1	A bill to be entitled
2	An act relating to the Canaveral Port District,
3	Brevard County; amending chapter 2014-241, Laws of
4	Florida; revising provisions relating to the
5	publication of legal notices; correcting references to
6	certain courts; revising a provision limiting the
7	location of a foreign trade zone; clarifying authority
8	to engage or employ attorneys; revising notice and
9	approval requirements for certain leases; deleting
10	obsolete provisions for commissioner terms; revising a
11	provision relating to the payment of a filing fee;
12	providing for the use of electronic recordkeeping;
13	providing for an increase in the amount of levied tax
14	permitted to be used for payment of principal and
15	interest on revenue certificates and bonds; revising
16	provisions relating to advertisement for competitive
17	solicitations by the port authority; revising
18	provisions relating to contracts and competitive bids;
19	revising circumstances under which specified
20	competitive bid requirements do not apply; conforming
21	provisions to changes made by the act; providing the
22	function of the port authority; requiring the port
23	authority to take reasonable measures to support the
24	Commercial Space Launch Industry and to submit an
25	annual report; providing a definition; requiring the
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26	port authority to hold public hearings to discuss the
27	state of the Commercial Space Launch Industry
28	interests; providing requirements for such hearings
29	and notices; providing construction; providing an
30	effective date.
31	
32	Be It Enacted by the Legislature of the State of Florida:
33	
34	Section 1. Articles XXI and XXII of section 3 of chapter
35	2014-241, Laws of Florida, are renumbered as Articles XXII and
36	XXIII, respectively, section 2 of Article II, Article III,
37	sections 3, 9, 16, and 25 of Article IV, sections 1, 2, and 7 of
38	Article V, section 4 of Article VI, section 1 of Article VIII,
39	sections 1, 2, and 3 of Article XVII, sections 2 and 3 of
40	Article XIX, and Article XX of section 3 of that chapter are
41	amended, and a new Article XXI is added to that section, to
42	read:
43	
44	ARTICLE II
45	DEFINITIONS
46	
47	Section 2. The term "Public Notice" means notice that is
48	published in the following methods:
49	(a) Once a week for 2 consecutive weeks in a newspaper of
50	general circulation published in Brevard County;
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51 (a) (b) On the Port Authority website for 2 consecutive 52 weeks; and 53 (b) (c) In a manner no less than may be required by Florida 54 law. 55 56 Additional requirements for Public Notice may be provided for 57 herein. 58 59 ARTICLE III 60 GOVERNING AUTHORITY 61 The governing authority of the Port District shall be known 62 as the Canaveral Port Authority. Said Canaveral Port Authority 63 64 is a body politic and body corporate and is deemed a political 65 subdivision of the state within the meaning of sovereign 66 immunity from taxation; it shall have perpetual existence; it may adopt and use a common seal and alter the same; it may 67 68 contract and be contracted with; it may sue in its corporate 69 name in any of the courts in the several states and in the 70 courts of the United States; and it may be sued only in the 71 courts of the state and the courts of the United States for the 72 Middle Southern District of the state (or in such other District 73 Court of the United States to which Brevard County may hereafter 74 be transferred), except as may be limited by s. 768.28, Florida 75 Statutes, or any succeeding enactment.

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#### 77 ARTICLE IV 78 GENERAL GRANT OF POWERS 79 The authority has the power to exercise control 80 Section 3. over Port Canaveral and any and all parts thereof; to apply to 81 82 proper authorities of the United States government for the right 83 to establish, operate, and maintain a foreign trade zone within 84 the limits of Brevard County and to establish, operate, and maintain such foreign trade zone; to apply for and obtain 85 86 permission from the United States government to create, improve, 87 regulate, and control all waters and natural or artificial 88 waterways within said Port Canaveral; to improve all navigable 89 and nonnavigable waters situated within the Port District 90 necessary or useful to the operation, improvement, and 91 maintenance of Port Canaveral; to construct, improve, and 92 maintain such inlets, slips, turning basins, and channels; to 93 make and give to the United States government such guarantees 94 upon such terms and conditions as may be required; and to enact, 95 adopt, and establish rules and regulations for the complete 96 exercise of jurisdiction and control over all of said lands and waters of Port Canaveral within the Port District. 97 98 Section 9. The Port Authority has the power to create and

98 Section 9. The <u>Port</u> Authority has the power to create and 99 designate such offices, departments, and divisions, other than 100 those herein specifically provided for, as the Port Authority

# Page 4 of 20

101 may determine to be necessary and prescribe the duties and 102 compensation of such officers and employees; and to <u>engage or</u> 103 employ <u>attorneys</u> an attorney for the Port Authority and fix and 104 determine the compensation and duties of said <u>attorneys</u> 105 <u>attorney</u>. The term of <u>service</u> of said <u>attorneys</u> attorney 106 and all appointees and employees shall be at the pleasure of the 107 Port Authority.

Section 16. (a) The authority has the power to execute 108 109 and deliver all contracts, deeds, leases, mortgages, promissory notes, franchises, assignments, releases, and all other 110 instruments necessary and convenient to carry out the powers 111 herein expressly or impliedly conferred, all of which shall be 112 executed in the name of the Port Authority and signed by the 113 114 chair and the secretary thereof and its corporate seal affixed 115 thereto. All checks and vouchers for the disbursement of funds 116 of the Port Authority shall be executed in the manner and form 117 as prescribed by the Port Authority.

(b) The authority has the power and authority by majority vote at any regular meeting to lease the lands, personal properties, and facilities as provided herein:

121 1. A lease for a period not to exceed 30 years may be 122 approved by a majority vote of the Port Authority at a public 123 meeting.

1242. A lease for a period of more than 30 years, but not125exceeding 50 years, may be approved by a majority vote at a

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126 public meeting. Before considering such a lease, in addition 127 providing public notice regarding the intent to enter into such 128 a lease, the Port Authority shall advertise, in a newspaper of 129 general circulation in Brevard County, the Port Authority's 130 intent to enter into such a lease no less than 30 days before 131 the consideration of such lease at a duly noticed regular 132 meeting of the Port Authority. The notice requirement contained 133 in this section shall run concurrently with the public notice 134 requirements contained in Article II.

135 2.3. A lease for a period of more than 30  $\frac{50}{50}$  years, but 136 not exceeding 99 years, may be approved by a super majority vote 137 of 75 percent of the full Port Authority Commission voting at 138 two public meetings. Before considering such a lease, in 139 addition to providing public notice regarding the intent to 140 enter into such a lease, the Port Authority shall publish notice 141 in a manner provided in chapter 50, Florida Statutes, no less 142 than 60 days before the first public meeting at which the Port 143 Authority will consider the lease and provide Public Notice of advertise, in a newspaper of general circulation in Brevard 144 145 County, the Port Authority's intent to enter into such a lease 146 no less than 60 days before the first public meeting at which 147 the Port Authority will consider the lease. The notice 148 requirement contained in this section shall run concurrently with the public notice requirements contained in Article II. 149 150 Section 25. (a) The authority has the power to sell or

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151 otherwise convey or dispose of any lands or any interests or 152 rights in lands to which the Port District acquired title after 153 January 1, 1987, or to which it may hereafter acquire title, 154 whenever the Port Authority determines it is in the best 155 interest of the Port District to do so at the best price and 156 terms obtainable, for such terms and conditions as the Port 157 Authority may in its discretion determine. The power to sell or otherwise convey granted herein specifically includes the power 158 159 by the Port Authority to enter into public partnerships 160 regarding Port District lands upon such terms and conditions as 161 the Port Authority may in its discretion determine. However, any conveyance or agreement must be for a public purpose. 162

163 1. All sales of land, interests, or rights in land, or the 164 lease of any interests in land, shall be for cash or upon terms 165 and security to be approved by the Port Authority. No deed shall 166 be executed and delivered for any sale until full payment is 167 made and received by the Port Authority.

168 2. Before selling or disposing of any land or any interest 169 or rights in and to any land, it shall be the duty of the Port 170 Authority shall to provide Public Notice regarding the intention 171 to sell or dispose of the land. The notice first publication shall be not less than 15 days nor more than 30 days before the 172 173 meeting at which the proposed sale or disposition will be 174 considered. The notice shall set forth a description of the lands or interests or rights in lands offered for sale or other 175

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176 disposition.

3. Deeds of conveyance of lands, the titles to which are held by the Port District or in the name of the Port Authority, shall be by special warranty deed.

4. All deeds of conveyance held by the Port District or by
the Port Authority shall convey only the interest of the Port
District or the Port Authority in the property covered thereby.

183 The Port Authority may exchange lands or interests or (b) 184 rights in lands owned and acquired by the Port Authority after 185 January 1, 1987, or lands or interests or rights in said lands for which title is otherwise vested in the Port Authority for 186 187 other lands or interests or rights in lands within the state owned by any person. The Port Authority shall fix the terms and 188 189 conditions of any such exchange and may pay or receive any sum 190 of money that the Port Authority considers necessary to equalize 191 the values of exchanged properties. Public Notice of the meeting 192 at which said exchange is considered shall be provided before 193 the adoption by the Port Authority of a resolution authorizing 194 the exchange of properties. The Port Authority shall also 195 publish notice in a manner provided in chapter 50, Florida 196 Statutes, of advertise, in a newspaper of general circulation in 197 Brevard County, the Port Authority's intent to exchange such 198 land or interest or rights in lands no less than 60 days before 199 the public meeting at which the Port Authority will consider the exchange. This 60-day notice requirement shall run concurrently 200

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201	with the public notice requirements contained in Article II.
202	
203	ARTICLE V
204	PORT COMMISSIONERS
205	
206	Section 1. (a) The governing authority of the Port
207	District is hereby created and shall be designated as the Port
208	Authority and shall consist of five Port Commissioners, one Port
209	Commissioner from each Commissioner Port District, who shall be
210	a qualified elector and reside within the Commissioner Port
211	District from which he or she is appointed or nominated and
212	elected. All Port Commissioners shall be elected for 4-year
213	terms, and said terms shall be arranged so that three Port
214	Commissioners are elected at one general election and two Port
215	Commissioners elected at the next ensuing general election. For
216	the general election in 2014, the term of office of each Port
217	Commissioner shall commence on the Tuesday after the first
218	Monday in January after his or her election. Commencing with the
219	election in November 2016 and each general election thereafter,
220	The term of office of each Port Commissioner shall commence on
221	the first Port Authority meeting after his or her election at
222	the general election <u>and</u> . The terms of office for those
223	commissioners which would expire in January 2017 shall expire
224	upon the commencement of their respective successor's term on
225	the first Port Authority meeting after the general election $rac{\mathrm{i}\mathrm{n}}{\mathrm{i}\mathrm{n}}$
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226 2016 and each general election thereafter.

227 No Port Commissioner elected in the general election (b) 228 of 2014 or subsequent thereto shall serve more than three consecutive terms. Service as a Port Commissioner before the 229 230 terms that commenced in January 2015 shall not be considered in 231 applying the term limitations of this section. The service of 232 any portion of, the resignation from, or forfeiture of an 233 elective office during any part of a 4-year elective term shall 234 be deemed to constitute a full and complete term under this 235 section.

Section 2. (a) Each Commissioner Port District shall be a residency district for all elections hereunder. The five Port Commissioners shall be elected at the general election held in each Commissioner Port District next ensuing and at all subsequent general primaries and general elections thereafter upon the official county ballots, pursuant to this charter.

242 Nomination of candidates shall be made by residency (b) 243 districts at the primary elections, by the various political 244 parties, as general law provides for County Commissioners of 245 Brevard County, at which primary elections the electors of the 246 Port District at large who are qualified to vote in such primary 247 elections shall be entitled to vote. The Board of County 248 Commissioners shall not print the name of any person as a 249 candidate on the ballots for general elections unless he or she shall have been so nominated. 250

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2.51 Candidates for nomination in primary elections shall (C) 252 pay the same filing fee to the Brevard Clerk of the Board of 253 County Supervisor of Elections Commissioners; file in the same 254 manner the like oaths, sworn statements, and receipts for party 255 assessments; be governed by the same restrictions; be subject to 256 like party assessments by the County Executive Committees of the 257 respective political parties; and in all respects comply with 258 the general laws of Florida governing candidates for Board of 259 County Commissioners in primaries.

(d) Elections of candidates shall be at general elections as provided by general law, at which general elections all qualified electors residing within the Port District shall be entitled to vote.

264 Section 7. All meetings of the Port Authority shall be 265 open to the public, shall be governed by chapters 286 and 189, 266 Florida Statutes, and shall be held at a duly noticed location 267 within the Port District. Records of all business transacted by 268 the Port Authority shall be kept and preserved in substantial 269 minute books by the secretary as permanent records, and the 270 minute books or excerpts therefrom, duly certified by the 271 secretary under the seal of the Port Authority, shall be prima 272 facie evidence in all courts of the proceedings of the Port 273 Authority. Unless prohibited by law, such records may be 274 maintained in an electronic format in lieu of physical books. 275 The Port Authority shall have the power to prescribe by

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276 resolution rules for the conduct of its meetings not inconsistent herewith. 277 278 279 ARTICLE VI 280 ADDITIONAL POWERS 281 282 Section 4. Commencing in 2015, and every 3 years 283 thereafter, the Port Authority shall review the Port District 284 Land Use Plan. Before approving any amendment to the Land Use Plan, the Port Authority shall provide Public Notice public 285 286 notice of the Port Authority meeting at which the amendment to 287 the Land Use Plan will be considered. Any amendment to the Port 288 District Land Use Plan shall only be considered at a duly 289 noticed public hearing. Nothing herein shall restrict the Port 290 Authority's ability to use Port Authority property in a manner 291 as determined by the Port Authority to be in the Port 292 Authority's best interest. 293 294 ARTICLE VIII 295 LEVY OF TAXES 296 297 Section 1. The Port Authority shall not, during any one 298 year, levy a tax in any greater sum or amount than shall be 299 necessary for the following purposes: 300 (a) A tax not exceeding 3 mills on the dollar of the total

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PCS for HB 755

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301 assessed valuations of all taxable property, both real and 302 personal, within said Port District for each year. Said tax 303 shall constitute an administration fund for operation, 304 maintenance, and general administration expenses and for the 305 purchase of rights-of-way.

(b) A tax for the purpose of paying the principal and interest on revenue certificates and revenue bonds outstanding, and for the proper sinking funds for the protection thereof, and not exceeding in the aggregate the sum of <u>\$20</u> <del>\$7.5</del> million in principal, as the same severally mature in accordance with their tenure.

#### ARTICLE XVII

#### CONTRACTS; COMPETITION

316 Section 1. No contract shall be let by the Port Authority 317 for any construction, improvement, repair, or building, nor 318 shall any goods, supplies, or materials for Port District 319 purposes or uses be purchased, when the amount to be paid by the 320 Port Authority shall exceed \$100,000 unless competitive conditions have been maintained and competitive solicitations 321 322 sought except as otherwise provided by general law or this 323 charter. The Port Authority shall advertise a competitive 324 solicitation at least 10 days, but not more than 90 days, before receiving bids in a manner provided in chapter 50, Florida 325

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326 for 3 consecutive weeks in a newspaper of Statutes, once a week 327 in the Port District and Brevard County and general circulation 328 for no less than 3 consecutive weeks on the Port Authority's 329 website. Following the receipt and evaluations of the proposals 330 or bids, the Port Authority shall award the contract to the 331 proposer or bidder who presents the most responsive, responsible 332 proposal or bid at a cost most advantageous to the Port 333 Authority, all factors considered. The Port Authority retains 334 the authority to reject all proposals and bids. The Port 335 Authority may also require the deposit of cash, certified check, 336 or bid bond, not to exceed 10 percent of the bid or proposal, as 337 evidence of good faith on the part of the proposers or bidders, 338 such deposit to be returned when the bid or proposal is rejected 339 or performance bond deposited or contract completed, or shall be retained to secure the payment of the penal sum in the event the 340 341 proposer or bidder fails to enter into such contract and give 342 such performance and payment bond or bonds. The Port Authority 343 may provide for preferences in the evaluation process with 344 respect to businesses or residents located within the Port 345 District.

346 Section 2. In the event it is reasonably expected that the 347 cost of a contract under section 1 shall be greater than  $\frac{$25,000}{$10,000}$  but less than \$100,000, the Chief Executive Officer or 349 his or her designee shall do the following:

350

(a) <u>Request</u> Obtain at least three written bid offers to

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351	perform such work or furnish such property from at least three
352	independent persons or business entities responsible in the
353	subject business endeavor under consideration.
354	(b) Make a record of the offers.
355	(c) After obtaining and recording such offers, award the
356	contract to the most responsive, responsible, and qualified
357	bidder of those solicited as provided in this article.
358	Section 3. <del>In lieu of</del> The <del>competitive</del> bid requirements set
359	forth in sections 1 and 2 <u>do not apply to:</u>
360	(a) Purchases through a contract issued by a federal,
361	state, or local government or a school board, or agencies
362	thereof, if such contract has been competitively bid;
363	(b) Purchases made pursuant to the Consultants'
364	Competitive Negotiation Act;
365	(c) Purchases made pursuant to s. 255.20, Florida
366	Statutes, as may be amended from time to time;
367	(d) Purchases of equipment, supplies, materials, or
368	services from a federal General Services Administration schedule
369	or for a federal agency when required for Port operations;
370	(e) Purchases of equipment, supplies, materials, or
371	services when competitive solicitation and award are excepted or
372	exempted by law, including, but not limited to, those identified
373	in chapters 255 and 287, Florida Statutes, as may be amended
374	from time to time;
375	(f) Purchases of required equipment, supplies, materials,

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376	or services that are highly specialized or proprietary, or when
377	no other authorized vendor can supply the required equipment,
378	supplies, materials, or services;
379	(g) Emergency purchases necessary to mitigate a situation
380	that threatens the safety of employees or passengers, the
381	operation of the Port, or the loss of Port property;
382	(h) Certain mandatory, recurring, or day-to-day
383	expenditures such as utilities, government fees, or purchases of
384	equipment, supplies, materials, or services provided through
385	interlocal governmental agreements;
386	(i) Purchases of government surplus material and
387	equipment;
388	(j) Purchases of used equipment and material to be used
389	for Port purposes, provided that two independent appraisals are
390	obtained and considered;
391	(k) Purchases through the Port Authority's Owner-Direct
392	Purchase Program when the construction contract or construction
393	management contract has been awarded in accordance with this
394	Article; and
395	(1) Situations in which the Port Authority has taken over
396	by transfer or assignment any contract authorized to be assigned
397	to it under this act, the Port Authority may use purchase
398	agreements or contracts of any state agency, county, school
399	board, or municipality, or of the Federal Government or its
400	agencies, which agreements or contracts have been competitively
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bid for the purchase of goods, supplies, or materials 401 for Port 402 District purposes. 403 404 ARTICLE XIX 405 COMMERCIAL FISHING 406 407 Section 2. The Port Authority shall invite representatives 408 of the commercial fish dealing industry to offer a presentation 409 at a public hearing held at a regularly scheduled meeting, not less than once every 2 years, to discuss the state of the 410 411 commercial fish dealing industry at Port Canaveral. The Port 412 Authority shall provide Public Notice public notice before the 413 annual public hearing to discuss the state of the commercial 414 fish dealing industry at Port Canaveral. In addition, the Port 415 Authority shall provide written notice via United States mail to 416 existing commercial fish dealing lessees of the annual public 417 hearing no later than 45 days before the public hearing. At such 418 public hearing, members of the public will be permitted to 419 discuss with the Port Authority the commercial fish dealing 420 industry at Port Canaveral, ideas for improving the commercial 421 fish dealing industry at Port Canaveral, or other issues related 422 to the general state of the commercial fish dealing industry at 423 Port Canaveral. 424 Section 3. Before the nonrenewal of a lease or the

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involuntary relocation of a lessee engaged in commercial fish

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426 dealing operations, the Port Authority shall provide Public 427 Notice public notice of the item to be considered at a public 428 hearing. At the public hearing, the lessee shall be entitled to 429 present information with respect to remaining in the current 430 location or to have its lease renewed, subject to the then 431 prevailing terms, conditions, and rates pertaining to similar 432 parcels of lands or leaseholds within the Port. The Port 433 Authority may offer the commercial fish dealing lessee a reduced 434 rental rate conditioned upon the lessee's primary use of the premises for commercial fish dealing operations. Following the 435 436 lessee's presentation to the Port Authority, the Port Authority 437 may, by a supermajority vote, elect to not renew the lease or to relocate the lessee if permitted pursuant to the terms of the 438 439 lease. This section shall only apply to leases between the Port 440 Authority and a lessee primarily engaged in commercial fish 441 dealing operations.

#### ARTICLE XX

#### PUBLIC RECREATIONAL INTERESTS

(a) The Port Authority shall, in its discretion, use its
best efforts to facilitate public recreational interests. The
Port Authority shall hold an annual public hearing to discuss
the state of recreational interests at Port Canaveral. The Port
Authority shall provide <u>Public Notice</u> <u>public notice</u> before

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451	holding the public hearing on the state of recreational
452	interests at Port Canaveral at a regularly scheduled Port
453	Authority meeting.
454	(b) At the public hearing, members of the public will be
455	permitted to discuss any issues, problems, concerns, and
456	proposals related to recreational interests at Port Canaveral.
457	(c) The term "recreational interests" shall include, but
458	not be limited to, all activities at Port Canaveral related to
459	parks, boating, fishing, and camping. The Port Authority will
460	maintain these recreational interests.
461	
462	ARTICLE XXI
463	COMMERCIAL SPACE LAUNCH INDUSTRY
464	
465	Section 1. The Port Authority shall take reasonable
466	measures to support the Commercial Space Launch Industry at Port
467	Canaveral and shall submit by February 1 of each year,
468	commencing February 1, 2025, an annual report to the chair of
469	the Space Florida Board of Directors on such measures. The term
470	"Commercial Space Launch Industry" means any company
471	substantially engaged in the transport, operation, and recovery
472	of space launch or landing services with active maritime
473	operations at Port Canaveral.
474	Section 2. The Port Authority shall hold a public hearing
475	at least once every 2 years to discuss the state of Commercial
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476	Space Launch Industry interests at Port Canaveral. The Port
477	Authority shall invite representatives from the Commercial Space
478	Launch Industry with active maritime assets or operations at
479	Port Canaveral and Space Florida to attend the public hearing at
480	least 45 days before the public hearing. The Port Authority
481	shall provide Public Notice before holding the public hearing at
482	a regularly scheduled Port Authority meeting. In addition, the
483	Port Authority shall provide written notice of the hearing via
484	United States mail to the chair of the Space Florida Board of
485	Directors at least 45 days before the public hearing.
486	Section 3. At the public hearing, representatives from the
487	Commercial Space Launch Industry and Space Florida and members
488	of the public will be permitted to discuss any issues, concerns,
489	or proposals related to the growth of the Commercial Space
490	Launch Industry at Port Canaveral.
491	Section 2. This act shall be liberally construed to
492	effectuate the purposes set forth herein.
493	Section 3. This act shall take effect upon becoming a law.
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