1 A bill to be entitled 2 An act relating to ethics; amending s. 112.3122, F.S.; 3 increasing the maximum fine for violations of 4 specified lobbying provisions; amending s. 112.321, 5 F.S.; prohibiting a member of the Commission on Ethics 6 from serving more than two full terms, instead of two 7 full terms in succession; making technical changes; 8 deleting obsolete language; amending s. 112.317, F.S.; 9 providing that a complainant is liable for costs plus reasonable attorney fees for filing a complaint with 10 11 malicious intent against a candidate for public office; amending s. 112.324, F.S.; specifying that a 12 certain number of members of the commission are not 13 required to make a specified determination relating to 14 written referrals submitted to the commission by 15 16 specified parties; requiring the commission to submit a copy of a certain referral to an alleged violator 17 18 within a specified timeframe; requiring the commission 19 to undertake a preliminary investigation within a specified timeframe after receipt of technically and 20 21 legally sufficient complaints or referrals and make a 22 certain determination; authorizing a complainant to 23 submit an amended complaint within a specified 24 timeframe; providing that the probable cause 25 determination concludes the preliminary investigation;

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requiring the commission to complete a preliminary investigation, including a probable cause determination, within a specified timeframe; requiring the commission to complete an investigatory report within a specified timeframe; authorizing the commission to extend, for a specified period, the allowable timeframe to adequately complete a preliminary investigation if a specified number of members of the commission determine such extension is necessary; requiring the commission to document the reasons for extending such investigation and transmit a copy of such documentation to the alleged violator and complainant within a specified timeframe; requiring the commission to transmit a copy of the completed report to an alleged violator and to the counsel representing the commission within a specified timeframe; requiring such counsel to make a written recommendation for disposition of a complaint or referral within a specified timeframe after receiving the investigatory report; requiring the commission to transmit such written recommendation to the alleged violator within a specified timeframe; providing that the alleged violator has a specified timeframe to respond in writing to the counsel's written recommendation; requiring the commission, upon receipt

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of the counsel's written recommendation, to schedule a probable cause hearing for the next executive session of the commission for which notice requirements can be met; providing that, under specified conditions, the commission may dismiss complaints or referrals before completion of a preliminary investigation; providing a timeframe within which the commission must transmit a copy of the order finding probable cause to the complainant and the alleged violator after a finding of probable cause; specifying that an alleged violator is entitled to request a formal public hearing before the Division of Administrative Hearings or may select an informal public hearing with the commission; providing that persons are deemed to waive their rights to a formal or an informal public hearing if the request is not received within a specified timeframe; providing the timeframe within which the commission must conduct an informal public hearing; requiring the commission to schedule a case that has been relinquished from the Division of Administrative Hearings for additional action at the next commission meeting for which notice requirements can be met; requiring the commission to complete final action on such case within a specified timeframe; requiring a specified number of commissioners to vote to reject or

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deviate from a written recommendation made by the counsel representing the commission; providing that specified timeframes are tolled until the completion of a related criminal investigation or prosecution, excluding appeals, whichever occurs later; providing that a harmless error standard applies to the commission regarding specified timeframes; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (b) of subsection (4) of section 112.3122, Florida Statutes, is amended to read:

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112.3122 Enforcement and penalties for constitutional prohibition against lobbying by a public officer.—

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(4) A violation of s. 8(f), Art. II of the State Constitution may be punished by one or more of the following:

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(b) A civil penalty not to exceed  $\frac{$20,000}{}$ 

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Section 2. Subsection (1) of section 112.321, Florida Statutes, is amended to read:

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112.321 Membership, terms; travel expenses; staff.—

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(1) The commission shall be composed of nine members. Five of these members shall be appointed by the Governor, no more than three of whom shall be from the same political party,

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subject to confirmation by the Senate. One member appointed by

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the Governor shall be a former city or county official and may be a former member of a local planning or zoning board which has only advisory duties. Two members shall be appointed by the Speaker of the House of Representatives, and two members shall be appointed by the President of the Senate. Neither the Speaker of the House of Representatives nor the President of the Senate shall appoint more than one member from the same political party. Of the nine members of the commission, no more than five members shall be from the same political party at any one time. A No member may not hold any public employment. An individual who qualifies as a lobbyist pursuant to s. 11.045 or s. 112.3215 or pursuant to any local government charter or ordinance may not serve as a member of the commission, except that this prohibition does not apply to an individual who is a member of the commission on July 1, 2006, until the expiration of his or her current term. A member of the commission may not lobby any state or local governmental entity as provided in s. 11.045 or s. 112.3215 or as provided by any local government charter or ordinance, except that this prohibition does not apply to individual who is a member of the commission on July 1, 2006, until the expiration of his or her current term. All members shall serve 2-year terms. A member may not serve more than two full terms in succession. Any member of the commission may be removed for cause by majority vote of the Governor, the President of the Senate, the Speaker of the House of

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Representatives, and the Chief Justice of the Supreme Court.

Section 3. Subsection (7) of section 112.317, Florida Statutes, is amended to read:

112.317 Penalties.-

In any case in which the commission determines that a person has filed a complaint against a public officer, an or employee, or a candidate for public office with a malicious intent to injure the reputation of such officer, or employee, or candidate by filing the complaint with knowledge that the complaint contains one or more false allegations or with reckless disregard for whether the complaint contains false allegations of fact material to a violation of this part, the complainant shall be liable for costs plus reasonable attorney fees incurred in the defense of the person complained against, including the costs and reasonable attorney fees incurred in proving entitlement to and the amount of costs and fees. If the complainant fails to pay such costs and fees voluntarily within 30 days following such finding by the commission, the commission shall forward such information to the Department of Legal Affairs, which shall bring a civil action in a court of competent jurisdiction to recover the amount of such costs and fees awarded by the commission.

Section 4. Subsections (1) and (3) of section 112.324, Florida Statutes, are amended to read:

112.324 Procedures on complaints of violations and

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referrals; public records and meeting exemptions.-

- (1) The commission shall investigate an alleged violation of this part or other alleged breach of the public trust within the jurisdiction of the commission as provided in s. 8(f), Art. II of the State Constitution:
- (a) Upon a written complaint executed on a form prescribed by the commission and signed under oath or affirmation by any person; or
- (b) Upon receipt of a written referral of a possible violation of this part or other possible breach of the public trust from the Governor, the Department of Law Enforcement, a state attorney, or a United States Attorney which at least six members of the commission determine is sufficient to indicate a violation of this part or any other breach of the public trust.

Within 5 days after receipt of a complaint <u>or referral</u> by the commission <del>or a determination by at least six members of the commission that the referral received is deemed sufficient</del>, a copy must <del>shall</del> be transmitted to the alleged violator.

(3) (a) A preliminary investigation <u>must shall</u> be undertaken by the commission <u>within 30 days after its receipt</u> of each <u>technically and</u> legally sufficient complaint or referral over which the commission has jurisdiction to determine whether there is probable cause to believe that a violation has occurred. A complainant may submit an amended complaint up to 60

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days after the commission receives the initial complaint. The probable cause determination is the conclusion of the preliminary investigation. The commission shall complete the preliminary investigation, including the probable cause determination, no later than 1 year after the beginning of the preliminary investigation.

(b) An investigatory report must be completed no later than 150 days after the beginning of the preliminary investigation. If, at any one meeting of the commission held during a preliminary investigation, at least six members of the commission determine that additional time is necessary to adequately complete such investigation, the commission may extend the timeframe to complete the preliminary investigation by no more than 60 days. During such meeting, the commission shall document its reasons for extending the investigation and transmit a copy of such documentation to the alleged violator and complainant no later than 5 days after the extension is ordered. The investigatory report must be transmitted to the alleged violator and to the counsel representing the commission no later than 5 days after completion of the report. The counsel representing the commission shall make a written recommendation to the commission for the disposition of the complaint or referral no later than 15 days after he or she receives the completed investigatory report. The commission shall transmit the counsel's written recommendation to the alleged violator no

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later than 5 days after its completion. The alleged violator has

14 days after the mailing date of the counsel's written

recommendation to respond in writing to the recommendation.

- (c) Upon receipt of the counsel's written recommendation, the commission shall schedule a probable cause hearing for the next executive session of the commission for which notice requirements can be met.
- (d) If, upon completion of the preliminary investigation, the commission finds no probable cause to believe that this part has been violated, or that no any other breach of the public trust has been committed, the commission must shall dismiss the complaint or referral with the issuance of a public report to the complainant and the alleged violator, stating with particularity its reasons for dismissal. At that time, the complaint or referral and all materials relating to the complaint or referral shall become a matter of public record.
- (e) If the commission finds from the preliminary investigation probable cause to believe that this part has been violated or that any other breach of the public trust has been committed, it must transmit a copy of the order finding probable cause to shall so notify the complainant and the alleged violator in writing no later than 5 days after the date of the probable cause determination. Such notification and all documents made or received in the disposition of the complaint or referral shall then become public records. Upon request

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submitted to the commission in writing, any person who the commission finds probable cause to believe has violated any provision of this part or has committed any other breach of the public trust is shall be entitled to a public hearing and may elect to have a formal administrative hearing conducted by an administrative law judge in the Division of Administrative Hearings. If the person does not elect to have a formal administrative hearing by an administrative law judge, the person is entitled to an informal public hearing conducted before the commission. Such person is shall be deemed to have waived the right to a formal or an informal public hearing if the request is not received within 14 days after following the mailing date of the probable cause notification required by this paragraph subsection. However, the commission may, on its own motion, require a formal or an informal public hearing.

- (f) If the commission conducts an informal public hearing, it must be held no later than 75 days after the date of the probable cause determination.
- (g) If the commission refers a case to the Division of Administrative Hearings for a formal public hearing and subsequently requests that the case be relinquished back to the commission, or if the administrative law judge assigned to the case relinquishes jurisdiction back to the commission before a recommended order is entered, the commission must schedule the case for additional action at the next commission meeting for

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which notice requirements can be met. At the next subsequent commission meeting, the commission must complete final action on such case.

- (h) The commission, may conduct such further investigation as it deems necessary, and may enter into such stipulations and settlements as it finds to be just and in the best interest of the state. The commission is without jurisdiction to, and no respondent may voluntarily or involuntarily, enter into a stipulation or settlement which imposes any penalty, including, but not limited to, a sanction or admonition or any other penalty contained in s. 112.317. Penalties <u>may shall</u> be imposed only by the appropriate disciplinary authority as designated in this section.
- (i) At least six members of the commission must vote to reject or deviate from a written recommendation of the counsel representing the commission.
- (j) If a criminal complaint related to an investigation pursuant to this section is filed, the timeframes in this subsection are tolled until completion of the criminal investigation or prosecution, excluding any appeals from such prosecution, whichever occurs later.
- (k) The failure of the commission to comply with the timeframes provided in this subsection constitutes harmless error in any related disciplinary action unless a court finds that the fairness of the proceedings or the correctness of an

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276 <u>action may have been impaired by a material error in procedure</u> 277 <u>or a failure to follow prescribed procedure.</u>

Section 5. This act shall take effect October 1, 2024.

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