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1	A bill to be entitled
2	An act relating to transportation; amending s.
3	334.065, F.S.; revising membership of the Center for
4	Urban Transportation Research advisory board; amending
5	s. 334.066, F.S.; revising membership of the I-STREET
6	advisory board; amending s. 339.175, F.S.; revising
7	legislative intent; revising requirements for the
8	designation of additional M.P.O.'s; revising projects
9	and strategies to be considered in developing an
10	M.P.O.'s long-range transportation plan and
11	transportation improvement program; requiring the
12	Department of Transportation to convene M.P.O.'s of
13	similar size to exchange best practices; authorizing
14	such M.P.O.'s to develop committees or working groups;
15	requiring training for new M.P.O. governing board
16	members to be provided by the department or another
17	specified entity; removing provisions relating to
18	M.P.O. coordination mechanisms; requiring certain
19	M.P.O.'s to submit a feasibility report to the
20	Governor and Legislature regarding consolidation;
21	specifying goals thereof; deleting obsolete
22	provisions; conforming provisions to changes made by
23	the act; including public-private partnerships in
24	authorized financing techniques; revising proposed
25	transportation enhancement activities that must be
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26 indicated by the long-range transportation plan; 27 requiring the department to review certain aspects of 28 each M.P.O.'s long-range transportation plan and to 29 return such plan to the M.P.O. for revision if deemed 30 unsatisfactory; requiring the department to create a quality performance scoring mechanism to evaluate each 31 32 M.P.O.'s service to its communities and to establish a 33 minimum acceptable quality performance score; 34 requiring each M.P.O. to report its quality performance score annually to the district secretary 35 36 and to publish the score on its website; requiring the 37 department to validate each M.P.O.'s score 38 calculation; requiring an M.P.O. that does not achieve 39 the minimum acceptable quality performance score within a certain timeframe to be placed under the 40 41 control of the Secretary of Transportation; requiring 42 the secretary to appoint the district secretary or another person to assume the role of executive 43 44 director of such M.P.O.; providing responsibilities; 45 providing an appropriation from the State 46 Transportation Trust Fund for the M.P.O. with the 47 highest quality performance score; providing 48 requirements for the expenditure of such funds; 49 requiring such M.P.O. to represent the state in any federal conference or membership organization; 50

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51	removing provisions relating to the Metropolitan
52	Planning Organization Advisory Council; amending s.
53	331.3051, F.S.; conforming provisions to changes made
54	by the act; amending s. 331.310, F.S.; conforming a
55	cross-reference; requiring a report to the Governor
56	and Legislature; requiring the Department of Highway
57	Safety and Motor Vehicles to begin implementation of a
58	redesigned registration license plate by a specified
59	date; providing redesign requirements; providing an
60	effective date.
61	
62	Be It Enacted by the Legislature of the State of Florida:
63	
64	Section 1. Subsection (3) of section 334.065, Florida
65	Statutes, is amended to read:
66	334.065 Center for Urban Transportation Research
67	(3) An advisory board shall be created to periodically and
68	objectively review and advise the center concerning its research
69	program. Except for projects mandated by law, state-funded base
70	projects shall not be undertaken without approval of the
71	advisory board. The membership of the board shall consist of
72	nine experts in transportation-related areas, <u>as follows:</u>
73	(a) A member appointed by the President of the Senate.
74	(b) A member appointed by the Speaker of the House of
75	Representatives.
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76 The Secretary of Transportation or his or her (C) 77 designee. 78 The Secretary of Commerce or his or her designee. (d) 79 including the secretaries of the Department of Transportation, 80 the Department of Environmental Protection, and the Department of Economic Opportunity, or their designees, and 81 82 (e) A member of the Florida Transportation Commission. 83 The nomination of the remaining four members of the (f) 84 board shall be made to the President of the University of South Florida by the College of Engineering at the University of South 85 Florida. $_{\tau}$ and The appointment of these members must be reviewed 86 87 and approved by the Florida Transportation Commission and confirmed by the Board of Governors. 88 89 Section 2. Paragraph (d) of subsection (3) of section 334.066, Florida Statutes, is amended to read: 90 91 334.066 Implementing Solutions from Transportation 92 Research and Evaluating Emerging Technologies Living Lab.-93 (3) An advisory board shall be created to periodically 94 review and advise I-STREET concerning its research program. The 95 board shall consist of nine members with expertise in 96 transportation-related areas, as follows: 97 The Secretary of Commerce Economic Opportunity or his (d) 98 or her designee. 99 Section 3. Subsection (10) of section 339.175, Florida Statutes, is renumbered as subsection (11), subsection (1), 100 Page 4 of 20

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101 paragraph (a) of subsection (2), paragraphs (b), (j), and (i) of 102 subsection (6), subsection (7), and present subsection (11) are 103 amended, and a new subsection (10) is added to that section, to 104 read:

105

339.175 Metropolitan planning organization.-

106 PURPOSE.-It is the intent of the Legislature to (1)107 encourage and promote the safe and efficient management, operation, and development of multimodal surface transportation 108 109 systems that will serve the mobility needs of people and freight and foster economic growth and development within and through 110 111 urbanized areas of this state while balancing conservation of 112 <u>natural resources</u> minimizing transportation-related fuel 113 consumption, air pollution, and greenhouse gas emissions through 114 metropolitan transportation planning processes identified in 115 this section. To accomplish these objectives, metropolitan 116 planning organizations, referred to in this section as M.P.O.'s, 117 shall develop, in cooperation with the state and public transit 118 operators, transportation plans and programs for metropolitan 119 areas. The plans and programs for each metropolitan area must 120 provide for the development and integrated management and 121 operation of transportation systems and facilities, including pedestrian walkways and bicycle transportation facilities that 122 123 will function as an intermodal transportation system for the 124 metropolitan area, based upon the prevailing principles provided 125 in s. 334.046(1). The process for developing such plans and

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126 programs shall provide for consideration of all modes of 127 transportation and shall be continuing, cooperative, and 128 comprehensive, to the degree appropriate, based on the complexity of the transportation problems to be addressed. To 129 130 ensure that the process is integrated with the statewide 131 planning process, M.P.O.'s shall develop plans and programs that 132 identify transportation facilities that should function as an 133 integrated metropolitan transportation system, giving emphasis 134 to facilities that serve important national, state, and regional 135 transportation functions. For the purposes of this section, those facilities include the facilities on the Strategic 136 137 Intermodal System designated under s. 339.63 and facilities for which projects have been identified pursuant to s. 339.2819(4). 138

139

(2) DESIGNATION. -

140 (a)1. An M.P.O. shall be designated for each urbanized 141 area of the state; however, this does not require that an 142 individual M.P.O. be designated for each such area. Such 143 designation shall be accomplished by agreement between the 144 Governor and units of general-purpose local government 145 representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local 146 147 government that represents the central city or cities within the 148 M.P.O. jurisdiction, as defined by the United States Bureau of 149 the Census, must be a party to such agreement.

150

2. To the extent possible, only one M.P.O. shall be

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151 designated for each urbanized area or group of contiguous 152 urbanized areas. More than one M.P.O. may be designated within 153 an existing urbanized area only if the Governor and the existing 154 M.P.O. determine that the size and complexity of the existing 155 urbanized area makes the designation of more than one M.P.O. for 156 the area appropriate. After July 1, 2024, no additional M.P.O.'s 157 shall be designated in the state except in urbanized areas, as 158 defined by the United States Bureau of the Census, where the 159 urbanized area boundary is not contiguous to an urbanized area 160 designated before the 2020 census, in which case each M.P.O. designated for the area must: 161 162 a. Consult with every other M.P.O. designated for the 163 urbanized area and the state to coordinate plans and 164 transportation improvement programs. 165 b. Ensure, to the maximum extent practicable, the 166 consistency of data used in the planning process, including data 167 used in forecasting travel demand within the urbanized area. 168 169 Each M.P.O. required under this section must be fully operative 170 no later than 6 months following its designation. 171 (6) POWERS, DUTIES, AND RESPONSIBILITIES. - The powers,

172 privileges, and authority of an M.P.O. are those specified in 173 this section or incorporated in an interlocal agreement 174 authorized under s. 163.01. Each M.P.O. shall perform all acts 175 required by federal or state laws or rules, now and subsequently

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applicable, which are necessary to qualify for federal aid. It 176 is the intent of this section that each M.P.O. be involved in 177 178 the planning and programming of transportation facilities, including, but not limited to, airports, intercity and high-179 180 speed rail lines, seaports, and intermodal facilities, to the extent permitted by state or federal law. An M.P.O. may not 181 182 perform project production or delivery for capital improvement 183 projects on the State Highway System. 184 (b) In developing the long-range transportation plan and 185 the transportation improvement program required under paragraph (a), each M.P.O. shall provide for consideration of projects and 186 strategies that will: 187 Support the economic vitality of the contiguous 188 1. 189 urbanized metropolitan area, especially by enabling global 190 competitiveness, productivity, and efficiency. 191 2. Increase the safety and security of the transportation 192 system for motorized and nonmotorized users. 193 3. Increase the accessibility and mobility options 194 available to people and for freight. 195 4. Protect and enhance the environment, conserve natural 196 resources promote energy conservation, and improve quality of 197 life. 198 5. Enhance the integration and connectivity of the 199 transportation system, across and between modes and contiguous urbanized metropolitan areas, for people and freight. 200 Page 8 of 20

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201 Promote efficient system management and operation. 6. Emphasize the preservation of the existing 202 7. 203 transportation system. 204 8. Improve the resilience of transportation 205 infrastructure. 206 9. Reduce traffic and congestion. 207 (j)1. To more fully accomplish the purposes for which 208 M.P.O.'s have been mandated, the department shall, at least 209 annually, convene M.P.O.'s of similar size, based on the size of 210 population served, for the purpose of exchanging best practices. 211 M.P.O.'s may shall develop committees or working groups as 212 needed to accomplish such purpose. At the discretion of the 213 department, training for new M.P.O. governing board members 214 shall be provided by the department, by an entity pursuant to a 215 contract with the department, by the Florida Center for Urban 216 Transportation Research, or by the Implementing Solutions from 217 Transportation Research and Evaluating Emerging Technologies (I-218 STREET) Living Lab coordination mechanisms with one another to 219 expand and improve transportation within the state. The 220 appropriate method of coordination between M.P.O.'s shall vary 221 depending upon the project involved and given local and regional 222 needs. Consequently, it is appropriate to set forth a flexible methodology that can be used by M.P.O.'s to coordinate with 223 224 other M.P.O.'s and appropriate political subdivisions as 225 circumstances demand.

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226 Any M.P.O. may join with any other M.P.O. or any 2. 227 individual political subdivision to coordinate activities or to 228 achieve any federal or state transportation planning or 229 development goals or purposes consistent with federal or state 230 law. When an M.P.O. determines that it is appropriate to join 231 with another M.P.O. or any political subdivision to coordinate 232 activities, the M.P.O. or political subdivision shall enter into 233 an interlocal agreement pursuant to s. 163.01, which, at a 234 minimum, creates a separate legal or administrative entity to 235 coordinate the transportation planning or development activities 236 required to achieve the goal or purpose; provides the purpose 237 for which the entity is created; provides the duration of the 238 agreement and the entity and specifies how the agreement may be 239 terminated, modified, or rescinded; describes the precise 240 organization of the entity, including who has voting rights on 241 the governing board, whether alternative voting members are 242 provided for, how voting members are appointed, and what the 243 relative voting strength is for each constituent M.P.O. or 244 political subdivision; provides the manner in which the parties 245 to the agreement will provide for the financial support of the 246 entity and payment of costs and expenses of the entity; provides the manner in which funds may be paid to and disbursed from the 247 248 entity; and provides how members of the entity will resolve 249 disagreements regarding interpretation of the interlocal agreement or disputes relating to the operation of the entity. 250

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Such interlocal agreement shall become effective upon its recordation in the official public records of each county in which a member of the entity created by the interlocal agreement has a voting member. Multiple M.P.O.'s may merge, combine, or otherwise join together as a single M.P.O.

(i) By <u>February 28, 2025</u> December 31, 2023, the M.P.O.'s
serving <u>Lee and Collier</u> Hillsborough, Pasco, and Pinellas
Counties must submit a feasibility report to the Governor, the
President of the Senate, and the Speaker of the House of
Representatives exploring the benefits, costs, and process of
consolidation into a single M.P.O. serving the contiguous
urbanized area, the goal of which would be to:

Coordinate transportation projects deemed to be
 regionally significant.

265 2. Review the impact of regionally significant land use266 decisions on the region.

267 3. Review all proposed regionally significant 268 transportation projects in the <u>respective</u> transportation 269 improvement programs.

(7) LONG-RANGE TRANSPORTATION PLAN.-Each M.P.O. must develop a long-range transportation plan that addresses at least a 20-year planning horizon. The plan must include both longrange and short-range strategies and must comply with all other state and federal requirements. The prevailing principles to be considered in the long-range transportation plan are: preserving

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276 the existing transportation infrastructure; enhancing Florida's 277 economic competitiveness; and improving travel choices to ensure 278 mobility. The long-range transportation plan must be consistent, to the maximum extent feasible, with future land use elements 279 280 and the goals, objectives, and policies of the approved local 281 government comprehensive plans of the units of local government 282 located within the jurisdiction of the M.P.O. Each M.P.O. is 283 encouraged to consider strategies that integrate transportation 284 and land use planning to provide for sustainable development and 285 reduce greenhouse gas emissions. The approved long-range transportation plan must be considered by local governments in 286 the development of the transportation elements in local 287 288 government comprehensive plans and any amendments thereto. The 289 long-range transportation plan must, at a minimum:

290 Identify transportation facilities, including, but not (a) 291 limited to, major roadways, airports, seaports, spaceports, 292 commuter rail systems, transit systems, and intermodal or 293 multimodal terminals that will function as an integrated 294 metropolitan transportation system. The long-range 295 transportation plan must give emphasis to those transportation facilities that serve national, statewide, or regional 296 297 functions, and must consider the goals and objectives identified 298 in the Florida Transportation Plan as provided in s. 339.155. If 299 a project is located within the boundaries of more than one M.P.O., the M.P.O.'s must coordinate plans regarding the project 300

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301 in the long-range transportation plan. Multiple M.P.O.'s within 302 a contiguous urbanized area must coordinate the development of 303 long-range transportation plans to be reviewed by the 304 Metropolitan Planning Organization Advisory Council.

305 Include a financial plan that demonstrates how the (b) 306 plan can be implemented, indicating resources from public and 307 private sources which are reasonably expected to be available to 308 carry out the plan, and recommends any additional financing 309 strategies for needed projects and programs. The financial plan 310 may include, for illustrative purposes, additional projects that would be included in the adopted long-range transportation plan 311 312 if reasonable additional resources beyond those identified in the financial plan were available. For the purpose of developing 313 314 the long-range transportation plan, the M.P.O. and the 315 department shall cooperatively develop estimates of funds that 316 will be available to support the plan implementation. Innovative 317 financing techniques may be used to fund needed projects and 318 programs. Such techniques may include the assessment of tolls, 319 public-private partnerships, the use of value capture financing, or the use of value pricing. Multiple M.P.O.'s within a 320 321 contiguous urbanized area must ensure, to the maximum extent 322 possible, the consistency of data used in the planning process. 323 (c) Assess capital investment and other measures necessary 324 to: 325 Ensure the preservation of the existing metropolitan 1.

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326 transportation system including requirements for the operation, 327 resurfacing, restoration, and rehabilitation of major roadways 328 and requirements for the operation, maintenance, modernization, 329 and rehabilitation of public transportation facilities; and

2. Make the most efficient use of existing transportation facilities to relieve vehicular congestion, improve safety, and maximize the mobility of people and goods. Such efforts must include, but are not limited to, consideration of infrastructure and technological improvements necessary to accommodate advances in vehicle technology, such as automated driving systems and other developments.

337 Indicate, as appropriate, proposed transportation (d) enhancement activities, including, but not limited to, 338 339 pedestrian and bicycle facilities, trails or facilities that are 340 regionally significant or critical linkages for the Florida 341 Shared-Use Nonmotorized Trail Network, scenic easements, 342 landscaping, integration of advanced air mobility, and 343 integration of autonomous and electric vehicles, electric 344 bicycles, and motorized scooters used for freight, commuter, or 345 micromobility purposes historic preservation, mitigation of 346 water pollution due to highway runoff, and control of outdoor 347 advertising.

(e) In addition to the requirements of paragraphs (a)-(d),
in metropolitan areas that are classified as nonattainment areas
for ozone or carbon monoxide, the M.P.O. must coordinate the

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354

351 development of the long-range transportation plan with the State 352 Implementation Plan developed pursuant to the requirements of 353 the federal Clean Air Act.

355 In the development of its long-range transportation plan, each 356 M.P.O. must provide the public, affected public agencies, 357 representatives of transportation agency employees, freight 358 shippers, providers of freight transportation services, private 359 providers of transportation, representatives of users of public 360 transit, and other interested parties with a reasonable 361 opportunity to comment on the long-range transportation plan. 362 The long-range transportation plan must be approved by the 363 M.P.O. and by the department as provided in subsection (10). 364 (10) ACCOUNTABILITY.-365 The department shall review each M.P.O.'s long-range (a)

366 transportation plan for productive flow and connectivity for 367 people and freight within the M.P.O.'s metropolitan area. If the 368 department finds an M.P.O.'s long-range transportation plan to 369 be unsatisfactory or incongruent with the metropolitan area, the department shall return the plan to the M.P.O. for revision. 370 The department shall create quality performance 371 (b) metrics and a scoring mechanism by which to evaluate each 372 373 M.P.O.'s service to its communities, taking into consideration 374 traffic congestion, the utilization rate of multimodal 375 transportation facilities, resident satisfaction, efficiency of

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376 the transportation system for people and freight, and other 377 factors the department deems necessary. The department shall 378 establish a minimum acceptable quality performance score. 379 Beginning in 2025 and each year thereafter, each (C) 380 M.P.O. shall report its score for each quality performance 381 metric by December 1 to the district secretary and shall publish 382 the score and supporting data on its website. The department must validate each M.P.O.'s score calculation and make 383 384 adjustments thereto if necessary. 385 (d) Beginning in December of 2026 and every 3 years thereafter, an M.P.O. that does not achieve the minimum 386 387 acceptable quality performance score shall be placed under the 388 control of the Secretary of Transportation. The Secretary of 389 Transportation shall appoint the district secretary or another 390 person to assume the role of executive director of the M.P.O. 391 and chair of its governing board for a period not to exceed 1 392 year, during which time the district secretary or other person 393 shall make recommendations to the governing board regarding: 394 1. Any leadership, process, and management changes needed 395 to improve the M.P.O.'s quality performance score. 2. 396 Whether the metropolitan area of the M.P.O. would be 397 better served by consolidation of the M.P.O. with an M.P.O. in a 398 contiguous urbanized metropolitan area. 399 (e) Subject to appropriation by the Legislature, beginning in 2026 and every 3 years thereafter, the single M.P.O. with the 400

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401	highest quality performance score will receive \$5 million from
402	the State Transportation Trust Fund. Such funds shall be
403	expended at the M.P.O.'s discretion for a project approved in
404	its work program list. Such M.P.O. shall also represent the
404	state in any federal M.P.O. conference or membership
	* **_
406	organization.
407	(11) METROPOLITAN PLANNING ORGANIZATION ADVISORY COUNCIL
408	(a) A Metropolitan Planning Organization Advisory Council
409	is created to augment, and not supplant, the role of the
410	individual M.P.O.'s in the cooperative transportation planning
411	process described in this section.
412	(b) The council shall consist of one representative from
413	each M.P.O. and shall elect a chairperson annually from its
414	number. Each M.P.O. shall also elect an alternate representative
415	from each M.P.O. to vote in the absence of the representative.
416	Members of the council do not receive any compensation for their
417	services, but may be reimbursed from funds made available to
418	council members for travel and per diem expenses incurred in the
419	performance of their council duties as provided in s. 112.061.
420	(c) The powers and duties of the Metropolitan Planning
421	Organization Advisory Council are to:
422	1. Establish bylaws by action of its governing board
423	providing procedural rules to guide its proceedings and
424	consideration of matters before the council, or, alternatively,
425	adopt rules pursuant to ss. 120.536(1) and 120.54 to implement
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426	provisions of law conferring powers or duties upon it.
427	2. Assist M.P.O.'s in carrying out the urbanized area
428	transportation planning process by serving as the principal
429	forum for collective policy discussion pursuant to law.
_	
430	3. Serve as a clearinghouse for review and comment by
431	M.P.O.'s on the Florida Transportation Plan and on other issues
432	required to comply with federal or state law in carrying out the
433	urbanized area transportation and systematic planning processes
434	instituted pursuant to s. 339.155. The council must also report
435	annually to the Florida Transportation Commission on the
436	alignment of M.P.O. long-range transportation plans with the
437	Florida Transportation Plan.
438	4. Employ an executive director and such other staff as
439	necessary to perform adequately the functions of the council,
440	within budgetary limitations. The executive director and staff
441	are exempt from part II of chapter 110 and serve at the
442	direction and control of the council. The council is assigned to
443	the Office of the Secretary of the Department of Transportation
444	for fiscal and accountability purposes, but it shall otherwise
445	function independently of the control and direction of the
446	department.
447	5. Deliver training on federal and state program
448	requirements and procedures to M.P.O. board members and M.P.O.
449	staff.
450	6. Adopt an agency strategic plan that prioritizes steps
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451	the agency will take to carry out its mission within the context
452	of the state comprehensive plan and any other statutory mandates
453	and directives.
454	(d) The Metropolitan Planning Organization Advisory
455	Council may enter into contracts in accordance with chapter 287
456	to support the activities described in paragraph (c). Lobbying
457	and the acceptance of funds, grants, assistance, gifts, or
458	bequests from private, local, state, or federal sources are
459	prohibited.
460	Section 4. Subsection (14) of section 331.3051, Florida
461	Statutes, is amended to read:
462	331.3051 Duties of Space FloridaSpace Florida shall:
463	(14) Partner with the Metropolitan Planning Organization
464	Advisory Council to coordinate and specify how aerospace
465	planning and programming will be part of the state's cooperative
466	transportation planning process.
467	Section 5. Paragraph (e) of subsection (2) of section
468	331.310, Florida Statutes, is amended to read:
469	331.310 Powers and duties of the board of directors
470	(2) The board of directors shall:
471	(e) Prepare an annual report of operations as a supplement
472	to the annual report required under <u>s. 331.3051(15)</u> s.
473	331.3051(16) . The report must include, but not be limited to, a
474	balance sheet, an income statement, a statement of changes in
475	financial position, a reconciliation of changes in equity
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476	accounts, a summary of significant accounting principles, the
477	auditor's report, a summary of the status of existing and
478	proposed bonding projects, comments from management about the
479	year's business, and prospects for the next year.
480	Section 6. By October 31, 2024, the Department of
481	Transportation shall submit to the Governor, the President of
482	the Senate, and the Speaker of the House of Representatives a
483	report that provides a comprehensive review of the boundaries of
484	each of the department's districts and whether any district's
485	boundaries should be redrawn as a result of population growth
486	and increased urban density.
487	Section 7. By October 1, 2024, the Department of Highway
488	Safety and Motor Vehicles must begin implementation of a
489	redesigned registration license plate required by s.
490	320.06(3)(a), Florida Statutes. The redesign does not apply to
491	specialty license plates. In redesigning the plate, the
492	department must replace the current graphic and remove the term
493	"MYFLORIDA.COM" and replace it solely with the word "FLORIDA."
494	The department must coordinate with the Department of
495	Transportation to ensure the legibility of the redesigned
496	registration license plate and must also consider adding an
497	additional character to the registration license plate due to
498	the state's continued economic growth.
499	Section 8. This act shall take effect July 1, 2024.

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