1 A bill to be entitled 2 An act relating to massage establishments; amending s. 3 456.74, F.S.; providing authority to immediate suspend license of health care practitioners in certain 4 5 circumstances; amending s. 480.033, F.S.; providing 6 and revising definitions; amending s. 480.035, F.S.; 7 revising quorum requirements for the Board of Massage 8 Therapy; amending s. 480.039, F.S.; authorizing 9 specified enforcement officers to perform inspections and investigations of massage establishments for 10 11 specified purposes; requiring code enforcement officers, and authorizing law enforcement officers, to 12 13 submit affidavits with specified photos and other evidence to the Department of Health within a 14 specified timeframe; requiring certain law enforcement 15 16 agencies to notify the department within a specified timeframe after discovering certain violations by a 17 18 massage therapist or massage establishment; amending 19 s. 480.043, F.S.; prohibiting sexual activity and certain devices in massage establishments; specifying 20 21 prohibited conduct by massage establishment owners and 22 employees; providing requirements for outside windows 23 and signs in massage establishments; providing 24 exceptions; providing employee dress code requirements; requiring establishments to maintain 25

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certain employment records in English and Spanish; requiring specified information be recorded before an employee may provide services or treatment; requiring massage establishments to conspicuously display a photo and specified information for each employee; providing that such photos and information must be displayed before an employee may provide services or treatment; providing for such requirements in massage establishments within public lodging establishments; requiring massage establishments to maintain customer and patient records for services and treatment provided in the massage establishment in English and Spanish; providing that medical records satisfy this requirement if they contain specified information; requiring massage establishments to maintain such records for a specified timeframe; requiring massage establishments to collect and record specified information and confirm the identification of a customer or patient before providing services or treatment; requiring the board to adopt certain rules; amending s. 480.0465, F.S.; revising advertising requirements for massage therapists and massage establishments; amending s. 480.0475, F.S.; revising hours during which a massage establishment may operate; requiring all customer and patient services

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and treatment to be performed within specified hours; prohibiting establishments from sheltering or harboring, or being used as sleeping quarters for, any person; providing criminal penalties; amending s. 480.0485, F.S.; specifying additional conduct that constitutes sexual misconduct in the practice of massage therapy; amending s. 480.0535, F.S.; requiring department investigators to request valid government identification from all employees while in a massage establishment; specifying additional documents a person operating a massage establishment must immediately present, upon request, to department investigators and law enforcement officers; requiring the department to notify a federal immigration office if specified persons fail to provide valid government identification; amending s. 847.001, F.S.; revising the definitions of the terms "adult entertainment establishment" and "unlicensed massage establishment" for purposes of certain criminal conduct; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (4) of section 456.074, Florida Statutes, is amended to read:

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456.074 Certain health care practitioners; immediate suspension of license.—

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- The department shall issue an emergency order suspending the license of a massage therapist and or establishment as defined in chapter 480 upon receipt of information that the massage therapist, the designated establishment manager as defined in chapter 480, an employee of the establishment, a person with an ownership interest in the establishment, or, for a corporation that has more than \$250,000 of business assets in this state, the owner, officer, or individual directly involved in the management of the establishment has been arrested for committing or attempting, soliciting, or conspiring to commit, or convicted or found guilty of, or has entered a plea of guilty or nolo contendere to, regardless of adjudication, a violation of s. 796.07(2)(a) which is reclassified under s. 796.07(7) or a felony offense under any of the following provisions of state law or a similar provision in another jurisdiction:
  - (a) Section 787.01, relating to kidnapping.
  - (b) Section 787.02, relating to false imprisonment.
- 96 (c) Section 787.025, relating to luring or enticing a 97 child.
  - (d) Section 787.06, relating to human trafficking.
  - (e) Section 787.07, relating to human smuggling.
  - (f) Section 794.011, relating to sexual battery.

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- 101 (g) Section 794.08, relating to female genital mutilation.
- (h) Former s. 796.03, relating to procuring a person under the age of 18 for prostitution.

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- (i) Former s. 796.035, relating to the selling or buying of minors into prostitution.
- (j) Section 796.04, relating to forcing, compelling, or coercing another to become a prostitute.
- (k) Section 796.05, relating to deriving support from the proceeds of prostitution.
- (1) Section 796.07(4)(a)3., relating to a felony of the third degree for a third or subsequent violation of s. 796.07, relating to prohibiting prostitution and related acts.
- (m) Section 800.04, relating to lewd or lascivious offenses committed upon or in the presence of persons less than 16 years of age.
- (n) Section 825.1025(2)(b), relating to lewd or lascivious offenses committed upon or in the presence of an elderly or disabled person.
- (o) Section 827.071, relating to sexual performance by a child.
- (p) Section 847.0133, relating to the protection of minors.
  - (q) Section 847.0135, relating to computer pornography.

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(r) Section 847.0138, relating to the transmission of material harmful to minors to a minor by electronic device or equipment.

- (s) Section 847.0145, relating to the selling or buying of minors.
- (5) The department shall issue an emergency order suspending the license of any health care practitioner who is arrested for committing or attempting, soliciting, or conspiring to commit any act that would constitute a violation of any of the following criminal offenses in this state or similar offenses in another jurisdiction:
- (a) Section 393.135(2), relating to sexual misconduct with an individual with a developmental disability.
- (b) Section 394.4593(2), relating to sexual misconduct with a patient who resides in a receiving or treatment facility or is otherwise in the custody of the Department of Children and Families.
  - (c) Section 787.01, relating to kidnapping.
  - (d) Section 787.02, relating to false imprisonment.
- (e) Section 787.025(2), relating to luring or enticing a child.
  - (f) Section 787.06(3)(b), (d), (f), or (g), relating to human trafficking for commercial sexual activity.
  - (g) Former s. 787.06(3)(h), relating to human trafficking of a child under the age of 15 for commercial sexual activity.

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(h) Section 787.07, relating to human smuggling.

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- (i) Section 794.011, relating to sexual battery, excluding s. 794.011(10).
- (j) Section 794.05, relating to unlawful sexual activity with certain minors.
  - (k) Section 794.08, relating to female genital mutilation.
  - (1) Former s. 796.03, relating to procuring a person under the age of 18 for prostitution.
  - (m) Former s. 796.035, relating to the selling or buying of minors into prostitution.
  - (n) Section 796.04, relating to forcing, compelling, or coercing another to become a prostitute.
  - (o) Section 796.05, relating to deriving support from the proceeds of prostitution.
  - (p) Section 796.07(4)(a)3., relating to a felony of the third degree for a third or subsequent violation of s. 796.07, relating to prohibiting prostitution and related acts.
  - (q) Section 800.04, relating to lewd or lascivious offenses committed upon or in the presence of persons younger than 16 years of age.
  - (r) Section 810.145(8), relating to video voyeurism of a minor.
  - (s) Section 825.1025, relating to lewd or lascivious offenses committed upon or in the presence of an elderly person or disabled person.

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- 174 Section 827.071, relating to sexual performance by a (t) 175 child.
  - Section 847.011, relating to prohibited acts in connection with obscene, lewd, and other materials.

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- 178 Section 847.012, relating to materials harmful to (V)179 minors.
  - Section 847.013, relating to exposing minors to harmful motion pictures, exhibitions, shows, presentations, or representations.
  - (X) Section 847.0133, relating to the protection of minors from obscene materials.
  - Section 847.0135, relating to computer pornography, prohibited computer usage, or traveling to meet minors, excluding s. 847.0135(6).
  - Section 847.0137, relating to the transmission of child pornography by electronic device or equipment.
  - (aa) Section 847.0138, relating to the transmission of material harmful to minors to a minor by electronic device or equipment.
  - (bb) Section 847.0145, relating to the selling or buying of minors.
  - (cc) Section 856.022, relating to loitering or prowling in close proximity to children.
- (dd) Section 895.03, relating to racketeering activity, if 198 the court makes a written finding that the racketeering activity

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involved at least one sexual offense listed in this subsection or at least one offense listed in this subsection which was committed with sexual intent or motive.

- (ee) Section 916.1075(2), relating to sexual misconduct against a forensic client of a civil or forensic facility for defendants who have a mental illness or an intellectual disability.
- (ff) Section 985.701(1), relating to sexual misconduct against a juvenile offender.
- (gg) Any similar offense committed in this state which has been redesignated from a former statute number to one of those listed in this subsection.
- (6) The department must issue an emergency order suspending or restricting the registration of an office registered under s. 458.328 or s. 459.0139 upon a finding of probable cause that the office or a physician practicing in the office is not in compliance with the standards of practice for office surgery adopted by the boards pursuant to s. 458.328 or s. 459.0138, as applicable, or is in violation of s. 458.331(1)(v) or s. 459.015(1)(z), and that such noncompliance or violation constitutes an immediate danger to the public.
- (7) The department shall issue an emergency order

  suspending the license of any licensee upon a finding of the

  State Surgeon General that probable cause exists to believe that
  the licensee has committed sexual misconduct as defined and

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prohibited in s. 456.063(1), or the applicable practice act, and that such violation constitutes an immediate danger to the public.

Section 2. Present subsections (1) through (6) and (7) through (12) of section 480.033, Florida Statutes, are redesignated as subsections (2) through (7) and (9) through (14), respectively, new subsections (1) and (8) and subsection (15) are added to that section, and present subsection (6) of that section is amended, to read:

480.033 Definitions.—As used in this act:

(1) "Advertising medium" means any newspaper; airwave or computer transmission; telephone directory listing, other than an in-column listing consisting only of a name, physical address, and telephone number; business card; handbill; flyer; sign, other than a building directory listing all building tenants and their room or suite numbers; or other form of written or electronic advertisement.

(7)(6) "Designated establishment manager" means a massage therapist, a practitioner licensed under chapter 457, or a physician licensed under chapter 458, chapter 459, or chapter 460, who holds a clear and active license without restriction, who is responsible for the operation of a massage establishment in accordance with the provisions of this chapter, and who is designated the manager by the rules or practices at the establishment.

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249	(8) "Employee" means any person, including independent							
250	contractors or lessees of the massage establishment, whose							
251	duties involve any aspect of the massage establishment							
252	regardless of whether such person is compensated for the							
253	performance of such duties. The term does not include a person							
254	exclusively engaged in the repair or maintenance of the massage							
255	establishment or the delivery of goods to the massage							
256	establishment. This definition is for chapter 480 purposes							
257	only. This definition is for chapter 480 purposes only.							
258	(15) "Sexual activity" means any direct or indirect							
259	contact by any employee or person, or between any employees or							
260	persons, with the intent to abuse, humiliate, harass, degrade,							
261	or arouse, or gratify the sexual desire of, any employee or							
262	person, or which is likely to cause such abuse, humiliation,							
263	harassment, degradation, or arousal, or sexual gratification:							
264	(a) With or without the consent of the employee or person;							
265	(b) With or without verbal or nonverbal communication that							
266	the sexual activity is undesired;							
267	(c) With or without the use of any device or object;							
268	(d) With or without the occurrence of penetration, orgasm,							
269	or ejaculation;							
270	(e) Including, but not limited to, intentional contact							
271	with the genitalia, groin, femoral triangle, anus, buttocks,							
272	gluteal cleft, breast or nipples, mouth, or tongue; and							

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273 (f) Including, but not limited to, the intentional removal of any drape without written specific informed consent of the patient.

Section 3. Subsection (5) of section 480.035, Florida Statutes, is amended to read:

480.035 Board of Massage Therapy.-

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The board shall hold such meetings during the year as it may determine to be necessary, one of which shall be the annual meeting. The chair of the board shall have the authority to call other meetings at her or his discretion. A quorum of the board shall consist of not less than a majority of the current membership of the board four members.

Section 4. Section 480.039, Florida Statutes, is amended to read:

480.039 Investigative services; reporting.-

The department shall provide all investigative services required in carrying out the provisions of this act. A code enforcement officer may perform inspections regarding a massage establishment's compliance with s. 480.043(14)(a), (b), and (c), and a law enforcement officer may perform inspections and investigations regarding a massage establishment's compliance with s. 480.043(12) and (14)(a)-(f), s. 480.0465(3), s. 480.0475(1) and (2), and s. 480.0535. Code enforcement officers shall, and law enforcement officers may, submit to the department an executed affidavit with photos and any other

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298 evidence or documentation obtained during the inspection or 299 investigation within 5 business days after the inspection or 300 investigation that finds there is a violation of s. 480.043(12) 301 or (14)(a), (b), (c), (d), (e), or (f), s. 480.0465(3), s. 302 480.0475(1) or (2), or s. 480.0535. For violations of s. 303 480.043(14)(a) or (f), s. 480.0465(3), s. 480.0475(2), or s. 304 480.0535, within 20 business days after receipt of such executed 305 affidavit, the department shall issue an emergency order 306 suspending the license of the massage establishment. For 307 violations of s. 480.043(12) or (14) (b), (c), (d), or (e), or s. 480.0475(1), within 30 business days after receipt of an 308 309 executed affidavit, the department shall inspect the massage 310 establishment to ensure the massage establishment's compliance 311 with this chapter, and if the massage establishment is not in 312 compliance with this chapter, initiate a disciplinary 313 proceeding. (2) If a law enforcement officer arrests a massage 314 315 therapist for any violation of this chapter or determines that a 316 massage establishment continues to operate following the 317 issuance of an emergency suspension or restriction by the department, the officer's employing law enforcement agency shall 318 notify the department within 5 business days after the arrest or 319 320 determination of unlawful continued operation. 321 Section 5. Subsection 3 is amended, present subsection (14) of section 480.043, Florida Statutes, is redesignated as 322

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subsection (15), and a new subsection (14) is added to that section, to read:

480.043 Massage establishments; requisites; licensure; inspection; human trafficking awareness training and policies; prohibited acts.—

- (3) The board shall adopt rules governing the operation of establishments and their facilities, personnel, employees, safety and sanitary requirements, financial responsibility, insurance coverage, and the license application and granting process.
- (14) (a) Sexual activity in any massage establishment is prohibited. An establishment owner or employee may not engage in or allow any person to engage in sexual activity in the massage establishment or use the establishment to make arrangements to engage in sexual activity in another location. Prophylactic devices are prohibited in a massage establishment.
- (b) If there is an outside window or windows into the massage establishment's reception area, the outside window or windows must allow for at least 35 percent light penetration, and no more than 50 percent of the outside window or windows may be obstructed with signage or blinds, curtains, or other obstructions, thus allowing the public to see the massage establishment's reception area. A sign must be posted on the front window of the massage establishment and include the name of the massage establishment, its license number, and the

part of the licensing of the massage establishment. This paragraph does not apply to a massage establishment within a public lodging establishment as defined in s. 509.013(4). This paragraph does not apply to a massage establishment located within a county or municipality that has an ordinance that prescribes requirements related to business window light penetration or signage limitations if compliance with this paragraph would result in noncompliance with such ordinance.

- (c) All employees within the massage establishment must be fully clothed and such clothing must be fully opaque and made of nontransparent material that does not expose the employee's genitalia, undergarments, or lingerie.
- (d) A massage establishment must maintain a complete set of legible records in English or Spanish, which must include each employee's start date of employment, full legal name, date of birth, home address, telephone number, and employment position and a copy of the employee's government identification required under s. 480.0535. All information required under this paragraph must be recorded before the employee may provide any service or treatment to a customer or patient.
- (e) A massage establishment must conspicuously display a 2-inch by 2-inch photo for each employee, which, for massage therapists, must be attached to the massage therapist's license.

  Such display must also include the employee's full legal name

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and employment position. All information required under this paragraph must be displayed before the employee may provide any service or treatment to a customer or patient. A massage establishment within a public lodging establishment as defined in s. 509.013(4) may satisfy this requirement by displaying the photos and required information in an employee break room or other room that is used by employees but is not used by customers or patients.

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(f) A massage establishment must maintain a complete set of legible records in English or Spanish, which must include the date, time, and type of service or treatment provided; the full legal name of the employee who provided the service or treatment; and the full legal name, home address, and telephone number of the customer or patient. Medical records may satisfy this requirement if the records include the specified information. A copy of the customer's or patient's photo identification may be used to provide the full legal name and home address of the customer or patient. Records required under this paragraph must be maintained for at least 1 year after the provision of the service or treatment. All information required under this paragraph must be collected and recorded before the provision of any service or treatment to a customer or patient. The massage establishment must confirm the identification of the customer or patient before the provision of any service or treatment to the customer or patient.

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(15) (14) Except for the requirements of subsection (13), this section does not apply to a <u>practitioner physician</u> licensed under chapter 457, or a physician licensed under chapter 458, chapter 459, or chapter 460 who employs a licensed massage therapist to perform massage therapy on the physician's patients at the physician's place of practice. This subsection does not restrict investigations by the department for violations of chapter 456 or this chapter.

Section 6. Section 480.0465, Florida Statutes, is amended to read:

480.0465 Advertisement; prohibitions.-

(1) Each massage therapist or massage establishment licensed under this act shall include the number of the license in any advertisement of massage therapy services appearing in any advertising medium, including a newspaper, airwave transmission, telephone directory, Internet, or other advertising medium. Pending licensure of a new massage establishment under s. 480.043(7), the license number of a licensed massage therapist who is an owner or principal officer of the establishment may be used in lieu of the license number for the establishment. The advertisement must also include the physical address of the massage establishment and the telephone number that has been provided to the department as part of the licensing of the massage establishment. However, the inclusion of the physical address and telephone number is not required for

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423 an advertisement by a massage establishment whose establishment owner operates more than five locations in this state.

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- (2) An establishment owner or employee may not place, publish, or distribute, or cause to be placed, published, or distributed, any advertisement in any advertising medium that states prostitution services, escort services, or sexual services are available.
- (3) A massage therapist or a massage establishment or its employees may not place, publish, or distribute, or cause to be placed, published, or distributed, any online advertisement on any website known for advertising prostitution services, escort services, or sexual services.

Section 7. Section 480.0475, Florida Statutes, is amended to read:

480.0475 Massage establishments; prohibited practices; penalties.-

- A massage establishment may only be operated person may not operate a massage establishment between the hours of 5 a.m. and midnight and all customer and patient services and treatment must be performed between the hours of 5 a.m. and 10 p.m. This subsection does not apply to a massage establishment:
- Located on the premises of a health care facility as defined in s. 408.07; a health care clinic as defined in s. 400.9905(4); a hotel, motel, or bed and breakfast inn, as those terms are defined in s. 509.242; a timeshare property as defined

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in s. 721.05; a public airport as defined in s. 330.27; or a pari-mutuel facility as defined in s. 550.002;

- (b) In which every massage performed between the hours of 10 p.m. midnight and 5 a.m. is performed by a massage therapist acting under the prescription of a physician or physician assistant licensed under chapter 458, an osteopathic physician or physician assistant licensed under chapter 459, a chiropractic physician licensed under chapter 460, a podiatric physician licensed under chapter 461, an advanced practice registered nurse licensed under part I of chapter 464, or a dentist licensed under chapter 466; or
- (c) Operating during a special event if the county or municipality in which the establishment operates has approved such operation during the special event.
- (2) A person operating a massage establishment may not use or permit the establishment to be used as a principal domicile for, to shelter or harbor, or as sleeping quarters for any person unless the establishment is zoned for residential use under a local ordinance.
- (3) A person violating the provisions of this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. A second or subsequent violation of this section is a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 8. Section 480.0485, Florida Statutes, is amended

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473 to read:

therapy.—The massage therapist-patient relationship is founded on mutual trust. Sexual misconduct in the practice of massage therapy means violation of the massage therapist-patient relationship through which the massage therapist uses that relationship to induce or attempt to induce the patient to engage, or to engage or attempt to engage the patient, in sexual activity outside the scope of practice or the scope of generally accepted examination or treatment of the patient. Sexual misconduct in the practice of massage therapy includes requiring patient nudity as part of any massage service or any other service in the massage establishment or the intentional removal of any drape without the written specific informed consent of the patient. Sexual misconduct in the practice of massage therapy is prohibited.

Section 9. Section 480.0535, Florida Statutes, is amended to read:

480.0535 Documents required while working in a massage establishment; penalties; reporting requirement.—

(1) In order to provide the department and law enforcement agencies the means to more effectively identify, investigate, and arrest persons engaging in human trafficking, an employee a person employed by a massage establishment and any person performing massage therapy in a massage establishment therein

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must immediately present, upon the request of an investigator of the department or a law enforcement officer, valid government identification while in the establishment. An investigator of the department must request valid government identification from all employees while in the establishment. A valid government identification for the purposes of this section is:

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- (a) A valid, unexpired driver license issued by any state, territory, or district of the United States;
- (b) A valid, unexpired identification card issued by any state, territory, or district of the United States;
  - (c) A valid, unexpired United States passport;
- (d) A naturalization certificate issued by the United States Department of Homeland Security;
- (e) A valid, unexpired alien registration receipt card (green card); or
- (f) A valid, unexpired employment authorization card issued by the United States Department of Homeland Security.
  - (2) A person operating a massage establishment must:
- (a) Immediately present, upon the request of an investigator of the department or a law enforcement officer:
- 1. Valid government identification while in the establishment.
- A copy of the documentation specified in paragraph
   (1) (a) for each employee and any person performing massage therapy in the establishment.

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	3.	Α	сору	of	the	documents	required	under	s.
480.0	043(	14)	(d) a	and	(f)				

- (b) Ensure that each employee and any person performing massage therapy in the massage establishment is able to immediately present, upon the request of an investigator of the department or a law enforcement officer, valid government identification while in the establishment.
- (3) A person who violates any provision of this section commits:
- (a) For a first violation, a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- (b) For a second violation, a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (c) For a third or subsequent violation, a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (4) The department shall notify a federal immigration office if a person operating a massage establishment, an employee, or any person performing massage therapy in a massage establishment fails to provide a valid government identification as required under this section.
- Section 10. Paragraph (d) of subsection (2) of section 847.001, Florida Statutes, is amended to read:
  - 847.001 Definitions.—As used in this chapter, the term:
  - (2) "Adult entertainment establishment" means the

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following terms as defined:

(d) "Unlicensed massage establishment" means any business or enterprise that offers, sells, or provides, or that holds itself out as offering, selling, or providing, massages that include bathing, physical massage, rubbing, kneading, anointing, stroking, manipulating, or other tactile stimulation of the human body by either male or female employees or attendants, including employees or attendants who are massage therapists licensed under s. 480.041, by hand or by any electrical or mechanical device, on or off the premises. The term "unlicensed massage establishment" does not include an establishment licensed under s. 480.043 which routinely provides medical services by state-licensed health care practitioners and massage therapists licensed under s. 480.041.

Section 11. This act shall take effect July 1, 2023.