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# Health Care Appropriations Subcommittee

Tuesday, January 23, 2018  
8:00 a.m. - 11:00 a.m.  
Sumner Hall (404 HOB)

## MEETING PACKET

REVISED



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**The Florida House of Representatives  
Appropriations Committee  
Health Care Appropriations Subcommittee**

**Richard Corcoran  
Speaker**

**Jason Brodeur  
Chair**

**Agenda**

**Tuesday, January 23, 2018**

**8:00 a.m. – 11:00 a.m.**

**Sumner Hall (404 HOB)**

**I. Call to Order/Roll Call**

**II. Opening Remarks**

**III. Consideration of the following bill(s):**

- HB 597 Health Care Facility Regulation by Yarborough
- HB 673 Reporting Of Adverse Incidents In Planned Out-Of-Hospital Births by Magar
- CS/HB 1099 Advanced Birth Centers by Health Quality Subcommittee, Magar
- HB 6057 Office of Public and Professional Guardians Direct-Support Organization by Fischer


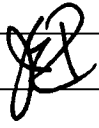
**IV. Chair's Budget Proposal for FY 2018-19**

**V. Closing Remarks/Adjournment**



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 597 Health Care Facility Regulation  
**SPONSOR(S):** Yarborough  
**TIED BILLS:** IDEN./SIM. **BILLS:** SB 622

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health Innovation Subcommittee	12 Y, 0 N	Royal	Crosier
2) Health Care Appropriations Subcommittee		Clark 	Pridgeon 
3) Health & Human Services Committee			

### SUMMARY ANALYSIS

HB 597 amends various authorizing and licensing statutes for entities regulated by the Agency for Health Care Administration (AHCA). The bill clarifies existing licensure and enforcement requirements, amends certain provisions to eliminate conflict between part I of ch. 395, F.S., ch. 400, F.S., and part II of ch. 408, F.S., increases administrative efficiency at AHCA, and repeals redundant or obsolete statutes. Specifically, the bill:

- Repeals part I of ch. 483, F.S. regulating clinical laboratories. Clinical laboratories that perform testing on specimens derived from within Florida will no longer be required to obtain state licensure. Clinical laboratories will continue to be certified by the federal Clinical Laboratory Improvement Amendments program.
- Repeals the health care risk manager licensure requirements and the Health Care Risk Manager Advisory Council.
- Addresses unlicensed assisted living facilities (ALFs) by strengthening the enforcement capabilities of AHCA.
- Defines the assistance an ALF must provide a resident under the Resident Bill of Rights.
- Repeals the Subscriber Assistance Program, which resolves disputes between health maintenance organizations and subscribers. Subscribers have several other options in state and federal law to resolve such disputes.
- Eliminates the mobile surgical facility license. To date, no license has been issued for a mobile surgical facility.
- Repeals obsolete special designations of rural hospitals.
- Eliminates conflict between part II of ch. 408, F.S., and home health agency licensure statutes.
- Protects vulnerable adults receiving health or custodial care by deeming unlicensed activity as abuse and neglect for purpose of triggering adult protective services under ch. 415, F.S.
- Repeals the Statewide Managed Care Ombudsman Committee. The last activity on record was in 2010, and there are currently no active committees.
- Eliminates the special procedures for investigating emergency access complaints against hospitals, allowing AHCA to use the existing hospital complaint investigation procedures used for all other types of complaints.
- Repeals an exemption to licensure for any facility that was providing obstetrical and gynecological surgical services and was owned and operated by a board-certified obstetrician on June 15, 1984. There are currently no providers who meet the definition.
- Removes language that prevents nurse registries from marketing their services.
- Excludes individuals from employment with licensees if they have a pending domestic violence offense and excludes providers from participation in the Medicaid program for criminal offenses including offenses related to the provision of health care services, fraud, and controlled substances.
- Extends the date for which an individual must be re-screened if required to undergo a level 2 background screening.
- Establishes the authority of a county with a public health trust over the trust's facility.
- Makes necessary conforming changes throughout the statutes to reflect the changes proposed in the bill.

The bill has a significant, negative fiscal impact on AHCA due to a decrease in revenues from the repeal of certain licensure application fees; however, regulatory trust fund revenues are sufficient to absorb this loss. In addition, AHCA should experience a positive fiscal impact due to administrative efficiencies, including a decreased need for full-time equivalent positions. The bill has an indeterminate, but possibly significant negative fiscal impact to FDLE due to the extension for fingerprint retention.

The bill has an effective date of July 1, 2018.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

**STORAGE NAME:** h0597b.HCA.DOCX

**DATE:** 1/5/2018

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

##### **Agency for Health Care Administration – Division of Health Quality Assurance**

The Division of Health Quality Assurance (HQA), housed within the Agency for Health Care Administration (AHCA), licenses, certifies, and regulates 40 different types of health care providers. In total, HQA regulates more than 49,500 individual providers.<sup>1</sup> Regulated providers include:

- Laboratories performing testing under the Drug-Free Workplace program, s. 440.102(9), F.S.
- Birth centers, ch. 383, F.S.
- Abortion clinics, ch.390, F.S.
- Crisis stabilization units, parts I and IV of ch. 394, F.S.
- Short-term residential treatment facilities, parts I and IV of ch. 394, F.S.
- Residential treatment facilities, as provided under part IV of ch. 394, F.S.
- Residential treatment centers for children and adolescents, part IV of ch. 394, F.S.
- Hospitals, part I of ch. 395, F.S.
- Ambulatory surgical centers, part I of ch. 395, F.S.
- Mobile surgical facilities, part I of ch. 395, F.S.
- Health care risk managers, part I of ch. 395, F.S.
- Nursing homes, part II of ch. 400, F.S.
- Assisted living facilities, part I of ch. 429, F.S.
- Home health agencies, part III of ch. 400, F.S.
- Nurse registries, part III of ch. 400, F.S.
- Companion services or homemaker services providers, part III of ch. 400, F.S.
- Adult day care centers, part III of ch. 429, F.S.
- Hospices, part IV of ch. 400, F.S.
- Adult family-care homes, part II of ch. 429, F.S.
- Homes for special services, part V of ch. 400, F.S.
- Transitional living facilities, part XI of ch. 400, F.S.
- Prescribed pediatric extended care centers, part VI of ch. 400, F.S.
- Home medical equipment providers, part VII of ch. 400, F.S.
- Intermediate care facilities for persons with developmental disabilities, part VIII of ch. 400, F.S.
- Health care services pools, part IX of ch. 400, F.S.
- Health care clinics, part X of ch. 400, F.S.
- Clinical laboratories, part I of ch. 483, F.S.
- Multiphasic health testing centers, part II of ch. 483, F.S.
- Organ, tissue, and eye procurement organizations, part V of ch. 765, F.S.

##### **Health Care Facility Licensing**

###### Background

Certain health care providers<sup>2</sup> are regulated under part II of ch. 408, F.S., which is the Health Care Licensing Procedures Act (Act), or core licensing statutes. The Act provides uniform licensing procedures and standards for 29 provider types.<sup>3</sup> In addition to the Act, each provider type has an

<sup>1</sup> Agency for Health Care Administration, *Health Quality Assurance*, 2017, available at <http://ahca.myflorida.com/MCHQ/> (last visited November 20, 2017).

<sup>2</sup> "Provider" means any activity, service, agency, or facility regulated by the agency and listed in s. 408.802, F.S.

<sup>3</sup> S. 408.802, F.S.

authorizing statute which includes unique provisions for licensure beyond the uniform criteria. In the case of conflict between the Act and an individual authorizing statute, the Act prevails.<sup>4</sup>

### *Relatives*

The term “relative” is not currently defined in the Act. The Act makes portions of patient records that contain the name, residence or business address, telephone number, social security or other identifying number, or photograph of the patient’s relative confidential and exempt from public records.<sup>5</sup> The Act also requires a provider furnish any relative of a person who has applied to be admitted by the provider with a copy of its last inspection report upon request.<sup>6</sup>

### *Unlicensed Activity*

It is unlawful for any person or entity to own, operate, or maintain an unlicensed provider. Unlicensed activity constitutes harm that materially affects the health, safety, and welfare of clients.<sup>7</sup> AHCA works closely with the Department for Children and Families (DCF), The Attorney General’s Medicaid Fraud Control Unit, Medicaid Program Integrity, and the Department of Elder Affairs when unlicensed activity is discovered. Currently, some cases AHCA receives from the DCF concerning a victim of unlicensed activity do not currently fall under DCF’s current statutory authority for the protection of vulnerable adults<sup>8</sup>, so the DCF does not have the authority to open a case or move residents from an unlicensed facility.

### *Ownership*

Current law requires an application for change of ownership of a provider to comply with all aspects of an initial license application, including submitting proof of financial ability to operate.<sup>9</sup>

Current law requires an applicant for licensure to disclose each controlling interest.<sup>10</sup> A controlling interest is an applicant or licensee, a person or entity that serves as an officer or on the board of directors, or a person or entity with 5% or greater ownership interest. Overtime, organizations have reorganized to move owners outside the disclosure requirements, such as through a parent corporation that wholly owns the owner of a licensee. This arrangement enables persons with an adverse criminal or regulatory history to control health care provider operations without disclosure.

### *Hospice Licensure*

Hospice authorizing statutes require initial and change of ownership applicants to submit a copy of the most recent profit-loss statement and licensure inspection if the applicant is an existing licensed health care provider.<sup>11</sup> The Act also requires certificate of need applicants that are existing licensed health care providers to submit a profit-loss statement for the two previous fiscal years’ operation.<sup>12</sup> Hospices are subject to certificate of need review.<sup>13</sup> The Act also requires applicants and licensees to provide proof of financial ability to operate in order to obtain and maintain a license.<sup>14</sup> Applicants and licensees must submit a pro forma balance sheet, a pro forma cash flow statement and a pro forma income and

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<sup>4</sup> S. 408.832, F.S.

<sup>5</sup> S. 408.061(7), F.S.

<sup>6</sup> S. 408.811(6)(b), F.S.

<sup>7</sup> S. 408.812, F.S.

<sup>8</sup> Ch. 415, F.S. provides DCF with authority to investigate complaints alleging abuse, neglect or exploitation of vulnerable adults and to provide protective services to vulnerable adults.

<sup>9</sup> S. 408.806, F.S.

<sup>10</sup> *Id.*

<sup>11</sup> S. 400.606, F.S.

<sup>12</sup> S. 408.037(1)(c), F.S.

<sup>13</sup> S. 408.036, F.S.

<sup>14</sup> S. 408.810(8), F.S.

expense statement for the first 2 years of operation that provide evidence of having sufficient assets, credit, and projected revenues to cover liabilities and expenses.<sup>15</sup>

### *Background Investigations*

At the time of licensure, a level 2 background screening<sup>16</sup> must be conducted on the following persons:

- The licensee, if an individual;
- The administrator or similarly titled individual who is responsible for the day-to-day operation of the provider;
- The financial officer or similarly titled individual who is responsible for the financial operation of the provider;
- Any person who has a controlling interest if AHCA has reason to believe that such person has been convicted of a prohibited offense;<sup>17</sup> and
- Any person, as required by authorizing statutes, seeking employment with a licensee or provider and who is expected to provide personal care or services directly to clients or have access to client funds, personal property, or living areas; and any person contracting with a licensee to provide such service or have such access.

All electronically submitted fingerprints retained by the Department of Law Enforcement (FDLE) are checked against all incoming arrest fingerprints.<sup>18</sup> If there is a match with a retained fingerprint submission, FDLE notifies AHCA of the arrest. Currently, FDLE may only search against incoming Florida arrest fingerprints. If an arrest occurs in another state or by the federal government, the arrest will not be included in the arrest notifications. The screening is valid for 5 years, after which an individual must be re-screened.

The Federal Bureau of Investigations (FBI) provides the “Rap Back” services that allows authorized agencies to receive ongoing status notifications of any criminal history reported to the FBI on certain individuals.<sup>19</sup> Currently, the national background screening is a one-time snapshot of an individual’s criminal history background.

### Effect of the Bill – Health Care Facility Licensing

#### *Relatives*

The bill defines “relative” for purposes of the Act. The term “relative” is not currently defined in the Act. The proposed definition clarifies who qualifies as a relative for the public records exemption for information related to a patient’s relative in a patient’s record and for receiving a copy of facility’s inspection report.

Additionally, the bill grants AHCA rule-making authority to govern the circumstances under which a controlling interest of a licensed facility, an administrator, an employee, a contractor, or a representative thereof, who is not a relative of the patient or client, can act as the patient’s or client’s legal representative, agent, health care surrogate, power of attorney, or guardian. The bill requires the rules to include disclosure requirements, bonding, restrictions, and patient or client protections.

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<sup>15</sup> Rule 59A-35.062, F.A.C.

<sup>16</sup> Under s. 435.04, F.S., a level 2 screening includes fingerprinting for statewide criminal history checks through the Department of Law Enforcement and national criminal history records check through the Federal Bureau of Investigations, and may include local criminal records checks through local law enforcement agencies.

<sup>17</sup> S. 435.04(2), F.S., provides a list of prohibited offenses.

<sup>18</sup> FDLE, *Criminal History Records Checks/Background Checks Fact Sheet*, (Feb. 14, 2017), available at [https://www.fdle.state.fl.us/cms/Criminal-History-Records/Documents/BackgroundChecks\\_FAQ.aspx](https://www.fdle.state.fl.us/cms/Criminal-History-Records/Documents/BackgroundChecks_FAQ.aspx) (last visited November 27, 2017)

<sup>19</sup> FBI, “Next Generation Identification (NGI),” available at <https://www.fbi.gov/services/cjis/fingerprints-and-other-biometrics/ngi> (last visited November 27, 2017).



### *Unlicensed Activity*

The bill deems any unlicensed activity, which constitutes harm that materially affects the health, safety, and welfare of clients, as abuse and neglect as defined under ch. 415, F.S. The change allows vulnerable adults receiving health or custodial care from an unlicensed provider to be eligible for adult protective services from DCF.

### *Ownership*

The bill exempts a change of ownership applicant from demonstrating proof of financial ability to operate if the current licensee has been operational for five years and:

- Due to a corporate reorganization, the controlling interest does not change, or
- Due to the death of a controlling interest, the licensee changes but the remaining ownership holds more than 51 percent after the change.

The bill requires a licensee, during the license application process, to ensure that no person applying for a license has held or currently holds ownership interest in another licensed provider that has had a license or change of ownership application denied, revoked, or excluded. This patient safety provision allows AHCA to exclude bad actors from owning, directly or indirectly, a licensed facility.

### *Hospice Licensure*

The bill removes the requirement for an existing licensed health care provider to provide a copy of the most recent profit-loss statement and licensure inspection report with his or her application for hospice licensure. Profit-loss statements and proof of financial ability are already required to be collected pursuant to the Act and licensure inspection reports for all health care providers are readily available via the internet.

### *Expiration Dates*

The bill allows a licensee that holds a license for multiple providers to request alignment of all license expiration dates. AHCA is permitted to prorate a licensure fee for an abbreviated licensure period resulting from the alignment. AHCA and licensees with multiple provider licenses should realize greater efficiency in the licensure process.

The bill makes conforming changes to ss. 400.933 and 400.980, F.S., to reflect the new requirements of health care facility licensing proposed by the bill.

### *Background Investigations*

Currently, a background screening for an employee of a licensee that is a controlling interest is only initiated if AHCA has evidence of a conviction of a disqualifying offense. This provision limits AHCA's ability to properly vet potential facility operators and conflicts with Medicaid screening requirements. The bill amends the language for background screening requirements to include background screenings for all employees of a licensee that are a controlling interest.

The bill excludes from employment with licensees persons who have been arrested for and are awaiting final disposition of domestic violence offense. Under current law, to be excluded from employment for a domestic violence offense, a person must have been found guilty of or have entered a plea of nolo contendere or guilty to such offense.<sup>20</sup>

The bill also amends language to require contractors who work 20 or more hours a week and provide personal care or service and have access to client funds or personal property, or living area to have a Level 2 screening. This change allows for consistency in screening standards for contractors who are performing the same duties as employees of facilities, but are currently not required to be screened.

The bill authorizes FDLE to retain the fingerprints of individuals screened until January 1, 2021, unless a national fingerprint retention program becomes available before that date. AHCA may extend the screening renewal period of a person who passed a background screening after December 31, 2012, until January 1, 2020, F.S., unless a national fingerprint retention program becomes available before that date.

## **Clinical Laboratories**

### Background

A clinical laboratory is the physical location in which services are performed to provide information or materials for use in the diagnosis, prevention, or treatment of a disease or the identification or assessment of a medical or physical condition.<sup>21</sup> Services performed in clinical labs include:

- The examination of fluids or other materials taken from the human body;<sup>22</sup>
- The examination of tissue taken from the human body;<sup>23</sup> and
- The examination of cells from individual tissues or fluid taken from the human body.<sup>24</sup>

Clinical laboratories are regulated under part I of ch. 483, F.S. In keeping with federal law and regulations, clinical laboratories must meet appropriate standards.<sup>25</sup> Such standards include overall standards of performance that comply with the federal Clinical Laboratory Improvement Amendments of 1988 (CLIA), and the federal rules adopted thereunder, for a comprehensive quality assurance program<sup>26</sup> and standards of performance in the examination of specimens for clinical laboratory proficiency testing programs using external quality control procedures.<sup>27</sup> AHCA may impose an administrative fine of up to \$1,000 per violation of any statute or rule.<sup>28</sup> In determining the penalty to be imposed for a violation, AHCA must consider the following factors:

- The severity of the violation.
- Actions taken by the licensee to correct the violation or to remedy the complaint.
- Any previous violation by the licensee.
- The financial benefit to the licensee of committing or continuing the violation.<sup>29</sup>

In 1993, Florida enacted legislation requiring all facilities, including doctor's offices, performing clinical laboratory testing to be licensed.<sup>30</sup> AHCA previously issued two types of clinical laboratory licenses: one for laboratories that only performed waived testing and one for laboratories that performed non-waived testing.<sup>31</sup> Waived tests are simple laboratory examinations and procedures that have an

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<sup>21</sup> S. 483.041, F.S.

<sup>22</sup> S. 483.041(2)(a), F.S.

<sup>23</sup> S. 483.041(2)(b), F.S.

<sup>24</sup> S. 483.041(2)(c), F.S.

<sup>25</sup> S. 483.021, F.S.

<sup>26</sup> S. 483.051(2)(a), F.S.

<sup>27</sup> S. 483.051(2)(b), F.S.

<sup>28</sup> S. 483.221(1), F.S.

<sup>29</sup> S. 483.221(2)(a)-(d), F.S.

<sup>30</sup> *Id.*

<sup>31</sup> Agency for Health Care Administration, *Clinical Laboratory Regulation in Florida*, pg. 2, available at

[http://ahca.myflorida.com/MCHQ/Health\\_Facility\\_Regulation/Laboratory\\_Licensure/docs/clin\\_lab/OverviewBrochure\\_lab.pdf](http://ahca.myflorida.com/MCHQ/Health_Facility_Regulation/Laboratory_Licensure/docs/clin_lab/OverviewBrochure_lab.pdf) (last visited November 20, 2017).

insignificant risk of erroneous result; any other tests are considered non-waived.<sup>32</sup> In 2009, the requirement for laboratories that performed waived testing to obtain a state license was repealed. However, facilities performing any non-waived clinical laboratory testing or testing using microscopes must obtain a clinical laboratory license before the laboratory is authorized to perform testing.<sup>33</sup> Currently, all clinical laboratories performing non-waived testing in Florida must hold both a valid state license and federal CLIA certificate.<sup>34</sup>

### *Clinical Laboratory Improvement Amendments of 1988*

The federal Centers for Medicare & Medicaid Services (CMS), within the United States Department of Health and Human Services, regulates all laboratory testing performed on humans in the United States through the CLIA.<sup>35</sup> The purpose of the CLIA program is to establish quality standards for all laboratory testing to ensure accuracy, reliability, and timeliness of test results regardless of where the test was performed.<sup>36</sup> The Division of Laboratory Services, within the Survey and Certification Group, under the Center for Clinical Standards and Quality in CMS has the responsibility for implementing the CLIA Program, including laboratory registration, fee collection, onsite surveys, and enforcement.<sup>37</sup> In total, CLIA covers approximately 254,000 laboratory entities.<sup>38</sup>

In 1992, the federal government required all facilities, including doctor's offices, performing clinical laboratory testing to register with the CLIA program.<sup>39</sup> The CLIA program issues five types of certificates:

- Certificate of Waiver – Issued to a laboratory that performs only waived tests;
- Certificate of Provider-Performed Microscopy Procedures<sup>40</sup> - Issued to a laboratory in which a physician, midlevel practitioner, or dentist performs specific microscopy procedures during the course of a patient's visit. This certificate permits the laboratory to also perform waived tests;
- Certificate of Registration – Issued to a laboratory to allow the laboratory to conduct nonwaived testing until the laboratory is inspected to determine its compliance with CLIA regulations;
- Certificate of Compliance - Issued to a laboratory after a survey is conducted and the laboratory is found to be in compliance with all applicable CLIA requirements; and
- Certificate of Accreditation - Issued to a laboratory on the basis of the laboratory's accreditation by an accreditation organization approved by the CMS.<sup>41</sup>

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<sup>32</sup> Examples of waived tests include urine dipstick, blood glucose, etc. A full list of waived tests can be found at <https://www.accessdata.fda.gov/scripts/cdrh/cfdocs/cfClia/analyteswaived.cfm> (last visited November 20, 2017).

<sup>33</sup> Agency for Health Care Administration, *Clinical Laboratories*, 2017, available at [http://ahca.myflorida.com/MCHQ/Health\\_Facility\\_Regulation/Laboratory\\_Licensure/non-waived\\_apps.shtml](http://ahca.myflorida.com/MCHQ/Health_Facility_Regulation/Laboratory_Licensure/non-waived_apps.shtml) (last visited November 20, 2017).

<sup>34</sup> Id. In an effort to streamline the licensing process, Florida enacted comprehensive basic licensure requirements under part II of ch. 408, F.S. that impacted all facilities licensed by AHCA, including clinical laboratories. Health care facility licensing procedures can also be found in Chapter 59A-35, F.A.C.

<sup>35</sup> Centers for Medicare & Medicaid Services, *Clinical Laboratory Improvement Amendments (CLIA)*, available at [https://www.cms.gov/Regulations-and-Guidance/Legislation/CLIA/index.html?redirect=/CLIA/10\\_Categorization\\_of\\_Tests.asp](https://www.cms.gov/Regulations-and-Guidance/Legislation/CLIA/index.html?redirect=/CLIA/10_Categorization_of_Tests.asp) (last visited November 20, 2017).

<sup>36</sup> Department of Health and Human Services, Office of the Inspector General, *Enrollment and Certification Processes in the Clinical Laboratory Improvement Amendments Program*, (Aug. 2001), available at <https://oig.hhs.gov/oei/reports/oei-05-00-00251.pdf> (last visited November 20, 2017)

<sup>37</sup> Id.

<sup>38</sup> Supra, FN 31.

<sup>39</sup> Supra, FN 27.

<sup>40</sup> Center for Surveillance, Epidemiology, and Laboratory Services, *Provider-Performed Microscopy Procedures: A Focus on Quality Practices*, February 2016, available at [https://wwwn.cdc.gov/clia/Resources/PPMP/pdf/15\\_258020-A\\_Stang\\_PPMP\\_Booklet\\_FINAL.pdf](https://wwwn.cdc.gov/clia/Resources/PPMP/pdf/15_258020-A_Stang_PPMP_Booklet_FINAL.pdf) (last visited November 20, 2017). PPMPs are a select group of moderately complex microscopy tests commonly performed by health care providers during patient office visits. Tests included in PPMP do not meet the criteria for waiver because they are not simple procedures, but rather require training and specific skills to conduct such tests.

<sup>41</sup> Centers for Medicare and Medicaid Services, *Clinical Laboratory Improvement Amendments (CLIA): How to Obtain a CLIA Certificate*, (March 2006), available <https://www.cms.gov/Regulations-and-Guidance/Legislation/CLIA/Downloads/HowObtainCLIACertificate.pdf> (last visited November 20, 2017). All certificates are effective for two years.

## *Alternate Site Laboratory Testing*

Generally, a hospital's main or central laboratory or satellite laboratories that are licensed clinical laboratories established on the same or adjoining grounds of a hospital licensed under ch. 395, F.S., may perform clinical laboratory testing.<sup>42</sup> Testing at satellite labs must be done by licensed clinical laboratory personnel. Section 483.051(9), F.S., allows for alternate-site testing, which is any laboratory testing done under the administrative control of a hospital, but performed out of the physical or administrative confines of the hospital's central laboratory. This allows tests to be performed bedside, at a nurse station, in an operating room or the emergency room, or anywhere else under the administrative control of a hospital. AHCA has rulemaking authority, in consultation with the Board of Clinical Laboratory Personnel, to adopt criteria for alternate-site testing to be performed under the supervision of a clinical laboratory director.

### Effect of the Bill – Clinical Laboratories

The bill repeals part I of ch. 483, F.S., which regulates clinical laboratories. Clinical laboratories that perform testing on specimens from within the state will no longer be required to obtain state licensure. Clinical laboratories will continue to be certified by the CLIA program under federal law.<sup>43</sup> Such certification is required for a clinical laboratory to provide testing services in Florida.

The bill defines clinical laboratory and clinical laboratory examination for clinical laboratory personnel by relocating the existing definitions from the provisions being repealed.

The bill moves language which grants AHCA rulemaking authority to adopt criteria for alternate-site testing to be performed under the supervision of a clinical laboratory director, to s. 395.0091, F.S.

The bill moves language being struck in s. 483.245(1), F.S., prohibiting clinical laboratory rebates, to the section on general authority concerning kickbacks, s. 456.054, F.S.

The bill also makes conforming changes to the following statutes to reflect the repeal of state licensure requirements for clinical laboratories: ss. 20.43(3)(g), 381.0034, 381.0031(2), 381.004, 383.313(1), 384.31, 395.009, 395.7015(2)(b), 400.9905(4), 400.0625(1), 408.033(2)(a), 408.07(11), 408.802, 408.806, 408.820(26), 409.905(7), 456.001, 456.057, 483.294, 483.801(3), 483.803, 483.813, 491.003, F.S., 627.351(4)(h), 766.202(4), and 945.36(1), F.S.

## **Health Care Risk Managers**

### Background

A health care risk manager assesses and minimizes various risks to staff, patients, and the public in a health care organization,<sup>44</sup> and can play a role in reducing safety, finance, and patient problems in the organization or facility.<sup>45</sup> Health care risk managers may perform such duties as event and incident risk management; clinical, financial, legal, and general business responsibilities; statistical analysis; and claims management.<sup>46</sup> However, the job description of a health care risk manager is unique to the organization at which he or she is employed.

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<sup>42</sup> Rule 59A-7.034, F.A.C.

<sup>43</sup> Agency for Health Care Administration, *2018 Agency Legislative Bill Analysis*, November 14, 2017 (on file with the Health and Human Services Committee).

<sup>44</sup> Healthcare Administration Degree Programs, *What is a Health Care Risk Manager?*, available at <http://www.healthcare-administration-degree.net/faq/what-is-a-health-care-risk-manager/> (last viewed November 20, 2017).

<sup>45</sup> *Id.*

<sup>46</sup> American Society for Healthcare Risk Management, *Overview of the Healthcare Risk Management Profession*, available at [http://www.ashrm.org/about/HRM\\_overview.dhtml](http://www.ashrm.org/about/HRM_overview.dhtml) (last visited November 20, 2017).

Every hospital and ambulatory surgical center (ASC) licensed under part I of ch. 395, F.S., is required to establish and maintain an internal risk management program that is overseen by a health care risk manager.<sup>47</sup> The purpose of the risk management program is to control and prevent medical accidents and injuries.<sup>48</sup> The internal risk management program must include:

- A process to investigate and analyze the frequency and causes of adverse incidents to patients;
- Appropriate measures to minimize the risk of adverse incidents to patients;
- The analysis of patient grievances that relate to patient care and the quality of medical services;
- A system for informing a patient or an individual that she or he was the subject of an adverse incident; and
- An incident reporting system which allows for the reporting of adverse incidents to the risk manager within 3 business days after their occurrence.<sup>49</sup>

#### *Licensure of Health Care Risk Managers*

Florida is the only state to require the licensure of health care risk managers.<sup>50</sup> Health care risk managers are licensed by AHCA. To qualify for licensure, an applicant must demonstrate competence, by education or experience, in:

- Applicable standards of health care risk management;
- Applicable federal, state, and local health and safety laws and rules;
- General risk management administration;
- Patient care;
- Medical care;
- Personal and social care;
- Accident prevention;
- Departmental organization and management;
- Community interrelationships; and
- Medical terminology.<sup>51</sup>

AHCA must issue a license to an applicant who affirmatively proves that he or she is:

- 18 years of age or over; and
- A high school graduate or equivalent; and
  - Has fulfilled the requirements of a 1-year program or its equivalent in health care risk management training which may be developed or approved by AHCA;
  - Has completed 2 years of college-level studies which would prepare the applicant for health care risk management, to be further defined by rule; or
  - Has obtained 1 year of practical experience in health care risk management.<sup>52</sup>

AHCA currently licenses 2,458 health care risk managers and 602, or 24.5 percent, report working in a licensed capacity for at least one hospital or ASC.<sup>53</sup> On average, for the past five years, approximately 174 initial applications for licensure are received and 181 licensees fail to renew each year.<sup>54</sup>

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<sup>47</sup> S. 395.0197(1)-(2), F.S.

<sup>48</sup> S. 395.10971, F.S.

<sup>49</sup> S. 395.0197(1)(a)-(d), F.S.

<sup>50</sup> American Society for Healthcare Risk Management, *A Brief History of ASHRM 1980-2010... 30 Years and Counting!*, 2010, pg. 7., available at [http://www.ashrm.org/about/files/A\\_Brief\\_History\\_of\\_ASHRM.pdf](http://www.ashrm.org/about/files/A_Brief_History_of_ASHRM.pdf) (last visited November 20, 2017).

<sup>51</sup> S. 395.10974(1), F.S.

<sup>52</sup> S. 395.10974(2), F.S.

<sup>53</sup> *Supra*, FN 39.

<sup>54</sup> *Id.*

### *Denial, Suspension, or Revocation of a License*

AHCA may deny, suspend, revoke, or refuse to renew or continue the license of an applicant or health care risk manager for various grounds, including submitting false information in a license application, unlicensed practice, various criminal disqualifications, and the following:

- Repeatedly acting in a manner inconsistent with the health and safety of the patients of the licensed facility in which the licensee is the health care risk manager;
- Being unable to practice health care risk management with reasonable skill and safety to patients by reason of illness; drunkenness; or use of drugs, narcotics, chemicals, or any other material or substance or as a result of any mental or physical condition;
- Willfully permitting unauthorized disclosure of information relating to a patient or a patient's records; or
- Discriminating against patients, employees, or staff on account of race, religion, color, sex, or national origin.<sup>55</sup>

When a health care risk manager fails to complete his or her tasks, the licensed facility is cited for any applicable violations, not the health care risk manager. Health care risk managers are exempt from monetary liability for any act or proceeding performed within the scope of the internal risk management program if the risk manager acts without intent to defraud.<sup>56</sup> In the last 5 years, AHCA received three complaints against health care risk managers. The complaints involved allegations for which AHCA does not have regulatory and disciplinary authority such as practicing law without a license and activities of the individuals as claims adjusters for an insurance company not as the risk manager of a licensed facility.<sup>57</sup>

### *Health Care Risk Manager Advisory Council*

Current law authorizes AHCA to establish a seven-member Health Care Risk Manager Advisory Council (Council) to advise AHCA on health care risk manager issues.<sup>58</sup> If the Council is established, it must consist of:

- Two active health care risk managers, including one risk manager who is recommended by and a member of the Florida Society of Healthcare Risk Management.
- One active hospital administrator.
- One employee of an insurer or self-insurer of medical malpractice coverage.
- One public representative.
- Two licensed health care practitioners, one of whom must be a physician licensed under ch. 458 or ch. 459.<sup>59</sup>

Currently, there are no appointed Council members and there have been no Council meetings for at least ten years.<sup>60</sup>

### Effect of the Bill – Health Care Risk Managers

The bill repeals health care risk manager licensure requirements and the Council. Licensed facilities must maintain an internal risk management program, but may hire any risk manager to run the program who meets criteria established by each facility. Repeal of the Council is appropriate if the health care risk manager licensure requirements are repealed.

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<sup>55</sup> S. 395.10975(1), F.S.

<sup>56</sup> S. 395.0197(16), F.S.

<sup>57</sup> E-mail correspondence with AHCA staff (on file with the Health and Human Services Committee).

<sup>58</sup> S. 395.10972, F.S.

<sup>59</sup> S. 395.10972(1)-(5), F.S.

<sup>60</sup> *Supra*, FN 39.

The bill also makes conforming changes to the following statutes to reflect the repeal of the health care risk manager program and the Council: ss. 395.0197(2)(c), 395.10973, 408.802, 408.820(10) & (11), 458.307, and 641.55, F.S.

## Assisted Living Facilities

### Background

#### *Licensure*

An assisted living facility (ALF) is a residential establishment, or part of a residential establishment, that provides housing, meals, and one or more personal services for a period exceeding 24 hours to one or more adults who are not relatives of the owner or administrator.<sup>61</sup> A personal service is direct physical assistance with, or supervision of, the activities of daily living and the self-administration of medication.<sup>62</sup> Activities of daily living include ambulation, bathing, dressing, eating, grooming, toileting, and other similar tasks.<sup>63</sup>

ALFs are licensed and regulated by AHCA under part I of ch. 429, F.S., and part II of ch. 408, F.S.<sup>64</sup> In addition to a standard license, an ALF may have one or more specialty licenses that allow the ALF to provide additional care. These specialty licenses include limited nursing services,<sup>65</sup> limited mental health services,<sup>66</sup> and extended congregate care services.<sup>67</sup> The Department of Elder Affairs (DOEA) is responsible for establishing training requirements for ALF administrators and staff.<sup>68</sup>

As of November 20, 2017, there are 3,108 licensed ALFs in Florida with 98,833 beds.<sup>69</sup>

An ALF administrator is responsible for the operation and maintenance of an ALF.<sup>70</sup> Administrators must meet minimum training and education requirements established by DOEA. The training and education requirements allow administrators to assist ALFs to appropriately respond to the needs of residents, to maintain resident care and facility standards, and to meet licensure requirements.<sup>71</sup> The required training and education must cover, at least, the following topics:

- State law and rules applicable to ALFs;
- Resident rights and identifying and reporting abuse, neglect, and exploitation;

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<sup>61</sup> S. 429.02(5), F.S. An ALF does not include an adult family-care home or a non-transient public lodging establishment.

<sup>62</sup> S. 429.02(16), F.S.

<sup>63</sup> S. 429.02(1), F.S.

<sup>64</sup> Under s. 429.04, F.S., the following are exempt from licensure: ALFs operated by an agency of the federal government; facilities licensed under ch. 393, F.S., relating to individuals with developmental disabilities; facilities licensed under ch. 394, F.S., relating to mental health; licensed adult family care homes; a person providing housing, meals, and one or more personal services on a 24-basis in the person's own home to no more than 2 adults; certain facilities that have been incorporated in this state for 50 years or more on or before July 1, 1983; certain continuing care facilities; certain retirement facilities; and residential units located within a community care facility or co-located with a nursing home or ALF in which services are provided on an outpatient basis.

<sup>65</sup> S. 429.07(3)(c), F.S. Limited nursing services include acts that may be performed by a person licensed nurse but are not complex enough to require 24-hour nursing supervision and may include such services as the application and care of routine dressings, and care of casts, braces, and splints (s. 429.02(13), F.S.)

<sup>66</sup> S. 429.075, F.S. A facility that serves one or mental health residents must obtain a licensed mental health license. A limited mental health ALF must assist a mental health patient in carrying out activities identified in the resident's community support living plan. A community support plan is written document that includes information about the supports, services, and special needs of the resident to live in the ALF and a method by which facility staff can recognize and respond to the signs and symptoms particular to that resident which indicate the need for professional services (s. 429.02(7), F.S.)

<sup>67</sup> S. 429.07(3)(b), F.S. Extended congregate care facilities provide services to an individual that would otherwise be ineligible for continued care in an ALF. The primary purpose is to allow a resident the option of remaining in a familiar setting from which they would otherwise be disqualified for continued residency as they become more impaired.

<sup>68</sup> S. 429.52, F.S.

<sup>69</sup> Agency for Health Care Administration, *Facility/Provider Search Results-Assisted Living Facilities*, available at <http://www.floridahealthfinder.gov/facilitylocator/ListFacilities.aspx> (report generated on November 20, 2017).

<sup>70</sup> S. 429.02(2), F.S.

<sup>71</sup> S. 429.52(2), F.S.

- Special needs of elderly persons, persons with mental illness, and persons with developmental disabilities, and how to meet those needs;
- Nutrition and food service, including acceptable sanitation practices for preparing, storing, and serving food;
- Medication management, recordkeeping, and proper techniques for assisting residents with self-administered medication;
- Fire safety requirements, including fire evacuation drill procedures and other emergency procedures; and
- Care of persons with Alzheimer's disease and related disorders.<sup>72</sup>

All ALF administrators and managers must successfully complete ALF core training course and pass a competency test within 3 months from the date of becoming an ALF administrator.<sup>73</sup> Administrators must complete at least 12 contact hours of continuing education every 2 years.<sup>74</sup> Effective October 1, 2015, each new ALF administrator or manager, who has not previously completed core training, must attend a preservice orientation provided by the ALF before interacting with residents. The preservice orientation must be at least 2 hours in duration and cover topics that help the employee provide responsible care and respond to the needs of ALF residents.<sup>75</sup>

An ALF must provide appropriate care and services to meet the needs of the residents admitted to the facility.<sup>76</sup> The owner or facility administrator determines whether an individual is appropriate for admission to the facility based on certain criteria.<sup>77</sup> If a resident no longer meets the criteria for continued residency, or the facility is unable to meet the resident's needs, as determined by the facility administrator or a health care provider, the resident must be discharged in accordance with the Resident Bill of Rights.<sup>78</sup>

#### *Unlicensed Assisted Living Facilities*

All facilities that meet the definition of an ALF must be licensed except:

- A facility, institution, or other place operated by the federal government;
- A facility licensed under ch. 393, F.S.,<sup>79</sup> or ch. 394, F.S.;<sup>80</sup>
- A facility licensed as an adult family-care home;
- Any person who provides housing, meals, and one or more personal services<sup>81</sup> on a 24-hour basis in the person's own for to not more than two adults who do not receive optional state supplementation.<sup>82</sup> The person providing the housing, meals, and personal services must own or rent the home and reside therein;
- Certain homes or facilities approved by the U.S. Department of Veterans Affairs;
- Certain facilities that have been incorporated in this state for 50 years or more on or before July 1, 1983;

<sup>72</sup> S. 429.52(3), F.S.

<sup>73</sup> Rule 58A-5.0191(a), F.A.C.

<sup>74</sup> S. 429.52(5), F.S.

<sup>75</sup> S. 429.52(1), F.S.

<sup>76</sup> For specific minimum standards, see Rule 58A-5.0182, F.A.C.

<sup>77</sup> S. 429.26, F.S., and Rule 58A-5.0181, F.A.C.

<sup>78</sup> S. 429.28, F.S.

<sup>79</sup> These include facilities licensed by the Agency for Persons with Disabilities for individuals with developmental disabilities.

<sup>80</sup> These include mental health facilities licensed by AHCA, in consultation with the Department of Children and Families.

<sup>81</sup> S. 429.02(17), F.S. defines personal services as "direct physical assistance with supervision of the activities of daily living, and the self-administration of medicine, and other similar services which the department may define by rule."

<sup>82</sup> Optional State Supplementation is a cash assistance program that supplements the income of eligible individuals to help them pay for room and board. The program is funded entirely by state general revenue. In most instances, the maximum monthly payment is \$78.40. AHCA, *Optional State Supplementation*, available at [http://www.fdhc.state.fl.us/SCHS/ALWG/archived/docs/2011/2011-11-07\\_08/OSSFACT-102011.pdf](http://www.fdhc.state.fl.us/SCHS/ALWG/archived/docs/2011/2011-11-07_08/OSSFACT-102011.pdf) (last visited November 20, 2017).



- Any facility licensed under ch. 651, F.S., as a continuing care retirement community, or a retirement community that provide certain services to its residents who live in single-family homes, duplexes, quadraplexes, or apartments on its campus under certain conditions; and
- A residential unit for independent living located within a facility certified under ch. 651, F.S., or co-located with a licensed nursing home.<sup>83</sup>

A person who owns, operates, or maintains an unlicensed ALF commits a felony of the third degree.<sup>84</sup> Any person found guilty of operating an unlicensed ALF a second or subsequent time commits a felony of the second degree.<sup>85</sup> Health care practitioners must report an unlicensed ALF to AHCA.<sup>86</sup> Any provider who knowingly discharges a patient to an unlicensed ALF is subject to sanction by AHCA.<sup>87</sup> AHCA works with the Department of Children and Families, the Attorney General's Medicaid Fraud Control Unit,<sup>88</sup> Medicaid Program Integrity, and DOEA when unlicensed activity is discovered.<sup>89</sup>

If a person operates an unlicensed ALF due to a change in the law or rules adopted thereunder within 6 months after the effective date of the change, a facility must apply for a license or cease operation within 10 working days of receiving notification from AHCA.<sup>90</sup> Failure to comply is a felony of the third degree.<sup>91</sup> Each day of continued operation is considered a separate offense.<sup>92</sup>

In the last 5 years, AHCA received 765 complaints involving unlicensed ALFs, 281 of which were substantiated.<sup>93</sup>

#### *Inspections, Surveys and Monitoring Visits*

Current law authorizes AHCA to inspect each licensed ALF at least once every 24 months to determine compliance with statutes and rules. Section 408.813, F.S. categorizes violations into four classes according to the nature and gravity of its probable effect on residents. If an ALF is cited for a class I violation or three or more class II violations arising from separate surveys within a 60-day period or due to unrelated circumstances during the same survey, AHCA must conduct an additional licensure inspection within six months.<sup>94</sup> Similarly, the Resident Bill of Rights requires AHCA to perform a biennial survey to determine whether a facility is adequately protecting residents' rights.<sup>95</sup>

During any calendar year in which no survey is performed, AHCA may conduct at least one monitoring visit of a facility, as necessary, to ensure compliance of a facility with a history of certain violations that threaten the health, safety, or security of residents. If warranted, AHCA will perform an inspection as a part of a complaint investigation of alleged noncompliance with the Resident Bill of Rights.<sup>96</sup>

Facilities with limited nursing services (LNS) or extended congregate care (ECC) licenses are subject to monitoring visits by AHCA to inspect the facility for compliance with the requirements of the specialty license type. An LNS licensee is subject to monitoring inspections at least twice a year. At least one

<sup>83</sup> S. 429.04, F.S.

<sup>84</sup> S. 429.08(1)(b), F.S.

<sup>85</sup> S. 429.08(1)(c), F.S.

<sup>86</sup> S. 429.08(2)(a), F.S.

<sup>87</sup> S. 429.08(2)(b), F.S.

<sup>88</sup> The Medicaid Fraud Control Unit investigates and prosecutes Medicaid provider fraud, as well as allegations of patient, abuse, neglect, and exploitation in facilities receiving payments under the Medicaid program, such as nursing homes and assisted living facilities. Office of the Attorney General, *Medicaid Fraud Control Unit*, available at <http://www.myfloridalegal.com/pages.nsf/Main/EBC480598BBF32D885256CC6005B54D1> (last visited November 20, 2017).

<sup>89</sup> *Supra*, FN 39.

<sup>90</sup> S. 429.08, F.S.

<sup>91</sup> *Id.* A felony in the third degree is punishable by a term of imprisonment of up to 5 years (s. 775.082, F.S.), and a fine of up to \$5,000 (s. 775.083, F.S.)

<sup>92</sup> *Supra*, FN 86.

<sup>93</sup> *Supra*, FN 53.

<sup>94</sup> S. 429.34(2), F.S.

<sup>95</sup> S. 429.28(3), F.S.

<sup>96</sup> *Id.*

registered nurse must be included in the inspection team to monitor residents receiving LNS and to determine if the facility is complying with applicable regulatory requirements. An ECC licensee is subject to quarterly monitoring inspections. At least one registered nurse must be included in the inspection team. AHCA may waive one of the required yearly monitoring visits for an ECC facility that has been licensed for at least 24 months, if the registered nurse who participated in the monitoring inspections determines that the ECC services are being provided appropriately and there are no serious violations or substantiated complaints about the quality of service or care.

### *Penalties*

Under s. 408.813, F.S., ALFs are subject to administrative fines imposed by AHCA for certain types of violations. In addition, AHCA can take other actions against a facility. AHCA may deny, revoke, or suspend any license for any of the actions listed in s. 429.14(1)(a)-(k), F.S., such as an intentional or negligent act seriously affecting the health, safety, or welfare of a resident of the facility or a determination by AHCA that the owner lacks the financial responsibility to provide continuing adequate care to residents. AHCA must deny or revoke the license of an ALF with two or more class I violations that are similar to violations identified during a survey, inspection, monitoring visit, or complaint investigation occurring within the previous 2 years.<sup>97</sup> AHCA may also impose an immediate moratorium or emergency suspension on any provider if it determines that any condition presents a threat to the health, safety, or welfare of a client.<sup>98</sup> AHCA is required to publicly post notification of a license suspension or revocation, or denial of a license renewal, at the facility.<sup>99</sup> Finally, ch. 825, F.S., provides criminal penalties for the abuse, neglect, and exploitation of elderly persons<sup>100</sup> and disabled adults.<sup>101</sup>

### *Resident Contracts*

All residents of an ALF must be covered by a contract, executed at or before the time of admission, between the resident and the ALF.<sup>102</sup> Each contract must specifically describe the services and accommodations to be provided by the facility, along with the charges and rates. The contract must also include provision that requires the ALF to give at least 30 days written notice of a rate increase.

### *Assistance to Residents*

An ALF may provide assistance to a resident who is medically stable with self-administration of a routine, regularly scheduled medication that is intended to be self-administered if there is a documented request by and the written informed consent of the resident.<sup>103</sup> This assistance includes, among other things:

- Taking a medication from where it is stored and bring it to the resident;
- In the presence of the resident, reading the label, opening the container, removing the prescribed amount from the container, and closing the container;
- Placing the dosage in the resident's hand or in another container and lifting the container to the resident's mouth;
- Returning medication to proper storage; and

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<sup>97</sup> S. 429.14(4), F.S.

<sup>98</sup> S. 408.814(1), F.S.

<sup>99</sup> S. 429.14(7), F.S.

<sup>100</sup> "Elderly person" means a person 60 years of age or older who is suffering from the infirmities of aging as manifested by advanced age or organic brain damage, or other physical, mental, or emotional dysfunction, to the extent that the ability of the person to provide adequately for the person's own care or protection is impaired. S. 825.101(5), F.S. It does not constitute a defense to a prosecution for any violation of ch. 825, F.S., that the accused did not know the age of the victim. S. 825.104, F.S.

<sup>101</sup> "Disabled adult" means a person 18 years of age or older who suffers from a condition of physical or mental incapacitation due to a developmental disability, organic brain damage, or mental illness, or who has one or more physical or mental limitations that restrict the person's ability to perform the normal activities of daily living. S. 825.101(4), F.S.

<sup>102</sup> S. 429.24, F.S.

<sup>103</sup> S. 429.256(2), F.S.

- Maintaining a record of when a resident receives assistance with self-administration.<sup>104</sup>

Under the Resident's Bill of Rights, the ALF must provide its residents with access to adequate and appropriate health care. An ALF may not be able to provide all health care needed for a resident but may facilitate the provision of such health care services.

#### Effect of the Bill – Assisted Living Facilities.

##### *ALF Licensure Compliance*

Currently, a facility administrator must complete core educational requirements prior to or within a reasonable time of assuming his or her position. The bill requires administrators complete the core educational requirements within 90 days of the date of employment at an ALF. The bill prohibits a facility from operating for more than 120 consecutive days without an administrator who has completed core educational requirements.

Current law exempts from ALF licensure an individual who provides housing, meals, and one or more personal services on a 24-hour basis in the individual's own home to two or more adults who do not receive optional state supplementation.<sup>105</sup> The bill requires that the individual must establish the home as his or her permanent residence. The bill establishes a presumption that if the individual asserts a homestead exemption at an address other than the address used for the exemption from licensure, that the address is not his or her permanent residence. This exemption does not apply to an individual or entity that previously held a license that was revoked, denied renewal, or voluntarily relinquished during an enforcement proceeding.

##### *ALF Unlicensed Activity*

Under current law, there are several exemptions from ALF licensure. The bill creates additional exemptions:

- Hospitals licensed under ch. 395, F.S.;
- Nursing homes licensed under part II of ch. 400, F.S.;
- Inpatient hospices licensed under part IV of ch. 400, F.S.;
- Homes for special services licensed under part V of ch. 400, F.S.;
- Intermediate care facilities licensed under part VIII of ch. 400, F.S.; and
- Transitional living facilities licensed under part XI of ch. 400, F.S.

In an AHCA investigation of a complaint of unlicensed activity, the bill places the burden of proving that an individual or entity is exempt from licensure on the individual or entity claiming the exemption.

The bill makes it a third degree felony to own, operate, or maintain an unlicensed ALF after receiving notice from AHCA. Under current law, a person has 10 days from the date of notification to apply for a license or cease operations before he or she is regarded as committing a felony of the third degree. The bill eliminates the 10-day waiting period.

The bill modifies the definition of "personal services" to close loopholes taken advantage of by unlicensed providers. Because s. 429.02(17), F.S., defines personal services as "direct physical assistance with supervision of the activities of daily living, *and* the self-administration of medicine, *and* other similar services which the department may define by rule," the statute could be interpreted to require all of the criteria be met in order to meet the definition of personal services. As an example, an

<sup>104</sup> S. 429.256(3)(a), F.S. A resident may also receive assistance with applying topical medications, using a nebulizer, using a glucometer to perform blood-glucose level checks, putting on and taking off anti-embolism stockings, applying and removing an oxygen cannula, the use of a continuous airway pressure device, measuring vital signs, and colostomy bags.

<sup>105</sup> S. 429.04(1)(d), F.S.

unlicensed provider giving multiple patients assistance with medication would not meet the definition because the unlicensed provider was also not giving direct physical assistance with the activities of daily living. The bill changes the definition of "personal services" to direct physical assistance with supervision of the activities of daily living, or the self-administration of medicine, or other similar services which the department may define by rule." The change allows AHCA to prosecute unlicensed providers who meet any of the criteria in the definition rather than only providers that meet all of the criteria.

#### *ALF Inspections and Surveys*

Currently, AHCA must inspect an ALF every 24 months. The bill aligns the inspection schedule with the core licensing statute (ch. 408, F.S.), by requiring that re-licensure inspections be conducted biennially. This will provide AHCA with more flexibility in scheduling inspections. The bill retains and relocates the authority to conduct monitoring visits in calendar years in which a survey is not performed from the Resident Bill of Rights to the statutory section on inspections.

#### *ALF Resident Contracts*

Current law requires an ALF to provide a resident a 30-day written notice of a rate increase; however, it is unclear whether the notice requirement also applies to service changes. Under the bill, a facility does not have to provide a resident 30-day written notice if it offers a new service or if an accommodation is amended or implemented in a resident's contract for which the ALF did not previously charge the resident. For example, if a resident returns from a hospital stay with a new need for wound care, the resident's personal services plan would be amended immediately and the resident would begin receiving the new care immediately, while the assisted living facility would be able to begin charging immediately.

#### *ALF Assistance to Residents*

Current law governing assistance with self-administered medications requires that the ALF employee to read the medication label every time the assistance is provided. The bill authorizes an ALF resident to decline the reading of a label at each time of assistance.

Currently, the Resident Bill of Rights states that a resident has the right to assistance from the ALF in obtaining access to adequate and appropriate health care. The bill clarifies this right by defining such assistance as the management of medication, assistance in making appointments for health care services, providing transportation to health care appointments, and performing certain other health care services by appropriately licensed personnel or volunteers, including:

- Taking resident vital signs;
- Managing pill organizers for residents who self-administer medication;
- Give prepackaged enemas ordered by a physician;
- Observe and document residents and report such observations to the resident's physician;
- In an emergency, exercise professional duties until emergency medical personnel assume responsibility for care; and
- For facilities with 17 or more beds, have a functioning automated external defibrillator on the premises at all times.

Current law requires an ALF to provide a copy of the resident's complete records within 10 days, upon the request of a resident or his or her representative. The bill requires an ALF to respond to such requests in the same timeframe as required for nursing homes, which is within 14 working days of a request for a current resident and within 30 days for a request relating to a former resident.<sup>106</sup>

## Mobile Surgical Facilities

### Background

Section 395.002(21), F.S., defines a “mobile surgical facility” as:

[A] mobile facility in which licensed health care professionals provide elective surgical care under contract with the Department of Corrections or a private correctional facility operating pursuant to ch. 957 and in which inmate patients are admitted to and discharged from said facility within the same working day and are not permitted to stay overnight. However, mobile surgical facilities may only provide health care services to the inmate patients of the Department of Corrections, or inmate patients of a private correctional facility operating pursuant to ch. 957, and not to the general public.

In addition, section 395.002(3), F.S., defines “mobile surgical facility”, along with “ambulatory surgical center”, as:

[A] facility the primary purpose of which is to provide elective surgical care, in which the patient is admitted to and discharged from such facility within the same working day and is not permitted to stay overnight, and which is not part of a hospital. However, a facility existing for the primary purpose of performing terminations of pregnancy, an office maintained by a physician for the practice of medicine, or an office maintained for the practice of dentistry shall not be construed to be an ambulatory surgical center, provided that any facility or office which is certified or seeks certification as a Medicare ambulatory surgical center shall be licensed as an ambulatory surgical center pursuant to s. 395.003. Any structure or vehicle in which a physician maintains an office and practices surgery, and which can appear to the public to be a mobile office because the structure or vehicle operates at more than one address, shall be construed to be a mobile surgical facility.

AHCA licenses and regulates mobile surgical facilities.<sup>107</sup> The initial application for licensure must include:

- Proof of fictitious name registration, if applicable;
- Articles of Incorporation or a similarly titled document registered by the applicant with the Florida Department of State; and
- The center’s zoning certificate or proof of compliance with zoning requirements.<sup>108</sup>

After the initial application is filed, AHCA will perform an initial licensure inspection. The documents that must be available for during the initial licensure inspection include:

- The governing board bylaws, rules and regulations, or other written organizational plan;
- A roster of medical staff members;
- A roster of registered nurses and licensed practical nurses with current license numbers; and
- The Comprehensive Emergency Management Plan, pursuant to Rule 59A-5.018, F.A.C.<sup>109</sup>

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<sup>107</sup> S. 395.003, F.S. and Rule 59A-5.003, F.A.C., contain the licensure provisions for mobile surgical facilities.

<sup>108</sup> Rule 59A-5.003(4)(a)-(c), F.A.C.

<sup>109</sup> Rule 59A-5.003(5), F.A.C.

A license fee of \$1,679.82 must accompany an application for an initial, renewal, or change of ownership license for a mobile surgical facility.<sup>110</sup> Upon receipt of the required information, AHCA will conduct a licensure inspection to determine compliance with the applicable statutes and rules.<sup>111</sup> Once the mobile surgical facility is in compliance and has received all approvals, AHCA will issue a license, which identifies the licensee and the name and location of the center.<sup>112</sup> AHCA may revoke or deny a license if there has been substantial failure to comply with the applicable statutes and rules.<sup>113</sup>

Rule 59A-3.081, F.A.C., sets out the physical plant requirements for a mobile surgical facility, which include staying in compliance with the requirements of the National Fire Protection Association, site requirements, architectural design requirements, mechanical requirements, and electrical system requirements.

Since the enactment of the mobile surgical facility license in statute, no such license has been issued and no applications for the license are anticipated.<sup>114</sup>

### Effect of the Bill – Mobile Surgical Facilities

The bill eliminates the “mobile surgical facility” license from statute by deleting the definition of mobile surgical facility and all other references to such a facility.

The bill also makes conforming changes to the following statutes to reflect the repeal of “mobile surgical facility” definitions from statute: ss. 385.211(2), 395.001, 394.4787(7), 395.0161(1)(f), 395.0163(3), 395.1055(2), 395.7015(2)(b), 408.036(3)(e), 408.802, and 408.820(10) & (11), 409.975(1), 627.64194(1), 766.118(6)(b), and 766.202(4), F.S.

## **Hospital Regulation**

### Background

Hospitals in Florida must be licensed by AHCA. Hospital licensure is governed by part II of ch. 408, F.S., part I of ch. 395, F.S., and associated rules.

#### *State-Operated Hospitals*

State-operated hospitals are subject to the same licensure and reporting requirements as other licensed hospitals in the state, except hospitals operated by AHCA and the Department of Corrections are exempt from the requirement to file an annual financial statement. Hospitals operated by the Department of Children and Families (DCF) are not exempt. A primary purpose of the financial statement is to determine the payment each hospital must pay to the Public Medical Assistance Trust Fund (PMATF), which is used to fund health care services to indigent persons.<sup>115</sup> An assessment of 1.5% of the annual net operating revenue for inpatient services and 1% for outpatient services is collected.<sup>116</sup> Hospitals operated by AHCA and the Department of Corrections are exempt from paying this tax.<sup>117</sup>

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<sup>110</sup> Rule 59A-5.003(7), F.A.C.

<sup>111</sup> Rule 59A-5.003(12), F.A.C.

<sup>112</sup> Rule 59A-5.003(13), F.A.C.

<sup>113</sup> Rule 59A-5.003(15), F.A.C. A “substantial failure to comply” means that there has been a major, or significant, breach of a requirement in law or rule. If a licensee fails to pay its renewal fee after receiving notice, AHCA may find that there is a substantial failure to comply and may suspend or revoke the license.

<sup>114</sup> *Supra*, FN 39.

<sup>115</sup> S. 409.918, F.S.

<sup>116</sup> S. 395.701, F.S.

<sup>117</sup> *Id.*

DCF operates seven hospitals and treatment centers statewide:

- Florida State Hospital in Chattahoochee;
- Northeast Florida State Hospital in Macclenny;
- South Florida State Hospital in Pembroke Pines;
- North Florida Evaluation and Treatment Center in Gainesville;
- South Florida Evaluation and Treatment Center in Florida City;
- Treasure Coast Forensic Treatment Center in Indiantown; and
- West Florida Community Care Center in Milton.<sup>118</sup>

The Department of Corrections (DOC) operates the Reception and Medical Center in Lake Butler, where newly committed male inmates are processed into the corrections system and medical care is provided to inmates.<sup>119</sup>

### *Complaint Investigation Procedures*

Under the core licensing statute (ch. 408, F.S.), AHCA may inspect or investigate a facility to determine the state of compliance with the core licensing statute, the facility authorizing statutes, and applicable rules.<sup>120</sup> Inspections must be unannounced, except for those performed pursuant to initial licensure and license renewal. If at the time of the inspection, AHCA identifies a deficiency, the facility must file a plan of correction within 10 calendar days of notification, unless an alternative timeframe is required.

For any violation of the core licensing statute, the facility authorizing statutes, or applicable rules, AHCA may impose administrative fines.<sup>121</sup> Violations are classified according to the nature of the violation and the gravity of its probable effect on clients:

- Class I violations are those conditions that AHCA determines presents an immediate danger to clients or there is a substantial probability of death or serious physical or emotional harm. These violations must be abated or eliminated within 24 hours unless a fixed period is required for correction.
- Class II violations are those conditions that AHCA determines directly threaten the physical and emotional health, safety, or security of clients.
- Class III violations are those conditions that AHCA determines indirectly or potentially threaten the physical or emotional health, safety, or security of clients.
- Class IV violations are those conditions that do not have the potential of negatively affecting clients.

AHCA may also impose an administrative fine for a violation that is not designated in one of the classes listed above.

### *Emergency Services*

The federal Emergency Medical Treatment and Labor Act (EMTALA)<sup>122</sup> passed in 1986 after “patient dumping,” the practice of refusing to treat uninsured patients in need of emergency care, came to the

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<sup>118</sup> Department of Children and Families, *State Mental Health Treatment Facilities*, available at <http://www.myflfamilies.com/service-programs/mental-health/state-mental-health-treatment-facilities> (last visited November 20, 2017).

<sup>119</sup> Department of Corrections, *Reception and Medical Center (RMC)*, 2014, available at <http://www.dc.state.fl.us/facilities/region2/209.html> (last visited November 20, 2017).

<sup>120</sup> S. 408.811, F.S.

<sup>121</sup> S. 408.813, F.S.

<sup>122</sup> 42 U.S.C. §1395

attention of the U.S. Congress.<sup>123</sup> In 1987, Florida enacted the first statute requiring some degree of emergency services to be provided to a patient regardless of the patient's ability to pay.<sup>124</sup>

Currently, in Florida, every general hospital which has an emergency department must provide emergency services and care for any emergency medical condition when:

- A person requests emergency services and care; or
- Emergency services and care are requested on behalf of a person by:
  - An emergency medical services provider who is rendering care to or transporting the person; or
  - Another hospital, when such hospital is seeking a medically necessary transfer.<sup>125</sup>

If a medically necessary transfer is made, it must be made to the geographically closest hospital with the service capability, unless another prior arrangement is in place or the geographically closest hospital is at service capacity.<sup>126</sup> Each hospital must retain records of each transfer made or received for a period of five years.<sup>127</sup> Decisions about services and care provided to an individual cannot be based upon the individual's:

- Race;
- Ethnicity;
- Religion;
- National origin;
- Citizenship;
- Age;
- Sex;
- Preexisting medical condition;
- Physical or mental handicap;
- Insurance status;
- Economic status; or
- Ability to pay for medical services.<sup>128</sup>

AHCA may deny, revoke, or suspend a hospital's license or impose an administrative fine, not to exceed \$10,000 per violation, for any violation of access to emergency service and care laws.<sup>129</sup>

Section 395.1046, F.S., provides the procedures for complaints against hospitals regarding emergency access issues, such as a person being denied emergency services and care.<sup>130</sup> AHCA must investigate any complaint against a hospital for any violation which AHCA reasonably believes to be legally sufficient. A complaint is legally sufficient if it contains facts showing that a violation of ch. 395, F.S., or any rule adopted under ch. 395, F.S., has occurred.<sup>131</sup> AHCA may investigate emergency access complaints even if the complaint is withdrawn.<sup>132</sup> When the investigation is complete, AHCA prepares a report making a probable cause determination.<sup>133</sup>

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<sup>123</sup> Richard E. Mills, *Access to Emergency Services and Care in Florida*, The Florida Bar Journal, January 1998, available at <https://www.floridabar.org/news/tfb-journal/?durl=/DIVCOM/JN/injournal01.nsf/cb53c80c8fabd49d85256b5900678f6c/1C3429F6216E4EA985256ADB005D6190!opendocument> (last viewed November 20, 2017).

<sup>124</sup> *Id.*

<sup>125</sup> S. 395.1041(3)(a), F.S.

<sup>126</sup> S. 395.1041(3)(e), F.S.

<sup>127</sup> S. 395.1041(4)(a)1., F.S.

<sup>128</sup> S. 395.1041(3)(f), F.S.

<sup>129</sup> S. 395.1041(5)(a), F.S.

<sup>130</sup> S. 395.1041(1), F.S.

<sup>131</sup> S. 395.1046(1), F.S.

<sup>132</sup> *Id.*

<sup>133</sup> S. 395.1046(2), F.S.



Section 408.811, F.S. in the licensure act also provides procedures for investigating complaints and applies to all AHCA-regulated facilities. The investigative procedures in s. 395.1046, F.S. are the same as those in s. 408.811, F.S. However, s. 408.811, F.S. provides broader authority to AHCA to open an investigation whenever the agency deems necessary to determine compliance with the Act, authorizing statutes, and applicable rules, whereas s. 395.1046, F.S. provides authority for only complaint-based investigations.

### *Adult Cardiovascular Services*

Section 408.0361, F.S., establishes two levels of hospital program licensure for Adult Cardiovascular Services (ACS). A Level I program is authorized to perform adult percutaneous cardiac intervention (PCI)<sup>134</sup> without onsite cardiac surgery and a Level II program is authorized to perform PCI with onsite cardiac surgery.<sup>135</sup>

### Level I ACS Programs

Licensed Level I ACS programs provide diagnostic and therapeutic cardiac catheterization services, including PCI, on a routine and emergency basis, but do not have on-site open-heart surgery capability.<sup>136</sup> For a hospital seeking a Level I ACS program license, it must demonstrate that, for the most recent 12-month period as reported to AHCA, it has:

- Provided a minimum of 300 adult inpatient and outpatient diagnostic cardiac catheterizations; or
- Discharged or transferred at least 300 inpatients with the principal diagnosis of ischemic heart disease;<sup>137</sup> and that it has formalized, written transfer agreement with a hospital that has a Level II program.<sup>138</sup>

Licensed Level I ACS programs must comply with the guidelines that apply to diagnostic cardiac catheterization services<sup>139</sup> and PCI, including guidelines for staffing, physician training and experience, operating procedures, equipment, physical plant, and patient selection criteria to ensure patient quality and safety.<sup>140</sup> Additionally, they must comply with the reporting requirements of the ACC-National Cardiovascular Data Registry.<sup>141</sup>

Level I ACS programs must meet the following staffing requirements:

- Each cardiologist shall be an experienced physician who has performed a minimum of 75 interventional cardiology procedures, exclusive of fellowship training, within the previous 12 months from the date of the Level I ACS application or renewal application.

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<sup>134</sup> Percutaneous cardiac intervention (PCI), commonly known as coronary angioplasty or angioplasty, is a nonsurgical technique for treating obstructive coronary artery disease.

<sup>135</sup> S. 408.0361(3)(a), F.S.

<sup>136</sup> Rule 59A-3.2085(16)(a), F.A.C. Level I programs are prohibited from performing any therapeutic procedure requiring trans-septal puncture, any lead extraction for a pacemaker, biventricular pacer or implanted cardioverter defibrillator.

<sup>137</sup> Heart condition caused by narrowed heart arteries. This is also called "coronary artery disease" and "coronary heart disease."

<sup>138</sup> S. 408.0361(3)(b), F.S.

<sup>139</sup> Rule 59A-3.2085(16)(a)5., F.A.C.

<sup>140</sup> Rule 59A-3.2085(16)(a)2., F.A.C., requires compliance with the American College of Cardiology/Society for Cardiac Angiography and Interventions Clinical Expert Consensus Document on Cardiac Catheterization Laboratory Standards: Bashore, et al., *ACC/SCA&I Clinical Expert Consensus Document on Catheterization Laboratory Standards*, Journal of the American College of Cardiology, Vol. 37, No. 8, June 2001: 2170-214. The rule also requires compliance the *ACC/AHA/SCAI 2005 Guideline Update for Percutaneous Coronary Intervention A Report of the American College of Cardiology/American Heart Association Task Force on Practice Guidelines (ACC/AHA/SCAI Writing Committee to Update the 2001 Guidelines for Percutaneous Coronary Intervention)* available at <http://circ.ahajournals.org/content/113/1/156.full.pdf+html> (last visited November 20, 2017), which revises the guidelines for procedural complications, quality assurance, volume of elective procedures, the role of on-site cardiac surgical back-up, treatment of patients with certain diagnoses or medical history, the use of specified procedures and devices, and the use of certain drugs.

<sup>141</sup> Rule 59A-3.2085(16)(a)8., F.A.C. The reporting requirements include patient demographics; provider and facility characteristics; history/risk factors, cardiac status, treated lesions; intracoronary device utilization and adverse event rates; appropriate use criteria for coronary revascularization; and compliance with ACC/AHA clinical guideline recommendations.

- Physicians with less than 12 months experience shall fulfill applicable training requirements prior to being allowed to perform emergency PCI in a hospital that is not licensed for a Level II ACS program.
- Nursing and technical catheterization laboratory staff must:
  - Be experienced in handling acutely ill patients requiring intervention or balloon pump;
  - Have at least 500 hours of previous experience in dedicated cardiac interventional laboratories at a hospital with a Level II adult cardiovascular services program;
  - Be skilled in all aspects of interventional cardiology equipment; and
  - Participate in a 24-hour-per-day, 365 day-per-year call schedule.
- A member of the cardiac care nursing staff who is adept in hemodynamic monitoring and Intra-aortic Balloon Pump management shall be in the hospital at all times.<sup>142</sup>

As of October 1, 2017, there are 56 general acute care hospitals with a Level I ACS program in Florida.<sup>143</sup>

### Level II ACS Programs

Licensed Level II ACS programs provide diagnostic and therapeutic cardiac catheterization services on a routine and emergency basis, but have on-site open-heart surgery capability.<sup>144</sup> For a hospital seeking a Level II program license, it must demonstrate that, for the most recent 12-month period as reported to AHCA, it has:

- Performed a minimum of 1,100 adult inpatient and outpatient cardiac catheterizations, of which at least 400 must be therapeutic catheterizations; or
- Discharged at least 800 patients with the principal diagnosis of ischemic heart disease.<sup>145</sup>

In addition to the licensure requirements for a Level I ACS program, Level II ACS programs must also comply with the ACC/AHA 2004 Guideline Update for Coronary Artery Bypass Graft Surgery: A Report of the ACC/AHA Task Force on Practice Guidelines (Committee to Update the 1999 Guidelines for Coronary Artery Bypass Graft Surgery) Developed in Collaboration With the American Association for Thoracic Surgery and the Society of Thoracic Surgeons, which includes standards regarding staffing, physician training and experience, operating procedures, equipment, physical plant, and patient selection criteria to ensure patient quality and safety.<sup>146</sup> Level II ACS programs must also document an ongoing quality improvement plan to ensure that their cardiac catheterization, PCI, and cardiac surgical programs meet or exceed national quality and outcome benchmarks reported by the ACC-National Cardiovascular Data Registry and the Society of Thoracic Surgeons.<sup>147</sup> In addition to the reporting requirements for Level I ACS Programs, Level II ACS programs must meet the reporting requirements for the Society of Thoracic Surgeons National Database.<sup>148</sup>

As of October 1, 2017, there are 79 general acute care hospitals<sup>149</sup> with a Level II ACS program in Florida.<sup>150</sup>

<sup>142</sup> Rule 59A-3.2085(16)(b), F.A.C.

<sup>143</sup> Supra FN 39.

<sup>144</sup> Rule 59A-3.2085(17)(a), F.A.C.

<sup>145</sup> S. 408.0361(3)(c), F.S.

<sup>146</sup> Rule 59A-3.2085(16)(a)5., F.A.C.

<sup>147</sup> Id. Eligible professionals must satisfactorily report 50 percent performance on at least nine quality measures for the annual reporting period. The measures address topics such as preoperative screenings, length of postoperative intubation, and length of postoperative stay.

<sup>148</sup> Rule 59A-3.2085(16)(a)5., F.A.C. The data collection form is available at [https://www.ncdr.com/WebNCDR/docs/default-source/tvt-public-page-documents/tvt-registry\\_2\\_0\\_tavr\\_data-collection-form.pdf](https://www.ncdr.com/WebNCDR/docs/default-source/tvt-public-page-documents/tvt-registry_2_0_tavr_data-collection-form.pdf) (last visited February 7, 2017).

<sup>149</sup> 64 Level II ACS programs were licensed pursuant to the grandfathering provisions of Chapters 2004-382 and 2004-383, Laws of Fla.; Agency for Health Care Administration, *Agency Analysis of SB 58 2017 Legislative Session*, Nov. 28, 2016 (on file with Health Innovation Subcommittee staff).

<sup>150</sup> Supra, FN 39.

### *Background Screening - Distinct Part Nursing Units*

Some hospitals operate distinct part nursing units that provide long-term care. A distinct part nursing unit is a unit of a hospital certified for participation in the Medicare and Medicaid nursing facility program.<sup>151</sup> Skilled nursing units operate under the hospital's license and are not currently subject to the background screening requirements of nursing homes even though they provide skilled nursing care.

### *Standards for Tertiary Services*

Certain tertiary health services provided by hospitals are subject to certificate of need review.<sup>152</sup> The following tertiary health services must undergo certificate of need review:

- Pediatric cardiac catheterization;
- Pediatric open-heart surgery;
- Neonatal intensive care units;
- Adult open heart surgery;
- Comprehensive medical rehab (CMR) services; and
- Organ transplantation, including
  - Heart;
  - Kidney;
  - Liver;
  - Bone marrow;
  - Lung; and
  - Pancreas.<sup>153</sup>

The certificate of need process includes standards for pediatric cardiovascular, neonatal intensive care units (NICU), transplant, psychiatric and comprehensive medical rehab services. Current licensure statutes, as opposed to certificate of need statutes, do not contain specific authority for AHCA to adopt or enforce through the facility's license on an ongoing basis. Additionally, licensure requirements are included in the survey process whereas certificate of need requirements are not.

### Effect of the Bill – Hospital Regulation

#### *Emergency Access Complaints*

The bill eliminates redundant procedures for investigating hospital emergency access complaints and allows AHCA to employ existing hospital complaint investigation procedures used for all other types of complaints. Section 395.1046, F.S., duplicates the complaint investigation procedure found in s. 408.811, F.S. Section 408.811, F.S., authorizes AHCA to inspect or investigate a licensed facility to ensure compliance with licensing requirements.

#### *State-Operated Hospitals*

The bill exempts all state-operated hospitals from the requirement to pay the annual assessment to the PMATF and to file an annual financial statement.

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<sup>151</sup> A distinct part nursing unit is a unit of a hospital certified for participation in the Medicare and Medicaid nursing facility program (s. 395.1055(3), F.S. A distinct part must be physically distinguishable from the larger institution and fiscally separate for cost reporting purposes. *Medicare Provider Reimbursement Manual (2000)* available at: <https://www.cms.gov/Regulations-and-Guidance/Guidance/Transmittals/downloads/R418PR1.pdf> (last visited December 14, 2017).

<sup>152</sup> S. 408.032, F.S.

<sup>153</sup> *Id.*

## *Adult Cardiovascular Services*

The bill provides an exception to the qualifications for a Level I ASC program, which will allow the Lower Keys Medical Center to become a Level I ACS provider. The facility would have to meet the physician qualification requirements for Level I ACS providers currently in rule, and meet lower annual volume requirements. Currently, Level I ACS providers must provide a minimum of 300 adult inpatient and outpatient diagnostic cardiac catheterizations. The facility must provide a minimum of 100 adult inpatient and outpatient diagnostic cardiac catheterizations. The facility will not have to meet the transfer time requirements to a Level II hospital.

Additionally, the bill adds an option for meeting staffing qualifications for all ASC providers. Nurses working in a Level I hospital will be able to obtain the required training and experience within their hospital instead of training at a Level II hospital if the hospital has an annual volume of 500 or more percutaneous coronary interventions in which balloon angioplasty, stenting, rotational atherectomy, cutting balloon atheroma remodeling, and procedures relating to left ventricular support are performed with a 95% or more success rate and less than 5% complication rate.

## *Background Screening - Distinct Part Nursing Units*

The bill requires level 2 background screenings for personnel of a distinct part nursing unit of a hospital. This is consistent with the requirement for nursing facilities personnel in long-term care units in s. 400.215, F.S.

## *Standards for Tertiary Services*

The bill directs AHCA to implement minimum standards for neonatal intensive care units, transplant, psychiatric, and comprehensive medical rehab services. The Agency has rulemaking authority to implement the certificate of need review process for those services but does not currently have rulemaking authority under licensure standards for those services. The addition of these rules will require facilities who obtain a certificate of need to provide these services to continue to meet the licensure standards adopted by rule.

## **Rural Hospitals**

### Background

A rural hospital is an acute care hospital that has 100 or fewer licensed beds and an emergency room that is:<sup>154</sup>

- The sole provider within a county with a population density of up to 100 persons per square mile;<sup>155</sup>
- An acute care hospital in a county with a population density of up to 100 persons per square mile, which is at least 30 minutes of travel time, on normally traveled roads under normal traffic conditions, from any other acute care hospital within the same county;<sup>156</sup>
- A hospital supported by a tax district or subdistrict whose boundaries encompass a population of up to 100 persons per square mile;<sup>157</sup>
- A hospital classified as a sole community hospital under 42 C.F.R. § 412.92 which has up to 175 licensed beds;<sup>158</sup>

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<sup>154</sup> S. 395.602(2)(e), F.S.

<sup>155</sup> S. 395.602(2)(e)1., F.S.

<sup>156</sup> S. 395.602(2)(e)2., F.S.

<sup>157</sup> S. 395.602(2)(e)3., F.S.

<sup>158</sup> S. 395.602(2)(e)4., F.S.

- A hospital with a service area that has a population of up to 100 persons per square mile;<sup>159</sup> or
- A hospital designated as a critical access hospital, as defined in s. 408.07.<sup>160</sup>

### *Special Designations for Rural Hospitals*

AHCA licenses four classes of hospital.<sup>161</sup> Class I licenses include rural hospitals.<sup>162</sup> All licensed hospitals must have:

- Inpatient beds;
- A governing authority legally responsible for the conduct of the hospital;
- A chief executive officer or others similarly titled official to who the governing authority delegates the full-time authority for the operation of the hospital in accordance with the established policy of the governing authority;
- An organized medical staff to which the governing authority delegates responsibility for maintaining proper standards for medical and other health care;
- A current and complete medical record for each patient admitted to the hospital;
- A policy requiring that all patients be admitted on the authority of and under the care of a member of the organized medical staff;
- Facilities and professional staff available to provide food to patients to meet their nutritional needs;
- A procedure for providing care in emergency cases;
- A method and policy for infection control; and
- An on-going organized program to enhance the quality of patient care and review the appropriateness of utilization of services.<sup>163</sup>

In addition, Class I hospitals must have:

- One licensed registered nurse on duty at all times on each floor or similarly titled part of the hospital for rendering patient care services;
- A pharmacy supervised by a licensed pharmacist either in the facility or by contract sufficient to meet patient needs;
- Diagnostic imaging services either in the facility or by contract sufficient to meet patient needs;
- Clinical laboratory services either in the facility or by contract sufficient to meet patient needs;
- Operating room services; and
- Anesthesia service.<sup>164</sup>

Though not used in rule or statute for licensure of hospitals or otherwise, there are several designations of "rural hospitals" based on their services, bed capacity, and location. These designations are "emergency care hospital," "essential access community hospital," and "rural primary care hospital."

An emergency care hospital is a medical facility which provides:

- Emergency medical treatment; and
- Inpatient care to ill or injured person prior to their transportation to another hospital; or
- Inpatient medical care to persons needing such care up to 96 hours.<sup>165</sup>

<sup>159</sup> S. 395.602(2)(e)5., F.S. As used in this subparagraph, the term "service area" means the fewest number of zip codes that account for 75 percent of the hospital's discharges for the most recent 5-year period, based on information available from the hospital inpatient discharge database at the Florida Center for Health Information and Transparency.

<sup>160</sup> S. 395.602(2)(e)6., F.S.

<sup>161</sup> Rule 59A-3.252(1), F.A.C.

<sup>162</sup> Rule 59A-3.252(1)(a)3., F.A.C.

<sup>163</sup> Rule 59A-3.252(2), F.A.C.

<sup>164</sup> Rule 59A-3.252(3), F.A.C.

<sup>165</sup> S. 395.602(2)(a), F.S.

An essential access community hospital is a facility which:

- Has at least 100 beds;
- Is located more than 35 miles from any other essential access community hospital, rural referral center, or urban hospital meeting the criteria for classification as a regional referral center;<sup>166</sup>
- Is part of a network that includes rural primary care hospitals;
- Provides emergency and medical backup services to rural primary care hospitals in its rural health network;
- Extends staff privileges to rural primary care hospital physicians in its network; and
- Accepts patients transferred from rural primary care hospitals in its network.<sup>167</sup>

A rural primary care hospital is any facility meeting the criteria for a rural hospital or emergency care hospital which:

- Provides twenty-four-hour emergency medical care;
- Provides temporary inpatient care for 72 hours or less to patients requiring stabilization before discharge or transfer to another hospital; and
- Has no more than six licensed acute care inpatient beds.<sup>168</sup>

The essential access community hospital and rural primary care hospital designations were established under federal programs that were implemented in 1993 and subsequently replaced in 1997 by the Critical Access Hospital program.<sup>169</sup> The designations of “emergency care hospital,” “essential access community hospital,” and “rural primary care hospital” are redundant or obsolete since the implementation of the Critical Access Hospital program.<sup>170</sup>

#### Effect of the Bill – Rural Hospitals

The bill repeals the emergency care hospital, essential access community hospital, and rural primary care hospital designations. There are no rural hospitals with those designations, and the federal Critical Access Hospital program has replaced the essential access community hospital and rural primary care hospital designations. A hospital currently meeting the definition of rural hospital will continue to be classified as a rural hospital.

An inactive rural hospital bed is a licensed acute care hospital bed, as defined in s. 395.002(13), that cannot be occupied by an acute care inpatient.<sup>171</sup> There is no longer a need for hospitals to track inactive beds because AHCA no longer maintains a list of facilities with inactive beds for the purpose of publishing the need for additional acute care beds under the Certificate of Need (CON) program.<sup>172</sup>

The bill also makes conforming changes to the following statutes to reflect the repeal of “emergency care hospital,” “essential access community hospital,” “inactive rural hospital bed,” and “rural primary care hospital” definitions from statute, as well as the repeal of other rural hospital programs and emergency care hospitals: ss. 395.603, 409.9116(6), 409.975(1), 458.345(1), 1009.65(2)(b), F.S.

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<sup>166</sup> Rural Referral Centers are high-volume acute care rural hospitals that treat a large number of complicated cases.

<sup>167</sup> S. 395.602(2)(b), F.S.

<sup>168</sup> S. 395.602(2)(f), F.S.

<sup>169</sup> Medicare and Medicaid Programs; Reform of Hospital and Critical Access Hospital Conditions of Participation; Final Rule. 77 Fed. Reg. 95 (May 16, 2012). *Federal Register: The Daily Journal of the United States*, available at: <https://www.gpo.gov/fdsys/pkg/FR-2012-05-16/pdf/2012-11548.pdf> (last visited December 14, 2017). The Critical Access Hospital program is a federal program that pays certain state-designated rural hospitals an enhanced, cost-based rate for Medicare services. See, 42 U.S.C. 1395i-4; 42 U.S.C. 1395x; et al; and ss. 395.002, 395.602, 408.07, F.S.

<sup>170</sup> *Supra*, FN 161.

<sup>171</sup> S. 395.602(2)(c), F.S.

<sup>172</sup> *Supra*, FN 39.

## Home Health Agencies

### Background

Home health agencies (HHAs) are organizations licensed by AHCA to provide home health and staffing services.<sup>173</sup> Home health services are health and medical services and medical supplies furnished to an individual in the individual's home or place of residence. These services include:

- Nursing care;
- Physical, occupational, respiratory, or speech therapy;
- Home health aide services (assistance with daily living such as bathing, dressing, eating, personal hygiene, and ambulation);
- Dietetics and nutrition practice and nutrition counseling; and
- Medical supplies, restricted to drugs and biologicals prescribed by a physician.<sup>174</sup>

Staffing services are provided to health care facilities, schools, or other business entities on a temporary or school-year basis by licensed health care personnel and by certified nursing assistants and home health aides who are employed by, or work under the umbrella of, a licensed HHA.<sup>175</sup>

A HHA may also provide homemaker<sup>176</sup> and companion<sup>177</sup> services without additional licensing or registration. These services do not involve hands-on personal care to a client and typically include housekeeping, meal planning and preparation, shopping assistance, routine household activities, and accompanying the client on outings. Personnel providing homemaker or companion services are employed by or under contract with a HHA.<sup>178</sup>

### *Licensure and Exceptions*

Since 1975, HHAs operating in Florida have been required to obtain a state license.<sup>179</sup> HHAs must meet the general health care licensing provisions<sup>180</sup> and specific HHA licensure provisions and standards.<sup>181</sup> A HHA license is valid for 2 years, unless revoked.<sup>182</sup> If a HHA operates related offices, each related office outside the health service planning district where the main office is located must be separately licensed.<sup>183</sup> As of November 20, 2017, there are 1,917 licensed HHAs in Florida.<sup>184</sup>

A HHA may obtain an initial license by submitting to AHCA a signed, complete, and accurate application and the \$1,705 licensure fee.<sup>185</sup> The HHA must also submit the results of a survey conducted by AHCA.<sup>186</sup> The application must identify the geographic service areas<sup>187</sup> and counties in which the HHA will provide services. An initial licensure applicant must be fully accredited to obtain a license to provide skilled nursing services, however, accreditation is not required if, after initial licensure, a home health agency requests to begin providing skilled nursing services.

Section 400.464, F.S., exempts certain entities, individuals, and services from the HHA licensure requirements, including:

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<sup>173</sup> S. 400.462(12), F.S.

<sup>174</sup> S. 400.462(14), F.S.

<sup>175</sup> S. 400.462(30), F.S.

<sup>176</sup> S. 400.462(16), F.S.

<sup>177</sup> S. 400.462(7), F.S.

<sup>178</sup> S. 400.462(13), F.S.

<sup>179</sup> SS. 36 – 51 of ch. 75-233, Laws of Fla.

<sup>180</sup> Part II of ch. 408, F.S.

<sup>181</sup> Part III of ch. 400, F.S., and Rule 59A-8, F.A.C.

<sup>182</sup> S. 408.808(1), F.S.

<sup>183</sup> S. 400.464(2), F.S. There are eleven health service planning districts grouped by county.

<sup>184</sup> Florida Health Finder, *Facility/Provider Search Results-Home Health Agencies*, available at <http://www.floridahealthfinder.gov/facilitylocator/ListFacilities.aspx> (report generated April 2, 2017).

<sup>185</sup> S. 400.471(5) and Rule 59A-8.003(12).

<sup>186</sup> Id.

<sup>187</sup> S. 408.032(5), F.S. lists the eleven health service planning districts grouped by county.

- A HHA operated by the federal government;
- A home health aide or certified nursing assistant who is acting in his or her individual capacity, within the definitions and standards of his or her occupation, and who provides hands-on care to patients in their homes;
- The delivery of nursing home services for which the nursing home is licensed under part II of ch. 400, F.S., to serve its residents; and
- A not-for-profit, community-based agency that provides early intervention services to infants and toddlers.<sup>188</sup>

For licensure renewal, the HHA must submit a signed renewal application, licensure fee and report the volume of patients serviced during the previous licensure period.<sup>189</sup> The requirement to report patient volume is found in both ss. 400.474(7), F.S. and 400.471(2)(c), F.S.

In addition to the requirements of the core licensing statute in s. 408.813, F.S.,<sup>190</sup> a HHA is also subject to inspections and investigations under its authorizing statute, s. 400.484, F.S. In conducting an inspection or investigation, AHCA may cite an HHA for violations of laws and rules and may impose administrative fines. Both s. 408.813, F.S., and s. 400.484, F.S., categorize violations into four defined classes according to the nature of the violation. Section 408.813, F.S., authorizes AHCA to impose fines for those violations "as provided by law", referring to s. 400.484, F.S., which specifies the fines AHCA may impose.

Sections 400.484 and 408.813, F.S., although quite similar, have a few slight differences and redundancies. For example, under s. 408.813, F.S., a Class I deficiency presents an imminent danger or a substantial probability of harm, and must be corrected within 24 hours (or within some other timeframe determined by AHCA). A Class I deficiency under s. 400.484, F.S., is one that results in *actual harm or presents a risk of harm*, and that section is silent on the timeframe in which a Class I deficiency must be corrected. Similarly, a Class II violation in s. 408.813, F.S., threatens physical and emotional health, while a Class II violation in s. 400.484, F.S., merely refers to "health". The definitions for Class III and Class IV violations appear to be largely redundant.

A HHA providing skilled nursing services for more than 30 days is required to employ a director of nursing<sup>191</sup> who is a Florida licensed registered nurse with at least one year of supervisory experience.<sup>192</sup> However, HHAs that are not Medicaid or Medicare certified and do not provide skilled care, or provide only physical, occupational, or speech therapy are not required to employ a director of nursing.

The director of nursing is responsible for overseeing the delivery of professional nursing and home health aide services<sup>193</sup> and must be readily available at the HHA or by phone for any eight consecutive hours between 7 a.m. to 6 p.m.<sup>194</sup> The director of nursing is also responsible for establishing and conducting an ongoing quality assurance program for services provided by the HHA.<sup>195</sup>

A director of nursing may be the director for a maximum of five licensed HHAs if the HHAs have identical controlling interests, are located within one geographic service area or within an immediately contiguous county, and each HHA has a registered nurse who meets the qualifications of a director of nursing and has been delegated by the director of nursing to serve in the stead of the director. An employee of a retirement community that provides multiple levels of care may serve as the director of

<sup>188</sup> S. 400.464(5)(a)-(n), F.S.

<sup>189</sup> Ss. 400.474(7), F.S. and 400.471(2)(c), F.S. Rules 59A-8.003(2) and (12), F.A.C.

<sup>190</sup> S. 408.813, F.S.

<sup>191</sup> S. 400.462(10), F.S.

<sup>192</sup> S. 400.476(2), F.S.

<sup>193</sup> S. 400.462(10), F.S.

<sup>194</sup> Rule 59A-8.003(11)(a), F.A.C.

<sup>195</sup> Rule 59A-8.0095(2)(e), F.A.C.



nursing of a HHA and of up to four entities licensed under ch. 400, F.S., or ch. 429, F.S., if they are owned, operated, or managed by the same corporate entity.<sup>196</sup>

### Effect of the Bill – Home Health Agencies

The bill requires that any HHA license issued on or after July 1, 2018, must specify the home health services the HHA is authorized to perform and whether such services are considered “skilled care.” Currently, an initial licensure applicant must be fully accredited to obtain a license to provide skilled nursing services, however, accreditation is not required if, after initial licensure, a home health agency requests to begin providing skilled nursing services. The bill closes the loophole by which a home health agency could forgo full accreditation after initial licensure by requiring proof of accreditation when seeking approval to begin providing skilled nursing services.

In addition, the bill authorizes AHCA to issue a certificate of exemption to any person or HHA providing home health services that is exempt. The certificate of exemption is voluntary and expires after two years, at which time the exempt HHA may voluntarily reapply for a certificate. AHCA is authorized to charge \$100 or the actual cost to process the certificate. This provides the industry an option for demonstrating to clients and payor sources that they are exempt from licensure.

The bill removes the exemption for HHAs that are not Medicaid or Medicare certified and do not provide skilled care, or provide only physical, occupational, or speech therapy to have a director of nursing. The provision ensures that skilled nursing care services are overseen by a registered nurse, and ensures recipients of such services are receiving appropriate care.

The bill removes the definitions of Class I, II, III, and IV violations from s. 400.484(2), F.S., and instead references the definitions of the violations found in s. 408.813, F.S. This eliminates redundancy and resolves differences between the two sections of law. The bill retains the specified administrative fines that may be charged for each class of violations.

An HHA that wishes to provide services to Medicare or Medicaid patients must meet the certification standards for each program. However, if a home health agency does not provide services to Medicare or Medicaid patients, it does not need to meet the certification standards. Currently, AHCA lists a HHA as Medicare-certified or Medicaid-certified on the HHA’s license. The bill deletes the requirement that a home health license states that if it is Medicare-certified or Medicaid-certified. According to ACHA, the proposed changes should eliminate confusion among providers and consumers, and should not have an adverse effect on AHCA or home health agency licensees.<sup>197</sup>

The bill repeals duplicative language that a HHA, for purpose of license renewal, report the volume of patients serviced during the previous licensure period.

The bill also makes conforming changes to s. 400.497(4), F.S., to reflect the provisions of the bill.

### **Birth Centers**

#### Background

A birth center is any facility, institution, or place, which is not an ambulatory surgical center, a hospital or in a hospital, in which births are planned to occur away from the mother’s usual residence following a normal, uncomplicated, low-risk pregnancy.<sup>198</sup> A birth center must include:

- Birthing rooms;

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<sup>196</sup> S. 400.476(2), F.S.

<sup>197</sup> Supra, FN 39.

<sup>198</sup> S. 383.302(2), F.S.

- Bath and toilet facilities;
- Storage areas for supplies and equipment;
- Examination areas; and
- Reception or family areas.<sup>199</sup>

A birth center must be equipped with those items needed to provide low-risk maternity care and readily available equipment to initiate emergency procedures in life-threatening events to a mother and baby.<sup>200</sup>

Current law provides an exemption to birth center licensure for any facility that was providing obstetrical and gynecological surgical services and was owned and operated by a board-certified obstetrician on June 15, 1984.<sup>201</sup> According to AHCA, there are currently no providers who meet these criteria.<sup>202</sup>

### Effect of the Bill – Birth Centers

The bill repeals the exemption to birth center licensure for any facility that was providing obstetrical and gynecological surgical services and was owned and operated by a board-certified obstetrician on June 15, 1984.

## **Nurse Registries**

### Background

A nurse registry refers to any person that procures, offers, promises, or attempts to secure healthcare-related contracts for registered nurses, licensed practical nurses, certified nursing assistants, home health aides, companions, or homemakers, who are compensated by fees as independent contractors, including, but not limited to, contracts for the provision of services to patients and contracts to provide private duty or staffing services to hospitals, nursing homes, hospices, ALFs, and other business entities.<sup>203</sup> A nurse registry is exempt from the licensing requirements of a HHA, but must be licensed as a nurse registry.<sup>204</sup>

A nurse registry is prohibited from providing remuneration to health care providers, health care provider office staff, immediate family members of a health care providers, and vendors for patient referrals.<sup>205</sup> The nurse registry is also prohibited from providing remuneration to a case manager, discharge planner, facility-based staff, or other third-party vendor who is involved in the discharge planning process.<sup>206</sup> However, if a nurse registry does not bill the Medicaid or Medicare programs or does not share a controlling interest in a licensed entity or facility that bills Medicaid or Medicare, this provision does not apply. Nurse registries are not eligible for participation in the Medicare program and are only authorized to participate in Florida Medicaid through the Long Term Care Waiver program. AHCA has received three complaints in the last 5 years against nurse registries for providing remuneration in violation of law.<sup>207</sup> However, the complaints were not substantiated and AHCA did not take any disciplinary action.

In accordance with s. 400.506(5)(a), F.S., the continued operation of an unlicensed nurse registry for more than 10 days after Agency notification is considered a second degree misdemeanor. Each day of continued non-compliance is considered a separate offense, with each offense carrying the potential for imprisonment of up to 60 days. In addition to the criminal actions, s. 400.506(5)(b), F.S., authorizes the

<sup>199</sup> S. 383.308(1), F.S.

<sup>200</sup> S. 383.308(2)(a), F.S.

<sup>201</sup> S. 383.335, F.S.

<sup>202</sup> Supra, FN 39.

<sup>203</sup> S. 400.462(21), F.S.

<sup>204</sup> S. 400.506(1)(a), F.S. A licensed nurse registry may operate a satellite office.

<sup>205</sup> S. 400.506(15)(a)4., F.S.

<sup>206</sup> S. 400.506(15)(a)5., F.S.

<sup>207</sup> Supra, FN 39.

Agency to impose a \$500.00 fine for each day of continued non-compliance. However, s. 408.812, F.S., authorizes the Agency to impose a \$1000.00 per day fine for each day of continued operation after Agency notification.

Agency records show that 37 complaints alleging nurse registry unlicensed activity were filed between January 1, 2012, and present and upon investigation, only 11 of the complaints were substantiated.<sup>208</sup> Of the 11 substantiated complaints, the Agency imposed an administrative fine of \$46,000.00 for one unlicensed nurse registry who failed to discontinue operations after notification.

### Effect of the Bill – Nurse Registries

The bill repeals the two prohibitions on nurse registries that relate to remuneration by the registry to health care providers, facility staff, or third party vendors. However, nurse registries will continue to be subject to criminal penalties for patient brokering as provided for in s. 817.505, F.S.

Additionally, the bill resolves the conflict between ss. 400.606 and 408.812, F.S., for penalties of unlicensed facilities, referring to provisions in s. 408.812, F.S., so all licensed facilities will be subject to the same penalties. Unlicensed nurse registries will be subject to criminal penalties and administrative fines of \$1000.00 per day for each day of continued operation after Agency notification.

### **Home Medical Equipment**

A home medical equipment provider sells or rents, or offers to sell or rent, home medical equipment<sup>209</sup> and services or home medical equipment services<sup>210</sup> to or for a consumer. A home medical equipment provider must be licensed by AHCA.<sup>211</sup> Medical oxygen is defined as oxygen USP<sup>212</sup> which must be labeled in compliance with labeling requirements for oxygen under the federal act.<sup>213</sup> The Department of Business and Professional Regulation (DBPR) regulates medical equipment, including medical oxygen.<sup>214</sup> In 2014, part III of ch. 499, F.S., was created to regulate of medical gas, including medical oxygen, separate from other drugs and medical equipment.

The bill requires a licensee to notify AHCA within 21 days, rather than 45 days, when a change in the general manager of a home medical equipment provider occurs. The reduced notification timeframe matches other notification provision timeframes in part II of ch. 408, F.S., resulting in regulatory uniformity. The bill makes changes to the home medical equipment exemption for a medical oxygen permit by correcting the reference in s. 400.933, F.S., from Department of Health (DOH) to DBPR, which is now responsible for such regulation.

The bill modifies the definition of home medical equipment in s. 400.925(6), F.S., by restructuring and providing clarification of which items require home medical equipment licensure in order to sell and/or rent those items. The placement of the semi-colons in the current statutory definition is often misinterpreted to mean none of the items that are listed after “but does not include” are considered home medical equipment.<sup>215</sup>

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<sup>208</sup> Id.

<sup>209</sup> S. 400.925(6), F.S., defines home medical equipment as any product as defined by the Federal Drug Administration, any products reimbursed under the Medicare Part B Durable Medical Equipment benefits or the Florida Medicaid durable medical equipment program. Such equipment includes oxygen and related respiratory equipment, wheelchairs and related seating and positioning, but does not include motorized scooters, personal transfer systems, specialty beds, prosthetics, orthotics, or custom-fabricated splints, braces, or aids.

<sup>210</sup> S. 400.925(9), F.S., defined home medical equipment services as equipment management and consumer instruction, including selection, delivery, setup, and maintenance of equipment, and other related services for the use of home medical equipment in the consumer's place of residence.

<sup>211</sup> See generally s. 400.931, F.S.

<sup>212</sup> The United States Pharmacopoeia (USP) is a list of drugs licensed for use in the U.S. with standards necessary to determine purity suitable for persons.

<sup>213</sup> S. 499.82(10), F.S.

<sup>214</sup> Ch. 499, F.S.

<sup>215</sup> Supra, FN 39.

## Health Care Service Pools

A health care services pool is any person, firm, corporation, partnership, or association which provides temporary employment in health care facilities, residential facilities, and agencies for licensed, certified, or trained health care personnel, including nursing assistants, nurses' aides, and orderlies.<sup>216</sup> Registration or a license issued by AHCA is required for the operation of a health care services pool.<sup>217</sup> Currently, if a health care services pool must change information contained its original registration application, it must notify AHCA 14 days prior to the change.<sup>218</sup>

The bill requires a health care services pool to notify AHCA of a change of ownership at least 60 days before the effective date of the change. For any other change of information contained in a registration application, AHCA must be notified at least 60 days, but no more than 120 days, before the requested effective date. Health care service pools will be subject to the same reporting timeframe for these changes as other health care facilities licensed by AHCA.

## Health Care Clinics

Health care clinics are licensed by AHCA under the Health Care Clinic Act (Act), ss. 400.990 - 400.995, F.S.<sup>219</sup> The Act creates many exceptions to this requirement.<sup>220</sup> Health care clinics exempt from licensure include:

- Entities owned, operated, or licensed by certain licensed facilities, licensed health care practitioners; and certain non-profit entities;
- Clinical facilities affiliated with an accredited medical school or an accredited college of chiropractic;
- Clinical
- Entities that only provide oncology or radiation therapy services by licensed physicians which are owned by a publicly-traded corporation;
- Entities that provide licensed practitioners to staff emergency room departments or to deliver anesthesia services in hospitals and derive at least 90 percent of their gross annual revenues from the provision of those services;
- Orthotic, prosthetic, pediatric cardiology, or perinatology clinical facilities or anesthesia clinical facilities that are not otherwise exempt and are a publicly-traded company or wholly owned by a publicly-traded company;
- Entities owned by certain corporations that have \$250 million or more in total annual sales of health care services provided by licensed health care practitioners; and
- Certain entities that employ 50 or more licensed health care practitioners billing for medical services under a single tax identification number.<sup>221</sup>

A health care clinic may voluntarily apply for a certificate of exemption, and the fee for issuance of the certificate is \$100.<sup>222</sup> There are currently 10,239 entities with certificates of exemption<sup>223</sup> under the Health Care Clinic Act. Certificates of exemption have no expiration date, and AHCA does not know if all of these entities still qualify for an exemption or whether the entity still exists.

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<sup>216</sup> S. 400.980(1), F.S.

<sup>217</sup> S. 400.980(2), F.S.

<sup>218</sup> Id.

<sup>219</sup> The Health Care Clinic Act was enacted in 2003 to reduce fraud and abuse in the personal injury protection insurance system. A health care clinic is an entity where health care services are provided to individuals and which tenders charges for reimbursement of such services (s. 400.9905(4), F.S.)

<sup>220</sup> Section 400.9905(4), F.S.

<sup>221</sup> S. 400.9905(4), F.S.

<sup>222</sup> Rule 59A-33.006, F.A.C.

<sup>223</sup> Supra, FN 39.

The bill limits the health care clinic license exemption to two years. Therefore, an entity holding a voluntary certificate of exemption would need to renew the exemption biennially.

### **Nursing Home Guide**

Under the §1864 Agreement of the Social Security Act, the Agency serves as an agent of the federal Centers for Medicare and Medicaid Services to provide regulatory oversight and perform certification functions for nursing homes in the state of Florida. Nursing homes are subject to a standard survey that is completed no later than 15.9 months after the previous survey. The Agency typically combines the standard federal survey with the standard state licensure survey, and many surveys may occur well before the 15.9-month mark.

Section 400.191, F.S. requires AHCA to publish a quarterly Nursing Home Guide in electronic form to assist consumers and their families in comparing and evaluating nursing home facilities. The Nursing Home Guide that includes survey and deficiency information, including federal and state recertification, licensure, revisit, and complaint survey information for the past 30 months.

However, if a provider's survey period were to be extended beyond the 15-month window, but still within the permissible 15.9-month window, it could possibly place them outside of the 30-month period preceding the release of the publication of the Guide. As a result, the provider could potentially be impacted with a rating of "NR" (Not Rated). According to the Nursing Home Guide Methodology<sup>224</sup>, the deficiencies cited on an inspection are used to compute a score for the nursing home. The Nursing Home Guide was intended to consider at least two standard surveys and the loss of 1.8 months of data may result in the unintentional exclusion of some providers from being rated in the Nursing Home Guide.

The bill removes the 30-month time-frame for surveys to be included in the guide. The change would afford providers whose survey period may have exceeded 15 months the opportunity to receive a rating in the Nursing Home Guide.

### **Public Health Trusts**

Current law authorizes each county to create a public corporate body known as a public health trust.<sup>225</sup> A public health trust may only be created if the governing body of the county of a public health trust declares that there is a need for the trust to function.<sup>226</sup> The governing body of the county must then designate health care facilities to be operated and governed by the trust and appoint a board of trustees (board).<sup>227</sup>

The purpose of a public health trust is to exercise supervisory control over the operation, maintenance, and governance of the designated health care facilities. A designated facility is any county-owned or county-operated facility used in connection with the delivery of health care.<sup>228</sup> Designated facilities include:<sup>229</sup>

- Sanatoriums;
- Clinics;
- Ambulatory care centers;
- Primary care centers;
- Hospitals;
- Rehabilitation centers;
- Health training facilities;

<sup>224</sup> AHCA, *Nursing Home Guide Methodology*, available at: <http://www.floridahealthfinder.gov/CompareCare/MethodologyNH.aspx> (last visited December 14, 2017).

<sup>225</sup> Section 154.07, F.S.

<sup>226</sup> *Id.*

<sup>227</sup> Section 154.08, F.S., and s. 154.09, F.S.

<sup>228</sup> Section 154.08, F.S.

<sup>229</sup> *Id.*

- Nursing homes;
- Nurses' residence buildings;
- Infirmaries;
- Outpatient clinics;
- Mental health facilities;
- Residences for the aged;
- Rest homes;
- Health care administration buildings; and
- Parking facilities and areas serving health care facilities.

Current law authorizes the board of each public health trust to be the operator of, and governing body for, any designated facility.<sup>230</sup> The governing body of the county where the trust is located selects the board, which consists of between 7 and 21 members.<sup>231</sup> The members must be residents of the county in which the trust is located and are appointed on staggered terms which may not exceed 4 years.<sup>232</sup> The members serve without compensation, but are entitled to necessary expenses incurred in the discharge of their duties.<sup>233</sup>

The board's authority is subject to the limitation of the governing body of the county where the trust is located and includes the authority to:<sup>234</sup>

- Sue and be sued;
- Make and adopt bylaws and rules and regulations for the board's guidance and for the operation, governance, and maintenance of designated facilities;
- Make and execute contracts;
- Appoint and remove a chief executive officer of the trust;
- Appoint, remove, or suspend employees or agents of the board;
- Cooperate with and contract with any governmental agency or instrumentality, federal, state, municipal, or county;
- Employ legal counsel; and
- Lease, either as lessee or lessor, or rent for any number of years and upon any terms and conditions real property, except that the board shall not lease or rent, as lessor, any real property except in accordance with the requirements of s. 125.35, F.S.

Miami-Dade County is the only county to have created a public health trust, Public Health Trust of Miami-Dade County (Trust), created in 1973.<sup>235</sup> The Trust's designated facilities include Jackson Memorial Hospital and all related facilities and real and personal property.

The bill grants a county with a public health trust exclusive jurisdiction over a designated facility owned or operated by that public health trust if it is located within the boundaries of a municipality.

## **Subscriber Assistance Program**

### Background

#### *Managed Health Care*

Managed care refers to a variety of methods of financing and organizing the delivery of comprehensive health care in an effort to control costs and improve quality by controlling the provision of services.

<sup>230</sup> Id.

<sup>231</sup> Section 154.09, F.S.

<sup>232</sup> Id.

<sup>233</sup> Id.

<sup>234</sup> Id.

<sup>235</sup> Chapter 25A of the Miami-Dade County Code.

Managed care, in varying degrees, integrates the financing and delivery of medical care through contracts with selected physicians, hospitals, and other health care providers that provide comprehensive health care services to enrolled members for a predetermined monthly premium. The term “managed care organization” or “entity” includes health maintenance organizations, exclusive provider organizations, prepaid health clinics and Medicaid prepaid health plans. In addition, a health insurer that sells a preferred provider contract may be considered to be a “managed care” plan.<sup>236</sup> Since 1973, under federal law,<sup>237</sup> HMOs have been required to establish and provide meaningful procedures for hearing and resolving grievances between the HMO and members of the organization. Medical groups and other health care delivery entities providing health care services for the organization must also be afforded grievance procedures under the federal law. Grievance procedures provide a mechanism to ensure that subscribers have a means of receiving further consideration of a HMO’s decisions that deny care, treatment, or services. Under state law, such mechanisms are extended to adverse decisions of other types of managed care entities.<sup>238</sup>

Health insurance regulators have also had a substantial role in helping to resolve disputes arising between consumers and their health insurance carriers and health plans.<sup>239</sup> The types of disputes that regulators consider relate to decisions to deny or limit coverage and judgments about medical necessity or appropriateness of care.<sup>240</sup>

### *External Review Process*

Section 641.47(1), F.S., defines the term “adverse determination” to mean a coverage determination by a HMO or prepaid health clinic that an admission, availability of care, continued stay, or other health care service has been reviewed and, based upon the information provided, does not meet the organization’s requirements for medical necessity, appropriateness, health care setting, level of care or effectiveness, and coverage for the requested service is therefore denied, reduced, or terminated. An adverse determination may be the basis for a grievance. A subscriber who chooses to challenge an adverse determination or file another type of grievance is required to first go through the managed care entity’s internal grievance procedure. Once a final decision is rendered through this process, if the decision is unsatisfactory to the subscriber, then the subscriber may appeal through a binding arbitration process provided by the managed care entity or to the Subscriber Assistance Program (SAP).<sup>241</sup>

### *Subscriber Assistance Program*

In 1985, Florida became the second state, following Michigan, to provide a mechanism for consumers to resolve managed care disputes through a state-administered external review process. The Florida program was moved from the Department of Health and Rehabilitative Services (HRS) to AHCA in 1993, and renamed the Statewide Provider and Subscriber Assistance Program (SAP).<sup>242</sup>

Section 408.7056, F.S., requires AHCA to implement the SAP to assist consumers of managed care entities with grievances that have not been satisfactorily resolved through the managed care entity’s internal grievance process. The program can hear grievances of subscribers of HMOs, prepaid health clinics and exclusive provider organizations.<sup>243</sup>

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<sup>236</sup> The Florida Senate, *Review of the Implementation of the Statewide Provider and Subscriber Assistance Program*, September 2001, pg. 1-2, available at [http://archive.flsenate.gov/data/Publications/2002/Senate/reports/interim\\_reports/pdf/2002-138hc.pdf](http://archive.flsenate.gov/data/Publications/2002/Senate/reports/interim_reports/pdf/2002-138hc.pdf) (last visited November 27, 2017).

<sup>237</sup> Health Maintenance Organization Act of 1973, Title 42, Sec. 300e, et seq.

<sup>238</sup> *Id.*

<sup>239</sup> Pollitz, K., Dallek, G., et al., *External Review of Health Plan Decisions: An Overview of Key Program Features in the States and Medicare*, (prepared for Kaiser Family Foundation) Institute for Health Care Research and Policy, November 1998.

<sup>240</sup> *Supra*, FN 233.

<sup>241</sup> *Id.*

<sup>242</sup> *Id.*

<sup>243</sup> *Id.*

The panel must consist of:

- Members employed by AHCA and members employed by the Office of Insurance Regulation (OIR), chosen by their respective agencies;
- A consumer appointed by the Governor;
- A physician appointed by the Governor, as a standing member; and
- Physicians who have expertise relevant to the case to be heard, on a rotating basis.<sup>244</sup>

The agency may contract with a medical director and a primary care physician who may provide additional expertise. The medical director must be selected from a Florida licensed HMO.<sup>245</sup>

SAP hearings are public, unless a closed hearing is requested by the subscriber. A portion of a hearing may be closed by the panel when deliberating information of a sensitive personal nature, such as medical records.<sup>246</sup> In addition to hearings, the panel must meet as often as necessary to timely review, consider, and hear grievances about disputes between a subscriber, or a provider on behalf of a subscriber, and a managed care entity. Following its review, the panel must make a recommendation to AHCA or DOI. The recommendation may include specific actions the managed care entity must take to comply with state laws or rules. AHCA or DOI may adopt all or some of the panel's recommendations and may impose administrative sanctions on the managed care entity.<sup>247</sup> The following chart shows the number of cases received by the SAP, the number of cases heard by the panel, and the outcome of each case heard since FY 2009-2010.

**SAP Cases FY 2009-2010 through FY 2016-2017 (YTD)<sup>248</sup>**

<b>SAP Cases</b>	<b>FY 2009-2010</b>	<b>FY 2010-2011</b>	<b>FY 2011-2012</b>	<b>FY 2012-2013</b>	<b>FY 2013-2014</b>	<b>FY 2014-2015</b>	<b>FY 2015-2016</b>	<b>FY 2016-2017</b>
Total Number of Cases Received by SAP (MCD - # Medicaid cases)	498 (70 MCD)	506 (75 MCD)	415 (50 MCD)	213 (57 MCD)	160 (50 MCD)	238 (114 MCD)	350 (204 MCD)	253 (101 MCD)
Total Number of Cases Heard by The Panel (MCD - # Medicaid cases)	124 (7 MCD)	96 (9 MCD)	74 (3 MCD)	17 (2 MCD)	19 (8 MCD)	29 (12 MCD)	53 (37 MCD)	28 (12 MCD)
<b>Outcomes of Cases</b>								
Determined Non-jurisdictional	246	260	224	145	115	166	221	165
Incomplete Application	39	37	40	24	11	27	31	24
Request Withdrawn	27	21	20	9	6	11	26	10
Resolved Prior to Panel Hearing	68	82	55	18	9	7	19	26
Panel Found in Favor of Subscriber	23	23	19	5	7	7	27	6
Panel Found in Favor of Plan	95	83	57	12	12	17	25	22

The Patient Protection and Affordable Care Act (PPACA) governs how insurance companies handle initial appeals and how consumers can request reconsideration of a payment denial.<sup>249</sup> If an insurance company upholds its decision to deny payment, the law provides consumers with the right to appeal the decision to an outside, independent decision-maker. Insurance companies may choose to participate in a process administered by the federal Department of Health and Human Services (HHS) or contract with independent review organizations in states where the federal government oversees the process.<sup>250</sup> Managed care plans that elected to participate in the federal program established by PPACA are no

<sup>244</sup> S. 408.7056(11), F.S

<sup>245</sup> S. 408.7056(11)(a), F.S.

<sup>246</sup> S. 408.7056(14)(b), F.S.

<sup>247</sup> Supra, FN 249.

<sup>248</sup> Supra, FN 39.

<sup>249</sup> 42 U.S.C. 300gg-19.

<sup>250</sup> What are my rights in an external review, Department of Health and Human Services. Available at: <https://www.healthcare.gov/appeal-insurance-company-decision/external-review/> (last visited January 3, 2018).



longer required to participate in the SAP.<sup>251</sup> Following enactment of PPACA, the majority of the health plans elected to use the federal program and, as a result, the SAP is no longer an external appeal option for the majority of their members.<sup>252</sup>

#### Effect of the Bill – Subscriber Assistance Program

The bill repeals s. 408.7056, F.S. that established the SAP. Consumers will no longer be able to use the SAP as an alternative appeal option after exhausting the managed care entity's grievance process. However, consumers have access to the grievance resolution program provided by PPACA, through either the federally administered process or independent contractor review. Further, the number of cases received by the SAP and the number of cases heard by the panel have steadily decreased over the past eight years. There will be an insignificant adverse effect to consumers as a result of repeal of the SAP because of the small percentage of people currently taking advantage of the program.

The bill also makes conforming changes to the following statutes to reflect repeal of the SAP: ss. 220.1845(2)(k), 376.30781(3)(f), 376.86(1), 627.602(1)(h), 627.6513, 641.185, 641.312, 641.3154, 641.51(5), 641.511, and 641.515(1), F.S.

#### **Medicaid Provider Background Investigations**

Current law excludes from participation in the Medicaid program, providers who have been convicted of a federal or state criminal offense relating to<sup>253</sup>:

- The delivery of goods or services under Medicare, Medicaid, or any other public or private health care or insurance program;
- Neglect or abuse of a patient in connection to the delivery of any health care good or service;
- Unlawful manufacture, distribution, prescription, or dispensing of a controlled substance;
- Fraud, theft, embezzlement, breach of fiduciary responsibility, or other financial misconduct;
- Moral turpitude, if punishable by imprisonment by a year or more;
- Criminal use of a public record or public records information;
- Unlawful compensation of reward for official behavior;
- Corruption by threat against a public servant;
- Official misconduct;
- Bid tampering;
- Falsifying records;
- Misuse of confidential information; or
- Interfering with or obstructing an investigation into any of the above-listed criminal offenses.

Current law does not provide those who have a disqualifying offense the ability to request an exemption from disqualification.

#### Effect of the bill – Medicaid Provider Background Investigations

The bill moves the disqualifying offenses for Medicaid providers from s. 409.907(10), F.S., to ch. 435, F.S., which provides those who have a disqualifying offense the ability to request an exemption from disqualification.

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<sup>251</sup> Centers for Medicaid and Medicare Services, *The Center for Consumer Information & Insurance Oversight*, available at <https://www.cms.gov/ccio/Programs-and-Initiatives/Consumer-Support-and-Information/External-Appeals.html> (last visited November 20, 2017).

<sup>252</sup> *Supra*, FN 39.

<sup>253</sup> s. 409.907(10), F.S.

## Managed Care Ombudsman Committees

### Background

The Statewide Managed Care Ombudsman Committee (Committee) is established by s. 641.60, F.S., and was created to serve as a consumer protection and advocacy organization on behalf of health care consumers receiving services through managed care organizations.<sup>254</sup> In addition to the statewide Committee, district committees are established to protect consumers receiving managed care services at a more local level. The districts are established by each health service planning district, composed of the following counties:

- District 1—Escambia, Santa Rosa, Okaloosa, and Walton Counties.
- District 2—Holmes, Washington, Bay, Jackson, Franklin, Gulf, Gadsden, Liberty, Calhoun, Leon, Wakulla, Jefferson, Madison, and Taylor Counties.
- District 3—Hamilton, Suwannee, Lafayette, Dixie, Columbia, Gilchrist, Levy, Union, Bradford, Putnam, Alachua, Marion, Citrus, Hernando, Sumter, and Lake Counties.
- District 4—Baker, Nassau, Duval, Clay, St. Johns, Flagler, and Volusia Counties.
- District 5—Pasco and Pinellas Counties.
- District 6—Hillsborough, Manatee, Polk, Hardee, and Highlands Counties.
- District 7—Seminole, Orange, Osceola, and Brevard Counties.
- District 8—Sarasota, DeSoto, Charlotte, Lee, Glades, Hendry, and Collier Counties.
- District 9—Indian River, Okeechobee, St. Lucie, Martin, and Palm Beach Counties.
- District 10—Broward County.
- District 11—Miami-Dade and Monroe Counties.<sup>255</sup>

Each district committee must have at least nine members and no more than 16 members,<sup>256</sup> with the AHCA secretary appointing the first three committee members in each district.<sup>257</sup> Each committee is required to have:

- Multiple licensed physicians:
  - one physician licensed under ch. 458;
  - one osteopathic physician licensed under ch. 459;
  - one chiropractor licensed under ch. 460; and
  - one podiatrist licensed under ch. 461;
- One licensed psychologist;
- One registered nurse;
- One clinical social worker;
- One attorney; and
- One consumer.<sup>258</sup>

Each district committee or member of the committee:

- Must serve to protect the health, safety, and rights of all enrollees participating in managed care programs in this state.
- Must receive complaints regarding quality of care from the agency, and may assist the agency with the resolution of complaints.
- May conduct site visits with the agency, as the agency determines is appropriate.

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<sup>254</sup> S. 641.60(2), F.S.

<sup>255</sup> S. 408.032(5), F.S.

<sup>256</sup> S. 641.65(2), F.S.

<sup>257</sup> S. 641.65(3)(a), F.S.

<sup>258</sup> S. 641.65(2), F.S.

- Must submit an annual report to the statewide committee concerning activities, recommendations, and complaints reviewed or developed by the district committee during the year.
- Must conduct meetings as required at the call of its chairperson, the call of the agency director, the call of the statewide committee, or by written request of a majority of the district committee members.<sup>259</sup>

### Effect of the Bill - Managed Care Ombudsman Committees

The bill repeals the Statewide Managed Care Ombudsman Committee and district managed care ombudsman committees. Due to the very stringent committee requirements, the Committee could not meet the requirements in the majority of the districts and the program was never fully implemented. The last activity on record was in 2010, and there are currently no active committees.<sup>260</sup>

The bill provides an effective date of July 1, 2018.

### B. SECTION DIRECTORY:

**Section 1:** Amends s. 20.43, F.S., relating to Department of Health.

**Section 2:** Creates s. 154.13, F.S.; relating to designated facilities; jurisdiction.

**Section 3:** Amends s. 220.1845, F.S., relating to contaminated site rehabilitation tax credit.

**Section 4:** Amends s. 376.30781, F.S., relating to tax credits for rehabilitation of drycleaning-solvent-contaminated sites and brownfield sites in in designated brownfield areas; application process; rulemaking authority; revocation authority.

**Section 5:** Amends s. 376.86, F.S., relating to Brownfield Areas Loan Guarantee Program.

**Section 6:** Amends s. 381.0031, F.S., relating to epidemiological research; report of diseases of public health significance to department.

**Section 7:** Amends s. 381.0034, F.S., relating to requirement for instruction on HIV and AIDS.

**Section 8:** Amends s. 381.004, F.S., relating to HIV testing.

**Section 9:** Amends s. 381.0405, F.S., relating to Office of Rural Health.

**Section 10:** Amends s. 381.14, F.S. relating to screening for metabolic disorders, other hereditary and congenital disorders, and environmental risk factors.

**Section 11:** Amends s. 383.30, F.S., relating to Birth Center Licensure Act; short title.

**Section 12:** Amends s. 383.301, F.S., relating to licensure and regulation of birth centers.

**Section 13:** Amends s. 383.302, F.S., relating to definitions of terms used in ss. 383.30-383.335.

**Section 14:** Amends s. 383.305, F.S., relating to licensure; fees.

**Section 15:** Amends s. 383.309, F.S., relating to minimum standards for birth centers; rules and enforcement.

**Section 16:** Amends s. 383.313, F.S., relating to performance of laboratory and surgical services; use of anesthetic and chemical agents.

**Section 17:** Amends s. 383.33, F.S., relating to administrative penalties; moratorium on admissions.

**Section 18:** Repeals s. 383.335, F.S., relating to partial exemptions.

**Section 19:** Amends s. 384.31, F.S., relating to testing of pregnant women; duty of the attendant.

**Section 20:** Amends s. 385.211, F.S., relating to refractory and intractable epilepsy treatment and research at recognized medical centers.

**Section 21:** Amends s. 394.4787, F.S., relating to definitions; ss. 394-4786, 394.4787, 394.4788, and 394.4789.

**Section 22:** Amends s. 395.001, F.S., relating to legislative intent.

**Section 23:** Amends s. 395.002, F.S., relating to definitions

**Section 24:** Amends s. 395.003, F.S., relating to licensure; denial, suspension, and revocation.

**Section 25:** Amends s. 395.009, F.S., relating to minimum standards for clinical laboratory test results and diagnostic X-ray results; prerequisite for issuance or renewal of license.

**Section 26:** Creates s. 395.0091, F.S., relating to alternate-site testing.

<sup>259</sup> S. 641.65(6), F.S.

<sup>260</sup> Supra, FN 39.

- Section 27:** Amends s. 395.0161, F.S., relating to licensure inspection.
- Section 28:** Amends s. 395.0163, F.S., relating to construction inspections; plan submission and approval; fees.
- Section 29:** Amends s. 395.0197, F.S., relating to internal risk management program.
- Section 30:** Repeals s. 395.1046, F.S., relating to complaint investigation procedures.
- Section 31:** Amends s. 395.1055, F.S., relating to rules and enforcement.
- Section 32:** Repeals s. 395.10971, F.S., relating to purpose.
- Section 33:** Repeals s. 395.10972, F.S., relating to Health Care Risk Manager Advisory Council.
- Section 34:** Amends s. 395.10973, F.S., relating to powers and duties of the agency.
- Section 35:** Repeals s. 395.10974, F.S., relating to health care risk managers; qualifications, licensure, fees.
- Section 36:** Repeals s. 395.10975, F.S., relating to grounds for denial, suspension, or revocation of a health care risk manager's license; administrative fine.
- Section 37:** Amends s. 395.602, F.S., relating to rural hospitals.
- Section 38:** Amends s. 395.603, F.S., relating to deactivation of general hospital beds; rural hospital impact statement.
- Section 39:** Repeals s. 395.604, F.S., relating to other rural hospital programs.
- Section 40:** Repeals s. 395.605, F.S., relating to emergency care hospitals.
- Section 41:** Amends s. 395.701, F.S., relating to annual assessments on net operating revenues for inpatient and outpatient services to fund public medical assistance; administrative fines for failure to pay assessments when due; exemption.
- Section 42:** Amends s. 395.7015, F.S., relating to annual assessment on health care entities.
- Section 43:** Amends s. 400.0625, F.S. relating to minimum standards for clinical laboratory test results and diagnostic X-ray results.
- Section 44:** Amends s. 400.191, F.S., relating to availability, distribution, and posting of reports and records.
- Section 45:** Amends s. 400.464, F.S., relating to home health agencies to be licensed; expiration of license; exemptions; unlawful acts; penalties.
- Section 46:** Amends s. 400.471, F.S., relating to application for license; fee.
- Section 47:** Amends s. 400.474, F.S., relating to administrative penalties.
- Section 48:** Amends s. 400.476, F.S., relating to staffing requirements; notifications; limitations on staffing services.
- Section 49:** Amends s. 400.484, F.S., relating to right of inspection; deficiencies; fines.
- Section 50:** Amends s. 400.497, F.S., relating to rules establishing minimum standards.
- Section 51:** Amends s. 400.506, F.S., relating to licensure of nurse registries; requirements; penalties.
- Section 52:** Amends s. 400.606, F.S., relating to license; application; renewal; conditional license or permit; certificate of need.
- Section 53:** Amends s. 400.925, F.S. relating to definitions.
- Section 54:** Amends s. 400.931, F.S., relating to application for license; fee.
- Section 55:** Amends s. 400.933, F.S., relating to licensure inspections and investigations.
- Section 56:** Amends s. 400.980, F.S., relating to health care services pools.
- Section 57:** Amends s. 400.9905, F.S., relating to definitions.
- Section 58:** Amends s. 400.9935, F.S., relating to clinic responsibilities.
- Section 59:** Amends s. 408.033, F.S., relating to local and state health planning.
- Section 60:** Amends s. 408.036, F.S., relating to projects subject to review; exemptions.
- Section 61:** Amends s. 408.0361, F.S., relating to cardiovascular services and burn unit licensure.
- Section 62:** Amends s. 408.061, F.S., relating to data collection; uniform systems of financial reporting; information relating to physician charges; confidential information; immunity.
- Section 63:** Amends s. 408.07, F.S., relating to definitions.
- Section 64:** Amends s. 408.20, F.S., relating to assessments; Health Care Trust Fund.
- Section 65:** Repeals s. 408.7056, F.S., relating to Subscriber Assistance Program.
- Section 66:** Amends s. 408.802, F.S., relating to applicability.
- Section 67:** Creates s. 408.803, F.S., relating to definitions.
- Section 68:** Amends s. 408.806, F.S., relating to license application process.
- Section 69:** Amends s. 408.809, F.S., relating to background screening; prohibited offenses.

**Section 70:** Amends s. 408.810, F.S., relating to minimum licensure requirements.

**Section 71:** Amends s. 408.812, F.S., relating to unlicensed activity.

**Section 72:** Amends s. 408.820, F.S., relating to exemptions.

**Section 73:** Amends s. 409.905, F.S., relating to mandatory Medicaid services.

**Section 74:** Amends s. 409.907, F.S., relating to Medicaid provider agreements.

**Section 75:** Amends s. 409.9116, F.S., relating to disproportionate share/financial assistance program for rural hospitals.

**Section 76:** Amends s. 409.975, F.S., relating to managed care plan accountability.

**Section 77:** Amends s. 429.02, F.S., relating to definitions.

**Section 78:** Amends s. 429.04, F.S. relating to facilities to be licensed; exemptions.

**Section 79:** Amends s. 429.08, F.S., relating to unlicensed facilities; referral of person for residency to unlicensed facility; penalties.

**Section 80:** Amends s. 429.176, F.S., relating to notice of change of administrator.

**Section 81:** Amends s. 429.19, F.S., relating to violations; imposition of administrative fines; grounds.

**Section 82:** Amends s. 429.24, F.S., relating to contracts.

**Section 83:** Amends s. 429.28, F.S., relating to Resident Bill of Rights.

**Section 84:** Amends s. 429.294, F.S., relating to availability of facility records for investigation of resident's rights violations and defenses; penalty.

**Section 85:** Amends s. 429.34, F.S., relating to right of entry and inspection.

**Section 86:** Amends s. 429.52, F.S., relating to staff training and educational programs; core educational requirements.

**Section 87:** Amends s. 435.04, F.S., relating to level 2 screening standards.

**Section 88:** Amends s. 435.12, F.S., relating to Care Provider Background Screening Clearinghouse.

**Section 89:** Amends s. 456.001, F.S., relating to definitions.

**Section 90:** Amends s. 456.054, F.S., relating to kickbacks prohibited.

**Section 91:** Amends s. 456.057, F.S., relating to ownership and control of patient records; report or copies of records to be furnished; disclosure of information.

**Section 92:** Amends s. 456.076, F.S., relating to impaired practitioner programs.

**Section 93:** Amends s. 458.307, F.S., relating to Board of Medicine.

**Section 94:** Amends s. 458.345, F.S., relating to registration of resident physicians, interns, and fellows; list of hospital employees; prescribing of medicinal drugs; penalty.

**Section 95:** Amends s. 459.021, F.S., relating to registration of resident physicians, interns, and fellows; list of hospital employees; penalty.

**Section 96:** Repeals part I of ch. 483, F.S., relating to clinical laboratories.

**Section 97:** Amends s. 483.294, F.S., relating to inspection of centers.

**Section 98:** Amends s. 483.801, F.S., relating to exemptions.

**Section 99:** Amends s. 483.803, F.S., relating to definitions.

**Section 100:** Amends s. 483.813, F.S., relating to clinical laboratory personnel license.

**Section 101:** Amends s. 483.823, F.S., relating to qualifications of clinical laboratory personnel.

**Section 102:** Amends s. 491.003, F.S., relating to definitions.

**Section 103:** Amends s. 627.351, F.S., relating to insurance risk apportionment plans.

**Section 104:** Amends s. 627.602, F.S., relating to scope, format of policy.

**Section 105:** Amends s. 627.6406, F.S., relating to maternity care.

**Section 106:** Amends s. 627.64194, F.S., relating to coverage requirements for services provided by nonparticipating providers; payment collection limitations.

**Section 107:** Amends s. 627.6513, F.S., relating to scope.

**Section 108:** Amends s. 627.6574, F.S., relating to maternity care.

**Section 109:** Amends s. 641.185, F.S., relating to health maintenance organization subscriber protections.

**Section 110:** Amends s. 641.31, F.S., relating to health maintenance contracts.

**Section 111:** Amends s. 641.312, F.S., relating to scope.

**Section 112:** Amends s. 641.3154, F.S., relating to organization liability; provider billing prohibited.

**Section 113:** Amends s. 641.51, F.S., relating to quality assurance program; second medical opinion requirement.

- Section 114:** Amends s. 641.511, F.S., relating to subscriber grievance reporting and resolution requirements.
- Section 115:** Amends s. 641.515, F.S., relating to investigation by the agency.
- Section 116:** Amends s. 641.55, F.S., relating to internal risk management program.
- Section 117:** Repeals s. 641.60, F.S., relating to Statewide Managed Care Ombudsman Committee.
- Section 118:** Repeals s. 641.65, F.S., relating to district managed care ombudsman committees.
- Section 119:** Repeals s. 641.67, F.S., relating to district managed care ombudsman committees; exemption from public records requirements; exceptions.
- Section 120:** Repeals s. 641.68, F.S., relating to district managed care ombudsman committees; exemption from public meeting requirements.
- Section 121:** Repeals s. 641.70, F.S., relating to agency duties relating to the Statewide Managed Care Ombudsman Committee and the district managed care ombudsman committees.
- Section 122:** Repeals s. 641.75, F.S., relating to immunity from liability; limitation on testimony.
- Section 123:** Amends s. 766.118, F.S., relating to determination of noneconomic damages.
- Section 124:** Amends s. 766.202, F.S., relating to definitions; ss. 766.201-766.212.
- Section 125:** Amends s. 945.36, F.S., relating to exemption from health testing regulations for law enforcement personnel conducting drug tests on inmates and releasees.
- Section 126:** Amends s. 1009.65, F.S., relating to Medical Education Reimbursement and Loan Repayment Program.
- Section 127:** Amends s. 1011.52, F.S., relating to appropriation to first accredited medical school.
- Section 128:** Provides an effective date of July 1, 2018.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

AHCA will realize an annual decrease in revenue of approximately \$64,866 from the repeal of the risk manager application licensure and licensure fees. There will be an annual decrease in revenue of approximately \$1,540,000 from the repeal of AHCA's clinical laboratory licensure requirement and subsequent licensure application fees.<sup>261</sup>

FDLE will experience an indeterminate negative fiscal impact due to the extension for fingerprint retention. Applicants who submitted fingerprints between January 1, 2013 and December 31, 2014 would be required to submit retention payment between the effective date of the bill and January 1, 2020. This would be a one- to two-year payment in advance, as opposed to the current standard five-year advance payment. These changes will affect cash flow into the agency's Operating Trust Fund, potentially generating dramatic highs and lows in revenues over the next three to five years.<sup>262</sup>

#### 2. Expenditures:

AHCA will no longer expend funds to administer the SAP, health care risk manager licensure, and clinical laboratory licensure programs. AHCA will see an increased workload due to the new background screening requirements for distinct part nursing units and enforcement, issuance of certificates of exemption for health care clinics and home health agencies, and enforcement of rules regarding NICU, transplant, psychiatric and CMR services. However, AHCA will be able to absorb these costs and employees from the eliminated SAP, health care risk manager licensure, and clinical laboratory licensure programs will be reassigned to handle the increased workload.<sup>263</sup> The chart below shows the decreased need in FTEs, as well as the decrease in the number of licensure application reviews that will take place due to the elimination of the programs. Conversely, the chart

<sup>261</sup> Supra, FN 39.

<sup>262</sup> FDLE, *2018 Agency Legislative Bill Analysis*, December 1, 2017 (on file with the Health and Human Services Committee).

<sup>263</sup> E-mail correspondence with AHCA staff (on file with the Health and Human Services Committee).

also shows the new need for FTEs and the increased licensure application reviews due to the new programs that will be added.

<b>PROGRAMS BEING ELIMINATED</b>			
<b>Program</b>	<b>Portion of FTE Time on Project</b>	<b>Application Reduction</b>	<b>Application Increase</b>
SAP Program	-1.10		
Health Care Risk Manager Program	-1.00	-600/year	
Clinical Laboratory Program	-2.75	-2,200/year	
<b>Totals</b>	<b>-4.85</b>	<b>-2,800/year</b>	

<b>PROGRAMS TO BE ADDED</b>		
Health Care Clinic Exemption Applications	2.04	5,000/year
Home Health Agency Exemption Application	2.25	1,500/year
<b>Totals</b>	<b>4.29</b>	<b>6,500/year</b>

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

The bill will have a positive economic impact to certain providers, including clinical laboratories and health care risk managers that no longer need to be licensed by the state or pay state licensure fees. Also, provisions in the bill that streamline the licensure process for various providers should ease the administrative burden on those providers to comply with licensing laws.

To the extent that health care clinics and home health agencies apply for voluntary certificates of exemption, these entities will have to pay biennial renewal fees.

**D. FISCAL COMMENTS:**

None.

**III. COMMENTS**

**A. CONSTITUTIONAL ISSUES:**

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to affect county or municipal governments.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:**

AHCA has sufficient rulemaking authority necessary to implement the provisions of the bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

**IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**



1 A bill to be entitled  
2 An act relating to health care facility regulation;  
3 creating s. 154.13, F.S.; providing that a designated  
4 facility owned or operated by a public health trust  
5 and located within the boundaries of a municipality is  
6 under the exclusive jurisdiction of the county  
7 creating the public health trust; amending ss.  
8 381.0031, 381.004, 384.31, 395.009, 400.0625, and  
9 409.905, F.S.; eliminating state licensure  
10 requirements for clinical laboratories; requiring  
11 clinical laboratories to be federally certified;  
12 amending s. 383.313, F.S.; requiring a birth center to  
13 be federally certified and meet specified requirements  
14 to perform certain laboratory tests; repealing s.  
15 383.335, F.S., relating to partial exemptions from  
16 licensure requirements for certain facilities that  
17 provide obstetrical and gynecological surgical  
18 services; amending s. 395.002, F.S.; revising and  
19 deleting definitions to remove the term "mobile  
20 surgical facility"; conforming a cross-reference;  
21 creating s. 395.0091, F.S.; requiring the Agency for  
22 Health Care Administration, in consultation with the  
23 Board of Clinical Laboratory Personnel, to adopt rules  
24 establishing criteria for alternate-site laboratory  
25 testing; requiring specifications to be included in

26 the criteria; defining the term "alternate-site  
27 testing"; amending ss. 395.0161 and 395.0163, F.S.;  
28 deleting licensure and inspection requirements for  
29 mobile surgical facilities to conform to changes made  
30 by the act; amending s. 395.0197, F.S.; requiring the  
31 manager of a hospital or ambulatory surgical center  
32 internal risk management program to demonstrate  
33 competence in specified administrative and health care  
34 service areas; conforming provisions to changes made  
35 by the act; repealing s. 395.1046, F.S., relating to  
36 hospital complaint investigation procedures; amending  
37 s. 395.1055, F.S.; requiring hospitals that provide  
38 specified services to meet agency licensure  
39 requirements; providing standards to be included in  
40 licensure requirements; conforming a provision to  
41 changes made by the act; requiring a level 2  
42 background screening for personnel of distinct part  
43 nursing units; repealing ss. 395.10971 and 395.10972,  
44 F.S., relating to the purpose and the establishment of  
45 the Health Care Risk Manager Advisory Council,  
46 respectively; amending s. 395.10973, F.S.; removing  
47 requirements relating to agency standards for health  
48 care risk managers to conform provisions to changes  
49 made by the act; repealing s. 395.10974, F.S.,  
50 relating to licensure of health care risk managers,

51 | qualifications, licensure, and fees; repealing s.  
52 | 395.10975, F.S., relating to grounds for denial,  
53 | suspension, or revocation of a health care risk  
54 | manager's license and an administrative fine; amending  
55 | s. 395.602, F.S.; deleting definitions for the terms  
56 | "emergency care hospital", "essential access community  
57 | hospital," "inactive rural hospital bed", and "rural  
58 | primary care hospital"; amending s. 395.603, F.S.;  
59 | deleting provisions relating to deactivation of  
60 | general hospital beds by certain rural and emergency  
61 | care hospitals; repealing s. 395.604, F.S., relating  
62 | to other rural hospital programs; repealing s.  
63 | 395.605, F.S., relating to emergency care hospitals;  
64 | amending s. 395.701, F.S.; revising the definition of  
65 | the term "hospital" to exclude hospitals operated by a  
66 | state agency; amending s. 400.191, F.S.; removing the  
67 | 30-month reporting timeframe for the Nursing Home  
68 | Guide; amending s. 400.464, F.S.; requiring that a  
69 | license issued to a home health agency on or after a  
70 | specified date specify the services the organization  
71 | is authorized to perform and whether the services  
72 | constitute skilled care; providing that the provision  
73 | or advertising of certain services constitutes  
74 | unlicensed activity under certain circumstances;  
75 | authorizing certain persons, entities or organizations

76 providing home health services to voluntarily apply  
77 for a certificate of exemption from licensure by  
78 providing certain information to the agency; providing  
79 that the certificate is valid for a specified time and  
80 is nontransferable; authorizing the agency to charge a  
81 fee for the certificate; amending s. 400.471, F.S.;  
82 revising home health agency licensure requirements;  
83 providing requirements for proof of accreditation for  
84 home health agencies applying for change of ownership  
85 or the addition of skilled care services; removing a  
86 provision prohibiting the agency from issuing a  
87 license to a home health agency that fails to satisfy  
88 the requirements of a Medicare certification survey  
89 from the agency; amending s. 400.474, F.S.; revising  
90 conditions for the imposition of a fine against a home  
91 health agency; amending s. 400.476, F.S.; requiring a  
92 home health agency providing skilled nursing care to  
93 have a director of nursing; amending s. 400.484, F.S.;  
94 imposing administrative fines on home health agencies  
95 for specified classes of violations; amending s.  
96 400.497, F.S.; requiring the agency to adopt, publish,  
97 and enforce rules establishing standards for  
98 certificates of exemption; amending s. 400.506, F.S.;  
99 specifying a criminal penalty for any person who owns,  
100 operates, or maintains an unlicensed nurse registry

101 that fails to cease operation immediately and apply  
102 for a license after notification from the agency;  
103 revising provisions authorizing the agency to impose a  
104 fine on a nurse registry that fails to cease operation  
105 after agency notification; revising circumstances  
106 under which the agency is authorized to deny, suspend,  
107 or revoke a license or impose a fine on a nurse  
108 registry; amending s. 400.606, F.S.; removing a  
109 requirement that an existing licensed health care  
110 provider's hospice licensure application be  
111 accompanied by a copy of the most recent profit-loss  
112 statement and licensure inspection report; amending s.  
113 400.925, F.S.; revising the definition of the term  
114 "home medical equipment"; amending s. 400.931, F.S.;  
115 requiring a home medical equipment provider to notify  
116 the agency of certain personnel changes within a  
117 specified timeframe; amending s. 400.933, F.S.;  
118 requiring the agency to accept the submission of a  
119 valid medical oxygen retail establishment permit  
120 issued by the Department of Business and Professional  
121 Regulation in lieu of an agency inspection for  
122 licensure; amending s. 400.980, F.S.; revising the  
123 timeframe within which a health care services pool  
124 registrant must provide the agency with certain  
125 changes of information; amending s. 400.9935, F.S.;

126 specifying that a voluntary certificate of exemption  
127 may be valid for up to 2 years; amending s. 408.0361,  
128 F.S.; providing an exception for a hospital to become  
129 a Level I Adult Cardiovascular provider if certain  
130 requirements are met; amending s. 408.061, F.S.;  
131 excluding hospitals operated by state agencies from  
132 certain financial reporting requirements; conforming a  
133 cross-reference; amending s. 408.07, F.S.; deleting  
134 the definition for the term "clinical laboratory";  
135 amending s. 408.20, F.S.; exempting hospitals operated  
136 by any state agency from assessments against the  
137 Health Care Trust Fund to fund certain agency  
138 activities; repealing s. 408.7056, F.S., relating to  
139 the Subscriber Assistance Program; amending s.  
140 408.803, F.S.; defining the term "relative" for  
141 purposes of the Health Care Licensing Procedures Act;  
142 amending s. 408.806, F.S.; authorizing licensees who  
143 hold licenses for multiple providers to request that  
144 the agency align related license expiration dates;  
145 authorizing the agency to issue licenses for an  
146 abbreviated licensure period and to charge a prorated  
147 licensure fee; amending s. 408.809, F.S.; expanding  
148 the scope of persons subject to a level 2 background  
149 screening to include any employee of a licensee who is  
150 a controlling interest and certain part-time

151 contractors; amending s. 408.810, F.S.; providing that  
152 an applicant for change of ownership licensure is  
153 exempt from furnishing proof of financial ability to  
154 operate if certain conditions are met; authorizing the  
155 agency to adopt rules governing circumstances under  
156 which a controlling interest may act in certain legal  
157 capacities on behalf of a patient or client; requiring  
158 a licensee to ensure that certain persons do not hold  
159 an ownership interest if the licensee is not organized  
160 as or owned by a publicly traded corporation; defining  
161 the term "publicly traded corporation"; amending s.  
162 408.812, F.S.; providing that certain unlicensed  
163 activity by a provider constitutes abuse and neglect;  
164 clarifying that the agency may impose a fine or  
165 penalty, as prescribed in an authorizing statute, if  
166 an unlicensed provider who has received notification  
167 fails to cease operation; authorizing the agency to  
168 revoke all licenses and impose a fine or penalties  
169 upon a controlling interest or licensee who has an  
170 interest in more than one provider and who fails to  
171 license a provider rendering services that require  
172 licensure in certain circumstances; amending s.  
173 408.820, F.S.; deleting certain exemptions from part  
174 II of ch. 408, F.S., for specified providers to  
175 conform provisions to changes made by the act;

176 amending s. 409.907, F.S.; removing the agency's  
177 authority to consider certain factors in determining  
178 whether to enter into, and in maintaining, a Medicaid  
179 provider agreement; amending s. 429.02, F.S.; revising  
180 definitions of the terms "assisted living facility"  
181 and "personal services"; amending s. 429.04, F.S.;  
182 providing additional exemptions from licensure as an  
183 assisted living facility; requiring a person or entity  
184 asserting the exemption to provide documentation that  
185 substantiates the claim upon agency investigation of  
186 unlicensed activity; amending s. 429.08, F.S.;  
187 providing criminal penalties and fines for a person  
188 who rents or otherwise maintains a building or  
189 property used as an unlicensed assisted living  
190 facility; providing criminal penalties and fines for a  
191 person who owns, operates, or maintains an unlicensed  
192 assisted living facility after receiving notice from  
193 the agency; amending s. 429.176, F.S.; prohibiting an  
194 assisted living facility from operating for more than  
195 a specified time without an administrator who has  
196 completed certain educational requirements; amending  
197 s. 429.24, F.S.; providing that 30-day written notice  
198 of rate increase for residency in an assisted living  
199 facility is not required in certain situations;  
200 amending s. 429.28, F.S.; revising the assisted living



201 facility resident bill of rights to include assistance  
202 with obtaining access to adequate and appropriate  
203 health care; defining the term "adequate and  
204 appropriate health care"; deleting a requirement that  
205 the agency conduct at least one monitoring visit under  
206 certain circumstances; deleting provisions authorizing  
207 the agency to conduct periodic followup inspections  
208 and complaint investigations under certain  
209 circumstances; amending s. 429.294, F.S.; deleting the  
210 specified timeframe within which an assisted living  
211 facility must provide complete copies of a resident's  
212 records in an investigation of resident's rights;  
213 amending s. 429.34, F.S.; authorizing the agency to  
214 inspect and investigate assisted living facilities as  
215 necessary to determine compliance with certain laws;  
216 removing a provision requiring the agency to inspect  
217 each licensed assisted living facility at least  
218 biennially; authorizing the agency to conduct  
219 monitoring visits of each facility cited for prior  
220 violations under certain circumstances; amending s.  
221 429.52, F.S.; requiring an assisted living facility  
222 administrator to complete required training and  
223 education within a specified timeframe; amending s.  
224 435.04, F.S.; providing that security background  
225 investigations must ensure that a person has not been

226 arrested for, and is not awaiting final disposition  
227 of, certain offenses; requiring that security  
228 background investigations for purposes of  
229 participation in the Medicaid program screen for  
230 violations of federal or state law, rule, or  
231 regulation governing any state Medicaid program, the  
232 Medicare program, or any other publicly funded federal  
233 or state health care or health insurance program;  
234 specifying offenses under federal law or any state law  
235 that the security background investigations must  
236 screen for; amending s. 435.12, F.S.; revising  
237 fingerprinting requirements for purposes of a person's  
238 inclusion in the care provider background screening  
239 clearinghouse; amending s. 456.054, F.S.; prohibiting  
240 any person or entity from paying or receiving a  
241 kickback for referring patients to a clinical  
242 laboratory; prohibiting a clinical laboratory from  
243 providing personnel to perform certain functions or  
244 duties in a health care practitioner's office or  
245 dialysis facility; providing an exception; prohibiting  
246 a clinical laboratory from leasing space in any part  
247 of a health care practitioner's office or dialysis  
248 facility; repealing part I of ch. 483, F.S., relating  
249 to clinical laboratories; amending s. 483.294, F.S.;  
250 removing a requirement that the agency inspect

251 | multiphasic health testing centers at least once  
 252 | annually; amending s. 483.801, F.S.; providing an  
 253 | exemption from regulation for certain persons employed  
 254 | by certain laboratories; amending s. 483.803, F.S.;  
 255 | revising definitions of the terms "clinical  
 256 | laboratory", and "clinical laboratory examination";  
 257 | removing a cross-reference; amending s. 641.511, F.S.;  
 258 | revising health maintenance organization subscriber  
 259 | grievance reporting requirements; repealing s. 641.60,  
 260 | F.S., relating to the Statewide Managed Care Ombudsman  
 261 | Committee; repealing s. 641.65, F.S., relating to  
 262 | district managed care ombudsman committees; repealing  
 263 | s. 641.67, F.S., relating to a district managed care  
 264 | ombudsman committee, exemption from public records  
 265 | requirements, and exceptions; repealing s. 641.68,  
 266 | F.S., relating to a district managed care ombudsman  
 267 | committee and exemption from public meeting  
 268 | requirements; repealing s. 641.70, F.S., relating to  
 269 | agency duties relating to the Statewide Managed Care  
 270 | Ombudsman Committee and the district managed care  
 271 | ombudsman committees; repealing s. 641.75, F.S.,  
 272 | relating to immunity from liability and limitation on  
 273 | testimony; amending s. 945.36, F.S.; authorizing law  
 274 | enforcement personnel to conduct drug tests on certain  
 275 | inmates and releasees; amending ss. 20.43, 220.1845,

276 376.30781, 376.86, 381.0034, 381.0405, 383.14, 383.30,  
 277 383.301, 383.302, 383.305, 383.309, 383.33, 385.211,  
 278 394.4787, 395.001, 395.003, 395.7015, 400.9905,  
 279 408.033, 408.036, 408.802, 409.9116, 409.975, 429.19,  
 280 456.001, 456.057, 456.076, 458.307, 458.345, 459.021,  
 281 483.813, 483.823, 491.003, 627.351, 627.602, 627.6406,  
 282 627.64194, 627.6513, 627.6574, 641.185, 641.31,  
 283 641.312, 641.3154, 641.51, 641.515, 641.55, 766.118,  
 284 766.202, 1009.65, and 1011.52, F.S.; conforming  
 285 provisions to changes made by the act; providing an  
 286 effective date.

287

288 Be It Enacted by the Legislature of the State of Florida:

289

290 Section 1. Paragraph (g) of subsection (3) of section  
 291 20.43, Florida Statutes, is amended to read:

292 20.43 Department of Health.—There is created a Department  
 293 of Health.

294 (3) The following divisions of the Department of Health  
 295 are established:

296 (g) Division of Medical Quality Assurance, which is  
 297 responsible for the following boards and professions established  
 298 within the division:

- 299 1. The Board of Acupuncture, created under chapter 457.
- 300 2. The Board of Medicine, created under chapter 458.

- 301           3. The Board of Osteopathic Medicine, created under  
 302 chapter 459.
- 303           4. The Board of Chiropractic Medicine, created under  
 304 chapter 460.
- 305           5. The Board of Podiatric Medicine, created under chapter  
 306 461.
- 307           6. Naturopathy, as provided under chapter 462.
- 308           7. The Board of Optometry, created under chapter 463.
- 309           8. The Board of Nursing, created under part I of chapter  
 310 464.
- 311           9. Nursing assistants, as provided under part II of  
 312 chapter 464.
- 313           10. The Board of Pharmacy, created under chapter 465.
- 314           11. The Board of Dentistry, created under chapter 466.
- 315           12. Midwifery, as provided under chapter 467.
- 316           13. The Board of Speech-Language Pathology and Audiology,  
 317 created under part I of chapter 468.
- 318           14. The Board of Nursing Home Administrators, created  
 319 under part II of chapter 468.
- 320           15. The Board of Occupational Therapy, created under part  
 321 III of chapter 468.
- 322           16. Respiratory therapy, as provided under part V of  
 323 chapter 468.
- 324           17. Dietetics and nutrition practice, as provided under  
 325 part X of chapter 468.

- 326           18. The Board of Athletic Training, created under part  
 327 XIII of chapter 468.
- 328           19. The Board of Orthotists and Prosthetists, created  
 329 under part XIV of chapter 468.
- 330           20. Electrolysis, as provided under chapter 478.
- 331           21. The Board of Massage Therapy, created under chapter  
 332 480.
- 333           22. The Board of Clinical Laboratory Personnel, created  
 334 under part II ~~III~~ of chapter 483.
- 335           23. Medical physicists, as provided under part IV of  
 336 chapter 483.
- 337           24. The Board of Opticianry, created under part I of  
 338 chapter 484.
- 339           25. The Board of Hearing Aid Specialists, created under  
 340 part II of chapter 484.
- 341           26. The Board of Physical Therapy Practice, created under  
 342 chapter 486.
- 343           27. The Board of Psychology, created under chapter 490.
- 344           28. School psychologists, as provided under chapter 490.
- 345           29. The Board of Clinical Social Work, Marriage and Family  
 346 Therapy, and Mental Health Counseling, created under chapter  
 347 491.
- 348           30. Emergency medical technicians and paramedics, as  
 349 provided under part III of chapter 401.
- 350           Section 2. Section 154.13, Florida Statutes, is created to

HB 597

2018

351 read:

352 154.13 Designated facilities; jurisdiction.—Any designated  
353 facility owned or operated by a public health trust and located  
354 within the boundaries of a municipality is under the exclusive  
355 jurisdiction of the county creating the public health trust and  
356 is not within the jurisdiction of the municipality.

357 Section 3. Paragraph (k) of subsection (2) of section  
358 220.1845, Florida Statutes, is amended to read:

359 220.1845 Contaminated site rehabilitation tax credit.—

360 (2) AUTHORIZATION FOR TAX CREDIT; LIMITATIONS.—

361 (k) In order to encourage the construction and operation  
362 of a new health care facility as defined in s. 408.032 or s.  
363 408.07, or a health care provider as defined in s. 408.07 ~~or s.~~  
364 ~~408.7056~~, on a brownfield site, an applicant for a tax credit  
365 may claim an additional 25 percent of the total site  
366 rehabilitation costs, not to exceed \$500,000, if the applicant  
367 meets the requirements of this paragraph. In order to receive  
368 this additional tax credit, the applicant must provide  
369 documentation indicating that the construction of the health  
370 care facility or health care provider by the applicant on the  
371 brownfield site has received a certificate of occupancy or a  
372 license or certificate has been issued for the operation of the  
373 health care facility or health care provider.

374 Section 4. Paragraph (f) of subsection (3) of section  
375 376.30781, Florida Statutes, is amended to read:

376 |           376.30781 Tax credits for rehabilitation of drycleaning-  
 377 | solvent-contaminated sites and brownfield sites in designated  
 378 | brownfield areas; application process; rulemaking authority;  
 379 | revocation authority.-

380 |           (3)(f) In order to encourage the construction and  
 381 | operation of a new health care facility or a health care  
 382 | provider, as defined in s. 408.032 or s. 408.07, ~~or s.~~  
 383 | ~~408.7056~~, on a brownfield site, an applicant for a tax credit  
 384 | may claim an additional 25 percent of the total site  
 385 | rehabilitation costs, not to exceed \$500,000, if the applicant  
 386 | meets the requirements of this paragraph. In order to receive  
 387 | this additional tax credit, the applicant must provide  
 388 | documentation indicating that the construction of the health  
 389 | care facility or health care provider by the applicant on the  
 390 | brownfield site has received a certificate of occupancy or a  
 391 | license or certificate has been issued for the operation of the  
 392 | health care facility or health care provider.

393 |           Section 5. Subsection (1) of section 376.86, Florida  
 394 | Statutes, is amended to read:

395 |           376.86 Brownfield Areas Loan Guarantee Program.-

396 |           (1) The Brownfield Areas Loan Guarantee Council is created  
 397 | to review and approve or deny, by a majority vote of its  
 398 | membership, the situations and circumstances for participation  
 399 | in partnerships by agreements with local governments, financial  
 400 | institutions, and others associated with the redevelopment of



401 brownfield areas pursuant to the Brownfields Redevelopment Act  
402 for a limited state guaranty of up to 5 years of loan guarantees  
403 or loan loss reserves issued pursuant to law. The limited state  
404 loan guaranty applies only to 50 percent of the primary lenders  
405 loans for redevelopment projects in brownfield areas. If the  
406 redevelopment project is for affordable housing, as defined in  
407 s. 420.0004, in a brownfield area, the limited state loan  
408 guaranty applies to 75 percent of the primary lender's loan. If  
409 the redevelopment project includes the construction and  
410 operation of a new health care facility or a health care  
411 provider, as defined in s. 408.032 or s. 408.07, ~~or s.~~  
412 ~~408.7056~~, on a brownfield site and the applicant has obtained  
413 documentation in accordance with s. 376.30781 indicating that  
414 the construction of the health care facility or health care  
415 provider by the applicant on the brownfield site has received a  
416 certificate of occupancy or a license or certificate has been  
417 issued for the operation of the health care facility or health  
418 care provider, the limited state loan guaranty applies to 75  
419 percent of the primary lender's loan. A limited state guaranty  
420 of private loans or a loan loss reserve is authorized for  
421 lenders licensed to operate in the state upon a determination by  
422 the council that such an arrangement would be in the public  
423 interest and the likelihood of the success of the loan is great.

424 Section 6. Subsection (2) of section 381.0031, Florida  
425 Statutes, is amended to read:

426 381.0031 Epidemiological research; report of diseases of  
 427 public health significance to department.-

428 (2) Any practitioner licensed in this state to practice  
 429 medicine, osteopathic medicine, chiropractic medicine,  
 430 naturopathy, or veterinary medicine; any hospital licensed under  
 431 part I of chapter 395; or any laboratory appropriately certified  
 432 by the Centers for Medicare and Medicaid Services under the  
 433 federal Clinical Laboratory Improvement Amendments and the  
 434 federal rules adopted thereunder which ~~licensed under chapter~~  
 435 ~~483~~ that diagnoses or suspects the existence of a disease of  
 436 public health significance shall immediately report the fact to  
 437 the Department of Health.

438 Section 7. Subsection (3) of section 381.0034, Florida  
 439 Statutes, is amended to read:

440 381.0034 Requirement for instruction on HIV and AIDS.-

441 (3) The department shall require, as a condition of  
 442 granting a license under chapter 467 or part II ~~III~~ of chapter  
 443 483, that an applicant making initial application for licensure  
 444 complete an educational course acceptable to the department on  
 445 human immunodeficiency virus and acquired immune deficiency  
 446 syndrome. Upon submission of an affidavit showing good cause, an  
 447 applicant who has not taken a course at the time of licensure  
 448 shall be allowed 6 months to complete this requirement.

449 Section 8. Paragraph (c) of subsection (4) of section  
 450 381.004, Florida Statutes, is amended to read:

HB 597

2018

451 381.004 HIV testing.—

452 (4) HUMAN IMMUNODEFICIENCY VIRUS TESTING REQUIREMENTS;  
453 REGISTRATION WITH THE DEPARTMENT OF HEALTH; EXEMPTIONS FROM  
454 REGISTRATION.—No county health department and no other person in  
455 this state shall conduct or hold themselves out to the public as  
456 conducting a testing program for acquired immune deficiency  
457 syndrome or human immunodeficiency virus status without first  
458 registering with the Department of Health, reregistering each  
459 year, complying with all other applicable provisions of state  
460 law, and meeting the following requirements:

461 (c) The program shall have all laboratory procedures  
462 performed in a laboratory appropriately certified by the Centers  
463 for Medicare and Medicaid Services under the federal Clinical  
464 Laboratory Improvement Amendments and the federal rules adopted  
465 thereunder ~~licensed under the provisions of chapter 483.~~

466 Section 9. Paragraph (f) of subsection (4) of section  
467 381.0405, Florida Statutes, is amended to read:

468 381.0405 Office of Rural Health.—

469 (4) COORDINATION.—The office shall:

470 (f) Assume responsibility for state coordination of the  
471 Rural Hospital Transition Grant Program, ~~the Essential Access~~  
472 ~~Community Hospital Program,~~ and other federal rural health care  
473 programs.

474 Section 10. Paragraph (a) of subsection (2) of section  
475 383.14, Florida Statutes, is amended to read:

476           383.14 Screening for metabolic disorders, other hereditary  
477 and congenital disorders, and environmental risk factors.—

478           (2) RULES.—

479           (a) After consultation with the Genetics and Newborn  
480 Screening Advisory Council, the department shall adopt and  
481 enforce rules requiring that every newborn in this state shall:

482           1. Before becoming 1 week of age, be subjected to a test  
483 for phenylketonuria;

484           2. Be tested for any condition included on the federal  
485 Recommended Uniform Screening Panel which the council advises  
486 the department should be included under the state's screening  
487 program. After the council recommends that a condition be  
488 included, the department shall submit a legislative budget  
489 request to seek an appropriation to add testing of the condition  
490 to the newborn screening program. The department shall expand  
491 statewide screening of newborns to include screening for such  
492 conditions within 18 months after the council renders such  
493 advice, if a test approved by the United States Food and Drug  
494 Administration or a test offered by an alternative vendor ~~which~~  
495 ~~is compatible with the clinical standards established under part~~  
496 ~~I of chapter 483~~ is available. If such a test is not available  
497 within 18 months after the council makes its recommendation, the  
498 department shall implement such screening as soon as a test  
499 offered by the United States Food and Drug Administration or by  
500 an alternative vendor is available; and

HB 597

2018

501           3. At the appropriate age, be tested for such other  
502 metabolic diseases and hereditary or congenital disorders as the  
503 department may deem necessary from time to time.

504           Section 11. Section 383.30, Florida Statutes, is amended  
505 to read:

506           383.30 Birth Center Licensure Act; short title.—Sections  
507 383.30-383.332 ~~383.30-383.335~~ shall be known and may be cited as  
508 the "Birth Center Licensure Act."

509           Section 12. Section 383.301, Florida Statutes, is amended  
510 to read:

511           383.301 Licensure and regulation of birth centers;  
512 legislative intent.—It is the intent of the Legislature to  
513 provide for the protection of public health and safety in the  
514 establishment, maintenance, and operation of birth centers by  
515 providing for licensure of birth centers and for the  
516 development, establishment, and enforcement of minimum standards  
517 with respect to birth centers. The requirements of part II of  
518 chapter 408 shall apply to the provision of services that  
519 require licensure pursuant to ss. 383.30-383.332 ~~383.30-383.335~~  
520 and part II of chapter 408 and to entities licensed by or  
521 applying for such licensure from the Agency for Health Care  
522 Administration pursuant to ss. 383.30-383.332 ~~383.30-383.335~~. A  
523 license issued by the agency is required in order to operate a  
524 birth center in this state.

525           Section 13. Section 383.302, Florida Statutes, is amended

526 to read:

527 383.302 Definitions of terms used in ss. 383.30-383.332  
 528 ~~383.30-383.335~~.—As used in ss. 383.30-383.332 ~~383.30-383.335~~,  
 529 the term:

530 (1) "Agency" means the Agency for Health Care  
 531 Administration.

532 (2) "Birth center" means any facility, institution, or  
 533 place, which is not an ambulatory surgical center or a hospital  
 534 or in a hospital, in which births are planned to occur away from  
 535 the mother's usual residence following a normal, uncomplicated,  
 536 low-risk pregnancy.

537 (3) "Clinical staff" means individuals employed full time  
 538 or part time by a birth center who are licensed or certified to  
 539 provide care at childbirth.

540 (4) "Consultant" means a physician licensed pursuant to  
 541 chapter 458 or chapter 459 who agrees to provide advice and  
 542 services to a birth center and who either:

543 (a) Is certified or eligible for certification by the  
 544 American Board of Obstetrics and Gynecology, or

545 (b) Has hospital obstetrical privileges.

546 (5) "Governing body" means any individual, group,  
 547 corporation, or institution which is responsible for the overall  
 548 operation and maintenance of a birth center.

549 (6) "Governmental unit" means the state or any county,  
 550 municipality, or other political subdivision or any department,

HB 597

2018

551 division, board, or other agency of any of the foregoing.

552 (7) "Licensed facility" means a facility licensed in  
553 accordance with s. 383.305.

554 (8) "Low-risk pregnancy" means a pregnancy which is  
555 expected to result in an uncomplicated birth, as determined  
556 through risk criteria developed by rule of the department, and  
557 which is accompanied by adequate prenatal care.

558 (9) "Person" means any individual, firm, partnership,  
559 corporation, company, association, institution, or joint stock  
560 association and means any legal successor of any of the  
561 foregoing.

562 (10) "Premises" means those buildings, beds, and  
563 facilities located at the main address of the licensee and all  
564 other buildings, beds, and facilities for the provision of  
565 maternity care located in such reasonable proximity to the main  
566 address of the licensee as to appear to the public to be under  
567 the dominion and control of the licensee.

568 Section 14. Subsection (1) of section 383.305, Florida  
569 Statutes, is amended to read:

570 383.305 Licensure; fees.—

571 (1) In accordance with s. 408.805, an applicant or a  
572 licensee shall pay a fee for each license application submitted  
573 under ss. 383.30-383.332 ~~383.30-383.335~~ and part II of chapter  
574 408. The amount of the fee shall be established by rule.

575 Section 15. Subsection (1) of section 383.309, Florida

576 Statutes, is amended to read:

577 383.309 Minimum standards for birth centers; rules and  
578 enforcement.—

579 (1) The agency shall adopt and enforce rules to administer  
580 ss. 383.30-383.332 ~~383.30-383.335~~ and part II of chapter 408,  
581 which rules shall include, but are not limited to, reasonable  
582 and fair minimum standards for ensuring that:

583 (a) Sufficient numbers and qualified types of personnel  
584 and occupational disciplines are available at all times to  
585 provide necessary and adequate patient care and safety.

586 (b) Infection control, housekeeping, sanitary conditions,  
587 disaster plan, and medical record procedures that will  
588 adequately protect patient care and provide safety are  
589 established and implemented.

590 (c) Licensed facilities are established, organized, and  
591 operated consistent with established programmatic standards.

592 Section 16. Subsection (1) of section 383.313, Florida  
593 Statutes, is amended to read:

594 383.313 Performance of laboratory and surgical services;  
595 use of anesthetic and chemical agents.—

596 (1) LABORATORY SERVICES.—A birth center may collect  
597 specimens for those tests that are requested under protocol. A  
598 birth center must obtain and continuously maintain certification  
599 by the Centers for Medicare and Medicaid Services under the  
600 federal Clinical Laboratory Improvement Amendments and the



601 federal rules adopted thereunder in order to may perform simple  
602 laboratory tests specified, ~~as defined~~ by rule of the agency,  
603 and which are appropriate to meet the needs of the patient is  
604 ~~exempt from the requirements of chapter 483, provided no more~~  
605 ~~than five physicians are employed by the birth center and~~  
606 ~~testing is conducted exclusively in connection with the~~  
607 ~~diagnosis and treatment of clients of the birth center.~~

608 Section 17. Subsection (1) and paragraph (a) of subsection  
609 (2) of section 383.33, Florida Statutes, are amended to read:

610 383.33 Administrative penalties; moratorium on  
611 admissions.-

612 (1) In addition to the requirements of part II of chapter  
613 408, the agency may impose an administrative fine not to exceed  
614 \$500 per violation per day for the violation of any provision of  
615 ss. 383.30-383.332 ~~383.30-383.335~~, part II of chapter 408, or  
616 applicable rules.

617 (2) In determining the amount of the fine to be levied for  
618 a violation, as provided in this section, the following factors  
619 shall be considered:

620 (a) The severity of the violation, including the  
621 probability that death or serious harm to the health or safety  
622 of any person will result or has resulted; the severity of the  
623 actual or potential harm; and the extent to which ~~the provisions~~  
624 ~~of~~ ss. 383.30-383.332 ~~383.30-383.335~~, part II of chapter 408, or  
625 applicable rules were violated.

HB 597

2018

626 Section 18. Section 383.335, Florida Statutes, is  
 627 repealed.

628 Section 19. Section 384.31, Florida Statutes, is amended  
 629 to read:

630 384.31 Testing of pregnant women; duty of the attendant.—  
 631 Every person, including every physician licensed under chapter  
 632 458 or chapter 459 or midwife licensed under part I of chapter  
 633 464 or chapter 467, attending a pregnant woman for conditions  
 634 relating to pregnancy during the period of gestation and  
 635 delivery shall cause the woman to be tested for sexually  
 636 transmissible diseases, including HIV, as specified by  
 637 department rule. Testing shall be performed by a laboratory  
 638 appropriately certified by the Centers for Medicare and Medicaid  
 639 Services under the federal Clinical Laboratory Improvement  
 640 Amendments and the federal rules adopted thereunder ~~approved~~ for  
 641 such purposes ~~under part I of chapter 483~~. The woman shall be  
 642 informed of the tests that will be conducted and of her right to  
 643 refuse testing. If a woman objects to testing, a written  
 644 statement of objection, signed by the woman, shall be placed in  
 645 the woman's medical record and no testing shall occur.

646 Section 20. Subsection (2) of section 385.211, Florida  
 647 Statutes, is amended to read:

648 385.211 Refractory and intractable epilepsy treatment and  
 649 research at recognized medical centers.—

650 (2) Notwithstanding chapter 893, medical centers

HB 597

2018

651 recognized pursuant to s. 381.925, or an academic medical  
652 research institution legally affiliated with a licensed  
653 children's specialty hospital as defined in s. 395.002(27) ~~s.~~  
654 ~~395.002(28)~~ that contracts with the Department of Health, may  
655 conduct research on cannabidiol and low-THC cannabis. This  
656 research may include, but is not limited to, the agricultural  
657 development, production, clinical research, and use of liquid  
658 medical derivatives of cannabidiol and low-THC cannabis for the  
659 treatment for refractory or intractable epilepsy. The authority  
660 for recognized medical centers to conduct this research is  
661 derived from 21 C.F.R. parts 312 and 316. Current state or  
662 privately obtained research funds may be used to support the  
663 activities described in this section.

664 Section 21. Subsection (7) of section 394.4787, Florida  
665 Statutes, is amended to read:

666 394.4787 Definitions; ss. 394.4786, 394.4787, 394.4788,  
667 and 394.4789.—As used in this section and ss. 394.4786,  
668 394.4788, and 394.4789:

669 (7) "Specialty psychiatric hospital" means a hospital  
670 licensed by the agency pursuant to s. 395.002(27) ~~s. 395.002(28)~~  
671 and part II of chapter 408 as a specialty psychiatric hospital.

672 Section 22. Section 395.001, Florida Statutes, is amended  
673 to read:

674 395.001 Legislative intent.—It is the intent of the  
675 Legislature to provide for the protection of public health and

676 safety in the establishment, construction, maintenance, and  
 677 operation of hospitals and, ambulatory surgical centers, ~~and~~  
 678 ~~mobile surgical facilities~~ by providing for licensure of same  
 679 and for the development, establishment, and enforcement of  
 680 minimum standards with respect thereto.

681 Section 23. Present subsections (22) through (33) of  
 682 section 395.002, Florida Statutes, are redesignated as  
 683 subsections (21) through (32), respectively, and subsections (3)  
 684 and (16) of that section and present subsections (21) and (23)  
 685 of that section are amended, to read:

686 395.002 Definitions.—As used in this chapter:

687 (3) "Ambulatory surgical center" ~~or "mobile surgical~~  
 688 ~~facility"~~ means a facility the primary purpose of which is to  
 689 provide elective surgical care, in which the patient is admitted  
 690 to and discharged from such facility within the same working day  
 691 and is not permitted to stay overnight, and which is not part of  
 692 a hospital. However, a facility existing for the primary purpose  
 693 of performing terminations of pregnancy, an office maintained by  
 694 a physician for the practice of medicine, or an office  
 695 maintained for the practice of dentistry may ~~shall~~ not be  
 696 construed to be an ambulatory surgical center, provided that any  
 697 facility or office which is certified or seeks certification as  
 698 a Medicare ambulatory surgical center shall be licensed as an  
 699 ambulatory surgical center pursuant to s. 395.003. ~~Any structure~~  
 700 ~~or vehicle in which a physician maintains an office and~~

701 ~~practices surgery, and which can appear to the public to be a~~  
702 ~~mobile office because the structure or vehicle operates at more~~  
703 ~~than one address, shall be construed to be a mobile surgical~~  
704 ~~facility.~~

705 (16) "Licensed facility" means a hospital or, ambulatory  
706 surgical center, ~~or mobile surgical facility~~ licensed in  
707 accordance with this chapter.

708 ~~(21) "Mobile surgical facility" is a mobile facility in~~  
709 ~~which licensed health care professionals provide elective~~  
710 ~~surgical care under contract with the Department of Corrections~~  
711 ~~or a private correctional facility operating pursuant to chapter~~  
712 ~~957 and in which inmate patients are admitted to and discharged~~  
713 ~~from said facility within the same working day and are not~~  
714 ~~permitted to stay overnight. However, mobile surgical facilities~~  
715 ~~may only provide health care services to the inmate patients of~~  
716 ~~the Department of Corrections, or inmate patients of a private~~  
717 ~~correctional facility operating pursuant to chapter 957, and not~~  
718 ~~to the general public.~~

719 ~~(22)~~ ~~(23)~~ "Premises" means those buildings, beds, and  
720 equipment located at the address of the licensed facility and  
721 all other buildings, beds, and equipment for the provision of  
722 hospital or, ambulatory surgical, ~~or mobile surgical~~ care  
723 located in such reasonable proximity to the address of the  
724 licensed facility as to appear to the public to be under the  
725 dominion and control of the licensee. For any licensee that is a

HB 597

2018

726 teaching hospital as defined in s. 408.07 ~~s. 408.07(45)~~,  
727 reasonable proximity includes any buildings, beds, services,  
728 programs, and equipment under the dominion and control of the  
729 licensee that are located at a site with a main address that is  
730 within 1 mile of the main address of the licensed facility; and  
731 all such buildings, beds, and equipment may, at the request of a  
732 licensee or applicant, be included on the facility license as a  
733 single premises.

734 Section 24. Paragraphs (a) and (b) of subsection (1) and  
735 paragraph (b) of subsection (2) of section 395.003, Florida  
736 Statutes, are amended to read:

737 395.003 Licensure; denial, suspension, and revocation.—

738 (1)(a) The requirements of part II of chapter 408 apply to  
739 the provision of services that require licensure pursuant to ss.  
740 395.001-395.1065 and part II of chapter 408 and to entities  
741 licensed by or applying for such licensure from the Agency for  
742 Health Care Administration pursuant to ss. 395.001-395.1065. A  
743 license issued by the agency is required in order to operate a  
744 hospital or ambulatory surgical center, ~~or mobile surgical~~  
745 ~~facility~~ in this state.

746 (b)1. It is unlawful for a person to use or advertise to  
747 the public, in any way or by any medium whatsoever, any facility  
748 as a "hospital," or "ambulatory surgical center," ~~or "mobile~~  
749 ~~surgical facility"~~ unless such facility has first secured a  
750 license under ~~the provisions of~~ this part.

751           2. This part does not apply to veterinary hospitals or to  
 752 commercial business establishments using the word "hospital~~7~~" or  
 753 "ambulatory surgical center~~7~~" ~~or "mobile surgical facility"~~ as a  
 754 part of a trade name if no treatment of human beings is  
 755 performed on the premises of such establishments.

756           (2)(b) The agency shall, at the request of a licensee that  
 757 is a teaching hospital as defined in s. 408.07 ~~s. 408.07(45)~~,  
 758 issue a single license to a licensee for facilities that have  
 759 been previously licensed as separate premises, provided such  
 760 separately licensed facilities, taken together, constitute the  
 761 same premises as defined in s. 395.002 ~~s. 395.002(23)~~. Such  
 762 license for the single premises shall include all of the beds,  
 763 services, and programs that were previously included on the  
 764 licenses for the separate premises. The granting of a single  
 765 license under this paragraph may ~~shall~~ not in any manner reduce  
 766 the number of beds, services, or programs operated by the  
 767 licensee.

768           Section 25. Subsection (1) of section 395.009, Florida  
 769 Statutes, is amended to read:

770           395.009 Minimum standards for clinical laboratory test  
 771 results and diagnostic X-ray results; prerequisite for issuance  
 772 or renewal of license.—

773           (1) As a requirement for issuance or renewal of its  
 774 license, each licensed facility shall require that all clinical  
 775 laboratory tests performed by or for the licensed facility be

776 performed by a clinical laboratory appropriately certified by  
777 the Centers for Medicare and Medicaid Services under the federal  
778 Clinical Laboratory Improvement Amendments and the federal rules  
779 adopted thereunder ~~licensed under the provisions of chapter 483.~~

780 Section 26. Section 395.0091, Florida Statutes, is created  
781 to read:

782 395.0091 Alternate-site testing.—The agency, in  
783 consultation with the Board of Clinical Laboratory Personnel,  
784 shall adopt by rule the criteria for alternate-site testing to  
785 be performed under the supervision of a clinical laboratory  
786 director. At a minimum, the criteria must address hospital  
787 internal needs assessment; a protocol for implementation,  
788 including the identification of tests to be performed and who  
789 will perform them; selection of the method of testing to be used  
790 for alternate-site testing; minimum training and education  
791 requirements for those who will perform alternate-site testing,  
792 such as documented training, licensure, certification, or other  
793 medical professional background not limited to laboratory  
794 professionals; documented inservice training and initial and  
795 ongoing competency validation; an appropriate internal and  
796 external quality control protocol; an internal mechanism for the  
797 central laboratory to identify and track alternate-site testing;  
798 and recordkeeping requirements. Alternate-site testing locations  
799 must register when the hospital applies to renew its license.  
800 For purposes of this section, the term "alternate-site testing"



HB 597

2018

801 includes any laboratory testing done under the administrative  
802 control of a hospital, but performed out of the physical or  
803 administrative confines of the central laboratory.

804 Section 27. Paragraph (f) of subsection (1) of section  
805 395.0161, Florida Statutes, is amended to read:

806 395.0161 Licensure inspection.-

807 (1) In addition to the requirement of s. 408.811, the  
808 agency shall make or cause to be made such inspections and  
809 investigations as it deems necessary, including:

810 ~~(f) Inspections of mobile surgical facilities at each time~~  
811 ~~a facility establishes a new location, prior to the admission of~~  
812 ~~patients. However, such inspections shall not be required when a~~  
813 ~~mobile surgical facility is moved temporarily to a location~~  
814 ~~where medical treatment will not be provided.~~

815 Section 28. Subsection (3) of section 395.0163, Florida  
816 Statutes, is amended to read:

817 395.0163 Construction inspections; plan submission and  
818 approval; fees.-

819 ~~(3) In addition to the requirements of s. 408.811, the~~  
820 ~~agency shall inspect a mobile surgical facility at initial~~  
821 ~~licensure and at each time the facility establishes a new~~  
822 ~~location, prior to admission of patients. However, such~~  
823 ~~inspections shall not be required when a mobile surgical~~  
824 ~~facility is moved temporarily to a location where medical~~  
825 ~~treatment will not be provided.~~

826 Section 29. Subsection (2), paragraph (c) of subsection  
827 (6), and subsections (16) and (17) of section 395.0197, Florida  
828 Statutes, are amended to read:

829 395.0197 Internal risk management program.—

830 (2) The internal risk management program is the  
831 responsibility of the governing board of the health care  
832 facility. Each licensed facility shall hire a risk manager,  
833 ~~licensed under s. 395.10974,~~ who is responsible for  
834 implementation and oversight of the ~~such~~ facility's internal  
835 risk management program and who demonstrates competence, through  
836 education or experience, in all of the following areas:

837 (a) Applicable standards of health care risk management.

838 (b) Applicable federal, state, and local health and safety  
839 laws and rules.

840 (c) General risk management administration.

841 (d) Patient care.

842 (e) Medical care.

843 (f) Personal and social care.

844 (g) Accident prevention.

845 (h) Departmental organization and management.

846 (i) Community interrelationships.

847 (j) Medical terminology as required by this section. ~~A~~  
848 ~~risk manager must not be made responsible for more than four~~  
849 ~~internal risk management programs in separate licensed~~  
850 ~~facilities, unless the facilities are under one corporate~~

851 ~~ownership or the risk management programs are in rural~~  
852 ~~hospitals.~~

853 (6)(c) The report submitted to the agency must ~~shall~~ also  
854 contain the name ~~and license number~~ of the risk manager of the  
855 licensed facility, a copy of its policy and procedures which  
856 govern the measures taken by the facility and its risk manager  
857 to reduce the risk of injuries and adverse incidents, and the  
858 results of such measures. The annual report is confidential and  
859 is not available to the public pursuant to s. 119.07(1) or any  
860 other law providing access to public records. The annual report  
861 is not discoverable or admissible in any civil or administrative  
862 action, except in disciplinary proceedings by the agency or the  
863 appropriate regulatory board. The annual report is not available  
864 to the public as part of the record of investigation for and  
865 prosecution in disciplinary proceedings made available to the  
866 public by the agency or the appropriate regulatory board.  
867 However, the agency or the appropriate regulatory board shall  
868 make available, upon written request by a health care  
869 professional against whom probable cause has been found, any  
870 such records which form the basis of the determination of  
871 probable cause.

872 (16) There shall be no monetary liability on the part of,  
873 and no cause of action for damages shall arise against, any risk  
874 manager, ~~licensed under s. 395.10974,~~ for the implementation and  
875 oversight of the internal risk management program in a facility

876 licensed under this chapter or chapter 390 as required by this  
 877 section, for any act or proceeding undertaken or performed  
 878 within the scope of the functions of such internal risk  
 879 management program if the risk manager acts without intentional  
 880 fraud.

881 (17) A privilege against civil liability is hereby granted  
 882 to any ~~licensed~~ risk manager or licensed facility with regard to  
 883 information furnished pursuant to this chapter, unless the  
 884 ~~licensed~~ risk manager or facility acted in bad faith or with  
 885 malice in providing such information.

886 Section 30. Section 395.1046, Florida Statutes, is  
 887 repealed.

888 Section 31. Subsections (2) and (3) of section 395.1055,  
 889 Florida Statutes, are amended, and paragraph (i) is added to  
 890 subsection (1), to read:

891 395.1055 Rules and enforcement.—

892 (1) The agency shall adopt rules pursuant to ss.  
 893 120.536(1) and 120.54 to implement the provisions of this part,  
 894 which shall include reasonable and fair minimum standards for  
 895 ensuring that:

896 (i) All hospitals providing organ transplantation,  
 897 neonatal intensive care services, inpatient psychiatric  
 898 services, inpatient substance abuse services, or comprehensive  
 899 medical rehabilitation meet the minimum licensure requirements  
 900 adopted by the agency. Such licensure requirements must include

901 quality of care, nurse staffing, physician staffing, physical  
 902 plant, equipment, emergency transportation, and data reporting  
 903 standards.

904 (2) Separate standards may be provided for general and  
 905 specialty hospitals, ambulatory surgical centers, ~~mobile~~  
 906 ~~surgical facilities,~~ and statutory rural hospitals as defined in  
 907 s. 395.602.

908 (3) The agency shall adopt rules with respect to the care  
 909 and treatment of patients residing in distinct part nursing  
 910 units of hospitals which are certified for participation in  
 911 Title XVIII (Medicare) and Title XIX (Medicaid) of the Social  
 912 Security Act skilled nursing facility program. Such rules shall  
 913 take into account the types of patients treated in hospital  
 914 skilled nursing units, including typical patient acuity levels  
 915 and the average length of stay in such units, and shall be  
 916 limited to the appropriate portions of the Omnibus Budget  
 917 Reconciliation Act of 1987 (Pub. L. No. 100-203) (December 22,  
 918 1987), Title IV (Medicare, Medicaid, and Other Health-Related  
 919 Programs), Subtitle C (Nursing Home Reform), as amended. The  
 920 agency shall require level 2 background screening as specified  
 921 in s. 408.809(1)(e) pursuant to s. 408.809 and chapter 435 for  
 922 personnel of distinct part nursing units.

923 Section 32. Section 395.10971, Florida Statutes, is  
 924 repealed.

925 Section 33. Section 395.10972, Florida Statutes, is

926 repealed.

927 Section 34. Section 395.10973, Florida Statutes, is  
928 amended to read:

929 395.10973 Powers and duties of the agency.—It is the  
930 function of the agency to:

931 (1) Adopt rules pursuant to ss. 120.536(1) and 120.54 to  
932 implement ~~the provisions of~~ this part and part II of chapter 408  
933 conferring duties upon it.

934 ~~(2) Develop, impose, and enforce specific standards within~~  
935 ~~the scope of the general qualifications established by this part~~  
936 ~~which must be met by individuals in order to receive licenses as~~  
937 ~~health care risk managers. These standards shall be designed to~~  
938 ~~ensure that health care risk managers are individuals of good~~  
939 ~~character and otherwise suitable and, by training or experience~~  
940 ~~in the field of health care risk management, qualified in~~  
941 ~~accordance with the provisions of this part to serve as health~~  
942 ~~care risk managers, within statutory requirements.~~

943 ~~(3) Develop a method for determining whether an individual~~  
944 ~~meets the standards set forth in s. 395.10974.~~

945 ~~(4) Issue licenses to qualified individuals meeting the~~  
946 ~~standards set forth in s. 395.10974.~~

947 ~~(5) Receive, investigate, and take appropriate action with~~  
948 ~~respect to any charge or complaint filed with the agency to the~~  
949 ~~effect that a certified health care risk manager has failed to~~  
950 ~~comply with the requirements or standards adopted by rule by the~~

HB 597

2018

951 ~~agency or to comply with the provisions of this part.~~

952 ~~(6) Establish procedures for providing periodic reports on~~  
953 ~~persons certified or disciplined by the agency under this part.~~

954 (2)~~(7)~~ Develop a model risk management program for health  
955 care facilities which will satisfy the requirements of s.  
956 395.0197.

957 (3)~~(8)~~ Enforce the special-occupancy provisions of the  
958 Florida Building Code which apply to hospitals, intermediate  
959 residential treatment facilities, and ambulatory surgical  
960 centers in conducting any inspection authorized by this chapter  
961 and part II of chapter 408.

962 Section 35. Section 395.10974, Florida Statutes, is  
963 repealed.

964 Section 36. Section 395.10975, Florida Statutes, is  
965 repealed.

966 Section 37. Subsection (2) of section 395.602, Florida  
967 Statutes, is amended to read:

968 395.602 Rural hospitals.—

969 (2) DEFINITIONS.—As used in this part, the term:

970 ~~(a) "Emergency care hospital" means a medical facility~~  
971 ~~which provides:~~

972 ~~1. Emergency medical treatment; and~~

973 ~~2. Inpatient care to ill or injured persons prior to their~~  
974 ~~transportation to another hospital or provides inpatient medical~~  
975 ~~care to persons needing care for a period of up to 96 hours. The~~

976 ~~96-hour limitation on inpatient care does not apply to respite,~~  
 977 ~~skilled nursing, hospice, or other nonacute care patients.~~

978 ~~(b) "Essential access community hospital" means any~~  
 979 ~~facility which:~~

980 ~~1. Has at least 100 beds;~~

981 ~~2. Is located more than 35 miles from any other essential~~  
 982 ~~access community hospital, rural referral center, or urban~~  
 983 ~~hospital meeting criteria for classification as a regional~~  
 984 ~~referral center;~~

985 ~~3. Is part of a network that includes rural primary care~~  
 986 ~~hospitals;~~

987 ~~4. Provides emergency and medical backup services to rural~~  
 988 ~~primary care hospitals in its rural health network;~~

989 ~~5. Extends staff privileges to rural primary care hospital~~  
 990 ~~physicians in its network; and~~

991 ~~6. Accepts patients transferred from rural primary care~~  
 992 ~~hospitals in its network.~~

993 ~~(c) "Inactive rural hospital bed" means a licensed acute~~  
 994 ~~care hospital bed, as defined in s. 395.002(13), that is~~  
 995 ~~inactive in that it cannot be occupied by acute care inpatients.~~

996 ~~(a)(d)~~ "Rural area health education center" means an area  
 997 health education center (AHEC), as authorized by Pub. L. No. 94-  
 998 484, which provides services in a county with a population  
 999 density of up to no greater than 100 persons per square mile.

1000 ~~(b)(e)~~ "Rural hospital" means an acute care hospital



1001 licensed under this chapter, having 100 or fewer licensed beds  
 1002 and an emergency room, which is:

1003 1. The sole provider within a county with a population  
 1004 density of up to 100 persons per square mile;

1005 2. An acute care hospital, in a county with a population  
 1006 density of up to 100 persons per square mile, which is at least  
 1007 30 minutes of travel time, on normally traveled roads under  
 1008 normal traffic conditions, from any other acute care hospital  
 1009 within the same county;

1010 3. A hospital supported by a tax district or subdistrict  
 1011 whose boundaries encompass a population of up to 100 persons per  
 1012 square mile;

1013 4. A hospital classified as a sole community hospital  
 1014 under 42 C.F.R. s. 412.92 which has up to 175, ~~regardless of the~~  
 1015 ~~number of~~ licensed beds;

1016 5. A hospital with a service area that has a population of  
 1017 up to 100 persons per square mile. As used in this subparagraph,  
 1018 the term "service area" means the fewest number of zip codes  
 1019 that account for 75 percent of the hospital's discharges for the  
 1020 most recent 5-year period, based on information available from  
 1021 the hospital inpatient discharge database in the Florida Center  
 1022 for Health Information and Transparency at the agency; or

1023 6. A hospital designated as a critical access hospital, as  
 1024 defined in s. 408.07.

1025

1026 Population densities used in this paragraph must be based upon  
1027 the most recently completed United States census. A hospital  
1028 that received funds under s. 409.9116 for a quarter beginning no  
1029 later than July 1, 2002, is deemed to have been and shall  
1030 continue to be a rural hospital from that date through June 30,  
1031 2021, if the hospital continues to have up to 100 licensed beds  
1032 and an emergency room. An acute care hospital that has not  
1033 previously been designated as a rural hospital and that meets  
1034 the criteria of this paragraph shall be granted such designation  
1035 upon application, including supporting documentation, to the  
1036 agency. A hospital that was licensed as a rural hospital during  
1037 the 2010-2011 or 2011-2012 fiscal year shall continue to be a  
1038 rural hospital from the date of designation through June 30,  
1039 2021, if the hospital continues to have up to 100 licensed beds  
1040 and an emergency room.

1041 ~~(f) "Rural primary care hospital" means any facility~~  
1042 ~~meeting the criteria in paragraph (c) or s. 395.605 which~~  
1043 ~~provides:~~

- 1044 ~~1. Twenty-four hour emergency medical care;~~  
1045 ~~2. Temporary inpatient care for periods of 72 hours or~~  
1046 ~~less to patients requiring stabilization before discharge or~~  
1047 ~~transfer to another hospital. The 72-hour limitation does not~~  
1048 ~~apply to respite, skilled nursing, hospice, or other nonacute~~  
1049 ~~care patients; and~~  
1050 ~~3. Has no more than six licensed acute care inpatient~~

1051 | ~~beds.~~

1052 |        (c)~~(g)~~ "Swing-bed" means a bed which can be used  
 1053 | interchangeably as either a hospital, skilled nursing facility  
 1054 | (SNF), or intermediate care facility (ICF) bed pursuant to 42  
 1055 | C.F.R. parts 405, 435, 440, 442, and 447.

1056 |        Section 38. Section 395.603, Florida Statutes, is amended  
 1057 | to read:

1058 |        395.603 ~~Deactivation of general hospital beds;~~ Rural  
 1059 | hospital impact statement.-

1060 |        ~~(1) The agency shall establish, by rule, a process by  
 1061 | which a rural hospital, as defined in s. 395.602, that seeks  
 1062 | licensure as a rural primary care hospital or as an emergency  
 1063 | care hospital, or becomes a certified rural health clinic as  
 1064 | defined in Pub. L. No. 95-210, or becomes a primary care program  
 1065 | such as a county health department, community health center, or  
 1066 | other similar outpatient program that provides preventive and  
 1067 | curative services, may deactivate general hospital beds. Rural  
 1068 | primary care hospitals and emergency care hospitals shall  
 1069 | maintain the number of actively licensed general hospital beds  
 1070 | necessary for the facility to be certified for Medicare  
 1071 | reimbursement. Hospitals that discontinue inpatient care to  
 1072 | become rural health care clinics or primary care programs shall  
 1073 | deactivate all licensed general hospital beds. All hospitals,  
 1074 | clinics, and programs with inactive beds shall provide 24-hour  
 1075 | emergency medical care by staffing an emergency room. Providers~~

HB 597

2018

1076 ~~with inactive beds shall be subject to the criteria in s.~~  
1077 ~~395.1041. The agency shall specify in rule requirements for~~  
1078 ~~making 24-hour emergency care available. Inactive general~~  
1079 ~~hospital beds shall be included in the acute care bed inventory,~~  
1080 ~~maintained by the agency for certificate-of-need purposes, for~~  
1081 ~~10 years from the date of deactivation of the beds. After 10~~  
1082 ~~years have elapsed, inactive beds shall be excluded from the~~  
1083 ~~inventory. The agency shall, at the request of the licensee,~~  
1084 ~~reactivate the inactive general beds upon a showing by the~~  
1085 ~~licensee that licensure requirements for the inactive general~~  
1086 ~~beds are met.~~

1087 ~~(2)~~ In formulating and implementing policies and rules  
1088 that may have significant impact on the ability of rural  
1089 hospitals to continue to provide health care services in rural  
1090 communities, the agency, the department, or the respective  
1091 regulatory board adopting policies or rules regarding the  
1092 licensure or certification of health care professionals shall  
1093 provide a rural hospital impact statement. The rural hospital  
1094 impact statement shall assess the proposed action in light of  
1095 the following questions:

1096 (1)~~(a)~~ Do the health personnel affected by the proposed  
1097 action currently practice in rural hospitals or are they likely  
1098 to in the near future?

1099 (2)~~(b)~~ What are the current numbers of the affected health  
1100 personnel in this state, their geographic distribution, and the

1101 number practicing in rural hospitals?

1102 (3) ~~(e)~~ What are the functions presently performed by the  
 1103 affected health personnel, and are such functions presently  
 1104 performed in rural hospitals?

1105 (4) ~~(d)~~ What impact will the proposed action have on the  
 1106 ability of rural hospitals to recruit the affected personnel to  
 1107 practice in their facilities?

1108 (5) ~~(e)~~ What impact will the proposed action have on the  
 1109 limited financial resources of rural hospitals through increased  
 1110 salaries and benefits necessary to recruit or retain such health  
 1111 personnel?

1112 (6) ~~(f)~~ Is there a less stringent requirement which could  
 1113 apply to practice in rural hospitals?

1114 (7) ~~(g)~~ Will this action create staffing shortages, which  
 1115 could result in a loss to the public of health care services in  
 1116 rural hospitals or result in closure of any rural hospitals?

1117 Section 39. Section 395.604, Florida Statutes, is  
 1118 repealed.

1119 Section 40. Section 395.605, Florida Statutes, is  
 1120 repealed.

1121 Section 41. Paragraph (c) of subsection (1) of section  
 1122 395.701, Florida Statutes, is amended to read:

1123 395.701 Annual assessments on net operating revenues for  
 1124 inpatient and outpatient services to fund public medical  
 1125 assistance; administrative fines for failure to pay assessments

1126 when due; exemption.-

1127 (1) For the purposes of this section, the term:

1128 (c) "Hospital" means a health care institution as defined  
 1129 in s. 395.002(12), but does not include any hospital operated by  
 1130 a state ~~the agency or the Department of Corrections.~~

1131 Section 42. Paragraph (b) of subsection (2) of section  
 1132 395.7015, Florida Statutes, is amended to read:

1133 395.7015 Annual assessment on health care entities.-

1134 (2) There is imposed an annual assessment against certain  
 1135 health care entities as described in this section:

1136 (b) For the purpose of this section, "health care  
 1137 entities" include the following:

1138 1. Ambulatory surgical centers ~~and mobile surgical~~  
 1139 ~~facilities licensed under s. 395.003. This subsection shall only~~  
 1140 ~~apply to mobile surgical facilities operating under contracts~~  
 1141 ~~entered into on or after July 1, 1998.~~

1142 2. ~~Clinical laboratories licensed under s. 483.091,~~  
 1143 ~~excluding any hospital laboratory defined under s. 483.041(6),~~  
 1144 ~~any clinical laboratory operated by the state or a political~~  
 1145 ~~subdivision of the state, any clinical laboratory which~~  
 1146 ~~qualifies as an exempt organization under s. 501(c)(3) of the~~  
 1147 ~~Internal Revenue Code of 1986, as amended, and which receives 70~~  
 1148 ~~percent or more of its gross revenues from services to charity~~  
 1149 ~~patients or Medicaid patients, and any blood, plasma, or tissue~~  
 1150 ~~bank procuring, storing, or distributing blood, plasma, or~~

1151 ~~tissue either for future manufacture or research or distributed~~  
1152 ~~on a nonprofit basis, and further excluding any clinical~~  
1153 ~~laboratory which is wholly owned and operated by 6 or fewer~~  
1154 ~~physicians who are licensed pursuant to chapter 458 or chapter~~  
1155 ~~459 and who practice in the same group practice, and at which no~~  
1156 ~~clinical laboratory work is performed for patients referred by~~  
1157 ~~any health care provider who is not a member of the same group.~~

1158 2.3. Diagnostic-imaging centers that are freestanding  
1159 outpatient facilities that provide specialized services for the  
1160 identification or determination of a disease through examination  
1161 and also provide sophisticated radiological services, and in  
1162 which services are rendered by a physician licensed by the Board  
1163 of Medicine under s. 458.311, s. 458.313, or s. 458.317, or by  
1164 an osteopathic physician licensed by the Board of Osteopathic  
1165 Medicine under s. 459.0055 or s. 459.0075. For purposes of this  
1166 paragraph, "sophisticated radiological services" means the  
1167 following: magnetic resonance imaging; nuclear medicine;  
1168 angiography; arteriography; computed tomography; positron  
1169 emission tomography; digital vascular imaging; bronchography;  
1170 lymphangiography; splenography; ultrasound, excluding ultrasound  
1171 providers that are part of a private physician's office practice  
1172 or when ultrasound is provided by two or more physicians  
1173 licensed under chapter 458 or chapter 459 who are members of the  
1174 same professional association and who practice in the same  
1175 medical specialties; and such other sophisticated radiological

HB 597

2018

1176 services, excluding mammography, as adopted in rule by the  
1177 board.

1178 Section 43. Subsection (1) of section 400.0625, Florida  
1179 Statutes, is amended to read:

1180 400.0625 Minimum standards for clinical laboratory test  
1181 results and diagnostic X-ray results.—

1182 (1) Each nursing home, as a requirement for issuance or  
1183 renewal of its license, shall require that all clinical  
1184 laboratory tests performed for the nursing home be performed by  
1185 a ~~clinical~~ laboratory appropriately certified by the Centers for  
1186 Medicare and Medicaid Services under the federal Clinical  
1187 Laboratory Improvement Amendments and the federal rules adopted  
1188 thereunder ~~licensed under the provisions of chapter 483~~, except  
1189 for such self-testing procedures as are approved by the agency  
1190 by rule. ~~Results of clinical laboratory tests performed prior to~~  
1191 ~~admission which meet the minimum standards provided in s.~~  
1192 ~~483.181(3) shall be accepted in lieu of routine examinations~~  
1193 ~~required upon admission and clinical laboratory tests which may~~  
1194 ~~be ordered by a physician for residents of the nursing home.~~

1195 Section 44. Paragraph (a) of subsection (2) of section  
1196 400.191, Florida Statutes, is amended to read:

1197 400.191 Availability, distribution, and posting of reports  
1198 and records.—

1199 (2) The agency shall publish the Nursing Home Guide  
1200 quarterly in electronic form to assist consumers and their



HB 597

2018

1201 families in comparing and evaluating nursing home facilities.

1202 (a) The agency shall provide an Internet site which shall  
1203 include at least the following information either directly or  
1204 indirectly through a link to another established site or sites  
1205 of the agency's choosing:

1206 1. A section entitled "Have you considered programs that  
1207 provide alternatives to nursing home care?" which shall be the  
1208 first section of the Nursing Home Guide and which shall  
1209 prominently display information about available alternatives to  
1210 nursing homes and how to obtain additional information regarding  
1211 these alternatives. The Nursing Home Guide shall explain that  
1212 this state offers alternative programs that permit qualified  
1213 elderly persons to stay in their homes instead of being placed  
1214 in nursing homes and shall encourage interested persons to call  
1215 the Comprehensive Assessment Review and Evaluation for Long-Term  
1216 Care Services (CARES) Program to inquire if they qualify. The  
1217 Nursing Home Guide shall list available home and community-based  
1218 programs which shall clearly state the services that are  
1219 provided and indicate whether nursing home services are included  
1220 if needed.

1221 2. A list by name and address of all nursing home  
1222 facilities in this state, including any prior name by which a  
1223 facility was known during the previous 24-month period.

1224 3. Whether such nursing home facilities are proprietary or  
1225 nonproprietary.

- 1226           4. The current owner of the facility's license and the  
 1227 year that that entity became the owner of the license.
- 1228           5. The name of the owner or owners of each facility and  
 1229 whether the facility is affiliated with a company or other  
 1230 organization owning or managing more than one nursing facility  
 1231 in this state.
- 1232           6. The total number of beds in each facility and the most  
 1233 recently available occupancy levels.
- 1234           7. The number of private and semiprivate rooms in each  
 1235 facility.
- 1236           8. The religious affiliation, if any, of each facility.
- 1237           9. The languages spoken by the administrator and staff of  
 1238 each facility.
- 1239           10. Whether or not each facility accepts Medicare or  
 1240 Medicaid recipients or insurance, health maintenance  
 1241 organization, Veterans Administration, CHAMPUS program, or  
 1242 workers' compensation coverage.
- 1243           11. Recreational and other programs available at each  
 1244 facility.
- 1245           12. Special care units or programs offered at each  
 1246 facility.
- 1247           13. Whether the facility is a part of a retirement  
 1248 community that offers other services pursuant to part III of  
 1249 this chapter or part I or part III of chapter 429.
- 1250           14. Survey and deficiency information, including all

HB 597

2018

1251 federal and state recertification, licensure, revisit, and  
1252 complaint survey information, for each facility ~~for the past 30~~  
1253 ~~months~~. For noncertified nursing homes, state survey and  
1254 deficiency information, including licensure, revisit, and  
1255 complaint survey information ~~for the past 30 months~~ shall be  
1256 provided.

1257 Section 45. Subsection (1) and paragraphs (b), (e), and  
1258 (f) of subsection (4) of section 400.464, Florida Statutes, are  
1259 amended, and subsection (6) is added to that section, to read:

1260 400.464 Home health agencies to be licensed; expiration of  
1261 license; exemptions; unlawful acts; penalties.—

1262 (1) The requirements of part II of chapter 408 apply to  
1263 the provision of services that require licensure pursuant to  
1264 this part and part II of chapter 408 and entities licensed or  
1265 registered by or applying for such licensure or registration  
1266 from the Agency for Health Care Administration pursuant to this  
1267 part. A license issued by the agency is required in order to  
1268 operate a home health agency in this state. A license issued on  
1269 or after July 1, 2018, must specify the home health services the  
1270 organization is authorized to perform and indicate whether such  
1271 specified services are considered skilled care. The provision or  
1272 advertising of services that require licensure pursuant to this  
1273 part without such services being specified on the face of the  
1274 license issued on or after July 1, 2018, constitutes unlicensed  
1275 activity as prohibited under s. 408.812.

HB 597

2018

1276 (4) (b) The operation or maintenance of an unlicensed home  
1277 health agency or the performance of any home health services in  
1278 violation of this part is declared a nuisance, inimical to the  
1279 public health, welfare, and safety. The agency or any state  
1280 attorney may, in addition to other remedies provided in this  
1281 part, bring an action for an injunction to restrain such  
1282 violation, or to enjoin the future operation or maintenance of  
1283 the home health agency or the provision of home health services  
1284 in violation of this part or part II of chapter 408, until  
1285 compliance with this part or the rules adopted under this part  
1286 has been demonstrated to the satisfaction of the agency.

1287 (e) Any person who owns, operates, or maintains an  
1288 unlicensed home health agency and who, ~~within 10 working days~~  
1289 after receiving notification from the agency, fails to cease  
1290 operation and apply for a license under this part commits a  
1291 misdemeanor of the second degree, punishable as provided in s.  
1292 775.082 or s. 775.083. Each day of continued operation is a  
1293 separate offense.

1294 (f) Any home health agency that fails to cease operation  
1295 after agency notification may be fined in accordance with s.  
1296 408.812 ~~\$500 for each day of noncompliance.~~

1297 (6) Any person, entity, or organization providing home  
1298 health services which is exempt from licensure under subsection  
1299 (5) may voluntarily apply for a certificate of exemption from  
1300 licensure under its exempt status with the agency on a form that

1301 specifies its name or names and addresses, a statement of the  
 1302 reasons why it is exempt from licensure as a home health agency,  
 1303 and other information deemed necessary by the agency. A  
 1304 certificate of exemption is valid for a period of not more than  
 1305 2 years and is not transferable. The agency may charge an  
 1306 applicant \$100 for a certificate of exemption or charge the  
 1307 actual cost of processing the certificate.

1308 Section 46. Subsections (6) through (9) of section  
 1309 400.471, Florida Statutes, are redesignated as subsections (5)  
 1310 through (8), respectively, and present subsections (2), (6), and  
 1311 (9) of that section are amended to read:

1312 400.471 Application for license; fee.—

1313 (2) In addition to the requirements of part II of chapter  
 1314 408, the initial applicant, the applicant for a change of  
 1315 ownership, and the applicant for the addition of skilled care  
 1316 services must file with the application satisfactory proof that  
 1317 the home health agency is in compliance with this part and  
 1318 applicable rules, including:

1319 (a) A listing of services to be provided, either directly  
 1320 by the applicant or through contractual arrangements with  
 1321 existing providers.

1322 (b) The number and discipline of professional staff to be  
 1323 employed.

1324 ~~(c) Completion of questions concerning volume data on the~~  
 1325 ~~renewal application as determined by rule.~~

1326            (c)~~(d)~~ A business plan, signed by the applicant, which  
 1327 details the home health agency's methods to obtain patients and  
 1328 its plan to recruit and maintain staff.

1329            (d)~~(e)~~ Evidence of contingency funding as required under  
 1330 s. 408.8065 ~~equal to 1 month's average operating expenses during~~  
 1331 ~~the first year of operation.~~

1332            (e)~~(f)~~ A balance sheet, income and expense statement, and  
 1333 statement of cash flows for the first 2 years of operation which  
 1334 provide evidence of having sufficient assets, credit, and  
 1335 projected revenues to cover liabilities and expenses. The  
 1336 applicant has demonstrated financial ability to operate if the  
 1337 applicant's assets, credit, and projected revenues meet or  
 1338 exceed projected liabilities and expenses. An applicant may not  
 1339 project an operating margin of 15 percent or greater for any  
 1340 month in the first year of operation. All documents required  
 1341 under this paragraph must be prepared in accordance with  
 1342 generally accepted accounting principles and compiled and signed  
 1343 by a certified public accountant.

1344            (f)~~(g)~~ All other ownership interests in health care  
 1345 entities for each controlling interest, as defined in part II of  
 1346 chapter 408.

1347            (g)~~(h)~~ In the case of an application for initial  
 1348 licensure, an application for a change of ownership, or an  
 1349 application for the addition of skilled care services,  
 1350 documentation of accreditation, or an application for

1351 accreditation, from an accrediting organization that is  
1352 recognized by the agency as having standards comparable to those  
1353 required by this part and part II of chapter 408. A home health  
1354 agency that ~~is not Medicare or Medicaid certified and~~ does not  
1355 provide skilled care is exempt from this paragraph.  
1356 Notwithstanding s. 408.806, an initial applicant ~~that has~~  
1357 ~~applied for accreditation~~ must provide proof of accreditation  
1358 that is not conditional or provisional and a survey  
1359 demonstrating compliance with the requirements of this part,  
1360 part II of chapter 408, and applicable rules from an accrediting  
1361 organization that is recognized by the agency as having  
1362 standards comparable to those required by this part and part II  
1363 of chapter 408 within 120 days after the date of the agency's  
1364 receipt of the application for licensure ~~or the application~~  
1365 ~~shall be withdrawn from further consideration.~~ Such  
1366 accreditation must be continuously maintained by the home health  
1367 agency to maintain licensure. The agency shall accept, in lieu  
1368 of its own periodic licensure survey, the submission of the  
1369 survey of an accrediting organization that is recognized by the  
1370 agency if the accreditation of the licensed home health agency  
1371 is not provisional and if the licensed home health agency  
1372 authorizes releases of, and the agency receives the report of,  
1373 the accrediting organization.

1374 ~~(6) The agency may not issue a license designated as~~  
1375 ~~certified to a home health agency that fails to satisfy the~~

HB 597

2018

1376 ~~requirements of a Medicare certification survey from the agency.~~

1377 (8) ~~(9)~~ The agency may not issue a renewal license for a  
1378 home health agency in any county having at least one licensed  
1379 home health agency and that has more than one home health agency  
1380 per 5,000 persons, as indicated by the most recent population  
1381 estimates published by the Legislature's Office of Economic and  
1382 Demographic Research, if the applicant or any controlling  
1383 interest has been administratively sanctioned by the agency  
1384 during the 2 years prior to the submission of the licensure  
1385 renewal application for one or more of the following acts:

1386 (a) An intentional or negligent act that materially  
1387 affects the health or safety of a client of the provider;

1388 (b) Knowingly providing home health services in an  
1389 unlicensed assisted living facility or unlicensed adult family-  
1390 care home, unless the home health agency or employee reports the  
1391 unlicensed facility or home to the agency within 72 hours after  
1392 providing the services;

1393 (c) Preparing or maintaining fraudulent patient records,  
1394 such as, but not limited to, charting ahead, recording vital  
1395 signs or symptoms which were not personally obtained or observed  
1396 by the home health agency's staff at the time indicated,  
1397 borrowing patients or patient records from other home health  
1398 agencies to pass a survey or inspection, or falsifying  
1399 signatures;

1400 (d) Failing to provide at least one service directly to a



HB 597

2018

1401 patient for a period of 60 days;

1402 (e) Demonstrating a pattern of falsifying documents  
1403 relating to the training of home health aides or certified  
1404 nursing assistants or demonstrating a pattern of falsifying  
1405 health statements for staff who provide direct care to patients.  
1406 A pattern may be demonstrated by a showing of at least three  
1407 fraudulent entries or documents;

1408 (f) Demonstrating a pattern of billing any payor for  
1409 services not provided. A pattern may be demonstrated by a  
1410 showing of at least three billings for services not provided  
1411 within a 12-month period;

1412 (g) Demonstrating a pattern of failing to provide a  
1413 service specified in the home health agency's written agreement  
1414 with a patient or the patient's legal representative, or the  
1415 plan of care for that patient, except ~~unless a reduction in~~  
1416 ~~service is mandated by Medicare, Medicaid, or a state program or~~  
1417 as provided in s. 400.492(3). A pattern may be demonstrated by a  
1418 showing of at least three incidents, regardless of the patient  
1419 or service, in which the home health agency did not provide a  
1420 service specified in a written agreement or plan of care during  
1421 a 3-month period;

1422 (h) Giving remuneration to a case manager, discharge  
1423 planner, facility-based staff member, or third-party vendor who  
1424 is involved in the discharge planning process of a facility  
1425 licensed under chapter 395, chapter 429, or this chapter from

1426 | whom the home health agency receives referrals or gives  
 1427 | remuneration as prohibited in s. 400.474(6)(a);

1428 |       (i) Giving cash, or its equivalent, to a Medicare or  
 1429 | Medicaid beneficiary;

1430 |       (j) Demonstrating a pattern of billing the Medicaid  
 1431 | program for services to Medicaid recipients which are medically  
 1432 | unnecessary as determined by a final order. A pattern may be  
 1433 | demonstrated by a showing of at least two such medically  
 1434 | unnecessary services within one Medicaid program integrity audit  
 1435 | period;

1436 |       (k) Providing services to residents in an assisted living  
 1437 | facility for which the home health agency does not receive fair  
 1438 | market value remuneration; or

1439 |       (l) Providing staffing to an assisted living facility for  
 1440 | which the home health agency does not receive fair market value  
 1441 | remuneration.

1442 |       Section 47. Subsection (5) of section 400.474, Florida  
 1443 | Statutes, is amended to read:

1444 |       400.474 Administrative penalties.—

1445 |       (5) The agency shall impose a fine of \$5,000 against a  
 1446 | home health agency that demonstrates a pattern of failing to  
 1447 | provide a service specified in the home health agency's written  
 1448 | agreement with a patient or the patient's legal representative,  
 1449 | or the plan of care for that patient, except ~~unless a reduction~~  
 1450 | ~~in service is mandated by Medicare, Medicaid, or a state program~~

1451 ~~or~~ as provided in s. 400.492(3). A pattern may be demonstrated  
1452 by a showing of at least three incidences, regardless of the  
1453 patient or service, where the home health agency did not provide  
1454 a service specified in a written agreement or plan of care  
1455 during a 3-month period. The agency shall impose the fine for  
1456 each occurrence. The agency may also impose additional  
1457 administrative fines under s. 400.484 for the direct or indirect  
1458 harm to a patient, or deny, revoke, or suspend the license of  
1459 the home health agency for a pattern of failing to provide a  
1460 service specified in the home health agency's written agreement  
1461 with a patient or the plan of care for that patient.

1462 Section 48. Paragraph (c) of subsection (2) of section  
1463 400.476, Florida Statutes, is amended to read:

1464 400.476 Staffing requirements; notifications; limitations  
1465 on staffing services.—

1466 (2) DIRECTOR OF NURSING.—

1467 (c) A home health agency that provides skilled nursing  
1468 care must ~~is not Medicare or Medicaid certified and does not~~  
1469 ~~provide skilled care or provides only physical, occupational, or~~  
1470 ~~speech therapy is not required to have a director of nursing and~~  
1471 ~~is exempt from paragraph (b).~~

1472 Section 49. Section 400.484, Florida Statutes, is amended  
1473 to read:

1474 400.484 Right of inspection; violations ~~deficiencies~~;  
1475 fines.—

HB 597

2018

1476 (1) In addition to the requirements of s. 408.811, the  
1477 agency may make such inspections and investigations as are  
1478 necessary in order to determine the state of compliance with  
1479 this part, part II of chapter 408, and applicable rules.

1480 (2) The agency shall impose fines for various classes of  
1481 violations ~~deficiencies~~ in accordance with the following  
1482 schedule:

1483 (a) Class I violations are as provided in s. 408.813 A  
1484 ~~class I deficiency is any act, omission, or practice that~~  
1485 ~~results in a patient's death, disablement, or permanent injury,~~  
1486 ~~or places a patient at imminent risk of death, disablement, or~~  
1487 ~~permanent injury.~~ Upon finding a class I violation ~~deficiency~~,  
1488 the agency shall impose an administrative fine in the amount of  
1489 \$15,000 for each occurrence and each day that the violation  
1490 ~~deficiency~~ exists.

1491 (b) Class II violations are as provided in s. 408.813 A  
1492 ~~class II deficiency is any act, omission, or practice that has a~~  
1493 ~~direct adverse effect on the health, safety, or security of a~~  
1494 ~~patient.~~ Upon finding a class II violation ~~deficiency~~, the  
1495 agency shall impose an administrative fine in the amount of  
1496 \$5,000 for each occurrence and each day that the violation  
1497 ~~deficiency~~ exists.

1498 (c) Class III violations are as provided in s. 408.813 A  
1499 ~~class III deficiency is any act, omission, or practice that has~~  
1500 ~~an indirect, adverse effect on the health, safety, or security~~

HB 597

2018

1501 ~~of a patient.~~ Upon finding an uncorrected or repeated class III  
1502 violation ~~deficiency~~, the agency shall impose an administrative  
1503 fine not to exceed \$1,000 for each occurrence and each day that  
1504 the uncorrected or repeated violation ~~deficiency~~ exists.

1505 (d) Class IV violations are as provided in s. 408.813 A  
1506 ~~class IV deficiency is any act, omission, or practice related to~~  
1507 ~~required reports, forms, or documents which does not have the~~  
1508 ~~potential of negatively affecting patients.~~ These violations are  
1509 of a type that the agency determines do not threaten the health,  
1510 safety, or security of patients. Upon finding an uncorrected or  
1511 repeated class IV violation ~~deficiency~~, the agency shall impose  
1512 an administrative fine not to exceed \$500 for each occurrence  
1513 and each day that the uncorrected or repeated violation  
1514 ~~deficiency~~ exists.

1515 (3) In addition to any other penalties imposed pursuant to  
1516 this section or part, the agency may assess costs related to an  
1517 investigation that results in a successful prosecution,  
1518 excluding costs associated with an attorney's time.

1519 Section 50. Subsection (4) of section 400.497, Florida  
1520 Statutes, is amended to read:

1521 400.497 Rules establishing minimum standards.—The agency  
1522 shall adopt, publish, and enforce rules to implement part II of  
1523 chapter 408 and this part, including, as applicable, ss. 400.506  
1524 and 400.509, which must provide reasonable and fair minimum  
1525 standards relating to:

1526 (4) Licensure application and renewal and certificates of  
 1527 exemption.

1528 Section 51. Subsection (5) and paragraph (a) of subsection  
 1529 (15) of section 400.506, Florida Statutes, are amended to read:

1530 400.506 Licensure of nurse registries; requirements;  
 1531 penalties.-

1532 (5)(a) In addition to the requirements of s. 408.812, any  
 1533 person who owns, operates, or maintains an unlicensed nurse  
 1534 registry and who, ~~within 10 working days~~ after receiving  
 1535 notification from the agency, fails to cease operation and apply  
 1536 for a license under this part commits a misdemeanor of the  
 1537 second degree, punishable as provided in s. 775.082 or s.  
 1538 775.083. Each day of continued operation is a separate offense.

1539 (b) If a nurse registry fails to cease operation after  
 1540 agency notification, the agency may impose a fine pursuant to s.  
 1541 408.812 ~~of \$500 for each day of noncompliance.~~

1542 (15)(a) The agency may deny, suspend, or revoke the  
 1543 license of a nurse registry and shall impose a fine of \$5,000  
 1544 against a nurse registry that:

1545 1. Provides services to residents in an assisted living  
 1546 facility for which the nurse registry does not receive fair  
 1547 market value remuneration.

1548 2. Provides staffing to an assisted living facility for  
 1549 which the nurse registry does not receive fair market value  
 1550 remuneration.

HB 597

2018

1551           3. Fails to provide the agency, upon request, with copies  
1552 of all contracts with assisted living facilities which were  
1553 executed within the last 5 years.

1554           ~~4. Gives remuneration to a case manager, discharge  
1555 planner, facility-based staff member, or third-party vendor who  
1556 is involved in the discharge planning process of a facility  
1557 licensed under chapter 395 or this chapter and from whom the  
1558 nurse registry receives referrals. A nurse registry is exempt  
1559 from this subparagraph if it does not bill the Florida Medicaid  
1560 program or the Medicare program or share a controlling interest  
1561 with any entity licensed, registered, or certified under part II  
1562 of chapter 408 that bills the Florida Medicaid program or the  
1563 Medicare program.~~

1564           ~~5. Gives remuneration to a physician, a member of the  
1565 physician's office staff, or an immediate family member of the  
1566 physician, and the nurse registry received a patient referral in  
1567 the last 12 months from that physician or the physician's office  
1568 staff. A nurse registry is exempt from this subparagraph if it  
1569 does not bill the Florida Medicaid program or the Medicare  
1570 program or share a controlling interest with any entity  
1571 licensed, registered, or certified under part II of chapter 408  
1572 that bills the Florida Medicaid program or the Medicare program.~~

1573           Section 52. Subsection (1) of section 400.606, Florida  
1574 Statutes, is amended to read:

1575           400.606 License; application; renewal; conditional license

1576 or permit; certificate of need.-

1577 (1) In addition to the requirements of part II of chapter  
 1578 408, the initial application and change of ownership application  
 1579 must be accompanied by a plan for the delivery of home,  
 1580 residential, and homelike inpatient hospice services to  
 1581 terminally ill persons and their families. Such plan must  
 1582 contain, but need not be limited to:

1583 (a) The estimated average number of terminally ill persons  
 1584 to be served monthly.

1585 (b) The geographic area in which hospice services will be  
 1586 available.

1587 (c) A listing of services which are or will be provided,  
 1588 either directly by the applicant or through contractual  
 1589 arrangements with existing providers.

1590 (d) Provisions for the implementation of hospice home care  
 1591 within 3 months after licensure.

1592 (e) Provisions for the implementation of hospice homelike  
 1593 inpatient care within 12 months after licensure.

1594 (f) The number and disciplines of professional staff to be  
 1595 employed.

1596 (g) The name and qualifications of any existing or  
 1597 potential contractee.

1598 (h) A plan for attracting and training volunteers.

1599

1600 ~~If the applicant is an existing licensed health care provider,~~



1601 ~~the application must be accompanied by a copy of the most recent~~  
 1602 ~~profit-loss statement and, if applicable, the most recent~~  
 1603 ~~licensure inspection report.~~

1604 Section 53. Subsection (6) of section 400.925, Florida  
 1605 Statutes, is amended to read:

1606 400.925 Definitions.—As used in this part, the term:

1607 (6) "Home medical equipment" includes any product as  
 1608 defined by the Food and Drug Administration's Federal Food,  
 1609 Drug, and Cosmetic Act, any products reimbursed under the  
 1610 Medicare Part B Durable Medical Equipment benefits, or any  
 1611 products reimbursed under the Florida Medicaid durable medical  
 1612 equipment program. Home medical equipment includes:

1613 (a) Oxygen and related respiratory equipment; ~~manual,~~  
 1614 ~~motorized, or customized wheelchairs and related seating and~~  
 1615 ~~positioning, but does not include prosthetics or orthotics or~~  
 1616 ~~any splints, braces, or aids custom fabricated by a licensed~~  
 1617 ~~health care practitioner;~~

1618 (b) Motorized scooters;

1619 (c) Personal transfer systems; and

1620 (d) Specialty beds, for use by a person with a medical  
 1621 need; and

1622 (e) Manual, motorized, or customized wheelchairs and  
 1623 related seating and positioning, but does not include  
 1624 prosthetics or orthotics or any splints, braces, or aids custom  
 1625 fabricated by a licensed health care practitioner.

HB 597

2018

1626 Section 54. Subsection (4) of section 400.931, Florida  
1627 Statutes, is amended to read:

1628 400.931 Application for license; fee.—

1629 (4) When a change of the general manager of a home medical  
1630 equipment provider occurs, the licensee must notify the agency  
1631 of the change within the timeframes established in part II of  
1632 chapter 408 and applicable rules ~~45 days~~.

1633 Section 55. Subsection (2) of section 400.933, Florida  
1634 Statutes, is amended to read:

1635 400.933 Licensure inspections and investigations.—

1636 (2) The agency shall accept, in lieu of its own periodic  
1637 inspections for licensure, submission of the following:

1638 (a) The survey or inspection of an accrediting  
1639 organization, provided the accreditation of the licensed home  
1640 medical equipment provider is not provisional and provided the  
1641 licensed home medical equipment provider authorizes release of,  
1642 and the agency receives the report of, the accrediting  
1643 organization; or

1644 (b) A copy of a valid medical oxygen retail establishment  
1645 permit issued by the Department of Business and Professional  
1646 Regulation ~~Health~~, pursuant to chapter 499.

1647 Section 56. Subsection (2) of section 400.980, Florida  
1648 Statutes, is amended to read:

1649 400.980 Health care services pools.—

1650 (2) The requirements of part II of chapter 408 apply to

1651 | the provision of services that require licensure or registration  
 1652 | pursuant to this part and part II of chapter 408 and to entities  
 1653 | registered by or applying for such registration from the agency  
 1654 | pursuant to this part. Registration or a license issued by the  
 1655 | agency is required for the operation of a health care services  
 1656 | pool in this state. In accordance with s. 408.805, an applicant  
 1657 | or licensee shall pay a fee for each license application  
 1658 | submitted using this part, part II of chapter 408, and  
 1659 | applicable rules. The agency shall adopt rules and provide forms  
 1660 | required for such registration and shall impose a registration  
 1661 | fee in an amount sufficient to cover the cost of administering  
 1662 | this part and part II of chapter 408. In addition to the  
 1663 | requirements in part II of chapter 408, the registrant must  
 1664 | provide the agency with any change of information contained on  
 1665 | the original registration application within the timeframes  
 1666 | established in this part, part II of chapter 408, and applicable  
 1667 | rules ~~14 days prior to the change.~~

1668 | Section 57. Paragraphs (a) through (d) of subsection (4)  
 1669 | of section 400.9905, Florida Statutes, are amended to read:

1670 | 400.9905 Definitions.—

1671 | (4) "Clinic" means an entity where health care services  
 1672 | are provided to individuals and which tenders charges for  
 1673 | reimbursement for such services, including a mobile clinic and a  
 1674 | portable equipment provider. As used in this part, the term does  
 1675 | not include and the licensure requirements of this part do not

HB 597

2018

1676 apply to:

1677 (a) Entities licensed or registered by the state under  
1678 chapter 395; entities licensed or registered by the state and  
1679 providing only health care services within the scope of services  
1680 authorized under their respective licenses under ss. 383.30-  
1681 383.332 ~~383.30-383.335~~, chapter 390, chapter 394, chapter 397,  
1682 this chapter except part X, chapter 429, chapter 463, chapter  
1683 465, chapter 466, chapter 478, ~~part I of chapter 483~~, chapter  
1684 484, or chapter 651; end-stage renal disease providers  
1685 authorized under 42 C.F.R. part 405, subpart U; providers  
1686 certified under 42 C.F.R. part 485, subpart B or subpart H; or  
1687 any entity that provides neonatal or pediatric hospital-based  
1688 health care services or other health care services by licensed  
1689 practitioners solely within a hospital licensed under chapter  
1690 395.

1691 (b) Entities that own, directly or indirectly, entities  
1692 licensed or registered by the state pursuant to chapter 395;  
1693 entities that own, directly or indirectly, entities licensed or  
1694 registered by the state and providing only health care services  
1695 within the scope of services authorized pursuant to their  
1696 respective licenses under ss. 383.30-383.332 ~~383.30-383.335~~,  
1697 chapter 390, chapter 394, chapter 397, this chapter except part  
1698 X, chapter 429, chapter 463, chapter 465, chapter 466, chapter  
1699 478, ~~part I of chapter 483~~, chapter 484, or chapter 651; end-  
1700 stage renal disease providers authorized under 42 C.F.R. part

1701 405, subpart U; providers certified under 42 C.F.R. part 485,  
 1702 subpart B or subpart H; or any entity that provides neonatal or  
 1703 pediatric hospital-based health care services by licensed  
 1704 practitioners solely within a hospital licensed under chapter  
 1705 395.

1706 (c) Entities that are owned, directly or indirectly, by an  
 1707 entity licensed or registered by the state pursuant to chapter  
 1708 395; entities that are owned, directly or indirectly, by an  
 1709 entity licensed or registered by the state and providing only  
 1710 health care services within the scope of services authorized  
 1711 pursuant to their respective licenses under ss. 383.30-383.332  
 1712 ~~383.30-383.335~~, chapter 390, chapter 394, chapter 397, this  
 1713 chapter except part X, chapter 429, chapter 463, chapter 465,  
 1714 chapter 466, chapter 478, ~~part I of chapter 483~~, chapter 484, or  
 1715 chapter 651; end-stage renal disease providers authorized under  
 1716 42 C.F.R. part 405, subpart U; providers certified under 42  
 1717 C.F.R. part 485, subpart B or subpart H; or any entity that  
 1718 provides neonatal or pediatric hospital-based health care  
 1719 services by licensed practitioners solely within a hospital  
 1720 under chapter 395.

1721 (d) Entities that are under common ownership, directly or  
 1722 indirectly, with an entity licensed or registered by the state  
 1723 pursuant to chapter 395; entities that are under common  
 1724 ownership, directly or indirectly, with an entity licensed or  
 1725 registered by the state and providing only health care services

1726 within the scope of services authorized pursuant to their  
 1727 respective licenses under ss. 383.30-383.332 ~~383.30-383.335~~,  
 1728 chapter 390, chapter 394, chapter 397, this chapter except part  
 1729 X, chapter 429, chapter 463, chapter 465, chapter 466, chapter  
 1730 478, ~~part I of chapter 483~~, chapter 484, or chapter 651; end-  
 1731 stage renal disease providers authorized under 42 C.F.R. part  
 1732 405, subpart U; providers certified under 42 C.F.R. part 485,  
 1733 subpart B or subpart H; or any entity that provides neonatal or  
 1734 pediatric hospital-based health care services by licensed  
 1735 practitioners solely within a hospital licensed under chapter  
 1736 395.

1737  
 1738 Notwithstanding this subsection, an entity shall be deemed a  
 1739 clinic and must be licensed under this part in order to receive  
 1740 reimbursement under the Florida Motor Vehicle No-Fault Law, ss.  
 1741 627.730-627.7405, unless exempted under s. 627.736(5)(h).

1742 Section 58. Subsection (6) of section 400.9935, Florida  
 1743 Statutes, is amended to read:

1744 400.9935 Clinic responsibilities.—

1745 (6) Any person or entity providing health care services  
 1746 which is not a clinic, as defined under s. 400.9905, may  
 1747 voluntarily apply for a certificate of exemption from licensure  
 1748 under its exempt status with the agency on a form that sets  
 1749 forth its name or names and addresses, a statement of the  
 1750 reasons why it cannot be defined as a clinic, and other

HB 597

2018

1751 information deemed necessary by the agency. An exemption may be  
1752 valid for up to 2 years and is not transferable. The agency may  
1753 charge an applicant for a certificate of exemption in an amount  
1754 equal to \$100 or the actual cost of processing the certificate,  
1755 whichever is less. An entity seeking a certificate of exemption  
1756 must publish and maintain a schedule of charges for the medical  
1757 services offered to patients. The schedule must include the  
1758 prices charged to an uninsured person paying for such services  
1759 by cash, check, credit card, or debit card. The schedule must be  
1760 posted in a conspicuous place in the reception area of the  
1761 entity and must include, but is not limited to, the 50 services  
1762 most frequently provided by the entity. The schedule may group  
1763 services by three price levels, listing services in each price  
1764 level. The posting must be at least 15 square feet in size. As a  
1765 condition precedent to receiving a certificate of exemption, an  
1766 applicant must provide to the agency documentation of compliance  
1767 with these requirements.

1768 Section 59. Paragraph (a) of subsection (2) of section  
1769 408.033, Florida Statutes, is amended to read:

1770 408.033 Local and state health planning.—

1771 (2) FUNDING.—

1772 (a) The Legislature intends that the cost of local health  
1773 councils be borne by assessments on selected health care  
1774 facilities subject to facility licensure by the Agency for  
1775 Health Care Administration, including abortion clinics, assisted

1776 living facilities, ambulatory surgical centers, birth ~~birthing~~  
 1777 centers, ~~clinical laboratories except community nonprofit blood~~  
 1778 ~~banks and clinical laboratories operated by practitioners for~~  
 1779 ~~exclusive use regulated under s. 483.035,~~ home health agencies,  
 1780 hospices, hospitals, intermediate care facilities for the  
 1781 developmentally disabled, nursing homes, health care clinics,  
 1782 and multiphasic testing centers and by assessments on  
 1783 organizations subject to certification by the agency pursuant to  
 1784 chapter 641, part III, including health maintenance  
 1785 organizations and prepaid health clinics. Fees assessed may be  
 1786 collected prospectively at the time of licensure renewal and  
 1787 prorated for the licensure period.

1788 Section 60. Paragraphs (f) through (t) of subsection (3)  
 1789 of section 408.036, Florida Statutes, are redesignated as  
 1790 paragraphs (e) through (s), respectively, and present paragraphs  
 1791 (e) and (p) of that subsection are amended, to read:

1792 408.036 Projects subject to review; exemptions.—

1793 (3) EXEMPTIONS.—Upon request, the following projects are  
 1794 subject to exemption from the provisions of subsection (1):

1795 ~~(e) For mobile surgical facilities and related health care~~  
 1796 ~~services provided under contract with the Department of~~  
 1797 ~~Corrections or a private correctional facility operating~~  
 1798 ~~pursuant to chapter 957.~~

1799 (o) ~~(p)~~ For replacement of a licensed nursing home on the  
 1800 same site, or within 5 miles of the same site if within the same



1801 subdistrict, if the number of licensed beds does not increase  
 1802 except as permitted under paragraph (e) ~~(f)~~.

1803 Section 61. Paragraph (b) of subsection (3) of section  
 1804 408.0361, Florida Statutes, is amended to read:

1805 408.0361 Cardiovascular services and burn unit licensure.-

1806 (3) In establishing rules for adult cardiovascular  
 1807 services, the agency shall include provisions that allow for:

1808 (b)1. For a hospital seeking a Level I program,  
 1809 demonstration that, for the most recent 12-month period as  
 1810 reported to the agency, it has provided a minimum of 300 adult  
 1811 inpatient and outpatient diagnostic cardiac catheterizations or,  
 1812 for the most recent 12-month period, has discharged or  
 1813 transferred at least 300 patients ~~inpatients~~ with the principal  
 1814 diagnosis of ischemic heart disease and that it has a  
 1815 formalized, written transfer agreement with a hospital that has  
 1816 a Level II program, including written transport protocols to  
 1817 ensure safe and efficient transfer of a patient within 60  
 1818 minutes.

1819 2.a. A hospital located more than 100 road miles from the  
 1820 closest Level II adult cardiovascular services program does not  
 1821 need to meet the diagnostic cardiac catheterization volume and  
 1822 ischemic heart disease diagnosis volume requirements in  
 1823 subparagraph 1., if the hospital demonstrates that it has, for  
 1824 the most recent 12-month period as reported to the agency,  
 1825 provided a minimum of 100 adult inpatient and outpatient

1826 diagnostic cardiac catheterizations or that, for the most recent  
1827 12-month period, it has discharged or transferred at least 300  
1828 patients with the principal diagnosis of ischemic heart disease.

1829 b. ~~However,~~ A hospital located more than 100 road miles  
1830 from the closest Level II adult cardiovascular services program  
1831 does not need to meet the 60-minute transfer time protocol  
1832 requirement in subparagraph 1., if the hospital demonstrates  
1833 that it has a formalized, written transfer agreement with a  
1834 hospital that has a Level II program. The agreement must include  
1835 written transport protocols to ensure the safe and efficient  
1836 transfer of a patient, taking into consideration the patient's  
1837 clinical and physical characteristics, road and weather  
1838 conditions, and viability of ground and air ambulance service to  
1839 transfer the patient.

1840 3. At a minimum, the rules for adult cardiovascular  
1841 services must require nursing and technical staff to have  
1842 demonstrated experience in handling acutely ill patients  
1843 requiring intervention, based on the staff member's previous  
1844 experience in dedicated cardiac interventional laboratories or  
1845 surgical centers. If a staff member's previous experience is in  
1846 a dedicated cardiac interventional laboratory at a hospital that  
1847 does not have an approved adult open-heart-surgery program, the  
1848 staff member's previous experience qualifies only if, at the  
1849 time the staff member acquired his or her experience, the  
1850 dedicated cardiac interventional laboratory:

- 1851        a. Had an annual volume of 500 or more percutaneous
- 1852 cardiac intervention procedures;
- 1853        b. Achieved a demonstrated success rate of 95 percent or
- 1854 greater for percutaneous cardiac intervention procedures;
- 1855        c. Experienced a complication rate of less than 5 percent
- 1856 for percutaneous cardiac intervention procedures; and
- 1857        d. Performed diverse cardiac procedures, including, but
- 1858 not limited to, balloon angioplasty and stenting, rotational
- 1859 atherectomy, cutting balloon atheroma remodeling, and procedures
- 1860 relating to left ventricular support capability.

1861        Section 62. Subsection (4) of section 408.061, Florida  
 1862 Statutes, is amended to read:

1863        408.061 Data collection; uniform systems of financial  
 1864 reporting; information relating to physician charges;  
 1865 confidential information; immunity.-

1866        (4) Within 120 days after the end of its fiscal year, each  
 1867 health care facility, excluding continuing care facilities,  
 1868 hospitals operated by state agencies, and nursing homes as those  
 1869 terms are defined in s. 408.07 ~~s. 408.07(14) and (37)~~, shall  
 1870 file with the agency, on forms adopted by the agency and based  
 1871 on the uniform system of financial reporting, its actual  
 1872 financial experience for that fiscal year, including  
 1873 expenditures, revenues, and statistical measures. Such data may  
 1874 be based on internal financial reports which are certified to be  
 1875 complete and accurate by the provider. However, hospitals'

1876 actual financial experience shall be their audited actual  
 1877 experience. Every nursing home shall submit to the agency, in a  
 1878 format designated by the agency, a statistical profile of the  
 1879 nursing home residents. The agency, in conjunction with the  
 1880 Department of Elderly Affairs and the Department of Health,  
 1881 shall review these statistical profiles and develop  
 1882 recommendations for the types of residents who might more  
 1883 appropriately be placed in their homes or other noninstitutional  
 1884 settings.

1885 Section 63. Subsection (11) of section 408.07, Florida  
 1886 Statutes, is amended to read:

1887 408.07 Definitions.—As used in this chapter, with the  
 1888 exception of ss. 408.031-408.045, the term:

1889 ~~(11) "Clinical laboratory" means a facility licensed under~~  
 1890 ~~s. 483.091, excluding: any hospital laboratory defined under s.~~  
 1891 ~~483.041(6); any clinical laboratory operated by the state or a~~  
 1892 ~~political subdivision of the state; any blood or tissue bank~~  
 1893 ~~where the majority of revenues are received from the sale of~~  
 1894 ~~blood or tissue and where blood, plasma, or tissue is procured~~  
 1895 ~~from volunteer donors and donated, processed, stored, or~~  
 1896 ~~distributed on a nonprofit basis; and any clinical laboratory~~  
 1897 ~~which is wholly owned and operated by physicians who are~~  
 1898 ~~licensed pursuant to chapter 458 or chapter 459 and who practice~~  
 1899 ~~in the same group practice, and at which no clinical laboratory~~  
 1900 ~~work is performed for patients referred by any health care~~

1901 ~~provider who is not a member of that same group practice.~~

1902 Section 64. Subsection (4) of section 408.20, Florida  
1903 Statutes, is amended to read:

1904 408.20 Assessments; Health Care Trust Fund.—

1905 (4) Hospitals operated by a state agency ~~the Department of~~  
1906 ~~Children and Families, the Department of Health, or the~~  
1907 ~~Department of Corrections~~ are exempt from the assessments  
1908 required under this section.

1909 Section 65. Section 408.7056, Florida Statutes, is  
1910 repealed.

1911 Section 66. Subsections (10), (11), and (27) of section  
1912 408.802, Florida Statutes, are amended to read:

1913 408.802 Applicability.—The provisions of this part apply  
1914 to the provision of services that require licensure as defined  
1915 in this part and to the following entities licensed, registered,  
1916 or certified by the agency, as described in chapters 112, 383,  
1917 390, 394, 395, 400, 429, 440, 483, and 765:

1918 ~~(10) Mobile surgical facilities, as provided under part I~~  
1919 ~~of chapter 395.~~

1920 ~~(11) Health care risk managers, as provided under part I~~  
1921 ~~of chapter 395.~~

1922 ~~(27) Clinical laboratories, as provided under part I of~~  
1923 ~~chapter 483.~~

1924 Section 67. Subsections (12) and (13) of section 408.803,  
1925 Florida Statutes, are redesignated as subsections (13) and (14),

1926 | respectively, and a new subsection (12) is added to that  
 1927 | section, to read:

1928 |       408.803 Definitions.—As used in this part, the term:

1929 |       (12) "Relative" means an individual who is the father,  
 1930 | mother, stepfather, stepmother, son, daughter, brother, sister,  
 1931 | grandmother, grandfather, great-grandmother, great-grandfather,  
 1932 | grandson, granddaughter, uncle, aunt, first cousin, nephew,  
 1933 | niece, husband, wife, father-in-law, mother-in-law, son-in-law,  
 1934 | daughter-in-law, brother-in-law, sister-in-law, stepson,  
 1935 | stepdaughter, stepbrother, stepsister, half-brother, or half-  
 1936 | sister of a patient or client.

1937 |       Section 68. Paragraph (c) of subsection (7) of section  
 1938 | 408.806, Florida Statutes, is amended, and subsection (9) is  
 1939 | added to that section, to read:

1940 |       408.806 License application process.—

1941 |       (7)(c) If an inspection is required by the authorizing  
 1942 | statute for a license application other than an initial  
 1943 | application, the inspection must be unannounced. This paragraph  
 1944 | does not apply to inspections required pursuant to ss. 383.324,  
 1945 | 395.0161(4) and 429.67(6), ~~and 483.061(2).~~

1946 |       (9) A licensee that holds a license for multiple providers  
 1947 | licensed by the agency may request that all related license  
 1948 | expiration dates be aligned. Upon such request, the agency may  
 1949 | issue a license for an abbreviated licensure period with a  
 1950 | prorated licensure fee.

1951 Section 69. Paragraphs (d) and (e) of subsection (1) of  
 1952 section 408.809, Florida Statutes, are amended to read:

1953 408.809 Background screening; prohibited offenses.—

1954 (1) Level 2 background screening pursuant to chapter 435  
 1955 must be conducted through the agency on each of the following  
 1956 persons, who are considered employees for the purposes of  
 1957 conducting screening under chapter 435:

1958 (d) Any person who is a controlling interest ~~if the agency~~  
 1959 ~~has reason to believe that such person has been convicted of any~~  
 1960 ~~offense prohibited by s. 435.04. For each controlling interest~~  
 1961 ~~who has been convicted of any such offense, the licensee shall~~  
 1962 ~~submit to the agency a description and explanation of the~~  
 1963 ~~conviction at the time of license application.~~

1964 (e) Any person, as required by authorizing statutes,  
 1965 seeking employment with a licensee or provider who is expected  
 1966 to, or whose responsibilities may require him or her to, provide  
 1967 personal care or services directly to clients or have access to  
 1968 client funds, personal property, or living areas; and any  
 1969 person, as required by authorizing statutes, contracting with a  
 1970 licensee or provider whose responsibilities require him or her  
 1971 to provide personal care or personal services directly to  
 1972 clients, or contracting with a licensee or provider to work 20  
 1973 hours a week or more who will have access to client funds,  
 1974 personal property, or living areas. Evidence of contractor  
 1975 screening may be retained by the contractor's employer or the

1976 licensee.

1977 Section 70. Subsection (8) of section 408.810, Florida  
 1978 Statutes, is amended, and subsections (11), (12), and (13) are  
 1979 added to that section, to read:

1980 408.810 Minimum licensure requirements.—In addition to the  
 1981 licensure requirements specified in this part, authorizing  
 1982 statutes, and applicable rules, each applicant and licensee must  
 1983 comply with the requirements of this section in order to obtain  
 1984 and maintain a license.

1985 (8) Upon application for initial licensure or change of  
 1986 ownership licensure, the applicant shall furnish satisfactory  
 1987 proof of the applicant's financial ability to operate in  
 1988 accordance with the requirements of this part, authorizing  
 1989 statutes, and applicable rules. The agency shall establish  
 1990 standards for this purpose, including information concerning the  
 1991 applicant's controlling interests. The agency shall also  
 1992 establish documentation requirements, to be completed by each  
 1993 applicant, that show anticipated provider revenues and  
 1994 expenditures, the basis for financing the anticipated cash-flow  
 1995 requirements of the provider, and an applicant's access to  
 1996 contingency financing. A current certificate of authority,  
 1997 pursuant to chapter 651, may be provided as proof of financial  
 1998 ability to operate. The agency may require a licensee to provide  
 1999 proof of financial ability to operate at any time if there is  
 2000 evidence of financial instability, including, but not limited



2001 to, unpaid expenses necessary for the basic operations of the  
2002 provider. An applicant applying for change of ownership  
2003 licensure is exempt from furnishing proof of financial ability  
2004 to operate if the provider has been licensed for at least 5  
2005 years, and:

2006 (a) The ownership change is a result of a corporate  
2007 reorganization under which the controlling interest is unchanged  
2008 and the applicant submits organizational charts that represent  
2009 the current and proposed structure of the reorganized  
2010 corporation; or

2011 (b) The ownership change is due solely to the death of a  
2012 person holding a controlling interest, and the surviving  
2013 controlling interests continue to hold at least 51 percent of  
2014 ownership after the change of ownership.

2015 (11) The agency may adopt rules that govern the  
2016 circumstances under which a controlling interest, an  
2017 administrator, an employee, or a contractor, or a representative  
2018 thereof, who is not a relative of the client may act as an agent  
2019 of the client in authorizing consent for medical treatment,  
2020 assignment of benefits, and release of information. Such rules  
2021 may include requirements related to disclosure, bonding,  
2022 restrictions, and client protections.

2023 (12) The licensee shall ensure that no person holds any  
2024 ownership interest, either directly or indirectly, regardless of  
2025 ownership structure, who:

2026        (a) Has a disqualifying offense pursuant to s. 408.809; or  
 2027        (b) Holds or has held any ownership interest, either  
 2028 directly or indirectly, regardless of ownership structure, in a  
 2029 provider that had a license revoked or an application denied  
 2030 pursuant to s. 408.815.

2031        (13) If the licensee is a publicly traded corporation or  
 2032 is wholly owned, directly or indirectly, by a publicly traded  
 2033 corporation, subsection (12) does not apply to those persons  
 2034 whose sole relationship with the corporation is as a shareholder  
 2035 of publicly traded shares. As used in this subsection, a  
 2036 "publicly traded corporation" is a corporation that issues  
 2037 securities traded on an exchange registered with the United  
 2038 States Securities and Exchange Commission as a national  
 2039 securities exchange.

2040        Section 71. Section 408.812, Florida Statutes, is amended  
 2041 to read:

2042        408.812 Unlicensed activity.—

2043        (1) A person or entity may not offer or advertise services  
 2044 that require licensure as defined by this part, authorizing  
 2045 statutes, or applicable rules to the public without obtaining a  
 2046 valid license from the agency. A licenseholder may not advertise  
 2047 or hold out to the public that he or she holds a license for  
 2048 other than that for which he or she actually holds the license.

2049        (2) The operation or maintenance of an unlicensed provider  
 2050 or the performance of any services that require licensure

2051 without proper licensure is a violation of this part and  
2052 authorizing statutes. Unlicensed activity constitutes harm that  
2053 materially affects the health, safety, and welfare of clients,  
2054 and constitutes abuse and neglect, as defined in s. 415.102. The  
2055 agency or any state attorney may, in addition to other remedies  
2056 provided in this part, bring an action for an injunction to  
2057 restrain such violation, or to enjoin the future operation or  
2058 maintenance of the unlicensed provider or the performance of any  
2059 services in violation of this part and authorizing statutes,  
2060 until compliance with this part, authorizing statutes, and  
2061 agency rules has been demonstrated to the satisfaction of the  
2062 agency.

2063 (3) It is unlawful for any person or entity to own,  
2064 operate, or maintain an unlicensed provider. If after receiving  
2065 notification from the agency, such person or entity fails to  
2066 cease operation ~~and apply for a license under this part and~~  
2067 ~~authorizing statutes,~~ the person or entity is ~~shall be~~ subject  
2068 to penalties as prescribed by authorizing statutes and  
2069 applicable rules. Each day of ~~continued~~ operation is a separate  
2070 offense.

2071 (4) Any person or entity that fails to cease operation  
2072 after agency notification may be fined \$1,000 for each day of  
2073 noncompliance.

2074 (5) When a controlling interest or licensee has an  
2075 interest in more than one provider and fails to license a

2076 provider rendering services that require licensure, the agency  
 2077 may revoke all licenses, ~~and~~ impose actions under s. 408.814,  
 2078 and regardless of correction, impose a fine of \$1,000 per day,  
 2079 unless otherwise specified by authorizing statutes, against each  
 2080 licensee until such time as the appropriate license is obtained  
 2081 or the unlicensed activity ceases ~~for the unlicensed operation.~~

2082 (6) In addition to granting injunctive relief pursuant to  
 2083 subsection (2), if the agency determines that a person or entity  
 2084 is operating or maintaining a provider without obtaining a  
 2085 license and determines that a condition exists that poses a  
 2086 threat to the health, safety, or welfare of a client of the  
 2087 provider, the person or entity is subject to the same actions  
 2088 and fines imposed against a licensee as specified in this part,  
 2089 authorizing statutes, and agency rules.

2090 (7) Any person aware of the operation of an unlicensed  
 2091 provider must report that provider to the agency.

2092 Section 72. Subsections (10), (11) and (26) of section  
 2093 408.820, Florida Statutes, are amended, and subsections (12)  
 2094 through (25) and (27) and (28) are redesignated as subsections  
 2095 (10) through (23) and (24) and (25), respectively, to read:

2096 408.820 Exemptions.—Except as prescribed in authorizing  
 2097 statutes, the following exemptions shall apply to specified  
 2098 requirements of this part:

2099 ~~(10) Mobile surgical facilities, as provided under part I~~  
 2100 ~~of chapter 395, are exempt from s. 408.810(7)-(10).~~

HB 597

2018

2101 ~~(11) Health care risk managers, as provided under part I~~  
 2102 ~~of chapter 395, are exempt from ss. 408.806(7), 408.810(4)-(10),~~  
 2103 ~~and 408.811.~~

2104 ~~(26) Clinical laboratories, as provided under part I of~~  
 2105 ~~chapter 483, are exempt from s. 408.810(5)-(10).~~

2106 Section 73. Subsection (7) of section 409.905, Florida  
 2107 Statutes, is amended to read:

2108 409.905 Mandatory Medicaid services.—The agency may make  
 2109 payments for the following services, which are required of the  
 2110 state by Title XIX of the Social Security Act, furnished by  
 2111 Medicaid providers to recipients who are determined to be  
 2112 eligible on the dates on which the services were provided. Any  
 2113 service under this section shall be provided only when medically  
 2114 necessary and in accordance with state and federal law.

2115 Mandatory services rendered by providers in mobile units to  
 2116 Medicaid recipients may be restricted by the agency. Nothing in  
 2117 this section shall be construed to prevent or limit the agency  
 2118 from adjusting fees, reimbursement rates, lengths of stay,  
 2119 number of visits, number of services, or any other adjustments  
 2120 necessary to comply with the availability of moneys and any  
 2121 limitations or directions provided for in the General  
 2122 Appropriations Act or chapter 216.

2123 (7) INDEPENDENT LABORATORY SERVICES.—The agency shall pay  
 2124 for medically necessary diagnostic laboratory procedures ordered  
 2125 by a licensed physician or other licensed practitioner of the

2126 healing arts which are provided for a recipient in a laboratory  
 2127 that meets the requirements for Medicare participation and is  
 2128 appropriately certified by the Centers for Medicare and Medicaid  
 2129 Services under the federal Clinical Laboratory Improvement  
 2130 Amendments and the federal rules adopted thereunder ~~licensed~~  
 2131 ~~under chapter 483, if required.~~

2132 Section 74. Subsection (10) of section 409.907, Florida  
 2133 Statutes, is amended to read:

2134 409.907 Medicaid provider agreements.—The agency may make  
 2135 payments for medical assistance and related services rendered to  
 2136 Medicaid recipients only to an individual or entity who has a  
 2137 provider agreement in effect with the agency, who is performing  
 2138 services or supplying goods in accordance with federal, state,  
 2139 and local law, and who agrees that no person shall, on the  
 2140 grounds of handicap, race, color, or national origin, or for any  
 2141 other reason, be subjected to discrimination under any program  
 2142 or activity for which the provider receives payment from the  
 2143 agency.

2144 (10) The agency may consider whether the provider, or any  
 2145 officer, director, agent, managing employee, or affiliated  
 2146 person, or any partner or shareholder having an ownership  
 2147 interest equal to 5 percent or greater in the provider if the  
 2148 provider is a corporation, partnership, or other business  
 2149 entity, has:

2150 (a) Made a false representation or omission of any

2151 material fact in making the application, including the  
 2152 submission of an application that conceals the controlling or  
 2153 ownership interest of any officer, director, agent, managing  
 2154 employee, affiliated person, or partner or shareholder who may  
 2155 not be eligible to participate;

2156 (b) Been or is currently excluded, suspended, terminated  
 2157 from, or has involuntarily withdrawn from participation in,  
 2158 Florida's Medicaid program or any other state's Medicaid  
 2159 program, or from participation in any other governmental or  
 2160 private health care or health insurance program;

2161 ~~(c) Been convicted of a criminal offense relating to the~~  
 2162 ~~delivery of any goods or services under Medicaid or Medicare or~~  
 2163 ~~any other public or private health care or health insurance~~  
 2164 ~~program including the performance of management or~~  
 2165 ~~administrative services relating to the delivery of goods or~~  
 2166 ~~services under any such program;~~

2167 ~~(d) Been convicted under federal or state law of a~~  
 2168 ~~criminal offense related to the neglect or abuse of a patient in~~  
 2169 ~~connection with the delivery of any health care goods or~~  
 2170 ~~services;~~

2171 ~~(e) Been convicted under federal or state law of a~~  
 2172 ~~criminal offense relating to the unlawful manufacture,~~  
 2173 ~~distribution, prescription, or dispensing of a controlled~~  
 2174 ~~substance;~~

2175 ~~(f) Been convicted of any criminal offense relating to~~

HB 597

2018

2176 ~~fraud, theft, embezzlement, breach of fiduciary responsibility,~~  
2177 ~~or other financial misconduct;~~

2178 ~~(g) Been convicted under federal or state law of a crime~~  
2179 ~~punishable by imprisonment of a year or more which involves~~  
2180 ~~moral turpitude;~~

2181 ~~(h) Been convicted in connection with the interference or~~  
2182 ~~obstruction of any investigation into any criminal offense~~  
2183 ~~listed in this subsection;~~

2184 ~~(i) Been found to have violated federal or state laws,~~  
2185 ~~rules, or regulations governing Florida's Medicaid program or~~  
2186 ~~any other state's Medicaid program, the Medicare program, or any~~  
2187 ~~other publicly funded federal or state health care or health~~  
2188 ~~insurance program, and been sanctioned accordingly;~~

2189 (c) ~~(j)~~ Been previously found by a licensing, certifying,  
2190 or professional standards board or agency to have violated the  
2191 standards or conditions relating to licensure or certification  
2192 or the quality of services provided; or

2193 (d) ~~(k)~~ Failed to pay any fine or overpayment properly  
2194 assessed under the Medicaid program in which no appeal is  
2195 pending or after resolution of the proceeding by stipulation or  
2196 agreement, unless the agency has issued a specific letter of  
2197 forgiveness or has approved a repayment schedule to which the  
2198 provider agrees to adhere.

2199 Section 75. Subsection (6) of section 409.9116, Florida  
2200 Statutes, is amended to read:



2201 409.9116 Disproportionate share/financial assistance  
2202 program for rural hospitals.—In addition to the payments made  
2203 under s. 409.911, the Agency for Health Care Administration  
2204 shall administer a federally matched disproportionate share  
2205 program and a state-funded financial assistance program for  
2206 statutory rural hospitals. The agency shall make  
2207 disproportionate share payments to statutory rural hospitals  
2208 that qualify for such payments and financial assistance payments  
2209 to statutory rural hospitals that do not qualify for  
2210 disproportionate share payments. The disproportionate share  
2211 program payments shall be limited by and conform with federal  
2212 requirements. Funds shall be distributed quarterly in each  
2213 fiscal year for which an appropriation is made. Notwithstanding  
2214 the provisions of s. 409.915, counties are exempt from  
2215 contributing toward the cost of this special reimbursement for  
2216 hospitals serving a disproportionate share of low-income  
2217 patients.

2218 (6) This section applies only to hospitals that were  
2219 defined as statutory rural hospitals, or their successor-in-  
2220 interest hospital, prior to January 1, 2001. Any additional  
2221 hospital that is defined as a statutory rural hospital, or its  
2222 successor-in-interest hospital, on or after January 1, 2001, is  
2223 not eligible for programs under this section unless additional  
2224 funds are appropriated each fiscal year specifically to the  
2225 rural hospital disproportionate share and financial assistance

HB 597

2018

2226 programs in an amount necessary to prevent any hospital, or its  
2227 successor-in-interest hospital, eligible for the programs prior  
2228 to January 1, 2001, from incurring a reduction in payments  
2229 because of the eligibility of an additional hospital to  
2230 participate in the programs. A hospital, or its successor-in-  
2231 interest hospital, which received funds pursuant to this section  
2232 before January 1, 2001, and which qualifies under s.  
2233 395.602(2)(b) ~~s. 395.602(2)(e)~~, shall be included in the  
2234 programs under this section and is not required to seek  
2235 additional appropriations under this subsection.

2236 Section 76. Paragraphs (a) and (b) of subsection (1) of  
2237 section 409.975, Florida Statutes, are amended to read:

2238 409.975 Managed care plan accountability.—In addition to  
2239 the requirements of s. 409.967, plans and providers  
2240 participating in the managed medical assistance program shall  
2241 comply with the requirements of this section.

2242 (1) PROVIDER NETWORKS.—Managed care plans must develop and  
2243 maintain provider networks that meet the medical needs of their  
2244 enrollees in accordance with standards established pursuant to  
2245 s. 409.967(2)(c). Except as provided in this section, managed  
2246 care plans may limit the providers in their networks based on  
2247 credentials, quality indicators, and price.

2248 (a) Plans must include all providers in the region that  
2249 are classified by the agency as essential Medicaid providers,  
2250 unless the agency approves, in writing, an alternative

2251 arrangement for securing the types of services offered by the  
 2252 essential providers. Providers are essential for serving  
 2253 Medicaid enrollees if they offer services that are not available  
 2254 from any other provider within a reasonable access standard, or  
 2255 if they provided a substantial share of the total units of a  
 2256 particular service used by Medicaid patients within the region  
 2257 during the last 3 years and the combined capacity of other  
 2258 service providers in the region is insufficient to meet the  
 2259 total needs of the Medicaid patients. The agency may not  
 2260 classify physicians and other practitioners as essential  
 2261 providers. The agency, at a minimum, shall determine which  
 2262 providers in the following categories are essential Medicaid  
 2263 providers:

- 2264 1. Federally qualified health centers.
- 2265 2. Statutory teaching hospitals as defined in s.  
 2266 408.07(44) ~~s. 408.07(45)~~.
- 2267 3. Hospitals that are trauma centers as defined in s.  
 2268 395.4001(14).
- 2269 4. Hospitals located at least 25 miles from any other  
 2270 hospital with similar services.

2271  
 2272 Managed care plans that have not contracted with all essential  
 2273 providers in the region as of the first date of recipient  
 2274 enrollment, or with whom an essential provider has terminated  
 2275 its contract, must negotiate in good faith with such essential

2276 providers for 1 year or until an agreement is reached, whichever  
2277 is first. Payments for services rendered by a nonparticipating  
2278 essential provider shall be made at the applicable Medicaid rate  
2279 as of the first day of the contract between the agency and the  
2280 plan. A rate schedule for all essential providers shall be  
2281 attached to the contract between the agency and the plan. After  
2282 1 year, managed care plans that are unable to contract with  
2283 essential providers shall notify the agency and propose an  
2284 alternative arrangement for securing the essential services for  
2285 Medicaid enrollees. The arrangement must rely on contracts with  
2286 other participating providers, regardless of whether those  
2287 providers are located within the same region as the  
2288 nonparticipating essential service provider. If the alternative  
2289 arrangement is approved by the agency, payments to  
2290 nonparticipating essential providers after the date of the  
2291 agency's approval shall equal 90 percent of the applicable  
2292 Medicaid rate. Except for payment for emergency services, if the  
2293 alternative arrangement is not approved by the agency, payment  
2294 to nonparticipating essential providers shall equal 110 percent  
2295 of the applicable Medicaid rate.

2296 (b) Certain providers are statewide resources and  
2297 essential providers for all managed care plans in all regions.  
2298 All managed care plans must include these essential providers in  
2299 their networks. Statewide essential providers include:

2300 1. Faculty plans of Florida medical schools.

HB 597

2018

2301           2. Regional perinatal intensive care centers as defined in  
2302 s. 383.16(2).

2303           3. Hospitals licensed as specialty children's hospitals as  
2304 defined in s. 395.002(27) ~~s. 395.002(28)~~.

2305           4. Accredited and integrated systems serving medically  
2306 complex children which comprise separately licensed, but  
2307 commonly owned, health care providers delivering at least the  
2308 following services: medical group home, in-home and outpatient  
2309 nursing care and therapies, pharmacy services, durable medical  
2310 equipment, and Prescribed Pediatric Extended Care.

2311  
2312 Managed care plans that have not contracted with all statewide  
2313 essential providers in all regions as of the first date of  
2314 recipient enrollment must continue to negotiate in good faith.  
2315 Payments to physicians on the faculty of nonparticipating  
2316 Florida medical schools shall be made at the applicable Medicaid  
2317 rate. Payments for services rendered by regional perinatal  
2318 intensive care centers shall be made at the applicable Medicaid  
2319 rate as of the first day of the contract between the agency and  
2320 the plan. Except for payments for emergency services, payments  
2321 to nonparticipating specialty children's hospitals shall equal  
2322 the highest rate established by contract between that provider  
2323 and any other Medicaid managed care plan.

2324           Section 77. Subsections (5) and (17) of section 429.02,  
2325 Florida Statutes, are amended to read:

2326 429.02 Definitions.—When used in this part, the term:

2327 (5) "Assisted living facility" means any building or  
 2328 buildings, section or distinct part of a building, private home,  
 2329 boarding home, home for the aged, or other residential facility,  
 2330 regardless of whether operated for profit or not, which  
 2331 ~~undertakes~~ through its ownership or management provides to  
 2332 ~~provide~~ housing, meals, and one or more personal services for a  
 2333 period exceeding 24 hours to one or more adults who are not  
 2334 relatives of the owner or administrator.

2335 (17) "Personal services" means direct physical assistance  
 2336 with or supervision of the activities of daily living, ~~and~~ the  
 2337 self-administration of medication, or ~~and~~ other similar services  
 2338 which the department may define by rule. The term may ~~"Personal~~  
 2339 ~~services"~~ shall not be construed to mean the provision of  
 2340 medical, nursing, dental, or mental health services.

2341 Section 78. Paragraphs (b) and (d) of subsection (2) of  
 2342 section 429.04, Florida Statutes, are amended, and subsection  
 2343 (3) is added that section, to read:

2344 429.04 Facilities to be licensed; exemptions.—

2345 (2) The following are exempt from licensure under this  
 2346 part:

2347 (b) Any facility or part of a facility licensed by the  
 2348 Agency for Persons with Disabilities under chapter 393, a mental  
 2349 health facility licensed under ~~or~~ chapter 394, a hospital  
 2350 licensed under chapter 395, a nursing home licensed under part

2351 II of chapter 400, an inpatient hospice licensed under part IV  
2352 of chapter 400, a home for special services licensed under part  
2353 V of chapter 400, an intermediate care facility licensed under  
2354 part VIII of chapter 400, or a transitional living facility  
2355 licensed under part XI of chapter 400.

2356 (d) Any person who provides housing, meals, and one or  
2357 more personal services on a 24-hour basis in the person's own  
2358 home to not more than two adults who do not receive optional  
2359 state supplementation. The person who provides the housing,  
2360 meals, and personal services must own or rent the home and must  
2361 have established the home as his or her permanent residence. For  
2362 purposes of this paragraph, any person holding a homestead  
2363 exemption at an address other than that at which the person  
2364 asserts this exemption is presumed to not have established  
2365 permanent residence ~~reside therein~~. This exemption does not  
2366 apply to a person or entity that previously held a license  
2367 issued by the agency which was revoked or for which renewal was  
2368 denied by final order of the agency, or when the person or  
2369 entity voluntarily relinquished the license during agency  
2370 enforcement proceedings.

2371 (3) Upon agency investigation of unlicensed activity, any  
2372 person or entity that claims that it is exempt under this  
2373 section must provide documentation substantiating entitlement to  
2374 the exemption.

2375 Section 79. Paragraphs (b) and (d) of subsection (1) of

HB 597

2018

2376 section 429.08, Florida Statutes, are amended to read:

2377 429.08 Unlicensed facilities; referral of person for  
2378 residency to unlicensed facility; penalties.—

2379 (1) (b) ~~Except as provided under paragraph (d),~~ Any person  
2380 who owns, rents, or otherwise maintains a building or property  
2381 used as ~~operates, or maintains~~ an unlicensed assisted living  
2382 facility commits a felony of the third degree, punishable as  
2383 provided in s. 775.082, s. 775.083, or s. 775.084. Each day of  
2384 continued operation is a separate offense.

2385 (d) In addition to the requirements of s. 408.812, any  
2386 person who owns, operates, or maintains an unlicensed assisted  
2387 living facility after receiving notice from the agency ~~due to a~~  
2388 ~~change in this part or a modification in rule within 6 months~~  
2389 ~~after the effective date of such change and who, within 10~~  
2390 ~~working days after receiving notification from the agency, fails~~  
2391 ~~to cease operation or apply for a license under this part~~  
2392 commits a felony of the third degree, punishable as provided in  
2393 s. 775.082, s. 775.083, or s. 775.084. Each day of continued  
2394 operation is a separate offense.

2395 Section 80. Section 429.176, Florida Statutes, is amended  
2396 to read:

2397 429.176 Notice of change of administrator.—If, during the  
2398 period for which a license is issued, the owner changes  
2399 administrators, the owner must notify the agency of the change  
2400 within 10 days and provide documentation within 90 days that the



2401 new administrator has completed the applicable core educational  
 2402 requirements under s. 429.52. A facility may not be operated for  
 2403 more than 120 consecutive days without an administrator who has  
 2404 completed the core educational requirements.

2405 Section 81. Subsection (7) of section 429.19, Florida  
 2406 Statutes, is amended to read:

2407 429.19 Violations; imposition of administrative fines;  
 2408 grounds.—

2409 (7) In addition to any administrative fines imposed, the  
 2410 agency may assess a survey fee, equal to the lesser of one half  
 2411 of the facility's biennial license and bed fee or \$500, to cover  
 2412 the cost of conducting initial complaint investigations that  
 2413 result in the finding of a violation that was the subject of the  
 2414 complaint or monitoring visits conducted ~~under s. 429.28(3)(c)~~  
 2415 to verify the correction of the violations.

2416 Section 82. Subsection (2) of section 429.24, Florida  
 2417 Statutes, is amended to read:

2418 429.24 Contracts.—

2419 (2) Each contract must contain express provisions  
 2420 specifically setting forth the services and accommodations to be  
 2421 provided by the facility; the rates or charges; provision for at  
 2422 least 30 days' written notice of a rate increase; the rights,  
 2423 duties, and obligations of the residents, other than those  
 2424 specified in s. 429.28; and other matters that the parties deem  
 2425 appropriate. A new service or accommodation added to, or

2426 implemented in, a resident's contract for which the resident was  
2427 not previously charged does not require a 30-day written notice  
2428 of a rate increase. Whenever money is deposited or advanced by a  
2429 resident in a contract as security for performance of the  
2430 contract agreement or as advance rent for other than the next  
2431 immediate rental period:

2432 (a) Such funds shall be deposited in a banking institution  
2433 in this state that is located, if possible, in the same  
2434 community in which the facility is located; shall be kept  
2435 separate from the funds and property of the facility; may not be  
2436 represented as part of the assets of the facility on financial  
2437 statements; and shall be used, or otherwise expended, only for  
2438 the account of the resident.

2439 (b) The licensee shall, within 30 days of receipt of  
2440 advance rent or a security deposit, notify the resident or  
2441 residents in writing of the manner in which the licensee is  
2442 holding the advance rent or security deposit and state the name  
2443 and address of the depository where the moneys are being held.  
2444 The licensee shall notify residents of the facility's policy on  
2445 advance deposits.

2446 Section 83. Paragraphs (e) and (j) of subsection (1) and  
2447 paragraphs (c), (d), and (e) of subsection (3) of section  
2448 429.28, Florida Statutes, are amended to read:

2449 429.28 Resident bill of rights.—

2450 (1) No resident of a facility shall be deprived of any

2451 civil or legal rights, benefits, or privileges guaranteed by  
 2452 law, the Constitution of the State of Florida, or the  
 2453 Constitution of the United States as a resident of a facility.  
 2454 Every resident of a facility shall have the right to:

2455 (e) Freedom to participate in and benefit from community  
 2456 services and activities and to pursue ~~achieve~~ the highest  
 2457 possible level of independence, autonomy, and interaction within  
 2458 the community.

2459 (j) Assistance with obtaining access to adequate and  
 2460 appropriate health care. For purposes of this paragraph, the  
 2461 term "adequate and appropriate health care" means the management  
 2462 of medications, assistance in making appointments for health  
 2463 care services, the provision of or arrangement of transportation  
 2464 to health care appointments, and the performance of health care  
 2465 services in accordance with s. 429.255 which are consistent with  
 2466 established and recognized standards within the community.

2467 (3) ~~(e) During any calendar year in which no survey is~~  
 2468 ~~conducted, the agency shall conduct at least one monitoring~~  
 2469 ~~visit of each facility cited in the previous year for a class I~~  
 2470 ~~or class II violation, or more than three uncorrected class III~~  
 2471 ~~violations.~~

2472 ~~(d) The agency may conduct periodic followup inspections~~  
 2473 ~~as necessary to monitor the compliance of facilities with a~~  
 2474 ~~history of any class I, class II, or class III violations that~~  
 2475 ~~threaten the health, safety, or security of residents.~~

2476 ~~(c) The agency may conduct complaint investigations as~~  
 2477 ~~warranted to investigate any allegations of noncompliance with~~  
 2478 ~~requirements required under this part or rules adopted under~~  
 2479 ~~this part.~~

2480 Section 84. Subsection (1) of section 429.294, Florida  
 2481 Statutes, is amended to read:

2482 429.294 Availability of facility records for investigation  
 2483 of resident's rights violations and defenses; penalty.—

2484 (1) Failure to provide complete copies of a resident's  
 2485 records, including, but not limited to, all medical records and  
 2486 the resident's chart, within the control or possession of the  
 2487 facility ~~within 10 days,~~ in accordance with ~~the provisions of s.~~  
 2488 400.145, shall constitute evidence of failure of that party to  
 2489 comply with good faith discovery requirements and shall waive  
 2490 the good faith certificate and presuit notice requirements under  
 2491 this part by the requesting party.

2492 Section 85. Subsection (2) of section 429.34, Florida  
 2493 Statutes, is amended to read:

2494 429.34 Right of entry and inspection.—

2495 (2) (a) In addition to the requirements of s. 408.811, the  
 2496 agency may inspect and investigate facilities as necessary to  
 2497 determine compliance with this part, part II of chapter 408, and  
 2498 rules adopted thereunder. ~~The agency shall inspect each licensed~~  
 2499 ~~assisted living facility at least once every 24 months to~~  
 2500 ~~determine compliance with this chapter and related rules.~~ If an

2501 assisted living facility is cited for a class I violation or  
2502 three or more class II violations arising from separate surveys  
2503 within a 60-day period or due to unrelated circumstances during  
2504 the same survey, the agency must conduct an additional licensure  
2505 inspection within 6 months.

2506 (b) During any calendar year in which a survey is not  
2507 conducted, the agency may conduct monitoring visits of each  
2508 facility cited in the previous year for a class I or class II  
2509 violation or for more than three uncorrected class III  
2510 violations.

2511 Section 86. Subsection (4) of section 429.52, Florida  
2512 Statutes, is amended to read:

2513 429.52 Staff training and educational programs; core  
2514 educational requirement.—

2515 (4) Effective January 1, 2004, a new facility  
2516 administrator must complete the required training and education,  
2517 including the competency test, within 90 days after the date of  
2518 employment ~~a reasonable time after being employed~~ as an  
2519 administrator, ~~as determined by the department~~. Failure to do so  
2520 is a violation of this part and subjects the violator to an  
2521 administrative fine as prescribed in s. 429.19. Administrators  
2522 licensed in accordance with part II of chapter 468 are exempt  
2523 from this requirement. Other licensed professionals may be  
2524 exempted, as determined by the department by rule.

2525 Section 87. Subsection (3) of section 435.04, Florida

HB 597

2018

2526 Statutes, is amended, and subsection (4) is added to that  
2527 section, to read:

2528 435.04 Level 2 screening standards.—

2529 (3) The security background investigations under this  
2530 section must ensure that no person subject to this section has  
2531 been arrested for and is awaiting final disposition of, been  
2532 found guilty of, regardless of adjudication, or entered a plea  
2533 of nolo contendere or guilty to, any offense that constitutes  
2534 domestic violence as defined in s. 741.28, whether such act was  
2535 committed in this state or in another jurisdiction.

2536 (4) For the purpose of screening applicability to  
2537 participate in the Medicaid program, the security background  
2538 investigations under this section must ensure that a person  
2539 subject to screening under this section has not been arrested  
2540 for and is not awaiting final disposition of; has not been found  
2541 guilty of, regardless of adjudication, or entered a plea of nolo  
2542 contendere or guilty to; and has not been adjudicated delinquent  
2543 and the record sealed or expunged for, any of the following  
2544 offenses:

2545 (a) Violation of a federal law or a law in any state which  
2546 creates a criminal offense relating to:

2547 1. The delivery of any goods or services under Medicaid or  
2548 Medicare or any other public or private health care or health  
2549 insurance program, including the performance of management or  
2550 administrative services relating to the delivery of goods or

2551 services under any such program;  
 2552 2. Neglect or abuse of a patient in connection with the  
 2553 delivery of any health care good or service;  
 2554 3. Unlawful manufacture, distribution, prescription, or  
 2555 dispensing of a controlled substance;  
 2556 4. Fraud, theft, embezzlement, breach of fiduciary  
 2557 responsibility, or other financial misconduct; or  
 2558 5. Moral turpitude, if punishable by imprisonment of a  
 2559 year or more.  
 2560 6. Interference with or obstruction of an investigation  
 2561 into any criminal offense identified in this subsection.  
 2562 (b) Violation of the following state laws or laws of  
 2563 another jurisdiction:  
 2564 1. Section 817.569, criminal use of a public record or  
 2565 information contained in a public record;  
 2566 2. Section 838.016, unlawful compensation or reward for  
 2567 official behavior;  
 2568 3. Section 838.021, corruption by threat against a public  
 2569 servant;  
 2570 4. Section 838.022, official misconduct;  
 2571 5. Section 838.22, bid tampering;  
 2572 6. Section 839.13, falsifying records;  
 2573 7. Section 839.26, misuse of confidential information; or  
 2574 (c) Violation of a federal or state law, rule, or  
 2575 regulation governing the Florida Medicaid program or any other

2576 state Medicaid program, the Medicare program, or any other  
 2577 publicly funded federal or state health care or health insurance  
 2578 program.

2579 Section 88. Paragraph (a) of subsection (2) of section  
 2580 435.12, Florida Statutes, is amended to read:

2581 435.12 Care Provider Background Screening Clearinghouse.—

2582 (2)(a) To ensure that the information in the clearinghouse  
 2583 is current, the fingerprints of an employee required to be  
 2584 screened by a specified agency and included in the clearinghouse  
 2585 must be:

2586 1. Retained by the Department of Law Enforcement pursuant  
 2587 to s. 943.05(2)(g) and (h) and (3), and the Department of Law  
 2588 Enforcement must report the results of searching those  
 2589 fingerprints against state incoming arrest fingerprint  
 2590 submissions to the Agency for Health Care Administration for  
 2591 inclusion in the clearinghouse.

2592 2. Retained by the Federal Bureau of Investigation in the  
 2593 national retained print arrest notification program as soon as  
 2594 the Department of Law Enforcement begins participation in such  
 2595 program. Arrest prints will be searched against retained prints  
 2596 at the Federal Bureau of Investigation and notification of  
 2597 arrests will be forwarded to the Florida Department of Law  
 2598 Enforcement and reported to the Agency for Health Care  
 2599 Administration for inclusion in the clearinghouse.

2600 3. Resubmitted for a Federal Bureau of Investigation



2601 national criminal history check every 5 years until such time as  
 2602 the fingerprints are retained by the Federal Bureau of  
 2603 Investigation.

2604 4. Subject to retention on a 5-year renewal basis with  
 2605 fees collected at the time of initial submission or resubmission  
 2606 of fingerprints.

2607 a. A person who passed a level 2 screening under s. 435.04  
 2608 after December 31, 2012, by a specified agency may extend the  
 2609 screening renewal period until January 1, 2020, unless the  
 2610 Department of Law Enforcement begins participation in the  
 2611 national retained print arrest notification program before that  
 2612 date.

2613 b. The retention of fingerprints by the Department of Law  
 2614 Enforcement pursuant to s. 943.05(2)(g) and (h) and (3) is  
 2615 extended until the earlier of January 1, 2021, or the date that  
 2616 the Department of Law Enforcement begins participation in the  
 2617 national retained print arrest notification program.

2618 5. Submitted with a photograph of the person taken at the  
 2619 time the fingerprints are submitted.

2620 Section 89. Subsection (4) of section 456.001, Florida  
 2621 Statutes, is amended to read:

2622 456.001 Definitions.—As used in this chapter, the term:

2623 (4) "Health care practitioner" means any person licensed  
 2624 under chapter 457; chapter 458; chapter 459; chapter 460;  
 2625 chapter 461; chapter 462; chapter 463; chapter 464; chapter 465;

2626 chapter 466; chapter 467; part I, part II, part III, part V,  
 2627 part X, part XIII, or part XIV of chapter 468; chapter 478;  
 2628 chapter 480; part II or part III ~~or part IV~~ of chapter 483;  
 2629 chapter 484; chapter 486; chapter 490; or chapter 491.

2630 Section 90. Subsection (3) of section 456.054, Florida  
 2631 Statutes, is redesignated as subsection (4), and a new  
 2632 subsection (3) is added to that section, to read:

2633 456.054 Kickbacks prohibited.—

2634 (3) (a) It is unlawful for any person or any entity to pay  
 2635 or receive, directly or indirectly, a commission, bonus,  
 2636 kickback, or rebate from, or to engage in any form of a split-  
 2637 fee arrangement with, a dialysis facility, health care  
 2638 practitioner, surgeon, person, or entity for referring patients  
 2639 to a clinical laboratory as defined in s. 483.803.

2640 (b) It is unlawful for any clinical laboratory to:

2641 1. Provide personnel to perform any functions or duties in  
 2642 a health care practitioner's office or dialysis facility for any  
 2643 purpose, including for the collection or handling of specimens,  
 2644 directly or indirectly through an employee, contractor,  
 2645 independent staffing company, lease agreement, or otherwise,  
 2646 unless the laboratory and the practitioner's office, or dialysis  
 2647 facility, are wholly owned and operated by the same entity.

2648 2. Lease space within any part of a health care  
 2649 practitioner's office or dialysis facility for any purpose,  
 2650 including for the purpose of establishing a collection station

2651 where materials or specimens are collected or drawn from  
 2652 patients.

2653 Section 91. Paragraphs (h) and (i) of subsection (2) of  
 2654 section 456.057, Florida Statutes, are amended to read:

2655 456.057 Ownership and control of patient records; report  
 2656 or copies of records to be furnished; disclosure of  
 2657 information.—

2658 (2) As used in this section, the terms "records owner,"  
 2659 "health care practitioner," and "health care practitioner's  
 2660 employer" do not include any of the following persons or  
 2661 entities; furthermore, the following persons or entities are not  
 2662 authorized to acquire or own medical records, but are authorized  
 2663 under the confidentiality and disclosure requirements of this  
 2664 section to maintain those documents required by the part or  
 2665 chapter under which they are licensed or regulated:

2666 (h) Clinical laboratory personnel licensed under part II  
 2667 ~~III~~ of chapter 483.

2668 (i) Medical physicists licensed under part III ~~IV~~ of  
 2669 chapter 483.

2670 Section 92. Paragraph (j) of subsection (1) of section  
 2671 456.076, Florida Statutes, is amended to read:

2672 456.076 Impaired practitioner programs.—

2673 (1) As used in this section, the term:

2674 (j) "Practitioner" means a person licensed, registered,  
 2675 certified, or regulated by the department under part III of

2676 chapter 401; chapter 457; chapter 458; chapter 459; chapter 460;  
2677 chapter 461; chapter 462; chapter 463; chapter 464; chapter 465;  
2678 chapter 466; chapter 467; part I, part II, part III, part V,  
2679 part X, part XIII, or part XIV of chapter 468; chapter 478;  
2680 chapter 480; part II or part III ~~or part IV~~ of chapter 483;  
2681 chapter 484; chapter 486; chapter 490; or chapter 491; or an  
2682 applicant for a license, registration, or certification under  
2683 the same laws.

2684 Section 93. Subsection (2) of section 458.307, Florida  
2685 Statutes, is amended to read:

2686 458.307 Board of Medicine.—

2687 (2) Twelve members of the board must be licensed  
2688 physicians in good standing in this state who are residents of  
2689 the state and who have been engaged in the active practice or  
2690 teaching of medicine for at least 4 years immediately preceding  
2691 their appointment. One of the physicians must be on the full-  
2692 time faculty of a medical school in this state, and one of the  
2693 physicians must be in private practice and on the full-time  
2694 staff of a statutory teaching hospital in this state as defined  
2695 in s. 408.07. At least one of the physicians must be a graduate  
2696 of a foreign medical school. The remaining three members must be  
2697 residents of the state who are not, and never have been,  
2698 licensed health care practitioners. One member must be a health  
2699 care risk manager ~~licensed under s. 395.10974~~. At least one  
2700 member of the board must be 60 years of age or older.

2701 Section 94. Subsection (1) of section 458.345, Florida  
 2702 Statutes, is amended to read:

2703 458.345 Registration of resident physicians, interns, and  
 2704 fellows; list of hospital employees; prescribing of medicinal  
 2705 drugs; penalty.—

2706 (1) Any person desiring to practice as a resident  
 2707 physician, assistant resident physician, house physician,  
 2708 intern, or fellow in fellowship training which leads to  
 2709 subspecialty board certification in this state, or any person  
 2710 desiring to practice as a resident physician, assistant resident  
 2711 physician, house physician, intern, or fellow in fellowship  
 2712 training in a teaching hospital in this state as defined in s.  
 2713 408.07 ~~s. 408.07(45)~~ or s. 395.805(2), who does not hold a  
 2714 valid, active license issued under this chapter shall apply to  
 2715 the department to be registered and shall remit a fee not to  
 2716 exceed \$300 as set by the board. The department shall register  
 2717 any applicant the board certifies has met the following  
 2718 requirements:

2719 (a) Is at least 21 years of age.

2720 (b) Has not committed any act or offense within or without  
 2721 the state which would constitute the basis for refusal to  
 2722 certify an application for licensure pursuant to s. 458.331.

2723 (c) Is a graduate of a medical school or college as  
 2724 specified in s. 458.311(1)(f).

2725 Section 95. Subsection (1) of s. 459.021, Florida

2726 Statutes, is amended to read:

2727 459.021 Registration of resident physicians, interns, and  
 2728 fellows; list of hospital employees; penalty.-

2729 (1) Any person who holds a degree of Doctor of Osteopathic  
 2730 Medicine from a college of osteopathic medicine recognized and  
 2731 approved by the American Osteopathic Association who desires to  
 2732 practice as a resident physician, intern, or fellow in  
 2733 fellowship training which leads to subspecialty board  
 2734 certification in this state, or any person desiring to practice  
 2735 as a resident physician, intern, or fellow in fellowship  
 2736 training in a teaching hospital in this state as defined in s.  
 2737 408.07 ~~s. 408.07(45)~~ or s. 395.805(2), who does not hold an  
 2738 active license issued under this chapter shall apply to the  
 2739 department to be registered, on an application provided by the  
 2740 department, before commencing such a training program and shall  
 2741 remit a fee not to exceed \$300 as set by the board.

2742 Section 96. Part I of chapter 483, Florida Statutes,  
 2743 consisting of sections 483.011, 483.021, 483.031, 483.035,  
 2744 483.041, 483.051, 483.061, 483.091, 483.101, 483.111, 483.172,  
 2745 483.181, 483.191, 483.201, 483.221, 483.23, 483.245, and 483.26,  
 2746 is repealed.

2747 Section 97. Section 483.294, Florida Statutes, is amended  
 2748 to read:

2749 483.294 Inspection of centers.-In accordance with s.  
 2750 408.811, the agency shall, ~~at least once annually,~~ inspect the

HB 597

2018

2751 premises and operations of all centers subject to licensure  
2752 under this part.

2753 Section 98. Subsections (3) and (5) of section 483.801,  
2754 Florida Statutes, are amended, and subsection (6) is added to  
2755 that section, to read:

2756 483.801 Exemptions.—This part applies to all clinical  
2757 laboratories and clinical laboratory personnel within this  
2758 state, except:

2759 (3) Persons engaged in testing performed by laboratories  
2760 that are wholly owned and operated by one or more practitioners  
2761 licensed under chapter 458, chapter 459, chapter 460, chapter  
2762 461, chapter 462, chapter 463, or chapter 466 who practice in  
2763 the same group practice, and in which no clinical laboratory  
2764 work is performed for patients referred by any health care  
2765 provider who is not a member of that group practice ~~regulated~~  
2766 ~~under s. 483.035(1) or exempt from regulation under s.~~  
2767 483.031(2).

2768 (5) Advanced registered nurse practitioners licensed under  
2769 part I of chapter 464 who perform provider-performed microscopy  
2770 procedures (PPMP) in a ~~an exclusive-use~~ laboratory setting  
2771 pursuant to subsection (3).

2772 (6) Persons performing laboratory testing within a  
2773 physician office practice for patients referred by a health care  
2774 provider who is a member of the same physician office practice,  
2775 if the laboratory or entity operating the laboratory within a

HB 597

2018

2776 physician office practice is under common ownership, directly or  
2777 indirectly, with an entity licensed pursuant to chapter 395.

2778 Section 99. Subsections (2), (3), and (4) of section  
2779 483.803, Florida Statutes, are amended to read:

2780 483.803 Definitions.—As used in this part, the term:

2781 (2) "Clinical laboratory" means the physical location in  
2782 which one or more of the following services are performed to  
2783 provide information or materials for use in the diagnosis,  
2784 prevention, or treatment of a disease or the identification or  
2785 assessment of a medical or physical condition:

2786 (a) Clinical laboratory services, which entail the  
2787 examination of fluids or other materials taken from the human  
2788 body.

2789 (b) Anatomic laboratory services, which entail the  
2790 examination of tissue taken from the human body.

2791 (c) Cytology laboratory services, which entail the  
2792 examination of cells from individual tissues or fluid taken from  
2793 the human body ~~a clinical laboratory as defined in s. 483.041.~~

2794 (3) "Clinical laboratory examination" means a procedure  
2795 performed to deliver the services identified in subsection (2),  
2796 including the oversight or interpretation of such services  
2797 ~~clinical laboratory examination as defined in s. 483.041.~~

2798 (4) "Clinical laboratory personnel" includes a clinical  
2799 laboratory director, supervisor, technologist, blood gas  
2800 analyst, or technician who performs or is responsible for



HB 597

2018

2801 laboratory test procedures, but the term does not include  
2802 trainees, persons who perform screening for blood banks or  
2803 plasmapheresis centers, phlebotomists, or persons employed by a  
2804 clinical laboratory to perform manual pretesting duties or  
2805 clerical, personnel, or other administrative responsibilities,  
2806 ~~or persons engaged in testing performed by laboratories~~  
2807 ~~regulated under s. 483.035(1) or exempt from regulation under s.~~  
2808 ~~483.031(2).~~

2809 Section 100. Section 483.813, Florida Statutes, is amended  
2810 to read:

2811 483.813 Clinical laboratory personnel license.—A person  
2812 may not conduct a clinical laboratory examination or report the  
2813 results of such examination unless such person is licensed under  
2814 this part to perform such procedures. However, this provision  
2815 does not apply to any practitioner of the healing arts  
2816 authorized to practice in this state ~~or to persons engaged in~~  
2817 ~~testing performed by laboratories regulated under s. 483.035(1)~~  
2818 ~~or exempt from regulation under s. 483.031(2).~~ The department  
2819 may grant a temporary license to any candidate it deems properly  
2820 qualified, for a period not to exceed 1 year.

2821 Section 101. Subsection (2) of section 483.823, Florida  
2822 Statutes, is amended to read:

2823 483.823 Qualifications of clinical laboratory personnel.—

2824 (2) Personnel qualifications may require appropriate  
2825 education, training, or experience or the passing of an

2826 examination in appropriate subjects or any combination of these,  
2827 but a ~~no~~ practitioner of the healing arts licensed to practice  
2828 in this state is not required to obtain any license ~~under this~~  
2829 ~~part~~ or to pay any fee under this part ~~hereunder except the fee~~  
2830 ~~required for clinical laboratory licensure.~~

2831 Section 102. Paragraph (c) of subsection (7) and  
2832 subsections (8) and (9) of section 491.003, Florida Statutes,  
2833 are amended to read:

2834 491.003 Definitions.—As used in this chapter:

2835 (7) The "practice of clinical social work" is defined as  
2836 the use of scientific and applied knowledge, theories, and  
2837 methods for the purpose of describing, preventing, evaluating,  
2838 and treating individual, couple, marital, family, or group  
2839 behavior, based on the person-in-situation perspective of  
2840 psychosocial development, normal and abnormal behavior,  
2841 psychopathology, unconscious motivation, interpersonal  
2842 relationships, environmental stress, differential assessment,  
2843 differential planning, and data gathering. The purpose of such  
2844 services is the prevention and treatment of undesired behavior  
2845 and enhancement of mental health. The practice of clinical  
2846 social work includes methods of a psychological nature used to  
2847 evaluate, assess, diagnose, treat, and prevent emotional and  
2848 mental disorders and dysfunctions (whether cognitive, affective,  
2849 or behavioral), sexual dysfunction, behavioral disorders,  
2850 alcoholism, and substance abuse. The practice of clinical social

2851 work includes, but is not limited to, psychotherapy,  
2852 hypnotherapy, and sex therapy. The practice of clinical social  
2853 work also includes counseling, behavior modification,  
2854 consultation, client-centered advocacy, crisis intervention, and  
2855 the provision of needed information and education to clients,  
2856 when using methods of a psychological nature to evaluate,  
2857 assess, diagnose, treat, and prevent emotional and mental  
2858 disorders and dysfunctions (whether cognitive, affective, or  
2859 behavioral), sexual dysfunction, behavioral disorders,  
2860 alcoholism, or substance abuse. The practice of clinical social  
2861 work may also include clinical research into more effective  
2862 psychotherapeutic modalities for the treatment and prevention of  
2863 such conditions.

2864 (c) The terms "diagnose" and "treat," as used in this  
2865 chapter, when considered in isolation or in conjunction with ~~any~~  
2866 ~~provision of~~ the rules of the board, may ~~shall~~ not be construed  
2867 to permit the performance of any act which clinical social  
2868 workers are not educated and trained to perform, including, but  
2869 not limited to, admitting persons to hospitals for treatment of  
2870 the foregoing conditions, treating persons in hospitals without  
2871 medical supervision, prescribing medicinal drugs as defined in  
2872 chapter 465, authorizing clinical laboratory procedures ~~pursuant~~  
2873 ~~to chapter 483~~, or radiological procedures, or use of  
2874 electroconvulsive therapy. In addition, this definition ~~shall~~  
2875 may not be construed to permit any person licensed,

2876 provisionally licensed, registered, or certified pursuant to  
2877 this chapter to describe or label any test, report, or procedure  
2878 as "psychological," except to relate specifically to the  
2879 definition of practice authorized in this subsection.

2880       (8) The term "practice of marriage and family therapy"  
2881 means ~~is defined as~~ the use of scientific and applied marriage  
2882 and family theories, methods, and procedures for the purpose of  
2883 describing, evaluating, and modifying marital, family, and  
2884 individual behavior, within the context of marital and family  
2885 systems, including the context of marital formation and  
2886 dissolution, and is based on marriage and family systems theory,  
2887 marriage and family development, human development, normal and  
2888 abnormal behavior, psychopathology, human sexuality,  
2889 psychotherapeutic and marriage and family therapy theories and  
2890 techniques. The practice of marriage and family therapy includes  
2891 methods of a psychological nature used to evaluate, assess,  
2892 diagnose, treat, and prevent emotional and mental disorders or  
2893 dysfunctions (whether cognitive, affective, or behavioral),  
2894 sexual dysfunction, behavioral disorders, alcoholism, and  
2895 substance abuse. The practice of marriage and family therapy  
2896 includes, but is not limited to, marriage and family therapy,  
2897 psychotherapy, including behavioral family therapy,  
2898 hypnotherapy, and sex therapy. The practice of marriage and  
2899 family therapy also includes counseling, behavior modification,  
2900 consultation, client-centered advocacy, crisis intervention, and

HB 597

2018

2901 the provision of needed information and education to clients,  
2902 when using methods of a psychological nature to evaluate,  
2903 assess, diagnose, treat, and prevent emotional and mental  
2904 disorders and dysfunctions (whether cognitive, affective, or  
2905 behavioral), sexual dysfunction, behavioral disorders,  
2906 alcoholism, or substance abuse. The practice of marriage and  
2907 family therapy may also include clinical research into more  
2908 effective psychotherapeutic modalities for the treatment and  
2909 prevention of such conditions.

2910 (a) Marriage and family therapy may be rendered to  
2911 individuals, including individuals affected by termination of  
2912 marriage, to couples, whether married or unmarried, to families,  
2913 or to groups.

2914 (b) The use of specific methods, techniques, or modalities  
2915 within the practice of marriage and family therapy is restricted  
2916 to marriage and family therapists appropriately trained in the  
2917 use of such methods, techniques, or modalities.

2918 (c) The terms "diagnose" and "treat," as used in this  
2919 chapter, when considered in isolation or in conjunction with ~~any~~  
2920 ~~provision of~~ the rules of the board, may ~~shall~~ not be construed  
2921 to permit the performance of any act that ~~which~~ marriage and  
2922 family therapists are not educated and trained to perform,  
2923 including, but not limited to, admitting persons to hospitals  
2924 for treatment of the foregoing conditions, treating persons in  
2925 hospitals without medical supervision, prescribing medicinal

2926 | drugs as defined in chapter 465, authorizing clinical laboratory  
 2927 | procedures ~~pursuant to chapter 483,~~ or radiological procedures,  
 2928 | or the use of electroconvulsive therapy. In addition, this  
 2929 | definition may ~~shall~~ not be construed to permit any person  
 2930 | licensed, provisionally licensed, registered, or certified  
 2931 | pursuant to this chapter to describe or label any test, report,  
 2932 | or procedure as "psychological," except to relate specifically  
 2933 | to the definition of practice authorized in this subsection.

2934 |         (d) The definition of "marriage and family therapy"  
 2935 | contained in this subsection includes all services offered  
 2936 | directly to the general public or through organizations, whether  
 2937 | public or private, and applies whether payment is requested or  
 2938 | received for services rendered.

2939 |         (9) The term "practice of mental health counseling" means  
 2940 | ~~is defined as~~ the use of scientific and applied behavioral  
 2941 | science theories, methods, and techniques for the purpose of  
 2942 | describing, preventing, and treating undesired behavior and  
 2943 | enhancing mental health and human development and is based on  
 2944 | the person-in-situation perspectives derived from research and  
 2945 | theory in personality, family, group, and organizational  
 2946 | dynamics and development, career planning, cultural diversity,  
 2947 | human growth and development, human sexuality, normal and  
 2948 | abnormal behavior, psychopathology, psychotherapy, and  
 2949 | rehabilitation. The practice of mental health counseling  
 2950 | includes methods of a psychological nature used to evaluate,

2951 assess, diagnose, and treat emotional and mental dysfunctions or  
2952 disorders, whether cognitive, affective, or behavioral,  
2953 ~~behavioral disorders~~, interpersonal relationships, sexual  
2954 dysfunction, alcoholism, and substance abuse. The practice of  
2955 mental health counseling includes, but is not limited to,  
2956 psychotherapy, hypnotherapy, and sex therapy. The practice of  
2957 mental health counseling also includes counseling, behavior  
2958 modification, consultation, client-centered advocacy, crisis  
2959 intervention, and the provision of needed information and  
2960 education to clients, when using methods of a psychological  
2961 nature to evaluate, assess, diagnose, treat, and prevent  
2962 emotional and mental disorders and dysfunctions (whether  
2963 cognitive, affective, or behavioral), behavioral disorders,  
2964 sexual dysfunction, alcoholism, or substance abuse. The practice  
2965 of mental health counseling may also include clinical research  
2966 into more effective psychotherapeutic modalities for the  
2967 treatment and prevention of such conditions.

2968 (a) Mental health counseling may be rendered to  
2969 individuals, including individuals affected by the termination  
2970 of marriage, and to couples, families, groups, organizations,  
2971 and communities.

2972 (b) The use of specific methods, techniques, or modalities  
2973 within the practice of mental health counseling is restricted to  
2974 mental health counselors appropriately trained in the use of  
2975 such methods, techniques, or modalities.

2976 (c) The terms "diagnose" and "treat," as used in this  
 2977 chapter, when considered in isolation or in conjunction with any  
 2978 provision of the rules of the board, may ~~shall~~ not be construed  
 2979 to permit the performance of any act that ~~which~~ mental health  
 2980 counselors are not educated and trained to perform, including,  
 2981 but not limited to, admitting persons to hospitals for treatment  
 2982 of the foregoing conditions, treating persons in hospitals  
 2983 without medical supervision, prescribing medicinal drugs as  
 2984 defined in chapter 465, authorizing clinical laboratory  
 2985 procedures ~~pursuant to chapter 483,~~ or radiological procedures,  
 2986 or the use of electroconvulsive therapy. In addition, this  
 2987 definition may ~~shall~~ not be construed to permit any person  
 2988 licensed, provisionally licensed, registered, or certified  
 2989 pursuant to this chapter to describe or label any test, report,  
 2990 or procedure as "psychological," except to relate specifically  
 2991 to the definition of practice authorized in this subsection.

2992 (d) The definition of "mental health counseling" contained  
 2993 in this subsection includes all services offered directly to the  
 2994 general public or through organizations, whether public or  
 2995 private, and applies whether payment is requested or received  
 2996 for services rendered.

2997 Section 103. Paragraph (h) of subsection (4) of section  
 2998 627.351, Florida Statutes, is amended to read:

2999 627.351 Insurance risk apportionment plans.—

3000 (4) MEDICAL MALPRACTICE RISK APPORTIONMENT.—



3001 (h) As used in this subsection:

3002 1. "Health care provider" means hospitals licensed under

3003 chapter 395; physicians licensed under chapter 458; osteopathic

3004 physicians licensed under chapter 459; podiatric physicians

3005 licensed under chapter 461; dentists licensed under chapter 466;

3006 chiropractic physicians licensed under chapter 460; naturopaths

3007 licensed under chapter 462; nurses licensed under part I of

3008 chapter 464; midwives licensed under chapter 467; ~~clinical~~

3009 ~~laboratories registered under chapter 483;~~ physician assistants

3010 licensed under chapter 458 or chapter 459; physical therapists

3011 and physical therapist assistants licensed under chapter 486;

3012 health maintenance organizations certificated under part I of

3013 chapter 641; ambulatory surgical centers licensed under chapter

3014 395; other medical facilities as defined in subparagraph 2.;

3015 blood banks, plasma centers, industrial clinics, and renal

3016 dialysis facilities; or professional associations, partnerships,

3017 corporations, joint ventures, or other associations for

3018 professional activity by health care providers.

3019 2. "Other medical facility" means a facility the primary

3020 purpose of which is to provide human medical diagnostic services

3021 or a facility providing nonsurgical human medical treatment, to

3022 which facility the patient is admitted and from which facility

3023 the patient is discharged within the same working day, and which

3024 facility is not part of a hospital. However, a facility existing

3025 for the primary purpose of performing terminations of pregnancy

3026 or an office maintained by a physician or dentist for the  
 3027 practice of medicine may ~~shall~~ not be construed to be an "other  
 3028 medical facility."

3029 3. "Health care facility" means any hospital licensed  
 3030 under chapter 395, health maintenance organization certificated  
 3031 under part I of chapter 641, ambulatory surgical center licensed  
 3032 under chapter 395, or other medical facility as defined in  
 3033 subparagraph 2.

3034 Section 104. Paragraph (h) of subsection (1) of section  
 3035 627.602, Florida Statutes, is amended to read:

3036 627.602 Scope, format of policy.—

3037 (1) Each health insurance policy delivered or issued for  
 3038 delivery to any person in this state must comply with all  
 3039 applicable provisions of this code and all of the following  
 3040 requirements:

3041 (h) Section 641.312 and the provisions of the Employee  
 3042 Retirement Income Security Act of 1974, as implemented by 29  
 3043 C.F.R. s. 2560.503-1, relating to internal grievances. This  
 3044 paragraph does not apply ~~to a health insurance policy that is~~  
 3045 ~~subject to the Subscriber Assistance Program under s. 408.7056~~  
 3046 ~~or~~ to the types of benefits or coverages provided under s.  
 3047 627.6513(1)-(14) issued in any market.

3048 Section 105. Subsection (1) of section 627.6406, Florida  
 3049 Statutes, is amended to read:

3050 627.6406 Maternity care.—

3051 (1) Any policy of health insurance which ~~that~~ provides  
 3052 coverage for maternity care must also cover the services of  
 3053 certified nurse-midwives and midwives licensed pursuant to  
 3054 chapter 467, and the services of birth centers licensed under  
 3055 ss. 383.30-383.332 ~~383.30-383.335~~.

3056 Section 106. Paragraphs (b) and (e) of subsection (1) of  
 3057 section 627.64194, Florida Statutes, are amended to read:

3058 627.64194 Coverage requirements for services provided by  
 3059 nonparticipating providers; payment collection limitations.—

3060 (1) As used in this section, the term:

3061 (b) "Facility" means a licensed facility as defined in s.  
 3062 395.002(16) and an urgent care center as defined in s. 395.002  
 3063 ~~s. 395.002(30)~~.

3064 (e) "Nonparticipating provider" means a provider who is  
 3065 not a preferred provider as defined in s. 627.6471 or a provider  
 3066 who is not an exclusive provider as defined in s. 627.6472. For  
 3067 purposes of covered emergency services under this section, a  
 3068 facility licensed under chapter 395 or an urgent care center  
 3069 defined in s. 395.002 ~~s. 395.002(30)~~ is a nonparticipating  
 3070 provider if the facility has not contracted with an insurer to  
 3071 provide emergency services to its insureds at a specified rate.

3072 Section 107. Section 627.6513, Florida Statutes, is  
 3073 amended to read:

3074 627.6513 Scope.—Section 641.312 and the provisions of the  
 3075 Employee Retirement Income Security Act of 1974, as implemented

3076 | by 29 C.F.R. s. 2560.503-1, relating to internal grievances,  
 3077 | apply to all group health insurance policies issued under this  
 3078 | part. This section does not apply to a ~~group health insurance~~  
 3079 | ~~policy that is subject to the Subscriber Assistance Program in~~  
 3080 | ~~s. 408.7056 or to:~~

3081 |       (1) Coverage only for accident insurance, or disability  
 3082 | income insurance, or any combination thereof.

3083 |       (2) Coverage issued as a supplement to liability  
 3084 | insurance.

3085 |       (3) Liability insurance, including general liability  
 3086 | insurance and automobile liability insurance.

3087 |       (4) Workers' compensation or similar insurance.

3088 |       (5) Automobile medical payment insurance.

3089 |       (6) Credit-only insurance.

3090 |       (7) Coverage for onsite medical clinics, including prepaid  
 3091 | health clinics under part II of chapter 641.

3092 |       (8) Other similar insurance coverage, specified in rules  
 3093 | adopted by the commission, under which benefits for medical care  
 3094 | are secondary or incidental to other insurance benefits. To the  
 3095 | extent possible, such rules must be consistent with regulations  
 3096 | adopted by the United States Department of Health and Human  
 3097 | Services.

3098 |       (9) Limited scope dental or vision benefits, if offered  
 3099 | separately.

3100 |       (10) Benefits for long-term care, nursing home care, home

3101 health care, or community-based care, or any combination  
 3102 thereof, if offered separately.

3103 (11) Other similar, limited benefits, if offered  
 3104 separately, as specified in rules adopted by the commission.

3105 (12) Coverage only for a specified disease or illness, if  
 3106 offered as independent, noncoordinated benefits.

3107 (13) Hospital indemnity or other fixed indemnity  
 3108 insurance, if offered as independent, noncoordinated benefits.

3109 (14) Benefits provided through a Medicare supplemental  
 3110 health insurance policy, as defined under s. 1882(g)(1) of the  
 3111 Social Security Act, coverage supplemental to the coverage  
 3112 provided under 10 U.S.C. chapter 55, and similar supplemental  
 3113 coverage provided to coverage under a group health plan, which  
 3114 are offered as a separate insurance policy and as independent,  
 3115 noncoordinated benefits.

3116 Section 108. Subsection (1) of section 627.6574, Florida  
 3117 Statutes, is amended to read:

3118 627.6574 Maternity care.—

3119 (1) Any group, blanket, or franchise policy of health  
 3120 insurance which ~~that~~ provides coverage for maternity care must  
 3121 also cover the services of certified nurse-midwives and midwives  
 3122 licensed pursuant to chapter 467, and the services of birth  
 3123 centers licensed under ss. 383.30-383.332 ~~383.30-383.335~~.

3124 Section 109. Paragraph (j) of subsection (1) of section  
 3125 641.185, Florida Statutes, is amended to read:

3126 641.185 Health maintenance organization subscriber  
 3127 protections.—

3128 (1) With respect to the provisions of this part and part  
 3129 III, the principles expressed in the following statements ~~shall~~  
 3130 serve as standards to be followed by the commission, the office,  
 3131 the department, and the Agency for Health Care Administration in  
 3132 exercising their powers and duties, in exercising administrative  
 3133 discretion, in administrative interpretations of the law, in  
 3134 enforcing its provisions, and in adopting rules:

3135 ~~(j) A health maintenance organization should receive~~  
 3136 ~~timely and, if necessary, urgent review by an independent state~~  
 3137 ~~external review organization for unresolved grievances and~~  
 3138 ~~appeals pursuant to s. 408.7056.~~

3139 Section 110. Paragraph (a) of subsection (18) of section  
 3140 641.31, Florida Statutes, is amended to read:

3141 641.31 Health maintenance contracts.—

3142 (18)(a) Health maintenance contracts that provide  
 3143 coverage, benefits, or services for maternity care must provide,  
 3144 as an option to the subscriber, the services of nurse-midwives  
 3145 and midwives licensed pursuant to chapter 467, and the services  
 3146 of birth centers licensed pursuant to ss. 383.30-383.332 ~~383.30-~~  
 3147 ~~383.335~~, if such services are available within the service area.

3148 Section 111. Section 641.312, Florida Statutes, is amended  
 3149 to read:

3150 641.312 Scope.—The Office of Insurance Regulation may

HB 597

2018

3151 adopt rules to administer ~~the provisions of~~ the National  
3152 Association of Insurance Commissioners' Uniform Health Carrier  
3153 External Review Model Act, issued by the National Association of  
3154 Insurance Commissioners and dated April 2010. This section does  
3155 not apply to a ~~health maintenance contract that is subject to~~  
3156 ~~the Subscriber Assistance Program under s. 408.7056 or to the~~  
3157 types of benefits or coverages provided under s. 627.6513(1)-  
3158 (14) issued in any market.

3159 Section 112. Subsection (4) of section 641.3154, Florida  
3160 Statutes, is amended to read:

3161 641.3154 Organization liability; provider billing  
3162 prohibited.-

3163 (4) A provider or any representative of a provider,  
3164 regardless of whether the provider is under contract with the  
3165 health maintenance organization, may not collect or attempt to  
3166 collect money from, maintain any action at law against, or  
3167 report to a credit agency a subscriber of an organization for  
3168 payment of services for which the organization is liable, if the  
3169 provider in good faith knows or should know that the  
3170 organization is liable. This prohibition applies during the  
3171 pendency of any claim for payment made by the provider to the  
3172 organization for payment of the services and any legal  
3173 proceedings or dispute resolution process to determine whether  
3174 the organization is liable for the services if the provider is  
3175 informed that such proceedings are taking place. It is presumed

3176 that a provider does not know and should not know that an  
 3177 organization is liable unless:

3178 (a) The provider is informed by the organization that it  
 3179 accepts liability;

3180 (b) A court of competent jurisdiction determines that the  
 3181 organization is liable; or

3182 ~~(c) The office or agency makes a final determination that~~  
 3183 ~~the organization is required to pay for such services subsequent~~  
 3184 ~~to a recommendation made by the Subscriber Assistance Panel~~  
 3185 ~~pursuant to s. 408.7056; or~~

3186 (c) ~~(d)~~ The agency issues a final order that the  
 3187 organization is required to pay for such services subsequent to  
 3188 a recommendation made by a resolution organization pursuant to  
 3189 s. 408.7057.

3190 Section 113. Paragraph (c) of subsection (5) of section  
 3191 641.51, Florida Statutes, is amended to read:

3192 641.51 Quality assurance program; second medical opinion  
 3193 requirement.—

3194 (5) (c) For second opinions provided by contract physicians  
 3195 the organization is prohibited from charging a fee to the  
 3196 subscriber in an amount in excess of the subscriber fees  
 3197 established by contract for referral contract physicians. The  
 3198 organization shall pay the amount of all charges, which are  
 3199 usual, reasonable, and customary in the community, for second  
 3200 opinion services performed by a physician not under contract



3201 with the organization, but may require the subscriber to be  
3202 responsible for up to 40 percent of such amount. The  
3203 organization may require that any tests deemed necessary by a  
3204 noncontract physician shall be conducted by the organization.  
3205 The organization may deny reimbursement rights granted under  
3206 this section in the event the subscriber seeks in excess of  
3207 three such referrals per year if such subsequent referral costs  
3208 are deemed by the organization to be evidence that the  
3209 subscriber has unreasonably overutilized the second opinion  
3210 privilege. A subscriber ~~thus~~ denied reimbursement under this  
3211 section has ~~shall have~~ recourse to grievance procedures as  
3212 specified in ss. ~~408.7056~~, 641.495, and 641.511. The  
3213 organization's physician's professional judgment concerning the  
3214 treatment of a subscriber derived after review of a second  
3215 opinion is ~~shall be~~ controlling as to the treatment obligations  
3216 of the health maintenance organization. Treatment not authorized  
3217 by the health maintenance organization is ~~shall be~~ at the  
3218 subscriber's expense.

3219 Section 114. Subsection (1), paragraph (e) of subsection  
3220 (3), paragraph (d) of subsection (4), paragraphs (g) and (h) of  
3221 subsection (6), and subsections (7) through (12) of section  
3222 641.511, Florida Statutes, are amended to read:

3223 641.511 Subscriber grievance reporting and resolution  
3224 requirements.—

3225 (1) Every organization must have a grievance procedure

3226 available to its subscribers for the purpose of addressing  
3227 complaints and grievances. Every organization must notify its  
3228 subscribers that a subscriber must submit a grievance within 1  
3229 year after the date of occurrence of the action that initiated  
3230 the grievance, ~~and may submit the grievance for review to the~~  
3231 ~~Subscriber Assistance Program panel as provided in s. 408.7056~~  
3232 ~~after receiving a final disposition of the grievance through the~~  
3233 ~~organization's grievance process.~~ An organization shall maintain  
3234 records of all grievances and shall report annually to the  
3235 agency the total number of grievances handled, a categorization  
3236 of the cases underlying the grievances, and the final  
3237 disposition of the grievances.

3238 (3) Each organization's grievance procedure, as required  
3239 under subsection (1), must include, at a minimum:

3240 (e) A notice that a subscriber may voluntarily pursue  
3241 binding arbitration in accordance with the terms of the contract  
3242 if offered by the organization, after completing the  
3243 organization's grievance procedure ~~and as an alternative to the~~  
3244 ~~Subscriber Assistance Program.~~ Such notice shall include an  
3245 explanation that the subscriber may incur some costs if the  
3246 subscriber pursues binding arbitration, depending upon the terms  
3247 of the subscriber's contract.

3248 (4) ~~(d) In any case when the review process does not~~  
3249 ~~resolve a difference of opinion between the organization and the~~  
3250 ~~subscriber or the provider acting on behalf of the subscriber,~~

3251 ~~the subscriber or the provider acting on behalf of the~~  
3252 ~~subscriber may submit a written grievance to the Subscriber~~  
3253 ~~Assistance Program.~~

3254 ~~(6)(g) In any case when the expedited review process does~~  
3255 ~~not resolve a difference of opinion between the organization and~~  
3256 ~~the subscriber or the provider acting on behalf of the~~  
3257 ~~subscriber, the subscriber or the provider acting on behalf of~~  
3258 ~~the subscriber may submit a written grievance to the Subscriber~~  
3259 ~~Assistance Program.~~

3260 ~~(g)(h)~~ An organization shall not provide an expedited  
3261 retrospective review of an adverse determination.

3262 ~~(7) Each organization shall send to the agency a copy of~~  
3263 ~~its quarterly grievance reports submitted to the office pursuant~~  
3264 ~~to s. 408.7056(12).~~

3265 ~~(7)(8)~~ The agency shall investigate all reports of  
3266 unresolved quality of care grievances received from:

3267 ~~(a) annual and quarterly grievance reports submitted by~~  
3268 ~~the organization to the office.~~

3269 ~~(b) Review requests of subscribers whose grievances remain~~  
3270 ~~unresolved after the subscriber has followed the full grievance~~  
3271 ~~procedure of the organization.~~

3272 ~~(9)(a) The agency shall advise subscribers with grievances~~  
3273 ~~to follow their organization's formal grievance process for~~  
3274 ~~resolution prior to review by the Subscriber Assistance Program.~~  
3275 ~~The subscriber may, however, submit a copy of the grievance to~~

HB 597

2018

3276 ~~the agency at any time during the process.~~

3277 ~~(b) Requiring completion of the organization's grievance~~  
3278 ~~process before the Subscriber Assistance Program panel's review~~  
3279 ~~does not preclude the agency from investigating any complaint or~~  
3280 ~~grievance before the organization makes its final determination.~~

3281 ~~(10) Each organization must notify the subscriber in a~~  
3282 ~~final decision letter that the subscriber may request review of~~  
3283 ~~the organization's decision concerning the grievance by the~~  
3284 ~~Subscriber Assistance Program, as provided in s. 408.7056, if~~  
3285 ~~the grievance is not resolved to the satisfaction of the~~  
3286 ~~subscriber. The final decision letter must inform the subscriber~~  
3287 ~~that the request for review must be made within 365 days after~~  
3288 ~~receipt of the final decision letter, must explain how to~~  
3289 ~~initiate such a review, and must include the addresses and toll-~~  
3290 ~~free telephone numbers of the agency and the Subscriber~~  
3291 ~~Assistance Program.~~

3292 ~~(8)~~ (11) Each organization, as part of its contract with  
3293 any provider, must require the provider to post a consumer  
3294 assistance notice prominently displayed in the reception area of  
3295 the provider and clearly noticeable by all patients. The  
3296 consumer assistance notice must state the addresses and toll-  
3297 free telephone numbers of the Agency for Health Care  
3298 Administration, ~~the Subscriber Assistance Program,~~ and the  
3299 Department of Financial Services. The consumer assistance notice  
3300 must also clearly state that the address and toll-free telephone

3301 | number of the organization's grievance department shall be  
 3302 | provided upon request. The agency may adopt rules to implement  
 3303 | this section.

3304 |       (9)~~(12)~~ The agency may impose administrative sanction, in  
 3305 | accordance with s. 641.52, against an organization for  
 3306 | noncompliance with this section.

3307 |       Section 115. Subsection (1) of section 641.515, Florida  
 3308 | Statutes, is amended to read:

3309 |           641.515 Investigation by the agency.—

3310 |       (1) The agency shall investigate further any quality of  
 3311 | care issue contained in recommendations and reports submitted  
 3312 | pursuant to s. ~~ss. 408.7056 and~~ 641.511. The agency shall also  
 3313 | investigate further any information that indicates that the  
 3314 | organization does not meet accreditation standards or the  
 3315 | standards of the review organization performing the external  
 3316 | quality assurance assessment pursuant to reports submitted under  
 3317 | s. 641.512. Every organization shall submit its books and  
 3318 | records and take other appropriate action as may be necessary to  
 3319 | facilitate an examination. The agency shall have access to the  
 3320 | organization's medical records of individuals and records of  
 3321 | employed and contracted physicians, with the consent of the  
 3322 | subscriber or by court order, as necessary to administer ~~carry~~  
 3323 | ~~out the provisions of~~ this part.

3324 |       Section 116. Subsection (2) of section 641.55, Florida  
 3325 | Statutes, is amended to read:

3326           641.55 Internal risk management program.—  
 3327           (2) The risk management program shall be the  
 3328 responsibility of the governing authority or board of the  
 3329 organization. Every organization which has an annual premium  
 3330 volume of \$10 million or more and which directly provides health  
 3331 care in a building owned or leased by the organization shall  
 3332 hire a risk manager, ~~certified under ss. 395.10971-395.10975,~~  
 3333 who is ~~shall be~~ responsible for implementation of the  
 3334 organization's risk management program required by this section.  
 3335 A part-time risk manager may ~~shall~~ not be responsible for risk  
 3336 management programs in more than four organizations or  
 3337 facilities. Every organization that ~~which~~ does not directly  
 3338 provide health care in a building owned or leased by the  
 3339 organization and every organization with an annual premium  
 3340 volume of less than \$10 million shall designate an officer or  
 3341 employee of the organization to serve as the risk manager.  
 3342  
 3343 The gross data compiled under this section or s. 395.0197 shall  
 3344 be furnished by the agency upon request to organizations to be  
 3345 utilized for risk management purposes. The agency shall adopt  
 3346 rules necessary to administer ~~carry out the provisions of~~ this  
 3347 section.  
 3348           Section 117. Section 641.60, Florida Statutes, is  
 3349 repealed.  
 3350           Section 118. Section 641.65, Florida Statutes, is

HB 597

2018

3351 repealed.

3352 Section 119. Section 641.67, Florida Statutes, is  
 3353 repealed.

3354 Section 120. Section 641.68, Florida Statutes, is  
 3355 repealed.

3356 Section 121. Section 641.70, Florida Statutes, is  
 3357 repealed.

3358 Section 122. Section 641.75, Florida Statutes, is  
 3359 repealed.

3360 Section 123. Paragraph (b) of subsection (6) of section  
 3361 766.118, Florida Statutes, is amended to read:

3362 766.118 Determination of noneconomic damages.—

3363 (6) LIMITATION ON NONECONOMIC DAMAGES FOR NEGLIGENCE OF A  
 3364 PRACTITIONER PROVIDING SERVICES AND CARE TO A MEDICAID  
 3365 RECIPIENT.—Notwithstanding subsections (2), (3), and (5), with  
 3366 respect to a cause of action for personal injury or wrongful  
 3367 death arising from medical negligence of a practitioner  
 3368 committed in the course of providing medical services and  
 3369 medical care to a Medicaid recipient, regardless of the number  
 3370 of such practitioner defendants providing the services and care,  
 3371 noneconomic damages may not exceed \$300,000 per claimant, unless  
 3372 the claimant pleads and proves, by clear and convincing  
 3373 evidence, that the practitioner acted in a wrongful manner. A  
 3374 practitioner providing medical services and medical care to a  
 3375 Medicaid recipient is not liable for more than \$200,000 in

3376 noneconomic damages, regardless of the number of claimants,  
 3377 unless the claimant pleads and proves, by clear and convincing  
 3378 evidence, that the practitioner acted in a wrongful manner. The  
 3379 fact that a claimant proves that a practitioner acted in a  
 3380 wrongful manner does not preclude the application of the  
 3381 limitation on noneconomic damages prescribed elsewhere in this  
 3382 section. For purposes of this subsection:

3383 (b) The term "practitioner," in addition to the meaning  
 3384 prescribed in subsection (1), includes any hospital or  
 3385 ambulatory surgical center, ~~or mobile surgical facility~~ as  
 3386 defined and licensed under chapter 395.

3387 Section 124. Subsection (4) of section 766.202, Florida  
 3388 Statutes, is amended to read:

3389 766.202 Definitions; ss. 766.201-766.212.—As used in ss.  
 3390 766.201-766.212, the term:

3391 (4) "Health care provider" means any hospital or  
 3392 ambulatory surgical center, ~~or mobile surgical facility~~ as  
 3393 defined and licensed under chapter 395; a birth center licensed  
 3394 under chapter 383; any person licensed under chapter 458,  
 3395 chapter 459, chapter 460, chapter 461, chapter 462, chapter 463,  
 3396 part I of chapter 464, chapter 466, chapter 467, part XIV of  
 3397 chapter 468, or chapter 486; ~~a clinical lab licensed under~~  
 3398 ~~chapter 483~~; a health maintenance organization certificated  
 3399 under part I of chapter 641; a blood bank; a plasma center; an  
 3400 industrial clinic; a renal dialysis facility; or a professional



HB 597

2018

3401 association partnership, corporation, joint venture, or other  
 3402 association for professional activity by health care providers.

3403 Section 125. Section 945.36, Florida Statutes, is amended  
 3404 to read:

3405 945.36 ~~Exemption from health testing regulations for~~ Law  
 3406 enforcement personnel authorized to conduct ~~conducting~~ drug  
 3407 tests on inmates and releasees.-

3408 (1) Any law enforcement officer, state or county probation  
 3409 officer, employee of the Department of Corrections, or employee  
 3410 of a contracted community correctional center who is certified  
 3411 by the Department of Corrections pursuant to subsection (2) may  
 3412 administer, ~~is exempt from part I of chapter 483, for the~~  
 3413 ~~limited purpose of administering~~ a urine screen drug test to:

- 3414 (a) Persons during incarceration;
- 3415 (b) Persons released as a condition of probation for  
 3416 either a felony or misdemeanor;
- 3417 (c) Persons released as a condition of community control;
- 3418 (d) Persons released as a condition of conditional  
 3419 release;
- 3420 (e) Persons released as a condition of parole;
- 3421 (f) Persons released as a condition of provisional  
 3422 release;
- 3423 (g) Persons released as a condition of pretrial release;
- 3424 or
- 3425 (h) Persons released as a condition of control release.

3426 (2) The Department of Corrections shall develop a  
 3427 procedure for certification of any law enforcement officer,  
 3428 state or county probation officer, employee of the Department of  
 3429 Corrections, or employee of a contracted community correctional  
 3430 center to perform a urine screen drug test on the persons  
 3431 specified in subsection (1).

3432 Section 126. Paragraph (b) of subsection (2) of section  
 3433 1009.65, Florida Statutes, is amended to read:

3434 1009.65 Medical Education Reimbursement and Loan Repayment  
 3435 Program.—

3436 (2) From the funds available, the Department of Health  
 3437 shall make payments to selected medical professionals as  
 3438 follows:

3439 (b) All payments are ~~shall be~~ contingent on continued  
 3440 proof of primary care practice in an area defined in s.  
 3441 395.602(2)(b) ~~s. 395.602(2)(e)~~, or an underserved area  
 3442 designated by the Department of Health, provided the  
 3443 practitioner accepts Medicaid reimbursement if eligible for such  
 3444 reimbursement. Correctional facilities, state hospitals, and  
 3445 other state institutions that employ medical personnel shall be  
 3446 designated by the Department of Health as underserved locations.  
 3447 Locations with high incidences of infant mortality, high  
 3448 morbidity, or low Medicaid participation by health care  
 3449 professionals may be designated as underserved.

3450 Section 127. Subsection (2) of section 1011.52, Florida

3451 Statutes, is amended to read:

3452 1011.52 Appropriation to first accredited medical school.—

3453 (2) In order for a medical school to qualify under ~~the~~  
 3454 ~~provisions of~~ this section and to be entitled to the benefits  
 3455 herein, such medical school:

3456 (a) Must be primarily operated and established to offer,  
 3457 afford, and render a medical education to residents of the state  
 3458 qualifying for admission to such institution;

3459 (b) Must be operated by a municipality or county of this  
 3460 state, or by a nonprofit organization heretofore or hereafter  
 3461 established exclusively for educational purposes;

3462 (c) Must, upon the formation and establishment of an  
 3463 accredited medical school, transmit and file with the Department  
 3464 of Education documentary proof evidencing the facts that such  
 3465 institution has been certified and approved by the council on  
 3466 medical education and hospitals of the American Medical  
 3467 Association and has adequately met the requirements of that  
 3468 council in regard to its administrative facilities,  
 3469 administrative plant, clinical facilities, curriculum, and all  
 3470 other such requirements as may be necessary to qualify with the  
 3471 council as a recognized, approved, and accredited medical  
 3472 school;

3473 (d) Must certify to the Department of Education the name,  
 3474 address, and educational history of each student approved and  
 3475 accepted for enrollment in such institution for the ensuing

HB 597

2018

3476 school year; and



3477 (e) Must have in place an operating agreement with a  
3478 government-owned hospital that is located in the same county as  
3479 the medical school and that is a statutory teaching hospital as  
3480 defined in s. 408.07(44) ~~s. 408.07(45)~~. The operating agreement  
3481 must ~~shall~~ provide for the medical school to maintain the same  
3482 level of affiliation with the hospital, including the level of  
3483 services to indigent and charity care patients served by the  
3484 hospital, which was in place in the prior fiscal year. Each  
3485 year, documentation demonstrating that an operating agreement is  
3486 in effect shall be submitted jointly to the Department of  
3487 Education by the hospital and the medical school prior to the  
3488 payment of moneys from the annual appropriation.

3489 Section 128. This act shall take effect July 1, 2018.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 673 Reporting Of Adverse Incidents In Planned Out-Of-Hospital Births  
**SPONSOR(S):** Magar  
**TIED BILLS:** IDEN./SIM. **BILLS:** CS/SB 510

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health Quality Subcommittee	13 Y, 0 N	Siples	McElroy
2) Health Care Appropriations Subcommittee		Mielke 	Pridgeon 
3) Health & Human Services Committee			

### SUMMARY ANALYSIS

When planning for the birth of child, prospective parents may make a number of decisions about their childbirth experience, including where they want the child to be born and who they want to provide obstetrical care. There are several types of health care practitioners who may provide obstetric care: a physician, a physician assistant, a certified nurse midwife (an advanced registered nursing practitioner (ARNP) with specialized training in obstetric care), or a licensed midwife. A prospective parent may choose to have labor and childbirth occur in a hospital, birthing center, or home setting.

HB 673 requires a physician, certified nurse midwife, or licensed midwife attending a planned out-of-hospital birth to submit an adverse incident report to the Department of Health (DOH), within 15 days of the occurrence of the incident.

The bill defines an adverse incident as an event over which the physician, certified nurse midwife, or licensed midwife could exercise control and one of the following occurs during the process of childbirth:

- A maternal death that occurs after delivery or within 42 days after delivery;
- A maternal patient is transferred to a hospital intensive care unit;
- A maternal patient experiences hemorrhagic shock or requires a transfusion of more than four units of blood or blood products;
- A fetal or newborn death, including a still birth, attributable to an obstetrical delivery;
- A newborn patient is transferred to a hospital neonatal intensive care unit (NICU) due to a traumatic birth injury;
- A newborn patient is transferred to a hospital NICU 72 hours after birth if the newborn remains in the NICU for more than 72 hours; or
- Any other injury as determined by department rules.

The attending health care practitioner must provide a medical summary of the events in the adverse incident report. DOH must review each adverse incident report to determine whether the incident involves conduct for which the health care practitioner may be subject to disciplinary action by the appropriate regulatory board or if there is no board, DOH.

The bill authorizes DOH to adopt rules to develop the adverse incident form and to implement the provisions of the bill.

The bill will have an indeterminate, negative fiscal impact on the DOH related to the review of the adverse incident reports and any subsequent investigation and disciplinary cases that may result; however, current department resources can absorb the additional workload. The bill has no fiscal impact on local governments.

The bill takes effect upon becoming a law.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: h0673b.HCA.DOCX

DATE: 1/11/2018

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

##### Background

Prior to giving birth, expectant parents will make a number of decisions in planning their childbirth experience. The parents may decide the location at which they would like to give birth, as well as the type of health care practitioner they would like to provide obstetrical services.<sup>1</sup> The decision on the type of practitioner may dictate the place where the birth may occur, and vice versa. In Florida, the health care practitioners that may attend a childbirth include a physician,<sup>2</sup> certified nurse midwife (CNM), and licensed midwife. Typically, there are three settings in which childbirths occur: hospitals, birthing centers, and home.<sup>3</sup>

##### Regulation of Health Care Practitioners

The Department of Health (DOH), Division of Medical Quality Assurance (MQA), is charged with the regulation of health care practitioners in this state.<sup>4</sup> MQA works in conjunction with regulatory boards to adopt rules and regulate health care practitioners.<sup>5</sup> For all health care professions regulated by MQA or regulatory boards, ch. 456, F.S., provides the general framework for licensure and regulation; however, the individual practice acts provide greater specificity for the regulation of a health care profession.

Each practice act provides licensure requirements, the scope of practice in which the health care practitioner may engage, as well disciplinary guidelines. To be licensed in this state, an applicant must meet the minimum licensure standards as provided in the practice act and any rules adopted by the regulatory board or DOH, if there is no board.

##### *Physicians*

Both allopathic and osteopathic physicians have a broad scope of practice; they may diagnose, treat, operate, or prescribe for any human disease, pain, injury, deformity, or other physical or mental condition.<sup>6</sup> However, a physician may be required to meet additional standards to practice in certain settings or perform certain medical acts. For example, physicians who wish to practice in a pain management clinic must meet certain training requirements.<sup>7</sup>

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<sup>1</sup> American Pregnancy Association, *Birthing Choices: Health Care Providers and Birth Locations*, (Sept. 6, 2016), available at <http://americanpregnancy.org/labor-and-birth/birthing-choices/> (last visited on December 14, 2017).

<sup>2</sup> A physician may delegate the performance of medical acts to a physician assistant under his or her supervision unless such delegation is expressly prohibited by law. (Sections 458.347(4), and 459.022(e), F.S.) The physician remains liable for any acts or omissions of the physician assistant acting under his or her supervision or control. See ss. 458.347(15), and 459.022(15), F.S.

<sup>3</sup> Centers for Disease Control and Prevention, *Trends in Out-of-Hospital Births in the United States, 1990-2012*, (March 4, 2014), available at <https://www.cdc.gov/nchs/products/databriefs/db144.htm> (last visited December 18, 2017).

<sup>4</sup> Pursuant to s. 456.001(4), F.S., health care practitioners are defined to include acupuncturists, physicians, physician assistants, chiropractors, podiatrists, naturopaths, dentists, dental hygienists, optometrists, nurses, nursing assistants, pharmacists, midwives, speech language pathologists, nursing home administrators, occupational therapists, respiratory therapists, dieticians, athletic trainers, orthotists, prosthetists, electrologists, massage therapists, clinical laboratory personnel, medical physicists, dispensers of optical devices or hearing aids, physical therapists, psychologists, social workers, counselors, and psychotherapists, among others.

<sup>5</sup> Section 456.001(1), F.S.

<sup>6</sup> Sections 458.305(3), and 459.003(3), F.S. However, an osteopathic physician's practice is based in part on education which emphasizes the importance of the musculoskeletal structure and manipulative therapy in the maintenance and restoration of health.

<sup>7</sup> Rules 64B8-9.0131 and 6415-14.0051, F.A.C.

A physician is expected to practice in a safe and competent manner.<sup>8</sup> A physician who fails to do so may be subject to discipline against his or her license to practice in this state.<sup>9</sup> For example, a physician's license may be disciplined for, among other things:

- Committing medical malpractice;<sup>10</sup>
- Practicing outside his or her scope of practice or performing professional responsibilities that he or she knows or has reason to know that he or she cannot perform competently;<sup>11</sup>
- Delegating a professional responsibility to a person he or she knows or has reason to know that such person is not qualified to perform;<sup>12</sup> or
- Failing to adequately supervise a physician assistant, advanced registered nurse practitioner (ARNP), or other health care practitioner acting under his or her supervision.<sup>13</sup>

#### Adverse Incident Reporting

A physician or physician assistant is required to report to DOH, any adverse incident occurring in an office practice setting within 15 days after the occurrence of the adverse incident.<sup>14</sup> DOH must review each report to determine if discipline against the practitioner's license is warranted.<sup>15</sup>

An adverse incident in an office setting is defined as an event over which the physician or licensee could exercise control and which is associated with a medical intervention and results in one of the following patient injuries:<sup>16</sup>

- The death of a patient;
- Brain or spinal damage to a patient;
- The performance of a surgical procedure on the wrong patient;
- If the procedure results in death; brain or spinal damage; permanent disfigurement; the fracture or dislocation of bones or joints; a limitation of neurological, physical, or sensory functions; or any condition that required the transfer of a patient, the performance of:
  - A wrong-site surgical procedure;
  - A wrong surgical procedure; or
  - A surgical repair of damage to a patient resulting from a planned surgical procedure where the damage is not a recognized specific risk as disclosed to the patient and documented through the informed consent process;
- A procedure to remove unplanned foreign objects remaining from a surgical procedure; or
- Any condition that required the transfer of a patient to a hospital from an ambulatory surgical center or any facility or any office maintained by a physician for the practice of medicine which is not licensed under ch. 395, F.S.

There is no statutory requirement for a physician to report an adverse incident that occurs outside of an office or hospital setting.

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<sup>8</sup> Sections 458.301 and 459.001, F.S.

<sup>9</sup> Sections 458.331 and 459.015, F.S., provide the grounds for which disciplinary action may be taken against a physician's license. Section 456.072, F.S., provides grounds for discipline that apply to all licensed health care practitioners.

<sup>10</sup> Sections 456.331(1)(t), and 459.015(1)(x), F.S. Medical malpractice is the failure to practice medicine in accordance with the care, skill, and treatment recognized in general law related to health care licensure (s. 456.50(1)(g), F.S.

<sup>11</sup> Sections 458.331(1)(v) and 459.015(1)(z), F.S.

<sup>12</sup> Sections 458.331(1)(w) and 459.015(1)(aa), F.S.

<sup>13</sup> Sections 458.331(1)(dd) and 459.015(1)(hh), F.S.

<sup>14</sup> Sections 458.351 and 459.026, F.S.

<sup>15</sup> Sections 458.351(5) and 459.026(5), F.S.

<sup>16</sup> Sections 458.351(4) and 459.026(4), F.S.



## *Certified Nurse Practitioners*

An advanced registered nurse practitioner (ARNP) may perform advanced-level nursing acts approved by the Board of Nursing which, by virtue of post-basic specialized education, training, and experience are appropriately performed by an ARNP, in addition to the professional nursing acts that registered nurses are authorized to perform.<sup>17</sup> In addition to advanced or specialized nursing practices, ARNPs are authorized to practice certain medical acts, as opposed to nursing acts, as authorized within the framework of an established supervisory physician's protocol.<sup>18</sup>

To be eligible to be certified as an ARNP, the applicant must be licensed as a registered nurse, and have a master's degree in a nursing clinical specialty area with preparation in specialized practitioner skills or submit proof that the applicant holds a current national advanced practice certification from a board-approved nursing specialty board.<sup>19</sup> In Florida, an ARNP may be categorized as a certified nurse practitioner (CNP), certified nurse midwife (CNM), or certified registered nurse anesthetist (CRNA).<sup>20</sup>

A CNM may, to the extent authorized under a supervisory protocol, perform the following acts in a healthcare facility where midwifery services are performed or in the patient's home:<sup>21</sup>

- Superficial minor surgical procedures;
- Manage the patient's labor and delivery to include amniotomy, episiotomy, and repair;
- Order, initiate, perform appropriate anesthetic procedures;
- Perform postpartum examinations;
- Order appropriate medications;
- Provide family-planning services and well-woman care; and
- Manage the medical care of the normal obstetrical patient and the initial care of a newborn patient.

An ARNP is expected to practice in a safe and competent manner.<sup>22</sup> An ARNP who fails to do so may be subject to discipline against his or her license to practice in this state.<sup>23</sup> For example, an ARNP may be disciplined for failing to meet the minimum standard of care for nursing practice, including engaging in acts for which he or she is not qualified by training or experience.<sup>24</sup>

There is no statutory requirement for an ARNP or a CNM to report adverse incidents to DOH.

## *Licensed Midwives*

DOH is responsible for the licensure and regulation of the practice of midwifery in this state. The Council of Licensed Midwifery assists and advises DOH on midwifery, including the development of rules relating to regulatory requirements, including but not limited to training requirements, the licensure examination, responsibilities of midwives, emergency care plans, and reports and records to be filed by licensed midwives.<sup>25</sup>

To be licensed as a midwife, an applicant must graduate from an approved midwifery program, and pass the licensure examination.<sup>26</sup> Along with an application for licensure or licensure renewal, a

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<sup>17</sup> Section 464.003(2)-(3), F.S.

<sup>18</sup> *Id.*

<sup>19</sup> Section 464.012(1), F.S., and Rule 64B9-4.002, F.A.C.

<sup>20</sup> Section 464.012(4), F.S.

<sup>21</sup> Section 464.012(4)(b), F.S.

<sup>22</sup> Section 464.002, F.S.

<sup>23</sup> Section 464.018, F.S., provide the grounds for which disciplinary action may be taken against the license. Section 456.072, F.S., provides grounds for discipline that apply to all licensed health care practitioners.

<sup>24</sup> Section 464.018(1)(n), F.S.

<sup>25</sup> Section 467.004, F.S.

<sup>26</sup> Section 467.011, F.S. Section 467.0125, F.S., provides for licensure by endorsement for applicants who hold a valid license to practice midwifery in another state.

licensed midwife must submit a general emergency care plan which addresses consultation with other health care providers, emergency transfer protocols, and access to neonatal intensive care units and obstetrical units or other patient care areas.<sup>27</sup>

A licensed midwife is responsible for ensuring the following conditions are met:<sup>28</sup>

- Accepting only those patients who are expect to have a normal pregnancy, labor, and delivery;
- Ensuring that each patient has signed an informed consent form developed by DOH, which informs the patient of the qualifications of the licensed midwife, the nature and risk of the procedures to be performed by the licensed midwife, and to obtain the patient's consent for the provision of midwifery services;
- Determining if the home is safe and hygienic if the patient is delivering at home;
- Voluntarily entering into a collaborative agreement with a physician for prenatal and postpartal care to women who are not expected to have a normal pregnancy, labor, and delivery within the framework of a written protocol;
- Administering prophylactic ophthalmic medication, oxygen, postpartum oxytocin, vitamin K, rho immune globulin, local anesthetic, or other medicinal drugs pursuant to a prescription issued by a practitioner licensed under ch. 458, F.S., or ch. 459, F.S.;
- Providing care to mothers and infants throughout the prenatal, intrapartal, and postpartal periods in compliance with the law;
- Preparing a written plan of action with the family to ensure continuity of medical care throughout labor and delivery and to provide for immediate medical care if an emergency arises;
- Instructing the patient and family regarding the preparation of the environment and ensure the availability of equipment and supplies needed for delivery and infant care if a home birth is planned;
- Instructing the patient in the hygiene of pregnancy and nutrition as it relates to prenatal care;
- Maintaining appropriate equipment and supplies, as required by rule;
- Determining the progress of labor, and when birth is imminent, be immediately available until delivery is accomplished, including:
  - Maintaining a safe and hygienic environment;
  - Monitoring the progress of labor and the status of the fetus;
  - Recognizing the early signs of distress or complications; and
  - Enacting the written emergency plan when indicated;
- Remaining with the postpartal mother until the mother and neonate are stabilized; and
- Instilling a prophylactic into each eye of the newborn infant within one hour after birth for the prevention of neonatal ophthalmia.<sup>29</sup>

Annually, licensed midwives must file an "Annual Report of Midwifery Practice," by July 31.<sup>30</sup> The report requires each licensed midwife to detail information regarding the number of clients seen in the previous fiscal year (July 1 to June 30), the types of births performed, maternal and newborn transfers, fetal deaths (stillbirths and neonatal), and maternal deaths.

There is no statutory requirement for a licensed midwife to report adverse incidents to DOH. However, by rule, a licensed midwife must report maternal and fetal deaths, as well as maternal and newborn transfers as a part of the annual report.

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<sup>27</sup> Section 467.017, F.S.

<sup>28</sup> Section 467.015, F.S.

<sup>29</sup> Section 383.04, F.S.

<sup>30</sup> Rule 64B24-7.014, F.A.C.

## Childbirth Settings

In 1900, almost all childbirths in the United States occurred outside of hospital; however, by 1969 that figure had fallen to one percent of all births.<sup>31</sup> In 2015, 1.5 percent of all births in the U.S. occurred outside of a hospital.<sup>32</sup> Of those, 63.1 percent occurred in a home or residence, and 30.9 percent occurred in a freestanding birthing center.<sup>33</sup> In Florida, 0.9 percent of births occurred at home in 2015.<sup>34</sup>

### *Hospitals*

Hospitals are licensed and regulated under ch. 395, F.S., and part II of ch. 408, F.S., by the Agency for Health Care Administration (AHCA).

Every licensed hospital is required to establish and maintain an internal risk management program that is overseen by a health care risk manager.<sup>35</sup> As a part of its risk management program, a hospital must have an incident reporting system which places an affirmative duty on all health care providers, as well the agents and employees of the hospital, to report adverse incidents to the risk manager within 3 business days after their occurrence.<sup>36</sup> The hospital must annually submit a report to AHCA summarizing the incident reports filed in the facility for that year.<sup>37</sup>

An adverse incident is defined as an event over which health care personnel could exercise control and which is associated with a medical intervention which results in:<sup>38</sup>

- One of the following patient injuries:
  - Death;
  - Brain or spinal damage;
  - Permanent disfigurement;
  - Fracture or dislocation of bones or joints;
  - A resulting limitation of neurological, physical, or sensory functions which continue after discharge from the facility
  - Any condition that requires specialized medical attention or surgical intervention resulting from a nonemergency medical intervention to which the patient has not given his or her informed consent; or
  - Any condition that required the transfer of a patient, within or outside the facility, to a unit providing a more acute level of care due to the adverse incident, rather than the patient's condition prior to the adverse incident;
- The performance of a surgical procedure on the wrong patient, a wrong surgical procedure, a wrong-site surgical procedure, or a surgical procedure otherwise unrelated to the patient's medical condition;
- Required surgical repair of damage resulting from a planned surgical procedure, where the damage was not a recognized specific risk, as disclosed to the patient through the informed consent process; or
- A procedure to remove unplanned foreign objects remaining from a surgical procedure.

Any of the following adverse incidents, whether occurring in the hospital or arising from health care prior to admission, must be reported to AHCA within 15 calendar days after occurrence:<sup>39</sup>

<sup>31</sup> National Center for Health Statistics, *Trends in Out-Of-Hospital Births in the United States, 1990-2012*, NCHS DATA BRIEF, No. 144, (March 2014), available

<sup>32</sup> Joyce A. Martin, et. al., *Births: Final Data for 2015*, NATIONAL VITAL STATISTICS REPORTS, 66:1 (Jan. 5, 2017), available at [https://www.cdc.gov/nchs/data/nvsr/nvsr66/nvsr66\\_01.pdf](https://www.cdc.gov/nchs/data/nvsr/nvsr66/nvsr66_01.pdf) (last visited December 18, 2017).

<sup>33</sup> Id.

<sup>34</sup> Id.

<sup>35</sup> Section 395.0197, F.S.

<sup>36</sup> Section 395.0197(1)(e), F.S.

<sup>37</sup> Section 395.0197(6), F.S.

<sup>38</sup> Section 395.0197(5), F.S.

<sup>39</sup> Section 395.0197(7), F.S.

- Death of a patient;
- Brain or spinal damage to a patient;
- The performance of a surgical procedure on the wrong patient;
- The performance of a wrong-site surgical procedure;
- The performance of a wrong surgical procedure;
- The performance of a surgical procedure that is medically unnecessary or otherwise unrelated to the patient's medical condition;
- The surgical repair of damage resulting to a patient from a planned surgical procedure, where the damage was not a recognized specific risk, as disclosed to the patient through the informed consent process; or
- The performance of a procedure to remove unplanned foreign objects remaining from a surgical procedure.

### *Birth Centers*

A birth center is any facility, institution, or place, which is not an ambulatory surgical center, a hospital or in a hospital, in which births are planned to occur away from the mother's usual residence following a normal, uncomplicated, low-risk pregnancy.<sup>40</sup> Birth centers are licensed and regulated by AHCA under ch. 383, F.S., and part II of ch. 408, F.S.

A birth center may only accept those patients who are expected to have normal pregnancies and deliveries; and prior to being accepted for care, the patient must sign an informed consent form.<sup>41</sup> A mother and her infant must be discharged from a birth center within 24 hours after giving birth, except when:<sup>42</sup>

- The mother is in a deep sleep at the end of the 24-hour period; in which case, the mother must be discharged as soon after waking as feasible; or
- The 24-hour period is completed during the middle of the night.

If a mother or infant must remain in the birth center for longer than 24 hours after giving birth for a reason other than those listed above, the birth center must file a report with AHCA within 48 hours of the birth describing the circumstances and the reasons for the decision.<sup>43</sup>

A birth center is required for maintaining the quality of care by:<sup>44</sup>

- Having at least one clinical staff<sup>45</sup> member for every two clients in labor;
- Having a clinical staff member or qualified personnel<sup>46</sup> available on site during the entire time a client is in the birth center. Services during labor and delivery must be provided by a physician, certified nurse midwife, or licensed midwife, assisted by at least one other staff member under protocols developed by clinical staff;
- Ensuring all qualified personnel and clinical staff are trained in infant and adult resuscitation and requiring qualified personnel or clinical staff who is able to perform neonatal resuscitation to be present during each birth;
- Maintaining complete and accurate medical records;

<sup>40</sup> Section 383.302(2), F.S.

<sup>41</sup> Section 383.31, F.S. The informed consent form must advise the patient of the qualifications of the clinical staff, the risks related to out-of-hospital births, the benefits of out-of-hospital births, and the possibility of referral or transfer if complications arise during pregnancy or childbirth with additional costs for services rendered (r. 59A-11.010, F.A.C.)

<sup>42</sup> Section 383.318(1), F.S., and Rule 59A-11.016(6), F.A.C.

<sup>43</sup> Section 383.318(1), F.S.

<sup>44</sup> Rule 59A-11.005(3), F.A.C.

<sup>45</sup> Section 383.302(3), F.S., defines "clinical staff" as individuals employed full-time or part-time by a birth center who are licensed or certified to provide care at childbirth.

<sup>46</sup> Rule 59A-11.002(6), F.A.C., defines "qualified staff" as an individual who is trained and competent in the services that he or she provides and is licensed or certified when required by statute or professional standard.

- Evaluating the quality of care by reviewing clinical records;
- Reviewing admissions with respect to eligibility, course of pregnancy and outcome, evaluation of services, condition of mother and newborn on discharge, or transfer to other providers; and
- Surveillance of infection risk and cases and the promotion of preventive and corrective program designed to minimize hazards.

A birth center must be equipped with those items needed to provide low-risk maternity care and readily available equipment to initiate emergency procedures in life-threatening events to a mother and baby.<sup>47</sup> Each facility must have an arrangement with a local ambulance service for the transport of emergency patients to a hospital, which must be documented in the facilities policy and procedures manual.<sup>48</sup>

A birth center must submit an annual report to AHCA by July 30 of each year that details, among other things:<sup>49</sup>

- The number of deliveries by birth weight;
- The number of maternity clients accepted for care and length of stay;
- The number of surgical procedures performed at the birth center by type;
- Maternal transfers, including the reason for the transfer, whether it occurred intrapartum or postpartum, and the length of the hospital stay;
- Newborn transfers, including the reason for the transfer, birth weight, days in hospital, and APGAR score at five and ten minutes;
- Newborn deaths; and
- Stillborn/Fetal deaths.

#### *Home Births*

The home delivery setting is not regulated. However, the health care practitioners who perform such services, including physicians, physician assistants, certified nurse midwives, and licensed midwives are regulated by their respective regulatory boards, or in the case of licensed midwives, DOH.

#### **Effect of Proposed Changes**

HB 673 requires that a physician, certified nurse midwife, or licensed midwife attending a planned out-of-hospital birth submit an adverse incident report to the Department of Health (DOH) within 15 days of the occurrence of the incident.

The bill defines an adverse incident as an event over which the physician, certified nurse midwife, or licensed midwife could exercise control and one of the following occurs during the process of childbirth:

- A maternal death that occurs after delivery or within 42 days after delivery;
- A maternal patient is transferred to a hospital intensive care unit;
- A maternal patient experiences hemorrhagic shock or requires a transfusion of more than four units of blood or blood products;
- A fetal or newborn death, including a still birth, attributable to an obstetrical delivery;
- A newborn patient is transferred to a hospital neonatal intensive care unit (NICU) due to a traumatic birth injury;
- A newborn patient is transferred to a hospital NICU 72 hours after birth if the newborn remains in the NICU for more than 72 hours; or
- Any other injury as determined by department rules.

<sup>47</sup> Section 383.308(2)(a), F.S.

<sup>48</sup> Section 383.316, F.S.

<sup>49</sup> Rule 59A-11.019, F.A.C., and AHCA Form 3130-3004, (Feb. 2015).

In the adverse injury report, the attending health care practitioner must provide a medical summary of the events. DOH must review each adverse incident report to determine whether the incident involves conduct for which the health care practitioner may be subject to disciplinary action by the appropriate regulatory board or if there is no board, DOH.

The adverse incident reports required by the bill would be exempt from disclosure under public record laws pursuant to s. 456.057, F.S., which protects patient records obtained by the DOH.

The bill authorizes DOH to adopt rules to develop the adverse incident form and to implement the provisions of the bill.

The bill takes effect upon becoming law.

**B. SECTION DIRECTORY:**

**Section 1:** Creates s. 456.0495, F.S., relating to reporting adverse incidents occurring in planned out-of-hospital births.

**Section 2:** Provides that the act takes effect upon becoming law.

**II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

**A. FISCAL IMPACT ON STATE GOVERNMENT:**

1. Revenues:

None.

2. Expenditures:

DOH will incur a recurring, indeterminate negative fiscal impact related to the increase in workload associated with the review of adverse incident reports required to be submitted under the provisions of the bill and any complaints and investigations that may be generated.<sup>50</sup> It is estimated current resources are adequate to absorb the increase in workload.

DOH will incur an insignificant, nonrecurring negative fiscal impact for developing the adverse incident report form and rulemaking; however, current resources are adequate to absorb such costs.<sup>51</sup>

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

Health care practitioners who provide planned childbirth services outside of a hospital may incur administrative costs to comply with the adverse incident reporting required by the bill.

<sup>50</sup> DOH, *2018 Agency Legislative Bill Analysis for House Bill 673* (Nov. 15, 2017), on file with the Health Quality Subcommittee.

<sup>51</sup> *Id.*

D. FISCAL COMMENTS:

None.

**III. COMMENTS**

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill provides DOH with sufficient rulemaking authority to adopt rules relating to the reporting of adverse incidents that occur in planned out-of-hospital births, as well as a form for reporting such adverse incidents.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

**IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

1 A bill to be entitled

2 An act relating to reporting of adverse incidents in  
 3 planned out-of-hospital births; creating s. 456.0495,  
 4 F.S.; defining the term "adverse incident"; requiring  
 5 licensed physicians, certified nurse midwives, or  
 6 licensed midwives to report an adverse incident and a  
 7 medical summary of events to the Department of Health  
 8 within a specified timeframe; requiring the department  
 9 to review adverse incident reports and determine if  
 10 conduct occurred that is subject to disciplinary  
 11 action; requiring the appropriate regulatory board or  
 12 the department to take disciplinary action under  
 13 certain circumstances; requiring the department to  
 14 adopt rules; requiring the department to develop a  
 15 form to be used for the reporting of adverse  
 16 incidents; providing an effective date.

17  
 18 Be It Enacted by the Legislature of the State of Florida:

19  
 20 Section 1. Section 456.0495, Florida Statutes, is created  
 21 to read:

22 456.0495 Reporting adverse incidents occurring in planned  
 23 out-of-hospital births.-

24 (1) For purposes of this section, the term "adverse  
 25 incident" means an event over which a physician licensed under



26 chapter 458 or chapter 459, a nurse midwife certified under part  
 27 I of chapter 464, or a midwife licensed under chapter 467 could  
 28 exercise control and which is associated with an attempted or  
 29 completed planned out-of-hospital birth, and results in one or  
 30 more of the following injuries or conditions:

31 (a) A maternal death that occurs during delivery or within  
 32 42 days after delivery;

33 (b) The transfer of a maternal patient to a hospital  
 34 intensive care unit;

35 (c) A maternal patient who experiences hemorrhagic shock  
 36 or who requires a transfusion of more than 4 units of blood or  
 37 blood products;

38 (d) A fetal or newborn death, including a stillbirth,  
 39 associated with an obstetrical delivery;

40 (e) A transfer of a newborn to a neonatal intensive care  
 41 unit due to a traumatic physical or neurological birth injury,  
 42 including any degree of a brachial plexus injury;

43 (f) A transfer of a newborn to a neonatal intensive care  
 44 unit within the first 72 hours after birth if the newborn  
 45 remains in such unit for more than 72 hours; or

46 (g) Any other injury as determined by department rule.

47 (2) A physician licensed under chapter 458 or chapter 459,  
 48 a nurse midwife certified under part I of chapter 464, or a  
 49 midwife licensed under chapter 467 who performs an attempted or  
 50 completed planned out-of-hospital birth must report an adverse

51 incident, along with a medical summary of events, to the  
52 department within 15 days after the adverse incident occurs.

53 (3) The department shall review each incident report and  
54 determine whether the incident involves conduct by a health care  
55 practitioner which is subject to disciplinary action under s.  
56 456.073. Disciplinary action, if any, must be taken by the  
57 appropriate regulatory board or by the department if no such  
58 board exists.

59 (4) The department shall adopt rules to implement this  
60 section and shall develop a form to be used for the reporting of  
61 adverse incidents.

62 Section 2. This act shall take effect upon becoming a law.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/HB 1099 Advanced Birth Centers  
**SPONSOR(S):** Health Quality Subcommittee; Magar  
**TIED BILLS:** HB 1101 **IDEN./SIM. BILLS:** SB 1564

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Health Quality Subcommittee	12 Y, 1 N, As CS	Royal	McElroy
2) Health Care Appropriations Subcommittee		Clark <i>shc</i>	Pridgeon <i>JP</i>
3) Health & Human Services Committee			

### SUMMARY ANALYSIS

A birth center is any facility, institution, or place, which is not an ambulatory surgical center, a hospital or in a hospital, in which births are planned to occur away from the mother's usual residence following a normal, uncomplicated, low-risk pregnancy. Birth centers are licensed and regulated by the Agency for Health Care Administration (AHCA) under ch. 383, F.S., and part II of ch. 408, F.S.

A birth center may only accept those patients who are expected to have normal pregnancies and deliveries. Birth centers may not perform operative obstetrics or caesarean sections.

A mother and her infant must be discharged from a birth center within 24 hours after giving birth, except when:

- The mother is in a deep sleep at the end of the 24-hour period; in which case, the mother must be discharged as soon after waking as feasible; or
- The 24-hour period is completed during the middle of the night.

CS/HB 1099 creates a new licensure program within AHCA for advanced birth centers. An advanced birth center is a birth center that may perform trial of labor after cesarean deliveries for screened patients that qualify, planned low risk cesarean deliveries, and anticipated vaginal delivery of laboring patients at the beginning of the 37<sup>th</sup> week of gestation to the end of the 41<sup>st</sup> week of gestation.

The bill requires advanced birth centers to be operated and staffed 24 hours per day, 7 days per week. The bill requires a mother and her infant to be discharged from the advanced birth center within 48 hours after the birth of the infant for a vaginal delivery and within 72 hours when delivery is by cesarean section, except in unusual circumstances as defined by rule.

The new advanced birth center license is modeled after the current licensure program for birth centers, subjecting advanced birth centers to similar regulatory standards, inspections and rules.

The bill has an indeterminate, but likely insignificant, fiscal impact on state government.

The bill provides an effective date of July 1, 2018.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

##### Background

##### **Birth Centers**

A birth center is any facility, institution, or place, which is not an ambulatory surgical center, a hospital or in a hospital, in which births are planned to occur away from the mother's usual residence following a normal, uncomplicated, low-risk pregnancy.<sup>1</sup> Birth centers are licensed and regulated by the Agency for Health Care Administration (AHCA) under ch. 383, F.S., and part II of ch. 408, F.S.

Birth centers must have a governing body responsible for the overall operation and maintenance of the birth center.<sup>2</sup> The governing body must develop and make available to all staff, clinicians, consultants, and licensing authorities, a manual that documents the policies, procedures, and protocols of the birth center.<sup>3</sup>

A birth center may only accept those patients who are expected to have normal pregnancies and deliveries; and prior to being accepted for care, the patient must sign an informed consent form.<sup>4</sup> A mother and her infant must be discharged from a birth center within 24 hours after giving birth, except when:<sup>5</sup>

- The mother is in a deep sleep at the end of the 24-hour period; in which case, the mother must be discharged as soon after waking as feasible; or
- The 24-hour period is completed during the middle of the night.

A birth center must file a report with AHCA within 48 hours of the birth describing the circumstances and the reasons for the decision, if a mother or infant must remain in the birth center for longer than 24 hours after giving birth for a reason other than those listed above.<sup>6</sup>

AHCA is required to adopt rules establishing minimum standards for birth centers, which ensure:<sup>7</sup>

- Sufficient numbers and qualified types of personnel and occupational disciplines are available at all times to provide necessary and adequate patient care and safety.
- Infection control, housekeeping, sanitary conditions, disaster plan, and medical record procedures that will adequately protect patient care and provide safety are established and implemented.
- Licensed facilities are established, organized, and operated consistent with established programmatic standards.

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<sup>1</sup> Section 383.302(2), F.S.; Section 383.302(8), F.S. defines "low-risk pregnancy" as a pregnancy which is expected to result in an uncomplicated birth, as determined through risk criteria developed by rule of the department, and which is accompanied by adequate prenatal care.

<sup>2</sup> Section 383.307, F.S.

<sup>3</sup> Id.

<sup>4</sup> Section 383.31, F.S. The informed consent form must advise the patient of the qualifications of the clinical staff, the risks related to out-of-hospital births, the benefits of out-of-hospital births, and the possibility of referral or transfer if complications arise during pregnancy or childbirth with additional costs for services rendered (r. 59A-11.010, F.A.C.)

<sup>5</sup> Section 383.318(1), F.S., and Rule 59A-11.016(6), F.A.C.

<sup>6</sup> Section 383.318(1), F.S.

<sup>7</sup> Section 383.309, F.S.; The minimum standards for birth centers are contained in Chapter 59A-11, F.A.C.

A birth center is required to maintain the quality of care by:<sup>8</sup>

- Having at least one clinical staff<sup>9</sup> member for every two clients in labor;
- Having a clinical staff member or qualified personnel<sup>10</sup> available on site during the entire time a client is in the birth center. Services during labor and delivery must be provided by a physician, certified nurse midwife, or licensed midwife, assisted by at least one other staff member under protocols developed by clinical staff;
- Ensuring all qualified personnel and clinical staff are trained in infant and adult resuscitation and requiring qualified personnel or clinical staff who are able to perform neonatal resuscitation to be present during each birth;
- Maintaining complete and accurate medical records;
- Evaluating the quality of care by reviewing clinical records;
- Reviewing admissions with respect to eligibility, course of pregnancy and outcome, evaluation of services, condition of mother and newborn on discharge, or transfer to other providers; and
- Surveillance of infection risk and cases and the promotion of preventive and corrective program designed to minimize hazards.

Birth centers must ensure that its patients have adequate prenatal care and must maintain records of prenatal care for each client and must make the records available during labor and delivery.<sup>11</sup>

Birth centers may perform simple laboratory tests and collect specimens for tests that are requested pursuant to its protocol.<sup>12</sup> Birth centers are exempt from the clinical laboratory licensure requirements under chapter 483 if the birth center employs no more than five physicians and testing is conducted exclusively in connection with the diagnosis and treatment of patients of the birth center.<sup>13</sup>

Birth centers may perform surgical procedures that are normally performed during uncomplicated childbirths, such as episiotomies and repairs. Birth centers may not perform operative obstetrics or caesarean sections.<sup>14</sup>

Birth centers may not administer general and conduction anesthesia. Systemic analgesia and local anesthesia for pudendal block and episiotomy repair may be administered if procedures are outlined by the clinical staff and performed by personnel with statutory authority to do so.<sup>15</sup>

Birth centers may not inhibit, simulate, or augment labor with chemical agents during the first or second stage of labor unless prescribed by personnel with the statutory authority to do so and in connection with and prior to an emergency transport.<sup>16</sup>

Birth centers must provide postpartum care and evaluation that includes physical examination of the infant, metabolic screening tests, referral to pediatric care sources, maternal postpartum assessment, family planning, referral to secondary or tertiary care, and instruction in child care, including immunization, breastfeeding, safe sleep practices, and possible causes of Sudden Unexpected Infant Death.<sup>17</sup>

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<sup>8</sup> Rule 59A-11.005(3), F.A.C.

<sup>9</sup> Section 383.302(3), F.S., defines "clinical staff" as individuals employed full-time or part-time by a birth center who are licensed or certified to provide care at childbirth.

<sup>10</sup> Rule 59A-11.002(6), F.A.C., defines "qualified staff" as an individual who is trained and competent in the services that he or she provides and is licensed or certified when required by statute or professional standard.

<sup>11</sup> Section 383.312, F.S.

<sup>12</sup> Section 383.313, F.S.

<sup>13</sup> Id.

<sup>14</sup> Id.

<sup>15</sup> Id.

<sup>16</sup> Id.

<sup>17</sup> Section 383.313(3), F.S.

Birth centers must be designed to assure adequate provision for birthing rooms, bath and toilet facilities, storage areas for supplies and equipment, examination areas, and reception or family areas.<sup>18</sup> Birth centers must comply with provisions of the Florida Building Code and Florida Fire Prevention Code applicable to birth centers.<sup>19</sup> AHCA may enforce the special-occupancy provisions of the Florida Building Code and the Florida Fire Prevention Code that apply to birth centers when conducting inspections.<sup>20</sup>

Birth centers must have the equipment necessary to provide low-risk maternity care and readily available equipment to initiate emergency procedures in life-threatening events to a mother and baby.<sup>21</sup> A birth center must transfer the patient to a hospital if unforeseen complications arise during labor.<sup>22</sup> Each facility must have an arrangement with a local ambulance service for the transport of emergency patients to a hospital, which must be documented in the facilities policy and procedures manual.<sup>23</sup>

Birth centers must submit an annual report to AHCA that details, among other things:<sup>24</sup>

- The number of deliveries by birth weight;
- The number of maternity clients accepted for care and length of stay;
- The number of surgical procedures performed at the birth center by type;
- Maternal transfers, including the reason for the transfer, whether it occurred intrapartum or postpartum, and the length of the hospital stay;
- Newborn transfers, including the reason for the transfer, birth weight, days in hospital, and APGAR score at five and ten minutes;
- Newborn deaths; and
- Stillborn/Fetal deaths.

Birth centers must have written consultation agreements with each consultant who has agreed to provide advice and services to the birth center.<sup>25</sup> A consultant must be a licensed medical doctor or licensed osteopathic physician who is either certified or eligible for certification by the American Board of Obstetrics and Gynecology, or has hospital obstetrical privileges.<sup>26</sup> Consultation may be provided onsite or by telephone.<sup>27</sup>

Birth centers must adopt a protocol that provides information about adoption procedures. The protocol must be provided upon request to any birth parent or prospective adoptive parent of a child born in the facility.<sup>28</sup>

AHCA may impose an administrative fine not to exceed \$500 per violation per day for the violation of any provision of the Birth Center Licensure Act, part II of chapter 408, or applicable rules.<sup>29</sup> AHCA may also impose an immediate moratorium on elective admissions to any birth center when it determines that any condition in the facility presents a threat to the public health or safety.<sup>30</sup>

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<sup>18</sup> Section 383.308(1), F.S.

<sup>19</sup> Section 383.309(2), F.S.; Section 452 of the Florida Building Code provides requirements for birth centers.

<sup>20</sup> Id.

<sup>21</sup> Section 383.308(2)(a), F.S.

<sup>22</sup> Section 383.316, F.S.

<sup>23</sup> Id.

<sup>24</sup> Rule 59A-11.019, F.A.C., and AHCA Form 3130-3004, (Feb. 2015).

<sup>25</sup> Section 383.315(1), F.S.

<sup>26</sup> Section 383.302(4), F.S.

<sup>27</sup> Section 383.315(2), F.S.

<sup>28</sup> Section 383.3105, F.S.

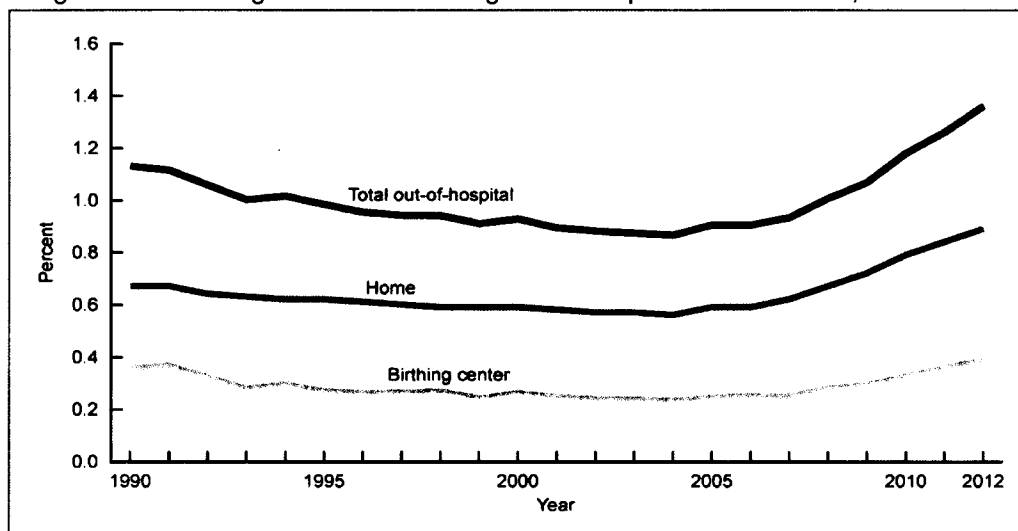
<sup>29</sup> Section 383.33, F.S.

<sup>30</sup> Id.

## Out-Hospital-Births at Birth Centers

Out-of-hospital births have increased from 0.87% of U.S. births in 2004 to 1.36% of U.S. births in 2012, its highest level since 1975.<sup>31</sup> In 2012, 66% of out-of-hospital births occurred at home and 29% occurred in a freestanding birth center.<sup>32</sup>

Figure 1. Percentage of births occurring out-of-hospital: United States, 1990-2012<sup>33</sup>



NOTE: Out-of-hospital births include those occurring in a home, birthing center, clinic or doctor's office, or other location.  
SOURCE: CDC/NCHS, National Vital Statistics System, birth certificate data.

A 2013 study of 13,030 births at 79 birth centers in 33 states found that the cesarean section rate for women who entered labor planning a birth center birth was 6% compared to the national cesarean section rate of 27%.<sup>34</sup> Out of the women who planned to give at a birth center, 4.5% were referred to a hospital before being admitted to the birth center, 11.9% transferred to the hospital during labor, 2.0% transferred after giving birth, and 2.2% had their babies transferred after birth. Fewer than 2% of the women required emergency transfer to a hospital.<sup>35</sup> Out of the 1,851 women who transferred to hospitals during labor, 54% ended up with a vaginal birth, 38% had a Cesarean, and 8% had a forceps or vacuum-assisted vaginal birth.<sup>36</sup> The study also found that 0.47 stillbirths per 1,000 women (.047%) and 0.40 newborn deaths per 1,000 women (.04%) occurred out of the births planned at the birth centers.<sup>37</sup>

The study also estimated \$30 million in savings from the births that occurred at the birth centers based on Medicare facility reimbursement rates at the time of the study.<sup>38</sup> The Medicare facility reimbursement for an uncomplicated vaginal birth in a hospital was \$3,998 compared to \$1,907 in a birth center.<sup>39</sup>

<sup>31</sup> Marian F. MacDorman, Ph.D.; T.J. Mathews, M.S.; and Eugene Declercq, Ph.D., *Trends in Out-of-Hospital Births in the United States, 1990–2012*. NCHS Data Brief No. 144, March, 2014. Available at: <https://www.cdc.gov/nchs/products/databriefs/db144.htm> (Last visited January 12, 2017).

<sup>32</sup> Id.

<sup>33</sup> Id.

<sup>34</sup> Susan Rutledge Stapleton, CNM, DNP; Cara Osborne, SD, CNM; Jessica Illuzzi, M.D., M.S., *Outcomes of Care in Birth Centers: Demonstration of a Durable Model*. *Journal of Midwifery & Women's Health*. Vol. 58, No. 1, January/February 2013. Available at: <http://nacpm.org/documents/Birth%20Center%20Study%202013.pdf> (Last visited January 12, 2017).

<sup>35</sup> Id.

<sup>36</sup> Id.

<sup>37</sup> Id.

<sup>38</sup> Id.

<sup>39</sup> Id.



Wesley Medical Center (Center) in Kansas is a licensed hospital that operates a freestanding, physician-led, birth center linked to the hospital through a service tunnel.<sup>40</sup> The birth center is equipped equivalent to the hospital's labor and delivery unit and contains two operating rooms. A study comparing births at the Center's birth center to the hospital found that deliveries at its birth center were associated with a lower rate of cesarean sections without an increased rate of operative vaginal delivery compared to births at the hospital.<sup>41</sup> The study also found that maternal length of stays longer than 72 hours were less frequent in the birth center, the rate of infants requiring transfer to the high-risk were less than those born in the hospital, and adverse maternal and infant outcomes were not increased in the birth center.<sup>42</sup> The study also found that only 2.2% of all deliveries were transferred to the hospital, and infants of mothers that were transferred were not more likely to need transfer to the high-risk nursery.<sup>43</sup>

## Practice of Pharmacy

The Florida Pharmacy Act (act) regulates the practice of pharmacy in Florida and contains the minimum requirements for safe practice.<sup>44</sup> The Board of Pharmacy (board) is tasked with adopting rules to implement the provisions of the chapter and setting standards of practice within the state.<sup>45</sup> Any person who operates a pharmacy in Florida must have a permit. The following permits are issued by the Department of Health (DOH):

- Community pharmacy – A permit is required for each location where medicinal drugs are compounded, dispensed, stored, or sold or where prescriptions are filled or dispensed on an outpatient basis.<sup>46</sup>
- Institutional pharmacy – A permit is required for every location in a hospital, clinic, nursing home, dispensary, sanitarium, extended care facility, or other facility where medicinal drugs are compounded, dispensed, stored, or sold.<sup>47</sup>
- Nuclear pharmacy – A permit is required for every location where radioactive drugs and chemicals within the classification of medicinal drugs are compounded, dispensed, stored, or sold. The term “nuclear pharmacy” does not include hospitals licensed under ch. 395, F.S., or the nuclear medicine facilities of such hospitals.<sup>48</sup>
- Special pharmacy – A permit is required for every location where medicinal drugs are compounded, dispensed, stored, or sold if the location does not otherwise meet an applicable pharmacy definition in s. 465.003, F.S.<sup>49</sup>
- Internet pharmacy – A permit is required for a location not otherwise licensed or issued a permit under this chapter, within or outside this state, which uses the Internet to communicate with or obtain information from consumers in this state to fill or refill prescriptions or to dispense, distribute, or otherwise practice pharmacy in this state.<sup>50</sup>
- Nonresident sterile compounding pharmacy – A permit is required for a registered nonresident pharmacy or an outsourcing facility to ship, mail, deliver, or dispense, in any manner, a compounded sterile product into this state.<sup>51</sup>

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<sup>40</sup> Margaret H. O'Hara, MD, Linda M. Frazier, MD, MPH, Travis W. Stembridge, MD, Robert S. McKay, MD, Sandra N. Mohr, MD, MPH, and Stuart L. Shalat, ScD, *Physician-led, hospital-linked, birth care centers can decrease Cesarean section rates without increasing rates of adverse events*. Birth Issues in Perinatal Care Vol. 40 Issue 3, September 2013. Available at: <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4321785/> (Last visited January 12, 2012).

<sup>41</sup> Id.

<sup>42</sup> Id.

<sup>43</sup> Id.

<sup>44</sup> Chapter 465, F.S.

<sup>45</sup> Sections 465.005, 465.0155, and 465.022, F.S.

<sup>46</sup> Sections 465.003(11)(a)1. and 465.018, F.S.

<sup>47</sup> Sections 465.003(11)(a)2. and 465.019, F.S.

<sup>48</sup> Sections 465.003(11)(a)3. and 465.0193, F.S.

<sup>49</sup> Sections 465.003(11)(a)4. and 465.0196, F.S.

<sup>50</sup> Sections 465.003(11)(a)5. and 465.0197, F.S.

<sup>51</sup> Section 465.0158, F.S.

- Special sterile compounding – A separate permit is required for a pharmacy holding an active pharmacy permit that engages in sterile compounding.<sup>52</sup>

DOH issues three different classes of permits for institutional pharmacies<sup>53</sup>:

- Institutional Class I: An Institutional Class I pharmacy is a pharmacy in which all medicinal drugs are administered from individual prescription containers to the individual patient and in which medicinal drugs are not dispensed on the premises. No medicinal drugs may be dispensed in a Class I Institutional pharmacy. A Special- Closed System Pharmacy Permit, Special Parenteral and Enteral Pharmacy Permit, or Community Pharmacy Permit provide the individual patient prescriptions.
- Institutional Class II: An Institutional Class II pharmacy is a pharmacy, which employs the services of a registered pharmacist or pharmacists who, in practicing institutional pharmacy, provide dispensing and consulting services on the premises to patients of that institution, for use on the premises of that institution. An Institutional Class II pharmacy is required be open sufficient hours to meet the needs of the hospital facility. A consultant pharmacist of record shall also be responsible for establishing written policy and procedure manual for the implementation of the general requirements set forth in Rule 64B16- 28.702, F.A.C.
- Modified Class II: Modified Institutional Class II pharmacies are those pharmacies in short-term, primary care treatment centers that meet all the requirements for a Class II permit, except space and equipment requirements.

### **Ambulatory Surgical Centers**

An ambulatory surgical center (ASC) is a facility that is not part of a hospital, the primary purpose of which is to provide elective surgical care, in which the patient is admitted and discharged within the same working day and is not permitted to stay overnight.<sup>54</sup> ASCs are licensed and regulated by AHCA under the same regulatory framework as hospitals.<sup>55</sup>

AHCA is authorized to adopt rules for minimum standards for ASCs that ensure:<sup>56</sup>

- A sufficient number of qualified types of personnel and occupational disciplines are on duty and available at all times to provide necessary and adequate patient care;
- Infection control, housekeeping, sanitary conditions, and medical record procedures are established and implemented to adequately protect patients;
- A comprehensive emergency management plan is prepared and updated annually;
- Licensed facilities are established, organized, and operated consistent with established standards and rules; and
- Licensed facility beds conform to minimum space, equipment, and furnishing standards

ASCs must comply with provisions of the Florida Building Code and Florida Fire Prevention Code applicable to ASCs.<sup>57</sup>

### **Effect of the Bill**

CS/HB 1099 creates a new licensure program within AHCA for advanced birth centers. The advanced birth center license is modeled after the current licensure program for birth centers in Chapters 383 and 408, F.S. The bill requires advanced birth centers to meet the same licensure, inspection and administrative penalty requirements for birth centers in Chapter 383. The bill also requires advanced

<sup>52</sup> Rules 64B16-2.100 and 64B16-28.802, F.A.C. An outsourcing facility is considered a pharmacy and need to hold a special sterile compounding permit if it engages in sterile compounding.

<sup>53</sup> S. 465.109, F.S.

<sup>54</sup> S. 395.002(3), F.S.

<sup>55</sup> SS. 395.001-.1065, F.S., and Part II, Chapter 408, F.S.

<sup>56</sup> S. 395.1055, F.S.; The minimum standards for ASCs are contained in Chapter 59A-5, F.A.C.

<sup>57</sup> Section 395.1063, F.S.; Section 451 of the Florida Building Code provides requirements for ASCs.

birth centers to provide prenatal and postpartum care and establish a governing body, an adoption protocol, a transfer agreement with an ambulance service, and consultation agreements with consultants in the same manner as birth centers.

The bill defines an advanced birth center as a birth center that may perform trial of labor after cesarean deliveries for screened patients that qualify, planned low risk cesarean deliveries, and anticipated vaginal delivery of laboring patients at the beginning of the 37th week of gestation to the end of the 41st week of gestation.

The bill requires advanced birth centers to be operated and staffed 24 hours per day, 7 days per week. The bill requires a mother and her infant to be discharged from the advanced birth center within 48 hours after the birth of the infant for a vaginal delivery and within 72 hours when delivery is by cesarean section, except in unusual circumstances defined by rule by AHCA. The bill requires an advanced birth center to file a report with AHCA describing the reasons and circumstances for not discharging a mother or infant within the required timeframes.

Section 383.309, F.S., F.S. directs AHCA to adopt rules establishing minimum standards for:

- Sufficient numbers and qualified types of personnel and occupational disciplines are available at all times to provide necessary and adequate patient care and safety.
- Infection control, housekeeping, sanitary conditions, disaster plan, and medical record procedures that will adequately protect patient care and provide safety are established and implemented.
- Licensed facilities are established, organized, and operated consistent with established programmatic standards.

The bill authorizes AHCA to adopt, by rule, appropriate standards for advanced birth centers pursuant to s. 383.309, F.S. The bill also requires AHCA to establish minimum standards for food handling and service. The bill requires the minimum standards adopted for advanced birth centers be equivalent to the minimum standards adopted for ambulatory surgical centers.

The bill requires advanced birth centers to have at least one, properly equipped, dedicated surgical suite for the performance of caesarean deliveries.

The bill requires advanced birth centers to, at a minimum, comply with the Florida Building Code and Florida Fire Prevention Code requirements for ambulatory surgical centers. The bill authorizes AHCA to enforce the special-occupancy provisions of the Florida Building Code and the Florida Fire Prevention Code that apply to advanced birth centers when conducting inspections.

The bill authorizes advanced birth centers to perform laboratory tests as permitted by AHCA rule and requires a laboratory in an advanced birth center to be licensed as a clinical laboratory pursuant to chapter 483.

The bill authorizes advanced birth centers to perform uncomplicated cesarean deliveries, surgical management of immediate complications, postpartum sterilization, and circumcisions, in addition to the surgical procedures authorized to be performed at birth centers.

The bill allows advanced birth centers to administer general, conduction, and local anesthesia if such services are provided in accordance with established protocol required by state law. The bill requires an anesthesiologist or a certified registered nurse anesthetist to administer all general anesthesia. The bill requires a physician or a certified registered nurse anesthetist to be present in the advanced birth center during the anesthesia and postanesthesia recovery period until the patient is fully alert.

The bill authorizes an advanced birth center to inhibit, stimulate, or augment labor with chemical agents during the first or second stage of labor if prescribed by personnel with statutory authority to do so. The

bill authorizes an advanced birth center to electively induce labor at 39 weeks' gestation or later for a patient with a documented Bishop score<sup>58</sup> of 8 or greater.

The bill requires an advanced birth center to either employ or maintain an agreement with an obstetrician who is available to attend and available to perform cesarean deliveries, when necessary.

The bill requires a patient be transferred to a hospital if unforeseen complications arise during labor, delivery, or postpartum.

The bill requires an advanced birth center with a pharmacy to obtain a Modified Class II institutional pharmacy permit from DOH.

The bill provides an effective date of July 1, 2018.

## B. SECTION DIRECTORY:

**Section 1:** Amends s. 383.30, F.S., relating to Birth Center Licensure Act; short title.

**Section 2:** Amends s. 383.301, F.S., relating to licensure and regulation of birth centers; legislative intent.

**Section 3:** Amends s. 383.302, F.S., relating to definitions of terms used in ss. 383.30-383.335.

**Section 4:** Amends s. 383.305, F.S., relating to licensure; fees.

**Section 5:** Amends s. 383.307, F.S., relating to administration of birth center.

**Section 6:** Creates s. 383.3081, F.S., relating to advanced birth center facility and equipment; requirements.

**Section 7:** Amends s. 383.309, F.S., relating to minimum standards for birth centers.

**Section 8:** Amends s. 383.31, F.S., relating to selection of clients; informed consent.

**Section 9:** Amends s. 383.3105, F.S., relating to patients consenting to adoptions; protocols.

**Section 10:** Amends s. 383.311, F.S., relating to education and orientation for birth center clients and their families.

**Section 11:** Amends s. 383.312, F.S., relating to prenatal care of birth center clients.

**Section 12:** Amends s. 383.313, F.S., relating to performance of laboratory and surgical services; use of anesthetic and chemical agents.

**Section 13:** Creates s. 383.3131, F.S., relating to advanced birth center performance of laboratory and surgical services; use of anesthetic and chemical agents.

**Section 14:** Amends s. 383.315, F.S., relating to agreements with consultants for advice or services; maintenance.

**Section 15:** Amends s. 383.316, F.S., relating to transfer and transport of clients to hospitals.

**Section 16:** Amends s. 383.318, F.S., relating postpartum care for birth center clients and infants.

**Section 17:** Amends s. 383.324, F.S., relating to inspections and investigations; inspection fees.

**Section 18:** Amends s. 383.327, F.S., relating to birth and death records; reports.

**Section 19:** Amends s. 383.33, F.S., relating to administrative penalties; moratorium on admissions.

**Section 20:** Amends s. 383.332, F.S., relating to establishing, managing, or operating a birth center without a license; penalty.

**Section 21:** Amends s. 465.003, F.S., relating to definitions.

**Section 22:** Amends s. 465.019, F.S., relating to institutional pharmacies; permits.

**Section 23:** Provides an effective date of July 1, 2018.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

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<sup>58</sup> Health care professionals use the Bishop score to rate the readiness of the cervix for labor. With this scoring system, a number ranging from 0–13 is given to rate the condition of the cervix. A Bishop score of less than 6 means that your cervix may not be ready for labor. The American College of Obstetricians and Gynecologists, *Frequently Asked Questions*. Available at: <https://www.acog.org/Patients/FAQs/Labor-Induction#score> (Last visited January 14, 2018).

1. Revenues:

AHCA will experience an increase in revenues from licensure fees for the new licensure program. Section 408.805, F.S., requires AHCA to set license fees that are reasonably calculated to cover the cost of regulation. By using the available resources, the AHCA estimates the biennial licensure fees for advanced birth centers would need to be \$1,500 and \$500 per inspection.<sup>59</sup>

Applicants for licensure as an advanced birth center will be subject to the Plans and Construction project review fee of \$2,000 plus \$100 per hour for building plan reviews. These are non-recurring fees.<sup>60</sup>

DOH may experience an increase in revenues from advanced birth centers that apply for licensure as a Modified Class II institutional pharmacy.<sup>61</sup> Applicants for such permits must pay a \$250 application fee.<sup>62</sup>

2. Expenditures:

AHCA will experience costs associated with administering the new licensure program. However, due to the common requirements for birth centers and advanced birth centers, AHCA expects to absorb implementation costs using current resources and revenues from the new licensure fees.

DOH may experience an increase in costs and workload associated inspections, licensure, regulation, and enforcement of advanced birth centers that apply to be licensed as Modified Class II institutional pharmacies. It is unknown how many advanced birth centers will seek licensure; therefore, the fiscal impact is indeterminate, but likely insignificant.<sup>63</sup> Current DOH resources can absorb the increased workload.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Applicants for licensure as advanced birth centers will be subject to biennial licensure fees and a one-time Plans and Construction project review fee. Applicants for licensure as advanced birth centers that have a pharmacy will be subject to the Modified Class II institutional pharmacy permit fee.

D. FISCAL COMMENTS:

None.

### III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

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<sup>59</sup> Agency for Health Care Administration, *2018 Agency Legislative Bill Analysis-HB 1099, January 11, 2018* (on file with Health Quality Subcommittee staff).

<sup>60</sup> *Id.*

<sup>61</sup> Department of Health, *2018 Agency Bill Analysis-HB 1099, January 12, 2018* (on file with Health Quality Subcommittee Staff).

<sup>62</sup> Rule 61-28.100, F.A.C.

<sup>63</sup> *Supra*, FN 51.

Not applicable. The bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### **IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

On January 16, 2018, the Health Quality Subcommittee adopted an amendment that:

- Requires minimum standards established by AHCA for the staffing, infection control, housekeeping, medical records, disaster plans, organization, and operation of advanced birth centers be equivalent to minimum standards established for ambulatory surgical centers.
- Requires minimum standards include standards for food handling and service.
- Requires at a minimum, advanced birth centers meet Florida Building Code and Florida Fire Prevention Code requirements for ambulatory surgical centers.
- Authorizes AHCA to enforce the special-occupancy provisions of the Florida Building Code and the Florida Fire Prevention Code that apply to advanced birth centers when conducting inspections.
- Authorizes advanced birth centers to collect specimens for laboratory tests and perform laboratory tests permitted by AHCA rule.
- Removes minimum staffing requirements and requires AHCA to set staffing requirements in rule.
- Removes requirement that a board-certified anesthesiologist to be on call and available at all times when a certified registered nurse anesthetist performs anesthesia services.
- Requires advanced birth centers to either employ or maintain an agreement with an obstetrician to be available to attend and available to perform cesarean section deliveries, when necessary.

The bill was reported favorably as a committee substitute. The analysis is drafted to the committee substitute.

1                                   A bill to be entitled  
 2           An act relating to advanced birth centers; amending s.  
 3           383.30, F.S.; revising the short title; amending s.  
 4           383.301, F.S.; providing applicability of licensure  
 5           requirements under pt. II of ch. 408, F.S., to  
 6           advanced birth centers; amending s. 383.302, F.S.;  
 7           defining the term "advanced birth center"; revising  
 8           definitions; amending s. 383.305, F.S.; providing  
 9           applicability of licensure fee requirements to  
 10          advanced birth centers; amending s. 383.307, F.S.;  
 11          providing for administration of advance birth centers;  
 12          creating s. 383.3081, F.S.; providing requirements for  
 13          advanced birth center facilities and equipment;  
 14          amending s. 383.309, F.S.; providing minimum standards  
 15          for advanced birth centers; authorizing the Agency for  
 16          Health Care Administration to enforce specified  
 17          provisions of the Florida Building Code and the  
 18          Florida Fire Prevention Code; amending s. 383.3105,  
 19          F.S.; providing applicability of adoption protocols  
 20          for staff of an advanced birth center; amending s.  
 21          383.311, F.S.; providing for the education and  
 22          orientation of advanced birth center clients and their  
 23          families; amending s. 383.312, F.S.; providing for an  
 24          advanced birth center to offer prenatal care; amending  
 25          s. 383.313, F.S.; providing for laboratory and

26 surgical services at a birth center; creating s.  
 27 383.3131, F.S.; providing requirements for laboratory  
 28 and surgical services at an advanced birth center;  
 29 providing conditions for administration of anesthesia;  
 30 authorizing the intrapartum use of chemical agents;  
 31 amending s. 383.315, F.S.; requiring an advanced birth  
 32 center to employ or maintain an agreement with an  
 33 obstetrician under certain circumstances; amending s.  
 34 383.316, F.S.; requiring an advanced birth center to  
 35 provide for transport of emergency patients to a  
 36 hospital; amending s. 383.318, F.S.; providing  
 37 protocols for postpartum care of clients and infants;  
 38 providing requirements for followup care; amending s.  
 39 383.324, F.S.; requiring an advanced birth center to  
 40 pay an inspection fee to the agency; amending s.  
 41 383.327, F.S.; requiring an advanced birth center to  
 42 provide reports of all births and deaths occurring at  
 43 the center; requiring reports to the agency; amending  
 44 s. 383.33, F.S.; providing for fines, administrative  
 45 penalties, and moratoriums; amending s. 383.332, F.S.;  
 46 providing a criminal penalty for operating an  
 47 unlicensed advanced birth center; amending s. 465.003,  
 48 F.S.; revising the definition of the term  
 49 "institutional pharmacy" to include pharmacies located  
 50 in advanced birth centers; amending s. 465.019, F.S.;



51           revising the definition of the term "modified Class II  
 52           institutional pharmacies" to include pharmacies  
 53           located in advanced birth centers; providing an  
 54           effective date.

56   Be It Enacted by the Legislature of the State of Florida:

58           Section 1. Section 383.30, Florida Statutes, is amended to  
 59   read:

60           383.30 Birth Center and Advanced Birth Center Licensure  
 61   Act; short title.—Sections 383.30-383.335 shall be known and may  
 62   be cited as the "Birth Center and Advanced Birth Center  
 63   Licensure Act."

64           Section 2. Section 383.301, Florida Statutes, is amended  
 65   to read:

66           383.301 Licensure and regulation of birth centers and  
 67   advanced birth centers; legislative intent.—It is the intent of  
 68   the Legislature to provide for the protection of public health  
 69   and safety in the establishment, maintenance, and operation of  
 70   birth centers and advanced birth centers by providing for  
 71   licensure of birth centers and advanced birth centers and for  
 72   the development, establishment, and enforcement of minimum  
 73   standards with respect to birth centers and advanced birth  
 74   centers. The requirements of part II of chapter 408 shall apply  
 75   to the provision of services that require licensure pursuant to

76 ss. 383.30-383.335 and part II of chapter 408 and to entities  
 77 licensed by or applying for such licensure from the Agency for  
 78 Health Care Administration pursuant to ss. 383.30-383.335. A  
 79 license issued by the agency is required in order to operate a  
 80 birth center or an advanced birth center in this state.

81 Section 3. Subsections (1) through (10) of section  
 82 383.302, Florida Statutes, are renumbered as subsections (2)  
 83 through (11), respectively, present subsections (3), (4), and  
 84 (5) are amended, and a new subsection (1) is added to that  
 85 section, to read:

86 383.302 Definitions of terms used in ss. 383.30-383.335.-  
 87 As used in ss. 383.30-383.335, the term:

88 (1) "Advanced birth center" means a birth center that may  
 89 perform trial of labor after cesarean deliveries for screened  
 90 patients that qualify, planned low-risk cesarean deliveries, and  
 91 anticipated vaginal deliveries for laboring patients from the  
 92 beginning of the 37th week of gestation through the end of the  
 93 41st week of gestation.

94 (4)(3) "Clinical staff" means individuals employed full  
 95 time or part time by a birth center or an advanced birth center  
 96 who are licensed or certified to provide care at childbirth.

97 (5)(4) "Consultant" means a physician licensed pursuant to  
 98 chapter 458 or chapter 459 who agrees to provide advice and  
 99 services to a birth center or an advanced birth center and who  
 100 either:

101 (a) Is certified or eligible for certification by the  
 102 American Board of Obstetrics and Gynecology, or

103 (b) Has hospital obstetrical privileges.

104 (6)~~(5)~~ "Governing body" means any individual, group,  
 105 corporation, or institution which is responsible for the overall  
 106 operation and maintenance of a birth center or an advanced birth  
 107 center.

108 Section 4. Section 383.305, Florida Statutes, is amended  
 109 to read:

110 383.305 Licensure; fees.—

111 (1) In accordance with s. 408.805, an applicant for  
 112 licensure as a birth center or an advanced birth center or a  
 113 licensee shall pay a fee for each license application submitted  
 114 under ss. 383.30-383.335 and part II of chapter 408. The amount  
 115 of the fee shall be established by rule.

116 (2) Each applicant for licensure and each licensee must  
 117 comply with the requirements of this chapter and part II of  
 118 chapter 408.

119 Section 5. Section 383.307, Florida Statutes, is amended  
 120 to read:

121 383.307 Administration of birth center and advanced birth  
 122 center.—

123 (1) Each birth center and advanced birth center shall have  
 124 a governing body which is responsible for the overall operation  
 125 and maintenance of the ~~birth~~ center.

126 (a) The governing body shall develop and display a table  
 127 of organization which shows the structure of the birth center or  
 128 advanced birth center and identifies the governing body, the  
 129 ~~birth center~~ director, the clinical director, the clinical  
 130 staff, and the medical consultant.

131 (b) The governing body shall develop and make available to  
 132 staff, clinicians, consultants, and licensing authorities a  
 133 manual which documents policies, procedures, and protocols,  
 134 including the roles and responsibilities of all personnel.

135 (2) There shall be an adequate number of licensed  
 136 personnel to provide clinical services needed by mothers and  
 137 newborns and a sufficient number of qualified personnel to  
 138 provide services for families and to maintain the birth center  
 139 or the advanced birth center.

140 (3) All clinical staff members and consultants shall hold  
 141 current licenses from this state to practice their respective  
 142 disciplines.

143 (4) Clinical staff members and consultants shall adopt  
 144 bylaws which are subject to the approval of the governing body  
 145 and which shall include recommendations for clinical staff or  
 146 consultation appointments, delineation of clinical privileges,  
 147 and the organization of the clinical staff.

148 Section 6. Section 383.3081, Florida Statutes, is created  
 149 to read:

150 383.3081 Advanced birth center facility and equipment;

151 requirements.-

152 (1) An advanced birth center shall meet all of the  
 153 requirements of s. 383.308.

154 (2) An advanced birth center shall be operated and staffed  
 155 24 hours per day, 7 days per week.

156 (3) Each advanced birth center shall have at least one  
 157 properly equipped, dedicated surgical suite for the performance  
 158 of cesarean deliveries.

159 Section 7. Section 383.309, Florida Statutes, is amended  
 160 to read:

161 383.309 Minimum standards for birth centers and advanced  
 162 birth centers; rules and enforcement.-

163 (1) The agency shall adopt and enforce rules to administer  
 164 ss. 383.30-383.335 and part II of chapter 408, which rules shall  
 165 include, but are not limited to, reasonable and fair minimum  
 166 standards for ensuring that:

167 (a) Sufficient numbers and qualified types of personnel  
 168 and occupational disciplines are available at all times to  
 169 provide necessary and adequate patient care and safety.

170 (b) Infection control, housekeeping, sanitary conditions,  
 171 disaster plan, and medical record procedures that will  
 172 adequately protect patient care and provide safety are  
 173 established and implemented.

174 (c) Licensed facilities are established, organized, and  
 175 operated consistent with established programmatic standards.

176           (2) Minimum standards adopted by rule for advanced birth  
 177 centers must be equivalent to the minimum standards adopted for  
 178 ambulatory surgical centers pursuant to s. 395.1055 and shall  
 179 include sanitary conditions for food handling and food service.

180           ~~(3)(2)~~ The agency may not establish any rule governing the  
 181 design, construction, erection, alteration, modification,  
 182 repair, or demolition of birth centers or advanced birth  
 183 centers. It is the intent of the Legislature to preempt that  
 184 function to the Florida Building Commission and the State Fire  
 185 Marshal through adoption and maintenance of the Florida Building  
 186 Code and the Florida Fire Prevention Code. However, the agency  
 187 shall provide technical assistance to the commission and the  
 188 State Fire Marshal in updating the construction standards of the  
 189 Florida Building Code and the Florida Fire Prevention Code which  
 190 govern birth centers and advanced birth centers. In addition,  
 191 the agency may enforce the special-occupancy provisions of the  
 192 Florida Building Code and the Florida Fire Prevention Code which  
 193 apply to birth centers or advanced birth centers in conducting  
 194 any inspection authorized under this chapter or part II of  
 195 chapter 408. At a minimum, advanced birth centers must comply  
 196 with the Florida Building Code and Florida Fire Prevention Code  
 197 standards for ambulatory surgical centers.

198           Section 8. Section 383.3105, Florida Statutes, is amended  
 199 to read:

200           383.3105 Patients consenting to adoptions; protocols.—

201           (1) Each licensed birth center and advanced birth center  
 202 ~~facility~~ shall adopt a protocol that at a minimum provides for  
 203 birth center and advanced birth center ~~facility~~ staff to be  
 204 knowledgeable of the waiting periods, revocation and the  
 205 contents of the consent to adoption as contained in s.  
 206 63.082(4), and describes the supportive and unbiased manner in  
 207 which ~~facility~~ staff will interact with birth parents and  
 208 prospective adoptive parents regarding the adoption, in  
 209 particular during the waiting period required in s. 63.082(4)(b)  
 210 before consenting to an adoption.

211           (2) The protocol shall be in writing and be provided upon  
 212 request to any birth parent or prospective adoptive parent of a  
 213 child born in the birth center and advanced birth center  
 214 ~~facility~~.

215           Section 9. Section 383.311, Florida Statutes, is amended  
 216 to read:

217           383.311 Education and orientation for birth center and  
 218 advanced birth center clients and their families.—

219           (1) The clients and their families shall be fully informed  
 220 of the policies and procedures of the birth center or advanced  
 221 birth center, including, but not limited to, policies and  
 222 procedures on:

223           (a) The selection of clients.

224           (b) The expectation of self-help and family/client  
 225 relationships.

CS/HB 1099

2018

- 226 (c) The qualifications of the clinical staff.
- 227 (d) The transfer to secondary or tertiary care.
- 228 (e) The philosophy of childbirth care and the scope of  
229 services.
- 230 (f) The customary length of stay after delivery.
- 231 (2) The clients shall be prepared for childbirth and  
232 childbearing by education in:
- 233 (a) The course of pregnancy and normal changes occurring  
234 during pregnancy.
- 235 (b) The need for prenatal care.
- 236 (c) Nutrition, including encouragement of breastfeeding.
- 237 (d) The effects of smoking and substance abuse.
- 238 (e) Labor and delivery.
- 239 (f) The care of the newborn to include safe sleep  
240 practices and the possible causes of Sudden Unexpected Infant  
241 Death.
- 242 Section 10. Section 383.312, Florida Statutes, is amended  
243 to read:
- 244 383.312 Prenatal care of birth center and advanced birth  
245 center clients.—
- 246 (1) A birth center and an advanced birth center shall  
247 ensure that their ~~its~~ clients have adequate prenatal care, as  
248 defined by the agency, and shall ensure that serological tests  
249 are administered as required by this chapter.
- 250 (2) Records of prenatal care shall be maintained for each



251 client and shall be available during labor and delivery.

252 Section 11. Section 383.313, Florida Statutes, is amended  
 253 to read:

254 383.313 Birth center performance of laboratory and  
 255 surgical services; use of anesthetic and chemical agents.—

256 (1) LABORATORY SERVICES.—A birth center may collect  
 257 specimens for those tests that are requested under protocol. A  
 258 birth center may perform simple laboratory tests, as defined by  
 259 rule of the agency, and is exempt from the requirements of  
 260 chapter 483, provided no more than five physicians are employed  
 261 by the birth center and testing is conducted exclusively in  
 262 connection with the diagnosis and treatment of clients of the  
 263 birth center.

264 (2) SURGICAL SERVICES.—Surgical procedures shall be  
 265 limited to those normally performed during uncomplicated  
 266 childbirths, such as episiotomies and repairs and may ~~shall~~ not  
 267 include operative obstetrics or caesarean sections.

268 (3) ADMINISTRATION OF ANALGESIA AND ANESTHESIA.—General  
 269 and conduction anesthesia may not be administered at a birth  
 270 center. Systemic analgesia may be administered, and local  
 271 anesthesia for pudendal block and episiotomy repair may be  
 272 performed if procedures are outlined by the clinical staff and  
 273 performed by personnel with statutory authority to do so.

274 (4) INTRAPARTAL USE OF CHEMICAL AGENTS.—Labor may not be  
 275 inhibited, stimulated, or augmented with chemical agents during

276 the first or second stage of labor unless prescribed by  
 277 personnel with statutory authority to do so and unless in  
 278 connection with and prior to emergency transport.

279 Section 12. Section 383.3131, Florida Statutes, is created  
 280 to read:

281 383.3131 Advanced birth center performance of laboratory  
 282 and surgical services; use of anesthetic and chemical agents.-

283 (1) LABORATORY SERVICES.-An advanced birth center may  
 284 collect specimens for those tests that are requested under  
 285 protocol. An advanced birth center may perform laboratory tests,  
 286 as defined by rule of the agency. Laboratories located in  
 287 advanced birth centers must be licensed as a clinical laboratory  
 288 under chapter 483.

289 (2) SURGICAL SERVICES.-In addition to surgical procedures  
 290 authorized pursuant to s. 383.313(2), surgical procedures are  
 291 limited to uncomplicated cesarean section deliveries and  
 292 surgical management of immediate complications. Postpartum  
 293 sterilization may be performed prior to discharge of the patient  
 294 who has given birth during that admission. Circumcisions may be  
 295 performed prior to discharge of the newborn infant.

296 (3) ADMINISTRATION OF ANALGESIA AND ANESTHESIA.-General,  
 297 conduction, and local anesthesia may be administered at an  
 298 advanced birth center if administered by personnel with the  
 299 statutory authority to do so. All general anesthesia shall be  
 300 administered by an anesthesiologist or a certified registered

301 nurse anesthetist in accordance with s. 464.012. When general  
 302 anesthesia is administered, a physician or a certified  
 303 registered nurse anesthetist shall be present in the advanced  
 304 birth center during the anesthesia and postanesthesia recovery  
 305 period until the patient is fully alert.

306 (4) INTRAPARTAL USE OF CHEMICAL AGENTS.—Labor may be  
 307 inhibited, stimulated, or augmented with chemical agents during  
 308 the first or second stage of labor at an advanced birth center  
 309 if prescribed by personnel with statutory authority to do so.  
 310 Labor may be electively induced beginning at the 39th week of  
 311 gestation for a patient with a documented Bishop score of 8 or  
 312 greater.

313 Section 13. Section 383.315, Florida Statutes, is amended  
 314 to read:

315 383.315 Agreements with consultants for advice or  
 316 services; maintenance.—

317 (1) A birth center and an advanced birth center shall  
 318 maintain in writing a consultation agreement, signed within the  
 319 current license period, with each consultant who has agreed to  
 320 provide advice and services to the birth center and advanced  
 321 birth center as requested.

322 (2) Consultation may be provided onsite or by telephone,  
 323 as required by clinical and geographic conditions.

324 (3) An advanced birth center shall either employ or  
 325 maintain an agreement with an obstetrician to be available to

326 attend and available to perform cesarean section deliveries,  
 327 when necessary.

328 Section 14. Section 383.316, Florida Statutes, is amended  
 329 to read:

330 383.316 Transfer and transport of clients to hospitals.—

331 (1) If unforeseen complications arise during labor,  
 332 delivery, or postpartum recovery, the client shall be  
 333 transferred to a hospital.

334 (2) Each licensed birth center or advanced birth center  
 335 ~~facility~~ shall make arrangements with a local ambulance service  
 336 licensed under chapter 401 for the transport of emergency  
 337 patients to a hospital. Such arrangements shall be documented in  
 338 the policy and procedures center's manual ~~of the facility~~ if the  
 339 birth center or advanced birth center does not own or operate a  
 340 licensed ambulance. The policy and procedures manual shall also  
 341 contain specific protocols for the transfer of any patient to a  
 342 licensed hospital.

343 (3) A licensed birth center or advanced birth center  
 344 ~~facility~~ shall identify neonatal-specific transportation  
 345 services, including ground and air ambulances; list their  
 346 particular qualifications; and have the telephone numbers for  
 347 access to these services clearly listed and immediately  
 348 available.

349 (4) The birth center or advanced birth center shall assess  
 350 and document ~~Annual assessments of~~ the transportation services

351 and transfer protocols annually ~~shall be made and documented.~~

352 Section 15. Section 383.318, Florida Statutes, is amended  
 353 to read:

354 383.318 Postpartum care for birth center and advanced  
 355 birth center clients and infants.-

356 (1) A mother and her infant shall be dismissed from a ~~the~~  
 357 birth center within 24 hours after the birth of the infant,  
 358 except in unusual circumstances as defined by rule of the  
 359 agency. If a mother or an infant is retained at the birth center  
 360 for more than 24 hours after the birth, a report shall be filed  
 361 with the agency within 48 hours of the birth describing the  
 362 circumstances and the reasons for the decision.

363 (2) (a) A mother and her infant shall be discharged from an  
 364 advanced birth center within 48 hours after the birth of the  
 365 infant for a vaginal delivery and within 72 hours when delivery  
 366 is by cesarean section, except in unusual circumstances defined  
 367 by rule of the agency.

368 (b) If a mother or an infant is retained at the advanced  
 369 birth center for more than the timeframes set forth in paragraph  
 370 (a), a report shall be filed with the agency within 48 hours  
 371 after the scheduled discharge time describing the circumstances  
 372 and the reasons for the decision.

373 (3) ~~(2)~~ A prophylactic shall be instilled in the eyes of  
 374 each newborn in accordance with s. 383.04.

375 (4) ~~(3)~~ Postpartum evaluation and followup care shall be

376 provided, which shall include:

- 377 (a) Physical examination of the infant.
- 378 (b) Metabolic screening tests required by s. 383.14.
- 379 (c) Referral to sources for pediatric care.
- 380 (d) Maternal postpartum assessment.
- 381 (e) Instruction in child care, including immunization,
- 382 breastfeeding, safe sleep practices, and possible causes of
- 383 Sudden Unexpected Infant Death.
- 384 (f) Family planning services.
- 385 (g) Referral to secondary or tertiary care, as indicated.

386 Section 16. Section 383.324, Florida Statutes, is amended  
 387 to read:

388 383.324 Inspections and investigations; inspection fees.-  
 389 Each birth center and advanced birth center ~~facility~~ licensed  
 390 under s. 383.305 shall pay to the agency an inspection fee  
 391 established by rule of the agency. In addition to the  
 392 requirements of part II of chapter 408, the agency shall  
 393 coordinate all periodic inspections for licensure made by the  
 394 agency to ensure that the cost to the birth center and advanced  
 395 birth center ~~facility~~ of such inspections and the disruption of  
 396 services by such inspections is minimized.

397 Section 17. Section 383.327, Florida Statutes, is amended  
 398 to read:

399 383.327 Birth and death records; reports.-Each licensed  
 400 birth center and advanced birth center shall:

401           (1) File a completed certificate of birth ~~shall be filed~~  
 402 with the local registrar within 5 days of each birth in  
 403 accordance with chapter 382.

404           (2) Immediately report each maternal death, newborn death,  
 405 and stillbirth ~~shall be reported immediately~~ to the medical  
 406 examiner.

407           (3) ~~The licensee shall~~ Comply with all requirements of  
 408 this chapter and rules promulgated hereunder.

409           (4) Annually submit a report ~~shall be submitted annually~~  
 410 to the agency. The contents of the report shall be prescribed by  
 411 rule of the agency.

412           Section 18. Section 383.33, Florida Statutes, is amended  
 413 to read:

414           383.33 Administrative penalties; moratorium on  
 415 admissions.-

416           (1) In addition to the requirements of part II of chapter  
 417 408, the agency may impose an administrative fine not to exceed  
 418 \$500 per violation per day for the violation of any provision of  
 419 ss. 383.30-383.335, part II of chapter 408, or applicable rules.

420           (2) In determining the amount of the fine to be levied for  
 421 a violation, as provided in this section, the following factors  
 422 shall be considered:

423           (a) The severity of the violation, including the  
 424 probability that death or serious harm to the health or safety  
 425 of any person will result or has resulted; the severity of the

426 actual or potential harm; and the extent to which the provisions  
 427 of ss. 383.30-383.335, part II of chapter 408, or applicable  
 428 rules were violated.

429 (b) Actions taken by the licensee to correct the  
 430 violations or to remedy complaints.

431 (c) Any previous violations by the licensee.

432 (3) In accordance with part II of chapter 408, the agency  
 433 may impose an immediate moratorium on elective admissions to any  
 434 licensed birth center or advanced birth center ~~facility~~,  
 435 building or portion thereof, or service when the agency  
 436 determines that any condition in the center ~~facility~~ presents a  
 437 threat to the public health or safety.

438 Section 19. Section 383.332, Florida Statutes, is amended  
 439 to read:

440 383.332 Establishing, managing, or operating a birth  
 441 center or an advanced birth center without a license; penalty.—  
 442 Any person who establishes, conducts, manages, or operates any  
 443 birth center or advanced birth center ~~facility~~ without a license  
 444 issued under s. 383.305 and part II of chapter 408 commits a  
 445 misdemeanor and, upon conviction, shall be fined not more than  
 446 \$100 for the first offense and not more than \$500 for each  
 447 subsequent offense; and each day of continuing violation after  
 448 conviction shall be considered a separate offense.

449 Section 20. Subsection (11) of section 465.003, Florida  
 450 Statutes, is amended to read:



451 465.003 Definitions.—As used in this chapter, the term:

452 (11)(a) "Pharmacy" includes a community pharmacy, an  
 453 institutional pharmacy, a nuclear pharmacy, a special pharmacy,  
 454 and an Internet pharmacy.

455 1. The term "community pharmacy" includes every location  
 456 where medicinal drugs are compounded, dispensed, stored, or sold  
 457 or where prescriptions are filled or dispensed on an outpatient  
 458 basis.

459 2. The term "institutional pharmacy" includes every  
 460 location in a hospital, clinic, advanced birth center, nursing  
 461 home, dispensary, sanitarium, extended care facility, or other  
 462 facility, hereinafter referred to as "health care institutions,"  
 463 where medicinal drugs are compounded, dispensed, stored, or  
 464 sold.

465 3. The term "nuclear pharmacy" includes every location  
 466 where radioactive drugs and chemicals within the classification  
 467 of medicinal drugs are compounded, dispensed, stored, or sold.  
 468 The term "nuclear pharmacy" does not include hospitals licensed  
 469 under chapter 395 or the nuclear medicine facilities of such  
 470 hospitals.

471 4. The term "special pharmacy" includes every location  
 472 where medicinal drugs are compounded, dispensed, stored, or sold  
 473 if such locations are not otherwise defined in this subsection.

474 5. The term "Internet pharmacy" includes locations not  
 475 otherwise licensed or issued a permit under this chapter, within

476 or outside this state, which use the Internet to communicate  
 477 with or obtain information from consumers in this state and use  
 478 such communication or information to fill or refill  
 479 prescriptions or to dispense, distribute, or otherwise engage in  
 480 the practice of pharmacy in this state. Any act described in  
 481 this definition constitutes the practice of pharmacy as defined  
 482 in subsection (13).

483 (b) The pharmacy department of any permittee shall be  
 484 considered closed whenever a Florida licensed pharmacist is not  
 485 present and on duty. The term "not present and on duty" shall  
 486 not be construed to prevent a pharmacist from exiting the  
 487 prescription department for the purposes of consulting or  
 488 responding to inquiries or providing assistance to patients or  
 489 customers, attending to personal hygiene needs, or performing  
 490 any other function for which the pharmacist is responsible,  
 491 provided that such activities are conducted in a manner  
 492 consistent with the pharmacist's responsibility to provide  
 493 pharmacy services.

494 Section 21. Paragraph (c) of subsection (2) of section  
 495 465.019, Florida Statutes, is amended to read:

496 465.019 Institutional pharmacies; permits.—

497 (2) The following classes of institutional pharmacies are  
 498 established:

499 (c) "Modified Class II institutional pharmacies" are those  
 500 institutional pharmacies in short-term, primary care treatment

CS/HB 1099

2018


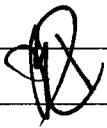
501    centers and advanced birth centers that meet all the  
502    requirements for a Class II permit, except space and equipment  
503    requirements.

504            Section 22. This act shall take effect July 1, 2018.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** HB 6057 Office of Public and Professional Guardians Direct-Support Organization  
**SPONSOR(S):** Fischer  
**TIED BILLS:** IDEN./SIM. **BILLS:** SB 498

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Children, Families & Seniors Subcommittee	12 Y, 0 N	Beattie	Brazzell
2) Health Care Appropriations Subcommittee		Clark 	Pridgeon 
3) Health & Human Services Committee			

### SUMMARY ANALYSIS

A guardian is someone who is appointed by the court to act on behalf of a ward (an individual who has been adjudicated incapacitated) regarding his or her person or property or both. The Office of Public and Private Guardians (OPPG) under the Department of Elder Affairs (DOEA) appoints local public guardian offices to provide guardianship services to individuals who do not have adequate income or assets to afford a private guardian and have no willing family or friend to serve.

Direct-support organizations (DSOs) are statutorily authorized entities that are generally required to be non-profit organizations and may carry out specific tasks in support of public entities or public causes. In 2014, the Legislature created s. 20.058, F.S., which establishes a comprehensive set of transparency and reporting requirements for DSOs and sets a repeal date of October 1 of the fifth year after the DSO's enactment unless the DSO is reenacted by the Legislature.

Section 744.2105, F.S., authorizes a DSO to support the OPPG. This section requires the OPPG DSO to be:

- A non-profit under Chapter 617, F.S.;
- Organized and operated to conduct programs and activities and generate funding for the OPPG; and
- Determined by the OPPG to be consistent with the goals, of the office, in the best interest of the state, and in accordance with the adopted goals and mission of the DOEA and the OPPG.

The Foundation for Indigent Guardianship, Inc. (FIG) is a DSO established in 2002 to support the OPPG. In 2006, FIG founded the Florida Guardianship Pooled Special Needs Trust (Trust). The Trust provides support to the OPPG by directing residual funds from the trust account of a deceased beneficiary to the OPPG. The OPPG uses this revenue to assist its local Offices of Public Guardianship with non-recurring expenses such as emergency funding and technological upgrades. Since inception in 2006, FIG has distributed over \$1,000,000.00 to public guardianship programs through the pooled special needs trust. The amount of money received by the Trust varies from year to year, depending on how many Trust beneficiaries die and what assets they have. Removing the repeal will allow the local Offices of Public Guardianship to continue receiving this supplemental revenue from FIG.

HB 6057 removes the scheduled repeal date of October 1, 2018 for the OPPG's DSO.

This bill has a positive fiscal impact on the OPPG and the local Offices of Public Guardianship.

This bill has an effective date of July 1, 2018.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

##### **Background**

##### Guardianship

When an individual is unable to make legal decisions regarding his or her person or property, a guardian may be appointed to act on his or her behalf. A guardian is someone who is appointed by the court to act on behalf of a ward (an individual who has been adjudicated incapacitated) regarding his or her person or property or both.<sup>1</sup> Adjudicating a person totally incapacitated and in need of a guardian deprives a person of his or her civil and legal rights.<sup>2</sup> The Legislature has recognized that the least restrictive form of guardianship should be used to ensure the most appropriate level of care and the protection of that person's rights.<sup>3</sup>

The process to determine an individual's incapacity and the subsequent appointment of a guardian begins with a verified petition detailing the factual information supporting the reasons the petitioner believes the individual to be incapacitated, including the rights the alleged incapacitated person is incapable of exercising.<sup>4</sup> Once a person has been adjudicated incapacitated (termed a "ward"), the court appoints a guardian and the letters of guardianship are issued.<sup>5</sup> The order appointing a guardian must be consistent with the ward's welfare and safety, must be the least restrictive appropriate alternative, and must reserve to the ward the right to make decisions in all matters commensurate with his or her ability to do so.<sup>6</sup>

##### *Who Can Be Appointed Guardian*

The following may be appointed guardian of a ward:

- Any resident of Florida who is 18 years of age or older and has full legal rights and capacity;
- A nonresident if he or she is related to the ward by blood, marriage, or adoption;
- A trust company, a state banking corporation, or state savings association authorized and qualified to exercise fiduciary powers in this state, or a national banking association or federal savings and loan association authorized and qualified to exercise fiduciary powers in Florida;
- A nonprofit corporation organized for religious or charitable purposes and existing under the laws of Florida;
- A judge who is related to the ward by blood, marriage, or adoption, or has a close relationship with the ward or the ward's family, and serves without compensation;
- A provider of health care services to the ward, whether direct or indirect, when the court specifically finds that there is no conflict of interest with the ward's best interests; or
- A for-profit corporation that meets certain qualifications, including being wholly owned by the person who is the circuit's public guardian in the circuit where the corporate guardian is appointed.<sup>7</sup>

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<sup>1</sup> s. 744.102(9), F.S.

<sup>2</sup> s. 744.101(1), F.S.

<sup>3</sup> s. 744.101(2), F.S.

<sup>4</sup> s. 744.3201, F.S.

<sup>5</sup> ss. 744.3371-744.345

<sup>6</sup> s. 744.2005, F.S.

<sup>7</sup> s. 744.309, F.S.

## *Relationship Between Guardian and Ward*

The relationship between a guardian and his or her ward is a fiduciary one.<sup>8</sup> A fiduciary relationship exists between two persons when one of them is under a duty to act for or to give advice for the benefit of another upon matters within the scope of that relationship.<sup>9</sup> The guardian, as fiduciary, must:

- Act within the scope of the authority granted by the court and as provided by law;
- Act in good faith;
- Not act in a manner contrary to the ward's best interests under the circumstances; and
- Use any special skills or expertise the guardian possesses when acting on behalf of the ward.<sup>10</sup>

Additionally, s. 744.446, F.S., states that there is a fiduciary relationship between the guardian and the ward and that such relationship may not be used for the private gain of the guardian other than the remuneration for fees and expenses provided by law. As such, the guardian must act in the best interest of the ward and carry out his or her responsibilities in an informed and considered manner. Should a guardian breach his or her fiduciary duty to the ward, the court is authorized to intervene.<sup>11</sup>

Guardians are subject to the requirements of ch. 744, F.S. There are three main types of guardians: family or friends of the ward, professional guardians, and public guardians.<sup>12</sup> The two types of guardians overseen by the Department of Elder Affairs (DOEA) are public and professional guardians.<sup>13</sup>

### Public Guardianship

In 1999 the Legislature created the "Public Guardianship Act" and established the Statewide Public Guardianship Office.<sup>14</sup> By December 2013, the OPPG expanded public guardianship services to cover all 67 counties.<sup>15</sup> In 2016, the Legislature renamed the Statewide Public Guardianship Office within the DOEA as the Office of Public and Professional Guardians (OPPG). The OPPG appoints local public guardians offices to provide guardianship services to people who do not have adequate income or assets to afford a private guardian and there is no willing family or friend to serve.<sup>16</sup> The executive director of the OPPG is responsible for the oversight of all public guardians.<sup>17</sup>

The executive director appoints a public guardian for each Office of the Public Guardian that is established under the OPPG.<sup>18</sup> There are currently 17 local offices throughout Florida that contract with the OPPG.<sup>19</sup> The public guardian must maintain a staff or contract with professionally qualified individuals to carry out the guardianship functions.<sup>20</sup>

The OPPG monitors the public guardians by conducting in-depth investigations into the local programs<sup>21</sup> administration and use of financial resources.<sup>22</sup> The OPPG's fiscal monitoring includes

<sup>8</sup> *Lawrence v. Norris*, 563 So. 2d 195, 197 (Fla. 1st DCA 1990); s. 744.361(1), F.S.

<sup>9</sup> *Doe v. Evans*, 814 So. 2d 370, 374 (Fla. 2002).

<sup>10</sup> s. 744.361(1), F.S.

<sup>11</sup> s. 744.446(4), F.S.

<sup>12</sup> ch. 744, F.S.

<sup>13</sup> s. 744.2001, F.S.

<sup>14</sup> s. 744.701, F.S. (1999).

<sup>15</sup> Florida is the only state, except for Delaware (which has three counties), to provide public guardian services in every county. Florida Department of Elder Affairs, Summary of Programs and Services, February, 2014, available at [http://elderaffairs.state.fl.us/doea/pubs/pubs/sops2014/2014%20SOPS\\_complete.pdf](http://elderaffairs.state.fl.us/doea/pubs/pubs/sops2014/2014%20SOPS_complete.pdf) (last visited March 16, 2016).

<sup>16</sup> Department of Elder Affairs, *Office of Public and Professional Guardians*, available at <http://elderaffairs.state.fl.us/doea/spgo.php> (last visited January 8, 2018).

<sup>17</sup> s. 744.7021(2), F.S.

<sup>18</sup> s. 744.2006(1), F.S.

<sup>19</sup> Department of Elder Affairs, *Office of Public and Professional Guardians*, available at <http://elderaffairs.state.fl.us/doea/spgo.php> (last visited January 8, 2018).

<sup>20</sup> *Id.*

<sup>21</sup> These are entities that have contracted with OPPG to provide public guardian services.

investigating whether public guardians are spending state resources and wards' assets reasonably.<sup>23</sup> The OPPG reviews the case files and notes if there are any show cause orders or other issues that need to be addressed; additionally, the OPPG conducts random site visits for at least 20% of the wards belonging to each public guardian.<sup>24</sup>

A public guardian may serve as a guardian of a person adjudicated incapacitated under Chapter 744, F.S. if there is no other family member or friend, bank, or corporation willing to serve as a guardian.<sup>25</sup> Public guardians primarily serve incapacitated persons who are of limited financial means, as defined by contract or rule with the DOEA.<sup>26</sup> A public guardian may serve incapacitated persons of greater financial means at the DOEA's discretion.<sup>27</sup>

### Powers and Duties of the Guardian

The guardian of an incapacitated person may exercise only those rights that have been removed from the ward and delegated to the guardian.<sup>28</sup> The guardian has a great deal of power when it comes to managing the ward's estate. Some of these powers require court approval before they may be exercised.

<b>Examples of Powers That May Be Exercised By a Guardian</b>	
<b>Upon Court Approval<sup>29</sup></b>	<b>Without Court Approval<sup>30</sup></b>
<ul style="list-style-type: none"> <li>• Enter into contracts that are appropriate for, and in the best interest of, the ward.</li> <li>• Perform, compromise, or refuse performance of a ward's existing contracts.</li> <li>• Alter the ward's property ownership interests, including selling, mortgaging, or leasing any real property (including the homestead), personal property, or any interest therein</li> <li>• Borrow money to be repaid from the property of the ward or the ward's estate.</li> <li>• Renegotiate, extend, renew, or modify the terms of any obligation owing to the ward.</li> <li>• Prosecute or defend claims or proceedings in any jurisdiction for the protection of the estate.</li> <li>• Exercise any option contained in any policy of insurance payable to the ward.</li> <li>• Make gifts of the ward's property members of the ward's family in estate and income tax planning.</li> <li>• Pay reasonable funeral, interment, and grave marker expenses for the ward.</li> </ul>	<ul style="list-style-type: none"> <li>• Retain assets owned by the ward.</li> <li>• Receive assets from fiduciaries or other sources.</li> <li>• Insure the assets of the estate against damage, loss, and liability.</li> <li>• Pay taxes and assessments on the ward's property.</li> <li>• Pay reasonable living expenses for the ward, taking into consideration the ward's current finances.</li> <li>• Pay incidental expenses in the administration of the estate.</li> <li>• Prudently invest liquid assets belonging to the ward.</li> <li>• Sell or exercise stock subscription or conversion rights.</li> <li>• Consent to the reorganization, consolidation, merger, dissolution, or liquidation of a corporation or other business enterprise of the ward.</li> <li>• Employ, pay, or reimburse persons, including attorneys, auditors, investment advisers, care managers, or agents, even if they are associated with the guardian, to advise or assist the guardian in the performance of his or her duties.</li> </ul>

<sup>22</sup> Email from Department of Elder Affairs, *FW: DOEA Summary of Programs and Services (override)*, March 16, 2015. (on file with Children, Families, and Seniors Subcommittee staff).

<sup>23</sup> *Id.*

<sup>24</sup> *Id.*

<sup>25</sup> s. 744.2007(1), F.S.

<sup>26</sup> s. 744.2007(3), F.S.

<sup>27</sup> *Id.*

<sup>28</sup> s. 744.361(1), F.S.

<sup>29</sup> s. 744.441, F.S.

<sup>30</sup> s. 744.444, F.S.



## Direct Support Organizations (DSOs)

Direct-support organizations (DSOs) are statutorily sanctioned entities that are generally required to be non-profit organizations<sup>31</sup> and are authorized to carry out specific tasks in support of public entities or public causes. In 2014, the Legislature conducted a review of the relationships between DSOs and the government entities they support.<sup>32</sup> The review prompted the creation of s. 20.058, F.S. This section serves two important functions: it establishes a comprehensive set of transparency and reporting requirements for DSOs, and it sets a repeal date of October 1 of the fifth year after enactment unless the DSO is reenacted by the Legislature.<sup>33</sup>

### *Reporting and Audit Requirements for DSOs*

The law specifically requires each DSO to annually submit by August 1<sup>st</sup> the following information to the agency it supports:<sup>34</sup>

- The name, mailing address, telephone number, and website address of the DSO;
- The statutory authority or executive order that created the DSO;
- A brief description of the mission of, and results obtained by, the DSO;
- A brief description of the DSO's plans for the next three fiscal years;
- A copy of the DSO's code of ethics; and
- A copy of the DSO's most recent Internal Revenue Service (IRS) Form 990.

This information must be made available by the agency receiving the information through its website.<sup>35</sup> The agency must also provide a link to the organization's website, if one exists.<sup>36</sup> Any contract between an agency and a DSO is contingent upon the DSO's submission of this information and the subsequent online posting by the agency.<sup>37</sup> The agency head can terminate a contract if an organization fails to submit the required information for two consecutive years.<sup>38</sup>

By August 15<sup>th</sup> every year, the agency must report the information provided by the DSO to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Office of Program Policy Analysis and Government Accountability.<sup>39</sup> The agency report must also include the agency's recommendation, with supporting rationale, to continue, terminate, or modify the agency's association with each DSO.<sup>40</sup>

In addition to these reporting requirements, DSOs are subject to audits by the Auditor General<sup>41</sup> and are subject to public records requirements.

### *The Department of Elder Affairs' DSO Authorization*

Section 744.2105, F.S., authorizes a direct-support organization to support the OPPG. This section requires the DSO to be:

- A non-profit under Chapter 617, F.S.;
- Organized and operated to conduct programs and activities and generate funding for the OPPG; and

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<sup>31</sup> Chapter 617, F.S.

<sup>32</sup> s. 20.058, F.S.

<sup>33</sup> *Id.*

<sup>34</sup> s. 20.058(1), F.S.

<sup>35</sup> s. 20.058(2), F.S.

<sup>36</sup> *Id.*

<sup>37</sup> s. 20.058(4), F.S.

<sup>38</sup> *Id.*

<sup>39</sup> s. 20.058(3), F.S.

<sup>40</sup> *Id.*

<sup>41</sup> s. 11.45(3), F.S.

- Determined by the OPPG to be consistent with the goals, of the office, in the best interest of the state, and in accordance with the adopted goals and mission of the DOEA and the OPPG.<sup>42</sup>

The DSO operates under a written contract with the OPPG that ensures that the DSO is complying with the intended goals and purposes of the office and in the best interest of the state.<sup>43</sup> If the DSO ceases to exist, the money and property it holds in trust must be reverted to the OPPG.<sup>44</sup> The DOEA Secretary appoints the board of directors for the DSO from a list of nominees submitted by the executive director of the OPPG.<sup>45</sup> The DOEA may allow the DSO to use its facilities at the agency's discretion.<sup>46</sup> All money held by the DSO must be held in a separate account in the name of the DSO, and must be expressly used to support the OPPG, and not for lobbying.<sup>47</sup> The DSO must provide for an annual financial audit in accordance with Section 215.981, F.S.<sup>48</sup> The DSO is repealed October 1, 2018, unless it is reviewed and saved from repeal.<sup>49</sup>

### The Foundation for Indigent Guardianship, Inc. (FIG)

The Foundation for Indigent Guardianship, Inc. (FIG) is a DSO established in 2002 to support the OPPG within the DOEA. In 2006, FIG founded the Florida Guardianship Pooled Special Needs Trust (Trust). The Trust provides support to the OPPG by directing residual funds from the trust account of a deceased beneficiary to the OPPG.<sup>50</sup>

#### *Pooled Special Needs Trusts*

Special needs trusts are established under federal law specifically for the benefit of beneficiaries who have a mental illness or are disabled and are under age 65.<sup>51</sup> These trusts are designed to sequester the assets of beneficiaries so they are still financially eligible for government assistance such as Medicaid and SSI benefits. The beneficiary's own money, or money given by a family member or other person, may be included in a special needs trust.<sup>52</sup> The funds held in special needs trusts may only be used to provide beneficiaries with comforts that Medicaid and SSI do not offer.<sup>53</sup> When a beneficiary dies, the remaining funds in their special needs trust account is used to off-set the Medicare and SSI money that states provided to the beneficiary during his or her life.<sup>54</sup>

To reduce the administrative costs related to operating a trust, a beneficiary may choose to keep his or her money in a pooled special needs trust. These trusts are administered by non-profit organizations, and manage separate accounts for each beneficiary (called "trust sub accounts" or "TSAs").<sup>55</sup> Each beneficiary also has his or her own trustee, who manages the assets and disbursements related to the trust account.<sup>56</sup>

#### *The Florida Guardianship Pooled Special Needs Trust*

The Florida Guardianship Pooled Special Needs Trust has two purposes: to ensure that Trust beneficiaries qualify for government assistance, and to enable FIG to further its not-for-profit purpose of

<sup>42</sup> s. 744.2105(1), F.S.

<sup>43</sup> s. 744.2105(2), F.S.

<sup>44</sup> *Id.*

<sup>45</sup> s. 744.2105(3), F.S.

<sup>46</sup> s. 744.2105(4), F.S.

<sup>47</sup> s. 744.2105(5), F.S.

<sup>48</sup> s. 744.2105(7), F.S.

<sup>49</sup> s. 744.2105(8), F.S.

<sup>50</sup> s. 744.2105, F.S.

<sup>51</sup> 42 U.S.C. § 1396p(d)(4)

<sup>52</sup> *Id.*

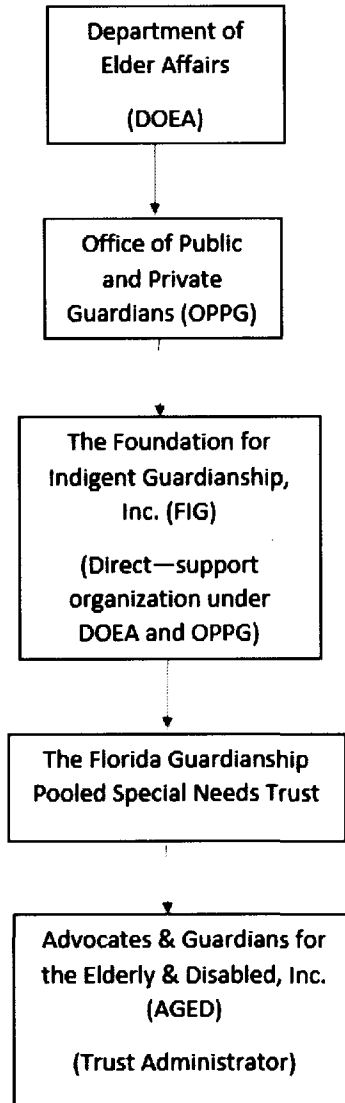
<sup>53</sup> National Academy of Elder Law Attorneys, Inc., *Special Needs Trust Fairness Act (H.R. 670/S. 349)*, <https://www.naela.org/NAELADocs/114th%20SNTFA%20Updated%201pger.pdf> (last visited 1/11/2018).

<sup>54</sup> 42 U.S.C. § 1396p(d)(4).

<sup>55</sup> 42 U.S.C. § 1396p(d)(4)(C).

<sup>56</sup> *Id.*

providing funding to the OPPG.<sup>57</sup> FIG is the Founding Trustee.<sup>58</sup> As of November 28, 2016, the Administrative Trustee became the Advocates & Guardians for the Elderly & Disabled, Inc., (AGED), a non-profit organization under Chapter 617, F.S.<sup>59</sup> In this capacity, AGED is authorized to manage and administer the Trust and its separate TSAs.<sup>60</sup> The amount of fees, costs, and expenses associated with each TSA are determined by AGED and set out in its fee schedule.<sup>61</sup> There are currently 70 beneficiaries in the Trust.



*Funds Provided to OPPG*

When a beneficiary in the Florida Guardianship Pooled Special Needs Trust dies, AGED uses the remainder of the funds in his or her personal account to pay back the State for the government

<sup>57</sup> Amended and Restated Master Trust Declaration of The Florida Public Guardianship Pooled Special Needs Trust, Art.2 Sec.8 Purpose, Intent and Design (on file with Children, Families, and Seniors Subcommittee staff).

<sup>58</sup> Amended and Restated Master Trust Declaration of The Florida Public Guardianship Pooled Special Needs Trust, Art.1 Sec.4 Purpose, Intent and Design (on file with Children, Families, and Seniors Subcommittee staff).

<sup>59</sup> Amended and Restated Master Trust Declaration of The Florida Public Guardianship Pooled Special Needs Trust, Art.1 Sec.1 Purpose, Intent and Design (on file with Children, Families, and Seniors Subcommittee staff).

<sup>60</sup> Amended and Restated Master Trust Declaration of The Florida Public Guardianship Pooled Special Needs Trust, Art.2 Sec.6 Purpose, Intent and Design (on file with Children, Families, and Seniors Subcommittee staff).

<sup>61</sup> Amended and Restated Master Trust Declaration of The Florida Public Guardianship Pooled Special Needs Trust, Art.6 Sec.4 Purpose, Intent and Design (on file with Children, Families, and Seniors Subcommittee staff).

assistance paid to the beneficiary during life.<sup>62</sup> Any residual funds after this pay-back are deposited in the FIG Operating Account.<sup>63</sup> Of these residual funds, 10% remain in the operating account, 10% are transferred to the emergency account, and 80% are awarded to OPPG.<sup>64</sup>

### Residual Trust Awards

Once residual funds become available, FIG notifies the local Office of Public Guardianship in the circuit where the residual funds originated of the available funds and requests information as to how the local office proposes to use the funds.<sup>65</sup> The local Office of Public Guardianship then responds to FIG with an itemization of how the funds would be spent.<sup>66</sup> The FIG Board of Directors reviews the itemized request to ensure funds are being used to help provide non-recurring "public guardianship" services.<sup>67</sup> After the FIG Board approves the expenditure, it forwards the itemized request to the OPPG Director for final review and approval. After the OPPG Director approves the request, FIG requests for a check for the award to be mailed to the local Office of Public Guardianship.<sup>68</sup> One example of these awards is a disbursement of \$5,487.59 to Seniors First, Inc., to modernize their equipment and expand the capacity of the guardianship department.<sup>69</sup> FIG's trust income is found on its 990 tax filings.<sup>70</sup> FIG's trust income since 2009 is as follows:<sup>71</sup>

- 2009: \$136,338
- 2010: \$687,217
- 2011: \$433,055
- 2012: \$200,062
- 2013: \$103,280
- 2014: \$18,681
- 2015: \$274,597

### Emergency Fund Awards

Beginning in Fiscal Year 2016-2017, FIG established a new Emergency Fund Award opportunity to help local Offices of Public Guardianship when an unbudgeted need arises.<sup>72</sup> A local Office of Public Guardianship may request an Emergency Fund Award from FIG at any time by providing an itemized request of how funds will be spent.<sup>73</sup> Examples of these requests are travel for educational purposes, hurricane relief, and equipment failure.<sup>74</sup> The FIG Board of Directors also reviews these itemized requests.<sup>75</sup>

### *Other Services Provided by FIG*

FIG provides other resources to OPPG besides funds from the special needs trust.<sup>76</sup> These include complimentary educational opportunities for the staff of public guardianship programs, as well as other educational projects to educate the public about the needs of public guardians and those they serve.<sup>77</sup>

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<sup>62</sup> Email from Jon Conley, Director of Legislative Affairs, Department of Elder Affairs, RE: DSO Follow-up (override), (Dec. 21, 2017) (on file with Children, Families, and Seniors Subcommittee staff).

<sup>63</sup> *Id.*

<sup>64</sup> *Id.*

<sup>65</sup> *Id.*

<sup>66</sup> *Id.*

<sup>67</sup> *Id.*

<sup>68</sup> *Id.*

<sup>69</sup> Letter from OPPG to FIG President, December 14, 2017 (on file with Children, Families, and Seniors Subcommittee staff).

<sup>70</sup> On file with the Children, Families, and Seniors Subcommittee.

<sup>71</sup> *Id.*

<sup>72</sup> Email from Jon Conley, Director of Legislative Affairs, Department of Elder Affairs, FW: DSO Follow-up (override), (Dec. 21, 2017) (on file with Children, Families, and Seniors Subcommittee staff).

<sup>73</sup> *Id.*

<sup>74</sup> *Id.*

<sup>75</sup> *Id.*

<sup>76</sup> Department of Elder Affairs, Agency Analysis of 2018 House Bill 6057, p. 4 (Dec. 14, 2017).

## Oversight of FIG: Audits

FIG has been audited every year since its inception, and copies of its audits are provided to the DOEA as required by statute.<sup>78</sup> No issues or findings by the auditing firms have been reported thus far.<sup>79</sup> Since the Amended and Restated Master Trust Declaration went into effect in 2016 and FIG transferred to its current trust administrator (AGED), the FIG Board has not seen a need to conduct an audit of the special needs trust account.<sup>80</sup> To facilitate oversight of the trust administrator, since 2017, AGED provides monthly reports to all FIG Board members.<sup>81</sup> These monthly reports list each subaccount by name and account number as well as county of origin and total cash value.<sup>82</sup>

### Effect of Proposed Changes

HB 6057 removes the scheduled repeal date for the DSO for the OPPG within the DOEA. This will allow the OPPG's DSO to continue in existence and thus facilitate the provision of additional funds to the local public guardian programs.

The bill establishes an effective date of July 1, 2018.

#### B. SECTION DIRECTORY:

**Section 1:** Amends s. 744.2105, F.S., relating to direct-support organization; definition; use of property; board of directors; audit; dissolution.

**Section 2:** Provides an effective date of July 1, 2018.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

##### 1. Revenues:

None. However, entities contracting with DOEA will receive additional revenue. See Fiscal Comments.

##### 2. Expenditures:

None.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

##### 1. Revenues:

None.

##### 2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

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<sup>77</sup> *Id.*

<sup>78</sup> Email from Vicki Simmons, FIG Executive Director, January 5, 2018, FW: Additional Information for House Staff RE DSO Re-authorization (OVERRIDE), (Jan. 5, 2018).

<sup>79</sup> *Id.*

<sup>80</sup> *Id.*

<sup>81</sup> *Id.*

<sup>82</sup> *Id.*

The contracted entities serving as local public guardians will continue to receive additional revenue. See Fiscal Comments.

**D. FISCAL COMMENTS:**

Since inception in 2006, FIG has distributed over \$1,000,000 to public guardianship programs through revenues generated by the pooled special needs trust.<sup>83</sup> Of the residual funds from trust accounts that are collected by FIG when a beneficiary dies, 10% remain in the operating account, 10% are transferred to the emergency account, and 80% are awarded to OPPG.<sup>84</sup> The amount of money received by FIG varies from year to year, depending on how many trust beneficiaries die and what assets they have. FIG's trust income since 2009 is as follows:<sup>85</sup>

- 2009: \$136,338
- 2010: \$687,217
- 2011: \$433,055
- 2012: \$200,062
- 2013: \$103,280
- 2014: \$18,681
- 2015: \$274,597

Removing the repeal will allow the local Offices of Public Guardianship to continue receiving this revenue from FIG.

**III. COMMENTS**

**A. CONSTITUTIONAL ISSUES:**

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:**

None.

**C. DRAFTING ISSUES OR OTHER COMMENTS:**

None.

**IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

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<sup>83</sup> Department of Elder Affairs, Agency Analysis of 2018 House Bill 6057, p. 4 (Dec. 14, 2017)(on file with Children, Families, and Seniors staff).

<sup>84</sup> *Id.*

<sup>85</sup> *Id.*

1                                   A bill to be entitled  
 2           An act relating to the Office of Public and  
 3           Professional Guardians direct-support organization;  
 4           amending s. 744.2105, F.S.; abrogating the scheduled  
 5           repeal of provisions governing a direct-support  
 6           organization established under the Office of Public  
 7           and Professional Guardians within the Department of  
 8           Elderly Affairs; providing an effective date.

9

10 Be It Enacted by the Legislature of the State of Florida:

11

12           Section 1. Section 744.2105, Florida Statutes, is amended  
 13 to read:

14           744.2105 Direct-support organization; definition; use of  
 15 property; board of directors; audit; dissolution.—

16           (1) DEFINITION.—As used in this section, the term "direct-  
 17 support organization" means an organization whose sole purpose  
 18 is to support the Office of Public and Professional Guardians  
 19 and is:

20           (a) A not-for-profit corporation incorporated under  
 21 chapter 617 and approved by the Department of State;

22           (b) Organized and operated to conduct programs and  
 23 activities; to raise funds; to request and receive grants,  
 24 gifts, and bequests of moneys; to acquire, receive, hold,  
 25 invest, and administer, in its own name, securities, funds,

26 | objects of value, or other property, real or personal; and to  
 27 | make expenditures to or for the direct or indirect benefit of  
 28 | the Office of Public and Professional Guardians; and

29 |       (c) Determined by the Office of Public and Professional  
 30 | Guardians to be consistent with the goals of the office, in the  
 31 | best interests of the state, and in accordance with the adopted  
 32 | goals and mission of the Department of Elderly Affairs and the  
 33 | Office of Public and Professional Guardians.

34 |       (2) CONTRACT.—The direct-support organization shall  
 35 | operate under a written contract with the Office of Public and  
 36 | Professional Guardians. The written contract must provide for:

37 |       (a) Certification by the Office of Public and Professional  
 38 | Guardians that the direct-support organization is complying with  
 39 | the terms of the contract and is doing so consistent with the  
 40 | goals and purposes of the office and in the best interests of  
 41 | the state. This certification must be made annually and reported  
 42 | in the official minutes of a meeting of the direct-support  
 43 | organization.

44 |       (b) The reversion of moneys and property held in trust by  
 45 | the direct-support organization:

46 |       1. To the Office of Public and Professional Guardians if  
 47 | the direct-support organization is no longer approved to operate  
 48 | for the office;

49 |       2. To the Office of Public and Professional Guardians if  
 50 | the direct-support organization ceases to exist;



51           3. To the Department of Elderly Affairs if the Office of  
52 Public and Professional Guardians ceases to exist; or

53           4. To the state if the Department of Elderly Affairs  
54 ceases to exist.

55

56 The fiscal year of the direct-support organization shall begin  
57 on July 1 of each year and end on June 30 of the following year.

58           (c) The disclosure of the material provisions of the  
59 contract, and the distinction between the Office of Public and  
60 Professional Guardians and the direct-support organization, to  
61 donors of gifts, contributions, or bequests, including such  
62 disclosure on all promotional and fundraising publications.

63           (3) BOARD OF DIRECTORS.—The Secretary of Elderly Affairs  
64 shall appoint a board of directors for the direct-support  
65 organization from a list of nominees submitted by the executive  
66 director of the Office of Public and Professional Guardians.

67           (4) USE OF PROPERTY.—The Department of Elderly Affairs may  
68 permit, without charge, appropriate use of fixed property and  
69 facilities of the department or the Office of Public and  
70 Professional Guardians by the direct-support organization. The  
71 department may prescribe any condition with which the direct-  
72 support organization must comply in order to use fixed property  
73 or facilities of the department or the Office of Public and  
74 Professional Guardians.

75           (5) MONEYS.—Any moneys may be held in a separate

76 depository account in the name of the direct-support  
 77 organization and subject to the provisions of the written  
 78 contract with the Office of Public and Professional Guardians.  
 79 Expenditures of the direct-support organization shall be  
 80 expressly used to support the Office of Public and Professional  
 81 Guardians. The expenditures of the direct-support organization  
 82 may not be used for the purpose of lobbying as defined in s.  
 83 11.045.

84 (6) PUBLIC RECORDS.—Personal identifying information of a  
 85 donor or prospective donor to the direct-support organization  
 86 who desires to remain anonymous is confidential and exempt from  
 87 s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

88 (7) AUDIT.—The direct-support organization shall provide  
 89 for an annual financial audit in accordance with s. 215.981.

90 (8) DISSOLUTION.—A not-for-profit corporation incorporated  
 91 under chapter 617 that is determined by a circuit court to be  
 92 representing itself as a direct-support organization created  
 93 under this section, but that does not have a written contract  
 94 with the Office of Public and Professional Guardians in  
 95 compliance with this section, is considered to meet the grounds  
 96 for a judicial dissolution described in s. 617.1430(1)(a). The  
 97 Office of Public and Professional Guardians shall be the  
 98 recipient for all assets held by the dissolved corporation which  
 99 accrued during the period that the dissolved corporation  
 100 represented itself as a direct-support organization created

HB 6057

2018

101 | under this section.

102 |       ~~(9) REPEAL. This section is repealed October 1, 2018,~~

103 | ~~unless reviewed and saved from repeal by the Legislature.~~

104 |       Section 2. This act shall take effect July 1, 2018.



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# **Health Care Appropriations Subcommittee**

**Tuesday, January 23, 2018  
8:00 a.m. - 11:00 a.m.  
Sumner Hall (404 HOB)**

## **AMENDMENT PACKET**



COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 597 (2018)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

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1 Committee/Subcommittee hearing bill: Health Care Appropriations  
2 Subcommittee

3 Representative Yarborough offered the following:

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10

**Amendment**

Remove lines 1014-1015 and insert:

under 42 C.F.R. s. 412.92, regardless of the number of licensed  
beds;

Amendment No. 2

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

1 Committee/Subcommittee hearing bill: Health Care Appropriations  
2 Subcommittee  
3 Representative Yarborough offered the following:  
4

5 **Amendment (with title amendment)**

6 Remove lines 2579-2619  
7  
8

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10 **T I T L E A M E N D M E N T**

11 Remove lines 236-239 and insert:  
12 screen for; amending s. 456.054, F.S.; prohibiting





COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 1099 (2018)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE ACTION

ADOPTED	___	(Y/N)
ADOPTED AS AMENDED	___	(Y/N)
ADOPTED W/O OBJECTION	___	(Y/N)
FAILED TO ADOPT	___	(Y/N)
WITHDRAWN	___	(Y/N)
OTHER	_____	

1 Committee/Subcommittee hearing bill: Health Care Appropriations  
2 Subcommittee

3 Representative Magar offered the following:

4

5 **Amendment (with title amendment)**

6 Between lines 448 and 449, insert:

7 Section 20. Paragraph (a) of subsection (2) of section  
8 408.033, Florida Statutes, is amended to read:

9 408.033 Local and state health planning.—

10 (2) FUNDING.—

11 (a) The Legislature intends that the cost of local health  
12 councils be borne by assessments on selected health care  
13 facilities subject to facility licensure by the Agency for  
14 Health Care Administration, including abortion clinics, assisted  
15 living facilities, ambulatory surgical centers, birthing  
16 centers, advanced birth centers, clinical laboratories except

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 1099 (2018)

Amendment No. 1

17 community nonprofit blood banks and clinical laboratories  
18 operated by practitioners for exclusive use regulated under s.  
19 483.035, home health agencies, hospices, hospitals, intermediate  
20 care facilities for the developmentally disabled, nursing homes,  
21 health care clinics, and multiphasic testing centers and by  
22 assessments on organizations subject to certification by the  
23 agency pursuant to chapter 641, part III, including health  
24 maintenance organizations and prepaid health clinics. Fees  
25 assessed may be collected prospectively at the time of licensure  
26 renewal and prorated for the licensure period.

27 Section 21. Subsections (8) and (24) of section 408.07,  
28 Florida Statutes, are amended to read:

29 408.07 Definitions.—As used in this chapter, with the  
30 exception of ss. 408.031-408.045, the term:

31 (8) "Birth center" or "advanced birth center" means an  
32 organization licensed under s. 383.305.

33 (24) "Health care facility" means an ambulatory surgical  
34 center, a hospice, a nursing home, a hospital, a diagnostic-  
35 imaging center, a freestanding or hospital-based therapy center,  
36 a clinical laboratory, a home health agency, a cardiac  
37 catheterization laboratory, a medical equipment supplier, an  
38 alcohol or chemical dependency treatment center, a physical  
39 rehabilitation center, a lithotripsy center, an ambulatory care  
40 center, a birth center, an advanced birth center, or a nursing

Amendment No. 1

41 home component licensed under chapter 400 within a continuing  
42 care facility licensed under chapter 651.

43 Section 22. Subsection (2) of section 408.802, Florida  
44 Statutes, is amended to read:

45 408.802 Applicability.—The provisions of this part apply  
46 to the provision of services that require licensure as defined  
47 in this part and to the following entities licensed, registered,  
48 or certified by the agency, as described in chapters 112, 383,  
49 390, 394, 395, 400, 429, 440, 483, and 765:

50 (2) Birth centers and advanced birth centers, as provided  
51 under chapter 383.

52 Section 23. Subsection (2) of section 408.820, Florida  
53 Statutes, is amended to read:

54 408.820 Exemptions.—Except as prescribed in authorizing  
55 statutes, the following exemptions shall apply to specified  
56 requirements of this part:

57 (2) Birth centers and advanced birth centers, as provided  
58 under chapter 383, are exempt from s. 408.810(7)-(10).

59

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**T I T L E A M E N D M E N T**

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Remove lines 47-54 and insert:

63

unlicensed advanced birth center; amending s. 408.033, F.S.;

64

providing applicability of an assessment to advanced birth

65

centers; amending s. 408.07, F.S.; defining the term "advanced

COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. CS/HB 1099 (2018)

Amendment No. 1

66 birth center"; amending s. 408.802, F.S.; providing applicability  
67 of licensure requirements under pt. II of ch. 408, F.S., to  
68 advanced birth centers; amending s. 408.820, F.S.; exempting  
69 advanced birth centers from certain licensure requirements under  
70 pt. II of ch. 408, F.S.; amending s. 465.003, F.S.; revising the  
71 definition of the term "institutional pharmacy" to include  
72 pharmacies located in advanced birth centers; amending s.  
73 465.019, F.S.; revising the definition of the term "modified  
74 Class II institutional pharmacies" to include pharmacies located  
75 in advanced birth centers; providing an effective date.