

Careers & Competition Subcommittee

Wednesday, November 15, 2017 10:30 AM Webster Hall (212 Knott)

MEETING PACKET

Committee Meeting Notice HOUSE OF REPRESENTATIVES

Careers & Competition Subcommittee

Start Date and Time:

Wednesday, November 15, 2017 10:30 am

End Date and Time:

Wednesday, November 15, 2017 12:30 pm

Location:

Webster Hall (212 Knott)

Duration:

2.00 hrs

Consideration of the following bill(s):

HB 299 Florida Building Commission by McClain

Panel Discussion on Policy Changes to Encourage Job Growth in Florida



The Florida House of Representatives

Commerce Committee

Careers & Competition Subcommittee

Richard Corcoran Speaker Halsey Beshears Chair

AGENDA

Wednesday, November 15, 2017 212 Knott 10:30AM – 12:30 PM

- I. Call to Order & Roll Call
- II. Welcoming Remarks
- III. Panel Discussion on Policy Changes to Encourage Job Growth in Florida
- IV. HB 299 by Rep. McClain Florida Building Commission
- V. Adjournment

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 299 Florida Building Commission

SPONSOR(S): McClain

TIED BILLS: IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Careers & Competition Subcommittee		Brackett 08	Anstead 20
2) Commerce Committee			

SUMMARY ANALYSIS

The Florida Building Commission (Commission) located under the Department of Business and Professional Regulation (DBPR) implements and adopts the Florida Building Code (Code). The Code includes all of the statewide building requirements and standards for construction in the state. The Commission is made up of 27 members who are appointed by the Governor and confirmed by the Senate.

The bill:

- · Reduces the number of members on the Commission from 27 to 11.
- · Amends the qualifications for the architect and electrical contractor members of the Commission.

The bill is not expected to have a fiscal impact on state or local government.

The bill provides an effective date of July 1, 2018.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0299a.CCS

DATE: 11/8/2017

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

The Florida Building Code

In 1974, Florida adopted legislation requiring all local governments to adopt and enforce a minimum building code that would ensure that Florida's minimum standards were met. Local governments could choose from four separate model codes. The state's role was limited to adopting all or relevant parts of new editions of the four model codes. Local governments could amend and enforce their local codes, as they desired.¹

In 1992, Hurricane Andrew demonstrated that Florida's system of local codes did not work. Hurricane Andrew easily destroyed those structures that were allegedly built according to the strongest code. After the state filled the property insurer void left by failed and fleeing private insurance companies, and the federal government poured billions of dollars of aid into disaster areas, the Governor appointed a study commission to review the system of local codes and make recommendations for modernizing the system. The 1998 Legislature adopted the study commission's recommendations for a single state building code and enhancing the oversight role of the state over local code enforcement. The 2000 Legislature authorized implementation of the Florida Building Code (Code), and that first edition replaced all local codes on March 1, 2002.²

In 2004, for the second edition of the Code, the state adopted the International Code Council's I-Codes. The International Code Council (ICC) is an association that develops model codes and standards used in the design, building, and compliance process to "construct safe, sustainable, affordable and resilient structures." Every three years the ICC publishes the I-Codes: a complete set of model comprehensive, coordinated building safety and fire prevention codes, for all aspects of construction, that have been developed by ICC members. All 50 states adopted the I-Codes.

All subsequent Florida Building Codes have been adopted utilizing the I-Codes as the base code. The most recent Code is the 5th edition, which is referred to as the 2014 Florida Building Code. The 5th edition of the Code went into effect June 30, 2015. In 2017, the Legislature enacted legislation requiring the Florida Building Commission (Commission) to review the I-Codes every three years to determine if the Code needs to be updated, instead of requiring automatic adoption of the latest code. 5

The Commission also reviews the National Electric Code (NEC) every three years to determine if the Code needs to be updated. The NEC is published every three years by the National Fire Protection Association (NFPA) and has been adopted by all 50 states. The NFPA develops codes to address the installation of electrical conductors, equipment, and raceways; signaling and communications

¹ The Florida Building Commission Report to the 2006 Legislature, Florida Department of Community Affairs. p. 4, available at http://www.floridabuilding.org/fbc/publications/2006_Legislature_Rpt_rev2.pdf (last visited Oct. 18, 2017).

² Id. & DBPR, Overview of the Florida Building Code, https://www.floridahousing.org/.../aboutflorida/.../overview-of-the-florida-building-commission-and-standard.pptx (last visited on Oct. 18, 2017).

³ International Code Council, About the ICC, http://www.iccsafe.org/about-icc/overview/about-international-code-council/ (last visited on Oct. 18, 2017) & International Code Council, ICC Code Development Process, https://cdn-web.iccsafe.org/wp-content/uploads/ICC-Code-Development-Process.pdf (last visited on Oct. 18, 2017).

Florida Building Commission Homepage, https://floridabuilding.org/c/default.aspx (last visited Oct. 18, 2017).

⁵ Section 553.73(7)(a), F.S.

conductors, equipment, and raceways; and optical fiber cables and raceways in commercial, residential, and industrial occupancies in order to protect people and property from electrical hazards.⁶

The Florida Building Commission

The Commission was statutorily created to implement the Code. The Commission, which is housed within the Department of Business and Professional Regulation (DBPR), is a 27-member technical body responsible for the development, maintenance, and interpretation of the Code. The Commission also approves products for statewide acceptance. Members are appointed by the Governor and confirmed by the Senate and include design professionals, contractors, and government experts in the various disciplines covered by the Code. Members, who must be certified to do business in the state and must be actively engaged in the designated profession, include the following:

- One architect:
- One structural engineer;
- · One air-conditioning or mechanical contractor;
- One electrical contractor;
- · One member from fire protection engineering or technology;
- · One general contractor;
- · One plumbing contractor;
- · One roofing or sheet metal contractor;
- · One residential contractor:
- Three members who are municipal or district code enforcement officials, one of whom is also a
 fire marshall:
- One member who represents the Department of Financial Services;
- · One member who is a county code enforcement official;
- One member of a Florida-based organization of persons with disabilities or a nationally chartered organization of persons with disabilities with chapters in the state;
- One member of the manufactured buildings industry;
- One mechanical or electrical engineer;
- One member who is a representative of a municipality or a charter county;
- One member of the building products manufacturing industry;
- One member who is a representative of the commercial building owners and managers industry;
- One member who is a representative of the insurance industry;
- · One member who is a representative of public education;
- One member who is a swimming pool contractor;
- One member who is a representative of the green building industry and who is a third-party commission agent, a Florida board member of the United States Green Building Council or Green Building Initiative, a professional who is accredited under the International Green Construction Code (IGCC), or a professional who is accredited under Leadership in Energy and Environmental Design (LEED);
- · One member who is a representative of a natural gas distribution system;
- One member who is a representative of the Department of Agriculture and Consumer Services' Office of Energy; and
- One member who is the chair.

The Commission has 11 Technical Advisory Committees (TAC) ranging from the building structural TAC to the swimming pool TAC.⁸ TACs are made up of Commission members and other parties who advise the

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s. 553.74, F.S.

⁶ NFPA, Codes and Standards, http://www.nfpa.org/codes-and-standards/all-codes-and-standards/list-of-codes-and-standards/mode=code&code=70&tab=editions (last visited on Oct. 18, 2017).

BDBPR, Florida Building Code Online, https://www.floridabuilding.org/c/c_commission.aspx (last visited on Oct. 18, 2017). STORAGE NAME: h0299a.CCS

Commission on declaratory statements, proposed amendments, and any other areas of interest of the Commission.⁹

The Commission is currently in the process of adopting the 6th Edition of the Florida Building Code, which is tentatively expected to go into effect on December 31, 2017.¹⁰

Effect of the Bill

The bill reduces the number of members on the Commission from 27 to 11. The bill removes members representing the following:

- · Air-conditioning or mechanical contractors;
- · Two of the municipal or district code enforcement officials, including a fire marshall;
- · The Department of Financial Services;
- · County code enforcement officials;
- The representative for persons with disabilities;
- Manufactured buildings industry;
- Mechanical or electrical engineers;
- Municipal or charter counties;
- · Building products manufacturing industry;
- · Commercial building owners and managers industry;
- Public education;
- The green building industry;
- · The natural gas distribution system; and
- The Department of Agriculture and Consumer Services' Office of Energy.

The bill amends:

- The qualifications of the architect member from an architect who is "registered and actively practicing in the state" to an architect who is "licensed in the state and has at least 5 years of experience in the design and construction of buildings containing Group R occupancy(ies) at or above 210 feet above the lowest level of emergency service access." A Group R Occupancy is any building containing sleeping units either for permanent dwellings or transient occupancy;¹¹ and
- The qualifications for the electrical contractor member from an electrical contractor to an electrical contractor "or an electrical engineer."

The bill also appears to remove the requirement for a member to be appointed the Chair of the Commission.

B. SECTION DIRECTORY:

- Section 1. Amends s. 553.74, F.S., by reducing the number of members on the commission.
- Section 2. Provides an effective date of July 1, 2018.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

11 Section 310, Florida Building Code: Building (5th ed. 2014).

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DBPR, Florida Building Code Standards, http://www.myfloridalicense.com/dbpr/bcs/program_committees.html (last visited on Oct. 18, 2017), & Rule 61G20-2.001 F.A.C.

^{16 6}th Edition (2017) FBC Code Update Development Tasks, available at http://www.floridabuilding.org/fbc/thecode/2017 Code Development/Timelines/FBC WorkplanOption1-2015.pdf (Last visited Oct.

	None.
	2. Expenditures:
	None.
В.	FISCAL IMPACT ON LOCAL GOVERNMENTS:
	1. Revenues:
	None.
	2. Expenditures:
	None.
C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:
	None.
D.	FISCAL COMMENTS:
	None.
	III. COMMENTS
A.	CONSTITUTIONAL ISSUES:
	1. Applicability of Municipality/County Mandates Provision:
	Not Applicable. This bill does not appear to affect county or municipal governments.
	2. Other:
	None.
В.	RULE-MAKING AUTHORITY:
	None.
C.	DRAFTING ISSUES OR OTHER COMMENTS:
	None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h0299a.CCS DATE: 11/8/2017

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A bill to be entitled

An act relating to the Florida Building Commission; amending s. 553.74, F.S.; revising the membership of the Florida Building Commission; revising membership qualifications; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) of section 553.74, Florida Statutes, is amended to read:

553.74 Florida Building Commission.-

- (1) The Florida Building Commission is created and located within the Department of Business and Professional Regulation for administrative purposes. Members are appointed by the Governor subject to confirmation by the Senate. The commission is composed of 11 27 members, consisting of the following:
- (a) One architect <u>licensed pursuant to chapter 481 with at least 5 years of experience in the design and construction of buildings containing Florida Building Code designated Group R occupancy at or above 210 feet in height above the elevation of the lowest level of emergency services access registered to practice in this state and actively engaged in the profession.

 The American Institute of Architects, Florida Section, is encouraged to recommend a list of candidates for consideration.</u>
 - (b) One structural engineer registered to practice in this

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state and actively engaged in the profession. The Florida Engineering Society is encouraged to recommend a list of candidates for consideration.

(c) One air-conditioning or mechanical contractor certified to do business in this state and actively engaged in the profession. The Florida Air Conditioning Contractors
Association, the Florida Refrigeration and Air Conditioning Contractors Association, and the Mechanical Contractors
Association of Florida are encouraged to recommend a list of candidates for consideration.

(c)(d) One electrical contractor or electrical engineer certified to do business in this state and actively engaged in the profession. The Florida Association of Electrical Contractors and the National Electrical Contractors Association, Florida Chapter, are encouraged to recommend a list of candidates for consideration.

(d)(e) One member from fire protection engineering or technology who is actively engaged in the profession. The Florida Chapter of the Society of Fire Protection Engineers and the Florida Fire Marshals and Inspectors Association are encouraged to recommend a list of candidates for consideration.

(e)(f) One general contractor certified to do business in this state and actively engaged in the profession. The Associated Builders and Contractors of Florida, the Florida Associated General Contractors Council, and the Union

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Contractors Association are encouraged to recommend a list of candidates for consideration.

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(f)(g) One plumbing contractor licensed to do business in this state and actively engaged in the profession. The Florida Association of Plumbing, Heating, and Cooling Contractors is encouraged to recommend a list of candidates for consideration.

(g) (h) One roofing or sheet metal contractor certified to do business in this state and actively engaged in the profession. The Florida Roofing, Sheet Metal, and Air Conditioning Contractors Association and the Sheet Metal and Air Conditioning Contractors' National Association are encouraged to recommend a list of candidates for consideration.

(h) (i) One residential contractor licensed to do business in this state and actively engaged in the profession. The Florida Home Builders Association is encouraged to recommend a list of candidates for consideration.

(i)(j) One member Three members who is are a municipal or district code codes enforcement official officials, one of whom is also a fire official. The Building Officials Association of Florida and the Florida Fire Marshals and Inspectors Association are encouraged to recommend a list of candidates for consideration.

(k) One member who represents the Department of Financial Services.

(1) One member who is a county codes enforcement official.

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The Building Officials Association of Florida is encouraged to recommend a list of candidates for consideration.

- (m) One member of a Florida-based organization of persons with disabilities or a nationally chartered organization of persons with disabilities with chapters in this state.
- (n) One member of the manufactured buildings industry who is licensed to do business in this state and is actively engaged in the industry. The Florida Manufactured Housing Association is encouraged to recommend a list of candidates for consideration.
- (o) One mechanical or electrical engineer registered to practice in this state and actively engaged in the profession.

 The Florida Engineering Society is encouraged to recommend a list of candidates for consideration.
- (p) One member who is a representative of a municipality or a charter county. The Florida League of Cities and the Florida Association of Counties are encouraged to recommend a list of candidates for consideration.
- (q) One member of the building products manufacturing industry who is authorized to do business in this state and is actively engaged in the industry. The Florida Building Material Association, the Florida Concrete and Products Association, and the Fenestration Manufacturers Association are encouraged to recommend a list of candidates for consideration.
- (r) One member who is a representative of the building owners and managers industry who is actively engaged in

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commercial building ownership or management. The Building Owners and Managers Association is encouraged to recommend a list of candidates for consideration.

(j)(s) One member who is a representative of the insurance industry. The Florida Insurance Council is encouraged to recommend a list of candidates for consideration.

(t) One member who is a representative of public education.

(k) (u) One member who is a swimming pool contractor licensed to do business in this state and actively engaged in the profession. The Florida Swimming Pool Association and the United Pool and Spa Association are encouraged to recommend a list of candidates for consideration.

(v) One member who is a representative of the green building industry and who is a third-party commission agent, a Florida board member of the United States Green Building Council or Green Building Initiative, a professional who is accredited under the International Green Construction Code (IGCC), or a professional who is accredited under Leadership in Energy and Environmental Design (LEED).

(w) One member who is a representative of a natural gas distribution system and who is actively engaged in the distribution of natural gas in this state. The Florida Natural Gas Association is encouraged to recommend a list of candidates for consideration.

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126	(x) One member who is a representative of the Department
127	of Agriculture and Consumer Services' Office of Energy. The
128	Commissioner of Agriculture is encouraged to recommend a list of
129	candidates for consideration.
130	(y) One member who shall be the chair.
131	Section 2. This act shall take effect July 1, 2018.

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CAREERS & COMPETITION SUBCOMMITTEE

HB 299 by Rep. McClain FLORIDA BUILDING COMMISSION

AMENDMENT SUMMARY November 15, 2017

Amendment 1 by Rep. McClain (Strike-all amendment):

- Reduces the number of members on the Florida Building Commission from 27 to 11.
- Adds a member who is a representative of a contractor who builds more than 250 singlefamily homes per year.
- Amends the qualifications of the member who is a general contractor from a general contractor to a certified general contractor or a certified building contractor.
- Changes the "municipal or district code enforcement official" members to "municipal or district official" and reduces the number from three to two.
- · Removes members representing the following:
 - o Architects;
 - Structural engineers;
 - The representative for fire protection engineering;
 - The municipal or district official who is a fire official;
 - The Department of Financial Services;
 - County code enforcement officials;
 - The representative of an organization for persons with disabilities;
 - Manufactured buildings industry;
 - Mechanical or electrical engineers;
 - Municipal or charter counties:
 - Building products manufacturing industry;
 - Commercial building owners and managers industry;
 - The insurance industry;
 - Public education;
 - The green building industry;
 - o The Department of Agriculture and Consumer Services' Office of Energy; and
 - The chair.
- Provides that the Governor shall select one of the following three members to serve as chair:
 - Residential contractor;
 - General or Building contractor; or
 - A representative of a contractor who builds more than 250 homes per year.



COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 299 (2018)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Careers & Competition Subcommittee

Representative McClain offered the following:

Amendment

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Remove everything after the enacting clause and insert: Section 1. Subsection (1) of section 553.74, Florida Statutes, is amended to read:

553.74 Florida Building Commission.-

- (1) The Florida Building Commission is created and located within the Department of Business and Professional Regulation for administrative purposes. Members are appointed by the Governor subject to confirmation by the Senate. The commission is composed of $\underline{11}$ $\underline{27}$ members, consisting of the following:
- $_{\rm (a)}$ One architect registered to practice in this state and actively engaged in the profession. The American Institute of

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Amendment No. 1

17	Architects, Florida Section, is encouraged to recommend a list
18	of candidates for consideration.
19	(b) One structural engineer registered to practice in this
20	state and actively engaged in the profession. The Florida
21	Engineering Society is encouraged to recommend a list of
22	candidates for consideration.
23	(a) (c) One air-conditioning or mechanical contractor
24	certified to do business in this state and actively engaged in
25	the profession. The Florida Air Conditioning Contractors
26	Association, the Florida Refrigeration and Air Conditioning
27	Contractors Association, and the Mechanical Contractors
28	Association of Florida are encouraged to recommend a list of
29	candidates for consideration.
30	(b) (d) One electrical contractor certified to do business
31	in this state and actively engaged in the profession. The
32	Florida Association of Electrical Contractors and the National
33	Electrical Contractors Association, Florida Chapter, are
34	encouraged to recommend a list of candidates for consideration.
35	(e) One member from fire protection engineering or
36	technology who is actively engaged in the profession. The
37	Florida Chapter of the Society of Fire Protection Engineers and
38	the Florida Fire Marshals and Inspectors Association are
39	encouraged to recommend a list of candidates for consideration.
10	(c) (f) One general contractor or one building contractor

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certified to do business in this state and actively engaged in



COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 299 (2018)

Amendment No. 1

the profession. The Associated Builders and Contractors of Florida, the Florida Associated General Contractors Council, and the Union Contractors Association are encouraged to recommend a list of candidates for consideration.

(d)(g) One plumbing contractor licensed to do business in this state and actively engaged in the profession. The Florida Association of Plumbing, Heating, and Cooling Contractors is encouraged to recommend a list of candidates for consideration.

(e) (h) One roofing or sheet metal contractor certified to do business in this state and actively engaged in the profession. The Florida Roofing, Sheet Metal, and Air Conditioning Contractors Association and the Sheet Metal and Air Conditioning Contractors' National Association are encouraged to recommend a list of candidates for consideration.

 $\underline{(f)}$ One residential contractor $\underline{\text{certified }}$ licensed to do business in this state and actively engaged in the profession. The Florida Home Builders Association is encouraged to recommend a list of candidates for consideration.

(g) (j) Two Three members who are municipal or district codes enforcement officials, one of whom is also a fire official. The Building Officials Association of Florida and the Florida Fire Chiefs Marshals and Inspectors Association are encouraged to recommend a list of candidates for consideration.

 $\underline{\mbox{ (k)}}$ One member who represents the Department of Financial Services.

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Amendment No. 1

67	(1) One member who is a county codes enforcement official.
68	The Building Officials Association of Florida is encouraged to
69	recommend a list of candidates for consideration.
70	(m) One member of a Florida-based organization of persons
71	with disabilities or a nationally chartered organization of
72	persons with disabilities with chapters in this state.
73	(n) One member of the manufactured buildings industry who
74	is licensed to do business in this state and is actively engaged
75	in the industry. The Florida Manufactured Housing Association is
76	encouraged to recommend a list of candidates for consideration.
77	(o) One mechanical or electrical engineer registered to
78	practice in this state and actively engaged in the profession.
79	The Florida Engineering Society is encouraged to recommend a
80	list of candidates for consideration.
81	(p) One member who is a representative of a municipality
82	or a charter county. The Florida League of Cities and the
83	Florida Association of Counties are encouraged to recommend a
84	list of candidates for consideration.
85	(q) One member of the building products manufacturing
86	industry who is authorized to do business in this state and is
87	actively engaged in the industry. The Florida Building Material
88	Association, the Florida Concrete and Products Association, and
89	the Fenestration Manufacturers Association are encouraged to
90	recommend a list of candidates for consideration.



COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 299 (2018)

Amendment No. 1

91	(r) One member who is a representative of the building
92	owners and managers industry who is actively engaged in
93	commercial building ownership or management. The Building Owners
94	and Managers Association is encouraged to recommend a list of
95	candidates for consideration.
96	(s) One member who is a representative of the insurance
97	industry. The Florida Insurance Council is encouraged to
98	recommend a list of candidates for consideration.
99	(t) One member who is a representative of public
100	education.
101	(h) (u) One member who is a swimming pool contractor
102	licensed to do business in this state and actively engaged in
103	the profession. The Florida Swimming Pool Association and the
104	United Pool and Spa Association are encouraged to recommend a
105	list of candidates for consideration.
106	(v) One member who is a representative of the green
107	building industry and who is a third-party commission agent, a
108	Florida board member of the United States Green Building Council
109	or Green Building Initiative, a professional who is accredited
110	under the International Green Construction Code (IGCC), or a
111	professional who is accredited under Leadership in Energy and
112	Environmental Design (LEED).
113	$\underline{\text{(i)}}$ One member who is a representative of a natural gas
114	distribution system and who is actively engaged in the
115	distribution of natural gas in this state. The Florida Natural

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COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. HB 299 (2018)

Amendment No. 1

116	Gas Association is encouraged to recommend a list of candidates
117	for consideration.
118	(j) One member who is a representative of a Division I
119	contractor under s. 489.105(3) certified to do business in this
120	state, actively engaged in the profession, and builds more than
121	250 single family detached homes per year.
122	(k) The Governor shall select one of the members who is a
123	general or building contractor as provided in paragraph (c),
124	residential contractor as provided in paragraph (f), or a
125	representative of a Division I contractor as provided in
126	paragraph (j) to serve as chair of the commission.
127	(x) One member who is a representative of the Department
128	of Agriculture and Consumer Services' Office of Energy. The
129	Commissioner of Agriculture is encouraged to recommend a list of
130	candidates for consideration.
131	(y) One member who shall be the chair.

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Section 2. This act shall take effect on July 1, 2018.