



Local, Federal & Veterans Affairs Subcommittee

October 11, 2017
1:00 PM – 3:00 PM
12 HOB

Meeting Packet

Committee Meeting Notice

HOUSE OF REPRESENTATIVES

Local, Federal & Veterans Affairs Subcommittee

Start Date and Time: Wednesday, October 11, 2017 01:00 pm
End Date and Time: Wednesday, October 11, 2017 03:00 pm
Location: 12 HOB
Duration: 2.00 hrs

Consideration of the following bill(s):

HB 107 Veteran Identification by Combee, Williamson

Overview of special districts declared inactive and special district dissolution process

NOTICE FINALIZED on 10/04/2017 4:02PM by Herndon.Angela

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 107 Veteran Identification
SPONSOR(S): Combee and others
TIED BILLS: IDEN./SIM. BILLS: SB 328

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Local, Federal & Veterans Affairs Subcommittee		Renner <i>J.R.</i>	Miller <i>E.H.M.</i>
2) Transportation & Tourism Appropriations Subcommittee			
3) Government Accountability Committee			

SUMMARY ANALYSIS

For the roughly 1.5 million veterans living in Florida, there is no uniform veteran identification card that can be used as proof of military service for the purpose of obtaining discounts or waivers from various license and registration fees. Rather, veterans rely on cards issued by the Department of Defense or United States Department of Veterans Affairs as proof. In Florida, a driver license or identification card with the "V" designation issued by the Department of Highway Safety and Motor Vehicles (DHSMV) or a Florida Department of Veterans' Affairs (FDVA) card for veterans with certain disabilities may be used as proof of veteran status.

Currently, the Department of Agriculture and Consumer Services and the Department of Financial Services will waive various license and registration fees for certain businesses and professions if a veteran provides a copy of the DD Form 214 or another acceptable form of identification as specified by FDVA.

The bill directs DHSMV, in cooperation with FDVA, to create a veteran identification card to be used as proof of veteran status for the purpose of obtaining discounts. The card must be issued by mail to any honorably discharged veteran of any branch of the U.S. Armed Forces who provides a copy of the veteran's DD Form 214; a copy of a valid, unexpired driver license or identification card or another form of photographic identification; and payment of \$10, which must be deposited into the Highway Safety Operating Trust Fund. Additionally, the bill adds the identification card as proof of veteran status in order for a veteran to obtain a waiver for license and registration fees for certain businesses and professions. The bill also provides the veteran identification card may be used as proof of veteran status for the expedited processing of an application for a license to carry concealed weapons or firearms.

The bill will have an indeterminate, though likely insignificant negative fiscal impact to state expenditures. It does not appear to have a fiscal impact on local governments.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Veteran Identification Cards

Currently, United States military veterans¹ do not have one uniform veteran identification card available to them that proves military service.

On July 20, 2015, Congress enacted the "Veterans Identification Card Act 2015."² The Act directs the United States Department of Veterans Affairs (VA) to issue a veteran's identification card to a requesting veteran who is neither entitled to military retired pay nor enrolled in the VA system for patient enrollment. The card is required to display the veteran's name and photograph and serve as proof that the veteran has a DD Form 214³ or other official document in his or her military personnel file that describes the veteran's military service.⁴ The identification card cannot be used as proof of eligibility for any federal benefits and does not grant access to military installations. It is estimated that the cards will be implemented in 2017, at the earliest, and the price for the identification card is not yet determined.

Currently, certain veterans may be eligible for other methods of identification that may prove veteran status including, but not limited to, the following:

- **Veteran Health Identification Card⁵** – This card is issued to veterans enrolled in the VA health care system and is used for identification and check-in at VA appointments.
- **DD Form 2 (Retired) U.S. Uniformed Services ID⁶** – This card is issued to retired Uniform Service⁷ members entitled to pay, members on the temporary disability retired list, and members on the permanent disability retired list.
- **DD Form 1173 U.S. Uniformed Services ID and Privilege Card⁸** – This card is issued to Medal of Honor recipients, former members in receipt of retired pay, 100 percent disabled veterans, and other benefits-eligible categories as described in DoD policy.
- **DD Form 2765 Department of Defense/Uniformed Services ID and Privilege Card⁹** – This card is issued to Medal of Honor recipients, 100 percent disabled veterans, former members in receipt of retired pay, other benefits-eligible categories as described in the Department of Defense (DoD) policy.

¹ Section 1.01(14), F.S., defines the term "veteran" as a person who served in the active military, naval, or air service who was discharged or released under honorable conditions only or who later received an upgraded discharge under honorable conditions, notwithstanding any action by the VA on individuals discharged or released with other than honorable discharge.

² Veterans Identification Card Act 2015, Pub. L. No. 114-31, H.R. 91, 114th Cong. (July 20, 2015).

³ Each veteran is issued a Department of Defense DD Form 214. This form contains information normally needed to verify military service of benefits, retirement, employment, membership in veterans' organizations, and the veteran's condition of discharge. *See* <http://www.dd214.us/> (last visited September 22, 2017).

⁴ Congress.gov, *H.R. 91-Veterans Identification Card Act 2015*, available at: <https://www.congress.gov/bill/114th-congress/house-bill/91> (last viewed September 22, 2017).

⁵ U.S. Department of Veterans Affairs site on *Veteran Identification Cards*, available at: https://iris.custhelp.com/app/answers/detail/a_id/911 (last viewed September 25, 2017).

⁶ Department of Defense Common Access Card site on *Uniformed Services ID Card*, available at: www.cac.mil/uniformed-services-id-card/ (last viewed September 25, 2017).

⁷ 10 U.S.C. §101(a)(5) defines "uniformed services" as consisting of the Army, Marines, Navy, Air Force, Coast Guard, Public Health Service, and the National Oceanic and Atmospheric Administration.

⁸ *Id.*

⁹ *Id.*

State-Issued Veteran Identification Cards

Florida

Florida does not have a uniform veteran identification card. Rather, veterans can show proof of status by having a "V" designation on either their Florida identification card¹⁰ or their Florida driver license¹¹ for an additional \$1 fee plus the renewal fee, or a \$2 fee if the veteran wants to purchase a replacement credential for the sole purpose of adding the "V" designation. The designation can be obtained when a veteran submits a copy of his or her DD Form 214 or another acceptable form specified by the Florida Department of Veterans' Affairs (FDVA) to the Department of Highway Safety and Motor Vehicles (DHSMV).¹²

Additionally, FDVA may issue an identification card to any veteran who is a permanent resident of Florida and who has been determined by the VA to have a 100 percent service-connected permanent and total disability rating, or who has been determined to have a service-connected total and permanent disability rating of 100 percent and is receiving disability retirement pay from any branch of the U.S. Armed Forces.¹³

Virginia

Virginia offers a veteran identification card¹⁴ that is issued by the Virginia Department of Motor Vehicles (DMV) and provides proof of veteran status in order for a veteran to receive discounts from retailers and restaurants. The design of the card shows the veteran's photo, name, branch of service, and signature. To be eligible, the veteran must:

- Be a Virginia resident;
- Hold an unexpired Virginia commercial driver's license, driver's license, learner's permit or DMV-issued ID card;
- Have served either in the active U.S. Armed Forces or for more than 180 days in the Virginia National Guard or U.S. Reserves;
- Have received an honorable discharge;
- Present a photocopy of a veteran service proof document that provides the branch of service, discharge date and discharge status (e.g. DD Form 214);
- Consent that the information on the application will be shared with the Virginia Department of Veteran Services; and
- Pay \$10.

Delaware

Delaware-issued veteran identification cards are available free of charge to any Delaware veteran that served in the U.S. military, was honorably discharged, has a valid Delaware driver license or identification card, and provides accepted proof of military service.¹⁵

¹⁰ Section 322.051, F.S.

¹¹ Section 322.14(1)(d), F.S.

¹² A "veteran" designation will replace the "V" designation when the new driver license and identification card design comes out at the end of 2017.

¹³ Section 295.17, F.S.

¹⁴ Virginia Department of Motor Vehicles website on *Veteran Identification Cards*, available at https://www.dmv.virginia.gov/drivers/#id/vet_id.asp (last visited September 25, 2017).

¹⁵ State of Delaware-Division of Motor Vehicles, *Veteran Identification Cards*, available at https://www.dmv.de.gov/services/driver_services/drivers_license/dr_lic_vet_idcard.shtml (last visited September 25, 2017).

Registration and License Fee Waivers

Department of Agriculture and Consumer Services (DACS)

Chapter 2016-166, Laws of Florida, among other matters, implemented various registration and license fee waivers for veterans, their spouses, and their businesses for several professions regulated by DACS.

The first-time application fee for a specified veteran of the U.S. Armed Forces, his or her spouse, or a business entity in which he or she has a majority ownership is waived for the following classes of licenses: land surveyor and mapper;¹⁶ health studio;¹⁷ commercial telephone seller;¹⁸ telemarketing salesperson;¹⁹ movers and moving broker;²⁰ liquefied petroleum gas related license;²¹ pawnbroker;²² motor vehicle repair shop; and²³ sellers of travel.²⁴ To qualify for the fee waiver, the veteran, his or her spouse, or his or her business must submit an application within 60 months after the date of the veteran's discharge from the U.S. Armed Forces and provide a copy of his or her DD Form 214, or another form of identification as specified by the FDVA; a valid marriage license when applicable; and proof of ownership interest, where applicable.

The initial application fee for licensure for veterans who apply within 24 months of their honorable discharge from the armed forces is waived for the following licenses:

- Private investigator, private investigator intern, private investigative/security agency manager, or private investigative agency manager;
- Security officer instructor or security manager;
- Recovery agent, recovery agent intern, recovery agent manager, or recovery agent instructor; and
- Firearms instructor.²⁵

The veteran must submit a copy of his or her DD Form 214 or another form of identification as specified by the FDVA in order to receive the waiver.

The initial fee for licensure for veterans who apply within 24 months of their honorable discharge from the armed forces is waived for the following licenses:

- Private investigative/security agency manager or a firearms instructor;²⁶
- Private investigator, private investigator intern, or private investigative agency manager;²⁷
- Security officer, security officer instructor, or a security manager;²⁸ and
- Recovery agent, recovery agent intern, recovery agent manager, or recovery agent instructor.²⁹

The veteran must submit a copy of his or her DD Form 214 or another form of identification as specified by the FDVA in order to receive the waiver.

¹⁶ Section 472.015(3), F.S.

¹⁷ Section 501.015(2), F.S.

¹⁸ Section 501.605(5)(b), F.S.

¹⁹ Section 501.607(2)(b), F.S.

²⁰ Section 507.03(3)(b), F.S.

²¹ Section 527.02(3)(b), F.S.

²² Section 539.001(3)(c), F.S.

²³ Section 559.904(3)(b), F.S.

²⁴ Section 559.928(2)(c), F.S.

²⁵ Section 493.6105(1)(c), F.S.

²⁶ Section 493.6107(6), F.S.

²⁷ Section 493.6202(4), F.S.

²⁸ Section 493.6302(4), F.S.

²⁹ Section 493.6402(4), F.S.

Lastly, in order to receive an expedited processing of an application for a license to carry concealed weapons or firearms, a veteran must submit a copy of the DD Form 214 or another acceptable form of identification as specified by FDVA.³⁰

Department of Financial Services (DFS)

Veterans who have retired within 24 months are exempt from the application filing fee for licensure as an insurance agent, customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary. The applicant must submit a military service record, military personnel file, veteran record, discharge paper, or separation document, or a separation document that indicates the veteran was honorably discharged.³¹

Effect of Proposed Changes

The bill requires DHSMV, in cooperation with FDVA, to create a veteran identification card to be used as proof of veteran status in order to obtain discounts or waivers offered to veterans for the exchange of goods and services. The card would be separate from a DHSMV-issued driver license or personal identification card. The bill provides criteria for the design of the card which must include a full-face photograph of the veteran, the veteran's full name, branch of service, date of discharge, and the words "Proof of veteran status only."

DHSMV must issue the card by mail to any honorably discharged veteran of any branch of the U.S. Armed Forces who provides the following:

- A copy of the veteran's DD Form 214 as issued by the DoD;
- A copy of the veteran's valid, unexpired Florida driver license or identification card or another form of photographic identification that is acceptable to DHSMV; and
- Payment of a \$10 fee, which must be deposited into the Highway Safety Operating Trust Fund.

The bill prohibits the use of the veteran identification card as an identification card for a veteran with a 100 percent, service-connected, permanent and total disability rating for compensation, or who has a service-connected total and permanent disability rating of 100 percent and receives disability retirement pay pursuant to s. 295.17, F.S., or as an identification card pursuant to s. 322.051, F.S. The bill requires a veteran identification card to be terminated upon the death of the veteran.

The bill provides for repeal of the authorizing statute for veteran identification cards on August 31, 2023.

In addition to showing a DD Form 214 or another acceptable form of identification specified by DVA as proof of veteran status, the bill adds the veteran identification card as proof of veteran status for waivers of registration or license fees for the following DACS and DFS businesses and occupations: land surveying and mapping; private investigation, security, and repossession services; health studios; telephone salespersons; movers and moving brokers; the sale of liquefied petroleum gas; pawnbrokers; motor vehicle repair shops; sellers of travel; and insurance representatives. Lastly, the veteran identification card may be used as proof of veteran status for the expedited processing of an application for a license to carry concealed weapons or firearms.

B. SECTION DIRECTORY:

- | | |
|------------------|--|
| Section 1 | Creates s. 322.0511, F.S., relating to veteran identification cards. |
| Section 2 | Amends s. 472.015, F.S., relating to DACS licensure for land surveying and mapping. |
| Section 3 | Amends s. 493.6105, F.S., relating to DACS initial application for licensure for private investigation, security, and repossession services. |

³⁰ Section 790.06(5)(f), F.S.

³¹ Section 626.171(6), F.S.

- Section 4** Amends s. 493.6107, F.S., relating to DACS initial license fees for private investigation, security, and repossession services.
- Section 5** Amends s. 493.6202, F.S., relating to DACS fees for private investigation, security, and repossession services.
- Section 6** Amends s. 493.6302, F.S., relating to DACS fees for private investigation, security, and repossession services.
- Section 7** Amends s. 493.6402, F.S., relating to DACS fees for private investigation, security, and repossession services.
- Section 8** Amends s. 501.015, F.S., relating to DACS health studios registration requirements.
- Section 9** Amends s. 501.605, F.S., relating to DACS licensure of commercial telephone sellers and entities providing substance abuse marketing services.
- Section 10** Amends s. 501.607, F.S., relating to DACS licensure of salespersons.
- Section 11** Amends s. 507.03, F.S., relating to DACS registration for movers and moving brokers.
- Section 12** Amends s. 527.02, F.S., relating to DACS and the regulation of the sale of liquefied petroleum gas.
- Section 13** Amends s. 539.001, F.S., relating to DACS pawnbroker licenses.
- Section 14** Amends s. 559.904, F.S., relating to DACS registration for motor vehicle repair shops.
- Section 15** Amends s. 559.928, F.S., relating to DACS registration for sellers of travel.
- Section 16** Amends s. 626.171, F.S., relating to DFS insurance representative applications for licensure.
- Section 17** Amends s. 790.06, F.S., relating to DACS licenses to carry concealed weapons or firearms.
- Section 18** Provides an effective date of January 1, 2019.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The DHSMV has not provided a fiscal analysis for the bill. However, a similar bill was filed last year and the DHSMV estimated approximately 65,000 individuals will purchase the new identification card in the first year. At a rate of \$10 per transaction, the bill would have a positive fiscal impact to the Highway Safety Operating Trust Fund totaling \$650,000.³²

2. Expenditures:

The DHSMV has not provided a fiscal analysis for the bill. However, a similar bill was filed last year and the DHSMV provided an initial estimate stating that approximately 4,560 programming hours, or \$313,440 in FTE and contracted resources, will be required to implement the bill. Additionally, the department will need to purchase two additional card printers at \$7,650 per printer, totaling \$15,300. It is expected that this cost can be absorbed within existing resources.³³

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

³²Email from DHSMV to staff on March 30, 2017 pertaining to fiscal impacts related to HB 179 (2017 session). On file with the Local, Federal & Veterans Affairs Subcommittee.

³³ *Id.*

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Veterans who choose to obtain the veteran identification card could receive license and registration fee waivers, resulting in a positive fiscal impact for those veterans.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill neither authorizes nor requires administrative rulemaking by executive branch agencies.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

26 effective date.

27

28 Be It Enacted by the Legislature of the State of Florida:

29

30 Section 1. Section 322.0511, Florida Statutes, is created
31 to read:

32 322.0511 Veteran identification cards.-

33 (1) The department, in cooperation with the Department of
34 Veterans' Affairs, shall create a veteran identification card to
35 be used as proof of veteran status for the purpose of obtaining
36 discounts or waivers offered to veterans for the exchange of
37 goods and services and for other purposes authorized by law,
38 except as provided in subsection (3). The veteran identification
39 card must bear the colors and design approved by the department,
40 including, but not limited to, a full-face photograph of the
41 veteran and his or her full name, branch of service, and date of
42 discharge. The words "Proof of veteran status" must appear at
43 the bottom of the card.

44 (2) The department shall issue a veteran identification
45 card by mail to a veteran of any branch of the United States
46 Armed Forces who has been honorably discharged and who provides
47 to the department:

48 (a) A copy of the veteran's DD Form 214 as issued by the
49 United States Department of Defense.

50 (b) A copy of the veteran's valid, unexpired driver

51 license or identification card as issued under this chapter or
 52 another form of photographic identification acceptable to the
 53 department.

54 (c) Payment of a \$10 fee, which shall be deposited into
 55 the Highway Safety Operating Trust Fund.

56 (3) A veteran identification card issued pursuant to this
 57 section is not considered an identification card for the
 58 purposes of s. 295.17 or s. 322.051 and may not be used for the
 59 determination of any federal benefit.

60 (4) A veteran identification card issued pursuant to this
 61 section shall be terminated upon the death of the veteran.

62 (5) This section is repealed August 31, 2023.

63 Section 2. Paragraph (b) of subsection (3) of section
 64 472.015, Florida Statutes, is amended to read:

65 472.015 Licensure.--

66 (3)

67 (b) The department shall waive the initial license fee for
 68 an honorably discharged veteran of the United States Armed
 69 Forces, the spouse of such a veteran, or a business entity that
 70 has a majority ownership held by such a veteran or spouse if the
 71 department receives an application, in a format prescribed by
 72 the department, within 60 months after the date of the veteran's
 73 discharge from any branch of the United States Armed Forces. To
 74 qualify for the waiver:7

75 1. A veteran must provide to the department a copy of his

76 or her DD Form 214, as issued by the United States Department of
 77 Defense, his or her veteran identification card issued pursuant
 78 to s. 322.0511, or another acceptable form of identification as
 79 specified by the Department of Veterans' Affairs;

80 2. The spouse of a veteran must provide to the department
 81 a copy of the veteran's DD Form 214, as issued by the United
 82 States Department of Defense, the veteran's veteran
 83 identification card issued pursuant to s. 322.0511, or another
 84 acceptable form of identification as specified by the Department
 85 of Veterans' Affairs, and a copy of a valid marriage license or
 86 certificate verifying that he or she was lawfully married to the
 87 veteran at the time of discharge; or

88 3. A business entity must provide to the department proof
 89 that a veteran or the spouse of a veteran holds a majority
 90 ownership in the business, a copy of the veteran's DD Form 214,
 91 as issued by the United States Department of Defense, the
 92 veteran's veteran identification card issued pursuant to s.
 93 322.0511, or another acceptable form of identification as
 94 specified by the Department of Veterans' Affairs, and, if
 95 applicable, a copy of a valid marriage license or certificate
 96 verifying that the spouse of the veteran was lawfully married to
 97 the veteran at the time of discharge.

98 Section 3. Paragraph (c) of subsection (1) of section
 99 493.6105, Florida Statutes, is amended to read:

100 493.6105 Initial application for license.—

101 (1) Each individual, partner, or principal officer in a
 102 corporation, shall file with the department a complete
 103 application accompanied by an application fee not to exceed \$60,
 104 except that the applicant for a Class "D" or Class "G" license
 105 is not required to submit an application fee. The application
 106 fee is not refundable.

107 (c) The initial application fee for a veteran, as defined
 108 in s. 1.01, shall be waived if he or she applies for a Class
 109 "C," Class "CC," Class "DI," Class "E," Class "EE," Class "K,"
 110 Class "M," Class "MA," Class "MB," Class "MR," or Class "RI"
 111 license within 24 months after being discharged from a branch of
 112 the United States Armed Forces. An eligible veteran must include
 113 a copy of his or her DD Form 214, as issued by the United States
 114 Department of Defense, his or her veteran identification card
 115 issued pursuant to s. 322.0511, or another acceptable form of
 116 identification as specified by the Department of Veterans'
 117 Affairs with his or her application in order to obtain a waiver.

118 Section 4. Subsection (6) of section 493.6107, Florida
 119 Statutes, is amended to read:

120 493.6107 Fees.—

121 (6) The initial license fee for a veteran, as defined in
 122 s. 1.01, shall be waived if he or she applies for a Class "M" or
 123 Class "K" license within 24 months after being discharged from
 124 any branch of the United States Armed Forces. An eligible
 125 veteran must include a copy of his or her DD Form 214, as issued

126 by the United States Department of Defense, his or her veteran
 127 identification card issued pursuant to s. 322.0511, or another
 128 acceptable form of identification as specified by the Department
 129 of Veterans' Affairs with his or her application in order to
 130 obtain a waiver.

131 Section 5. Subsection (4) of section 493.6202, Florida
 132 Statutes, is amended to read:

133 493.6202 Fees.—

134 (4) The initial license fee for a veteran, as defined in
 135 s. 1.01, shall be waived if he or she applies for a Class "C,"
 136 Class "CC," or Class "MA" license within 24 months after being
 137 discharged from any branch of the United States Armed Forces. An
 138 eligible veteran must include a copy of his or her DD Form 214,
 139 as issued by the United States Department of Defense, his or her
 140 veteran identification card issued pursuant to s. 322.0511, or
 141 another acceptable form of identification as specified by the
 142 Department of Veterans' Affairs with his or her application in
 143 order to obtain a waiver.

144 Section 6. Subsection (4) of section 493.6302, Florida
 145 Statutes, is amended to read:

146 493.6302 Fees.—

147 (4) The initial license fee for a veteran, as defined in
 148 s. 1.01, shall be waived if he or she applies for a Class "D,"
 149 Class "DI," or Class "MB" license within 24 months after being
 150 discharged from any branch of the United States Armed Forces. An

151 eligible veteran must include a copy of his or her DD Form 214,
 152 as issued by the United States Department of Defense, his or her
 153 veteran identification card issued pursuant to s. 322.0511, or
 154 another acceptable form of identification as specified by the
 155 Department of Veterans' Affairs with his or her application in
 156 order to obtain a waiver.

157 Section 7. Subsection (4) of section 493.6402, Florida
 158 Statutes, is amended to read:

159 493.6402 Fees.—

160 (4) The initial license fee for a veteran, as defined in
 161 s. 1.01, shall be waived if he or she applies for a Class "E,"
 162 Class "EE," Class "MR," or Class "RI" license within 24 months
 163 after being discharged from any branch of the United States
 164 Armed Forces. An eligible veteran must include a copy of his or
 165 her DD Form 214, as issued by the United States Department of
 166 Defense, his or her veteran identification card issued pursuant
 167 to s. 322.0511, or another acceptable form of identification as
 168 specified by the Department of Veterans' Affairs with his or her
 169 application in order to obtain a waiver.

170 Section 8. Subsection (2) of section 501.015, Florida
 171 Statutes, is amended to read:

172 501.015 Health studios; registration requirements and
 173 fees.—Each health studio shall:

174 (2) Remit an annual registration fee of \$300 to the
 175 department at the time of registration for each of the health

176 studio's business locations. The department shall waive the
 177 initial registration fee for an honorably discharged veteran of
 178 the United States Armed Forces, the spouse of such a veteran, or
 179 a business entity that has a majority ownership held by such a
 180 veteran or spouse if the department receives an application, in
 181 a format prescribed by the department, within 60 months after
 182 the date of the veteran's discharge from any branch of the
 183 United States Armed Forces. To qualify for the waiver:⁷

184 (a) A veteran must provide to the department a copy of his
 185 or her DD Form 214, as issued by the United States Department of
 186 Defense, his or her veteran identification card issued pursuant
 187 to s. 322.0511, or another acceptable form of identification as
 188 specified by the Department of Veterans' Affairs;

189 (b) The spouse of a veteran must provide to the department
 190 a copy of the veteran's DD Form 214, as issued by the United
 191 States Department of Defense, the veteran's veteran
 192 identification card issued pursuant to s. 322.0511, or another
 193 acceptable form of identification as specified by the Department
 194 of Veterans' Affairs, and a copy of a valid marriage license or
 195 certificate verifying that he or she was lawfully married to the
 196 veteran at the time of discharge; or

197 (c) A business entity must provide to the department proof
 198 that a veteran or the spouse of a veteran holds a majority
 199 ownership in the business, a copy of the veteran's DD Form 214,
 200 as issued by the United States Department of Defense, the

201 veteran's veteran identification card issued pursuant to s.
 202 322.0511, or another acceptable form of identification as
 203 specified by the Department of Veterans' Affairs, and, if
 204 applicable, a copy of a valid marriage license or certificate
 205 verifying that the spouse of the veteran was lawfully married to
 206 the veteran at the time of discharge.

207 Section 9. Paragraph (b) of subsection (5) of section
 208 501.605, Florida Statutes, is amended to read:

209 501.605 Licensure of commercial telephone sellers and
 210 entities providing substance abuse marketing services.—

211 (5) An application filed pursuant to this part must be
 212 verified and accompanied by:

213 (b) A fee for licensing in the amount of \$1,500. The fee
 214 shall be deposited into the General Inspection Trust Fund. The
 215 department shall waive the initial license fee for an honorably
 216 discharged veteran of the United States Armed Forces, the spouse
 217 of such a veteran, or a business entity that has a majority
 218 ownership held by such a veteran or spouse if the department
 219 receives an application, in a format prescribed by the
 220 department, within 60 months after the date of the veteran's
 221 discharge from any branch of the United States Armed Forces. To
 222 qualify for the waiver:7

223 1. A veteran must provide to the department a copy of his
 224 or her DD Form 214, as issued by the United States Department of
 225 Defense, his or her veteran identification card issued pursuant

226 | to s. 322.0511, or another acceptable form of identification as
 227 | specified by the Department of Veterans' Affairs;

228 | 2. The spouse of a veteran must provide to the department
 229 | a copy of the veteran's DD Form 214, as issued by the United
 230 | States Department of Defense, the veteran's veteran
 231 | identification card issued pursuant to s. 322.0511, or another
 232 | acceptable form of identification as specified by the Department
 233 | of Veterans' Affairs, and a copy of a valid marriage license or
 234 | certificate verifying that he or she was lawfully married to the
 235 | veteran at the time of discharge; or

236 | 3. A business entity must provide to the department proof
 237 | that a veteran or the spouse of a veteran holds a majority
 238 | ownership in the business, a copy of the veteran's DD Form 214,
 239 | as issued by the United States Department of Defense, the
 240 | veteran's veteran identification card issued pursuant to s.
 241 | 322.0511, or another acceptable form of identification as
 242 | specified by the Department of Veterans' Affairs, and, if
 243 | applicable, a copy of a valid marriage license or certificate
 244 | verifying that the spouse of the veteran was lawfully married to
 245 | the veteran at the time of discharge.

246 | Section 10. Paragraph (b) of subsection (2) of section
 247 | 501.607, Florida Statutes, is amended to read:

248 | 501.607 Licensure of salespersons.—

249 | (2) An application filed pursuant to this section must be
 250 | verified and be accompanied by:

251 (b) A fee for licensing in the amount of \$50 per
 252 salesperson. The fee shall be deposited into the General
 253 Inspection Trust Fund. The fee for licensing may be paid after
 254 the application is filed, but must be paid within 14 days after
 255 the applicant begins work as a salesperson. The department shall
 256 waive the initial license fee for an honorably discharged
 257 veteran of the United States Armed Forces, the spouse of such a
 258 veteran, or a business entity that has a majority ownership held
 259 by such a veteran or spouse if the department receives an
 260 application, in a format prescribed by the department, within 60
 261 months after the date of the veteran's discharge from any branch
 262 of the United States Armed Forces. To qualify for the waiver:7

263 1. A veteran must provide to the department a copy of his
 264 or her DD Form 214, as issued by the United States Department of
 265 Defense, his or her veteran identification card issued pursuant
 266 to s. 322.0511, or another acceptable form of identification as
 267 specified by the Department of Veterans' Affairs;

268 2. The spouse of a veteran must provide to the department
 269 a copy of the veteran's DD Form 214, as issued by the United
 270 States Department of Defense, the veteran's veteran
 271 identification card issued pursuant to s. 322.0511, or another
 272 acceptable form of identification as specified by the Department
 273 of Veterans' Affairs, and a copy of a valid marriage license or
 274 certificate verifying that he or she was lawfully married to the
 275 veteran at the time of discharge; or

276 3. A business entity must provide to the department proof
 277 that a veteran or the spouse of a veteran holds a majority
 278 ownership in the business, a copy of the veteran's DD Form 214,
 279 as issued by the United States Department of Defense, the
 280 veteran's veteran identification card issued pursuant to s.
 281 322.0511, or another acceptable form of identification as
 282 specified by the Department of Veterans' Affairs, and, if
 283 applicable, a copy of a valid marriage license or certificate
 284 verifying that the spouse of the veteran was lawfully married to
 285 the veteran at the time of discharge.

286 Section 11. Paragraph (b) of subsection (3) of section
 287 507.03, Florida Statutes, is amended to read:

288 507.03 Registration.—

289 (3)

290 (b) The department shall waive the initial registration
 291 fee for an honorably discharged veteran of the United States
 292 Armed Forces, the spouse of such a veteran, or a business entity
 293 that has a majority ownership held by such a veteran or spouse
 294 if the department receives an application, in a format
 295 prescribed by the department, within 60 months after the date of
 296 the veteran's discharge from any branch of the United States
 297 Armed Forces. To qualify for the waiver:7

298 1. A veteran must provide to the department a copy of his
 299 or her DD Form 214, as issued by the United States Department of
 300 Defense, his or her veteran identification card issued pursuant

301 to s. 322.0511, or another acceptable form of identification as
 302 specified by the Department of Veterans' Affairs;

303 2. The spouse of a veteran must provide to the department
 304 a copy of the veteran's DD Form 214, as issued by the United
 305 States Department of Defense, the veteran's veteran
 306 identification card issued pursuant to s. 322.0511, or another
 307 acceptable form of identification as specified by the Department
 308 of Veterans' Affairs, and a copy of a valid marriage license or
 309 certificate verifying that he or she was lawfully married to the
 310 veteran at the time of discharge; or

311 3. A business entity must provide to the department proof
 312 that a veteran or the spouse of a veteran holds a majority
 313 ownership in the business, a copy of the veteran's DD Form 214,
 314 as issued by the United States Department of Defense, the
 315 veteran's veteran identification card issued pursuant to s.
 316 322.0511, or another acceptable form of identification as
 317 specified by the Department of Veterans' Affairs, and, if
 318 applicable, a copy of a valid marriage license or certificate
 319 verifying that the spouse of the veteran was lawfully married to
 320 the veteran at the time of discharge.

321 Section 12. Paragraph (b) of subsection (3) of section
 322 527.02, Florida Statutes, is amended to read:

323 527.02 License; penalty; fees.—

324 (3)

325 (b) The department shall waive the initial license fee for

326 an honorably discharged veteran of the United States Armed
 327 Forces, the spouse of such a veteran, or a business entity that
 328 has a majority ownership held by such a veteran or spouse if the
 329 department receives an application, in a format prescribed by
 330 the department, within 60 months after the date of the veteran's
 331 discharge from any branch of the United States Armed Forces. To
 332 qualify for the waiver:~~7~~

333 1. A veteran must provide to the department a copy of his
 334 or her DD Form 214, as issued by the United States Department of
 335 Defense, his or her veteran identification card issued pursuant
 336 to s. 322.0511, or another acceptable form of identification as
 337 specified by the Department of Veterans' Affairs;

338 2. The spouse of a veteran must provide to the department
 339 a copy of the veteran's DD Form 214, as issued by the United
 340 States Department of Defense, the veteran's veteran
 341 identification card issued pursuant to s. 322.0511, or another
 342 acceptable form of identification as specified by the Department
 343 of Veterans' Affairs, and a copy of a valid marriage license or
 344 certificate verifying that he or she was lawfully married to the
 345 veteran at the time of discharge; or

346 3. A business entity must provide to the department proof
 347 that a veteran or the spouse of a veteran holds a majority
 348 ownership in the business, a copy of the veteran's DD Form 214,
 349 as issued by the United States Department of Defense, the
 350 veteran's veteran identification card issued pursuant to s.

351 322.0511, or another acceptable form of identification as
 352 specified by the Department of Veterans' Affairs, and, if
 353 applicable, a copy of a valid marriage license or certificate
 354 verifying that the spouse of the veteran was lawfully married to
 355 the veteran at the time of discharge.

356 Section 13. Paragraph (c) of subsection (3) of section
 357 539.001, Florida Statutes, is amended to read:

358 539.001 The Florida Pawnbroking Act.—

359 (3) LICENSE REQUIRED.—

360 (c) Each license is valid for a period of 1 year unless it
 361 is earlier relinquished, suspended, or revoked. Each license
 362 shall be renewed annually, and each licensee shall, initially
 363 and annually thereafter, pay to the agency a license fee of \$300
 364 for each license held. The agency shall waive the initial
 365 license fee for an honorably discharged veteran of the United
 366 States Armed Forces, the spouse of such a veteran, or a business
 367 entity that has a majority ownership held by such a veteran or
 368 spouse if the agency receives an application, in a format
 369 prescribed by the agency, within 60 months after the date of the
 370 veteran's discharge from any branch of the United States Armed
 371 Forces. To qualify for the waiver: ~~7~~

372 1. A veteran must provide to the agency a copy of his or
 373 her DD Form 214, as issued by the United States Department of
 374 Defense, his or her veteran identification card issued pursuant
 375 to s. 322.0511, or another acceptable form of identification as

376 specified by the Department of Veterans' Affairs;

377 2. The spouse of a veteran must provide to the agency a
 378 copy of the veteran's DD Form 214, as issued by the United
 379 States Department of Defense, the veteran's veteran
 380 identification card issued pursuant to s. 322.0511, or another
 381 acceptable form of identification as specified by the Department
 382 of Veterans' Affairs, and a copy of a valid marriage license or
 383 certificate verifying that he or she was lawfully married to the
 384 veteran at the time of discharge; or

385 3. A business entity must provide to the agency proof that
 386 a veteran or the spouse of a veteran holds a majority ownership
 387 in the business, a copy of the veteran's DD Form 214, as issued
 388 by the United States Department of Defense, the veteran's
 389 veteran identification card issued pursuant to s. 322.0511, or
 390 another acceptable form of identification as specified by the
 391 Department of Veterans' Affairs, and, if applicable, a copy of a
 392 valid marriage license or certificate verifying that the spouse
 393 of the veteran was lawfully married to the veteran at the time
 394 of discharge.

395 Section 14. Paragraph (b) of subsection (3) of section
 396 559.904, Florida Statutes, is amended to read:

397 559.904 Motor vehicle repair shop registration;
 398 application; exemption.—

399 (3)

400 (b) The department shall waive the initial registration

401 fee for an honorably discharged veteran of the United States
 402 Armed Forces, the spouse of such a veteran, or a business entity
 403 that has a majority ownership held by such a veteran or spouse
 404 if the department receives an application, in a format
 405 prescribed by the department, within 60 months after the date of
 406 the veteran's discharge from any branch of the United States
 407 Armed Forces. To qualify for the waiver:7

408 1. A veteran must provide to the department a copy of his
 409 or her DD Form 214, as issued by the United States Department of
 410 Defense, his or her veteran identification card issued pursuant
 411 to s. 322.0511, or another acceptable form of identification as
 412 specified by the Department of Veterans' Affairs;

413 2. The spouse of a veteran must provide to the department
 414 a copy of the veteran's DD Form 214, as issued by the United
 415 States Department of Defense, the veteran's veteran
 416 identification card issued pursuant to s. 322.0511, or another
 417 acceptable form of identification as specified by the Department
 418 of Veterans' Affairs, and a copy of a valid marriage license or
 419 certificate verifying that he or she was lawfully married to the
 420 veteran at the time of discharge; or

421 3. A business entity must provide to the department proof
 422 that a veteran or the spouse of a veteran holds a majority
 423 ownership in the business, a copy of the veteran's DD Form 214,
 424 as issued by the United States Department of Defense, the
 425 veteran's veteran identification card issued pursuant to s.

426 322.0511, or another acceptable form of identification as
 427 specified by the Department of Veterans' Affairs, and, if
 428 applicable, a copy of a valid marriage license or certificate
 429 verifying that the spouse of the veteran was lawfully married to
 430 the veteran at the time of discharge.

431 Section 15. Paragraph (c) of subsection (2) of section
 432 559.928, Florida Statutes, is amended to read:

433 559.928 Registration.—

434 (2)

435 (c) The department shall waive the initial registration
 436 fee for an honorably discharged veteran of the United States
 437 Armed Forces, the spouse of such a veteran, or a business entity
 438 that has a majority ownership held by such a veteran or spouse
 439 if the department receives an application, in a format
 440 prescribed by the department, within 60 months after the date of
 441 the veteran's discharge from any branch of the United States
 442 Armed Forces. To qualify for the waiver: ~~7~~

443 1. A veteran must provide to the department a copy of his
 444 or her DD Form 214, as issued by the United States Department of
 445 Defense, his or her veteran identification card issued pursuant
 446 to s. 322.0511, or another acceptable form of identification as
 447 specified by the Department of Veterans' Affairs;

448 2. The spouse of a veteran must provide to the department
 449 a copy of the veteran's DD Form 214, as issued by the United
 450 States Department of Defense, the veteran's veteran

451 identification card issued pursuant to s. 322.0511, or another
 452 acceptable form of identification as specified by the Department
 453 of Veterans' Affairs, and a copy of a valid marriage license or
 454 certificate verifying that he or she was lawfully married to the
 455 veteran at the time of discharge; or

456 3. A business entity must provide to the department proof
 457 that a veteran or the spouse of a veteran holds a majority
 458 ownership in the business, a copy of the veteran's DD Form 214,
 459 as issued by the United States Department of Defense, the
 460 veteran's veteran identification card issued pursuant to s.
 461 322.0511, or another acceptable form of identification as
 462 specified by the Department of Veterans' Affairs, and, if
 463 applicable, a copy of a valid marriage license or certificate
 464 verifying that the spouse of the veteran was lawfully married to
 465 the veteran at the time of discharge.

466 Section 16. Subsection (6) of section 626.171, Florida
 467 Statutes, is amended to read:

468 626.171 Application for license as an agent, customer
 469 representative, adjuster, service representative, managing
 470 general agent, or reinsurance intermediary.—

471 (6) Members of the United States Armed Forces and their
 472 spouses, and veterans of the United States Armed Forces who have
 473 retired within 24 months before application for licensure, are
 474 exempt from the application filing fee prescribed in s. 624.501.
 475 Qualified individuals must provide a copy of a military

476 identification card, military dependent identification card,
 477 military service record, military personnel file, veteran
 478 identification card, veteran record, discharge paper, or
 479 separation document, or a separation document that indicates
 480 such members of the United States Armed Forces are currently in
 481 good standing or were honorably discharged.

482 Section 17. Paragraph (f) of subsection (5) of section
 483 790.06, Florida Statutes, is amended to read:

484 790.06 License to carry concealed weapon or firearm.—

485 (5) The applicant shall submit to the Department of
 486 Agriculture and Consumer Services or an approved tax collector
 487 pursuant to s. 790.0625:

488 (f) For expedited processing of an application:

489 1. A servicemember shall submit a copy of the Common
 490 Access Card, United States Uniformed Services Identification
 491 Card, or current deployment orders.

492 2. A veteran shall submit a copy of the DD Form 214,
 493 issued by the United States Department of Defense, the veteran
 494 identification card issued pursuant to s. 322.0511, or another
 495 acceptable form of identification as specified by the Department
 496 of Veterans' Affairs.

497 Section 18. This act shall take effect January 1, 2019.

Special Districts Dissolution

**DISSOLVING INACTIVE
SPECIAL DISTRICTS**

INACTIVE SPECIAL DISTRICTS

- District no longer fully functional or fails to meet statutory duties
- Possible Reasons
 - Functions taken over by county or municipality
 - Purpose for creating district has been fully met
 - District no longer receiving revenue or incurring expenses
 - No board or employees

INACTIVE DECLARATION PROCESS

- Special District Accountability Program
- Step 1: Document at least 1 of 6 factors:
 - Receive written notice that district has taken no action for 2+ years
 - Receive written notice that district had no board/no quorum for 2+ years
 - District officials or county/municipality commission fail to respond to DEO inquiry within 21 days.
 - District fails to file required reports, including financial reports.
 - District had no registered agent for 1+ years
 - Unanimous district resolution declaring district inactive.

INACTIVE DECLARATION PROCESS (Cont'd)

- Step 2: DEO publishes proposed notice of inactive status within district
- Objections must be filed with DEO within 21 days
- Step 3: No objection w/in 21 days: Notice is Final

DISTRICT DECLARED INACTIVE

- District created by local gov't: DEO sends notice to governing body
- District created by Legislature: DEO sends notice to
 - Speaker of the Florida House
 - President of the Florida Senate
 - Standing committees of each chamber responsible for special districts
 - Joint Legislative Auditing Committee
- Inactive status may be legally challenged or withdrawn by DEO
- District may not collect taxes, fees, assessments
 - DEO may enforce by filing petition in Leon County Circuit Court
- Assets of district subject to legal process to satisfy district's debts

CURRENT INACTIVE DISTRICTS

- Exhibit A in materials: DEO Listing as of 9/29/2017
- 3 districts officially declared inactive
 - Emerald Coast Bridge Authority: created in Okaloosa County by special act
 - Laguna Estates Community Development District: created by Lee County ordinance
 - Sunny Isles Reclamation and Water Control Board: created by circuit court order under old version of statute.
 - Unsure whether in Broward & Miami-Dade Counties or just Miami-Dade County

DISSOLUTION OF INACTIVE DISTRICTS

- **Inactive district not automatically dissolved**
 - Law/ordinance creating district must be repealed
- **Locally created dependent district: dissolved by ordinance**
 - Referendum not needed if declared inactive by DEO or otherwise meets one of 6 statutory criteria.
- **Active independent district created by local ordinance**
 - Follow same process used to create district
 - UNLESS district may impose ad valorem taxes – must then use same process as granted ad valorem powers.
- **Locally created independent district**
 - Declared inactive by DEO or meets at least one of the 6 criteria
 - Dissolved after creating local gov't publishes notice

DISSOLUTION OF INACTIVE DISTRICTS (Cont'd)

- Only Legislature may dissolve districts created by special act
- Active Independent District
 - Statute: Dissolved by special act approved by local voters
- Declared inactive by DEO
 - Statute: May be dissolved by special act without referendum
 - **Notice published by DEO satisfies constitutional publication requirement for local bills.**

CONSEQUENCES OF DISSOLUTION

- Dissolution automatically transfers title to property owned by district to local general purpose gov't.
 - Usually the county
- Local general purpose gov't. becomes liable for all debts of dissolved district.

COMMUNITY DEVELOPMENT DISTRICTS (CDDs)

- Not subject to statutes generally governing dissolution
- Dissolved automatically by statute after 5 years unless a landowner obtains a development permit for part of the area.
- Per statute, CDD with no outstanding financial or maintenance/operating responsibilities may be dissolved by the creating entity.
 - Local gov't: non-emergency ordinance
 - Governor & Cabinet: repeal rule creating district

2016 TREATMENT OF INACTIVE DISTRICTS

- 11 districts had been declared inactive by DEO
 - 3 locally created
 - 7 created by special act
 - 1 (Sunny Isles Reclamation) by court order
- 7 local bills to dissolve districts created by special act
- Exhibit B in materials – HB 419
- All 7 passed both chambers and signed into law

Division of Community Development

Special District Accountability Program

Official List of Special Districts Online

All Special Districts Declared Inactive

Section 189.062, Florida Statutes, provides a process by which the Department must declare a special district inactive under certain circumstances. After the department declares a special district inactive, the department must provide notice to the entity that created the special district that the special district has been declared inactive. The creation entity must then dissolve the inactive special district. The inactive special districts listed in this report have been declared inactive by the department and notice has been provided to the creation entity. However, the entity that created the special district has not yet dissolved it.

Total Inactive Special Districts: 3

Emerald Coast Bridge Authority

- **Date Declared Inactive:** March 17, 2017
- **Enabling Law(s) to be Repealed:** Chapters 90-412; 2001-346, Laws of Florida
- **County(ies):** Okaloosa
- **Status:** Dependent
- **Date Created / Established:** July 6, 1990
- **Statutory Authority:** Section 189.031, Florida Statutes
- **Local Governing Authority:** Okaloosa County
- **Governing Body:** Appointed
- **Bond Authority:** Yes

Laguna Estates Community Development District

- **Date Declared Inactive:** March 31, 2017
- **Enabling Law(s) to be Repealed:** County Ordinance 06-21
- **County(ies):** Lee
- **Status:** Independent
- **Date Created / Established:** November 21, 2006
- **Statutory Authority:** Chapter 190, Florida Statutes
- **Local Governing Authority:** Lee County
- **Governing Body:** Elected

- **Bond Authority:** Yes

Sunny Isles Reclamation and Water Control Board

- **Date Declared Inactive:** December 3, 2010
- **Enabling Law(s) to be Repealed:** Circuit Court Decree of the 11th Judicial Circuit 66C-7402
- **County(ies):** Multi
- **Status:** Independent
- **Date Created / Established:** August 29, 1966
- **Statutory Authority:** Chapter 298, Florida Statutes
- **Local Governing Authority:** Broward, Miami-Dade
- **Govering Body:** Elected
- **Bond Authority:** Yes

Department of Economic Opportunity
107 East Madison Street
Caldwell Building
Tallahassee, Florida 32399-4120

ENROLLED

HB 419

2016 Legislature

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An act relating to the Highlands Road and Bridge District, Pasco County; abolishing the district; repealing chapters 8803 (1921), 9568 (1923), 9570 (1923), 13248 (1927), 13249 (1927), and 26125 (1949), Laws of Florida; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Chapters 8803 (1921), 9568 (1923), 9570 (1923), 13248 (1927), 13249 (1927), and 26125 (1949), Laws of Florida, are repealed.

Section 2. The Highlands Road and Bridge District is abolished. All assets and liabilities of the district are transferred to the Board of County Commissioners of Pasco County.

Section 3. This act shall take effect upon becoming a law.