

## **Rules and Policy Committee**

January 18, 2018 5:30 PM Sumner Hall (404 HOB)

**Meeting Packet** 

## Committee Meeting Notice HOUSE OF REPRESENTATIVES

## **Rules & Policy Committee**

**Start Date and Time:** 

Thursday, January 18, 2018 05:30 pm

**End Date and Time:** 

Thursday, January 18, 2018 06:00 pm

Location:

Sumner Hall (404 HOB)

**Duration:** 

0.50 hrs

#### Consideration of the following proposed committee bill(s):

PCB RPC 18-05 -- The Legislature/Date for Convening 2020 Regular Session

#### **Actionable Items**

Set Special Order Calendar for January 24, 2018

Consideration of Special Amendment Deadlines and Procedures on the General Appropriations Act and Related Bills

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

PCB RPC 18-05

The Legislature/Date for Convening 2020 Regular Session

SPONSOR(S): Rules & Policy Committee, Nunez

**TIED BILLS:** 

**IDEN./SIM. BILLS:** 

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Rules & Policy Committee		(T) Dowd	Birtman

#### **SUMMARY ANALYSIS**

The State Constitution provides that, in odd-numbered years, the regular session of the Legislature must begin on the first Tuesday after the first Monday in March. For even-numbered years, the State Constitution permits the Legislature to fix by law the date for convening the regular legislative session. If no date is fixed by law, the regular session in even-numbered years must begin on the first Tuesday after the first Monday in March.

The Legislature has not permanently fixed a specific date in law for even-numbered years. As such, the regular legislative session for even-numbered years typically convenes on the first Tuesday after the first Monday in March. However, the Legislature enacted laws to require the 2012, 2016, and 2018 regular legislative sessions to begin in January. For subsequent even-numbered years, the regular legislative session will convene on the first Tuesday after the first Monday in March.

The bill requires the 2020 regular session of the Legislature to convene on Tuesday, January 14, 2020.

The bill has no fiscal impact on state or local government.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: pcb05.RPC.DOCX

**DATE**: 1/16/2018

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

## **Background**

The State Constitution prescribes the date for convening the 60-day regular session of the Legislature. Specifically, the State Constitution provides that, in odd-numbered years, the regular session of the Legislature must begin on the first Tuesday after the first Monday in March. For even-numbered years, the State Constitution permits the Legislature to fix by law the date for convening the regular legislative session. If no date is fixed by law, the regular session in even-numbered years must begin on the first Tuesday after the first Monday in March.

Presently, the Legislature has not permanently fixed a specific date in law for even-numbered years. As such, the regular legislative session for even-numbered years typically convenes on the first Tuesday after the first Monday in March.<sup>2</sup> However, in 2014, the Legislature enacted ch. 2014-106, Laws of Florida, to require the 2016 regular legislative session to begin on January 12, 2016. Also, in 2016, the Legislature enacted ch. 2016-218, Laws of Florida, to require the 2018 regular legislative session to begin on January 9, 2018. For subsequent even-numbered years, the regular legislative session will convene on the first Tuesday after the first Monday in March.

#### Effect of the Bill

The bill requires the 2020 regular session of the Legislature to convene on Tuesday, January 14, 2020.

## **B. SECTION DIRECTORY:**

**Section 1**: creates an unnumbered section of law and fixes the date for convening the 2020 regular session of the Legislature.

**Section 2**: provides that the act is effective upon becoming law.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1.	Revenues:	

None.

2. Expenditures:

None.

## **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

STORAGE NAME: pcb05.RPC.DOCX

**DATE**: 1/16/2018

<sup>&</sup>lt;sup>1</sup> Subsection 3(b), Article III, Florida Constitution.

<sup>&</sup>lt;sup>2</sup> Traditionally, the Legislature fixes an early start date for the regular session in apportionment (redistricting) years. For example, in 2012, the regular legislative session started on January 10, 2012. See chapter 2010-91, L.O.F.

## 2. Expenditures:

None.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

#### D. FISCAL COMMENTS:

Moving the start date of the regular legislative session in 2020 would result in the Legislature enacting the state budget approximately six weeks earlier than current practice. This change would provide state agencies with additional time prior to the start of the fiscal year to implement or react to any budgetary changes.

#### **III. COMMENTS**

#### A. CONSTITUTIONAL ISSUES:

Applicability of Municipality/County Mandates Provision:
 Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

## **B. RULE-MAKING AUTHORITY:**

None.

## C. DRAFTING ISSUES OR OTHER COMMENTS:

## Other Comments: Governor's Recommended Budget

Current law requires the Governor to submit a recommended balanced budget to the state at least 30 days before the scheduled annual legislative session, unless a later date is approved in writing by the President of the Senate and the Speaker of the House of Representatives.<sup>3</sup> Moving the start date of the 2020 regular legislative session would require the Governor to submit a recommended balanced budget earlier in that year.

## Other Comments: Declaration of Impasse

Current law requires the Governor to declare an impasse in all collective bargaining negotiations for which he or she is deemed to be the public employer and for which a collective bargaining agreement has not been executed at the same time the Governor is required to furnish his or her recommended budget to the Legislature.<sup>4</sup> Moving the start date of the 2020 regular legislative session would require the Governor to declare an impasse in collective bargaining issues earlier in that year.

#### IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: pcb05.RPC.DOCX

**DATE: 1/16/2018** 

<sup>&</sup>lt;sup>3</sup> Section 216.162(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 216.163(6), F.S.

PCB RPC 18-05

**ORIGINAL** 

2018

2

1

3 4

5

6 7

8

9 10

11 12 An act relating to the Legislature; fixing the date for convening the 2020 Regular Session of the

A bill to be entitled

Be It Enacted by the Legislature of the State of Florida:

Legislature; providing an effective date.

Section 1. In accordance with subsection (b) of Section 3 of Article III of the State Constitution, and in lieu of the date fixed therein, the 2020 Regular Session of the Legislature shall convene on January 14, 2020.

Section 2. This act shall take effect upon becoming a law.

Page 1 of 1

PCB RPC 18-05

CODING: Words stricken are deletions; words underlined are additions.

GAA Special Amendment Deadlines & Procedures

## GENERAL APPROPRIATIONS ACT & RELATED BILLS SPECIAL AMENDMENT DEADLINES & PROCEDURES PROPOSED BY THE RULES & POLICY COMMITTEE

## January 18, 2018

The following report is submitted pursuant to Rules 7.11(b) and 12.2(c) for the purpose of establishing the procedures for committee and floor action on the general appropriations bill and any related implementing and conforming legislation.

No later than 8 a.m. on Friday, January 26, 2018, the Appropriations Committee will make electronically available to Members and the public the proposed General Appropriations bill, proposed implementing bill, and proposed conforming legislation to be considered at its meeting on Wednesday, January 31, 2018.

## AMENDMENTS IN THE APPROPRIATIONS COMMITTEE:

Main amendments to the proposed General Appropriations bill, proposed implementing bill, and proposed conforming legislation must be filed no later than 4 p.m. on Monday, January 29, 2018, in the manner described below. Packages of these filed amendments for the bills will be available from the Appropriations Committee no later than 8 p.m. on Monday, January 29, 2018. Members and staff will be notified via email once the amendment package has been published.

All amendments to amendments and substitute amendments for the proposed General Appropriations bill, proposed implementing bill, and proposed conforming legislation must be filed no later than 12 p.m. on Tuesday, January 30, 2018, in the manner described below.

Amendments for the Appropriations Committee meeting must be filed with the Committee (Room 221, The Capitol) on the attached form. Member requests for appropriations staff to draft amendments will be treated as timely filed if received before the relevant deadline. The Appropriations Committee will meet at its noticed time on Wednesday, January 31, 2018, and will consider all timely filed amendments.

The Appropriations Committee will file and publish the General Appropriations bill, the implementing bill, and conforming legislation, as amended no later than 4 p.m. on Thursday, February 1, 2018. Members and staff will be notified via email when the bills are filed and published.

#### FLOOR AMENDMENTS:

All floor amendments to be considered on second reading of the General Appropriations bill, implementing bill, and conforming legislation must be filed in the manner described below.

Main amendments to the General Appropriations bill, the implementing bill, and conforming legislation must be filed by 4 p.m. on Monday, February 5, 2018. Packages of amendments for the General Appropriations bill, implementing bill, and

conforming legislation will be available from the Appropriations Committee no later than 8 p.m. on Monday, February 5, 2018. Members and staff will be notified via email once the amendment package has been published.

Amendments to main amendments or substitute amendments for main floor amendments must be requested in the same manner as main amendments by 12 p.m. on Tuesday, February 6, 2018.

Floor amendments to the <u>General Appropriations bill</u> must be filed with the Appropriations Committee (Room 221, The Capitol) on the attached General Appropriations Amendment Input Form. Member requests for appropriations staff to draft amendments will be treated as timely filed if received before the relevant deadline.

Floor amendments <u>to the implementing bill and conforming legislation</u> must be filed with the House Bill Drafting office through the LEAGIS member dashboard and must be "approved for filing" by the relevant deadline.

Amendment deadlines for both Committee and floor amendments apply to all Members, including Members of the Appropriations Committee.

Amendments filed with the Appropriations Committee will be accepted only from the House Member who wishes to file the amendment or from an employee of the House. With the exception of amendments offered by the Chair of the Appropriations Committee, any such amendment request must be delivered by the Member or from an employee of the House, and accompanied by the written authorization of the sponsoring Member on the Member's letterhead. Email requests for amendments will not be accepted.

Members are reminded that the provisions of Rule 12.5 apply.

# $\frac{\text{Time Schedule for Special Rule} - 2018}{\text{Procedure for Committee and Floor Action on the}}$ General Appropriations Bill and Related Implementing and Conforming Bills

Friday, January 26, 2018	8 a.m.	The Appropriations Committee will make electronically available the proposed General Appropriations bill and related implementing and conforming bills to be considered at its meeting on Wednesday, January 31, 2018.
Monday, January 29, 2018	4 p.m.	All main amendments for the proposed General Appropriations bill and related implementing and conforming bills must be filed for the Appropriations Committee meeting on Wednesday, January 31, 2018. Amendments must be filed with the Appropriations Committee.
Monday, January 29, 2018	8 p.m.	Packages of amendments will be made available. Members and staff will be notified via email once the amendment package has been published.
Tuesday, January 30, 2018	12 p.m.	All amendments to the amendments and substitute amendments must be filed with the Appropriations Committee.
Wednesday, January 31, 2018	TBD	The Appropriations Committee will meet.
***	****	****
Thursday, February 1, 2018	4 p.m.	The General Appropriations bill, implementing bill, and conforming bills, as amended, will be filed, published, and made electronically available.
Monday, February 5, 2018	4 p.m.	All requests for main floor amendments for the General Appropriations bill must be submitted to the Appropriations Committee. All requests for main floor amendments for related implementing and conforming bills must be approved for filing in Leagis.
Monday, February 5, 2018	8 p.m.	Packages of amendments will be made available. Members and staff will be notified via email once the amendment package has been published.
Tuesday, February 6, 2018	12 p.m.	All requests for amendments to floor amendments and substitute amendments to floor amendments for the General Appropriations bill must be submitted to the Appropriations Committee. All requests for amendments to floor amendments and substitute amendments to floor amendments for related implementing and conforming bills must be approved for filing in Leagis.
Wednesday- Thursday, February 7 – 8, 2018	TBD	Second reading & Third reading

## **SESSION 2018**

## **Appropriations Amendment Input Form**

Primary Sponsor:				
Co Sponsors:		BILL NUMBER:		
		·		
	<del></del>		Check one:	Original
		Amendment:	one.	Amendment #
	Amendmen	t to Amendment ( <i>insert original amend.</i> #):		
		for Amendment (insert original amend. #):		
Evolonation		•		
Explanation:				
				<u> </u>
Deleting From:		(Note: The amendment must balance by f	und. Deletes = A	(dds)
Line Item(s) #			5 1.4	
	Fund Name: (GR or TF Name):		Delete \$	Insert \$
	Fund Name: (GR or TF Name):		\$	\$
	Fund Name: (GR or TF Name):		\$ \$	\$ \$
	Fund Name: (GR or TF Name): Fund Name: (GR or TF Name):		\$ \$	\$
	Fund Name: (GR or TF Name):		\$	\$
Adding To:				
Adding To: Line Item(s) #				
	Fund Name: (GR or TF Name):		Delete	Insert
	Fund Name: (GR or TF Name): Fund Name: (GR or TF Name):		Delete \$	Insert \$ \$
	Fund Name: (GR or TF Name): Fund Name: (GR or TF Name):		\$ \$ \$	\$ \$ \$
	Fund Name: (GR or TF Name): Fund Name: (GR or TF Name): Fund Name: (GR or TF Name):		\$ \$ \$	\$ \$ \$ \$
	Fund Name: (GR or TF Name): Fund Name: (GR or TF Name): Fund Name: (GR or TF Name): Fund Name: (GR or TF Name):		\$ \$ \$ \$ \$	\$ \$ \$ \$
	Fund Name: (GR or TF Name): Fund Name: (GR or TF Name): Fund Name: (GR or TF Name):		\$ \$ \$	\$ \$ \$ \$
Line Item(s) #	Fund Name: (GR or TF Name): Fund Name: (GR or TF Name): Fund Name: (GR or TF Name): Fund Name: (GR or TF Name):	(Note: Delete only to are changing; do not	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Line Item(s) #	Fund Name: (GR or TF Name):	(Note: Delete only	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Line Item(s) #	Fund Name: (GR or TF Name):	(Note: Delete only to are changing; do not	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Line Item(s) #	Fund Name: (GR or TF Name):	(Note: Delete only to are changing; do not	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Line Item(s) #	Fund Name: (GR or TF Name):	(Note: Delete only to are changing; do not	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Line Item(s) #	Fund Name: (GR or TF Name):	(Note: Delete only to are changing; do not	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Delete the following	Fund Name: (GR or TF Name): g proviso following Line Item:	(Note: Delete only tare changing; do no changing)	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Delete the following	Fund Name: (GR or TF Name):	(Note: Delete only tare changing; do no changing)	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Delete the following	Fund Name: (GR or TF Name): g proviso following Line Item:	(Note: Delete only tare changing; do no changing)	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Delete the following	Fund Name: (GR or TF Name): g proviso following Line Item:	(Note: Delete only tare changing; do no changing)	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you
Delete the following	Fund Name: (GR or TF Name): g proviso following Line Item:	(Note: Delete only tare changing; do no changing)	\$ \$ \$ \$ \$ the paragraph(s)	\$ \$ \$ \$ \$ \$ in the proviso you