

PreK-12 Innovation Subcommittee

March 28, 2017 8:30 AM Mashburn Hall (306 HOB)

Meeting Packet

Committee Meeting Notice HOUSE OF REPRESENTATIVES

PreK-12 Innovation Subcommittee

Start Date and Time:

Tuesday, March 28, 2017 08:30 am

End Date and Time:

Tuesday, March 28, 2017 11:00 am

Location:

Mashburn Hall (306 HOB)

Duration:

2.50 hrs

Consideration of the following bill(s):

HB 127 Public School Attendance Policies by Plasencia

HB 371 Assistive Technology Devices by Ausley

HB 1131 Shared Use of Public School Playground Facilities by Drake

HB 1365 Early Childhood Music Education Incentive Pilot Program by Ahern

Consideration of the following proposed committee bill(s):

PCB PKI 17-01 -- Charter Schools

Consideration of the following proposed committee substitute(s):

PCS for HB 67 -- Public School Recess

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCS for HB 67 Public School Recess SPONSOR(S): PreK-12 Innovation Subcommittee TIED BILLS: None IDEN./SIM, BILLS: SB 78

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: PreK-12 Innovation Subcommittee		McAlarney	Healy

SUMMARY ANALYSIS

This bill allows district school boards' to include free-play recess for students in kindergarten through 3rd grade in the currently mandated 150 minutes per week physical education requirement.

Additionally, the bill requires each school district to provide free-play recess each week on days when physical education classes are not held for students in kindergarten through 3rd grade so that there are at least 20 minutes of free-play recess.

The bill takes effect July 1, 2017.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. $STORAGE\ NAME:\ pcs0067.PKI.DOCX$

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Florida law requires each district school board (district) to develop a physical education (P.E.) program and encourage all students in prekindergarten through 12th grade to participate in P.E.¹

Instructional Hour Requirements

A district must provide for the operation of public schools for a term of 180 days or the equivalent on an hourly basis as specified by rules of the State Board of Education.²

For purposes of the Florida Educational Finance Program (FEFP), a "full-time student" is a student on the membership roll of one school program or a combination of school programs for the school year or the equivalent for not less than 720 net hours of instruction for a student in kindergarten through 3rd grade or not less than 900 net hours of instruction for a student in 4th grade through 12th grade.³ As a result, a district must provide, on average, four hours of instructional time per day for students in kindergarten through 3rd grade, and five hours of instruction per day for students in 4th grade through 12th grade to achieve the required minimum instructional hours during a 180-day school year.⁴

Physical Education Requirements

All districts must provide 150 minutes of P.E. each week for students in kindergarten through 5th grade and for students in 6th grade who are enrolled in a school that contains one or more elementary grades so that on any day during which P.E. instruction is conducted there are at least 30 consecutive minutes per day.⁵

P.E. must consist of physical activities of at least a moderate intensity level and for sufficient duration, subject to the differing capabilities of students. All P.E. programs and curricula must be reviewed by a certified P.E. instructor. The Next Generation Sunshine State Standards (NGSSS) provide distinct grade level expectations for the knowledge and skills which a student is expected to acquire at each grade.

Student enrollment in P.E. instruction must be reported and audited pursuant to state law.¹⁰ The P.E. requirements for public elementary schools are waived when:¹¹

- A student is enrolled, or is required to enroll, in a remedial course;
- A parent indicates in writing that the student is:
 - enrolled in another course from among those courses offered as options by the school district; or

¹ Section 1003.455 (1), F.S.

² Sections 1003.02(1) (g) 1.; Section 1001.42 (4), F.S.; Rule 6A-1.045111, F.A.C.

³ Section 1011.61 (1) (a) 1., F.S.

⁴ Sections 1003.02 (1) (g) 1.; Section 1001.42 (4), F.S.; Rule 6A-1.045111, F.A.C.

⁵ Section 1003.455 (3), F.S.

⁶ Section 1003.455 (1), F.S.

⁷ Section 1003.455 (1), F.S.

⁸ Section 1003.455 (3), F.S.

⁹ Section 1003.41 (1)-(2), F.S.

¹⁰ Section 1003.455 (3), F.S.

¹¹ Section 1003.455 (4), F.S.

 participating in physical activities outside the school day which are equal to or in excess of the mandated requirement.

Unstructured free-play is not addressed In these requirements. However, some districts have adopted policies requiring school recess. 11 of Florida's 67 districts have a kindergarten through 5th grade recess policy. 12 Of these districts:

- Seven require recess five days a week.¹³
- Two policies varied in the days per week recess is required.¹⁴
- Two did not specify the number of days required. 15
- Two districts required a minimum of 100 minutes per week.

The Florida Legislature's Office of Program Policy Analysis and Government Accountability (OPPAGA) surveyed 2,903 schools ¹⁷ about their recess practices. ¹⁸ 42% of schools responded ¹⁹ and 83% of schools offered recess during the 2015-2016 school year. ²⁰

Effect of Proposed Changes

This bill allows districts to include free-play recess for students in kindergarten through grade 3 in currently mandated 150 minutes per week P.E. requirement.

Additionally, the bill requires each district to provide free-play recess each week on days when P.E. classes are not held for students in kindergarten through grade 3 so that there are at least 20 minutes of free-play recess.

B. SECTION DIRECTORY:

Section 1. Amends s. 1003.455, F.S., by allowing district school boards' to include free-play recess in current physical education requirements for students in kindergarten through grade 3.

Section 2: Provides an effective date of July 1, 2017.

http://www.flsenate.gov/PublishedContent/Committees/2016-2018/AED/MeetingRecords/MeetingPacket_3645_2.pdf, at 5. (last visited Mar. 23, 2017)

STORAGE NAME: pcs0067.PKI.DOCX

¹² The following school districts had a school board-approved recess policy during the 2015-2016 school year: Charlotte, Escambia, Gadsden, Lee, Levy, Miami-Dade, Nassau, Orange, Putnam, Union and Wakulla County school districts. Office of Program Policy Analysis and Government Accountability, *OPPAGA Review of Recess Policies and Practices*, presentation to the Senate Appropriations Subcommittee on Pre-K - 12 Education (Feb. 15, 2017) available at http://www.flsenate.gov/PublishedContent/Committees/2016-2018/AED/MeetingRecords/MeetingPacket_3645_2.pdf, at 5 (last visited Mar. 23, 2017).

¹³ Recess policies for Charlotte, Escambia, Gadsden, Lee, Levy, Putnam, and Union county school districts specify that recess must be offered 5 days a week. *Id.* at 8.

offered 5 days a week. *Id.* at 8.

14 The school board-approved recess policies of Miami-Dade and Orange County school district varied in the number of days' recess is required at the time OPPAGA surveyed the school districts. *Id.*

¹⁵ Nassau and Wakulla county district school board-approved recess policies did not specify the number of days per week recess must be offered to students. *Id.*

¹⁶ Wakulla and Gadsden county district school board-approved recess policies require a minimum of 100 minutes per week of recess. Email, Office of Program Policy Analysis and Government Accountability (Feb. 20, 2017); see also Office of Program Policy Analysis and Government Accountability, OPPAGA Review of Recess Policies and Practices, presentation to the Senate Appropriations Subcommittee on Pre-K - 12 Education (Feb. 15, 2017) available at

¹⁷ Email, Office of Program Policy Analysis and Government Accountability (Feb. 17, 2017).

¹⁸ *Id*.

¹⁹ *Id*.

²⁰ Office of Program Policy Analysis and Government Accountability, OPPAGA Review of Recess Policies and Practices, presentation to the Senate Appropriations Subcommittee on Pre-K - 12 Education (Feb. 15, 2017) available at http://www.flsenate.gov/PublishedContent/Committees/2016-2018/AED/MeetingRecords/MeetingPacket_3645_2.pdf, at 12 (last visited Mar. 23, 2017).

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

	FISCAL IMPACT ON STATE GOVERNMENT:
	1. Revenues: None.
	Expenditures:None.
B.	FISCAL IMPACT ON LOCAL GOVERNMENTS:
	1. Revenues: None.
	Expenditures:None.
C.	DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR: None.
D.	FISCAL COMMENTS: None.
	III. COMMENTS
A.	CONSTITUTIONAL ISSUES:
	Applicability of Municipality/County Mandates Provision: Not applicable.
В.	Not applicable. 2. Other:
	Not applicable. 2. Other: None. RULE-MAKING AUTHORITY:

STORAGE NAME: pcs0067.PKI.DOCX DATE: 3/23/2017

PCS for HB 67 ORIGINAL 2017

1 A bill to be entitled

An act relating to public school recess; amending s. 1003.45, F.S.; allowing free-play recess to be part of a physical education class for specified grade levels; requiring a specified amount of free-play recess on days physical education classes are not scheduled; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1003.455, Florida Statutes, is amended to read:

1003.455 Physical education; assessment.-

- (1) It is the responsibility of each district school board to develop a physical education program that stresses physical fitness and encourages healthful, active lifestyles and to encourage all students in prekindergarten through grade 12 to participate in physical education. Physical education shall consist of physical activities of at least a moderate intensity level and for a duration sufficient to provide a significant health benefit to students, subject to the differing capabilities of students. All physical education programs and curricula must be reviewed by a certified physical education instructor.
 - (2) Each district school board shall adopt a written

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PCS for HB 67 ORIGINAL 2017

physical education policy that details the school district's physical education program, the expected program outcomes, the benefits of physical education, and the availability of one-on-one counseling concerning the benefits of physical education.

- Each district school board shall provide 150 minutes of physical education each week for students in kindergarten through grade 5 and for students in grade 6 who are enrolled in a school that contains one or more elementary grades so that on any day during which physical education instruction is conducted there are at least 30 consecutive minutes per day. Physical education for students in kindergarten through grade 3 may include free-play recess. Beginning with the 2009-2010 school year, tThe equivalent of one class period per day of physical education for one semester of each year is required for students enrolled in grades 6 through 8. Students enrolled in such instruction shall be reported through the periodic student membership surveys, and records of such enrollment shall be audited pursuant to s. 1010.305. Such instruction may be provided by any instructional personnel as defined in s. 1012.01(2), regardless of certification, who are designated by the school principal.
- (4) The requirement in subsection (3) shall be waived for a student who meets one of the following criteria:
- (a) The student is enrolled or required to enroll in a remedial course.

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PCS for HB 67 ORIGINAL 2017

- (b) The student's parent indicates in writing to the school that:
- 1. The parent requests that the student enroll in another course from among those courses offered as options by the school district; or
- 2. The student is participating in physical activities outside the school day which are equal to or in excess of the mandated requirement.
- (5) Each school district shall notify the student's parent of the options available under subsection (4) before scheduling the student to participate in physical education.
- (6) In addition to the requirements in subsection (3), each district school board shall provide free-play recess each week on days when physical education classes are not held for students in kindergarten through grade 3 so that there are at least 20 consecutive minutes of free-play recess.
 - Section 2. This act shall take effect July 1, 2017.

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PCS for HB 67

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 127 Public School Attendance Policies

SPONSOR(S): Plasencia

TIED BILLS: None IDEN./SIM. BILLS: SB 1128

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) PreK-12 Innovation Subcommittee		Dehmer	Healy
2) Children, Families & Seniors Subcommittee			
3) Education Committee			

SUMMARY ANALYSIS

State law directs district school boards to establish attendance policies defining excused or unexcused absences or tardiness. Specific criteria for determining whether an absence or tardiness is excused or unexcused are determined by the district school board. The parent of a student who is absent from school must justify the absence, and the absence is evaluated based on the school board's attendance policies. If a student is continually sick and repeatedly absent from school, state law requires the student to be under a physician's supervision in order for the absences to be excused.

The bill

- requires district school boards to adopt student absence policies regarding student appointments to receive autism spectrum disorder therapy, including but not limited to, applied behavioral analysis, speech therapy and occupational therapy;
- allows a parent to request and be granted permission for a student's absence resulting from an appointment to receive therapy provided by a licensed health care practitioner for the treatment of autism spectrum disorder:
- provides that a written statement from a licensed health care practitioner for treatment of autism spectrum disorder satisfies a parent's responsibility for their child's nonattendance;
- allows a student who is continually sick and repeatedly absent to satisfy nonattendance requirement by being under the supervision of a licensed health care practitioner for the treatment of autism spectrum disorder.

There is no fiscal impact to the state.

The bill has an effective date of July 1, 2017.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0127.PKI.DOCX

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

State law directs district school boards to establish attendance policies defining excused or unexcused absences or tardiness. Specific criteria for determining whether an absence or tardiness is excused or unexcused are determined by the district school board. The parent of a student who is absent from school must justify the absence, and the absence is evaluated based on the school board's attendance policies. If a student is continually sick and repeatedly absent from school, state law requires the student to be under a physician's supervision in order for the absences to be excused. In such cases, the physician's excuse justifies absences beyond the maximum number of days permitted under the district school board's attendance policy.

State law and state board rule also authorize a public school to grant permission to students, in accordance with the school district's rules, to be absent from school for religious instruction, religious holidays or because religious tenets forbid secular activity during the school day.⁴

Effect of Proposed Changes

The bill:

- requires district school boards to adopt student absence policies regarding student appointments to receive autism spectrum disorder therapy, including but not limited to, applied behavioral analysis, speech therapy and occupational therapy;
- allows a parent to request and be granted permission for a student's absence resulting from an appointment to receive theory provided by a licensed health care practitioner for the treatment of autism spectrum disorder;
- provides that a written statement from a licensed health care practitioner for treatment of autism spectrum disorder satisfies a parent's responsibility for their child's nonattendance;
- allows a student who is continually sick and repeatedly absent to satisfy nonattendance requirement by being under the supervision of a licensed health care practitioner for the treatment of autism spectrum disorder.

The term "licensed" is defined in law as any permit, registration, certificate or license, including a provisional license, issued by the Department of Health.⁵

The term "health care practitioner" is defined in law as any person licensed under chapter 457 (acupuncture); chapter 458 (medical practice); chapter 459 (osteopathic medicine); chapter 460 (chiropractic medicine); chapter 461 (podiatric medicine); chapter 462 (naturopathy); chapter 463 (optometry); chapter 464 (nursing); chapter 465 (pharmacy); chapter 466 (dentistry); chapter 467 (midwifery); part I (speech-language pathology), part II (nursing home administration), part III (occupational therapy), part V (respiratory therapy), part X (dietetics and nutrition practice), part XIII (athletic trainers), or part XIV (orthotics, prosthetics and pedorthics) of chapter 468; chapter 478 (electrolysis); chapter 480 (massage practice); part III (clinical laboratory personnel) or part IV (medical physicists) of chapter 483; chapter 484 (dispensing of optical devices and hearing aids); chapter 486

⁵ Section 456.001(5), F.S.

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¹ Section 1003.24, F.S. (flush-left provisions at end of section).

² Section 1003.26, F.S.

³ Section 1003.24(4), F.S.

⁴ Sections 1002.20(2)(c) and 1003.21(2)(b), F.S.; rule 6A-1.09514(1) and (2), F.A.C.

(physical therapy); chapter 490 (psychological services) or chapter 491 (clinical, counseling and psychotherapy services).6

B.	C		◠:	TΙ	\sim	N I			\sim T	$\overline{}$	D'	✓.
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Section 1. Amends s. 1002.20, F.S., regarding K-12 student and parent rights.

Section 2. Amends s. 1003.21, F.S., relating to school attendance.

Section 3. Amends s. 1003.24, F.S., relating to parents responsibility of children.

Section 4. Provides an effective date of July 1, 2017.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The bill provides for a broad definition of health care practitioner for purposes of granting excuses for student absences.⁷ It is unclear if each category of health care practitioner should be included for purposes of granting excuses for student absences.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

⁷ Section 456.001(4), F.S. **STORAGE NAME**: h0127.PKI.DOCX

A bill to be entitled

An act relating to public school attendance policies; amending s. 1002.20, F.S; authorizing a parent to request and be granted permission for a student's absence from school for treatment of autism spectrum disorder by a licensed health care practitioner; amending s. 1003.21, F.S.; requiring each district school board to adopt an attendance policy authorizing a student's absence for treatment of autism spectrum disorder; amending s. 1003.24, F.S.; revising an exemption relating to parental responsibility for nonattendance of a student to include treatment for autism spectrum disorder; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (c) of subsection (2) of section 1002.20, Florida Statutes, is amended, paragraph (d) is redesignated as paragraph (e), and a new paragraph (d) is added to that subsection, to read:

1002.20 K-12 student and parent rights.—Parents of public school students must receive accurate and timely information regarding their child's academic progress and must be informed of ways they can help their child to succeed in school. K-12 students and their parents are afforded numerous statutory

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26 rights, including, but not limited to, the following: 27 (2) ATTENDANCE.-Absence for religious purposes.—A parent of a public (c) 28 school student may request and be granted permission for absence 29 30 of the student from school for religious instruction or 31 religious holidays, in accordance with the provisions of s. 32 $1003.21(2)(b)1 \frac{1003.21(2)(b)}{1}$. 33 (d) Absence for treatment of autism spectrum disorder.-A 34 parent of a public school student may request and be granted 35 permission for absence of the student from school for an 36 appointment scheduled to receive a therapy service provided by a 37 licensed health care practitioner for the treatment of autism spectrum disorder pursuant to ss. 1003.21(2)(b)2. and 38 39 1003.24(4). 40 Section 2. Paragraph (b) of subsection (2) of section 1003.21, Florida Statutes, is amended to read: 41 1003.21 School attendance. 42 43 (2)Each district school board, in accordance with rules 44 (b) of the State Board of Education, shall adopt policies 45

- (b) Each district school board, in accordance with rules of the State Board of Education, shall adopt policies

 authorizing a policy that authorizes a parent to request and be granted permission for absence of a student from school for:
 - 1. Religious instruction or religious holidays.
- 2. An appointment scheduled to receive a therapy service provided by a licensed health care practitioner for the

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treatment of autism spectrum disorder, including, but not limited to, applied behavioral analysis, speech therapy, and occupational therapy.

Section 3. Subsection (4) of section 1003.24, Florida Statutes, is amended to read:

1003.24 Parents responsible for attendance of children; attendance policy.—Each parent of a child within the compulsory attendance age is responsible for the child's school attendance as required by law. The absence of a student from school is prima facie evidence of a violation of this section; however, criminal prosecution under this chapter may not be brought against a parent until the provisions of s. 1003.26 have been complied with. A parent of a student is not responsible for the student's nonattendance at school under any of the following conditions:

Attendance was impracticable or inadvisable on account of sickness or injury, <u>as</u> attested to by a written statement of a licensed practicing physician, or a written statement of a licensed health care practitioner for the treatment of autism spectrum disorder, or was impracticable because of some other stated insurmountable condition as defined by rules of the State Board of Education. If a student is continually sick and repeatedly absent from school, he or she must be under the supervision of a physician, or care of a licensed health care

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practitioner for the treatment of autism spectrum disorder, in order to receive an excuse from attendance. Such excuse provides that a student's condition justifies absence for more than the number of days permitted by the district school board.

Each district school board shall establish an attendance policy that includes, but is not limited to, the required number of days each school year that a student must be in attendance and the number of absences and tardinesses after which a statement explaining such absences and tardinesses must be on file at the school. Each school in the district must determine if an absence or tardiness is excused or unexcused according to criteria established by the district school board.

Section 4. This act shall take effect July 1, 2017.

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 127 (2017)

Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: PreK-12 Innovation
2	Subcommittee
3	Representative Plasencia offered the following:
4	
5	Amendment (with title amendment)
6	Remove lines 37-76 and insert:
7	licensed health care practitioner or behavior analyst certified
8	pursuant to s. 393.17 for the treatment of autism spectrum
9	disorder pursuant to ss. 1003.21(2)(b)2. and 1003.24(4).
10	Section 2. Paragraph (b) of subsection (2) of section
11	1003.21, Florida Statutes, is amended to read:
12	1003.21 School attendance.—
13	(2)
14	(b) Each district school board, in accordance with rules
15	of the State Board of Education, shall adopt policies
16	authorizing a policy that authorizes a parent to request and be
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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 127 (2017)

Amendment No. 1

granted permission for absence of a student from school for:

- 1. Religious instruction or religious holidays.
- 2. An appointment scheduled to receive a therapy service provided by a licensed health care practitioner or behavior analyst certified pursuant to s. 393.17 for the treatment of autism spectrum disorder, including, but not limited to, applied behavioral analysis, speech therapy, and occupational therapy.

Section 3. Subsection (4) of section 1003.24, Florida Statutes, is amended to read:

1003.24 Parents responsible for attendance of children; attendance policy.—Each parent of a child within the compulsory attendance age is responsible for the child's school attendance as required by law. The absence of a student from school is prima facie evidence of a violation of this section; however, criminal prosecution under this chapter may not be brought against a parent until the provisions of s. 1003.26 have been complied with. A parent of a student is not responsible for the student's nonattendance at school under any of the following conditions:

(4) SICKNESS, INJURY, OR OTHER INSURMOUNTABLE CONDITION.—
Attendance was impracticable or inadvisable on account of sickness or injury, <u>as</u> attested to by a written statement of a licensed practicing physician, or was impracticable because of some other stated insurmountable condition as defined by <u>and</u> attested to in accordance with rules of the State Board of

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COMMITTEE/SUBCOMMITTEE AMENDMENT

Bill No. HB 127 (2017)

Amendment No. 1

Education. If a student is continually sick and repeatedly
absent from school, he or she must be under the supervision of a
physician, or if the absence is related to the student having
autism spectrum disorder, receiving services from a licensed
health care practitioner or behavior analyst certified pursuant
to 393.17, in

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TITLE AMENDMENT

Remove line 6 and insert: disorder by a licensed health care practitioner or certified behavior analyst;

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 371 Assistive Technology Devices

SPONSOR(S): Ausley

TIED BILLS: None IDEN./SIM. BILLS: CS/SB 772

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF	
1) PreK-12 Innovation Subcommittee		Dehmer	Healy	
2) Education Committee				

SUMMARY ANALYSIS

Federal law defines an assistive technology device as any item, piece of equipment, or product system, whether acquired commercially off the shelf, modified or customized, that is used to increase, maintain, or improve functional capabilities of a child with a disability and requires the school to meet a student's individual education plan (IEP) requirements regarding assistive technology. If the student moves from one school to another within the district, the assistive technology device must be provided at the new school. Whether or not a student may take his or her assistive technology device home is determined on an individual basis and should be specified in the IEP.

Certain agencies are required by law to enter into interagency agreements, as appropriate, to ensure the transaction of assistive technology devices in accordance with the student's individualized family support plan, individual support plan or IEP.

The bill revises provisions related to the use of assistive technology devices by students with disabilities by:

- clarifying that access to and use of the assistive technology device is essential for a student moving from school to home and community;
- specifying an individual work plan as one of the plans that may serve as the basis for issuing an assistive technology device to a student; and
- requiring the Office of Independent Education and Parental Choice, within the Florida Department
 of Education, to enter into interagency agreements with specified agencies, as appropriate, for the
 transaction of assistive technology devices.

There is no fiscal impact to the state, but there may be a fiscal impact to school districts. See Fiscal Comments.

The bill has an effective date of July 1, 2017.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0371.PKI.DOCX

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Federal law defines an assistive technology device as any item, piece of equipment, or product system, whether acquired commercially off the shelf, modified or customized, that is used to increase, maintain, or improve functional capabilities of a child with a disability. The term does not include a medical device that is surgically implanted or the replacement of such device. Federal regulations require each federal public agency to ensure that assistive technology devices are made available to a child with a disability under certain circumstances. Moreover, in order to receive federal assistance under the Assistive Technology Act, a state must assure the U.S. Secretary of Education that the state complies with the federal regulations.

Florida law specifies assistive technology devices as manual wheelchairs, motorized wheelchairs, motorized scooters, voice-synthesized computer modules, optical scanners, talking software, braille printers, environmental control devices for use by a person with quadriplegia, motor vehicle adaptive transportation aids, devices that enable persons with severe speech disabilities to in effect speak, personal transfer systems, and specialty beds, including a demonstrator, that a consumer purchases or accepts transfer of in this state for use by a person with a disability.⁵

Special Education Services

Special education services (SES) means specially designed instruction and related services that are provided to exceptional students.⁶ Florida law specifies the disabilities that qualify a student for SES.⁷ The U.S. Individuals with Disabilities Education Act (IDEA) requires school districts to make a free appropriate public education (FAPE) available to such students ages 3 through 21.⁸ A school district, at its discretion, may provide services to eligible children with disabilities below 3 years of age.⁹ A FAPE must include special education and related services¹⁰ that are provided by the public school system at

¹ 20 U.S.C. s. 1401(1)(A),

² Id. at 1401(1)(B).

³ 34 C.F.R. s. 300.105(a).

⁴ *Id.* at 300.101.

⁵ Section 427.802(1), F.S. A person with a disability means any person who has one or more permanent physical or mental limitations that restrict his or her ability to perform the normal activities of daily living and impede his or her capacity to live independently. Section 427.802(2), F.S.

⁶ Section 1003.01(3)(b), F.S. Exceptional student means any student who has been determined eligible for a special program in accordance with rules of the State Board of Education. The term includes students who are gifted and students with disabilities who have an intellectual disability; autism spectrum disorder; a speech impairment; a language impairment; an orthopedic impairment; another health impairment; traumatic brain injury; a visual impairment; an emotional or behavioral disability; or a specific learning disability, including but not limited to dyslexia, dyscalculia, or developmental aphasia; students who are deaf or hard of hearing or dual sensory impaired; students who are hospitalized or homebound; children with developmental delays ages birth through 5 years, or children, ages birth through 2 years, with established conditions that are identified in State Board of Education rules pursuant to law. Section 1003.01(3)(a), F.S.

⁷ Section 1003.01(3)(a)-(b), F.S.

⁸ 20 U.S.C. s. 1400(d)(1)(A); 24 C.F.R. s. 300.101; Rules 6A-6.03028(1) and 6A-6.03411(1)(p), F.A.C.

⁹ Rules 6A-6.0331 and 6A-6.03026, F.A.C.

¹⁰ Related services means "transportation and such developmental, corrective, and other supportive services as are required to assist a child with a disability to benefit from special education, and includes speech-language pathology and audiology services, interpreting services, psychological services, physical and occupational therapy, recreation, including therapeutic recreation, early identification and assessment of disabilities in children, counseling services, including rehabilitation counseling, orientation and mobility services, and medical services for diagnostic or evaluation purposes." Related services also include health services and school nurse services, social work services in schools, and parent counseling and training. 34 C.F.R. s. 300.34(a).

no cost to the parent, that meet the standards of the state, and that are in conformity with the student's individual education plan (IEP).¹¹

Individual Education Plans

For each eligible child with a disability served by a school district, or other state agency that provides special education and related services directly, by contract, or through other arrangements, an IEP or individual family support plan must be developed, reviewed and revised.¹²

An IEP team must meet to develop a plan for the student's needs within 30 days of determining a student's eligibility for SES.¹³ The multidisciplinary IEP team includes school and district staff and other experts, if necessary.¹⁴ Parents also participate in the plan development, which may not be implemented without parental consent to a student's initial placement into the SES program.¹⁵

The IEP sets forth a child's academic achievement and functional performance, describes how the child will be included in the general education curriculum, establishes annual goals for the child and describes how those goals will be measured, directs what special education and related services are needed, describes how the child will be appropriately assessed, including the use of alternate assessments, and determines what accommodations may be appropriate for the child's instruction and assessment. All IEP teams must consider whether a student with disability requires assistive technology devices and services.

Use and Transfer of Devices

Federal law requires the school to meet the student's IEP requirements regarding assistive technology. ¹⁸ If the student moves from one school to another school within the district, the assistive technology device must be provided at the new school. ¹⁹ The same device does not necessarily need to follow the student, but the transfer of assistive devices from school to school is encouraged because students benefit from continued use of the same device. ²⁰ If the student moves to another district, federal regulation provides that agencies or districts make the equipment available for use in other districts, until the new district adopts the student's prior IEP or executes a new IEP. ²¹

Whether or not a student may take his or her assistive technology device home is determined on an individual basis and should be specified in the IEP.²² If the student requires assistive technology in order to complete homework assignments or practice skills that require the device, such as communication or socialization, it should be specified in the IEP.²³ Not all assistive technology may be required for home use.²⁴ Use of the assistive technology device over the summer is also determined on an individual basis and should be specified in the IEP.²⁵

¹¹ 34 C.F.R. s. 300.17; Rule 6A-6.03411(1)(p), F.A.C.

¹² Rule 6A-6.03028(3), F.A.C.

¹³ Rules 6A-6.03028(3)(f) and 6A-6.030190(6)(b), F.A.C.

¹⁴ Rules 6A.03028(3)(c), 6A-6.030191(3), and 6A-6.03029(6), F.A.C.

¹⁵ Rule 6A-6.0331(9), F.A.C.

¹⁶ Rules 6A-6.03028(3)(h), 6A-6.03029(3), and 6A-6.030191(4), F.A.C.

¹⁷ 34 C.F.R. s. 300.324(a)(2)(v); Rule 6A-6.03028(3)(g)11., F.A.C.

¹⁸ 34 C.F.R. s. 300.323(e).

¹⁹ *Id*.

²⁰ Florida Department of Education, Bureau of Exceptional Education and Student Services, *Assistive Technology for Students with Disabilities*, Technical Assistance Paper FY 2013-65 (Aug. 2013), at 13-14.

²¹ 34 C.F.R. s. 300.323(e).

²² Florida Department of Education, Bureau of Exceptional Education and Student Services, *Assistive Technology for Students with Disabilities*, Technical Assistance Paper FY 2013-65 (Aug. 2013), at 12.

²³ Florida Department of Education, Bureau of Exceptional Education and Student Services, Assistive Technology for Students with Disabilities, Technical Assistance Paper FY 2013-65 (Aug. 2013), at 12.

²⁴ Id.

²⁵ *Id*.

The federal IDEA and regulations specify that it is the school's responsibility to provide transition services. ²⁶ The transition planning must begin by age 14 or grade 8, whichever occurs first. ²⁷ A student's IEP should include a statement of assistive technology needed under transition services, including a statement indicating agency responsibilities and linkages, if appropriate. ²⁸ It is the school district's responsibility to provide a plan for the transition of assistive technology as the student prepares for postsecondary education, vocational placement, independent living and community experiences. ²⁹ If the student will benefit from continued use of the same device, the transition of technology from school to the post-school setting is encouraged. ³⁰ The IEP team must invite a representative of any participating agency that is likely to be responsible for providing or paying for transition services, such as assistive technology services and devices. ³¹ However, if the participating agency fails to provide the transition services and assistive technology defined in the IEP, the school district must reconvene the IEP team to identify alternative strategies in order to meet the transition objective. ³²

Upon request by a student or his or her parent, the district may transfer assistive technology to the postsecondary setting.³³ The transfer must follow the proper interagency agreement procedures, with the receiving agency documenting support of the equipment.³⁴

Interagency Agreements

Certain agencies are required by law to enter into interagency agreements, as appropriate, to ensure the transaction of assistive technology devices in accordance with the student's individualized family support plan, individual support plan, or individual education plan.³⁵ The interagency agreements provide the framework for ensuring that students with disabilities, their families, educators, and employers are informed about the utilization and coordination of assistive technology devices and services to help such students transition from school to postschool.³⁶ The agreements also ensure that all agencies are informed about the needed assistive technology, the content of the transition plan, and the post-school support required to meet student needs.³⁷

The Florida Interagency Agreement for the Transfer of Assistive Technology was entered in September of 2006, between the following agencies:³⁸

- Florida Infants and Toddlers early Intervention Program (Early Steps) of the Division of Children's Medical Services of the Department of Health;
- The Division of Blind Services of the Department of Education;
- The Division of Vocational Rehabilitation of the Department of Education;
- The Voluntary Prekindergarten Education Program of the Department of Education and the Agency for Workforce Innovation; and

²⁶ 34 C.F.R. s. 300.320(b).

²⁷ Rule 6A-6.03028(3)(b)4., F.A.C.

²⁸ Florida Department of Education, Bureau of Exceptional Education and Student Services, *Assistive Technology for Students with Disabilities*, Technical Assistance Paper FY 2013-65 (Aug. 2013), at 14.

²⁹ *Id*.

³⁰ *Id*.

³¹ 34 C.F.R. s. 300.321(b)(3); s. 1003.575, F.S.

³² Florida Department of Education, Bureau of Exceptional Education and Student Services, *Assistive Technology for Students with Disabilities*, Technical Assistance Paper FY 2013-65 (Aug. 2013), at 14.

³³ *Id*.

³⁴ *Id*.

³⁵ Section 1003.575, F.S.

³⁶ *Id*.

³⁷ Section 1003.575, F.S.

³⁸ Florida Department of Education, Bureau of Exceptional Education and Student Services, *Assistive Technology for Students with Disabilities*, Technical Assistance Paper FY 2013-65 (Aug. 2013).

• The Bureau of Exceptional Education and Student Services of the Department of Education.

Effect of Proposed Changes

The bill revises provisions related to the use of assistive technology devices by students with disabilities by:

- clarifying that access to and use of the assistive technology device is essential for a student moving from school to home and community;
- specifying an individual work plan as one of the plans that may serve as the basis for issuing an assistive technology device to a student; and
- requiring the Office of Independent Education and Parental Choice, within the Florida Department of Education, to enter into interagency agreements with specified agencies, as appropriate, for the transaction of assistive technology devices.

B. SECTION DIRECTORY:

Section 1. Amends s. 1003.575, F.S., relating to assistive technology devises and interagency agreements.

Section 2. Provides an effective date of July 1, 2017.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

According to the DOE analysis of HB 371, the bill may have an indeterminate fiscal impact for the school districts if the school districts are required to purchase additional assistive technology devices for utilization by students with disabilities at home and in the community.³⁹

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

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³⁹ Florida Department of Education, HB 371 Analysis (2017), at 4. STORAGE NAME: h0371.PKI.DOCX **DATE: 3/23/2017**

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

- Applicability of Municipality/County Mandates Provision:
 Not applicable.
- 2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

STORAGE NAME: h0371.PKI.DOCX DATE: 3/23/2017

HB 371 2017

A bill to be entitled

An act relating to assistive technology devices; amending s. 1003.575, F.S.; revising provisions relating to the accessibility and use of assistive technology devices by persons with disabilities; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1003.575, Florida Statutes, is amended to read:

1003.575 Assistive technology devices; findings;

interagency agreements.—Accessibility, utilization, and coordination of appropriate assistive technology devices and services are essential as a young person with disabilities moves from early intervention to preschool, from preschool to school, from one school to another, and from school to employment or independent living, and from school to home and community. If an individual education plan team makes a recommendation in accordance with State Board of Education rule for a student with a disability, as defined in s. 1003.01(3), to receive an assistive technology assessment, that assessment must be completed within 60 school days after the team's recommendation. To ensure that an assistive technology device issued to a young person as part of his or her individualized family support plan,

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HB 371 2017

individual support plan, <u>individual work plan</u>, or an individual education plan remains with the individual through such transitions, the following agencies shall enter into interagency agreements, as appropriate, to ensure the transaction of assistive technology devices:

- (1) The Early Steps Program in the Division of Children's Medical Services of the Department of Health.
- (2) The Division of Blind Services, the Bureau of Exceptional Education and Student Services, the Office of Independent Education and Parental Choice, and the Division of Vocational Rehabilitation of the Department of Education.
- (3) The Voluntary Prekindergarten Education Program administered by the Department of Education and the Office of Early Learning.

Interagency agreements entered into pursuant to this section shall provide a framework for ensuring that young persons with disabilities and their families, educators, and employers are informed about the utilization and coordination of assistive technology devices and services that may assist in meeting transition needs, and shall establish a mechanism by which a young person or his or her parent may request that an assistive technology device remain with the young person as he or she moves through the continuum from home to school to postschool.

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Section 2. This act shall take effect July 1, 2017.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 1131

Shared Use of Public School Playground Facilities

SPONSOR(S): Drake and others

TIED BILLS: None IDEN./SIM. BILLS: SB 984

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) PreK-12 Innovation Subcommittee		Dehmer	Healy
2) PreK-12 Appropriations Subcommittee			
3) Education Committee			

SUMMARY ANALYSIS

While obesity flourishes due in part to inactivity, many of the state's playgrounds and athletic facilities on the grounds of public schools are closed to the public due in part to a lack in shared use agreements between a school district and a governmental or nongovernmental entity. The bill:

- requires the Department of Education (DOE) to provide technical assistance to school districts to promote community use of shared facilities;
- provides funding to the DOE to provide short-term grants to districts, establish guidelines for funding eligibility for the grants and develop a grant application process; and
- creates a Shared Use Task Force to identify barriers in creating shared use agreements and to make recommendations to facilitate the shared use of school facilities generally and in high-need communities.

This bill has an indeterminate fiscal impact on state government. A district school board may have a negative fiscal impact related to maintenance expenses, but only if it elects to enact a policy or enter into an agreement. See Fiscal Analysis & Economic Impact Statement.

The bill has an effective date of July 1, 2017.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1131.PKI

DATE: 3/17/2017

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Overweight Children and Adults

The Centers for Disease Control and Prevention (CDC) estimates that 37.9% of American adults are obese and another 32.8% are overweight. The CDC also estimates that 17.4% of children age 6-11 and 20.6% of children age 12-19 and 17.4% are obese. The prevalence of obesity among children has more than tripled since the 1970s. The Surgeon General estimates 300,000 deaths per year may be attributed to obesity and reports that individuals who are obese have a 50-100% increased risk of premature death from all causes, when compared to individuals with a healthy weight.

According to the CDC, youth who have access to opportunities for physical activity during non-school hours have higher overall levels of physical activity and are less likely to be overweight or obese. The CDC cites increasing access to safe and appealing places to play and being active as strategies that communities can employ to combat youth obesity. CDC's research indicates that approximately half of Florida's youth have access to parks and community centers in their neighborhood.

Public Access to Public School Facilities

Florida law broadly authorizes district school boards and the boards of trustees of Florida College System institutions, state universities, and the Florida School for the Deaf and the Blind to allow the public access to educational facilities and grounds for any legal assembly, as a community use center, or a polling location. Additionally, the law specifically requires each county and municipality located within the geographic area of a school district to enter into an interlocal agreement with the district school board to coordinate their respective growth and development plans and processes. Among other things, the interlocal agreement must include a process for determining where and how the school boards and local governments can share facilities for mutual benefit and efficiency. Some district school boards currently authorize, through their interlocal agreements, public access to sports and recreational facilities on school campuses. The specific details related to such access, such as the hours the facility will be open and which party is liable for any damages or injuries sustained on the property, are contained in a separate "joint-use" agreement.

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¹ Centers for Disease Control and Prevention, *Obesity and Overweight*, http://www.cdc.gov/nchs/fastats/overwt.htm (last visited Mar. 17, 2017).

² Centers for Disease Control and Prevention, Data and Statistics, *Childhood Obesity Facts*, https://www.cdc.gov/healthyschools/obesity/facts.htm (last visited Mar. 17, 2017).

³ Office of the Surgeon General, Overweight and Obesity as Public Health Problems in America, https://www.ncbi.nlm.nih.gov/books/NBK44210/ (last visited Mar. 17, 2017).

⁴ Centers for Disease Control and Prevention, Overweight and Obesity: A Growing Problem,

http://www.cdc.gov/obesity/childhood/problem.html (last visited Mar. 17, 2017).

⁵ Centers for Disease Control and Prevention, Strategies to Prevent Obesity and Other Chronic Diseases, The CDC Guide to Strategies to Increase Physical Activity in the Community, https://www.cdc.gov/obesity/downloads/PA_2011_WEB.pdf (last visited Mar. 17, 2017).

⁶ Centers for Disease Control and Prevention, Florida Action Plan,

https://www.cdc.gov/physicalactivity/downloads/state_pdfs/14_248165_fl_tag508.pdf (last visited Mar. 17, 2017).

⁷ Section 1013.10, F.S.; see also s. 1013.01(3), F.S. (defines "Board").

⁸ Sections 163.31777(1) and (2)(g) and 1013.33(2) F.S.

⁹ See, e.g., Interlocal Agreement between Pinellas County, Florida, et al. and the School Board of Pinellas County, Florida, at 4 (2012), available at www.pinellascounty.org/Plan/pdf files/1906 IA.pdf [hereinafter Pinellas County Agreement] (last visited Mar. 15, 2017).

According to the Florida Department of Education (DOE), school district facilities personnel have informally expressed support for providing public access to recreation and sports facilities. However, such personnel indicate that reaching a joint-use agreement to provide such access is highly dependent on variables related to individual facilities. Thus, agreements are typically considered on a facility-by-facility basis. Such personnel indicate that one barrier to expanding joint-use of, and public access to, school facilities is premises liability concerns. 10

District school boards are not limited to partnering with governmental entities in joint-use agreements. If authorized by the school board's interlocal agreements, boards may establish joint-use agreements with private entities. For example, in 2003, a Best Financial Management Practices Review of the Duval County School District indicated that the school district had established 47 joint-use agreements with the City of Jacksonville, the YMCA and various community groups for the use of school facilities. 11

Effect of Proposed Changes

The bill requires the DOE to provide technical assistance to school districts including, but not limited to:

- individualized assistance;
- the creation of a shared use technical assistance toolkit containing useful information for school districts: and
- the development of a publicly accessible online database of shared use resources and existing shared use agreements.

The bill authorizes the DOE to:

- provide short-term grants to help school districts open their facilities for shared use before or after school hours;
- establish guidelines for funding eligibility:
- promote the availability of the funding statewide;
- provide technical assistance to applicants:
- evaluate applicants;
- determine allowable expenses, and disburse funding;
- annually post on its website and report to the Senate President and the Speaker of the House on the expenditure of funds;
- develop an application process for school districts to receive funding. The application must require that a school district:
 - demonstrate an active partnership with a local governmental agency or nonprofit organization or that the funds will be used to open school facilities for use by the public;
 - o agree to fully implement its shared use project within the grant period:
 - o abide by the conditions for receiving assistance;
 - provide the department with a copy of the school district's shared use agreement or shared use policy: and
 - o collect and provide data and other information required by the department for monitoring. accountability and evaluation purposes.
- give funding priority to high-need communities, defined as communities in which at least 50 percent of children are eligible to receive free or reduced-price meals.

11 Office of Program Policy Analysis and Government Accountability, Best Financial Management Practices Review of the Duval County School District, Report No. 03-41, ch. 7 Facilities Construction, at 18-19 (Aug. 2003), available at http://www.oppaga.state.fl.us/Summary.aspx?reportNum=03-41 (last visited Mar. 15, 2017).

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¹⁰ Florida Department of Education, Legislative Bill Analysis for HB 431 (2012). For example, the Pinellas County interlocal agreement with the School Board of Pinellas County, among others, authorizes the parties to establish an agreement "for each instance of collocation and shared use to address legal liability, operating and maintenance costs, scheduling of use, and facility supervision or any other issues that may arise from collocation or shared use." Pinellas County Agreement, supra note 6, at 4.

The bill creates a Shared Use Task Force to identify barriers in creating shared use agreements and to make recommendations to facilitate the shared use of school facilities generally and in high-need communities. The task force is composed of seven members appointed by the DOE, including a chair and vice chair, and shall submit a report of its findings and recommendations to the Senate President and the Speaker of the House by June 30, 2018.

B. SECTION DIRECTORY:

Section 1. Creates s. 1013.101, F.S., relating to shared use agreements.

Section 2. Creates the Shared Use Task Force.

Section 3. Provides an effective date of July 1, 2017.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The bill requires DOE to execute a number of provisions "...with funds as established in the General Appropriations Act...", however no specific amount is identified.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

The bill may have a minimal indeterminate fiscal impact on school districts that elect to utilize the provisions created by this bill. See Fiscal Comments.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

 Applicability of Municipality/County Mandates Provision: Not Applicable.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

STORAGE NAME: h1131.PKI

DATE: 3/17/2017

22

23

2425

A bill to be entitled

An act relating to the shared use of public school playground facilities; creating s. 1013.101, F.S.; providing legislative findings and intent; defining terms; requiring the Department of Education to provide specified assistance to school districts; providing for funding as established in the General Appropriations Act; specifying funding allocation guidelines; requiring the department to annually post information regarding specified allocations on its website and report to the Legislature; requiring the department to develop an application process for school districts; requiring funding priority to be given to high-need communities; creating the Shared Use Task Force within the department; specifying the purpose and membership of the task force; providing requirements for electing a task force chair and vice chair and conducting its meetings; requiring the department to provide the task force with necessary staff; requiring the task force to submit a report to the Legislature by a specified date; providing for expiration of the task force; providing for rulemaking; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Page 1 of 6

Section 1. Section 1013.101, Florida Statutes, is created to read:

1013.101 Shared use agreements.—

- (1) LEGISLATIVE FINDINGS AND INTENT.—The Legislature finds that greater public access to recreation and sports facilities is needed to reduce the impact of obesity, diabetes, and other chronic diseases on personal health and health care expenditures. Public schools are equipped with taxpayer—funded indoor and outdoor recreation facilities that offer easily accessible opportunities for physical activity for residents of the community. The Legislature also finds that it is the policy of the state for district school boards to allow the shared use of school buildings and property by adopting policies allowing for shared use and implementing shared use agreements with local governmental entities and nonprofit organizations. The Legislature intends to increase the number of school districts that open their playground facilities to community use outside of school hours.
 - (2) DEFINITIONS.—As used in this section, the term:
- (a) "High-need communities" means communities in which at least 50 percent of children are eligible to receive free or reduced-price meals at the school that will be the subject of the shared use agreement.
 - (b) "Shared use" means allowing access to school

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playground facilities by community members for recreation or another purpose of importance to the community through a shared use agreement or a school district or school policy that opens school facilities for use by government or nongovernmental entities or the public.

- (c) "Shared use agreement" means a written agreement between a school district and a government or nongovernmental entity which defines the roles, responsibilities, terms, and conditions for community use of a school-owned facility for recreation or other purposes.
- (3) PROMOTION OF COMMUNITY USE OF SHARED FACILITIES.—The department shall provide technical assistance to school districts, including, but not limited to, individualized assistance, the creation of a shared use technical assistance toolkit containing useful information for school districts, and the development of a publicly accessible online database of shared use resources and existing shared use agreements.
- (4) FUNDING.—The department shall do all of the following with funds as established in the General Appropriations Act:
- (a) Provide short-term grants to help school districts open their facilities for shared use before or after school hours, including evenings, weekends, and school vacations.
- (b) Establish guidelines for funding eligibility consistent with this section, promote the availability of the funding statewide, provide technical assistance to applicants,

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evaluate applicants, determine allowable expenses, and disburse
funding.

- (c) Annually post on its website and report to the President of the Senate and the Speaker of the House of Representatives the expenditure of the funds used to administer this section, including the total amount of funding distributed, the school districts that received funding, the amount of funding each school district received, and the department's evaluation results.
- (d) Develop an application process for school districts to receive funding. The application must require that a school district:
- 1. Demonstrate that it has an active partnership with a local governmental agency or nonprofit organization or that the funds will be used to open school facilities for use by the public;
- 2. Agree to fully implement its shared use project within the grant period;
 - 3. Abide by the conditions for receiving assistance;
- 4. Provide the department with a copy of the school district's shared use agreement or shared use policy; and
- 5. Collect and provide data and other information required by the department for monitoring, accountability, and evaluation purposes.
 - (e) Give funding priority to high-need communities. In

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consultation with the Shared Use Task Force, the department may establish additional criteria for funding priorities consistent with this section.

Section 2. Shared Use Task Force.—The Shared Use Task

Force, a task force as defined in s. 20.03, Florida Statutes, is

created within the Department of Education. The task force is

created to identify barriers in creating shared use agreements

and to make recommendations to facilitate the shared use of

school facilities generally and in high-need communities.

- (1) The task force is composed of 7 members appointed by the department, as follows:
- (a) Two representatives from school districts, including 1 representative from school districts 1 through 33 and 1 representative from school districts 34 through 67;
 - (b) One representative from a public health department;
- (c) Two representatives from community-based programs in high-need communities; and
 - (d) Two representatives from recreational organizations.
- (2) The task force shall elect a chair and vice chair. The chair and vice chair may not be representatives from the same member category. Members of the task force shall serve without compensation, but are entitled to reimbursement for per diem and travel expenses pursuant to s. 112.061, Florida Statutes.
- (3) The task force shall meet by teleconference or other electronic means, if possible, to reduce costs.

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126	(4) The department shall provide the task force with staff
127	necessary to assist the task force in the performance of its
128	duties.
129	(5) The task force shall submit a report of its findings
130	and recommendations to the President of the Senate and the
131	Speaker of the House of Representatives by June 30, 2018. Upon
132	submission of the report, the task force shall expire.
133	(6) The State Board of Education shall adopt rules to
134	implement and administer this section.
135	Section 3. This act shall take effect July 1, 2017.

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HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 1365

Early Childhood Music Education Incentive Pilot Program

SPONSOR(S): Ahern

TIED BILLS: None IDEN./SIM. BILLS: SB 824

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) PreK-12 Innovation Subcommittee		Dehmer	Healy
2) PreK-12 Appropriations Subcommittee			
3) Education Committee			

SUMMARY ANALYSIS

Some studies have indicated a correlation between instruction in fine and performing arts and student achievement in core academic subjects, including reading and math. However, while the number of elementary music classes has increased statewide, some school districts do not have any elementary students enrolled in music courses.

The bill establishes the 3-year Early Childhood Music Education Incentive Pilot Program in the Department of Education to assist selected school districts in implementing comprehensive music education programs for students in kindergarten through grade 2. The bill establishes eligibility requirements for participating school districts and requires the Commissioner of Education to select qualifying schools to participate in the pilot program. Each participating school district's superintendent must annually certify to the commissioner that the district meets the eligibility requirements for the pilot program.

The bill requires the University of Florida's College of Education to evaluate the effectiveness of the program based on student performance and the success of the program. The evaluation must at least include a quantitative analysis of student achievement and a qualitative evaluation of students enrolled in the comprehensive music education programs.

There is an indeterminate fiscal impact to the state. See FISCAL COMMENTS.

The bill takes effect July 1, 2017.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h1365.PKI.DOCX

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Positive Effects of Music Education

Some studies have indicated a correlation between instruction in fine and performing arts and student achievement in core academic subjects, including reading and math. Additionally, a variety of aspects of cognitive development have been shown to be positively linked with music instruction in school, including spatial-temporal abilities, selective attention, and memory for verbal stimuli. Further, some research has identified a positive association between music education and increases in student selfesteem, academic success, and discipline.4

Visual and Performing Arts Academic Standards and Student Enrollment

The state's academic standards are required to include standards for instruction for visual and performing arts. Such standards must include specific curricular content and include distinct grade level expectations for the core content knowledge and skills that a student is expected to have acquired by each individual grade level from kindergarten through grade five. 5

Current law requires the commissioner to prepare an annual report that includes information, based on annual reporting by schools, regarding student access to, and participation in, fine arts courses: the number and certification status of educators providing arts instruction; educational facilities designed and classroom space equipped for fine arts instruction; and the manner in which schools are providing the core curricular content for fine arts established in the Next Generation Sunshine State Standards. The report must be posted on the Department of Education's website and updated annually.

Fine arts courses, for purposes of the annual report, include visual arts, music, dance, and theatre courses. According to the latest annual report the number of elementary music classes has increased statewide.

201	1-12	20	12-13	20	13-14	201	4-15
# of	% of						
Classes							
6,683	20.0%	10,806	26.5%	10,940	27.7%	10,375	26.2%

However, in some school districts there is no student enrollment in K-5 music programs.⁶

DATE: 3/20/2017

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¹ See, e.g., The President's Committee on the Arts and The Arts Education Partnership, Champions of Change: The Impact of the Arts on Learning (1999), available at http://artsedge.kennedy-center.org/champions/pdfs/ChampsReport.pdf; James S. Catterall, et al, National Endowment for the Arts, The Arts and Achievement in At-Risk Youth: Findings from Four Longitudinal Studies (2012), available at http://www.nea.gov/research/Arts-At-Risk-Youth.pdf.

² M.F. Gardiner, et al, Learning Improved by Arts Training, 381 NATURE 284 (1996).

³ See, e.g., Lois Hetland, Learning to Make Music Enhances Spatial Reasoning, 34 J. Aesthetic Ed. 179 (2000); Hurwitz, et al, Nonmusical Effects of the Kodaly Music Curriculum in Primary Grade Children, 8 J. LEARNING DISABILITIES 167 (1975); Yim-Chi Ho, et al, Music Training Improves Verbal but Not Visual Memory: Cross-Sectional and Longitudinal Explorations in Children, 17 NUEROPSYCHOLOGY 439 (2003).

⁴ See e.g., Cecil Adderley, et al, "A home away from home": The world of the high school music classroom, 51 J. MUSIC RES. 190

Section 1003.41(2)(e), F.S.

⁶ School districts with no reported enrollment in music programs include: Dixie, Franklin, Gilchrist, Glades, Gulf, Hamilton, and Lafayette. See Florida Department of Education, Fine Arts Enrollment, accessible at PK-20 Education Data Warehouse at http://www.fldoe.org/accountability/data-sys/edw/ (last visited Mar. 24, 2017).

The bill establishes the 3-year Early Childhood Music Education Incentive Pilot Program in the Department of Education to assist selected school districts in implementing comprehensive music education programs for students in kindergarten through grade 2.

The bill establishes eligibility requirements for participating school districts and requires the district school superintendent to certify to the Commissioner of Education that the district meets the criteria each year it participates in the program. To be eligible, each school in the district must have established a comprehensive music education program that:

- Includes all students enrolled in kindergarten through grade 2.
- Is staffed by "certified music educators."
- Provides music instruction for a least 30 consecutive minutes 2 days a week.
- Complies with class size requirements under s. 1003.03, F.S.⁷
- Complies with the "department's standards for early childhood music education programs" for students in kindergarten through grade 2.

The commissioner must select school districts for participation in the pilot program, subject to legislative appropriation, based on the school district's proximity to the University of Florida and needs-based criteria established by the State Board of Education. Selected school districts must annually receive \$150 per full-time equivalent student in kindergarten through grade 2.

Each selected school district must recertify to the commissioner each year of the pilot program that it meets the eligibility requirements established by the bill. If a selected school district does not provide the annual certification for a fiscal year, the school district must return all funds received through the pilot program for that fiscal year.

The bill requires the University of Florida's College of Education to evaluate the effectiveness of the program based on student performance and the success of the program. The evaluation must at least include a quantitative analysis of student achievement and a qualitative evaluation of students enrolled in the comprehensive music education programs.

The bill authorizes the State Board of Education to adopt rules to implement the pilot program.

The bill includes an expiration date of June 30, 2020 for this program.

B. SECTION DIRECTORY:

Section 1. Creates s. 1003.481, F.S. relating to the Early Childhood Music Education Incentive Pilot Program.

Section 2. Provides an effective date of July 1, 2017.

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⁷ Section 1, Article IX of the Florida Constitution requires the Legislature to make adequate provision to ensure that there are a sufficient number of classrooms in Florida so that the maximum number of students assigned to each teacher does not exceed 18 students for prekindergarten through 3rd grade, 22 students for 4th through 8th grades, and 25 students for 9th through 12th grades. Extracurricular courses are statutorily excluded from the class size mandate; thus, its requirements apply only to core curricula courses. Section 1003.03(1), F.S.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

See FISCAL COMMENTS.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The bill proposes \$150 per full-time equivalent student in kindergarten through grade 2 in the participating schools, but it is unclear how many school districts the Commissioner may select and how many students would be participating.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

None.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill authorizes the State Board of Education to adopt rules to implement the pilot program.

C. DRAFTING ISSUES OR OTHER COMMENTS:

It is unclear the number of school districts the Commissioner may select to participate. The bill does not establish guidelines for the needs-based criteria that the State Board of Education must establish. The bill does not specify whether the University of Florida must report any findings based on its evaluation of participating school districts. It is unclear which subject areas must be evaluated with respect to student performance.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not applicable.

STORAGE NAME: h1365.PKI.DOCX

HB 1365 2017

A bill to be entitled

An act relating to the Early Childhood Music Education Incentive Pilot Program; creating s. 1003.481, F.S.; creating the Early Childhood Music Education Incentive Pilot Program within the Department of Education for a specified period; providing for school district eligibility; providing comprehensive music education program requirements; providing for school district selection, funding, and program payments; requiring selected school districts to annually provide a specified certification to the Commissioner of Education; requiring a selected school district to return funds under certain circumstances; requiring the University of Florida's College of Education to perform an evaluation; authorizing the State Board of Education to adopt rules; providing for expiration of the pilot program; providing an effective date.

17 18

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Be It Enacted by the Legislature of the State of Florida:

2021

19

Section 1. Section 1003.481, Florida Statutes, is created to read:

2223

1003.481 Early Childhood Music Education Incentive Pilot Program.—

2425

(1) Beginning with the 2017-2018 school year, the Early

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HB 1365

Childhood Music Education Incentive Pilot Program is created within the Department of Education for a period of 3 school years. The purpose of the pilot program is to assist selected school districts in implementing comprehensive music education programs for students in kindergarten through grade 2.

- (2) In order for a school district to be eligible for participation in the pilot program, the superintendent must certify to the Commissioner of Education, in a format prescribed by the department, that each elementary school within the district has established a comprehensive music education program that:
- (a) Includes all students at the school enrolled in kindergarten through grade 2.
 - (b) Is staffed by certified music educators.
- (c) Provides music instruction for at least 30 consecutive minutes 2 days a week.
- (d) Complies with class size requirements under s. 1003.03.
- (e) Complies with the department's standards for early childhood music education programs for students in kindergarten through grade 2.
- (3) (a) The commissioner shall select school districts for participation in the pilot program, subject to legislative appropriation, based on the school district's proximity to the University of Florida and needs-based criteria established by

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HB 1365

the State Board of Education. Selected school districts shall annually receive \$150 per full-time equivalent student in kindergarten through grade 2 who is enrolled in a comprehensive music education program.

- (b) To maintain eligibility for participation in the pilot program, a selected school district must annually certify to the commissioner, in a format prescribed by the department, that each elementary school within the district provides a comprehensive music education program that meets the requirements of subsection (2). If a selected school district fails to provide the annual certification for a fiscal year, the school district must return all funds received through the pilot program for that fiscal year.
- (4) The University of Florida's College of Education shall evaluate the effectiveness of the pilot program by measuring student academic performance and the success of the program. The evaluation must include, but is not limited to, a quantitative analysis of student achievement and a qualitative evaluation of students enrolled in the comprehensive music education programs.
- (5) The State Board of Education may adopt rules to administer this section.
 - (6) This section expires June 30, 2020. Section 2. This act shall take effect July 1, 2017.

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PCB PKI 17-01 Charter Schools

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB PKI 17-01 Charter Schools SPONSOR(S): PreK-12 Innovation Subcommittee TIED BILLS: None IDEN./SIM. BILLS: None

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: PreK-12 Innovation Subcommittee		Dehmer	Healy

SUMMARY ANALYSIS

The bill:

- requires sponsors to use the standard charter contract developed by the Department of Education (DOE) without any alterations;
- · removes the cap on high-performing charter schools that wish to replicate in low-performing areas;
- provides a high-performing charter school whose application for replication has been denied a hearing through the Charter School Appeals Commission
- provides for a streamlined application for a high-performing charter school system wishing to replicate schools:
- clarifies that student performance data from eligible students attending an alternative charter school shall be included in the calculation of the home school's grade as well as high school students who transfer to a private school for which the school district subsidizes, in whole or in part, the enrollment fees;
- includes the charter school in the waiver of sovereign immunity in cases of tort liability;
- requires school districts to share the discretionary millage with charter-schools-in-a-municipality if the school is owned and directly operated by the municipality;
- clarifies administrative fees for charter schools, high-performing charter schools and charter school systems:
- removes the requirement that the online learning portion of a blended learning model be in a classroom setting at the charter school;
- clarifies that charter school cooperatives may form to further educational, operational and administrative initiatives:
- specifies that a not-for-profit or municipal entity operating a charter school may use unrestricted surplus or net assets of their charter school(s) for K-12 educational purposes in their other schools;
- extends the option for local education agency status to other charter schools by redefining "charter school system;"
- requires DOE to develop and administer a survey for charter schools to report on the timeliness and effectiveness of administrative services provided by sponsors;
- changes the charter school application deadline from August 1 to February 1;
- deletes language regarding federal funds that conflicts with federal requirements for distribution of such funds:
- deletes the charter school student achievement comparison report;

The bill has no fiscal impact on the state. See Fiscal Comments.

The bill takes effect July, 1 2017.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb01.PKI.DOCX

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Charter School Applications

Present Situation

Charter schools are nonsectarian, public schools that operate under a performance contract with a sponsor. This performance contract is known as a "charter." The charter exempts the school from many regulations applicable to traditional public schools to encourage the use of innovative learning methods. One of the guiding principles of charter schools is to "meet high standards of student achievement while providing parents flexibility to choose among diverse educational opportunities within the state's public school system."

An application for a new charter school may be made by an individual, teachers, parents, a group of individuals, a municipality or a legal entity organized under Florida law.⁴ The school must be operated by a Florida College System (FCS) institution, municipality or nonprofit organization. While a charter school must be a public or nonprofit entity, it may be managed by a for-profit education management organization.⁵ A district school board may sponsor a charter school in the county over which the district school board has jurisdiction.⁶

A person or entity seeking to open a charter school must submit an application using the model application form prepared by the Department of Education (DOE). A sponsor must receive and review all charter school applications using an evaluation instrument developed by the DOE. The deadline for submission of charter school applications is August 1 of each year for schools to be opened the following year. An applicant may submit a draft charter school application on or before May 1 with an application fee of \$500. If a draft application is timely submitted, the sponsor must review and provide feedback as to material deficiencies in the application by July 1. The applicant then has until August 1 to resubmit a revised and final application. The sponsor may approve the draft application.

Effect of Proposed Changes

The bill revises the date a sponsor must receive all charter school applications from August 1, to February 1, for a charter school to open 18 months later or at a time agreed to by the applicant and the sponsor.

The bill removes the provision allowing a charter school applicant to submit a draft application to a sponsor for review. The bill increases the amount of time the sponsor has to approve or deny an application from 60 to 90 days.

¹ Section 1002.33(5)(a), (6)(h), (7) and (9)(a), F.S.

² Section 1002.33(2)(b)3. and (16), F.S.

³ Section 1002.33(2)(a)1., F.S.

⁴ Section 1002.33(3)(a), F.S.

⁵ Section 1002.33(12)(i), F.S.

⁶ Section 1002.33(5)(a)1., F.S.

⁷ Section 1002.33(6)(a), F.S.

⁸ Section 1002.33(6)(b), F.S.

⁹Note: The number of draft applications submitted declined from 43 in 2014 to 22 in 2015, *see* Annual Authorizer Reports, *available at* http://www.fldoe.org/schools/school-choice/charter-schools/authorizers/annual-authorizer-reports.stml.

Charter School Contract

Present Situation

Once an application is approved, the major issues involving the operation of a charter school, which are outlined in current law, must be considered in advance and written into the charter. The DOE was required to create, through state board rule, a standard charter contract in consultation with both school districts and charter schools, and sponsors are required to use this standard contract. However, as a result of negotiations with stakeholders, the contract is used as "...the basis for the initial draft contract..." and may be amended.

Effect of Proposed Changes

The bill requires the sponsor and the charter school governing board to use the standard charter contract which incorporates the approved application and any addenda approved with the application. The standard contract cannot be altered in any way and any term or condition of a proposed contract that differs from the standard contract shall be presumed a limitation on charter school liability.

High Performing Charter Schools

Present Situation

A high-performing charter school is a charter school that during each of the three previous years:

- received at least two school grades of "A" and no school grade below "B;"
- has received an unqualified opinion on each annual financial audit; and
- has not received an annual financial audit that reveals a financial emergency condition.

A high-performing charter school may, in any school district in the state, submit an application to establish a new charter school that replicates its educational program. The application must indicate that the charter school is "high-performing" and include the commissioner's eligibility letter.¹⁵ Such applications may only be denied under certain circumstances.¹⁶ A high-performing charter school may only establish one charter school in a year. A subsequent application to establish a charter school may only be submitted when each charter school established through replication achieves high-performing charter school status.¹⁷

If the sponsor denies an application submitted by a high-performing charter school, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons supporting the denial and must provide the letter of denial and supporting documentation to the applicant and to the DOE. The

¹⁰ Section 1002.33(7), F.S.

¹¹ Section 1002.33(28), F.S.

¹² Section 1002.33(21)(a), F.S.

¹³ See Rule 6A-6.0786(3), F.A.C., available at https://www.flrules.org/gateway/ruleNo.asp?id=6A-6.0786.

¹⁴ Section 1002.331(1), F.S. A financial emergency condition includes failure to pay short-term loans, make bond debt service or pay long-term debt payments due to lack of funds; failure to pay uncontested creditor claims within 90 days; failure to pay withheld employee income taxes or make employer contributions to social security or pensions; or failure for one pay period to pay wages, salaries, and retirement benefits owed. Section 218.503(1), F.S. A charter school in the workplace satisfies audit requirements if the auditor finds that sufficient monetary resources are available to cover any reported deficiency or if the deficiency does not result in a deteriorating financial condition. Section 1002.331(1)(c), F.S. A "deteriorating financial condition" is a circumstance that significantly impairs the ability of a charter school to generate enough revenues to meet its expenditures without causing the occurrence of a financial emergency condition described in s. 218.503(1), F.S. Section 1002.345(1)(a)3., F.S.

¹⁵ Section 1002.331(3)(a), F.S.

¹⁶ Section 1002.33(6)(b)3.b., F.S.

¹⁷ Section 1002.331(3)(b), F.S.

applicant may appeal the sponsor's denial of the application directly to the State Board of Education (SBE).¹⁸

Effect of Proposed Changes

The bill allows a high-performing charter school to establish more than one charter school a year only if it chooses to operate in and serve students from an area where a school is subject to differentiated accountability.¹⁹

The bill provides a high-performing charter school whose application has been denied a hearing by requiring that an appeal of such denial be brought before the Charter School Appeals Commission. The commission will make a recommendation to the SBE in accordance with current law.

High-Performing Charter School System

A high-performing charter school system is an entity that:

- operated at least three high-performing charter schools in the state during each of the previous 3 school years;
- operated a system of charter schools in which at least 50 percent of the charter schools were high-performing charter schools and no charter school earned a school grade of "D" or "F" in any of the previous 3 school years regardless of whether the entity currently operates the charter school, with specified exceptions; and
- did not receive a financial audit that revealed one or more of the financial emergency conditions for any charter school assumed or established by the entity in the most recent 3 fiscal years for which such audits are available.²⁰

A high-performing charter school system may replicate its high-performing charter schools using the current application process outlined in law.²¹

Effect of Proposed Changes

The bill clarifies that a high-performing system may replicate a school in any district in the state and establishes a streamlined high-performing standard application form for replicating a high-performing charter school.

The bill requires the high-performing standard application form to:

- contain goals and objectives for improving and measuring student learning, including the
 expected amount of student yearly academic improvement, methods for evaluating success and
 the specific results to be attained through instruction;
- contain an annual financial plan for each year requested by the charter for operation of the school for up to 5 years;
- discloses the name of each applicant, governing board member and all proposed education services providers, the name and sponsor of any charter school operated by each applicant, each governing board member and each proposed education services provider that has closed and the reasons for the closure and the academic and financial history of such charter schools, which the sponsor shall consider in deciding whether to approve or deny the application.

¹⁸ Section 1002.33(6)(b)3.c., F.S.

¹⁹ See s. 1008.33, F.S.

²⁰ Section 1002.332(1)(b), F.S.

The bill requires the review, approval, denial and appeals process for standard high-performing replication applications to comply with current processes in law.

Charter School Cooperatives

Present Situation

The law authorizes charter schools to enter into cooperative agreements with other charter schools to provide planning and development, direct instructional services, and contracts with charter school governing boards to provide personnel administrative services, payroll services, human resource management, evaluation and assessment services, teacher preparation, and professional development.²²

Effect of Proposed Changes

The bill deletes the list of specific services that cooperative agreements may provide and instead allows charter schools to enter into cooperative agreements to further any educational, operational or administrative purposes in which participating charter schools share common interests. This change expands the ability of charter schools to collaborate and pool resources for shared objectives.

Distribution of Student Funding

Present Situation

Charter schools are funded through the Florida Education Finance Program (FEFP) the same as traditional public schools based on the number of students. Each charter school reports student enrollment to its sponsor²³ for inclusion in the district's report of student enrollment.²⁴ The following chart summarizes how a charter school's share of FEFP funds is determined:

	Calculating a Charter School's Share of FEFP Funds ²⁵
	Sum of the school district's operating funds from the FEFP as provided in s. 1011.62, F.S., and the General Appropriations Act, including the district's gross state and local funds, discretionary lottery funds, and funds from the district's current operating discretionary tax levies.
	The total funded weighted full-time equivalent (FTE) students in the district.
l	x The weighted FTE students for the charter school.

A charter school is also entitled to receive its proportionate share of categorical funds included in the FEFP for students who qualify for the categorical.²⁶ Categorical funds must be spent for specified purposes, which include student transportation, safe schools, supplemental academic instruction, research-based reading, instructional materials, digital classrooms, classroom supplies and class-size reduction operating funds.²⁷ Sponsors are prohibited from requiring charter schools to adopt the school district's reading curriculum as a condition of receiving the research-based reading allocation.²⁸

²² Section 1002.33(13), F.S.

²³ A sponsor can be a district school board that approves the charter and holds the contract. Section 1002.33(5)(a)1., F.S.

²⁴ Section 1002.33(17)(a)-(b), F.S. To reflect any changes in enrollment, the charter school's funding is recalculated during the school year, based upon the October and February FTE enrollment surveys. *See* s. 1002.33(17)(b), F.S. ²⁵ Section 1002.33(17)(b) and (c), F.S.

²⁶ Section 1002.33(17)(b), F.S.

²⁷ See, e.g., s. 1011.62(1)(f), F.S. (supplemental academic instruction); s. 1011.62(6), F.S. (general categoricals), s. 1011.67, F.S. (instructional materials), s. 1011.62(12), F.S. (digital classrooms); s. 1011.68, F.S. (student transportation), s. 1011.685, F.S. (class size reduction), and s. 1012.71, F.S. (Florida Teachers Classroom Supply Assistance Program).

²⁸ Section 1002.33(17)(b), F.S.

The bill authorizes a nonprofit organization or municipality that operates a charter school to use unrestricted surplus or unrestricted net assets from that school for K-12 educational purposes in other schools they operate in the state.

Sponsor Services and Fees

Present Situation

A sponsor must provide various administrative services to charter schools in their district including contract management; FTE and student achievement data reporting; exceptional student education program administration; eligibility and reporting for federal school lunch programs; test administration, including payment of the costs of state- or school district-required assessments; processing of teacher certification data and student information services.²⁹ As compensation for services provided, a sponsor may withhold an administrative fee of up to 5 percent of each charter school's total operating funds, based upon weighted FTE students.³⁰ A sponsor may only withhold the administrative fee for the first 250 students enrolled in each charter school.³¹ A sponsor may withhold a 5 percent administrative fee for the first 500 students enrolled within a system of charter schools if the system:

- includes both conversion charter schools and nonconversion charter schools;
- has all schools located in the same county;
- has a total enrollment exceeding the total enrollment of at least one school district in the state;
- has the same governing board; and
- does not contract with a for-profit service provider for management of school operations.³²

If the system meets these criteria and also qualifies for high-performing charter school system status, it may receive a reduction in the administrative fees from 5 percent to 2 percent for enrollments up to and including 500 students per system.³³ The total administrative fee for high-performing charter schools is up to 2 percent for enrollment up to and including 250 students per school.³⁴

When 75 percent or more of the students enrolled in the charter school are exceptional students, including gifted students, the 5 percent administrative fee is calculated based upon unweighted FTE students.³⁵ For virtual charter schools, the sponsor may withhold a fee of up to 5 percent of the school's total operating funds; however, the fee must be used to cover the cost of sponsor-provided services and for implementation of the school district's digital classrooms plan.³⁶ Sponsors are prohibited from imposing additional fees or surcharges for services provided.³⁷

²⁹ Section 1002.33(20)(a)1., F.S. See also, Florida Attorney General Opinion, AGO 2013-04, stating that the administrative fee includes costs to administer state district assessments, available at

http://www.myfloridalegal.com/ago.nsf/Opinions/D20AD30420BB793B85257B3C0052B3A6.

⁰ Section 1002.33(20)(a)2., F.S.

³¹ Section 1002.33(20)(a)2., F.S. When a charter school's enrollment exceeds 250 students, it must reserve an amount of total operating funds equal to the difference between the total administrative fee calculation and the actual amount withheld for capital outlay purposes. *Id.*

³² Section 1002.33(20)(a)4., F.S. When the enrollment within a system of charter schools exceeds 500 students, an amount of total operating funds equal to the difference between the total administrative fee calculation and the actual amount withheld may only be used for instructional, administrative, or capital outlay purposes. Section 1002.33(20)(a)5., F.S.

³³ Section 1002.33(20)(a)4. and 6., F.S.

³⁴ Section 1002.33(20)(a)3., F.S.

³⁵ Section 1002.33(20)(a)2., F.S.

³⁶ Section 1002.33(20)(a)8., F.S.

³⁷ Section 1002.33(20)(a)7., F.S.

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The bill specifies language regarding administrative fees for charter schools, high-performing charter schools, and charter school systems and removes the restrictions on eligible expenditures of the funds resulting from the difference between the total calculated amount of administrative fees and the amount the district may withhold.

The bill also requires charter schools to annually complete and submit a survey to rate the timeliness and effectiveness of administrative services provided by sponsors. The DOE must develop and administer the survey, compile the results by district, and include them in the annual authorizer report required in s. 1002.33(5)(b)1.k.III.

Public Information on Charter Schools

Present Situation

The DOE must annually provide a statewide analysis and comparison of charter school students and traditional public school students, as measured by the statewide assessment program and information reported in each school's annual progress report. 38 The DOE's analysis compares the overall performance of charter school and traditional public school students and that of student subgroups, e.g. demographics, low income and students with disabilities. Comparison data must also be broken down by the following grade groupings:

- Grades 3 through 5
- · Grades 6 through 8 and
- Grades 9 through 11.39

The report analyzes the assessment results of charter and traditional public schools in 177 different comparisons in terms of proficiency, learning gains and achievement gap. 40

Effect of Proposed Changes

The bill removes the provision that charter school student performance data be compared to student performance data of traditional public schools.

Local Educational Agency Status for Certain Charter School Systems

Present Situation

A system of charter schools may serve as a local education agency (LEA) if the governing board adopts and files a resolution with its sponsor and the DOE in which the governing board accepts the full responsibility for all LEA requirements and the system of charter schools:

- includes both conversion charter schools and nonconversion charter schools;
- has all schools located in the same county;
- has a total enrollment exceeding the total enrollment of at least one school district in the state;
- has the same governing board; and
- does not contract with a for-profit service provider for management of school operations.⁴¹

http://www.fldoe.org/core/fileparse.php/7778/urlt/Charter Student Achievement Report 1314.pdf.

Section 1002.33(25), F.S.

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³⁸ Section 1002.33(23), F.S.

³⁹ Section 1002.33(21)(b)3.a., F.S.

⁴⁰ Florida Department of Education, Student Achievement in Florida's Charter Schools: A Comparison of the Performance of Charter School Students with Traditional Public School Students, at v (June 2015), available at

The bill revises LEA eligibility status by removing the requirements that a system of charter schools include both conversion charter schools and nonconversion charter schools and the system does not contract with a for-profit service provider for management of school operations.

School Grades

Present Situation

School grades are used to explain a school's performance in a familiar, easy-to-understand manner for parents and the public. 42 School grades are also used to determine whether a school must select or implement a turnaround option 43 or whether a school is eligible for school recognition funds as appropriated by the Legislature. 44

An alternative school may opt for a school improvement rating instead of a school grade. The school improvement rating is calculated using student learning gains on statewide, standardized English Language Arts and Math assessments for all eligible students who are enrolled in the school and who have assessment scores or comparable scores for the preceding school year. Schools that improve their ratings by at least one level or maintain a "commendable" rating are eligible for school recognition awards. The school improvement rating identifies an alternative school as having one of the following ratings:

- Commendable: a significant percentage of the students attending the school are making learning gains
- Maintaining: a sufficient percentage of the students attending the school are making learning
 gains
- Unsatisfactory: an insufficient percentage of the students attending the school are making learning gains⁴⁸

Current law requires that the student performance data for eligible students attending alternative schools that provide dropout prevention and academic intervention are included in the calculation of the home school's grade.⁴⁹

Effect of Proposed Changes

The bill provides that student performance data from eligible students attending an alternative charter school shall be included in the calculation of the home school's grade, as well as a high school student who transfers to a private school with which the school district has a contractual agreement.

The bill also allows the use of concordant scores, in addition to assessment scores or comparable scores, in determining an alternative school's school improvement rating.

⁴² Section 1008.34(1), F.S. If there are fewer than 10 eligible students with data for a component, the component is not included in the calculation. Section 1008.34(3)(a), F.S.

⁴³ Section 1008.33(4), F.S.

⁴⁴ Section 1008.26, F.S.

⁴⁵ School improvement ratings, which do not include an academic achievement component but instead focus on learning gains, are offered to alternative schools because the students at these schools are often enrolled in more than one school within the school year. All alternative students' learning gains scores are included in either the alternative school or home school accountability report. See ESEA Flexibility Request at 67, note 34, supra.

⁴⁶ Section 1008.341(3), F.S.

⁴⁷ Section 1008.341(2), F.S. (flush left provisions at the end of the subsection).

⁴⁸ Section 1008.341(2)(a)-(c), F.S.

⁴⁹ Section 1008.34(3)(d)1., F.S.

Facilities

Present Situation

Any facility or portion of a facility, used to house a charter school is exempt from ad valorem taxes, and specified entities, including a library, community service, museum, performing arts, theatre, cinema, church. Florida College System institution, college, and university may provide space to charter schools within their facilities under their preexisting zoning and land use designations. 50

Effect of Proposed Changes

The bill clarifies that the entities listed above may provide space to charter schools, and the charter school shall not have to obtain any special exception, rezoning, land use charter or other approval.

Charter School Capital Outlay Funding

Present Situation

To be eligible for charter school capital outlay funding, a charter school must:

- have been in operation for at least two years;
- be governed by a governing board established in Florida for three or more years which operates both charter schools and conversion charter schools within the state:
- be part of an expanded feeder chain⁵¹ with an existing charter school in the district that is currently receiving charter school capital outlay funds:
- be accredited by the Commission on Schools of the Southern Association of Colleges and Schools: or
- serve students in facilities that are provided by a business partner for a charter school-in-theworkplace.

In addition, a charter school must:

- have an annual audit that does not reveal a financial emergency for the most recent fiscal year for which such audit results are available;⁵²
- have satisfactory student achievement based upon the state accountability standards applicable to charter schools:
- have received final approval from its sponsor for operation during that fiscal year; and
- serve students in facilities that are not provided by the charter school sponsor.53

Effect of Proposed Changes

The bill removes the requirement that a charter school have satisfactory student achievement based upon the state accountability standards applicable to charter schools to be eligible for charter school capital outlay funding.

⁵⁰ Section 1002.33(18)(c), F.S.

⁵¹ A charter school may be considered a part of an expanded feeder chain under s. 1013.62, F.S., if it either sends or receives a majority of its students directly to or from a charter school that is currently receiving capital outlay funding pursuant to s. 1013.62, F.S. Rule 6A-2.0020(1), F.A.C.

⁵² The definition of financial emergency is provided in s. 218.503(1), F.S.

⁵³ Section 1013.62(1)(a), F.S. A conversion charter school, i.e., a charter school created by the conversion of an existing public school to charter status, is not eligible for capital outlay funding if it operates in facilities provided by its sponsor at no charge or for a nominal fee or if it is directly or indirectly operated by the school district. Section 1013.62(1)(d), F.S. STORAGE NAME: pcb01.PKI.DOCX

Blended Learning

Present Situation

Florida law authorizes brick-and-mortar charter schools to offer blended learning courses. Blended learning courses are provided at the charter school's physical location and consist of both traditional classroom and online instruction. Blended learning courses may be provided by part-time or full-time employees of the charter school or by contracted instructional providers. Instructors must be certified in the subject area of the course. The online portion of a blended learning course may be provided from a remote location.⁵⁴ Students in a blended learning course must be full-time students at the charter school and receive the online instruction in a classroom setting at the charter school.

Effect of Proposed Changes

The bill removes the requirement that students receive online instruction in a classroom setting in order to be eligible for a blended learning course.

College-Preparatory Boarding Academy

In 2011, the Legislature created the College-Preparatory Boarding Academy Pilot Program for the purpose of providing unique educational opportunities to dependent or at-risk children who are academic underperformers but who have the potential to progress from at-risk to college-bound.⁵⁵

An "eligible student" is a student who:

- is a resident of the state and entitled to attend school in a participating school district;
- is at risk of academic failure;
- is currently enrolled in grade 5 or 6;
- is from a family whose gross income is at or below 200 percent of the federal poverty quidelines;
- is eligible for benefits or services funded by Temporary Assistance for Needy Families (TANF) or Title IV-E of the Social Security Act; and
- meets at least one of the following additional risk factors:
 - The child is in foster care or has been declared an adjudicated dependent by a court
 - o The student's head of household is not the student's custodial parent
 - The student resides in a household that receives a housing voucher or has been determined eligible for public housing assistance
 - A member of the student's immediate family has been incarcerated
 - The child is covered under the terms of the state's Child Welfare Waiver Demonstration project with the United States Department of Health and Human Services.⁵⁶

Effect of Proposed Changes

The requirement that a student be currently enrolled in grade 5 or 6 limits the operator from enrolling students in another grade level, even if a space is available. The bill revises this requirement and allows any student currently enrolled in grades 5-12 to be eligible to enter the program, if the operator determines that a seat is available.

⁵⁴ Section 1002.33(7)(a)2.b., F.S.

⁵⁵ Section 1002.3305(1), F.S.

⁵⁶ Section 1002.3305(2)(b), F.S. **STORAGE NAME**: pcb01.PKI.DOCX

Other Provisions

The bill also:

- clarifies that charter schools and their governing boards are subject to the same waiver of sovereign immunity in tort actions as the state, state agencies and or subdivisions;
- deletes language regarding federal funds that conflicts with federal requirements for the distribution of such funds:
- removes the requirement that an eligible dual enrollment program be located and chartered in Florida and revises eligibility requirements for postsecondary institutions to participate in dual enrollment by requiring that the institution be accredited by any regional or national accrediting agency recognized by the U.S. DOE rather than only the Commission of Colleges of the Southern Association of Colleges and Schools or the Accrediting Council for Independent Colleges and Schools;
- requires school boards to share the discretionary millage with charter-schools-in-a-municipality that are owned and directly operated by a municipality and provides a calculation methodology for distribution of such funds to charter schools;
- requires sponsors to notify a charter school if they intend to not renew a contract and provide the charter school with a hearing.

B. SECTION DIRECTORY:

Section 1. Amends s. 1002.33, F.S., relating to charter schools.

Section 2. Amends s. 1002.3305, F.S., relating to the College-Preparatory Boarding Academy Pilot Program.

Section 3. Amends s. 1002.331, F.S., relating to high-performing charter schools.

Section 4. Amends s. 1002.332, F.S., relating to high-performing charter school systems.

Section 5. Amends s. 1008.34, F.S., relating to school grading system, school report cards and district grades.

Section 6. Amends s. 1008.341, F.S., relating to the designation of school improvement ratings.

Section 7. Amends s. 1011.62, F.S., relating to the basic operating funding calculation.

Section 8. Amends s. 1011.71, F.S., relating to district school tax.

Section 9. Amends s. 1013.62, F.S., relating to charter school capital outlay funding.

Section 10. Provides an effective date of July 1, 2017.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

The bill authorizes a nonprofit organization or municipality that operates a charter school to use unrestricted surplus or unrestricted net assets of the charter school identified in an annual financial audit for K-12 educational purposes for charter schools operated by the not-for-profit or municipal entity organizing or operating the charter school with the surplus. Surplus operating funds shall be used in accordance with s. 1011.62, and surplus capital outlay funds shall be used in accordance with s. 1013.62(2).

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

- 1. Applicability of Municipality/County Mandates Provision: Not applicable.
- 2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

Not Applicable.

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An act relating to charter schools; ame

1002.33. F.S.: revising the charter sch

An act relating to charter schools; amending s. 1002.33, F.S.; revising the charter school application process; requiring sponsors to use the standard contract; revising blended learning eligibility; clarifying tort liability for employees of charter schools; revising the purpose of charter school cooperatives; specifying the authorized uses of charter school unrestricted net assets; revising the public information disclosures of charter schools; specifying requirements for entities to share facilities with charter schools; revising the administrative fees that a district may withhold from charter schools; requiring charter schools to complete and submit an annual survey; deleting an annual charter school report; revising eligibility for local education agency status; amending 1002.3305, F.A.; amending eligibility criteria; amending s. 1002.331, F.S.; conforming a cross-reference; removing the cap on the number of replications; amending s. 1002.332, F.S; revising the application process for a highperforming charter school system; amending s. 1008.34, F.S.; specifying student performance data to be included in school grades; amending s. 1008.341, F.S.; including concordant scores in the calculation of a

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school improvement rating; amending s. 1011.62., F.S.; revising eligibility criteria for postsecondary institutions to participate in dual enrollment; amending s. 1011.71, F.S.; requiring districts to share discretionary millage with charter-schools-in-a municipality and providing a distribution methodology; amending s. 1013.62, F.S.; revising eligibility criteria for receiving charter school capital outlay; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1), paragraphs (a), (b), (c) and (h) of subsection (6), paragraph (a) of subsection (7), paragraph (b) of subsection (8), paragraph (h) of subsection (12), subsection (13), paragraphs (b) and (c) of subsection (17), paragraph (a) of subsection (20), paragraphs (a) and (b) of subsection (21), subsection (25) and subsection (28) of section 1002.33, Florida Statutes, is amended to read:

1002.33 Charter schools.-

(1) AUTHORIZATION.—Charter schools shall be part of the state's program of public education. All charter schools in Florida are public schools and shall be part of the state's program of public education. A charter school may be formed by creating a new school or converting an existing public school to

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charter status. A charter school may operate a virtual charter school pursuant to s. 1002.45(1)(d) to provide full-time online instruction to eligible students, pursuant to s. 1002.455, in kindergarten through grade 12. An existing charter school that is seeking to become a virtual charter school must amend its charter or submit a new application pursuant to subsection (6) to become a virtual charter school. A virtual charter school is subject to the requirements of this section; however, a virtual charter school is exempt from subsections (18) and (19), subparagraphs (20)(a)2., 4., 5., and 7., paragraph (20)(c), and s. 1003.03. A public school may not use the term charter in its name unless it has been approved under this section.

- (6) APPLICATION PROCESS AND REVIEW.—Charter school applications are subject to the following requirements:
- (a) A person or entity seeking to open a charter school shall prepare and submit an application on the standard a model application form prepared by the Department of Education which:
- 1. Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- 2. Provides a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- 3. Contains goals and objectives for improving student learning and measuring that improvement. These goals and

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objectives must indicate how much academic improvement students are expected to show each year, how success will be evaluated, and the specific results to be attained through instruction.

- 4. Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students who are reading below grade level. A sponsor shall deny an application if the school does not propose a reading curriculum that is consistent with effective teaching strategies that are grounded in scientifically based reading research.
- 5. Contains an annual financial plan for each year requested by the charter for operation of the school for up to 5 years. This plan must contain anticipated fund balances based on revenue projections, a spending plan based on projected revenues and expenses, and a description of controls that will safeguard finances and projected enrollment trends.
- 6. Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor shall consider in deciding whether to approve or deny the application.
 - 7. Contains additional information a sponsor may require,

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which shall be attached as an addendum to the charter school application described in this paragraph.

- 8. For the establishment of a virtual charter school, documents that the applicant has contracted with a provider of virtual instruction services pursuant to s. 1002.45(1)(d).
- A sponsor shall receive and review all applications for a charter school using the evaluation instrument developed by the Department of Education. A sponsor shall receive and consider charter school applications received on or before February 1 August 1 of each calendar year for charter schools to be opened eighteen months later at the beginning of the school district's next school year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a charter school application submitted before February 1 August 1 and may receive an application submitted later than February 1 August 1 if it chooses. In order to facilitate greater collaboration in the application process, an applicant may submit a draft charter school application on or before May 1 with an application fee of \$500. If a draft application is timely submitted, the sponsor shall review and provide feedback as to material deficiencies in the application by July 1. The applicant shall then have until August 1 to resubmit a revised and final application. The sponsor may approve the draft application. Except as provided for a draft application, A a sponsor may not charge an applicant for a charter any fee for

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the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future payment of any kind. Before approving or denying any final application, the sponsor shall allow the applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the final application.

- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of

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operation, including start-up costs.

- 3.a. A sponsor shall by a majority vote approve or deny an application no later than 90 60 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific reasons, based upon good cause, supporting its denial of the application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education.
- b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 or a high-performing charter school system identified pursuant to s. 1002.332 may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:
- (I) The application does not materially comply with the requirements in paragraph (a);
- (II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9)(a)-(f);

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- (III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;
- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

c. If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon

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the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of the application in accordance with directly to the State Board of Education and, if an appeal is filed, must provide a copy of the appeal to the sponsor pursuant to paragraph (c).

- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of an application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
- 5. Upon approval of an application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to 2 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school.
- (c)1. An applicant may appeal any denial of that applicant's application or failure to act on an application to the State Board of Education no later than 30 calendar days after receipt of the sponsor's decision or failure to act and

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shall notify the sponsor of its appeal. Any response of the sponsor shall be submitted to the State Board of Education within 30 calendar days after notification of the appeal. Upon receipt of notification from the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of Education shall convene a meeting of the Charter School Appeal Commission to study and make recommendations to the State Board of Education regarding its pending decision about the appeal. The commission shall forward its recommendation to the state board at least 7 calendar days before the date on which the appeal is to be heard. An appeal regarding the denial of an application submitted by a high-performing charter school pursuant to s. 1002.331 shall be conducted by the State Board of Education in accordance with this paragraph, except that the commission shall not convene to make recommendations regarding the appeal. However, the Commissioner of Education shall review the appeal and make a recommendation to the state board.

2. The Charter School Appeal Commission or, in the case of an appeal regarding an application submitted by a high performing charter school, the State Board of Education may reject an appeal submission for failure to comply with procedural rules governing the appeals process. The rejection shall describe the submission errors. The appellant shall have 15 calendar days after notice of rejection in which to resubmit an appeal that meets the requirements set forth in State Board

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of Education rule. An appeal submitted subsequent to such rejection is considered timely if the original appeal was filed within 30 calendar days after receipt of notice of the specific reasons for the sponsor's denial of the charter application.

- 3.a. The State Board of Education shall by majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. The State Board of Education shall remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The sponsor shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to the provisions of the Administrative Procedure Act, chapter 120.
- b. If an appeal concerns an application submitted by a high-performing charter school identified pursuant to s. 1002.331, or a high-performing charter school system identified pursuant to s. 1002.332, the State Board of Education shall determine whether the sponsor's denial was in accordance with sub-subsection (6)(b)3.b. has shown, by clear and convincing evidence, that:
- (I) The application does not materially comply with the requirements in paragraph (a);
- --- (II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9)(a) (f);

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276	- (III) The proposed charter school's educational program
277	does not substantially replicate that of the applicant or one of
278	the applicant's high-performing charter schools;
279	(IV) The applicant has made a material misrepresentation
280	or false statement or concealed an essential or material fact
281	during the application process; or

-----(V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

The State Board of Education shall approve or reject the sponsor's denial of an application no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. The State Board of Education shall remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The sponsor shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to the Administrative Procedure Act, chapter 120.

- (d) The sponsor shall act upon the decision of the State Board of Education within 30 calendar days after it is received. The State Board of Education's decision is a final action subject to judicial review in the district court of appeal.
- (e)1. A Charter School Appeal Commission is established to assist the commissioner and the State Board of Education with a

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fair and impartial review of appeals by applicants whose charter applications have been denied, whose charter contracts have not been renewed, or whose charter contracts have been terminated by their sponsors.

- 2. The Charter School Appeal Commission may receive copies of the appeal documents forwarded to the State Board of Education, review the documents, gather other applicable information regarding the appeal, and make a written recommendation to the commissioner. The recommendation must state whether the appeal should be upheld or denied and include the reasons for the recommendation being offered. The commissioner shall forward the recommendation to the State Board of Education no later than 7 calendar days prior to the date on which the appeal is to be heard. The state board must consider the commission's recommendation in making its decision, but is not bound by the recommendation. The decision of the Charter School Appeal Commission is not subject to the provisions of the Administrative Procedure Act, chapter 120.
- 3. The commissioner shall appoint a number of members to the Charter School Appeal Commission sufficient to ensure that no potential conflict of interest exists for any commission appeal decision. Members shall serve without compensation but may be reimbursed for travel and per diem expenses in conjunction with their service. Of the members hearing the appeal, one-half must represent currently operating charter

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schools and one-half must represent sponsors. The commissioner or a named designee shall chair the Charter School Appeal Commission.

- 4. The chair shall convene meetings of the commission and shall ensure that the written recommendations are completed and forwarded in a timely manner. In cases where the commission cannot reach a decision, the chair shall make the written recommendation with justification, noting that the decision was rendered by the chair.
- Commission members shall thoroughly review the 5. materials presented to them from the appellant and the sponsor. The commission may request information to clarify the documentation presented to it. In the course of its review, the commission may facilitate the postponement of an appeal in those cases where additional time and communication may negate the need for a formal appeal and both parties agree, in writing, to postpone the appeal to the State Board of Education. A new date certain for the appeal shall then be set based upon the rules and procedures of the State Board of Education. Commission members shall provide a written recommendation to the state board as to whether the appeal should be upheld or denied. A fact-based justification for the recommendation must be included. The chair must ensure that the written recommendation is submitted to the State Board of Education members no later than 7 calendar days prior to the date on which the appeal is to

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be heard. Both parties in the case shall also be provided a copy of the recommendation.

- (f)1. The Department of Education shall provide or arrange for training and technical assistance to charter schools in developing and adjusting business plans and accounting for costs and income. Training and technical assistance shall also address, at a minimum, state and federal grant and student performance accountability reporting requirements and provide assistance in identifying and applying for the types and amounts of state and federal financial assistance the charter school may be eligible to receive. The department may provide other technical assistance to an applicant upon written request.
- 2. A charter school applicant must participate in the training provided by the Department of Education after approval of an application but at least 30 calendar days before the first day of classes at the charter school. However, a sponsor may require the charter school applicant to attend training provided by the sponsor in lieu of the department's training if the sponsor's training standards meet or exceed the standards developed by the department. In such case, the sponsor may not require the charter school applicant to attend the training within 30 calendar days before the first day of classes at the charter school. The training must include instruction in accurate financial planning and good business practices. If the applicant is a management company or a nonprofit organization,

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the charter school principal and the chief financial officer or his or her equivalent must also participate in the training. A sponsor may not require a high-performing charter school or high-performing charter school system applicant to participate in the training described in this subparagraph more than once.

- (g) In considering charter applications for a lab school, a state university shall consult with the district school board of the county in which the lab school is located. The decision of a state university may be appealed pursuant to the procedure established in this subsection.
- (h) The terms and conditions for the operation of a charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a charter. The sponsor may not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The sponsor has 30 days after approval of the application to provide an initial proposed charter contract to the charter school. The applicant and the sponsor have 40 days thereafter to negotiate and notice the charter contract for final approval by the sponsor unless both parties agree to an extension. The proposed charter contract shall be provided to the charter school at least 7 calendar days prior to the date of the meeting at which the charter is scheduled to be voted upon by the sponsor. The Department of Education shall provide mediation services for any dispute

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regarding this section subsequent to the approval of a charter application and for any dispute relating to the approved charter, except disputes regarding charter school application denials. If the Commissioner of Education determines that the dispute cannot be settled through mediation, the dispute may be appealed to an administrative law judge appointed by the Division of Administrative Hearings. The administrative law judge has final order authority to rule on issues of equitable treatment of the charter school as a public school, whether proposed provisions of the charter violate the intended flexibility granted charter schools by statute, or on any other matter regarding this section except a charter school application denial, a charter termination, or a charter nonrenewal and shall award the prevailing party reasonable attorney's fees and costs incurred to be paid by the losing party. The costs of the administrative hearing shall be paid by the party whom the administrative law judge rules against.

of a charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a charter.

The sponsor and the governing board of the charter school shall use the standard charter contract pursuant to subsection (21), which shall incorporate the approved application and any addenda approved with the application. The standard contract may not be altered in any way. Any term or condition of a proposed charter

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contract that differs from the standard charter contract adopted by rule of the department shall be presumed a limitation on charter school flexibility. The sponsor may not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing board of the charter school and the sponsor, following a public hearing to ensure community input.

- (a) The charter shall address and criteria for approval of the charter shall be based on:
- 1. The school's mission, the students to be served, and the ages and grades to be included.
- 2. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology which comply with legal and professional standards.
- a. The charter shall ensure that reading is a primary focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional

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strategies for reading must be consistent with the Next Generation Sunshine State Standards and grounded in scientifically based reading research.

In order to provide students with access to diverse instructional delivery models, to facilitate the integration of technology within traditional classroom instruction, and to provide students with the skills they need to compete in the 21st century economy, the Legislature encourages instructional methods for blended learning courses consisting of both traditional classroom and online instructional techniques. Charter schools may implement blended learning courses which combine traditional classroom instruction and virtual instruction. Students in a blended learning course must be fulltime students of the charter school pursuant to s. 1011.61(1)(a) land receive the online instruction in a classroom setting at the charter school. Instructional personnel certified pursuant to s. 1012.55 who provide virtual instruction for blended learning courses may be employees of the charter school or may be under contract to provide instructional services to charter school students. At a minimum, such instructional personnel must hold an active state or school district adjunct certification under s. 1012.57 for the subject area of the blended learning course. The funding and performance accountability requirements for blended learning courses are the same as those for traditional courses.

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- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description of:
- a. How the baseline student academic achievement levels and prior rates of academic progress will be established.
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
- c. To the extent possible, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.

The district school board is required to provide academic student performance data to charter schools for each of their students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. The methods shall provide a means for the charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in

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charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.

- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 1002.3105(5), s. 1003.4281, or s. 1003.4282.
- 6. A method for resolving conflicts between the governing board of the charter school and the sponsor.
- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct. Admission or dismissal must not be based on a student's academic performance.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are properly managed must be included. Both public sector and private sector professional experience shall be equally valid in

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such a consideration.

- 10. The asset and liability projections required in the application which are incorporated into the charter and shall be compared with information provided in the annual report of the charter school.
- 11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.
- 12. The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years. In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a

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charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (8).

- 13. The facilities to be used and their location. The sponsor may not require a charter school to have a certificate of occupancy or a temporary certificate of occupancy for such a facility earlier than 15 calendar days before the first day of school.
- 14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.
- 15. The governance structure of the school, including the status of the charter school as a public or private employer as required in paragraph (12)(i).
- 16. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this timetable.
- 17. In the case of an existing public school that is being converted to charter status, alternative arrangements for

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current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university which grants the charter to the lab school.

- employed by the charter school who are related to the charter school owner, president, chairperson of the governing board of directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter school who has equivalent decisionmaking authority. For the purpose of this subparagraph, the term "relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.
- 19. Implementation of the activities authorized under s. 1002.331 by the charter school when it satisfies the eligibility requirements for a high-performing charter school. A high-performing charter school shall notify its sponsor in writing by

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March 1 if it intends to increase enrollment or expand grade levels the following school year. The written notice shall specify the amount of the enrollment increase and the grade levels that will be added, as applicable.

(b) The sponsor has 30 days after approval of the application to provide an initial proposed charter contract to the charter school. The applicant and the sponsor have 40 days thereafter to negotiate and notice the charter contract for final approval by the sponsor unless both parties agree to an extension. The proposed charter contract shall be provided to the charter school at least 7 calendar days prior to the date of the meeting at which the charter is scheduled to be voted upon by the sponsor. The Department of Education shall provide mediation services for any dispute regarding this section subsequent to the approval of a charter application and for any dispute relating to the approved charter, except disputes regarding charter school application denials. If the Commissioner of Education determines that the dispute cannot be settled through mediation, the dispute may be appealed to an administrative law judge appointed by the Division of Administrative Hearings. The administrative law judge has final order authority to rule on issues of equitable treatment of the charter school as a public school, whether proposed provisions of the charter violate the intended flexibility granted charter schools by statute, or on any other matter regarding this

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section except a charter school application denial, a charter termination, or a charter nonrenewal. The administrative law judge shall award the prevailing party reasonable attorney's fees and costs incurred during the mediation process, administrative proceeding, and any appeals, to be paid by the party whom the administrative law judge rules against.

- (c) (b)-1. A charter may be renewed provided that a program review demonstrates that the criteria in paragraph (a) have been successfully accomplished and that none of the grounds for nonrenewal established by paragraph (8)(a) has been documented. In order to facilitate long-term financing for charter school construction, charter schools operating for a minimum of 3 years and demonstrating exemplary academic programming and fiscal management are eligible for a 15-year charter renewal. Such long-term charter is subject to annual review and may be terminated during the term of the charter.
- 2. The 15-year charter renewal that may be granted pursuant to subparagraph 1. shall be granted to a charter school that has received a school grade of "A" or "B" pursuant to s. 1008.34 in 3 of the past 4 years and is not in a state of financial emergency or deficit position as defined by this section. Such long-term charter is subject to annual review and may be terminated during the term of the charter pursuant to subsection (8).
 - (d) (c) A charter may be modified during its initial term

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or any renewal term upon the recommendation of the sponsor or the charter school's governing board and the approval of both parties to the agreement. Modification may include, but is not limited to, consolidation of multiple charters into a single charter if the charters are operated under the same governing board and physically located on the same campus, regardless of the renewal cycle.

- $\underline{\text{(e)}}$ (d) A charter may be terminated by a charter school's governing board through voluntary closure. The decision to cease operations must be determined at a public meeting. The governing board shall notify the parents and sponsor of the public meeting in writing before the public meeting. The governing board must notify the sponsor, parents of enrolled students, and the department in writing within 24 hours after the public meeting of its determination. The notice shall state the charter school's intent to continue operations or the reason for the closure and acknowledge that the governing board agrees to follow the procedures for dissolution and reversion of public funds pursuant to paragraphs (8)(e)-(g) and (9)(o).
 - (8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER.-
- (b) At least 90 days prior to renewing, non-renewing or terminating a charter, the sponsor shall notify the governing board of the school of the proposed action in writing. The notice shall state in reasonable detail the grounds for the proposed action and stipulate that the school's governing board

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may, within 14 calendar days after receiving the notice, request a hearing. The hearing shall be conducted at the sponsor's election in accordance with one of the following procedures:

- 1. A direct hearing conducted by the sponsor within 60 days after receipt of the request for a hearing. The hearing shall be conducted in accordance with ss. 120.569 and 120.57. The sponsor shall decide upon nonrenewal or termination by a majority vote. The sponsor's decision shall be a final order; or
- 2. A hearing conducted by an administrative law judge assigned by the Division of Administrative Hearings. The hearing shall be conducted within 60 days after receipt of the request for a hearing and in accordance with chapter 120. The administrative law judge's recommended order shall be submitted to the sponsor. A majority vote by the sponsor shall be required to adopt or modify the administrative law judge's recommended order. The sponsor shall issue a final order.
 - (12) EMPLOYEES OF CHARTER SCHOOLS.-
- (h) For the purposes of tort liability, the <u>charter</u> school, including its governing body and employees of a charter school, shall be governed by s. 768.28.
- (13) CHARTER SCHOOL COOPERATIVES.—Charter schools may enter into cooperative agreements to form charter school cooperative organizations that may provide the following services to further educational, operational, and administrative initiatives in which the participating charter schools share

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common interests: charter school planning and development, direct instructional services, and contracts with charter school governing boards to provide personnel administrative services, payroll services, human resource management, evaluation and assessment services, teacher preparation, and professional development.

- (17) FUNDING.—Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 1002.32.
- (b) The basis for the agreement for funding students enrolled in a charter school shall be the sum of the school district's operating funds from the Florida Education Finance Program as provided in s. 1011.62 and the General Appropriations Act, including gross state and local funds, discretionary lottery funds, and funds from the school district's current operating discretionary millage levy; divided by total funded weighted full-time equivalent students in the school district; multiplied by the weighted full-time equivalent students for the charter school. Charter schools whose students or programs meet the eligibility criteria in law are entitled to their proportionate share of categorical program funds included in the total funds available in the Florida Education Finance Program by the Legislature, including transportation, the research-based

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reading allocation, and the Florida digital classrooms allocation. Total funding for each charter school shall be recalculated during the year to reflect the revised calculations under the Florida Education Finance Program by the state and the actual weighted full-time equivalent students reported by the charter school during the full-time equivalent student survey periods designated by the Commissioner of Education. Any unrestricted surplus or unrestricted net assets identified in the charter school's annual audit may be used for K-12 educational purposes for other charter schools in the state operated by the not-for-profit or municipal entity operating the charter school with the surplus. Surplus operating funds shall be used in accordance with s. 1011.62, and surplus capital outlay funds shall be used in accordance with s. 1013.62(2).

(c) If the district school board is providing programs or services to students funded by federal funds, any eligible students enrolled in charter schools in the school district shall be provided federal funds for the same level of service provided students in the schools operated by the district school board. Pursuant to provisions of 20 U.S.C. 8061 s. 10306, all charter schools shall receive all federal funding for which the school is otherwise eligible, including Title I funding, not later than 5 months after the charter school first opens and within 5 months after any subsequent expansion of enrollment. Unless otherwise mutually agreed to by the charter school and

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its sponsor, and consistent with state and federal rules and regulations governing the use and disbursement of federal funds, the sponsor shall reimburse the charter school on a monthly basis for all invoices submitted by the charter school for federal funds available to the sponsor for the benefit of the charter school, the charter school's students, and the charter school's students as public school students in the school district. Such federal funds include, but are not limited to, Title I, Title II, and Individuals with Disabilities Education Act (IDEA) funds. To receive timely reimbursement for an invoice, the charter school must submit the invoice to the sponsor at least 30 days before the monthly date of reimbursement set by the sponsor. In order to be reimbursed, any expenditures made by the charter school must comply with all applicable state rules and federal regulations, including, but not limited to, the applicable federal Office of Management and Budget Circulars; the federal Education Department General Administrative Regulations; and program-specific statutes, rules, and regulations. Such funds may not be made available to the charter school until a plan is submitted to the sponsor for approval of the use of the funds in accordance with applicable federal requirements. The sponsor has 30 days to review and approve any plan submitted pursuant to this paragraph.

- (18) FACILITIES.-
- (c) Any facility, or portion thereof, used to house a

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charter school whose charter has been approved by the sponsor and the governing board, pursuant to subsection (7), shall be exempt from ad valorem taxes pursuant to s. 196.1983. Library, community service, museum, performing arts, theatre, cinema, church, Florida College System institution, college, and university facilities may provide space to charter schools within their facilities under their preexisting zoning and land use designations without obtaining a special exception, rezoning, land use charter, or other approval.

(20) SERVICES.-

(a)1. A sponsor shall provide certain administrative and educational services to charter schools. These services shall include contract management services; full-time equivalent and data reporting services; exceptional student education administration services; services related to eligibility and reporting duties required to ensure that school lunch services under the federal lunch program, consistent with the needs of the charter school, are provided by the school district at the request of the charter school, that any funds due to the charter school under the federal lunch program be paid to the charter school as soon as the charter school begins serving food under the federal lunch program, and that the charter school is paid at the same time and in the same manner under the federal lunch program as other public schools serviced by the sponsor or the school district; test administration services, including payment

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of the costs of state-required or district-required student assessments; processing of teacher certificate data services; and information services, including equal access to student information systems that are used by public schools in the district in which the charter school is located. Student performance data for each student in a charter school, including, but not limited to, FCAT scores, standardized test scores, previous public school student report cards, and student performance measures, shall be provided by the sponsor to a charter school in the same manner provided to other public schools in the district.

- 2. A sponsor may withhold an administrative fee for the provision of such services which shall be a percentage of the available funds defined in paragraph (17)(b) calculated on weighted full-time equivalent students as follows:
 - a. up to 5 percent for:
- i. enrollment up to and including 250 students in a charter school as defined in this section. If the charter school serves 75 percent or more exceptional education students as defined in 1003.01(3), the percentage shall be calculated on unweighted full-time equivalent students; or
- <u>ii. enrollment up to and including 500 students within a</u> system of charter schools which meets all of the following:
- a) includes both conversion charter schools and nonconversion charter schools;

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b)	Has	all	schools	located	in	the	same	county;

- c) Has a total enrollment exceeding the total enrollment of at least one school district in the state;
 - d) Has the same governing board; and
- e) Does not contract with a for-profit service provider for management of school operations; or
- <u>iii. enrollment up to and including 250 students in a</u> virtual charter school.
- b. up to 2 percent for enrollment up to and including 250 students in a high-performing charter school as defined in s. 1002.331.
- 3. A sponsor shall not charge charter schools any additional fees or surcharges for administrative and educational services in addition to the maximum percentage administrative fees withheld pursuant to this paragraph.

A total administrative fee for the provision of such services shall be calculated based upon up to 5 percent of the available funds defined in paragraph (17)(b) for all students, except that when 75 percent or more of the students enrolled in the charter school are exceptional students as defined in s. 1003.01(3), the 5 percent of those available funds shall be calculated based on unweighted full-time equivalent students. However, a sponsor may only withhold up to a 5-percent administrative fee for enrollment for up to and including 250 students. For charter schools with a population of 251 or more

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851	students, the difference between the total administrative fee
852	calculation and the amount of the administrative fee withheld
853	may only be used for capital outlay purposes specified in s.
854	1013.62(3).
855	3. For high-performing charter schools, as defined in s.
856	1002.331, a sponsor may withhold a total administrative fee of
857	up to 2 percent for enrollment up to and including 250 students
858	per school.
859	- 4. In addition, a sponsor may withhold only up to a 5-
860	percent administrative fee for enrollment for up to and
861	including 500 students within a system of charter schools which
862	meets all of the following:
863	a. Includes both conversion charter schools and
864	nonconversion charter schools;
865	b. Has all schools located in the same county;
866	- c. Has a total enrollment exceeding the total enrollment
867	of at least one school district in the state;
868	d. Has the same governing board; and
869	- e. Does not contract with a for profit service provider
870	for management of school operations.
871	5. The difference between the total administrative fee
872	calculation and the amount of the administrative fee withheld
873	pursuant to subparagraph 4. may be used for instructional and
874	administrative purposes as well as for capital outlay purposes
875	specified in s. 1013.62(3).

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6. For a high-performing charter school system that also meets the requirements in subparagraph 4., a sponsor may withhold a 2-percent administrative fee for enrollments up to and including 500 students per system.

- 7. Sponsors shall not charge charter schools any additional fees or surcharges for administrative and educational services in addition to the maximum 5-percent administrative fee withheld pursuant to this paragraph.
- 8. The sponsor of a virtual charter school may withhold a fee of up to 5 percent. The funds shall be used to cover the cost of services provided under subparagraph 1. and implementation of the school district's digital classrooms plan pursuant to s. 1011.62.
- (b) If goods and services are made available to the charter school through the contract with the school district, they shall be provided to the charter school at a rate no greater than the district's actual cost unless mutually agreed upon by the charter school and the sponsor in a contract negotiated separately from the charter. When mediation has failed to resolve disputes over contracted services or contractual matters not included in the charter, an appeal may be made for a dispute resolution hearing before the Charter School Appeal Commission. To maximize the use of state funds, school districts shall allow charter schools to participate in the sponsor's bulk purchasing program if applicable.

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- (c) Transportation of charter school students shall be provided by the charter school consistent with the requirements of subpart I.E. of chapter 1006 and s. 1012.45. The governing body of the charter school may provide transportation through an agreement or contract with the district school board, a private provider, or parents. The charter school and the sponsor shall cooperate in making arrangements that ensure that transportation is not a barrier to equal access for all students residing within a reasonable distance of the charter school as determined in its charter.
- (d) Each charter school shall annually complete and submit a survey, provided in a format specified by the Department of Education, to rate the timeliness and quality of services provided by the district in accordance with this section. The department shall compile the results, by district, and include them in the report required pursuant to subsubsection (5)(b)1.k.III.
 - (21) PUBLIC INFORMATION ON CHARTER SCHOOLS.-
- (a) The Department of Education shall provide information to the public, directly and through sponsors, on how to form and operate a charter school and how to enroll in a charter school once it is created. This information shall include a <u>standard</u> model application form, standard charter contract, standard evaluation instrument, and standard charter renewal contract, which shall include the information specified in subsection (7)

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and shall be developed by consulting and negotiating with both school districts and charter schools before implementation. The charter and charter renewal contracts shall be used by charter school sponsors.

- (b)1. The Department of Education shall report to each charter school receiving a school grade pursuant to s. 1008.34 or a school improvement rating pursuant to s. 1008.341 the school's student assessment data.
- 2. The charter school shall report the information in subparagraph 1. to each parent of a student at the charter school, the parent of a child on a waiting list for the charter school, the district in which the charter school is located, and the governing board of the charter school. This paragraph does not abrogate the provisions of s. 1002.22, relating to student records, or the requirements of 20 U.S.C. s. 1232g, the Family Educational Rights and Privacy Act.
- 3.a. Pursuant to this paragraph, the Department of Education shall compare the charter school student performance data for each charter school in subparagraph 1. with the student performance data in traditional public schools in the district in which the charter school is located and other charter schools in the state. For alternative charter schools, the department shall compare the student performance data described in this paragraph with all alternative schools in the state. The comparative data shall be provided by the following grade

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951	groupings:
952	(I) Grades 3 through 5;
953	(II) Crades 6 through 8; and
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955	b. Each charter school shall provide the information
956	specified in this paragraph on its Internet website and also
957	provide notice to the public at large in a manner provided by
958	the rules of the State Board of Education. The State Board of
959	Education shall adopt rules to administer the notice
960	requirements of this subparagraph pursuant to ss. 120.536(1) and
961	120.54. The website shall include, through links or actual
962	content, other information related to school performance.
963	(25) LOCAL EDUCATIONAL AGENCY STATUS FOR CERTAIN CHARTER
964	SCHOOL SYSTEMS.—A charter school system's governing board shall
965	be designated a local educational agency for the purpose of
966	receiving federal funds, the same as though the charter school
967	system were a school district, if the governing board of the
968	charter school system has adopted and filed a resolution with
969	its sponsoring district school board and the Department of
970	Education in which the governing board of the charter school
971	system accepts the full responsibility for all local education
972	agency requirements and the charter school system meets all of
973	the following:
974	(a) Includes both conversion charter schools and
975	nonconversion charter schools;

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- (b) Has all schools located in the same county;
- (c) Has a total enrollment exceeding the total enrollment of at least one school district in the state;
 - (d) Has the same governing board; and
- (e) Does not contract with a for-profit service provider for management of school operations.

Such designation does not apply to other provisions unless specifically provided in law.

(28) RULEMAKING.—The Department of Education, after consultation with school districts and charter school directors, shall recommend that the State Board of Education adopt rules to implement specific subsections of this section. Such rules shall require minimum paperwork and shall not limit charter school flexibility authorized by statute. The State Board of Education shall adopt rules, pursuant to ss. 120.536(1) and 120.54, to implement a charter standard model application form, a standard application form for high-performing charter school system replications, standard evaluation instrument, and standard charter and charter renewal contracts in accordance with this section.

Section 2. Paragraph (b) of subsection (2) of section 1002.3305, Florida Statutes, is amended to read:

1002.3305 College-Preparatory Boarding Academy Pilot Program for at-risk students.—

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- (2) DEFINITIONS.—As used in this section, the term:
- (a) "Board" means the board of trustees of a collegepreparatory boarding academy for at-risk students.
- (b) "Eligible student" means a student who is a resident of the state and entitled to attend school in a participating school district, is at risk of academic failure, is currently enrolled in grade 5-12, or 6 if it is determined by the operator that a seat is available, is from a family whose gross income is at or below 200 percent of the federal poverty guidelines, is eligible for benefits or services funded by Temporary Assistance for Needy Families (TANF) or Title IV-E of the Social Security Act, and meets at least one of the following additional risk factors:
- 1. The child is in foster care or has been declared an adjudicated dependent by a court.
- 2. The student's head of household is not the student's custodial parent.
- 3. The student resides in a household that receives a housing voucher or has been determined eligible for public housing assistance.
- 4. A member of the student's immediate family has been incarcerated.
- 5. The child is covered under the terms of the state's Child Welfare Waiver Demonstration project with the United States Department of Health and Human Services.

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1026	(c) "Operator" means a private, nonprofit corporation that
1027	is selected by the state under subsection (3) to operate the
1028	program.

- (d) "Program" means a college-preparatory boarding academy
 for at-risk students which includes:
 - 1. A remedial curriculum for middle school grades;
- 2. The college-preparatory curriculum for high school qrades;
- 3. Extracurricular activities, including athletics and cultural events;
 - 4. College admissions counseling;
 - 5. Health and mental health services;
- 1038 6. Tutoring;

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- 1039 7. Community service and service learning opportunities;
- 1040 8. A residential student life program;
 - 9. Extended school days and supplemental programs; and
- 10. Professional services focused on the language arts and reading standards, mathematics standards, science standards, technology standards, and developmental or life skill standards using innovative and best practices for all students.
 - (e) "Sponsor" means a public school district that acts as a sponsor pursuant to s. 1002.33.
- Section 3. Subsection (3) of section 1002.331, Florida

 1049 Statutes, is amended to read:
- 1050 1002.331 High-performing charter schools.—

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- (3)(a) A high-performing charter school may submit an application pursuant to s. 1002.33(6) in any school district in the state to establish and operate a new charter school that will substantially replicate its educational program. An application submitted by a high-performing charter school must state that the application is being submitted pursuant to this paragraph and must include the verification letter provided by the Commissioner of Education pursuant to subsection (4).
- $\underline{2}$. If the sponsor fails to act on the application within $\underline{90}$ 60 days after receipt, the application is deemed approved and the procedure in s. 1002.33 $\underline{7}$ (6)(h) applies. If the sponsor denies the application, the high-performing charter school may appeal pursuant to s. 1002.33(6).
- (b) A high-performing charter school may not establish more than one charter school within the state under paragraph (a) in any year. A subsequent application to establish a charter school under paragraph (a) may not be submitted unless each charter school established in this manner achieves high-performing charter school status. However, a high-performing charter school may establish more than one charter school within the state under paragraph (a) in any year only if it chooses to operate in the area of a persistently low performing school and serve students from that school.
- Section 4. Paragraph (b) of subsection (2) of section 1002.332, Florida Statutes is amended to read:

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1002.332 High-performing charter school system.-

- (2)(b) A high-performing charter school system may replicate its high-performing charter schools <u>in any school</u> <u>district in the state. pursuant to s. 1002.331(3)</u>. <u>The applicant must submit an application using a standard application form prepared by the Department of Education which:</u>
- 1. Contains goals and objectives for improving student learning and measuring that improvement. These goals and objectives must indicate how much academic improvement students are expected to show each year, how success will be evaluated, and the specific results to be attained through instruction.
- 2. Contains an annual financial plan for each year requested by the charter for operation of the school for up to 5 years. This plan must contain anticipated fund balances based on revenue projections, a spending plan based on projected revenues and expenses, and a description of controls that will safeguard finances and projected enrollment trends.
- 3. Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor shall consider in deciding whether to approve or deny the application.

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- (c) An application submitted by a high-performing charter school system must state that the application is being submitted pursuant to this paragraph and must include the verification letter provided by the Commissioner of Education pursuant to subsection (2). If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved and the procedure in s. 1002.33(7) applies.
- Section 5. Paragraph (d) of subsection (3) of section 1008.34, Florida Statutes, is amended to read:
- 1008.34 School grading system; school report cards; district grade.—
 - (3) DESIGNATION OF SCHOOL GRADES.-
- (d) The performance of students attending alternative schools and students designated as hospital or homebound shall be factored into a school grade as follows:
- 1. The student performance data for eligible students attending alternative schools, including charter alternative schools, that provide dropout prevention and academic intervention services pursuant to s. 1003.53 shall be included in the calculation of the home school's grade. The term "eligible students" in this subparagraph does not include students attending an alternative school who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving students who have officially been designated as dropouts, or who

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are in programs operated or contracted by the Department of Juvenile Justice. As used in this subparagraph, the term "home school" means the school to which the student would be assigned if the student were not assigned to an alternative school. If an alternative school chooses to be graded under this section, student performance data for eligible students identified in this subparagraph shall not be included in the home school's grade but shall be included only in the calculation of the alternative school's grade. A school district that fails to assign statewide, standardized end-of-course assessment scores of each of its students to his or her home school or to the alternative school that receives a grade shall forfeit Florida School Recognition Program funds for one fiscal year. School districts must require collaboration between the home school and the alternative school in order to promote student success. This collaboration must include an annual discussion between the principal of the alternative school and the principal of each student's home school concerning the most appropriate school assignment of the student.

2. Student performance data for students designated as hospital or homebound shall be assigned to their home school for the purposes of school grades. As used in this subparagraph, the term "home school" means the school to which a student would be assigned if the student were not assigned to a hospital or homebound program.

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3. Student performance data for a high school student who transfers to a private school that has a contractual relationship with the school district shall be assigned to the school in which the student was last enrolled.

Section 6. Subsection (3) of 1008.341, F.S., is amended to read:

(3) DESIGNATION OF SCHOOL IMPROVEMENT RATING.—Student

- Learning Gains based on statewide, standardized assessments, including retakes, administered under s. 1008.22 for all eligible students who were assigned to and enrolled in the school during the October or February FTE count and who have assessment scores, concordant scores, or comparable scores for the preceding school year shall be used in determining an alternative school's school improvement rating. An alternative school's rating shall be based on the following components:
- (a) The percentage of eligible students who make Learning Gains in English Language Arts as measured by statewide, standardized assessments under s. 1008.22(3).
- (b) The percentage of eligible students who make Learning Gains in mathematics as measured by statewide, standardized assessments under s. 1008.22(3).

Student performance results of students who are subject to district school board policies for expulsion for repeated or serious offenses, who are in dropout retrieval programs serving

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students who have officially been designated as dropouts, or who are in programs operated or contracted by the Department of Juvenile Justice may not be included in an alternative school's school improvement rating.

Section 7. Paragraph (1) of section 1011.62, Florida Statutes is amended to read:

- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
- (i) Calculation of full-time equivalent membership with respect to dual enrollment instruction.—Students enrolled in dual enrollment instruction pursuant to s. 1007.271 may be included in calculations of full-time equivalent student memberships for basic programs for grades 9 through 12 by a district school board. Instructional time for dual enrollment may vary from 900 hours; however, the full-time equivalent student membership value shall be subject to the provisions in s. 1011.61(4). Dual enrollment full-time equivalent student membership shall be calculated in an amount equal to the hours of instruction that would be necessary to earn the full-time equivalent student membership for an equivalent course if it were taught in the school district. Students in dual enrollment courses may also be calculated as the proportional shares of full-time equivalent enrollments they generate for a Florida

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1201 College System institution or university conducting the dual 1202 enrollment instruction. Early admission students shall be 1203 considered dual enrollments for funding purposes. Students may 1204 be enrolled in dual enrollment instruction provided by an 1205 eligible independent college or university and may be included 1206 in calculations of full-time equivalent student memberships for 1207 basic programs for grades 9 through 12 by a district school 1208 board. However, those provisions of law which exempt dual 1209 enrolled and early admission students from payment of 1210 instructional materials and tuition and fees, including laboratory fees, shall not apply to students who select the 1211 1212 option of enrolling in an eligible independent institution. An 1213 independent college or university, which is located and 1214 chartered in Florida, is not for profit, is accredited by a 1215 regional or national accrediting agency recognized by the United 1216 States Department of Education the Commission on Colleges of the 1217 Southern Association of Colleges and Schools or the Accrediting 1218 Council for Independent Colleges and Schools, and confers 1219 degrees as defined in s. 1005.02 shall be eligible for inclusion 1220 in the dual enrollment or early admission program. Students 1221 enrolled in dual enrollment instruction shall be exempt from the payment of tuition and fees, including laboratory fees. No 1222 1223 student enrolled in college credit mathematics or English dual enrollment instruction shall be funded as a dual enrollment 1224 1225 unless the student has successfully completed the relevant

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section of the entry-level examination required pursuant to s. 1227 1008.30.

Section 8. Subsection (2) of s. 1011.71, Florida Statutes is amended and subsection (10) is created to read:

1011.71 District school tax.-

- (2) In addition to the maximum millage levy as provided in subsection (1), each school board may levy not more than 1.5 mills against the taxable value for school purposes for district schools and charter-schools-in-a-municipality, including charter schools at the discretion of the school board, to fund:
- (a) New construction and remodeling projects, as set forth in s. 1013.64(3)(b) and (6)(b) and included in the district's educational plant survey pursuant to s. 1013.31, without regard to prioritization, sites and site improvement or expansion to new sites, existing sites, auxiliary facilities, athletic facilities, or ancillary facilities.
- (b) Maintenance, renovation, and repair of existing school plants or of leased facilities to correct deficiencies pursuant to s. 1013.15(2).
- (c) The purchase, lease-purchase, or lease of school buses.
- (d) The purchase, lease-purchase, or lease of new and replacement equipment; computer hardware, including electronic hardware and other hardware devices necessary for gaining access to or enhancing the use of electronic content and resources or

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to facilitate the access to and the use of a school district's digital classrooms plan pursuant to s. 1011.62, excluding software other than the operating system necessary to operate the hardware or device; and enterprise resource software applications that are classified as capital assets in accordance with definitions of the Governmental Accounting Standards Board, have a useful life of at least 5 years, and are used to support districtwide administration or state-mandated reporting requirements.

- (e) Payments for educational facilities and sites due under a lease-purchase agreement entered into by a district school board pursuant to s. 1003.02(1)(f) or s. 1013.15(2), not exceeding, in the aggregate, an amount equal to three-fourths of the proceeds from the millage levied by a district school board pursuant to this subsection. The three-fourths limit is waived for lease-purchase agreements entered into before June 30, 2009, by a district school board pursuant to this paragraph.
- (f) Payment of loans approved pursuant to ss. 1011.14 and 1011.15.
- (g) Payment of costs directly related to complying with state and federal environmental statutes, rules, and regulations governing school facilities.
- (h) Payment of costs of leasing relocatable educational facilities, of renting or leasing educational facilities and sites pursuant to s. 1013.15(2), or of renting or leasing

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buildings or space within existing buildings pursuant to s. 1277 1013.15(4).

- (i) Payment of the cost of school buses when a school district contracts with a private entity to provide student transportation services if the district meets the requirements of this paragraph.
- 1. The district's contract must require that the private entity purchase, lease-purchase, or lease, and operate and maintain, one or more school buses of a specific type and size that meet the requirements of s. 1006.25.
- 2. Each such school bus must be used for the daily transportation of public school students in the manner required by the school district.
- 3. Annual payment for each such school bus may not exceed 10 percent of the purchase price of the state pool bid.
- 4. The proposed expenditure of the funds for this purpose must have been included in the district school board's notice of proposed tax for school capital outlay as provided in s. 200.065(10).
- (j) Payment of the cost of the opening day collection for the library media center of a new school.
- (10) A school board that levies the discretionary millage authorized in subsection (2) shall use the following methodology to determine the amount of revenue that must be shared with a charter school-in-a-municipality:

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- (a) Reduce the total discretionary millage revenue by the school district's annual debt service obligation incurred as of March 1, 2017.
- (b) Divide the sum of the school district's adjusted discretionary millage revenue by the school district's total capital outlay full-time equivalent membership and the total number of unweighted full-time equivalent students of each eligible charter school-in-a-municipality to determine a capital outlay allocation per full-time equivalent student.
- (c) Multiply the capital outlay allocation per full-time equivalent student by the total number of full-time equivalent students of each eligible charter school-in-a-municipality to determine the capital outlay allocation for each charter school-in-a-municipality.
- (d) If applicable, adjust the capital outlay allocation identified in paragraph (c) by the total amount of state funds allocated to each eligible charter school-in-a-municipality in subsection 1013.62(2) to determine the maximum calculated capital outlay allocation.
- (e) The school district shall distribute capital outlay funds to charter schools-in-a-municipality no later than

 February 1 of each year, beginning on February 1, 2018, for the 2017-2018 fiscal year.
- Section 9. Paragraph (a) of subsection (1) of section 1013.62, Florida Statutes, is amended to read:

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1013.62 Charter schools capital outlay funding.—

- (1) In each year in which funds are appropriated for charter school capital outlay purposes, the Commissioner of Education shall allocate the funds among eligible charter schools as specified in this section.
- (a) To be eligible for a funding allocation, a charter school must:
 - 1.a. Have been in operation for 2 or more years;
- b. Be governed by a governing board established in the state for 3 or more years which operates both charter schools and conversion charter schools within the state;
- c. Be an expanded feeder chain of a charter school within the same school district that is currently receiving charter school capital outlay funds;
- d. Have been accredited by the Commission on Schools of the Southern Association of Colleges and Schools; or
- e. Serve students in facilities that are provided by a business partner for a charter school-in-the-workplace pursuant to s. 1002.33(15)(b).
- 2. Have an annual audit that does not reveal any of the financial emergency conditions provided in s. 218.503(1) for the most recent fiscal year for which such audit results are available.
- 3. Have satisfactory student achievement based on state accountability standards applicable to the charter school.

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<u>3.4</u> .	-	Have	receive	ed f	inal approv	al from	ı its	sponsor	<u> </u>
pursuant	to	s.	1002.33	for	operation	during	that	fiscal	year.

- $\underline{4.5.}$ Serve students in facilities that are not provided by the charter school's sponsor.
 - Section 10. This act shall take effect July 1, 2017.

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