

Commerce Committee

Thursday, March 30, 2017 12:15 PM Webster Hall (212 Knott)

MEETING PACKET

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Commerce Committee

Start Date and Time:

Thursday, March 30, 2017 12:15 pm

End Date and Time:

Thursday, March 30, 2017 01:25 pm

Location:

Webster Hall (212 Knott)

Duration:

1.17 hrs

Consideration of the following bill(s):

HB 7037 Gaming by Tourism & Gaming Control Subcommittee, La Rosa

Pursuant to rule 7.11, the deadline for amendments to bills on the agenda by non-appointed members shall be 6:00 p.m., Wednesday, March 29, 2017.

By request of Chair Diaz, J., all Commerce Committee members are asked to have amendments to bills on the agenda submitted to staff by 6:00 p.m., Wednesday, March 29, 2017.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 7037

PCB TGC 17-01

Gamina

SPONSOR(S): Tourism & Gaming Control Subcommittee, La Rosa

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Tourism & Gaming Control Subcommittee	10 Y, 5 N	Sarsfield	Barry
1) Ways & Means Committee	11 Y, 7 N	Aldridge	Langston
2) Commerce Committee		Sarsfield A	Hamon W. H.

SUMMARY ANALYSIS

The bill ratifies and approves a 2017 Gaming Compact (2017 Compact) between the Seminole Tribe of Florida (Tribe) and the State of Florida (State), and authorizes the Governor to execute it, subject to federal approval. Under its terms, the 2017 Compact extends for 20 years both the Tribe's current exclusive authorization to conduct banked games statewide and the Tribe's current exclusive authorization to conduct slot machine gaming outside of Miami-Dade and Broward Counties. In exchange, the Tribe will make revenue sharing payments totaling at least \$3 billion to the State during the first seven years of the 2017 Compact. The Tribe may stop or reduce revenue sharing pursuant to the 2017 Compact if specified new gaming is authorized.

The 2017 Compact reincorporates many of the same provisions of the Gaming Compact between the Tribe and the State executed on April 7, 2010 (2010 Compact), as well as providing for the following:

- Prospective ratification and approval by the Legislature;
- Fixed 20-year term with no scheduled changes, extensions or expirations during the term;
- Tribe receives exclusive authorization to conduct banked games at 5 facilities for full 20-year term;
- Tribe maintains exclusive authorization to conduct slot machine gaming outside Miami-Dade and Broward Counties for full 20-year term;
- Maintains current level of monthly revenue sharing until the 2017 Compact becomes effective;
- Once effective, increases revenue sharing, including a guaranteed \$3 billion in the first seven years;
- The State's portion of revenue share, after a 3 percent distribution to local governments, must be allocated to specified education programs to maintain the Tribe's revenue sharing obligations;
- Any new type or new location of class III games not in existence as of February 1, 2017, either reduces or ceases revenue sharing payments;
- Any reductions in the number of live performances at pari-mutuel facilities below current statutory requirements impacts revenue sharing payments;
- Improves the process for identifying, resolving and/or curing breaches of the Tribe's exclusivity.

In addition, the bill amends various substantive provisions in the chapters of the Florida Statutes governing pari-mutuel wagering, cardroom gaming, slot machine gaming, and general gambling. The bill:

- Clarifies that slot machine gaming is not authorized outside of Miami-Dade and Broward Counties;
- Clarifies that only traditional, pari-mutuel-style poker games are authorized in cardrooms;
- Provides for the mandatory revocation of dormant and delinquent permits, under certain circumstances;
- Provides for the discretionary revocation of certain permits, under certain circumstances;
- Prohibits the issuance of new permits, and prohibits the conversion of permits;
- Prohibits the transfer or relocation of pari-mutuel permits or licenses.

The bill is expected to have a positive fiscal impact on state and local government funds; however, the Revenue Estimating Conference has not yet reviewed the bill.

The bill provides for an effective date of July 1, 2017.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

General Overview of Gaming in Florida

In general, gambling is illegal in Florida.¹ Chapter 849, F.S., prohibits keeping a gambling house,² running a lottery,³ or the manufacture, sale, lease, play, or possession of slot machines.⁴ Certain exceptions have been authorized, with restrictions on permitted locations, operators, and prizes, including penny-ante games,⁵ bingo,⁶ cardrooms,⁷ charitable drawings,⁸ game promotions (sweepstakes),⁹ and bowling tournaments.¹⁰

Pari-Mutuel Wagering

For many decades, pari-mutuel wagering has been authorized in Florida for jai alai, greyhound racing, and three specific forms of horseracing (thoroughbred horse racing, harness horse racing, and quarter horse racing). These activities are overseen and regulated by the Division of Pari-Mutuel Wagering (Division) within the Department of Business and Professional Regulation (DBPR). The Division's purpose is to ensure the health, safety, and welfare of the public, racing animals, and licensees through efficient and fair regulation of the pari-mutuel industry in Florida.¹¹

Pari-mutuel is defined as "a system of betting on races or games in which the winners divide the total amount bet, after deducting management expenses and taxes, in proportion to the sums they have wagered individually and with regard to the odds assigned to particular outcomes."¹²

Chapter 550, F.S., provides specific permitting and licensing requirements, taxation provisions, and regulations for the conduct of the pari-mutuel industry. Pari-mutuel wagering activities are limited to operators who have received a permit from the Division, which is then subject to ratification by county referendum.¹³ Permitholders apply for an operating license annually to conduct pari-mutuel wagering activities.¹⁴ Certain permitholders are also authorized to operate a cardroom¹⁵ and slot machines¹⁶ at their facility, as discussed further below.

¹ s. 849.08, F.S.

² s. 849.01, F.S.

³ s. 849.09, F.S.

⁴ s. 849.16, F.S.

⁵ s. 849.085, F.S.

⁶ s. 849.0931, F.S.

⁷ s. 849.086, F.S.

⁸ s. 849.0935, F.S.

⁹ s. 849.094, F.S., authorizes game promotions in connection with the sale of consumer products or services.

¹⁰ s. 546.10, F.S.

¹¹ From 1932 to 1969, Florida's pari-mutuel industry was regulated by the State Racing Commission. In 1970, the commission became a division within the Department of Business Regulation. In 1993, the Department of Business Regulation and the Department of Professional Regulation were merged to become DBPR.

¹² s. 550.002(22), F.S.

¹³ s. 550.0651, F.S.

¹⁴ s. 550.0115, F.S.

¹⁵ s. 849.086, F.S.

¹⁶ s. 551.104, F.S.

Currently in Florida there are 50 pari-mutuel wagering permits, and 5 non-wagering permits. ¹⁷ There are 38 pari-mutuel permitholders licensed to operate during Fiscal Year 2016-2017, in addition to one thoroughbred sales facility that holds a limited license to conduct intertrack wagering. Several locations have multiple permits that operate at a single facility. Chapter 550, F.S., specifies circumstances under which certain pari-mutuel permits may be revoked, relocated, or converted.

The following types of permits are licensed to operate during Fiscal Year 2016-2017:

- 19 Greyhound permits;
- 5 Thoroughbred permits;
- 1 Harness permit;
- 5 Quarter Horse permits; and
- 8 Jai-Alai permits.

Patrons at a racetrack may also wager on races hosted at other tracks, which is called intertrack (when both tracks are in Florida) or simulcast (when one track is out of state) wagering. In-state 'host tracks' conduct live or receive broadcasts of simulcast races that are then broadcast to 'guest tracks,' which accept wagers on behalf of the host. 18 To offer intertrack or simulcast wagering, permitholders must conduct a full schedule of live racing and meet other requirements. 19

Lotteries

Section 7 of Article X of the Florida Constitution provides, "Lotteries, other than the types of pari-mutuel pools authorized by law as of the effective date of this constitution, are hereby prohibited in this state."20

To allow activities that would otherwise be illegal lotteries, the Legislature has carved out several narrow exceptions to the lottery prohibition. Statutory exceptions are provided for charitable bingo.²¹ charitable drawings, ²² and game promotions. ²³ Charities use drawings or raffles as a fundraising tool. Organizations suggest a donation, collect entries, and randomly select an entry to win a prize. Under s. 849.0935, F.S., qualified organizations may conduct drawings by chance, provided the organization has complied with all applicable provisions of Chapter 496, F.S. Game promotions, often called sweepstakes, are advertising tools by which businesses promote their goods or services. As they contain the three elements of a lottery: consideration, chance, and prize, they are generally prohibited by Florida law unless they meet a statutory exception.²⁴

In 1986, Florida voters approved an amendment to the Florida Constitution to allow the state to operate a lottery. The Florida Lottery-known formally as the Florida Education Lotteries-benefits education by funding the State Education Lotteries Trust Fund. Section 15 of Article X of the Florida Constitution provides as follows:

Lotteries may be operated by the state.... On the effective date of this amendment, the lotteries shall be known as the Florida Education Lotteries. Net proceeds derived from the lotteries shall be deposited to a state trust fund, to be designated The State

¹⁷ See http://www.myfloridalicense.com/dbpr/pmw/documents/CurrentPermitholdersList.pdf for a list of current permitholders.

¹⁸ See s. 550.002, F.S., for definitions of "intertrack wagering," "simulcasting," and "guest track."

²⁰ The pari-mutuel pools that were authorized by law on the effective date of the Florida Constitution, as revised in 1968, include horseracing, greyhound racing, and jai alai games. The new state constitution was ratified by the electorate on November 5, 1968. ²¹ s. 849.0931, F.S.

²² s. 849.0935, F.S.

²³ s. 849.094, F.S.

²⁴ Little River Theatre Corp v. State, 185 So. 854, 868 (Fla. 1939).

Education Lotteries Trust Fund, to be appropriated by the Legislature. The schedule may be amended by general law.²⁵

Cardrooms

Cardrooms were authorized at pari-mutuel facilities in 1996, subject to local approval.²⁶ Cardrooms must be approved by an ordinance of the county commission where the pari-mutuel facility is located. Cardrooms can only be offered at a location where the permitholder is authorized to conduct parimutuel activities. To be eligible for a cardroom license, a permitholder must conduct at least 90% of the performances conducted the year they applied for the initial cardroom license or the prior year, if the permitholder ran a full schedule of live performances.²⁷

Cardrooms may operate 18 hours per day on Monday through Friday and for 24 hours per day on Saturday and Sunday. Currently, 24 pari-mutuel facilities are operating cardrooms. Each cardroom operator must pay a tax of 10 percent of the cardroom operation's monthly gross receipts.

A pari-mutuel facility that operates a cardroom may only offer authorized games within the cardroom. An "authorized game" is defined as "a game or series of games of poker or dominos which are played in a nonbanking manner." The licensed cardrooms are prohibited from offering "banked" card games.

In recent years, several cardrooms in the state have begun operating "designated player games." Designated player games (also known as player-banked games) are card games in which a designated player occupies the position of the dealer. Rather than competing against each other, players compete solely against the designated player to determine the game's winner. Instead of competing for a common pot of winnings, players wager against the designated player, who collects from losers and pays winners from their own bank.

In July 2014, the Division adopted rules establishing requirements for designated player games. Under the resulting rule, Chapter 61D-11.002(5), F.A.C. (DP Rule), cardroom operators are required to determine house rules for the operation of designated player games.²⁹ The house rules must establish uniform requirements to be a designated player, ensure that the opportunity to be the dealer rotates around the table, and not require the designated player to cover all wagers.³⁰

In October 2015, the Division proposed rule changes to effectively ban designated player games and delete the requirements for operation of designated player games.³¹ After a rule challenge was filed against the proposed rule changes, the Division issued a Notice of Change revising its proposed rules by removing the prohibition against designated player games. However, the revised proposed rule changes maintained the repeal of established criteria for designated player games.³² The revised proposed rule changes were challenged at the Division of Administrative Hearings (DOAH). After a hearing at DOAH, an Administrative Law Judge (ALJ) ruled that the Division lacked authority to repeal the DP Rule.³³ The DOAH ruling is currently under appeal.³⁴

DATE: 3/29/2017

²⁵ The Department of the Lottery is authorized by s. 15, Art. X, Florida Constitution. Chapter 24, F.S., was enacted by ch. 87-65, L.O.F., to establish the state lottery. Section 24.102, F.S., creates the Department of the Lottery and states the Legislature's intent that it be self-supporting and revenue-producing and function as an entrepreneurial business enterprise.

²⁶ s. 20, Ch. 96-364, Laws of Fla.

²⁷ s. 849.086(5)(b), F.S.

²⁸ s. 849.086, F.S.

²⁹ Rule 61D-11.002(5), F.A.C.

Jo Id.

³¹ Proposed Rule 61D-11.002, F.A.C. (Published in F.A.R. Oct. 19, 2015).

³² Proposed Rule 61D-11.002, F.A.C. (Notice of Change. Jan. 15, 2016).

³³ Tampa Bay Downs, Inc. v. Dep't of Bus. & Prof. Reg., Case No. 15-7022RP (Fla. DOAH Aug. 26, 2016).

³⁴ Department of Business and Professional etc. vs. Dania Entertainment Center, LLC; et al., Case Number 1D16-4275, Fla. 1st DCA STORAGE NAME: h7037b.COM.DOCX

PAGE: 4

In January 2016, the Division issued administrative complaints against multiple pari-mutuel facilities, charging that the facilities were "operating a banking game or a game not specifically authorized" by state law.³⁵ After an evidentiary hearing at DOAH, an ALJ ruled that the designated player games, as conducted at a certain cardroom, violated the statutory prohibition of banking card games.³⁶ The DOAH ruling is currently under appeal.³⁷

Slot Machine Gaming

After a brief period of legalization in the 1930s, slot machines were again prohibited in Florida in 1937.³⁸ Slot machines remained illegal until 2004, when voters approved a state constitutional amendment authorizing slot machines at specified pari-mutuel facilities in two counties, subject to local approval.

Section 23 of Article X of the Florida Constitution (adopted by the electors in 2004) authorizes slot machines in Miami-Dade and Broward Counties, as follows:

After voter approval of this constitutional amendment, the governing bodies of Miami-Dade and Broward Counties each may hold a county-wide referendum in their respective counties on whether to authorize slot machines within existing, licensed parimutual facilities (thoroughbred and harness racing, greyhound racing, and jai-alai) that have conducted live racing or games in that county during each of the last two calendar years before the effective date of this amendment. If the voters of such county approve the referendum question by majority vote, slot machines shall be authorized in such parimutual facilities. If the voters of such county by majority vote disapprove the referendum question, slot machines shall not be so authorized, and the question shall not be presented in another referendum in that county for at least two years.

Pursuant to this constitutional authorization and the implementing statutes, slot machines are now authorized at eight pari-mutuel facilities in Broward and Miami-Dade Counties and are regulated under ch. 551, F.S.³⁹

Under s. 551.102(4), F.S., slot machine-eligible facilities are defined as follows:

- Any licensed pari-mutuel facility located in Miami-Dade County or Broward County existing at
 the time of adoption of s. 23, Art. X of the State Constitution that has conducted live racing or
 games during calendar years 2002 and 2003 and has been approved by a majority of voters in
 a countywide referendum to have slot machines at such facility in the respective county;
- Any licensed pari-mutuel facility located within a county as defined in s. 125.011, F.S., provided such facility has conducted live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required license fee, and meets the other requirements of this chapter; or
- Any licensed pari-mutuel facility in any other county in which a majority of voters have approved slot machines at such facilities in a countywide referendum held pursuant to a statutory or constitutional authorization after the effective date of this section in the respective county, provided such facility has conducted a full schedule of live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required license fee, and meets the other requirements of this chapter.

STORAGE NAMÉ: h7037b.COM.DOCX DATE: 3/29/2017

³⁵ See Dara Kam, State targets pari-mutuels over card games, TAMPA BAY BUSINESS J. (Jan. 27, 2016, 2:47 PM), http://www.bizjournals.com/tampabay/news/2016/01/27/state-targets-pari-mutuels-over-card-games.html; see also Administrative Complaints filed by the Division (Jan. 25, 2016) (on file with the Commerce Committee).

³⁶ Dep't of Bus. & Prof. Reg. v. Jacksonville Kennel Club, Inc., Case No. 16-1009 (Fla. DOAH Aug. 1, 2016).

³⁷ Jacksonville Kennel Club, Inc. vs. Department of Business and Professional etc., Case Number 1D16-5265, Fla 1st DCA ³⁸s. 849.15, F.S., originally enacted by s. 1, ch. 18143, L.O.F. (1937).

³⁹ See Article X, § 23, FLA CONST.; ch. 2010-29, L.O.F. and chapter 551, F.S.

Slot machine licensees are required to pay a license fee of \$2 million per license year. 40 In addition to the license fees, the tax rate on slot machine revenues at each facility is 35 percent. 41 In order to remain eligible for slot machines, permitholders must conduct a full schedule of live racing or games, among other requirements. 42

Seven pari-mutuel facilities obtained eligibility for slot machines through constitutional approval—the first clause above. An eighth pari-mutuel facility, Hialeah Park, was ineligible under the first clause because it had not operated live racing or games in 2002 and 2003. However, it obtained eligibility in 2010 with the enactment of Chapter 2009-170, L.O.F., which added the second and third clauses above to s. 551.102(4), F.S. Notably, the Gaming Compact between the Seminole Tribe of Florida and the State, executed on April 7, 2010 (2010 Compact), was ratified by the same legislation that effectuated the second and third clauses.

To date, no facilities have obtained eligibility under the third clause. However, several pari-mutuels have relied upon that clause in claiming entitlement to a slot machine license, which is currently the subject of a pending case before the Florida Supreme Court. Certain permitholders seeking to add slot machines have argued that the phrase "after the effective date of this section" in the third clause applies to "a countywide referendum held." Based on this reading of the statute, many permitholders contend that any county can authorize slot machines under the statute above by virtue of its general authority to hold referenda. To date, Duval, St. Lucie, Brevard, Gadsden, Lee, Palm Beach, Hamilton and Washington counties have each held a countywide referendum. In each case, voters indicated their support for slot machines at the pari-mutuel facility in that county.

As the Division began receiving applications for slot machine licenses from pari-mutuel permitholders in these counties, DBPR requested a formal written opinion from Florida's Attorney General regarding whether the Division was authorized by statute to issue slot machine licenses to facilities outside of Miami-Dade and Broward Counties.

In January 2012, the Attorney General issued an Attorney General Opinion (AGO). The AGO stated that DBPR was not authorized to issue slot-machine licenses outside of Miami-Dade and Broward Counties, concluding that the phrase "after the effective date of this section" modified the phrase "a statutory or constitutional authorization" and not "countywide referendum." The AGO determined that counties could not rely on their general authority to hold referenda but instead must have specific statutory authorization enacted after July 1, 2010, to hold referenda on the question of slot machines. Relying on the AGO, the Division has denied all new slot machine license applications since 2012. Certain permitholders have disputed this interpretation. Cases are currently pending in the Florida Supreme Court and the 4th District Court of Appeal on this issue.

Live Performance Requirements

A license to offer pari-mutuel wagering, slot machine gambling, or a cardroom at a pari-mutuel facility is a privilege granted by the state.⁴⁷ Currently the State requires that:

STORAGE NAME: h7037b.COM.DOCX DATE: 3/29/2017

⁴⁰ s. 551.106(1)(a), F.S.

⁴¹ s. 551.106(2)(a), F.S.

⁴² s. 551.104(1)(c), F.S.

⁴³ The first district court of appeal certified a question to the Florida Supreme Court, which has accepted jurisdiction. See Gretna Racing, LLC v. Dep't of Bus. & Prof. Reg., 178 So. 3d 15 (Fla. Dist. Ct. App. 2015) review granted sub nom. Gretna Racing, LLC v. Fla. Dep't of Bus. & Prof. Reg., No. SC15-1929, 2015 WL 8212827 (Fla. Dec. 1, 2015).

⁴⁴ 2012-01 Fla. Op. Att'y Gen. (2012).

⁴⁵ See Mary Ellen Klas, Attorney General Opinion Puts Reins on Slots at Gretna Barrel Racing Track, Miami Herald (Jan. 12, 2012), http://www.miamiherald.typepad.com/nakedpolitics/2012/01/attorney-general-opinion-puts-reins-on-gretna-barrel-racing-.html. ⁴⁶ See supra note 34.

⁴⁷ See s. 550.1625(1), F.S., (legalized pari-mutuel betting at dog tracks "is a privilege and is an operation that requires strict supervision and regulation in the best interests of the state").

- To offer intertrack or simulcast wagering, permitholders must conduct a full schedule of live racing as defined in ch. 550 and meet other requirements.⁴⁸
- To remain eligible for a cardroom license, permitholders must conduct at least 90% of the performances conducted the year they applied for the initial cardroom license or the prior year, if the permitholder ran a full schedule of live performances.⁴⁹
- To remain eligible for a slot machine license, permitholders must conduct a full schedule of live racing as defined in ch. 550. 50

Indian Gaming

Background on Indian Gaming Law

Gambling on Indian lands is subject to federal law, with limited state involvement. The Indian Gaming and Regulatory Act (IGRA), codified at 25 U.S.C. §§ 2701-2721, was enacted in 1988 in response to the United States Supreme Court decision in *California v. Cabazon Band of Mission Indians.*⁵¹ IGRA provides for "a system for joint regulation by tribes and the Federal Government of class II gaming on Indian lands and a system for compacts between tribes and States for regulation of class III gaming."⁵² In so doing, IGRA seeks to balance the competing interests of two sovereigns: the interests of the tribe in engaging in economic activities for the benefit of its members, and the interest of the state in either prohibiting or regulating gaming activities within its borders.⁵³

IGRA separates gaming activities into three categories:

- Class I games are "social games solely for prizes of minimal value or traditional forms of Indian gaming engaged in by individuals as a part of, or in connection with, tribal ceremonies or celebrations."⁵⁴ Class I games are within the exclusive jurisdiction of the Indian tribes.⁵⁵
- Class II games are bingo and card games that are explicitly authorized or are not explicitly prohibited by the laws of the State.⁵⁶ The tribes may offer Class II card games "only if such card games are played in conformity with those laws and regulations (if any) of the State regarding hours or periods of operation of such card games or limitations on wagers or pot sizes in such card games." Class II gaming does not include "any banking card games, including baccarat, chemin de fer, or blackjack (21), or electronic or electromechanical facsimiles of any game of chance or slot machines of any kind." Class II games are also within the jurisdiction of the Indian tribes, but are also subject to the provisions of IGRA.
- Class III games are defined as any games that are not Class I or Class II. Class III games include slot machine and banked card games such as blackjack, baccarat and chemin de fir.⁵⁹

A tribe can qualify to offer Class III games in the following ways:

• If the state authorizes Class III games for any purpose to any person, organization, or entity, the tribe must:

DATE: 3/29/2017

⁴⁸ See s. 550.615, F.S.

⁴⁹ s. 849.086(5)(b), F.S.

⁵⁰ s. 551.104(4)(c), F.S.

⁵¹ 480 U.S. 202 (1987).

⁵² United States Senate Report No. 100-446, Aug. 3, 1988.

⁵³ *Id*.

⁵⁴ 25 U.S.C. 2703(6).

⁵⁵ 25 U.S.C. 2710(a)(1).

⁵⁶ 25 U.S.C. 2703(7)(A).

⁵⁷ 25 U.S.C. 2703(7)(B).

⁵⁸ 25 U.S.C. 2710(a)(2) and (b).

⁵⁹ 25 U.S.C. 2703; 25 C.F.R. § 502.4. **STORAGE NAME**: h7037b.COM.DOCX

- Authorize the games by an ordinance or resolution adopted by the governing body of the Indian tribe, approved by the Chairman of the National Indian Gaming Commission, and in compliance with IGRA; and
- Conduct the games in conformance with a Tribal-State compact entered into between the tribe and the State.⁶⁰
- If the state does NOT authorize Class III gaming for any purpose by any person, organization, or entity, the tribe must request negotiations for a tribal-state compact governing gaming activities on tribal lands. Upon receiving such a request, the state may be obligated to negotiate with the Indian tribe in good faith.⁶¹ Under IGRA, a tribe is not entitled to a compact.

When the negotiations fail to produce a compact, a tribe may file suit against the state in federal court and seek a determination of whether the state negotiated in good faith. If the court finds the state negotiated in good faith, the tribe's proposal fails. On a finding of lack of good faith, however, the court may order negotiation, then mediation. If the state ultimately rejects a court-appointed mediator's proposal, the Secretary "shall prescribe, in consultation with the Indian tribe, procedures... under which class III gaming may be conducted." 62

Generally, in accordance with IGRA, a compact may include the following provisions:

- The application of the criminal and civil laws and regulations of the Indian tribe or the State that are directly related to, and necessary for, the licensing and regulation of gaming;
- The allocation of criminal and civil jurisdiction between the State and the Indian tribe necessary for the enforcement of laws and regulations;
- An assessment in an amount necessary to defray the costs of regulation;
- Revenue sharing by the Indian tribe for permitted activities;
- · Remedies for breach of contract;
- · Standards for the operation of gaming and gaming facilities, including licensing; and
- Any other subjects that are directly related to the operation of gaming activities.⁶³

Any compact that is entered into by a tribe and a state will take effect when approval by the Secretary of the Interior is published in the Federal Register.⁶⁴ Upon receipt of a proposed compact, the Secretary has 45 days to approve or disapprove the compact.⁶⁵ A compact will be considered approved if the Secretary fails to act within the 45-day period. A compact that has not been validly "entered into" by a state and a tribe (e.g., execution of a compact by a state officer who lacks the authority to bind the state) cannot be put "into effect," even if the Secretary of the Interior publishes the compact in the Federal Register.⁶⁶

There is no explicit provision in IGRA that authorizes or requires revenue sharing between a tribe and a state or any of its political subdivisions. IGRA specifically states:

[N]othing in this section shall be interpreted as conferring upon a State or any of its political subdivisions authority to impose any tax, fee, charge, or other assessment upon an Indian tribe or upon any other person or entity authorized by an Indian tribe to engage

⁶⁰ 25 U.S.C. 2710(d)(1).

⁶¹ 25 U.S.C. 2710 (d)(3)(A).

⁶² 25 U.S.C. 2710(d)(7). This option is addressed in *Seminole Tribe of Florida v. Florida*, 517 U.S. 44 (1996), which brought into question whether a tribe has the ability to enforce the provisions of IGRA against a state. The Department of Interior adopted rules to provide a remedy for the tribes. The validity of the rules were also brought into question in *Texas v. United States*, 497 F.3d 491 (5th Cir. 2007).

⁶³ 25 U.S.C. 2710 (d)(3)(C).

⁶⁴ 25 U.S.C. 2710(d)(3)(B).

^{65 25} U.S.C. 2710(d)(8)(C).

⁶⁶ See Pueblo of Santa Ana v. Kelly, 104 F.3d 1546 (10th Cir. 1997).

in a class III activity. No State may refuse to enter into the negotiations described in paragraph (3) (A) based upon the lack of authority in such State, or its political subdivisions, to impose such a tax, fee, charge, or other assessment.⁶⁷

Notwithstanding this restriction, revenue sharing has been deemed to be permissible so long as the tribe receives a valuable economic benefit in return. Typically, such benefit is in the form of substantial exclusivity in game offerings, geographic monopoly and/or a right to conduct such offerings on more favorable terms than non-Indians.⁶⁸

The 2010 Compact

The Seminole Tribe of Florida and the Governor of Florida executed the 2010 Compact on April 7, 2010, which was ratified through Chapter 285, F.S. The 2010 Compact took effect when published in the Federal Register on July 6, 2010 and has a term of 20 years, expiring July 31, 2030, unless renewed.

The 2010 Compact provides for revenue sharing from the Tribe to the State of Florida. For the exclusive authority to offer banked card games on tribal lands at five locations for five years and to offer slot machine gaming outside Miami-Dade and Broward Counties at seven locations, the Tribe pays the State a share of "net win." The 2010 Compact required the Tribe to share revenue with the State in the amount of \$1 billion over the first five years.

Section 285.710(1)(f), F.S., designates the Division as the "state compliance agency" responsible for carrying out the state's oversight responsibilities under the 2010 Compact.

The State of Florida retains the right to authorize or prohibit gaming in the state. However, the 2010 Compact provides consequences for the expansion of gaming:

- If new forms of Class III gaming and casino-style gaming are authorized for the eight licensed parimutuel facilities located in Miami-Dade and Broward Counties (which may not relocate) and the net win from the Tribe's Broward facilities drops for the year after the new gaming begins, then the Tribe may reduce the payments from its Broward facilities by 50 percent of the amount of the reduction in net win.
- If new forms of Class III gaming and other casino-style gaming are authorized for other locations in Miami-Dade and Broward Counties, then the Tribe may exclude the net win from their Broward facilities from their net win calculations when the new games begin to be played.⁶⁹

Revenue sharing payments cease if:

- The state authorizes new forms of Class III gaming or other casino-style gaming after February 1, 2010, or authorizes Class III gaming or other casino-style gaming at any location outside of Miami-Dade and Broward counties that was not authorized for such games before February 1, 2010; and
- The new gaming begins to be offered for private or public use.

Compact Litigation

In 2015, when the Tribe's authorization to conduct banked card games was scheduled to expire, the Tribe and DBPR filed lawsuits against each other. In its lawsuit, the Tribe asserted that the State had allowed cardrooms at pari-mutuel facilities to conduct designated player games and, as a result, the

⁶⁹ The Tribe would automatically be authorized to conduct the same games authorized for any other person at any location. **STORAGE NAME**: h7037b.COM.DOCX

DATE: 3/29/2017

⁶⁷ 25 U.S.C. 2710(d)(4).

⁶⁸ See generally In re Indian Gaming Related Cases, 331 F.3d 1094 (9th Cir. 2003) (upholding revenue sharing where revenues were apportioned to non-gaming tribes); see also Letter From Gale A. Norton, Secretary of the Department of Interior, to Cyrus Schindler, President of the Seneca Nation of Indians, November 12, 2002.

Tribe was entitled to conduct banked card games for the full 20-year term of the 2010 Compact. The Tribe also asserted that the State breached its duty to negotiate with the Tribe in good faith. In its lawsuit, DBPR asserted that the Tribe was improperly continuing banked card games beyond its 5-year authorization, and that the Tribe was violating IGRA by conducting gaming not otherwise authorized in the state.

In November 2016, a federal district court entered an order declaring that, due to DBPR's authorization of designated player games at pari-mutuel facilities, the Tribe has the right under the 2010 Compact to continue offering banked card games for the 2010 Compact's entire 20-year term and at all seven tribal facilities. The ruling is currently under appeal.

On March 22, 2017, the Tribe delivered a letter⁷¹ to the Governor, Senate President, and House Speaker, notifying the State of a final declaratory judgment entered on March 15, 2017, in *Gator Coin II, Inc. v. Florida Department of Business and Professional Regulation*⁷² (Gator Coin case). In its letter, the Tribe contends that the ruling in the Gator Coin case allows the operation of machines that infringe upon the Tribe's exclusivity under the 2010 Compact, and requests that the State "take prompt action to remedy this violation."⁷³

2015 Proposed Compact

A new compact was executed by the Governor and the Tribe on December 7, 2015 (2015 Proposed Compact), but it has not been ratified by the Legislature and therefore is not in effect. Consequently, the 2010 Compact remains in effect.

Effect of the Bill: Seminole Gaming Compact

Indian Gaming in Florida

Ratification of the 2017 Compact

The bill ratifies and approves in advance a 2017 Compact between the Tribe and the State and authorizes the Governor to execute such a compact in the identical form set forth in the legislation. If ratified, the 2017 Compact will supersede the 2010 Compact; if not ratified, the 2010 Compact will remain in effect. As in previous compact legislation, the bill requires the Governor to cooperate with the Tribe in seeking approval of the 2017 Compact from the United States Secretary of the Interior.

Obligations under the 2017 Compact

The 2017 Compact authorizes the Tribe to conduct the same Class III games at the same locations originally authorized under the 2010 Compact.

It permits the Tribe to offer the following games, termed "covered games":

- Slot machines at all 7 facilities;
- Banked card games (including blackjack, chemin de fer, and baccarat) at 5 of 7 facilities;
- Raffles and drawings;
- Any new game expressly authorized by the Legislature pursuant to legislation enacted subsequent to the effective date of the 2017 Compact.

STORAGE NAME: h7037b.COM.DOCX

DATE: 3/29/2017

⁷⁰ Seminole Tribe of Florida v. State of Florida, No. 4:15CV516-RH/CAS, 2016 WL 6637706 (N.D. Fla. Nov. 9, 2016).

⁷¹ Marcellus Osceola, Jr., Chairman of the Seminole Tribe of Florida, to the Honorable Rick Scott, the Honorable Joe Negron, and the Honorable Richard Corcoran (March 22, 2017).

⁷² Case No. 2015-CA-002629 (Fla. 2d Cir. Ct. Mar. 15, 2017).

⁷³ See Osceola, supra note 71.

It provides that "[a]ny of the facilities existing on Indian Lands . . . may be expanded or replaced by another facility on the same Indian Lands with at least 60 days advanced notice to the state."

The 2017 Compact has a term of 20 years.

Payments to the State under the 2017 Compact

Mirroring the 2015 Proposed Compact, the 2017 Compact establishes a guarantee minimum payment period that is defined as the seven-year period beginning July 1, 2017, and ending June 30, 2024. During the guarantee minimum payment period, the Tribe will make payments as specified, totaling \$3 billion over seven years. Payments will be paid by the Tribe to the State as follows:

- During the initial period (from the effective date to June 30, 2017), the Tribe makes payments based on a variable percentage of net win similar to the percentage payments in the 2010 Compact.
- During the guarantee minimum payment period from July 1, 2017 to June 30, 2024, the Tribe pays a minimum of \$3 billion over seven years.
- At the end of the guarantee minimum payment period, if the percentage payments (that range from 13 percent of net win up to \$2 billion, to 25 percent of net win greater than \$4.5 billion) would have amounted to more than the guaranteed minimum payments, the Tribe must pay the difference.
- The Tribe's guaranteed minimum revenue sharing payments are:

 - \$325 million 1st year;
 \$350 million 2nd year;
 - \$375 million 3rd year;
 - \$425 million 4th year;
 - \$475 million 5th year;
 - \$500 million 6th year; and
 \$550 million 7th year.
- After the first seven years, the Tribe will continue to make percentage payments to the state without a guaranteed minimum payment.
- The percentage payments include 13 percent on amounts up to \$2 billion of net win, 74 17.5 percent on amounts greater than \$2 billion, up to and including \$3.5 billion of net win. 75 20 percent of amounts greater than \$3.5 billion, up to and including \$4 billion of net win, 22.5 percent of amounts greater than \$4 billion, up to and including \$4.5 billion of net win, and 25 percent of amounts greater than \$4.5 billion of net win.

Revenue Sharing Consequences under the 2017 Compact

The 2017 Compact specifies that the monies paid by the Tribe to the State shall be allocated as follows:

- As with the 2010 Compact, three percent shall be distributed to local governments affected by the Tribe's operation of covered games:
- Of the remaining amounts:
 - One-third shall be allocated to K-12 teacher recruitment and retention bonuses;
 - One-third shall be allocated to schools that serve students from persistently failing schools; and
 - o One-third shall be allocated to higher education institutions to recruit and retain distinguished faculty.

⁷⁴ One percentage point more than the 2010 Compact.

⁷⁵ Two and a half percentage points more than the 2010 Compact for amounts between \$2 billion and \$3 billion of net win. STORAGE NAME: h7037b.COM.DOCX

If such payments are not allocated to the specified educational purposes in the precise manner and amounts set forth above, then all further payments due to the State will cease until such time as such allocations are made, in which event the payments will resume.

As with the 2010 Compact, revenue sharing payments under the 2017 Compact may be affected if the State permits:

- New forms of Class III gaming or other casino-style gaming after February 1, 2017, or Class III
 gaming or other casino-style gaming at any location not authorized for such games as of February
 1, 2017;
- Licensed pari-mutuel wagering entities to offer banked card games;
- Class III gaming at other locations in Miami-Dade or Broward Counties;
- Class III gaming to be offered outside of Miami-Dade or Broward Counties.

As with the 2010 Compact, revenue sharing under the 2017 Compact may also be affected if the State authorizes any new types of lottery games for the Florida Lottery that are not in operation as of February 1, 2017. Likewise, it recognizes that internet gaming is not currently permitted in Florida. If the Legislature authorizes internet gaming, and the Tribe's revenue declines more than five percent, the guaranteed minimum payments cease, but the percentage payments continue. If the Tribe offers internet gaming to patrons, then the guaranteed minimum payments continue.

In addition, the 2017 Compact:

- Specifies that revenue sharing payments may be affected if the State permits any pari-mutuel to reduce live races below levels required under current law for a pari-mutuel facility to maintain cardroom and slot machine licenses; and
- Establishes a more detailed process for identifying and resolving any breaches of exclusivity under the Compact.

As the table below illustrates, the 2017 Compact adopts many of the key provisions of the 2010 Compact:

	2010 Compact	2017 Compact
Revenue Sharing	Revenue sharing, providing for minimum guaranteed payments of \$1 billion dollars over the first five years. (The minimum guaranteed payments ended on July 1, 2015)	Revenue sharing, providing for minimum guaranteed payments of \$3 billion dollars over the first seven years.
Compulsive Gambling Exclusivity Payment	Tribe will make annual \$250,000 donation per Facility (\$1,750,000 total) to the Florida Council on Compulsive Gambling and maintain a voluntary exclusion list, so long as exclusivity is maintained.	Same.
Class III Gaming Authorizations	All seven Seminole Casinos may offer slot machines, raffles and drawings, and any new game authorized in Florida. Banked card games may be offered at five of the Seminole Casinos (excluding the Brighton and Big Cypress facilities).	Same.
Banked Card Game		Same.

Exclusivity	specifically authorized Tribal facilities, may offer banked card games.	
Slot Machine Exclusivity	No facility except for currently authorized PMW facilities in Miami-Dade or Broward County may offer slot machines.	Same.
If Class III Gaming is authorized in non-specified facilities within Miami-Dade or Broward County	Guaranteed minimum payments cease and revenue sharing payments are calculated excluding Broward County facilities.	Same.
If Class III Gaming is authorized outside of Miami-Dade or Broward County	All payments under the Compact cease.	Same.
If internet or online gaming is authorized in Florida	If Tribe's revenues drop by more than 5%, guaranteed minimum payments stop but percentage revenue sharing continues. If Tribe decides to offer internet or online gaming, then guaranteed minimum payments continue.	Same.

Effect of the Bill: Pari-Mutuel Wagering

The bill specifies that the Division may not approve or issue any new permit authorizing pari-mutuel wagering. The bill also provides that any reduction in live performances by a pari-mutuel facility may affect revenue sharing payments under the 2017 Compact.

The bill provides additional authority for the Division to revoke a permit, including in the following circumstances:

- If a permitholder has failed to obtain an operating license to conduct live events for a period of more than 24 consecutive months after July 1, 2012, or
- If a permitholder fails to make required payments for more than 24 consecutive months. This
 extends the existing requirement relative to thoroughbred and harness racing permits to all parimutuel wagering permits.

In addition, the bill:

- Specifies that pari-mutuel permits revoked under the circumstances identified above are void and may not be reissued:
- Repeals all relocation provisions relating to pari-mutuel permits; and
- Repeals all conversion provisions relating to pari-mutuel permits.

Effect of the Bill: Cardrooms

The bill revises provisions to clarify that only traditional, pari-mutuel-style poker games are authorized in cardrooms in Florida. The bill also specifies that designated player games and any other form of card game involving a bank are prohibited in cardrooms.

STORAGE NAME: h7037b.COM.DOCX

DATE: 3/29/2017

The bill revises the statutory definition of "authorized game" as follows:

[A] game or series of games of traditional poker or dominoes which are played in a pari-mutuel, nonbanking manner, where all players at the table play against all other players at the table and contribute to a common pot of winnings collected by the winner, and which are played in a manner consistent with the rules and requirements set forth in the 1974 edition of Hoyle's Modern Encyclopedia of Card Games.

The bill revises the statutory definition of "banking game" to be "a game in which the house is a participant in the game, taking on players, paying winners, and collecting from losers, or a game in which any person or party serves as a bank against which participants play."

The bill prohibits any game not specifically authorized by the statute, including but not limited to games in which:

- The cardroom or any other person or party serves as a bank or banker against which players play;
- Players compete against a designated player instead of competing against all players at the table;
- The number of cards or ranking of hands does not conform to the rules and requirements for traditional poker as set forth in the 1974 edition of Hoyle's Modern Encyclopedia of Card Games; or
- Any other game conducted in a manner that is not consistent with the statutes.

Finally, the bill states that any action or inaction by the Division which is deemed to be permission to conduct banking games does not represent state action for purposes of the 2017 Compact.

Effect of the Bill: Slot Machines

The bill clarifies that slot machines and slot machine licenses are not authorized in pari-mutuel facilities outside of Miami-Dade and Broward Counties, and further states that no new slot machine licenses may be issued after January 1, 2017. This clarification is accomplished in part by repealing the third clause of s. 551.102(4).

The revised s. 551.102(4) would read as follows:

- Any licensed pari-mutuel facility located in Miami-Dade County or Broward County existing at
 the time of adoption of s. 23, Art. X of the State Constitution that has conducted live racing or
 games during calendar years 2002 and 2003 and has been approved by a majority of voters in
 a countywide referendum to have slot machines at such facility in the respective county;
- Any licensed pari-mutuel facility located within a county as defined in s. 125.011, F.S., provided such facility has conducted live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required license fee, and meets the other requirements of this chapter.

B. SECTION DIRECTORY:

Section 1: Amends s. 285.710, F.S., ratifying and approving a Model Gaming Compact between the Tribe and the State (2017 Compact); providing that the 2017 Compact, once in effect, will replace and supersede the prior compact in effect since 2010 (2010 Compact); authorizing the Governor to negotiate and execute a compact identical to the 2017 Compact, and thereafter to cooperate with the Tribe in seeking approval of such compact from the United States Secretary of the Interior; maintaining exclusive authorization for the Tribe to conduct games but only to the extent previously authorized under the 2010 Compact and only at the specified facilities authorized to conduct such games as of July 1, 2015.

Section 2: Amends s. 285.712, F.S., correcting a citation.

Section 3: Amends s. 550.054, F.S., requiring the Division to revoke a pari-mutuel wagering operating permit under certain circumstances; prohibiting issuance or approval of new pari-mutuel permits after a specified date; providing exceptions; revising provisions that prohibit transfer or assignment of a pari-mutuel permit; prohibiting transfer or assignment of a pari-mutuel permit or license under certain conditions; prohibiting relocation of a pari-mutuel facility, cardroom, or slot machine facility or conversion of pari-mutuel permits to a different class; deleting provisions for certain converted permits.

Section 4: Repeals s. 550.0555, F.S., relating to the relocation of greyhound racing permits.

Section 5: Repeals s. 550.0745, F.S., relating to the issuance of pari-mutuel permits to summer jai alai permits under certain circumstances.

Section 6: Amends s. 550.09512, F.S., providing for the revocation of certain harness horse racing permits; specifying that a revoked permit may not be reissued.

Section 7: Amends s. 550.09515, F.S., providing for the revocation of certain thoroughbred racing permits; specifying that a revoked permit may not be reissued; removing an obsolete provision.

Section 8: Amends s. 550.3345, F.S., revising provisions for a permit previously converted from a quarter horse racing permit to a limited thoroughbred racing permit.

Section 9: Amends s. 551.102, F.S., revising the definition of the terms "eligible facility" for purposes of provisions relating to slot machines.

Section 10: Amends s. 551.104, F.S., specifying that no new slot machine licenses may be issued by the Division after January 1, 2017; specifying that no slot machine gaming may be conducted at any location or facility not conducting slot machine gaming as of January 1, 2017.

Section 11: Amends s. 849.086, F.S., revising definitions; clarifying that Division may not authorize designated player games or any game involving a bank in cardrooms; authorizing the Division to revoke the cardroom license of any permitholder which conducts games prohibited under s. 849.086(12), F.S.

Section 12: Clarifies that all cardroom games involving designated players or a bank of any kind are illegal, prohibited, and contrary to the plain language and spirit of Florida law.

Section 13: Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

Revenues:

The bill is expected to have a positive recurring impact on state revenues. However, the Revenue Estimating Conference has not estimated the potential revenue impacts of the bill.

2. Expenditures:

Unknown. DBPR has not provided an estimate of any operational/fiscal impact that the bill may have on the Division or DBPR.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

STORAGE NAME: h7037b.COM.DOCX DATE: 3/29/2017

The bill is expected to have a positive recurring impact on local government revenues due to the 3 percent distribution from revenues shared with the state. However, the Revenue Estimating Conference has not estimated the potential revenue impacts of the bill.

2. Expenditures:

The bill does not appear to have an impact on expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to affect county or municipal governments.

2. Other:

The bill includes provisions that may result in the revocation or restriction of pari-mutuel permits and associated licenses. The bill may also result in the restriction of activities currently being conducted or requested to be conducted at one or more pari-mutuel facilities. Affected permitholders may claim that such provisions offend constitutional protections.

The Florida Supreme Court has found that "[a]uthorized gambling is a matter over which the state may exercise greater control and exercise its police power in a more arbitrary manner "76 Thus. the Court found that, unlike permits to construct a building, "[i]t is doubtful if we can agree with counsel in concluding that a racing permit is a vested interest or right and after once granted cannot be changed."77 Likewise, "Florida courts have consistently emphasized the special nature of legalized racing, describing it as a privilege rather than as a vested right."78

Furthermore, it is unclear what (if any) value can be attributed to a pari-mutuel permit. Pari-mutuel permits are merely a prerequisite to licensure for pari-mutuel wagering and, by themselves, do not appear to vest the holder with any constitutionally protected rights. There are no application fees to receive a permit for pari-mutuel wagering and no fees to retain such a permit. Permits may not be transferred without state approval. While a pari-mutuel permit is one prerequisite to licensure to conduct cardroom and slot machine gaming, it is not the only prerequisite. Not all permitholders may be able to obtain a license to conduct pari-mutuel wagering events or other gaming activities, which may require local zoning and other approvals. In other words, a pari-mutuel permit alone has little (if any) value in the absence of the many licenses and other governmental approvals that are required to conduct the activities associated with the pari-mutuel permit.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

STORAGE NAME: h7037b.COM.DOCX

DATE: 3/29/2017

⁷⁶ Hialeah Race Course v. Gulfstream Park Racing Ass'n, 37 So.2d 692, 694 (Fla. 1948).

⁷⁷ State ex rel. Biscayne Kennel Club v. Stein, 130 Fla. 517, 520 (Fla. 1938).

⁷⁸ Solimena v. State. 402 So.2d 1240 (Fla. 3rd DCA 1981).

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h7037b.COM.DOCX DATE: 3/29/2017

A bill to be entitled 1 2 An act relating to gaming; amending s. 285.710, F.S.; 3 authorizing and directing the Governor, in cooperation 4 with the Seminole Tribe of Florida, to execute a new 5 compact in the form provided; signifying the 6 Legislature's approval and ratification of such 7 compact that does not materially alter from the 8 approved form; providing terms and conditions for the 9 gaming compact; providing definitions; authorizing the 10 Tribe to operate covered games on its lands in 11 accordance with the compact and at specified 12 facilities; prohibiting specified games; providing 13 requirements for resolution of patron disputes involving gaming, tort claims, and employee disputes; 14 providing requirements for regulation and enforcement 15 16 of the compact; requiring the state to conduct random 17 inspections of tribal facilities; authorizing the 18 state to conduct an independent audit; requiring the 19 Tribe and commission to comply with specified 20 licensing and hearing requirements; requiring the 21 Tribe to make specified revenue share payments to the 22 state, with reductions authorized under certain 23 circumstances; requiring the Tribe to pay an annual 24 oversight assessment and annual donation to the 25 Florida Council on Compulsive Gaming; providing for

Page 1 of 81

26

27

28

29

30

31

32

33

3435

36

37

38

39

40

4142

43

44

45

46

47

48

49

50

dispute resolution between the Tribe and the state; providing an effective date and termination of the compact; providing for execution of the compact; amending s. 285.712, F.S.; requiring the Governor to provide a copy of the executed compact to specified parties and direct the Secretary of State to forward a copy to the Secretary of the Interior; amending s. 550.054, F.S.; requiring the Division of Pari-Mutuel Wagering to revoke a permit to conduct pari-mutuel wagering for a permitholder that fails to make specified payments or obtain an operating license; prohibiting the issuance of new permits; deleting provisions related to the conversion of permits; repealing s. 550.0555, F.S., relating to relocation of a greyhound dogracing permit within the same county; repealing s. 550.0745, F.S., relating to conversion of a pari-mutuel permit to a summer jai alai permit; amending ss. 550.09512 and 550.09515, F.S.; requiring the division to revoke the permit of a harness horse or thoroughbred racing permitholder, respectively, who does not pay tax on handle for a specified period of time; deleting provisions relating to the reissuance of escheated permits; amending s. 550.3345, F.S.; revising provisions relating to a limited thoroughbred racing permit previously converted from a quarter

Page 2 of 81

horse racing permit; amending s. 551.102, F.S.; revising the definition of the term "eligible facility"; amending s. 551.104, F.S.; prohibiting the division from issuing a license to conduct or authorizing slot machine gaming after a specified date; amending s. 849.086, F.S.; revising definitions; prohibiting specified cardroom games; authorizing the division to revoke a cardroom license after a certain date for specified actions; correcting a cross-reference; providing action by the division construed to constitute permission by the state to conduct certain cardroom games is not state action; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Paragraph (a) of subsection (1) and subsection (3) of section 285.710, Florida Statutes, are amended to read: 285.710 Compact authorization.—
 - (1) As used in this section, the term:
- (a) "Compact" means the Gaming Compact between the Seminole Tribe of Florida and the State of Florida, executed on April 7, 2010.
- (3) (3) (a) The Gaming Compact between the Seminole Tribe of Florida and the State of Florida, executed by the Governor and

Page 3 of 81

the Tribe on April 7, 2010, was is ratified and approved by chapter 2010-29, Laws of Florida. The Governor shall cooperate with the Tribe in seeking approval of the compact from the United States Secretary of the Interior.

- (b) The Governor, on behalf of this state, is hereby authorized and directed to execute a new compact with the Tribe as set forth in paragraph (c), and the Legislature hereby signifies in advance its approval and ratification of such compact, provided that it is identical to the compact set forth in paragraph (c) and becomes effective on or before January 1, 2018. The Governor shall cooperate with the Tribe in seeking approval of such compact ratified and approved under this paragraph from the Secretary of the Department of the Interior. Upon becoming effective, such compact supersedes the Gaming Compact ratified and approved under paragraph (a), which shall then become null and void.
- (c) The Legislature hereby approves and ratifies the following Gaming Compact between the State of Florida and the Seminole Tribe of Florida, provided that such compact becomes effective on or before January 1, 2018:

Gaming Compact Between the Seminole Tribe of Florida and the State of Florida

This compact is made and entered into by and between the

Page 4 of 81

101	Seminole Tribe of Florida and the State of Florida, with respect
102	to the operation of covered games, as defined herein, on the
103	Tribe's Indian lands, as defined by the Indian Gaming Regulatory
104	Act, 25 U.S.C. ss. 2701 et seq.
105	
106	PART I
107	
108	TITLE.—This document shall be referred to as the "Gaming
109	Compact between the Seminole Tribe of Florida and the State of
110	Florida."
111	
112	PART II
113	
114	LEGISLATIVE FINDINGS
115	(1) The Seminole Tribe of Florida is a federally
116	recognized tribal government that possesses sovereign powers and
117	rights of self-government.
118	(2) The State of Florida is a state of the United States
119	of America that possesses the sovereign powers and rights of a
120	state.
121	(3) The State of Florida and the Seminole Tribe of Florida
122	maintain a government-to-government relationship.
123	(4) The United States Supreme Court has long recognized
124	the right of an Indian Tribe to regulate activity on lands
125	within its jurisdiction, but the United States Congress, through

Page 5 of 81

the Indian Gaming Regulatory Act, has given states a role in the conduct of tribal gaming in accordance with negotiated tribal-state compacts.

- Ordinance, adopted by Resolution No. C-195-06, and approved by the Chairman of the National Indian Gaming Commission on July 10, 2006, hereafter referred to as the "Seminole Tribal Gaming Code," the Seminole Tribe of Florida desires to offer the play of covered games, as defined in Part III, as a means of generating revenues for purposes authorized by the Indian Gaming Regulatory Act, including, without limitation, the support of tribal governmental programs, such as health care, housing, sewer and water projects, police, fire suppression, general assistance for tribal elders, day care for children, economic development, educational opportunities, per capita payments to tribal members, and other typical and valuable governmental services and programs for tribal members.
- (6) This compact is the only gaming compact between the Tribe and the state. This compact supersedes the Gaming Compact between the Tribe and the state executed on or about April 7, 2010, which was subsequently ratified by the Legislature and went into effect on or about July 6, 2010.
- (7) It is in the best interests of the Seminole Tribe of Florida and the State of Florida for the state to enter into a compact with the Tribe that recognizes the Tribe's right to

Page 6 of 81

151	offer certain Class III gaming and provides substantial
152	exclusivity of such activities in conjunction with a reasonable
153	revenue sharing arrangement between the Tribe and the state that
154	will entitle the state to significant revenue participation.
155	
156	PART III
157	
158	DEFINITIONSAs used in this compact, the term:
159	(1) "Annual oversight assessment" means the amount owed by
160	the Tribe to the state for reimbursement for the actual and
161	reasonable costs incurred by the state compliance agency to
162	perform the monitoring functions set forth under the compact.
163	(2) "Class II video bingo terminals" means any electronic
164	aid to a Class II bingo game that includes a video spinning reel
165	or mechanical spinning reel display.
166	(3) "Class III gaming" means the forms of Class III gaming
167	defined in 25 U.S.C. s. 2703(8) and by the regulations of the
168	National Indian Gaming Commission.
169	(4) "Commission" means the Seminole Tribal Gaming
170	Commission, which is the tribal governmental agency that has the
171	authority to carry out the Tribe's regulatory and oversight
172	responsibilities under this compact.
173	(5) "Compact" means this Gaming Compact between the
174	Seminole Tribe of Florida and the State of Florida.
175	(6) "Covered game" or "covered gaming activity" means the
1	

Page 7 of 81

following Class III gaming activities:

- (a) Slot machines, which machines must meet all of the following requirements:
- 1. Any mechanical or electrical contrivance, terminal that may or may not be capable of downloading slot games from a central server system, machine, or other device.
- 2. Require, for play or operation, the insertion of a coin, bill, ticket, token, or similar object, or payment of any consideration whatsoever, including the use of any electronic payment system, except a credit card or debit card, unless state law authorizes the use of an electronic payment system that uses a credit or debit card payment, in which case the Tribe is authorized to use such payment system.
- 3. Are available to play or operate, the play or operation of which, whether by reason of skill or application of the element of chance or both, may deliver or entitle the person or persons playing or operating the contrivance, terminal, machine, or other device to receive cash, billets, tickets, tokens, or electronic credits to be exchanged for cash or to receive merchandise or anything of value whatsoever, whether the payoff is made automatically from the machine or manually.
- 4. Includes associated equipment necessary to conduct the operation of the contrivance, terminal, machine, or other device.
 - 5. May use spinning reels, video displays, or both.

Page 8 of 81

(b) Banking or banked card games, including any card games that are banked by the house, a player, other person or party, or any combination or variation thereof, such as baccarat, chemin de fer, and blackjack or 21; provided that the Tribe shall not offer such banked card games at its Brighton or Big Cypress facilities.

(c) Raffles and drawings.

- (d) Any new game, if expressly authorized by the Legislature pursuant to legislation enacted subsequent to the effective date of this compact and lawfully conducted by any person for any purpose pursuant to such authorization, except for banked card games authorized for any other federally recognized tribe pursuant to Indian Gaming Regulatory Act, provided that the tribe has land in federal trust in the state as of February 1, 2017.
- (7) "Covered game employee" or "covered employee" means an individual employed and licensed by the Tribe whose responsibilities include the rendering of services with respect to the operation, maintenance, or management of covered games, including, but not limited to, managers and assistant managers; accounting personnel; commission officers; surveillance and security personnel; cashiers, supervisors, and floor personnel; cage personnel; and any other employee whose employment duties require or authorize access to areas of the facility related to the conduct of covered games or the technical support or storage

Page 9 of 81

of covered game components. The term does not include the
Tribe's elected officials, provided that such individuals are
not directly involved in the operation, maintenance, or
management of covered games or covered games components.

(8) "Documents" means books, records, electronic,

- (8) "Documents" means books, records, electronic, magnetic, and computer media documents, and other writings and materials, copies of such documents and writings, and information contained in such documents and writings.
- (9) "Effective date" means the date on which the compact becomes effective pursuant to subsection (1) of Part XVI.
- (10) "Electronic bingo machine" means a card minding device, which may only be used in connection with a bingo game as defined in s. 849.0931(1)(a), Florida Statutes, which is certified in advance by an independent testing laboratory approved by the Division of Pari-Mutuel Wagering as a bingo aid device that meets all of the following requirements:
 - (a) Aids a bingo game player by:

231

232

233

234

235

236

237

238

239

240

241

242

243

244

245246

247

248

- 1. Storing in the memory of the device not more than three bingo faces of tangible bingo cards as defined by s. 849.0931(1)(b), Florida Statutes, purchased by a player.
- 2. Comparing the numbers drawn and individually entered into the device by the player to the bingo faces previously stored in the memory of the device.
- 249 3. Identifying preannounced winning bingo patterns marked 250 or covered on the stored bingo faces.

Page 10 of 81

251	(b)	Is	not capable	of	accepting	or	dispensing	any	coins,
252	currency,	or	tokens.						

253

254

255

256

257

258

259

260

261

262

263

264

265

266

267

268

269

270271

272

273

274

275

- (c) Is not capable of monitoring any bingo card face other than the faces of the tangible bingo card or cards purchased by the player for that game.
- (d) Is not capable of displaying or representing the game result through any means other than highlighting the winning numbers marked or covered on the bingo card face or giving an audio alert that the player's card has a prize-winning pattern. No casino game graphics, themes, or titles, including, but not limited to, depictions of slot machine-style symbols, cards, craps, roulette, or lottery may be used.
 - (e) Is not capable of determining the outcome of any game.
 - (f) Does not award progressive prizes of more than \$2,500.
- (g) Does not award prizes exceeding \$1,000, other than progressive prizes not exceeding \$2,500.
- (h) Does not contain more than one player position for playing bingo.
- (i) Does not contain or does not link to more than one video display.
- (j) Awards prizes based solely on the results of the bingo game, with no additional element of chance.
- (11) "Facility" means a building or buildings of the Tribe in which the covered games authorized by this compact are conducted.

Page 11 of 81

(12) "Guaranteed minimum compact term payment" means a minimum total payment for the guarantee payment period of \$3 billion, which shall include all revenue share payments during the guarantee payment period.

(13) "Guarantee payment period" means the seven-year period beginning July 1, 2017, and ending June 30, 2024.

- (14) "Guaranteed revenue sharing cycle payment" means the payments as provided in Part XI.
- (15) "Historic racing machine" means an individual historic race terminal linked to a central server as part of a network-based video game, where the terminals allow pari-mutuel wagering by players on the results of previously conducted horse or greyhound races, but only if the game is certified in advance by an independent testing laboratory approved by the Division of Pari-Mutuel Wagering as complying with all of the following requirements:
- (a) Stores all data on previously conducted horse or greyhound races in a secure format on the central server, which is located at the pari-mutuel facility.
- (b) Uses only horse or greyhound races that were recorded at licensed pari-mutuel facilities in the United States after January 1, 2000.
- (c) Offers one or more of the following three bet types on all historic racing machines: win-place-show, quinella, or trifecta.

Page 12 of 81

301	(d) Offers one or more of the following racing types:
302	thoroughbreds, harness, or greyhounds.
303	(e) Progressive prizes of more than of \$2,500 are
304	prohibited.
305	(f) Does not award prizes exceeding \$1,000, other than
306	progressive prizes not exceeding \$2,500.
307	(g) After each wager is placed, displays a video of at
308	least the final eight seconds of the horse or greyhound race
309	before any prize is awarded or indicated on the historic racing
310	machine.
311	(h) The display of the video of the horse or greyhound
312	race must occupy at least 70 percent of the historic racing
313	machine's video screen and does not contain and is not linked to
314	more than one video display.
315	(i) Does not use casino game graphics, themes, or titles,
316	including but not limited to, depictions of slot machine-style
317	symbols, cards, craps, roulette, lottery, or bingo.
318	(j) Does not use video or mechanical reel displays.
319	(k) Does not contain more than one player position for
320	placing wagers.
321	(1) Does not dispense coins, currency, or tokens.
322	(m) Awards prizes solely on the results of a previously
323	conducted horse or greyhound race with no additional element of
324	chance.
325	(n) Uses a random number generator to select the race from

Page 13 of 81

326	the central server to be displayed to the player and the numbers
327	or other designations of race entrants that will be used in the
328	various bet types for any "Quick Pick" bets. To prevent an
329	astute player from recognizing the race based on the entrants
330	and thus knowing the results before placing a wager, the
331	entrants of the race may not be identified until after all
332	wagers for that race have been placed.
333	(16) "Indian Gaming Regulatory Act" means the Indian
334	Gaming Regulatory Act, Pub. L. 100-497, Oct. 17, 1988, 102 Stat.
335	2467, codified at 25 U.S.C. ss. 2701 et seq. and 18 U.S.C. ss.
336	1166 to 1168.
337	(17) "Indian lands" means the lands defined in 25 U.S.C.
338	<u>s. 2703(4).</u>
339	(18) "Initial payment period" means the period beginning
340	on the effective date of the compact and ending on June 30,
341	<u>2017.</u>
342	(19) "Lottery vending machine" means any of the following
343	three types of machines:
344	(a) A machine that dispenses pre-printed paper instant
345	lottery tickets, but that does not read or reveal the results of
346	the ticket or allow a player to redeem any ticket. The machine,
347	or any machine or device linked to the machine, does not include
348	or make use of video reels or mechanical reels or other video
349	depictions of slot machine or casino game themes or titles for
350	game play, but does not preclude the use of casino game themes

Page 14 of 81

CODING: Words $\underline{\text{stricken}}$ are deletions; words $\underline{\text{underlined}}$ are additions.

or titles on such tickets or signage or advertising displays on the machines;

- (b) A machine that dispenses pre-determined electronic instant lottery tickets and displays an image of the ticket on a video screen on the machine, where the player touches the image of the ticket on the video screen to reveal the outcome of the ticket, provided the machine does not permit a player to redeem winnings, does not make use of video reels or mechanical reels, and does not simulate the play of any casino game, and the lottery retailer is paid the same amount as would be paid for the sale of paper instant lottery tickets; or
- (c) A machine that dispenses a paper lottery ticket with numbers selected by the player or randomly by the machine, but does not reveal the winning numbers. Such winning numbers are selected at a subsequent time and different location through a drawing conducted by the state lottery. The machine, or any machine or device linked to the machine, does not include or make use of video reels or mechanical reels or other video depictions of slot machine or casino game themes or titles for game play. The machine is not used to redeem a winning ticket. This does not preclude the use of casino game themes, titles for signage, or advertising displays on the machine.
- (20) "Monthly payment" means the monthly revenue share payment which the Tribe remits to the state on the 15th day of the month following each month of the revenue sharing cycle.

Page 15 of 81

2017 HB 7037

376 l

377

378

379 380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398

399

400

(21) "Net revenue base" means the net win for the 12 month period immediately preceding the offering of, for public or private use, Class III or other casino-style gaming at any of the licensed pari-mutuel facilities in Broward and Miami-Dade Counties, except that if the commencement of such new gaming is made during the initial payment period, "net revenue base" means net win for the 12-month period immediately preceding this compact. (22)"Net win" means the total receipts from the play of all covered games less all prize payouts and free play or

- promotional credits issued by the Tribe.
- "Pari-mutuel wagering activities" means those (23)activities presently authorized by chapter 550, which do not include any casino-style game or device that includes video reels or mechanical reels or other slot machine or casino game themes or titles.
- "Patron" means any person who is on the premises of a facility, or who enters the Tribe's Indian lands for the purpose of playing covered games authorized by this compact.
- "Regular payment period" means the period beginning on July 1, 2024, and terminating at the end of the term of this compact.
- (26)"Revenue share payment" means the periodic payment by the Tribe to the state provided for in Part XI.
 - "Revenue sharing cycle" means the annual 12-month (27)

Page 16 of 81

401	period of the Tribe's operation of covered games in its
402	facilities beginning on July 1 of each fiscal year, except for
403	during the initial payment period, when the first revenue
404	sharing cycle begins on July 1 of the previous year, and the
405	Tribe receives a credit for any amount paid to the state under
406	the 2010 Compact for that revenue sharing cycle.
407	(28) "Rules and regulations" means the rules and
408	regulations promulgated by the commission for implementation of
409	this compact.
410	(29) "State" means the State of Florida.
411	(30) "State compliance agency" means the state agency
412	designated by the Florida Legislature that has the authority to
413	carry out the state's oversight responsibilities under this
414	compact.
415	(31) "Tribe" means the Seminole Tribe of Florida or any
416	affiliate thereof conducting activities pursuant to this compact
417	under the authority of the Seminole Tribe of Florida.
418	
419	PART IV
420	
421	AUTHORIZATION AND LOCATION OF COVERED GAMES
422	(1) The Tribe and state agree that the Tribe is authorized
423	to operate covered games on its Indian lands, as defined in the
424	Indian Gaming Regulatory Act, in accordance with the provisions
425	of this compact. Except as otherwise provided in this compact,

Page 17 of 81

426	nothing gives the Tribe the right to conduct roulette, craps,
427	roulette-style games, or craps-style games; however, nothing in
428	the compact is intended to prohibit the Tribe from operating
429	slot machines that employ video or mechanical displays of
130	roulette, wheels, or other table game themes. Except for the
431	provisions in subsection (1) of Part XI, nothing in this compact
432	shall limit the Tribe's right to operate any Class II gaming
133	under the Indian Gaming Regulatory Act.
134	(2) The Tribe is authorized to conduct covered games under
435	this compact only at the following seven existing facilities,
436	which may be expanded or replaced as provided in subsection (3)
137	on Indian lands:
138	(a) Seminole Indian Casino-Brighton in Okeechobee, FL.
139	(b) Seminole Indian Casino-Coconut Creek in Coconut Creek,
440	FL.
441	(c) Seminole Indian Casino-Hollywood in Hollywood, FL.
442	(d) Seminole Indian Casino-Immokalee in Immokalee, FL.
443	(e) Seminole Indian Casino-Big Cypress in Clewiston, FL.
444	(f) Seminole Hard Rock Hotel & Casino-Hollywood in
445	Hollywood, FL.
446	(g) Seminole Hard Rock Hotel & Casino-Tampa in Tampa, FL.
447	(3) Any of the facilities existing on Indian lands
448	identified in subsection (2) may be expanded or replaced by
149	another facility on the same Indian lands with at least 60 days'
150	advance notice to the state.
Į.	

Page 18 of 81

CODING: Words $\underline{\text{stricken}}$ are deletions; words $\underline{\text{underlined}}$ are additions.

451 452 PART V 453 454 RULES AND REGULATIONS; MINIMUM REQUIREMENTS FOR 455 OPERATIONS.-456 (1) At all times during the term of this compact, the 457 Tribe shall be responsible for all duties that are assigned to 458 it and the commission under this compact. The Tribe shall 459 promulgate any rules necessary to implement this compact, which, 460 at a minimum, shall expressly include or incorporate by 461 reference all provisions of Parts V, VI, VII, and VIII. Nothing 462 in this compact shall be construed to affect the Tribe's right 463 to amend its rules, provided that any such amendment is in 464 conformity with this compact. The state compliance agency may 465 propose additional rules consistent with and related to the 466 implementation of this compact to the commission at any time, 467 and the commission shall give good faith consideration to such 468 proposed rules and shall notify the state compliance agency of 469 its response or action with respect to such rules. 470 All facilities shall comply with, and all covered 471 games approved under this compact shall be operated in 472 accordance with, the requirements set forth in this compact, 473 including, but not limited to, the requirements set forth in 474 subsections (3) and (4) and the Tribe's Internal Control Policies and Procedures. In addition, all facilities and all 475

Page 19 of 81

covered games shall be operated in strict compliance with tribal internal control standards that provide a level of control that equals or exceeds those set forth in the National Indian Gaming Commission's Minimum Internal Control Standards, 25 C.F.R. part 542 (2015), even if the 2015 regulations are determined to be invalid or are subsequently withdrawn by the National Indian Gaming Commission. The Tribe may amend or supplement its internal control standards from time to time, provided that such changes continue to provide a level of control that equals or exceeds those set forth in 25 C.F.R. part 542 (2015).

- (3) The Tribe and the commission shall retain all documents in compliance with the requirements set forth in the Tribe's Record Retention Policies and Procedures.
- (4) The Tribe shall continue and maintain its program to combat problem gambling and curtail compulsive gambling and work with the Florida Council on Compulsive Gambling or other organizations dedicated to assisting problem gamblers. The Tribe shall continue to maintain the following safeguards against problem gambling:
- (a) The Tribe shall provide to every new gaming employee a comprehensive training and education program designed in cooperation with the Florida Council on Compulsive Gambling or other organization dedicated to assisting problem gamblers.
- (b) The Tribe shall make printed materials available to patrons, which include contact information for the Florida

Page 20 of 81

Council on Compulsive Gambling 24-hour helpline or other hotline dedicated to assisting problem gamblers, and will work with the Florida Council on Compulsive Gambling or other organization dedicated to assisting problem gamblers to provide contact information for the Florida Council on Compulsive Gambling or other organization dedicated to assisting problem gamblers, and to provide such information on the facility's website. The Tribe shall continue to display within the facilities all literature from the Florida Council on Compulsive Gambling or other organization dedicated to assisting problem gamblers.

- (c)1. The commission shall establish a list of patrons voluntarily excluded from the Tribe's facilities, pursuant to subparagraph 3.
- 2. The Tribe shall employ its best efforts to exclude patrons on such list from entry into its facilities; provided that nothing in this compact shall create for patrons who are excluded but gain access to the facilities, or any other person, a cause of action or claim against the state, the Tribe or the commission, or any other person, entity, or agency for failing to enforce such exclusion.
- 3. Patrons who believe they may be compulsively playing covered games may request that their names be placed on the list of patrons voluntarily excluded from the Tribe's facilities.
- (d) All covered game employees shall receive training on identifying compulsive gamblers and shall be instructed to ask

such persons to leave. The facility shall make available signs bearing a toll-free help-line number and educational and informational materials at conspicuous locations and automated teller machines in each facility, which materials aim at the prevention of problem gaming and which specify where patrons may receive counseling or assistance for gambling problems. All covered games employees shall also be screened by the Tribe for compulsive gambling habits. Nothing in this subsection shall create for patrons, or any other person, a cause of action or claim against the state, the Tribe or the commission, or any other person, entity, or agency for failing to identify a patron or person who is a compulsive gambler or ask that person to leave.

- (e) The Tribe shall follow the rules for exclusion of patrons set forth in the Seminole Tribal Gaming Code.
- (f) The Tribe shall make diligent efforts to prevent underage individuals from loitering in the area of each facility where the covered games take place.
- (g) The Tribe shall ensure that any advertising and marketing of covered games at the facilities contains a responsible gambling message and a toll-free help-line number for problem gamblers, where practical, and that such advertising and marketing make no false or misleading claims.
- (5) The state may secure an annual independent audit of the conduct of covered games subject to this compact, as set

Page 22 of 81

forth in Part VIII.

551 l

- (6) The facility shall visibly display summaries of the rules for playing covered games and promotional contests and shall make available complete sets of rules upon request. The Tribe shall provide copies of all such rules to the state compliance agency within 30 calendar days after issuance or amendment.
- (7) The Tribe shall provide the commission and state compliance agency with a chart of the supervisory lines of authority with respect to those directly responsible for the conduct of covered games, and shall promptly notify those agencies of any material changes to the chart.
- approaches to prevent improper alcohol sales, drunk driving, underage drinking, and underage gambling. These approaches shall involve intensive staff training, screening and certification, patron education, and the use of security personnel and surveillance equipment in order to enhance patrons' enjoyment of the facilities and provide for patron safety.
- (a) Staff training includes specialized employee training in nonviolent crisis intervention, driver license verification, and detection of intoxication.
- (b) Patron education shall be carried out through notices transmitted on valet parking stubs, posted signs in the facilities, and in brochures.

Page 23 of 81

(c) Roving and fixed security officers, along with surveillance cameras, shall assist in the detection of intoxicated patrons, investigate problems, and engage with patrons to deescalate volatile situations.

- (d) To help prevent alcohol-related crashes, the Tribe will continue to operate the "Safe Ride Home Program," a free taxi service.
- (e) The Tribe shall maintain these programs and policies in its Alcohol Beverage Control Act for the duration of the compact but may replace such programs and policies with stricter or more extensive programs and policies. The Tribe shall provide the state with written notice of any changes to the Tribe's Alcohol Beverage Control Act, which notice shall include a copy of such changes and shall be sent on or before the effective date of the change. Nothing in this subsection shall create for patrons, or any other person, a cause of action or claim against the state, the Tribe or the commission, or any other person, entity, or agency for failing to fulfill the requirements of this subsection.
- (9) A person under 21 years of age may not play covered games, unless otherwise permitted by state law.
- (10) The Tribe may establish and operate facilities that operate covered games only on its Indian lands as defined by the Indian Gaming Regulatory Act and as specified in Part IV.
 - (11) The commission shall keep a record of, and shall

Page 24 of 81

report at least quarterly to the state compliance agency, the number of covered games in each facility, by the name or type of each game and its identifying number.

(12) The Tribe and the commission shall make available, to any member of the public upon request, within 10 business days,

a copy of the minimum internal control standards of the National Indian Gaming Commission (25 C.F.R. part 542 (2015)), the Seminole Tribal Gaming Code, this compact, the rules of each

609 covered game operated by the Tribe, and the administrative

610 procedures for addressing patron tort claims under Part VI.

PART VI

613614

615

616

617

618

619

620

621

622

623

624

625

611612

601

602

603

604

605

606

607

608

PATRON DISPUTES, WORKERS' COMPENSATION, TORT CLAIMS; PRIZE CLAIMS; LIMITED CONSENT TO SUIT.—

- (1) All patron disputes involving gaming shall be resolved in accordance with the procedures established in the Seminole Tribal Gaming Code.
- (2) Tort claims by employees of the Tribe's facilities will be handled pursuant to the provisions of the Tribe's Workers' Compensation Ordinance, which shall provide workers the same or better protections as provided in state workers' compensation laws.
- (3) Disputes involving employees of the Tribe's facilities will be handled pursuant to the provisions of the Tribe's policy

Page 25 of 81

for gaming employees, as set forth in the Employee Fair Treatment and Dispute Resolution Policy.

(6)

- (4) A patron who claims to have been injured after the effective date of the compact at one of the Tribe's facilities in which covered games are played is required to provide written notice to the Tribe's Risk Management Department or the facility, in a reasonable and timely manner, but no longer than three years after the date of the incident giving rise to the claimed injury, or the claim shall be forever barred.
- made by a patron. If the Tribe fails to respond within 30 days, the patron may file suit against the Tribe. When the Tribe responds to an incident alleged to have caused a patron's injury or illness, the Tribe shall provide a claim form to the patron. The form must include the address for the Tribe's Risk Management Department and provide notice of the Tribe's administrative procedures for addressing patron tort claims, including notice of the relevant deadlines that may bar such claims if the Tribe's administrative procedures are not followed. It is the patron's responsibility to complete the form and forward the form to the Tribe's Risk Management Department within a reasonable period of time, and in a reasonable and timely manner. Nothing herein shall interfere with any claim a patron might have arising under the Federal Tort Claim Act.

Page 26 of 81

Upon receiving written notification of the claim, the

651 l Tribe's Risk Management Department shall forward the 652 notification to the Tribe's insurance carrier. The Tribe shall 653 use its best efforts to ensure that the insurance carrier 654 contacts the patron within a reasonable period of time after 655 receipt of the claim. 656 The insurance carrier shall handle the claim to 657 conclusion. If the patron, Tribe, and insurance carrier are not able to resolve the claim in good faith within one year after 658 659 the patron provided written notice to the Tribe's Risk 660 Management Department or the facility, the patron may bring a 661 tort claim against the Tribe in any court of competent 662 jurisdiction in the county in which the incident alleged to have 663 caused injury occurred, as provided in this compact, and subject 664 to a four-year statute of limitations, which shall begin to run 665 from the date of the incident of the injury alleged in the 666 claim. A patron's notice of injury to the Tribe pursuant to 667 subsection (4) and the fulfillment of the good faith attempt at 668 resolution pursuant to this part are conditions precedent to 669 filing suit. 670 (8) For tort claims of patrons made pursuant to subsection 671 (4), the Tribe agrees to waive its tribal sovereign immunity to 672 the same extent as the state waives its sovereign immunity, as 673 specified in s. 768.28(1) and (5), Florida Statutes, as such

Page 27 of 81

provision may be amended from time to time by the Legislature.

In no event shall the Tribe be deemed to have waived its tribal

CODING: Words stricken are deletions; words underlined are additions.

674

675

676 immunity from suit beyond the limits set forth in s. 768.28(5), 677 Florida Statutes. These limitations are intended to include 678 liability for compensatory damages, costs, pre-judgment 679 interest, and attorney fees if otherwise allowable under state 680 law arising out of any claim brought or asserted against the 681 Tribe, its subordinate governmental and economic units, any 682 Tribal officials, employees, servants, or agents in their 683 official capacities and any entity which is owned, directly or 684 indirectly, by the Tribe. All patron tort claims brought 685 pursuant to this provision shall be brought solely against the 686 Tribe, as the sole party in interest.

- (9) Notices explaining the procedures and time limitations with respect to making a tort claim shall be prominently displayed in the facilities, posted on the Tribe's website, and provided to any patron for whom the Tribe has notice of the injury or property damage giving rise to the tort claim. Such notices shall explain:
- (a) The method and places for making a tort claim, including where the patron must submit the claim.
- (b) That the process is the exclusive method for asserting a tort claim arising under this section against the Tribe.
- (c) That the Tribe and its insurance carrier have one year from the date the patron gives notice of the claim to resolve the matter, and that after that time, the patron may file suit in a court of competent jurisdiction.

Page 28 of 81

687

688

689

690

691

692

693

694

695

696

697

698

699700

701	(d) That the exhaustion of the process is a prerequisite
702	to filing a claim in state court.
703	(e) That claims that fail to follow this process shall be
704	forever barred.
705	(10) The Tribe shall maintain an insurance policy that
706	shall:
707	(a) Prohibit the insurer or the Tribe from invoking tribal
708	sovereign immunity for claims up to the limits to which the
709	state has waived sovereign immunity as set forth in s.
710	768.28(5), Florida Statutes, or its successor statute.
711	(b) Include covered claims made by a patron or invitee for
712	personal injury or property damage.
713	(c) Permit the insurer or the Tribe to assert any
714	statutory or common law defense other than sovereign immunity.
715	(d) Provide that any award or judgment rendered in favor
716	of a patron or invitee shall be satisfied solely from insurance
717	proceeds.
718	(11) The Tribal Council of the Seminole Tribe of Florida
719	may, in its discretion, consider claims for compensation in
720	excess of the limits of the Tribe's waiver of its sovereign
721	immunity.
722	
723	PART VII
724	
725	ENFORCEMENT OF COMPACT PROVISIONS

Page 29 of 81

726	(1) The Tribe, the commission, and the state compliance
727	agency, to the extent authorized by this compact, shall be
728	responsible for regulating activities pursuant to this compact.
729	As part of its responsibilities, the Tribe shall adopt or issue
730	standards designed to ensure that the facilities are
731	constructed, operated, and maintained in a manner that
732	adequately protects the environment and public health and
733	safety. Additionally, the Tribe and the commission shall ensure
734	that:
735	(a) Operation of the conduct of covered games is in strict
736	compliance with:
737	1. The Seminole Tribal Gaming Code.
738	2. All rules, regulations, procedures, specifications, and
739	standards lawfully adopted by the National Indian Gaming
740	Commission and the commission.
741	3. The provisions of this compact, including, but not
742	limited to, the Tribe's standards and rules.
743	(b) Reasonable measures are taken to:
744	1. Ensure the physical safety of facility patrons,
745	employees, and any other person while in the facility.
746	2. Prevent illegal activity at the facilities or with
747	regard to the operation of covered games, including, but not
748	limited to, the maintenance of employee procedures and a
749	surveillance system.
750	3. Ensure prompt notification is given, in accordance with

Page 30 of 81

applicable law, to appropriate law enforcement authorities of persons who may be involved in illegal acts.

753

754

755

756

757

758759

760

761

762

763

764

765

766

767

768

769

770

771

772

773

774

775

- 4. Ensure that the construction and maintenance of the facilities complies with the standards of the Florida Building Code, the provisions of which the Tribe has adopted as the Seminole Tribal Building Code.
- 5. Ensure adequate emergency access plans have been prepared to ensure the health and safety of all covered game patrons.
- (2) All licenses for members and employees of the commission shalt be issued according to the same standards and terms applicable to facility employees. The commission's officers shalt be independent of the Tribal gaming operations, and shall be supervised by and accountable only to the commission. A commission officer shall be available to the facility during all hours of operation upon reasonable notice, and shall have immediate access to any and all areas of the facility for the purpose of ensuring compliance with the provisions of this compact. The commission shall investigate any suspected or reported violation of this part and shall officially enter into its files timely written reports of investigations and any action taken thereon, and shall forward copies of such investigative reports to the state compliance agency within 30 calendar days after such filing. The scope of such reporting shall be determined by the commission and the

Page 31 of 81

776 state compliance agency as soon as practicable after the 777 effective date of this compact. Any such violations shall be 778 reported immediately to the commission, and the commission shall 779 immediately forward such reports to the state compliance agency. 780 In addition, the commission shall promptly report to the state 781 compliance agency any such violations which it independently 782 discovers. 783 (3) In order to develop and foster a positive and 784 effective relationship in the enforcement of the provisions of 785 this compact, representatives of the commission and the state 786 compliance agency shall meet at least annually to review past 787 practices and examine methods to improve the regulatory scheme 788 created by this compact. The meetings shall take place at a 789 location mutually agreed upon by the commission and the state 790 compliance agency. The state compliance agency, before or during 791 such meetings, shall disclose to the commission any concerns, 792 suspected activities, or pending matters reasonably believed to constitute violations of the compact by any person, 793 794 organization, or entity, if such disclosure will not compromise 795 the interest sought to be protected. 796 797 PART VIII 798 799 STATE MONITORING OF COMPACT.-

Page 32 of 81

It is the express intent of the Tribe and the state

CODING: Words stricken are deletions; words underlined are additions.

800

(1)

Notwithstanding, the state shall conduct random inspections as provided for in this part to ensure that the Tribe is operating in accordance with the terms of the compact. The state may secure an annual independent audit of the conduct of covered games subject to this compact and the Tribe shall cooperate with such audit. The audit shall:

- (a) Examine the covered games operated by the Tribe to ensure compliance with the Tribe's Internal Control Policies and Procedures and any other standards, policies, or procedures adopted by the Tribe, the commission, or the National Indian Gaming Commission which govern the play of covered games.
- (b) Examine revenues in connection with the conduct of covered games and include only those matters necessary to verify the determination of net win and the basis and amount of the payments the Tribe is required to make to the state pursuant to Part XI and as defined by this compact.
- (2) A copy of the audit report for the conduct of covered games shall be submitted to the commission and the state compliance agency within 30 calendar days after completion.

 Representatives of the state compliance agency may, upon request, meet with the Tribe and its auditors to discuss the audit or any matters in connection therewith; provided that such discussions are limited to covered games information. The annual independent audit shall be performed by an independent firm

Page 33 of 81

selected by the state which has experience in auditing casino operations, subject to the consent of the Tribe, which shall not be unreasonably withheld. The Tribe shall pay for the cost of the annual independent audit.

- (3) As provided herein, the state compliance agency may monitor the conduct of covered games to ensure that the covered games are conducted in compliance with the provisions of this compact. In order to properly monitor the conduct of covered games, agents of the state compliance agency shall have reasonable access, without prior notice, to all public areas of the facilities related to the conduct of covered games.
- (a) The state compliance agency may review whether the Tribe's facilities are in compliance with the provisions of this compact and the Tribe's rules and regulations applicable to covered games and may advise on such issues as it deems appropriate. In the event of a dispute or disagreement between Tribal and state compliance agency regulators, the dispute or disagreement shall be resolved in accordance with the dispute resolution provisions of Part XIII.
- (b) In order to fulfill its oversight responsibilities, the state compliance agency may perform on a routine basis specific oversight testing procedures as set forth in paragraph (c).
- (c)1. The state compliance agency may inspect any covered games in operation at the facilities on a random basis, provided

Page 34 of 81

851 that such inspections may not exceed one inspection per facility 852 per calendar month and the inspection may not exceed ten hours 853 spread over those two consecutive days, unless the state 854 compliance agency determines that additional inspection hours 855 are needed to address the issues of substantial noncompliance, 856 provided that the state compliance agency provides the Tribe 857 with written notification of the need for additional inspection 858 hours and a written summary of the substantial noncompliance 859 issues that need to be addressed during the additional 860 inspection hours. The total number of hours of random 861 inspections and audit reviews per year may not exceed 1,200 862 hours. Inspection hours shall be calculated on the basis of the 863 actual amount of time spent by the state compliance agency 864 conducting the inspections at a facility, without accounting for 865 a multiple for the number of state compliance agency inspectors 866 or agents engaged in the inspection activities. The purpose of 867 the random inspections is to confirm that the covered games 868 function properly pursuant to the manufacturer's technical 869 standards and are conducted in compliance with the Tribe's 870 Internal Control Policies and Procedures and any other 871 standards, policies, or procedures adopted by the Tribe, the 872 commission, or the National Indian Gaming Commission which 873 govern the play of covered games. The state compliance agency 874 shall provide notice to the commission of such inspection at or 875 before the commencement of a random inspection and a commission

Page 35 of 81

agent may accompany the inspection.

- 2. For each facility, the state compliance agency may perform one annual review of the Tribe's slot machine compliance audit.
- 3. At least annually, the state compliance agency may meet with the Tribe's Internal Audit Department for Gaming to review internal controls and the record of violations for each facility.
- (d) The state compliance agency shall cooperate with and obtain the assistance of the commission in the resolution of any conflicts in the management of the facilities, and the state and the Tribe shall make their best efforts to resolve disputes through negotiation whenever possible. Therefore, to foster a spirit of cooperation and efficiency, the state compliance agency and Tribe shall resolve disputes between the state compliance agency staff and commission regulators about the day-to-day regulation of the facilities through meeting and conferring in good faith. Notwithstanding, the parties may seek other relief that may be available when circumstances require such relief. In the event of a dispute or disagreement between tribal and state compliance agency regulators, the dispute or disagreement shall be resolved in accordance with the dispute resolution provisions of Part XIII.
- (e) The state compliance agency shall have access to each facility during the facility's operating hours only. No advance

Page 36 of 81

notice is required when the state compliance agency inspection is limited to public areas of the facility; however, representatives of the state compliance agency shall provide notice and photographic identification to the commission of their presence before beginning any such inspections.

901 l

- (f) The state compliance agency agents, to ensure that a commission officer is available to accompany the state compliance agency agents at all times, shall provide one hour notice and photographic identification to the commission before entering any nonpublic area of a facility. Agents of the state compliance agency shall be accompanied in nonpublic areas of the facility by a commission officer.
- (g) Any suspected or claimed violations of this compact or law shall be directed in writing to the commission. The state compliance agency, in conducting the functions assigned them under this compact, shall not unreasonably interfere with the functioning of any facility.
- (4) Subject to the provisions herein, the state compliance agency may review and request copies of documents of the facility related to its conduct of covered games during normal business hours unless otherwise allowed by the Tribe. The Tribe may not refuse said inspection and copying of such documents, provided that the inspectors do not require copies of documents in such volume that it unreasonably interferes with the normal functioning of the facilities or covered games. To the extent

Page 37 of 81

926 that the Tribe provides the state with information that the 927 Tribe claims to be confidential and proprietary, or a trade 928 secret, the Tribe shall clearly mark such information with the 929 following designation: "Trade Secret, Confidential, and 930 Proprietary." If the state receives a request under chapter 119 931 that would include such designated information, the state shall 932 promptly notify the Tribe of such a request and the Tribe shall 933 promptly notify the state about its intent to seek judicial 934 protection from disclosure. Upon such notice from the Tribe, the 935 state may not release the requested information until a judicial 936 determination is made. This designation and notification 937 procedure does not excuse the state from complying with the 938 requirements of the state's public records law, but is intended 939 to provide the Tribe the opportunity to seek whatever judicial 940 remedy it deems appropriate. Notwithstanding the foregoing 941 procedure, the state compliance agency may provide copies of 942 tribal documents to federal law enforcement and other state 943 agencies or state consultants that the state deems reasonably 944 necessary in order to conduct or complete any investigation of 945 suspected criminal activity in connection with the Tribe's 946 covered games or the operation of the facilities or in order to 947 assure the Tribe's compliance with this compact. 948 (5) At the completion of any state compliance agency 949 inspection or investigation, the state compliance agency shall 950 forward any written report thereof to the commission, containing

Page 38 of 81

all pertinent, nonconfidential, nonproprietary information 951 952 regarding any violation of applicable laws or this compact which 953 was discovered during the inspection or investigation unless 954 disclosure thereof would adversely impact an investigation of 955 suspected criminal activity. Nothing herein prevents the state 956 compliance agency from contacting tribal or federal law 957 enforcement authorities for suspected criminal wrongdoing 958 involving the commission. 959 (6) Except as expressly provided in this compact, nothing 960 in this compact shall be deemed to authorize the state to 961 regulate the Tribe's government, including the commission, or to 962 interfere in any way with the Tribe's selection of its 963 governmental officers, including members of the commission. 964 965 PART IX 966 JURISDICTION.-The obligations and rights of the state and 967 968 the Tribe under this compact are contractual in nature and are 969 to be construed in accordance with the laws of the state. This 970 compact does not alter tribal, federal, or state civil 971 adjudicatory or criminal jurisdiction in any way. 972 973 PART X

Page 39 of 81

LICENSING.—The Tribe and the commission shall comply with

CODING: Words stricken are deletions; words underlined are additions.

974975

the licensing and hearing requirements set forth in 25 C.F.R. parts 556 and 558, as well as the applicable licensing and hearing requirements set forth in Articles IV, V, and VI of the Seminole Tribal Gaming Code. The commission shall notify the state compliance agency of any disciplinary hearings or revocation or suspension of licenses.

PART XI

PAYMENTS TO THE STATE OF FLORIDA.-

- (1) The parties acknowledge and recognize that this compact provides the Tribe with partial but substantial exclusivity and other valuable consideration consistent with the goals of the Indian Gaming Regulatory Act, including special opportunities for tribal economic development through gaming within the external boundaries of the state with respect to the play of covered games. In consideration thereof, the Tribe covenants and agrees, subject to the conditions agreed upon in Part XII, to make payments to the state derived from net win as set forth in subsections (2) and (7). The Tribe further agrees that it will not purchase or lease any new Class II video bingo terminals or their equivalents for use at its facilities after the effective date of this compact.
- (2) The Tribe shall make periodic revenue share payments to the state derived from net win as set forth in this

Page 40 of 81

1001 subsection, and any such payments shall be made to the state via 1002 electronic funds transfer. Of the amounts paid by the Tribe to 1003 the state, three percent shall be distributed to local 1004 governments, including both counties and municipalities, in the 1005 state affected by the Tribe's operation of covered games. Of the 1006 remaining amounts paid by the Tribe to the state, one-third 1007 shall be allocated to K-12 teacher recruitment and retention 1008 bonuses, one-third shall be allocated to schools that serve students from persistently failing schools, and one-third shall 1009 1010 be allocated to higher education institutions to recruit and 1011 retain distinguished faculty. If the Florida Legislature fails 1012 to allocate the amounts to the specified educational purposes in 1013 the precise manner and amounts set forth in this subsection, all 1014 further payments due to the state pursuant to subsections (2) 1015 and (7) shall cease, until such time as such allocations are 1016 made, in which event the payments shall resume. Payments shall 1017 be due in accordance with the payment schedule set forth in 1018 paragraph (a). 1019 (a) Revenue share payments by the Tribe to the state shall 1020 be calculated as follows: 1021 1. During the initial payment period, the Tribe agrees to

- 1. During the initial payment period, the Tribe agrees to pay the state a revenue share payment in accordance with this subparagraph.
- a. 13 percent of all amounts up to \$2 billion of net win received by the Tribe from the operation and play of covered

Page 41 of 81

CODING: Words stricken are deletions; words underlined are additions.

1022

1023

1024

1025

1026	games during each revenue sharing cycle;
1027	b. 17.5 percent of all amounts greater than \$2 billion up
1028	to and including \$3.5 billion of net win received by the Tribe
1029	from the operation and play of covered games during each revenue
1030	sharing cycle;
1031	c. 20 percent of all amounts greater than \$3.5 billion up
1032	to and including \$4 billion of net win received by the Tribe
1033	from the operation and play of covered games during each revenue
1034	sharing cycle;
1035	d. 22.5 percent of all amounts greater than \$4 billion up
1036	to and including \$4.5 billion of net win received by the Tribe
1037	from the operation and play of covered games during each revenue
1038	sharing cycle; or
1039	e. 25 percent of all amounts greater than \$4.5 billion of
1040	net win received by the Tribe from the operation and play of
1041	covered games during each revenue sharing cycle.
1042	2. During the guarantee payment period, the Tribe agrees
1043	to make fixed payments in accordance with this subparagraph. In
1044	addition, within 90 days after the end of the guarantee payment
1045	period, the Tribe shall make an additional payment to the state
1046	equal to the amount above \$3 billion, if any, that would have
1047	been owed by the Tribe to the state had the percentages set
1048	forth in subparagraph 3. been applicable during the guarantee
1049	payment period.
1050	a. A payment of \$325 million during the first revenue

Page 42 of 81

1021	sharing cycle;
1052	b. A payment of \$350 million during the second revenue
L053	sharing cycle;
L054	c. A payment of \$375 million during the third revenue
L055	sharing cycle;
L056	d. A payment of \$425 million during the fourth revenue
L057	sharing cycle;
L058	e. A payment of \$475 million during the fifth revenue
L059	sharing cycle;
1060	f. A payment of \$500 million during the sixth revenue
1061	sharing cycle; and
1062	g. A payment of \$550 million during the seventh revenue
1063	sharing cycle.
1064	3. During the regular payment period, the Tribe agrees to
1065	pay a revenue share payment, for each revenue sharing cycle, to
1066	the state equal to the amount calculated in accordance with this
1067	subparagraph.
1068	a. 13 percent of all amounts up to \$2 billion of net win
L069	received by the Tribe from the operation and play of covered
1070	games during each revenue sharing cycle;
1071	b. 17.5 percent of all amounts greater than \$2 billion up
1072	to and including \$3.5 billion of net win received by the Tribe
1073	from the operation and play of covered games during each revenue
1074	sharing cycle;
L075	c. 20 percent of all amounts greater than \$3.5 billion up

Page 43 of 81

to and including \$4 billion of net win received by the Tribe
from the operation and play of covered games during each revenue
sharing cycle;

- d. 22.5 percent of all amounts greater than \$4 billion up to and including \$4.5 billion of net win received by the Tribe from the operation and play of covered games during each revenue sharing cycle; or
- e. 25 percent of all amounts greater than \$4.5 billion of net win received by the Tribe from the operation and play of covered games during each revenue sharing cycle.
 - (3) The Tribe shall remit monthly payments as follows:
- (a) On or before the 15th day of the month following each month of the revenue sharing cycle, the Tribe will remit to the state or its assignee the monthly payment. For purposes of this section, the monthly payment shall be 8.3 percent of the estimated revenue share payment to be paid by the Tribe during such revenue sharing cycle.
- (b) The Tribe shall make available to the state at the time of the monthly payment the basis for the calculation of the payment.
- (c) The Tribe shall, on a monthly basis, reconcile the calculation of the estimated revenue share payment based on the Tribe's unaudited financial statements related to covered games.
 - (4) The Tribe shall have an audit conducted as follows:
 - (a) On or before the 45th day after the third month, sixth

Page 44 of 81

month, ninth month, and twelfth month of each revenue sharing cycle, provided that the 12-month period does not coincide with the Tribe's fiscal year end date as indicated in paragraph (c), the Tribe shall provide the state with an audit report by its independent auditors as to the annual revenue share calculation.

- (b) For each quarter within revenue sharing cycle, the Tribe shall engage its independent auditors to conduct a review of the unaudited net revenue from covered games. On or before the 120th day after the end of the Tribe's fiscal year, the Tribe shall require its independent auditors to provide an audit report with respect to net win for covered games and the related payment of the annual revenue share.
- (c) If the twelfth month of the revenue sharing cycle does not coincide with the Tribe's fiscal year, the Tribe shall deduct net win from covered games for any of the months outside of the revenue sharing cycle and include net win from covered games for those months outside of the Tribe's audit period but within the revenue sharing cycle, before issuing the audit report.
- (d) No later than 30 calendar days after the day the audit report is issued, the Tribe shall remit to the state any underpayment of the annual revenue share, and the state shall either reimburse to the Tribe any overpayment of the annual revenue share or authorize the overpayment to be deducted from the next successive monthly payment or payments.

Page 45 of 81

HB 7037 2017

1126 (5) If, after any change in state law to affirmatively allow internet or online gaming, or any functionally equivalent remote gaming system that permits a person to play from home or any other location that is remote from a casino or other commercial gaming facility, the Tribe's net win from the operation of covered games at all of its facilities combined drops more than five percent below its net win from the previous 12-month period, the Tribe shall no longer be required to make payments to the state based on the guaranteed minimum compact term payment and shall not be required to make the guaranteed minimum compact term payment. However, the Tribe shall continue to make payments based on the percentage revenue share amount. The Tribe shall resume making the guaranteed minimum compact term payment for any subsequent revenue sharing cycle in which its net win rises above the level described in this subsection. This subsection does not apply if: (a) The decline in net win is due to acts of God, war, terrorism, fires, floods, or accidents causing damage to or destruction of one or more of its facilities or property necessary to operate the facility of facilities; or The Tribe offers internet or online gaming or any functionally equivalent remote gaming system that permits a person to game from home or any other location that is remote

Page 46 of 81

(6) The annual oversight assessment, which shall not

from any of the Tribe's facilities, as authorized by law.

CODING: Words stricken are deletions; words underlined are additions.

1127

1128

1129

1130

1131

1132

1133

1134

1135

1136

1137

1138

1139

1140

1141

1142

1143

1144

1145

1146

1147

1148

1149

1150

1151 exceed \$250,000 per year, indexed for inflation as determined by 1152 the Consumer Price Index, shall be determined and paid in 1153 quarterly installments within 30 calendar days after receipt by 1154 the Tribe of an invoice from the state compliance agency. The 1155 Tribe reserves the right to audit the invoices on an annual 1156 basis, a copy of which will be provided to the state compliance 1157 agency, and any discrepancies found therein shall be reconciled 1158 within 45 calendar days after receipt of the audit by the state 1159 compliance agency.

- (7) The Tribe shall make an annual donation to the Florida Council on Compulsive Gaming as an assignee of the state in an amount not less than \$250,000 per facility.
- (8) In accordance with the Tribe's previous and continued conduct of Class III gaming pursuant to the previously existing compact, the Tribe shall continue to pay the state \$19.5 million on or before the 15th day of the month following each month that the Tribe conducts Class III gaming before the effective date of this compact.
- (9) On the effective date of this compact, any moneys remitted by the Tribe before the effective date of this compact shall be released to the state without further obligation or encumbrance.
- (10) Except as expressly provided in this part, nothing in this compact shall be deemed to require the Tribe to make payments of any kind to the state or any of its agencies.

Page 47 of 81

CODING: Words stricken are deletions; words underlined are additions.

1160

1161

1162

1163

1164

1165

1166

1167

1168

1169

1170

1171

1172

1173

1174

1175

1178 PART XII

REDUCTION OF TRIBAL PAYMENTS BECAUSE OF LOSS OF EXCLUSIVITY OR OTHER CHANGES IN STATE LAW.—The intent of this compact is to provide the Tribe with the right to operate covered games on an exclusive basis throughout the state, subject to the exceptions and provisions in this part.

- (1) For purposes of this subsection, the terms "Class III gaming" or "other casino-style gaming" include, but are not limited to, slot machines, electronically assisted bingo or electronically assisted pull-tab games, noncard table games, video lottery terminals, or any similar games, whether or not such games are determined through the use of a random number generator.
- (a) If, after February 1, 2017, state law is amended, implemented, or interpreted to allow the operation of Class III gaming or other casino-style gaming at any location under the jurisdiction of the state that was not in operation as of February 1, 2017, or a new form of Class III gaming or other casino-style gaming that was not in operation as of February 1, 2017, and such gaming is offered to the public as a result of the amendment, implementation, or interpretation, the Tribe, no fewer than 30 days after the commencement of such new gaming or 90 days after the state's receipt of written notice from the

Page 48 of 81

1201 Tribe pursuant to subsection (b), whichever occurs later, may 1202 elect to begin making the affected portion of its payments due 1203 to the state pursuant to subsections (2) and (7) of Part XI, 1204 into an escrow account. 1205 (b) In order to exercise the provisions of paragraph (a), 1206 the Tribe must first notify the state, within 90 days after such 1207 amendment, implementation, or interpretation of state law, of 1208 the Tribe's objections to such action or interpretation and 1209 further specify the basis for the Tribe's contention that such 1210 action or interpretation infringes upon the substantial 1211 exclusivity afforded under this compact. As part of its written 1212 notice, the Tribe must also indicate, if applicable, its 1213 intention to begin making the affected portion of its payments 1214 due to the state into an escrow account. 1215 (c) Upon receipt of written notice from the Tribe, the 1216 state may elect to: 1217 1. Invoke the dispute resolution provisions of Part XIII 1218 to determine whether the Tribe's contention is well-founded. In 1219 such proceeding, the Tribe carries the burden of proof and 1220 persuasion. The pendency of such proceeding tolls the time 1221 periods set forth in paragraph (1)(a) of Part XI for the 1222 duration of the dispute or litigation; or 1223 2. Seek through enforcement action, legislation, or other 1224 means to stop the conduct of such new games. 1225 (d)1. If, within 15 months following the state's receipt

Page 49 of 81

of written notice from the Tribe, the Tribe's contention is deemed not to be well-founded at the conclusion of dispute resolution or new gaming is made illegal and is halted, then all funds being held in the escrow account shall be released to the state and all further payments due to the state pursuant to subsections (2) and (7) of Part XI shall promptly resume.

- 2. If, after 15 months following the state's receipt of written notice from the Tribe, the Tribe's contention is deemed to be well-founded at the conclusion of dispute resolution and such gaming is not made illegal and halted, then all funds being held in escrow shall be returned to the Tribe and all further payments due to the state pursuant to subsections (2) and (7) of Part XI shall cease or be reduced as provided in subsection (2) until such gaming is no longer operated, in which event the payments shall promptly resume.
- (2) The following are exceptions to the exclusivity provisions of subsection (1):
- (a) Any Class III gaming authorized by a compact between the state and any other federally recognized tribe pursuant to Indian Gaming Regulatory Act, provided that the tribe has land in federal trust in the state as of February 1, 2017.
- (b) The operation of slot machines, which does not include any game played with tangible playing cards, at each of the four currently operating licensed pari-mutuel facilities in Broward County and the four currently operating licensed pari-mutuel

Page 50 of 81

facilities in Miami-Dade County, whether or not currently operating slot machines, provided that such licenses are not transferred or otherwise used to move or operate such slot machines at any other location.

- (c)1. If state law is amended to allow for the play of any additional type of Class III or other casino-style gaming at any of the presently operating licensed pari-mutuel facilities in Broward and Miami-Dade Counties, the Tribe may be entitled to a reduction in the revenue sharing payment as described in subparagraph 2.
- 2. If the Tribe's annual net win from its facilities located in Broward County for the 12 month period after the gaming specified in subparagraph 1. begins to be offered for public or private use is less than the net revenue base, the revenue share payments due to the state, pursuant to subparagraph (2)(a)2. of Part XI, for the next revenue sharing cycle and future revenue sharing cycles shall be calculated by reducing the Tribe's payment on revenue generated from its facilities in Broward County by 50 percent of that reduction in annual net win from its facilities in Broward County. This paragraph does not apply if the decline in net win is due to acts of God, war, terrorism, fires, floods, or accidents causing damage to or destruction of one or more of its facilities or property necessary to operate the facility or facilities.
 - Page 51 of 81

3. If the Tribe's annual net win from its facilities

located in Broward County subsequently equals or exceeds the net revenue base, then the Tribe's payments due to the state pursuant to subparagraph (2)(a)2. of Part XI shall again be calculated without any reduction, but may be reduced again under the provisions set forth in subparagraph 2.

- (d) If state law is amended to allow the play of Class III gaming or other casino-style gaming, as defined in this part, at any location in Miami-Dade County or Broward County under the jurisdiction of the state that is not presently licensed for the play of such games at such locations, other than those facilities set forth in paragraph (c) and this paragraph, and such games were not in play as of February 1, 2017, and such gaming begins to be offered for public or private use, the payments due the state pursuant to subparagraph (c)2., shall be calculated by excluding the net win from the Tribe's facilities in Broward County.
- (e) The operation of a combined total of not more than 350 historic racing machines, connected to a central server at that facility, and electronic bingo machines at each pari-mutuel facility licensed as of February 1, 2017, and not located in either Broward County or Miami-Dade County.
- (f) The operation of pari-mutuel wagering activities at pari-mutuel facilities licensed by the state, provided such facilities annually conduct a full schedule of live races or games in a manner that would comply with the Florida Statutes in

Page 52 of 81

1301 effect as of February 1, 2017.

- excluding any game involving a bank, at card rooms licensed by the state; provided all such card rooms are located at parimutuel facilities that annually conduct a certain number of live performances in a manner that would comply with cardroom license renewal requirements set forth in the Florida Statutes in effect as of February 1, 2017.
- (h) The operation by the Department of the Lottery of those types of lottery games authorized under chapter 24 as of February 1, 2017, but not including any player-activated or operated machine or device other than a lottery vending machine or any banked or banking card or table game. However, not more than ten lottery vending machines may be installed at any facility or location and no lottery vending machine that dispenses electronic instant tickets may be installed at any licensed pari-mutuel facility.
- (i) The operation of games authorized by chapter 849 as of February 1, 2017, which does not authorize any card game in which any person, operator, or other party serves as a bank, paying all winners and collecting from all losers.
- (3) To the extent that the exclusivity provisions of this part are breached or otherwise violated and the Tribe's ongoing payment obligations to the state pursuant to subsections (2) and (7) of Part XI cease, any outstanding payments that would have

Page 53 of 81

been due the state from the Tribe's facilities before the breach
or violation shall be made within 30 business days after the
breach or violation.

(4) The breach of this part's exclusivity provisions and the cessation of payments pursuant to subsections (2) and (7) of Part XI shall not excuse the Tribe from continuing to comply with all other provisions of this compact, including continuing to pay the state the annual oversight assessment as set forth in subsection (3) of Part XI.

13351336

1329

13301331

1332

1333

1334

PART XIII

13371338

1339

13401341

1342

1343

1344

1345

DISPUTE RESOLUTION.—In the event that the Tribe or State believes that the other party has failed to comply with any requirements of this compact, or in the event of any dispute hereunder, including, but not limited to, a dispute over the proper interpretation of the terms and conditions of this compact, the goal of the parties is to resolve all disputes amicably and voluntarily whenever possible. In pursuit of this goal, the following procedures may be invoked:

(1) A party asserting noncompliance or seeking an

interpretation of this compact first shall serve written notice

on the other party. The notice shall identify the specific

compact provision alleged to have been violated or in dispute

and shall specify in detail the asserting party's contention and

Page 54 of 81

any factual basis for the claim. Representatives of the Tribe and state shall meet within 30 calendar days after receipt of notice in an effort to resolve the dispute, unless they mutually agree to extend this period.

- interpretation of this compact under this part shall be deemed to have certified that to the best of the party's knowledge, information, and belief formed after reasonable inquiry, the claim of noncompliance or the request for interpretation of this compact is warranted and made in good faith and not for any improper purpose, such as to harass or to cause unnecessary delay or the needless incurring of the cost of resolving the dispute.
- (3) If the parties are unable to resolve a dispute through the process specified in subsections (1) and (2), either party may call for mediation under the Commercial Mediation Procedures of the American Arbitration Association or any successor procedures, provided that such mediation does not last more than 60 calendar days, unless an extension to this time limit is negotiated by the parties. Only matters arising under the terms of this compact may be available for resolution through mediation. If the parties are unable to resolve a dispute through the process specified in this part, notwithstanding any other provision of law, either party may bring an action in a United States District Court having venue regarding a dispute

Page 55 of 81

arising under this compact. If the court declines to exercise jurisdiction, or federal precedent exists that holds that the court would not have jurisdiction over such a dispute, either party may bring the action in the appropriate court of the Seventeenth Judicial Circuit in Broward County, Florida. The parties are entitled to all rights of appeal permitted by law in the court system in which the action is brought.

- (4) For purposes of actions based on disputes between the state and the Tribe that arise under this compact and the enforcement of any judgment resulting from such action, the Tribe and the state each expressly waive the right to assert sovereign immunity from suit and from enforcement of any ensuing judgment, and further consent to be sued in federal or state court, including the right of appeal specified above, as the case may be, provided that:
- (a) The dispute is limited solely to issues arising under this compact.
- (b) There is no claim for monetary damages, except that payment of any money required by the terms of this compact, as well as injunctive relief or specific performance enforcing a provision of this compact requiring the payment of money to the state may be sought.
- (c) Nothing herein shall be construed to constitute a waiver of the sovereign immunity of the Tribe with respect to any third party that is made a party or intervenes as a party to

Page 56 of 81

1401 the action. In the event that intervention, joinder, or other 1402 participation by any additional party in any action between the 1403 state and the Tribe would result in the waiver of the Tribe's 1404 sovereign immunity as to that additional party, the waiver of 1405 the Tribe may be revoked. 1406 The state may not be precluded from pursuing any 1407 mediation or judicial remedy against the Tribe on the grounds 1408 that the state has failed to exhaust its Tribal administrative 1409 remedies. 1410 (6) Notwithstanding any other provision of this part, any 1411 failure of the Tribe to remit the payments pursuant to the terms 1412 of Part XI entitles the state to seek injunctive relief in 1413 federal or state court, at the state's election, to compel the 1414 payments after the dispute resolution process in subsections (1) 1415 and (2) is exhausted. 1416 1417 PART XIV 1418 1419 CONSTRUCTION OF COMPACT; SEVERANCE; FEDERAL APPROVAL.-1420 Each provision of this compact shall stand separate 1421 and independent of every other provision. In the event that a 1422 federal district court in Florida or other court of competent 1423 jurisdiction shall find any provision of this compact to be 1424 invalid, the remaining provisions shall remain in full force and

Page 57 of 81

effect, provided that severing the invalidated provision does

CODING: Words stricken are deletions; words underlined are additions.

1425

not undermine the overall intent of the parties in entering into this compact. However, if subsection (6) of Part III, Part XI, or Part XII is held by a court of competent jurisdiction to be invalid, this compact will become null and void.

1426

14271428

1429

1430

1431

14321433

1434

1435

1436

1437

1438

1439

1440 1441

1442

1443

1444

1445

1446

1447

1448

1449

1450

- (2) It is understood that Part XII, which provides for a cessation of the payments to the state under Part XI, does not create any duty on the state but only a remedy for the Tribe if gaming under state jurisdiction is expanded.
- (3) This compact is intended to meet the requirements of the Indian Gaming Regulatory Act as it reads on the effective date of this compact, and where reference is made to the Indian Gaming Regulatory Act, or to an implementing regulation thereof, the reference is deemed to have been incorporated into this document. Subsequent changes to the Indian Gaming Regulatory Act that diminish the rights of the state or Tribe may not be applied retroactively to alter the terms of this compact, except to the extent that federal law validly mandates that retroactive application without the respective consent of the state or the Tribe. In the event that a subsequent change in the Indian Gaming Regulatory Act, or to an implementing regulation thereof, mandates retroactive application without the respective consent of the state or the Tribe, the parties agree that this compact is voidable by either party if the subsequent change materially alters the provisions in the compact relating to the play of covered games, revenue sharing payments, suspension or reduction

Page 58 of 81

1451	of payments, or exclusivity.
1452	(4) Neither the presence of language that is not included
1453	in this compact, nor the absence in this compact of language
1454	that is present in another state-tribal compact shall be a
1455	factor in construing the terms of this compact.
1456	(5) The Tribe and the state shall defend the validity of
1457	this compact.
1458	(6) The parties shall cooperate in seeking approval of
1459	this compact from the Secretary of the Department of the
1460	<pre>Interior.</pre>
1461	
1462	PART XV
1463	
1464	NOTICES.—All notices required under this compact shall be
1465	given by certified mail, return receipt requested, commercial
1466	overnight courier service, or personal delivery, to the
1467	Governor, the President of the Senate, the Speaker of the House
1468	of Representatives, and the Chairman and General Counsel of the
1469	Seminole Tribe of Florida.
1470	
1471	PART XVI
1472	
1473	EFFECTIVE DATE AND TERM
,	(1) (2)
1474	(1) This compact, if identical to the version ratified by

Page 59 of 81

L476	shall become effective upon its approval as a tribal-state
L477	compact within the meaning of the Indian Gaming Regulatory Act
L478	either by action of the Secretary of the Department of the
L479	Interior or by operation of law under 25 U.S.C. s. 2710(d)(8)
L480	upon publication of a notice of approval in the Federal Register
L481	under 25 U.S.C. s. 2710(d)(8)(D).
L482	(2) This compact shall have a term of twenty years
L483	beginning on the first day of the month following the month in
L484	which the compact becomes effective under subsection (1).
L485	(3) The Tribe's authorization to offer covered games under
L486	this compact shall automatically terminate twenty years after
L487	the effective date unless renewed by an affirmative act of the
L488	Legislature.
L489	
L490	PART XVII
L491	
L492	AMENDMENT OF COMPACT AND REFERENCES
L493	(1) Amendment of this compact may only be made by written
L494	agreement of the parties, subject to approval by the Secretary
L495	of the Department of the Interior, either by publication of the
L496	notice of approval in the Federal Register or by operation of
L497	law under 25 U.S.C. s. 2710(d)(8).
L498	(2) Legislative ratification is required for any amendment
L499	to the compact that alters the provisions relating to covered
L500	games, the amount of revenue sharing payments, suspension or

Page 60 of 81

reduction in payments, or exclusivity.

(3) Changes in the provisions of tribal ordinances, regulations, and procedures referenced in this compact may be made by the Tribe with 30 days' advance notice to the state. If the state has an objection to any change to the tribal ordinance, regulation, or procedure which is the subject of the notice on the ground that its adoption would be a violation of the Tribe's obligations under this compact, the state may invoke the dispute resolution provisions provided in Part XIII.

PART XVIII

MISCELLANEOUS.-

- (1) Except to the extent expressly provided in this compact, this compact is not intended to, and shall not be construed to, create any right on the part of a third party to bring an action to enforce any of its terms.
- (2) If, after the effective date of this compact, the state enters into a compact with any other Tribe that contains more favorable terms with respect to the provisions of this Compact and the Secretary of the Department of the Interior approves such compact, either by publication of the notice of approval in the Federal Register or by operation of law under 25 U.S.C. s. 2710(d)(8), upon tribal notice to the state and the Secretary, this compact shall be deemed amended to contain the

Page 61 of 81

more favorable terms, unless the state objects to the change and can demonstrate, in a proceeding commenced under Part XIII, that the terms in question are not more favorable.

1526

1527

1528

1529

1530

1531

1532

1533

1534

1535

1536

1537

1538

1539

1540

1541

1542

1543

1544

1545

1546

1547

1548

1549

1550

- (3) Upon the occurrence of certain events beyond the Tribe's control, including acts of God, war, terrorism, fires, floods, or accidents causing damage to or destruction of one or more of its facilities or property necessary to operate the facility or facilities, the Tribe's obligation to pay the quaranteed minimum compact term payment described in Part XI shall be reduced pro rata to reflect the percentage of the total net win lost to the Tribe from the impacted facility or facilities and the net win specified under subsection (2) of Part XII for purposes of determining whether the Tribe's payments described in Part XI shall cease, shall be reduced pro rata to reflect the percentage of the total net win lost to the Tribe from the impacted facility or facilities. The foregoing shall not excuse any obligations of the Tribe to make payments to the state as and when required hereunder or in any related document or agreement.
- (4) The Tribe and the state recognize that opportunities to engage in gaming in smoke-free or reduced-smoke environments provides both health and other benefits to patrons, and the Tribe has instituted a nonsmoking section at its Seminole Hard Rock Hotel & Casino-Hollywood Facility. As part of its continuing commitment to this issue, the Tribe shall:

Page 62 of 81

(a) Install and utilize a ventilation system at all new construction at its facilities, which system exhausts tobacco smoke to the extent reasonably feasible under existing state-of-the-art technology.

- (b) Designate a smoke-free area for slot machines at all new construction at its facilities.
- (c) Install nonsmoking, vented tables for table games installed in its facilities sufficient to reasonably respond to demand for such tables.
- (d) Designate a nonsmoking area for gaming within all of its facilities within five years after the effective date of the compact.
- (5) The annual average minimum pay-out of all slot machines in each facility may not be less than 85 percent.
- (6) Nothing in this compact shall alter any of the existing memoranda of understanding, contracts, or other agreements entered into between the Tribe and any other federal, state, or local governmental entity.
- (7) The Tribe currently has, as set forth in its Employee
 Fair Treatment and Dispute Resolution Policy, and agrees to
 maintain, standards that are comparable to the standards
 provided in federal laws and state laws forbidding employers
 from discrimination in connection with the employment of persons
 working at the facilities on the basis of race, color, religion,
 national origin, gender, age, disability, or marital status.

Page 63 of 81

Nothing herein shall preclude the Tribe from giving preference in employment, promotion, seniority, lay-offs, or retention to members of the Tribe and other federally recognized tribes.

(8) The Tribe shall, with respect to any facility where covered games are played, adopt and comply with tribal requirements that meet the same minimum state requirements applicable to businesses in the state with respect to environmental and building standards.

PART XIX

EXECUTION.—The Governor of the State of Florida affirms that he has authority to act for the state in this matter and that, provided that this compact is identical to the compact ratified by the Legislature pursuant to s. 285.710(3)(c), Florida Statutes, no further action by the state or any state official is necessary for this compact to take effect upon federal approval by action of the Secretary of the Department of the Interior or by operation of law under 25 U.S.C. s. 2710(d)(8) by publication of the notice of approval in the Federal Register. The Governor affirms that he will proceed with obtaining such federal approval and take all other appropriate action to effectuate the purposes and intent of this Compact. The undersigned Chairman of the Tribal Council of the Seminole Tribe of Florida affirms that he is duly authorized and has the

Page 64 of 81

1601	authority to execute this Compact on behalf of the Tribe. The
1.602	Chairman also affirms that he will assist in obtaining federal
1603	approval and take all other appropriate action to effectuate the
1604	purposes and intent of this Compact.
1605	Section 2. Subsection (4) of section 285.712, Florida
1606	Statutes, is amended to read:
1607	285.712 Tribal-state gaming compacts
1608	(4) Upon execution receipt of an act ratifying a tribal-
1609	state compact entered pursuant to s. 285.710(3)(b), the Governor
1610	shall provide a copy to the Secretary of State who shall forward
1611	a copy of the executed compact and the ratifying act to the
1612	United States Secretary of the Interior for his or her review
1613	and approval, in accordance with 25 U.S.C. s. 2710(d)(8)
1614	2710(8)(d) .
1615	Section 3. Subsections (9) , (11) , (13) , and (14) of
1616	section 550.054, Florida Statutes, are amended to read:
1617	550.054 Application for permit to conduct pari-mutuel
1618	wagering.—
1619	(9)(a) After a permit has been granted by the division and
1620	has been ratified and approved by the majority of the electors
1621	participating in the election in the county designated in the
1622	permit, the division shall grant to the lawful permitholder,
1623	subject to the conditions of this chapter, a license to conduct
1624	pari-mutuel operations under this chapter, and, except as

Page 65 of 81

provided in s. 550.5251, the division shall fix annually the

CODING: Words stricken are deletions; words underlined are additions.

1625

1630 1631

time, place, and number of days during which pari-mutuel operations may be conducted by the permitholder at the location fixed in the permit and ratified in the election. After the first license has been issued to the holder of a ratified permit for racing in any county, all subsequent annual applications for a license by that permitholder must be accompanied by proof, in such form as the division requires, that the ratified permitholder still possesses all the qualifications prescribed by this chapter and that the permit has not been recalled at a later election held in the county.

(b) The division may revoke or suspend any permit or license issued under this chapter upon a the willful violation by the permitholder or licensee of any provision of chapter 551, chapter 849, or this chapter or rules of any rule adopted pursuant to those chapters under this chapter. With the exception of the revocation of permits required in paragraphs (c) and (f) In lieu of suspending or revoking a permit or license, the division, in lieu of suspending or revoking a permit or license, may impose a civil penalty against the permitholder or licensee for a violation of this chapter or rules adopted pursuant thereto any rule adopted by the division. The penalty so imposed may not exceed \$1,000 for each count or separate offense. All penalties imposed and collected must be deposited with the Chief Financial Officer to the credit of the General Revenue Fund.

Page 66 of 81

c)1. The division shall revoke the permit of any permitholder that fails to make payments due pursuant to chapter 550, chapter 551, or s. 849.086 for more than 24 consecutive months unless such failure was the direct result of fire, strike, war, or other disaster or event beyond the permitholder's control. Financial hardship to the permitholder does not, in and of itself, constitute just cause for failure to make payments.

- 2. The division shall revoke the permit of any permitholder that has not obtained an operating license in accordance with s. 550.01215 for a period of more than 24 consecutive months after June 30, 2012. The division shall revoke the permit upon adequate notice to the permitholder. Financial hardship to the permitholder does not, in and of itself, constitute just cause for failure to operate.
- (d) A new permit to conduct pari-mutuel wagering may not be approved or issued after January 1, 2017.
- (e) A permit revoked under this subsection is void and may not be reissued.
- (11)(a) A permit granted under this chapter may not be transferred or assigned except upon written approval by the division pursuant to s. 550.1815, except that the holder of any permit that has been converted to a jai alai permit may lease or build anywhere within the county in which its permit is located.
 - (13) (a) Notwithstanding any provision provisions of this

Page 67 of 81

chapter or chapter 551, a pari-mutuel no thoroughbred horse racing permit or license issued under this chapter may not shall be transferred, or reissued when such reissuance is in the nature of a transfer so as to permit or authorize a licensee to change the location of a thoroughbred horse racetrack except upon proof in such form as the division may prescribe that a referendum election has been held:

1. If the proposed new location is within the same county

as the already licensed location, in the county where the licensee desires to conduct the race meeting and that a majority of the electors voting on that question in such election voted in favor of the transfer of such license.

2. If the proposed new location is not within the same county as the already licensed location, in the county where the licensee desires to conduct the race meeting and in the county where the licensee is already licensed to conduct the race meeting and that a majority of the electors voting on that question in each such election voted in favor of the transfer of such license.

(b) Each referendum held under the provisions of this subsection shall be held in accordance with the electoral procedures for ratification of permits, as provided in s. 550.0651. The expense of each such referendum shall be borne by the licensee requesting the transfer.

(14) (a) Notwithstanding any other provision of law, a

Page 68 of 81

pari-mutuel permit, cardroom, or slot machine facility may not 1701 1702 be relocated, and a pari-mutuel permit may not be converted to 1703 another class of permit. Any holder of a permit to conduct jai 1704 alai may apply to the division to convert such permit to a 1705 permit to conduct greyhound racing in lieu of jai alai if: 1706 1. Such permit is located in a county in which the 1707 division has issued only two pari-mutuel permits pursuant to 1708 this-section; 1709 2. Such permit was not previously converted from any other 1710 class of permit; and 1711 3. The holder of the permit has not conducted jai alai 1712 games during a period of 10 years immediately preceding his or 1713 her application for conversion under this subsection. 1714 (b) The division, upon application from the holder of a 1715 jai alai permit meeting all conditions of this section, shall 1716 convert the permit and shall issue to the permitholder a permit 1717 to conduct greyhound racing. A permitholder of a permit 1718 converted under this section shall be required to apply for and 1719 conduct a full schedule of live racing each fiscal year to be eligible for any tax credit provided by this chapter. The holder 1720 1721 of a permit converted pursuant to this subsection or any holder 1722 of a permit to conduct greyhound racing located in a county in 1723 which it is the only permit issued pursuant to this section who 1724 operates at a leased facility pursuant to s. 550.475 may move the location for which the permit has been issued to another 1725

Page 69 of 81

1726	location within a 30-mile radius of the location fixed in the
1727	permit issued in that county, provided the move does not cross
1728	the county boundary and such location is approved under the
1729	zoning regulations of the county or municipality in which the
1730	permit is located, and upon such relocation may use the permit
1731	for the conduct of pari-mutuel wagering and the operation of a
1732	cardroom. The provisions of s. 550.6305(9)(d) and (f) shall
1733	apply to any permit converted under this subsection and shall
1734	continue to apply to any permit which was previously included
1735	under and subject to such provisions before a conversion
1736	pursuant to this section occurred.
1737	Section 4. Section 550.0555, Florida Statutes, is
1738	repealed.
1739	Section 5. Section 550.0745, Florida Statutes, is
1740	repealed.
1741	Section 6. Subsection (3) of section 550.09512, Florida
1742	Statutes, is amended to read:
1743	550.09512 Harness horse taxes; abandoned interest in a
1744	permit for nonpayment of taxes
1745	(3) $\frac{\text{(a)}}{\text{(a)}}$ The <u>division shall revoke the</u> permit of a harness
1746	horse <u>racing</u> permitholder who does not pay tax on handle for
1747	live harness horse performances for a full schedule of live
1748	races for more than 24 consecutive months during any 2
1749	consecutive state fiscal years shall be void and shall escheat
1750	to and become the property of the state unless such failure to

Page 70 of 81

1751 operate and pay tax on handle was the direct result of fire, 1752 strike, war, or other disaster or event beyond the ability of 1753 the permitholder to control. Financial hardship to the 1754 permitholder does shall not, in and of itself, constitute just 1755 cause for failure to operate and pay tax on handle. A permit 1756 revoked under this subsection is void and may not be reissued. 1757 (b) In order to maximize the tax revenues to the state, 1758 the division shall reissue an escheated harness horse permit to 1759 a qualified applicant pursuant to the provisions of this chapter 1760 as for the issuance of an initial permit. However, the 1761 provisions of this chapter relating to referendum requirements 1762 for a pari-mutuel permit shall not apply to the reissuance of an 1763 escheated harness horse permit. As specified in the application 1764 and upon approval by the division of an application for the 1765 permit, the new permitholder shall be authorized to operate a 1766 harness horse-facility anywhere in the same county in which the 1767 escheated permit was authorized to be operated, notwithstanding 1768 the provisions of s. 550.054(2) relating to mileage limitations. 1769 Section 7. Subsections (3) and (7) of section 550.09515, 1770 Florida Statutes, are amended to read: 1771 550.09515 Thoroughbred horse taxes; abandoned interest in 1772 a permit for nonpayment of taxes.-(3) (3) (a) The <u>division</u> shall revoke the permit of a 1773 1774 thoroughbred racing horse permitholder that who does not pay tax

Page 71 of 81

on handle for live thoroughbred horse performances for a full

CODING: Words stricken are deletions; words underlined are additions.

1775

schedule of live races for more than 24 consecutive months during any 2 consecutive state fiscal years shall be void and shall escheat to and become the property of the state unless such failure to operate and pay tax on handle was the direct result of fire, strike, war, or other disaster or event beyond the ability of the permitholder to control. Financial hardship to the permitholder does shall not, in and of itself, constitute just cause for failure to operate and pay tax on handle. A permit revoked under this subsection is void and may not be reissued.

(b) In order to maximize the tax revenues to the state, the division shall reissue an escheated thoroughbred horse permit to a qualified applicant pursuant to the provisions of this chapter as for the issuance of an initial permit. However, the provisions of this chapter relating to referendum requirements for a pari-mutuel permit shall not apply to the reissuance of an escheated thoroughbred horse permit. As specified in the application and upon approval by the division of an application for the permit, the new permitholder shall be authorized to operate a thoroughbred horse facility anywhere in the same county in which the escheated permit was authorized to be operated, notwithstanding the provisions of s. 550.054(2) relating to mileage limitations.

Page 72 of 81

(7) If a thoroughbred permitholder fails to operate all

performances on its 2001-2002 license, failure to pay tax on

handle for a full schedule of live races for those performances in the 2001-2002 fiscal year does not constitute failure to pay taxes on handle for a full schedule of live races in a fiscal year for the purposes of subsection (3). This subsection may not be construed as forgiving a thoroughbred permitholder from paying taxes on performances conducted at its facility pursuant to its 2001-2002 license other than for failure to operate all performances on its 2001-2002 license. This subsection expires July 1, 2003.

Section 8. Section 550.3345, Florida Statutes, is amended to read:

550.3345 Conversion of quarter horse permit to a Limited thoroughbred racing permit.—

- (1) In recognition of the important and long-standing economic contribution of the thoroughbred horse breeding industry to this state and the state's vested interest in promoting the continued viability of this agricultural activity, the state intends to provide a limited opportunity for the conduct of live thoroughbred horse racing with the net revenues from such racing dedicated to the enhancement of thoroughbred purses and breeders', stallion, and special racing awards under this chapter; the general promotion of the thoroughbred horse breeding industry; and the care in this state of thoroughbred horses retired from racing.
 - (2) A limited thoroughbred racing permit previously

Page 73 of 81

1826

1827

1828 1829

1830

1831

1832

1833

1834 1835

1836

1837

1838

1839

1840

1841

1842

1843

1844

1845

1846

1847

1848 1849

1850

converted from Notwithstanding any other provision of law, the holder of a quarter horse racing permit pursuant to chapter 2010-29, Laws of Florida, issued under s. 550.334 may only be held by, within 1 year after the effective date of this section, apply to the division for a transfer of the quarter horse racing permit to a not-for-profit corporation formed under state law to serve the purposes of the state as provided in subsection (1). The board of directors of the not-for-profit corporation must be composed comprised of 11 members, 4 of whom shall be designated by the applicant, 4 of whom shall be designated by the Florida Thoroughbred Breeders' Association, and 3 of whom shall be designated by the other 8 directors, with at least 1 of these 3 members being an authorized representative of another thoroughbred racing permitholder in this state. A limited thoroughbred racing The not-for-profit corporation shall submit an application to the division for review and approval of the transfer in accordance with s. 550.054. Upon approval of the transfer by the division, and notwithstanding any other provision of law to the contrary, the not-for-profit corporation may, within 1 year after its receipt of the permit, request that the division convert the quarter horse racing permit to a permit authorizing the holder to conduct pari-mutuel wagering meets of thoroughbred racing. Neither the transfer of the quarter horse racing permit nor its conversion to a limited thoroughbred permit shall be subject to the mileage limitation or the

Page 74 of 81

ratification election as set forth under s. 550.054(2) or s. 550.0651. Upon receipt of the request for such conversion, the division shall timely issue a converted permit. The converted permit and the not-for-profit corporation are shall be subject to the following requirements:

- (a) All net revenues derived by the not-for-profit corporation under the thoroughbred horse racing permit, after the funding of operating expenses and capital improvements, shall be dedicated to the enhancement of thoroughbred purses and breeders', stallion, and special racing awards under this chapter; the general promotion of the thoroughbred horse breeding industry; and the care in this state of thoroughbred horses retired from racing.
- (b) From December 1 through April 30, no live thoroughbred racing may not be conducted under the permit on any day during which another thoroughbred racing permitholder is conducting live thoroughbred racing within 125 air miles of the not-for-profit corporation's pari-mutuel facility unless the other thoroughbred racing permitholder gives its written consent.
- (c) After the conversion of the quarter horse racing permit and the issuance of its initial license to conduct parimutuel wagering meets of thoroughbred racing, the not-for-profit corporation shall annually apply to the division for a license pursuant to s. 550.5251.
 - (d) Racing under the permit may take place only at the

Page 75 of 81

location for which the original quarter horse racing permit was issued, which may be leased by the not-for-profit corporation for that purpose; however, the not-for-profit corporation may, without the conduct of any ratification election pursuant to s. 550.054(13) or s. 550.0651, move the location of the permit to another location in the same county provided that such relocation is approved under the zoning and land use regulations of the applicable county or municipality.

- (e) A limited thoroughbred racing No permit may not be transferred converted under this section is eligible for transfer to another person or entity.
- (3) Unless otherwise provided in this section, after conversion, the permit and the not-for-profit corporation shall be treated under the laws of this state as a thoroughbred racing permit and as a thoroughbred racing permitholder, respectively, with the exception of $\underline{ss.}\ 550.054(9)(c)$ and $\underline{s.}\ 550.09515(3)$.
- Section 9. Subsection (4) of section 551.102, Florida Statutes, is amended to read:
- (4) "Eligible facility" means any licensed pari-mutuel facility located in Miami-Dade County or Broward County existing at the time of adoption of s. 23, Art. X of the State Constitution that has conducted live racing or games during calendar years 2002 and 2003 and has been approved by a majority of voters in a countywide referendum to have slot machines at such facility in the respective county; or any licensed pari-

Page 76 of 81

mutuel facility located within a county as defined in s.

125.011, provided such facility has conducted live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required license fee, and meets the other requirements of this chapter; or any licensed pari-mutuel facility in any other county in which a majority of voters have approved slot machines at such facilities in a countywide referendum held pursuant to a statutory or constitutional authorization after the effective date of this section in the respective county, provided such facility has conducted a full schedule of live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required licensed fee, and meets the other requirements of this chapter.

Section 10. Subsection (1) of section 551.104, Florida Statutes, is amended to read:

551.104 License to conduct slot machine gaming.-

(1) Upon application and a finding by the division after investigation that the application is complete and the applicant is qualified and payment of the initial license fee, the division may issue a license to conduct slot machine gaming in the designated slot machine gaming area of the eligible facility. Once licensed, slot machine gaming may be conducted subject to the requirements of this chapter and rules adopted pursuant thereto. Notwithstanding any other provision of law,

Page 77 of 81

the division may not issue an initial license to conduct slot machine gaming after January 1, 2017, or otherwise authorize the conduct of slot machine gaming at any facility or location which was not conducting slot machine gaming as of January 1, 2017.

Section 11. Paragraphs (a) and (b) of subsection (2), paragraph (d) of subsection (7), subsection (12), paragraph (c) of subsection (14), and paragraph (a) of subsection (17) of section 849.086, Florida Statutes, are amended to read:

849.086 Cardrooms authorized.-

- (2) DEFINITIONS.—As used in this section:
- (a) "Authorized game" means a game or series of games of traditional poker or dominoes which are played in a pari-mutuel, nonbanking manner, where all players at the table play against all other players at the table and contribute to a common pot of winnings collected by the winner, and which are played in a manner consistent with the rules and requirements set forth in the 1974 edition of Hoyle's Modern Encyclopedia of Card Games.
- (b) "Banking game" means a game in which the house is a participant in the game, taking on players, paying winners, and collecting from losers, or a game in which any person or party serves as the cardroom establishes a bank against which participants play.
 - (7) CONDITIONS FOR OPERATING A CARDROOM.-
- (d) A cardroom operator may award giveaways, jackpots, and prizes to a player who holds certain combinations of cards

Page 78 of 81

specified by the cardroom operator, provided that the award of

such giveaway, jackpot, or prize does not constitute a

prohibited activity under subsection (12).

(12) PROHIBITED ACTIVITIES.-

1954

1955

1956

1957

1958

1959

1960

1961

1962 1963

1964

1965

1966

1967

1968

1969

1970

1971

1972

1973

1974

1975

- (a) No person licensed to operate a cardroom may conduct any banking game or Any game not specifically authorized by this section is prohibited. Prohibited games include, but are not limited to:
- 1. Any game in which the cardroom or any other person or party serves as a bank or banker against which players play.
- 2. Any game in which players compete against a designated player instead of competing against all players at the table.
- 3. Any game in which the number of cards or ranking of hands does not conform to the rules and requirements for traditional poker as set forth in the 1974 edition of Hoyle's Modern Encyclopedia of Card Games.
- 4. Any other game conducted in a manner that is not consistent with the provisions of this section.
- (b) No person Persons under 18 years of age may not be permitted to hold a cardroom or employee license, or engage in any game conducted therein.
- (c) No Electronic or mechanical devices, except mechanical card shufflers, may <u>not</u> be used to conduct any authorized game in a cardroom.
 - (d) No Cards, game components, or game implements may not

Page 79 of 81

be used in playing an authorized game unless such has been furnished or provided to the players by the cardroom operator.

- (14) SUSPENSION, REVOCATION, OR DENIAL OF LICENSE; FINE.-
- (c) Notwithstanding any other provision of this section,
 The division may impose an administrative fine not to exceed
 \$1,000 for each violation against any person who has violated or
 failed to comply with the provisions of this section or any
 rules adopted pursuant thereto. The division may revoke the
 license of any person who violates the provisions of subsection
 (12) on or after August 1, 2017.
 - (17) CHANGE OF LOCATION; REFERENDUM. -

- (a) Notwithstanding any provisions of this section, no cardroom gaming license issued under this section shall be transferred, or reissued when such reissuance is in the nature of a transfer, so as to permit or authorize a licensee to change the location of the cardroom except upon proof in such form as the division may prescribe that a referendum election has been held:
- 1. If the proposed new location is within the same county as the already licensed location, in the county where the licensee desires to conduct cardroom gaming and that a majority of the electors voting on the question in such election voted in favor of the transfer of such license. However, the division shall transfer, without requirement of a referendum election, the cardroom license of any permitholder that relocated its

Page 80 of 81

permit pursuant to s. 550.0555.

2019l

2. If the proposed new location is not within the same county as the already licensed location, in the county where the licensee desires to conduct cardroom gaming and that a majority of the electors voting on that question in each such election voted in favor of the transfer of such license.

Section 12. All cardroom games involving designated players or a bank of any kind are illegal and prohibited under s. 849.086, Florida Statutes. Any past or future action or inaction by the Division of Pari-Mutuel Wagering considered by any party or construed by a tribunal to constitute permission from the state, either for a licensed cardroom to conduct a banking game for purposes of s. 849.086 or for a licensed cardroom to conduct a banking or banked card game for purposes of the Gaming Compact between the Seminole Tribe of Florida and the State of Florida executed pursuant to s. 285.710(3)(b), Florida Statutes, exceeds the division's delegated legislative authority, is contrary to will of the Legislature as expressed in the plain words of the Florida Statutes, and does not represent state action for purposes of the Gaming Compact executed pursuant to s. 285.710(3)(b), Florida Statutes.

Page 81 of 81

Section 13. This act shall take effect July 1, 2017.

COMMERCE COMMITTEE

HB 7037 by Rep. Stark Gaming

AMENDMENT SUMMARY March 30, 2017

Amendment 1 by Rep. Stark (Line 1005): The amendment would delete a provision in the proposed Compact that specifies the state must allocate all state revenue from the Compact to specified education programs, and replaces it with a provision requiring the state to allocate such funds to the General Revenue Fund.



COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 7037 (2017)

Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED $\underline{\hspace{1cm}}$ (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Commerce Committee
2	Representative Stark offered the following:
3	
4	Amendment
5	Remove lines 1005-1016 and insert:
6	state affected by the Tribe's operation of covered games. The
7	remaining amounts paid by the Tribe to the state shall be
8	allocated by the state to the General Revenue Fund. Payments
9	shall

713597 - h7037 - line 1005.docx

Published On: 3/29/2017 5:37:14 PM