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1 A bill to be entitled 2 An act relating to Correctional Facilities; amending 3 s. 944.35, F.S.; providing definitions; prohibiting 4 sexual misconduct by any volunteer in, or any employee 5 of a contractor or subcontractor of, the Department of 6 Corrections or a private correctional facility; 7 providing criminal penalties; providing applicability; 8 transferring all powers, duties, functions, records, 9 offices, personnel, associated administrative support positions, property, pending issues and existing 10 11 contracts, administrative authority, trust funds, and 12 unexpended balances of appropriations, allocations, and other funds of the Bureau of Private Prison 13 Monitoring to the Department of Corrections; amending 14 s. 287.042, F.S.; deleting provisions relating to 15 16 powers and duties of the Department of Management Services concerning private correctional facilities; 17 18 amending s. 394.9151, F.S.; authorizing the Department 19 of Children and Families to contract with the Department of Corrections, rather than the Department 20 21 of Management Services, for the operation of 22 facilities for sexually violent predators; amending s. 23 943.13, F.S.; conforming provisions to changes made by 24 the act; amending ss. 944.02, 944.115, 944.72, 25 944.8041, and 945.215, F.S.; requiring the Department

PCS for CSHB 929.DOCX

Page 1 of 20

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26 of Corrections to assume specified duties and 27 responsibilities of the Department of Management 28 Services; amending ss. 957.04, 957.06, 957.07, 957.08, 957.14, 957.15, and 957.16, F.S.; conforming 29 provisions to changes made by the act; providing an 30 effective date. 31 32 Be It Enacted by the Legislature of the State of Florida: 33 34 Section 1. Paragraph (b) of subsection (3) of section 35 944.35, Florida Statutes, is amended to read: 36 944.35 Authorized use of force; malicious battery and 37 sexual misconduct prohibited; reporting required; penalties.-38 39 (3) 40 (b)1. As used in this paragraph, the term: 41 a. "Female genitals" includes the labia minora, labia majora, clitoris, vulva, hymen, and vagina. 42 43 b. "Private correctional facility" has the same meaning as in s. 944.710. 44 45 c.b. "Sexual misconduct" means the oral, anal, or female 46 genital penetration by, or union with, the sexual organ of another or the anal or female genital penetration of another by 47 48 any other object, but does not include an act done for a bona 49 fide medical purpose or an internal search conducted in the lawful performance of the employee's duty. 50

PCS for CSHB 929.DOCX

Page 2 of 20

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51 <u>d. "Volunteer" means a person registered with the</u> 52 <u>department or a private correctional facility who is engaged in</u> 53 <u>specific voluntary service activities on an ongoing or continual</u> 54 <u>basis.</u>

55 Any employee of the department or a private 2. 56 correctional facility or any volunteer in, or any employee of a 57 contractor or subcontractor of, the department or a private correctional facility as defined in s. 944.710 who engages in 58 59 sexual misconduct with an inmate or an offender supervised by 60 the department in the community, without committing the crime of sexual battery, commits a felony of the third degree, punishable 61 as provided in s. 775.082, s. 775.083, or s. 775.084. 62

63 3. The consent of the inmate or offender supervised by the 64 department in the community to any act of sexual misconduct may 65 not be raised as a defense to a prosecution under this 66 paragraph.

4. This paragraph does not apply to any employee, 67 68 volunteer, or employee of a contractor or subcontractor of the 69 department or any employee, volunteer, or employee of a 70 contractor or subcontractor of a private correctional facility who is legally married to an inmate or an offender supervised by 71 the department in the community, nor does it apply to any 72 employee, volunteer, or employee of a contractor or 73 74 subcontractor who has no knowledge, and would have no reason to 75 believe, that the person with whom the employee, volunteer, or

PCS for CSHB 929.DOCX

Page 3 of 20

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ORIGINAL

employee of a contractor or subcontractor has engaged in sexual misconduct is an inmate or an offender under community supervision of the department. Section 2. All powers; duties; functions; records; offices; personnel; associated administrative support positions; property; pending issues and existing contracts; administrative authority; trust funds; and unexpended balances of appropriations, allocations, and other funds of the Bureau of Private Prison Monitoring are transferred by a type two transfer pursuant to s. 20.06(2), Florida Statutes, to the Department of Section 3. Subsection (17) of section 287.042, Florida Statutes, is amended to read: 287.042 Powers, duties, and functions.-The department shall have the following powers, duties, and functions: (17) (a) To enter into contracts pursuant to chapter 957

92 for the designing, financing, acquiring, leasing, constructing, 93 or operating of private correctional facilities. The department 94 shall enter into a contract or contracts with one contractor per 95 facility for the designing, acquiring, financing, leasing, 96 constructing, and operating of that facility or may, if 97 specifically authorized by the Legislature, separately contract 98 for any such services. 99 (b) To manage and enforce compliance with existing or future contracts entered into pursuant to chapter 957. 100

PCS for CSHB 929.DOCX

Page 4 of 20

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101

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102 The department may not delegate the responsibilities 103 by this subsection. 104 Section 4. Section 394.9151, Florida Statutes, is amended 105 to read: 394.9151 Contract authority.-The Department of Children 106 107 and Families may contract with a private entity or state agency for use of and operation of facilities to comply with the 108 109 requirements of this act. The Department of Children and Families may also contract with the Department of Corrections 110 111 Management Services to issue a request for proposals and monitor 112 contract compliance for these services.

Section 5. Section 943.13, Florida Statutes, is amended to read:

115 943.13 Officers' minimum qualifications for employment or 116 appointment.-On or after October 1, 1984, any person employed or 117 appointed as a full-time, part-time, or auxiliary law 118 enforcement officer or correctional officer; on or after October 1, 1986, any person employed as a full-time, part-time, or 119 120 auxiliary correctional probation officer; and on or after 121 October 1, 1986, any person employed as a full-time, part-time, or auxiliary correctional officer by a private entity under 122 123 contract to the Department of Corrections $\operatorname{or}_{\overline{\tau}}$ to a county 124 commission, or to the Department of Management Services shall: 125 (1) Be at least 19 years of age, except that any person

PCS for CSHB 929.DOCX

Page 5 of 20

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V

ORIGINAL

126 employed as a full-time, a part-time, or an auxiliary 127 correctional officer must be at least 18 years of age.

128 (2) Be a citizen of the United States, notwithstanding any129 law of the state to the contrary.

(3) Be a high school graduate or its "equivalent" as thecommission has defined the term by rule.

132 (4) Not have been convicted of any felony or of a misdemeanor involving perjury or a false statement, or have 133 134 received a dishonorable discharge from any of the Armed Forces 135 of the United States. Any person who, after July 1, 1981, pleads 136 guilty or nolo contendere to or is found guilty of any felony or of a misdemeanor involving perjury or a false statement is not 137 138 eligible for employment or appointment as an officer, 139 notwithstanding suspension of sentence or withholding of 140 adjudication. Notwithstanding this subsection, any person who 141 has pled nolo contendere to a misdemeanor involving a false statement, prior to December 1, 1985, and has had such record 142 143 sealed or expunged shall not be deemed ineligible for employment or appointment as an officer. 144

(5) Have documentation of his or her processed fingerprints on file with the employing agency or, if a private correctional officer, have documentation of his or her processed fingerprints on file with the Department of Corrections or the Criminal Justice Standards and Training Commission. The department shall retain and enter into the statewide automated

PCS for CSHB 929.DOCX

Page 6 of 20

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ORIGINAL

151 biometric identification system authorized by s. 943.05 all 152 fingerprints submitted to the department as required by this 153 section. Thereafter, the fingerprints shall be available for all 154 purposes and uses authorized for arrest fingerprints entered in 155 the statewide automated biometric identification system pursuant 156 to s. 943.051. The department shall search all arrest 157 fingerprints received pursuant to s. 943.051 against the 158 fingerprints retained in the statewide automated biometric 159 identification system pursuant to this section and report to the 160 employing agency any arrest records that are identified with the 161 retained employee's fingerprints. These fingerprints must be forwarded to the department for processing and retention. 162

163 (6) Have passed a physical examination by a licensed 164 physician, physician assistant, or licensed advanced practice 165 registered nurse, based on specifications established by the 166 commission. In order to be eligible for the presumption set 167 forth in s. 112.18 while employed with an employing agency, a 168 law enforcement officer, correctional officer, or correctional 169 probation officer must have successfully passed the physical 170 examination required by this subsection upon entering into service as a law enforcement officer, correctional officer, or 171 172 correctional probation officer with the employing agency, which 173 examination must have failed to reveal any evidence of 174 tuberculosis, heart disease, or hypertension. A law enforcement 175 officer, correctional officer, or correctional probation officer

PCS for CSHB 929.DOCX

Page 7 of 20

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ORIGINAL

176 may not use a physical examination from a former employing 177 agency for purposes of claiming the presumption set forth in s. 178 112.18 against the current employing agency. The employing agency must maintain records of the physical examination for at 179 180 least 5 years after the employee's separation from the employing agency. If the employing agency fails to maintain the records of 181 182 the physical examination for the 5-year period after the 183 employee's separation, it is presumed that the employee has met 184 the requirements of this subsection.

185 (7) Have a good moral character as determined by a 186 background investigation under procedures established by the 187 commission.

Execute and submit to the employing agency or, if a 188 (8) 189 private correctional officer, submit to the appropriate 190 governmental entity an affidavit-of-applicant form, adopted by 191 the commission, attesting to his or her compliance with 192 subsections (1) - (7). The affidavit shall require the applicant 193 to disclose any pending investigation by a local, state, or 194 federal agency or entity for criminal, civil, or administrative 195 wrongdoing and whether the applicant separated or resigned from 196 previous criminal justice employment while he or she was under 197 investigation. The affidavit shall be executed under oath and 198 constitutes an official statement within the purview of s. 199 837.06. The affidavit shall include conspicuous language that 200 the intentional false execution of the affidavit constitutes a

PCS for CSHB 929.DOCX

Page 8 of 20

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ORIGINAL

201 misdemeanor of the second degree. The affidavit shall be 202 retained by the employing agency.

(9) Complete a commission-approved basic recruit training program for the applicable criminal justice discipline, unless exempt under this subsection. An applicant who has:

206 Completed a comparable basic recruit training program (a) 207 for the applicable criminal justice discipline in another state or for the Federal Government and served as a full-time sworn 208 209 officer in another state or for the Federal Government for at 210 least 1 year, provided there is no more than an 8-year break in 211 employment, as measured from the separation date of the most 212 recent qualifying employment to the time a complete application for an exemption under this subsection is submitted; or 213

(b) Served in the special operations forces for a minimum of 5 years, provided there is no more than a 4-year break from the applicant's special operations forces experience, as measured from the separation date from the special operations forces to the time a complete application for an exemption under this subsection is submitted,

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is exempt in accordance with s. 943.131(2) from completing the commission-approved basic recruit training program.

(10) Achieve an acceptable score on the officer certification examination for the applicable criminal justice discipline.

Page 9 of 20

PCS for CSHB 929.DOCX

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226 Comply with the continuing training or education (11)227 requirements of s. 943.135. 228 Section 6. Subsection (4) of section 944.02, Florida 229 Statutes, is amended to read: 230 944.02 Definitions.-The following words and phrases used 231 in this chapter shall, unless the context clearly indicates 232 otherwise, have the following meanings: 233 "Elderly offender" means a prisoner age 50 or older in (4) 234 a state correctional institution or facility operated by the 235 Department of Corrections or the Department of Management 236 Services. 237 Section 7. Paragraph (b) of subsection (2) of section 238 944.115, Florida Statutes, is amended to read: 239 944.115 Smoking prohibited inside state correctional 240 facilities.-241 (2) As used in this section, the term: 242 "Employee" means an employee of the department or a (b) 243 private vendor in a contractual relationship with either the 244 department of Corrections or the Department of Management 245 Services, and includes persons such as contractors, volunteers, 246 or law enforcement officers who are within a state correctional 247 facility to perform a professional service. 248 Section 8. Subsection (1) of section 944.72, Florida 249 Statutes, is amended to read: 250 944.72 Privately Operated Institutions Inmate Welfare

PCS for CSHB 929.DOCX

Page 10 of 20

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251 Trust Fund.-

252 There is hereby created in the department of (1)253 Corrections the Privately Operated Institutions Inmate Welfare 254 Trust Fund. The purpose of the trust fund shall be the benefit 255 and welfare of inmates incarcerated in private correctional 256 facilities under contract with the department pursuant to this 257 chapter or the Department of Management Services pursuant to 258 chapter 957. Moneys shall be deposited in the trust fund and 259 expenditures made from the trust fund as provided in s. 945.215.

260 Section 9. Section 944.8041, Florida Statutes, is amended 261 to read:

262 944.8041 Elderly offenders; annual review.-For the purpose of providing information to the Legislature on elderly offenders 263 264 within the correctional system, the department and the 265 Correctional Medical Authority shall each submit annually a 266 report on the status and treatment of elderly offenders in the 267 state-administered and private state correctional systems and 268 the department's geriatric facilities and dorms. In order to 269 adequately prepare the reports, the department and the 270 Department of Management Services shall grant access to the 271 Correctional Medical Authority that includes access to the 272 facilities, offenders, and any information the agencies require to complete their reports. The review shall also include an 273 274 examination of promising geriatric policies, practices, and 275 programs currently implemented in other correctional systems

PCS for CSHB 929.DOCX

Page 11 of 20

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V

ORIGINAL

within the United States. The reports, with specific findings and recommendations for implementation, shall be submitted to the President of the Senate and the Speaker of the House of Representatives on or before December 31 of each year.

280 Section 10. Paragraphs (a) and (c) of subsection (3) of 281 section 945.215, Florida Statutes, are amended to read:

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945.215 Inmate welfare and employee benefit trust funds.-

283 (3) PRIVATELY OPERATED INSTITUTIONS INMATE WELFARE TRUST
284 FUND; PRIVATE CORRECTIONAL FACILITIES.—

(a) For purposes of this subsection, privately operated
institutions or private correctional facilities are those
correctional facilities under contract with the department
pursuant to chapter 944 or the Department of Management Services
pursuant to chapter 957.

290 (C) The department of Management Services shall annually 291 compile a report that documents Privately Operated Institutions 292 Inmate Welfare Trust Fund receipts and expenditures at each 293 private correctional facility. This report must specifically 294 identify receipt sources and expenditures. The department of 295 Management Services shall compile this report for the prior fiscal year and shall submit the report by September 1 of each 296 297 year to the chairs of the appropriate substantive and fiscal 298 committees of the Senate and House of Representatives and to the 299 Executive Office of the Governor.

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Section 11. Paragraphs (a), (b), (e), and (g) of

PCS for CSHB 929.DOCX

Page 12 of 20

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ORIGINAL

301 subsection (1), paragraph (c) of subsection (2), and subsections
302 (5), (6), and (7) of section 957.04, Florida Statutes, are
303 amended to read:

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957.04 Contract requirements.-

305 (1) A contract entered into under this chapter for the 306 operation of private correctional facilities shall maximize the 307 cost savings of such facilities and shall:

308 (a) Be negotiated with the firm found most qualified.
309 However, a contract for private correctional services may not be
310 entered into by the department of Management Services unless the
311 department of Management Services determines that the contractor
312 has demonstrated that it has:

The qualifications, experience, and management
 personnel necessary to carry out the terms of the contract.

315 2. The ability to expedite the siting, design, and316 construction of correctional facilities.

317 3. The ability to comply with applicable laws, court318 orders, and national correctional standards.

(b) Indemnify the state and the department, including their officials and agents, against any and all liability, including, but not limited to, civil rights liability. Proof of satisfactory insurance is required in an amount to be determined by the department of Management Services.

324 (e) Establish operations standards for correctional
 325 facilities subject to the contract. However, if the department

PCS for CSHB 929.DOCX

Page 13 of 20

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ORIGINAL

326 and the contractor disagree with an operations standard, the 327 contractor may propose to waive any rule, policy, or procedure 328 of the department related to the operations standards of correctional facilities which is inconsistent with the mission 329 330 of the contractor to establish cost-effective, privately 331 operated correctional facilities. The department of Management 332 Services shall be responsible for considering all proposals from 333 the contractor to waive any rule, policy, or procedure and shall 334 render a final decision granting or denying such request.

335 Require the selection and appointment of a full-time (q) 336 contract monitor. The contract monitor shall be appointed and 337 supervised by the department of Management Services. The 338 contractor is required to reimburse the department of Management 339 Services for the salary and expenses of the contract monitor. It 340 is the obligation of the contractor to provide suitable office 341 space for the contract monitor at the correctional facility. The 342 contract monitor shall have unlimited access to the correctional 343 facility.

344 (2) Each contract entered into for the design and
 345 construction of a private correctional facility or juvenile
 346 commitment facility must include:

347 (c) A specific provision requiring the contractor, and not
348 the department of Management Services, to obtain the financing
349 required to design and construct the private correctional
350 facility or juvenile commitment facility built under this

PCS for CSHB 929.DOCX

Page 14 of 20

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V

ORIGINAL

351 chapter.

(5) Each contract entered into by the department of Management Services must include substantial minority participation unless demonstrated by evidence, after a good faith effort, as impractical and must also include any other requirements the department of Management Services considers necessary and appropriate for carrying out the purposes of this chapter.

(6) Notwithstanding s. 253.025(9), the Board of Trustees of the Internal Improvement Trust Fund need not approve a leasepurchase agreement negotiated by the department of Management Services if the department of Management Services finds that there is a need to expedite the lease-purchase.

364 (7)(a) Notwithstanding s. 253.025 or s. 287.057, whenever 365 the department of Management Services finds it to be in the best 366 interest of timely site acquisition, it may contract without the 367 need for competitive selection with one or more appraisers whose 368 names are contained on the list of approved appraisers 369 maintained by the Division of State Lands of the Department of 370 Environmental Protection in accordance with s. 253.025(8). In 371 those instances when the department of Management Services 372 directly contracts for appraisal services, it shall also 373 contract with an approved appraiser who is not employed by the 374 same appraisal firm for review services.

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(b) Notwithstanding s. 253.025(8), the department of

PCS for CSHB 929.DOCX

Page 15 of 20

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V

ORIGINAL

376 Management Services may negotiate and enter into lease-purchase 377 agreements before an appraisal is obtained. Any such agreement 378 must state that the final purchase price cannot exceed the 379 maximum value allowed by law.

380 Section 12. Subsection (2) of section 957.06, Florida 381 Statutes, is amended to read:

382 957.06 Powers and duties not delegable to contractor.-A 383 contract entered into under this chapter does not authorize, 384 allow, or imply a delegation of authority to the contractor to:

385 Choose the facility to which an inmate is initially (2)386 assigned or subsequently transferred. The contractor may 387 request, in writing, that an inmate be transferred to a facility 388 operated by the department. The Department of Management 389 Services, the contractor, and the department and the contractor 390 shall develop and implement a cooperative agreement for 391 transferring inmates between a correctional facility operated by 392 the department and a private correctional facility. The 393 department, the Department of Management Services, and the 394 contractor must comply with the cooperative agreement.

395 Section 13. Subsections (1) and (4) and paragraph (d) of 396 subsection (5) of section 957.07, Florida Statutes, are amended 397 to read:

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957.07 Cost-saving requirements.-

399 (1) The department of Management Services may not enter
 400 into a contract or series of contracts unless the department

PCS for CSHB 929.DOCX

Page 16 of 20

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401 determines that the contract or series of contracts in total for 402 the facility will result in a cost savings to the state of at 403 least 7 percent over the public provision of a similar facility. 404 Such cost savings as determined by the department of Management 405 Services must be based upon the actual costs associated with the 406 construction and operation of similar facilities or services as 407 determined by the department of Corrections and certified by the 408 Auditor General. The department of Corrections shall calculate 409 all of the cost components that determine the inmate per diem in correctional facilities of a substantially similar size, type, 410 411 and location that are operated by the department of Corrections, 412 including administrative costs associated with central 413 administration. Services that are provided to the department of 414 Corrections by other governmental agencies at no direct cost to 415 the department shall be assigned an equivalent cost and included in the per diem. 416

(4) The department of Corrections shall provide a report detailing the state cost to design, finance, acquire, lease, construct, and operate a facility similar to the private correctional facility on a per diem basis. This report shall be provided to the Auditor General in sufficient time that it may be certified to the Department of Management Services to be included in the request for proposals.

424 (5)

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(d) If a private vendor chooses not to renew the contract

PCS for CSHB 929.DOCX

Page 17 of 20

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426 at the appropriated level, the department of Management Services 427 shall terminate the contract as provided in s. 957.14.

428 Section 14. Section 957.08, Florida Statutes, is amended 429 to read:

430 Capacity requirements.-The department of 957.08 Corrections shall transfer and assign prisoners to each private 431 432 correctional facility opened pursuant to this chapter in an amount not less than 90 percent or more than 100 percent of the 433 434 capacity of the facility pursuant to the contract with the 435 Department of Management Services. The prisoners transferred by 436 the department of Corrections shall represent a cross-section of 437 the general inmate population, based on the grade of custody or the offense of conviction, at the most comparable facility 438 439 operated by the department.

440 Section 15. Section 957.14, Florida Statutes, is amended 441 to read:

442 957.14 Contract termination and control of a correctional 443 facility by the department.-A detailed plan shall be provided by 444 a private vendor under which the department shall assume 445 temporary control of a private correctional facility upon 446 termination of the contract. The department of Management 447 Services may terminate the contract with cause after written 448 notice of material deficiencies and after 60 workdays in order 449 to correct the material deficiencies. If any event occurs that involves the noncompliance with or violation of contract terms 450

PCS for CSHB 929.DOCX

Page 18 of 20

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451 and that presents a serious threat to the safety, health, or 452 security of the inmates, employees, or the public, the 453 department may temporarily assume control of the private 454 correctional facility, with the approval of the Department of 455 Management Services. A plan shall also be provided by a private 456 vendor for the purchase and temporary assumption of operations 457 of a correctional facility by the department in the event of 458 bankruptcy or the financial insolvency of the private vendor. 459 The private vendor shall provide an emergency plan to address 460 inmate disturbances, employee work stoppages, strikes, or other serious events in accordance with standards of the American 461 462 Correctional Association.

463 Section 16. Section 957.15, Florida Statutes, is amended 464 to read:

465 957.15 Funding of contracts for operation, maintenance, 466 and lease-purchase of private correctional facilities.-The 467 request for appropriation of funds to make payments pursuant to 468 contracts entered into by the department of Management Services 469 for the operation, maintenance, and lease-purchase of the 470 private correctional facilities authorized by this chapter shall 471 be included made by the Department of Management Services in a 472 request to the department. The department shall include such 473 request in its budget request to the Legislature as a separately 474 identified item and shall forward the request of the Department 475 of Management Services without change. After an appropriation

PCS for CSHB 929.DOCX

Page 19 of 20

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ORIGINAL

476 has been made by the Legislature to the department for the 477 private correctional facilities, the department shall have no 478 authority over such funds other than to pay from such 479 appropriation to the appropriate private vendor such amounts as 480 are certified for payment by the department of Management 481 Services.

482 Section 17. Section 957.16, Florida Statutes, is amended 483 to read:

484 957.16 Expanding capacity.-The department of Management 485 Services is authorized to modify and execute agreements with 486 contractors to expand up to the total capacity of contracted 487 correctional facilities. Total capacity means the design 488 capacity of all contracted correctional facilities increased by 489 one-half as described under s. 944.023(1)(b). Any additional 490 beds authorized under this section must comply with the cost-491 saving requirements set forth in s. 957.07. Any additional beds 492 authorized as a result of expanded capacity under this section 493 are contingent upon specified appropriations.

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Section 18. This act shall take effect October 1, 2023.

PCS for CSHB 929.DOCX

Page 20 of 20

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