enroll in an online course offered by any other school district in the state. The school district in which the student completes the course shall report the student's completion of that course for funding pursuant to s. 1011.61(1)(c)1.b.(VI), and the home school district shall not report the student for funding for that course.
- 2. The full-time equivalent student membership calculated under this subsection is subject to the requirements in s. 1011.61(4). The Department of Education shall establish procedures to enable interdistrict coordination for the delivery and funding of this online option.
- Section 9. Section 1004.650, Florida Statutes, is created to read:
 - 1004.650 Florida Institute for Charter School Innovation.—
 (1) There is established the Florida Institute for Charter

Page 47 of 58

PCB CIS 16-01

School Innovation. The primary mission of the institute is to advance charter school accountability, quality, and innovation by providing support for and technical assistance to charter school applicants and sponsors. Additionally, the institute shall conduct research for the development and promotion of best practices for the sponsorship, accountability, finance, management, operation, and instructional practices of charter schools and may provide opportunities for aspiring teachers to experience teaching in schools of choice.

- (2) The institute:
- (a) Shall provide technical assistance and support to charter school applicants and sponsors.
- (b) Shall collect data and conduct research on all voluntary closures under s. 1002.33(7)(d) and all charter schools that close within the first 3 years of operation; analyze the circumstances that led to the closures, including actions of the charter school and the sponsor; and, based on those results, provide guidance and technical assistance to future applicants and sponsors. Charter schools and sponsors must provide all requested information to the institute.
- (c) Shall research and analyze best practices among sponsors and, based upon the results of the research, create and conduct professional development for sponsors.
- (d) Shall conduct research to inform policy and practices related to charter school sponsorship, accountability, instructional practices, finance, management, and operations.

Page 48 of 58

PCB CIS 16-01

- (e) May partner with state-approved teacher preparation programs around the state to provide opportunities for aspiring teachers to experience teaching in schools of choice.
- (3) The commissioner shall appoint a director of the institute. The director is responsible for the overall management of the institute and for developing and executing the work of the institute consistent with this section.
- (4) By October 1 of each year, the institute shall publish on its website a report of its activities for the preceding year, which shall include, but need not be limited to, the number of applicants and sponsors served, the number of teachers provided opportunities to experience teaching in schools of choice, significant research findings, detailed expenditures of state funds, and specific recommendations for improving the state's charter school policies and the institute's ability to fulfill its mission.
- (5) Within 180 days after completion of the institute's fiscal year, the institute must provide to the Auditor General and the State Board of Education a report on the results of an annual financial audit conducted by an independent certified public accountant in accordance with s. 11.45.

Section 10. Subsection (1) of section 1011.61, Florida Statutes, is amended to read:

1011.61 Definitions.—Notwithstanding the provisions of s. 1000.21, the following terms are defined as follows for the purposes of the Florida Education Finance Program:

Page 49 of 58

PCB CIS 16-01

- (1) A "full-time equivalent student" in each program of the district is defined in terms of full-time students and part-time students as follows:
- (a) A "full-time student" is one student on the membership roll of one school program or a combination of school programs listed in s. 1011.62(1)(c) for the school year or the equivalent for:
- 1. Instruction in a standard school, comprising not less than 900 net hours for a student in or at the grade level of 4 through 12, or not less than 720 net hours for a student in or at the grade level of kindergarten through grade 3 or in an authorized prekindergarten exceptional program; or
- 2. Instruction in a double-session school or a school utilizing an experimental school calendar approved by the Department of Education, comprising not less than the equivalent of 810 net hours in grades 4 through 12 or not less than 630 net hours in kindergarten through grade 3; or
- 2. 3. Instruction comprising the appropriate number of net hours set forth in subparagraph 1. or subparagraph 2. for students who, within the past year, have moved with their parents for the purpose of engaging in the farm labor or fish industries, if a plan furnishing such an extended school day or week, or a combination thereof, has been approved by the commissioner. Such plan may be approved to accommodate the needs of migrant students only or may serve all students in schools having a high percentage of migrant students. The plan described

Page 50 of 58

PCB CIS 16-01

in this subparagraph is optional for any school district and is not mandated by the state.

- (b) A "part-time student" is a student on the active membership roll of a school program or combination of school programs listed in s. 1011.62(1)(c) who is less than a full-time student. A student who receives instruction in a school that operates for less than the minimum term shall generate full-time equivalent student membership proportional to the amount of instructional hours provided by the school divided by the minimum term requirement as provided in s. 1011.60(2).
 - (c)1. A "full-time equivalent student" is:
- a. A full-time student in any one of the programs listed in s. 1011.62(1)(c); or
- b. A combination of full-time or part-time students in any one of the programs listed in s. 1011.62(1)(c) which is the equivalent of one full-time student based on the following calculations:
- (I) A full-time student in a combination of programs listed in s. 1011.62(1)(c) shall be a fraction of a full-time equivalent membership in each special program equal to the number of net hours per school year for which he or she is a member, divided by the appropriate number of hours set forth in subparagraph (a)1. or subparagraph (a)2. The difference between that fraction or sum of fractions and the maximum value as set forth in subsection (4) for each full-time student is presumed to be the balance of the student's time not spent in a special

Page 51 of 58

PCB CIS 16-01

program and shall be recorded as time in the appropriate basic program.

- (II) A prekindergarten student with a disability shall meet the requirements specified for kindergarten students.
- kindergarten through grade 12 in a full-time virtual instruction program under s. 1002.45 or a virtual charter school under s. 1002.33 shall consist of six full-credit completions or the prescribed level of content that counts toward promotion to the next grade in programs listed in s. 1011.62(1)(c). Credit completions may be a combination of full-credit courses or half-credit courses. Beginning in the 2016 2017 fiscal year, the reported full time equivalent students and associated funding of students enrolled in courses requiring passage of an end of course assessment under s. 1003.4282 to earn a standard high school diploma shall be adjusted if the student does not pass the end of course assessment. However, no adjustment shall be made for a student who enrolls in a segmented remedial course delivered online.
- (IV) A full-time equivalent student for students in kindergarten through grade 12 in a part-time virtual instruction program under s. 1002.45 shall consist of six full-credit completions in programs listed in s. 1011.62(1)(c)1. and 3. Credit completions may be a combination of full-credit courses or half-credit courses. Beginning in the 2016-2017 fiscal year, the reported full-time equivalent students and associated

Page 52 of 58

PCB CIS 16-01

funding of students enrolled in courses requiring passage of an end-of-course assessment under s. 1003.4282 to earn a standard high school diploma shall be adjusted if the student does not pass the end-of-course assessment. However, no adjustment shall be made for a student who enrolls in a segmented remedial course delivered online.

- (V) A Florida Virtual School full-time equivalent student shall consist of six full-credit completions or the prescribed level of content that counts toward promotion to the next grade in the programs listed in s. 1011.62(1)(c)1. and 3. for students participating in kindergarten through grade 12 part-time virtual instruction and the programs listed in s. 1011.62(1)(c) for students participating in kindergarten through grade 12 fulltime virtual instruction. Credit completions may be a combination of full-credit courses or half-credit courses. Beginning in the 2016 2017 fiscal year, the reported full time equivalent students and associated funding of students enrolled in courses requiring passage of an end of course assessment under s. 1003.4282 to earn a standard high school diploma shall be adjusted if the student does not pass the end of course assessment. However, no adjustment shall be made for a student who enrolls in a segmented remedial course delivered online.
- (VI) Each successfully completed full-credit course earned through an online course delivered by a district other than the one in which the student resides shall be calculated as 1/6 FTE.

Page 53 of 58

PCB CIS 16-01

1353

1354

1355

1356

1357

1358

1359

1360

1361

1362

1363

1364

1365

1366

1367

1368

1369

1370

1371

1372

1374

1375

1376

1377

1378

(VII) A full-time equivalent student for courses requiring passage of a statewide, standardized end-of-course assessment under s. 1003.4282 to earn a standard high school diploma shall be defined and reported based on the number of instructional hours as provided in this subsection until the 2016-2017 fiscal year. Beginning in the 2016-2017 fiscal year, the FTE for the course shall be assessment based and shall be equal to 1/6 FTE. The reported FTE shall be adjusted if the student does not pass the end of course assessment. However, no adjustment shall be made for a student who enrolls in a segmented remedial course delivered online.

(VIII) For students enrolled in a school district as a full-time student, the district may report 1/6 FTE for each student who passes a statewide, standardized end-of-course assessment without being enrolled in the corresponding course.

- 2. A student in membership in a program scheduled for more or less than 180 school days or the equivalent on an hourly basis as specified by rules of the State Board of Education is a fraction of a full-time equivalent membership equal to the number of instructional hours in membership divided by the appropriate number of hours set forth in subparagraph (a)1.; however, for the purposes of this subparagraph, membership in programs scheduled for more than 180 days is limited to students enrolled in:
 - a. Juvenile justice education programs.
 - b. The Florida Virtual School.

Page 54 of 58

PCB CIS 16-01

c. Virtual instruction programs and virtual charter schools for the purpose of course completion and credit recovery pursuant to ss. 1002.45 and 1003.498. Course completion applies only to a student who is reported during the second or third membership surveys and who does not complete a virtual education course by the end of the regular school year. The course must be completed no later than the deadline for amending the final student enrollment survey for that year. Credit recovery applies only to a student who has unsuccessfully completed a traditional or virtual education course during the regular school year and must re-take the course in order to be eligible to graduate with the student's class.

1417
1418 The full-time equivalent student enrollment calculated under
1419 this subsection is subject to the requirements in subsection

this subsection is subject to the requirements in subsection (4).

The department shall determine and implement an equitable method of equivalent funding for experimental schools and for schools operating under emergency conditions, which schools have been approved by the department to operate for less than the minimum term as provided in s. 1011.60(2) school day.

Section 11. Subsection (11) of section 1011.62, Florida Statutes, is amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each

Page 55 of 58

PCB CIS 16-01

district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (11) VIRTUAL EDUCATION CONTRIBUTION.—The Legislature may annually provide in the Florida Education Finance Program a virtual education contribution. The amount of the virtual education contribution shall be the difference between the amount per FTE established in the General Appropriations Act for virtual education and the amount per FTE for each district and the Florida Virtual School, which may be calculated by taking the sum of the base FEFP allocation, the discretionary local effort, the state-funded discretionary contribution, the discretionary millage compression supplement, the research-based reading instruction allocation, and the instructional materials allocation, and then dividing by the total unweighted FTE. This difference shall be multiplied by the virtual education unweighted FTE for programs and options identified in ss. 1002.33(1), 1002.45(1)(b), and $1003.498 \text{ s.} \frac{1002.455(3)}{3}$ and the Florida Virtual School and its franchises to equal the virtual education contribution and shall be included as a separate allocation in the funding formula.
- Section 12. Paragraph (b) of subsection (8) of section 1012.56, Florida Statutes, is amended to read:
 - 1012.56 Educator certification requirements.-
 - (8) PROFESSIONAL DEVELOPMENT CERTIFICATION AND EDUCATION

Page 56 of 58

PCB CIS 16-01

1431

1432

1433

1434

1435

1436

1437

1438

1439

1440

1441

1442

1443

1444

1445

1446

1447

1448

1450

1451

1452

1453

1454

1455

1456

COMPETENCY PROGRAM .-

- (b)1. Each school district must and a private school or state-supported state supported public school, including a charter school, or a private school may develop and maintain a system by which members of the instructional staff may demonstrate mastery of professional preparation and education competence as required by law. Each program must be based on classroom application of the Florida Educator Accomplished Practices and instructional performance and, for public schools, must be aligned with the district's or state-supported public school's evaluation system established approved under s. 1012.34, as applicable.
- 2. The Commissioner of Education shall determine the continued approval of programs implemented under this paragraph, based upon the department's review of performance data. The department shall review the performance data as a part of the periodic review of each school district's professional development system required under s. 1012.98.

Section 13. Paragraph (a) of subsection (1) of section 1013.62, Florida Statutes, is amended to read:

1013.62 Charter schools capital outlay funding.-

- (1) In each year in which funds are appropriated for charter school capital outlay purposes, the Commissioner of Education shall allocate the funds among eligible charter schools.
 - (a) To be eligible for a funding allocation, a charter

Page 57 of 58

PCB CIS 16-01

1483 school must:

1484

1485

1486

1487

1488

1489

1490

1491

1492

1493

1494

1495

1496

1497

1498

1499

1500

1501

1502

1503

1504

1505

1506

- 1.a. Have been in operation for 3 or more years;
- b. Be governed by a governing board established in the state for 3 or more years which operates both charter schools and conversion charter schools within the state;
- c. Be an expanded feeder chain of a charter school within the same school district that is currently receiving charter school capital outlay funds;
- d. Have been accredited by the Commission on Schools of the Southern Association of Colleges and Schools; or
- e. Serve students in facilities that are provided by a business partner for a charter school-in-the-workplace pursuant to s. 1002.33(15)(b).
- 2. Have an annual audit that does not reveal any of the financial emergency conditions provided in s. 218.503(1) for the most recent fiscal year for which such audit results are available stability for future operation as a charter school.
- 3. Have satisfactory student achievement based on state accountability standards applicable to the charter school.
- 4. Have received final approval from its sponsor pursuant to s. 1002.33 for operation during that fiscal year.
- 5. Serve students in facilities that are not provided by the charter school's sponsor.

Section 14. This act shall take effect July 1, 2016.

Page 58 of 58

PCB CIS 16-01