



Health Quality Subcommittee

**Wednesday, October 25, 2017
10:30 AM - 11:30 AM
Mashburn Hall (306 HOB)**

**Richard Corcoran
Speaker**

**James Grant
Chair**

Committee Meeting Notice

HOUSE OF REPRESENTATIVES

Health Quality Subcommittee

Start Date and Time: Wednesday, October 25, 2017 10:30 am
End Date and Time: Wednesday, October 25, 2017 11:30 am
Location: Mashburn Hall (306 HOB)
Duration: 1.00 hrs

Presentation on the trauma care system, by Cindy Dick, Assistant Deputy Secretary for Health, Department of Health

NOTICE FINALIZED on 10/18/2017 1:31PM by Iseminger.Bobbye



FLORIDA'S TRAUMA SYSTEM

FLORIDA DEPARTMENT OF HEALTH

CINDY DICK, ASSISTANT DEPUTY SECRETARY FOR HEALTH

OCTOBER 25, 2017

Purpose, Intent and Goals:

- The Department of Health is charged by Chapter 395, Part II, F.S. to plan, establish and maintain an inclusive trauma system.
 - Define roles for trauma centers and acute care hospitals.
 - Adopt standards for trauma center verification.
 - Establish local and regional trauma systems designed to meet the specific need of the population.
 - Actively foster the provision of trauma care and serve as catalyst for improvements.

Purpose, Intent and Goals:

An inclusive trauma system:

- Incorporates all health care providers or facilities with the resources to care for trauma victims.
- Ensures that the appropriate level of care is available to all injured persons and provides them with the greatest likelihood of returning to their prior level of function.
- Is vital in providing coordinated life saving care in the event of a mass casualty or natural disaster.
 - Pulse Nightclub
 - Hurricane Irma

Purpose, Intent and Goals:

Trauma system components:

- Trauma Centers
- Acute Care Hospitals
- EMS providers
- Rehabilitation Services
- Trauma Agencies

Trauma Center Verification Process

- Letters of Intent received
- Application and Critical Element review
- Provisional Status granted or denied
- In-depth application review
- Onsite assessment
- Verification
- 15 months from application receipt to verification

History: 1990 - Current

- Legislative report provided guidelines to establish a state-sponsored trauma system to ensure access to high quality trauma services:
 - 19 Trauma Service Areas (TSA)
 - At least one Level I or Level II Trauma Center per TSA
 - No more than 44 trauma centers statewide
 - DOH was identified as the responsible state agency for development, implementation and regulation of the state trauma system.

History: 1990 - Current

- DOH 1999 Trauma System Report entitled “Timely Access to Trauma Care”
- 19 trauma centers in 11 TSAs by 1999
- Permitted use of Trauma Activation Fees to offset costs
- Development of an annual assessment of the state trauma system and the availability of trauma care within the TSAs

History: 1990 - Current

Rule 64J-2.010, F.A.C. allocates trauma centers to the TSAs using the following criteria:

1. Population
2. Median Transport Times
3. Community Support
4. Severely Injured Patients Discharged from Acute Care Hospitals
5. Number of Level 1 Trauma Centers
6. Number of Severely Injured Patients

Implementation Barriers and Challenges

- Litigation
 - Rule promulgation
 - Trauma Center verification and designation



Litigation: Overview

- A strained relationship exists among system stakeholders which harms the growth of the trauma system.
- Since 2011, there have been over 40 lawsuits relating to challenges of department rules or verification process.
- Up to \$1.25 million may be spent by the department over the next 5 years in response to challenges.
- Statutorily mandated administrative processes under litigation impact the annual work activities and slow system progress.

Litigation: Key Issues and Root Causes

- Ability for any hospital to protest a DOH decision regarding an applicant trauma center at the completion of each phase of the verification process. 395.4025(7), F.S.
 - Basis of challenges to DOH decisions appears to be related to competition amongst hospitals.
 - “Substantial Compliance” language in the statute has been used by litigants to obtain a favorable position in order to challenge DOH actions.

Litigation: Key Issues and Root Causes



- Requirement to annually assess the number of trauma centers needed in each trauma service area. 395.402, F.S.
 - Department has been unable to promulgate an allocation rule since 2014.
 - There is an ongoing dispute amongst stakeholders about whether “need” in a TSA applies at time of application or at the point of verification.
 - Currently, there are two provisional trauma centers operating in TSAs that do not have allocated vacancies.

Litigation: Rule Promulgation



- Rule Challenges to Trauma Center Apportionment and Approval
 - Rule 64J-2.010 (2011) invalidated.
 - Rule 64J-2.010 (2014) validated.
 - Rule 64J-2.010 (2016) challenged. Rule withdrawn.
 - Rules 64J-2.010, 2.012, 2.013 and 2.016 (2016) invalidated.

Litigation: Trauma Center Designation

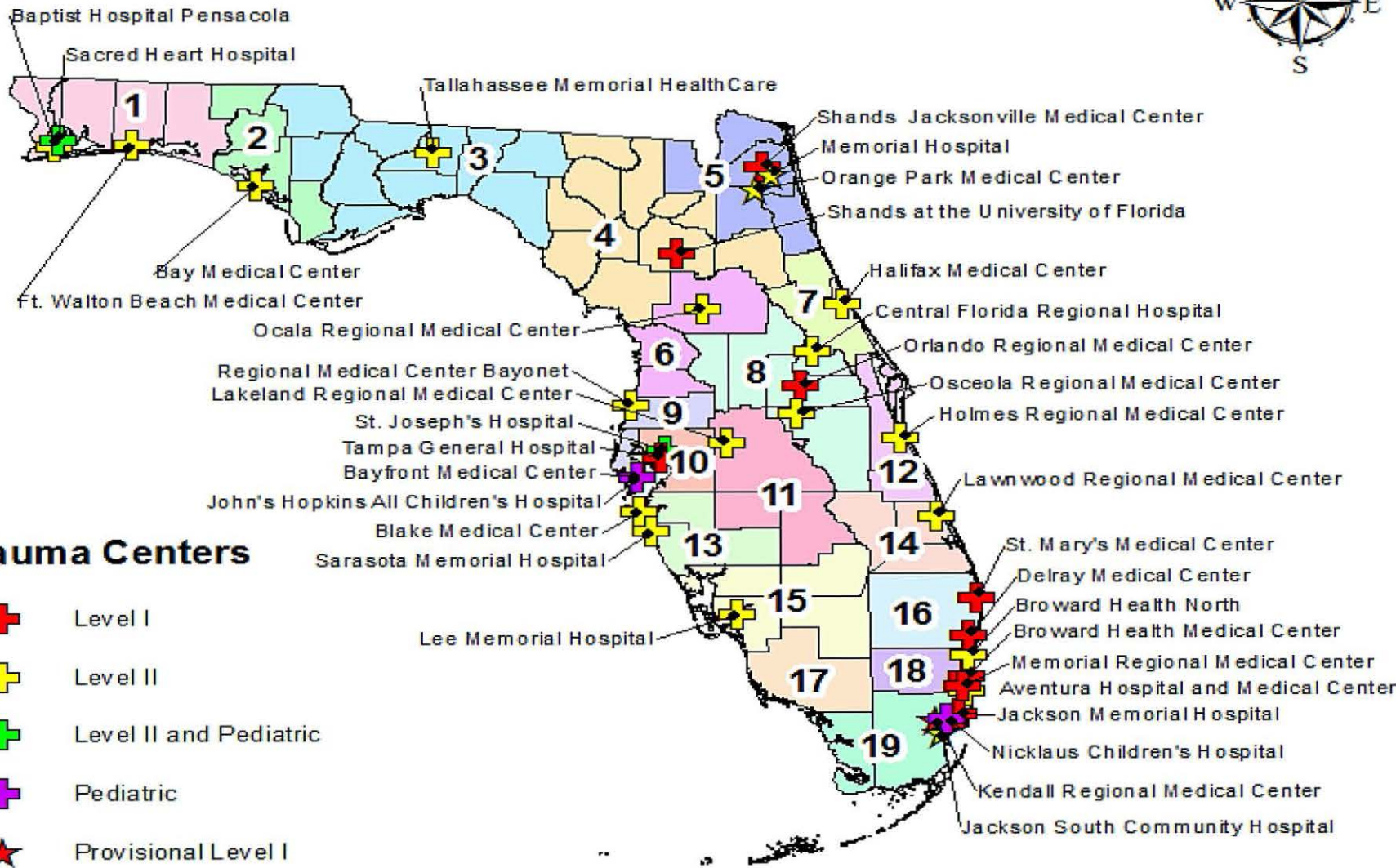
- 2015 Trauma Center Application Challenge
 - Trauma center application review and provisional approval process.
- 2016 Trauma Center Provisional Designation Challenges
 - Provisional designation to trauma centers in TSAs 5 and 19
- 2017 Second Judicial Circuit grants injunctive relief



Florida's Trauma System: Current Status

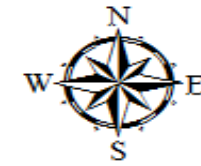
- Florida's population is 20,148,654 (2016)
- Trauma System treated 65,515 trauma patients
- Thirty-five (35) verified and provisional trauma centers in eighteen (18) TSAs
- 100% data submission to the Trauma Registry

Population projections were obtain through the Office of Economic and Demographic Research



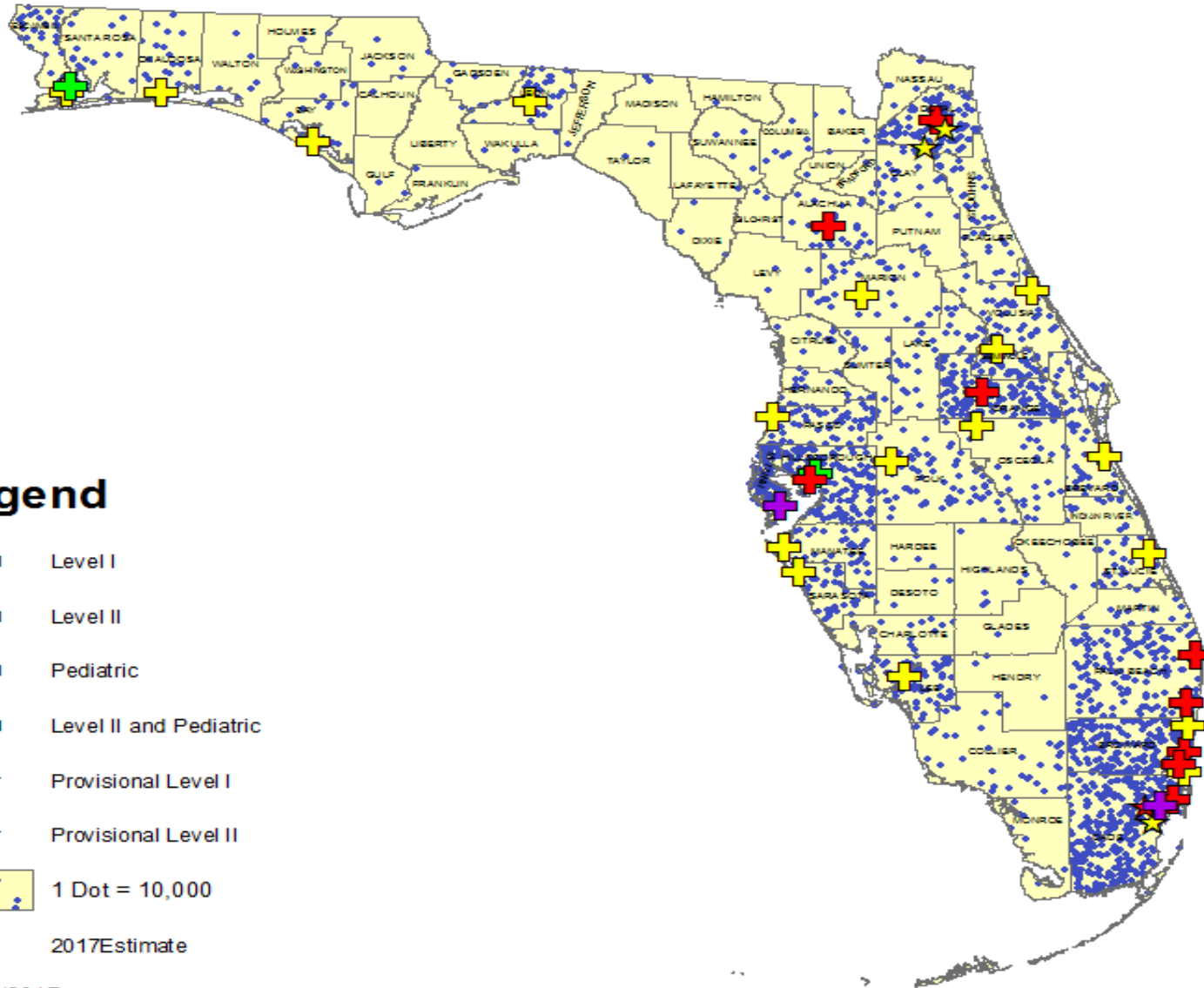
Trauma Centers and Trauma Service Areas

Disclaimer: This thematic map is for reference purposes. Any reliance on the information contained herein is at the user's own risk. The Florida Department of Health and its agents assume no responsibility for any use of the information contained herein or any loss resulting there from.











*Florida Population
Estimates
(2017)*

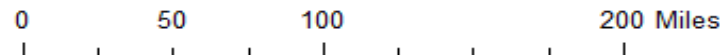
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Legend

-  Level I
-  Level II
-  Pediatric
-  Level II and Pediatric
-  Provisional Level I
-  Provisional Level II
-  1 Dot = 10,000
-  2017 Estimate









10/20/2017
 Florida Department of Health
 Division of Emergency Preparedness and Community Support
 Bureau of Emergency Medical Oversight

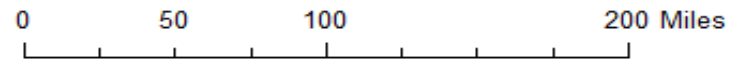
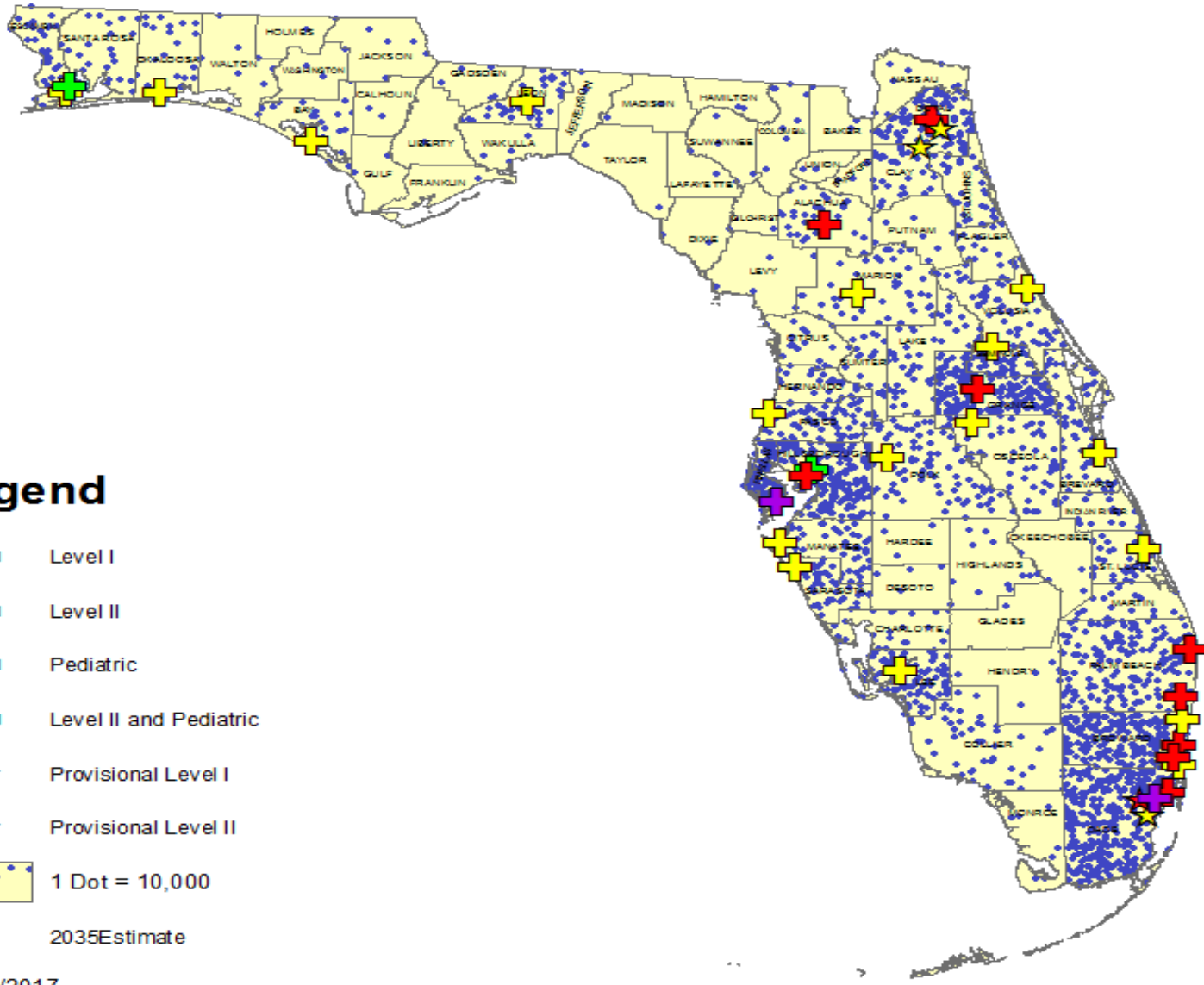




*Florida Population
Estimates
(2035)*

Legend

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Trauma System: Future Growth and Population

- Florida's population is expected to increase to 25.4 million by 2035 (21% increase)
- Florida trauma centers will treat an estimated 80,000 victims a year by 2035
- Stagnation in the trauma program will continue as a result of litigation and the current statutory framework. This may diminish the Department's ability to meet future needs of the state's trauma system.

Population projections were obtained through the Office of Economic and Demographic Research